



**STEEL VALLEY REGIONAL TRANSIT AUTHORITY  
JEFFERSON COUNTY  
Single Audit  
For the Year Ended December 31, 2018**

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Marietta, OH 45750  
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1907 Grand Central Ave.  
Vienna, WV 26105  
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St. Clairsville, OH 43950  
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OHIO AUDITOR OF STATE  
KEITH FABER



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Board Members  
Steel Valley Regional Transit Authority  
555 Adams Street  
Steubenville, Ohio 43952

We have reviewed the *Independent Auditor's Report* of the Steel Valley Regional Transit Authority, Jefferson County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2018 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Steel Valley Regional Transit Authority is responsible for compliance with these laws and regulations.

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Keith Faber  
Auditor of State  
Columbus, Ohio

September 24, 2019

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**STEEL VALLEY REGIONAL TRANSIT AUTHORITY  
JEFFERSON COUNTY**

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Certified Public Accountants, A.C.

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## INDEPENDENT AUDITOR'S REPORT

July 30, 2019

Steel Valley Regional Transit Authority  
Jefferson County  
555 Adams Street  
Steubenville, Ohio 43952

To the Members of the Board:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the **Steel Valley Regional Transit Authority**, Jefferson County, Ohio (the Authority), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

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### **Opinion**

In our opinion the financial statements referred to above present fairly, in all material respects, the financial position of the Steel Valley Regional Transit Authority, Jefferson County as of December 31, 2018, and the changes in its financial position and its cash flows for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 8 to the financial statements, during 2018, the Authority adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our opinion is not modified with respect to this matter.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* and schedules of net pension and OPEB liabilities and pension and OPEB contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### *Supplementary and Other Information*

Our audit was conducted to opine on the Authority's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2, *U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and is not a required part of the financial statements.

The schedule is management's responsibility and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected the schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling schedules directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.



***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated July 30, 2019, on our consideration of the Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Perry & Associates CPAs A.C." in a cursive script.

**Perry and Associates**  
Certified Public Accountants, A.C.  
Marietta, Ohio

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**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2018*  
*Unaudited*

As management of the Steel Valley Regional Transit Authority (the Authority), we offer readers of the Authority's basic financial statements this narrative overview and analysis of the financial activities of the Authority for the year ended December 31, 2018. This discussion and analysis is designed to assist the reader in focusing on the significant financial issues and activities and to identify any significant changes in financial position. We encourage readers to consider the information presented here in conjunction with the basic financial statements taken as a whole.

***Overview of Financial Highlights***

The Authority has a net position of \$1,768,809. The net position results from the difference between total assets and deferred outflows of resources of \$3,648,855 and \$221,160, respectively, and total liabilities and deferred inflows of resources of \$1,356,236 and \$744,970, respectively.

Current assets of \$2,847,371 primarily consist of non-restricted Cash and Cash Equivalents of \$1,928,547, Taxes Receivable of \$504,978 and Federal Funds Receivable of \$256,689.

Liabilities of \$1,356,236 primarily consist of Net Pension Liability of \$720,553 and Net OPEB Liability of \$465,319.

***Basic Financial Statements and Presentation***

The financial statements presented by the Authority are the Statement of Net Position, the Statement of Revenues, Expenses and Changes in Net Position and the Statement of Cash Flows. These statements are presented using the economic resources measurement focus and the accrual basis of accounting. The Authority is structured as a single enterprise fund with revenues recognized when earned and measurable, not when received. Expenses are recognized when they are incurred, not when paid. Capital assets are capitalized and depreciated, except land, over their estimated useful lives.

The *Statement of Net Position* presents information on the Authority's assets and liabilities and deferred inflows or outflows of resources, with the difference between the assets and liabilities and deferred inflows or outflows reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating. Net Position increases when revenues exceed expenses. Increases in assets without a corresponding increase to liabilities results in increased net position, which indicates improved financial condition.

The *Statement of Revenues, Expenses and Changes in Net Position* presents information showing how the Authority's net position changed during the year. This statement summarizes operating revenues and expenses along with non-operating revenues and expenses. In addition, this statement lists capital grant revenues received from federal, state and local governments.

The *Statement of Cash Flows* allows financial statement users to assess the Authority's adequacy or ability to generate sufficient cash flows to meet its obligations in a timely manner. The statement is classified into four categories: 1) Cash flows from operating activities, 2) Cash flows from non-capital financing activities, 3) Cash flows from capital and related financing activities, and 4) Cash flows from investing activities.

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2018*  
*Unaudited*

***Notes to the Financial Statements***

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the financial statements.

***Financial Analysis of the Authority***

Table 1 provides a summary of the Authority's net position as of December 31, 2018:

	2018	2017
<b>Assets</b>		
Current Assets	\$ 2,847,371	\$ 2,790,836
Restricted Assets	11,179	11,178
Noncurrent Assets	790,305	974,519
<b>Total Assets</b>	\$ 3,648,855	\$ 3,776,533
Deferred Outflows of Resources	\$ 221,160	\$ 440,123
<b>Liabilities</b>		
Current Liabilities	\$ 170,364	\$ 137,003
Noncurrent Liabilities	1,185,872	1,085,003
<b>Total Liabilities</b>	\$ 1,356,236	\$ 1,222,006
Deferred Inflows of Resources	\$ 744,970	\$ 607,336
<b>Net Position</b>		
Net Investment in Capital Assets	\$ 790,305	\$ 974,519
Restricted Net Position for Equipment	11,179	11,178
Unrestricted	967,325	1,401,617
<b>Net Position</b>	\$ 1,768,809	\$ 2,387,314

A large portion of the Authority's net position reflects net investment in capital assets consisting of land, buildings, building improvements, transportation equipment, and other equipment less any related debt used to acquire those assets still outstanding. The Authority uses these capital assets to provide public transportation services for the City of Steubenville and the Mingo Junction and Wintersville areas; consequently, these assets are not available to liquidate liabilities or to cover other spending.

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2018*  
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Table 2 shows the highlights of the Authority's revenues and expenses. These two main components are subtracted to yield the changes in net position. This table uses the full accrual method of accounting.

	<u>2018</u>	<u>2017</u>
<b>Operating Revenues</b>	\$ 43,031	\$ 40,557
<b>Operating Expenses (inc. Dep. Exp.)</b>	<u>1,847,097</u>	<u>1,826,457</u>
<i>Operating Loss</i>	(1,804,066)	(1,785,900)
<b>Net Non-Operating Revenues (Expenses)</b>	<u>1,630,922</u>	<u>1,468,732</u>
<i>Net Income (Loss) before Capital Contribution</i>	(173,144)	(317,168)
Capital Contribution	<u>-</u>	<u>8,316</u>
<i>Net Income (Loss)</i>	(173,144)	(308,852)
<i>Net Position Beginning of Year, Restated</i>	<u>1,941,953</u>	<u>2,696,166</u>
<i>Net Position End of Year</i>	<u>\$ 1,768,809</u>	<u>\$ 2,387,314</u>

The most significant changes in net position were an increase in federal grants of \$157,844.

As a result of implementing the accounting standard for pension and OPEB, the Authority is reporting a significant net pension liability, net OPEB liability and related deferred inflows of resources for the fiscal year which have a negative effect on net position. In addition, the Authority is reporting deferred outflows of resources and a decrease in expenses related to pension and OPEB, which have a positive impact on net position. The decrease in pension and OPEB expense is the difference between the contractually required contributions and the pension and OPEB expense resulting from the change in the liability that is not reported as deferred inflows or outflows. These amounts can be found in the reconciliation of the statement of revenues, expenditures and changes in fund balances of governmental funds to the statement of activities. To further explain the impact of these accounting standards on the Authority's net position, additional information is presented below.

	<u>2018</u>	<u>2017</u>
Deferred outflows - pension	\$ 186,918	\$ 440,123
Deferred outflows - OPEB	34,242	(6,124)
Deferred inflows - pension	(188,266)	(6,457)
Deferred inflows - OPEB	(47,305)	-
Net pension liability	(720,553)	(1,085,003)
Net OPEB liability	<u>(465,319)</u>	<u>(451,485)</u>
Impact of GASB 68 and GABB 75 on net position	<u>\$ (1,200,283)</u>	<u>\$ (1,108,946)</u>

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The most significant operating expenses (not including depreciation) for the Authority are Labor, Services and Building Maintenance, Insurance (Hospitalization and Life), and Fringe Benefits. These expenses account for 81% of the total operating expenses. Labor, which accounts for 40% of the total, represents costs associated with salaried and hourly employees. Services and Building Maintenance which accounts for 9% of the total, represents costs associated with routine maintenance of the Authority's buses and buildings. Insurance (Hospitalization and Life), which accounts for 18% of the total, represents costs associated with the hospitalization and life insurance premiums paid by the Authority covering its employees. Fringe Benefits, which account for 13% of the total, represents costs associated with the Ohio Public Employees Retirement System.

Funding for the most significant operating expenses indicated above is from Non-Operating Revenues in the form of Property Tax Revenues, Federal Operating and Maintenance Grants and Reimbursements, State Operating and Maintenance Grants, Reimbursements, and Special Fare Assistance. These revenues account for 97% of the total combined revenues of \$1,673,953. Passenger Fares revenue for 2018 was \$43,031. Property Tax Revenues for 2018 were \$542,182 and accounts for 32% of the total revenue. Federal Operating and Maintenance Grants and Reimbursements Revenue for 2018 was \$988,508, and accounts for 59% of the total revenue. State Operating and Maintenance Grants, Reimbursements, and Special Fare Assistance revenue for 2018 was \$73,780, and accounts for 4% of the total revenue. The Authority monitors its sources of revenues very closely for fluctuations.

***Capital Assets and Debt Administration***

The Authority's investment in capital assets as of December 31, 2018, amounts to \$790,305 (net of accumulated depreciation and related debt). This investment in capital assets includes land, buildings, building improvements, transportation equipment, and other equipment.

Additional information concerning the Authority's capital assets can be found in Note 4 of the notes to the financial statements. As of December 31, 2018, the Authority had no debt obligations.

***Property Tax Levy***

In November 2015, voters in Steubenville, Mingo Junction and Wintersville, Ohio approved the renewal of a 1.5 mill, 10-year tax levy to support the Steel Valley Regional Transit Authority and expand service to the Wintersville area permanently.

***Current Known Facts and Conditions***

In the year 2018, the Authority transported 165,518 Steubenville passengers, 14,235 Mingo Junction passengers, 13,285 Wintersville passengers, and 2,102 ADA Para Transit passengers for a total of 193,038 passengers in the Steubenville, Mingo Junction and Wintersville areas.

The Authority has been receiving supplemental federal funding for preventive maintenance and capital (ODOT) Ohio Transit Preservation Partnership Program. The funding has allowed the Authority to leverage a larger portion of the Section 5307 funding for operating and planning functions. This infusion

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2018*  
*Unaudited*

of additional federal funds continues to support these services. Current 5307 funding does not provide sufficient resources for capital or maintenance.

***Contacting the Authority's Financial Management***

This financial report is designed to provide our citizens, customers, and creditors, with a general overview of the Authority's finances and to show the Authority's accountability for the money it receives. Questions concerning any of the information in this report or to request for additional information should be addressed to: Tim Turner, Transit Manager, Steel Valley Regional Transit Authority, 555 Adams Street, Steubenville, Ohio 43952.

*Steel Valley Regional Transit Authority*  
*Statement of Net Position*  
*Proprietary Fund*  
*December 31, 2018*

**Assets**

**Current Assets**

Cash and Cash Equivalents	\$ 1,928,547
Taxes Receivable	504,978
Federal Funds Receivable	256,689
Fuel Inventory	8,110
Prepaid Expenses	149,047
<b>Total Current Assets</b>	<b>2,847,371</b>

**Restricted Assets**

Cash and Cash Equivalents	11,179
<b>Total Restricted Assets</b>	<b>11,179</b>

**Noncurrent Assets**

Land	190,051
Building	520,041
Building Improvements	217,729
Transportation Equipment	1,329,533
Other Equipment	278,134
Less Accumulated Depreciation	(1,745,183)
<b>Total Noncurrent Assets</b>	<b>790,305</b>

<b>Total Assets</b>	<b>3,648,855</b>
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**Deferred Outflows of Resources**

Pension	186,918
OPEB	34,242
<b>Total Deferred Outflows of Resources</b>	<b>221,160</b>

**Liabilities**

**Current Liabilities**

Accounts Payable	119,764
Accrued Payroll Expenses and Withheld Payroll Taxes	50,600
<b>Total Current Liabilities</b>	<b>170,364</b>

**Noncurrent Liabilities**

Due in More than One Year:	
Net Pension Liability	720,553
Net OPEB Liability	465,319
<b>Total Noncurrent Liabilities</b>	<b>1,185,872</b>

<b>Total Liabilities</b>	<b>1,356,236</b>
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**Deferred Inflows of Resources**

Levy	504,978
State E&D Grant	4,421
Pension	188,266
OPEB	47,305
<b>Total Deferred Inflows of Resources</b>	<b>744,970</b>

**Net Position**

Net Investment in Capital Assets	790,305
Restricted Net Position for Equipment	11,179
Unrestricted	967,325
<b>Total Net Position</b>	<b>\$ 1,768,809</b>

See accompanying notes to the basic financial statements



**Steel Valley Regional Transit Authority**  
*Statement of Revenues, Expenses and Change in Net Position*  
*Proprietary Fund*  
*For the Year Ended December 31, 2018*

**Operating Revenues**

Passenger Fares	\$	26,530
SVRTA Passes		11,341
Contract Passes		5,160
<b>Total Operating Revenues</b>		43,031

**Operating Expenses**

Labor		672,600
Fringe Benefits		219,002
Insurance - Hospitalization and Life		302,623
Taxes - Payroll		33,971
Materials & Supplies		26,127
Fuel and Lubricants		95,874
Services & Building Maintenance		152,936
Dues & Subscriptions		15,038
Utilities		32,324
Casualty and Liability Insurance		36,325
Advertising Fees		68,778
Miscellaneous		7,284
Depreciation		184,215
<b>Total Operating Expenses</b>		1,847,097

*Operating Income (Loss)* (1,804,066)

**Non-Operating Revenues (Expenses)**

Property Tax Revenues		542,182
Federal Operating and Maintenance Grants and Reimbursements		988,508
State Operating and Maintenance Grants, Reimbursements and Special Fare Assistance		73,780
Interest		2,394
Other		24,058
<b>Total Non-Operating Revenues (Expenses)</b>		1,630,922

*Net Income (Loss)* (173,144)

*Net Position Beginning of Year, restated* 1,941,953

*Net Position End of Year* \$ 1,768,809

See accompanying notes to the basic financial statements

**Steel Valley Regional Transit Authority**

*Statement of Cash Flows*

*Proprietary Fund*

*As of December 31, 2018*

<b>Cash Flows from Operating Activities:</b>	
Cash Received from Customers	\$ 43,031
Cash Paid for Goods and Services	(530,652)
Cash Paid to Employees	(1,116,137)
<i>Net Cash Provided/(Used) for Operating Activities</i>	<u>(1,603,758)</u>
<b>Cash Flows from Non-Capital Activities:</b>	
Property Taxes Received	542,182
Operating, Maintenance and Planning Grants Received	1,060,523
Other	24,057
<i>Net Cash Provided/(Used) for Non-Capital Activities</i>	<u>1,626,762</u>
<b>Cash Flows from Investing Activities:</b>	
Interest	2,394
<i>Net Cash Provided/(Used) for Investing Activities</i>	<u>2,394</u>
Net Increase in Cash and Cash Equivalents	25,398
<i>Cash and Cash Equivalents, Beginning of Year</i>	<u>1,914,328</u>
<i>Cash and Cash Equivalents, End of Year</i>	<u><u>\$ 1,939,726</u></u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>	
Net Operating Income (Loss)	\$ (1,804,066)
Adjustments:	
Depreciation Expense	184,215
(Increase)/Decrease in Assets:	
Fuel Inventory	(454)
Prepaid Expenses	(120,399)
(Increase)/Decrease in Deferred Outflows of Resources:	
Pension	253,205
OPEB	(28,118)
Increase/(Decrease) in Liabilities:	
Accounts Payable	24,887
Accrued Payroll Expenses	8,474
Net Pension Liability	(364,450)
Net OPEB Liability	13,834
Increase/(Decrease) in Deferred Inflows of Resources:	
Pension	181,809
OPEB	47,305
Total Adjustments	<u>200,308</u>
	<u><u>\$ (1,603,758)</u></u>

See accompanying notes to the basic financial statements

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2018*

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**Note 1 – Reporting Entity**

The Steel Valley Regional Transit Authority (the Authority) was created pursuant to Sections 306.30 through 306.71 of the Ohio Revised Code for the purpose of providing public transportation in the Steubenville – Mingo Junction area. The Authority commenced operations on January 1, 1996. As a political subdivision it is distinct from, and is not an agency of, the State of Ohio or any other local governmental unit. The Authority is not subject to federal or state income taxes.

The Authority is managed by an eight-member Board of Trustees and provides virtually all mass transportation within the greater Steubenville – Mingo Junction and Wintersville areas. In 2018, the Authority had fourteen full-time equivalent employees. Three-year collective bargaining agreements were ratified beginning January 1, 2017 and will expire December 31, 2019.

A reporting authority is comprised of the primary government, component units and other organizations that are included to ensure that financial statements are not misleading. The primary government of the Authority consists of all funds departments, boards and agencies that are not legally separate from the Authority. For the Steel Valley Regional Authority, this includes all operations of the Authority. The operation of all activities is directly controlled by the Board of Trustees through the budgetary process. The Authority is not financially accountable for any other organization.

**Note 2 – Summary of Significant Accounting Policies**

The financial statements of the Authority have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The more significant of the Authority's accounting policies are described below.

***Basis of Accounting***

The accompanying financial statements have been prepared on the accrual basis of accounting, whereby revenues and expenses are recognized in the period earned or incurred. The measurement focus is on determination of net income, financial position and cash flows. All transactions are accounted for in a single enterprise fund.

Non-exchange transactions, in which the Authority receives value without directly giving equal value in return, include property tax revenue and grants. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when resources are required to be used or the fiscal year when use is first permitted, and expense requirements, in which the resources are provided to the Authority on a reimbursement basis.

***Cash and Cash Equivalents***

For purposes of the statement of cash flows, the Authority considers all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

***Investments***

Investments are reported at fair value based on quoted market prices provided by recognized broker dealers.

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2018*

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**Note 2 – Summary of Significant Accounting Policies (continued)**

***Materials and Supplies Inventory***

Materials and supplies inventory are stated at cost using the average cost method. Inventory generally consists of fuel in storage tanks for transportation equipment.

***Capital Assets***

The Authority defines capital assets as assets with an initial cost of at least \$5,000 and an estimated useful life in excess of one year. Capital assets, which include property, facilities infrastructure and equipment are stated at historical cost. The cost of normal maintenance and repairs is charged to operations as incurred. Improvements are capitalized and depreciated over the remaining useful lives of the related properties. Depreciation is computed using the straight-line method over the estimated useful lives of the respective assets.

<u>Description</u>	<u>Years</u>
Buildings	39
Building Improvements	15-39
Transportation Equipment	5-10
Other Equipment	3-7

***Restricted Assets***

Restricted assets consist of monies and other resources, the use of which is legally restricted for specific activities.

***Deferred Outflows of Resources***

The Authority reports decreases in net position that relate to future periods as deferred outflows of resources in a separate section of its Statement of Net Position. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expenses/expenditure) until then. For the Authority, deferred outflows of resources include OPERS. The deferred outflows of resources related to pensions and other postemployment benefits are explained in Notes 7 and 8.

***Deferred Inflows of Resources***

The Authority reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the Authority, deferred inflows of resources include grants received in advance, property taxes received to fund a future year and OPERS. Any grants and entitlements received before time requirements are met but after all other eligibility requirements are met are recorded as a deferred inflow of resources. The deferred inflows of resources related to pensions and other postemployment benefits are explained in Notes 7 and 8.

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2018*

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**Note 2 – Summary of Significant Accounting Policies (continued)**

***Net Position***

Net position is displayed in three components as follows:

*Net Investment in Capital Assets* – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

*Restricted* – This consists of net position that is legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the Authority’s policy to use restricted resources first, then unrestricted resources when they are needed.

*Unrestricted* – This consists of net position that does not meet the definition of “restricted” or “net investment in capital assets.”

***Classification of Revenues***

The Authority has classified its revenues as either operating or non-operating. Operating revenue includes activities that have the characteristics of exchange transactions including passenger fares and passes. Non-operating revenue includes activities that have the characteristics of non-exchange transactions, such as property tax revenue and most federal, state and local grants and contracts.

***Recognition of Revenue and Receivables***

The federal government, through the Federal Transit Administration (FTA) and the Ohio Department of Transportation (ODOT), provides financial assistance and makes grants directly to the Authority for operations and acquisition of property and equipment. Operating grants and special fare assistance awards made on the basis of entitlement periods are recorded as grants receivable and revenues over the entitlement periods.

Capital grants for the acquisition of property and equipment (reimbursement type grants) are recorded as grant receivables and non-operating revenues when the related capital expenses are incurred. Capital grants for the maintenance of property, plant and equipment are recorded as grants receivable and non-operating revenues in the period operating expenses are incurred. Capital grants received in advance of project costs being incurred are reported as deferred inflows.

When assets are acquired with capital grants funds are disposed of, the Authority is required to notify the granting federal agency. A proportional amount of the proceeds or fair market value, if any, of such property and equipment may be used to acquire like-kind replacement vehicles or remitted to the granting federal agency.

***Federal and State Operating and Preventative Maintenance Assistance Funds***

Federal and state operating and preventative maintenance assistance funds to be received by the Authority under the Urban Mass Transportation Act of 1964, as amended, and under the Ohio Public Mass Transportation Grant Program are recorded and reflected as income in the period to which they are applicable.

**Steel Valley Regional Transit Authority**  
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**Note 2 – Summary of Significant Accounting Policies (continued)**

***Vacation and Sick Pay Benefits***

Employees earned vacation and sick pay benefits each year based upon length of service and employment status. Employees may not carry any vacation days over into a subsequent year. No payments are made for vacation days that are unused at the end of the year. Employees can carryover unused sick leave to a maximum of 750 hours. At December 31, 2018 employees have approximately 4,598 hours of unused sick leave. Sick leave is nonvesting and no sick leave benefits have been accrued. Unused sick benefits lapse upon an employee's separation from the Authority.

***Estimates***

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

***Budgetary Accounting***

In accordance with Section 5705 of the ORC, the Authority's annual budget of revenues, expenses, and capital expenditures is prepared under the accrual basis of accounting, GAAP. The budget is adopted by resolution of the Board of Trustees. The Authority, operating as an enterprise fund, utilizes such budget and related budgetary accounting to ensure that: (1) service objectives are attained; (2) expenditures are properly controlled; and (3) adequate resources will be available to finance current operations and meet capital outlay requirements.

Because the Authority's revenues and expenses may fluctuate with changing service delivery levels, a flexible rather than fixed-dollar budget is utilized to permit budgetary revision based upon changing fare revenue, levels of service, and cost of operations at specific service levels. Actual results of operations are compared to the final, revised budget of the Authority for the year.

***Pensions and Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**Steel Valley Regional Transit Authority**  
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**Note 2 – Summary of Significant Accounting Policies (continued)**

The current accounting standard requires the Authority to report their proportionate share of the net pension/OPEB liability using the earning approach to pension and OPEB accounting instead of the funding approach as previously used. The funding approach limited pension and postemployment costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. Under the new standards, the net pension/OPEB liability equals the Authority proportionate share of the pension plan's collective present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service minus plan assets available to pay these benefits.

Pension and OPEB obligations, whether funded or unfunded, are part of the employment exchange. The employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. The unfunded portion of this benefit of exchange is a liability of the Authority. However, the Authority is not responsible for key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Benefit provisions and both employer and employee contribution rates are determined by State statute. The employee and employer enter the employment exchange with the knowledge that the exchange is limited by law. The pension system is responsible for the administration of the pension and OPEB plans.

There is no repayment schedule for the net pension liability or the net OPEB liability. The Authority has no control over the changes in the benefits, contributions rate, and return on investments affecting the balance of these liabilities. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not identify the responsible party for the unfunded portion. Due to the unique nature of how the pension liability and the OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

**Note 3 – Cash and Cash Equivalents**

The investments and deposits of the Authority are governed by the provisions of the Ohio Revised Code. In accordance with these statutes, only financial institutions located in Ohio are eligible to hold public deposits. The statutes also permit the Authority to invest monies in certificates of deposit, saving accounts, money market accounts, the State Treasurer's investment pool (STAR Ohio) and obligations of the United States government or certain agencies thereof. The Authority may also enter into repurchase agreements with any eligible depository for a period not exceeding 30 days.

Protection of the Authority's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

These securities must be obligations of or guaranteed by the United States and mature or be redeemable within five years of the date of the related repurchase agreement. The market value of the securities subject to a repurchase agreement must exceed the value of the principal by 2% and be marked to market daily. State law does not require that securities maintained for public deposits and investments be held in the Authority's name.

**Steel Valley Regional Transit Authority**  
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**Note 3 – Cash and Cash Equivalents (continued)**

The Authority is prohibited from investing in any financial instrument contract, or obligation whose value or return is based upon or linked to another asset or index, or both, separate from the financial instrument, contract, or obligation itself (commonly known as a “derivative”). The Authority is also prohibited from investing in reverse repurchase agreements.

***Deposits***

Custodial credit risk is the risk that, in the event of a bank failure, the Authority’s deposits may not be returned. According to state law, public depositories must give security for all public funds on deposit in excess of those funds that are insured by the federal deposit insurance corporation (FDIC) or by any other agency or instrumentality of the federal government.

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

As of December 31, 2018, the carrying amount of the Authority’s deposits was \$1,939,726 and the bank balance was \$1,941,132. Based on the criteria described in GASB Statement No. 40, “Deposits and Investment Risk Disclosures”, as of December 31, 2018, none of the Authority’s bank balance was exposed to custodial credit risk as described above.

The Authority has restricted cash of \$11,179 (included in the total deposit amount above) to guarantee the deductible for the insurance policy covering two fuel tanks.

***Investments***

The Authority held no investments at December 31, 2018.



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**Note 4 – Capital Assets**

Capital asset activity for the year ended December 31, 2018 is as follows:

	Balance 1/1/2018	Addition	Deletion	Balance 12/31/2018
<b><i>Capital Assets, not being depreciated:</i></b>				
Land	\$ 190,051	\$ -	\$ -	\$ 190,051
<b><i>Total Capital Assets, not being depreciated:</i></b>	<b>190,051</b>	<b>-</b>	<b>-</b>	<b>190,051</b>
<b><i>Capital Asset, being depreciated:</i></b>				
Buildings	520,041	-	-	520,041
Building Improvements	217,729	-	-	217,729
Transportation Equipment	1,329,533	-	-	1,329,533
Other Equipment	278,134	-	-	278,134
<b><i>Total Capital Assets, being depreciated:</i></b>	<b>2,345,437</b>	<b>-</b>	<b>-</b>	<b>2,345,437</b>
<b><i>Less Accumulated Depreciation:</i></b>				
Buildings	(182,931)	(13,335)	-	(196,266)
Building Improvements	(127,417)	(11,988)	-	(139,405)
Transportation Equipment	(970,263)	(147,363)	-	(1,117,626)
Other Equipment	(280,358)	(11,529)	-	(291,887)
<b><i>Total Accumulated Depreciation</i></b>	<b>(1,560,969)</b>	<b>(184,215)</b>	<b>-</b>	<b>(1,745,184)</b>
<b><i>Total Capital Assets being depreciated, net</i></b>	<b>784,468</b>	<b>(184,215)</b>	<b>-</b>	<b>600,253</b>
<b><i>Total Capital Assets, Net</i></b>	<b>\$ 974,519</b>	<b>\$ (184,215)</b>	<b>\$ -</b>	<b>\$ 790,304</b>

**Note 5 – Property Taxes**

The Authority is subsidized by a property tax levy passed in November 2015 for a period of ten years. The renewal levy was passed by the voters of Steubenville, Mingo Junction and Wintersville, Ohio for 1.5 mills levied through 2025. Property tax revenue can be used for operating or capital purposes.

The Authority receives cash from tax levies when the related property tax collections are distributed by the Jefferson County Auditor's office. These distributions are generally received in the year following that for which the tax is levied.

**Note 6 – Leases**

The Authority leases the building and land used for its administrative offices and main terminal from the City of Steubenville. The lease payment is \$1 annually for a period of ten years ending 2026. The Authority is responsible for the maintenance, improvements and utilities of the leased property. The property is owned by the City of Steubenville and is an asset of the city.

**Steel Valley Regional Transit Authority**  
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**Note 7 – Defined Benefit Pension Plan**

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the Authority’s proportionate share of each pension plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan’s fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the Authority’s obligation for this liability to annually required payments. The Authority cannot control benefit terms or the manner in which pensions are financed; however, the Authority does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan’s unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in accrued payroll expenses.

***Ohio Public Employees Retirement System***

The Authority employees, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost sharing, multiple employer defined benefit pension plan with defined contribution features. While members may elect the member-directed plan and the combined plan, all employee members are in OPERS’ traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

**Steel Valley Regional Transit Authority**  
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**Note 7 – Defined Benefit Pension Plan (continued)**

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS’ fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to January 7, 2013 or five years <u>after January 7, 2013</u>	20 years of service credit prior to January 7, 2013 or eligible to retire <u>ten years after January 7, 2013</u>	Members not in other Groups and members hired on or after <u>January 7, 2013</u>
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and service requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and service requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and service requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member’s career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member’s career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

**Steel Valley Regional Transit Authority**  
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**Note 7 – Defined Benefit Pension Plan (continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>
<b>2018 Statutory maximum contribution rates</b>	
Employer	14.00 %
Employee	10.00 %
 <b>2018 Actual contribution rates</b>	
Employer:	
Pension	14.00 %
Post-employment health care benefits	-
Total employer	14.00 %
 Employee	 10.00 %

The Authority’s contractually required contribution for the Traditional Pension Plan was \$91,053 for 2018. Of this amount, \$15,287 is reported as an accrued payroll expense.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability for OPERS was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Authority's proportion of the net pension liability was based on the Authority's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>OPERS</u>
	<u>2018</u>
Proportion of the pension liability - prior measurement date	0.004778 %
Proportion of the pension liability - current measurement date	0.004593 %
Change in proportionate share	-0.000185 %
 Proportionate share of net pension liability	\$ 720,553
Pension expense	\$ 161,617

**Steel Valley Regional Transit Authority**  
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**Note 7 – Defined Benefit Pension Plan (continued)**

At December 31, 2017, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>OPERS</u>
	<u>2018</u>
<b>Deferred outflows of resources</b>	
Net differences between expected and actual experience	\$ 736
Net difference between projected and actual earnings on pension plan investments	-
Changes of assumptions	86,111
Employer contributions subsequent to the measurement date	91,053
Changes in proportionate share and differences between employer contributions and proportionate share of contributions	<u>9,018</u>
Total deferred outflows of resources	<u>\$ 186,918</u>
<b>Deferred inflows of resources</b>	
Differences between expected and actual experience	\$ 14,200
Net difference between projected and actual earnings on pension plan investments	154,693
Changes in proportionate share and differences between employer contributions and proportionate share of contributions	<u>19,373</u>
Total deferred inflows of resources	<u>\$ 188,266</u>

A total of \$91,053 reported as deferred outflows of resources related to pension resulting from Authority contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	<u>OPERS</u>
Year ending December 31:	
2019	\$ 63,061
2020	(23,778)
2021	(68,119)
2022	<u>(63,565)</u>
Total	<u>\$ (92,401)</u>

**Steel Valley Regional Transit Authority**  
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**Note 7 – Defined Benefit Pension Plan (continued)**

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage inflation	3.25 percent
Future salary increases, including inflation	3.25 to 10.75 percent including wage inflation
COLA or Ad Hoc COLA	3 percent, simple
Investment rate of return	7.5 percent
Actuarial cost method	Individual entry age

Mortality rates are based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82% for 2017.

**Steel Valley Regional Transit Authority**  
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**Note 7 – Defined Benefit Pension Plan (continued)**

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

<u>Asset class</u>	Target <u>allocation</u>	Weighted average long-term expected real rate of return <u>(arithmetic)</u>
Fixed income	23.00%	2.20%
Domestic equities	19.00%	6.37%
Real estate	10.00%	5.26%
Private equity	10.00%	8.97%
International equities	20.00%	7.88%
Other investments	<u>18.00%</u>	<u>5.26%</u>
 Total	 <u>100.00%</u>	 <u>5.66%</u>

**Discount Rate** The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Authority’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the Authority’s proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.5 percent, as well as what the Authority’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.5 percent) or one-percentage-point higher (8.5 percent) than the current rate:

	1% Decrease <u>(6.50%)</u>	Current discount rate <u>(7.50%)</u>	1% Increase <u>(8.50%)</u>
Employer proportionate share of the net pension liability	\$ 1,279,518	\$ 720,553	\$ 254,544

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**Note 8 – Postemployment Benefits**

***Net OPEB Liability***

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the Authority’s proportionate share of each OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan’s fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the Authority’s obligation for this liability to annually required payments. The Authority cannot control benefit terms or the manner in which OPEB are financed; however, the Authority does receive the benefit of employees’ services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan’s unfunded benefits is presented as a long-term net OPEB liability on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in accrued payroll expense.

***Ohio Public Employees Retirement System***

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan—a defined contribution plan; and the Combined Plan—a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined plans. This trust is also used to fund health care for Member-Directed Plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed Plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.



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**Note 8 – Postemployment Benefits (continued)**

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the OPERS Board of Trustees (OPERS Board) in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Authority's contractually required contribution was \$0 for 2018. Of this amount, \$0 is reported as an accrued payroll expense.

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2018*

**Note 8 – Postemployment Benefits (continued)**

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2017, and was determined by rolling forward the total OPEB liability as of January 1, 2017, to December 31, 2017. The Authority's proportion of the net OPEB liability was based on the Authority's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

Proportion of the net OPEB liability:	
current measurement date	0.004285%
prior measurement date	<u>0.004470%</u>
Change in proportionate share	<u>-0.000185%</u>
Proportionate share of the net	
OPEB liability	\$ 465,319
OPEB expense	\$ 33,021

At December 31, 2018, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>
Deferred outflows of resources	
Differences between expected and actual experience	\$ 362
Changes of assumptions	<u>33,880</u>
Total deferred outflows of resources	<u>\$ 34,242</u>
Deferred inflows of resources	
Net difference between projected and actual earnings on OPEB plan investments	\$ 34,663
Changes in proportion and differences between contributions and proportionate share of contributions	<u>12,642</u>
Total deferred inflows of resources	<u>\$ 47,305</u>

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Notes to the Financial Statements*  
For the Year Ended December 31, 2018

**Note 8 – Postemployment Benefits (continued)**

A total of \$0 reported as deferred outflows of resources related to OPEB resulting from Authority contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS
Year ending December 31:	
2019	\$ 7,705
2020	7,705
2021	(19,808)
2022	(8,665)
Total	\$ (13,063)

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage inflation	3.25 percent
Projected salary increases, including inflation	3.25 to 10.75 percent including wage inflation
Single discount rate:	
Current measurement date	3.85 percent
Prior measurement date	4.23 percent
Investment rate of return	6.50 percent
Municipal bond rate	3.31 percent
Health care cost trend rate	7.5 percent, initial 3.25 percent, ultimate in 2028
Actuarial cost method	Individual Entry Age

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Notes to the Financial Statements*  
*For the Year Ended December 31, 2018*

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**Note 8 – Postemployment Benefits (continued)**

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Notes to the Financial Statements*  
For the Year Ended December 31, 2018

**Note 8 – Postemployment Benefits (continued)**

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

<u>Asset class</u>	<u>Target allocation</u>	<u>Weighted average long-term expected real rate of return (arithmetic)</u>
Fixed income	34.00%	1.88%
Domestic equities	21.00%	6.37%
Real estate investment trust	6.00%	5.91%
International equities	22.00%	7.88%
Other investments	<u>17.00%</u>	<u>5.39%</u>
Total	<u>100.00%</u>	<u>4.98%</u>

**Discount Rate** A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the Authority's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate**  
The following table presents the Authority's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the Authority's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Notes to the Financial Statements*  
For the Year Ended December 31, 2018

**Note 8 – Postemployment Benefits (continued)**

	1% Decrease <u>(2.85%)</u>	Current discount rate <u>(3.85%)</u>	1% Increase <u>(4.85%)</u>
Employer proportionate share of the net OPEB liability	\$ 618,197	\$ 465,319	\$ 341,643

***Sensitivity of the Authority’s Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate*** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries’ project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	1% Decrease	Current health care cost trend rate <u>assumption</u>	1% Increase
Employer proportionate share of the net OPEB liability	\$ 445,212	\$ 465,319	\$ 486,090

**Note 9 – Contingencies**

***Federal and State Grants***

Under the terms of the Authority’s various grants, periodic audits are required where certain costs could be questioned as not being an eligible expenditure under the terms of the grant. At December 31, 2018, there were no significant questioned costs that had not been resolved with the applicable federal and state agencies. Questioned costs could still be identified during audits to be conducted in the future. In the opinion of the Authority’s management, no material grant expenditures will be disallowed.

The Authority receives a substantial amount of support from federal, state, and local governments. A significant reduction in the level of this support, if such were to occur, would have a material effect on the Authority’s programs and activities.

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Notes to the Financial Statements*  
For the Year Ended December 31, 2018

**Note 9 – Contingencies (Continued)**

***Legal Proceedings***

The Authority is involved in litigation in the normal course of business. Although the eventual outcome of these matters cannot be predicted, it is the opinion of management that the ultimate liability is not expected to have a material effect on the Authority’s financial position.

**Note 10 – Grants, Reimbursements and Special Fare Assistance**

Grants, reimbursements and special fare assistance included in the statement of revenues, expenses and changes in net position for the year ended December 31, 2018 consist of the following:

	2018
Non-operating Revenues:	
Federal:	
FTA Operating Assistance	\$ 521,793
FTA Maintenance Assistance	380,978
FTA Planning Assistance	85,737
Total	\$ 988,508
State:	
ODOT Operating Assistance	\$ 59,077
ODOT Elderly Fare Assistance	4,611
ODOT Fuel Tax Reimbursement	10,092
Total	\$ 73,780

**Note 11 – Risk Management**

The Authority is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, flood and earthquake, errors and omissions, employment matters, injuries to employees and employee theft and fraud.

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years and there has been no significant reduction in insurance coverage in 2018.

The Authority participates in the Ohio Bureau of Workers’ Compensation for workers compensation coverage and with the Ohio Department of Job and Family Services for unemployment coverage. The Authority continues to carry commercial insurance for other risks of loss, including employee health, life and accident insurance.

**Note 12 – Restatement of Net Position**

For the year 2018, the Authority adopted GASB Statement 75, “Accounting and Financial Reporting for Postemployment Benefits other than pensions,” which significantly revises accounting costs and liabilities related to other postemployment benefits (OPEB). The implementation had the effect of restating net position by - \$445,361.

## Steel Valley Regional Transit Authority

### Required Supplementary Information

#### Schedule of Steel Valley Regional Transit Authority Proportionate Share of the Net Pension Liability Last Five Years (1)

	2018	2017	2016	2015	2014
<b>Ohio Public Employees Retirement System (OPERS) - Traditional Plan</b>					
Authority's proportion of the net pension liability	0.004593%	0.004778%	0.004610%	0.004351%	0.004351%
Authority's proportionate share of the net pension liability	\$ 720,553	\$ 1,085,003	\$ 798,510	\$ 524,779	\$ 512,926
Authority's covered employee payroll	\$ 612,362	\$ 620,900	\$ 573,667	\$ 545,375	\$ 518,508
Authority's proportionate share of the net pension liability as a percentage of its covered employee payroll	117.67%	174.75%	139.19%	96.22%	98.92%
Plan fiduciary net position as a percentage of total pension liability	84.66%	77.25%	81.08%	86.45%	86.36%

(1) Information prior to 2014 is not available and the amounts presented are as of the Authority's measurement date which is the prior year end.



**Steel Valley Regional Transit Authority**  
 Required Supplementary Information  
 Schedule of Steel Valley Regional Transit Authority Contributions - Pension  
 Last Six Years (1)

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
<b>Ohio Public Employees Retirement System (OPERS) - Traditional Plan</b>						
Contractually required contribution	\$ 91,053	\$ 79,607	\$ 74,508	\$ 68,840	\$ 65,445	\$ 67,406
Contributions in relation to contractually required contribution	<u>(91,053)</u>	<u>(79,607)</u>	<u>(74,508)</u>	<u>(68,840)</u>	<u>(65,445)</u>	<u>(67,406)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Authority covered employee payroll	\$ 650,379	\$ 612,362	\$ 620,900	\$ 573,667	\$ 545,375	\$ 518,508
Contributions as a percentage of covered employee payroll	14.00%	13.00%	12.00%	12.00%	12.00%	13.00%

(1) Information prior to 2013 is not available.

**Steel Valley Regional Transit Authority**  
 Required Supplementary Information  
 Schedule of Steel Valley Regional Transit Authority Proportionate Share of the Net OPEB Liability  
 Last Two Years (1)

	2018	2017
<b>Ohio Public Employees Retirement System (OPERS)</b>		
Authority's proportion of the net OPEB liability	0.004285%	0.004470%
Authority's proportionate share of the net OPEB liability	\$ 465,319	\$ 451,485
Authority's covered employee payroll	\$ 612,400	\$ 620,900
Authority's proportionate share of the net OPEB liability as a percentage of its covered employee payroll	75.98%	72.71%
Plan fiduciary net position as a percentage of total OPEB liability	54.14%	54.05%

(1) Information prior to 2017 is not available and the amounts presented are as of the Authority's measurement date which is the prior year end.

**Steel Valley Regional Transit Authority**  
 Required Supplementary Information  
 Schedule of Steel Valley Regional Transit Authority Contributions - OPEB  
 Last Six Years (1)

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
<b>Ohio Public Employees Retirement System (OPERS)</b>						
Contractually required contribution	\$ -	\$ 6,124	\$ 12,418	\$ 11,473	\$ 10,741	\$ 5,185
Contributions in relation to contractually required contribution	<u>-</u>	<u>(6,124)</u>	<u>(12,418)</u>	<u>(11,473)</u>	<u>(10,741)</u>	<u>(5,185)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Authority covered employee payroll	\$ -	\$ 612,400	\$ 620,900	\$ 573,650	\$ 537,050	\$ 518,500
Contributions as a percentage of covered employee payroll	0.00%	1.00%	2.00%	2.00%	2.00%	1.00%

(1) Information prior to 2013 is not available.

# **Steel Valley Regional Transit Authority**

Notes to Required Supplementary Information

For the Year Ended December 31, 2018

## **Net Pension Liability**

### **Ohio Public Employees Retirement System (OPERS) - Traditional Plan**

Changes in benefit terms: There were no changes in benefit terms from the amounts reported.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for 2018. See the notes to the basic financials for the methods and assumptions in this calculation.

## **Net OPEB Liability**

### **Ohio Public Employees Retirement System (OPERS)**

Changes in benefit terms: There were no changes in benefit terms from the amounts reported.

Changes in assumptions: There was a change in methods and assumptions used in the calculation of actuarial determined contributions for 2018. See the notes to the basic financials for the methods and assumptions in this calculation.

**STEEL VALLEY REGIONAL TRANSIT AUTHORITY**  
**Schedule of Expenditures of Federal Awards**  
**For the Year Ended December 31, 2018**

<u>Federal Grantor/Program Title</u>	<u>Grant Number</u>	<u>CFDA Number</u>	<u>Program Expenditures</u>
<b><u>U.S. Department of Transportation</u></b>			
<b>Direct Program:</b>			
<b>Federal Transit Cluster:</b>			
Urbanized Area / Capital Assistance Formula Grants	OH-2017-020-00	20.507	\$ 914,604
Capital Assistance Formula Grant	OH-2016-062-00	20.507	<u>73,904</u>
<b>Total U.S. Department of Transportation</b>			<b><u>\$ 988,508</u></b>

**Steel Valley Regional Transit Authority**  
**Jefferson County**  
*Notes to the Schedule of Expenditures of Federal Awards*  
*2 CFR 200.510(b)(6)*  
*For the Year Ended December 31, 2018*

**Note A – Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Steel Valley Regional Transit Authority (the Authority) under programs of the federal government for the year ended December 31, 2018. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Authority, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Authority.

**Note B – Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The Authority has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**Note C – Matching Requirements**

The Federal program requires the Authority to contribute non-Federal funds (matching funds) to support the Federally-funded program. The Authority has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

July 30, 2019

Steel Valley Regional Transit Authority  
Jefferson County  
555 Adams Street  
Steubenville, Ohio 43952

To the Members of the Board:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the **Steel Valley Regional Transit Authority**, Jefferson County, (the Authority) as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements and have issued our report thereon dated July 30, 2019, wherein we noted the Authority adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Authority's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Authority's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

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***Compliance and Other Matters***

As part of reasonably assuring whether the Authority's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Perry & Associates CPAs A.C.".

**Perry & Associates**  
Certified Public Accountants, A.C.  
Marietta, Ohio





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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

July 30, 2019

Steel Valley Regional Transit Authority  
Jefferson County  
555 Adams Street  
Steubenville, Ohio 43952

To the Members of the Board:

***Report on Compliance for the Major Federal Program***

We have audited **Steel Valley Regional Transit Authority's**, (the Authority) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the Authority's major federal program for the year ended December 31, 2018. The *Summary of Auditor's Results* in the accompanying schedule of audit findings identifies the Authority's major federal program.

***Management's Responsibility***

The Authority's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

***Auditor's Responsibility***

Our responsibility is to opine on the Authority's compliance for the Authority's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the Authority's major program. However, our audit does not provide a legal determination of the Authority's compliance.

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***Opinion on the Major Federal Program***

In our opinion, the Authority complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended December 31, 2018.

***Report on Internal Control Over Compliance***

The Authority's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the Authority's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Authority's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



**Perry and Associates**  
Certified Public Accountants, A.C.  
Marietta, Ohio

**STEEL VALLEY REGIONAL TRANSIT AUTHORITY  
JEFFERSON COUNTY  
FOR THE YEAR ENDED DECEMBER 31, 2018**

**SCHEDULE OF AUDIT FINDINGS  
2 CFR § 200.515**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	Federal Transit Cluster: CFDA #20.507 Federal Transit Formula Grants
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A\B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR §200.520?</b>	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS FOR FEDERAL AWARDS**

None

**STEEL VALLEY REGIONAL TRANSIT AUTHORITY  
JEFFERSON COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS  
FOR THE YEAR ENDED DECEMBER 31, 2018**

Finding Number	Finding Summary	Status	Additional Information
2017-001	Financial Statement Misclassifications	Corrected	N/A

# OHIO AUDITOR OF STATE KEITH FABER



**STEEL VALLEY REGIONAL TRANSIT AUTHORITY**

**JEFFERSON COUNTY**

## **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
OCTOBER 8, 2019**