

# MIAMI COUNTY FAMILY CHILDREN FIRST COUNCIL MIAMI COUNTY Regular Audit For the Years Ended December 31, 2018 and 2017



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Members of Council Miami County Family and Children First 1100 Wayne Street, Suite 4000 Troy, OH 45373

We have reviewed the *Independent Auditor's Report* of the Miami County Family and Children First prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2017 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Miami County Family and Children First is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

July 10, 2019



## MIAMI COUNTY FAMILY & CHILDREN FIRST COUNCIL MIAMI COUNTY

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### INDEPENDENT AUDITOR'S REPORT

May 10, 2019

Miami County Family and Children First Council Miami County 1100 Wayne Street, Suite 4000 Troy, OH 45373

To the Council:

### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the **Miami County Family and Children First Council**, Miami County, (the Council) as of and for the years ended December 31, 2018 and 2017.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fair presenting financial statements free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Council's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Council's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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Miami County Family and Children First Council Miami County Independent Auditor's Report Page 2

### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Council prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Council does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Council as of December 31, 2018 and 2017, and the respective changes in financial position thereof for the years then ended.

### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and the related notes of the Miami County Family and Children First Council, Miami County as of December 31, 2018 and 2017, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 10, 2019, on our consideration of the Council's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.

Perry & Associates

Certified Public Accountants, A.C.

Gerry Marcules CAS A. C.

Marietta, Ohio

## MIAMI COUNTY FAMILY AND CHILDREN FIRST COUNCIL MIAMI COUNTY

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2018

	 General	Special Revenue	(Me	Totals morandum Only)
Cash Receipts Intergovernmental - Local Intergovernmental - State Intergovernmental - Federal Administrative	\$ 13,646 15,750 - 8,700	\$ - 124,920 165,726	\$	13,646 140,670 165,726 8,700
Total Cash Receipts	38,096	290,646		328,742
Cash Disbursements Contractual Services Advertising and Printing Travel Reimbursements Other	46,576 75 50 508	291,217 - 7,760 19,106		337,793 75 7,810 19,614
Total Cash Disbursements	47,209	318,083		365,292
Excess of Receipts (Under) Disbursements	(9,113)	(27,437)		(36,550)
Other Financing Receipts (Disbursements):				
Other Financing Sources	 500			500
Total Other Financing Receipts (Disbursements)	500			500
Net Change in Fund Cash Balances	(8,613)	(27,437)		(36,050)
Fund Cash Balances, January 1	 74,132	161,417		235,549
Fund Cash Balances, December 31 Restricted Assigned Unassigned	50 65,469	133,980 - 		133,980 50 65,469
Fund Cash Balances, December 31	\$ 65,519	\$ 133,980	\$	199,499

Notes to the Financial Statements
For the Fiscal Year Ended December 31, 2018

### Note 1 – Reporting Entity

### Description of the Entity

Ohio Revised Code Section 121.37 created the Ohio Family and Children First Cabinet Council and required each Board of County Commissioners to establish a County Family and Children First Council. Statutory membership of County Council consists of the following individuals:

- 1. At least three individuals representing the interest of families in the County. Where possible, the number of members representing families shall be equal to twenty percent of the Council's remaining membership;
- 2. The Director of the Board of Alcohol, Drug Addiction, and Mental Health Services that serves the County, or, in the case of a County that has a Board of Alcohol and Drug Addiction Services and a Community Mental Health Board, the Directors of both Boards. If a Board of Alcohol, Drug Addiction, and Mental Health Services covers more than one County, the Director may designate a person to participate on the County's Council;
- 3. The Health Commissioner, or the Commissioner's designee, of the Board of Health of each City or General Health District in the County. If the County has two or more health districts, the Health Commissioner membership may be limited to the Commissioners of the two districts with the largest populations;
- 4. The Director of the County Department of Job and Family Services;
- 5. The Executive Director of the public children services agency or the County agency responsible for the administration of children services pursuant to the Ohio Revised Code Section 5153.15;
- 6. The Superintendent of the County Board of Developmental Disabilities or if the Superintendent serves as Superintendent of more than one County Board of Development Disabilities, the Superintendent's designee;
- 7. The Superintendent of the city, exempted village, or local school district with the largest number of pupils residing in the County, as determined by the Ohio Department of Education, which shall notify each County of its determination at least biennially;
- 8. A School Superintendent representing all other school districts with territory in the County, as designated at the biennial meeting of the superintendents of those districts
- 9. A representative of the municipal corporation with the largest population in the County:
- 10. The President of the Board of County Commissioners or an individual designated by the Board;
- 11. A representative of the regional office of the Ohio Department of Youth Services;
- 12. A representative of the County's Head Start agencies, as defined in the Ohio Revised Code Section 3301.32;
- 13. A representative of the County's Early Intervention collaborative established pursuant to the federal early intervention program operated under the "Individuals with Disabilities Education Act of 2004", and

Notes to the Financial Statements
For the Fiscal Year Ended December 31, 2018

### Note 1 – Reporting Entity (Continued)

### Description of the Entity (Continued)

14. A representative of a local nonprofit entity that funds, advocates, or provides services to children and families.

A County Family and Children First council may invite any other local public or private agency or group that funds, advocates, or provides services to children to have a representative become a permanent or temporary member of the Council.

The purpose of the County Council is to streamline and coordinate existing government services for families seeking services for their children. In seeking to fulfill its purpose, a County Council shall provide for the following:

- 1. Referrals to the Cabinet Council of those children for whom the County Council cannot provide adequate services:
- 2. Development and implementation of a process that annually evaluates and prioritizes services, fills service gaps where possible, and invents new approaches to achieve better results for families and children:
- 3. Participation in the development of a countywide, comprehensive, coordinated, multi-disciplinary interagency system for infants and toddlers with developmental disabilities or delays and their families, as established pursuant to federal grants received and administered by the Department of Health for early intervention services under the "Individuals with Disabilities Education Act of 2004";
- 4. Maintenance of an accountability system to monitor the County Council's progress in achieving results for families and children; and
- 5. Establishment of a mechanism to ensure ongoing input from a broad representation of families who are receiving services within the County system.

Miami County Family and Children First Council's (the Council) management believes these financial statements present all activities for which the Council is financially accountable.

### Note 2 - Summary of Significant Accounting Polices

### **Basis for Accounting**

These financial statement follow the accounting basis permitted by the financial reporting provisions of the Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These standards include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Notes to the Financial Statements
For the Fiscal Year Ended December 31, 2018

### Note 2 – Summary of Significant Accounting Policies (Continued)

### **Fund Accounting**

The Council uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The Council classifies its funds into the following types:

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Council for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds are used to account for and report specific sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Council had the following significant Special Revenue Funds:

Early Intervention Service Coordination (formerly Help Me Grow) Grant Fund This fund receives state and federal grant monies to be used for provision of early intervention programs for infants and toddlers with disabilities up three years of age and their families.

**Family-Centered Services and Supports Fund (FCSS)** – This fund receives federal and state grants monies restricted for maintaining children and youth in their homes and communities by meeting the multi-systemic needs of children receiving service coordination.

### Administrative/Fiscal Agent

Ohio Revised Code Section 121.37(B)(5)(a) requires the Council to select an administrative agent to provide fiscal and administrative services to the Council. The Council has selected the Miami County Auditor. The Council authorizes Miami County Auditor, as fiscal agent and administrative agent, to subcontract with, designate, and/or seek assistance from any agencies and/or organizations that it deems necessary in order to complete the obligations set forth in the agreement. The Miami County Auditor agrees to be ultimately responsible for fulfilling the fiscal and administrative obligations of the agreement. The Miami County Auditor and Council contract with Tri-County Board of Recovery and Mental Health Services to provide fiscal services.

### **Budgetary Process**

A Family and Children First Council established under Ohio Revised Code Section 121.37 is not a taxing authority and is not subject to Ohio Revised Code Chapter 5705. As of October 1, 1997, all Family and Children First Councils are required to file an annual budget with its administrative agent. The Council filed an estimate of financial resources and an appropriation measure with the Miami County Auditor as required by Ohio Law.

A summary of fiscal year 2018 budgetary activity appears in Note 3.

Notes to the Financial Statements
For the Fiscal Year Ended December 31, 2018

### Note 2 – Summary of Significant Accounting Policies (Continued)

### Deposits and Investments

The Council designated the Miami County Auditor as the fiscal agent for all funds received in the name of the Council. Deposits of monies are made with the Miami County Auditor Treasurer and fund expenditures and balances are reported through the Miami County Auditor. Deposits and investments are made in accordance with the Ohio Revised Code and are valued at the fiscal agent's carrying amount.

### Capital Assets

The Council records disbursements for acquisitions of property, plant and equipment when paid. These items are not reflected as assets in the accompanying financial statements.

### Fund Cash Balance

Fund cash balance is divided into five classifications based primarily on the extent to which the Council must observe constraints imposed upon the use of its governmental fund resources. The classifications are as follows:

**Nonspendable** The nonspendable fund cash balance classification includes amounts that cannot be spent because they are not in spendable form, or are legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** Fund cash balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions or enabling legislation.

**Committed** The committed fund cash balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Council. Those committed amounts cannot be used for any other purpose unless the Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund cash balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund cash balance classification are intended to be used by Council for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund cash balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by policies of the Council, which includes giving the administrative/fiscal agent the authority to constrain monies for intended purposes.

**Unassigned** Unassigned fund cash balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental fund types, the unassigned classification is used only to report a deficit fund cash balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

Notes to the Financial Statements For the Fiscal Year Ended December 31, 2018

### Note 2 – Summary of Significant Accounting Policies (Continued)

### Fund Cash Balance (Continued)

The Council applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund cash balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund cash balance classifications could be used.

### Note 3 – Budgetary Activity

Budgetary activity for the period January 1, 2018 through December 31, 2018 follows:

2018 Budgeted vs. Actual Receipts

	Budgeted		Actual			
Fund Type	Receipts		Receipts		Variance	
General	\$	37,364	\$	38,596	\$	1,232
Special Revenue		284,236		290,646		6,410
Total	\$	321,600	\$	329,242	\$	7,642

2018 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		В	udgetary			
Fund Type		Authority E		Expenditures		Variance	
General	\$	50,331	\$	47,259	\$	3,072	
Special Revenue		294,250		318,083		(23,833)	
Total	\$	344,581	\$	365,342	\$	(20,761)	

### Note 4 – Deposits and Investments

The Miami County Auditor, as fiscal agent for the Council, maintains a cash and investments pool used by all of the Miami County Auditor's funds, including those of the Council. The Ohio Revised Code prescribes allowable deposits and investments and the Miami County Auditor is responsible for compliance. The carrying amount of deposits and investments related to the Council at December 31, 2018 was \$199,499. The Miami County Treasurer, as custodian for the Council, is responsible for maintaining adequate depository collateral for all funds in Miami County's pooled and deposit accounts.

### Note 5 - Risk Management

The Council is covered under the Miami County Commissioner's liability insurance.

Notes to the Financial Statements
For the Fiscal Year Ended December 31, 2018

### Note 6 - Contingent Liabilities

The Council received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Council at December 31, 2018.

#### Note 7 - Defined Benefit Pension Plan

The Council's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2018, OPERS members contributed 10 percent of their gross salaries and the Council contributed an amount equaling 14 percent of participants' gross salaries. The Council has paid all contributions required through December 31, 2018.

### Note 8 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, and deposits to a Health Reimbursement Arrangement, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2018. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2018.

## MIAMI COUNTY FAMILY AND CHILDREN FIRST COUNCIL MIAMI COUNTY

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

	G	eneral	Special Revenue	(Me	Totals morandum Only)
Cash Receipts Intergovernmental - Local Intergovernmental - State Intergovernmental - Federal Administrative	\$	13,490 15,750 - 8,100	\$ - 98,090 213,901	\$	13,490 113,840 213,901 8,100
Total Cash Receipts		37,340	311,991		349,331
Cash Disbursements Contractual Services Advertising and Printing Travel Reimbursements Other		49,359 75 50 2,168	262,649 29,890 5,820 31,391		312,008 29,965 5,870 33,559
Total Cash Disbursements		51,652	329,750		381,402
Excess of Receipts (Under) Disbursements		(14,312)	(17,759)		(32,071)
Other Financing Receipts (Disbursements):					
Advances In Advances Out		1,891 (1,891)	1,891 (1,891)		3,782 (3,782)
Other Financing Sources		2,711	3,125		5,836
Total Other Financing Receipts (Disbursements)		2,711	3,125		5,836
Net Change in Fund Cash Balances	(	(11,601)	(14,634)		(26,235)
Fund Cash Balances, January 1		85,733	176,051		261,784
Fund Cash Balances, December 31 Restricted Assigned Unassigned		- 21 74,111	161,417 - -		161,417 21 74,111
Fund Cash Balances, December 31	\$	74,132	\$ 161,417	\$	235,549

Notes to the Financial Statements
For the Fiscal Year Ended December 31, 2017

### Note 1 – Reporting Entity

### Description of the Entity

Ohio Revised Code Section 121.37 created the Ohio Family and Children First Cabinet Council and required each Board of County Commissioners to establish a County Family and Children First Council. Statutory membership of County Council consists of the following individuals:

- 1. At least three individuals representing the interest of families in the County. Where possible, the number of members representing families shall be equal to twenty percent of the Council's remaining membership;
- The Director of the Board of Alcohol, Drug Addiction, and Mental Health Services that serves the County, or, in the case of a County that has a Board of Alcohol and Drug Addiction Services and a Community Mental Health Board, the Directors of both Boards. If a Board of Alcohol, Drug Addiction, and Mental Health Services covers more than one County, the Director may designate a person to participate on the County's Council;
- The Health Commissioner, or the Commissioner's designee, of the Board of Health of each City or General Health District in the County. If the County has two or more health districts, the Health Commissioner membership may be limited to the Commissioners of the two districts with the largest populations;
- 4. The Director of the County Department of Job and Family Services;
- 5. The Executive Director of the public children services agency or the County agency responsible for the administration of children services pursuant to the Ohio Revised Code Section 5153.15;
- 6. The Superintendent of the County Board of Developmental Disabilities or if the Superintendent serves as Superintendent of more than one County Board of Development Disabilities, the Superintendent's designee;
- 7. The Superintendent of the city, exempted village, or local school district with the largest number of pupils residing in the County, as determined by the Ohio Department of Education, which shall notify each County of its determination at least biennially;
- 8. A School Superintendent representing all other school districts with territory in the County, as designated at a biennial meeting if the superintendents of those districts;
- 9. A representative of the municipal corporation with the largest population in the County;
- 10. The President of the Board of County Commissioners or an individual designated by the Board;
- 11. A representative of the regional office of the Ohio Department of Youth Services;
- 12. A representative of the County's Head Start agencies, as defined in the Ohio Revised Code Section 3301.32:
- 13. A representative of the County's Early Intervention collaborative established pursuant to the federal early intervention program operated under the "Individuals with Disabilities Education Act of 2004", and

Notes to the Financial Statements
For the Fiscal Year Ended December 31, 2017

### Note 1 – Reporting Entity (Continued)

### Description of the Entity (Continued)

14. A representative of a local nonprofit entity that funds, advocates, or provides services to children and families.

A County Family and Children First Council may invite any other local public or private agency or group that funds, advocates, or provides services to children to have a representative become a permanent or temporary member of the Council.

The purpose of the County Council is to streamline and coordinate existing government services for families seeking services for their children. In seeking to fulfill its purpose, a County Council shall provide for the following:

- 1. Referrals to the Cabinet Council of those children for whom the County Council cannot provide adequate services;
- 2. Development and implementation of a process that annually evaluates and prioritizes services, fills service gaps where possible, and invents new approaches to achieve better results for families and children:
- 3. Participation in the development of a countywide, comprehensive, coordinated, multi-disciplinary interagency system for infants and toddlers with developmental disabilities or delays and their families, as established pursuant to federal grants received and administered by the Department of Health for early intervention services under the "Individuals with Disabilities Education Act of 2004";
- 4. Maintenance of an accountability system to monitor the County Council's progress in achieving results for families and children; and
- 5. Establishment of a mechanism to ensure ongoing input from a broad representation of families who are receiving services within the County system.

Miami County Family and Children First Council's (the Council) management believes these financial statements present all activities for which the Council is financially accountable.

### Note 2 - Summary of Significant Accounting Polices

### Basis of Presentation

These financial statement follow the accounting basis permitted by the financial reporting provisions of the Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Notes to the Financial Statements
For the Fiscal Year Ended December 31, 2017

### Note 2 – Summary of Significant Accounting Polices (Continued)

### **Fund Accounting**

The Council uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The Council classifies its funds into the following types:

**General Fund** - The General Fund is the operating fund of the Council. It is used to account for and report all financial resources not accounted for and reported in another fund.

**Special Revenue Funds** - These funds are used to account for and report specific sources (other than from trusts or for capital projects) that are restricted or committed to expenditure for specific purposes. The Council had the following significant Special Revenue Funds:

<u>Early Intervention Service Coordination (formerly Help Me Grow) Grant Fund</u> – This fund receives state and federal grant monies to be used for provision of early intervention programs for infants and toddlers with disabilities up three years of age and their families.

<u>Family-Centered Services and Supports Fund (FCSS)</u> – This fund receives federal and state grants monies restricted for maintaining children and youth in their homes and communities by meeting the multi-systemic needs of children receiving service coordination

Ohio Children's Trust Fund (OCTF) - This fund receives state grant monies to be used for programs aimed at reducing Child Abuse and Neglect.

### Administrative/Fiscal Agent

Ohio Revised Code Section 121.37(B)(5)(a) requires the Council to select an administrative agent to provide fiscal and administrative services to the Council. The Council has selected the Miami County Auditor. The Council authorizes Miami County Auditor, as fiscal agent and administrative agent, to subcontract with, designate, and/or seek assistance from any agencies and/or organizations that it deems necessary in order to complete the obligations set forth in the agreement. The Miami County Auditor agrees to be ultimately responsible for fulfilling the fiscal and administrative obligations of the agreement.

### **Budgetary Process**

A Family and Children First Council established under Ohio Revised Code Section 121.37 is not a taxing authority and is not subject to Ohio Revised Code Chapter 5705. As of October 1, 1997, all Family and Children First Councils are required to file an annual budget with its administrative agent. The Council filed an estimate of financial resources and an appropriate measure with the Miami County Auditor as required by Ohio Law.

A summary of fiscal year 2017 budgetary activity appears in Note 3.

### Deposits and Investments

The Council designated the Miami County Auditor as the fiscal agent for all funds received in the name of the Council. Deposits of monies are made with the Miami County Treasurer and fund expenditures and balances are reported through the Miami County Auditor. Deposits and investments are made in accordance with the Ohio Revised Code and are valued at the fiscal agent's carrying amount.

Notes to the Financial Statements
For the Fiscal Year Ended December 31, 2017

### Note 2 – Summary of Significant Accounting Polices (Continued)

### Capital Assets

The Council records disbursements for acquisitions of property, plant and equipment when paid. These items are not reflected as assets in the accompanying financial statements.

#### Fund Balance

Fund cash balance is divided into five classifications based primarily on the extent to which the Council must observe constraints imposed upon the use of its governmental fund resources. The classifications are as follows:

**Nonspendable** The nonspendable fund cash balance classification includes amounts that cannot be spent because they are not in spendable form, or are legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** Fund cash balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions or enabling legislation.

**Committed** The committed fund cash balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Council. Those committed amounts cannot be used for any other purpose unless the Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund cash balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** Amounts in the assigned fund cash balance classification are intended to be used by Council for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund cash balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by policies of the Council, which includes giving the administrative/fiscal agent the authority to constrain monies for intended purposes.

**Unassigned** Unassigned fund cash balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental fund types, the unassigned classification is used only to report a deficit fund cash balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Council applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund cash balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund cash balance classifications could be used.

Notes to the Financial Statements
For the Fiscal Year Ended December 31, 2017

### Note 3 – Budgetary Activity

Budgetary activity for the period January 1, 2017 through December 31, 2017 follows:

2017 Budgeted vs. Actual Receipts

	В	Budgeted		Actual		
Fund Type		Receipts	Receipts		Variance	
General	\$	38,868	\$	40,551	\$	1,683
Special Revenue		251,032		315,116		64,084
Total	\$	289,900	\$	355,667	\$	65,767

2017 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Budgetary			
Fund Type		Authority		penditures	Variance	
General	\$	50,817	\$	51,673	\$	(856)
Special Revenue		283,406		329,750		(46,344)
Total	\$	334,223	\$	381,423	\$	(47,200)

### Note 4 – Deposits and Investments

The Miami County Auditor, as fiscal agent for the Council, maintains a cash and investments pool used by all of the Miami County Auditor's funds, including those of the Council. The Ohio Revised Code prescribes allowable deposits and investments and the Miami County Auditor is responsible for compliance. The carrying amount of deposits and investments related to the Council at December 31, 2017 was \$235,549. The Miami County Treasurer, as custodian for the Council, is responsible for maintaining adequate depository collateral for all funds in Miami County's pooled and deposit accounts.

### Note 5 - Risk Management

The Council is covered under the Miami County Commissioner's liability insurance.

### Note 6 - Contingent Liabilities

The Council received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Council at December 31, 2017.

Notes to the Financial Statements
For the Fiscal Year Ended December 31, 2017

### Note 7 - Defined Benefit Pension Plan

The Council's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2017, OPERS members contributed 10 percent of their gross salaries and the Council contributed an amount equaling 14 percent of participants' gross salaries. The Council has paid all contributions required through December 31, 2017.

### Note 8 – Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, and deposits to a Health Reimbursement Arrangement, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 1 percent during calendar year 2017. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2017.



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

May 10, 2019

Miami County Family and Children First Council Miami County 1100 Wayne Street, Suite 4000 Troy, OH 45373

### To the Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of **Miami County Family and Children First Council**, Miami County, (the Council) as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements and have issued our report thereon dated May 10, 2019, wherein we noted the Council followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Council's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Council's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Council's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Independent Auditor's Report on Internal Control over
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### Internal Control Over Financial Reporting (Continued)

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

### Compliance and Other Matters

As part of reasonably assuring whether the Council's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters that we must report under *Government Auditing Standards*.

We did note a certain matter not requiring inclusion in this report that we reported to the Council's management in a separate letter dated May 10, 2019.

### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Council's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Council's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Perry & Associates

Certified Public Accountants, A.C.

Very Manuales CAB'S A. C.

Marietta. Ohio



### MIAMI COUNTY FAMILY AND CHILDREN FIRST COUNCIL TOWNSHIP

### **MIAMI COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 23, 2019