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### INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES

Greenwich Township Huron County P.O. Box 23 Greenwich, Ohio 44837

We have performed the procedures enumerated below, which were agreed to by the Board of Trustees (the Board) and the management of Greenwich Township, Huron County, Ohio (the Township), on the receipts, disbursements and balances recorded in the Township's cash-basis accounting records for the years ended December 31, 2018 and 2017 and certain compliance requirements related to those transactions and balances, included in the information provided to us by the management of the Township. The Township is responsible for the receipts, disbursements and balances recorded in the cash-basis accounting records for the years ended December 31, 2018 and 2017 and certain compliance requirements related to these transactions and balances included in the information provided to us by the Township. The sufficiency of the procedures is solely the responsibility of the parties specified in this report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

This report only describes exceptions exceeding \$10.

#### **Cash and Investments**

- 1. We recalculated the December 31, 2018 and December 31, 2017 bank reconciliations. We found no exceptions.
- 2. We agreed the January 1, 2017 beginning fund balances recorded in the Fund Ledger Report to the December 31, 2016 balances in the prior year audited statements. We found no exceptions. We also agreed the January 1, 2018 beginning fund balances recorded in the Fund Ledger Report to the December 31, 2017 balances in the Fund Ledger Report. We found no exceptions.
- 3. We agreed the totals per the bank reconciliations to the total of the December 31, 2018 and December 31, 2017 fund cash balances reported in the Fund Status Report. The amounts agreed.
- 4. We confirmed the December 31, 2018 bank account balance with the Township's financial institution. We found no exceptions. We also agreed the confirmed balance to the amount appearing in the December 31, 2018 bank reconciliation without exception.
- 5. We selected a sample (agreed upon) of five reconciling debits (such as outstanding checks) from the December 31, 2018 bank reconciliation:
  - a. We traced one debit to the subsequent January bank statement. For the remaining debits we traced each debit to the August, 2019 Outstanding Payments Report to determine they were still outstanding. We found no exceptions.

- b. We traced the amounts and dates to the Outstanding Payments Report, to determine the debits were dated prior to December 31. There were no exceptions.
- 6. We inspected investments held at December 31, 2018 and December 31, 2017 to determine that they:
  - a. Were of a type authorized by Ohio Rev. Code Sections 135.13, 135.14 or 135.144. We found no exceptions.
  - b. Mature within the prescribed time limits noted in Ohio Rev. Code Section 135.13 or 135.14. We noted no exceptions.

## **Property Taxes and Intergovernmental Cash Receipts**

- 1. We selected a property tax receipt from one *Statement of Semiannual Apportionment of Taxes* (the *Statement*) for 2018 and one from 2017:
  - a. We traced the gross receipts from the *Statement* to the amount recorded in the Revenue Receipt Register Report. The amounts agreed.
  - b. We inspected the Revenue Receipt Register Report to confirm the receipt was allocated to the proper funds as required by Ohio Rev. Code Sections 5705.05-.06 and 5705.10. We found no exceptions.
  - c. We inspected the Revenue Receipt Register Report to confirm whether the receipt was recorded in the proper year. The receipt was recorded in the proper year.
- 2. We inspected the Revenue Receipt Register Report to determine whether it included two real estate tax receipts for 2018 and 2017. The Revenue Receipt Register Report included the proper number of tax receipts for each year.
- 3. We selected all receipts from the State Distribution Transaction Lists (DTL) from 2018 and all from 2017. We also selected a sample (agreed upon) of five receipts from the Huron County Local Government Confirmation from 2018 and five from 2017.
  - a. We compared the amount from the above reports to the amount recorded in the Revenue Receipt Register Report. The amounts agreed.
  - b. We inspected the Revenue Receipt Register Report to determine that these receipts were allocated to the proper fund. We found three receipts totaling \$10,845 for rollbacks recorded in the General Fund that should have been recorded in the Road and Bridge Fund during the year ended December 31, 2018. We also found two receipts totaling \$5,475 for rollbacks recorded in the General Fund that should have been recorded in the Road and Bridge Fund during the year ended December 31, 2017. We brought this to management's attention and they corrected the General and Road and Bridge Fund balances in the amount of \$4,000 for these items. In accordance with the foregoing facts, we hereby issue a finding for adjustment in the amount of \$12,320 from the General Fund in favor of the Road and Bridge Fund. However, because we did not inspect all receipts, our report provides no assurance regarding whether or not other similar errors occurred. The Township should implement controls to help ensure receipts are recorded in the proper funds.

c. We inspected the Revenue Receipt Register Report to determine whether the receipts were recorded in the proper year. We found no exceptions.

### Debt

- 1. The prior audit documentation disclosed no debt outstanding as of December 31, 2016.
- We inquired of management, and inspected the Receipt Detail Report and Payment Register Detail
  Report for evidence of debt issued during 2018 or 2017 or debt payment activity during 2018 or
  2017. There were no new debt issuances, nor any debt payment activity during 2018 or 2017.

# **Payroll Cash Disbursements**

- 1. We selected one payroll check for all employees from 2018 and one payroll check for all employees from 2017 from the Wage Detail Report and:
  - a. We compared the salary recorded in the Wage Detail Report to supporting documentation (statutorily-approved salary). We found no exceptions.
  - b. We inspected the fund and account codes to which the check was posted to determine the posting was reasonable based on the employee's duties as required by statute. We also confirmed the payment was posted to the proper year. We found no exceptions.
- 2. For any new employees selected in procedure 1 we inspected the employee's personnel files for the following information and compared it with the information used to compute gross and net pay related to this check:
  - a. Name
  - b. Authorized salary or pay rate
  - c. Departments and funds to which the check should be charged
  - d. Retirement system participation and payroll withholding
  - e. Federal, State, and Local income tax withholding authorization and withholding
  - f. Any other deduction authorizations (deferred compensation, etc.)

We found no exceptions related to procedures a. – f. above.

3. We inspected the last remittance of tax and retirement withholdings for the year ended December 31, 2018 to confirm remittances were timely paid, and if the amounts paid agreed to the amounts withheld, plus the employer's share where applicable, during the final withholding period of 2018. We observed the following:

Withholding (plus employer share, where applicable)	Date Due	Date Paid	Amount Due	Amount Paid
Federal income taxes and Medicare	January 31, 2019	January 29, 2019	\$224	\$224
State income taxes	January 15, 2019	December 18, 2018	80	80
OPERS retirement	January 30, 2019	December 18, 2018	829	829
Ohio School District income taxes	January 15, 2019	December 18, 2018	41	41

- 4. For the pay periods ended October 31, 2018 and February 28, 2017, we recomputed the allocation of the Boards' salaries to the General and Gasoline Tax funds per the Wage Detail Report. We found no exceptions.
- 5. For the pay periods described in the preceding procedure, we traced the Boards' salary for time or services performed to supporting certifications the Ohio Revised Code requires. We found no exceptions.
- 6. We inquired of management and inspected the Payment Register Detail Report for the years ended December 31, 2018 and 2017 to determine if Board members were reimbursed for out-of-pocket insurance premiums. No such reimbursements occurred.

## **Non-Payroll Cash Disbursements**

We selected a sample (agreed upon) of ten disbursements from the Payment Register Detail Report for the year ended December 31, 2018 and ten from the year ended December 31, 2017 and determined whether:

- a. The disbursements were for a proper public purpose. We found no exceptions.
- b. The check number, date, payee name and amount recorded on the returned, canceled check agreed to the check number, date, payee name and amount recorded in the Payment Register Detail Report and to the names and amounts on the supporting invoices. We found one exception where the check number on the returned, canceled check did not agree to the check number recorded in the Payment Register Detail Report. The failure to properly record check numbers could result in inaccurate monthly bank-to-book reconciliations. However, because we did not inspect all disbursements, our report provides no assurance regarding whether or not other similar errors occurred. The Township should implement controls to help ensure check numbers are properly entered in the accounting system.
- c. The payment was posted to a fund consistent with the restricted purpose for which the fund's cash can be used. We found one exception. The General Fund made road and bridge-related disbursements in the amount of \$161 during the year ended December 31, 2017. To the extent that the General Fund contains moneys that are not subject to any limitation against expenditure for road and bridge purposes, those moneys may be expended directly for road and bridge purposes, provided that those moneys can be separately identified and have not been comingled with other moneys that cannot be used for road and bridge purposes. Since the Township's General Fund co-mingles moneys that both can and cannot be used for road and bridge purposes, we recommend disbursements related to road and bridge purposes first be transferred from the Township's General Fund to its Road and Bridge Fund with the

disbursement then being made from the Road and Bridge Fund. There is no effect on ending fund balances, so no adjustments to the accounting system are necessary.

d. The Fiscal Officer certified disbursements requiring certification or issued a *Then and Now Certificate*, as required by Ohio Rev. Code Section 5705.41(D). We found two instances where the certification date was after the vendor invoice date, and there was also no evidence that a *Then and Now Certificate* was issued. Ohio Rev. Code Section 5705.41(D) requires certifying at the time of a commitment, which should be on or before the invoice date, unless a *Then and Now Certificate* is used. Because we did not inspect all disbursements requiring certification, our report provides no assurance whether or not additional similar errors occurred.

# Compliance - Budgetary

- 1. We compared the total estimated receipts from the *Amended Official Certificate of Estimated Resources* (the *Certificate*), required by Ohio Rev. Code Section 5705.36(A)(1), to the amounts recorded in the Revenue Status Report for the General, Motor Vehicle License Tax, and Road and Bridge funds for the years ended December 31, 2018 and 2017. The amounts on the *Certificate* agreed to the amount recorded in the accounting system, except for the General and Road and Bridge funds. The Revenue Status Report recorded budgeted (i.e. certified) resources for the General and Road and Bridge funds of \$21,168 and \$88,568, respectively, for 2017. However, the final *Certificate* reflected \$30,867 and \$92,664, respectively. The Fiscal Officer should periodically compare amounts recorded in the Revenue Status Report to amounts recorded on the *Certificate* to assure they agree. If the amounts do not agree, the Board may be using inaccurate information for budgeting and monitoring purposes.
- 2. We inspected the appropriation measures adopted for 2018 and 2017 to determine whether, for the General, Motor Vehicle License Tax, and Road and Bridge funds, the Board appropriated separately for "each office, department, and division, and within each, the amount appropriated for personal services," as is required by Ohio Rev. Code Section 5705.38(C). We noted the annual appropriation measures were adopted at the fund level, contrary to the requirements above. The annual appropriation measures should be adopted at the required minimum level as required by Ohio Rev. Code Section 5705.38(C).
- 3. We compared total appropriations required by Ohio Rev. Code Sections 5705.38 and 5705.40, to the amounts recorded in the Appropriation Status Report for 2018 and 2017 for the following funds: General, Motor Vehicle License Tax, and Road and Bridge. The amounts on the appropriation measures agreed to the amount recorded in the accounting system, except for the General and Road and Bridge funds. The Appropriation Status Report recorded appropriations for the General and Road and Bridge funds of \$32,052 and \$129,942, respectively, for 2017. However, the appropriation measure reflected \$33,025 and \$132,442, respectively. The Fiscal Officer should periodically compare amounts recorded in the Appropriation Status Report to amounts approved by the Board in the appropriation measures to assure they agree. If the amounts do not agree, the Board may be using inaccurate information for budgeting and monitoring purposes.
- 4. Ohio Rev. Code Sections 5705.36(A)(5) and 5705.39 prohibits appropriations from exceeding the certified resources. We compared total appropriations to total certified resources for the General, Motor Vehicle License Tax, and Road and Bridge funds for the years ended December 31, 2018 and 2017. There were no funds for which appropriations exceeded certified resources

- 5. Ohio Rev. Code Section 5705.41(B) prohibits expenditures (disbursements plus certified commitments) from exceeding appropriations. We compared total expenditures for the years ended December 31, 2018 and 2017 for the General, Motor Vehicle License Tax, and Road and Bridge fund, as recorded in the Appropriation Status Report, to total Board approved appropriations. There were no funds for which expenditures exceeded appropriations.
- 6. Ohio Rev. Code Section 5705.09 requires establishing separate funds to segregate externally-restricted resources. We inspected the Receipt Register Report for evidence of new restricted receipts requiring a new fund during the years ended December 31, 2018 and 2017. We also inquired of management regarding whether the Township received new restricted receipts. We observed no evidence of new restricted receipts for which Ohio Rev. Code Section 5705.09 would require the Township to establish a new fund.
- 7. For funds existing in prior years, we inspected the fund activity to determine whether the fund is still being used for the statutorily approved purpose and that all the required funds were established. All of the required funds were established and no funds for which the statutorily approved purpose was no longer valid were included on the accounting records
- 8. We inspected the Appropriation Ledger Report for the Cemetery Nonexpendable Trust Fund. Not more than five percent of non-spendable monies were released, spent, or otherwise modified during the engagement period.
- 9. We inspected the 2018 and 2017 Revenue Status Reports and Appropriation Status Reports for evidence of interfund transfers which Ohio Rev. Code Sections 5705.14 .16 restrict. We found no evidence of transfers these Sections prohibit, or for which Section 5705.16 would require approval by the Tax Commissioner (effective after June 30, 2017) or Court of Common Pleas (effective through June 30, 2017).
- 10. We inquired of management and inspected the Appropriation Status Reports to determine whether the Township elected to establish reserve accounts permitted by Ohio Rev. Code Section 5705.13. The Township did not establish these reserves
- 11. We inspected the Cash Summary by Fund Report for the years ended December 31, 2018 and 2017 for negative cash fund balances. Ohio Rev. Code Section 5705.10 (I) provides that money paid into a fund must be used for the purposes for which such fund is established. As a result, a negative fund cash balance indicates that money from one fund was used to cover the expenses of another. We noted no funds having a negative cash fund balances.

#### **Compliance – Contracts and Expenditures**

We inquired of management and inspected the Payment Register Detail Report for the years ended December 31, 2018 and 2017 to determine if the Township proceeded by force account (i.e. used its own employees) to maintain or repair roads (cost of project \$15,000-\$45,000) or to construct or reconstruct Township roads (cost of project \$5,000-\$15,000/per mile) for which Ohio Rev. Code Section 5575.01 requires the County Engineer to complete a force account project assessment form (i.e., cost estimate). We identified no projects requiring the County Engineer to complete a force account cost estimate

# **Other Compliance**

- 1. Ohio Rev. Code Section 117.38 requires townships to file their financial information in the HINKLE system within 60 days after the close of the fiscal year. This statute also permits the Auditor of State to extend the deadline for filing a financial report and establish terms and conditions for any such extension. Auditor of State established policies regarding the filing of complete financial statements, as defined in AOS Bulletin 2015-007 in the HINKLE System. We confirmed the Township filed its complete financial statements, as defined by AOS Bulletin 2015-007 and Auditor of State established policy, within the allotted timeframe for the years ended December 31, 2018 and 2017 in the HINKLE system. There were no exceptions.
- 2. We selected three credit card transactions for testing. For selected transactions we inspected documentation to determine that each transaction was supported with original invoices and for a proper public purpose. We found no exceptions.

This agreed-upon procedures engagement was conducted in accordance with the American Institute of Certified Public Accountants attestation standards and applicable attestation engagement standards included in the Comptroller General of the United States' *Government Auditing Standards*. We were not engaged to, and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion, respectively, on the Township's receipts, disbursements, balances and compliance with certain laws and regulations. Accordingly, we do not express an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is to provide assistance in the evaluation of the Township's receipts, disbursements and balances recorded in its cash-basis accounting records for the years ended December 31, 2018 and 2017, and certain compliance requirements related to these transactions and balances and is not suitable for any other purpose.

Keith Faber Auditor of State

Columbus, Ohio

September 30, 2019





#### **GREENWICH TOWNSHIP**

## **HURON COUNTY**

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 22, 2019