CITY OF RIVERSIDE MONTGOMERY COUNTY, OHIO

BASIC FINANCIAL STATEMENTS (AUDITED)

FOR THE YEAR ENDED DECEMBER 31, 2017



Members of Council City of Riverside 5200 Springfield Street Suite 100 Riverside, Ohio 45431

We have reviewed the *Independent Auditor's Report* of the City of Riverside, Montgomery County, prepared by Julian & Grube, Inc., for the audit period January 1, 2017 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Riverside is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 2, 2018



CITY OF RIVERIDE MONTGOMERY COUNTY, OHIO

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Julian & Grube, Inc.

Serving Ohio Local Governments

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Independent Auditor's Report

City of Riverside Montgomery County 5200 Springfield Street, Suite 100 Riverside, Ohio 45431

To the Members of Council and Mayor:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Riverside, Montgomery County, Ohio, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Riverside's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City of Riverside's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City of Riverside's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Independent Auditor's Report City of Riverside

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Riverside, Montgomery County, Ohio, as of December 31, 2017, and the respective changes in financial position and the respective budgetary comparisons for the General, Fire, Street/Public Service, Police and Police and Fire Income Tax Funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension liability/net pension asset and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 18, 2018, on our consideration of the City of Riverside's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Riverside's internal control over financial reporting and compliance.

Julian & Grube, Inc. June 18, 2018

Julian & Sube, Elne.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017

The management's discussion and analysis of the City of Riverside's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2017. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

Financial Highlights

Key financial highlights for 2017 are as follows:

- > The total net position of the City decreased \$1,489,803 or 10.92% from 2016's net position.
- ➤ General revenues accounted for \$9,158,291 or 70.97% of total governmental activities revenue. Program specific revenues accounted for \$3,746,306 or 29.03% of total governmental activities revenue.
- ➤ The City had \$14,394,400 in expenses related to governmental activities; \$3,746,306 of these expenses was offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities were offset by general revenues (primarily miscellaneous revenues, property taxes, payments in lieu of taxes, income taxes and unrestricted grants and entitlements) of \$9,158,291.
- The general fund had revenues and other financing sources of \$11,230,016 in 2017. The expenditures and other financing uses of the general fund totaled \$11,888,871 in 2017. The net decrease in fund balance for the general fund was \$658,855 or 12.49%.
- > The fire fund had revenues and other financing sources of \$2,572,929 in 2017. The expenditures of the fire fund totaled \$2,555,117 in 2017. The net increase in fund balance for the fire fund was \$17.812 or 9.33%.
- ➤ The street/public service fund had revenues and other financing sources of \$2,052,695 in 2017. The expenditures of the street/public service fund totaled \$2,323,668 in 2017. The net decrease in fund balance for the street/public service fund was \$270,973 or 41.45%.
- > The police fund had revenues and other financing sources of \$3,928,497 in 2017. The expenditures of the police fund totaled \$4,016,635 in 2017. The net decrease in fund balance for the police fund was \$88,138 or 185,54%.
- The police and fire income tax fund had revenues of \$1,657,865 in 2017. The expenditures and other financing uses of the police and fire income tax fund totaled \$1,666,157 in 2017. The net decrease in fund balance for the police and fire income tax fund was \$8,292 or 6.85%.
- In the general fund, the actual revenues and other financing sources of \$5,754,802 were less than the final budget of \$5,868,478. Actual expenditures and other financing uses of \$5,610,011 were less than the amount in the final budget of \$7,049,145. Budgeted revenues and other financing sources decreased \$46,697 from the original to the final budget while budgeted expenditures and other financing uses decreased \$44,680.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

Reporting the City as a Whole

Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did the City perform financially during 2017?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows, liabilities, deferred inflows, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the governmental activities include the City's programs and services, including general administration, police and fire protection, street maintenance, economic development and capital improvements. These services are funded primarily by property and municipal income taxes, revenue in lieu of taxes, and intergovernmental revenues including federal and state grants and other shared revenues.

Reporting the City's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, fire fund, street/public service fund, police fund and police and fire income tax fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. Fiduciary funds use the accrual basis of accounting. Agency funds are the City's only fiduciary fund type.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's net pension liability.

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MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017

Government-Wide Financial Analysis

The table below provides a summary of the City's assets, deferred inflows of resources, liabilities, deferred outflows of resources and net position at December 31, 2017 and 2016.

	Net Position					
	Governmental	Governmental				
	Activities	Activities				
	2017	2016				
<u>Assets</u>						
Current and other assets	\$ 15,160,431	\$ 15,687,410				
Capital assets, net	19,981,495	19,843,530				
Total assets	35,141,926	35,530,940				
Deferred outflows of resources	2,698,204	3,041,598				
<u>Liabilities</u>						
Current liabilities	1,718,906	935,836				
Long-term liabilities						
Net pension liability	11,727,986	11,306,997				
Other long-term liabilities	10,215,035	10,675,828				
Total liabilities	23,661,927	22,918,661				
<u>Deferred inflows of resources</u>	2,021,703	2,007,574				
Net position						
Net investment in capital assets	10,812,637	10,860,136				
Restricted	2,380,318	5,631,918				
Unrestricted (deficit)	(1,036,455)	(2,845,751)				
Total net position	\$ 12,156,500	\$ 13,646,303				

During a prior year, the City adopted Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27" and GASB Statement 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date - An Amendment of GASB Statement No. 68" which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2017, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$12,156,500.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year-end, capital assets represented 56.86% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, equipment, vehicles and infrastructure. The net investment in capital assets at December 31, 2017, was \$10,812,637 in the governmental activities. These capital assets are used to provide services to citizens and are not available for future spending.

Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net position, \$2,380,318, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance is a deficit unrestricted net position of \$1,036,455.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017

The following table shows the changes in net position for 2017 and 2016.

Change in Net Position

	Governmental Activities					
		2017		2016		
Revenues						
Program revenues:						
Charges for services	\$	1,666,316	\$	2,084,470		
Operating grants and contributions		1,953,435		1,827,336		
Capital grants and contributions		126,555		194,750		
Total program revenues		3,746,306		4,106,556		
General revenues:						
Property taxes		1,886,197		1,920,316		
Income taxes		6,155,347		5,868,831		
Other local taxes		279,581		304,296		
Revenue in lieu of taxes		148,517		149,417		
Unrestricted grants and entitlements		377,981		347,699		
Investment earnings		20,088		30,380		
Miscellaneous		290,580		131,696		
Total general revenues		9,158,291		8,752,635		
Total revenues		12,904,597		12,859,191		
Expenses						
General government		2,570,235		2,587,718		
Security of persons and property		7,471,170		7,557,706		
Public health and welfare		7,753		3,308		
Leisure time activity		74,704		79,782		
Community and economic development		661,377		496,431		
Transportation		3,067,121		2,955,804		
Interest and fiscal charges		542,040		195,075		
Total expenses		14,394,400		13,875,824		
Change in net position		(1,489,803)		(1,016,633)		
Net position at beginning of year		13,646,303		14,662,936		
Net position at end of year	\$	12,156,500	\$	13,646,303		

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017

Governmental Activities

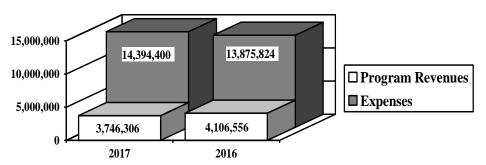
Security of persons and property, which primarily supports the operations of the police and fire departments accounted for \$7,471,170 of the total expenses of the City. These expenses were partially funded by \$792,673 in direct charges to users of the services and \$371,820 in operating grants and contributions. Transportation expenses totaled \$3,067,121. Transportation expenses were primarily funded by \$1,367,337 in operating grants and contributions and \$126,555 in capital grants and contributions.

During 2017, the local state and federal government contributed to the City a total of \$2,079,990 in operating grants and contributions and capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$1,367,337 subsidized transportation programs and \$371,820 subsidized security of persons and property programs. The City received \$126,555 in capital grants and contributions which includes funds from OPWC for road projects.

General revenues totaled \$9,158,291 and amounted to 70.97% of total governmental revenues in 2017. These revenues primarily consist of property and income tax revenue of \$8,041,544. The other primary source of general revenues is unrestricted grants and entitlements, making up \$377,981.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. As can be seen in the graph below, the City is highly dependent upon property and municipal income taxes as well as miscellaneous revenues.

Governmental Activities - Program Revenues vs. Total Expenses



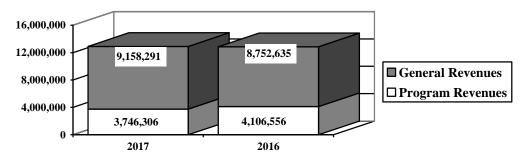
MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017

Governmental Activities

	Total Cost of Services 2017		Net Cost of Services 2017		Total Cost of Services 2016		Net Cost of Services 2016	
Program expenses:								
General government	\$	2,570,235	\$	1,712,470	\$	2,587,718	\$	1,547,880
Security of persons and property		7,471,170		6,306,677		7,557,706		6,045,275
Public health and welfare		7,753		7,353		3,308		2,708
Leisure time activity		74,704		74,704		79,782		79,782
Community and economic development		661,377		431,621		496,431		201,487
Transportation		3,067,121		1,573,229		2,955,804		1,697,061
Interest and fiscal charges		542,040		542,040	_	195,075	_	195,075
Total	\$	14,394,400	\$	10,648,094	\$	13,875,824	\$	9,769,268

The dependence upon general revenues for governmental activities is apparent, with 73.98% of expenses supported through taxes and other general revenues for 2017.

Governmental Activities - General and Program Revenues



Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at year-end

The City's governmental funds reported a combined fund balance of \$8,282,470 which is \$1,285,385 less than last year's total of \$9,567,855. The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2017 and December 31, 2016 for all major and nonmajor governmental funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017

	Fund Balances (deficit) 12/31/17		Fu	nd Balances (deficit) 12/31/16	Increase (Decrease)		
Major funds:							
General	\$	4,615,622	\$	5,274,477	\$	(658,855)	
Fire		208,773		190,961		17,812	
Street/public service		382,764		653,737		(270,973)	
Police		(40,633)		47,505		(88,138)	
Police and fire income tax		112,756		121,048		(8,292)	
Other nonmajor governmental funds		3,003,188		3,280,127		(276,939)	
Total	\$	8,282,470	\$	9,567,855	\$	(1,285,385)	

General Fund

The City's general fund balance decreased \$658,855. The table that follows assists in illustrating the revenues of the general fund.

		2017 Amount	2016 Amount	Percentage Change		
	_	Timount	 7 IIIIOGIII	<u> </u>		
Revenues						
Taxes	\$	4,776,160	\$ 4,706,765	1.47 %		
Rent		755,221	906,424	(16.68) %		
Intergovernmental		440,619	444,603	(0.90) %		
Investment income		21,879	28,024	(21.93) %		
Other		140,388	 108,486	29.41 %		
Total	\$	6,134,267	\$ 6,194,302	(0.97) %		

Tax revenue represents 77.86% of all general fund revenue. The increase in tax revenue is due to a decrease in unemployment in 2017, which resulted in increased income tax revenue. Rent revenue decreased due to lower rent revenue at Wright Point in 2017. All other amounts remained comparable to 2016.

The table that follows assists in illustrating the expenditures of the general fund.

	_	2017 Amount	 2016 Amount	Percentage Change		
Expenditures						
General government	\$	2,314,188	\$ 2,092,428	10.60 %		
Leisure time activity		45,071	53,663	(16.01) %		
Community and economic development		439,910	425,441	3.40 %		
Capital outlay		402,295	392,313	2.54 %		
Debt service		5,489,128	 5,556,724	(1.22) %		
Total	\$	8,690,592	\$ 8,520,569	2.00 %		

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017

The total general fund expenditures of the City increased 2.00%. The most significant changes occurred in the general government line item. General government expenditures increased due to an increase in general administrative expenditures.

Fire Fund

The City's fire fund had revenues and other financing sources of \$2,572,929 in 2017. The expenditures of the fire fund totaled \$2,555,117 in 2017. The net increase in fund balance for the fire fund was \$17,812 or 9.33%.

Street/Public Service Fund

The City's street/public service fund had revenues and other financing sources of \$2,052,695 in 2017. The expenditures of the street/public service fund totaled \$2,323,668 in 2017. The net decrease in fund balance for the street/public service fund was \$270,973 or 41.45%.

Police Fund

The City's police fund had revenues and other financing sources of \$3,928,497 in 2017. The expenditures of the police fund totaled \$4,016,635 in 2017. The net decrease in fund balance for the police fund was \$88,138 or 185.54%.

Police and Fire Income Tax Fund

The City's police and fire income tax fund had revenues of \$1,657,865 in 2017. The expenditures and other financing uses of the police and fire income tax fund totaled \$1,666,157 in 2017. The net decrease in fund balance for the police and fire income tax fund was \$8,292 or 6.85%.

Budgeting Highlights

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund. The actual revenues and other financing sources of \$5,754,802 were less than the final budget of \$5,868,478. Actual expenditures and other financing uses of \$5,610,011 were less than the amount in the final budget of \$7,049,145. Budgeted revenues and other financing sources decreased \$46,697 from the original to the final budget while budgeted expenditures and other financing uses decreased \$44,680.

Capital Assets and Debt Administration

Capital Assets

At the end of 2017, the City had \$19,981,495 (net of accumulated depreciation) invested in land, construction in progress, land improvements, buildings and improvements, machinery and equipment, vehicles and infrastructure.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017

The following table shows 2017 balances compared to 2016:

Capital Assets at December 31 (Net of Depreciation)

	Governmental Activities					
		2017		2016		
Land	\$	3,186,949	\$	3,157,996		
Construction in progress		393,329		44,412		
Land improvements		681,596		564,297		
Buildings and improvements		4,256,510		4,145,184		
Machinery and equipment		1,591,277		1,756,934		
Vehicles		1,992,064		1,970,701		
Infrastructure		7,879,770		8,204,006		
	-					
Totals	\$	19,981,495	\$	19,843,530		

The City's largest capital asset category is infrastructure. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 39.44% of the City's total governmental capital assets. See Note 10 to the basic financial statements for detail on capital assets.

Debt Administration

The City had the following long-term obligations in outstanding at December 31, 2017 and 2016:

	 Governmen	tal Activities			
	 2017	2016			
General obligation bonds	\$ 718,981	\$	795,267		
OPWC loans	359,048		429,398		
OWDA loan	16,122		17,153		
TIF loans	2,084,214		2,084,214		
Bond anticipation note	5,000,000		5,400,000		
Capital lease obligation	 1,436,924		1,391,270		
Total long-term debt obligations	\$ 9,615,289	\$	10,117,302		

See Note 12 to the basic financial statements for detail on long-term obligations.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Mr. Thomas Garrett, Finance Director, 5200 Springfield Street, Suite 100, Riverside, Ohio 45431.

STATEMENT OF NET POSITION DECEMBER 31, 2017

		overnmental Activities
Assets:		
Equity in pooled cash and investments	\$	8,732,584
Cash with fiscal agent		82,451
Receivables:		
Income taxes		2,478,889
Property and other local taxes		2,034,554
Accounts		720,722
Payments in lieu of taxes		151,494
Special assessments		27,481
Accrued interest		10,764
Due from other governments		866,836
Materials and supplies inventory		40,402
Net pension asset		14,254
Capital assets:		
Land and construction in progress		3,580,278
Depreciable capital assets, net		16,401,217
Total capital assets, net		19,981,495
Total assets		35,141,926
Deferred outflows of resources:		
Pension - OP&F		1,809,213
Pension - OPERS		888,991
Total deferred outflows of resources		2,698,204
Liabilities:		2,0,0,20.
Accounts payable		374,059
Contracts payable		34,855
Accrued wages payable		228,648
Due to other governments		258,800
Accrued interest payable		393,818
Notes payable.		300,000
Accrued vacation payable		128,726
Long-term liabilities:		526.201
Due within one year		526,281
Due greater than one year:		
Net pension liability		11,727,986
Other amounts due in more than one year	-	9,688,754
Total liabilities		23,661,927
Deferred inflows of resources:		
Property taxes and payments in lieu of taxes		
levied for the next fiscal year		1,961,674
Pension - OP&F		21,837
Pension - OPERS	-	38,192
Total deferred inflows of resources		2,021,703
Net position:		40.0:-
Net investment in capital assets		10,812,637
Restricted for:		
Capital projects		116,207
Transportation projects		946,507
Community development programs		268,020
Police and fire purposes		1,041,073
Other purposes		8,511
Unrestricted (deficit)		(1,036,455)
Total net position	\$	12,156,500

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2017

		Expenses		harges for ces and Sales	Oper	ram Revenues rating Grants Contributions	_	ital Grants	R	et (Expense) evenue and Changes in let Position overnmental Activities
Governmental activities:	-	z.i.penses	50111	ees une sures					-	1101111100
General government	\$	2,570,235	\$	857,765	\$	-	\$	-	\$	(1,712,470)
Security of persons and property		7,471,170		792,673		371,820		-		(6,306,677)
Public health and welfare		7,753		400		· -		-		(7,353)
Transportation		3,067,121		-		1,367,337		126,555		(1,573,229)
Community and economic development.		661,377		15,478		214,278		-		(431,621)
Leisure time activity		74,704		-		-		-		(74,704)
Interest and fiscal charges		542,040		-		-		-		(542,040)
Total governmental activities	\$	14,394,400	\$	1,666,316	\$	1,953,435	\$	126,555		(10,648,094)
			P Inc C P Oth Pay Gra to Inv	ire	ed for: s of taxes ments neams	ot restricted				570,656 1,009,099 4,396,269 1,759,078 279,581 148,517 377,981 20,088 290,580
			Total	general revenu	ies					9,158,291
			Chan	ge in net positi	on					(1,489,803)
			Net _I	osition at begi	inning (of year				13,646,303
			Net _I	oosition at end	of year				\$	12,156,500

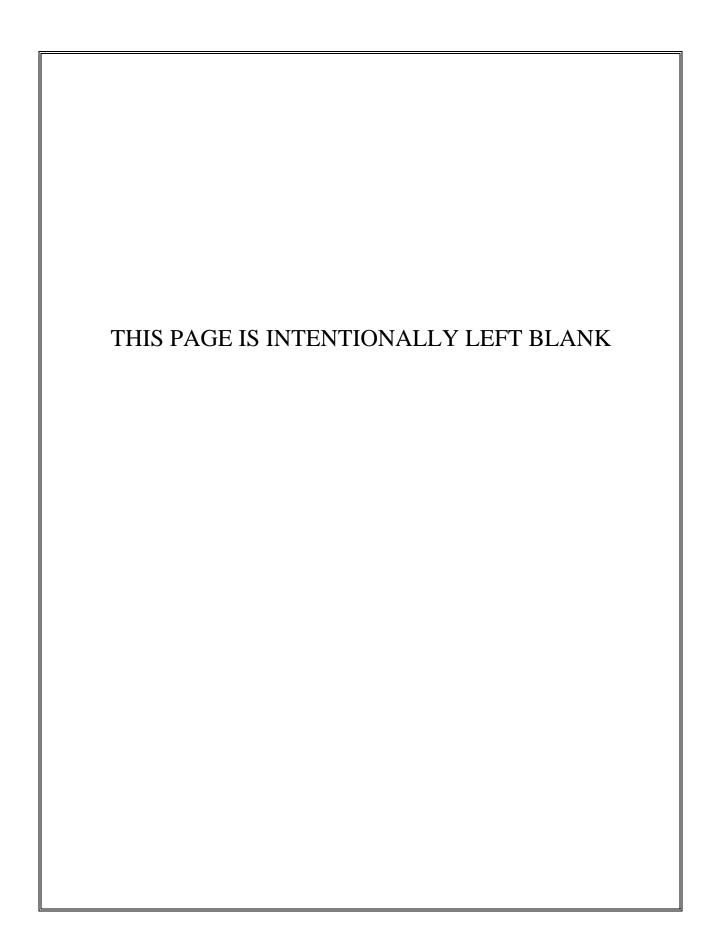
BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2017

		General		Fire		Street/ olic Service		Police
Assets:								
Equity in pooled cash and investments	\$	4,931,288	\$	277,391	\$	393,224	\$	171,163
Cash with fiscal agents		-		-		-		-
Receivables:								
Income taxes		1,652,593		-		-		-
Property and other local taxes		387,284		489,497		-		1,157,773
Accounts.		371,580		348,436		-		706
Payments in lieu of taxes		-		-		-		-
Special assessments		10.764		-		-		-
Accrued interest		10,764		40,000		434,210		07.250
Due from other governments		163,750		49,000		,		97,250
Materials and supplies inventory	\$	7,517,259	\$	1,164,324	\$	40,402 867,836	\$	1,426,892
Total assets	Ψ	7,317,237	Ψ	1,104,324	Ψ	007,030	Ψ	1,420,072
Liabilities:								
Accounts payable	\$	199,060	\$	15,528	\$	71,045	\$	21,249
Contracts payable		-		-		-		-
Accrued wages payable		30,796		60,473		28,006		108,077
Due to other governments		105,638		49,101		16,923		83,176
Accrued interest payable		4,229		-		-		-
Notes payable		300,000		_				_
Total liabilities		639,723		125,102		115,974		212,502
Deferred inflows of resources:								
Property taxes and payments in lieu of taxes								
levied for the next fiscal year		299,276		442,031		-		1,068,873
Delinquent property tax revenue not available		27,704		47,466		-		88,900
Accrued interest not available		5,870		-		-		-
Special assessments revenue not available		281,635		-		-		-
Miscellaneous revenue not available		136,585		291,952		-		-
Income tax revenue not available		1,369,288		-		-		-
Intergovernmental revenue not available		141,556		49,000		369,098		97,250
Total deferred inflows of resources		2,261,914		830,449		369,098		1,255,023
Fund balances:								
Nonspendable		_		_		40,402		_
Restricted		_		208,773		342,362		_
Committed		_		-		-		_
Assigned		1,190,639		_		_		_
Unassigned (deficit)		3,424,983		-		-		(40,633)
Total fund balances	-	4,615,622		208,773	-	382,764		(40,633)
Total liabilities, deferred inflows		,,						(10,000)
of resources and fund balances	\$	7,517,259	\$	1,164,324	\$	867,836	\$	1,426,892

Fire	e/EMS and		Other		Total
	Police	Go	vernmental	Go	overnmental
Inc	come Tax		Funds		Funds
\$	154	\$	2,959,364	\$	8,732,584
	-		82,451		82,451
	826,296		-		2,478,889
	-		-		2,034,554
	-		-		720,722
	-		151,494		151,494
	-		27,481		27,481
	-		-		10,764
	-		122,626		866,836
	-	_	-		40,402
\$	826,450	\$	3,343,416	\$	15,146,177
\$	29,051	\$	38,126	\$	374,059
Ψ	25,051	Ψ	34,855	Ψ	34,855
	_		1,296		228,648
	_		3,962		258,800
	_		5,702		4,229
	_		_		300,000
	29,051		78,239		1,200,591
	27,031		70,237	-	1,200,371
			151,494		1,961,674
	_		131,424		164,070
	_		_		5,870
	_		27,481		309,116
	_		27,101		428,537
	684,643		-		2,053,931
	-		83,014		739,918
	684,643		261,989	-	5,663,116
					40,402
	112,756		1,486,387		2,150,278
	112,/30		229		2,130,278
	_		1,516,572		2,707,211
	_				3,384,350
	112,756		3,003,188		8,282,470
	112,730		2,002,100		3,202,170
\$	826,450	\$	3,343,416	\$	15,146,177

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2017

Total governmental fund balances		\$ 8,282,470
Amounts reported for governmental activities on the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		19,981,495
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the funds. Income taxes receivable Property and other taxes receivable Accounts receivable Intergovernmental receivable Special assessments receivable Accrued interest receivable Total	\$ 2,053,931 164,070 428,537 739,918 309,116 5,870	3,701,442
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(389,589)
Vacation is accrued for leave accrued on the statement of net position, whereas in the funds, vacation leave expenditures are reported when taken.		(128,726)
The net pension asset and net pension liability are not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows of resources are not reported in governmental funds. Net pension asset Deferred outflows of resources Net pension liability Deferred inflows of resources Total	14,254 2,698,204 (11,727,986) (60,029)	(9,075,557)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. Compensated absences Capital lease payable General obligation bonds payable Loans payable Notes payable	599,746 1,436,924 718,981 2,459,384 5,000,000	
Total		 (10,215,035)
Net position of governmental activities		\$ 12,156,500



STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2017

	General	Fire	Street/ Public Service	Police
Revenues:				
Income taxes	\$ 4,193,840	\$ -	\$ -	\$ -
Property and other local taxes	582,320	570,991	-	1,006,832
Charges for services	20,516	732,717	-	35,589
Licenses and permits	13,178	-	-	-
Fines and forfeitures	-	-	-	8,141
Intergovernmental	440,619	101,484	894,502	191,464
Special assessments	-	-	-	-
Investment income	21,879	-	2,264	-
Rental income	755,221	-	-	-
Contributions and donations	1,000	12,075	-	25
Payments in lieu of taxes	-	-	-	-
Other	105,694	37,233	77,538	54,379
Total revenues	6,134,267	1,454,500	974,304	1,296,430
Expenditures:				
Current:				
General government	2,314,188	-	_	-
Security of persons and property	-	2,404,431	_	3,829,052
Public health and welfare	-	-	_	-
Transportation	-	-	1,995,997	-
Community and economic development	439,910	-	· · · · · -	-
Leisure time activity	45,071	-	-	-
Capital outlay	402,295	37,249	254,601	126,264
Debt service:	,	,	,	,
Principal retirement	5,403,422	91,289	64,744	57,953
Interest and fiscal charges	85,706	22,148	8,326	3,366
Total expenditures	8,690,592	2,555,117	2,323,668	4,016,635
Excess (deficiency) of revenues				
over (under) expenditures	(2,556,325)	(1,100,617)	(1,349,364)	(2,720,205)
-	(2,550,525)	(1,100,017)	(1,5 15,501)	(2,720,203)
Other financing sources (uses):				
Note issuance	5,000,000	-	-	-
Sale of capital assets	31,868	-	-	-
Capital lease transaction	-	-	107,891	157,423
Transfers in	63,881	1,118,429	970,500	2,474,644
Transfers (out)	(3,198,279)			
Total other financing sources (uses)	1,897,470	1,118,429	1,078,391	2,632,067
Net change in fund balances	(658,855)	17,812	(270,973)	(88,138)
Fund balances at beginning of year	5,274,477	190,961	653,737	47,505
Fund balances (deficit) at end of year	\$ 4,615,622	\$ 208,773	\$ 382,764	\$ (40,633)

	e/EMS and Police come Tax	Other Governmental Funds	Total Governmental Funds
\$	1,657,865	\$ -	\$ 5,851,705
	_	-	2,160,143
	-	14,801	803,623
	-	-	13,178
	-	230	8,371
	-	816,021	2,444,090
	-	115,919	115,919
	-	184	24,327
	-	2,307	757,528
	-	-	13,100
	-	148,517	148,517
	1 657 965	14,736	289,580
	1,657,865	1,112,/15	12,630,081
	-	6,703	2,320,891
	65,084	185,530	6,484,097
	-	7,595	7,595
	-	383,846	2,379,843
	-	169,671	609,581
	-	-	45,071
	-	544,799	1,365,208
	-	149,919	5,767,327
	_	113,489	233,035
	65,084	1,561,552	19,212,648
	1,592,781	(448,837)	(6,582,567)
	-	-	5,000,000
	-	-	31,868
	-	-	265,314
	-	645,815	5,273,269
	(1,601,073)	(473,917)	(5,273,269)
	(1,601,073)	171,898	5,297,182
	(8,292)	(276,939)	(1,285,385)
	121,048	3,280,127	9,567,855
\$	112,756	\$ 3,003,188	\$ 8,282,470
Ψ_	112,,00	- 2,002,100	- 0,202,170

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2017

Net change in fund balances - total governmental funds		\$	(1,285,385)
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeds depreciation expense in the current period. Capital asset additions Current year depreciation Total	\$ 1,427,939 (1,260,619)		167,320
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net assets.			(29,355)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Income taxes	259,173		
Property and other taxes Intergovernmental revenues Special assessments Investment income Charges for services Total	 239,173 3,384 (3,690) 281,388 (1,791) (263,948)		274,516
Proceeds of notes and capital leases are reported as an other financing source in the governmental funds, however, in the statement of activities they are not reported as revenues as they increase the liabilities on the statement of net position.			(5,265,314)
Repayment of principal is an expenditure in the governmenta funds, but the repayment reduces long-term liabilities on the statement of net position.			5,767,327
In the statement of activities, interest is accrued on outstanding bonds and loans, whereas in governmental funds, an interest expenditure is reported when due.			
Increase in accrued interest payable Amortization of premiums Total	 (316,097) 7,092		(309,005)
In the statement of activities, vacation leave is accrued when earned whereas in governmental funds, an expenditure is reported wher vacation leave is taken.			(12,448)
Contractually required pension contributions are reported as at expenditure in governmental funds; however, the statement of ne position reports these amounts as deferred outflows			896,682
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.			(1,645,829)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental finds.			(49.212)
reported as expenditures in governmental funds Change in not position of governmental activities		•	(1.489.803)
Change in net position of governmental activities		Ф	(1,489,803)

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	 Budgeted	Amoi	unts			Fi	riance with nal Budget Positive
	Original	Final		Actual		(Negative)	
Revenues:							
Income taxes	\$ 4,300,611	\$	4,266,661	\$	4,184,012	\$	(82,649)
Property and other local taxes	603,051		598,290		586,701		(11,589)
Charges for services	21,165		20,998		20,591		(407)
Licenses and permits	13,545		13,438		13,178		(260)
Intergovernmental	454,219		450,633		441,904		(8,729)
Investment income	22,088		21,914		21,490		(424)
Contributions and donations	1,028		1,020		1,000		(20)
Other	31,018		30,773		30,177		(596)
Total revenues	5,446,725		5,403,727		5,299,053		(104,674)
Expenditures:							
Current:							
General government	1,674,045		1,760,295		1,634,814		125,481
Community and economic development	570,309		570,309		450,417		119,892
Leisure time activity	79,745		79,745		55,501		24,244
Capital outlay	21,000		21,000		21,000		-
Total expenditures	2,345,099		2,431,349		2,161,732		269,617
Excess of revenues over expenditures	 3,101,626		2,972,378		3,137,321		164,943
Other financing sources (uses):							
Sale of capital assets	32,756		32,497		31,868		(629)
Advances in	267,246		265,136		260,000		(5,136)
Advances (out)	(250,000)		(250,000)		(250,000)		-
Transfers in	168,448		167,118		163,881		(3,237)
Transfers (out)	(4,498,726)		(4,367,796)		(3,198,279)		1,169,517
Total other financing sources (uses)	 (4,280,276)		(4,153,045)		(2,992,530)		1,160,515
Net change in fund balances	(1,178,650)		(1,180,667)		144,791		1,325,458
Fund balance							
at beginning of year (restated)	2,784,778		2,784,778		2,784,778		-
Prior year encumbrances appropriated	127,452		127,452		127,452		-
Fund balance at end of year	\$ 1,733,580	\$	1,731,563	\$	3,057,021	\$	1,325,458

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIRE FUND

FOR THE YEAR ENDED DECEMBER 31, 2017

	Budgeted Amounts					Variance with Final Budget Positive		
	Original			Final		Actual	(Negative)	
Revenues:							-	
Property and other local taxes	\$	591,750	\$	564,295	\$	570,991	\$	6,696
Charges for services		754,917		719,891		728,435		8,544
Intergovernmental		105,174		100,294		101,484		1,190
Contributions and donations		12,514		11,933		12,075		142
Other		38,586		36,796		37,233		437
Total revenues		1,502,941		1,433,209		1,450,218		17,009
Expenditures:								
Current:								
Security of persons and property		2,612,437		2,490,437		2,428,945		61,492
Capital outlay		38,320		38,320		37,709		611
Debt service:								
Principal retirement		90,000		90,000		90,057		(57)
Interest and fiscal charges		22,000		22,000		21,896		104
Total expenditures		2,762,757		2,640,757		2,578,607		62,150
Excess of expenditures over revenues		(1,259,816)		(1,207,548)		(1,128,389)		79,159
Other financing sources (uses):								
Transfers in		1,159,090		1,105,311		1,118,429		13,118
Total other financing sources (uses)		1,159,090		1,105,311		1,118,429		13,118
Net change in fund balances		(100,726)		(102,237)		(9,960)		92,277
Fund balance at beginning of year		188,523		188,523		188,523		-
Prior year encumbrances appropriated		59,507		59,507		59,507	-	-
Fund balance at end of year	\$	147,304	\$	145,793	\$	238,070	\$	92,277

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET/PUBLIC SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2017

		Budgeted	Amou	ınts			Fina	ance with al Budget ositive
	(Original		Final		Actual	(Negative)	
Revenues:								
Intergovernmental	\$	888,200	\$	896,381	\$	897,420	\$	1,039
Investment income		-		2,261		2,264		3
Other		61,000		89,786		89,890		104
Total revenues		949,200		988,428		989,574		1,146
Expenditures:								
Current:								
Transportation		2,312,126		2,322,126		2,127,974		194,152
Capital outlay		183,308		227,308		146,710		80,598
Debt service:								
Principal retirement.		64,500		64,500		64,470		30
Interest and fiscal charges		7,660		7,660		7,659		1
Total expenditures		2,567,594		2,621,594	-	2,346,813		274,781
Excess of expenditures over revenues		(1,618,394)		(1,633,166)		(1,357,239)		275,927
Other financing sources (uses):								
Transfers in		1,335,050		969,377		970,500		1,123
Total other financing sources (uses)		1,335,050		969,377		970,500		1,123
Net change in fund balances		(283,344)		(663,789)		(386,739)		277,050
Fund balance at beginning of year		432,950		432,950		432,950		-
Prior year encumbrances appropriated		203,344		203,344		203,344	-	
Fund balance (deficit) at end of year	\$	352,950	\$	(27,495)	\$	249,555	\$	277,050

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	Budgeted Amounts					Variance with Final Budget Positive			
		Original		Final		Actual		(Negative)	
Revenues:									
Property and other local taxes	\$	1,147,826	\$	1,006,833	\$	1,006,832	\$	(1)	
Charges for services		40,730		35,727		35,727		-	
Fines and forfeitures		9,754		8,556		8,556		-	
Intergovernmental		221,536		194,324		194,324		-	
Contributions and donations		29		25		25		-	
Other		61,994		54,379		54,379		_	
Total revenues		1,481,869		1,299,844		1,299,843		(1)	
Expenditures:									
Current:									
Security of persons and property		4,040,572		3,945,572		3,840,008		105,564	
Capital outlay		73,000		73,000		67,993		5,007	
Total expenditures		4,113,572		4,018,572		3,908,001		110,571	
Excess of expenditures over revenues		(2,631,703)		(2,718,728)		(2,608,158)		110,570	
Other financing sources (uses):									
Transfers in		2,821,189		2,474,648		2,474,644		(4)	
Total other financing sources (uses)		2,821,189		2,474,648		2,474,644		(4)	
Net change in fund balances		189,486		(244,080)		(133,514)		110,566	
Fund balance at beginning of year		215,591		215,591		215,591		-	
Prior year encumbrances appropriated		53,072		53,072		53,072		-	
Fund balance at end of year	\$	458,149	\$	24,583	\$	135,149	\$	110,566	

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE AND FIRE INCOME TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2017

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Income taxes	\$ 1,729,004	\$ 1,629,004	\$ 1,626,048	\$ (2,956)	
Total revenues	1,729,004	1,629,004	1,626,048	(2,956)	
Expenditures:					
Current:					
Security of persons and property	52,000	62,600	61,664	936	
Total expenditures	52,000	62,600	61,664	936	
Excess of revenues over expenditures	1,677,004	1,566,404	1,564,384	(2,020)	
Other financing sources (uses):					
Transfers (out)	(1,713,504)	(1,713,504)	(1,601,073)	112,431	
Total other financing sources (uses)	(1,713,504)	(1,713,504)	(1,601,073)	112,431	
Net change in fund balances	(36,500)	(147,100)	(36,689)	110,411	
Fund balance at beginning of year	36,843	36,843	36,843	-	
Fund balance (deficit) at end of year	\$ 343	\$ (110,257)	\$ 154	\$ 110,411	

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUND DECEMBER 31, 2017

	<i>A</i>	Agency		
Assets: Equity in pooled cash				
and investments	\$	34,199		
Liabilities:	•	24.400		
Undistributed assets	\$	34,199		

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 1 - DESCRIPTION OF THE CITY AND REPORTING ENTITY

The City of Riverside (the "City") is a chartered municipal corporation established and operating under the laws of the State of Ohio and its charter. Mad River Township and the Village of Riverside merged in 1994 to become the City of Riverside. The City operates under a Council-Manager form of government. Elected officials include seven council members, one of which is the Mayor. Legislative power is vested in this seven-member Council. All council members, including the Mayor, are elected to four-year terms.

The City Manager, who is appointed by the Council, is the chief executive officer for the City. The administrative activities of the City are carried out by a Department of Finance, a Department of Law, a Department of Service, and a Department of Safety. All department heads are hired by the City Manager, with approval from Council, except for the Director of the Department of Law, who is appointed by Council.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

A. Reporting Entity

The City's reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity</u>: <u>Omnibus an amendment of GASB Statements No. 14 and No. 34</u>". The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements of the City are not misleading.

The primary government of the City consists of all funds, departments, and activities which are not legally separate from the City. They comprise the City's legal entity, which provides various services including police protection, fire protection, health services, street maintenance and repairs, leisure-time activities, and community and economic development. Council and the City Manager have direct responsibility for these activities.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's Governing Board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; or (3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. The City has no component units.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The City is associated with five organizations, three of which are defined as jointly governed organizations, one as a related organization, and one as a risk sharing pool.

JOINTLY GOVERNED ORGANIZATIONS

Miami Valley Regional Planning Commission

The Miami Valley Regional Planning Commission (the "Commission") is a jointly governed organization between Preble, Clark, Clinton, Darke, Greene, Miami, and Montgomery Counties and various cities residing within these counties, including the City of Riverside. The Commission prepares plans, including studies, maps, recommendations, and reports concerning the physical, environmental, social, economic, and governmental characteristics, functions and services of the region. These reports show recommendations for systems of transportation, highways, parks and recreational facilities, water supply, sewage disposal, garbage disposal, civic centers, and other public improvements and land uses that affect the development of the region. The Board exercises total control over the operations of the Commission including budgeting, appropriating, contracting and designing management. The degree of control exercised by any participating government is limited to its representation on the Board. Members of the Board are as follows: the officers of the Commission (elected by member representatives), the immediate past Chair of the Commission, the Commission member representing the City of Dayton, the Commission member representing each of the respective member counties, the representatives selected by each county caucus, a nongovernmental member, and two at-large representatives. Payments to the Commission are made from the general fund. The City contributed \$11,592 for the operation of the Commission during 2017. Financial information may be obtained by writing to Brian Martin, Executive Director, 10 North Ludlow Street, Suite 700, Dayton, Ohio 45402.

Greater Miami Valley Emergency Medical Services Council

The Greater Miami Valley EMS Council (the "Council") is a jointly governed organization between municipal corporations and townships in Montgomery, Greene and Warren Counties. The purpose of the Council is to foster cooperation among the political subdivisions by promoting programs and recommending matters that will result in more efficient methods of delivering fire and emergency medical services in the region. The Council is made up of a representative appointed by the City of Dayton, a representative appointed by the members who are provided Fire/EMS services by volunteers, two representatives appointed by the members who are provided Fire/EMS services by a combination of full-time employees and volunteers, and a representative appointed by members who are provided Fire/EMS services by full-time employees. Payments to the Council are made from the fire special revenue fund. The board exercises total control over the operations of the Council including budgeting, appropriating, contracting and designing management. The degree of control exercised by any participating member is limited to its representation on the Board. The City contributed \$1,025 toward the operation of the Council during 2017. Financial information may be obtained by writing to Sandy Lehrter, Executive Administrator, at 247 Taylor Street, Suite 130, Dayton, Ohio 45402.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Economic Development/Government Equity Program

The Economic Development/Government Equity Program (ED/GE) was established pursuant to Ohio Revised Code Chapter 307 for the purpose of developing and promoting plans and programs designed to assure that County resources are efficiently used, economic growth is property balanced, and that county economic development is coordinated with that of the State of Ohio and other local governments. Members include villages, townships, and cities within Montgomery County and Montgomery County itself. Cooperation and coordination between the members is intended to promote economic health and improve the economic opportunities of the people in Montgomery County by assisting in the establishment or expansion within the County of industrial, commercial, or research facilities and by creating and preserving job and employment opportunities for the people of the County.

The ED/GE Advisory Committee, made up of alternating member entities' representatives, decides which proposed projects will be granted each year. Sales tax revenues, set aside by Montgomery County, are used to fund the projects. Members annually contribute to or receive benefits based on an elaborate zero-based formula designed to distribute growth in contributing communities to those communities experiencing less economic growth. The City has agreed to be a member for 8 years, ending December 31, 2019. Any member default in paying its contributions will be liable for the amount of the contribution, any interest accrued, and penalties. During this time, the member will not be entitled to any allocations from ED/GE. Payments to ED/GE are made from the general fund. The Board exercises total control over the operations of the Council including budgeting, appropriating, contracting and designing management. The degree of control exercised by any participating government is limited to its representation on the Board. The City did not receive any monies from ED/GE during 2017. Financial information may be obtained by writing to Erik Collins, Executive Administrator, 451 West Third Street, Dayton, Ohio 45422.

RELATED ORGANIZATION

The Riverside Historical Society

The Riverside Historical Society (RHS) is a related organization that was created by Ordinance No. 96-0-79 on November 7, 1996 by the City of Riverside. RHS is governed by seven members, which are appointed by City Council. RHS was established to provide a society that is interested and qualified to undertake such programs that will promote the historical and cultural heritage of the City, to protect existing historical landmarks in the City, and to promote the use of protected historical sites within the City. The City is not able to impose its will on the RHS, and no financial benefit and/or burden relationship exists. The City contributed \$6,398 to the operating of the RHS during 2017.

RISK SHARING POOL

Public Entities Pool of Ohio

The Public Entities Pool of Ohio (PEP) is a statutory entity created pursuant to Section 2744.081 of the Ohio Revised Code by the execution of an intergovernmental contract ("Participation Agreements"). PEP enables the subscribing subdivisions to pool risk for property, liability, and public official liability.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

PEP has no employees; rather, it is administered through contracts with various professionals. Pursuant to a contract, the firm of American Risk Pooling Consultants administers PEP. PEP is a separate legal entity. PEP subcontracts certain self-insurance, administrative, and claims functions to a "Pool Operator," currently USI Insurance Services. PEP has executed contracts with various professionals for actuary services, as independent auditors, as loss control representatives, as litigation management and defense law firms, as counsel to PEP, and other as required.

The City pays an annual "premium" to PEP for the coverage they are provided, based on rates established by PEP, using anticipated and actual results of operation for the various coverage provided. Participants are also charged for a "surplus contribution" that is used to fund the activities of PEP. During 2017, the City made premium payments of \$177,572 to PEP. There was no required surplus contribution in 2017.

PEP is governed by a seven-member Board of Trustees elected by the members of PEP. The City makes an annual contribution to PEP for the coverage it is provided, based on rates established by PEP. Financial information may be obtained by writing to the Public Entities Pool of Ohio, 229 Riverside Drive, Dayton, Ohio 45402.

B. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements normally distinguish between those activities of the City that are governmental in nature and those that are considered business-type activities. The City, however; has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities of the City. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business segment is self-financing or draws from the general revenues of the City.

Fund Financial Statements - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds utilized by the City: governmental and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions of the City are typically financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance.

The following are the City's major governmental funds:

<u>General fund</u> - This fund accounts for and reports all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio and the Charter of the City.

<u>Fire fund</u> - This fund accounts for and reports restricted monies related to the fire department activities and the fire levy tax proceeds.

<u>Street/public service fund</u> - This fund accounts for and reports that portion of the State gasoline tax and motor vehicle registration fees restricted for maintenance and repair of streets within the City.

<u>Police fund</u> - This fund accounts for and reports restricted monies received from police levy tax proceeds, along with fines generated through safety enforcement within the City.

<u>Police and fire income tax fund</u> - This fund accounts for and reports the accumulation of restricted income taxes levied for the payment of the current and accrued liability for police and fire disability and pension benefits. Once the income taxes are collected, the monies are transferred to the respective police and fire special revenue funds for payment of the liabilities.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed, or assigned for a particular purpose.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. The three types of trust funds should be used to report resources held and administered by the City when it is acting in a fiduciary capacity for individuals, private organizations, or other governments. These funds are distinguished by the existence of a trust agreement that affects the degree of management involvement and the length of time that the resources are held. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary fund is an agency fund that is used to account for money held for individuals and organizations for fire insurance settlements that will be relinquished to the individuals and organizations upon restoration of damaged property.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

D. Measurement Focus

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current deferred outflows of resources, current liabilities, and current deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. The governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the financial statement of the fiduciary fund are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-Exchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined and "available" means the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within 31 days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, revenue in lieu of taxes, grants, entitlements, and donations. On an accrual basis, revenue from income tax is recognized in the year in which the income is earned. Revenue from property taxes and revenue in lieu of taxes are recognized in the year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income taxes, other local taxes, investment income, and intergovernmental revenues (including motor vehicle license tax, gasoline tax, grants, and local government assistance).

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Note 16 for deferred outflows of resources related the City's net pension liability. In addition, deferred outflows of resources include a deferred charge on debt refunding.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2017, but which were levied to finance 2018 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

See Note 16 for deferred inflows of resources related to the City's net pension liability. This deferred inflow of resources is only reported on the government-wide statement of net position.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

F. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

The City has permissive motor vehicle license money, which is held by the Montgomery County Engineer as agent and distributed to the City for approved street projects. The balance in this account is presented on the balance sheet as "cash with fiscal agent".

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

During the year, investments were limited to federal agency securities, a money market mutual fund, United States Treasury Notes, negotiable certificates of deposit and the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for investments in STAR Ohio, the City measures its investments at fair value which is based upon quoted market prices.

During 2017, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides NAV per share that approximates fair value.

For 2017, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Interest income is distributed to the funds according to Ohio constitutional and statutory requirements. Interest revenue credited to the general fund during 2017 amounted to \$21,879, which includes \$8,443 assigned from other funds.

Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are considered to be cash equivalents.

G. Materials and Supplies Inventory

Inventories are presented at cost on a first-in, first out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

H. Capital Assets

General capital assets are capital assets that are associated with governmental activities. These assets generally result from expenditures in governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

Capital assets are capitalized at cost (or estimated historical cost which is determined by indexing the current replacement cost back to the year of acquisition) and updated for additions and deletions during the year. Donated capital assets are recorded at their acquisition values on the date received. The City maintains a capitalization threshold of \$1,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are expensed.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All reported capital assets, except for land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacements.

Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
<u>Description</u>	Estimated Lives
Land improvements	10 - 25 years
Buildings and improvements	20 - 50 years
Machinery and equipment	3 - 20 years
Vehicles	5 - 20 years
Infrastructure	10 - 60 years

The City's infrastructure consists of streets, a storm sewer system, light poles, street lights, traffic signals, and curbs. The City only reports the amounts acquired after 2003. General infrastructure assets acquired prior to January 1, 2004 are not reported in the basic financial statements.

I. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees after one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments after an employee retires. The liability is an estimate based on the City's past experience of making termination payments. The entire compensated absences liability is reported on the government-wide financial statements.

J. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences, claims and judgments and net pension liability that will be paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. Bonds, loans, bond anticipation notes, and lease purchase agreements are recognized as liabilities on the governmental fund financial statements when due.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

K. Bond Premiums

On the government-wide financial statements, bond premiums are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds. On the governmental fund financial statements bond premiums are recognized in the period in which these items are incurred. Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund.

L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. The nonspendable fund balance for the City includes materials and supplies inventory.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party, such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the City Council or a City official delegated that authority by ordinance or by State statute. The future appropriations amount assigned in the general fund represents 2018 appropriations that exceed estimated revenues. State statute authorizes the finance director to assign fund balance for purchases on order, provided such amounts have been lawfully appropriated.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

M. Interfund Activity

Transfers within governmental activities are eliminated on the government-wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

N. Net Position

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. The City's net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes includes federal equitable sharing and cemetery. The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

O. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

P. Interfund Receivables and Payables

On fund financial statements, outstanding interfund loans and unpaid interfund services are reported as "interfund receivable" and "interfund payable." Interfund balances are eliminated in the governmental activities column of the statement of net position. The City had no interfund balances outstanding at December 31, 2017.

Q. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

R. Budgetary Process

All funds other than agency funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriation ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object level within each fund and department. Budgetary modifications may only be made by resolution of Council.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts set forth in the financial statements as final budgeted amounts represent estimates from the amended certificate in effect at the time final appropriations were passed by Council.

The appropriation ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the revised budgeted amounts represent the final appropriation amounts passed by Council during the year, including all supplemental appropriations.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2017.

T. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For 2017, the City has implemented GASB Statement No. 80, "Blending Requirements for Certain Component Units - An Amendment of GASB Statement No. 14", GASB Statement No. 81 "Irrevocable Split-Interest Agreements", and GASB Statement No. 82, "Pension Issues - An Amendment of GASB Statements No. 67, No. 68, and No. 73".

GASB Statement No. 80 amends the blending requirements for the financial statement presentation of component units. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The implementation of GASB Statement No. 80 did not have an effect on the financial statements of the City.

GASB Statement No. 81 improves the accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The implementation of GASB Statement No. 81 did not have an effect on the financial statements of the City.

GASB Statement No. 82 addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The implementation of GASB Statement No. 82 did not have an effect on the financial statements of the City.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

B. Deficit Fund Balance

Fund balances at December 31, 2017 included the following individual fund deficit:

Major fund	Deficit
Police	\$ 40,633

The general fund is liable for any deficit in this fund and provides transfers when cash is required, not when accruals occur. The deficit fund balance resulted from adjustments for accrued liabilities.

C. Budgetary Prior Period Adjustment

In prior years, certain funds that are legally budgeted in separate special revenue funds were considered part of the general fund on a budgetary basis. The City has elected to report only the legally budgeted general fund in the budgetary statement; therefore, a restatement to the beginning budgetary balance is required. The restatement of the general fund's budgetary-basis fund balance at December 31, 2016 is as follows:

Budgetary Basis

	<u>G</u>	eneral Fund
Balance at December 31, 2016 Funds budgeted elsewhere	\$	4,873,188 (2,088,410)
Restated balance at January 1, 2017	\$	2,784,778

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits in interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts:
- 6. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have not been met;
- 7. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and,
- 8. The State Treasurer's investment pool (STAR Ohio).

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and,
- 3. Obligations of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. In accordance with Ohio Revised Code, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. The City's investment policy limits security purchases to those that mature within five years of the settlement date. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Cash with Fiscal Agent

At year end, the City had \$82,451 on deposit with the Montgomery County Treasurer. The data regarding insurance and collateralization can be obtained from the Montgomery County Comprehensive Annual Financial Report for the year ended December 31, 2017. This amount is not included in the City's depository balance below.

B. Deposits with Financial Institutions

At December 31, 2017, the carrying amount of all City deposits was \$5,702,243 and the bank balance of all City deposits was \$5,867,184. Of the bank balance, \$5,617,184 was exposed to custodial risk as discussed below and \$250,000 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2017, the City's financial institutions did not participate in the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

C. Investments

As of December 31, 2017, the City had the following investments:

			Investment Maturities									
Measurement/	N	l easurment	6	months or		7 to 12		13 to 18		19 to 24	Gre	ater than
Investment type		Value	_	less		months		months		months	24	months
Fair value:												
FNMA	\$	464,124	\$	309,607	\$	154,517	\$	-	\$	_	\$	-
FHLMC		525,260		495,468		29,792		-		-		-
FHLB		996,327		309,653		507,422		179,252		-		-
U.S. Treasury Notes		443,907		264,727		179,180		-		-		-
Negotiable CDs		499,630		-		200,584		200,366		-		98,680
U.S. Government money												
market mutual fund		6,686		6,686		-		-		-		-
Amortized cost:												
STAR Ohio		125,906		125,906		_		_		_		
Total	\$	3,061,840	\$	1,512,047	\$	1,071,495	\$	379,618	\$		\$	98,680

The weighted average of maturity of investments is 0.60 years.

The City's investments in U.S. Government money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). The City's investments in federal agency securities (FHLB, FHLMC, FNMA), U.S. Treasury Notes and negotiable certificates of deposit are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

Interest Rate Risk: State statute requires that an investment mature within five years from the date of purchase unless matched to a specific obligation or debt of the City and that an investment must be purchased with the expectation that it will be held to maturity. The City's investment policy states that the City will not directly invest in securities maturing more than five years from the settlement date unless, per a bond indenture, the investment is matched to a specified obligation or debt of the subdivision. Reserve funds may be invested in securities exceeding five years if the maturity of such investments is made to coincide as nearly as practicable with the expected use of the funds. The intent to invest in securities with longer maturities will be disclosed in writing to City Council.

Credit Risk: Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market mutual funds be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service. The City's investments in federal agency securities were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned STAR Ohio and the U.S. Treasury money market mutual fund an AAAm money market rating. The City limits its investments to those authorized by State statute.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the City's name. The City has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Director of Finance or qualified trustee.

Concentration of Credit Risk: The City places no limit on the amount that may be invested in any single issuer. The following table includes the percentage of each investment type held by the City at December 31, 2017:

Measurement/	M				
Investment type		Amount	% of Total		
Fair value:					
FNMA	\$	464,124	15.16		
FHLMC		525,260	17.16		
FHLB		996,327	32.54		
U.S. Treasury Notes		443,907	14.50		
Negotiable CDs		499,630	16.32		
U.S. Government money					
market mutual fund		6,686	0.22		
Amortized cost:					
STAR Ohio		125,906	4.10		
Total	\$	3,061,840	100.00		

D. Reconciliation of Cash and Investments to Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2017:

Cash and investments per note		
Carrying amount of deposits	\$	5,702,243
Investments		3,061,840
Cash with fiscal agent		82,451
Cash on hand		2,700
Total	\$	8,849,234
Cash and investments per statement of net position	<u>1</u>	
Governmental activities	\$	8,815,035
Agency fund		34,199
Total	\$	8,849,234

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 5 - MUNICIPAL INCOME TAX

The City levies and collects an income tax of one and one-half percent on all income earned within the City, as well as on incomes of residents earned outside the City. However, the City allows a credit for income taxes paid to another municipality up to 50 percent of the City's current tax rate. The City utilized the Regional Income Tax Agency (RITA) for the collection of income taxes.

Income tax proceeds are to be used to pay the cost of administering the tax, general fund operations, police and fire operations, and other governmental functions when needed, as determined by Council. In 2017, the proceeds were allocated to the general fund and the police and fire income tax special revenue fund.

NOTE 6 - INTERFUND TRANSACTIONS

Interfund transfers for the year ended December 31, 2017, consisted of the following, as reported on the fund financial statements.

				Tr	ansfers to:					
								N	Vonmajor	
	(General	Fire	Stı	reet/Public		Police	Go	vernmental	
Transfers from:		Fund	Fund	Se	rvice Fund		Fund		Funds	Total
General fund	\$	-	\$ 478,000	\$	970,500	\$	1,514,000	\$	235,779	\$ 3,198,279
Police and fire income tax		-	640,429		-		960,644		-	1,601,073
Nonmajor governmental		63,881	 -			_			410,036	 473,917
Total	\$	63,881	\$ 1,118,429	\$	970,500	\$	2,474,644	\$	645,815	\$ 5,273,269

The transfer to the general fund of \$63,881 was from the general assessments nonmajor governmental fund. The City had previously assessed residents for the cost of trash collection service. The City has discontinued this service and has no further obligations related to trash collection service. The purpose of this transfer was to move the balance related to trash collection service to the general fund.

Transfers from the general fund were made to move unrestricted balances to support programs and projects accounted for in other funds. Transfers from the police and fire income tax fund to the fire fund and the police fund were made for operating purposes. Interfund transfers between governmental funds are eliminated on the government-wide financial statements. All transfers were compliant with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

NOTE 7 - PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 7 - PROPERTY TAXES - (Continued)

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2017 public utility property taxes became a lien December 31, 2016, are levied after October 1, 2017, and are collected in 2018 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The Montgomery County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City. The Montgomery County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2017 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by deferred inflow of resources since the current taxes were not levied to finance 2017 operations and the collection of delinquent taxes has been offset by deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is a deferred inflow of resources.

The full tax rate for all City operations for the year ended December 31, 2017 was \$11.34 per \$1,000 of assessed value. The assessed values of real property and public utility personal property upon which 2017 property tax receipts were based are as follows:

Real property

Residential/agricultural	\$ 194,841,570
Commercial/industrial/public utility	50,840,550
Public utility	
Personal	 46,580
Total assessed value	\$ 245,728,700

NOTE 8 - TAX ABATEMENTS

As of December 31, 2017, Montgomery County provides tax abatements through Enterprise Zone Tax Exemptions.

Pursuant to Ohio Revised Code Chapter 5709, Montgomery County established an Enterprise Zone to provide property tax abatements to encourage job creating within the City. Abatements are obtained through application by the property owner, including proof that the improvements have been made, and equal to a sixty to seventy-five percent of the additional property tax resulting from the increase is assessed value as a result of the improvement. The amount of the abatement is deducted from the recipient's tax bill.

The amount of the City's property tax abated totaled \$1,950 for 2017.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 9 - RECEIVABLES

Receivables at December 31, 2017, consisted of property taxes, revenue in lieu of taxes, other local taxes, municipal income taxes, accounts, accrued interest, special assessments and amounts due from other governments arising from grants, entitlements or shared revenues.

A summary of the principal items of intergovernmental receivables follows:

Governmental activities:	 Amount			
Local government	\$ 133,750			
Grants	67,932			
Homestead and rollback	181,250			
Auto license	77,775			
Gasoline tax	391,641			
Permissive motor vehicle license tax	 14,488			
Total due from other governments	\$ 866,836			

All receivables are considered fully collectible and will be received within one year with the exception of property taxes, revenue in lieu of taxes, income taxes and special assessments. Property taxes, revenue in lieu of taxes and income taxes, although ultimately collectible, include some portion of delinquents that will not be collected within one year. Special assessments expected to be collected in more than one year for the City amounts to \$27,481 and represents delinquents at December 31, 2017.

Revenue in lieu of taxes

The City granted real property tax exemptions to landowners for improvements made to their properties for a period of 10 years. The City requires the owners to make an annual payment to the City in lieu of taxes in the amount that would be payable on the increase in the value of the property if not for the exemption. The City then uses these monies to pay for public infrastructure improvements benefitting the owners. The City accrues a receivable for amounts measurable at December 31, 2017, with a corresponding credit to deferred inflows of resources.

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 10 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2017, was as follows:

Governmental activities:	Balance 12/31/16	Additions	Disposals	Balance 12/31/17
Capital assets, not being depreciated: Land	\$ 3,157,996	\$ 33,637	\$ (4,684)	\$ 3,186,949
Construction in progress Total capital assets, not being depreciated	44,412 3,202,408	510,804 544,441	(161,887) (166,571)	393,329 3,580,278
Capital assets being depreciated:				
Land improvements	823,403	155,678	-	979,081
Buildings and improvements	5,287,098	282,192	(26,316)	5,542,974
Machinery and equipment	4,221,805	76,034	-	4,297,839
Vehicles	4,706,125	369,594	(272,410)	4,803,309
Infrastructure	10,921,126	161,887		11,083,013
Total capital assets being depreciated	25,959,557	1,045,385	(298,726)	26,706,216
Less: accumulated depreciation:				
Land improvements	(259,106)	(38,379)	-	(297,485)
Buildings and improvements	(1,141,914)	(146,195)	1,645	(1,286,464)
Machinery and equipment	(2,464,871)	(241,691)	-	(2,706,562)
Vehicles	(2,735,424)	(348,231)	272,410	(2,811,245)
Infrastructure	(2,717,120)	(486,123)		(3,203,243)
Total accumulated depreciation	(9,318,435)	(1,260,619)	274,055	(10,304,999)
Total capital assets being depreciated, net	16,641,122	(215,234)	(24,671)	16,401,217
Governmental activities capital assets, net	\$ 19,843,530	\$ 329,207	\$ (191,242)	\$ 19,981,495

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities:

General government	\$ 182,670
Security of persons and property	403,955
Public health and welfare	158
Leisure time activities	29,633
Community and economic development	65
Transporation	 644,138
Total depreciation expense	\$ 1,260,619

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 11 - LEASES

A. Capital

In 2017, the City entered into a lease agreement with Mercedes-Benz Financial Services for a Freightliner truck. The original amount of the lease was \$107,891 and will be paid from the street fund.

In 2017, the City entered into a lease agreement with Ford Motor Credit for three police interceptors. The original amount of the interceptor lease was \$117,793 and will be paid from the police fund.

In 2017, the City entered into a lease agreement with Axon Enterprise, Inc. for Tasers. The original amount of the Taser lease was \$39,630 and will be paid from the police fund. The acquired equipment associated with this lease was not capitalized on the City's capital assets because the individual Tasers were less than the City's capitalization threshold of \$1,000.

In 2016, the City entered into a lease agreement with Ford Motor Credit for two police interceptors. The original amount of the interceptor lease was \$67,545 and will be paid from the police fund.

In 2014, the City entered into a lease agreement with U.S. Bancorp for energy conservation improvements. The original amount of the energy conservation lease was for \$830,000 with \$56,742 being considered a capital lease and \$773,258 being considered an operating lease. Both the capital and operating leases will be repaid from the debt service fund.

In 2015, the City entered into two lease agreements with U.S. Bancorp. The first being for three snow plows and the second for two fire trucks. The original amount of the snow plow lease was \$455,655 and will be paid from the street fund. The original amount of the fire truck lease was \$985,000 and will be repaid from the fire fund.

In 2015, the City also entered into a lease agreement with De Lage Landen Public Finance, LLC for copiers. The original amount of the copier lease was \$39,961 and will be repaid from the general, street, fire and police funds.

Each least meets the criteria of a capital lease as defined by generally accepted accounting principles. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds.

Capital assets acquired by leases have been capitalized in the amount of \$1,880,587 which equaled the present value of the future minimum lease payments at the time of acquisition. Principal payments in 2017 totaled \$219,660.

The assets acquired through capital leases are as follows:

	 Asset Value	ecumulated epreciation	Book Value 12/31/2017		
Asset class:					
Buildings	\$ 56,742	\$ (3,546)	\$	53,196	
Machinery and equipment	39,961	(8,325)		31,636	
Vehicles	 1,783,884	 (307,188)		1,476,696	
Total	\$ 1,880,587	\$ (319,059)	\$	1,561,528	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 11 - LEASES - (Continued)

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2017:

Year Ending					
December 31,	<u>Amount</u>				
2018	\$	294,223			
2019		294,219			
2020		275,078			
2021		196,002			
2022		151,970			
2023 - 2027		359,469			
2028 - 2029		7,083			
Total minimum lease payments		1,578,044			
Less: amount representing interest		(141,120)			
Present value of future minimum lease payments	\$	1,436,924			

B. Operating

In 2014, the City entered into a lease purchase agreement with U.S. Bancorp to finance energy conservation improvements made to various buildings and infrastructure throughout the City. The original amount of the lease was \$830,000 with \$56,742 being considered a capital lease and \$773,258 being considered an operating lease. The lease commenced on June 20, 2014 and ends June 20, 2029. Operating lease payments made during 2017 were \$64,350.

The future minimum lease payments are as follows:

Year Ending	
December 31,	<u>Amount</u>
2018	\$ 64,350
2019	64,350
2020	64,350
2021	64,350
2022	64,350
2023 - 2027	321,750
2028 - 2029	 96,525
Total	\$ 740,025

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 12 - LONG-TERM OBLIGATIONS

During 2017, the following changes occurred in the City's long-term obligations:

	Interest Rate	Balance 12/31/2016	Additions	Reductions	Balance 12/31/2017	Due Within One Year
Governmental activities:						
Loans:						
OWDA loan	3.25%	\$ 17,153	\$ -	\$ (1,031)	\$ 16,122	\$ 1,064
OPWC Burkhardt Road	0.00%	249,398	-	(62,350)	187,048	62,349
OPWC Harshman Road Phase II	0.00%	180,000	-	(8,000)	172,000	8,000
Brantwood Division TIF loan	5.00%	1,335,367	-	-	1,335,367	-
Brantwood Division II TIF loan	5.00%	748,847	<u>-</u> _		748,847	<u> </u>
Total loans		2,530,765		(71,381)	2,459,384	71,413
General obligation bonds:						
Various purpose - series 2010	3.60%	795,267	-	(76,286)	718,981	79,058
Bond anticipation notes:						
2016 property acquisition	1.50%	5,400,000	-	(5,400,000)	-	-
2017 property acquisition	1.99%	<u>-</u>	5,000,000		5,000,000	<u> </u>
Total bond anticipation notes		5,400,000	5,000,000	(5,400,000)	5,000,000	
Other long-term liabilities:						
Capital lease obligation		1,391,270	265,314	(219,660)	1,436,924	253,383
Net pension liability		11,306,997	471,615	(50,626)	11,727,986	-
Compensated absences		551,434	105,987	(57,675)	599,746	122,427
Total other long-term liabilities		13,249,701	842,916	(327,961)	13,764,656	375,810
Total governmental activities						
long-term liabilities		\$ 21,975,733	\$ 5,842,916	\$(5,875,628)	\$21,943,021	\$ 526,281

The 2010 various purpose bonds were issued on November 8, 2010, in the amount of \$1,200,000 to retire the real estate acquisition bond anticipation note and the Center of Flight improvement bond anticipation note. The bonds were issued at a 3.6 percent interest rate and will reach maturity on November 8, 2020. The bonds will be paid from the DAP Facility special revenue fund using transfers from the general fund.

The Ohio Water Development Authority (OWDA) loan consisted of money owed to the OWDA for the construction of a salt storage shed. The loan was issued at a 3.25 percent interest rate and will reach maturity on July 1, 2030. The loan will be repaid from the street/public services special revenue fund.

On December 21, 2012, the City entered into a tax increment financing (TIF) and infrastructure development agreement with Disciple Development Company, LLC to fund the construction of public infrastructure improvement in the Brantwood division. The loan was received in 2013. Per the agreement, the City will begin repaying the loan once TIF monies are received from the Brantwood division development, and the repayment schedule will depend upon the amount of TIF monies received by the City.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)

On February 5, 2016, the City entered into a tax increment financing (TIF) and infrastructure development agreement with Brantwood Development, LLC to fund the construction of public infrastructure improvement in the Brantwood division II. The loan was received in 2016. Per the agreement, the City will begin repaying the loan once TIF monies are received from the Brantwood division II development, and the repayment schedule will depend upon the amount of TIF monies received by the City.

The 2016 property acquisition bond anticipation note was issued on April 22, 2016 in the amount of \$5,400,000 for acquisition and improvements of properties and buildings. This note was refinanced on April 12, 2017 for \$5,300,000. The note matures on April 19, 2018. On March 15, 2018 the City refinanced the \$5,300,000 bond anticipation note with a \$5,000,000 bond anticipation note, see Note 22. \$750,392 of the note proceeds remain unspent at December 31, 2017.

The City received a loan in the amount of \$200,000 from the Ohio Public Works Commission (OPWC) for the Harshman Road improvements. The loan was issued at a zero percent interest rate and will mature on January 1, 2039. The loan will be repaid from the bond retirement fund.

During 2015, the City received a long in the amount of \$311,748 from the Ohio Public Works Commission (OPWC) for the Burkhardt Road project. The loan was issued at a zero percent interest rate and will mature on January 1, 2021. The loan will be repaid from the bond retirement fund.

Compensated absences will be paid from the general fund and the fire, street/public service, police and victims of crime act special revenue funds.

For additional information regarding the City's net pension liability, see Note 16. The City pays obligations related to employee compensation from the fund benefitting from their service.

The City's overall legal debt margin was \$21,202,482, with an unvoted debt margin of \$8,916,047 at December 31, 2017.

Annual debt service requirements to maturity for long-term obligations are:

General

Year Ending		Obligation	Bonds	OWDA Loan					OPWC Loans			
December 31,	I	Principal		Interest		Interest		Principal	Interest			Principal
2018	\$	79,058	\$	25,178	\$	1,064	\$	476	\$	70,349		
2019		81,929		22,306		1,099		444		70,350		
2020		557,994		19,331		1,135		410		70,349		
2021		-		-		1,173		376		8,000		
2022		-		-		1,211		341		8,000		
2023 - 2027		-		-		6,676		1,128		40,000		
2028 - 2032		-		-		3,764		171		40,000		
2033 - 2037		-		-		-		-		40,000		
2038 - 2039			_						_	12,000		
Totals	\$	718,981	\$	66,815	\$	16,122	\$	3,346	\$	359,048		

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 13 - NOTES PAYABLE

On April 12, 2017, the City issued \$5,300,000 in bond anticipation notes to refinance \$5,400,000 of bond anticipation notes that were previously issued in 2016. The bond anticipation notes outstanding at December 31, 2017 bear interest at a rate of 1.99% and mature on April 19, 2018. The bond anticipation notes are a liability of the general fund. On March 15, 2018 the City refinanced the \$5,300,000 bond anticipation note with a \$5,000,000 bond anticipation note, see Note 22.

A summary of the bond anticipation note transaction for the year ended December 31, 2017 follows:

	Maturity	Outstanding			Outstanding
	Date	1/1/2017	Issued	Retired	12/31/2017
Governmental activities:					
Bond anticipation notes:					
Series 2017 BAN - 1.99%	4/19/2018	\$ -	\$ 300,000	\$ -	\$ 300,000

NOTE 14 - EMPLOYEE BENEFITS

A. Compensated Absences

Vacation leave is earned at rates which vary depending upon length of service and negotiated agreements. The current policy of union employees covered by negotiated agreements credits vacation leave annually on January 1 and allows the unused balance to be accumulated at levels that depend upon years of service. City employees covered by the negotiated agreements are paid for earned, unused vacation leave at the time of termination of employment. However, non-union employees covered by the personnel policy of the City cannot carry over more than 40 hours of accrued vacation. These employees lose any remaining vacation balances existing at the end of the calendar year. On governmental fund financial statements, a liability is reported for non-union employees for vacation balances that do not carry over beyond the anniversary of their date of hire each year. These amounts are recorded in the account "accrued vacation leave payable" in the funds from which the employees will be paid.

Sick leave is earned at rates that vary depending upon specified personnel policies and union contracts. At retirement, employees will be paid varying portions of their accumulated leave, based on the union agreements and the City personnel policy.

City employees can also earn compensatory time. Compensatory time is paid at one and one-half times an employee's regular rate. Employees with time remaining upon termination of their employment will be paid for any unused compensatory time.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 14 - EMPLOYEE BENEFITS - (Continued)

B. Insurance Benefits

Full-time City employees are provided medical/surgical benefits from Anthem Blue Cross Blue Shield. The City pays 90 percent for non-union employees and 83 percent for union employees of the monthly premiums for the employees. The premium varies with each employee depending on the plan. Department heads and administrative staff receive an amount equal to their annual salary in life insurance, up to \$50,000; the City Manager receives two times his annual salary; police and fire employees receive \$50,000, and street union employees receive \$30,000 in coverage selected. Additionally, the City contributes to health savings accounts for all full-time employees, which serves to pay part of the employees' deductible each year. Employees can purchase dental insurance through Superior Dental Care and vision benefits through Superior Vision. Life insurance is provided through Anthem Life Insurance.

C. Deferred Compensation

City employees may participate in the Ohio Public Employees Deferred Compensation Plan, Ohio Municipal League 457 Deferred Compensation Plan, International City Manager Association 457 Deferred Compensation Plan, or the Ohio Association of Professional Fire Fighters 457 Deferred Compensation Plan. These plans were created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plans permits deferral of compensation until future years. According to the plans, the deferred compensation is not available until termination, retirement, death, or an unforeseeable emergency.

NOTE 15 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, thefts of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters.

The City insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The City belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. American Risk Pooling Consultants, Inc. (ARPCO), a division of York Insurance Services Group, Inc. (York), functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by ARPCO. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2017, PEP retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 15 - RISK MANAGEMENT - (Continued)

Property and casualty settlements did not exceed insurance coverage for the past three years.

Financial Position

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2017 and 2016:

Casualty & Property Coverage	<u>2017</u>	<u>2016</u>
Assets	\$44,452,326	\$42,182,281
Liabilities	(13,004,011)	(13,396,700)
Retained earnings	<u>\$31,448,315</u>	<u>\$28,785,581</u>

At December 31, 2017 and 2016, respectively, the liabilities above include approximately \$11.8 million and \$12.0 million of estimated incurred claims payable. The assets above also include approximately \$11.2 million and \$11.5 million of unpaid claims to be billed. PEP's membership increased from 520 members in 2016 to 527 members in 2017. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2017, the City's share of these unpaid claims collectible in future years is approximately \$112,000.

Based on discussions with PEP the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

Contributions to PEP	
2016	\$171,798
2017	\$177,572

After completing one year of membership, members may withdraw on each anniversary of the date they joined PEP. They must provide written notice to PEP 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the withdrawal.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS

Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits or overfunded benefits is presented as a long-term *net pension liability* or *net pension asset*, respectively, on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *due to other governments* on both the accrual and modified accrual bases of accounting.

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A
Eligible to retire prior to
anuary 7, 2013 or five years
often January 7, 2012

Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

Group C Members not in other Groups and members hired on or after January 7, 2013

State and Local

Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

State and Local Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

State and Local Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 2.25%.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 2.25% COLA adjustment on the defined benefit portion of their benefit.

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State			
	and Local			
2017 Statutory Maximum Contribution Rates				
Employer	14.0	%		
Employee	10.0	%		
2017 Actual Contribution Rates				
Employer:				
Pension	13.0	%		
Post-employment Health Care Benefits	1.0	%		
Total Employer	14.0	%		
Employee	10.0	%		

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$186,894 for 2017. Of this amount, \$32,616 is reported as due to other governments.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OPF website at www.op-fi.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

	Police		Firefighters			
2017 Statutory Maximum Contribution Rates						
Employer	19.50	%	24.00	%		
Employee	12.25	%	12.25	%		
2017 Actual Contribution Rates						
Employer:						
Pension	19.00	%	23.50	%		
Post-employment Health Care Benefits	0.50	%	0.50	%		
Total Employer	19.50	%	24.00	%_		
Employee	12.25	%	12.25	%		

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$709,788 for 2017. Of this amount \$126,234 is reported as due to other governments.

Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS Traditional Pension Plan, Combined Plan and Member-Directed Plan, respectively, were measured as of December 31, 2016, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2016, and was determined by rolling forward the total pension liability as of January 1, 2016, to December 31, 2016. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

ODEDG

			OPERS -		
	OPERS -	OPERS -	Member-		
	Traditional	Combined	Directed	OP&F	Total
Proportion of the net					
pension liability/asset prior measurement date	0.01023000%	0.00000000%	0.00000000%	0.14821900%	
Proportion of the net					
pension liability/asset current measurement date	0.00988000%	0.02543800%	0.02299500%	0.14974100%	
Change in proportionate share	-0.00035000%	0.02543800%	0.02299500%	0.00152200%	
Proportionate share of the net pension liability	\$ 2,243,580	\$ -	\$ -	\$ 9,484,406	\$ 11,727,986
Proportionate share of the net					
pension asset	-	14,158	96	-	14,254
Pension expense	424,910	10,229	118	1,210,572	1,645,829

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2017, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS -										
		PERS -				Member-					
	Tr	aditional	C	ombined	Directed		OP&F		Total		
Deferred outflows											
of resources											
Differences between											
expected and	Φ.	2.041	Φ.		Φ	07.6	Ф	2 (02	Ф	c 700	
actual experience	\$	3,041	\$	-	\$	976	\$	2,683	\$	6,700	
Net difference between											
projected and actual earnings		224420		0.45		0.4		000 000		1.250.055	
on pension plan investments		334,120		3,456		81		922,320		1,259,977	
Changes of assumptions		355,858		3,451		107		-		359,416	
Changes in employer's											
proportionate percentage/ difference between											
		1 007						174 422		175 420	
employer contributions City contributions		1,007		-		-		174,422		175,429	
subsequent to the											
measurement date		167,436		10,374		9,084		709,788		896,682	
Total deferred		107,430		10,374		2,004		709,700		090,002	
outflows of resources	\$	861,462	\$	17,281	\$	10,248	\$	1,809,213	\$	2,698,204	
outriows of resources	Ψ	001,402	Ψ	17,201	Ψ	10,240	Ψ	1,007,213	Ψ	2,070,204	
Deferred inflows											
of resources											
Differences between											
expected and											
actual experience	\$	13,354	\$	7,241	\$	-	\$	21,837	\$	42,432	
Changes in employer's											
proportionate percentage/											
difference between											
employer contributions		17,597		-		-		-		17,597	
Total deferred											
inflows of resources	\$	30,951	\$	7,241	\$		\$	21,837	\$	60,029	

\$896,682 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2018.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	_	OPERS -	OPERS - Combined		OPERS - Member- Directed		OP&F		Total	
Year Ending December 31:										
2018	\$	272,777	\$	670	\$	172	\$	389,921	\$	663,540
2019		282,044		670		170		389,921		672,805
2020		118,048		523		166		306,339		425,076
2021		(9,794)		(703)		135		(22,943)		(33,305)
2022		-		(575)		138		13,510		13,073
Thereafter		-		(919)		383		840		304
Total	\$	663,075	\$	(334)	\$	1,164	\$	1,077,588	\$	1,741,493

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2016, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. In 2016, the Board's actuarial consultants conducted an experience study for the period 2011 through 2015, comparing assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions, with the most notable being a reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, for the defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Wage inflation Future salary increases, including inflation COLA or ad hoc COLA

Investment rate of return Actuarial cost method 3.25%
3.25% to 10.75% including wage inflation Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple through 2018, then 2.15% simple 7.50%
Individual entry age

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

Mortality rates are based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2016, OPERS managed investments in four investment portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The 401(h) Health Care Trust portfolio was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. The Defined Benefit portfolio historically included the assets of the Member-Directed retiree medical accounts funded through the VEBA Trust. However, the VEBA Trust was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio is 8.3% for 2016.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2016 and the long-term expected real rates of return:

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

		Weighted Average			
		Long-Term Expected			
	Target	Real Rate of Return			
Asset Class	Allocation	(Arithmetic)			
Fixed income	23.00 %	2.75 %			
Domestic equities	20.70	6.34			
Real estate	10.00	4.75			
Private equity	10.00	8.97			
International equities	18.30	7.95			
Other investments	18.00	4.92			
Total	100.00 %	5.66 %			

Discount Rate - The discount rate used to measure the total pension liability/asset was 7.50%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. A discount rate of 8.00% was used in the previous measurement period. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.50%, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.50%) or one-percentage-point higher (8.50%) than the current rate:

	Current					
	1% Decrease (6.50%)		Discount Rate		1% Increase	
				(7.50%)	(8.50%)	
City's proportionate share						
of the net pension liability (asset):						
Traditional Pension Plan	\$	3,427,570	\$	2,243,580	\$	1,256,934
Combined Plan		1,018		(14,158)		(25,947)
Member-Directed Plan		230		(96)		(230)

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2016 is based on the results of an actuarial valuation date of January 1, 2016 and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2016, are presented below:

Valuation dateJanuary 1, 2016Actuarial cost methodEntry age normalInvestment rate of return8.25%Projected salary increases4.25% - 11.00%Payroll increases3.75%Inflation assumptions3.25%Cost of living adjustments2.60% and 3.00% simple

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed for the five-year period ended December 31, 2016. The recommended assumption changes based on this experience study were adopted by OPF's Board and were effective beginning with the January 1, 2017 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2016 are summarized below:

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

Asset Class	Target Allocation	10 Year Expected Real Rate of Return **	30 Year Expected Real Rate of Return **
risset Class	Thiocation	Real Rate of Return	Real Rate of Return
Cash and Cash Equivalents	- %		
Domestic Equity	16.00	4.46 %	5.21 %
Non-US Equity	16.00	4.66	5.40
Core Fixed Income *	20.00	1.67	2.37
Global Inflation			
Protected Securities *	20.00	0.49	2.33
High Yield	15.00	3.33	4.48
Real Estate	12.00	4.71	5.65
Private Markets	8.00	7.31	7.99
Timber	5.00	6.87	6.87
Master Limited Partnerships	8.00	6.92	7.36
_			
Total	120.00 %		

Note: assumptions are geometric.

OPF's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate - The total pension liability was calculated using the discount rate of 8.25%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.25%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25%), or one percentage point higher (9.25%) than the current rate.

	Current						
	1% Decrease (7.25%)	Discount Rate (8.25%)	1% Increase (9.25%)				
City's proportionate share of the net pension liability	\$ 12,632,156	\$ 9.484.406	\$ 6,816,716				
of the net pension numity	ψ 12,032,130	φ 2,101,100	ψ 0,010,710				

^{*} levered 2x

^{**} numbers include inflation

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)

Changes Between Measurement Date and Report Date - In October 2017, the OP&F Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of January 1, 2017. The most significant change is a reduction in the discount rate from 8.25% to 8.00%. Although the exact amount of these changes is not known, it has the potential to impact to the City's net pension liability.

NOTE 17 - POSTRETIREMENT BENEFIT PLANS

A. Ohio Public Employees Retirement System

Plan Description - OPERS administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member Directed Plan—a defined contribution plan; and the Combined Plan—a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined plans. This trust is also used to fund health care for Member Directed Plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed Plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2016 CAFR for details.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the OPERS Board of Trustees (OPERS Board) in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting https://www.opers.org/financial/reports.shtml, writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administered in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2017, local government employers contributed 14.00% of covered payroll. Each year the OPERS' Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan and Combined Plan for 2017 was 1.00%.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 17 - POSTRETIREMENT BENEFIT PLANS - (Continued)

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The City's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2017, 2016, and 2015 were \$17,312, \$29,907, and \$59,818, respectively; 84.03% has been contributed for 2017 and 100% has been contributed for 2016 and 2015. The remaining 2017 post-employment health care benefits liability has been reported as due to other governments on the basic financial statements.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under State Bill 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.00% of the employer contributions toward the health care fund after the end of the transition period.

B. Ohio Police and Fire Pension Fund

Plan Description - The City contributes to the OP&F Pension Fund sponsored health care program, a cost-sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-employment health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the OP&F, 140 East Town Street, Columbus, Ohio 43215-5164 or by visiting the website at www.op-f.org.

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.50% and 24.00% of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 17 - POSTRETIREMENT BENEFIT PLANS - (Continued)

OP&F maintains funds for health care in two separate accounts, one account is for health care benefits under an Internal Revenue Code Section 115 trust and the other account is for Medicare Part B reimbursements administered as an Internal Revenue Code Section 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan into the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contributions allocated to health care was .5% of covered payroll from January 1, 2017 thru December 31, 2017. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that the pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment healthcare benefits for police officers and firefighters were \$17,207 for the year ended December 31, 2017, \$16,749 for the year ended December 31, 2016, and \$15,537 for the year ended December 31, 2015. 100% has been contributed for 2016 and 2015. 82.80% has been contributed for 2017. The remaining 2017 post-employment health care benefits liability has been reported as due to other governments on the basic financial statements.

NOTE 18 - CONTINGENCIES

A. Litigation

The City is party to legal proceedings. The City is of the opinion that the ultimate disposition of claims will not have a material effect, if any, on the financial condition of the City.

B. Federal and State Grants

For the period January 1, 2017, to December 31, 2017, the City received federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designees. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would not have a material impact on the financial statements.

NOTE 19 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements. The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 19 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (e) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

Net Change in Fund Balance

			Street/Public		Police & Fire
	General	Fire	Service	Police	Income Tax
Budget basis	\$ 144,791	\$ (9,960)	\$ (386,739)	\$ (133,514)	\$ (36,689)
Net adjustment for revenue accruals	2,886	4,282	(15,270)	(3,413)	31,817
Net adjustment for expenditure accruals	19,621	(15,831)	(120,524)	(144,648)	(3,420)
Net adjustment for other sources/uses	(10,000)	-	107,891	157,423	-
Funds budgeted elsewhere	(944,489)	-	-	-	-
Adjustment for encumbrances	128,336	39,321	143,669	36,014	
GAAP basis	\$ (658,855)	\$ 17,812	\$ (270,973)	\$ (88,138)	\$ (8,292)

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the Wright Point fund, the Danis land acquisition fund and DAP building fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 20 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned, and unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and the nonmajor governmental funds are presented below:

			Street/Public			
Fund balance	General	Fire	Service	Police		
Nonspendable:						
Materials and supplies inventory	\$ -	\$ -	\$ 40,402	\$ -		
Total nonspendable			40,402			
Restricted:						
Safety forces	-	208,773	-	-		
Transportation services	-	-	342,362	-		
Center of Flight program	-	-	-	-		
Street lighting	-	-	-	-		
Drug law	-	-	-	-		
Cemetery purposes	-	-	-	-		
Community development	-	-	-	-		
Capital improvements						
Total restricted		208,773	342,362			
Committed:						
Transportation services	-	-	-	-		
Total committed						
Assigned:						
Purchases on order	76,227	_	_	-		
Capital improvements	-	-	-	-		
Debt service	-	-	-	-		
Subsequent year appropriations	1,114,412					
Total assigned	1,190,639					
Unassigned (deficit)	3,424,983			(40,633)		
Total fund balances	\$ 4,615,622	\$ 208,773	\$ 382,764	\$ (40,633)		
				Continued		

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE 20 - FUND BALANCE - (Continued)

Fund balance	Police and Fire Income Tax	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:			
Materials and supplies inventory	\$ -	\$ -	\$ 40,402
Total nonspendable			40,402
Restricted:			
Safety forces	112,756	41,172	362,701
Transportation services	-	881,725	1,224,087
Center of Flight program	-	277,814	277,814
Street lighting	-	181,074	181,074
Drug law	-	2,718	2,718
Cemetery purposes	-	5,467	5,467
Community development	-	19,292	19,292
Capital improvements		77,125	77,125
Total restricted	112,756	1,486,387	2,150,278
Committed:			
Transportation services		229	229
Total committed		229	229
Assigned:			
Purchases on order	-	-	76,227
Capital improvements	-	96,623	96,623
Debt service	-	1,419,949	1,419,949
Subsequent year appropriations			1,114,412
Total assigned		1,516,572	2,707,211
Unassigned (deficit)			3,384,350
Total fund balances	\$ 112,756	\$ 3,003,188	\$ 8,282,470

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

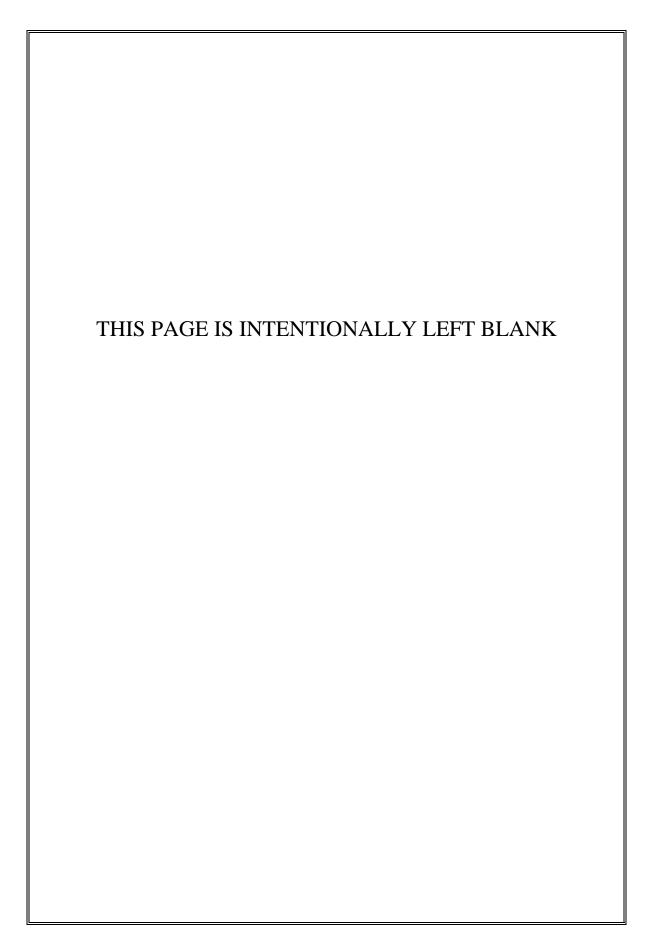
NOTE 21 - OTHER COMMITMENTS

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances (less those included in payables) in the governmental funds were as follows:

	Year-End					
Fund	Encumbrances					
General fund	\$	68,894				
Fire fund		16,146				
Street/Service fund		71,557				
Police fund		13,882				
Nonmajor governmental funds		132,041				
Total	\$	302,520				

NOTE 22 - SUBSEQUENT EVENT

On March 15, 2018, the City issued \$5,000,000 in bond anticipation notes. The proceeds of the notes were used to retire the 2017 notes. The notes bear an interest rate of 2.25%. The bond anticipation notes mature on March 14, 2019.



REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST FOUR YEARS

	 2017	 2016	 2015	 2014
Traditional Plan:	 			
City's proportion of the net pension liability	0.009880%	0.010230%	0.010207%	0.010207%
City's proportionate share of the net pension liability	\$ 2,243,580	\$ 1,771,965	\$ 1,231,016	\$ 1,203,213
City's covered payroll	\$ 1,277,675	\$ 1,272,350	\$ 1,252,892	\$ 1,164,023
City's proportionate share of the net pension liability as a percentage of its covered payroll	175.60%	139.27%	98.25%	103.37%
Plan fiduciary net position as a percentage of the total pension liability	77.25%	81.08%	86.45%	86.36%
Combined Plan:				
City's proportion of the net pension asset	0.025438%	n/a	n/a	n/a
City's proportionate share of the net pension asset	\$ 14,158	n/a	n/a	n/a
City's covered payroll	\$ 99,017	n/a	n/a	n/a
City's proportionate share of the net pension asset as a percentage of its covered payroll	14.30%	n/a	n/a	n/a
Plan fiduciary net position as a percentage of the total pension asset	116.55%	n/a	n/a	n/a
Member Directed Plan:				
City's proportion of the net pension asset	0.022995%	n/a	n/a	n/a
City's proportionate share of the net pension asset	\$ 96	n/a	n/a	n/a
City's covered payroll	\$ 99,475	n/a	n/a	n/a
City's proportionate share of the net pension asset as a percentage of its covered payroll	0.10%	n/a	n/a	n/a
Plan fiduciary net position as a percentage of the total pension asset	103.40%	n/a	n/a	n/a

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented as of the City's measurement date which is the prior year.

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST FOUR YEARS

		2017		2016		2015		2014
City's proportion of the net pension liability	().14974100%	().14821900%	C).14421990%	().14421990%
City's proportionate share of the net pension liability	\$	9,484,406	\$	9,535,032	\$	7,471,192	\$	7,023,962
City's covered payroll	\$	3,148,566	\$	3,071,613	\$	2,928,529	\$	2,551,425
City's proportionate share of the net pension liability as a percentage of its covered payroll		301.23%		310.42%		255.12%		275.30%
Plan fiduciary net position as a percentage of the total pension liability		68.36%		66.77%		72.20%		73.00%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented as of the City's measurement date which is the prior year.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CITY CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST FIVE YEARS

	2017	17 2016		2015	2014		
Traditional Plan:				 			
Contractually required contribution	\$ 167,436	\$	153,321	\$ 152,682	\$	150,347	
Contributions in relation to the contractually required contribution	 (167,436)		(153,321)	(152,682)		(150,347)	
Contribution deficiency (excess)	\$ 	\$		\$ -	\$		
City's covered payroll	\$ 1,287,969	\$	1,277,675	\$ 1,272,350	\$	1,252,892	
Contributions as a percentage of covered payroll	13.00%		12.00%	12.00%		12.00%	
Combined Plan:							
Contractually required contribution	\$ 10,374	\$	11,882				
Contributions in relation to the contractually required contribution	 (10,374)		(11,882)				
Contribution deficiency (excess)	\$ 	\$	<u>-</u>				
City's covered payroll	\$ 79,800	\$	99,017				
Contributions as a percentage of covered payroll	13.00%		12.00%				
Member Directed Plan:							
Contractually required contribution	\$ 9,084	\$	11,937				
Contributions in relation to the contractually required contribution	 (9,084)		(11,937)				
Contribution deficiency (excess)	\$ 	\$					
City's covered payroll	\$ 90,840	\$	99,475				
Contributions as a percentage of covered payroll	10.00%		12.00%				

Note: Information prior to 2013 was unavailable. Schedule is intended to show information

for 10 years. Additional years will be displayed as they become available.

Note: Information prior to 2016 for the Combined Plan was unavailable.

Note: Information prior to 2016 for the Member Directed Plan was unavailable.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

 2013
\$ 151,323
 (151,323)
\$ -
\$ 1,164,023
13.00%

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CITY CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST TEN YEARS

	 2017	 2016	 2015	 2014
Police:				
Contractually required contribution	\$ 417,734	\$ 390,585	\$ 377,919	\$ 357,425
Contributions in relation to the contractually required contribution	 (417,734)	 (390,585)	 (377,919)	 (357,425)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$
City's covered payroll	\$ 2,198,600	\$ 2,055,711	\$ 1,989,047	\$ 1,881,184
Contributions as a percentage of covered payroll	19.00%	19.00%	19.00%	19.00%
Fire:				
Contractually required contribution	\$ 292,054	\$ 256,821	\$ 254,403	\$ 246,126
Contributions in relation to the contractually required contribution	 (292,054)	(256,821)	 (254,403)	(246,126)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$
City's covered payroll	\$ 1,242,783	\$ 1,092,855	\$ 1,082,566	\$ 1,047,345
Contributions as a percentage of covered payroll	23.50%	23.50%	23.50%	23.50%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

2013		2012		2011		2010		2009		2008	
\$	263,511	\$	220,106	\$	246,712	\$	250,128	\$	231,948	\$	243,700
	(263,511)		(220,106)		(246,712)		(250,128)		(231,948)		(243,700)
\$		\$		\$		\$		\$		\$	
\$	1,659,389	\$	1,726,322	\$	1,934,996	\$	1,961,788	\$	1,819,200	\$	1,911,373
	15.88%		12.75%		12.75%		12.75%		12.75%		12.75%
\$	181,797	\$	157,275	\$	154,739	\$	152,894	\$	172,317	\$	160,559
	(181,797)		(157,275)		(154,739)		(152,894)		(172,317)		(160,559)
\$	_	\$		\$	_	\$	_	\$		\$	
\$	892,036	\$	911,739	\$	897,038	\$	886,342	\$	998,939	\$	930,777
	20.38%		17.25%		17.25%		17.25%		17.25%		17.25%

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2017

OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2017.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%.

OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2017.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. See the notes to the basic financial statements for the methods and assumptions in this calculation.



Julian & Grube, Inc.

Serving Ohio Local Governments

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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

City of Riverside Montgomery County 5200 Springfield Street, Suite 100 Riverside, Ohio 45431

To the Members of Council and Mayor:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Riverside, Montgomery County, Ohio as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the City of Riverside's basic financial statements and have issued our report thereon dated June 18, 2018.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City of Riverside's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City of Riverside's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City of Riverside's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Members of Council and Mayor City of Riverside

Compliance and Other Matters

As part of reasonably assuring whether the City of Riverside's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results and does not opine on the effectiveness of the City of Riverside's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City of Riverside's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Julian & Grube, Inc.

Julian & Sube, Elne.

June 18, 2018



CITY OF RIVERSIDE

MONTGOMERY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 14, 2018