

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

***BASIC FINANCIAL STATEMENTS  
(AUDITED)***

*FOR THE FISCAL YEAR ENDED  
JUNE 30, 2018*



# OHIO AUDITOR OF STATE KEITH FABER



Member of Assembly  
Portage Area School Consortium  
1464 Industry Road  
Atwater, Ohio 44201

We have reviewed the *Independent Auditor's Report* of the Portage Area School Consortium, Portage County, prepared by Julian & Grube, Inc., for the audit period July 1, 2017 through June 30, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Portage Area School Consortium is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

February 20, 2019

**This page intentionally left blank.**

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

TABLE OF CONTENTS

Independent Auditor’s Report .....	1 - 2
Management’s Discussion and Analysis .....	3 - 7
Basic Financial Statements:	
Statement of Net Position .....	9
Statement of Revenues, Expenses, and Changes in Net Position .....	10
Statement of Cash Flows .....	11
Notes to the Basic Financial Statements .....	13 - 22
Required Supplementary Information:	
Four-Year Loss Development Information.....	24 - 25
Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	26 - 27
Summary Schedule of Prior Audit Findings.....	28

**This page intentionally left blank.**



**Julian & Grube, Inc.**  
*Serving Ohio Local Governments*

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Auditor's Report

Portage Area School Consortium  
Portage County  
1464 Industry Road  
Atwater, Ohio 44201

To the Members of the Assembly:

***Report on the Financial Statements***

We have audited the accompanying financial statements of each of the major funds of the Portage Area School Consortium, Portage County, Ohio, as of and for the fiscal year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Portage Area School Consortium's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Portage Area School Consortium's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Portage Area School Consortium's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each of the major funds of the Portage Area School Consortium, Portage County, Ohio, as of June 30, 2018, and the respective changes in financial position and cash flows thereof for the fiscal year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Emphasis of Matter***

As described in Note 8.B., the Portage Area Schools Consortium Health & Welfare Pool and the Portage Area Schools Consortium Property & Casualty Pool elected to combine their respectively previously separate financial reports. We did not modify our opinion regarding this matter.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis* and *Four-Year Loss Development Information*, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2018, on our consideration of the Portage Area School Consortium's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Portage Area School Consortium's internal control over financial reporting and compliance.

*Julian & Grube, Inc.*

Julian & Grube, Inc.  
December 18, 2018



**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

The management's discussion and analysis of the Portage Area School Consortium (the "Consortium") financial performance provides an overall review of the Consortium's financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the Consortium's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Consortium's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2018 are as follows:

- In total, net position was a deficit balance of \$2,397,303 at June 30, 2018. This represents a decrease of \$657,934, or 37.83%, from June 30, 2017.
- The Consortium's Health and Welfare Pool had operating revenues of \$61,913,355 and operating expenses of \$62,571,763 for fiscal year 2018. The Health and Welfare Pool also had \$11,571 in interest revenue. Operating loss and the decrease in net position for the fiscal year was \$658,408 and \$646,837, respectively.
- The Consortium's Property and Casualty Pool had operating revenues of \$378,704 and operating expenses of \$389,868 for fiscal year 2018. The Property and Casualty Pool also had \$67 interest revenue. Operating loss and the decrease in net position for the fiscal year was \$11,164 and \$11,097, respectively.

**Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Consortium's financial activities. The *statement of net position* and *statement of revenues, expenses, and changes in net position* provide information about the activities of the Consortium, including all short-term and long-term financial resources and obligations. The *statement of cash flows* provides information about cash provided by or used in various activities of the Consortium.

**Reporting the Consortium Financial Activities**

***Statement of net position, statement of revenues, expenses, and changes in net position and the statement of cash flows***

These documents look at all financial transactions and ask the question, "How did we do financially during fiscal year 2018?" The statement of net position and the statement of revenues, expenses, and changes in net position answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

The statement of net position and the statement of revenues, expenses and changes in net position report the Consortium's *net position* and changes in that position. This change in net position is important because it tells the reader that, for the Consortium as a whole, the *financial position* of the Consortium has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. The Consortium's statement of net position and statement of revenues, expenses, and changes in net position can be found on pages 9-10 of this report.

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

The statement of cash flows provides information about how the Consortium finances and meets the cash flow needs of its operations. The statement of cash flows can be found on page 11 of this report.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the financial statements. These notes to the basic financial statements can be found on pages 13-22 of this report.

***Required Supplementary Information***

Four years of loss development information can be found on pages 24-25 of this report.

**Net Position and Changes in Net Position**

The table below provides a summary of the Consortium's net position for 2018 and 2017.

	<b>Net Position</b>					
	<u>Health and Welfare Pool</u>		<u>Property and Casualty Pool</u>		<u>Total</u>	
	<u>2018</u>	<u>2017</u>	<u>2018</u>	<u>2017</u>	<u>2018</u>	<u>2017</u>
<b><u>Assets</u></b>						
Cash and cash equivalents with fiscal agent	\$ 3,385,387	\$ 3,156,350	\$ 5,072	\$ 8,307	\$ 3,390,459	\$ 3,164,657
Receivables (net of allowance for uncollectibles):						
Accounts	868,969	166,539	-	-	868,969	166,539
Accrued interest	-	1,545	-	-	-	1,545
Prepayments	-	-	6,422	15,492	6,422	15,492
Total assets	<u>4,254,356</u>	<u>3,324,434</u>	<u>11,494</u>	<u>23,799</u>	<u>4,265,850</u>	<u>3,348,233</u>
<b><u>Liabilities:</u></b>						
Accounts payable	11,715	2,174	-	1,208	11,715	3,382
Claims payable	<u>6,651,438</u>	<u>5,084,220</u>	-	-	<u>6,651,438</u>	<u>5,084,220</u>
Total liabilities	<u>6,663,153</u>	<u>5,086,394</u>	-	<u>1,208</u>	<u>6,663,153</u>	<u>5,087,602</u>
<b><u>Net Position:</u></b>						
Unrestricted (deficit)	<u>\$ (2,408,797)</u>	<u>\$ (1,761,960)</u>	<u>\$ 11,494</u>	<u>\$ 22,591</u>	<u>\$ (2,397,303)</u>	<u>\$ (1,739,369)</u>

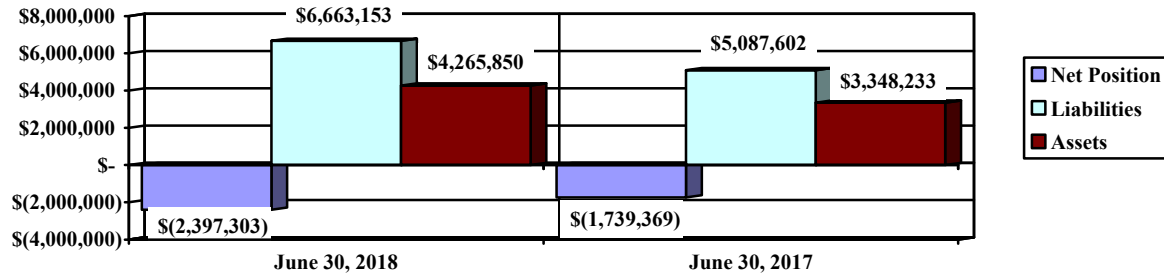
The assets of the Consortium are comprised mainly of cash and cash equivalents held by the Consortium's fiscal agent, the Waterloo Local School District. The Consortium strives to establish premiums at a level to build reserves should claims payments fluctuate in a given year. The Consortium will continue to monitor and assess premiums for their sufficiency to cover claims expenses. Accounts receivable increased as the Consortium switched to Express Scripts which offers rebates. The previous prescription drug provider (CVS Caremark) would not issue rebates but apply credit to claims which were factored into expenses rather than revenues.

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

The liability for claims payable is calculated by the Consortium's independent actuary and estimates the claims incurred and due at June 30, 2018. Claims payable includes both incurred but not paid claims and an estimate of incurred but not reported claims at June 30, 2018.

The chart below shows a breakdown of the Consortium's assets, liabilities and net position at June 30, 2018 and 2017.



The table below shows the changes in net position for fiscal year 2018 and 2017.

**Change in Net Position**

	Health and Welfare Pool		Property and Casualty Pool		Total	
	2018	2017	2018	2017	2018	2017
<b>Operating Revenues:</b>						
Participant contributions	\$ 57,238,817	\$ 52,788,589	\$ 378,704	\$ 362,409	\$ 57,617,521	\$ 53,150,998
Prescription drug rebates	1,812,239	121,198	-	-	1,812,239	121,198
Stop-loss reimbursements	2,819,658	2,357,414	-	-	2,819,658	2,357,414
Suborgation and other revenues	42,641	49,860	-	-	42,641	49,860
<b>Total operating revenues</b>	<b>61,913,355</b>	<b>55,317,061</b>	<b>378,704</b>	<b>362,409</b>	<b>62,292,059</b>	<b>55,679,470</b>
<b>Operating Expenses:</b>						
Claims	58,532,528	51,026,432	-	-	58,532,528	51,026,432
Life insurance premiums	127,761	130,953	-	-	127,761	130,953
Stop-loss insurance premiums	1,208,293	1,040,899	-	-	1,208,293	1,040,899
Liability insurance premiums	-	-	387,774	362,939	387,774	362,939
Administrative fees	2,517,103	2,198,791	-	-	2,517,103	2,198,791
Miscellaneous	186,078	343,111	2,094	-	188,172	343,111
<b>Total operating expenses</b>	<b>62,571,763</b>	<b>54,740,186</b>	<b>389,868</b>	<b>362,939</b>	<b>62,961,631</b>	<b>55,103,125</b>
Operating income (loss)	(658,408)	576,875	(11,164)	(530)	(669,572)	576,345
<b>Nonoperating revenues:</b>						
Interest	11,571	6,913	67	43	11,638	6,956
Change in net position	(646,837)	583,788	(11,097)	(487)	(657,934)	583,301
Net position (deficit), July 1	(1,761,960)	(2,345,748)	22,591	23,078	(1,739,369)	(2,322,670)
Net position (deficit), June 30	\$ (2,408,797)	\$ (1,761,960)	\$ 11,494	\$ 22,591	\$ (2,397,303)	\$ (1,739,369)

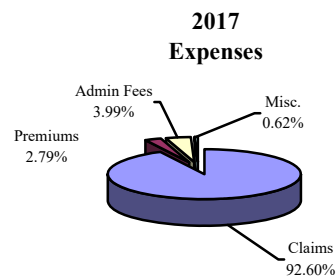
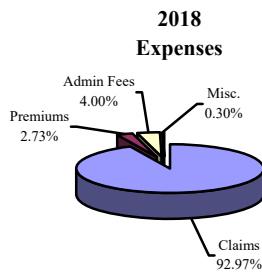
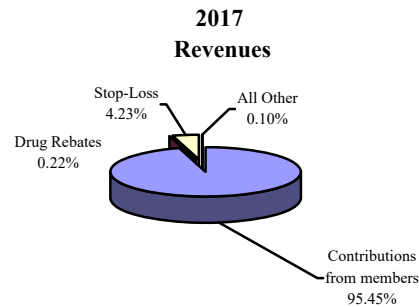
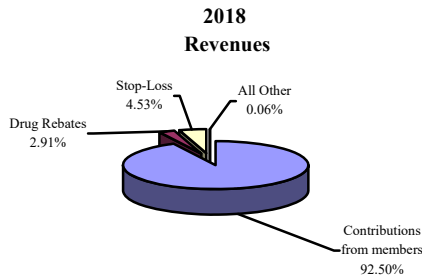
**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

Participant contributions revenue did not exceed operating expenses in fiscal year 2018. Sufficient participant contributions are required to ensure that the Consortium meets increasing claims expenses. Prescription drug rebate revenue increased as the Consortium switched to Express Scripts from CVS Caremark in fiscal year 2018. Express Scripts offers rebates and CVS Caremark applied credits to claims which were factored into expenses rather than reported as revenues.

Claims expense represents 92.97% of all expenses. The Consortium aims to maintain premium revenues at a level sufficient to exceed current year claims expense. Claims expense was 93.96% of total fiscal year 2018 operating revenues. The Consortium uses Mutual Health Services (MHS), United Medical Resources (UMR), Delta Dental and Express Scripts as their third-party administrators. Administrative fees expense increased due to increased claims activity.

The charts below reflect the percentage of the revenues and expenses in fiscal year 2018 and 2017.



**Current Financial Related Activities**

The Consortium is committed to providing its member school districts with the advantages of a large buying cooperative, while maintaining control by the local district leadership. The Consortium will continue to look at potential members who meet the established criteria. Underwriting considerations are of utmost importance in reviewing new membership applications, as the Consortium is committed to protecting the long-term financial interests of its core members and will not admit a new member that will adversely impact premiums and claims payments. The Consortium had no new members in fiscal year 2018.

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

The Consortium operates two separate insurance pools:

Health and Welfare Pool

The Consortium allows its member school districts to participate in the medical, prescription, dental, and vision insurance programs. The Consortium Board of Directors and its administrative agent, NFP, continually discuss program enhancements to the existing product line, in addition to watching for new opportunities for member school districts. Establishing premiums that satisfy all claims, administration fees, and other expenses of the Consortium, in addition to enhancing the net position is important for the short-term and long-term interests of the Consortium.

The most significant challenge facing the Consortium's Board of Directors is the current trend of skyrocketing health care costs, primarily medical and prescription drug. These two programs were the impetus that brought the member school districts together in an attempt to benefit from the economies of scale that could be reaped from a group of approximately 2,700 covered employees, in lieu of each individual district independently entering the insurance marketplace. As the claims costs for medical and prescription drug continue to escalate, the Board of Directors is faced with the unenviable task of attempting to balance a quality benefits offering within the financial constraints facing Ohio's public school districts. This is much the same as the dilemma facing American businesses today and is complicated by the fact that each member school district in the Consortium must collectively bargain benefit levels with the respective employee unions. The challenge is set before the Consortium and its Board of Directors, and the future looks better from the collective, as opposed to individual, view of the member school districts.

Property and Casualty Pool

The Consortium was established to provide property and casualty risk management services and risk sharing to participating members. The primary purpose is to formulate, develop, and administer, on behalf of the member schools districts, a program of insurance to obtain lower costs for that coverage.

The Consortium Trustees and its Insurance Agent, Reed & Bauer Insurance Agency, continually discuss program enhancements to the existing product line, in addition to watching for new opportunities for consortium members. Rates are evaluated on an annual basis.

Establishing premiums that satisfy all insurance premiums, administration fees, and other expenses for the Consortium, in addition to enhancing the net assets position is important for the short-term and long-term interests of the Consortium.

**Contacting the Consortium's Financial Management**

This financial report is designed to provide our member school districts, potential member school districts and investors and creditors with a general overview of the Consortium's finances and to show the Consortium's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Todd Carpenter, Treasurer, Waterloo Local School District, 1464 Industry Road, Atwater, Ohio 44201.

THIS PAGE IS INTENTIONALLY LEFT BLANK

**PORTAGE AREA SCHOOL CONSORTIUM**  
**PORTAGE COUNTY, OHIO**  
STATEMENT OF NET POSITION  
JUNE 30, 2018

	<b>Health and Welfare Pool</b>	<b>Property and Casualty Pool</b>	<b>Total Enterprise Funds</b>
<b>ASSETS:</b>			
<u>Current assets:</u>			
Cash and cash equivalents with fiscal agent. . . . .	\$ 3,385,387	\$ 5,072	\$ 3,390,459
Receivables:			
Accounts. . . . .	868,969	-	868,969
Prepayments . . . . .	-	6,422	6,422
Total assets . . . . .	4,254,356	11,494	4,265,850
 <b>LIABILITIES:</b>			
<u>Current liabilities:</u>			
Accounts payable . . . . .	11,715	-	11,715
Claims payable . . . . .	6,651,438	-	6,651,438
Total liabilities . . . . .	6,663,153	-	6,663,153
 <b>NET POSITION:</b>			
Unrestricted (deficit). . . . .	\$ (2,408,797)	\$ 11,494	\$ (2,397,303)

THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

**PORTAGE AREA SCHOOL CONSORTIUM**  
**PORTAGE COUNTY, OHIO**  
STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	<b>Health and Welfare Pool</b>	<b>Property and Casualty Pool</b>	<b>Total Enterprise Funds</b>
Operating revenues:			
Participant contributions . . . . .	\$ 57,238,817	\$ 378,704	\$ 57,617,521
Prescription drug rebates . . . . .	1,812,239	-	1,812,239
Stop-loss reimbursements. . . . .	2,819,658	-	2,819,658
Subrogation and other revenues. . . . .	42,641	-	42,641
Total operating revenues . . . . .	<u>61,913,355</u>	<u>378,704</u>	<u>62,292,059</u>
Operating expenses:			
Claims . . . . .	58,532,528	-	58,532,528
Life insurance premiums. . . . .	127,761	-	127,761
Stop-loss insurance premiums. . . . .	1,208,293	-	1,208,293
Liability insurance premium . . . . .	-	387,774	387,774
Administrative fees . . . . .	2,517,103	-	2,517,103
Miscellaneous . . . . .	186,078	2,094	188,172
Total operating expenses . . . . .	<u>62,571,763</u>	<u>389,868</u>	<u>62,961,631</u>
Operating loss . . . . .	(658,408)	(11,164)	(669,572)
Nonoperating revenues:			
Interest. . . . .	11,571	67	11,638
Change in net position. . . . .	(646,837)	(11,097)	(657,934)
Net position (deficit), July 1 . . . . .	<u>(1,761,960)</u>	<u>22,591</u>	<u>(1,739,369)</u>
Net position (deficit), June 30 . . . . .	<u>\$ (2,408,797)</u>	<u>\$ 11,494</u>	<u>\$ (2,397,303)</u>

THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.



**PORTAGE AREA SCHOOL CONSORTIUM**  
**PORTAGE COUNTY, OHIO**  
STATEMENT OF CASH FLOWS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	<b>Health and Welfare Pool</b>	<b>Property and Casualty Pool</b>	<b>Total Enterprise Funds</b>
<b>Cash flows from operating activities:</b>			
Cash received from participants . . . . .	\$ 57,238,817	\$ 378,704	\$ 57,617,521
Cash received from prescription drug rebates . . . . .	1,109,322	-	1,109,322
Cash received from stop-loss reimbursements . . . . .	2,819,669	-	2,819,669
Cash received from subrogation and other operations . . . . .	43,117	-	43,117
Cash payments for claims . . . . .	(56,965,310)	-	(56,965,310)
Cash payments for life insurance premiums . . . . .	(127,761)	-	(127,761)
Cash payments for stop-loss insurance premiums . . . . .	(1,208,293)	-	(1,208,293)
Cash payments for liability insurance premiums . . . . .	-	(378,704)	(378,704)
Cash payments for administrative fees . . . . .	(2,507,562)	-	(2,507,562)
Cash payments for miscellaneous expenses . . . . .	(186,078)	(2,094)	(188,172)
Net cash provided by (used in) operating activities . . . . .	<u>215,921</u>	<u>(2,094)</u>	<u>213,827</u>
<b>Cash flows from investing activities:</b>			
Interest received . . . . .	13,116	72	13,188
Net increase (decrease) in cash and cash equivalents with fiscal agent. . . . .	229,037	(2,022)	227,015
<b>Cash and cash equivalents with fiscal agent, July 1 . . . . .</b>	<b>3,156,350</b>	<b>7,094</b>	<b>3,163,444</b>
<b>Cash and cash equivalents with fiscal agent, June 30 . . . . .</b>	<b><u>\$ 3,385,387</u></b>	<b><u>\$ 5,072</u></b>	<b><u>\$ 3,390,459</u></b>
<b>Reconciliation of operating loss to net cash provided by (used in) operating activities:</b>			
Operating loss . . . . .	\$ (658,408)	\$ (11,164)	\$ (669,572)
Adjustments to reconcile operating loss to net cash provided by (used in) operating activities:			
Changes in assets and liabilities:			
(Increase) in accounts receivable. . . . .	(702,430)	-	(702,430)
Decrease in prepayments . . . . .	-	9,070	9,070
Increase in accounts payable. . . . .	9,541	-	9,541
Increase in claims payable . . . . .	1,567,218	-	1,567,218
Net cash provided by (used in) operating activities. . . . .	<u>\$ 215,921</u>	<u>\$ (2,094)</u>	<u>\$ 213,827</u>

THE NOTES TO THE BASIC FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

THIS PAGE IS INTENTIONALLY LEFT BLANK

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

**NOTE 1 - DESCRIPTION OF THE ENTITY**

The Portage Area School Consortium, Portage County, (the “Consortium”) is a Council of Governments established pursuant to Ohio Revised Code Chapter 167. The Council of Governments (the Consortium) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio as defined by Chapter 167 of the Ohio Revised Code.

The Consortium is a shared risk pool as defined by Government Accounting Standards Board Statement No. 10 and amended by GASB No. 30. The Consortium was established as a local government risk pool under Section 1744.081 of the Ohio Revised Code and is not subject to federal tax filing requirements. The Consortium is a stand-alone entity, comprised of two stand-alone pools: the “Health and Welfare Pool” and the “Property and Casualty Pool”.

The Consortium’s Property and Casualty Pool was established to provide property and casualty risk management services and risk sharing to members. The Property and Casualty Pool’s primary purpose is to formulate, develop, and administer, on behalf of the member school districts, a program of insurance to obtain lower costs for that coverage. As of June 30, 2018, there were five participating members in the Property and Casualty Pool: Aurora City Schools, Crestwood Local Schools, Field Local Schools, Waterloo Local Schools, and Windham Exempted Village Schools.

The Consortium’s Health and Welfare Pool was established to provide medical, dental, prescription, vision, and life insurance benefits for employees of the participating school systems and their eligible dependents. As of June 30, 2018, there are 25 participating members: Aurora City Schools, Belmont-Harrison JVS, Belpre City Schools, Columbiana Exempted Village Schools, Crestwood Local Schools, East Palestine City Schools, ESC of Cuyahoga County, Field Local Schools, Frontier Local Schools, James A. Garfield Local Schools, Green Local Schools, Indian Valley Schools, Leetonia Exempted Village Schools, Lisbon Exempted Village Schools, Maplewood Career Center, Martins Ferry Local Schools, New Philadelphia City Schools, Portage County Board of DD, Rootstown Local Schools, Sebring Local Schools, Streetsboro City Schools, United Local, Waterloo Local Schools, Wellsville Local, and Windham Exempted Village Schools. It should also be noted the Health and Welfare Pool added no new members in fiscal year 2018.

The governing body of the Consortium is an Assembly composed of Superintendents (Trustees) of the members and any other representative (Alternate Trustees) of members who have been appointed by the respective governing bodies of the members. All representatives shall serve without compensation. As of June 30, 2018, there were twenty-five participating members of the Health and Welfare Pool and five participating members of the Property and Casualty Pool. The Operations Committee shall function as an advisory board to the Trustees. It shall consist of Superintendents and Treasurers of the participating member districts of the Consortium. The chairperson of the Consortium shall be a Superintendent of a participating member district of the Consortium. The Chairperson is elected by the Trustees each year on a rotating basis.

The members joining the Consortium must agree to participate for a period of one fiscal year; a member may withdraw from the Consortium by notifying the Assembly and the Consortium in writing, no less than 90 days prior to the end of the current fiscal year of participation. School districts applying for membership with in the Health and Welfare Pool or the Property and Casualty Pool may do so on approval of a two-thirds vote of the Assembly.

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**NOTE 1 - DESCRIPTION OF THE ENTITY**

For fiscal year 2018, the Waterloo Local School District (the “School District”) served as the Consortium’s Fiscal Agent and the Treasurer of the School District acted as the Treasurer of Consortium. The Fiscal Agent is elected each year by the Trustees.

The Consortium’s management believes these financial statements present all activities for which the Consortium is financially accountable.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Consortium have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Consortium’s significant accounting policies are described below.

**A. Reporting Entity**

The reporting entity has been defined in accordance with GASB Statement No. 14, “The Financial Reporting Entity” as amended by GASB Statement No. 39, “Determining Whether Certain Organizations Are Component Units” and GASB Statement No. 61, “The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34”. The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the Consortium are not misleading. On this basis, no governmental organizations other than the Consortium itself are included in the financial reporting entity.

**B. Fund Accounting**

The Consortium maintains its accounting records in accordance with the principles of “fund” accounting. Fund accounting is a concept developed to meet the needs of government entities in which legal or other restraints require the recording of specific receipts and disbursements. The Consortium uses an enterprise fund to account for operations (a) that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for public policy, management control, accountability or other purposes. The Consortium reports activity for the following major enterprise funds:

*Health and Welfare Pool* - to account for the provision of medical, dental, prescription, vision, and life insurance benefits for employees of the participating school systems and their eligible dependents.

*Property and Casualty Pool* - to account for the provision of property and casualty risk management services and risk sharing to members

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**C. Basis of Accounting/Measurement Focus**

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

For financial statement presentation purposes, the Consortium utilizes the accrual basis of accounting. Under this method of accounting, revenues are recognized when they are earned and expenses are recognized when the liability is incurred.

The Consortium's activities are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the Consortium's operations are included on the statement of net position. The statement of revenues, expenses, and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position.

The Consortium distinguishes operating revenues and expenses from nonoperating items. Operating revenues result from participants contributions for insurance coverage, prescription drug rebates, stop-loss reimbursements, subrogation revenues, and other operating revenues. Operating expenses for the Consortium include the payment of claims, life insurance premiums, stop-loss insurance premiums, liability insurance premiums, administrative fees, and miscellaneous expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**D. Cash and Investments with Fiscal Agent**

The Consortium's Fiscal Agent maintains the Consortium financial activity under specific funds designated for each of the Consortium's respective pools activity. The Fiscal Agent is responsible for administering the financial transactions of the Consortium. For fiscal year 2018, the Waterloo Local School District served as Fiscal Agent for the Consortium.

The Treasurer of the School District, who also serves as Fiscal Agent of the Consortium has established separate depository accounts for each Consortium pools activities and purchases specific investments for each of the Consortium pools (if applicable). The interest earnings on each of these Consortium pools accounts are distributed to the respective Consortium funds.

During fiscal year 2018, investments purchased by the Fiscal Agent for the Consortium were limited to investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The Consortium measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

For fiscal year 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

For purposes of the statement of net position and the statement of cash flows, investments purchased by the Fiscal Agent for the Consortium with original maturities of three months or less at the time they are purchased are considered to be “cash equivalents”. Investments purchased by the Fiscal Agent for the Consortium with original maturities of more than three months at the time they are purchased are considered to be “investments”. An analysis of the Consortiums cash and investments with its Fiscal Agent at fiscal year-end is provided in Note 3.

**E. Budgetary Process**

The Consortium is not required to follow the budgetary process by law, but incorporated in the bylaws that on or before November 30, a written estimate shall be submitted to the Trustees of the program costs for the ensuing fiscal year and members’ shares of those program costs.

**F. Prepayments**

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepayments on the financial statements. These items are reported as assets on the financial statements using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expense is reported in the year in which services are consumed.

**G. Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

**NOTE 3 - CASH AND INVESTMENTS WITH FISCAL AGENT**

The Treasurer of the Waterloo Local School District, who also serves as Fiscal Agent of the Consortium, maintains specific depository accounts and purchases specific investments for each of the Consortium pools. The deposit and investment of Consortium monies follows the investment policy of the School District. The following disclosures are required by GASB Statement No. 40, “Deposits and Investment Risk Disclosures”.

State statutes allow the School District as Fiscal Agent for the Consortium to deposit or invest the Consortium’s monies in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**NOTE 3 - CASH AND INVESTMENTS WITH FISCAL AGENT - (Continued)**

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the Consortium's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

As Fiscal Agent, the School District maintains a separate depository account and a separate investment account for monies specific to the Consortium. The amounts held in the depository account and the investment account at fiscal year year-end are described below.

**A. Deposits with Fiscal Agent held in Financial Institutions**

At June 30, 2018, the carrying amount of all Consortium deposits was \$2,530,700. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2018, \$2,428,986 of the Consortium's bank balance of \$2,681,104 was exposed to custodial risk as discussed below, while \$252,118 was covered by the FDIC.

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**NOTE 3 - CASH AND INVESTMENTS WITH FISCAL AGENT - (Continued)**

Custodial credit risk is the risk that, in the event of bank failure, the Consortium will not be able to recover deposits or collateral securities that are in the possession of an outside party. The Consortium has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the Consortium and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2018, the Consortium’s financial institutions were approved for a reduced collateral rate of 50 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the Consortium to a successful claim by the FDIC.

**B. Investments with Fiscal Agent**

At June 30, 2018, the Consortium had the following investments purchased by the Fiscal Agent:

<u>Measurement/ Investment type</u>	<u>Measurement Value</u>	<u>Investment Maturities 6 months or less</u>
Amortized Cost:		
STAR Ohio	\$ 859,759	\$ 859,759

The Consortium’s weighted average maturity for investments in STAR Ohio is one day.

Disclosures regarding investments of the Consortium are as follows:

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the School District’s investment policy (which the Consortium follows) limits investment portfolio maturities to five years or less.

*Credit Risk:* The Consortiums investments in STAR Ohio were rated AAAM by Standard & Poor’s. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District’s investment policy (which the Consortium follows) does not specifically address credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District, as Fiscal Agent for the Consortium, will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The School District’s investment policy (which the Consortium follows) does not deal with investment custodial credit risk beyond the requirements in State statute that prohibits payment for investments prior to delivery of the securities representing such investments to the treasurer or qualified trustee.



**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**NOTE 3 - CASH AND INVESTMENTS WITH FISCAL AGENT - (Continued)**

*Concentration of Credit Risk:* The School District's investment policy (which the Consortium follows) places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Consortium at June 30, 2018:

<u>Measurement/ Investment type</u>	<u>Measurement Value</u>	<u>% of Total</u>
Amortized Cost:		
STAR Ohio	\$ 859,759	100.00

**C. Reconciliation of Cash and Investments with Fiscal Agent to the Statement of Net Position**

The following is a reconciliation of cash and investments with Fiscal Agent as reported in the note above to cash and investments with Fiscal Agent reported on the statement of net position as of June 30, 2018:

<u>Cash and investments with Fiscal Agent per note</u>	
Carrying amount of deposits with Fiscal Agent	\$ 2,530,700
Investments with Fiscal Agent	<u>859,759</u>
Total	<u>\$ 3,390,459</u>
<u>Cash and investments with Fiscal Agent per financial statements</u>	
Cash and cash equivalents with Fiscal Agent	<u>\$ 3,390,459</u>

**NOTE 4 - RISK MANAGEMENT**

**Property and Casualty Pool**

The Consortium contracts with Indiana Insurance through Reed & Bauer Insurance Agency for property and fleet insurance. The Consortium also allows members to purchase their educational liability insurance with Indiana through the Consortium if so desired. Members pay premiums to the Consortium based upon amounts approved by the individual members and the Trustees. The Fiscal Officer issues payments to Reed & Bauer for insurance coverage. Premiums are paid two times per year. The insurance carrier is elected annually by the Trustees. Risk is transferred to the insurance carrier.

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from the previous year.

**Health and Welfare Pool**

The Consortium contracts with third party administrators Mutual Health Services (MHS) and United Medical Resources (UMR) to process and pay health and vision claims, Delta Dental to process and pay dental claims, and Express Scripts to process and pay prescription claims incurred by its members. Members pay monthly premiums to the Consortium based upon an annual estimate determined by the Trustees. The Fiscal Officer issues payments to the third-party administrators for actual insurance claims processed, stop-loss premiums, life insurance premiums, and administrative charges.

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**NOTE 4 - RISK MANAGEMENT - (Continued)**

The Consortium employs reinsurance agreements (stop-loss coverage) to reduce its risk that large losses may be incurred on medical claims. This allows the Consortium to recover a portion of losses on claims from re-insurers, although it does not discharge their primary liability.

The claims liability of \$6,651,438 reported at June 30, 2018 is based on an actuarial estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be accrued at the estimated ultimate cost of settling the claims. The claims payable balance includes both incurred but not paid claims as well as an estimate of incurred but not reported claims at fiscal year-end.

Changes in claims activity for the fiscal years ended June 30, 2018 and 2017 were as follows:

	2018	2017
Claims payable at beginning of fiscal year	\$ 5,084,220	\$ 5,258,678
<u>Claims expenses:</u>		
Claims expenses for insured events of the current period	58,378,057	51,763,218
Increase (decrease) in claims expenses for insured events of the prior years	154,471	(736,786)
Total claims expenses	58,532,528	51,026,432
<u>Payments:</u>		
Claims expenses paid attributable to insured events of the current year	51,726,619	46,678,998
Claims expenses paid attributable to insured events of prior years	5,238,691	4,521,892
Total claims payments	56,965,310	51,200,890
Claims payable at end of fiscal year	\$ 6,651,438	\$ 5,084,220

**NOTE 5 - CONTRACTED SERVICES**

**Property and Casualty Pool**

The Consortium uses Reed & Bauer Insurance Agency to assist them with the annual renewals of their coverage. Reed & Bauer helps the Consortium and its members with maintaining the current levels of coverage that are needed by their individual district. Fees for Reed & Bauer are built into the premiums that are paid by the members.

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**NOTE 5 - CONTRACTED SERVICES - (Continued)**

**Health and Welfare Pool**

The Consortium also uses the third-party administrator (TPA) services of MHS and UMR. Aside from paying claims, the TPA's also helps the Consortium and its members with maintaining the current plan of benefits including design, claim adjudication, customer services, billing and compliance issues. In addition, they review alternative plan design and determine that claims are paid in accordance to specification of the plan.

The Consortium has also contracted with NFP to act as a consultant. NFP will monitor MHS and UMR, seek bids for services, evaluate plan designs and keep the Consortium updated on State and Federal legislative issues.

**NOTE 6 - LITIGATION**

The Consortium is not party to legal proceedings which, in the opinion of Consortium management, would have a material effect, if any, on the financial condition of the Consortium.

**NOTE 7 - RECEIVABLES**

All receivables are shown net of an allowance for uncollectible amounts, as applicable, and are written off when deemed uncollectible. Recoveries of receivables previously written off are recorded when received. At June 30, 2018, the Consortium reported \$868,969 in accounts receivable for prescription drug rebates, stop-loss reimbursements, and subrogation and other revenues due to the Consortium at fiscal year-end. All receivables are expected to be collected within one year.

**NOTE 8 - ACCOUNTABILITY AND COMPLIANCE**

**A. Change in Accounting Principles**

For fiscal year 2018, the Consortium has implemented GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", GASB Statement No. 81 "Irrevocable Split-Interest Agreements" GASB Statement No. 85, "Omnibus 2017" and GASB Statement No. 86, "Certain Debt Extinguishments".

GASB Statement No. 75 improves the accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The implementation of GASB Statement No. 75 did not have an effect on the financial statements of the Consortium.

GASB Statement No. 81 improves the accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The implementation of GASB Statement No. 81 did not have an effect on the financial statements of the Consortium.

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

**NOTE 8 - ACCOUNTABILITY AND COMPLIANCE - (Continued)**

GASB Statement No. 85 addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and OPEB. The implementation of GASB Statement No. 85 did not have an effect on the financial statements of the Consortium.

GASB Statement No. 86 improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the Consortium.

**B. Combination of Reporting**

During the fiscal year 2018, the Portage Area Schools Consortium Health & Welfare Pool and the Portage Area Schools Consortium Property & Casualty Pool elected to combine their respectively previously separate issued financial reports. There was no effect on the respective beginning net position balances.

REQUIRED SUPPLEMENTARY INFORMATION

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
FOUR-YEAR LOSS DEVELOPMENT INFORMATION**

The following table illustrates how the Consortium's earned revenue and investment income compares to related costs of loss and other expenses assumed by the Consortium as of the end of the year. The rows of the table are defined as follows:

- (1) This line shows the total of each fiscal year's gross earned premiums and reported investment income.
- (2) This line shows each fiscal year's other operating costs of the Consortium including overhead and loss adjustment expenses not allocable to individual claims.
- (3) This line shows the Consortium's gross incurred losses and allocated loss adjustment expense as originally reported at the end of the year in which the event that triggered coverage occurred (called *accident year*).
- (4) This section shows the cumulative net amounts paid as of the end of the accident year.
- (5) This section shows how each accident year's net incurred losses increased or decreased as of the end of the year. (This annual re-estimation results from new information received on known losses, re-evaluation of existing information on known losses and emergence of new losses not previously known).
- (6) This line compares the latest re-estimated net incurred losses amount to the amount originally established (line 3) and shows whether this latest estimate of losses is greater or less than originally thought.

As data for individual accident years mature, the correlation between original estimates and re-estimated amounts is commonly used to evaluate the accuracy of net incurred losses currently recognized in less mature accident years. The columns of the table show data for successive accident years. Loss development information prior to fiscal year 2015 is not available.

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
FOUR-YEAR LOSS DEVELOPMENT INFORMATION <sup>(1)</sup> (CONTINUED)**

	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
<b>1. Premiums and investment income <sup>(2)</sup></b>	\$ 41,281,607	\$ 45,545,739	\$ 52,795,502	\$ 57,250,388
<b>2. Unallocated expenses <sup>(2)</sup></b>	3,153,032	3,352,496	3,713,754	4,039,235
<b>3. Estimated losses incurred and expense, end of year</b>	39,965,429	43,894,061	51,763,218	58,378,057
<b>4. Paid, cumulative as of:</b>				
End of accident year	34,854,255	38,635,393	46,678,998	51,726,619
One year later	39,783,642	43,157,275	51,917,689	-
Two years later	39,783,642	43,157,275	-	-
Three years later	39,783,642	-	-	-
<b>5. Re-estimated incurred losses and expense:</b>				
End of accident year	39,965,429	43,894,061	51,763,218	58,378,057
One year later	39,783,642	43,157,275	51,917,689	-
Two years later	39,783,642	43,157,275	-	-
Three years later	39,783,642	-	-	-
<b>6. Increase (decrease) in estimated incurred losses and expenses from end of accident year</b>	(181,787)	(736,786)	154,471	-

Notes:

<sup>(1)</sup> Information prior to fiscal year 2015 is not available. This schedule is intended to show information for ten years. Additional information will be displayed as it becomes available.

<sup>(2)</sup> Information for 2015 and 2016 presented on the cash-basis of accounting.

<sup>(3)</sup> This is for Health and Welfare Pool only.



**Julian & Grube, Inc.**  
*Serving Ohio Local Governments*

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

**Independent Auditor's Report on Internal Control Over Financial Reporting and  
on Compliance and Other Matters Required by *Government Auditing Standards***

Portage Area School Consortium  
Portage County  
1464 Industry Road  
Atwater, Ohio 44201

To the Members of the Assembly:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of each of the major funds of the Portage Area School Consortium, Portage County, Ohio, as of and for the fiscal year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Portage Area School Consortium's basic financial statements and have issued our report thereon dated December 18, 2018, wherein, as described in Note 8.B., the Portage Area Schools Consortium Health & Welfare Pool and the Portage Area Schools Consortium Property & Casualty Pool elected to combine their respectively previously separate financial reports.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Portage Area School Consortium's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Portage Area School Consortium's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Portage Area School Consortium's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.



***Compliance and Other Matters***

As part of reasonably assuring whether the Portage Area School Consortium's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Portage Area School Consortium's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Portage Area School Consortium's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Julian & Grube, Inc.".

Julian & Grube, Inc.  
December 18, 2018

**PORTAGE AREA SCHOOL CONSORTIUM  
PORTAGE COUNTY, OHIO**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
JUNE 30, 2018**

<b>Finding Number</b>	<b>Year Initially Occurred</b>	<b>Finding Summary</b>	<b>Fully Corrected?</b>	<b>Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:</b>
2017-001	2016	The Consortium maintained a dental provider that did not provide a Report on Service Organization Controls.	Yes	For fiscal 2018, the Consortium switched dental providers to one that obtained a Report on Service Organization Controls.

OHIO AUDITOR OF STATE  
**KEITH FABER**



**PORTAGE AREA SCHOOL CONSORTIUM**

**POTAGE COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
MARCH 5, 2019**