

Southwestern Ohio Educational Purchasing Council's
Self-Insured Medical Insurance Benefits Program
Montgomery County, Ohio

Audited Financial Statements

For the Fiscal Year Ended
June 30, 2017



Dave Yost • Auditor of State

Executive Board
Southwestern Ohio Educational Purchasing
Council's Self-Insured Medical Insurance Benefit Program
303 Corporate Center Drive, Suite 208
Vandalia, Ohio 45377

We have reviewed the *Independent Auditor's Report* of the Southwestern Ohio Educational Purchasing Council's Self-Insured Medical Insurance Benefit Program, Montgomery County, prepared by Rea & Associates, Inc., for the audit period July 1, 2016 through June 30, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Southwestern Ohio Educational Purchasing Council's Self-Insured Medical Insurance Benefit Program is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost
Auditor of State

February 27, 2018

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**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM
MONTGOMERY COUNTY, OHIO**

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December 26, 2017

To the Executive Board
Southwestern Ohio Educational Purchasing Council's
Self-Insured Medical Insurance Benefits Program
303 Corporate Center Drive, Suite 208
Vandalia, Ohio 45377

INDEPENDENT AUDITOR'S REPORT

Report on the Financial Statements

We have audited the accompanying financial statements of the Self-Insured Medical Insurance Benefits Program (the "Program") of the Southwestern Ohio Educational Purchasing Council, Montgomery County, Ohio as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Program's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Program's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Program's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Self-Insured Medical Insurance Benefits Program of the Southwestern Ohio Educational Purchasing Council, Montgomery County, Ohio as of June 30, 2017, and the changes in its financial position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of a Matter

As discussed in Note 1, the financial statements of Self-Insured Medical Insurance Benefits Program are intended to present the financial position, the changes in financial position and, where applicable, cash flows of only that portion of the enterprise funds of the Southwestern Ohio Educational Purchasing Council that is attributable to the transactions of the Self-Insured Medical Insurance Benefits Program. They do not purport to, and do not, present fairly the financial position of the Southwestern Ohio Educational Purchasing Council as of June 30, 2017, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5 through 8 and the schedule of claims development on page 19 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 26, 2017 on our consideration of the Program's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Program's internal control over financial reporting and compliance.

Rea & Associates, Inc.

Lima, Ohio

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**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Management's Discussion and Analysis

June 30, 2017

The discussion and analysis of Southwestern Ohio Educational Purchasing Council's Self-Insured Medical Insurance Benefits Program, (the Program) financial performance provides an overall review of the financial activities for the year ended June 30, 2017. The intent of this discussion and analysis is to assist the reader in focusing on significant financial issues and activities and to identify any significant changes in financial position. We encourage the reader to consider the information presented here in conjunction with the basic financial statements taken as a whole.

The Program:

In accordance with an agreement with the former Trustees of the Program, effective October 1, 2008 the Program became a function of the Southwestern Ohio Educational Purchasing Council (the Council), which is a duly organized and existing Regional Council of Governments formed under the auspices of Chapter 167 of the Ohio Revised Code, which allows it to perform any function or duty performable by its member school districts. The financial activity of the Program is accounted for in a separate enterprise fund in the financial records of the Council.

Risk sharing pools, or self-insurance pools, pay claims submitted by covered employees from contributions collected and maintained by the Program, and therefore, the majority of the risk remains with the Program. For fiscal year 2017, two different plan options were available; Anthem and United HealthCare. Claims submitted under each option are processed by the respective insurance companies, who act as third party administrators (TPA), in accordance with benefits established by the Program. To help minimize the risk exposure of the Program, stop-loss insurance is purchased. For plan year ending September 30, 2017, the stop-loss limit was set at \$600,000 specific for Anthem and United HealthCare.

The Anthem option plan had 63 and 48 participating member school districts with approximately 10,000 and 7,900 covered employees and the United HealthCare plan option had 28 participating member school districts with approximately 5,400 and 5,100 covered employees for fiscal year 2017 and 2016, respectively.

The Program also offers a group life insurance plan option for member school districts. This plan offers life and accidental death and dismemberment coverage to employees of participating districts through fully insured policies with Sun Life Insurance Company. Coverage amounts are determined by the individual participating districts and all insurance contracts are between Sun Life Insurance Company and the districts. There were 69 and 57 participating districts in the program covering approximately 17,700 and 16,000 employees, as of June 30, 2017 and 2016, respectively.

Basic Financial Statements and Presentation:

The financial statements presented by the Program are the Statement of Net Position, the Statement of Revenues, Expenses and Changes in Net Position, and the Statement of Cash Flows. These statements are presented using the accrual basis of accounting. Revenues are recognized when earned and measurable, not when received. Expenses are recognized when they are incurred, not when paid. The Program is structured as one enterprise fund.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Management's Discussion and Analysis

June 30, 2017

The Statement of Net Position:

The Statement of Net Position presents information on all of the Program's assets and liabilities. Assets consist mainly of cash and cash equivalents and investments. Liabilities consist mainly of reserves for claims payable and unearned participant contributions.

Table 1 provides a summary of the Program's net position for fiscal year 2017 compared with fiscal year 2016.

**TABLE 1
NET POSITION**

	<u>2017</u>	<u>2016</u>
<u>Assets:</u>		
<i>Current Assets:</i>		
Cash and cash equivalents	\$ 30,198,283	\$ 42,569,615
<i>Non-Current Assets:</i>		
Investments	<u>22,243,298</u>	<u>17,745,657</u>
Total Assets	<u>52,441,581</u>	<u>60,315,272</u>
 <u>Liabilities:</u>		
<i>Current Liabilities:</i>		
Reserve for claims payable	17,600,000	12,086,000
Unearned participant premiums	<u>8,827,029</u>	<u>7,416,155</u>
Total Liabilities	<u>26,427,029</u>	<u>19,502,155</u>
 <u>Net Position:</u>		
Unrestricted	<u>\$ 26,014,552</u>	<u>\$ 40,813,117</u>

The balance of cash and cash equivalent reported at June 30, 2017 was nearly \$12.4 million less than the amount reported at June 30, 2016. This decrease in cash was due to the increase in claims expense exceeding the increase in contributions. By the vary nature of the program, timing differences of premium collections can vary as compared to when claims are incurred.

The Program's total net position decreased by \$14.8 million during fiscal year 2017, resulting in unrestricted net position at June 30, 2017 being \$26 million.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Management's Discussion and Analysis

June 30, 2017

The Statement of Revenues, Expenses and Changes in Net Position:

Table 2 shows the changes in net position for the year ended June 30, 2017, as well as revenue and expense comparisons to fiscal year 2016.

**TABLE 2
CHANGES IN NET POSITION**

	<u>2017</u>	<u>2016</u>
<u>Operating Revenues:</u>		
Net medical contributions	\$ 212,562,269	\$ 183,925,689
Prescription rebates	7,830,776	4,610,840
Life insurance premiums	914,969	762,421
Other operating revenue	9,132	0
Total Operating Revenues	<u>221,317,146</u>	<u>189,298,950</u>
<u>Operating Expenses:</u>		
Medical claims expense	220,649,092	164,400,243
Third party administrator expense	10,580,264	10,584,637
Enrollment administration	1,306,250	2,143,721
Wellness programs	1,768,253	1,616,348
Life insurance policy premiums	893,261	700,620
Other contractual services	916,200	0
Total Operating Expenses	<u>236,113,320</u>	<u>179,445,569</u>
Operating Income (Loss)	<u>(14,796,174)</u>	<u>9,853,381</u>
<u>Non-Operating Revenues:</u>		
Investment earnings	<u>(2,391)</u>	<u>213,220</u>
Change in Net Position	(14,798,565)	10,066,601
Net Position at Beginning of Year	<u>40,813,117</u>	<u>30,746,516</u>
Net Position at End of Year	<u>\$ 26,014,552</u>	<u>\$ 40,813,117</u>

The Statement of Revenues, Expenses and Changes in Net Position present information showing how the Program's net position changed during the year. During 2017, the Program reported a decrease in net position of \$14.8 million or 36 percent. The prior year reported an increase in net position of \$10.1 million. The \$14.8 million decrease in net position is due to an increase in medical claims expense exceeding the increase in medical contributions caused by a significant increase in claims in fiscal year 2017 as a result of an increase in membership.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Management's Discussion and Analysis

June 30, 2017

With the necessary reserve required for future claims payable, as determined by the actuary, included as a liability, the unrestricted net position totaled \$26.0 million at year end or approximately 11 percent of the Program's operating expenses reported for fiscal year 2017. A decrease in net position does not associate with "under-funding" due to the fluctuation in claims experience from year to year. Establishing and maintaining appropriate reserves to address these fluctuations in claims is a necessity of all risk sharing insurance pools.

Net medical contributions increased by 16 percent over those reported for the prior year from an increase in member districts as well as covered employees from prior fiscal year. The Program continues to benefit from the prescription rebates, which increased 70 percent over the amount received during the prior year. The premiums associated with the group life insurance option, which was first offered to member districts in November 2008, are used to purchase corresponding term life insurance coverage through commercial providers.

Total net claims expense reported for fiscal year 2016 increased by \$56.2 million, or 34 percent, over those reported for the prior fiscal year. As shown in table 2, approximately 94 percent of the Program's total expenses reported for fiscal year 2017 were directly related to the settlement of claims submitted by covered employees. Another 5 percent of the expenses were paid to the third party administrator of the self-insured plan to process and administer the submitted claims. The enrollment administration expense is the contractual payment to Benelogic, which is an online enrollment system for the plans implemented for policy year 2010. The increase in net medical claims and third party administrator expenses can be attributed to the increases in members and covered employees.

Contacting the Administration of the Program:

This financial report is designed to provide member school districts and other users with a general overview of the Program's finances and to show accountability for the monies it receives. If you have any questions about this report or need additional financial information, contact Doug Merkle, Benefits Administrator at 303 Corporate Center Drive, Suite 208, Vandalia, Ohio 45377 or by calling (937) 890-3725.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Statement of Net Position

Proprietary Fund

June 30, 2017

Assets:

Current assets:

Cash and cash equivalents	\$ 30,198,283
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Non-current assets:

Investments	22,243,298
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Total assets	<u>52,441,581</u>
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Liabilities:

Current liabilities:

Reserve for claims payable	17,600,000
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Unearned participant premiums	8,827,029
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Total liabilities	<u>26,427,029</u>
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Net position:

Unrestricted	<u><u>\$ 26,014,552</u></u>
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See accompanying notes to the basic financial statements.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Statement of Revenues, Expenses and Changes in Net Position

Proprietary Fund

Year Ended June 30, 2017

Operating revenues:

Member Medical Contributions:	
Participant medical contributions	\$ 214,711,970
Excess insurance premiums	(2,149,701)
Net medical contributions	212,562,269
Prescription rebates	7,830,776
Life insurance premium contributions	914,969
Miscellaneous	9,132
Total operating revenues	221,317,146

Operating expenses:

Medical Claims Expense:	220,649,092
Third party administrator	10,580,264
Enrollment administration	1,306,250
Wellness programs	1,768,253
Life insurance policy premiums	893,261
Other contractual services	916,200
Total operating expenses	236,113,320

Operating income (loss) (14,796,174)

Non-operating revenues:

Interest earnings	(2,391)
Total non-operating revenues	(2,391)

Change in net position (14,798,565)

Net position at beginning of year 40,813,117

Net position at end of year \$ 26,014,552

See accompanying notes to the basic financial statements.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Statement of Cash Flows

Proprietary Fund

Year Ended June 30, 2017

Cash flows from operating activities:

Cash received for premium contributions	\$ 216,122,844
Cash received for prescription rebates	7,830,776
Cash received for life insurance premiums	914,969
Cash payments for claim payments	(215,135,092)
Cash payments for excess insurance	(2,149,701)
Cash payments for claim administration	(10,580,264)
Cash payments for enrollment administration	(1,306,250)
Cash payments for wellness programs	(1,768,253)
Cash payments for other contractual services	(916,200)
Cash payments for life insurance policy premiums	(893,261)
Cash received for other receipts	9,132
Net cash provided by (used for) operating activities	(7,871,300)

Cash flows from investing activities:

Interest earnings	(2,391)
Cash received from sale of investments	(7,326,159)
Cash payments for purchase of investments	2,828,518
Net cash provided by (used for) investing activities	(4,500,032)

Net increase (decrease) in cash and cash equivalents (12,371,332)

Cash and cash equivalents, beginning of year 42,569,615

Cash and cash equivalents, end of year \$ 30,198,283

**Reconciliation of operating income to net cash provided
by operating activities**

Operating income	\$ (14,796,174)
<i>Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities:</i>	
Increase (decrease) in liabilities:	
Increase in reserve for claims payable	5,514,000
Increase in unearned participant contributions	1,410,874
Net cash provided by operating activities	\$ (7,871,300)

See accompanying notes to the basic financial statements.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Notes to the Basic Financial Statements

June 30, 2017

1. Description of the Plan:

The Southwestern Ohio Educational Purchasing Council's Self-Insured Medical Insurance Benefits Program (the Program) is a risk sharing pool managed and operated by the Southwestern Ohio Purchasing Council (the Council). Effective October 1, 2008, the Program became a function of and operates under the control of the Council and is managed exclusively by its management. The Program is accounted for as a separate enterprise fund within the Council's accounting records. The Southwestern Ohio Educational Purchasing Council is a duly organized and existing Regional Council of Governments formed under the auspices of Chapter 167 of the Ohio Revised Code, which allows it to perform any function or duty performable by its member school districts.

General

The Program is a function of the Southwestern Ohio Educational Purchasing Council which provides group medical benefits for the employees of participating employers through a risk sharing (self-insurance) pool under two separate plan options: one administered by the Community Insurance Company (dba Anthem) and the other administered by United HealthCare Insurance Company. Claims submitted by covered employees are processed by the third party administrators (TPA), currently United HealthCare and Anthem, in accordance with the benefits negotiated by the participating member school districts of the Program. Payments of these claims are settled by the contributions collected and maintained by the Program and, therefore, the majority of the claim risk remains with the Program.

The Program has purchased stop-loss insurance to help minimize its total risk exposure. During policy year 2017 stop-loss insurance limits was set at \$600,000 for specific claims expected for Anthem and United HealthCare. Each plan option has an effective policy year of October 1 through September 30 of the following calendar year.

As of June 30, 2017 the United HealthCare plan option had 28 participating member school districts with approximately 5,400 covered employees. The Anthem plan option had 63 participating member school districts with approximately 10,000 covered employees.

Benefits

The Program establishes and maintains the fund to provide health care and other benefits to employees of participating member school districts, their dependents and designated beneficiaries and to set aside funds for such purposes. Any amount of such benefits, as the Program may determine, may be provided in whole or in part through one or more insurance policies. Benefit levels are determined by the participating member school districts in consultation with the Program.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
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Montgomery County, Ohio

Notes to the Basic Financial Statements

June 30, 2017

In addition, the Program offers a group life insurance plan option for member school districts. This plan offers life and accidental death and dismemberment coverage to employees of participating districts through fully insured policies with Sun Life Insurance Company. Coverage amounts are determined by the individual participating districts and all insurance contracts are between Sun Life Insurance Company and the districts. The Program collects and remits the flat rate, monthly policy premium to Sun Life Insurance Company for the participating districts. As of June 30, 2017 there were 69 participating districts in the program covering approximately 17,700 employees.

Contributions

Under the terms of the Program, participating member school districts make monthly premium payments to fund claims, claim processing expenses, stop-loss insurance premiums, administrative costs, as well as sufficiently fund adequate reserves.

Participating member school districts contribute an amount that is determined by the number of eligible employees and dependents for that month multiplied by funding amounts established by the Program at the October 1st renewal date. The funding amounts are based on claim experience, claims administration expenses, and needed reserve amounts. It has been the practice of the Program that every other year school districts are reassessed individually to ensure contributions are in line with average claim costs encountered over the previous two years. In the off year, all participating school districts receive the same renewal percentage change.

2. Summary of Accounting Policies:

The financial statements of the Program have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Program's accounting policies and practices are described below:

Basis of accounting:

The Program's basic financial statements consist of a statement of net position, a statement of revenues, expenses and changes in net position, and a statement of cash flows.

The financial activity of the Program is accounted for within a single enterprise fund by the Council during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Enterprise fund reporting focuses on the determination of the change in net position, financial position and cash flows. An enterprise fund may be used to account for any activity for which a fee is charged to external users for goods and services.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Notes to the Basic Financial Statements

June 30, 2017

Measurement focus:

The Program is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the Program are included on the statement of net position. The statement of changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flow provides information about how the Program finances and meets the cash flow needs of its enterprise activity.

Basis of accounting:

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. The Program's financial statements are prepared using the accrual basis of accounting. Under the accrual basis of accounting, revenues are accounted for as earned and expenses as incurred.

Cash and cash equivalents:

All deposits with financial institutions, and a State of Ohio depository institution, having an original maturity of 90 days or less are reported as cash and cash equivalents.

Investments:

Investments are carried at stated market value. Realized gains and losses are determined on the identified cost basis. Unrealized gains and (losses) are included as a component of investment earnings.

The investments of the Program follow the requirements of the Ohio Revised Code which permits investment in obligations of the United States Government, or other investments where the principal and interest are collateralized by the full faith and credit of the United States Government, bonds or other obligations issued by any federal agency or instrumentality, and bonds of the state of Ohio and its political subdivisions.

Claims Payable:

Provision for claims payable is based on information calculated by the TPA and the Program's actuary. This amount represents claims that have been processed but not yet presented for payment and an estimate of reported, unpaid claims, plus a provision for claims incurred but not reported. The Program believes this estimate of its liability for claims payable is reasonable and supported by valid actuarial calculations; however, actual incurred claim expense may not conform to the assumptions inherent in the determination of the liability. Accordingly, the ultimate settlement of claims may vary from the estimated amounts included in the accompanying financial statements.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio
Notes to the Basic Financial Statements
June 30, 2017

Should the provisions for claims payable not be sufficient, the Program will utilize unrestricted net position to cover the excess claims. Future member contributions will be adjusted at the next renewal date, if necessary, to ensure adequate reserve coverage is maintained.

Unearned participant contributions:

Unearned participant contributions represent contributions from member school district's received prior to the end of the fiscal year but are intended to fund required contributions for the subsequent fiscal year.

Net position:

Net position represents the difference between assets and liabilities. It is displayed in three separate components as follows:

Net Investment in Capital Assets – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

Restricted – This consists of net position that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation.

Unrestricted – This consists of net position that do not meet the definition of “restricted” or “net investment in capital assets”.

As of June 30, 2017, the Program does not have any net position meeting the definition of “net investment in capital assets” or “restricted” net position. As deemed appropriate by the Council, the Program may distribute all or part of the unrestricted net position to participating school districts during years when surplus funds are reported.

In the event of the termination of the Program, net position will be used to settle all claims and other obligations incurred by the Program, as well as establishing an appropriate reserve to settle any future claims. Any remaining net position will be distributed based on the discretion of the Council.

Classification of revenue:

The Program classifies its revenues as either operating or non-operating. Non-operating revenue is a result of the receipt of interest income. Contributions from participating school districts and prescription rebates are recognized on the accrual basis and are recorded as revenue in the period earned if determinable.

Tax status:

The Program is exempt from income taxes due to the fact that it is defined as a Council of Governments. According to the Internal Revenue Service filing requirements, due to its governmental status the plan is excluded from the Form 5500 filing requirements.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Notes to the Basic Financial Statements

June 30, 2017

ERISA:

Due to the Program being deemed a governmental plan by the Internal Revenue Service, it is not covered by the rules and regulations of ERISA, Title I.

Estimates:

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the Program's management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Implementation of New Accounting Principles:

For the fiscal year ended June 30, 2017, the Program has implemented Governmental Accounting Standards Board (GASB) Statement No. 77, *Tax Abatement Disclosures*, GASB Statement No. 78, *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plans*, GASB Statement No. 80, *Blending Requirements for Certain Component Units - an amendment of GASB Statement No. 14* and GASB Statement No. 82, *Pension Issues - an amendment of GASB Statements No. 67, No. 68, and No. 73*.

GASB Statement No. 77 requires disclosure of tax abatement information about (1) a reporting government's own tax abatement agreements and (2) those that are entered into by other governments and that reduce the reporting government's tax revenues. The implementation of GASB Statement No. 77 did not have an effect on the financial statements of the Program.

GASB Statement No. 78 amends the scope of GASB Statement No. 68 to exclude certain multiple-employer defined benefit pension plans provided to employees of state and local governments on the basis that obtaining the measurements and other information required by GASB Statement No. 68 was not feasible. The implementation of GASB Statement No. 78 did not have an effect on the financial statements of the Program.

GASB Statement No. 80 amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The implementation of GASB Statement No. 80 did not have an effect on the financial statements of the Program.

GASB Statement No. 82 improves consistency in the application of pension accounting. The implementation of GASB Statement No. 82 did not have an effect on the financial statements of the Program.

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Notes to the Basic Financial Statements

June 30, 2017

3. Deposits and Investments:

Deposits

Custodial credit risk is the risk that in the event of bank failure, the Program's deposits may not be returned to it. The Council does not have a custodial risk policy. At year-end, the carrying amount of the Program's deposits was \$30,198,285.

Per Section 330.15 of the Federal Deposit Insurance Corporation (FDIC) regulations, all time and savings deposits owned by a public unit and held by the same official custodian in an insured depository institution within the State in which the public unit is located are added together and insured up to \$250,000. Time and savings deposits include NOW accounts and money market deposit accounts but does not include interest-bearing demand deposit accounts.

At year-end, the Southwestern Ohio Educational Purchasing Council (the Council) had bank deposits totaling \$29,860,471 of this bank deposit balance, the FDIC covered \$250,000. The State of Ohio has established by statute a collateral pooling system for financial institutions acting as public depositories. Public depositories must pledge qualified securities with fair values equal to 105 percent or more of all public deposits to be secured by the collateral pool. Collateral is held by trustee including the Federal Reserve Bank and designated third parties of the financial institution but not in the name of the Council. The bank deposits include the Program's balance of \$30,198,283. This pooled collateral collateralizes the Council's uninsured bank deposits of \$29,610,471.

Investments

Investments are reported at fair value. As of June 30, 2017, the Program had the following investments:

Investment Type	Measurement Amount	Percent of Total Investments	Maturities (in Years)		
			Less than 1 year	1 - 3 Years	More than 3 years
Federal Home Loan Bank	\$ 5,928,377	26.7%	\$ 997,710	\$ 3,793,558	\$ 1,137,109
Federal National Mortgage Association	9,150,786	41.1%	2,994,510	1,982,090	4,174,186
Federal Home Loan Mortgage Corporation	5,315,810	23.9%	699,980	1,145,466	3,470,364
Federal Farm Credit Bank	1,739,221	7.8%	0	1,591,342	147,879
Money Market - Governmental Portfolio	109,104	0.5%	109,104	0	0
Total	\$ 22,243,298	100.0%	\$ 4,801,304	\$ 8,512,456	\$ 8,929,538

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio

Notes to the Basic Financial Statements

June 30, 2017

The Program categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above table identifies the Program's recurring fair value measurements as of June 30, 2017. All investments of the Program are valued using quoted market prices (Level 1 inputs).

Custodial Credit Risk: All investments shall be issued in the name of the Council per Ohio law.

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from erosion of market value or change in market conditions, the Program's investment policy requires investments to mature no later than five years from the settlement date or on the date the invested funds are expected to be disbursed in satisfaction of an obligation of the Program, whichever is earlier.

Credit Risk: The Program's investment policy permits investment in all vehicles permitted by State Law. At June 30, 2017 the Program's investment in U.S. agencies (FHLB, FNMA, FHLMC and FFCB) were all rated AA+ by Standard & Poor's. In addition, the money market fund was rated AAAm by Standards & Poor's.

Concentration of Credit Risk: While no specific limit is placed on any one issuer, the investment policy of the Program requires the portfolio to be diversified in order to minimize potential losses with respect to individual securities.

4. Reserve for Claims Payable:

As discussed in Note 2, the Program establishes a reserve for claims payable for its self-insured plan option which includes both reported but unprocessed claims and incurred but unreported reported claims. The changes in the reserve for claims payable for the last two fiscal years are as follows:

	June 30	
	2017	2016
Claims payable - beginning of year	\$ 12,086,000	\$ 11,572,000
Incurred claims and claim adjustments:		
Provision for insured events of the current year (net)	220,649,092	164,400,243
Change in provision for insured events of prior year	0	0
Total incurred claims and claim adjustments	220,649,092	164,400,243
Payments:		
Claim payments attributable to claims of current year	199,439,307	152,692,769
Claim payments attributable to claims of prior years	15,695,785	11,193,474
Total payments	215,135,092	163,886,243
Claims payable - end of year	\$ 17,600,000	\$ 12,086,000

**SOUTHWESTERN OHIO EDUCATIONAL PURCHASING COUNCIL'S
SELF-INSURED MEDICAL INSURANCE BENEFITS PROGRAM**

Montgomery County, Ohio
Schedule of Claims Development
For the Last Ten Fiscal Years Ended June 30

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
1. Required medical contributions and other revenues:										
Medical Contributions:										
Earned (paid contributions)	\$ 214,711,970	\$ 184,365,769	\$ 162,618,485	\$ 144,815,983	\$ 132,033,562	\$ 127,703,768	\$ 114,086,105	\$ 101,210,513	\$ 96,125,065	\$ 91,703,512
Ceded (excess insurance)	(2,149,701)	(440,080)	(1,658,587)	(1,552,012)	(1,648,570)	(1,594,508)	(1,429,535)	(1,166,122)	(1,038,691)	(1,259,941)
Net medical contributions earned	212,562,269	183,925,689	160,959,898	143,263,971	130,384,992	126,109,260	112,656,570	100,044,391	95,086,374	90,443,571
Prescription rebates	7,830,776	4,610,840	3,440,422	2,905,661	2,618,090	2,253,695	1,609,235	1,254,847	1,106,996	994,918
Investment revenue and other revenues	(2,391)	213,220	165,126	45,661	184,071	127,005	252,491	229,841	744,928	1,175,627
Total medical contributions and other revenues	220,390,654	188,749,749	164,565,446	146,215,293	133,187,153	128,489,960	114,518,296	101,529,079	96,938,298	92,614,116
2. Unallocated expenses:	15,464,228	14,344,706	10,842,500	8,465,803	8,424,833	7,713,628	7,596,840	6,071,660	5,368,800	4,994,738
3. Estimated claims and expenses, end of fiscal year:										
Incurred	220,649,092	165,222,306	147,220,409	129,225,797	121,758,266	122,930,887	105,597,426	102,793,724	93,940,399	86,851,233
Ceded	-	(822,063)	(574,200)	0	(784,819)	(387,558)	(54,679)	(3,034,703)	(540,535)	(428,962)
Net Incurred	220,649,092	164,400,243	146,646,209	129,225,797	120,973,447	122,543,329	105,542,747	99,759,021	93,399,864	86,422,271
4. Net paid claims as of:										
End of fiscal year	199,439,307	152,962,769	137,194,877	118,884,214	111,374,487	115,750,564	98,539,275	91,762,961	84,825,860	79,225,716
One year later	0	168,658,554	148,388,351	128,558,962	120,508,218	123,761,588	105,329,431	98,516,491	92,633,525	87,712,730
Two years later			148,388,351	129,225,797	120,973,447	123,761,588	105,542,747	99,759,021	93,399,864	87,712,730
Three years later				129,225,797	120,973,447	123,761,588	105,542,747	99,759,021	93,399,864	87,712,730
Four years later					120,973,447	123,761,588	105,542,747	99,759,021	93,399,864	87,712,730
Five years later						123,761,588	105,542,747	99,759,021	93,399,864	87,712,730
Six years later							105,542,747	99,759,021	93,399,864	87,712,730
Seven years later								99,759,021	93,399,864	87,712,730
Eight years later									93,399,864	87,712,730
Nine years later										87,712,730
5. Re-estimated net incurred claims and expense, as of:										
End of fiscal year	220,649,092	164,400,243	146,646,209	129,225,797	120,973,447	122,543,329	105,542,747	99,759,021	93,399,864	86,422,271
One year later	0	168,658,554	148,388,351	129,225,797	120,973,447	123,761,588	105,542,747	99,759,021	93,399,864	87,712,730
Two years later			148,388,351	129,225,797	120,973,447	123,761,588	105,542,747	99,759,021	93,399,864	87,712,730
Three years later				129,225,797	120,973,447	123,761,588	105,542,747	99,759,021	93,399,864	87,712,730
Four years later					120,973,447	123,761,588	105,542,747	99,759,021	93,399,864	87,712,730
Five years later						123,761,588	105,542,747	99,759,021	93,399,864	87,712,730
Six years later							105,542,747	99,759,021	93,399,864	87,712,730
Seven years later								99,759,021	93,399,864	87,712,730
Eight years later									93,399,864	87,712,730
Nine years later										87,712,730
6. Increase(decrease) in estimated incurred claims and expenses from end of policy year: (A)	0	4258311	1,742,142	0	0	1218259	0	0	0	1290459

Notes:

(A) Due to the nature of health claims, it is highly unlikely that any significant claim amount would remain unpaid at the end of the subsequent fiscal year. Therefore, there is no component included in the IBNR calculation for changes in prior years estimated claims and expenses.

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December 26, 2017

To the Executive Board
Southwestern Ohio Educational Purchasing Council's
Self-Insured Medical Insurance Benefits Program
303 Corporate Center Drive, Suite 208
Vandalia, Ohio 45377

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON THE AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the accompanying financial statements of the Self-Insured Medical Insurance Benefits Program (the "Program") of the Southwestern Ohio Educational Purchasing Council, Montgomery County, Ohio as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Program's basic financial statements, and have issued our report thereon dated December 26, 2017, wherein we noted the basic financial statements of the Program present only a portion of the enterprise funds of the Southwestern Ohio Educational Purchasing Council.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Program's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Program's internal control. Accordingly, we do not express an opinion on the effectiveness of the Program's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Program's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Southwestern Ohio Educational Purchasing Council's
Self-Insured Medical Insurance Benefits Program
Independent Auditor's Report On Internal Control Over Financial
Reporting And On Compliance And Other Matters
Based On The Audit of Financial Statements Performed
In Accordance with *Government Auditing Standards*
Page 2

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Program's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Program's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Program's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rea & Associates, Inc.

Lima, Ohio



Dave Yost • Auditor of State

**SWOEPC – BENEFIT PLAN TRUST MEDICAL INSURANCE AND BENEFIT PLAN
MONTGOMERY COUNTY**

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
MARCH 13, 2018**