

**REGULAR AUDIT** 

For the Year Ended December 31, 2017 Fiscal Year Audited Under GAGAS: 2017



Board of Directors West Central Ohio Port Authority 3130 East Main Street, Suite 2 B Springfield, Ohio 45505

We have reviewed the *Independent Auditor's Report* of the West Central Ohio Port Authority, Clark County, prepared by BHM CPA Group, Inc., for the audit period January 1, 2017 through December 31, 2017. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The West Central Ohio Port Authority is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

July 24, 2018



# $\frac{\text{WEST CENTRAL OHIO PORT AUTHORITY}}{\text{CLARK COUNTY}}$

### TABLE OF CONTENTS

<u>PAC</u>	jΕ
Independent Auditor's Report	
Management's Discussion and Analysis	
Basic Financial Statements:	
Statement of Net Position	
Statement of Revenues, Expenses and Changes in Net Position	
Statement of Cash Flows	0
Notes to the Basic Financial Statements1	1
Report on Internal Control Over Financial Reporting  And on Compliance and Other Matters Required by Government Auditing Standards	





### **Independent Auditor's Report**

West Central Port Authority Clark County 3130 E. Main Street Springfield, Ohio 45505

Members of the Board of Directors:

### Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities of the West Central Port Authority, Clark County, Ohio (the Port Authority), as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the Port Authority's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Port Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Port Authority's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Member of the Board of Directors West Central Port Authority Independent Auditor's Report Page 2

### **Opinion**

In our opinion, the financial statements, referred to above present fairly, in all material respects, the respective financial position of the business-type activities of the West Central Port Authority, Clark County, Ohio, as of December 31, 2017, and the respective changes in financial position and where applicable, cash flows, thereof, for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* listed in the table of contents to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with managements responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 1, 2018, on our consideration of the Port Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Port Authority's internal control over financial reporting and compliance.

BHM CPA Group Inc.

BHM CPA Group

Piketon, Ohio June 1, 2018

MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2017
(Unaudited)

This Management Discussion and Analysis (MD&A) of West Central Ohio Port Authority's (the Port Authority) financial performance provides an overall review of the financial activities for the year ended December 31, 2017. The intent of this discussion and analysis is to look at the Port Authority's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Port Authority's financial performance.

The MD&A is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in its Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, issued in June 1999. Certain comparative information between the current year and the prior year is required to be presented, and is presented in the MD&A.

### **Financial Highlights**

Key financial highlights for 2017 are as follows:

- Total net position decreased by \$88,671 in 2017 compared to an increase of \$268,818 in 2016. This decrease was primarily due to \$422,225 decrease in capital contributions, \$151,287 increase in economic development costs, \$38,203 increase in depreciation, and \$14,840 increase in legal fees. These negative changes to the net position were partially offset by \$51,104 increase in use and trackage fees, \$45,005 increase in lease receipts property, and \$154,638 from economic development partners.
- Total assets decreased by \$102,389 which represents a 0.74 percent decrease from the prior year. The decrease was primarily due to a \$162,558 decrease in cash and cash equivalents for track maintenance costs. This decrease was offset, in part, by a \$38,746 increase in accounts receivable and a \$22,235 increase in net capital assets.
- Total liabilities decreased by \$13,718 which represents a 9.87 percent decrease from the prior year. This decrease was due a decrease in accounts payable of \$61,739 due primarily to timing of payments on capital projects. This decrease was offset, in part, by an increase of \$47,207 in prepaid rents primarily due to a lease receipt with an economic development partner.
- The 2017 net operating loss of \$133,614 decreased by \$61,220 from the operating loss of \$194,834 for 2016, due to a \$100,762 increase in operating revenues and a \$39,542 increase in operating expenses. Operating revenues increased during 2017 due to a \$45,005 increase in lease receipts primarily due to a lease with an economic development partner, \$53,182 increase in trackage rights caused by an increase in "overhead" traffic being routed onto the Port Authority's tracks and a 1 percent rate increase. Operating expenses increased in 2017 primarily due to an increase of \$38,203 in depreciation expense for the year.

#### **Using this Financial Report**

This financial report contains the basic financial statements of the Port Authority, as well as the Management's Discussion and Analysis and notes to the basic financial statements. The basic financial statements include a statement of net position, statement of revenues, expenses and changes in net position, and a statement of cash flows. As the Port Authority reports its operations using enterprise fund accounting, all financial transactions and accounts are reported as one activity, therefore the entity wide and the fund presentation information is the same.

MANAGEMENT'S DISCUSSION AND ANALYSIS
DECEMBER 31, 2017
(Unaudited)

#### Statement of Net Position

The statement of net position answers the question, "How did we do financially during the year?" This statement includes all assets and liabilities, both financial and capital, and short-term and long-term, using the accrual basis of accounting and the economic resources focus, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all revenues and expenses during the year, regardless of when the cash is received or paid.

Net position is reported in three broad categories (as applicable):

<u>Net Investment in Capital Assets:</u> This component of net position consists of all capital assets, reduced by the outstanding balances of any bonds, mortgages, notes or other borrowing that are attributable to the acquisition, construction or improvement of those assets.

<u>Restricted Net Position:</u> This component of net position consists of restricted assets which constraints are placed on asset by grantors, contributors, laws, regulations, etc.

<u>Unrestricted Net Position:</u> Consists of net position that does not meet the definition of "Net Investment in Capital Assets" or "Restricted Net Position."

Table 1 provides a summary of the Port Authority's net position for 2017 compared with 2016.

Table 1
Condensed Statement of Net Position

Assets:	2017	2016
Current and other assets Capital assets, net	\$ 506,689 13,258,289	631,313 13,236,054
Total Assets	13,764,978	13,867,367
Liabilities: Current liabilities	125,234	138,952
Total Liabilities	125,234	138,952
Net Positions  Net investment in capital assets Unrestricted	13,258,289 381,455	13,236,054 492,361
Total Net Position	\$ 13,639,744	13,728,415

Total net position of the Port Authority decreased by \$88,671 in 2017 or 0.65 percent compared to an increase of \$268,818 in 2016.

As noted in Table 1 above, the unrestricted net position as of December 31, 2017 decreased by \$110,906. The net investment in capital assets, component of net position, increased by \$22,235 resulting from current year capital asset acquisitions totaling \$777,759 offset by current year depreciation of \$755,524.

### MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2017 (Unaudited)

Table 2 shows the changes in revenues and expenses for the Port Authority for 2017 and 2016.

Table 2
Statement of Revenues, Expenses and Change in Net Position

		2017	2016
Operating Revenues:			
Use and Trackage Fees - Operations	\$	387,810	336,706
Lease Receipts - Property	Ψ	100,233	55,228
Maintenance Fees		344,246	340,093
Document Fees		975	475
Non-Operating Revenues:		0.0	
Economic Development Revenues		154,638	_
Interest Income		47	72
Total Revenues		987,949	732,574
Operating Expenses:			
Legal Fees		26,051	11,211
Real Estate Service		19,323	17,616
Bookkeeping Service		10,800	10,800
Accounting Service		14,500	14,500
Administration - Clark County TCC		51,688	57,868
Planning - Clark County TCC		5,000	5,000
Taxes, Licenses and Fees		33,548	32,734
Insurance - Bond		364	364
Audit Fees		5,111	7,246
Amortization of Organizational Costs		812	812
Depreciation		755,524	717,321
Nuisance & Abatement		4,273	8,532
Repairs and Maintenance		37,848	39,501
Advertising		-	2,920
Miscellaneous Expense		2,036	911
Non-Operating Expenses:			
Economic Development Costs		151,287	-
Interest Expense			190
Total Expenses	_	1,118,165	927,526
Excess (Loss) Before Contributions		(130,216)	(194,952)
Capital Contributions		41,545	463,770
Change in Net Position		(88,671)	268,818
Net Position at the Beginning of Year	_	13,728,415	13,459,597
Net Position at the End of Year	\$	13,639,744 \$	13,728,415

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2017 (Unaudited)

There was an increase in trackage fees of \$53,182 over the prior year based on a significant increase in "overhead" traffic being routed onto the Port Authority's tracks during 2017 and a 1 percent rate increase. Decrease in use fees of \$2,078 was due to a 3% decrease in the number of carloads transported during the year – 4,097 railcars served in 2017 compared to 4,230 railcars in 2016, offset in part due to a rate increase of 1%. The increase in lease receipts of \$45,005 was primarily due to a lease with an economic development partner.

Total expenses of the Port Authority reported for the year were \$190,639 higher than those reported for the previous year. The increase in 2017 was due to \$151,287 in economic development costs, an increase of \$38,203 in depreciation expense, and an increase of \$14,840 in legal fees. These were partially offset by a \$6,180 decrease in administration.

#### **Capital Assets**

At December 31, 2017 capital assets of the Port Authority were \$22,638,102 off-set by \$9,379,813 in accumulated depreciation resulting in net capital assets of \$13,258,289. Table 3 shows the categories of capital assets maintained by the Port Authority and total accumulated depreciation, at December 31, 2017 and 2016.

Table 3
Capital Assets, Net of Depreciation

		2017	2016
	•		
Land	\$	1,205,368	1,205,368
Construction in Progress		15,840	340,728
Equipment and Appendices		3,440,058	3,424,962
Spur		207,951	207,951
Railroad		17,768,885	16,681,334
Total capital assets		22,638,102	21,860,343
Less accumulated depreciation	_	(9,379,813)	(8,624,289)
Totals	\$	13,258,289	13,236,054

The \$777,759 increase in total capital assets was due to Mechanicsburg Bridge project of \$104,073, South Charleston Line track rehab project of \$573,287, Glen Echo track rehab of \$29,036, SR 41 Jeffersonville crossing project of \$48,992, Washington Court House culvert repair project of \$15,096 and \$15,840 construction in progress project consisting of unused tie stock pile purchases. The \$340,728 in construction in progress at December 31, 2016 consisted of the Mechanicsburg Bridge project of \$332,163 and a slow order emergency repair of \$8,565. The Mechanicsburg Bridge project was completed in 2017 and the slow order emergency repair was expensed as it did not meet the capitalization threshold. Depreciation expense for 2017 and 2016 were \$755,524 and \$717,321, respectively.

See Note 5 of the notes to the basic financial statements for more detailed information on the Port Authority's capital assets.

MANAGEMENT'S DISCUSSION AND ANALYSIS DECEMBER 31, 2017 (Unaudited)

### Debt

At December 31, 2017, there were no outstanding debt obligations.

### **Contacting the Port Authority**

This financial report is designed to provide a general overview of the finances of the West Central Ohio Port Authority and to show the Port Authority's accountability for the monies it receives to all vested and interested parties, as well as meeting the annual reporting requirements of the State of Ohio. Any questions about the information contained within this report or requests for additional financial information should be directed to: West Central Ohio Port Authority, Springview Government Center, 3130 East Main Street, Suite 2B, Springfield, Ohio 45505.

# STATEMENT OF NET POSITION DECEMBER 31, 2017

Assets:	
Current assets:	
Cash and Cash Equivalents	316,854
Accounts Receivable	179,496
Total current assets	496,350
Non-current assets:	
Nondepreciable Capital Assets	1,221,208
Depreciable Capital Assets, Net	12,037,081
Organizational Costs	10,339
Organizational Oosto	10,000
Total non-current assets	13,268,628
Total Assets	13,764,978
Liabilities:	
Current liabilities:	
Accounts Payable	10,125
Accrued Real Estate Taxes	33,548
Prepaid Rents	81,561
1 Topala Homo	01,001
Total liabilities	125,234
Net Position:	
Net Investment in Capital Assets	13,258,289
Unrestricted	381,455
Officounicod	001,700

13,639,744

Total net position

STATEMENT OF REVENUES, EXPENSES, AND CHANGE IN NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2017

Operating Revenues:		
Use and Trackage Fees - Operations	\$	387,810
Lease Receipts - Property		100,233
Maintenance Fees		344,246
Document Fees		975
Total Operating Revenues	_	833,264
Operating Expenses:		
Legal Fees - General Counsel		13,289
Legal Fees - Special Counsel		12,762
Real Estate Service		19,323
Bookkeeping Service		10,800
Accounting Service		14,500
Administration - Clark County TCC		51,688
Planning - Clark County TCC		5,000
Taxes, Licenses and Fees		33,548
Insurance - Bond		364
Audit fees		5,111
Amortization of Organizational Costs		812
Depreciation		755,524
Nuisance & Abatement		4,273
Repairs and Maintenance		37,848
Miscellaneous Expense		2,036
Total Operating Expenses	_	966,878
Operating Loss		(133,614)
Non-Operating Revenue (Expenses):		
Interest Income		47
Economic Development Revenue		154,638
Economic Development Costs	_	(151,287)
Total Non-Operating Revenue (Expenses)	_	3,398
Net loss before contributions		(130,216)
Capital contributions	_	41,545
Change in net position		(88,671)
Net position at the Beginning of Year	_	13,728,415
Net position at the End of Year	\$_	13,639,744

STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2017

Cash Flow From Operating Activities:	
Cash received from customers	\$ 840,276
Cash payments to suppliers for goods and services	(215,663)
Other operating revenue	 1,597
Net Cash Provided by Operating Activities	 626,210
Cash Flow from Capital and Related Financing Activities:	
Capital acquisitions	(833,711)
Grants and capital contributions received	41,545
Cash receipt from economic development partners	154,638
Cash disbursement for economic development costs	 (151,287)
Net Cash Used in Capital and Related Financing Activities	 (788,815)
Cash Flows From Investing Activities:	
Interest Income	 47
Net Change in Cash and Cash Equivalents	(162,558)
Cash and Cash Equivalents at the Beginning of Year	 479,412
Cash and Cash Equivalents at the End of Year	\$ 316,854
RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED BY OPERATING ACTIVITIES:	
Operating Loss	\$ (133,614)
Adjustments to reconcile Operating Loss	
to Net Cash Provided by Operating Activities:	
Amortization Expense	812
Depreciation Expense	755,524
Change in Accounts Receivables	(38,746)
Change in Prepaid Rents Change in Accrued Real Estate Taxes	47,207 814
Change in Accounts Payables	(5,787)
Ghange in Accounts 1 ayables	 , ,
Total Adjustments	 759,824
Net Cash Provided by Operating Activities	\$ 626,210

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### 1. DESCRIPTION OF THE REPORTING ENTITY

The West Central Ohio Port Authority is a governmental subdivision established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

On February 27, 1990, the Clark County Commission entered into an agreement to become part of a jointly governed organization with the Fayette County Commission for the purpose of purchasing and operating 27.13 miles of railroad between South Charleston, Ohio, in Clark County and Washington Court House, Ohio, in Fayette County. The purpose of forming the jointly governed organization was to protect the economic security of the agricultural community in southeastern Clark County by outright purchase of railway over which to transport grain and other commodities to market outlets. In accordance with the Ohio Revised Code, 4582.20.1, the Port Authority was established and named the Clark County – Fayette County Port Authority.

On August 16, 1993, the Clark County – Fayette County Port Authority signed an agreement of Joinder with Champaign County. The purpose of the agreement was to extend the territorial limits of the Port Authority in order to purchase two additional rail segments. The first segment runs between Springfield, Ohio, in Clark County and Bellefontaine, Ohio, in Logan County. The second segment runs between Springfield, Ohio, and Mechanicsburg, Ohio, in Champaign County. Because of the territorial change, the name of the organization was changed from the Clark County – Fayette County Port Authority to the West Central Ohio Port Authority.

The Port Authority is governed by a board of directors, two of whom are appointed by the commissioners of Champaign County, two of whom are appointed by the commissioners of Clark County, two by the commissioners of Fayette County and one by a majority action of the three counties. The Port Authority provides the services which are defined by Chapter 4582 of the Ohio Revised Code and which services include but are not limited to the power to purchase, construct, re-construct, enlarge, improve, equip, develop, sell, exchange, lease, convey other interest in, and operate Port Authority facilities.

The Commissioners of Clark, Fayette and Champaign Counties have no authority regarding the day-to-day activities and business affairs of the Port Authority beyond the creation of the Port Authority and the appointment of its directors. All counties maintain their own accounting functions, are separate reporting entities, and their financial activities are not included within the financial statements of the Port Authority.

The general office of the Port Authority is located in the Springfield Township and within the Clark-Shawnee School District. These entities maintain their own accounting functions, are separate reporting entities, and their financial activities are not included within the financial statements of the Port Authority.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

These financial statements of West Central Ohio Port Authority have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Port Authority's accounting policies are described below.

#### A. Basis of Presentation

Enterprise accounting is used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, pubic policy, management control, accountability or other purposes.

### B. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Enterprise accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities are included on the statement of net position. Equity (i.e., net position) consists of retained earnings. The operating statements present increases (e.g., revenues) and decreases (e.g., expenses) in net position.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made.

The accrual basis of accounting is utilized for reporting purposes. Revenues are recognized when they are earned, and expenses are recognized when they are incurred.

### C. Budgetary Data

Ohio Revise Code Section 4582.13 requires the Port Authority annually prepare a budget. No further approvals or actions are required under Section 4582 of the Ohio Revised Code.

#### D. Cash and Cash Equivalents

The Port Authority maintains a cash management program whereby cash is deposited with a banking institution in Clark County. The agreements restrict activity to certain deposits. These deposits are stated at cost which approximates market value. Investment procedures are restricted by the provisions of the Ohio Revised Code.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### E. Accounts Receivable

Receivables recorded on the Port Authority's financial statements are recorded to the extent that the amounts are determined material and substantiated not only by supporting documentation but also, by a reasonable, systematic method of determining their existence, completeness, valuation and collectability. Receivables at December 31, 2017 consisted of rent or lease account billings, maintenance fees, and use and trackage rights. All receivables are considered collectible in full.

### F. Capital Assets and Depreciation

Property, plant and equipment are recorded at either historical cost for capital assets acquired by the Port Authority or acquisition value for donated capital assets and are depreciated using the straight-line method over the useful life of the assets as follows:

Category	Threshold	<u>Years</u>
Signals and equipment	\$ 10,00	0 14 Years
Track	\$ 10,00	00 30 Years
Office Equipment	\$ 1,00	00 10 Years

#### G. Capitalization of Interest

The Port Authority's policy is to capitalize net interest on construction projects until substantial completion of the project. Capitalized interest is amortized on a straight-line basis over the estimated useful life of the asset. For 2017, the Port Authority incurred no interest which was capitalized.

### H. Organizational Costs

Organization costs were capitalized when the Port Authority was originally formed in 1990. Costs are amortized using the straight-line method over a 40 year period.

### I. Operating and non-operating revenues and expenses

Operating revenues are those revenues that are generated directly at the Port Authority's primary mission. For the Port Authority, operating revenues include railroad track use and trackage fees, property lease income, railroad maintenance fees and related market and document fees. Operating expenses are necessary costs incurred to support the Port Authority's primary mission, including depreciation.

Non-operating revenues and expenses are those that are not generated directly by the Port Authority's primary mission. Various state grants, capital contributions, interest income, and expenses comprise the non-operating revenues and expenses of the Port Authority.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### J. Net Position

Net position represents the difference between assets and liabilities. Net investment in capital assets consist of capital assets, net of accumulated depreciation and net of related debt. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. When appropriate, the Port Authority applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### K. Capital Contributions

Capital contributions arise from outside contributions of capital assets or outside contributions of resources restricted to capital acquisition and construction. The Port Authority had capital contributions of \$41,545 during 2017.

#### L. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United State of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### 3. DEPOSITS AND INVESTMENTS

Ohio Law requires the classification of funds held by the Port Authority into three categories:

Active funds are those funds required to be kept in "cash" or "near cash" status for immediate use by the Port Authority. Such funds must be maintained either as cash in the Port Authority Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Inactive funds are those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories.

Interim funds are those funds not needed for immediate use but needed before the end of the current period of designation of depositories. Interim funds may be invested in the following securities:

1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States:

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Port Authority, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Port Authority, and Student Loan Marketing Port Authority. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Interim deposits in eligible institutions apply for interim funds;
- 5. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
- 7. The State Treasurer's investment pool (STAR Ohio).

Protection of Authority's deposits is provided by the Federal Deposit Insurance Corporation (FDIC) by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution, or by a collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

As of December 31, 2017, the carrying amount of the Port Authority's deposits totaled \$316,854 and its bank balance was \$327,986. Based on the criteria described in GASB Statement No. 40, "Deposit and Investment Risk Disclosure," as of December 31, 2017, \$77,986 was exposed to custodial risk as discussed below, while \$250,000 was covered by the Federal Depository Insurance Corporation.

Custodial credit risk is the risk that in the event of bank failure, the Port Authority will not be able to recover the deposits. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at the Federal Reserve Banks or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the Authority.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### 4. USE AND LEASE RECEIPTS

Use and lease receipts are amounts received by the Port Authority for lease of railroad tracks. Amounts due at December 31, but uncollected, are recorded as revenue.

#### 5. CAPITAL ASSETS

A summary of the property, plant and equipment purchased as of December 31, 2017, follows. These assets are substantially leased to a third party:

		12/31/16			12/31/17
		Balance	Additions	Disposals	Balance
Capital assets not being depreciated:	_		_	_	
Land	\$	1,205,368	-	-	1,205,368
Construction in Progress		340,728	15,840	340,728	15,840
	-	1,546,096	15,840	340,728	1,221,208
Capital assets being depreciated:					
Equipment and Appendices		3,424,962	15,096	-	3,440,058
Spur		207,951	-	-	207,951
Railroad		16,681,334	1,087,551	-	17,768,885
	_	20,314,247	1,102,647	-	21,416,894
Less Accumulated Depreciation on:					
Equipment and Appendices		(2,036,988)	(177,458)	-	(2,214,446)
Spur		(187,937)	(3,639)	-	(191,576)
Railroad		(6,399,364)	(574,427)	-	(6,973,791)
		(8,624,289)	(755,524)	-	(9,379,813)
Capital assets, net	\$	13,236,054	362,963	340,728	13,258,289

#### 6. SHORTLINE RAILROAD AGREEMENT

The Port Authority entered into a Shortline railroad operating agreement with the Indiana & Ohio Railroad, Inc., (IORY) on September 4, 1990, for operation as a shortline carrier. In light of current and ongoing operation and ownership of the Shortline, both parties entered into a revised and updated 2005 Agreement during 2006, terms of which went in effect retro-active as of May 1, 2005. The 2005 Agreement continues in effect until December 31, 2090, unless sooner terminated, and specifies that an additional 99 year term will be granted at the end of the initial term.

The 2005 Agreement permits (a) the Port Authority to terminate this Agreement: (i) upon an arbitration board determining that IORY has not performed services that would reasonably be expected of a similar carrier given the circumstances such termination to be effective as specified in a written notice provided by WESTCO PA to IORY; (ii) Upon the failure of IORY for a period of 90 days after the due date to pay any applicable Use and/or Trackage Fee and/or (b) IORY shall have the right to terminate this Agreement in the event that overhead traffic and online customer revenue base do not provide sufficient monetary return over and above associated expenses. Termination by IORY is to be effective 120 days after written notice by IORY to WESTCO PA.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

In accordance with the 2005 Agreement, IORY is required to perform at its own expense all routine maintenance on the Shortline up to the limits specified in the agreement and maintain the Shortline at not less than Federal Railroad Administration Class II track standards ("Class II Condition"). Any damage to the Shortline, other than normal wear, that occurs as a result of IORY operations shall be repaired at IORY's expense. The Port Authority is solely responsible for any extraordinary maintenance or capital improvements required to maintain the line to its current Class II condition.

The 2005 Agreement states that a use fee for any cars originating or terminating on the Shortline will be paid within thirty days after the close of the calendar quarter by the IORY to the Port Authority.

The 2005 Agreement also states that for use of Trackage by IORY or any other railroad authorized in writing by IORY and WESTCO PA for overhead (bridge) traffic, not originating or terminating on the Shortline, between Springfield (MP 202.7) and Fayne (MP 229.83), a distance of 27.13 miles, IORY shall pay directly to WESTCO PA, for each car (empty or loaded), locomotive and caboose handled by IORY over the Trackage pursuant to this Agreement. In addition, beginning in January 2014, trackage rights are also being paid for the joint trackage between Jeffersonville and Fayne, a distance of 4.82 miles. (For purposes of computing the fee, locomotives shall be counted as two cars. Trackage fee payments will be paid on a monthly basis on or before thirty (30) days after the close of the month in which the applicable Trackage Fees accrue.

The agreement restricts the use of both the use and trackage fees solely for extraordinary maintenance and/or capital expenditures directly related to rail infrastructure and freight operations over the Shortline Property.

The Port Authority is entitled to all revenue from rents, leases, and licenses that are derived from ownership of the real property, and related improvements. The Port Authority is responsible for any interest and principal payments which may be associated with its ownership.

The IORY is entitled to revenues derived from its operation of the Shortline, including switching fees, per diem and demurrage and other accessorial charges per IORY 8000 and 6001 series tariffs. IORY is responsible for all freight rail expenses associated with operation of the Shortline including the maintenance liability insurance coverage with benefits not less than \$5 million. The Port Authority is named as an additional insured on the policy.

Both parties agree to indemnify and hold harmless each other, its agents, directors, officers and employees, from and against liabilities from any claims, liabilities, costs or expenses (including reasonable attorneys' fees) for damage to any property, personal injuries or deaths caused by or resulting from any acts or omissions, its agents, employees, independent contractors or otherwise by the their operations.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

#### 7. CONTINGENT LIABILITIES

Per an agreement signed on January 3, 1991, between the Indiana and Ohio Central Railroad and the Port Authority, the Port Authority agrees to repay the IORY contribution of \$116,170 toward the purchase of the railroad, upon the occurrence of any of the following conditions:

- Should the IORY no longer provide rail service for the line after the line remains unused for a period of twelve months,
- Should the railroad be sold, abandoned, or otherwise disposed of, the Port Authority will repay the IORY an amount equal to 4.04% of the net proceeds of the sale, or
- The Port Authority will repay the \$116,170 to IORY within three months of operation of the line by someone other than IORY.

There is no liability provision for any of these occurrences in the financial statements due to the remoteness of the occurrences.

#### 8. RISK MANAGEMENT

The Port Authority is covered by general liability and public official liability insurance with the County Risk Sharing Authority. Coverage with a private carrier provides, bonding, liability insurance on the rails, right-of-way, theft and property damage. The Port Authority is co-insured with Indiana and Ohio Railroad for any operational liability.

There has been no significant reduction in coverage in relation to the prior year. Settled claims have not exceeded commercial coverage in any of the last three years.

#### 9. RELATED PARTY

The Port Authority billed \$42,175 for maintenance fees to Orbis Corporation in 2017 of which \$10,675 was for carloads through March 31, 2017. Dan Szklany, a board member of the Port Authority through March 13, 2017, was the plant manager of Orbis Corporation. The Port Authority also billed \$38,870 for maintenance fees to Heritage Mechanicsburg in 2017. Wes Bahan, a board member of the Port Authority, is the Assistant Manager of Heritage Mechanicsburg.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2017

### 10. ECONOMIC DEVELOPMENT PROJECTS

#### Topre America, Inc.

In 2017, the Port Authority entered into an agreement with Topre America Corporation to facilitate the construction and equipping of a 175,000 square foot manufacturing facility to be located in the City of Springfield. Under the terms of the agreement, the Port Authority entered into a ground lease and project lease with Topre America, under which Topre America is responsible for obtaining financing and completing the construction of the building. Under the terms of the ground and project leases, the Port Authority is explicitly relieved of any obligation to maintain the building, undertake any capital repairs, or expend funds in connection with the building. Upon completion, the building title will be transferred to the Port Authority, and the Port Authority will lease the building back to Topre America. Under this lease, Topre America will make rental payments of \$1 per year for thirty-five years to the Port Authority, and has a bargain purchase option to obtain the Port Authority's entire interest in the project for \$1 at the end of the lease. The Port Authority received an upfront payment of \$144,638 that will be recognized when received. Additionally, Topre America will continue to be responsible for all maintenance and upkeep on the facilities, As a result, Topre America will record the asset and related depreciation in its financial statements, as a capital lease, and the Port Authority will recognize rental income.

#### Silfex, Inc.

In 2017, the Port Authority worked with Silfex, Inc to facilitate the construction and equipping of a 353,000 square foot manufacturing facility to be located in Clark County. Under the terms of the agreement, the Port Authority entered into a ground lease and project lease with Silfex, Inc, under which Silfex, Inc is responsible for obtaining financing and completing the construction of the building. Under the terms of the ground and project leases, the Port Authority is explicitly relieved of any obligation to maintain the building, undertake any capital repairs, or expend funds in connection with the building. Upon completion, the building title will be transferred to the Port Authority, and the Port Authority will lease the building back to Silfex, Inc. Under this lease, Silfex, Inc will make rental payments of \$57,077.37 per year for five years to the Port Authority, and has a bargain purchase option to obtain the Port Authority's entire interest in the project for \$1 at the end of the lease. Additionally, Silfex, Inc will continue to be responsible for all maintenance and upkeep on the facilities, As a result, Silfex, Inc will record the asset and related depreciation in its financial statements, as a capital lease, and the Port Authority will recognize rental income.



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and other Matters Required by *Government Auditing Standards*

West Central Port Authority Clark County 3130 E. Main Street Springfield, Ohio 45505

Members of the Board of Directors:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the business-type activities of the West Central Port Authority, Clark County, Ohio, (the Port Authority) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the Port Authority's basic financial statements and have issued our report thereon dated June 1, 2018.

### Internal Control over Financial Reporting

As part of our financial statement audit, we considered the Port Authority's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Port Authority's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Port Authority's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Members of the Board of Directors
West Central Port Authority
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by
Government Auditing Standards
Page 2

### Compliance and Other Matters

As part of reasonably assuring whether the Port Authority's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

### Purpose of this Report

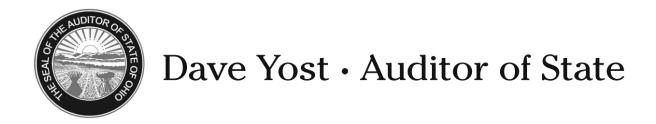
This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Port Authority's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Port Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BHM CPA Group Inc. Piketon, Ohio

BHM CPA Group

June 1, 2018





### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 7, 2018