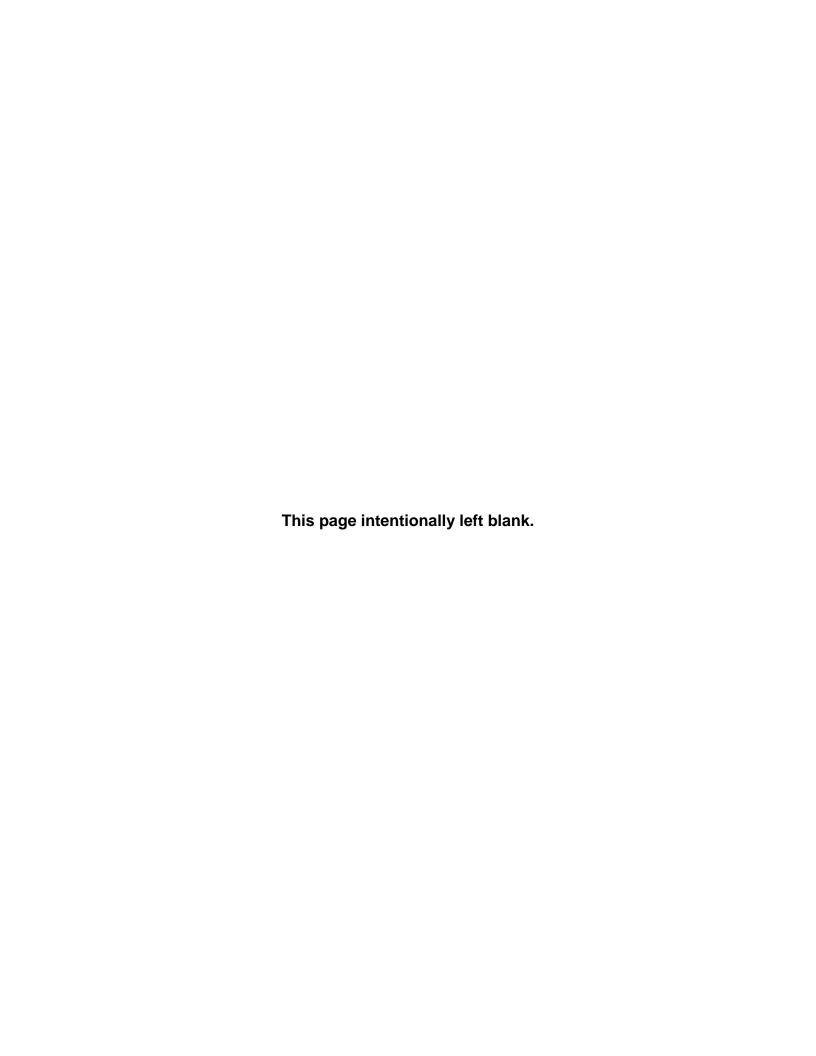




GNADENHUTTEN PUBLIC LIBRARY TUSCARAWAS COUNTY DECEMBER 31, 2017 AND 2016

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INDEPENDENT AUDITOR'S REPORT

Gnadenhutten Public Library Tuscarawas County P.O. Box 216 Gnadenhutten. Ohio 44629

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the Gnadenhutten Public Library, Tuscarawas County, Ohio (the Library), as of and for the years ended December 31, 2017 and 2016.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Library's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Library's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Library prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Gnadenhutten Public Library Tuscarawas County Independent Auditor's Report Page 2

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Library does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Library as of December 31, 2017 and 2016, and the respective changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of the Gnadenhutten Public Library, Tuscarawas County as of December 31, 2017 and 2016, for the year then ended in accordance with the financial reporting provisions Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(D) permit, described in Note 2.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2018, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control over financial reporting and compliance.

Dave Yost Auditor of State Columbus, Ohio

May 31, 2018

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2017

Public Library 111,843 0 0 111,843 Intergovernmental 1,083 0 0 1,083 Patron Fines and Fees 2,218 0 0 2,218 Contributions, Gifts and Donations 6,353 0 0 0 6,355 Earnings on Investments 44 0 0 0 276 Miscellaneous 276 0 0 0 197,606 Cash Disbursements Current: Library Services 169,186 33 0 169,215 Total Cash Disbursements 169,186 33 0 169,215 Excess of Receipts Over (Under) Disbursements 28,420 (33) 0 28,385 Other Financing Receipts (Disbursements) Sale of Capital Assets 575 0 0 5,000 5,000 Transfers Out (5,000) 0 0 5,000 5,75 Net Change in Fund Cash Balances 23,995 (33) 5,000 5,		General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Public Library 111,843 0 0 111,843 Intergovernmental 1,083 0 0 1,083 Patron Fines and Fees 2,218 0 0 2,218 Contributions, Gifts and Donations 6,353 0 0 0 6,355 Earnings on Investments 44 0 0 0 276 Miscellaneous 276 0 0 0 197,606 Cash Disbursements Current: Library Services 169,186 33 0 169,215 Total Cash Disbursements 169,186 33 0 169,215 Excess of Receipts Over (Under) Disbursements 28,420 (33) 0 28,385 Other Financing Receipts (Disbursements) Sale of Capital Assets 575 0 0 5,000 5,000 Transfers Out (5,000) 0 0 5,000 5,75 Net Change in Fund Cash Balances 23,995 (33) 5,000 5,	Cash Receipts				
Intergovernmental 1,083 0 0 1,085 2,218 2,218 0 0 0 2,218 2,218 0 0 0 2,218 2,218 0 0 0 2,218 2,218 0 0 0 2,218 2,218 0 0 0 2,218 2,218 2,218 0 0 0 2,218	Property and Other Local Taxes	\$75,789	\$0	\$0	\$75,789
Patron Fines and Fees 2,218 0 0 0 2,218 Contributions, Gifts and Donations 6,353 0 0 0 6,355 Earnings on Investments 44 0 0 0 0 276 0 0 0 276 0 0 0 276 0 0 0 276 0 0 0 276 0 0 0 276 0 0 0 276 0 0 0 276 0 0 0 276 0 0 0 276 0 0 0 276 0 0 0 276 0 0 0 276 0 0 0 0 276 0 0 0 0 0 0 0 0 0	Public Library	111,843	0	0	111,843
Contributions, Gifts and Donations	Intergovernmental	1,083	0	0	1,083
Earnings on Investments	Patron Fines and Fees	2,218	0	0	2,218
Miscellaneous 276 0 0 276 Total Cash Receipts 197,606 0 0 197,606 Cash Disbursements Current: Library Services 169,186 33 0 169,218 Total Cash Disbursements 169,186 33 0 169,218 Excess of Receipts Over (Under) Disbursements 28,420 (33) 0 28,381 Other Financing Receipts (Disbursements) 575 0 0 578 Transfers In 0 0 5,000 5,000 Transfers Out (5,000) 0 0 (5,000 Total Other Financing Receipts (Disbursements) (4,425) 0 5,000 578 Net Change in Fund Cash Balances 23,995 (33) 5,000 28,967 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,866 Fund Cash Balances, December 31 4 4,825 0 5,000 7,668 Unassigned (Deficit) 105,155 0 0	Contributions, Gifts and Donations	6,353	0	0	6,353
Cash Disbursements 197,606 0 0 197,606 Current: Library Services 169,186 33 0 169,219 Total Cash Disbursements 169,186 33 0 169,219 Excess of Receipts Over (Under) Disbursements 28,420 (33) 0 28,381 Other Financing Receipts (Disbursements) 575 0 0 575 Transfers In 0 0 5,000 5,000 Transfers Out (5,000) 0 0 (5,000 Total Other Financing Receipts (Disbursements) (4,425) 0 5,000 578 Net Change in Fund Cash Balances 23,995 (33) 5,000 28,962 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,867 Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,668 Unassigned (Deficit) 105,155 0 0 0 105,155	Earnings on Investments	44	0	0	44
Cash Disbursements Current: 169,186 33 0 169,215 Total Cash Disbursements 169,186 33 0 169,215 Excess of Receipts Over (Under) Disbursements 28,420 (33) 0 28,387 Other Financing Receipts (Disbursements) 575 0 0 577 Transfers In 0 0 5,000 5,000 Transfers Out (5,000) 0 0 (5,000) Total Other Financing Receipts (Disbursements) (4,425) 0 5,000 577 Net Change in Fund Cash Balances 23,995 (33) 5,000 28,967 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,867 Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,668 Unassigned (Deficit) 105,155 0 0 105,155 0 0 105,155	Miscellaneous	276	0	0	276
Current: Library Services 169,186 33 0 169,218 Total Cash Disbursements 169,186 33 0 169,218 Excess of Receipts Over (Under) Disbursements 28,420 (33) 0 28,383 Other Financing Receipts (Disbursements) 575 0 0 575 Transfers In 0 0 5,000 5,000 Transfers Out (5,000) 0 0 (5,000) Total Other Financing Receipts (Disbursements) (4,425) 0 5,000 575 Net Change in Fund Cash Balances 23,995 (33) 5,000 28,962 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,866 Fund Cash Balances, December 31 2,668 0 5,000 7,668 Unassigned (Deficit) 105,155 0 0 105,155	Total Cash Receipts	197,606	0	0	197,606
Library Services 169,186 33 0 169,215 Total Cash Disbursements 169,186 33 0 169,215 Excess of Receipts Over (Under) Disbursements 28,420 (33) 0 28,381 Other Financing Receipts (Disbursements) 28,420 33 0 0 28,381 Other Financing Receipts (Disbursements) 575 0 0 0 5,000 5,000 5,000 5,000 5,000 5,000 5,000 5,000 7,000 5,000 7,660 5,000 7,660 105,155 0 0 105,155 0 0 105,155 0 0 105,155 0 0 105,155 0 0 105,15	Cash Disbursements				
Total Cash Disbursements 169,186 33 0 169,215 Excess of Receipts Over (Under) Disbursements 28,420 (33) 0 28,387 Other Financing Receipts (Disbursements) 575 0 0 575 Sale of Capital Assets 575 0 0 5,000 5,000 Transfers In 0 0 0 5,000 5,000 5,000 Transfers Out (5,000) 0 0 0 (5,000) 5,000 575 Net Other Financing Receipts (Disbursements) (4,425) 0 5,000 575 Net Change in Fund Cash Balances 23,995 (33) 5,000 28,962 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,866 Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,666 Unassigned (Deficit) 105,155 0 0 105,155 0 0 105,155	Current:				
Excess of Receipts Over (Under) Disbursements 28,420 (33) 0 28,387 Other Financing Receipts (Disbursements) Sale of Capital Assets 575 0 0 575 Transfers In 0 0 5,000 5,000 Transfers Out (5,000) 0 0 0 (5,000) Total Other Financing Receipts (Disbursements) (4,425) 0 5,000 575 Net Change in Fund Cash Balances 23,995 (33) 5,000 28,962 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,866 Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,666 Unassigned (Deficit) 105,155 0 0 105,155 0 0 105,155	Library Services	169,186	33	0	169,219
Other Financing Receipts (Disbursements) Sale of Capital Assets 575 0 0 575 Transfers In 0 0 5,000 5,000 Transfers Out (5,000) 0 0 0 (5,000) Total Other Financing Receipts (Disbursements) (4,425) 0 5,000 575 Net Change in Fund Cash Balances 23,995 (33) 5,000 28,962 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,865 Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,666 Unassigned (Deficit) 105,155 0 0 105,155	Total Cash Disbursements	169,186	33	0	169,219
Sale of Capital Assets 575 0 0 575 Transfers In 0 0 5,000 5,000 Transfers Out (5,000) 0 0 (5,000) Total Other Financing Receipts (Disbursements) (4,425) 0 5,000 575 Net Change in Fund Cash Balances 23,995 (33) 5,000 28,962 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,865 Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,666 Unassigned (Deficit) 105,155 0 0 105,155	Excess of Receipts Over (Under) Disbursements	28,420	(33)	0	28,387
Transfers In 0 0 5,000 5,000 Transfers Out (5,000) 0 0 (5,000) Total Other Financing Receipts (Disbursements) (4,425) 0 5,000 575 Net Change in Fund Cash Balances 23,995 (33) 5,000 28,962 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,869 Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,668 Unassigned (Deficit) 105,155 0 0 105,155	Other Financing Receipts (Disbursements)				
Transfers Out (5,000) 0 0 (5,000) Total Other Financing Receipts (Disbursements) (4,425) 0 5,000 575 Net Change in Fund Cash Balances 23,995 (33) 5,000 28,962 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,866 Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,668 Unassigned (Deficit) 105,155 0 0 105,155	Sale of Capital Assets	575	0	0	575
Total Other Financing Receipts (Disbursements) (4,425) 0 5,000 575 Net Change in Fund Cash Balances 23,995 (33) 5,000 28,962 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,866 Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,668 Unassigned (Deficit) 105,155 0 0 105,155	Transfers In	0	0	5,000	5,000
Net Change in Fund Cash Balances 23,995 (33) 5,000 28,962 Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,866 Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,668 Unassigned (Deficit) 105,155 0 0 105,155	Transfers Out	(5,000)	0	0	(5,000)
Fund Cash Balances, January 1 \$83,828 \$33 \$0 \$83,866 Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,668 Unassigned (Deficit) 105,155 0 0 105,155	Total Other Financing Receipts (Disbursements)	(4,425)	0	5,000	575
Fund Cash Balances, December 31 Assigned 2,668 0 5,000 7,668 Unassigned (Deficit) 105,155 0 0 0 105,155	Net Change in Fund Cash Balances	23,995	(33)	5,000	28,962
Assigned 2,668 0 5,000 7,668 Unassigned (Deficit) 105,155 0 0 0 105,155	Fund Cash Balances, January 1	\$83,828	\$33	\$0	\$83,861
Unassigned (Deficit) 105,155 0 0 105,155	Fund Cash Balances, December 31				
<u> </u>	Assigned	2,668	0	5,000	7,668
	Unassigned (Deficit)	105,155	0	0	105,155
	Fund Cash Balances, December 31	\$107,823	\$0	\$5,000	\$112,823

The notes to the financial statements are an integral part of this statement.

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NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

1. Reporting Entity

The Gnadenhutten Public Library (the Library), Tuscarawas County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Indian Valley Local School District Board of Education appoints a seven-member Board of Trustees to govern the Library. The Library provides the community with various educational and literary resources.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

2. Summary of Significant Accounting Policies

Basis of Presentation

The Library's financial statements consist of a combined statement of receipts, disbursements, and changes in fund balances (regulatory cash basis) for all governmental fund types.

Fund Accounting

The Library uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Library are presented below:

1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The General Fund balance is available to the Library for any purpose provided it is expended or transferred according to the laws of Ohio.

2. Special Revenue Fund

This fund accounts for and reports the proceeds of specific revenue resources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

3. Capital Projects Funds

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control.

A summary of 2017 budgetary activity appears in Note 3.

Deposits and Investments

The Library maintains deposits in an interest bearing checking account. The Library has no investments.

Property, Plant, and Equipment

The Library records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Library must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The Library classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

3. Committed

The Board Trustees can *commit* amounts via formal action (resolution). The Library must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Library Board or a Library official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in any other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

The Library applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

3. Budgetary Activity

Budgetary activity for the year ending December 31, 2017 as follows:

2017 Budgeted vs. Actual Receipts

		1	
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$201,807	\$198,181	\$-3,626
Capital Project	5,000	5,000	0
Total	\$206,807	\$203,181	\$-3,626

2017 Budgeted vs. Actual Budgetary Basis Expenditures

Appropriation	Budgetary			
Authority	Expenditures	Variance		
\$261,105	\$176,854	\$84,251		
33	33	0		
5,000	0	5.000		
\$266.138	\$176,887	\$89,251		
	Authority \$261,105 33 5,000	Authority Expenditures \$261,105 \$176,854 33 33 5,000 0		

4. Deposits and Investments

The Library maintains a deposit for all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits at December 31 was as follows:

	2017
Demand deposits	\$112,823

Deposits are insured by the Federal Deposit Insurance Corporation.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

5. Grants-in-aid and Tax Receipts

Grants in Aid

The primary source of revenue for Ohio public libraries is the Public Library Fund (PLF). The State allocates PLF to each county based on the total tax revenue credited to the State's general revenue fund during the preceding month using the statutory allocation method. Estimated entitlement figures were issued to County Auditors. The actual current year entitlements were computed in December of the current year. The difference between the estimate and actual will be adjusted evenly in the PLF distributions made from January-June of the subsequent year.

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the taxing authority of the subdivision to whose jurisdiction the Library is subject adopts rates. The State Department of Taxation, Division of Tax Equalization, adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the County pays as Property Tax Allocation. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Library district.

6. Risk Management

Workers' Compensation coverage is provided by the State of Ohio. The Library pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs (if material).

Commercial Insurance

The Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability; and
- Errors and omissions.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

7. Defined Benefit Pension Plans

Ohio Public Employees Retirement System

The Library's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2017, OPERS members contributed 10%, of their gross salaries and the Library contributed an amount equaling 14%, respectively, of participants' gross salaries. The Library has paid all contributions required through December 31, 2017.

8. Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the traditional pension and the combined plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017.

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Cash Basis) All Governmental Fund Types

For the Year Ended December 31, 2016

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts	· · · · · · · · · · · · · · · · · · ·		
Property and Other Local Taxes	\$74,338	\$0	\$74,338
Public Library	111,296	0	111,296
Intergovernmental	0	0	0
Patron Fines and Fees	2,362	0	2,362
Services Provided to Other Entities	0	0	0
Contributions, Gifts and Donations	2,520	0	2,520
Earnings on Investments	38	0	38
Miscellaneous	1,265	0	1,265
Total Cash Receipts	191,819	0	191,819
Cash Disbursements Current:			
Library Services	170,146	0	170,146
Total Cash Disbursements	170,146	0	170,146
Excess of Receipts Over (Under) Disbursements	21,673	0	21,673
Fund Cash Balances, January 1	\$62,155	\$33	\$62,188
Fund Cash Balances, December 31			
Restricted	0	33	33
Assigned	59,297	0	59,297
Unassigned (Deficit)	24,531	0	24,531
Fund Cash Balances, December 31	\$83,828	\$33	\$83,861

The notes to the financial statements are an integral part of this statement.

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NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

1. Reporting Entity

The Gnadenhutten Public Library (the Library), Tuscarawas County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Indian Valley Local School District Board of Education appoints a seven-member Board of Trustees to govern the Library. The Library provides the community with various educational and literary resources.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

2. Summary of Significant Accounting Policies

Basis of Presentation

The Library's financial statements consist of a combined statement of receipts, disbursements, and changes in fund balances (regulatory cash basis) for all governmental fund types.

Fund Accounting

The Library uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Library are presented below:

1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The General Fund balance is available to the Library for any purpose provided it is expended or transferred according to the laws of Ohio.

2. Special Revenue Fund

This fund accounts for and reports the proceeds of specific revenue resources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control.

A summary of 2016 budgetary activity appears in Note 3.

Deposits and Investments

The Library maintains deposits in an interest bearing checking account. The Library has no investments.

Property, Plant, and Equipment

The Library records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Library must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The Library classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

3. Committed

The Board of Trustees can *commit* amounts via formal action (resolution). The Library must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Library Board or a Library official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in any other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

The Library applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

3. Budgetary Activity

Budgetary activity for the year ending December 31, 2016 as follows:

2016 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$187,454	\$191,819	\$4,365
2016 Budgeted	l vs. Actual Budge	tary Basis Expend	litures
2016 Budgeted	l vs. Actual Budge Appropriation	tary Basis Expend Budgetary	litures
2016 Budgeted Fund Type			litures Variance

4. Deposits and Investments

The Library maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2016
Demand deposits	\$83,861

Deposits are insured by the Federal Deposit Insurance Corporation.

5. Grants-in-aid and Tax Receipts

Grants in Aid

The primary source of revenue for Ohio public libraries is the Public Library Fund (PLF). The State allocates PLF to each county based on the total tax revenue credited to the State's general revenue fund during the preceding month using the statutory allocation method. Estimated entitlement figures were issued to County Auditors. The actual current year entitlements were computed in December of the current year. The difference between the estimate and actual will be adjusted evenly in the PLF distributions made from January-June of the subsequent year.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the taxing authority of the subdivision to whose jurisdiction the Library is subject adopts rates. The State Department of Taxation, Division of Tax Equalization, adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the County pays as Other Governments' Grants In Aid. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Library district.

6. Risk Management

Workers' Compensation coverage is provided by the State of Ohio. The Library pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs (if material).

Commercial Insurance

The Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability; and
- Errors and omissions.

7. Defined Benefit Pension Plans

Ohio Public Employees Retirement System

The Library's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10%, of their gross salaries and the Library contributed an amount equaling 14%, respectively, of participants' gross salaries. The Library has paid all contributions required through December 31, 2016.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

8. Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the traditional pension and the combined plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2016.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Gnadenhutten Public Library Tuscarawas County P.O. Box 216 Gnadenhutten. Ohio 44629

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the Gnadenhutten Public Library, Tuscarawas County, Ohio (the Library), as of and for the years ended December 30, 2017 and 2016, and the related notes to the financial statements and have issued our report thereon dated May 31, 2018, wherein we noted the Library followed financial reporting provisions Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Library's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Library's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Library's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings that we consider a material weakness. We consider Finding 2017-001 to be a material weakness.

Compliance and Other Matters

As part of reasonably assuring whether the Library's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial

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statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Library's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Library's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Dave Yost Auditor of State Columbus, Ohio

May 31, 2018

SCHEDULE OF FINDINGS DECEMBER 31, 2017 AND 2016

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2017-001

Material Weakness

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

As a result of audit procedures performed, errors were noted in the Library's financial statements that required audit adjustments and reclassifications as follows:

- The Library approved the creation of a Capital Projects fund with a transfer of \$5,000 from the General Fund balance in 2017. The Library failed to post the transfer of funds. As a result, Transfers In and Assigned fund balance reported for the Capital Projects fund was understated. Additionally, Transfers Out was not reported and Unassigned fund balance was over stated in the General Fund.
- Governmental Accounting Standards Board (GASB) Statement No. 54 defined how fund balances were to be classified and was codified as follows: GASB Cod. 1800.173-176 requires funds without external or internal constraints to report Assigned fund balances for amounts encumbered or set aside to cover the excess of subsequent year appropriations exceeding estimated revenue. The following inaccurate reporting of fund balance was noted prior to the effect of any audit adjustments:
 - The General Fund's year end cash balance was utilized to cover the deficiency of subsequent year appropriations exceeding estimated revenue at the end of 2016 in the amount of \$28,801. However, this amount was reported as Unassigned rather than Assigned.

In addition to the adjustments listed above, we also identified additional misstatements related to the misposting of revenues ranging from \$575 to \$2,641. These instances have been brought to the Library's attention.

Sound financial reporting is the responsibility of the Library and is essential to ensure the information provided to the readers of the financial statements is complete and accurate. The financial statements and accounting system have been adjusted accordingly.

To help ensure the Library's financial statements and notes to the financial statements are complete and accurate, the Library should adopt policies and procedures to identify and correct errors and omissions. In addition, the Library should review the financial statements and notes prior to submission for audit.

Officials' Response: We did not receive a response from Officials to this Finding.





GNADENHUTTEN PUBLIC LIBRARY

TUSCARAWAS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JUNE 12, 2018