

Certified Public Accountants, A.C.

# VILLAGE OF BAINBRIDGE ROSS COUNTY Regular Audit For the Years Ended December 31, 2017 and 2016



Members of Council Village of Bainbridge P.O. Box 551 Bainbridge, Ohio 45612

We have reviewed the *Independent Auditor's Report* of the Village of Bainbridge, Ross County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2016 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Bainbridge is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

September 25, 2018



#### VILLAGE OF BAINBRIDGE ROSS COUNTY

#### **TABLE OF CONTENTS**

TITLE	PAGE
Independent Auditor's Report	1
Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) - All Governmental Fund Types - For the Year Ended December 31, 2017	3
Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) – All Proprietary Types – For the Year Ended December 31, 2017	4
Notes to the Financial Statements – For the Year Ended December 31, 2017	5
Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) - All Governmental Fund Types - For the Year Ended December 31, 2016	12
Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) – All Proprietary Types – For the Year Ended December 31, 2016	13
Notes to the Financial Statements – For the Year Ended December 31, 2016	14
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards	21
Schedule of Audit Findings	23
Schedule of Prior Audit Findings	25





www.perrycpas.com

313 Second St Marietta, OH 45750 740.373.0056

1907 Grand Central Ave. Vienna, WV 26105 304.422.2203

104 South Sugar St. St. Clairsville, OH 43950 740,695,1569

1310 Market Street, Suite 300 Wheeling, WV 26003 304.232.1358

749 Wheeling Ave., Suite 300 Cambridge, OH 43725 740.435.3417

#### INDEPENDENT AUDITOR'S REPORT

July 31, 2018

Village of Bainbridge Ross County P.O. Box 551 Bainbridge, OH 45612

To the Village Council:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the **Village of Bainbridge**, Ross County, (the Village) as of and for the years ended December 31, 2017 and 2016.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

#### www.perrycpas.com

Village of Bainbridge Ross County Independent Auditor's Report Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2017 and 2016, and the respective changes in financial position or cash flows thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of the Village of Bainbridge, Ross County as of December 31, 2017 and 2016, and for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 31, 2018, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

**Perry and Associates** 

Certified Public Accountants, A.C.

Kery Marocutes CAN'S A. C.

Marietta, Ohio

### VILLAGE OF BAINBRIDGE ROSS COUNTY

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

	_			Special	Totals (Memorandum		
Cook Bossints	<u>General</u>		Revenue			Only)	
Cash Receipts Property and Other Local Taxes	\$	39,407	\$	14,529	\$	53,936	
Intergovernmental	Ψ	40,686	Ψ	42,950	Ψ	83,636	
Charges for Services		1,800		20,499		22,299	
Earnings on Investments		4,165				4,165	
Miscellaneous		290		680		970	
Total Cash Receipts		86,348		78,658		165,006	
Cash Disbursements							
Current:		60.006		0.575		64 704	
Security of Persons and Property Transportation		62,206		2,575 18,266		64,781 18,266	
General Government		37,418		178,790		216,208	
Capital Outlay		153		1,660		1,813	
Debt Service:		100		1,000		1,013	
Principal Retirement		_		20,203		20,203	
Interest and Fiscal Charges				6,451		6,451	
Total Cash Disbursements		99,777		227,945		327,722	
Excess of Receipts Over (Under) Disbursements	1	(13,429)		(149,287)		(162,716)	
Other Financing Receipts (Disbursements)							
Other Financing Sources		2,213		-		2,213	
Other Financing Uses		(8,405)				(8,405)	
Total Other Financing Receipts (Disbursements)		(6,192)				(6,192)	
Net Change in Fund Cash Balances		(19,621)		(149,287)		(168,908)	
Fund Cash Balances, January 1		54,910		427,934		482,844	
Fund Cash Balances, December 31							
Restricted		-		278,647		278,647	
Assigned		34,713		-		34,713	
Unassigned		576				576	
Fund Cash Balances, December 31	\$	35,289	\$	278,647	\$	313,936	

The notes to the financial statements are an integral part of this statement.

### VILLAGE OF BAINBRIDGE ROSS COUNTY

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

	Eı	nterprise
Operating Cash Receipts: Charges for Services	\$	219,721
Total Operating Cash Receipts		219,721
Operating Cash Disbursements: Personal Services Employee Fringe Benefits Contractual Services Supplies and Materials		78,370 24,374 60,389 17,801
Total Operating Cash Disbursements		180,934
Operating Income		38,787
Non-Operating Cash (Disbursements): Capital Outlay Principal Retirement Interest and Other Fiscal Charges Other Financing Uses		(4,096) (10,491) (3,086) (115)
Total Non-Operating Cash (Disbursements)		(17,788)
Net Change in Fund Cash Balances		20,999
Fund Cash Balances, January 1		481,180
Fund Cash Balances, December 31	\$	502,179

ROSS COUNTY NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### Note 1 - Reporting Entity

The Village of Bainbridge (the Village), Ross County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council and Mayor directs the Village. The Village provides water and sewer utilities, park operations, and police services. The Village contracts with the Ross County Sheriff's department to provide security of persons and property. The Village appropriates monies received from fire levy to support a volunteer fire department. The volunteer fire department has contracts to provide fire protection services to Paxton Township and Perry Township.

#### Joint Ventures and Public Entity Risk Pools

The Village participates in a joint venture and a public entity risk pool. Note 7 to the financial statements provides additional information for these entities. The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

#### Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

#### **Fund Accounting**

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

**General Fund** - The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The General Fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** - These funds account for and report the proceeds of specific sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

**Street Construction, Maintenance and Repair Fund** – The Street Construction, Maintenance and Repair Fund accounts for and reports that portion of the State gasoline tax and motor vehicle license tax registration fees restricted for construction, maintenance and repair of streets within the Village.

*Fire Levy Fund* – This fund receives tax money to provide fire protection to the Village and Paxton and Perry Townships.

**Enterprise Funds** - These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

**Water Operating Fund** – The Water Operating Fund accounts for the provision of water treatment and distribution to the residents and commercial users located within the Village.

ROSS COUNTY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2017

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Fund Accounting (Continued)

**Solid Waste Collection Fund** – The Solid Waste Collection Fund accounts for the provision of 10% of water receipts being saved towards a Sewer Project.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

**Appropriations** – Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, and object level of control and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

**Estimated Resources** – Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** – The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2017 budgetary activity appears in Note 4.

#### Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

ROSS COUNTY NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** – The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** – Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** – Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** – Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Note 3 – Compliance

Contrary to Ohio law, budgetary expenditures exceeded appropriation authority in the Fire Levy Fund by \$194,320, Water Operating Fund by \$8,156, and Solid Waste Collection Fund by \$38,089 for the year ended December 31, 2017.

ROSS COUNTY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2017

#### Note 4 – Budgetary Activity

Budgetary activity for the year ending December 31, 2017 follows:

2017 E	Budaeted	vs. Actual	Receipts
--------	----------	------------	----------

	Budgeted		Actual			
Fund Type	Receipts		Receipts		V	ariance
General	\$	83,880	\$	88,561	\$	4,681
Special Revenue		17,100		78,658		61,558
Enterprise		190,000		219,721		29,721
Total	\$	290,980	\$	386,940		95,960

2017 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Budgetary									
Fund Type	Authority		Authority		Authority		Authority		Expenditures		\	/ariance
General	\$	123,768	\$	108,182	\$	15,586						
Special Revenue		98,700		227,945		(129,245)						
Enterprise		153,637		198,722		(45,085)						
Total	\$	376,105	\$	534,849	\$	(158,744)						

#### Note 5 - Deposits

The Village maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2017			
Demand deposits	\$	571,274		
Certifcates of deposit		244,841		
Total deposits	\$	816,115		

#### **Deposits**

Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution to the Village.

#### Note 6 - Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village. The County is responsible for assessing property, and for billing, collecting and distributing all property taxes on behalf of the Village.

ROSS COUNTY NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### Note 7 - Risk Management

The Village is exposed to various risks of property and casualty losses, and injuries to employees.

The Village insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Village belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. York Insurance Services Group, Inc. (York) functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by York. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2017, PEP retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

PEP's financial statements (audited by other auditor's) conform with generally accepted accounting principles, and reported the following assets, liabilities and net position at December 31, 2017.

	<u>2017</u>
Assets	\$44,452,326
Liabilities	(13,004,011)
Net Position	\$31,448,315

At December 31, 2017 the liabilities above include approximately \$11.8 million of estimated incurred claims payable. The assets above also include approximately \$11.2 million of unpaid claims to be billed. The Pool's membership increased to 527 members in 2017. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2017, the Government's share of these unpaid claims collectible in future years is approximately \$14,000.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

2017 Contributions to PEP \$ 22,219

ROSS COUNTY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2017

#### Note 7 - Risk Management (Continued)

After one year of membership, a member may withdraw on the anniversary of the date of joining PEP, if the member notifies PEP in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### Note 8 - Defined Benefit Pension Plans

#### Ohio Public Employees Retirement System

Seven of the Village's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plans. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Village contributed an amount equaling 14% of participants' gross salaries. The Village has paid all contributions required through December 31, 2017.

#### Social Security

Six of the Village's employees contributed to social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Village contributed an amount equal to 6.2 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2017.

#### Note 9 - Postemployment Benefits

OPERS offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0% during calendar year 2017.

#### Note 10 - Debt

Debt outstanding at December 31, 2017 was as follows:

	 г ппсіраі	IIILEIESI IVALE
1997 OWDA Loan #3140	\$ 18,048	6.32%
2006 OWDA Loan #4498	142,323	1.50%
Rosenbauer Fire Truck	141,245	3.59%
Total	\$ 301,616	

Dringing

Interest Date

ROSS COUNTY
NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEAR ENDED DECEMBER 31, 2017

#### Note 10 - Debt (Continued)

The 1997 Ohio Water Development Authority (OWDA) loan (loan #3140) relates to a water line extension project the Ohio Environmental Protection Agency mandated. The loan will be repaid in annual installments of \$5,247, including interest, over 25 years. Water receipts collateralize the loan. The Village has agreed to set utility rates sufficient to cover OWDA debt service requirements.

During 2006, the Village obtained an OWDA Water Storage Design loan and drew \$27,158, then effectively refinanced the loan at a lower interest rate by combining the loan with its OWDA Water Storage Improvements Project loan (loan #4498). This new loan was awarded to the Village for an amount up to \$212,890 for the construction of water storage improvements.

During 2013, the Village purchased a new Rosenbauer Fire Truck at the cost of \$300,000 with a down payment of \$80,000 and financed the remaining \$220,000. The loan will be repaid in annual installments of \$26,570, including interest, over 10 years.

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending December 31:	OWDA #3140		OWDA #4498		F	ire Truck
2018	\$	5,247	\$	8,839	\$	26,570
2019		5,247		8,839		26,570
2020		5,247		8,839		26,570
2021		5,246		8,839		26,570
2022		-		8,839		26,570
2023-2027		-		44,193		26,568
2028-2032		-		44,193		-
2033-2037		-		30,935		-
Total	\$	20,987	\$	163,516	\$	159,418

#### VILLAGE OF BAINBRIDGE ROSS COUNTY

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2016

Ocal Bookins		eneral		Special Revenue	Totals (Memorandum Only)	
Cash Receipts	_		_		_	
Property and Other Local Taxes	\$	43,270	\$	14,086	\$	57,356
Intergovernmental		41,076		89,861		130,937
Charges for Services		1,800		14,066		15,866
Earnings on Investments		1,237		118		1,355
Miscellaneous		2,026		187,630		189,656
Total Cash Receipts		89,409		305,761		395,170
Cash Disbursements						
Current:						
Security of Persons and Property		58,165		50,882		109,047
Leisure Time Activities		170		-		170
Transportation		-		16,483		16,483
General Government		38,013		8,216		46,229
Capital Outlay		1,280		1,015		2,295
Debt Service:						
Principal Retirement		-		19,917		19,917
Interest and Fiscal Charges				6,652		6,652
Total Cash Disbursements		97,628		103,165		200,793
Excess of Receipts Over (Under) Disbursements		(8,219)		202,596		194,377
Other Financing Receipts (Disbursements)						
Transfers In		-		4,934		4,934
Transfers Out		(7,623)		-		(7,623)
Other Financing Sources		4,935		-		4,935
Other Financing Uses		(4,490)		-		(4,490)
Total Other Financing Receipts (Disbursements)		(7,178)		4,934		(2,244)
Net Change in Fund Cash Balances		(15,397)		207,530		192,133
Fund Cash Balances, January 1		70,307		220,404		290,711
Fund Cash Balances, December 31						
Restricted		_		427,934		427,934
Assigned		39,888		, -		39,888
Unassigned		15,022		-		15,022
Fund Cash Balances, December 31	<u>\$</u>	54,910	\$	427,934	\$	482,844

The notes to the financial statements are an integral part of this statement.

#### VILLAGE OF BAINBRIDGE ROSS COUNTY

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL PROPRIETARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2016

	E	nterprise
Operating Cash Receipts:	\$	215.027
Charges for Services	_Φ	215,037
Total Operating Cash Receipts		215,037
Operating Cash Disbursements:		
Personal Services		79,222
Employee Fringe Benefits		26,177
Contractual Services		59,626
Supplies and Materials		21,991
Total Operating Cash Disbursements		187,016
Operating Income		28,021
Non-Operating Cash (Disbursements):		
Capital Outlay		(4,131)
Principal Retirement		(10,163)
Interest and Other Fiscal Charges		(2,994)
Other Financing Uses		(50)
Income before Transfers		10,683
Transfers In		2,689
Net Change in Fund Cash Balances		13,372
Fund Cash Balances, January 1		467,808
Fund Cash Balances, December 31	\$	481,180

ROSS COUNTY NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

#### Note 1 - Reporting Entity

The Village of Bainbridge (the Village), Ross County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council and Mayor directs the Village. The Village provides water and sewer utilities, park operations, and police services. The Village contracts with the Ross County Sheriff's department to provide security of persons and property. The Village appropriates monies received from fire levy to support a volunteer fire department. The volunteer fire department has contracts to provide fire protection services to Paxton Township and Perry Township.

#### Joint Ventures and Public Entity Risk Pools

The Village participates in a joint venture and a public entity risk pool. Note 7 to the financial statements provides additional information for these entities. The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

#### Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

#### **Fund Accounting**

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

**General Fund** - The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The General Fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** - These funds account for and report the proceeds of specific sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

**Street Construction, Maintenance and Repair Fund** – The Street Construction, Maintenance and Repair Fund accounts for and reports that portion of the State gasoline tax and motor vehicle license tax registration fees restricted for construction, maintenance and repair of streets within the Village.

**Fire Levy Fund** – This fund receives tax money to provide fire protection to the Village and Paxton and Perry Townships.

**Enterprise Funds** - These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

**Water Operating Fund** – The Water Operating Fund accounts for the provision of water treatment and distribution to the residents and commercial users located within the Village.

ROSS COUNTY NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Fund Accounting (Continued)

**Solid Waste Collection Fund** – The Solid Waste Collection Fund accounts for the provision of 10% of water receipts being saved towards a Sewer Project.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

**Appropriations** – Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, and object level of control and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

**Estimated Resources** – Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** – The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2016 budgetary activity appears in Note 4.

#### **Deposits and Investments**

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

ROSS COUNTY NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** – The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** – Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** – Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** – Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Note 3 – Compliance

Contrary to Ohio law, budgetary expenditures exceeded appropriation authority in the Fire Levy Fund by \$23,485 and appropriations exceeded estimated resources in the Water Operating Fund by \$2,759 for the year ended December 31, 2016.

ROSS COUNTY NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

#### Note 4 - Budgetary Activity

Budgetary activity for the year ending December 31, 2016 follows:

	В	Budgeted		Actual		
Fund Type	F	Receipts	F	Receipts	\	/ariance
General	\$	80,712	\$	94,344	\$	13,632
Special Revenue		91,617		310,695		219,078
Enterprise		449,232		213,139		(236,093)
Total	\$	621,561	\$	618,178		(3,383)

2016 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Budgetary			
Fund Type	Authority		Authority Expenditures		Variance	
General	\$	128,149	\$	109,741	\$	18,408
Special Revenue		107,193		103,165		4,028
Enterprise		219,395		204,354		15,041
Total	\$	454,737	\$	417,260	\$	37,477

#### Note 5 - Deposits

The Village maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2016		
Demand deposits	\$	723,059	
Certifcates of deposit		240,965	
Total deposits	\$	964,024	

#### **Deposits**

Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution to the Village.

#### Note 6 - Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village. The County is responsible for assessing property, and for billing, collecting and distributing all property taxes on behalf of the Village.

ROSS COUNTY NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

#### Note 7 - Risk Management

The Village is exposed to various risks of property and casualty losses, and injuries to employees.

The Village insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Village belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. York Insurance Services Group, Inc. (York) functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by York. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2016, PEP retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

PEP's financial statements (audited by other auditor's) conform with generally accepted accounting principles, and reported the following assets, liabilities and net position at December 31, 2016.

	<u>2016</u>
Assets	\$42,182,281
Liabilities	(13,396,700)
Net Position	\$28,785,581

At December 31, 2016 the liabilities above include approximately \$12 million of estimated incurred claims payable. The assets above also include approximately \$11.5 million of unpaid claims to be billed. The Pool's membership increased to 520 members in 2016. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2016, the Government's share of these unpaid claims collectible in future years is approximately \$13,000.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

2016 Contributions to PEP \$ 20,911

ROSS COUNTY NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

#### Note 7 - Risk Management (Continued)

After one year of membership, a member may withdraw on the anniversary of the date of joining PEP, if the member notifies PEP in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### Note 8 - Defined Benefit Pension Plans

#### Ohio Public Employees Retirement System

Seven of the Village's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plans. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Village contributed an amount equaling 14% of participants' gross salaries. The Village has paid all contributions required through December 31, 2016.

#### Social Security

Six of the Village's employees contributed to social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Village contributed an amount equal to 6.2 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2016.

#### Note 9 - Postemployment Benefits

OPERS offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0% during calendar year 2016.

#### Note 10 - Debt

Debt outstanding at December 31, 2016 was as follows:

	 ГППСІРАІ	IIIIGIGSI IVAIG		
1997 OWDA Loan #3140	\$ 21,910	6.32%		
2006 OWDA Loan #4498	148,952	1.50%		
Rosenbauer Fire Truck	161,448	3.59%		
Total	\$ 332,310			

Dringing

Interest Date

ROSS COUNTY NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

#### Note 10 - Debt (Continued)

The 1997 Ohio Water Development Authority (OWDA) loan (loan #3140) relates to a water line extension project the Ohio Environmental Protection Agency mandated. The loan will be repaid in annual installments of \$5,247, including interest, over 25 years. Water receipts collateralize the loan. The Village has agreed to set utility rates sufficient to cover OWDA debt service requirements.

During 2006, the Village obtained an OWDA Water Storage Design loan and drew \$27,158, then effectively refinanced the loan at a lower interest rate by combining the loan with its OWDA Water Storage Improvements Project loan (loan #4498). This new loan was awarded to the Village for an amount up to \$212,890 for the construction of water storage improvements.

During 2013, the Village purchased a new Rosenbauer Fire Truck at the cost of \$300,000 with a down payment of \$80,000 and financed the remaining \$220,000. The loan will be repaid in annual installments of \$26,570, including interest, over 10 years.

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending December 31:	OW	DA #3140	OW	/DA #4498	F	ire Truck
2017	\$	5,247	\$	8,839	\$	26,570
2018		5,247		8,839		26,570
2019		5,247		8,839		26,570
2020		5,247		8,839		26,570
2021		5,246		8,839		26,570
2022-2026		-		44,193		53,138
2027-2031		-		44,193		-
2032-2036				39,774		_
Total	\$	26,234	\$	172,355	\$	185,988



www.perrycpas.com

313 Second St Marietta, OH 45750 740.373.0056

1907 Grand Central Ave. Vienna, WV 26105 304.422.2203

104 South Sugar St St Clairsville, OH 43950 740,695,1569

1310 Market Street, Suite 300 Wheeling, WV 26003 304.232.1358

749 Wheeling Ave., Suite 300 Cambridge, OH 43725 740.435.3417

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

July 31, 2018

Village of Bainbridge Ross County P.O. Box 551 Bainbridge, OH 45612

To the Village Council:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts and disbursements by fund type of the **Village of Bainbridge**, Ross County (the Village) as of and for the years ended December 31, 2017 and 2016, and the related notes to the financial statements and have issued our report thereon dated July 31, 2018, wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### **Internal Control Over Financial Reporting**

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify certain deficiencies in internal control, described in the accompanying schedule of audit findings that we consider material weaknesses. We consider findings 2017-001 and 2017-002 to be material weaknesses.

#### www.perrycpas.com

Tax - Accounting - Audit - Review - Compilation - Agreed Upon Procedure - Consultation - Bookkeeping - Payroll - Litigation Support - Financial Investigations Members: American Institute of Certified Public Accountants

. Ohio Society of CPAs . West Virginia Society of CPAs . Association of Certified Fraud Examiners . Association of Certified Anti-Money Laudering Specialists .

Village of Bainbridge Ross County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instances of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of audit findings as item 2017-002.

We also noted certain matters not requiring inclusion in this report that we reported to the Village's management in a separate letter dated July 31, 2018.

#### **Entity's Response to Findings**

The Village's responses to the findings identified in our audit are described in the accompanying schedule of audit findings. We did not audit the Village's responses and, accordingly, we express no opinion on them.

#### **Purpose of this Report**

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Perry and Associates** 

Certified Public Accountants, A.C.

Yerry Marocutes CAS A. C.

Marietta, Ohio

ROSS COUNTY
SCHEDULE OF AUDIT FINDINGS
FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2016

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2017-001**

#### **Material Weakness**

#### Posting Receipts, Disbursement and Classification of Fund Balances

The Village is responsible for establishing procedures and controls to help prevent and detect errors in financial reporting. Fund balances should be classified based on Governmental Accounting Standards Board Statement No. 54 – "Fund Balance Reporting and Governmental Fund Type Definitions."

During 2017 and 2016, receipts, disbursements and fund balances were not always posted or classified correctly. The following posting errors were noted:

- Fire contract receipts were incorrectly posted to the Debt Service Fund instead of the Fire Fund in 2016 and 2017;
- Rollback and homestead receipts were incorrectly posted in the Debt Service Fund instead of the Fire Fund in 2016 and 2017;
- Rollback receipts were incorrectly classified as Property Tax instead of Intergovernmental revenue in 2016 and 2017;
- Real estate tax receipts were incorrectly posted in the Debt Service Fund instead of the Fire Fund in 2016 and 2017;
- Principal and interest were incorrectly posted in the Debt Service Fund instead of the Fire Fund in 2016 and 2017:
- General Fund balances were incorrectly classified as Unassigned instead of Assigned in 2016 and 2017:
- Transfers from the General Fund were incorrectly posted to the Debt Service Fund instead of the Fire Fund in 2016;
- Principal and interest payments were incorrectly posted as general government disbursements in the General Fund in 2016.

Not posting receipts and disbursements or classifying fund balances accurately resulted in the financial statements requiring reclassification entries. The financial statements reflect all reclassifications. Additional errors noted in immaterial amounts, both individually and in the aggregate by fund type, were included on the summary of unadjusted differences.

To help ensure accuracy and reliability in the financial reporting process, we recommend management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all receipts, disbursements and fund balances are properly identified and classified on the financial statements.

We also recommend the Village refer to the Ohio Village Handbook for guidance to determine the proper posting of receipts and refer to the Auditor of State Technical Bulletin 2011-004 for assistance in classifying fund balances.

Management's Response - The Village of Bainbridge will take appropriate measures to correct the finding.

ROSS COUNTY
SCHEDULE OF AUDIT FINDINGS
FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2016

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (CONTINUED)

#### **FINDING NUMBER 2017-002**

#### **Material Weakness/Noncompliance**

Ohio Revised Code § 5705.41(B) provides no subdivision shall make any expenditure of money unless it has been lawfully appropriated. Expenditures exceeded appropriations in the Fire Levy Fund by \$23,485 in 2016. In 2017, expenditures exceeded appropriations in the Fire Levy Fund by \$194,320, Water Operating Fund by \$8,156, and Solid Waste Collection Fund by \$38,089.

We recommend the Village Council review and amend appropriations whenever necessary to help reduce the possibility of expenditures exceeding appropriations, provided sufficient resources are available.

The Village did not have a control procedure in place to ensure that estimated receipts and appropriations, as authorized by Village Council and approved by the County Budget Commission, were reconciled to the estimated receipts and appropriations posted to the UAN system in 2016 and 2017.

This resulted in incorrect amounts being recorded in the accounting system and inaccurate budgetary information available to Village officials for their monitoring.

Village officials should monitor the budgetary activity in order to make informed decisions regarding Village finances. The proper recording of budgetary activity in the UAN system provides safeguards as the system is designed to let the Fiscal Officer know if budgetary violations will occur. Adjustments were made to the budgetary activity reported in the notes to the financial statements in order to accurately present estimated receipts and appropriations as certified by the County Budget Commission.

The Village should implement procedures to ensure estimated receipts are accurately posted to the accounting system and reconciled to the amounts approved by Village Council and the Budget Commission after each amendment.

Management's Response – The Village of Bainbridge will take appropriate measures to correct the finding.

#### ROSS COUNTY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2016

Finding Number	Finding Summary	Status	Additional Information
2015-001	Financial reporting	Repeated	Repeated as Finding 2017-001
2015-002	Utilities	Corrected	N/A
2015-003	Improper classification of funds	Corrected	N/A
2015-004	Ohio Revised Code Section 9.38	Corrected	N/A





#### **ROSS COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 9, 2018