

Certified Public Accountants, A.C.

VILLAGE OF MILFORD CENTER UNION COUNTY Regular Audit For the Years Ended December 31, 2017 and 2016



Village Council Village of Milford Center 12 Railroad Street Milford Center, Ohio 43045

We have reviewed the *Independent Auditor's Report* of the Village of Milford Center, Union County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2016 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Milford Center is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

October 2, 2018



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INDEPENDENT AUDITOR'S REPORT

June 27, 2018

Village of Milford Center Union County 12 Railroad St. Milford Center, Ohio 43045

To the Village Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the **Village of Milford Center**, Union County, (the Village) as of and for the years ended December 31, 2017 and 2016.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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Village of Milford Center Union County Independent Auditor's Report Page 2

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2017 and 2016, and the respective changes in financial position or cash flows thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of the Village of Milford Center, Union County, as of December 31, 2017 and 2016, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2018, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

Perry and Associates

Certified Public Accountants, A.C.

Kerry Marcutes CAN'S A. C.

Marietta, Ohio

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Property and Other Local Taxes	\$ 17,196	\$ -	\$ 17,196
Municipal Income Tax	209,183	-	209,183
Intergovernmental	8,586	40,870	49,456
Fines, Licenses and Permits	13,220	-	13,220
Earnings on Investments	996	-	996
Miscellaneous	2,034	764	2,798
Total Cash Receipts	251,215	41,634	292,849
Cash Disbursements:			
Current:			
Security of Persons and Property	4,577	-	4,577
Leisure Time Activities	23,329	76,792	100,121
Community Environment	10,457	-	10,457
Basic Utility Services	20,329	<u>-</u>	20,329
Transportation	2,770	172,546	175,316
General Government	52,686		52,686
Total Cash Disbursements	114,148	249,338	363,486
Excess of Receipts Over (Under) Disbursements	137,067	(207,704)	(70,637)
Other Financing Receipts (Disbursements):			
Transfers In	-	215,000	215,000
Transfers Out	(215,000)	-	(215,000)
Advances In	10,000		10,000
Total Other Financing Receipts (Disbursements)	(205,000)	215,000	10,000
Net Change in Fund Cash Balances	(67,933)	7,296	(60,637)
Fund Cash Balances, January 1	459,629	118,314	577,943
Fund Cash Balances, December 31			
Restricted	-	125,610	125,610
Assigned	441	-	441
Unassigned	391,255		391,255
Fund Cash Balances, December 31	\$ 391,696	\$ 125,610	\$ 517,306

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

Totala

	Enterprise	Agency	Totals (Memorandum Only)
Operating Cash Receipts:			
Charges for Services	\$ 401,029	\$ -	\$ 401,029
Total Operating Cash Receipts	401,029		401,029
Operating Cash Disbursements:			
Personal Services	34,570	_	34,570
Fringe Benefits	5,906	-	5,906
Contractual Services	34,916	-	34,916
Supplies and Materials	20,391	-	20,391
Other	152,847		152,847
Total Operating Cash Disbursements	248,630		248,630
Operating Income	152,399		152,399
Non-Operating Receipts (Disbursements):			
Principal Retirement	(74,425)	_	(74,425)
Interest and Other Fiscal Charges	(48,709)		(48,709)
Total Non-Operating Receipts (Disbursements)	(123,134)		(123,134)
Income before Advances	29,265		29,265
Advances Out	(10,000)		(10,000)
Net Change in Fund Cash Balances	19,265	-	19,265
Fund Cash Balances, January 1	284,591	2,034	286,625
Fund Cash Balances, December 31	\$ 303,856	\$ 2,034	\$ 305,890

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

Note 1 - Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Village of Milford Center, Union County, (the Village) as a body corporate and politic. A publicly elected, six-member Council directs the Village. The Village provides street repair and maintenance; water and sewer utilities. The Village contracts with the Union County Sherriff's department to provide security of persons and property. The Village contracts with Union Township to receive fire protection services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

General Fund - The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds - These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Fund:

<u>Street Construction, Maintenance and Repair Fund</u> – This fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

<u>Parks and Recreation Fund</u> – This fund accounts for contributions and state grants that are restricted to fund operations of the park.

Enterprise Funds These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

<u>Water Operating Fund</u> – This fund accounts for charges for services from residents to cover water service costs.

<u>Sewer Operating Fund</u> – This fund accounts for charges for services from residents to cover sewer service costs.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (Continued)

Note 2 - Summary of Significant Accounting Policies (Continued)

Fiduciary Funds Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village's agency funds accounts for deposits received from residents when water service is established. The deposits will be returned when water service is terminated.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered Appropriations lapse at year end.

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2017 budgetary activity appears in Note 3.

Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Village invests all available funds in checking and Stare Ohio accounts.

Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (Continued)

Note 2 – Summary of Significant Accounting Policies (Continued)

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Restricted Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2017 follows:

2017 Budgeted vs. Actual Receipts

	Budgeted		Actual					
Fund Type	Receipts		Receipts		Receipts		\	′ariance
General	\$	167,400	\$	251,215	\$	83,815		
Special Revenue		44,600		256,634		212,034		
Enterprise		356,500		401,029		44,529		
Total	\$	568,500	\$	908,878	\$	340,378		

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (Continued)

Note 3 - Budgetary Activity (Continued)

2017 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Вι	Budgetary		_	
Fund Type	Authority		Exp	Expenditures		Variance	
General	\$	380,003	\$	329,589	\$	50,414	
Special Revenue		302,907		250,419		52,488	
Enterprise		432,449		373,224		59,225	
Total	\$	1,115,359	\$	953,232	\$	162,127	

Note 4 – Deposits and Investments

The Village maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31, 2017 was as follows:

Demand deposits	\$ 774,741
Total deposits	774,741
STAR Ohio	48,455
Total investments	48,455
Total deposits and investments	\$ 823,196

Deposits

Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

Investments

Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

Note 5 - Taxes

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (Continued)

Note 5 - Taxes (Continued)

Income Taxes

The Village levies a municipal income tax of 1 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

The income tax is collected by the Regional Income Tax Agency (RITA) and is remitted to the Village. Income tax receipts are credited to the Village's General Fund.

Note 6 - Risk Management

Workers' Compensation coverage is provided by the State of Ohio. The Village pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs (if material).

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

Note 7 - Defined Benefit Pension Plans

Ohio Public Employees Retirement System

Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Village contributed an amount equaling 14% of participants' gross salaries. The Village has paid all contributions required through December 31, 2017.

Social Security

One employee participated in Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Village contributed an amount equal to 6.2 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2017.

Note 8 - Postemployment Benefits

OPERS offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2017.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (Continued)

Note 9 - Debt

Debt outstanding at December 31, 2017 was as follows:

	 Principal	Interest Rate
1993 USDA Mortgage Revenue Bonds – Wastewater System	\$ 471,550	5.25%
OWDA #3751 Water Tower	132,520	4.84%
OWDA #2049 Water System Improvements	41,321	5.94%
OWDA #2946 Water Treatment Plant Lines & Tower Renovation	10,366	6.58%
OWDA #5728 Waterline Replacement	331,112	2.00%
OPWC Water System Improvements	 121,914	0.00%
Total	\$ 1,108,783	

The Village issued Mortgage Revenue Bonds in July of 1993 for \$729,000. The bonds were for the installation of sewer lines that were mandated by the United States Environmental Protection Agency. The Village will repay the bonds in annual installments for 40 years. Property and revenue of the utility facility have been pledged to repay this debt.

The Village received a loan from Ohio Water Development Authority (OWDA) for \$233,393 in July of 2003. The loan was to pay for half of the costs of a new water tower for the Village. The Village will repay the loan in semiannual installments of \$8,123.64, including interest, over 24 years.

The Village received a loan from Ohio Water Development Authority (OWDA) for \$150,000 in July of 1997. The loan was to pay for water system improvements at the Village. The Village will repay the loan in semiannual installments of \$5,954.62, including interest, over 25 years.

The Village received a loan from Ohio Water Development Authority (OWDA) for \$69,000 in July of 1995. The loan was to pay for the water treatment plant lines and tower renovation. The Village will repay the loan in semiannual installments of \$2,849.83, including interest, over 25 years.

The Village received a loan from Ohio Water Development Authority (OWDA) for \$398,492 in October of 2010. The loan was to pay for waterline replacements within the Village. The Village will repay the loan in semiannual installments of \$8,935.46, including interest, over 30 years.

The Village received a loan from Ohio Public Works Commission (OPWC) for \$149,282 in August of 2010. The loan was to pay for water system improvements at the Village. The Village will repay the loan in semiannual installments of \$2,488.03, including interest, over 30 years.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending	Mortgage	OWDA	OPWC
December 31:	Revenue Bonds	Loans	Loans
2018	\$ 40,780	49,234	\$ 4,976
2019	44,783	49,622	4,976
2020	44,680	47,182	4,976
2021	44,525	44,691	4,976
2022	44,318	39,044	4,976
2023-2027	221,324	167,590	24,880
2028-2032	221,478	104,788	24,880
2033-2037	44,205	88,640	24,880
2038-2042		70,912	22,394
Total	\$ 706,093	\$ 661,703	\$ 121,914

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017 (Continued)

Note 10 - Contingent Liabilities

Amounts grantor agencies pay to the Village are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Note 11 - Transfers and Advances

During 2017, the following transfers were made:

	Tra	Transfers In		ansfers Out
General	\$	-	\$	(215,000)
Special Revenue - Street Construction, Maintenance, & Repair		140,000		-
Special Revenue - Parks & Recreation Fund		75,000		_
Total	\$	215,000	\$	(215,000)

During 2017, the Village transferred funds from the General Fund to the Street Construction, Maintenance, & Repair Fund to cover construction expense for a road project. Also, the Village transferred funds out of the General Fund and into the Parks & Recreation Fund in order to cover construction costs on a new park project. These transfers were properly approved and determined to be in compliance with Ohio Revised Code.

During 2017, the following advances were made:

	Ad	Advances In		Advances Out	
General	\$	10,000	\$	-	
Enterprise - Sewer Operating		-		(10,000)	
Total	\$	10,000	\$	(10,000)	

During 2017, the Village advanced funds out of the Sewer Operating Fund and into the General Fund in order to pay back the General Fund for an Advance made out of the General Fund and into to the Sewer Operating Fund in 2011. This was the final repayment amount. This advance was properly approved and determined to be in compliance with Ohio Revised Code.

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2016

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Property and Other Local Taxes	\$ 16,770	\$ -	\$ 16,770
Municipal Income Tax	209,134	-	209,134
Intergovernmental	8,432	31,894	40,326
Charges for Services	-	20	20
Fines, Licenses and Permits	800	-	800
Earnings on Investments	555	-	555
Miscellaneous	960	7,929	8,889
Total Cash Receipts	236,651	39,843	276,494
Cash Disbursements:			
Current:			
Security of Persons and Property	3,012	-	3,012
Leisure Time Activities	2,273	35,803	38,076
Community Environment	10,571	-	10,571
Basic Utility Services	23,059	-	23,059
Transportation	-	12,108	12,108
General Government	56,240		56,240
Capital Outlay		5,722	5,722
Total Cash Disbursements	95,155	53,633	148,788
Excess of Receipts Over (Under) Disbursements	141,496	(13,790)	127,706
Other Financing Receipts (Disbursements):			
Transfers In	-	40,000	40,000
Transfers Out	(40,000)	-	(40,000)
Advances In	18,600		18,600
Total Other Financing Receipts (Disbursements)	(21,400)	40,000	18,600
Net Change in Fund Cash Balances	120,096	26,210	146,306
Fund Cash Balances, January 1	339,533	92,104	431,637
Fund Cash Balances, December 31			
Restricted	-	118,314	118,314
Assigned	1,545	-	1,545
Unassigned	458,084		458,084
Fund Cash Balances, December 31	\$ 459,629	\$ 118,314	\$ 577,943

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2016

	F	4	A		Totals morandum
	<u>En</u>	terprise	Ag	ency	 Only)
Operating Cash Receipts:					
Charges for Services	\$	387,342	\$		\$ 387,342
Total Operating Cash Receipts		387,342			 387,342
Operating Cash Disbursements:					
Personal Services		31,597		-	31,597
Fringe Benefits		5,310		-	5,310
Contractual Services		31,672		-	31,672
Supplies and Materials		37,972		-	37,972
Other		155,922			 155,922
Total Operating Cash Disbursements		262,473			262,473
Operating Income		124,869			 124,869
Non-Operating Receipts (Disbursements):					
Miscellaneous Receipts		354		_	354
Principal Retirement		(54,896)		_	(54,896)
Interest and Other Fiscal Charges		(43,305)			(43,305)
Total Non-Operating Receipts (Disbursements)		(97,847)			(97,847)
Income before Transfers		27,022			 27,022
Transfers In		18,000		_	18,000
Transfers Out		(18,000)		_	(18,000)
Advances Out		(18,600)			(18,600)
Net Change in Fund Cash Balances		8,422		-	8,422
Fund Cash Balances, January 1		276,169		2,034	 278,203
Fund Cash Balances, December 31	\$	284,591	\$	2,034	\$ 286,625

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016

Note 1 - Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Village of Milford Center, Union County, (the Village) as a body corporate and politic. A publicly elected, six-member Council directs the Village. The Village provides street repair and maintenance; water and sewer utilities. The Village contracts with the Union County Sherriff's department to provide security of persons and property. The Village contracts with Union Township to receive fire protection services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

General Fund - The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds - These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Fund:

<u>Street Construction, Maintenance and Repair Fund</u> – This fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

<u>Parks and Recreation Fund</u> – This fund accounts for contributions and state grants that are restricted to fund operations of the park.

Enterprise Funds These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

<u>Water Operating Fund</u> – This fund accounts for charges for services from residents to cover water service costs.

<u>Sewer Operating Fund</u> – This fund accounts for charges for services from residents to cover sewer service costs.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

Note 2 – Summary of Significant Accounting Policies (Continued)

Fiduciary Funds Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village's agency funds accounts for deposits received from residents when water service is established. The deposits will be returned when water service is terminated.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered Appropriations lapse at year end.

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2016 budgetary activity appears in Note 3.

Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Village invests all available funds in checking and Stare Ohio accounts.

Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

Note 2 – Summary of Significant Accounting Policies (Continued)

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Restricted Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2016 follows:

2016 Budgeted vs. Actual Receipts

2010 Badgeted V3. Actual Necelpts					
Budgeted	Actual				
Receipts Receipts		Variance			
\$ 166,400	\$ 236,651	\$	70,251		
148,700	79,843		(68,857)		
378,000	405,696		27,696		
\$ 693,100	\$ 722,190	\$	29,090		
9	Budgeted Receipts 166,400 148,700 378,000	Budgeted Actual Receipts Receipts \$ 166,400 \$ 236,651 148,700 79,843 378,000 405,696	Budgeted Actual Receipts Receipts V 166,400 \$ 236,651 \$ 148,700 79,843 378,000 405,696		

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

Note 3 - Budgetary Activity (Continued)

2016 Budgeted vs. Actual Budgetary Basis Expenditures

		,				
	Appropriation		Budgetary			
Fund Type	Authority Exp		Expenditures		'ariance	
General	\$	221,595	\$	136,700	\$	84,895
Special Revenue		211,930		53,902		158,028
Enterprise		461,721		379,798		81,923
Total	\$	895,246	\$	570,400	\$	324,846

Note 4 – Deposits and Investments

The Village maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31, 2016 was as follows:

Demand deposits	\$ 816,627
Total deposits	816,627
STAR Ohio	47,941
Total investments	47,941
Total deposits and investments	\$ 864,568

Deposits

Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

Investments

Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

Note 5 - Taxes

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

Note 5 - Taxes (Continued)

Income Taxes

The Village levies a municipal income tax of 1 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

The income tax is collected by the Regional Income Tax Agency (RITA) and is remitted to the Village. Income tax receipts are credited to the Village's General Fund.

Note 6 - Risk Management

Workers' Compensation coverage is provided by the State of Ohio. The Village pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs (if material).

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

Note 7 - Defined Benefit Pension Plans

Ohio Public Employees Retirement System

Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Village contributed an amount equaling 14% of participants' gross salaries. The Village has paid all contributions required through December 31, 2016.

Social Security

One employee participated in Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Village contributed an amount equal to 6.2 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2016.

Note 8 - Postemployment Benefits

OPERS offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2016.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

Note 9 - Debt

Debt outstanding at December 31, 2016 was as follows:

	Principal	Interest Rate
1993 USDA Mortgage Revenue Bonds – Wastewater System	\$ 490,550	5.25%
OWDA #3751 Water Tower	146,583	4.84%
OWDA #2049 Water System Improvements	54,458	5.94%
OWDA #2946 Water Treatment Plant Lines & Tower Renovation	17,283	6.58%
OWDA #5728 Waterline Replacement	347,444	2.00%
OPWC Water System Improvements	126,890	0.00%
Total	\$ 1,183,208	-

The Village issued Mortgage Revenue Bonds in July of 1993 for \$729,000. The bonds were for the installation of sewer lines that were mandated by the United States Environmental Protection Agency. The Village will repay the bonds in annual installments for 40 years. Property and revenue of the utility facility have been pledged to repay this debt.

The Village received a loan from Ohio Water Development Authority (OWDA) for \$233,393 in July of 2003. The loan was to pay for half of the costs of a new water tower for the Village. The Village will repay the loan in semiannual installments of \$8,123.64, including interest, over 24 years.

The Village received a loan from Ohio Water Development Authority (OWDA) for \$150,000 in July of 1997. The loan was to pay for water system improvements at the Village. The Village will repay the loan in semiannual installments of \$5,954.62, including interest, over 25 years.

The Village received a loan from Ohio Water Development Authority (OWDA) for \$69,000 in July of 1995. The loan was to pay for the water treatment plant lines and tower renovation. The Village will repay the loan in semiannual installments of \$2,849.83, including interest, over 25 years.

The Village received a loan from Ohio Water Development Authority (OWDA) for \$398,492 in October of 2010. The loan was to pay for waterline replacements within the Village. The Village will repay the loan in semiannual installments of \$8,935.46, including interest, over 30 years.

The Village received a loan from Ohio Public Works Commission (OPWC) for \$149,282 in August of 2010. The loan was to pay for water system improvements at the Village. The Village will repay the loan in semiannual installments of \$2,488.03, including interest, over 30 years.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending	M	lortgage	OWDA		OPWC
December 31:	Reve	enue Bonds	Loans		 Loans
2017	\$	44,778	\$	48,869	\$ 4,976
2018		43,780		49,234	4,976
2019		44,763		49,622	4,976
2020		44,680		47,182	4,976
2021		44,525		44,691	4,976
2022-2026		221,307		172,885	24,880
2027-2031		221,508		120,809	24,880
2032-2036		88,509		88,640	24,880
2037-2041		-		88,640	24,880
2042		-			 2,490
Total	\$	753,850	\$	710,572	\$ 126,890

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 (Continued)

Note 10 - Contingent Liabilities

Amounts grantor agencies pay to the Village are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Note 11 - Transfers and Advances

During 2016, the following transfers were made:

	T	Transfers In		ansfers Out
General	\$	-	\$	(40,000)
Special Revenue - Parks & Recreation Fund		40,000		-
Enterprise - Sewer Operating		-		(18,000)
Enterprise - Sewer Reserve		18,000		
Total	\$	58,000	\$	(58,000)

During 2016, the Village transferred funds from the General Fund to the Park & Recreation Fund to cover expenses for a new park project. Also, the Village transferred funds out of the Sewer Operating Fund and into the Sewer Reserve Fund in order to be in compliance with debt covenants. These transfers were properly approved and determined to be in compliance with Ohio Revised Code.

During 2016, the following advances were made:

		Advances In		Ad	dvances Out
General	-	\$	18,600	\$	-
Enterprise - Sewer Operating			-		(18,600)
Total	-	\$	18,600	\$	(18,600)

During 2016, the Village advanced funds out of the Sewer Operating Fund and into the General Fund in order to pay back the General Fund for an Advance made out of the General Fund and into to the Sewer Operating Fund in 2011. This advance was properly approved and determined to be in compliance with Ohio Revised Code.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

June 27, 2018

Village of Milford Center Union County 12 Railroad St. Milford Center, Ohio 43045

To the Village Council:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the **Village of Milford Center**, Union County, (the Village) as of and for the years ended December 31, 2017 and 2016, and the related notes to the financial statements and have issued our report thereon dated June 27, 2018, wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify certain deficiencies in internal control, described in the accompanying schedule of audit findings that we consider to be material weaknesses. We consider findings 2017-001 and 2017-002 to be material weaknesses.

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Village of Milford Center
Union County
Independent Auditor's Report on Internal Control over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We also noted certain matters not requiring inclusion in this report that we reported to the Village's management in a separate letter dated June 27, 2018.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Perry & Associates

Certified Public Accountants, A.C.

Yerry Marcutes CANS A. C.

Marietta, Ohio

SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2016

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2017-001

Material Weakness

Posting Receipts, Disbursements, and Fund Balances

Receipts, Disbursements, and Fund Balances should be posted to the fund and line item accounts as established by Ohio Administrative Code. Fund balances should be classified in accordance with GASB Statement No. 54 - Fund Balance Reporting and Governmental Fund Type Definitions.

During 2017 and 2016, receipts, disbursements, and fund balances were not always posted to accurate classifications. The following posting errors were noted:

- Principal debt payments were recorded as interest and other fiscal charges instead of principal retirement in 2017 and 2016;
- Miscellaneous disbursements were improperly recorded as Interest and Other Fiscal Charges in the General Fund in 2017 and 2016;
- Advances Out of the Sewer Operating Fund were improperly recorded as Interest and Other Fiscal Charges in 2016;
- General Fund outstanding encumbrances were incorrectly classified as Unassigned instead of Assigned in 2017 and 2016;
- State Rollback receipts were improperly posted as Property Tax revenue instead of Intergovernmental revenue in 2017 and 2016.
- Special Revenue funds were improperly classified as Committed instead of Restricted in 2017 and 2016.
- The Village classified a transfer out as an Advance out of the General Fund and into the Park and Recreation Fund instead of a transfer out.

Not posting revenues, disbursements, and fund balances accurately resulted in the financial statements requiring several reclassifications. The accompanying financial statements reflect all reclassifications.

To help ensure accuracy and reliability in the financial reporting process, we recommend management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all sources of revenues and disbursements are properly identified and classified on the financial statements.

We recommend the Fiscal Officer refer to the Ohio Village Handbook for guidance to determine the proper establishment of receipt and disbursement accounts. In addition, the Fiscal should refer to the Auditor of State Technical Bulletin 2011-004 for information on fund balance classifications.

Management's Response – We did not receive a response from management to the finding above.

SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2016

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2017-002

Material Weakness

Utility Adjustments

The Village should maintain an accounting system and accounting records sufficient to enable the Village to identify, assemble, analyze, classify, record and report its transactions, maintain accountability for the related assets, document compliance with finance-related legal and contractual requirements and prepare financial statements.

During testing of the Village's utilities, we noted the following:

- Council did not have a formal policy regarding utility bill adjustments.
- Council did not approve adjustments to customer accounts.
- The Village did not maintain supporting documentation related to utility bill adjustments.

Failure to follow Village policy and accurately prepare the accounting records 1) reduces the accountability over Village funds, 2) reduces the Council's ability to monitor financial activity and make informed financial decisions, and 3) increases the risk that errors, theft or fraud could occur and not be detected in a timely manner.

We recommend the Village Officials and management implement the following:

- Establish a formal policy and related procedures to address identification, authorization, recording and documentation of adjustments to utility customer accounts.
- The Village Council should review and approve all adjustments to be made to utility client accounts.
- Adequately document and approve all adjustments to customer accounts.
- Ensure adjustment calculations are accurate.

Management's Response – We did not receive a response from management to the finding above.

SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2017 AND 2016

Finding Number	Finding Summary	Status	Additional Information
2015-001	Posting Receipts, Disbursements and Fund Balances	Repeated	Repeated as Finding 2017-001
2015-002	ORC Section 117.38	Partially Corrected	Repeated as Management Letter Comment





VILLAGE OF MILFORD CENTER

UNION COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED OCTOBER 16, 2018