## **COLUMBIANA COUNTY**

Audit Report

For the Years Ended December 31, 2017 and 2016





## Dave Yost • Auditor of State

Board of Health Columbiana County General Health District PO Box 309 Lisbon, OH 44432

We have reviewed the *Independent Auditor's Report* of the Columbiana County General Health District, Columbiana County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2016 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Columbiana County General Health District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

September 11, 2018

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#### Columbiana General Health District Columbiana County For the Years Ended December 31, 2017 and 2016

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#### **INDEPENDENT AUDITOR'S REPORT**

Columbiana General Health District Columbiana County 7360 State Route 45 PO Box 309 Lisbon, Ohio 44432

To the Board of Health:

#### **Report on the Financial Statements**

We have audited the accompanying cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Columbiana General Health District, Columbiana County, (the District) as of and for the years ended December 31, 2017 and 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the cash basis of accounting described in Note 2. This responsibility includes determining that the cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating of the overall presentation of the financial statements. Columbiana General Health District Columbiana County Independent Auditor's Report Page 2

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Columbiana General Health District, Columbiana County, as of December 31, 2017 and 2016, and the respective changes in cash basis financial position and the respective budgetary comparisons for the General, Early Start, Food Service, Cancer Levy, and Home Sewage funds thereof for the years then ended in accordance with the cash basis of accounting described in Note 2.

#### **Basis of Accounting**

We draw attention to Note 2 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the cash basis of accounting, which differs from generally accepted accounting principles. Our opinions are not modified with respect to this matter.

#### **Other Matter**

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements as a whole that collectively comprise the District's basic financial statements. The Management's Discussion & Analysis as listed in the table of contents, which is the responsibility of management, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

## Charlen & Having Association

*Charles E. Harris & Associates, Inc.* June 29, 2018

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (Unaudited)

The management's discussion and analysis of the Columbiana General Health District's (the "Health District") financial performance provides an overall review of the Health District's financial activities for the year ended December 31, 2017, within the limitations of the Health District's cash basis of accounting. The intent of this discussion and analysis is to look at the Health District's financial performance as a whole; readers should also review the cash-basis basic financial statements and the notes to the financial statements to enhance their understanding of the Health District's financial performance.

#### **Financial Highlights**

Key financial highlights for 2017 are as follows:

- For 2017, the total net cash position of the Health District increased \$149,764, which represents a 20.11% increase from 2016.
- For 2017, general cash receipts accounted for \$646,088 or 34.07% of total governmental activities cash receipts. Program specific cash receipts accounted for \$1,250,440 or 65.93% of total governmental activities cash receipts.
- For 2017, the Health District had \$1,746,764 in cash disbursements related to governmental activities; \$1,250,440 of these cash disbursements were offset by program specific charges for services, operating grants and contributions. General cash receipts (primarily property taxes) of \$646,088 were adequate to provide for these programs.
- The Health District's major funds are the general fund, early start fund, food service fund, cancer levy fund and home sewage fund. The general fund, the Health District's largest major fund, had cash receipts of \$714,444 in 2017. The cash disbursements of the general fund totaled \$701,480 in 2017. The general fund's cash balance increased \$12,964 from 2016 to 2017.

#### Using this Cash Basis Basic Financial Statements (BFS)

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the Health District's cash basis of accounting.

The statement of net position – cash basis and statement of activities – cash basis provide information about the activities of the whole Health District, presenting an aggregate view of the Health District's cash basis finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the Health District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Health District, there are five major governmental funds. The general fund is the most significant major fund.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (Unaudited)

#### **Reporting the Health District as a Whole**

#### Statement of Net Position and the Statement of Activities

The statement of net position – cash basis and the statement of activities – cash basis answer the question, how did we do financially during 2017? These statements include *only net position* using the *cash basis of accounting*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid.

These two statements report the Health District's net position and changes in those net position on a cash basis. This change in net cash position is important because it tells the reader that, for the Health District as a whole, the cash basis financial position of the Health District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the Health District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, mandated federal and state programs and other factors.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not collected) and deferred outflows of resources and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) and deferred inflows of resources are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

In the statement of net position – cash basis and the statement of activities – cash basis, governmental activities include the Health District's programs and services, including public health infrastructure, Immunization action plan grant and cancer levy.

The statement of net position - cash basis and the statement of activities - cash basis can be found on pages 13-14 of this report.

#### **Reporting the Health District's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Health District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Health District are classified as governmental funds.

Fund financial reports provide detailed information about the Health District's major funds. The Health District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the Health District's most significant funds. The Health District's major governmental funds are the general fund, early start fund, food service fund, cancer levy fund and home sewage fund. The analysis of the Health District's major governmental funds begins on page 11.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (Unaudited)

#### **Governmental Funds**

All of the Health District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The governmental fund statements provide a detailed view of the Health District's general government operations and the basic services it provides.

Governmental fund information helps you determine whether there are more or fewer cash basis financial resources that can be readily spent to finance various Health District programs. Since the Health District is reporting on the cash basis of accounting, there are no differences in the net position and fund cash balances or changes in net position and changes in fund cash balances. Therefore, no reconciliation is necessary between such financial statements. The governmental fund statements can be found on pages 16-17 of this report.

The Health District's budgetary process accounts for certain transactions on a cash basis. The budgetary statements for the general fund, early start fund, food service fund, cancer levy fund and home sewage fund are presented to demonstrate the Health District's compliance with annually adopted budgets. The budgetary statements can be found on pages 18-22 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 23 of this report.

#### **Government-Wide Financial Analysis**

Recall that the statement of net position – cash basis provides the perspective of the Health District as a whole.

The table below provides a summary of the Health District's net cash position at December 31, 2017 and December 31, 2016.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (Unaudited)

	Net Cash Position							
	Gov	ernmental	Governmental					
	A	ctivities	Activities					
		2017	2016					
Assets								
Equity in pooled cash								
and cash equivalents	\$	894,376	<u>\$</u>	744,612				
Total assets		894,376		744,612				
Net Position								
Restricted		323,713		219,165				
Unrestricted		570,663		525,447				
Total net position	\$	894,376	\$	744,612				

For 2017, the total net cash position of the Health District increased \$149,764, which represents a 20.11% increase.

The balance of government-wide unrestricted net cash position of \$570,663 at December 31, 2017 may be used to meet the government's ongoing obligations to citizens and creditors.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (Unaudited)

The table below shows the changes in net cash position for 2017 and 2016.

#### **Change in Net Cash Position**

	Governmental Activities	Governmental Activities
	2017	2016
Cash receipts		
Program cash receipts:		
Charges for services	\$ 698,847	\$ 669,447
Operating grants and contributions	551,593	214,141
Total program cash receipts	1,250,440	883,588
General cash receipts:		
Property and other taxes	588,165	534,904
Unrestricted grants	30,898	162,144
Other	27,025	16,485
Total general cash receipts	646,088	713,533
Total cash receipts	1,896,528	1,597,121
Cash disbursements		
Salaries	828,225	795,162
Supplies	29,726	29,398
Remittance to State	74,262	71,055
Equipment	7,123	16,344
Contracts - services	331,482	132,283
Membership/subscriptions	2,365	1,093
Travel	41,449	35,174
Advertising and printing	96	1,500
Public employee's retirement	111,589	103,568
Hospitalization	272,557	231,308
Medicare	11,973	10,797
Unemployment compensation	-	680
Worker's compensation	8,881	10,077
Other	21,007	9,856
Utilities	6,029	1,868
Total cash disbursements	1,746,764	1,450,163
Change in net cash position	149,764	146,958
Net cash position at beginning of year	744,612	597,654
Net cash position at end of year	\$ 894,376	\$ 744,612

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (Unaudited)

#### **Governmental Activities**

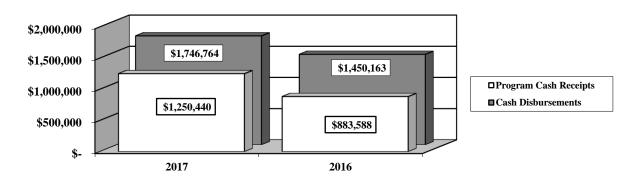
Governmental cash position increased by \$149,764 in 2017 from 2016.

In 2017, charges for services increased \$29,400 due to an increase in collections for home sewage fees. Operating grants and contributions increased by \$337,452 due to an increase in state funding for home sewage related to the repair and replacement of sewage treatment systems.

Salaries represent the largest cash disbursement of the Health District. In 2017, salary cash disbursements of \$828,225, or 47.41% of total governmental cash disbursements was larger than the \$795,162 in 2016. This is due to increases in payroll related disbursements. Salary cash disbursements were supported by \$552,384 in direct charges to users for services and operating grants and contributions.

Contract services increased by \$199,199 in part due to increases in information technologies and communication services and home sewage installer services.

The statement of activities – cash basis shows the cost of program services and the charges for services and operating grants and contributions offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2017 and 2016. That is, it identifies the cost of these services supported by tax receipts and unrestricted state grants and entitlements.

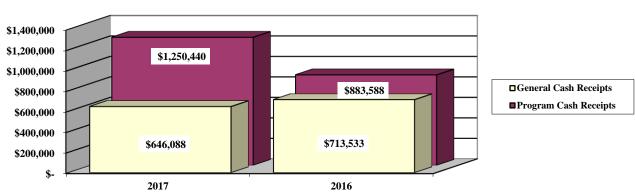


**Governmental Activities – Program Cash Receipts vs. Total Cash Disbursements** 

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (Unaudited)

	Governmental Activities								
	Total Cost of Services 2017		Net Cost of Services 2017		Total Cost of Services 2016		Net Cost of Services 2016		
Cash disbursements									
Salaries	\$	828,225	\$	275,841	\$	795,162	\$	303,938	
Supplies		29,726		3,739		29,398		15,696	
Remittance to State		74,262		20,424		71,055		18,797	
Equipment		7,123		3,927		16,344		10,190	
Contracts - services		331,482		(12,000)		132,283		55,550	
Membership/subscriptions		2,365		1,359		1,093		650	
Travel		41,449		14,454		35,174		13,326	
Advertising and printing		96		55		1,500		892	
Public employee's retirement		111,589		37,433		103,568		37,529	
Hospitalization		272,557		137,586		231,308		97,256	
Medicare		11,973		3,983		10,797		3,882	
Unemployment compensation		-		-		680		(77)	
Worker's compensation		8,881		3,507		10,077		4,421	
Other		21,007		2,551		9,856		9,081	
Utilities		6,029		3,465		1,868		(4,556)	
Total	\$	1,746,764	\$	496,324	\$	1,450,163	\$	566,575	

The dependence upon general cash receipts for governmental activities is apparent; with 28.41% of cash disbursements supported through taxes and other general cash receipts during 2017.



#### **Governmental Activities - General and Program Cash Receipts**

#### **Financial Analysis of the Government's Funds**

As noted earlier, the Health District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (Unaudited)

#### **Governmental Funds**

The Health District's governmental funds are accounted for using the cash basis of accounting.

The Health District's governmental funds reported a combined fund cash balance of \$894,376 which is \$149,764 more than last year's total of \$744,612. The schedule below indicates the fund cash balance and the total change in fund cash balance as of December 31, 2017 and December 31, 2016, for all major and nonmajor governmental funds.

	Fund Cash Balance							
	Dec	cember 31,	Dec	cember 31,	Increase			
		2017		2016	(Decrease)			
Major funds								
General	\$	366,919	\$	353,955	\$	12,964		
Early Start		97,635		89,244		8,391		
Food Service		40,156		35,114		5,042		
Cancer Levy		95,528		86,837		8,691		
Home Sewage		99,823		63,611		36,212		
Other nonmajor governmental funds		194,315		115,851		78,464		
Total	\$	894,376	\$	744,612	\$	149,764		

During 2017, the Health District's fund cash balance increased \$149,764. This increase can primarily be attributed to the activity of the general fund and home sewage fund. The general fund experienced significantly higher cash receipts during 2017 due to an increase in subdivision tax revenue. The home sewage fund increase in cash was mainly attributable to increases in home sewage fees, licenses and permits.

#### **General Fund**

The general fund, the Health District's largest major fund, had cash receipts of \$714,444 in 2017. The cash disbursements of the general fund totaled \$701,480 in 2017. The general fund's cash balance increased \$12,964 from 2016 to 2017.

The table that follows assists in illustrating the cash receipts of the general fund.

	2017 Amount	1	2016 Amount	Increase (Decrease)
Cash Receipts	 			
Taxes	\$ 353,000	\$	335,000	5.37 %
Intergovernmental	63,782		133,071	(52.07)
Fees	289,670		277,953	4.22
Other	 7,992		16,485	(51.52)
Total	\$ 714,444	\$	762,509	(6.30) %

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (Unaudited)

During 2017, the cash receipts of the general fund decreased \$48,065 or 6.30%. This decrease can mainly be attributed to a decrease in intergovernmental revenues of \$69,289 respectively.

The table that follows assists in illustrating the cash disbursements of the general fund.

		2017	2016		Increase	
		Amount		Amount	(Decrease)	
Cash Disbursements						
Salaries	\$	348,752	\$	347,316	0.41 %	ว
Supplies		10,700		23,375	(54.22)	
Remittance to state		42,763		43,414	(1.50)	
Equipment		6,925		16,344	(57.63)	
Contracts - services		59,100		76,816	(23.06)	
Membership/subscriptions		2,365		1,093	116.38	
Travel		28,046		25,725	9.02	
Advertising and printing		96		1,500	(93.60)	
Public employee's retirement		45,513		43,605	4.38	
Hospitalization		134,085		103,755	29.23	
Medicare		5,039		4,633	8.76	
Worker's compensation		3,881		3,818	1.65	
Other		8,186		5,760	42.12	
Utilities		6,029		1,868	222.75	
Total	\$	701,480	\$	699,022	0.35 %	, )

During 2017, the cash disbursements of the general fund increased \$2,458 or 0.35%. This increase can mainly be attributed to increases in salaries paid, and costs related to insurance premiums.

#### Early Start Fund

The early start fund, a Health District major fund, had cash receipts of \$39,080 in 2017. The early start fund had cash disbursements of \$30,689 in 2017. The early start fund cash balance increased \$8,391 from 2016 to 2017.

#### Food Service Fund

The food service fund, a Health District major fund, had cash receipts of \$160,842 in 2017. The food service fund had cash disbursements of \$155,800 in 2017. The food service fund cash balance increased \$5,042 from 2016 to 2017.

#### Cancer Levy Fund

The cancer levy fund, a Health District major fund, had cash receipts of \$259,810 in 2017. The cancer levy fund had cash disbursements of \$251,119 in 2017. The cancer levy fund cash balance increased \$8,691 from 2016 to 2017.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (Unaudited)

#### Home Sewage Fund

The home sewage fund, a Health District major fund, had cash receipts of \$385,372 in 2017. The home sewage fund had cash disbursements of \$349,160 in 2017. The home sewage fund cash balance increased \$36,212 from 2016 to 2017.

#### **Budgeting Highlights - General Fund**

The Health District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

For 2017, the general fund original and final budget basis receipts were \$668,000. Actual cash receipts of \$679,203 were more than final budget estimates by \$11,203. The final budgetary basis disbursements of \$796,500 were \$128,500 more than original budget disbursements of \$668,000. The actual budgetary basis disbursements of \$668,017 were \$107,583 less than the final budget estimates.

#### **Capital Assets and Debt Administration**

#### Capital Assets

The Health District does not record capital assets in the accompanying cash basis basic financial statements, but records payments for capital assets as disbursements. The Health District had equipment cash disbursements of \$7,123 during 2017.

#### Debt Administration

The Health District did not have any long-term obligations at December 31, 2017.

#### **Current Issues**

The challenge for the Health District is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. We rely on operating grants and are diligent in searching for new funding sources in order to allow our programs to continue. Charges for services and contract rates are analyzed to ensure to administer and carry out programs are covered.

#### **Contacting the Health District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the Health District's finances and to show the Health District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ms. Karen Clark, Fiscal Officer, Columbiana General Health District, 7360 State Route 45 P.O. Box 309, Lisbon, OH 44432.

COLUMBIANA COUNTY, OHIO Statement of Net Position - Cash Basis

December 31, 2017

		vernmental ctivities
Assets	¢	004.276
Equity in pooled cash and cash equivalents	\$	894,376
Total assets		894,376
Net Position		
Restricted for:		
Public health infratructure		15,778
IAP grant		23,706
Cancer levy		95,528
Home sewage		99,823
Home health		84,135
Rabies grant		4,743
Unrestricted		570,663
Total net position	\$	894,376

**COLUMBIANA COUNTY, OHIO** Statement of Activities - Cash Basis

For the Year Ended December 31, 2017

				Program Ca	ash Reco	eipts	Dis Cash	Net (Cash bursements) Receipts and s in Net Position
	Cash Disbursements				Operating Grants and Contributions		Governmental Activities	
Governmental Activities								
Salaries	\$	828,225	\$	353,979	\$	198,405	\$	(275,841)
Supplies		29,726		6,944		19,043		(3,739)
Remittance to State		74,262		48,672		5,166		(20,424)
Equipment		7,123		2,944		252		(3,927)
Contracts - services		331,482		116,445		227,037		12,000
Membership/subscriptions		2,365		1,006		-		(1,359)
Travel		41,449		20,282		6,713		(14,454)
Advertising and printing		96		41		-		(55)
Public employee's retirement		111,589		47,347		26,809		(37,433)
Hospitalization		272,557		84,623		50,348		(137,586)
Medicare		11,973		5,122		2,868		(3,983)
Worker's compensation		8,881		3,646		1,728		(3,507)
Other Utilities	_	21,007 6,029		5,232 2,564	_	13,224		(2,551) (3,465)
Total governmental activities	\$	1,746,764	\$	698,847	\$	551,593		(496,324)
			Prope Ge	ral Receipts erty and other t neral purposes and entitlement				588,165
				specific progr		105010000		30,898
				Miscellaneous				27,025
			Total	general receip	ts			646,088
			Chan	ge in net positi	on			149,764

Net position beginning of year Net position end of year

744,612 894,376

\$

COLUMBIANA COUNTY, OHIO

Statement of Assets and Cash Fund Balances

Governmental Funds

December 31, 2017

	General	Early Start	Food Service	Cancer Levy	Home Sewage	Other Governmental Funds	Total Governmental Funds
Assets Equity in pooled cash and cash equivalents	\$ 366,919	\$ 97,635	\$ 40,156	\$ 95,528	\$ 99,823	\$ 194,315	\$ 894,376
Total assets	\$ 366,919	\$ 97,635	\$ 40,156	\$ 95,528	\$ 99,823	\$ 194,315	\$ 894,376
Fund Balances Restricted Committed Unassigned	366,919	97,635	40,156	95,528	99,823	128,362 65,953	323,713 203,744 366,919
Total fund balances	\$ 366,919	\$ 97,635	\$ 40,156	\$ 95,528	\$ 99,823	\$ 194,315	\$ 894,376

#### Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balances

Governmental Funds

For the Year Ended December 31, 2017

Receipts	General	Early Start	Food Service	Cancer Levy	Home Sewage	Other Governmental Funds	Total Governmental Funds
From local sources:							
Taxes	\$ 353,000	\$ -	\$ -	\$ 235,165	\$ -	\$ -	\$ 588,165
Intergovernmental	63,782	34,592	-	2,366	226,972	233,399	561,111
Fees	203,899	-	-	-	72,314	28,658	304,871
Vital statistic fees	85,771	-	-	-	-	-	85,771
Licenses and permits	-	-	160,818	-	76,239	67,891	304,948
Other	7,992	4,488	24	22,279	9,847	7,032	51,662
Total receipts	714,444	39,080	160,842	259,810	385,372	336,980	1,896,528
Disbursements							
Current:							
Salaries	348,752	-	99,634	135,057	88,273	156,509	828,225
Supplies	10,700	1,815	792	1,278	702	14,439	29,726
Remittance to State	42,763	-	12,380	-	7,614	11,505	74,262
Equipment	6,925	198	-	-	-	-	7,123
Contracts - services	59,100	19,883	-	14,929	226,972	10,598	331,482
Membership/subscriptions	2,365	-	-	-		-	2,365
Travel	28,046	-	6,039	177	1,560	5,627	41,449
Advertising and printing	96	-	-	-	-	-	96
Public employee's retirement	45,513	-	13,925	19,269	11,337	21,545	111,589
Hospitalization	134,085	-	19,296	75,469	10,899	32,808	272,557
Medicare	5,039	-	1,442	1,951	1,276	2,265	11,973
Worker's compensation	3,881	-	1,043	1,859	461	1,637	8,881
Other	8,186	8,793	1,249	1,130	66	1,583	21,007
Utilities	6,029						6,029
Total disbursements	701,480	30,689	155,800	251,119	349,160	258,516	1,746,764
Net change in fund balance	12,964	8,391	5,042	8,691	36,212	78,464	149,764
Fund balances beginning of year	353,955	89,244	35,114	86,837	63,611	115,851	744,612
Fund balances end of year	\$ 366,919	\$ 97,635	\$ 40,156	\$ 95,528	\$ 99,823	\$ 194,315	\$ 894,376

# COLUMBIANA GENERAL HEALTH DISTRICT COLUMBIANA COUNTY, OHIO Statement of Receipts, Disbursements and Changes

In Fund Balance - Budget and Actual - Budget Basis General Fund

For the Year Ended December 31, 2017

	Budgetee	l Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Receipts					
Taxes	\$ 353,000	\$ 353,000	\$ 353,000	s -	
Intergovernmental	35,000	35,000	28,541	(6,459)	
Fees	185,000	185,000	203,899	18,899	
Vital statistic fees	85,000	85,000	85,771	771	
Other	10,000	10,000	7,992	(2,008)	
Total receipts	668,000	668,000	679,203	11,203	
Disbursements					
Current:					
Salaries	320,000	391,075	348,752	42,323	
Supplies	10,000	12,685	10,700	1,985	
Remittance to State	45,000	44,200	42,763	1,437	
Equipment	3,000	6,925	6,925	-	
Contracts - services	40,000	55,000	46,750	8,250	
Membership/subscriptions	500	2,500	2,365	135	
Travel	23,500	32,601	28,046	4,555	
Advertising and printing	500	500	96	404	
Public employee's retirement	45,000	54,800	45,513	9,287	
Hospitalization	152,000	167,000	134,085	32,915	
Medicare	4,640	5,655	5,039	616	
Unemployment compensation	3,000	3,000	-	3,000	
Worker's compensation	4,960	4,960	3,881	1,079	
Other	13,500	8,801	7,973	828	
Utilities	2,400	6,798	6,029	769	
Total disbursements	668,000	796,500	688,917	107,583	
Net change in fund balance	-	(128,500)	(9,714)	118,786	
Fund balance at beginning of year	277,727	277,727	277,727		
Fund balance at end of year	\$ 277,727	\$ 149,227	\$ 268,013	\$ 118,786	

COLUMBIANA COUNTY, OHIO

Statement of Receipts, Disbursements and Changes

In Fund Balance - Budget and Actual - Budget Basis Early Start For the Year Ended December 31, 2017

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	Budgeted Amounts				Variance with Final Budget			
		Driginal		Final		Actual		ositive egative)
Receipts								
Intergovernmental Other	\$	30,000	\$	30,000	\$	34,592 4,488	\$	4,592 4,488
Total receipts		30,000		30,000		39,080		9,080
Disbursements Current:								
Supplies		2,000		2,000		1,815		185
Equipment		5,000		2,700		198		2,502
Contracts - services		13,000		23,000		19,883		3,117
Other		10,000		12,300		8,793		3,507
Total disbursements		30,000		40,000		30,689		9,311
Net change in fund balance		-		(10,000)		8,391		18,391
Fund balance at beginning of year		89,244		89,244		89,244		-
Fund balance at end of year	\$	89,244	\$	79,244	\$	97,635	\$	18,391

# COLUMBIANA GENERAL HEALTH DISTRICT COLUMBIANA COUNTY, OHIO Statement of Receipts, Disbursements and Changes

In Fund Balance - Budget and Actual - Budget Basis Food Service

For the Year Ended December 31, 2017

	Budgeted		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)
Receipts				
Licenses and permits	\$ 165,000	\$ 165,000	\$ 160,818	\$ (4,182)
Other	\$ 105,000	5 105,000	24	24
o ther		·		
Total receipts	165,000	165,000	160,842	(4,158)
Disbursements				
Current:				
Salaries	100,000	100,000	99,634	366
Supplies	1,000	1,000	792	208
Remittance to State	15,000	14,500	12,380	2,120
Travel	5,200	6,557	6,039	518
Public employee's retirement	14,000	14,000	13,925	75
Hospitalization	25,420	25,120	19,296	5,824
Medicare	1,500	1,500	1,442	58
Worker's compensation	1,700	1,043	1,043	-
Other	1,180	1,280	1,249	31
Total disbursements	165,000	165,000	155,800	9,200
Net change in fund balance	-	-	5,042	5,042
Fund balance at beginning of year	35,114	35,114	35,114	
Fund balance at end of year	\$ 35,114	\$ 35,114	\$ 40,156	\$ 5,042

COLUMBIANA COUNTY, OHIO

Statement of Receipts, Disbursements and Changes

In Fund Balance - Budget and Actual - Budget Basis

Cancer Levy

For the Year Ended December 31, 2017

	Budgeted	Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Receipts					
Taxes	\$ 218,000	\$ 218,000	\$ 235,165	\$ 17,165	
Intergovernmental	2,800	2,800	2,366	(434)	
Other	40,200	30,300	22,279	(8,021)	
Total receipts	261,000	251,100	259,810	8,710	
Disbursements					
Current:					
Salaries	150,000	170,000	135,057	34,943	
Supplies	1,000	2,250	1,278	972	
Contracts - services	25,000	30,000	14,929	15,071	
Travel	156	656	177	479	
Public employee's retirement	21,000	23,800	19,269	4,531	
Hospitalization	57,990	83,490	75,469	8,021	
Medicare	2,174	2,474	1,951	523	
Worker's compensation Other	2,200 1,480	2,200 1,130	1,859 1,130	341	
Total disbursements	261,000	316,000	251,119	64,881	
Net change in fund balance	-	(64,900)	8,691	73,591	
Fund balance at beginning of year	86,837	86,837	86,837		
Fund balance at end of year	\$ 86,837	\$ 21,937	\$ 95,528	\$ 73,591	

COLUMBIANA COUNTY, OHIO

Statement of Receipts, Disbursements and Changes

In Fund Balance - Budget and Actual - Budget Basis

Home Sewage For the Year Ended December 31, 2017

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Intergovernmental	\$ -	\$ 287,746	\$ 226,972	\$ (60,774)
Fees	15,000	15,000	72,314	57,314
Licenses and permits	50,000	50,000	76,239	26,239
Other	5,000	4,805	9,847	5,042
Total receipts	70,000	357,551	385,372	27,821
Disbursements				
Current:				
Salaries	48,000	89,000	88,273	727
Supplies	324	1,369	702	667
Remittance to State	3,000	11,000	7,614	3,386
Contracts - services	-	287,662	226,972	60,690
Travel	1,560	3,680	1,560	2,120
Public employee's retirement	6,720	12,460	11,337	1,123
Hospitalization	9,000	13,890	10,899	2,991
Medicare	696	1,291	1,276	15
Worker's compensation Other	700	700 110	461 66	239 44
Total disbursements	70,000	421,162	349,160	72,002
Net change in fund balance	-	(63,611)	36,212	99,823
Fund balance at beginning of year	63,611	63,611	63,611	
Fund balance at end of year	\$ 63,611	\$	\$ 99,823	\$ 99,823

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### NOTE 1 - DESCRIPTION OF THE HEALTH DISTRICT

The Columbiana General Health District, Columbiana County (the "Health District") is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Health District is directed by a five-member Board and a Health Commissioner. The Health District's services include communicable disease investigations, immunization clinics, inspections, public health nursing services and issuing health-related licenses and permits.

The Health District's management believes these basic financial statements present all activities for which the Health District is financially accountable.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Accounting

These financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America. Generally accepted accounting principles (GAAP) include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. The following are the more significant of the Health District's accounting policies.

The Health District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the Health District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

These statements include adequate disclosure of material matters, in accordance with the basis of accounting described in the preceding paragraph.

#### **B.** Fund Accounting

The Health District uses funds to maintain its financial records during the year. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounts. The Health District classifies each fund as either governmental, proprietary or fiduciary.

*Governmental Funds* - The Health District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants) and other nonexchange transactions as governmental funds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

The following are the Health District's major governmental funds:

<u>General fund</u> - This fund is used to account for all financial resources of the Health District except those required to be accounted for in another fund. The general fund balance is available to the Health District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>*Early start fund*</u> - This fund accounts for payments received from Medicaid Administrative Claims (MAC). These funds are utilized for programs related to children, families and general administration.

<u>Food service fund</u> – This fund accounts for activity that is committed for sanitarians for state mandated inspections, administration, supplies and mileage. Revenue is generated from mobile, vending and temporary licenses fee that are based on a cost methodology each year.

<u>*Cancer levy fund*</u> - This fund accounts mainly for tax monies that are restricted for reducing the incidence and mortality of cancer through programs for prevention, early detection, treatment and care.

<u>*Home sewage fund*</u> - This fund accounts for monies that are restricted to assist residents with waste water issues, repair valuations of failing septic systems and public nuisance complaint investigations.

Other governmental funds of the Health District are used to account for specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net position - cash basis and the statement of activities - cash basis display information about the Health District as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the Health District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The Health District has no business-type activities.

The statement of net position - cash basis presents the cash balance of the governmental activities of the Health District at year end. The statement of activities - cash basis compares disbursements and program receipts for each program or function of the Health District's governmental activities.

Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Health District is responsible.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

Program receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program.

Receipts which are not classified as program receipts are presented as general receipts of the Health District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing on a cash basis or draws from the general receipts of the Health District.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the Health District. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### **D. Budgetary Process**

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Health District may appropriate. The appropriations resolution is the Health District's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the County Board of Health. The legal level of control has been established by the County Board of Health at the object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Health District. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the County Board of Health.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriations amounts passed by the Health District during the year.

#### E. Cash and Cash Equivalents

The Columbiana County Treasurer is the custodian for the Health District's cash and investments. The County's cash and investment pool holds the Health District's cash and investments, which are reported at the County Treasurer's carrying amount. Deposits and investments disclosures for the County as a whole may be obtained from the County Treasurer, Linda Bolon, 105 S. Market Street, Lisbon, Ohio 44432.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### F. Capital Assets

Acquisitions of property, plant, and equipment purchased are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the Health District (See Note 2.A).

#### H. Long-Term Obligations

The Health District's cash basis financial statements do not report liabilities for long-term obligations. Proceeds of loans are reported as cash when received and principal and interest are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither is an other financing source nor is a capital outlay expenditure reported at inception. Lease payments are reported when paid.

#### I. Employer Contributions to Cost-Sharing Pension Plans

The Health District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 4 and 5 the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### J. Net Position

Net position is reported as restricted when enabling legislation or creditors, grantors or laws or regulations of other governments have imposed limitations on its use.

The Health District first applies restricted resources when a disbursement is incurred for purposes for which both restricted and unrestricted net position is available.

#### K. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Health District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>*Restricted*</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Health (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the Board of Health removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the Health District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Board of Health, which includes giving the Fiscal Officer the authority to constrain monies for intended purposes. The Health District may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget in the General Fund.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Health District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### NOTE 3 – BUDGETARY BASIS OF ACCOUNTING

While the Health District is reporting financial position, results of operations and changes in fund balances on the cash basis, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The budgetary comparison schedule presented for the General Fund and the major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is certain funds included in the General Fund as part of the Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting" requirements are not included in the budgetary statement. The following table summarizes the adjustments necessary to reconcile the cash basis statement to the budgetary basis statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

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	Reconciliatio	n of Fund Bal	ance		
	General	Early Start	Food Service	Cancer Levy	Home Sewage
Cash basis Adjustment for GASB 54 Adjustment for encumbrances	\$ 366,919 (98,906)	\$   97,635 	\$ 40,156 - -	\$ 95,528 - -	\$ 99,823 - -
Budgetary basis	\$ 268,013	\$ 97,635	\$ 40,156	\$ 95,528	\$ 99,823

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#### **NOTE 4 - RISK MANAGEMENT**

The Health District is exposed to various risks of property and casualty losses, and injuries to employees. The Health District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Health District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. York Insurance Services Group, Inc. (York) functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by York. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2017, PEP retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

PEP's financial statements (audited by other auditor's) conform with generally accepted accounting principles, and reported the following assets, liabilities and net position at December 31, 2017.

	<u>2017</u>
Assets	\$44,452,326
Liabilities	(13,004,011)
Net Position	\$31,448,315

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

At December 31, 2017 the liabilities above include approximately \$11.8 million of estimated incurred claims payable. The assets above also include approximately \$11.2 million of unpaid claims to be billed. The Pool's membership increased to 527 members in 2017. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2017, the Health District's share of these unpaid claims collectible in future years is approximately \$4,600.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

2017 Contributions to PEP	
<u>\$7,333</u>	

After one year of membership, a member may withdraw on the anniversary of the date of joining PEP, if the member notifies PEP in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### NOTE 5 - DEFINED BENEFIT PENSION PLAN

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - Health District employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. Health District employees) may elect the Member-Directed Plan and the Combined Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

<b>Group A</b>	<b>Group B</b>	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
<b>Formula:</b>	<b>Formula:</b>	<b>Formula:</b>
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.0% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 3% COLA adjustment on the defined benefit portion of their benefit.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	
	and Local	
2017 Statutory Maximum Contribution Rates		
Employer	14.0	%
Employee	10.0	%
2017 Actual Contribution Rates		
Employer:		
Pension	13.0	%
Post-employment Health Care Benefits	1.0	%
Total Employer	14.0	%
Employee	10.0	%

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The Health District's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan for the years ended December 31, 2017, 2016 and 2015 were \$103,618, \$88,773 and \$82,860 respectively; 100% has been contributed for 2017, 2016 and 2015.

#### NOTE 6 - POSTRETIREMENT BENEFIT PLAN

#### Ohio Public Employees Retirement System

Plan Description - OPERS maintains a cost-sharing multiple employer defined benefit postemployment healthcare trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined plans. This trust is also used to fund health care for Member-Directed Plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed Plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

In order to qualify for health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2016 CAFR for details.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the OPERS board of Trustees (OPERS Board) in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml#CAFR, or writing to OPERS, 277 East Town Street, Columbus OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund health care through their contributions to OPERS. A portion of each employer's contribution to OPERS may be set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2017, state and local employers contributed at a rate of 14.0% of earnable salary. This is the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund heath care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0% during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0% for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited for Member-Directed Plan participants for 2017 was 4.0%.

The Health District's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2017, 2016 and 2015 were \$7,971, \$14,795 and \$13,815 respectively.

# **NOTE 7 - CONTINGENT LIABILITY**

# Litigation

The Health District is not currently involved in litigation for which the Health District's legal counsel anticipates a loss.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# **NOTE 8 - FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Health District is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

						Nonmajor	Total
		Early	Food	Cancer	Home	Governmental	
Fund balance	General	Start	Service	Levy	Sewage	Funds	Funds
Restricted:							
Public health infrastructure	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 15,778	\$ 15,778
IAP grant	-	-	-	-	-	23,706	23,706
Rabies grant	-	-	-	-	-	4,743	4,743
Home health	-	-	-	-	-	84,135	84,135
Cancer levy	-	-	-	95,528	-	-	95,528
Home sewage					99,823		99,823
Total restricted				95,528	99,823	128,362	323,713
Committed:							
Camp/trailer	-	-	-	-	-	16,835	16,835
Water	-	-	-	-	-	40,822	40,822
Swimming pool	-	-	-	-	-	6,796	6,796
Disease & disaster	-	-	-	-	-	1,500	1,500
Early start	-	97,635	-	-	-	-	97,635
Food service			40,156				40,156
Total committed		97,635	40,156			65,953	203,744
Unassigned	366,919			<u> </u>			366,919
Total fund balances	\$ 366,919	\$ 97,635	\$ 40,156	\$ 95,528	\$ 99,823	\$ 194,315	<u>\$ 894,376</u>

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

# NOTE 9 - TAX ABATEMENT AGREEMENTS ENTERED INTO BY OTHER GOVERNMENTS

Other governments entered into property tax abatement agreements with property owners under Community Urban Redevelopment Agreements ("CURAs"), the Ohio Community Reinvestment Area ("CRA") program and Tax Incremental Financing ("TIF") agreements within various taxing districts of the Health District. The CURA, CRA and TIF programs are directive incentive tax exemption programs benefiting property owners who renovate or construct new buildings. Under these programs, the other governments designated areas to encourage revitalization of the existing housing stock and the development of new structures. Within the taxing districts of the Health District, the multiple villages, cities and townships have entered into such agreements. Under these agreements, the Health District's property taxes were reduced by approximately \$1,714. The Health District is not receiving any amounts from these other governments in association with the forgone property tax revenue.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2016 (UNAUDITED)

The management's discussion and analysis of the Columbiana General Health District's (the "Health District") financial performance provides an overall review of the Health District's financial activities for the year ended December 31, 2016, within the limitations of the Health District's cash basis of accounting. The intent of this discussion and analysis is to look at the Health District's financial performance as a whole; readers should also review the cash-basis basic financial statements and the notes to the financial statements to enhance their understanding of the Health District's financial performance.

# Financial Highlights

Key financial highlights for 2016 are as follows:

- For 2016, the total net cash position of the Health District increased \$146,958, which represents a 24.59% increase from 2015.
- For 2016, general cash receipts accounted for \$713,533 or 44.68% of total governmental activities cash receipts. Program specific cash receipts accounted for \$883,588 or 55.32% of total governmental activities cash receipts.
- For 2016, the Health District had \$1,450,163 in cash disbursements related to governmental activities; \$883,588 of these cash disbursements were offset by program specific charges for services, grants or contributions. General cash receipts (primarily property taxes) of \$713,533 were adequate to provide for these programs.
- The Health District's major funds are the general fund, the early start fund, the food service fund and the cancer levy fund. The general fund, the Health District's largest major fund, had cash receipts of \$762,509 in 2016. The cash disbursements of the general fund totaled \$699,022 in 2016. The general fund's cash balance increased \$63,487 from 2015 to 2016.
- The early start fund, a Health District major fund, had cash receipts of \$24,446 in 2016. The early start fund had cash disbursements of \$19,749 in 2016. The early start fund cash balance increased \$4,697 from 2015 to 2016.
- The food service fund, a Health District major fund, had cash receipts of \$174,239 in 2016. The food service fund had cash disbursements of \$152,828 in 2016. The food service fund cash balance increased \$21,411 from 2015 to 2016.
- The cancer levy fund, a Health District major fund, had cash receipts of \$253,836 in 2016. The cancer levy fund had cash disbursements of \$267,102 in 2016. The cancer levy fund cash balance decreased \$13,266 from 2015 to 2016.

## Using this Cash Basis Basic Financial Statements (BFS)

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the Health District's cash basis of accounting.

The statement of net position – cash basis and statement of activities – cash basis provide information about the activities of the whole Health District, presenting an aggregate view of the Health District's cash basis finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the Health District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Health District, there are four major governmental funds. The general fund is the most significant major fund.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2016 (UNAUDITED)

#### Reporting the Health District as a Whole

#### Statement of Net Position and the Statement of Activities

The statement of net position – cash basis and the statement of activities – cash basis answer the question, how did we do financially during 2016? These statements include *only net position* using the *cash basis of accounting*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid.

These two statements report the Health District's net position and changes in those net position on a cash basis. This change in net cash position is important because it tells the reader that, for the Health District as a whole, the cash basis financial position of the Health District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the Health District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, mandated federal and state programs and other factors.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not collected) and deferred outflows of resources and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) and deferred inflows of resources are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

In the statement of net position – cash basis and the statement of activities – cash basis, governmental activities include the Health District's programs and services, including public health infrastructure, Immunization action plan grant and cancer levy.

The statement of net position – cash basis and the statement of activities – cash basis can be found on pages 13-14 of this report.

## **Reporting the Health District's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Health District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Health District are classified as governmental funds.

Fund financial reports provide detailed information about the Health District's major funds. The Health District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the Health District's most significant funds. The Health District's major governmental funds are the general fund, the early start fund, the food service fund and the cancer levy fund. The analysis of the Health District's major governmental funds begins on page 9.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2016 (UNAUDITED)

#### **Governmental Funds**

All of the Health District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The governmental fund statements provide a detailed view of the Health District's general government operations and the basic services it provides.

Governmental fund information helps you determine whether there are more or fewer cash basis financial resources that can be readily spent to finance various Health District programs. Since the Health District is reporting on the cash basis of accounting, there are no differences in the net position and fund cash balances or changes in net position and changes in fund cash balances. Therefore, no reconciliation is necessary between such financial statements. The governmental fund statements can be found on pages 16-19 of this report.

The Health District's budgetary process accounts for certain transactions on a cash basis. The budgetary statements for the general fund, the early start fund, the food service fund and the cancer levy fund are presented to demonstrate the Health District's compliance with annually adopted budgets. The budgetary statements can be found on pages 20-23 of this report.

#### Notes to the Financial Statements

The notes provide additional information that is essential to full understanding of the data provided in the governmentwide and fund financial statements. The notes to the financial statements can be found on pages 25-35 of this report.

#### **Government-Wide Financial Analysis**

Recall that the statement of net position – cash basis provides the perspective of the Health District as a whole.

The table below provides a summary of the Health District's net cash position at December 31, 2016 and December 31, 2015.

	<u>Net Cash Position</u>				
		vernmental Activities 2016	Governmental Activities 2015		
Assets					
Equity in pooled cash					
and cash equivalents	\$	744,612	\$	597,654	
Total assets		744,612		597,654	
Net Position					
Restricted		219,165		264,896	
Unrestricted		525,447		332,758	
Total net position	\$	744,612	\$	597,654	

For 2016, the total net cash position of the Health District increased \$146,958, which represents a 24.59% increase. The balance of government-wide unrestricted net cash position of \$525,447 at December 31, 2016 may be used to meet the government's ongoing obligations to citizens and creditors.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2016 (UNAUDITED)

The table below shows the changes in net cash position for 2016 and 2015.

	Change in Net Cash Position				
	Governmental Activities	Governmental Activities			
	2016	2015			
Cash Receipts:					
Program cash receipts:					
Charges for services	\$ 669,447	\$ 593,327			
Operating grants and contributions	214,141	288,150			
Total program cash receipts	883,588	881,477			
General cash receipts:					
Property and other taxes	534,904	527,200			
Unrestricted grants	162,144	100,051			
Other	16,485	10,290			
Total general cash receipts	713,533	637,541			
Total cash receipts	1,597,121	1,519,018			
Cash Disbursements:					
Salaries	795,162	716,323			
Supplies	29,398	13,744			
Remittance to State	71,055	69,470			
Equipment	16,344	6,755			
Contracts - Services	132,283	86,944			
Membership/Subscriptions	1,093	69			
Travel	35,174	34,279			
Advertising and printing	1,500	475			
Public Employee's Retirement	103,568	96,417			
Hospitalization	231,308	253,360			
Medicare	10,797	9,513			
Unemployment Compensation	680	-			
Worker's Compensation	10,077	7,443			
Other	9,856	42,049			
Utilities	1,868	1,435			
Total cash disbursements	1,450,163	1,338,276			
Change in net cash position	146,958	180,742			
Net cash position at beginning of year	597,654	416,912			
Net cash position at end of year	\$ 744,612	\$ 597,654			

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2016 (UNAUDITED)

## **Governmental Activities**

Governmental cash position increased by \$146,958 in 2016 from 2015.

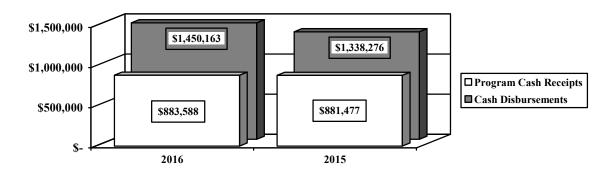
In 2016, Charges for services increased \$76,120 due to an increase in collections for Home Sewage fees. Operating grants and contributions decreased by \$74,009 due to a decrease in state funding for Public Health Infrastructure.

Salaries represent the largest cash disbursement of the Health District. In 2016, salary cash disbursements \$795,162, or 54.83% of total governmental cash disbursements was larger than the \$716,323 in 2015. This is due to increases in payroll related disbursements. Salary cash disbursements were supported by \$491,224 in direct charges to users for services and operating grants and contributions.

Contract services increased by \$45,339 in part due to increases in Information Technologies and Communication services.

The statement of activities – cash basis shows the cost of program services and the charges for services and grants and contributions offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2016 and 2015. That is, it identifies the cost of these services supported by tax receipts and unrestricted state grants and entitlements.

#### Governmental Activities - Program Cash Receipts vs. Total Cash Disbursements

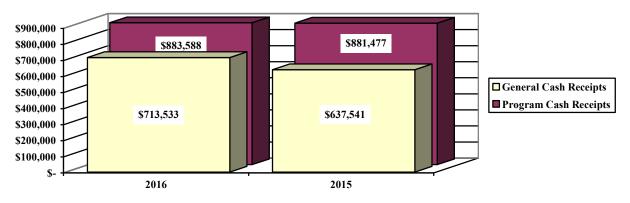


## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2016 (UNAUDITED)

	<b>Governmental Activities</b>							
		tal Cost of Services 2016		et Cost of Services 2016		otal Cost of Services 2015		et Cost of Services 2015
Cash disbursements:								
Salaries	\$	795,162	\$	303,938	\$	716,323	\$	253,348
Supplies		29,398		15,696		13,744		4,014
Remittance to State		71,055		18,797		69,470		20,336
Equipment		16,344		10,190		6,755		3,294
Contracts - Services		132,283		55,550		86,944		15,300
Membership/Subscriptions		1,093		650		69		33
Travel		35,174		13,326		34,279		10,328
Advertising and printing		1,500		892		475		232
Public Employee's Retirement		103,568		37,529		96,417		34,032
Hospitalization		231,308		97,256		253,360		91,063
Medicare		10,797		3,882		9,513		2,998
Unemployment Compensation		680		(77)		-		-
Worker's Compensation		10,077		4,421		7,443		2,611
Other		9,856		9,081		42,049		18,510
Utilities		1,868		(4,556)		1,435		700
Total	\$	1,450,163	\$	566,575	\$	1,338,276	\$	456,799

The dependence upon general cash receipts for governmental activities is apparent; with 39.07% of cash disbursements supported through taxes and other general cash receipts during 2016.

## **Governmental Activities - General and Program Cash Receipts**



#### Financial Analysis of the Government's Funds

As noted earlier, the Health District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2016 (UNAUDITED)

#### **Governmental Funds**

The Health District's governmental funds are accounted for using the cash basis of accounting.

The Health District's governmental funds reported a combined fund cash balance of \$744,612 which is \$146,958 more than last year's total of \$597,654. The schedule below indicates the fund cash balance and the total change in fund cash balance as of December 31, 2016 and December 31, 2015, for all major and nonmajor governmental funds.

	Fund Cash Balance December 31, 2016	Fund Cash Balance December 31, 2015	<u>Change</u>
Major Funds:			
General	\$ 353,955	\$ 290,468	\$ 63,487
Early Start	89,244	84,547	4,697
Food Service	35,114	13,703	21,411
Cancer Levy	86,837	100,103	(13,266)
Other Nonmajor Governmental Funds	179,462	108,833	70,629
Total	\$ 744,612	\$ 597,654	\$ 146,958

During 2016, the Health District's fund cash balance increased \$146,958. This increase can primarily be attributed to the activity of the general fund. The general fund experienced significantly higher cash receipts during 2016 due to an increase in subdivision tax revenue.

## **General** Fund

The general fund, the Health District's largest major fund, had cash receipts of \$762,509 in 2016. The cash disbursements of the general fund totaled \$699,022 in 2016. The general fund's cash balance increased \$63,487 from 2015 to 2016.

The table that follows assists in illustrating the cash receipts of the general fund.

		2016 Amount	1	2015 Amount	Percentag Change	0
<u>Cash Receipts:</u>						
Taxes	\$	335,000	\$	335,000	-	%
Intergovernmental		133,071		71,041	87.32	%
Fees		277,953		282,496	(1.61)	) %
Other	. <u> </u>	16,485		10,290	60.20	%
Total	\$	762,509	\$	698,827	9.11	%

During 2016, the cash receipts of the general fund increased \$63,682 or 9.11%. This increase can mainly be attributed to an increase in intergovernmental revenues of \$62,030 respectively.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2016 (UNAUDITED)

The table that follows assists in illustrating the cash disbursements of the general fund.

	2016 Amount	2015 Amount	Percentage Change
<u>Cash Disbursements</u>			
Salaries	\$ 347,31	\$ 271,337	28.00 %
Supplies	23,37	6,621	253.04 %
Remittance to State	43,41	44,437	(2.30) %
Equipment	16,34	6,755	141.95 %
Contracts - Services	76,81	16 33,210	131.30 %
Membership/Subscriptions	1,09	69	1,484.06 %
Travel	25,72	25 18,172	41.56 %
Advertising and Printing	1,50	00 475	215.79 %
Public Employee's Retirement	43,60	36,168	20.56 %
Hospitalization	103,75	55 104,976	(1.16) %
Medicare	4,63	33 3,905	18.64 %
Worker's Compensation	3,81	3,156	20.98 %
Other	5,76	50 20,655	(72.11) %
Utilities	1,86	<u>58</u> <u>1,435</u>	30.17 %
Total	\$ 699,02	<u>\$ 551,371</u>	26.78 %

During 2016, the cash disbursements of the general fund increased \$147,651 or 26.78%. This increase can mainly be attributed to increases in salaries paid, contracts for services, and costs related to insurance premiums.

#### Early Start Fund

The early start fund, a Health District major fund, had cash receipts of \$24,446 in 2016. The early start fund had cash disbursements of \$19,749 in 2016. The early start fund cash balance increased \$4,697 from 2015 to 2016.

#### Food Service Fund

The food service fund, a Health District major fund, had cash receipts of \$174,239 in 2016. The food service fund had cash disbursements of \$152,828 in 2016. The food service fund cash balance increased \$21,411 from 2015 to 2016.

## **Cancer Levy Fund**

The cancer levy fund, a Health District major fund, had cash receipts of \$253,836 in 2016. The cancer levy fund had cash disbursements of \$267,102 in 2016. The cancer levy fund cash balance decreased \$13,266 from 2016 to 2015.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2016 (UNAUDITED)

#### **Budgeting Highlights - General Fund**

The Health District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

For 2016, the general fund original and final budget basis receipts were \$644,000. Actual cash receipts of \$708,771 were more than final budget estimates by \$64,771. The final budgetary basis disbursements of \$764,000 were \$120,000 more than original budget disbursements of \$644,000. The actual budgetary basis disbursements of \$686,067 were \$77,933 less than the final budget estimates.

# **Capital Assets and Debt Administration**

#### Capital Assets

The Health District does not record capital assets in the accompanying cash basis basic financial statements, but records payments for capital assets as disbursements. The Health District had equipment cash disbursements of \$16,344 during 2016.

#### **Debt** Administration

The Health District did not have any long-term obligations at December 31, 2016.

#### Contacting the Health District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the Health District's finances and to show the Health District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ms. Karen Clark, Fiscal Officer, Columbiana General Health District, 7360 State Route 45 P.O. Box 309, Lisbon, OH 44432.

## STATEMENT OF NET POSITION - CASH BASIS DECEMBER 31, 2016

	Governmental Activities			
Assets:				
Equity in pooled cash and cash equivalents	\$	744,612		
Total assets		744,612		
Net position:				
Restricted for:				
Public health infrastructure		6,619		
IAP grant		25,782		
Cancer levy		86,837		
Home sewage		63,611		
Home health		31,651		
Rabies grant		4,665		
Unrestricted		525,447		
Total net position.	\$	744,612		

## STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2016

				Program C	ash Ro	eceipts	Dis Cash Cha	Vet (Cash bursements) Receipts and anges in Net sh Position
	Dis	Cash bursements		arges for Services	G	perating rants and ntributions		vernmental Activities
Governmental activities:								
Salaries	\$	795,162	\$	374,945	\$	116,279	\$	(303,938)
Supplies		29,398		9,929		3,773		(15,696)
Remittance to State		71,055		52,258		-		(18,797)
Equipment		16,344		6,154		-		(10,190)
Contracts - Services		132,283		37,625		39,108		(55,550)
Membership/Subscriptions		1,093		443		-		(650)
Travel		35,174		20,652		1,196		(13,326)
Advertising and printing		1,500		608		-		(892)
Public Employee's Retirement		103,568		50,155		15,884		(37,529)
Hospitalization.		231,308		100,536		33,516		(97,256)
Medicare		10,797		5,262		1,653		(3,882)
Unemployment Compensation		680		757		-		77
Worker's Compensation		10,077		4,298		1,358		(4,421)
Other		9,856		775		-		(9,081)
Utilities		1,868		5,050		1,374		4,556
Totals	\$	1,450,163	\$	669,447	\$	214,141		(566,575)
	Pro G Gra	neral Cash R perty and othe eneral purpose ints and entitle specific prog	er taxe ses ements	es levied for:	ed			534,904 162,144

Net cash position at beginning of year	
Net cash position at end of year	\$

Miscellaneous.

Total general cash receipts . . . . . . . . . . . .

Change in net cash position . . . . . . . . . . . .

16,485

713,533

146,958

597,654

744,612

\_\_\_\_\_

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## STATEMENT OF ASSETS AND CASH FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2016

		General		Early Start	5	Food Service	-	Cancer Levy
Cash assets:	¢	252.055	¢	20.244	¢	25.114	¢	06.027
Equity in pooled cash and cash equivalents	2	353,955	\$	89,244	\$	35,114	2	86,837
Total assets	\$	353,955	\$	89,244	\$	35,114	\$	86,837
Fund cash balances:								
Restricted	\$	-	\$	-	\$	-	\$	86,837
Committed		-		89,244		35,114		-
Assigned		128,500		-				-
Unassigned		225,455		-		-		-
Total fund cash balances	\$	353,955	\$	89,244	\$	35,114	\$	86,837

Other Governmental Funds		Total Governmental Funds					
\$	179,462	\$	744,612				
\$	179,462	\$	744,612				
\$	132,328 47,134	\$	219,165 171,492 128,500				
	-		225,455				
\$	179,462	\$	744,612				

#### STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2016

		General		Early Start	;	Food Service	Cancer Levy	
Cash receipts: From local sources:								
	\$	335,000	\$	_	\$	_	\$	199,904
Intergovernmental.	Ψ	133,071	Ψ	24,446	Ψ	_	Ψ	29,073
Fees		190,595				-		
Vital statistics fees		87,358		-		-		-
Licenses and permits		-		-		174,189		-
Other		16,485		-		50		24,859
Total cash receipts		762,509		24,446		174,239		253,836
		, ,		,				
Cash disbursements:								
Current:								
Salaries		347,316		-		93,311		166,367
Supplies		23,375		1,460		535		1,191
Remittance to State		43,414		-		12,612		-
Equipment		16,344		-		-		-
Contracts - Services		76,816		17,789		-		19,661
Membership/Subscriptions		1,093		-		-		-
Travel		25,725		-		3,281		-
Advertising and printing		1,500		-		-		-
Public Employee's Retirement		43,605		-		12,915		21,126
Hospitalization		103,755		-		25,047		53,410
Medicare		4,633		-		1,351		2,098
Unemployment Compensation		-		-		680		-
Worker's Compensation		3,818		-		1,386		2,173
Other		5,760		500		1,710		1,076
Utilities		1,868		-				-
Total cash disbursements		699,022		19,749		152,828		267,102
Net change in fund cash balances		63,487		4,697		21,411		(13,266)
Fund cash balances at beginning of year		290,468		84,547		13,703		100,103
Fund cash balances at end of year	\$	353,955	\$	89,244	\$	35,114	\$	86,837

Other Governmental Funds	Total Governmental Funds
\$ -	\$ 534,904
153,561	340,151
77,393	267,988
-	87,358
129,455	303,644
21,682	63,076
382,091	1,597,121
188,168	795,162
2,837	29,398
15,029	71,055
-	16,344
18,017	132,283
-	1,093
6,168	35,174
-	1,500
25,922	103,568
49,096	231,308
2,715	10,797
- 2 700	680
2,700 810	10,077
810	9,856
311,462	1,868 1,450,163
511,402	1,430,103
70,629	146,958
108,833	597,654
\$ 179,462	\$ 744,612

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCE - BUDGET AND ACTUAL (BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2016

	Budgeted Amounts						Variance with Final Budget		
	0	riginal	Final		Actual		]	Positive	
Budgetary basis receipts:									
Taxes	\$	335,000	\$	335,000	\$	335,000	\$	-	
Intergovernmental		65,585		65,585		79,333		13,748	
Fees		229,787		229,787		277,953		48,166	
Other		13,628		13,628		16,485		2,857	
Total budgetary basis receipts		644,000		644,000		708,771		64,771	
Budgetary basis disbursements:									
Salaries.		310,000		357,800		347,316		10,484	
Supplies		13,000		25,172		21,408		3,764	
Remittance to State		44,000		44,000		43,414		586	
Equipment		1,900		19,900		15,191		4,709	
Contracts - Services		40,000		72,000		68,635		3,365	
Membership/Subscriptions.		800		1,300		1,093		207	
Advertising and printing		500		1,500		1,500		-	
Travel		30,700		34,700		25,725		8,975	
Public Employee's Retirement		43,400		50,000		43,605		6,395	
Hospitalization		141,000		140,500		103,755		36,745	
Medicare		4,495		5,510		4,633		877	
Unemployment Compensation		2,000		-		-		-	
Worker's Compensation		4,805		3,818		3,818		-	
Other		5,400		5,800		4,106		1,694	
Utilities		2,000		2,000		1,868		132	
Total budgetary basis disbursements		644,000		764,000		686,067		77,933	
Net change in fund cash balance		-		(120,000)		22,704		142,704	
Fund cash balance at beginning of year		255,023		255,023		255,023		-	
Fund cash balance at end of year	\$	255,023	\$	135,023	\$	277,727	\$	142,704	

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCE - BUDGET AND ACTUAL (BUDGETARY BASIS) EARLY START FUND FOR THE YEAR ENDED DECEMBER 31, 2016

	 Budgeted Driginal	Amou	nts Final		Actual	Fin	iance with al Budget Positive
Budgetary basis receipts:		<u> </u>		Actual		1	
Intergovernmental	\$ 40,000	\$	9,596	\$	24,446	\$	14,850
Total budgetary basis receipts.	 40,000		9,596		24,446		14,850
Budgetary basis disbursements:							
Supplies.	3,000		3,000		1,460		1,540
Equipment	1,500		1,500		-		1,500
Contracts - Services	20,000		20,000		17,789		2,211
Other	14,000	14,000		500		13,500	
Utilities	1,500		1,500		-		1,500
Total budgetary basis disbursements	 40,000		40,000		19,749		20,251
Net change in fund cash balance	-		(30,404)		4,697		35,101
Fund cash balance at beginning of year	 84,547		84,547		84,547		-
Fund cash balance at end of year	\$ 84,547	\$	54,143	\$	89,244	\$	35,101

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCE - BUDGET AND ACTUAL (BUDGETARY BASIS) FOOD SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2016

		Budgeted	l Amou	nts		Variance with Final Budget Positive		
	(	Driginal		Final	Actual			
Budgetary basis receipts:								
Licenses and permits	\$	154,956	\$	154,956	\$ 174,189	\$	19,233	
Other		44		44	50		6	
Total budgetary basis receipts.		155,000		155,000	 174,239		19,239	
Budgetary basis disbursements:								
Salaries		90,000		93,394	93,311		83	
Supplies		500		550	535		15	
Remittance to State		14,000		12,612	12,612		-	
Travel		2,496		5,003	3,281		1,722	
Public Employee's Retirement		12,600		12,916	12,915		1	
Hospitalization		31,724		27,094	25,047		2,047	
Medicare		1,305		1,365	1,351		14	
Unemployment Compensation		-		680	680		-	
Worker's Compensation		1,395		1,386	1,710		(324)	
Other		980		-	 1,386		(1,386)	
Total budgetary basis disbursements		155,000		155,000	 152,828		2,172	
Net change in fund cash balance		-		-	21,411		21,411	
Fund cash balance at beginning of year		13,703		13,703	 13,703			
Fund cash balance at end of year	\$	13,703	\$	13,703	\$ 35,114	\$	21,411	

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCE - BUDGET AND ACTUAL (BUDGETARY BASIS) CANCER LEVY FUND FOR THE YEAR ENDED DECEMBER 31, 2016

	Budgeted Amounts						Variance with Final Budget		
	(	Original		Final		Actual	Positive		
Budgetary basis receipts:									
Taxes	\$	158,294	\$	158,294	\$	199,904	\$	41,610	
Intergovernmental		23,021		23,021		29,073		6,052	
Other		19,685		19,685		24,859		5,174	
Total budgetary basis receipts.		201,000	201,000			253,836		52,836	
Budgetary basis disbursements:									
Salaries.		130,000		174,241		166,367		7,874	
Supplies		1,000		4,000		1,191		2,809	
Contracts - Services		32,000		28,500		19,661		8,839	
Travel		104	104		-			104	
Equipment		-		600		-		600	
Public Employee's Retirement		18,200		29,400		21,126		8,274	
Hospitalization		14,816		57,559		53,410		4,149	
Medicare		1,885		3,045		2,098		947	
Worker's Compensation		2,015		2,174		1,076		1,098	
Other		980		1,480		2,173		(693)	
Total budgetary basis disbursements		201,000		301,103		267,102		34,001	
Net change in fund cash balance		-		(100,103)		(13,266)		86,837	
Fund cash balance at beginning of year		100,103		100,103		100,103			
Fund cash balance at end of year	\$	100,103	\$		\$	86,837	\$	86,837	

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

## NOTE 1 - DESCRIPTION OF THE HEALTH DISTRICT

The Columbiana General Health District, Columbiana County (the "Health District") is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Health District is directed by a five-member Board and a Health Commissioner. The Health District's services include communicable disease investigations, immunization clinics, inspections, public health nursing services and issuing health-related licenses and permits.

The Health District's management believes these basic financial statements present all activities for which the Health District is financially accountable.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### A. Basis of Accounting

These financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America. Generally accepted accounting principles (GAAP) include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. The following are the more significant of the Health District's accounting policies.

The Health District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the Health District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

These statements include adequate disclosure of material matters, in accordance with the basis of accounting described in the preceding paragraph.

#### **B.** Fund Accounting

The Health District uses funds to maintain its financial records during the year. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounts. The Health District classifies each fund as either governmental, proprietary or fiduciary.

*Governmental Funds* - The Health District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants) and other nonexchange transactions as governmental funds.

The following are the Health District's major governmental funds:

<u>General fund</u> - This fund is used to account for all financial resources of the Health District except those required to be accounted for in another fund. The general fund balance is available to the Health District for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

<u>*Early start fund*</u> - This fund accounts for payments received from Medicaid Administrative Claims (MAC). These funds are utilized for programs related to children, families and general administration .

<u>Food service fund</u> – This fund accounts for activity that is committed for sanitarians for state mandated inspections, administration, supplies and mileage. Revenue is generated from mobile, vending and temporary licenses fee that are based on a cost methodology each year.

<u>Cancer levy fund</u> - This fund accounts mainly for tax monies that are restricted for reducing the incidence and mortality of cancer through programs for prevention, early detection, treatment and care.

Other governmental funds of the Health District are used to account for specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net position - cash basis and the statement of activities - cash basis display information about the Health District as a whole. These statements include the financial activities of the primary government. These statements usually distinguish between those activities of the Health District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The Health District has no business-type activities.

The statement of net position - cash basis presents the cash balance of the governmental activities of the Health District at year end. The statement of activities - cash basis compares disbursements and program receipts for each program or function of the Health District's governmental activities.

Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Health District is responsible.

Program receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program.

Receipts which are not classified as program receipts are presented as general receipts of the Health District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing on a cash basis or draws from the general receipts of the Health District.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the Health District. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

#### **D.** Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Health District may appropriate. The appropriations resolution is the Health District's authorization to spend resources and sets annual limits on cash disbursements plus encumbrances at the level of control selected by the County Board of Health. The legal level of control has been established by the County Board of Health at the object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Health District. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the County Board of Health.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriations amounts passed by the Health District during the year.

#### E. Cash and Cash Equivalents

The Columbiana County Treasurer is the custodian for the Health District's cash and investments. The County's cash and investment pool holds the Health District's cash and investments, which are reported at the County Treasurer's carrying amount. Deposits and investments disclosures for the County as a whole may be obtained from the County Treasurer, Linda Bolon, 105 S. Market Street, Lisbon, Ohio 44432.

#### F. Capital Assets

Acquisitions of property, plant, and equipment purchased are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the Health District (See Note 2.A).

#### H. Long-Term Obligations

The Health District's cash basis financial statements do not report liabilities for long-term obligations. Proceeds of loans are reported as cash when received and principal and interest are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither is an other financing source nor is a capital outlay expenditure reported at inception. Lease payments are reported when paid.

#### I. Employer Contributions to Cost-Sharing Pension Plans

The Health District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 4 and 5 the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

#### J. Net Position

Net position is reported as restricted when enabling legislation or creditors, grantors or laws or regulations of other governments have imposed limitations on its use.

The Health District first applies restricted resources when a disbursement is incurred for purposes for which both restricted and unrestricted net position is available.

#### K. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Health District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Health (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the Board of Health removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the Health District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the Board of Health, which includes giving the Fiscal Officer the authority to constrain monies for intended purposes. The Health District may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget in the General Fund.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Health District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

#### NOTE 3 - BUDGETARY BASIS OF ACCOUNTING

While the Health District is reporting financial position, results of operations and changes in fund balances on the cash basis, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The budgetary comparison schedule presented for the General Fund and the major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is certain funds included in the General Fund as part of the Governmental Accounting Standards Board Statement No. 54, "Fund Balance Reporting" requirements are not included in the budgetary statement. The following table summarizes the adjustments necessary to reconcile the cash basis statement to the budgetary basis statements.

	General		Food	Cancer
	General	Early Start	Service	Levy
Cash basis Adjustments for GASB 54 Adjustment for encumbrances Budgetary basis	\$ 353,955 (76,228) - \$ 277,727	\$ 89,244 - - \$ 89,244	\$ 35,114 - - \$ 35,114	\$ 86,837 - - - \$ 86,837

#### **NOTE 4 - RISK MANAGEMENT**

The Health District is exposed to various risks of property and casualty losses, and injuries to employees.

The Health District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Health District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. York Insurance Services Group, Inc. (York) functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by York. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2016, PEP retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### Financial Position

PEP's financial statements (audited by other auditor's) conform with generally accepted accounting principles, and reported the following assets, liabilities and net position at December 31, 2016.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

	<u>2016</u>
Assets	\$42,182,281
Liabilities	<u>(13,396,700)</u>
Net Position	<u>\$28,785,581</u>

At December 31, 2016 the liabilities above include approximately \$12.0 million of estimated incurred claims payable. The assets above also include approximately \$11.5 million of unpaid claims to be billed. The Pool's membership increased to 520 members in 2016. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2016, the Health District's share of these unpaid claims collectible in future years is approximately \$4,600.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

2016 Contributions to PEP	
<u>\$7,333</u>	

After one year of membership, a member may withdraw on the anniversary of the date of joining PEP, if the member notifies PEP in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

## **NOTE 5 - DEFINED BENEFIT PENSION PLAN**

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - Health District employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. Health District employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group AGroup BEligible to retire prior to20 years of service credit prior toJanuary 7, 2013 or five yearsJanuary 7, 2013 or eligible to retiafter January 7, 2013ten years after January 7, 2013		Group C Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.0% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 3% COLA adjustment on the defined benefit portion of their benefit.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the member's investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Loc	al
2016 Statutory Maximum Contribution Rates		
Employer	14.0	%
Employee	10.0	%
2016 Actual Contribution Rates		
Employer:		
Pension	12.0	%
Post-employment Health Care Benefits	2.0	%
Total Employer	14.0	%
Employee	10.0	%

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The Health District's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$88,773 for 2016.

#### NOTE 6 - POSTRETIREMENT BENEFIT PLAN

#### **Ohio Public Employees Retirement System**

Plan Description - OPERS maintains a cost-sharing multiple employer defined benefit postemployment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension Plan and the Combined Plan. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

To qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have ten years or more of qualifying Ohio service credit. The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administered in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2016, local government employers contributed 14.00% of covered payroll. Each year the OPERS' Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan and Combined Plan for 2016 was 2.00%. Starting January 1, 2017, the portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan and Combined Plan for 2017 will be 1.00%.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The Health District's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2016, 2015, and 2014 were \$14,795, \$13,815, and \$14,285, respectively.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under State Bill 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.00% of the employer contributions toward the health care fund after the end of the transition period.

## NOTE 7 - CONTINGENT LIABILITY

#### Litigation

The Health District is not currently involved in litigation for which the Health District's legal counsel anticipates a loss.

## **NOTE 8 - ACCOUNTABILITY AND COMPLIANCE**

#### Change in Accounting Principles

For 2016, the Health District has implemented GASB Statement No. 72, "Fair Value Measurement and Application", GASB Statement No. 73 "Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68", GASB Statement No. 76, "The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments", GASB Statement No. 77, "Tax Abatement Disclosures", GASB Statement No. 78, "Pensions Provided Through Certain Multiple-Employer Defined Benefit Pension Plans" and GASB Statement No. 79, "Certain External Investment Pools and Pool Participants".

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

GASB Statement No. 72 addresses accounting and financial reporting issues related to fair value measurement. This Statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. The implementation of GASB Statement No. 72 did not have an effect on the financial statements of the Health District.

GASB Statement No. 73 improves the usefulness of information about pensions included in the general purposes external financial reports of state and local governments for making decisions and assessing accountability. The implementation of GASB Statement No. 73 did not have an effect on the financial statements of the Health District.

GASB Statement No. 76 identifies - in the context of the current governmental financial reporting environment - the hierarchy of generally accepted accounting principles (GAAP). This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The implementation of GASB Statement No. 76 did not have an effect on the financial statements of the Health District.

GASB Statement No. 77 requires governments that enter into tax abatement agreements to disclosure certain information about the agreement. GASB Statement No. 77 also requires disclosures related to tax abatement agreements that have been entered into by other governments that reduce the reporting government's tax revenues. The implementation of GASB Statement No. 77 did not have an effect on the financial statements of the Health District.

GASB Statement No. 78 establishes accounting and financial reporting standards for defined benefit pensions provided to the employees of state or local governmental employers through a cost-sharing multiple-employer defined benefit pension plan (cost-sharing pension plan) that meets the criteria in paragraph 4 of Statement 68 and that (a) is not a state or local governmental pension plan, (b) is used to provide defined benefit pensions both to employees of state or local governmental employers and to employees of employers that are not state or local governmental employers, and (c) has no predominant state or local governmental employer (either individually or collectively with other state or local governmental employers that provide pensions through the pension plan). The implementation of GASB Statement No. 78 did not have an effect on the financial statements of the Health District.

GASB Statement No. 79 establishes accounting and financial reporting standards for qualifying external investment pools that elect to measure for financial reporting purposes all of their investments at amortized cost. This Statement provides accounting and financial reporting guidance also establishes additional note disclosure requirements for governments that participate in those pools. GASB Statement 79 did not have an effect on the financial statements of the Health District.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

#### **NOTE 9 - FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Health District is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	(	General	 Early Start	 Food Service	 Cancer Levy	Gov	onmajor vernmental Funds	Total vernmental Funds
Restricted:								
Public health infrastructure	\$	-	\$ -	\$ -	\$ -	\$	6,619	\$ 6,619
IAP grant		-	-	-	-		25,782	25,782
Rabies grant		-	-	-	-		4,665	4,665
Home health		-	-	-	-		31,651	31,651
Cancer levy		-	-	-	86,837		-	86,837
Home Sewage		-	 -	 -	 -		63,611	 63,611
Total restricted			 	 	 86,837		132,328	 219,165
Committed:								
Camp/trailer		-	-	-	-		14,055	14,055
Water		-	-	-	-		27,733	27,733
Swimming pool		-	-	-	-		5,346	5,346
Early start			89,244	05.114				89,244
Food service		-	 -	 35,114	 -		-	 35,114
Total committed			 89,244	 35,114	 		47,134	 171,492
Unassigned		353,955	 	 	 -			 353,955
Total fund balances	\$	353,955	\$ 89,244	\$ 35,114	\$ 86,837	\$	179,462	\$ 744,612

#### **NOTE 10 - TAX ABATEMENT AGREEMENTS ENTERED INTO BY OTHER GOVERNMENTS**

Other governments entered into property tax abatement agreements with property owners under Community Urban Redevelopment Agreements ("CURAs"), the Ohio Community Reinvestment Area ("CRA") program and Tax Incremental Financing ("TIF") agreements within various taxing districts of the Health District. The CURA, CRA and TIF programs are directive incentive tax exemption programs benefiting property owners who renovate or construct new buildings. Under these programs, the other governments designated areas to encourage revitalization of the existing housing stock and the development of new structures. Within the taxing districts of the Health District, the multiple villages, cities and townships have entered into such agreements. Under these agreements, the Health District's property taxes were reduced by approximately \$10,000. The Health District is not receiving any amounts any amounts from these other governments in association with the forgone property tax revenue.

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN <u>ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS</u>

Columbiana General Health District Columbiana County 7360 State Route 45 PO Box 309 Lisbon, Ohio 44432

To the Board of Health:

We have audited, in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Columbiana General Health District, Columbiana County (the District) as of and for the years ended December 31, 2017 and 2016, and the related notes to the financial statements and have issued our report thereon dated June 29, 2018, wherein we noted the District uses a special purpose framework other than generally accepted accounting principles.

# Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Columbiana General Health District Columbiana County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards Page 2

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters not requiring inclusion in this report that we reported to the District's management in a separate letter dated June 29, 2018.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Charles Having Association

*Charles E. Harris and Associates, Inc.* June 29, 2018



Dave Yost • Auditor of State

# COLUMBIANA COUNTY GENERAL HEALTH DISTRICT

**COLUMBIANA COUNTY** 

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED SEPTEMBER 25, 2018

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