



Dave Yost • Auditor of State

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Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT

Village of Salineville Columbiana County 60 East Main Street Salineville, Ohio 43945

To the Village Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the Village of Salineville, Columbiana County, (the Village) as of and for the years ended December 31, 2016, 2015 and 2014.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Qualified and Unmodified Opinions on Regulatory Basis of Accounting* paragraphs below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2016, 2015 and 2014, or changes in financial position or cash flows thereof for the years then ended.

Basis for Qualified Opinion on Regulatory Basis of Accounting

We were unable to obtain sufficient evidential matter supporting the amounts recorded as Fines, Licenses and Permits receipts reported in the Mayor's Court Agency Fund for the year ending December 31, 2014. Fines, Licenses and Permits receipts were reported at \$835 which is 100% of operating receipts for the year ended December 31, 2014. We were unable to determine the validity of the Fines, Licenses and Permits receipts through alternative procedures.

Consequently, we were unable to determine whether any adjustments to these amounts were necessary.

Qualified Opinion on Regulatory Basis of Accounting

In our opinion, except for the possible effects of the matters described in the *Basis for Qualified Opinion on Regulatory Basis of Accounting* paragraph, the financial statements referred to above present fairly, in all material respects, the cash balances of the Agency fund of the Village of Salineville, Columbiana County as of December 31, 2014, and its cash receipts and disbursements for the year then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the General, Special Revenue, Capital Projects, Permanent, and Enterprise funds of the Village of Salineville, Columbiana County as of December 31, 2016, 2015 and 2014, and its combined cash receipts and disbursements for the years then ended and the cash balances of the Agency fund as of December 31, 2016 and 2015 and 2015 and its cash receipts and disbursements for the years then ended in accordance with the financial reporting provision Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

Village of Salineville Columbiana County Independent Auditor's Report Page 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 19, 2017, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

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Dave Yost Auditor of State Columbus, Ohio

October 19, 2017

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Columbiana County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2016

	Governmental Fund Types				
				Totals	
		Special	_	(Memorandum	
	General	Revenue	Permanent	Only)	
Cash Receipts					
Property and Other Local Taxes	\$58,684	\$121,959		\$180,643	
Municipal Income Tax	129,707			129,707	
Intergovernmental	37,517	79,223		116,740	
Charges for Services		5,997		5,997	
Fines, Licenses and Permits	6,158	7,507		13,665	
Earnings on Investments			\$2	2	
Miscellaneous	<u> </u>	362		362	
Total Cash Receipts	232,066	215,048	2	447,116	
Cash Disbursements					
Current:					
Security of Persons and Property	88,286	88,462		176,748	
Public Health Services		26,723		26,723	
Leisure Time Activities		10,159		10,159	
Basic Utility Services	125,100			125,100	
Transportation		73,759		73,759	
General Government	117,899	2,446		120,345	
Debt Service:					
Principal Retirement		4,940		4,940	
Interest and Fiscal Charges		749		749	
Total Cash Disbursements	331,285	207,238	0	538,523	
Excess of Receipts Over (Under) Disbursements	(99,219)	7,810	2	(91,407)	
Other Financing Receipts (Disbursements) Other Financing Sources	126,494	317		126,811	
Other Financing Sources	120,494	517	<u> </u>	120,011	
Total Other Financing Receipts (Disbursements)	126,494	317	0	126,811	
Net Change in Fund Cash Balances	27,275	8,127	2	35,404	
Fund Cash Balances, January 1	117,028	238,968	9,616	365,612	
Fund Cash Balances, December 31					
Nonspendable			9,618	9,618	
Restricted		247,095	9,010	247,095	
Assigned	140,118	247,099	0	140,118	
Unassigned (Deficit)	4,185	0	0	4,185	
	.,			.,	
Fund Cash Balances, December 31	\$144,303	\$247,095	\$9,618	\$401,016	

Columbiana County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Proprietary and Fiduciary Fund Types For the Year Ended December 31, 2016

	Proprietary Fund Types	Fiduciary Fund Types	Totals
_	Enterprise	Agency	(Memorandum Only)
Operating Cash Receipts			
Charges for Services	\$213,022		\$213,022
Fines, Licenses and Permits		\$265	265
Total Operating Cash Receipts	213,022	265	213,287
Operating Cash Disbursements			
Personal Services	15,720		15,720
Employee Fringe Benefits	2,300		2,300
Contractual Services	56,628		56,628
Supplies and Materials	64,946		64,946
Other	33,150		33,150
Total Operating Cash Disbursements	172,744	0	172,744
Operating Income (Loss)	40,278	265	40,543
Non-Operating Receipts (Disbursements)			
Intergovernmental	93,506		93,506
Other Debt Proceeds	144,972		144,972
Capital Outlay Principal Retirement	(166,851) (80,935)		(166,851) (80,935)
Interest and Other Fiscal Charges	(43,592)		(43,592)
Other Financing Sources	90		90
Total Non-Operating Receipts (Disbursements)	(52,810)	0	(52,810)
Net Change in Fund Cash Balances	(12,532)	265	(12,267)
Fund Cash Balances, January 1	135,429	1,479	136,908
Fund Cash Balances, December 31	\$122,897	\$1,744	\$124,641

Columbiana County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2015

	Governmental Fund Types				
				Totals	
		Special		(Memorandum	
	General	Revenue	Permanent	Only)	
Cash Receipts					
Property and Other Local Taxes	\$55,664	\$119,241		\$174,905	
Municipal Income Tax	117,823			117,823	
Intergovernmental	37,512	92,670		130,182	
Charges for Services		5,334		5,334	
Fines, Licenses and Permits	7,131	7,501		14,632	
Earnings on Investments			\$2	2	
Miscellaneous		14,407		14,407	
Total Cash Receipts	218,130	239,153	2	457,285	
Cash Disbursements					
Current:					
Security of Persons and Property	69,755	128,679		198,434	
Public Health Services		21,624		21,624	
Transportation	3,600	70,228		73,828	
General Government	121,349	1,911		123,260	
Debt Service:					
Principal Retirement	1,588	2,600		4,188	
Interest and Fiscal Charges	464	494		958	
Total Cash Disbursements	196,756	225,536	0	422,292	
Excess of Receipts Over (Under) Disbursements	21,374	13,617	2	34,993	
Other Financing Receipts (Disbursements)					
Sale of Capital Assets		916		916	
Other Financing Sources	16,293	3,485		19,778	
Total Other Financing Receipts (Disbursements)	16,293	4,401	0	20,694	
Net Change in Fund Cash Balances	37,667	18,018	2	55,687	
Fund Cash Balances, January 1	79,361	220,950	9,614	309,925	
Fund Cash Balances, December 31					
Nonspendable			9,616	9,616	
Restricted		238,968		238,968	
Assigned	54,861			54,861	
Unassigned (Deficit)	62,167			62,167	
Fund Cash Balances, December 31	\$117,028	\$238,968	\$9,616	\$365,612	

Columbiana County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Proprietary and Fiduciary Fund Types For the Year Ended December 31, 2015

	Proprietary Fund Types	Fiduciary Fund Types	Totals
	Enterprise	Agency	(Memorandum Only)
Operating Cash Receipts			
Charges for Services	\$223,645		\$223,645
Fines, Licenses and Permits		\$667	667
Total Operating Cash Receipts	223,645	667	224,312
Operating Cash Disbursements			
Personal Services	16,119		16,119
Employee Fringe Benefits	2,445		2,445
Contractual Services	61,009		61,009
Supplies and Materials	41,333		41,333
Other	28,045		28,045
Total Operating Cash Disbursements	148,951	0	148,951
Operating Income (Loss)	74,694	667	75,361
Non-Operating Receipts (Disbursements)			
Intergovernmental	101,655		101,655
Other Debt Proceeds	344,612		344,612
Capital Outlay	(362,660)		(362,660)
Principal Retirement Interest and Other Fiscal Charges	(78,234) (46,540)	(8)	(78,234) (46,548)
Other Financing Sources	19,347	(8)	19,347
Total Non-Operating Receipts (Disbursements)	(21,820)	(8)	(21,828)
Net Change in Fund Cash Balances	52,874	659	53,533
Fund Cash Balances, January 1	82,555	820	83,375
Fund Cash Balances, December 31	\$135,429	\$1,479	\$136,908

Columbiana County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2014

	Governmental Fund Types				
				Totals	
	~ .	Special		(Memorandum	
	General	Revenue	Permanent	Only)	
Cash Receipts	\$54,220	\$116 250		\$170 599	
Property and Other Local Taxes	\$54,329	\$116,259		\$170,588	
Municipal Income Tax	132,887	80.222		132,887	
Intergovernmental	37,036	80,332		117,368	
Charges for Services	7 706	6,052		6,052	
Fines, Licenses and Permits	7,786	6,029	¢1	13,815	
Earnings on Investments	1.250	1	\$1	2	
Miscellaneous	1,250	1,905		3,155	
Total Cash Receipts	233,288	210,578	1	443,867	
Cash Disbursements					
Current:					
Security of Persons and Property	99,572	75,266		174,838	
Public Health Services		41,430		41,430	
Transportation		96,276		96,276	
General Government	163,913	2,158		166,071	
Debt Service:					
Principal Retirement	1,741	3,028		4,769	
Interest and Fiscal Charges	539	760		1,299	
Total Cash Disbursements	265,765	218,918	0	484,683	
Excess of Receipts Over (Under) Disbursements	(32,477)	(8,340)	1	(40,816)	
Other Financing Receipts (Disbursements)					
Transfers In		16,000		16,000	
Transfers Out	(16,000)			(16,000)	
Other Financing Sources	90,699	22,430		113,129	
Total Other Financing Receipts (Disbursements)	74,699	38,430	0	113,129	
Net Change in Fund Cash Balances	42,222	30,090	1	72,313	
Fund Cash Balances, January 1	37,139	190,860	9,613	237,612	
Fund Cash Balances, December 31					
Nonspendable			9,614	9,614	
Restricted		220,950		220,950	
Assigned	78,042	,		78,042	
Unassigned (Deficit)	1,319			1,319	
Fund Cash Balances, December 31	\$79,361	\$220,950	\$9,614	\$309,925	

Columbiana County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Proprietary and Fiduciary Fund Types For the Year Ended December 31, 2014

	Proprietary Fund Types	Fiduciary Fund Types	Totals
	Enterprise	Agency	(Memorandum Only)
Operating Cash Receipts			
Charges for Services	\$231,564	****	\$231,564
Fines, Licenses and Permits	1.00 6	\$838	838
Miscellaneous	4,396		4,396
Total Operating Cash Receipts	235,960	838	236,798
Operating Cash Disbursements			
Personal Services	14,023		14,023
Employee Fringe Benefits	2,005		2,005
Contractual Services	71,932		71,932
Supplies and Materials	62,194		62,194
Other	34,867		34,867
Total Operating Cash Disbursements	185,021	0	185,021
Operating Income (Loss)	50,939	838	51,777
Non-Operating Receipts (Disbursements)			
Intergovernmental	71,598		71,598
Special Assessments	1,739		1,739
Capital Outlay	(12,032)		(12,032)
Principal Retirement Interest and Other Fiscal Charges	(75,635) (49,363)	(20)	(75,635) (49,383)
Other Financing Sources	(49,303) 3,171	(20)	(49,383) 3,171
Total Non-Operating Receipts (Disbursements)	(60,522)	(20)	(60,542)
Net Change in Fund Cash Balances	(9,583)	818	(8,765)
ner Change in Fund Cush Dulances	(7,565)	010	(0,703)
Fund Cash Balances, January 1	92,138	2	92,140
Fund Cash Balances, December 31	\$82,555	\$820	\$83,375

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016, 2015 AND 2014

1. Summary of Significant Accounting Policies

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Village of Salineville, Columbiana County, Village of Salineville as a body corporate and politic. A publicly-elected six-member Council directs the Village. The Village provides sewer utilities, Road maintenance, police services. The Village contracts with the Salineville Volunteer Fire Department for Fire protection services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

C. Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

<u>Street Construction, Maintenance and Repair Fund</u> - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining, and repairing Village streets.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016, 2015 AND 2014 (Continued)

1. Summary of Significant Accounting Policies – (Continued)

D. Fund Accounting – (Continued)

2. Special Revenue Funds – (Continued)

Police Levy - This fund receives a 3 mil property tax levy for Police Services.

<u>Fire Levy</u> - This fund receives levied property tax that helps maintain Fire service to the Village.

<u>Police Cruiser Fund</u> - This fund receives a portion of the court fines to be put aside for the purchase of a Police cruiser.

<u>Cemetery Fund</u> - This fund receives money from levied property taxes and burial costs.

3. Permanent Funds

These funds account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs (for the benefit of the government or its citizenry). The Village had the following significant permanent fund:

<u>Cemetery Flower Fund</u> – This fund receives interest earned on the nonexpendable corpus from a trust agreement. These earnings are used for the general maintenance and upkeep of the Village's cemetery.

4. Enterprise Funds

These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

<u>Sewer Fund</u> - This fund receives charges for services from residents to cover sewer service costs.

<u>Water Bond Debt Service Charge</u> - This fund receives money from Buckeye Water District for the payment of water bond debt.

<u>Sewer Bond Debt Reserve Fund</u> - This fund receives a portion of the charges from resident for sewer service costs.

5. Fiduciary Funds

Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016, 2015 AND 2014 (Continued)

1. Summary of Significant Accounting Policies – (Continued)

D. Fund Accounting – (Continued)

5. Fiduciary Funds – (Continued)

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village's agency fund account is the Magistrate Court Activity. Mayors Court is no longer held although old fines do come in and get disbursed as required by law.

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds)

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and re-appropriated in the subsequent year. The Village did not encumber all commitments required by Ohio law.

F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The Village classifies assets as **nonspendable** when legally or contractually required to maintain the amounts intact.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016, 2015 AND 2014 (Continued)

1. Summary of Significant Accounting Policies – (Continued)

F. Fund Balance – (Continued)

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

3. Committed

Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

G. Property, Plant, and Equipment

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016, 2015 AND 2014 (Continued)

2. Equity in Pooled Deposits and Investments

The Village maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2016	2015	2014	
Demand deposits	\$525,657	\$502,520	\$393,300	

Deposits: Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

3. Budgetary Activity

Budgetary activity for the years ending 2016, 2015 and 2014 follows:

2016 Budgeted vs. Actual Receipts				
	Budgeted	Actual		
Fund Type	Receipts	Receipts	Variance	
General	\$346,259	\$358,560	\$12,301	
Special Revenue	201,234	215,365	14,131	
Capital Projects	264,532	0	(264,532)	
Enterprise	299,398	451,500	152,102	
Permanent	0	2	2	
Total	\$1,111,423	\$1,025,427	(\$85,996)	

2016 Budgeted vs. Actual Budgetary Basis Expenditures					
	Appropriation Budgetary				
Fund Type	Authority	Expenditures	Variance		
General	\$408,144	\$335,713	\$72,431		
Special Revenue	344,712	211,257	133,455		
Capital Projects	242,653	0	242,653		
Enterprise	320,361	465,862	(145,501)		
Permanent	9,500	0	9,500		
Total	\$1,325,370	\$1,012,832	\$312,538		

2015 Budgeted vs. Actual Receipts				
	Budgeted	Actual		
Fund Type	Receipts	Receipts	Variance	
General	\$224,992	\$234,423	\$9,431	
Special Revenue	229,249	243,554	14,305	
Capital Projects	342,571	0	(342,571)	
Enterprise	324,775	689,259	364,484	
Permanent	1	2	1	
Total	\$1,121,588	\$1,167,238	\$45,650	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016, 2015 AND 2014 (Continued)

3. Budgetary Activity – (Continued)

2015 Budgeted vs. Actual Budgetary Basis Expenditures				
	Appropriation	Budgetary		
Fund Type	Authority	Expenditures	Variance	
General	\$310,740	\$203,780	\$106,960	
Special Revenue	419,269	230,921	188,348	
Capital Projects	585,225	0	585,225	
Enterprise	397,147	671,563	(274,416)	
Permanent	9,616	0	9,616	
Total	\$1,721,997	\$1,106,264	\$615,733	

2014 Budgeted vs. Actual Receipts					
	Budgeted Actual				
Fund Type	Receipts	Receipts	Variance		
General	\$300,503	\$323,987	\$23,484		
Special Revenue	276,558	249,008	(27,550)		
Enterprise	309,547	312,468	2,921		
Permanent	0	1	1		
Total	\$886,608	\$885,464	(\$1,144)		

2014 Budgeted vs. Actual Budgetary Basis Expenditures				
	Appropriation Budgetary			
Fund Type	Authority	Expenditures	Variance	
General	\$314,936	\$289,471	\$25,465	
Special Revenue	399,094	228,927	170,167	
Enterprise	364,608	345,550	19,058	
Permanent	9,612	0	9,612	
Total	\$1,088,250	\$863,948	\$224,302	

For 2016 and 2015, Capital Project funds were reclassified on the financial statements to Enterprise funds. The negative variances noted in the 2016 and 2015 budgetary tables for those fund types are a result of those reclassifications.

4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016, 2015 AND 2014 (Continued)

5. Local Income Tax

The Village levies a municipal income tax of one percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration.

6. Debt

Debt outstanding at December 31, 2016 was as follows:

	Principal	Interest Rate
USDA Dump Truck Loan	\$5,933	4.38%
Dodge Charger Loan Police car	4,486	6.99%
GMAC Financing - Sewer Mortgage Revenue Bonds	50,000	5.00%
OPWC Waterline Replacement CN17a	36,450	0.00%
OPWC CT 46E Water System Improve Page II	43,852	0.00%
USDA - Water System Mortgage Revenue Bonds	172,200	4.13%
USDA - Water System Mortgage Revenue Bonds	749,300	4.13%
OWDA - Water General Plan	2,036	2.20%
OWDA - Waste Water Plant Phase 1	383,759	0.56%
OWDA - Waste Water Plant Phase 2	104,620	0.33%
Total	\$1,552,635	

The Village secured a General Obligation Bond of \$25,000 through the United States Department of Agriculture Rural Development for the purchase of a dump truck and plow.

The Sanitary Sewer Mortgage Revenue Bonds were used to construct a sewer system for the Village. The original bonds amounted to \$888,900 and are dated February 1, 1979. The bonds are collateralized by sewer receipts for 30 years and mature in 2018.

The Ohio Public Works Commission (OPWC) loans relate to the waterline replacement project in the Village. The initial loan of the first issue approved in 1999, was \$243,000. In addition, the OPWC approved a second loan of \$91,000 for this project. The loans are collateralized by the utility receipts.

Ohio Water Development Authority (OWDA) issued a loan in 2006 for water improvements for in the Village. The bonds are collateralized by utility receipts.

The United States Department of Agriculture (USDA) Water System Mortgage Revenue Bonds were used for water system improvements in the Village. Both were issued in 2005 with original issue amounts of \$870,000 and \$200,000.

Buckeye Water Authority took over the water operations of the Village in 2007 and remits directly the debt payments for the OWDA loan and remits payments to the Village for the OPWC loans and USDA Mortgage Revenue Bonds. The debt remains in the Village's name.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016, 2015 AND 2014 (Continued)

6. Debt – (Continued)

The Village secured a loan in 2013 for \$11,032 for a dodge charger police cruiser.

Ohio Water Development Authority (OWDA) issued a loan in 2015 for Phase 1 of the Waste Water Treatment plant. The bonds are collateralized by utility receipts.

Ohio Water Development Authority (OWDA) issued a loan in 2016 for Phase 2 of the Waste Water Treatment plant. The bonds are collateralized by utility receipts. This loan is still being disbursed on behalf of the Village and payments are not scheduled to begin until 2018. A payment schedule is not currently available.

Amortization of the above debt, including interest, is scheduled as follows:

		OPWC		USDA	
Year ending		Loan	USDA	wastewater	
December 31:	OWDA 6916	CT46E	WWTP	treatment	
2017	\$10,220	\$4,385	\$44,709	\$10,307	
2018	20,440	4,385	44,839	10,275	
2019	20,440	4,385	44,741	10,339	
2020	20,440	4,385	44,823	10,295	
2021	20,440	4,385	44,675	10,246	
2022-2026	102,200	21,927	223,928	51,490	
2027-2031	102,200		223,886	51,538	
2032-2036	102,200		223,939	51,430	
2037-2041	10,220		223,795	51,418	
2042-2045			179,153	41,223	
Total	\$408,800	\$43,852	\$1,298,488	\$298,562	
	Waterline				
	replacement	USDA	Water		Dodge
Year ending	OPWC	Dump	General	GMAC	Charge
December 31:	CN17A	truck	Plan	Financing	Loan
2017	\$12,150	\$3,140	\$2,080	\$52,500	\$2,736
2018	12,150	3,008			2,052
2019	12,150				
Total	\$36,450	\$6,148	\$2,080	\$52,500	\$4,788

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2016, 2015 AND 2014 (Continued)

7. Retirement Systems

The Village's certified full-time Police Officers belong to the Police and Fire Pension Fund (OP&F). Other employees belong to the Ohio Public Employees Retirement System (OPERS). OP&F and OPERS are cost-sharing, multiple-employer plans. The Ohio Revised Code prescribes these plans' benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OP&F participants contributed 10.75% of their wages for January 1, 2014 through June 30, 2014; 11.5% of their wages for July 1, 2014 through June 30, 2015, and 12.25% of their wages for July 1, 2015 through December 31, 2016. The Village contributed to OP&F an amount equal to 19.5% of full-time police members' wages for 2014 through 2016. For OPERS, members contributed 10% of their gross salaries and the Village contributed 14%, of participants' gross salaries for 2014 through 2016. The Village has paid all contributions required through December 31, 2016.

8. Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits.

9. Risk Management

Commercial Insurance

The Village has obtained commercial insurance through McBane Insurance and Financial Services, Inc. in Wintersville, Ohio for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

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Dave Yost · Auditor of State

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Salineville Columbiana County 60 East Main Street Salineville, Ohio 43945

To the Village Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the Village of Salineville, Columbiana County, (the Village) as of and for the years ended December 31, 2016, 2015 and 2014, and the related notes to the financial statements, and have issued our report thereon dated October 19, 2017, wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. We qualified our opinion due to the lack of sufficient appropriate audit evidence supporting the amounts recorded as Fines, Licenses and Permit receipts of the Mayor's Court Agency Fund for 2014.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings that we consider material weaknesses. We consider findings 2016-001, 2016-003 and 2016-004 to be material weaknesses.

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Village of Salineville Columbiana County Independent Auditor's Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Required By Government Auditing Standards

Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2016-001 and 2016-002.

Entity's Response to Findings

The Village's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the Village's responses and, accordingly, we express no opinion on them.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Dave Yost Auditor of State Columbus, Ohio

October 19, 2017

SCHEDULE OF FINDINGS DECEMBER 31, 2016, 2015 AND 2014

1. Ohio Rev. Code §1905.21 – Mayor's Court

Finding Number	2016-001

NONCOMPLIANCE AND MATERIAL WEAKNESS

Ohio Revised Code §1905.21 states that the mayor of a municipal corporation and a mayor's court magistrate shall keep a docket. Neither the mayor of a municipal corporation nor a mayor's court magistrate shall retain or receive for his/her own use any of the fines, forfeitures, fees or costs he/she collects. A mayor's court magistrate shall account for all such fines, forfeitures, fees and costs he/she collects and transfer them to the mayor. The mayor shall account for and dispose of all fines, forfeitures, fees and costs he/she collects as provided in section 733.40 of the Ohio Revised Code.

The Village did not keep a cash book, duplicate receipts, and a list of open items to account for the fines, forfeitures, fees or costs collected for the period January 1, 2014 to December 31, 2014. We were unable to obtain sufficient evidential matter supporting the amounts recorded as Fines, Licenses and Permits in the Magistrate's Court Funds for the year ended December 31, 2014.

The Village should review the provisions of the Ohio Revised Code in regards to Magistrate's Court and maintain a cashbook, duplicate receipts, and a list of open items to account for the collection and disposition of all fines, forfeitures, fees and costs collected.

Official's Response:

We are currently working toward resolving our issues with Mayor's Court. The Mayor has submitted a letter to the Case Management Section of the Supreme Court of Ohio. The letter explains what we have learned about the operation of Mayor's Court. Additional information: In 2014, the current mayor was not in office and the fiscal office was in transition. There are no plans to reestablish a Mayor/Magistrate's Court in the Village, but to dissolve it. Steps that will be taken to resolve this include: 1) an audit of pending cases so we can clear them and 2) determine how to properly clear the money out of the Court Account and distribute the monies accordingly.

2. Ohio Revised Code §5705.10

Finding Number	2016-002

NONCOMPLIANCE

Ohio Rev. Code §5705.10(D) provides that all revenue derived from a source other than the general property tax and which the law prescribes shall be used for a particular purpose, shall be paid into a special fund for such purpose.

• Expenditures for engineering services totaling \$12,032 in 2014 and \$18,048 in 2015 were paid from the Sewer Bond Debt Service Reserve fund instead of the Sewer Operating fund. In 2015, reimbursement for these expenditures totaling \$30,080 was also receipted into the Sewer Bond Debt Service Reserve fund instead of the Sewer Operating fund. The net effect of these transactions offset within the Sewer Bond Debt Service Reserve fund type; therefore, it was not necessary to record adjustments to the financial statements.

Village of Salineville Columbiana County Schedule of Findings Page 2

Finding Number 2016-002 (Continued)

- Special assessment revenue of \$1,000 in 2014 was posted to the General fund instead of the Sewer Operating fund and Sewer Debt Service fund. The adjustments have been reflected in the financial statements.
- Local government funds of \$1,869 in 2014 were posted to Street Construction Maintenance and Repair fund and State Highway fund, instead of the General fund. The adjustments have been reflected in the financial statements.
- Gas tax revenue of \$1,131 in 2015 was posted to the General fund instead of Street Construction Maintenance and Repair fund and State Highway fund. The adjustments have been reflected in the financial statements.
- Sewer Revenue of \$1,184 in 2016 was posted to Street Construction Maintenance and Repair fund and State Highway fund, instead of Sewer Operating and Sewer Bond Debt Service Reserve fund. The adjustments have been reflected in the financial statements.
- Permissive motor vehicle license tax revenue of \$1,718 in 2016 was posted to the state levied motor vehicle license tax revenue in the Street Construction & Repair and State Highway funds instead of to the Permissive Motor Vehicle Levy fund. The adjustments have been reflected in the financial statements.

The lack of controls over the posting of financial transactions and financial reporting can result in errors and irregularities that may go undetected and decreases the reliability of financial data at year-end.

The Village should implement controls to help ensure receipts/transactions are reviewed to help ensure posting to the proper funds.

Official's Response:

As noted, adjustments have been made and are reflected in the financial statements. Going forward, we plan to maintain stability of staff in the fiscal office and by following established protocols.

3. Financial Reporting

Finding Number	2016-003

MATERIAL WEAKNESS

Sound financial reporting is the responsibility of the Village and is essential to ensure the information provided to the readers of the financial statements is complete and accurate. The Village did not have policies and procedures in place for the financial statement and notes.

Financial Statement Adjustments:

• Homestead & rollback receipts were posted to the real estate tax line item instead of to intergovernmental receipts in 2014, 2015 and 2016 in the General and Special Revenue funds. Adjusted amounts totaled \$26,058, \$26,121 and \$25,991, respectively. The adjustments have been reflected in the financial statements.

Finding Number 2016-003 (Continued)

- Income tax receipts collected by RITA were posted to the Village's books net of applicable fees instead of gross in 2014, 2015 and 2016. The result was income tax receipts and tax collection fees in the General Fund were understated by \$9,294, \$9,342 and \$2,160, respectively. The adjustments have been reflected in the financial statements.
- The Village did not record the activity for the Mayor's Court in 2014 (receipts of \$838 and expenditures of \$20), 2015 (receipts of \$667 and expenditures of \$8) and 2016 (receipts of \$265 and there were no expenditures). The adjustments have been reflected in the financial statements.
- Permanent fund balance was classified as Restricted Fund Balance when it should have been reported as Nonspendable Fund Balance for 2014-2016. The amount that should have been reported as Nonspendable in 2014 was \$9,614, 2015 was \$9,616, and 2016 was \$9,618. The adjustments have been reflected in the financial statements.
- In 2014, 2015, and 2016, the Village posted payments on the Dump Truck Loan to Street Maintenance and Repair expenditures instead of Debt principal and interest, and payments on the Dodge Charger Loan to Other expenditures instead of Debt principal and interest. The adjustments have been reflected in the financial statements.
- OWDA loan proceeds totaling \$342,571 in 2015 and \$144,241 in 2016 were reported as intergovernmental receipts instead of proceeds of notes within the Capital Projects fund type. In addition, \$2,041 of loan fees in 2015 and \$731 of loan fees in 2016 were not recorded. The activity in these two capital project funds were related to wastewater treatment capital projects. Therefore, the activity recorded within the capital project fund type of \$344,612 in 2015 and \$166,851 in 2016 should be recorded within the Enterprise (sewer) fund type. The adjustments have been reflected in the financial statements.
- In 2014, a \$22,073 receipt for gas & oil rights was posted to the cemetery fund, charges for services line item instead of to other financing sources. The adjustment has been reflected in the financial statements.
- In 2014, a \$10,000 fire marshal grant recorded as other financing sources instead of intergovernmental revenue. The adjustment has been reflected in the financial statements.
- In 2014, \$3,910 in special assessments were posted to charges for services in the Sewer Operating and Sewer Debt Reserve Funds. The adjustments have been reflected in the financial statements.
- In 2015, a \$9,807 donation for a police cruiser was recorded as fines, licenses and permit revenue instead of miscellaneous revenue. The adjustment has been reflected in the financial statements.
- In 2015, a \$21,429 police grant was recorded as other financing sources instead of intergovernmental receipts. The adjustment has been reflected in the financial statements.
- In 2016, \$955 of court fees were posted to real estate taxes instead of fines, licenses and permits. The adjustment has been reflected in the financial statements.

Village of Salineville Columbiana County Schedule of Findings Page 4

Finding Number 2016-003 (Continued)

Notes to the Financial Statement Adjustments:

- The Equity in Pooled Deposits and Investments note reflected the bank balances instead of the cash fund balances in the Villages accounting records in 2015 and 2016.
- The Debt note for 2015 and 2016 had significant errors including omitting loans and the descriptions of the loans, reporting the incorrect principal balances, and the amortization schedules were incomplete.
- The 2015 Budgetary note had the following errors:
 - The Capital Project funds were reported with the Special Revenue funds.
 - The Appropriations were from UAN, instead of the amount approved by the Council.
 - Permanent Funds appropriations were not reported.
 - Encumbrances were omitted from the presentation.
- The 2016 Budgetary note had the following errors:
 - The Capital Projects funds were omitted.
 - The Appropriations were from UAN, instead of the amount approved by the Council.
 - The Budgeted Receipts were from UAN, instead of the Certificate of Estimated Resources.
 - Permanent Funds appropriations were not reported.
 - Encumbrances were omitted from the presentation.

The notes to the financial statements were adjusted to reflect the above errors and omissions.

To help ensure the Village's financial statements and notes to the financial statements are complete and accurate, the Village should adopt policies and procedures to identify and correct errors and omissions. In addition, the Village should review the financial statements and notes prior to submission for audit.

Official's Response:

Financial Statement Adjustments: We are currently making the corrective adjustments and plan to adopt and incorporate specific policies and procedures to alleviate these errors and omissions for future financial reliability.

4. Appropriation Amendment Posting to Accounting System

Finding Number	2016-004

MATERIAL WEAKNESS

The Village uses the Uniform Accounting Network (UAN) which integrates budgeted revenues and expenditures at the legal level of control. The purpose of integrating budgetary data is to allow management to easily compare budgeted figures to actual figures. Budgeted figures recorded in the accounting system should agree to amounts adopted by the Village Council. The Village did not have policies and procedures in place to ensure approved budgeted amounts are accurately recorded in the accounting system.

Finding Number 2016-004 (Continued)

The following variances between approved appropriations and amounts recorded in UAN were noted:

2015			
Fund	Council Approved	UAN	<u>Variance</u>
General	\$303,034	\$274,534	(\$28,500)
Cemetery	\$119,300	\$84,300	(\$35,000)
WWTP Phase	el \$449,270	\$258,875	(\$190,395)
Sewer	\$206,050	\$178,050	(\$28,000)

The Village should have policies and procedures in place to ensure the accounting system is updated to match appropriations and any amendments approved by Council.

Official's Response:

The Finance/Audit Committee will meet at least quarterly with the Fiscal Office to review appropriations and actual spending and verify that any Amendments approved by Council has been adhered to in the UAN system.

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VILLAGE OF SALINEVILLE

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SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

DECEMBER 31, 2016, 2015 AND 2014

Finding Number	Finding Summary	Status	Additional Information
2013-001	Timely Remittance of Payroll Withholdings	Fully Corrected	
2013-002	Ohio Rev. Code Section 1905.21 – Mayor's Court	Repeated	Steps are being taken to resolve including: ~an audit of pending cases so we can clear them ~determine how to properly clear the money out of the Mayor's Court Account and distribute the monies accordingly
2013-003	ORC 733.262 Duties of Village Fiscal Officer	Partially Corrected	There has been significant turnover of fiscal officers, but since then, continuity with Fiscal Officer for the last 3 years has brought consistent order to the office.
2013-004	Ohio Rev. Code Section 5705.41(B)- Disbursements Exceeding Appropriation	Fully Corrected	
2013-005	Ohio Rev. Code Section 5705(D)-Receipt Posting	Repeated	Adjustments have been made and our plan is to maintain stability going forward by following established protocols.
2013-006	Cash Reconciliations	Fully Corrected	
2013-007	Financial Reporting	Repeated	We are currently making the corrective adjustments and plan to adopt an incorporate specific policies and procedures to alleviate these errors and omissions for future reliability.
2013-008	Developing and Implementing an Effective Monitoring Control System	Partially Corrected	Leave balances reflect current vacation, sick and compensatory time to be paid out.

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VILLAGE OF SALINEVILLE

COLUMBIANA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED NOVEMBER 14, 2017

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