# Clark County Financial Condition Clark County, Ohio

Independent Auditors' Reports on Internal Controls and Compliance and Schedule of Expenditures of Federal Awards

December 31, 2017





Board of County Commissioners Clark County P. O. Box 1325 31 North Limestone Street Springfield, Ohio 45501

We have reviewed the *Independent Auditors' Report* of Clark County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2017 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Clark County is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

July 30, 2018



Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	1 - 2
Independent Auditors' Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance	3 - 4
Schedule of Expenditures of Federal Awards	5 - 7
Notes to the Schedule of Expenditures of Federal Awards	8 - 9
Schedule of Findings and Questioned Costs	9 - 10
Schedule of Prior Audit Findings	11
Corrective Action Plan1	12 - 13



# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Clark County
Honorable Board of County Commissioners
31 N Limestone Street
Springfield, OH 45501

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Clark County (the "County"), as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 29, 2018.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2017-001 to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompany schedule of findings and questioned costs as item 2017-002 to be a significant deficiency.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **County's Response to Findings**

Clark, Schaefer, Hackett & Co.

The County's response to the to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Springfield, Ohio June 29, 2018



# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

Clark County Honorable Board of County Commissioners 31 N Limestone Street Springfield, OH 45501

### Report on Compliance for Each Major Federal Program

We have audited Clark County, Ohio's (the "County") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2017. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable

# **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

# **Opinion on Each Major Federal Program**

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2017.

#### **Report on Internal Control Over Compliance**

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

3

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated June 29, 2018, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio June 29, 2018

CLARK COUNTY, OHIO Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2017

Granting Agency Pass through entity Grant Name	Grant Number	CFDA	Passed Through to Subreceipients	Cash Expenditures	Non-Cash Expenditures
U.S. Department of Agriculture: Passed through: Ohio Department of Education: Child Nutrition Cluster: School Breakfast Program Total School Breakfast Program	069997-0SPU-2017 069997-0SPU-2018	10.553		\$ 12,075	·
National School Lunch Program	069997-LLP1-2017 069997-LLP4-2017 069997-LLP1-2018 069997-11 P4-2018	10.555		5,377 20,107 4,962 18,606	
National School Lunch Program - Non-Cash Assistance Total National School Lunch Program Total Child Nutrition Cluster Program	N/A			- 49,052 71,991	4,126 4,126 4,126
Ohio Department of Jobs and Family Services: SNAP Cluster: State Administrative Matching Grants for the Supplemental Nutrition Assistance Programs	JFSCFB17/JFSCFB18	10.561		1,352,005	, ,
Total U.S. Department of Agriculture U.S. Department of Housing and Urban Development: Passed through: Ohio Department of Development: Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-F-16-1AL-1	14.228		1,423,996	4,126
Total U.S. Department of Housing and Urban Development U.S. Department of Justice: Direct Awards: Edward Byrne Memorial Justice Assistance Grant		16.738		446,814	
Passed through: National Children's Alliance: Missing and Exploited Children MEC Program	SPRI-OH-TDTVF17	16.543		31,078	1
Passed through: Office of the Ohio Attorney General: Victims Crime Assistance Grant Program	2017-VOCA-43552124 2018-VOCA-109846163 2017-VOCA-43555316	16.575		61,479 23,281 31,284	1 1 1
Total Victims Crime Assistance Grant Program  Total U.S. Department of Justice	2018-VOCA-109846141 2017-VOCA-43555261 2018-VOCA-109853048			4,908 148,816 48,680 318,448 370,832	

# CLARK COUNTY, OHIO Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2017

Granting Agency Pass through entity Grant Name	Grant Number	CFDA Number	Passed Through to Subreceipients	Cash Expenditures	Non-Cash Expenditures
U.S. Department of Labor: Passed through: Ohio Department of Jobs and Family Services: Employment Service Cluster: Employment Service/Wagner-Peyser Funded Activities	Α/Λ	17.207		635	,
Passed through: Area 7 Workforce Investment Board: WIA Cluster: WIA - Adult Programs	2017-7312-1/2018-7312-1	17.258		247,235	1
WIA - Youth Activities	2017-7312-1/2018-7312-1	17.259		224,169	1
WIA Dislocated Worker Formula Grants	2017-7312-1/2018-7312-1	17.278		165,128	1
Total WIA Cluster Total U.S. Department of Labor				636,532	1
U.S. Department of Transportation: Passed through: Ohio Department of Transportation: Highway Planning and Construction Highway Planning and Construction	PID# 78677 PID# 88008 PID# 90479 PID# 92813 PID# 94797 PID# 99510 PID# 105425	20.205		6,209 146,292 25,815 2,308,401 8,84768 40,144 6,438	
Total Highway Planning and Construction				2,622,067	1
Passed through: Ohio Department of Public Safety: Highway Safety Cluster: Selective Traffic Enforcement Program	STEP-2017-12-00-00-00485-00 STEP-2018-Clark County Sheriff's Of-00038	20.600		10,786 4,442 15,228	
Impaired Driving Enforcement Program	IDEP-2017-12-00-00-00387-00	20.616		15,903	•
Total Highway Safety Cluster  Minimm Penalties for Repeat Offenders for Driving While Intoxicated	IDEP-2018-Clark County Sheriffs Of-00038	20.608		31,131	
Total U.S. Department of Transportation				2,661,265	1
U.S. Department of Education: Passed though: Ohio Department of Health: Special Education-Grants for Infants and Families - Help Me Grow	H181A150024	84.181		201,398	
Total Special Education - Grants for Infants and Families - Help Me Grow	H181A160024	84.181		20,612	1 1

Total U.S. Department of Education

-(Continued)

222,010

CLARK COUNTY, OHIO Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2017

Granting Agency Pass through entity Grant Name	Grant Number	CFDA Number	Passed Through to Subreceipients	Cash Expenditures	Non-Cash Expenditures
U.S. Department of Health and Human Services: Passed through: Ohio Department of Jobs and Family Services: Promoting Safe and Stable Families	JFSCMC17/JFSMC18	93.556		51,220	1
TANF Cluster: Temporary Assistance for Needy Families (TANF)	JFSCTF17/JFSCTF18	93.558	1,067,447	3,801,421	1
Child Support Enforcement	JFSCCS16/JFSCCS17/JFSCCS18	93.563		2,725,678	1
CCDF Cluster: Child Care and Development Block Grant	JFSCCD17/JFSCCD18	93.575		227,235	1
Foster Care_Title IV-E/IV-E Adm & Training	JFSCFC17/JFSCFC18	93.658	67,570	2,853,855	1
Adoption Assistance	JFSCAA17/FSCAA18	93.659		1,579,578	1
Social Services Block Grant	JFSCSS17/JFSCSS18	93.667	22,811	300,802	1
Passed through: Ohio Department of Developmental Disabilities: Social Services Block Grant Total Social Services Block Grant	1701OHSOSR	93.667	22,811	96,667	1 1
Passed through: Ohio Department of Jobs and Family Services: Chafee Foster Care Independence Program	JFSCIL17/JFSCIL18	93.674		2,686	
Children's Health Insurance Program	G-1213-11-0020/G-1415-11-5340	93.767		4,502	1
Medical Cluster: Medical Assistance Program Passed through: Ohio Department of Developmental Disabilities:	MCDFMT16/MCDFMT17	93.778	126,764	1,787,512	ı
Medical Assistance Program Total Medical Assistance Program	N/A	93.778		2,234,197	
Total U.S. Department of Health and Human Services			1,284,592	13,877,841	1
U.S. Department of Homeland Security Passed through: Ohio Department of Public Safety: Emersency Management Performance Grants	EMC-2016-EP-00003-801	97.042		43.848	1
Total Emercency Management Performance Grants	EMC-2017-EP-00006-S01			49,555	
Total U.S. Department of Homeland Security				93,403	
Total Expenditures of Federal Awards			\$ 1,284,592	\$ 19,733,328	\$ 4,126
					(Concluded)

Notes to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2017

# **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) reports Clark County, Ohio's (the County's) federal award programs for the year ended December 31, 2016. The Schedule has been prepared on the cash basis of accounting and is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The County has elected not to use the 10-percent de minimis indirect cost rate allowed under Uniform Guidance. Because the Schedule presents only a select portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position or cash flows of the County.

# **NOTE B - SUBRECIPIENTS**

The County passes-through certain federal assistance received from the Ohio Department of Mental Health and the Ohio Department of Alcohol and Drug Addiction to the Eastern Miami Valley Alcohol, Drug Addiction and Mental Health Services Board of Clark, Greene, and Madison Counties. These federal funds are not included on the Schedule since Clark County acts only as a pass-through entity and has no administrative responsibilities.

Other sub-recipient agencies have certain compliance responsibilities related to administering these Federal Programs. Under the Uniform Guidance, the County is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations, and the provisions of contracts or grant agreements, and that performance goals are achieved. As described in Note A, the County records expenditures of Federal awards to sub-recipients when paid in cash.

## **NOTE C - CHILD NUTRITION CLUSTER**

The County commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the County assumes it expends federal monies first.

## NOTE D – FOOD DONATION PROGRAM

The County reports commodities consumed on the Schedule at entitlement value. The County allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

#### **NOTE E - MATCHING REQUIREMENTS**

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

Notes to the Schedule of Expenditures of Federal Awards For the Year Ended December 31, 2017

# NOTE F – MEDICAID ASSISTANCE PROGRAM

During the calendar year, the County Board of Developmental Disabilities received notice of a liability for the 2012 and 2013 Cost Reports owed to the Ohio Department of Developmental Disabilities for the Medicaid program (CFDA #93.778) in the amount of \$6,373.53 and \$8,647.77, respectively. The Cost Report liability was for settlement of the difference between the statewide payment rate the rate calculated based upon the actual expenditures for Medicaid services. These liabilities are not listed on the County's Schedule of Expenditures of Federal Awards since the underlying expenses occurred in prior reporting periods and the liability was invoiced by the Ohio Department of Developmental Disabilities.

# Section I - Summary of Auditors' Results

### Financial Statements

Type of auditors' report issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

Significant deficiency(ies) identified not

considered to be material weakness(es)?

Noncompliance material to financial statements noted?

None noted

Federal Awards

Internal control over major programs:

Material weakness(es) identified?

None noted

Significant deficiency(ies) identified not

considered to be material weakness(es)?

None noted

Type of auditors' report issued on compliance for major programs: Unmodified

Any audit findings that are required to be reported in accordance

with 2 CFR 200.516(a)?

Identification of major programs:

CFDA 10.561 – Supplemental Nutrition Assistance Program

CFDA 93.658 - Foster Care - Title IVE

CFDA 93.659 - Adoption Assistance

CFDA 93.778 – Medical Assistance Program

Dollar threshold to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee?

## Section II - Financial Statement Findings

#### 2017-001: Material Weakness - Audit Adjustments

The compilation and presentation of materially correct financial statements and the related footnotes is the responsibility of management of the County. Thus, it is important management develop control procedures related to drafting financial statements and footnotes that enable errors to be prevented, or detected and corrected on a timely basis.

As a result of audit procedures performed, certain errors were noted within the County's financial statements prepared and presented for audit. Depreciation amounts were properly calculated for capital assets within the County's water fund, however there was an error in transferring the amount calculated into the appropriate trial balance. As a result, depreciation expense for the water fund was overstated for the year and the balance of net capital assets was understated. In addition, audit adjustments were required to correct the classification of program revenue and net position line-items as well as some amounts contained within the County's footnote disclosures. The County adjusted its financial statements for the above noted issues.

County's Response: Please see response in County's Corrective Action Plan

2017-002: Significant Deficiency – Schedule of Expenditures of Federal Awards Reporting During our auditing procedures over the County's preparation of the Schedule of Expenditures of Federal Awards ("SEFA"), it was noted that one program reported by the Jobs and Family Services Programs was included in SEFA reported expenditures twice and therefore overstated the expenditures of the program as well as the SEFA. While this amount was not material to the County, an audit adjustment was required to properly present the program expenditures reported. Other less significant corrections were made to the County's SEFA as a result of our audit procedures for the year. While it is understood the preparation require the cooperation of several County departments and offices, the County implement appropriate review procedures throughout the reporting process to ensure the information ultimately presented on the SEFA is complete, accurate and presented in accordance with the requirements of the Uniform Guidance.

County's Response: Please see response in County's Corrective Action Plan

Section III - Federal Awards Findings and Questioned Costs

None noted



The Board of

# Clark County Commissioners

RICHARD L. LOHNES

MELANIE F. WILT

LOWELL R. McGLOTHIN

50 East Columbia Street P.O. Box 2639 Springfield, Ohio 45501-2639 Phone: 937.521.2005 Fax: 937.328.4588 Email: commission@clarkcountyohio.gov

To Whom It May Concern:

Clark County has corrected the deficiency noted below that was detailed in the 2016 CAFR.

**2016-001**: **Significant Deficiency** – **Subrecipient Monitoring** - Clark County Department of Job and Family Services has an internal policy regarding monitoring procedures for subrecipients. The County did not follow their policy in 2016 in the area of completing the risk assessments for subrecipients in within the timeframe contained in the policy.

Status: Corrected. Risk Assessments were conducted in accordance within internal policy. Subgrantees are given the Risk Assessment at contract negotiations and the contract/subgrant is not executed until the Risk Assessment is complete.

If you have any questions, please contact me at 937-521-2010.

Sincerely,

Jennifer M. Hutchinson County Administrator



June 29, 2018

Clark, Schaefer, Hackett & Co. 14 East Main Street, Suite 500 Springfield, OH 45502 ATTN: Larry Weeks, CPA

This letter is to serve as the corrective action plan of the Clark County Auditor's office as a result of the December 31, 2017 audit of Clark County, Ohio's financial statements and specifically item 2017-001.

"Material Weakness – Audit Adjustments – Effective July 2, 2018, the Clark County Auditor's office will develop a review process to ensure the proper calculation, recording and posting of financial statement amounts into the trial balance system that will also allow for accurate financial statements and accompanying information."

Sincerely,

John S. Federer



The Board of

# Clark County Commissioners

RICHARD L. LOHNES

MELANIE F. WILT

LOWELL R. McGLOTHIN

50 East Columbia Street P.O. Box 2639 Springfield, Ohio 45501-2639 Phone: 937.521.2005 Fax: 937.328.4588

Email: commission@clarkcountyohio.gov

# To Whom It May Concern:

Below is the correction action plan for audit finding 2017-002. If you have any questions, please contact me at 937-521-2010.

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2017- 002	Clark County will ensure the accuracy and completeness of the information in the SEFA by implementing procedures for timely review prior to submission.	July 11, 2018	Virginia K. Martycz

Jennifer M. Hutchinson

County Administrator





COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED December 31, 2017

John S. Federer Clark County Auditor

Prepared by: Department of Fiscal Services Clark County Auditor's Office

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2017

Prepared by:
Department of Fiscal Services
Clark County Auditor's Office
John S. Federer
Clark County Auditor

# COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2017

		Page Number
		Nulliber
I.	INTRODUCTORY SECTION:	
	Letter of Transmittal	v – x
	Elected Officials	xi
	Organizational Chart	
	Certificate of Achievement for Excellence in Financial Reporting	xiii
II.	FINANCIAL SECTION:	
	Independent Auditor's Report	1 – 2
	Management's Discussion and Analysis	3 – 13
	Basic Financial Statements:	
	Statement of Net Position	15
	Statement of Activities	
	Balance Sheet – Governmental Funds.	
	Reconciliation of Total Governmental Fund Balances to Net Position of	
	Governmental Activities	19
	Statement of Revenues, Expenditures and Changes in	
	Fund Balances – Governmental Funds	20 – 21
	Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund	
	Balances of Governmental Funds to the Statement of Activities	
	Statement of Fund Net Position – Proprietary Funds	22
	Statement of Revenues, Expenses and Changes in	
	Fund Net Position – Proprietary Funds	23
	Statement of Cash Flows – Proprietary Funds	
	Statement of Fiduciary Assets and Liabilities – Agency Funds	
	Notes to the Basic Financial Statements	27 - 68
	Required Supplementary Information:	
	Schedule of Revenues, Expenditures and Changes in Fund Balance –	
	Budget and Actual - Budgetary (Non-GAAP) Basis - General Fund	70
	Schedule of Revenues, Expenditures and Changes in Fund Balance –	
	Budget and Actual – Budgetary (Non-GAAP) Basis –	
	Job & Family Services Special Revenue Fund	71
	Schedule of Revenues, Expenditures and Changes in Fund Balance –	
	Budget and Actual – Budgetary (Non-GAAP) Basis –	
	Department of Developmental Disabilities Special Revenue Fund	72
	Schedule of Revenues, Expenditures and Changes in Fund Balance –	
	Budget and Actual – Budgetary (Non-GAAP) Basis –	
	Children's Services Special Revenue Fund	
	Notes to the Required Supplementary Information	74 – 76

# COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2017

		Pag Num	-
	Schedule of the County's Proportionate Share of the Net Pension Liability Ohio Public Employees Retirement System – Traditional Plan – Last Four Years. Schedule of the County's Contributions Ohio Public Employees Retirement System – Traditional Plan – Last Five Years		
Su	pplementary Information - Combining Financial Statements:		
	Combining Statements – Nonmajor Governmental Funds:		
	Fund Descriptions  Combined Balance Sheet – Nonmajor Governmental Funds  Combining Balance Sheet – Nonmajor Special Revenue Funds  Combining Balance Sheet – Nonmajor Debt Service Funds  Combining Balance Sheet – Nonmajor Capital Projects Funds  Combining Balance Sheet – Nonmajor Permanent Funds  Combining Statement of Revenues, Expenditures and  Changes in Fund Balance – Nonmajor Governmental Funds  Combining Statement of Revenues, Expenditures and  Changes in Fund Balance – Nonmajor Special Revenue Funds  Combining Statement of Revenues, Expenditures and  Changes in Fund Balance – Nonmajor Debt Service Funds  Combining Statement of Revenues, Expenditures and  Changes in Fund Balance – Nonmajor Capital Projects Funds  Combining Statement of Revenues, Expenditures and  Changes in Fund Balance – Nonmajor Capital Projects Funds  Combining Statement of Revenues, Expenditures and  Changes in Fund Balance – Nonmajor Permanent Funds	92	85 - 90 91 - 93 94 95 - 100 . 101
	Combining Statements – Nonmajor Internal Service Fund:		
	Fund Description		.106
	Combining Statements – Fiduciary Funds:		
	Fund Descriptions  Combining Statement of Changes in Assets and Liabilities – Fiduciary Funds		
	Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Budgetary (Non-GAAP) Basis:		
	Major Funds:  General Fund	.116 –	- 120 - 121

# COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2017

	Page
	<u>Number</u>
Department of Developmental Disabilities Special Revenue Fund	122
Children's Services Special Revenue Fund	
•	
Nonmajor Funds:	
Child Support Enforcement Agency Special Revenue Fund	
Real Estate Assessment Special Revenue Fund	
Engineer Special Revenue Fund	
Waste Management Special Revenue Fund	
Dog and Kennel Special Revenue Fund	
GIS Mapping Special Revenue Fund	
Commissioners Special Revenue Fund	
Treasurer's Special Revenue Fund	
Community Development Special Revenue Fund	
Prosecuting Attorney Special Revenue Fund	
Sheriff Special Revenue Fund	
Common Pleas Court Special Revenue Fund	138
Domestic Relations Court Special Revenue Fund	139
Probate Court Special Revenue Fund	140
Juvenile Court Special Revenue Fund	141 – 142
Municipal Court Special Revenue Fund	143
Clerk of Courts Special Revenue Fund	
Recorder Special Revenue Fund	145
Emergency Management Special Revenue Fund	146
Ditch Maintenance Special Revenue Fund	147
Law Library Special Revenue Fund	
General Bond Retirement Debt Service Fund	149
Human Services Bond Retirement Debt Service Fund	150
Permanent Improvement Capital Projects Fund	151
DoDD Capital Projects Fund	
Derr Road Improvement Capital Projects Fund	
Issue II/OPWC Capital Projects Fund	
South Vienna Development Capital Projects Fund	
County Resurfacing Capital Projects Fund	
Veteran's Park Renovation Capital Projects Fund	
Lower Valley Widening Capital Projects Fund	
Chase Stewart Blind Relief Permanent Fund	
Chase Stewart Soldier Relief Permanent Fund	

# COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2017

		Page
		Number
III.	STATISTICAL SECTION:	
	Introduction	S-1
	Net Position by Component – Last Ten Fiscal Years	S-3
	Changes in Net Position – Last Ten Fiscal Years	S-4
	Fund Balances, Governmental Funds – Last Ten Fiscal Years	S-6
	Changes in Fund Balances, Governmental Funds – Last Ten Fiscal Years	S-7
	Tax Revenues by Source, Governmental Funds – Last Ten Fiscal Years	S-8
	Tax Revenues by Levy, Governmental Funds – Last Ten Fiscal Years	S-9
	Assessed and Estimated Actual Value of Taxable Property – Last Ten Fiscal Years	S-10
	Property Tax Levies and Collections – Real, Utility, and	
	Tangible Taxes – Last Ten Fiscal Years	S-11
	Property Tax Rates – Direct and Overlapping Governments – Last Ten Fiscal Years	S-12
	Principal Property Taxpayers – 2016 and 2007	S-13
	Taxable Sales by Category – Last Ten Fiscal Years	S-14
	Sewer and Water Rates – Last Ten Fiscal Years	
	Ratio of Net General Bonded Debt Outstanding by Type – Last Ten Fiscal Years	
	Legal Debt Margin – Last Ten Fiscal Years	
	Demographic and Economic Statistics – Last Ten Calendar Years	S-22
	Principal Employers – 2016 and 2007	
	Operating Indicators by Function – Last Ten Fiscal Years	S-24
	Full Time County Government Employees by Function – Last Ten Fiscal Years	S-30
	Capital Asset Statistics by Function – Last Ten Fiscal Years	S-31

# INTRODUCTORY



SECTION



June 29, 2018

To: The Citizens of Clark County and the Board of Clark County Commissioners

I am pleased to present the Comprehensive Annual Financial Report (CAFR) for Clark County, Ohio (County) for the fiscal year ending December 31, 2017.

The County management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. We believe that the data, as presented, is accurate in all material respects; that it is presented in a manner designed to fairly present the County's financial position and results of operations. All disclosures necessary to enable the reader to gain an understanding of the County's financial affairs have been included.

This report consists of management's representations concerning the finances of the County. The financial statements have been prepared to conform with accounting principles generally accepted in the United States of America (GAAP) using the reporting model required by the Governmental Accounting Standards Board Statement No. 34 (GASB 34), Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments.

The County's financial statements have been audited by Clark, Schaefer, Hackett & Co., an independent licensed certified public accounting firm. The goal of the independent audit was to provide reasonable assurance that the financial statements of the County for the fiscal year that ended December 31, 2017, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified ("clean") opinion that the County's financial statements for the fiscal year ended December 31, 2017, are fairly presented in conformity with GAAP. The independent auditor's report is located at the front of the financial section of this report.

The independent audit of the financial statements of the County was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing "Single Audit" engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal control and legal requirements involving the administration of federal awards. These reports are available in the County's separately issued Single Audit report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### PROFILE OF THE COUNTY

Clark County was established by an act of the State Legislature on March 1, 1818, and Springfield was selected as the County seat. The original seat of Clark County, Springfield became a City in 1850. Our name comes from George Rogers Clark, an American frontiersman who opened passage to the Northwest Territory. Originally consisting of 358 square miles or 229,624 acres valued at \$200 per acre, today there are 400 square miles of county land consisting of over 68,000 parcels valued at over \$6 billion and ranks as the 23<sup>rd</sup> largest county in Ohio. The County is located in the west-central part of Ohio. Interstate Highway 70, U.S. Route 40 and State Route 41 cross the county east and west. U.S. Routes 42 and 68, and State Routes 4, 54, and 72 run North and South. The Little Miami and Mad Rivers flow through the County.

Clark County is made up of seven public school districts and one joint vocational district. There are ten townships, two cities, and seven villages. Also within a 25 mile area, the County has 7 4-year and 3 2-year institutions of higher education. Major attractions to Clark County include the Heritage Center, Clifton Gristmill, George Rogers Clark Monument, Clark Lake Wildlife Area, David Crabill House, Westcott House, Springfield Museum of Art, Wittenberg University, Enon Mound, Buck Creek State Park, Veterans Park Amphitheatre, Eco Sports Corridor and the Chiller Ice Rink.

The County provides for its citizens with the powers conferred upon it by Ohio statutes. Sixteen officials are elected by the voters of the County to manage various segments of the County's operations. They are the three Commissioners, Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, three Common Pleas Court Judges, the Probate Court Judge and the Juvenile/Domestic Court Judge. All elected officials are authorized to perform his or her duties under various sections of the Ohio Revised Code.

A three-member Board of County Commissioners (the Board) is elected at large. The Board's three members are elected to four-year terms. The Board serves as the taxing authority, the contracting body, and the chief administrator of public services for the County. The Board adopts the annual operating budget and makes the annual appropriation measure for expenditure of all county monies. The Board appoints a County Administrator, who directs and supervises activities of those departments directly under the oversight of the Board. The administrator acts for the Commissioners' as the principal liaison to other county officials, boards and other political subdivisions. In addition to the Board, the offices of the County Auditor and County Treasurer are of particular importance to the financial affairs of the County.

The County Auditor serves as the fiscal officer for the County, as well as the property tax assessor for all political subdivisions within the County. As chief fiscal officer, the Auditor is responsible for maintaining the County's centralized accounting, payroll and benefits system; for preparing the CAFR; and for auditing payments made on behalf of county agencies and issuing the warrants therefore. The Auditor also prepares the general tax list of the County, calculates the voted and unvoted tax rates for real estate property and, once collected, distributes the receipts to the appropriate political subdivisions and agencies within the County.

As real property assessor, the Auditor is responsible for a full reappraisal of the approximately 68,000 parcels of real property in the County every six years, with an interim update every third year. As required by Ohio law, 2013 was the statutory year for a full reappraisal of Clark County real property values. This successful reappraisal updated values and became effective for the collection year beginning January 1, 2014. The Auditor also prepares and maintains a comprehensive set of the County's real estate records that includes ownership, appraised value, property description and dimensions and sketches for each parcel. Along with the Treasurer and the President of the Board of County Commissioners, the Auditor serves on the County Board of Revision. The County Board of Revision hears all complaints on real property and may revise real estate assessment, except those for public utilities.

The County Treasurer is the custodian of all County funds and is responsible for the collection of all property tax monies. The Treasurer is also responsible for the investment of County funds as specified by Ohio law. The Treasurer must make daily reports to the County Auditor showing the County's receipts, expenditures, and cash balances. These records are balanced with those of the County Auditor.

Other elected officials of the County include the Clerk of Courts, Coroner, three General Division Court of Common Pleas Judges, one Juvenile/Domestic Judge, and one Probate Division Judge, Engineer, Prosecutor, Recorder, and Sheriff.

#### LOCAL ECONOMY

In evaluating the County's current economic condition, there has been a slight downturn in revenue that did not exist in previous years. Contributing to this is the State continuing to cut local government revenue along with the cut of sales tax being collected on Medicaid. Although the County received a transition payment from the State of Ohio, sales tax revenue continues to drop. Through May 2018, the County's year to date cumulative sales tax receipts was \$1,360,388 less than the 5 month period in 2017, a reduction of 12.67%.

The most current data released from the U.S. Census Bureau has Clark County ranked as the 21<sup>st</sup> most populated County in the State of Ohio. The County's economic climate began to pick up towards the end of 2011 and continued into 2016, but slowed in 2017. The County has seen a drop in population while the employment and workforce estimates have increased slightly. The estimated population of the County dropped from 134,786 in 2016 to 134,557 in 2017. In contrast to the decrease in population, the County saw a slight increase in the average annual workforce, according to estimates by the Ohio Labor Market Information. The County's average civilian labor force rose to 63,800 in 2017 from 63,300 in 2016 and the average employed increased to 60,700 in 2017 from 60,000 in 2016. The increase in the workforce estimates couples with the decrease in population supports the drop in the unemployment rate for the County; dropping from 5.2% in 2016 to 4.8% in 2017. While the unemployment rate dropped in the County, the State of Ohio's average unemployment rate has remained consistent at 5.0% from 2015 to 2017. The U.S. average unemployment rate was 4.4% for 2017.

On a positive note, there are several indicators that demonstrate the local economy is improving. First, our public school systems continue to improve on previous years benchmarks. Secondly there are several geographic areas, whereby both commercial and residential development is taking place. With new and the rehabilitation of existing housing stock and the expansion of commercial activity, property values are beginning to rebound.

#### **MAJOR INITIATIVES**

## **Current Year Projects**

**Engineer:** In 2017, the County Engineer completed 2 bridge projects financed by Federal and State funding along with financing the replacement of 4 bridges and the rehabilitation of 3 bridges with local funds. During 2017, local funding was used to resurface 6.2 miles of County roads along with the chip seal of 42 miles of roadway. Federal and State funding was used to complete other road projects during the year..

**Commissioners:** In late 2016, the County began the process of renovating three of its main buildings; the A.B. Graham Building, the County Courthouse and the Springview Government Center. The renovations are scheduled to continue well into 2019.

## Future Projects

The County Auditor is in the middle of the 2019 Real Property Reappraisal. In conjunction with this project, the County has contracted to provide detailed, high resolution street level images of all real estate parcels in the County. The first phase, which began in early April 2017, the contractors field staff photographed properties. The second phase, which is currently in progress, includes reviewing the individual parcels for valuation. This phase began once the street level imaging was complete. The entire property reappraisal in scheduled to be completed by March 2019.

In addition to the County facility rehabilitation project, the County has numerous road and bridge projects on the horizon to continue to improve the infrastructure of the County. These projects will be funded by federal, state and local dollars. Also, in conjunction with the City of Springfield, Springfield Township and the Community Improvement Corporation is also in the development stage of the Prime Ohio II industrial park. It is estimated over 1000 jobs could be generated in its lifetime once it is fully developed. This is an estimated \$8.5 million dollar industrial park.

The positive economic impact of the completed projects and those listed above are evidenced with a declining unemployment rate and increased sales tax revenue. As the current economic condition continues to improve, the County will look for additional projects that may be put into place.

#### LONG-TERM FINANCIAL PLANNING

Clark County is currently assessing a one and one-half percent permissive sales tax which is allowing the County to maintain its current level of services to its citizens. Additionally, in May 2017, the County issued \$13,885,000 in bonds for the purpose of financing the rehabilitation of the A.B. Graham building, the County Courthouse, and the Springview Government Center, the along with other projects and advance refunding 2007 bonds in order to reduce interest payments and eliminating the County's bond anticipation notes. The County's current bond rating of Aa2 is the highest possible rating a local governmental entity our size may receive. As of December 31, 2017, the County's general obligation debt; including bonds and notes, has been reduced by over \$3,590,600 since December 31, 2010.

#### RELEVANT FINANCIAL POLICIES

It is the County's policy to ensure that current year resources are sufficient to fund current year expenditures. Expenditures are set based upon available resources with the County Commissioners determining the level of funding for each department or office within the primary government.

The County has an investment policy that is used to manage the investment of County funds. Any financial institution that holds County funds must agree to the requirements of this policy. This policy details the objective and allowable rules for the safekeeping of County funds.

The County's capital asset policy is designed to provide accountability and control over the County's capital assets and to assist departments in gathering and maintaining information needed for the preparation of the financial statements.

The County also has a Board of Commissioners Personnel Policy and Procedures Manual and an Internal Control Guide that are used to assist all County departments in the day to day procedures and practices of the County.

#### **INTERNAL CONTOLS**

In implementing the County's integrated, automated accounting system, consideration was given to incorporating sound internal controls. Internal controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition, and the reliability and accuracy of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of the controls should not outweigh their benefits. The accounting system encompasses appropriations, encumbrances, expenditures, revenues, payroll and capital assets and ensures the financial information generated is both accurate and reliable.

In County government, internal controls are enhanced through the separation of powers. The Commissioners, the Auditor and the Treasurer share the management and administration of the County's financial resources, providing an inherent system of checks and balances. Each of the County's elected officials and agency directors is responsible for internal controls over the cash collection function within their office. Some County offices and agencies hold money in bank accounts outside the County treasury. The individual offices and agencies are responsible for the transaction activity through and reconciliation of those accounts.

## INDEPENDENT AUDIT

Included in this report is the unmodified opinion rendered on the County's operations and financial position as well as its existing assets and liabilities as reported in the combined financial statements for the year ended December 31, 2017, by Clark, Schaefer, Hackett & Company. In addition to meeting the requirements set forth in state statutes, the audit was also designed to meet the requirements of the Federal Single Audit Act of 1996 and related Uniform Guidance.

### **AWARDS**

Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Clark County, Ohio for its comprehensive annual financial report for the fiscal year ended December 31, 2016. This was the sixteenth year (fiscal years ended 2000 - 2005 and 2007 - 2016) that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **ACKNOWLEDGEMENTS**

Special recognition is conferred upon the following for their support in developing this Comprehensive Annual Financial Report of Clark County:

#### Auditor's Office:

David Crew, CPA, Director of Accounting and Auditing Robert Vanderhorst, Director of Fiscal Services Tina Cowan, Director of Real and Personal Property Administration Hillary Hamilton, Director of Appraisal Services

# Commission Office:

Richard L. Lohnes, President of County Commission Melanie F. Wilt, County Commissioner Lowell R. McGlothin, County Commissioner Jennifer Hutchinson, County Administrator

# Treasurer's Office:

Stephen T. Metzger, Clark County Treasurer

It is my pleasure to submit herewith the Comprehensive Annual Financial Report for the fiscal year ended December 31, 2017.

Sincerely,

John S. Federer Clark County Auditor

Elected Officials December 31, 2017

Board of County Commissioners	Richard L. Lohnes Lowell R. McGlothin Melanie F. Wilt	President Commissioner Commissioner
Other Elected Officials	John S. Federer Melissa M. Tuttle Dr. Richard A. Marsh Johnathan A, Burr, P.E., P.S. D. Andrew Wilson Nancy C. Pence Deborah K. Burchett Stephen T. Metzger	Auditor Clerk of Courts Coroner Engineer Prosecutor Recorder Sheriff Treasurer
Second District Court of Appeals	Honorable Mary E. Donovan Honorable Michael L. Tucker Honorable Jeffrey E. Froelich Honorable Michael T. Hall Honorable Jeffrey M. Welbaum	Judge Judge Judge Judge Judge
Common Pleas Court	General Division Honorable Douglas M. Rastatter Honorable Richard J. O'Neill Honorable Thomas J. Capper  Domestic Division Honorable Robert Vaughn  Juvenile Division Honorable Robert Vaughn  Probate Division Honorable Richard P. Carey	Judge Judge Judge Judge Judge
Municipal Court	Honorable Thomas E. Trempe Honorable Gene S. Nevious Honorable Denise L. Moody	Judge Judge Judge

#### MUNICIPAL COURT CLERK Guy Ferguson DOG AND KENNEL DOMESTIC RELATIONS JUDGE/JUVENILE DIRECTOR Sandi Click Robert Vaughn JOB AND FAMILY SERVICES Ginny Martycz PROBATE COURT JUDGE Richard Carey PARK DISTRICT BOARD Judge appoints 3 people Table of Organization Clark County Government 3 MUNICIPAL COURT JUDGES Denise Moody COUNTY CLERK Megan Lokai Tom Trempe Gene Nevius RECORDER Nancy Pence DIRECTOR SOLID WASTE Chuck Bauer ENGINEER John Burr EMERGENCY MANAGEMENT AGENCY Lisa D'Allessandris DIRECTOR SHERIFF Deborah Burchett COUNTY ADMINISTRATOR Jennifer Hutchinson BOARD OF COUNTY COMMISSIONERS Michelle Noble Richard L Lohnes Lowell McGlothin PERSONNEL DIRECTOR Acting County Administrator RECORDS COMMISSION Commissioner, Prosecutor, Auditor, Recorder, and Gerk of Courts Melanie Wilt Melissa Tuttle DATA PROCESSING BOARD Auditor, Tre asurer, Commissioner, Recorder, Clerk of Courts, and E Board of Elections CLERK OF COMMON PLEAS Chuck Bauer DIRECTOR UTILITIES Tertiary Acting County Administrator John Federer BOARD OF REVISIONS Auditor, Tre asurer, and Commissioner AUDITOR DIRECTOR INFORMATION SYSTEMS Jason Graver Steve Metzger BUDGET COMMISSION Auditor, Tre asurer, and Prosecutor TREASURER BUILDING AND GROUNDS Mike Swank DIRECTOR PROSECUTING ATTORNEY D. Andrew Wilson Board of Zoning Appeals COMMUNITY AND ECONOMIC DEVELOPMENT 3 COMMON PLEAS Douglas Rastatter Thomas Capper Richard O'Neil DIRECTOR Tom Hale VETERANS SERVICE COMMISSION Judge appoints 5 people JUDGES County Planning Commission Richard Marsh CORONER



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# Clark County Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2016

Christopher P. Morrill

Executive Director/CEO



### FINANCIAL



SECTION



#### INDEPENDENT AUDITORS' REPORT

Clark County
Honorable Board of County Commissioners
31 N Limestone Street
Springfield, OH 45501

#### **Report of the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Clark County, Ohio (the "County"), as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Clark County, Ohio, as of December 31, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (pages 3-13), the budgetary comparison schedules with related disclosures (pages 70-76) and the required pension schedules (pages 77-78) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, the combining fund financial statements, the individual funds budgetary comparison schedules, and the statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining fund financial statements and individual funds budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements and individual funds budgetary comparison schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2018 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio June 29, 2018

Management's Discussion and Analysis For the Year Ended December 31, 2017 (Unaudited)

As management of Clark County (the County), we offer readers this narrative overview and analysis of the financial activities of the County as a whole for the fiscal year ended December 31, 2017. We encourage readers to consider the information presented here in conjunction with the financial statements, which follow this section and provide more specific detail.

#### **Financial Highlights**

Key financial highlights for the year ended December 31, 2017 are as follows:

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources at December 31, 2017 by \$155,759,726. Of this amount, (\$17,549,647) is considered unrestricted. The unrestricted net deficit of the County's governmental activities is (\$26,013,184) as a result of the County recognizing its proportionate share of the pension liability. The unrestricted net position of the County's business-type activities is \$8,463,537 and may be used to meet the ongoing obligations of the County's business-type activities.
- ➤ The County's total net position increased \$3,086,813 in 2017. Net position of the governmental activities increased \$2,579,578, which represents a 1.99% increase from 2016. Net position of the business-type activities increased \$507,235 or 2.22% from 2016.
- At the end of the current fiscal year, the County's governmental funds reported a combined ending fund balance of \$83,733,763, an increase of \$7,563,165 from 2016, a change of 9.93%.
- At the end of the current year, the General Fund, the County's operating fund, reported an increase in fund balance of \$1,027,448 or 5.46% from the previous year. The fund balance represents 47.60% of general fund expenditures, including transfers out.
- ➤ The County's outstanding debt decreased by \$1,535,000, or 9.34%, in governmental activities and decreased by \$1,183,598, or 10.59% in the business-type activities. The decrease in debt was due to the advance refunding of the County's 2007 Various Purpose general obligation bonds and principal payment on existing debt.

#### **Using This Comprehensive Annual Financial Report (CAFR)**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Clark County as a financial whole or as an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The County's basic financial statements are comprised of three components: 1) county-wide financial statements, 2) fund financial statements, and 3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

The Statement of Net Position and Statement of Activities provide information about the activities of the County as a whole and present a long-term view of the County's finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell the reader how services were financed in the short term, as well as, what remains for future spending. The fund financial

Management's Discussion and Analysis For the Year Ended December 31, 2017 (Unaudited)

statements also look at the County's most significant funds with all other nonmajor funds presented in total in one column. In the case of the County, the General Fund is the most significant fund.

#### Reporting the County as a Whole

Statement of Net Position and the Statement of Activities

While this document contains information about the funds used by the County to provide services to our citizens, the view of the County as a whole looks at all financial transactions and asks the question, "How did we do financially during 2017?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by the private sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the County's net position and changes in net position. This change in net position is important because it tells the reader that, for the County as a whole, the financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's tax base, current property tax laws in Ohio restricting revenue growth, and other factors.

In the Statement of Net Position and the Statement of Activities, the County is divided into two distinct kinds of activities:

- ➤ Governmental Activities Most of the County's programs and services are reported here including general government, public safety, public works, and health and human services. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.
- ➤ Business-Type Activities These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided.

The government-wide financial statements can be found on pages 15 - 17 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at

Management's Discussion and Analysis For the Year Ended December 31, 2017 (Unaudited)

the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains forty governmental funds for financial reporting purposes. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, the Job & Family Services Fund, the Department of Developmental Disabilities Fund, and the Children's Services Fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining and individual fund statements and schedules of this report.

Governmental funds for which the County adopts an annual appropriation budget include the General Fund and all other governmental funds for which activity is anticipated during the year. A budgetary comparison statement has been included as required supplementary information for the General Fund and each annually-budgeted major special revenue fund to demonstrate compliance with its annual appropriation budget.

The basic governmental fund financial statements can be found on pages 18-21 of this report.

**Proprietary funds:** The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its water and sewer operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to report activities that provide services for other County programs and activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewer funds, which are both considered to be major funds of the County. The County has two internal service funds to account for its document imaging and its self-insurance health plan. Because these services benefit both governmental and business-type activities, the activity has been allocated to both activities in the government-wide financial statements. All internal service funds are combined into a single aggregated presentation on the proprietary find statements. Individual fund activity for the internal service funds is provided in the form of combining statements elsewhere in this report.

The proprietary fund financial statements can be found on pages 22 - 25 of this report.

**Fiduciary funds:** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reported in the government-wide financial statements because

Management's Discussion and Analysis For the Year Ended December 31, 2017 (Unaudited)

the resources of those funds are not available to support the County's own programs. The accounting for fiduciary funds is much like that used for proprietary funds.

The County maintains one type of fiduciary funds. The Agency funds report resources held by the County in custodial capacity for individuals, private organizations and other governments. The fiduciary fund financial statement can be found on page 26 of this report.

**Notes to the basic financial statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 27 - 68 of this report.

**Other information:** In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the budgetary information of the County's major funds and pension information.

#### **Government-wide Financial Analysis**

Table 1 provides a summary of the County's net position for 2017 as compared to 2016:

### **TABLE 1 Net Position**

	<b>Governmental Activities</b>		Business-Ty	pe Activities	Total		
	2017	2016	2017	2016	2017	2016	
Assets:				_			
Current and Other							
Assets	\$ 124,586,458	\$ 114,293,064	\$ 9,997,687	\$ 9,286,727	\$ 134,584,145	\$ 123,579,791	
Capital Assets	105,307,970	102,559,995	25,080,008	25,970,109	130,387,978	128,530,104	
Total Assets	229,894,428	216,853,059	35,077,695	35,256,836	264,972,123	252,109,895	
Deferred Outflows of Resources	27,404,283	20,813,231	707,740	553,268	28,112,023	21,366,499	
Liabilities:							
Current and Other							
Liabilities	8,118,391	5,696,968	189,580	113,389	8,307,971	5,810,357	
Long-term Liabilities	90,817,723	75,481,900	12,146,490	12,837,356	102,964,213	88,319,256	
Total Liabilities	98,936,114	81,178,868	12,336,070	12,950,745	111,272,184	94,129,613	
Deferred Inflows of Resources	25,927,520	26,631,923	124,716	41,945	26,052,236	26,673,868	
Net Position:							
Net Investment in							
Capital Assets	93,257,881	86,243,359	14,861,112	14,772,163	108,118,993	101,015,522	
Restricted	65,190,380	61,976,997	-	-	65,190,380	61,976,997	
Unrestricted	(26,013,184)	(18,364,857)	8,463,537	8,045,251	(17,549,647)	(10,319,606)	
Total Net Position	\$ 132,435,077	\$ 129,855,499	\$ 23,324,649	\$ 22,817,414	\$ 155,759,726	\$ 152,672,913	

Management's Discussion and Analysis For the Year Ended December 31, 2017 (Unaudited)

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows exceeded liabilities and deferred inflows by \$155,759,726 at the close of the most recent year.

The County's net position is divided into three parts: net investment in capital assets, restricted and unrestricted. The largest portion of the County's net position \$108,118,993 (69.41%) reflects its investment in capital assets (i.e. land, buildings, improvements other than buildings, machinery and equipment, and infrastructure); less any related debt used to acquire those assets that is still outstanding plus; if applicable any significant unspent bond proceeds. The County uses these capital assets to provide services to citizens; therefore, these assets are not available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities. Any debt not related to acquiring those assets and that is still outstanding is reflected with unrestricted net position.

An additional portion of the County's net position, \$65,190,380 (41.99%) represents resources that are subject to external restrictions on how they may be used. The remaining negative balance of \$17,549,647 represents the unrestricted net position. The governmental unrestricted net position balance is a negative \$26,013,184. Overall, net position of the County increased \$3,086,813 in 2017. Net position for governmental activities increased \$2,579,578 and the net position of business-type activities increased \$507,235.

There was an increase of \$3,213,383 in restricted net position reported in connection with the County's governmental activities in 2017. The key factor for the governmental activities' increase relates to an increase in funds restricted for health and human services functions and for capital projects.

The County's governmental activities net investment in capital assets increased \$7,014,522 due to the increase in construction projects coupled with a reduction in debt during 2017. The County's business-type activities net investment in capital assets, increased \$88,949.

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Management's Discussion and Analysis For the Year Ended December 31, 2017 (Unaudited)

Table 2 below provides a summary of the changes in net position for 2017 compared to 2016.

**TABLE 2 Changes in Net Position** 

		2017		2016			
	Governmental Activities	Business- Type Activities	Total	Governmental Activities	Business- Type Activities	Total	
REVENUES:							
Program Revenues:							
Charges for Services	\$ 18,898,175	\$ 6,555,633	\$ 25,453,808	\$ 15,561,955	\$ 6,216,554	\$ 21,778,509	
Operating Grants							
and Contributions	44,225,707	-	44,225,707	44,269,727	-	44,269,727	
Capital Grants							
and Contributions	3,690,896	-	3,690,896	5,961,526	-	5,961,526	
General Revenues:							
Property Taxes	21,566,538	-	21,566,538	21,242,935	-	21,242,935	
Permissive Sales Tax	25,138,402	-	25,138,402	25,740,904	-	25,740,904	
Grants and Contributions							
not Restricted	6,147,505	-	6,147,505	6,150,162	-	6,150,162	
Investment Income	817,002	-	817,002	1,022,118	2,594	1,024,712	
Other Revenue	1,610,365	135,663	1,746,028	2,213,018	287,037	2,500,055	
Total Revenue	122,094,590	6,691,296	128,785,886	122,162,345	6,506,185	128,668,530	
EXPENSES:							
General Government:							
Legislative and Executive	12,456,150	-	12,456,150	11,994,315	-	11,994,315	
Judicial	14,764,707	-	14,764,707	14,921,160	-	14,921,160	
Public Safety	18,558,353	-	18,558,353	17,363,981	-	17,363,981	
Public Works	15,124,939	-	15,124,939	12,097,572	-	12,097,572	
Health	18,788,505	-	18,788,505	18,045,496	-	18,045,496	
Human Services	38,237,100	-	38,237,100	33,686,517	-	33,686,517	
Conservation/Recreation	1,146,312	-	1,146,312	181,617	-	181,617	
Sewer	-	4,058,570	4,058,570	-	3,778,078	3,778,078	
Water	-	2,125,491	2,125,491	-	2,142,105	2,142,105	
Interest Expense	438,946		438,946	481,330		481,330	
Total Expenses	119,515,012	6,184,061	125,699,073	108,771,988	5,920,183	114,692,171	
Change in Net Position	2,579,578	507,235	3,086,813	13,390,357	586,002	13,976,359	
Net Position, Beginning of Year	129,855,499	22,817,414	152,672,913	116,465,142	22,231,412	138,696,554	
Net Position, End of Year	\$ 132,435,077	\$ 23,324,649	\$ 155,759,726	\$ 129,855,499	\$ 22,817,414	\$ 152,672,913	

#### **Governmental Activities**

**Net Position** – For the year ended December 31, 2017, net position for governmental activities increased \$2,579,578 from 2016 for an ending balance of \$132,435,077. The net position of the governmental activities has become stronger the past couple years with minimal wage increases to certain classes of employees, along with employees now paying a portion of healthcare costs and flat budgets for departments have controlled expenses. Also contributing has been additional revenue from services provided where a fee is charged, the additional casino tax, property tax revenues along with the controlling of expenses.

Management's Discussion and Analysis For the Year Ended December 31, 2017 (Unaudited)

**Revenues** – Total revenues of the governmental activities decreased \$67,755 in 2017 from 2016 amounts. The largest decrease was attributable to grants and contributions; both operating and capital. This was a completion of major infrastructure that was capitalized in 2017. Also contributing to this decrease was a reduction in investment income. This was due in part to the decrease in market value of the investment portfolio as approximately 78% of the portfolio which have maturity dates that extend beyond a year. These three revenue sources accounted for a decrease of \$2,519,766. Charges for services increased \$3,336,220 to offset the decrease previously discussed. Permissive sales tax also accounted for an decrease of \$602,502 from the previous year, which is a direct result of consumer spending.

Expenses – Human Services and the Health functions are the largest activities of the County. The County's Human Service function provides children services, child support, senior services, assistance for the needy, and job development services from the Department of Jobs and Family Services and represents 31.99% of total expenses. Expenses related to Human Services increased \$4,550,583 in 2017 from 2016 amounts. The Health function provides services to the developmentally disabled and their families in Clark County through the Department of Developmental Disabilities and the expenses of this program accounted for 15.72% of expenses in 2017. The Public Safety function provides safety to the citizens of Clark County through the Sheriff's office, Coroner and the Emergency Management Agency and rank as the third highest expense function with 15.53%. Overall, expenses in the governmental activities increased \$10,743,024 from 2016 amounts due in large part to the adjustments necessary for the net pension liability associated with GASB Statement 68. The adjustment necessary for the net pension liability added \$9.4 million in additional expenses in the governmental activities. Other factors in the increase were; depreciation expense related to capital asset additions, costs associated with the foster care program; and overall more services provided by the Department of Jobs and Family Services.

#### **Business-Type Activities**

**Net Position** – For the year ended December 31, 2017, net position for the business-type activities increased \$507,235 from 2016 for an ending balance of \$23,324,649. The net position of the business-type activities has become stronger the past couple years with minimal wage increases to certain classes of employees, along with employees now paying a portion of healthcare costs and flat budgets for departments have controlled expenses. Also contributing has been the upgrade of water and sewer facilities coupled with the reduction of debt and increase in user fees.

**Revenues** – Total revenues of the County's business-type activities increased \$185,111 in 2017 over 2016 amounts. As previously discussed, the increase in user fees has allowed revenues to increase in the business-type activities.

**Expenses** – Expenses associated with the Sewer and Water divisions of the County increased \$263,878 from 2016 amounts. The aforementioned GASB 68 adjustment for the Water and Sewer funds amounted to \$227,979 in additional expenses. Sewer expenses increased \$280,492 with Water decreasing \$16,614 over 2016 amounts.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted federal and state entitlement grants.

Management's Discussion and Analysis For the Year Ended December 31, 2017 (Unaudited)

TABLE 3
Total and Net Cost of Program Services

	20	17	2016					
	Total Cost	Net Cost	Total Cost	Net Cost				
	of Service	of Service	of Service	of Service				
GOVERNMENTAL ACTIVIT	TIES:							
General Government								
Legislative & Executive	\$ 12,456,150	\$ (3,235,758)	\$ 11,994,315	\$ (5,768,144)				
Judicial	14,764,707	(10,305,958)	14,921,160	(10,471,245)				
Public Safety	18,558,353	(17,533,091)	17,363,981	(16,080,875)				
Public Works	15,124,939	(3,297,695)	12,097,572	1,562,705				
Health	18,788,505	(8,179,190)	18,045,496	(6,956,400)				
Human Services	38,237,100	(9,404,910)	33,686,517	(5,380,047)				
Conservation/Recreation	1,146,312	(304,686)	181,617	596,556				
Interest Expense	438,946	(438,946)	481,330	(481,330)				
Total Expenses	\$ 119,515,012	\$ (52,700,234)	\$ 108,771,988	\$ (42,978,780)				
BUSINESS-TYPE ACTIVITIE	ES:							
Sewer	\$ 4,058,570	\$ 182,821	\$ 3,778,078	\$ 117,624				
Water	2,125,491	188,751	2,142,105	178,747				
Total Expenses	\$ 6,184,061	\$ 371,572	\$ 5,920,183	\$ 296,371				

#### **Financial Analysis of the Government's Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Governmental funds – The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the County's net resources available discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the County itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the County Commissioners.

At December 31, 2017, the County's governmental funds reported combined fund balances of \$83,733,763, an increase of \$7,563,165 in comparison with the prior year. Approximately 14.23% or \$11,915,252 of this amount constitutes unassigned fund balance, which is available for spending at the County's discretion. The remainder is nonspendable due to legal or contractual requirements to maintain

Management's Discussion and Analysis For the Year Ended December 31, 2017 (Unaudited)

intact, restricted due to externally imposed restrictions by grantors, laws and regulations, or committed or assigned due to the County's intention of using the fund balance for a specific purpose.

The General Fund is the chief operating fund of the County. At December 31, 2017, unassigned fund balance of the General Fund was \$12,074,121, while total fund balance increased to \$19,847,127. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures (including transfers). Unassigned fund balance represents approximately 28.96% of total general fund expenditures (including transfers), while total fund balance represents approximately 47.60% of that same amount.

The fund balance of the General Fund increased \$1,027,448 or 5.46% from 2016. This increase was due in part to less subsidies provided to other funds and a continued effort to control spending.

The Department of Jobs & Family Services (DJFS) fund, a major fund, reported a decrease in fund balance for the year ended December 31, 2017 of \$296,215 resulting in a fund balance of \$1,795,412. The decrease was due in part to an reduction in grant subsidies from 2016 and an increase in expenditures due to more services provided in 2017. The decrease in fund balance was slightly more in 2017 than in 2016.

The Department of Developmental Disabilities Fund (DoDD), another major fund of the County, saw its fund balance increase during 2017 in the amount of \$3,281,323. The majority of this increase was due to a decrease in personnel and related benefits costs that associated with attrition in the workforce with the Agency migrating away from residential services being provided.

The Children's Services Fund, the fourth major governmental fund, had an increase in fund balance during the current year of \$1,564,067 to bring the year-end balance to \$15,731,739. An effort to control third party provider contracted services to be in line with projected revenues continues to aid in the increase of fund balance.

**Enterprise funds**: The County's enterprise funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Sewer fund at the end of the year was \$5,862,761 and for the Water fund was \$2,594,010. As noted earlier in the discussion of business-type activities, the overall net position increased due to the controlling of expenses related to operations, an increase in user fees and no new major projects and the reduction of delinquent accounts.

#### **General Fund Budgetary Highlights**

The County's budgeting process is prescribed by the Ohio Revised Code. Essentially, the budget is the County's appropriations, which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the Ohio Revised Code. Therefore, the County's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted, accordingly. All elected officials worked closely with the County Commission to reduce, maintain, or hold down increases in departmental expenditures.

The total original appropriations for the General Fund, including those for transfers and advances, were \$48.07 million, while the final appropriations were \$48.39 million, resulting in a net increase of \$0.32

Management's Discussion and Analysis For the Year Ended December 31, 2017 (Unaudited)

million. During 2017, the County amended its General Fund budget numerous times. The amendments to expenditures occurred in all functions but conservation and recreation. The total budget amendments were \$318,115 with the largest change in public safety in the amount of \$294,722, while the only reduction was in legislative and executive of \$165,270. On the revenue side, the budget was increased slightly through various amended certificates throughout the year. The net effect of those amendments resulted in total revenue budget of \$43.22 million, up from the original estimate of \$42.87 million. During 2017, the County spent or encumbered 93.02% of the amount appropriated in the General Fund, which resulted in a decrease in the financial position at year-end of \$348,489.

#### **Capital Assets and Long-term Debt**

Capital assets: The County's investment in capital assets for governmental and business-type activities as of December 31, 2017, amounts to \$130.39 million (net of accumulated depreciation). This investment in capital assets includes: land; buildings; improvements; machinery and equipment; infrastructure and construction in progress. During the year, total capital assets, net of accumulated depreciation, increased by over \$1.85 million, or approximately 1.45%.

Table 4
Capital Assets, at December 31
Net of Accumulated Depreciation

		2017					2016						
			]	Business-				Business-				_	
	Go	overnmental Type					Governmental		Type				
		Activities		Activities		Total		Activities		Activities		Total	
Land	\$	7,204,888	\$	1,171,574	\$	8,376,462	\$	7,204,888	\$	1,171,574	\$	8,376,462	
Construction in Progress		11,947,666		-		11,947,666		17,591,821		-		17,591,821	
Infrastructure		130,343,846		20,739,004		151,082,850		118,901,449		20,739,004	1	39,640,453	
Buildings		28,379,407		16,408,690		44,788,097		28,470,169		16,408,690		44,878,859	
Improvements		59,956,663		1,702,060		61,658,723		58,284,329		1,702,060		59,986,389	
Machinery & Equipment		21,309,528		2,665,917		23,975,445		20,294,658		2,645,288		22,939,946	
Less: Accumulated													
Depreciation	(	153,834,028)	(	(17,607,237)	(	171,441,265)		(148,187,319)	(	(16,696,507)	(1	64,883,826)	
Totals	\$	105,307,970	\$	25,080,008	\$ :	130,387,978	\$	102,559,995	\$	25,970,109	\$ 1	28,530,104	

Major capital asset events for the year ended December 31, 2017 included:

- ➤ The purchase of various equipment and vehicles.
- ➤ Road resurfacing and the completion of infrastructure projects.
- > On-going road and bridge construction projects.

Additional information concerning the County's capital assets is provided in Note 12 of this report.

**Debt:** At December 31, 2017, the County had total bonded debt outstanding of \$17,262,900. Of this amount, \$14,895,000 represents general obligation bonds applicable to governmental activities. The remaining portion consists of general obligation debt of \$2,367,900 related to business-type activities. The County also had outstanding debt balances of \$1,855,964 in Ohio Public Works Commission

Management's Discussion and Analysis For the Year Ended December 31, 2017 (Unaudited)

(OPWC) loans and \$5,772,960 in Ohio Water Development Authority (OWDA) loans, payable from business-type activities.

During 2017, the County refunded the 2007 Various Purpose Refunding general obligation bonds that related to both the governmental and business-type activities. During 2017, the County's debt, excluding the net pension liability, decreased by \$1,770,076. The implementation of GASB 68 relating to the net pension liability the County must now report increased \$16,415,033 for a total debt increase of \$14,644,957 for the County in 2017.

The County's general obligation bonds are presently rated Aa2 by Moody's.

State statutes limit the amount of unvoted general obligation debt the County may issue to one percent of its total assessed valuation. The current total direct legal debt limitation for the County is \$57,344,521, which exceeds the County's unvoted general obligation debt currently outstanding.

Additional information concerning the County's debt obligations is provided in Notes 13 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

The County has seen an increase in key economic development factors in 2017. The County maintains a conservative approach to spending while maximizing its local revenues. Given the current economy, we anticipate sales tax revenue to decrease 2018 due to the change in sales tax collections to not include Medicaid. The current estimate to the County is that it will lose over \$3 million in sales tax revenue in 2018 alone. Also in 2017, the County received \$1.958 million in Casino Revenue. The State of Ohio collects a 33% tax on gross casino revenue; each county receives a portion of this tax revenue. This is expected to remain the same in 2018.

The County will continue to review alternative methods of intergovernmental funding, since the State of Ohio's fiscal condition continues to remain uncertain and the County's portion of state-based program revenue may be affected by the fiscal year 2019 State budget bill.

The \$12.07 million unassigned General Fund balance on the governmental balance sheet at December 31, 2017 represents 28.96% of 2017 General Fund expenditures and other financing uses.

All of these factors were considered in the preparation of the County's 2018 budget. In conjunction with current economic factors, the County expects to maintain a conservative 2018 budget but to continue to provide full funding for all mandated services. public safety services, The 2018 budget also includes increases for permanent improvements and capital items.

#### **Request for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the Clark County Auditor's Office, P.O. Box 1325, 31 N. Limestone St., Springfield, Ohio, 45501-1325.



Statement of Net Position December 31, 2017

	Governmental Activities	Business-Type Activities	Total
ASSETS:			
Pooled Cash and Investments	\$ 81,374,831	\$ 7,550,696	\$ 88,925,527
Pooled Cash and Investments in Segregated Accounts	724,599	631,972	1,356,571
Pooled Cash and Investments with Fiscal and Escrow Agents Taxes	40,611 24,583,989	-	40,611 24,583,989
Permissive Sales Tax	3,720,771	-	3,720,771
Accounts	979,803	1,793,704	2,773,507
Special Assessments	165,105	-	165,105
Accrued Interest	359,017	_	359,017
Due from Other Governments	12,122,542	-	12,122,542
Materials and Supplies Inventory	212,180	875	213,055
Prepaid Items	309,776	13,674	323,450
Internal Balances	(6,766)	6,766	-
Capital Assets:			
Capital Assets, not subject to depreciation:			
Land	7,204,888	1,171,574	8,376,462
Construction In Progress	11,947,666	-	11,947,666
Capital Assets, net of accumulated depreciation	86,155,416	23,908,434	110,063,850
	80,133,410	23,908,434	
Total Assets	229,894,428	35,077,695	264,972,123
DEFERRED OUTFLOWS OF RESOURCES:			
Deferred Amount on Refunding	220,133	-	220,133
Pensions	27,184,150	707,740	27,891,890
Total Deferred Outflows of Resources	27,404,283	707,740	28,112,023
LIABILITIES:			
Accounts Payable	1,637,712	64,259	1,701,971
Contracts Payable	411,788	-	411,788
Retainage Payable	40,245	-	40,245
Accrued Wages and Benefits	4,488,429	109,782	4,598,211
Matured Compensated Absences Payable	33,907	-	33,907
Claims Payable	1,463,001	-	1,463,001
Matured Interest Payable	366	-	366
Accrued Interest Payable	42,943	15,539	58,482
Long-Term Liabilities: Due Within One Year	2 207 479	692 700	2 000 170
Due in More Than One Year	2,297,478 18,155,393	682,700 9,569,236	2,980,178 27,724,629
Net Pension Liability	70,364,852	1,894,554	72,259,406
Total Liabilities	98,936,114	12,336,070	111,272,184
DEFERRED INFLOWS OF RESOURCES:			
Property Taxes Levies for Next Year	24,583,989	-	24,583,989
Deferred Amount on Refunding	1 242 521	88,904	88,904
Pensions	1,343,531	35,812	1,379,343
Total Deferred Inflows of Resources	25,927,520	124,716	26,052,236
NET POSITION:	02 257 991	14.061.110	100 110 002
Net Investment in Capital Assets	93,257,881	14,861,112	108,118,993
Restricted for:	1 420 214		1 420 214
Job & Family Services  Department of Developmental Disabilities	1,420,214 23,356,393	-	1,420,214 23,356,393
Children's Services	16,874,137	-	16,874,137
Capital Projects	495,898	_	495,898
Debt Service	150,136	-	150,136
Legislative/Executive Purposes	6,388,031	-	6,388,031
Judicial Purposes	4,818,532	-	4,818,532
Public Safety Purposes	1,289,854	-	1,289,854
Public Works Purposes	8,831,075	-	8,831,075
Human Services Purposes	517,228	-	517,228
Conservation/Recreation Purposes	940,799	-	940,799
Permanent Fund:	74.70F		7.4.707
Nonexpendable  Expandable	74,787	-	74,787
Expendable Unrestricted	33,296 (26,013,184)	- 8,463,537	33,296 (17,549,647)
Total Net Position	\$ 132,435,077	\$ 23,324,649	\$ 155,759,726

Statement of Activities
For the Year Ended December 31, 2017

Functions/Programs:	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental Activities:				
General Government:				
Legislative & Executive	\$ 12,456,150	\$ 6,128,385	\$ 3,092,007	\$ -
Judicial	14,764,707	2,700,558	1,758,191	-
Public Safety	18,558,353	564,754	460,508	-
Public Works	15,124,939	924,939	7,211,409	3,690,896
Health	18,788,505	994,357	9,614,958	-
Human Services	38,237,100	6,743,556	22,088,634	-
Conservation/Recreation	1,146,312	841,626	-	-
Interest Expense	438,946			
Total Governmental Activities	119,515,012	18,898,175	44,225,707	3,690,896
Business-Type Activities:				
Sewer	4,058,570	4,241,391	-	-
Water	2,125,491	2,314,242		
Total Business-Type Activities	6,184,061	6,555,633		
Total Primary Government	\$ 125,699,073	\$ 25,453,808	\$ 44,225,707	\$ 3,690,896

General Revenues:

Taxes:

Property Taxes Levied for:

General Purposes

Department of Developmental Disabilities

Children's Services

Senior Citizen's

Permissive Sales

Grants and Contributions not Restricted to Specific Programs

Investment Income

Other Revenue

Total General Revenues

Change in Net Position

Net Position, Beginning of Year

Net Position, End of Year

#### Net (Expense) Revenue and Changes in Net Position

Governmental Activities	Business-Type Activities	Total
\$ (3,235,758) (10,305,958) (17,533,091) (3,297,695) (8,179,190) (9,404,910) (304,686) (438,946)		\$ (3,235,758) (10,305,958) (17,533,091) (3,297,695) (8,179,190) (9,404,910) (304,686) (438,946)
(52,700,234)	182,821 188,751 371,572	(52,700,234)  182,821  188,751  371,572
(52,700,234)	371,572	(52,328,662)
3,705,123 10,070,223 5,843,394 1,947,798 25,138,402 6,147,505	- - - - -	3,705,123 10,070,223 5,843,394 1,947,798 25,138,402 6,147,505
817,002 1,610,365 55,279,812	135,663	817,002 1,746,028 55,415,475
2,579,578	507,235	3,086,813
\$ 132,435,077	\$ 23,324,649	\$ 155,759,726

Balance Sheet Governmental Funds December 31, 2017

		General Fund		b & Family rvices Fund	D	epartment of evelopmental Disabilities Fund		Children's Services Fund
ASSETS:	e.	15 471 541	ď.	2 201 220	Ф	22 220 207	en.	15 400 426
Pooled Cash and Investments Pooled Cash and Investments	\$	15,471,541	\$	2,201,239	\$	22,239,387	\$	15,488,436
in Segregated Accounts		_		_		265,851		_
Pooled Cash and Investments				_		203,031		_
with Fiscal and Escrow Agents		_		_		_		_
Net Receivables:								
Taxes		3,933,967		_		11,654,651		6,746,528
Permissive Sales Tax		3,720,771		-		· -		-
Accounts		383,626		20,915		52,163		30,022
Special Assessments		-		-		-		-
Accrued Interest		350,363		_		-		_
Due from Other Governments		2,845,814		1,151,159		2,111,931		1,569,523
Due from Other Funds		9,957		-		300,000		-
Materials and Supplies Inventory		131,097		54,951		17,029		-
Prepaid Items		168,663		23,280		41,108		55,791
Total Assets	\$	27,015,799	\$	3,451,544	\$	36,682,120	\$	23,890,300
LIABILITIES:								
Accounts Payable	\$	205,549	\$	276,776	\$	314,945	\$	269,635
Contracts Payable	Ψ	203,547	Ψ	270,770	Ψ	514,545	Ψ	207,033
Retainage Payable		_		_		_		_
Accrued Wages and Benefits		955,318		461,041		421,336		-
Matured Compensated Absences Payable		30,100		_		3,807		_
Due to Other Funds		13,830		-		-		_
Matured Interest Payable	_							
Total Liabilities		1,204,797		737,817		740,088		269,635
DEFERRED INFLOWS OF RESOURCES:								
Property Taxes Levied for Next Year		3,933,967		_		11,654,651		6,746,528
Unavailable Revenue - Intergovernmental Revenue		1,826,805		904,621		1,665,253		1,129,903
Unavailable Revenue - Charges for Services		78,200		13,694		400		12,495
Unavailable Revenue - Special Assessments		-		-		-		-
Unavailable Revenue - Investment Income	_	124,903		-		-	_	-
Total Deferred Inflows of Resources	_	5,963,875		918,315		13,320,304	_	7,888,926
FUND BALANCES:								
Nonspendable		805,303		78,231		58,137		55,791
Restricted		-		1,717,181		22,563,591		15,675,948
Committed		-		-		-		-
Assigned		6,967,703		-		-		-
Unassigned	_	12,074,121						
Total Fund Balances	_	19,847,127	_	1,795,412	_	22,621,728	_	15,731,739
Total Liabilities, Deferred Inflows of								
Resources, and Fund Balance	\$	27,015,799	\$	3,451,544	\$	36,682,120	\$	23,890,300

#### Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2017

			Total Governmental Fund Balances	\$ 83,733,763
	Nonmajor	Total	Amounts reported for governmental activities in the	
G	overnmental	Governmental	Statement of Net Position are different because:	
Funds Funds				
			Capital assets used in governmental activities are not financial resources	
\$	24,222,443	\$ 79,623,046	and therefore are not reported in the funds. These assets consist of:	
			Land \$ 7,204,888	
	458,748	724,599	Construction in Progress 11,947,666	
			Infrastructure 130,343,846	
	40,611	40,611	Buildings 28,379,407	
	2 249 942	24.592.090	Improvements 59,956,663	
	2,248,843	24,583,989 3,720,771	Machinery and Equipment 21,309,528 Accumulated Depreciation (153,834,028)	
	200.456			105 207 070
	309,456 165,105	796,182 165,105	Total Capital Assets	105,307,970
	8,654	359,017	Other long-term assets are not available to pay for current period	
	4,444,115	12,122,542	expenditures and therefore are unavailable in the funds.	
	80,625	390,582	Intergovernmental Revenue 9,558,810	
	9,103	212,180	Charges for Services 192,768	
	20,934	309,776	Special Assessments 165,105	
			Investment Income 124,903	10,041,586
\$	32,008,637	\$ 123,048,400		
_	y y y y y y	,,	The internal service funds are used for the acquisition of document	
			imaging equipment and the self insured health care for the County.	
\$	570,807	\$ 1,637,712	The assets and liabilities of the internal service funds are included	
	411,788	411,788	in the governmental activities in the Statement of Net Position.	472,405
	40,245	40,245		
	336,767	2,174,462	The internal balance represents the portion of the internal service funds	
	-	33,907	assets and liabilities that are allocated to the enterprise funds.	(6,766)
	376,752	390,582		
_	366	366	The net pension assets/liability is not due and receivable/payable in the current period;	
	1 726 725	4.600.060	therefore, the liability and related deferred inflows/outflows are not recognized	
_	1,736,725	4,689,062	in the governmental funds.	
			Deferred Outflows Related to Pensions 27,184,150	
	2 249 942	24 592 090	Deferred Inflows Related to Pensions (1,343,531)  Not Pension Lightity (70,364,853)	
	2,248,843	24,583,989	Net Pension Liability (70,364,852)	(44.524.222)
	4,032,228	9,558,810	Total Pensions	(44,524,233)
	87,979 165,105	192,768 165,105	Deferred amounts on refunding are not recognized as assets in the funds, where	
	-	124,903	they are amortized in governmental activities.	220,133
_			,	.,
	6,534,155	34,625,575	Long-term liabilities are not due and payable in the current period and therefore	
			are not reported in the funds. Those liabilities consist of:	
			Workman Compensation Claims (2,313,967)	
	104,824	1,102,286	Accrued Compensated Absences (4,700,173)	
	23,666,492	63,623,212	Accrued Interest on Long-Term Debt (42,943)	
	125,310	125,310	General Obligation Bonds & Notes Payable (14,895,000)	
	-	6,967,703	Accrued Bond Premium (857,698)	
	(158,869)	11,915,252	Total Liabilities	(22,809,781)
_	23,737,757	83,733,763	Net Position of Governmental Activities	\$ 132,435,077
_	22 000 527	# 100 C10 100	See accompanying notes to the basic financial statements.	
\$	32,008,637	\$ 123,048,400		

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2017

		General Fund		& Family vices Fund	De	epartment of evelopmental Disabilities Fund		Children's Services Fund
REVENUES:								
Taxes	\$	3,414,859	\$	-	\$	10,070,223	\$	5,843,394
Permissive Sales Tax		25,138,402		-		-		-
Intergovernmental		6,038,634		11,000,139		9,532,105		7,651,160
Charges for Services		5,907,223		5,182,437		514,831		413,931
Licenses and Permits		369,131		-		-		-
Fees, Fines and Forfeitures		589,531		-		-		-
Special Assessments		-		-		-		-
Investment Income		771,925		-		974		-
Other Revenue	_	492,773	-	31,449		205,921	_	54,948
Total Revenues		42,722,478		16,214,025		20,324,054		13,963,433
EXPENDITURES:								
Current:								
General Government:								
Legislative and Executive		6,215,901		-		-		-
Judicial		10,485,361		-		-		-
Public Safety		16,728,637		-		-		-
Public Works		4,408,716		-		-		-
Health		237,916		-		16,402,831		-
Human Services		710,404		17,108,971		-		12,399,366
Conservation/Recreation		412,750		-		-		-
Capital Outlay		-		-		-		-
Debt Service:								
Principal		-		-		-		-
Issue Costs - Refunding Bonds								
Interest						-	_	
Total Expenditures	_	39,199,685		17,108,971	-	16,402,831		12,399,366
Excess (Deficit) of Revenues Over/								
(Under) Expenditures		3,522,793		(894,946)		3,921,223		1,564,067
OTHER FINANCING SOURCES (USES):								
Proceeds from the Sale of Capital Assets		307		-		-		-
Transfers In		-		598,731		-		-
Other Financing Sources - Proceeds of Refunding Debt		-		-		-		-
Premium on Refunding Bonds		_		_		_		-
Transfers Out		(2,495,652)		_		(639,900)		_
Other Financing Uses - Payment to Refunded		(2,1,50,002)				(05),500)		
Debt Escrow Agent								-
Total Other Financing Sources (Uses)		(2,495,345)		598,731		(639,900)	_	
Net Change in Fund Balances		1,027,448		(296,215)		3,281,323		1,564,067
Fund Balance (Deficit), Beginning of Year		18,819,679		2,091,627		19,340,405		14,167,672
, , , , ,	_							
Fund Balance (Deficit), End of Year	\$	19,847,127	\$	1,795,412	\$	22,621,728	\$	15,731,739

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2017

			Total Net Change in Fund Balances - Governmental Funds	\$	7,563,165
No	onmajor	Total	Amounts reported for governmental activities in the		
Gove	ernmental	Governmental	Statement of Activities are different because:		
F	Funds	Funds			
_			Capital outlays are reported as expenditures in governmental funds. However, in		
\$	2,238,062	\$ 21,566,538	the statement of activities, the cost of those assets is allocated over their estimated		
1	0.541.275	25,138,402	useful lives as depreciation expense. In the current period, these amounts are:		
	9,541,275 4,781,121	53,763,313 16,799,543	Capital Asset Additions 9,108,443 Depreciation (6,202,215)		2,906,228
			(0,202,213)		2,700,228
	474,099 465,526	843,230 1,055,057	Governmental funds report only the disposal of capital assets to the extent proceeds are		
	144,009	144,009	received from the sale. In the statement of activities, a gain or loss in reported.		(158,253)
	58,085	830,984	received from the state. In the statement of dedivides, a gain of 1055 in reported.		(150,255)
	825,274	1,610,365	Revenues in the statement of activities that do not provide current		
		<del></del>	financial resources are not reported as revenues on the funds.		
2	8,527,451	121,751,441	Intergovernmental 300,795		
			Charges for Services 86,828		
			Special Assessments (30,492)		
			Investment Income (13,982)		343,149
	1,736,060	7,951,961	The amortization of a loss on the refunding of debt or the premium/discount on the issuance		
	3,083,069	13,568,430	of debt do not require the use of current financial resources, and therefore, is not		
	1,194,554	17,923,191	reported as an expenditure in governmental funds.		36,960
	7,064,041	11,472,757			
	-	16,640,747	The issuance of long-term debt provides current financial resources to governmental		
	6,391,648	36,610,389	funds, but has no effect on net position.		(12,974,283)
	809,467	1,222,217	Th		
	7,133,227	7,133,227	The repayment of the principal of long-term debt consumes the current financial resources		13,948,122
	8,930,000	8,930,000	of governmental funds, but has no effect on net position.		13,946,122
	241,161	241,161	Some expenses reported in the statement of activities do not require the use of current financial		
	468,955	468,955	resources and are therefore not reported as expenditures in governmental funds:		
			Compensated Absences (100,040)		
3	7,052,182	122,163,035	Workman Compensation Claims (35,824)		
			Accrued Interest Payable (6,951)		(142,815)
			·		, , ,
(	(8,524,731)	(411,594)	The change in net position of certain activities within the internal service funds are		
	<u> </u>		reported with governmental activities.		459,871
			1		,
	18,291	18,598	Contractually required contributions are reported as expenditures in governmental funds;		
	2,536,821	3,135,552	however, the statement of net positions reports these amounts as deferred outflows.		5,439,735
1	2,105,000	12,105,000	Except for amounts reported as deferred inflows/outflows, changes in the net pension		
	869,283	869,283	liability are reported as pension expense in the statement of activities.	_	(14,842,301)
	-	(3,135,552)			
			Change in Net Position of Governmental Activities	\$	2,579,578
(	(5,018,122)	(5,018,122)			
			See accompanying notes to the basic financial statements.		
1	0,511,273	7,974,759			
	1,986,542	7,563,165			
2	21,751,215	76,170,598			
\$ 2	3,737,757	\$ 83,733,763			

Statement of Fund Net Position Proprietary Funds December 31, 2017

	Business-T	Business-Type Activities - Enterprise Funds				
	Sewer	Water	Total	Activities - Internal Service Funds		
ASSETS:						
Current Assets:						
Pooled Cash and Investments in Sogregated Accounts	\$ 4,849,164	\$ 2,701,532	\$ 7,550,696 631,972	\$ 1,751,785		
Pooled Cash and Investments in Segregated Accounts Receivables:	631,972	-	031,972	-		
Accounts	1 207 966	405 020	1 702 704	192.621		
	1,307,866 525	485,838 350	1,793,704 875	183,62		
Materials and Supplies Inventory Prepaid Items	5,997	7,677	13,674	-		
•	<del></del>			1.025.40		
Total Current Assets	6,795,524	3,195,397	9,990,921	1,935,400		
Noncurrent Assets:						
Capital Assets, not subject to depreciation:						
Land	619,286	552,288	1,171,574	-		
Capital Assets, net of accumulated depreciation	17,425,772	6,482,662	23,908,434			
Total Noncurrent Assets	18,045,058	7,034,950	25,080,008			
Total Assets	24,840,582	10,230,347	35,070,929	1,935,406		
DEFERRED OUTFLOWS OF RESOURCES:						
Deferred Outflows Related to Pensions	424,643	283,097	707,740			
Total Deferred Outflows of Resources	424,643	283,097	707,740			
LIABILITIES:						
Current Liabilities:						
Accounts Payable	46,030	18,229	64,259	_		
Accrued Wages and Benefits	65,870	43,912	109,782	_		
Claims Payable	-	.5,712	-	1,463,00		
Accrued Interest Payable	14,120	1,419	15,539	-,,		
Compensated Absences Due within One Year	8,774	5,850	14,624	_		
OPWC Loan Payable	122,911	26,215	149,126	-		
OWDA Loans Payable	272,067	25,651	297,718	_		
General Obligation Bonds Payable	112,710	108,522	221,232			
Total Current Liabilities	642,482	229,798	872,280	1,463,00		
Noncurrent Liabilities:						
Compensated Absences Due in More than One Year	64,392	42,928	107,320	-		
OPWC Loan Payable	1,583,552	123,286	1,706,838	-		
OWDA Loans Payable	4,833,961	641,281	5,475,242	-		
General Obligation Bonds Payable	1,756,466	523,370	2,279,836	-		
Net Pension Liability	1,136,733	757,821	1,894,554			
Total Noncurrent Liabilities	9,375,104	2,088,686	11,463,790			
Total Liabilities	10,017,586	2,318,484	12,336,070	1,463,00		
DEFERRED INFLOWS OF RESOURCES:						
Deferred Charges on Refundings	57,988	30,916	88,904	-		
Deferred Inflows Related to Pensions	21,487	14,325	35,812			
Total Deferred Inflows of Resources	79,475	45,241	124,716			
NET POSITION:						
Net Investment in Capital Assets	9,305,403	5,555,709	14,861,112	-		
Unrestricted	5,862,761	2,594,010	8,456,771	472,405		
Total Net Position	\$ 15,168,164	\$ 8,149,719	23,317,883	\$ 472,405		
Net position reported for business-type activities in the statement	of net position is different					
because they include a proportionate share of the balance of the	*		6,766			
			\$ 23,324,649			

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2017

		Business-Type Activities - Enterprise Funds					Governmental		
		Sewer Water		Total		Activities - Internal Service Funds			
OPERATING REVENUES:				_					
Charges for Services	\$	4,241,391	\$	2,314,242	\$	6,555,633	\$	12,396,348	
Other Operating Revenue	_	77,506		58,157		135,663		260,018	
Total Operating Revenues	_	4,318,897		2,372,399		6,691,296		12,656,366	
OPERATING EXPENSES:									
Personnel Services		1,107,495		738,328		1,845,823		-	
Contractual Services		1,730,054		947,048		2,677,102		-	
Claims		-		-		-		12,185,345	
Materials and Supplies		79,560		63,191		142,751		-	
Other Expenses		200,640		145,302		345,942		-	
Depreciation	_	698,535		212,195		910,730			
Total Operating Expenses	_	3,816,284		2,106,064		5,922,348		12,185,345	
Operating Income	_	502,613		266,335		768,948		471,021	
NONOPERATING REVENUES (EXPENSES):									
Interest Expense		(221,092)		(19,357)		(240,449)		-	
Bond Issue Costs	_	(27,884)	_	(4,530)	_	(32,414)	-	<u> </u>	
Total Nonoperating Revenues (Expenses)	_	(248,976)		(23,887)		(272,863)			
Change in Net Position		253,637		242,448		496,085		471,021	
Net Position, Beginning of Year	_	14,914,527		7,907,271				1,384	
Net Position, End of Year	\$	15,168,164	\$	8,149,719			\$	472,405	
Some amounts reported for business-type activities in the statement of activities are different because a proportionate share of the net expense of the internal service funds are reported with business-type activities.  11,150									
	Change in Ne	et Position of busi	ness-t	ype activities	\$	507,235			

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2017

	Business-Type Activities - Enterprise Funds					Governmental		
	Sewer			Water	Total		Activities - Internal Service Funds	
CASH FLOWS FROM OPERATING ACTIVITIES:								
Cash Received from Customers	\$	4,027,635	\$	2,326,250	\$	6,353,885	\$	12,396,348
Cash Paid for Employees Salaries and Benefits		(941,589)		(627,726)		(1,569,315)		-
Cash Paid to Suppliers		(1,776,888)		(1,027,711)		(2,804,599)		-
Cash Paid for Claims and Charges		-		-		-		(10,722,344)
Other Operating Revenues		154,904		60,402		215,306		76,397
Other Operating Expenses	_	(201,145)		(149,873)		(351,018)		
Net Cash Provided by Operating Activities	_	1,262,917		581,342		1,844,259		1,750,401
CASH FLOWS FROM CAPITAL AND								
RELATED FINANCING ACTIVITIES:								
Proceeds from Bonds		1,490,000		260,000		1,750,000		-
Payment to Bond Escrow Agent		(492,481)		(269,569)		(762,050)		-
Bond Premium		115,365		14,099		129,464		-
Bond Issue Costs		(27,884)		(4,530)		(32,414)		-
Acquisition and Construction of Capital Assets		(12,377)		(8,252)		(20,629)		-
Interest Paid on OWDA Loans		(167,011)		-		(167,011)		-
Interest Paid on G.O. Notes		(10,918)		-		(10,918)		-
Interest Paid on G.O. Bonds		(50,179)		(24,947)		(75,126)		-
Principal Paid on G.O. Notes		(1,395,000)		-		(1,395,000)		-
Principal Paid on OWDA Loans		(264,358)		(25,651)		(290,009)		-
Principal Paid on OPWC Loans		(184,367)		(39,322)		(223,689)		-
Principal Paid on G.O. Bonds	_	(64,900)		(110,000)		(174,900)		
Net Cash (Used) by Capital								
and Related Financing Activities	_	(1,064,110)		(208,172)		(1,272,282)		-
Increase in Cash and Cash Equivalents		198,807		373,170		571,977		1,750,401
Pooled Cash and Investments, Beginning of Year	_	5,282,329		2,328,362	_	7,610,691		1,384
Pooled Cash and Investments, End of Year	\$	5,481,136	\$	2,701,532	\$	8,182,668	\$	1,751,785
Reconciliation of Pooled Cash and Investments per Statement of Fund Net Position to Pooled Cash and Investments, End of Year, per Statement of Cash Flows:								
Pooled Cash and Investments	\$	4,849,164	\$	2,701,532	\$	7,550,696	\$	1,751,785
Pooled Cash and Investments in Segregated Accounts	_	631,972		-	_	631,972		
Pooled Cash and Investments, End of Year, per Statement of Cash Flows	\$	5,481,136	\$	2,701,532	\$	8,182,668	\$	1,751,785
per statement of Cash Flows	φ	3,401,130	Ψ	2,701,332	Ψ	3,132,000	Ψ	
								(Continued)

Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2017

(Continued)

	Business-Ty	Governmental			
	Sewer	Water	Total	Activities - Internal Service Funds	
Reconciliation of Operating Income to					
Net Cash Provided by Operating Activities:					
Operating Income	502,613	\$ 266,335	\$ 768,948	\$ 471,021	
Adjustment to Reconcile Operating Income to					
Net Cash Provided by Operating Activities:					
Depreciation	698,535	212,195	910,730	-	
Changes in Assets, Liabilities and Deferred					
Inflows/Outflows of Resources:					
Accounts Receivable	(136,358)	14,252	(122,106)	(183,621)	
Materials and Supplies Inventory	(92)	(62)	(154)	-	
Prepaid Items	(743)	(4,830)	(5,573)	-	
Deferred Outflows Related to Pensions	(92,683)	(61,789)	(154,472)	-	
Accounts Payable	33,056	(17,150)	15,906	-	
Accrued Wages & Benefits	36,016	24,009	60,025	-	
Compensated Absences Payable	(6,898)	(4,598)	(11,496)	-	
Claims Payable	-	-	-	1,463,001	
Net Pension Liability	233,151	155,433	388,584	-	
Deferred Inflows Related to Pensions	(3,680)	(2,453)	(6,133)		
Net Cash Provided by Operating Activities	\$ 1,262,917	\$ 581,342	\$ 1,844,259	\$ 1,750,401	

## Statement of Fiduciary Assets and Liabilities Agency Funds December 31, 2017

		Total
ASSETS:		
Pooled Cash and Investments	\$	21,577,820
Pooled Cash and Investments		
in Segregated Accounts		2,688,209
Receivables:		
Special Assessments		4,877,753
Taxes to be Collected for Other Governments		123,607,759
Total Assets	\$	152,751,541
LIABILITIES:		
Due to Other Governments	\$	128,819,053
Undistributed Monies	_	23,932,488
Total Liabilities	<u>\$</u>	152,751,541

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

#### **NOTE 1 – REPORTING ENTITY**

Clark County, Ohio (The County) was established in 1818. The County is governed by a Board of three commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, three Common Pleas Court Judges, a Probate Court Judge, a Court of Appeals Judge, and a Juvenile Court Judge. Although these elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budgeting and taxing authority, contracting body and the chief administrators of public services for the entire County.

A reporting entity is comprised of the primary government, component units and other Organizations that are included to ensure that the financial statements of the County are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County. For Clark County, this includes the Children's Services Board, the Clark County Department of Developmental Disabilities (DoDD), the Department of Jobs & Family Services, the Clark County Solid Waste Management Board, the Clark County Emergency Management Agency and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate Organizations for which the County is financially accountable. The County is financially accountable for an Organization if the County appoints a voting majority of the Organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the Organization: or (2) the County is legally entitled to or can otherwise access the Organization's resources; the County is legally obligated or has assumed the responsibility to finance the deficits of, or provide financial support to, the Organization; or the County is obligated for the debt of the Organization. Component units may also include Organizations that are fiscally dependent on the County in that the County approves the Organization's budget, the levying of its taxes or the issuance of its debt.

Blended Component Unit: The Clark County Land Reutilization Corporation (the Corporation) is a body corporate and politic authorized by the Board of County Commissioners of Clark County on April 23, 2014 and incorporated on May 13, 2014 under Chapter 1724 of the Ohio Revised Code. The Corporation's governing body is a five member Board of Directors, consisting of the County Treasurer, two County Commissioners, one representative of the City of Springfield, and one member representing the townships with populations in excess of 10,000. The Corporation has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code. The Corporation meets the requirements and qualifies as a blended component unit, however has not been presented in the financial statements or note disclosures as it is considered immaterial. Financial information can be obtained by writing to Clark County Land Reutilization Corporation, 3130 East Main Street, Suite 1A, Springfield, Ohio 45505.

**Discretely Presented Component Unit:** At December 31, 2017, there are no organizations that meet the requirements to be presented as a discretely presented component unit to be included as part of Clark County's reporting entity.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the County's accounting policies are described below.

#### A. Basis of Presentation:

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-wide Financial Statements:** The government-wide financial statements, the Statement of Net Position and the Statement of Activities, report information on all of the non-fiduciary activities of the primary government. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not included among program revenues are reported instead as general revenues.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. The exceptions to this general rule are charges between the government's water and sewer functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions.

**Fund Financial Statements:** During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Agency funds, which are a type of fiduciary fund, are used to account for assets held by the government as an agent for individuals, private organizations and other governments.

#### **B.** Fund Accounting:

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **B. Fund Accounting:** (Continued)

Governmental Funds: Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance. The following are the County's major governmental funds:

**General Fund:** The General Fund is the primary operating fund. It accounts for all financial resources of the primary government not recorded elsewhere. The General Fund balance is available to the County for any purpose, provided it is expended or transferred in accordance with state law.

**Job & Family Services Fund:** The Job & Family Services Fund is used to maintain and account for a number of federal and state grants along with local County funds to support the public assistance programs administered by the Clark County Department of Jobs and Family Services.

**Department of Developmental Disabilities (DoDD) Fund:** The DoDD Fund is used to maintain and account for revenue received from Tax Levies, State Grants, Federal Grants, SSI, Donations and other various sources used to support the programs carried out within Clark County to assist developmentally disabled residents.

**Children's Services Fund:** The Children's Services Fund is used to maintain and account for the proceeds of levy funds assessed to taxpayers in Clark County and expenditures for the support of Children's Home of Clark County.

The County's nonmajor governmental funds account for (1) grants and other resources whose use is restricted to a particular purpose; (2) the accumulation of resources for, and payment of, the principal, interest and related costs for the County's general long-term debt; and (3) financial resources used for the acquisition, construction or renovation of facilities (other than those financed by proprietary funds).

**Proprietary Funds:** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the County's intent is that the cost of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The County's enterprise funds include the following:

**Sewer Fund:** The Sewer Fund is used to maintain and account for the operation of the County's sewage treatment and collection systems.

Water Fund: The Water Fund is used to maintain and account for the operation of the County's water treatment and distribution systems.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **B. Fund Accounting:** (Continued)

Internal service funds account for and report the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The Document Imaging internal service fund accounts for the acquisition of document imaging equipment for the County and the Self Insurance fund accounts the County's self-insurance health care program.

**Fiduciary Funds**: Fiduciary fund reporting focuses on net position and changes in net position. There are four types of fiduciary funds: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. The only type of fiduciary fund the County uses is agency funds.

The agency funds account for assets held in a purely custodial capacity by the County as fiscal agent for other entities, and for various taxes, state-shared revenues and fines and forfeitures collected on behalf of and distributed to other local governments. Agency fund transactions typically involve only the receipt, temporary investment and distribution of these fiduciary resources.

#### C. Measurement Focus and Basis of Accounting:

Government-wide Financial Statements: The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the County are included on the Statement of Net Position. The Statement of Activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

Fund Financial Statements: All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current liabilities and deferred inflows and outflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the proprietary fund type is accounted for using a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of these funds are included on the Statement of Fund Net Position. The Statement of Revenues, Expenses, and Changes in Fund Net Position presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position. The Statement of Cash Flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. Measurement Focus and Basis of Accounting: (Continued)

Fiduciary funds are prepared using the accrual basis of accounting. Agency funds, which are custodial in nature, do not measure results of operations and do not have a measurement focus.

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the financial statements of the proprietary and agency funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

Revenues – Exchange and Non-Exchange Transactions: Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, payments in lieu of taxes, grants, entitlements, shared revenues and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the sale occurs. Revenue from property taxes are recognized in the fiscal year for which the taxes are levied (See Note 8). Revenue from grants, entitlements, shared revenues and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: delinquent taxes, sales tax, charges for services, interest on investments, intergovernmental revenues (including motor vehicle license tax, gasoline tax, and local government assistance), and grants.

**Expenses/Expenditures:** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. On the modified accrual basis, expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable, provided current financial resources are to be used. As a result, compensated absences and most claims and judgments are not recorded as expenditures or liabilities until current financial resources are required. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# **D.** Pooled Cash and Investments:

Cash resources of the majority of individual funds are combined to form a pool of cash and investments managed by the County Treasurer. Interest earned on investments is accrued as earned. Under existing Ohio law, all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Distribution is made utilizing a formula based on the average month-end balance of cash and cash equivalents of all funds.

For reporting purposes, "Pooled Cash and Investments" is defined as cash on hand, demand deposits and investments held in the County treasury. Cash and cash equivalents that are held separately within departments of the County and not held by the County Treasurer are recorded on the balance sheet as "Pooled Cash and Investments in Segregated Accounts." Cash and cash equivalents that are held separately by a trustee or fiscal agent and not managed by the County Treasurer are recorded on the balance sheet as "Pooled Cash and Investments with Fiscal and Escrow Agents."

For cash flow reporting purposes, the County's proprietary funds consider cash and cash equivalents to be cash on hand and demand deposits. "Pooled Cash and Investments" is considered to be cash and cash equivalents since these assets are available on demand.

During 2017, investments were limited to nonnegotiable certificates of deposit, federal agency notes, commercial paper, municipal bonds, corporate notes, and the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as nonnegotiable certificates of deposit, are reported at cost.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at the net asset value per share provided by STAR Ohio on an amortized cost basis at December 31, 2017, which approximates fair value.

For 2017, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Per the Ohio Revised Code, interest earned on investments is distributed to the General Fund, except as stipulated by the Ohio Constitution or State statute. Interest revenue credited to the General Fund during 2017 amounted to \$771,925 of which \$761,758 was assigned from other County Funds. Major funds earning interest was the Department of Developmental Disabilities Fund in the amount of \$974.

#### E. Receivables:

Receivables to be recorded on the County's financial statements are recorded to the extent that the amounts are determined material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation and collectability.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# **E.** Receivables: (Continued)

Using this criterion, the County has elected not to record child support arrearage within the special revenue and agency funds and Court receivables within the agency funds. These amounts, while potentially significant, are not considered measurable and because collections are often significantly in arrears, the County is unable to determine a reasonable value.

# F. Bond Premium, Deferred Charges on Refunding, and Debt Issuance Costs:

Bond premiums are deferred and amortized over the term of the bonds using the straight-line method since the results are not significantly different from the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds payable.

The deferred charges on refunding bonds (difference between the reacquisition price and the net carrying amount of the old debt) is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter. It is reported as deferred outflows/inflows of resources.

Debt issuance costs are expensed when incurred.

# **G.** Materials and Supplies Inventory:

Inventory consists of expendable supplies held for consumption. All inventories are valued at cost using the first in/first out (FIFO) method. The costs of inventory items are recorded as expenditures in the fund financial statements for the governmental funds when consumed and as expenses in the enterprise funds when used.

### **H.** Prepaid Items:

Payments made to vendors for services that will benefit periods beyond December 31, 2017, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and expenditure is reported in the year in which services are consumed.

#### I. Capital Assets:

Capital asset are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements. Capital assets used by the enterprise funds are reported in both the business-type activities column of the government-wide Statement of Net Position and in the respective funds. Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. Donated capital assets are recorded at estimated acquisition value at the date of donation. Capital assets are defined by the County as assets with an initial, individual cost of more than \$10,000 and an estimated useful life in excess of five years. The County's infrastructure consists of roads, bridges, culverts, water and sewer lines, and similar items.

The costs of improvements and major renovations that extend the asset's useful life are capitalized. Interest incurred during the construction of assets utilized by the enterprise funds is also capitalized. Normal maintenance and repair costs that do not add to the value of the asset nor materially extend an asset's life are not capitalized.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# I. Capital Assets: (Continued)

Capital assets are depreciated except for land and construction in progress. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Capital assets are shown net of accumulated depreciation. Depreciation and amortization of capitalized interest are computed using the straight-line method over the following estimated useful lives:

Buildings	20 - 40 years
Improvements	20 years
Infrastructure/Water & Sewer Lines	10 - 65 years
Machinery and Equipment	5 - 20 years

The County's policy is to capitalize net interest on business-type activities construction projects until substantial completion of the project. The amount of capitalized interest equals the difference between the interest cost associated with the tax-exempt borrowing used to finance the project and the interest earned from temporary investment of debt proceeds. Capitalized interest on business-type activities construction projects is amortized on a straight-line basis over the estimated useful life of the asset. For 2017, interest costs incurred on construction projects for all activities were not material.

# J. Deferred Outflows/Inflows of Resources:

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, deferred outflows of resources include deferred charges on debt refunding and pension. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources until that time. For the County, deferred inflows of resources include property taxes, pension, deferred charge on refunding, and unavailable revenue. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows. In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, unavailable amounts, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for intergovernmental revenue, certain charges for services, special assessments, and investment income. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Deferred outflows/inflows of resources related to pensions are reported on the government-wide and proprietary fund statement of net position explained in Note 14.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## K. Pensions:

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deduction from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

# L. Accrued and Long-Term Liabilities:

All payables, accrued liabilities and long-term obligations (including pension contributions) are reported on the government-wide financial statement, and all payables, accrued liabilities and long-term obligations (including pension contributions) of the proprietary funds are reported on the enterprise fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in full from current financial resources are reported as obligations of the funds. Bonds and loans are recognized as a liability on the fund financial statements when due.

# **M.** Capital Contributions:

Capital contributions in the proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system or from grants or outside contributions of resources restricted to capital acquisition and construction.

#### N. Compensated Absences:

The County follows the provision of GASB Statement No. 16, "Accounting for Compensated Absences". Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive compensation are attributable to services already rendered and it is probable that the County will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued using the vesting method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments.

County employees earn vacation and sick leave at varying rates depending on length of service and departmental policy. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County. Upon retirement, employees are paid 25% of their accrued sick leave balance up to a maximum of 225 to 400 hours depending on the individual department policy. All payments are made at the employee's current wage rate.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# N. Compensated Absences: (Continued)

Compensated absences are accrued when incurred in the government-wide financial statements and in proprietary funds. A liability for these amounts is recorded in governmental funds only if they have matured, for example as a result of employee resignations and retirements. Compensated absences liability will be paid from the General Fund, Job & Family Services, Department of Developmental Disabilities, Child Support Enforcement Agency, Real Estate Assessment, Engineer, Waste Management, Dog & Kennel, GIS Mapping, Treasurer's Prosecuting Attorney, Sheriff, Common Pleas Court, Domestic Relations, Juvenile Court, Clerk of Courts, and Law Library special revenue funds and the Sewer and Water enterprise funds.

### O. Net Position:

Net position represent the difference between assets and deferred outflow of resources and liabilities and deferred inflow of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

### P. Fund Balances:

Fund balance is divided into five classifications based primarily on the extent of which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example, materials and supplies inventory, prepaid amounts and unclaimed funds and warrants.

<u>Restricted</u> – The restricted fund balance classification is used when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments (i.e., State Statutes); or (b) imposed by law through constitutional provisions or enabling legislation (County resolutions).

Enabling legislation authorizes the County to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stated in the legislation. Legal enforceability means that a government can be compelled by an external party-such as citizens, public interest groups, or the judiciary-to use resources created by enabling legislation only for the purposes specified by the legislation.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## P. Fund Balances: (Continued)

<u>Committed</u> – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of County Commissioners. Those committed amounts cannot be used for any other purpose unless the Board of County Commissioners removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but that do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts are reported, pursuant to Auditor-of-State specifications, to represent outstanding encumbrances for specific purposes as of year-end. Purchase order assignments occur in the normal course of operations and are authorized by the County's purchasing director for departments under the Board of County Commissioners or designated purchasing authority for other elected officials or appointing authorities. Unlike commitments, assignments generally only exist temporarily and are removed when the underlying purpose has been fulfilled. Other than assignments for purchase orders, as discussed above, the County has no policy to authorize further assignments of fund balance

<u>Unassigned</u> – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Q.** Operating Revenues and Expenses:

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for sewer and water services. Operating expenses are necessary costs incurred to provide the services that are the primary activities of the fund. Revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

### R. Self-Insurance:

As of January 1, 2017, The County is self-insured for employee health care benefits. The program is administered by UMR, which provides claims review and processing services. Each County department is charged for its proportionate share of covered employees. The County has recorded a liability for incurred but not paid and for incurred but unreported claims at year end based on an actuarial estimate by UMR.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# S. Interfund Balances/Activity:

Activity between funds that represent lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All unpaid reimbursements between funds are reported as "due to/from other funds." Interfund receivables and payables within governmental activities and within business-type activities have been eliminated in the government-wide statement of net position; any residual balances outstanding between the governmental activities and business-type activities are reported as "internal balances."

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### T. Estimates:

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# NOTE 3 – ACCOUNTABILITY AND COMPLIANCE

At December 31, 2017, the DoDD Capital Projects Fund had deficit fund equity in the amount of \$158,869. The deficit was a result of the application of GAAP. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

The Job & Family Services Fund had expenditures in excess of appropriations, in the amount of \$410,036. The County Auditor will monitor expenditures to ensure they are within amounts appropriated.

# NOTE 4 – IMPLEMENTATION OF ACCOUNTING PRINCIPLES

In 2017, the County implemented GASB Statement No. 80, "Blending Requirements for Certain Component Units – An Amendment of GASB Statement N. 14", GASB Statement No. 81, "Irrevocable Split-Interest Agreements", and GASB Statement No. 82, "Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73". The implementation of these principles had no effect on beginning net position/fund balance.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 5 – FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balance	General Fund	Job & Famil Service Fun	y 1	Department of Developmental Disabilities Fund	Children's Services Fund	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:							
Materials and Supplies Inventory	\$ 131,09	7 \$ 54,9	951	\$ 17,029	\$ -	\$ 9,103	\$ 212,180
Prepaid Items	168,66	3 23,2	280	41,108	55,791	20,934	309,776
Permanent Funds	-		-	-	-	74,787	74,787
Unclaimed Funds and/or Warrants	505,54	3	-	-	-	-	505,543
Total Nonspendable	805,30	3 78,2	231	58,137	55,791	104,824	1,102,286
Restricted for:							
Job & Family Services	-	1,717,1	181	-	-	-	1,717,181
Department of Developmental Disabilities	-		-	22,563,591	-	-	22,563,591
Children's Services	-		-	-	15,675,948	-	15,675,948
Capital Projects	-		-	-	-	4,137,243	4,137,243
Debt Service	-		-	-	-	24,826	24,826
Legislative/Executive	-		-	-	-	3,272,112	3,272,112
Judicial	-		-	-	-	4,249,298	4,249,298
Public Safety	-		-	-	-	998,886	998,886
Public Works	-		-	-	-	5,185,054	5,185,054
Human Services	-		-	-	-	928,068	928,068
Conservation/Recreation	-		-	-	-	862,972	862,972
Other Special Revenue Funds	-		-	-	-	3,974,737	3,974,737
Permanent Fund	-		-	-	-	33,296	33,296
Total Restricted	-	1,717,1	181	22,563,591	15,675,948	23,666,492	63,623,212
Committed:							
Debt Service	-		-	-	-	125,310	125,310
Total Committed	-	_		-		125,310	125,310
Assigned:							
Subsequent Appropriations	4,637,18	9	-	-	-	-	4,637,189
Purchases on Order - Legislative/Executive	521,58	)	-	-	-	-	521,580
Purchases on Order - Judicial	240,42		-	-	-	-	240,422
Purchases on Order - Public Safety	711,22	3	-	-	-	-	711,223
Purchases on Order - Public Works	750,95	4	-	-	-	-	750,954
Purchases on Order - Human Services	57,68		-	-	-	-	57,688
Purchases on Order - Health	48,64	7	-	-	-	-	48,647
Total Assigned	6,967,70			_			6,967,703
Unassigned (deficit)	12,074,12			-		(158,869)	11,915,252
Total Fund Balances	\$19,847,12	7 \$1,795,4	112	\$ 22,621,728	\$15,731,739	\$ 23,737,757	\$ 83,733,763

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 6 – ENCUMBRANCES

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

Governmental Funds:	
General Fund	\$ 2,495,951
Job & Family Services	2,611,276
Department of Developmental Disabilities	2,104,122
Children's Services	4,583,247
Other Nonmajor Governmental	4,883,167
Total Governmental Funds	16,677,763
Business-Type Funds:	
Sewer Fund	713,607
Water Fund	281,756
Total Business-Type Funds	995,363
Total	\$ 17,673,126

#### **NOTE 7 – DEPOSITS AND INVESTMENTS**

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Ohio Auditor of State:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or security issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 7 – DEPOSITS AND INVESTMENTS (Continued)

- 3. Written repurchase agreements in the securities listed above provided that the market-value of the securities subject to the repurchase agreement must exceed the principal value-of-the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County;
- 5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange either securities described in division (1) or (2) or cash or both securities and cash, equal value for equal value;
- 9. High grade commercial paper in an amount not to exceed twenty five percent of the County's total average portfolio; and;
- 10. Bankers acceptances for a period not to exceed 180 days and in amount not to exceed twenty five percent of the County's total average portfolio.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the County Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Bankers' acceptances must mature within 180 days. Commercial paper and corporate notes must mature within 270 days. All other investments must mature within five years from the date of settlement unless matched to a specific obligation or debt of the County. Investments must be purchased with the expectation that they will be held to maturity. Investments may only be made through specified dealers and institutions.

## **Deposits:**

Custodial credit risk for deposits is the risk that in the event of a bank failure, the County will not be able to recover or collateral securities that are in the possession of an outside party. At December 31, 2017, the County was not exposed to custodial credit risk.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 7 – DEPOSITS AND INVESTMENTS (Continued)

# **Deposits:** (Continued)

The County has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to the County and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

At year end, the County's bank balance was \$10,809,823. Of the bank balance, \$2,624,255 was covered by Federal Depository insurance and \$8,185,568 was collateralized with securities held by the pledging financial institution. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

#### **Investments:**

At year-end, the County had the following investments:

				Investment Maturities					
Measurement/	Credit	M	<b>l</b> easurement		Less than	One to		Greater than	% of
Investment Type	Rating 1		Value		One Year	Three Years		hree Years Three Years	
Fair Value:			_						
Federal Farm Credit Bank	AA+	\$	4,718,633	\$	774,923	\$	-	\$ 3,943,710	4.48%
Federal Home Loan Bank	AA+		14,411,128		995,470	5,	667,110	7,748,548	13.69%
Federal Home Loan Mortgage Corp.	AA+		40,990,791		3,481,070	27,	668,984	9,840,737	38.95%
Federal National Mortgage Association	AA+		14,642,684		1,988,940	12,	653,744	-	13.91%
Municipal Bonds	AA-AAA		995,940		995,940		-	-	0.95%
Commercial Paper	P1		14,698,129		14,698,129		-	-	13.97%
Corporate Note	AA+		2,497,550		2,497,550		-	-	2.37%
Amortized Cost:									
STAR Ohio	AAAm		12,287,699		12,287,699				11.68%
Total Investments		\$	105,242,554	\$	37,719,721	\$ 45.	989,838	\$ 21,532,995	100.00%

<sup>1</sup> per Standard & Poor's/Moody's

The County categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The County's investments in federal agency securities (FFCB, FHLB, FHLMC, FNMA), Municipal Bonds, commercial paper and corporate notes are valued using quoted prices in markets prices in active markets (Level 1 inputs).

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 7 – DEPOSITS AND INVESTMENTS (Continued)

## **Investments:** (Continued)

Interest Rate Risk – The County's investment policy and the Ohio Revised Code state that the maximum maturity for any investment is limited to five years from the date of settlement unless the investment matches a specific obligation or debt. State statute limits investment in commercial paper to a maximum maturity of 270 days and banker acceptances to a maximum of 180 days from the date of purchase. Repurchase agreements are limited to 30 days and the market value of the securities must exceed the principal value of the agreement by at least 2% and be marked to market daily.

Credit Risk – The County's investments policy requires that they follow the investment guidelines in Section 135 of the Ohio Revised Code. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service and that commercial paper and corporate notes are limited to notes rated at the time of purchase to the highest classification established by two nationally recognized standard rating services.

Concentration of Credit Risk – The County's investment policy does not place any limit on investments in any single issuer, however state statute limits investments in commercial paper and bankers acceptances to 25% of the interim monies available for investment at any one time.

# **NOTE 8 – PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2017 for real and public utility property taxes represents collections of 2016 taxes.

The 2017 real property taxes are levied after October 1, 2017, on the assessed value as of January 1, 2017, the lien date. Assessed values are established by state law at 35% of appraised market value. The 2017 real property taxes are collected in and intended to finance 2018 operations.

Public utility personal property currently is assessed at varying percentages of true value ranging from 25% for railroad property to 88% for electric transmission and distribution property; public utility real property is assessed at 35% of true value. The 2017 public utility property taxes which became a lien December 31, 2016, are levied after October 1, 2017, and are collected in 2018 with real property taxes.

The full tax rate for all County operations applied to real property for the fiscal year ended December 31, 2017 was \$14.45 per \$1,000 of assessed value. The assessed values upon which the 2016 taxes were collected were as follows:

Category	Assessed Value
Real Property	\$ 2,238,882,200
Public Utility Real Property	655,920
Public Utility Personal Property	114,242,700
Total Assessed Value	\$ 2,353,780,820

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 8 – PROPERTY TAXES (Continued)

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due in January with the remainder payable by the end of June. Under certain circumstances, State statute permits earlier or later payment dates to be established.

Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31 and are not intended to finance 2017 operations. The receivable and the portion of the tax levies prepaid by year-end into the funds are therefore offset by a credit to deferred inflows of resources.

Ohio law prohibits taxation of property by all overlapping taxing authorities in excess of 10 mills per dollar of assessed value without a vote of the people. Presently, the County levies 1.70 mills of this 10 mill limit for the General Fund. In addition to the 1.70 mills, 12.75 mills have been levied for additional millage.

A summary of voted millage for tax year 2016 collected in 2017 follows:

	Voter	Rate Levied for 0	Current Year (a)		
	Authorized	Residential/	_	Voter	Final
Purpose	Rate (b)	Agricultural	Other	Levy Date	Levy Year
Children Services	3.000	2.880687	2.980668	2011	2020
Mental Health	1.000	0.790057	0.915487	2009	2018
Mental Health	1.650	1.584377	1.639367	2014	2023
Mental Health & Retardation	2.000	1.768198	1.961554	2003	Continuing
Mental Health & Retardation	3.500	3.094346	3.432719	2003	Continuing
Senior Citizens	1.000	0.960229	0.993556	2015	2019
Clark County Park District	0.600	0.576137	0.596133	2011	2025

<sup>(</sup>a) Ohio law provides for a reduction of certain voted levies to offset inflation in the reappraisal value of real property. The voted levies are subject to, and reflect, this credit.

### (b) dollars per \$1,000 of assessed valuation

The County Treasurer collects property tax on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County.

Accrued property taxes receivable represents delinquent taxes outstanding and real and public utility taxes, which were measurable as of December 31, 2017

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 9 – PERMISSIVE SALES AND USE TAX

On December 30, 2015, the Board of County Commissioners voted to continue a ½% emergency sales tax increase for an additional 60 months beginning in January 2017. This increase was needed in order to continue services at the current levels without adding any additional personnel throughout the County departments. This increase is in addition to the previous 1 percent on all retail sales, except sales of motor vehicles, made in the County, and on the storage, use, or consumption in the County of tangible personal property, including automobiles, not subject to the sales tax. Proceeds of the tax are credited entirely to the General Fund. Amounts that are measurable and to be received within the available period are accrued as revenue. Permissive sales tax revenue received in 2017 amounted to \$25,138,402.

Vendor collections of the tax are due to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the Director of Budget and Management the amount of the tax to be returned to the County. This certification must be made within forty-five days after the end of the month. The Ohio Department of Budget and Management then issues a warrant payable to the County by the twentieth of each month.

#### **NOTE 10 – RECEIVABLES**

Receivables at December 31, 2017 consisted of current and delinquent property taxes, special assessments, accounts, intergovernmental grants and accrued interest on investments. All receivables are considered collectible in full due to the ability to foreclose for nonpayment of taxes and the stable condition of State programs.

A summary of the principal items of intergovernmental receivables follows:

	Amount
Governmental Activities:	
Local Government and Local	
Government Revenue Assistance	\$ 777,241
Medicaid Sales Tax Relief	837,851
Public Assistance for Health & Human Services Programs	4,044,551
Grants and Reimbursements	1,788,346
Homestead and Rollback	1,561,432
Gas, Excise, Motor Vehicle License Fees & Permissive Auto Tax	 3,113,121
Total Governmental Activities	\$ 12,122,542

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 11 – INTERFUND TRANSFERS AND BALANCES

Interfund transfers for the year ended December 31, 2017, consisted of the following:

	General		Deve	elopmental			
Transfer In	Fund		Disabilities Fund		Total		
Job & Family Services Fund	\$	598,731	\$	-	\$	598,731	
Nonmajor Special Revenue Fund		27,971		-		27,971	
Nonmajor Debt Service Fund		1,123,789		-		1,123,789	
Nonmajor Capital Projects Fund		745,161		639,900		1,385,061	
Total	\$	2,495,652	\$	639,900	\$	3,135,552	

Transfer Out

Transfers are used to move money from one fund of the County to another fund of the County. Transfers originating from the General Fund are made to subsidize programs of the County which are accounted for in other funds through budget authorizations or are required by statute; or to distribute interest to funds which have earned interest, but under state statute are not authorized to receive interest. Other transfers made include moving monies for capital projects, debt service requirements, returning the unused portion of a transfer once a project is completed.

Interfund balances for the year ended December 31, 2017, consisted of the following amounts and represent charges for services or reimbursable expenses/expenditures. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting records, and (3) payments between funds are made.

	Due From								
	G	eneral	Developmental		Nonmajor Special				
Due To	Fund		Fund Disabilities Fund		Revenue Funds		Total		
General Fund	\$	-	\$	-	\$	13,830	\$	13,830	
Nonmajor Special Revenue Fund		9,957		-		66,795		76,752	
Nonmajor Capital Projects Fund				300,000				300,000	
Total	\$	9,957	\$	300,000	\$	80,625	\$	390,582	

Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

The County had no transfers that either do not occur on a regular basis or were inconsistent with the purpose of the fund making the transfer.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 12 – CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2017 was as follows:

	Balance 12/31/2016	Additions	Deletions	Balance 12/31/2017	
Governmental Activities:					
Non-Depreciable Capital Assets:					
Land	\$ 7,204,888	\$ -	\$ -	\$ 7,204,888	
Construction in Progress	17,591,821	6,195,421	(11,839,576)	11,947,666	
Non-Depreciable Capital Assets	24,796,709	6,195,421	(11,839,576)	19,152,554	
Depreciable Capital Assets:					
Buildings	28,470,169	41,971	(132,733)	28,379,407	
Improvements	58,284,329	1,672,334	-	59,956,663	
Machinery and Equipment	20,294,658	1,595,896	(581,026)	21,309,528	
Infrastructure	118,901,449	11,442,397		130,343,846	
Depreciable Capital Assets	225,950,605	14,752,598	(713,759)	239,989,444	
Less: Accumulated Depreciation:					
Buildings	(23,118,321)	(606,010)	9,955	(23,714,376)	
Improvements	(33,849,157)	(2,959,723)	-	(36,808,880)	
Machinery and Equipment	(14,989,616)	(1,156,086)	545,551	(15,600,151)	
Infrastructure	(76,230,225)	(1,480,396)		(77,710,621)	
Accumulated Depreciation	(148,187,319)	(6,202,215) *	555,506	(153,834,028)	
Depreciable Capital Assets, net	77,763,286	8,550,383	(158,253)	86,155,416	
Governmental Activities Capital Assets, net	\$ 102,559,995	\$ 14,745,804	\$(11,997,829)	\$ 105,307,970	

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Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 12 – CAPITAL ASSETS (Continued)

* - Depreciation expense General Government:	e was charged to go	overnmental funct	ions as f	follows:	
Legislative and Exec		\$ 2,311	1 214		
Judicial	cutive			1,656	
Public Safety				4,316	
Public Works				7,949	
Health				4,561	
Human Services				9,757	
Conservation and Recre	ation			2,762	
			\$ 6,202	2,215	
	D 1				D. I
	Balance	A 1111.1	Б.1	.•	Balance
D	12/31/2016	Additions	Dele	etions	12/31/2017
Business-Type Activities:					
Non-Depreciable Capital Assets: Land	\$ 1,171,574	\$ -	\$		\$ 1,171,574
		ψ -	Ψ		
Non-Depreciable Capital Assets	1,171,574	<del></del>			1,171,574
Depreciable Capital Assets:	16 400 600				16 400 600
Buildings	16,408,690	-		-	16,408,690
Improvements	1,702,060	-		-	1,702,060
Machinery and Equipment	2,645,288	20,629		-	2,665,917
Infrastructure	20,739,004	-			20,739,004
Depreciable Capital Assets	41,495,042	20,629			41,515,671
Less: Accumulated Depreciation:					
Buildings	(4,348,463)	(407,656)		-	(4,756,119)
Improvements	(928,978)	(87,083)		-	(1,016,061)
Machinery and Equipment	(2,216,699)	(112,811)		-	(2,329,510)
Infrastructure	(9,202,367)	(303,180)			(9,505,547)
Accumulated Depreciation	(16,696,507)	(910,730)			(17,607,237)
Depreciable Capital Assets, net	24,798,535	(890,101)			23,908,434
Business-Type Activities					
Capital Assets, net	\$ 25,970,109	\$ (890,101)	\$		\$ 25,080,008

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# **NOTE 13 – LONG-TERM OBLIGATIONS**

**General Obligation Bonds:** The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities.

Governmental general obligation bonds are secured by the County's ability to levy a voted or unvoted property tax within limitations of Ohio law, and are direct obligations and pledge the full faith and credit of the County. Proprietary general obligation bonds are also secured by the County's ability to levy a voted or unvoted property tax within limitations of Ohio law, and are direct obligations and pledge the full faith and credit of the County. However, the County expects that the debt serviced on these proprietary general obligations bonds, as unvoted general obligation debt of the County, will in fact be paid from sources other than ad valorem property tax. More specifically, the County expects to pay debt service on these bonds from rates and charges derived from its water and sewer system and in the related Enterprise Fund. Should these system revenues, for any reason, become insufficient to pay debt services on the proprietary general obligation bonds, the County is required by Ohio law to levy and collect ad valorem taxes to pay such debt service.

During 2017, the County issued \$13,855,000 in general obligation refunding bonds related to governmental and business-type activities. \$4,840,000 of the proceeds were used to advance refund \$4,710,000 governmental 2007 Various Purpose Refunding bonds which had interest rates ranging from 3.75% - 5.00% and \$735,000 of the proceeds advanced refunded \$850,000 2007 Various Purpose Refunding bonds which had interest rates ranging from 3.75% - 5.00%. The remaining proceeds in the amount of \$8,295,000 were used to retire bond anticipation notes and fund the purchase of capital assets for various departments and rehabilitation of the County's A.B. Graham Building, the County Courthouse and the Springview Government Center. At the date of refunding, \$5,780,172 (including premium, and after discount, underwriting fees, and other issuance costs) was deposited in an irrevocable trust to provide for all future debt service payments on the refunded 2007 bonds. As a result, the 2007 bonds are considered defeased and the liability for those bonds has been removed from the statement of net position for both the governmental and business-type activities and the statement of fund net position for the proprietary funds. The County refunded the 2007 bonds to reduce its total debt service payments over the next 10 years by \$491,310 and to obtain an economic gain of \$443,844.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 13 – LONG-TERM OBLIGATIONS (Continued)

A schedule of changes in long-term obligations of the County during 2017 was as follows:

	Amount Outstanding 12/31/2016	Additions	Retirements	Amount Outstanding 12/31/2017	Amounts Due Within One Year	
<b>Governmental Activities:</b>			,			
General Obligation Note:						
1.75% Various Purpose Note -						
Series 2016 II	\$ 7,805,000	\$ -	\$ 7,805,000	\$ -	\$ -	
General Obligation Bonds:						
0.85% to 5.55% - 2010						
Human Service Building Refunding	1,230,000	-	125,000	1,105,000	125,000	
2.25% to 5.00% - 2009						
Various Purpose Bonds	2,035,000	-	260,000	1,775,000	265,000	
3.75% to 5.00% - 2007						
Various Purpose Refunding	5,360,000	-	5,360,000	-	-	
2.00 to 5.00% - 2017						
Various Purpose Improvement and						
Refunding Bonds, Series, 2017		12,105,000	90,000	12,015,000	1,170,000	
Total General Obligation Debt	16,430,000	12,105,000	13,640,000	14,895,000	1,560,000	
Compensated Absences	4,600,133	4,700,173	4,600,133	4,700,173	666,267	
Net Pension Liability	54,338,403	16,026,449	-	70,364,852	-	
Accrued Bond Premium	113,364	869,283	124,949	857,698	71,211	
Total Governmental Activities	\$ 75,481,900	\$ 33,700,905	\$ 18,365,082	\$ 90,817,723	\$ 2,297,478	

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Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 13 – LONG-TERM OBLIGATIONS (Continued)

	Amount Outstanding 12/31/2016	Additions	Retirements	Amount Outstanding 12/31/2017	Amounts Due Within One Year
Business-Type Activities:					
General Obligation Note:					
1.75% Various Purpose Note -					
Series 2016 II	\$ 1,395,000	\$ -	\$ 1,395,000	\$ -	\$ -
General Obligation Bonds:					
2.25% to 5.00% - 2009					
Limecrest Sewer Construction	292,800	-	14,900	277,900	15,700
2.25% to 5.00% - 2009					
Various Purpose Bonds	435,000	-	80,000	355,000	80,000
3.75% to 5.00% - 2007					
Various Purpose Refunding	915,000	-	915,000	-	-
2.00 to 5.00% - 2017					
Various Purpose Improvement and					
Refunding Bonds, Series, 2017		1,750,000	15,000	1,735,000	115,000
Total General Obligation Debt	3,037,800	1,750,000	2,419,900	2,367,900	210,700
Ohio Public Works Commission Loans:					
Northridge Water Storage Tank	83,600	-	22,800	60,800	15,200
West Enon Estates Sanitary Sewer	185,625	-	37,125	148,500	24,750
Southwest Regional WWTP Expansion	1,387,500	-	112,500	1,275,000	75,000
Green Meadows Water Tank	90,000	-	15,000	75,000	10,000
Southwest WWTP Equipment Replacement	93,176	-	17,471	75,705	11,647
Lawrenceville & Northridge Water Imp	15,223	-	1,522	13,701	1,015
Sewer & Manhole Rehabilitation 2014	224,529	-	17,271	207,258	11,514
Ohio Water Development Authority Loans:					
Raymond Drive Lift Station	28,259	-	9,420	18,839	9,419
Garden Acres Sewer Rehab	14,136	-	4,039	10,097	4,039
Park Layne Sewer Rehab	21,126	-	5,831	15,295	5,993
Northridge Manhole Rehab	30,447	-	8,351	22,096	8,625
Limecrest Water System	692,583	-	25,651	666,932	25,651
Southwest Regional WWTP Expansion	5,276,418	-	236,717	5,039,701	243,991
Compensated Absences	133,440	121,944	133,440	121,944	14,624
Net Pension Liability	1,505,970	388,584	-	1,894,554	-
Accrued Bond Premium	17,524	129,464	13,820	133,168	10,532
Total Business-Type Activities	12,837,356	2,389,992	3,080,858	12,146,490	682,700
	\$ 88,319,256	\$ 36,090,897	\$ 21,445,940	\$ 102,964,213	\$ 2,980,178

Compensated absences will be paid from the fund which the employees' salaries are paid which do not normally include Permanent Improvement and Debt Service. Significant funds include the General fund, Job & Family Services, Board of Developmental Disabilities, Sheriff, Engineer, and Water and Sewer.

The County pays obligations related to employee compensation (including required pension contributions) from the fund benefitting from the employees service, which were identified in Note 2.N.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 13 – LONG-TERM OBLIGATIONS (Continued)

The following is a summary of the County's future annual debt service requirements for general obligation bonds:

	Government	tal Activities	Business-Ty	pe Activities
Year	Principal	Interest	Principal	Interest
2018	\$ 1,560,000	\$ 536,120	\$ 210,700	\$ 93,858
2019	1,630,000	475,045	216,500	85,672
2020	1,630,000	409,733	222,300	77,073
2021	1,665,000	367,070	233,200	69,407
2022	1,695,000	323,407	149,100	61,348
2023-2027	3,760,000	1,033,960	680,600	232,192
2028-2032	1,435,000	461,130	375,500	99,260
2033-2037	1,520,000	172,850	280,000	27,100
Total	\$ 14,895,000	\$ 3,779,315	\$ 2,367,900	\$ 745,910

# Ohio Public Works Commission (OPWC) Loans:

The County entered into various agreements with the Ohio Public Works Commission to borrow funds interest free for the acquisition and construction of sewer and water facilities related to the business-type activities. The original amount of OPWC loans obtained in prior years was \$2,259,264. The loans are being retired from the Sewer and Water Funds.

The following is a summary of the County's future annual debt service requirements for the Ohio Public Works Commission loans:

	P1	Principal				
2018	\$	149,126				
2019		149,126				
2020		149,126				
2021		149,126				
2022		133,926				
2023-2027		504,866				
2028-2032		436,124				
2033-2036		184,544				
	\$ 1	,855,964				

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

## **NOTE 13 – LONG-TERM OBLIGATIONS** (Continued)

## Ohio Water Development Authority (OWDA) Loans:

The County entered into various agreements with the Ohio Water Development Authority to borrow funds for the acquisition and construction of sewer and water facilities related to the business-type activities. The loans are being retired from the Sewer and Water Funds.

The future debt payments of the completed OWDA projects are as follows:

	OWDA					
	I	Principal		Interest		
2018	\$	297,718	\$	162,332		
2019		305,666		154,205		
2020		294,595		145,994		
2021		292,837		137,910		
2022		301,048		129,699		
2023-2027		1,637,517		516,237		
2028-2032		1,884,134		269,600		
2033-2037		605,537		29,971		
2038-2042		128,256		-		
2043		25,652		-		
	\$	5,772,960	\$	1,545,948		

In 2013, the County entered into an agreement with the Ohio Public Works Commission (OPWC) and the Ohio Water Development Authority (OWDA) to borrow funds for the expansion of the Southwest Regional Wastewater Treatment Plant related to business-type activities. The loans are being retired from the Sewer and Water Funds.

#### Enterprise Debt:

The County has pledged future revenues, net of specified operating expenses to repay the Enterprise general obligation bonds, Ohio Public Works Commission and the Ohio Water Development Authority loans and are repaid from the respective funds.

# Conduit Debt:

From time to time, the County has issued Industrial Revenue Bonds, Healthcare Facilities Revenue Bonds, and Multifamily Housing Taxable Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the private interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the County, the State nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

## **NOTE 13 – LONG-TERM OBLIGATIONS** (Continued)

At December 31, 2017, there were 67 series of Industrial Revenue Bonds, Mortgage Revenue Bonds, Healthcare Facilities Revenue Bonds, and Multifamily Housing Taxable Revenue Bonds outstanding. The aggregate principal amount payable for the 19 series issued after July 1, 1995 was \$2.33 billion. The aggregate principal amount payable for the 48 series issued prior to July 1, 1995, could not be determined; however, their original issue amounts totaled \$78.505 million.

The County entered an agreement with the Ohio Department of Transportation for a loan in the amount of \$2,020,000 through the State Infrastructure Bank. The loan is for the benefit of the Clark County-Springfield Transportation Coordinating Committee (TCC). TCC has assigned its allocation of federal aid transportation funds to repay the loan. The County would be liable for this debt in the event of default.

The County is not aware of and has not been notified of any condition of default under those bonds or the related financing documents.

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County. The Code further provides that the total voted and un-voted net debt of the County less the same exempt debt shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The effects of the debt limitations described above at December 31, 2017 are an overall debt margin of \$39,240,891 and a limit on un-voted debt margin of \$5,434,178.

# NOTE 14 – DEFINED BENEFIT PENSION PLAN

## **Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the County's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 14 – DEFINED BENEFIT PENSION PLAN (Continued)

GASB Statement No. 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

# Plan Description – Ohio Public Employees Retirement System (OPERS)

County employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g., County employees) may elect the Member-Directed Plan and the Combined Plan, the majority of employee members are in OPERS' Traditional Plan; therefore, the following disclosures focus on the Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code (ORC). OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to Ohio Public Employees Retirement System, 277 East Town Street, Columbus, OH 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information):

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 14 - DEFINED BENEFIT PENSION PLAN (Continued)

#### Group A

Eligible to retire prior to January 7, 2013 or five year after January 7, 2013

#### State and Local

### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

# Law Enforcement Age and Service Requirements:

Age 52 with 15 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### State and Local

#### **Age and Service Requirements:**

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

# Law Enforcement Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

#### Group C

Members not in other Groups and members hired on or after January 7, 2013

# State and Local

#### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

# Law Enforcement Age and Service Requirements:

Age 48 with 25 years of service credit or Age 56 with 15 years of service credit

#### Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

**Funding Policy** — The ORC provides statutory authority for member and employer contributions as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 14 – DEFINED BENEFIT PENSION PLAN (Continued)

	State and Local	Law Enforcement
2017 Statutory Maximum Contribution Rates		
Employer	14.00%	18.10%
Employee	10.00%	*
2017 Actual Contribution Rates		
Employer:		
Pension	13.00%	17.10%
Post-employment Health Care Benefits	1.0	1.0
Total Employer	14.00%	18.10%
Employee	10.00%	13.00%

<sup>\* -</sup> This rate is determined by OPERS' Board , but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$5,571,629 for 2017. 100% has been contributed for the year 2017.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2016 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

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Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 14 – DEFINED BENEFIT PENSION PLAN (Continued)

	G	overnmental Activities	siness-Type Activities	Total
Proportion of the Net Pension Liability:				_
Current Measurement Date		0.309864%	0.008343%	0.318207%
Prior Measurement Date		0.313709%	 0.008694%	 0.322404%
Change in Proportionate Share		-0.003845%	 -0.000351%	 -0.004197%
Proportionate Share of the Net				
Pension Liability	\$	70,364,852	\$ 1,894,554	\$ 72,259,406
Pension Expense	\$	14,842,301	\$ 359,873	\$ 15,202,174

At December 31, 2017, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	_	overnmental Activities	iness-Type activities	Total
<b>Deferred Outflows of Resources</b>				
Net difference between projected and				
actual earnings on pension plan investments	\$	10,458,881	\$ 302,212	\$ 10,761,093
Differences between expected and				
actual experience		95,622	2,319	97,941
Change in assumptions		11,189,912	271,315	11,461,227
County contributions subsequent to the				
measurement date		5,439,735	131,894	5,571,629
Total Deferred Outflow of Resources	\$	27,184,150	\$ 707,740	\$ 27,891,890
Deferred Inflows of Resources				
Differences between expected and				
actual experience	\$	419,871	\$ 10,180	\$ 430,051
Changes in proportion and differences between				
County contributions and proportionate share				
of contributions		923,660	 25,632	949,292
Total Deferred Inflows of Resources	\$	1,343,531	\$ 35,812	\$ 1,379,343

\$5,571,629 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 14 – DEFINED BENEFIT PENSION PLAN (Continued)

	OPERS
Fiscal Year Ending December 31:	
2018	\$ 8,507,838
2019	8,954,922
2020	3,793,592
2021	(315,434)
Total	\$ 20,940,918

# **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

		December 31, 2015 and prior
Assumptions	December 31, 2016 Valuation	Valuations
Wage Inflation	3.25%	3.75%
Future Salary Increases, including inflation	3.25% to 10.75%	4.25% to 10.05%
COLA or Ad Hoc COLA	Pre 1/7/2013 retirees: 3%	Pre 1/7/2013 retirees: 3%
	Post 1/7/2013 retirees: 3% simple	Post 1/7/2013 retirees: 3% simple
	through 2018, then 2.15% simple	through 2018, then 2.80% simple
Investment Rate of Return	7.50%	8.00%
Actuarial Cost Method	Individual Entry Age	Individual Entry Age
Mortality Tables	RP-2014	RP-2000

Mortality rates are based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 14 – DEFINED BENEFIT PENSION PLAN (Continued)

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2016, OPERS managed investments in four investment portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The 401(h) Health Care Trust portfolio was closed as of June 30, 2016. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. The Defined Benefit portfolio historically included the assets of the Member-Directed retiree medical accounts funded through the VEBA Trust. However, the VEBA Trust was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio is 8.3% for 2016.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2016 and the long-term expected real rates of return:

		Weighted Average		
		Long-Term Expected		
	Target	Real Rate of Return		
Asset Class	Allocation	(Arithmetic)		
Fixed Income	23.00 %	2.75 %		
Domestic Equities	20.70	6.34		
Real Estate	10.00	4.75		
Private Equity	10.00	8.97		
International Equities	18.30	7.95		
Other Investments	18.00	4.92		
	100.00 %	5.66 %		

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

## **NOTE 14 – DEFINED BENEFIT PENSION PLAN (Continued)**

**Discount Rate.** The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.5%, as well as what the net pension liability would be if it were calculated using a discount rate that is one-percentage point lower (6.5%) or one-percentage point higher (8.5%) than the current rate.

	Current					
	1% Decrease Discount Rate			1	1% Increase	
	(6.50%)	of 7.50%		(8.50%)		
County's proportionate share		,				
of net pension liability	\$ 110,393,840	\$	72,259,406	\$	40,482,833	

# **NOTE 15 – POSTEMPLOYMENT BENEFITS**

**Plan Description:** Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member Directed Plan—a defined contribution plan; and the Combined Plan—a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined plans. This trust is also used to fund health care for Member Directed Plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed Plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2016 CAFR for details.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the OPERS Board of Trustees (OPERS Board) in Chapter 145 of the Ohio Revised Code.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

## **NOTE 15 – POSTEMPLOYMENT BENEFITS** (Continued)

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml#CAFR, by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

**Funding Policy:** The Ohio Revised Code provides the statutory authority requiring public employers to fund health care through their contributions to OPERS. A portion of each employer's contribution to OPERS may be set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2017, State and Local employers contributed at a rate of 14.0% of earnable salary and Public Safety and Law Enforcement employers contributed at 18.1%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0% during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0.0% for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited for Member-Directed Plan participants for 2017 was 4.0%.

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2017, 2016, and 2015 were \$493,395, \$945,932, and \$932,812, respectively, which were equal to the required contributions for each year.

# **NOTE 16 – OTHER EMPLOYEE BENEFITS**

County employees may participate in two deferred compensation plans; the Ohio Public Employees Deferred Compensation Program and the County Commissioners Association of Ohio Deferred Compensation Plan. These plans are created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plans permit deferral of compensation until future years. The deferred pay and income earned on it is not subject to taxation until the employee receives it. According to the plans, the deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

## **NOTE 17 – RISK MANAGEMENT**

# A. County Risk Sharing Authority, Inc. (CORSA):

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters.

The County Risk Sharing Authority, Inc. (CORSA) is a risk sharing pool made up of sixty-five counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of certificates. The County does not have an equity interest in CORSA.

There has been no significant reduction in insurance coverages from coverages in the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

# B. Self-Insurance – UMR/United Health Care:

The County is also exposed to a risk of loss related to employee health care costs. On January 1, 2017, the County became self-insured for employee health care benefits. The program is administered by UMR, a United Health Care Company, in Dayton, Ohio, which provides claims review, processing services and maintains its own provider network. The self-insurance program is accounted for in the Internal Service Fund. The County has recorded a liability for incurred but unreported claims at year end based on an actuarial estimate by UMR. The County has purchased stop-loss insurance coverage of \$200,000 per insured individual to limit the County's liability. A summary of the liability for unpaid health care claims for 2017 is as follows:

	Balance at	Current	Current	Balance at
	Beginning	Year	Year	End
Year	of Year	Claims	Payments	of Year
2017	\$ -	\$ 11,115,401	\$ 9,652,400	\$ 1,463,001

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# **NOTE 17 – RISK MANAGEMENT** (Continued)

# C. Workers Compensation:

The County has elected to take advantage of the retrospective rating plan for workers' compensation offered by the State of Ohio. This plan allows the County to pay a fraction of the premium it would pay as an experience-rated risk.

Retrospective rating constitutes a step closer to self-insurance. In the retrospective rating plan, the County agrees to assume a portion of the risk in return for a possible reduction in premiums. The greater the percentage of the risk the County assumes, the greater the potential reduction in premiums. If the County's loss experience is better than predicted by the experience-rating system, its premium obligation will be less than what it would have paid under experience rating. If its experience is worse than predicted, its premium obligation will be more than it would have been assessed under experience rating, limited to the maximum premium.

The County has assumed the risk for individual claims up to a maximum of \$200,000. The County has also agreed to pay all claims up to a maximum of 200% of what the County would have paid had the County remained an experience-rated risk. Claims exceeding these limits will be paid by the State. Each year, the County pays the State a "minimum premium" for retaining the risk of having to pay claims, which exceed the County's maximum claim limits. For each year the County elects the retrospective rating plan for workers' compensation, liability is attached for ten years.

All claims processing is done by the State. The State initially pays all claims and then bills the County. At December 31, 2017, a claims liability of \$2,374,084 is reported in the government-wide statement of net position and represents the liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, based on an estimate provided by the Bureau of Workers' Compensation. Claims incurred during the year were \$390,034.

# NOTE 18 – JOINTLY GOVERNED ORGANIZATIONS

Mental Health and Recovery Board of Clark, Greene, and Madison Counties – Clark County is a participant in the Mental Health and Recovery Board of Clark, Greene, and Madison Counties, which is a joint county Alcohol, Drug Addiction and Mental Health Board. The Organization was formed for the purpose of providing high quality and cost-effective alcohol and drug addiction and mental health services to the residents of Greene, Madison and Clark Counties. The governing board consists of eighteen members, five of which are appointed by the Clark County Commissioners. The Clark County Auditor serves as the fiscal agent for the Board. Financial information can be obtained by writing Mental Health and Recovery Board of Clark, Greene, and Madison Counties at 1055 E. High Street, Springfield, Ohio 45505.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# NOTE 18 – JOINTLY GOVERNED ORGANIZATIONS (Continued)

West Central Ohio Port Authority – The West Central Ohio Port Authority was established under Section 4582.21 of the Ohio Revised Code. Under the Revised Code, the Port Authority is a legally separate entity. The Board of the Authority is comprised of seven members: 2 members from Champaign County, 3 from Clark County, and 2 from Fayette County. The members are appointed by the County Commissioners of each respective county. Clark County does not approve its budget, nor is it responsible for the Authority's debt. During 2017, the County did not contribute any money to the Authority.

**Springfield Metropolitan Housing Authority** – The Springfield Metropolitan Housing Authority was established under Section of 3735 of the Ohio Revised Code. The Board is comprised of five members: one appointed by the Clark County Probate Court, one appointed by the Clark County Common Pleas, one appointed by the Clark County Commissioners, and two appointed by the City of Springfield Commissioners. Clark County cannot significantly influence the Authority's operations, the board has sole budgetary authority, and the County is not legally or morally obligated for the Authority's debt. During 2017, Clark County did not contribute any money to the Springfield Metropolitan Housing Authority.

West Central Community Correction Facility – The West Central Community Correction Facility was established as a legally separate district under Section 2301.51 of the Ohio Revised Code to provide a district community-based correctional facility and program for the use of the member courts of common pleas. Member courts are from the counties of Clark, Champaign, Delaware, Logan, Madison, Marion, Morrow and Union. The Judicial Corrections Board is comprised of 11 judges, one each from the member counties and, based upon population, two from Clark, Delaware, and Marion County. Funds for the construction and operation are received through grant revenue from the State of Ohio. Clark County, having the largest population, serves as fiscal agent for the facility.

## **NOTE 19 – RELATED ORGANIZATIONS**

Clark County Public Library – Clark County Public Library is a related Organization. The County appoints the governing board of the Library; however, the County cannot influence the Library's operations nor does the Library represent a potential financial benefit or burden on the County. The County serves in a ministerial capacity as taxing authority for the Library. Once the Library Board determines to present a levy to the voters, including the determination of its rate and duration, the County must place the levy on the ballot. The Library determines its own budget. The Library received \$4,046,007 in library and local government money passed thru the County during 2017.

National Trail Parks and Recreation District – The National Trail Parks and Recreation District (NTPRD) is a related Organization and operated in accordance with Section 755 of the Ohio Revised Code. NRPRD is directed by a seven member Board of Trustees; four are appointed by the City of Springfield, two by the Clark County Board of County Commissioners and the seventh member to be selected by the first six. During 2017, the County contributed \$140,650 in operating subsidies to the NTPRD.

Clark County Park District – The Clark County Park District is a related Organization established and run under Section 1545.22 of the Ohio Revised Code. The three Park District Commissioners are appointed by the Probate Judge of the County, but the County's accountability does not extend beyond making the appointments. The Park District received \$39,092 in local government monies passed thru the County during 2017.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

# **NOTE 20 – CONTINGENT LIABILITIES**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecuting Attorney, any potential liability would not have a material effect on the basic financial statements.

## **NOTE 21 – SUBSEQUENT EVENTS**

On April 25, 2018, the County Commissioners authorize a commercial guaranty to Security National Bank in the event of default by the Clark County Land Reutilization Corporation on its draw note to Security National Bank. Said draw note not to exceed \$3.5 million. In the event of default, the moneys contributed by the Board pursuant to the commercial guaranty shall be drawn from the General Fund of the County.

# **NOTE 22 – TAX ABATEMENTS**

As of December 31, 2017, the County provides tax abatements through 4 programs: the Ohio Enterprise Zone Program, the South Limestone Community Reinvestment Area, the Center City Community Reinvestment Area, and the Sheridan-Kenton Community Reinvestment Area.

Community Reinvestment Areas (CRA's) are areas created with the goal of revitalizing the community in accordance with Ohio Revised Code §3735.67. They are formed to encourage development and improvements to historic, commercial/industrial, and/or residential areas. Property owner's within designated reinvestment areas may be granted real property tax abatements on increases in property valuation that result from new construction or remodeling of existing structures. Existing taxes are not abated. Individual property owners as well as businesses can benefit from this program.

#### CRA abatement terms are as follows:

- Remodeled or new 1 and 2 family dwellings receive up to ten years with a minimum investment of \$2,500.
- Existing 3 or more residential units or commercial/industrial structures receive up to twelve years with a minimum investment of \$5,000.
- New 3 or more residential units or commercial/industrial structures receive up to fifteen years, minimum investment is not applicable.

In order to be eligible for the CRA benefit, the affected school board must be notified of the abatement request and may be required to approve the proposed abatement, under provisions of State law. The developer or homeowner agrees to maintain the improvements and provide an annual report. The Tax Incentive Review Council (TIRC) conducts annual site visits to certify the continuation of the abatement and upkeep of the improvements.

Abatements will not generally extend beyond eight years and fifty percent, except for those located within the Center City Community Reinvestment Area. Greater percentages can be considered for significant property investments or major job creation. Firms receiving the abatements are encouraged to partner with Springfield's school districts in ways that benefit both parties.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

### **NOTE 22 – TAX ABATEMENTS** (Continued)

The South Limestone CRA was created in 2005 to encourage economic stability, maintain real property values and generate new employment within the specified area of the South Limestone Corridor. The South Limestone CRA has 2 components; commercial/industrial development and residential development.

The Sheridan-Kenton CRA was created in 1978 to encourage economic stability, maintain real property values and generate new employment within the specified area of the City of Springfield. This CRA only applies to commercial/industrial development.

The Center City CRA was created in 2005 to encourage economic stability, maintain real property values and generate new employment within the specified area of the Center City Corridor. The Center City CRA also has 2 components; commercial/industrial development and residential development.

Ohio Enterprise Zones (EZ's) are established in accordance with Ohio Revised Code §5709.61 to 5709.69 and are areas targeted for limited local and state tax abatement and tax credits. They are formed in order to promote business investment and to create employment. EZ's provide tax incentives for renovations of vacant, urban, industrial, and business areas and structures. Only those businesses that are qualified by financial responsibility and business experience to create and preserve jobs within the zone may apply for the local tax incentives. Local officials may limit the type of businesses and projects, which are eligible through policy guidelines. A business must make a substantial investment in either real or personal property.

Establishing a new business is defined as making a significant investment in land, buildings, machinery, or equipment. Expansion projects must make investments that equal at least ten percent of the value of the existing facility. In addition, the law permits incentives for a business to renovate an existing facility if the renovations exceed fifty percent of the facility's value. A business willing to occupy a vacant facility and invest at least twenty percent of the facility's value to alter or repair the facility is considered eligible for tax incentives. Retail operations are not eligible for tax exemptions in an enterprise zone.

There are four possible eligibility determinations for a project to be considered for EZ benefits, it must meet one of the following four definitions:

- Expand: Ohio Revised Code (ORC) § 5709.61 (E) "means to make expenditures to add land, buildings, machinery, equipment, or other materials, except inventory, to a facility that equal at least ten percent of market value of the facility prior to such expenditures, as determined for the purposes of local property taxation."
- Renovate: ORC § 5709.61 (F) "means to make expenditures to alter or repair a facility that equal at least fifty percent of the market value of the facility prior to such expenditures, as determined for the purposes of local property taxation."
- Occupy: ORC § 5709.61 (G) "means to make expenditures to alter or repair a vacant facility equal to at least twenty percent of the market value of the facility prior to such expenditures."
- Remediate: ORC § 5709.61 (V) "means to make expenditures to clean up an environmentally contaminated facility so that it is no longer environmentally contaminated that equal at least ten percent of the real property market value of the facility prior to such expenditures as determined for the purposes of property taxation.

Notes to the Basic Financial Statements For the Year Ended December 31, 2017

### **NOTE 22 – TAX ABATEMENTS** (Continued)

The developer must maintain the improvements, complete an annual report, and commit to equal opportunity employment and contracting opportunities. School boards must be notified of the proposed amendment. In certain cases, school boards must approve the abatement.

Below is the information relevant to the disclosure of those programs for the year ended December 31, 2017:

Tax Abatement Program	Total Esimated Gross Amount of Taxes Abated for Tax Year 2016				
Community Reinvestment Area (CRA):					
South Limestone - Residential Development	\$	53,061			
South Limestone - Commerical/Industrial Development:					
Retail	\$	1,992			
Center City - Residential Development	\$	10,810			
Center City - Commercial/Industrial Development:					
Retail	\$	6,393			
Office	\$	39,405			
Sheridan-Kenton - Commercial/Industrial Development:					
Manufacturing	\$	7,283			
Enterprise Zone:					
Manufacturing	\$	286,811			
Recreation	\$	59,158			

REQUIRED SU	PPLEMENTARY	INFORMATION

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis General Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:				
Taxes	\$ 4,014,909	\$ 4,014,909	\$ 3,414,859	\$ (600,050)
Permissive Sales Tax	24,292,000	24,292,000	25,564,418	1,272,418
Intergovernmental	5,629,897	5,880,556	5,922,973	42,417
Charges for Services	6,066,569	6,085,637	5,937,222	(148,415)
Licenses and Permits	301,365	301,365	369,085	67,720
Fees, Fines and Forfeitures	572,435	572,435	582,406	9,971
Investment Income	1,100,060	1,100,060	1,464,795	364,735
Other Revenue	111,875	184,745	504,954	320,209
Total Revenues	42,089,110	42,431,707	43,760,712	1,329,005
EXPENDITURES:				
Current:				
General Government:				
Legislative and Executive	7,939,650	7,774,380	6,740,758	1,033,622
Judicial	11,025,128	11,066,246	10,744,766	321,480
Public Safety	17,879,677	18,174,399	17,445,519	728,880
Public Works	5,372,177	5,481,729	5,170,242	311,487
Health	318,104	318,225	286,563	31,662
Human Services	760,834	771,235	768,264	2,971
Conservation and Recreation	414,350	414,350	412,750	1,600
Total Expenditures	43,709,920	44,000,564	41,568,862	2,431,702
Excess (Deficit) Revenues Over/				
(Under) Expenditures	(1,620,810)	(1,568,857)	2,191,850	3,760,707
OTHER FINANCING SOURCES (USES):				
Proceeds from Sale of Capital Assets	10,000	10,000	307	(9,693)
Transfers In	775,000	775,000	900,000	125,000
Transfers Out	(4,358,924)	(4,386,395)	(3,440,646)	945,749
Total Other Financing Sources (Uses)	(3,573,924)	(3,601,395)	(2,540,339)	1,061,056
Net Change in Fund Balance	(5,194,734)	(5,170,252)	(348,489)	4,821,763
Fund Balance, Beginning of Year	12,262,292	12,262,292	12,262,292	-
Prior Year Encumbrances Appropriated	2,124,091	2,124,091	2,124,091	
Fund Balance, End of Year	\$ 9,191,649	\$ 9,216,131	\$ 14,037,894	4,821,763

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Job & Family Services Special Revenue Fund For the Year Ended December 31, 2017

REVENUES: Intergovernmental Charges for Services Other Revenue	\$	Original Budget 18,189,337 - 60,096	\$ Final Budget 18,294,337 - 60,096	\$ Actual 10,760,026 6,565,885 27,222	ariance with final Budget (7,534,311) 6,565,885 (32,874)
Total Revenues		18,249,433	 18,354,433	 17,353,133	 (1,001,300)
EXPENDITURES: Current: Human Services	_	22,554,685	 22,610,685	 19,672,858	 2,937,827
Excess (Deficit) Revenues Over/ (Under) Expenditures	_	(4,305,252)	 (4,256,252)	 (2,319,725)	 1,936,527
OTHER FINANCING SOURCES (USES): Transfers In	_	595,884	 595,884	 598,731	 2,847
Total Other Financing Sources (Uses)		595,884	 595,884	 598,731	2,847
Net Change in Fund Balance		(3,709,368)	(3,660,368)	(1,720,994)	1,939,374
Fund Balance, Beginning of Year		(1,236,079)	(1,236,079)	(1,236,079)	-
Prior Year Encumbrances Appropriated	_	2,547,037	2,547,037	 2,547,037	 
Fund Balance, End of Year	\$	(2,398,410)	\$ (2,349,410)	\$ (410,036)	\$ 1,939,374

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Department of Developmental Disabilities Special Revenue Fund For the Year Ended December 31, 2017

REVENUES:		Original Budget		Final Budget		Actual		ariance with inal Budget
Taxes	\$	11,791,770	\$	11,791,770	\$	10,070,223	\$	(1,721,547)
Intergovernmental		8,434,913		8,434,913		9,085,427		650,514
Charges for Services		565,800		565,800		518,909		(46,891)
Investment Income		100		100		930		830
Other Revenue		166,700	_	174,700		209,984		35,284
Total Revenues		20,959,283	_	20,967,283		19,885,473		(1,081,810)
EXPENDITURES:								
Current:								
Health	_	20,595,368	_	20,603,368		18,539,612		2,063,756
Excess (Deficit) Revenues Over/								
(Under) Expenditures	_	363,915	_	363,915		1,345,861	_	981,946
OTHER FINANCING SOURCES (USES):								
Transfers In		4,732,100		4,732,100		5,248,345		516,245
Transfers Out		(5,517,000)	_	(6,033,245)	_	(5,888,245)	_	145,000
Total Other Financing Sources (Uses)		(784,900)		(1,301,145)		(639,900)		661,245
Net Change in Fund Balance		(420,985)		(937,230)		705,961		1,643,191
Fund Balance, Beginning of Year		18,141,737		18,141,737		18,141,737		-
Prior Year Encumbrances Appropriated		1,287,468		1,287,468		1,287,468	_	
Fund Balance, End of Year	\$	19,008,220	\$	18,491,975	\$	20,135,166	\$	1,643,191

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Children's Services Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget			Final Budget		Actual		Variance with Final Budget	
REVENUES:						_		_	
Taxes	\$	6,861,173	\$	6,861,173	\$	5,843,394	\$	(1,017,779)	
Intergovernmental		6,726,400		7,026,400		7,211,540		185,140	
Charges for Services		484,382		484,382		601,858		117,476	
Other Revenue		3,650	_	3,650		37,422	_	33,772	
Total Revenues	_	14,075,605	_	14,375,605		13,694,214		(681,391)	
EXPENDITURES: Current:									
Human Services		18,676,063	_	19,025,063	_	16,916,786	_	2,108,277	
Net Change in Fund Balance		(4,600,458)		(4,649,458)		(3,222,572)		1,426,886	
Fund Balance, Beginning of Year		8,148,707		8,148,707		8,148,707		-	
Prior Year Encumbrances Appropriated	_	5,979,054		5,979,054		5,979,054			
Fund Balance, End of Year	\$	9,527,303	\$	9,478,303	\$	10,905,189	\$	1,426,886	

Notes to the Required Supplementary Information For the Year Ended December 31, 2017

### **Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The County is required by state law to adopt annual budgets for all funds, except fiduciary funds specifically exempted by statute. The County does not adopt an annual budget for the Mercy Unit Bond Retirement Debt Service Fund. This fund is only used to maintain funds for matured interest payable. Listed below are the major steps of the budget preparation process:

### Tax Budget:

A budget of estimated revenues and expenditures is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates.

### **Estimated Resources:**

The County Budget Commission reviews estimated revenues and determines if the budget substantiates a need to levy all or part of previously authorized taxes. The Commission certifies its actions to the County by September 1. As part of this certification, the County receives the official certificate of estimated resources, which states the estimated fund balance and projected revenue of each fund. Prior to December 31, the County must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year. The certificate may be amended further during the year if the County Auditor determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during 2017.

### Appropriations:

A temporary appropriation resolution to control expenditures may be passed on or around January 1 of each year for the period January 1 to March 31. An annual appropriation resolution must be passed by April 1 of each year for the period January 1 to December 31. The appropriation resolution may be amended during the year, as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified.

The County Commissioners legally enacted several supplemental appropriation resolutions during the year. The budget figures that appear in the statements of budgetary comparisons represent the final appropriation amounts, including all amendments and modifications.

Notes to the Required Supplementary Information For the Year Ended December 31, 2017

### **Budgeted Level of Expenditures:**

Administrative control is maintained through the establishment of detailed line-item budgets. Appropriated funds may not be expended for purposes other than those designated in the appropriation resolution without authority from the Commissioners. Expenditures/expenses plus encumbrances may not legally exceed appropriations at the level of appropriation. Commissioners' appropriations are made to fund department and object level (i.e., personnel & fringes, operating expenses, capital asset expense, debt service, etc.) The allocation of appropriations among departments and objects within a fund may be modified during the year only by a resolution of the Commissioners.

### Encumbrances:

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as assigned or restricted fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

### Lapsing of Appropriations:

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding calendar year and is not reappropriated.

While reporting financial position and results of operations on the basis of generally accepted accounting principles (GAAP), the budgetary basis, as provided by law, is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual – Budgetary (Non-GAAP) Basis is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Outstanding year-end encumbrances are treated as expenditures/expenses (budget basis) rather than as assigned or restricted fund balance for governmental fund-types (GAAP basis).
- 4. Proceeds from and principal payments on short-term note obligations are reported on the operating statement (budget basis) rather than as balance sheet transactions (GAAP basis).
- 5. State statute requires short-term note debt to be repaid from the debt service fund (budget basis) as opposed to the fund that received the proceeds (GAAP basis). Debt service fund resources used to pay both principal and interest have been allocated accordingly.

Notes to the Required Supplementary Information For the Year Ended December 31, 2017

6. Revenues and expenditures were not presented for non-budgeted funds (budget basis) but were recorded on the operating statement (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the GAAP basis to the budget basis are as follows:

### Net Change in Fund Balances

		General Fund	Jo	bb & Family Services Fund	De	epartment of evelopmental Disabilities Fund	Children's Services Fund	
GAAP Basis	\$	1,027,448	\$	(296,215)	\$	3,281,323	\$	1,564,067
Revenue Accruals Expenditure Accruals Other Financing Sources/Uses Encumbrances		1,038,234 126,774 (44,994) (2,495,951)		1,139,108 47,389 - (2,611,276)		(438,581) (32,659) - (2,104,122)		(269,219) 65,828 - (4,583,248)
Budget Basis	\$	(348,489)	\$	(1,720,994)	\$	705,961	\$	(3,222,572)

Required Supplementary Information
Schedule of the County's Proportionate Share of the Net Pension Liability
Ohio Public Employees Retirement System - Traditional Plan
Last Four Years (1)

	2016	2015	2014	2013
County's Proportion of the Net Pension Liability	0.318207%	0.322404%	0.385370%	0.385370%
County's Proportionate Share of the Net Pension Liability	\$ 72,259,406	\$ 55,844,373	\$ 39,618,293	\$ 38,721,330
County's Covered Payroll	\$ 39,471,988	\$ 40,884,416	\$ 40,812,824	\$ 40,631,670
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	183.07%	136.59%	97.07%	95.30%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.25%	81.08%	86.45%	86.36%

<sup>(1)</sup> Information prior to 2013 is not available.

Amounts presented as of the County's measurement date which is the prior fiscal year end.

### **Notes to Schedule:**

*Change in assumptions.* In 2017, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2015. Significant changes included a reduction of the discount rate from 8.0% to 7.5%, a reduction in the wage inflation rate from 3.75% to 3.25%, and transition from the RP-2000 mortality tables to the RP-2014 mortality tables.

Required Supplementary Information Schedule of the County's Contributions Ohio Public Employees Retirement System - Traditional Plan Last Five Years (1)

	2017	2016	2015	2014	2013
Contractually Required Contribution	\$ 5,571,629	\$ 4,858,652	\$ 4,830,562	\$ 4,846,376	\$ 4,868,310
Contributions in Relation to the Contractually Required Contribution	5,571,629	4,858,652	4,830,562	4,846,376	4,868,310
Contribution Deficiency (Excess)	\$ -	\$ -	<u>\$</u>	\$ -	\$ -
County Covered Payroll	\$ 40,226,944	\$ 39,471,988	\$ 40,884,416	\$ 40,812,824	\$ 40,631,670
Contributions as a Percentage of Covered Payroll	13.85%	12.31%	11.82%	11.87%	11.98%

<sup>(1)</sup> Information prior to 2013 is not available.



# SUPPLEMENTARY INFORMATION – COMBINING FINANCIAL STATEMENTS

### NONMAJOR SPECIAL REVENUE FUNDS

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than amounts relating to major capital projects) that are legally restricted to expenditures for specified purposes.

**Child Support Enforcement Agency Fund** – To maintain and account for the revenues and expenditures necessary to support the Child Support programs administered by Clark County.

**Real Estate Assessment Fund** – To maintain and account for revenue received from fees charged for the collection and distribution of tax revenue and expenditures necessary for appraisal functions.

**Engineer Fund** – To maintain and account for intergovernmental revenue received from the State of Ohio and other sources and account for expenditures made to maintain roads and bridges within the County by the Clark County Engineer.

**Waste Management Fund** – To maintain and account for fees received for utilizing county waste facilities and expenditures made to support the programs carried out by the Solid Waste Disposal Department.

**Dog and Kennel Fund** – To maintain and account for revenues from the sales of dog licenses, adoption fees and fines imposed and to maintain and account for expenditures necessary to maintain the animal shelter.

**GIS Mapping Fund** – To maintain and account for fees generated by the addition of \$1.00 per \$1,000 conveyance fee and the expenditures associated with the county map room.

**Commissioners Fund** – To maintain and account for the revenues and expenditures necessary to support specific programs and projects administered by the Clark County Commissioners.

**Treasurer's Fund** – To maintain and account for revenues maintained by the County Treasurer. These includes monies received from the collection of delinquent taxes – real and personal –and interest revenue from the prepayment of taxes program.

**Community Development Fund** – To maintain and account for the revenues and expenditures necessary to support specific programs and projects for the economic development of Clark County administered by the Clark County Community Development Department.

**Prosecuting Attorney Fund** – To maintain and account for the revenues and expenditures necessary to support specific grant programs and projects administered by the Clark County Prosecuting Attorney.

**Sheriff Fund** – To maintain and account for revenue received from various sources for specific purposes within the Clark County Sheriff's department.

# Nonmajor Governmental Funds – Fund Descriptions (Continued)

### NONMAJOR SPECIAL REVENUE FUNDS (Continued)

**Common Pleas Court Fund** – To maintain and account for revenue received from various sources for operations of the Clark County Common Pleas Court system.

**Domestic Relations Court Fund** – To maintain and account for revenue received from various sources for specific purposes at the Domestic Relations Court.

**Probate Court Fund** – To maintain and account for revenue received from various sources for specific purposes at the Probate Court.

**Juvenile Court Fund** – To maintain and account for revenue received from various sources for specific purposes at the Juvenile Court.

**Municipal Court Fund** – To maintain and account for revenue received from various sources for specific purposes at the Municipal Court.

**Clerk of Courts Fund** – To maintain and account for revenue received from various sources for specific purposes at the Clerk of Courts.

**Recorder Fund** – To maintain and account for fees charged to record documents used in purchasing necessary equipment for the Recorder's Office.

**FEMA Fund** – To maintain and account for the proceeds of grant revenues for the reimbursement of expenses related to disasters reimbursed by the Federal Government. There was no budget approved for the FEMA fund in 2016.

**Emergency Management Fund** – To maintain and account for revenue received from various sources for specific purposes of the Emergency Management Agency of Clark County.

**Ditch Maintenance Fund** – To maintain and account for the proceeds of assessments placed upon properties located within Clark County and expenditures made to maintain such ditches throughout the year.

**Law Library Fund** – To maintain and account for revenue received from various sources for specific purposes of the Clark County Law Library.

**ARRA Fund** – To maintain and account for revenue received by the County from the federal government under the American Recovery and Reinvestment Act of 2009.

# Nonmajor Governmental Funds – Fund Descriptions (Continued)

### NONMAJOR DEBT SERVICE FUNDS

Debt Service Funds are used to account for retirement of the County's general obligation bonds.

**General Bond Retirement Fund** – To maintain and account for payment of principal and interest on debt for certain bonds of the County.

Mercy Unit Bond Retirement Fund – To maintain and account for payment of principal and interest relating to construction and rehabilitation at Mercy Hospital.

**Human Services Bond Retirement Fund** – To maintain and account for payment of principal and interest relating to construction and rehabilitation of the Human Services Building.

### NONMAJOR CAPITAL PROJECTS FUNDS

Capital Projects Funds are used to account for the financial resources used for the acquisition or construction of major capital facilities other than those financed by proprietary funds.

**Permanent Improvement Fund** – To account for the various construction projects throughout the County.

**DoDD Capital Projects Fund** – To maintain and account for the financial resources for capital projects completed by the Board of Developmental Disabilities.

**Derr Road Improvement Fund** – To maintain and account for the financial resources for the improvement to Derr Road.

**Issue II/OPWC Capital Projects Fund** — To maintain and account for Issue II Grant funds as well as other Grant Funds used for the purpose of supplementing local funding for improvements to roads and structures within Clark County.

**South Vienna Development Fund** – To maintain and account for the financial resources related to the economic development project in the Village of South Vienna.

**County Resurfacing** – To maintain and account for the financial resources for the County's annual road resurfacing projects.

**Veteran's Park Renovation Fund** – To maintain and account for the financial resources received for the renovation of Veteran's Park.

**Lower Valley Widening Fund** – To maintain and account for the financial resources related to the Lower Valley Pike widening road project.

# Nonmajor Governmental Funds – Fund Descriptions (Continued)

### **NONMAJOR PERMANENT FUNDS**

Permanent Funds are used to account for the financial resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the County's programs, that is, for the benefits of the County or its citizenry.

**Chase Stewart Blind Relief Fund** – To maintain and account for the expenditure of monies by the Soldiers Relief Commission for Veterans needing assistance.

**Chase Stewart Soldier Relief Fund** – To maintain and account for the expenditure of monies by the Soldiers Relief Commission for Veterans needing assistance.

Combined Balance Sheet Nonmajor Governmental Funds December 31, 2017

	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Permanent Funds	Total Nonmajor Governmental Funds	
ASSETS:						
Pooled Cash and Investments	\$ 19,274,455	\$ 150,136	\$ 4,690,162	\$ 107,690	\$ 24,222,443	
Pooled Cash and Investments						
in Segregated Accounts	458,714	-	-	34	458,748	
Pooled Cash and Investments						
with Fiscal and Escrow Agents	-	366	40,245	-	40,611	
Receivables:						
Taxes	2,248,843	-	-	-	2,248,843	
Accounts	309,456	-	-	-	309,456	
Special Assessments	165,105	-	-	-	165,105	
Accrued Interest	8,295	-	-	359	8,654	
Due from Other Governments	4,444,115	-	-	-	4,444,115	
Due from Other Funds	80,625	-	-	-	80,625	
Materials and Supplies Inventory	9,103	-	-	-	9,103	
Prepaid Items	20,934				20,934	
Total Assets	\$ 27,019,645	\$ 150,502	\$ 4,730,407	\$ 108,083	\$ 32,008,637	
LIABILITIES:						
Accounts Payable	\$ 570,807	\$ -	\$ -	\$ -	\$ 570,807	
Contracts Payable	-	-	411,788	-	411,788	
Retainage Payable	-	-	40,245	-	40,245	
Accrued Wages and Benefits	336,767	-	-	-	336,767	
Due to Other Funds	76,752	-	300,000	-	376,752	
Matured Interest Payable		366			366	
Total Liabilities	984,326	366	752,033		1,736,725	
DEFERRED INFLOWS OF RESOURCES:						
Property Taxes Levied for Next Year	2,248,843	-	-	-	2,248,843	
Unavailable Revenue - Intergovernmental Revenue	4,032,228	-	-	-	4,032,228	
Unavailable Revenue - Charges for Services	87,979	-	-	-	87,979	
Unavailable Revenue - Special Assessments	165,105				165,105	
Total Deferred Inflows of Resources	6,534,155				6,534,155	
FUND BALANCES:						
Nonspendable	30,037	-	-	74,787	104,824	
Restricted	19,471,127	24,826	4,137,243	33,296	23,666,492	
Committed	-	125,310	-	-	125,310	
Unassigned (Deficit)	<del></del>		(158,869)		(158,869)	
Total Fund Balances	19,501,164	150,136	3,978,374	108,083	23,737,757	
Total Liabilities, Deferred Inflows of	0.000000	A 450 -00	h 4500 100	<b>.</b> 100 000	0.00.00.00	
Resources, and Fund Balance	\$ 27,019,645	\$ 150,502	\$ 4,730,407	\$ 108,083	\$ 32,008,637	

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2017

	En	ld Support forcement Agency		Real Estate	Engineer		
ASSETS:	Φ.	(1 ( 000	Φ	2 007 102	Φ	<b>5.25</b> 0.160	
Pooled Cash and Investments	\$	616,088	\$	2,987,193	\$	5,378,168	
Pooled Cash and Investments		10.226					
in Segregated Accounts		10,326		-		-	
Receivables:							
Taxes		-		-		-	
Accounts		45,664		-		28,679	
Special Assessments		-		-		-	
Accrued Interest		-		-		-	
Due from Other Governments		122,320		-		3,437,699	
Due from Other Funds		-		-		-	
Materials and Supplies Inventory		-		-		1,248	
Prepaid Items	-	7,707		2,362		6,177	
Total Assets	\$	802,105	\$	2,989,555	\$	8,851,971	
LIABILITIES:							
Accounts Payable	\$	36,925	\$	250	\$	19,161	
Accrued Wages and Benefits		118,738		17,487		86,891	
Due to Other Funds			_				
Total Liabilities		155,663		17,737		106,052	
DEFERRED INFLOWS OF RESOURCES:							
Property Taxes Levied for Next Year		_		_		_	
Unavailable Revenue - Intergovernmental Revenue		122,290		_		3,124,992	
Unavailable Revenue - Charges for Services		122,270		_		1,696	
Unavailable Revenue - Special Assessments						-	
Total Deferred Inflows of Resources		122,290				3,126,688	
FUND BALANCES:							
Nonspendable		7,707		2,362		7,425	
Restricted		516,445		2,969,456		5,611,806	
Total Fund Balances		524,152		2,971,818		5,619,231	
Total Liabilities, Deferred Inflows of							
Resources, and Fund Balance	\$	802,105	\$	2,989,555	\$	8,851,971	

Ma	Waste	Dog and Kennel	GIS	S Mapping	Со	mmissioners	Tr	easurer's	Community Development		rosecuting Attorney
\$	916,781	\$ 153,502	\$	446,852	\$	3,099,447	\$	34,658	\$	56,664	\$ 517,001
	-	-		-		-		-		-	448,388
	-	-		-		2,248,843		-		-	-
	63,152	2,411		-		1,649		-		-	29,530
	-	-		-		-		-		-	-
	-	-		-		-		-		-	-
	4.206	-		-		144,149		-		20,000	63,619
	4,296	-		-		-		-		38,999	-
	7,855	- 472		- 94		-		- 00		-	-
	1,131	 472		84			-	99			 216
\$	993,215	\$ 156,385	\$	446,936	\$	5,494,088	\$	34,757	\$	95,663	\$ 1,058,754
\$	11,733	\$ 1,788	\$	1,100	\$	_	\$	_	\$	_	\$ 448,493
	9,127	11,834		4,166		_		2,460		903	20,330
	4,296	-		_		_		-		51,956	18,000
	<u> </u>										 
	25,156	 13,622		5,266	_			2,460		52,859	 486,823
	-	-		-		2,248,843		-		-	-
	-	-		-		144,149		-		-	53,939
	-	-		-		-		-		-	320
		 				-					 -
		 				2,392,992					 54,259
	8,986	472		84		-		99		-	216
	959,073	142,291		441,586		3,101,096		32,198		42,804	 517,456
	968,059	 142,763		441,670		3,101,096		32,297		42,804	 517,672
\$	993,215	\$ 156,385	\$	446,936	\$	5,494,088	\$	34,757	\$	95,663	\$ 1,058,754 (Continued)

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2017 (Continued)

	 Sheriff		Common leas Court	Domestic Relations Court		
ASSETS:						
Pooled Cash and Investments	\$ 743,624	\$	1,416,521	\$ 238,758		
Pooled Cash and Investments						
in Segregated Accounts	-		-	-		
Receivables:						
Taxes	-		1 206	-		
Accounts	23,411		1,386	-		
Special Assessments	-		- 0.205	-		
Accrued Interest	-		8,295	-		
Due from Other Governments	115,171		93,702	-		
Due from Other Funds	13,830		-	-		
Materials and Supplies Inventory	-		-	-		
Prepaid Items	 79	_	144	 1,757		
Total Assets	\$ 896,115	\$	1,520,048	\$ 240,515		
LIABILITIES:						
Accounts Payable	\$ 570	\$	8,655	\$ 961		
Accrued Wages and Benefits	1,636		12,611	80		
Due to Other Funds	 			 		
Total Liabilities	 2,206		21,266	 1,041		
DEFERRED INFLOWS OF RESOURCES:						
Property Taxes Levied for Next Year	-		-	-		
Unavailable Revenue - Intergovernmental Revenue	55,069		93,702	-		
Unavailable Revenue - Charges for Services	-		-	-		
Unavailable Revenue - Special Assessments	 			 		
Total Deferred Inflows of Resources	 55,069		93,702	 		
FUND BALANCES:						
Nonspendable	79		144	1,757		
Restricted	 838,761	_	1,404,936	 237,717		
Total Fund Balances	 838,840		1,405,080	 239,474		
Total Liabilities, Deferred Inflows of						
Resources, and Fund Balance	\$ 896,115	\$	1,520,048	\$ 240,515		

Probate Court		Juvenile Court		unicipal Court	Clerk of Courts	R	ecorder	1	FEMA	mergency anagement
\$ 215,829	\$	1,174,160	\$	82,523	\$ 82,346	\$	11,033	\$	-	\$ 128,393
-		-		-	-		-		-	-
- 2,095		- 95,915		- 1,269	-		-		-	- 1,031
-		-		-	-		-		-	-
-		316,606		-	-		-		-	- 150,849
-		-		-	-		-		11,000	2,500
 	_	640			 		-			 
\$ 217,924	\$	1,587,321	\$	83,792	\$ 82,346	\$	11,033	\$	11,000	\$ 282,773
\$ 250	\$	37,550	\$	-	\$ -	\$	-	\$	-	\$ 1,254
 28		44,878		-	 2,408		-		<u>-</u>	 2,500
 278		82,428			 2,408		-			 3,754
-		-		-	-		-		-	-
-		287,238 85,963		-	-		-		-	150,849
 			-		 					 <u>-</u>
 -	_	373,201	_		 -					 150,849
 - 217,646		640 1,131,052		83,792	79,938		11,033		11,000	 128,170
 217,646		1,131,692		83,792	79,938		11,033		11,000	 128,170
\$ 217,924	\$	1,587,321	\$	83,792	\$ 82,346	\$	11,033	\$	11,000	\$ 282,773 (Continued)

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2017 (Continued)

	Ma	Ditch aintenance		Law Library		ARRA		Total Non-Major ecial Revenue Funds
ASSETS:	Φ.	140.210	Φ	006.506	Φ.		Φ.	10.074.455
Pooled Cash and Investments	\$	148,318	\$	826,596	\$	-	\$	19,274,455
Pooled Cash and Investments								450 714
in Segregated Accounts		-		-		-		458,714
Receivables: Taxes								2 249 942
Accounts		-		13,264		-		2,248,843 309,456
Special Assessments		165,105		13,204		-		165,105
Accrued Interest		105,105		-		-		8,295
Due from Other Governments		_		-		-		4,444,115
Due from Other Funds		_		_		10,000		80,625
Materials and Supplies Inventory		_		_		10,000		9,103
Prepaid Items		_		66		_		20,934
repute tems	-				-		-	20,731
Total Assets	\$	313,423	\$	839,926	\$	10,000	\$	27,019,645
LIABILITIES:								
Accounts Payable	\$	-	\$	2,117	\$	-	\$	570,807
Accrued Wages and Benefits		-		3,185		5		336,767
Due to Other Funds		-			-			76,752
Total Liabilities				5,302		5		984,326
DEFERRED INFLOWS OF RESOURCES:								
Property Taxes Levied for Next Year		-		-		-		2,248,843
Unavailable Revenue - Intergovernmental Revenue		-		-		-		4,032,228
Unavailable Revenue - Charges for Services		-		-		-		87,979
Unavailable Revenue - Special Assessments		165,105			-			165,105
Total Deferred Inflows of Resources		165,105						6,534,155
FUND BALANCES:								
Nonspendable		-		66		-		30,037
Restricted		148,318		834,558		9,995		19,471,127
Total Fund Balances	_	148,318		834,624		9,995		19,501,164
Total Liabilities, Deferred Inflows of								
Resources, and Fund Balance	\$	313,423	\$	839,926	\$	10,000	\$	27,019,645

Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2017

		General Bond etirement	l E	Mercy Unit Bond Retirement		Human Services Bond Retirement		Total on-Major bt Service Funds
ASSETS: Pooled Cash and Investments	\$	125,310	\$	_	\$	24,826	\$	150,136
Pooled Cash and Investments	Ψ	123,310	Ψ		Ψ	21,020	Ψ	130,130
with Fiscal and Escrow Agents				366				366
Total Assets	\$	125,310	\$	366	\$	24,826	\$	150,502
LIABILITIES:								
Matured Interest Payable	\$		\$	366	\$		\$	366
Total Liabilities				366				366
FUND BALANCES:								
Restricted		-		-		24,826		24,826
Committed		125,310						125,310
Total Fund Balances		125,310				24,826		150,136
Total Liabilities and Fund Balances	\$	125,310	\$	366	\$	24,826	\$	150,502

Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2017

	Permanent Improvement	DoDD Capital Projects	Derr Road Improvement	
ASSETS:				
Pooled Cash and Investments	\$ 4,417,733	\$ 142,131	\$ -	
Pooled Cash and Investments				
with Fiscal and Escrow Agents	40,245			
Total Assets	\$ 4,457,978	\$ 142,131	\$ -	
LIABILITIES:				
Contracts Payable	\$ 410,788	\$ 1,000	\$ -	
Retainage Payable	40,245	-	-	
Due to Other Funds		300,000		
Total Liabilities	451,033	301,000		
FUND BALANCES:				
Restricted	4,006,945	-	-	
Unassigned (Deficit)	<del>-</del>	(158,869)		
Total Fund Balances	4,006,945	(158,869)		
Total Liabilities, Deferred Inflows of				
Resources, and Fund Balance	\$ 4,457,978	\$ 142,131	\$ -	

Issue II/ OPWC Capital Projects		South Vienna Development		County Resurfacing		Veteran's Park enovation	er Valley dening	Total Non-Major Capital Projects Funds		
\$	-	\$	6,788	\$	-	\$ 123,510	\$ -	\$	4,690,162	
						 	 	_	40,245	
\$		\$	6,788	\$		\$ 123,510	\$ 	\$	4,730,407	
\$	-	\$	-	\$	-	\$ -	\$ -	\$	411,788	
					<u>-</u>	 <u> </u>	 <u>-</u>		40,245 300,000	
						 	 	_	752,033	
	-		6,788		-	123,510	-		4,137,243 (158,869)	
			6,788			 123,510		_	3,978,374	
\$		\$	6,788	\$		\$ 123,510	\$ 	\$	4,730,407	

Combining Balance Sheet Nonmajor Permanent Funds December 31, 2017

	S	Chase tewart nd Relief	9	Chase Stewart dier Relief	Total Non-Major Permanent Funds		
ASSETS:							
Pooled Cash and Investments	\$	8,604	\$	99,086	\$	107,690	
Pooled Cash and Investments							
in Segregated Accounts		-		34		34	
Receivables:							
Accrued Interest				359		359	
Total Assets	\$	8,604	\$	99,479	\$	108,083	
FUND BALANCES:							
Nonspendable	\$	4,000	\$	70,787	\$	74,787	
Restricted		4,604		28,692		33,296	
Total Fund Balances	\$	8,604	\$	99,479	\$	108,083	
Total Liabilities and Fund Balances	\$	8,604	\$	99,479	\$	108,083	

Combined Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended December 31, 2017

	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Permanent Funds	Total Nonmajor Governmental Funds
REVENUES:					
Taxes	\$ 2,238,062	\$ -	\$ -	\$ -	\$ 2,238,062
Intergovernmental	15,539,750	75,000	3,926,525	-	19,541,275
Charges for Services	4,661,596	119,525	-	-	4,781,121
Licenses and Permits	474,099	-	-	-	474,099
Fees, Fines and Forfeitures	465,526	-	-	-	465,526
Special Assessments	115,268	-	28,741	-	144,009
Investment Income	56,391	-	-	1,694	58,085
Other Revenue	642,636	36,581	146,057		825,274
Total Revenues	24,193,328	231,106	4,101,323	1,694	28,527,451
EXPENDITURES:					
Current:					
General Government:					
Legislative and Executive	1,736,060	-	-	-	1,736,060
Judicial	3,083,069	-	-	-	3,083,069
Public Safety	1,194,554	-	-	-	1,194,554
Public Works	7,064,041	-	-	-	7,064,041
Human Services	6,388,919	-	-	2,729	6,391,648
Conservation/Recreation	809,467	-	-	-	809,467
Capital Outlay	-	-	7,133,227	-	7,133,227
Debt Service:					
Principal	-	925,000	8,005,000	-	8,930,000
Issue Costs - Refunding Bonds		84,332	156,829	-	241,161
Interest		347,893	121,062		468,955
Total Expenditures	20,276,110	1,357,225	15,416,118	2,729	37,052,182
Excess (Deficit) Revenues Over/					
(Under) Expenditures	3,917,218	(1,126,119)	(11,314,795)	(1,035)	(8,524,731)
OTHER FINANCING SOURCES (USES):			10.201		10.201
Proceeds from the Sale of Capital Assets	27.071	1 122 700	18,291	-	18,291
Transfers In	27,971	1,123,789	1,385,061	-	2,536,821
Other Financing Sources - Proceeds of		4 9 4 0 0 0 0	7.265.000		12 105 000
Refunding Debt	-	4,840,000	7,265,000	-	12,105,000
Premium on Refunding Bonds	-	262,454	606,829	-	869,283
Other Financing Uses - Payment to Refunded Debt Escrow Agent		(5,018,122)			(5,018,122)
Total Other Financing Sources (Uses)	27,971	1,208,121	9,275,181		10,511,273
Net Change in Fund Balance	3,945,189	82,002	(2,039,614)	(1,035)	1,986,542
Fund Balance, Beginning of Year	15,555,975	68,134	6,017,988	109,118	21,751,215
Fund Balance, End of Year	\$ 19,501,164	\$ 150,136	\$ 3,978,374	\$ 108,083	\$ 23,737,757

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2017

	Ent	d Support Forcement Agency	al Estate		Engineer
REVENUES:					
Taxes	\$	-	\$ -	\$	-
Intergovernmental		2,724,152	-		6,697,621
Charges for Services		1,008,949	1,375,643		141,580
Licenses and Permits		-	-		-
Fees, Fines and Forfeitures		-	-		70,861
Special Assessments		-	-		-
Investment Income		-	-		43,070
Other Revenue		5,305	 		167,360
Total Revenues		3,738,406	 1,375,643		7,120,492
EXPENDITURES:					
Current:					
General Government:					
Legislative and Executive		-	1,313,134		-
Judicial		-	-		-
Public Safety		-	-		-
Public Works		-	-		6,522,828
Human Services		4,149,465	-		-
Conservation/Recreation			 		
Total Expenditures		4,149,465	 1,313,134		6,522,828
Excess (Deficit) Revenues Over/					
(Under) Expenditures		(411,059)	 62,509	_	597,664
OTHER FINANCING SOURCES (USES): Transfers In			 		<u>-</u>
Total Other Financing Sources (Uses)			 		
Net Change in Fund Balance		(411,059)	62,509		597,664
Fund Balance, Beginning of Year		935,211	 2,909,309		5,021,567
Fund Balance, End of Year	\$	524,152	\$ 2,971,818	\$	5,619,231

Waste	·	Dog and Kennel G		GIS Mapping Commissioners Treasur		reasurer's	Community Development		osecuting Attorney		
\$ 2,223 841,706	\$	3,856	\$	56,000 201,200	\$	1,947,798 3,327,663	\$	193,502	\$ 445,300	\$	96,762 518,814
- - -		469,308 5,962		- - -		24,890		- - -	- - -		10,016
 44 67,468	_	- -		40,000		- -		3,063 413	 - 15,961		1,919 189,771
 911,441		479,126		297,200		5,300,351		196,978	 461,261		817,282
-		-		173,122		_		242,824	-		-
-		- 657,964		-		15,227		-	-		748,819
-		057,904		-		-		-	449,805		-
-		-		-		2,239,454		-	-		-
 809,467						<u> </u>			 -		
 809,467		657,964		173,122	_	2,254,681	_	242,824	 449,805		748,819
 101,974		(178,838)		124,078		3,045,670		(45,846)	 11,456		68,463
 					_	<u>-</u>	_		 500		27,471
 									 500		27,471
101,974		(178,838)		124,078		3,045,670		(45,846)	11,956		95,934
 866,085		321,601		317,592		55,426		78,143	 30,848		421,738
\$ 968,059	\$	142,763	\$	441,670	\$	3,101,096	\$	32,297	\$ 42,804	\$	517,672
											(Continued)

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2017
(Continued)

	 Sheriff	Common leas Court	Domestic Relations Court		
REVENUES:					
Taxes	\$ -	\$ -	\$	-	
Intergovernmental	162,731	394,221		-	
Charges for Services	212,756	356,363		-	
Licenses and Permits	-	-		-	
Fees, Fines and Forfeitures	36,904	1,800		67,619	
Special Assessments	-	-		-	
Investment Income	-	8,295		-	
Other Revenue	 98,764	 			
Total Revenues	 511,155	 760,679		67,619	
EXPENDITURES:					
Current:					
General Government:					
Legislative and Executive	-	-		-	
Judicial	-	470,966		6,662	
Public Safety	220,364	-		-	
Public Works	-	-		-	
Human Services	-	-		-	
Conservation/Recreation	 	 			
Total Expenditures	 220,364	 470,966		6,662	
Excess (Deficit) Revenues Over/					
(Under) Expenditures	 290,791	 289,713		60,957	
OTHER FINANCING SOURCES (USES): Transfers In	 	 			
Total Other Financing Sources (Uses)	 	 			
Net Change in Fund Balance	290,791	289,713		60,957	
Fund Balance, Beginning of Year	 548,049	 1,115,367		178,517	
Fund Balance, End of Year	\$ 838,840	\$ 1,405,080	\$	239,474	

Probate Court	 Juvenile Court	unicipal Court		Clerk of Courts	R	Lecorder	I	FEMA		nergency
\$ _	\$ -	\$ _	\$	-	\$	_	\$	-	\$	-
-	910,686	-		-		-		-		300,339
41,822	412,399	-		65,322		-		-		-
-	-	-		-		4,791		-		-
-	206	21,426		-		-		-		-
-	-	-		-		-		-		-
 	 15,900	 <u>-</u>		10,000		<u>-</u>				25,737
 41,822	 1,339,191	 21,426		75,322		4,791				326,076
-	-	-		-		6,980		-		-
35,570	1,532,075	-		88,962		-		-		-
-	-	-		-		-		-		316,226
-	-	-		-		-		-		-
-	-	-		-		-		-		-
 	 	 	-							
 35,570	 1,532,075	 		88,962		6,980				316,226
 6,252	 (192,884)	 21,426		(13,640)		(2,189)		<del>-</del>		9,850
6,252	(192,884)	21,426		(13,640)		(2,189)		-		9,850
 211,394	 1,324,576	 62,366		93,578		13,222		11,000		118,320
\$ 217,646	\$ 1,131,692	\$ 83,792	\$	79,938	\$	11,033	\$	11,000	\$	128,170

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2017
(Continued)

REVENUES:	Ditch Maintenance	Law Library	ARRA	Total Non-Major Special Revenue Funds
Taxes	\$ -	\$ -	\$ -	\$ 2,238,062
Intergovernmental	φ -	φ -	φ - -	15,539,750
Charges for Services	_	_		4,661,596
Licenses and Permits	_	_	_	474,099
Fees, Fines and Forfeitures	_	225,842	_	465,526
Special Assessments	115,268	223,012	_	115,268
Investment Income	113,200		_	56,391
Other Revenue	_	5,957	_	642,636
Other Revenue		3,937		042,030
Total Revenues	115,268	231,799		24,193,328
EXPENDITURES:				
Current:				
General Government:				
Legislative and Executive	-	-	-	1,736,060
Judicial	-	184,788	-	3,083,069
Public Safety	-	-	-	1,194,554
Public Works	91,403	-	5	7,064,041
Human Services	· -	-	-	6,388,919
Conservation/Recreation				809,467
Total Expenditures	91,403	184,788	5	20,276,110
Excess (Deficit) Revenues Over/				
(Under) Expenditures	23,865	47,011	(5)	3,917,218
OTHER FINANCING SOURCES (USES): Transfers In				27,971
Total Other Financing Sources (Uses)				27,971
Net Change in Fund Balance	23,865	47,011	(5)	3,945,189
Fund Balance, Beginning of Year	124,453	787,613	10,000	15,555,975
Fund Balance, End of Year	\$ 148,318	\$ 834,624	\$ 9,995	\$ 19,501,164

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Debt Service Funds
For the Year Ended December 31, 2017

	General Bond Retirement	Mercy Unit Bond Retirement	Human Services Bond Retirement	Total Non-Major Debt Service Funds
REVENUES:				
Intergovernmental	\$ -	\$ -	\$ 75,000	\$ 75,000
Charges for Services	-	-	119,525	119,525
Other Revenue	36,581			36,581
Total Revenues	36,581		194,525	231,106
EXPENDITURES:				
Debt Service:				
Principal	800,000	-	125,000	925,000
Issue Costs - Refunding Bonds	84,332	-	-	84,332
Interest	288,368		59,525	347,893
Total Expenditures	1,172,700		184,525	1,357,225
Excess (Deficit) Revenues Over/				
(Under) Expenditures	(1,136,119)		10,000	(1,126,119)
OTHER FINANCING SOURCES (USES):				
Transfers In	1,123,789	-	-	1,123,789
Other Financing Sources - Proceeds of				
Refunding Debt	4,840,000	-	-	4,840,000
Premium on Refunding Bonds	262,454	-	-	262,454
Other Financing Uses - Payment to Refunded				
Debt Escrow Agent	(5,018,122)			(5,018,122)
Total Other Financing Sources (Uses)	1,208,121			1,208,121
Net Change in Fund Balance	72,002	-	10,000	82,002
Fund Balance, Beginning of Year	53,308		14,826	68,134
Fund Balance, End of Year	\$ 125,310	\$ -	\$ 24,826	\$ 150,136

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Capital Projects Funds
For the Year Ended December 31, 2017

REVENUES:	Permanent Improvement	DoDD Capital Projects	Derr Road Improvement
Intergovernmental	\$ -	\$ -	\$ 2,884,609
Special Assessments	Ψ -	Ψ -	2,001,009
Other Revenue	45,015	101,042	_
Culci Revenue	15,015	101,012	
Total Revenues	45,015	101,042	2,884,609
EXPENDITURES:			
Capital Outlay	2,714,408	492,294	2,884,609
Debt Service:			
Principal	7,715,000	235,000	-
Issue Costs - Refunding Bonds	156,829	-	-
Interest	60,380	54,544	
Total Expenditures	10,646,617	781,838	2,884,609
Excess (Deficit) Revenues Over/			
(Under) Expenditures	(10,601,602)	(680,796)	
OTHER FINANCING SOURCES (USES):			
Proceeds from the Sale of Capital Assets	18,291	-	-
Transfers In	713,023	639,900	-
Other Financing Sources - Proceeds of			
Refunding Debt	7,265,000	-	-
Premium on Refunding Bonds	606,829		
Total Other Financing Sources (Uses)	8,603,143	639,900	
Net Change in Fund Balance	(1,998,459)	(40,896)	-
Fund Balance (Deficit), Beginning of Year	6,005,404	(117,973)	
Fund Balance (Deficit), End of Year	\$ 4,006,945	\$ (158,869)	\$ -

Issue II/ OPWC Capital Projects	South Vienna Development	County esurfacing	eteran's Park novation	wer Valley Videning		Total Jon-Major pital Projects Funds
\$ 422,578	\$ -	\$ 473,864	\$ -	\$ 145,474	\$	3,926,525
 <u>-</u>	28,741	 <u>-</u>	 <u>-</u>	 <u>-</u>		28,741 146,057
 422,578	28,741	 473,864	 	 145,474		4,101,323
422,578	-	473,864	-	145,474		7,133,227
-	55,000	-	-	-		8,005,000
-	6,138	-	-	-		156,829 121,062
		 	 	 		121,002
 422,578	61,138	 473,864	 	 145,474	_	15,416,118
 <u>-</u>	(32,397)	 <u>-</u>	 	 		(11,314,795)
-	-	-	-	-		18,291
-	32,138	-	-	-		1,385,061
-	-	-	-	-		7,265,000
 		 	 	 		606,829
 	32,138	 	 	 		9,275,181
-	(259)	-	-	-		(2,039,614)
 	7,047	 	 123,510	 		6,017,988
\$ 	\$ 6,788	\$ 	\$ 123,510	\$ 	\$	3,978,374

Combining Statement of Revenues, Expenditures and
Changes in Fund Balance
Nonmajor Permanent Funds
For the Year Ended December 31, 2017

	Stewart S		Chase Stewart Soldier Relief		Stewart Stewart		Noi Pei	Total n-Major rmanent Funds
REVENUES: Investment Income	\$	_	\$	1,694	\$	1,694		
investment meetic	Ψ		Ψ	1,001	Ψ	1,001		
Total Revenues				1,694		1,694		
EXPENDITURES:								
Current:								
Human Services				2,729		2,729		
Total Expenditures				2,729		2,729		
Net Change in Fund Balance		-		(1,035)		(1,035)		
Fund Balance, Beginning of Year		8,604		100,514		109,118		
Fund Balance, End of Year	\$	8,604	\$	99,479	\$	108,083		

#### Nonmajor Internal Service Fund – Fund Description

#### NONMAJOR INTERNAL SERVICE FUND

Internal Service Funds are used to account for the financial resources that provide goods or services to other funds, departments, or agencies of the County and its component units, or to other governments on a cost-reimbursement basis.

**Document Imaging Fund** – To maintain and account for the revenues associated with the notes issued to acquire document imaging equipment for the County.

**Self Insurance Fund** – To maintain and account for the activity of the County's self-funded health insurance program.

Combining Statement of Net Fund Position Nonmajor Internal Service Funds December 31, 2017

		ocument naging		Self Insurance	Total Nonmajor Internal rvice Funds
ASSETS:					
Current:					
Pooled Cash and Investments	\$	1,384	\$	1,750,401	\$ 1,751,785
Receivables:				102 (21	102 (21
Accounts	-			183,621	 183,621
	\$	1,384	\$	1,934,022	\$ 1,935,406
LIABILITIES:					
Current Liabilities:					
Claims Payable	\$		\$	1,463,001	\$ 1,463,001
Total Liabilities		-		1,463,001	 1,463,001
NET POSITION:					
Unrestricted		1,384		471,021	472,405
		-,	-	,	 ,
Total Net Position	\$	1,384	\$	471,021	\$ 472,405

Combining Statement of Revenues, Expenses and Changes in Net Fund Position Nonmajor Internal Service Funds For the Year Ended December 31, 2017

	ument iging	Self Insurance	Total Nonmajor Internal ervice Funds
OPERATING REVENUES:			
Charges for Services	\$ -	\$ 12,396,348	\$ 12,396,348
Other Operating Revenue	 -	 260,018	 260,018
Total Operating Revenues	 	 12,656,366	 12,656,366
OPERATING EXPENSES:			
Claims	 	 12,185,345	 12,185,345
Total Operating Expenses	 	 12,185,345	 12,185,345
Change in Net Position	-	471,021	471,021
Net Position, Beginning of Year	 1,384	 	 1,384
Net Position, End of Year	\$ 1,384	\$ 471,021	\$ 472,405

Combining Statement of Cash Flows Nonmajor Internal Service Funds For the Year Ended December 31, 2017

	 ument aging		Self Insurance	S	Total Nonmajor Internal ervice Funds
CASH FLOWS FROM OPERATING ACTIVITIES: Cash Received from Customers Cash Paid for Claims and Charges Other Operating Revenues	\$ - - -	\$	12,396,348 (10,722,344) 76,397	\$	12,396,348 (10,722,344) 76,397
Net Cash Provided by Operating Activities	 		1,750,401		1,750,401
Increase in Cash and Cash Equivalents	-		1,750,401		1,750,401
Pooled Cash and Investments, Beginning of Year	 1,384				1,384
Pooled Cash and Investments, End of Year	\$ 1,384	\$	1,750,401	\$	1,751,785
Reconciliation of Operating Income to Net Cash Provided by Operating Activities:					
Operating Income	\$ -	\$	471,021	\$	471,021
Adjustment to Reconcile Operating Income to Net Cash Provided by Operating Activities: Changes in Assets and Liabilities:					
Accounts Receivable Claims Payable	 <u>-</u>	_	(183,621) 1,463,001		(183,621) 1,463,001
Net Cash Provided by Operating Activities	\$ 	\$	1,750,401	\$	1,750,401

#### AGENCY FUNDS

To maintain and account for assets held by the County as an agent for individuals, private Organizations, other governmental units, and/or other funds.

**Department of Rehabilitation Corrections Fund** – To maintain and account for expenditures related to the West Central Correctional Facility.

Mental Health and Recovery Board of Clark, Greene, and Madison Counties Fund – To maintain and account for revenues received from various sources including tax levies, and state and federal grants to be utilized for the operations of mental health associated programs throughout Clark, Greene, and Madison Counties.

**Health Department Fund** – To account for the funds of the Clark County Combined Health District for which the County Auditor is the ex-officio fiscal agent as required under Section 1515.23 of the Ohio Revised Code.

**Payroll Deductions Fund** – To maintain and account for expenditures made for deductions for credit union, federal tax, state tax, garnishments, child support, etc.

**County Insurance Fund** – To maintain and account for expenditures made for employee insurance costs.

**Workmen's Compensation Fund** – To maintain and account for the accumulation of funds for providing and paying for worker's compensation premiums and claims.

**General County Fund** – To maintain and account for revenues and expenditures of certain funds of departments within Clark County.

Other Government Fund – To maintain and account for revenues received and expenditures made to governmental entities not located within the reporting funds of Clark County.

**Township Gas Fund** – To maintain and account for revenues received from the State of Ohio to be disbursed to political subdivisions within Clark County eligible to receive gas tax proceeds.

**State of Ohio Fund** – To maintain and account for revenues received from the State of Ohio, which will be disbursed to other political entities.

**Treasurer's Tax Prepayment Fund** – To maintain and account for revenue received from individuals for the prepayment of real estate taxes.

**Undivided Tax Settlement Fund** – To maintain and account for funds received from the collection of taxes but not yet disbursed to political subdivisions.

**Inheritance Tax Fund** – To maintain and account for revenues received from the collection of estate taxes from individuals but not yet disbursed to political subdivisions.

(Continued)

# Fiduciary Funds – Fund Descriptions (Continued)

### AGENCY FUNDS (Continued)

**Cigarette Tax Fund** – To maintain and account for revenues received from the sale of cigarette tax licenses but not yet disbursed to political subdivisions.

**Local Government Fund** – To maintain and account for revenues received from the State of Ohio for local government subsidies but not yet disbursed to the political subdivisions participating in the local government allocation.

Combining Statement of Changes in Assets and Liabilities - Agency Funds For the Year Ended December 31, 2017

Department of Rehabilitation Corrections Fund:	Balance 12/31/2016	Additions	Deductions	Balance 12/31/2017
ASSETS: Pooled Cash and Investments	\$ 335,773	\$ 4,178,709	\$ 4,176,304	\$ 338,178
Total Assets	\$ 335,773	\$ 4,178,709	\$ 4,176,304	\$ 338,178
LIABILITIES:  Due to Other Governments	\$ 335,773	\$ 4,178,709	\$ 4,176,304	\$ 338,178
Total Liabilities	\$ 335,773	\$ 4,178,709	\$ 4,176,304	\$ 338,178
Mental Health and Recovery Board of Clark, Greene, a ASSETS:	nd Madison Coun	ties Fund:		
Pooled Cash and Investments	\$ 10,954,465	\$ 15,965,369	\$ 16,905,007	\$ 10,014,827
Total Assets	\$ 10,954,465	\$ 15,965,369	\$ 16,905,007	\$ 10,014,827
LIABILITIES: Undistributed Monies	\$ 10,954,465	\$ 15,065,360	\$ 16,005,007	¢ 10.014.927
		\$ 15,965,369	\$ 16,905,007	\$ 10,014,827
Total Liabilities	\$ 10,954,465	\$ 15,965,369	\$ 16,905,007	\$ 10,014,827
Health Department Fund: ASSETS:				
Pooled Cash and Investments Receivables:	\$ 3,129,750	\$ 6,881,065	\$ 6,751,858	\$ 3,258,957
Special Assessments	3,003	4,637	3,003	4,637
Total Assets	\$ 3,132,753	\$ 6,885,702	\$ 6,754,861	\$ 3,263,594
LIABILITIES: Undistributed Monies	\$ 3,132,753	\$ 6,885,702	\$ 6,754,861	\$ 3,263,594
Total Liabilities	\$ 3,132,753	\$ 6,885,702	\$ 6,754,861	\$ 3,263,594
Payroll Deductions Fund:				
ASSETS: Pooled Cash and Investments	\$ 408,085	\$ 23,427,390	\$ 23,402,447	\$ 433,028
Total Assets	\$ 408,085	\$ 23,427,390	\$ 23,402,447	\$ 433,028
LIABILITIES: Undistributed Monies	\$ 408,085	\$ 23,427,390	\$ 23,402,447	<u>\$ 433,028</u>
Total Liabilities	\$ 408,085	\$ 23,427,390	\$ 23,402,447	\$ 433,028 (Continued)

Combining Statement of Changes in Assets and Liabilities - Agency Funds For the Year Ended December 31, 2017 (Continued)

	Balance 12/31/2016	Additions	Deductions	Balance 12/31/2017
<b>County Insurance Fund:</b>				
ASSETS:				
Pooled Cash and Investments	\$ 274,356	\$ 561,497	\$ 732,336	\$ 103,517
Total Assets	274,356	561,497	732,336	103,517
LIABILITIES:				
Undistributed Monies	\$ 274,356	\$ 561,497	\$ 732,336	\$ 103,517
	<u>.                                      </u>	<u> </u>	<u> </u>	·
Total Liabilities	\$ 274,356	\$ 561,497	\$ 732,336	\$ 103,517
Workmen's Compensation Fund: ASSETS:				
Pooled Cash and Investments	\$ 310,378	\$ 930,337	\$ 733,226	\$ 507,489
Total Assets	\$ 310,378	\$ 930,337	\$ 733,226	\$ 507,489
LIABILITIES:				
Undistributed Monies	\$ 310,378	\$ 930,337	\$ 733,226	\$ 507,489
Total Liabilities	\$ 310,378	\$ 930,337	\$ 733,226	\$ 507,489
General County Fund: ASSETS:				
Pooled Cash and Investments	\$ 277,759	\$ 512,081	\$ 522,362	\$ 267,478
Pooled Cash and Investments	Ψ 211,139	Ψ 512,001	Ψ 322,302	Ψ 207,170
in Segregated Accounts	2,917,750	2,688,209	2,917,750	2,688,209
Total Assets	\$ 3,195,509	\$ 3,200,290	\$ 3,440,112	\$ 2,955,687
LIABILITIES:				
Undistributed Monies	\$ 3,195,509	\$ 3,200,290	\$ 3,440,112	\$ 2,955,687
Total Liabilities	\$ 3,195,509	\$ 3,200,290	\$ 3,440,112	\$ 2,955,687
Other Government Fund:				
ASSETS: Pooled Cash and Investments	\$ 1,096,166	\$ 98,322,153	\$ 98,093,379	\$ 1,324,940
1 ooied Cash and investments	\$ 1,090,100	\$ 90,322,133	\$ 96,093,379	\$ 1,324,940
Total Assets	\$ 1,096,166	\$ 98,322,153	\$ 98,093,379	\$ 1,324,940
LIABILITIES:				
Undistributed Monies	\$ 1,096,166	\$ 98,322,153	\$ 98,093,379	\$ 1,324,940
Total Liabilities	\$ 1,096,166	\$ 98,322,153	\$ 98,093,379	\$ 1,324,940 (Continued)

Combining Statement of Changes in Assets and Liabilities - Agency Funds For the Year Ended December 31, 2017 (Continued)

	Balance 12/31/2016	Additions	Deductions	Balance 12/31/2017
Township Gas Fund:				
ASSETS:	¢.	e 1.025.600	e 1.025.600	¢.
Pooled Cash and Investments	\$	\$ 1,035,600	\$ 1,035,600	\$ -
Total Assets	<u> </u>	\$ 1,035,600	\$ 1,035,600	\$ -
LIABILITIES:				
Undistributed Monies	\$ -	\$ 1,035,600	\$ 1,035,600	\$ -
Total Liabilities	<u> </u>	\$ 1,035,600	\$ 1,035,600	\$ -
State of Ohio Fund: ASSETS:				
Pooled Cash and Investments	\$ 20,986	\$ 11,453	\$ 11,293	\$ 21,146
Total Assets	\$ 20,986	\$ 11,453	\$ 11,293	\$ 21,146
LIABILITIES:				
Undistributed Monies	\$ 20,986	\$ 11,453	\$ 11,293	\$ 21,146
Total Liabilities	\$ 20,986	\$ 11,453	\$ 11,293	\$ 21,146
Treasurer's Tax Prepayment Fund:				
ASSETS:				
Pooled Cash and Investments	\$ 77,391	\$ 2,865,732	\$ 2,843,732	\$ 99,391
Total Assets	\$ 77,391	\$ 2,865,732	\$ 2,843,732	\$ 99,391
LIABILITIES:				
Undistributed Monies	\$ 77,391	\$ 2,865,732	\$ 2,843,732	\$ 99,391
Total Liabilities	\$ 77,391	\$ 2,865,732	\$ 2,843,732	\$ 99,391
Undivided Tax Settlement Fund:				
ASSETS: Pooled Cash and Investments	\$ 4,485,677	\$133,194,011	\$132,502,343	\$ 5,177,345
Receivables:				
Special Assessments	5,324,751	4,873,116	5,324,751	4,873,116
Taxes to be Collected for Other Governments	117,866,939	123,607,759	117,866,939	123,607,759
			<u> </u>	
Total Assets	\$127,677,367	\$261,674,886	\$255,694,033	\$133,658,220
LIABILITIES:				
Due to Other Governments Undistributed Monies	\$ 123,191,690 4,485,677	\$128,480,875 133,194,011	\$123,191,690 132,502,343	\$ 128,480,875 5,177,345
Challetted Money		133,171,011	102,002,010	
Total Liabilities	\$127,677,367	\$261,674,886	\$255,694,033	\$133,658,220 (Continued)

Combining Statement of Changes in Assets and Liabilities - Agency Funds For the Year Ended December 31, 2017 (Continued)

	,			
	Balance 12/31/2016	Additions	Deductions	Balance 12/31/2017
Inheritance Tax Fund:	12/31/2010	Additions	Deductions	12/31/2017
ASSETS:				
Pooled Cash and Investments	\$ 31,424	\$ 607	\$ 565	\$ 31,466
Total Assets	\$ 31,424	\$ 607	\$ 565	\$ 31,466
LIABILITIES:	0		<b>.</b>	0.1466
Undistributed Monies	\$ 31,424	\$ 607	\$ 565	\$ 31,466
Total Liabilities	<u>\$ 31,424</u>	\$ 607	\$ 565	\$ 31,466
Cigarette Tax Fund:				
ASSETS: Pooled Cash and Investments	\$	\$ 18,929	\$ 18,871	\$ 58
Total Assets	<u>\$ -</u>	\$ 18,929	\$ 18,871	\$ 58
LIABILITIES:				
Undistributed Monies	\$ -	\$ 18,929	\$ 18,871	\$ 58
Total Liabilities	<u>\$</u>	\$ 18,929	\$ 18,871	\$ 58
Local Government Fund: ASSETS:				
Pooled Cash and Investments	\$ -	\$ 7,897,175	\$ 7,897,175	\$ -
Total Assets	\$ -	\$ 7,897,175	\$ 7,897,175	<u>\$</u>
LIABILITIES:				
Undistributed Monies	\$ -	\$ 7,897,175	\$ 7,897,175	\$ -
Total Liabilities	\$ -	\$ 7,897,175	\$ 7,897,175	\$ -
Total Agency Funds: ASSETS:				
Pooled Cash and Investments Pooled Cash and Investments	\$ 21,402,210	\$295,802,108	\$295,626,498	\$ 21,577,820
in Segregated Accounts	2,917,750	2,688,209	2,917,750	2,688,209
Receivables: Special Assessments	5,327,754	4,877,753	5,327,754	4,877,753
Taxes to be Collected for Other Governments	117,866,939	123,607,759	117,866,939	123,607,759
Total Assets	\$ 147,514,653	\$426,975,829	\$421,738,941	\$152,751,541
	<u> </u>	*,- /0,027	*	<del>+,                                </del>
LIABILITIES:  Due to Other Governments	¢ 122 527 462	¢ 122 650 504	¢ 127 267 004	¢ 120 010 052
Due to Other Governments Undistributed Monies	\$ 123,527,463 23,987,190	\$132,659,584 294,316,245	\$127,367,994 294,370,947	\$128,819,053 23,932,488
Total Liabilities	\$ 147,514,653	\$426,975,829	\$421,738,941	\$152,751,541
	<del></del>			

## INDIVIDUAL FUND SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

CLARK COUNTY, OHIO

Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis

General Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:				
Taxes	\$ 4,014,909	\$ 4,014,909	\$ 3,414,859	\$ (600,050)
Permissive Sales Tax	24,292,000	24,292,000	25,564,418	1,272,418
Intergovernmental	5,629,897	5,880,556	5,922,973	42,417
Charges for Services	6,066,569	6,085,637	5,937,222	(148,415)
Licenses and Permits	301,365	301,365	369,085	67,720
Fees, Fines and Forfeitures	572,435	572,435	582,406	9,971
Investment Income	1,100,060	1,100,060	1,464,795	364,735
Other Revenue	111,875	184,745	504,954	320,209
Total Revenues	42,089,110	42,431,707	43,760,712	1,329,005
EXPENDITURES:				
Current:				
General Government:				
Legislative and Executive:				
Commissioners:				
Personnel & Fringes	574,485	562,985	545,997	16,988
Operating Expenses	73,259	88,259	82,228	6,031
Information Systems:				
Personnel & Fringes	484,016	437,074	419,012	18,062
Operating Expenses	205,503	252,746	251,916	830
Personnel:				
Personnel & Fringes	418,703	406,082	400,355	5,727
Operating Expenses	48,225	60,725	56,652	4,073
Auditor:				
Personnel & Fringes	843,042	821,255	695,502	125,753
Operating Expenses	118,399	118,399	60,464	57,935
Capital Asset Expense	970	970	-	970
Data Processing:	60.060	60.060	62.020	<b>7.24</b> 0
Personnel & Fringes	68,260	68,260	62,920	5,340
Operating Expenses	229,082	229,082	187,550	41,532
Capital Asset Expense	12,125	12,125	-	12,125
Treasurer:				
Personnel & Fringes	608,335	601,335	547,663	53,672
Operating Expenses	85,457	93,457	90,864	2,593
Capital Asset Expense	1,000	-	-	-
Board of Elections:		<b>500</b> 500		
Personnel & Fringes	590,689	590,689	448,831	141,858
Operating Expenses	536,366	536,366	472,111	64,255
				(Continued)

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis General Fund For the Year Ended December 31, 2017 (Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget
Recorder:				
Personnel & Fringes	377,070	387,070	373,475	13,595
Operating Expenses	10,670	10,670	10,670	-
Microfilm:				
Operating Expenses	8,600	8,600	4,850	3,750
Board of Revision:				
Operating Expenses	2,744	2,744	904	1,840
Audit Services:				
Operating Expenses	125,444	125,444	125,444	-
Tax Incentive Review Council:				
Personnel & Fringes	1,806	1,806	1,489	317
Operating Expenses	7,760	7,760	1,920	5,840
Misc Insurance and Pension:				
Personnel & Fringes	8,000	8,000	3,095	4,905
Operating Expenses	1,564,568	1,136,196	935,584	200,612
Cash Deposits:				
Operating Expenses	31,525	81,525	61,835	19,690
Certificate of Title Administration:				
Personnel & Fringes	615,548	615,548	475,807	139,741
Operating Expenses	51,922	51,922	28,407	23,515
Recorder's Technology:				
Operating Expenses	192,327	192,327	150,000	42,327
Capital Asset Expense	43,750	43,750	24,004	19,746
Unforfeited Land Sale:				
Operating Expenses	-	124,219	124,219	-
Unclaimed Money:				
Operating Expenses		96,990	96,990	-
Legislative and Executive	7,939,650	7,774,380	6,740,758	1,033,622
Judicial:				
Prosecuting Attorney:				
Personnel & Fringes	1,562,384	1,526,253	1,519,925	6,328
Operating Expenses	94,248	116,248	116,248	-
Public Defender:				
Personnel & Fringes	898,792	934,712	924,161	10,551
Operating Expenses	50,182	50,182	48,563	1,619
Court of Appeals:				
Operating Expenses	50,000	50,000	35,434	14,566
				(Continued)

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis General Fund For the Year Ended December 31, 2017 (Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget
Common Pleas Court:				
Personnel & Fringes	916,258	921,218	920,896	322
Operating Expenses	375,935	353,339	311,148	42,191
Domestic Relations Court:				
Personnel & Fringes	710,494	710,494	705,552	4,942
Operating Expenses	29,375	29,375	29,201	174
Probate Court:				
Personnel & Fringes	430,156	422,233	422,088	145
Operating Expenses	46,184	54,108	53,680	428
Juvenile Court:				
Personnel & Fringes	1,469,323	1,471,552	1,469,283	2,269
Operating Expenses	362,598	444,625	435,732	8,893
Juvenile - Probation:				
Personnel & Fringes	644,225	506,341	505,957	384
Operating Expenses	4,322	1,807	1,368	439
Juvenile Court - Detention Home:				
Personnel & Fringes	2,045,579	2,046,192	2,042,322	3,870
Operating Expenses	143,214	198,745	181,672	17,073
Municipal Court:				
Personnel & Fringes	223,999	232,447	230,617	1,830
Operating Expenses	62,936	80,571	64,350	16,221
Clerk of Courts:				
Personnel & Fringes	658,560	658,560	556,438	102,122
Operating Expenses	120,665	102,545	92,125	10,420
Capital Asset Expense	-	29,000	29,000	-
Juvenile Center Trust:				
Personnel & Fringes	11,545	11,545	-	11,545
Operating Expenses	114,154	114,154	49,006	65,148
Judicial	11,025,128	11,066,246	10,744,766	321,480
Public Safety:				
Sheriff:				
Personnel & Fringes	13,572,106	13,567,140	13,005,552	561,588
Operating Expenses	1,935,574	1,961,197	1,957,407	3,790
Coroner:				
Personnel & Fringes	266,160	251,104	250,140	964
Operating Expenses	216,156	497,312	496,132	1,180
Emergency Management:				
Personnel & Fringes	208,359	209,159	208,891	268
Operating Expenses	77,371	79,571	77,483	2,088
				(Continued)

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis General Fund

For the Year Ended December 31, 2017 (Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget
Sheriff's Trust:				
Operating Expenses	2,190	7,155	7,155	-
Sheriff Policing Rotary:				
Personnel & Fringes	909,276	909,276	868,099	41,177
Operating Expenses	134,043	134,043	113,449	20,594
Sheriff's Grant:				
Personnel & Fringes	483,048	483,048	418,511	64,537
Operating Expenses	75,394	75,394	42,700	32,694
Public Safety	17,879,677	18,174,399	17,445,519	728,880
Public Works:				
Building & Grounds:				
Personnel & Fringes	1,204,058	1,204,058	1,123,906	80,152
Operating Expenses	2,124,186	2,142,886	2,054,853	88,033
Operating Expenses	2,124,100	2,142,000	2,034,033	66,033
Community Development:				
Personnel & Fringes	1,060,531	1,060,531	968,323	92,208
Operating Expenses	308,300	399,152	359,994	39,158
Engineer:				
Personnel & Fringes	152,907	152,907	150,971	1,936
Operating Expenses	7,795	7,795	7,795	-
Industrial Development:				
Personnel & Fringes	514,400	-	-	-
Operating Expenses	<u> </u>	514,400	504,400	10,000
Public Works	5,372,177	5,481,729	5,170,242	311,487
Health:				
Wellness:				
Personnel & Fringes	_	121	_	121
Operating Expenses	67,297	67,297	44,381	22,916
Other Health/Welfare:				
Operating Expenses	250,807	250,807	242,182	8,625
Health	318,104	318,225	286,563	31,662
Human Services:				
Soldiers Relief:				
Personnel & Fringes	483,441	447,960	447,635	325
Operating Expenses	274,893	301,275	298,629	2,646
Capital Asset Expense	2,500	22,000	22,000	
Human Services	760,834	771,235	768,264	2,971
				(Continued)

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis General Fund For the Year Ended December 31, 2017

(Continued)

	(Continued)			
	Original Budget	Final Budget	Actual	Variance with Final Budget
Conservation and Recreation:				
Agriculture:				
Operating Expenses	414,350	414,350	412,750	1,600
Conservation and Recreation	414,350	414,350	412,750	1,600
Total Expenditures	43,709,920	44,000,564	41,568,862	2,431,702
Excess (Deficit) Revenues Over/				
(Under) Expenditures	(1,620,810)	(1,568,857)	2,191,850	3,760,707
OTHER FINANCING SOURCES (USES):				
Proceeds from Sale of Capital Assets	10,000	10,000	307	(9,693)
Transfers In	775,000	775,000	900,000	125,000
Transfers Out	(4,358,924)	(4,386,395)	(3,440,646)	945,749
Total Other Financing Sources (Uses)	(3,573,924)	(3,601,395)	(2,540,339)	1,061,056
Net Change in Fund Balance	(5,194,734)	(5,170,252)	(348,489)	4,821,763
Fund Balance, Beginning of Year	12,262,292	12,262,292	12,262,292	-
Prior Year Encumbrances Appropriated	2,124,091	2,124,091	2,124,091	
Fund Balance, End of Year	\$ 9,191,649	\$ 9,216,131	\$ 14,037,894	4,821,763

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Job & Family Services Special Revenue Fund For the Year Ended December 31, 2017

		Original Budget		Final Budget		Actual		ariance with inal Budget
REVENUES:	Φ.	10 100 227	•	10.204.225	Φ.	10.760.026	Φ	(7.524.211)
Intergovernmental Charges for Services	\$	18,189,337	\$	18,294,337	\$	10,760,026	\$	(7,534,311)
Other Revenue		60,096		60,096		6,565,885 27,222		6,565,885 (32,874)
Other Revenue		00,090	_	00,090		21,222		(32,674)
Total Revenues	-	18,249,433		18,354,433		17,353,133		(1,001,300)
EXPENDITURES: Current:								
Human Services:								
Department of Job & Family Services:								
Personnel and Fringes		11,740,795		11,440,595		10,594,368		846,227
Operating Expenses		8,869,442		9,255,142		7,849,334		1,405,808
Capital Asset Expense		1,084,318		1,054,818		512,309		542,509
WIA Fund:								
Operating Expenses		860,130		860,130		716,847		143,283
Operating Expenses		000,130	_	600,130		710,017		113,203
Total Expenditures		22,554,685		22,610,685		19,672,858		2,937,827
Excess (Deficit) Revenues Over/ (Under) Expenditures		(4,305,252)		(4,256,252)		(2,319,725)		1,936,527
OTHER FINANCING SOURCES (USES): Transfers In		595,884		595,884		598,731		2,847
Total Other Financing Sources (Uses)		595,884		595,884		598,731		2,847
Net Change in Fund Balance		(3,709,368)		(3,660,368)		(1,720,994)		1,939,374
Fund Balance, Beginning of Year		(1,236,079)		(1,236,079)		(1,236,079)		-
Prior Year Encumbrances Appropriated		2,547,037		2,547,037		2,547,037	_	
Fund Balance, End of Year	\$	(2,398,410)	\$	(2,349,410)	\$	(410,036)	\$	1,939,374

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Department of Developmental Disabilities Special Revenue Fund For the Year Ended December 31, 2017

		Original Budget		Final Budget		Actual		ariance with
REVENUES:								
Taxes	\$	11,791,770	\$	11,791,770	\$	10,070,223	\$	(1,721,547)
Intergovernmental		8,434,913		8,434,913		9,085,427		650,514
Charges for Services		565,800		565,800		518,909		(46,891)
Investment Income		100		100		930		830
Other Revenue	_	166,700	_	174,700	_	209,984	_	35,284
Total Revenues		20,959,283	_	20,967,283	_	19,885,473		(1,081,810)
EXPENDITURES:								
Current:								
Health:								
MR/DD General Fund:								
Personnel and Fringes		8,375,222		8,370,222		7,546,146		824,076
Operating Expenses		2,665,345		2,670,345		2,272,335		398,010
County MR/DD Residential Services:								
Operating Expenses		4,803,589		4,803,589		4,456,334		347,255
F.F. Mueller Residential Center:								
Personnel and Fringes		3,444,493		3,412,493		2,951,539		460,954
Operating Expenses		1,294,040		1,326,040		1,295,699		30,341
MR/DD Donation Trust:								
Operating Expenses		12,679		20,679	_	17,559		3,120
Total Expenditures		20,595,368		20,603,368		18,539,612		2,063,756
Excess (Deficit) Revenues Over/								
(Under) Expenditures		363,915	_	363,915	_	1,345,861	_	981,946
OTHER FINANCING SOURCES (USES):								
Transfers In		4,732,100		4,732,100		5,248,345		516,245
Transfers Out		(5,517,000)		(6,033,245)		(5,888,245)		145,000
Total Other Financing Sources (Uses)		(784,900)		(1,301,145)		(639,900)		661,245
Net Change in Fund Balance		(420,985)		(937,230)		705,961		1,643,191
Fund Balance, Beginning of Year		18,141,737		18,141,737		18,141,737		-
Prior Year Encumbrances Appropriated		1,287,468		1,287,468		1,287,468		
Fund Balance, End of Year	\$	19,008,220	\$	18,491,975	\$	20,135,166	\$	1,643,191

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Children's Services Special Revenue Fund For the Year Ended December 31, 2017

DENTENTE		Original Budget		Final Budget		Actual		ariance with inal Budget
REVENUES:	Φ.	6.061.170	•	6.061.153	•	5040004	Φ.	(1.015.550)
Taxes	\$	6,861,173	\$	6,861,173	\$	5,843,394	\$	(1,017,779)
Intergovernmental		6,726,400		7,026,400		7,211,540		185,140
Charges for Services		484,382		484,382		601,858		117,476
Other Revenue	_	3,650	_	3,650	_	37,422	_	33,772
Total Revenues		14,075,605		14,375,605		13,694,214		(681,391)
EXPENDITURES:								
Current:								
Human Services:								
Operating Expenses		18,676,063		19,025,063		16,916,786		2,108,277
Total Expenditures	_	18,676,063		19,025,063		16,916,786	_	2,108,277
Net Change in Fund Balance		(4,600,458)		(4,649,458)		(3,222,572)		1,426,886
Fund Balance, Beginning of Year		8,148,707		8,148,707		8,148,707		-
Prior Year Encumbrances Appropriated		5,979,054		5,979,054		5,979,054		
Fund Balance, End of Year	\$	9,527,303	\$	9,478,303	\$	10,905,189	\$	1,426,886

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Child Support Enforcement Agency Special Revenue Fund For the Year Ended December 31, 2017

REVENUES:	Original Budget	Final Budget	Actual	Variance with Final Budget
Intergovernmental	\$ 3,962,932	\$ 3,962,932	\$ 2,724,121	\$ (1,238,811)
Charges for Services	610,000	610,000	1,017,178	407,178
Total Revenues	4,572,932	4,572,932	3,741,299	(831,633)
EXPENDITURES: Current: Human Services:				
Personnel and Fringes	3,104,212	3,097,030	2,749,242	347,788
Operating Expenses	2,615,826	2,623,008	2,022,284	600,724
Total Expenditures	5,720,038	5,720,038	4,771,526	948,512
Net Change in Fund Balance	(1,147,106)	(1,147,106)	(1,030,227)	116,879
Fund Balance, Beginning of Year	223,944	223,944	223,944	-
Prior Year Encumbrances Appropriated	780,118	780,118	780,118	
Fund Balance, End of Year	\$ (143,044)	\$ (143,044)	\$ (26,165)	\$ 116,879

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Real Estate Assessment Special Revenue Fund For the Year Ended December 31, 2017

	 Original Budget	 Final Budget		Actual	 riance with nal Budget
REVENUES: Charges for Services	\$ 1,350,000	\$ 1,350,000	\$	1,375,643	\$ 25,643
Total Revenues	 1,350,000	 1,350,000	_	1,375,643	25,643
EXPENDITURES:					
Current:					
General Government:					
Legislative and Executive: Personnel and Fringes	694,082	694,082		592,643	101,439
Operating Expenses	927,096	2,211,096		2,054,041	157,055
Capital Asset Expense	 10,600	 10,600			 10,600
Total Expenditures	 1,631,778	 2,915,778		2,646,684	 269,094
Net Change in Fund Balance	(281,778)	(1,565,778)		(1,271,041)	294,737
Fund Balance, Beginning of Year	2,545,006	2,545,006		2,545,006	-
Prior Year Encumbrances Appropriated	 342,046	 342,046		342,046	 
Fund Balance, End of Year	\$ 2,605,274	\$ 1,321,274	\$	1,616,011	\$ 294,737

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Engineer Special Revenue Fund For the Year Ended December 31, 2017

REVENUES: Intergovernmental Charges for Services	\$	Original Budget 6,608,023 120,000	\$ Final Budget 6,608,023 120,000	\$	Actual 6,689,956 143,123	ariance with nal Budget 81,933 23,123
Fees, Fines and Forfeitures Other Revenue		100,000 100,000 125,000	 100,000 100,000 125,000		70,962 150,147	 (29,038) 25,147
Total Revenues		6,953,023	 6,953,023	_	7,054,188	 101,165
EXPENDITURES: Current: Public Works: Motor Vehicle Gas Tax:						
Personnel and Fringes		3,388,773	3,388,773		2,875,468	513,305
Operating Expenses		4,933,636	4,933,636		3,542,810	1,390,826
Capital Asset Expense	_	1,247,500	 1,247,500		758,961	 488,539
Total Expenditures		9,569,909	 9,569,909		7,177,239	 2,392,670
Excess (Deficit) Revenues Over/ (Under) Expenditures		(2,616,886)	 (2,616,886)		(123,051)	 2,493,835
OTHER FINANCING SOURCES (USES): Transfers In	_	75,000	 75,000		43,070	(31,930)
Total Other Financing Sources (Uses)		75,000	 75,000		43,070	 (31,930)
Net Change in Fund Balance		(2,541,886)	(2,541,886)		(79,981)	2,461,905
Fund Balance, Beginning of Year		4,105,994	4,105,994		4,105,994	-
Prior Year Encumbrances Appropriated		779,771	 779,771		779,771	 
Fund Balance, End of Year	\$	2,343,879	\$ 2,343,879	\$	4,805,784	\$ 2,461,905

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Waste Management Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget		Actual			Variance with Final Budget	
REVENUES:								
Intergovernmental	\$ 2,338	\$	2,338	\$	2,223	\$	(115)	
Charges for Services	830,000		830,000		848,559		18,559	
Investment Income	30		30		43		13	
Other Revenue	 63,500		64,500		67,794		3,294	
Total Revenues	 895,868		896,868	_	918,619		21,751	
EXPENDITURES:								
Current:								
Conservation and Recreation:								
Solid Waste Disposal:								
Personnel and Fringes	328,685		328,685		293,119		35,566	
Operating Expenses	909,541		839,026		615,145		223,881	
Capital Asset Expense	-		130,516		121,862		8,654	
Keep America Beautiful:								
Operating Expenses	8,000		8,000		2,560		5,440	
OEEF Project Wild:								
Operating Expenses	-		2,147		2,023		124	
Capital Asset Expense	2,147		-		-		-	
Waste Management Donations:								
Operating Expenses	 		1,000				1,000	
Total Expenditures	 1,248,373		1,309,374	_	1,034,709		274,665	
Excess (Deficit) Revenues Over/								
(Under) Expenditures	 (352,505)		(412,506)		(116,090)		296,416	
						(	(Continued)	

Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis
Waste Management Special Revenue Fund
For the Year Ended December 31, 2017
(Continued)

	Original Budget	Final Budget		Actual	riance with
OTHER FINANCING SOURCES (USES):	 	 	-		 
Advances In	10,000	10,000		-	(10,000)
Advances Out	 (14,050)	(14,050)			 14,050
Total Other Financing Sources (Uses)	 (4,050)	 (4,050)			 4,050
Net Change in Fund Balance	(356,555)	(416,556)		(116,090)	300,466
Fund Balance, Beginning of Year	696,700	696,700		696,700	-
Prior Year Encumbrances Appropriated	 110,041	 110,041		110,041	 
Fund Balance, End of Year	\$ 450,186	\$ 390,185	\$	690,651	\$ 300,466

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Dog and Kennel Special Revenue Fund For the Year Ended December 31, 2017

	 Original Budget	Final Budget		Actual		Variance with Final Budget	
REVENUES:							
Charges for Services	\$ 3,713	\$	3,713	\$	3,376	\$ (337)	
Licenses and Permits	408,729		408,729		467,941	59,212	
Fees, Fines and Forfeitures	 4,670		4,670		5,444	 774	
Total Revenues	 417,112	_	417,112		476,761	 59,649	
EXPENDITURES:							
Current:							
Public Safety:							
Commissioners Office:							
Personnel and Fringes	327,094		327,094		302,528	24,566	
Operating Expenses	337,072		337,072		307,182	29,890	
Auditor's Office:							
Personnel and Fringes	49,341		62,861		61,291	1,570	
Operating Expenses	 35,834		32,314		24,215	 8,099	
Total Expenditures	 749,341		759,341		695,216	64,125	
Net Change in Fund Balance	(332,229)		(342,229)		(218,455)	123,774	
Fund Balance, Beginning of Year	293,369		293,369		293,369	-	
Prior Year Encumbrances Appropriated	 39,086	_	39,086		39,086	 	
Fund Balance, End of Year	\$ 226	\$	(9,774)	\$	114,000	\$ 123,774	

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis GIS Mapping Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:	\$ 46,000	\$ 46,000	\$ 56,000	\$ 10,000
Intergovernmental Charges for Services	205,200	205,200	202,466	(2,734)
Other Revenue	40,000	40,000	40,000	
Total Revenues	291,200	291,200	298,466	7,266
EXPENDITURES:				
Current:				
General Government:				
Legislative and Executive: Auditor's Office:				
Personnel and Fringes	122,710	133,810	131,931	1,879
Operating Expenses	329,389	318,289	91,700	226,589
Total Expenditures	452,099	452,099	223,631	228,468
Net Change in Fund Balance	(160,899)	(160,899)	74,835	235,734
Fund Balance, Beginning of Year	305,807	305,807	305,807	-
Prior Year Encumbrances Appropriated	14,394	14,394	14,394	
Fund Balance, End of Year	\$ 159,302	\$ 159,302	\$ 395,036	\$ 235,734

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Commissioners Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES: Taxes Intergovernmental Charges for Services Fees, Fines and Forfeitures	\$	2,287,058 215,961 23,500	\$	2,287,058 215,961 - 23,500	\$	1,947,798 3,327,663 20,501 4,232	\$	(339,260) 3,111,702 20,501 (19,268)
Total Revenues		2,526,519		2,526,519	_	5,300,194		2,773,675
EXPENDITURES: Current: General Government: Judicial: Indigent Application Fee:								
Operating Expenses		31,178		41,178	_	15,406	_	25,772
Total Judicial		31,178	_	41,178		15,406		25,772
Human Services: Senior Citizen's Levy: Operating Expenses		2,503,019		2,503,019		2,239,454		263,565
Total Human Services		2,503,019		2,503,019		2,239,454		263,565
Total Expenditures		2,534,197		2,544,197	_	2,254,860		289,337
Net Change in Fund Balance		(7,678)		(17,678)		3,045,334		3,063,012
Fund Balance, Beginning of Year		47,921		47,921		47,921		-
Prior Year Encumbrances Appropriated		6,178		6,178		6,178		
Fund Balance, End of Year	\$	46,421	\$	36,421	\$	3,099,433	\$	3,063,012

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Treasurer's Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES: Taxes	\$	251,500	\$	201,500	\$	193,502	\$	(7,009)
Investment Income	\$	251,500 750	Э	750	\$	2,910	Э	(7,998) 2,160
Other Revenue		500		500		413		(87)
Total Revenues		252,750		202,750		196,825		(5,925)
EXPENDITURES:								
Current:								
General Government:								
Legislative and Executive:								
DETAC:		150.010		150.010		104.507		25.222
Personnel and Fringes		159,819		159,819		124,587		35,232
Operating Expenses		238,749		188,749		117,557		71,192
Prepaid Interest:								
Personnel and Fringes		5,343		5,343		-		5,343
Operating Expenses		1,977		1,977		1,500		477
Total Expenditures		405,888		355,888		243,644		112,244
Net Change in Fund Balance		(153,138)		(153,138)		(46,819)		106,319
Fund Balance, Beginning of Year		78,062		78,062		78,062		-
Prior Year Encumbrances Appropriated		2,913		2,913		2,913		
Fund Balance, End of Year	\$	(72,163)	\$	(72,163)	\$	34,156	\$	106,319

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Community Development Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES:	Φ.	464.500	Φ.	464.500	Φ	445.200	Φ	(10.200)
Intergovernmental Other Revenue	\$	464,500 20,000	\$	464,500 20,000	\$	445,300 15,963	\$	(19,200) (4,037)
Total Revenues		484,500		484,500		461,263		(23,237)
EXPENDITURES:								
Current:								
Public Works:								
C.D.B.G.:								
Personnel and Fringes		38,960		38,960		32,650		6,310
Operating Expenses		424,540		424,540		414,165		10,375
Capital Asset Expense		20,000		-		-		-
Housing Rehab:								
Operating Expenses		4,600		4,600		-		4,600
Project Advances:								
Operating Expenses		5,000		5,000		801		4,199
CEDA:								
Operating Expenses		1,528		1,528		1,349		179
Total Expenditures		494,628	_	474,628	_	448,965		25,663
Excess (Deficit) Revenues Over/								
(Under) Expenditures		(10,128)		9,872		12,298		2,426
OTHER FINANCING SOURCES (USES):								
Advances In		50,000		50,000		15,000		(35,000)
Transfers In		500		500		500		-
Advances Out		(30,000)		(50,000)	_	(15,000)		35,000
Total Other Financing Sources (Uses)		20,500		500		500		
Net Change in Fund Balance		10,372		10,372		12,798		2,426
Fund Balance, Beginning of Year		43,782	_	43,782	_	43,782		
Fund Balance, End of Year	\$	54,154	\$	54,154	\$	56,580	\$	2,426

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Prosecuting Attorney Special Revenue Fund For the Year Ended December 31, 2017

		Original Budget		Final Budget		Actual		iance with al Budget
REVENUES:	_						_	
Taxes	\$	110,000	\$	110,000	\$	96,762	\$	(13,238)
Intergovernmental		465,818		465,818		509,135		43,317
Fees, Fines and Forfeitures		10,000		10,000		9,833		(167)
Investment Income		-		-		1,832		1,832
Other Revenue		287,735	_	287,735		185,948		(101,787)
Total Revenues		873,553		873,553		803,510		(70,043)
EXPENDITURES:								
Current:								
General Government:								
Judicial:								
Drug Task Force:								
Operating Expenses		11,806		11,806		11,805		1
Prosecutor's Mandatory Fine:								
Personnel and Fringes		8,222		12,289		12,288		1
Operating Expenses		10,000		10,000		9,904		96
DETAC:								
Personnel and Fringes		213,934		213,934		138,160		75,774
Operating Expenses		58,883		58,883		9,364		49,519
Prosecutor's Law Enforcement Trust:								
Personnel and Fringes		45,806		64,229		62,242		1,987
Operating Expenses		100,000		100,000		89,711		10,289
Diversion Program:								
Personnel and Fringes		61,567		66,667		65,186		1,481
Operating Expenses		115,752		110,652		53,499		57,153
Victim Witness:								
Personnel and Fringes		122,709		128,462		108,041		20,421
Operating Expenses		9,156		9,156		9,156		-
Prosecutor's DJFS:								
Personnel and Fringes		245,749		243,309		185,381		57,928
Operating Expenses		,		2,440		2,440		-
				2,110		2,110		
Project Safe Neighborhood Grant: Operating Expenses				_		1,776		(1,776)
Operating Expenses		<del></del>			_	1,770		(1,770)
Total Expenditures		1,003,584		1,031,827		758,953		272,874
Excess (Deficit) Revenues Over/								
(Under) Expenditures		(130,031)		(158,274)		44,557		202,831
()		(123,031)	-	(120,271)	-	. 1,557		(Continued)
								(Commueu)

Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis
Prosecuting Attorney Special Revenue Fund
For the Year Ended December 31, 2017
(Continued)

		Original Budget	Final Budget	 Actual	 riance with
OTHER FINANCING SOURCES (USES): Transfers In			 27,471	 27,471	 
Total Other Financing Sources (Uses)			 27,471	 27,471	 
Net Change in Fund Balance		(130,031)	(130,803)	72,028	202,831
Fund Balance, Beginning of Year		426,819	426,819	426,819	-
Prior Year Encumbrances Appropriated	-	7,291	 7,291	 7,291	 
Fund Balance, End of Year	\$	304,079	\$ 303,307	\$ 506,138	\$ 202,831

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Sheriff Special Revenue Fund For the Year Ended December 31, 2017

REVENUES: Intergovernmental \$ Charges for Services Fees, Fines and Forfeitures Investment Income Other Revenue  Total Revenues  EXPENDITURES: Current: Public Safety: Sheriff Law Enforcement Trust:	Original Budget		Final Budget		Actual		Variance with Final Budget	
Charges for Services Fees, Fines and Forfeitures Investment Income Other Revenue  Total Revenues  EXPENDITURES: Current: Public Safety: Sheriff Law Enforcement Trust:				_		_		
Fees, Fines and Forfeitures Investment Income Other Revenue  Total Revenues  EXPENDITURES: Current: Public Safety: Sheriff Law Enforcement Trust:	120,650	\$	120,650	\$	143,234	\$	22,584	
Investment Income Other Revenue  Total Revenues  EXPENDITURES: Current: Public Safety: Sheriff Law Enforcement Trust:	-		-		194,145		194,145	
Other Revenue  Total Revenues  EXPENDITURES: Current: Public Safety: Sheriff Law Enforcement Trust:	33,000		33,000		37,696		4,696	
Total Revenues  EXPENDITURES: Current: Public Safety: Sheriff Law Enforcement Trust:	-		-		1		1	
EXPENDITURES: Current: Public Safety: Sheriff Law Enforcement Trust:			22,242		98,764		76,522	
Current: Public Safety: Sheriff Law Enforcement Trust:	153,650		175,892		473,840		297,948	
Public Safety: Sheriff Law Enforcement Trust:								
Sheriff Law Enforcement Trust:								
Operating Expenses	2,915		95,156		82,998		12,158	
Enforcement and Education:								
Personnel and Fringes	36,966		36,586		28,129		8,457	
Operating Expenses	1,055		1,435		1,435		-	
Jail Commissary Trust:								
Operating Expenses	5,930		45,930		28,785		17,145	
Local Law Enforcement Block Grant 2002:								
Operating Expenses	-		49		49		-	
Carry Concealed Weapon:								
Personnel and Fringes	21,262		40,146		40,030		116	
Operating Expenses	30,259		50,259		44,325		5,934	
Jail Pay for Stay:								
Operating Expenses	-		697		-		697	
Sheriff 911 Wireless:								
Personnel and Fringes	93,820		93,820		678		93,142	
Operating Expenses	30,464		70,464		53,729		16,735	
Total Expenditures	222,671		434,542		280,158		154,384	
			,		200,100		Continued)	

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis
Sheriff Special Revenue Fund
For the Year Ended December 31, 2017 (Continued)

	Original Budget	 Final Budget	 Actual	riance with nal Budget
Net Change in Fund Balance	(69,021)	(258,650)	193,682	452,332
Fund Balance, Beginning of Year	471,261	471,261	471,261	-
Prior Year Encumbrances Appropriated	 19,191	 19,191	 19,191	 
Fund Balance, End of Year	\$ 421,431	\$ 231,802	\$ 684,134	\$ 452,332

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Common Pleas Court Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget		Final Budget		Actual	Variance with Final Budget	
REVENUES:							
Intergovernmental	\$	187,404	\$	394,221	\$ 394,221	\$	-
Charges for Services		374,000		374,000	356,286		(17,714)
Fees, Fines and Forfeitures		1,500		1,500	 1,800		300
Total Revenues		562,904		769,721	 752,307	-	(17,414)
EXPENDITURES:							
Current:							
General Government:							
Judicial:							
Community Corrections Grant:							
Personnel and Fringes		186,976		190,266	186,317		3,949
Operating Expenses		425		3,866	3,865		1
Clerk's Computer Maintenance:							
Operating Expenses		145,477		352,294	235,742		116,552
Computer Legal Research Services:							
Operating Expenses		36,882		56,882	43,297		13,585
Common Pleas Court Probation Fee:							
Personnel and Fringes		71,803		71,363	65,419		5,944
Operating Expenses		7,886		8,326	6,548		1,778
Jury Amenity:							
Operating Expenses		1,400		1,400	250		1,150
Common Pleas Special Projects:							
Personnel and Fringes		113,799		118,434	117,560		874
Operating Expenses		149,241	_	170,606	 68,915		101,691
Total Expenditures		713,889		973,437	 727,913		245,524
Net Change in Fund Balance		(150,985)		(203,716)	24,394		228,110
Fund Balance, Beginning of Year		1,001,229		1,001,229	1,001,229		-
Prior Year Encumbrances Appropriated		125,886		125,886	 125,886		
Fund Balance, End of Year	\$	976,130	\$	923,399	\$ 1,151,509	\$	228,110

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Domestic Relations Court Special Revenue Fund For the Year Ended December 31, 2017

		Original Budget		Final Budget		Actual		ance with
REVENUES: Fees, Fines and Forfeitures	\$	65,000	\$	65,000	\$	67,619	\$	2,619
rees, rines and refretedes	Ψ	05,000	Ψ	05,000	Ψ	07,017	Ψ	2,017
Total Revenues		65,000		65,000		67,619		2,619
EXPENDITURES:								
Current:								
General Government:								
Judicial: Domestic Relations Judicial:								
Personnel and Fringes		77,529		35,582		13,946		21,636
Operating Expenses		6,795		17,040		17,039		1
Total Expenditures		84,324		52,622		30,985		21,637
Net Change in Fund Balance		(19,324)		12,378		36,634		24,256
Fund Balance, Beginning of Year		190,051		190,051		190,051		-
Prior Year Encumbrances Appropriated		6,795		6,795		6,795		
Fund Balance, End of Year	\$	177,522	\$	209,224	\$	233,480	\$	24,256

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Probate Court Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:	41.200	41.200	41.051	<b>.</b>
Charges for Services	\$ 41,200	\$ 41,200	\$ 41,951	\$ 751
Total Revenues	41,200	41,200	41,951	751
EXPENDITURES:				
Current:				
General Government:				
Judicial:				
Probate Computer Maintenance:				
Operating Expenses	15,000	15,000	9,000	6,000
Indigent Guardianship:				
Personnel and Fringes	-	3,717	3,717	-
Operating Expenses	40,600	36,883	22,209	14,674
Conduct of Business:				
Operating Expenses	700	700	-	700
Probate Computer Research:				
Operating Expenses	12,000	12,000	10,000	2,000
Probate Special Projects:				
Operating Expenses	1,500	1,500	554	946
Total Expenditures	69,800	69,800	45,480	24,320
Net Change in Fund Balance	(28,600)	(28,600)	(3,529)	25,071
Fund Balance, Beginning of Year	210,986	210,986	210,986	-
Prior Year Encumbrances Appropriated	600	600	600	
Fund Balance, End of Year	\$ 182,986	\$ 182,986	\$ 208,057	\$ 25,071

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis
Juvenile Court Special Revenue Fund
For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:				
Intergovernmental	\$ 1,131,202	\$ 1,131,202	\$ 919,635	\$ (211,567)
Charges for Services	1,017,200	1,017,200	544,957	(472,243)
Fees, Fines and Forfeitures	100 200	100 200	205	205
Other Revenue	198,380	198,380	15,900	(182,480)
Total Revenues	2,346,782	2,346,782	1,480,697	(866,085)
EXPENDITURES:				
Current:				
General Government:				
Judicial:				
Mediation Pilot Project:				
Personnel and Fringes	110,417	110,417	83,685	26,732
Operating Expenses	6,740	6,740	2,896	3,844
Juvenile Court Legal Research:				
Operating Expenses	563	563	563	-
Felony Delinquent Care & Custody:				
Personnel and Fringes	830,808	830,808	527,113	303,695
Operating Expenses	417,039	417,039	350,425	66,614
VOCA/Court Appointed Special Advocate Gra	int:			
Personnel and Fringes	32,880	32,880	30,823	2,057
Operating Expenses	5,467	5,467	2,352	3,115
Mediation Service Fee:				
Personnel and Fringes	22,919	22,919	22,738	181
Operating Expenses	1,300	1,300	31	1,269
Title IV-E Contract:				
Personnel and Fringes	176,997	176,997	175,721	1,276
Operating Expenses	923,846	923,846	324,013	599,833
Title IV-E Juvenile Probation:				
Personnel and Fringes	278,354	278,354	63,976	214,378
Operating Expenses	168,092	168,092	165,917	2,175
SVAA Juvenile Grant:				
Personnel and Fringes	2,411	2,411	-	2,411
Juvenile Indigent Driver Alcohol:		2.455		2.455
Personnel and Fringes	- 2.475	2,475	-	2,475
Operating Expenses	2,475			
Total Expenditures	2,980,308	2,980,308	1,750,253	1,230,055
				(Continued)

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Juvenile Court Special Revenue Fund For the Year Ended December 31, 2017 (Continued)

	Original Budget	Final Budget	Actual	riance with nal Budget
Net Change in Fund Balance	(633,526)	(633,526)	(269,556)	363,970
Fund Balance, Beginning of Year	1,031,234	1,031,234	1,031,234	-
Prior Year Encumbrances Appropriated	 197,521	 197,521	 197,521	 
Fund Balance, End of Year	\$ 595,229	\$ 595,229	\$ 959,199	\$ 363,970

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Municipal Court Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget
<b>REVENUES:</b> Fees, Fines and Forfeitures	\$ -	\$ -	\$ 21,234	\$ 21,234
Total Revenues		<u> </u>	21,234	21,234
EXPENDITURES:				
Total Expenditures				
Net Change in Fund Balance	-	-	21,234	21,234
Fund Balance, Beginning of Year	61,289	61,289	61,289	
Fund Balance, End of Year	\$ 61,289	\$ 61,289	\$ 82,523	\$ 21,234

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Clerk of Courts Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	ance with
REVENUES:				
Charges for Services	\$ 71,000	\$ 71,000	\$ 65,322	\$ (5,678)
Other Revenue	 	 	 10,000	 10,000
Total Revenues	 71,000	 71,000	 75,322	 4,322
EXPENDITURES:				
Current:				
General Government:				
Judicial:				
Clerk of Courts Home Arrest Monitoring:				
Operating Expenses	51,357	51,357	31,357	20,000
Common Pleas Clerk:				
Personnel and Fringes	101,325	101,325	72,363	28,962
Total Expenditures	 152,682	 152,682	 103,720	 48,962
Net Change in Fund Balance	(81,682)	(81,682)	(28,398)	53,284
Fund Balance, Beginning of Year	79,385	79,385	79,385	-
Prior Year Encumbrances Appropriated	 16,357	 16,357	 16,357	 
Fund Balance, End of Year	\$ 14,060	\$ 14,060	\$ 67,344	\$ 53,284

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Recorder Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget		Actual		Variance with Final Budget	
REVENUES:							
Licenses and Permits	\$ 10,000	\$	10,000	\$	4,820	\$	(5,180)
Total Revenues	 10,000		10,000		4,820		(5,180)
EXPENDITURES:							
Current:							
General Government:							
Legislative and Executive:							
Recorder Housing:							
Operating Expenses	10,000		10,000		4,456		5,544
	 	-					
Total Expenditures	 10,000		10,000		4,456		5,544
Net Change in Fund Balance	-		-		364		364
Fund Balance, Beginning of Year	10,669		10,669		10,669		_
	 .,		.,		.,		
Fund Balance, End of Year	\$ 10,669	\$	10,669	\$	11,033	\$	364

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Emergency Management Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES:								
Intergovernmental	\$	303,500	\$	303,500	\$	300,339	\$	(3,161)
Other Revenue		20,000		20,600		25,771		5,171
Total Revenues		323,500	_	324,100		326,110		2,010
EXPENDITURES:								
Current:								
Public Safety:								
Emergency Planning:								
Operating Expenses		32,436		32,436		25,873		6,563
Hazardous Materials:								
Operating Expenses		53,932		53,932		23,165		30,767
EMA 911 Government Assistance:								
Operating Expenses		287,092		287,092		287,091		1
EMA Trust:								
Operating Expenses				600		600		
Total Expenditures		373,460	_	374,060		336,729		37,331
Net Change in Fund Balance		(49,960)		(49,960)		(10,619)		39,341
Fund Balance, Beginning of Year		106,805		106,805		106,805		-
Prior Year Encumbrances Appropriated		12,060		12,060		12,060		
Fund Balance, End of Year	\$	68,905	\$	68,905	\$	108,246	\$	39,341

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Ditch Maintenance Special Revenue Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget		Actual		Variance with Final Budget	
REVENUES:							
Special Assessments	\$ 121,385	\$	121,385	\$	115,267	\$	(6,118)
Total Revenues	 121,385		121,385		115,267		(6,118)
EXPENDITURES:							
Current:							
Public Works:							
Ditch Maintenance Rotary:							
Operating Expenses	 152,723		152,723		113,846		38,877
Total Expenditures	 152,723		152,723		113,846		38,877
Net Change in Fund Balance	(31,338)		(31,338)		1,421		32,759
Fund Balance, Beginning of Year	72,139		72,139		72,139		-
Prior Year Encumbrances Appropriated	 52,314		52,314		52,314		
Fund Balance, End of Year	\$ 93,115	\$	93,115	\$	125,874	\$	32,759

**CLARK COUNTY, OHIO**Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Law Library Special Revenue Fund For the Year Ended December 31, 2017

DEMENHIEC.	Original Budget		Final Budget		Actual		Variance with Final Budget	
REVENUES: Intergovernmental	\$ 11,250	\$	11,250	\$		\$	(11.250)	
Fees, Fines and Forfeitures	\$ 168,000	Э	168,000	Ф	226,818	Э	(11,250) 58,818	
Other Revenue	 2,500		2,500		5,957		3,457	
Total Revenues	 181,750		181,750		232,775		51,025	
EXPENDITURES:								
Current:								
General Government:								
Judicial:								
Personnel and Fringes	87,820		87,820		87,670		150	
Operating Expenses	 156,843		181,843		174,762		7,081	
Total Expenditures	 244,663		269,663		262,432		7,231	
Net Change in Fund Balance	(62,913)		(87,913)		(29,657)		58,256	
Fund Balance, Beginning of Year	742,967		742,967		742,967		-	
Prior Year Encumbrances Appropriated	 35,193		35,193		35,193			
Fund Balance, End of Year	\$ 715,247	\$	690,247	\$	748,503	\$	58,256	

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis General Bond Retirement Debt Service Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES:	0		Φ 26.501	0.001
Other Revenue	\$ -		\$ 36,581	\$ 36,581
Total Revenues			36,581	36,581
EXPENDITURES:				
Debt Service:				
Bond Principal	710,000	800,000	800,000	-
Issue Costs - Refunding Bonds	-	-	84,332	(84,332)
Interest	416,743	326,743	288,368	38,375
Total Debt Service	1,126,743	1,126,743	1,172,700	(45,957)
Total Expenditures	1,126,743	1,126,743	1,172,700	(45,957)
1				
Excess (Deficit) Revenues Over/				
(Under) Expenditures	(1,126,743)	(1,126,743)	(1,136,119)	(9,376)
(Char) Emperiations	(1,120,7 10)	(1,120,7.10)	(1,100,115)	(>,5+0)
OTHER FINANCING SOURCES (USES):				
Proceeds of Refunding Bonds	_	_	4,840,000	4,840,000
Refunding Bond Premium	-	-	262,454	262,454
Payment to Refunded Bond Escrow Agent	-	-	(5,018,122)	(5,018,122)
Transfers In	1,076,743	1,076,743	1,123,789	47,046
Total Other Financing Sources (Uses)	1,076,743	1,076,743	1,208,121	131,378
Net Change in Fund Balance	(50,000)	(50,000)	72,002	122,002
Fund Balance, Beginning of Year	53,308	53,308	53,308	
Fund Dalamas End of Veen	¢ 2200	¢ 2200	¢ 125.210	¢ 122.002
Fund Balance, End of Year	\$ 3,308	\$ 3,308	\$ 125,310	\$ 122,002

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Human Services Bond Retirement Debt Service Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget	
REVENUES: Intergovernmental Charges for Services	\$ 195,000	\$ 195,000	\$ 75,000 119,525	\$ (120,000) 119,525	
Total Revenues	195,000	195,000	194,525	(475)	
<b>EXPENDITURES:</b> Debt Service:					
Principal Interest	125,000 59,525	125,000 59,525	125,000 59,525	-	
Total Expenditures	184,525	184,525	184,525	<u> </u>	
Net Change in Fund Balance	10,475	10,475	10,000	(475)	
Fund Balance, Beginning of Year	14,826	14,826	14,826		
Fund Balance, End of Year	\$ 25,301	\$ 25,301	\$ 24,826	\$ (475)	

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis
Permanent Improvement Capital Projects Fund
For the Year Ended December 31, 2017

DEVENIEG	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES: Other Revenue	\$ -	\$ -	\$ 45,015	\$ 45,015
Other Revenue	Ψ -	<u>у - </u>	\$ 45,015	\$ 43,013
Total Revenues			45,015	45,015
EXPENDITURES:				
Capital Outlay:				
Capital Asset Expense	6,620,961	6,920,686	3,705,135	3,215,551
Total Capital Outlay	6,620,961	6,920,686	3,705,135	3,215,551
Debt Service:				
Principal	7,715,000	7,715,000	7,715,000	-
Issue Costs - Refunding Bonds	-	-	156,829	(156,829)
Interest	60,381	60,381	60,381	
Total Debt Service	7,775,381	7,775,381	7,932,210	(156,829)
Total Expenditures	14,396,342	14,696,067	11,637,345	3,058,722
Excess (Deficit) Revenues Over/ (Under) Expenditures	(14,396,342)	(14,696,067)	(11,592,330)	3,103,737
OTHER FINANCING SOURCES (USES):				
Proceeds of Refunding Bonds	-	-	7,265,000	7,265,000
Refunding Bond Premium		-	606,829	606,829
Note Proceeds	7,715,000	7,715,000	-	(7,715,000)
Proceeds from Sale of Capital Assets	-	7(0,000	18,291	18,291
Transfers In	601,046	760,069	713,023	(47,046)
Total Other Financing Sources (Uses)	8,316,046	8,475,069	8,603,143	128,074
Net Change in Fund Balance	(6,080,296)	(6,220,998)	(2,989,187)	3,231,811
Fund Balance, Beginning of Year	5,485,541	5,485,541	5,485,541	-
Prior Year Encumbrances Appropriated	729,447	729,447	729,447	
Fund Balance, End of Year	\$ 134,692	\$ (6,010)	\$ 3,225,801	\$ 3,231,811

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis
DoDD Capital Projects Fund
For the Year Ended December 31, 2017

		Original Budget		Final Budget		Actual		riance with al Budget
REVENUES:	Φ		ď.	101.042	Φ.	101.042	Ф	
Other Revenue	\$		\$	101,042	\$	101,042	\$	
Total Revenues				101,042		101,042	-	
EXPENDITURES:								
Capital Outlay:								
Operating Expenses		479,217		581,042		579,310		1,732
Total Capital Outlay		479,217		581,042		579,310		1,732
Debt Service:								
Principal		380,000		380,000		235,000		145,000
Interest		54,900		54,900		54,544		356
Total Debt Service		434,900		434,900		289,544		145,356
Total Expenditures		914,117		1,015,942		868,854		147,088
Excess (Deficit) Revenues Over/ (Under) Expenditures		(914,117)		(914,900)		(767,812)		147,088
OTHER FINANCING SOURCES (USES): Transfers In		784,900		784,900		639,900		(145,000)
Hansiels in		764,900		784,900		039,900		(145,000)
Total Other Financing Sources (Uses)		784,900		784,900		639,900	-	(145,000)
Net Change in Fund Balance		(129,217)		(130,000)		(127,912)		2,088
Fund Balance, Beginning of Year		111,810		111,810		111,810		-
Prior Year Encumbrances Appropriated		69,217		69,217		69,217		
Fund Balance, End of Year	\$	51,810	\$	51,027	\$	53,115	\$	2,088

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Derr Road Improvement Capital Projects Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget	
REVENUES: Intergovernmental	\$ 3,433,600	\$ 3,484,914	\$ 2,884,609	\$ (600,305)	
Total Revenues	3,433,600	3,484,914	2,884,609	(600,305)	
EXPENDITURES: Capital Outlay: Operating Expenses	3,434,291	3,485,605	2,884,609	600,996	
Net Change in Fund Balance	(691)	(691)	-	691	
Fund Balance, Beginning of Year					
Fund Balance, End of Year	\$ (691)	\$ (691)	\$ -	\$ 691	

CLARK COUNTY, OHIO

Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis
Issue II/OPWC Capital Projects Fund
For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES: Intergovernmental	\$ 1,512,001	\$ 1,512,001	\$ 422,578	\$ (1,089,423)
Total Revenues	1,512,001	1,512,001	422,578	(1,089,423)
EXPENDITURES:				
Capital Outlay: Operating Expenses	1,512,001	1,512,001	422,578	1,089,423
Total Capital Outlay	1,512,001	1,512,001	422,578	1,089,423
Net Change in Fund Balance	-	-	-	-
Fund Balance, Beginning of Year				
Fund Balance, End of Year	<u>\$</u>	\$ -	\$ -	\$ -

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis South Vienna Development Capital Projects Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual		ance with Il Budget
REVENUES:					
Taxes	\$ 29,000	\$ -	\$ -	\$	-
Special Assessments	 	 29,000	 28,741	-	(259)
Total Revenues	 29,000	 29,000	 28,741		(259)
EXPENDITURES:					
Debt Service:					
Principal	55,000	55,000	55,000		-
Interest	 6,138	6,138	 6,138		
Total Expenditures	 61,138	 61,138	 61,138		
Excess (Deficit) Revenues Over/					
(Under) Expenditures	 (32,138)	 (32,138)	 (32,397)		(259)
OTHER FINANCING SOURCES (USES):					
Transfers In	 32,138	 32,138	 32,138		
Total Other Financing Sources (Uses)	 32,138	 32,138	 32,138		
Net Change in Fund Balance	-	-	(259)		(259)
Fund Balance, Beginning of Year	 7,047	 7,047	 7,047		
Fund Balance, End of Year	\$ 7,047	\$ 7,047	\$ 6,788	\$	(259)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis County Resurfacing Capital Projects Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES: Intergovernmental	\$ 157,132	\$ 567,832	\$ 473,864	\$ (93,968)
Total Revenues	157,132	567,832	473,864	(93,968)
EXPENDITURES: Capital Outlay:				
Operating Expenses	107,132	517,832	473,864	43,968
Total Expenditures	107,132	517,832	473,864	43,968
Net Change in Fund Balance	50,000	50,000	-	(50,000)
Fund Balance, Beginning of Year				
Fund Balance, End of Year	\$ 50,000	\$ 50,000	\$ -	\$ (50,000)

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Veteran's Park Renovation Capital Projects Fund For the Year Ended December 31, 2017

REVENUES:	Original Budget	Final Budget	Actual	Variance with Final Budget
Total Revenues	\$ -	\$ -	\$ -	\$ -
EXPENDITURES:				
Total Expenditures				
Net Change in Fund Balance	-	-	-	-
Fund Balance, Beginning of Year	123,510	123,510	123,510	
Fund Balance, End of Year	\$ 123,510	\$ 123,510	\$ 123,510	\$ -

CLARK COUNTY, OHIO
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Lower Valley Widening Capital Projects Fund For the Year Ended December 31, 2017

	Original Budget	Final Budget	Actual	Variance with Final Budget
REVENUES: Intergovernmental	\$ 392,269	\$ 392,269	\$ 145,474	\$ (246,795)
Total Revenues	392,269	392,269	145,474	(246,795)
EXPENDITURES:				
Capital Outlay: Operating Expenses	392,269	392,269	145,474	246,795
Total Expenditures	392,269	392,269	145,474	246,795
Net Change in Fund Balance	-	-	-	-
Fund Balance, Beginning of Year				
Fund Balance, End of Year	\$ -	\$ -	\$ -	\$ -

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Chase Stewart Blind Relief Permanent Fund For the Year Ended December 31, 2017

REVENUES:	Original Budget		Final Budget		Actual		Variance with Final Budget	
Total Revenues	\$ 	\$		\$		\$		
EXPENDITURES:								
Total Expenditures	 							
Net Change in Fund Balance	-		-		-		-	
Fund Balance, Beginning of Year	 8,603		8,603		8,603			
Fund Balance, End of Year	\$ 8,603	\$	8,603	\$	8,603			

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual - Budgetary (Non-GAAP) Basis Chase Stewart Soldier Relief Permanent Fund For the Year Ended December 31, 2017

	Origir Budg		Final Budget		ctual	Variance with Final Budget	
REVENUES: Investment Income	\$	- \$	-	\$	1,662	\$	1,662
Total Revenues					1,662		1,662
EXPENDITURES: Current:							
Human Services: Operating Expenses	2:	5,000	25,000		2,729		22,271
Total Expenditures	2:	5,000	25,000		2,729		22,271
Net Change in Fund Balance	(2:	5,000)	(25,000)		(1,067)		23,933
Fund Balance, Beginning of Year	100	0,153	100,153		100,153		
Fund Balance, End of Year	\$ 7:	5,153 \$	75,153	\$	99,086	\$	23,933

# STATISTICAL



SECTION

# **Statistical Tables**

This part of the County's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

# **Contents**

Financial Trends  These schedules contain trend information to help the reader understand how the County's financial position has changed over time.	S-3 – S-7
Revenue Capacity  These schedules contain information to help the reader understand and assess the factors affecting the County's ability to generate its most significant local revenue sources, the property tax and the sales tax.	S-8 – S-16
Debt Capacity  These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	S-18 – S-21
Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the County's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	S-22 – S-23
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.	S-24 – S-31

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.



CLARK COUNTY, OHIO
Net Position by Component
Last Ten Fiscal Years (Accrual Basis of Accounting)

						2013	2014			
	2008	2009	2010	2011	2012	(Restated)	(Restated)	2015	2016	2017
Governmental Activities:										
Net Investment in Capital Assets	\$ 72,403,585	\$ 73,166,669	\$ 71,478,924	\$ 71,035,654	\$ 72,387,487	\$ 74,778,273	\$ 77,715,865	\$ 80,097,568	\$ 86,243,359	\$ 93,257,881
Restricted	52,791,772	59,322,878	51,886,419	54,491,825	58,534,781	62,916,204	69,359,857	46,512,730	61,976,997	65,190,380
Unrestricted	9,837,901	4,198,991	9,382,677	11,015,001	12,868,807	15,324,960	(46,305,084)	(10,145,156)	(18,364,857)	(26,013,184)
Total Governmental Activities Net Position	\$ 135,033,258	\$ 136,688,538	\$ 132,748,020	\$ 136,542,480	\$ 143,791,075	\$ 153,019,437	\$ 100,770,638	\$ 116,465,142	\$ 129,855,499	\$ 132,435,077
Business-Type Activities:										
Net Investment in Capital Assets	\$ 10,702,574		\$ 11,567,436	\$ 10,696,982	\$ 12,976,466	\$ 14,819,051	\$ 14,646,647	\$ 14,673,853	\$ 14,772,163	\$ 14,861,112
Unrestricted	4,202,815	5,722,309	6,650,402	8,436,090	6,349,575	10,061,804	7,167,133	7,557,559	8,045,251	8,463,537
Total Business-Type Activities Net Position	\$ 14,905,389	\$ 16,496,227	\$ 18,217,838	\$ 19,133,072	\$ 19,326,041	\$ 24,880,855	\$ 21,813,780	\$ 22,231,412	\$ 22,817,414	\$ 23,324,649
Primary Government:										
Net Investment in Capital Assets	\$ 83,106,159	\$ 83,940,587	\$ 83,046,360	\$ 81,732,636	\$ 85,363,953	\$ 89,597,324	\$ 92,362,512	\$ 94,771,421	\$ 101,015,522	\$ 108,118,993
Restricted	52,791,772	59,322,878	51,886,419	54,491,825	58,534,781	62,916,204	69,359,857	46,512,730	61,976,997	65,190,380
Unrestricted	14,040,716	9,921,300	16,033,079	19,451,091	19,218,382	25,386,764	(39,137,951)	(2,587,597)	(10,319,606)	(17,549,647)
Total Primary Government Net Position	\$ 149,938,647	\$ 153,184,765	\$ 150,965,858	\$ 155,675,552	\$ 163,117,116	\$ 177,900,292	\$ 122,584,418	\$ 138,696,554	\$ 152,672,913	\$ 155,759,726

<sup>-</sup> Accounting standards require that net position be reported in three components in the financial statement; net investment in Capital Assets; Restricted; and Unrestricted. Net position is considered restricted when (1) an external party, such as the state or federal government, places a restriction on how the resources may be used, or (2) enabling legislation is enacted by the County.

<sup>-</sup> Due to the implementation of GASB Statement No. 68, year 2014 has been restated to reflect changes. However, we are unable to restate numbers for years 2008 to 2013 due to information not being available.

CLARK COUNTY, OHIO
Changes in Net Position
Last Ten Fiscal Years (Accrual Basis of Accounting)

	2008	2009	2010	2011	2012	2013 (Restated)	2014	2015	2016	2017
Expenses: Primary Government: Governmental Activities: General Government:										
Legislative & Executive	\$ 15,515,492	\$ 14,761,744	\$ 9,992,461	\$ 10,870,046	\$ 12,108,705	\$ 15,062,985	\$ 16,025,117	\$ 11,425,270	\$ 11,994,315	\$ 12,456,150
Public Safety	14,986,140	15,934,293	15,650,852	15,593,911	15,147,247	16,059,605	16,897,710	16,202,935	17,363,981	18,558,353
Public Works	10,073,253	9,460,379	14,023,453	9,757,946	13,410,211	8,141,523	8,556,789	12,719,781	12,097,572	15,124,939
Health	21,035,234	26,076,224	27,554,583	23,006,804	24,029,774	22,807,176	20,646,501	17,987,916	18,045,496	18,788,505
Human Services	43,509,093	44,173,948	38,657,686	32,904,188	33,641,119	36,813,382	33,164,837	31,919,917	33,686,517	38,237,100
Interest Expense	730,966	693,816	633,765	667,772	644,560	554,685	516,708	482,957	481,330	438,946
Total Governmental Activities Expenses	121,067,019	126,658,768	121,510,027	106,712,314	113,207,606	113,335,108	110,359,621	105,397,975	108,771,988	119,515,012
Business-Type Activities: Sewer Water	3,435,523 1,974,744	3,173,540 2,074,816	3,042,704 2,120,690	3,323,479	3,343,261 2,566,374	3,411,780	3,473,962	3,755,097 2,031,605	3,778,078 2,142,105	4,058,570 2,125,491
Total Business-Type Activities Expenses	5,410,267	5,248,356	5,163,394	5,351,081	5,909,635	5,062,845	5,420,553	5,786,702	5,920,183	6,184,061
Total Primary Government Expenses	\$ 126,477,286	\$ 131,907,124	\$ 126,673,421	\$ 112,063,395	\$ 119,117,241	\$ 118,397,953	\$ 115,780,174	\$111,184,677	\$ 114,692,171	\$ 125,699,073
Program Revenues: Governmental Activities: Charges for Services: General Government:										
Legislative & Executive Judicial	\$ 4,505,340 3,572,574	\$ 4,489,794 3,801,383	\$ 4,635,167 3,399,300	\$ 5,211,552 3,133,130	\$ 5,507,205 2,815,428	\$ 5,573,352 3,017,413	\$ 5,242,286 2,660,834	\$ 5,286,061 3,243,881	\$ 5,925,401 2,713,493	\$ 6,128,385 2,700,558
Public Safety/Security of Persons & Property	1,034,224	580,686	560,545	678,879	622,662	755,296	612,300	592,518	785,517	564,754
Fublic Works Health	631,827	409,81 <i>2</i> 1,045,435	8/4,361 907,876	946,349	837,182	569,051	602,530 483,685	1,112,169	855,658 1,072,985	924,939 994,357
Human Services	6,924,140	6,151,911	7,715,581	4,675,061	5,280,799	6,976,364	4,106,580	3,525,714	3,430,748	6,743,556
Conservation and Recreation Operating Grants and Contributions	860,287	860,148	849,720	738,545	783,359	829,601 45.541.868	792,336	823,172 42.079.461	7.78,173	841,626
Capital Grants and Contributions	1,085,101	4,054,523	5,421,738	2,422,095	5,002,164	6,873,131	9,070,538	9,057,136	5,961,526	3,690,896
Total Governmental Activities Program Revenues	84,427,336	82,737,845	72,157,181	64,428,154	71,522,564	70,820,729	67,516,837	66,514,599	65,793,208	66,814,778
Business-Type Activities: Charges for Services:										
Sewer Water	3,355,533	3,916,031	3,578,441	3,685,782	3,490,630	3,739,775	3,871,864	3,671,156	3,895,702	4,241,391
Capital Grants and Contributions		577,261	495,208	237,985	440,672	4,352,571	10,706	87,188		
Total Business-Type Activities Program Revenues	5,208,737	6,783,031	6,465,910	6,194,554	6,066,763	10,342,826	6,394,116	5,928,892	6,216,554	6,555,633
Total Primary Government Program Revenues	\$ 89,636,073	\$ 89,520,876	\$ 78,623,091	\$ 70,622,708	\$ 77,589,327	\$ 81,163,555	\$ 73,910,953	\$ 72,443,491	\$ 72,009,762	\$ 73,370,411 (Continued)

CLARK COUNTY, OHIO
Changes in Net Position
Last Ten Fiscal Years (Accrual Basis of Accounting)
(Continued)

	2008	2009	2010	2011	2012	2013 (Restated)	2014	2015	2016	2017
Net (Expense)/Revenue: Governmental Activities Business-Type Activities Total Primary Government Net (Expense)/Revenue	\$ (36,639,683) (201,530) \$ (36,841,213)	\$ (43,920,923) 1,534,675 \$ (42,386,248)	\$ (49,352,846) 1,302,516 \$ (48,050,330)	\$ (42,284,160) 843,473 \$ (41,440,687)	\$ (41,685,042) 157,128 \$ (41,527,914)	\$ (42,514,379) 5,279,981 \$ (37,234,398)	\$ (42,842,784) 973,563 \$ (41,869,221)	\$ (38,883,376) 142,190 \$ (38,741,186)	\$ (42,978,780) 296,371 \$ (42,682,409)	\$ (52,700,234) 371,572 \$ (52,328,662)
General Revenues and Other Changes in Net Position: Governmental Activities: Taxes: Decorate Taxes Lanied for:	ion:									
riopetty Taxes Levret for: General Purposes Department of Developmental Disabilities (Thildren's Services	\$ 3,541,363 9,875,289 2,395,102	\$ 3,466,549 9,661,369	\$ 3,443,154 9,757,096 2,291,131	\$ 3,672,389 9,725,540	\$ 3,500,972 9,413,758 5,646,795	\$ 3,570,743 9,672,892 5,792,908	\$ 3,623,485 9,866,644 5,819,836	\$ 3,682,345 9,866,518 5,776,652	\$ 3,565,163 9,881,288 5,891,192	\$ 3,705,123 10,070,223 5,843,394
Senior Citizen's Semissive Sales Permissive Sales	2,222,386 2,222,386 18,791,959	2,249,886 18,679,244	2,215,623 19,451,080	1,895,233 20,374,885	1,842,915 21,688,731	1,897,567 22,772,072	1,930,709 23,856,108	1,911,315 25,014,910	1,905,292 25,740,904	1,947,798 25,138,402
Grants and Contributions not Restricted to Specific Programs Investment Income Gain on Sale of Capital Assets Other Revenue Total Governmental Activities	6,209,645 2,912,840 - 1,433,093 47,381,677	5,895,214 1,352,245 - 1,996,747 45,576,203	5,324,949 805,754 - 2,123,541 45,412,328	4,608,002 1,088,538 - 2,433,213 46,078,620	4,468,059 622,591 - 1,749,816 48,933,637	5,301,018 882,881 - 1,966,741 51,856,822	5,091,033 249,910 - 1,913,010 52,350,735	4,972,935 946,667 670,937 1,735,601 54,577.880	6,150,162 1,022,118 - 2,213,018 56,369,137	6,147,505 817,002 - 1,610,365 55279,812
Business-Type Activities: Investment Income Other Revenue Total Business-Type Activities	64,638	56,163	419,095	28 71,733 71,761	6 35,835 35,841	2,950 299,958 302,908	- 145,822 145,822	3,073 272,369 275,442	2,594 287,037 289,631	135,663
Total Primary Government	\$ 47,446,315	\$ 45,632,366	\$ 45,831,423	\$ 46,150,381	\$ 48,969,478	\$ 52,159,730	\$ 52,496,557	\$ 54,853,322	\$ 56,658,768	\$ 55,415,475
Change in Net Position Governmental Activities Business-Type Activities Total Primary Government Change in Net Position	\$ 10,741,994 (136,892) \$ 10,605,102	\$ 1,655,280 1,590,838 \$ 3,246,118	\$ (3,940,518) 1,721,611 \$ (2,218,907)	\$ 3,794,460 915,234 \$ 4,709,694	\$ 7,248,595 192,969 \$ 7,441,564	\$ 9,342,443 5,582,889 \$ 14,925,332	\$ 9,507,951 1,119,385 \$ 10,627,336	\$ 15,694,504 417,632 \$ 16,112,136	\$ 13,390,357 586,002 \$ 13,976,359	\$ 2,579,578 507,235 \$ 3,086,813

CLARK COUNTY, OHIO
Fund Balances, Governmental Funds
Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

	2008	2009	2010	2011 1	2012	2013	2014	2015	2016	2017
General Fund: Reserved	\$ 2,011,928	\$ 1,442,618	\$ 1,595,103		· ·	· ·	· ·	· ·	· ·	· ·
Unreserved	8,023,745	7,563,668	7,429,044			•	,	•	,	,
Nonspendable	•	•	•	831,198	599,373	876,872	551,979	769,125	731,342	805,303
Assigned	•	•	•	1,124,930	1,116,346	6,542,852	7,397,756	7,914,020	5,942,382	6,967,703
Unassigned	1		-	9,572,427	10,850,136	8,105,217	7,483,867	8,424,053	12,145,955	12,074,121
Total General Fund	\$ 10,035,673	\$ 9,006,286	\$ 9,024,147	\$ 11,528,555	\$ 12,565,855	\$ 15,524,941	\$ 15,433,602	\$ 17,107,198	\$ 18,819,679	\$ 19,847,127
All Other Governmental Funds:										
Reserved	\$ 6,221,539	\$ 5,918,512	\$ 4,940,096	· •	· •	· •	· •	· ·	· •	· •
Unreserved, Reported In:										
Special Revenue Funds	25,845,217	23,284,059	23,964,674		٠	•	,	•	,	,
Debt Service Funds	420,596	86,391	30,846		1		•	1	1	1
Capital Projects Funds	(7,398,862)	(1,007,973)	(1,060,827)				1	1	1	1
Permanent Funds	59,838	56,029	49,988	•	•	•	•	•	•	•
Nonspendable	•	•	•	932,945	664,245	512,442	441,207	309,287	400,057	296,983
Restricted		•	•	29,399,873	33,220,886	34,949,483	40,313,216	43,912,757	57,016,527	63,623,212
Committed	•	•	•	•	•	•	•	53,306	53,308	125,310
Assigned	•	•	•	•	•	•	53,302	•	•	•
Unassigned		•	-	(522,283)	(1,627,588)	(1,842,453)	(1,517,225)	(1,274,758)	(118,973)	(158,869)
Total All Other Governmental Funds	\$ 25,148,328	\$ 28,337,018	\$ 27,924,777	\$ 29,810,535	\$ 32,257,543	\$ 33,619,472	\$ 39,290,500	\$ 43,000,592	\$ 57,350,919	\$ 63,886,636

Note: (1) The County implemented Governmental Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. As a result fund balance classifications were changed as of December 31, 2011.

CLARK COUNTY, OHIO
Changes in Fund Balances, Governmental Funds
Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Revenues:										
Taxes	\$ 18,034,140	\$ 17,652,753	\$ 17,707,004	\$ 17,573,982	\$ 20,404,440	\$ 20,934,110	\$ 21,240,674	\$ 21,236,830	\$ 21,242,935	\$ 21,566,538
Permissive Sales Tax	18,791,959	18,679,244	19,451,080	20,374,885	21,688,731	22,772,072	23,856,108	25,014,910	25,740,904	25,138,402
Intergovernmental	68,162,564	68,151,875	60,106,823	52,956,685	57,805,817	56,131,578	56,192,707	54,445,089	55,183,842	53,763,313
Charges for Services	16,734,324	15,400,828	16,793,990	14,227,466	14,653,521	15,683,198	13,531,297	13,565,973	13,460,004	16,799,543
Licenses and Permits	411,542	415,400	557,964	539,716	507,384	553,587	471,597	703,691	855,116	843,230
Fees, Fines and Forfeitures	1,135,325	1,289,501	1,423,022	1,324,785	1,345,400	1,201,318	1,081,195	1,170,222	972,248	1,055,057
Special Assessments	93,279	87,821	110,268	191,640	137,487	115,229	123,855	144,423	106,992	144,009
Investment Income	2,856,934	1,390,242	826,510	1,100,487	529,830	1,061,176	205,124	934,825	975,280	830,984
Other Revenue	1,263,013	2,111,406	1,930,181	2,433,361	1,746,803	1,969,754	1,913,010	1,735,601	2,213,018	1,610,365
Total Revenues	127,483,080	125,179,070	118,906,842	110,723,007	118,819,413	120,422,022	118,615,567	118,951,564	120,750,339	121,751,441
Expenditures:										
Current:										
General Government:										
Legislative and Executive	8,756,791	8,418,108	6,733,055	6,257,448	7,219,675	6,756,907	8,230,118	7,652,993	8,275,885	7,951,961
Judicial	13,855,050	13,981,133	13,669,614	12,478,551	12,971,418	12,748,142	13,430,928	13,582,761	14,336,284	13,568,430
Public Safety	15,604,597	15,875,959	15,552,104	15,560,018	15,766,101	16,209,504	16,719,469	16,415,660	17,394,423	17,923,191
Public Works	11,434,981	11,584,029	11,640,668	10,787,522	11,133,982	11,698,092	10,455,327	11,252,491	10,406,631	11,472,757
Health	25,147,913	25,883,788	27,004,223	23,011,604	23,803,822	22,868,638	20,235,700	17,882,732	17,263,009	16,640,747
Human Services	44.838.109	43,867,988	38,587,958	32,653,534	33,319,613	36,735,522	32,795,292	31,835,985	32,900,121	36,610,389
Conservation and Recreation	1 559 691	1 459 134	1 343 286	1 302 900	1 254 301	1 179 335	1 167 838	1 174 557	429 700	1 222 217
Capital Outlay	5.158.815	4.661.310	3.181.254	2,339,163	7,920,314	6.055,767	8.383.040	11,719,534	9 946 276	7.133.227
Debt Service:										
Principal	955,000	000.096	1,220,000	1.325.000	1,335,000	1,330,000	1,110,000	1,000,000	1.035,000	8,930,000
Issue Costs - Refunding Bonds	. '	, '	. '	. '	. '			. '		241,161
Interest	884,980	701,407	714,191	624,081	646,660	549,283	509,407	470,616	511,372	468,955
Total Expenditures	128,195,927	127,392,856	119,646,353	106,339,821	115,370,886	116,131,190	113,037,119	112,987,329	112,498,701	122,163,035
Excess Revenues over Expenditures	(712,847)	(2,213,786)	(739,511)	4,383,186	3,448,527	4,290,832	5,578,448	5,964,235	8,251,638	(411,594)
Other Financing Sources/(I ses):										
Bonds Issued	٠	4,290,000	٠	,	٠	•	٠	,	٠	٠
Notes Issued		. '	٠	٠	٠			٠	7.805.000	
Proceeds from Sale of Assets		6,204	14,995	086'9	35,781	30,183	1,241	732,761	6,170	18,598
Transfers In	9,110,465	8,777,111	3,969,615	4,046,797	3,449,209	3,372,869	3,500,658	3,472,176	3,525,049	3,135,552
Other Financing Sources		76,885	2,455,000			1	1		1	
Other Financing Sources - Proceeds of										
Refunding Debt	1	1		1						12,105,000
Premium on Refunding Bonds										869,283
Transfers Out	(9,110,465)	(8,777,111)	(3,719,525)	(4,046,797)	(3,449,209)	(3,372,869)	(3,500,658)	(3,472,176)	(3,525,049)	(3,135,552)
Other Financing Uses			(2,3/4,954)							
Other Financing Uses - Payment to Refunded	inded									(5 018 122)
Dear Escrow Agent		- 220	245 121	- 0000	100.30	- 00100	- 1041		1 110	(3,016,122)
Total Other Financing Sources (Uses)		4,3/3,089	345,131	0,980	35,/81	30,183	1,241	/32,/61	/,811,1/0	1,9/4,/59
Net Change in Fund Balance	\$ (712,847)	\$ 2,159,303	\$ (394,380)	\$ 4,390,166	\$ 3,484,308	\$ 4,321,015	\$ 5,579,689	\$ 6,696,996	\$ 16,062,808	\$ 7,563,165
Debt Service as a Percentage of										
Noncapital Expenditures	1.63%	1.38%	1.70%	1.90%	1.84%	1.74%	1.57%	1.46%	1.53%	8.53%

Tax Revenues by Source, Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

Year	General Property Tax	Tangible <sup>1</sup> Personal Property Tax	Manufactured Home Tax	Permissive <sup>2</sup> Sales Tax	Total
2008	\$ 17,340,066	\$ 630,634	\$ 63,440	\$ 18,791,959	\$ 36,826,099
2009	17,475,604	121,442	55,707	18,679,244	36,331,997
2010	17,638,202	18,820	49,982	19,451,080	37,158,084
2011	17,494,870	30,789	48,323	20,374,885	37,948,867
2012	20,350,532	-	53,908	21,688,731	42,093,171
2013	20,879,250	-	54,860	22,772,072	43,706,182
2014	21,185,398	-	55,276	23,856,108	45,096,782
2015	21,188,782	-	48,048	25,014,910	46,251,740
2016	21,202,571	-	40,364	25,740,904	46,983,839
2017	21,526,111	-	40,427	25,138,402	46,704,940
% Change 2008 to					
2017	24.14%	-100.00%	-36.28%	33.77%	26.83%

Beginning in 2010, tax collections relating to tangible personal property only consist of delinquent amounts as this tax was eliminated by the State of Ohio in 2009.

(1) 2010 was the final year to levy taxes for Tangible Personal Property in the State of Ohio.

(2) Sales tax rate increased 1/2%.

Tax Revenues by Levy, Governmental Funds Last Ten Fiscal Years (Accrual Basis of Accounting)

Year	General Purposes	Department of Developmental Disabilities	Children's Services	Senior Citizen's	Total
2008	\$ 3,541,363	\$ 9,875,289	\$ 2,395,102	\$ 2,222,386	\$ 18,034,140
2009	3,466,549	9,661,369	2,274,949	2,249,886	17,652,753
2010	3,443,154	9,757,096	2,291,131	2,215,623	17,707,004
2011	3,672,389	9,725,540	2,280,820	1,895,233	17,573,982
2012	3,500,972	9,413,758	5,646,795	1,842,915	20,404,440
2013	3,570,743	9,672,892	5,792,908	1,897,567	20,934,110
2014	3,623,485	9,866,644	5,819,836	1,930,709	21,240,674
2015	3,682,345	9,866,518	5,776,652	1,911,315	21,236,830
2016	3,565,163	9,881,288	5,891,192	1,905,292	21,242,935
2017	3,705,123	10,070,223	5,843,394	1,947,798	21,566,538
% Change 2008 to					
2017	4.624%	1.974%	143.973%	-12.356%	19.587%

Note: In 2011, the voter's of Clark County approved the replacement of the Children's Services levy.

Assessed and Estimated Actual Value of Taxable Property

Last Ten Fiscal Years

Assessed Value as a Percent	of Estimated	Actual Value	35.06%	35.71%	35.76%	35.82%	35.85%	35.93%	36.01%	36.07%	36.12%	36.22%
Estimated	Actual Taxable	Value	\$ 7,148,532,419	6,750,321,796	6,619,669,391	6,463,081,197	6,410,843,408	6,370,809,795	6,327,299,864	6,304,915,002	6,287,670,660	6,519,635,766
Total	Direct	Tax Rate	13.882	13.882	13.882	13.850	14.450	14.450	14.450	14.450	14.450	14.450
Total Taxable	Assessed	Value	\$ 2,506,250,643	2,410,692,592	2,367,435,018	2,315,257,758	2,298,378,837	2,289,043,554	2,278,661,894	2,273,931,218	2,271,137,750	2,361,711,680
	-		\$ 10,922,162									
PROPERTY	Public	Utility	\$ 64,213,480	66,064,500	68,445,000	70,963,800	73,303,280	80,653,990	88,331,710	93,487,700	100,092,780	114,242,700
PERSONAL I	Tangible Public	Property	\$ 112,559,421	5,664,501	2,829,829					ı	ı	1
			99									655,920
REAL PROPERTY	gricultural & Commercial &	Industrial	\$ 510,270,110	520,517,160	505,877,070	511,658,100	492,874,630	472,789,650	451,568,000	446,856,470	439,734,010	439,638,400
RF	Agricultural &	Residential	\$1,807,593,320	1,807,055,910	1,779,216,330	1,721,785,290	1,721,529,370	1,725,084,480	1,728,467,830	1,723,673,260	1,723,014,480	1,799,243,800
	Collection	Year	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
	Tax	Year	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016

# Note:

Real Property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

tangible personal property used in business in the State of Ohio. The assessed value of public utility personal property ranges from 25% of true value for machinery and equipment and 23% for inventories. The general business tangible personal property tax began being phased out in 2006. The listing percentage was 18.75% for 2006, 12.5% for 2007, 6.25% for 2008, and zero for 2009. The assessed value of real property (including public utility real property) is 35% of estimated true value. Personal property tax is assessed on all for railroad property to 88% for electronic transmission and distribution property. General business tangible personal property is assessed at 25%

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10%, 2 1/2% and homestead exemptions before being billed. Beginning in the 2006 collection year, the 10% rollback for commercial/industrial property was eliminated. Beginning in 2011, tax collections relating to tangible personal property only consist of delinquent amounts as this tax has been eliminated as noted above.

CLARK COUNTY, OHIO
Property Tax Levies and Collections - Real, Utility and Tangible Taxes
Last Ten Fiscal Years

Accumulated Delinquencies	\$ 6,484,018	3,236,125	3,080,838	3,233,598	4,500,960	3,677,346	3,738,831	3,617,047	3,106,343	3,623,349
Total Collections as a % of Current Taxes Levied	77.66%	87.25%	87.81%	87.26%	85.39%	88.01%	%68.78	88.28%	89.94%	88.46%
Delinquent Taxes Collected as a Percent of Total Taxes Collected	4.84%	5.11%	4.72%	4.75%	4.28%	3.79%	4.18%	4.05%	5.27%	3.54%
Total Taxes Collected	\$ 22,543,060	22,149,983	22,191,335	22,155,058	26,304,556	27,003,653	27,125,112	27,235,369	27,776,255	27,788,353
Delinquent Taxes Collected	\$ 1,092,156	1,132,134	1,048,304	1,051,790	1,126,093	1,023,895	1,132,777	1,103,395	1,464,780	983,615
Current Taxes Collected as a Percent of Taxes Levied	73.90%	82.79%	83.66%	83.12%	81.73%	84.68%	84.22%	84.70%	85.20%	85.33%
Current Taxes Collected	\$ 21,450,904	21,017,849	21,143,031	21,103,268	25,178,463	25,979,758	25,992,335	26,131,974	26,311,475	26,804,738
Current Taxes Levied	\$ 29,027,078	25,386,108	25,272,173	25,388,656	30,805,516	30,680,999	30,863,943	30,852,416	30,882,598	31,411,702
Collection Year	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Tax Year	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016

Property Tax Rates - Direct and Overlapping Governments (Per \$1,000 of Assessed Valuation) Last Ten Fiscal Years

Taxable Year:	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016 2017
Collection Year:	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
CLARK COUNTY ENTITIES:										
General Fund (Inside Millage)	1.700	1.700	1.700	1.700	1.700	1.700	1.700	1.700	1.700	1.700
Board of Devlopmental Disabilities Levy	5.500	5.500	5.500	5.500	5.500	5.500	5.500	5.500	5.500	5.500
Children's Services Levy	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000
Senior Citizen's Levy	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
Clark County Park District Levy	-	-	-	-	0.600	0.600	0.600	0.600	0.600	0.600
Community Mental Health Levy	2.650	2.650	2.650	2.650	2.650	2.650	2.650	2.650	2.650	2.650
Total Clark County Entities	13.882	13.882	13.882	13.850	14.450	14.450	14.450	14.450	14.450	14.450
OTHER ENTITIES:										
Health District	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000	1.000
Miami Conservancy District	0.032	0.032	0.032	-	-	-	-	-	-	-
Clark County Public Library	-	-	-	1.320	1.320	1.320	1.320	1.320	1.320	1.320
SCHOOL DISTRICTS:										
Clark Shawnee LSD	37.234	39.530	39.450	39.690	39.410	39.410	39.500	46.490	46.300	45.660
Greenon LSD	39.621	39.670	39.670	46.830	38.310	38.310	38.300	43.250	43.110	42.390
Northeastern LSD	47.021	48.030	48.060	48.080	48.100	48.100	48.080	48.090	48.080	48.010
Northwestern LSD	31.995	32.200	32.420	39.050	39.090	39.090	38.760	39.080	39.080	38.390
Southeastern LSD	41.955	41.860	41.830	41.540	41.390	41.390	40.680	40.600	40.610	40.320
Springfield CSD	63.253	63.730	64.820	65.250	64.020	64.020	64.600	65.050	65.260	64.930
Tecumseh LSD	45.040	45.240	45.440	45.760	45.780	45.780	46.020	45.790	46.120	45.460
Springfield/Clark County JVSD	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000
Cedar Cliff LSD	35.800	35.400	43.900	42.700	41.600	41.600	42.700	42.200	40.200	40.330
Fairborn CSD	52.500	51.900	51.800	51.900	52.500	52.500	52.500	52.650	52.650	55.350
Yellow Springs EVSD	64.700	63.700	63.800	63.900	70.950	70.950	70.950	70.600	71.000	69.900
Greene County JVSD	3.450	3.450	3.450	3.450	3.450	3.450	3.450	3.450	3.450	3.450
MUNICIPALITIES:										
City of New Carlisle	7.750	9.000	9.000	9.000	11.000	11.000	11.000	11.000	11.000	11.000
City of Springfield	4.050	4.050	3.970	4.080	4.090	4.090	4.120	4.130	4.130	4.120
Village of Catawba	1.600	1.600	1.600	1.600	1.600	1.600	1.600	1.600	1.600	1.600
Village of Donnelsville	9.500	9.500	9.500	9.500	9.500	9.500	9.500	9.500	9.500	9.500
Village of Enon	8.100	10.100	8.600	8.600	8.600	8.600	8.600	8.600	8.600	8.600
Village of North Hampton	6.600	6.600	6.600	6.600	6.600	6.600	6.600	6.600	6.600	6.600
Village of South Charleston	2.800	2.800	2.800	2.800	2.800	2.800	2.800	2.800	2.800	2.800
Village of South Vienna	1.600	1.600	1.600	1.600	1.600	1.600	1.600	1.600	1.600	1.600
Village of Tremont	8.400	2.400	2.400	2.400	2.400	2.400	2.400	2.400	2.400	2.400
Village of Clifton	9.000	9.000	9.000	9.000	9.000	9.000	9.000	9.000	11.000	11.000
TOWNSHIPS:										
Bethel Township	7.250	7.200	7.200	7.200	7.200	7.200	7.200	7.200	7.200	7.200
German Township	7.230	7.200	7.200	7.900	7.900	7.900	7.200	7.900	7.200	9.400
Green Township - Fire District #1	6.600	7.600	7.600	7.600	7.600	7.600	7.600	7.600	9.100	9.100
Green Township - Fire District #1 Green Township - Fire District #2	8.100	9.100	9.100	9.100	9.100	9.100	9.100	9.100	10.600	10.600
Harmony Township	7.400	7.400	7.400	7.400	7.400	7.400	7.400	7.400	7.400	7.400
Madison Township	6.100	6.100	6.100	6.100	6.100	6.100	6.100	6.100	6.100	6.100
Mad River Township	6.000	6.000	5.000	5.800	5.800	5.800	5.800	7.500	7.500	7.000
Moorefield Township	5.050	5.050	5.050	5.050		7.050	7.050	8.050	8.050	8.050
*	9.600				7.050				9.600	
Pike Township		9.600	9.600	9.600	9.600	9.600	9.600	9.600		12.350
Pleasant Township	7.800	7.800	7.800	7.800	7.800	7.800	7.800	7.800	7.800	7.800
Springfield Township	7.000	7.000	7.000	7.000	7.000	7.000	7.000	7.000	7.000	7.000

# Note:

The Miami Conservancy District tax levy is included with the County's total tax rate. However, it is not included as a County entity due to the fact that the County Commissioners do not initiate the levy and is an Agency Fund of the County.

Principal Property Taxpayers 2017 and 2008

	20	17
		% of Total
	Taxable	County Taxable
	Assessed	Assessed
Taxpayer	Value	Value
City of Springfield Ohio	\$ 9,469,620	0.40%
Ohio Masonic Home	7,489,130	0.32%
Navistar Inc	5,917,250	0.25%
USPG Portfolio Six LLC	5,756,710	0.24%
Trilogy Healthcare of Springfield	5,427,910	0.23%
Aldi Inc	5,385,000	0.23%
Wal Mart Real Estate Business Trust	5,175,240	0.22%
ARCP MT Springfield OH LLC	4,047,800	0.17%
Emro Marketing Company	4,016,960	0.17%
Allied Park LLC	3,732,370	<u>0.16%</u>
Total	\$ 56,417,990	<u>2.39%</u>
Total Assessed Value	\$ 2,361,711,680	
	20	08
	·	% of Total
	Taxable	County Taxable
	Assessed	Assessed
Taxpayer	Value	Value
Navistar International Corporation	\$ 13,541,050	0.54%
Walmart Real Estate Business Trust	8,199,500	0.33%
Upper Valley Mall LLC	7,158,090	0.29%
Springfield Commons Plaza LLC	6,186,810	0.25%
Gordon Foods Service Inc	5,991,840	0.24%
Ohio Masonic Home	5,686,880	0.23%
USPG Portfolio Two LLC	5,165,330	0.21%
American Security Insurance Company	4,970,010	0.20%
Emro Marketing Company	4,769,990	0.19%
Aldi Inc	3,726,180	<u>0.15%</u>
Total	\$ 65,395,680	<u>2.61%</u>
Total Assessed Value	\$ 2,506,250,643	

The amounts presented represent the assessed values upon which the 2017 and 2008 taxes were levied.

Source: Clark County Auditor's Office

Taxable Sales by Category Last Ten Fiscal Years

	2008	2009	2010	2011
Regular Sales	*	\$ 4,846,439	\$ 4,900,610	\$ 4,951,517
Direct Pay	*	503,437	1,387,228	1,654,899
Sellers Use	*	2,003,984	2,074,683	2,067,068
Consumers Use	*	336,440	259,529	271,810
Motor Vehicle	*	2,474,042	2,592,357	2,851,958
Watercraft and Outboard Motors	*	23,157	25,988	19,537
Liquor Control	*	78,556	83,452	92,526
Voluntary Payments	*	11,674	18,962	24,912
Assessment Payments	*	231,177	108,490	103,504
Audit Payments	*	-	-	-
Sales Tax on Motor Fuel	*	7,661	2,980	3,453
Certified Assessment Payments	*	_	-	-
Statewide Master	*	8,389,331	8,352,971	8,591,566
Streamline Sales-Intrastate	*	5,134	7,750	8,927
Streamline Sales-Interstate	*	-	-	-
Streamline Use	*	-	-	-
Use Tax from Ohio IT 1040	*	-	-	-
Non-Resident Motor Vehicle	*	11,376	8,733	12,323
Transient Sales	*	-	-	-
Amnesty	*	-	-	4,626
Adjustments	*	-	-	-
Sales/Use Tax Refunds Approved	*	(54,485)	(176, 178)	(77,935)
1% Administrative Rotary Fund	*	(188,679)	(196,475)	(205,806)
Total	\$ 18,791,959	\$ 18,679,244	\$ 19,451,080	\$ 20,374,885
Sales Tax Rate	1.50%	1.50%	1.50%	1.50%

Source: Ohio Department of Taxation

The rate may be imposed by the County Commissioners subject to referendum or approved by a majority of the voters within the County.

<sup>\* -</sup> detail information for the years prior to 2009 is not available.

2012	2013	2014	2015	2016	2017
\$ 5,223,654	\$ 5,551,078	\$ 4,358,067	\$ 3,839,443	\$ 4,400,273	\$ 4,177,301
1,997,477	2,392,284	2,918,244	3,538,303	3,790,506	2,734,257
2,273,380	2,447,095	2,805,848	2,923,593	3,071,116	3,279,836
348,335	529,117	438,022	354,471	387,964	405,921
3,065,042	3,255,895	3,409,673	3,658,197	3,675,451	3,947,150
30,756	30,947	22,515	26,871	41,065	28,167
98,935	107,548	110,542	120,198	128,956	131,107
17,679	23,568	13,781	22,927	6,025	12,438
117,571	109,388	89,968	118,860	90,941	216,138
-	-	126,884	45,673	110,296	50,726
4,858	4,580	5,953	4,947	4,379	4,161
-	-	6,767	132,474	104,186	106,591
8,732,380	8,491,475	8,474,595	8,557,510	8,390,414	8,586,812
11,076	10,880	5,622	6,093	7,921	14,855
-	-	1,073	17,991	15,228	16,798
-	-	-	-	23	14
-	-	-	-	-	6,688
14,105	14,737	19,405	19,322	25,026	20,981
-	-	1,305,064	1,902,576	1,782,590	1,751,507
25,097	83,711	15,944	3,077	1,869	602
-	-	(162)	-	-	-
(52,535)	(50,210)	(30,727)	(24,941)	(33,316)	(99,724)
(219,079)	(230,021)	(240,970)	(252,675)	(260,009)	(253,924)
\$ 21,688,731	\$ 22,772,072	\$ 23,856,108	\$ 25,014,910	\$ 25,740,904	\$ 25,138,402
1.50%	1.50%	1.50%	1.50%	1.50%	1.50%

Sewer and Water Rates Last Ten Fiscal Years

		S	ewer	Water				
Year	(First 300 cubic ft.) ear Monthly Minimun		(Usage > 300 cubic ft.) Rate per 100 cubic ft.		(First 300 cubic ft.) Monthly Minimun		(Usage > 300 cubic ft.) Rate per 100 cubic ft.	
2008	\$	14.45	\$	3.30	\$	10.68	\$	2.81
2009		15.03		3.43		11.11		2.92
2010		15.56		3.55		11.67		3.07
2011		15.56		3.55		11.67		3.07
2012		16.34		3.73		11.96		3.15
2013		16.34		3.73		11.96		3.15
2014		16.34		3.73		11.96		3.15
2015		16.34		3.73		11.96		3.15
2016		16.83		3.84		12.32		3.24
2017		17.25		3.94		12.63		3.32

Sounce: Clark County Utilities Department



Ratios of Net General Bonded Debt Outstanding by Type Last Ten Fiscal Years

Governmental Business-Type Activities Activities

Year	•	General Obligation Bonds	(	General Obligation Bonds	Total Net onded Debt	% of Actual Taxable Value of Property <sup>1</sup>	 Bonded Debt Capita <sup>2</sup>
2008	\$	13,612,538	\$	2,995,624	\$ 16,608,162	0.23%	\$ 118.78
2009		13,671,657		3,031,251	\$ 16,702,908	0.25%	119.59
2010		13,513,695		3,028,730	\$ 16,542,425	0.25%	119.58
2011		13,522,430		3,026,209	\$ 16,548,639	0.26%	120.19
2012		13,531,164		3,023,722	\$ 16,554,886	0.26%	120.66
2013		13,540,096		3,021,597	\$ 16,561,693	0.26%	121.63
2014		13,550,287		3,019,080	\$ 16,569,367	0.26%	121.34
2015		13,555,173		3,015,367	\$ 16,570,540	0.26%	121.88
2016		21,343,364		4,406,724	\$ 25,750,088	0.41%	191.04
2017		14,062,565		3,216,272	\$ 17,278,837	0.27%	128.41

<sup>&</sup>lt;sup>1</sup> Actual property values used for calculation are from Schedule 7.

Sounce: Regional Economic Information System, Bureau of Economic Analysis

 $<sup>^{\</sup>rm 2}$  Population and Personal Income used for calculation are from Schedule 15

# Other Business-Type Activities Debt

OPWC Loans	OWDA Loans	Total Primary Government	Personal Income	Total Debt Outstanding as a Percentage of Personal Income <sup>2</sup>	Total Debt Per Capita <sup>2</sup>
\$ 1,051,879	\$ -	\$ 17,660,041	\$4,518,060,000	0.39%	\$ 126.31
1,008,580	-	17,711,488	4,557,049,000	0.39%	126.81
985,684	171,582	17,699,691	4,617,096,000	0.38%	127.95
855,684	222,918	17,627,241	4,788,412,000	0.37%	128.02
768,072	586,042	17,909,000	5,017,886,000	0.36%	130.53
680,460	1,254,298	18,496,451	5,087,308,000	0.36%	135.84
2,028,978	6,312,825	24,911,170	4,995,211,000	0.50%	182.43
1,923,931	6,345,496	24,839,967	5,055,388,000	0.49%	182.70
2,079,653	6,062,969	33,892,710	5,103,858,000	0.66%	251.46
1,855,964	5,772,960	24,907,761	Not Available	Not Available	185.11

Legal Debt Margin Last Ten Fiscal Years

	2008	2009	2010	2011
County Valuation	\$2,495,328,481	\$2,399,947,701	\$2,357,051,449	\$ 2,305,055,220
Direct Legal Debt Limitation: 3.0% of the first \$100,000,000 assessed valuation 1.5% on excess of \$100,000,000-not in excess of \$300,000,000 2.5% in the amount in excess of \$300,000,000	\$ 3,000,000 3,000,000 54,883,212	\$ 3,000,000 3,000,000 52,498,693	\$ 3,000,000 3,000,000 51,426,286	\$ 3,000,000 3,000,000 50,126,381
Total Direct Legal Debt Limitation	\$ 60,883,212	\$ 58,498,693	\$ 57,426,286	\$ 56,126,381
Amount of Debt Applicable to Debt Limitation: General Obligation Bonds General Obligation Notes Less: Amount Available in Debt Service	\$ 10,445,000 2,630,000 (420,596)	\$ 11,305,000 435,000 (86,391)	\$ 10,520,000 405,000 (30,846)	\$ 9,685,000 640,000 (2,950)
Amount of Debt Subject to Debt Limit	12,654,404	11,653,609	10,894,154	10,322,050
Legal Debt Margin	\$ 48,228,808	\$ 46,845,084	\$ 46,532,132	\$ 45,804,331
Legal Debt Margin as a Percentage of the Debt Limit	<u>79.22</u> %	80.08%	81.03%	81.61%
Unvoted Legal Debt Margin	\$ 24,953,285	\$ 23,999,477	\$ 23,570,514	\$ 23,050,552
Amount of Debt Subject to Limit	12,654,404	11,653,609	10,894,154	10,322,050
Unvoted Legal Debt Margin	\$ 12,298,881	\$ 12,345,868	\$ 12,676,360	\$ 12,728,502
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limit	<u>49.29%</u>	<u>51.44%</u>	53.78%	<u>55.22%</u>

Source: Clark County Auditor's Office

<sup>(1) -</sup> See Schedule 13 for detailed information. Amounts do not include OPWC loans, Issue II loans or capital leases.

	2012		2013		2014		2015		2016		2017
\$ 2	2,288,363,300	\$ 2	2,279,229,100	\$ 2	2,269,088,850	\$ 2	2,264,736,700	\$ 2	2,263,526,020	\$ 2	2,353,780,820
\$	3,000,000 3,000,000 49,709,083	\$	3,000,000 3,000,000 49,480,728	\$	3,000,000 3,000,000 49,227,221	\$	3,000,000 3,000,000 49,118,418	\$	3,000,000 3,000,000 49,088,151	\$	3,000,000 3,000,000 51,344,521
\$	55,709,083	\$	55,480,728	\$	55,227,221	\$	55,118,418	\$	55,088,151	\$	57,344,521
\$	8,825,000 1,350,000 (72,972)	\$	8,275,000 1,350,000 (99,373)	\$	7,515,000 1,970,000 (103,526)	\$	6,810,000 7,515,000 (64,048)	\$	6,080,000 7,715,000 (68,134)	\$	18,253,766 - (150,136)
	10,102,028		9,525,627		9,381,474		14,260,952		13,726,866		18,103,630
\$	45,607,055	\$	45,955,101	\$	45,845,747	\$	40,857,466	\$	41,361,285	\$	39,240,891
	<u>81.87</u> %		82.83%		83.01%		<u>74.13</u> %		<u>75.08</u> %		<u>68.43</u> %
\$	22,883,633	\$	22,792,291	\$	22,690,889	\$	22,647,367	\$	22,635,260	\$	23,537,808
_	10,102,028		9,525,627		9,381,474		14,260,952		13,726,866		18,103,630
\$	12,781,605	\$	13,266,664	\$	13,309,415	\$	8,386,415	\$	8,908,394	\$	5,434,178
	<u>55.85%</u>		<u>58.21%</u>		<u>58.66%</u>		<u>37.03%</u>		<u>39.36%</u>		23.09%

Demographic and Economic Statistics Last Ten Calendar Years

Year	Population	Total Personal Income		r Capita ncome	Unemployment Rate
2008	139,818	\$ 4,518,060,000	\$	32,314	6.7%
2009	139,671	4,557,049,000		32,627	10.4%
2010	138,333	4,617,096,000		33,407	10.4%
2011	137,691	4,788,412,000		34,777	8.9%
2012	137,206	5,017,886,000		36,572	7.3%
2013	136,167	5,087,308,000		37,361	6.0%
2014	136,554	4,995,211,000		36,580	5.8%
2015	135,959	5,055,388,000		37,183	5.0%
2016	134,786	5,103,858,000		37,866	5.2%
2017	134,557	Not Available	Not	Available	4.8%

Source: Regional Economic Information System, Bureau of Economic Analysis

Principal Employers 2017 and 2008

		2017			2008	
			% of Total			% of Total
			County			County
Employer	Employees	Rank	Employment	Employees	Rank	Employment
Springfield Regional Hospital	2000+	1		1000+	5	
Assurant Specialty Property	1900+	2		1000+	1	
Navistar, Inc.	1800+	3		500-999	8	
Speedway LLC	1400+	4		1000+	3	
Springfield City Schools	1400+	5		1000+	4	
Ohio Air National Guard-178th OANG	1300+	6				
Clark County	1100+	7		1000+	2	
Dole Fresh Vegetables	800+	8		500-999	7	
Yamada North America, Inc.	600+	9				
City of Springfield	600+	10		500-999	6	
Kroger Co.				500-999	9	
Walmart				500-999	10	
Total	13,082		<u>21.55%</u>	10,610		<u>15.98%</u>
Total County Employment	60,700			66,400		

Note: Per agreement with the Chamber of Commerce, actual number of employees will not be disclosed for 2016.

Source: Springfield Clark County Chamber of Commerce and the Ohio Labor Market Information

Operating Indicators by Function Last Ten Fiscal Years

	2008	2009	2010	2011
Governmental Activities:				
General Government:				
Legislative & Executive:				
Commissioners				
Number of Resolutions	991	1,087	1,123	1,069
Number of Meetings	58	59	62	65
Number of Hearings	21	14	16	9
Auditor				
Number of Non-Exempt Conveyances	2,521	2,294	2,456	2,190
Number of Exempt Conveyances	1,973	1,748	1,774	1,854
Number of Vendor Licenses Sold	190	174	162	121
Number of General Warrants Issued	35,186	32,280	32,127	29,316
Number of Payroll Warrants Issued	14,875	12,849	10,283	8,113
Number of Direct Deposit Statements	22,632	23,674	22,451	23,771
Number of Receipt Pay-Ins Issued	6,007	5,437	5,417	5,478
Number of Dog Tags Sold - Regular	24,860	19,420	25,038	24,418
Number of Dog Tags Sold - Kennel Sets	88	61	53	45
Treasurer				
Number of Parcels Billed	67,658	68,060	64,399	67,422
Real Estate Taxes Collected	\$ 107,893,678	\$ 110,220,440	\$ 111,373,522	\$ 116,860,345
Recorder				
Number of Deeds Recorded	5,323	6,467	4,738	6,156
Number of Mortgages Recorded	13,945	17,671	11,666	15,299
Number of Military Discharges Recorded	23	67	24	31
Board of Elections				
Number of Registered Voters	93,045	91,026	92,438	88,344
Number of Voters in Last General Election	62,947	40,274	47,004	42,347
Percentage of Registrered that Voted	67.65%	44.24%	50.85%	47.93%
Judicial:				
Clerk of Courts				
Number of Titles Issued	58,340	52,353	45,468	44,033
Common Pleas Court				
Number of Civil Cases Filed	1,724	1,654	1,862	1,616
Number of Criminal Cases Filed	1,161	1,080	988	1,005
Number of Certificates of Judgements Filed	1,638	1,354	1,331	1,329
Number of State Judgements Filed	1,802	2,159	2,235	2,167
Number of Garnishments Filed	100	146	290	310
Number of Appeals Filed	127	123	117	102
Domestic Relations Court				
Number of Domestic Cases Filed	691	600	682	767
Number of Divorces	N/A	N/A	N/A	N/A
Number of Dissolutions	N/A	N/A	N/A	N/A
Number of Domestic Violence Cases Filed	571	578	572	541
Juvenile Court				
Number of Civil Cases Filed	771	664	709	696
Number of Criminal/Delinquent Cases Filed	2,282	2,068	1,762	1,543
Number of Traffic Cases Filed	702	666	617	563
Number of Adult Cases Filed	98	102	126	188

2012	2013	2014	2015	2016	2017
1.062	1.011	054	070	927	005
1,062 58	1,011 57	954 59	978 51	837 56	905 52
11	14	9	9	14	12
2,437	2,712	2,224	2,518	2,454	3,180
2,197	2,452	2,219	2,308	2,169	2,107
100	76	53	63	57	54
60,916	28,950	28,371	28,239	25,184	19,660
981	39	29	24	13	0
30,744 5,690	31,417 5,823	30,901 5,624	30,390 5,115	29,618 0	29,234 0
29,540	24,092	23,059	22,658	22,885	20,913
51	52	52	51	38	37
	02	02			ζ,
64,204	66,858	67,119	66,783	66,696	66,745
\$ 120,239,121	\$ 120,923,596	\$ 121,790,860	\$ 126,377,098	\$ 126,614,648	\$ 129,255,375
4,923	5,639	5,513	5,399	5,350	5,466
13,249	14,070	10,181	10,273	10,732	11,139
15	19	25	9	6	315
91,248	87,754	88,221	85,709	89,000	89,296
65,104	28,331	39,329	40,000	62,756	27,750
71.35%	32.28%	44.58%	46.67%	70.51%	31.08%
47,586	50,191	53,057	52,680	49,116	102 384
47,300	30,191	33,037	32,000	49,110	102,384
1,305	1,045	805	838	855	760
880	946	810	686	627	802
1,288	1,172	1,094	832	1,062	898
2,694	2,323	3,060	2,059	1,751	2,960
149	137	142	134	138	145
97	118	154	117	90	102
628	N/A	N/A	N/A	N/A	1,141
N/A	277	280	258	291	286
N/A	284	223	267	267	253
526	515	492	455	526	570
587	501	529	440	417	412
1,245	1,096	1,244	1,075	1,059	1,062
578	512	476	432	565	522
164	161	173	127	80	115
					(Continued)

Operating Indicators by Function Last Ten Fiscal Years (Continued)

	2008	2009	2010	2011
Municipal Court				
Number of Civil Cases Filed	5,162	4,337	3,856	3,647
Number of Criminal	6,384	5,868	5,265	5,033
Number of Traffic Cases Filed	17,125	14,789	14,068	13,437
Number of Small Claims Filed	467	394	374	382
Probate Court				
Number of Estates Filed	743	756	729	777
Number of Guardianships Filed	201	220	249	196
Number of Adoptions Filed	69	59	52	76
Number of Marriages Filed	796	765	809	736
Prosecuting Attorney				
Number of Criminal Cases	1,078	1,080	883	894
Number of Civil Cases	N/A	N/A	269	289
Public Defender				
Number of Cases Filed	4,931	4,451	4,793	4,210
Public Safety:				
Sheriff				
Jail Operation				
Average Daily Jail Census	252.2	240.5	201.8	207.95
Prisoners Booked	4,968	5,017	4,641	4,326
Prisoners Released	5,007	4,997	4,652	4,331
Incarceration Facility				
Average Daily Jail Census	252.2	240.5	201.8	207.95
Prisoners Booked	4,968	5,017	4,641	4,326
Prisoners Released	5,007	4,997	4,652	4,331
Enforcement				
Number of Citiations Issued	4,538	3,275	3,006	2,628
Number of Warrants Served	1,273	1,238	1,490	1,522
Number of Calls for Service	45,520	44,872	43,596	43,688
Number of Sheriff Vehicles	89	91	74	89
Number of Sheriff Sales - Real Estate	879	1,024	1,056	730
Emergency Management				
Number of Emergency Responses	2	1	4	11
Coroner				
Number of Cases Investigated	115	107	124	137
Number of Autopsies Performed	84	74	99	118
Public Works:				
Engineer				
Miles of Road Maintained	306.300	305.810	305.724	305.720
Miles of Road Resurfaced	7.000	7.300	14.500	5.500
Number of County Maintained Bridges	241	240	241	236
Community Development				
Number of Residential Permits Issued	344	304	307	341
Number of Commercial Permits Issued	142	109	105	91
Number of Inspections Performed	3,080	1,475	2,534	2,408

2012	2013	2014	2015	2016	2017
2 925	3,514	2 261	2 202	2 254	2 922
3,835		3,361	3,203	3,254	3,833
5,145	5,025	4,863	4,516	458	4,327
14,775	12,989	13,080	15,064	15,380	16,269
251	315	249	212	193	206
817	752	684	771	683	673
223	188	140	162	185	159
61	36	54	44	64	65
799	764	761	805	737	762
990	902	910	(0)	(27	974
880	893	810	686	627	874
308	148	112	838	855	91
4,266	4,617	4,288	4,381	4,125	3,962
205.00	209.00	208.70	202.77	208.60	225.30
4,325	4,238	4,428	3,874	3,920	3,917
4,104	3,922	3,980	3,885	3,939	3,893
1,101	5,522	2,500	2,002	2,222	5,075
205.00	209.00	208.70	202.77	208.60	225.30
4,325	4,238	4,428	3,874	3,920	3,917
4,104	3,922	3,980	3,885	3,939	3,893
3,938	3,161	1,828	2,799	3,806	2,680
1,209	2,717	1,910	790	2,351	2,705
49,841	49,553	47,300	55,135	50,845	58,472
90	84	80	80	90	89
843	922	560	340	428	398
5	5	3	2	3	6
154	145	154	204	226	252
134	127	148	183	213	221
305.724	308.386	308.386	308.348	308.348	308.480
6.974	9.050	5.500	9.300	8.080	6.200
239	239	238	237	235	235
-37	/	_30	_2,		
333	347	324	287	306	322
124	84	74	102	51	57
2,833	2,838	2,807	2,724	903	3,056
					(Continued)

Operating Indicators by Function Last Ten Fiscal Years (Continued)

	2008	2009	2010	2011
Health:				
DoDD				
Number of Students Enrolled	348	287	289	298
Early Prevention Program	348	287	289	298
Number employed at Workshop	555	514	480	517
Human Services:				
Department of Jobs and Family Services				
Average Client Count - Food Stamps	19,023	22,452	24,326	28,711
Average Client Count - WIA	474	133	32	90
Average Client Count - Medicaid	26,908	29,326	31,503	32,504
Average Client Count - Job Placement	56	45	14	570
Average Client Count - Disability Assistance	401	354	292	265
Children's Services				
Total Referrals	1,560	1,144	1,293	1,293
Average Client Count - Foster Care	161	164	127	112
Average Client Count - Adoption	345	351	354	352
Child Support Enforcement Agency				
Number of Active Support Orders	15,101	15,032	16,628	16,019
Percentage Collected - Level of Service	61.86%	60.93%	62.40%	62.03%
Veteran's Services				
Number of Client Served	1,640	3,018	3,194	3,421
Amount of Financial Assistance Paid	\$ 212,021	\$ 156,914	\$ 191,511	\$ 212,880
Conservation & Recreation:				
Solid Waste				
Amount Recycled (in Tons:)	354	417	698	598
Residential Recycling	195	282	451	506
Special Event Recycling	28	22	193	37
Specialty Recycling	131	113	54	55
Gross Revenue Generated	\$ 1,081,110	\$ 1,056,714	\$ 887,000	\$ 876,082
Business-Type Activities:				
Sewer and Water Operations:				
Miles of Sanitary Sewer Lines	107	107	107	107
Miles of Water Mains	85	85	87	85
Number of Sewer and Water Treatment Facilities	4	4	4	3
	18 sewer /1	18 sewer /1	18 sewer /1	18 sewer /2
Number of Pumping Stations	water	water	water	water
Water Consumption (millions of gallons)	435	442	444	451
Wastewater Treated (millions of gallons)	1.8 mil gal/day	1.3 mil gal/day	1.3 mil gal/day	1.8 mil gal/day
Number of Sewer Customers	8,055	8,094	8,100	8,116
Number of Water Customers	6,852	6,887	6,891	6,906

N/A - Information not available.

Source: Corresponding Board/Department within Clark County.

2012	2013	2014	2015	2016	2017
307	353	410	414	517	497
307	353	410	414	517	497
260	206	170	120	40	30
27,738	26,539	25,655	26,268	25,334	23,321
146	68	147	185	72	61
33,234	35,052	39,556	43,237	43,724	43,625
709	130	713	704	630	399
226	184	186	154	131	93
1,250	985	1,187	838	1,149	1,260
92	115	1,187	109	103	96
371	345	362	345	331	331
571	5 .6	202	2.0	551	551
15,382	14,696	13,162	13,044	12,881	12,358
63.33%	64.38%	64.38%	64.52%	65.90%	65.39%
03.3370	04.5070	04.5670	04.5270	03.7070	03.3770
2.251	2 202	1.251	2.022	2.446	2.150
3,351	3,383 \$ 161,708	1,351 \$ 161,107	2,833 \$ 114,157	2,446 \$ 125,198	3,170 \$ 140,430
\$ 188,355	\$ 101,708	\$ 101,107	\$ 114,157	\$ 125,198	\$ 140,430
712	872	771	833	796	1,160
611	672	620	774	693	1,043
14	21	3	0	1	1,043
87	179	148	59	103	117
\$ 839,207	\$ 885,841	\$ 854,416	\$ 859,815	\$ 857,216	\$ 918,618
108	108	108	108	108	108
85	88	88	88	88.3	88.3
3	3	3	3	3	3
18 sewer /1	18 sewer /2	18 sewer /3	18 sewer /3	18 sewer /3	17 sewer /3
water	water	water	water	water	water
487	419	503	447	410	415
1.8 mil gal/day	1.8 mil gal/day	1.8 mil gal/day	1.44 mil gal/day	1.38 mil gal/day	1.57 mil gal/day
8,134	8,134	8,151	8,169	8,319	8,201
6,915	6,926	6,998	7,029	7,044	7,059

Full Time County Government Employees by Function Last Ten Fiscal Years

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Governmental Activities:										
General Government:										
Legislative & Executive										
Commissioners	9	9	9	9	9	7	8	6	11	11
Auditor	18	15	15	15	16	15	18	19	19	18
Treasurer	12	9	9	9	9	9	10	9	10	10
Recorder	6	6	6	6	6	5	6	5	6	7
Board of Elections	8	9	8	9	7	8	8	7	8	9
Data Processing	1	1	1	1	1	1	1	1	1	1
Information Systems	3	3	3	3	3	4	5	6	6	5
Judicial										
Common Pleas Court	15	14	14	14	15	15	14	17	17	17
Probate Court	8	8	8	8	7	7	7	7	7	7
Juvenile Court	88	89	81	76	80	76	75	79	76	74
Municipal Court	6	6	6	6	6	6	6	3	3	6
Domestic Relations Court	7	8	8	8	8	8	8	8	8	8
Clerk of Courts	27	24	23	21	20	23	22	24	23	16
Prosecuting Attorney	22	23	23	23	24	23	25	30	26	25
Public Defender	10	10	9	9	8	8	8	10	9	9
Law Library	1	1	1	1	1	1	1	3	1	1
Public Safety										
Sheriff	160	156	153	150	152	159	156	171	184	167
Emergency Management	2	2	2	1	1	1	1	3	2	3
Coroner	3	3	3	3	3	3	3	3	3	3
Public Works										
Engineer	55	53	52	55	52	47	47	43	41	41
Building and Grounds	18	18	17	16	19	19	19	18	19	20
Community Development	-	-	11	10	10	11	11	17	12	11
Building Regulations	8	_	-	-	-	-	-	-	_	-
Planning Commission	10	12	-	-	-	-	-	-	-	-
Health										
DoDD	281	254	242	231	217	189	154	188	183	152
Human Services										
Department of Jobs & Family Services	201	173	165	154	164	155	160	170	171	171
Child Support Enforcement Agency	61	50	50	46	48	45	45	46	44	44
Veteran's Services	7	5	7	8	7	9	8	9	7	8
Human Resources	-	-	-	-	=	3	6	6	6	5
Conservation & Recreation										
Solid Waste	-	4	5	4	4	4	3	4	3	3
Business-Type Activities:										
Utilities Department	27	24	22	22	23	23	22	25	22	21
	1,074	989	953	918	920	884	857	937	928	873

The Utilities Department includes both Sewer and Water. Employees are considered employed by both departments.

At January 1, 2010 the Building Regulation and Planning Commission were merged to create the Community Development Department.

Source: Clark County Auditor's Office

CLARK COUNTY, OHIO
Capital Asset Statistics by Function
Last Ten Fiscal Years

	2008 as reclassified	2009	2010	2011	``  	2012	2013	2014	2015	2016	2017
Governmental Activities: General Government: Legislative and Executive: Land Construction in Progress Buildings Improvements Machinery & Equipment	\$ 7,204,888 20,489 23,830,781 32,751,039 2,682,734	\$ 7,204,888 - 23,830,781 32,914,429 2,715,048	\$ 7,204,888 - 23,830,781 32,973,020 2,742,419	\$ 7,204,888 - 23,830,781 32,973,020 2,704,289	€	7,204,888 - 23,850,138 33,110,076 2,453,449	\$ 7,204,888 - 23,606,031 32,998,746 2,413,174	\$ 7,204,888 - 21,791,814 32,694,120 2,435,463	\$ 7,204,888 - 21,791,814 33,470,468 2,578,498	\$ 7,204,888 - 21,791,814 33,000,075 2,786,813	\$ 7,204,888 - 21,791,814 33,000,075 2,964,063
Judicial: Improvements Machinery & Equipment	1,122,405	1,122,405	1,122,405 583,251	1,122,405		1,122,405 544,395	1,145,706 591,053	1,157,351 641,246	1,157,351 680,700	1,141,466	1,669,005
Public Safety: Buildings Improvements Machinery & Equipment	- 162,900 2,488,379	162,900 2,538,657	- 162,900 2,536,526	- 162,900 5 2,699,971		- 162,900 3,012,839	162,900 3,245,402	132,733 193,028 3,589,132	132,733 594,889 3,714,492	132,733 668,389 4,398,331	7111,737
Public Works: Construction in Progress Infrastructure Buildings Improvements Machinery & Equipment	1,027,196 91,196,296 8,497 4,363,120 5,476,101	631,110 94,479,644 8,497 6,038,704 6,198,929	2,737,873 95,943,346 39,562 6,312,748 7,048,409	2,352,281 97,253,634 39,562 7,564,757	6	7,522,869 97,428,149 39,562 8,284,235 7,484,055	6,966,133 104,214,979 39,562 8,832,923 7,657,908	10,794,931 108,013,191 39,562 9,579,828 7,999,070	9,979,591 117,700,522 89,538 10,159,466 7,348,380	17,591,821 118,901,449 58,473 10,979,632 7,513,105	11,947,666 130,343,846 100,444 11,769,381 7,879,512
Health: Buildings Improvements Machinery & Equipment	2,643,485 7,353,731 2,875,931	2,643,485 7,408,654 2,974,531	2,643,485 7,659,830 2,995,647	5, 2,643,485 7,780,212 7,3326,822		2,643,485 7,780,212 3,757,060	2,643,485 7,857,801 3,988,860	2,643,485 7,905,890 4,114,645	2,643,485 8,071,365 3,917,963	2,643,485 8,267,730 3,917,963	2,643,485 8,382,479 4,064,856
Human Services: Buildings Improvements Machinery & Equipment	3,843,664 2,457,509 886,588	3,843,664 3,165,799 1,095,614	3,843,664 3,400,067 1,095,614	3,843,664 3,471,863 767,386		3,843,664 3,471,863 818,579	3,843,664 3,471,863 863,529	3,843,664 3,483,713 863,529	3,843,664 3,515,129 901,694	3,843,664 3,515,129 956,131	3,843,664 3,545,429 994,140
Conservation/Recreation: Improvements Machinery & Equipment	17,793	17,793	17,793	94,787	87	76,994	76,994	379,461	444,514	711,908	878,557 30,000
	\$ 192,920,491	\$ 199,526,827	\$ 204,921,906	\$ 207,884,737		\$ 214,611,817	\$ 221,825,601	\$ 229,500,744	\$ 239,941,144	\$ 250,747,314	\$ 259,141,998

Source: Clark County Auditor's Office





#### **CLARK COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST, 14 2018