



**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
ALLEN COUNTY**

**SINGLE AUDIT**

**FOR THE YEAR ENDED DECEMBER 31, 2015**



**Dave Yost • Auditor of State**



**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
ALLEN COUNTY**

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

Allen County Regional Transit Authority  
Allen County  
200 East High Street  
Lima, Ohio 45801

To the Board of Trustees:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the Allen County Regional Transit Authority, Allen County, Ohio (the ACRTA), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the ACRTA's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the ACRTA's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the ACRTA's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Allen County Regional Transit Authority, Allen County, Ohio, as of December 31, 2015, and the changes in financial position and its cash flows for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

**Emphasis of Matter**

As discussed in Note 3 to the financial statements, during the year ended December 31, 2015, the ACRTA adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date-an amendment of GASB Statement No. 68*. We did not modify our opinion regarding this matter.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the ACRTA's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated March 15, 2017, on our consideration of the ACRTA's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the ACRTA's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State  
Columbus, Ohio

March 15, 2017

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**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
ALLEN COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(UNAUDITED)**

As management of the Allen County Regional Transit Authority (the ACRTA), we offer readers of ACRTA's basic financial statements this narrative overview and analysis of the financial activities of ACRTA for the year ended December 31, 2015. This discussion and analysis is designed to assist the reader in focusing on the significant financial issues and activities and to identify any significant changes in financial position. We encourage readers to consider the information presented here in conjunction with the financial statements taken as a whole.

**Overview of Financial Highlights**

- ACRTA has net position of \$3,558,372. The net position results from the difference between total assets and deferred outflows of resources of \$4,977,565 and total liabilities and deferred outflows of resources of \$1,419,193.
- Current assets of \$235,636 primarily consist of non-restricted Cash and Cash Equivalents of \$292 and Accounts and Intergovernmental Receivables of \$177,882 and Material and Supplies Inventory of \$57,462.
- Current Liabilities of \$332,099 consist of Accrued Payroll and Benefits of \$153,611, Accounts Payable of \$131,568 and Other Payables of \$46,920.
- Net position decreased \$849,736 primarily due to the loss of a \$500,000 pass-through grant from County Board of Developmental Disabilities

During 2015, the ACRTA adopted GASB 68 "Accounting and Financial Reporting for Pension – an Amendment of GASB 27." which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the ACRTA's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the ACRTA's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB noted that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the ACRTA is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the

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employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensation absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the ACRTA statement prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's change in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the ACRTA is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2014, from \$5,290,022 to \$4,408,108.

**Basic Financial Statements and Presentation**

ACRTA complies with the provisions of Governmental Accounting Standards Board ("GASB") Statement No. 34, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments: Omnibus", and Statement No. 38, "Certain Financial Statement Disclosures".

The financial statements presented by ACRTA are the Statement of Net Position, the Statement of Revenues, Expenses, and Change in Net Position and the Statement of Cash Flows. These statements are presented using the economic resources measurement focus and the accrual basis of accounting. ACRTA is structured as a single enterprise fund with revenues recognized when earned and measurable, not when received. Expenses are recognized when they are incurred, not when paid. Capital assets are capitalized and depreciated over their estimated useful lives.

The *Statement of Net Position* presents information on all of ACRTA assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference between the assets and deferred outflows of resources and liabilities plus deferred inflows reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of ACRTA is improving or deteriorating. Net position increases when revenues exceed expenses. Increases in assets and/or deferred outflows of resources without a corresponding increase to liabilities and/or deferred inflows of resources results in increased net position, which indicates improved financial position.

The *Statement of Revenues, Expenses, and Change in Net Position* presents information showing how ACRTA's net position changed during the year. This statement summarizes operating revenues and expenses along with non-operating revenues and expenses. In addition, this statement lists capital grant revenues received from federal, state and local governments.

The *Statement of Cash Flows* allows financial statement users to assess ACRTA's adequacy or ability to generate sufficient cash flows to meet its obligations in a timely manner. The statement is classified into four categories: 1) Cash flows from operating activities, 2) Cash flows from non-capital financing activities, 3) Cash flows from capital and related financing activities, and 4) Cash flows from investing activities.

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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(UNAUDITED)  
(Continued)**

**Notes to the Financial Statements**

The Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

**Financial Analysis of ACRTA**

Table 1 provides a summary of ACRTA's net position for 2015 and 2014:

**Table 1**

**Condensed Summary of Net Position**

	<u>2015</u>	<u>Restated 2014</u>
Assets:		
Current Assets	\$235,636	\$944,579
Deferred Outflow of Resources: Pension	178,336	162,918
Capital Assets (net of accumulated depreciation)	<u>4,563,593</u>	<u>5,052,175</u>
Total Assets and Deferred Outflows	<u>4,977,565</u>	<u>6,159,672</u>
Liabilities:		
Current Liabilities	332,099	296,535
Long-Term Liabilities	1,068,977	1,044,832
Deferred Inflows of Resources:		
Pension	18,117	
Special Service Guarantee Revenue for the Next Fiscal Year		410,197
Net Position:		
Net Investment in Capital Assets	4,563,593	5,052,175
Unrestricted Net Position	<u>(1,005,221)</u>	<u>(644,067)</u>
Total Net Position	<u>\$3,558,372</u>	<u>\$4,408,108</u>

The largest portion of ACRTA's net position reflects investment in capital assets consisting of vehicles, office equipment, shop equipment, computer hardware/software, land, and building and improvements. ACRTA uses these capital assets to provide public transportation services for Allen County; consequently, these assets are not available to liquidate liabilities or to cover other spending.

**Table 2**

**Condensed Summary of Revenues, Expenses and Change in Net Position**

	<u>2015</u>	<u>Restated 2014</u>
Operating Revenues	\$788,612	\$790,802
Operating Expenses (Excluding Depreciation)	(3,299,174)	(3,145,724)
Depreciation Expense	<u>(567,883)</u>	<u>(636,409)</u>
Operating Loss	<u>(3,078,445)</u>	<u>(2,991,331)</u>

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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
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Non-Operating Revenues:

Federal Grants	1,462,512	1,757,688
State Grants	106,868	166,598
Local Grants	100,973	620,479
Other Revenues	559,411	553,767
Other Expenses	<u>(1,055)</u>	<u>(351)</u>
Total Non-Operating Revenues / (Expenses)	<u>2,228,709</u>	<u>3,098,181</u>
Decrease/Increase in Net Position During Year	(849,736)	106,850
Net Position, Beginning of Year, Restated	<u>4,408,108</u>	<u>N/A</u>
Net Position, End of Year	<u>\$3,558,372</u>	<u>\$4,408,108</u>

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$162,918 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$116,712. Consequently, in order to compare 2015 total program expenses to 2014, the following adjustments are needed:

	<u>Business-Type Activities</u>
Total 2015 program expenses under GASB 68	3,867,057
Pension expense under GASB 68	(116,712)
2015 contractually required contribution	<u>121,299</u>
Adjusted 2015 program expenses	3,871,644
Total 2014 program expense under GASB 27	<u>3,782,133</u>
Increase in program expenses not related to pension	<u><u>89,511</u></u>

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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
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**Financial Operating Activities**

The most significant operating expenses for ACRTA are Labor, Employee Benefits, Depreciation Expense, Services, and Materials and Supplies. These expenses account for 94% of the total operating expenses. Labor, which accounts for 29% of the total, represents costs associated with salaried and hourly employees. Employee Benefits, which account for 10% of the total, represents costs associated with OPERS and workers compensation premiums paid by ACRTA covering its employees. Depreciation expense, which accounts for 15% of the total, represents current year depreciation less any disposals. Services, which accounts for 16% of the total, represents costs associated with vehicle operations, auditing and legal fees and contract management and building services. Materials and supplies, which accounts for 23% of the total, represents costs associated with materials and supplies needed for vehicle maintenance as well as computer and office supplies.

Funding for the most significant operating expenses indicated above is from Special Service Guarantee and Passenger Fares revenue, as well as Non-Operating Revenues in the form of Federal Grants and Assistance, State Grants and Assistance and Local Grants and Assistance. These revenues account for 81% of the total combined revenues of \$3,018,376. Fare box revenue for 2015 was \$193,047, and account for 6% of the total revenues. Special Service Guarantee revenue for 2015 was \$595,565, and accounts for 20% of the total revenue. Federal Grants and Assistance revenue for 2015 was \$1,462,512, and accounts for 48% of the total revenue. State Grants and Assistance revenue for 2015 was \$106,868 and accounts for 4% of total revenue. Local Grants and Assistance revenue for 2015 was \$100,973, and accounts for 3% of the total revenue. Fuel sales and Other Revenues make up the remaining 19% of total revenue.

ACRTA monitors its sources of revenues closely for fluctuations.

**Capital Assets and Debt Administration**

ACRTA investment in capital assets as of December 31, 2015, amounts to \$4,563,593 (net of accumulated depreciation). This investment in capital assets includes Vehicles, Equipment, Buildings and Improvements, Land, and Computer Hardware/Software.

Additional information concerning ACRTA capital assets can be found in Note 5 of the Notes to the Basic Financial Statements.

As of December 31, 2015, ACRTA had no debt obligations.

**Contacting ACRTA Financial Management**

This financial report is designed to provide our citizens, customers, and creditors, with a general overview of ACRTA finances and to show ACRTA accountability for the money it receives. Questions concerning the information in this report or to request additional information should be directed to Shelia Schmitt, Executive Director, Allen County Regional Transit Authority, 200 East High Street, Lima, Ohio 45801.

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**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
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**STATEMENT OF NET POSITION  
DECEMBER 31, 2015**

**Assets:**

**Current Assets:**

Cash and Cash Equivalents	\$292
Accounts Receivable	134,504
Intergovernmental Receivable	43,378
Material and Supplies Inventory	57,462
Total Current Assets	235,636

**Capital Assets:**

Equipment	306,580
Vehicles	4,566,907
Computer Hardware/Software	273,458
Buildings & Improvements	3,524,511
Land	217,262
Total Capital Assets	8,888,718
Less: Accumulated Depreciation	(4,325,125)
Total Capital Assets, Net of Accumulated Depreciation	4,563,593
Total Assets	4,799,229

**Deferred Outflows of Resources:**

Pension	178,336
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**Liabilities:**

**Current Liabilities:**

Accounts Payable	131,568
Accrued Payroll and Benefits	153,611
Other Payables	46,920
Total Current Liabilities	332,099

**Long-Term Liabilities:**

Net Pension Liability	1,068,977
Total Liabilities	1,401,076

**Deferred Inflows of Resources:**

Pension	18,117
Total Deferred Inflows of Resources	18,117

**Net Position:**

Net Investment in Capital Assets	4,563,593
Unrestricted	(1,005,221)
Total Net Position	\$3,558,372

*See accompanying notes to the basic financial statements.*

**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
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**STATEMENT OF REVENUES, EXPENSES AND CHANGE IN NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2015**

<b>Operating Revenues:</b>	
Passenger Fares	\$193,047
Special Service Guarantee	595,565
<b>Total Operating Revenues</b>	788,612
<b>Operating Expenses:</b>	
Labor	1,139,709
Employee Benefits	381,639
Services	636,711
Materials and Supplies	896,331
Utilities	54,635
Insurance	93,398
Miscellaneous	96,751
Depreciation	567,883
<b>Total Operating Expenses</b>	3,867,057
 <b>Operating Loss</b>	 (3,078,445)
<b>Non-Operating Revenues / (Expenses):</b>	
Interest Income	250
Interest Expense	(1,055)
Auxiliary Revenue	265
Non-Transportation Revenue	558,896
Federal Grants and Assistance	1,462,512
State Grants and Assistance	106,868
Local Grants and Assistance	100,973
<b>Total Non-Operating Revenues / (Expenses)</b>	2,228,709
 Decrease in Net Position	 (849,736)
 Net Position at Beginning of Year, Restated (Note 3)	 4,408,108
 Net Position at End of Year	 \$3,558,372

*See accompanying notes to the basic financial statements.*

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**STATEMENT OF CASH FLOWS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

<b>Cash Flows from Operating Activities:</b>	
Cash Received from Customers	\$378,415
Cash Payments to Suppliers for Goods and Services	(1,785,770)
Cash Payments to Employees for Services	(1,430,448)
Net Cash used for Operating Activities	(2,837,803)
 <b>Cash Flows from Non-Capital Financing Activities:</b>	
Receipts from Non-Capital State and Federal Grants	1,801,208
Receipts from Other Financing Activities	578,253
Net Cash Provided by Financing Activities	2,379,461
 <b>Cash Flows from Capital and Related Financing Activities:</b>	
Interest Expense	(1,055)
Receipts from Capital Grants	125,100
Purchase of Capital Assets	(89,980)
Net Cash Used for Financing Activities	34,065
 <b>Cash Flows from Investing Activities:</b>	
Interest income	251
Net Cash Provided by Investing Activities	251
Net Decrease in Cash	(424,026)
Cash and Cash Equivalents, Beginning of Year	424,318
Cash and Cash Equivalents, End of Year	292
Operating Loss	(3,078,445)
 <b>Adjustments:</b>	
Depreciation	567,883
<b>Change in Assets and Liabilities:</b>	
(Increase) Decrease in Assets:	
Materials and Supplies Inventory	5,773
Accounts Receivable	8,011
Deferred Outflows Pension	(15,418)
Increase (Decrease) in Liabilities:	
Accounts Payable	(53,716)
Accrued Payroll and Benefits	49,281
Other Payables	46,763
Unearned Revenue	(410,197)
Net Pension Liability	24,145
Deferrred Inflows Pension	18,117
Total Adjustments	(327,241)
Net Cash Used for Operating Activities	(\$2,837,803)

*See accompanying notes to the basic financial statements.*

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**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
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**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

**NOTE 1 - DESCRIPTION OF REPORTING ENTITY**

Description of the Reporting Entity

The Allen County Regional Transit Authority (the ACRTA) is a body politic of the State of Ohio, established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. ACRTA operates under a Board of Directors with an appointed Executive Director handling the daily operations. The ACRTA provided transportation services to the residents of Allen County, to include but not limited to the general population, elderly, and handicapped riders.

For financial reporting purposes, the ACRTA's basic financial statements include all funds, agencies, boards, commissions, and departments for which the ACRTA is financially accountable. Financial accountability, as defined by the GASB, exists if the ACRTA appoints a voting majority of an organization's Governing Board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the ACRTA. The ACRTA may also be financially accountable for governmental organizations with a separately elected Governing Board, a Governing Board appointed by another government, or a jointly appointed Board that is fiscally dependent on the ACRTA. The ACRTA also took into consideration other organizations for which the nature and significance of their relationship with the ACRTA are such that exclusion would cause the ACRTA's basic financial statements to be misleading or incomplete. The ACRTA has no component units.

ACRTA participates in a public entity risk pool. Note 9 to the financial statements provides additional information for this entity. This organization is:

**Public Entity Risk Pool:**

The Ohio Transit Risk Pool – self-insurance pool

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of ACRTA have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the ACRTA's accounting policies are described below.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

A. Basis of Presentation

The ACRTA's basic financial statements consist of a statement of net position, a statement of revenues, expenses, and change in net position, and a statement of cash flows. The ACRTA uses enterprise accounting to track and report on its financial activities. Enterprise fund reporting focuses on the determination of the change in net position, financial position, and cash flows.

**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
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**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(Continued)**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

B. Measurement Focus

Enterprise accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets and deferred outflows of resources and all liabilities and deferred inflows of resources are included on the statements of net position. The statement of revenues, expenses and change in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the ACRTA finances and meets the cash flow needs of its enterprise activities.

C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. The ACRTA's financial statements are prepared using the accrual basis of accounting whereby revenues and expenditures are recognized in the period earned or incurred. The measurement focus is on determination of net income, financial position of cash flows. All transactions are reported in a single enterprise fund.

D. Budgetary Accounting and Control

ACRTA's annual budget is prepared on the accrual basis of accounting as permitted by law. ACRTA maintains budgetary control by not permitting total expenditures to exceed total appropriations without approval of the Board of Directors.

E. Cash and Cash Equivalents

Cash and cash equivalents consist of funds deposited in checking accounts and are stated at cost, which approximates market value. Cash and cash equivalents represent the funds that are used for general operations. For purposes of the statement of cash flows, ACRTA considers all highly liquid instruments with maturity of three months or less at the time they are purchased to be cash equivalents.

F. Recognition of Receivables and Revenue

Passenger fares are recorded as revenue at the time services are provided and revenues pass through the fare box. Grants and assistance revenues are from reimbursable, non-reimbursable and entitlement type grant programs. These grant programs involve transactions that are categorized as either government mandated or voluntary non-exchange transactions. Grant and assistance revenues from government mandated and voluntary non-exchange transaction are recorded as receivable and non-operating revenue when all eligibility requirements are met. Grants and assistance revenues received before the eligibility requirements are met are recorded as deferred inflows of resources.

G. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position may report deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an inflow of resources (expense) until that time. For the ACRTA, deferred outflows of resources are reported on the statement of net position for pension. In addition to the liabilities, the statement of financial position may report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net that applies to a future period and will not be recognized until that time. For the ACRTA, deferred inflows of resources are reported for pension. Deferred outflows and inflows for pension are explained in Note 6.

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**NOTES TO THE FINANCIAL STATEMENTS  
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(Continued)**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

H. Property and Equipment

Property and Equipment are recorded at cost. Current year depreciation expense is recorded using the straight –line method over the estimated useful lives of the assets as follows.

Buildings and Improvements	20 to 35 years
Equipment	5 years
Computer/Software	5 years
Vehicles	4 to 12 years

When assets acquired with capital grants are disposed of, ACRTA is required to notify the granting federal agency. A proportional amount of the proceeds or fair market value, if any, of such property and equipment may be used to acquire like-kind replacement vehicles or equipment or remitted to the granting federal agency.

I Material and Supplies Inventory

Inventory consists of two types of fuel for buses and for sale to other local entities and is stated at cost, which is determined on a first-in, first-out basis. The cost of inventory is recorded as an expense when sold or used.

J Compensated Absences

ACRTA employees are permitted to carry one week of Personal Time Off (PTO) over at year-end. Unused accrued PTO benefits are paid to the employee upon separation from ACRTA.

K. Net Position

Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. The ACRTA did not have any outstanding borrowings as noted above for 2015. Net Position is reported as restricted when there are limitations imposed on their use either by enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The ACRTA did not have any restricted net position for 2015.

L. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from primary activities. For the ACRTA, these revenues are passenger fares and special service guarantee. Operating expenses are the necessary costs incurred to provide the services that are the primary activity. All revenue and expenses not meeting these definitions are reported as non-operating.

M. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

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**NOTES TO THE FINANCIAL STATEMENTS  
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(Continued)**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

N. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

**NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION**

For 2015, the ACRTA implemented Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date-an amendment of GASB Statement No. 68*. GASB 68 established standards for measuring and recognizing pension liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure. The implementation of this statement had the following effect on net position as reported December 31, 2014:

Net position as of 12/31/14	\$5,290,022
Adjustments:	
Net Pension Liability	(\$1,044,832)
Deferred Outflows – Payment Subsequent to Measurement Date	<u>162,918</u>
Restated Net Position 12/31/14	<u>\$4,408,108</u>

Other than employer contributions subsequent to the measurement date, the ACTRA made no restatement for deferred outflows or deferred inflow of resources as the information needed to generate these restatements was not available.

**NOTE 4 – CASH AND INVESTMENTS**

The provisions of the Ohio Revised Code govern the investments and deposits of ACRTA. In accordance with these statutes, only financial institutions located in Ohio are eligible to hold public deposits. The statutes also permit ACRTA to invest its monies in certificates of deposits, savings accounts, money market accounts, the State Treasurer’s investment pool (STAR Ohio) and obligation of the United States government or certain agencies thereof. ACRTA may also enter into repurchase agreements with any eligible depository for a period not exceeding 30 days.

Repurchase agreements are to be secured by the specific government securities upon which the repurchase agreements are based. These securities must be an obligation of or guaranteed by the United States and mature or be redeemable within five years of the related repurchase agreement. The market value of the securities subject to repurchase agreements must exceed the value of the principal by 2% and be marked to market daily. State law does not require that security be maintained for public deposits and investments be held in ACRTA’s name.

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**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(Continued)**

**NOTE 4 – CASH AND INVESTMENTS (Continued)**

ACRTA is prohibited from investing in any financial instruments, contracts, or obligation whose value or return is based upon or linked to another asset or index, or both, separate from the financial instrument, contract, or obligation itself (commonly known as a “derivative”). ACRTA is also prohibited from investing in reverse repurchase agreement.

The carrying amount of ACRTA deposits was \$292.

**A. Deposits**

Custodial credit risk is the risk that in the event of bank failure, the ACRTA will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, none of the ACRTA’s bank balance of \$292 was exposed to custodial credit risk.

The ACRTA has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with ACRTA or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

**NOTE 5 – CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2015 is as follow.

<u>Description</u>	<u>Balance 1/1/2015</u>	Additions	Capital Disposals	<u>Balance 12/31/2015</u>
Buildings & Improvements	\$3,571,479		46,968	\$3,524,511
Land	217,262			217,262
Vehicles	4,659,285	160,743	253,121	4,566,907
Equipment	304,182	2,398		306,580
Computer				
Hardware/Software	310,330		36,874	273,456
Total Capital Assets	<u>\$ 9,062,538</u>	<u>\$163,141</u>	<u>\$ 336,963</u>	<u>\$8,888,718</u>
Less Accumulated Depreciation				
Buildings & Improvements	1,621,402	99,781		1,721,183
Vehicles	2,097,112	364,106	253,121	2,208,097
Equipment	177,480	30,677		208,157
Computer				
Hardware/Software	114,369	73,319		187,688
Total Accumulated Depreciation	<u>4,010,363</u>	<u>567,883</u>	<u>253,121</u>	<u>4,325,125</u>
Total Capital Assets, Net	<u>5,052,175</u>	<u>(404,742)</u>	<u>83,842</u>	<u>4,563,591</u>

**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
ALLEN COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(Continued)**

**NOTE 6 – DEFINED BENEFIT PENSION PLAN**

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the ACRTA's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the ACRTA's obligation for this liability to annually required payments. The ACRTA cannot control benefit terms or the manner in which pensions are financed; however, the ACRTA does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

*Plan Description – Ohio Public Employees Retirement System (OPERS)*

Plan Description – ACRTA employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. ACRTA employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code.

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**NOTES TO THE FINANCIAL STATEMENTS  
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(Continued)**

**NOTE 6 – DEFINED BENEFIT PENSION PLAN (Continued)**

OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<b>Public Safety</b>	<b>Public Safety</b>	<b>Public Safety</b>
<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
<b>Law Enforcement</b>	<b>Law Enforcement</b>	<b>Law Enforcement</b>
<b>Age and Service Requirements:</b> Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	<b>Age and Service Requirements:</b> Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
<b>Public Safety and Law Enforcement</b>	<b>Public Safety and Law Enforcement</b>	<b>Public Safety and Law Enforcement</b>
<b>Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<b>Formula:</b> 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
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**NOTES TO THE FINANCIAL STATEMENTS  
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(Continued)**

**NOTE 6 – DEFINED BENEFIT PENSION PLAN (Continued)**

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
<b>2015 Statutory Maximum Contribution Rates</b>	
Employer	14.0 %
Employee	10.0 %
 <b>2015 Actual Contribution Rates</b>	
Employer:	
Pension	12.0 %
Post-employment Health Care Benefits	2.0 %
Total Employer	14.0 %
Employee	10.0 %

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payrolls.

The ACRTA's contractually required contribution was \$121,299 for 2015. Of this amount, \$7,631 is reported as Accrued Payroll and Benefits.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

The net pension liability for OPERS was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The ACRTA's proportion of the net pension liability was based on the ACRTA's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

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**NOTES TO THE FINANCIAL STATEMENTS  
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(Continued)**

**NOTE 6 – DEFINED BENEFIT PENSION PLAN (Continued)**

	<u>OPERS</u>
Proportionate Share of the Net Pension Liability	\$1,068,977
Proportion of the Net Pension Liability	0.008863%
Pension Expense	\$116,712

At December 31, 2015, the ACRTA reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>OPERS</u>
<b>Deferred Outflows of Resources</b>	
Net difference between projected and actual earnings on pension plan investments	57,037
Contributions subsequent to the measurement date	121,299
Total Deferred Outflows of Resources	\$178,336
 <b>Deferred Inflows of Resources</b>	
Differences between expected and actual experience	\$18,780

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	<u>OPERS</u>
Year Ending December 31:	
2016	\$5,594
2017	5,594
2018	12,810
2019	14,259
Total	\$38,257

*Actuarial Assumptions - OPERS*

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

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**NOTES TO THE FINANCIAL STATEMENTS  
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(Continued)**

**NOTE 6 – DEFINED BENEFIT PENSION PLAN (Continued)**

Wage Inflation		3.75 percent
Future Salary Increases, including inflation COLA or Ad Hoc COLA	4.25 to 10.05 percent including wage inflation	3 percent, simple
Investment Rate of Return		8 percent
Actuarial Cost Method		Individual Entry Age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 6.95 percent for 2014.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2014 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.31 %
Domestic Equities	19.90	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	19.10	7.40
Other investments	18.00	4.59
Total	100.00 %	5.28 %

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**NOTES TO THE FINANCIAL STATEMENTS  
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(Continued)**

**NOTE 6 – DEFINED BENEFIT PENSION PLAN (Continued)**

*Discount Rate* The discount rate used to measure the total pension liability was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Sensitivity of the ACRTA's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate* The following table presents the ACRTA's proportionate share of the net pension liability calculated using the current period discount rate assumption of 8 percent, as well as what the ACRTA's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
ACRTA's proportionate share of the net pension liability	\$1,966,611	\$1,068,977	\$312,953

**NOTE 7 – POSTEMPLOYMENT BENEFITS**

***Ohio Public Employees Retirement System***

*Plan Description* – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional plan, a cost-sharing multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains two cost-sharing multiple-employer defined benefit postemployment health care trusts which fund multiple health care plans including medical coverage, prescription drug coverage, deposits to a health reimbursement arrangement, and Medicare Part B premium reimbursements to qualifying benefit recipients of both the traditional pension and combined plan. Members of the member-directed plan do not qualify for ancillary benefits including OPERS sponsored health care coverage.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an other postemployment benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 45. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

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**NOTES TO THE FINANCIAL STATEMENTS  
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(Continued)**

**NOTE 7 – POSTEMPLOYMENT BENEFITS**

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of postemployment health care.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2015, state and local employers contributed 14 percent of earnable salary. This is the maximum employer contribution rate permitted by the Ohio Revised Code. Active member contributions do not fund health care.

OPERS maintains three health care trusts. The two cost-sharing multiple-employer trusts, the 401(h) Health Care Trust and the 115 Health Care Trust, work together to provide health care funding to eligible retirees and the traditional pension and combined plans. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) that provides funding for a retiree medical account for member-directed plan members. Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund the health care plans. The portion of the employer contribution allocated to health care for members in both the traditional pension and combined plans was 2 percent for 2015. As recommended by the OPERS actuary, the portion of the employer contribution allocated to health care beginning January 1, 2016, remained at 2 percent for both plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered payroll deposited into the VEBA for participants in the member-directed plan was 4.5 percent for 2015.

Substantially all of the ACRTA's contribution allocated to fund postemployment health care benefits relates to the cost-sharing multiple-employer trusts. The corresponding contribution for the years ended December 31, 2015, 2014, and 2013 was \$2,426, 10,833, and \$11,167 respectively. For 2015, 94 percent has been contributed with the balance being reported as an Accrued Payroll and Benefits. The full amount has been contributed for 2014 and 2013.

**NOTE 8 – LONG TERM OBLIGATIONS**

The changes in the ACRTA's long-term obligations during 2015 were as follows:

	Amount Outstanding 12/31/14	Additions	Deletions	Amount Outstanding 12/31/15
Net Pension Liability	\$1,044,832	\$24,145		\$1,068,977
Total	\$1,044,832	\$24,145	\$0	\$1,068,977

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**NOTES TO THE FINANCIAL STATEMENTS  
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(Continued)**

**NOTE 9 – RISK MANAGEMENT**

The ACRTA is a member of the Ohio Transit Risk Pool (OTRP), a self-insurance pool created under Chapter 2744 of the Ohio Revised Code. Through the pool, the ACRTA receives risk management services and property and casualty loss coverage in exchange for contributions paid. The OTRP members group self-insures the \$250,000 of any qualified auto physical damage loss and the first \$100,000 of any qualified commercial property loss. Qualified casualty losses are group self insured to \$2,000,000 subject to a \$1,000 per occurrence loss deductible. Per occurrence limits are maintained above the group self-insurance by OTRP equal to approximately \$200,000,000 for qualified property losses and \$10,000,000 for qualified casualty losses. Any underfunding of the plan's self-insured liabilities are shared pro-rata by the members based on pool contribution factors comprised of: service area population, FTE employees, number of vehicles, total property values, claims history and net operating expenses. All factors are single weighed except for claims history which is double weighted in the underwriting analysis.

The ACRTA continues to carry commercial insurance for all risks of loss, including Worker's Compensation, Comprehensive General Liability, Automobile Liability, Errors and Omissions, and Employee Benefits Liability, commercial Property, Auto Physical Damage, Bonds and Crime.

There was no significant reduction in insurance coverage and no settlements exceeded insurance coverage during the past three years.

**NOTE 10 – CONTINGENCIES**

In the normal course of operations, ACRTA may be subject to litigation and claims. At December 31, 2015, ACRTA was involved in a pending law suit with a former employee. ACRTA receives a substantial amount of support from federal, state, and local governments. A significant reduction in the level of local government support, which took place in January 1, 2009, had a material effect on ACRTA's programs. In an effort to make improvements, ACRTA has sought contracting opportunities through coordination efforts with local human service agencies. In mid-2011 ACRTA with ACBDD partnered, with ACRTA to do more of DD's transportation. This revenue stream has allowed for restoration of services and expansion of other services. At the end of 2011 ACRTA added a new route and expanded their hours of service. Opening an hour earlier and running service on Saturdays. The beginning of 2012 ACRTA expanded their hours again to run service until 10:15 at night.

The ACRTA received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the ACRTA at December 31, 2015.

**NOTE 11 – RECEIVABLES**

Receivables at December 31, 2015 consisted of primarily accounts (billings) and intergovernmental grants. All receivables are considered collectible in full.

**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
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**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE ACRTA'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
LAST TWO YEARS**

	2014	2013
Authority's Proportion of the Net Pension Liability	.008863%	.008863%
Authority's Proportionate Share of the Net Pension Liability	\$1,068,977	\$1,044,832
Authority's Covered-Employee Payroll	\$1,357,650	\$1,202,585
Authority's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	78.37%	86.88%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	86.45%	86.36%

(1) Information prior to 2013 is not available

Amounts presented as of the Authority's measurement date which is the prior fiscal year end.

**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
ALLEN COUNTY**

**REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE ACRTA'S CONTRIBUTIONS  
LAST THREE YEARS**

	2015	2014	2013
Contractually Required Contribution	\$121,299	\$162,918	\$156,336
Contributions in Relation to the Contractually Required Contribution	(\$113,668)	(\$162,918)	(\$156,336)
Contribution Deficiency (Excess)	\$7,631	\$0	\$0
Authority Covered-Employee Payroll	\$1,010,825	\$1,357,650	1,202,585
Contributions as a Percentage of Covered-Employee Payroll	12%	12%	13%

(1) Information prior to 2013 is not available

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ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
ALLEN COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2015

FEDERAL GRANTOR <i>Pass Through Grantor</i> Program / Cluster Title	Federal CFDA Number	Pass Through Entity Identifying Number	Total Federal Expenditures
<b>U.S. DEPARTMENT OF TRANSPORTATION</b>			
<i>Passed Through Ohio Department of Transportation</i>			
Transit Services Programs Cluster:			
New Freedom Program	20.521	NF-4002-044-141	\$64,900
New Freedom Program	20.521	NF-4002-056-142	98,013
Job Access and Reverse Commute Program	20.516	JARC-4002-095-141	269,177
Total Transit Services Programs Cluster			<u>432,090</u>
<b>Total Passed Through Ohio Department of Transportation</b>			<u>432,090</u>
Direct from the Federal Government			
Federal Transit_Formula Grants	20.507		125,100
Federal Transit_Formula Grants	20.507		879,443
Federal Transit_Formula Grants	20.507		25,869
<b>Total Direct</b>			<u>1,030,412</u>
<b>Total Expenditures of Federal Awards</b>			<u><u>\$1,462,502</u></u>

*The accompanying notes are an integral part of this schedule.*

**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
ALLEN COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2015**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Allen County Regional Transit Authority (the ACRTA's) under programs of the federal government for the year ended December 31, 2015. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the ACRTA, it is not intended to and does not present the financial position, changes in net position, or cash flows of the ACRTA.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87 *Cost Principles for State, Local, and Indian Tribal Governments* (codified in 2 CFR Part 225). The ACRTA has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE C - MATCHING REQUIREMENTS**

Certain Federal programs require the ACRTA to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The ACRTA has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Allen County Regional Transit Authority  
Allen County  
200 East High Street  
Lima, Ohio 45801

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Allen County Regional Transit Authority, Allen County, (the ACRTA) as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the ACRTA's basic financial statements and have issued our report thereon dated March 15, 2017, wherein we noted the ACRTA adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions* and GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date-an amendment of GASB Statement No. 68*.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the ACRTA's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the ACRTA's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the ACRTA's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the ACRTA's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the ACRTA's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the ACRTA's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State  
Columbus, Ohio

March 15, 2017



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Allen County Regional Transit Authority  
Allen County  
200 East High Street  
Lima, Ohio 45801

To the Board of Trustees:

### ***Report on Compliance for the Major Federal Program***

We have audited the Allen County Regional Transit Authority's (the ACRTA) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the Allen County Regional Transit Authority's major federal program for the year ended December 31, 2015. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the ACRTA's major federal program.

### ***Management's Responsibility***

The ACRTA's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

### ***Auditor's Responsibility***

Our responsibility is to opine on the ACRTA's compliance for the ACRTA's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the ACRTA's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the ACRTA's major program. However, our audit does not provide a legal determination of the ACRTA's compliance.

**Opinion on the Major Federal Program**

In our opinion, the Allen County Regional Transit Authority complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended December 31, 2015.

**Report on Internal Control Over Compliance**

The ACRTA's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the ACRTA's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the ACRTA's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



**Dave Yost**  
Auditor of State  
Columbus, Ohio

March 15, 2017

**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
ALLEN COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
DECEMBER 31, 2015**

**1. SUMMARY OF AUDITOR'S RESULTS**

<i>(d)(1)(i)</i>	Type of Financial Statement Opinion	Unmodified
<i>(d)(1)(ii)</i>	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
<i>(d)(1)(ii)</i>	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
<i>(d)(1)(iii)</i>	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
<i>(d)(1)(iv)</i>	Were there any material weaknesses in internal control reported for major federal programs?	No
<i>(d)(1)(iv)</i>	Were there any significant deficiencies in internal control reported for major federal programs?	No
<i>(d)(1)(v)</i>	Type of Major Programs' Compliance Opinion	Unmodified
<i>(d)(1)(vi)</i>	Are there any reportable findings under 2 CFR § 200.516(a)?	No
<i>(d)(1)(vii)</i>	Major Programs (list):	Federal Transit Cluster: Federal Transit_Formula Grants - CFDA# 20.507
<i>(d)(1)(viii)</i>	Dollar Threshold: Type A/B Programs	Type A: > \$ 750,000 Type B: all others
<i>(d)(1)(ix)</i>	Low Risk Auditee under 2 CFR §200.520?	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.

**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY  
ALLEN COUNTY**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
2 CFR 200.511(b)  
DECEMBER 31, 2015**

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2014-001	Material Weakness - Proper Recording of Inventory Activity	Corrective Action Taken and Finding is Fully Corrected	None
2014-002	Material Weakness - GASB Statement No. 9, Reporting Cash Flows of Proprietary and Nonexpendable Trust. First reported in 2013.	Corrective Action Taken and Finding is Fully Corrected	None
2014-003	Material Weakness - Classification of Financial Activity	Corrective Action Taken. Finding repeated in management letter.	None
2014-004	Significant Deficiency - Written Policy and Procedures for Approval of Pay Rates and Benefits and Employing Personnel	Corrective Action Taken and Finding is Fully Corrected	None
2014-005	<b>OMB Circular A-133 Subpart C, § 300(a) and 300 (d) - Errors on the Federal Schedule</b>	Corrective Action Taken and Finding is Fully Corrected	None



# Dave Yost • Auditor of State

**ALLEN COUNTY REGIONAL TRANSIT AUTHORITY**

**ALLEN COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
MAY 9, 2017**