



Dave Yost • Auditor of State



**LORAIN COUNTY RURAL WASTEWATER DISTRICT  
LORAIN COUNTY**

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

Lorain County Rural Wastewater District  
Lorain County  
22898 West Road  
Wellington, Ohio 44090

To the Board of Trustees:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the Lorain County Rural Wastewater District, Lorain County, Ohio, (the District), as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our opinion.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Lorain County Rural Wastewater District, Lorain County, Ohio, as of December 31, 2015, and the changes in its financial position and its cash flows for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

**Emphasis of Matter**

As discussed in Note 13 to the financial statements, during the year ended December 31, 2015, the District adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and also GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*. We did not modify our opinion regarding this matter.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated February 21, 2017, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.



**Dave Yost**  
Auditor of State  
Columbus, Ohio

February 21, 2017

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2015

(Unaudited)

This discussion and analysis, along with the accompanying financial reports of Lorain County Rural Wastewater District (District), is designed to provide our customers, creditors, and other interested parties with a general overview of the District and its financial activities.

During 2015, the District adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the District's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2015

(Unaudited)

In accordance with GASB 68, the District's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the Authority is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2014, from \$712,573 to \$770,964.

### FINANCIAL HIGHLIGHTS

The total liabilities and deferred inflows of resources of the District exceeded assets and deferred outflows of resources by \$797,767 at year end 2015.

The District's net position decreased by \$85,194 (-12.0%) in 2015.

The District had a decrease in Operating Revenues of \$2,570 (1.2%) in 2015. Operating Expenses decreased \$35,338 (-17.0%) in 2015.

### OVERVIEW OF BASIC FINANCIAL STATEMENTS

The District is a single fund using proprietary fund accounting, similar to a private sector business. The District is described in Note 2, Summary of Significant Accounting Policies. The Basic Financial Statements are presented using the accrual basis of accounting as further described in the above-mentioned note.

The **Statement of Net Position** includes all of the District's Assets and Liabilities. This statement provides information about the nature and amounts of investments in resources (assets) owned by the District, and obligations owed by the District (liabilities) on December 31. The District's net position (equity) is the difference between assets and liabilities.

The **Statement of Revenues and Expenses, and Changes in Net Position** provides information on the District's operations over the past year and the revenue collected from user fees, charges and late fees, and other income. Revenues are reported when earned and expenses are reported when incurred.

The **Statement of Cash Flows** provides information about the District's cash receipts and disbursements from operations, investing and financing activities. The statement summarizes where the cash was provided, cash used, and changes in the balances during the year.

The **Notes to Financial Statements** provide additional information that is essential for a full understanding of the financial statements.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2015

(Unaudited)

### SIGNIFICANT EVENTS AND EXPENDITURES DURING THE YEAR

The District completed a small (16 lot) low pressure force main project to provide sanitary sewer service to the Carrington Pointe subdivision in Carlisle Township. Money was borrowed from Ohio Water Development Authority at 2.95% for 20 years.

The State of Ohio Local Government Innovation Fund (LGIF) feasibility study for providing sanitary sewer service to the townships of Amherst and New Russia, and the villages of Kipton and South Amherst has not been completed. No additional grant disbursements were made in 2015. The consultant anticipates finishing the project in the first quarter of 2016 and requesting disbursement of the remaining \$40,000 in grant funds.

Eugene M. Toy, Executive Director, agreed to continue employment with an addendum to the original employment contract dated August 13, 2015.

The cooperative agreement monthly payment from Avon Lake Regional Water was decreased beginning in July 2015 from \$15,000 to \$13,500.

### NET POSITION

Table 1 summarizes the Net Position of the District.

	<u>2015</u>	<u>2014</u>	<u>Dollar Change</u>	<u>Percent Change</u>
Current and other assets	\$ 843,840	\$ 830,369	\$ 13,471	1.6%
Capital assets	246,803	29,949	216,854	724.1%
Total assets	<u>1,090,643</u>	<u>860,318</u>	<u>230,325</u>	<u>26.8%</u>
Deferred outflows of resources - pension	11,784	-	11,784	100.0%
Current and other liabilities	1,636,784	1,528,891	107,893	7.1%
Long-term liabilities - debt	262,211	44,000	218,211	495.9%
Total liabilities	<u>1,898,995</u>	<u>1,572,891</u>	<u>326,104</u>	<u>20.7%</u>
Deferred inflows of resources - pension	1,199	-	1,199	100.0%
Net Invested in capital assets	28,592	29,949	(1,357)	-4.5%
Unrestricted	(826,359)	(742,522)	(83,837)	-11.3%
Total Net Position	<u>\$ (797,767)</u>	<u>\$ (712,573)</u>	<u>\$ (85,194)</u>	<u>-12.0%</u>

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2015

(Unaudited)

### NET POSITION (Continued)

The District's Net Position decreased \$85,194 (-12.0%). The decrease is a result of excess expenses over revenues.

Deferred outflows and inflows of resources – pension were recorded based on the District's proportionate share of OPERS' Deferred Inflows/Outflows Amortization Tracking Worksheet per the requirements of GASB 68 and 71 based on a measurement date of December 31, 2014.

### STATEMENT OF REVENUES AND EXPENSES (CHANGES IN NET POSITION)

Table 2 summarizes the changes in Revenues and Expenses and the resulting change in Net Position.

**TABLE 2**

	2015	2014	2015 vs 2014	
			Dollar Change	Percent Change
Operating revenue	\$ 207,871	\$ 210,441	\$ (2,570)	-1.2%
Operating expenses	172,630	207,968	(35,338)	-17.0%
Depreciation/Amort expenses	3,357	645	2,712	420.5%
Total expenses	175,987	208,613	(32,626)	-15.6%
Operating income	31,884	1,828	30,056	1644.2%
Nonoperating revenue	130	9,093	(8,963)	-98.6%
Nonoperating expenses	58,817	33,071	25,746	77.9%
Nonoperating (loss)/income	(58,687)	(23,978)	(34,709)	144.8%
Change in net position	(26,803)	(22,150)	(4,653)	21.0%
Beginning net position	(712,573)	(690,423)	(22,150)	-3.2%
Restatement of net position- GASB 68	(58,391)	-	(58,391)	100.0%
	(770,964)	(690,423)	(80,541)	
Ending net position	\$ (797,767)	\$ (712,573)	\$ (85,194)	-12.0%

Total Operating Expenses decreased \$35,338 (-17.0%) in 2015 with the majority of the decrease due to legal and professional fees.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2015

(Unaudited)

### STATEMENT OF REVENUES AND EXPENSES (CHANGES IN NET POSITION) (Continued)

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$12,772 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$7,432. Consequently, in order to compare 2015 total program expenses to 2014, the following adjustments are needed:

	Business-Type Activities
Total 2015 operating expense under GASB 68	\$ 172,630
Pension expense under GASB 68	(7,432)
2015 contractually required contribution	8,142
Adjusted 2015 operating expenses	173,340
Total 2014 operating expenses under GASB 27	207,968
Decrease in operating expenses not related to pension	(34,628)

### CAPITAL ASSETS

The District had an increase in Capital Assets (before depreciation) of \$218,541 (569.7%) in 2015 as shown in Table 3.

**TABLE 3**

	2015	2014	2015 vs 2014	
			Dollar Change	Percent Change
Land and easements	\$ 10,012	\$ 10,012	\$ -	0.0%
Tanks, stations, and lines	240,995	23,825	217,170	911.5%
Furniture and fixtures	4,979	4,525	454	10.0%
Loan Fees	917	-	917	100.0%
Total before depreciation	256,903	38,362	218,541	569.7%
Accumulated depreciation/amort	(10,100)	(8,413)	(1,687)	20.1%
Total capital assets, net	\$ 246,803	\$ 29,949	\$ 216,854	724.1%

See Note 2 of the financial statements for additional information on Capital Assets.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended December 31, 2015  
(Unaudited)

### DEBT

Table 4 summarizes the District's noncurrent liabilities. The District issued notes payable to finance much of its start-up/organization of the District.

	2015	2014	2015 vs 2014	
			Dollar Change	Percent Change
Notes payable	\$ 262,211	\$ 44,000	\$ 218,211	495.9%
Noncurrent liabilities	<u>\$ 262,211</u>	<u>\$ 44,000</u>	<u>\$ 218,211</u>	<u>495.9%</u>
Net pension liability	<u>\$ 68,266</u>	<u>\$ -</u>	<u>\$ 68,266</u>	<u>100.0%</u>

In 2015, the District was approved for a loan in the amount of \$262,829 with disbursements of \$218,087 from the Ohio Water Development Authority (OWDA) for the Carrington Pointe Sewer project. See Note 5 of the financial statements for a summary of the noncurrent liabilities.

### DEBT (Continued)

A net pension liability in the amount of \$68,266 was recorded based on the District's proportionate share of OPERS' Schedule of Collective Pension Amounts per the requirements of GASB 68 based on a measurement date of December 31, 2014.

### DEBT FINANCING

In 2010, the District obtained a \$147,000 line-of-credit from Lorain-Medina Rural Electric Cooperative, Inc. See Note 4 of the financial statements for additional information on this liability.

### CONTACT INFORMATION

Questions regarding this report and requests for additional information should be forwarded to the Executive Director of the Lorain County Rural Wastewater District, 22898 West Road, P.O. Box 158, Wellington, Ohio 44090.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## STATEMENT OF NET POSITION - PROPRIETARY FUND

For the Year Ended December 31, 2015

2015

### ASSETS

#### CURRENT ASSETS: (Note 2)

Cash and cash equivalents	\$ 136,623
Total current assets	<u>136,623</u>

#### NONCURRENT ASSETS:

Accounts receivable - Tap assessment	12,000
Capitalized tap fee expense (Note 6)	<u>695,217</u>
Total noncurrent assets	<u>707,217</u>

#### CAPITAL ASSETS: (Note 2)

Non-depreciable capital assets, net	10,012
Depreciable capital assets, net	<u>236,791</u>
	<u>246,803</u>

Total assets \$ 1,090,643

#### DEFERRED OUTFLOW OF RESOURCES:

Pension (Note 8)	<u>\$ 11,784</u>
------------------	------------------

(continued)

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## STATEMENT OF NET POSITION - PROPRIETARY FUND (continued)

For the Year Ended December 31, 2015

	<u>2015</u>
<u>LIABILITIES AND NET POSITION</u>	
CURRENT LIABILITIES:	
Accounts payable	\$ 461,904
Deferred grant payable (Note 11)	2,488
Accrued payroll	3,411
Compensated absences payable	5,007
Accrued interest	173,708
Note payable - Line-of-credit (Note 4)	147,000
Total current liabilities	<u>793,518</u>
NONCURRENT LIABILITIES: (Note 5)	
Notes payable	262,211
Net pension liability (Note 8)	68,266
Total noncurrent liabilities	<u>330,477</u>
OTHER LIABILITIES:	
Deferred tap fee (Note 6)	<u>775,000</u>
Total liabilities	<u><u>1,898,995</u></u>
DEFERRED INFLOW OF RESOURCES:	
Pension (Note 8)	<u><u>1,199</u></u>
NET POSITION:	
Net investment in capital assets	28,592
Unrestricted deficit	(826,359)
Total net position	<u>(797,767)</u>
Total liabilities and net position	<u><u>\$ 1,102,427</u></u>

The accompanying notes are an integral part of the financial statements.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - PROPRIETARY FUND

For the Year Ended December 31, 2015

	<u>2015</u>
<b>OPERATING REVENUE:</b>	
Usage fee income	\$ 36,871
Co-op income	171,000
Total operating revenue	<u>207,871</u>
<b>OPERATING EXPENSES:</b>	
Amortization expense	4
Bank fees	66
Computer expense	1,459
Depreciation expense	3,353
Dues and subscriptions	250
Engineering expense	10,855
Legal and professional fees	18,976
Mileage expense	2,556
Miscellaneous expense	697
Office supplies and expense	3,259
O.P.E.R.S. (Note 8)	7,432
Payroll taxes	1,586
Postage expense	11
Building rent	3,000
Tap fee expense	19,375
Telephone	970
Travel and entertainment	28
Wages - Office	88,633
Wastewater treatment	13,477
Total operating expenses	<u>175,987</u>
<b>INCOME FROM OPERATIONS</b>	31,884
<b>NONOPERATING REVENUES:</b>	
Penalty income	130
Total nonoperating revenues	<u>130</u>
<b>NONOPERATING EXPENSES:</b>	
Interest expense	58,806
Penalties	11
Total nonoperating expenses	<u>58,817</u>

(continued)

The accompanying notes are an integral part of the financial statements.

**LORAIN COUNTY RURAL WASTEWATER DISTRICT**

STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION -  
PROPRIETARY FUND (continued)

For the Year Ended December 31, 2015

	<u>2015</u>
CHANGE IN NET POSITION	\$ (26,803)
NET POSITION - Beginning of period	(712,573)
Restatement of net position (Note 13)	<u>(58,391)</u>
Net Position - beginning of period - restated	(770,964)
NET POSITION - End of period	<u><u>\$ (797,767)</u></u>

The accompanying notes are an integral part of the financial statements.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## STATEMENT OF CASH FLOWS - PROPRIETARY FUND

For the Year Ended December 31, 2015

	<u>2015</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES:</b>	
Cash received from usage fees	\$ 36,871
Cash received from co-op	171,000
Cash received from tap fee assessment	1,000
Cash paid to employees, professional contractors, and suppliers for services and benefits	<u>(173,020)</u>
Net cash provided by (used in) operating activities	35,851
<b>CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:</b>	
Cash received for late fee and delinquencies	130
Cash paid for interest	(124)
Cash paid for penalties	<u>(11)</u>
Net cash provided by (used in) non-capital financing activities	<u>(5)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:</b>	
Purchase of capital assets	(220,211)
OWDA loan issued	<u>218,211</u>
Net cash provided by (used for) capital and related financing activities	<u>(2,000)</u>
<b>NET INCREASE IN CASH AND CASH EQUIVALENTS</b>	33,846
<b>CASH AND CASH EQUIVALENTS - Beginning of year</b>	<u>102,777</u>
<b>CASH AND CASH EQUIVALENTS - End of year</b>	<u>\$ 136,623</u>

(continued)

The accompanying notes are an integral part of the financial statements.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## STATEMENT OF CASH FLOWS - PROPRIETARY FUND

For the Year Ended December 31, 2015

2015

### RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES

Operating income	\$	31,884
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:		
Amortization		4
Depreciation		3,353
Change in assets, deferred outflow of resources, liabilities:		
Accounts receivable		1,000
Deferred expenses		19,375
Deferred outflows - pension		(3,451)
Deferred inflows - pension		1,199
Net pension liability		1,542
Change in liabilities:		
Accounts payable		(18,433)
Accrued expenses		(622)
Net cash provided by (used in) operating activities	\$	<u>35,851</u>

The accompanying notes are an integral part of the financial statements.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 1. Reporting Entity:

Lorain County Rural Wastewater District, a regional sanitary sewer district, is a political subdivision of the State of Ohio. The District was organized in the State of Ohio on February 4, 1997, under Ohio Revised Code Section 6119.02 for the purpose of providing for the collection, treatment, and disposal of waste water within the district. The District is exempt from federal income tax. The District operates under a Board of Trustees which consists of as many members as equals the total number of villages and townships within this regional water district. Lorain County Rural Wastewater District is currently in the process of planning and developing a system for servicing future customers.

The reporting entity for the District is comprised of all departments, boards and agencies that are not legally separate from the District, any component units of the District and any other organizations that would need to be included to ensure that the financial statements of the District are not misleading.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance deficits of or provide financial support to the organization; or the District is obligated for the debt of the organization. Based on the application of these criteria, the District has no component units.

Note 2. Summary of Significant Accounting Policies:

The financial statements of the District are prepared in accordance with Generally Accepted Accounting Principles (GAAP). The District applies all relevant Governmental Accounting Standards Board (GASB) pronouncements.

A. Basis of Accounting:

Lorain County Rural Wastewater District prepares its financial statements on an accrual basis. By virtue of its by-laws, the District is required to make appropriations in accordance with budgetary policies.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 2. Summary of Significant Accounting Policies (Continued):

B. Basis of Presentation:

The District uses a single enterprise fund to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.

Enterprise fund reporting focuses on the determination of the change in net position, financial position and cash flows. An enterprise fund may be used to account for any activity for which a fee is charged to external users for goods and services.

C. Measurement Focus:

The enterprise fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net position. The statement of changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its enterprise activity.

D. Net Position:

Net position represents the difference between assets and liabilities. Net position investment in capital assets consists of capital assets, net of accumulated depreciation. Net position is reported as restricted when there are limitations imposed on its use either through constitutional provisions or enabling legislation adopted by the District through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The District's policy is to apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available. At December 31, 2015, the District reported a deficit of \$826,359 in unrestricted net position.

E. Operating Revenues and Expenses:

Operating revenues are those revenues that are generated directly from primary activities. For the District, these revenues are charges for services and other operating income. Operating expenses are the necessary costs incurred to provide the goods or service that are the primary activity of the District. Revenues and expenses not meeting these definitions are reported as nonoperating.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 2. Summary of Significant Accounting Policies (Continued):

F. Budgetary Process:

Budget - Thirty days before the end of each fiscal year, a proposed budget of estimated revenues and expenditures for the succeeding fiscal year is submitted to the Board of Trustees by the Executive Director. The Board of Trustees then approves the budget in its original or amended form.

Appropriations - After the budget is approved by the Board, the Board then makes appropriations in accordance with said budget. Thereafter, the Executive Director has the authority to authorize payment of any disbursement not to exceed \$3,000, provided there are sufficient funds appropriated and remaining in the account from which payment will be made.

The Board may, from time-to-time, amend or supplement said appropriations and may also transfer any part of an unencumbered balance of an appropriation to any purpose or object for which the appropriation for the current fiscal year has proved insufficient.

G. Capital Assets:

Capital assets, including major renewals, betterments, adaptations or restorations are capitalized and stated at cost. Depreciation is provided on the straight-line method based on the estimated useful lives of the various classes of assets.

The ranges of estimated useful lives used in computing depreciation are as follows:

Sewer Lines	40 Years
Pump Stations	20 Years
Buildings	40 Years
Machinery, Equipment, and Office Furniture	3-10 Years

Fully depreciated assets still in active use are included in the gross amount of capital assets, and the related allowance for depreciation is included as part of the total accumulated allowance for depreciation.

Maintenance, repairs, and minor renewals are expensed when incurred.

Depreciation and amortization expense for the year ended December 31, 2015 was \$3,353 and \$4, respectively.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 2. Summary of Significant Accounting Policies (Continued):

G. Capital Assets (Continued):

A summary of changes in capital assets for the year ended December 31, 2015 is as follows:

	Balance January 1, 2015	Additions	Deletions	Balance December 31, 2015
Land and easements	\$ 10,012	\$ -	\$ -	\$ 10,012
Tanks, stations, and lines	23,825	217,170	-	240,995
Furniture and fixtures	4,525	2,124	(1,670)	4,979
Loan fees	-	917	-	917
	38,362	220,211	(1,670)	256,903
Less accumulated depreciaton/amort				
Tanks, stations, and lines	(4,333)	(3,041)		(7,374)
Furniture and fixtures	(4,080)	(312)	1,670	(2,722)
Loan fees	-	(4)	-	(4)
Total accumulated depreciation/amort	(8,413)	(3,357)	1,670	(10,100)
Net capital assets	\$ 29,949	\$ 216,854	\$ -	\$ 246,803

H. Compensated Absences Payable:

The District's employee is granted 20 days of paid leave time per year. Upon termination of employment, the employee will receive not more than 20 days of accrued, unused leave at the current rate of pay computed on a daily basis.

I. Cash and Cash Equivalents:

For purposes of the Statements of Cash Flows, all liquid investments with a maturity of three months or less when purchased are considered cash equivalents. During 2015 investments were limited to interest-bearing deposit accounts.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 2. Summary of Significant Accounting Policies (Continued):

J. Use of Estimates:

The process of preparing financial statements in conformity with generally accepted accounting principles requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues, and expenses. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

K. Tap Fees:

To receive service, customers are required to pay a tap fee that varies depending on when the deposit was made and the size of the meter. Fees are refundable in the event expansion does not occur in an area.

L. Deferred Outflows/Inflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, deferred outflows of resources are reported on the statement of net position for pension. The deferred outflows of resources related to pension are explained in Note 8.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the District, deferred inflows of resources include pension. This amount has been recorded as a deferred inflow on the statement of net position. Deferred inflows of resources related to pension are reported on the statement of net position (see Note 8).

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 2. Summary of Significant Accounting Policies (Continued):

M. Pensions

For purposes of measuring the net pension liability, deferred outflows and deferred inflows of resources related to pension and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

Note 3. Deposits:

The following information is provided to give an indication of the steps the District takes to protect its cash deposits and the level of risk assumed for certain investments.

Ohio Revised Code authorizes the District to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations; obligations of the United States government, its agencies and instrumentalities; bonds and other obligations of the State of Ohio; certain money market mutual funds and secured repurchase agreements and the State Treasurer's investment pool. Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited.

Cash on Hand: At December 31, 2015, the District had \$169 in undeposited cash on hand, which is included in the Statement of Net Position of the District as part of Cash and Cash Equivalents.

**LORAIN COUNTY RURAL WASTEWATER DISTRICT**

NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 3. Deposits (Continued):

Custodial credit risk is the risk that, in the event of a bank failure, the District’s deposits may not be returned. The District does not have a policy for custodial credit risk. At year-end, the carrying amount of the District’s deposits was \$136,454 and the bank balance was \$136,969. The bank balance was covered by federal depository insurance provided by the Federal Deposit Insurance Corporation (FDIC). Although securities were held by the pledging financial institution's trust department or agent in the District’s name and all Ohio Revised Code requirements for the investment of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

The District had no investments at December 31, 2015.

Note 4. Short-Term Liabilities:

Description	Balance January 1, 2015	Additions	Deletions	Balance December 31, 2015
A line-of-credit in the amount of \$147,000, with \$0 unused in 2015, is payable to Lorain-Medina Rural Electric Cooperative, Inc. The unpaid principal balance shall bear interest at the lesser of the line-of-credit interest rate which National Rural Utilities Cooperative Finance Corporation charges the Lender, or the line-of-credit interest rate which Co-Bank charges the Lender. The interest rate at December 31, 2015 was 2.9%. The loan agreement requires principal and accrued interest to be paid within twelve months of the advance of funds. Subject to this requirement, the note is past due. Lorain-Medina Rural Electric Cooperative, Inc. has no intention of calling the loan. However, the loan is due upon demand. The District accrued interest of \$4,958.	\$ 147,000	\$ -0-	\$ -0-	\$ 147,000

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 5. Noncurrent Liabilities:

A summary of noncurrent liabilities debt for the period January 1, 2015 through December 31, 2015, is as follows:

Description	Balance January 1, 2015	Additions	Deletions	Balance December 31, 2015
Lorain County Rural Wastewater District borrowed \$5,000 from Carlisle Township in March 1997 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	\$ 5,000	\$ -0-	\$ -0-	\$ 5,000
Lorain County Rural Wastewater District borrowed \$5,000 from LaGrange Township in March 1997 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	5,000	-0-	-0-	5,000
Lorain County Rural Wastewater District borrowed \$5,000 from New Russia Township in March 1997 and \$5,000 in October 2000 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	10,000	-0-	-0-	10,000
Lorain County Rural Wastewater District borrowed \$5,000 from Elyria Township in March 1997 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	5,000	-0-	-0-	5,000
Lorain County Rural Wastewater District borrowed \$2,500 from Camden Township in April 2001 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	2,500	-0-	-0-	2,500
Lorain County Rural Wastewater District borrowed \$5,500 from Grafton Township in April 2001 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	5,500	-0-	-0-	5,500
Lorain County Rural Wastewater District borrowed \$2,500 from Henrietta Township in December 2001 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	2,500	-0-	-0-	2,500
Lorain County Rural Wastewater District borrowed \$2,500 from Pittsfield Township in February 2001 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	2,500	-0-	-0-	2,500

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 5. Noncurrent Liabilities (Continued):

<u>Description</u>	<u>Balance January 1, 2015</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance December 31, 2015</u>
Lorain County Rural Wastewater District borrowed \$500 from Rochester Township in June 2001 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	500	-0-	-0-	500
Lorain County Rural Wastewater District borrowed \$2,500 from South Amherst Village in October 2001 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	2,500	-0-	-0-	2,500
Lorain County Rural Wastewater District borrowed \$500 from Kipton Village in March 2001 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	500	-0-	-0-	500
Lorain County Rural Wastewater District borrowed \$2,500 from Huntington Township in January 2002 for the start-up/organization of this entity. Timing of repayment is contingent upon availability of funds.	2,500	-0-	-0-	2,500
Lorain County Rural Wastewater District entered into a cooperative Agreement with Ohio Water Development Authority (OWDA) on September 24, 2015. The OWDA will finance the eligible project costs for Carrington Pointe Sewer. The maximum loan amount is \$262,829 from Fresh Water Fund with \$218,211 used at December 31, 2015. The interest rate is 2.950% for 20 years starting on January 1, 2017.				
All revenues from all sewer facilities of Lorain County Rural Wastewater District are promised as repayment. Avon Lake Regional Water (ALRW) will be acting as agent on Lorain County Rural Wastewater District behalf. The Lorain County Auditor's Office will transfer funds semi-annually to ALRW to deposit into Lorain County Rural Wastewater District funds account and then forward to OWDA to pay the semi-annual loan payment. The estimated semi-annual loan payment is \$8,745.				
	-0-	218,211	-0-	218,211
	<u>\$ 44,000</u>	<u>\$ 218,211</u>	<u>\$ -0-</u>	<u>\$ 262,211</u>

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 6. Deferred Tap Fee:

Per the cooperative agreement between Lorain County Rural Wastewater District (LORCO) and Avon Lake Regional Water (ALRW) dated December 7, 2009, LORCO shall pay a tap fee of \$775,000 to ALRW contingent upon the certification of the system. This agreement was amended on September 15, 2011, with a second amendment on November 17, 2015. The project certification date was November 18, 2011. Therefore, the repayment of the tap fees, per the second amendment, will be \$100,000 on each of the tenth, eleventh, twelfth, thirteenth, fourteenth, fifteenth and sixteenth anniversaries of the certification date and \$75,000 on the seventeenth anniversary.

The tap fee allows LORCO to tap into the ALRW system. The expense will be recognized over the 40 year life of the cooperative agreement. LORCO will pay the fee using revenue generated from system development.

LORCO shall pay ALRW \$72,048, which consists of \$31,754 from the first three year delay and an additional \$40,294 for additional six year delay, on each of the tenth, eleventh, and twelfth anniversaries, and \$40,294 on each of the thirteenth, fourteenth, fifteenth, sixteenth and seventeenth anniversaries of the certification date in respect of the accumulated interest for deferring the tap fee by nine years based on the Weighted Average Cost of Funds.

ALRW shall pay LORCO a monthly payment of \$13,500 commencing one month after the certification date and each month thereafter during the term.

Note 7. Insurance:

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The District maintains comprehensive insurance coverage which includes Comprehensive General Liability, Wrongful Act Liability, and Automobile Liability. Settled claims have not exceeded insurance coverage in the past three years and there has been no significant reduction in coverage from prior years

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 8. Retirement Commitments:

A. Net Pension Liability:

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net position liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of services, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The Authority cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes the employee's portion). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in the *net pension liability* on the accrual basis of accounting.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 8. Retirement Commitments (Continued):

A. Net Pension Liability (Continued)

***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Plan Description – the District’s employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. District employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS’ traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS’ fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (800) 222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS’ CAFR referenced above for additional information):

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 8. Retirement Commitments (Continued):

A. Net Pension Liability (Continued):

Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Group C Members not in other groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

**LORAIN COUNTY RURAL WASTEWATER DISTRICT**

NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 8. Retirement Commitments (Continued):

A. Net Pension Liability (Continued):

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>
<b>2015 Statutory Maximum Contribution Rates</b>	
Employer	14.0%
Employee	10.0%
<b>2015 Actual Contribution Rates</b>	
Employer:	
Pension	12.0%
Post-employment Health Care Benefits	<u>2.0%</u>
Total Employer	<u>14.0%</u>
Employee	<u>10.0%</u>

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The District’s contractually required contribution was \$8,142 for year 2015. Of this amount, \$1,265 is reported as accrued payroll.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District’s proportion of the net pension liability was based on the District’s share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>OPERS</u>
Proportionate Share of the Net Pension Liability	\$68,266
Proportion of the Net Pension Liability	0.000566%
Pension Expense	7,432

**LORAIN COUNTY RURAL WASTEWATER DISTRICT**

NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 8. Retirement Commitments (Continued):

A. Net Pension Liability (Continued):

At December 31, 2015, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>OPERS</u>
<b>Deferred Outflows of Resources</b>	
Net difference between projected and earnings	
on pension plan investments	\$ 3,642
District contributions subsequent to the measurement date	<u>8,142</u>
Total deferred outflows of resources	<u>\$11,784</u>
	<u>OPERS</u>
<b>Deferred Inflows of Resources</b>	
Net differences between projected and actual earnings	
on pension plan investments	<u>\$ 1,199</u>
Total deferred inflows of resources	<u>\$ 1,199</u>

Eight thousand one hundred forty-two (\$8,142) reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2015. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	<u>OPERS</u>
Fiscal Year Ending December 31:	
2016	\$ 358
2017	358
2018	818
2019	<u>909</u>
Total	<u>\$ 2,443</u>

**LORAIN COUNTY RURAL WASTEWATER DISTRICT**

NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 8. Retirement Commitments (Continued):

A. Net Pension Liability (Continued):

***Actuarial Assumptions – OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation	3.75 percent
Future Salary Increases, including inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA	3 percent, simple
Investment Rate of Return	8 percent
Actuarial Cost Method	Individual Entry Age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males, 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 8. Retirement Commitments (Continued):

A. Net Pension Liability (Continued):

***Actuarial Assumptions – OPERS (Continued)***

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 6.95 percent for 2014.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2014 and the long-term expected real rates of return:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)</u>
Fixed Income	23.00%	2.31%
Domestic Equities	19.90	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	19.10	7.40
Other Investments	<u>18.00</u>	<u>4.59</u>
Total	<u>100.00%</u>	<u>5.28%</u>

**LORAIN COUNTY RURAL WASTEWATER DISTRICT**

NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 8. Retirement Commitments (Continued):

A. Net Pension Liability (Continued):

***Actuarial Assumptions – OPERS (Continued)***

***Discount Rate*** The discount rate used to measure the total pension liability was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

***Sensitivity of the Authority’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** The following table presents the District’s proportionate share of the net pension liability calculated using the current period discount rate assumption of 8 percent, as well as what the District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
	<u>(7.00%)</u>	<u>(8.00%)</u>	<u>(9.00%)</u>
District’s proportionate share of the net pension: Liability	\$125,590	\$68,266	\$19,985

B. Postemployment Benefits:

***Ohio Public Employees Retirement System (OPERS)***

**Plan Description**– The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains two cost-sharing, multiple-employer defined benefit postemployment health care trusts, which fund multiple health care plans including medical coverage, prescription drug coverage, deposits to a health reimbursement arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the traditional pension and combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 8. Retirement Commitments (Continued):

B. Postemployment Benefits (Continued):

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB statement 45. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy of visiting <https://www.opers.org/financial/reports.shtml> by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy -- The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of postemployment health care.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2015, state and local employers contributed at a rate of 14.0 percent of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

OPERS maintains three health care trusts. The two cost-sharing, multiple employer trusts, the 401(h) Health Care Trust and the 115 Health Care Trust, work together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) that provides funding for a Retiree Medical Account for Member-Directed Plan members. Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2015.

As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2016 remained at 2.0 percent for both plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 8. Retirement Commitments (Continued):

B. Postemployment Benefits (Continued):

portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the VEBA for participants in the Member-Directed Plan for 2015 was 4.5 percent.

Substantially all of the District's contribution allocated to fund postemployment health care benefits relates to the cost-sharing, multiple employer trusts. The corresponding contribution for the years ended December 31, 2015, 2014 and 2013 was \$1,357, \$1,824 and \$776, respectively. For 2015, 86.68% has been contributed with the balance being reported as accrued payroll. The full amount has been contributed for 2014 and 2013.

Note 9. Leasing Arrangements:

The District leases office space from Lorain-Medina Rural Electric Cooperative, Inc. This lease is for a one-year period ending December 31, 2015 and may be renewed for additional one year terms upon agreement of both parties. The lease requires rent in the amount of \$250 per month. Rent expense for the year ended December 31, 2015 was \$3,000. As of December 31, 2015, the District owed \$34,600 in accrued rent.

Note 10. Administrative Arrangements:

The District had retained the services of the Director of Economic and Community Development of Lorain-Medina Rural Electric Cooperative, Inc. (LMRE) as an independent contractor to be the Executive Director of the District. The wage agreement with LMRE terminated June 30, 2009. As of December 31, 2015, the District owed \$190,860, in accrued administrative costs.

Note 11. Deferred Grant Payable:

The District was awarded a \$50,000 Local Government Innovation Fund (LGIF) grant in 2014, with \$10,000 received and \$7,512 used in 2014 to undertake a feasibility study for possible sewers in Amherst Township, New Russia Township, Village of Kipton and Village of South Amherst. The remaining \$40,000 is to be received in 2016. The grant will be used to pay consultant invoices from Poggemeyer Design Group. As of December 31, 2015, the remaining balance is \$2,488.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## NOTES TO FINANCIAL STATEMENTS

December 31, 2015

Note 12. Accountability and Financial Outlook:

For the fiscal year ended December 31, 2015, Lorain County Rural Wastewater District had a net loss of \$26,803, and an accumulated deficit of \$797,767. The net loss and accumulated deficit are the result of start-up costs and operating expenses incurred by the District. The District's strategy is to develop additional projects, beyond Phase I of the system being developed with the Avon Lake Municipal Utilities, and thereby repay the indebtedness from revenues derived from consumers utilizing the District's wastewater services.

Note 13. Change in Accounting Principle and Restatement of Net Position:

For 2015, the Authority implemented the Governmental Accounting Standards Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions" and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68." GASB 68 established standards for measuring and recognizing pension liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure. The implementation of this pronouncement had the following effect on net position as reported January 1, 2015:

Net position December 31, 2014	\$(712,573)
Adjustments:	
Net Pension Liability	(66,724)
Deferred Outflow – Payments	
Subsequent to Measurement Date	<u>8,333</u>
Restated Net Position January 1, 2015	<u>\$(770,964)</u>

**LORAIN COUNTY RURAL WASTEWATER DISTRICT**

**REQUIRED SUPPLEMENTARY INFORMATION**

**Schedule of the District's Proportionate Share of the Net Pension Liability**  
**Ohio Public Employees Retirement System - Traditional Plan**

**Last Two Years (\*)**

	<u>2014</u>	<u>2013</u>
District's Proportion of the Net Pension Liability	0.000566%	0.000566%
District's Proportionate Share of the Net Pension Liability	\$ 68,266	\$ 66,724
District's Covered-Employee Payroll	\$ 69,442	\$ 77,646
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	98.31%	85.93%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	86.45%	86.36%

\* Information prior to 2013 is not available.

Amounts presented as of the District's measurement date which is the prior fiscal year end.

# LORAIN COUNTY RURAL WASTEWATER DISTRICT

## REQUIRED SUPPLEMENTARY INFORMATION

### Schedule of District Contributions

### Ohio Public Employees Retirement System - Traditional Plan

#### Last Three Years (\*)

	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually Required Contribution	\$ 8,142	\$ 8,333	\$ 10,094
Contributions in Relation to the Contractually Required Contribution	<u>(8,142)</u>	<u>(8,333)</u>	<u>(10,094)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
District Covered-Employee Payroll	\$ 67,850	\$ 69,442	\$ 77,646
Contributions as a Percentage of Covered-Employee Payroll	12.00%	12.00%	13.00%

\* Information prior to 2013 is not available.

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Lorain County Rural Wastewater District  
Lorain County  
22898 West Road  
P.O. Box 158,  
Wellington, Ohio 44090

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Lorain County Rural Wastewater District, Lorain County, Ohio, (the District) as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated February 21, 2017, wherein we noted the District adopted Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and also GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date*.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State  
Columbus, Ohio

February 21, 2017



# Dave Yost • Auditor of State

LORAIN COUNTY RURAL WASTEWATER DISTRICT

LORAIN COUNTY

## CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

CLERK OF THE BUREAU

CERTIFIED  
MARCH 23, 2017