



Dave Yost • Auditor of State

JEFFERSON COUNTY

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JEFFERSON COUNTY
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2017

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Passed Through to Subrecipients	Total Federal Expenditures
U.S. Department of Agriculture				
<i>Passed through the Ohio Department of Education:</i>				
Board of Developmental Disabilities National School Lunch	10.555	FY 17 FY 18		17,811 11,504 <hr/> 29,315
Total DD National School Lunch				29,315
Juvenile Detention Department National School Lunch	10.555	FY 17 FY 18		26,689 15,103 <hr/> 41,792
Total Juvenile Detention National School Lunch				41,792
Sheriff Department National School Lunch	10.555	FY 17 FY 18		3,751 6,256 <hr/> 10,007
Total Sheriff Department National School Lunch				10,007
Total National School Lunch Program				81,114
<i>Passed through Ohio Department of Job and Family Services</i>				
State Administrative Matching Grant for Supplemental Nutrition Assistance	10.561	G-1617-11-5531 / G-1819-11-5758		<hr/> 560,552
Total U.S. Department of Agriculture				641,666
U. S. Department of Housing and Urban Development				
Continuum of Care Program Homelessness Funding	14.267	OH0201L5E0471508 OH0432L5E071504 OH0287L5E071507	86,582 84,938 147,713 <hr/> 319,233	86,582 84,938 147,713 <hr/> 319,233
Homelessness Funding Safe Haven/Beacon House Grant				
Total Continuum of Care Program				319,233
<i>Passed through the Ohio Development Services Agency:</i>				
Community Development Formula Program	14.228	B-F-16-1BL-1		<hr/> 144,000
Total U.S. Housing and Urban Development			319,233	463,233
U.S. Department of Education				
<i>Passed through the Ohio Department of Education:</i>				
Special Education Grants to States	84.027	066068-6B-SF-17 066068-6B-SF-18		30,091 8,573 <hr/> 38,664
Total Title VI B				38,664
Special Education - Preschool Grant	84.173	066068-PG-S1-17 066068-PG-S1-18		3,792 1,657 <hr/> 5,449
Total Preschool Grant				5,449
Total U.S. Department of Education				44,113
Department of Homeland Security				
<i>Passed Through the State Emergency Management Agency</i>				
Emergency Management Performance Grant	97.042	EMW-2016-EP-00034-S01		<hr/> 28,319
Total U.S. Department of Homeland Security				28,319

JEFFERSON COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2017

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Passed Through to Subrecipients	Total Federal Expenditures
U. S. Department of Health and Human Services				
<i>Passed Through the Ohio Department of Developmental Disabilities</i> Social Services Block Grant - Title XX	93.667	MR-41-17 MR-41-18		33,724 <u>12,757</u> 46,481
Total Social Services Block Grant Title XX				
Medicaid Administration Claiming (MAC)	93.778	FY 17 FY 18		124,744 <u>124,464</u> 249,208
Total Medicaid Title XIX				
<i>Passed Through Ohio Department of Mental Health and Addiction Services</i> Substance Abuse Prevention and Treatment Block Grant (ADMS Per Capita Block Grant)	93.959	FY 17 FY 18	116,222 <u>46,206</u> 162,428	116,222 <u>46,206</u> 162,428
Total Substance Abuse Block Grant				
Preventative Treatment Block Grant	93.958	FY 17 FY 18	18,050 48,025	18,050 48,025
Forensic Portion		FY 17	2,200	2,200
Employment Opportunities Within Housing Agencies		FY 17 FY 18	5,425 4,783	5,425 4,783
Total Preventative Treatment Block Grant			<u>78,483</u>	<u>78,483</u>
Social Services Block Grant	93.667	FY 17 FY 18	16,421 49,124	16,421 49,124
Total Social Services Block Grant			<u>65,545</u>	<u>65,545</u>
<i>Passed Through the Ohio Department of Job and Family Services</i> Child Support Enforcement Magistrates Program	93.563	FY 17		82,553
Temporary Assistance for Needy Families	93.558	G-1617-11-5531 / G-1819-11-5758		2,062,509
Child Care Development Block Grant Title IV-A	93.575	G-1617-11-5531 / G-1819-11-5758		101,098
Social Services Block Grant Title XX	93.667	G-1617-11-5531 / G-1819-11-5758		698,026
Job and Family Services Medical Assistance Program Title XIX	93.778	G-1617-11-5531 / G-1819-11-5758		1,989,888
Child Support Enforcement Title IV D	93.563	G-1617-11-5531 / G-1819-11-5758		712,670
Promoting Safe and Stable Families	93.556	G-1617-11-5531 / G-1819-11-5758		19,435
Adoption Assistance - Administration	93.659	G-1617-11-5531 / G-1819-11-5758		263,713
Chafee Foster Care Independent Program	93.674	G-1617-11-5531 / G-1819-11-5758		8,283
<i>Passed Through the Office for Children and Families</i> Foster Care Title IV E Administration	93.658	G-1617-06-0357 / G-1819-06-0143		788,417 152,754
Foster Care Placement - Juvenile Court Administrative - Juvenile Court		G-1617-06-0357 / G-1819-06-0143		287,639 485,685
Total Title IV E				<u>1,714,495</u>
Total Department of Health and Human Services			306,456	8,254,815
U.S. Department of Labor				
<i>Passed Through the Ohio Department of Job and Family Services</i> WIA Employment Services	17.207	G-1617-15-0190 / G-1819-15-0188	3,000	3,000
WIA Adult Programs	17.258	G-1617-15-0190 / G-1819-15-0188	230,508	230,508
WIA Dislocated Worker Formula Grant	17.278	G-1617-15-0190 / G-1819-15-0188	465,607	465,607
WIA Youth Activities	17.259	G-1617-15-0190 / G-1819-15-0188	59,313	59,313
Total WIA Cluster			<u>755,428</u>	<u>755,428</u>
Total U.S. Department of Labor			755,428	758,428

JEFFERSON COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2017
(Continued)

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Passed Through to Subrecipients	Total Federal Expenditures
U.S Department of Transportation				
Federal Aviation Administration				
Airport Improvement Program	20.106	3-39-0074-1816		207,078
<i>Passed Through Ohio Department of Transportation</i>				
Highway Planning and Construction Program (Bridge Project)	20.205	86475		253,853
Highway Planning and Construction Program (Bridge Project)		89323		0
Highway Planning and Construction Program (Bridge Project)		89469		35,510
Highway Planning and Construction Program (Resurfacing Project)		90231		822,767
Highway Planning and Construction Program (Bridge Project Load Rating)		103460		5,624
Total Highway Planning and Construction Program				<u>1,117,754</u>
<i>Passed through Governors Highway Safety Office</i>				
National Highway Safety Program	20.616	IDEP-2017-41-00-00-0384-01		12,203
		IDEP-2018-41-00-00-0384-01		0
Total National Priority Safety Program				<u>12,203</u>
State and Community Highway Safety Grant	20.600	STEP-2017-41-00-00-00572-01		8,938
		STEP-2018-41-00-00-00572-01		0
Total State and Community Highway Safety Grant				<u>8,938</u>
Total U.S. Department of Transportation				1,345,973
U.S. Department of Justice				
<i>Passed through Ohio Attorney General</i>				
Crime Victim Assistance Program	16.575	2017 VAGENE 030		33,985
		2018 VAGENE 030		9,302
		2017 SAGENE 030		0
		2018 SAGENE 030		95
Total Crime Victim Assistance Grant				<u>43,382</u>
<i>Passed through the Office of Criminal Justice Services</i>				
Violence Against Women Formula Grants	16.588	2017-WF-VA2-8249		35,793
Total Violence Against Women Formula Grants				<u>35,793</u>
Total U.S. Department of Justice				79,175
Total Federal Awards Expenditures			<u>\$1,381,117</u>	<u>\$11,615,722</u>

The accompanying notes to this schedule are an integral part of this schedule.

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JEFFERSON COUNTY

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
2CFR 200.510(b)(6)
FISCAL YEAR ENDED DECEMBER 31, 2017**

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Jefferson County (the County) under programs of the federal government for the year ended December 31, 2017. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles contained in OMB Circular A-87 *Cost Principles for State, Local, and Indian Tribal Governments* (codified in 2 CFR Part 225), or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE C - SUBRECIPIENTS

The County passes certain federal awards received from the Continuum of Care Program, Department of Job and Family Services, and Ohio Department of Mental Health and Addiction Services to other governments or not-for-profit agencies (subrecipients). As Note B describes the County reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the County has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

NOTE D - CHILD NUTRITION CLUSTER

The County commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the County assumes it expends federal monies first.

NOTE E - MATCHING REQUIREMENTS

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

JEFFERSON COUNTY

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
2 CFR 200.510(b)(6)
FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE F - TRANSFERS BETWEEN FEDERAL PROGRAMS

During fiscal year 2017, the County made allowable transfers of \$464,918 from the Temporary Assistance for Needy Families (TANF) (93.558) program to the Social Services Block Grant (SSBG) (93.667) program. The Schedule shows the County spent \$2,062,509 on the TANF program. The amount reported for the TANF program on the Schedule excludes the amount transferred to the SSBG program. The amount transferred to the SSBG program is included as SSBG expenditures when disbursed. The following table shows the gross amount drawn for the TANF program during fiscal year 2017 and the amount transferred to the Social Services Block Grant program.

Temporary Assistance for Needy Families	\$ 2,527,427
Transfer to Social Services Block Grant	<u>(464,918)</u>
Total Temporary Assistance for Needy Families	<u>\$ 2,062,509</u>

NOTE G – OHIO DEPARTMENT OF DEVELOPMENTAL DISABILITIES ADJUSTMENTS

During the calendar year, the County Board of Developmental Disabilities received notice of liability for the 2012 and 2013 Cost Reports from the Ohio Department of Developmental Disabilities for the Medicaid Program (CFDA #93.778) in the amounts of \$13,616.09 and \$11,848.02 respectively. The cost report settlement liability was for the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. The liability is not listed on the County's Schedule of Expenditures of Federal Awards since the underlying expenses occurred in prior reporting periods and the liability was invoice by the Ohio Department of Developmental Disabilities.



Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Jefferson County
301 Market Street
Steubenville, Ohio 43952

To the Board of Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Jefferson County, Ohio, (the County) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated July 27, 2018, wherein we noted the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Compliance and Other Matters

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2017-001.

County's Responses to Findings

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and corrective action plan. We did not audit the County's responses and, accordingly, we express no opinion on it.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Dave Yost
Auditor of State
Columbus, Ohio

July 27, 2018



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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Jefferson County
301 Market Street
Steubenville, Ohio 43952

To the Board of Commissioners:

Report on Compliance for each Major Federal Program

We have audited Jefferson County's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of Jefferson County's major federal programs for the year ended December 31, 2017. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the County's major federal programs.

Management's Responsibility

The County's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

Basis for Qualified Opinion on Temporary Assistance for Needy Families (TANF) Program

As described in finding 2017-002 in the accompanying schedule of findings, the County did not comply with requirements regarding cash management applicable to its TANF Program, CFDA 93.558 major federal program. Compliance with this requirement is necessary, in our opinion, for the County to comply with requirements applicable to this program.

Qualified Opinion on Temporary Assistance for Needy Families (TANF) Program

In our opinion, except for the noncompliance described in the *Basis for Qualified Opinion on Temporary Assistance for Needy Families (TANF) Program* paragraph, Jefferson County complied, in all material respects, with the requirements referred to above that could directly and materially affect its *Temporary Assistance for Needy Families (TANF) Program* for the year ended December 31, 2017.

Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, Jefferson County complied in all material respects with the requirements referred to above that could directly and materially affect each of its other major federal programs identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings for the year ended December 31, 2017.

Other Matters

The County's response to our noncompliance finding is described in the accompanying schedule of findings and corrective action plan. We did not audit the County's response and, accordingly, we express no opinion on it.

Report on Internal Control Over Compliance

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Therefore, we cannot assure we have identified all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. However, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness, described in the accompanying schedule of findings as item 2017-002.

The County's response to our internal control over compliance finding is described in the accompanying schedule of findings and corrective action plan. We did not audit the County's response and, accordingly, we express no opinion on it.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Jefferson County (the County) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our unmodified report thereon dated July 27, 2018, wherein we noted the County adopted *Governmental Accounting Standard No. 84* during the year. We conducted our audit to opine on the County's basic financial statements as a whole. The accompanying schedule of expenditures of federal awards presents additional analysis required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.



Dave Yost
Auditor of State
Columbus, Ohio

July 27, 2018

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JEFFERSON COUNTY
SCHEDULE OF FINDINGS
 2 CFR § 200.515
 DECEMBER 31, 2017

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	Yes
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified - #17.258, 17.259 and 17.278 WIA Cluster Unmodified – #14.267 Continuum of Care Program Unmodified - #20.205 Highway Planning and Construction Qualified - #93.558 TANF Unmodified - #10.561 Supplemental Nutrition Assistance Program
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	Yes
(d)(1)(vii)	Major Programs (list):	CFDA #17.258, 17.259 and 17.278 – WIA Cluster CFDA #14.267 Continuum of Care Program CFDA #20.205 Highway Planning and Construction CFDA #93.558 – Temporary Assistance for Needy Families CFDA #10.561 – Supplemental Nutrition Assistance Program
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR §200.520?	No

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number	2017-001
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Noncompliance

Ohio Rev. Code § 5705.39 prohibits a political subdivision from making a fund appropriation in excess of the total estimated revenue available for expenditure from that fund as certified by the budget commission on the Amended Official Certificates of Estimated Resources. The County's appropriations exceeded the amount certified as available by the budget commission in the Jail Operating and Self Insurance funds by \$708,483 and \$727,329 respectively.

In the Jail Operating and Self Insurance funds, this budgetary issue was a direct result of the fund having a negative fund balance at the beginning of the year.

Failure to limit appropriations to the amount certified by the budget commission could result in overspending and increasing negative cash balances.

The County should compare appropriations to estimated resources and if adequate resources are available for additional appropriations, the County should submit an amended certificate of estimated resources to the budget commission for certification. If the resources are not available to cover the appropriations, an amendment to the appropriation resolution should be passed by Board of County Commissioners to reduce the appropriations.

Officials Response:

The County has established policies, procedures, and internal controls pertaining to budgetary procedures that we believe are adequate to ensure compliance with applicable statutes. However, due to the deficit fund balances in the Jail Operating Levy Fund and the Self Insurance-Health Fund complete compliance with all applicable budgetary requirements could not be achieved.

While appropriations in these funds were within current year estimated revenues as certified to the budget commission, the deficit fund balances caused appropriations to exceed total estimated resources in those funds. Once the deficit fund balances have been eliminated in these funds, the County should be able to adequately monitor budgetary compliance to ensure that appropriations do not exceed total estimated resources available for expenditure.

3. FINDINGS FOR FEDERAL AWARDS

2 CFR 200.305(b) – Cash Management TANF

Finding Number	2017-002
CFDA Title and Number	Temporary Assistance for Needy Families – CFDA #93.558
Federal Award Identification Number/Year	G-1617-11-5531/ G-1819-11-5758
Federal Agency	U.S. Department of Health and Human Services
Pass Through Entity	Ohio Department of Job and Family Services
Repeat Finding from Prior Audit	Yes
Finding Number (if repeat)	2016-002

Noncompliance/Material Weakness

2 CFR 200.305(b) states in part that for non-Federal entities other than states, payments methods must minimize the time elapsing between the transfer of funds from the United States Treasury or the pass-through entity and the disbursement by the non-Federal entity.

In accordance with OAC 5101:9-7-03(B)(1), the Ohio Department of Job and Family Services, has established a 10 day disbursement cycle; the time elapsing between the receipt of funds and the disbursement of funds does not exceed a ten day average for all federal funding.

For the Temporary Assistance For Needy Families (TANF) Program, CFDA #93.558, the following was noted for three quarters during the year. The balance maintained in these programs was not material to the TANF program.

Grant Year	Quarter Ending	Days Cash on Hand	Amount Over Drawn
CCMEP TANF Regular/16	June 30, 2017	119	\$61,531
CCMEP TANF Regular/17	December 31, 2017	32	\$6,586
Ohio Youth Works/17	June 30, 2017	41	\$20,275
TANF Admin/17	September 30, 2017	126.05	\$170,348

Noncompliance for the quarter ending June 30, 2017 resulted from timing issues with State JFS fiscal year end draws and non-compliance for the quarter ending December 31, 2017 resulted from timing issues with the County year-end close out procedures.

The TANF Administration/17, was overdrawn by \$170,348 for the quarter ending September 30, 2017. The draw was for the clothing voucher program. Vouchers are given out at the beginning of August and must be redeemed by September 30th. The JFS Fiscal Officer drew funds in anticipation of vendors requesting reimbursement prior to the end of the quarter, but the vendor reimbursements were not received by the end of the quarter. In addition, funding was not received until September 29th. In the following quarter this program was under funded by \$260,213.

The County JFS should maintain and follow written procedures that minimize the time lapsing between transfer of funds and their disbursement. Financial management systems should meet the standards for fund control and accountability.

Officials Response:

As the Fiscal Officer, I requested a draw of \$200,000.00 of TANF funds on September 22nd, 2017. These funds were available to the county on September 29th, 2017, but were not deposited into the Job and Family Services Fund until October 2nd, 2017. I believe that implementation of a policy that accounts for funds on the date requested instead of the date received, along with review of Over/Under reports for every draw request, will assist in avoiding this issue in the future. (This policy has already been implemented. Every draw in 2018 has been supported with a CR501 and a written explanation of where and why funds are being drawn.)

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JEFFERSON COUNTY

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
2 CFR 200.511(b)
DECEMBER 31, 2017**

Finding Number	Finding Summary	Status	Additional Information
2016-001 and 2015-001	Ohio Rev. Code 5705.10(I) , 2 funds had deficit balances. This section of code has been cited since 2002 for the Jail Operating Fund and the Self Insurance Fund.	Partially Corrected	Jail Operating Fund deficit - County has and will continue to monitor this fund closely Through more sound fiscal management the County has reduced the amount of this deficit. Self Insurance deficit County currently has a plan in place which will eliminate the deficit balance in the Self Insurance-Health Fund. This deficit has been greatly reduced since the implementation of this plan providing evidence that the deficit reduction plan is working as intended. In addition, the County's health plan is reviewed on an annual basis.
2015-002	Ohio Revised Code Section 5705.39 appropriations exceeded the amount certified as available by the budget commission in some funds. This cite is the result of the deficit balances and has been reported since 2005 for the Jail Operating Fund and since 2007 for the Self Insurance Fund.	Not corrected	Repeated as finding 2017-001.
2016-002	2CFR 200.305(b) – Cash management – cash on hand for TANF Grant exceeded 10 days	Not corrected	Repeated as finding 2017-002.

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**OFFICE OF THE AUDITOR
JEFFERSON COUNTY, OHIO**

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JEFFERSON COUNTY

**CORRECTIVE ACTION PLAN
2 CFR § 200.511(c)
DECEMBER 31, 2017**

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2017-001	<p>The County has established policies, procedures, and internal controls pertaining to budgetary procedures that we believe are adequate to ensure compliance with applicable statutes. However, due to the deficit fund balances in the Jail Operating Levy Fund and the Self Insurance-Health Fund complete compliance with all applicable budgetary requirements could not be achieved.</p> <p>While appropriations in these funds were within current year estimated revenues as certified to the budget commission, the deficit fund balances caused appropriations to exceed total estimated resources in those funds. Once the deficit fund balances have been eliminated in these funds, the County should be able to adequately monitor budgetary compliance to ensure that appropriations do not exceed total estimated resources available for expenditure.</p>	GEG	Patrick Marshall, Auditor
2017-002	<p>This finding occurred due to funds being drawn from areas that did not have the required expenses charged against them in a timely manner. The funds were requested late in the third quarter of 2017, but were not available to the agency until the beginning of the fourth quarter of 2017. Therefore, it would appear from the agency's side that we were complying with cash on hand requirements, when in fact the funds are charged against the agency on the date of the request. Implementing a policy of reviewing the CR501 Over/Under Reconciliation during every draw, and taking the request date into consideration, will remedy this issue.</p>	www GEG	Reno Tarquinio, Fiscal Officer Jefferson County Job and Family Services

Jefferson County, Ohio

Comprehensive Annual Financial Report

For the Year Ended December 31, 2017

Prepared by the Jefferson County Auditor's Office:

Patrick J. Marshall
Jefferson County Auditor

Jefferson County, Ohio

Comprehensive Annual Financial Report

For the Year Ended December 31, 2017

Patrick J. Marshall

Jefferson County Auditor

Prepared by the Jefferson County Auditor's Office

Michael Warren

Deputy Auditor

Lewis Piergallini

Deputy Auditor

Joseph K. Boni

Deputy Auditor

Vickie Eberts Winski

Deputy Auditor

**Jefferson County, Ohio
Comprehensive Annual Financial Report
For the Year Ended December 31, 2017
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July 27, 2018

To the Honorable Board of County Commissioners
and Citizens of Jefferson County,

As Auditor of Jefferson County, it gives me great pleasure to present the County's Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2017. This report has been carefully prepared in accordance with Generally Accepted Accounting Principles (GAAP) and provides a full and complete disclosure of the financial position and operations of the County.

The information contained in this report will assist County officials in making management decisions and will provide the taxpayers of Jefferson County with comprehensive financial data in a format that enables them to gain a true understanding of the County's financial affairs. The general public, as well as investors, will be able to compare the financial position of Jefferson County and the results of its operations with other governmental entities.

This is the twenty first (21st) consecutive Comprehensive Annual Financial Report issued by the Auditor's office. The report is prepared in accordance with Generally Accepted Accounting Principles, as set forth by the Governmental Accounting Standards Board (GASB) and other authoritative sources, and the guidelines set by the Government Finance Officers Association (GFOA).

Legal Requirements

State law requires every general purpose local government to file with the Auditor of State and publish notice of the availability of the financial statements. The completion of this Comprehensive Annual Financial Report (CAFR), the filing of this report with the Auditor of State, and the published notice of the availability of the financial report will allow the County to comply with these requirements, as well as the requirements of the Single Audit Act.

Assumption of Responsibility

Responsibility for the accuracy, completeness, and fairness of the presentation, including all disclosures, lies with the management of Jefferson County and, in particular, the Jefferson County Auditor's Office. All disclosures necessary to enable the reader to gain an understanding of the County's financial activities and status are included herein.

Fund Accounting

Jefferson County's accounting system is organized on a "fund basis". Each fund is a self-balancing set of accounts.

Internal Control Structure

In developing the County's accounting system, consideration was given to the adequacy of internal accounting controls. Such controls are designed to provide reasonable, but not absolute, assurance regarding both the safeguarding of assets against loss and misuse, and assurance regarding the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of internal controls should not exceed the benefits expected to be derived from their implementation.

The County utilizes a fully automated in-house accounting system as well as an automated in-house system for payroll. These systems, coupled with the manual auditing of each voucher prior to payment, ensure that the financial information generated is both accurate and reliable.

Independent Audit

Included in this report is an unmodified audit opinion rendered on the County's financial statements as of December 31, 2017, by our independent auditor, the Auditor of the State of Ohio. Their audit was conducted in accordance with generally accepted auditing standards and Governmental Auditing Standards, issued by the Comptroller General of the United States. In addition, the audit was designed to meet the requirements of the Federal Single Audit Act of 1984, as amended in 1996, and related OMB Circular A-133 and Uniform Guidance, Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards.

County management plans to continue to subject the County's financial statements to an annual independent audit as part of the preparation of a Comprehensive Annual Financial Report. An annual audit also serves to maintain and strengthen the County's accounting and budgetary controls.

Comprehensive Annual Financial Report

The Comprehensive Annual Financial Report is presented in three sections: Introductory, Financial, and Statistical. The introductory section includes a table of contents, this transmittal letter, the 2016 Certificate of Achievement for Excellence in Financial Reporting, a list of elected officials, and the County's organizational chart. The financial section includes the Independent Auditor's Report, Management's Discussion and Analysis (MD&A), the Basic Financial Statements and Notes that provide an overview of the County's financial position and operating results, Required Supplementary Information for Pensions, the Combining Statements for non-major funds and other schedules that provide detailed information relative to the Basic Financial Statements. The statistical section includes financial and demographic information which is generally presented on a multi-year basis.

Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). This letter of transmittal should be read in conjunction with the MD&A as they are designed to complement each other. Jefferson County's MD&A can be found beginning on page 5.

THE PROFILE OF THE GOVERNMENT

The County

Created in 1797, Jefferson County is located in east central Ohio along the west bank of the Ohio River. Its 410 square mile area is bordered on the north by Columbiana County, on the south by Belmont County, on the west by Carroll and Harrison Counties, and on the east by the State of West Virginia. The County encompasses 14 townships and 19 cities and villages, the largest of which is the City of Steubenville, the County Seat. The County's 2017 population of 66,359 placed it as the thirty-eighth most populous of the State's 88 Counties. The County is in the Steubenville-Weirton, Ohio-West Virginia Metropolitan Statistical Area, which is comprised of the County and Brooke and Hancock Counties of West Virginia. The Steubenville-Weirton, Ohio-West Virginia Metropolitan Statistical Area is the 328th largest of the 382. The County is served by diversified transportation facilities. Approximately 20 motor freight carriers and local haulers serve the Jefferson County area. Major railroads serving the County include the Columbus and Ohio River Railroad Company, Norfolk Southern Combined Railroad, the Wheeling Lake Erie Railway, and the Ohi-Rail Corporation. Nationwide bus transportation service to the area is provided by Greyhound. Local bus transportation service is provided by the Steel Valley Transit Authority and the Eastern Ohio Regional Transit Authority. Airline transportation services to the County are provided by the Jefferson County Airport located in Cross Creek Township and by the Pittsburgh International Airport, located approximately 22 miles east of the County.

The County provides immediate access to ten State highways and two U.S. highways (including U.S. Route 22 which directly links the County to the City of Pittsburgh and the Pittsburgh International Airport). The County also provides immediate access to nearby interstate highways I-70 and I-77.

Primary educational services are provided by 7 school districts and 3 joint vocational school districts. Secondary and post secondary educational services are provided by a number of public and private colleges and universities located within the County or within commuting distance of the County. The Franciscan University of Steubenville and Eastern Gateway Community College are both located in Steubenville. A Kent State University Branch, located in East Liverpool, Youngstown State University, located in Youngstown, Ohio University Eastern located in St. Clairsville, West Virginia Northern Community College, Bethany College, West Liberty University, and Wheeling Jesuit University located near Wheeling, West Virginia, and the University of Pittsburgh, Duquesne University, Robert Morris College, and Carnegie-Mellon University, located near Pittsburgh, Pennsylvania are all located within commuting distance of the County.

The County is served by a number of commercial banks and savings and loan associations with headquarters outside the County.

Three daily newspapers serve the County. The County is within the broadcast area of five local television stations and forty AM and FM radio stations. Multi-channel cable television service, including educational, governmental, and public access channels is provided by the County's two cable television franchises.

The County is directly served by Trinity Health System located in Steubenville, Ohio. Within a 25 mile commuting distance of the County are East Liverpool City Hospital, located in East Liverpool, Ohio and Weirton Medical Center, located in Weirton, West Virginia. Life flight services are provided to the Pittsburgh, Pennsylvania area hospitals.

Cultural and recreational offerings are made available to County area residents by the Jefferson County Historical Museum, the Steubenville Art Association, the Tri-State Symphonette, the Steubenville Players, the Steubenville Community Concerts Association, the Historic Fort Steuben Concert Series, 280 acres of public park land which includes golf, tennis, swimming, skating, baseball, and basketball facilities, Fernwood Forest (a State owned 1,400 acre park), Jefferson Lake (covering 93 acres), Friendship Park (covering 1,000 acres), and Austin Lake (privately owned covering 1,750 acres).

The cities, villages, and townships, together with various special districts and other governmental entities operating in the County, are responsible for many local governmental services and make significant expenditures to provide such services to County residents. The County, nonetheless, has significant responsibilities in the areas of administration of justice, road and bridge maintenance, health care, sanitation, public welfare, social services, and public assistance.

Component Units

For financial purposes, the County includes all funds, agencies, boards, and commissions making up Jefferson County (the Primary Government) in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14 “The Financial Reporting Entity” and Statement No. 61, “The Financial Reporting Entity: Omnibus.” The County’s primary government comprises all entities not legally separate from the County, and includes the financial activities of the Jefferson County Board of Developmental Disabilities, the Prevention and Recovery Board, the Department of Job and Family Services, the Veteran’s Service Commission, the Law Library Resources Board, the Jefferson County Water and Sewer District, and all departments and activities that are directly operated by the County elected officials. The reporting entity also includes the Regional Airport Authority, a legally separate entity, that meets the requirements of GASB Statements Nos. 14 and 61 to be reported a blended component unit.

Component units are legally separate organizations which are fiscally dependent on the County or for which the County is financially responsible. The Jefferson County Land Reutilization Corporation was created in 2014 and qualified to be a discretely presented component unit (for further information see Note 1 to the financial statements).

The County serves as fiscal agent and custodian of funds, but is not financially accountable, for the Jefferson County General Health District, the Soil and Water Conservation District, and the Local Emergency Planning Commission, whose activities are included in this report as custodial funds.

The County participates in the Jefferson County Regional Planning Commission which is a joint venture. The Eastern Ohio Correction Center, the Brooke, Hancock, Jefferson Regional Planning Commission (BHJ), the Oakview Juvenile Residential Center, the Ohio Mid-Eastern Governments Association (OMEGA), the Area Office on Aging, the Jefferson-Belmont Joint Solid Waste Authority, the Jefferson County Family and Children First Council, the Belmont, Carroll, Harrison and Jefferson Counties Council of Governments, Jefferson County Port Authority, and the Mid Eastern Ohio Regional Council of Governments are jointly governed organizations. The Jefferson Metropolitan Housing Authority, Eastern Gateway Community College, and the Friendship Park District are related organizations. The County participates in the County Risk Sharing Authority, a risk sharing pool, the County Commissioners Association of Ohio Workers’ Compensation Group Retrospective Group Rating Program and the Jefferson Health Plan Self Insurance Plan, a public entity risk sharing claims servicing and insurance purchasing pool.

A complete discussion of the County’s reporting entity is provided in Note 1 to the Financial Statements.

Form of Government

The County has only those powers, and powers incidental thereto, conferred upon it by the State constitution and statutes. A three-member Board of County Commissioners (the “Board”) is the primary legislative and executive body of the County. The Board is elected at-large in even numbered years for four-year overlapping terms. The Board is responsible for providing and managing the funds used to support the various County activities. The Board exercises its legislative powers in budgeting, appropriating monies, levying taxes, issuing bonds and notes, and letting contracts for public works and services to provide this financial management. The Board has certain responsibilities for the management of most County facilities, including various courts, correctional and administrative facilities, public assistance and social services facilities, and general County facilities.

In addition to the Board, citizens elect eight other County administrative officials, each of whom is independent within the limits of State Statutes affecting the particular office. These officials, elected to four year terms, are the County Auditor, County Treasurer, County Prosecuting Attorney, County Engineer, County Coroner, County Clerk of Courts, County Recorder, and County Sheriff. Six Judges, including two Common Pleas Court Judges, the Juvenile/Probate Court Judge, and the three County Court Judges are elected on a County-wide basis and serve six year terms.

The County Auditor serves as the chief fiscal officer for the County. As chief fiscal officer, no contract or obligation involving the County can be made without the Auditor’s certification that appropriations are sufficient and that funds are available, or are in the process of collection, to ensure that the contract or obligation can be paid. The Auditor is also the central disbursing agent of the County, who, by issuance of County warrants, distributes funds to creditors in payment of liabilities incurred by the County and its departments. The Auditor is responsible for the preparation of the County payroll and also has statutory accounting responsibilities. The County Auditor also serves as tax assessor for all political subdivisions within the County. As tax assessor, the Auditor is responsible for establishing the tax rates for real estate, personal property, and manufactured homes. Once these taxes are collected, the Auditor is responsible for distributing those collections to the other governmental entities in accordance with legally adopted rates. In addition to these duties, by law, the Auditor serves as the secretary of the County Board of Revision and the Budget Commission. The Auditor also serves as the administrator of the County Data Processing Board and a member of the County Records Commission.

The County Treasurer is the custodian of all County funds. The Treasurer is responsible for the investment of idle County funds, as specified by Ohio law. The Treasurer is also responsible for collecting all tax monies and applying those payments to the appropriate tax accounts. Daily reconciliations of total County fund receipts and expenditures for the Auditor and Treasurer are performed by the two offices. Reconciliations, by fund, are performed monthly. The County Budget Commission is comprised of the County Treasurer, County Auditor, and County Prosecuting Attorney. The Budget Commission plays an important function in the financial administration of the County government and all other local governments located within the County.

The County Engineer, required by Ohio law to be a registered professional engineer and surveyor, serves as the civil engineer for the County and its officials. His primary responsibilities relate to the construction, maintenance and repair of County roads and bridges, and related roadside drainage facilities and storm sewer runoff systems. The Board of County Commissioners takes bids on and awards contracts for the projects recommended and approved by the County Engineer. The County Engineer also prepares tax maps for the County Auditor.

As part of its justice system, the County maintains the Court of Common Pleas, which includes a Domestic Relations Division, a Juvenile Division, and a Probate Division. The County also maintains three County Court Districts. The County Prosecuting Attorney's Office and the County Justice Facility are also maintained by the County. In addition to the responsibilities as a prosecutor of criminal cases, the County Prosecuting Attorney is designated by Ohio law as the chief legal counsel for all County officers, boards, and agencies, including the Board of County Commissioners, the County Auditor, the County Treasurer, and all townships and local school districts. The County Prosecuting Attorney is also a member of the County Budget Commission.

The Clerk of Courts keeps all official records of the Common Pleas Court. The office of the Clerk of Courts operates on a system of fees charged for services and is essentially self-supporting.

The County Sheriff is the chief law enforcement officer of the County. His primary duty is to enforce the law in unincorporated areas of the County. The County Sheriff's Department does provide certain specialized services and will assist local law enforcement officers upon their request. The Sheriff also operates the Jefferson County Justice Facility and is responsible for its inmates, including persons detained for trial or transfer to other institutions. As an officer of the courts, the Sheriff is in charge of the service of court documents.

Budgetary Controls

By statute, the Board of County Commissioners adopts a temporary appropriation measure for the County on or about the first day of January. The Board of County Commissioners adopts a permanent appropriation measure by the first day of April. All disbursements and transfers of cash between funds require appropriation authority from the Board of County Commissioners. Budgets are controlled at the major account level within a department and fund. Purchase orders are submitted to the County Auditor's office by department heads and are encumbered prior to their release to vendors. Those purchase orders which exceed the available appropriations are rejected until additional appropriations are secured.

A computerized certification system allows the County Auditor's office to ascertain the status of the department's appropriations before authorizing additional purchases from a particular account. Additional information regarding the County's budgetary accounting can be found in the Notes to the Basic Financial Statements.

LOCAL ECONOMY

Historically, the County's main industry and source of jobs has always been the area steel mills. However, the reduced demand for locally produced steel products over the past several years has resulted in the closing and/or downsizing of the local plants. It was feared that this would have a long term negative impact on the local economy. For a period of years this proved to be true.

Just as it seemed that the local economy would continue to struggle due to the plant closings and downsizings, a new and extremely positive economic change has occurred. Vast deposits of gas and oil have been discovered in the Marcellus and Utica shale formations located in Western Pennsylvania, West Virginia, and Eastern Ohio (the Appalachia area), including Jefferson County. The discovery of deposits has spurred significant interest in gas drilling in Jefferson County. A number of companies have already procured substantial amounts of property mineral rights over the past few years. Drilling is still in the early stages, but has intensified greatly over the past year. Experts believe that, once fully developed, Appalachia's Marcellus shale figures to be the second largest natural gas field in the world. Experts, gas company officials, and local officials believe that the gas drilling will have a major affect on the local economy.

A substantial number of gas drilling and directly related jobs are expected to be created. To date, several gas related companies including Express Energy, Hess Energy, Environmental Management Specialists, Premier Pump, Heavy Duty Industrial Services, and Strauss Industries have opened operations in the County. These companies have invested over \$50 million into the local economy. In addition, a substantial number of trickledown effect jobs have been created in other areas. These trickledown jobs include new hotels, new restaurants, and new retail businesses, as well as expanded services for existing businesses.

The County has recently seen the completion of its first gas transmission pipeline. The pipeline, which runs the length of the County, is now completed and in operation. Significant tax revenues are currently being generated by this pipeline, benefitting the County as well as a number of school districts and townships throughout the County. It is anticipated that two additional pipelines will be completed and operational over the next few years. Once completed these additional pipelines will generate significant additional tax revenues throughout the County. The completion of these pipelines should allow for a significant expansion of the gas drilling currently occurring throughout the County.

An additional boost to the local economy has come from the Connect Appalachia project. This \$100 million project was designed to provide high speed fiber optic internet access to rural areas of the Appalachian region. This project encompasses 34 counties covering 17,000 square miles and provides broadband internet access to the covered area. The project to install the 800 miles of fiber optic computer lines was completed by Horizon Telecom, a Ross County company. Local officials believe that this expanded access to high speed internet access will help attract new business to the area.

In recent years, the County has seen the opening of a number of new businesses including a Walmart food distribution center. Since its opening, the 880,000 square foot \$75 million project has created over 700 new jobs, and services Walmart stores within a 100 mile radius. Other new businesses that have opened in recent years include a Walmart Supercenter, Rural King, Lowes, Office Max, Bulldog Rack, Kroger, Riesbecks, Applebee's, Capital Recovery Systems, CVS Pharmacy, Walgreens Pharmacy, Nelson Fine Art & Gifts, Texas Roadhouse, Express Energy, Hess Energy, Environmental Management Specialists, H&H Screening, National Colloid Company, Premier Pump, Strauss Industries, a Microtel hotel facility, and a state of the art YMCA at the former St. John's Arena.

A 93 acre industrial park is a key component in the County's economic development strategy. The County-owned park is located just over one mile from the four-lane U.S. Route 22, and is part of an area which, overall, has more than 1,000 acres available for development. The industrial park is currently the home of QPI Tools, A-2-C Communications, Signs Limited, the R-Way Transport facility, and National Colloid Company. The National Colloid Company is the most recent tenant in the industrial park. The company purchased an existing facility formerly occupied by Bulldog Rack and has invested more than \$2.5 million into the local economy. In addition, the County recently agreed to transfer five acres in the industrial park that has become the headquarters of Riley Petroleum. Construction on the new facility was completed in late 2015.

Over the past several years, the County began to develop the County airport. Over \$10 million in upgrades and improvements have been made to the facility. These upgrades include enlarging the facility, lengthening the runway, constructing new hangars, as well as the construction of a new terminal and lounge building. Construction was completed in mid 2012 on the replacement of two hangars that were damaged in a storm in 2010. In addition, the County recently completed a project to lengthen the runway an additional 400 feet. This \$2 million project will allow even larger sized private jets to land at the Airport. The lengthened runway will make the Airpark facility eligible for additional federal and state funding for further expansion. It is anticipated that these improvements at the airport will help attract new business to the County.

The Laurels and Sienna Woods, extended care facilities, opened over the past few years to provide care for the aging population within the area. In addition, a major expansion project was recently completed at the Villa Royale, another area extended care facility.

American Electric Power's Cardinal Power Plant, located in the Wells Township portion of the County, has made over \$300 million in improvements in recent years. The facility upgrades helped reduce nitrogen oxide emissions by 90 percent. In addition, construction was recently completed on the installation of \$1.5 billion flue gas desulfurization (FGD) systems on all three units at the plant. FGD systems, commonly called scrubbers, reduce sulfur dioxide emissions by up to 98 percent.

Construction was recently completed on the installation of a \$1.1 billion flue gas desulfurization (FGD) system at FirstEnergy Corporation's W.H. Sammis plant in northern Jefferson County. FGD systems, commonly called scrubbers, reduce sulfur dioxide emissions by up to 98 percent.

Timet, titanium metals processor located in Toronto, continues to make capital investments in new machinery and equipment. Since 1995, the company has invested over \$57 million in modernization and expansions.

Trinity Medical Center has seen the completion of a number of expansion projects over the past few years. These projects include the original construction of the \$3.5 million Tony Teramana Cancer Center, a \$7 million 79,000 square foot patient care unit addition to Trinity's west campus, a \$6 million office facility at the west campus, and a \$7 million expansion project at the Tony Teramana Cancer Center. Construction is currently underway on a major \$75 million renovation project. Construction is expected to be completed in 2021. Other future upgrades and expansion projects are currently in the planning stages.

Weirton Medical Center recently purchased Lifeline, a long term acute care hospital located in the Village of Wintersville. This \$11 million facility was open and fully operational in early 2010. Now under the umbrella of Weirton Medical Center, it is anticipated that additional medical services will be offered through this facility.

Both Eastern Gateway Community College and the Franciscan University of Steubenville, two post secondary educational institutions located within the County, continue to expand services and facilities. As enrollment steadily increases, both institutions have purchased surrounding property and facilities in order to expand services and handle the increase in student enrollment. Eastern Gateway Community College recently expanded services into nearby Columbiana, Mahoning, and Trumbull counties as part of a state plan to expand community college services throughout the state. A \$1.9 million grant through the U.S. Department of Labor helped create a virtual community college in eastern Ohio and expand community college service into previously unserved areas. While the main campus will remain in Steubenville, current plans call for a second permanent location in Mahoning County and instructors and classrooms to be available in career centers and rented space in the other two counties.

LONG TERM FINANCIAL PLANNING

While the County's unemployment rate has dropped slightly over the past couple of years, the fact that the County's unemployment rate is still significantly higher than the federal and state averages has caused reason for concern regarding the County's long term financial planning. Any significant unfavorable change in the unemployment rate usually leads to lower sales tax collections. Fortunately, the County's sales tax revenues have risen fairly consistently in recent years. However, in order to avoid any potential revenue shortfalls should sales tax collections decline significantly, the County has taken a very conservative approach with current spending. Budget restraints have been implemented in order to conserve spending and help maintain a sufficient spending reserve as a hedge against future revenue shortfalls.

The County has also been faced with developing a plan to overcome the accelerated loss of both public utility personal property and tangible personal property tax replacement revenues. The State's implementation of S.B. 3 reduced the assessed valuation of public utilities, while H.B. 66 phased out personal property taxes on businesses. In both cases, the State implemented measures to reimburse local entities for the lost tax revenues for a certain period of time. Subsequent State budgets contained changes to those bills that accelerated the phase out of revenue reimbursements to local subdivisions. The County has implemented a plan to account for the accelerated loss of those revenues.

Increases in the cost of gasoline and gasoline related items over the past few years have caused a major concern for the County Engineer's Office. Those price increases caused the cost of road repair projects to increase dramatically. Consequently, the Engineer's Office revised its long-term road projects plans and implemented a revised plan to keep all County roads in a condition that meets or exceeds required safety standards, while allowing the department to stay within budget. However, one early positive from the Marcellus shale drilling that has been a significant boost to the County Engineer's office and its long-term road project plans has been the road improvements made by the various gas and oil companies doing business in Jefferson County. During 2017 alone, through road use and maintenance agreements with the County Engineer's Office, the various gas and oil companies replaced or improved 24.15 lane miles of County road at a cost of over \$5.5 million. It is expected that additional road replacements or repairs will occur in the future. This has allowed the County Engineer's office to shift resources to bridge repair and replacement projects while still keeping up with the revised long-term road project plans.

RELEVANT FINANCIAL POLICIES

In prior years, the County's Self Insurance Hospitalization Fund reflected a deficit net position. In 2004, the Board of County Commissioners joined the Ohio Mid Eastern Regional Education Service Agency's now Jefferson Health Plan insurance consortium. At that time, significant changes were made to the County's insurance plan to help control costs. Currently, the County continues to maintain a sufficient balance with the third party administrator to pay current and future claims. Additional changes have since been made to the County's insurance plan to further help control costs.

At the same time Board of County Commissioners joined the Ohio Mid Eastern Regional Education Service Agency's now Jefferson Health Plan insurance consortium, the Board of County Commissioners also adopted a debt repayment plan to eliminate the existing deficit balance in the County's existing Self Insurance Hospitalization Fund. While the debt repayment plan is proceeding to eliminate the previous existing deficit balance, it does not appear that the deficit will be eliminated within the intended time period. The County has held preliminary discussions regarding possible modifications or an extension to the debt repayment plan to ensure that this deficit balance is eliminated.

Several years ago, the County completed the implementation of a Geographic Information System (GIS). To fund the implementation and operation of this system, the Board of County Commissioners has dedicated one mill of the four mill permissive conveyance fee to the GIS Fund. With the Geographic Information System (GIS) now fully operational, the County now utilizes this funding to ensure that the system is kept accurate and up to date. Also, the County is in the process of updating, enhancing and expanding the capabilities of the GIS system.

From 1993-2015, the County participated in the Bureau of Workers Compensation's retrospective rating program to provide workers compensation insurance coverage to employees. In the past, the cost of workers compensation premiums have been allocated to the various County funds based on the County's workers compensation rate and the various funds' payrolls. Beginning in 2006, the Board of County Commissioners adopted a cost allocation method to allocate workers compensation insurance premiums based on a combination of a fund's payroll as well as a 30 percent allocation of claims costs directly attributable to the fund. This cost allocation method was adopted to make the various County departments and funds more accountable for workers compensation claim costs. Beginning in 2015, the County joined a group retrospective rating program through the County Commissioners Association of Ohio. It is the hope of the Board of County Commissioners that participation in this group retrospective rating program will help lower the County's workers compensation costs. The County continues to use the cost allocation method noted above to keep the various County departments and funds more accountable for workers compensation claim costs.

MAJOR INITIATIVES

The County has a number of projects underway to help government run more efficiently and help the County compete for future job growth.

Industrial Park

The industrial park, located just off of the U.S. Route 22 bypass, is a key component in the County's economic development strategy. The County-owned Park is located just over 1 mile from the four-lane U.S. Route 22, and is part of an area which, overall, has more than 1,000 acres available for development. The location has excellent highway access and is near a skilled, plentiful workforce. Construction was completed on the State Route 43 widening project, which has helped provide even easier access to the industrial park from U.S. Route 22. Local officials believe that this widening project will serve as a useful tool to help entice additional business into the industrial park.

Airport

Over the past few years, the County completed a multi phase airport expansion project. Over \$10 million in upgrades and improvements have been made to enlarge the facility, lengthen the runway, construct new hangars, and construct a new terminal and lounge building. This project provided the facility with the capability to allow larger sized private jets to land at the Airport.

In 2014, the County completed an additional airport expansion program. This \$2 million expansion project lengthened the runway to 5,000 feet, and will allow even larger sized planes and private jets to land at the airport. Local officials believe that the expanded services available at the airport will provide a useful economic developmental tool to help attract new businesses to the County. Continued improvements and upgrades at the airport are ongoing.

Geographic Information System

The County completed the implementation of a Geographic Information System (GIS). This project was a joint effort, being completed with the cooperation of the Commissioner's Office, the County Engineer's Office, the County Auditor's Office, the Water and Sewer Department, the Emergency 911 Department, the Data Processing Department, the Board of Elections, the Regional Planning Commission, Progress Alliance, and the Brooke-Hancock-Jefferson Planning Commission.

This project now provides a vast array of information to each of these departments and agencies. The data provided by this GIS system will aid each of these departments and agencies in the completion of their day-to-day operations by providing continually updated information that is specifically tailored to each department and agency. The Geographic Information System (GIS) also allows Jefferson County to deliver services to a diverse customer base. Information is available to help provide the following services: neighborhood indicators and asset mapping, social services master plan development, benchmarking, regional and community planning, policy and program coordination, data collection, data analysis, and promotion of economic development plans. In addition, the project also provides accurate and up-to-date information that will benefit the citizens who depend on County departments.

Economic development agencies now have important and valuable information readily available to provide to potential developers. This information can be used as an important tool to help persuade developers to invest in Jefferson County.

In order to ensure that the County's Geographic Information System (GIS) system is kept current and up to date, continual updates and upgrades are necessary. To this extent, the County recently completed a street centerline project which allows for up to date and accurate information regarding street locations. This information was tied into the County 911 system. Recently, the County had oblique imagery photography completed. This oblique imagery photography now allows for a three dimensional view of structures within Geographic Information System (GIS), as opposed to just the previous aerial view available.

As this project expands and progresses even further, it is anticipated that a number of other departments and agencies will become involved in this project in the near future. These include the Department of Developmental Disabilities, Children Services, the Prosecuting Attorney's Office, and the Jefferson-Belmont Joint Solid Waste Authority.

Road and Bridge Improvement

As previously mentioned, through road use and maintenance agreements with the County Engineer's Office, the various gas and oil companies have replaced or improved a significant number of County roads at no cost to the County. This has allowed the County Engineer's office to shift resources to bridge repair and replacement projects while still keeping up with the revised long-term road project plans.

It is anticipated that the gas and oil companies will continue to replace or improve County roads for the foreseeable future. This will continue to be a significant boost to the County Engineer's Office and will allow resources to be dedicated to the completion of other projects.

Water and Sewer

Jefferson County's Water and Sewer Department has adopted a long range plan to perform a number of water improvement projects and sanitary sewer projects. These scheduled projects will allow the County to meet all current EPA mandated system improvements. Additionally, the County will be able to provide water and sanitary sewer service to a number of new areas throughout the County. Major projects recently completed include the Crestview-Belvedere Sanitary Sewer Project, Tidd Dale Sanitary Sewer addition, Area A (Brilliant) Waterline Booster Station Project, the Bradley Road Waterline Extension Project, the completion of a storage facility at the service complex location, the Mingo Waterline Connector, and a new SCADA telemetry system to monitor the District's facilities.

In addition to these projects the County has assumed ownership and operational control over the Village of Smithfield water system and sanitary sewer systems through transfers of operations. Upgrades and improvements estimated at \$6.1 million are currently underway at these facilities to ensure that residents have safe reliable water and sanitary sewer systems. These projects are expected to be completed in 2020.

The County is in the planning stages of a \$9.7 million project that will provide sanitary sewer service to the residents of the Village of Amsterdam. This project is expected to be completed in 2020.

A number of additional projects are currently in the early planning stage. Each of these projects will be completed through a combination of grants, loans, and local contributions.

Towers Building

The County purchased the towers building in 2013, an eight story office building in downtown Steubenville. This building currently houses a number of County departments and agencies as well as a number of private organizations. As current rental leases expire in other facilities, the County intends to relocate additional County agencies into this facility. In addition, the County hopes to attract additional governmental and/or private organizations to the site.

The County issued debt to complete needed improvements and upgrades at the Towers Building. These improvements and upgrades include roof replacements, heating system upgrades, cooling system upgrades, and building envelope upgrades. The County anticipates that these upgrades will allow the building to operate in a more effective and efficient manner for years to come.

Fiber Optics

Jefferson County is part of the Connect Appalachia project. This \$100 million project is designed to provide high speed fiber optic internet access to rural areas of the Appalachian region. This project involves 34 counties covering 17,000 square miles and provides broadband internet access to the covered area. The project has been funded by a \$70 million grant from the National Telecommunications Infrastructure Administration with the \$30 million local match provided from Horizon Telecom. Horizon Telecom has already installed a network backbone in the region.

The Jefferson County portion of the project provides an eighteen mile fiber optic backbone to connect the County offices in downtown Steubenville with the service complex building on State Route 43, the County industrial park on County Road 43, and the County Airport area off of Fernwood Road. It is anticipated that this high speed fiber optic line will provide a foundation for the future that will help drive economic development efforts.

In-House Computer Software Systems

The County Auditor's information technologies department has developed in-house software for the County's real estate and manufactured home tax systems. The in-house software encompasses all aspects of the tax assessment, billing, collection, distribution, and reporting of real estate and manufactured home taxes. The real estate in-house software system was in use in 2011. The manufactured home in-house software system began use in 2012. The development and implementation of these systems has provided a substantial cost savings to the County. Without the development and implementation of these in-house software systems, the County was facing an \$800 thousand software upgrade charge from its outside vendor as well as a \$75 thousand annual support charge. In addition, the in-house software allows the County to make any state mandated system upgrades as well as any upgrades and enhancements the County deems necessary or beneficial.

County Port Authority

In April of 2012, the County, in conjunction with the City of Steubenville, established a county-wide port authority. The nine member board will have four representatives appointed by Jefferson County, four members appointed by the City of Steubenville, and one member appointed by the Regional Planning Commission. It is the hope of area officials that the county-wide port authority will be yet another economic development tool to help attract new business to Jefferson County.

CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Jefferson County for its comprehensive annual financial report for the fiscal year ended December 31, 2016. This was the twentieth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

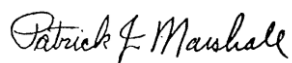
ACKNOWLEDGMENTS

The publication of this CAFR represents an important achievement in the ability of Jefferson County to provide significantly enhanced financial information and accountability to the citizens of Jefferson County, its elected officials, County management, and investors. This report continues the aggressive program of the County Auditor's office to improve the County's overall financial accounting, management, and reporting capabilities.

I would like to acknowledge the efforts of the entire staff of the Jefferson County Auditor's office and Data Processing Department for their contributions to this report. Special thanks are extended to Michael S. Warren, Deputy Auditor, for his effort and dedication to this project. My appreciation is also extended to the Local Government Services Section of the Auditor of State's Office for their guidance and assistance.

I would also like to thank all of the elected officials, department heads, and their staffs for their assistance and cooperation with the preparation of this CAFR. I ask for their continued support of this project and of my efforts toward continuing the sound financial management for Jefferson County.

Sincerely,



Patrick J. Marshall
Jefferson County Auditor



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

Jefferson County
Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2016

Christopher P. Morill

Executive Director/CEO

**Jefferson County, Ohio
Elected and Appointed Officials**

Elected Officials

Patrick J. Marshall, Auditor

Dr. Thomas E. Graham, Commissioner
David Maple, Commissioner
Thomas Gentile, Commissioner

Raymond M. Agresta, Treasurer

John A. Corrigan, Clerk of Courts

Dr. Michael Scarpone, Coroner

James F. Branagan, Engineer

Jane M. Hanlin, Prosecutor

Paul R. McKeegan, Recorder

Fred J. Abdalla, Sheriff

Michelle Miller, Common Pleas Court Judge
Joseph J. Bruzzese, Jr., Common Pleas Court Judge
Joseph M Corabi, Juvenile/Probate Court Judge
Michael C. Bednar, County Court Judge
Lisa Ferguson, County Court Judge
David J. Scarpone, County Court Judge

Appointed Officials

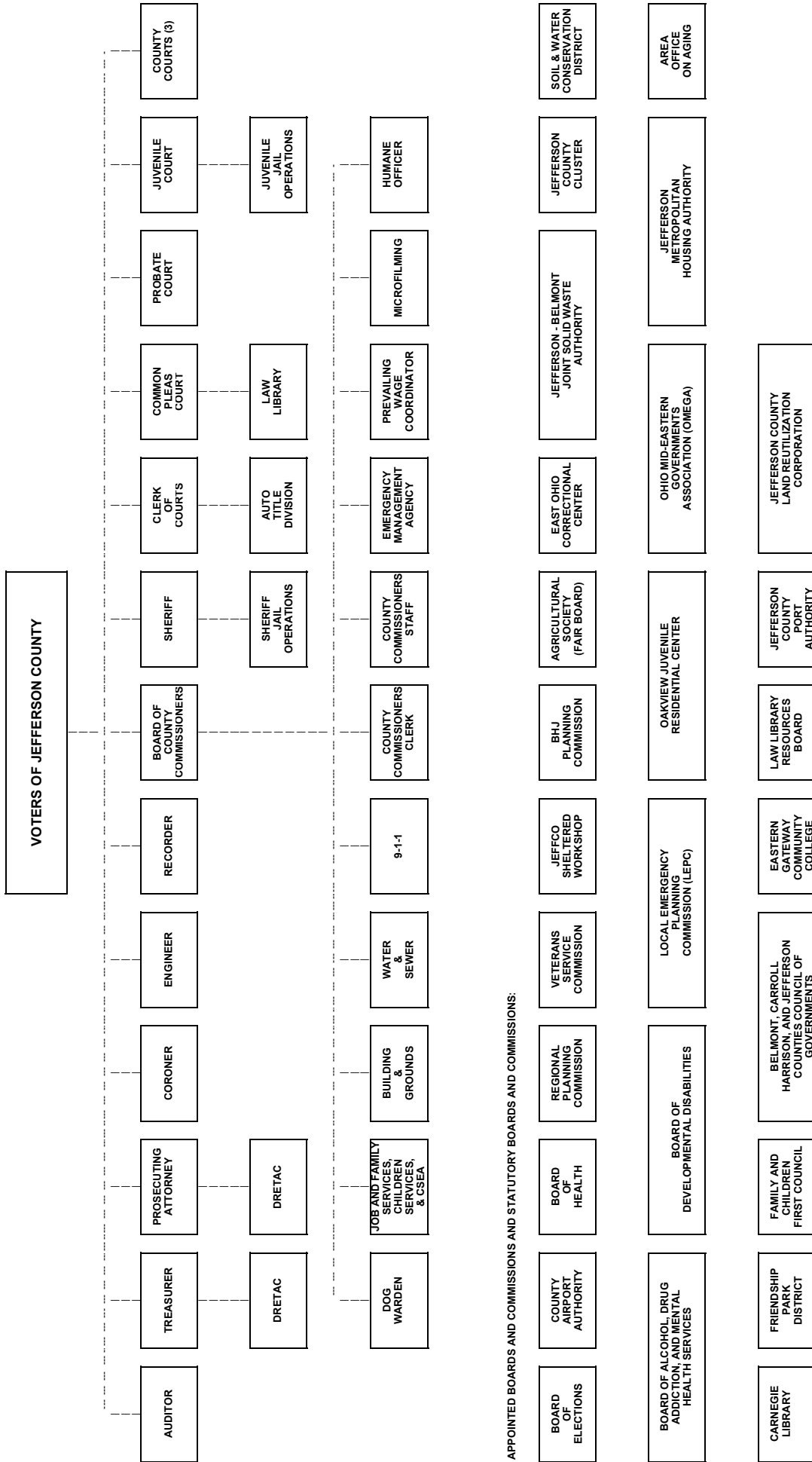
Betty Ferron, Director
Department of Job and Family Services and Children Services

Michael Zinno, Superintendent
Board of Developmental Disabilities

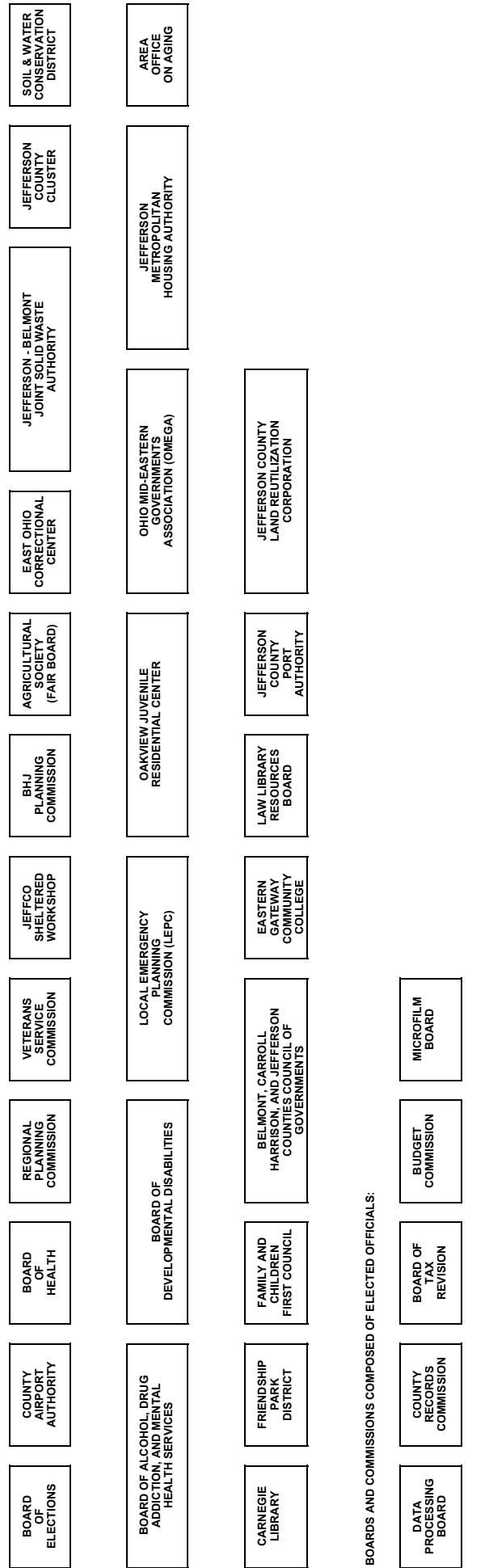
Pamela M. Petrilla, Director
Prevention and Recovery Board

Michael Eroshevich
Sanitary Engineer

JEFFERSON COUNTY GOVERNMENT ORGANIZATIONAL CHART



APPOINTED BOARDS AND COMMISSIONS AND STATUTORY BOARDS AND COMMISSIONS:



BOARDS AND COMMISSIONS COMPOSED OF ELECTED OFFICIALS:



Financial Section

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Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT

Jefferson County
301 Market Street
Steubenville, Ohio 43952

To the Board of Commissioners:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Jefferson County, Ohio (the County), as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Jefferson County, Ohio, as of December 31, 2017, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, Public Assistance, Motor Vehicle and Gasoline Tax, and Developmental Disabilities funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 3 to the financial statements, during 2017, the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. We did not modify our opinion regarding this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the County's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected these statements and schedules to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 27, 2018, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

Dave Yost
Auditor of State
Columbus, Ohio

July 27, 2018

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Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2017
Unaudited

The discussion and analysis of Jefferson County's financial performance provides an overview of the County's financial activities for the year ended December 31, 2017. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the transmittal letter and the basic financial statements to enhance their understanding of the County's financial performance.

Financial Highlights

Key financial highlights for 2017 are as follows:

The County's total net position increased \$1,251,526 during 2017. This represents a 0.79 percent increase from 2016.

At the end of the current year, the County reported an unrestricted net position deficit for governmental activities of (\$14,808,549). This represents a decrease of \$4,157,726 or 39.04 percent from the prior year.

At the end of the current year, the County's governmental funds reported a combined ending fund balance of \$38,553,775, an increase of \$3,165,663 from the prior year. Of this amount, \$33,024,946 is restricted, \$1,233,352 is non-spendable, \$63,795 is assigned for purchases on order, \$2,278,634 is assigned for future appropriations, and \$1,953,048 is unassigned and available for spending on behalf of its citizens, as defined in Governmental Accounting Standards Board (GASB) Statement No. 54.

Using This Annual Financial Report

This annual report consists of a series of financial statements. These statements are organized so the reader can understand the County as a financial whole or as an entire operating entity.

The *Statement of Net Position* and the *Statement of Activities* provide information about the activities of the whole County, presenting an aggregate view of the County's finances as well as a longer-term view of those assets

Fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short term as well as what remains for future spending. Fund financial statements also report the County's most significant funds. Non-major funds are presented separately from major funds in total and in one column.

County-Wide Financial Statements

The County-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2017
Unaudited

Statement of Net Position

While this document contains information about the funds used by the County to provide services to our citizens, the view of the County as a whole looks at all financial transactions and asks the question, "How did we do financially during 2017?" The Statement of Net Position and the Statement of Activities answer this question.

The Statement of Net Position presents information on all of the County's assets, liabilities, and deferred inflows, with the difference being reported as net position. The Statement of Activities presents information showing how the County's net position changed during the current year. These statements are prepared using the accrual basis of accounting similar to the accounting method used by private sector companies. This basis of accounting takes into consideration all of the current year's revenues and expenses, regardless of when the cash is received or paid.

The change in net position is important because it tells the reader whether, for the County as a whole, the financial position of the County has improved or diminished. However, in evaluating the overall position of the County, non-financial information such as changes in the County's tax base and the condition of the County's capital assets will also need to be evaluated.

In the Statement of Net Position and the Statement of Activities, the County is divided into two kinds of activities:

Governmental Activities - Most of the County's programs and services are reported here, including general government, public safety, public works, health, human services, and economic development and assistance. These services are funded primarily by taxes and intergovernmental revenues, including federal and state grants and other shared revenues.

Business-Type Activities - These services are provided on a charge for goods or services basis to recover all or most of the cost of the services provided. The County's Water and Sewer systems are reported here.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. Fund financial statements provide detailed information about the County's major funds. Based on the restriction on the use of moneys, the County has established many funds that account for the multitude of services provided to our residents. The County's major governmental funds are the General Fund, Public Assistance (Job and Family Services), Motor Vehicle and Gasoline Tax, and Developmental Disabilities Special Revenue Funds.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2017
Unaudited

Governmental Funds - Governmental funds are used to account for essentially the same functions reported as governmental activities on the government-wide financial statements. Most of the County's basic services are reported in these funds that focus on how money flows into and out of the funds and the year end balances available for spending. These funds are reported on the modified accrual basis of accounting that measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services being provided, along with the financial resources available.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities on the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately on the governmental fund balance sheet and on the governmental fund statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Proprietary Funds - The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities on the government-wide financial statements. The County uses enterprise funds to account for the Water Fund operations and Sewer Fund operations. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's other programs and activities. The Self-Insurance Funds account for the claims and liabilities relating to the County's self-insured hospitalization program and also account for the claims and liabilities relating to the County's group rated self-insured workers' compensation program.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the County's programs. The accounting method used for fiduciary funds is like that used for the proprietary funds.

Notes to the Financial Statements - The notes provide additional information that is essential to a full understanding of the data provided on the government-wide and fund financial statements.

Other Information - In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information in accordance with GASB Statement No. 68, notes to the required supplementary information, combining and individual fund statements and schedules.

Jefferson County, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2017
Unaudited

Government-Wide Financial Analysis

Table 1 provides a summary of the County's net position for 2017 compared to 2016:

Table 1
Net Position

	Governmental Activities		Business-Type Activities		Totals	
	<u>2017</u>	<u>2016</u>	<u>2017</u>	<u>2016</u>	<u>2017</u>	<u>2016</u>
Assets						
Current and Other Assets	\$71,312,875	\$71,886,309	\$5,899,081	\$7,213,444	\$77,211,956	\$79,099,753
Capital Assets, Net	115,613,519	110,821,105	47,691,366	45,707,678	163,304,885	156,528,783
Total Assets	186,926,394	182,707,414	53,590,447	52,921,122	240,516,841	235,628,536
Deferred Outflows of Resources						
Pension	16,119,968	12,147,054	696,247	510,618	16,816,215	12,657,672
Liabilities						
Current and Other Liabilities	4,833,332	3,612,152	660,856	449,488	5,494,188	4,061,640
Long-Term Liabilities:						
Due Within One Year	4,131,085	5,007,523	985,157	996,116	5,116,242	6,003,639
Due in More Than One Year:						
Net Pension Liability	40,466,671	31,011,661	1,770,547	1,314,947	42,237,218	32,326,608
Other Amounts	17,202,724	16,936,470	15,954,028	16,847,423	33,156,752	33,783,893
Total Liabilities	66,633,812	56,567,806	19,370,588	19,607,974	86,004,400	76,175,780
Deferred Inflows of Resources						
Property Taxes	10,935,782	12,650,525	0	0	10,935,782	12,650,525
Pension	371,654	675,340	10,539	25,408	382,193	700,748
Total Deferred Inflows of Resources	11,307,436	13,325,865	10,539	25,408	11,317,975	13,351,273
Net Position						
Net Investment in						
in Capital Assets	102,248,115	95,781,751	30,674,793	27,973,110	132,922,908	123,754,861
Restricted	37,665,548	39,829,869	96,364	128,013	37,761,912	39,957,882
Unrestricted (Deficit)	(14,808,549)	(10,650,823)	4,134,410	5,697,235	(10,674,139)	(4,953,588)
Total Net Position	\$125,105,114	\$124,960,797	\$34,905,567	\$33,798,358	\$160,010,681	\$158,759,155

The net pension liability (NPL) is one of the largest single liabilities reported by the County at December 31, 2017 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the County's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

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Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 requires the net pension liability to equal the County's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the County's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

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The significant increase in total deferred outflow of resources in 2017, for both governmental and business-type activities, was due to the change in assumptions related to the latest actuarial valuation related to the County's net pension liability for OPERS.

During 2017, total assets of the County increased \$4,888,305 or 2.07 percent from the prior year. Individually, capital assets increased \$6,776,102 or 4.33 percent while current and other assets decreased \$1,887,797 or 2.39 percent. The increase in capital assets is due primarily to completed infrastructure projects completed by the County Engineer and the County Water and Sewer Department in 2017, as well as assets additions for a transfer of sewer operations from the Village of Smithfield. The decrease in current and other assets is due primarily to a reduction in cash and cash equivalents used to complete the aforementioned infrastructure projects.

During 2017 total liabilities increased \$9,828,620, or 12.90 percent. The increase in total liabilities was primarily due to a significant increase in net pension liability. The net pension liability increase represents the County's proportionate share of the OPERS traditional plan's unfunded benefits. As indicated previously, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability.

The increase in current and other liabilities was due primarily to increases in accounts payable and contracts payable for contractual services for the Motor Vehicle and Gasoline Tax Fund and Permanent Improvement Fund. The decrease in long-term liabilities for other amounts due within one year is primarily due to lower annual debt service requirements on existing debt issues.

As noted earlier, the County's net position, when reviewed over time, may serve as a useful indicator of the County's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$160,010,681 (\$125,105,114 in governmental activities and \$34,905,567 in business-type activities) as of December 31, 2017. By far, the largest portion of the County's net position (83.07 percent) reflects its investment in capital assets (e.g., land, construction in progress, land improvements, buildings and building improvements, improvements other than buildings, machinery and equipment, vehicles, and infrastructure), less any related debt, used to acquire those assets, that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position, \$37,761,912 or 23.60 percent represents resources that are subject to restrictions on how they can be used. The remaining portion of the County's net position, (\$10,674,139) or (6.67) percent, are unrestricted and are to be used to meet the County's ongoing obligations to citizens and creditors. During 2017, the County's unrestricted portion of its' net position decreased \$5,720,551 or 115.48 percent, primarily due to the increase in net pension liability.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2017 and 2016, as Table 2 shows the changes in net position for 2017 compared to 2016.

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Table 2
Changes in Net Position

	Governmental Activities		Business-Type Activities		Totals	
	2017	2016	2017	2016	2017	2016
Revenues						
Program Revenues:						
Charges for Services and Sales	\$10,706,743	\$9,666,450	\$6,991,975	\$6,352,478	\$17,698,718	\$16,018,928
Operating Grants and Contributions	28,246,968	30,573,558	0	40,000	28,246,968	30,613,558
Capital Grants and Contributions	5,761,752	4,857,200	53,807	679,482	5,815,559	5,536,682
Total Program Revenues	44,715,463	45,097,208	7,045,782	7,071,960	51,761,245	52,169,168
General Revenues:						
Property Taxes	12,603,607	11,649,234	0	0	12,603,607	11,649,234
Permissive Sales Taxes	13,554,168	12,190,021	347,457	313,333	13,901,625	12,503,354
Intergovernmental	2,016,190	2,005,468	0	0	2,016,190	2,005,468
Interest	240,589	172,020	23,928	23,832	264,517	195,852
Oil and Gas Lease Bonus	206,031	475,811	0	0	206,031	475,811
Gain on Sale of Capital Assets	0	0	0	65,161	0	65,161
Miscellaneous	209,105	492,328	49,263	25,070	258,368	517,398
Total General Revenues	28,829,690	26,984,882	420,648	427,396	29,250,338	27,412,278
Total Revenues	73,545,153	72,082,090	7,466,430	7,499,356	81,011,583	79,581,446
Program Expenses						
General Government						
Legislative and Executive	8,734,780	8,458,434	0	0	8,734,780	8,458,434
Judicial	5,305,254	4,578,307	0	0	5,305,254	4,578,307
Public Safety	14,724,282	12,666,914	0	0	14,724,282	12,666,914
Public Works	12,295,605	8,572,676	0	0	12,295,605	8,572,676
Health	13,864,752	13,401,349	0	0	13,864,752	13,401,349
Human Services	16,551,947	14,489,909	0	0	16,551,947	14,489,909
Conservation and Recreation	215,807	261,259	0	0	215,807	261,259
Economic Development	1,119,345	1,430,207	0	0	1,119,345	1,430,207
Interest and Fiscal Charges	589,064	667,861	0	0	589,064	667,861
Sewer	0	0	2,332,796	2,252,093	2,332,796	2,252,093
Water	0	0	5,814,152	5,467,747	5,814,152	5,467,747
Total Expenses	73,400,836	64,526,916	8,146,948	7,719,840	81,547,784	72,246,756
Increase (Decrease) in Net Position before Special Item	144,317	7,555,174	(680,518)	(220,484)	(536,201)	7,334,690
Special Item	0	0	1,787,727	0	1,787,727	0
Increase (Decrease) in Net Position	144,317	7,555,174	1,107,209	(220,484)	1,251,526	7,334,690
Beginning Net Position	124,960,797	117,405,623	33,798,358	34,018,842	158,759,155	151,424,465
Ending Net Position	\$125,105,114	\$124,960,797	\$34,905,567	\$33,798,358	\$160,010,681	\$158,759,155

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Governmental Activities

Operating grants and contributions were the largest program revenues, accounting for \$28,246,968 or 38.41 percent of total governmental revenues. This represents a decrease of \$2,326,590 from the prior year. The major recipients of intergovernmental program revenues were the Department of Job and Family Services (Public Assistance), Motor Vehicle and Gasoline Tax, Prevention and Recovery Board (Mental Health), and Developmental Disabilities governmental activities. The Board of Developmental Disabilities realized the most significant decrease in operating grants and contributions as compared to the prior year.

Permissive sales tax revenues account for \$13,554,168 or 18.43 percent of total governmental revenues. Permissive sales tax revenues experienced an increase of \$1,364,147 from the prior year due to increased sales in the County.

Property tax revenues accounted for \$12,603,607 or 17.14 percent of total governmental revenues. Property tax revenues experienced an increase of \$954,373 from the prior year, due primarily to increased property values as well as an increase in overall local tax collections.

Another major revenue component of governmental activities is the direct charges to users of governmental services which accounted for \$10,706,743 or 14.56 percent of total governmental revenues. These charges are for fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, and licenses and permits. Charges for services increased \$1,040,293 from the prior year. The General Fund experienced the most significant increase in direct charges to user revenues.

Program expenses of governmental activities increased \$8,873,920 in 2017, or 13.75 percent. This increase is due primarily to significant increases in legislative and executive and judicial general government program expenses for the General Fund, increases in public safety program expenses, increases in public works expenses, and increases in human services expenses. Other less significant increases also occurred in health expenses.

Human Services programs accounted for \$16,551,947, or 22.55 percent of total expenses for governmental activities. Human Service expenses increased \$2,062,038 from the prior year, primarily due to pension expense.

Public Safety programs accounted for \$14,724,282, or 20.06 percent of total expenses for governmental activities. Public Safety expenses increased \$2,057,368 from the prior year, primarily due to pension expense.

Health programs accounted for \$13,864,752, or 18.89 percent of total expenses for governmental activities. Health expenses increased \$463,403 from the prior year, primarily due to pension expense.

Public Works programs accounted for \$12,295,605, or 16.75 percent of total expenses for governmental activities. Public Works expenses increased \$3,722,929 from the prior year, primarily due to non-capitalized road maintenance projects.

Other major program expenses for governmental activities include legislative and executive general government programs which accounted for \$8,734,780, or 11.90 percent of total expenses, judicial general government programs which accounted for \$5,305,254, or 7.23 percent of total expenses, and economic development programs which accounted for \$1,119,345 or 1.51 percent of total expenses.

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Business-Type Activities

The net position of business-type activities increased \$1,107,209 during 2017. Charges for services were the largest program revenue, accounting for \$6,991,975, or 93.65 percent of total business type revenues. Charges for services increased \$639,497 from the prior year. This increase is primarily due to an increase in the number of customers as the County assumed ownership and operational control of the Smithfield Sanitary Sewer System through a transfer of operations. In addition, in 2016, a credit was issued to a large bulk user customer to correct a prior year over billing. The credit was not applicable during 2017.

Capital grants and contributions account for \$53,807, or 0.72 percent of total business type revenues. Capital grants and contributions decreased \$625,675 from the prior year. This was due primarily to the completion of various grant funded or partially grant funded projects during the prior year.

The special item revenues accounted for \$1,787,727, which represents the total value of cash and assets (net of accumulated depreciation) of the aforementioned Smithfield Sanitary Sewer System operation assumed by the County during 2017. See Note 26 for more information.

Table 3, for governmental activities, indicates the total cost of services and the net cost of services. The statement of activities reflects the cost of program services and the charges for services, and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted intergovernmental revenues.

Table 3
Governmental Activities

	Total Cost of Services		Net Cost of Services	
	2017	2016	2017	2016
General Government				
Legislative and Executive	\$8,734,780	\$8,458,434	\$4,251,544	\$4,675,372
Judicial	5,305,254	4,578,307	3,166,672	2,606,899
Public Safety	14,724,282	12,666,914	10,035,981	8,424,596
Public Works	12,295,605	8,572,676	(375,796)	(6,937,934)
Health	13,864,752	13,401,349	4,451,110	3,319,952
Human Services	16,551,947	14,489,909	6,160,909	5,771,544
Conservation and Recreation	215,807	261,259	215,807	261,259
Economic Development and Assistance	1,119,345	1,430,207	190,082	640,159
Interest and Fiscal Charges	589,064	667,861	589,064	667,861
Total Expenses	\$73,400,836	\$64,526,916	\$28,685,373	\$19,429,708

Charges for services, operating grants, and capital grants totaling \$44,715,463 provide for 60.92 percent of the total governmental activities expenses of the County. The remaining net cost of services of \$28,685,373 in governmental activities is funded by property taxes, permissive sales taxes, non-restricted intergovernmental revenues, interest, and miscellaneous revenues, which were sufficient to cover these remaining expenses.

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The \$10,035,981 in net costs of services for Public Safety indicates the general fund, permissive sales tax, and property tax levy support provided for the operation of the Sheriff's Department and the Detention Center. Management is extremely concerned with the fact that there are insufficient program revenues to operate the Justice and Detention Center. The County is exploring various options to help reduce the tax burden associated with the operation of the Justice and Detention Center.

The \$6,160,909 in net cost of services for Human Services demonstrates the costs of services that are not supported from state and federal resources. As such, the taxpayers have approved a property tax levy for the Children Services programs.

The \$4,451,110 in net cost of services for Health demonstrates the costs of services that are not supported from state and federal resources. As such, the taxpayers have approved property tax levies for several programs including the Prevention and Recovery Board (Mental Health) and Developmental Disabilities.

The (\$375,796) net cost of services for Public Works is due primarily to the County recognizing program revenue for County Engineer projects and capital contributions of infrastructure assets.

Financial Analysis of County Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. (GASB) Statement No. 54 established fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed on the use of resources reported in governmental funds. In particular, unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year.

As of December 31, 2017, the County's governmental funds reported a total ending fund balance of \$38,553,775, an increase of \$3,165,663 from the prior year. Of that total ending fund balance, \$33,024,946 is restricted, \$1,233,352 is non-spendable, \$63,795 is assigned for purchases on order, \$2,278,634 is assigned for future appropriations, and \$1,953,048 is unassigned and available for spending on behalf of its citizens as defined in (GASB) Statement No. 54. Of the amounts restricted, \$6,711,736 is restricted for developmental disabilities purposes, \$5,445,643 is restricted for capital outlay, \$3,899,214 is restricted for motor vehicle and gasoline tax purposes, \$3,690,316 is restricted for debt service, \$2,983,319 is restricted for mental health purposes, \$2,755,421 is restricted for corrections and public safety purposes, \$1,984,439 is restricted for child support enforcement purposes, \$1,719,599 is restricted for children services purposes, \$1,256,518 is restricted for the children's home, \$1,244,736 is restricted for real estate assessment and delinquent collection purposes, \$599,395 is restricted for local program purposes, \$546,766 is restricted for tuberculosis/crippled children purposes, \$80,903 is restricted for public assistance, \$63,755 is restricted for senior citizens levy purposes, and \$43,186 is restricted for community development.

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The General Fund is the primary operating fund of the County. At the end of 2017, the unassigned fund balance was \$2,573,621, while total fund balance was \$5,595,696. As a measure of the General Fund's liquidity, it may be useful to compare both the unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 21.37 percent compared to total General Fund expenditures, while total fund balance represents 46.46 percent of that same amount. The County's General Fund balance increased \$1,163,527 during 2017. The key factors that contributed to this increase were increases in property tax revenues and increases in permissive sales tax revenues.

The Developmental Disabilities Fund balance at the end of 2017 is \$6,737,049. This represents a decrease of \$255,581 from the prior year due primarily to a decrease in intergovernmental revenues during 2017.

The Motor Vehicle and Gas Tax Fund balance at the end of 2017 is \$4,265,880. This represents an increase of \$433,254 from the prior year. This increase was due to increases in permissive sales tax and intergovernmental revenues during 2017.

The Public Assistance Fund balance at the end of 2017 is \$108,054 which is a decrease of \$32,413 from the prior year, due primarily to a slight increase in overall spending during 2017.

Proprietary Funds - The County maintains two different types of proprietary funds. Enterprise funds are used to report functions presented as business-type activities on the government-wide financial statements. The County uses enterprise funds to account for Water Fund operations and Sewer Fund operations. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's other programs and activities. The County uses two internal service funds to account for the self-insurance programs. One Self-Insurance Fund accounts for the claims and liabilities relating to the County's self-insured hospitalization program. The other Self Insurance Fund accounts for the claims and liabilities relating to the County's group rated self-insured worker's compensation program.

As of December 31, 2017, net position for the County's enterprise funds was \$34,905,567. Of that total, \$4,134,410 represents unrestricted net position that is available for spending for enterprise operations at the County's discretion.

As of December 31, 2017, unrestricted net position in the self-insurance programs was \$4,174,928. This represents a decrease in unrestricted net position of \$408,633 from the prior year. The main factor that contributed to this decrease in net position was that the County Commissioners opted to use an optional and allowable premium moratorium for one month in 2017. As a result, when compared to the prior year, there is a reduction in the premium payments made to the Self-Insurance Fund used to account for the claims and liabilities relating to the County's self-insured hospitalization program. In light of the ever increasing health care costs, plan funding changes have also been implemented for 2018. Employer and employee premiums have both been increased for 2018. In addition, employee deductibles and out of pocket maximums were both increased. The Commissioners believe that these changes will eliminate any decrease in net position for the upcoming year. The County Commissioners review the County's health insurance plan every year, and make any necessary changes to keep the plan solvent.

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Budgetary Highlights

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. By State statute, the Board of County Commissioners adopts a temporary operating budget (temporary appropriations) for the County prior to the first day of January. The Board of County Commissioners adopts a permanent annual operating budget (permanent appropriations) for the County prior to the first day of April.

For the General Fund, changes from the original budget to the final budget have been primarily due to conservative spending. The County amends its final budget in relation to year end actual activity. As a result, there is no variance between final estimated revenues and actual. There are no significant variances between final appropriations and actual. Fluctuations in growth and diversity have typically not occurred in Jefferson County, allowing department managers the ability to consistently predict revenues and expenditures.

Capital Assets and Debt Administration

Capital Assets - The County's investment in capital assets for governmental and business-type activities as of December 31, 2017, was \$163,304,885 (net of accumulated depreciation). This includes land and improvements, buildings and improvements, machinery and equipment, infrastructure, vehicles, and construction in progress

For governmental activities, significant capital asset additions during 2017 included various building renovations at a total cost of \$1,039,857, the purchase of 4 vehicles by various Departments at a total cost of \$112,832, the replacement or significant upgrade of 12 bridges at a cost of \$3,628,028, and 54.21 miles of road resurfacing and road base improvements at a cost of \$6,687,220. Of the road resurfacing and road base improvements, 24.15 miles at a cost of \$5,761,752 was completed and financed by various gas and oil companies currently active in the County. This work was completed as part of a road maintenance agreement with the County Engineer's Office.

For business-type activities, capital asset additions during 2017 included the completion of a Supervisory Control And Data Acquisition (SCADA) telemetry system at a cost of \$995,048, the completion of a waterline connector at a cost of \$430,303, the purchase of a three new vehicles at a total cost of \$138,315, as well as a number of smaller additions. In addition, the County also acquired the sewer operations of the Village of Smithfield through a transfer of operations. The sewer system assets transferred to the County were reported net of accumulated depreciation in the amount of \$1,651,003.

Note 11 (Capital Assets) provides capital asset activity during 2017.

Long Term Debt - As of December 31, 2017, the County had total general obligation bonded debt outstanding of \$20,264,255. The majority of this debt (\$16,852,984) is expected to be repaid through governmental activities. The remaining portion (\$3,411,271) is expected to be repaid through a combination of business type activities and assessments. On September 22, 2017, the County issued \$3,000,000 in general obligation bonds. These bonds were issued to finance various building improvements throughout the County. All of the bonds were issued with a fixed interest rate. The County's long term general obligation bonded debt decreased by \$406,599 (1.97 percent) during 2017.

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Moody's Investors Services, Inc. has assigned an underlying rating of "A1" to the outstanding general obligation debt of the County as of September 24, 2014, when the rating was reviewed in conjunction with the County's bond issuance.

Other outstanding long-term debt included Ohio Environmental Protection Agency loans in the amount of \$7,633,418, revenue bonds in the amount of \$5,609,000, long term notes payable in the amount of \$154,850, Ohio Air Quality Development loans in the amount of \$945,021, Ohio Public Works Commission loans in the amount of \$180,587, and capital leases payable in the amount of \$25,904.

In addition to capital debt, the County's long-term obligations include compensated absences, workers compensation retrospective liabilities and net pension liability. Additional information on the County's long-term obligations can be found in Note 18 of this report.

Economic Factors

The unemployment rate for the County is currently 6.6 percent, which is a decrease from 6.9 percent a year ago. This rate exceeds the State's current rate of 4.5 percent and the current national rate of 3.9 percent. The decrease was the result of increased employment opportunities as gas and oil activity throughout the County.

The County's \$1.414 billion tax base has increased approximately 19.32 percent over the last five years. Real property tax values and public utility personal property tax values within the County have both risen steadily over the past several years. This has allowed the County's tax base to grow over the past several years.

The County's general fund balance has managed to rise in recent years. This is attributed to conservative budgeting and spending by the County as well as steady or increased property taxes and permissive sales tax revenues.

The various economic factors were considered in the preparation of the County's 2017 budget, and will be considered in the preparation of future budgets. Appropriate measures will be taken to ensure spending is within available resources.

A further discussion of the County and the economic factors which affect the County and its operations can be found in the transmittal letter of this report.

Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Patrick J. Marshall, Jefferson County Auditor, 301 Market Street, P.O. Box 159, Steubenville, Ohio 43952.

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Jefferson County, Ohio
Statement of Net Position
December 31, 2017

	Primary Government		
	Governmental Activities	Business Type Activities	Total
Assets			
Equity in Pooled Cash and Cash Equivalents	\$36,777,271	\$4,833,718	\$41,610,989
Cash and Cash Equivalents in Segregated Accounts	339,201	0	339,201
Accounts Receivable	1,726,884	809,905	2,536,789
Internal Balances	12,637	(12,637)	0
Accrued Interest Receivable	5,069	0	5,069
Intergovernmental Receivable	12,050,332	30,000	12,080,332
Permissive Sales Taxes Receivable	3,125,105	80,864	3,205,969
Cash and Cash Equivalents with Fiscal Agents	2,515,271	0	2,515,271
Investments	140,607	58,560	199,167
Prepaid Items	557,798	9,614	567,412
Materials and Supplies Inventory	475,309	4,764	480,073
Property Taxes Receivable	12,518,172	0	12,518,172
Special Assessments Receivable	0	68,067	68,067
Unamortized Bond Insurance Premiums	23,403	16,226	39,629
Investments with Fiscal Agents	1,045,816	0	1,045,816
Non-Depreciable Capital Assets	5,952,817	1,781,767	7,734,584
Depreciable Capital Assets, Net	109,660,702	45,909,599	155,570,301
<i>Total Assets</i>	<u>186,926,394</u>	<u>53,590,447</u>	<u>240,516,841</u>
Deferred Outflows of Resources			
Pension	16,119,968	696,247	16,816,215
Liabilities			
Accounts Payable	1,212,691	78,944	1,291,635
Contracts Payable	640,136	198,523	838,659
Accrued Wages and Benefits	864,230	38,069	902,299
Intergovernmental Payable	1,021,756	220,203	1,241,959
Retainage Payable	19,425	0	19,425
Matured Severance Payable	37,205	0	37,205
Accrued Interest Payable	65,169	125,117	190,286
Unearned Revenue	2,412	0	2,412
Claims Payable - Health	970,308	0	970,308
Long-Term Liabilities:			
Due Within One Year	4,131,085	985,157	5,116,242
Due In More Than One Year:			
Net Pension Liability	40,466,671	1,770,547	42,237,218
Other Amounts Due in More Than One Year	17,202,724	15,954,028	33,156,752
<i>Total Liabilities</i>	<u>66,633,812</u>	<u>19,370,588</u>	<u>86,004,400</u>
Deferred Inflows of Resources			
Property Taxes	10,935,782	0	10,935,782
Pension	371,654	10,539	382,193
<i>Total Deferred Inflows of Resources</i>	<u>11,307,436</u>	<u>10,539</u>	<u>11,317,975</u>
Net Position			
Net Investment in Capital Assets	102,248,115	30,674,793	132,922,908
Restricted for:			
Debt Service	3,769,716	46,290	3,816,006
Capital Outlay	855,691	0	855,691
Children's Home	1,256,518	0	1,256,518
Community Development	43,186	0	43,186
Motor Vehicle and Gasoline Tax	9,704,901	0	9,704,901
Mental Health	3,468,646	0	3,468,646
Developmental Disabilities	7,755,047	0	7,755,047
Tuberculosis/Crippled Child Levy	546,766	0	546,766
Children Services	2,276,118	0	2,276,118
Court/Corrections and Public Safety	2,925,117	0	2,925,117
Child Support Enforcement	2,506,263	0	2,506,263
Senior Citizens Levy	294,824	0	294,824
Real Estate Assessment and Delinquent Collections	1,572,049	0	1,572,049
Local Programs	151,619	0	151,619
Replacement and Improvement	0	50,074	50,074
Other Purposes	539,087	0	539,087
Unrestricted (Deficit)	(14,808,549)	4,134,410	(10,674,139)
<i>Total Net Position</i>	<u>\$125,105,114</u>	<u>\$34,905,567</u>	<u>\$160,010,681</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Activities
For the Year Ended December 31, 2017

	Program Revenues			
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	
Governmental Activities				
General Government:				
Legislative and Executive	\$8,734,780	\$3,219,011	\$1,264,225	\$0
Judicial	5,305,254	1,431,879	706,703	0
Public Safety	14,724,282	2,864,832	1,823,469	0
Public Works	12,295,605	116,009	6,793,640	5,761,752
Health	13,864,752	1,062,821	8,350,821	0
Human Services	16,551,947	1,377,692	9,013,346	0
Conservation and Recreation	215,807	0	0	0
Economic Development and Assistance	1,119,345	634,499	294,764	0
Interest and Fiscal Charges	589,064	0	0	0
<i>Total Governmental Activities</i>	<u>73,400,836</u>	<u>10,706,743</u>	<u>28,246,968</u>	<u>5,761,752</u>
Business Type Activities				
Sewer	2,332,796	1,870,242	0	3,500
Water	5,814,152	5,121,733	0	50,307
<i>Total Business Type Activities</i>	<u>8,146,948</u>	<u>6,991,975</u>	<u>0</u>	<u>53,807</u>
<i>Total Primary Government</i>	<u>\$81,547,784</u>	<u>\$17,698,718</u>	<u>\$28,246,968</u>	<u>\$5,815,559</u>

General Revenues

- Property Taxes Levied for General Purposes
- Property Taxes Levied for:
 - Mental Health
 - Developmental Disabilities
 - Jail Operating
 - Emergency 911
 - Children Services
 - Senior Citizens
 - Debt Service
- Permissive Sales Taxes Levied for General Purposes
- Permissive Sales Taxes Levied for:
 - Road and Bridge Improvements
 - Public Safety
 - Debt Service
 - Sewer
 - Water
- Grants and Entitlements not Restricted to Specific Programs
- Investment Earnings
- Oil and Gas Lease Bonus
- Miscellaneous

Total General Revenue

Special Item - Transfer of Operations

Total General Revenues and Special Item

Change in Net Position

Net Position Beginning of Year

Net Position End of Year

See accompanying notes to the basic financial statements

Net (Expense) Revenue
and Changes in Net Position
Primary Government

Governmental Activities	Business Type Activities	Total
(\$4,251,544)	\$0	(\$4,251,544)
(3,166,672)	0	(3,166,672)
(10,035,981)	0	(10,035,981)
375,796	0	375,796
(4,451,110)	0	(4,451,110)
(6,160,909)	0	(6,160,909)
(215,807)	0	(215,807)
(190,082)	0	(190,082)
(589,064)	0	(589,064)
(28,685,373)	0	(28,685,373)
0	(459,054)	(459,054)
0	(642,112)	(642,112)
0	(1,101,166)	(1,101,166)
(28,685,373)	(1,101,166)	(29,786,539)
2,373,672	0	2,373,672
374,183	0	374,183
3,122,096	0	3,122,096
1,361,649	0	1,361,649
1,876,915	0	1,876,915
878,555	0	878,555
1,425,645	0	1,425,645
1,190,892	0	1,190,892
6,364,221	0	6,364,221
3,727,941	0	3,727,941
1,840,539	0	1,840,539
1,621,467	0	1,621,467
0	86,864	86,864
0	260,593	260,593
2,016,190	0	2,016,190
240,589	23,928	264,517
206,031	0	206,031
209,105	49,263	258,368
28,829,690	420,648	29,250,338
0	1,787,727	1,787,727
28,829,690	2,208,375	31,038,065
144,317	1,107,209	1,251,526
124,960,797	33,798,358	158,759,155
\$125,105,114	\$34,905,567	\$160,010,681

Jefferson County, Ohio
Balance Sheet
Governmental Funds
December 31, 2017

	General	Public Assistance	Motor Vehicle Gasoline Tax	Developmental Disabilities	Other Governmental Funds	Total Governmental Funds
Assets						
Equity in Pooled Cash and Cash Equivalents	\$1,124,014	\$480,193	\$2,971,854	\$6,315,758	\$21,147,029	\$32,038,848
Cash and Cash Equivalents in Segregated Accounts	58,374	0	0	0	280,827	339,201
Investments	0	0	0	0	140,607	140,607
Restricted Assets:						
Equity in Pooled Cash and Cash Equivalents	539,087	0	0	0	177,770	716,857
Cash and Cash Equivalents with Fiscal Agents	0	0	0	0	52,357	52,357
Investments with Fiscal Agents	0	0	0	0	1,045,816	1,045,816
Materials and Supplies Inventory	45,160	17,537	352,571	9,427	50,614	475,309
Receivables:						
Property Taxes	2,603,635	0	0	3,428,797	6,485,740	12,518,172
Permissive Sales Taxes	1,444,775	0	884,268	0	796,062	3,125,105
Accounts	715,508	421,436	149,744	0	306,383	1,593,071
Intergovernmental	1,037,255	366,466	6,082,267	1,841,410	2,722,934	12,050,332
Interfund	2,922,421	0	0	0	25,442	2,947,863
Accrued Interest	5,069	0	0	0	0	5,069
Prepaid Items	95,399	9,614	14,095	15,886	83,962	218,956
<i>Total Assets</i>	<u>\$10,590,697</u>	<u>\$1,295,246</u>	<u>\$10,454,799</u>	<u>\$11,611,278</u>	<u>\$33,315,543</u>	<u>\$67,267,563</u>
Liabilities						
Accounts Payable	\$131,846	\$150,443	\$219,489	\$93,771	\$617,142	\$1,212,691
Contracts Payable	5,750	0	113,486	0	520,900	640,136
Accrued Wages and Benefits	167,890	115,840	77,824	190,796	311,880	864,230
Matured Severance Payable	23,320	0	0	0	13,885	37,205
Retainage Payable	0	0	0	0	19,425	19,425
Interfund Payable	59,467	55,450	28,096	83,015	1,054,108	1,280,136
Intergovernmental Payable	122,962	498,993	47,791	143,493	208,517	1,021,756
Unearned Revenue	0	0	0	0	2,412	2,412
<i>Total Liabilities</i>	<u>511,235</u>	<u>820,726</u>	<u>486,686</u>	<u>511,075</u>	<u>2,748,269</u>	<u>5,077,991</u>
Deferred Inflows of Resources						
Property Taxes	2,338,710	0	0	2,927,587	5,669,485	10,935,782
Unavailable Revenue	2,145,056	366,466	5,702,233	1,435,567	3,050,693	12,700,015
<i>Total Deferred Inflows of Resources</i>	<u>4,483,766</u>	<u>366,466</u>	<u>5,702,233</u>	<u>4,363,154</u>	<u>8,720,178</u>	<u>23,635,797</u>
Fund Balances						
Nonspendable:						
Materials and Supplies Inventory	45,160	17,537	352,571	9,427	50,614	475,309
Prepaid Items	95,399	9,614	14,095	15,886	83,962	218,956
Unclaimed Monies	539,087	0	0	0	0	539,087
Restricted for:						
Debt Service	0	0	0	0	3,690,316	3,690,316
Capital Outlay	0	0	0	0	5,445,643	5,445,643
Children's Home	0	0	0	0	1,256,518	1,256,518
Community Development	0	0	0	0	43,186	43,186
Motor Vehicle and Gasoline Tax	0	0	3,899,214	0	0	3,899,214
Mental Health	0	0	0	0	2,983,319	2,983,319
Developmental Disabilities	0	0	0	6,711,736	0	6,711,736
Tuberculosis/Crippled Child Levy	0	0	0	0	546,766	546,766
Children Services	0	0	0	0	1,719,599	1,719,599
Court/Corrections and Public Safety	0	0	0	0	2,755,421	2,755,421
Public Assistance	0	80,903	0	0	0	80,903
Child Support Enforcement	0	0	0	0	1,984,439	1,984,439
Senior Citizens Levy	0	0	0	0	63,755	63,755
Real Estate Assessment and Delinquent Collections	0	0	0	0	1,244,736	1,244,736
Local Programs	0	0	0	0	599,395	599,395
Assigned for:						
Purchases on Order	63,795	0	0	0	0	63,795
Future Appropriations	2,278,634	0	0	0	0	2,278,634
Unassigned (Deficit)	2,573,621	0	0	0	(620,573)	1,953,048
<i>Total Fund Balances</i>	<u>5,595,696</u>	<u>108,054</u>	<u>4,265,880</u>	<u>6,737,049</u>	<u>21,847,096</u>	<u>38,553,775</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$10,590,697</u>	<u>\$1,295,246</u>	<u>\$10,454,799</u>	<u>\$11,611,278</u>	<u>\$33,315,543</u>	<u>\$67,267,563</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Reconciliation of Total Governmental Fund Balances to
Net Position of Governmental Activities
December 31, 2017

Total Governmental Fund Balances		\$38,553,775
 <i>Amounts reported for governmental activities in the statement of net position are different because:</i>		
Capital Assets used in governmental activities are not financial resources and therefore are not reported in the funds		115,613,519
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as deferred inflows of resources in the funds:		
Delinquent Property Taxes	1,582,390	
Permissive Sales Taxes	1,179,543	
Intergovernmental	8,768,272	
Fines and Forfeitures	1,164,741	
Interest	5,069	
Total		12,700,015
Internal service funds are used by management to charge the costs of health insurance and workers' compensation to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position		4,174,928
Unamortized bond insurance premiums do not provide current financial resources and, therefore, are not reported in the funds.		23,403
In the statement of activities, interest is accrued on outstanding bonds and notes, whereas in governmental funds, an interest expenditure is reported when due.		(65,169)
Long-term liabilities are not due and payable in the current and therefore are not reported in the funds:		
General Obligation Bonds	16,872,083	
Bond Discount	(19,099)	
Long-Term Notes Payable	154,850	
OAQDA Loans	945,021	
Capital Leases	25,904	
Compensated Absences	3,198,241	
Total		(21,177,000)
The net pension liability is not due and payable in the current period; therefore the liability and related deferred inflows/outflows are not reported in the governmental funds:		
Deferred Outflows - Pension	(16,119,968)	
Net Pension Liability	40,466,671	
Deferred Inflows - Pension	371,654	
Total		(24,718,357)
Net Position of Governmental Activities		\$125,105,114

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2017

	General	Public Assistance	Motor Vehicle Gasoline Tax	Developmental Disabilities	Other Governmental Funds	Total Governmental Funds
Revenues						
Property Taxes	\$2,376,200	\$0	\$0	\$3,126,877	\$7,274,655	\$12,777,732
Permissive Sales Taxes	6,390,494	0	3,745,432	0	3,476,767	13,612,693
Charges for Services	3,229,281	0	103,788	838,902	4,808,054	8,980,025
Licenses and Permits	530,237	0	0	0	136,173	666,410
Fines and Forfeitures	710,351	0	26,863	0	270,295	1,007,509
Intergovernmental	2,762,368	8,451,133	7,498,931	5,793,207	8,025,374	32,531,013
Investment Income	104,362	0	0	0	102,070	206,432
Rent	129,818	0	0	0	171,041	300,859
Oil and Gas Lease Bonus	206,031	0	0	0	0	206,031
Other	27,424	56,875	10,594	43,696	70,516	209,105
<i>Total Revenues</i>	<u>16,466,566</u>	<u>8,508,008</u>	<u>11,385,608</u>	<u>9,802,682</u>	<u>24,334,945</u>	<u>70,497,809</u>
Expenditures						
Current:						
General Government:						
Legislative and Executive	5,858,365	0	0	0	1,600,389	7,458,754
Judicial	4,162,604	0	0	0	220,196	4,382,800
Public Safety	199,425	0	0	0	11,458,586	11,658,011
Public Works	0	0	10,017,141	0	0	10,017,141
Health	230,591	0	0	9,958,263	3,163,234	13,352,088
Human Services	898,586	8,540,421	0	0	5,773,572	15,212,579
Conservation and Recreation	192,869	0	0	0	0	192,869
Economic Development and Assistance	130,000	0	0	0	961,314	1,091,314
Other	359,392	0	0	0	0	359,392
Capital Outlay	0	0	0	0	2,429,345	2,429,345
Debt Service:						
Principal Retirement	12,404	0	0	0	3,579,337	3,591,741
Interest and Fiscal Charges	863	0	0	0	595,659	596,522
<i>Total Expenditures</i>	<u>12,045,099</u>	<u>8,540,421</u>	<u>10,017,141</u>	<u>9,958,263</u>	<u>29,781,632</u>	<u>70,342,556</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>4,421,467</u>	<u>(32,413)</u>	<u>1,368,467</u>	<u>(155,581)</u>	<u>(5,446,687)</u>	<u>155,253</u>
Other Financing Sources (Uses):						
Transfers In	0	0	0	0	4,816,778	4,816,778
General Obligation Bonds Issued	0	0	0	0	3,000,000	3,000,000
Inception of Capital Lease	0	0	0	0	10,410	10,410
Transfers Out	(3,257,940)	0	(935,213)	(100,000)	(523,625)	(4,816,778)
<i>Total Other Financing Sources (Uses)</i>	<u>(3,257,940)</u>	<u>0</u>	<u>(935,213)</u>	<u>(100,000)</u>	<u>7,303,563</u>	<u>3,010,410</u>
<i>Net Change in Fund Balances</i>	1,163,527	(32,413)	433,254	(255,581)	1,856,876	3,165,663
<i>Fund Balances (Deficit) Beginning of Year</i>	4,432,169	140,467	3,832,626	6,992,630	19,990,220	35,388,112
<i>Fund Balances (Deficit) End of Year</i>	<u>\$5,595,696</u>	<u>\$108,054</u>	<u>\$4,265,880</u>	<u>\$6,737,049</u>	<u>\$21,847,096</u>	<u>\$38,553,775</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances
of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2017

Net Change in Fund Balances - Governmental Funds \$3,165,663

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period

Capital Asset Additions	6,686,000	
Current Year Depreciation	<u>(7,348,610)</u>	
Total		(662,610)

Governmental funds only report the disposal of assets of the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. (306,728)

Capital Contributions of assets that are not reported in the funds, but are additions to capital assets on the entity-wide statements 5,761,752

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the fund:

Delinquent Property Taxes	(174,125)	
Permissive Sales Tax	(58,525)	
Intergovernmental	(2,267,855)	
Interest	4,805	
Fines and Forfeitures	<u>(248,060)</u>	
Total		(2,743,760)

Issuance of Debt is reported as other financing sources in the governmental funds, but the issuance increases long term liabilities on the statement of net position.

General Obligation Bonds	(3,000,000)	
Inception of Capital Lease	<u>(10,410)</u>	
Total		(3,010,410)

In the statement of activities, interest is accrued on outstanding debt, whereas in the governmental funds, interest expenditures are reported when due.

Amortization of Unamortized Bond Insurance Premiums	(1,376)	
Amortization of Bond Premium	4,173	
Amortization of Bond Discount	(1,124)	
Accrued Interest on Debt	<u>5,785</u>	
Total		7,458

Repayments of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities:

General Obligation Bonds	3,213,667	
Long-Term Notes Payable	263,024	
OAQDA Loans Payable	84,388	
Capital Leases	<u>30,662</u>	
Total		3,591,741

Compensated absences reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds. (71,746)

Internal service funds used by management to charge the costs of health insurance and workers' compensation to individual funds are not reported in the statement of activities. Governmental fund expenditures and the related internal service funds' revenues are eliminated. The net revenues of the internal service funds are allocated among governmental activities. (408,633)

Contractually required contributions are reported as expenditures in the governmental funds; however, the Statement of Net Position reports these amounts as deferred outflows or a reduction in the pension liability. 2,925,077

Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the Statement of Activities. (8,103,487)

Change in Net Position of Governmental Activities \$144,317

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2017

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final Budget</u>	<u>Actual</u>	
<u>Revenues:</u>				
Property Taxes	\$2,284,380	\$2,346,607	\$2,346,607	\$0
Permissive Sales Taxes	5,390,000	6,042,247	6,042,247	0
Charges for Services	2,416,406	3,035,484	3,035,484	0
Licenses and Permits	527,000	530,237	530,237	0
Fines and Forfeitures	550,420	561,054	561,054	0
Intergovernmental	2,626,563	2,736,165	2,736,165	0
Interest	103,899	149,882	149,882	0
Rent	129,818	129,818	129,818	0
Oil and Gas Lease Bonus	0	206,031	206,031	0
Other	180	27,424	27,424	0
Total Revenues	14,028,666	15,764,949	15,764,949	0
<u>Expenditures:</u>				
Current:				
General Government -				
Legislative and Executive	6,651,935	5,899,252	5,888,119	11,133
Judicial	4,441,061	4,214,430	4,214,429	1
Public Safety	192,097	205,612	203,962	1,650
Conservation and Recreation	192,869	192,869	192,869	0
Health	222,600	230,546	230,546	0
Human Services	971,711	901,987	901,987	0
Economic Development and Assistance	130,000	130,000	130,000	0
Other	320,327	366,742	366,393	349
Total Expenditures	13,122,600	12,141,438	12,128,305	13,133
Excess of Revenues Over Expenditures	906,066	3,623,511	3,636,644	13,133
<u>Other Financing Uses:</u>				
Transfers Out	(3,256,646)	(3,257,940)	(3,257,940)	0
Net Change in Fund Balance	(2,350,580)	365,571	378,704	13,133
Fund Balance Beginning of Year	2,849,616	2,849,616	2,849,616	0
Prior Year Encumbrances Appropriated	213,091	213,091	213,091	0
Fund Balance End of Year	<u>\$712,127</u>	<u>\$3,428,278</u>	<u>\$3,441,411</u>	<u>\$13,133</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Public Assistance Fund
For the Year Ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original Budget</u>	<u>Final Budget</u>		
<u>Revenues:</u>				
Intergovernmental	\$10,989,165	\$8,451,133	\$8,451,133	\$0
Other	1,014,039	56,875	56,875	0
Total Revenues	12,003,204	8,508,008	8,508,008	0
<u>Expenditures:</u>				
Current:				
Human Services	12,003,204	8,490,664	8,490,664	0
Net Change in Fund Balance	0	17,344	17,344	0
Fund Balance Beginning of Year	422,242	422,242	422,242	0
Fund Balance End of Year	<u>\$422,242</u>	<u>\$439,586</u>	<u>\$439,586</u>	<u>\$0</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Motor Vehicle Gasoline Tax Fund
For the Year Ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original Budget</u>	<u>Final Budget</u>		
<u>Revenues:</u>				
Permissive Sales Taxes	\$2,900,000	\$3,542,813	\$3,542,813	\$0
Charges for Services	175,444	106,451	106,451	0
Fines and Forfeitures	25,000	26,863	26,863	0
Intergovernmental	5,154,279	7,413,451	7,413,451	0
Interest	1,000	0	0	0
Other	15,000	10,594	10,594	0
Total Revenues	8,270,723	11,100,172	11,100,172	0
<u>Expenditures:</u>				
Current:				
Public Works	9,689,448	11,140,878	11,050,219	90,659
Excess of Revenues Over (Under) Expenditures	(1,418,725)	(40,706)	49,953	90,659
<u>Other Financing Uses:</u>				
Transfers Out	(935,213)	(935,213)	(935,213)	0
Net Change in Fund Balance	(2,353,938)	(975,919)	(885,260)	90,659
Fund Balance Beginning of Year	1,803,355	1,803,355	1,803,355	0
Prior Year Encumbrances Appropriated	636,262	636,262	636,262	0
Fund Balance End of Year	\$85,679	\$1,463,698	\$1,554,357	\$90,659

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Developmental Disabilities Fund
For the Year Ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget		
<u>Revenues:</u>				
Property Taxes	\$2,548,000	\$3,102,119	\$3,102,119	\$0
Charges for Services	717,174	838,902	838,902	0
Intergovernmental	6,978,667	5,852,548	5,852,548	0
Other	78,675	43,696	43,696	0
Total Revenues	10,322,516	9,837,265	9,837,265	0
<u>Expenditures:</u>				
Current:				
Health	10,246,664	9,920,315	9,920,315	0
Excess of Revenues Over (Under) Expenditures	75,852	(83,050)	(83,050)	0
<u>Other Financing Uses:</u>				
Transfers Out	(50,000)	(100,000)	(100,000)	0
Net Change in Fund Balance	25,852	(183,050)	(183,050)	0
Fund Balance Beginning of Year	6,368,746	6,368,746	6,368,746	0
Fund Balance End of Year	<u>\$6,394,598</u>	<u>\$6,185,696</u>	<u>\$6,185,696</u>	<u>\$0</u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Fund Net Position
Proprietary Funds
December 31, 2017

	Business Type Activities - Enterprise Funds			Governmental
	Sewer	Water	Total	Activities- Internal Service Funds
Assets				
Current Assets:				
Equity in Pooled Cash and Cash Equivalents	\$2,438,884	\$2,244,104	\$4,682,988	\$4,021,566
Cash and Cash Equivalents with Fiscal Agents	0	0	0	2,462,914
Investments	0	58,560	58,560	0
Materials and Supplies Inventory	1,139	3,625	4,764	0
Receivables:				
Permissive Sales Taxes	20,216	60,648	80,864	0
Intergovernmental	0	30,000	30,000	0
Accounts	353,931	455,974	809,905	133,813
Interfund	0	0	0	1,535,153
Prepaid Items	0	9,614	9,614	338,842
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	150,730	0	150,730	0
Total Current Assets	2,964,900	2,862,525	5,827,425	8,492,288
Noncurrent Assets:				
Restricted Assets:				
Special Assessments Receivable	68,067	0	68,067	0
Unamortized Bond Insurance Premiums	8,472	7,754	16,226	0
Non Depreciable Capital Assets	1,090,100	691,667	1,781,767	0
Depreciable Capital Assets, Net	23,083,662	22,825,937	45,909,599	0
Total Noncurrent Assets	24,250,301	23,525,358	47,775,659	0
Total Assets	27,215,201	26,387,883	53,603,084	8,492,288
Deferred Outflows of Resources				
Pension	174,063	522,184	696,247	0
Liabilities				
Current Liabilities:				
Accounts Payable	19,995	58,949	78,944	0
Contracts Payable	196,023	2,500	198,523	0
Accrued Wages and Benefits Payable	12,456	25,613	38,069	0
Interfund Payable	3,413	9,224	12,637	3,190,243
Intergovernmental Payable	22,664	197,539	220,203	0
Claims Payable - Health Benefits	0	0	0	970,308
Claims Payable - Workers Comp	0	0	0	14,944
Accrued Interest Payable	122,433	2,684	125,117	0
Current Portion of Compensated Absences Payable	14,361	25,537	39,898	0
Current Portion of General Obligation Bonds Payable	105,000	90,000	195,000	0
Current Portion of Revenue Bonds Payable	98,000	0	98,000	0
Current Portion of OPWC Loans Payable	11,766	15,429	27,195	0
Current Portion of Ohio EPA Loan Payable	30,074	594,990	625,064	0
Total Current Liabilities	636,185	1,022,465	1,658,650	4,175,495
Long-Term Liabilities (Net of Current Portion):				
Compensated Absences Payable	25,637	39,374	65,011	0
Claims Payable - Workers Compensation	0	0	0	141,865
General Obligation Bonds Payable	2,094,748	1,121,523	3,216,271	0
Revenue Bonds Payable	5,511,000	0	5,511,000	0
OPWC Loans Payable	117,652	35,740	153,392	0
Ohio EPA Loan Payable	421,045	6,587,309	7,008,354	0
Net Pension Liability	442,637	1,327,910	1,770,547	0
Total Long-Term Liabilities	8,612,719	9,111,856	17,724,575	141,865
Total Liabilities	9,248,904	10,134,321	19,383,225	4,317,360
Deferred Inflows of Resources				
Pension	2,635	7,904	10,539	0
Net Position				
Net Investment in Capital Assets	15,596,926	15,077,867	30,674,793	0
Restricted for:				
Debt Service	46,290	0	46,290	0
Replacement and Improvement	50,074	0	50,074	0
Unrestricted	2,444,435	1,689,975	4,134,410	4,174,928
Total Net Position	\$18,137,725	\$16,767,842	\$34,905,567	\$4,174,928

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Revenues, Expenses and Changes in Fund Net Position
Proprietary Funds
For the Year Ended December 31, 2017

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Funds
	Sewer	Water	Total	
Operating Revenues				
Charges for Services	\$1,870,242	\$5,121,733	\$6,991,975	\$8,984,492
Other	7,345	32,554	39,899	6,867
<i>Total Operating Revenues</i>	<u>1,877,587</u>	<u>5,154,287</u>	<u>7,031,874</u>	<u>8,991,359</u>
Operating Expenses				
Personal Services	525,176	1,258,151	1,783,327	0
Contractual Services	386,249	2,521,933	2,908,182	804,492
Materials and Supplies	86,180	351,232	437,412	0
Claims - Health	0	0	0	8,609,702
Claims - Workers' Compensation	0	0	0	15,424
Depreciation	1,102,349	1,396,465	2,498,814	0
Other	0	74,080	74,080	0
<i>Total Operating Expenses</i>	<u>2,099,954</u>	<u>5,601,861</u>	<u>7,701,815</u>	<u>9,429,618</u>
<i>Operating Loss</i>	<u>(222,367)</u>	<u>(447,574)</u>	<u>(669,941)</u>	<u>(438,259)</u>
Non-Operating Revenues (Expenses)				
Permissive Sales Taxes	86,864	260,593	347,457	0
Interest	0	23,928	23,928	29,352
Interest and Fiscal Charges	(232,842)	(212,291)	(445,133)	0
Other Non-Operating Revenues	0	9,364	9,364	274
<i>Total Non-Operating Revenues (Expenses)</i>	<u>(145,978)</u>	<u>81,594</u>	<u>(64,384)</u>	<u>29,626</u>
<i>Loss Before Contributions</i>	<u>(368,345)</u>	<u>(365,980)</u>	<u>(734,325)</u>	<u>(408,633)</u>
Capital Contributions	3,500	50,307	53,807	0
<i>Loss Before Special Item</i>	<u>(364,845)</u>	<u>(315,673)</u>	<u>(680,518)</u>	<u>(408,633)</u>
Special Item - Transfer of Operations	1,787,727	0	1,787,727	0
<i>Change in Net Position</i>	<u>1,422,882</u>	<u>(315,673)</u>	<u>1,107,209</u>	<u>(408,633)</u>
<i>Net Position Beginning of Year</i>	<u>16,714,843</u>	<u>17,083,515</u>	<u>33,798,358</u>	<u>4,583,561</u>
<i>Net Position End of Year</i>	<u><u>\$18,137,725</u></u>	<u><u>\$16,767,842</u></u>	<u><u>\$34,905,567</u></u>	<u><u>\$4,174,928</u></u>

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2017

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Funds
	Sewer	Water	Total	
Increase (Decrease) in Cash and Cash Equivalents				
Cash Flows from Operating Activities				
Cash Received from Customers	\$1,840,144	\$5,140,722	\$6,980,866	\$0
Cash Received from Interfund Services - Health Benefits	0	0	0	8,440,083
Cash Received from Interfund Services - Workers' Compensation	0	0	0	238,943
Cash Payments for Employee Services and Benefits	(446,052)	(1,052,238)	(1,498,290)	0
Cash Payments for Goods and Services	(489,784)	(2,847,263)	(3,337,047)	(939,653)
Cash Payments for Claims - Health	0	0	0	(9,192,446)
Cash Payments for Claims - Workers' Compensation	0	0	0	(480)
Other Operating Revenues	7,345	32,554	39,899	1,102,715
Other Operating Expenses	0	(74,080)	(74,080)	0
Other Non-Operating Revenues	0	9,364	9,364	274
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>911,653</u>	<u>1,209,059</u>	<u>2,120,712</u>	<u>(350,564)</u>
Cash Flows from Noncapital Financing Activities				
Cash Received from Interfund Loans	0	0	0	5,511,140
Cash Payments for Interfund Loans	0	0	0	(4,801,579)
Operating Grants	0	10,000	10,000	0
Permissive Sales Taxes	87,868	263,605	351,473	0
<i>Net Cash Provided by Noncapital Financing Activities</i>	<u>87,868</u>	<u>273,605</u>	<u>361,473</u>	<u>709,561</u>
Cash Flows from Capital and Related Financing Activities				
Payments for Capital Acquisitions	(1,697,514)	(935,462)	(2,632,976)	0
Tap-In Fees	3,500	50,307	53,807	0
Transfer of Operations	136,724	0	136,724	0
Special Assessments	10,145	0	10,145	0
Principal Paid on Debt:				
General Obligation Bonds	(105,000)	(85,000)	(190,000)	0
Revenue Bonds	(94,000)	0	(94,000)	0
OPWC Loans	(11,766)	(15,430)	(27,196)	0
Ohio EPA Loans	(30,074)	(576,587)	(606,661)	0
Interest and Fiscal Charges Paid on Debt	(234,158)	(211,913)	(446,071)	0
<i>Net Cash Used for Capital and Related Financing Activities</i>	<u>(2,022,143)</u>	<u>(1,774,085)</u>	<u>(3,796,228)</u>	<u>0</u>
Cash Flows from Investing Activities				
Interest	0	23,928	23,928	29,352
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	<u>(1,022,622)</u>	<u>(267,493)</u>	<u>(1,290,115)</u>	<u>388,349</u>
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>3,612,236</u>	<u>2,511,597</u>	<u>6,123,833</u>	<u>6,096,131</u>
<i>Cash and Cash Equivalents End of Year</i>	<u>\$2,589,614</u>	<u>\$2,244,104</u>	<u>\$4,833,718</u>	<u>\$6,484,480</u>

(Continued)

Jefferson County, Ohio
Statement of Cash Flows
Proprietary Funds (Continued)
For the Year Ended December 31, 2017

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Fund
	Sewer	Water	Total	
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities				
Operating Loss	(\$222,367)	(\$447,574)	(\$669,941)	(\$438,259)
Adjustments:				
Depreciation	1,102,349	1,396,465	2,498,814	0
Non-Operating Revenues	0	9,364	9,364	274
Changes in Deferred Outflows of Resources, Assets, Liabilities, and Deferred Inflows of Resources:				
(Increase) Decrease in Accounts Receivable	(30,098)	18,989	(11,109)	118,462
Increase in Interfund Receivable	0	0	0	(305,466)
Increase in Prepaid Items	0	0	0	(22,667)
Decrease in Deferred Outflows of Resources - Pension	59,688	179,066	238,754	0
Increase (Decrease) in Accounts Payable	(21,122)	12,597	(8,525)	0
Increase in Accrued Wages and Benefits Payable	2,086	288	2,374	0
Increase in Interfund Payable	3,413	6,561	9,974	0
Increase in Intergovernmental Payable	5,194	16,079	21,273	0
Increase in Claims Payable - Health	0	0	0	394,642
Decrease in Claims Payable - Workers' Compensation	0	0	0	(97,550)
Increase in Compensated Absences Payable	8,423	4,963	13,386	0
Increase in Net Pension Liability	9,909	29,726	39,635	0
Decrease in Deferred Inflows of Resources - Pension	(5,822)	(17,465)	(23,287)	0
<i>Net Cash Provided by Operating Activities</i>	<u>\$911,653</u>	<u>\$1,209,059</u>	<u>\$2,120,712</u>	<u>(\$350,564)</u>

Noncash Activities:

The Sewer Fund has contracts payable for capital assets in the amount of \$196,023

The Water Fund has contracts payable for capital assets in the amount of \$2,500

The Sewer Fund has reported a special item for capital assets acquired through

a transfer of operations from the Village of Smithfield in the amount of \$1,651,003

See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Fiduciary Net Position
Custodial Funds
December 31, 2017

Assets

Equity in Pooled Cash and Cash Equivalents	\$3,354,252
Cash and Cash Equivalents in Segregated Accounts	594,921
Receivables:	
Property Taxes	57,927,327
Accounts	490,073
Special Assessments	692,697
Intergovernmental	3,107,716
<i>Total Assets</i>	66,166,986

Liabilities

Accounts Payable	121,628
Intergovernmental Payable	6,012,344
<i>Total Liabilities</i>	6,133,972

Deferred Inflows of Resources

Property Taxes	50,569,764
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Net Position

Restricted for Individuals, Organizations, and Other Governments	\$9,463,250
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See accompanying notes to the basic financial statements

Jefferson County, Ohio
Statement of Changes in Fiduciary Net Position
Custodial Funds
For the Year Ended December 31, 2017

Additions

Intergovernmental	\$6,175,698
Amounts Received as Fiscal Agent	6,227,057
Licenses, Permits and Fees for Other Governments	340,796
Fines and Forfeitures for Other Governments	11,620,937
Amounts Held for Employees	9,178,470
Property Tax Collections for Other Governments	52,346,978
Special Assessment Collections for Other Governments	277,238
Miscellaneous	5,000
	<hr/>
<i>Total Additions</i>	<i>86,172,174</i>
	<hr/>

Deductions

Distributions to the State of Ohio	12,154,012
Distributions of State Funds to Other Governments	5,553,512
Property Tax Distributions to Other Governments	53,056,382
Special Assessment Distributions to Other Governments	832,913
Distributions on Behalf of Employees	9,178,470
Distributions to Individuals	10,233
Distributions as Fiscal Agent	6,242,461
	<hr/>
<i>Total Deductions</i>	<i>87,027,983</i>
	<hr/>

Net Decrease in Fiduciary Net Position (855,809)

Net Position Beginning of Year - Restated (Note 3) 10,319,059

Net Position End of Year \$9,463,250

See accompanying notes to the basic financial statements

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Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 1 - DESCRIPTION OF THE COUNTY AND REPORTING ENTITY

Jefferson County, Ohio (The County) was created July 29, 1797. The County is comprised of fourteen townships and nineteen municipalities. The County is governed by a board of three commissioners elected by the voters. Other elected officials that manage various segments of the County's operations are the County Auditor, County Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, two Common Pleas Court Judges, a Probate and Juvenile Court Judge and three County Court Judges.

Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budget and taxing authority, contracting body and the chief administrator of public services for the County, including each of these departments.

Reporting Entity:

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the County are not misleading.

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County. For Jefferson County, this includes the Board of Developmental Disabilities, the Department of Job and Family Services, the Prevention and Recovery Board, the Veteran's Service Commission, the Law Library Resources Board, the Jefferson County Water and Sewer Districts, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the County in that the County approves the budget, the issuance of debt or the levying of taxes and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the primary government. The County has one entity that meets the requirements to be reported as a discretely presented component unit.

The Jefferson County Land Reutilization Corporation (Land Bank) is a county land reutilization corporation that was formed on May 9, 2014, when the Jefferson County Board of Commissioners authorized the incorporation of the Land Bank under Chapter 1724 of the Ohio Revised Code as a not-for-profit corporation under the laws of the State of Ohio. The purpose of the Land Bank is to strengthen neighborhoods in the County by returning vacant and abandoned properties to productive use. The Land Bank has been designated as the County's agent to further its mission to reclaim, rehabilitate, and reutilize vacant, abandoned, tax foreclosed and other real property in the County by exercising the powers of the County under Chapter 5722 of the Ohio Revised Code. The County may impose its will on the Land Bank and the relationship between the primary government and the organization is such that exclusion would have caused the reporting entity's financial statements to be misleading; however, no material financial activity has occurred. As a result, no financial information is presented in the discretely presented component unit column. Separately issued financial statements can be obtained from the Jefferson County Land Bank.

The Jefferson County Regional Airport Authority (JCRAA) meets the blended component unit criteria of Governmental Accounting Standards Board (GASB) Statement Numbers 14, 39, and 61 and is included as one of the funds in the Miscellaneous Local special revenue fund.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

The JCRAA is a legally separate organization, which is governed by a board of trustees. The Jefferson County Board of County Commissioners appoints the majority of the board. The purpose of the JCRAA is to provide administrative duties of airport. The County can impose its will on the JCRAA, and has a financial benefit/burden relationship with the JCRAA. Based upon the JCRAA solely providing services to the County, the JCRAA is presented as a blended component unit. Separately issued financial statements can be obtained from the Jefferson County Regional Airport Authority.

The following potential component units have been excluded from the County's financial statements because the County is not financially accountable for these organizations nor are these entities for which the County approves the budget, issues debt, or levies taxes.

Jefferson County Agricultural Society
Jefferson County Educational Service Center
Jefferson County Community Action Council
Jefferson County Historical Society
Jefferson County Joint Vocational School District
Jefferson County Taxpayers Association
Jefferson County Land Office
Public Library of Steubenville and Jefferson County
Prime Time Office on Aging
JeffCo Workshop

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activity of the following districts and agencies is presented as a part of the fiscal agent custodial fund within the County's financial statements:

Jefferson Soil and Water Conservation District is statutorily created as a separate and distinct political subdivision of the State. The five supervisors of the Soil and Water Conservation District are elected officials authorized to contract and sue on behalf of the District. The Supervisors adopt their own budget, authorize District expenditures, hire and fire staff, and do not rely on the County to finance deficits.

Jefferson County General Health District is governed by the Board of Health which oversees the operation of the health district and is elected by a regional advisory council comprised of township trustees and mayors of participating municipalities. The Board adopts its own budget, which is approved by the County Budget Commission as a ministerial function, hires and fires its own staff, and operates autonomously from the County. Funding is based on a rate per taxable valuation, along with state and federal grants applied for by the District.

Local Emergency Planning Commission (LEPC) is statutorily created as a separate and distinct political subdivision of the State. Its members are appointed by the Emergency Response Commission. The Commission adopts its own budget, authorizes expenditures, hires and fires staff, and operates autonomously from the County. The activity of the LEPC is reported to the Emergency Response Commission.

The following operation has been identified as a joint venture of Jefferson County.

Jefferson County Regional Planning Commission

The County participates in the Jefferson County Regional Planning Commission which is a statutorily created political subdivision of the State. The commission is jointly governed among Jefferson County and municipalities and townships within the County. Each member's control over the operation of the commission is limited to its representation on the board. The Commission makes studies, maps, plans, recommendations and reports concerning the physical,

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

environment, social, economic and governmental functions and services of the County as well as applies for certain grants on behalf of the member governments. The continued existence of the Commission is dependent upon the County's continued participation; however, the County does not have an equity interest in the Commission. Since Jefferson County serves as the fiscal agent for the Board, the financial activity of the District is presented as part of the fiscal agent custodial fund. Additional information on the joint venture is presented in Note 20.

The County is involved with the following organizations which are defined as jointly governed organizations. Additional financial information concerning the jointly governed organizations is presented in Note 21.

Eastern Ohio Correction Center
Brooke, Hancock, Jefferson Regional Planning Commission (BHJ)
Oakview Juvenile Residential Center
Ohio Mid-Eastern Governments Association (OMEGA)
Area Office on Aging
Jefferson-Belmont Joint Solid Waste Authority
Jefferson County Family and Children First Council
Belmont, Carroll, Harrison, and Jefferson Counties Council of Governments
Jefferson County Port Authority
Mid Eastern Ohio Regional Council of Governments (MEORC)

The County is associated with the following organizations which are defined as related organizations. Additional information concerning the related organizations is presented in Note 22.

Jefferson Metropolitan Housing Authority
Eastern Gateway Community College
Friendship Park District

The County is associated with the following organizations which are public entity pools. Additional information concerning these pools is presented in Note 23.

County Risk Sharing Authority (CORSA)
County Commissioners Association of Ohio Workers' Compensation Group Retrospective Rating Program (CCAO)
Jefferson Health Plan

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the County's accounting policies are described below.

A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Government-wide Financial Statements The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid “doubling up” revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities. The statement of net position presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County’s governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

Fund Financial Statements During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following are the County's major governmental funds:

General Fund The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

Public Assistance Fund The public assistance fund accounts for various Federal and State grants as well as transfers from the general fund restricted to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Motor Vehicle and Gasoline Tax (MVGT) Fund The MVGT fund accounts for revenue derived from motor vehicle licenses, gasoline taxes, grants, permissive sales taxes, and interest. Expenditures in this fund are restricted by State law to County road and bridge repair/improvements programs.

Developmental Disabilities Fund To account for Federal and State grant monies and a county-wide property tax levy restricted to providing services for the developmentally disabled residents of the County.

The other governmental funds of the County account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Funds Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following is a description of the County's enterprise funds:

Sewer Fund To account for sanitary sewer services provided to County individual and commercial users. The costs of providing these services are financed primarily through user charges.

Water Fund To account for water services provided to County individual and commercial users. The costs of providing these services are financed primarily through user charges.

Internal Service Funds Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The Internal Service Funds are used to account for the operation of the County's self insurance program for employee health benefits and prescription drugs and the County's workers' compensation program through a retrospective rating plan.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The County's fiduciary funds are custodial funds. Custodial funds are used to account for assets held by the County as fiscal agent for the Board of Health and other districts and entities; for various taxes, assessments, fines and fees collected for the benefit of and distributed to other governments; for State shared resources received from the State and distributed to other local governments; and for the distribution of employee payroll withholdings.

Jefferson County, Ohio
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For the Year Ended December 31, 2017

C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the County are included on the Statement of Net Position. The Statement of Activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For proprietary funds, the statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. Proprietary fund also present a statement of cash flows which provides information about how the County finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days of year-end.

Jefferson County, Ohio
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Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 7.) Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (see Note 9), interest, federal and state grants and subsidies, state-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, deferred outflows of resources for pension are reported in the government-wide Statement of Net Position. The deferred outflows of resources for pension are explained in Note 13.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the County, deferred inflows of resources include property taxes, pension and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2017, but which were levied to finance 2018 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the County unavailable revenue includes delinquent property taxes, permissive sales tax revenue, state-levied and locally shared taxes, grants and entitlements, fines and forfeitures, and interest. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balance to Net Position of Governmental Activities found on page 23. Deferred inflows of resources relate to pension are reported on the government-wide Statement of Net Position. See Note 13 for more detail.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

E. Budgetary Process

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by County Commissioners at the fund, program, department, and object level.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts when the original appropriations were adopted. These appropriations were made before the end of the prior year and before the actual year end fund balances were known. This resulted in differences being reported for beginning of year fund balances for the original and final budgeted amounts. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during 2017 upon which the final appropriations were based.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year, including amounts automatically carried forward from prior years. .

F. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

G. Cash, Cash Equivalents, and Investments

Cash balances of the County's funds, except cash held by a trustee or fiscal agent or held in segregated accounts, are pooled and invested in short-term investments in order to provide improved cash management.

Various departments within the County have segregated bank accounts for monies held separate from the County's central bank account. These accounts are presented as "Cash and Cash Equivalents in Segregated Accounts," since they are not required to be deposited with the County Treasurer.

The County participates in a risk sharing, claims servicing, and insurance purchasing pool and its balance within the pool is reported as "Cash and Cash Equivalents with Fiscal Agents" Interim monies, not invested in securities at year-end, which are held by a fiscal agent in trust for the benefit of the County Children's Home are also reported as "Cash and Cash Equivalents with Fiscal Agents."

Jefferson County, Ohio
Notes to the Basic Financial Statements
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During 2017, investments were limited to mutual funds, Federal Home Loan Bank securities, Federal National Mortgage Association securities, United States Treasury Notes, STAR Ohio, and negotiable certificates of deposit. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost. Under existing Ohio statutes, all investment earnings accrue to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during 2017 amounted to \$104,362 which includes \$8,066 assigned from other funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months are reported as investments. The County reports the change in fair value of investments. The calculation of realized gains/losses is independent of the calculation of the change in the fair value of investments. The realized gains/losses of the current period include unrealized amounts from prior periods.

During 2017, the County invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The County measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2017, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

The Jail Operating Levy Special Revenue Funds and the Self Insurance - Health Internal Service Fund made disbursements in excess of their equity interest in the cash management pool. The amounts of these excesses are reported as an interfund payable to the General and the Self Insurance - Workers' Compensation Internal Service Fund.

H. Restricted Assets

Special assessments receivable have been presented as restricted assets as their use is limited by the authorizing statute. Restricted assets have also been reported for cash held by the County for unclaimed monies, retainage, and for monies held by a fiscal agent that are held in trust for the benefit of the County Children's Home.

I. Receivables and Payables

Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined material and substantiated not only by supporting documentation, but also, by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectibility. Using these criteria, the County has elected to not record child support arrearages. These amounts, while potentially significant, are not considered measurable, and because collections are often significantly in arrears, the County is unable to determine a reasonable value.

Jefferson County, Ohio
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J. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used.

K. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2017, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

L. Capital Assets

The County’s governmental capital assets are general capital assets. General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

Capital assets utilized by the enterprise funds are reported both in the business type activities column of the government-wide statement of net position and in the funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The County was able to estimate the historical cost for the initial reporting of assets by back-trending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their acquisition values as of the date received. The capitalization threshold is ten thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset’s life are not. Interest costs incurred during the construction of capital assets utilized by the enterprise funds are also capitalized. All infrastructure of the County has been reported, including infrastructure acquired or constructed prior to 1980.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County’s historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>	<u>Business Type Activities Estimated Lives</u>
Land Improvements	20 Years	20 Years
Buildings and Improvements	20-40 Years	40 Years
Machinery and Equipment	5-20 Years	3-20 Years
Infrastructure	4-100 Years	40-50 Years
Vehicles	5-15 Years	5 Years

Jefferson County, Ohio
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M. Internal Balances

On fund financial statements, receivables and payables resulting from short-term and long-term interfund loans or interfund services provided and used are classified as “interfund receivables/payables.” These amounts are eliminated in the governmental and business-type activities columns of the Statement of Net Position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

N. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees’ rights to receive compensation are attributable to services already rendered and it is probable the County will compensate the employees for the benefits through paid time off or some other means. The County records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the County has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year end taking into consideration any limits specified in the County’s termination policy. The County records a liability for sick leave for employees with ten or more years of service at varying rates depending on County policy.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “Matured Severance Payable” in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For enterprise funds, the entire amount of compensated absences is reported as a fund liability.

O. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases, and long-term loans are recognized as a liability in the governmental fund financial statements when due.

P. Unamortized Bond Insurance Premiums, Bond Discounts, Bond Premiums, and Bond Issuance Costs

On the government wide financial statements, bond insurance premiums, bond premiums and bond discounts are amortized over the term of the bonds using the straight line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. On the governmental fund financial statements bond insurance premiums, bond premiums, bond discounts and bond issuance costs are recognized in the period in which the bonds are issued.

Jefferson County, Ohio
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Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

Bond issuance costs are expended in the funds in the period the bonds are issued.

Q. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

Nonspendable: The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” includes items that are not expected to be converted to cash.

Restricted: Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed: The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the Commission removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned: Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the County Commissioners. In the general fund, assigned amounts represent intended uses established by the County Commissioners or a County official delegated that authority by resolution or by State Statute. State Statute authorizes the County Auditor to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. The amount assigned in the General Fund represents fiscal year 2018 appropriations, which exceed estimated resources.

Unassigned: Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

R. Net Position

Net Position represents the difference between all other elements in a statement of financial position. Net investments in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes is for unclaimed monies. Of the restricted net position, none has resulted from enabling legislation.

The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

S. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for wastewater treatment, sale of water, and self-insurance programs. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as nonoperating.

T. Capital Contributions

Contributions of capital arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction.

U. Internal Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Jefferson County, Ohio
Notes to the Basic Financial Statements
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V. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County and that are either unusual in nature or infrequent in occurrence. During 2017, the County did not report any extraordinary items; however, the County reported a special item related to a transfer of operations from the Village of Smithfield for sewer operations. See Note 26 for more information.

W. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3 - CHANGES IN ACCOUNTING PRINCIPLE/RESTATEMENT OF NET POSITION

A. Changes in Accounting Principle

For 2017, the County has implemented Governmental Accounting Standard Board (GASB) Statement No. 84, *Fiduciary Activities*. GASB Statement No. 84 establishes specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the County will no longer be reporting agency funds. The County reviewed its agency funds and all of these funds will be reported in the new fiduciary fund classification of custodial funds. The implementation of this statement resulted in the restatement of the County’s financial statements.

For 2017, the County also implemented the *GASB Implementation Guide No. 2016-1*. These changes were incorporated in the County’s 2017 financial statements; however, there was no effect on beginning net position/fund balance.

B. Restatement of Net Position

The implementation of GASB Statement No. 84 had the following effect on fiduciary net position as of December 31, 2016:

	Fiduciary Funds	
	Agency	Custodial
Net Position December 31, 2016	\$0	\$0
Adjustments:		
Assets	(68,778,523)	68,778,523
Liabilities	(68,778,523)	6,365,904
Deferred Inflows of Resources	0	52,093,560
Restated Net Position December 31, 2016	\$0	\$10,319,059

Jefferson County, Ohio
Notes to the Basic Financial Statements
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NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statements of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the general and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Outstanding year end encumbrances are treated as expenditures (budget basis) rather than restricted, committed, or assigned fund balance (GAAP basis).
4. Unrecorded cash and unrecorded interest are reported on the balance sheet (GAAP basis), but not on the budgetary basis. The reconciled difference between the beginning and end of the year is reflected in the following tables as unrecorded cash.
5. Cash that is held by the custodial funds on behalf of County funds on a budget basis are allocated and reported on the balance sheet (GAAP basis) in the appropriate County fund.
6. The investment market value adjustment is the amount recorded to bring investments to market value on the balance sheet (GAAP basis) that is not recorded on the budgetary (Cash basis)

Adjustments necessary to convert the results of operations at the end of the year on the Budget basis to the GAAP basis are as follows:

Net Change in Fund Balances				
General and Major Special Revenue Funds				
	General	Public Assistance	MVGT	Developmental Disabilities
GAAP Basis	\$1,163,527	(\$32,413)	\$433,254	(\$255,581)
Net Adjustment for				
Revenue Accruals	119,454	0	(26,610)	164,645
Unrecorded Cash	(80,472)	0	0	0
Custodial Fund				
Cash Allocation	(783,081)	(40,607)	(258,826)	(130,062)
Net Adjustment for				
Expenditure Accruals	14,722	90,364	125,593	37,948
Investment Market				
Value Adjustment	42,482	0	0	0
Encumbrances	(97,928)	0	(1,158,671)	0
Budget Basis	\$378,704	\$17,344	(\$885,260)	(\$183,050)

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 5 - ACCOUNTABILITY AND COMPLIANCE

A. Fund Deficits

The following funds had a deficit fund balance or deficit net position as of December 31, 2017:

	Deficit Fund Balance	Deficit Net Position
<u>Special Revenue Funds:</u>		
Jail Operating Levy	(\$612,541)	
<u>Internal Service Fund:</u>		
Self Insurance - Health		(\$1,563,824)

The deficits in the Jail Operating Levy special revenue fund and the Self Insurance - Health Internal Service Fund are due to actual cash deficits in the funds, and accrued liabilities. The cash deficits are reported as payables to other funds. In order to alleviate the cash deficit in the Self Insurance – Health Internal Service Fund, the County Commissioners have authorized a fifteen year repayment plan which includes increased monthly premium charges and changes to the plan guidelines.

B. Legal Compliance

The Jail Operating Levy Special Revenue Fund and the Self Insurance – Health Internal Service Fund had appropriations in excess of estimated revenue contrary to Section 5705.39, Revised Code, in the amounts of \$708,483 and \$727,329 respectively. The County will monitor estimated revenue levels in the future to ensure that appropriations are not in excess of the amount available.

NOTE 6 - DEPOSITS AND INVESTMENTS

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Ohio Auditor of State:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

Jefferson County, Ohio
Notes to the Basic Financial Statements
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3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio or its political subdivisions;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts, in eligible institutions pursuant to ORC sections 135.32;
6. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service or consisting exclusively of obligations described in (1) or (2) above; commercial paper as described in ORC section 135.143 (6); and repurchase agreements secured by such obligations, provided these investments are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities or cash, equal value for equal value;
9. Up to forty percent of the County's average portfolio in either of the following
 - a. Commercial paper notes in entities incorporated under the laws of Ohio, or any other State, that have assets exceeding five hundred million dollars, which are rated in the highest classification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation and which mature within 270 days after purchase.
 - b. Bankers acceptances eligible for purchases by the Federal Reserve System and which mature within 180 days after purchase.
10. Up to fifteen percent of the County's average portfolio in notes issued by U.S. corporations or by depository institutions doing business under authority granted by the U.S. provided the notes are rated in the second highest or higher category by at least two nationally recognized standard rating services at the time of purchase and the notes mature within two years from the date of purchase;
11. A current unpaid or delinquent tax line of credit, provided certain conditions are met related to a County land reutilization corporation organized under ORC Chapter 1724; and,
12. Up to two percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government. All interest and principal shall be denominated and payable in United States funds.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Bankers' acceptances must mature within 180 days. Commercial paper and corporate notes must mature within 270 days. All other investments must mature within five years from the date of settlement unless matched to a specific obligation or debt of the County. Investments must be purchased with the expectation that they will be held to maturity.

Investments may only be made through specified dealers and institutions. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At December 31, 2017, the County's Self Insurance – Health internal service fund had a \$2,462,914 balance with Jefferson Health Plan, a risk sharing, claims servicing, and insurance purchasing pool (See Note 23). The balance is held by the claims administrator in a pooled account which is representative of numerous entities and therefore cannot be included in the risk disclosures reported by the County. Disclosures for the Jefferson Health Plan as a whole may be obtained from the Plan's fiscal agent, the Jefferson County Educational Service Center. To obtain financial information, write to the Jefferson Health Plan, Treasurer, Jefferson County ESC, Steubenville, Ohio 43952.

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$1,750,255 of the County's bank balance of \$37,087,030 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the County to a successful claim by the Federal Deposit Insurance Corporation

The County has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the County and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

The County's financial institutions have all joined OPCS; however, at December 31, 2017, two of the County's financial institution had not joined OPCS and still maintained their own collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105 percent of the deposits being secured. In April 2018, three of the County's financial institutions participating in OPCS were approved for a reduced collateral floor of 50 percent; however, the County has negotiated a collateral floor of at least 102 percent for all of these financial institutions.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Investments

Investments are reported at fair value. As of December 31, 2017, the County had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's Rating	Percent of Total Investments
<u>Net Asset Value Per Share</u>				
STAR Ohio	\$203,886	52.1 days	AAA	1.94%
<u>Fair Value Level One Inputs</u>				
Mutual Funds	1,045,816	N/A	N/A	9.96%
<u>Fair Value Level Two Inputs</u>				
Federal Home Loan Bank Securities	299,495	Less than three years	AA+	2.85%
Federal National Mortgage Association Securities	496,935	Less than three years	AA+	4.73%
United States Treasury Notes	897,312	Less than one year	AA+	8.54%
United States Treasury Notes	1,587,516	Less than three years	AA+	15.11%
United States Treasury Notes	1,680,813	Less than five years	AA+	16.02%
Negotiable Certificates of Deposit	1,848,510	Less than one year	N/A	17.60%
Negotiable Certificates of Deposit	1,465,298	Less than two years	N/A	13.95%
Negotiable Certificates of Deposit	974,996	Less than three years	N/A	9.30%
Total Fair Value Level Two Inputs	<u>9,250,875</u>			
Total Investments	<u>\$10,500,577</u>			<u>100.00%</u>

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The previous chart identifies the County's recurring fair value measurements as of December 31, 2017. The money market mutual fund and mutual fund are measured at fair value and are valued using quoted market prices (Level 1 inputs). The County's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

Investments held by fiscal agents include mutual funds that were donated to the County, not purchased by the County. The STAR Ohio investment is part of the internal investment pool.

Interest Rate Risk. The County's investment policy addresses interest rate risk to the extent that it requires, to the extent possible, investments will match anticipated cash flow requirements.

Credit Risk. The credit ratings for the County's securities are listed above. Ohio Law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

The County has no investment policy that would further limit its investment choices.

Custodial Credit Risk. For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County has no investment policy dealing with investment custodial risk beyond the requirement in state statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Concentration of Credit Risk. The County places no limit on the amount that may be invested in any one issuer. The percentage of total investments is listed in the table above.

Cash on Hand

At year-end, the County had \$10,000 in undeposited cash on hand which is included on the financial statements of the County as part of Equity in Pooled Cash and Cash Equivalents.

NOTE 7 - PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2017 for real and public utility property taxes represents collections of 2016 taxes.

2017 real property taxes are levied after October 1, 2017, on the assessed value as of January 1, 2017, the lien date. Assessed values are established by the State Law at 35 percent of appraised market value. 2017 real property taxes are collected in and intended to finance 2018.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true collected value; public utility real property is assessed at 25 percent of true value. 2017 public utility property taxes became a lien December 31, 2016, are levied after October 1, 2017, and are collected in 2018 with real property taxes.

The full tax rate for all County operations for the year ended December 31, 2017, was 12.15 per \$1,000 of assessed value. The assessed values of real and public utility personal property upon which 2017 property tax receipts were based are as follows:

Real Property	\$967,637,800
Public Utility Personal Property	<u>447,014,180</u>
Total Assessed Property Value	<u><u>\$1,414,651,980</u></u>

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

The County Treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected. The collection and distribution of taxes for all subdivisions within the County, excluding the County itself, is accounted for through custodial funds. The amount of the County's tax collections is accounted for within the applicable funds. Property taxes receivable represents real and public utility taxes and outstanding delinquencies which were measurable as of December 31, 2017, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2017 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

NOTE 8 - TAX ABATEMENTS

As of December 31, 2017, the County provides tax abatements through an Enterprise Zone Tax Abatements Program.

Pursuant to Ohio Revised Code Chapter 5709, the County established an Enterprise Zone to provide property tax abatements to encourage economic development. Abatements are obtained through application by the property owner, including proof that the improvements have been made, as well as a pledge of an agreed upon level of job creation. Abatements are granted for 60 percent of the additional property tax resulting from the increase in assessed value as a result of the improvement for a period of ten years. The amount of the abatement is deducted from the recipient's tax bill. There are no provisions for recapturing the abated taxes, however the County may terminate the agreement if for any three year period the actual job creation is less than 75 percent of the agreed upon levels.

For 2017, the assessed valuation of property reduced by the Enterprise Zone Tax Abatements was \$274,890, resulting in a reduction of property tax revenue for the County in the amount of \$2,952.

County property taxes were reduced under Community Reinvestment Area agreements entered into by the City of Steubenville. The assessed valuation of property reduced by the Community Reinvestment area was \$717,820, which resulted in a reduction of County property tax revenue of \$7,642.

NOTE 9 - PERMISSIVE SALES AND USE TAX

On June 16, 1977, the County Commissioners adopted a resolution which imposed a one half of one percent permissive sales tax and use tax (Piggy Back tax) as set forth in Section 5739.021 of the Ohio Revised Code. The tax became effective July 1, 1977 as a continuing tax.

On April 9, 1987, the County Commissioners imposed a one half of one percent increase in the permissive sales tax (Piggy Back Tax) in Jefferson County. The tax became effective August 1, 1987 for a five year period. On November 5, 1991 an additional one-half of one percent was approved by the voters of Jefferson County as a continuing tax.

On September, 30 1994 the County Commissioners adopted resolution 1994-28 imposing two additional one-fourth of one percent permissive sales and use taxes (Piggy Back taxes) as set forth by Sections 5739.026(A)(3) and 5741.023 of the Ohio Revised Code. The tax was imposed as a continuing tax.

The revenue distributions are as follows: \$700,000 or thirty-five percent (which ever is greater) debt reduction. Of the remaining collections: 61.54 percent for road and bridge improvements, 11.54 percent for Water and Sewer improvements, 7.69 percent for building improvements associated with the General Fund, 7.69 percent for emergency associated with the General Fund, 7.69 percent for recreational improvements, 3.85 percent for computerization and geographical information systems.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 10 - RECEIVABLES

Receivables at December 31, 2017, consisted of taxes, interest, special assessments, accounts (billings for user charged services, including unbilled utility services), and intergovernmental receivables arising from grants, entitlements, and shared revenues. Management believes all receivables are fully collectible. Delinquent accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment. Except as noted below, all other receivables are expected to be collected within one year.

Delinquent property taxes deemed collectible by the County Auditor and recorded as a receivable in the amount of \$1,582,390 may not be collected within one year.

In prior years, special assessments were assessed for the partial repayment of business-type activities debt. These special assessments relating to the payment of debt are not expected to be fully collected within one year. The amount not scheduled for collection during the subsequent year is \$55,337. The County has \$3,507 in delinquent special assessments at December 31, 2017.

A summary of the principal items of intergovernmental receivables follows:

Governmental Activities	
Jail Operating Levy - Detention	\$244,748
Indigent Fee Reimbursement	43,530
Homestead/Rollback, SB 3 and HB 66 Reimbursement	767,211
Local Government Funding	497,173
Motor Vehicle License and Gas Tax	2,064,960
OPWC	150,000
Casino Tax Revenue	396,853
MVGT Fund Grants	3,867,307
Mental Health Fund Grants	909,568
Court/Corrections Fund Grants	439,204
Permissive Sheriff Fund Grants	21,056
Children Services Fund Grants	1,136,710
Developmental Disabilities Fund Grants	1,505,707
Jail Operating Levy Fund Grants	6,305
Total Governmental Activities	<u>12,050,332</u>
 Business Type Activities	
Water	<u>30,000</u>
Total	<u><u>\$12,080,332</u></u>

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 11 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2017, was as follows:

	Balance 12/31/2016	Additions	Reductions	Balance 12/31/2017
<u>Governmental Activities:</u>				
Non Depreciable Capital Assets:				
Land	\$3,910,848	\$0	\$0	\$3,910,848
Construction in Progress	1,724,494	1,520,283	(1,202,808)	2,041,969
Total Non Depreciable Capital Assets	<u>5,635,342</u>	<u>1,520,283</u>	<u>(1,202,808)</u>	<u>5,952,817</u>
Depreciable Capital Assets:				
Land Improvements	600,502	36,975	0	637,477
Buildings and Improvements	53,566,557	1,039,857	0	54,606,414
Machinery and Equipment	18,276,402	587,114	(76,865)	18,786,651
Infrastructure	107,563,625	10,353,499	(1,537,818)	116,379,306
Vehicles	4,934,906	112,832	(82,719)	4,965,019
Total Depreciable Capital Assets	<u>184,941,992</u>	<u>12,130,277</u>	<u>(1,697,402)</u>	<u>195,374,867</u>
Accumulated Depreciation:				
Land Improvements	(106,290)	(31,406)	0	(137,696)
Buildings and Improvements	(25,158,644)	(1,564,843)	0	(26,723,487)
Machinery and Equipment	(11,510,207)	(983,483)	61,284	(12,432,406)
Infrastructure	(40,215,347)	(4,374,583)	1,249,162	(43,340,768)
Vehicles	(2,765,741)	(394,295)	80,228	(3,079,808)
Total Accumulated Depreciation	<u>(79,756,229)</u>	<u>(7,348,610)</u>	<u>1,390,674</u>	<u>(85,714,165)</u>
Total Depreciable Capital Assets, Net	<u>105,185,763</u>	<u>4,781,667</u>	<u>(306,728)</u>	<u>109,660,702</u>
Governmental Capital Assets, Net	<u>\$110,821,105</u>	<u>\$6,301,950</u>	<u>(\$1,509,536)</u>	<u>\$115,613,519</u>

Capital asset additions for infrastructure include capital contributions in the amount of \$5,761,752.

Depreciation expense was charged to governmental activities as follows:

<u>Governmental Activities:</u>	
General Government:	
Legislative and Executive	\$421,123
Judicial	128,041
Public Safety	1,342,518
Public Works	4,531,578
Health	377,165
Human Services	185,890
Economic Development and Assistance	349,335
Conservation and Recreation	12,960
Total Depreciation Expense	<u>\$7,348,610</u>

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

	Balance 12/31/2016	Additions	Reductions	Balance 12/31/2017
<u>Business Type Activities:</u>				
Non Depreciable Capital Assets:				
Land	\$279,700	\$0	\$0	\$279,700
Construction in Progress	544,769	1,272,046	(314,748)	1,502,067
Total Non Depreciable Capital Assets	824,469	1,272,046	(314,748)	1,781,767
Depreciable Capital Assets:				
Buildings and Improvements	1,093,788	0	0	1,093,788
Machinery and Equipment	1,352,090	1,311,613	(249,810)	2,413,893
Infrastructure	92,076,359	2,075,276	0	94,151,635
Vehicles	471,683	138,315	0	609,998
Total Depreciable Capital Assets	94,993,920	3,525,204	(249,810)	98,269,314
Accumulated Depreciation:				
Buildings and Improvements	(604,442)	(37,024)	0	(641,466)
Machinery and Equipment	(1,115,281)	(91,952)	249,810	(957,423)
Infrastructure	(48,091,371)	(2,313,968)	0	(50,405,339)
Vehicles	(299,617)	(55,870)	0	(355,487)
Total Accumulated Depreciation	(50,110,711)	(2,498,814)	249,810	(52,359,715)
Total Depreciable Capital Assets, Net	44,883,209	1,026,390	0	45,909,599
Business Type Capital Assets, Net	\$45,707,678	\$2,298,436	(\$314,748)	\$47,691,366

Capital asset additions for infrastructure include assets, net of accumulated depreciation acquired through a transfer of operations in the amount of \$1,651,003. See Note 26 for more information.

NOTE 12 - RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; employee injuries, and natural disasters. By contracting with the County Risk Sharing Authority (CORSA) for liability, property, and crime insurance, the County has addressed these various types of risk.

CORSA, a non-profit corporation sponsored by the County Commissioners Association of Ohio, was created to provide affordable liability, property, casualty and crime insurance coverage for its members. CORSA was established May 12, 1987, and has grown to sixty-five member counties and twenty county-affiliated public entities.

Under the CORSA program, the County has the following coverage:

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

<u>Type of Coverage</u>	<u>Amount</u>	
Liability:		
General:		
Bodily Injury, Property Damage, etc.	\$1,000,000	Each Occurrence
Products and Completed Operations	1,000,000	Each Occurrence/Annual Aggregate
Medical Payments Limit	5,000/50,000	Each Person/Each Accident
Foster Parents	6,000,000	
Attorney Disciplinary Proceedings	25,000	Each Occurrence/Annual Aggregate
Law Enforcement:		
Occurrence or Wrongful Acts Limit	1,000,000	Each Occurrence
Auto:		
Bodily Injury, Property Damage, etc.	1,000,000	Each Occurrence
Medical Payments Limit	5,000/50,000	Each Person/Each Accident
Errors and Omissions:		
Wrongful Acts Limit	1,000,000	Each Occurrence/Annual Aggregate
Back Wages Limit	100,000	Each Occurrence
Errors and Omissions	1,000,000	Annual Aggregate
Excess:		
Excess Liability Limit	5,000,000	Each Occurrence/Annual Aggregate
Property:		
Direct Physical Loss or Damage, and Collapse:		
Real and Personal Property	213,286,758	Replacement Cost Value
Contractor's Equipment	Actual Cash Value	
Electronic Data Processing Equipment		
Media	250,000	Each Occurrence
Extra Expense	25,000	Each Occurrence
Fine Arts	1,000,000	Each Occurrence
Mobile Medical Equipment	250,000	Each Occurrence
Property in Transit	100,000	Each Occurrence
Extra Expense/Business Income	1,000,000	Each Occurrence
Flood Damage	100,000,000	Each Occurrence/Annual CORSA Aggregate
Earthquake Damage	100,000,000	Each Occurrence/Annual CORSA Aggregate
Valuable Papers	2,500,000	Each Occurrence
Auto Physical Damage	Actual Cash Value	
Automatic Acquisitions	5,000,000	
Unintentional Omissions	250,000	Each Occurrence
Service Interruption	2,500,000	
Pollutant Cleanup/Removal	10,000	Each Occurrence
Equipment Breakdown:		
Equipment Breakdown	100,000,000	Each Accident
Sublimits:		
Demolition & Increased Cost of Construction	5,000,000	Each Accident
Perishable Goods	500,000	Each Accident
Expediting Goods	500,000	Each Accident
EDP Extra Response	25,000	Each Accident
Data Restoration	100,000	Each Accident
Hazardous Substances	250,000	Each Accident
Amonia Contamination, CFC Refrigerants	500,000	Each Accident

(continued)

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

<u>Type of Coverage (Continued)</u>	<u>Amount</u>	
Privacy and Security Liability:		
Third Party	\$1,000,000	Each Occurrence/Annual Aggregate
Privacy Response Expense	500,000	Each Occurrence
Claims Expense, Regulatory Proceedings and Penalties	250,000	
PCI-DSS Assessments	250,000	
Time Element Coverage:		
Gross Earnings/Extra Expense	2,500,000	Each Occurrence
Contingent Business Interruption	100,000	
Crime:		
Employee Dishonesty	1,000,000	Each Occurrence
Individual Public Official Bond Excess	250,000	Each Occurrence
Dog Warden Blanket Bond	2,000	Bond Limit
Money and Securities (Inside & Outside)	1,000,000	Each Occurrence
Money Orders & Counterfeit Paper	1,000,000	Each Occurrence
Depositor's Forgery	1,000,000	Each Occurrence
Fund Transfer Fraud	500,000	Each Occurrence
Computer Fraud	500,000	Each Occurrence
Claims Expense	1,000	Each Occurrence
Employer Stop Gap Liability	1,000,000	Each Occurrence
Employee Benefits Liability	1,000,000	Each Occurrence
Deductible on Presented Coverages	2,500	Each Occurrence

The amounts of settlements have not exceeded coverage in any of the past three years. Also, the limits have not been lowered significantly in the past year.

The County participates in the workers' compensation program provided by the state of Ohio. Beginning in 2015, the County participated in the County Commissioners Association of Ohio (CCAO) Workers' Compensation Group Retrospective Rating Program (Program), an insurance purchasing pool (See Note 23). The Program is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The participating Counties continue to pay their own individual premiums and have the opportunity to receive retrospective premium adjustments based upon the combined performance of the group. Depending on that performance, the participating employers can receive either a premium refund or assessment. Employers will pay experience – or base rated premium under the same terms as if they were not in a retro group. The total premium for the entire group is the standard premium of the group. The standard premium serves as the benchmark that is adjusted up and down retroactively. In order to allocate the savings derived by formation of the Program, the Program's executive committee annually calculates the group-retrospective premium based on developed incurred claim losses for the whole group. The new premium is compared the standard premium. If the retrospective premium is lower than the standard premium, a refund will be distributed to the employers of the group. If the retrospective premium is higher, an assessment will be charged to each participant.

Participation in the Program is limited to counties that can meet the Program's selection criteria. The firm of Comp Management, Inc. provides administrative, cost control and actuarial services to the Program. Each year, the County pays an enrollment fee to the Program to cover the costs of administering the program.

Jefferson County, Ohio
Notes to the Basic Financial Statements
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The County may withdraw from the Program if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Program prior to withdrawal.

The County provides health, dental, and vision insurance to its employees through a self-insurance plan. The County participated in the Jefferson Health Plan during 2017, and employees have the choice of two third-party administrators within the consortium, Self-Funded Plans, Inc. or the Health Plan. The County pays \$1,290 per month for every eligible employee regardless of what coverage the employee has chosen (\$1,220 for the premium and \$70 for debt reduction). The employee share of the premium for Self-Funded Plans, Inc. is \$134 per month for single, and \$178 per month for family. The employee share of the premium for the Health Plan is \$90 per month for single, and \$124 per month for family. Jefferson Health Plan administers the health, dental, and vision insurance plan.

The claims liabilities of \$970,308, for health insurance and \$156,809, for workers' compensation reported in the self insurance – health and self-insurance – workers' compensation internal service funds, respectively at December 31, 2017 are based on the requirements of Governmental Accounting Standards Board Statement Number 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The claims liability is based on an estimate supplied by the County's third party administrators. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustments expenses. A summary of the fund's claims liability during the past two years is as follows:

Program	Beginning Balance	Current Year Claims	Claims Payments	Ending Balance
Self Insurance - Health				
2016	\$851,712	\$7,227,552	\$7,503,598	\$575,666
2017	575,666	8,743,515 (1)	8,348,873 (2)	970,308
Self Insurance - Workers' Compensation				
2016	270,782	15,754	32,177	254,359
2017	254,359	15,424	112,974 (3)	156,809
 (1) Claims Expense				
		\$8,609,702		
+ Stop Loss Receivable		133,813		
Current Year Claims		<u>\$8,743,515</u>		
 (2) Cash Payments for Claims				
			\$9,192,446	
- Stop Loss Received for 2017 Claims			(843,573)	
Claims Payments			<u>\$8,348,873</u>	
 (3) Cash Payments for Claims				
			\$480	
+ Long-Term Claims in Excess of Claim Limit			112,494	
Claims Payments			<u>\$112,974</u>	

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 13 - DEFINED BENEFIT PENSION PLANS

Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the County’s proportionate share of each pension plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan’s fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County’s obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - County employees, other than licenses teachers and other faculty members, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. County employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS’ traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

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OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A	Group B	Group C
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements: Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Jefferson County, Ohio
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When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local	Law Enforcement
2017 Statutory Maximum Contribution Rates		
Employer	14.0 %	18.1 %
Employee	10.0 %	*
2017 Actual Contribution Rates		
Employer:		
Pension	13.0 %	17.1 %
Post-employment Health Care Benefits	1.0	1.0
Total Employer	14.0 %	18.1 %
Employee	10.0 %	13.0 %

* This rate is determined by the OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate, which is set by the OPERS' Board with no statutory maximum rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The County's contractually required contribution was \$3,002,230 for 2017. Of this amount, \$459,704 is reported as an intergovernmental payable.

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

Plan Description - State Teachers Retirement System (STRS)

Plan Description – County licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

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New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit was increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent was paid on the fifth anniversary of the retirement benefit. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five year of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

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Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. Through June 30, 2017, the employer rate was 14 percent and the member rate was 14 percent of covered payroll. The 2017 contribution rates were equal to the statutory maximum rates.

The County’s contractually required contributions STRS was \$96,718. Of this amount \$5,609 is reported as an intergovernmental payable.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2016, and the net pension liability of STRS was measured as of June 30, 2017. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of the respective measurement dates. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>OPERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability:			
Current Measurement Date	0.17932916%	0.00637593%	
Prior Measurement Date	<u>0.17460496%</u>	<u>0.00622241%</u>	
Change in Proportionate Share	<u>0.00472420%</u>	<u>0.00015352%</u>	
Proportionate Share of the Net Pension Liability	\$40,722,602	\$1,514,616	\$42,237,218
Pension Expense	\$9,147,168	(\$614,708)	\$8,532,460

At December 31, 2017, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

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	<u>OPERS</u>	<u>STRS</u>	<u>Total</u>
Deferred Outflows of Resources			
Differences between expected and actual experience	\$55,196	\$58,488	\$113,684
Changes of assumptions	6,459,104	331,263	6,790,367
Net difference between projected and actual earnings on pension plan investments	6,064,535	0	6,064,535
Changes in proportion and differences between County contributions and proportionate share of contributions	756,602	35,418	792,020
County contributions subsequent to the measurement date	<u>3,002,230</u>	<u>53,379</u>	<u>3,055,609</u>
Total Deferred Outflows of Resources	<u>\$16,337,667</u>	<u>\$478,548</u>	<u>\$16,816,215</u>
Deferred Inflows of Resources			
Differences between expected and actual experience	\$242,363	\$12,207	\$254,570
Net difference between projected and actual earnings on pension plan investments	0	49,984	49,984
Changes in proportion and differences between County contributions and proportionate share of contributions	<u>0</u>	<u>77,639</u>	<u>77,639</u>
Total Deferred Inflows of Resources	<u>\$242,363</u>	<u>\$139,830</u>	<u>\$382,193</u>

\$3,055,609 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	<u>OPERS</u>	<u>STRS</u>	<u>Total</u>
Year Ending December 31:			
2018	\$5,585,397	\$38,285	\$5,623,682
2019	5,513,165	106,279	5,619,444
2020	2,172,282	105,460	2,277,742
2021	<u>(177,770)</u>	<u>35,315</u>	<u>(142,455)</u>
Total	<u>\$13,093,074</u>	<u>\$285,339</u>	<u>\$13,378,413</u>

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Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2016, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. In 2016, the OPERS' actuarial consultants conducted an experience study for the period 2011 through 2015, comparing assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions, with the most notable being a reduction in the actuarially assumed rate of return from 8.0 percent down to 7.5 percent, for the defined benefit investments. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2016, compared with December 31, 2015, are presented below.

	December 31, 2016	December 31, 2015
Wage Inflation	3.25 percent	3.75 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	3 percent, simple through 2018, then 2.15 percent, simple	3 percent, simple through 2018, then 2.8 percent, simple
Investment Rate of Return	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

For 2016, mortality rates are based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

For 2015, mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

Jefferson County, Ohio
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The most recent experience study was completed for the five year period ended December 31, 2015. The prior experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2016, OPERS managed investments in four investment portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The 401(h) Health Care Trust portfolio was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. The Defined Benefit portfolio historically included the assets of the Member-Directed retiree medical accounts funded through the VEBA Trust. However, the VEBA Trust was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio is 8.3 percent for 2016.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2016 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.75 %
Domestic Equities	20.70	6.34
Real Estate	10.00	4.75
Private Equity	10.00	8.97
International Equities	18.30	7.95
Other investments	18.00	4.92
Total	<u>100.00 %</u>	<u>5.66 %</u>

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Discount Rate The discount rate used to measure the total pension liability for 2016 was 7.5 percent. The discount rate for 2015 was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.5 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.5 percent) or one-percentage-point higher (8.5 percent) than the current rate:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
County's proportionate share of the net pension liability	\$62,212,872	\$40,722,602	\$22,814,256

Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2017, actuarial valuation, compared with July 1, 2016 are presented as follows:

	July 1, 2017	July 1, 2016
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

For the July 1, 2017, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

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For the July 1, 2016 actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males’ ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

Actuarial assumptions used in the July 1 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016. Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

STRS’ investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return *</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	<u>100.00 %</u>	

* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS’ investment consultant indicates that the above target allocations should generate a return about the actuarial rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2017. The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS’ fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2017.

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Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
County's proportionate share of the net pension liability	\$2,171,150	\$1,514,616	\$961,584

Social Security System

Effective July 1, 1991, all employees not otherwise covered by a State Retirement System have an option to choose Social Security or the appropriate state system. As of December 31, 2017, nine employees have elected Social Security. The County's liability is 6.2 percent of wages.

NOTE 14 - POST-EMPLOYMENT BENEFITS

A. Ohio Public Employees Retirement System (OPERS):

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. See OPERS' CAFR referenced below for additional information.

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The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2017, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017.

As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2017 was 4.0 percent.

Substantially all of the County's contribution allocated to fund postemployment health care benefits relates to the cost-sharing, multiple employer trusts. The corresponding contribution for the years ended December 31, 2017, 2016, and 2015 was \$233,342, \$449,685, and \$400,601, respectively. For 2017, 86.09 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2016 and 2015.

B. State Teachers Retirement System (STRS):

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing multiple-employer defined benefit Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2019. The Plan is included in the report of STRS Ohio which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Jefferson County, Ohio
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Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the associated health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2017, 2016 and 2015, STRS did not allocate any employer contributions to post-employment health care.

NOTE 15 - OTHER EMPLOYEE BENEFITS

A. Compensated Absences

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. All accumulated, unused vacation time is paid upon separation if the employee has acquired at least one year of service with the County. Accumulated, unused sick leave and compensatory time is paid upon retirement at varying rates depending on length of service and department policy.

B. Life Insurance

The County also pays the premiums for employee life insurance, which is contracted through American United Life / One America.

NOTE 16 - COMMITMENTS

A. Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

Major Funds:	
General	\$97,928
Motor Vehicle Gas Tax	1,158,671
Sewer	99,465
Water	83,805
Other Non-Major Governmental Funds	1,080,245
Total	<u><u>\$2,520,114</u></u>

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B. Construction Commitments

As of December 31, 2017, the County had the following contractual construction commitments:

Project	Fund	Purchase Commitment	Amounts Paid as of 12/31/2017	Amounts Remaining on Contracts
<u>Capital:</u>				
Star Hill Waterline	Water	\$100,000	\$74,836	\$25,164
Smithfield Water Tank	Water	1,621,468	172,575	1,448,893
Water Telemetry	Water	250,000	214,674	35,326
Barbers Hollow Waste Water Treatment Plant	Sewer	150,000	66,114	83,886
Belvedere Sanitary Sewer	Sewer	338,235	57,221	281,014
Amsterdam Sanitary Sewer	Sewer	9,700,000	582,840	9,117,160
Murphy Lift Station	Sewer	36,200	32,083	4,117
Ridgeland Treatment Plant	Sewer	155,000	57,599	97,401
Smithfield Sanitary Sewer	Sewer	4,500,000	245,672	4,254,328
M-Plant Garage	Sewer	600,000	30,626	569,374
Reed's Mill Pump Station	Sewer	875,000	37,083	837,917
County Road 74 Bridge	MVGT	2,041,979	452,278	1,589,701
County Road 7 Bridge	MVGT	513,432	8,952	504,480
County Road 7 Bridge 2	MVGT	543,835	8,952	534,883
County Road 10 Bridge	MVGT	928,321	1,100	927,221
County Road 75A Bridge	MVGT	890,400	506,749	383,651
County Road 17 Bridge	MVGT	726,874	61,032	665,842
County Road 17 Bridge 2	MVGT	420,000	20,289	399,711
Township Road 129 Bridge	MVGT	142,374	128,669	13,705
911 Dispatch Upgrade	Emergency 911	138,204	69,102	69,102
911 Switch Replacement	Emergency 911	224,519	43,912	180,607
Towers Building Main Roof and A/C Replacement	Permanent Improvement	3,550,000	292,497	3,257,503
Courthouse Parking Lot	Permanent Improvement	213,369	208,589	4,780
Airpark Apron / Taxilane	Miscellaneous Local	375,000	362,079	12,921
Ariel Imagery Project	Miscellaneous Local	86,630	28,877	57,753
Total Construction Commitments		\$29,120,840	\$3,764,400	\$25,356,440

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 17 - CAPITAL LEASES - LESSEE DISCLOSURE

In the current year, and in prior years, the County has entered into capitalized leases for office equipment, voting equipment, and vehicles. Capital lease payments are reflected as debt service expenditures in the basic financial statements for the governmental funds.

Equipment acquired by lease has been capitalized in government wide statements governmental activities in the amount of \$194,611, which is equal to the present value of the future minimum lease payments at the time of acquisition. A corresponding liability was recorded in the government wide statements governmental activities. Governmental activities capitalized leased assets are reflected net of accumulated depreciation in the amount of \$43,146 for machinery and equipment and \$40,801 for vehicles. Principal payments towards capital leases during 2017 totaled \$30,662 for governmental activities.

Future minimum lease payments through 2019 are as follows:

Year	Governmental Activities	
	Principal	Interest
2018	\$18,226	\$474
2019	3,514	15
2020	2,082	0
2021	2,082	0
Total	\$25,904	\$489

NOTE 18 - LONG-TERM LIABILITIES

Changes in the County's long-term liabilities during 2017 are presented as follows.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

	Outstanding 12/31/2016	Additions	Reductions	Outstanding 12/31/2017	Due Within One Year
Governmental Activities:					
<i>Jail Construction Refunding - 1998, \$10,657,219</i>					
Serial/Term - \$10,020,000 @ 3.75%-5.75%	\$3,170,000	\$0	\$1,000,000	\$2,170,000	\$1,055,000
<i>Various Purpose/Refunding - 2010, \$5,130,000</i>					
Jail Construction Refunding - \$2,245,000					
Serial/Term @ 1.30%-2.75%	560,000	0	560,000	0	0
Premium \$25,071	2,385	0	2,385	0	0
Engineer Road Projects Refunding - \$1,670,000					
Serial/Term @ 1.30%-2.75%	420,000	0	420,000	0	0
Premium \$18,749	1,788	0	1,788	0	0
<i>911 Radio System Upgrade - 2012</i>					
Term @ 1.95% - \$3,525,000	2,196,000	0	349,000	1,847,000	355,000
<i>Various Purpose Refunding - 2012, \$7,525,000</i>					
Jail Construction Refunding - \$4,355,000					
Serial/Term @ 1.00%-3.625%	3,830,000	0	170,000	3,660,000	175,000
Discount \$25,843	(20,223)	0	(1,124)	(19,099)	0
<i>Various Purpose - 2013, \$1,500,000</i>					
Term @ 2.80%	900,000	0	150,000	750,000	150,000
<i>Facilities Construction/Improve - 2014 \$2,000,000</i>					
Term @ 3.52%	1,600,000	0	200,000	1,400,000	200,000
<i>Emergency Response - 2014 \$775,000</i>					
Term @ 1.93%	559,750	0	108,000	451,750	110,000
<i>Various Purpose - 2016, \$3,850,000</i>					
Term @ 2.30%	3,850,000	0	256,667	3,593,333	256,667
<i>Various Purpose - 2017, \$3,000,000</i>					
Term @ 3.00%	0	3,000,000	0	3,000,000	260,000
Total General Obligation Bonds	17,069,700	3,000,000	3,216,716	16,852,984	2,561,667
<i>Long Term Notes Payable</i>					
Courthouse Renovation, 2007 - \$950,000 @ 4.49%					
	114,136	0	114,136	0	0
Garage & Salt Fac. - 2008, \$1,300,000 @ 4.14%					
	303,738	0	148,888	154,850	154,850
Total Long Term Notes Payable	417,874	0	263,024	154,850	154,850
<i>OAQDA Loan - 2012, \$1,379,295 @ 2.47% - 4.4%</i>					
	1,029,409	0	84,388	945,021	86,472
<i>Capital Leases</i>					
	46,156	10,410	30,662	25,904	18,226
<i>Workers' Compensation Claims Payable</i>					
	254,359	15,424	112,974	156,809	14,944
<i>Compensated Absences</i>					
	3,126,495	1,822,596	1,750,850	3,198,241	1,294,926
<i>Net Pension Liability*</i>					
OPERS					
	28,928,833	10,023,222	0	38,952,055	0
STRS					
	2,082,828	0	568,212	1,514,616	0
Total Net Pension Liability	31,011,661	10,023,222	568,212	40,466,671	0
Total Governmental Activities	\$52,955,654	\$14,871,652	\$6,026,826	\$61,800,480	\$4,131,085

* For additional information related to net pension liability, see Note 13.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

	Outstanding 12/31/2016	Additions	Reductions	Outstanding 12/31/2017	Due Within One Year
Business Type Activities:					
General Obligation Bonds					
<i>Various Purpose - 2010, \$5,130,000</i>					
Sewer Projects - \$1,035,000					
Serial/Term @ 1.30%-4.50%	\$905,000	\$0	\$25,000	\$880,000	\$25,000
<i>Various Purpose Refunding - 2012, \$7,525,000</i>					
Water Projects - \$1,550,000					
Serial/Term @ 1.0%-3.25%	1,295,000	0	85,000	1,210,000	90,000
Premium - \$2,285	1,650	0	127	1,523	0
Sewer Projects - \$1,380,000					
Serial/Term @ 1.0%-3.625%	1,220,000	0	55,000	1,165,000	55,000
Discount \$8,150	(6,380)	0	(354)	(6,026)	0
Tidd-Dale/Hazelwood Sewer Projects - \$240,000					
Serial/Term @ 1.0%-2.75%	185,000	0	25,000	160,000	25,000
Premium - \$1,434	884	0	110	774	0
Total General Obligation Bonds	3,601,154	0	189,883	3,411,271	195,000
Revenue Bonds					
<i>Wastewater Treatment Bonds - 2012, \$5,884,000</i>					
Crestview - Series A Serial \$5,000,000 @ 2.75%	4,846,000	0	80,000	4,766,000	83,000
Crestview - Series B Serial \$884,000 @ 2.75%	857,000	0	14,000	843,000	15,000
Total Revenue Bonds	5,703,000	0	94,000	5,609,000	98,000
OPWC Loans					
Piney Fork Waterline - 1998, \$195,000 @ 0%	43,875	0	9,750	34,125	9,750
Norton Hill, Empire Water- 1998, \$113,589 @ 0%	22,724	0	5,680	17,044	5,679
Barbers Hollow Sewer Treatment Plant Improvement - 2006, \$300,000 @0%	141,184	0	11,766	129,418	11,766
Total OPWC Loans	207,783	0	27,196	180,587	27,195
Ohio EPA Loans Payable					
Pottery Sanitary Sewer, 2012, \$1,396,196 @ 0% (WPCL)	481,193	0	30,074	451,119	30,074
Rush Run Waterline, 2008, \$500,000 @ 0% (Disadv. Loan)	366,666	0	16,666	350,000	16,667
Rush Run Waterline, 2008, \$455,685 @ 2.0% (WRSLA)	294,819	0	21,969	272,850	22,410
Brilliant Booster Station, 2013, \$3,908,090 @ 1.94%	2,630,067	0	136,670	2,493,397	139,334
Bradley Road Waterline, 2014, \$858,053 @ 2.0% (WRSLA)	774,366	0	18,961	755,405	21,343
Toronto Waterline Connector, 2004, \$7,888,745 @ 3.35%	3,692,968	0	382,321	3,310,647	395,236
Total EPA Loans	8,240,079	0	606,661	7,633,418	625,064
Compensated Absences	91,523	99,843	86,457	104,909	39,898
Net Pension Liability*					
OPERS - Sewer	328,737	113,900	0	442,637	0
OPERS - Water	986,210	341,700	0	1,327,910	0
Total Net Pension Liability	1,314,947	455,600	0	1,770,547	0
Total Business Type Activities	\$19,158,486	\$555,443	\$1,004,197	\$18,709,732	\$985,157

* For additional information related to net pension liability, see Note 13.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Governmental Activities:

1998 Jail Construction Refunding Bonds – On March 13, 1998 Jefferson County issued \$10,657,219 of general obligation bonds which included serial, term and capital appreciation (deep discount) bonds in the amount of \$3,365,000, \$6,655,000, and \$637,219, respectively. These bonds are not subject to prior optional redemption. These refunding bonds were issued along with additional various purpose improvement and refunding bonds of \$17,760,000. The jail construction refunding bonds replaced the 1995 \$10,660,000 term bonds. All of the 1995 jail term bonds that had been defeased through this refunding were fully called and repaid during 2006. The 1998 jail construction refunding bonds are being retired from the debt service fund from the proceeds of a bond issue tax levy.

The term bonds mature in the year 2019 and are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, in each of the years 2013 through 2018 (with the balance of \$1,115,000 to be paid at stated maturity on December 1, 2019) at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date, according to the following schedule:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2013	\$800,000
2014	850,000
2015	895,000
2016	940,000
2017	1,000,000
2018	1,055,000
	<u>\$5,540,000</u>

Principal and interest requirements to retire the 1998 Jail Construction Refunding Bonds outstanding at December 31, 2017 are as follows:

<u>Year Ending December 31</u>	<u>Serial and Term Bonds</u>	
	<u>Principal</u>	<u>Interest</u>
2018	\$1,055,000	\$124,775
2019	1,115,000	64,113
Totals	<u>\$2,170,000</u>	<u>\$188,888</u>

2010 Various Purpose/Refunding Bonds – On September 8, 2010 Jefferson County issued \$5,130,000 of general obligation bonds which included serial and term bonds in the amount of \$4,065,000 and \$1,065,000, respectively. These various purpose bonds were issued to partially refund the 1998 Various Purpose and Refunding Bonds, as well as permanently finance an outstanding bond anticipation note for sewer projects, as well as pay the costs of issuance of these bonds for governmental and business type activities in the amounts of \$4,095,000 (\$3,970,000 serial bonds and \$125,000 term bonds) and \$1,035,000 (\$95,000 serial bonds and \$940,000 term bonds), respectively. These various purpose bonds were issued with a premium of \$43,820 for governmental activities, which is reported as an increase to bonds payable. This amount is being amortized to interest expense over the life of the bonds using the straight-line method.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

A breakdown of the governmental activities portion of the total bond issue is as follows:

\$180,000 of these general obligation bonds were issued to refund \$170,000 of outstanding 1998 human services complex bonds. These bonds were retired through the debt service fund from rental income from the Department of Human Services. All of the 1998 human service complex bonds that were refunded with this bond issue were fully called and repaid during 2010. These bonds were fully repaid during 2014.

\$2,245,000 of these general obligation bonds were issued to refund \$2,180,000 of outstanding 1998 jail construction bonds. These bonds are being retired through the debt service fund from tax levy proceeds. All of the 1998 jail construction bonds that were refunded with this bond issue were fully called and repaid during 2010.

\$1,670,000 of these general obligation bonds were issued to refund \$1,620,000 of outstanding engineer road improvement bonds. These bonds are being retired through the debt service fund from tax levy proceeds. All of the 1998 engineer road improvement bonds that were refunded with this bond issue were fully called and repaid during 2010.

The business-type activities portion of this issue is presented in business-type portion of this note.

The governmental activities portion of the 2010 Various Purpose/Refunding Bonds was fully retired as of December 31, 2017.

2012 (911) Emergency Response System Bonds – On December 19, 2012 Jefferson County issued \$3,525,000 of general obligation term bonds. The bonds were issued to pay the costs of system upgrades for the 911 system. The bonds were issued at par value with an interest rate of 1.95 percent. The bonds will be repaid through the debt service fund from tax revenues. The bonds are not subject to redemption prior to maturity.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2013	\$323,000
2014	329,000
2015	335,000
2016	342,000
2017	349,000
2018	355,000
2019	362,000
2020	369,000
2021	377,000
2022 *	384,000
	<u>\$3,525,000</u>

* Maturity

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Principal and interest requirements to retire the 2012 Emergency Response System Bonds outstanding at December 31, 2017 are as follows:

Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2018	\$355,000	\$36,017
2019	362,000	29,094
2020	369,000	22,035
2021	377,000	14,840
2022	384,000	7,488
Totals	\$1,847,000	\$109,474

2012 Various Purpose Refunding Bonds – On March 1, 2012 Jefferson County issued \$7,525,000 of general obligation bonds which included serial and term bonds in the amount of \$4,670,000 and \$2,855,000, respectively. These various purpose bonds were issued to partially refund the 2004 Various Purpose Bonds, as well as pay the costs of issuance of these bonds for governmental and business type activities in the amounts of \$4,355,000 (\$2,430,000 serial bonds and \$1,925,000 term bonds) and \$3,170,000 (\$2,240,000 serial bonds and \$930,000 term bonds), respectively. A portion of these various purpose bonds were issued at a discount for governmental activities of \$25,843, and \$8,150 for business type activities, which is reported as a decrease to bonds payable and being amortized over the life of the bonds using the straight-line method. Another portion of the bonds were issued at a premium of \$3,719 for business type activities, which is reported as an increase to bonds payable. This amount is being amortized to interest expense over the life of the bonds using the straight-line method. The bonds are insured, and the cost of the bond insurance is reported as Unamortized Bond Insurance Premiums and will be amortized over the life of the bonds. The value of the insurance was \$55,214 (\$31,659 governmental activities and \$23,555 business type activities), and the current year amortization is \$1,376 governmental activities and \$1,222 business type activities. All of the bonds that were refunded with this issue were called and fully repaid from the irrevocable trust fund in 2014.

A breakdown of the business-type portion of this bond issue is addressed below in the business type activity portion of this note.

The Term Bonds maturing on December 1, 2026 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

Date	Principal Amount Subject to Mandatory Redemption
2025	\$375,000
2026 *	380,000
	\$755,000

* Maturity

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

The Term Bonds maturing on December 1, 2030 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2029	\$425,000
2030 *	315,000
	<u>\$740,000</u>

* Maturity

The Term Bonds maturing on December 1, 2032 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2031	\$320,000
2032 *	335,000
	<u>\$655,000</u>

* Maturity

The Term Bonds maturing on December 1, 2034 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Subject to Mandatory Redemption</u>
2033	\$350,000
2034 *	355,000
	<u>\$705,000</u>

* Maturity

The bonds maturing on or after December 1, 2019 are subject to redemption at the option of the County, either in whole or in part, in such order as the County shall determine, on any date on or after June 1, 2019 at a redemption price equal to 100 percent of the principal amount redeemed plus, in each case, accrued interest to the date fixed for redemption.

Principal and interest requirements to retire the governmental activities portion of the 2012 Various Purpose Refunding Bonds outstanding at December 31, 2017 are as follows:

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2018	\$175,000	\$108,080
2019	175,000	104,580
2020	180,000	101,080
2021	185,000	97,255
2022	190,000	92,862
2023-2027	1,025,000	385,315
2028-2032	1,195,000	218,570
2033-2034	535,000	29,182
Totals	\$3,660,000	\$1,136,924

2013 Various Purpose Bonds - On May 7, 2013, Jefferson County issued \$1,500,000 of fully taxable general obligation term bonds. The bonds were issued for the purpose of acquiring a building and parking lots as well as to pay the costs of constructing a runway extension for the airpark. The bonds were issued at par value with an interest rate of 2.80%. The bonds will be repaid through the debt service fund from tax revenues. The bonds are not subject to optional redemption prior to maturity.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100% of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2013	\$150,000
2014	150,000
2015	150,000
2016	150,000
2017	150,000
2018	150,000
2019	150,000
2020	150,000
2021	150,000
2022 *	150,000
Total	\$1,500,000

* Maturity

Principal and interest requirements to retire the 2013 Various Purpose Bonds outstanding at December 31, 2017 are as follows:

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Year Ending December 31	Term Bonds	
	Principal	Interest
2018	\$150,000	\$21,000
2019	150,000	16,800
2020	150,000	12,600
2021	150,000	8,400
2022	150,000	4,200
Totals	\$750,000	\$63,000

2014 Facilities Construction and Improvement Bonds – On July 30, 2014 Jefferson County issued \$2,000,000 of federally taxable general obligation term bonds. The bonds were issued to pay the costs of constructing, improving and renovating county facilities including the towers building, demolishing the courthouse annex building and converting to a parking lot and replacing a boiler at the justice facility. The bonds were issued at par value with an interest rate of 3.52 percent. The bonds will be repaid through the debt service fund from tax revenues. As of December 31, 2017, \$313,993 of the bond proceeds remain unspent. The bonds are not subject to redemption prior to maturity.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on July 1 of the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2015	\$200,000
2016	200,000
2017	200,000
2018	200,000
2019	200,000
2020	200,000
2021	200,000
2022	200,000
2023	200,000
2024 *	200,000
	\$2,000,000

* Maturity

Principal and interest requirements to retire the 2014 Facilities Construction and Improvement Bonds outstanding at December 31, 2017 are as follows:

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2018	\$200,000	\$45,760
2019	200,000	38,720
2020	200,000	31,680
2021	200,000	24,640
2022	200,000	17,600
2023-2024	400,000	14,080
Totals	\$1,400,000	\$172,480

2014 (911) Emergency Response System Bonds – On November 10, 2014 Jefferson County issued \$775,000 of general obligation term bonds. The bonds were issued to pay the costs of system upgrades for the 911 system. The bonds were issued at par value with an interest rate of 1.93 percent. The bonds will be repaid through the debt service fund from tax revenues. The bonds are not subject to redemption prior to maturity.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on June 1 of the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2015	\$109,250
2016	106,000
2017	108,000
2018	110,000
2019	112,000
2020	114,000
2021 *	115,750
	\$775,000

* Maturity

Principal and interest requirements to retire the 2014 Emergency Response System Bonds outstanding at December 31, 2017 are as follows:

Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2018	\$110,000	\$8,719
2019	112,000	6,596
2020	114,000	4,434
2021	115,750	2,234
Totals	\$451,750	\$21,983

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

2016 Various Purpose Bonds – On February 22, 2016 Jefferson County issued \$3,850,000 of federally taxable general obligation term bonds. The bonds were issued to pay the costs of acquiring and constructing upgrades and improvements including bridge replacements, slip repair projects, a guardrail replacement project, and building and grounds repair and replacement projects. The bonds were issued at par value with an interest rate of 2.3 percent. The bonds will be repaid through the debt service fund from tax revenues. As of December 31, 2017, \$1,961,842 of the bond proceeds remain unspent. The bonds are not subject to redemption prior to maturity.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on February 15 of the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2017	\$256,667
2018	256,667
2019	256,667
2020	256,667
2021	256,667
2022	256,667
2023	256,667
2024	256,667
2025	256,667
2026	256,667
2027	256,667
2028	256,667
2029	256,667
2030	256,667
2031 *	265,662
	\$3,859,000

* Maturity

Principal and interest requirements to retire the 2016 Various Purpose Bonds outstanding at December 31, 2017 are as follows:

Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2018	\$256,667	\$79,695
2019	256,667	73,792
2020	256,667	67,888
2021	256,667	61,985
2022	256,667	56,082
2023-2027	1,283,335	191,858
2028-2031	1,026,663	47,227
Totals	\$3,593,333	\$578,527

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

2017 Various Purpose Bonds – On September 22, 2017 Jefferson County issued \$3,000,000 of federally taxable general obligation term bonds. The bonds were issued to pay the costs of acquiring, constructing and providing upgrades and improvements to various County buildings and facilities. The bonds were issued at par value with an interest rate of 3 percent. The bonds will be repaid through the debt service fund from tax revenues. As of December 31, 2017, \$2,973,678 of the bond proceeds remain unspent. The bonds are not subject to redemption prior to maturity.

The bonds are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on October 1 of the years and in the respective principal amounts as follows:

Date	Principal Amount to be Redeemed
2018	\$260,000
2019	270,000
2020	280,000
2021	285,000
2022	295,000
2023	305,000
2024	310,000
2025	320,000
2026	330,000
	\$2,655,000

The remaining principal amount of the Bonds (\$345,000) will mature at stated maturity on October 1, 2027.

Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2018	\$260,000	\$92,250
2019	270,000	82,200
2020	280,000	74,100
2021	285,000	65,700
2022	295,000	57,150
2023-2027	1,610,000	147,900
Totals	\$3,000,000	\$519,300

Long Term Notes Payable - The County has issued several long term notes payable, all of which are backed by the full faith and credit of the County. The County has two outstanding notes that were issued for courthouse renovations, and construction of a garage for the engineer's department and two salt storage facilities. These notes are being repaid through the debt service fund from county general revenues. All of the notes were issued with a fixed interest rate.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Principal and interest requirements to retire the long term notes payable outstanding at December 31, 2017 are as follows:

Year Ending December 31	Notes Payable	
	Principal	Interest
2018	\$154,850	\$6,548

Ohio Air Quality Development Authority Loan – On June 28, 2012, the County entered into a loan agreement with the Ohio Air Quality Development Authority in the amount of \$1,379,295 for energy conservation measures for various departments within Jefferson County. As part of the loan program, the County issued a portion of the loan, Series A, as tax exempt in the amount of \$721,255, and a portion of the loan, Series B, as taxable in the amount of \$658,040, which qualified Jefferson County to receive a federal interest subsidy. During 2013, the County applied for the subsidy as reported, but received reduced reimbursements. The County has received no updated schedule of interest rate subsidy.

Principal and interest requirements to retire the OAQDA Loan are as follows:

Year Ending December 31	Series A Tax Exempt		Series B Taxable			
	Principal	Interest	Principal	Interest	Interest Subsidy	Net Interest
2018	\$86,472	\$7,088	\$0	\$28,954	(\$20,268)	\$8,686
2019	88,608	4,953	0	28,954	(20,268)	8,686
2020	90,796	2,764	0	28,954	(20,268)	8,686
2021	21,105	521	71,934	28,954	(20,268)	8,686
2022	0	0	94,510	25,789	(18,052)	7,737
2023-2027	0	0	491,596	65,458	(45,818)	19,640
Totals	\$286,981	\$15,326	\$658,040	\$207,063	(\$144,943)	\$62,120

Capital Leases – The County has issued capital leases for office equipment, voting equipment, and vehicles. These leases will be repaid through the General, Mental Health, and Court Corrections/Public Safety funds from County revenues.

Workers' Compensation Claims Payable – The County has a liability for workers' compensation as part of the State Workers Compensation retrospective rating and payment program. The County will pay the claims payable from the General fund, Miscellaneous Local, Public Assistance, Motor Vehicle and Gasoline Tax, Mental Health, Court/Corrections, Permissive Sheriff, Emergency 911, Children Services, Department of Developmental Disabilities and Jail Operating Levy special revenue funds, and the Sewer and Water enterprise funds using payments made to the internal service fund.

Compensated Absences – The County will pay compensated absences from the General fund, Miscellaneous Local, Public Assistance, Motor Vehicle and Gasoline Tax, Mental Health, Court/Corrections, Permissive Sheriff, Children Services, Department of Developmental Disabilities and Jail Operating Levy special revenue funds, and the Sewer and Water enterprise funds.

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Net Pension Liability - There is no repayment schedule for the net pension liability. However, employer pension contributions are made from the General fund, Miscellaneous Local, Public Assistance, Motor Vehicle and Gasoline Tax, Mental Health, Court/Corrections, Permissive Sheriff, Children Services, Department of Developmental Disabilities and Jail Operating Levy special revenue funds, and the Sewer and Water enterprise funds. For additional information related to the net pension liability see Note 13.

Business Type Activities:

2010 Various Purpose Bonds – On September 8, 2010 Jefferson County issued \$5,130,000 of general obligation bonds which included serial and term bonds in the amount of \$4,065,000 and \$1,065,000, respectively. These various purpose bonds were issued to partially refund the 1998 Various Purpose and Refunding Bonds, as well as permanently finance an outstanding bond anticipation note for sewer projects, as well as pay the costs of issuance of these bonds for governmental and business type activities in the amounts of \$4,095,000 (\$3,970,000 serial bonds and \$125,000 term bonds) and \$1,035,000 (\$95,000 serial bonds and \$940,000 term bonds), respectively. The bonds were issued at par value for Business Type Activity. The business type activities portion of this bond issue is intended to be repaid through sewer user charges.

The Term Bonds maturing on December 1, 2025 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2018	\$25,000
2019	25,000
2020	25,000
2021	25,000
2022	30,000
2023	30,000
2024	30,000
2025 *	30,000
	<u>\$220,000</u>

* Maturity

The Term Bonds maturing on December 1, 2030 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

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Date	Principal Amount Subject to Mandatory Redemption
2026	\$30,000
2027	35,000
2028	35,000
2029	35,000
2030 *	40,000
	\$175,000

* Maturity

The Term Bonds maturing on December 1, 2040 are subject to mandatory sinking fund redemption at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 of the years and in the respective principal amounts as follows:

Date	Principal Amount Subject to Mandatory Redemption
2031	\$40,000
2032	40,000
2033	45,000
2034	45,000
2035	45,000
2036	50,000
2037	50,000
2038	55,000
2039	55,000
2040 *	60,000
	\$485,000

* Maturity

The bonds maturing on or after December 1, 2018 are subject to redemption at the option of the County, either in whole or in part, in such order as the County shall determine, on any date on or after December 1, 2017 at a redemption price equal to 100 percent of the principal amount redeemed plus, in each case, accrued interest to the date fixed for redemption.

Principal and interest requirements to retire the business type activities portion of the 2010 Various Purpose/Refunding Bonds outstanding at December 31, 2017 are as follows:

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December 31	Principal	Interest
2018	\$25,000	\$36,820
2019	25,000	36,020
2020	25,000	35,120
2021	25,000	34,220
2022	30,000	33,320
2023-2027	155,000	150,250
2028-2032	190,000	116,550
2033-2037	235,000	70,650
2038-2040	170,000	15,525
Totals	\$880,000	\$528,475

2012 Various Purpose Refunding Bonds – On March 1, 2012 Jefferson County issued \$7,525,000 of general obligation bonds which included serial and term bonds in the amount of \$4,670,000 and \$2,855,000, respectively. These various purpose bonds were issued to partially refund the 2004 Various Purpose Bonds, as well as pay the costs of issuance of these bonds for governmental and business type activities in the amounts of \$4,355,000 (\$2,430,000 serial bonds and \$1,925,000 term bonds) and \$3,170,000 (\$2,240,000 serial bonds and \$930,000 term bonds), respectively. These various purpose bonds were issued at a discount for governmental activities of \$25,843, and \$8,150 for business type activities, which is reported as a decrease to bonds payable and being amortized over the life of the bonds using the straight-line method. The bonds were issued at a premium of \$3,719 for business type activities, which is reported as an increase to bonds payable. This amount is being amortized to interest expense over the life of the bonds using the straight-line method. The bonds are insured, and the cost of the bond insurance is reported as Unamortized Bond Insurance Premiums and will be amortized over the life of the bonds. The value of the insurance was \$55,214 (\$31,659 governmental activities and \$23,555 business type activities), and the current year amortization is \$1,376 governmental activities and \$1,222 business type activities.

A breakdown of the business-type portion of this bond issue is as follows:

\$1,550,000 of these general obligation bonds were issued to refund 2004 bonds that had been issued for various water projects. These bonds are being retired through the water fund from revenues derived from the operation of the water system.

\$1,380,000 of these general obligation bonds were issued to refund 2004 bonds that had been issued for various sewer projects. These bonds are being retired through the sewer fund from revenues derived from the operation of the sewer system.

\$240,000 of these general obligation bonds were issued to refund 2004 bonds that had been issued for Tidd-Dale and Hazelwood sewer expansion. These bonds are being retired through the sewer fund, and are intended to be partially repaid through special assessments as well as from revenues derived from the operation of the sewer system. In the event of default of the property owners, the sewer fund will make the required debt payments through operating revenues.

The Term Bonds for this issue are subject to mandatory sinking fund redemption; see the tables listed above in the governmental activities section of the note.

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Principal and interest requirements to retire the business type activities portion of the 2012 Various Purpose Refunding Bonds outstanding at December 31, 2017 are as follows:

Year Ending December 31	Water Projects		Sewer Projects		Tidd-Dale Hazelwood Sewer Projects	
	Serial and Term Bonds		Serial and Term Bonds		Serial and Term Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest
2018	\$90,000	\$32,390	\$55,000	\$34,343	\$25,000	\$3,775
2019	90,000	30,590	60,000	33,242	20,000	3,275
2020	95,000	28,790	55,000	32,043	20,000	2,875
2021	95,000	26,771	60,000	30,874	20,000	2,450
2022	100,000	24,515	60,000	29,449	25,000	1,975
2023-2027	515,000	82,305	330,000	121,641	50,000	2,037
2028-2032	225,000	10,885	375,000	68,796	0	0
2033-2034	0	0	170,000	9,244	0	0
Totals	\$1,210,000	\$236,246	\$1,165,000	\$359,632	\$160,000	\$16,387

Revenue Bonds – On April 2, 2012, Jefferson County issued \$5,884,000 of Wastewater Treatment Collection System Revenue Bonds. Through the issuance, Jefferson County has irrevocably pledged future sewer customer revenues, net of specified operating expenses, to repay the revenue bonds. The bonds were issued as Series A \$5,000,000, and Series B \$884,000, with all bonds being taxable. Proceeds from the bonds provided financing for the Crestview/Belvedere Sewer project. When the bonds were issued, the bond proceeds were held by a fiscal agent. The bonds are payable solely from sewer customer net revenues and are payable through 2052. For 2017, annual principal and interest payments on the bonds are expected to require less than thirty percent of net revenues. The total principal and interest remaining to be paid on the bonds is \$8,806,122. Principal and interest paid for the current year and total customer net revenues were \$250,832 and \$872,637, respectively. The schedule of debt service requirements to maturity is as follows:

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Year Ending December 31	Principal	Interest
2018	\$98,000	\$154,247
2019	100,000	151,553
2020	102,000	148,802
2021	106,000	145,998
2022	108,000	143,082
2023-2027	590,000	669,020
2028-2032	674,000	583,412
2033-2037	772,000	485,402
2038-2042	884,000	373,340
2043-2047	1,014,000	244,778
2048-2052	1,161,000	97,488
Totals	<u>\$5,609,000</u>	<u>\$3,197,122</u>

OPWC Loans – The County has entered into OPWC Loans for various water and sewer projects. These loans will be repaid from charges for services revenue in the enterprise funds. The OPWC Loans are interest free.

The OPWC loan debt service requirements to maturity are as follows:

Year Ending December 31	OPWC Loans Principal
2018	\$27,195
2019	27,195
2020	27,195
2021	16,641
2022	11,766
2023-2027	58,830
2028	11,765
Totals	<u>\$180,587</u>

Ohio EPA Loans Payable – The County entered into a loan agreement on November 2, 2004 with the Ohio Water Development Authority for a \$7,888,745 Ohio EPA Loan from the Water Supply Revolving Loan Account at 3.35 percent for a twenty year period. Beginning in 2017, the County received an interest rate subsidy of 3 percent for this loan. The loan was issued for the completion of Toronto waterline connector project that allows the County to purchase water from the City of Toronto. During 2008, the County entered into loan agreements with the Ohio Water Development Authority for two additional Ohio EPA loans for the completion of the Rush Run Waterline Extension project, which included a Disadvantaged loan in the amount of \$500,000 at zero percent interest, and a WSRLA loan in the amount of \$455,685 at 2.0 percent interest. During 2012, the County entered into a loan agreement with the Ohio Water Development Authority for an additional Ohio EPA loan from the Water Pollution Control Fund in the amount of \$1,396,196 at zero percent interest, which included the provision for fifty

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percent non ARRA principal forgiveness, which was recognized in 2012. The loan was issued for the Pottery Addition Sanitary Sewer Project. During 2012 the County also entered into a loan agreement with the Ohio Water Development Authority for an additional Ohio EPA loan from the Drinking Water Fund in the amount of \$3,908,090 at a 1.94% interest rate, with proceeds first received in 2013. The loan was issued for the Brilliant Booster Station Project. During 2014, the County entered into a loan agreement with the Ohio Water Development Authority for an additional Ohio EPA loan from the WSRLA fund in the amount of \$858,053 at a two percent interest rate. The loan was issued to finance the Bradley Road Waterline Project. The County received principal forgiveness in the amount of \$201,114 during 2015. The loans are backed by the full faith and credit of the County and are intended to be repaid with user charges.

Estimated debt service requirements to maturity for these EPA loans are as follows:

Year Ending December 31	Principal	Interest	Interest Subsidy	Net Interest
2018	\$625,064	\$175,671	(\$11,244)	\$164,427
2019	642,012	158,724	(9,849)	148,875
2020	659,481	141,255	(8,407)	132,848
2021	677,488	123,249	(6,917)	116,332
2022	696,050	104,687	(5,376)	99,311
2023-2027	2,479,422	267,109	(6,350)	260,759
2028-2032	1,275,236	103,120	0	103,120
2033-2037	325,688	32,888	0	32,888
2038-2042	182,069	16,324	0	16,324
2043-2044	70,908	1,782	0	1,782
Totals	<u>\$7,633,418</u>	<u>\$1,124,809</u>	<u>(\$48,143)</u>	<u>\$1,076,666</u>

Bond Ratings:

On September 24, 2014, Jefferson County received an upgraded credit rating of A1 from Moody's Investor Services. As of the date of the financials, this remains the most recent credit rating for the County.

Debt Margins:

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County. The Code further provides that the total voted and unvoted net debt of the County less the same exempt debt shall never exceed a sum equal to \$6,000,000 plus two and one-half percent of the amount of the tax valuation in excess of \$300,000,000

The effects of the debt limitations described above at December 31, 2017 are a margin on unvoted debt of \$9,303,695 and an overall debt margin of \$29,023,475.

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Conduit Debt:

Pursuant to State Statute, various industrial revenue bonds have been issued for private industry within Jefferson County. The proceeds of the industrial revenue bonds are used by the various private industries for new construction or improvements. The bonds are to be repaid by the recipients of the proceeds and do not represent an obligation of the County. As of December 31, 2017, there were \$140,465,000 in industrial revenue bonds that have been issued and have not been completely repaid, of which \$32,700,000 remain outstanding.

NOTE 19 - INTERNAL BALANCES

Interfund balances at December 31, 2017 consist of the following individual interfund receivables and payables:

<u>Interfund Payable</u>	<u>Interfund Receivable</u>			<u>Total</u>
	<u>Major Fund</u>	Other Nonmajor Governmental	Self Insurance - Workers'	
	General		Compensation	
Major Funds:				
General Fund	\$0	\$0	\$59,467	\$59,467
Public Assistance	0	20,513	34,937	55,450
MVGTT	0	0	28,096	28,096
Developmental Disabilities	0	0	83,015	83,015
Sewer	0	0	3,413	3,413
Water	0	0	9,224	9,224
Other Nonmajor				
Governmental	283,486	4,929	765,693	1,054,108
Self Insurance - Health	2,638,935	0	551,308	3,190,243
Total All Funds	\$2,922,421	\$25,442	\$1,535,153	\$4,483,016

Actual cash deficit balances in the Jail Operating Levy Special Revenue Funds and the Self Insurance – Health Fund were covered by cash from the General Fund, and the Self Insurance – Workers’ Compensation Internal Service Fund.

The remaining interfund receivables/payables are due to lags between the dates interfund goods and services are provided, transactions recorded in the accounting system, and payments between funds are made.

The interfund receivables/payables between governmental funds are eliminated on an accrual basis; the internal balance on the Statement of Net Position represents the balance due to governmental activities from business-type activities for goods and services.

Interfund transfers for the year ended December 31, 2017 consisted of the following:

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<u>Transfer from</u>	<u>Transfers to</u>
	<u>Other Nonmajor Governmental</u>
General	\$3,257,940
MVGT	935,213
Developmental Disabilities	100,000
Other Nonmajor Governmental	<u>523,625</u>
Total All Funds	<u><u>\$4,816,778</u></u>

The Transfers From/To were used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to move receipts restricted for debt service payments to the debt service fund as debt service payments come due, including the transfers from the Motor Vehicle Gas Tax and Other Nonmajor Governmental Funds; to move receipts for capital projects from the Developmental Disabilities Fund to the Other Nonmajor Governmental Funds; and use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTE 20 - JOINT VENTURE

Jefferson County Regional Planning Commission:

The County participates in the Jefferson County Regional Planning Commission which is a statutorily created (ORC section 713) political subdivision of the State. The Commission is jointly governed among Jefferson County and municipalities and townships within the County. The Commission includes the three Jefferson County Commissioners, fourteen municipality mayors, fourteen township trustees, and six non-governmental representatives appointed by the member governments. Each member's control over the operation of the commission is limited to its representation on the board. The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environment, social, economic and governmental functions and services of the County as well as applies for Community Development Block Grants for the member governments. The Board exercises total control of the budgeting, appropriation, contracting and management. The County's contribution was \$85,000 for their annual subsidy (approximately 57 percent of the annual revenues of the Commission). The remaining member governments contribute an annual fee that totals \$8,000 per year. The Commission applies for Community Development Block Grants on behalf of member governments and receives approximately \$88,985 per year in administrative fees. Continued existence of the Commission is dependent upon the County's continued participation; however, the County does not have an equity interest in the Commission. The Commission is not accumulating significant financial resources and is not experiencing fiscal distress that may cause an additional financial benefit to or burden on the County. The financial activity of the Commission is presented as a custodial fund due to the County serving as fiscal agent. Complete financial statements can be obtained from the Jefferson County Regional Planning Commission, Steubenville, Ohio.

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NOTE 21 - JOINTLY GOVERNED ORGANIZATIONS

A. Eastern Ohio Correction Center:

The Eastern Ohio Correction Center operates under the direction of a Judicial Advisory Board of Directors comprised of a Common Pleas judge from Carroll, Guernsey and Harrison Counties, and two judges from Belmont, Columbiana, and Jefferson Counties. The Center is governed by a Facility Governance Board comprised of nine members, six of which are appointed by the Judicial Advisory Board, one appointed by the Columbiana County Board of Commissioners and one appointed by the Jefferson County Board of Commissioners, with the remaining member being appointed by the remaining Counties in alphabetical order. The Board exercises total control over the operations of the Center including budgetary, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the Board. Jefferson County serves as the fiscal agent for the Center, and the judicial activity related to the Center is presented on the financial statements as a custodial fund. The County did not contribute financially to the center in 2017.

B. Brooke, Hancock, Jefferson Regional Planning Commission (BHJ):

BHJ is a separate and distinct political subdivision created pursuant to Ohio Revised Code section 713.30 and West Virginia Revised Code articles 8-25 and 8-26 to provide planning and administrative services to all local governments in a three county region comprised of Jefferson County and two counties in West Virginia. The governing board is comprised of 69 members which include 50 elected officials from the counties and municipalities as well as 19 appointed members from an array of private, public, and quasi-public entities. Each member's degree of control is limited to its representation on the committee. The County contributed \$36,564 to BHJ in 2017.

C. Oakview Juvenile Residential Center:

The Oakview Juvenile Residential Center is a jointly governed organization among Belmont, Harrison, Guernsey, Monroe, Jefferson, and Noble Counties. The Center was formed to operate a regional juvenile rehabilitation facility for the use of member counties, and to house and treat adjudicated non-violent felony offenders. The facility is operated and managed by Oakview Juvenile Residential Center. The participating entities created a Judicial Rehabilitation Board the members of which are made-up of the juvenile judges of each participating county. The Board exercises total control of the budgeting, appropriation, contracting and management. Each County's degree of control is limited to its representation on the Board.

A twelve member Advisory Board has been created whose members are appointed by the Judicial Rehabilitation Board of which all participating Counties have two appointees. The facility is located on property now owned by Belmont County. Policies, procedures and the operating budget are approved by the Judicial Rehabilitation Board. Each member's degree of control is limited to its representation on the committee.

D. Ohio Mid-Eastern Governments Association (OMEGA):

OMEGA is a ten-county regional council of governments comprised of Belmont, Carroll, Coshocton, Columbiana, Guernsey, Harrison, Holmes, Jefferson, Muskingum, and Tuscarawas Counties. OMEGA was formed to aid and assist the participating counties and political subdivisions within the counties in the application of Appalachian Regional Commission and Economic Development grant monies. OMEGA is governed by a sixteen member executive board comprised of members appointed from each participating

Jefferson County, Ohio
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county and the cities within each county. City membership is voluntary. A county commissioner serves as the County's representative on the Board. The board exercises total control over the operations of the OMEGA including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the Board. Each member currently pays a per capita membership fee based upon the most recent United States census. OMEGA has no outstanding debt. The County contributed \$6,894 to OMEGA in 2017.

E. Area Office on Aging:

The Area Office on Aging is a regional council of governments that assists nine counties, including Jefferson County, in providing services to senior citizens in the Council's service area. The Council is governed by a board of directors comprised of one representative appointed by each participating county. The Area Office on Aging receives Title III monies to be used for programs within the member Counties. The Board exercises total control over the operations of the Council including budgetary, appropriating, contracting and designating management. Each County's degree of control is limited to its representation on the Board. The County did not contribute financially to the Office in 2017.

F. Jefferson-Belmont Joint Solid Waste Authority:

The Jefferson-Belmont Joint Solid Waste Authority is a jointly governed organization between Jefferson and Belmont counties. The Authority, formed to provide solid waste services to the two participating counties, is governed by a fourteen member board of directors of which one commissioner from Jefferson County is a member. The Board exercises total control over the operations of the Authority including budgetary, appropriating, contracting and designating management. Each County's degree of control is limited to its representation on the Board. The County does not make any monetary contributions to the Authority.

G. Jefferson County Family and Children First Council:

The Jefferson County Family and Children First Council is a jointly governed organization created under the Ohio Revised Code Section 121.37. The Council is comprised of the following members: Director of the Board of Mental Health, Alcohol and Drug Addiction, Health Commissioner of the City of Steubenville, Health Commissioner of Jefferson County, Director of the Jefferson County Department of Job and Family Services, Director of Children Services, Superintendent of Jefferson County Board of Department of Developmental Disabilities, Juvenile Court Judge, Superintendent of the Steubenville City Board of Education, Superintendent of the Jefferson County Educational Service Center, Superintendent of Edison Local School District, Mayor of Steubenville, Chairman of the Board of County Commissioners, Director of the regional office of the Department of Youth Services, Director of the Community Action Council, a representative of Jefferson County Early Intervention Collaborative, a representative of the Jefferson County Behavioral Health System, a representative from the Jefferson County United Way, and a representative from the Family Services Association, three individuals representing the interests of families in Jefferson County, a representative from any public or private organization which formally attests to its support for the mission of the Council. The Council is governed currently by a 24 member Board. During 2017, the County made no contributions to the Council. Each member's degree of control is limited to its representation on the committee.

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H. Belmont, Carroll, Harrison, and Jefferson Counties Council of Governments:

The Belmont, Carroll, Harrison, and Jefferson Counties Council of Government was created to establish the operating and administrative procedures and to direct funding within the Workforce Investment Area as required by the Workforce Investment Act of 1998. The Council of Governments is comprised of four voting members, one designated from each County, each of whom shall be a duly elected County Commissioner, and may include ex-officio members, representatives from the Department of Job and Family Services of the member counties, and the Chairperson of the Workforce Investment Board. Each member's degree of control is limited to its representation on the committee. During 2017, the County made no contributions to the Board.

I. Jefferson County Port Authority:

The Jefferson County Port Authority is a jointly governed organization between Jefferson County, the City of Steubenville, and the Jefferson County Regional Planning Commission. The Authority, formed to provide economic development opportunities, is governed by a five member board of directors. The County Commissioners and the City of Steubenville each appoint two members, with one member being appointed by the Jefferson County Regional Planning Commission. Each member's degree of control is limited to its representation on the committee. During 2017, the County contributed \$130,000 to the Jefferson County Port Authority.

J. Mid Eastern Ohio Regional Council of Governments (MEORC)

The Mid Eastern Ohio Regional Council of Governments is a regional council of governments created pursuant to Ohio Revised Code Chapter 167. Participating counties include Belmont, Carroll, Coshocton, Fairfield, Guernsey, Harrison, Hocking, Holmes, Jefferson, Knox, Licking, Monroe, Morgan, Muskingum, Noble, Perry, Tuscarawas, and Washington Counties. MEORC was created to provide the best possible services to persons with developmental disabilities in their respective counties. Each county has representation on the MEORC board. Member counties have a contract between its county BDD board and the MEORC for MEORC to provide supported living services or housing to eligible persons in the member counties. To obtain financial information, write to the Mid East Ohio Regional Council, Cathy Henthorn, who serves as Director of Financial Operations, 1 Avalon Road, Mt. Vernon, Ohio 43050.

NOTE 22 - RELATED ORGANIZATIONS

A. Jefferson Metropolitan Housing Authority:

The Jefferson Metropolitan Housing Authority was established to provide adequate public housing for low income individuals and was created pursuant to Ohio Revised Code Section 3735.27. The Authority is operated by a five member board. Two members are appointed by the mayor of the largest city in the County, one member is appointed by the probate court judge, one member is appointed by the common pleas court judge, and one member is appointed by the County commissioners. The Authority receives funding from the Federal Department of Housing and Urban Development. The board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the Authority. The County did not contribute financially to the Authority in 2017.

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B. Eastern Gateway Community College:

Eastern Gateway Community College was established to provide educational programming and opportunities for individual growth and development that best serves the citizens and was created pursuant to Ohio Revised Code Section 3354. The College is operated by a nine member board. Six members are appointed by the County commissioners and three members are appointed by the Governor. The College receives funding from State appropriation, Federal grants and programs, student fees and other private sources. The board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the College. The County did not contribute to the College in 2017.

C. Friendship Park District:

The Friendship Park District was established for the preservation of good order within and adjacent to parks and reservations of land, and for the protection and preservation of the parks, parkways, and other reservations of land under its jurisdiction and control and of property and natural wildlife therein. The District was created pursuant to Ohio Revised Code Section 1545. The Commission is currently operated by a three member board, but has recently taken appropriate action to expand to a five member board, but as of the date of these financial statements, the additional members have not taken office. All members are appointed by the Probate Judge of the Common Pleas Court of Jefferson County. The Park District receives funding from State and Federal grants and programs, fees and other private sources. The board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the Park District.

NOTE 23 - PUBLIC ENTITY POOLS

A. Risk Sharing Pool:

County Risk Sharing Authority (CORSA) The County Risk Sharing Authority, Inc. (CORSA) is a risk sharing pool among forty-one counties in Ohio. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member Counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of certificates. The County does not have an equity interest in or a financial responsibility for CORSA. Any additional premium or contribution amounts and estimates of losses are not reasonably determinable. The County's payment for insurance to CORSA in 2017 was \$308,590.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

B. Risk Sharing, Claims Servicing, and Insurance Purchasing Pools:

County Commissioners Association of Ohio (CCAO) Workers' Compensation Group Retrospective Rating Program (Program) The County Commissioners Association of Ohio (CCAO) Workers' Compensation Group Retrospective Rating Program (Program) is a shared risk pool among thirty counties in Ohio. Section 4123.29, Ohio Revised Code, permits the establishment of employer group retrospective rating plans for workers' compensation rating purposes. The Program is governed by the CCAO Group Executive Committee that consists of eleven members as follows: the president and the secretary/treasurer of County Commissioners' Association of Ohio Service Corporation, nine representatives elected from the participating counties.

CCAO, a Bureau of Workers' Compensation (BWC)-certified sponsor, established the Program based upon guidelines set forth by BWC. CCAO created a group of Counties that will practice effective workplace safety and claims management to achieve lower premiums for worker's compensation coverage than they would individually. The participating counties continue to pay their own premiums and have the opportunity to receive retrospective premium adjustments based upon the combined performance of the group. Depending upon that performance, the participating counties can receive either a premium refund or assessment. CCAO, with approval of the Group Executive Committee, retains the services of a third party administrator (TPA) that will assist CCAO staff in the day-to-day management of the plan, prepare and file necessary reports with the Ohio Bureau of Workers' Compensation and member counties, assist with loss control programs, and other duties, (excluding claims related matters, which will be the responsibility of each individual participating county). The cost of the TPA will be paid by each participating county to CCAO in proportion to its payroll to the total payroll of the group.

The County's premium payments to BWC were \$445,162, and the County made no payments for administrative fees during 2017.

Jefferson Health Plan The County participates in the Jefferson Health Plan, formerly known as the Ohio Mid-Eastern Regional Educational Service Agency, Self-Insurance Plan, a risk-sharing, claims servicing, and insurance purchasing pool comprised of over one hundred members, including two insurance consortiums. Each participant appoints a member of the insurance plans' assembly. The Plans' business and affairs are conducted by a nine member Board of Directors elected from the assembly. The plan offers medical, dental and prescription drug coverage to the members on a self-insured basis, as well as the opportunity to participate in the group purchasing of life insurance coverage. The medical coverage plan provides each plan participant the opportunity to choose a self-insurance deductible limit which can range from \$35,000 to \$150,000 under which the individual member is responsible for all claims through the claims servicing pool. Plan participants also participate in a shared risk internal pool for individual claims between the self-insurance deductible limit and \$500,000, and all claims between the deductible and the \$500,000 are paid from the internal shared risk pool. The internal pool is not owned by the plan participants. All participants pay a premium rate that is actuarially calculated based on the participants' actual claims experience which are utilized for the payment of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. All participants pay an additional fee for participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience.

In the event of a deficiency in the internal pool, participants would be charged a higher rate for participation, and in the event of a surplus, the internal pool pays dividends to the participants. For all individual claims exceeding \$500,000, stop loss coverage is purchased, as well as for an annual total plan aggregate claims amount. All plan participants also pay a monthly administrative fee for fiscal services and third party administrative services. The plan also purchases fully insured life insurance for plan participants provided by American United Life.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 24 - FOOD STAMPS

The County's Department of Human Services (Welfare) distributes, through a contracting issuance center, federal food stamps to entitled recipients within Jefferson County. The receipt and issuance of the stamps have the characteristics of a federal grant. However, the Department of Human Services merely acts in an intermediary capacity. Therefore, the inventory value of these stamps is not reflected in the accompanying financial statements, as the only economic interest related to these stamps rests with the ultimate recipient.

NOTE 25 - CONTINGENCIES

Grants - The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Litigation - The County is currently not party to any material pending litigation.

Paid Up Oil/Gas Leases - During 2017 and in prior year, the Board of County Commissioners have entered into various "Paid-Up" Oil and Gas Leases. Summaries of the current leases are as follows.

Effective Date	Period	Company	Leased Acres	Royalty	Signing Bonus Received
7/2/2015	5 Years	Ascent Resources-Utica, LLC	581.934	13%	\$475,811
1/26/2017	3 Years	Ascent Resources-Utica, LLC	2.933	13%	13,200 *
4/27/2017	3 Years	Chesapeake Exploration, LLC	56.496	20%	170,495
8/9/2017	5 Years	Ascent Resources-Utica, LLC	0.28	20%	1,160
8/9/2017	5 Years	Ascent Resources-Utica, LLC	3.88	20%	22,310
10/19/2017	5 Years	Ascent Resources-Utica, LLC	1.9	20%	6,267

* This bonus is paid in annual installments for three years, as of the date of the financial statements, one payment remains due to the County.

Lease bonuses were paid in consideration of the execution of the respective "paid-up" oil and gas leases.

Royalty payments are in addition to the bonus, and are for all oil and other liquid hydrocarbons and by-products produced and saved from the land, and all gas and other hydrocarbons and by-products.

The total carrying value of the land leased is \$1,049,638. As of the date of the financial statements, the value of any potential royalties cannot be fully determined.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

NOTE 26 - SPECIAL ITEM-TRANSFER OF OPERATIONS

Under an Asset Transfer Agreement between the County and the Village of Smithfield, the County agreed to accept the Village’s sewer system operation for the purpose of enhancing the provision of sewer services to the Village’s citizens. On June 21, 2017, the Village transferred all assets related to its sewer operations to the County. The Village had previously settled all liabilities associated with the sewer operations prior to the transfer operations as a condition of the Asset Transfer Agreement. The cash received from the Village will be used for capital items. The Village did not report capital assets. The values of the assets were determined by the County. As a result of the transfer, the County recognized the following assets and net position:

	<u>Carrying Value</u>
Transferred Assets	
Cash	\$136,724
Capital Assets, Net:	
Sewage Treatment Facility	517,440
Pump Stations	249,480
Lines	884,083
Total Capital Assets, Net	1,651,003
Total Transferred Assets	1,787,727
Net Position of Transferred	
Sewer Operations	
Net Investment in Capital Assets	1,651,003
Unrestricted	136,724
Total Net Position	\$1,787,727

NOTE 27 - SUBSEQUENT EVENTS

A. Paid Up Oil/Gas Leases

Ascent Resources-Utica, LLC – On January 18, 2018, the Board of County Commissioner entered into a “Paid-Up” Oil and Gas Lease with Ascent Resources-Utica, LLC for 0.412 acres of property owned by the County. The lease is effective beginning December 26, 2017 for a five year period. In consideration of the execution of the “Paid Up” Oil and Gas Lease, the County is to receive a signing bonus in the amount of \$3,369 was received on April 19, 2018. The lease calls for payments to the County, in addition to the bonus, royalties in the amount of 20 percent for all oil and other liquid hydrocarbons and by-products produced and saved from the land, and all gas and other hydrocarbons and by-products. The total carrying value of the land leased is \$1,303. As of the date of the financial statements, the value of any potential royalties cannot be determined.

Jefferson County, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Gulfport Appalachia, LLC – On March 22, 2018, the Board of County Commissioner entered into a “Paid-Up” Oil and Gas Lease with Gulfport Appalachia, LLC for 9.8771 acres of property owned by the County. The lease is effective beginning February 23, 2018 for a five year period. In consideration of the execution of the “Paid Up” Oil and Gas Lease, the County is to receive a signing bonus \$69,140. The lease calls for payments to the County, in addition to the bonus, royalties in the amount of 20 percent for all oil and other liquid hydrocarbons and by-products produced and saved from the land, and all gas and other hydrocarbons and by-products. The total carrying value of the land leased is \$31,246. As of the date of the financial statements, the value of any potential royalties cannot be determined.

B. Labor Agreements

On February 1, 2018, the Jefferson County Recorder’s Office and the Communication Workers of America reached an agreement on the three year labor contract. The agreement provides for annual wage increases of 3 percent. The agreement is effective March 1, 2018 through February 28, 2021.

NOTE 28 - RELATED PARTY TRANSACTIONS

Jeffco Workshop - During 2016, Jefferson County provided services to JeffCo Workshop, a not-for-profit corporation providing employment opportunities to developmentally disabled adults within Jefferson County. The Workshop reported \$27,500 for such contributions. Additional financial information regarding the workshop may be obtained from JeffCo Workshop, Steubenville, Ohio

Jefferson County Land Revitalization Corporation - During 2017, Jefferson County provided the Jefferson County Land Revitalization Corporation with \$103,403 from the Delinquent Tax Assessment and Collections Funds for the purpose of purchasing and demolishing dilapidated properties within Jefferson County.

**Required
Supplementary
Information**

Jefferson County, Ohio
Required Supplementary Information
Schedule of the County's Proportionate Share of the Net Pension Liability
Ohio Public Employees Retirement System - Traditional Plan
Last Four Years (1)*

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
County's Proportion of the Net Pension Liability	0.17932916%	0.17460496%	0.16631300%	0.16631300%
County's Proportionate Share of the Net Pension Liability	\$40,722,602	\$30,243,780	\$20,059,201	\$19,606,132
County's Covered Payroll	\$22,484,242	\$20,030,045	\$19,712,364	\$20,547,643
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	181.12%	150.99%	101.76%	95.42%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.25%	81.08%	86.45%	86.36%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added for each year.

* Amounts presented as of the County's measurement date which is the prior fiscal year end.

See accompanying notes to required supplementary information

Jefferson County, Ohio
Required Supplementary Information
Schedule of the County's Proportionate Share of the Net Pension Liability
State Teachers Retirement System of Ohio
Last Five Fiscal Years (1) *

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
County's Proportion of the Net Pension Liability	0.00637593%	0.00622241%	0.00621911%	0.00689379%	0.00689379%
County's Proportionate Share of the Net Pension Liability	\$1,514,616	\$2,082,828	\$1,718,779	\$1,676,808	\$1,997,403
County's Covered Payroll	\$700,957	\$654,714	\$648,857	\$758,531	\$726,115
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	216.08%	318.13%	264.89%	221.06%	275.08%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.30%	66.80%	72.10%	74.70%	69.30%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2013 is not available. An additional column will be added for each year.

* Amounts presented for each fiscal year were determined as of June 30th

See accompanying notes to the required supplementary information

Jefferson County, Ohio
Required Supplementary Information
Schedule of County Contributions
Ohio Public Employees Retirement System - Traditional Plan
Last Five Years (1)

	<u>2017</u>	<u>2016</u>	<u>2015</u>
Contractually Required Contribution	\$3,002,230	\$2,796,153	\$2,492,725
Contributions in Relation to the Contractually Required Contribution	<u>(3,002,230)</u>	<u>(2,796,153)</u>	<u>(2,492,725)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
County Covered Payroll	\$22,334,153	\$22,484,242	\$20,030,045
Contributions as a Percentage of Covered Payroll	13.44%	12.44%	12.44%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2013 is not available. An additional column will be added for each year.

See accompanying notes to the required supplementary information

<u>2014</u>	<u>2013</u>
\$2,450,999	\$2,760,898
<u>(2,450,999)</u>	<u>(2,760,898)</u>
<u>\$0</u>	<u>\$0</u>
\$19,712,364	\$20,547,643
12.43%	13.44%

Jefferson County, Ohio
Required Supplementary Information
Schedule of County Contributions
State Teachers Retirement System of Ohio
Last Ten Years

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually Required Contribution	\$96,718	\$96,418	\$94,673	\$96,404
Contributions in Relation to the Contractually Required Contribution	<u>(96,718)</u>	<u>(96,418)</u>	<u>(94,673)</u>	<u>(96,404)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
County Covered Payroll	\$690,843	\$688,700	\$676,236	\$715,482
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	13.47%

See accompanying notes to the required supplementary information

<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>	<u>2008</u>
\$94,452	\$102,611	\$99,743	\$96,212	\$89,038	\$80,395
<u>(94,452)</u>	<u>(102,611)</u>	<u>(99,743)</u>	<u>(96,212)</u>	<u>(89,038)</u>	<u>(80,395)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$726,554	\$789,254	\$767,254	\$740,092	\$684,908	\$618,423
13.00%	13.00%	13.00%	13.00%	13.00%	13.00%

Jefferson County
Notes to the Required Supplementary Information
For the year ended December 31, 2017

Changes in Assumptions - OPERS

Amounts reported for 2017 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2016 and prior are presented below:

	December 31, 2017	December 31, 2016 and Prior
Wage Inflation	3.25 percent	3.75 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	3 percent, simple through 2018, then 2.15 percent, simple	3 percent, simple through 2018, then 2.8 percent, simple
Investment Rate of Return	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

Amounts reported for 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

Jefferson County
Notes to the Required Supplementary Information
For the year ended December 31, 2017

Changes in Assumptions - STRS

Amounts reported for 2017 incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2016 and prior are presented below:

	2017	2016 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

For 2017 post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70% of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For 2016 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

**Combining Statements
And
Individual Fund Schedules**

Jefferson County, Ohio
Fund Descriptions –
Nonmajor Governmental Funds

Nonmajor Special Revenue Funds:

Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

Miscellaneous Local Fund – To account for smaller Special Revenue Funds operated by the County, which are restricted or committed for miscellaneous purposes and subsidized in part by Local, State and Federal monies as well as miscellaneous sources. Budgetary information is adopted separately for each of these funds, and is aggregated in the Miscellaneous Local Special Revenue budgetary schedule; however, they are considered one fund for GAAP reporting. These funds are as follows, Jefferson County Regional Airport Authority, Airport Gas Resale, Beautification, Child Support Enforcement Agency, Coal Proceeds, Delinquent Real/Assessment Collection, Dog and Kennel, Geographic Information System, and Law Library Resources.

Mental Health Fund – To account for property tax revenue and federal and state grants restricted to the Jefferson County Mental Health and Recovery Board.

Court/Corrections and Public Safety Fund – To account for monies received through court fees and federal and state grants which are restricted for court expenditures, enforcing laws, housing and rehabilitation of offenders and other judicial and public safety programs and issues.

Emergency 911 Fund – To account for revenue derived from a County tax levy restricted for the implementation and operation of a 911 system.

Permissive Sheriff Fund – To account for permissive sales tax monies as well as transfers from the General Fund restricted for the operation of the Sheriff's department.

Tuberculosis/Crippled Child Levy Fund – To account for the balance of a previous county-wide property tax levy. The remaining balance is restricted for educational programs concerning the danger of tuberculosis and also for the needs of handicapped and crippled children.

Children Services Fund – To account for monies received from a county-wide property tax levy, Federal and State grants, support collections, Social Security, and an expendable trust account restricted to support the Children's Home. Major expenditures are for foster homes, emergency shelters, medical care, school supplies, counseling and parental training.

Jail Operating Levy Fund – To account for a county-wide property tax levy restricted for the administration and operation of the county justice facility.

Community Development Block Grant Fund – To account for Federal grant monies restricted for the administration of a community development block grant program.

Senior Citizens Levy Fund – To account for revenue derived from a County tax levy restricted to help senior citizens throughout the County.

Jefferson County, Ohio
Fund Descriptions –
Nonmajor Governmental Funds

Nonmajor Debt Service Fund:

The Debt Service Fund is used to account for and report financial resources, and the accumulation of resources, that are restricted, committed, or assigned to expenditure for principal and interest on general obligation debt.

Nonmajor Capital Projects Fund:

Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets (other than those financed by proprietary funds).

Permanent Improvement Fund – To account for note and bond proceeds, charges for services, and transfers restricted for the construction and repair/improvements of various County properties and facilities.

**Jefferson County, Ohio
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2017**

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$11,361,816	\$3,457,520	\$6,327,693	\$21,147,029
Cash and Cash Equivalents in Segregated Accounts	280,827	0	0	280,827
Investments	140,607	0	0	140,607
Restricted Assets:				
Equity in pooled Cash and Cash Equivalents	158,345	0	19,425	177,770
Cash and Cash Equivalents with Fiscal Agents	52,357	0	0	52,357
Investments with Fiscal Agents	1,045,816	0	0	1,045,816
Materials and Supplies Inventory	50,614	0	0	50,614
Receivables:				
Property Taxes	6,485,740	0	0	6,485,740
Permissive Sales Taxes	418,697	377,365	0	796,062
Accounts	306,383	0	0	306,383
Intergovernmental	2,722,934	0	0	2,722,934
Interfund	25,442	0	0	25,442
Prepaid Items	83,962	0	0	83,962
<i>Total Assets</i>	<u>\$23,133,540</u>	<u>\$3,834,885</u>	<u>\$6,347,118</u>	<u>\$33,315,543</u>
Liabilities				
Accounts Payable	\$255,992	\$0	\$361,150	\$617,142
Contracts Payable	0	0	520,900	520,900
Accrued Wages and Benefits	311,880	0	0	311,880
Matured Severance Payable	13,885	0	0	13,885
Retainage Payable	0	0	19,425	19,425
Interfund Payable	1,054,108	0	0	1,054,108
Intergovernmental Payable	208,517	0	0	208,517
Unearned Revenue	2,412	0	0	2,412
<i>Total Liabilities</i>	<u>1,846,794</u>	<u>0</u>	<u>901,475</u>	<u>2,748,269</u>
Deferred Inflows of Resources				
Property Taxes	5,669,485	0	0	5,669,485
Unavailable Revenue	2,906,124	144,569	0	3,050,693
<i>Total Deferred Inflows of Resources</i>	<u>8,575,609</u>	<u>144,569</u>	<u>0</u>	<u>8,720,178</u>
Fund Balances				
Nonspendable:				
Materials and Supplies Inventory	50,614	0	0	50,614
Prepaid Items	83,962	0	0	83,962
Restricted for:				
Debt Service	0	3,690,316	0	3,690,316
Capital Outlay	0	0	5,445,643	5,445,643
Children's Home	1,256,518	0	0	1,256,518
Community Development	43,186	0	0	43,186
Mental Health	2,983,319	0	0	2,983,319
Tuberculosis/Crippled Child Levy	546,766	0	0	546,766
Children Services	1,719,599	0	0	1,719,599
Court/Corrections and Public Safety	2,755,421	0	0	2,755,421
Child Support Enforcement	1,984,439	0	0	1,984,439
Senior Citizens Levy	63,755	0	0	63,755
Real Estate Assessment and Delinquent Collections	1,244,736	0	0	1,244,736
Local Programs	599,395	0	0	599,395
Unassigned	(620,573)	0	0	(620,573)
<i>Total Fund Balances</i>	<u>12,711,137</u>	<u>3,690,316</u>	<u>5,445,643</u>	<u>21,847,096</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$23,133,540</u>	<u>\$3,834,885</u>	<u>\$6,347,118</u>	<u>\$33,315,543</u>

Jefferson County, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2017

	Miscellaneous Local	Mental Health	Court/Corrections and Public Safety	Emergency 911
Assets				
Equity in Pooled Cash and Cash Equivalents	\$4,009,019	\$2,521,000	\$1,722,038	\$408,956
Cash and Cash Equivalents in Segregated Accounts	0	0	0	0
Investments	0	140,607	0	0
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	0	0	0	0
Cash and Cash Equivalents with Fiscal Agents	0	0	0	0
Investments with Fiscal Agents	0	0	0	0
Materials and Supplies Inventory	35,511	44	0	3,145
Receivables:				
Property Taxes	0	412,916	0	2,052,932
Permissive Sales Taxes	0	0	0	0
Accounts	305,819	564	0	0
Intergovernmental	182,834	954,262	439,204	78,369
Interfund	0	0	0	0
Prepaid Items	7,251	2,088	21,509	28,448
<i>Total Assets</i>	<u>\$4,540,434</u>	<u>\$4,031,481</u>	<u>\$2,182,751</u>	<u>\$2,571,850</u>
Liabilities				
Accounts Payable	\$3,370	\$92,829	\$0	\$19,412
Accrued Wages and Benefits	37,027	12,789	29,968	35,094
Matured Severance Payable	0	0	0	0
Interfund Payable	122,451	3,515	8,512	7,350
Intergovernmental Payable	21,519	7,337	28,556	18,839
Unearned Revenue	2,412	0	0	0
<i>Total Liabilities</i>	<u>186,779</u>	<u>116,470</u>	<u>67,036</u>	<u>80,695</u>
Deferred Inflows of Resources				
Property Taxes	0	341,315	0	1,838,128
Unavailable Revenue	482,323	588,245	295,831	293,173
<i>Total Deferred Inflows of Resources</i>	<u>482,323</u>	<u>929,560</u>	<u>295,831</u>	<u>2,131,301</u>
Fund Balances				
Nonspendable:				
Materials and Supplies Inventory	35,511	44	0	3,145
Prepaid Items	7,251	2,088	21,509	28,448
Restricted for:				
Children's Home	0	0	0	0
Community Development	0	0	0	0
Mental Health	0	2,983,319	0	0
Tuberculosis/Crippled Child Levy	0	0	0	0
Children Services	0	0	0	0
Court/Corrections and Public Safety	0	0	1,798,375	328,261
Child Support Enforcement	1,984,439	0	0	0
Senior Citizens Levy	0	0	0	0
Real Estate Assessment and Delinquent Collections	1,244,736	0	0	0
Local Programs	599,395	0	0	0
Unassigned	0	0	0	0
<i>Total Fund Balances</i>	<u>3,871,332</u>	<u>2,985,451</u>	<u>1,819,884</u>	<u>359,854</u>
<i>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</i>	<u>\$4,540,434</u>	<u>\$4,031,481</u>	<u>\$2,182,751</u>	<u>\$2,571,850</u>

(Continued)

Permissive Sheriff	Tuberculosis/ Crippled Child Levy	Children Services	Jail Operating Levy	CDBG	Senior Citizens Levy	Total Nonmajor Special Revenue Funds
\$238,636	\$547,975	\$1,729,705	\$77,546	\$43,186	\$63,755	\$11,361,816
269,560	0	11,267	0	0	0	280,827
0	0	0	0	0	0	140,607
0	0	158,345	0	0	0	158,345
0	0	52,357	0	0	0	52,357
0	0	1,045,816	0	0	0	1,045,816
6,318	0	2,505	3,091	0	0	50,614
0	0	964,929	1,494,376	0	1,560,587	6,485,740
418,697	0	0	0	0	0	418,697
0	0	0	0	0	0	306,383
21,056	0	682,270	305,713	0	59,226	2,722,934
20,513	0	0	4,929	0	0	25,442
19,725	0	0	4,941	0	0	83,962
<u>\$994,505</u>	<u>\$547,975</u>	<u>\$4,647,194</u>	<u>\$1,890,596</u>	<u>\$43,186</u>	<u>\$1,683,568</u>	<u>\$23,133,540</u>
\$7,218	\$0	\$82,050	\$51,113	\$0	\$0	\$255,992
78,590	0	10,294	108,118	0	0	311,880
0	0	0	13,885	0	0	13,885
29,952	0	175,586	706,742	0	0	1,054,108
50,227	1,209	6,587	74,243	0	0	208,517
0	0	0	0	0	0	2,412
<u>165,987</u>	<u>1,209</u>	<u>274,517</u>	<u>954,101</u>	<u>0</u>	<u>0</u>	<u>1,846,794</u>
0	0	821,726	1,279,572	0	1,388,744	5,669,485
173,690	0	572,329	269,464	0	231,069	2,906,124
<u>173,690</u>	<u>0</u>	<u>1,394,055</u>	<u>1,549,036</u>	<u>0</u>	<u>1,619,813</u>	<u>8,575,609</u>
6,318	0	2,505	3,091	0	0	50,614
19,725	0	0	4,941	0	0	83,962
0	0	1,256,518	0	0	0	1,256,518
0	0	0	0	43,186	0	43,186
0	0	0	0	0	0	2,983,319
0	546,766	0	0	0	0	546,766
0	0	1,719,599	0	0	0	1,719,599
628,785	0	0	0	0	0	2,755,421
0	0	0	0	0	0	1,984,439
0	0	0	0	0	63,755	63,755
0	0	0	0	0	0	1,244,736
0	0	0	0	0	0	599,395
0	0	0	(620,573)	0	0	(620,573)
<u>654,828</u>	<u>546,766</u>	<u>2,978,622</u>	<u>(612,541)</u>	<u>43,186</u>	<u>63,755</u>	<u>12,711,137</u>
<u>\$994,505</u>	<u>\$547,975</u>	<u>\$4,647,194</u>	<u>\$1,890,596</u>	<u>\$43,186</u>	<u>\$1,683,568</u>	<u>\$23,133,540</u>

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Jefferson County, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2017

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
Revenues				
Property Taxes	\$5,924,737	\$1,349,918	\$0	\$7,274,655
Permissive Sales Taxes	1,848,121	1,628,646	0	3,476,767
Charges for Services	4,808,054	0	0	4,808,054
Licenses and Permits	136,173	0	0	136,173
Fines and Forfeitures	270,295	0	0	270,295
Intergovernmental	7,857,119	168,255	0	8,025,374
Investment Income	102,070	0	0	102,070
Rent	171,041	0	0	171,041
Other	10,847	0	59,669	70,516
<i>Total Revenues</i>	<u>21,128,457</u>	<u>3,146,819</u>	<u>59,669</u>	<u>24,334,945</u>
Expenditures				
Current:				
General Government:				
Legislative and Executive	1,600,389	0	0	1,600,389
Judicial	220,196	0	0	220,196
Public Safety	11,458,586	0	0	11,458,586
Health	3,163,234	0	0	3,163,234
Human Services	5,773,572	0	0	5,773,572
Economic Development and Assistance	961,314	0	0	961,314
Capital Outlay	10,410	0	2,418,935	2,429,345
Debt Service:				
Principal Retirement	18,258	3,561,079	0	3,579,337
Interest and Fiscal Charges	1,099	594,560	0	595,659
<i>Total Expenditures</i>	<u>23,207,058</u>	<u>4,155,639</u>	<u>2,418,935</u>	<u>29,781,632</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(2,078,601)</u>	<u>(1,008,820)</u>	<u>(2,359,266)</u>	<u>(5,446,687)</u>
Other Financing Sources (Uses):				
Transfers In	3,270,940	1,445,838	100,000	4,816,778
General Obligation Bonds Issued	0	0	3,000,000	3,000,000
Inception of Capital Lease	10,410	0	0	10,410
Transfers Out	(523,625)	0	0	(523,625)
Total Other Financing Sources (Uses)	<u>2,757,725</u>	<u>1,445,838</u>	<u>3,100,000</u>	<u>7,303,563</u>
<i>Net Change in Fund Balances</i>	679,124	437,018	740,734	1,856,876
<i>Fund Balances Beginning of Year</i>	<u>12,032,013</u>	<u>3,253,298</u>	<u>4,704,909</u>	<u>19,990,220</u>
<i>Fund Balances End of Year</i>	<u><u>\$12,711,137</u></u>	<u><u>\$3,690,316</u></u>	<u><u>\$5,445,643</u></u>	<u><u>\$21,847,096</u></u>

Jefferson County, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2017

	Miscellaneous Local	Mental Health	Court/Corrections and Public Safety	Emergency 911
Revenues				
Property Taxes	\$0	\$374,867	\$0	\$1,878,965
Permissive Sales Taxes	0	0	0	0
Charges for Services	2,093,409	0	339,398	0
Licenses and Permits	48,114	0	88,059	0
Fines and Forfeitures	8,485	0	261,302	0
Intergovernmental	1,246,465	2,591,925	1,153,312	330,821
Investment Income	0	0	0	0
Rent	82,079	60,000	0	28,962
Other	3,332	0	0	400
<i>Total Revenues</i>	<u>3,481,884</u>	<u>3,026,792</u>	<u>1,842,071</u>	<u>2,239,148</u>
Expenditures				
Current:				
General Government:				
Legislative and Executive	1,600,389	0	0	0
Judicial	0	0	220,196	0
Public Safety	0	0	1,530,060	1,626,267
Health	169,439	2,908,893	0	0
Human Services	1,088,988	0	0	0
Economic Development and Assistance	666,550	0	0	0
Capital Outlay	0	0	10,410	0
Debt Service:				
Principal Retirement	0	2,746	15,512	0
Interest and Fiscal Charges	0	51	1,048	0
<i>Total Expenditures</i>	<u>3,525,366</u>	<u>2,911,690</u>	<u>1,777,226</u>	<u>1,626,267</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(43,482)</u>	<u>115,102</u>	<u>64,845</u>	<u>612,881</u>
Other Financing Sources (Uses):				
Transfers In	205,586	0	81,496	0
Inception of Capital Lease	0	0	10,410	0
Transfers Out	0	0	0	(510,625)
Total Other Financing Sources (Uses)	<u>205,586</u>	<u>0</u>	<u>91,906</u>	<u>(510,625)</u>
<i>Net Change in Fund Balances</i>	162,104	115,102	156,751	102,256
<i>Fund Balances Beginning of Year</i>	<u>3,709,228</u>	<u>2,870,349</u>	<u>1,663,133</u>	<u>257,598</u>
<i>Fund Balances End of Year</i>	<u><u>\$3,871,332</u></u>	<u><u>\$2,985,451</u></u>	<u><u>\$1,819,884</u></u>	<u><u>\$359,854</u></u>

Permissive Sheriff	Tuberculosis/ Crippled Child Levy	Children Services	Jail Operation Levy	Community Development Block Grant	Senior Citizens Levy	Total Nonmajor Special Revenue Funds
\$0	\$0	\$879,921	\$1,363,699	\$0	\$1,427,285	\$5,924,737
1,848,121	0	0	0	0	0	1,848,121
954,184	0	44,110	1,376,953	0	0	4,808,054
0	0	0	0	0	0	136,173
508	0	0	0	0	0	270,295
65,752	0	1,901,049	148,425	294,764	124,606	7,857,119
0	0	102,070	0	0	0	102,070
0	0	0	0	0	0	171,041
1,795	0	0	0	5,320	0	10,847
<u>2,870,360</u>	<u>0</u>	<u>2,927,150</u>	<u>2,889,077</u>	<u>300,084</u>	<u>1,551,891</u>	<u>21,128,457</u>
0	0	0	0	0	0	1,600,389
0	0	0	0	0	0	220,196
3,536,238	0	0	4,766,021	0	0	11,458,586
0	84,902	0	0	0	0	3,163,234
0	0	3,149,331	0	0	1,535,253	5,773,572
0	0	0	0	294,764	0	961,314
0	0	0	0	0	0	10,410
0	0	0	0	0	0	18,258
0	0	0	0	0	0	1,099
<u>3,536,238</u>	<u>84,902</u>	<u>3,149,331</u>	<u>4,766,021</u>	<u>294,764</u>	<u>1,535,253</u>	<u>23,207,058</u>
<u>(665,878)</u>	<u>(84,902)</u>	<u>(222,181)</u>	<u>(1,876,944)</u>	<u>5,320</u>	<u>16,638</u>	<u>(2,078,601)</u>
821,158	0	0	2,162,700	0	0	3,270,940
0	0	0	0	0	0	10,410
<u>(13,000)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(523,625)</u>
<u>808,158</u>	<u>0</u>	<u>0</u>	<u>2,162,700</u>	<u>0</u>	<u>0</u>	<u>2,757,725</u>
142,280	(84,902)	(222,181)	285,756	5,320	16,638	679,124
<u>512,548</u>	<u>631,668</u>	<u>3,200,803</u>	<u>(898,297)</u>	<u>37,866</u>	<u>47,117</u>	<u>12,032,013</u>
<u>\$654,828</u>	<u>\$546,766</u>	<u>\$2,978,622</u>	<u>(\$612,541)</u>	<u>\$43,186</u>	<u>\$63,755</u>	<u>\$12,711,137</u>

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Jefferson County, Ohio
Fund Descriptions –
Internal Service Funds

Internal Service Funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The following is a description of the County's Internal Service funds:

Self Insurance - Health Fund – To account for the operation of the County's self insurance program for employee health benefits and prescription drugs.

Self Insurance – Workers' Compensation Fund – To account for the County's workers' compensation program through a retrospective rating plan.

Jefferson County, Ohio
Combining Statement of Fund Net Position
Internal Service Funds
December 31, 2017

	Self Insurance Health	Self Insurance Workers' Compensation	Total Internal Service Funds
Assets			
Current Assets:			
Equity in Pooled Cash and Cash Equivalents	\$0	\$4,021,566	\$4,021,566
Cash and Cash Equivalents with Fiscal Agents	2,462,914	0	2,462,914
Receivables:			
Accounts	133,813	0	133,813
Interfund	0	1,535,153	1,535,153
Prepaid Items	0	338,842	338,842
<i>Total Assets</i>	<i>2,596,727</i>	<i>5,895,561</i>	<i>8,492,288</i>
Liabilities			
Current Liabilities:			
Interfund Payable	3,190,243	0	3,190,243
Claims Payable - Health	970,308	0	970,308
Claims Payable - Workers' Compensation	0	14,944	14,944
<i>Total Current Liabilities</i>	4,160,551	14,944	4,175,495
Long-Term Liabilities (Net of Current Portion):			
Claims Payable - Workers' Compensation	0	141,865	141,865
<i>Total Liabilities</i>	<i>4,160,551</i>	<i>156,809</i>	<i>4,317,360</i>
Net Position			
Unrestricted (Deficit)	(1,563,824)	5,738,752	4,174,928
<i>Total Net Position (Deficit)</i>	<i>(\$1,563,824)</i>	<i>\$5,738,752</i>	<i>\$4,174,928</i>

Jefferson County, Ohio
Combining Statement of Revenues, Expenses and Changes in Fund Net Position
Internal Service Funds
For the Year Ended December 31, 2017

	Self Insurance Health	Self Insurance Workers' Compensation	Total Internal Service Funds
Operating Revenues			
Charges for Services	\$8,440,083	\$544,409	\$8,984,492
Other	6,867	0	6,867
<i>Total Operating Revenues</i>	<u>8,446,950</u>	<u>544,409</u>	<u>8,991,359</u>
Operating Expenses			
Contractual Services	479,002	325,490	804,492
Claims	8,609,702	15,424	8,625,126
<i>Total Operating Expenses</i>	<u>9,088,704</u>	<u>340,914</u>	<u>9,429,618</u>
<i>Operating Income (Loss)</i>	<u>(641,754)</u>	<u>203,495</u>	<u>(438,259)</u>
Non-Operating Revenues			
Interest	29,352	0	29,352
Other Non-Operating Revenues	0	274	274
<i>Total Non-Operating Revenues</i>	<u>29,352</u>	<u>274</u>	<u>29,626</u>
<i>Change in Net Position</i>	(612,402)	203,769	(408,633)
<i>Net Position (Deficit) Beginning of Year</i>	<u>(951,422)</u>	<u>5,534,983</u>	<u>4,583,561</u>
<i>Net Position (Deficit) End of Year</i>	<u><u>(\$1,563,824)</u></u>	<u><u>\$5,738,752</u></u>	<u><u>\$4,174,928</u></u>

Jefferson County, Ohio
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended December 31, 2017

	Self Insurance Health	Self Insurance Workers' Compensation	Total
Increase (Decrease) in Cash and Cash Equivalents			
Cash Flows from Operating Activities			
Cash Received from Interfund Services	\$8,440,083	\$238,943	\$8,679,026
Cash Payments for Goods and Services	(479,002)	(460,651)	(939,653)
Cash Payments for Claims	(9,192,446)	(480)	(9,192,926)
Other Operating Revenues	1,102,715	0	1,102,715
Other Non-Operating Revenues	0	274	274
<i>Net Cash Used for Operating Activities</i>	<u>(128,650)</u>	<u>(221,914)</u>	<u>(350,564)</u>
Cash Flows from Noncapital Financing Activities			
Cash Received from Interfund Loans	3,190,243	2,320,897	5,511,140
Cash Payments for Interfund Loans	(3,571,892)	(1,229,687)	(4,801,579)
<i>Net Cash Provided by (Used for) Noncapital Financing Activities</i>	<u>(381,649)</u>	<u>1,091,210</u>	<u>709,561</u>
Cash Flows from Investing Activities			
Interest	29,352	0	29,352
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	(480,947)	869,296	388,349
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>2,943,861</u>	<u>3,152,270</u>	<u>6,096,131</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$2,462,914</u></u>	<u><u>\$4,021,566</u></u>	<u><u>\$6,484,480</u></u>
Reconciliation of Operating Income (Loss) to Net Cash Used for Operating Activities			
Operating Income (Loss)	(\$641,754)	\$203,495	(\$438,259)
Adjustments:			
Non-Operating Revenues	0	274	274
Changes in Assets and Liabilities:			
Decrease in Accounts Receivable	118,462	0	118,462
Increase in Interfund Receivable	0	(305,466)	(305,466)
Increase in Prepaid Items	0	(22,667)	(22,667)
Increase (Decrease) in Claims Payable	394,642	(97,550)	297,092
<i>Net Cash Used for Operating Activities</i>	<u><u>(\$128,650)</u></u>	<u><u>(\$221,914)</u></u>	<u><u>(\$350,564)</u></u>

Jefferson County, Ohio
Fund Descriptions –
Custodial Funds

Custodial Funds are used to report fiduciary activities that are not required to be reported in a trust fund. These funds do not account for the County's own source revenue. The following is a description of the County's custodial funds:

Undivided Monies Fund – To account for various taxes, special assessments, and state undivided monies collected and distributed for the benefit of other governments.

Fiscal Agent Fund – To account for monies received and disbursed by the County as fiscal agent for the benefit of legally separate entities.

Miscellaneous Court/Safety Fund – To account for various fines collected and distributed through the courts for the benefit of others.

Other Custodial Fund – To account for monies held by the County to be distributed for the benefit of others, including employee withholdings.

Jefferson County, Ohio
Combining Statement of Fiduciary Net Position
Custodial Funds
December 31, 2017

	Undivided Monies	Fiscal Agent	Miscellaneous Court / Safety	Other	Total
Assets					
Equity in Pooled Cash and Cash Equivalents	\$1,863,188	\$807,501	\$237,044	\$446,519	\$3,354,252
Cash and Cash Equivalents in Segregated Accounts	0	0	594,921	0	594,921
Receivables:					
Property Taxes	57,927,327	0	0	0	57,927,327
Accounts	0	0	490,073	0	490,073
Special Assessments	692,697	0	0	0	692,697
Intergovernmental	3,107,716	0	0	0	3,107,716
<i>Total Assets</i>	<u>63,590,928</u>	<u>807,501</u>	<u>1,322,038</u>	<u>446,519</u>	<u>66,166,986</u>
Liabilities					
Accounts Payable	0	121,628	0	0	121,628
Intergovernmental Payable	4,970,904	0	594,921	446,519	6,012,344
<i>Total Liabilities</i>	<u>4,970,904</u>	<u>121,628</u>	<u>594,921</u>	<u>446,519</u>	<u>6,133,972</u>
Deferred Inflows of Resources					
Property Taxes	50,569,764	0	0	0	50,569,764
Net Position					
Restricted for Individuals, Organizations, and Other Governments	<u>\$8,050,260</u>	<u>\$685,873</u>	<u>\$727,117</u>	<u>\$0</u>	<u>\$9,463,250</u>

Jefferson County, Ohio
Combining Statement of Changes in Fiduciary Net Position
Custodial Funds
For the Year Ended December 31, 2017

	Undivided Monies	Fiscal Agent	Miscellaneous Court / Safety	Other	Total
Additions					
Intergovernmental	\$6,175,698	\$0	\$0	\$0	\$6,175,698
Amounts Received as Fiscal Agent	0	6,227,057	0	0	6,227,057
Licenses, Permits and Fees for Other Governments	0	0	0	340,796	340,796
Fines and Forfeitures for Other Governments	0	0	11,620,937	0	11,620,937
Amounts Held for Employees	0	0	0	9,178,470	9,178,470
Property Tax Collections for Other Governments	52,346,978	0	0	0	52,346,978
Special Assessment Collections for Other Governments	277,238	0	0	0	277,238
Miscellaneous	0	0	5,000	0	5,000
<i>Total Additions</i>	<u>58,799,914</u>	<u>6,227,057</u>	<u>11,625,937</u>	<u>9,519,266</u>	<u>86,172,174</u>
Deductions					
Distributions to the State of Ohio	0	0	11,813,216	340,796	12,154,012
Distributions of State Funds to Other Governments	5,553,512	0	0	0	5,553,512
Property Tax Distributions to Other Governments	53,056,382	0	0	0	53,056,382
Special Assessment Distributions to Other Governments	832,913	0	0	0	832,913
Distributions on Behalf of Employees	0	0	0	9,178,470	9,178,470
Distributions to Individuals	0	0	10,233	0	10,233
Distributions as Fiscal Agent	0	6,242,461	0	0	6,242,461
<i>Total Deductions</i>	<u>59,442,807</u>	<u>6,242,461</u>	<u>11,823,449</u>	<u>9,519,266</u>	<u>87,027,983</u>
<i>Net Decrease in Fiduciary Net Position</i>	(642,893)	(15,404)	(197,512)	0	(855,809)
<i>Net Position Beginning of Year</i>	<u>8,693,153</u>	<u>701,277</u>	<u>924,629</u>	<u>0</u>	<u>10,319,059</u>
<i>Net Position End of Year</i>	<u>\$8,050,260</u>	<u>\$685,873</u>	<u>\$727,117</u>	<u>\$0</u>	<u>\$9,463,250</u>

**Individual Fund Schedules of Revenues,
Expenditures/Expenses and Changes in Fund
Balance/Equity – Budget (Non-GAAP Basis)
and Actual**

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
<u>Revenues:</u>			
Property Taxes	\$2,346,607	\$2,346,607	\$0
Permissive Sales Taxes	6,042,247	6,042,247	0
Charges for Services	3,035,484	3,035,484	0
Licenses and Permits	530,237	530,237	0
Fines and Forfeitures	561,054	561,054	0
Intergovernmental	2,736,165	2,736,165	0
Interest	149,882	149,882	0
Rent	129,818	129,818	0
Oil and Gas Lease Bonus	206,031	206,031	0
Other	27,424	27,424	0
Total Revenues	15,764,949	15,764,949	0
<u>Expenditures:</u>			
Current:			
General Government -			
Legislative and Executive			
Commissioners			
Salary and Wages	224,205	224,205	0
Fringe Benefits	96,772	96,772	0
Materials and Supplies	2,480	2,480	0
Other	13,366	13,366	0
Total Commissioners	336,823	336,823	0
Auditor			
Salary and Wages	388,643	388,643	0
Fringe Benefits	168,752	168,752	0
Materials and Supplies	8,535	8,160	375
Contractual Services	2,519	2,519	0
Other	12,078	12,078	0
Total Auditor	580,527	580,152	375
Permissive Sales Tax			
Capital Outlay	201,807	199,377	2,430
Other	528,475	521,642	6,833
Total Permissive Sales Tax	730,282	721,019	9,263
Treasurer			
Salary and Wages	166,700	166,700	0
Fringe Benefits	55,489	55,489	0
Materials and Supplies	12,365	12,351	14
Contractual Services	7,871	7,513	358
Other	1,236	1,236	0
Total Treasurer	243,661	243,289	372

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
Prosecuting Attorney			
Salary and Wages	\$797,247	\$797,247	\$0
Fringe Benefits	258,555	258,555	0
Materials and Supplies	27,357	26,577	780
Other	44,369	44,319	50
Total Prosecuting Attorney	<u>1,127,528</u>	<u>1,126,698</u>	<u>830</u>
Bureau of Inspection			
Contractual Services	<u>125,322</u>	<u>125,322</u>	<u>0</u>
County Planning Commission			
Contractual Services	85,000	85,000	0
Other	<u>43,458</u>	<u>43,458</u>	<u>0</u>
Total County Planning Commission	<u>128,458</u>	<u>128,458</u>	<u>0</u>
Data Processing			
Salary and Wages	155,605	155,605	0
Fringe Benefits	<u>87,090</u>	<u>87,090</u>	<u>0</u>
Total Data Processing	<u>242,695</u>	<u>242,695</u>	<u>0</u>
Data Processing Central Purchasing			
Other	<u>32,510</u>	<u>32,469</u>	<u>41</u>
Board of Elections			
Salary and Wages	322,665	322,665	0
Fringe Benefits	163,729	163,729	0
Materials and Supplies	108,380	108,380	0
Contractual Services	114,665	114,665	0
Other	<u>7,344</u>	<u>7,344</u>	<u>0</u>
Total Board of Elections	<u>716,783</u>	<u>716,783</u>	<u>0</u>
Recorder			
Salary and Wages	203,323	203,323	0
Fringe Benefits	<u>110,065</u>	<u>110,065</u>	<u>0</u>
Total Recorder	<u>313,388</u>	<u>313,388</u>	<u>0</u>

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
Buildings and Grounds			
Salary and Wages	\$147,069	\$147,069	\$0
Fringe Benefits	110,479	110,479	0
Materials and Supplies	32,414	32,385	29
Contractual Services	219,302	219,260	42
Other	101,347	101,207	140
Total Buildings and Grounds	610,611	610,400	211
Towers Building			
Salary and Wages	20,921	20,921	0
Fringe Benefits	11,089	11,089	0
Materials and Supplies	9,205	9,171	34
Contractual Services	192,036	192,029	7
Other	6,043	6,043	0
Total Tower Building	239,294	239,253	41
Certified Auto Title Administration			
Salary and Wages	197,827	197,827	0
Fringe Benefits	107,328	107,328	0
Materials and Supplies	34,290	34,290	0
Contractual Services	4,001	4,001	0
Other	10,163	10,163	0
Total Certified Auto Title Administration	353,609	353,609	0
Equipment Records Supply			
Materials and Supplies	5,517	5,517	0
Contractual Services	23,796	23,796	0
Capital Outlay	7,358	7,358	0
Total Equipment Records Supply	36,671	36,671	0
Insurance			
Official Bonds	2,878	2,878	0
Group and Liability	78,212	78,212	0
Total Insurance	81,090	81,090	0
Total General Government - Legislative and Executive	5,899,252	5,888,119	11,133
General Government - Judicial			
Court of Appeals			
Other	68,744	68,744	0
Common Pleas Court			
Salary and Wages	226,552	226,552	0
Fringe Benefits	126,517	126,517	0
Materials and Supplies	18,042	18,043	(1)
Contractual Services	218,899	218,899	0
Other	8,092	8,092	0
Total Common Pleas	598,102	598,103	(1)

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
Adult Probation			
Salary and Wages	\$140,004	\$140,004	\$0
Fringe Benefits	66,715	66,715	0
Total Adult Probation	206,719	206,719	0
County Court Probate			
Salary and Wages	44,574	44,574	0
Fringe Benefits	25,094	25,094	0
Materials and Supplies	18,284	18,284	0
Total County Court Probate	87,952	87,952	0
Juvenile Court			
Salary and Wages	678,554	678,554	0
Fringe Benefits	280,153	280,153	0
Materials and Supplies	12,779	12,779	0
Contractual Services	433,704	433,704	0
Other	77,003	77,003	0
Total Juvenile Court	1,482,193	1,482,193	0
County Court #2			
Salary and Wages	128,083	128,083	0
Fringe Benefits	51,322	51,322	0
Materials and Supplies	1,996	1,996	0
Contractual Services	57,095	57,095	0
Other	2,222	2,222	0
Total County Court #2	240,718	240,718	0
County Court #3			
Salary and Wages	91,891	91,891	0
Fringe Benefits	46,902	46,902	0
Materials and Supplies	1,969	1,968	1
Contractual Services	65,925	65,925	0
Other	2,815	2,815	0
Total County Court #3	209,502	209,501	1
Probate Court			
Salary and Wages	197,756	197,756	0
Fringe Benefits	75,460	75,460	0
Total Probate Court	273,216	273,216	0
Clerk of Courts			
Salary and Wages	264,967	264,967	0
Fringe Benefits	147,328	147,328	0
Total Clerk of Courts	412,295	412,295	0

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
County Court			
Salary and Wages	\$174,711	\$174,711	\$0
Fringe Benefits	56,877	56,877	0
Materials and Supplies	3,304	3,303	1
Contractual Services	65,141	65,141	0
Other	2,044	2,044	0
Total County Court	302,077	302,076	1
Municipal Court			
Salary and Wages	81,267	81,267	0
Fringe Benefits	21,070	21,070	0
Contractual Services	46,500	46,500	0
Total Municipal Court	148,837	148,837	0
Court Magistrate			
Salary and Wages	142,601	142,601	0
Fringe Benefits	36,282	36,282	0
Materials and Supplies	1,922	1,922	0
Contractual Services	2,599	2,599	0
Other	671	671	0
Total Court Magistrate	184,075	184,075	0
Total General Government - Judicial	4,214,430	4,214,429	1
Public Safety			
Coroner			
Salary and Wages	75,257	75,257	0
Fringe Benefits	26,882	26,882	0
Materials and Supplies	31	31	0
Contractual Services	36,391	34,741	1,650
Other	4,060	4,060	0
Total Coroner	142,621	140,971	1,650
Disaster Services			
Contractual Services	62,991	62,991	0
Total Public Safety	205,612	203,962	1,650
Conservation and Recreation			
Park Recreation			
Capital Outlay	192,869	192,869	0
Health			
Humane Society			
Other	300	300	0
Agriculture			
Contractual Service	228,717	228,717	0

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
Vital Statistics			
Contractual Service	\$1,529	\$1,529	\$0
Total Health	230,546	230,546	0
Human Services			
Veteran's Services			
Salary and Wages	279,500	279,500	0
Fringe Benefits	111,234	111,234	0
Materials and Supplies	14,309	14,309	0
Contractual Services	7,418	7,418	0
Other	165,949	165,949	0
Total Veteran's Services	578,410	578,410	0
Public Assistance			
Contractual Services	323,577	323,577	0
Total Human Services	901,987	901,987	0
Economic Development and Assistance			
Port Authority			
Contractual Services	130,000	130,000	0
Other			
County Shared Utilities			
Contractual Services	135,278	134,989	289
Delinquent Land Sale-Unclaimed			
Other	2,832	2,832	0
Unclaimed Monies			
Other	370	370	0
Other			
Other	225,528	225,468	60
Indigent Application Fees			
Contractual Services	2,734	2,734	0
Total Other	366,742	366,393	349
Total Expenditures	12,141,438	12,128,305	13,133

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (Continued)
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Excess of Revenues Over Expenditures	\$3,623,511	\$3,636,644	\$13,133
<u>Other Financing Uses:</u>			
Transfers Out	(3,257,940)	(3,257,940)	0
Total Other Financing Sources (Uses)	(3,257,940)	(3,257,940)	0
Net Change in Fund Balance	365,571	378,704	13,133
Fund Balance Beginning of Year	2,849,616	2,849,616	0
Prior Year Encumbrances Appropriated	213,091	213,091	0
Fund Balance End of Year	<u>\$3,428,278</u>	<u>\$3,441,411</u>	<u>\$13,133</u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Public Assistance Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Intergovernmental	\$8,451,133	\$8,451,133	\$0
Other	56,875	56,875	0
Total Revenues	<u>8,508,008</u>	<u>8,508,008</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Human Services			
Public Assistance			
Salary and Wages	3,057,194	3,057,194	0
Fringe Benefits	1,551,265	1,551,265	0
Materials and Supplies	145,769	145,769	0
Contractual Services	2,149,845	2,149,845	0
Capital Outlay	122,655	122,655	0
Other	513,093	513,093	0
Total Public Assistance	<u>7,539,821</u>	<u>7,539,821</u>	<u>0</u>
Workforce Investment Act			
Contractual Services	950,843	950,843	0
Total Expenditures	<u>8,490,664</u>	<u>8,490,664</u>	<u>0</u>
Net Change in Fund Balance	17,344	17,344	0
Fund Balance Beginning of Year	<u>422,242</u>	<u>422,242</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$439,586</u></u>	<u><u>\$439,586</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Motor Vehicle Gasoline Tax Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Permissive Sales Taxes	\$3,542,813	\$3,542,813	\$0
Charges for Services	106,451	106,451	0
Fines and Forfeitures	26,863	26,863	0
Intergovernmental	7,413,451	7,413,451	0
Other	10,594	10,594	0
Total Revenues	<u>11,100,172</u>	<u>11,100,172</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Public Works			
Motor Vehicle and Gasoline Tax			
Salary and Wages	2,139,073	2,138,928	145
Fringe Benefits	1,010,382	1,010,382	0
Materials and Supplies	900,895	854,362	46,533
Contractual Services	1,218,315	1,213,018	5,297
Capital Outlay	4,958,400	4,933,197	25,203
Other	913,813	900,332	13,481
Total Expenditures	<u>11,140,878</u>	<u>11,050,219</u>	<u>90,659</u>
Excess of Revenues Over (Under) Expenditures	<u>(40,706)</u>	<u>49,953</u>	<u>90,659</u>
<u>Other Financing Uses:</u>			
Transfers Out	<u>(935,213)</u>	<u>(935,213)</u>	<u>0</u>
Net Change in Fund Balance	(975,919)	(885,260)	90,659
Fund Balance Beginning of Year	1,803,355	1,803,355	0
Prior Year Encumbrances Appropriated	<u>636,262</u>	<u>636,262</u>	<u>0</u>
Fund Balance End of Year	<u>\$1,463,698</u>	<u>\$1,554,357</u>	<u>\$90,659</u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Developmental Disabilities Fund
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
<u>Revenues:</u>			
Property Taxes	\$3,102,119	\$3,102,119	\$0
Charges for Services	838,902	838,902	0
Intergovernmental	5,852,548	5,852,548	0
Other	43,696	43,696	0
Total Revenues	<u>9,837,265</u>	<u>9,837,265</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Health			
Developmental Disabilities			
Salary and Wages	5,020,112	5,020,112	0
Fringe Benefits	2,489,009	2,489,009	0
Materials and Supplies	428,609	428,609	0
Contractual Services	1,517,843	1,517,843	0
Capital Outlay	13,725	13,725	0
Other	451,017	451,017	0
Total Expenditures	<u>9,920,315</u>	<u>9,920,315</u>	<u>0</u>
Excess of Revenues Under Expenditures	(83,050)	(83,050)	0
<u>Other Financing Uses:</u>			
Transfers Out	<u>(100,000)</u>	<u>(100,000)</u>	<u>0</u>
Net Change in Fund Balance	(183,050)	(183,050)	0
Fund Balance Beginning of Year	<u>6,368,746</u>	<u>6,368,746</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$6,185,696</u></u>	<u><u>\$6,185,696</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Sewer Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Special Assessments	\$10,145	\$10,145	\$0
Charges for Services	1,840,144	1,840,144	0
Tap-In Fees	3,500	3,500	0
Capital Contributions	136,724	136,724	0
Permissive Sales Taxes	82,500	82,500	0
Other	7,345	7,345	0
Total Revenues	<u>2,080,358</u>	<u>2,080,358</u>	<u>0</u>
<u>Expenses:</u>			
Personal Services	454,173	454,173	0
Contractual Services	481,869	480,122	1,747
Materials and Supplies	138,298	87,617	50,681
Capital Outlay	1,719,045	1,719,024	21
Debt Service:			
Principal Retirement	240,840	240,840	0
Interest and Fiscal Charges	234,158	234,158	0
Total Expenses	<u>3,268,383</u>	<u>3,215,934</u>	<u>52,449</u>
Net Change in Fund Equity	(1,188,025)	(1,135,576)	52,449
Fund Equity Beginning of Year	3,488,436	3,488,436	0
Prior Year Encumbrances Appropriated	<u>123,800</u>	<u>123,800</u>	<u>0</u>
Fund Equity End of Year	<u><u>\$2,424,211</u></u>	<u><u>\$2,476,660</u></u>	<u><u>\$52,449</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Water Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Charges for Services	\$5,140,722	\$5,140,722	\$0
Tap-In Fees	50,307	50,307	0
Interest	23,928	23,928	0
Operating Grants	10,000	10,000	0
Permissive Sales Taxes	247,500	247,500	0
Other Operating Revenue	32,554	32,554	0
Other Non-Operating Revenue	9,364	9,364	0
Total Revenues	<u>5,514,375</u>	<u>5,514,375</u>	<u>0</u>
<u>Expenses:</u>			
Personal Services	1,065,774	1,065,774	0
Contractual Services	2,551,655	2,542,999	8,656
Materials and Supplies	397,263	382,846	14,417
Other Operating Expenses	86,079	78,847	7,232
Capital Outlay	935,918	935,918	0
Debt Service:			
Principal Retirement	677,017	677,017	0
Interest and Fiscal Charges	211,913	211,913	0
Total Expenses	<u>5,925,619</u>	<u>5,895,314</u>	<u>30,305</u>
Net Change in Fund Equity	(411,244)	(380,939)	30,305
Fund Equity Beginning of Year	2,522,330	2,522,330	0
Prior Year Encumbrances Appropriated	47,827	47,827	0
Fund Equity End of Year	<u>\$2,158,913</u>	<u>\$2,189,218</u>	<u>\$30,305</u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Miscellaneous Local Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Charges for Services	\$2,092,061	\$2,092,061	\$0
Licenses and Permits	48,114	48,114	0
Fines and Forfeitures	8,485	8,485	0
Intergovernmental	1,246,465	1,246,465	0
Rent	82,000	82,000	0
Other	3,332	3,332	0
Total Revenues	<u>3,480,457</u>	<u>3,480,457</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
General Government -			
Legislative and Executive			
Real Estate Assessment			
Salary and Wages	411,329	411,329	0
Fringe Benefits	177,207	177,207	0
Materials and Supplies	9,823	8,808	1,015
Contractual Services	435,318	432,498	2,820
Other	4,529	4,449	80
Total Real Estate Assessment	<u>1,038,206</u>	<u>1,034,291</u>	<u>3,915</u>
Delinquent Real/Assessment Collection			
Salary and Wages	124,585	124,585	0
Fringe Benefits	82,986	82,986	0
Materials and Supplies	2,958	2,958	0
Contractual Services	179,202	179,202	0
Capital Outlay	1,979	1,979	0
Other	15,000	15,000	0
Total Delinquent Real/Assessment Collection	<u>406,710</u>	<u>406,710</u>	<u>0</u>
Geographic Information System			
Materials and Supplies	4,595	4,556	39
Contractual Services	47,006	46,810	196
Total Geographic Information System	<u>51,601</u>	<u>51,366</u>	<u>235</u>

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Miscellaneous Local Fund (Continued)
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
Law Library Resource			
Salary and Wages	\$31,837	\$31,837	\$0
Fringe Benefits	21,209	21,209	0
Materials and Supplies	591	591	0
Contractual Services	56,986	56,986	0
Other	679	679	0
Total Law Library Resource	111,302	111,302	-
Total General Government - Legislative and Executive	1,607,819	1,603,669	4,150
Health			
Dog and Kennel			
Salary and Wages	\$85,025	\$85,025	\$0
Fringe Benefits	62,061	62,061	0
Materials and Supplies	15,489	15,439	50
Other	9,701	9,683	18
Total Health	172,276	172,208	68
Human Services			
Child Support Enforcement Agency			
Salary and Wages	296,425	296,425	0
Fringe Benefits	168,371	168,371	0
Materials and Supplies	5,165	5,165	0
Contractual Services	378,196	378,196	0
Other	241,868	241,868	0
Total Human Services	1,090,025	1,090,025	0
Economic Development and Assistance			
Airport Gas Resale			
Salary and Wages	5,701	5,701	0
Fringe Benefits	881	881	0
Materials and Supplies	140,155	140,155	0
Other	8,938	8,938	0
Total Airport Gas Resale	155,675	155,675	0

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Miscellaneous Local Fund (Continued)
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
Airport			
Salary and Wages	54,725	54,725	0
Fringe Benefits	22,192	22,192	0
Materials and Supplies	171,926	171,926	0
Contractual Services	220,339	220,339	0
Other	37,458	37,458	0
Total Airport	<u>506,640</u>	<u>506,640</u>	<u>0</u>
Total Economic Development and Assistance	<u>662,315</u>	<u>662,315</u>	<u>0</u>
Total Expenditures	<u>3,532,435</u>	<u>3,528,217</u>	<u>4,218</u>
Excess of Revenues Under Expenditures	<u>(51,978)</u>	<u>(47,760)</u>	<u>4,218</u>
<u>Other Financing Sources:</u>			
Transfers In	205,586	205,586	0
Net Change in Fund Balance	153,608	157,826	4,218
Fund Balance Beginning of Year	3,784,313	3,784,313	0
Prior Year Encumbrances Appropriated	<u>43,901</u>	<u>43,901</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$3,981,822</u></u>	<u><u>\$3,986,040</u></u>	<u><u>\$4,218</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Mental Health Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Property Taxes	\$372,907	\$372,907	\$0
Intergovernmental	2,662,692	2,662,692	0
Rent	60,000	60,000	0
Total Revenues	<u>3,095,599</u>	<u>3,095,599</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Health			
Mental Health			
Salary and Wages	353,526	353,526	0
Fringe Benefits	120,516	120,516	0
Materials and Supplies	33,869	33,869	0
Contractual Services	2,548,816	2,548,816	0
Capital Outlay	47,924	47,924	0
Other	47,779	47,779	0
Total Expenditures	<u>3,152,430</u>	<u>3,152,430</u>	<u>0</u>
Net Change in Fund Balance	(56,831)	(56,831)	0
Fund Balance Beginning of Year	<u>2,696,613</u>	<u>2,696,613</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$2,639,782</u></u>	<u><u>\$2,639,782</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Court/Corrections and Public Safety Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Charges for Services	\$339,398	\$339,398	\$0
Licenses and Permits	88,059	88,059	0
Fines and Forfeitures	132,973	132,973	0
Intergovernmental	1,251,008	1,251,008	0
Total Revenues	1,811,438	1,811,438	0
<u>Expenditures:</u>			
Current:			
General Government - Judicial			
Indigent Guardianship			
Contractual Services	8,750	8,750	0
Conduct of Business			
Other	25,924	25,924	0
County Court Computer			
Contractual Services	103,847	103,847	0
County Probation Services			
Materials and Supplies	10,206	10,206	0
Contractual Service	14,209	14,209	0
Total County Probation Services	24,415	24,415	0
Computer Research Juvenile			
Contractual Service	2,453	2,453	0
Juvenile Computer Equipment			
Materials and Supplies	1,881	1,881	0
Common Pleas Computer			
Contractual Services	3,935	3,935	0
Probate Computer Equipment			
Materials and Supplies	1,968	1,968	0
Contractual Services	1,200	1,200	0
Total Probate Computer Equipment	3,168	3,168	0

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Court/Corrections and Public Safety Fund (Continued)
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Clerk of Courts			
Contractual Services	\$28,503	\$28,503	\$0
Foreclosure Special Project			
Materials and Supplies	11,663	11,663	0
Contractual Services	5,861	5,861	0
Total Foreclosure Special Project	17,524	17,524	0
Marriage License - Probate Court			
Contractual Services	12,386	12,386	0
Juvenile Special Projects			
Contractual Services	1,271	1,271	0
Total General Government - Judicial	234,057	234,057	0
Public Safety			
Juvenile Probation Fees			
Other	1,193	1,193	0
Dispute Resolution			
Other	4,100	4,100	0
Concealed Handgun			
Materials and Supplies	7,310	7,310	0
Contractual Services	82,593	82,593	0
Total Concealed Handgun	89,903	89,903	0
Juvenile Probation Services Enhancement			
Salary and Wages	258,374	258,374	0
Fringe Benefits	105,796	105,796	0
Contractual Services	90,041	90,041	0
Other	31,473	31,473	0
Total Juvenile Probation Services Enhancement	485,684	485,684	0
TANF Juvenile Division			
Salary and Wages	150,313	150,313	0
Fringe Benefits	54,395	54,395	0
Other	12,537	12,537	0
Total TANF Juvenile Division	217,245	217,245	0

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Court/Corrections and Public Safety Fund (Continued)
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
Felony Delinquent Care and Custody			
Salary and Wages	\$56,127	\$56,127	\$0
Fringe Benefits	245,002	245,002	0
Materials and Supplies	725	725	0
Contractual Services	56,666	56,666	0
Other	35,428	35,428	0
Total Felony Delinquent Care and Custody	<u>393,948</u>	<u>393,948</u>	<u>0</u>
Crime Victims Assistance Office			
Salary and Wages	\$38,106	\$38,106	\$0
Fringe Benefits	5,814	5,814	0
Materials and Supplies	4,209	4,209	0
Contractual Services	919	919	0
Other	4,766	4,766	0
Total Crime Victims Assistance Office	<u>53,814</u>	<u>53,814</u>	<u>0</u>
Mediation II Program			
Other	<u>4,335</u>	<u>4,335</u>	<u>0</u>
Law Enforcement Trust			
Salary and Wages	35,223	35,223	0
Fringe Benefits	21,732	21,732	0
Contractual Service	108,859	107,415	1,444
Total Law Enforcement Trust	<u>165,814</u>	<u>164,370</u>	<u>1,444</u>
Community Corrections Act			
Salary and Wages	40,959	40,959	0
Fringe Benefits	24,293	24,293	0
Total Community Corrections Act	<u>65,252</u>	<u>65,252</u>	<u>0</u>
Prisoner Incentive			
Capital Outlay	<u>5,588</u>	<u>5,588</u>	<u>0</u>
Domestic Violence Investigator			
Salary and Wages	41,116	41,116	0
Fringe Benefits	8,099	8,099	0
Total Domestic Violence Investigator	<u>49,215</u>	<u>49,215</u>	<u>0</u>
T-CAP			
Contractual Services	<u>14,767</u>	<u>14,767</u>	<u>0</u>

(Continued)

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Court/Corrections and Public Safety Fund (Continued)
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Indigent Drivers Alcohol Treatment Materials and Supplies	\$1,999	\$1,999	\$0
Total Public Safety	1,552,857	1,551,413	1,444
Total Expenditures	1,786,914	1,785,470	1,444
Excess of Revenues Over Expenditures	24,524	25,968	1,444
<u>Other Financing Sources:</u>			
Transfers In	81,496	81,496	0
Net Change in Fund Balance	106,020	107,464	1,444
Fund Balance Beginning of Year	1,476,860	1,476,860	0
Prior Year Encumbrances Appropriated	3,103	3,103	0
Fund Balance End of Year	<u>\$1,585,983</u>	<u>\$1,587,427</u>	<u>\$1,444</u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Emergency 911 Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Property Taxes	\$1,856,210	\$1,856,210	\$0
Intergovernmental	324,311	324,311	0
Rent	28,962	28,962	0
Other	400	400	0
Total Revenues	<u>2,209,883</u>	<u>2,209,883</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Public Safety			
Emergency 911			
Salary and Wages	672,831	672,831	0
Fringe Benefits	304,958	304,958	0
Materials and Supplies	10,635	10,635	0
Contractual Services	322,511	322,511	0
Capital Outlay	217,659	217,659	0
Other	113,305	113,305	0
Total Expenditures	<u>1,641,899</u>	<u>1,641,899</u>	<u>0</u>
Excess of Revenues Over Expenditures	567,984	567,984	0
<u>Other Financing Uses:</u>			
Transfers Out	<u>(510,625)</u>	<u>(510,625)</u>	<u>0</u>
Net Change in Fund Balance	57,359	57,359	0
Fund Balance Beginning of Year	245,343	245,343	0
Prior Year Encumbrances Appropriated	<u>0</u>	<u>0</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$302,702</u></u>	<u><u>\$302,702</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Permissive Sheriff Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Permissive Sales Taxes	\$1,746,812	\$1,746,812	\$0
Charges for Services	956,234	956,234	0
Intergovernmental	74,112	74,112	0
Other	1,795	1,795	0
Total Revenues	<u>2,778,953</u>	<u>2,778,953</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Public Safety			
Permissive Sheriff			
Salary and Wages	2,262,436	2,262,436	0
Fringe Benefits	999,403	999,403	0
Materials and Supplies	105,555	105,555	0
Contractual Services	8,889	8,889	0
Capital Outlay	112,260	112,260	0
Other	37,642	37,642	0
Total Expenditures	<u>3,526,185</u>	<u>3,526,185</u>	<u>0</u>
Excess of Revenues Under Expenditures	<u>(747,232)</u>	<u>(747,232)</u>	<u>0</u>
<u>Other Financing Sources (Uses):</u>			
Transfers In	821,158	821,158	0
Transfers Out	(13,000)	(13,000)	0
Total Other Financing Sources (Uses)	<u>808,158</u>	<u>808,158</u>	<u>0</u>
Net Change in Fund Balance	60,926	60,926	0
Fund Balance Beginning of Year	41,732	41,732	0
Prior Year Encumbrances Appropriated	5,180	5,180	0
Fund Balance End of Year	<u><u>\$107,838</u></u>	<u><u>\$107,838</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Tuberculosis/Crippled Child Levy Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Total Revenues	\$0	\$0	\$0
<u>Expenditures:</u>			
Current:			
Health			
Tuberculosis Levy			
Materials and Supplies	3,938	3,938	0
Contractual Services	31,599	31,599	0
Other	135,016	48,156	86,860
Total Expenditures	170,553	83,693	86,860
Net Change in Fund Balance	(170,553)	(83,693)	86,860
Fund Balance Beginning of Year	541,650	541,650	0
Prior Year Encumbrances Appropriated	90,018	90,018	0
Fund Balance End of Year	<u>\$461,115</u>	<u>\$547,975</u>	<u>\$86,860</u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Children Services Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Property Taxes	\$873,113	\$873,113	\$0
Charges for Services	32,843	32,843	0
Intergovernmental	1,911,488	1,911,488	0
Interest	16,611	16,611	0
Total Revenues	<u>2,834,055</u>	<u>2,834,055</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Human Services			
Children Services Levy			
Salary and Wages	298,943	298,943	0
Fringe Benefits	169,178	169,178	0
Materials and Supplies	18,869	18,869	0
Contractual Services	2,315,360	2,315,360	0
Capital Outlay	14,474	14,474	0
Other	114,998	114,998	0
Total Expenditures	<u>2,931,822</u>	<u>2,931,822</u>	<u>0</u>
Net Change in Fund Balance	(97,767)	(97,767)	0
Fund Balance Beginning of Year	<u>1,954,317</u>	<u>1,954,317</u>	<u>0</u>
Fund Balance End of Year	<u>\$1,856,550</u>	<u>\$1,856,550</u>	<u>\$0</u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Jail Operating Levy Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Property Taxes	\$1,352,646	\$1,352,646	\$0
Charges for Services	1,320,046	1,320,046	0
Intergovernmental	142,120	142,120	0
Total Revenues	<u>2,814,812</u>	<u>2,814,812</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Public Safety			
Jail Operating Levy			
Salary and Wages	2,528,339	2,528,339	0
Fringe Benefits	1,232,673	1,232,673	0
Materials and Supplies	254,984	254,984	0
Contractual Services	73,957	73,957	0
Capital Outlay	672,404	671,195	1,209
Other	6,478	6,478	0
Total Expenditures	<u>4,768,835</u>	<u>4,767,626</u>	<u>1,209</u>
Excess of Revenues Under Expenditures	(1,954,023)	(1,952,814)	1,209
<u>Other Financing Sources:</u>			
Transfers In	<u>2,162,700</u>	<u>2,162,700</u>	<u>0</u>
Net Change in Fund Balance	208,677	209,886	1,209
Fund Balance (Deficit) Beginning of Year	<u>(938,416)</u>	<u>(938,416)</u>	<u>0</u>
Prior Year Encumbrances Appropriated	<u>21,256</u>	<u>21,256</u>	<u>0</u>
Fund Balance (Deficit) End of Year	<u><u>(\$708,483)</u></u>	<u><u>(\$707,274)</u></u>	<u><u>\$1,209</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Community Development Block Grant Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Intergovernmental	\$294,764	\$294,764	\$0
Other	5,320	5,320	0
Total Revenues	<u>300,084</u>	<u>300,084</u>	<u>0</u>
<u>Expenditures:</u>			
Current:			
Economic Development and Assistance Community Development Block Grant Contractual Services	<u>294,764</u>	<u>294,764</u>	<u>0</u>
Total Expenditures	<u>294,764</u>	<u>294,764</u>	<u>0</u>
Net Change in Fund Balance	5,320	5,320	0
Fund Balance Beginning of Year	<u>37,866</u>	<u>37,866</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$43,186</u></u>	<u><u>\$43,186</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Senior Citizens Levy Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Property Taxes	\$1,410,647	\$1,410,647	\$0
Intergovernmental	124,606	124,606	0
Total Revenues	1,535,253	1,535,253	0
<u>Expenditures:</u>			
Current:			
Human Services			
Senior Citizens Levy			
Contractual Services	1,535,253	1,535,253	0
Net Change in Fund Balance	0	0	0
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Debt Service Fund
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
<u>Revenues:</u>			
Property Taxes	\$1,399,750	\$1,399,750	\$0
Permissive Sales Taxes	1,540,000	1,540,000	0
Intergovernmental	168,255	168,255	0
Total Revenues	<u>3,108,005</u>	<u>3,108,005</u>	<u>0</u>
<u>Expenditures:</u>			
Debt Service:			
Principal Retirement	3,561,079	3,561,079	0
Interest and Fiscal Charges	594,560	594,560	0
Total Expenditures	<u>4,155,639</u>	<u>4,155,639</u>	<u>0</u>
Excess of Revenues Under Expenditures	(1,047,634)	(1,047,634)	0
<u>Other Financing Sources:</u>			
Transfers In	<u>1,445,838</u>	<u>1,445,838</u>	<u>0</u>
Net Change in Fund Balance	398,204	398,204	0
Fund Balance Beginning of Year	<u>2,959,107</u>	<u>2,959,107</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$3,357,311</u></u>	<u><u>\$3,357,311</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Permanent Improvement Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Other	\$59,669	\$59,669	\$0
Total Revenues	<u>59,669</u>	<u>59,669</u>	<u>0</u>
<u>Expenditures:</u>			
Capital Outlay			
Developmental Disabilities	79,768	79,768	0
Capital Improvements	232,171	224,075	8,096
Mental Health	34,573	34,573	0
911 Equipment	114,007	114,007	0
Engineer's Capital Project	<u>2,201,312</u>	<u>2,107,332</u>	<u>93,980</u>
Total Capital Outlay	2,661,831	2,559,755	102,076
Total Expenditures	<u>2,661,831</u>	<u>2,559,755</u>	<u>102,076</u>
Excess of Revenues Under Expenditures	<u>(2,602,162)</u>	<u>(2,500,086)</u>	<u>102,076</u>
<u>Other Financing Sources:</u>			
General Obligation Bonds Issued	3,000,000	3,000,000	0
Transfers In	<u>100,000</u>	<u>100,000</u>	<u>0</u>
Total Other Financing Sources	<u>3,100,000</u>	<u>3,100,000</u>	<u>0</u>
Net Change in Fund Balance	497,838	599,914	102,076
Fund Balance Beginning of Year	4,133,534	4,133,534	0
Prior Year Encumbrances Appropriated	<u>590,253</u>	<u>590,253</u>	
Fund Balance End of Year	<u><u>\$5,221,625</u></u>	<u><u>\$5,323,701</u></u>	<u><u>\$102,076</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Self Insurance - Health Fund
For the Year Ended December 31, 2017

	Final Budget	Actual	Variance Positive (Negative)
<u>Revenues:</u>			
Charges for Services	\$8,046,473	\$8,046,473	\$0
Charges for Services Debt Reduction	393,610	393,610	0
Interest	29,352	29,352	0
Other Operating Revenue	<u>1,102,715</u>	<u>1,102,715</u>	<u>0</u>
Total Revenues	<u>9,572,150</u>	<u>9,572,150</u>	<u>0</u>
<u>Expenses:</u>			
Contractual Services	479,002	479,002	0
Claims	<u>9,192,446</u>	<u>9,192,446</u>	<u>0</u>
Total Expenses	<u>9,671,448</u>	<u>9,671,448</u>	<u>0</u>
Net Change in Fund Equity	(99,298)	(99,298)	0
Fund Equity (Deficit) Beginning of Year	<u>(628,031)</u>	<u>(628,031)</u>	<u>0</u>
Fund Equity (Deficit) End of Year	<u><u>(\$727,329)</u></u>	<u><u>(\$727,329)</u></u>	<u><u>\$0</u></u>

Jefferson County, Ohio
Schedule of Revenues, Expenses and Changes
In Fund Equity - Budget (Non-GAAP Basis) and Actual
Self Insurance - Workers' Compensation Fund
For the Year Ended December 31, 2017

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<u>Revenues:</u>			
Charges for Services	\$238,943	\$238,943	\$0
Other Non-Operating Revenue	274	274	0
Total Revenues	<u>239,217</u>	<u>239,217</u>	<u>0</u>
<u>Expenses:</u>			
Contractual Services	460,651	460,651	0
Claims	480	480	0
Total Expenses	<u>461,131</u>	<u>461,131</u>	<u>0</u>
Net Change in Fund Equity	(221,914)	(221,914)	0
Fund Equity Beginning of Year	<u>547,367</u>	<u>547,367</u>	<u>0</u>
Fund Equity End of Year	<u><u>\$325,453</u></u>	<u><u>\$325,453</u></u>	<u><u>\$0</u></u>

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Statistical Section

This part of the Jefferson County Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the county's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
Financial Trends These schedules contain trend information to help the reader understand how the county's financial position has changed over time.	S2-S13
Revenue Capacity These schedules contain information to help the reader understand and assess the factors affecting the county's ability to generate its most significant local revenue sources, the property tax and the sales tax.	S14-S37
Debt Capacity These schedules present information to help the reader assess the affordability of the county's current levels of outstanding debt and the county's ability to issue additional debt in the future.	S38-S44
Economic and Demographic Information These schedules offer economic and demographic indicators to help the reader understand the environment within which the county's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	S45-S46
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the county's financial report relates to the services the county provides and the activities it performs.	S47-S55

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

Jefferson County, Ohio
Net Position by Component
Last Ten Years
(Accrual Basis of Accounting)

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Governmental Activities				
Net Investment in Capital Assets	\$102,248,115	\$95,781,751	\$90,469,252	\$86,692,065
Restricted for:				
Debt Service	3,769,716	3,563,478	3,553,282	3,565,613
Capital Outlay	855,691	1,205,903	2,277,631	3,535,685
Children's Home	1,256,518	1,154,448	1,120,870	1,133,532
Community Development	43,186	37,866	248,163	303,823
Motor Vehicle Gasoline Tax	9,704,901	11,947,125	8,346,325	5,607,917
Mental Health	3,468,646	3,359,449	3,000,559	2,965,158
Developmental Disabilities	7,755,047	8,002,086	8,038,002	7,507,439
Tuberculosis/Crippled Child Levy	546,766	631,668	726,784	805,065
Children Services	2,276,118	2,626,108	2,854,434	2,334,910
Court/Corrections and Public Safety	2,925,117	2,427,804	2,133,625	1,888,912
Local Programs	151,619	0	0	0
Child Support Enforcement	2,506,263	0	0	0
Senior Citizens Levy	294,824	0	0	0
Real Estate Assessment and Delq. Collections	1,572,049	0	0	0
Other Purposes	539,087	4,873,934	4,275,779	3,663,667
Unrestricted (Deficit)	<u>(14,808,549)</u>	<u>(10,650,823)</u>	<u>(9,639,083)</u>	<u>(13,025,761)</u>
<i>Total Governmental Activities Net Position</i>	<u>125,105,114</u>	<u>124,960,797</u>	<u>117,405,623</u>	<u>106,978,025</u>
Business-type Activities				
Net Investment in Capital Assets	30,674,793	27,973,110	29,040,502	30,232,403
Restricted for:				
Debt Service	46,290	29,135	11,266	0
Replacement/Improvement	50,074	98,878	49,793	48,202
Unrestricted	<u>4,134,410</u>	<u>5,697,235</u>	<u>4,917,281</u>	<u>3,718,555</u>
<i>Total Business-type Activities Net Position</i>	<u>34,905,567</u>	<u>33,798,358</u>	<u>34,018,842</u>	<u>33,999,160</u>
Primary Government				
Net Investment in Capital Assets	132,922,908	123,754,861	119,509,754	116,924,468
Restricted	37,761,912	39,957,882	36,636,513	33,359,923
Unrestricted (Deficit)	<u>(10,674,139)</u>	<u>(4,953,588)</u>	<u>(4,721,802)</u>	<u>(9,307,206)</u>
<i>Total Primary Government Net Position</i>	<u>\$160,010,681</u>	<u>\$158,759,155</u>	<u>\$151,424,465</u>	<u>\$140,977,185</u>

Note: The County reported the impact of GASB Statement No. 68 beginning in 2014.

2013	2012	2011	2010	2009	2008
\$83,553,285	\$82,122,263	\$78,756,997	\$70,075,743	\$70,513,506	\$68,275,198
3,666,169	3,805,079	3,687,096	3,702,059	3,617,034	3,277,460
2,693,961	1,318,702	1,402,595	1,362,564	2,164,582	1,097,445
1,114,244	983,510	921,533	952,229	898,008	820,591
285,217	316,124	567,209	47,936	57,456	57,313
5,031,104	4,232,435	3,900,154	4,359,587	4,267,432	3,543,959
3,232,826	3,049,184	3,437,112	4,567,599	3,915,985	4,221,569
8,255,738	7,994,731	7,963,485	7,496,462	6,583,499	5,441,453
983,212	1,112,607	1,280,140	1,410,360	1,550,546	1,743,805
2,327,860	2,422,550	2,567,304	2,425,885	2,114,479	1,800,597
2,169,638	2,450,496	2,782,821	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
3,742,127	2,900,414	2,366,377	6,879,046	4,700,913	5,591,283
5,624,433	4,815,772	5,735,012	6,321,527	3,784,310	3,561,349
<u>122,679,814</u>	<u>117,523,867</u>	<u>115,367,835</u>	<u>109,600,997</u>	<u>104,167,750</u>	<u>99,432,022</u>
29,923,667	26,770,076	25,136,041	25,453,931	25,572,129	25,879,180
106,855	169,872	136,029	171,232	205,172	276,393
0	0	0	0	0	0
4,816,479	5,003,296	4,910,687	3,969,314	3,960,503	3,478,346
<u>34,847,001</u>	<u>31,943,244</u>	<u>30,182,757</u>	<u>29,594,477</u>	<u>29,737,804</u>	<u>29,633,919</u>
113,476,952	108,892,339	103,893,038	95,529,674	96,085,635	94,154,378
33,608,951	30,755,704	31,011,855	33,374,959	30,075,106	27,871,868
10,440,912	9,819,068	10,645,699	10,290,841	7,744,813	7,039,695
<u>\$157,526,815</u>	<u>\$149,467,111</u>	<u>\$145,550,592</u>	<u>\$139,195,474</u>	<u>\$133,905,554</u>	<u>\$129,065,941</u>

Jefferson County, Ohio
Changes in Net Position
Last Ten Years
(Accrual Basis of Accounting)

	2017	2016	2015	2014
Program Revenues				
Governmental Activities:				
Charges for Services and Sales				
General Government:				
Legislative and Executive	\$3,219,011	\$2,607,012	\$3,763,055	\$3,575,001
Judicial	1,431,879	1,615,461	1,806,354	1,565,877
Public Safety	2,864,832	2,553,475	2,147,534	2,178,762
Public Works	116,009	69,945	161,659	183,575
Health	1,062,821	978,112	998,314	972,010
Human Services	1,377,692	1,279,032	319,212	989,216
Economic Development and Assistance	634,499	563,413	439,382	117,364
Total Charges for Services and Sales	10,706,743	9,666,450	9,635,510	9,581,805
Operating Grants and Contributions	28,246,968	30,573,558	32,471,001	28,176,110
Capital Grants and Contributions	5,761,752	4,857,200	2,054,970	3,179,354
<i>Total Governmental Activities Program Revenues</i>	44,715,463	45,097,208	44,161,481	40,937,269
Business-type Activities:				
Charges for Services and Sales				
Sewer	1,870,242	1,598,837	1,688,427	1,710,529
Water	5,121,733	4,753,641	4,945,024	4,716,923
Total Charges for Services and Sales	6,991,975	6,352,478	6,633,451	6,427,452
Operating Grants and Contributions	0	40,000	0	0
Capital Grants and Contributions	53,807	679,482	859,673	686,447
<i>Total Business Type Activities Program Revenues</i>	7,045,782	7,071,960	7,493,124	7,113,899
<i>Total Primary Government Program Revenues</i>	51,761,245	52,169,168	51,654,605	48,051,168

2013	2012	2011	2010	2009	2008
\$3,001,328	\$3,456,899	\$2,730,378	\$3,142,457	\$2,269,763	\$2,493,186
1,785,717	2,022,789	1,549,376	1,443,302	1,630,250	1,588,393
2,159,950	1,932,101	1,555,786	1,948,289	1,738,684	2,001,148
236,579	124,127	214,152	147,984	142,102	199,404
859,363	858,984	783,836	708,289	504,248	495,622
1,181,767	240,707	715,991	349,538	177,028	25,366
124,249	1,061,638	78,909	237,678	377,396	586,229
9,348,953	9,697,245	7,628,428	7,977,537	6,839,471	7,389,348
27,956,913	30,216,944	33,043,294	35,004,090	35,996,359	37,255,781
2,189,250	3,538,866	4,751,921	2,424,839	1,210,912	991,722
39,495,116	43,453,055	45,423,643	45,406,466	44,046,742	45,636,851
1,447,140	1,375,670	1,275,066	1,229,153	1,288,958	1,037,418
4,589,837	4,604,245	4,655,987	4,477,179	4,810,527	4,988,400
6,036,977	5,979,915	5,931,053	5,706,332	6,099,485	6,025,818
0	0	0	0	0	0
3,502,278	1,849,240	808,455	244,901	82,709	732,810
9,539,255	7,829,155	6,739,508	5,951,233	6,182,194	6,758,628
49,034,371	51,282,210	52,163,151	51,357,699	50,228,936	52,395,479

(Continued)

Jefferson County, Ohio
Changes in Net Position (Continued)
Last Ten Years
(Accrual Basis of Accounting)

Expenses	2017	2016	2015	2014
Governmental Activities:				
General Government:				
Legislative and Executive	\$8,734,780	\$8,458,434	\$6,454,200	\$7,142,851
Judicial	5,305,254	4,578,307	4,123,407	4,071,525
Public Safety	14,724,282	12,666,914	11,451,829	11,340,788
Public Works	12,295,605	8,572,676	8,455,519	9,228,871
Health	13,864,752	13,401,349	13,354,461	13,865,712
Human Services	16,551,947	14,489,909	14,337,785	14,094,692
Conservation and Recreation	215,807	261,259	215,667	240,069
Economic Development and Assistance	1,119,345	1,430,207	1,233,841	2,024,455
Interest and Fiscal Charges	589,064	667,861	720,233	925,575
<i>Total Governmental Activities</i>	<u>73,400,836</u>	<u>64,526,916</u>	<u>60,346,942</u>	<u>62,934,538</u>
Business-Type Activities:				
Sewer	2,332,796	2,252,093	2,243,808	2,083,941
Water	5,814,152	5,467,747	5,619,034	5,434,708
<i>Total Business-type Activities</i>	<u>8,146,948</u>	<u>7,719,840</u>	<u>7,862,842</u>	<u>7,518,649</u>
<i>Total Primary Government Program</i>	<u>81,547,784</u>	<u>72,246,756</u>	<u>68,209,784</u>	<u>70,453,187</u>
Net (Expense)/Revenue				
Governmental Activities	(28,685,373)	(19,429,708)	(16,185,461)	(21,997,269)
Business-type Activities	(1,101,166)	(647,880)	(369,718)	(404,750)
<i>Total Primary Government</i>	<u>(29,786,539)</u>	<u>(20,077,588)</u>	<u>(16,555,179)</u>	<u>(22,402,019)</u>
<i>Net (Expense)Revenue</i>	<u>(29,786,539)</u>	<u>(20,077,588)</u>	<u>(16,555,179)</u>	<u>(22,402,019)</u>

2013	2012	2011	2010	2009	2008
\$6,529,152	\$6,773,527	\$6,785,618	\$6,189,441	\$5,521,036	\$6,320,478
4,124,020	4,304,040	3,813,796	3,573,245	4,126,611	4,100,622
10,847,282	11,071,269	9,934,028	9,476,851	10,576,605	10,090,775
7,493,419	8,228,727	7,247,033	7,273,883	6,278,249	7,376,639
13,722,045	17,056,388	17,956,816	18,755,114	17,739,785	17,475,774
12,694,607	13,223,085	13,297,112	14,174,160	16,793,595	18,869,407
252,548	0	69,160	11,400	13,316	195,710
1,515,781	2,040,631	1,659,847	1,540,861	1,157,602	1,254,309
1,023,178	1,042,002	1,009,555	1,308,309	1,482,021	1,615,933
<u>58,202,032</u>	<u>63,739,669</u>	<u>61,772,965</u>	<u>62,303,264</u>	<u>63,688,820</u>	<u>67,299,647</u>
1,716,138	1,443,617	1,481,831	1,370,465	1,353,589	1,361,696
<u>5,249,180</u>	<u>5,208,929</u>	<u>4,953,016</u>	<u>4,996,563</u>	<u>5,006,379</u>	<u>5,011,716</u>
<u>6,965,318</u>	<u>6,652,546</u>	<u>6,434,847</u>	<u>6,367,028</u>	<u>6,359,968</u>	<u>6,373,412</u>
<u>65,167,350</u>	<u>70,392,215</u>	<u>68,207,812</u>	<u>68,670,292</u>	<u>70,048,788</u>	<u>73,673,059</u>
(18,706,916)	(20,286,614)	(16,349,322)	(16,896,798)	(19,642,078)	(21,662,796)
<u>2,573,937</u>	<u>1,176,609</u>	<u>304,661</u>	<u>(415,795)</u>	<u>(177,774)</u>	<u>385,216</u>
<u>(16,132,979)</u>	<u>(19,110,005)</u>	<u>(16,044,661)</u>	<u>(17,312,593)</u>	<u>(19,819,852)</u>	<u>(21,277,580)</u>

(Continued)

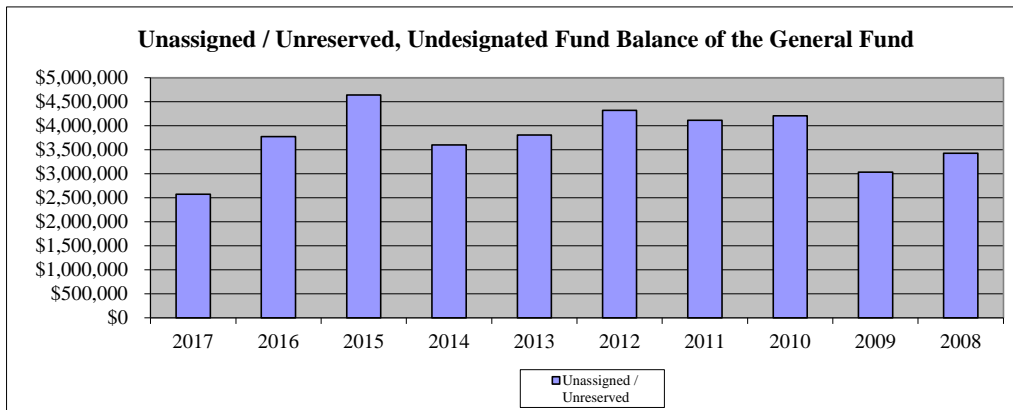
Jefferson County, Ohio
Changes in Net Position (Continued)
Last Ten Years
(Accrual Basis of Accounting)

General Revenues and Other				
Changes in Net Position	2017	2016	2015	2014
Governmental Activities:				
Property Taxes Levied for General Purposes	\$2,373,672	\$2,184,246	\$2,002,722	\$1,923,540
Property Taxes Levied for:				
Mental Health	374,183	332,345	294,886	279,499
Developmental Disabilities	3,122,096	2,803,497	2,543,299	2,423,419
Jail Operating	1,361,649	1,223,807	1,112,410	1,060,539
Emergency 911	1,876,915	1,717,875	1,608,473	1,543,729
Children Services	878,555	787,816	714,004	679,450
Senior Citizens	1,425,645	1,301,519	1,210,248	987,547
Permanent Improvement	0	0	0	0
Debt Service	1,190,892	1,298,129	1,192,367	1,143,043
Permissive Sales Tax Levied for General Purposes	6,364,221	5,704,874	6,274,945	5,593,306
Permissive Sales Tax Levied for:				
Road and Bridge Improvements	3,727,941	3,365,018	3,726,115	3,313,688
Public Safety	1,840,539	1,657,907	1,823,861	1,618,124
Jail Operating	0	200,000	250,000	200,000
Debt Service	1,621,467	1,262,222	1,356,723	1,225,870
Grants and Entitlements not Restricted to Specific Programs	2,016,190	2,005,468	2,080,255	2,040,861
Investment Earnings	240,589	172,020	98,022	143,102
Oil and Gas Lease Bonus	206,031	475,811	0	0
Miscellaneous	209,105	492,328	324,729	418,519
Transfers	0	0	0	0
<i>Total Governmental Activities</i>	<u>28,829,690</u>	<u>26,984,882</u>	<u>26,613,059</u>	<u>24,594,236</u>
Business-type Activities:				
Permissive Sales Tax Levied for:				
Sewer	86,864	78,333	86,075	76,386
Water	260,593	235,000	258,224	229,157
Investment Earnings	23,928	23,832	0	0
Gain on Sale of Capital Assets	0	65,161	0	0
Miscellaneous	49,263	25,070	45,101	31,145
Special Item	1,787,727	0	0	0
Transfers	0	0	0	0
<i>Total Business-type Activities</i>	<u>2,208,375</u>	<u>427,396</u>	<u>389,400</u>	<u>336,688</u>
<i>Total Primary Government</i>	<u>31,038,065</u>	<u>27,412,278</u>	<u>27,002,459</u>	<u>24,930,924</u>
Change in Net Position				
Governmental Activities	144,317	7,555,174	10,427,598	2,596,967
Business-type Activities	1,107,209	(220,484)	19,682	(68,062)
<i>Total Primary Government Change in Net Position</i>	<u>\$1,251,526</u>	<u>\$7,334,690</u>	<u>\$10,447,280</u>	<u>\$2,528,905</u>

2013	2012	2011	2010	2009	2008
\$1,893,402	\$1,893,932	\$1,848,153	\$1,854,029	\$1,885,361	\$1,875,312
273,497	271,093	265,468	270,636	269,781	275,751
2,379,908	2,373,354	2,324,326	2,362,308	2,349,114	2,387,162
1,041,703	1,039,192	1,017,932	1,034,077	1,022,521	1,044,328
1,525,155	1,184,758	1,141,366	1,158,994	1,150,741	1,166,069
667,120	665,057	651,212	662,128	658,547	669,474
944,110	948,684	927,911	940,757	932,367	941,542
0	0	0	0	1,261,859	231,694
1,130,359	1,125,486	1,100,266	1,114,095	1,123,803	1,135,551
5,255,283	4,919,221	4,639,671	4,479,585	4,703,858	4,753,491
3,133,033	2,937,651	2,775,287	2,682,052	2,887,955	2,844,899
1,527,203	1,429,292	1,377,676	1,271,854	1,365,123	1,379,810
300,000	250,000	150,000	0	0	0
1,047,351	1,069,045	1,033,100	1,101,253	1,216,980	1,224,203
2,067,869	1,918,673	1,941,770	2,562,048	2,636,843	2,767,827
96,276	192,381	198,403	327,912	383,414	506,058
0	0	0	0	0	0
580,594	484,827	723,619	508,317	529,539	957,629
0	(260,000)	0	0	0	0
23,862,863	22,442,646	22,116,160	22,330,045	24,377,806	24,160,800
72,179	67,610	63,808	61,621	65,195	65,582
216,539	202,831	191,424	184,861	195,585	196,749
0	0	0	0	0	0
0	0	0	0	0	0
41,102	53,437	28,387	25,986	20,879	24,628
0	0	0	0	0	0
0	260,000	0	0	0	0
329,820	583,878	283,619	272,468	281,659	286,959
24,192,683	23,026,524	22,399,779	22,602,513	24,659,465	24,447,759
5,155,947	2,156,032	5,766,838	5,433,247	4,735,728	2,498,004
2,903,757	1,760,487	588,280	(143,327)	103,885	672,175
\$8,059,704	\$3,916,519	\$6,355,118	\$5,289,920	\$4,839,613	\$3,170,179

Jefferson County, Ohio
Fund Balances, Governmental Funds
Last Ten Years
(Modified accrual basis of accounting)

	2017 (1)	2016 (1)	2015 (1)	2014 (1)
General Fund				
Reserved	\$0	\$0	\$0	\$0
Unreserved, Designated for Equipment	0	0	0	0
Unreserved, Undesignated	0	0	0	0
Restatements	0	0	0	0
Nonspendable:				
Materials and Supplies Inventory	45,160	43,766	42,565	45,926
Prepaid Items	95,399	85,879	84,201	92,149
Unclaimed Monies	539,087	391,088	440,263	490,901
Restricted for Claimants	0	0	0	0
Assigned	2,342,429	137,756	49,815	37,899
Unassigned	2,573,621	3,773,680	4,644,851	3,601,014
Total General Fund	5,595,696	4,432,169	5,261,695	4,267,889
All Other Governmental Funds				
Reserved	0	0	0	0
Unreserved, Undesignated (Deficit) Reported in:				
Special Revenue Funds	0	0	0	0
Debt Service Funds	0	0	0	0
Capital Projects Funds	0	0	0	0
Restatements	0	0	0	0
Nonspendable:				
Materials and Supplies Inventory	430,149	474,025	484,544	505,220
Prepaid Items	123,557	97,066	103,313	137,427
Restricted for:				
Debt Service	3,690,316	3,253,298	3,287,039	3,286,381
Capital Outlay	5,445,643	4,704,909	2,163,928	2,873,288
Children's Home	1,256,518	1,154,448	1,120,870	1,133,532
Community Development	43,186	37,866	248,163	240,889
Motor Vehicle and Gasoline Tax	3,899,214	3,441,757	3,739,599	2,820,210
Mental Health	2,983,319	2,868,217	2,480,358	2,426,297
Developmental Disabilities	6,711,736	6,969,105	6,423,176	6,548,079
Tuberculosis/Crippled Child Levy	546,766	631,668	726,784	805,065
Children Services	1,719,599	2,043,834	2,310,525	1,908,572
Corrections and Public Safety	2,755,421	2,355,988	1,986,801	1,833,517
Public Assistance	80,903	113,208	135,070	17,600
Child Support Enforcement	1,984,439	0	0	0
Senior Citizens Levy	63,755	0	0	0
Real Estate Assessment and Delq Collections	1,244,736	0	0	0
Local Programs	599,395	0	0	0
Other Purposes	0	3,709,916	2,891,577	2,376,171
Unassigned (Deficit)	(620,573)	(899,362)	(1,288,898)	(1,783,239)
Total All Other Governmental Funds	32,958,079	30,955,943	26,812,849	25,129,009
Total Governmental Funds	\$38,553,775	\$35,388,112	\$32,074,544	\$29,396,898



(1) The change in fund balance accounts has occurred due to implementation of GASB 54 beginning in 2009.

2013 (1)	2012 (1)	2011 (1)	2010 (1)	2009 (1)	2008
\$0	\$0	\$0	\$0	\$0	\$541,715
0	0	0	0	0	53,659
0	0	0	0	0	3,426,475
0	0	0	0	0	738,393
50,906	54,076	64,486	49,011	57,351	0
51,858	44,496	46,574	43,851	42,505	0
510,687	404,272	317,249	0	0	0
0	0	0	312,759	343,542	0
42,332	77,773	40,874	49,360	28,498	0
3,807,549	4,323,091	4,113,825	4,206,883	3,038,234	0
4,463,332	4,903,708	4,583,008	4,661,864	3,510,130	4,760,242
0	0	0	0	0	1,033,983
0	0	0	0	0	11,928,840
0	0	0	0	0	3,329,883
0	0	0	0	0	898,259
0	0	0	0	0	(738,393)
309,020	449,630	474,792	430,641	291,376	0
104,585	102,365	107,506	144,025	107,974	0
3,413,142	3,558,896	3,569,363	3,600,988	3,512,671	0
1,825,099	3,840,599	1,187,506	1,362,564	2,164,582	0
1,114,244	983,510	921,533	952,229	898,008	0
285,062	257,254	127,271	47,936	57,456	0
2,840,566	2,180,753	1,814,724	2,370,925	1,830,539	0
2,567,658	2,437,150	3,008,002	3,475,034	2,923,676	0
7,037,564	6,943,929	6,876,411	6,172,815	5,251,078	0
983,212	1,112,607	1,280,140	1,383,338	1,523,524	0
1,951,210	1,869,404	2,112,086	1,810,857	1,409,134	0
2,042,075	2,468,834	2,668,302	3,330,910	2,607,178	0
177,412	17,787	191,658	83,111	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
2,415,002	1,620,442	739,876	639,879	676,096	0
(1,822,628)	(2,185,831)	(2,165,390)	(2,425,127)	(2,612,907)	0
25,243,223	25,657,329	22,913,780	23,380,125	20,640,385	16,452,572
\$29,706,555	\$30,561,037	\$27,496,788	\$28,041,989	\$24,150,515	\$21,212,814

Jefferson County, Ohio
Changes in Fund Balances, Governmental Funds
Last Ten Years
(Modified accrual basis of accounting)

	2017	2016	2015	2014
Revenues				
Property Taxes	\$12,777,732	\$11,172,644	\$10,760,070	\$10,238,273
Permissive Sales Taxes	13,612,693	12,211,333	13,558,447	11,660,821
Charges for Services	8,980,025	7,594,757	8,099,947	8,063,512
Licenses and Permits	666,410	676,990	673,381	662,263
Fines and Forfeitures	1,007,509	578,192	757,402	582,431
Intergovernmental	32,531,013	30,683,182	31,727,747	31,597,294
Investment Income	206,432	144,859	73,955	130,916
Rent	300,859	357,151	308,494	294,343
Oil and Gas Lease Bonus	206,031	475,811	0	0
Other	209,105	492,328	324,729	418,519
<i>Total Revenues</i>	<u>70,497,809</u>	<u>64,387,247</u>	<u>66,284,172</u>	<u>63,648,372</u>
Expenditures				
Current:				
General Government:				
Legislative and Executive	7,458,754	6,905,945	5,924,839	6,564,684
Judicial	4,382,800	4,286,247	4,142,146	3,922,690
Public Safety	11,658,011	11,052,092	10,690,002	10,490,988
Public Works	10,017,141	7,766,921	8,281,851	7,258,243
Health	13,352,088	12,987,355	13,476,300	14,038,602
Human Services	15,212,579	14,248,161	14,478,109	13,892,969
Conservation and Recreation	192,869	248,299	202,708	227,109
Economic Development and Assistance	1,091,314	1,169,526	884,918	3,267,654
Other	359,392	331,666	353,154	461,331
Capital Outlay	2,429,345	2,074,592	1,133,466	2,805,523
Debt Service:				
Principal Retirement	3,591,741	3,253,433	3,336,276	3,117,716
Interest and Fiscal Charges	596,522	670,739	733,531	769,729
Issuance Costs	0	17,500	0	14,750
Interest on Capital Appreciation Bonds	0	0	0	0
<i>Total Expenditures</i>	<u>70,342,556</u>	<u>65,012,476</u>	<u>63,637,300</u>	<u>66,831,988</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>155,253</u>	<u>(625,229)</u>	<u>2,646,872</u>	<u>(3,183,616)</u>
Other Financing Sources (Uses):				
Transfers In	4,816,778	4,647,946	4,592,434	5,045,053
General Obligation Bonds Issued	3,000,000	3,850,000	0	2,775,000
Refunding Bonds Issued	0	0	0	0
Premium on General Obligation Bonds Issued	0	0	0	0
Notes Issued	0	0	0	0
Proceeds of Loans	0	0	0	0
Sale of Capital Assets	0	88,797	0	0
Discount on Debt Issued	0	0	0	0
Inception of Capital Lease	10,410	0	30,774	98,959
Insurance Recoveries	0	0	0	0
Payment to Refunded Bond Escrow Agent	0	0	0	0
Transfers Out	(4,816,778)	(4,647,946)	(4,592,434)	(5,045,053)
<i>Total Other Financing Sources (Uses)</i>	<u>3,010,410</u>	<u>3,938,797</u>	<u>30,774</u>	<u>2,873,959</u>
<i>Net Change in Fund Balances</i>	<u>\$3,165,663</u>	<u>\$3,313,568</u>	<u>\$2,677,646</u>	<u>(\$309,657)</u>
Debt Service as a Percentage of				
Noncapital Expenditures	6.6%	6.6%	6.9%	6.5%

2013	2012	2011	2010	2009	2008
\$9,945,981	\$9,347,678	\$9,369,001	\$9,429,779	\$10,792,146	\$9,523,004
11,248,192	10,569,566	9,818,075	9,620,057	9,200,567	10,202,403
7,717,983	7,802,953	6,389,195	6,785,075	5,440,384	6,006,982
647,809	599,075	542,479	559,501	477,254	423,056
612,111	889,024	423,876	387,077	430,890	423,527
30,561,419	32,941,678	35,741,257	39,023,292	40,322,429	40,005,595
91,072	152,900	102,017	199,775	205,409	364,754
279,544	152,987	170,653	374,656	429,187	474,273
0	0	0	0	0	0
580,594	484,827	723,619	508,317	529,539	1,076,440
61,684,705	62,940,688	63,280,172	66,887,529	67,827,805	68,500,034
5,800,729	5,620,002	5,979,890	5,644,041	5,920,216	5,787,424
4,065,860	4,026,826	3,667,692	3,451,216	3,926,377	3,947,886
10,508,027	10,216,724	9,755,510	9,120,236	9,510,657	9,357,303
7,021,000	6,549,844	7,965,152	6,564,896	6,650,817	8,051,985
13,751,426	16,445,214	17,559,309	17,671,299	17,185,357	17,231,314
12,753,869	12,854,228	13,075,888	14,104,357	16,296,798	18,786,988
239,588	75,000	68,790	0	0	182,542
2,332,286	2,352,996	3,083,580	1,408,675	1,058,982	1,353,564
375,713	460,754	420,928	375,707	331,779	318,745
3,403,031	2,668,395	500,244	1,180,197	466,063	1,793,035
2,995,526	2,439,765	2,405,611	1,752,079	1,703,486	1,637,191
867,514	832,804	1,022,364	1,133,125	1,288,573	1,302,846
0	99,857	0	85,009	0	0
0	0	0	636,108	620,165	605,506
64,114,569	64,642,409	65,504,958	63,126,945	64,959,270	70,356,329
(2,429,864)	(1,701,721)	(2,224,786)	3,760,584	2,868,535	(1,856,295)
4,631,050	3,892,910	3,628,302	3,321,668	3,846,877	3,644,080
1,500,000	3,525,000	0	0	0	0
0	4,355,000	0	4,095,000	0	0
0	0	0	43,820	0	0
0	0	0	0	0	1,300,000
0	1,379,295	0	0	0	0
0	0	0	45,881	0	0
0	(25,843)	0	0	0	0
75,382	21,818	0	0	69,166	177,360
0	0	1,679,585	0	0	0
0	(4,229,300)	0	(4,053,811)	0	0
(4,631,050)	(4,152,910)	(3,628,302)	(3,321,668)	(3,846,877)	(3,644,080)
1,575,382	4,765,970	1,679,585	130,890	69,166	1,477,360
(\$854,482)	\$3,064,249	(\$545,201)	\$3,891,474	\$2,937,701	(\$378,935)
7.0%	5.8%	5.8%	6.1%	6.0%	5.4%

Jefferson County, Ohio
Assessed and Estimated Actual Value of Taxable Property
Last Ten Years

Collection Year	Real Property			Tangible Personal Property	
	Assessed Value		Estimated Actual Value	Public Utility	
	Residential/ Agricultural	Commercial/ Industrial/PU		Assessed Value	Estimated Actual Value
2017	\$749,777,260	\$217,860,540	\$2,764,679,429	\$447,014,180	\$1,277,183,371
2016	749,035,630	215,044,830	2,754,515,600	329,582,520	941,664,343
2015	715,823,970	213,354,600	2,654,795,914	298,736,560	853,533,029
2014	713,355,990	209,882,500	2,637,824,257	285,423,220	815,494,914
2013	711,054,945	207,856,520	2,625,461,329	266,734,740	762,099,257
2012	704,776,335	201,909,090	2,590,529,786	245,842,810	702,408,029
2011	702,105,850	200,480,870	2,578,819,200	249,840,070	713,828,771
2010	702,045,720	195,922,790	2,565,624,314	256,976,910	731,043,600
2009	726,099,770	194,199,130	2,629,425,429	255,865,260	651,763,343
2008	722,582,300	191,675,960	2,612,166,457	231,203,202	651,763,343

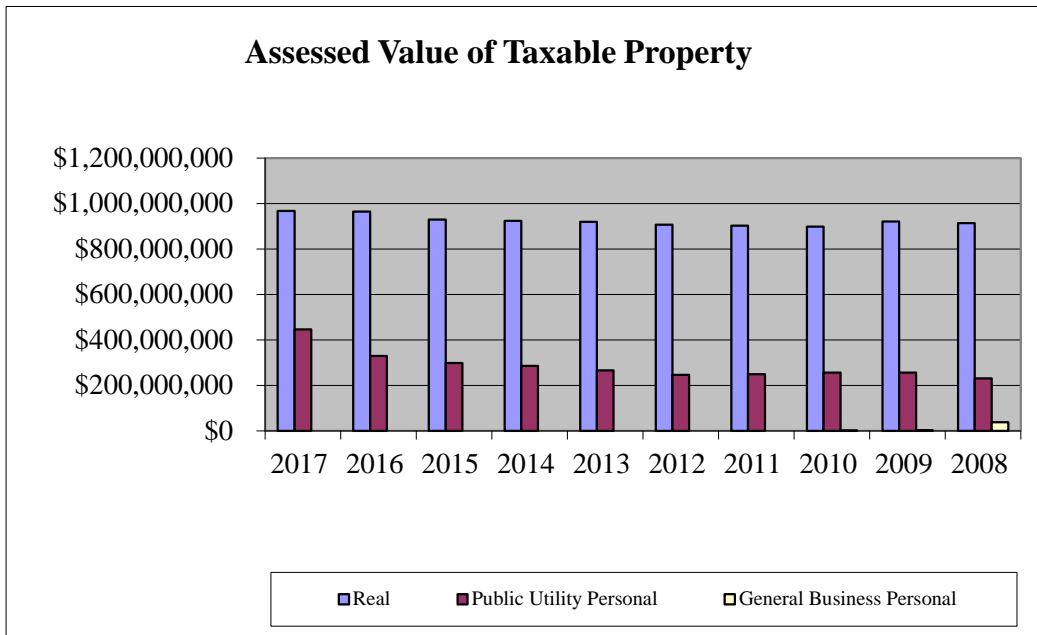
Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property tax has been phased out, and during the phase out period, all general business tangible personal property was assessed at 12.5 percent for 2007, 6.25 percent for 2008 and zero for 2009. Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies, at 5 percent for 2010. No tangible personal property taxes were levied or collected in 2009 from general business taxpayers, (except telephone companies whose last year to pay tangible personal property tax was 2010).

The tangible personal property values associated with each year were the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by a 10 percent and a 1/2 percent rollback, and homestead exemptions before being billed.

Source : *Jefferson County Auditor*

Tangible Personal Property		Total			Weighted Average Tax Rate
General Business		Assessed Value	Estimated Actual Value	Ratio	
Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Ratio	Weighted Average Tax Rate
\$0	\$0	\$1,414,651,980	\$4,041,862,800	35.00%	\$9.84
0	0	1,293,662,980	3,696,179,943	35.00%	9.63
0	0	1,227,915,130	3,508,328,943	35.00%	9.73
0	0	1,208,661,710	3,453,319,171	35.00%	9.50
0	0	1,185,646,205	3,387,560,586	35.00%	9.46
0	0	1,152,528,235	3,292,937,815	35.00%	9.10
0	0	1,152,426,790	3,292,647,971	35.00%	9.11
1,188,770	19,020,320	1,156,134,190	3,315,688,234	34.87%	9.12
2,416,610	38,665,760	1,178,580,770	3,319,854,532	35.50%	10.27
37,926,500	303,412,000	1,183,387,962	3,567,341,800	33.17%	8.64



Jefferson County, Ohio
Property Tax Rates
(per \$1,000 of assessed value)
Last Ten Years

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Unvoted Millage				
Operating	<u>1.850000</u>	<u>1.850000</u>	<u>1.850000</u>	<u>1.850000</u>
Voted Millage - by levy				
1976 Mental Health				
Residential/Agricultural Real	0.122481	0.122428	0.128027	0.128060
Commercial/Industrial and Public Utility Real	0.362226	0.361790	0.359922	0.358720
General Business and Public Utility Personal	0.500000	0.500000	0.500000	0.500000
1985 Mental Retardation Development Disability				
Residential/Agricultural Real	0.765257	0.764926	0.799907	0.800110
Commercial/Industrial and Public Utility Real	1.419049	1.417343	1.410026	1.405314
General Business and Public Utility Personal	1.800000	1.800000	1.800000	1.800000
2012 9-1-1 System				
Residential/Agricultural Real	1.422393	1.421778	1.486800	1.487179
Commercial/Industrial and Public Utility Real	1.478206	1.476429	1.468806	1.463898
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000
1988 Children Services				
Residential/Agricultural Real	0.425553	0.425369	0.444822	0.444935
Commercial/Industrial and Public Utility Real	0.790186	0.789236	0.785161	0.782537
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000
1992 Bond / Jail (\$15,000,000)				
Residential/Agricultural Real	1.100000	1.100000	1.100000	1.100000
Commercial/Industrial and Public Utility Real	1.100000	1.100000	1.100000	1.100000
General Business and Public Utility Personal	1.100000	1.100000	1.100000	1.100000
1992 Mental Retardation Development Disability				
Residential/Agricultural Real	0.782408	0.782069	0.817836	0.818045
Commercial/Industrial and Public Utility Real	1.398532	1.396850	1.389639	1.384996
General Business and Public Utility Personal	1.700000	1.700000	1.700000	1.700000
1992 9-1-1 System				
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	0.000000
1993 Jail Operating and Equipment				
Residential/Agricultural Real	0.690964	0.690666	0.722251	0.722436
Commercial/Industrial and Public Utility Real	1.233999	1.232515	1.226152	1.222056
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000
1997 9-1-1 System				
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	0.000000
2002 9-1-1 System				
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	0.000000

2013	2012	2011	2010	2009	2008
1.850000	1.850000	1.850000	1.850000	1.850000	1.850000
0.128001	0.129163	0.129231	0.129277	0.124595	0.124641
0.357167	0.367572	0.367818	0.367789	0.369309	0.368617
0.500000	0.500000	0.500000	0.500000	0.500000	0.500000
0.799745	0.807006	0.807429	0.807721	0.778465	0.778753
1.399230	1.439992	1.440959	1.440840	1.446796	1.444087
1.800000	1.800000	1.800000	1.800000	1.800000	1.800000
1.486503	0.000000	0.000000	0.000000	0.000000	0.000000
1.457560	0.000000	0.000000	0.000000	0.000000	0.000000
1.500000	0.000000	0.000000	0.000000	0.000000	0.000000
0.444732	0.448770	0.449006	0.449169	0.432900	0.433061
0.779150	0.801849	0.802386	0.802322	0.805638	0.804130
1.000000	1.000000	1.000000	1.000000	1.000000	1.000000
1.100000	1.100000	1.100000	1.100000	1.100000	1.100000
1.100000	1.100000	1.100000	1.100000	1.100000	1.100000
1.100000	1.100000	1.100000	1.100000	1.100000	1.100000
0.817672	0.825096	0.825530	0.825829	0.795917	0.796213
1.379000	1.419173	1.420125	1.420010	1.425880	1.423211
1.700000	1.700000	1.700000	1.700000	1.700000	1.700000
0.000000	0.315478	0.315643	0.315758	0.304321	0.304434
0.000000	0.542625	0.542989	0.542945	0.545189	0.544168
0.000000	0.650000	0.650000	0.650000	0.650000	0.650000
0.722106	0.728661	0.729043	0.729307	0.702892	0.703153
1.216765	1.252212	1.253052	1.252950	1.258129	1.255774
1.500000	1.500000	1.500000	1.500000	1.500000	1.500000
0.000000	0.208814	0.208924	0.208999	0.201429	0.201504
0.000000	0.292182	0.292378	0.292355	0.293563	0.293014
0.000000	0.350000	0.350000	0.350000	0.350000	0.350000
0.000000	0.416507	0.416726	0.416877	0.401778	0.401928
0.000000	0.438723	0.439018	0.438982	0.440796	0.439971
0.000000	0.500000	0.500000	0.500000	0.500000	0.500000

(Continued)

Jefferson County, Ohio
Property Tax Rates (Continued)
(per \$1,000 of assessed value)
Last Ten Years

	2017	2016	2015	2014
2004 Senior Citizens				
Residential/Agricultural Real	0.848782	0.848415	0.887215	0.887442
Commercial/Industrial and Public Utility Real	0.917735	0.916632	0.911900	0.908853
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000
2008 Dog Pound				
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	0.000000
2014 Senior Citizens				
Residential/Agricultural Real	0.191287	0.191204	0.199948	0.000000
Commercial/Industrial and Public Utility Real	0.200000	0.200000	0.200000	0.000000
General Business and Public Utility Personal	0.200000	0.200000	0.200000	0.000000
Total voted millage by type of property				
Residential/Agricultural Real	6.349125	6.346855	6.586806	6.388207
Commercial/Industrial and Public Utility Real	8.899933	8.890795	8.851606	8.626374
General Business and Public Utility Personal	10.300000	10.300000	10.300000	10.100000
Total millage by type of property				
Residential/Agricultural Real	8.199125	8.196855	8.436806	8.238207
Commercial/Industrial and Public Utility Real	10.749933	10.740795	10.701606	10.476374
General Business and Public Utility Personal	12.150000	12.150000	12.150000	11.950000
Total Weighted Average Tax Rate	9.840389	9.626863	9.733697	9.503395

The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

Rates may only be raised by obtaining the approval of a majority of the voters at a public election.

Real property tax rates are reduced so that inflationary increases in value do not generate additional taxes. Real property is reappraised every six years and property values are updated in the third year following each reappraisal.

Source : Jefferson County Auditor

2013	2012	2011	2010	2009	2008
0.887038	0.895092	0.895563	0.895888	0.863439	0.863760
0.904919	0.931282	0.931908	0.931830	0.935682	0.933930
1.000000	1.000000	1.000000	1.000000	1.000000	1.000000
0.000000	0.000000	0.000000	0.000000	1.299516	0.000000
0.000000	0.000000	0.000000	0.000000	1.300000	0.000000
0.000000	0.000000	0.000000	0.000000	1.300000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
6.385797	5.874587	5.877095	5.878825	7.005252	5.707447
8.593791	8.585610	8.590633	8.590023	9.920982	8.606902
10.100000	10.100000	10.100000	10.100000	11.400000	10.100000
8.235797	7.724587	7.727095	7.728825	8.855252	7.557447
10.443791	10.435610	10.440633	10.440023	11.770982	10.456902
11.950000	11.950000	11.950000	11.950000	13.250000	11.950000
9.458466	9.100838	9.114657	9.118579	10.271613	8.643059

Jefferson County, Ohio
Property Tax Rates of Overlapping Governments
(per \$1,000 of assessed value)
Last Ten Years

	2017	2016	2015	2014
Cities:				
Steubenville				
Residential/Agricultural Real	5.174595	5.174000	5.165250	5.165145
Commercial/Industrial and Public Utility Real	6.540775	6.528370	6.558850	6.557040
General Business and Public Utility Personal	8.200000	8.200000	8.200000	8.200000
Toronto				
Residential/Agricultural Real	3.040378	3.040371	3.052008	3.052000
Commercial/Industrial and Public Utility Real	3.200043	3.200043	3.201183	3.202113
General Business and Public Utility Personal	3.400000	3.400000	3.400000	3.400000
Villages:				
Adena				
Residential/Agricultural Real	19.879518	16.879518	18.211559	18.435817
Commercial/Industrial and Public Utility Real	26.255710	23.255710	23.387015	23.303203
General Business and Public Utility Personal	33.000000	30.000000	30.000000	30.000000
Amsterdam				
Residential/Agricultural Real	10.592009	10.592009	10.563733	10.569884
Commercial/Industrial and Public Utility Real	16.338382	16.338382	16.262083	16.262083
General Business and Public Utility Personal	19.400000	19.400000	19.400000	19.400000
Bergholz				
Residential/Agricultural Real	6.143909	6.144895	5.998840	5.997181
Commercial/Industrial and Public Utility Real	5.709256	5.709256	5.704441	5.704441
General Business and Public Utility Personal	10.200000	10.200000	10.200000	10.200000
Bloomington				
Residential/Agricultural Real	1.988838	1.988838	1.992321	1.992247
Commercial/Industrial and Public Utility Real	1.912618	1.912618	1.917266	1.917266
General Business and Public Utility Personal	3.400000	3.400000	3.400000	3.400000
Dillonville				
Residential/Agricultural Real	12.690144	12.691933	9.908857	9.908857
Commercial/Industrial and Public Utility Real	16.539505	16.539505	13.901517	13.901517
General Business and Public Utility Personal	21.400000	21.400000	18.900000	18.900000
Empire				
Residential/Agricultural Real	7.197900	7.197900	6.611320	6.611320
Commercial/Industrial and Public Utility Real	6.875895	6.875895	6.875895	6.875895
General Business and Public Utility Personal	12.200000	12.200000	12.200000	12.200000
Irondale				
Residential/Agricultural Real	10.932318	10.932318	10.947461	10.947461
Commercial/Industrial and Public Utility Real	11.500440	11.500440	11.500440	11.463764
General Business and Public Utility Personal	13.000000	13.000000	13.000000	13.000000
Mingo Junction				
Residential/Agricultural Real	8.800000	8.799922	8.800000	6.154962
Commercial/Industrial and Public Utility Real	8.745370	8.745370	8.794906	8.281844
General Business and Public Utility Personal	8.800000	8.800000	8.800000	8.800000
Mt. Pleasant				
Residential/Agricultural Real	15.315786	15.314331	15.322101	13.322957
Commercial/Industrial and Public Utility Real	19.274454	19.274454	19.262896	17.262896
General Business and Public Utility Personal	28.900000	28.900000	28.900000	26.900000

2013	2012	2011	2010	2009	2008
5.159635	5.035400	5.035360	5.035500	4.961340	4.961140
6.544940	6.584500	6.583855	6.582720	6.618920	6.597000
8.200000	8.200000	8.200000	8.200000	8.200000	8.200000
3.052019	3.041300	3.041297	3.041292	3.035647	3.035645
3.201957	3.203082	3.203093	3.203202	3.204936	3.204936
3.400000	3.400000	3.400000	3.400000	3.400000	3.400000
18.052842	18.679424	18.593070	18.595379	18.190206	13.431338
23.065433	23.182986	23.144069	23.144069	23.144069	18.144069
30.000000	30.000000	30.000000	30.000000	30.000000	25.000000
10.570271	10.991364	10.981791	10.981791	10.651564	10.650894
16.262083	15.740381	15.740381	15.740381	15.740381	15.740381
19.400000	19.400000	19.400000	19.400000	19.400000	19.400000
5.999235	6.198789	4.198035	4.200200	4.125212	4.125212
5.704441	5.693472	3.693472	3.693472	3.693472	3.693472
10.200000	10.200000	8.200000	8.200000	8.200000	8.200000
1.992247	1.985713	1.985205	1.985101	1.962296	1.962571
1.917266	1.935030	1.935030	1.935030	1.935030	1.935030
3.400000	3.400000	3.400000	3.400000	3.400000	3.400000
9.908857	9.830211	9.829595	9.823943	6.541424	9.544230
13.901517	14.205212	13.968418	13.968418	13.968418	13.968418
18.900000	18.900000	18.900000	18.900000	18.900000	18.900000
6.611320	6.208840	6.208840	6.208840	6.051210	6.051210
6.875895	6.981070	6.981080	6.981050	6.981885	6.981885
12.200000	12.200000	12.200000	12.200000	12.200000	12.200000
12.007323	8.224883	8.223262	8.223262	7.988603	7.987858
12.576476	8.855045	8.855045	8.855045	8.855045	8.855045
15.000000	11.000000	11.000000	11.000000	11.000000	11.000000
6.154962	5.967294	5.967424	5.967120	5.838692	5.839254
8.278772	8.071408	8.072410	8.070222	8.066706	8.064476
8.800000	8.800000	8.800000	8.800000	8.800000	8.800000
13.322957	13.461778	13.461778	13.416778	13.038917	13.038917
17.262896	16.962017	16.962017	16.962017	16.962017	16.962017
26.900000	26.900000	26.900000	26.900000	26.900000	26.900000

(Continued)

Jefferson County, Ohio
Property Tax Rates of Overlapping Governments (Continued)
(per \$1,000 of assessed value)
Last Ten Years

	2017	2016	2015	2014
New Alexandria				
Residential/Agricultural Real	6.862200	6.862200	6.498975	6.501495
Commercial/Industrial and Public Utility Real	5.689655	5.689655	5.651010	5.651010
General Business and Public Utility Personal	7.400000	7.400000	7.400000	7.400000
Rayland				
Residential/Agricultural Real	5.564788	5.564496	5.845196	5.845196
Commercial/Industrial and Public Utility Real	6.140232	6.140232	6.200000	6.200000
General Business and Public Utility Personal	6.200000	6.200000	6.200000	6.200000
Richmond				
Residential/Agricultural Real	5.783660	5.004801	5.290585	5.290575
Commercial/Industrial and Public Utility Real	5.617732	4.733289	4.856235	4.856235
General Business and Public Utility Personal	14.400000	14.400000	14.400000	14.400000
Smithfield				
Residential/Agricultural Real	14.997582	18.703918	13.258559	16.526548
Commercial/Industrial and Public Utility Real	18.044964	22.044964	15.133038	18.363712
General Business and Public Utility Personal	20.500000	24.500000	19.500000	23.000000
Stratton				
Residential/Agricultural Real	9.999805	10.000000	5.000000	5.000000
Commercial/Industrial and Public Utility Real	9.993885	9.993885	4.993430	4.993430
General Business and Public Utility Personal	10.000000	10.000000	5.000000	5.000000
Tiltonsville				
Residential/Agricultural Real	8.335360	8.336000	8.767210	11.859267
Commercial/Industrial and Public Utility Real	9.305158	9.305158	9.321236	12.339471
General Business and Public Utility Personal	11.200000	11.200000	11.200000	14.700000
Wintersville				
Residential/Agricultural Real	4.420949	7.008854	7.183065	8.218349
Commercial/Industrial and Public Utility Real	4.685742	7.409989	7.431186	7.426934
General Business and Public Utility Personal	5.800000	9.800000	9.800000	9.800000
Yorkville				
Residential/Agricultural Real	6.111695	6.111695	6.294952	6.294952
Commercial/Industrial and Public Utility Real	7.324731	7.323884	7.336214	7.336214
General Business and Public Utility Personal	9.850000	9.850000	9.850000	9.850000
Townships:				
Brush Creek				
Residential/Agricultural Real	3.102340	3.102248	3.126158	3.126278
Commercial/Industrial and Public Utility Real	3.829591	3.829591	3.829562	3.829562
General Business and Public Utility Personal	4.200000	4.200000	4.200000	4.200000
Cross Creek				
Residential/Agricultural Real	5.145333	7.651436	6.520936	6.520969
Commercial/Industrial and Public Utility Real	5.962786	9.239069	7.658042	7.658441
General Business and Public Utility Personal	7.400000	12.400000	10.900000	10.900000
Island Creek				
Residential/Agricultural Real	5.549196	5.548285	5.762870	5.767104
Commercial/Industrial and Public Utility Real	8.306742	8.304860	7.319951	7.197553
General Business and Public Utility Personal	9.700000	9.700000	9.700000	9.700000
Knox				
Residential/Agricultural Real	5.309903	5.310020	5.438416	5.442851
Commercial/Industrial and Public Utility Real	5.469594	5.522347	6.097812	6.006713
General Business and Public Utility Personal	8.200000	8.200000	8.200000	8.200000

2013	2012	2011	2010	2009	2008
6.501595	6.512180	6.562295	6.562295	6.412490	6.397850
5.651010	6.258915	6.258915	6.258915	6.258915	6.258915
7.400000	7.400000	7.400000	7.400000	7.400000	7.400000
5.845236	5.847184	5.847184	5.846688	5.700184	5.699904
6.200000	5.971104	5.971104	5.971104	5.971104	5.971104
6.200000	6.200000	6.200000	6.200000	6.200000	6.200000
5.290585	5.342293	5.341941	5.341941	5.189910	5.189814
4.856235	5.026723	5.026557	5.026557	5.024195	5.024195
14.400000	14.400000	14.400000	14.400000	14.400000	14.400000
16.537605	15.783646	15.775012	15.775800	15.230586	15.227244
18.363712	18.296735	18.296735	17.667289	17.667289	17.713133
23.000000	22.500000	22.500000	22.500000	22.500000	22.500000
5.000000	4.996425	4.999857	4.647562	5.098565	5.098975
4.993430	5.000000	5.000000	4.997705	5.978986	5.978986
5.000000	5.000000	5.000000	5.000000	6.000000	6.000000
11.859267	11.953358	11.953358	11.953335	11.602284	11.602302
12.487045	13.038305	13.038662	13.038670	13.036611	13.036611
14.700000	14.700000	14.700000	14.700000	14.700000	14.700000
7.183583	7.109396	7.108209	7.108735	6.984968	6.984635
7.421816	7.637158	7.658366	7.670925	7.668887	7.660606
9.800000	9.800000	9.800000	9.800000	9.800000	9.800000
6.290852	6.471688	6.471689	6.471689	6.392742	6.392742
7.370623	7.035170	7.034991	7.035354	6.850250	6.844554
9.850000	9.850000	9.850000	9.850000	9.850000	9.850000
3.126154	3.229304	3.229785	3.230442	3.219562	3.219643
3.829562	3.951475	3.942070	3.938728	3.938728	3.938728
4.200000	4.200000	4.200000	4.200000	4.200000	4.200000
6.521074	6.456423	6.455133	6.454568	6.328234	6.328933
7.660865	8.064363	8.067129	8.078652	8.071382	8.081527
10.900000	10.900000	10.900000	10.900000	10.900000	10.900000
5.768273	4.857738	4.862638	4.862369	4.788864	4.789641
7.041102	6.380813	6.391697	6.352318	6.353484	6.354381
9.700000	8.700000	8.700000	8.700000	8.700000	8.700000
5.443231	5.571826	5.578106	5.578320	5.483871	5.486669
6.108903	7.612812	7.617355	7.852073	7.969960	7.884776
8.200000	8.200000	8.200000	8.200000	8.200000	8.200000

(Continued)

Jefferson County, Ohio
Property Tax Rates of Overlapping Governments (Continued)
(per \$1,000 of assessed value)
Last Ten Years

	2017	2016	2015	2014
Mt. Pleasant				
Residential/Agricultural Real	7.059955	7.060271	7.102130	7.100673
Commercial/Industrial and Public Utility Real	7.075271	7.075271	7.066269	7.077552
General Business and Public Utility Personal	9.100000	9.100000	9.100000	9.100000
Ross				
Residential/Agricultural Real	4.687786	4.686903	4.812782	4.812946
Commercial/Industrial and Public Utility Real	3.977175	3.977175	3.988366	3.988366
General Business and Public Utility Personal	5.700000	5.700000	5.700000	5.700000
Salem				
Residential/Agricultural Real	3.630045	3.630806	3.723517	3.723765
Commercial/Industrial and Public Utility Real	4.030799	4.030799	4.054889	4.054889
General Business and Public Utility Personal	6.500000	6.500000	6.500000	6.500000
Saline				
Residential/Agricultural Real	5.306364	5.323066	5.501300	5.502775
Commercial/Industrial and Public Utility Real	6.629040	6.629040	6.630701	6.630532
General Business and Public Utility Personal	6.800000	6.800000	6.800000	6.800000
Smithfield				
Residential/Agricultural Real	3.956280	3.955855	3.964084	3.964320
Commercial/Industrial and Public Utility Real	4.423321	4.423321	4.411884	4.411884
General Business and Public Utility Personal	5.100000	5.100000	5.100000	5.100000
Springfield				
Residential/Agricultural Real	5.838945	5.839595	6.044575	6.041555
Commercial/Industrial and Public Utility Real	6.225349	6.225349	6.242658	6.242516
General Business and Public Utility Personal	10.200000	10.200000	10.200000	10.200000
Steubenville				
Residential/Agricultural Real	4.894774	4.892150	4.814264	4.813994
Commercial/Industrial and Public Utility Real	5.818262	5.818262	5.826334	5.884144
General Business and Public Utility Personal	6.100000	6.100000	6.100000	6.100000
Warren				
Residential/Agricultural Real	3.846013	3.845704	3.891966	3.891843
Commercial/Industrial and Public Utility Real	4.087452	4.087452	4.090621	4.091716
General Business and Public Utility Personal	4.800000	4.800000	4.800000	4.800000
Wayne				
Residential/Agricultural Real	8.005309	7.987703	8.474248	8.477480
Commercial/Industrial and Public Utility Real	11.079598	11.040724	11.074751	10.085542
General Business and Public Utility Personal	14.400000	14.400000	14.400000	14.400000
Wells				
Residential/Agricultural Real	8.312872	6.314151	6.552878	5.950387
Commercial/Industrial and Public Utility Real	9.553726	7.555920	7.593263	7.495636
General Business and Public Utility Personal	9.750000	7.750000	7.750000	7.750000
Colleges:				
Eastern Gateway Community College				
Residential/Agricultural Real	0.565488	0.565243	0.591093	0.591244
Commercial/Industrial and Public Utility Real	0.822666	0.821677	0.817435	0.814704
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000

2013	2012	2011	2010	2009	2008
7.102384	7.478421	7.394549	4.504536	4.474295	4.478179
7.077466	7.551318	7.772375	4.609785	4.584278	4.584278
9.100000	9.100000	9.100000	6.100000	6.100000	6.100000
4.813855	5.300651	5.295042	3.303871	3.288783	3.289066
3.960037	4.092594	4.092309	3.523244	3.492393	3.514326
5.700000	5.700000	5.700000	3.700000	3.700000	3.700000
3.724704	3.796093	3.796231	3.796253	3.754196	3.754710
4.054670	4.140037	4.140012	4.155356	4.154831	4.154831
6.500000	6.500000	6.500000	6.500000	6.500000	6.500000
3.502020	3.735592	3.736573	3.742196	3.694475	3.696551
4.630532	4.666925	4.666925	4.667785	4.667785	4.667798
4.800000	4.800000	4.800000	4.800000	4.800000	4.800000
3.964953	4.014819	4.014993	4.014987	4.002625	4.002907
4.404342	4.528728	4.529080	4.546099	4.546099	4.384392
5.100000	5.100000	5.100000	5.100000	5.100000	5.100000
6.039728	6.669636	6.678801	4.692035	4.622072	4.624056
6.148428	7.507849	7.573456	5.800025	5.798347	5.803699
10.200000	10.200000	10.200000	8.200000	8.200000	8.200000
4.814108	4.918274	4.920680	4.923612	4.821122	4.822480
5.580840	5.524470	5.526156	5.525028	5.524994	5.524994
6.100000	6.100000	6.100000	6.100000	6.100000	6.100000
3.891900	3.921871	3.921928	3.922428	3.900543	3.901042
4.096543	4.169791	4.169791	4.169793	4.169775	4.167694
4.800000	4.800000	4.800000	4.800000	4.800000	4.800000
8.473002	8.900157	8.902971	8.913125	8.754235	8.759185
10.088661	9.545798	9.553067	9.542316	9.563854	10.459432
14.400000	14.400000	14.400000	14.400000	14.400000	14.400000
5.950016	6.087476	6.362248	6.093809	5.996515	5.999990
7.475201	7.631692	7.630718	7.598529	7.598327	7.598884
7.750000	7.750000	7.750000	7.750000	7.750000	7.750000
0.590975	0.596340	0.596653	0.596869	0.575251	0.575465
0.811177	0.834808	0.835368	0.835300	0.838753	0.837183
1.000000	1.000000	1.000000	1.000000	1.000000	1.000000

(Continued)

Jefferson County, Ohio
Property Tax Rates of Overlapping Governments (Continued)
(per \$1,000 of assessed value)
Last Ten Years

	2017	2016	2015	2014
<i>Special Districts:</i>				
Eastern Ohio Regional Transit Authority				
Residential/Agricultural Real	2.275130	2.261391	2.423052	1.922006
Commercial/Industrial and Public Utility Real	2.500000	2.492910	2.500000	1.998728
General Business and Public Utility Personal	2.500000	2.500000	2.500000	2.000000
Steel Valley Regional Transit Authority				
Residential/Agricultural Real	1.449255	1.448913	1.456999	1.456975
Commercial/Industrial and Public Utility Real	1.372449	1.368894	1.379967	1.379220
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000
TEMS Ambulance				
Residential/Agricultural Real	1.407651	1.407640	1.498914	1.499808
Commercial/Industrial and Public Utility Real	1.433890	1.436551	1.462023	1.460061
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000
Warren Township Park				
Residential/Agricultural Real	0.455181	0.455053	0.492043	0.491986
Commercial/Industrial and Public Utility Real	0.569968	0.569891	0.571726	0.571891
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000
Belvedere Fire				
Residential/Agricultural Real	2.814660	2.812408	3.043985	3.046209
Commercial/Industrial and Public Utility Real	2.329625	2.158284	2.185143	2.185399
General Business and Public Utility Personal	7.500000	7.500000	7.500000	7.500000
Puskarich Public Library				
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.963925
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	1.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	1.000000
Public Library of Steubenville and Jefferson County				
Residential/Agricultural Real	0.947421	0.947011	0.990320	0.990573
Commercial/Industrial and Public Utility Real	0.984832	0.983648	0.978570	0.975300
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000
Seven Ranges Joint Fire District				
Residential/Agricultural Real	6.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	6.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	6.000000	0.000000	0.000000	0.000000
<i>Joint Vocational School Districts:</i>				
Jefferson County JVS				
Residential/Agricultural Real	2.374485	2.347982	2.453346	2.456810
Commercial/Industrial and Public Utility Real	2.479031	2.478931	2.478524	2.478029
General Business and Public Utility Personal	2.500000	2.500000	2.500000	2.500000
Belmont-Harrison Career Center				
Residential/Agricultural Real	1.450000	1.450000	1.450000	1.450000
Commercial/Industrial and Public Utility Real	1.450000	1.450000	1.450000	1.450000
General Business and Public Utility Personal	1.450000	1.450000	1.450000	1.450000
Columbiana County JVS				
Residential/Agricultural Real	2.000000	2.003946	2.002761	2.004867
Commercial/Industrial and Public Utility Real	2.000000	2.029622	2.025363	2.014174
General Business and Public Utility Personal	2.800000	2.800000	2.800000	2.800000

2013	2012	2011	2010	2009	2008
1.917970	2.000000	1.776458	1.775334	1.764706	1.763142
1.995130	2.000000	1.938354	1.925126	1.831152	1.829106
2.000000	2.000000	2.000000	2.000000	2.000000	2.000000
1.453606	1.363344	1.363330	1.363393	1.308274	1.308195
1.374535	1.385236	1.385046	1.384512	1.398058	1.389802
1.500000	1.500000	1.500000	1.500000	1.500000	1.500000
1.500000	1.219689	1.220661	1.220668	1.174999	1.175413
1.463469	1.443067	1.443114	1.445959	1.449331	1.448419
1.500000	1.500000	1.500000	1.500000	1.500000	1.500000
0.491874	0.512830	0.512855	0.513080	0.495334	1.289595
0.577213	0.559530	0.559404	0.559662	0.539997	1.318160
1.000000	1.000000	1.000000	1.000000	1.000000	2.000000
3.046209	3.166151	3.165991	3.170428	3.051559	3.051492
2.205416	2.358514	2.358514	2.358514	2.429888	2.457213
7.500000	7.500000	7.500000	7.500000	7.500000	7.500000
0.963797	0.999112	0.998795	0.999648	0.000000	0.000000
1.000000	0.999368	1.000000	1.000000	0.000000	0.000000
1.000000	1.000000	1.000000	1.000000	0.000000	0.000000
0.990122	0.999112	0.999637	0.000000	0.000000	0.000000
0.971078	0.999368	0.999996	0.000000	0.000000	0.000000
1.000000	1.000000	1.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000	0.000000
1.456786	1.457385	1.457424	1.457446	1.455259	1.455345
1.477714	1.479997	1.480050	1.480047	1.480192	1.480038
1.500000	1.500000	1.500000	1.500000	1.500000	1.500000
1.450000	1.450000	1.450000	1.450000	1.450000	1.450000
1.450000	1.450000	1.450000	1.450000	1.450000	1.450000
1.450000	1.450000	1.450000	1.450000	1.450000	1.450000
2.016742	2.015924	2.012304	2.000614	2.000000	2.000000
2.000000	2.007154	1.999998	2.035499	2.034116	2.027348
2.800000	2.800000	2.800000	2.800000	2.800000	2.800000

(Continued)

Jefferson County, Ohio
Property Tax Rates of Overlapping Governments (Continued)
(per \$1,000 of assessed value)
Last Ten Years

<i>School Districts:</i>	2017	2016	2015	2014
Buckeye Local				
Residential/Agricultural Real	20.011083	20.000015	20.000007	20.000007
Commercial/Industrial and Public Utility Real	21.499829	21.496593	21.588482	21.357241
General Business and Public Utility Personal	27.500000	27.500000	27.500000	27.500000
Edison Local				
Residential/Agricultural Real	26.559480	26.797187	27.980725	22.100017
Commercial/Industrial and Public Utility Real	29.040023	29.265894	28.338668	22.280849
General Business and Public Utility Personal	35.400000	35.600000	35.600000	29.700000
Harrison Hills City				
Residential/Agricultural Real	26.361087	26.341905	21.282528	21.445944
Commercial/Industrial and Public Utility Real	38.267179	37.869001	32.888877	27.056424
General Business and Public Utility Personal	42.730000	42.730000	37.750000	37.750000
Indian Creek Local				
Residential/Agricultural Real	24.308023	24.286204	25.108376	25.110514
Commercial/Industrial and Public Utility Real	30.593601	30.584556	30.587401	30.500745
General Business and Public Utility Personal	42.650000	42.650000	42.650000	42.650000
Southern Local				
Residential/Agricultural Real	25.437452	25.455712	25.466132	25.455918
Commercial/Industrial and Public Utility Real	32.893430	32.826012	32.683167	32.189247
General Business and Public Utility Personal	39.440000	39.440000	39.440000	39.440000
Steubenville City				
Residential/Agricultural Real	28.909718	28.903387	28.628195	28.634081
Commercial/Industrial and Public Utility Real	28.572198	28.467515	28.734923	28.731665
General Business and Public Utility Personal	35.350000	35.350000	35.350000	35.350000
Toronto City				
Residential/Agricultural Real	28.656635	28.658269	29.939813	30.441486
Commercial/Industrial and Public Utility Real	36.987014	37.001655	38.423812	38.998492
General Business and Public Utility Personal	45.750000	45.750000	45.750000	46.250000

The rates presented in this Table represent the effective rates.

Source : Jefferson County Auditor

2013	2012	2011	2010	2009	2008
20.000003	20.453525	20.875887	20.982744	22.500021	22.900013
21.359813	21.695660	22.087515	22.110838	23.896924	24.270558
27.500000	27.500000	27.900000	28.000000	30.000000	30.400000
22.100015	22.529272	22.550976	22.463753	22.300003	22.300016
22.100013	22.347450	22.364065	22.312825	22.622934	22.617100
29.700000	29.700000	29.700000	29.600000	29.900000	29.900000
21.443560	21.441422	21.493940	21.495232	21.495761	21.703506
27.056424	26.620170	25.191162	25.236440	24.558894	24.951337
37.750000	37.750000	37.750000	37.750000	37.750000	37.750000
25.109292	24.882280	24.882602	24.887687	24.298669	20.751509
30.493763	31.040671	31.080825	31.072639	31.304887	27.657428
42.650000	42.650000	42.650000	42.650000	42.650000	39.100000
23.486119	23.489852	23.467685	23.486785	23.468733	23.468975
31.442469	31.301042	31.262073	31.383360	30.386962	30.285989
39.440000	39.440000	39.440000	39.440000	39.440000	39.440000
28.563270	27.218964	27.218029	27.215987	26.534730	26.532170
28.585115	28.731587	28.726847	28.740023	28.782572	28.783831
35.350000	35.350000	35.350000	35.350000	35.350000	35.350000
30.443535	27.632545	27.634212	20.609181	20.000198	20.000006
39.204356	37.869389	37.873614	31.056930	31.200891	31.200891
46.250000	44.100000	44.100000	37.650000	37.650000	37.650000

Jefferson County, Ohio
Property Tax Levies and Collections (1)
Real and Public Utilities Taxes
Last Ten Years

Collection Year	Current Tax Levy (2)	Current Tax Collections (3)	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections (4)	Total Tax Collections	Percent of Total Tax Collections to Current Tax Levy
2017	\$72,308,469	\$72,822,196	100.71%	\$2,458,361	\$75,280,557	104.11%
2016	63,904,454	62,065,172	97.12%	1,986,150	64,051,322	100.23%
2015	60,381,714	58,671,709	97.17%	2,475,134	61,146,843	101.27%
2014	57,152,517	55,377,855	96.89%	2,434,719	57,812,574	101.15%
2013	54,138,366	52,430,061	96.84%	2,472,598	54,902,659	101.41%
2012	52,044,581	50,205,886	96.47%	2,416,866	52,622,752	101.11%
2011	52,935,768	50,821,048	96.01%	2,419,752	53,240,800	100.58%
2010	50,864,117	48,803,761	95.95%	1,991,906	50,795,667	99.87%
2009	53,306,429	51,201,336	96.05%	1,779,513	52,980,849	99.39%
2008	49,182,708	47,476,952	96.53%	1,890,595	49,367,547	100.38%

(1) Includes Homestead/Rollback credits assessed locally, but distributed through the State and reported as Intergovernmental revenue.

(2) Includes all property taxes levied by the County.

(3) The County's current reporting system does not track prepayant tax collections by tax year. Prepayments are tracked only in total, reflected in current collection year, and applied to subsequent tax year.

(4) The County's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked only in total. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.

Source: *Jefferson County Auditor*

Jefferson County, Ohio
Property Tax Levies and Collections
Tangible Personal Property Taxes
Last Ten Years

Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections (1)	Total Tax Collections	Percent of Total Tax Collections to Current Tax Levy
2017	\$0	\$0	N/A	\$0	\$0	N/A
2016	0	0	N/A	0	0	N/A
2015	0	0	N/A	0	0	N/A
2014	0	0	N/A	0	0	N/A
2013	0	0	N/A	104,996	104,996	N/A
2012	0	0	N/A	97,057	97,057	N/A
2011	0	0	N/A	2,017	2,017	N/A
2010	70,276	70,272	99.99%	283,704	353,976	503.69%
2009	199,309	192,630	96.65%	80,685	273,315	137.13%
2008	2,339,599	2,301,109	98.35%	41,418	2,342,527	100.13%

(1) The County's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked only in total. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.

Source: Jefferson County Auditor

Note: The general business tangible personal property tax including inventory was phased out beginning in 2006. The assessment percentage is 18.75 percent for 2006, 12.5 percent for 2007, 6.25 percent for 2008 and zero for 2009. Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies. No tangible personal property taxes were levied or collected in 2009 from general business taxpayers (except telephone companies whose last year to pay tangible personal property tax was 2010).

Jefferson County, Ohio

Principal Taxpayers

Real Estate Tax

2017 and 2008

Name of Taxpayer	2017	
	Assessed Value	Percent of Real Property Assessed Value
Ohio Edison Company	\$22,076,915	2.28%
Buckeye Power	20,122,130	2.08%
Fort Steuben Improvements LLC	13,707,785	1.42%
WalMart Store East LLP	7,850,920	0.81%
LTAH Real Estate Holdings	3,468,605	0.36%
Hollywood Center Inc.	3,440,745	0.36%
Mingo Junction Steel Works LLC	3,322,025	0.34%
WSD Properties LLC	2,593,185	0.27%
Mary Schiappa Trust	2,336,110	0.24%
OCRC Realty LLC	2,193,975	0.23%
Totals	<u>\$81,112,395</u>	<u>8.39%</u>
Total Assessed Valuation	<u>\$967,637,800</u>	

Name of Taxpayer	2008	
	Assessed Value	Percent of Real Property Assessed Value
Ohio Edison Company	\$23,213,950	2.54%
Buckeye Power	15,089,490	1.65%
Fort Steuben Improvements	12,726,650	1.39%
Wheeling Pittsburgh Steel	7,403,170	0.81%
Ohio Power Company	5,317,840	0.58%
Wal-Mart Stores East LLP	4,735,850	0.52%
Hollywood Center Inc.	3,847,730	0.42%
Cal-Steuben Limited	2,325,930	0.25%
Anthony Mining Company Inc.	2,125,490	0.23%
Carriage Inn of Steubenville, Inc.	1,948,010	0.21%
Totals	<u>\$78,734,110</u>	<u>8.60%</u>
Total Assessed Valuation	<u>\$914,258,260</u>	

Source : Jefferson County Auditor

Jefferson County, Ohio
Principal Taxpayers
General Business Tangible Personal Property Tax
2017 and 2008

No Current Tangible Personal Property Tax Levied for 2017

Name of Taxpayer	2008	
	Assessed Value	Percent of Tangible Personal Property Assessed Value
Wheeling Pittsburgh Steel	\$12,555,630	33.11%
Titanium Metals Corporation	9,231,950	24.34%
Ohio Bell Telephone	1,719,050	4.53%
Verizon North Inc.	1,057,910	2.79%
Shelley & Sands	683,730	1.80%
Walmart Stores East LLP	471,680	1.24%
Denoon Lumber	443,580	1.17%
Boeing Company	424,430	1.12%
Lowes Home Centers, Inc.	421,240	1.11%
Varilease Finance Inc.	406,660	1.07%
Total	\$27,415,860	72.28%
Total Assessed Valuation	\$37,926,500	

Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies. No tangible personal property taxes were levied or collected in 2009 from general business taxpayers (except telephone companies whose last year to pay tangible personal property tax was 2010).

Source: Jefferson County Auditor

Jefferson County, Ohio
Principal Taxpayers
Public Utilities Tangible Personal Property Tax
2017 and 2008

Name of Taxpayer	2017	
	Assessed Value	Percent of Public Utility Assessed Value
First Energy Generation Corp.	\$93,804,790	20.98%
Buckeye Power Inc.	88,040,670	19.70%
Texas Eastern Transmission LP	84,908,930	18.99%
Ohio Power Company	71,983,260	16.10%
AEP Generation Resources, Inc.	41,069,450	9.19%
American Transmission Systems Inc.	40,373,890	9.03%
Columbia Gas of Ohio Inc.	11,015,550	2.46%
AEP Ohio Transmission Company, Inc.	7,052,360	1.58%
Ohio Edison Company	4,178,830	0.93%
Columbia Gas Transmission Corp.	1,993,800	0.45%
Carroll Electric Cooperative Inc.	1,666,030	0.37%
Total	\$446,087,560	99.78%
Total Assessed Valuation	\$447,014,180	

Name of Taxpayer	2008	
	Assessed Value	Percent of Public Utility Assessed Value
First Energy Generation Corp.	\$97,355,120	42.11%
Ohio Power Company	67,523,490	29.21%
Buckeye Power Inc.	50,375,740	21.79%
American Transmission Systems Inc.	4,977,680	2.15%
Columbia Gas of Ohio, Inc.	2,937,800	1.27%
Ohio Edison Company	2,838,360	1.23%
Norfolk Southern Combined Railroad	1,962,020	0.85%
Carroll Electric Cooperative Inc.	1,261,800	0.55%
Columbia Gas Transmission Corp.	983,370	0.43%
Dominion Transmission Inc.	378,950	0.16%
Total	\$230,594,330	99.75%
Total Assessed Valuation	\$231,203,202	

Source : Jefferson County Auditor

Jefferson County, Ohio
Taxable Sales By Industry (Category)
Last Ten Years

Industry (Category)	December 31, 2017		December 31, 2016		December 31, 2015	
	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry
Agriculture, Forestry, and Fishing	0.01%	\$1,500	0.01%	\$1,064	0.01%	\$1,303
Mining	5.13%	672,593	2.32%	290,482	1.26%	174,613
Utilities (excluding telecommunications)	1.20%	158,063	0.89%	111,268	1.18%	163,580
Construction	0.63%	82,642	0.46%	57,995	0.35%	48,595
Manufacturing	3.20%	419,562	3.21%	401,416	4.87%	677,400
Wholesale Trade	2.78%	364,073	1.76%	220,371	1.46%	202,957
Motor Vehicle and Parts Dealers	18.22%	2,386,470	17.58%	2,201,487	16.79%	2,335,216
Furniture and Home Furnishings Stores	0.72%	94,599	0.70%	87,212	0.59%	82,292
Electronic and Appliance Stores	1.30%	170,617	1.27%	158,566	0.88%	123,022
Building Material and Garden Equipment & Supplies	9.21%	1,205,979	8.88%	1,112,224	8.18%	1,137,030
Food and Beverage Stores	3.54%	464,104	3.71%	465,012	1.52%	211,360
Health and Personal Care Stores	1.45%	189,379	1.56%	195,851	1.09%	151,913
Gasoline Stations	2.49%	326,445	2.21%	276,713	3.02%	419,538
Clothing and Clothing Accessories Stores	1.58%	206,567	1.45%	181,788	0.59%	81,700
Sporting Goods, Hobby, Book, and Music Stores	1.09%	142,842	1.25%	156,784	0.46%	64,329
General Merchandise Stores	9.74%	1,275,852	10.17%	1,273,829	8.74%	1,215,205
Miscellaneous Store Retailers	9.85%	1,289,851	9.28%	1,162,266	13.48%	1,874,967
Nonstore Retailers	3.16%	414,136	3.15%	394,542	2.71%	376,888
Transportation and Warehousing	0.17%	22,917	0.26%	32,491	6.50%	904,522
Information (including telecommunications)	5.77%	755,430	6.26%	784,105	5.38%	747,850
Finance and Insurance	6.13%	803,416	10.47%	1,311,171	9.51%	1,321,919
Real Estate, and Rental & Leasing of Property	3.32%	435,416	2.50%	313,192	2.31%	321,324
Professional, Scientific and Technical Services	0.57%	74,209	0.70%	88,147	0.59%	82,684
Management of Companies (Holding Companies)	0.00%	0	0.06%	7,087	0.00%	0
Administrative & Support Services, and Waste Management & Remediation Services	1.31%	172,075	1.36%	170,466	1.34%	186,941
Education, Health Care and Social Assistance	0.14%	18,154	0.15%	19,334	0.15%	21,126
Arts, Entertainment, and Recreation	0.12%	15,714	0.08%	10,101	0.09%	12,567
Accommodation and Food Services	4.33%	566,703	4.26%	533,823	4.18%	580,672
Other Services	2.00%	261,421	2.17%	271,331	2.09%	290,425
Unclassified	0.84%	110,220	1.87%	234,287	0.68%	94,124
Total	100.00%	\$13,100,949	100.00%	\$12,524,405	100.00%	\$13,906,062
Sales Tax Rate	1.50%		1.50%		1.50%	

(Continued)

Jefferson County, Ohio
Taxable Sales By Industry (Category) (Continued)
Last Ten Years

Industry (Category)	December 31, 2014		December 31, 2013		December 31, 2012	
	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry
Agriculture, Forestry, and Fishing	0.01%	\$1,221	0.01%	\$1,050	0.01%	\$771
Mining	1.09%	130,177	0.51%	57,715	0.87%	94,350
Utilities (excluding telecommunications)	1.09%	130,257	0.79%	89,709	0.50%	54,376
Construction	0.73%	87,318	2.29%	261,054	0.52%	56,353
Manufacturing	1.88%	223,809	2.09%	238,010	3.70%	401,308
Wholesale Trade	1.81%	215,433	2.18%	248,982	1.40%	152,079
Motor Vehicle and Parts Dealers	25.90%	3,090,335	18.72%	2,135,133	19.71%	2,136,304
Furniture and Home Furnishings Stores	0.57%	68,293	0.57%	65,164	0.88%	95,083
Electronic and Appliance Stores	1.26%	150,303	1.27%	145,206	1.18%	127,439
Building Material and Garden Equipment & Supplies	7.71%	919,636	9.41%	1,073,328	9.52%	1,031,411
Food and Beverage Stores	2.40%	286,025	4.09%	466,427	4.29%	465,047
Health and Personal Care Stores	1.23%	146,885	1.70%	193,365	1.80%	195,430
Gasoline Stations	2.44%	290,820	2.13%	242,823	2.41%	261,496
Clothing and Clothing Accessories Stores	1.15%	137,047	1.39%	158,342	1.39%	151,001
Sporting Goods, Hobby, Book, and Music Stores	0.91%	108,938	1.67%	189,937	1.76%	190,297
General Merchandise Stores	11.08%	1,322,698	15.21%	1,735,056	14.96%	1,620,776
Miscellaneous Store Retailers	10.40%	1,240,605	6.71%	765,369	8.00%	866,597
Nonstore Retailers	2.35%	280,438	2.61%	297,935	2.63%	284,534
Transportation and Warehousing	0.20%	23,283	1.62%	184,428	0.05%	5,137
Information (including telecommunications)	6.31%	753,078	6.20%	706,797	5.84%	633,313
Finance and Insurance	8.55%	1,019,704	7.34%	836,876	6.98%	756,728
Real Estate, and Rental & Leasing of Property	2.20%	261,977	2.40%	273,245	2.57%	278,927
Professional, Scientific and Technical Services	0.46%	54,612	0.57%	65,448	0.52%	55,944
Management of Companies (Holding Companies)	0.08%	9,707	0.08%	9,226	0.00%	0
Administrative & Support Services, and Waste Management & Remediation Services	1.40%	167,635	1.30%	148,025	1.17%	126,629
Education, Health Care and Social Assistance	0.14%	17,018	0.24%	27,432	0.12%	13,031
Arts, Entertainment, and Recreation	0.19%	23,068	0.12%	13,631	0.12%	13,021
Accommodation and Food Services	4.27%	509,703	4.37%	498,193	4.53%	490,490
Other Services	1.94%	231,368	1.99%	226,789	2.17%	234,780
Unclassified	0.26%	31,395	0.45%	51,354	0.41%	44,454
Total	100.00%	\$11,932,786	100.00%	\$11,406,049	100.00%	\$10,837,106
Sales Tax Rate	1.50%		1.50%		1.50%	

The rate may be imposed by the Commissioners subject to referendum or approved by a majority of the voters within the County.

Source: State Department of Taxation

December 31, 2011		December 31, 2010		December 31, 2009		December 31, 2008	
Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry
0.01%	\$271	0.01%	\$550	0.01%	\$964	0.00%	\$0
0.44%	44,688	0.00%	0	0.00%	0	0.00%	0
0.73%	73,615	0.96%	94,229	1.27%	120,194	1.23%	128,916
0.26%	26,495	0.22%	21,658	0.23%	21,331	0.42%	43,762
4.62%	464,820	4.59%	452,436	4.09%	386,080	4.93%	514,871
1.39%	140,151	1.26%	124,742	1.28%	120,369	2.24%	233,769
19.33%	1,946,182	18.40%	1,815,783	16.96%	1,600,761	18.07%	1,887,859
0.90%	90,610	0.93%	92,130	1.06%	100,310	1.06%	110,973
0.96%	96,998	0.74%	72,755	1.25%	117,970	1.79%	186,591
8.64%	869,861	8.92%	880,515	9.38%	885,579	9.27%	968,429
4.57%	460,261	4.63%	456,607	4.91%	463,134	4.23%	441,388
1.84%	184,895	1.87%	184,871	2.42%	228,340	1.82%	190,247
2.33%	234,729	2.37%	233,970	2.48%	234,124	2.09%	218,041
1.48%	149,278	1.57%	154,613	1.47%	138,475	1.71%	178,504
1.90%	191,283	1.80%	177,906	2.00%	188,941	1.75%	182,703
16.28%	1,638,928	17.58%	1,734,628	17.72%	1,671,899	16.64%	1,738,338
7.21%	726,329	8.14%	803,438	10.58%	998,496	11.57%	1,208,546
2.63%	264,521	2.38%	234,608	2.53%	238,351	2.94%	307,178
0.05%	5,173	0.05%	4,595	0.06%	5,541	0.08%	8,401
6.21%	625,626	6.68%	658,891	6.68%	630,586	6.11%	638,747
6.05%	609,063	4.91%	484,553	1.30%	122,686	0.13%	13,792
2.83%	285,473	2.58%	254,705	2.51%	236,811	2.77%	289,859
0.45%	45,706	0.47%	46,251	0.69%	65,042	0.52%	54,149
0.13%	13,417	0.05%	4,801	0.00%	0	0.00%	0
1.13%	114,197	1.16%	114,776	1.10%	104,284	1.19%	124,321
0.07%	7,155	0.05%	4,724	0.02%	2,153	0.01%	1,175
0.12%	11,768	0.11%	11,153	0.10%	8,998	0.07%	7,140
4.72%	475,562	4.60%	453,491	4.93%	465,619	4.66%	487,219
2.31%	232,225	2.27%	223,945	2.20%	208,330	1.76%	184,009
0.40%	40,602	0.70%	69,322	0.76%	72,369	0.94%	96,838
<u>100.00%</u>	<u>\$10,069,882</u>	<u>100.00%</u>	<u>\$9,866,646</u>	<u>100.00%</u>	<u>\$9,437,737</u>	<u>100.00%</u>	<u>\$10,445,765</u>
1.50%		1.50%		1.50%		1.50%	

Jefferson County, Ohio
Ratios of Outstanding Debt
Last Ten Years

Year	Governmental Activities					Business Type Activities	
	General Obligation Bonds	Long-Term Notes Payable	OAQDA Loans	OPWC Loans	Capital Leases	General Obligation Bonds	Revenue Bonds
2017	\$16,852,984	\$154,850	\$945,021	\$0	\$25,904	\$3,411,271	\$5,609,000
2016	17,069,700	417,874	1,029,409	0	46,156	3,601,154	5,703,000
2015	16,087,836	670,745	1,111,763	0	101,364	3,781,037	5,795,000
2014	18,882,222	1,089,189	1,192,131	0	118,804	3,965,920	5,884,000
2013	18,696,358	1,492,555	1,270,562	0	71,764	4,140,803	5,884,000
2012	19,684,494	1,881,439	1,347,103	3,256	40,227	4,305,686	5,884,000
2011	17,596,297	2,310,980	0	9,758	39,939	4,132,087	0
2010	19,391,941	2,765,288	0	95,957	120,043	4,257,662	0
2009	20,847,709	3,196,508	0	182,154	260,813	3,323,237	0
2008	22,330,547	3,609,724	0	268,351	330,885	3,423,812	0

(1) Assessed Valuation can be located on S14

(2) Personal Income and Population can be located on S45

Source: *Jefferson County Auditor's Office*
Bureau of Economic Analysis
US Census Bureau

Business Type Activities						
OWDA Loans Payable	OPWC Loans Payable	Ohio EPA Loans Payable	Total Primary Government	Ratio of Net Debt to Estimated Actual Value (1)	Percentage of Personal Income (2)	Per Capita (2)
\$0	\$180,587	\$7,633,418	\$34,813,035	0.86%	1.48%	\$525
0	207,783	8,240,079	36,315,155	0.98%	1.54%	544
0	234,978	8,747,749	36,530,472	1.04%	1.53%	542
0	262,173	8,832,967	40,227,406	1.16%	1.72%	594
179,886	315,801	8,351,197	40,402,926	1.19%	1.72%	594
967,070	388,941	6,491,580	40,993,796	1.24%	1.79%	599
1,453,220	462,086	6,263,588	32,267,955	0.98%	1.48%	469
1,778,359	535,231	6,596,848	35,541,329	1.07%	1.69%	510
1,916,328	608,376	6,948,760	37,283,885	1.12%	1.78%	551
2,544,471	685,521	7,036,418	40,229,729	1.13%	1.86%	590

Jefferson County, Ohio
Ratio of General Bonded Debt (1)
to Assessed Value and Debt per Capita
Last Ten Years

Year	Population	Estimated Actual Value of Taxable Property	General Bonded Debt		
			General Bonded Debt Outstanding	Ratio of Net Bonded Debt to Estimated Actual Value	Net Bonded Debt per Capita
2017	66,359	\$4,041,862,800	\$20,264,255	0.50%	\$305
2016	66,704	3,696,179,943	\$20,670,854	0.56%	310
2015	67,347	3,508,328,943	\$19,868,873	0.57%	295
2014	67,694	3,453,319,171	22,848,142	0.66%	338
2013	67,964	3,387,560,586	22,837,161	0.67%	336
2012	68,389	3,292,937,815	23,990,180	0.73%	351
2011	68,828	3,292,647,971	21,728,384	0.66%	316
2010	69,709	3,315,688,234	23,649,603	0.71%	339
2009	67,691	3,319,854,532	24,170,946	0.73%	357
2008	68,242	3,567,341,800	25,754,359	0.72%	377

(1) General Obligation Bonds only.

Sources: *Jefferson County Auditor's Office*
US Census Bureau

Jefferson County, Ohio
*Computation of Direct and Overlapping
Debt Attributable to Governmental Activities
December 31, 2017*

Political Subdivision	Debt Outstanding	Percentage Applicable to County (1)	Amount of Direct and Overlapping Debt
Jefferson County	\$17,978,759	100.00%	\$17,978,759
Overlapping:			
Municipalities Wholly Within County	10,262,518	100.00%	10,262,518
School Districts Wholly Within County	18,835,000	100.00%	18,835,000
Jefferson County Joint Vocational School District	611,643	97.33%	595,312
Buckeye Local School District	630,000	92.30%	581,490
Southern Local School District	1,475,000	0.95%	14,013
Harrison Hills City School District	27,935,000	0.02%	5,587
Belmont-Harrison Joint Vocational School District	555,000	0.01%	56
Total Overlapping Debt	<u>60,304,161</u>		<u>30,293,976</u>
Total Applicable to Jefferson County	<u><u>\$78,282,920</u></u>		<u><u>\$48,272,735</u></u>

(1) Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the County by the total assessed valuation of the subdivision. The valuations used were for the 2017 collection year.

Source: Jefferson County Auditors Office

Jefferson County, Ohio
Computation of Legal Debt Margin
Last Ten Years

	2017	2016	2015	2014
Tax Valuation	<u>\$1,414,651,980</u>	<u>\$1,293,662,980</u>	<u>\$1,227,915,130</u>	<u>\$1,208,661,710</u>
Debt Limit (1)	<u>33,866,300</u>	<u>30,841,575</u>	<u>29,197,878</u>	<u>28,716,543</u>
Total Outstanding Debt:				
General Obligation Bonds	20,287,083	20,690,750	19,883,750	22,858,000
Revenue Bond	5,609,000	5,703,000	5,795,000	5,884,000
OWDA Loans	0	0	0	0
OPWC Loans	180,587	207,783	234,978	262,173
OEPA Loans	7,633,418	8,240,079	8,747,749	8,832,967
OAQDA Loans	945,021	1,029,409	1,111,763	1,192,131
Notes and SIB Loan	<u>154,850</u>	<u>417,874</u>	<u>670,745</u>	<u>1,089,189</u>
Total	<u>34,809,959</u>	<u>36,288,895</u>	<u>36,443,985</u>	<u>40,118,460</u>
Exemptions:				
General Obligation Bonds	12,838,333	15,435,000	13,830,000	16,010,000
Revenue Bond	5,609,000	5,703,000	5,795,000	5,884,000
OWDA Loans	0	0	0	0
OPWC Loans	180,587	207,783	234,978	262,173
OEPA Loans	7,633,418	8,240,079	8,747,749	8,832,967
OAQDA Loans	0	0	0	0
Notes	15,480	303,738	446,644	759,849
Amount Available in Debt Service Fund	<u>3,690,316</u>	<u>3,253,298</u>	<u>3,287,039</u>	<u>3,286,381</u>
Total	<u>29,967,134</u>	<u>33,142,898</u>	<u>32,341,410</u>	<u>35,035,370</u>
Amount of Debt Subject to Limit	<u>4,842,825</u>	<u>3,145,997</u>	<u>4,102,575</u>	<u>5,083,090</u>
Legal Debt Margin	<u>\$29,023,475</u>	<u>\$27,695,578</u>	<u>\$25,095,303</u>	<u>\$23,633,453</u>
Legal Debt Margin as a Percentage of the Debt Limit	85.70%	89.80%	85.95%	82.30%
Unvoted Debt Limit (2)	\$14,146,520	\$12,936,630	\$12,279,151	\$12,086,617
Less:				
Amount of Debt Subject to Limit	<u>4,842,825</u>	<u>3,145,997</u>	<u>4,102,575</u>	<u>5,083,090</u>
Unvoted Legal Debt Margin	<u>\$9,303,695</u>	<u>\$9,790,633</u>	<u>\$8,176,576</u>	<u>\$7,003,527</u>
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limit	65.77%	75.68%	66.59%	57.94%

(1) Ohio Bond Law sets a limit calculated as follows:
\$6,000,000 plus two and one-half percent of the amount of the tax valuation in excess of \$300,000,000

(2) Ohio Bond Law sets a limit of one percent of the tax valuation

Source: Jefferson County Auditor

2013	2012	2011	2010	2009	2008
<u>\$1,185,646,205</u>	<u>\$1,152,528,235</u>	<u>\$1,152,426,790</u>	<u>\$1,156,134,190</u>	<u>\$1,178,580,770</u>	<u>\$1,183,387,962</u>
<u>28,141,155</u>	<u>27,313,206</u>	<u>27,310,670</u>	<u>27,403,355</u>	<u>27,964,519</u>	<u>28,084,699</u>
22,842,000	23,990,000	21,490,000	23,395,000	23,423,892	24,583,727
5,884,000	5,884,000	0	0	0	0
179,886	967,070	1,453,220	1,778,359	1,916,328	2,544,471
315,801	392,197	471,844	631,188	790,530	983,872
8,351,197	6,491,580	6,263,588	6,596,848	6,948,760	7,036,418
1,270,562	1,347,103	0	0	0	0
1,492,555	1,881,439	2,310,980	2,765,288	4,152,508	4,531,724
<u>40,336,001</u>	<u>40,953,389</u>	<u>31,989,632</u>	<u>35,166,683</u>	<u>37,232,018</u>	<u>39,680,212</u>
18,290,000	20,465,000	17,460,000	19,245,000	20,213,892	21,278,727
5,884,000	5,884,000	0	0	0	0
179,886	967,070	1,453,220	1,778,359	1,916,328	2,544,471
315,801	392,197	471,844	631,188	790,530	983,872
8,351,197	6,491,580	6,263,588	6,596,848	6,948,760	7,036,418
0	0	0	0	0	0
1,062,511	842,170	963,697	1,080,392	2,148,423	2,222,000
3,413,142	3,558,896	3,569,363	3,600,988	3,512,671	3,329,883
<u>37,496,537</u>	<u>38,600,913</u>	<u>30,181,712</u>	<u>32,932,775</u>	<u>35,530,604</u>	<u>37,395,371</u>
<u>2,839,464</u>	<u>2,352,476</u>	<u>1,807,920</u>	<u>2,233,908</u>	<u>1,701,414</u>	<u>2,284,841</u>
<u>\$25,301,691</u>	<u>\$24,960,730</u>	<u>\$25,502,750</u>	<u>\$25,169,447</u>	<u>\$26,263,105</u>	<u>\$25,799,858</u>
89.91%	91.39%	93.38%	91.85%	93.92%	91.86%
<u>\$11,856,462</u>	<u>\$11,525,282</u>	<u>\$11,524,268</u>	<u>\$11,561,342</u>	<u>\$11,785,808</u>	<u>\$11,833,880</u>
<u>2,839,464</u>	<u>2,352,476</u>	<u>1,807,920</u>	<u>2,233,908</u>	<u>1,701,414</u>	<u>2,284,841</u>
<u>\$9,016,998</u>	<u>\$9,172,806</u>	<u>\$9,716,348</u>	<u>\$9,327,434</u>	<u>\$10,084,394</u>	<u>\$9,549,039</u>
76.05%	79.59%	84.31%	80.68%	85.56%	80.69%

Jefferson County, Ohio
Pledged Revenue Coverage - Sewer Fund
Last Ten Years (4)

Revenue Bonds Sewer						
Year	Sewer Service Charges (1)	Less: Operating Expenses (2)	Net Available Revenue	Debt Service (3)		Coverage
				Principal	Interest	
2017	\$1,870,242	\$997,605	\$872,637	\$94,000	\$156,832	3.48
2016	1,598,837	984,556	614,281	92,000	159,362	2.44
2015	1,688,427	964,714	723,713	89,000	161,810	2.89
2014	1,710,529	825,983	884,546	0	161,810	5.47
2013	1,447,140	706,834	740,306	0	79,581	9.30
2012	1,388,453	570,460	817,993	0	0	N/A

- (1) Total Revenue (including interest) exclusive of other revenues, tap fees, capital grants, transfers, and permissive taxes
- (2) Total operating expenses exclusive of depreciation
- (3) Includes principal and interest of revenue bonds only
- (4) The County did not have outstanding Sewer Fund Mortgage Revenue Bonds prior to 2012.

Jefferson County, Ohio
Demographic and Economic Statistics
Last Ten Years

Year	Population (1)	Personal Income (2) (4)	Per Capita Personal Income (4)	Unemployment Rate (3)
2017	66,359	\$2,357,473,000	\$35,526	6.60%
2016	66,704	2,357,473,000	35,838	6.90%
2015	67,347	2,390,563,000	35,496	7.90%
2014	67,694	2,334,146,000	34,481	6.60%
2013	67,964	2,345,694,000	34,514	8.80%
2012	68,389	2,291,174,000	33,502	10.60%
2011	68,828	2,184,722,000	31,742	9.90%
2010	69,709	2,098,913,000	30,110	12.40%
2009	67,691	2,099,613,000	31,018	14.10%
2008	68,242	2,165,786,000	31,737	8.80%

Sources: (1) U.S. Census Bureau
(2) Bureau of Economic Analysis
(3) Ohio Job and Family Services website
(4) Personal Income not available for 2017. Used 2016 income.

Jefferson County, Ohio

Principal Employers

2017 and 2008

Employer	Nature of Business	2017	
		Number of Employees	Percentage of Total Employment
Trinity	Acute Care Hospital	2,265	8.65%
Wal-Mart Distribution Center	Retail Food Sales Distribution	783	2.99%
Jefferson County	Government	673	2.57%
Titanium Metals Corporation	Titanium Mill Production	587	2.24%
Franciscan University	Higher Education	475	1.81%
Buckeye Local School District	Education	394	1.50%
Wal-Mart	Retail Sales	353	1.35%
First Energy	Utility	336	1.28%
Cardinal Operating Company	Utility	318	1.21%
Indian Creek Local School District	Education	273	1.04%
Total		6,457	24.65%
Total Employment within the County		26,200	

Employer	Nature of Business	2008	
		Number of Employees	Percentage of Total Employment
Trinity Health System	Acute Care Hospital	1,700	5.21%
Wheeling-Pittsburgh Steel Corporation	Steel	1,245	3.82%
Arcelor Mittal Steel	Steel	1,025	3.14%
Wal-Mart Distribution Center	Retail Product Distribution	775	2.38%
Jefferson County	Government	716	2.20%
Titanium Metals Corporation	Titanium Mill Production	512	1.57%
First Energy	Utility	500	1.53%
Franciscan University of Steubenville	Higher Education	425	1.30%
Wal-Mart	Retail Sales	422	1.29%
Steubenville City School District	Education	300	0.92%
Total		7,620	23.37%
Total Employment within the County		32,600	

Sources: Jefferson County Auditor

Jefferson County, Ohio
County Government Employees by Function/Activity
Last Ten Years

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
General Government										
Legislative and Executive										
Commissioners	4	4	4	4	4	4	4	4	5	5
Auditor	9	10	11	11	10	10	10	10	10	10
Treasurer	2	2	2	2	2	3	3	3	5	5
Prosecuting Attorney	15	15	15	14	15	14	14	12	14	13
Board of Elections	9	9	9	9	8	9	9	10	10	10
Recorder	5	5	5	5	4	4	4	4	5	5
Buildings and Grounds	6	6	5	6	6	5	5	5	6	7
Data Processing	4	4	5	5	5	5	5	6	6	6
Certificate Auto Title	5	5	5	5	5	5	6	5	6	5
Real Estate Assessment	7	7	5	5	3	4	5	5	7	7
DRETAC	5	6	4	3	3	3	3	4	2	3
Judicial										
Common Pleas Court	7	7	7	7	7	7	7	7	7	10
Adult Probate Court	55	55	53	51	49	51	50	50	47	51
Probate Court	4	4	6	6	5	5	5	5	5	5
County Court #1	6	5	5	6	6	6	4	5	4	4
County Court #2	5	5	5	5	5	5	4	4	4	4
County Court #3	4	5	7	7	7	7	4	4	4	4
County Court Baliffs	1	2	0	0	0	0	0	0	0	0
Juvenile Court	19	22	13	8	7	9	9	11	12	13
Municipal Court	3	3	5	6	5	5	5	6	5	5
Clerk of Courts	8	9	8	8	8	8	8	8	8	8
Court Magistrate	2	2	2	3	3	3	3	3	3	3
Law Library	1	1	1	1	1	1	1	1	1	0
Public Safety										
Jail Oprating Levy	64	59	56	54	54	54	52	49	58	57
911 Emergency	15	15	18	15	17	15	16	17	17	15
Permissive Sheriff	44	45	41	42	37	38	35	34	39	42
Drug Task Force	1	1	1	0	0	0	0	0	0	0
Court Corrections	10	10	12	13	15	16	15	14	12	11
Coroner	4	4	4	4	4	4	4	5	5	6
Public Works										
MVGT	40	40	41	42	40	41	39	43	42	45
Beautification	4	4	4	5	5	4	5	5	5	6
Health										
Dog and Kennel	3	3	3	2	4	4	5	3	3	4
Board of Health	23	16	16	15	18	19	23	27	29	30
Mental Health	4	4	4	4	4	4	4	5	5	5
Department of Developmental Disabilities	149	157	157	166	175	167	172	170	158	152
Human Services										
Family and Child	0	0	1	1	1	1	1	1	1	1
Public Assistance	70	70	69	71	69	73	75	97	100	103
Children's Services	6	8	8	9	7	6	6	6	7	6
Child Support Enforcement Agency	8	9	9	9	7	8	8	11	12	13
Veteran Services	13	12	13	11	11	13	5	7	7	9
Conservation and Recreation										
Soil and Water	5	5	6	5	4	5	5	6	5	5
Community and Economic Development										
Airport	3	4	3	3	3	4	3	3	3	5
Sewer District	6	5	5	4	4	3	3	3	3	3
Water District	15	16	14	15	15	16	14	13	14	15
Total	673	680	667	667	662	668	658	691	701	716

Source: Jefferson County Auditor

Jefferson County, Ohio
Capital Asset Statistics by Function/Activity
Ten Years

	2017	2016	2015	2014
General Government				
Legislative and Executive				
Commissioners				
Number of vehicles	3	3	3	3
Auditor				
Number of vehicles	1	1	1	1
Prosecuting Attorney				
Number of vehicles	0	0	0	0
Judicial				
Adult Probation				
Number of vehicles	3	3	3	3
Juvenile Court				
Number of vehicles	5	5	5	5
Total number of courtrooms	7	7	7	7
Public Safety				
Sheriff				
Number of Adult Cells - single	80	80	80	80
Number of Juvenile Cells - double	20	20	20	20
Cruisers				
Number of vehicles	3	3	3	4
Juvenile Court - Detention				
Number of vehicles	1	1	1	1
911 Emergency				
Number of vehicles	3	2	2	2
Public Works				
Engineer				
Number of vehicles	21	23	23	25
Pieces of heavy equipment	54	53	51	50
Number of bridges and culverts	313	313	313	312
Lane miles of roads	526	526	526	526
Lineal feet of guardrail	444,043	444,043	444,043	444,043
Health				
Department of Developmental Disabilities				
Number of vehicles	10	9	8	7
Number of buses	17	17	16	15
Mental Health				
Number of vehicles	1	1	1	1
Human Services				
Job and Family Services				
Number of vehicles	10	10	10	10
Children Services				
Number of vehicles	2	2	2	2
Number of rooms - childrens home	9	9	9	9

2013	2012	2011	2010	2009	2008
3	3	2	2	3	5
1	1	1	1	1	1
0	0	0	0	0	2
3	2	2	2	2	2
5	5	5	5	5	5
7	7	7	7	7	7
80	80	80	80	80	80
20	20	20	20	20	20
19	19	16	15	15	15
3	2	2	1	1	1
1	1	1	1	1	1
2	2	1	1	1	2
24	23	22	21	24	23
49	49	50	53	53	49
311	311	311	311	310	310
526	526	526	526	526	526
444,043	444,043	444,043	444,043	444,043	444,043
7	7	7	9	9	11
15	15	15	15	15	20
1	1	1	1	1	1
10	8	8	8	8	8
2	1	1	1	1	2
9	9	9	9	9	9

(Continued)

Jefferson County, Ohio
Capital Asset Statistics by Function/Activity (Continued)
Ten Years

	2017	2016	2015	2014
Conservation and Recreation				
Parks				
Number of vehicles	2	2	2	2
Community and Economic Development				
Airpark				
Length of runway in feet	5,000	5,000	5,000	5,000
Number of hangers	6	6	6	6
Number of airplane rental spaces	57	57	57	57
Number of miscellaneous rental spaces	0	0	0	0
Industrial Park				
Undeveloped acreage	48	48	48	48
Sewer District				
Number of tanks, lifts, and booster stations	38	29	29	29
Water District				
Number of vehicles	14	13	13	12
Number of tanks, lifts, and booster stations	49	48	48	48

Source: Jefferson County Auditor's Office

2013	2012	2011	2010	2009	2008
2	2	2	2	2	2
4,400	4,400	4,400	4,400	4,400	4,400
6	6	4	4	6	6
57	57	34	34	33	33
0	0	0	0	68	68
48	48	48	48	48	48
23	23	23	23	23	23
12	10	10	10	12	10
48	48	48	48	48	48

Jefferson County, Ohio
Operating Indicators by Function/Activity
Last Ten Years

	2017	2016	2015	2014
General Government				
Legislative and Executive				
Auditor				
Number of Non-Exempt Conveyances	1,754	1,341	1,165	1,200
Number of Exempt Conveyances	1,827	1,433	1,629	1,922
Homestead and Rollback:				
Number of Exemptions Granted	6,434	6,896	7,116	7,221
Total Reduction in Taxes	\$5,676,734	\$5,791,220	\$5,839,546	\$5,809,924
Number of Individual Dog Tags Sold	4,609	4,706	4,612	4,567
Total Number of Dog Tags Sold	4,644	4,861	4,652	4,637
Board of Elections				
Number of Registered Voters	47,833	47,687	45,787	48,303
Number of Ballots Cast	17,737	32,904	21,659	18,952
Judicial				
Common Pleas Court				
Number of New Cases Filed	3,231	3,212	3,119	3,434
Probate Court				
Number of New Cases Filed	937	972	1,063	1,014
Juvenile Court				
Number of New Cases Filed	1,553	1,177	1,237	1,206
County Court #1				
Number of New Cases Filed	3,842	3,309	3,390	4,020
County Court #2				
Number of New Cases Filed	2,639	1,596	1,543	1,605
County Court #3				
Number of New Cases Filed	1,217	1,936	1,834	1,408
Clerk of Courts				
Titles	29,744	30,809	31,823	31,014
Duplicates	1,597	1,611	1,499	1,588
Replacements	4,267	4,195	4,275	4,403
Salvage	331	212	198	241
Public Safety				
Sheriff				
Calls Received	93,489	59,486	57,136	72,484
Investigated Complaints	2,133	2,016	1,957	2,135
Arrests	197	357	347	376
Warrants Served	384	542	515	608
Mileage Traveled	464,965	389,426	386,953	407,524
Sheriff Sales	145	113	122	151
Jail Operation				
Prisoners Booked	2,599	2,597	2,696	2,362
Meals Served	190,497	180,626	184,288	172,578
Juvenile Detention				
Number of Admissions	493	482	493	502
Average Daily Population	19.60	20.42	19.92	24.99
Revenue (Juveniles outside County)	\$578,772	\$659,807	\$528,149	\$553,050
911 service				
Logged calls per year	41,998	38,729	34,538	41,807

2013	2012	2011	2010	2009	2008
1,127	1,163	919	1,248	1,134	1,123
1,495	1,643	1,420	998	862	1,473
7,165	7,074	7,013	7,069	7,003	6,843
\$5,723,762	\$5,566,167	\$5,589,224	\$5,352,952	\$5,616,439	\$5,230,274
5,131	4,880	4,628	4,570	5,538	4,750
5,336	5,254	4,813	4,795	6,072	5,293
48,222	49,729	47,896	51,116	50,208	50,156
13,601	33,177	22,754	25,238	21,047	36,579
3,040	3,460	3,236	3,115	3,280	3,138
1,003	1,142	1,062	1,137	1,027	1,192
2,178	2,182	2,237	2,303	2,424	2,661
3,279	2,950	3,026	2,874	3,202	3,574
1,443	1,728	2,058	1,309	1,916	2,466
1,863	2,200	2,100	1,881	2,011	2,462
31,321	31,731	30,740	31,789	33,890	37,887
1,639	1,686	1,653	1,640	1,708	1,806
3,990	2,915	2,570	2,617	2,573	2,493
180	183	138	169	368	182
71,455	61,836	63,624	76,893	75,018	77,122
2,726	2,988	2,780	2,743	2,963	2,201
361	394	336	327	336	285
657	573	541	348	353	319
417,977	340,150	339,413	418,720	412,580	423,500
217	230	185	141	121	138
2,639	2,208	1,929	1,880	755	1,802
178,862	157,807	148,752	147,850	143,552	241,661
546	560	642	648	626	600
24.50	23.45	27.33	22.60	24.30	25.59
\$538,106	\$667,069	\$695,599	\$746,909	\$528,777	\$399,131
68,124	42,599	42,668	41,536	42,281	43,011

(Continued)

Jefferson County, Ohio
Operating Indicators by Function/Activity (Continued)
Last Ten Years

	2017	2016	2015	2014
Public Works				
Engineer				
Miles of roads resurfaced (hot/cold mix)	23.33	24.31	2.09	10.58
Miles of roads resurfaced (chip/sealed)	30.88	27.89	29.45	21.11
Number of culverts built/replaced/improved	1,200	812	949	949
Number of Bridges repaired /replaced	12	9	6	5
Number of slips repaired	5	4	3	2
Health				
Department of Developmental Disabilities				
Number of Adults Served	258	178	184	180
Number of Children Served	138	130	129	130
Prevention and Recovery Board				
Total Number Served	3,000	3,066	3,133	3,112
Health Department				
Number of Births	5	3	4	2
Number of Deaths	358	339	351	342
Number of Participants in WIC Program	19,713	19,867	19,887	19,811
Number of Immunizations	2,036	2,028	2,016	2,046
Human Services				
Jobs and Family Services				
Child Support Collections	\$9,477,962	\$9,794,578	\$10,271,892	\$10,684,406
Average Client Count - Food Stamps	13,769	14,412	14,612	13,698
Average Ohio Works First Recipients	742	855	752	846
Average Disability Recipients	115	116	90	102
Average Medicaid Recipients	21,339	21,644	21,414	16,200

N/A = information not available.

Source: *Jefferson County Auditors*

2013	2012	2011	2010	2009	2008
10.62	23.30	21.40	6.38	4.62	10.60
41.29	33.69	33.32	9.01	42.95	35.98
782	942	729	730	1,730	1,480
2	6	8	4	4	3
3	4	4	5	0	1
177	181	217	224	234	212
129	133	145	139	144	80
3,175	3,010	3,436	2,580	2,500	3,507
2	2	2	2	2	2
334	322	305	237	215	250
19,986	19,176	18,600	20,986	21,400	20,842
2,025	1,936	2,346	4,798	5,274	3,388
\$11,138,612	\$10,947,600	\$11,230,017	\$11,061,204	\$11,399,849	\$11,652,273
14,141	14,045	12,635	11,779	10,531	9,028
953	1,332	747	1,684	1,691	1,564
95	100	109	113	150	175
17,043	16,718	14,933	15,423	18,284	13,882

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Dave Yost • Auditor of State

JEFFERSON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED
SEPTEMBER, 6 2018