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#### INDEPENDENT AUDITOR'S REPORT

Perry Congress Joint Fire District Morrow County P.O. Box 85 Shauck, Ohio 43349

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of Perry Congress Joint Fire District, Morrow County, (the District) as of and for the years ended December 31, 2016 and 2015.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the District prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Perry Congress Joint Fire District Morrow County Independent Auditor's Report Page 2

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the District does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2016 and 2015, or changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Perry Congress Joint Fire District, Morrow County, Ohio as of and for the years ended December 31, 2016 and 2015, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 24, 2017, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

**Dave Yost** Auditor of State Columbus, Ohio

July 24, 2017

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2016

Cash Receipts         Debt Service         Capital Projects         Totals (Memorandum Only)           Local Taxes         \$ 136,995         \$ 11,916         \$ 190,986         \$ 339,897           Intergovernmental         31,991         -         5,658         37,649           Charges for Services         4,319         -         -         4,319           Earnings on Investments         147         -         -         2,086           Earnings on Investments         2,086         -         -         2,086           Total Cash Receipts         175,538         11,916         196,644         384,098           Cash Disbursements           Current:           Security of Persons and Property         62,587         -         -         62,587           General Government         63,667         -         -         16,312           Capital Outlay         -         9         -         90,888         790,888           Det Service:         -         916         -         916           Interest and Fiscal Charges         -         916         -         916           Bond Issuance Cost         -         11,000         -         111,000					All Fu	nd Typ	es		
Local Taxes         \$ 136,995         \$ 11,916         \$ 190,866         \$ 339,897           Intergovernmental         31,991         - 5,658         37,649           Charges for Services         4,319         - 6         - 4,319           Earnings on Investments         147         - 6         - 7         2,086           Miscellaneous         2,086         - 7         - 7         2,086           Total Cash Receipts           Total Cash Receipts           Total Cash Receipts           Security of Persons and Property         62,587         - 6         - 7         62,587           General Government         63,667         - 7         - 63,667         - 62,587			General		Debt	-	Capital		morandum
Intergovernmental   31,991   - 5,658   37,649   Charges for Services   4,319   4,319   Earnings on Investments   147   147   Miscellaneous   2,086   2,086   Total Cash Receipts   175,538   11,916   196,644   384,098   Total Cash Receipts   Total Cash Receipts   Total Cash Receipts   Total Cash Receipts   Total Cash Disbursements   Total Cash Disbursements   Total Cash Disbursement   Current:    Security of Persons and Property   62,587   62,587   General Government   63,667   63,667   Other   16,312   63,667   Other   16,312   63,667   Other   16,312		•	100.005	•	44.040	•	400.000	•	222 227
Charges for Services         4,319         -         -         4,319           Earnings on Investments         147         -         -         2,086           Miscellaneous         2,086         -         -         2,086           Total Cash Receipts         175,538         11,916         196,644         384,098           Cash Disbursements           Current:           Security of Persons and Property         62,587         -         -         62,587           General Government         63,667         -         -         63,667           General Government         63,667         -         -         63,667           Other         16,312         -         -         790,888         790,888           Debt Service:         -         -         916         -         916           Interest and Fiscal Charges         -         916         -         916           Bond Issuance Cost         -         11,000         -         11,000           Total Cash Disbursements         32,972         -         (594,244)         (561,272)           Other Financing Receipts           Sale of Bonds         -         -		\$	,	\$	11,916	\$	,	\$	,
Security of Persons and Property	<u> </u>		,		-		5,658		•
Miscellaneous         2,086         -         -         2,086           Total Cash Receipts         175,538         11,916         196,644         384,098           Cash Disbursements           Current:           Security of Persons and Property         62,587         -         -         62,587           Security of Persons and Property         63,667         -         -         63,667           Other         16,312         -         -         -         63,667           Other         16,312         -         -         -         16,312           Capital Outlay         -         -         790,888         790,888         790,888           Debt Service:         Interest and Fiscal Charges         -         916         -         916           Bond Issuance Cost         -         916         -         916         -         916           Bond Issuance Cost         -         11,000         -         11,000         -         11,000           Total Cash Disbursements         32,972         -         (594,244)         (561,272)           Other Financing Receipts           Sale of Bonds         -         -         718,720<					-		-		
Total Cash Receipts         175,538         11,916         196,644         384,098           Cash Disbursements           Current:         Security of Persons and Property         62,587         -         -         62,587           General Government         63,667         -         -         63,667           Other         16,312         -         -         16,312           Capital Outlay         -         -         790,888         790,888           Debt Service:         Interest and Fiscal Charges         -         916         -         916           Bond Issuance Cost         -         11,000         -         11,000           Total Cash Disbursements         142,566         11,916         790,888         945,370           Excess of Receipts Over (Under) Disbursements         32,972         -         (594,244)         (561,272)           Other Financing Receipts           Sale of Bonds         -         -         718,720         718,720           Net Change in Fund Cash Balances         32,972         -         124,476         157,448           Fund Cash Balances, January 1         285,481         -         79,757         365,238           Fund Cash Bal					-		-		
Cash Disbursements           Current:         Security of Persons and Property         62,587         -         -         62,587           General Government         63,667         -         -         63,667         -         -         63,667         -         -         63,667         -         -         63,667         -         -         16,312         -         -         -         63,667         -         -         -         63,667         -         -         -         63,667         -         -         -         63,667         -         -         -         63,667         -         -         -         16,312         -         -         -         16,312         -         -         16,312         -         -         -         16,312         -         -         -         16,312         -         -         -         16,312         -					- 44.046		100.011		
Current:       Security of Persons and Property       62,587       -       -       62,587         General Government       63,667       -       -       63,667         Other       16,312       -       -       16,312         Capital Outlay       -       -       790,888       790,888         Debt Service:       Interest and Fiscal Charges       -       916       -       916         Bond Issuance Cost       -       11,000       -       11,000         Total Cash Disbursements       142,566       11,916       790,888       945,370         Excess of Receipts Over (Under) Disbursements       32,972       -       (594,244)       (561,272)         Other Financing Receipts         Sale of Bonds       -       -       -       718,720       718,720         Net Change in Fund Cash Balances       32,972       -       124,476       157,448         Fund Cash Balances, January 1       285,481       -       79,757       365,238         Fund Cash Balances, December 31       -       -       204,233       204,233         Assigned       318,453       -       -       -       318,453	Total Cash Receipts	-	175,538		11,916	-	196,644		384,098
General Government         63,667         -         -         63,667           Other         16,312         -         -         16,312           Capital Outlay         -         -         790,888         790,888           Debt Service:         Interest and Fiscal Charges         -         916         -         916           Bond Issuance Cost         -         11,000         -         11,000           Total Cash Disbursements         142,566         11,916         790,888         945,370           Excess of Receipts Over (Under) Disbursements         32,972         -         (594,244)         (561,272)           Other Financing Receipts         -         -         718,720         718,720           Net Change in Fund Cash Balances         32,972         -         124,476         157,448           Fund Cash Balances, January 1         285,481         -         79,757         365,238           Fund Cash Balances, December 31         -         -         204,233         204,233           Assigned         318,453         -         -         -         318,453									
Other Capital Outlay         16,312         -         -         16,312           Capital Outlay         -         -         790,888         790,888           Debt Service:         Interest and Fiscal Charges         -         -         916         -         916           Bond Issuance Cost         -         11,000         -         11,000           Total Cash Disbursements         142,566         11,916         790,888         945,370           Excess of Receipts Over (Under) Disbursements         32,972         -         (594,244)         (561,272)           Other Financing Receipts           Sale of Bonds         -         -         -         718,720         718,720           Net Change in Fund Cash Balances         32,972         -         124,476         157,448           Fund Cash Balances, January 1         285,481         -         79,757         365,238           Fund Cash Balances, December 31         -         -         204,233         204,233           Assigned         318,453         -         -         -         318,453	Security of Persons and Property		62,587		-		-		62,587
Capital Outlay       -       -       790,888       790,888         Debt Service:       Interest and Fiscal Charges       -       916       -       916         Bond Issuance Cost       -       11,000       -       11,000         Total Cash Disbursements       142,566       11,916       790,888       945,370         Excess of Receipts Over (Under) Disbursements       32,972       -       (594,244)       (561,272)         Other Financing Receipts         Sale of Bonds       -       -       -       718,720       718,720         Net Change in Fund Cash Balances       32,972       -       124,476       157,448         Fund Cash Balances, January 1       285,481       -       79,757       365,238         Fund Cash Balances, December 31       Restricted       -       -       204,233       204,233         Assigned       318,453       -       -       -       318,453	General Government		,		-		-		63,667
Debt Service:       Interest and Fiscal Charges       916       920,888       945,370         Excess of Receipts Over (Under) Disbursements       32,972       -       718,720									

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2015

	All Fund Types					
	Ge	neral		Capital Projects	(Me	Totals morandum Only)
Cash Receipts						
Local Taxes	\$	134,166	\$	199,213	\$	333,379
Intergovernmental		26,158		5,596		31,754
Charges for Services		4,319		-		4,319
Earnings on Investments		118		-		118
Miscellaneous		273				273
Total Cash Receipts		165,034		204,809		369,843
Cash Disbursements Current:						
Security of Persons and Property		73,258		_		73,258
General Government		61,398		-		61,398
Other		21,753		-		21,753
Capital Outlay		-		125,052		125,052
Total Cash Disbursements		156,409		125,052		281,461
Excess of Receipts Over Disbursements		8,625		79,757		88,382
Fund Cash Balances, January 1		276,856		-		276,856
Fund Cash Balances, December 31						
Restricted		-		79,757		79,757
Assigned		273,565		-		273,565
Unassigned		11,916				11,916
Fund Cash Balances, December 31	\$	285,481	\$	79,757	\$	365,238

The notes to the financial statements are an integral part of this statement.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016 AND 2015

#### 1. Summary of Significant Accounting Policies

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Perry Congress Joint Fire District, Morrow County, (the District) as a body corporate and politic. A four-member Board of Trustees governs the District. Each political subdivision within the District appoints two members. Those subdivisions are Perry Township and Congress Township. The District provides fire protection and rescue services within the District and by contract to areas outside the District.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### **B.** Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### C. Deposits

The District's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The District maintains a demand deposit account and 2 saving accounts.

#### D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

#### 1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

### 2. Debt Service Fund

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The District had the following significant Debt Service Fund:

<u>Debt Retirement Fund</u>— This fund responsible for the payment of the Series 2016 New Fire Station Bonds. See Note 5 for additional information on District Bond issuance.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016 AND 2015 (Continued)

### 1. Summary of Significant Accounting Policies (Continued)

#### D. Fund Accounting (Continued)

#### 3. Capital Project Fund

These funds account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The District had the following significant Capital Project fund:

Fire Station Fund – This fund receives special levy proceeds and reports all activity related to the construction and maintenance of the District's new fire station building.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated.

A summary of 2016 and 2015 budgetary activity appears in Note 3.

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Non-spendable

The District classifies assets as **non-spendable** when legally or contractually required to maintain the amounts intact.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016 AND 2015 (Continued)

### 1. Summary of Significant Accounting Policies (Continued)

#### F. Fund Balance (Continued)

#### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### 3. Committed

Trustees can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by District Trustees or a District official delegated that authority by resolution, or by State Statute.

#### 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### G. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### 2. Equity in Pooled Deposits

The District maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits at December 31 was as follows:

	2016	2015
Demand deposits	\$522,686	\$365,238

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016 AND 2015 (Continued)

## 2. Equity in Pooled Deposits (Continued)

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

#### 3. Budgetary Activity

Budgetary activity for the years ending December 31, 2016 and 2015 follows:

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$163,694	\$175,538	\$11,844
Debt Service Fund	0	11,916	11,916
Capital Projects Fund	200,000	915,364	715,364
Total	\$363,694	\$1,102,818	\$739,124

2016 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	_	
Fund Type	Authority	Expenditures	Variance	
General	\$437,259	\$142,566	\$294,693	
Debt Service Fund	0	11,916	(11,916)	
Capital Projects Fund	259,673	790,888	(531,215)	
Total	\$696,932	\$945,370	(\$248,438)	

2015 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$161,894	\$165,034	\$3,140
Capital Projects Fund	201,800	204,809	3,009
Total	\$363,694	\$369,843	\$6,149

2015 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	_
Fund Type	Authority	Expenditures	Variance
General	\$450,550	\$156,409	\$294,141
Capital Projects Fund	190,000	125,052	64,948
Total	\$640,550	\$281,461	\$359,089

#### 4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is in February. The second half payment is due the following in July.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016 AND 2015 (Continued)

#### 4. Property Tax (Continued)

Public utilities are also taxed on personal and real property located within the District.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

#### 5. Debt

In June 2016, the District obtained bonded debt to finance the construction of a new fire station for the District in the amount of \$2,550,000 with interest rate of 3.76%. The District's taxing authority collateralized the bond. The bond has a term of 18 years ending in October 2034. The first payment is due April 1, 2017.

#### 6. Risk Management

The District belongs to the Ohio Plan Risk Management, Inc. (OPRM) - formerly known as the Ohio Government Risk Management Plan, (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the members exposure to loss. Effective November 1, 2012 (and through October 2014) the plan increased its retention to 50% of the first \$250,000 casualty treaty. Effective November 1, 2014, the OPRM retained 47% of the premium and losses on the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 772 and 783 members as of December 31, 2015 and 2014 respectively.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and equity at December 31, 2015 and 2014 (the latest information available).

	<u>2015</u>	<u>2014</u>
Assets	\$14,643,667	\$14,830,185
Liabilities	(9,112,030)	(8,942,504)
Members' Equity	\$ 5,531,637	\$ 5,887,681

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016 AND 2015 (Continued)

### 6. Risk Management (Continued)

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

#### 7. Social Security

The District's employees contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The district contributed an amount equal to 6.2 percent of participant's gross salaries. The District has paid all contributions required through December 31, 2016.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Perry Congress Joint Fire District Morrow County P.O. Box 85 Shauck, Ohio 43349

#### To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the Perry Congress Joint Fire District, Morrow County, (the District) as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements and have issued our report thereon dated July 24, 2017, wherein we noted the District followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a material weakness. We consider finding 2016-001 to be a material weakness.

Perry Congress Joint Fire District Morrow County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2016-001.

### District's Response to Finding

The District's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the District's response and, accordingly, we express no opinion on it.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Dave Yost** Auditor of State Columbus, Ohio

July 24, 2017

### SCHEDULE OF FINDINGS DECEMBER 31, 2016 and 2015

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2016-001**

#### Financial Statement Presentation -- Material Weakness/Noncompliance

Sound financial reporting is the responsibility of the Fiscal Officer and the Board and is essential to ensure the information provided to the readers of the financial statements is complete and accurate. In addition, **Ohio Rev. Code § 5705.10 (C)** requires all revenue derived from a special levy be credited to a special fund for the purpose for which the levy was made. Also, GASB Statement No. 54 requires fund balance be divided into one of five classifications based on the extent to which constraints are imposed upon the resources. A monitoring system should be in place to prevent or detect material misstatements for the accurate presentation of the District's financial statements.

Audit adjustments and reclassifications were posted to the District's December 31, 2015 and 2016 financial statements and, where applicable, the accounting records to accurately reflect account balances. The following posting errors were noted:

Posting Error	2015	2016
Assigned fund balance posted as unassigned fund balance due to the provisions of GASB 54	\$273,565	\$318,453
in the General Fund.  Restricted fund balance posted as unassigned fund balance due to the provisions of GASB 54 in the Capital Projects Fund.	\$79,757	\$204,233
Beginning Fund Balance in the Debt Service Fund adjusted to agree to prior year ending fund balance.	\$0	\$68,898
Capital Projects Special Levy Property Tax receipts misposted in the General Fund.	\$199,213	\$0
Capital Projects Special Levy Property Tax receipts misposted in the Debt Service Fund.	\$0	\$190,986
Capital Projects Special Levy Intergovernmental receipts misposted in the General Fund.	\$5,596	\$5,658
Proceeds and Capital Outlay from Bonds in the Capital Projects Fund misposted to the Debt Service Fund.	\$0	\$718,720
Capital Outlay expenditures related to the Capital Projects Fund misposted to the General Fund.	\$125,052	\$0

## SCHEDULE OF FINDINGS DECEMBER 31, 2016 and 2015 (Continued)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2016-001 (Continued)**

#### Financial Statement Presentation -- Material Weakness (Continued)

Posting Error	2015	2016
Capital Outlay Expenditures related to the	\$0	\$72,168
Capital Projects Fund misposted to the Debt		
Service Fund and misclassified as Principal		
Retirement		
Bond Issuance Cost in the Debt Service Fund	\$0	\$11,000
misclassified as Principal Retirement		

Not posting receipts and expenditures accurately to the ledgers resulted in the financial statements requiring audit adjustments and reclassification entries; furthermore, inaccurate accounting records could make it difficult for the Board to effectively monitor the District's activities or identify misstatements or errors in a timely manner.

We recommend the District's Fiscal Officer takes the necessary steps to ensure the accurate posting of all transactions to the ledgers and to the appropriate funds. Cash receipts should be posted in accordance with procedures and posting guidelines established in the Ohio Administrative Code line item descriptions. In addition, the District should also review Auditor of State Bulletin 2011-004 for guidance on GASB Statement No. 54 requirements. By exercising accuracy in recording financial activity, the District can reduce posting errors and increase the reliability of the financial data throughout the year.

We also recommend the District implement additional procedures over the completeness and accuracy of financial information reported within the annual financial report. Such procedures may include review of the financial statements and related components with analytical comparisons of the current year annual report to the prior year reports for obvious errors or omissions.

#### Officials' Response:

The clerk has made corrections to all ledgers/reports and will ensure that the proper postings will happen in the future.

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2016 and 2015

Finding Number	Finding Summary	Status	Additional Information
2014-001	Ohio Rev. Code § 5705.09 - The District did not create a Bond Retirement Fund for bonded debt transactions	Partially corrected	The clerk incorrectly followed the debt procedure that was noted in the 2013-2014 audit report for the new fire station funding. This is a non-recurring process and therefore will not happen in the future. All beginning balances in the 2017 ledgers have been updated accordingly.





#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 17, 2017