

PAULDING COUNTY, OHIO



Basic Financial Statements

December 31, 2017



Dave Yost • Auditor of State

County Commissioners
Paulding County
115 N Williams Street
Paulding, Ohio 45879

We have reviewed the *Independent Auditor's Report* of Paulding County, prepared by Plattenburg & Associates, Inc., for the audit period January 1, 2017 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Paulding County is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost
Auditor of State

June 15, 2018

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INDEPENDENT AUDITOR'S REPORT

Paulding County
115 North Williams Street
Paulding, Ohio 45879-1284

Report on the Financial Statements

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Paulding County (the County) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash accounting basis Note 2 described. This responsibility includes determining that the modified cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinions on the Business-Type Activities and on the Hospital Enterprise Fund

The financial statements do not include financial data for the Paulding County Hospital, the County's legally separate blended component unit. Accounting principles generally accepted in the United States of America require the financial data for the component unit to be reported as a major enterprise fund and business-type activity with the financial data of the County's primary government unless the County also issues financial statements for the reporting entity that includes the component unit's financial data. The County has not issued such reporting entity financial statements. We cannot determine the amounts of assets, liabilities, net position, revenues, and expenses that the accompanying statements should present for the omitted business-type activities for the Paulding County Hospital in order to comply with accounting principles generally accepted in the United States of America.

Adverse Opinions

In our opinion, because of the significance of the matter described in the Basis for Adverse Opinions on the Business-Type Activities and Hospital Enterprise Fund paragraph, the financial statements referred to above do not present fairly, in conformity with the basis of accounting described in Note 2, the modified cash financial position of the business-type activities or major hospital enterprise fund of Paulding County, Ohio, as of December 31, 2017, and its changes in modified cash financial position for the year then ended.

Unmodified Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the government activities, each major fund except for the hospital enterprise fund discussed above, and the aggregate remaining fund information of Paulding County, Ohio, as of December 31, 2017, and the respective changes in modified cash financial position and the respective budgetary comparisons for the General, Motor Vehicle Gasoline Tax, and Paulding County Board of Developmental Disabilities (PCBDD) funds thereof for the year then ended in accordance with the accounting basis described in Note 2.

Accounting Basis

Ohio Administrative Code Section 117-2-03 (B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

Other Matters

Supplemental and Other Information

We audited to opine on the County's financial statements that collectively comprise its basic financial statements. Management's Discussion & Analysis includes tables of net position-modified cash basis, changes in net position-modified cash basis, governmental activities-modified cash basis, governmental funds-modified cash basis and Debt Administration. These tables provide additional analysis and are not a required part of the basic financial statements.

These tables are management's responsibility, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other procedures in accordance with auditing standards generally accepted in the United States of America. Because of the significance of the matter described in the Basis for Adverse Opinions on the Business-Type Activities and Hospital Enterprise Fund, it is inappropriate to and we do not opine on the Management Discussion and Analysis tables.

Other than the aforementioned procedures applied to the tables, we applied no procedures to any other information in the Management's Discussion & Analysis, and we express no opinion or any other assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2018 on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Plattenburg & Associates, Inc.

Plattenburg & Associates, Inc.
Cincinnati, Ohio
May 30, 2018

PAULDING COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)

The discussion and analysis of Paulding County's (the County) financial performance provides an overall review of the County's financial activities for the fiscal year ended December 31, 2017. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the County's financial performance.

Financial Highlights

Key financial highlights for the fiscal year 2017 are as follows:

- Net cash position increased \$65,747 which represents a 0.48% increase over fiscal year 2016.
- The 2017 General fund disbursements exceeded by receipts and other financing sources \$188,830.
- The 2017 General fund beginning modified cash balance was \$2,256,472 whereas the ending modified cash balance was \$2,067,642.
- The County's major funds included the General, Motor Vehicle Gasoline Tax and the Paulding County Board of Developmental Disabilities (PCBDD).

Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of the Governmental Accounting Standards Board (GASB) Statement No. 34, as applicable to the County's modified cash basis of accounting.

The annual report consists of a series of financial statements and notes to these statements. The statements are organized so the reader can understand the County as a financial whole, or as an entire operating entity.

Report Components

The Statement of Net Position-Modified Cash Basis and the Statement of Activities-Modified Cash Basis provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the County's most significant funds, with all the other non-major funds presented in total in a single column. For the County, the General fund is the most significant fund. The County's major funds are the General, Motor Vehicle Gasoline Tax and the Paulding County Board of Developmental Disabilities (PCBDD).

Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The County has elected to present its financial statements on a modified cash basis of accounting. The County uses the modified cash basis of accounting which is a basis of accounting other than accounting principles generally accepted in the United States of America. Under the County's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

PAULDING COUNTY

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)
(Continued)**

As a result of using the modified cash basis of accounting, certain assets and their related receipts (such as accounts receivable) and certain liabilities and their related disbursements (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

Reporting the County as a Whole

Statement of Net Position and Statement of Activities

The Statement of Position-Modified Cash Basis and Statement of Activities-Modified Cash Basis reflect how the County did financially during the fiscal year 2017. These statements include only net position using the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. This basis of accounting takes into account only the current year's receipts and disbursements if the cash is actually received or paid.

These two statements report the County's net position and changes in those assets on a modified cash basis. This change in net position is important because it tells the reader that, for the County as a whole, the modified cash basis financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, mandated federal and state programs, and other factors.

As a result of the use of the modified cash basis of accounting, certain assets and their related receipts (such as accounts receivable and receipts for billed or provided services not collected) and liabilities and their related disbursements (such as accounts payable and disbursements for goods or services received but not yet paid and accrued disbursements and liabilities) are not recorded in these financial statements; therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the modified cash basis of accounting.

These statements report the County's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the County's financial health. Over time, increases or decreases in the County's cash position is one indicator of whether the County's financial health is improving or deteriorating. When evaluating the County's financial condition, you should also consider other non-financial factors as well, such as the County's property tax base, the condition of the County's capital assets and infrastructure, the extent of the County's debt obligations, or reliance on non-local financial resources for operations.

In the Statement of Net Position-Modified Cash Basis and the Statement of Activities-Modified Cash Basis, the County discloses a single type of activity, governmental activities. All of the County's programs and services are reported here, which include legislative and executive and judicial government, public safety, public works, health and human services. State and federal grants and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

PAULDING COUNTY

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)
(Continued)**

Reporting the County's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into Governmental funds, Proprietary funds and Fiduciary funds.

Fund financial statements provide detailed information about the County's major funds. While the County uses many funds to account for its financial transactions, the fund financial statement focus is on the County's most significant funds. The County's major funds are the General, Motor Vehicle Gasoline Tax and Paulding County Board of Developmental Disabilities (PCBDD).

Governmental Funds

Most of the County's activities are reported in governmental funds which focus on how money flows into and out of these funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The governmental fund statements provide a detailed view of the County's general government operations and the basic services it provides. Governmental fund information helps you determine whether or not there are more or fewer cash basis financial resources that can be readily spent to finance various County programs.

The County's budgetary process accounts for certain transactions on a modified cash basis. The budgetary statements for the General fund and all annually budgeted major special revenue funds are presented to demonstrate the County's compliance with annually adopted budgets.

Proprietary Funds

Enterprise funds use the same basis of accounting (modified cash basis) as business-type activities; therefore, these statements will essentially match the information provided in statements for the County as a whole. The County uses Enterprise funds to account for its various Auglaize sanitary sewer district operations.

PAULDING COUNTY

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)
(Continued)**

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to the County's own programs.

Notes to the Financial Statements

The notes provide additional information that is essential to understanding the data provided in the government-wide and fund financial statements.

Government-Wide Financial Analysis

Recall that the Statement of Net Position-Modified Cash Basis provides the perspective of the County as a whole.

Table 1 provides a summary of the County's net position for 2017 compared to the prior year.

Table 1 - Net Cash Position (Modified Cash Basis)

	Governmental Activities 2017	Governmental Activities 2016	Business-type Activities 2017	Business-type Activities 2016	Total 2017	Total 2016
<u>Assets</u>						
Equity in Pooled Cash and Cash Equivalents	\$ 13,355,506	\$ 13,333,718	\$ 411,200	\$ 367,241	\$ 13,766,706	\$ 13,700,959
<u>Net Assets</u>						
Restricted	11,211,911	10,965,513	-	-	11,211,911	10,965,513
Unrestricted	2,143,595	2,368,205	411,200	367,241	2,554,795	2,735,446
Total Net Assets	\$ 13,355,506	\$ 13,333,718	\$ 411,200	\$ 367,241	\$ 13,766,706	\$ 13,700,959

The total net position of the County increased \$65,747. Net cash position of governmental activities increased \$21,788 which represents an increase of 0.16% over fiscal year 2016.

Table 2, on the following page, reflects the changes in net position from the prior fiscal year.

PAULDING COUNTY

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)
(Continued)**

Table 2 - Changes in Net Position (Modified Cash Basis)

	Governmental Activities 2017	Governmental Activities 2016	Business-type Activities 2017	Business-type Activities 2016	Total 2017
Cash Receipts:					
Program Cash Receipts:					
Charges for Services and Sales	\$ 2,584,521	\$ 4,313,429	\$ 279,392	\$ 278,506	\$ 2,863,913
Operating Grants and Contributions	6,339,919	5,324,759	-	-	6,339,919
Total Program Cash Receipts	8,924,440	9,638,188	279,392	278,506	9,203,832
Property Taxes	4,057,073	3,376,553	-	-	4,057,073
Sales Tax	2,157,337	2,075,798	-	-	2,157,337
Payments in Lieu of Taxes	1,819,879	1,792,953	-	-	1,819,879
Unrestricted Grants and Entitlements	788,093	778,774	-	-	788,093
Proceeds from Debt	91,241	91,241	-	-	91,241
Investment Income	170,934	109,439	-	-	170,934
Loan Repayments	67,941	38,832	-	-	67,941
Miscellaneous	533,654	435,191	-	-	533,654
Total General Cash Receipts	9,686,152	8,698,781	-	-	9,686,152
Total Cash Receipts	18,610,592	18,336,969	279,392	278,506	18,889,984
Cash Disbursements:					
General Government	4,074,088	3,741,710	-	-	4,074,088
Public Safety	3,405,133	2,722,422	-	-	3,405,133
Public Works	4,975,419	4,186,094	-	-	4,975,419
Health	566,321	318,839	-	-	566,321
Human Services	2,566,439	2,442,703	-	-	2,566,439
Economic Promotion	659,302	96,405	-	-	659,302
Conservation/Recreation	107,000	95,000	-	-	107,000
Distribution of Payments in Lieu of Taxes	932,073	956,405	-	-	932,073
Sanitary Sewer	-	-	235,433	238,999	235,433
Miscellaneous	733,338	598,926	-	-	733,338
Capital Outlay	214,296	314,550	-	-	214,296
Debt Service:					-
Principal Retirement	296,239	283,882	-	-	296,239
Interest and Fiscal Charges	59,156	62,649	-	-	59,156
Total Cash Disbursements	18,588,804	15,819,585	235,433	238,999	18,824,237
Change in Net Cash Position	21,788	2,517,384	43,959	39,507	65,747
Net Cash Position at Beginning of Year	13,333,718	10,816,334	367,241	327,734	13,700,959
Net Cash Position at End of Year	<u>\$ 13,355,506</u>	<u>\$ 13,333,718</u>	<u>\$ 411,200</u>	<u>\$ 367,241</u>	<u>\$ 13,766,706</u>

Program receipts of government activities decreased \$713,748 or 7.41% from 2016.

PAULDING COUNTY

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)
(Continued)**

General receipts increased \$987,371, or 11.4% from 2016. This was primarily attributed to increases in sales tax receipts and property tax collections.

General government represents activities related to the governing body as well as activities that directly support County Programs. In 2017, general government cash disbursements totaled \$4,074,088, or 21.9% of total governmental cash disbursements. General government Legislative and Executive programs were supported by \$2,040,119 in direct charges to users and operating grants and contributions.

The County program, Public Safety, accounted for \$3,405,133 or 18.3% of total governmental cash disbursements. Public Safety programs relate to police protection, emergency management services, and 911 services for County residents. Public Safety programs were supported by \$418,427 in direct charges to users and operating grants and contributions.

The County program, Public Works, accounted for \$4,975,419 or 26.8% of total governmental cash disbursements. Public Works programs relate to betterment of County roads and related infrastructure. Public Works programs were supported by \$4,009,263 in direct charges to users, operating grants and contributions, and capital grants and contributions.

The County program, Human Services, accounted for \$2,566,439 or 13.8% of total governmental cash disbursements. Human Services programs primarily include Job and Family Services related programs and the Paulding County Board of Developmental Disabilities (PCBDD). Human Service programs were supported by \$934,493 in direct charges to users and operating grants and contributions.

Capital Outlay disbursements accounted for \$214,296 or 1.2% of total governmental cash disbursements. Capital Outlay disbursements are entirely supported by the County's general cash receipts.

Debt Service disbursements accounted for \$355,395 or 1.9% of total governmental cash disbursements. Debt Service disbursements are supported entirely by general receipts for the County Jail and Paulding County Hospital debt.

Governmental Activities

The Statement of Activities-Modified Cash Basis shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services for 2017. It identifies the cost of these services supported by tax receipts and unrestricted state grants and entitlements.

PAULDING COUNTY

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)
(Continued)**

**Table 3
Governmental Activities (Modified Cash Basis)**

	<u>Total Cost of Services</u>		<u>Net Cost of Services</u>	
	<u>2017</u>	<u>2016</u>	<u>2017</u>	<u>2016</u>
Cash Disbursements:				
General Government	\$ 4,074,088	\$ 3,741,710	\$ (2,033,969)	\$ (1,825,235)
Public Safety	3,405,133	2,722,422	(2,986,706)	(2,331,869)
Public Works	4,975,419	4,186,094	(966,156)	1,608,023
Health	566,321	318,839	256,627	(195,822)
Human Services	2,566,439	2,442,703	(1,631,946)	(1,168,736)
Economic Promotion	659,302	96,405	(59,455)	(55,689)
Conservation/Recreation	107,000	95,000	(107,000)	(95,000)
Distribution of Payments in Lieu of Taxes	932,073	956,405	(932,073)	(956,405)
Miscellaneous	733,338	598,926	(633,995)	(499,583)
Capital Outlay	214,296	314,550	(214,296)	(314,550)
Debt Service:				
Principal Retirement	296,239	283,882	(296,239)	(283,882)
Interest and Fiscal Charges	59,156	62,649	(59,156)	(62,649)
Total Cash Disbursements	<u>\$ 18,588,804</u>	<u>\$ 15,819,585</u>	<u>\$ (9,664,364)</u>	<u>\$ (6,181,397)</u>

The dependence upon general cash receipts for governmental activities is apparent, with 48.0% of cash disbursements supported through taxes and other general cash receipts during 2017.

Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The County's governmental funds and business-type funds are accounted for using the modified cash basis of accounting.

The County's governmental funds and business-type funds reported a combined fund cash balance of \$13,766,706 which is \$65,747 above last year's total of \$13,700,959. The schedule on the following page indicates the fund cash balance and the total change in fund cash balance as of December 31, 2017 and December 31, 2016, for all major and non-major governmental funds and business-type funds.

PAULDING COUNTY

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)
(Continued)**

	<u>Balance at 12/31/2017</u>	<u>Balance at 12/31/2016</u>	<u>Increase (Decrease)</u>
Major Funds:			
General	\$ 2,067,642	\$ 2,256,472	\$ (188,830)
Motor Vehicle Gasoline Tax	1,513,015	2,516,995	(1,003,980)
PCBDD	4,438,553	4,225,017	213,536
	<u>8,019,210</u>	<u>8,998,484</u>	<u>(979,274)</u>
Other Nonmajor Governmental Funds	5,336,296	4,335,234	1,001,062
Business-Type Activities	411,200	367,241	43,959
	<u>5,747,500</u>	<u>4,702,475</u>	<u>1,045,025</u>
Total	<u>\$ 13,766,706</u>	<u>\$13,700,959</u>	<u>\$ 65,747</u>

The General fund is the main operating fund of the County. For 2017, receipts and other financing sources of \$6,143,881 and disbursements and other financing uses of \$6,332,711 resulted in a net decrease of \$188,830 to the General fund's unreserved fund balance. Receipts increased by 5.5% and disbursements increased by 10.0% from 2016.

The Motor Vehicle Gasoline Tax fund reported receipts of \$3,756,430 primarily from gasoline tax, motor vehicle registration fees, and charges for services. Disbursements and other financing uses of \$4,760,410 were expended for road and bridge repairs and maintenance and debt principal payments. This resulted in a net decrease of \$1,003,980 in the Motor Vehicle Gasoline Tax unreserved fund balance. Receipts decreased by 32.2% and disbursements increased by 21.1% from 2016.

The Paulding County Board of Developmental Disabilities (PCBDD) fund reported \$1,727,296 in receipts and disbursements of \$1,513,760 which resulted in a net increase of \$213,536 to the PCBDD's fund balance. Overall receipts decreased 18.3% from 2016; also, overall disbursements increased 8.45%.

Budgetary Highlights

The County's appropriations are prepared according to Ohio law and are based on accounting for transactions on the basis of cash receipts, disbursements and encumbrances. The General fund is the most significant budgeted fund.

During each fiscal year, the General fund budget is revised as needs arise. Records of revisions are found in the Commissioners' journals.

For the General fund, there was a 6.0% increase in estimated receipts from original to final budget. There was a 4.9% increase in appropriations from original to final budget. This was for expected increases in disbursements made to fund various expenses. Actual receipts exceeded final estimated receipts by 0.3%. This was primarily attributed to increases in sales tax and decreases in charges for services. Actual disbursements and other financing uses were 4.3% less than final appropriations.

PAULDING COUNTY

MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)
(Continued)

For the Motor Vehicle Gasoline Tax fund, there were no changes in estimated receipts from original to final budget. There was a 0.6% increase in appropriations from original to final budget. This was for expected increases in disbursements for public works projects. Actual receipts exceeded final estimated receipts by 5.0%. This was due to increased intergovernmental receipts. Actual disbursements were 16.3% less than final appropriations.

For the Paulding County Board of Developmental Disabilities fund, there were no changes in estimated receipts from the original to final budget. There were also no changes in appropriations from original to final budget. Actual receipts exceeded final estimates by 21.5%. Actual disbursements were 27.2% less than final appropriations. This was due to overestimating the amount of Human Service disbursements in 2017.

Capital Assets and Debt Administration

Capital Assets

The County does not record capital assets in the accompanying basic financial statements, but records payments for capital assets as disbursements. The County had capital outlay disbursements of \$214,296.

Debt Administration

The County had the following long-term debt obligations outstanding at December 31, 2017:

	<u>Long-Term Obligations</u>
Governmental Activities	
Various Purpose Refunding and Improvement Bond (Paulding Hospital and Jail Debt)	\$1,290,000
Ohio Public Works Commission (OPWC) Loans	22,853
JFS Building Loan	<u>410,429</u>
Total Governmental Activities Long-Term Obligations	<u>\$1,723,282</u>
Business-Type Activities	
United States Department of Agriculture (USDA) Sanitary Sewer Revenue Bonds	\$2,372,900
Ohio Water Development Authority (Auglaize River Area Sewer)	<u>847,632</u>
Total Business-Type Activities Long-Term Obligations	<u>\$3,220,532</u>

PAULDING COUNTY

**MANAGEMENT'S DISCUSSION AND ANALYSIS
FOR THE YEAR ENDED DECEMBER 31, 2017 (UNAUDITED)
(Continued)**

In addition, the County had short-term general obligation notes and County Commissioner's notes outstanding in the amounts of \$91,241.

Economic Factors to be Considered for the Future

Under the State of Ohio's Amended Substitute House Bill 66, personal property tax revenue has been phased out over a period of four years beginning with 2005. The loss of personal property tax revenue is having a negative impact on the General fund. The full effects of this have not been seen as the state is reimbursing a portion of the phased out personal property tax revenue; however, the State reimbursement dollars will now be phased out.

The voters of Paulding County approved a bond issue in 2006 and, along with a Bureau of Adult Detention grant, allowed for the financing of the construction of the new County jail. The new jail opened in 2007, however, a jail operating levy was not renewed by the voters and expired in the year 2006 with collections ending in 2007. The expiration of the jail operating levy greatly increased the financial burden on the General fund. The decision was made to close the jail facility with the jail being officially closed in November 2008 due to a lack of operating funds. The County Commissioners went to the voters for an additional (new) county current expense levy in November of 2016, and the levy was passed by voters. Prisoners are currently being housed in Paulding County.

The Paulding County Hospital is a county owned, tax-exempt not-for-profit corporation which operates a general hospital, emergency room, and physicians' services. The hospital is governed by a board of directors appointed by the County Commissioners and the two Common Pleas judges. The hospital employs a Chief Financial Officer and prepares its own annual financial report, which is audited by a private accounting firm. Although the hospital is part of the Paulding County reporting unit, the Commissioners have opted to exclude its financial activity from the County's financial report.

Requests for Information

This financial report is designed to provide a general overview of Paulding County's finances for all those with an interest in county finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Claudia J. Fickel, Paulding County Auditor, at 115 N. Williams St., Suite 110, Paulding, Ohio 45879-1284.

PAULDING COUNTY

STATEMENT OF NET POSITION - MODIFIED CASH BASIS
DECEMBER 31, 2017

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
Assets			
Equity in Pooled Cash and Investments	\$ 13,355,506	\$ 411,200	\$ 13,766,706
Net Position			
Restricted for:			
Debt Service	416,847	-	416,847
Capital Projects	269,076	-	269,076
Other Purposes	10,525,988	-	10,525,988
Unrestricted	2,143,595	411,200	2,554,795
<i>Total Net Position</i>	<u>\$ 13,355,506</u>	<u>\$ 411,200</u>	<u>\$ 13,766,706</u>

PAULDING COUNTY
STATEMENT OF ASSETS AND FUND BALANCES - MODIFIED CASH BASIS
GOVERNMENTAL FUNDS
DECEMBER 31, 2017

	<u>General</u>	<u>Motor Vehicle Gas Tax</u>	<u>Paulding County Board of Developmental Disabilities</u>	<u>Other Governmental Funds</u>	<u>Total Governmental Funds</u>
Assets					
Equity in Pooled Cash and Investments	<u>\$ 2,067,642</u>	<u>\$ 1,513,015</u>	<u>\$ 4,438,553</u>	<u>\$ 5,336,296</u>	<u>\$ 13,355,506</u>
Fund Balances					
Nonspendable	91,318				91,318
Restricted		1,513,015	4,438,553	5,260,343	11,211,911
Committed				75,953	75,953
Assigned	245,585				245,585
Unassigned	<u>1,730,739</u>				<u>1,730,739</u>
<i>Total Fund Balances</i>	<u>\$ 2,067,642</u>	<u>\$ 1,513,015</u>	<u>\$ 4,438,553</u>	<u>\$ 5,336,296</u>	<u>\$ 13,355,506</u>

PAULDING COUNTY

STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES
IN FUND BALANCES - MODIFIED CASH BASIS - GOVERNMENTAL FUNDS
FOR THE YEAR ENDED DECEMBER 31, 2017

	General	Motor Vehicle Gasoline Tax	Paulding Board of Developmental Disabilities	Other Governmental Funds	Total Governmental Funds
Cash Receipts					
Property Taxes	\$ 1,393,821	\$ -	\$ 1,141,326	\$ 1,521,926	\$ 4,057,073
Sales Taxes	2,157,337	-	-	-	2,157,337
Payments in Lieu of Taxes	350,594	-	103,393	1,365,892	1,819,879
Charges for Services	1,042,017	204,554	-	590,857	1,837,428
Licenses and Permits	1,100	-	-	65,890	66,990
Fines and Forfeitures	48,008	39,070	-	370,824	457,902
Intergovernmental	788,093	3,510,860	463,198	2,365,861	7,128,012
Special Assessments	-	-	-	222,202	222,202
Investment Income	168,627	1,946	-	360	170,933
Loan Repayments	-	-	-	67,941	67,941
Other	194,284	-	19,379	319,990	533,653
<i>Total Cash Receipts</i>	<u>6,143,881</u>	<u>3,756,430</u>	<u>1,727,296</u>	<u>6,891,743</u>	<u>18,519,350</u>
Cash Disbursements					
Current:					
General Government:					
Legislative and Executive	2,190,905	-	-	770,666	2,961,571
Judicial	813,426	-	-	289,653	1,103,079
Public Safety	2,029,860	-	-	1,375,273	3,405,133
Public Works	23,445	4,742,998	-	208,976	4,975,419
Health	33,425	-	-	532,896	566,321
Human Services	281,385	-	1,513,760	771,294	2,566,439
Economic Promotion	61,373	-	-	597,929	659,302
Conservation-Recreation	107,000	-	-	-	107,000
Distribution of Payments in Lieu of Taxes	-	-	-	932,071	932,071
Miscellaneous	592,544	-	-	150,232	742,776
Capital Outlay	172,500	-	-	41,796	214,296
Debt Service:					
Principal Retirement	1,848	17,412	-	276,980	296,240
Interest and Fiscal Charges	-	-	-	59,156	59,156
<i>Total Cash Disbursements</i>	<u>6,307,711</u>	<u>4,760,410</u>	<u>1,513,760</u>	<u>6,006,922</u>	<u>18,588,803</u>
<i>Excess of Cash Receipts Over (Under) Cash Disbursements</i>	<u>(163,830)</u>	<u>(1,003,980)</u>	<u>213,536</u>	<u>884,821</u>	<u>(69,453)</u>
Other Financing Sources (Uses)					
Proceeds from Sale of Notes	-	-	-	91,241	91,241
Transfers In	-	-	-	25,000	25,000
Transfers Out	(25,000)	-	-	-	(25,000)
<i>Total Other Financing Sources (Uses)</i>	<u>(25,000)</u>	<u>-</u>	<u>-</u>	<u>116,241</u>	<u>91,241</u>
<i>Net Change in Fund Cash Balances</i>	<u>(188,830)</u>	<u>(1,003,980)</u>	<u>213,536</u>	<u>1,001,062</u>	<u>21,788</u>
Fund Balance at Beginning of Year	2,256,472	2,516,995	4,225,017	4,335,234	13,333,718
<i>Fund Balance at End of Year</i>	<u>\$ 2,067,642</u>	<u>\$ 1,513,015</u>	<u>\$ 4,438,553</u>	<u>\$ 5,336,296</u>	<u>\$ 13,355,506</u>

PAULDING COUNTY

STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CHANGES IN FUND CASH BALANCES (BUDGETARY BASIS)
GENERAL FUND
FOR THE YEAR ENDED DECEMBER 31, 2017

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final		Final Budget Positive (Negative)
Budgetary Basis Receipts				
Property Taxes	\$ 1,508,500	\$ 1,508,500	\$ 1,393,821	\$ (114,679)
Sales Taxes	1,972,565	1,972,565	2,157,337	184,772
Payments in Lieu of Taxes	356,000	356,000	350,594	(5,406)
Charges for Services	651,150	981,576	851,018	(130,558)
Licenses and Permits	2,000	2,000	1,100	(900)
Fines and Forfeitures	100,000	100,000	48,008	(51,992)
Intergovernmental	790,504	792,304	788,093	(4,211)
Investment Income	90,200	90,200	168,627	78,427
Other	59,500	59,500	122,210	62,710
<i>Total Budgetary Basis Receipts</i>	<u>5,530,419</u>	<u>5,862,645</u>	<u>5,880,808</u>	<u>18,163</u>
Budgetary Basis Disbursements				
Current:				
General Government:				
Legislative and Executive	2,047,695	2,103,203	2,002,936	100,267
Judicial	811,202	848,962	813,426	35,536
Public Safety	1,992,987	2,033,501	2,029,860	3,641
Public Works	23,450	23,450	23,445	5
Health	30,000	55,000	33,425	21,575
Human Services	322,195	322,195	281,385	40,810
Economic Promotion	61,420	61,420	61,373	47
Conservation/Recreation	107,000	107,000	107,000	-
Miscellaneous	562,779	618,590	583,962	34,628
Capital Outlay	130,000	211,500	172,500	39,000
<i>Total Budgetary Basis Disbursements</i>	<u>6,088,728</u>	<u>6,384,821</u>	<u>6,109,312</u>	<u>275,509</u>
<i>Excess of Budgetary Basis Receipts Over (Under) Budgetary Basis Disbursements</i>	<u>(558,309)</u>	<u>(522,176)</u>	<u>(228,504)</u>	<u>293,672</u>
Other Financing Sources (Uses)				
Transfers Out	(25,000)	(25,000)	(25,000)	-
<i>Total Other Financing Sources (Uses)</i>	<u>(25,000)</u>	<u>(25,000)</u>	<u>(25,000)</u>	<u>-</u>
<i>Net Change in Fund Cash Balance</i>	<u>(583,309)</u>	<u>(547,176)</u>	<u>(253,504)</u>	<u>293,672</u>
Fund Cash Balance at Beginning of Year	<u>1,944,363</u>	<u>1,944,363</u>	<u>1,944,363</u>	
<i>Fund Cash Balance at End of Year</i>	<u>\$ 1,361,054</u>	<u>\$ 1,397,187</u>	<u>\$ 1,690,859</u>	<u>\$ 293,672</u>

PAULDING COUNTY

STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CHANGES IN FUND CASH BALANCES (BUDGETARY BASIS)
MOTOR VEHICLE GASOLINE TAX FUND
FOR THE YEAR ENDED DECEMBER 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Budgetary Basis Receipts				
Charges for Services	\$ 200,000	\$ 200,000	\$ 204,554	\$ 4,554
Fines and Forfeitures	25,000	25,000	39,070	14,070
Intergovernmental	3,350,000	3,350,000	3,510,860	160,860
Investment Income	1,500	1,500	1,946	446
<i>Total Budgetary Basis Receipts</i>	<u>3,576,500</u>	<u>3,576,500</u>	<u>3,756,430</u>	<u>179,930</u>
Budgetary Basis Disbursements				
Current:				
Public Works	5,635,888	5,670,888	4,742,998	927,890
Debt Service:				
Principal Retirement	17,413	17,413	17,412	1
<i>Total Budgetary Basis Disbursements</i>	<u>5,653,301</u>	<u>5,688,301</u>	<u>4,760,410</u>	<u>927,891</u>
<i>Net Change in Fund Cash Balance</i>	(2,076,801)	(2,111,801)	(1,003,980)	1,107,821
Fund Cash Balance at Beginning of Year	<u>2,516,995</u>	<u>2,516,995</u>	<u>2,516,995</u>	
<i>Fund Cash Balance at End of Year</i>	<u>\$ 440,194</u>	<u>\$ 405,194</u>	<u>\$ 1,513,015</u>	<u>\$ 1,107,821</u>

PAULDING COUNTY

**STATEMENT OF RECEIPTS, DISBURSEMENTS,
AND CHANGES IN FUND CASH BALANCES (BUDGETARY BASIS)
PAULDING COUNTY BOARD OF DEVELOPMENTAL DISABILITIES FUND
FOR THE YEAR ENDED DECEMBER 31, 2017**

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		<u>(Negative)</u>
Budgetary Basis Receipts				
Property Taxes	\$ 954,000	\$ 954,000	\$ 1,141,326	\$ 187,326
Payments in Lieu of Taxes	99,000	99,000	103,394	4,394
Intergovernmental	350,066	350,066	471,474	121,408
Other	19,000	19,000	11,102	(7,898)
<i>Total Budgetary Basis Receipts</i>	<u>1,422,066</u>	<u>1,422,066</u>	<u>1,727,296</u>	<u>305,230</u>
Budgetary Basis Disbursements				
Current:				
Human Services	<u>2,079,909</u>	<u>2,079,909</u>	<u>1,513,760</u>	<u>566,149</u>
<i>Net Change in Fund Cash Balance</i>	(657,843)	(657,843)	213,536	871,379
Fund Cash Balance at Beginning of Year	<u>4,225,017</u>	<u>4,225,017</u>	<u>4,225,017</u>	
<i>Fund Cash Balance at End of Year</i>	<u><u>\$ 3,567,174</u></u>	<u><u>\$ 3,567,174</u></u>	<u><u>\$ 4,438,553</u></u>	<u><u>\$ 871,379</u></u>

See accompanying notes to the basic financial statements

PAULDING COUNTY

**STATEMENT OF FUND NET POSITION - MODIFIED CASH BASIS
PROPRIETARY FUNDS
DECEMBER 31,2017**

	Business Type Activities - Enterprise Funds
Assets	
Equity in Pooled Cash and Investments	\$ 411,200
Net Position	
Unrestricted	\$ 411,200

PAULDING COUNTY

**STATEMENT OF RECEIPTS, DISBURSEMENTS, AND
CHANGES IN NET POSITION - MODIFIED CASH BASIS - PROPRIETARY FUNDS
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2017**

	Business Type Activities - Enterprise Funds
Operating Cash Receipts	
Charges for Services	\$ 244,736
Special Assessments	34,656
<i>Total Operating Cash Receipts</i>	279,392
 Operating Cash Disbursements	
Contractual Services	79,892
Total Operating Cash Disbursements	79,892
<i>Operating Income (Loss)</i>	199,500
 Nonoperating Cash Receipts (Disbursements)	
Debt Service:	
Principal Retirement	(65,514)
Interest and Fiscal Charges	(90,027)
<i>Total Nonoperating Cash Receipts (Disbursements)</i>	(155,541)
 <i>Changes in Net Position</i>	43,959
<i>Net Position at Beginning of Year</i>	367,241
<i>Net Position at End of Year</i>	\$ 411,200

PAULDING COUNTY

STATEMENT OF FUND NET POSITION - MODIFIED CASH BASIS
FIDUCIARY FUNDS
DECEMBER 31, 2017

	<u>Agency</u>
Assets	
Equity in Pooled Cash and Investments	\$ 2,277,842
Equity in Cash and Investments in Segregated Accounts	<u>277,304</u>
<i>Total Assets</i>	<u>\$ 2,555,146</u>
Net Position	
Unrestricted	<u>\$ 2,555,146</u>

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017**

NOTE 1 – DESCRIPTION OF THE COUNTY AND REPORTING ENTITY

Paulding County, Ohio (the County) is a political and corporate body established in 1820 to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The County is governed by a board of three Commissioners elected by the voters of the County and serving for four year terms. Other officials elected by the voters of the County that manage various segments of the County’s operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, Common Pleas Court Judge, Probate/Juvenile Court Judge, and the County Court Judge.

Although each of the elected officials manage the internal operations of their respective departments, the County Commissioners authorize cash disbursements as well as serve as the budget and taxing authority, contracting body and chief administrator of public services for the entire County.

Reporting Entity

The County utilizes the standards of Governmental Accounting Standards Board Statement 14 for determining the reporting entity. The reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements of the County are not misleading.

The primary government of Paulding County consists of all funds, departments, boards and agencies that are not legally separate from the County and are directly operated by elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization’s governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization, or (2) the County is legally entitled to or can otherwise access the organization’s resources, (3) the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization, or (4) the County is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the County if the County approves the budget, the issuance of debt, or the levying of taxes. The County has one component unit, the Paulding County Hospital.

The Paulding County Hospital (the Hospital) operates under the authority of Section 339 of the Ohio Revised Code. It is governed by a Board of Trustees appointed by the County Commissioners, the Probate Judge and the Common Pleas Court Judge of Paulding County. The Hospital is not considered legally separate from the County and for financial reporting purposes should be treated as an Enterprise Fund of the County. The Hospital prepares its financial statements in accordance with a basis of accounting which is different from that used by the County to report, and consequently, has been excluded from these financial statements.

As the custodian of public funds, the County Treasurer invests all public monies on deposit in the County treasury. In the case of the separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activity of the following districts and agencies is presented as agency funds within the County’s financial statements:

- Paulding County Health Department
- Paulding County Soil and Water Conservation District
- Paulding County Economic Development

Joint Ventures

A joint venture is a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest, or (b) an ongoing financial responsibility. Under the modified cash basis of accounting, the County does not report assets for equity interests in joint ventures.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 1 – DESCRIPTION OF THE COUNTY AND REPORTING ENTITY – (Continued)

The County is associated with certain organizations which are defined as Joint Ventures, Jointly Governed Organizations, Public Entity Risk Pools or Related Organizations. These entities are excluded from the financial statements because the County is not financially accountable for these organizations, nor are they entities for which the County approves the budget, the issuance of debt, or the levying of taxes:

- Maumee Valley Planning Organization
- Tri-County Alcohol, Drug Addiction and Mental Health Board
- Antwerp Community Improvement Corporation
- Community Improvement Corporation of Paulding
- Four County Solid Waste District
- P.C. Workshop, Inc.
- County Risk Sharing Authority (See Note 16)
- Paulding County Carnegie Library

Maumee Valley Planning Organization is a jointly governed organization between Defiance, Fulton, Henry, Paulding and Williams counties and their respective townships. Its purpose is to act as a joint regional planning commission to write and administer state and federal grants and assist with housing rehabilitation. The 15 member governing board includes one County Commissioner from each member county. The main source of revenue is fees charged to administer grants and a per capita amount from each county. In 2017, the County paid administrative fees of \$30,000 to the organization.

Tri-County Alcohol, Drug Addiction and Mental Health Board of Mercer, Paulding and Van Wert counties is a jointly governed organization that provides leadership in planning for and supporting community based alcohol, drug addiction and mental health services in each member county. The governing board consists of 18 members of which 10 are appointed by the County Commissioners of Mercer, Paulding and Van Wert counties in the same proportion as the county's population bears to the total population of the three counties combined. During 2017, a tax levy produced \$308,139 for the operations of the organization. In addition, \$24,045 in payments in lieu of taxes from the windfarms were allocated to the Organization.

Antwerp Community Improvement Corporation and Community Improvement Corporation of Paulding are jointly governed organizations representing the Village of Antwerp and Paulding County and its townships, and the Village of Paulding, respectively. Their purpose is to promote and encourage the establishment and growth of industrial, commercial and research facilities within member subdivisions. Their governing boards consist of approximately two-fifths public elected officials.

Four County Solid Waste District is a joint venture between Defiance, Fulton, Paulding and Williams counties for the purpose of making waste disposal in the four county area more comprehensive in terms of recycling, incinerating and land filling. Its governing board consists of three commissioners from each member county. Financial records are maintained by the Williams County auditor. The district's sole revenue source is a waste disposal fee. The County received \$108,283 from the District in 2017 to administer its local solid waste reduction program.

P.C. Workshop, Inc. is a legally separate, not-for-profit corporation, served by a self-appointing board of directors. P.C. Workshop, Inc., under a contractual agreement with the Paulding County Board of Developmental Disabilities (PCBDD), provides sheltered employment for developmentally disabled adults in Paulding County. The County provides building space and administrative staff to P.C. Workshop, Inc. as necessary for the operation of the workshop. The value of this in-kind contribution to the P.C. Workshop for 2016 was \$243,655. The in-kind contribution for 2017 is not available at the issue date of these financial statements. The entity issues stand-alone financial statements that may be obtained by writing to P.C. Workshop, Inc., 900 West Caroline Street, Paulding, Ohio 45879.

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 1 – DESCRIPTION OF THE COUNTY AND REPORTING ENTITY – (Continued)

Paulding County Carnegie Library is a distinct political subdivision of the state of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Paulding County Court of Common Pleas. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel, and does not depend on the County for operational subsidies. Although the County does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to an administrative function. The determination to request approval of a tax, the rate, and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Paulding County Carnegie Library, Michelle Stahl, CPA, Clerk/Treasurer, at 205 South Main Street, Paulding, Ohio 45879-1492

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. BASIS OF PRESENTATION

Since fiscal year 2004, the County has implemented the provisions of GASB 34 for financial reporting on a modified cash basis of accounting, which is a basis of accounting other than generally accepted accounting principles in the United States of America, and GASB 38, for certain financial statement note disclosures. The implementation of these standards did not result in any changes to the County's financial statements.

The County's basic financial statements consist of government-wide financial statements, including a statement of net position – modified cash basis and a statement of activities – modified cash basis, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements

The Statement of Net Position-Modified Cash Basis and the Statement of Activities-Modified Cash Basis display information about the County as a whole. These statements include the financial activity of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid duplicating the reporting of cash receipts and cash disbursements. The statements distinguish between those activities of the County that are governmental in nature and those that are considered business-type activities. Governmental activities are financed through taxes, intergovernmental receipts or other non-exchange transactions. Business-type activities are financed in whole or part by fees charged to external parties for goods or services.

The Statement of Net Position-Modified Cash Basis presents the modified cash balance of governmental and business-type activities of the County at year end. The Statement of Activities-Modified Cash Basis compares disbursements and program receipts for each program or function of the County's governmental and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the County is responsible. Program receipts include charges paid by the recipient of goods or services offered by the program, grants and contributions that are restricted to meeting the operational requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program.

Receipts which are not classified as program receipts are presented as general receipts of the County, with certain limited exceptions. The comparison of direct cash disbursements with program receipts identifies the extent to which each governmental program is self-financing on a modified cash basis or draws from the general receipts of the County.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

Fund Financial Statements

The County routinely segregates transactions related to certain County functions or activities into separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

B. FUND ACCOUNTING

The County's accounts are maintained in the form of funds, each of which is considered a separate accounting entity. The operation of each fund is accounted for within a separate set of self-balancing accounts. The funds of the County are presented in three categories: governmental, proprietary and fiduciary.

Governmental Funds – Governmental funds are those through which most governmental functions of the County are financed. The following are the County's major governmental funds:

General Fund – The General fund is the general operating fund of the County and is used for all financial resources not accounted for in another fund. The General fund is available to the County for any purpose provided it is expended or transferred according to Ohio law.

Motor Vehicle Gasoline Tax Fund – This fund accounts for and reports State levied, shared monies derived from gasoline taxes and the sale of motor vehicle licenses. Disbursements are restricted by State statute to county road and bridge repair and improvement programs.

Paulding County Board of Developmental Disabilities Fund – This fund accounts for and reports the operation of a school and the costs of administering a sheltered workshop for the developmentally disabled. Revenue sources include a countywide property tax levy and Federal and State grants. Disbursements are restricted by State statute and grant agreements to developmental disabilities programs.

The other governmental funds of the County account for grants and other resources whose use is restricted for a particular purpose.

Proprietary Funds – The County classifies funds financed primarily from user charges for goods or services as proprietary. Proprietary funds are classified as either enterprise funds or internal service funds.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

Enterprise Funds – Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the County’s enterprise funds:

Auglaize Sewer Operation Funds – The sewer funds account for the sanitary sewer services provided to individuals and commercial users in the Auglaize sewer district of the County. The sewer district has its own facilities and rate schedules. The costs of providing these services are financed primarily through user charges. Revenues received from user charges are credited to four Sanitary Sewer funds: Revenue fund, Bond Payment fund, Debt Reserve fund, and Surplus fund. The Revenue fund is used for the upkeep and maintenance of the Sanitary Sewer System. The Bond Payment fund disburses debt payments to the U.S. Department of Agriculture. The Debt Reserve fund maintains a reserve balance to be used if debt payments cannot be made from the Bond Payment fund. The Surplus fund maintains an emergency reserve if debt payments cannot be made from the Bond Payment or Debt Reserve fund.

Fiduciary Funds – Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are not available to support the County’s own programs. The County has no trust funds.

Agency funds are purely custodial in nature and are used to account for assets held by the County for political subdivisions for which the County acts as fiscal agent and for taxes, state-levied shared revenues, and fines and forfeitures collected and distributed to other political subdivisions. The County’s only fiduciary funds are agency funds.

C. BASIS OF ACCOUNTING

Although required by Ohio Administrative Code Section 117-2-03(B) to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America (GAAP), the County chooses to prepare its financial statements and notes on a modified cash basis of receipts and disbursements. The modified cash receipts and disbursements basis of accounting is a comprehensive basis of accounting other than GAAP. GAAP includes all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the modified cash basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements when a commitment is made (i.e. when an encumbrance is approved). These statements include adequate disclosure of material matters in accordance with the basis of accounting described in this paragraph.

As a result of the use of the modified cash basis of accounting, certain assets and their related receipts (such as accounts receivable and revenue billed or provided services not yet collected) and liabilities and their related disbursements (such as accounts payable and expenses for goods and services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the modified cash basis of accounting.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

D. CASH RECEIPTS – EXCHANGE AND NON-EXCHANGE TRANSACTIONS

In an exchange transaction, each party gives and receives essentially equal value. Cash receipts and revenue from such transactions are recorded in the year in which the cash is received. In non-exchange transactions, the County receives value without directly giving equal value in return, such as property taxes, grants, entitlements and donations. On a cash basis, receipts and revenues from property taxes are recorded in the year in which the taxes are received. Receipts from grants, entitlements and donations are recognized in the year in which the monies have been received.

E. CASH DISBURSEMENTS

On the modified cash basis of accounting, disbursements and expenses are recognized at the time payment is made.

F. BUDGETARY PROCESS

All funds, except agency funds and the Hospital Fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution; all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and set annual limits on cash disbursements plus encumbrances at the level of control selected by the County Commissioners. Since they represent a temporary cash flow resource intended to be repaid, advances in and advances out are not required to be budgeted. The legal level of control has been established by the County Commissioners at the fund, department and object level for all funds.

Budget

In prior years, a budget of estimated cash receipts and disbursements was submitted to the County Auditor, as secretary of the County Budget Commission, by July 20, for the period January 1 to December 31 of the following year. Beginning in 1999, the Budget Commission waived the requirement for all subdivisions to file a tax budget.

Estimated Resources

The County Budget Commission certifies its actions to the County as of September 1. As part of this certification, the County receives the official certificate of estimated resources stating the projected receipts of each fund. On or about January 1, this certificate is amended to include any unencumbered balances from the preceding year. Prior to December 31, the County must revise its budget so that the total contemplated expenditures from a fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. On or about January 1, the certificate of estimated resources is amended to include actual unencumbered balances from the preceding year. The certificate may be amended further during the year if the County Auditor determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts set forth in the financial statements represent estimates from the amended certificate in force at the time the final appropriations were passed by the Commissioners.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

Appropriations

A temporary appropriation measure to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation measure must be passed by April 1 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available. The appropriation measure is the County Commissioners' authorization to spend resources and set annual limits on expenditures plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by County Commissioners at the fund, function, and object level for all funds. Appropriations may not exceed estimated resources.

The allocation of appropriations among departments and objects within a fund may be modified during the year only by a resolution of the County Commissioners. Several supplemental appropriation resolutions were legally enacted during the year. The budget figures appearing in the statements of budgetary comparisons represent the final appropriation amounts, including all amendments and modifications. Formal budgetary integration is employed as a management control device during the year for all funds other than agency funds, consistent with statutory provisions.

Encumbrances

The County is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to assign the portion of the applicable appropriation. At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is canceled at year-end and re-appropriated at the beginning of the subsequent year.

G. POOLED CASH AND INVESTMENTS

To improve cash management, cash received by the County is pooled and invested. Monies for all funds are maintained in this pool, with the limited exception of monies held separately from the County treasury by various departments and officials. Individual fund integrity is maintained through County accounting records. Interest in the pool is presented as "Equity in Pooled Cash and Investments."

Cash and cash equivalents that are held separately within departments of the County are recorded as "Equity in Cash and Investments in Segregated Accounts."

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sale of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2017, the County invested in money market funds, nonnegotiable certificates of deposit, federal, municipality, and corporate debt securities, and STAR Ohio. Investments are reported at cost, except for money market funds and STAR Ohio. The County's money market funds are recorded at the amount reported by First Federal Bank, First Financial Bank, Huntington National Bank and US Bank at December 31, 2017.

STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investments purposes. STAR Ohio is not registered with the Securities and Exchange Commission as an investment company but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2017. The STAR Ohio Annual Report can be obtained by visiting www.tos.ohio.gov/starohio.

Investment income is allocated to county funds according to state statutes, grant requirements, or debt related restrictions. Interest income credited to the General Fund during 2017 were \$168,627, which includes \$124,668 assigned from other County funds.

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

H. INVENTORY AND PREPAID ITEMS

On the modified cash basis of accounting, inventories of supplies are reported as disbursements (current period expenses) when paid. These items are not reflected in the accompanying financial statements.

I. CAPITAL ASSETS

Acquisitions of property, plant and equipment are recorded as disbursements (current period expenses) when paid. These items are not reflected as assets in the accompanying financial statements.

J. INTERFUND RECEIVABLES/PAYABLES

The County reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

K. COMPENSATED ABSENCES

In certain circumstances involving leaving employment, employees of the County are entitled to cash payments for accumulated unused leave. Unpaid leave is not reflected as a liability under the cash basis of accounting and as such is not reflected in the accompanying financial statements.

L. EMPLOYER CONTRIBUTIONS TO COST-SHARING PENSION PLANS

The County recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. The employer contributions include portions for pension benefits and for postretirement health benefits.

M. LONG TERM OBLIGATIONS

Bonds and other long-term obligations are not recognized as liabilities in these financial statements under the modified cash basis of accounting. These statements report proceeds of debt when cash is received and debt service disbursements for debt principal and interest payments.

Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, no transactions are recorded at lease inception. Lease payments are reported when paid.

N. PENSION

For purposes of measuring the net pension liability, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

O. NET CASH POSITION

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for, among other things, the upkeep of the County’s roads and bridges, various mental health services, child support and welfare services, services for the handicapped and developmentally disabled, and activities of the County’s courts. At December 31, 2017, there were no amounts restricted by enabling legislation.

The County’s policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

P. FUND BALANCE

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The “not in spendable form” includes items that are not expected to be converted to cash.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations or other governments, or is imposed by law through constitutional provisions.

Committed – The committed fund balance classification includes amounts that can be used only for specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the County Commissioners or a County official delegated that authority by resolution or by State Statute.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in other classifications. In other government funds, the unassigned classification is used only to report a deficit balance.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

Q. INTERFUND TRANSACTIONS

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general receipts.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchasing funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/cash disbursements in proprietary funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented in the financial statements.

NOTE 3 – BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Cash Balance-Budgetary Basis presented for the general fund and each major special revenue fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The differences between the budgetary basis of accounting and the modified cash basis of accounting is that outstanding year end encumbrances are treated as expenditures (budgetary basis) rather than as an assignment of fund balances (modified cash basis). There were no encumbrances outstanding at year end (budgetary basis).

As part of Governmental Accounting Standards Board Statement No. 54 “Fund Balance Reporting”, certain funds that are legally budgeted in separate funds (Unclaimed Monies, Recorders Equipment and Certificate of Title Funds) are considered part of the General Fund, Motor Vehicle Gasoline Tax, and Paulding County Board of Developmental Disabilities on the modified cash basis. The following table summarizes the adjustments necessary to reconcile the modified cash basis statement to the budgetary basis statement for the General Fund, Motor Vehicle Gasoline Tax, and Paulding County Board of Developmental Disabilities:

	Net Change in Fund Cash Balance General	Net Change in Fund Cash Balance Motor Vehicle Gasoline Tax	Net Change in Fund Cash Balance Paulding County Board of DD
Cash Basis	\$ (188,830)	\$ (1,003,980)	\$ 213,536
Funds Elsewhere	<u>(64,674)</u>	<u>-</u>	<u>-</u>
Budgetary Basis	<u>\$ (253,504)</u>	<u>\$ (1,003,980)</u>	<u>\$ 213,536</u>

NOTE 4 – EQUITY IN POOLED CASH AND INVESTMENTS

State statutes classify monies held by the County into the following two categories.

Active deposits are public deposits necessary to meet current demands upon the County treasury. Such monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the County Commissioners have identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Protection of the County’s deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the County Treasurer by the financial

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 4 – EQUITY IN POOLED CASH AND INVESTMENTS (Continued)

institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Inactive monies may be deposited or invested in the following securities:

- A. United States Treasury Notes, Bills, Bonds or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States, or any book entry, zero coupon United States Treasury security that is a direct obligation of the United States.
- B. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities.
- C. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days.
- D. Bond and other obligations of the State of Ohio or its political subdivisions provided that such political subdivisions are located wholly or partly within the County.
- E. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts.
- F. No-load money market funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- G. The State Treasurer's investment pool (STAR Ohio).
- H. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange either security described in division (1) or (2) or cash or both securities and cash, equal value for equal value.
- I. Up to twenty-five percent of the County's average portfolio in either of the following:
 - 1. Commercial paper notes in entities incorporated under the laws of Ohio, or any other State, that have assets exceeding five hundred million dollars, which are rated in the highest classification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation and which mature within 270 days after purchase.
 - 2. Bankers' acceptances eligible for purchases by the Federal Reserve System and which mature within 180 days after purchase.
- J. Up to fifteen percent of the County's average portfolio in notes issued by U.S. corporations or by depository institutions doing business under authority granted by the U.S. provided the notes are rated in the second highest or higher category by at least two nationally recognized standard rating services at the time of purchase and the notes mature within two years from the date of purchase;
- K. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service consisting exclusively of obligations guaranteed by the United States, securities issued by a federal government agency or instrumentality, and/or highly rated commercial paper; and,

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 4 – EQUITY IN POOLED CASH AND INVESTMENTS – (Continued)

- L. Up to one percent of the County’s average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government. All interest and principal shall be denominated and payable in United States funds.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States government, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Bankers’ acceptances must mature within 180 days. Commercial paper and corporate notes must mature within 270 days. All other investments must mature within five years from the date of settlement unless matched to a specific obligation or debt of the County. Investments must be purchased with the expectation that they will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the County Treasurer, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash On Hand

At December 31, 2017, the County had \$1,371 of undeposited cash on hand, which is included on the statement of net position of the County as part of pooled cash and investments.

Deposits

At December 31, 2017, the carrying amount of all County bank deposits was \$8,545,265 and the bank balance was \$8,977,193.

Custodial credit risk for bank deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. As of December 31, 2017, \$ 3,277,565 of the County’s bank balances were exposed to custodial credit risk because it was uninsured and collateralized with securities held by pledging financial institution’s trust department or agent, but not in the County’s name.

The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires deposits be either insured or protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 4 – EQUITY IN POOLED CASH AND INVESTMENTS – (Continued)

Investments

At December 31, 2017, the County had the following investments:

Investment Type	Cost Value	Investment Maturities (in years)				
		Less than 1	1-2	2-3	3-4	4-5
Federal Home Loan Bank	\$ 1,394,859	\$ 594,859	\$ -	\$ -	\$ 800,000	\$ -
STAR Ohio	\$ 715,215	715,215	-	-	-	-
Federal National Mortgage Association	\$ 1,080,000	-	465,000	265,000	350,000	-
Federal Home Loan Mortgage Corp.	\$ 1,088,035	-	243,035	-	845,000	-
Certificates of Deposit in Brokered Accts.	\$ 3,498,478	2,258,478	248,000	248,000	248,000	496,000
Total Investments	\$ 7,776,587	\$ 3,568,552	\$ 956,035	\$ 513,000	\$ 2,243,000	\$ 496,000

Custodial Credit Risk – For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the federal agency securities are exposed to custodial credit risk as they are uninsured, unregistered, and held by the counterparty’s trust department or agent but not in the County’s name.

The County has no investment policy dealing with investment custodial risk beyond the requirements in ORC 135.14(M)(2) which states, “Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee. If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee.”

Interest Rate Risk – For an investment, interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The County has no investment policy dealing with interest rate risks beyond the requirements of State statutes limiting investments by type and maturity. State statutes require that an investment mature within five years from the date of purchase, unless matched with a specific obligation or debt of the County and that an investment must be purchased with the expectation that it will be held to maturity. State statute limits investments in commercial paper to a maximum maturity of 270 days from the date of purchase. Repurchase agreements are limited to 30 days and the market value of securities must exceed the principal value of the agreement by at least 2% and be marked to market daily.

Credit Risk – The federal agency securities carry a rating of Aaa by Moody’s. STAR Ohio carries a rating of AAAM by Standard and Poor’s. The County has no investment policy dealing with credit risk beyond the requirements of State statute. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

Concentration of Risk – The County has no investment policy dealing with concentration of credit risk beyond the requirements of State statutes. Ohio law limits investments in commercial paper and bankers’ acceptances to 25% of the inactive monies available for investment at any one time. The following table indicates the percentage of investments in the County’s portfolio held with various issuers:

STAR Ohio – As an external investment pool, STAR Ohio issues audited financial statements. These statements are available at www.starohio.com or by calling 1-800-648-STAR (7827).

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 4 – EQUITY IN POOLED CASH AND INVESTMENTS – (Continued)

	<u>Cost Value</u>	<u>Percentage of Securities Portfolio</u>
Federal Home Loan Bank	\$ 1,394,859	17.9%
STAR Ohio	\$ 715,215	9.2%
Federal National Mortgage Association	\$ 1,080,000	13.9%
Federal Home Loan Mortgage Corp	\$ 1,088,035	14.0%
Certificates of Deposit in Brokered Accts.	\$ 3,498,478	45.0%

NOTE 5 – PROPERTY TAX

Property taxes are levied against all real and public utility property located in the County. Property tax revenue received during 2017 for real and public utility property taxes represents collections of 2016 taxes.

2017 real property taxes are levied after October 1, 2016 on the assessed value as of January 1, 2017, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2017 real property taxes are collected in and intended to finance 2018.

Public utility tangible personal property currently is assessed at varying percentages of true value. Public utility real property is assessed at 35 percent of true value. 2017 public utility property taxes became a lien on December 31, 2016, are levied after October 1, 2017, and are collected in 2017 with real property taxes.

Real property taxes become a lien on all non-exempt real property located in the County on January 1. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20 of the following year. Under certain circumstances, State statute permits later payment dates to be established.

The Paulding County Treasurer collects property tax on behalf of all taxing districts within the County. The Paulding County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various funds of the County.

The full tax rate applied to real property for all County operations for the fiscal year ended December 31, 2017 was \$14.424 per \$1,000 of assessed valuation. After adjustment of the rate for inflationary increase in property values, the effective tax rate was \$10.62 per \$1,000 of assessed valuation of real property classified as residential/agricultural and \$12.91 per \$1,000 of assessed valuation for all other property. Real property owners' tax bills are further reduced by homestead and rollback deductions, when applicable. The amount of these homestead and rollback reductions is reimbursed to the County by the State of Ohio. The assessed values of real property, public utility property, and tangible personal property upon which 2017 property tax receipts were based are as follows:

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 5 – PROPERTY TAX – (Continued)

Real Property	
Residential/Agricultural	\$ 413,277,190
Commercial/Industrial	34,723,670
Total real property	<u>448,000,860</u>
Tangible Personal Property-2016 Valuation	
Public utility	<u>44,921,240</u>
Total Valuation	<u>\$ 492,922,100</u>

The County Auditor reappraises all real property every six years with a triennial update. The last triennial update was completed for tax year 2016 and the reappraisal was completed for tax year 2016.

NOTE 6 – PERMISSIVE SALES AND USE TAX

The County Commissioners, by resolution, imposed a one percent tax on all retail sales made in the County, and on the storage use, or consumption in the County of tangible personal property, including automobiles, and renewed a resolution to levy an additional one-half percent for permissive sales and use tax. The allocation of the sales tax is 100 percent of the county’s general fund. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection.

The State Tax Commissioner certifies to the Ohio Department of Budget and Management the amount of tax to be returned to the County. The Tax Commissioner’s certification must be made within 45 days after the end of each month. The Ohio Department of Budget and Management then has five days in which to draw the warrant payable to the County.

Permissive sales and use tax receipts for 2017 was \$2,157,337.

NOTE 7 - RISK MANAGEMENT

A. PROPERTY AND LIABILITY

The County is exposed to various risks of loss related to torts, theft or damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The County has contracted with County Risk Sharing Authority (CORSA), a risk sharing pool, for liability, property and crime insurance. CORSA, a non-profit corporation is sponsored by the County Commissioners Association of Ohio, was created to provide affordable liability, property and casualty and crime insurance coverage for its members. The CORSA program has a \$2,500 deductible. CORSA provided coverage as follows:

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 7 - RISK MANAGEMENT – (Continued)

<u>Property</u>	
Building and Contents	Replacement Cost
Valuable Papers	\$2,500,000 Each Occurrence
Extra Expense/Business Income	\$1,000,000 Each Occurrence
Electronic Data Processing Equipment	\$250,000 Each Occurrence
Contractors Equipment	Replacement Cost
Flood and Earthquake	\$100,000,000 Annual Aggregate
Auto Physical Damage	Actual Cash Value or Cost of Repair
Sewer Lines	\$3,845,000
Electronic Data Media	\$100,000 Each Occurrence
Automatic Acquisition	\$5,000,000
Boiler and Machinery	\$100,000,000 Each Accident
Property in Transit	\$100,000 Each Occurrence
Unintentional Omissions	\$250,000 Each Occurrence
Pollutant Cleanup/Removal	\$10,000 Coverage Period
Law Enforcement Canines	\$50,000 Each Occurrence
<u>Liability</u>	
Automobile Liability	\$1,000,000 Each Occurrence
Uninsured/Underinsured Motorists	\$250,000 Each Occurrence
General Liability	\$1,000,000 Each Occurrence
Excess Liability	\$5,000,000 Each Occurrence
Law Enforcement Liability	\$1,000,000 Each Occurrence
Errors and Omissions Liability	\$1,000,000 Annual Aggregate
Attorney Disciplinary Proceedings	\$25,000 Annual Aggregate
Cyber Liability and Expense	\$1,000,000 Annual Aggregate
<u>Crime</u>	
Employee Dishonesty/Faithful Performance	\$1,000,000 Each Occurrence
Loss Inside the Premises (money and securities)	\$1,000,000 Each Occurrence
Loss Outside the Premises (money and securities)	\$1,000,000 Each Occurrence
Money Orders and Counterfeit Paper Currency	\$1,000,000 Each Occurrence
Depositors Forgery	\$1,000,000 Each Occurrence
Fund Transfer Fraud	\$500,000 Each Occurrence
Computer Fraud	\$500,000 Each Occurrence
Individual Public Official Bond Excess	\$250,000 Each Occurrence

With the exceptions of health insurance, life insurance, and workers' compensation, all insurance is held with CORSA. The County pays all elected officials' bonds by statute. There has been no significant reduction in insurance coverage from 2016, and settled claims have not exceeded this coverage in the past three years.

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 7 - RISK MANAGEMENT – (Continued)

B. WORKERS' COMPENSATION GROUP RATING PROGRAM

For 2017, the County participated in the County Commissioners Association of Ohio Service Corporation, a worker's compensation group rating plan (the Plan). The Plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all counties in the Plan. Each county pays its workers' compensation premium to the State based on the rate for the Plan rather than the county's individual rate.

In order to allocate the savings derived by the formation of the Plan, and to maximize the number of participants in the Plan, the Plan's executive committee annually calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan's executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Participation in the Plan is limited to counties that can meet the plan's selection criteria. The firm of Comp Management, Inc. provides administrative, cost control and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the County is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and any county leaving the Plan allows the representative of the Plan to access loss experience for three years following the last year of participation.

NOTE 8 - DEFINED BENEFIT PENSION PLANS

A. NET PENSION LIABILITY

Pensions are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the County's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The net pension liability is disclosed as a commitment and not reported on the face of the financial statements as a liability because of the use of the modified cash basis framework.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 8 - DEFINED BENEFIT PENSION PLANS – (Continued)

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

B. PLAN DESCRIPTION – OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Plan Description - County employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. County employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information):

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 8 - DEFINED BENEFIT PENSION PLANS – (Continued)

Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Group C Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
Public Safety	Public Safety	Public Safety
Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements: Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement
Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 8 - DEFINED BENEFIT PENSION PLANS – (Continued)

	State and Local	Public Safety	Law Enforcement
2017 Statutory Maximum Contribution Rates			
Employer	14.0 %	18.1 %	18.1 %
Employee	10.0 %	*	**
2017 Actual Contribution Rates			
Employer:			
Pension	13.0 %	17.1 %	17.1 %
Post-employment Health Care Benefits	1.0	1.0	1.0
Total Employer	<u>14.0 %</u>	<u>18.1 %</u>	<u>18.1 %</u>
Employee	<u>10.0 %</u>	<u>12.0 %</u>	<u>13.0 %</u>

* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

** This rate is also determined by OPERS' Board but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$626,950 for year 2017.

C. NET PENSION LIABILITY

Net Pension Liability - The net pension liability for OPERS was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2016, and was determined by rolling forward the total pension liability as of January 1, 2016, to December 31, 2016. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	<u>OPERS</u>
Proportionate Share of the Net Pension Liability	\$10,164,689
Proportion of the Net Pension Liability	0.044762%

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 8 - DEFINED BENEFIT PENSION PLANS – (Continued)

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation	3.25 percent
Future Salary Increases, including inflation COLA or Ad Hoc COLA	3.25 to 10.75 percent including wage inflation Pre-1/7/13 Retirees: 3.00% simple Post-1/7/13 Retirees: 3.00% simple through 2018, then 2.15% simple
Investment Rate of Return	7.5 percent
Actuarial Cost Method	Individual Entry Age

Mortality rates were based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 mortality table with no projections. Disability mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year of 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality improvement scale to the above described tables.

The discount rate used to measure the total pension liability was 7.5%, post-experience study results, for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing members are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.5 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.5 percent) or one-percentage-point higher (8.5 percent) than the current rate:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
County's proportionate share of the net pension liability - OPERS	\$15,528,833	\$10,164,689	\$5,694,622

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2016 and the long-term expected real rates of return.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
 DECEMBER 31, 2017
 (Continued)

NOTE 8 - DEFINED BENEFIT PENSION PLANS – (Continued)

Asset Class	Target Allocation	Long Term Expected Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.75 %
Domestic Equities	20.70	6.34
Real Estate	10.00	4.75
Private Equity	10.00	8.97
International Equities	18.30	7.95
Other investments	18.00	4.92
Total	100.00 %	5.66 %

The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2016, OPERS managed investments in four investment portfolios: the Defined Benefit portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The 401(h) Health Care Trust portfolio was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. The Defined Benefit portfolio historically included the assets of the Member-Directed retiree medical accounts funded through the VEBA Trust. However, the VEBA Trust was closed as of June 30, 2016 and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio is 8.3% for 2016. assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 9 - POST EMPLOYMENT BENEFITS

A. OHIO PUBLIC EMPLOYEES' RETIREMENT SYSTEM

Plan Description – OPERS maintains a cost-sharing multiple-employer defined benefit post-employment healthcare plan for qualifying members of both the traditional and combined pension plans. Members of the member-directed plan do not qualify for ancillary benefits, including the post-employment healthcare. The plan includes a medical plan, a prescription drug program and Medicare Part B premium reimbursement.

To qualify for post-employment healthcare coverage, age and service retirees under the traditional and combined plans must have ten or more years of qualifying Ohio service credit. Healthcare coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not require, OPERS to provide healthcare benefits to eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administered in accordance with, Internal Revenue Code 401 (h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of post-employment healthcare.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2016, local government employers contributed 14% of covered payroll (18.1% of covered payroll for public safety and law enforcement). Each year, the OPERS retirement board determines the portion of the employer contribution rate that will be set aside for funding post-employment health care benefits. The amount of the employer contributions which was allocated to fund post-employment health care for members in the traditional plan was 1.0% in 2017. The amount of employer contributions which was allocated to healthcare for members in the combined plan was 1.0% during calendar year 2017. The retirement board is also authorized to establish rules for the payment of a portion of the healthcare benefits by the retiree or the retiree's surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post employment health care plan.

The County's required contributions allocated to fund post-employment health care benefits for the years ended December 31, 2017, 2016 and 2015 were \$44,782, \$80,520 and \$79,775, respectively. The full amount has been contributed for each year.

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 10 – OTHER EMPLOYEE BENEFITS

A. INSURANCE BENEFITS

The County provides life insurance and accidental death and dismemberment insurance to most employees through Consumer Life Ins. Co. The County provides employee medical insurance through Medical Mutual of Ohio. The premium varies with employees depending on the insurance coverage selected. The County pays a set portion of participating employees' health and life insurance premiums, with the balance being the individual employee's responsibility.

B. SICK LEAVE AND VACATION LEAVE

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Employees earn ten to twenty-five days of vacation per year, depending upon length of service. Accumulated, unused vacation time up to the accrual for three years, is paid to employees upon termination of employment.

Employees earn sick leave at the rate of .0575 hours for each hour worked. Unused sick leave accumulates without limit. Non-bargaining unit employees employed before April 30, 2001 with 10 years or more of service may elect upon retirement to receive payment for one half of all accrued, but unused sick credit at the employee's pay rate at the time of retirement. Non-bargaining unit employees employed after April 30, 2001 with 10 years or more of service may elect upon retirement to receive payment for one fourth of all accrued, but unused sick leave credit at the employee's pay rate at the time of retirement.

C. DEFERRED COMPENSATION

Employees of the County may elect to participate in the Ohio Public Employees Deferred Compensation program or the County Commissioners Association of Ohio program. Under these programs, employees authorize a voluntary payroll deduction, which is invested in a plan of their choice. The accumulated value of the account is not distributed to the employee until a future date, usually after retirement. The deferred pay and any income on it is not subject to income taxation until the distribution is made to the employee. These assets are placed in trust by the respective programs to comply with Internal Revenue Code provisions. Accordingly, these assets are not reflected in the accompanying financial statements. Employees of the County deferred \$122,014 under these two plans during 2017.

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 11 – LEASES

A. CAPITAL LEASES

The County has entered into a capital lease for the purchase of three 2015 Western Star 4700 SB trucks with snow plow equipment. Capital lease payments are made from the Motor Vehicle Gas Tax Fund (Public Works account) which is designated as a major fund. The three trucks acquired by lease are recorded in the amount of \$471,399, which is equal to the present value of the future minimum lease payments at the time of acquisition. Future minimum lease payments, including interest, are as follows:

<u>Years Ended</u> <u>December 31</u>	<u>Payment</u> <u>Amount</u>	<u>Interest</u>	<u>Present Value of</u> <u>Net Minimum</u> <u>Lease Payments</u>
2018	128,125	4,249	123,876

B. OPERATING LEASES

The County leases a copier and a postage meter for use by the County Commissioners. All payments are made from the General Fund. Lease payments, including principal and interest, in the amount of \$4,279 were made in 2017.

Minimum lease payments, including interest, are as follows:

2018	\$4,279
2019	\$4,279
2020	\$4,279
2021	\$ 428

The County leases farm ground to tenant farmers under short term operating leases. Minimum future rental income on these leases are as follows:

2018	\$ 95,090
2019	\$ 794
2020	\$ 794

The Jacob and Eaton Farm leases expire September 1, 2018. The County Home Farm lease expires November 15, 2020.

The County leases the real property known as the Paulding County Fairgrounds to the Paulding County Fair Board under an annual lease contract for the amount of \$1 and expires December 31, 2016.

The County leases one barn located in Cecil, OH for the purposes of bee colonies under an annual lease contract for the amount of \$1 and expires December 31, 2017.

The County leases the real property situated at 900 Fairground Dr. Paulding, OH to the Paulding County Soil & Water & Ditch Maintenance under an annual lease contract for the amount of \$6,000 and expires December 31, 2017.

The County leases the real property situated at 401 East Jackson St, Paulding, OH to the Northwestern Ohio Community Action Commission (NOCAC) under an annual lease contract for the amount of \$325 a month and expires on December 31, 2017.

The County leases the real property situated at 252 Dooley Drive, Paulding, OH to the Defiance/Paulding Consolidated Job and Family Services under an annual lease contract for the for the amount of \$2412.50 a month and expires on September 30, 2018.

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 12 – DEBT

A. SHORT-TERM DEBT

The changes in the County’s short-term debt obligations during the year consist of the following:

	Interest Rate	Principal Outstanding 12/31/2016	Additions	Reductions	Principal Outstanding 12/31/2017
Governmental Activities					
<u>State Bank and Trust Company</u>					
General Obligation Notes					
Consolidated Note	2.00%	\$ 58,667	\$ 58,667	\$ 58,667	\$ 58,667
Consolidated Note	2.30%	32,574	32,574	32,574	32,574
		<u>91,241</u>	<u>91,241</u>	<u>91,241</u>	<u>91,241</u>
<u>Paulding County Commissioners</u>					
Consolidated Note	1.40%	1,848		1,848	-
		<u>1,848</u>	<u>-</u>	<u>1,848</u>	<u>-</u>
TOTAL		<u>\$ 93,089</u>	<u>\$ 91,241</u>	<u>\$ 93,089</u>	<u>\$ 91,241</u>

Initial proceeds from the Tax Anticipation Notes and General Obligation Notes were used for the construction and reconstruction of ditches, tax increment financing (TIF) projects and various other capital projects. Property owners receiving the benefits of the construction or reconstruction of a ditch are assessed over an eight year period for their portion of the construction in an amount determined by the County Engineer. These special assessments collected are applied to the outstanding notes. Special assessment ditch notes are reissued annually until the entire amount of the assessment has been collected.

Tax increment financing (TIF) was used to fund various infrastructure projects. Written agreements between the County and local businesses who benefited from the improvements require the businesses to make service payments in lieu of taxes. The service payments are applied to the outstanding notes. TIF notes consist of both Tax Anticipation Notes and General Obligation Notes and are reissued annually until the cost of the project has been recovered, not to exceed ten years.

Other capital projects funded by General Obligation Notes include building improvements, county annex renovations, human service building improvements, tractor purchase, and improvements to the fair board. These notes are re-issued annually until the costs of the projects have been recovered.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 12 – DEBT – (Continued)

B. LONG TERM DEBT

The original issue date, interest rate, original issue amount, and balance at December 31, 2017 for the County’s long-term debt issues are as follows:

	<u>Original Issue Date</u>	<u>Interest Rate</u>	<u>Original Issue Amount</u>
Various Purpose Refunding and Improvement Bonds Unlimited Tax: Series 2011	2011	1.0-3.8%	\$ 2,230,000
Ohio Public Works Commission Loans:			
County Road Resurfacing	1997	0.00%	159,623
County Road Paving	1999	0.00%	188,617
USDA Sanitary Sewer Revenue Bonds, Series 2011	2011	3.38%	2,514,000
Ohio Water Development Authority:			
Auglaize River Area Sewers	2011	1.00%	1,390,000
JFS Building	2014	3.10%	456,205
			<u>\$ 6,938,445</u>

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 12 – DEBT – (Continued)

The County’s long-term debt activity for the year ended December 31, 2017, was as follows:

	Principal Outstanding 12/31/2016	Additions	Reductions	Principal Outstanding 12/31/2017	Due Within One Year
Governmental Activities:					
Various Purpose Refunding and Improvements Bonds, Series 2011	1,460,000	-	170,000	1,290,000	170,000
Ohio Public Works Commission (OPWC) Loans:					
County Road Resurfacing	11,975	-	7,981	3,994	3,994
County Road Paving	28,290	-	9,431	18,859	9,431
Total OPWC Loans	40,265	-	17,412	22,853	13,425
JFS Building Loan	426,168	-	15,739	410,429	16,227
Total Governmental Activities	\$ 1,926,433	\$ -	\$ 203,151	\$ 1,723,282	\$ 199,652
	Principal Outstanding 12/31/2016	Additions	Reductions	Principal Outstanding 12/31/2017	Due Within One Year
Business-Type Activities:					
United State Department of Agriculture (USDA): Sanitary Sewer Revenue Bonds	\$ 2,410,000	\$ -	\$ 37,100	\$ 2,372,900	\$ 38,300
Ohio Water Development Authority Auglaize River Area Sewers	876,046	-	28,414	847,632	28,699
Total Business-Type Activities	\$ 3,286,046	\$ -	\$ 65,514	\$ 3,220,532	\$ 66,999

Paulding County

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2016
(Continued)**

NOTE 12 – DEBT – (Continued)

The Various Purpose Refunding and Improvement Bonds, Series 2011 were issued to refinance the Paulding County Hospital Bonds and the voted Jail Bond Anticipation Note. The bonds, which were issued September 6, 2011, are payable from voted property tax revenues. At December 31, 2017, the bonds consisted of \$1,290,000 in current interest bonds. Of these bonds, \$1,129,000 were term bonds. The term bonds, at various principal amounts and interest rates mature on December 1 annually starting December 1, 2018. These bonds are subject to mandatory sinking redemption at set amounts at a reduction price equal to 100% of the principal amount redeemed, plus accrued interest at the redemption date. Following is the schedule of the various bonds and their respective interest rates:

<u>Bond Maturity Date</u>	<u>Principal Redemption Date</u>	<u>Principal Redemption Amount</u>	<u>Interest Rate</u>
December 1, 2019	December 1, 2018	\$ 170,000	2.6%
	December 1, 2019	170,000	
		<u>\$ 340,000</u>	
December 1, 2021	December 1, 2020	\$ 180,000	3.0%
	December 1, 2021	180,000	
		<u>\$ 360,000</u>	
December 1, 2023	December 1, 2022	\$ 165,000	3.4%
	December 1, 2023	170,000	
		<u>\$ 335,000</u>	
December 1, 2026	December 1, 2024	\$ 75,000	3.8%
	December 1, 2025	90,000	
	December 1, 2026	90,000	
		<u>\$ 255,000</u>	
Total Term Bonds		<u>\$ 1,290,000</u>	

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 12 – DEBT – (Continued)

In 1997, the County obtained an interest free loan from the Ohio Public Works Commission (OPWC) in the amount of \$159,623, for the resurfacing of several county roads. In 1999, another interest free loan was obtained from OPWC in the amount of \$188,617, for paving several county roads. The loans are repaid from the Motor Vehicle Gas Tax Special Revenue fund ending with a semi-annual installment of \$8,706 in January 2018 and semi-annual installments of \$4,715 July 2018, January 2019 and July 2019.

The United States Department of Agriculture (USDA) Sanitary Sewer Revenue bonds were issued to fund construction of the Paulding-Defiance Joint Sewer District sanitary sewer system in Auglaize Township of Paulding County. The bonds will be repaid by sewer usage charges paid by service recipients. The bonds, which were issued July 28, 2011, are payable, starting in July 2014 and continuing through July 2051, at a fixed rate of 3.375%. The bond issue was for \$2,514,000.

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 12 – DEBT – (Continued)

The following is a summary of the County’s required future annual debt service payments for the long-term obligations:

Years Ended	Various Purpose Refunding and Improvement Bonds		Ohio Public Works Commission Loans		USDA Sanitary Sewer Revenue Bonds		Ohio Water Development Authority		JFS Building Loan		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
December 31												
2018	\$ 170,000	\$ 40,720	\$ 13,425	\$ -	\$ 38,300	\$ 80,085	\$ 28,699	\$ 8,405	\$ 16,227	\$ 12,723	\$ 266,651	\$ 141,933
2019	170,000	36,300	9,428	-	39,600	78,793	28,987	8,117	16,730	12,220	264,745	135,430
2020	180,000	31,880	-	-	40,800	77,456	29,277	7,826	17,216	11,734	267,293	128,896
2021	180,000	26,480	-	-	42,300	76,079	29,571	7,533	17,782	11,168	269,653	121,260
2022	590,000	56,500	-	-	43,800	74,652	29,867	7,236	18,333	10,617	682,000	149,005
2023-2027	-	-	-	-	241,800	350,099	153,888	31,631	324,141	19,537	719,829	401,267
2028-2032	-	-	-	-	285,300	306,447	161,758	23,761	-	-	447,058	330,208
2033-2037	-	-	-	-	337,100	254,917	170,031	15,488	-	-	507,131	270,405
2038 & beyond	-	-	-	-	1,303,900	353,734	215,554	7,069	-	-	1,519,454	360,803
	<u>\$1,290,000</u>	<u>\$ 191,880</u>	<u>\$ 22,853</u>	<u>\$ -</u>	<u>\$2,372,900</u>	<u>\$1,652,262</u>	<u>\$ 847,632</u>	<u>\$ 117,066</u>	<u>\$ 410,429</u>	<u>\$ 77,999</u>	<u>\$4,943,814</u>	<u>\$2,039,207</u>

NOTE 13 – PROVISION FOR UNCOMPENSATED ABSENCES

Accumulated unpaid vacation, personal, compensatory time and sick leave are not accrued under the modified cash basis of accounting described in Note 2. All leave will either be absorbed by time off from work, or within certain limitations, be paid to employees. The liability is not recorded on the financial statements.

NOTE 14 – CONTINGENT LIABILITIES

A. GRANTS

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts, which may be disallowed, if any, are not presently determinable. However, based on prior experience, the County Commissioners believe such refunds, if any, would not be material.

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 14 – CONTINGENT LIABILITIES – (Continued)

B. LEGAL MATTERS

The County has various legal cases pending, the outcome of which is not determinable as of the date of this report, however, management believes that the resolution of these matters will not have a material adverse effect on the County’s financial condition.

NOTE 15 – FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Motor Vehicle Gasoline Tax Fund	PCBDD Fund	Other Governmental	Total Governmental Funds
Restricted For:					
Legislative and Executive Programs				\$ 527,719	\$ 527,719
Judicial Programs				1,164,572	1,164,572
Public Safety Programs				1,056,830	1,056,830
Public Works Projects		\$ 1,513,015		199,934	1,712,949
Human Service Programs			\$ 4,438,553	332,516	4,771,069
Economic Development				404,562	404,562
Health Programs				616,701	616,701
Other Purposes				486,486	486,486
Debt Service				416,847	416,847
Capital Projects				54,176	54,176
Total Restricted		1,513,015	4,438,553	5,260,343	11,211,911
Committed For:					
Human Service Programs					
Capital Improvements				75,953	75,953
Total Committed				75,953	75,953
Non-Spendable For:					
Unclaimed Monies	\$ 91,318				91,318
Assigned For:					
Future Appropriations	245,585				245,585
Unassigned	1,730,739				1,730,739
Total Fund Balance	\$ 2,067,642	\$ 1,513,015	\$ 4,438,553	\$ 5,336,296	\$ 13,355,506

PAULDING COUNTY

**NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)**

NOTE 16 – PUBLIC ENTITY RISK POOLS

A. COUNTY RISK SHARING AUTHORITY, INC.

The County Risk Sharing Authority, Inc. (CORSA) is a jointly governed organization among thirty-nine counties in Ohio. CORSA was formed as an Ohio not-for-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the Board of Trustees. No county may have more than one representative on the Board of Trustees at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the Board of Trustees.

B. COUNTY COMMISSIONERS ASSOCIATION OF OHIO SERVICE CORPORATION

The County participates in a group rating plan for workers' compensation as established under section 4123.29 of the Ohio Revised Code. The County Commissioners Association of Ohio Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as an insurance purchasing pool.

A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant, and performing any other acts and functions which may be delegated to it by the participants. The group executive committee consists of nine members. Two members are the president and treasurer of CCAOSC; the remaining seven members are representatives of the participants. These seven members are elected for the ensuing year by the participants at a meeting held in December of each year. No participant can have more than one member on the group executive committee in any year, and each elected member shall be a county commissioner.

PAULDING COUNTY

NOTES TO THE BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2017
(Continued)

NOTE 17 – TRANSFERS

During 2017, the County Commissioners authorized \$25,000 in transfers between funds, in the following amount:

- \$25,000 from the General fund to the Capital Improvement Fund (Other Governmental Funds) to support community improvements.

The County Commissioners believe that all transfers were made in accordance with Ohio Revised Code 5705.14, 5705.15 and 5705.16.

NOTE 18 – IMPLEMENTATIONS OF NEW ACCOUNTING PRINCIPLES

For the year ended December 31, 2017, the City has implemented Governmental Accounting Standards Board (GASB) Statement No. 80, *“Blending Requirements for Certain Component Units – An Amendment of GASB Statement No. 14”*, GASB Statement No. 81 *“Irrevocable Split Interest Agreements”*, and GASB Statement No. 82, *“Pension Issues – An Amendment of GASB Statements No. 67, No. 68 and No. 73”*.

GASB Statement No. 80 amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The additional criterion does not apply to component units included in the financial reporting entity pursuant to the provisions of Statement No. 39, *“Determining Whether Certain Organizations Are Component Units”*. The implementation of GASB Statement No. 80 did not have an effect on the financial statements of the City.

GASB Statement No. 81 improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The implementation of GASB Statement No. 81 did not have an effect on the financial statements of the City.

GASB Statement No. 82 addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The implementation of GASB Statement No. 82 did not have an effect on the financial statements of the City.

PAULDING COUNTY, OHIO



Single Audit Reports

December 31, 2017

**PAULDING COUNTY, OHIO
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2017**

Federal Grantor/Pass - Through Grantor, Program Title	Pass-Through Entity Number	CFDA	Disbursements
US DEPARTMENT OF HEALTH AND HUMAN SERVICES			
<i>Passed Through The Area Office of Aging of Northwestern Ohio, Inc.</i>			
Aging Cluster:			
Special Programs for the Aging- Title III Part B - Grants for Supportive Services and Senior Centers	(2) (3)	93.044	45,832
Special Programs for the Aging- Title III Part C - Nutrition Services	(2) (3)	93.045	76,697
Nutrition Services Incentive Program	(2) (3)	93.053	44,689
Total Aging Cluster			167,218
Public Health Emergency Preparedness (PHEP) - Aligned Cooperative Agreements	06310012PH0817 (2)	93.074	41,182
Public Health Emergency Preparedness (PHEP) - Aligned Cooperative Agreements	06310012PH0918 (2)	93.074	30,684
Total Passed through the Area Office of Aging of Northwestern Ohio, Inc.			239,084
<i>Passed Through Ohio Department of Job and Family Services</i>			
Child Support Enforcement	G-1819-11-5789 (2)	93.563	160,711
Total Passed Through Ohio Job and Family Services			160,711
<i>Passed Through Ohio Department of Developmental Disabilities</i>			
Medicaid Cluster:			
Medical Assistance Program	(2) (3)	93.778	170,931
Total Medicaid Cluster			170,931
Social Services Block Grant (Title XX)	(2) (3)	93.667	12,922
Total Passed Through Ohio Department of Developmental Disabilities			183,853
TOTAL US DEPARTMENT OF HEALTH AND HUMAN SERVICES			583,648
US DEPARTMENT OF AGRICULTURE			
Special Supplemental Nutrition Program for Women, Infants and Children	(1) (3)	10.557	110,125
TOTAL US DEPARTMENT OF AGRICULTURE			110,125
US DEPARTMENT OF HOMELAND SECURITY			
<i>Passed Through the Ohio Department of Public Safety</i>			
Pre-Disaster Mitigation	PDM-2015 (2)	97.047	5,000
Total Passed Through the Ohio Department of Public Safety			5,000
TOTAL US DEPARTMENT OF HOMELAND SECURITY			5,000

(continued)

US DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
Passed Through the Ohio Department of Development

Community Development Block Grant (Formula FY15)	B-F-15-1CF-1 (2)	14.228	40,000
Community Development Block Grant (Formula FY16)	B-F-16-1CF-1 (2)	14.228	547,896
Community Development Block Grant (Revolving Grants)	(2) (3)	14.228	14,897
Total Community Development Block Grant			602,793

Total Passed Through the Ohio Department of Development 602,793

TOTAL US DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT 602,793

US DEPARTMENT OF JUSTICE
Passed Through the Ohio Attorney General

Crime Victim Assistance	(2) (3)	16.575	55,640
Crime Victim Assistance/Discretionary Grants	(2) (3)	16.582	8,627

Total Passed Through the Ohio Attorney General 64,267

TOTAL US DEPARTMENT OF JUSTICE 64,267

TOTAL 1,365,833

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

NOTE A -- SIGNIFICANT ACCOUNTING POLICIES

(1) - Direct Award

(2) - Pass-Through Award

(3) - Pass-Through Entity Number Not Available

See accompanying notes to the schedule of expenditures of federal awards.

PAULDING COUNTY

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2017**

NOTE A – SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of federal awards expenditures is a summary of the activity of the County's federal award programs. The schedule has been prepared using the cash basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). The County did not elect to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE B – MATCHING REQUIREMENTS

Certain federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Paulding County
115 North Williams Street
Paulding, Ohio 45879-1284

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Paulding County (the County), as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated May 30, 2018, wherein we noted the County presented financial statements on the modified cash basis of accounting rather than in accordance with accounting principles generally accepted in the United States of America, and does not include financial data for the Paulding County Hospital, a legally separate blended component unit.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be a material weakness. See 2017-001.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of findings and questioned costs as item 2017-002.

Paulding County's Response to Findings

The County's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Plattenburg & Associates, Inc.

Plattenburg & Associates, Inc.
Cincinnati, Ohio
May 30, 2018

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND
ON INTERNAL CONTROL OVER COMPLIANCE AND REPORT ON SCHEDULE OF EXPENDITURES OF
FEDERAL AWARDS REQUIRED BY UNIFORM GUIDANCE**

Paulding County
115 North Williams Street
Paulding, Ohio 45879-1284

Report on Compliance for Each Major Federal Program

We have audited Paulding County, Ohio's (the County) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended December 31, 2017. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program

In our opinion, the County, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2017.

Report on Internal Control over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the

circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County, as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated May 30, 2018, which contained unmodified opinions on those financial statements, except for the adverse opinions on the business-type activities and major hospital enterprise fund, also we noted the County presented financial statements on the modified cash basis of accounting rather than in accordance with accounting principles generally accepted in the United States of America, as disclosed in Note 2. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Plattenburg & Associates, Inc.

Plattenburg & Associates, Inc.
Cincinnati, Ohio
May 30, 2018

PAULDING COUNTY, OHIO
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
Year Ended December 31, 2017

Section I – Summary of Auditor’s Results

Financial Statements

Type of auditor’s report issued on the financial statements:

Adverse-Business type Activities and Hospital Enterprise Fund, Unmodified-Governmental Activities, Each Major Fund (except hospital enterprise fund), and aggregate remaining fund information.

Internal control over financial reporting:

- Material weakness(es) identified? Yes
- Significant Deficiency(s) identified? None reported

Noncompliance material to financial statements noted?

Yes

Federal Awards

Internal control over major federal programs:

- Material weakness(es) identified? No
- Significant Deficiency(s) identified? None reported

Type of auditor’s report issued on compliance for major federal programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

No

Identification of major federal programs:

Community Development Block Grant CFDA 14.228

Dollar threshold used to distinguish between Type A and Type B Programs

\$750,000

Auditee qualified as low-risk auditee?

No

Section II – Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

Finding 2017-001 – Material Weakness – Controls Related to Financial Reporting

The presentation of financial statements and related footnotes that are free of material misstatement is the responsibility of the County's management. Independent auditors are not part of an entity's internal control structure and should not be relied upon by management to detect misstatements in the financial statements.

Thus, it is important that management develop control procedures related to preparing financial statements and footnotes that enable management to prevent and detect potential misstatements in the financial statements and footnotes in a timely manner prior to audit.

Our audit identified misstatements in the County's financial statements that required adjustments in order to present the financial statements in accordance with the modified cash basis of accounting.

We provided adjustments to the County relating to: 1) a reclassification of charges for services receipts to intergovernmental receipts; and 2) changes to the MD&A, and changes to footnote disclosures.

Recommendation:

Develop a systematic, detailed financial statement preparation and review process.

County's Response:

The County Agrees. See Corrective Action Plan.

Finding 2017 – 002 – Noncompliance – GAAP Reporting

Ohio Rev. Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. The auditor of state may prescribe forms by rule or may issue guidelines, or both, for such reports. If the auditor of state has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code Section 117-2-03 further clarifies the requirements of Ohio Rev. Code Section 117.38.

Ohio Administrative Code Section 117-2-03(B) requires the County to prepare its annual financial report in accordance with generally accepted accounting principles (GAAP). The County prepared financial statements that, although formatted similar to financial statements prescribed by Governmental Accounting Standards Board Statement No. 34, report on the modified cash basis, rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, fund equities, and disclosures, that while material, cannot be determined at this time. Pursuant to Ohio Rev. Code Section 117.38 the County may be fined and subject to various other administrative remedies for its failure to file the required financial report. Failure to report on a GAAP basis compromises the County's ability to evaluate and monitor the overall financial condition of the County.

We recommend the County prepare its financial statements on the GAAP basis of accounting.

Officials' Response:

Management believes reporting on a basis of accounting other than generally accepted accounting principles (GAAP) is more cost efficient and does not present a higher risk for the County's assets.

Section III – Federal Award Findings and Questioned Costs

None

**PAULDING COUNTY
DECEMBER 31, 2017**

**SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS
UNIFORM GUIDANCE**

Finding Number	Finding Summary	Finding Corrected	Initial Occurrence	Explanation
2016-001	Material Weakness - Financial Reporting	No	FY 2016	The County misclassified receipts and there were errors in MD&A and footnote disclosures.
2016-002	Ohio Code Section 117-2-03(B) requires the County to prepare its annual financial report in accordance with GAAP.	No	The County has never prepared GAAP financial statements.	The County did not do a GAAP Conversion at year end. The County prepared GASB 34 Look-Alike Statements.

**PAULDING COUNTY
CORRECTIVE ACTION PLAN
DECEMBER 31, 2017**

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2017-001	The County plans to develop a detailed financial statement preparation and review process in order to present the financial statements in accordance with the modified cash basis of accounting.	January 2019	Claudia Fickel, Paulding County Auditor
2017-002	The County plans to continue to prepare modified cash basis financial statements due to the cost requirement of preparing these financial statements according to Generally Accepted Accounting Principles (GAAP).	N/A	Claudia Fickel, Paulding County Auditor



Dave Yost • Auditor of State

PAULDING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JUNE 28, 2018**