



### CLARK-SHAWNEE LOCAL SCHOOL DISTRICT CLARK COUNTY JUNE 30, 2017

### **TABLE OF CONTENTS**

IIILE	PAGE
Independent Auditor's Report	1
Prepared by Management:	
Management's Discussion and Analysis	5
Basic Financial Statements:	
Government-wide Financial Statements: Statement of Net Position	15
Statement of Activities	16
Fund Financial Statements: Balance Sheet Governmental Funds	17
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	18
Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds	19
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	20
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund	21
Statement of Fiduciary Net Position Fiduciary Funds	22
Statement of Change in Fiduciary Net Position Fiduciary Fund	23
Notes to the Basic Financial Statements	25

### CLARK-SHAWNEE LOCAL SCHOOL DISTRICT CLARK COUNTY JUNE 30, 2017

# TABLE OF CONTENTS (Continued)

TITLE	(2.2.2.2.2)	PAGE
Required Supp	olementary Information:	
	the School District's Proportionate Share of the on Liability – School Employees Retirement System of Ohio	59
	the School District's Proportionate Share of the on Liability – State Teachers Retirement System of Ohio	60
Schedule of	School District's Contributions – School Employees Retirement System of Oh	io 61
Schedule of	School District's Contributions – State Teachers Retirement System of Ohio	63
Schedule of E	xpenditures of Federal Awards	65
Notes to the S	Schedule of Expenditures of Federal Awards	66
Financial Report	or's Report on Internal Control Over ting and on Compliance and Other Matters vernment Auditing Standards	67
Applicable to the	or's Report on Compliance with Requirements e Major Federal Program and on Internal Control Over quired by the Uniform Guidance	69
Schedule of Findin	nas	71

### INDEPENDENT AUDITOR'S REPORT

Clark-Shawnee Local School District Clark County 3680 Selma Road Springfield, Ohio 45502

To the Board of Education:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Clark-Shawnee Local School District, Clark County, Ohio (the District), as of and for the fiscal year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Clark-Shawnee Local School District Clark County Independent Auditor's Report Page 2

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the Clark-Shawnee Local School District, Clark County, Ohio, as of June 30, 2017, and the respective changes in financial position and the budgetary comparison for the General fund thereof for the fiscal year then ended in accordance with the accounting principles generally accepted in the United States of America.

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include management's discussion and analysis and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Clark-Shawnee Local School District Clark County Independent Auditor's Report Page 3

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 9, 2018, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

**Dave Yost** Auditor of State Columbus, Ohio

March 9, 2018

This page intentionally left blank.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited)

The discussion and analysis of Clark-Shawnee Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2017. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

Key financial highlights for 2017 are as follows:

- In total, net position for governmental activities decreased \$1,123,602, which represents a 14 percent decrease from 2016.
- General revenues accounted for \$18,686,528 in revenue or 79 percent of governmental revenues. Program specific revenues in the form of charges for services and operating grants, contributions and interest accounted for \$4,927,226 or 21 percent of governmental revenues of \$23,613,754.
- The School District had \$24,737,356 in governmental expenses, up from \$22,357,714 (a 11% increase) in 2016.
- Among major funds, the General Fund had \$21,658,713 in revenues/other financing sources and \$21,259,531 in expenditures/other financing uses. The General Fund's balance increased \$399,182 from 2016.

### **GASB 68**

During 2015, the School District adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the School District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited) (Continued)

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the School District's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

### **Using this Generally Accepted Accounting Principles Report (GAAP)**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Clark-Shawnee Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column. In the case of Clark-Shawnee Local School District, the General Fund is the most significant fund.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited) (Continued)

### Reporting the School District as a Whole

Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2017?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in that position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, and some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility condition, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the School District reports governmental activities where most of the School District's programs and services are reported including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities. The School District does not have any business-type activities.

### Reporting the School District's Most Significant Funds

### Fund Financial Statements

The analysis of the School District's major funds begins on page 12. Fund financial statements provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental fund is the General Fund.

### Governmental Funds

Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in the future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited) (Continued)

### The School District as a Whole

Table 1 provides a summary of the School District's net position for fiscal year 2016 compared to fiscal year 2017:

Table 1 Net Position

	Governmental Activities		
	2016	2017	
Assets			
Current and Other Assets	\$20,209,128	\$21,396,827	
Capital Assets	11,168,563	10,753,828	
Total Assets	31,377,691	32,150,655	
<b>Deferred Outflows of Resources</b>	3,607,449	7,391,819	
Liabilities			
Long-Term Liabilities	29,434,273	36,242,126	
Other Liabilities	2,422,950	2,262,337	
Total Liabilities	31,857,223	38,504,463	
<b>Deferred Inflows of Resources</b>	11,144,102	10,177,798	
Net Position			
Net Investment in Capital Assets	11,129,917	10,667,435	
Restricted	388,936	410,895	
Unrestricted	(19,535,038)	(20,218,117)	
Total Net Position	(\$8,016,185)	(\$9,139,787)	

Current and other assets increased as a result of increases in cash and cash equivalents in the General Fund. The increase in deferred outflows was due to pensions. The capital assets decrease was the result of annual depreciation exceeding acquisitions.

An increase in the net pension liability resulted in the increase in long-term liabilities. In addition, a long-term capital lease was entered into during fiscal year 2017 for the purchase of 360 Lenovo notebooks.

The School District's unrestricted net position decreased by \$683,079. Unrestricted net position is the part of net position that can be used to finance day-to-day activities without constraints established by grants or legal requirements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited) (Continued)

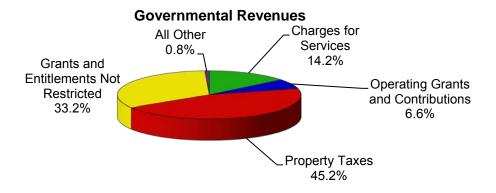
Table 2 shows the changes in net position for governmental activities for fiscal year 2016 and 2017

Table 2
Change in Net Position

Change in	Net Position		Percent
	2016	2017	Change
Revenues:	2010	2017	Change
Program Revenues:			
Charges for Services	\$3,390,474	\$3,361,865	-0.84%
Operating Grants and Contributions	1,396,524	1,565,361	12.09%
Total Program Revenues	4,786,998	4,927,226	2.93%
General Revenues:	1,700,000	1,021,220	2.0070
Property Taxes	11,152,300	10,672,216	-4.30%
Grants and Entitlements Not Restricted	8,384,723	7,829,818	-6.62%
All Other	158,796	184,494	16.18%
Total General Revenues	19,695,819	18,686,528	-5.12%
Total Revenues	24,482,817	23,613,754	-3.55%
Program Expenses			
Instruction	13,359,234	15,214,914	13.89%
Support Services:	.0,000,20	10,211,011	10.0070
Pupils and Instructional Staff	1,419,840	1,434,708	1.05%
Board of Education, Administration,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	., ,	
Fiscal and Business	2,303,653	2,523,685	9.55%
Operation and Maintenance of Plant	2,273,578	2,408,265	5.92%
Pupil Transportation	1,032,673	1,053,660	2.03%
Operation of Non-Instructional Services	981,783	1,030,688	4.98%
Extracurricular Activities	984,788	1,070,306	8.68%
Interest and Fiscal Charges	2,165	1,130	-47.81%
Total Expenses	22,357,714	24,737,356	10.64%
Increase (Decrease) in Net Position	\$2,125,103	(\$1,123,602)	-152.87%

### **Governmental Activities**

After several years of expenses decreasing (3.26% in 2014, 2.28% in 2013, and 2.43% in 2012), expenses increased 1.09% in fiscal year 2015, 11.16% in fiscal year 2016, and 10.64% in 2017.

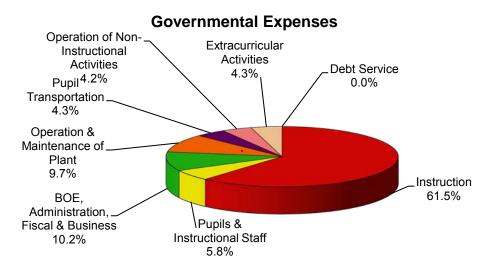


Management's Discussion and Analysis
For the Fiscal Year Ended June 30, 2017
(Unaudited)
(Continued)

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for the School District operations. Property taxes made up 45.2 percent of revenues for governmental activities for the Clark-Shawnee Local School District for fiscal year 2017.

On May 6, 2014, the voters of the School District approved a \$6.95 mill levy to provide operating funds for the school district. The levy is anticipated to provide \$2,257,998 in tax revenues to the School District.

Instruction comprises 61.5 percent of district expenses. Support services expenses make up 30 percent of expenses.



The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services.

### **Governmental Activities**

Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited) (Continued)

Table 3					
	Total Cost of	Net Cost of	Total Cost of	Net Cost of	
	Services 2016	Services 2016	Services 2017	Services 2017	
Instruction	\$13,359,234	(\$10,023,934)	\$15,214,914	(\$11,767,952)	
Support Services:					
Pupils and Instructional Staff	1,419,840	(1,400,761)	1,434,708	(1,398,868)	
Board of Education, Administration,					
Fiscal and Business	2,303,653	(2,303,653)	2,523,685	(2,523,685)	
Operation and Maintenance of Plant	2,273,578	(2,250,169)	2,408,265	(2,362,635)	
Pupil Transportation	1,032,673	(1,031,105)	1,053,660	(1,053,660)	
Operation of Non-Instructional Services	981,783	58,054	1,030,688	25,056	
Extracurricular Activities	984,788	(616,983)	1,070,306	(727,256)	
Interest and Fiscal Charges	2,165	(2,165)	1,130	(1,130)	
Total Expenses	\$22,357,714	(\$17,570,716)	\$24,737,356	(\$19,810,130)	

Instruction expenses include activities directly dealing with the teaching of pupils and the interaction between teacher and pupil.

Pupils and instructional staff include the activities involved with assisting staff with the content and process of teaching to pupils.

Board of education, administration, fiscal and business includes expenses associated with administrative and financial supervision of the district.

Operation and maintenance of plant activities involve keeping the school grounds, buildings, and equipment in an effective working condition.

Central includes expenses related to planning, research, development and evaluation of support services, as well as the reporting of this information internally and to the public.

Pupil transportation includes activities involved with the conveyance of students to and from school, as well as to and from school activities, as provided by state law.

Operation of non-instructional services includes the preparation, delivery, and servicing of lunches, snacks and other incidental meals to students and school staff in connection with school activities along with after-school activities.

Extracurricular activities includes expense related to student activities provided by the School District which are designed to provide opportunities for pupils to participate in school events, public events, or a combination of these for the purposes of motivation, enjoyment and skill improvement.

Interest and fiscal charges involves the transactions associated with the payment of interest and other related charges to debt of the School District.

The dependence upon tax revenues is apparent. Over 77 percent of instruction activities are supported through taxes and other general revenues; for all activities general revenue support is 80 percent. The community, as a whole, is the primary support for the Clark-Shawnee Local School District.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited) (Continued)

### The School District's Funds

Information about the School District's major funds starts on page 17. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$23,572,407 and expenditures of \$23,269,329. The net change in fund balance for fiscal year 2017 in the General Fund was an increase of \$399,182. The General Fund balance increased despite transferring \$655,648 to the Permanent Improvement Fund to support capital projects.

### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2017, the School District amended its General Fund budget numerous times, which resulted in appropriations increasing \$395,385 a 2 percent increase. The School District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the General Fund, the final budget basis revenue was \$20,878,173. There was no change from original budget basis revenue.

### **Capital Assets**

At the end of fiscal year 2017, the School District had \$10,753,828 invested in governmental land, buildings and improvements, infrastructure, furniture and equipment, and vehicles.

Table 4 shows fiscal year 2017 balances compared to fiscal year 2016.

Table 4
Capital Assets (Net of Depreciation) at June 30,

	2016	2017
Land	\$641,103	\$641,103
Buildings and Improvements	14,069,514	14,165,725
Infrastructure	1,289,333	1,289,333
Furniture and Equipment	3,235,572	3,336,350
Vehicles	1,688,125	1,780,084
Accumulated Depreciation	(9,755,084)	(10,458,767)
Totals	\$11,168,563	\$10,753,828

Overall capital assets decreased \$414,735 from fiscal year 2016 to fiscal year 2017 as depreciation exceeded capital additions. Capital additions for 2017 included a modular at Possum School, John Deere 1600 Wide Area mower, a new handicapped bus, and computers. For more information on capital assets, see Note 8 of the Basic Financial Statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2017 (Unaudited) (Continued)

### **Debt Administration**

The School District paid off its last energy conservation loan in fiscal year 2005.

The School District entered into one new lease in fiscal year 2017 for 360 Lenovo notepads. The outstanding balance of all capital leases at the end of fiscal year 2017 was \$86,393.

For more information on the School District's debt, see Note 14 of the Basic Financial Statements.

### **Current Financial Issues and Concerns**

The Clark-Shawnee Local School District continues to keep a watchful eye on the finances of the School District. If not for the acceptance of open enrollment students, the School District would be required to make major cuts to programming.

On August 8, 2017, the voters of the School District approved a \$37 million bond issue to build a new elementary school across the street from the high school and renovate the high school. The bond issue is \$5.3 mills and is for 37 years. The State of Ohio will contribute approximately \$15 million towards the project.

On November 6, 2012, the voters of the School District approved a 7.49 renewal levy for ten years. The levy will generate \$2,463,333 per year.

The voters have rejected two attempts to raise additional operating funds. On August 6, 2013, the voters of the School District rejected a 7.59 mill, ten year operating levy. Again on November 5, 2013, the voters of the School District rejected a 7.59 mill, ten year operating levy.

However on May 6, 2014, the voters of the School District approved a \$6.95 mill levy to provide operating funds for the school district. The levy is anticipated to provide \$2,257,998 in tax revenues to the School District.

In conclusion, the Clark-Shawnee Local School District continues to be committed to financial as well as educational excellence. In addition, the School District's system of financial planning, budgeting, and internal financial controls are well regarded. The School District plans to continue its sound fiscal management to meet the challenges of the future.

### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Thomas Faulkner, Treasurer at Clark-Shawnee Local School District, 3680 Selma Road, Springfield, Ohio 45502 or email at tom.faulkner@cslocal.org.

This page intentionally left blank.

Statement of Net Position June 30, 2017

	GOVERNMENTAL ACTIVITIES
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$8,856,446
Accounts Receivable	53,955
Intergovernmental Receivable	126,848
Inventory of Supplies and Materials	17,632
Prepaid Items	11,344
Property Taxes Receivable	12,325,602
Cash and Cash Equivalents	
With Fiscal Agents	5,000
Depreciable Capital Assets, Net	10,112,725
Land	641,103
Total Assets	32,150,655
Deferred Outflows of Resources	
Pension Pension	7,391,819
Liabilities:	
Accounts Payable	138,358
Accrued Wages and Benefits Payable	1,699,992
Intergovernmental Payable	367,175
Vacation Leave Payable	47,665
Unearned Revenue	4,147
Matured Bond Payable	5,000
Long Term Liabilities:	,
Due Within One Year	65,581
Due In More Than One Year:	, and the second
Net Pension Liability	35,263,747
Other Amounts Due In More Than One Year	912,798
Total Liabilities	38,504,463
Deferred Inflows of Resources:	
Property Taxes not Levied to Finance Current Year Operations	10,144,317
Pension	33,481
Total Deferred Inflows of Resources	10,177,798
N. d. De all land	
Net Position:	10 ((7 425
Net Investment in Capital Assets	10,667,435
Restricted for:	410.005
Capital Projects	410,895
Unrestricted	(20,218,117)
Total Net Position	(\$9,139,787)

Statement of Activities

For the Fiscal Year Ended June 30, 2017

	101 me 1 ise	cal Year Ended June 30  PROGRAM	A REVENUES	NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION
	EXPENSES	CHARGES FOR SERVICES AND SALES	OPERATING GRANTS CONTRIBUTIONS AND INTEREST	TOTAL GOVERNMENTAL ACTIVITIES
<b>Governmental Activities</b>				
Instruction:				
Regular	\$10,427,598	\$2,391,791	\$128,371	(\$7,907,436)
Special	3,506,920	84,699	749,315	(2,672,906)
Vocational	116,207	-	92,786	(23,421)
Adult/Continuing	136,656	-	-	(136,656)
Student Intervention Services	105,758	-	-	(105,758)
Other	921,775	-	-	(921,775)
Support Services:	005.000			(005,000)
Pupils	995,082	-	25.040	(995,082)
Instructional Staff	439,626	-	35,840	(403,786)
Board of Education Administration	90,553	-	-	(90,553)
Fiscal	1,863,269 559,127	-	-	(1,863,269) (559,127)
Business	10,736	-	-	(10,736)
Operation and Maintenance of Plant	2,408,265	45,630	-	(2,362,635)
Pupil Transportation	1,053,660	45,050	-	(1,053,660)
Operation of Non-Instructional Services	1,030,688	497,695	558,049	25,056
Extracurricular Activities	1,070,306	342,050	1,000	(727,256)
Interest and Fiscal Charges	1,130	342,030	1,000	(1,130)
Total	\$24,737,356	\$3,361,865	\$1,565,361	(19,810,130)
		General Revenues: Property Taxes Levied for General Purposes Payment in Lieu of Taxes Grants and Entitlements n Specific Programs Gifts and Donations not R Investment Earnings Miscellaneous		10,672,216 50,289 7,829,818 5,000 27,057 102,148
		Total General Revenues  Change in Net Position		18,686,528 (1,123,602)
		Net Position Beginning of	Year	(8,016,185)
		Net Position End of Year		(\$9,139,787)

Balance Sheet Governmental Funds June 30, 2017

	GENERAL	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Assets:			
Equity in Pooled Cash and			
Cash Equivalents	\$8,220,339	\$636,107	\$8,856,446
Receivables:	10.005.600		10.005.600
Property Taxes	12,325,602	-	12,325,602
Accounts Intergovernmental	53,955	90 624	53,955
Interfund	46,224 65,000	80,624	126,848 65,000
Inventory of Supplies and Materials	17,632	-	17,632
Prepaid Items	8,655	2,689	11,344
Cash and Cash Equivalents	0,033	2,007	11,5
With Fiscal Agents		5,000	5,000
Total Assets	\$20.727.407	\$724.420	\$21.461.927
Total Assets	\$20,737,407	\$724,420	\$21,461,827
Liabilities:			
Accounts Payable	\$78,021	\$60,337	\$138,358
Accrued Wages and Benefits Payable	1,570,217	129,775	1,699,992
Interfund Payable	-	65,000	65,000
Intergovernmental Payable	347,426	19,749	367,175
Unearned Revenue	-	4,147	4,147
Matured Bond Payable	1.005.664	5,000	5,000
Total Liabilities	1,995,664	284,008	2,279,672
Deferred Inflows of Resources:			
Property Taxes not Levied to Finance Current Year			
Operations	10,144,317	-	10,144,317
Unavailable Revenue	638,240	79,095	717,335
Total Deferred Inflows of Resources	10,782,557	79,095	10,861,652
Fund Balances:			
Nonspendable	26,287	2,689	28,976
Restricted	-	471,122	471,122
Committed	11,000	-	11,000
Assigned	342,776	-	342,776
Unassigned	7,579,123	(112,494)	7,466,629
Total Fund Balances	7,959,186	361,317	8,320,503
Total Liabilities, Deferred Inflows of Resources, and			
Fund Balances	\$20,737,407	\$724,420	\$21,461,827

# Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2017

Total Governmental Fund Balances		\$8,320,503
Amounts reported for governmental activities in the		
statement of net positions are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of:		
Land	641,103	
Building and Improvements	14,165,725	
Infrastructure	1,289,333	
Furniture and Equipment	3,336,350	
Vehicles	1,780,084	
Accumulated Depreciation	(10,458,767)	10,753,828
Total Capital Assets		, ,
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds:		
Property Taxes Receivable	591,911	
Accounts Receivable	46,329	
Intergovernmental Receivable	79,095	717,335
The net position liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:  Deferred Outflows - Pension Deferred Inflows - Pension Net Pension Liability	7,391,819 (33,481) (35,263,747)	(27,905,409)
Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of:		(27,903,409)
Capital Leases Payable	(86,393)	
Vacation Leave Payable	(47,665)	
Compensated Absences Payable	(891,986)	(1,026,044)
Net Position of Governmental Activities		(\$9,139,787)
• • •		( ) ) )

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Fiscal Year Ended June 30, 2017

_	GENERAL	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS
Revenues:			
Property Taxes	\$10,669,688	\$0	\$10,669,688
Payment in Lieu of Taxes	50,289	φ0 -	50,289
Tuition and Fees	2,471,364	_	2,471,364
Interest	27,057	_	27,057
Intergovernmental	7,942,427	1,424,235	9,366,662
Extracurricular Activities	187,108	154,942	342,050
Charges for Services	102,856	407,254	510,110
Gifts and Donations	1,000	5,000	6,000
Rent	29,574	-	29,574
Miscellaneous	98,258	1,355	99,613
Total Revenues	21,579,621	1,992,786	23,572,407
Expenditures:			
Current:			
Instruction:			
Regular	9,771,749	163,232	9,934,981
Special	2,611,347	724,688	3,336,035
Vocational	109,848	-	109,848
Adult/Continuing	136,656	-	136,656
Student Intervention Services	100,542	-	100,542
Other	921,775	-	921,775
Support Services:			
Pupils	937,953	-	937,953
Instructional Staff	395,321	42,145	437,466
Board of Education	90,553	-	90,553
Administration	1,698,479	-	1,698,479
Fiscal	542,044	-	542,044
Business	10,736	400.005	10,736
Operation and Maintenance of Plant	1,473,777	488,985	1,962,762
Pupil Transportation Operation of Non-Instructional Services	838,606	167,637 909,146	1,006,243
Extracurricular Activities	99,610 832,412	169,613	1,008,756
Debt Service:	032,412	109,013	1,002,025
Principal Retirement	31,345	_	31,345
Interest and Fiscal Charges	1,130	_	1,130
Total Expenditures	20,603,883	2,665,446	23,269,329
Excess of Revenues Over (Under) Expenditures	975,738	(672,660)	303,078
Other Financing Sources (Uses):			
Inception of Capital Lease	79,092	-	79,092
Transfers In		655,648	655,648
Transfers Out	(655,648)	-	(655,648)
Total Other Financing Sources	(576,556)	655,648	79,092
Net Change in Fund Balances	399,182	(17,012)	382,170
Fund Balances at Beginning			
Of Year	7,560,004	378,329	7,938,333
Fund Balances at End of Year	\$7,959,186	\$361,317	\$8,320,503

Reconciliation of the Statement of Revenues, Expenditures and Changes In Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2017

Net Change in Fund Balances - Total Governmental Funds		\$382,170
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital Outlay Depreciation Expense Excess of Capital Outlay over Depreciation Expense	292,055 (706,504)	(414,449)
The proceeds from the sale of capital assets are reported as an other financing source in the governmental funds. However, the cost of the capital assets is removed from the capital assets account on the statement of net position and is offset against the proceeds from the sale of capital assets resulting in a loss on disposal of capital assets on the statement of activities.		
Loss on Disposal of Capital Assets		(286)
Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the statement of net position. In the current fiscal year, these amounts consist of:		
Capital Lease Payments		31,345
Some revenues that will not be collected for several months after the School District's fiscal year-end are not considered "available" revenues and are deferred in the governmental funds. Deferred revenues decreased by this amount this year.  Property Taxes Tuition and Fees	2,528 11,302	
Intergovernmental Grants	27,517	41,347
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts		41,547
as deferred outflows.		2,080,633
Except for amounts reported as deferred inflows/outflows, changes in net position liability are reported as pension expense in the statement of activities.		(3,284,540)
Some capital additions were financed through capital leases. In governmental funds, a capital lease arrangement is considered a source of financing, but in the statement of net position, the lease obligation is reported as a liability.		(79,092)
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:		
Decrease in Compensated Absences Decrease in Vacation Leave Payable	116,683 2,587	
·		119,270
Change in Net Position of Governmental Activities	=	(\$1,123,602)

# Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2017

	BUDGETED A	AMOUNTS		VARIANCE WITH FINAL BUDGET
	ORIGINAL	FINAL	ACTUAL	POSITIVE (NEGATIVE)
Revenues:				
Property Taxes	\$10,953,117	\$10,953,117	\$11,180,342	\$227,225
Payment in Lieu of Taxes	60,000	60,000	50,289	(9,711)
Intergovernmental	7,732,032	7,732,032	8,253,951	521,919
Interest	15,000	15,000	36,985	21,985
Tuition and Fees	2,034,309	2,034,309	2,201,150	166,841
Charges for Services	2,260	2,260	1,801	(459)
Extracurricular Activities	28,020	28,020	30,045	2,025
Rent	13,435	13,435	29,574	16,139
Miscellaneous	40,000	40,000	26,585	(13,415)
Total Revenues	20,878,173	20,878,173	21,810,722	932,549
Expenditures: Current:				
Instruction:				
Regular	9,630,737	9,756,892	9,805,810	(48,918)
Special	2,579,633	2,629,359	2,651,558	(22,199)
Vocational	112,598	112,598	111,405	1,193
Adult/Continuing	125,000	136,600	136,656	(56)
Student Intervention Services	89,939	89,939	89,700	239
Other	890,219	945,630	933,341	12,289
Support Services:	,	,		,
Pupils	907,779	930,174	933,468	(3,294)
Instructional Staff	389,034	428,047	405,790	22,257
Board of Education	91,242	107,986	112,731	(4,745)
Administration	1,757,098	1,771,176	1,755,359	15,817
Fiscal	562,667	577,295	572,833	4,462
Business	10,619	10,619	10,736	(117)
Operation and Maintenance of Plant	1,559,915	1,610,886	1,586,227	24,659
Pupil Transportation	900,271	893,763	870,693	23,070
Operation of Non-Instructional Services	-	-	-	-
Extracurricular Activities	682,002	683,174	671,282	11,892
Total Expenditures	20,288,753	20,684,138	20,647,589	36,549
Excess of Revenues Over (Under) Expenditures	589,420	194,035	1,163,133	969,098
Other Financing Sources (Uses):				
Advance In	66,312	66,312	56,500	(9,812)
Refund of Prior Year Expenditure	248,000	248,000	288,887	40,887
Transfers Out	(655,648)	(655,648)	(655,648)	-
Advances Out	(100,000)	(100,000)	(65,000)	35,000
Refund of Prior Year Receipts	(45,000)	(45,000)	(12,796)	32,204
Total Other Financing Sources (Uses)	(486,336)	(486,336)	(388,057)	98,279
Net Change in Fund Balances	103,084	(292,301)	775,076	1,067,377
Fund Balance at Beginning of Year	6,833,056	6,833,056	6,833,056	-
Prior Year Encumbrances Appropriated	190,233	190,233	190,233	-
Fund Balance at End of Year	\$7,126,373	\$6,730,988	\$7,798,365	\$1,067,377

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2017

	PRIVATE PURPOSE TRUST	
	SCHOLARSHIP	AGENCY
Assets:		
Equity in Pooled Cash and		
Cash Equivalents	\$30,594	\$54,712
Liabilities: Undistributed Monies Due to Students	0 0	\$26,607 28,105
Total Liabilities		\$54,712
Net Position: Held in Trust for Scholarships	\$30,594	<u>, , , , , , , , , , , , , , , , , , , </u>

# Statement of Change in Fiduciary Net Position Fiduciary Fund For the Fiscal Year Ended June 30, 2017

	PRIVATE PURPOSE TRUST	
	SCHOLARSHIP	
Additions: Miscellaneous	\$3,740	
<b>Deductions:</b> Scholarships Awarded	4,500	
Change in Net Position	(760)	
Net Position Beginning of Year	31,354	
Net Position End of Year	\$30,594	

This page intentionally left blank.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017

### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

Clark-Shawnee Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government and provides educational services as mandated by State statute and federal guidelines.

The School District was established in 1858 through the consolidation of existing land areas and school districts. It was formerly named Springfield Local School District. The School District serves an area of approximately 36 square miles. It is located in Clark County, and includes all of Springfield Township. It is staffed by 77 non-certificated employees and 157 certificated full-time teaching personnel who provide services to approximately 2,000 students and other community members. The School District currently operates three elementary/middle schools (K-8) and a high school (9-12).

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Clark-Shawnee Local School District, this includes general operations, food service, and student related activities of the School District. The following activities are also included within the reporting entity:

*Parochial Schools* - Within the School District boundaries, Risen Christ Lutheran School is operated as a private school. Current State legislation provides funding to this parochial school. The monies are received and disbursed on behalf of the parochial school by the Treasurer of the School District, as directed by the parochial school. This activity is reflected as a government activity for financial reporting purposes.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. The School District is also financially accountable for any organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the School District, are accessible to the School District and are significant in amount to the School District. The School District has no component units.

The School District participates in four jointly governed organizations and two insurance purchasing pools. These organizations are discussed in Note 16 to the basic financial statements. These organizations are:

Jointly Governed Organizations:

Miami Valley Educational Computer Association Southwestern Ohio Educational Purchasing Council Clark County Family and Children First Council Springfield-Clark Career Technology Center

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY (continued)

**Insurance Purchasing Pools:** 

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan Southwestern Ohio Educational Purchasing Council Medical Benefits Plan

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of Clark-Shawnee Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

### A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements:

The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The government-wide financial statements distinguish between those activities that are governmental and those that are business-type. The School District, however, has no activities which are reported as business-type.

The Statement of Net Position presents the financial condition of the governmental activities of the School District at fiscal year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Fund Financial Statements:

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The fiduciary funds are reported by type.

### **B. Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The School District divides its funds into two categories: governmental and fiduciary.

### Governmental Funds:

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the School District's major governmental fund:

General Fund - The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

### Fiduciary Fund Types:

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private purpose trust which accounts for a college scholarship program for students. The agency fund is custodial in nature (assets equal liabilities) and does not involve measurement of results of operations. The School District's agency fund accounts for those student activity programs which have student participation in the activity and have students involved in the management of the program. This fund typically includes those student activities which consist of a student body, student president, student treasurer, and faculty advisor.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### **C.** Measurement Focus

Government-wide Financial Statements:

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities accounts for increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

### Fund Financial Statements:

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private purpose trust fund is reported using the economic resources measurement focus.

### **D.** Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, grants, tuition, and student fees.

### Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position and Balance Sheet will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the Statement of Net Position and Balance Sheet report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, unavailable revenue and pension. Taxes represent amounts for which there is an enforceable legal claim as of June 30, 2017, but which were levied to finance fiscal year 2018 operations. These amounts have been recorded as a deferred inflow on both the government-wide Statement of Net Position and the governmental fund financial statements. Unavailable revenue is reported only on the Governmental Funds Balance Sheet, and represents receivables which will not be collected within the available period. For the District unavailable revenue includes delinquent property taxes. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

### Expenses/Expenditures:

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of costs, such as depreciation and amortization are not recognized in governmental funds.

### E. Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

The School District utilizes a financial institution to service bonded debt as principal and interest payments come due. The balance in this account is presented as "Cash and Cash Equivalents with Fiscal Agents" and represents deposits.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Investments are reported at fair value, which for mutual funds is based on current share price. Nonparticipating investment contracts such as repurchase agreements are reported at cost.

During fiscal year 2017, the School District invested in US government agency notes, US government agency discount notes, commercial paper, First American Treasury Obligation Fund and Federated Price Cash Obligations Fund.

The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2017 amounted to \$27,057, which includes \$2,640 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are reported as cash equivalents.

### F. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used.

Inventory consists of expendable supplies held for consumption and purchased and donated food held for resale.

### **G.** Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2017, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

### H. Pensions

For purposes of measuring net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

### I. Capital Assets

The School District's only capital assets are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of five hundred dollars.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except for land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings and Improvements	20-100 years
Infrastructure	20 years
Furniture and Equipment	10-20 years
Vehicles	18 years

### J. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, payables and accrued liabilities that once incurred are paid in a timely manner and in full from current financial resources are reported as obligations of the governmental funds. However, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Capital leases are recognized as a liability in the fund financial statements when due.

### **K.** Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year-end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for all employees after fifteen years of service with the State Teachers Retirement System of Ohio (STRS Ohio) or the School Employees Retirement System (SERS).

The entire compensated absences liability is reported on the government-wide financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

On governmental fund financial statements, compensated absences are reported as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the funds from which the employees will be paid.

### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

Non-spendable – The non-spendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The 'not in spendable form' includes items that are not expected to be converted to cash.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the Board of Education. The committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Education.

Unassigned – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

Within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### M. Net Position

Net position represents the difference between assets, liabilities and deferred outflows/inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include activities for food service operations, music and athletic programs, debt service, and federal and state grants restricted to expenditures for specified purposes.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available. None of the restricted net position amounts were restricted by enabling legislation.

#### N. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and are eliminated on the Statement of Activities. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as interfund receivables/payables. These amounts are eliminated in the Statement of Net Position.

#### O. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### P. Budgetary Data

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2017.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year which matched actual expenditures plus encumbrances at fiscal year-end.

### **NOTE 3 - FUND DEFICITS**

The Lunchroom, Athletics, Special Education IDEA, Title I, and Title IIA special revenue funds had deficit fund balances at June 30, 2017, of \$25,284, \$10,729, \$41,489, \$25,480, and \$6,823. The General Fund is liable for any deficit in these funds and will provide operating transfers when cash is required, not when accruals occur.

## NOTE 4 – BUDGETARY BASIS OF ACCOUNTING

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the fund liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as assigned fund balance (GAAP).
- 4. Perspective differences as a result of fund structure.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# NOTE 4 – BUDGETARY BASIS OF ACCOUNTING (continued)

# Net Change in Fund Balance

	General
GAAP Basis	\$399,182
Net Adjustment for Revenue Accruals	769,366
Net Adjustment for Expenditure Accruals	(189,039)
Perspective Differences	36,779
Prepaids	(191)
Advances	(8,500)
Change in Fair Market Value of Investments	9,928
Encumbrances	(242,449)
Budget Basis	\$775,076

### **NOTE 5 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive monies are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including but not limited to passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts including but not limited to passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies are to be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 5 - DEPOSITS AND INVESTMENTS** (continued)

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited.

## Deposits

Custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned to it. The School District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution in security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105 percent of the deposits being secured.

At fiscal year-end, the carrying amount of the School District's deposits was \$5,605,121 and the bank balance was \$5,893,264. \$1,971,569 of the School District's deposits was insured by federal depository insurance. As of June 30, 2017, \$3,921,695 of the School District's bank balance of \$5,893,264 was exposed to custodial risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the School District's name.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 5 - DEPOSITS AND INVESTMENTS** (continued)

### Investments

Investments are reported at fair value. The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. At June 30, 2017, the School had the following investments:

Investment	Level	Maturity	Fair Value
Federal Home Loan Mortgage Notes	1	2019	\$149,428
Federal Home Loan Bank Discount Note	1	2018	153,335
Federal National Mortgage Association Notes	1	2019-2021	907,174
JP Morgan Commercial Paper	1	2017	364,168
BNP Paribas Commercial Paper	1	2018	395,704
Bank of Tokyo Commercial Paper	1	2018	400,000
Canadian Imp Holdings Commercial Paper	1	2018	168,174
Natixix NY Commercial Paper	1	2018	395,704
Toyota Motor Credit Commercial Paper	1	2018	395,704
First American Treasury Obligations Fund	1	92 days	7,169
Federated Prime Cash Obligations Fund	1	46 days	5,071
			\$3,341,631

*Interest Rate Risk* - The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The School District's investment policy does not further limit its investment choices.

Credit Risk – State law limits investments in commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations. The School District's investment policy does not further limit its investment choices. The School District's investments in Federal Home Loan Mortgage Note and Federal National Mortgage Association notes are all rated AA+ by S&P. The Federal Home Loan Bank Discount Note and the Toyota Motor Credit Commercial Paper are rate A-1+ by S&P. All other commercial paper is rated A-1 by S&P. The First American Treasury Obligations Fund and Federated Prime Cash Obligations Fund are rated AAAm by S&P.

Concentration of Credit Risk - The School District places no limits on the amount the School District may invest in any one issuer. The School District's investments are as follows:

Investment	Level	Maturity	Percent
Federal Home Loan Mortgage Notes	1	2019	4%
Federal Home Loan Bank Discount Note	1	2018	5%
Federal National Mortgage Association Notes	1	2019-2021	27%
JP Morgan Commercial Paper	1	2017	11%
BNP Paribas Commerical Paper	1	2018	12%
Bank of Tokyo Commercial Paper	1	2018	12%
Canadian Imp Holdings Commercial Paper	1	2018	5%
Natixis NY Commercial Paper	1	2018	12%
Toyota Motor Credit Commercial Paper	1	2018	12%

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 5 - DEPOSITS AND INVESTMENTS** (continued)

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The federal agency securities are exposed to custodial credit risk as they are uninsured, unregistered, and held by the counterparty's trust department or agent but not in the School District's name.

The School District has no investment policy dealing with custodial credit risk beyond the requirements of State statue which prohibit payment for investments prior to the delivery of the securities representing the investments to the Treasurer or qualified trustee.

# **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real property and public utility property located in the School District.

Real property tax receipts received in calendar year 2017 represent the collection of calendar year 2016 taxes. Real property taxes received in calendar year 2017 were levied after April 1, 2016, on the assessed values as of January 1, 2016, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value.

Public utilities subject to taxation on their tangible personal property include electric, rural electric, natural gas, pipeline, water works, water transportation, heating and telegraph companies. The tax rates vary according to the type of public utility. Public utility taxes are levied on all tangible personal property owned and located in Ohio on December 31 of the preceding year.

Real property and public utility taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The School District receives property taxes from Clark County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2017, are available to finance fiscal year 2017 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2017, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflow of resources.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 6 - PROPERTY TAXES** (continued)

The amount available as an advance is recognized as revenue. On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The amount available as an advance at June 30, 2017, was \$1,589,374 in the General Fund. The amount available as an advance at June 30, 2016, was \$2,100,028 in the General Fund.

The assessed values upon which the fiscal year 2017 taxes were collected are:

	2016 Second- Half Collections		2017 Fir Half Collec	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate Public Utility Personal	\$309,583,450 18,890,060	94.25% 5.75	\$320,169,842 23,714,710	93.10% 6.90
Total	\$328,473,510	100.00%	\$343,884,552	100.00%
Tax Rate per \$1,000 of Assessed Valuation	\$46.30		\$45.66	

# **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2017, consisted of property taxes, accounts (tuition and student fees) and intergovernmental grants. All receivables are considered collectible in full and will be received within one year. A summary of the principal items of intergovernmental receivables are as follows:

Intergovernmental Receivable	Amounts
Governmental Activities:	·
Workers Compensation Reimbursement	\$46,903
SFPR	850
Special Education IDEA	45,392
Title I	27,164
Title IIA	6,539
Total	\$126,848

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# NOTE 8 - CAPITAL ASSETS

Capital asset activity for governmental activities the fiscal year ended June 30, 2017, was as follows:

	Balance 6/30/2016	Additions	Deletions	Balance 6/30/2017
<b>Governmental Assets</b>				
Capital Assets, not being depreciated				
Land	\$641,103	\$0	\$0	\$641,103
Capital Assets, being depreciated				
Building and Improvements	14,069,514	96,211	-	14,165,725
Infrastructure	1,289,333	-	-	1,289,333
Furniture and Equipment	3,235,572	103,885	(3,107)	3,336,350
Vehicles	1,688,125	91,959	-	1,780,084
Total Capital Assets, being depreciated	20,282,544	292,055	(3,107)	20,571,492
Less: Accumulated Depreciation				
Buildings and Improvements	(6,213,887)	(332,921)	-	(6,546,808)
Infrastructure	(325,576)	(131,056)	-	(456,632)
Furniture and Equipment	(2,074,194)	(170,695)	2,821	(2,242,068)
Vehicles	(1,141,427)	(71,832)		(1,213,259)
Total Accumulated Depreciation	(9,755,084)	(706,504)	2,821	(10,458,767)
Total Capital Assets, being depreciated, net	10,527,460	(414,449)	(286)	10,112,725
Governmental Activities Capital Assets, net	\$11,168,563	(\$414,449)	(\$286)	\$10,753,828

<sup>\*</sup> Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$71,027
Special	2,654
Vocational	50
Support Services:	
Pupils	118
Instructional Staff	2,034
Administration	10,392
Fiscal	160
Operation and Maintenance of Plant	510,297
Transportation	57,891
Operation of Non-Instructional Services	6,629
Extracurricular Activities	45,252
	\$706,504

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 9 - RISK MANAGEMENT**

#### A. Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2017, the School District contracted with Arthur Gallagher Risk Management Services Inc. through the Southwestern Ohio Purchasing Council for liability, property, crime, and fleet insurance.

Coverage provided is as follows:

Building and Contents-replacement cost (\$1,000 deductible)	\$300,000,000
Boiler and Machinery (\$2,500 deductible)	50,000,000
Crime Insurance	500,000
Automobile Liability (\$1,000 deductible)	1,000,000
General Liability	
Per occurrence	1,000,000
Total per year	3,000,000

Settled claims have not exceeded this commercial coverage in the past three fiscal years. There has been no significant reduction in insurance coverage from last fiscal year.

### **B.** Workers' Compensation

For fiscal year 2017, the School District participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP), a workers' compensation insurance purchasing pool (Note 16). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Hunter Consulting provides administrative, cost control, and actuarial services to the GRP.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

#### **NOTE 10 - DEFINED BENEFIT PENSION PLANS**

### Net Pension Liability

The net pension liability reported on the Statement of Net Position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

# Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2017, the allocation to pension, death benefits, and Medicare B was 14 percent; 0 percent of the 14 percent employer contribution rate was allocated to the Health Care Fund.

The School District's contractually required contribution to SERS was \$348,590 for fiscal year 2017. Of this amount \$7,931 is reported as an intergovernmental payable.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five years of service on August 1, 2026.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory maximum employee contribution rate was 14 percent on July 1, 2016. For the fiscal year ended June 30, 2017, plan members were required to contribute 14 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2017 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$1,732,043 for fiscal year 2017. Of this amount \$297,336 is reported as an intergovernmental payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportionate Share of the Net			
Pension Liability	\$5,820,833	\$29,442,914	\$35,263,747
Proportion of the Net Pension			
Liability	0.07952960%	0.08796015%	
Pension Expense	<b>\$714,47</b> 5	\$2,570,065	\$3,284,540

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

At June 30, 2017, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and			
actual experience	\$76,232	\$1,189,635	\$1,265,867
Changes of assumptions	388,572	=	388,572
Net difference between projected and			
actual earnings on pension plan investments	493,013	2,444,552	2,937,565
Difference between School District contributions			
and proportionate share of contributions	175,569	543,613	719,182
School District contributions subsequent to the			
measurement date	348,590	1,732,043	2,080,633
Total Deferred Outflows of Resources	\$1,481,976	\$5,909,843	\$7,391,819
Deferred Inflows of Resources			
Difference between School District contributions			
and proportionate share of contributions	\$0	\$33,481	\$33,481
Total Deferred Inflows of Resources	<b>\$0</b>	\$33,481	\$33,481

\$2,080,633 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year Ending June 30:	SERS	STRS	Total
Piscal Teal Ending June 30.			
2018	(\$317,688)	(\$737,798)	(\$1,055,486)
2019	(\$317,340)	(\$737,801)	(\$1,055,141)
2020	(\$360,340)	(\$1,669,753)	(\$2,030,093)
2021	(\$138,018)	(\$998,967)	(\$1,136,985)
Total	(\$1,133,386)	<b>(\$4,144,319)</b>	(\$5,277,705)

### **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# NOTE 10 - DEFINED BENEFIT PENSION PLANS (continued)

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2016, are presented below:

Wage Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return
Actuarial Cost Method

3.0 percent
3.5 percent to 18.2 percent
3 percent
7.50 percent net of investments expense, including inflation
Entry Age Normal

For post-retirement mortality, the table used in evaluating allowances to be paid is the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, with 120% of male rates and 110% of female rates used. The RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years is used for the period after disability retirement. Special mortality tables are used for the period after disability retirement.

The actuarial assumptions used in the June 30, 2016 valuation were based on the results of an experience study that was completed June 30, 2015. As a result of the actuarial experience study, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates and (g) mortality among disable member was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	<b>5.00</b>
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	Current			
	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)	
School District's proportionate share				
of the net pension liability	\$7,706,420	\$5,820,833	\$4,242,518	

#### **Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75 percent
Projected salary increases	2.75 percent at age 70 to 12.25 percent at age 20
Investment Rate of Return	7.75 percent, net of investment expenses
Cost-of-Living Adjustments	2 percent simple applied as follows: for members retiring before
(COLA)	August 1, 2013, 2 percent per year; for members retiring August 1, 2013,
	or later, 2 percent COLA paid on fifth anniversary of retirement date.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic Equity	31.00 %	8.00 %
International Equity	26.00	7.85
Alternatives	14.00	8.00
Fixed Income	18.00	3.75
Real Estate	10.00	6.75
Liquidity Reserves	1.00	3.00
Total	100.00 %	

<sup>\* 10-</sup>Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.50% and does not include investment expenses. The total fund long-term expected return reflects diversification among the asset classes and therefore is not a weighted average return of the individual asset classes.

Discount Rate The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2016. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2016.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.75 percent) or one-percentage-point higher (8.75 percent) than the current rate:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (continued)

	Current			
	1% Decrease (6.75%)	Discount Rate (7.75%)	1% Increase (8.75%)	
School District's proportionate share		, ,		
of the net pension liability	\$39,127,240	\$29,442,914	\$21,273,614	

Changes Between Measurement Date and Report Date - In March 2017, the STRS Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of June 30, 2017. The most significant change is a reduction in the discount rate from 7.75 percent to 7.45 percent. In April 2017, the STRS Board voted to suspend cost of living adjustments granted on or after July 1, 2017. Although the exact amount of these changes is not known, the overall decrease to Center's NPL is expected to be significant.

# NOTE 11 - POSTEMPLOYMENT BENEFITS

# A. School Employees Retirement System

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 45 purposes, this plan is considered a cost-sharing, multiple-employer, defined benefit other postemployment benefit (OPEB) plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans as well as a prescription drug program. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at <a href="www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Health care is financed through a combination of employer contributions and retiree premiums, copays and deductibles on covered health care expenses, investment returns, and any funds received as a result of SERS' participation in Medicare programs. Active employee members do not contribute to the Health Care Plan.

Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required basic benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. For fiscal year 2017, 0 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. For fiscal year 2017, this amount was \$23,500. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2017, the School District's surcharge obligation was \$40,334.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 11 - POSTEMPLOYMENT BENEFITS** (continued)

The School District's contributions for health care for the fiscal years ended June 30, 2017, 2016, and 2015 were \$40,334, \$38,862, and \$56,040, respectively. For fiscal year 2017, 0 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2016 and 2015.

## **B.** State Teachers Retirement System

Plan Description – The School District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2017, STRS Ohio did not allocate any employer contributions to the Health Care Stabilization Fund. The School District did not make any contributions for health care for the fiscal years ended June 30, 2017, 2016 and 2015.

### **NOTE 12 - OTHER EMPLOYEE BENEFITS**

#### A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Vacation leave must be used by each employee prior to the end of their contract year; any remaining balance at that time is forfeited. Unused vacation time, earned within a contract year, is paid to classified employees and administrators upon retirement. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 259 days for all personnel. Upon retirement, payment is made for twenty-six percent of accrued, but unused sick leave credit to a maximum of 67 days for all employees.

# **B.** Insurance Benefits

The School District provides life insurance and accidental death and dismemberment insurance to most employees through Assurant Insurance Company. Medical/surgical benefits are provided through Anthem through the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (See Note 16).

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

#### NOTE 13 - CAPITAL LEASE- LESSEE DISCLOSURE

The School District entered into capital leases for the acquisition of computer equipment. The terms of these agreements provide options to purchase the equipment. Each lease meets the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases," which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reported as program/function expenditures on a budgetary basis. Principal payments in fiscal year 2017 totaled \$31,345.

Capital assets acquired by lease have been capitalized in the Statement of Net Position for governmental activities in the amount of \$56,670, which is equal to the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation on these assets at June 30, 2017 was \$26,169 and the carrying value was \$30,501. Present value minimum lease payments are as follows:

Fiscal Year Ending June 30,	Amount
2018	\$33,665
2019	26,364
2020	26,364
Total	86,393
Less: Amount Representing Interest	
Present Value of Net Minimum Lease Payments	\$86,393

### **NOTE 14 - LONG-TERM OBLIGATIONS**

The changes in the School District's long-term obligations during fiscal year 2017 were as follows:

	Amount Outstanding 6/30/2016	Additions	Deletions	Amount Outstanding 6/30/2017	Amount Due in One Year
<b>Governmental Activities</b>					
Net Pension Liability					
STRS	\$24,009,377	\$5,433,537	\$0	\$29,442,914	\$0
SERS	4,377,581	1,443,252	-	5,820,833	-
Capital Leases	38,646	79,092	(31,345)	86,393	33,665
Compensated Absences	1,008,669		(116,683)	891,986	31,916
Total	\$29,434,273	\$6,955,881	(\$148,028)	\$36,242,126	\$65,581

Capital leases will be paid from the General Fund. Compensated absences will be paid from the General Fund and the Food Service special revenue fund.

The School District's overall legal debt margin was \$30,949,610, the energy conservation debt margin was \$3,094,961 and the un-voted debt margin was \$343,885 at June 30, 2017.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# **NOTE 15 – FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

			Other			Total	
			Governmental		Governmental		
Fund Balance		General	Funds		Funds		
Nonspendable:							
Prepaids	\$	8,655	\$	2,689	\$	11,344	
Inventories		17,632				17,632	
Total Nonspendable		26,287		2,689		28,976	
Restricted for:							
Capital Improvements		-		456,421		456,421	
State and Federal Grants		-	14,701		14,701		
Total Restricted		-	471,122		471,122		
Committed to:							
Underground Storage Tank		11,000				11,000	
Assigned for:							
Unpaid Obligations		206,645		-		206,645	
Latchkey		64,324		-		64,324	
Public School Supprt		71,807				71,807	
Total Assigned		342,776				342,776	
Unassigned		7,579,123		(112,494)		7,466,629	
Total Fund Balance	\$	7,959,186	\$	361,317	\$	8,320,503	

# NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS AND INSURANCE PURCHASING POOLS

# **A. Jointly Governed Organizations**

Miami Valley Educational Computer Association - The School District is a participant in the Miami Valley Educational Computer Association (MVECA) which is a computer consortium. MVECA is an association of public school districts within the boundaries of Clark, Clinton, Fayette, Greene, Madison, Highland, Ross, and Montgomery Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of MVECA consists of seven representatives from the member districts elected by majority vote of all charter member school districts within each county plus one representative from the fiscal agent and the executive director. The School District paid MVECA \$120,592 for services provided during the fiscal year. Financial information can be obtained from Thor Sage, Executive Director, at MVECA at 330 Enon Road, Yellow Springs, Ohio 45387.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS AND INSURANCE PURCHASING POOLS (continued)

Southwestern Ohio Educational Purchasing Council -The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of 180 school districts in 18 counties. The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts. Any district withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group.

During this time, the withdrawing member is liable for all member obligations. Payments to SOEPC are made from the General Fund. During fiscal year 2017, the School District paid \$2,507,758 to the SOEPC, primarily for medical benefits (See Note 16b). To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive, Suite 208, Vandalia, OH 45377.

Clark County Family and Children First Council - The Clark County Family and Children First Council (FCFC) is a voluntary association established with the purpose to coordinate and integrate those services within Clark County which are available for families and to establish a comprehensive, coordinated, multi-disciplinary, interagency system for the delivery of such services in order to more effectively meet the needs of families and children.

The Board of Trustees is comprised of representatives of each of the members of the Council, and representatives of those additional entities required to be represented on the Council pursuant to Section 121.37 of the Ohio Revised Code. The school districts in Clark County must appoint a superintendent of one of the schools to represent them on the eighteen member Board. Currently, the superintendent of the Clark County Educational Service Center serves as this representative. All members are obligated to pay all dues as established by the Council to aid the financing of the operations and programs of the Council. The Clark Shawnee School District did not have any payments to the FCFC during fiscal year 2017. Any member withdrawing from the Council must give one hundred eighty days written notice to the Council after formal action of the member's governing board. To obtain financial information, write to the Clark County Family and Children First Council, Leslie Crew, who serves as Executive Director, at 1345 Lagonda Avenue, Springfield, Ohio 45503.

Springfield-Clark Career Technology Center - The Springfield-Clark Career Technology Center (CTC) is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one or two representatives from each of the eight participating school districts' and educational service center's elected boards, which possesses its own budgeting and taxing authority. One member is appointed from the following: Tecumseh Local School District, Greenon Local School District, Northeastern Local School District, Southeastern Local School District, Clark-Shawnee Local School District, and the Clark County Educational Service Center. Two members are appointed from the Springfield City School District. The School District did not make any financial contributions to the CTC during fiscal year 2017. To obtain financial information, write to the Springfield-Clark Career Technology Center, Pam Orr, who serves as Interim Treasurer, 1901 Selma Road, Springfield, Ohio 45505-4239.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS AND INSURANCE PURCHASING POOLS (continued)

# **B.** Insurance Purchasing Pools

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan - The School District participates in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan (GRP). The GRP's business and affairs are conducted by an nine member committee consisting of the Chairperson, a representative from the Montgomery County Educational Service Center, and eight other members elected by a majority vote of all member school districts. The Chief administrator of GRP serves as the coordinator of the program. Each fiscal year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Southwestern Ohio Educational Purchasing Council Medical Benefits Plan – The School District participates in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP). The MBP's business and affairs are conducted by an eleven member committee consisting of various EPC representatives that are elected by the general assembly. Either the superintendent or treasurer from each participating school district serves on the general assembly. Each fiscal year, the participating school districts pay an enrollment fee to the MBP to cover the costs of administering the program. For fiscal year 2017, the School District paid \$2,507,758 to the EPC for medical benefits.

### **NOTE 17- SET-ASIDE CALCULATIONS**

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end. These amounts must be carried forward and used for the same purposes in future years.

The following cash basis information identifies the changes in the fund balance reserve for capital acquisition during fiscal year 2017.

O- - 14-1

	Capital
	Acquistions
Set-aside Reserve Balance as of June 30, 2016	\$0
Current Year Set-aside Requirement	363,178
Current Year Offsets	(655,648)
Totals	(\$292,470)
Set-aside Balances Carried Forward to Future Fiscal Years	\$0

The School District had offsets during the fiscal year that reduced the capital acquisitions amounts below zero. This extra amount may not be used to reduce the set-aside requirements in future fiscal years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# NOTE 18 – INTERFUND ACTIVITY

During fiscal year 2017, the General Fund transferred \$655,648 to the Permanent Improvement Fund to be set aside for future capital improvements or assets.

In 2016, the General Fund advanced \$25,000 to the Lunchroom Fund in order to provide support to the program. This advance was returned in fiscal year 2017. Also during 2016, the General Fund advanced the Athletic Fund \$31,500, which was returned in fiscal year 2017. During 2017, the General Fund advanced the Athletic Fund \$65,000, which was outstanding at year-end.

#### **NOTE 19 - CONTINGENCIES**

### **Grants**

The School District receives financial assistance from federal and State agencies in the form of grants. Disbursing grant funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2017.

## **Foundation Funding**

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Effective for the 2014-2015 school year, traditional School Districts must comply with minimum hours of instructions, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the School District, which can extend past the fiscal year-end. As of the date of this report, ODE has not finalized the impact of enrollment adjustments to the June 30, 2017 Foundation funding for the School District. The School District has recognized a receivable, in the amount of \$850 to account for adjustments to date.

# NOTE 20 – CONTRACTUAL COMMITMENTS

At June 30, 2017, the School District had the following contractual commitments:

Vendor	Amo	unt	Expe	ended	Bala	ance
C&N Contractors, Inc	\$	129,000	\$	21,889	\$	107,111
Heinemann		34,650		-		34,650
Rush Truck Centers Ohio		84,805		-		84,805

#### **NOTE 21 – TAX ABATEMENTS**

Pursuant to Governmental Accounting Standards Board (GASB) Statement No. 77, Tax Abatement Disclosures, the County is required to disclose certain information about tax abatements as defined in the Statement. For purposes of GASB Statement 77, a tax abatement is a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the local government or its citizens.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

## **NOTE 21 – TAX ABATEMENTS** (continued)

# Enterprise Zone Program

The Ohio Enterprise Zone Program is an economic development tool administered by municipal and county governments that provides real property tax exemptions to businesses making investments in Ohio. Enterprise zones are designated areas of land in which businesses can receive tax incentives in the form of tax exemptions on eligible new investment. The Enterprise Zone Program can provide tax exemptions for a portion of the value of new real property investment when the investment is made in conjunction with a project that includes job creation. Existing land values and existing building values are not eligible. The zone's geographic area is identified by the local communities involved in the creation of the zone. Once a zone is defined, the local legislative authority participating in the creation must petition the Director of ODSA. The Director must then certify the area for it to become an active Enterprise Zone. Local communities may offer tax incentives for non-retail projects that are establishing or expanding operations in the State of Ohio. Tax incentives are negotiated at the local level, and an enterprise zone agreement must be in place before the project begins.

Businesses located in an Enterprise Zone may negotiate exemptions on new property tax from investment for up to seventy-five percent for ten years. For commercial projects, job retention and/or creation is also required. Taxes are abated as the increase in assessed value resulting from the investment is not included (or included at a lesser amount) in the assessed value used for property tax computation for the taxpayer.

Agreements must be in place before the project begins. Pursuant to the terms of such agreements, if the actual number of employee positions created or retained by the business in any three-year period during which the agreement is in effect is not equal to or greater than seventy-five percent of the number of employee positions estimated to be created or retained under the agreement, the business shall repay the amount of taxes on property that would have been payable had the property not been exempted. In addition, the local governments may terminate or modify the exemptions from taxation granted under the agreement if the terms of the agreement are not met.

Clark Shawnee Local School District falls within an enterprise zone created by Clark County. Three companies (US Express, Inc, Speedway LLC, and Konecranes Inc.) have entered into agreements with Clark County for 10-year, 75% tax abatements. Taxes foregone by the School District was \$109,145 for calendar year 2016.

# NOTE 22 – CHANGES IN ACCOUNTING PRINCIPLE

For fiscal year 2017, the School District has implemented Governmental Accounting Standard Board (GASB) Statement No. 74, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans." This statement improves the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB). This statement provides guidance for the pension plans. The implementation of this statement had no effect on the financial statements of the School District.

For fiscal year 2017, the School District has implemented Governmental Accounting Standard Board (GASB) Statement No. 77, "Tax Abatement Disclosures." This statement requires governments that enter into tax abatement agreements to disclose information to make these transactions more transparent to the financial statement users. See Note 21 for tax abatement disclosures.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2017 (Continued)

# NOTE 22 – CHANGES IN ACCOUNTING PRINCIPLE (Continued)

For fiscal year 2017, the School District has implemented Governmental Accounting Standard Board Statement No. 80, "Requirements for Certain Component Units-An Amendment of GASB Statement No. 14." This statement amends the blending requirements for financial statement presentation of component units. The implementation of this statement had no effect on the financial statements of the School District.

For fiscal year 2017, the School District has implemented Governmental Accounting Standard Board Statement No. 81, "Irrevocable Split-Interest Agreements." This statement improves the accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The implementation of this statement had no effect on the financial statements of the School District.

### **NOTE 23 – SUBSEQUENT EVENT**

The School District assessed events occurring subsequent to June 30, 2017, for potential recognition and disclosure in the financial statements.

On August 8, 2017, the voters of the School District approved a \$37 million bond issue to build a new elementary school across the street from the high school and renovate the high school. The bond issue is \$5.3 mills and is for 37 years. The State of Ohio will contribute approximately \$15 million towards the project.

Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net Pension Liability
School Employees Retirement System of Ohio
Last Four Fiscal Years (1)

	2016	2015	2014	2013
School District's Proportion of the Net Pension Liability	0.0795296%	0.0767176%	0.0742010%	0.0742010%
School District's Proportionate Share of the Net Pension Liability	\$5,820,833	\$4,377,581	\$3,755,270	\$4,412,495
School District's Covered Employee Payroll	\$2,469,893	\$2,453,293	\$2,177,915	\$2,193,699
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	235.67%	178.44%	172.43%	201.14%
Plan Fiduciary Net Position as a Percentage Of the Total Net Pension Liability	62.98%	69.16%	71.70%	65.62%

<sup>(1)</sup> Information Prior to 2013 is not available

Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net Pension Liability
State Teachers Retirement System of Ohio
Last Four Fiscal Years (1)

	2016	2015	2014	2013
School District's Proportion of the Net Pension Liability	0.08796015%	0.08687380%	0.08581958%	0.85819580%
School District's Proportionate Share of the Net Pension Liability	\$29,442,914	\$24,009,377	\$20,874,295	\$23,637,745
School District's Covered Employee Payroll	\$11,513,807	\$10,104,414	\$9,422,885	\$9,222,000
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	255.72%	237.61%	221.06%	269.63%
	233.7270	237.0170	221.0070	207.0370
Plan Fiduciary Net Position as a Percentage Of the Total Net Pension Liability	66.80%	72.10%	74.70%	69.30%

<sup>(1)</sup> Information Prior to 2013 is not available



Required Supplementary Information Schedule of School District's Contributions School Employees Retirement System of Ohio Last Ten Fiscal Years

	2017	2016	2015	2014
Contractually Required Contributions	\$348,590	\$345,785	\$323,344	\$301,859
Contributions in Relation to the Contractually Required Contribution	(348,590)	(345,785)	(323,344)	(301,859)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Covered-Employee Payroll	\$2,489,929	\$2,469,893	\$2,453,293	\$2,177,915
Contributions as a Percentage of Covered-Employee Payroll	14.00%	14.00%	13.18%	13.86%

2008	2009	2010	2011	2012	2013
\$231,644	\$168,332	\$354,749	\$243,386	\$291,488	\$303,608
(231,644)	(168,332)	(354,749)	(243,386)	(291,488)	(303,608)
\$0	\$0	\$0	\$0	\$0	\$0
\$2,358,900	\$1,710,691	\$2,620,007	\$1,936,245	\$2,167,197	\$2,193,699
9.82%	9.84%	13.54%	12.57%	13.45%	13.84%

Required Supplementary Information Schedule of School District's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2017	2016	2015	2014
Contractually Required Contributions	\$1,732,043	\$1,611,933	\$1,414,618	\$1,227,575
Contributions in Relation to the Contractually Required Contribution	(1,732,043)	(1,611,933)	(1,414,618)	(1,227,575)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Covered-Employee Payroll	\$12,371,736	\$11,513,807	\$10,104,414	\$9,442,885
Contributions as a Percentage of Covered-Employee Payroll	14.00%	14.00%	14.00%	13.00%

2008	2009	2010	2011	2012	2013
\$1,264,824	\$1,231,082	\$1,272,900	\$1,244,653	\$1,150,569	\$1,198,860
(1,264,824)	(1,231,082)	(1,272,900)	(1,244,653)	(1,150,569)	(1,198,860)
\$0	\$0	\$0	\$0	\$0	\$0
\$9,729,415	\$9,469,862	\$9,791,538	\$9,574,254	\$8,850,531	\$9,222,000
13.00%	13.00%	13.00%	13.00%	13.00%	13.00%



# CLARK-SHAWNEE LOCAL SCHOOL DISTRICT CLARK COUNTY

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2017

FEDERAL GRANTOR	Federal	Pass Through	(1)	
Pass Through Grantor	CFDA	Entity Identifying	Federal	Non-Cash
Program / Cluster Title	Number	Number	Expenditures	Expenditures
U.S. DEPARTMENT OF AGRICULTURE				
Passed Through Ohio Department of Education				
Child Nutrition Cluster:				
School Breakfast Program	10.553	N/A	\$141,798	
National School Lunch Program	10.555	N/A	349,814	
National School Lunch Program (Food Distribution)				\$58,825
Total National School Lunch Program			349,814	58,825
Total Child Nutrition Cluster			491,612	58,825
Total U.S. Department of Agriculture			491,612	58,825
U.S. DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education				
Title I Grants to Local Educational Agencies	84.010	N/A	344,352	
Special Education Cluster (IDEA):				
Special Education_Grants to States	84.027	N/A	369,966	
Special Education_Preschool Grants	84.173	N/A	12,289	
Total Special Education Cluster (IDEA)			382,255	
Supporting Effective Instruction State Grants	84.367	N/A	88,001	
Total U.S. Department of Education			814,608	
Total Expenditures of Federal Awards			\$1,306,220	\$58,825

<sup>(1)</sup> There were no amounts passed through to subrecipients.

The accompanying notes are an integral part of this schedule.

# CLARK-SHAWNEE LOCAL SCHOOL DISTRICT CLARK COUNTY

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE FISCAL YEAR ENDED JUNE 30, 2017

#### NOTE A - BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Clark-Shawnee Local School District (the District's) under programs of the federal government for the fiscal year ended June 30, 2017. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE C - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### NOTE D - FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Clark-Shawnee Local School District Clark County 3680 Selma Road Springfield, Ohio 45502

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the Clark-Shawnee Local School District, Clark County, (the District) as of and for the fiscal year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated March 9, 2018.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Clark-Shawnee Local School District
Clark County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

## **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

# Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

**Dave Yost** Auditor of State

Columbus, Ohio March 9, 2018

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Clark-Shawnee Local School District Clark County 3680 Selma Road Springfield, Ohio 45502

To the Board of Education:

### Report on Compliance for the Major Federal Program

We have audited the Clark-Shawnee Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the Clark-Shawnee Local School District's major federal program for the fiscal year ended June 30, 2017. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal program.

#### Management's Responsibility

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

Clark-Shawnee Local School District
Clark County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control
Over Compliance Required by the Uniform Guidance
Page 2

# Opinion on the Major Federal Program

In our opinion, the Clark-Shawnee Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the fiscal year ended June 30, 2017.

## Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on the major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

**Dave Yost** Auditor of State Columbus, Ohio

March 9, 2018

# CLARK-SHAWNEE LOCAL SCHOOL DISTRICT CLARK COUNTY

# SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2017

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR §200.520?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

J	EINIDINICS	AND OUESTIONED	COSTS FOR FEDERAL	AWADDO
-5-	FINDINGS	AND QUESTIONED	COSTS FOR FEDERAL	AWARDS

None.





# CLARK SHAWNEE LOCAL SCHOOL DISTRICT CLARK COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 27, 2018