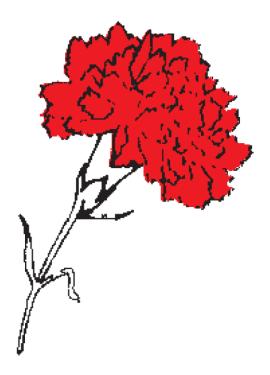
# City of Alliance, Ohio "The Carnation City"



### **Comprehensive Annual Financial Report**

For the Year Ended December 31, 2017



# Dave Yost • Auditor of State

City Council City of Alliance 504 East Main Street Alliance, Ohio 44601

We have reviewed the *Independent Auditor's Report* of the City of Alliance, Stark County, prepared by Julian & Grube, Inc., for the audit period January 1, 2017 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Alliance is responsible for compliance with these laws and regulations.

thre yout

Dave Yost Auditor of State

September 4, 2018

88 East Broad Street, Fifth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov This page intentionally left blank.

# **CITY OF ALLIANCE, OHIO** COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2017

KEVIN KNOWLES CITY AUDITOR

PREPARED BY THE CITY AUDITOR'S OFFICE

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#### **CITY OF ALLIANCE, OHIO** COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2017

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**KEVIN KNOWLES** 

Phone 330-823-5900 Fax 330-829-2243 e-mail:auditor@neo.rr.com Web Page: www.cityofalliance.com

June 21, 2018

Honorable Citizens of Alliance and Members of City Council Alliance, Ohio 44601

Transmittal Letter

The Comprehensive Annual Financial Report (CAFR) of the City of Alliance, Ohio (the "City") is hereby presented. This CAFR represents the official report of the City of Alliance's operations and financial position for the year ended December 31, 2017, and has been developed to accurately detail the status of City finances to Alliance residents and elected officials, investment banks, underwriters and all other interested parties. This report includes the City's implementation of accounting principles generally accepted in the United States of America (GAAP) as set forth by the Governmental Accounting Standards Board (GASB).

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

Generally Accepted Accounting Principles (GAAP) requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Alliance's MD&A can be found immediately following the Independent Auditors' Report.

#### **Reporting Entity**

The City has reviewed its reporting entity definition in order to ensure conformance with the Governmental Accounting Standards Board Statement (GASB) No. 14, "*The Financial Reporting Entity*" as amended by GASB Statement No. 39, "*Determining Whether Certain Organizations Are Component Units*" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34". In evaluating how to define the City for financial reporting purposes, management has considered all agencies, departments and organizations making up the City of Alliance (the primary government) and its potential component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Alliance, this includes the departments and agencies that provide the following services: police and fire protection, parks and recreation, planning, zoning, street maintenance and repair, municipal court and general administrative services. The City has no component units.

#### The City of Alliance

The City of Alliance is located primarily in the northeastern portion of Stark County, with a small area in the southwestern portion of Mahoning County, in Northeastern Ohio on the headwaters of the Mahoning River. The City is approximately 18 miles northeast of Canton, the Stark County seat, approximately 55 miles southeast of Cleveland and approximately 79 miles northwest of Pittsburgh, Pennsylvania. It was incorporated as a village in 1854, and became a city in 1889.

The City is in the Canton Metropolitan Statistical Area (MSA), comprised of the Ohio counties of Carroll and Stark, which is the 128<sup>th</sup> largest of 366 MSA's in the United States (based on the 2010 census). The City's population of 22,522 placed it as the third largest city in the County. The City's area is 8.677 square miles, of which approximately 8.6 square miles are located in Stark County and .077 square miles are located in Mahoning County.

The City is served by diversified transportation facilities, including five State and U.S. highways, which provide easy access to Interstate Highways 76, 77, and 80 (the Ohio Turnpike). It is adjacent to areas served by Norfolk-Southern Corp., and Amtrak, which provides freight and passenger rail services through a station located in the City. Passenger air service is available at the Akron-Canton Regional Airport located 25 miles west of the City, the Youngstown/Warren Regional Municipal Airport located 35 miles northeast of the City and Cleveland Hopkins International Airport located 55 miles northwest of the City.

Public Transportation is provided by Stark Area Regional Transit Authority (SARTA) which offers fixed route and curb service within and between the cities of Stark County.

The City is provided with banking and financial services by six commercial banks and banking associations operating a total of eight offices within the City (each with principal offices located elsewhere) and five credit unions.

One daily newspaper serves the City. The City is within the broadcast area of numerous television stations and AM and FM radio stations. Time Warner Cable and AT&T provide multi-channel cable TV service.

The University of Mount Union, a private four-year university with a total enrollment of approximately 2,200 students, is located in the City. Stark State College operates a satellite center within the City. In addition, within commuting distance are several public and private two-year and four-year colleges and universities, including the University of Akron, Kent State University, Northeastern Ohio College of Medicine located in Rootstown Township, Portage County, Walsh University located in the City of North Canton, Stark County, Malone College located in the City of Canton, Stark County, and Stark State College of Technology located in Jackson Township, Stark County.

The City is served by Alliance Community Hospital (ACH), a 204 bed non-profit hospital founded in 1901. Another 78 nursing home/transitional care beds are found in the attached, long-term care facility, Community Care Center. ACH is fully accredited by the Joint Commission on Accreditation of Health care Organizations (JCAHO) and offers a quality medical staff of more than 150 active and covering physicians.

Various recreational and cultural facilities are immediately available to City residents. The City operates a park system of 13 parks and parklands encompassing 190 acres with facilities that include tennis courts, baseball diamonds, basketball and volleyball courts and soccer fields. The City has a city owned pool at the Robertson Community Center.

In addition, 2,700 acres of recreational areas including lakes, reservoirs, trails and parks are located in the surrounding areas.

"Carnation Days", an annual festival, is celebrated throughout the City for ten days each August. Activities include a festival pageant, parade, concessions and games, musical events, and arts and crafts.

A Senior Citizens Center is located in the City. It offers a multitude of services and social activities for people over sixty and retirees of the community.

The City is also home to the "Carnation City Players" that produces and presents theatrical productions in the Firehouse Theater several times each season.

Water service within the City is provided by the City's water system and is purchased directly by consumers. Sewage collection and disposal is handled by the City's sewage system. Through the City's electric aggregation, First Energy (formerly the Ohio Edison Company) provides electricity and through the City's gas aggregation, natural gas is provided by Columbia Gas of Ohio, Inc. The local provider of telephone service is AT&T.

#### City Government

The City operates under and is governed by the mayor-council form of government in accordance with general laws. Under the Ohio Constitution, the City may exercise all powers of local self-government, and police powers to the extent not in conflict with applicable general laws.

Legislative authority is vested in a seven-member Council, of whom three are elected at-large and four are elected from wards, for two-year terms. The Council fixes compensation of City officials and employees and enacts ordinances and resolutions relating to City services, tax levies, appropriating and borrowing money, licensing and regulating businesses and trades, and other municipal purposes. The presiding officer is the President, who is elected by the voters for a two-year term.

The City's chief executive and administrative officer is the Mayor, who is elected by the voters specifically to that office for a four-year term. The other elected officials are the City Auditor, the City Treasurer, and the City Director of Law, each elected to a four-year term, and the Clerk of Courts and Judge, each elected to a six-year term.

The Mayor appoints the directors of City departments. The major appointed official is the Director of Public Service and Safety. The Mayor also appoints members to a number of boards and commissions, and appoints and removes, in accordance with civil service requirements, all appointed officers and employees, except Council officers and employees and the City Income Tax Administrator who is appointed by the City Auditor. The Mayor may veto any legislation passed by the Council. A veto may be overridden by a two-thirds vote of all members of the Council.

#### **Financial Matters**

The City's fiscal year corresponds with the calendar year. The main sources of City revenue have been from property and income taxes, charges for services, and State distributions. The responsibilities for the major functions of the City are divided among the Mayor, the City Auditor and the Council.

The City Auditor is the City's fiscal and chief accounting officer. Among his duties are to keep the books and accurate statements of all moneys received and expended and of all taxes and assessments; at the end of each fiscal year, or more often if requested by the Council, to examine all accounts of City officers and departments and not to allow the amount set aside for any appropriation to be overdrawn, or the amount appropriated for any one item to be drawn upon for any other purpose, or a voucher to be paid unless sufficient funds are in the City treasury to the credit of the fund on which the voucher is drawn. The City Treasurer is responsible for receiving, maintaining custody of and disbursing all City funds.

Investments and deposits of City funds are governed by the Uniform Depository Law (Chapter 135 of the Ohio Revised Code) applicable to all subdivisions. An investment board, comprised of the Mayor, the City Auditor, the Law Director, the Treasurer and a member of the business community, is responsible for those investments and deposits. Under recent and current practices, investments are made primarily in federal agency securities, a U.S. Government money market account, commercial paper accounts and STAR Ohio (State Treasury Asset Reserve of Ohio), an investment pool for all Ohio political subdivisions, under the custody and management of the Treasurer of the State of Ohio. Investments in 2017 consist of STAR Ohio, STAR Plus, and a portfolio of investments through United American Capital Corporation (UACC).

Other important financial functions include general financial recommendations and planning by the Mayor; budget preparation by the Mayor with assistance of the City Auditor; and express approval of appropriations by the Council. For property taxation purposes, assessment of real property is performed by the Stark and Mahoning County Auditors, subject to supervision by the State Tax Commissioner, and assessment of public utility and tangible personal property is performed by the State Tax Commissioner. Property taxes and assessments are billed and collected by county officials in Stark and Mahoning Counties.

#### **Financial Outlook**

The City's economy continues to show the effects of the prior years' economic slowdown. The unemployment rate is higher than the State of Ohio and the United States. See the discussion in the MD&A relating to the economic factors affecting the City.

#### Long-Term Financial Planning

The City will continue pursuing opportunities for development and economic growth through annexations, Tax Increment Financing (TIF), Cooperative Economic Development Areas (CEDA) and Joint Economic Development Districts (JEDD). The City's Planning and Development Department looks to provide assistance to local businesses through its Urban Development Action Grant (UDAG) program. The combination of these efforts targets improving the City's tax base. The City will continue employing innovative and creative measures to reduce expenses to counter declining revenues.

#### Demolitions through Neighborhood Initiative Program (NIP)

The City of Alliance demolished 77 structures through grant funds to address blighted homes throughout the community. The average cost of demolition was 14K and included: acquisition, asbestos survey and abatement, demolition, grading & greening, tree removal, and sidewalk replacement. The program was led by Michelle Cutler and Randall Flint of the City of Alliance.

The City of Alliance anticipates demolishing as many as 49 structures in 2018. Some additional funding will be provided through the Community Development Block Grant program, a Federal Housing and Urban Development grant program which provides funding to jurisdictions in order to serve the low-moderate income residents within the city.

#### Sludge Dewatering

Construction was completed on a sludge dewatering facility. The facility dewaters the bio solids that are produced as a result of the wastewater treatment process. These recycled bio solids have beneficial use as a fertilizer and dewatering assists in reducing the weight and cost of removing this material. Funding was supplied through the EPA Water Pollution Control Fund and the final cost is being tallied.

#### Water and Sewer Rates

The City increased water rates by 3% and sewer rates by3%. The City's is required to meet the rate covenant of the trust indenture made by the City for the series 2008 water works system revenue refunding bonds (these bonds were sold to refund and retire the series 1990, 1991and 1998 waterworks bonds) to provide adequate funds to operate and maintain, perform replacements and capital improvements, and to make timely payments on debt service. The City continues with the maintenance of sanitary sewers, water improvements, storm water improvements, road paving projects, and general infrastructure improvements.

#### Major Initiatives

Expansion, attracting new business and maintaining the City's infrastructure remain an ongoing commitment. In an effort to continue to provide cost effective, quality services the City continues with the maintenance of sanitary sewers, water improvements, storm water improvements, road paving projects, and general infrastructure improvements.

#### **City of Alliance/Marlington Waterline**

The City of Alliance is working cooperatively to extend water services to the Marlington local School system. The project will be completed in 3 phases and includes an EPA loan to the City which will be repaid by Marlington. The City will contribute labor and materials for a portion of this project.

#### Water Line Extension to Smith Township

The City of Alliance will be extending water service to nearby Smith Township. This project will begin supply water to a commercial area east of the city along Oyster Rd. and help facilitate new commercial development. The cost is estimated at \$250,000.

#### Iron Horse Trail

The City of Alliance is still piecing together funding in an attempt to link the Iron Horse Bike trail through the center of town. The City is working cooperatively with representatives from Stark Parks as well as applying for Clean Ohio Trail Grant funding.

#### **Contract Negotiations**

The City has completed negotiations with 12 out of 13 bargaining units as of early 2018. The City of Alliance expects to wrap up contract negotiations with the last contract opening in 2018, the IAFF480 Firefighters.

#### **Financial Information**

The City's accounting system is organized on a "fund basis" in which each fund is a distinct self balancing accounting entity. The City's day-to-day accounting and budgetary records are maintained on a basis other than GAAP. For financial reporting purposes, the accounting records are converted to the modified and full accrual basis for all applicable funds. On the modified accrual basis, revenues are recognized when measurable and available, and expenditures are recognized when measurable and incurred. The basis of accounting and presentation of the various funds utilized by the City are fully described in Note 2 of the basic financial statements.

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinance; all are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the fund level for all funds with salaries and wages appropriated separately by department. Any budgetary modifications at this level may only be made by resolution of the City Council.

The City's fully automated financial system also maintains budgetary control through its purchase order/encumbrance feature. The purchase order, required before making purchases, creates the encumbrance against the current budget. Purchase orders which result in an overrun of budget are not released until additional appropriations are made available through Council ordinance. This procedure is followed when money is available to allow an increase in appropriations. If no money is available, the purchase is canceled.

The City Auditor continually monitors the encumbrances and expenditures against the budget appropriations and against the County Auditor's certificate of estimated resources. Using the budget prepared by the City the preceding July and including the carry over balances less carry over encumbrances at year end, the County Auditor arrives at and issues the certificate of estimated resources for the City. Ohio Law prohibits total fund appropriations from exceeding the amounts by fund on the County Auditor's Certificate.

#### **Internal Accounting and Reporting Control**

As part of its continuing commitment to excellence in financial reporting, the City utilizes a computerized financial accounting and reporting system. Enhancements to the present internal accounting controls and procedures are continually evaluated by the City Auditor. The City Auditor oversees the appropriateness of internal control, develops procedures to enhance internal control and consults with outside auditors to ensure that the City remains at a sound financial level of operation.

The City has built internal accounting controls into its financial accounting, budgeting and reporting system to provide reasonable, but not absolute, assurance regarding (1) the safeguarding of assets against loss resulting from unauthorized use or disposition; and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The internal accounting controls built into the City's system were developed using the concept of reasonable assurance. This concept recognizes that the cost of a control should not exceed the benefits likely to be derived from its implementation, and that the evaluation of costs and benefits should require estimates and judgments by management. We believe that the City's internal accounting controls adequately safeguard the City's assets and provide reasonable assurance of proper recording and reporting of financial transactions.

#### Awards

The Government Finance Officers Association of the United States of America and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Alliance, Ohio for its Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2016. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of State and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, whose contents conform to program standards. Such a report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Alliance, Ohio has received a Certificate of Achievement for the last eighteen consecutive years (1999-2016). We believe our current report continues to conform to the Certificate of Achievement program requirements and are submitting it to the GFOA.

#### Independent Audit

The financial records, books of accounts and transactions of the City of Alliance, Ohio, for the year ended December 31, 2017 have been audited by Julian & Grube, Inc. The Auditor's opinion has been included in this report.

#### Acknowledgments

I would like to express my sincerest gratitude to the dedicated staff of the City of Alliance Auditor's office for their effort in the compilation of this report, as well as their continued commitment to providing the City of Alliance with accurate fiscal reporting. I would like to recognize the Administration, City Council, and all departments of the City of Alliance for their cooperation throughout this process.

Also, the City would like to express its appreciation to Julian & Grube, Inc. for their assistance with the preparation of this Comprehensive Annual Financial Report.

Respectfully Submitted,

Kenn D Knowles

Kevin G. Knowles City Auditor

City Officials December 31, 2017

Mayor President of Council Councilman - Ward I Councilman - Ward II Councilman - Ward III Council-an - Ward IV Council-at-Large Council-at-Large Council-at-Large Clerk of Council Law Director Judge Clerk of Court Civil Service Alan Andreani Art Garnes Sheila K. Cherry Cindy King Lawrence Dordea Jim Edwards Julia A. Jakmides Brian Simeone Roger Rhome Gerald T. Yost Jennifer Arnold Andrew Zumbar Mary Anne Carper Joyce Lamb, W. John Gross, Renee Young

#### Finance

Auditor Treasurer Income Tax Administrator

#### **Public Safety and Service**

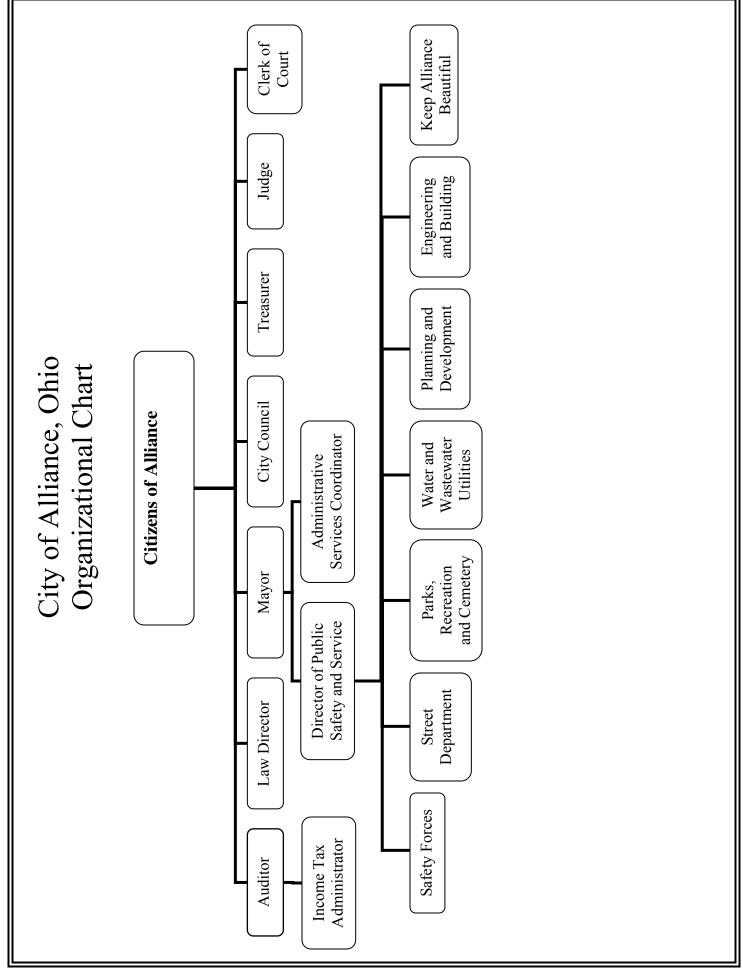
Director of Public Safety and Service
Fire Chief
Police Chief
Director of Parks, Cemetery and Public Lands
Water Plant
Wastewater Plant
Water and Wastewater Distribution
Utility Billing and Collection
Health and Human Services
Planning and Development
Senior Citizens Center
Street Department
Engineering

Michael Dreger Jason Hunt Scott Griffith Kimberly Cox Amy Elliot Joe Amabeli Doug Hastings Angie Weir Randy Flint Joe Mazzola Helen Miller Kenneth Rhome Curtis Bungard

**Kevin Knowles** 

**Dennis** Clunk

David Brown





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Alliance Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2016

Christopher P. Morrill

Executive Director/CEO



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# Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Auditor's Report

City of Alliance Stark County 504 East Main Street Alliance, Ohio 44601

To the Members of Council and Mayor:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Alliance, Stark County, Ohio, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Alliance's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City of Alliance's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City of Alliance's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

#### City of Alliance Independent Auditor's Report

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Alliance, Stark County, Ohio, as of December 31, 2017, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General and Revolving Loan funds, thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension liabilities/assets and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the City of Alliance's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

City of Alliance Independent Auditor's Report

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2018, on our consideration of the City of Alliance's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Alliance's internal control over financial reporting and compliance.

Julian & Grube, the.

Julian & Grube, Inc. June 21, 2018

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

The management's discussion and analysis of the City of Alliance's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2017. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2017 are as follows:

- The total net position of the City decreased \$1,843,802. Net position of governmental activities decreased \$3,146,429 or 22.64% from 2016 and net position of business-type activities increased \$1,302,627 or 5.09% over 2016.
- General revenues accounted for \$11,494,527 or 70.50% of total governmental activities revenue. Program specific revenues accounted for \$4,809,863 or 29.50% of total governmental activities revenue.
- The City had \$19,450,819 in expenses related to governmental activities; \$4,809,863 of these expenses were offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$14,640,956 were partially offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$11,494,527.
- The general fund had revenues and other financing sources of \$12,296,426 in 2017. This represents an increase of \$103,267 from 2016. The expenditures and other financing uses of the general fund, which totaled \$12,451,692 in 2017, decreased \$1,254,878 from 2016. The net decrease in fund balance for the general fund was \$155,266 or 11.16%, from \$1,391,611 in 2016 to \$1,236,345 in 2017.
- The revolving loan major fund had \$652,722 in revenues and \$997,503 in expenditures in 2017. The fund balance for the revolving loan fund decreased \$344,781 or 10.80%, from \$3,190,991 in 2016 to \$2,846,210 in 2017.
- Net position for the business-type activities, which are made up of the water, sewer, Robertson Community Center, and community improvement funds, increased \$1,302,627 from a net position balance of \$25,591,442 in 2016 to a net position balance of \$26,894,069 in 2017.
- The water fund had \$5,026,836 in operating revenues and \$4,419,831 in operating expenses in 2017. The water fund also had non-operating revenues and capital contributions of \$1,030,085 and non-operating expenses of \$312,898. The net position of the water fund increased \$1,324,192 or 11.50%.
- The sewer fund had \$4,398,714 in operating revenues and \$4,706,458 in operating expenses in 2017. The sewer fund also had non-operating revenues and capital contributions of \$153,723, and non-operating expenses of \$35,719. The net position of the sewer fund decreased \$189,740 or 1.38%.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

#### Using this Comprehensive Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### **Reporting the City as a Whole**

#### Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2017?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows, liabilities and deferred inflows, using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental Activities - Most of the City's programs and services are reported here including police, fire, street and highway maintenance, HUD program operations, community and economic development and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-Type Activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, sewer, community center, and community improvement funds are reported here.

The statement of net position and the statement of activities can be found on pages 39-41 of this report.

#### **Reporting the City's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 28.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major and nonmajor funds. The City's major governmental funds are the general fund, and the revolving loan fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 42-45 of this report, budgetary comparison for the general fund and the revolving loan fund (a major special revenue fund) can be found on pages 46-51 of this report, and further detail on the City's major and nonmajor governmental funds can be found in Note 2 of this report.

#### **Proprietary Funds**

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, community center, and community improvement funds. The City reports the water and sewer funds as major enterprise funds. These major funds are presented separately in the proprietary fund financial statements. The internal service fund is an accounting device used to accumulate and allocate costs internally among the City's various functions. The internal service fund is used to account for a self-insurance program for medical and dental benefits. The basic proprietary fund financial statements can be found on pages 52-57 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City has two agency funds to account for segregated cash for the municipal court and monies received from cable franchise fees. The statement of fiduciary assets and liabilities can be found on page 58 of this report.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 59-109 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

#### **Required Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's net pension liability. The required supplementary information can be found on pages 112-118 of this report.

#### **Government-Wide Financial Analysis**

The statement of net position provides the perspective of the City as a whole. The table below provides a summary of the City's net position at December 31, 2017 compared to December 31, 2016.

#### **Net Position**

	Governmental Activities		Business-Ty	pe Activities	Total		
-	2017	2016	2017	2017 2016		2016	
Assets							
Current assets	\$ 12,006,526	\$ 12,684,051	\$ 13,599,552	\$ 13,072,656	\$ 25,606,078	\$ 25,756,707	
Capital assets, net	19,334,025	20,397,098	28,220,226	23,982,851	47,554,251	44,379,949	
Total assets	31,340,551	33,081,149	41,819,778	37,055,507	73,160,329	70,136,656	
Deferred outflows of resources							
Unamortized deferred charges	-	1,538	344,476	464,294	344,476	465,832	
Pensions	4,600,730	5,018,423	1,808,127	1,408,794	6,408,857	6,427,217	
Total deferred							
outflows of resources	4,600,730	5,019,961	2,152,603	1,873,088	6,753,333	6,893,049	
<u>Liabilities</u>							
Current liabilities	1,241,213	1,340,642	349,102	376,625	1,590,315	1,717,267	
Long-term liabilies:							
Due within one year	839,124	925,338	1,710,494	1,672,363	2,549,618	2,597,701	
Net pension liability	19,392,288	18,061,555	4,661,813	3,571,448	24,054,101	21,633,003	
Other amounts	2,432,881	2,471,025	10,292,093	7,643,611	12,724,974	10,114,636	
Total liabilities	23,905,506	22,798,560	17,013,502	13,264,047	40,919,008	36,062,607	
Deferred inflows of resources							
Property taxes	874,079	857,940	-	-	874,079	857,940	
Pension	412,000	548,485	64,810	73,106	476,810	621,591	
Total deferred							
inflows of resources	1,286,079	1,406,425	64,810	73,106	1,350,889	1,479,531	
Net Position							
Net investment in capital assets	18,803,807	19,802,449	17,053,900	15,854,399	35,857,707	35,656,848	
Restricted	4,661,709	5,037,083	1,572,040	1,316,101	6,233,749	6,353,184	
Unrestricted (deficit)	(12,715,820)	(10,943,407)	8,286,129	8,420,942	(4,429,691)	(2,522,465)	
Total net position	\$ 10,749,696	\$ 13,896,125	\$ 26,912,069	\$ 25,591,442	\$ 37,661,765	\$ 39,487,567	

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

During 2015, the City adopted Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27" and GASB Statement 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date - An Amendment of GASB Statement No. 68" which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employee and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employee to the administration of the governet exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2017, the City's assets and deferred outflows exceeded liabilities and deferred inflows by \$37,643,765. At year-end, net position was \$10,749,696 and \$26,894,069 for the governmental activities and the business-type activities, respectively.

Total assets for governmental activities decreased due to the depreciation of capital assets. Total assets for businesstype activities increased due to an increase in construction in progress. Total liabilities for governmental activities increased due to an increase in net pension liability, and total liabilities increased for business-type activities because of an increase in OWDA loans payable.

Capital assets reported on the government-wide statements represent the largest portion of the City's assets. At December 31, 2017, capital assets represented 65.00% of total assets. Capital assets include land, easements and right of ways, construction in progress (CIP), land improvements, buildings and improvements, furniture, fixtures and equipment, vehicles and infrastructure. Net investment in capital assets at December 31, 2017, was \$18,803,807 and \$17,053,900 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's governmental net position, \$4,661,709, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net position is a deficit of \$12,715,820.

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

The table below shows the changes in net position for 2016 and 2017.

#### **Change in Net Position**

	Governmental Activities 2017	Governmental Activities 2016	Business-type Activities 2017	Business-type Activities 2016	Total 2017	Total 2016
Revenues:						
Program revenues:						
Charges for services and sales	\$ 1,534,095	\$ 1,722,788	\$ 10,000,342	\$ 9,837,471	\$ 11,534,437	\$ 11,560,259
Operating grants and contributions	2,603,393	2,742,389	-	-	2,603,393	2,742,389
Capital grants and contributions	672,375	1,279,658	675,292		1,347,667	1,279,658
Total program revenues	4,809,863	5,744,835	10,675,634	9,837,471	15,485,497	15,582,306
General revenues:						
Property taxes	934,726	955,825	-	-	934,726	955,825
Income taxes	9,728,707	10,156,552	380,242	399,981	10,108,949	10,556,533
Unrestricted grants	547,218	606,027	-	-	547,218	606,027
Interest	23,077	9,707	128,274	83,424	151,351	93,131
Gain (loss) on fair value of investments	(68,725)	-	-	-	(68,725)	-
Miscellaneous	329,524	354,805			329,524	354,805
Total general revenues	11,494,527	12,082,916	508,516	483,405	12,003,043	12,566,321
Total revenues	16,304,390	17,827,751	11,184,150	10,320,876	27,488,540	28,148,627
Expenses:						
General government	3,688,938	4,360,652	-	-	3,688,938	4,360,652
Security of persons and property	9,688,773	9,647,261	-	-	9,688,773	9,647,261
Public health services	1,099,398	1,038,202	-	-	1,099,398	1,038,202
Transportation	2,411,821	2,582,067	-	-	2,411,821	2,582,067
Community environment	1,699,760	1,410,889	-	-	1,699,760	1,410,889
Basic utility services	65,837	61,731	-	-	65,837	61,731
Leisure time activities	777,138	765,229	-	-	777,138	765,229
Interest and fiscal charges	19,154	26,933	-	-	19,154	26,933
Water	-	-	4,721,033	4,574,627	4,721,033	4,574,627
Sewer	-	-	4,729,283	4,194,853	4,729,283	4,194,853
Robertson Community Center	-	-	80,802	63,466	80,802	63,466
Community Improvement			350,405		350,405	
Total expenses	19,450,819	19,892,964	9,881,523	8,832,946	29,332,342	28,725,910
Change in net position	(3,146,429)	(2,065,213)	1,302,627	1,487,930	(1,843,802)	(577,283)
Net position at beginning year	13,896,125	15,961,338	25,591,442	24,103,512	39,487,567	40,064,850
Net position at end of year	\$ 10,749,696	\$ 13,896,125	\$ 26,894,069	\$ 25,591,442	\$ 37,643,765	\$ 39,487,567

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

#### **Governmental Activities**

Governmental activities net position decreased \$3,146,429 in 2017.

Total revenues of governmental activities decreased as a result of a decrease in capital grants and contributions received from other governments, as well as a decline in income tax revenue.

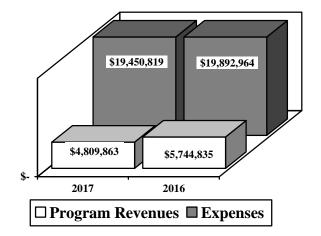
Security of persons and property, which primarily supports the operations of the police and fire departments accounted for \$9,688,773 of the total expenses of the City. These expenses were partially funded by \$164,757 in direct charges to users of the services. General government expenses totaled \$3,688,938. General government expenses were partially funded by \$1,043,042 in direct charges to users of the services.

The State and federal government contributed to the City a total of \$2,603,393 in operating grants and contributions and \$672,375 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Capital grants and contributions in 2017 subsidized transportation and leisure time activity programs.

General revenues totaled \$11,494,527 and amounted to 70.50% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$10,663,433. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government and homestead and rollback, making up \$547,218.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. As can be seen in the graph below, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

#### **Governmental Activities – Program Revenues vs. Total Expenses**

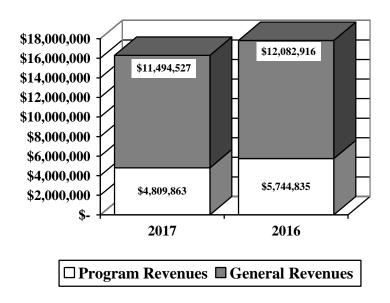


#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

#### **Governmental Activities**

Program expenses:	T	otal Cost of Services 2017	N	Vet Cost of Services 2017	T	otal Cost of Services 2016	1	Net Cost of Services 2016
General government	\$	3,688,938	\$	2.545.457	\$	4,360,652	\$	2,556,945
Security of persons and property	Ψ	9,688,773	Ψ	9,469,698	Ψ	9,647,261	Ψ	9,470,848
Public health services		1,099,398		793,522		1,038,202		731,756
Transportation		2,411,821		982,189		2,582,067		363,085
Community environment		1,699,760		320,523		1,410,889		200,301
Basic utility services		65,837		65,837		61,731		61,731
Leisure time activities		777,138		444,576		765,229		736,530
Interest and fiscal charges		19,154		19,154		26,933		26,933
Total expenses	\$	19,450,819	\$	14,640,956	\$	19,892,964	\$	14,148,129

The dependence upon general revenues for governmental activities is apparent, with only 24.73% of expenses supported through program revenues. The graph below shows the City's general revenues and program revenues for 2016 and 2017.



#### **Governmental Activities – General and Program Revenues**

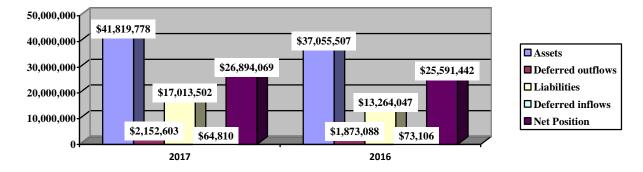
#### **Business-Type Activities**

Business-type activities include the water, sewer, community center, and community improvement enterprise funds. These programs had program revenues of \$10,675,634, general revenues of \$508,516 and expenses of \$9,881,523 for 2017.

The graph that follows shows the business-type activities assets, deferred outflows, liabilities, deferred inflows and net position at year-end.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

## Net Position in Business - Type Activities



#### Financial Analysis of the Government's Major Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds reported a combined fund balance of \$6,787,832 which is \$422,590 less than last year's total of \$7,210,422. The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2017 for all major and nonmajor governmental funds.

	Fund Balances 12/31/2017		Fund Balances 12/31/2016		 Change
Major funds:					
General	\$	1,236,345	\$	1,391,611	\$ (155,266)
Revolving loan		2,846,210		3,190,991	(344,781)
Other nonmajor governmental funds		2,705,277		2,627,820	 77,457
Total	\$	6,787,832	\$	7,210,422	\$ (422,590)

#### **General Fund**

The City's general fund balance decreased \$155,266.

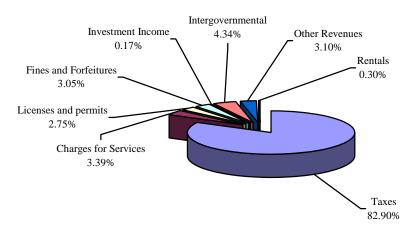
The table that follows assists in illustrating the revenues of the general fund.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

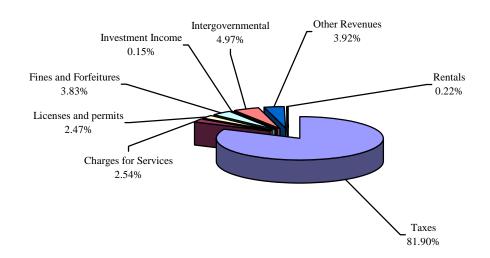
	 2017 Amount	 2016 Amount	 Change	Percentage Change
Revenues:				
Taxes	\$ 10,183,525	\$ 9,986,817	\$ 196,708	1.97 %
Charges for services	416,634	309,631	107,003	34.56 %
Licenses and permits	338,170	301,510	36,660	12.16 %
Fines and forfeitures	374,755	466,719	(91,964)	(19.70) %
Investment income	20,511	17,806	2,705	15.19 %
Intergovernmental	533,355	605,660	(72,305)	(11.94) %
Rentals	36,586	26,313	10,273	39.04 %
Other	 380,442	 478,303	 (97,861)	(20.46) %
Total	\$ 12,283,978	\$ 12,192,759	\$ 91,219	0.75 %

Revenues of the general fund increased \$91,219 or 0.75%. Fines and forfeitures revenue decreased \$91,964 or 19.70% due mainly to a decline in municipal court revenues. The increase of \$36,660 or 12.16% in licenses and permits is due mainly to an increase in bank foreclosure registration fees. The decrease in intergovernmental revenue is due to less grants and entitlements received from the State. Other revenues decreased as a result of less miscellaneous refunds and reimbursements in 2017.

#### Revenues – 2017



## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)



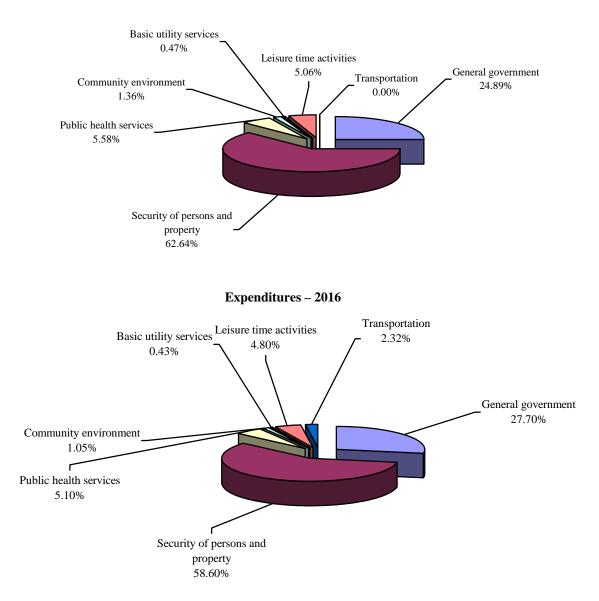
Revenues -2016

The table that follows assists in illustrating the expenditures of the general fund.

	_	2017 Amount	 2016 Amount	 Change	Percentage Change
Expenditures:					
General government	\$	2,889,378	\$ 3,526,503	\$ (637,125)	(18.07) %
Security of persons and property		7,271,258	7,466,795	(195,537)	(2.62) %
Public health services		648,068	649,043	(975)	(0.15) %
Community environment		158,148	134,124	24,024	17.91 %
Leisure time activities		587,521	610,799	(23,278)	(3.81) %
Basic utility services		55,032	55,108	(76)	(0.14) %
Transportation		-	 289,001	 (289,001)	(100.00) %
Total	\$	11,609,405	\$ 12,731,373	\$ (1,121,968)	(8.81) %

Expenditures of the general fund decreased \$1,121,968 or 8.81%. General government expenses decreased \$637,125 due to decreased expenditures in departments that are associated with day-to-day operations of the City. Transportation expenditures in 2016 were for street repairs and improvements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)



**Expenditures – 2017** 

#### **Revolving Loan Fund**

The revolving loan major fund had \$652,722 in revenues and \$997,503 in expenditures in 2017. Activities in this fund increased in 2017 as a result of the City's expanding Neighborhood Initiative Program, which focuses on improving blighted neighborhoods. The City is reimbursed for a majority of the cost through State grants. The fund balance for the revolving loan fund decreased \$344,781 or 10.80%, from \$3,190,991 in 2016 to \$2,846,210 in 2017.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

#### **Budgeting Highlights – General Fund**

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

In the general fund, the actual revenues and other financing sources of \$11,614,257 were more than the final budget amount of \$11,495,462. Actual expenditures and other financing uses of \$11,783,362 were lower than the final budget amount of \$11,982,626. The decrease of \$199,264 from final budgeted amounts to actual expenditures and other financing uses is due mainly to decreased spending for general government and security of persons and property. Budgeted expenditures and other financing uses were increased \$1,135,508 from the original to the final budget, mostly to account for additional transfers out to other funds. Budgeted revenues were increased \$159,867 from the original to the final budget.

#### **Proprietary Funds**

The City's proprietary fund financial statements provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds. The only interfund activities reported in the government wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

The City's business-type funds (as presented on the statement of net position on page 53-54) reported a combined net position of \$26,882,882, which is \$1,278,037 more than last year's total of \$25,604,845.

The schedule below indicates the net position and the total change in net position as of December 31, 2017 for all major and nonmajor business-type funds.

	Net Position 12/31/17	Net Position <u>12/31/16</u>	Change
Major funds:			
Water	\$ 12,834,418	\$ 11,510,226	\$ 1,324,192
Sewer	13,569,387	13,759,127	(189,740)
Nonmajor funds	479,077	335,492	143,585
Total	<u>\$ 26,882,882</u>	\$ 25,604,845	\$ 1,278,037

#### Water

The City's water fund increased \$1,324,192 or 11.50% during 2017 from a net position balance of \$11,510,226 in 2016 to \$12,834,418 in 2017.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

	2017	2016 Amount	Change	Percentage Change
	Amount	Amount	Change	Change
<b>Operating revenues</b>				
Charges for services	\$ 4,952,150	\$ 5,234,981	\$ (282,831)	(5.40) %
Other	74,686	101,248	(26,562)	(26.23) %
Total operating revenues	5,026,836	5,336,229	(309,393)	(5.80) %
<b>Operating expenses</b>				
Salaries and benefits	1,330,928	1,363,858	(32,930)	(2.41) %
Fringe benefits	821,321	608,987	212,334	34.87 %
Contractual services	687,813	597,654	90,159	15.09 %
Materials and supplies	1,081,478	1,156,755	(75,277)	(6.51) %
Depreciation	492,681	475,323	17,358	3.65 %
Other	5,610	20,877	(15,267)	(73.13) %
Total operating expenses	4,419,831	4,223,454	196,377	4.65 %
Other revenues				
Municipal income tax	380,242	399,981	(19,739)	(4.93) %
Capital contributions	602,256	-	602,256	100.00 %
Investment income	47,587	26,630	20,957	78.70 %
Total other revenues	1,030,085	426,611	603,474	141.46 %
Other expenses				
Interest and fiscal charges	312,898	384,073	(71,175)	(18.53) %
Loss on disposal of capital assets		8,100	(8,100)	(100.00) %
Total other expenses	\$ 312,898	\$ 392,173	\$ (79,275)	(20.21) %

Operating revenues of the water fund decreased \$309,393 or 5.80%. This decrease is the result of a decrease in water consumption during the year and a decrease in other revenues due to more reimbursements receipted to the water fund. Operating expenses increased \$196,377 or 4.65% due mainly to an increase in pension expense, which is included in fringe benefits. Capital contributions are primarily related to grants from the OWDA for the City's Marlington-Alliance waterline project

#### Sewer

The City's sewer fund decreased \$189,740 or 1.38% during 2017 from a net position balance of \$13,759,127 in 2016 to \$13,569,387 in 2017.

	_	2017 Amount	_	2016 Amount	 Change	Percentage Change
<b>Operating revenues</b>						
Charges for services	\$	4,344,654	\$	4,392,528	\$ (47,874)	(1.09) %
Licenses and permits		23,382		15,805	7,577	47.94 %
Other		30,678		38,561	 (7,883)	(20.44) %
Total operating revenues		4,398,714		4,446,894	 (48,180)	(1.08) %

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

	2017	2016		Percentage
	Amount	Amount	<u>Change</u>	Change
<b>Operating expenses</b>				
Salaries and benefits	1,368,476	1,447,489	(79,013)	(5.46) %
Fringe benefits	937,416	673,122	264,294	39.26 %
Contractual services	987,710	920,785	66,925	7.27 %
Materials and supplies	703,304	572,299	131,005	22.89 %
Depreciation	654,779	626,013	28,766	4.60 %
Other	54,773	360	54,413	15,114.72 %
Total operating expenses	4,706,458	4,240,068	466,390	11.00 %
Non-operating revenues				
Investment income	80,687	56,794	23,893	42.07 %
Total non-operating revenues	80,687	56,794	23,893	42.07 %
Non-operating expenses				
Interest and fiscal charges	35,719	674	35,045	5,199.55 %
Total non-operating expenses	\$ 35,719	<u>\$ 674</u>	\$ 35,045	5,199.55 %

Operating revenues of the sewer fund decreased \$48,180 or 1.08%. This decrease can mainly be attributed to a usage decrease from the prior year. Operating expenses increased \$466,390 or 11.00% due mainly to an increase in spending for fringe benefits and materials and supplies. The increase in fringe benefits is primarily the result of higher pension expense in 2017.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

At December 31, 2017, the City had \$47,554,251 (net of accumulated depreciation) invested in land, easements and right of ways, construction in progress (CIP), land improvements, buildings and improvements, furniture, fixtures, and equipment, vehicles, and infrastructure. Of this total, \$19,334,025 was reported in governmental activities and \$28,220,226 was reported in business-type activities. See Note 7 in the basic financial statements for additional capital asset disclosure.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

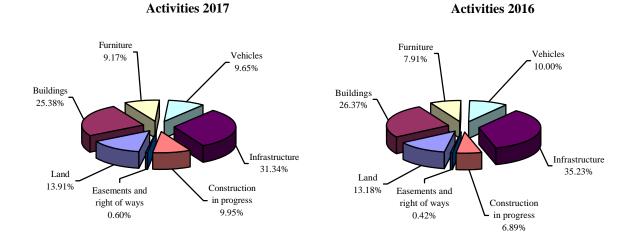
The following table shows December 31, 2017 balances compared to December 31, 2016:

**Capital Assets - Governmental** 

(Net of Depreciation)							
	Governmental Activities 2017	Governmental Activities 2016	Business-type Activities 2017	Business-type Activities 2016	Total 2017	Total 2016	
Land	\$ 2,688,987	\$ 2,688,987	\$ 1,159,437	\$ 1,159,437	\$ 3,848,424	\$ 3,848,424	
Easements and right of ways	116,018	85,618	-	-	116,018	85,618	
Buildings, structures and							
improvements	4,907,715	5,377,867	5,706,310	5,955,530	10,614,025	11,333,397	
Furniture, fixtures and equipment	1,773,736	1,612,628	4,486,015	4,798,089	6,259,751	6,410,717	
Vehicles	1,865,633	2,041,517	-	-	1,865,633	2,041,517	
Infrastructure	6,059,033	7,184,954	-	-	6,059,033	7,184,954	
Land improvements	-	-	174,069	178,091	174,069	178,091	
Water and sewer lines	-	-	9,691,289	10,186,465	9,691,289	10,186,465	
Construction in progress	1,922,903	1,405,527	7,003,106	1,705,239	8,926,009	3,110,766	
Total	\$ 19,334,025	\$ 20,397,098	\$ 28,220,226	\$ 23,982,851	\$ 47,554,251	\$ 44,379,949	

The following graphs show the breakdown of governmental capital assets by category at December 31, 2016 and December 31, 2017.

**Capital Assets - Governmental** 

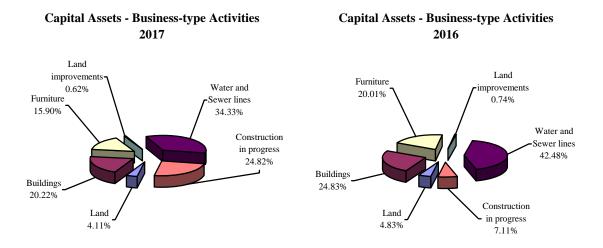


The City's largest capital asset category is infrastructure which includes roads, bridges, culverts, sidewalks, curbs, annexed roadways, street lighting, and traffic signals. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 31.34% of the City's total governmental capital assets.

#### Capital Assets at December 31 (Net of Depreciation)

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

The following graphs show the breakdown of business-type capital assets by category at December 31, 2016 and December 31, 2017.



The City's largest business-type capital asset category is the sewer and water lines. This item plays a vital role in the income producing ability of the business-type activities. The net book value of the City's water and sewer lines (cost less accumulated depreciation) represents approximately 34.33% of the City's total business-type capital assets. Construction in progress increased as the City continued work on a sludge dewatering facility in 2017. The City also began construction of the Marlington-Alliance waterline in 2017.

#### **Debt** Administration

The City had the following long-term obligations outstanding at December 31, 2016 and 2017:

	Governmental Activities 2017	Governmental Activities 2016	
General obligation bonds	\$ -	\$ 75,000	
Police and fire pension liability	295,250	306,496	
SIB Loan	133,437	153,449	
OPWC loan	353,334	366,667	
Total long-term obligations	\$ 782,021	\$ 901,612	

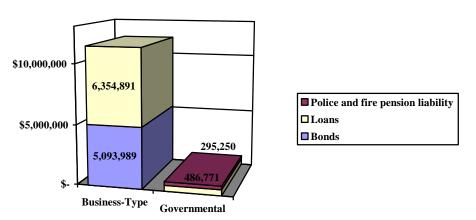
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

	Business-type Activities 2017	Business-type Activities 2016		
Revenue bonds General obligation bonds	\$ 4,178,848 915,141	\$ 5,467,143 970,151		
Total bonds	5,093,989	6,437,294		
OPWC loans OWDA loans	1,436,678 4,918,213	1,516,768 744,614		
Total long-term obligations	<u>\$ 11,448,880</u>	\$ 8,698,676		

The only additions to long-term debt in 2017 were two OWDA loans in the amount of \$4,173,599 for a sludge dewatering facility and the Marlington-Alliance waterline project.

See Note 11 in the basic financial statements for additional disclosures and detail regarding the City's debt activity.

A comparison of the long-term obligations by category is depicted in the chart below.



#### Long-term obligations

#### **Economic Conditions and Financial Outlook**

The City of Alliance, like many local government entities are dealing with revenue reductions, due to the elimination and decline of various sources, including the State of Ohio Estate Tax, Local Government Funding as well as the phase-out of payments made by the State to local governments for revenues once collected on tangible personal property and certain types of electricity generation. The combined effects of these losses along with increased costs, such as employee healthcare, wages and benefits, have been factors in the decline.

The City has experienced a continual decline in its general fund cash balance, in part due to a structural deficit as expenses have consistently exceeded revenues. The general fund balance has shrunk from a high of \$3.9 million in 2011 to a cash carryover of \$230,042 year ending 2017. In 2017 Moody's downgraded the City's rating on its outstanding general obligation debt from A1 to A2. This came after downgrading the City from A3 to A1 in 2015.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

The City has attempted to reduce expenditures by attrition and incorporating part-time staff in virtually all departments. The City has incorporated modifications to its self-funded health care program which includes a wellness component, increased employee contributions, and spousal carve out with all bargaining units.

The Income Tax Department has increased collection efforts pursuing back taxes via civil and criminal court action. The City has also partnered with the Cleveland Income Tax Agency to pursue individuals that have not filed City income tax. The Tax Department also began certifying delinquent tax account to the Ohio Attorney General's office. The City's income tax collections are still feeling the effects due to the idling of Alliance Castings, the City's 4<sup>th</sup> largest employer in terms of withholding.

The City is examining current and potential revenue streams as well as analyzing ways to reduce expenditures in light of revenue reductions and increasing operating costs. In 2016, a ballot issue for a .25% income tax increase dedicated to street improvement was defeated by a 58%-42% margin. The City passed a 3.0 mill, 5-year parks levy on May 8, 2018. It is estimated to provide \$865,000 annually.

The City was placed in fiscal caution by the Auditor of State of Ohio based on low carryover balances especially in the general fund. In 2018, Alliance City Council voted to approve reallocating income tax revenues to increase the percentage received from 79% to 91% for the second consecutive year. This has the effect of reducing funds normally reserved for master capital and street funds. The City did not complete a paving program in 2017 and expects to have slightly under \$100,000 in City funds for this purpose in 2018. The 2018 general fund budget may result in a general fund deficit fund balance at the end of 2018, unless measures as part of the Mayor's Recovery Plan are implemented.

#### **Request for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to demonstrate accountability for the money it receives. Any questions concerning any of the information provided in this report or requests for additional information should be addressed to the Alliance City Auditor, Kevin Knowles. You may also visit our website at http://www.cityofalliance.com or email us at auditor@allianceoh.gov.

#### STATEMENT OF NET POSITION DECEMBER 31, 2017

_	Governmental Activities	Business-type Activities	Total
Assets:	5 201 225	¢ 9 970 492	¢ 14 171 017
Equity in pooled cash and cash equivalents \$ Receivables:	5,301,335	\$ 8,870,482	\$ 14,171,817
Municipal income taxes	2,049,550	85,398	2,134,948
Property and other taxes.	1,106,845	-	1,106,845
Accounts.	176,484	1,301,274	1,477,758
Special assessments	1,217,605	-	1,217,605
Intergovernmental	933,104	-	933,104
Accrued interest	46,228	-	46,228
Loans	884,788	-	884,788
Internal balance	(11,187)	11,187	-
Prepayments.	230,877	94,630	325,507
Materials and supplies inventory	56,175	413,803	469,978
Net pension asset	14,722	10,664	25,386
Restricted asssets:			
Equity in pooled cash and cash equivalents	-	1,132,890	1,132,890
Cash and cash equivalents with fiscal agents	-	1,679,224	1,679,224
Capital assets:			
Non-depreciable capital assets	4,727,908	8,162,543	12,890,451
Depreciable capital assets, net	14,606,117	20,057,683	34,663,800
Total capital assets, net.	19,334,025	28,220,226	47,554,251
Total assets	31,340,551	41,819,778	73,160,329
—			
<b>Deferred outflows of resources:</b> Unamortized deferred charges on debt refunding		344,476	344,476
Pension-OP&F.	2,123,051	544,470	2,123,051
Pension-OPERS	2,477,679	1,808,127	4,285,806
Total deferred outflows of resources	4,600,730	2,152,603	6,753,333
—	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	
Total assets and deferred outflows of resources	35,941,281	43,972,381	79,913,662
Liabilities:			
Accounts payable	95,749	118,669	214,418
Contracts payable	21,074	61,922	82,996
Retainage payable	22,373	-	22,373
Accrued wages and benefits payable	362,372	96,862	459,234
Claims payable.	215,610	-	215,610
Due to other governments	186,968	48,320	235,288
Accrued interest payable	1,069	23,329	24,398
Deposits held and due to others	335,998	-	335,998
Long-term liabilities:			
Due within one year	839,124	1,710,494	2,549,618
Due in more than one year:			
Net pension liability	19,392,288	4,661,813	24,054,101
Other amounts due in more than one year	2,432,881	10,292,093	12,724,974
Total liabilities	23,905,506	17,013,502	40,919,008
Deferred inflows of resources:			
Property taxes levied for the next fiscal year	874,079	-	874,079
Pension - OP&F	366,219	-	366,219
Pension - OPERS		64,810	110,591
		01,010	
Total deferred inflows of resources.	1,286,079	64,810	1,350,889
Total liabilities and deferred inflows of resources	25,191,585	17,078,312	42,269,897
Net position:			
Net investment in capital assets	18,803,807	17,053,900	35,857,707
	65,369	439,150	504,519
Transportation projects.	156,417	+59,150	156,417
Public service programs	982,136	-	982,136
Community development programs	2,854,058	-	2,854,058
Police and fire pension	66,555	-	66,555
Security programs	347,508	-	347,508
Other purposes	189,666	-	189,666
Replacement and surplus reserve.		1,132,890	1,132,890
Unrestricted (deficit)	(12,715,820)	8,268,129	(4,447,691)
Total net position	10,749,696	\$ 26,894,069	\$ 37,643,765
		.,	

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2017

			Program Revenues							
				harges for	Ope	rating Grants	Caj	oital Grants		
	Expenses		Servi	ces and Sales	and Contributions		and Contributions			
Governmental activities:										
General government.	\$	3,688,938	\$	1,043,042	\$	100,439	\$	-		
Security of persons and property		9,688,773		164,757		54,318		-		
Public health and welfare		1,099,398		169,774		136,102		-		
Transportation		2,411,821		-		1,062,884		366,748		
Community environment		1,699,760		129,587		1,249,650		-		
Basic utility services		65,837		-		-		-		
Leisure time activities		777,138		26,935		-		305,627		
Interest and fiscal charges		19,154		-		-		-		
Total governmental activities		19,450,819		1,534,095		2,603,393		672,375		
Business-type activities:										
Water		4,721,033		5,026,836		-		602,256		
Sewer		4,729,283		4,398,714		-		73,036		
Robertson Community Center		80,802		48,188		-		-		
Community Improvement		350,405		526,604		-		-		
Total business-type activities		9,881,523		10,000,342		-		675,292		
Total primary government	\$	29,332,342	\$	11,534,437	\$	2,603,393	\$	1,347,667		

# General revenues:

Property taxes levied for:

General purposes
Police pension
Fire pension
Municipal income taxes levied for:
General purposes
Transportation projects
Capital improvements
Water department
Grants and entitlements not restricted
to specific programs
Investment earnings
Loss on fair value adjustment
Miscellaneous
Total general revenues
Change in net position
Net position at beginning of year
Net position at end of year

	ges in Net Posi	tion		
overnmental Activities	isiness-type Activities	Total		
\$ (2,545,457)	\$ -	\$	(2,545,457)	
(9,469,698)	-		(9,469,698)	
(793,522)	-		(793,522)	
(982,189)	-		(982,189)	
(320,523)	-		(320,523)	
(65,837)	-		(65,837)	
(444,576)	-		(444,576)	
(19,154)	 -		(19,154)	
(14,640,956)	 -		(14,640,956)	
_	908,059		908,059	
-	(257,533)		(257,533)	
-	(32,614)		(32,614)	
-	176,199		176,199	
-	 794,111		794,111	
(14,640,956)	 794,111		(13,846,845)	
752,025	-		752,025	
91,350	-		91,350	
91,351	-		91,351	
9,370,835	-		9,370,835	
143,151	-		143,151	
214,721	-		214,721	
-	380,242		380,242	
547,218	-		547,218	
23,077	128,274		151,351	
(68,725)	-		(68,725)	
329,524	 -		329,524	
11,494,527	 508,516		12,003,043	
(3,146,429)	1,302,627		(1,843,802)	
13,896,125	 25,591,442		39,487,567	
\$ 10,749,696	\$ 26,894,069	\$	37,643,765	

Net (Ex	pense) Revenue
and Chan	and in Not Position

# BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2017

		General		Revolving Joan Fund	Go	Other overnmental Funds	Go	Total overnmental Funds
Assets:								
Equity in pooled cash and cash equivalents Receivables (net of allowances for uncollectibles):	\$	770,210	\$	1,828,096	\$	2,442,236	\$	5,040,542
Municipal income taxes		1,942,801		-		106,749		2,049,550
Property and other taxes		916,779		-		190,066		1,106,845
Accounts		99,586		13,000		41,686		154,272
Intergovernmental		255,563		150,023		527,518		933,104
Special assessments		1,195,446		-		22,159		1,217,605
Accrued interest		46,228		-		-		46,228
Due from other funds		28,893		-		-		28,893
				884,788		-		884,788
Advances from other funds.		5,626				-		5,626
Interfund loans receivable		13,000		-		-		13,000
Prepayments		201,904		417		28,556		230,877
Materials and supplies inventory		10,037		-		46,138		56,175
	¢	· · · ·	¢	2 876 224	¢	· · ·	¢	<u> </u>
Total assets	\$	5,486,073	\$	2,876,324	\$	3,405,108	\$	11,767,505
Liabilities:								
Accounts payable	\$	43,495	\$	29,846	\$	22,408	\$	95,749
Contracts payable		-		-		21,074		21,074
Retainage payable		-		-		22,373		22,373
Accrued wages and benefits payable		322,890		-		39,482		362,372
Compensated absences payable		24,493		-		-		24,493
Interfund loans payable		-		-		13,000		13,000
Due to other funds		-		-		28,893		28,893
Due to other governments		171,115		268		15,585		186,968
Advances to other funds		-		-		5,626		5,626
Deposits held and due to others		335,998		-		-		335,998
Total liabilities		897,991		30,114		168,441		1,096,546
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		722,149		-		151,930		874,079
Income tax revenue not available		1,050,129		-		57,700		1,107,829
Delinquent property tax revenue not available		183,711		-		38,136		221,847
Accrued interest not available		21,465		-		-		21,465
Special assessments revenue not available		1,195,446		-		22,159		1,217,605
Intergovernmental revenue not available		178,837		-		261,465		440,302
Total deferred inflows of resources		3,351,737		-		531,390		3,883,127
Total liabilities and deferred inflows of resources.		4,249,728		30,114		699,831		4,979,673
Fund balances:								
Nonspendable		262,989		417		74,694		338,100
Restricted.		7,719		2,845,793		2,187,302		5,040,814
Committed		87,966		-		455,388		543,354
Assigned		877,671		-		-		877,671
Unassigned (deficit).				-		(12,107)		(12,107)
Total fund balances		1,236,345		2,846,210		2,705,277		6,787,832
of resources and fund balances	\$	5,486,073	\$	2,876,324	\$	3,405,108	\$	11,767,505

#### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2017

Total governmental fund balances		\$ 6,787,832
Amounts reported for governmental activities on the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		19,334,025
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the funds. Municipal income taxes receivable Property and other taxes receivable	1,107,829 221,847	
Interest receivable Special assessments receivable Intergovernmental receivable Total	21,465 1,217,605 440,302	3,009,048
An internal service fund is used by management to charge the costs of health insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental		5,007,040
activities on the statement of net position. The net position of the internal service fund, including internal balances of \$11,187.		56,208
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(1,069)
The net pension asset and net pension liability are not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds. Net pension asset Deferred outflows of resources Deferred inflows of resources Net pension liability Total	14,722 4,600,730 (412,000) (19,392,288)	(15,188,836)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. The long-term liabilities are as follows: Police and fire pension liability Loans payable Compensated absences Total	(295,250) (486,771) (2,465,491)	(3,247,512)
Net position of governmental activities		\$ 10,749,696

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

Revenues:         Municipal income taxes       \$ 9,384,892       \$ - \$ 423,913       \$ 9,808,805         Property and other taxes       798,633       -       150,128       948,761         Charges for services       338,170       -       91,055       429,225         Fines and forfeitures       374,775       -       168,766       543,521         Intergovermental       533,355       565,164       2,500,485       3,629,004         Investment income       20,511       50,317       16,382       87,210         Rental income       36,586       -       -       36,586         Contributions and donations       600       -       4448,567       37,241       113,677       599,485         Total revenues       12,283,978       652,722       3,597,406       16,534,106         Current:       Current:       -       -       848,817         General government       2,889,378       -       180,281       3,069,659         Security of persons and property       7,271,258       1,096,952       8,368,210         Public health and welfare       648,068       -       307,821       955,889         Transportation       -       -       1,80281       <	December	General	Revolving Loan Fund	Other Governmental Funds	Total Governmental Funds
Property and other taxes.       798,633       -       150,128       948,761         Charges for services.       416,634       -       98,955       515,589         Licenses, permits and fees.       338,170       -       91,055       422,225         Fines and forfeitures.       374,755       -       168,766       543,521         Intergovernmental.       20,511       50,317       16,382       87,210         Rental income       20,511       50,317       16,382       87,210         Contributions and donations.       600       -       4,045       4,645         Loss on fair value adjustment       (68,725)       -       -       (68,725)         Other       -       448,567       37,241       113,677       599,485         Current:       General government       2,889,378       108,0281       3,069,659         General government       2,889,378       109,652       8,362,100         Public health and welfare       648,068       307,821       955,889         Transportation       -       -       848,817       848,817         Community environment       158,148       997,503       4652,70       1,620,921         Leisure time activities       5		¢ 0.284.802	¢	\$ 122.012	¢ 0.000.005
$\begin{array}{c} {\rm Charges for services.} & 416,634 & - & 98,955 & 515,889 \\ {\rm Licenses, permits and fees } & & 338,170 & - & 91,055 & 429,225 \\ {\rm Fines and forfettures} & & 334,755 & - & 168,766 & 543,521 \\ {\rm Intergovernmental.} & & 533,355 & 505,164 & 2,530,485 & 3,629,004 \\ {\rm Investment income.} & 20,511 & 50,317 & 16,382 & 87,210 \\ {\rm Rental income.} & & 36,586 & - & - & 2 & 36,586 \\ {\rm Contributions and donations.} & 600 & - & 4,045 & 4,645 \\ {\rm Loss on fair value adjustment} & (68,725) & - & - & (68,725) \\ {\rm Other} & & 12,283,978 & 652,722 & 3,597,406 & 16,534,106 \\ \hline \\ {\rm Expenditures:} & & 12,283,978 & 652,722 & 3,597,406 & 16,534,106 \\ \hline \\ {\rm Current:} & & & 448,567 & 37,241 & 113,677 & 599,485 \\ {\rm Current:} & & & 648,068 & - & 307,821 & 955,889 \\ {\rm Transportation} & & & 648,068 & - & 307,821 & 955,889 \\ {\rm Transportation} & & & - & 848,817 & 848,817 & 848,817 \\ {\rm Community environment} & 158,148 & 997,503 & 465,270 & 1,620,921 \\ {\rm Leisure time activities.} & & 587,521 & - & 914 & 588,435 \\ {\rm Basic tuily services.} & & & - & 1,331,645 & 1,331,645 \\ {\rm Debt service:} & & & - & 119,591 & 119,591 \\ {\rm Interest and fiscal charges} & & - & - & 119,591 & 119,591 \\ {\rm Interest and fiscal charges} & & - & - & 118,574 & - & 510,32 \\ {\rm Exceess (deficiency) of revenues} & & & 674,573 & (344,781) & (772,739) & (442,947) \\ \hline {\rm Other financing sources (uses):} & & & - & 119,591 & 119,591 \\ {\rm Procceeds from sale of capital assets } & 911 & - & 19,446 & 20,357 \\ {\rm Transfers in } & & - & 115,574 & - & 879,287 & 890,824 \\ {\rm Transfers in } & & & 11,557 & - & 879,287 & 890,824 \\ {\rm Transfers in } & & & 11,557 & - & 879,287 & 890,824 \\ {\rm Transfers in out adlances & (155,266) & (344,781) & 77,457 & (422,590 \\ {\rm Fund balances at beginning of year & 1,391,611 & 3,190,991 & 2,627,820 & 7,210,422 \\ \hline {\rm Fund balances at beginning of year & 1,391,611 & 3,190,991 & 2,627,820 & 7,210,422 \\ \hline {\rm Fund balances at beginning of year & 1,391,611 & 3,190,991 & 2,627,820 & 7,210,422 \\ \hline$			<b>р</b> -		
Licenses, permits and fees $338,170$ - $91,055$ $429,225$ Fines and forfeitures $374,755$ - $168,766$ $543,521$ Intergovernmental. $233,355$ $565,164$ $2,530,485$ $3,629,004$ Investment income $20,511$ $50,317$ $16,382$ $87,210$ Rental income $36,586$ -       - $36,586$ Contributions and donations. $600$ - $4.045$ $4.645$ Loss on fair value adjustment $(68,725)$ -       - $(68,725)$ Other       - $448,567$ $37,241$ $113,677$ $599,485$ Total revenues $12,283,978$ $652,722$ $3,597,406$ $16,534,106$ Expenditures:       Current:       General government $2,889,378$ $180,281$ $3,069,659$ Sccurity of persons and property $7,271,258$ $1,096,952$ $8,368,210$ Public health and welfare. $648,068$ $307,821$ $955,889$ Transportation $ 848,817$ $848,817$ Community environment $55,032$ $ 5$		,	-	,	,
Fines and Torfeitures $374,755$ -168,766 $543,521$ Intergovernmental $333,355$ $56,164$ $2,530,485$ $3,629,004$ Investment income $20,511$ $50,317$ $16,382$ $87,210$ Rental income $36,586$ $36,586$ Contributions and donations $600$ - $4,045$ $4,645$ Loss on fair value adjustment. $(68,725)$ $(68,725)$ Other. $448,567$ $37,241$ $113,677$ $599,485$ Total revenues. $12,283,978$ $652,722$ $3,597,406$ $16,534,106$ Expenditures:		,	-		,
$\begin{array}{cccccccccccccccccccccccccccccccccccc$			-	,	
Investment income.       20,511       50,317       16,382       87,210         Rental income       36,586       -       -       36,586         Contributions and donations.       6600       -       4,045       4,645         Loss on fair value adjustment       (68,725)       -       -       (68,725)         Other       448,567       37,241       113,677       599,485         Total revenues       12,283,978       652,722       3,597,406       16,534,106         Expenditures:       Current:       General government       2,889,378       -       180,281       3,069,659         Security of persons and property       7,271,258       1,096,952       8,368,210         Public health and welfare.       648,068       -       307,821       955,889         Transportation       -       848,817       20,021       Leisure time activities.       587,521       -       914       588,435         Debt service:       -       -       1,331,645       1,631,645       16,677,053         Principal retirement.       -       -       1,39,645       16,977,053         Excess (deficiency) of revenues       -       -       18,854       18,854         Total expenditures<		,	-	,	,
Rental income $36,586$ $  36,586$ Contributions and donations. $600$ $ 4,045$ $4,645$ Loss on fair value adjustment $(68,725)$ $ (68,725)$ Other $ 448,567$ $37,241$ $113,677$ $599,485$ Total revenues $12,283,978$ $652,722$ $3,597,406$ $16,534,106$ Expenditures: $12,283,978$ $ 180,281$ $3,069,659$ Current:General government $2,889,378$ $ 180,281$ $3,069,659$ Security of persons and property $7,271,258$ $ 1096,952$ $8,368,210$ Public health and welfare $648,068$ $  848,817$ Community environment $158,148$ $997,503$ $465,270$ $1,620,921$ Leisure time activities $587,521$ $ 914$ $588,435$ Basic utility services $  13,31,645$ $1,331,645$ Debt service: $  119,591$ $119,591$ Principal retirement $  18,854$ $16,977,053$ Excess (deficiency) of revenues $  18,854$ $16,977,053$ Excess (deficiency) of revenues $674,573$ $(344,781)$ $(772,739)$ $(442,947)$ Other financing sources (uses): $911$ $ 19,446$ $20,357$ Transfers in $11,537$ $879,287$ $890,824$ Transfers in $(152,266)$ $(344,781)$ $7,457$ $(422,590)$ Net change in fund balanc					
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		,	50,317	16,382	,
Loss on fair value adjustment       (68,725)       -       -       (68,725)         Other		,	-	-	,
Other $448,567$ $37,241$ $113,677$ $599,485$ Total revenues $12,283,978$ $652,722$ $3,597,406$ $16,534,106$ Expenditures:         Current:         General government $2,889,378$ $ 180,281$ $3,069,659$ Security of persons and property $7,271,258$ $1,096,952$ $8,368,210$ Public health and welfare $648,068$ $307,821$ $955,889$ Transportation $ 848,817$ $848,817$ Community environment $158,148$ $997,503$ $465,270$ $1,620,921$ Leisure time activities $587,521$ $-914$ $588,435$ $8asic utility services.         55,032  55,032           Principal retirement          1,331,645 1,331,645 1,331,645 1331,645 16,977,053           Excess (deficiency) of revenues           18,854 16,977,053           Excess (deficiency) of revenues           19,97,053 4370,145 16,977,053           Excess (deficiency) of revenues         -$			-	4,045	,
Total revenues       12,283,978       652,722       3,597,406       16,534,106         Expenditures:       Current:       6eneral government       2,889,378       180,281       3,069,659         Security of persons and property       7,271,258       1,096,952       8,368,210         Public health and welfare.       648,068       307,821       955,889         Transportation       -       844,817       848,817         Community environment       158,148       997,503       465,270       1,620,921         Leisure time activities.       587,521       914       588,435         Basic utility services.       55,032       -       55,032         Principal retirement.       -       11,609,405       997,503       4,65,270       1,620,921         Interest and fiscal charges       -       -       11,854       18,854       18,854         Total expenditures       -       -       119,591       119,591       119,591         Interest and fiscal charges       -       -       18,854       16,977,053         Excess (deficiency) of revenues       -       -       19,446       20,357         Other financing sources (uses):       -       11,537       -       879,287       890,82	5		-	-	
Expenditures:           Current:           General government         2,889,378         180,281         3,069,659           Security of persons and property         7,271,258         1,096,952         8,368,210           Public health and welfare.         648,068         307,821         955,889           Transportation         -         848,817         848,817           Community environment         158,148         997,503         465,270         1,620,221           Leisure time activities         55,032         -         914         588,435           Basic utility services.         55,032         -         55,032         -         55,032           Principal retirement.         -         1,331,645         1,331,645         1,331,645         1,331,645           Debt service:         -         -         119,591         119,591         119,591           Interest and fiscal charges         -         -         18,854         16,977,053           Excess (deficiency) of revenues         -         -         18,854         16,977,053           Ver (under) expenditures         -         11,537         -         879,287         890,824           Transfers in         -         -         19,44					
Current:       2.889,378       180,281       3,069,659         Security of persons and property       7,271,258       1,096,952       8,368,210         Public health and welfare.       648,068       307,821       955,889         Transportation       -       848,817       848,817         Community environment       158,148       997,503       465,270       1,620,921         Leisure time activities.       587,521       914       588,435         Basic utility services.       55,032       -       55,032         Capital outlay.       -       13,31,645       1,331,645         Debt service:       -       119,591       119,591         Principal retirement.       -       -       18,854         Total expenditures       11,609,405       997,503       4,370,145         Debt service:       -       118,854       16,977,053         Excess (deficiency) of revenues       -       -       19,446       20,357         Other financing sources (uses):       911       -       19,446       20,357         Transfers in       .       11,537       -       879,287       890,824         Transfers (out)       (842,287)       -       (48,537)       (890	Total revenues	12,283,978	652,722	3,597,406	16,534,106
General government $2,889,378$ - $180,281$ $3,069,659$ Security of persons and property $7,271,258$ - $1,096,952$ $8,368,210$ Public health and welfare $648,068$ - $307,821$ $955,889$ Transportation $848,817$ $848,817$ Community environment $158,148$ $997,503$ $465,270$ $1,620,921$ Leisure time activities $587,521$ - $914$ $588,435$ Basic utility services $55,032$ $55,032$ Capital outlay $1,331,645$ $1,331,645$ Debt service: $119,591$ $119,591$ Principal retirement $18,854$ $18,854$ Total expenditures $18,854$ $16,977,053$ Excess (deficiency) of revenues over (under) expenditures $911$ - $19,446$ $20,357$ Transfers in- $11,537$ - $879,287$ $890,824$ Transfers in(842,287)-(48,537)(890,824)Total other financing sources (uses):(829,839)- $850,196$ $20,357$ Net change in fund balances(155,266) $(344,781)$ $77,457$ $(422,590)$ Fund balances at beginning of year $1,391,611$ $3,190,991$ $2,627,820$ $7,210,422$	-				
Security of persons and property $7,271,258$ $ 1,096,952$ $8,368,210$ Public health and welfare. $648,068$ $307,821$ $955,889$ Transportation $  848,817$ $848,817$ Community environment $158,148$ $997,503$ $465,270$ $1,620,921$ Leisure time activities. $587,521$ $ 914$ $588,435$ Basic utility services. $55,032$ $  55,032$ Capital outlay $  1,331,645$ $1,331,645$ Debt service: $  119,591$ $119,591$ Principal retirement. $  18,854$ $18,854$ Total expenditures $  18,854$ $16,977,053$ Excess (deficiency) of revenues $674,573$ $(344,781)$ $(772,739)$ $(442,947)$ Other financing sources (uses): $911$ $ 19,446$ $20,357$ Transfers in $ 11,537$ $879,287$ $890,824$ Transfers (out). $(842,287)$ $ (48,537)$ $(890,824)$ Total other financing sources (uses). $(822,839)$ $ 850,196$ $20,357$ Net change in fund balances $(155,266)$ $(344,781)$ $77,457$ $(422,590)$ Fund balances at beginning of year $1,391,611$ $3,190,991$ $2,627,820$ $7,210,422$		2.889.378	-	180.281	3.069.659
Public health and welfare. $648,068$ . $307,821$ $955,889$ Transportation $848,817$ $848,817$ Community environment $158,148$ $997,503$ $465,270$ $1,620,921$ Leisure time activities $587,521$ . $914$ $588,435$ Basic utility services $55,032$ Capital outlay $1,331,645$ $1,331,645$ $1,331,645$ Debt service: $11,609,405$ $997,503$ $4,370,145$ $16,977,053$ Principal retirement $8854$ $18,854$ $18,854$ Total expenditures $442,947$ Other financing sources (uses): $911$ . $19,446$ $20,357$ Transfers inTotal other financing sources (uses):<	6	, ,	-	,	
Transportation848,817848,817Community environment158,148997,503465,2701,620,921Leisure time activities587,521-914588,435Basic utility services55,03255,032Capital outlay1,331,6451,331,645Debt service:119,591119,591Principal retirement118,85418,854Total expenditures18,85416,977,053Excess (deficiency) of revenues over (under) expenditures674,573(344,781)(772,739)Other financing sources (uses): Proceeds from sale of capital assets911-19,44620,357Transfers in-11,537-879,287890,824Transfers (out)(842,287)-(482,537)(890,824)Total other financing sources (uses)(829,839)-850,19620,357Net change in fund balances.(155,266)(344,781)77,457(422,590)Fund balances at beginning of year1,391,6113,190,9912,627,8207,210,422			-		, ,
Community environment158,148997,503 $465,270$ $1,620,921$ Leisure time activities587,521-914588,435Basic utility services55,03255,032Capital outlay1,331,6451,331,645Debt service:119,591119,591Principal retirement119,591119,591Interest and fiscal charges18,85418,854Total expenditures11,609,405997,5034,370,145Excess (deficiency) of revenues over (under) expenditures674,573(344,781)(772,739)(442,947)Other financing sources (uses):-11,537-879,287890,824Transfers in-(842,287)-(48,537)(890,824)Total other financing sources (uses)(829,839)-850,19620,357Net change in fund balances(155,266)(344,781)77,457(422,590)Fund balances at beginning of year1,391,6113,190,9912,627,8207,210,422		-	-	,	,
Leisure time activities. $587,521$ $914$ $588,435$ Basic utility services. $55,032$ $55,032$ $55,032$ Capital outlay. $ 1,331,645$ $1,331,645$ Debt service: $ 119,591$ $119,591$ Principal retirement. $  119,591$ Interest and fiscal charges $  18,854$ Total expenditures. $  18,854$ Total expenditures. $  18,854$ Total expenditures. $  19,495$ Excess (deficiency) of revenues $674,573$ $(344,781)$ $(772,739)$ over (under) expenditures $ 11,537$ $-$ Proceeds from sale of capital assets $911$ $ 19,446$ $20,357$ Transfers in $(842,287)$ $ (48,537)$ $(890,824)$ Total other financing sources (uses) $(829,839)$ $ 850,196$ $20,357$ Net change in fund balances $(155,266)$ $(344,781)$ $77,457$ $(422,590)$ Fund balances at beginning of year $1,391,611$ $3,190,991$ $2,627,820$ $7,210,422$	-	158,148	997.503	,	,
Basic utility services.       55,032       -       -       55,032         Capital outlay.       -       -       1,331,645       1,331,645         Debt service:       -       -       119,591       119,591         Principal retirement.       -       -       119,591       119,591         Interest and fiscal charges       -       -       18,854       18,854         Total expenditures       -       11,609,405       997,503       4,370,145       16,977,053         Excess (deficiency) of revenues       -       674,573       (344,781)       (772,739)       (442,947)         Other financing sources (uses):       -       11,537       -       879,287       890,824         Transfers in       .       .       .       .       .       .       .       .         Total other financing sources (uses):       .			,	,	
Capital outlay       -       -       1,331,645       1,331,645         Debt service:       -       -       119,591       119,591         Interest and fiscal charges       -       -       18,854       18,854         Total expenditures       -       -       18,854       18,854         Total expenditures       -       -       18,854       16,977,053         Excess (deficiency) of revenues       0ver (under) expenditures       674,573       (344,781)       (772,739)       (442,947)         Other financing sources (uses):       -       11,537       -       19,446       20,357         Transfers in       -       -       (48,227)       -       (48,537)       (890,824)         Total other financing sources (uses)       -       (842,287)       -       (48,537)       (890,824)         Total other financing sources (uses)       -       (155,266)       (344,781)       77,457       (422,590)         Net change in fund balances       -       1,391,611       3,190,991       2,627,820       7,210,422		,	-	-	,
Interest and fiscal charges       -       -       18,854       18,854         Total expenditures       11,609,405       997,503       4,370,145       16,977,053         Excess (deficiency) of revenues over (under) expenditures       674,573       (344,781)       (772,739)       (442,947)         Other financing sources (uses): Proceeds from sale of capital assets       911       -       19,446       20,357         Transfers in       11,537       -       879,287       890,824         Total other financing sources (uses)       (842,287)       -       (48,537)       (890,824)         Total other financing sources (uses)       (155,266)       (344,781)       77,457       (422,590)         Fund balances at beginning of year       1,391,611       3,190,991       2,627,820       7,210,422	Capital outlay	-	-	1,331,645	,
Total expenditures $11,609,405$ $997,503$ $4,370,145$ $16,977,053$ Excess (deficiency) of revenues over (under) expenditures $674,573$ $(344,781)$ $(772,739)$ $(442,947)$ Other financing sources (uses): Proceeds from sale of capital assets $911$ $ 19,446$ $20,357$ Transfers in $11,537$ $ 879,287$ $890,824$ Transfers (out) $(842,287)$ $ (48,537)$ $(890,824)$ Total other financing sources (uses) $(829,839)$ $ 850,196$ $20,357$ Net change in fund balances $(155,266)$ $(344,781)$ $77,457$ $(422,590)$ Fund balances at beginning of year $1,391,611$ $3,190,991$ $2,627,820$ $7,210,422$	Principal retirement.	-	-	119,591	119,591
Excess (deficiency) of revenues over (under) expenditures       674,573       (344,781)       (772,739)       (442,947)         Other financing sources (uses): Proceeds from sale of capital assets       911       19,446       20,357         Transfers in       11,537       879,287       890,824         Transfers (out)       (842,287)       (448,537)       (890,824)         Total other financing sources (uses)       (829,839)       850,196       20,357         Net change in fund balances       (155,266)       (344,781)       77,457       (422,590)         Fund balances at beginning of year       1,391,611       3,190,991       2,627,820       7,210,422	Interest and fiscal charges	-	-	18,854	18,854
over (under) expenditures       674,573       (344,781)       (772,739)       (442,947)         Other financing sources (uses):       Proceeds from sale of capital assets       911       19,446       20,357         Transfers in       11,537       879,287       890,824         Transfers (out)       (842,287)       (48,537)       (890,824)         Total other financing sources (uses)       (155,266)       (344,781)       77,457       (422,590)         Fund balances at beginning of year       1,391,611       3,190,991       2,627,820       7,210,422	Total expenditures	11,609,405	997,503	4,370,145	16,977,053
Other financing sources (uses):         Proceeds from sale of capital assets         Transfers in         Transfers (out).         Total other financing sources (uses).         Net change in fund balances         Subscription         Tuble text         Proceeds from sale of capital assets         11,537         11,537         879,287         890,824         Transfers (out).         (842,287)         -         (842,287)         -         (829,839)         -         850,196         20,357         Net change in fund balances         1,391,611         3,190,991         2,627,820         7,210,422	-				
Proceeds from sale of capital assets       911       -       19,446       20,357         Transfers in       11,537       -       879,287       890,824         Transfers (out)       (842,287)       -       (48,537)       (890,824)         Total other financing sources (uses)       (829,839)       -       850,196       20,357         Net change in fund balances       (155,266)       (344,781)       77,457       (422,590)         Fund balances at beginning of year       1,391,611       3,190,991       2,627,820       7,210,422	over (under) expenditures	674,573	(344,781)	(772,739)	(442,947)
Proceeds from sale of capital assets       911       -       19,446       20,357         Transfers in       11,537       -       879,287       890,824         Transfers (out)       (842,287)       -       (48,537)       (890,824)         Total other financing sources (uses)       (829,839)       -       850,196       20,357         Net change in fund balances       (155,266)       (344,781)       77,457       (422,590)         Fund balances at beginning of year       1,391,611       3,190,991       2,627,820       7,210,422	Other financing sources (uses):				
Transfers (out).       (842,287)       (48,537)       (890,824)         Total other financing sources (uses).       (829,839)       850,196       20,357         Net change in fund balances .       (155,266)       (344,781)       77,457       (422,590)         Fund balances at beginning of year .       1,391,611       3,190,991       2,627,820       7,210,422	Proceeds from sale of capital assets	911	-	19,446	20,357
Total other financing sources (uses)       (829,839)       -       850,196       20,357         Net change in fund balances       (155,266)       (344,781)       77,457       (422,590)         Fund balances at beginning of year       1,391,611       3,190,991       2,627,820       7,210,422	Transfers in	11,537	-	879,287	890,824
Total other financing sources (uses)       (829,839)       -       850,196       20,357         Net change in fund balances       (155,266)       (344,781)       77,457       (422,590)         Fund balances at beginning of year       1,391,611       3,190,991       2,627,820       7,210,422	Transfers (out).	(842,287)	-	(48,537)	(890,824)
Fund balances at beginning of year       1,391,611       3,190,991       2,627,820       7,210,422	Total other financing sources (uses)		-	850,196	20,357
	Net change in fund balances	(155,266)	(344,781)	77,457	(422,590)
Fund balances at end of year       \$ 1,236,345       \$ 2,846,210       \$ 2,705,277       \$ 6,787,832	Fund balances at beginning of year	1,391,611	3,190,991	2,627,820	
	Fund balances at end of year	\$ 1,236,345	\$ 2,846,210	\$ 2,705,277	\$ 6,787,832

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2017

Net change in fund balances - total governmental funds		\$ (422,590)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlays in the current period. Capital asset additions Current year depreciation Total	\$ 1,087,878 (2,133,312)	(1,045,434)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position.		(17,639)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Municipal income taxes Property taxes Intergovernmental revenues Investment income Special assessments Total	 (80,100) (14,035) (6,629) 2,566 (131,518)	(229,716)
Repayment of bond principal and police and fire pension liability are expenditures in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.		119,591
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. Decrease in accrued interest payable Amortization of deferred amounts on refunding Amortization of bond premiums and discounts Total	 167 (1,538) 1,071	(300)
Contractually required pension contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		1,313,603
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.		(2,923,190)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		28,189
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the government-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund, including		
internal balance of \$11,187, is allocated among the governmental activities.		 31,057
Change in net position of governmental activities		\$ (3,146,429)

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	Budgeted A	mounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Municipal income taxes	\$8,655,510	\$8,778,452	\$8,844,972	\$ 66,520	
Property and other taxes	777,283	788,323	806,952	18,629	
Charges for services	417,349	423,277	432,961	9,684	
Licenses, permits and fees	178,904	181,445	185,170	3,725	
Fines and forfeitures	367,822	373,047	378,468	5,421	
Intergovernmental	548,412	556,202	564,675	8,473	
Investment income	9,233	9,364	9,452	88	
Rental income	26,046	26,416	33,106	6,690	
Contributions and donations	98	99	600	501	
Other	274,491	278,390	277,453	(937)	
Total revenues	11,255,148	11,415,015	11,533,809	118,794	
Expenditures:					
Current:					
General government:					
Mayor: Salaries and wages	88,000	88,000	86,994	1,006	
	,	,	,	,	
Fringe benefits.	23,051	23,051	22,803	248	
Contractual services	2,110	2,110	2,040	70	
Materials and supplies.	1,590	1,590	1,566	24	
Total mayor	114,751	114,751	113,403	1,348	
Senior center:	20.072	20.072	20.041		
Salaries and wages	39,062	39,062	39,061	1	
Fringe benefits	19,520	19,520	18,793	727	
Total senior center	58,582	58,582	57,854	728	
Auditor:					
Salaries and wages	87,858	87,858	87,389	469	
Fringe benefits	33,653	33,653	33,414	239	
Contractual services	14,500	14,500	14,072	428	
Materials and supplies	10,400	10,400	9,783	617	
Total auditor	146,411	146,411	144,658	1,753	
Treasurer:					
Salaries and wages	3,950	3,950	3,949	1	
Fringe benefits	756	756	752	4	
Materials and supplies	100	100	100	-	
Total treasurer	4,806	4,806	4,801	5	
Law director:					
Salaries and wages	207,922	207,922	204,290	3,632	
Fringe benefits.	55,052	55,052	54,278	774	
Contractual services	5,045	5,045	4,061	984	
Materials and supplies.	3,005	3,005	1,884	1,121	
Total law director.	271,024	271,024	264,513	6,511	
City council:					
Salaries and wages	32,200	32,200	31,832	368	
Fringe benefits.	,	6,125	6,003		
Total city council	6,125	38,325	37,835	<u> </u>	
	30,323	36,323	57,855	Continued	

Continued

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2017

	Budgete	d Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Clerk of council:		<b>.</b>		<b>.</b>	
Salaries and wages	\$ 8,800	\$ 8,800	\$ 8,606	\$ 194	
Fringe benefits.	1,657	1,657	1,609	48	
Contractual services	9,300	9,300	4,650	4,650	
Materials and supplies.	300	300	14.965	300	
Total clerk of council	20,057	20,057	14,865	5,192	
Judge and probation:					
Salaries and wages	221,251	221,251	212,577	8,674	
Fringe benefits.	85,887	85,887	79,841	6,046	
Contractual services	20,424	10,424	8,341	2,083	
Materials and supplies	4,800	4,800	3,983	817	
Total judge and probation	332,362	322,362	304,742	17,620	
Clerk of courts:					
Salaries and wages	218,822	218,822	212,821	6.001	
Fringe benefits.	108,670	108,670	103,685	4,985	
Contractual services	44,821	37,724	34,867	2,857	
Materials and supplies.	23,500	10,792	10,792	2,007	
Total clerk of courts.	395,813	376,008	362,165	13,843	
Civil service:	10.150	15.004	15 205		
Salaries and wages	12,150	15,296	15,295	1	
Fringe benefits.	2,711	2,711	2,695	16	
Materials and supplies.	9,646	14,854	14,854	-	
Total civil service	24,507	32,861	32,844	17	
Engineering:					
Salaries and wages	83,126	83,126	81,468	1,658	
Fringe benefits.	28,574	28,574	28,319	255	
Contractual services	22,704	22,704	14,705	7,999	
Materials and supplies	5,756	5,756	4,634	1,122	
Total engineering.	140,160	140,160	129,126	11,034	
State examiner:					
Contractual services	14,400	14,400	14,378	22	
Total state examiner	14,400	14,400	14,378	22	
				Continued	

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2017

		Budgeted Amounts					Fina	ance with al Budget
	Original			Final		Actual	Positive (Negative)	
Land and buildings:								
Salaries and wages	\$	65,381	\$	65,381	\$	64,883	\$	498
Fringe benefits.		31,386		31,386		28,966		2,420
Contractual services		362,630		322,630		297,760		24,870
Total land and buildings		459,397		419,397		391,609		27,788
General administration:								
Salaries and wages		48,001		48,001		48,000		1
Fringe benefits.		16,514		16,514		16,310		204
Contractual services		199,125		203,075		185,717		17,358
Materials and supplies		14,500		14,500		13,927		573
Other		100		100		43		57
Total general administration		278,240		282,190		263,997		18,193
Total general government		2,298,835		2,241,334		2,136,790		104,544
Security of persons and property: Police:								
Salaries and wages		2,876,833		2,721,180		2,721,178		2
Fringe benefits.		483,113		709,687		704,846		4,841
Contractual services		251,542		200,585		184,506		16,079
Materials and supplies		148,339		128,479		126,718		1,761
Total police.		3,759,827		3,759,931		3,737,248		22,683
Fire:								
Salaries and wages		2,035,272		2,035,272		2,033,564		1,708
Fringe benefits		292,508		505,432		503,843		1,589
Contractual services		135,500		110,838		101,164		9,674
Materials and supplies		45,480		26,722		26,148		574
Total fire		2,508,760		2,678,264		2,664,719		13,545
Fire communications:		7.020		7.020		7.020		
Materials and supplies		7,020	·	7,020		7,020		-
Total fire communications		7,020		7,020		7,020		-
Safety administration:		407.071		127.071		495 100		1.070
Salaries and wages		427,071		427,071		425,199		1,872
Fringe benefits.		170,153		170,153		169,483		670 2 782
Contractual services		61,089 658,313		<u>334,793</u> 932,017		332,011		2,782 5,324
		030,313		932,017		926,693		3,324
Prisoner support:		0.000		0.000		7.075		1 105
Contractual services		9,000		9,000		7,875		1,125
Total prisoner support		9,000		9,000		7,875		1,125
Total security of persons and property .		6,942,920		7,386,232		7,343,555		42,677
								Continued

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2017

	Budget	ed Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Public health services:					
Health control and prevention:					
Salaries and wages	\$ 51,769	\$ 51,769	\$ 50,747	\$ 1,022	
Fringe benefits.	30,511	30,511	30,285	226	
Contractual services	64,004	64,004	54,714	9,290	
Materials and supplies.	300	300	300	-	
Other	1,075	1,075	1,075	-	
Total health control and prevention	147,659	147,659	137,121	10,538	
Health administration:					
Salaries and wages	332,941	324,090	324,090	-	
Fringe benefits.	335	335	315	20	
Contractual services	135,106	131,367	127,377	3,990	
Materials and supplies	26,140	26,140	24,076	2,064	
Other	45,000	45,000	41,709	3,291	
Total health administration	539,522	526,932	517,567	9,365	
Total public health services	687,181	674,591	654,688	19,903	
Community environment:					
Tree care:					
Contractual services	375	375	375	-	
Total tree care	375	375	375	-	
Zoning and building:					
Salaries and wages	121,662	121,662	121.660	2	
Fringe benefits.	29,761	29,761	27,920	1.841	
Contractual services	17,453	17,453	5,648	11,805	
Materials and supplies.	4,180		3,779	401	
Total zoning and building	173,056		159,007	14,049	
Total community environment	173,431	173,431	159,382	14,049	
·					
Basic utility services:					
Storm sewer:	00 (04	20 - 50 4	24.525	1.0.00	
Salaries and wages	39,604	39,604	34,736	4,868	
Fringe benefits.	21,116		20,415	701	
Total storm sewer	60,720	60,720	55,151	5,569	
Total basic utility services	60,720	60,720	55,151	5,569	
				Continued	

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2017

	Budgetee	l Amounts		Variance with Final Budget Positive		
	Original	Final	Actual	(Negative)		
Leisure time activities:						
Parks:						
Salaries and wages	\$ 292,191	\$ 292,191	\$ 292,051	\$ 140		
Fringe benefits	89,691	89,691	86,764	2,927		
Contractual services	66,383	66,383	63,656	2,727		
Materials and supplies	22,181	22,181	18,564	3,617		
Total parks	470,446	470,446	461,035	9,411		
Recreation:						
Salaries and wages	81,831	81,831	81,831	-		
Fringe benefits.	35,884	35,884	33,887	1,997		
Contractual services	3,840	3,840	3,696	144		
Materials and supplies	12,030	12,030	11,060	970		
Total recreation	133,585	133,585	130,474	3,111		
Total leisure time activities	604,031	604,031	591,509	12,522		
Total expenditures	10,767,118	11,140,339	10,941,075	199,264		
Excess of revenues						
over expenditures.	488,030	274,676	592,734	318,058		
Other financing sources (uses):						
Transfers in	11,537	11,537	11,537	-		
Transfers out	(80,000)	(842,287)	(842,287)	-		
Sale of capital assets	910	910	911	1		
Advance in	68,000	68,000	68,000	-		
Total other financing sources (uses)	447	(761,840)	(761,839)	1		
Net change in fund balance	488,477	(487,164)	(169,105)	318,059		
Fund balance at beginning of year	347,404	347,404	347,404	-		
Prior year encumbrances appropriated .	26,372	26,372	26,372			
Fund balance (deficit) at end of year	\$ 862,253	\$ (113,388)	\$ 204,671	\$ 318,059		

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) REVOLVING LOAN FUND FOR THE YEAR ENDED DECEMBER 31, 2017

				Variance with Final Budget
		d Amounts		Positive
	Original	Final	Actual	(Negative)
Revenues:				
Investment income	\$ 31,500	\$ 31,500	\$ 50,317	\$ 18,817
Intergovernmental	120,000	120,000	402,141	282,141
Other	450,000	450,000	498,390	48,390
Total revenues	601,500	601,500	950,848	349,348
Expenditures:				
Current:				
Community environment:				
Salaries and wages	16,592	16,592	16,586	6
Fringe benefits.	7,612	7,830	7,720	110
Contractual services	856,570	1,146,570	1,104,884	41,686
Capital outlay	1,427,000	1,427,000	335,647	1,091,353
Total expenditures	2,307,774	2,597,992	1,464,837	1,133,155
Net change in fund balance	(1,706,274)	(1,996,492)	(513,989)	1,482,503
Fund balance at beginning of year	2,082,342	2,082,342	2,082,342	-
Prior year encumbrances appropriated	79,070	79,070	79,070	
Fund balance at end of year	\$ 455,138	\$ 164,920	\$ 1,647,423	\$ 1,482,503

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2017

	Bu	_				
	Water	Sewer	Nonmajor Enterprise Funds	Total	Governmental Activities - Internal Service Fund	
Assets:						
Current assets:						
Equity in pooled cash and cash equivalents Restricted assets:	\$ 3,275,596	\$ 5,327,699	\$ 267,187	\$ 8,870,482	\$ 260,793	
Cash and cash equivalents with fiscal agents .	1,239,714	-	-	1,239,714	-	
Receivables (net of allowance for uncollectibles):						
Accounts	654,759	646,515	-	1,301,274	22,212	
Municipal income taxes	85,398	-	-	85,398	-	
Prepayments	44,652	49,465	513	94,630	-	
Materials and supplies inventory	352,213	61,590		413,803		
Total current assets	5,652,332	6,085,269	267,700	12,005,301	283,005	
Noncurrent assets:						
Net pension asset	5,215	5,388	61	10,664	-	
Restricted assets:	1 122 200			1 122 800		
Equity in pooled cash and cash equivalents Cash and cash equivalents with fiscal agents.	1,132,890 439,510	-	-	1,132,890 439,510	-	
Total restricted assets.	1,572,400			1,572,400		
Capital assets:						
Non-depreciable capital assets.	1,788,842	6,373,701		8,162,543		
Depreciable capital assets, net	11,797,381	8,041,188	219,114	20,057,683	-	
Total capital assets, net.	13,586,223	14,414,889	219,114	28,220,226		
	15,580,225	14,414,007	219,114	28,220,220		
Total noncurrent assets	15,163,838	14,420,277	219,175	29,803,290		
Total assets	20,816,170	20,505,546	486,875	41,808,591	283,005	
Deferred outflows of resources:						
Unamortized deferred charges on debt refunding	344,476	-	-	344,476	-	
Pension-OPERS	886,527	901,626	19,974	1,808,127	-	
Total deferred outflows of resources	1,231,003	901,626	19,974	2,152,603		
Total assets and deferred outflows of resources .	\$ 22,047,173	\$ 21,407,172	\$ 506,849	\$ 43,961,194	\$ 283,005	

- Continued

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS (CONTINUED) DECEMBER 31, 2017

	Ві					
	Water	Water Sewer		Total	Governmental Activities - Internal Service Fund	
Liabilities:					-	
Current liabilities:						
Accounts payable	\$ 63,781	\$ 54,888	\$ -	\$ 118,669	\$ -	
Contracts payable	-	61,922	-	61,922	-	
Accrued wages and benefits payable	48,882	47,980	-	96,862	-	
Compensated absences.	132,809	104,290	-	237,099	-	
Due to other governments	23,817	23,426	1,077	48,320	-	
Accrued interest payable	2,092	-	-	2,092	-	
Claims payable.	-	-	-	-	215,610	
Payable from restricted assets:					,	
Revenue bonds payable - current	1,338,295	-	-	1,338,295	-	
Accrued interest payable	21,237	-	-	21,237	-	
General obligation bonds payable - current	55,010	-	-	55,010	-	
OPWC loans payable - current	37,105	42,985	-	80,090	-	
Total current liabilities	1,723,028	335,491	1,077	2,059,596	215,610	
Long-term liabilities:						
Revenue bonds payable	2,840,553	_	_	2,840,553	_	
General obligation bonds payable	860,131	_	_	860,131	_	
OPWC loans payable	983,272	373,316	_	1,356,588	_	
Compensated absences payable	144,137	172,471	_	316,608	_	
OWDA loans payable	365,607	4,552,606		4,918,213		
Net pension liability	2,279,811	2,355,496	26,506	4,661,813		
Total long-term liabilities	7,473,511	7,453,889	26,506	14,953,906		
Total liabilities	9,196,539	7,789,380	27,583	17,013,502	215,610	
Deferred inflows of resources:	16016	10, 105	100	64.010		
Pension OPERS.	16,216	48,405	189	64,810		
Total deferred inflows of resources	16,216	48,405	189	64,810		
Net position:						
Net investment in capital assets	7,450,726	9,384,060	219,114	17,053,900	-	
Debt service.	439,150	-	-	439,150	-	
Replacement and surplus reserve	1,132,890	-	-	1,132,890	-	
Unrestricted	3,811,652	4,185,327	259,963	8,256,942	67,395	
Total net position	\$ 12,834,418	\$ 13,569,387	\$ 479,077	26,882,882	\$ 67,395	
A division of the internal of	service fund's activi	ties related to enter	orise funds	11 187		

Adjustment to reflect the consolidation of the internal service fund's activities related to enterprise funds.

11,187 \$ 26,894,069

Net position of business-type activities

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#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

	Bus					
	Water	Sewer	Nonmajor Enterprise Funds	Total	Governmental Activities - Internal Service Fund	
Operating revenues:	¢ 4.052.150	¢ 1211651	¢ 522 101	¢ 0.810.005	¢ 2.591.020	
Charges for services	\$ 4,952,150	\$ 4,344,654 23,382	\$ 523,191	\$ 9,819,995 23,382	\$ 2,581,920	
Other	74,686	30,678	51,601	156,965	33,838	
Total operating revenues	5,026,836	4,398,714	574,792	10,000,342	2,615,758	
Operating expenses:						
Salaries and benefits	1,330,928	1,368,476	14,926	2,714,330	-	
Fringe benefits	821,321	937,416	9,291	1,768,028	-	
Contract services.	687,813	987,710	359,566	2,035,089	-	
Materials and supplies	1,081,478	703,304	32,973	1,817,755	-	
Depreciation.	492,681	654,779	14,301	1,161,761	-	
Claims.	-	-	-	-	2,560,111	
Other	5,610	54,773	150	60,533		
Total operating expenses.	4,419,831	4,706,458	431,207	9,557,496	2,560,111	
Operating income	607,005	(307,744)	143,585	442,846	55,647	
Nonoperating revenues (expenses):						
Interest revenue	47,587	80,687	-	128,274	-	
Interest expense and fiscal charges	(312,898)	(35,719)	-	(348,617)	-	
Municipal income tax revenue	380,242	-	-	380,242	-	
Total nonoperating revenues (expenses)	114,931	44,968	-	159,899	-	
Income (loss) before capital contributions	721,936	(262,776)	143,585	602,745	55,647	
Capital contributions	602,256	73,036		675,292		
Change in net position	1,324,192	(189,740)	143,585	1,278,037	55,647	
Net position at beginning of year	11,510,226	13,759,127	335,492		11,748	
Net position at end of year	\$ 12,834,418	\$ 13,569,387	\$ 479,077		\$ 67,395	
Adjustment to reflect the consolidation of the inte	rnal service fund's a	ctivities related to e	nterprise funds.	24,590		
Change in not position of husiness ture activities				\$ 1,302,627		
Change in net position of business-type activities.				\$ 1,302,627		

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

	Bu				
	Water	Sewer	Nonmajor Enterprise Funds	Total	Governmental Activities - Internal Service Fund
Cash flows from operating activities:					
Cash received from customers	\$ 5,154,381	\$ 4,322,137	\$ 523,191	\$ 9,999,709	\$ -
Cash received from licenses and permits	-	23,382	-	23,382	-
Cash received from other operations	74,686	28,294	51,601	154,581	15,551
Cash received from interfund services provided	-	-	-	-	2,577,995
Cash payments for salaries and benefits	(1,359,516)	(1,405,570)	(15,207)	(2,780,293)	-
Cash payments for fringe benefits	(546,082)	(613,311)	(2,631)	(1,162,024)	-
Cash payments for contractual services	(681,157)	(966,295)	(359,668)	(2,007,120)	-
Cash payments for materials and supplies	(1,018,217)	(726,171)	(32,973)	(1,777,361)	-
Cash payments for claims	-	-	-	-	(2,499,740)
Cash payments for other expenses	(4,965)	(54,035)	(150)	(59,150)	
Net cash provided by					
operating activities	1,619,130	608,431	164,163	2,391,724	93,806
Cash flows from noncapital financing activities:					
Cash received from municipal income taxes	388,790			388,790	
Net cash provided by noncapital					
financing activities.	388,790			388,790	
Cash flows from capital and related financing activities:					
Acquisition of capital assets	(992,247)	(4,387,795)	-	(5,380,042)	-
Cash received from capital contributions	602,256	73,036	-	675,292	-
Proceeds from OWDA loans.	365,607	3,807,992	-	4,173,599	-
Principal retirement on general obligation bonds.	(55,000)	-	-	(55,000)	-
Principal retirement on revenue bonds	(1,280,000)	-	-	(1,280,000)	
Principal retirement on OPWC loans	(37,105)	(42,985)	-	(80,090)	-
Interest and fiscal charges	(240,733)	(35,719)		(276,452)	
Net cash used in					
capital and related financing activities	(1,637,222)	(585,471)		(2,222,693)	
Cash flows from investing activities:					
Interest received	47,587	80,687		128,274	
Net cash provided by investing activities	47,587	80,687		128,274	
Net increase in cash and cash equivalents .	418,285	103,647	164,163	686,095	93,806
Cash and cash equivalents at beginning of year	5,669,425	5,224,052	103.024	10,996,501	166,987
Cash and cash equivalents at end of year	\$ 6,087,710	\$ 5,327,699	\$ 267,187	\$ 11,682,596	\$ 260,793
Cash and cash equivalents at the of year	φ 0,067,710	φ 3,321,099	φ 207,107	φ 11,062,390	φ 200,795

- Continued

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2017

	Business-type Activities - Enterprise Funds						_				
Reconciliation of operating income to net		Water		Sewer		Nonmajor Enterprise Funds		Total		Governmental Activities - Internal Service Fund	
cash provided by operating activities:											
Operating income	\$	607,005	\$	(307,744)	\$	143,585	\$	442,846	\$	55,647	
Adjustments:											
Depreciation		492,681		654,779		14,301		1,161,761		-	
Changes in assets and liabilities:											
Accounts receivable		202,231		(24,901)		-		177,330		(22,212)	
Intergovernmental receivable		645		738		-		1,383			
Materials and supplies inventory		18,847		(19,414)		-		(567)		-	
Prepayments		(569)		(725)		1		(1,293)		-	
Net pension asset		(881)		(670)		(61)		(1,612)		-	
Deferred outflows - pension - OPERS		(212,019)		(167,340)		(19,974)		(399,333)		-	
Accounts payable		18,344		22,340		(1,461)		39,223		-	
Contracts payable		-		(41,607)		-		(41,607)		-	
Accrued wages and benefits		4,707		1,014		-		5,721		-	
Intergovernmental payable		(4,867)		(6,816)		1,077		(10,606)		-	
Compensated absences payable		(58,068)		(5,523)		-		(63,591)		-	
Net pension liability		569,860		493,999		26,506		1,090,365		-	
Deferred inflows - pension - OPERS		(18,786)		10,301		189		(8,296)		-	
Claims payable		-		-		-		-		60,371	
Net cash provided by operating activities	\$	1,619,130	\$	608,431	\$	164,163	\$	2,391,724	\$	93,806	

#### Noncash capital and related financing activities:

At December 31, 2016, capital assets purchased on account for the Water fund amounted to \$21,414.

At December 31, 2017 and December 31, 2016, capital assets purchased on account for the Sewer fund amounted to \$61,922 and \$21,414, respectively.

## STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUNDS DECEMBER 31, 2017

	Agency			
Assets: Cash and cash equivalents in segregated accounts Receivables:	\$	17,053		
Accounts		835		
Total assets	\$	17,888		
Liabilities: Due to others	\$	17,888		
Total liabilities	\$	17,888		

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 1 - DESCRIPTION OF THE CITY**

The City of Alliance (the "City") is a statutory municipal corporation, incorporated under the laws of the State of Ohio. The City operates under a part-time Council and full-time Mayor form of government. The Mayor, Council, Auditor, Treasurer, Judge, Clerk of Court and Law Director are elected.

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Alliance, this includes those departments and agencies that provide the following services: police and fire protection, parks and recreation, planning, zoning, street maintenance and repair, municipal court and general administrative services.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's Governing Board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; or (3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes for the organization. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. Based upon the foregoing criteria, the City has no component units.

The City is associated with the Stark County Council of Governments, the Stark County Regional Planning Commission, and the Stark Area Regional Transit Authority, which are defined as jointly governed organizations. The City does not have any financial interest in or responsibility for these organizations (see Note 16).

The City is also associated with the Alliance Area Development Foundation (the "Foundation"). The Foundation is a not-for-profit corporation. The board of trustees consists of contributing trustees and elected trustees. The contributing trustees select the elected trustees. In 2017, the Mayor was an Ex-Officio non-voting member. The Foundation's goal is to retain companies, enhance company growth and capture new business for the Alliance area. The Foundation has been excluded from the reporting entity.

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

#### A. Basis of Presentation

The City's Basic Financial Statements ("BFS") consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

*Government-wide Financial Statements* - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service fund are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities. On the statement of activities, interfund services provided and used are not eliminated in the process of consolidation.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

*Fund Financial Statements* - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

#### **B.** Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

*Governmental Funds* - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>*Revolving loan fund*</u> - The revolving loan fund accounts for intergovernmental grants and principal and interest received from previous revolving loans intended to spur economic development in the City.

Other governmental funds of the City are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>*Water fund*</u> - This fund accounts for the provision of water treatment and distribution to residential and commercial users in the City.

<u>Sewer fund</u> - This fund accounts for sanitary sewer services provided to residential and commercial users in the City.

The nonmajor enterprise fund of the City are used to account for Robertson Community Center operations and garbage collection services.

<u>Internal service fund</u> - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports the operations of a health self-insurance program.

*Fiduciary Funds* - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The agency funds account for monies received from cable franchise fees and municipal court collections.

#### C. Measurement Focus and Basis of Accounting

*Government-wide Financial Statements* - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Fund Financial Statements** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for sales and services. Operating expenses for the enterprise funds include personnel and other expenses related to the operations of the enterprise activities and operating expenses for the internal service fund include claims and administrative expenses. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Agency funds do not report a measurement focus as they do not report operations.

#### **D.** Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and agency funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows of resources and in the presentation of expenses versus expenditures.

*Deferred Inflows of resources* - Deferred inflows of resources arise when assets are recognized before revenue recognition criteria have been satisfied.

**Revenues - Exchange and Nonexchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days following year-end.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 6.C.). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6.A.). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income taxes, State-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, fees, investment earnings and special assessments.

**Deferred Outflows of Resources and Deferred Inflows of Resources** - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Note 12 for deferred outflows of resources related the City's net pension liability. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2017, but which were levied to finance 2018 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

See Note 12 for deferred inflows of resources related to the City's net pension liability. This deferred inflow of resources is only reported on the government-wide statement of net position.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

*Expenses/Expenditures* - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

## E. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year with the legal restriction that the appropriations cannot exceed estimated resources, as certified. All funds, except for agency funds, are required to be budgeted and appropriated. The legal level of budgetary control is at the fund level for all funds with salaries and wages appropriated separately by department. The City has chosen to show information at the object level of detail. Budgetary modifications at the fund level may only be made by resolution of the City Council.

*Tax Budget* - At the first Council meeting in July, the Mayor presents the annual operating budget for the following year to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, Secretary of the County Budget Commission, by August 20 of each year for the period January 1 to December 31 of the following year.

*Estimated Resources* - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation ordinance. On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31 of the preceding year. The certificate may be further amended during the year if the City Auditor determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statements reflect the amounts in the amended official certificate of estimated resources in effect when final appropriations were passed by Council. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

*Appropriations* - A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the fund level. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations may not exceed current estimated resources, as certified. The allocation of appropriations among funds may be modified during the year by an ordinance of Council. During the year, several supplemental appropriation measures were passed. The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts passed during the year, including all amendments and modifications. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years.

*Encumbrances* - As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. The Ohio Revised Code prohibits expenditures plus encumbrances from exceeding appropriations at the level adopted by Council. On the GAAP basis, encumbrances outstanding at year end are reported as part of restricted, committed, or assigned classifications of fund balance in the governmental fund financial statements.

*Lapsing of Appropriations* - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and is not reappropriated.

#### F. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the City records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During 2017, investments were limited to federal agency securities, a U.S. Government money market account, commercial paper accounts, the State Treasury Asset Reserve of Ohio (STAR Ohio) and First American U.S. Treasury Reserve Fund (a U.S. government money market mutual fund). Investments are reported at fair value which is based on quoted market prices.

During 2017, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For 2017, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Investment procedures are restricted by provisions of the Ohio Revised Code. Under existing Ohio statutes, all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during 2017 amounted to \$20,511, which includes \$8,997 assigned from other City funds.

Restricted cash and cash equivalents in the water fund represent balances set-aside for the water replacement and a water surplus reserve. These amounts are restricted in their use and are presented as "restricted assets: equity in pooled cash and cash equivalents" in the water fund.

The City utilizes a fiscal agent to hold monies set aside for current and future debt service payments under provisions of the bond indenture. The balances in these accounts are presented on the financial statements as "restricted assets: cash and cash equivalents with fiscal agents" and represent investments in a money market fund (First American U.S. Treasury Reserve Fund).

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

The City has segregated bank accounts for monies held separate from the City's central bank account. These monies are presented in the statement of fiduciary net position as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the City treasury.

# G. Interfund Assets and Liabilities

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the year is classified as "interfund loans receivable/payable" for the current portion of interfund loans and "advances to/from other funds" for the non-current portion. Receivables and payables resulting from transactions between funds for services provided or goods received are classified as "due from other funds" or "due to other funds" on the fund financial statements. These amounts are eliminated in the governmental and business-type activities columns of the statement of net position.

# H. Inventories

Inventories of governmental funds are stated at cost while the inventories of the proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies. The costs of inventory items are recorded as expenditures in the governmental fund types and as expenses in the proprietary fund types when used.

On the governmental fund financial statements, reported materials and supplies inventory is equally offset by nonspendable fund balance which indicates that it does not constitute available spendable resources even though it is a component of current assets.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# I. Restricted Assets

Restricted assets in the governmental activities and enterprise funds include cash and cash equivalents set aside to satisfy bond indenture requirements for current and future debt payments and the replacement and improvement of capital assets originally acquired with bond proceeds.

# J. Bond Issuance Costs, Bond Premium/Discount and Accounting Loss

On government-wide financial statements and in the enterprise funds, issuance costs are expensed during the year in which they incurred.

Bond premiums/discounts are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds.

For advance refundings resulting in the defeasance of debt reported in the government-wide financial statements and enterprise funds, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as deferred outflows of resources on the statement of net position in the government-wide financial statements and enterprise funds.

On the governmental-wide financial statements and proprietary fund financial statements, bond premiums are recognized in the current period. The reconciliation between the bond's face value and the amount reported on the statement of net position is presented in Note 11.B.

# K. Prepayments

Payments made to vendors for services that will benefit beyond December 31, 2017 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

On the governmental fund financial statements, prepaid items are equally offset by nonspendable fund balance which indicates that they do not constitute available spendable resources even though they are a component of current assets.

#### L. Capital Assets and Depreciation

The accounting and reporting treatment applied to the capital assets associated with a fund are determined by its measurement focus. General capital assets are long-lived assets of the City as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and not capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement cost. The minimum capitalization threshold is any individual item with a total cost greater than \$5,000.

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation basis for proprietary fund capital assets is the same as that used for general capital assets. Donated capital assets are recorded at acquisition cost.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of general capital assets is also not capitalized. Improvements to fund capital assets are capitalized and depreciated over the remaining useful lives of the related capital assets.

Public domain ("infrastructure") general capital assets consisting of roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems are capitalized.

All capital assets are depreciated except for land, easements and right of ways and construction in progress. Depreciation of capital assets is computed using the straight-line method over the following estimated useful lives:

Description	Estimated Lives
Land improvements Buildings, structures and improvements Furniture, fixtures and equipment Vehicles Water and sewer lines	20 years 10 - 40 years 5 - 15 years 5 - 20 years 50 - 60 years
Infrastructure	5 - 50 years

#### **M.** Compensated Absences

Vacation benefits and compensatory time are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributed to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments.

On governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have resigned or retired will be paid.

# N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes, but do not meet the criteria to be classified as committed. The City Council has by resolution authorized the City Auditor to assign fund balance. The City Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **O.** Capitalization of Interest

The City's policy is to capitalize net interest costs on funds borrowed to finance proprietary fund construction projects until the project is substantially completed. The amount of capitalized interest equals the difference between the interest cost associated with the tax-exempt borrowing used to finance the project and the interest earned from temporary investments of the debt proceeds.

#### P. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flow of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# Q. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **R.** Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

# S. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences and net pension liability that will be paid from governmental funds are reported as a liability in the financial statements only to the extent that they are normally due for payment during the current year. Bonds, loans and long-term notes that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

# T. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. The net position component "net investment in capital assets" consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, laws, or regulations of other governments. Net position restricted for other purposes consist primarily of municipal court computerization, State misdemeanant programs, indigent drivers program, Brownfield programs, municipal court security and municipal court legal research.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# **U.** Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, or from grants or outside contributions of resources restricted to capital acquisition and construction.

#### V. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net positon have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

# NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

## A. Change in Accounting Principles

For 2017, the City has implemented GASB Statement No. 80, "Blending Requirements for Certain Component Units - An Amendment of GASB Statement No. 14", GASB Statement No. 81 "Irrevocable Split-Interest Agreements", and GASB Statement No. 82, "Pension Issues - An Amendment of GASB Statements No. 67, No. 68, and No. 73".

GASB Statement No. 80 amends the blending requirements for the financial statement presentation of component units. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The implementation of GASB Statement No. 80 did not have an effect on the financial statements of the City.

GASB Statement No. 81 improves the accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The implementation of GASB Statement No. 81 did not have an effect on the financial statements of the City.

GASB Statement No. 82 addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The implementation of GASB Statement No. 82 did not have an effect on the financial statements of the City.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

# **B.** Deficit Fund Balances

Fund balances at December 31, 2017 included the following individual fund deficits:

Nonmajor funds	D	eficit
Court ADR	\$	240
Brownfield Grant		5,671
Alliance Municipal Court Special Projects		6,196

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

# NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund and revolving loan fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned, committed or restricted fund balance for that portion of outstanding encumbrances not already recognized as an accounts payable (GAAP basis);
- (d) Investments are reported at fair value (GAAP basis) rather than cost basis (budget basis);
- (e) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 4 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

# Net Change in Fund Balance

Daviali

			R	evolving
	Ge	neral fund	10	<u>oan fund</u>
Budget basis	\$	(169,105)	\$	(513,989)
Net adjustment for revenue accruals		(199,930)		(298,126)
Net adjustment for expenditure accruals		168,366		286,661
Net adjustments for other financing sources and uses		(68,000)		-
Funds budgeted elsewhere		88,031		-
Adjustments for encumbrances		25,372		180,673
GAAP basis	\$	(155,266)	\$	(344,781)

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the City income tax fund, supply revolving fund and auditor transfer fund.

# NOTE 5 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

The City's monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

## **NOTE 5 - DEPOSITS AND INVESTMENTS - (Continued)**

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and,
- 6. The State Treasurer's investment pool (STAR Ohio).

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the City Auditor or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# A. Cash and Cash Equivalents with Fiscal Agents

The City utilizes a fiscal agent to hold monies set aside for current and future debt service payments under provisions of the bond indentures. These monies are invested in U.S. Government money market funds. The balances in these accounts are included in "investments" below.

## B. Cash and Cash Equivalents in Segregated Accounts

At year end, the City had \$17,053 in cash held in segregated accounts for Municipal Court operations. This amount is not included in deposits with financial institutions below.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# **NOTE 5 - DEPOSITS AND INVESTMENTS - (Continued)**

# C. Deposits with Financial Institutions

At December 31, 2017, the carrying amount of all City deposits was \$2,839,756 and the bank balance of all City deposits was \$3,733,763. Of the bank balance, \$496,255 was covered by the FDIC and \$3,237,508 was covered by the Ohio Pooled Collateral System.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secure of State.

#### **D.** Investments

As of December 31, 2017, the City had the following investments and maturities:

	Investment Maturities					
Measurement/	Measurement	6 months	7 to 12	13 - 18	19 - 24	Greater than
Investment type	Amount	or less	months	months	months	24 months
Fair Value:						
Commercial Paper	\$ 1,424,175	\$ 297,519	\$ 1,126,656	\$ -	\$-	\$ -
FFCB	1,985,932	-	-	-	439,415	1,546,517
FHLB	1,942,291	-	298,776	-	590,256	1,053,259
FNMA	4,410,937	999,559	-	1,737,907	-	1,673,471
FHLMC	2,475,453	-	-	-	-	2,475,453
U.S. Government money						
market mutual funds	1,702,648	1,702,648	-	-	-	-
Amortized Cost:						
STAR Ohio	202,739	202,739				
Total	\$ 14,144,175	\$ 3,202,465	\$ 1,425,432	\$ 1,737,907	\$ 1,029,671	\$ 6,748,700

The weighted average maturity of investments is 1.84 years. The City's investments in U.S. Government money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). The City's investments in federal agency securities (FFCB, FHLB, FNMA, FHLMC and commercial paper) are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

*Interest Rate Risk:* The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase.

The City's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

## **NOTE 5 - DEPOSITS AND INVESTMENTS - (Continued)**

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities and commercial paper are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the City's name. The City has no investment policy dealing with investment custodial credit risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the City Auditor or qualified trustee.

*Credit Risk:* STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The commercial paper, the federal agency securities and the U.S. government money market mutual funds carry a rating of AA+ by Standard & Poor's and Aaa by Moody's.

*Concentration of Credit Risk:* The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of each investment type held by the City at December 31, 2017:

Measurement/	Measurement	
Investment type	Amount	% of Total
Fair Value:		
Commercial Paper	\$ 1,424,175	10.07
FFCB	1,985,932	14.04
FHLB	1,942,291	13.73
FNMA	4,410,937	31.19
FHLMC	2,475,453	17.50
U.S. Government money market mutual funds	1,702,648	12.04
Amortized cost:		
STAR Ohio	202,739	1.43
Total	\$ 14,144,175	100.00

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# **NOTE 5 - DEPOSITS AND INVESTMENTS - (Continued)**

# E. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2017:

Cash and investments per note	
Carrying amount of deposits	\$ 2,839,756
Investments	14,144,175
Cash in segregated accounts	 17,053
Total	\$ 17,000,984
Cash and investments per statement of net position	
Governmental activities	\$ 5,301,335
Business-type activities	11,682,596
Agency	 17,053
Total	\$ 17,000,984

# **NOTE 6 - RECEIVABLES**

Receivables at December 31, 2017 consisted of taxes, accounts (billings for user charged services), loans (community development block grant and urban development action monies loaned to local businesses and low to moderate income homeowners), intergovernmental receivables arising from grants, entitlements and shared revenues, accrued interest and special assessments. All receivables are deemed collectible in full.

# A. Property Taxes

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year proceeding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2017 public utility property taxes became a lien December 31, 2016, are levied after October 1, 2017, and are collected in 2018 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 6 - RECEIVABLES - (Continued)**

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Alliance. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2017 and for which there is an enforceable legal claim. In the governmental funds, the current portion of the receivable has been offset by a deferred inflow of resources since the current taxes were not levied to finance 2017 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is a deferred inflow of resources.

The full tax rate for all City operations for the year ended December 31, 2017 was \$6.10 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2017 property tax receipts were based are as follows:

Real property	
Residential/agricultural	\$ 167,409,670
Commercial/industrial/mineral	101,153,200
Public utility	12,318,940
Total assessed value	\$ 280,881,810

# **B.** Loans Receivable

Loans receivable represent the principal owed to the City for community development block grants and urban development action grants. The loans bear interest at annual rates between two and six percent. The loans are to be repaid over periods ranging from five to fifteen years. Total loans receivable at December 31, 2017 were \$884,788.

## C. Income Taxes

Employers within the City are required to withhold income taxes on employee compensation and remit the taxes to the City either monthly or quarterly, as required. Corporations are required to pay their estimated tax quarterly and file a declaration annually. By City ordinance, income tax proceeds in 2017, after income tax department expenditures, are to be credited to the following funds at the following percentages: 91 percent to the general fund, 3 percent to the capital improvements fund, 2 percent to the street income tax construction fund (a nonmajor governmental fund) and 4 percent to the water fund. On the fund financial statements, total income taxes receivable for 2017 was \$2,049,550 in the governmental funds and \$85,398 in the water fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# **NOTE 6 - RECEIVABLES - (Continued)**

# **D.** Special Assessments

Special assessments include annually assessed demolition assessments and assessments for debt obligations.

Demolition special assessments are levied against all property owners which benefit from the demolitions while special assessments for debt obligations are levied against specific property owners who primarily benefited from the project.

The City's demolition assessments are billed by the County Auditor and collected by the County Treasurer. The County Auditor periodically remits these collections to the City. Special assessments collected in one calendar year are levied and certified in the preceding calendar year. At December 31, 2017, the total special assessments receivable was \$1,217,605.

# NOTE 7 - CAPITAL ASSETS

Capital asset activity for 2017 is as follows:

	Balance			Balance
Governmental activities:	1/1/17	Additions	Disposals	12/31/17
Capital assets, not being depreciated:				
Land	\$ 2,688,987	\$ -	\$ -	\$ 2,688,987
Easements and right of ways	85,618	30,400	-	116,018
Construction in progress	1,405,527	517,376		1,922,903
Total capital assets, not being depreciated	4,180,132	547,776		4,727,908
Capital assets, being depreciated:				
Buildings, structures and improvements	8,832,564	115,885	-	8,948,449
Furniture, fixtures and equipment	5,048,143	351,246	-	5,399,389
Vehicles	4,484,261	20,900	(176,390)	4,328,771
Infrastructure	34,071,607	52,071		34,123,678
Total capital assets, being depreciated	52,436,575	540,102	(176,390)	52,800,287
Less: accumulated depreciation:				
Buildings, structures and improvements	(3,454,697)	(586,037)	-	(4,040,734)
Furniture, fixtures and equipment	(3,435,515)	(190,138)	-	(3,625,653)
Vehicles	(2,442,744)	(179,145)	158,751	(2,463,138)
Infrastructure	(26,886,653)	(1,177,992)		(28,064,645)
Total accumulated depreciation	(36,219,609)	(2,133,312)	158,751	(38,194,170)
Total capital assets being depreciated, net	16,216,966	(1,593,210)	(17,639)	14,606,117
Governmental activities capital assets, net	\$ 20,397,098	\$ (1,045,434)	\$ (17,639)	<u>\$ 19,334,025</u>

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 7 - CAPITAL ASSETS - (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 388,082
Security of persons and property	523,933
Public health services	3,574
Transportation	1,104,439
Community environment	12,723
Basic utility services	2,241
Leisure time activities	98,320
Total depreciation expense - governmental activities	\$ 2,133,312

	Balance			Balance
<b>Business-type activities:</b>	1/1/17	Additions	Disposals	12/31/17
Capital assets, not being depreciated:				
Land	\$ 1,159,437	\$ -	\$ -	\$ 1,159,437
Construction in progress	1,705,239	5,297,867		7,003,106
Total capital assets, not being depreciated	2,864,676	5,297,867		8,162,543
Capital assets, being depreciated:				
Land improvements	1,482,896	20,000	-	1,502,896
Buildings, structures and improvements	13,147,288	-	-	13,147,288
Water and sewer lines	25,913,575	15,175	-	25,928,750
Furniture, fixtures and equipment	9,878,852	66,094		9,944,946
Total capital assets, being depreciated	50,422,611	101,269		50,523,880
Less: accumulated depreciation:				
Land improvements	(1,304,805)	(24,022)	-	(1,328,827)
Buildings, structures and improvements	(7,191,758)	(249,220)	-	(7,440,978)
Water and sewer lines	(15,727,110)	(510,351)	-	(16,237,461)
Furniture, fixtures and equipment	(5,080,763)	(378,168)		(5,458,931)
Total accumulated depreciation	(29,304,436)	(1,161,761)		(30,466,197)
Total capital assets being depreciated, net	21,118,175	(1,060,492)		20,057,683
Business-type activities capital assets, net	\$23,982,851	\$ 4,237,375	<u>\$                                    </u>	\$ 28,220,226

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 7 - CAPITAL ASSETS - (Continued)

Depreciation expense was charged to the enterprise funds as follows:

Business-type activities:	
Sewer	\$ 654,779
Water	492,681
Nonmajor:	
Robertson Community Center	 14,301
Total depreciation expense - business-type activities	\$ 1,161,761

# **NOTE 8 - RISK MANAGEMENT**

# A. Liability Insurance

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2017, the City contracted with Ohio Municipal Joint Self-Insurance Pool for various types of insurance as follows:

Type of Coverage	Deductible	Limit - Occurrence	Limit - Aggregate
General Liability	None	\$1,000,000	\$ 3,000,000
Wrongful Acts	\$ 5,000	1,000,000	1,000,000
Law Enforcement	5,000	1,000,000	1,000,000
Automobile Liability	250-500	1,000,000	1,000,000
Bond	250	None	50,000
Crime - Theft	250	None	100,000
Crime - Forgery/Computer Fraud	250	None	100,000
Property	2,500	None	68,939,643
Inland Marine	1,000	None	2,990,343
Electronic Data Processing	1,000	None	593,816
Excess Liability	10,000	2,000,000	2,000,000

The excess liability deduction only applies to liability not covered by primary general liability, auto liability, etc. The inland marine limit includes scheduled, unscheduled and emergency portable equipment.

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years and there was no significant change in insurance coverage from the prior year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 8 - RISK MANAGEMENT - (Continued)**

# B. Workers' Compensation

The City participates in the Ohio Municipal League Group Rating Plan (OML) for workers' compensation. The intent of the OML is to achieve the benefit of a reduced premium for the participants, foster safer working environments and foster cost-effective claims management skills by virtue of its grouping and representation with other participants in the OML. The workers' compensation experience of the participating cities is calculated as one experience and a common premium rate is applied to all cities in the OML. Each participant pays its workers' compensation premium to the State based on the rate for the OML rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings of the OML. A participant will then either receive money from or be required to contribute to the "equity pooling fund." This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the OML. Participation in the OML is limited to cities that can meet the OML's selection criteria. The firm of Aultcomp provides administrative, cost control and actuarial services to the OML.

#### C. Health Insurance

The City has elected to provide health care coverage to its employees through a self-insured program. The City maintains a self-insurance internal service fund to account for and finance its uninsured risks of loss in this program. The City purchases stop-loss coverage that covers claims in excess of \$70,000 per employee. A third party administrator, Aultcare, reviews all claims which are then paid by the City.

The claims liability of \$215,610 reported in the self-insurance fund at December 31, 2017, is estimated by the third-party administrator and is based on the requirements of GASB Statement No. 10, "<u>Accounting and Financial Reporting for Risk Financing and Related Insurance Issues</u>", as amended by GASB Statement No. 30, "<u>Risk Financing Omnibus</u>", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in the fund's claims liability amount for the last three years follow:

	Balance at Beginning of Year	Current Year Claims	Claim Payments	Balance at End of Year
2015	274,553	2,729,400	(2,764,051)	239,902
2016	239,902	2,714,772	(2,799,435)	155,239
2017	155,239	2,560,111	(2,499,740)	215,610

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 9 - INTERFUND TRANSACTIONS**

# A. Interfund Transfers

Interfund transfers are used to 1) move revenues from the fund required by statute or budget to collect them to the fund required by statute or budget to expend them, 2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund (a nonmajor governmental fund) as debt service payments become due, 3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds, 4) to provide additional resources for current operations or debt service and 5) to return money to the fund from which it was originally provided once a grant/project is complete.

A summary of interfund transfers is as follows:

Transfers from	Transfers to	 Amount
General fund	Nonmajor governmental funds	\$ 842,287
Nonmajor governmental funds	General fund	11,537
Nonmajor governmental funds	Nonmajor governmenal funds	 37,000
Total		\$ 890,824

Transfers between governmental funds are eliminated on the government-wide financial statements. All transfers made in 2017 were in accordance with Ohio Revised Code sections 5705.14, 5705.15 and 5705.16.

#### **B.** Due to/from other funds

Interfund balances at December 31, 2017 as reported on the fund statements, consist of the following amounts due to/from other funds:

Receivable fund	Payable fund	 Amount
General fund	Nonmajor governmental funds	\$ 28,893

The primary purpose of the interfund balances is to cover negative cash balances in specific funds where revenues were not received by December 31. These interfund balances will be repaid once the anticipated revenues are received.

Interfund balances between governmental funds are eliminated on the government-wide financial statements. Interfund balances between governmental funds and business-type activities are reported as an internal balance on the government-wide statement of activities.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 9 - INTERFUND TRANSACTIONS - (Continued)**

# C. Interfund Loans

Interfund loans consisted of the following at December 31, 2017, as reported on the fund financial statements.

Receivable Fund	Payable Fund	Amo	ount
General fund	Nonmajor governmental fund	\$	13,000

These balances resulted from the lag time between the dates that (1) interfund goods and services are provided, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

# **D.** Advances to/from other funds

The City had long-term interfund loans at December 31, 2017. These loans are not expected to be repaid in the subsequent year. The City has classified these loans as "advances to/from other funds" on the fund financial statements

The District had the following long-term advances outstanding at fiscal year end:

Advance from	Advance to	<u>A</u>	mount
General fund	Nonmajor governmental fund	\$	5,626

#### NOTE 10 - TAX ABATEMENTS

As of December 31, 2017, the City provides tax abatements through Community Reinvestment Area (CRA). This program relates to the abatement of property taxes.

<u>CRA</u> - Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

During 2017, the City's property tax revenues were reduced as a result of these agreements as follows:

		City
Tax Abatement Program	Tax	es Abated
CRA	\$	277,684
Total	\$	277,684

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 11 - LONG-TERM OBLIGATIONS

# A. Governmental activities

A schedule of changes in long-term obligations of the City during 2017 follows:

	Balance Outstanding 1/1/17	Additions	Reductions	Balance Outstanding 12/31/17	Amounts Due Within One Year
Governmental activities	1,1,1,1,	- Induitions	Iteductions	12/31/17	
General obligation bonds:					
2012 various purpose refunding bonds	\$ 75,000	\$ -	\$ (75,000)	\$ -	\$ -
Total General obligation bonds	75,000		(75,000)		
OPWC loans:					
MLK bridge rehabilitation	366,667	-	(13,333)	353,334	13,333
Total OPWC loans	366,667		(13,333)	353,334	13,333
SIB loans:					
MLK bridge project	153,449	-	(20,012)	133,437	20,617
Total SIB loans	153,449		(20,012)	133,437	20,617
Other long-term obligations:					
Police and fire pension liability	306,496	-	(11,246)	295,250	11,729
Net pension liability	18,061,555	1,556,763	(226,030)	19,392,288	-
Compensated absences	2,493,680	129,813	(133,509)	2,489,984	793,445
Total governmental activities	\$ 21,456,847	\$ 1,686,576	<u>\$ (479,130)</u>	\$ 22,664,293	\$ 839,124

#### Series 2012 Various Purpose Improvement and Refunding Bonds

On March 26, 2012, the City issued \$2,475,000 in 2012 various purpose improvement bonds. In the governmental funds, these consisted of \$455,000 in refunding bonds to refund the series 1998 various purpose bonds, \$475,000 in various improvement bonds to purchase a fire truck and related equipment and \$300,000 in various improvement bonds to purchase communication system equipment. In the water enterprise fund, \$1,245,000 was issued in various improvement bonds for waterworks projects.

The refunding issue is comprised of only serial bonds in the amount of \$455,000. The interest rate on the serial bonds ranges from 1.0% to 2.0%. The bonds were issued for a five year period, with a final stated maturity of December 1, 2017. The bonds are retired through the capital improvements fund and through the debt service fund (a nonmajor governmental fund).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

## **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

The reacquisition price exceeded the net carrying amount of the old debt by \$9,652. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt.

The refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. The balance of the refunded general obligation bonds at December 31, 2017 is \$0.

#### Police and Fire Pension Liability

The City was required to begin paying past pension for police and fire pension that were incurred when the State of Ohio established the statewide system for police and firefighters in 1967. The City is required to make semi-annual payments on May 31 and November 30 of every year. The liability carries an interest rate of 4.21% and matures on November 30, 2035. The police and fire pension liability will be paid from tax revenue in the police pension fund (a nonmajor governmental fund) and the fire pension fund (a nonmajor governmental fund).

#### Ohio Public Works Commission (OPWC) Loans

The City has entered into loan agreements with the OPWC to finance the renovation of the Dr. Martin Luther King, Jr. viaduct. These loans bear no interest. Principal payments are being made from the capital improvements fund.

#### State Infrastructure Bank (SIB) Loan

The City has entered into SIB Loan agreements to finance the renovation of the Dr. Martin Luther King, Jr. viaduct. These loans bear a 3.00% interest rate and mature in 2023. Principal and interest payments will be made from the capital improvements fund. During 2017, there was no interest capitalized and added to the balance of the SIB loan. During 2017, the City made a principal payment of \$20,012.

#### Compensated Absences

Compensated absences will be paid from the fund from which the employees' salaries are paid, which for the City is primarily the general fund and the street repair and maintenance fund (a nonmajor governmental fund).

#### Net Pension Liability

The net pension liability is typically liquidated from the fund from which the employees' salaries are paid, which for the City is primarily the general fund and the street repair and maintenance fund (a nonmajor governmental fund). See Note 12 for more detail on the net pension liability.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

Principal and interest requirements to retire governmental long-term obligations outstanding at December 31, 2017 are as follows:

Year Ending	Pol	ice and Fire l	Pensi	on Liability		OPWC Loan -	MLK	Bridge	
December 31,	P	rincipal		Interest	erest Principal			Interest	-
2018	\$	11,729	\$	12,416	\$	13,333	\$		-
2019		12,233		11,913		13,333			-
2020		12,758		11,388		13,333			-
2021		13,305		10,840		13,333			-
2022		13,877		10,269		13,333			-
2023 - 2027		78,845		41,884		66,665			-
2028 - 2032		97,282		23,447		66,665			-
2033 - 2037		55,221		3,499		66,665			-
2038 - 2042		-		-		66,665			-
2043 - 2045		-		-		20,009			-
Total	\$	295,250	\$	125,656	\$	353,334	\$		-

Year Ending	2	2014 SIB Loan - MLK Project								
December 31,		Principal		Interest						
2018	\$	20,617	\$	3,850						
2019		21,241		3,226						
2020		21,882		2,584						
2021		22,544		1,923						
2022		23,225		1,242						
2023		23,928		540						
Total	\$	133,437	\$	13,365						

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

# **B.** Business-type activities

A schedule of changes in long-term obligations of the City during 2017 follows:

	0	Balance Outstanding 1/1/17	Additions	Reductions	C	Balance Outstanding 12/31/17	Amounts Due Within One Year
Business-type activities:							
Revenue bonds:							
2008 water refunding	\$	5,435,000	\$ -	\$ (1,280,000)	\$	4,155,000	\$ 1,330,000
Unamortized premium		32,143		(8,295)		23,848	8,295
Total revenue bonds		5,467,143		(1,288,295)		4,178,848	1,338,295
General obligation bonds:							
2012 water works improvement bonds		970,000	-	(55,000)		915,000	55,000
Unamortized premium		151		(10)		141	10
Total general obligation bonds		970,151		(55,010)		915,141	55,010
OPWC loans:							
OPWC loan - Gaskill (2002)		10,655	-	(2,663)		7,992	2,663
OPWC loan - Beeson St. (2004)		110,277	-	(13,785)		96,492	13,785
OPWC loan - WWTP clarifier (2006)		56,840	-	(5,684)		51,156	5,684
OPWC loan - raw influent pump							
replacement (2009)		281,514	-	(20,853)		260,661	20,853
OPWC loan - Water UV Light Oxidation (2013)		1,057,482		(37,105)	_	1,020,377	37,105
Total OPWC loans		1,516,768		(80,090)		1,436,678	80,090
OWDA loans:							
OWDA loan - Sludge dewatering facility (2016)		744,614	3,807,992	-		4,552,606	-
OWDA loan - Marlington-Alliance Waterline (2017)		-	365,607			365,607	
Total OWDA loans		744,614	4,173,599			4,918,213	
Other long-term obligations:							
Net pension liability		3,571,448	1,090,365	-		4,661,813	-
Compensated absences		617,298	37,349	(100,940)		553,707	237,099
Total business-type activities	\$	12,887,422	\$ 5,301,313	<u>\$ (1,524,335)</u>	\$	16,664,400	\$ 1,710,494

# Series 2008 Water Refunding Bonds

On September 24, 2008, the City issued revenue bonds (series 2008 water refunding bonds) to advance refund the callable portion of the series 1998 revenue bonds. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. The balance of the refunded series 1998 current interest bonds at December 31, 2017 is \$4,340,000.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

## **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

The refunding issue is comprised of revenue bonds, par value \$14,275,000. The interest rate on the revenue bonds ranges from 3.0% - 4.0%. Interest payments on the revenue bonds are due on May 15 and November 15 of each year. The final maturity stated in the issue is November 15, 2020. Payments of principal and interest are recorded as an expense of the water fund.

The reacquisition price exceeded the net carrying amount of the old debt by \$1,452,792. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued.

The City has pledged future water customer revenues, net of specified operating expenses, to repay the series 2008 water refunding revenue bonds that were used for the purchase and repair of water lines in the City. The series 2008 water refunding revenue bonds are payable solely from water customer net revenues and are payable through 2020. Annual principal and interest payments on the bonds are expected to require approximately 53.77% percent of net revenues. The total principal and interest remaining to be paid on the series 2008 water refunding revenue bonds is \$4,491,800. Principal and interest paid for the current year and total customer net revenues (including cash and cash equivalents with a fiscal agent) were \$1,494,200 and \$2,778,910, respectively.

#### Series 2012 Various Purpose Improvement and Refunding Bonds

On March 26, 2012, the City issued \$2,475,000 in 2012 various purpose improvement bonds. In the water enterprise fund, \$1,245,000 was issued in various improvement bonds for waterworks projects.

The waterworks improvement bonds are comprised of current interest bonds (consisting of \$330,000 of serial bonds and \$915,000 term bonds). The interest rate on the current interest bonds ranges from 1.0% to 3.225%. The bonds were issued for a nineteen year period, with a final stated maturity date of December 1, 2031. The bonds will be retired through the water fund.

The waterworks improvement bonds maturing on December 1, 2020 shall be subject to mandatory redemption requirements on December 1, 2018 and December 1, 2019, in the respective principal amounts of \$55,000 and \$55,000 (with the balance of \$60,000 to be paid at maturity on December 1, 2020).

The waterworks improvement bonds maturing on December 1, 2024 shall be subject to mandatory redemption requirements on December 1, 2021, December 1, 2022 and December 1, 2023, in the respective principal amounts of \$60,000, \$60,000 and \$60,000 (with the balance of \$65,000 to be paid at maturity on December 1, 2024).

The waterworks improvement bonds maturing on December 1, 2028 shall be subject to mandatory redemption requirements on December 1, 2025, December 1, 2026 and December 1, 2027, in the respective principal amounts of \$65,000, \$65,000 and \$70,000 (with the balance of \$70,000 to be paid at maturity on December 1, 2028).

The waterworks improvement bonds maturing on December 1, 2031 shall be subject to mandatory redemption requirements on December 1, 2029 and December 1, 2030, in the respective principal amounts of \$75,000 and \$75,000 (with the balance of \$80,000 to be paid at maturity on December 1, 2031).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

## **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

# Ohio Public Works Commission (OPWC) Loans

The City has entered into loan agreements with the OPWC to finance various water and sewer improvement projects. These loans bear no interest and are being repaid from user fees generated by the water fund and the sewer fund. Principal payments are made from the water and sewer funds.

#### Ohio Water Development Authority (OWDA) Loans

The City has entered into two loan agreements with the OWDA to finance the construction of a sludge dewatering facility and the Marlington-Alliance waterline project. These loans accrue interest that will be capitalized as they come due. The interest rate of the loans range from 0% to 1.47%. As of December 31, 2017, the loans are still open and amortization schedules are not yet available.

#### Compensated absences

Compensated absences will be paid from the water fund and sewer fund.

Net Pension Liability

See Note 12 for details on the net pension liability.

Principal and interest requirements to retire business-type long-term obligations outstanding at December 31, 2017 are as follows:

Year Ending December 31.	_	2008 Wate Principal	er R	efunding Interest	F	2012 V <u>Works Im</u> Principal	prov				
2018 2019 2020 2021 2022	\$	1,330,000 1,385,000 1,440,000	\$	166,200 113,000 57,600	\$	55,000 55,000 60,000 60,000 60,000	\$	25,100 24,000 22,900 21,700 20,200			
2023 - 2027 2028 - 2031 Total	\$	4,155,000	\$		\$	325,000 300,000 915,000	\$	76,775 24,687 215,362			
Year Ending December 31,		OPWC - Gas Principal	skill	Street Interest		OPWC - Be Principal		<u>1 Street</u> Interest	 WC - W	WTP Cla	
2018 2019 2020 2021 2022 2023 - 2026	\$	2,663 2,663 2,666	\$		\$	13,785 13,785 13,785 13,785 13,785 13,785 27,567	\$		\$ 5,684 5,684 5,684 5,684 5,684 22,736	\$	- - - -
Total	\$	7,992	\$	_	\$	96,492	\$	_	\$ 51,156	\$	_

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

Year Ending		C - Raw mp Replacement		OPWC - WT Light O		
December 31,	Principal	Interest	_	Principal	_	Interest
2018	\$ 20,853	\$ -	\$	37,105	\$	
2019	20,853	-		37,105		
2020	20,853	-		37,105		
2021	20,853	-		37,105		
2022	20,853	-		37,105		
2023 - 2027	104,265	-		185,525		
2028 - 2032	52,131	-		185,525		
2033 - 2037	-	-		185,525		
2038 - 2042	-	-		185,525		
2043 - 2045				92,752		
Total	\$ 260,661	<u>\$</u>	\$	1,020,377	\$	

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

# C. Legal Debt Margin

The Ohio Revised Code provides that the net debt of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5% of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total taxation value of property. The assessed valuation used in determining the City's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the City's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. At December 31, 2017, the City's total debt margin was \$29,492,590 and the unvoted debt margin was \$15,448,500.

# D. Conduit Debt

The City has issued Industrial Development Revenue Bonds for private-sector entities for the acquisition and construction of facilities deemed to be in the public's interest. Servicing these debts is the sole obligation of the entities which received the debt proceeds. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2017, \$62,210,000 had been issued and \$41,515,000 was still outstanding.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS**

# Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits or overfunded benefits is presented as a long-term *net pension liability* or *net pension asset*, respectively, on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *due to other governments* on both the accrual and modified accrual bases of accounting.

# Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Group C Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
Public Safety	Public Safety	Public Safety
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements: Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement
Formula:	Formula:	Formula:
2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	<ul><li>2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25</li></ul>	2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 2.25%.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 2.25% COLA adjustment on the defined benefit portion of their benefit.

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State		Public		Law		
	and Local		Safety		Enforcem	nent	
2017 Statutory Maximum Contribution Rates							
Employer	14.0	%	18.1	%	18.1	%	
Employee	10.0	%	*		**		
2017 Actual Contribution Rates							
Employer:							
Pension	13.0	%	17.1	%	17.1	%	
Post-employment Health Care Benefits	1.0	%	1.0	%	1.0	%	
Total Employer	14.0	%	18.1	%	18.1	%	
Employee	10.0	%	12.0	%	13.0	%	

\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

\*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$785,984 for 2017. Of this amount, \$108,555 is reported as due to other governments.

# Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OPF website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

## **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police		Firefighte	rs
2017 Statutory Maximum Contribution Rates				
Employer	19.50	%	24.00	%
Employee	12.25	%	12.25	%
2017 Actual Contribution Rates				
Employer:				
Pension	19.00	%	23.50	%
Post-employment Health Care Benefits	0.50	%	0.50	%
Total Employer	19.50	%	24.00	%
Employee	12.25	%	12.25	%

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$857,778 for 2017. Of this amount \$118,297 is reported as due to other governments.

In addition to current contributions, the City pays installments on a specific liability of the City incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2017, the specific liability of the City was \$295,250 payable in semi-annual payments through the year 2035.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

## NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

# Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS Traditional Pension Plan, Combined Plan and Member-Directed Plan, respectively, were measured as of December 31, 2016, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability as of January 1, 2016, to December 31, 2016. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
Proportion of the net pension liability/asset prior measurement date Proportion of the net	0.04878900%	0.04368000%	0.04322800%	0.20491200%	
pension liability/asset current measurement date Change in proportionate share	0.04887200% 0.00008300%	0.04528400% 0.00160400%	0.04337500% 0.00014700%	0.20455100% -0.00036100%	
Proportionate share of the net pension liability Proportionate share of the net	\$ 11,097,999	\$ -	\$ -	\$ 12,956,102	\$ 24,054,101
pension asset Pension expense	2,396,045	25,205 18,209	181 223	- 1,519,996	25,386 3,934,473

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		OPERS - OPERS - Member									
		Traditional		ombined		Directed	OP&F			Total	
Deferred outflows											
of resources											
Differences between											
expected and											
actual experience	\$	15,042	\$	-	\$	1,841	\$	3,665	\$	20,548	
Net difference between											
projected and actual earnings		1,652,747		6,150		155		1 250 019		2 0 1 8 0 7 0	
on pension plan investments Changes of assumptions		1,032,747		6,130 6,142		203		1,259,918		2,918,970 1,766,621	
Changes in employer's		1,700,270		0,142		205		-		1,700,021	
proportionate percentage/											
difference between											
employer contributions		57,265		-		-		1,690		58,955	
City contributions											
subsequent to the											
measurement date		747,045		22,470		16,470		857,778		1,643,763	
Total deferred											
outflows of resources	\$	4,232,375	\$	34,762	\$	18,669	\$	2,123,051	\$	6,408,857	
Deferred inflows											
of resources											
Differences between											
expected and											
actual experience	\$	66,051	\$	12,890	\$	-	\$	29,831	\$	108,772	
Changes in employer's											
proportionate percentage/											
difference between		21 650						225 200		2 60 0 20	
employer contributions		31,650		-		-		336,388		368,038	
Total deferred inflows of resources	\$	97,701	\$	12,890	\$		\$	366,219	\$	476,810	
ninows of resources	φ	97,701	Ŷ	12,690	Ŷ	-	¢	300,219	¢	470,010	

\$1,643,763 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2018.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

	OPERS - Fraditional	OPERS - Combined	]	OPERS - Member- Directed	 OP&F	Total
Year Ending December 31:						
2018	\$ 1,406,144	\$ 1,195	\$	322	\$ 398,857	\$ 1,806,518
2019	1,442,148	1,195		322	398,856	1,842,521
2020	587,787	929		311	283,834	872,861
2021	(48,448)	(1,250)		253	(165,974)	(215,419)
2022	(2)	(1,020)		262	(16,506)	(17,266)
Thereafter	 -	 (1,647)		729	 (13)	(931)
Total	\$ 3,387,629	\$ (598)	\$	2,199	\$ 899,054	\$ 4,288,284

# NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2016, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. In 2016, the Board's actuarial consultants conducted an experience study for the period 2011 through 2015, comparing assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions, with the most notable being a reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, for the defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Wage inflation	3.25%
Future salary increases, including inflation	3.25% to 10.75% including wage inflation
COLA or ad hoc COLA	Pre 1/7/2013 retirees: 3.00%, simple
	Post 1/7/2013 retirees: 3.00%, simple
	through 2018, then 2.15% simple
Investment rate of return	7.50%
Actuarial cost method	Individual entry age

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Mortality rates are based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2016, OPERS managed investments in four investment portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The 401(h) Health Care Trust portfolio on July 1, 2016. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. The Defined Benefit portfolio historically included the assets of the Member-Directed retiree medical accounts funded through the VEBA Trust. However, the VEBA Trust was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio is 8.3% for 2016.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2016 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)					
Fixed income	23.00 %	2.75 %					
Domestic equities	20.70	6.34					
Real estate	10.00	4.75					
Private equity	10.00	8.97					
International equities	18.30	7.95					
Other investments	18.00	4.92					
Total	100.00 %	5.66 %					

**Discount Rate** - The discount rate used to measure the total pension liability/asset was 7.50%, postexperience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. A discount rate of 8.00% was used in the previous measurement period. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount **Rate** - The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.50%, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.50%) or one-percentage-point higher (8.50%) than the current rate:

	1% Decrease (6.50%)	Current scount Rate (7.50%)	1% Increase (8.50%)		
City's proportionate share of the net pension liability (asset):					
Traditional Pension Plan	\$ 16,954,674	\$ 11,097,999	\$ 6,217,496		
Combined Plan	1,811	(25,204)	(46,190)		
Member-Directed Plan	434	(181)	(434)		

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

### Actuarial Assumptions – OP&F

OP&F's total pension liability as of December 31, 2016 is based on the results of an actuarial valuation date of January 1, 2016 and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2016, are presented below:

Valuation date	January 1, 2016
Actuarial cost method	Entry age normal
Investment rate of return	8.25%
Projected salary increases	4.25% - 11.00%
Payroll increases	3.75%
Inflation assumptions	3.25%
Cost of living adjustments	2.60% and 3.00% simple

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed for the five-year period ended December 31, 2016. The recommended assumption changes based on this experience study were adopted by OPF's Board and were effective beginning with the January 1, 2017 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2016 are summarized below:

Asset Class	Target Allocation	10 Year Expected Real Rate of Return **	30 Year Expected Real Rate of Return **
Abbet Class	Turocation		Real Rate of Retain
Cash and Cash Equivalents	- %		
Domestic Equity	16.00	4.46 %	5.21 %
Non-US Equity	16.00	4.66	5.40
Core Fixed Income *	20.00	1.67	2.37
Global Inflation			
Protected Securities *	20.00	0.49	2.33
High Yield	15.00	3.33	4.48
Real Estate	12.00	4.71	5.65
Private Markets	8.00	7.31	7.99
Timber	5.00	6.87	6.87
Master Limited Partnerships	8.00	6.92	7.36
Total	120.00 %		

Note: assumptions are geometric.

\* levered 2x

\*\* numbers include inflation

OPF's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - The total pension liability was calculated using the discount rate of 8.25%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount **Rate** - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25%), or one percentage point higher (9.25%) than the current rate.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

	Current							
	1% Decrease	Di	scount Rate	1% Increase				
	(7.25%)		(8.25%)	(9.25%)				
City's proportionate share								
of the net pension liability	\$ 17,255,930	\$	12,956,102	\$ 9,311,853				

*Changes Between Measurement Date and Report Date -* In October 2017, the OP&F Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of January 1, 2017. The most significant change is a reduction in the discount rate from 8.25% to 8.00%. Although the exact amount of these changes is not known, it has the potential to impact the City's net pension liability.

#### NOTE 13 - POSTEMPLOYMENT BENEFIT PLANS

#### A. Ohio Public Employees Retirement System

Plan Description - OPERS administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member Directed Plan—a defined contribution plan; and the Combined Plan—a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined plans. This trust is also used to fund health care for Member Directed Plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed Plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2016 CAFR for details.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the OPERS Board of Trustees (OPERS Board) in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administered in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### NOTE 13 - POSTEMPLOYMENT BENEFIT PLANS - (Continued)

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2017, local government employers contributed 14.00% of covered payroll. Each year the OPERS' Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan and Combined Plan for 2017 was 1.00%.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2017, 2016, and 2015 were \$65,781, \$140,558, and \$123,632, respectively; 87.26% has been contributed for 2017 and 100% has been contributed for 2016 and 2015. The remaining 2017 post-employment health care benefits liability has been reported as due to other governments.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under State Bill 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.00% of the employer contributions toward the health care fund after the end of the transition period.

# B. Ohio Police and Fire Pension Fund

Plan Description - The City contributes to the OP&F Pension Fund sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-employment health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the OP&F, 140 East Town Street, Columbus, Ohio 43215-5164 or by visiting the website at www.op-f.org.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 13 - POSTEMPLOYMENT BENEFIT PLANS - (Continued)

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.50% and 24.00% of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts, one account is for health care benefits under an Internal Revenue Code Section 115 trust and the other account is for Medicare Part B reimbursements administered as an Internal Revenue Code Section 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan into the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contributions allocated to health care was .5% of covered payroll from January 1, 2017 thru December 31, 2017. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that the pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment healthcare benefits for police officers and firefighters were \$11,572 and \$8,895 for the year ended December 31, 2017, \$14,176 and \$8,959 for the year ended December 31, 2016, and \$12,845 and \$8,661, for the year ended December 31, 2015. 100% has been contributed for 2016 and 2015. 86.38% has been contributed for police and 86.69% has been contributed for firefighters for 2017. The remaining 2017 post-employment health care benefits liability has been reported as due to other governments/pension and postemployment benefits payable on the basic financial statements.

# **NOTE 14 - OTHER EMPLOYEE BENEFITS**

#### A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Employees earn two to six weeks of vacation per year, depending upon length of service. Vacation accumulation is limited to one year. All accumulated unused vacation time is paid upon termination of employment.

Employees earn sick leave at the rate of 2.3 hours for every forty hours of service. Upon retirement or death, most employees receive up to 960 hours of such time on credit plus 25% of the next 600 hours on credit for a maximum not to exceed 1,110 hours. Several union contracts have additional language limiting employees hired within the past 15 years to either 960 hours or 25% of all hours on credit, whichever is less, or 25% of all hours on credit not to exceed 240 hours paid.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### **NOTE 14 - OTHER EMPLOYEE BENEFITS – (Continued)**

If any employee leaves the City for any reason, the City will pay the employee a maximum of 480 hours for the compensatory time. As of December 31, 2017, the total liability for unpaid compensated absences was \$2,489,984 for the governmental activities and \$553,707 for the business-type activities.

#### **B.** Life Insurance

The City provides life insurance and accidental death and dismemberment insurance to its employees through 5 Star Life Insurance Company.

# NOTE 15 - COMMITMENTS AND CONTINGENCIES

# A. Grants

The City received financial assistance from Federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2017.

#### **B.** Litigation

The City is a party to legal proceedings seeking damages. The amount of the liability, if any, cannot be reasonably estimated at this time. However, in the opinion of the City's management, any such claims and lawsuits will not have a material adverse effect on the overall financial position of the City at December 31, 2017.

#### **NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS**

*Stark County Council of Governments (SCOG)* - The City participates in the Stark County Council of Governments (SCOG), which is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. Currently, SCOG's functions include the funding and operation of the Stark County Metropolitan Narcotics Unit and the Canton Crime Lab. SCOG is governed by the membership, including Stark County, and other cities, villages and townships. The membership elects a nine member executive committee. Based on recommendations of the executive committee, the membership approves its own budget, appoints personnel and oversees accounting and finance related activities. Each participant's control is limited to its membership shares. During 2017, the City did not contribute to SCOG. Complete financial statements may be obtained from the Stark County Council of Governments, P.O. Box 21451, Canton, Ohio 44701-1451.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS - (Continued)

*Stark County Regional Planning Commission* - The City participates in the Stark County Regional Planning Commission (Commission) which is a statutorily created political subdivision of the State. The Commission is jointly governed among Stark County, and other cities, villages, and townships. Of the 85 member Board, the City appoints two members. The degree of control exercised by any participating government is limited to its representation on the Board. The principal aim of the Commission is to provide comprehensive planning, both long and short range, dealing with the economic and physical environment of Stark County. The Board exercises total authority for the day-to-day operations of the Commission. These include budgeting, appropriating, contracting, and designating management. The City has no financial responsibility for any of the Commission's liabilities. In 2017, the City contributed \$8,000 to the Commission. Complete financial statements may be obtained from the Stark County Regional Planning Commission, 201 3<sup>rd</sup> Street NE, Suite 201, Canton, Ohio 44702.

*Stark Area Regional Transit Authority* The City participates in the Stark Area Regional Transit Authority (Authority), which is a jointly governed organization between Stark County and the cities of Canton, Massillon, and Alliance. A nine member board of trustees oversees the operation of the Authority. Of the nine members, the City appoints one member. Each member's control over the operation of the Authority is limited to its representation on the Board. The Board exercises total authority for the day-to-day operations of the Authority. These include budgeting, appropriating, contracting, and designating management. The City has no financial responsibility for any of the Authority's liabilities. The Authority provides transportation services in Stark County. Complete financial statements may be obtained from the Stark Area Regional Transit Authority, 1600 Gateway Boulevard, SE, Canton, Ohio 44707.

#### **NOTE 17 - OTHER COMMITMENTS**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year-end, the City's commitments for encumbrances in the governmental funds were as follows:

	Year-End	
Fund	Encumbrance	S
General fund	\$ 22,489	
Revolving loan fund	150,827	
Other governmental	339,097	
		•
Total	\$ 512,413	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

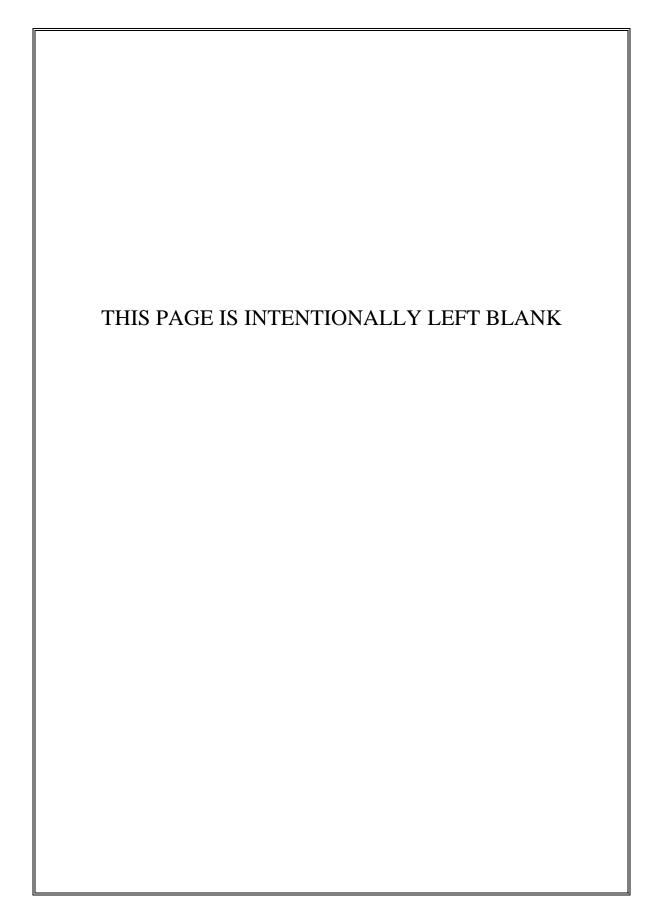
#### **NOTE 18 - FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

			Revolving Loan		onmajor vernmental	Total Governmental		
Fund balance		General		Fund	 Funds		Funds	
Nonspendable:								
Materials and supplies inventory	\$	10,037	\$	-	\$ 46,138	\$	56,175	
Prepaids		201,904		417	28,556		230,877	
Unclaimed monies		51,048		-	 -		51,048	
Total nonspendable		262,989		417	 74,694		338,100	
Restricted:								
Judicial operations		-		-	545,569		545,569	
Security programs		-		-	355,819		355,819	
K-9 collections		7,719		-	-		7,719	
Public health service programs		-		-	806,011		806,011	
Transportation projects		-		-	336,714		336,714	
Community environment programs		-		1,961,005	99,339		2,060,344	
Long-term loans		-		884,788	-		884,788	
Debt service		-		-	 43,850		43,850	
Total restricted		7,719		2,845,793	 2,187,302		5,040,814	
Committed:								
Legislative and executive operations		87,966		-	-		87,966	
Community environment programs		-		-	4,144		4,144	
Leisure time activities programs		-		-	1,996		1,996	
Transportation		-		-	6,154		6,154	
Capital projects		-		-	 443,094		443,094	
Total committed		87,966			 455,388		543,354	
Assigned:								
Legislative and executive operations		877,671		_	 _		877,671	
Total assigned		877,671			 		877,671	
Unassigned (deficit)		-		-	 (12,107)		(12,107)	
Total fund balances	\$	1,236,345	\$	2,846,210	\$ 2,705,277	\$	6,787,832	

# **NOTE 19 - SUBSEQUENT EVENTS**

On May 8, 2018, the City passed a 3.0 mill, 5 year property tax levy. It is estimated to provide \$865,000 annually. Collections will commence in 2018 and will be used for parks and recreational purposes.



# REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST FOUR YEARS

	 2017	2016	2015	2014
Traditional Plan:				
City's proportion of the net pension liability	0.048872%	0.048789%	0.048044%	0.048044%
City's proportionate share of the net pension liability	\$ 11,097,999	\$ 8,450,870	\$ 5,794,643	\$ 5,663,762
City's covered payroll	\$ 6,345,067	\$ 6,022,642	\$ 5,899,225	\$ 5,845,338
City's proportionate share of the net pension liability as a percentage of its covered payroll	174.91%	140.32%	98.23%	96.89%
Plan fiduciary net position as a percentage of the total pension liability	77.25%	81.08%	86.45%	86.36%
Combined Plan:				
City's proportion of the net pension asset	0.045284%	0.043680%	0.043697%	0.043697%
City's proportionate share of the net pension asset	\$ 25,204	\$ 21,256	\$ 16,824	\$ 4,585
City's covered payroll	\$ 176,275	\$ 158,975	\$ 153,433	\$ 119,669
City's proportionate share of the net pension asset as a percentage of its covered payroll	14.30%	13.37%	10.97%	3.83%
Plan fiduciary net position as a percentage of the total pension asset	116.55%	116.90%	114.83%	104.56%
Member Directed Plan:				
City's proportion of the net pension asset	0.043375%	0.043228%	n/a	n/a
City's proportionate share of the net pension asset	\$ 181	\$ 165	n/a	n/a
City's covered payroll	\$ 178,258	\$ 240,742	n/a	n/a
City's proportionate share of the net pension asset as a percentage of its covered payroll	0.10%	0.07%	n/a	n/a
Plan fiduciary net position as a percentage of the total pension asset	103.40%	103.91%	n/a	n/a

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST FOUR YEARS

	 2017	 2016	 2015	 2014
City's proportion of the net pension liability	0.20455100%	0.20491200%	0.21463130%	0.21463130%
City's proportionate share of the net pension liability	\$ 12,956,102	\$ 13,182,132	\$ 11,118,796	\$ 10,453,218
City's covered payroll	\$ 4,552,466	\$ 4,233,608	\$ 4,341,884	\$ 4,175,541
City's proportionate share of the net pension liability as a percentage of its covered payroll	284.60%	311.37%	256.08%	250.34%
Plan fiduciary net position as a percentage of the total pension liability	68.36%	66.77%	72.20%	73.00%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each year were determined as of the City's measurement date which is the prior year-end.

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST TEN YEARS

	2017		2016		 2015	2014		
Traditional Plan:								
Contractually required contribution	\$	747,045	\$	761,408	\$ 722,717	\$	707,907	
Contributions in relation to the contractually required contribution		(747,045)		(761,408)	 (722,717)		(707,907)	
Contribution deficiency (excess)	\$		\$		\$ 	\$		
City's covered payroll	\$	5,746,500	\$	6,345,067	\$ 6,022,642	\$	5,899,225	
Contributions as a percentage of covered payroll		13.00%		12.00%	12.00%		12.00%	
Combined Plan:								
Contractually required contribution	\$	22,470	\$	21,153	\$ 19,077	\$	18,412	
Contributions in relation to the contractually required contribution		(22,470)		(21,153)	 (19,077)		(18,412)	
Contribution deficiency (excess)	\$	-	\$		\$ -	\$	-	
City's covered payroll	\$	172,846	\$	176,275	\$ 158,975	\$	153,433	
Contributions as a percentage of covered payroll		13.00%		12.00%	12.00%		12.00%	
Member Directed Plan:								
Contractually required contribution	\$	16,470	\$	21,391	\$ 28,889			
Contributions in relation to the contractually required contribution		(16,470)		(21,391)	 (28,889)			
Contribution deficiency (excess)	\$		\$		\$ 			
City's covered payroll	\$	164,700	\$	178,258	\$ 240,742			
Contributions as a percentage of covered payroll		10.00%		12.00%	12.00%			

 2013	 2012	 2011	 2010	 2009	 2008
\$ 759,894	\$ 599,490	\$ 606,260	\$ 239,852	\$ 497,389	\$ 434,238
 (759,894)	 (599,490)	 (606,260)	 (239,852)	 (497,389)	 (434,238)
\$ -	\$ _	\$ -	\$ 	\$ -	\$ 
\$ 5,845,338	\$ 5,994,900	\$ 6,062,600	\$ 2,689,929	\$ 6,121,711	\$ 6,203,400
13.00%	10.00%	10.00%	8.92%	8.13%	7.00%
\$ 15,557	\$ 9,462	\$ 8,447	\$ 9,946		
 (15,557)	 (9,462)	 (8,447)	 (9,946)		
\$ 	\$ 	\$ 	\$ 		
\$ 119,669	\$ 119,019	\$ 106,252	\$ 102,677		
13.00%	7.95%	7.95%	9.69%		

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST TEN YEARS

D. //	2017			2016	 2015	2014	
Police:							
Contractually required contribution	\$	439,734	\$	524,512	\$ 475,279	\$	497,799
Contributions in relation to the contractually required contribution		(439,734)		(524,512)	 (475,279)		(497,799)
Contribution deficiency (excess)	\$		\$		\$ 	\$	
City's covered payroll	\$	2,314,389	\$	2,760,589	\$ 2,501,468	\$	2,619,995
Contributions as a percentage of covered payroll		19.00%		19.00%	19.00%		19.00%
Fire:							
Contractually required contribution	\$	418,044	\$	421,091	\$ 407,053	\$	404,644
Contributions in relation to the contractually required contribution		(418,044)		(421,091)	 (407,053)		(404,644)
Contribution deficiency (excess)	\$		\$		\$ 	\$	
City's covered payroll	\$	1,778,911	\$	1,791,877	\$ 1,732,140	\$	1,721,889
Contributions as a percentage of covered payroll		23.50%		23.50%	23.50%		23.50%

 2013	 2012	 2011	 2010	 2009	 2008
\$ 397,100	\$ 294,093	\$ 310,923	\$ 304,125	\$ 301,492	\$ 274,079
 (397,100)	 (294,093)	 (310,923)	 (304,125)	 (301,492)	 (274,079)
\$ 	\$ 	\$ 	\$ 	\$ -	\$ 
\$ 2,500,105	\$ 2,306,612	\$ 2,438,612	\$ 2,385,294	\$ 2,364,643	\$ 2,149,639
15.88%	12.75%	12.75%	12.75%	12.75%	12.75%
\$ 341,347	\$ 287,740	\$ 294,805	\$ 289,105	\$ 282,125	\$ 287,060
 (341,347)	 (287,740)	 (294,805)	 (289,105)	 (282,125)	 (287,060)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 1,674,638	\$ 1,668,058	\$ 1,709,014	\$ 1,675,971	\$ 1,635,507	\$ 1,664,116
20.38%	17.25%	17.25%	17.25%	17.25%	17.25%

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2017

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms : There were no changes in benefit terms from the amounts reported for 2014-2017.

*Changes in assumptions*: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%.

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms : There were no changes in benefit terms from the amounts reported for 2014-2017.

*Changes in assumptions* : There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. See the notes to the basic financial statements for the methods and assumptions in this calculation.

# COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2017

	Nonmajor cial Revenue Funds	Deb	onmajor ot Service Fund	Capi	onmajor tal Projects Funds	al Nonmajor vernmental Funds
Assets:						
Equity in pooled cash and cash equivalents	\$ 1,978,820	\$	43,850	\$	419,566	\$ 2,442,236
Receivables (net of allowances for uncollectibles): Municipal income taxes.					106,749	106,749
Property and other taxes	190,066		-		100,749	190,066
Accounts	19,177		-		22,509	41,686
Intergovernmental.	527,518		_		-	527,518
Special assessments	-		21,519		640	22,159
Prepayments	28,556				-	28,556
Materials and supplies inventory.	46,138		-		-	46,138
Total assets	\$ 2,790,275	\$	65,369	\$	549,464	\$ 3,405,108
Liabilities:						
Accounts payable	\$ 19,341	\$	-	\$	3,067	\$ 22,408
Contracts payable	-		-		21,074	21,074
Retainage payable	-		-		22,373	22,373
Accrued wages and benefits payable	39,482		-		-	39,482
Interfund loans payable	13,000		-		-	13,000
Due to other funds	21,181		-		7,712	28,893
Due to other governments	15,585		-		-	15,585
Advances to other funds	 5,626		-		-	 5,626
Total liabilities	 114,215				54,226	 168,441
Deferred inflows of resources:						
Property taxes levied for the next fiscal year	151,930					151,930
Income tax revenue not available	151,550				57,700	57,700
Delinquent property tax revenue not available	38,136		_			38,136
Special assessments revenue not available.			21,519		640	22,159
Intergovernmental revenue not available	261,465				-	261,465
Total deferred inflows of resources	 451,531		21,519		58,340	 531,390
Total liabilities and deferred inflows of resources	 565,746		21,519		112,566	 699,831
Fund helenees						
Fund balances:	74 604					74 604
Nonspendable	74,694		-		-	74,694 2,187,302
Restricted	2,143,452 12,294		43,850		443,094	455,388
Unassigned (deficit).	(5,911)		-		(6,196)	(12,107)
	 (3,911)				(0,190)	 (12,107)
Total fund balances	 2,224,529		43,850		436,898	 2,705,277
Total liabilities, deferred inflows of resources						
and fund balances	\$ 2,790,275	\$	65,369	\$	549,464	\$ 3,405,108

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

_	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues:	Φ	¢	¢ 100.010	¢ 100.010
Municipal income taxes.	\$ -	\$ -	\$ 423,913	\$ 423,913
Property and other taxes	150,128	-	-	150,128
Charges for services	98,955	-	-	98,955
Licenses, permits and fees	69,965	-	21,090	91,055
Fines and forfeitures	168,766	-	-	168,766
	1,891,479	-	639,006	2,530,485
Investment income	16,382	-	-	16,382
Contributions and donations	3,445	-	600	4,045
Other	80,926	-	32,751	113,677
Total revenues	2,480,046		1,117,360	3,597,406
Expenditures: Current:				
General government	180,281	-	-	180,281
Security of persons and property	1,096,952	-	-	1,096,952
Public health and welfare	307,821	-	-	307,821
Transportation	848,817	-	-	848,817
Community environment.	465,270	-	-	465,270
Leisure time activities	914	-	-	914
Capital outlay	-	-	1,331,645	1,331,645
Debt service:			, ,	, ,
Principal retirement	86,246	-	33,345	119,591
Interest and fiscal charges	14,399	-	4,455	18,854
Total expenditures	3,000,700		1,369,445	4,370,145
Excess of expenditures				
over revenues	(520,654)		(252,085)	(772,739)
Other financing sources (uses):				
Proceeds from sale of capital assets	19,446	-	-	19,446
Transfers in	879,287	-	-	879,287
Transfers (out)	(48,537)	-	-	(48,537)
Total other financing sources (uses)	850,196	-		850,196
Net change in fund balances	329,542	-	(252,085)	77,457
Fund balances at beginning of year	1,894,987	43,850	688,983	2,627,820
Fund balances at end of year	\$ 2,224,529	\$ 43,850	\$ 436,898	\$ 2,705,277

#### FUND DESCRIPTIONS - NONMAJOR GOVERNMENTAL FUNDS

#### **Nonmajor Special Revenue Funds**

Special revenue funds are established to account for the proceeds of specific revenue sources (other than major capital projects) that are restricted by law or administrative action to expenditures for specified purposes.

#### Street Repair and Maintenance Fund

This fund accounts for 92.5 percent of the State gasoline tax and motor vehicle registration fees designated for maintenance and repair of streets within the City.

#### Federal COPS Fast Program Fund

This fund accounts for monies received from the Federal government under the Federal COPS Programs to be used to establish or expand community policing programs.

#### State Highway Fund

This fund accounts for 7.5 percent of the State gasoline tax and motor vehicle registration fees designated for maintenance and repair of State highways within the City.

#### Law Enforcement Block Grant Fund

This fund accounts for monies received from fines related to drug cases. Expenditures are used for the education of the community.

#### Motor Vehicle License Fund

This fund accounts for the City's share of the motor vehicle license tax levied by the City.

#### Municipal Court Computerization Fund

This fund accounts for court fees and fines used for the purchase and maintenance of computers for the municipal court.

# Health Fund

This fund accounts for monies received from State and Federal grant funds used for various health education, prevention and treatment programs in the City.

#### Litter Control Fund

This fund accounts for monies received from the State to be used for litter prevention in the City.

#### State Misdemeanant Grant Fund

This fund accounts for monies received for payment of the Misdemeanant Community Sanctions Coordinator Project Program. Sanction Coordinators work one on one with individuals to fulfill their obligation to the court.

#### **Cemetery Fund**

This fund accounts for monies received from the sale of cemetery lots, burial permits, and general funds for burial services and upkeep of the City Cemetery.

(continued)

#### FUND DESCRIPTIONS - NONMAJOR GOVERNMENTAL FUNDS

#### Nonmajor Special Revenue Funds - continued

#### HUD Grant Fund

This fund accounts for revenues received from the Federal government and expenditures as prescribed under the Housing and Urban Development Grant Program.

#### **Community Development Block Grant Fund**

This fund accounts for revenues received from the Federal government and expenditures as prescribed under the Community Development Block Grant Program.

#### Fire Pension Fund

This fund accounts for property taxes collected to pay for a portion of the employer's share of fire pension benefits.

#### **Police Pension Fund**

This fund accounts for property taxes collected to pay for a portion of the employer's share of police pension benefits.

#### Other

Smaller Special Revenue Funds maintained by the City. These funds are as follows:

L.E. Professional Training Fund Byrne Justice Assistance Grant Fund Federal Equitable Sharing Fund Indigent Driver Alcohol Treatment Fund Enforcement and Education Fund Municipal Court Legal Research Fund E-Cite Fund Alliance Area Senior Citizens Fund Home Administration Fund Tax Incentive Review Fund Land Use Study Fund Court ADR Fund Court Security Grant Fund Municipal Court Security Fund Court Immobilization Fund Parking Lot Maintenance Fund Land Reutilization Fund Brownfield Grant Fund Park Resources Fund Downtown Special Events Fund

#### Funds Included in the General Fund

The following funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis):

#### City Income Tax Fund

This fund accounts for the City's income tax collections and related expenditures.

#### Supply Revolving Fund

This fund accounts for services provided related to repairs and maintenance.

#### Auditor Transfer Fund

This fund accounts for unclaimed funds, fire loss deposits, property foreclosure deposits, and contributions.

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2017

	Re	Street epair and intenance	CC	'ederal DPS Fast rogram	H	State lighway	Enf	Law orcement ck Grant
Assets:	¢	120.022	¢	70 (02	¢	40.170	¢	24755
Equity in pooled cash and cash equivalents Receivables (net of allowances for uncollectibles):	\$	139,032	\$	78,683	\$	40,179	\$	34,755
Property and other taxes		-		-		-		-
Accounts		522		-		-		-
Intergovernmental		356,684		-		24,767		-
Prepayments		-		-		-		-
Materials and supplies inventory		46,138		-		-		-
Total assets	\$	542,376	\$	78,683	\$	64,946	\$	34,755
Liabilities:								
Accounts payable	\$	11,104	\$	-	\$	680	\$	768
Accrued wages and benefits payable		22,022		-		-		-
Interfund loans payable		-		-		-		-
Due to other governments		10,950		-		-		-
Advances to other funds	. <u> </u>	-				-		
Total liabilities		44,076				680		768
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		-		-		-		-
Delinquent property tax revenue not available		-		-		-		-
Intergovernmental revenue not availabe		236,921		-		15,056		-
Total deferred inflows of resources		236,921				15,056		-
Fund balances:								
Nonspendable		46,138		-		-		-
Restricted		215,241		78,683		49,210		33,987
Committed		-		-		-		-
Total fund balances		261,379		78,683		49,210		33,987
Total liabilities, deferred inflows of resources and fund balances	\$	542,376	\$	78,683	\$	64,946	\$	34,755
	φ	542,370	φ	10,000	φ	04,940	φ	34,733

•	Motor Vehicle License	lunicipal Court puterization	]	Health	Litter Control	Misd	State lemeanant Grant	<u> </u>	emetery
\$	54,465	\$ 124,150	\$	80,309	\$ 9,595	\$	10,568	\$	738,042
	- 18,426 19,888	3,764 - -		2,754	- 13,286 546		- - -		2,225
\$	92,779	\$ 127,914	\$	83,063	\$ 23,427	\$	10,568	\$	740,267
\$	628	\$ 880 - -	\$	146 6,173	\$ 1,005 11,000	\$	- -	\$	1,123 2,476
				- 1,364 -	156				1,058
	628	 880		7,683	 12,161				4,657
	- - -	 - - -		- - -	 - - -		- - -		
	19,888 72,263	 127,034		2,754 72,626	 546 10,720		10,568		2,225 733,385
\$	92,151 92,779	\$ 127,034 127,914	\$	75,380	\$ 23,427	\$	10,568	\$	735,610 740,267

Continued

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) DECEMBER 31, 2017

	HUD Grant	Deve	nmunity elopment ek Grant		Fire Pension	1	Police Pension
Assets: Equity in pooled cash and cash equivalents Receivables (net of allowances for uncollectibles):	\$ -	\$	6,657	\$	10,000	\$	10,000
Property and other taxes	-		50		95,033		95,033
Intergovernmental          Prepayments          Materials and supplies inventory	 104,867 2,392 -				4,744		4,744
Total assets	\$ 107,259	\$	6,707	\$	109,777	\$	109,777
Liabilities:							
Accounts payable	\$ 1,862 7,806	\$	44	\$	-	\$	-
Interfund loans payable	- 21,181		-		-		-
Due to other governments	 1,553		-		-		-
Total liabilities	 32,402		44				-
<b>Deferred inflows of resources:</b> Property taxes levied for the next fiscal year					75,965		75,965
Delinquent property tax revenue not available	-		-		73,903 19,068		19,068
Intergovernmental revenue not availabe	 -		-	. <u> </u>	4,744		4,744
Total deferred inflows of resources	 				99,777		99,777
Fund balances:	2 202						
Nonspendable	2,392 72,465		6,663		- 10,000		- 10,000
Committed	 -		- -		-		-
Total fund balances	 74,857		6,663		10,000		10,000
Total liabilities, deferred inflows of resources and fund balances	\$ 107,259	\$	6,707	\$	109,777	\$	109,777

\$ 642,385	\$ 1,978,820
-	190,066
14,841	19,177
-	527,518
751	28,556
-	46,138
\$ 657,977	\$ 2,790,275
\$ 2,106	\$ 19,341
-	39,482
2,000	13,000
-	21,181
504	15,585
5,626	5,626
10,236	114,215
-	151,930
-	38,136 261,465
	201,403
	451,531
751	74,694
640,607	2,143,452
12,294	12,294
(5,911)	(5,911)
647,741	2,224,529
\$ 657,977	\$ 2,790,275

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

	Street Repair and Maintenance	Federal COPS Fast Program	State Highway	Law Enforcement Block Grant
Revenues:				
Property and other taxes	\$ -	\$ -	\$ -	\$ -
Charges for services	-	-	-	-
Licenses, permits and fees	-	-	-	-
Fines and forfeitures	-	-	-	19,913
Intergovernmental	768,081	-	58,707	-
Investment income.	1,377	1,173	659	514
Contributions and donations	-	-	-	-
Other	17,710	-	10,778	-
Total revenues	787,168	1,173	70,144	20,427
Expenditures:				
Current:				
General government	-	-	-	-
Security of persons and property	62,483	-	-	18,607
Public health and welfare	-	-	-	-
Transportation	699,712	-	52,998	-
Community environment	-	-	-	-
Leisure time activities	-	-	-	-
Debt service:				
Principal retirement	-	-	-	-
Interest and fiscal charges	-	-	-	-
Total expenditures	762,195		52,998	18,607
Excess (deficiency) of revenues				
over (under) expenditures	24,973	1,173	17,146	1,820
Other financing sources (uses):				
Proceeds from sale of capital assets	-	-	-	-
Transfers in	-	-	-	-
Transfers (out)	-	-	-	-
Total other financing sources (uses)	-		-	-
Net change in fund balances	24,973	1,173	17,146	1,820
Fund balances at beginning of year	236,406	77,510	32,064	32,167
Fund balances (deficit) at end of year	\$ 261,379	\$ 78,683	\$ 49,210	\$ 33,987

Cemetery	C	State emeanant Frant	Misd	litter ontrol	ealth	Municipal Court Computerization Health			Vehicle C	
-	\$	-	\$	-	\$ -	\$	-	\$	-	\$
26,450		-		-	43,515		-		-	
- 20,430		-		-			54,101		-	
-		-		27,635	136,102		-		226,053	
10,936		-		-	-		-		-	
-		-		-	-		-		-	
8,095		-		-	 -		-		-	
45,481				27,635	 179,617		54,101		226,053	
-		-		-	-		64,293		-	
-		-		-	-		-		-	
138,980		-		-	168,841		-		-	
-		-		-	-		-		96,107	
-		-		14,370	-		-		-	
-		-		-	-		-		-	
-		-		-	-		-		75,000	
-		-		-	-		-		1,500	
138,980		-		14,370	 168,841		64,293		172,607	
(93,499)				13,265	 10,776		(10,192)		53,446	
17,805		-		-	-		-		-	
90,000		-		-	-		-		-	
-		-		-	 (11,537)		-		-	
107,805		-		-	 (11,537)		-		-	
14,306		-		13,265	(761)		(10,192)		53,446	
721,304		10,568		(1,999)	 76,141		137,226		38,705	
735,610	\$	10,568	\$	11,266	\$ 75,380	\$	127,034	\$	92,151	\$

Continued

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2017

	HUD Grant	Community Development Block Grant	Fire Pension	Police Pension
Revenues:				
Property and other taxes	\$ -	\$ -	\$ 75,064	\$ 75,064
Charges for services	-	-	-	-
Licenses, permits and fees	-	-	-	-
Fines and forfeitures	-	-	-	-
Intergovernmental	569,101	-	9,487	9,487
Investment income	-	142	-	-
Contributions and donations	-	-	-	-
Other	-	50	-	-
Total revenues	569,101	192	84,551	84,551
Expenditures:				
Current:				
General government	-	-	-	-
Security of persons and property	-	-	429,856	467,545
Public health and welfare	-	-	-	-
Transportation	-	-	-	-
Community environment.	442,667	8,233	-	-
Leisure time activities	-	-	-	-
Debt service:				
Principal retirement	-	-	6,383	4,863
Interest and fiscal charges	-	-	7,321	5,578
Total expenditures	442,667	8,233	443,560	477,986
Excess (deficiency) of revenues				
over (under) expenditures	126,434	(8,041)	(359,009)	(393,435)
Other financing sources:				
Proceeds from sale of capital assets.	-	-	-	-
Transfers in	-	-	358,852	393,435
Transfers (out)	-	-	-	-
Total other financing sources	-	-	358,852	393,435
Net change in fund balances	126,434	(8,041)	(157)	-
Fund balances at beginning of year	(51,577)	14,704	10,157	10,000
Fund balances (deficit) at end of year	\$ 74,857	\$ 6,663	\$ 10,000	\$ 10,000

Other	Total
\$ -	\$ 150,128
ء 98,955	\$ 150,128 98,955
98,933	98,955 69,965
94,752	168,766
94,732 86,826	1,891,479
1,581	1,891,479
3,445	3,445
44,293	80,926
329,852	2,480,046
529,652	2,480,040
115,988	180,281
118,461	1,096,952
-	307,821
-	848,817
-	465,270
914	914
-	86,246
-	14,399
235,363	3,000,700
94,489	(520,654)
1,641	19,446
37,000	879,287
(37,000)	(48,537)
1,641	850,196
1,041	050,190
96,130	329,542
551,611	1,894,987
\$ 647,741	\$ 2,224,529
· · · · · ·	<u>·</u>

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **STREET REPAIR AND MAINTENANCE FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

				h. ()	Variance with Final Budget Positive		
Revenues:	Final Budget			Actual		legative)	
Intergovernmental	\$	710,000	\$	732,192	\$	22,192	
	Ψ	700	Ψ	1,377	Ψ	677	
Other		51,798		52,400		602	
Total revenues.		762,498		785,969		23,471	
Expenditures:							
Current:							
Security of persons and property:							
Street security:							
Salaries and wages.		41,500		40,655		845	
Fringe benefits		7,218		6,596		622	
Contractual services		13,000		6,684		6,316	
Total security of persons and property		61,718		53,935		7,783	
Transportation:							
Street transportation:							
Salaries and wages.		532,013		509,408		22,605	
Fringe benefits		104,840		92,126		12,714	
Contractual services		8,654		6,225		2,429	
Materials and supplies		56,258		48,840		7,418	
Total transportation.		701,765		656,599		45,166	
Total expenditures		763,483		710,534		52,949	
Net change in fund balance		(985)		75,435		76,420	
Fund balance at beginning of year		50,962		50,962		-	
Prior year encumbrances appropriated		5,125		5,125		-	
Fund balance at end of year	\$	55,102	\$	131,522	\$	76,420	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FEDERAL COPS FAST PROGRAM FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	Fina	al Budget	l	Actual	Variance with Final Budget Positive (Negative)		
Revenues:							
Investment income.	\$	200	\$	1,173	\$	973	
Total revenues		200		1,173		973	
Net change in fund balance		200		1,173		973	
Fund balance at beginning of year		77,510		77,510			
Fund balance at end of year	\$	77,710	\$	78,683	\$	973	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **STATE HIGHWAY FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

					Variance with Final Budget Positive		
	Final Budget		Actual		(Negative)		
Revenues:							
Intergovernmental	\$	58,900	\$	59,367	\$	467	
Investment income.		200		659		459	
Other		-		10,778		10,778	
Total revenues		59,100		70,804		11,704	
Expenditures: Current:							
Transportation:							
Capital outlay		60,000		57,467		2,533	
Total expenditures		60,000		57,467		2,533	
Net change in fund balance		(900)		13,337		14,237	
Fund balance at beginning of year		21,693		21,693			
Fund balance at end of year	\$	20,793	\$	35,030	\$	14,237	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LAW ENFORCEMENT BLOCK GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	Fin	al Budget	 Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
Fines and forfeitures	\$	17,900	\$ 19,913	\$	2,013	
Investment income		200	 514		314	
Total revenues.		18,100	 20,427		2,327	
Expenditures:						
Current:						
Security of persons and property:						
Police:						
Materials and supplies		25,987	19,460		6,527	
Total expenditures		25,987	 19,460		6,527	
Net change in fund balance		(7,887)	967		8,854	
Fund balance at beginning of year		31,952	31,952		-	
Prior year encumbrances appropriated		987	 987		-	
Fund balance at end of year	\$	25,052	\$ 33,906	\$	8,854	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **MOTOR VEHICLE LICENSE FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fin	al Budget	 Actual	Fin F	iance with al Budget Positive (egative)
Revenues:					
Intergovernmental	\$	225,000	\$ 225,178	\$	178
Total revenues.		225,000	 225,178		178
Expenditures:					
Current:					
Transportation:					
Street maintenance:					
Fringe benefits		118,580	96,938		21,642
Contractual services		19,000	14,343		4,657
Total expenditures		137,580	 111,281		26,299
Excess of revenues over expenditures		87,420	 113,897		26,477
Other financing uses:					
Transfers (out)		(76,500)	(76,500)		-
Total other financing uses		(76,500)	 (76,500)		-
Net change in fund balance		10,920	37,397		26,477
Fund balance at beginning of year		17,068	 17,068		-
Fund balance at end of year	\$	27,988	\$ 54,465	\$	26,477

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **MUNICIPAL COURT COMPUTERIZATION FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fin	al Budget	Actual	Fin I	iance with al Budget Positive Jegative)
Revenues:			 		
Fines and forfeitures	\$	72,000	\$ 55,319	\$	(16,681)
Total revenues.		72,000	 55,319		(16,681)
Expenditures:					
Current:					
General government:					
Clerk of courts:					
Contractual services		63,437	48,961		14,476
Materials and supplies		23,300	17,891		5,409
Capital outlay		15,000	2,170		12,830
Total expenditures		101,737	 69,022		32,715
Net change in fund balance		(29,737)	(13,703)		16,034
Fund balance at beginning of year		129,658	129,658		-
Prior year encumbrances appropriated		3,737	 3,737		-
Fund balance at end of year	\$	103,658	\$ 119,692	\$	16,034

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HEALTH FUND FOR THE YEAR ENDED DECEMBER 31, 2017

				Fin	iance with al Budget Positive
	Final Budget		 Actual	(Negative)	
Revenues:					
Licenses, permits and fees	\$	45,000	\$ 43,515	\$	(1,485)
Intergovernmental		134,500	 136,102		1,602
Total revenues		179,500	 179,617		117
Expenditures:					
Current:					
Public health services:					
Public health and welfare:					
Salaries and wages		114,318	109,703		4,615
Fringe benefits		49,493	48,141		1,352
Contractual services		2,150	1,205		945
Materials and supplies		7,100	4,737		2,363
Capital outlay		2,419	2,419		-
Other		5,000	 4,800		200
Total expenditures		180,480	 171,005		9,475
Excess (deficiency) of revenues					
over (under) expenditures		(980)	 8,612		9,592
Other financing (uses):					
Transfers (out).		(11,600)	(11,537)		63
Total other financing (uses)		(11,600)	 (11,537)		63
Net change in fund balance.		(12,580)	(2,925)		9,655
Fund balance at beginning of year		83,214	 83,214		
Fund balance at end of year	\$	70,634	\$ 80,289	\$	9,655

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LITTER CONTROL FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	E:	al Dudgat		Astual	Fina P	ance with al Budget cositive
Revenues:	Final Budget			Actual	(1)	egative)
Intergovernmental	\$	24,300	\$	21,144	\$	(3,156)
Total revenues	Ψ	24,300	Ψ	21,144	Ψ	(3,156)
		24,500		21,144		(3,150)
Expenditures:						
Current:						
Community environment:						
Litter control:						
Salaries and wages		10,794		10,640		154
Fringe benefits.		2,443		2,438		5
Materials and supplies		2,134		570		1,564
Total expenditures.		15,371		13,648		1,723
Net change in fund balance		8,929		7,496		(1,433)
Fund balance at beginning of year		1,965		1,965		-
Prior year encumbrances appropriated		134		134		
Fund balance at end of year	\$	11,028	\$	9,595	\$	(1,433)

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **STATE MISDEMEANANT GRANT FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Final Budget		 Actual	Variance with Final Budget Positive (Negative)	
Fund balance at beginning of year	\$	10,568	\$ 10,568	\$	
Fund balance at end of year	\$	10,568	\$ 10,568	\$	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **CEMETERY FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Final Budget			Actual	Variance with Final Budget Positive (Negative)		
Revenues:							
Licenses, permits and fees	\$	38,648	\$	26,450	\$	(12,198)	
Investment income		4,000		10,936		6,936	
Other		6,100		8,095		1,995	
Total revenues	·	48,748		45,481		(3,267)	
Expenditures:							
Current:							
Public health services:							
Cemetery:							
Salaries and wages		87,771		87,769		2	
Fringe benefits		26,391		26,290		101	
Contractual services		20,593		20,508		85	
Materials and supplies		5,253		4,824		429	
Total expenditures		140,008		139,391		617	
Excess of expenditures over revenues		(91,260)		(93,910)		(2,650)	
Other financing sources:							
Proceeds from sale of fixed assets		15,000		17,805		2,805	
Transfers in		85,000		90,000		5,000	
Total other financing sources		100,000		107,805		7,805	
Net change in fund balance		8,740		13,895		5,155	
Fund balance at beginning of year		724,147		724,147			
Fund balance at end of year	\$	732,887	\$	738,042	\$	5,155	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HUD GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2017

					Fi	riance with nal Budget Positive
-	Fi	nal Budget		Actual	(Negative)	
Revenues:						
Intergovernmental	\$	1,283,551	\$	464,234	\$	(819,317)
Total revenues		1,283,551		464,234		(819,317)
Expenditures:						
Current:						
Community environment:						
HUD:						
Salaries and wages.		113,210		96,260		16,950
Fringe benefits.		58,701		54,543		4,158
Contractual services.		215,248		170,080		45,168
Materials and supplies		127,735		57,732		70,003
Other		750,747		294,515		456,232
Total expenditures		1,265,641		673,130		592,511
Net change in fund balance		17,910		(208,896)		(226,806)
Fund balance (deficit) at beginning of year.		(182,235)		(182,235)		-
Prior year encumbrances appropriated		164,326		164,326		-
Fund balance (deficit) at end of year	\$	1	\$	(226,805)	\$	(226,806)

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **COMMUNITY DEVELOPMENT BLOCK GRANT FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Final Budget Actual				Variance with Final Budget Positive (Negative)		
Revenues:							
Investment income	\$	3	\$	142	\$	139	
Other		5,000		-		(5,000)	
Total revenues.		5,003		142		(4,861)	
Expenditures: Current: Community environment: CDBG:							
Contractual services		14,100		8,295		5,805	
Total expenditures		14,100		8,295		5,805	
Net change in fund balance		(9,097)		(8,153)		944	
Fund balance at beginning of year		14,704		14,704			
Fund balance at end of year	\$	5,607	\$	6,551	\$	944	

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **FIRE PENSION FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

				Fin	iance with al Budget Positive
	Fin	al Budget	 Actual	(Negative)	
Revenues:					
Property and other taxes	\$	73,000	\$ 75,064	\$	2,064
Intergovernmental		10,550	 9,487		(1,063)
Total revenues		83,550	 84,551		1,001
Expenditures:					
Current:					
Security of persons and property:					
Fire:					
Fringe benefits.		452,053	442,053		10,000
Contractual services		1,507	1,507		-
Total expenditures		453,560	 443,560		10,000
Excess of expenditures over revenues		(370,010)	 (359,009)		11,001
Other financing sources:					
Transfers in.		390,000	358,852		(31,148)
Total other financing sources.		390,000	 358,852		(31,148)
Net change in fund balance		19,990	(157)		(20,147)
Fund balance at beginning of year		10,157	 10,157		
Fund balance at end of year	\$	30,147	\$ 10,000	\$	(20,147)

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **POLICE PENSION FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

				Fin	iance with al Budget Positive
	Final Budget		 Actual	(Negative)	
Revenues:					
Property and other taxes	\$	73,000	\$ 75,064	\$	2,064
Intergovernmental		10,550	 9,487		(1,063)
Total revenues		83,550	 84,551		1,001
Expenditures:					
Current:					
Security of persons and property:					
Police:					
Fringe benefits.		476,479	476,479		-
Contractual services		1,507	 1,507		-
Total expenditures.		477,986	 477,986		-
Excess of expenditures over revenues		(394,436)	 (393,435)		1,001
Other financing sources:					
Transfers in		440,000	 393,435		(46,565)
Total other financing sources		440,000	 393,435		(46,565)
Net change in fund balance		45,564	-		(45,564)
Fund balance at beginning of year		10,000	 10,000		-
Fund balance at end of year	\$	55,564	\$ 10,000	\$	(45,564)

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **L.E. PROFESSIONAL TRAINING FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fin	al Budget	Actual	Fin: P	ance with al Budget ositive egative)
Revenues:			 		
Charges for services	\$	65,000	\$ 98,955	\$	33,955
Intergovernmental		-	26,680		26,680
Other		-	 1		1
Total revenues.		65,000	 125,636		60,636
Expenditures:					
Current:					
Security of persons and property:					
Police:					
Salaries and wages		79,350	78,910		440
Fringe benefits		7,915	3,117		4,798
Contractual services		20,000	5,545		14,455
Materials and supplies		13,000	 11,450		1,550
Total expenditures		120,265	 99,022		21,243
Net change in fund balance		(55,265)	26,614		81,879
Fund balance at beginning of year		56,355	 56,355		
Fund balance at end of year	\$	1,090	\$ 82,969	\$	81,879

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **BYRNE JUSTICE ASSISTANCE GRANT FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fina	ıl Budget		Actual	Fina P	ance with Il Budget ositive egative)
Revenues:		il Duuget		Actual		
Intergovernmental.	\$	7,450	\$	7,444	\$	(6)
Investment income		-	•	57		57
Total revenues		7,450		7,501		51
Expenditures: Current:						
Security of persons and property:						
Police:						
Capital outlay		14,591		7,444		7,147
Total expenditures		14,591		7,444		7,147
Net change in fund balance		(7,141)		57		7,198
Fund balance at beginning of year		7,141		7,141		
Fund balance at end of year	\$		\$	7,198	\$	7,198

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **FEDERAL EQUITABLE SHARING FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fin	al Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
Fines and forfeitures	\$	12,900	\$ 34,126	\$	21,226	
Investment income		1,200	1,524		324	
Total revenues.		14,100	 35,650		21,550	
Expenditures:						
Current:						
Security of persons and property:						
Police:						
Materials and supplies		54,300	 13,762		40,538	
Total expenditures		54,300	 13,762		40,538	
Net change in fund balance		(40,200)	21,888		62,088	
Fund balance at beginning of year		85,929	85,929		-	
Prior year encumbrances appropriated		4,300	 4,300		-	
Fund balance at end of year	\$	50,029	\$ 112,117	\$	62,088	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **INDIGENT DRIVER ALCOHOL TREATMENT FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Final Budget			Actual	Variance with Final Budget Positive (Negative)		
Revenues:							
Other	\$	-	\$	32,544	\$	32,544	
Total revenues		-		32,544		32,544	
Expenditures: Current:							
General government:							
Clerk of courts:							
Materials and supplies		25,000		3,000		22,000	
Total expenditures		25,000		3,000		22,000	
Net change in fund balance		(25,000)		29,544		54,544	
Fund balance at beginning of year		201,223		201,223		-	
Fund balance at end of year	\$	176,223	\$	230,767	\$	54,544	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **ENFORCEMENT AND EDUCATION FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fina	ll Budget	2	Actual	Final Po	nce with Budget sitive gative)
Revenues:						
Other	\$	3,500	\$	4,245	\$	745
Total revenues		3,500		4,245		745
Expenditures:						
Current:						
General government:						
Clerk of courts:						
Materials and supplies		4,000		4,000		-
Total expenditures		4,000		4,000		-
Net change in fund balance		(500)		245		745
Fund balance at beginning of year		10,675		10,675		
Fund balance at end of year	\$	10,175	\$	10,920	\$	745

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **MUNICIPAL COURT LEGAL RESEARCH FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Final Budget				Variance with Final Budget Positive (Negative)		
Revenues:							
Fines and forfeitures	\$	25,000	\$	14,788	\$	(10,212)	
Total revenues.		25,000		14,788		(10,212)	
Expenditures: Current:							
General government:							
Municipal court:							
Capital outlay		9,500		6,988		2,512	
Total expenditures		9,500		6,988		2,512	
Excess of revenues over expenditures		15,500		7,800		(7,700)	
Other financing (uses):							
Transfers (out).		(37,000)		(37,000)		-	
Total other financing (uses)		(37,000)		(37,000)		-	
Net change in fund balance		(21,500)		(29,200)		(7,700)	
Fund balance at beginning of year		64,800		64,800			
Fund balance at end of year	\$	43,300	\$	35,600	\$	(7,700)	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **E-CITE FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fina	l Budget	A	ctual	Variance with Final Budget Positive (Negative)		
Revenues:							
Fines and forfeitures	\$	2,000	\$	904	\$	(1,096)	
Total revenues		2,000		904		(1,096)	
Expenditures:							
Current:							
General government:							
Judge:		2 500		506		2 00 4	
Materials and supplies		3,500		506		2,994	
Total expenditures		3,500		506		2,994	
Net change in fund balance		(1,500)		398		1,898	
Fund balance at beginning of year		8,143		8,143			
Fund balance at end of year	\$	6,643	\$	8,541	\$	1,898	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **ALLIANCE AREA SENIOR CITIZENS FUND** FOR THE YEAR ENDED DECEMBER 31, 2004

	Fina	l Budget	,	Actual	Variance with Final Budget Positive (Negative)	
	<b>F</b> IIIa	I Duuget	F			
Revenues:						
Intergovernmental	\$	4,618	\$	-	\$	(4,618)
Other		-		4,000		4,000
Total revenues		4,618		4,000		(618)
Expenditures:						
Current:						
General government:						
Senior center:						
Fringe benefits		618		-		618
Total expenditures		618		-		618
Net change in fund balance		4,000		4,000		-
Fund balance at beginning of year		-		-		-
Fund balance at end of year	\$	4,000	\$	4,000	\$	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HOME ADMINISTRATION FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	Final Budget Actual			Actual	Variance with Final Budget Positive (Negative)		
Revenues:							
Other	\$	-	\$	1,180	\$	1,180	
Total revenues		-		1,180		1,180	
Net change in fund balance.		-		1,180		1,180	
Fund balance at beginning of year	\$	3,311	\$	3,311	\$	-	
Fund balance at end of year	\$	3,311	\$	4,491	\$	1,180	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **TAX INCENTIVE REVIEW FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fina	l Budget	A	ctual	Variance with Final Budget Positive (Negative)	
Fund balance at beginning of year	\$	1,000	\$	1,000	\$	
Fund balance at end of year	\$	1,000	\$	1,000	\$	-

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LAND USE STUDY FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	Final Budget		A	Actual	Variance with Final Budget Positive (Negative)	
Fund balance at beginning of year	\$	4,144	\$	4,144	\$	
Fund balance at end of year	\$	4,144	\$	4,144	\$	-

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **COURT ADR FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Final Budget			Actual	Variance with Final Budget Positive (Negative)		
Revenues:							
Fines and forfeitures	\$	14,642	\$	9,625	\$	(5,017)	
Total revenues		14,642		9,625		(5,017)	
Expenditures: Current:							
General government:							
Municipal court:							
Contractual services.		15,000		9,928		5,072	
Total expenditures		15,000		9,928		5,072	
Net change in fund balance		(358)		(303)		55	
Fund balance at beginning of year		358		358		-	
Fund balance at end of year	\$		\$	55	\$	55	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **COURT SECURITY GRANT FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Final Budget		Actual		Variance with Final Budget Positive (Negative)	
Fund balance at beginning of year	\$	2	\$	2	\$	
Fund balance at end of year	\$	2	\$	2	\$	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **MUNICIPAL COURT SECURITY FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fin	al Budget	 Actual	Fir	riance with nal Budget Positive Negative)
Revenues:					
Fines and forfeitures	\$	38,000	\$ 25,548	\$	(12,452)
Total revenues		38,000	 25,548		(12,452)
Expenditures:					
Current:					
General government:					
Municipal court:					
Salaries and wages		31,998	31,153		845
Fringe benefits		6,752	5,730		1,022
Capital outlay		47,000	 47,000		-
Total expenditures		85,750	 83,883		1,867
Excess of expenditures over revenues		(47,750)	 (58,335)		(10,585)
Other financing sources:					
Transfers in		37,000	37,000		-
Total other financing sources		37,000	 37,000		-
Net change in fund balance		(10,750)	(21,335)		(10,585)
Fund balance at beginning of year		134,440	 134,440		
Fund balance at end of year	\$	123,690	\$ 113,105	\$	(10,585)

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **COURT IMMOBILIZATION FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fina	l Budget	Actual	Fina P	ance with ll Budget ositive egative)
Revenues:					
Fines and forfeitures	\$	-	\$ 500	\$	500
Total revenues		-	 500		500
Expenditures:					
Current:					
General government:					
Municipal court:					
Materials and supplies		6,500	 3,662		2,838
Total expenditures		6,500	 3,662		2,838
Net change in fund balance		(6,500)	(3,162)		3,338
Fund balance at beginning of year		17,785	 17,785		-
Fund balance at end of year	\$	11,285	\$ 14,623	\$	3,338

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **PARKING LOT MAINTENANCE FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fina	l Budget	A	Actual	Fina Pe	ance with l Budget ositive egative)
Revenues:						
Other	\$	1,500	\$	2,424	\$	924
Total revenues		1,500		2,424		924
Expenditures:						
Current:						
Transportation:						
Parking facilities:						
Contractual services		5,880		880		5,000
Total expenditures		5,880		880		5,000
Net change in fund balance		(4,380)		1,544		5,924
Fund balance at beginning of year		3,700		3,700		-
Prior year encumbrances appropriated		880		880		
Fund balance at end of year	\$	200	\$	6,124	\$	5,924

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LAND REUTILIZATION FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	τ.			Fin: P	ance with al Budget Positive
	Fina	al Budget	 Actual	(N	egative)
Expenditures:					
Current:					
Leisure time activities:					
Land reutilization:					
Contractual services	\$	1,100	\$ 914	\$	186
Total expenditures		1,100	914		186
-					
Excess of expenditures over revenues		(1,100)	 (914)		186
Other financing sources:					
Proceeds from sale of capital assets		-	1,641		1,641
Total other financing sources		-	1,641		1,641
C			 	-	
Net change in fund balance		(1,100)	727		1,827
Fund balance at beginning of year		1,170	 1,170		-
Fund balance at end of year	\$	70	\$ 1,897	\$	1,827

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) BROWNFIELD GRANT FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	Fin	al Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
Intergovernmental	\$	549,307	\$ 52,702	\$	(496,605)	
Total revenues		549,307	 52,702		(496,605)	
Expenditures:						
Current:						
General government:						
Administration:						
Contractual services		117,439	51,507		65,932	
Total expenditures		117,439	 51,507		65,932	
Net change in fund balance		431,868	1,195		(430,673)	
Fund balance at beginning of year		760	 760			
Fund balance at end of year	\$	432,628	\$ 1,955	\$	(430,673)	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **PARK RESOURCES FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	 Final Budget	 Actual	Variance with Final Budget Positive (Negative)
Expenditures:			
Current:			
General government:			
Municipal court:			
Capital outlay	\$ 99	\$ -	\$ 99
Total expenditures	 99	 -	 99
Net change in fund balance	(99)	-	99
Fund balance at beginning of year	 99	 99	 -
Fund balance at end of year	\$ -	\$ 99	\$ 99

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **DOWNTOWN SPECIAL EVENTS FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fina	al Budget	 Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
Contributions and donations	\$	6,900	\$ 3,445	\$	(3,455)	
Total revenues		6,900	 3,445		(3,455)	
Expenditures:						
Current:						
General government:						
General administration:						
Contractual services		10,500	 4,555		5,945	
Total expenditures		10,500	 4,555		5,945	
Net change in fund balance		(3,600)	(1,110)		2,490	
Fund balance at beginning of year		3,644	 3,644			
Fund balance at end of year	\$	44	\$ 2,534	\$	2,490	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **CITY INCOME TAX FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	F	inal Budget	Actual	Fin I	iance with al Budget Positive legative)
Revenues:					
Municipal income taxes	\$	10,321,464	\$ 10,322,650	\$	1,186
Other		10,500	 5,286		(5,214)
Total revenues		10,331,964	 10,327,936		(4,028)
Expenditures:					
Current:					
General government:					
Income tax:					
Salaries and wages		184,982	171,797		13,185
Fringe benefits.		75,163	58,329		16,834
Contractual services		57,782	38,553		19,229
Materials and supplies		6,718	6,165		553
Capital outlay		15,976	15,708		268
Other		259,923	 255,423		4,500
Total expenditures		600,544	 545,975		54,569
Excess of revenues over expenditures		9,731,420	 9,781,961		50,541
Other financing (uses):					
Transfers (out)		(9,724,746)	(9,719,749)		4,997
Total other financing (uses)		(9,724,746)	 (9,719,749)		4,997
Net change in fund balance		6,674	62,212		55,538
Fund balance at beginning of year		27,812	27,812		-
Prior year encumbrances appropriated		4,976	 4,976		-
Fund balance at end of year	\$	39,462	\$ 95,000	\$	55,538

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **SUPPLY REVOLVING FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fin	al Budget	Actual	Fir	riance with nal Budget Positive Negative)
Revenues:		<u> </u>		`	0 /
Other	\$	151,200	\$ 174,136	\$	22,936
Total revenues.		151,200	 174,136		22,936
Expenditures:					
Current:					
General government:					
Maintenance:					
Contractual services		253,047	166,621		86,426
Materials and supplies		14,400	168		14,232
Capital outlay		15,000	6,382		8,618
Total expenditures		282,447	 173,171		109,276
Net change in fund balance		(131,247)	965		132,212
Fund balance at beginning of year		165,650	165,650		-
Prior year encumbrances appropriated		1,297	 1,297		-
Fund balance at end of year	\$	35,700	\$ 167,912	\$	132,212

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **AUDITOR TRANSFER FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fi	nal Budget		Actual	Fi	riance with nal Budget Positive Negative)
Revenues:		indi Duuget		netuur	(	(eguive)
Licenses, permits and fees.	\$	120,000	\$	153,000	\$	33,000
Other	Ψ	32,200	Ψ	4,080	Ŷ	(28,120)
Total revenues		152,200		157,080		4,880
Expenditures:						
Current:						
General government:						
Auditor:						
Materials and supplies.		11,448		3,515		7,933
Capital outlay.		2,285		2,285		-
Other		280,000		90,911		189,089
Total expenditures		293,733		96,711		197,022
Net change in fund balance		(141,533)		60,369		201,902
Fund balance at beginning of year		330,948		330,948		-
Prior year encumbrances appropriated		3,448		3,448		-
Fund balance at end of year	\$	192,863	\$	394,765	\$	201,902

# FUND DESCRIPTION - NONMAJOR GOVERNMENTAL FUND

### **Debt Service Fund**

The debt service fund is used to account for the accumulation of financial resources for, and the payment of, general long-term debt principal, interest, and related costs.

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **DEBT SERVICE FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fi	nal Budget		Actual	Fin	iance with al Budget Positive Vegative)
Revenues:						
Other	\$	1,500	\$	-	\$	(1,500)
Total revenues		1,500				(1,500)
Expenditures:						
Current:						
Debt service:						
Principal retirement:						
Bond		1,550,000		1,531,186		18,814
Interest and fiscal charges:						
Bond		250,000		238,937		11,063
Total expenditures		1,800,000		1,770,123		29,877
Excess of expenditures over revenues		(1,798,500)		(1,770,123)		28,377
Other financing sources:						
Transfers in		2,000,000		1,770,123		(229,877)
Total other financing sources		2,000,000		1,770,123		(229,877)
Net change in fund balance		201,500		-		(201,500)
Fund balance at beginning of year		43,850	. <u> </u>	43,850		
Fund balance at end of year	\$	245,350	\$	43,850	\$	(201,500)

#### FUND DESCRIPTIONS - CAPITAL PROJECT FUNDS

#### **Capital Projects Funds**

Capital projects funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

#### Capital Improvements Fund

This fund accounts for income tax monies received for the purpose of the acquisition of capital assets.

#### Street Income Tax Construction Fund

This fund accounts for income tax monies used for improvements to various City roads.

#### Municipal Road Fund

This fund accounts for specific tax or other earmarked monies designated to finance annual street maintenance projects.

#### Municipal Court Special Projects Fund

This fund accounts for the monies received for the purpose of expenditures related to the capital acquisitions, improvements and replacements and any and all other special projects determined by the court or as authorized by law.

### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS DECEMBER 31, 2017

	Inc	Street come Tax nstruction	Capital rovements	5	ni. Court Special Projects	Total
Assets: Equity in pooled cash and cash equivalents Receivables (net of allowances for uncollectibles):	\$	71,954	\$ 347,612	\$	-	\$ 419,566
Municipal income taxes		42,700	64,049 20,993		- 1,516	106,749 22,509
Special assessments		42	 598		-	 640
Total assets	\$	114,696	\$ 433,252	\$	1,516	\$ 549,464
Liabilities:						
Accounts payable	\$	2,204	\$ 863 21,074 22,373	\$	-	\$ 3,067 21,074 22,373
Due to other funds.		-	 		7,712	 7,712
Total liabilities		2,204	 44,310		7,712	 54,226
Deferred inflows of resources:						
Income tax revenue not available		23,080 42	 34,620 598		-	 57,700 640
Total liabilities and deferred inflows of resources		25,326	 79,528		7,712	 112,566
Fund balances:						
Committed		89,370	 353,724		(6,196)	 443,094 (6,196)
Total fund balances		89,370	353,724		(6,196)	 436,898
Total liabilities, deferred inflows of resources and fund balances	\$	114,696	\$ 433,252	\$	1,516	\$ 549,464

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

		Street come Tax	M	unicipal	(	Capital		ıni. Court Special	
	Co	nstruction		Road	Imp	rovements	I	Projects	 Total
Revenues:									
Municipal income taxes	\$	169,566	\$	-	\$	254,347	\$	-	\$ 423,913
Licenses, permits and fees		-		-		-		21,090	21,090
Intergovernmental		-		68,000		571,006		-	639,006
Contributions and donations		-		-		600		-	600
Other		-		-		32,751		-	32,751
Total revenues		169,566		68,000		858,704		21,090	 1,117,360
Expenditures:									
Capital outlay		232,328		-		1,092,977		6,340	1,331,645
Debt service:									
Principal retirement		-		-		33,345		-	33,345
Interest and fiscal charges.		-		-		4,455		-	4,455
Total expenditures.		232,328		-		1,130,777		6,340	 1,369,445
Net change in fund balances		(62,762)		68,000		(272,073)		14,750	(252,085)
Fund balances (deficits) at beginning of year		152,132		(68,000)		625,797		(20,946)	 688,983
Fund balances (deficits) at end of year	\$	89,370	\$	-	\$	353,724	\$	(6,196)	\$ 436,898

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET INCOME TAX CONSTRUCTION FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	Fin	nal Budget	Actual	F	ariance with inal Budget Positive (Negative)
Revenues:					
Municipal income taxes	\$	194,395	\$ 194,395	\$	-
Total revenues.		194,395	 194,395		-
Expenditures:					
Current:					
Capital outlay:					
Street income tax:					
Personal services		111,600	111,599		1
Capital outlay		212,222	 167,720		44,502
Total expenditures		323,822	 279,319		44,503
Net change in fund balance		(129,427)	(84,924)		44,503
Fund balance at beginning of year		102,878	102,878		-
Prior year encumbrances appropriated		24,000	 24,000		-
Fund balance (deficit) at end of year	\$	(2,549)	\$ 41,954	\$	44,503

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **MUNICIPAL ROAD FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Final B	udget	 Actual	Fina P	ance with al Budget ositive egative)
Revenues:					
Intergovernmental	\$	-	\$ 68,000	\$	68,000
Total revenues			 68,000		68,000
Excess of revenues over expenditures		-	 68,000		68,000
Other financing (uses):					
Advance out		-	(68,000)		(68,000)
Total other financing (uses)		-	 (68,000)		(68,000)
Net change in fund balance.		-	-		-
Fund balance at beginning of year		-	 		
Fund balance at end of year	\$	-	\$ -	\$	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **CAPITAL IMPROVEMENTS FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fii	nal Budget	Actual	Fi	riance with nal Budget Positive Negative)
Revenues:		an Dunger	 	(	(oguer o)
Municipal income taxes.	\$	295,417	\$ 291,592	\$	(3,825)
Intergovernmental		262,025	266,079		4,054
Contributions and donations		1,500	600		(900)
Other		10,500	 11,758		1,258
Total revenues		569,442	 570,029		587
Expenditures:					
Current:					
Capital outlay:					
Capital improvements:					
Materials and supplies		2,500	2,000		500
Capital outlay		1,035,251	 867,531		167,720
Total expenditures		1,037,751	 869,531		168,220
Excess of expenditures over revenues		(468,309)	 (299,502)		168,807
Other financing (uses):					
Transfers (out)		(37,801)	 (37,800)		1
Total other financing (uses)		(37,801)	 (37,800)		1
Net change in fund balance		(506,110)	(337,302)		168,808
Fund balance at beginning of year		244,587	244,587		-
Prior year encumbrances appropriated		323,702	 323,702		-
Fund balance at end of year	\$	62,179	\$ 230,987	\$	168,808

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **MUNICIPAL COURT SPECIAL PROJECT FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Final Budget Actual			Fina P	ance with al Budget ositive egative)	
Revenues:						
Licenses, permits, and fees	\$	24,000	\$	21,292	\$	(2,708)
Total revenues		24,000		21,292		(2,708)
Expenditures: Current: Capital outlay: Capital improvements: Capital outlay		60,000 60,000		6,440 6,440		53,560 53,560
Net change in fund balance		(36,000)		14,852		50,852
Fund balance (deficit) at beginning of year .		(22,564)		(22,564)		
Fund (deficit) at end of year	\$	(58,564)	\$	(7,712)	\$	50,852

#### FUND DESCRIPTIONS

#### **Major Enterprise Funds**

#### Water Fund

This fund accounts for revenues generated from charges for the distribution of water to residential and commercial users of the City.

#### Sewer Fund

This fund accounts for revenues generated from charges for sanitary services provided to residential and commercial users of the City.

#### **Nonmajor Enterprise Funds**

Enterprise funds are established to account for operations that are financed and operated in a manner similar to private sector business enterprises where the intent is that the cost (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriated for capital maintenance, public policy, management control, accountability or other purposes.

#### **Robertson Community Center Fund**

This fund accounts for revenues generated from charges for use of the facilities at the Robertson Community Center.

#### **Community Improvement Fund**

This fund accounts for revenues generated from charges for garbage collection services.

### COMBINING BALANCE SHEET NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

	obertson nunity Center	ommunity provement		Totals
Assets:	 			
Equity in pooled cash				
and cash equivalents	\$ 90,988	\$ 176,199	\$	267,187
Prepayments	513	-		513
Net pension asset.	61	-		61
Capital assets				
(net of accumulated depreciation)	 219,114	 -		219,114
Total assets	 310,676	 176,199		486,875
Deferred outflows of resources:				
Pension OPERS	 19,974	 -		19,974
Total assets and deferred outflows of resources	\$ 330,650	\$ 176,199	\$	506,849
Liabilities:				
Due to other governments	\$ 1,077	\$ -	\$	1,077
Net pension liability	 26,506	 -		26,506
Total liabilities.	 27,583	 		27,583
Deferred inflows of resources:				
Pension OPERS	 189	 -	. <u> </u>	189
Total liabilities and deferred inflows of resources	 27,772	 		27,772
Net position:				
Net invesment in capital assets.	219,114	-		219,114
Unrestricted	 83,764	 176,199		259,963
Total net position.	 302,878	 176,199		479,077
Total liabilities, deferred inflows of resources,				
and net position.	\$ 330,650	\$ 176,199	\$	506,849

#### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

_		Robertson Community Center		Community Improvement		Totals	
Operating revenues:							
Charges for services.	\$	-	\$	523,191	\$	523,191	
Other operating revenues		48,188		3,413		51,601	
Total operating revenues		48,188		526,604		574,792	
Operating expenses:							
Personal services		14,926		-		14,926	
Fringe benefits.		9,291		-		9,291	
Contractual services.		12,652		346,914		359,566	
Materials and supplies.		29,482		3,491		32,973	
Depreciation.		14,301		-		14,301	
Other operating expenses		150		-		150	
Total operating expenses.		80,802		350,405		431,207	
Operating income (loss)		(32,614)		176,199		143,585	
Net position at beginning of year		335,492				335,492	
Net position at end of year	\$	302,878	\$	176,199	\$	479,077	

### COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

		obertson unity Center	Community Improvement			Totals
Cash flows from operating activities:				<b>-</b>		
Cash received from customers	\$	-	\$	523,191	\$	523,191
Cash received from other operations		48,188		3,413		51,601
Cash payments for salaries and benefits		(15,207)		-		(15,207)
Cash payments for fringe benefits		(2,631)		-		(2,631)
Cash payments for contractual services		(12,754)		(346,914)		(359,668)
Cash payments for materials and supplies		(29,482)		(3,491)		(32,973)
Cash payments for other expenses		(150)		-		(150)
Net cash provided by (used in)						
operating activities.		(12,036)		176,199		164,163
Net increase (decrease) in cash and cash equivalents		(12,036)		176,199		164,163
Cash and cash equivalents at beginning of year		103.024		-		103.024
Cash and cash equivalents at end of year.	\$	90,988	\$	176,199	\$	267,187
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:						
Operating income (loss)	\$	(32,614)	\$	176,199		143,585
Adjustments:						
Depreciation.		14,301		-		14,301
Changes in assets and liabilities:						
Prepayments		1		-		1
Net pension asset		(61)		-		(61)
Deferred outflows - pension - OPERS		(19,974)		-		(19,974)
Accounts payable		(1,461)		-		(1,461)
Due to other governments		1,077		-		1,077
Net pension liability.		26,506		-		26,506
Deferred outflows - pension - OPERS		189				189
Net cash provided by (used in)	¢	(12.025)	۴	176 100	¢	164.162
operating activities	\$	(12,036)	\$	176,199	\$	164,163

### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **WATER FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fi	nal Budget	Actual		Variance with Final Budget Positive (Negative)
Operating revenues:					
Charges for services	\$	5,221,500	\$ 5,154,381	\$	(67,119)
Other		36,000	 647,142		611,142
Total operating revenues		5,257,500	 5,801,523		544,023
Operating expenses:					
Salaries and benefits		1,405,366	1,359,516		45,850
Fringe benefits.		603,924	546,082		57,842
Contract services		860,526	690,473		170,053
Materials and supplies		968,092	848,914		119,178
Capital outlay		1,873,780	992,681		881,099
Other		45,000	4,965		40,035
Total operating expenses		5,756,688	 4,442,631		1,314,057
Operating income (loss)		(499,188)	 1,358,892		1,858,080
Nonoperating revenues:					
Interest revenue		17,500	 44,898		27,398
Total nonoperating revenues		17,500	 44,898		27,398
Income (loss) before transfers		(481,688)	 1,403,790	. <u> </u>	1,885,478
Transfers in		800,000	988,790		188,790
Transfers (out)		(2,369,000)	 (2,212,838)		156,162
Net change in net position		(2,050,688)	179,742		2,230,430
Net position beginning of year		3,814,892	3,814,892		-
Prior year encumbrances appropriated		177,998	 177,998		-
Net position end of year	\$	1,942,202	\$ 4,172,632	\$	2,230,430

### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SEWER FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	Fi	nal Budget		Actual	Variance with Final Budget Positive (Negative)
Operating revenues:					
Charges for services	\$	4,350,000	\$	4,322,137	\$ (27,863)
Licenses, permits and fees		20,000		23,382	3,382
Other		45,630		111,384	 65,754
Total operating revenues		4,415,630		4,456,903	 41,273
Operating expenses:					
Salaries and benefits		1,531,050		1,405,570	125,480
Fringe benefits.		694,020		613,311	80,709
Contract services		1,224,046		1,056,032	168,014
Materials and supplies.		440,875		317,849	123,026
Capital outlay		6,583,604		5,910,762	672,842
Other		57,000		54,035	2,965
Total operating expenses		10,530,595		9,357,559	 1,173,036
Operating loss		(6,114,965)		(4,900,656)	 1,214,309
Nonoperating revenues:					
Interest revenue		44,000		80,687	36,687
Loan proceeds		3,502,750		3,772,273	269,523
Total nonoperating revenues		3,546,750		3,852,960	 306,210
Loss before transfers		(2,568,215)	. <u> </u>	(1,047,696)	 1,520,519
Transfers in		2,650,000		2,650,000	-
Transfers (out).		(2,695,000)		(2,692,985)	 2,015
Net change in net position		(2,613,215)		(1,090,681)	1,522,534
Net position beginning of year		4,998,826		4,998,826	-
Prior year encumbrances appropriated		225,226		225,226	 -
Net position end of year	\$	2,610,837	\$	4,133,371	\$ 1,522,534

#### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **ROBERTSON COMMUNITY CENTER FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fin	al Budget	Actual	Fina Po	ance with l Budget ositive egative)
Operating revenues:					
Other	\$	47,100	\$ 48,188	\$	1,088
Total operating revenues.		47,100	 48,188		1,088
Operating expenses:					
Salaries and benefits		15,552	15,207		345
Fringe benefits.		2,825	2,631		194
Contract services		15,910	12,754		3,156
Materials and supplies		10,000	8,963		1,037
Capital outlay.		23,400	23,187		213
Other		150	150		-
Total operating expenses		67,837	 62,892		4,945
Net change in net position		(20,737)	(14,704)		6,033
Net position beginning of year		103,024	 103,024		
Net position end of year	\$	82,287	\$ 88,320	\$	6,033

### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **COMMUNITY IMPROVEMENT FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fin	al Budget	Actual	Fin	iance with al Budget Positive Negative)
Operating revenues:					
Charges for services.	\$	417,500	\$ 523,191	\$	105,691
Other		2,500	3,413		913
Total operating revenues.		420,000	 526,604		106,604
Operating expenses:					
Contract services		400,000	346,914		53,086
Materials and supplies		20,000	3,491		16,509
Total operating expenses		420,000	 350,405		69,595
Net change in net position		-	176,199		176,199
Net position beginning of year			 		-
Net position end of year	\$	-	\$ 176,199	\$	176,199

#### FUND DESCRIPTION

#### **Internal Service Fund**

The internal service fund is used to account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost reimbursement basis. Specifically, the internal service fund accounts for a medical benefit self-insurance program for employees of the City.

### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET POSITION - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **INTERNAL SERVICE FUND** FOR THE YEAR ENDED DECEMBER 31, 2017

	Fi	nal Budget	Actual	Fi	riance with nal Budget Positive Negative)
Operating revenues:					
Charges for services	\$	2,789,000	\$ 2,577,995	\$	(211,005)
Other		-	 15,551		15,551
Total operating revenues		2,789,000	 2,593,546		(195,454)
Operating expenses:					
Claims		2,810,000	 2,499,740		310,260
Total operating expenses		2,810,000	 2,499,740		310,260
Net change in net position		(21,000)	93,806		114,806
Net position beginning of year		166,987	 166,987		<u> </u>
Net position end of year	\$	145,987	\$ 260,793	\$	114,806

#### FUND DESCRIPTION

#### **Agency Funds**

These funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations.

### Carnation Cable Channel Fund

This fund accounts for monies received from cable franchise fees prescribed by City Ordinance for local cable access.

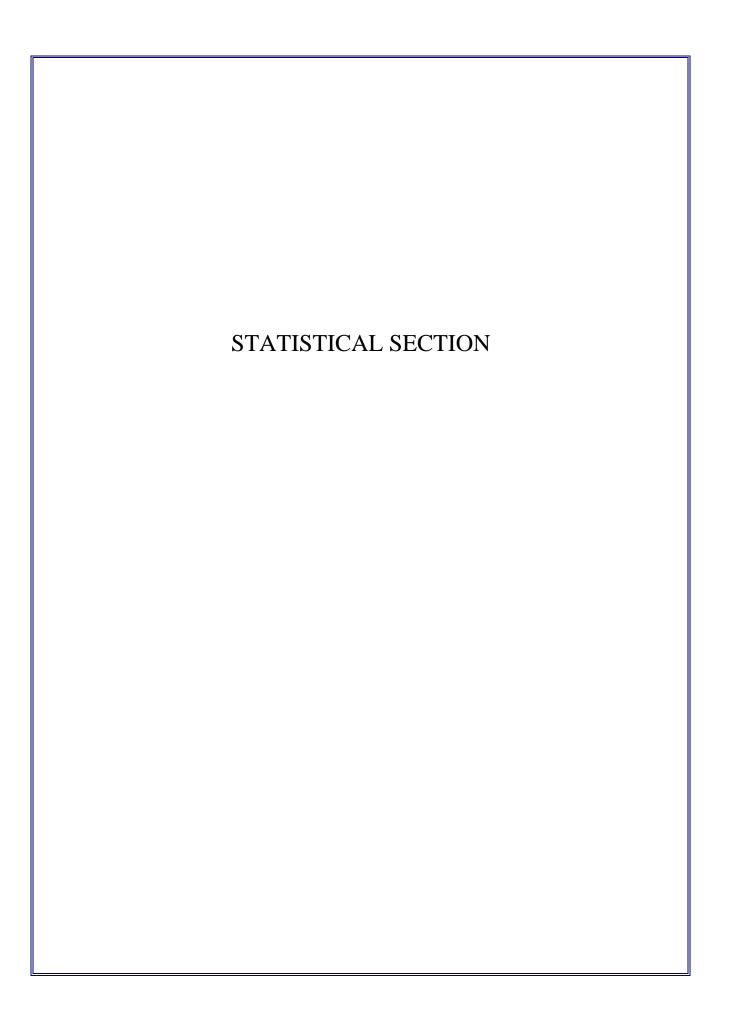
#### Municipal Court Fund

This fund accounts for monies received from the municipal court which are distributed to various agencies.

## STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

	alance /1/2017	I	Additions	R	eductions	alance /31/2017
Carnation Cable Channel						
Assets:						
Equity in pooled cash and cash equivalents Receivables (net of allowances of uncollectibles):	\$ -	\$	79,220	\$	79,220	\$ -
Accounts	 1,050		835		1,050	835
Total assets	\$ 1,050	\$	80,055	\$	80,270	\$ 835
Liabilities:						
Due to others	\$ 1,050	\$	80,055	\$	80,270	\$ 835
Total liabilities	\$ 1,050	\$	80,055	\$	80,270	\$ 835
Municipal Court Fund						
Assets:						
Cash and cash equivalents in segregated accounts	\$ 25,896	\$	1,763,658	\$	1,772,501	\$ 17,053
Total assets	\$ 25,896	\$	1,763,658	\$	1,772,501	\$ 17,053
Liabilities:						
Due to others	\$ 25,896	\$	1,763,658	\$	1,772,501	\$ 17,053
Total liabilities.	\$ 25,896	\$	1,763,658	\$	1,772,501	\$ 17,053
All Agency Funds						
Assets:						
Cash and cash equivalents in segregated accounts Receivables (net of allowances for uncollectibles):	\$ 25,896	\$	1,842,878	\$	1,851,721	\$ 17,053
Accounts	1,050		835		1,050	835
Total assets	\$ 26,946	\$	1,843,713	\$	1,852,771	\$ 17,888
Liabilities:						
Due to others	\$ 26,946	\$	1,843,713	\$	1,852,771	\$ 17,888
Total liabilities	\$ 26,946	\$	1,843,713	\$	1,852,771	\$ 17,888

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#### **CITY OF ALLIANCE, OHIO** STATISTICAL SECTION

This part of the City of Alliance's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Page
Financial Trends	
These schedules contain trend information to help the reader understand how the City's financial performance and well- being have changed over time.	192-201
Revenue Capacity	
These schedules contain information to help the reader assess the City's most significant local revenue source, the income tax.	202
Debt Capacity	
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	203-209
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	210-211
Operating Information	
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	212-219

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

#### NET POSITION BY COMPONENT LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	ACCR	2017	 2016	_	2015	Restated 2014
Governmental activities						
Net investment in capital assets	\$	18,803,807	\$ 19,802,449	\$	19,340,616	\$ 19,325,774
Restricted for:						
Capital projects		-	-		-	86,105
Debt service		65,369	64,617		145,057	425,849
Transportation projects		156,417	89,780		117,694	357,951
Public service programs		982,136	1,016,857		1,048,390	1,175,610
Community environment programs		2,854,058	3,184,299		3,184,160	3,329,142
Police and fire pension		66,555	34,220		24,686	38,397
Security programs		347,508	344,515		355,439	392,320
Other purposes		189,666	302,795		148,897	119,585
Unrestricted (deficit)		(12,715,820)	(10,943,407)		(8,403,601)	(7,859,134)
Total governmental activities net position	\$	10,749,696	\$ 13,896,125	\$	15,961,338	\$ 17,391,599
Business-type activities						
Net investment in capital assets	\$	17,053,900	\$ 15,854,399	\$	14,314,561	\$ 13,620,315
Restricted:						
Debt service		439,150	449,748		520,304	548,950
Replacement and surplus reserve		1,132,890	866,353		878,195	522,362
Unrestricted		8,268,129	8,420,942		8,390,452	7,305,450
Total business-type activities net position	\$	26,894,069	\$ 25,591,442	\$	24,103,512	\$ 21,997,077
Total primary government						
Net investment in capital assets	\$	35,857,707	\$ 35,656,848	\$	33,655,177	\$ 32,946,089
Restricted for:						
Capital projects		-	-		-	86,105
Debt service		504,519	514,365		665,361	974,799
Replacement and surplus reserve		1,132,890	866,353		878,195	522,362
Transportation projects		156,417	89,780		117,694	357,951
Public service programs		982,136	1,016,857		1,048,390	1,175,610
Community environment programs		2,854,058	3,184,299		3,184,160	3,329,142
Security programs		347,508	344,515		355,439	392,320
Police and fire pension		66,555	34,220		24,686	38,397
Other purposes		189,666	302,795		148,897	119,585
Unrestricted (deficit)		(4,447,691)	(2,522,465)		(13,149)	(553,684)
Total primary government net position	\$	37,643,765	\$ 39,487,567	\$	40,064,850	\$ 39,388,676

Source: City financial records.

Note: The net position at December 31, 2014 has been restated for GASB statement Nos. 68 and 71.

<u> </u>	2013		2012		2011		2010		2009		2008
\$	19,528,061	\$	19,194,878	\$	19,233,554	\$	19,217,527	\$	18,500,286	\$	17,764,197
	936,012		1,286,549		31,763		1,154,738		1,447,623		1,751,872
	191,036		322,426		346,139		401,200		661,027		915,520
	375,369		386,247		285,686		374,892		265,771		325,698
	759,389		760,258		737,980		737,032		728,398		734,587
	3,318,742		3,859,082		3,976,347		3,892,153		4,521,279		4,785,006
	69,984		72,662		76,794		60,133		59,322		58,717
	232,414		175,111		235,720		290,824		394,189		448,672
	903,606		604,772		367,747		365,774		291,652		290,657
	2,743,270		2,717,776		5,348,341		5,157,606		2,679,203		2,624,597
\$	29,057,883	\$	29,379,761	\$	30,640,071	\$	31,651,879	\$	29,548,750	\$	29,699,523
\$	12,266,157	\$	11,655,997	\$	9,633,092	\$	9,524,020	\$	8,804,341	\$	6,945,805
	573,116		592,084		618,439		609,249		637,561		869,875
	1,152,065		1,903,787		616,385		591,030		682,495		493,477
	9,757,719		8,314,065		8,897,636		8,899,493		9,162,368		9,119,655
\$	23,749,057	\$	22,465,933	\$	19,765,552	\$	19,623,792	\$	19,286,765	\$	17,428,812
\$	31,794,218	\$	30,850,875	\$	28,866,646	\$	28,741,547	\$	27,304,627	\$	24,710,002
ψ	51,794,210	ψ	30,030,075	ψ	20,000,040	ψ	20,741,547	ψ	27,304,027	ψ	24,710,002
	936,012		1,286,549		31,763		1,154,738		1,447,623		1,751,872
	764,152		914,510		964,578		1,010,449		1,298,588		1,785,395
	1,152,065		1,903,787		616,385		591,030		682,495		493,477
	375,369		386,247		285,686		374,892		265,771		325,698
	759,389		760,258		737,980		737,032		728,398		734,587
	3,318,742		3,859,082		3,976,347		3,892,153		4,521,279		4,785,006
	232,414		175,111		235,720		290,824		394,189		448,672
	69,984		72,662		76,794		60,133		59,322		58,717
	903,606		604,772		367,747		365,774		291,652		290,657
	12,500,989		11,031,841		14,245,977		14,057,099		11,841,571		11,744,252
\$	52,806,940	\$	51,845,694	\$	50,405,623	\$	51,275,671	\$	48,835,515	\$	47,128,335

### CHANGES IN NET POSITION LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

<b>Program revenues:</b> Governmental activities					-
Governmental activities					
Charges for services:					
General government	\$ 1,043,04		1,282,857	\$ 1,657,019	\$ 1,572,870
Security of persons and property	164,75		107,598	76,764	65,939
Public health and welfare	169,77	4	179,096	200,787	161,864
Transportation	100.59	-	-	-	272
Community environment	129,58		124,538	158,407	59,609
Leisure time activities	26,93	0	28,699	7,420	26,106
Interest and fiscal charges Subtotal - charges for services	1,534,09		1,722,788	 2,100,397	 1,886,660
Subiotal - charges for services	1,554,09	<u> </u>	1,722,788	 2,100,397	 1,880,000
Operating grants and contributions					
General government	100,43		520,850	49,925	56,207
Security of persons and property	54,31		68,815	88,367	119,213
Public health and welfare	136,10		127,350	122,410	133,115
Transportation	1,062,88		939,324	986,928	975,748
Community environment	1,249,65		1,086,050	 731,338	 999,489
Subtotal - operating grants and contributions	2,603,39	3	2,742,389	 1,978,968	 2,283,772
Capital grants and contributions					
General government		-	-	12,500	263
Transportation	366,74	8	1,279,658	331,606	543,314
Leisure time activities	305,62	.7	-	 -	 -
Subtotal - capital grants and contributions	672,37	5	1,279,658	 344,106	 543,577
Total governmental activities program revenues	4,809,86	i3	5,744,835	 4,423,471	 4,714,009
Business-type activities:				 	 
Charges for services:					
Water	5,026,83	6	5,336,229	5,244,227	5,027,585
Sewer	4,398,71		4,446,894	4,546,914	4,245,435
Robertson Community Center	48,18		54,348	44,928	47,494
Community Improvement	526,60	)4	-	-	-
Capital grants and contributions	675,29	2		 -	 -
Total business-type activities program revenues	10,675,63	4	9,837,471	 9,836,069	 9,320,514
Total primary government	\$ 15,485,49	97 \$	15,582,306	\$ 14,259,540	\$ 14,034,523
Expenses:					
Governmental activities					
General government	\$ 3,688,93	8 \$	4,360,652	\$ 3,786,152	\$ 3,530,481
Security of persons and property	9,688,77	3	9,647,261	9,005,619	8,983,758
Public health and welfare	1,099,39	8	1,038,202	952,886	944,102
Transportation	2,411,82	21	2,582,067	2,584,976	1,946,535
Community environment	1,699,76	60	1,410,889	941,453	1,132,317
Basic utility services	65,83	7	61,731	41,870	68,828
Leisure time activities	777,13	8	765,229	748,255	741,638
Interest and fiscal charges	19,15	54	26,933	28,195	39,947
Bond issuance costs			-	 -	 -
Total governmental activities expenses	19,450,81	9	19,892,964	 18,089,406	 17,387,606

	2013 2012		2011	2010	2009	2008
\$	1,090,395	\$ 1,061,567	\$ 974,521	\$ 704,836	\$ 984,588	\$ 948,427
	464,505	50,980	68,727	32,285	14,278	157,747
	162,282	168,495	162,688	306,416	162,113	165,168
	- 64,284	- 78,811	72,433	90,263	82,968	207,862
	24,022	145,468	50,926	49,205	22,990	31,456
	-		-	-	-	36,025
	1,805,488	1,505,321	1,329,295	1,183,005	1,266,937	1,546,685
	199,541	166,290	32,043	40,638	30,622	16,550
	185,490	178,676	131,084	51,838	141,330	66,882
	148,884	186,825	200,510	76,594	197,403	181,104
	997,472	997,806	935,710	962,280	853,054	1,042,127
	645,228	679,300	1,544,671	1,110,616	995,772	798,218
	2,176,615	2,208,897	2,844,018	2,241,966	2,218,181	2,104,881
	-	-	-	-	-	-
	660,617	115,061	483,045	-	207,196	326,119
	660,617	115,061	483,045		207,196	326,119
	4,642,720	3,829,279	4,656,358	3,424,971	3,692,314	3,977,685
	5,080,395	4,935,880	4,380,453	3,935,652	4,460,193	4,343,787
	4,516,682	3,716,822	3,980,135	3,966,871	4,618,220	4,180,728
	43,062	46,873	46,682	49,086	75,933	56,293
	-	1,741,568		144,918	313,745	24,295
	9,640,139	10,441,143	8,407,270	8,096,527	9,468,091	8,605,103
\$	14,282,859	\$ 14,270,422	\$ 13,063,628	\$ 11,521,498	\$ 13,160,405	\$ 12,582,788
\$	3,429,427	\$ 3,293,515	\$ 3,280,078	\$ 3,073,733	\$ 2,917,013	\$ 3,086,862
Ψ	3,429,427 8,727,248	\$ 5,295,515 9,121,557	\$ 3,280,078 9,033,362	\$ 3,073,733 8,624,742	\$ 2,917,013 8,416,988	\$ 5,080,802 8,407,092
	961,188	1,069,283	1,034,561	1,015,414	952,822	965,155
	1,852,335	1,727,130	2,015,461	1,960,588	1,636,141	1,787,268
	1,419,894	942,663	1,856,513	1,355,294	969,055	783,718
	72,018	62,457	60,904	54,541	56,427	62,750
	711,074	785,750	770,365	772,260	793,909	769,611
	45,757	50,615 50,234	71,335	83,669	110,107	- 114,938
	17,218,941	17,103,204	18,122,579	16,940,241	15,852,462	15,977,394

Continued

#### CHANGES IN NET POSITION (CONTINUED) LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	 2017	 2016	 2015	 2014
Business-type activities:				
Water	\$ 4,721,033	\$ 4,574,627	\$ 4,222,774	\$ 4,490,494
Sewer	4,729,283	4,194,853	3,932,292	4,364,930
Robertson Community Center	350,405	63,466	54,428	60,546
Community Improvement	 80,802	 	 -	 
Total business-type activities expenses	 9,881,523	 8,832,946	 8,209,494	 8,915,970
Total primary government	\$ 29,332,342	\$ 28,725,910	\$ 26,298,900	\$ 26,303,576
Net (expense) revenue				
Governmental activities	\$ (14,640,956)	\$ (14,148,129)	\$ (13,665,935)	\$ (12,673,597)
Business-type activities	794,111	1,004,525	1,626,575	404,544
Total primary government net expense	\$ (13,846,845)	\$ (13,143,604)	\$ (12,039,360)	\$ (12,269,053)
General revenues and other changes in net position				
Governmental activities				
Municipal income taxes	\$ 9,728,707	\$ 10,156,552	\$ 10,305,849	\$ 10,739,033
Property and other local taxes	934,726	955,825	893,577	905,285
Grants and entitlements				
not restricted to specific programs	547,218	606,027	630,859	592,068
Investment earnings	23,077	18,684	18,707	25,442
Gain (loss) on fair value adjustment	(68,725)	(8,977)	14,262	-
Miscellaneous	329,524	354,805	372,420	537,100
Transfers	 -	 -	 -	 546,889
Total governmental activities	 11,494,527	 12,082,916	 12,235,674	 13,345,817
Business-type activities				
Municipal income taxes	380,242	399,981	404,207	420,332
Investment earnings	128,274	83,424	75,653	115,162
Gain on sale of capital assets	-	-	-	-
Transfers	 -	 -	 -	 (546,889)
Total business-type activities	 508,516	 483,405	 479,860	 (11,395)
Total primary government	\$ 12,003,043	\$ 12,566,321	\$ 12,715,534	\$ 13,334,422
Change in net position				
Governmental activities	\$ (3,146,429)	\$ (2,065,213)	\$ (1,430,261)	\$ 672,220
Business-type activities	1,302,627	1,487,930	2,106,435	393,149
Total primary government	\$ (1,843,802)	\$ (577,283)	\$ 676,174	\$ 1,065,369

**Source:** City financial records.

	2013	2012	2011	2010 2009		2008
\$	4,518,463 4,186,816 55,503	\$ 4,415,238 3,650,814 56,050	\$ 4,834,781 3,739,990 60,278	\$ 4,616,259 3,436,932 56,745	\$ 4,498,029 3,523,095 54,174	\$ 3,974,057 3,629,692 76,277
	8,760,782	8,122,102	8,635,049	8,109,936	8,075,298	7,680,026
\$	25,979,723	\$ 25,225,306	\$ 26,757,628	\$ 25,050,177	\$ 23,927,760	\$ 23,657,420
\$ \$	(12,576,221) 879,357 (11,696,864)	\$ (13,273,925) 2,319,041 \$ (10,954,884)	\$ (13,466,221) (227,779) \$ (13,694,000)	\$ (13,515,270) (13,409) \$ (13,528,679)	\$ (12,160,148) 1,392,793 \$ (10,767,355)	\$ (11,999,709) 925,077 \$ (11,074,632)
\$	10,118,478 917,317	\$	\$	\$ 8,713,256 956,359	\$	\$ 8,844,311 1,331,701
	967,436 4,166	880,730 4,428	1,103,878 8,435	4,524,885 10,202	1,714,806 21,096	1,458,034 154,923
	- 246,946	287,368	835,956 (200,000)	504,111	747,714	495,455
	12,254,343	12,013,615	12,454,413	14,708,813	12,009,375	12,284,424
\$	394,602 9,165 - - - 403,767 12,658,110	374,081 7,259 - - - - - - - - - - - - - - - - - - -	386,543 5,279 200,000 591,822 \$ 13,046,235	343,668 6,768 - - - 350,436 \$ 15,059,249	340,765 15,215 109,180 - - - - - - - - - - - - - - - - - - -	349,905 124,004 - - 473,909 \$ 12,758,333
Ψ	12,000,110	φ <u>12,371,703</u>	φ <u>15,610,255</u>	φ <u>10,007,217</u>	φ <u>12</u> , <u>11</u> , <u>555</u>	<u> </u>
\$	(321,878) 1,283,124 961,246	\$ (1,260,310) 2,700,381 \$ 1,440,071	\$ (1,011,808) 364,043 \$ (647,765)	\$ 1,193,543 337,027 \$ 1,530,570	\$ (150,773) <u>1,857,953</u> \$ 1,707,180	\$ 284,715 <u>1,398,986</u> \$ 1,683,701

#### CITY OF ALLIANCE, OHIO FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2017 2016		 2015	 2014	
General fund:					
Nonspendable	\$	262,989	\$ 256,700	\$ 386,149	\$ 98,029
Restricted		7,719	4,586	-	-
Committed		87,966	27,592	59,451	103,593
Assigned		877,671	186,256	1,299,804	1,566,149
Unassigned		-	916,477	1,159,618	1,130,672
Reserved		-	-	-	-
Unreserved			 	 	 -
Total general fund		1,236,345	 1,391,611	 2,905,022	 2,898,443
All other governmental funds:					
Nonspendable		75,111	109,983	53,784	31,068
Restricted		5,033,095	5,125,523	5,372,753	5,859,314
Committed		455,388	787,042	760,187	1,057,921
Assigned		-	-	-	1,000
Unassigned (deficit)		(12,107)	(203,737)	(352,810)	-
Reserved		-	-	-	-
Unreserved, reported in:					
Special revenue funds		-	-	-	-
Debt service fund		-	-	-	-
Capital projects funds		-	-	-	-
Revolving loan fund		-	 -	 -	 -
Total all other governmental funds		5,551,487	 5,818,811	 5,833,914	 6,949,303
Total governmental funds	\$	6,787,832	\$ 7,210,422	\$ 8,738,936	\$ 9,847,746

Source: City financial records.

Note: The City implemented GASB 54 in 2011.

 2013	 2012	 2011	 2010	 2009	 2008
\$ 100,473	\$ 90,479	\$ 88,225	\$ -	\$ -	\$ -
-	-	-	-	-	-
86,927	134,581	10,289	-	-	-
1,380,734	135,180	64,886	-	-	-
1,237,121	2,672,552	3,789,207	-	-	-
-	-	-	36,264	39,787	54,034
 -	 -	 -	 5,207,831	 2,277,229	 2,415,812
 2,805,255	 3,032,792	 3,952,607	 5,244,095	 2,317,016	 2,469,846
15,867	41,511	38,929	-	_	_
5,671,080	5,891,152	5,797,381	-	-	-
825,390	1,099,759	1,575,115	-	-	-
1,000	1,000	1,000	-	-	-
(3,292)	-	(3,142)	-	-	-
-	-	-	1,920,513	2,396,244	2,053,742
-	-	-	2,261,677	2,234,113	2,670,338
-	-	-	126,581	253,537	383,562
-	-	-	869,425	997,814	1,253,617
 -	 	 -	 1,595,729	 1,775,948	 1,877,054
 6,510,045	 7,033,422	 7,409,283	 6,773,925	 7,657,656	 8,238,313
\$ 9,315,300	\$ 10,066,214	\$ 11,361,890	\$ 12,018,020	\$ 9,974,672	\$ 10,708,159

#### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

		2017		2016		2015		2014
Revenues								
Municipal income taxes	\$	9,808,805	\$	10,183,234	\$	10,272,590	\$	10,701,172
Property and other taxes	Ψ	948,761	Ŷ	954,561	Ŷ	897,035	Ŷ	897,977
Charges for services		515,589		376,950		325,908		378,773
Licenses, permits and fees		429,225		396,001		658,533		225,825
Fines and forfeitures		543,521		638,352		831,263		851,808
Intergovernmental		3,629,004		4,153,323		2,758,634		2,796,166
Special assessments		-		-		-		67,295
Investment income		18,485		58,434		61,429		44,593
Rental income		36,586		26,313		44,546		74,834
Contributions and donations		4,645		17,812		10,498		13,092
Other		599,485		943,409		678,148		1,095,294
Total revenues		16,534,106		17,748,389		16,538,584		17,146,829
Expenditures								
Current: General government		3,069,659		3,912,589		3,279,554		3,104,014
Security of persons and property		8,368,210		8,582,751		8,420,148		8,618,050
Public health and welfare		955,889		964,767		960,431		926,077
Transportation		848,817		1,287,637		1,304,365		897,753
Community environment		1,620,921		1,366,506		929,267		1,129,378
Leisure time activities		588,435		614,440		626,454		613,020
Basic utility services		55,032		55,108		61,384		64,775
Capital outlay		1,331,645		2,234,305		1,778,871		1,382,029
Debt service:		1,001,010		2,20 1,000		1,770,071		1,002,022
Principal retirement		119,591		283,542		263,673		551,581
Interest and fiscal charges		18,854		23,503		32,081		42,434
Bond issuance cost		-		-		-		-
Total expenditures		16,977,053		19,325,148		17,656,228		17,329,111
Excess (deficiency) of revenues								
over (under) expenditures		(442,947)		(1,576,759)		(1,117,644)		(182,282)
Other financing sources (uses)								
Sale of capital assets		20,357		48,245		8,834		-
Sale of refunded bond		-		-		-		-
Payment to refunding bond escrow agent		-		-		-		-
Premium on refunded bond issuance		-		-		-		-
General obligation bonds issued		-		-		-		-
Premium on bond issuance		-		-		-		-
SIB loan proceeds		-		-		-		167,839
OPWC loan proceeds		-		-		-		-
Transfers in		890,824		975,197		823,331		1,734,266
Transfers (out)		(890,824)		(975,197)		(823,331)		(1,187,377)
Total other financing sources (uses)		20,357		48,245		8,834		714,728
Net change in fund balances	\$	(422,590)	\$	(1,528,514)	\$	(1,108,810)	\$	532,446
Capital expenditures	\$	1,087,878	\$	2,153,633	\$	1,625,458	\$	1,189,258
Debt service as a percentage of noncapital expenditures		0.87%		1.79%		1.84%		3.68%

**Source:** City financial records.

	2013 2012		2011			2010		2009	2008		
\$	10,065,525	\$	9,768,208	\$	9,670,227	\$	8,718,059	\$	8,516,605	\$	8,918,599
φ	916,991	ψ	986,268	ψ	955,054	ψ	969,712	ψ	980,354	ψ	1,317,000
	428,359		313,836		251,838		224,081		286,138		219,980
	226,663		241,853		219,838		336,829		177,116		219,980
	977,143		554,343		461,502		512,398		553,954		707,122
	3,390,528		3,058,631		4,349,101		6,833,514		4,248,142		3,339,642
	69,216		74,029		62,204		68,563		63,244		67,529
	44,886		47,283		74,730		64,763		109,236		284,258
	99,211		88,653		101,858		84,887		91,888		197,934
	42,346		5,617		4,384		6,231		8,660		8,936
	657,936		608,534		1,039,446		712,218		931,047		617,343
	16,918,804		15,747,255		17,190,178		18,531,255		15,966,384		15,890,308
	10,710,004		13,747,235		17,190,170		10,551,255		15,700,304		15,670,500
	3,085,737		2,736,209		2,749,939		2,492,289		2,389,066		2,557,730
	8,548,046		8,375,312		8,220,965		7,857,210		7,821,330		7,894,771
	949,521		979,756		956,336		944,131		911,403		916,506
	867,372		789,652		1,106,279		966,818		963,850		1,078,028
	1,412,050		859,742		1,759,825		1,676,693		1,167,061		745,376
	627,704		653,096		631,225		657,273		687,874		743,370
	68,584		59,583		55,238		51,936		53,228		56,634
	1,833,204		2,957,264		2,089,454		1,335,972		2,194,333		1,249,970
	1,033,204		2,937,204		2,089,494		1,333,972		2,194,555		1,249,970
	324,507		329,115		308,740		418,380		403,036		387,705
	48,033		53,201		73,267		87,205		108,690		121,581
	-		50,234		-		-		-		-
	17,764,758		17,843,164		17,951,268		16,487,907		16,699,871		15,716,180
	(845,954)		(2,095,909)		(761,090)		2,043,348		(733,487)		174,128
	-		455,000		-		-		-		-
	-		(444,652)		-		-		-		-
	-				-		-		-		-
	-		8,169 775,000		-		-		-		-
	-		6,716		-		-		-		-
	-		0,710		-		-		-		-
	95,040		-		304,960		-		-		-
	1,243,765		1,130,886		1,393,096		1,066,718		1,030,531		1,120,695
	(1,243,765)		(1,130,886)				(1,066,718)		(1,030,531)		(1,120,695)
	95,040		800,233		(1,593,096) 104,960		-		(1,030,331)		(1,120,095)
\$	(750,914)	\$	(1,295,676)	\$	(656,130)	\$	2,043,348	\$	(733,487)	\$	174,128
\$	1,871,185	\$	1,991,679	\$	1,605,167	\$	982,102	\$	1,891,704	\$	629,761
	2.34%		2.41%		2.34%		3.26%		3.46%		3.38%
	2.34%		2.41%		2.34%		5.20%		3.40%		3.30%

# INCOME TAX REVENUE BASE AND COLLECTIONS LAST TEN YEARS

Tax		Indi			Total				Tax	
 Year (1)	W	ithholding	Non	-withholding	I	ndividual	Business		Total	Rate
2017	\$	7,945,320	\$	1,360,127	\$	9,305,447	\$	985,722	\$ 10,291,169	2.00%
2016		8,960,233		927,033		9,887,266		1,490,436	11,377,702	2.00%
2015		8,065,388		1,474,251		9,539,640		1,116,699	10,656,339	2.00%
2014		8,049,056		1,443,002		9,492,058		1,470,963	10,963,021	2.00%
2013		7,678,323		1,377,277		9,055,600		1,227,886	10,283,486	2.00%
2012		7,682,227		1,351,720		9,033,947		1,240,725	10,274,672	2.00%
2011		7,136,465		1,352,612		8,489,077		1,447,690	9,936,767	2.00%
2010		6,651,975		1,250,681		7,902,656		940,634	8,843,290	2.00%
2009		6,768,976		1,347,416		8,116,392		825,594	8,941,986	2.00%
2008		7,209,183		1,214,575		8,423,758		770,489	9,194,247	2.00%

Source: City of Alliance Income Tax Department.

Note: The City is prohibited by statute from presenting information regarding individual taxpayers.

(1) Amounts reported above are on the cash basis of accounting.

#### CITY OF ALLIANCE, OHIO

#### INCOME TAX WITHHOLDINGS BY SECTOR LAST TEN YEARS

Sector	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Industrial	45.0%	48.0%	47.0%	47.0%	46.0%	42.0%	40.0%	31.0%	33.1%	33.9%
Medical	18.0%	17.0%	17.0%	17.0%	17.0%	20.0%	21.0%	22.0%	24.1%	23.3%
Education	14.0%	13.0%	13.0%	12.0%	12.0%	13.0%	14.0%	15.0%	15.4%	21.1%
Retail	6.0%	5.0%	6.0%	6.0%	8.0%	6.0%	5.0%	7.0%	6.5%	10.1%
Service	5.0%	5.0%	5.0%	5.0%	5.0%	6.0%	6.0%	6.0%	6.2%	3.5%
Food/Restaurant	3.0%	4.0%	4.0%	3.0%	4.0%	4.0%	4.0%	5.0%	4.7%	1.5%
Carnation Mall Area	5.0%	4.0%	4.0%	4.0%	4.0%	5.0%	5.0%	5.0%	5.3%	3.1%
Financial	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.0%	2.6%	3.0%
Construction	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	1.0%	0.5%	0.5%
Other	1.0%	1.0%	1.0%	3.0%	1.0%	1.0%	2.0%	6.0%	1.6%	0.0%
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

Source: City of Alliance Income Tax Department.

#### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

	Governmental Activities					Business-Ty	pe Activities				
Year	General Obligation Bonds/Notes	Special Assessment Bonds	OPWC Loans	SIB Loans	General Obligation Bonds	Revenue Bonds	OWDA Loans	OPWC Loans	Total Primary Government	Percentage of Personal Income	Per Capita
2017	\$-	\$-	\$ 353,334	\$ 133,437	\$ 915,141	\$ 4,178,848	\$ 4,918,213	\$ 1,436,678	11,935,651	3.04%	\$ 530
2016	75,000	-	366,667	153,449	970,151	5,467,143	744,614	1,516,768	9,293,792	2.37%	413
2015	315,000	-	380,000	167,839	1,025,161	6,715,438	-	1,596,858	10,200,296	2.60%	453
2014	555,000	-	393,333	167,839	1,080,171	7,923,733	-	1,581,084	11,701,160	2.98%	520
2013	1,029,591	70,000	400,000	-	2,197,181	9,092,028	-	1,555,078	14,343,878	3.65%	637
2012	1,270,000	135,000	304,960	-	2,287,000	10,160,000	-	631,224	14,788,184	3.77%	657
2011	735,000	195,000	304,960	-	1,142,000	11,255,000	-	674,209	14,306,169	3.64%	635
2010	980,000	250,000	-	-	1,182,000	12,315,000	-	717,194	15,444,194	3.93%	686
2009	1,335,000	305,000	-	-	1,740,000	13,345,000	-	683,506	17,408,506	4.93%	749
2008	1,680,000	355,000	-	-	2,185,000	14,275,000	-	354,826	18,849,826	5.34%	811

Source: City financial records.

Note: Population and personal income data are presented on page 209.

#### RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN YEARS

			Be	onded Debt Outstandi	Ratio of			
Year	Population (1)	Assessed Value of Taxable Property (2)	Gross Bonded Debt (3)	Debt Service Available Balance	Net Bonded Debt	Net Bonded Debt to Assessed Value of Taxable Property	Net Bonded Debt Per Capita	
2017	22,522	\$ 280,881,810	\$ 915,141	\$ 43,850	\$ 871,291	0.31%	\$ 38.69	
2016	22,522	280,881,810	1,045,151	43,850	1,001,301	0.36%	44.46	
2015	22,522	278,005,220	1,340,161	126,550	1,213,611	0.44%	53.89	
2014	22,522	264,521,390	1,635,171	396,305	1,238,866	0.47%	55.01	
2013	22,522	259,506,760	3,226,772	96,408	3,130,364	1.21%	138.99	
2012	22,522	262,059,330	3,557,000	98,461	3,458,539	1.32%	153.56	
2011	22,522	288,001,100	1,877,000	118,616	1,758,384	0.61%	78.07	
2010	22,522	289,117,210	2,162,000	126,581	2,035,419	0.70%	90.37	
2009	23,253	299,392,613	3,075,000	253,537	2,821,463	0.94%	121.34	
2008	23,253	308,189,431	3,865,000	383,562	3,481,438	1.13%	149.72	

### Sources:

(1) U.S. Census Bureau.

(2) County Auditor.

Note: (3) Includes all general obligation bonded debt with the exception of special assessment debt.

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2017

Governmental Unit	Goverr Activiti Outsta		Estimated Percentage Applicable (1)	A	Amount Applicable to City
Direct - City of Alliance					
OPWC loans	\$	353,334	100.00%	\$	353,334
SIB loans		133,437	100.00%		133,437
		486,771			486,771
Overlapping debt:					
Alliance City Schools		4,838,250	88.65%		4,289,109
Marlington Local School District		564,472	20.43%		115,322
Stark County Park District		1,600,000	3.85%		61,600
Stark County	1	6,273,002	3.85%		626,511
Mahoning County	3	2,270,000	0.01%		3,227
	5	5,545,724			5,095,769
Total direct and overlapping debt	\$ 5	6,032,495		\$	5,582,540

Source: Ohio Municipal Advisory Council.

**Note:** (1) Percentages were determined by dividing the overlapping subdivision's assessed valuation within the City by its total valuation.

#### LEGAL DEBT MARGIN INFORMATION LAST TEN YEARS

	 2017	 2016	 2015		2014
Total assessed property value	\$ 280,881,810	\$ 280,881,810	\$ 278,005,220	\$	264,521,390
Overall legal debt limit	29,492,590	29,492,590	29,190,548		27,774,746
(10 1/2 % of assessed valuation)					
Debt outstanding					
General obligation bonds	-	75,000	315,000		555,000
Special assessment bonds SIB loans	133,437	- 153,449	167,839		167,839
Enterprise general obligation bonds	915,141	970,151	1,025,161		1,080,171
OPWC loans	1,790,012	1,883,435	1,976,858		1,974,417
Revenue bonds	4,178,848	5,467,143	6,715,438		7,923,733
Total gross indebtedness	 7,017,438	 8,549,178	 10,200,296		11,701,160
Less:					
Special assessment bonds	-	-	-		-
SIB loans	133,437	153,449	167,839		167,839
Enterprise general obligation bonds	915,141	970,151	1,025,161		1,080,171
OPWC loans	1,790,012	1,883,435	1,976,858		1,974,417
Revenue bonds	 4,178,848	 5,467,143	 6,715,438	·	7,923,733
Total net debt applicable to debt limit	 	 75,000	 315,000		555,000
Legal debt margin within 10 1/2 % limitation	\$ 29,492,590	\$ 29,417,590	\$ 28,875,548	\$	27,219,746
Legal debt margin as a percentage					
of the debt limit	100.00%	99.75%	98.92%		98.00%
Unvoted debt limitation	\$ 15,448,500	\$ 15,448,500	\$ 15,290,287	\$	14,548,676
(5 1/2 % of assessed valuation)					
Total gross indebtedness	7,017,438	8,549,178	10,200,296		11,701,160
Less:					
Special assessment bonds	-	-	-		-
SIB loans	133,437	153,449	167,839		167,839
Enterprise general obligation bonds	915,141	970,151	1,025,161		1,080,171
OPWC loans Revenue bonds	1,790,012	1,883,435	1,976,858		1,974,417
Net debt within 5 $1/2$ % limitations	 4,178,848	 <u>5,467,143</u> 75,000	 <u>6,715,438</u> 315,000		7,923,733 555,000
	 	 75,000	 515,000		555,000
Unvoted legal debt margin within					
5 1/2 % limitations	\$ 15,448,500	\$ 15,373,500	\$ 14,975,287	\$	13,993,676
Unvoted legal debt margin as a percentage					
of the unvoted debt limitation	100.00%	99.51%	97.94%		96.19%

Source: City financial records.

#### Notes:

Ohio Bond Law sets a limit of 10.5% for voted debt and 5.5% for unvoted debt.

Beginning in 2007, the amount of assessed valuation for railroad and telephone personal property has been excluded from the debt margin calculation.

	2013	 2012	 2011	 2010	 2009	 2008
\$	259,506,760	\$ 262,059,330	\$ 288,001,100	\$ 288,748,770	\$ 299,234,860	\$ 296,983,320
	27,248,210	 27,516,230	 30,240,116	 30,318,621	 31,419,660	 31,183,249
	1,029,591	1,270,000	735,000	980,000	1,335,000	1,680,000
	70,000	135,000	195,000	250,000	305,000	355,000
	2,197,181	2,287,000	- 1,142,000	- 1,182,000	- 1,740,000	2,185,000
	1,955,078	936,184	979,169	717,194	683,506	2,185,000
	9,092,028	10,160,000	11,255,000	12,315,000	13,345,000	14,275,000
	14,343,878	 14,788,184	 14,306,169	 15,444,194	 17,408,506	 18,849,826
	70,000	135,000	195,000	250,000	305,000	355,000
	- 2,197,181	- 2,287,000	- 1,142,000	- 1,182,000	- 1,740,000	- 2,185,000
	1,955,078	2,287,000 936,184	979,169	717,194	683,506	2,185,000
	9,092,028	10,160,000	11,255,000	12,315,000	13,345,000	14,275,000
	1,029,591	 1,270,000	 735,000	 980,000	 1,335,000	 1,680,000
·	1,027,571	 1,270,000	 755,000	 700,000	 1,355,000	 1,000,000
\$	26,218,619	\$ 26,246,230	\$ 29,505,116	\$ 29,338,621	\$ 30,084,660	\$ 29,503,249
	96.22%	95.38%	97.57%	96.77%	95.75%	94.61%
\$	14,272,872	\$ 14,413,263	\$ 15,840,061	\$ 15,881,182	\$ 16,457,917	\$ 16,334,083
	14,343,878	14,788,184	14,306,169	15,444,194	17,408,506	18,849,826
	70,000	135,000	195,000	250,000	305,000	355,000
	-	-	-	-	-	-
	2,197,181	2,287,000	1,142,000	1,182,000	1,740,000	2,185,000
	1,955,078	936,184	979,169	717,194	683,506	354,826
	9,092,028	 10,160,000	 11,255,000	 12,315,000	 13,345,000	 14,275,000
	1,029,591	 1,270,000	 735,000	 980,000	 1,335,000	 1,680,000
\$	13,243,281	\$ 13,143,263	\$ 15,105,061	\$ 14,901,182	\$ 15,122,917	\$ 14,654,083
	92.79%	91.19%	95.36%	93.83%	91.89%	89.71%

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#### PLEDGED REVENUE COVERAGE WATER REVENUE BONDS LAST TEN YEARS

	(	Operating	C	Direct )perating		sh and cash ivalents with		et Revenues Available		Debt	Servi	ce	
Year		Revenues	E	xpenses (1)	fi	scal agent	for	Debt Service	]	Principal		Interest	Coverage
2017	\$	5,026,836	\$	4,419,831	\$	1,679,224	\$	2,286,229	\$	1,280,000	\$	214,200	1.53
2016		5,336,229		4,223,454		1,226,707		2,339,482		1,240,000		257,600	1.56
2015		5,244,227		3,245,642		1,678,905		3,677,490		1,200,000		299,600	2.45
2014		5,027,585		3,406,534		1,678,985		3,300,036		1,160,000		338,750	2.20
2013		5,080,395		3,365,400		1,678,808		3,393,803		1,125,000		375,313	2.26
2012		4,935,880		3,282,009		1,677,730		3,331,601		1,095,000		407,688	2.22
2011		4,380,453		3,632,635		1,678,027		2,425,845		1,060,000		439,963	1.62
2010		3,935,652		3,397,003		1,677,494		2,216,143		1,030,000		470,863	1.48
2009		4,460,193		3,216,538		1,684,217		2,927,872		930,000		569,421	1.95
2008		4,343,787		3,060,768		1,862,595		3,145,614		855,000		739,300	1.97

Source: City financial records.

#### Notes:

(1) Direct operating expenses do not include depreciation and amortization expense.

Net Revenue Available for Debt Service is computed by subtracting direct operating expenses from operating revenues for the reporting period. The Net Revenue Available for Debt Service also includes restricted cash held by a fiscal agent to meet the Rate Covenant as described in the Trust Agreement.

#### DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

Year	Population (1)	otal Personal Income (2)	Iı	ersonal ncome Capita (1)	Ho	Aedian ousehold come (1)	Median Age (1)	Stark County Unemployment Rate (3)
2017	22,522	\$ 392,490,894	\$	17,427	\$	32,048	35.9	5.2%
2016	22,522	392,490,894		17,427		32,048	35.9	6.4%
2015	22,522	392,490,894		17,427		32,048	35.9	6.4%
2014	22,522	392,490,894		17,427		32,048	35.9	4.5%
2013	22,522	392,490,894		17,427		32,048	35.9	6.9%
2012	22,522	392,490,894		17,427		32,048	35.9	6.7%
2011	22,522	392,490,894		17,427		32,743	35.9	7.9%
2010	22,522	392,490,894		17,427		32,743	35.9	11.1%
2009	23,253	353,000,000		15,181		30,078	34.0	12.2%
2008	23,253	353,000,000		15,181		30,078	34.0	8.0%

#### Sources:

(1) U.S. Census - 2000 and 2010.

(3) Ohio Department of Job and Family Services labor market information, annual average.

#### Notes:

(2) Computation of per capita personal income multiplied by population.

Unemployment rate information is not available for the City; therefore, the Stark County rate is disclosed.

#### PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

	De	ecember 31, 20	17
Employer	Employees	Rank	Percentage of Total City Employment
University of Mount Union	1,726	1	11.14%
Alliance Community Hospital	1,153	2	7.44%
Alliance City Schools	840	3	5.42%
Coastal Pet	654	4	4.22%
WalMart (2)	500	5	3.23%
Mac Trailer Enterprises	371	6	2.39%
City of Alliance	312	7	2.01%
Alliance Tubular	301	8	1.94%
Robertson Heating & Supply	132	9	0.85%
Alliance Community Medical	121	10	0.78%
Total	6,110		39.42%
Total City Employment (1)	15,500		

Employer	Employees	Rank	Percentage of Total
Mount Union College	1,774	1	14.54%
Alliance Community Hospital	1,077	2	8.83%
Alliance City Schools	741	3	6.07%
Coastal Pet	672	4	5.51%
Alliance Castings	614	5	5.03%
WalMart	432	6	3.54%
Alliance Tubular	382	7	3.13%
City of Alliance	252	8	2.07%
Terry's Tire Town	152	9	1.25%
Robertson Heating	121	10	0.99%
Total	6,217	-	50.96%
Total City Employment (1)	12,200		

December 31, 2008

Source: City of Alliance Income Tax Department & U.S. Department of Labor.

#### Notes:

(1) Total City Employment is estimated by the City.

(2) WalMart's 2017 employment is estimated by the City.

#### OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	 2017		2016	 2015	 2014
eneral Government					
Council and clerk					
Number of ordinances passed	61		69	69	80
Number of resolutions passed	8		13	2	6
Number of planning commission docket items	26		35	32	11
Zoning board of appeals docket items	17		32	22	22
Finance Department					
Number of checks/vouchers issued	4,012		4,188	3,961	3,593
Number of payroll checks issued	7,830		2,126	2,242	2,577
Interest earnings for fiscal year					
(cash basis, includes water & sewer)	\$ 180,622	\$	127,697	\$ 104,325	\$ 14,844
Number of receipts issued	2,633		289	292	284
Number of journal entries issued	251		283	201	212
Number of budget adjustments issued	32		15	20	29
Agency ratings - Moody's Financial Services	A2		A2	A1	Aaa
Health insurance costs- Medical	\$ 1,897,930	\$	2,227,464	\$ 2,283,972	\$ 1,759,447
Health insurance costs- Dental	\$ 106,401	\$	116,824	\$ 111,121	\$ 124,595
Health insurance costs- Administration	\$ 495,409	\$	455,148	\$ 368,918	\$ 358,408
Health insurance total	\$ 2,499,740		2,799,436	\$ 2,764,011	\$ 2,242,450
General fund receipts (budgetary-basis)	1,533,809		2.057.771	1,796,835	11,713,463
General fund expenditures (budgetary-basis)	0,941,075	\$ 1	1,585,501	2,361,924	10,870,256
General fund cash balance	\$ 230,043	\$	373,777	\$ 651,973	1,197,685
Income Tax Department					
Number of individual returns	7,809		8,045	8,418	8,372
Number of business returns	1,328		1,389	1,259	1,224
Number of business vithholding accounts	9,438		9,238	4,459	4,683
Annual number of corporate witholding forms processed	3,523		3,447	3,422	3,612
Annual number of estimated payment forms processed	2,700		2,851	2,735	2,898
Annual number of reconciliation of withholdings processed	3,621		3,608	3,925	3,612
Engineer Contracted Services					
Dollar amount of construction overseen by engineer	\$ 800,000	\$	898,839	\$ 953,981	\$ 550,000
Private construction overseen/inspected	\$ 897,129	\$	931,250	\$ 857,900	\$ 1,056,500
Engineering design contracts	\$ 160,000	\$	650	\$ 52,975	\$ 28,600
Municipal Court					
Number of civil cases filed	1,317		1,290	1,389	1,476
Number of criminal cases filed	1,547		2,237	1,995	2,042
Number of traffic cases filed	2,285		3,407	4,544	5,528
Total cases filed	5,149		6,934	7,928	9,046
Number of civil cases disposed	1,204		1,324	1,396	1,453
Number of criminal cases disposed	1,204		2,307	2,058	2,127
Number of traffic cases disposed	2,350		3,462	4,581	5,537
*	5,221		7,093	8,035	9,117
Total cases disposed	3,221		7,095	8,055	9,117
Vital Statistics	214		450	714	(D.1
Certificates filed	314		459	714	694
Number of births (1)	-		140	387	385
Number of deaths	314		319	309	309
Certificates issued	2,942		2,877	3,176	3,172
Burial permits issued	364		-	323	365

2013	2012	2011	2010	2009	2008
75	96	101	95	86	95
11	13	6	10	9	18
27	25	34	27	17	26
4	17	20	26	20	32
· · ·	17	20	20	20	52
3,830	3,802	4,013	3,936	4,305	4,212
2,522	2,463	2,801	2,681	3,064	3,823
\$ 17,116	\$ 14,581	\$ 16,328	\$ 20,387	\$ 43,384	\$ 338,202
329	2,513	2,461	2,546	1,686	1,427
326	360	424	424	221	442
20	13	10	8	23	12
Aaa	Aaa	Aaa	Aaa	Aaa	Aaa
\$ 2,202,445	\$ 1,929,298	\$ 1,994,330	\$ 1,680,722	\$ 1,567,989	\$ 1,667,442
\$ 123,818	\$ 116,435	\$ 100,563	\$ 105,433	\$ 103,322	n/a
\$ 310,190	\$ 275,995	\$ 242,136	\$ 234,843	\$ 197,585	n/a
\$ 2,636,453	\$ 2,337,029	\$ 2,337,029	\$ 2,020,998	\$ 1,868,896	\$ 1,667,442
\$ 11,188,999	\$ 10,397,109	\$ 10,450,333	\$ 14,203,022	\$ 11,248,650	\$ 10,977,577
\$ 10,663,936	\$ 10,778,843	\$ 11,533,844	\$ 11,421,889	\$ 11,509,720	\$ 11,495,283
\$ 1,249,079	\$ 1,651,750	\$ 2,854,512	\$ 3,927,726	\$ 1,356,683	\$ 1,602,045
φ 1,219,079	φ 1,001,700	¢ 2,031,312	\$ 3,721,120	\$ 1,556,665	φ 1,002,015
8,070	8,141	8,024	8,084	8,418	8,770
1,304	1,314	1,234	1,216	1,259	1,279
4,989	4,817	4,785	4,467	4,459	4,470
3,451	3,544	3,659	3,380	3,220	3,288
2,680	2,793	2,682	2,564	3,036	3,364
3,550	3,441	3,632	3,576	3,436	3,651
\$ 954,950	n/a	\$ 613,528	\$ 268,152	\$ 1,029,635	\$ -
n/a	n/a	\$ 834,500	\$ 97,600	\$ 275,000	\$ 740,300
\$ 20,625	n/a	\$ 33,395	\$ 25,917	\$ 178,198	\$ 209,948
1 271	1,694	1,717	1,924	1,988	2,473
1,371 2,290					
	2,338	2,262 2,733	1,763	1,746	1,894
4,844	4,644		3,268	3,519	2,603
8,505	8,676	6,712	6,955	7,253	6,970 2,524
1,402	1,667	1,727	1,818	2,059	2,524
2,402	2,311	2,147	1,740	1,748	1,952
4,858	4,585	2,728	3,324	3,465	2,651
8,662	8,563	6,602	6,882	7,272	7,127
754	772	734	799	803	778
416	430	402	401	450	432
338	342	332	398	353	346
3,255	3,100	3,270	3,621	4,078	4,402
n/a	364	304	392	365	333

#### OPERATING INDICATORS BY FUNCTION/PROGRAM (CONTINUED) LAST TEN YEARS

Function/Program		2017		2016		2015		2014
Civil Service								
Number of police entry tests administered		1		_		1		-
Number of fire entry tests administered		1		_		1		-
Number of police promotional tests administered		2		1		1		2
Number of fire promotional tests administered		2		1		1		1
Number of hires of police officers from certified lists		- 1		2		3		4
Number of hires of fire/medics from certified lists		1		1		2		4
		-						1
Number of promotions from police certified lists		4		1		3		-
Number of promotions from fire certified lists		-		-		3		-
Building Department Indicators								
Construction permits issued		242		260		252		278
Estimated value of construction	\$	8,425,614	\$ 1	2,082,854	\$1	4,100,000	\$ 1	8,635,280
Number of permits issued		999		939		967		894
Amount of revenue generated from permits	\$	104,138	\$	105,491	\$	103,103	\$	86,670
Number of contract registrations issued	Ŷ	308	Ψ	272	Ŷ	253	Ŷ	290
ecurity of Persons & Property Police								
Total calls for services		57,259		59,871		58,286		66,082
Number of traffic citations issued		1,345		2,444		4,268		6,188
Number of parking citations issued		87		128		505		166
Number of criminal arrests		3,057		4,697		3,843		3,248
Number of accident reports completed		515		578		572		567
Felony offenses (F1-F5)		536		423		641		668
Misdemeanor offenses (M1-MM)		1,836		1,729		2,465		2,580
· · · · ·		820		844		2,403 834		
Police dept. auxiliary hours worked								1,230
DUI arrests		125		171		141		220
Prisoners		1,863		2,413		2,063		2,056
Motor vehicle accidents		543		578		834		587
Property damage accidents		543		99		817		587
Fatalities from motor vehicle accidents		-		2		1		-
Gasoline costs of fleet	\$	70,038	\$	65,464	\$	76,952	\$	127,200
Community diversion program - community service hours		n/a		n/a		n/a		n/a
		2017		2016		2015		2014
Fire								
Fire FMS/Rescue calls		2 209		2 184		2 337		2 311
EMS/Rescue calls		2,209		2,184		2,337		· · ·
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by)		n/a		n/a		n/a		n/a
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires		n/a 20		n/a 32		n/a 35		n/a 40
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure		n/a 20 55		n/a 32 46		n/a 35 49		n/a 40 46
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.)		n/a 20 55 767		n/a 32 46 729		n/a 35 49 719		n/a 40 46 645
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services	_	n/a 20 55 767 3,059		n/a 32 46 729 3,021		n/a 35 49 719 3,150		n/a 40 46 645 3,042
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss		n/a 20 55 767 3,059 32		n/a 32 46 729 3,021 51		n/a 35 49 719 3,150 47		n/a 40 46 645 3,042 55
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K	_	n/a 20 55 767 3,059 32 5		n/a 32 46 729 3,021 51 9		n/a 35 49 719 3,150 47 9		n/a 40 46 645 3,042 55 10
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K Fire losses	\$	n/a 20 55 767 3,059 32 5 138,420	\$	n/a 32 46 729 3,021 51 9 710,007	\$	n/a 35 49 719 3,150 47 9 477,490	\$	n/a 40 46 645 3,042 55 10 325,149
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K Fire losses Fire safety inspections	\$	n/a 20 55 767 3,059 32 5 138,420 1,069	\$	n/a 32 46 729 3,021 51 9 710,007 1,045	\$	n/a 35 49 719 3,150 47 9 477,490 1,217	\$	n/a 40 46 645 3,042 55 10 325,149 1,090
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K Fire losses Fire safety inspections Number of times mutual aid given to fire and EMS	\$	n/a 20 55 767 3,059 32 5 138,420 1,069 2	\$	n/a 32 46 729 3,021 51 9 710,007 1,045 6	\$	n/a 35 49 719 3,150 47 9 477,490 1,217 8	\$	n/a 40 645 3,042 55 10 325,149 1,090 16
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K Fire losses Fire safety inspections Number of times mutual aid given to fire and EMS Number of times mutual aid received for fire and EMS		n/a 20 55 767 3,059 32 5 138,420 1,069 2 8		n/a 32 46 729 3,021 51 9 710,007 1,045 6 3		n/a 35 49 719 3,150 47 9 477,490 1,217 8 2		n/a 40 645 3,042 55 10 325,149 1,090 16 4
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K Fire losses Fire safety inspections Number of times mutual aid given to fire and EMS	\$	n/a 20 55 767 3,059 32 5 138,420 1,069 2	\$	n/a 32 46 729 3,021 51 9 710,007 1,045 6	\$	n/a 35 49 719 3,150 47 9 477,490 1,217 8	\$	n/a 40 645 3,042 55 10 325,149 1,090 16 4
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K Fire losses Fire safety inspections Number of times mutual aid given to fire and EMS Number of times mutual aid received for fire and EMS		n/a 20 55 767 3,059 32 5 138,420 1,069 2 8		n/a 32 46 729 3,021 51 9 710,007 1,045 6 3		n/a 35 49 719 3,150 47 9 477,490 1,217 8 2		2,311 n/a 40 645 3,042 55 10 325,149 1,090 16 4 630 3,374
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K Fire losses Fire safety inspections Number of times mutual aid given to fire and EMS Number of times mutual aid received for fire and EMS Fire department receipts from fees & permits Fire department total receipts	\$	n/a 20 55 767 3,059 32 5 138,420 1,069 2 8 605	\$	n/a 32 46 729 3,021 51 9 710,007 1,045 6 3 820	\$	n/a 35 49 719 3,150 47 477,490 1,217 8 2 1,040	\$	n/a 40 46 645 3,042 55 10 325,149 1,090 16 4 630
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K Fire losses Fire safety inspections Number of times mutual aid given to fire and EMS Number of times mutual aid received for fire and EMS Fire department receipts from fees & permits Fire department total receipts	\$	n/a 20 55 767 3,059 32 5 138,420 1,069 2 8 605	\$	n/a 32 46 729 3,021 51 9 710,007 1,045 6 3 820	\$	n/a 35 49 719 3,150 47 477,490 1,217 8 2 1,040	\$	n/a 40 46 645 3,042 55 10 325,149 1,090 16 4 630 3,374
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K Fire losses Fire safety inspections Number of times mutual aid given to fire and EMS Number of times mutual aid received for fire and EMS Fire department receipts Fire department total receipts	\$	n/a 20 55 767 3,059 32 5 138,420 1,069 2 8 605 5,349	\$	n/a 32 46 729 3,021 51 9 710,007 1,045 6 3 820 820	\$	n/a 35 49 719 3,150 47 9 477,490 1,217 8 2 1,040 5,418	\$	n/a 40 46 645 3,042 55 10 325,149 1,090 16 4 630 3,374
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K Fire losses Fire safety inspections Number of times mutual aid given to fire and EMS Number of times mutual aid received for fire and EMS Fire department receipts from fees & permits Fire department total receipts Public Health and Welfare Number of health inspections Cemetery burials	\$	n/a 20 55 767 3,059 32 5 138,420 1,069 2 8 605 5,349	\$	n/a 32 46 729 3,021 51 9 710,007 1,045 6 3 820 820 820	\$	n/a 35 49 719 3,150 47 9 477,490 1,217 8 2 1,040 5,418	\$	n/a 40 46 645 3,042 55 10 325,149 1,090 16 4 633 3,374 633 59
EMS/Rescue calls Other EMS calls (assist ambulance, stand-by) Structure fires Fires other than structure Other fire calls (electrical, smoke/odor, hazardous mat.) Total calls for services Fire with loss Fires with losses exceeding \$10 K Fire losses Fire safety inspections Number of times mutual aid given to fire and EMS Number of times mutual aid received for fire and EMS Fire department receipts Fire department total receipts	\$	n/a 20 55 767 3,059 32 5 138,420 1,069 2 8 605 5,349	\$	n/a 32 46 729 3,021 51 9 710,007 1,045 6 3 820 820 820 1,009 46	\$	n/a 35 49 719 3,150 47 9 477,490 1,217 8 2 1,040 5,418 678 53	\$	n/a 40 46 645 3,042 55 10 325,149 1,090 16 4 630

	2013		2012		2011		2010		2009		2008
	1		-		1		-		-		-
	-		1		-		-		-		-
	- 1		- 1		- 1		-		3		1
	1		1		3		2		-		-
	-		-		-		-		-		-
	-		-		-		1		3		1
	2		1		-		-		-		-
	295		317		296		346		290		333
\$ 2	6,214,855	\$	9,368,510	\$ 1	3,075,583	\$	13,906,316	\$1	2,270,074	\$ 2	9,005,371
	720		818		802		1,324		1,164		909
\$	52,130	\$	47,969	\$	56,748	\$	118,626	\$	96,578	\$	88,359
	308		286		209		248		119		133
	43,231		50,504		41,283		43,950		42,920		44,302
	4,122		3,727		1,401		43,930		2,423		2,034
	125		245		250		699		776		286
	2,883		n/a		2,505		1,826		1,221		3,733
	547		n/a		646		618		542		647
	583		n/a		564		461		511		565
	1,981		n/a		1,640		1,354		1,493		1,652
	1,723		1,297		1,204		1,418		956		1,200
	215 1,498		225 n/a		158 1,407		143 1,338		141 1,666		130 1,744
	557		648		771		803		908		1,744
	557		648		771		669		790		892
	1		1		-		2		-		1
\$	146,593	\$	151,234	\$	142,749	\$	105,476	\$	84,070	\$	114,869
	n/a		n/a		85		94		396		249
	2013		2012		2011		2010		2009		2008
	2,142		2,179		2,220		2,024		1,885		1,925
	n/a		n/a		n/a		n/a		n/a		n/a
	39 20		50		67 28		87		38		36
	39 620		59 649		28 796		46 738		67 530		69 699
	2,840		2,937		3,111		2,895		2,520		699 2,729
	2,840		43		35		41		43		64
	7		17		9		5		9		8
\$	285,280	\$	1,811,335	\$	276,650	\$	2,416,875	\$	627,410	\$	388,255
	909		155		882		827		540		223
	27		19		8		26		8		3
¢	11 920	\$	19 990	\$	3 727	¢	10 961	¢	9 855	\$	7 813
\$ \$	2,421	ֆ \$	2,708	\$	727	\$ \$	26,502	\$ \$	9,700	\$ \$	13,905
	910		1,085		1,423		1,363		1,476		1,531
	910 80		1,085 64		1,423 78		1,363		73		62
	22		21		21		13		21		19
	48		61		30		45		69		78
\$	52,300	\$	49,306	\$	49,306	\$	58,946	\$	60,110	\$	71,373

#### OPERATING INDICATORS BY FUNCTION/PROGRAM (CONTINUED) LAST TEN YEARS

Function/Program		2017		2016		2015		2014
Leisure Time Activities								
Recreation								
Recreation mens & womens league receipts	\$	-	\$	760	\$	-	\$	1,115
Other fees	\$	-	\$	-	\$	-	\$	-
Cabin rentals	\$	18,905	\$	23,055	\$	18,920	\$	30,565
Robertson community center facility rentals	\$	12,458	\$	11,463	\$	11,284	\$	12,343
Robertson community center swimming pool receipts	\$	35,730	\$	42,886	\$	33,643	\$	34,976
Total recreation department receipts	\$	67,093	\$	78,163	\$	63,847	\$	78,999
Community Development								
Grant amounts received due to economic development dept.	\$	-	\$	-	\$	-	\$	-
Basic Utility Services								
Refuse disposal per year (in tons) January - December		7,353		7,974		6,828		8,095
Refuse disposal costs per year January - December	\$	904,490	\$	859,771	\$	863,604	\$	836,118
Annual recycling tonnage (excluding leaf and compost)	Ψ	651	Ψ	559	Ψ	583	Ψ	730
Percentage of waste recycled		11.29		14.28		11.71		11.08
		1112)		1 1120				11100
Transportation Total area within corporation limit (square miles)		8,677		8,677		8,677		8,677
Total area within Stark County (square miles)		8,677 8.600		8,677 8.600		8,677 8,600		8,677
Total area within Mahoning County (square miles)		0.077		0.077		0.077		0.077
Total dedicated streets (miles)								
		106.462		106.462		106.462		106.462
Total paved street (miles)		79.343 27.119		79.343		79.343		79.343
Total unpaved street (miles)				27.119		27.119		27.119
Total number of street intersections		735		735		735		735
Street repair (curb, apron, berms, asphalt) (hours)		6,915		3,305		5,120		3,695
Guardrail repair (hours)		-		3		-		-
Paint striping (hours)		310		462		640		932
Street sweeper (hours)		409		213		623		485
Cold patch (hours)		409		2,845		3,840		3,453
Snow and ice removal regular hours		2,563		3,012		3,915		3,820
Snow and ice removal overtime hours		384		714		882		834
Tons of snow melting salt purchased (Nov-Mar)		1,603		2,300		2,742		2,990
Cost of salt purchased	\$	65,825	\$	90,137	\$	153,970	\$	82,209
Sewer and sanitary calls for service		n/a		51		84		86
After hours sewer calls (hours)		n/a		14		57		75
Sewer crew (hours)		n/a		21,005		21,490		18,391
Sewer jet, vac-all, other services (hours)		n/a		1,101		1,359		1,280
Landscaping, stump-chipper service (hours)		131		101		193		89
Leaf collection (hours)		811		1,445		1,474		1,481
Sign department (hours)		1,568		1,782		1,165		943
Vater Department								
Water rates per 1st 300 Cu. ft. of water used (inside City rate)	\$	6.35	\$	5.99	\$	5.82	\$	5.65
Water rates per 1st 300 Cu. ft. of water used (outside City rate)	\$	11.13	\$	10.49	\$	10.18	\$	9.89
Avg. number of water accounts billed monthly (Cu. Ft.)		9,780		9,703		9,640		9,846
Total water collections annually (including P&I)	\$	5,337,028	\$	5,400,479	\$	5,175,035	\$	5,014,397
Payments for bulk water purchases		31,371		47,276		29,615	\$	20,394
Wastewater Department								
Wastewater rates per 1st 300 Cu. ft. of water used (inside City rate)	\$	3.67	\$	3.46	\$	3.36	\$	3.20
Wastewater rates per 1st 300 Cu. ft. of water used (outside City rate)	\$	3.99	\$	3.76	\$	3.65	\$	3.48
Total flow of wastewater treatment plant (billions of gallons)		1.46		1.42		1.90		1.93
Average daily flow (millions of gallons per day)		4.00		3.90		5.20		5.30
Tons of dry sludge removed		1,294		730		840		993

Source: Various City of Alliance departments.

Note: (1) The Alliance Community Hospital ceased its birth center operations in 2016.

2013		2012			2011		2010		2009	. <u> </u>	2008		
\$	1,470	\$	3,050	\$	4,750	\$	4,520	\$	3,330	\$	2,100		
\$	-	\$	975	\$	-	\$	-	\$	-	\$	880		
\$	8,160	\$	8,110	\$	17,822	\$	16,595	\$	16,790	\$	16,404		
\$	10,962	\$	15,660	\$	10,697	\$	10,382	\$	11,021	\$	10,762		
\$	32,077	\$	31,213	\$	35,985	\$	38,439	\$	32,949	\$	43,664		
\$	52,669	\$	59,008	\$	69,254	\$	69,936	\$	64,095	\$	73,810		
\$	-	\$	-	\$	-	\$	726,519	\$	693,414	\$	680,239		
<b>_</b>	6,887	<i>•</i>	7,571		n/a	<i>.</i>	7,306	<i>•</i>	8,885	<i>•</i>	11,371		
\$	748,953	\$	792,115		n/a	\$	850,514	\$	832,922	\$	612,118		
	579		601 7.02		n/a		647.43		598.67		572.87		
	7.75		7.93		n/a		8.86		6.31		5.04		
	8,677		8.677		8.677		8.677		8.677		8.677		
	8.600		8.600		8.600		8.600		8.600		8.600		
	0.077		0.077		0.077		0.077		0.077		0.077		
	106.462		106.462		106.462		106.462		106.462		106.462		
	79.343		79.343		79.343		79.343		79.343		79.343		
	27.119		27.119		27.119		27.119		27.119		27.119		
	735		735		735		735		735		735		
	3,095 37		2,635		2,290		2,240		2,327		1,650		
	1,065		1,092		950		945		920		1,080		
	378		650		633		518		719		607		
	3,785		3,697		4,350		4,235		4,395		3,780		
	4,865		3,735		4,980		5,950		5,280		6,912		
	748		794		825		1,383		837		1,333		
	2,603		2,407		4,229		3,402		2,987		3,511		
\$	96,658	\$	123,530	\$	218,217	\$	172,872	\$	140,713	\$	125,622		
	100		115		86		87		96		96		
	54		84		47		102		48		36		
	19,055		18,284		17,615		17,349		18,335		18,327		
	1,455		-		1,304		1,668		1,052		1,381		
	171		376		241		289		765		807		
	1,041		1,689		1,597		1,706		1,716		1,285		
	1,295		1,025		1,160		1,320		1,040		800		
\$	5.65	\$	5.28	\$	4.93	\$	4.93	\$	4.61	\$	4.48		
\$	9.89	\$	9.24	\$	8.63	\$	8.63	\$	8.07	\$	7.83		
	9,850		9,889		9,813		9,851		9,819		9,875		
	5,091,119	\$	4,900,519	\$	4,316,764	\$	4,208,926	\$	4,057,088	\$	4,208,863		
\$	27,752	\$	29,638	\$	36,271	\$	34,668	\$	31,726	\$	14,222		
\$	3.20	\$	3.20	\$	3.44	\$	3.44	\$	3.44	\$	3.28		
\$	3.48	\$	3.48	\$	3.89	\$	3.89	\$	3.89	\$	3.71		
ŕ	1.10	Ŷ	1.10	Ŷ	1.71	¥	1.52	Ŷ	1.33	Ŷ	1.68		
	3.00		3.00		4.68		4.00		4.00		4.62		

#### CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
General Government	57,231	57,231	57,321	57,321	57,321	57,321	57,321	57,321	57,321	57,321
Square footage occupied	57,251	57,251	57,521	57,521	57,521	57,521	57,521	37,321	57,521	57,521
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Square footage of building	21,600	21,600	21,600	21,600	21,600	21,600	21,600	21,600	21,600	21,600
Vehicles	43	43	42	45	45	36	33	31	39	39
Fire										
Stations	2	2	2	2	2	2	2	2	2	2
Square footage of building	13,351	13,351	13,351	13,351	13,351	13,351	13,351	13,351	13,351	13,351
Vehicles	10	10	10	10	10	11	10	9	9	9
Recreation										
Number of parks	24	24	24	24	24	24	24	24	24	24
Acres of parks	220	220	220	220	220	220	220	220	220	220
Other Public Works										
Streets	107	107	107	107	107	107	107	107	107	107
Traffic lights	39	39	39	39	39	38	38	38	38	38
Wastewater										
Sanitary sewers (miles)	119	119	119	119	119	119	119	119	119	119
Storm sewers (miles)	104	104	104	104	104	104	104	104	104	104
Water Department										
Water lines (miles)	120	120	120	120	120	120	120	120	120	120

Soure: Various City of Alliance departments.

# FULL-TIME-EQUIVALENT CITY GOVERNMENTAL EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	_20	17	20	16	20	15	2014	2013	2012	2011	2010	2009	2008
	FT	РТ	FT	РТ	FT	РТ							
General Government													
Mayor	4.00	0.00	4.00	0.00	4.00	0.00	4.00	4.00	4.00	4.00	4.00	3.75	3.75
Auditor	4.50	0.00	4.50	0.00	4.50	0.00	4.50	4.50	4.50	4.50	4.50	4.50	4.50
Law Director	2.00	5.00	2.00	5.00	2.00	5.00	4.00	4.50	3.50	4.50	4.50	4.50	4.50
Council	0.00	9.00	0.00	9.00	0.00	9.00	4.50	4.50	4.50	4.50	4.50	4.50	4.50
Judge	6.00	2.00	6.00	2.00	5.00	2.00	6.50	5.50	5.50	5.50	5.00	5.00	5.50
Clerk of Courts	7.00	1.00	7.00	1.00	7.00	1.00	7.50	6.50	6.50	6.00	6.50	7.50	7.50
Civil Service	0.00	4.00	0.00	4.00	0.00	4.00	2.00	2.00	2.00	2.00	2.00	1.50	2.00
Engineering	6.00	3.00	6.00	3.00	6.00	1.50	8.00	6.50	6.50	7.00	6.50	6.50	6.50
City Hall Maintenance	1.00	2.00	1.00	2.00	1.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Income Tax	2.50	1.00	2.50	1.00	3.50	0.00	3.50	3.50	3.50	3.50	3.50	3.50	3.50
Treasurer	0.00	1.00	0.00	1.00	0.00	1.00	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Senior Center & Agency on Aging	g 1.00	0.00	1.00	0.00	1.00	0.00	1.00	1.00	1.00	1.50	1.50	1.50	1.50
Security of Persons and Property													
Police	37.00	3.00	40.00	3.00	40.00	3.00	41.00	43.00	43.00	43.00	41.00	42.00	41.00
Police - auxiliary/guards	0.00	17.00	0.00	17.00	0.00	20.00	11.00	10.00	11.00	10.00	9.00	9.00	9.00
Police - dispatchers/office/other	12.00	5.00	12.00	5.00	13.00	5.00	14.50	14.00	14.50	14.00	14.00	14.00	14.00
Fire	26.00	0.00	28.00	0.00	28.00	0.00	31.00	31.00	31.00	31.00	31.00	31.00	31.00
Public Health Services													
Health	9.00	5.00	9.00	5.00	9.00	2.00	12.50	12.50	13.00	12.50	13.00	13.00	13.00
Cemetery	1.00	7.00	1.00	7.00	1.00	2.00	3.00	3.00	3.50	4.00	3.00	2.00	2.00
Leisure Time Activities													
Parks and recreation	5.00	25.00	5.00	25.00	5.00	4.50	23.00	21.00	21.50	24.50	21.00	21.00	20.00
Litter	0.00	1.00	0.00	1.00	0.00	0.50	0.50	0.50	0.50	1.00	0.00	1.00	1.00
Community Development													
Building (CDBG)	4.00	0.00	4.00	0.00	3.00	0.00	4.00	4.00	4.00	3.00	4.00	5.00	3.75
Transportation													
Street maintenance & repair	11.00	1.00	11.00	1.00	12.00	0.00	12.00	11.00	11.00	13.50	13.00	12.50	12.50
Basic Utility Services													
Sewer	23.00	0.25	23.00	0.25	28.00		28.50	29.00	29.00	29.00	27.25	26.75	24.25
Water	23.00	0.25	23.00	0.25	23.00	0.00	25.50	25.00	25.50	24.00	24.25	23.25	26.25
Billing and collection	8.00	0.00	8.00	0.00	6.00	0.00	5.50	5.50	5.50	8.00	8.00	8.00	7.50
Total	193.00	92.50	198.00	92.50	202.00	62.50	260.00	254.50	257.00	263.00	253.50	253.75	251.50

Source: City Payroll Department W-2 Audit Listing.

Note: In 2015, the City began accounting for full-time employees (FT) and part-time employees (PT) separately.

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SUPPLEMENTAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2017

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#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2017

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Pass Through Entity Identifying Number	Federal CFDA Number	Passed Through to Subrecipients	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE Passed Through City of Canton Health Department Special Supplemental Nutrition for Women, Infants and Children (WIC)	76-2-0011-WA1017	10.557	_\$ - \$	115,687
Total U.S. Department of Agriculture				115,687
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT Direct: CDBG - Entitlement Grants Cluster: Community Development Block Grants/Entitlement Grants Total CDBG - Entitlement Grants Cluster	N/A	14.218	<u> </u>	474,670 474,670
Total U.S. Department of Housing and Urban Development			67,842	474,670
U.S. DEPARTMENT OF JUSTICE Direct:				
Bulletproof Vest Partnership Program - 2016	N/A	16.607		450
Passed Through Ohio Office of Criminal Justice Services Edward Byrne Memorial Justice Assistance Grant Program	2016-JG-LIE-5963	16.738		7,444
Total U.S. Department of Justice				7,894
U.S. DEPARTMENT OF TRANSPORTATION Passed Through Ohio Department of Transportation Highway Planning and Construction Cluster: Highway Planning and Construction Total Highway Planning and Construction Cluster	PID 99484	20.205	<u>-</u>	<u>305,627</u> 305,627
Total U.S. Department of Transportation and Highway Planning and Construction Clust	er			305,627
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed Through City of Canton Health Department Immunization Cooperative Agreements	76-2-0012-IM1017	93.268		10,013
HIV Prevention Activities - Health Department Based	76-2-0012-HP1017	93.940	-	10,590
Total U.S. Department of Health and Human Services				20,603
Total			\$ 67,842 \$	924,481

The accompanying notes are an integral part of this schedule.

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2017

## NOTE A - BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the City of Alliance (the "City") under programs of the federal government for the year ended December 31, 2017. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the City.

# NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles contained in OMB Circular A-87 *Cost Principles for State, Local, and Indian Tribal Governments* (codified in 2 CFR Part 225), or the cost principles contained in Title 2 U.S. Code of Federal Regulation Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requiements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The City has elected not to use the 10-percent minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE C - SUBRECIPIENTS**

The City passes certain federal awards received from U.S. Department of Housing and Urban Development to other governments or not-for-profit agencies (subreceipients). As Note B describes, the City reports expenditures of Federal awards to subreceipients when paid in cash.

As a subreceipient, the City has certain compliance responsibilities, such as monitoring its subreceipients to help assure the use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subeceipients achieve the award's performance goals.

# **NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require the City to contribute non-Federal funds (matching funds) to support the Federallyfunded programs. The City has met its matching requirements. The Schedules not include the expenditure of non-Federal matching funds.



Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

#### Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

City of Alliance Stark County 504 East Main Street Alliance, Ohio 44601

To the Mayor and Members of Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Alliance, Stark County, Ohio, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Alliance's basic financial statements and have issued our report thereon dated June 21, 2018.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City of Alliance's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City of Alliance's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City of Alliance's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Members of Council and Mayor City of Alliance

#### **Compliance and Other Matters**

As part of reasonably assuring whether the City of Alliance's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results and does not opine on the effectiveness of the City of Alliance's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City of Alliance's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Julian & Sube, the.

Julian & Grube, Inc. June 21, 2018



# Julian & Grube, Inc.

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Independent Auditor's Report on Compliance with Requirements Applicable to The Major Federal Program and on Internal Control Over Compliance and the Schedule of Expenditures of Federal Awards Required by the *Uniform Guidance* 

City of Alliance Stark County 504 East Main Street Alliance, Ohio 44601

To the Mayor and Members of Council:

# Report on Compliance for the Major Federal Program

We have audited the City of Alliance's compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the City of Alliance's major federal program for the year ended December 31, 2017. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the City of Alliance's major federal program.

#### Management's Responsibility

The City of Alliance's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the City of Alliance's compliance for the City of Alliance's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Alliance's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the City of Alliance's major program. However, our audit does not provide a legal determination of the City of Alliance's compliance.

#### **Opinion on the Major Federal Program**

In our opinion, the City of Alliance complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended December 31, 2017.

Members of Council and Mayor City of Alliance

#### **Report on Internal Control Over Compliance**

The City of Alliance's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the City of Alliance's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the City of Alliance's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance is a deficiency or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Alliance, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Alliance's basic financial statements. We issued our unmodified report thereon dated June 21, 2018. We conducted our audit to opine on the City of Alliance's basic financial statements as a whole. The accompanying schedule of expenditures of federal awards presents additional analysis required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is management used to prepare the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Julian & Trube, the.

Julian & Grube, Inc. June 21, 2018

## SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2017

1. SUMMARY OF AUDITOR'S RESULTS							
(d)(1)(i)	Type of Financial Statement Opinion	Unmodified					
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No					
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No					
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No					
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No					
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No					
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified					
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No					
(d)(1)(vii)	Major Program (listed):	Highway Planning and Construction Cluster					
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: >\$750,000 Type B: all others					
(d)(1)(ix)	Low Risk Auditee?	Yes					

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

# 3. FINDINGS FOR FEDERAL AWARDS AND QUESTIONED COSTS

None

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# Dave Yost • Auditor of State

**CITY OF ALLIANCE** 

STARK COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED SEPTEMBER 18, 2018

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