



## AUGLAIZE COUNTY DECEMBER 31, 2018

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### INDEPENDENT AUDITOR'S REPORT

Auglaize County 209 South Blackhoof Street Wapakoneta, Ohio 45895

To the Board of County Commissioners:

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the discretely presented component unit and remaining fund information of Auglaize County, Ohio (the County), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the discretely presented component unit and remaining fund information of Auglaize County, Ohio, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, MVGT, and ACDD funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 3 to the financial statements, during 2018, the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting For Postemployment Benefits Other Than Pensions. We did not modify our opinion regarding this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis* and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

### Supplementary and Other Information

Our audit was conducted to opine on the County's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected the schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

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## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2019 on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

December 19, 2019

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## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

As management of Auglaize County (the County), we offer readers of the County's financial statement this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2018.

#### **FINANCIAL HIGHLIGHTS**

The assets and deferred outflows of the County exceed liabilities and deferred inflows at December 31, 2018 by \$47,970,316. Of this amount \$3,618,645 may be used to meet ongoing obligations. This amount continues to decrease due to the reporting of a net pension/OPEB liability of \$29.9 million in accordance with governmental reporting standards. On a fund level basis, where this liability is not required to be recorded, the County has a total governmental fund balance of \$29,209,217, an increase of \$2,069,372 in comparison to the prior year. The County's business type activities reported a decrease in net position of \$655,230. Auglaize Acres, the county's nursing home (a business type activity), was sold December 26, 2018.

At the end of the current fiscal year the unassigned fund balance for the general fund was \$6,348,033 which is available for spending at the County's discretion. The County's outstanding debt, not considering any additions, decreased by \$215,982 in governmental activities. In the general fund actual revenues were 6.8 percent higher than budgeted and expenditures were 11.1 percent less than the budgeted amount not considering other financing sources and uses.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The County's basic financial statements are comprised of three parts: 1) government-wide financial statements, 2) fund financial statements including budgetary statements for the general fund and major special revenue funds, and 3) notes to the financial statements.

Government-wide Financial Statements - These statements are intended to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The statement of net position presents information on all County assets and deferred outflows and liabilities and deferred inflows with the difference between the two reported as net position. The statement of activities distinguish functions of the County that are mainly supported by taxes and intergovernmental revenues (governmental) from functions that are intended to recover a significant portion of their costs through user fees and charges (business-type). Governmental activities include general government (legislative, executive and judicial), public safety, public works, health, human services, and other.

**Fund Financial Statements** – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for a specific purpose. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds**: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be used in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The county maintains 453 governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund, Motor Vehicle and Gasoline Tax (MVGT) Fund, and the Auglaize County Developmental Disabilities (ACDD) Fund, all of which are considered to be major funds. Data from other governmental funds are combined into a single, aggregated presentation. The County adopts an annual appropriated budget for its funds. A budgetary comparison statement has been provided for the general fund and each major special revenue fund to demonstrate compliance with the budget.

**Proprietary Funds** – The County maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its sewer operations and County Home (Auglaize Acres, which was sold December 26, 2018). Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its health insurance and various rotary funds. Because this service benefits governmental rather than business-type functions, it has been included within governmental activities in the government-wide financial statements.

**Fiduciary Funds** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the Financial Statements-** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found on pages 28-79.

#### **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows exceeded liabilities and deferred inflows by \$47,970,316 as of December 31, 2018.

Table 1

	Governmental Activities			sition ss-Type vities	Totals		
	2018	2017	2018	2017	2018	2017	
Assets							
Current and Other							
Assets	\$41,540,662	\$39,183,379	\$3,174,269	\$2,470,562	\$44,714,931	\$41,653,941	
Capital Assets,							
Net	41,470,368	41,416,996	3,278,683	4,285,003	44,749,051	45,701,999	
Total Assets	83,011,030	80,600,375	6,452,952	6,755,565	89,463,982	87,355,940	
Deferred Outflow							
Pension	3,730,590	8,261,044	718,533	1,585,254	4,449,123	9,846,298	
OPEB	750,318		144,515		894,833		
Total Deferred							
Outflow	4,480,908	8,261,044	863,048	1,585,254	5,343,956	9,846,298	
Liabilities							
Current and Other							
Liabilities	2,025,723	1,774,304	311,462	294,990	2,337,185	2,069,294	
Long-Term:							
Liabilities	2,891,746	2,744,420	7,403	100,529	2,899,149	2,844,949	
Net Pension							
Liability	14,936,077	21,592,121	2,876,775	4,143,422	17,812,852	25,735,543	
Net OPEB							
Liability	10,185,404		1,961,768		12,147,172		
Total Liabilities	30,038,950	26,110,845	5,157,408	4,538,941	35,196,358	30,649,786	
						(continued)	

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

	2018	2017	2018	2017	2018	2017
<b>Deferred Inflows</b>						
Property Taxes	6,464,077	6,387,493			6,464,077	6,387,493
Pension	3,582,327	159,907	689,977	30,685	4,272,304	190,592
OPEB	758,745		146,138		904,883	
Total Def Inflows	10,805,149	6,547,400	836,115	30,685	11,641,264	6,578,085
Net Position						
Net Investment						
in Capital Assets	41,115,468	41,271,796	3,236,203	4,285,003	44,351,671	45,556,799
Restricted	21,102,802	19,909,831			21,102,802	19,909,831
Unrestricted	(15,570,431)	(4,978,453)	(1,913,726)	(513,810)	(17,484,157)	(5,492,263)
Total Net Position	\$46,647,839	\$56,203,174	\$1,322,477	\$3,771,193	\$47,970,316	\$59,974,367

The largest impact on the County's financial statement in 2018 had absolutely no impact on the County's financial condition; GASB Statement 68, "Accounting and Financial Reporting for Pensions-an Amendment of GASB Statement 27" and GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)" require the County to recognize a net pension and OPEB liability of over \$29 million. Users of this financial statement will gain a clearer understanding of the County's actual financial condition by adding deferred inflows related to pension/OPEB and the net pension/OPEB liability to the reported net position and subtracting deferred outflows related to pension/OPEB. The resulting net position for governmental activities would be \$71,629,484 vs the \$46,647,839. For business type activities the resulting net position would be \$6,134,087 vs the \$1,322,477.

Governmental Accounting Standards Board (GASB) standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension and OPEB costs, GASB 27 and GASB 45 focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability and net OPEB liability*. GASB 68 and GASB 75 takes an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68 and GASB 75, the pension and OPEB liability equals the County's proportionate share of each plan's collective present value of estimated future pension and OPEB benefits attributable to active and inactive employees' past service, less plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of the pension and OPEB promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension and postemployment benefit system. In Ohio, there is no legal means to enforce the unfunded liability of the pension and OPEB system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension and OPEB system is responsible for the administration of the plan.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension and OPEB liability. As explained above, changes in pension and OPEB benefits, contribution rates, and return on investments affect the balance of the net pension and OPEB liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension and OPEB payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension and OPEB liability is satisfied, this liability is separately identified with in the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the County's statements prepared on an accrual basis of accounting include an annual pension and OPEB expense for their proportionate share of each plan's *change* in net pension liability and other postemployment benefit liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75 in 2018, the County is reporting an OPEB liability and deferred inflows/outflows of resources related to other postemployment benefits on the accrual basis of accounting. This implementation also had the effect of restating governmental net position at December 31, 2017, from \$56,203,174 to \$46,856,259 and business type activities from \$3,771,193 to \$1,977,707.

The largest portion of the County's net position, 92 percent, reflects its investment in capital assets (land and improvements, construction in progress, buildings and improvements, equipment/furniture/fixtures, and infrastructure), less any related debt used to acquire those assets that are still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. As of December 31, 2018, the County is able to report positive balances in only two categories of net position instead of all three due to the implementation of GASB 68 and GASB 75.

**Analysis of the County's Operation** – The following table provides a summary of the County's operations for 2018. The more significant changes are as follows: **Table 2** 

		Changes in I	<b>Net Position</b>			
_	Governmental Activities		Business-Type Activities		Totals	
Program Revenues:	2018	2017	2018	2017	2018	2017
Charges for Services	\$7,709,277	\$7,506,774	\$4,703,381	\$5,171,940	\$12,412,658	\$12,678,714
Operating Grants	10,815,709	10,289,623			10,815,709	10,289,623
Capital Grants/Contributions	1,390,068	1,147,138	42,460		1,432,528	1,147,138
General Revenues:						
Property Taxes	6,160,911	6,297,002			6,160,911	6,297,002
Sales Tax	10,142,319	10,112,428			10,142,319	10,112,428
Intergovernmental	1,107,855	1,103,000			1,107,855	1,103,000
Gain/Loss on Sale of Assets	1,468	(94,176)	120	3,455	1,588	(90,721)
Miscellaneous	487,188	610,468	60,316	53,665	547,504	664,133
Interest	317,205	189,471			317,205	189,471
Transfers	4,200	(13,234)	(4,200)	13,234	0	0
						(continued)

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

Special Item         652,523         652,523           Total Revenues         38,136,200         37,148,494         5,454,600         5,242,294         43,590,800         42,390,788           Program Expenses           General Government         9,063,842         9,157,103         9,063,842         9,157,103           Public Safety         7,487,458         8,202,910         7,487,458         8,202,910           Public Works         7,137,169         6,973,318         7,137,169         6,973,318           Health         6,829,118         7,315,349         6,829,118         7,315,349           Human Services         5,414,169         5,438,308         5,414,169         5,438,308           Other         2,391,647         2,362,391         2,391,647         2,362,391           Interest & Fiscal Charges         21,217         26,728         21,217         26,728           Sewer         55,70,189         5,801,431         5,570,189         5,801,431           Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (		2018	2017	2018	2017	2018	2017
Program Expenses           General Government         9,063,842         9,157,103         9,063,842         9,157,103           Public Safety         7,487,458         8,202,910         7,487,458         8,202,910           Public Works         7,137,169         6,973,318         7,137,169         6,973,318           Health         6,829,118         7,315,349         6,829,118         7,315,349           Human Services         5,414,169         5,438,308         5,414,169         5,438,308           Other         2,391,647         2,362,391         2,391,647         2,362,391           Interest & Fiscal Charges         21,217         26,728         21,217         26,728           Sewer         5,570,189         5,801,431         5,570,189         5,801,431           Auglaize Acres         5,570,189         5,801,431         5,570,189         5,801,431           Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         (9,346,915)         (1,793,486)         (11,140,401)	Special Item			652,523		652,523	
General Government         9,063,842         9,157,103         9,063,842         9,157,103           Public Safety         7,487,458         8,202,910         7,487,458         8,202,910           Public Works         7,137,169         6,973,318         7,137,169         6,973,318           Health         6,829,118         7,315,349         6,829,118         7,315,349           Human Services         5,414,169         5,438,308         5,414,169         5,438,308           Other         2,391,647         2,362,391         2,391,647         2,362,391           Interest & Fiscal Charges         21,217         26,728         21,217         26,728           Sewer         5,570,189         5,801,431         5,570,189         5,801,431           Auglaize Acres         5,570,189         5,801,431         5,570,189         5,801,431           Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         (9,346,915)         (1,793,486)         (11,140,401)         (11,140,401)           Net	Total Revenues	38,136,200	37,148,494	5,454,600	5,242,294	43,590,800	42,390,788
Public Safety         7,487,458         8,202,910         7,487,458         8,202,910           Public Works         7,137,169         6,973,318         7,137,169         6,973,318           Health         6,829,118         7,315,349         6,829,118         7,315,349           Human Services         5,414,169         5,438,308         5,414,169         5,438,308           Other         2,391,647         2,362,391         2,391,647         2,362,391           Interest & Fiscal Charges         21,217         26,728         21,217         26,728           Sewer         5,570,189         5,801,431         5,570,189         5,801,431           Auglaize Acres         5,570,189         5,801,431         5,570,189         5,801,431           Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         Restatement         (9,346,915)         (1,793,486)         (11,140,401)           Net Position January 1         46,856,259         58,530,787         1,977,707         4,755,070         48,833,966	Program Expenses						
Public Works         7,137,169         6,973,318         7,137,169         6,973,318           Health         6,829,118         7,315,349         6,829,118         7,315,349           Human Services         5,414,169         5,438,308         5,414,169         5,438,308           Other         2,391,647         2,362,391         2,391,647         2,362,391           Interest & Fiscal Charges         21,217         26,728         21,217         26,728           Sewer         539,641         424,740         539,641         424,740           Auglaize Acres         5,570,189         5,801,431         5,570,189         5,801,431           Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         Restatement         (9,346,915)         (1,793,486)         (11,140,401)           Net Position January 1         46,856,259         58,530,787         1,977,707         4,755,070         48,833,966         63,285,857	General Government	9,063,842	9,157,103			9,063,842	9,157,103
Health         6,829,118         7,315,349         6,829,118         7,315,349           Human Services         5,414,169         5,438,308         5,414,169         5,438,308           Other         2,391,647         2,362,391         2,391,647         2,362,391           Interest & Fiscal Charges         21,217         26,728         21,217         26,728           Sewer         539,641         424,740         539,641         424,740           Auglaize Acres         5,570,189         5,801,431         5,570,189         5,801,431           Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         (9,346,915)         (1,793,486)         (11,140,401)           Net Position January 1         46,856,259         58,530,787         1,977,707         4,755,070         48,833,966         63,285,857	Public Safety	7,487,458	8,202,910			7,487,458	8,202,910
Human Services         5,414,169         5,438,308         5,414,169         5,438,308           Other         2,391,647         2,362,391         2,391,647         2,362,391           Interest & Fiscal Charges         21,217         26,728         21,217         26,728           Sewer         539,641         424,740         539,641         424,740           Auglaize Acres         5,570,189         5,801,431         5,570,189         5,801,431           Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         Restatement         (9,346,915)         (1,793,486)         (11,140,401)           Net Position January 1         46,856,259         58,530,787         1,977,707         4,755,070         48,833,966         63,285,857	Public Works	7,137,169	6,973,318			7,137,169	6,973,318
Other         2,391,647         2,362,391         2,391,647         2,362,391           Interest & Fiscal Charges         21,217         26,728         21,217         26,728           Sewer         539,641         424,740         539,641         424,740           Auglaize Acres         5,570,189         5,801,431         5,570,189         5,801,431           Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         Restatement         (9,346,915)         (1,793,486)         (11,140,401)           Net Position January 1         46,856,259         58,530,787         1,977,707         4,755,070         48,833,966         63,285,857	Health	6,829,118	7,315,349			6,829,118	7,315,349
Interest & Fiscal Charges         21,217         26,728         21,217         26,728           Sewer         539,641         424,740         539,641         424,740           Auglaize Acres         5,570,189         5,801,431         5,570,189         5,801,431           Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         Restatement         (9,346,915)         (1,793,486)         (11,140,401)           Net Position January 1         46,856,259         58,530,787         1,977,707         4,755,070         48,833,966         63,285,857	Human Services	5,414,169	5,438,308			5,414,169	5,438,308
Sewer         539,641         424,740         539,641         424,740           Auglaize Acres         5,570,189         5,801,431         5,570,189         5,801,431           Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         Restatement         (9,346,915)         (1,793,486)         (11,140,401)           Net Position January 1         46,856,259         58,530,787         1,977,707         4,755,070         48,833,966         63,285,857	Other	2,391,647	2,362,391			2,391,647	2,362,391
Auglaize Acres         5,570,189         5,801,431         5,570,189         5,801,431           Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         Restatement         (9,346,915)         (1,793,486)         (11,140,401)           Net Position January 1         46,856,259         58,530,787         1,977,707         4,755,070         48,833,966         63,285,857	Interest & Fiscal Charges	21,217	26,728			21,217	26,728
Total Expenses         38,344,620         39,476,107         6,109,830         6,226,171         44,454,450         45,702,278           Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         Restatement         (9,346,915)         (1,793,486)         (11,140,401)           Net Position January 1         46,856,259         58,530,787         1,977,707         4,755,070         48,833,966         63,285,857	Sewer			539,641	424,740	539,641	424,740
Changes in Net Position         (208,420)         (2,327,613)         (655,230)         (983,877)         (863,650)         (3,311,490)           GASB Statement 75         Restatement         (9,346,915)         (1,793,486)         (11,140,401)           Net Position January 1         46,856,259         58,530,787         1,977,707         4,755,070         48,833,966         63,285,857	Auglaize Acres			5,570,189	5,801,431	5,570,189	5,801,431
GASB Statement 75 Restatement (9,346,915) (1,793,486) (11,140,401) Net Position January 1 46,856,259 58,530,787 1,977,707 4,755,070 48,833,966 63,285,857	Total Expenses	38,344,620	39,476,107	6,109,830	6,226,171	44,454,450	45,702,278
Restatement         (9,346,915)         (1,793,486)         (11,140,401)           Net Position January 1         46,856,259         58,530,787         1,977,707         4,755,070         48,833,966         63,285,857	Changes in Net Position	(208,420)	(2,327,613)	(655,230)	(983,877)	(863,650)	(3,311,490)
			(9,346,915)		(1,793,486)		(11,140,401)
<b>Net Position December 31</b> \$46,647,839 \$46,856,259 \$1,322,477 \$1,977,707 \$47,970,316 \$48,833,966	Net Position January 1	46,856,259	58,530,787	1,977,707	4,755,070	48,833,966	63,285,857
	Net Position December 31	\$46,647,839	\$46,856,259	\$1,322,477	\$1,977,707	\$47,970,316	\$48,833,966

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest offsetting those services. Table 3 shows the total cost of services and the net cost of services for governmental activities for 2018 and 2017. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements. This table also shows the cost of services for business type activities along with the related charges for services and grants to offset the costs or providing the services.

Table 3
Total Costs versus Net Costs
Governmental Type Activities

	2018		2017			
	Total Cost	Net Cost	<b>Total Cost</b>	Net Cost		
	of Services	of Services	of Services	of Services		
Current:						
General Government:						
Legislative and Executive	\$6,508,725	\$4,574,426	\$6,374,058	\$4,725,540		
Judicial	2,555,117	710,743	2,783,045	1,151,525		
Public Safety	7,487,458	6,569,303	8,202,910	7,185,817		
Public Works	7,137,169	483,401	6,973,318	738,517		
Health	6,829,118	2,571,835	7,315,349	2,914,056		
Human Services	5,414,169	1,108,694	5,438,308	1,429,198		
Other	2,391,647	2,389,947	2,362,391	2,361,191		
Interest and Fiscal Charges	21,217	21,217	26,728	26,728		
Total Expenses	\$38,344,620	\$18,429,566	\$39,476,107	\$20,532,572		

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

## **Business Type Activities**

	2018		2017		
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services	
Auglaize Acres	\$5,570,189	\$1.284.255	\$5,801,431	\$1,011,370	
Sewer	539,641	79,734	424,740	42,861	
Total Expenses	\$6,109,830	\$1,363,989	\$6,226,171	\$1,054,231	

**Financial Analysis of the Government's Funds** - As noted earlier, Auglaize County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** – The focus of the County's governmental funds is to provide information on nearterm inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Auglaize County's governmental funds reported total fund balances of \$29,209,217. Of this \$6,348,033 constitutes unassigned fund balance of the general fund, which is available for spending at the County's discretion. The remainder of the fund balances includes \$1,098 for debt service payments and \$1,602,689 for usage by the County's capital projects fund.

The general fund is the chief operating fund of the county. At the end of the current fiscal year, the unassigned balance was \$6,348,033 while the total fund balance was \$10,584,565.

The other major governmental funds of the County are Motor Vehicle and Gasoline Tax (MVGT), and Auglaize County Developmental Disabilities (ACDD).

The MVGT fund balance has increased by \$80,452 to \$1,629,974. The ACDD fund balance has increased by \$2,341,514 to \$8,844,933.

**Enterprise Funds -** The County's enterprise funds had a decrease in net position. These funds comprise of the County's business type activities.

The county home's (Auglaize Acres) net position decreased by \$588,514 to \$(3,021,932). On December 26, 2018 the county home (Auglaize Acres) was sold. The various sewers fund net position decreased by \$66,716 to \$4,344,409.

#### **General Fund Budgeting Highlights**

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash revenues, expenditures, and encumbrances. The most significant budgeted fund is the General Fund.

For the General Fund, actual revenues and other financing sources were \$1,338,974 higher than final budget estimates of \$14,999,396. Total actual expenditures and other financing uses were \$2,026,240 less than the final budgeted expenditures.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

### **Capital Assets and Debt Administration**

# Table 4 Capital Assets at Year-End Net of Accumulated Depreciation Governmental

	Activities		Business-Type		Total	
	2018	2017	2018	2017	2018	2017
Land & Improvements	\$2,656,500	\$2,663,710	\$108,508	\$112,708	\$2,765,008	\$2,776,418
Infrastructure	20,301,958	20,905,195	3,046,083	3,180,222	23,348,041	24,085,417
Buildings/Improvements	12,683,601	13,313,685	59,249	780,190	12,742,850	14,093,875
Construction in Progress	1,975,478	459,714	49,863	0	2,025,341	459,714
Equipment, Furniture /Fixtures	3,852,831	4,074,692	14,980	211,883	3,867,811	4,286,575
Total	\$41,470,368	\$41,416,996	\$3,278,683	\$4,285,003	\$44,749,051	\$45,701,999

## Table 5 Outstanding Debt at Year-End Governmental

_	Activities		Business-Type		Total	
_	2018	2017	2018	2017	2018	2017
Ohio Public Works Loans Special Assessment	\$469,852	\$175,887	\$7,403		\$477,255	\$175,887
Notes _	641,943	754,160			641,943	754,160
Total	<u>\$1,111,795</u>	\$930,047	<u>\$7,403</u>	<u>\$0</u>	<u>\$1,119,198</u>	\$930,047

Fifty seven percent of the debt is in the form of special assessment ditch notes which are issued primarily for drainage improvement.

## **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The budget centers on a stable economic climate. The county unemployment rate is 3.6 percent, 1.0 percent lower than the state rate of 4.6 percent (December, 2018). The state legislature has indicated uncertainty regarding local government and state funded grant programs which may require more local financial support.

The Sewer business-type activities should remain relatively unchanged for 2019.

Ditch note debt incurred since January 1, 2019 is \$76,464.

## **REQUEST FOR INFORMATION**

This financial report is designed to provide our citizens, customers, investors and creditors with general overview of the County's finances. If you have questions about this report or wish to obtain the separately issued financial statements of the County's component unit contact the Auglaize County Auditor's Office by calling 419-739-6705 or writing the County Auditor at 209 S Blackhoof St, Suite 102, Wapakoneta Ohio 45895.

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## STATEMENT OF NET POSITION PRIMARY GOVERNMENT AND DISCRETELY PRESENTED COMPONENT UNIT DECEMBER 31, 2018

	Dr	Component Unit		
	Governmental	imary Governmen Business-Type	<u>'</u>	Airport
	Activities	Activities	Total	Authority
Assets	Addivido	Activities	Total	Admonty
Equity in Pooled Cash and Cash Equivalents	\$ 24,717,479	\$ 2,556,232	\$27,273,711	\$174,034
Cash and Cash Equivalents With Fiscal Agent	1,713,941	+ -,,	1,713,941	<b>,</b> , , , , , , , , , , , , , , , , , ,
Cash and Cash Equivalents With Escrow Agent	13,581	100,000	113,581	
Materials and Supplies Inventory	724,339	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	724,339	33,659
Accrued Interest Receivable	57,067		57,067	, , , , , , ,
Accounts Receivable	71,383	756,306	827,689	16,765
Internal Balances	270,808	(270,808)	_	,
Due from Other Governments	4,343,022	( 2,222,	4,343,022	
Prepaid Items	322,397		322,397	11
Sales Taxes Receivable	1,677,116		1,677,116	
Property Taxes Receivable	6,601,310		6,601,310	
Notes Receivable	125,474		125,474	
Special Assessments Receivable	772,238	7,403	779,641	
Net Pension Asset	130,507	25,136	155,643	
Non Depreciable Assets	4,023,658	158,371	4,182,029	
Depreciable Capital Assets, Net	37,446,710	3,120,312	40,567,022	340,901
	, , , , , , , , , , , , , , , , , , , ,	-,,	,	,
Total Assets	83,011,030	6,452,952	89,463,982	565,370
Deferred Outflows of Resources				
Pension	3,730,590	718,533	4,449,123	
OPEB	750,318	144,515	894,833	
Total Deferred Outflows of Resources	4,480,908	863,048	5,343,956	
Liabilities				
	E22 0E0	200 025	012.002	E 006
Accounts Payable	532,058	280,925	812,983	5,096
Contracts Payable Accrued Wages	361,626		361,626	
Due to Other Governments	698,970 337,832	22.700	698,970 360,622	020
Due to Clients	337,032	22,790	•	838
	7 402	7,747	7,747	
Accrued Interest Payable Undistributed Assets	7,403 74,253		7,403 74,253	
Retainage Payable	13,581		13,581	
Long-Term Liabilities: Due Within One Year	1 006 202		1,006,203	
Due in More than One Year:	1,006,203	-	1,006,203	
	14,936,077	2,876,775	17,812,852	
Net Pension Liability Net OPEB Liability	10,185,404	2,876,775 1,961,768	12,147,172	
Other Amounts Due In More Than One Year				
Other Amounts Due in More Than One Year	1,885,543	7,403	1,892,946	
Total Liabilities	30,038,950	5,157,408	35,196,358	5,934
Deferred Inflows of Resources				
Property taxes levied for the next year	6,464,077		6,464,077	
Pension	3,582,327	689,977	4,272,304	
OPEB	758,745	146,138	904,883	
Airport receipts collected for subsequent year				10,396
Total Deferred Inflows of Resources	10,805,149	836,115	11,641,264	10,396
No. Books				
Net Position	44 445 400	0.000.000	44.054.054	040.004
Net Investment in Capital Assets	41,115,468	3,236,203	44,351,671	340,901
Restricted for:			4044	
Capital Projects	1,914,533		1,914,533	
Debt Service	65,394		65,394	000
Other Purposes	19,122,875	(4.040.700)	19,122,875	603
Unrestricted (Deficit)	(15,570,431)	(1,913,726)	(17,484,157)	207,536
Total Net Position	\$ 46,647,839	\$1,322,477	\$47,970,316	\$549,040

## STATEMENT OF ACTIVITIES PRIMARY GOVERNMENT AND DISCRETELY PRESENTED COMPONENT UNIT FOR THE YEAR ENDED DECEMBER 31, 2018

		F	Program Revenues	
			Operating Grants,	_
		Charges for	Contributions	Capital Grants
	Expenses	Services and Sales	and Interest	and Contributions
Primary Government				
Governmental Activities:				
Current:				
General Government:				
Legislative and Executive	6,508,725	1,294,952	396,966	242,381
Judicial	2,555,117	1,609,585	234,789	
Public Safety	7,487,458	532,287	375,445	10,423
Public Works	7,137,169	2,849,841	2,680,118	1,123,809
Health	6,829,118	1,216,102	3,040,876	305
Human Services	5,414,169	204,810	4,087,515	13,150
Other	2,391,647	1,700		
Interest and Fiscal Charges	21,217			
Total Governmental Activities	38,344,620	7,709,277	10,815,709	1,390,068
Business-Type Activities:				
Auglaize Acres	5,570,189	4,285,934		
Sewer	539,641	417,447		42,460
Total Business-Type Activities	6,109,830	4,703,381		42,460
Total - Primary Government	\$44,454,450	\$12,412,658	\$10,815,709	1,432,528
Component Unit				
Airport Authority	\$403,302	\$445,617		
Total Component Unit	\$403,302	\$445,617	\$0	\$0

## **General Revenues**

Property Taxes Levied for:

**General Purposes** 

Other Purposes

Sales Tax Levied for:

**General Purposes** 

Other Purposes

Capital Outlay

Unrestricted Intergovernmental

Loss/Gain on Sale of Capital Asset

**Investment Earnings** 

Miscellaneous

Transfers

Total General Revenues and Transfers

Special Item

Change in Net Position

Net Position Beginning of Year - restated

Net Position End of Year

	ense) Revenue and rimary Governmen		Component Uni
Governmental Activities	Business-Type Activities	Total	Airport Authority
(\$4,574,426)		(\$4,574,426)	
(710,743)		(710,743)	
(6,569,303)		(6,569,303)	
(483,401)		(483,401)	
(2,571,835)		(2,571,835)	
(1,108,694) (2,389,947)		(1,108,694) (2,389,947)	
(21,217)		(21,217)	
(18,429,566)		(18,429,566)	
	(\$1,284,255)	(1,284,255)	
	(79,734)	(79,734)	
	(1,363,989)	(1,363,989)	
(18,429,566)	(1,363,989)	(19,793,555)	
			\$42,315
			42,315
2,371,999		2,371,999	
3,788,912		3,788,912	
8,852,104		8,852,104	
566,615		566,615	
723,600		723,600	
1,107,855	400	1,107,855	
1,468	120	1,588	654
317,205 487,188	60,316	317,205 547,504	004
4,200	(4,200)	0 <del>-1</del> ,00 <del>-1</del>	
18,221,146	56,236	18,277,382	654
	652,523	652,523	
(208,420)	(655,230)	(863,650)	42,969
46,856,259	1,977,707	48,833,966	506,071
\$46,647,839	\$1,322,477	\$47,970,316	\$549,040

## BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2018

	DECEMBE	K 31, 2016			
	General	MVGT	ACDD	Other Governmental Funds	Total Governmental Funds
Assets					
Equity in Pooled Cash and Cash Equivalents	\$ 8,000,539	\$ 462,942	\$ 7,242,743	\$ 8,982,928	\$ 24,689,152
Cash and Cash Equivalents With Fiscal Agent	74,253		1,639,688		1,713,941
Cash and Cash Equivalents With Escrow Agent				13,581	13,581
Due from other Governments	817,115	2,270,049	415,832	835,405	4,338,401
Materials and Supplies Inventory	87,983	608,292	2,675	25,389	724,339
Accrued Interest Receivable	711	·	,	56,356	57,067
Accounts Receivable	3,811	8,233		59,339	71,383
Due from other Funds	1,242,164	3,842		165,761	1,411,767
Prepaid Items	216,835	16,584	5,755	83,223	322,397
Sales Taxes Receivable	1,533,516	10,004	0,700	143,600	1,677,116
			4,095,581	145,000	6,601,310
Property Taxes Receivable	2,505,729		4,095,561	105 171	
Notes Receivable				125,474	125,474
Special Assessments Receivable				772,238	772,238
Total Assets	\$ 14,482,656	\$ 3,369,942	\$ 13,402,274	\$ 11,263,294	\$ 42,518,166
Liabilities					
Accounts Payable	\$ 179,485	\$ 62,136	\$ 44,750	\$ 233,347	\$ 519,718
Contracts Payable	Ψ 175,400	φ 02,100	Ψ 44,700	361,626	361,626
Accrued Wages	404,002	84,796	64,126	142,741	695,665
•	·	•	•	,	
Intergovernmental Payable	173,094	33,713	15,921	113,289	336,017
Undistributed Assets	74,253				74,253
Retainage Payable				13,581	13,581
Due to Other Funds	8,023			1,142,412	1,150,435
Total Liabilities	838,857	180,645	124,797	2,006,996	3,151,295
Deferred Inflows of Resources Property taxes levied for the next fiscal year Revenue not available:	2,459,719		4,004,358		6,464,077
	40.040		04.000		407.000
Delinquent property tax	46,010	4 550 000	91,223	077.050	137,233
Intergovernmental	553,505	1,559,323	336,963	277,959	2,727,750
Special Assessments				772,238	772,238
Accrued Interest				56,356	56,356
Total Deferred Inflows of Resources	3,059,234	1,559,323	4,432,544	1,106,553	10,157,654
Fund Balances					
Nonspendable:					
Inventory	87,983	608,292	2,675	25,389	724,339
Prepaids	216,835	16,584	5,755	83,223	322,397
Notes Receivable	-,	,	-,	125,474	125,474
Interfund Receivable	1,233,168			86,611	1,319,779
Restricted for:	1,200,100			00,011	1,010,770
Debt Service				1,098	1,098
Capital Outlay		4 005 000		37,962	37,962
MVGT		1,005,098			1,005,098
Developmental Disabilities			8,836,503		8,836,503
Other Purposes				6,508,197	6,508,197
Committed to:					
Capital Outlay				1,564,727	1,564,727
Other Purposes				209,109	209,109
Assigned	2,698,546			,	2,698,546
Unassigned	6,348,033			(492,045)	5,855,988
Total Fund Balances	10,584,565	1,629,974	8,844,933	8,149,745	29,209,217
Total Liabilities, Deferred Inflows of Resources					
and Fund Balances	\$ 14,482,656	\$3,369,942	\$13,402,274	\$11,263,294	\$ 42,518,166

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2018

Total Governmental Funds Balances		\$29,209,217
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds		41,470,368
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds:     Grants     Property Tax     Sales Tax     Special Assessments     Interest     Local Government     Casino Revenue	888,723 137,233 197,823 772,238 56,356 142,513 134,826	
Gas Tax Charges for Services Charges for Services - licenses	769,374 2,929 591,562	
Total		3,693,577
Long-term liabilities, including bonds payable and accrued interest payable, are not due and payable in the current period and therefore are not reported in the funds:  Special Assessment Notes  Compensated Absences  Ohio Public Works Loan  Accrued Interest Payable	(641,944) (1,779,912) (469,851) (7,403)	
Total		(2,899,110)
The net pension asset/liability and net OPEB liability is not refunded/due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:  Net Pension Asset  Deferred Outflows - Pension  Deferred Inflows - Pension  Net Pension Liability  Deferred Outflows - OPEB  Deferred Inflows - OPEB  Net OPEB Liability	130,507 3,730,590 (3,582,327) (14,936,077) 750,318 (758,745) (10,185,404)	
Total		(24,851,138)
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in		
governmental activities in the statement of net position		24,925
Net Position of Governmental Activities		\$46,647,839
See accompanying notes to the basic financial statements.		

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	General	MVGT	ACDD	Other Governmental Funds	Total Governmental Funds
Revenues					
Property Taxes	\$ 2,366,536		\$ 3,782,276		\$ 6,148,812
Sales and Permissive Tax	8,852,104	\$ 566,615		\$ 723,600	10,142,319
Interest	325,716	1,092	236	4,092	331,136
Licenses and Permits	2,523				2,523
Fines and Forfeitures	660,688	32,956		316,650	1,010,294
Intergovernmental	1,758,276	4,092,906	2,769,826	5,919,105	14,540,113
Charges for Services	1,753,624	305,416		1,782,774	3,841,814
Special Assessments	/			1,016,653	1,016,653
Other	295,129	9,552	8,431	603,589	916,701
Total Revenues	16,014,596	5,008,537	6,560,769	10,366,463	37,950,365
Expenditures					
Current:					
General Government:	4,259,792			EGE 274	4 90E 466
Legislative and Executive Judicial	1,930,228			565,374 332,871	4,825,166 2,263,099
Public Safety	6,040,808			768,157	6,808,965
Public Works	366,764	4,920,184		1,573,295	6,860,243
Health	110,435	4,320,104	4,219,971	2,465,032	6,795,438
Human Services	419,923		4,210,071	4,630,415	5,050,338
Other	2,204,130			182,574	2,386,704
Capital Outlay	2,20 1, 100			1,078,501	1,078,501
Debt Service:				1,010,001	.,,
Principal Retirement				215,982	215,982
Interest and Fiscal Charges				22,351	22,351
Total Expenditures	15,332,080	4,920,184	4,219,971	11,834,552	36,306,787
Excess of Revenues Over/(Under) Expenditures	682,516	88,353	2,340,798	(1,468,089)	1,643,578
Other Financing Sources (Uses)					
Sale of Capital Assets	19,291	12,399	716	4,400	36,806
Other Financing Sources	150	12,399	7 10	4,400	150
Other Financing Sources Other Financing Uses	(194)				(194)
Proceeds from Notes	(194)			397,730	397,730
Transfers In	320,574			389,493	710,067
Transfers Out	(150,000)	(20,300)		(548,465)	(718,765)
Total Other Financing Sources (Uses)	189,821	(7,901)	716	243,158	425,794
Net Change in Fund Balances	872,337	80,452	2,341,514	(1,224,931)	2,069,372
Fund Balances Beginning of Year	9,712,228	1,549,522	6,503,419	9,374,676	27,139,845
Fund Balances End of Year	\$10,584,565	\$1,629,974	\$8,844,933	\$8,149,745	\$29,209,217

# RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

Net Change in Fund Balances - Total Governmental Funds		\$2,069,372
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceed depreciation in the current year.  Non Depreciable Capital Assets  Depreciation expense	1,538,625 2,594,019 (4,043,969)	88,675
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a		
gain or loss is reported for each disposal. Sale of capital assets Gain on sale of capital assets	(36,806) 1,503	(35,303)
Revenues in the statement of activities that do not provide current financial	1,000	(00,000)
resources are not reported as revenues in the funds. Grants Property Tax Sales Tax Special Assessments Interest Local Government Casino Revenue Gas Tax Charges for Services	(10,730) 12,099 14,623 (27,952) (12,839) 3,629 (19,205) (10,091) (38,404)	
Charges for Services - licenses	22,664	(66,206)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.  Principal		215,982
Note proceeds and some advances are other financing sources in governmental funds, but the issuance increases long-term liabilities on the statement of net positive Notes payable	ition.	(397,730)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.  Accrued Interest		1,134
Some expenses reported in the statement of activities, such as compensated absences and claims payable do not require the use of current financial resource and therefore are not reported as expenditures in governmental funds.  Compensated Absences	S	(2,466)
Contractually required contributions are reported as expenditures in governmental fur however, the statement of net position reports these amounts as deferred outflow Pension  OPEB		1,899,862 777
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability and net OPEB liability are reported as pension/OPEB expense in the state Pension OPEB		(3,122,710) (852,800)
The internal service funds used by management to charge the costs of insurance and workers' compensation to individual funds are not reported in the entity-wide statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated.		(7,007)
Change in Net Position of Governmental Activities		(\$208,420)
See accompanying notes to the basic financial statements.		

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND

## FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted A	Budgeted Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Taxes	\$2,412,569	\$2,412,569	\$2,407,680	(\$4,889)
Sales tax	7,600,000	7,600,000	8,711,631	1,111,631
Charges for services	1,381,000	1,381,000	1,479,464	98,464
License and permits	2,380	2,380	2,678	298
Fines and forfeitures	541,500	541,500	648,507	107,007
Intergovernmental	1,509,561	1,509,561	1,737,600	228,039
Investment income	265,000 1,012,455	265,000	310,273	45,273
Other operating income	1,012,455	1,261,686	693,022	(568,664)
Total Revenues	14,724,465	14,973,696	15,990,855	1,017,159
Expenditures: Current:				
General Government:				
Legislative and Executive	4,523,302	4,813,004	4,357,268	455,736
Judicial	2,242,428	2,159,262	1,742,051	417,211
Public Safety	6,702,727	6,705,756	6,141,473	564,283
Public Works	479,711	480,846	332,327	148,519
Health	119,600	119,600	110,435	9,165
Human Services	494,055	494,055	415,992	78,063
Other	2,537,971	2,482,971	2,235,310	247,661
Total Expenditures	17,099,794	17,255,494	15,334,856	1,920,638
Excess of Revenues Over (Under) Expenditures	(2,375,329)	(2,281,798)	655,999	2,937,797
Other Financing Sources (Uses):				
Proceeds from Sale of Fixed Assets	3,000	3,000	19,291	16,291
Other Financing Sources	11,000	11,000	150	(10,850)
Other Financing Uses	(15,000)	(10,000)	(194)	9,806
Advances In Advances Out	11,700	11,700 (247,000)	11,700	0
Transfers In		(247,000)	(247,000) 316,374	0 316,374
Transfers Out	(460,000)	(314,198)	(218,402)	95,796
Total Other Financing Sources (Uses)	(449,300)	(545,498)	(118,081)	427,417
Net Change in Fund Balance	(2,824,629)	(2,827,296)	537,918	3,365,214
Fund Balance Beginning of Year	6,244,033	6,244,033	6,244,033	0
Prior Year Encumbrances Appropriated	165,124	165,124	165,124	0
Fund Balance End of Year	\$3,584,528	\$3,581,861	\$6,947,075	\$3,365,214

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL MVGT FUND

## FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Sales tax	\$560,000	\$560,000	\$565,279	\$5,279
Charges for services	357,500	357,500	355,035	(2,465)
Fines and forfeitures	20,000	20,000	32,399	12,399
Intergovernmental	3,940,000	3,940,000	4,093,254	153,254
Investment income	1,000	1,000	1,092	92
Other operating income	279,000	279,000	10,733	(268,267)
Total Revenues	5,157,500	5,157,500	5,057,792	(99,708)
Expenditures:				
Current:				
Public Works	0.000.700	0.004.700	0.005.050	400.045
Personal services	2,899,703	2,824,703	2,695,858	128,845
Materials and supplies Charges and services	1,653,459 635,223	1,706,301 652,081	1,490,178 527,449	216,123 124,632
Charges and services  Capital outlay and equipment	440,696	440,696	420,949	124,032
Other operating expense	27,169	27,169	17,016	10,153
Other operating expense	21,103	21,100	17,010	10,100
Total Expenditures	5,656,250	5,650,950	5,151,450	499,500
Excess of Revenues Over (Under) Expenditures	(498,750)	(493,450)	(93,658)	399,792
Other Financing Sources (Uses):				
Proceeds from Sale of Fixed Assets			12,398	12,398
Transfer Out	(15,000)	(20,300)	(20,300)	0
Total Other Financing Sources (Uses)	(15,000)	(20,300)	(7,902)	12,398
Net Change in Fund Balance	(513,750)	(513,750)	(101,560)	412,190
Fund Balance Beginning of Year	421,899	421,899	421,899	0
Prior Year Encumbrances Appropriated	91,851	91,851	91,851	0
Fund Balance End of Year	\$0	\$0	\$412,190	\$412,190

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL ACDD FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Taxes	\$3,750,790	\$3,750,790	\$3,835,904	\$85,114
Intergovernmental	1,192,000	1,192,000	1,509,157	317,157
Investment income Other operating income	180 14,772	180 14,772	231 11,197	51 (3,575)
Other operating income	14,772	14,772	11,191	(3,373)
Total Revenues	4,957,742	4,957,742	5,356,489	398,747
Expenditures: Current: Health:				
Personal services	1,753,004	1,793,004	1,692,952	100,052
Materials and supplies	45,530	45,530	29,177	16,353
Charges and services	1,388,959	1,348,959	1,247,763	101,196
Capital outlay and equipment	48,000	48,000	12,005	35,995
Total Expenditures	3,235,493	3,235,493	2,981,897	253,596
Excess of Revenues Over (Under) Expenditures	1,722,249	1,722,249	2,374,592	652,343
Other Financing Sources (Uses): Proceeds from Sale of Fixed Assets			716	716
Total Other Financing Sources (Uses)	0	0	716	716
Net Change in Fund Balance	1,722,249	1,722,249	2,375,308	653,059
Fund Balance Beginning of Year	4,668,103	4,668,103	4,668,103	0
Prior Year Encumbrances Appropriated	49,351	49,351	49,351	0
Fund Balance End of Year	\$6,439,703	\$6,439,703	\$7,092,762	\$653,059

## STATEMENT OF FUND NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2018

	Busir E	ies	Governmental Activities	
	Auglaize Acres	Sewers	Total	Internal Service Funds
Assets Current Assets				
Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents with Escrow Agent Receivables	\$ 1,496,679 100,000	\$ 1,059,553	\$ 2,556,232 100,000	\$ 28,327
Accounts	685,682	70,624	756,306	
Special Assessments Receivable Due From Other Funds Due From Other Governments	539	7,403	7,403 539	9,776 4,621
Total Current Assets	2,282,900	1,137,580	3,420,480	42,724
Noncurrent Assets				
Net Pension Asset	25,136	450.074	25,136	
Non Depreciable Assets Depreciable Capital Assets, Net		158,371 3,120,312	158,371 3,120,312	
Total Noncurrent Assets	25,136	3,278,683	3,303,819	
Total Assets	2,308,036	4,416,263	6,724,299	42,724
Deferred Outflows of Resources				
Pension	718,533		718,533	
OPEB	144,515		144,515	
Total Deferred Outflows of Resources	863,048		863,048	
Liabilities				
Current Liabilities Accounts Payable	253,785	27,140	280,925	12,341
Accrued Wages	255,765	27,140	200,920	3,305
Intergovernmental Payable	22,790		22,790	1,815
Due to Other Funds Due to Clients	235,150 6,633	36,197 1,114	271,347 7,747	300
Compensated Absences Payable				35
Total Current Liabilities	518,358	64,451	582,809	17,796
Long-Term Liabilities				
Net Pension Liability	2,876,775		2,876,775	
Net OPEB Liability	1,961,768	7.402	1,961,768	1
Other Amounts Due in More than One Year		7,403	7,403	4
Total Long-Term Liabilities	4,838,543	7,403	4,845,946	4
Total Liabilities	5,356,901	71,854	5,428,755	17,800
Deferred Inflows of Resources				
Pension OPEB	689,977 146,138		689,977 146,138	
Total Deferred Inflows of Resources	836,115		836,115	
Net Position				
Net Investment in Capital Assets Unrestricted	(3,021,932)	3,236,203 1,108,206	3,236,203 (1,913,726)	24,924
Total Net Position	\$ (3,021,932)	\$ 4,344,409	\$ 1,322,477	\$ 24,924

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Bus	ies	Governmental Activities	
	Auglaize Acres	Sewers	Total	Internal Service Funds
Operating Revenues Charges for Services Special Assessments	\$4,264,642	\$410,044 7,403	\$4,674,686 7,403	\$5,000,969
Rental Income	21,292		21,292	
Total Operating Revenues	4,285,934	417,447	4,703,381	5,000,969
Operating Expenses Personal Services Contractual Services Materials and Supplies Other Depreciation Capital Outlay	3,794,153 1,313,391 404,574 37,318 20,753	402,840 292 136,509	3,794,153 1,716,231 404,866 37,318 136,509 20,753	130,953 4,666,475 211,664 53
Total Operating Expenses	5,570,189	539,641	6,109,830	5,009,145
Operating (Loss)	(1,284,255)	(122,194)	(1,406,449)	(8,176)
Non-Operating Revenues Intergovernmental Gain on Sale of Capital Asset Transfer In Other Non Operating	47,418	42,460 120 12,898	42,460 120 12,898 47,418	935_
Total Non-Operating Revenues	47,418	55,478	102,896	935
Special Item Sale of Entity Expense of Sale Loss on Sale of Capital Assets Transfer Out Total Special Item	1,700,000 (132,003) (915,474) (4,200) 648,323		1,700,000 (132,003) (915,474) (4,200) 648,323	
Change in Net Position	(588,514)	(66,716)	(655,230)	(7,241)
Net Position Beginning of Year, Restated	(2,433,418)	4,411,125	1,977,707	32,165
Net Position End of Year (Deficit)	(\$3,021,932)	\$4,344,409	\$1,322,477	\$24,924

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Business Type Activities Enterprise Funds			Governmental Activities
	Auglaize Acres	Sewers	Total	Internal Service Fund
Increase (Decrease) in Cash and Cash Equivalents				
Cash Flows from Operating Activities Cash Received from Customers Cash Received from Interfund Services Provided Cash Payments for Employee Services	\$ 4,285,934 (3,794,153)	\$417,447	\$ 4,703,381 (3,794,153)	\$109,053 4,891,916 (4,783,544)
Cash Payments for Goods and Services	(1,601,380)	(397,803)	(1,999,183)	(227,535)
Net Cash Provided by (Used in) Operating Activities	(1,109,599)	19,644	(1,089,955)	(10,110)
Cash Flows from Noncapital Financing Activities Non Operating Revenue Advance In Net Cash Provided by (Used in) Noncapital	47,405 235,000	12,898	47,405 247,898	935
Financing Activities	282,405	12,898	295,303	935
Cash Flows from Capital and Related Financing Activities Non Operating Revenue Expense of Sale of Entity Construction in Progress Sale of Capital Assets	(132,002)	42,460 (49,863) 120	42,460 (132,002) (49,863) 1,700,120	
Net Cash Provided by (Used in) Capital and Related Financing Activities	1,567,998	(7,283)	1,560,715	
Net Increase (Decrease) in Cash and Cash Equivalents  Cash and Cash Equivalents Beginning of Year  Cash and Cash Equivalents End of Year	740,804 <u>855,875</u> \$1,596,679	25,259 1,034,294 \$1,059,553	766,063 1,890,169 \$2,656,232	(9,175) 37,502 \$28,327
Reconciliation of Operating (Loss) to Net Cash Provided by (Used in) Operating Activities				
Operating (Loss)	(\$1,284,255)	(\$122,194)	(\$1,406,449)	(\$8,176)
Adjustments: Depreciation		136,509	136,509	
(Increase) Decrease in Assets: Accounts Receivable Special Assessment Receivable Intergovernmental Receivable Net Pension Asset Deferred Outflow - Pension/OPEB Prepaid Items Materials and Supplies Inventory	(189,202) 690 (13,354) 747,736 8,626 35,361	3,555 (7,403)	(185,647) (7,403) 690 (13,354) 747,736 8,626 35,361	(4,599)
Due from Other Funds	129		129	(8,135)
Increase (Decrease) in Liabilities: Accounts Payable Contracts Payable Accrued Wages Compensated Absences Payable Intergovernmental Payable Net Pension/OPEB Liability Note Payable	167,153 (138,080) (100,529) (30,757) (1,123,895)	12,085 7,403	179,238 0 (138,080) (100,529) (30,757) (1,123,895) 7,403	12,341 (1,655) (873) 687
Deferred Inflow - Pension/OPEB  Due to Clients	805,430 5,348	723	805,430 6,071	
Due to Other Funds		(11,034)	(11,034)	300
Net Cash Provided by (Used in) Operating Activities	(\$1,109,599)	\$19,644	(\$1,089,955)	(\$10,110)

## STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2018

	Purpose Trust	Agency
Assets		
Equity in Pooled Cash and Cash Equivalents	\$ 5,999	\$ 2,248,776
Cash and Cash Equivalents in Segregated Accounts		747,620
Receivables:		
Property Taxes		58,022,682
Special Assessments		1,027,009
Due from other governments	1,009	2,433,492
Total Assets	\$7,008	\$64,479,579
Liabilities		
Due to Other Governments		63,511,511
Undistributed Assets		968,068
Total Liabilities		\$ 64,479,579
Net Position Restricted	7,008	
Total Net Position	\$ 7,008	

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Private Purpose Trust
Additions	
Total Additions	0
Deductions	
Total Deductions	0
Change in Net Position	0
Net Position Beginning of Year	7,008
Net Position End of Year	\$7,008

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 1. DESCRIPTION OF THE ENTITY

Auglaize County, Ohio (The County) was formed by an act of the Legislature on February 14, 1848. The County is governed by a board of three Commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, a Common Pleas Court Judge, a Probate/Juvenile and Domestic Relations Court Judge, and a Municipal County Court Judge. Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budget and taxing authority, contracting body and the chief administrators of public services for the entire County.

## A. Reporting Entity

The County's reporting entity has been defined in accordance with Governmental Accounting Standards Board (GASB) Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units", as amended by GASB Statement No. 61. "The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34." The basic financial statements include all funds, agencies, boards, commissions, and other component units for which Auglaize County and the County Commissioners are "accountable". Accountability as defined in GASB Statement No. 14 was evaluated based on financial accountability, the nature and significance of the potential component unit's (PCU) relationship with the County and whether exclusion would cause the County's basic financial statements to be misleading or incomplete. Among the factors considered were separate legal standing; appointment of a voting majority of PCU's board; fiscal dependency and whether a benefit or burden relationship exists; imposition of will; and the nature and significance of the PCU's relationship with the County.

Certain funds are legally separate from the County, however, their activity is so intertwined with that of the County that they are reported as part of the County. The following funds have been included or blended into the County's basic financial statements:

#### **Auglaize County Children's Services Board (CSB)**

The County Commissioners approve the budget for the CSB and are substantially involved in its operation. The operations of the CSB are accounted for as a separate special revenue fund.

### The Auglaize County Board of Developmental Disabilities

The Board is appointed by the Probate Judge and the County Commissioners. The Commissioners serve as the appropriating authority for the Board and are "accountable" for its activities. The operations of ACDD are accounted for as a separate special revenue (major) fund.

#### **B.** Discretely Presented Component Unit

The component unit column in the basic financial statements include the financial data of the County's only component unit. It is reported in a separate column to emphasize that it is legally separate from the County.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 1. DESCRIPTION OF THE ENTITY (Continued)

#### **Auglaize County Airport Authority**

The Commissioners are substantially involved in the operations of the Airport Authority. The operations of the Airport Authority are accounted for using proprietary fund accounting. Complete financial statements may be obtained from the Auglaize County Airport Authority, 07776 St. Rt. 219, New Knoxville, OH 45871.

## C. Potential Component Units Reported As Agency Funds

In the case of the separate agencies, boards, and commissions listed below, the County serves as fiscal agent, but is not accountable as defined in GASB Statement No. 14, as amended by GASB Statement No. 39 and GASB Statement No. 61, accordingly, the activity of the following districts and agencies are included in the financial statements as agency funds:

- Auglaize County General Health District
- Auglaize County Soil and Water Conservation
- Auglaize County Regional Planning Commission
- Auglaize County Local Emergency Planning Commission
- Auglaize County Family and Children First Council
- Heritage Trails Park District

### D. Excluded Potential Component Units

The County is not accountable, as defined in GASB Statement No. 14, as amended by GASB Statement No. 39 and GASB Statement No. 61, for the following entities and is not involved with their activities in any substantial capacity; accordingly their activities have been excluded from the County's basic financial statements.

- Auglaize County Public District Library
- Auglaize County Agricultural Society
- Auglaize County Cooperative Extension Services
- Auglaize County Historical Society
- Auglaize County Council on Aging
- Auglaize County Child Abuse and Neglect Advisory Board
- Auglaize County Humane Society

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 1. DESCRIPTION OF THE ENTITY (Continued)

The County is associated with the following risk pools, jointly governed organizations and joint ventures which are described in Notes 19 through 21.

- Midwest Pool Risk Management Agency, Inc.
- Midwest Employee Benefit Consortium
- County Commissioner Association of Ohio Workers' Compensation Group Rating Plan
- Auglaize County Regional Planning Commission
- Workforce Innovations and Opportunity Act Consortium of Auglaize, Hardin, Mercer and Van Wert Counties
- West Central Ohio Network
- Auglaize and Mercer Counties Convention and Visitors' Bureau
- Volunteer Peace Officers Dependents Fund Board
- Grand Lake St. Marys Restoration Community Improvement Corporation
- Grand Lake St. Marys Lake Facilities Authority
- Grand Lake Task Force
- Mental Health and Recovery Services Board of Allen, Auglaize and Hardin Counties

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies and practices of Auglaize County conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units, as prescribed in the statements issued by the Governmental Accounting Standards Board (GASB) and other recognized authoritative sources.

The more significant of the County's accounting policies are described below.

The information provided in the notes to the financial statements relates generally to the primary government. Information related to the component units is specifically identified.

### A. Basis of Presentation - Fund Accounting

#### 1. Government-wide Statements

The statement of net position and the statement of activities display information about the government (the County) and its component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities.

These statements distinguish between the governmental and business-type activities of the County. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of net position presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the County and for each function for the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

#### 2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category-governmental, proprietary, and fiduciary are presented. The emphasis of fund financial statements is on major governmental and proprietary funds, each displayed in a separate column.

All remaining governmental and proprietary funds are aggregated and reported as non-major funds. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements.

#### a. Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows and liabilities and deferred inflows is reported as fund balance.

The following are the County's major governmental funds:

**General Fund** - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Motor Vehicle and Gasoline Tax (MVGT) Fund** - The Motor Vehicle and Gasoline Tax fund accounts for gasoline tax and license revenue used for road and bridge maintenance in the County.

Auglaize County Development Disabilities (ACDD) Fund - The Auglaize County Developmental Disabilities Fund accounts for a County-wide property tax levy and state grants and reimbursements used to provide comprehensive education and rehabilitation programs and services to developmentally disabled individuals residing in the county.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## b. Proprietary Funds

Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are used to account for the County's ongoing activities which are financed and operated in a manner similar to the private sector.

**Enterprise Funds** - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user fees or charges; or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control or accountability. The County's enterprise funds consisted of Auglaize Acres, which accounts for activity pertaining to the County nursing home, and the Sewers Funds, which accounts for sewer revenue fees used for sewer maintenance in the County. Auglaize Acres was sold on December 26, 2018.

**Internal Service Funds** - These funds are used for the financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost-reimbursement basis. The County's internal service funds account for monies received from the activities of the insurance programs for employee health, vision, drug card benefits and flexible spending; and for various rotary services such as police protection and gasoline.

## c. Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds.

Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are not available to support the County's own programs. The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

The County's fiduciary funds are private purpose trust and agency funds. The private purpose trust accounts for funds held by binding trust agreements. The agency funds account for assets held by the County for political subdivisions for which the County acts as fiscal agent, and for taxes, assessments, state-levied shared revenues, and fines and forfeitures collected on behalf of other local governments and distributed to other political subdivisions.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## B. Measurement Focus and Basis of Accounting

#### 1. Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows and all liabilities and deferred inflows associated with the operation of the County are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

#### 2. Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows and current liabilities and deferred inflows are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reflects the sources (e.g., revenues and other financing sources) and uses (e.g., expenditures and other financing uses) of current financial resources.

This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide financial statements and the fund financial statements for governmental funds.

Like the government-wide financial statements, the proprietary funds are accounted for using a flow of economic resources measurement focus. All assets and deferred outflows and all liabilities and deferred inflows associated with the operation of these funds are included on the statement of fund net position.

The statement of revenues, expenses, and changes in fund net position presents increases (e.g., revenues) and decreases (e.g., expenses) in the total net position. The statement of cash flows reflects how the County finances and meets the cash flow needs of its proprietary activities.

The private purpose trust fund is accounted for using a flow of economic resources measurement focus.

#### 3. Discretely Presented Component Unit

The Auglaize County Airport Authority uses the proprietary basis of accounting. Revenues are recognized in the accounting period in which they are earned, and expenses are recognized at the time they are incurred.

#### C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of resources, and in the presentation of expenses versus expenditures.

## 1. Revenues – Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available.

Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of year end.

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, casino revenue, grants, entitlements and donations. On an accrual basis, revenue from sales taxes and casino revenue are recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax, interest, casino revenue, federal and state grants and subsidies, state levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

#### 2. Deferred Inflows of Resources and Deferred Outflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, deferred outflows of resources are reported on the government-wide statement of net position for pension and other post-employment benefits (OPEB). The deferred outflows of resources related to pension and OPEB are explained in Note 13 and 14.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the County deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2018, but which were levied to finance 2019 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the County, unavailable revenue includes delinquent property taxes, intergovernmental grants, charges for services, special assessments and accrued interest. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position. (See Notes 13 and 14)

## 3. Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### 4. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

## D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. Budgetary information for the component unit is not reported because it is not included in the entity for which the "appropriated budget" is adopted. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by County Commissioners. The legal level of control has been established by the County Commissioners at the personal services and other expense classification levels within each department for the General Fund and for all other funds.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the County Commissioners.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

## E. Cash and Cash Equivalents

To improve cash management, cash received by the County is pooled, except for cash held by a trustee or fiscal or escrow agent and in segregated accounts. Monies for all funds, including proprietary funds are included in this pool. Individual fund integrity is maintained through the County's records. Interest in the pool is reported as "Equity in Pooled Cash and Cash Equivalents." Cash and cash equivalents that are held separately within departments of the County, or in outside accounts in the name of various elected officials or departments are reported as "Cash and Cash Equivalents in Segregated Accounts." Cash held by the West Central Ohio Network (WestCon) on behalf of the County is reported as "Cash and Cash Equivalents with Fiscal Agent". Cash held in escrow accounts for any Project is reported as "Cash and Cash Equivalents with Escrow Agent". Cash held by Madison Title Agency on behalf of the County to secure the County's indemnification obligations for the sale of Auglaize Acres is reported as "Cash and Cash Equivalents with Escrow Agent".

During 2018, investments were limited to money market funds and US Agency notes and bonds. Except for money market investments that had a remaining maturity of one year or less at the time of purchase, investments are reported at acquisition value which is based on quoted market prices. Money market investments that had a remaining maturity of one year or less at the time of purchase are reported at cost or amortized cost.

Following Ohio statutes, the County is required to credit all investment earnings to the General Fund, unless otherwise expressly required by law to allocate to other funds. Interest is distributed to the General Fund, the Motor Vehicle Gasoline Tax Special Revenue Fund, St. Marys River Project Special Revenue Fund, the Auglaize School Workshop Bond Retirement Fund, and the Auglaize School Group Home Special Revenue Fund. Total investment revenue earned during 2018 was \$331,136. The General Fund was credited \$310,273 and of this amount \$235,425 was assigned from other funds. Adjusting entries resulted in the General fund reporting \$325,716 of interest revenue on the GAAP basis.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased are considered to be cash and cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## F. Inventory of Supplies

Inventories are stated at lower of cost or market value on a first-in, first-out basis. The costs of inventory items are expensed when consumed or used.

## G. Prepaids

Payments made to vendors for services that will benefit periods beyond December 31, 2018, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

## H. Receivables and Payables

Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectability. Using these criteria, the County has elected not to record child support arrearages or various court receivables within the special revenue and agency funds. These amounts, while potentially significant, are not considered measurable, and because collections are often significantly in arrears, the County is unable to determine a reasonable value.

## I. Inter-fund Receivables and Payables

On the fund financial statements, receivables and payables resulting from short-term inter-fund loans are classified as "inter-fund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as "internal balances".

#### J. Capital Assets and Depreciation

The capital asset values were initially determined at December 31, 1990, assigning original acquisition costs when such information was available. In cases where information supporting original costs was not available, estimated historical costs were developed. Donated capital assets are capitalized at acquisition value on the date donated.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements which extend the useful life or increase the capacity or operating efficiency of the asset are capitalized at cost. The cost of interest on debt issued for construction in progress is not capitalized. The County maintains a capitalization threshold of five thousand dollars.

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in governmental funds. General capital assets are reported on the governmental activities column on the government-wide statement of net position but are not reported on the fund financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Infrastructure assets are reported as part of Capital Assets Being Depreciated in the governmental activities column. Infrastructure reported in the governmental activities column consists of County bridges and roads. In addition, expenditures made by the County to preserve existing bridges and roads are expensed rather than capitalized. Only expenditures for additions or improvements are capitalized.

Capital assets used by the enterprise funds are reported in both the business-type activities column on the government-wide statement of net position and in the respective funds. All reported capital assets are depreciated except for land, some land improvements and construction in progress.

Depreciation is computed using the straight-line method over the following useful lives:

Descri	Description	
	Estimated Life	
Sewer and Water Treatment Plants and Lines	50 years	
Buildings and Improvements	10-30 years	
Bridges	40 years	
Roads	15 years	
Cruisers	2 years	
Furniture and Fixtures	10-20 years	
Machinery and Equipment	7-15 years	
Licensed Vehicles (except Cruisers)	6 years	
Software	3 years	

## K. Component Unit

**Auglaize Airport Authority -** The capital asset values were initially determined at December 31, 1994, using the consumer pricing index to estimate historical costs. Donated capital assets are capitalized at fair market value on the date donated. Depreciation is provided on a straight line basis over the following estimated useful lives:

<u>Description</u>	Estimated Life
Furniture and Fixtures	20 years
Machinery and Equipment	7-15 years
Licensed Vehicles	6 years

## L. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The County records a liability for accumulated unused vacation time when earned for all employees with more than one year of service. Sick leave benefits are accrued as a liability using the termination payment method. An accrual for sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the County's past experience of making termination payments. Accumulated unused sick leave is paid to employees who retire at various rates depending on length of service and department policy. The entire compensated absence liability is reported on the government-wide financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## M. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims, judgments, compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

#### N. Net Position

Net position represents the difference between assets and deferred outflows, and liabilities and deferred inflows. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for specific county operations and federal and state grants restricted to expenditure for specified purposes.

The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### O. Capital Contributions

Capital contributions arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction or transfers of capital assets between governmental and business type activities. These assets are recorded at their acquisition value on the date contributed. Contributed resources are reported as capital contributions within the financial statements pursuant to GASB 33 "Accounting and Reporting for Non-exchange Transactions".

#### P. Fund Balance

Fund Balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Non-spendable** – The non-spendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash. It also includes the long-term portion of inter-fund receivable.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Restricted – The restricted classification includes amounts restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributions, or law or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (County resolutions). Enabling legislation authorizes the County to assess, levy, charge, or otherwise mandate, payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the County can be compelled by an external party such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for purposes specified by the legislation.

**Committed** – The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. The committed amounts cannot be used for any other purpose unless the County Commissioners remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

In contrast to fund balance that is restricted by enabling legislation, committed fund balance may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the County Commissioners, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed.

In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Commissioners or by a County official delegated that authority by resolution, or by State Statute.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Q. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for county home room and board, sewer services, as well as charges for internal service fund activities. Operating expenses are the necessary costs incurred to provide the service that is the primary activity of the fund. All revenues and expenses not meeting these definitions are reported as non-operating.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### R. Inter-fund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and other non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Transactions that constitute reimbursements for expenditures or expenses initially made from a fund that are properly allocable to another fund are recorded as expenditures or expenses in the reimbursing fund and as reductions of the expenditures and expenses in the fund that is reimbursed.

#### S. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the Unites States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

## 3. CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION

For 2018, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 85, *Omnibus 2017*, Statement No 86, *Certain Debt Extinguishment Issues*, and Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, and related guidance from (GASB) Implementation Guide 2017-3, Accounting and Financial Reporting for Postemployment Benefits other Than Pensions (and Certain Issues Related to OPEB Plan Reporting).

GASB 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits (OPEB)). There was no effect on beginning net position/fund balance.

GASB 86 increases the consistency in accounting and financial reporting for debt extinguishments by establishing uniformed guidance for derecognizing debt that is defeased in substance, regardless of how cash and other monetary assets placed in an irrevocable trust for the purpose of extinguishing that debt were acquired. There was no effect on beginning net position/fund balance.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 3. CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION (Continued)

GASB 75 established standards for measuring and recognizing postemployment benefit liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure. The implementation of this pronouncement and the allocation of the Internal Service Fund as required by GASB 34 had the following effect on net position/fund as reported December 31, 2017:

	Net Position	Net Position
	Governmental Activities	Business Type Activities
Net Position January 1, 2018	\$56,203,174	\$3,771,193
Net OPEB Liability	(9,479,224)	(1,819,016)
Deferred Outflow OPEB	132,542	25,530
Internal Service	(233)	
Restated Net Position/Fund January 1, 2018	\$46,856,259	\$1,977,707

The amounts shown above for business type activities applied entirely to the Auglaize Acres fund, which resulted in a restatement of January 1, 2018 balance of (\$639,932) to (\$2,433,418).

#### 4. ACCOUNTABILITY AND COMPLIANCE

The following funds had deficit fund balances as of December 31, 2018:

Special Revenue Funds:	Deficit Fund Balance
Solid Waste Management	\$488,929
Workforce Innovations and Opportunity Act	1,856
Internal Service Funds:	
Sheriff Rotary	4,866
Insurance	2,245

The deficits in the Special Revenue and Internal Service Funds are caused by the application of accounting principles generally accepted in the United States of America. The General Fund provides transfers to cover deficit balances, however, this is done as cash is needed rather than as accruals occur.

#### 5. BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual are presented in the basic financial statements for the General Fund and Major Special Revenue Funds.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 5. BUDGETARY BASIS OF ACCOUNTING

The major differences for those funds between the budget basis and the GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Outstanding year end encumbrances are treated as expenditures/expenses (budget) rather than as assigned, committed, or restricted for governmental fund types (GAAP).

Adjustments necessary to convert the results of operations at the end of the year on the budget basis to the GAAP basis are as follows:

## Net Change in Fund Balance General and Major Special Revenue Funds

	General	Motor Vehicle Gasoline Tax	Auglaize County Development Disabilities
Budget Basis	\$537,918	(\$101,560)	\$2,375,308
Net Adjustments:			
Revenue accruals	23,741	(49,255)	1,204,280
Expense accruals	(194,734)	183,541	(1,293,254)
Other financing sources	(7,500)	1	0
Other financing uses	315,402	0	0
Encumbrances	197,510	47,725	55,180
GAAP Basis	\$872,337	\$80,452	\$2,341,514

### 6. DEPOSITS AND INVESTMENTS

## **Primary Government**

The County maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested in the following securities:

- United States treasury bills, bonds, notes or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal or interest by the United States; or any book entry, zero coupon United States treasury security that is a direct obligation of the United States;
- 2. Bonds, notes debentures, or any other obligations or securities issued by any federal government agency or instrumentality. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 6. DEPOSITS AND INVESTMENTS (Continued)

- Written repurchase agreements in the securities listed above provided that the market value
  of the securities subject to the repurchase agreement must exceed the principal value of the
  agreement by at least two percent and be marked to market daily, and that the term of the
  agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or its political subdivisions provided that such political subdivisions are located wholly or partly within the County;
- 5. Time certificates of deposit, or savings or deposit accounts, including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities described in division (1) or (2) or cash or both cash and securities, equal value for equal value;
- 9. High grade commercial paper and bankers acceptances in an amount not to exceed up to twenty five percent of the County's total portfolio and corporate notes not to exceed up to fifteen percent of the County's total average portfolio; and

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Bankers' acceptances must mature within 180 days, commercial paper within 270 days, and corporate notes within two years after purchase.

All other investments must mature within five years from the date of settlement unless matched to a specific obligation or debt and the investment advisory committee specifically approves it. Investments must be purchased with the expectation that they will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash On Hand - At December 31, 2018, cash on hand amounted to \$250,083.

#### A. Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, the carrying amount of the County's deposits was \$12,488,656. Of the County's bank balance of \$14,281,761, \$12,083,820 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the County's name.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 6. DEPOSITS AND INVESTMENTS (Continued)

The County has no deposit policy for custodial risk beyond the requirements of State statue. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105 percent of the deposits being secured; or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

#### **B.** Investments

As of December 31, 2018, the County had the following investments with the listed maturity periods:

	Total	Less Than Six Months	Six Months to One Year	One to Five Years
Federal Home Loan Mortgage Corporation:				
Medium Term Notes	\$5,705,804			\$5,705,804
Federal Farm Credit Bank				
Bonds	4,324,191	\$1,244,973		3,079,218
Notes	294,060			294,060
Federal National Mortgage Association Notes	5,160,012	249,310	\$2,221,764	2,688,938
Federal Home Loan Bank Bonds	3,880,822		743,362	3,137,460
	\$19,364,889	\$1,494,283	\$2,965,126	\$14,905,480

The County's investment policy does not address any restriction on investments relating to interest rate (the risk that changes in interest rates will adversely affect the fair value of an investment), or custodial credit risks (the risk that in the event of failure of the counterparty, the County will not be able to recover the value of its investments or securities that are in the possession of an outside party). The federal agency securities are subject to custodial risk since they are uninsured, unregistered, and held by the counterparty's trust department or agent and not in the County's name.

The investment policy restricts the Treasurer from investing in anything other than as identified in the Ohio Revised Code and that all investments must mature within five years from the date of investment unless they are matched to a specific obligation or debt of the County. The Treasurer is also restricted from purchasing investments that cannot be held until the maturity date. All of the County's investments carry a rating of Aaa by Moody's.

The County diversifies its investments by security, type, and the institution. The County addresses concentration of credit risk by requiring that with the exception of direct obligations of the U. S. Treasury, no more than 50 percent of the County's total investment portfolio will be invested in a single security type or with a single financial institution.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 6. DEPOSITS AND INVESTMENTS (Continued)

The following table indicates the percentage of each investment to the total portfolio:

	Carrying Value	Percentage Of Portfolio
Federal Home Loan Mortgage Corporation:	ΦΕ 70E 004	20.46%
Medium Term Notes Federal Farm Credit Bank	\$5,705,804	29.46%
Bonds	4,324,191	22.33%
Notes	294,060	1.52%
Federal National Mortgage Association Notes	5,160,012	26.65%
Federal Home Loan Bank Bonds	3,880,822	20.04%
	\$19,364,889	100.00%

Beginning in 2016, Governmental Accounting Standards Board (GASB) Statement No. 72, "Fair Value Measurement and Application," was effective. Accordingly, The County has categorized its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the County's recurring fair value measurements as of December 31, 2018. All of the County's investments measured at fair value are valued using quoted market prices (Level 1 inputs).

## C. Component Unit

**Auglaize County Airport Authority -** All moneys and funds acquired by the Airport Authority under Ohio Rev. Code Sections 4582.22 and 4582.59 are held by it in trust and are not part of other public funds. These funds, except as otherwise provided in any resolution authorizing revenue bonds or in any trust agreement securing the same, or except when invested pursuant to Ohio Rev. Code Section 4582.54 are kept in depositories selected by the Airport Authority in the manner provided the Ohio Rev. Code Chapter 135. The deposits are secured as provided in that chapter.

At year end, the carrying amount of the Auglaize County Airport Authority deposits were \$173,953 and the bank balance was \$176,521. \$176,521 was covered by federal depository insurance. The balance of cash on hand at year end was \$81. The Auglaize County Airport Authority did not have any investments at year end.

#### 7. PROPERTY TAXES

Property taxes include amounts levied against all real, public utility, and public utility tangible personal property located in the County. Taxes collected on real property (other than public utility property) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the Tax Commissioner at 35 percent of appraised market value. All property is required to be revalued every six years. The last triennial update was completed in tax year 2014 (Calendar year 2015). The last revaluation update was completed in tax year 2017 (calendar year 2018). Real property taxes are payable annually or semiannually. The first payment is due February 15, with the remainder payable by July 15.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 7. PROPERTY TAXES (Continued)

Property tax revenues received in 2018 represents the collection of 2017 taxes for real and public utility property taxes. Real and public utility real and tangible personal property taxes received in 2018 became a lien on December 31, 2017, were levied after October 1, 2017, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value. Public utility real taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date.

Certain public utility tangible personal property currently is assessed at one hundred percent of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts within the County, and the County Auditor periodically remits to the taxing districts their portion of the taxes collected. The collection and distribution of taxes for all subdivisions within the County, is accounted for through agency funds.

Accrued property taxes receivable represents delinquent taxes outstanding and real, tangible personal, and public utility taxes which were measurable and unpaid as of December 31, 2018. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31 and are not intended to finance 2018 operations.

The full tax rate for all County operations for the year ended December 31, 2018, was \$9.25 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2018 property tax receipts were based are as follows:

Real Property:
Agricultural/Residential \$902,952,710
Commercial/Industrial/Mineral 153,646,760
Public Utility Real 359,580
Tangible Personal Property:
Public Utility 35,228,410
Total Assessed Value \$1,092,187,460

## 8. PERMISSIVE SALES AND USE TAX

The County Commissioners by resolution imposed a one and one half percent tax on all retail sales, and on the storage, use, or consumption in the County of tangible personal property, including automobiles, not subject to the sales tax. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month. The State then has five days in which to draw the warrant payable to the County.

Proceeds of the permissive sales tax are to be credited to the General Fund with the exception of \$58,000 per month to be credited to the Permanent Improvement Fund. Effective February 1, 2019 the monthly distribution to the Permanent Improvement Fund increased to \$85,600. The sales tax revenue for 2018 amounted to \$8,852,104 in the General Fund due to GAAP journal entries, and \$723,600 was credited to the Permanent Improvement Fund. The use tax amounted to \$566,615 and was credited to the Motor Vehicle and Gasoline Tax Fund.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 8. PERMISSIVE SALES AND USE TAX (Continued)

A receivable is recognized at year-end for amounts that will be received from sales which occurred during 2018. On a full accrual basis, the full amount of the receivable is recognized as revenue. On a modified accrual basis, the amount of the receivable that will be received outside of the available period is deferred.

## 9. INTERFUND TRANSACTIONS

As of December 31, 2018, inter-fund receivables and payables that resulted from various inter-fund transactions were as follows:

Interfund			Other	Internal	Auglaize	
Payable	General	MVGT	Govtl	Service	Acres	Total
General		\$826		\$7,197		\$8,023
Internal Service	\$300					300
Other Governmental	970,612	3,015	\$165,722	2,524	\$539	1,142,412
Sewers	36,197					36,197
Auglaize Acres	235,055	1	39	55		235,150
Interfund Receivable	\$1,242,164	\$3,842	\$165,761	\$9,776	\$539	\$1,422,082

Operating Transfers	Transfer In	Transfer Out
General	\$320,574	\$150,000
MVGT		20,300
Other Governmental Funds:		
Community Alternatives		200,000
ACDD Capital Projects	200,000	
Medicaid Local Sales Tax		316,374
Children Services	150,000	
Hazardous Material Equipment	4,000	
Homeland Security and Emergency Mgt		12,000
Homeland Security Light Truck	8,000	
Ditch Debt		13,497
Bridge Debt	20,300	
Ditch Construction		6,594
Ditch Maintenance	7,193	
Total Other Governmental Funds	389,493	548,465
Auglaize Acres		4,200
Sewers	12,898	
	\$722,965	\$722,965

The General Fund transferred \$68,402 to the Salary Reserve Fund which was subsequently rolled into the General Fund on the financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 10. RECEIVABLES

Receivables at December 31, 2018 consist of taxes, accounts (billings for user charged services), special assessments, notes, interest, due from other funds, and due from other government receivables arising from grants, entitlements and shared revenues. All receivables are considered collectible in full. Delinquent accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment. A summary of the principal items of due from other government receivables follows:

General Fund	Amount
Public Defender Reimbursement	\$102,693
VOCA Reimbursement	4,023
State Admin Fees	4,023
Acting Judge Reimbursement	1,786
Casino Revenue	269,515
Local Government	223,490
Bureau of Workers Compensation	4,066
Sewer Fees	3,400
Board of Elections Reimbursement	723
Homestead and Rollback	206,943
Total General Fund	817,115
MVGT Fund	017,110
Motor Vehicle License Tax	820,546
Permissive Motor Vehicle License Tax	287,518
Gasoline Tax	1,161,985
Total MVGT Fund	2,270,049
DD Fund	
Homestead and Rollback	336,414
DMR 3 <sup>rd</sup> Qtr Subsidy	34,046
Title XX	6,869
Title XIX	37,747
Ohio Superintendent of Co Reimbursement	207
DMR Rental Assistance Program	549
Total DD Fund	415,832
Other Governmental Funds	
Community Development Block Grant	92,518
IDAT	6
GLTF Matching Funds	3,500
GLTF Federal Grant	3,533
DMR Rental Assistance Program	549
Community Investment Grant	33,247
Community Housing Impact and Preservation Program	13,000
Childrens Services	81,485
JRIG Grant	34,204
IDEP Grant	4,294
STEP Grant	4,294
DARE Grant	12,186
Jobs and Family Services Grant	168,788
Airport Obstruction Removal Grant	33,706
FAA Grant	18,018
SWM Community Grant	100,000
ODOT Airport Grant	33,304

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

Toxicology Grant	299
El Grant Part C	16,876
WIOA	1,000
T Cap Grant	78,621
PSI Writer Grant	14,134
Child Support Enforcement Agency Grant	87,843
Total Other Governmental Funds	835,405
Total Governmental Funds Due From Other Governments	4,338,401
Internal Service	
Soil & Water Conservation	167
Council on Aging	4,454
Total Internal Service Funds Due From Other Governments	4,621
Total Due From Other Governments	\$4,343,022

A summary of the principal items of accounts receivables follows:

General Fund	Amount
Fees	\$3,666
Vendor Refund	145
Total General Fund	3,811
MVGT Fund	
Engineer Fees	8,067
Refunds	166
Total MVGT Fund	8,233
Other Governmental Funds	
Fees	1,865
Generation Fee	24,473
Recycle Sales	31,702
Household Hazardous Waste Fees	544
CAUV Fees	450
Inmate Telephone	305
Total Other Governmental Funds	59,339
Total Governmental Funds Accounts Receivable	71,383
Auglaize Acres	
Auglaize Acres – Room and Board	685,603
Auglaize Acres – Other	79
Total Auglaize Acres Accounts Receivable	685,682
Sewer Funds	
South Grand Lake Sewer Charges	19,261
Villa Nova Sewer Charges	1,903
Sharlon Sewer Charges	2,188
Beverly Hills Sewer Charges	6,332
Sherwood Forest Sewer Charges	3,745
Pleasantview Sewer Charges	4,917
KZ Sewer Charges	2,670
Arrowhead Estates Sewer Charges	3,214
Uniopolis Sewer Charges	9,261
Forest Lane Sewer Charges	3,528
Sandy Beach Sewer Charges	13,605
Total Sewer Funds	70,624
Total Enterprise Funds	756,306
Total Accounts Receivable	\$827,689

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 10. RECEIVABLES (Continued)

A summary of the principal items of notes receivables follows:

## **Other Governmental Funds**

Industrial Paint and Strip	\$25,000
Western Ohio Hardware	29,576
Thermal Maintenance	70,898
Total Notes Receivable	\$125,474

## 11. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2018, was as follows:

Governmental Activities	Balance January 1	Additions	Reductions	Transfer In	Balance December 31
Non Depreciable Assets:					
Land	\$2,040,319	\$3,661		\$4,200	\$2,048,180
Construction in Progress	459,714	1,530,764	(\$15,000)		1,975,478
Total Non Depreciable	2,500,033	1,534,425	(15,000)	4,200	4,023,658
Depreciable Assets:					_
Land Improvements	4,917,654	95,265			5,012,919
Buildings & Improvements	26,853,046	345,332	(50,676)		27,147,702
Infrastructure	47,225,235	1,272,229	(430,823)		48,066,641
Equipment, Furniture, Fixtures	14,556,333	896,193	(455,664)		14,996,862
Total Depreciable	93,552,268	2,609,019	(937,163)		95,224,124
Accumulated Depreciation:					
Land Improvements	4,294,263	110,336			4,404,599
Buildings & Improvements	13,539,361	973,551	(48,811)		14,464,101
Infrastructure	26,320,040	1,852,286	(407,643)		27,764,683
Equipment, Furniture, Fixtures	10,481,641	1,107,796	(445,406)		11,144,031
Total Accumulated Depreciation	54,635,305	4,043,969	(901,860)		57,777,414
Net Depreciable Assets	38,916,963	(1,434,950)	(35,303)		37,446,710
Total Governmental Activities		•			
Capital Assets (Net)	\$41,416,996	\$99,475	(\$50,303)	\$4,200	\$41,470,368

	Balance			Balance
Business-Type Activities	January 1	Additions	Reductions	December 31
Non Depreciable Assets:				
Land	\$112,708		(\$4,200)	\$108,508
Construction in Progress	0	\$49,863		49,863
Total Non Depreciable Assets	112,708	49,863	(4,200)	158,371
Depreciable Assets:				
Buildings & Improvements	2,043,736		(1,972,636)	71,100
Sewer – Infrastructure	6,659,633			6,659,633
Equip, Furn & Fixtures	615,524		(600,544)	14,980
Total Depreciable	9,318,893	·	(2,573,180)	6,745,713

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

Accumulated Depreciation: Buildings & Improvements Sewer – Infrastructure Equip, Furn & Fixtures	1,263,546 3,479,411 403,641	2,370 134,139	(1,254,065) (403,641)	11,851 3,613,550 0
Total Accumulated Depreciation	5,146,598	136,509	(1,657,706)	3,625,401
Net Depreciable Assets	4,172,295	(136,509)	(915,474)	3,120,312
Business Type Activities				
Capital Assets (Net)	\$4,285,003	(\$86,646)	(\$919,674)	\$3,278,683

Depreciation expense was charged to governmental programs as follows:

General Government - Legislative and Executive	\$1,392,526
General Government - Judicial	12,558
Public Safety	195,004
Public Works	2,312,577
Health	94,819
Human Services	36,485
Total Depreciation Expense	\$4,043,969

## 12. RISK MANAGEMENT

## A. Transference of Risk: Property, Crime and Liability

The County is exposed to various risks of loss related to torts, theft or damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. The County participates in the Midwest Pool Risk Management Agency, Inc. (MPRMA) (the Pool) which is a public entity risk pool, (see Note 19) for general liability, automobile liability, public officials' liability and property and crime insurance.

Coverage provided by the pool is as follows:

Property	
Maximum per occurrence	\$91,592,000
Subject to following sub-limits	
Flood*	36,000,000
Earthquake*	36,000,000
Demolition and Increased Cost of Construction	1,000,000
Extra Expense	275,000
Computer Equipment & Media	1,000,000
Computer Extra Expense	50,000
Property in Transit	20,000
Valuable Papers	100,000
Account Receivable	100,000
Mobile Equipment	4,319,000
Fine Arts	50,000
Automatic Builders' Risk	1,000,000
Automatic Newly-Acquired Property	1,000,000
Crime	
Employee Dishonesty and Faithful Performance	500,000
Money and Securities (Inside and Outside)	500,000

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

Forgery and Alteration  Boiler and Machinery	500,000 100,000,000
Liability Maximum per occurrence	7,000,000
Subject to following sub-limits	7,000,000
General, Law, Auto	7,000,000
Employee Benefits*	7,000,000
Ohio Stop Gap	7,000,000
Public Official Errors & Omissions*	7,000,000
Sexual Harassment*	1,000,000
County Home (primary and excess liability)	5,000,000
Pollution Liability	1,000,000

Limits include the pool self-insured retentions.

Each member pays the first \$500 (deductible) of any physical damage to County automobiles, and crime loss involving county property. The pool pays (self-insured retention) for the next:

Crime, Pollution	\$25,000	per occurrence
Property, Auto, Physical Damage	100,000	per occurrence
Liability	100,000	per occurrence
Combined loss maximum	100,000	per occurrence

The Pool purchases excess commercial insurance to pay for claims in excess of the above member deductibles and pool self-insurance retentions. This insurance provides the following insurance limits:

Property and Auto Physical Damage	\$91,592,000
Crime	500,000
Liability	7,000,000
Professional Liability Policy for County Home	3,000,000
Pollution Liability	1,000,000

The amount of any claim or loss in excess of these amounts would be the responsibility of the County that incurred the claim or loss.

Member contributions to the Pool are adjusted annually and are calculated to annually produce a sufficient sum of money to pay Pool expenses including estimated Pool self-insured losses and claims adjustment expense.

Under the terms of Pool membership, should the annual member contributions not be sufficient to fully fund Pool expenses including ultimate losses, the Board of Trustees can require supplementary contributions. Supplementary contributions, if required, would be based on the Members' pre-determined percentage share of Pool costs for that year. Supplementary contributions can be accessed during the entire life of the Association and any later period when claims or expenses need to be paid which are attributable to any membership year during which the event or claim occurred.

<sup>\*</sup>Limit is annual aggregate

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 12. RISK MANAGEMENT (Continued)

Provisions for claim reserves and loss adjustment expenses are based on information reported by members and are calculated by the Pool's claim administrator and independent actuary. These amounts represent an estimate of reported, unpaid claims, plus provisions for claims incurred and not reported. The Pool's management believes that the estimate of the liability for claim reserves is reasonable in the circumstances; however, actual incurred losses and loss adjustment expenses may not conform to the assumptions inherent in the determination of the liability. Accordingly, the ultimate settlement of losses and related loss adjustment expenses may vary from the estimated amount included in the accompanying financial statements. Should the provision for claims reserves not be sufficient, supplemental contributions, as discussed above, will be assessed.

To lower costs to pool members, MPRMA joined with other Ohio public entities to form a new excess pool called the Public Entity Risk Consortium (PERC). The PERC pool provides self-insured retentions for each of the member pools as follows: Property – up to \$250,000 per occurrence, Liability – up to \$500,000 per occurrence and annual Stop Loss for the period of 12/1/17 through 11/30/18 up to \$1,575,000 maximum. As of November 30, 2017 PERC has cash reserves of \$9,117,762 which, in the opinion of an outside actuary and management, is adequate for any claims currently pending against the pool.

## B. Transference of Risk: Employee Health Insurance

The County is part of the Midwest Employee Benefit Consortium (MEBC) (the Consortium) for its employee health insurance, and retains no risk for this plan (see Note 19). Member contributions are calculated to annually produce a sufficient sum of money within the self-insurance pool adequate to fund administrative expenses of the Association and to create adequate reserves for claims and unallocated loss adjustment expenses. Under the terms of membership, should annual member contributions not be sufficient to fund ultimate losses, establish adequate reserves and cover administrative expenses, the Board of Trustees can require supplementary contributions. Supplementary contributions can be assessed during the entire life of the Association and any later period when claims or expenses need to be paid which are attributable to any membership year during which the event or claim occurred.

Provisions for claims reserves and loss adjustment expenses are based on information reported by members and are calculated by the Consortium's claims administrator. These amounts represent an estimate of reported, unpaid claims, plus a provision for claims incurred and not reported. The Consortium's management believes that the estimate of liability for claim reserves is reasonable in the circumstances; however, actual incurred losses and loss adjustment expenses may not conform to the assumptions inherent in the determination of the liability. Accordingly, the ultimate settlement of losses and related loss adjustment expenses may vary from the estimated amounts included in the accompanying financial statements. Should the provision for claims reserves not be sufficient, supplemental contributions, as discussed above, will be assessed.

## C. Transference of Risk: Workers Compensation Insurance

For 2018, the County participated in the County Commissioners Association of Ohio Workers' Compensation Group Retrospective Rating Plan (the Plan), an insurance purchasing pool (See Note 19). The plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than the individual rate.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 12. RISK MANAGEMENT (Continued)

In order to allocate the savings derived by formation of the Plan, and to maximize the number of participants in the Plan, annually the Plan's executive committee calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan's executive committee then collects rate contributions from, or pays rate equalization rebates to the various participants. Participation in the plan is limited to counties that can meet the Plans' selection criteria. The firm of Comp Management, Inc. provides administrative, cost control and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of Ohio Bureau Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and a participant leaving the Plan allows representative of the Plan to assess loss experience for three years following the last year of participation.

## D. Retention of Risk: Flexible Spending, Health Savings Account, Employee Drug Card and Reimbursed Health Claims

In addition to the basic Health Care Benefit Plan, the County has established a "Flexible Spending Account" and/or a "Health Savings Account" to supplement the services provided under the Basic Health Care Benefit Plan and the County self-funds an employee health care/prescription drug card administered through Northwest Group Services.

- 1. Each year the County deposits into the "flexible spending account" or the "health savings account" the amount of \$150 for a single coverage plan and \$300 for a family coverage plan. These funds may be used, as the employee determines, to cover health care expenses which are not covered under the County's basic health care program or to provide additional coverage for items which are part of the County's basic health care coverage. This flexible spending account plan is administered by Northwest Group Services Administrators. The Health Savings Accounts are administered by First Financial Bank.
- The County's Basic Health Care Program has an agreement with Medtrak Rx to provide prescription drugs to the County's Basic Health Care Plan members. Under this program, the employee pays full price for each prescription filled until their deductible is met, and then there is a pro-rated fee.
- 3. The County reimburses Medicare for any past payments for services to Auglaize County employees that should have been covered by the Auglaize County Group Health plan but were originally paid by Medicare.

## 13. DEFINED BENEFIT PENSION PLANS

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 13. DEFINED BENEFIT PENSION PLANS (Continued)

The net pension liability represents the County's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *due to other governments* on both the accrual and modified accrual basis of accounting.

#### A. Plan Description - Ohio Public Employees Retirement Systems (OPERS)

Plan Description – County employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan. While members (e.g. County employees) may elect the member-directed and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 13. DEFINED BENEFIT PENSION PLANS (Continued)

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

#### Group A

Eligible to retire prior to January 7, 2013 or five years After January 7, 2013

## State and Local

## Age and Service Requirements:

Age 60 with 60 months of service credit

Or Age 55 with 25 yrs of service credit **Formula:** 

2.2% of FAS multiplied by yrs of service for the first 30 yrs & 2.5% for service years in excess of 30

# Law Enforcement Age and Service Requirements: Age 52 with 15 years of service credit

#### Formula:

2.5% of FAS multiplied by yrs of service for the first 25 yrs & 2.1% for service years in excess of 25

## **Group B**

20 years of service credit prior to January 7, 2013 or eligible to retire Ten years after January 7, 2013

## State and Local

## Age and Service Requirements:

Age 60 with 60 months of service credit

or Age 55 with 25 yrs of service credit **Formula:** 

2.2% of FAS multiplied by yrs of service for the first 30 yrs & 2.5% for service years in excess of 30

## Law Enforcement Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 yrs of service credit

## Formula:

2.5% of FAS multiplied by yrs of service for the first 25 yrs & 2.1% for service years in excess of 25

## **Group C**

Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

## Age and Service Requirements:

Age 57 with 25 yrs of service credit

or Age 62 with 5 yrs service credit **Formula:** 

2.2% of FAS multiplied by yrs of service for the first 35 yrs & 2.5% for service years in excess of 35

## Law Enforcement Age and Service Requirements:

Age 48 with 25 yrs of service credit or Age 56 with 15 yrs service credit

## Formula:

2.5% of FAS multiplied by yrs of service for the first 25 yrs & 2.1% for service years in excess of 25

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy – the Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 13. DEFINED BENEFIT PENSION PLANS (Continued)

	State and Local	Law Enforcement
2018 Statutory Maximum Contribution Rates		
Employer	14.0%	18.1%
Employee	10.0%	*
2018 Actual Contribution Rates Employer:		
Pension	14.0%	18.1%
Post-employment Health Care Benefits	0.0%	0.0%
	14.0%	18.1%
Employee	10.0%	13.0%

<sup>\*</sup> Rate is determined by OPERS Board and is limited by ORC to not more than 2 percent greater than the public safety rate, which is set by OPERS board, but has no maximum rate established by ORC.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$2,265,786 for 2018. Of this amount, \$306,856 is reported as intergovernmental payable.

## B. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<b>Traditional Plan</b>	Combined Plan
Proportionate Share of the Net Pension Asset		\$155,643
Proportion of the Net Pension Asset		.114332%
Proportionate Share of the Net		
Pension Liability	\$17,812,852	
Proportion of the Net Pension Liability	.113544%	
Pension Expense	\$3,824,373	\$25,127

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 13. DEFINED BENEFIT PENSION PLANS (Continued)

At December 31, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Governmental Activities	Business-Type Activities	Total
Deferred Outflows of Resources	Activities	Activities	Total
Difference between expected and			
actual experience	\$15,254	\$2,937	\$18,191
Change in assumptions	1,796,365	345,992	2,142,357
Difference between actual & prop. share	19,109	3,680	22,789
County contributions subsequent to the	,	,	,
measurement date	1,899,862	365,924	2,265,786
Total Deferred Outflows of Resources	\$3,730,590	\$718,533	\$4,449,123
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$333,222	\$64,180	\$397,402
Difference between projected and actual	· /	, , , , , , , , , , , , , , , , , , , ,	, , -
investment earnings	3,227,171	621,571	3,848,742
Change in proportion and difference in	, ,	,	, ,
contributions	21,934	4,226	26,160
Total Deferred Inflows of Resources	\$3,582,327	\$689,977	\$4,272,304

\$2,265,786 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS
2019	\$1,587,740
2020	(376,917)
2021	(1,701,317)
2022	(1,584,814)
2023	(4,777)
Thereafter	(8,882)
Total	(\$2,088,967)

## C. Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 13. DEFINED BENEFIT PENSION PLANS (Continued)

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions and methods applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. In 2017, the Board's actuarial consultants conducted an experience study for the period 2011 through 2015, comparing assumptions to actual results. Key methods and assumptions used in the latest actuarial valuations, reflecting experience study results, are presented below:

Wage Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return
Actuarial Cost Method

3.25 percent3.25 to 10.75 percent including wage inflation3 percent, simple7.5 percentIndividual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006 The base year for males and females was then established to be 2015 and 2010, respectively. Post retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82 percent for 2017.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 13. DEFINED BENEFIT PENSION PLANS (Continued)

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	23.00 %	2.20 %
Domestic Equities	19.00	6.37
Real Estate	10.00	5.26
Private Equity	10.00	8.97
International Equity	20.00	7.88
Other investments	18.00	5.26
	_	
Total	100.00 %	5.66 %

#### D. Discount Rate

The discount rate used to measure the total pension liability was 7.5 percent for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

## E. Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the net pension liability or asset calculated using the discount rate assumption of 7.5 percent, and the expected net pension liability or asset if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.50%)	(7.50%)	(8.50%)
County's proportionate share of the			_
Net pension liability – Traditional	\$31,631,088	\$17,812,852	\$6,292,609
Net pension asset - Combined	(\$84,606)	(\$155,643)	(\$204,655)

#### 14. DEFINED BENEFIT OPEB PLANS

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 14. DEFINED BENEFIT OPEB PLANS (Continued)

The net OPEB liability represents the County's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which OPEB are financed; however, the County does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *due to other governments* on both the accrual and modified accrual bases of accounting.

## A. Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 14. DEFINED BENEFIT OPEB PLANS (Continued)

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The County's contractually required contribution was \$927 for 2018.

## B. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The County's proportion of the net OPEB liability was based on the County's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	UPERS
Proportionate Share of the Net OPEB Liability	\$12,147,172
Proportion of the Net OPEB Liability	.111860%
OPEB Expense	\$1,017,054

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 14. DEFINED BENEFIT OPEB PLANS (Continued)

At December 31, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		Business	
	Governmental	Type	
	Activities	Activities	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and			
actual experience	\$7,935	\$1,528	\$9,463
Changes of assumptions	741,606	142,837	884,443
County contributions subsequent to the			
measurement date	777	150	927
Total Deferred Outflows of Resources	\$750,318	\$144,515	\$894,833
Deferred Inflows of Resources			
Net difference between projected and			
actual earnings on OPEB plan investments	758,745	146,138	904,883
Total Deferred Inflows of Resources	\$758,745	\$146,138	\$904,883

\$927 reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	OPERS
2019	\$201,158
2020	201,158
2021	(187,073)
2022	(226,220)
Total	(\$10,977)

## C. Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 14. DEFINED BENEFIT OPEB PLANS (Continued)

Wage Inflation 3.25 percent
Projected Salary Increases, 3.25 to 10.75 percent
including inflation including wage inflation

Single Discount Rate:

Current measurement date
Prior Measurement date
Investment Rate of Return
Municipal Bond Rate
Health Care Cost Trend Rate

3.85 percent
4.23 percent
6.50 percent
3.31 percent
7.5 percent, initial
3.25 percent, ultimate in 2028

Actuarial Cost Method Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 14. DEFINED BENEFIT OPEB PLANS (Continued)

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

		Weighted Average Long-Term Expected		
Asset Class	Target Allocation	Real Rate of Return (Arithmetic)		
Fixed Income	34.00 %	1.88 %		
Domestic Equities	21.00	6.37		
Real Estate Investment Trust	6.00	5.91		
International Equities	22.00	7.88		
Other investments	17.00	5.39		
Total	100.00 %	4.98 %		

**Discount Rate** A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

## D. Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following table presents the County's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the County's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 14. DEFINED BENEFIT OPEB PLANS (Continued)

	Current		
	1% Decrease	Discount Rate	1% Increase
	(2.85%)	(3.85%)	(4.85%)
County's proportionate share			
of the net OPEB liability	\$16,138,043	\$12,147,172	\$8,918,598

## E. Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate

Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	Current Health Care		
	Cost Trend Rate		
	1% Decrease	Assumption	1% Increase
County's proportionate share			
of the net OPEB liability	\$11,622,254	\$12,147,172	\$12,689,399

#### 15. COMPENSATED ABSENCES

Vacation is earned at rates which vary depending upon length of service and standard work week. The county currently has different policies regarding vacation leave. All of the policies allow the County employees to be paid for all earned, unused vacation leave at the time of termination of employment with more than one year of service with the County.

Employees earn sick leave at varying rates based on whether the employee is union or non-union. Upon retirement, employees with ten or more years of service are paid one-fourth of accumulated sick leave up to a maximum of 240 hours. Employees with 25 or more years of service are paid one-half of accumulated sick leave up to a maximum of 480 hours.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

## 16. LEASES - LESSEE DISCLOSURE

The County has entered into a lease for office space. The lease entered into does not meet the criteria of a capital lease as defined by Statement of Financial Accounting Standards 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. The schedule for future minimum long-term operating lease payments as of December 31, 2018 is as follows:

	Special		
<u>Year</u>	<b>Revenue Fund</b>		
2019	10		
2020	10		
2021	10		
Total	\$30		

## 17. DEBT OBLIGATIONS

The County's long-term obligations at year-end consist of the following:

O a community of A attribute		Balance	A .  . :4: a.v.a	Dadustiana	Balance	Due Within
Governmental Activities		12/31/17	Additions	Reductions	12/31/18	One Year
Ohio Public Works Loan		00.007		(5.444)	05.570	= 444
Sandy Beach Storm Sewer		30,687		(5,114)	25,573	5,114
Noble Township Bridge		145,200	000 000	(8,800)	136,400	8,800
Glynwood Brdg-Noble Twp		0	230,000	(11,500)	218,500	11,500
Northtown Ditch	_	0	89,379	0	89,379	4,469
Total Ohio Public Works Lo	oans	175,887	319,379	(25,414)	469,852	29,883
Special Assessment Notes:						
	19,193	2,400		(2,400)	0	0
	13,555	7,619		(1,696)	5,923	1,696
	71,615	52,327		(8,952)	43,375	8,952
	8,172	7,661		(1,021)	6,640	1,021
	33,577	14,673		(4,201)	10,472	4,201
	10,554	4,610		(1,321)	3,289	1,321
Gibson Ditch-3.24%	37,188	23,241		(4,648)	18,593	4,649
Kruse Ditch-3.39%	20,093	13,813		(2,512)	11,301	2,512
Doenges #2 Ditch-2.54%	20,692	108,623		(12,069)	96,554	12,069
Jacob Ditch – 3.35%	44,653	11,162		(5,582)	5,580	5,580
Harruff Ditch-3.55%	21,949	6,857		(2,744)	4,113	2,744
Culliton Ditch-2.65% 1	65,693	134,625		(20,711)	113,914	20,712
Kettler Ditch–3.85% 1	32,172	8,262		(8,262)	0	0
Bennett Ditch – 3.39% 1	00,113	18,686		(12,527)	6,159	6,159
Newland Ditch-3.39%	41,562	8,865		(5,944)	2,921	2,921
	24,428	3,054		(3,054)	0	0
	27,039	11,829		(3,380)	8,449	3,380
	16,571	5,948		(2,071)	3,877	2,071
Lowry Ditch-3.39%	17,884	5,590		(2,235)	3,355	2,235
	68,876	88,354		(21,130)	67,224	21,130
Ritter #2 Ditch-2.74%	26,486	26,486		(3,311)	23,175	3,311
Blasé #2 Ditch-3.15%	57,479	0	57,479	(3,592)	53,887	7,185
Ellerman Jt Ditch-3.24%	45,815	34,361		(5,727)	28,634	5,727
Muddy Creek Jt – 3.85%	69,323	8,667		(8,667)	0	0
	131,257	55,776		(16,423)	39,353	16,423
Bryant Ditch- 3.95%	34,838	4,354		(4,354)	0	0

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

						_
- 11 - 11 1 1 1 - 11				(===)		
Fritz Ditch – 4.45%	9,379	588		(588)	0	0
Meier Ditch-2.65%	21,912	17,804		(2,739)	15,065	2,739
Wheeler Ditch-3.39%	21,483	12,085		(2,685)	9,400	2,685
Gutman #3 Ditch-3.31%	9,324	4,664		(1,165)	3,499	1,165
Dearbaugh Ditch-3.39%	21,498	13,437		(2,687)	10,750	2,687
Klosterman Ditch-3.06%	45,527	22,763		(5,691)	17,072	5,691
Freeman Ditch – 3.95%	32,149	2,008		(2,008)	0	0
Fisher #2 Ditch-3.69%	5,576	0	5,576	(349)	5,227	698
Rapp #3-3.49%	17.727	11.079	•	(2,216)	8.863	2.216
Barnes #2 – 4.59%	7,589	1.889		(950)	939	939
Pleasantview-3.39%	15,296	0	15,296	(956)	14,340	1,913
Total Special Assessment N	Notes	754,160	78,351	(190,568)	641,943	156,732
<b>Total Other Long Term Ol</b>	oligations					
Compensated Absences		1,814,373	950,268	(984,690)	1,779,951	819,588
Net Pension Liability		21,592,121		(6,656,044)	14,936,077	
Net OPEB Liability (restated	d Note 3)	9,479,224	706,180	, , , , ,	10,185,404	
Total Governmental Activition	,	\$33,815,765	\$2,054,178	(\$7,856,716)	\$28,013,227	\$1,006,203

<b>Business Type Activities</b>	Balance 12/31/17	Additions	Reductions	Balance 12/31/18	Due Within One Year
Ohio Public Works Loan					
KZ Sewer	\$0	\$7,403		\$7,403	
Other Long-Term Obligations					
Compensated Absences	100,529	6,541	(\$107,070)	0	
Net Pension Liability	4,143,422		(1,266,647)	2,876,775	
Net OPEB Liability (restated Note 3)	1,819,016	142,752		1,961,768	
Total Business Type Activities	\$6,062,967	\$156,696	(\$1,373,717)	\$4,845,946	

The Ohio Public Works loans are either supported by the full faith and credit of the County, or by special assessments. All outstanding special assessment notes consist of ditch projects which are payable from the proceeds of tax assessments levied against benefited individual property owners.

The County obtained a loan from the Ohio Public Works Commission in the amount of \$102,288 for a term of twenty years for the purpose of assisting in the cost of the Sandy Beach sewer installation project. The infrastructure from this project is not owned by the County. The County obtained a loan from the Ohio Public Works Commission in the amount of \$176,000 for a term of twenty years for the purpose of assisting in the cost of rehabilitating 2 county bridges. The infrastructure from this project is owned by the County. The OPWC loan for the Northtown Ditch (\$89,379) was obtained for the Village Waynesfield, who owns the infrastructure. The loan is for 20 years at 0% interest, the collection of special assessments against benefited property owners will pay for this loan. The County obtained a \$230,000 OPWC loan for the rehabilitation of the Glynwood Road Bridge in Noble Township (county owned infrastructure). It is a 20 year loan at 0% interest being repaid by the MVGT fund. The OPWC loan for the KZ Sewer Plant (\$7,403), county owned infrastructure, is a 20 year loan at 0% interest and will be repaid using special assessments against property owners in the sewer district. This loan was not fully disbursed at December 31, 2018 and has not been included in the below amortization schedules.

All special assessment notes had been issued for the terms allowed by law. These notes are to be repaid through assessments against benefited property owners. Proceeds from the notes were used for ditch construction and improvement. In the event that property owners fail to make their special assessment payments, the County is responsible for providing the resources to meet the annual principal and interest payments.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 17. DEBT OBLIGATIONS (Continued)

Compensated absences liability will be paid from the fund from which the employees' salaries are paid.

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors should not exceed one percent of the total assessed valuation of the County. The Code further provides that the total voted and unvoted net debt of the County less the same exempt debt should not exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000.

The effects of the debt limitations described above at December 31, 2018 are an overall debt margin of \$25,804,687 and an un-voted debt margin of \$10,921,875.

The following is a summary of the County's future annual debt service requirements, including interest, for long-term obligations:

	Special Assessment	OPWC Promissory	Total Debt
Year	Notes	Loans	<b>Obligations</b>
2019	\$175,504	\$29,883	\$205,387
2020	152,540	29,883	182,423
2021	129,247	29,883	159,130
2022	88,331	29,883	118,214
2023	67,864	29,883	97,747
2024-2028	83,812	123,845	207,657
2029-2033		123,845	123,845
2034-2038		72,747	72,747
Total	697,298	469,852	1,167,150
Less:			
Interest	(55,355)		(55,355)
Outstanding Principal	\$641,943	\$469,852	\$1,111,795

The County has also received two loan agreements from the Ohio Water and Sewer Rotary Commission in regard to the construction of two sewer districts. These loans provide funding assistance for that portion of the project for which collections of assessments from certain owners of undeveloped property located within an agricultural district are exempted pursuant to Ohio Rev. Code Section 929.03 subject to the performance of certain terms and conditions of repayment.

As part of the agreement, the change of the use of any parcel, pursuant to Ohio Admin. Code Section 1525-1-06, would require repayment to the Ohio Water and Sewer Rotary Commission for the full amount of the assessment for the portion of the property for which the use has changed pursuant to Division C of Ohio Rev. Code Section 929.03. Therefore, until a change in use occurs, no liability has been recorded for these loans.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 17. DEBT OBLIGATIONS (Continued)

A summary of the loan transactions for the year ended December 31, 2018 is as follows:

	Project Loans:	Outstanding 12/31/17	Additio	ons	Reductions	tstanding 2/31/18
_	Southeast Sewer District	\$ 1,196,367	\$	0	(\$)	\$ 1,196,367
	Sandy Beach Sewer District	209,786		0	0	209,786
	Total	\$ 1,406,153	\$	0	(\$)	\$ 1,406,153

#### 18. FUND BALANCES

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

				Other	Total
				Governmental	Governmental
Fund Balances	General	MVGT	ACDD	Funds	Funds
NonSpendable					
Inventory	\$87,983	\$608,292	\$2,675	\$25,389	\$724,339
Prepaids	216,835	16,584	5,755	83,223	322,397
Notes Receivable				125,474	125,474
Interfund Receivable	1,233,168			86,611	1,319,779
Restricted for					
Debt Service				1,098	1,098
Capital Outlay				37,962	37,962
MVGT		1,005,098			1,005,098
ACDD			8,836,503		8,836,503
Other Purpose				6,508,197	6,508,197
Committed to					
Capital Outlay				1,564,727	1,564,727
Other Purpose				209,109	209,109
Assigned	2,698,546				2,698,546
Unassigned	6,348,033			(492,045)	5,855,988
_				,	
Total Fund Balances	\$10,584,565	\$1,629,974	\$8,844,933	\$8,149,745	\$29,209,217

#### 19. PUBLIC ENTITY RISK POOLS

#### A. Midwest Pool Risk Management Agency, Inc.

Midwest Pool Risk Management Agency, Inc. is an Ohio not-for-profit corporation organized user Chapter 2744.081 of the Ohio Revised Code for the purpose of enabling its member political subdivisions to obtain insurance coverage, provide methods for paying claims and provide a formalized jointly administered self-insurance pool.

Specifically, the pool provides coverage for automobile liability, general liability, crime and property (including automobile physical damage) and public officials' liability (See Note 12). In addition to the self-insurance pool, the Association provides risk management services, loss prevention programs, and various other educational materials. The Association includes the following member counties within the State of Ohio: Auglaize, Hancock, Mercer, Shelby, and Van Wert.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 19. PUBLIC ENTITY RISK POOLS (Continued)

Member and supplemental contributions are recognized on an accrual basis and are recorded as revenue in the month earned. For the current agreement dated August 1, 2006, the percentage of contributions by the members and their equity interests are:

		Fixed	Loss
<u>County</u>	<u>%</u>	Costs	<u>Fund</u>
Auglaize	23.28	209,673	60,588
Hancock	21.82	196,524	109,868
Mercer	20.17	181,663	77,220
Shelby	24.02	216,338	139,832
Van Wert	10.71	96,461	52,492

The financial statements of Midwest Risk Pool Management Agency, Inc. can be obtained from Don Regula, Auglaize County Commissioner and Treasurer of the Midwest Pool Risk Management Agency.

#### **B.** Midwest Employee Benefit Consortium

Midwest Employee Benefit Consortium (MEBC) is an Ohio not-for-profit corporation organized under Ohio Rev. Code Sections 304.171 and 9.833 for the public purpose of enabling its five members political subdivisions to obtain insurance coverage, provide methods for paying claims, and provide a formalized jointly administered self-insurance pool. Specifically, this pool provides coverage for health benefits to employees of its members.

In addition to the self-insurance pool, the Consortium provides risk management services and established loss reduction and prevention procedures and programs.

The members of the Association include the following counties within the State of Ohio: Auglaize, Hancock, Mercer, Van Wert, and Shelby. The financial statements of Midwest Employee Benefit Consortium can be obtained from the Auglaize County Board of Commissioners.

#### C. County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

The County is participating in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners' Association Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool.

A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services, and general management fees, determining ongoing eligibility of each participant and performing any other acts and functions which may be delegated to it by the participating employers.

The group executive committee consists of seven members. Two members are the president and treasurer of CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuing year by the participants at a meeting held in the month of December each year. No participant can have more than one member of the group executive committee in any year, and each elected member shall be a County Commissioner.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 20. JOINTLY GOVERNED ORGANIZATIONS

#### A. Auglaize County Regional Planning Commission

The Auglaize Regional Planning Commission (the Commission) is a jointly governed organization between the County, the Municipalities, and the Townships within the County. The degree of control exercised by any participating government is limited to its representation on the Board. The Board is comprised of twenty seven members, any of which may hold any other public office.

The County is represented by three members, each of the two Cities within the county is represented by two members, all participating villages within the county are represented by one member each, and participating townships within the county are represented by one member each.

Other members include: a representative from all participating board of trustees; the mayor or a council member of each participating incorporated village; two representatives from each of the Cities of Wapakoneta and St. Marys, one being the Mayor or his designee and one being appointed by City Council. The remaining members of the Commission shall be representatives from public utility, minority groups, business, industry, Ministerial Association, farm organizations, Chamber of Commerce and other representations as deemed necessary by the Commission.

The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environmental, social, economic, and governmental characteristics, functions, and services of the County. Each participating government may be required to contribute up to .10 cents per capita, according to the latest federal census, in any calendar year in which revenue is needed.

The Commission has no outstanding debt as of December 31, 2018. The following unaudited cash financial data of the Commission is presented for the year ended December 31, 2018:

	Joint Venture	Auglaize County's 50 Percent
Total Operating Revenues	\$4,558	\$2,279
Total Operating Expenses	(1,189)	(594)
Total Non-Operating Revenue	13	6
Net Income (Loss)	3,382	1,691
Fund Balance, January 1, 2018	2,086	1,043
Fund Balance, December 31, 2018	\$5,468	\$2,734

### B. Workforce Innovations and Opportunity Act Consortium of Auglaize, Hardin, Mercer and Van Wert Counties

The Workforce Innovation and Opportunity Act (WIOA) is designed to identify and address complex workforce development issues which transcend local governmental jurisdictional boundaries. By operating as a consortium, the member counties can better coordinate and oversee the WIOA funding and sustain the One Stop system efforts required by WIOA. The CEO's are responsible for providing consultation with the Governor on local area designation, serving as (or designating an appropriate agency to serve as) the grant recipient and fiscal agent for the WIOA funds, with liability for the misuse of these funds, and, appointing the members of the Area 8 Workforce Development Board from those nominated by the appropriate nominating agencies.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 20. JOINTLY GOVERNED ORGANIZATIONS (Continued)

The Boards of County Commissioners of Auglaize, Hardin, Van Wert and Mercer Counties are the parties to operate within WIOA as a consortium. Each Board of Commissioners shall designate one Commissioner to serve as their representative for the region. The representatives of each Board shall meet as needed with the Workforce Development Board to approve and take other action as needed for the proper implementation and oversight of WIOA and the Area 8 workforce development system.

The Federal WIA program is administered through the Ohio Department of Job and Family Services and operates on a state fiscal year from July 1 to June 30. Effective July 1, 2002, Auglaize County participated in a multi-county WDA with Hardin and Mercer Counties, with Mercer as the fiscal agent.

#### C. West Central Ohio Network

The West Central Ohio Network (West CON) is a regional council of governments. West CON is comprised of the boards of Developmental Disabilities (DD) of several counties, including, Auglaize, Darke, Logan, Mercer, Miami, Shelby, Union, and Hardin. The Board of Directors is made up of the Superintendents from each of these DD Boards, and the degree of control exercised by any participating government is limited to its representation on the Board. West CON is the administrator and fiscal agent of Supported Living funds for each of these Boards of Developmental Disabilities. The following unaudited financial data of the West Central Ohio Network - Auglaize County is presented on a cash basis for the year ended December 31, 2018.

	County Portion
Total Operating Revenue	\$1,239,966
Total Operating Expenses	(1,282,098)
Net Income (Loss)	(42,132)
Fund Balance, January 1, 2018	1,681,820
Fund Balance, December 31, 2018	\$1,639,688

Financial information can also be obtained from the West Central Ohio Network, 315 East Court Street, Sidney, Ohio 45365.

#### D. Auglaize and Mercer Counties Convention and Visitors Bureau

The Auglaize and Mercer Counties Convention and Visitors Bureau (the Bureau) is a jointly governed organization between Auglaize and Mercer Counties for the purpose of promoting tourism and attracting tourists and conventions to the two counties. Membership is open to any person, firm, partnership, association, corporation, foundation, trust or estate subscribing to the purpose of this organization. The government of the Bureau, the general policies and control of its property is vested in a Board of Trustees. The Board shall be nineteen members composed of the following: seven appointees from Auglaize County, seven from Mercer County, one Auglaize County Commissioner or designee, one Mercer County Commissioner or designee, three members representing the following: Celina/Mercer County Chamber of Commerce, St. Marys Area Chamber of Commerce and the Wapakoneta Area Chamber of Commerce.

The Board conducts business and sponsors projects to further the purpose of the Bureau. The Bureau is funded primarily from a 3 percent (effective 7/1/96) lodging tax imposed by both counties. Payment is due to the county by the last day of the following month. The 2018 revenue received by the Bureau was \$226,027. Of this amount \$219,120 came from the lodging tax. \$150,607 of the total 2018 revenue was from Auglaize County. Financial information can be obtained from 900 Edgewater Drive, St. Marys Ohio 45885.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 20. JOINTLY GOVERNED ORGANIZATIONS (Continued)

#### E. Volunteer Peace Officers Dependents Fund Board

The Volunteer Peace Officers Dependents Fund (the Fund) was established to assist dependents of volunteer peace officers killed in the line of duty and to assist volunteer peace officers that become totally and permanently disabled as a result of a line of duty injury and is contained in Ohio Revised Code Chapter 143.

Each political subdivision with a police or sheriff's department that employs volunteer peace officers will be made a member of the Fund and each Fund member must establish a "Volunteer Peace Officers Dependents Fund Board" to administer claims for the benefits from the Fund. ORC 143.01 (C) defines "volunteer peace officer" as "any person who is employed as a police officer, sheriff's deputy, constable, or deputy marshal in a part-time, reserve, or volunteer capacity and is not a member of the public employees' retirement system, Ohio police and fire pension fund, state highway patrol retirement system, or the Cincinnati retirement system".

The Volunteer Peace Officers Dependents Fund Board must have the following members: two members elected by the Commissioners, two members elected by the volunteer peace officers of the Sheriff's department and one member elected by the other four members (cannot be a public employee, member of the legislative authority or peace office for that department: must be a citizen registered to vote in that area). One of the five elected board members must be identified as a chairperson and another as the secretary by the members of the board.

#### F. Grand Lake St. Marys Restoration Community Improvement Corporation

The Auglaize County Commissioners and the Mercer County Commissioners joined together to form the Grand Lake St. Marys Restoration Community Improvement Corporation. The mission of this corporation is to support the advancement, encouragement and promotion of the industrial, economic, commercial and civic development of Grand Lake St. Marys and the surrounding area. It will aid in the research and development of technologies and provide funding opportunities to enhance the quality of water in Grand Lake St. Marys.

#### G. Grand Lake St. Marys Lake Facilities Authority

The Auglaize County Commissioners and the Mercer County Commissioners joined together to form the Grand Lake St Marys Lake Facilities Authority. Their desire is to enhance, promote, improve, remediate, foster, aid and rehabilitate the area. Grand Lake St Marys is a man-made lake of at least one-half square mile that has experienced levels of microcystin toxins in excess of eighty parts-per-billion, as measured by the Ohio Environmental Protection Agency in the 24 months preceding March 11, 2014. The Mercer County Auditor shall be the Fiscal Officer and the Mercer County Prosecutor shall be the Legal Advisor to the Grand Lake St. Marys Lake Facilities Authority.

#### 21. JOINT VENTURES

#### A. Grand Lake Task Force

Auglaize and Mercer Counties share territory of the Grand Lake State Park which encounters unique enforcement problems. The Grand Lake Task Force was established in regards to federal financial assistance received from the Department of Justice which requires a twenty-five percent local matching share. Additional revenues were received through asset seizures, fines, and village law enforcement agency contributions.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 21. JOINT VENTURES (Continued)

The objective of the Grand Lake Task Force is to increase the number of criminal justice agencies working cooperatively to eliminate specifically targeted major narcotics trafficking conspiracies and the persons involved through investigations, arrests, prosecution, and convictions. Those participating in the project are Auglaize and Mercer County Sheriff's offices, Wapakoneta, St. Marys, Celina, Coldwater, Minster, and New Bremen Police offices, United States Investigative Agency Alcohol, Tobacco, and Firearms, Ohio Bureau of Criminal Investigation and Identification, and Auglaize and Mercer County Prosecutor's Offices.

The Auglaize County Sheriff serves as the applicant who accepts the responsibility for the project's administrative and financial matters. The project requires a control group to be established of four members; one from a police department, one from a Sheriff's office, one from a prosecutor's office, and the Task Force Supervisor. This group allocates what funds are to be used for which investigations and to manage these resources and jointly manage project investigations.

The following unaudited financial data of the Grand Lake Task Force is presented on a cash basis for the year ended December 31, 2018:

	Joint Venture	County's 12.5 Percent
Total Operating Revenues	\$158,739	\$19,843
Total Operating Expenses	(137, 325)	(17,166)
Net Income (Loss)	21,414	2,677
Fund Balance, January 1, 2018	150,255	18,782
Fund Balance, December 31, 2018	\$171,669	\$21,459

#### B. Mental Health and Recovery Services Board of Allen, Auglaize, and Hardin Counties

The Mental Health and Recovery Services Board (MHRS) of Allen, Auglaize, and Hardin Counties, is a tri-county non-profit corporation whose general purpose is to provide leadership in planning for and supporting community-based alcohol, drug addiction and mental health services in cooperation with public and private resources with emphasis on the development of prevention and early intervention programming while respecting, protecting and advocating for the rights of persons as consumers of alcohol, drug addiction and mental health services.

The Board of Trustees consists of sixteen members. Board members are appointed by the Board's Director and the legislative authorities of the political subdivisions making up the Board. The Board includes members from those legislative authorities as well as citizens of the Board. Those subdivisions are Allen, Auglaize and Hardin Counties, Ohio Department of Mental Health and the Ohio Department of Alcohol and Drug Addiction Services. The degree of control exercised by any participating government is limited to its representation on the Board. The MHRS Board is a joint venture since continued participation by the Counties is necessary for the continued existence.

Allen County acts as the fiscal agent for the MHRS Board. The Board receives tax revenue from the three Counties and receives federal and state funding through grant monies which are applied for and received by the board of trustees. The MHRS Board is accumulating significant financial resources and is not experiencing fiscal distress that may cause an additional financial benefit to or burden on members in the future. The Board has sole budgetary authority and controls surpluses and deficits and the county is not legally or morally obligated for the Board's debt.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 21. JOINT VENTURES (Continued)

During 2018, tax revenues generated by the levy in Auglaize County were \$1,327,820. Complete financial statements can be obtained from the MHRS Board, Allen County, Ohio.

#### 22. COMPONENT UNITS

#### A. Auglaize County Airport Authority (the Authority)

#### 1. Summary of Significant Accounting Policies

The significant accounting policies followed in the preparation of these financial statements are summarized below. These policies conform to generally accepted accounting principles for governmental units as prescribed in the statements issued by the Governmental Accounting Standards Board and other recognized authoritative sources.

The operations of the Authority are accounted for using proprietary fund accounting.

#### 2. Accounting System

The Authority maintains its own set of accounting records. These financial statements were prepared from the accounts and financial records of the Authority and, accordingly, these financial statements do not present the financial position or results of operations of Auglaize County.

#### 3. Revenue and Expenditure Recognition

The Authority maintains its fund as a proprietary type fund. Proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net position.

Proprietary fund operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total position.

The accrual basis of accounting is utilized for reporting purposes by the proprietary fund type. Revenues are recognized in the accounting period in which they are earned, and expenses are recognized at the time they are incurred. The Authority reports deferred inflows on its statement of net position. Deferred inflows arise when potential revenue meets the asset recognition criteria, but does not meet the revenue recognition criteria. In the subsequent period, when the revenue recognition criteria are met, the liability for deferred inflow is removed from the statement of net position and revenue is recognized. Hanger rent paid in advance is not considered earned until subsequent years.

#### 4. Cash

To improve cash management, all cash received by the Authority is pooled in a central bank account. During fiscal year 2018, the Authority invested in interest bearing depository accounts and a certificate of deposit.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 22. COMPONENT UNITS (Continued)

#### 5. Inventory

Inventory consists of two types of aviation fuel for sale to customers as well as shirts and hats that are stated at cost, which is determined on a first-in, first-out basis. The cost of inventory is recorded as an expense when purchased.

#### 6. Capital Assets and Depreciation

Equipment and improvements are stated at cost except for donated equipment, which is stated at fair market value at the date of receipt. Depreciation of capital assets is on a straight line basis over the estimated useful lives (five to twenty years) of the respective assets. The Authority maintains a capitalization threshold of \$2,500. The land, buildings and improvements of the airport are owned by Auglaize County.

#### 23. SIGNIFICANT CONTRACTUAL OBLIGATIONS

At December 31, 2018, the County had entered into several contracts, the most significant of which include the following:

Contractor	Amount
Cy Schwieterman	\$102,375
West Central Juvenile Detention	49,400
Priority Engineering LLC	40,750
Clearspan Fabric Structures	43,462
	\$235,987

#### 24. TAX ABATEMENT DISCLOSURES

The County is subject to tax abatements granted by (1) a Community Reinvestment Area-Tax Exemption Program created by the City of St. Marys, the Village of New Bremen and the Village of New Knoxville and (2) a Tax Incentive Review Council created by the City of St. Marys and the Village of New Bremen.

The Community Reinvestment Area-Tax Exemption Program allows taxes to be abated on a new or improvements to, a tax payer's home. The terms range from five to fifteen years, with a seventy five to one hundred percent tax abatement.

The Tax Incentive Review Council allows taxes to be abated for the development of real property and the acquisition of personal property located in the area designated as an Enterprise Zone and the Enterprise Area to create new jobs.

The County's portion of the gross amount of taxes abated during 2018 was \$150,248.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### 25. CONTINGENT LIABILITIES

#### A. Grants

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

#### B. Litigation

The County is involved in no litigation as either plaintiff or defendant which they believe would result in a liability having to be booked on the County's financial statements.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PLAN LAST FIVE YEARS (1)

_	2017	2016	2015	2014	2013
County's Proportion of the Net Pension Liability	0.113544%	0.113331%	0.113433%	0.117617%	0.117617%
County's Proportionate Share of the Net Pension Liability	\$17,812,852	\$25,735,543	\$19,648,026	\$14,185,924	\$13,865,512
County's Covered-Employee Payroll	\$15,695,018	\$15,471,295	\$15,015,490	\$15,058,436	\$14,842,211
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered- Employee Payroll	113.49%	166.34%	130.85%	94.21%	93.42%
Plan fiduciary Net Position as a Percentage of the Total Pension Liability	84.66%	77.25%	81.08%	86.45%	86.36%

<sup>(1)</sup> Information prior to 2013 is not available

Amounts presented as of the County's measurement date which is the prior fiscal year end

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE COUNTY'S CONTRIBUTIONS - PENSION OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PLAN LAST SIX YEARS (1)

_	2018	2017	2016	2015	2014	2013
Contractually Required Contribution	\$2,265,786	\$1,896,828	\$1,815,091	\$2,035,961	\$1,973,118	\$2,067,911
Contributions in Relation to the Contractually Required Contribution	(\$2,265,786)	(\$1,896,828)	(\$1,815,091)	(\$2,035,961)	(\$1,973,118)	(\$2,067,911)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0	\$0	\$0
County Covered-Employee Payroll	\$16,334,707	\$15,695,018	\$15,471,295	\$15,015,490	\$15,058,436	\$14,842,211
Contributions as a Percentage of Covered-Employee Payroll	13.87%	12.09%	11.73%	13.56%	13.10%	13.93%

<sup>(1)</sup> Information prior to 2013 is not available

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - OPEB PLAN LAST TWO YEARS (1)

	2017	2016
County's Proportion of the Net OPEB Liability	0.111860%	0.111860%
County's Proportionate Share of the Net OPEB Liability	\$12,147,172	\$11,298,240
County's Covered-Employee Payroll	\$15,695,018	\$15,471,295
County's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered- Employee Payroll	77.40%	73.03%
Plan fiduciary Net Position as a Percentage of the Total OPEB Liability	54.14%	

<sup>(1)</sup> Information prior to 2016 is not available

Amounts presented as of the County's measurement date which is the prior fiscal year end

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE COUNTY'S CONTRIBUTIONS - OPEB OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - OPEB PLAN LAST THREE YEARS (1)

	2018	2017	2016
Contractually Required Contribution	\$0	\$156,880	\$309,315
Contributions in Relation to the Contractually Required			
Contribution	\$0	(\$156,880)	(\$309,315)
Contribution Deficiency (Excess)	\$0	\$0	\$0_
County Covered-Employee Payroll (2)	\$16,334,707	\$15,695,018	\$15,471,295
Contributions as a Percentage of Covered-Employee Payroll	0.00%	1.00%	2.00%

<sup>(1)</sup> Beginnin in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore, information prior to 2016 is not presented

<sup>(2)</sup> The OPEB plan inlcudes the members from the traditional plan, the combined plan and the member directed plan.

## AUGLAIZE COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR YEAR ENDED DECEMBER 31, 2018

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number or Grant	Federal CFDA Number	Federal Expenditures
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			-
Passed through Ohio Development Services Agency			
Community Development Block Grants/State's Program			
and Non-Entitlement Grants in Hawaii	B-X-17-1AF-1	14.228	\$ 139,007
	B-F-17-1AF-1 B-F-16-1AF-1		67,064 6,100
	B-C-16-1AF-1		148,862
Total Community Development Block Grants/State's Programand Non-Entitlement Grants in Hawaii			361,033
U.S. DEPARTMENT OF AGRICULTURE			
Passed through Ohio Department of Job and Family Services			
SNAP Cluster			
State Administrative Matching Grants for the Supplemental	G-1819-11-5713	10.561	94 674
Nutrition Assistance Program Nutrition Assistance Program	G-1718-11-5331	10.561	84,674 75,264
Total State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	G-17 10-11-3331		159,938
			.00,000
U.S. DEPARTMENT OF JUSTICE Passed through Ohio Department of Public Safety			
Edward Byrne Memorial Justice Assistance Grant Program	2016-DL-LEF-5804	16.738	9,164
Edward Byrne Memorial Justice Assistance Grant Program	2016-DL-LEF-5804A		14,941
Edward Byrne Memorial Justice Assistance Grant Program	2017-DL-LEF-5804		41,113
Total Edward Byrne Memorial Justice Assistance Grant Program			65,218
Crime Victim Assistance	2018-VOCA-109309111	16.575	38,651
Crime Victim Assistance	2019-VOCA-132131556		6,914
Total Crime Victim Assistance			45,565
Total U.S. Department of Justice			110,783
U.S. DEPARTMENT OF TRANSPORTATION			
Direct			
Airport Improvement Program		20.106	606,978
Passed through Ohio Department of Transportation			
Highway Planning and Construction Cluster Highway Planning and Construction	PID 106255	20.205	7,560
Passed through Ohio Department of Public Safety			
Highway Safety Cluster	0040 0 00 00 00074 00		10.050
State and Community Highway Safety	2018-6-00-00-00074-00	20.600	10,058
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	2018-6-00-00-00074-00	20.608	15,830
Total U.S. Department of Transportation			640,426
U.S. DEPARTMENT OF HOMELAND SECURITY			
Passed through Ohio Department of Public Safety			
Emergency Management Performance Grants	EMC-2017-EP-00006-S01	97.042	41,478
U.S. DEPARTMENT OF EDUCATION			
Passed through Ohio Department of Developmental Disabilities			
Special Education-Grants for Infants and Families	H-18-1A17-0024	84.181	12,196
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through Ohio Department of Job and Family Services Promoting Safe and Stable Families	G-1718-11-5331	93.556	20,647
Promoting Safe and Stable Families	G-1819-11-5713	00.000	22,620
Total Promoting Safe and Stable Families			43,267
TANF Cluster			
Temporary Assistance for Needy Families	G-1617-11-5331	93.558	270,097
Temporary Assistance for Needy Families	G-1718-11-5331		581,336
Temporary Assistance for Needy Families	G-1819-11-5713		148,780
Total TANF Cluster			1,000,213
Child Support Enforcement	G-1718-11-5331	93.563	313,175
Child Support Enforcement	G-1819-11-5713	55.000	109,642
Total Child Support Enforcement			422,817
			(Continued)
			(Continued)

## AUGLAIZE COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR YEAR ENDED DECEMBER 31, 2018

Federal Grantor/ Pass Through Grantor	Pass Through Entity Number or Grant	Federal CFDA Number	Federal Expenditures
Program Title	Number or Grant	Number	Expenditures
CCDF Cluster			
Child Care and Development Block Grant	G-1718-11-5331	93.575	13,921
Child Care and Development Block Grant	G-1819-11-5713		12,616
Total CCDF Cluster			26,537
Stephanie Tubbs Jones Child Welfare Services Program	G-1718-11-5331	93.645	34,081
Stephanie Tubbs Jones Child Welfare Services Program	G-1819-11-5713		20,000
Total Stephanie Tubbs Jones Child Welfare Service Program			54,081
Foster Care Title IV-E	G-1718-11-5331	93.658	34,736
Foster Care Title IV-E	G-1819-11-5713		6,758
Total Foster Care Title IV-E			41,494
Adoption Assistance	G-1718-11-5331	93.659	33,593
Adoption Assistance	G-1819-11-5713	00.000	11,303
Total Adoption Assistance			44,896
Medicaid Cluster			
Medical Assistance Program	G-1718-11-5331	93.778	234,940
Medical Assistance Program	G-1819-11-5713		148,667
Passed through Ohio Department of Developmental Disabilities	1905 OH FADM		107 152
Medical Assistance Program Medical Assistance Program	1805-OH-5ADM 1905-OH-5ADM		107,152 36,731
Total Medicaid Cluster	.000 0.1 0.12		527,490
Passed through Ohio Department of Job and Family Services Children's Health Insurance Program	G-1617-11-5331	93.767	133,834
Children's Health Insurance Program	G-1819-11-5713	93.707	85,954
Total Children's Health Insurance Program	2 .2.2		219,788
Passed through Ohio Department of Developmental Disabilities			
Social Services Block Grant	1801-OH-SOSR	93.667	28,096
Passed through Ohio Department of Job and Family Services		00.001	20,000
Social Services Block Grant	G-1718-11-5331		354,912
Social Services Block Grant Total Social Services Block Grant	G-1819-11-5713		127,256 510,264
Total Coolal Collinos Block Clark			010,201
Total U.S. Department of Health and Human Services			2,890,847
U.S. DEPARTMENT OF LABOR			
Passed through Ohio Department of Job and Family Services			
Employment Service Cluster			
Employment Service/Wagner-Peyser Funded Activities	G-1718-15-0181	17.207	4,323
Employment Service/Wagner-Peyser Funded Activities	G-1819-15-0181		1,548 5,871
Total Employment Service Cluster			5,671
Trade Adjustment Assistance	G-1718-15-0181	17.245	803
Trade Adjustment Assistance	G-1819-15-0181		245
Total Trade Adjustment Assistance			1,048
Workforce Innovation and Opportunity Act (WIOA) Cluster			
WIOA Adult Program	G-1516-15-0181	17.258	30,066
WIOA Adult Program	G-1617-15-0181		31,325
WIOA Adult Program	G-1718-15-0181		9,078
WIOA Adult Program Total WIOA Adult Program	G-1819-15-0181		70,528
Total WIOA Adult Program			70,526
WIOA Youth Activities	G-1516-15-0181	17.259	23,519
WIOA Youth Activities	G-1617-15-0181		6,309
Total WIOA Youth Activities			29,828
WIOA Disclocated Worker Formula Grants	G-1516-15-0181	17.278	3,279
WIOA Disclocated Worker Formula Grants	G-1617-15-0181	17.270	28,096
WIOA Disclocated Worker Formula Grants	G-1718-15-0181		880
WIOA Disclocated Worker Formula Grants	G-1819-15-0181		61
Total WIOA Dislocated Worker Formula Grants			32,316
Total WIOA Cluster			132,672
Total Mora Olusion			102,012
Total U.S. Department of Labor			139,591
Total Expenditures of Federal Awards			4.050.005
			4,356,292

See accompanying notes to the schedule of expenditures of federal awards.

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 1 – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Auglaize County (the County) under programs of the federal government for the year ended December 31, 2018. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### **NOTE 3 – INDIRECT COST RATE**

The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

## NOTE 4 - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) AND HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) GRANT PROGRAMS WITH REVOLVING LOAN CASH BALANCE

The current cash balance on the County's local program income account as of December 31, 2018 is \$261.648.

#### **NOTE 5 - MATCHING REQUIREMENTS**

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

#### **NOTE 6 - TRANSFERS BETWEEN FEDERAL PROGRAMS**

During 2018, the County made allowable transfers of \$347,594 from the Temporary Assistance for Needy Families (TANF) (CFDA #93.558) program to the Social Services Block Grant (SSBG) (CFDA #93.667) program. The Schedule shows the County spent \$1,000,213 on the TANF program. The amount reported for the TANF program on the Schedule excludes the amount transferred to the SSBG program. The amount transferred to the SSBG program is included as SSBG expenditures when disbursed. The following table shows the gross amount drawn for the TANF program during 2018 and the amount transferred to the Social Services Block Grant program.

Temporary Assistance for Needy Families	\$1,347,807
Transfer to Social Services Block Grant	<u>(347,594)</u>
Total Temporary Assistance for Needy Families	\$1,000,213



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Auglaize County 209 South Blackhoof Street Wapakoneta, Ohio 45895

To the Board of County Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the discretely presented component unit and remaining fund information of Auglaize County, (the County) as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated December 19, 2019, wherein we noted the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting For Postemployment Benefits Other Than Pensions*.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a material weakness. We consider finding 2018-001 to be a material weakness.

Auglaize County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### Compliance and Other Matters

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### County's Response to Finding

The County's response to the finding identified in our audit is described in the accompanying corrective action plan. We did not subject the County's response to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this report is not suitable for any other purpose

Keith Faber Auditor of State Columbus, Ohio

December 19, 2019



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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Auglaize County 209 South Blackhoof Street Wapakoneta, Ohio 45895

To the Board of County Commissioners:

#### Report on Compliance for Each Major Federal Program

We have audited Auglaize County's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect Auglaize County's major federal programs for the year ended December 31, 2018. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the County's major federal programs.

#### Management's Responsibility

The County's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

#### Opinion on Each Major Federal Program

In our opinion, Auglaize County complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2018.

Auglaize County
Independent Auditor's Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

#### Report on Internal Control Over Compliance

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

December 19, 2019

#### SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2018

#### 1. SUMMARY OF AUDITOR'S RESULTS

(.0/4)/2)	Towns of Figure sight Of standard On in inc.	11
(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Airport Improvement Program - CFDA# 20.106 Child Support Enforcement - CFDA# 93.563 TANF Cluster
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2018-001

#### Material Weakness - Financial Statement Errors

In our audit engagement letter, as required by AU-C Section 210, *Terms of Engagement*, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16. Governmental Accounting Standards Board (GASB) Cod. 1100 paragraph .101 states a governmental accounting system must make it possible both: (a) to present fairly and with full disclosure the funds and activities of the governmental unit in conformity with generally accepted accounting principles, and (b) to determine and demonstrate compliance with finance-related legal and contractual provisions.

## FINDING NUMBER 2018-001 (Continued)

The County's 2018 financial statements contained the following errors that resulted in adjustment to the financial statements:

- The County did not properly identify and allocate grant and loan proceeds for an Ohio Public Works
  Commission project in the sewer fund. This resulted in the following financial statement errors in
  the sewer fund and business-type activities:
  - o other amounts due in more than one year and special assessments receivable were overstated by \$35,077;
  - special assessment revenue (charges for services for business-type activity) was overstated and intergovernmental revenue (capital grants and contributions) was understated by \$35,077;
  - intergovernmental revenue was incorrectly reported as operating revenue rather than nonoperating revenue; and
  - these errors also impacted operating cash flows on the County's cash flow statement.
- The cash flow statement for the Auglaize Acres fund was misstated in the following amounts: net cash used in operating activities was understated by a net amount of \$2,028,474, net cash provided by noncapital financing activities was understated by a net amount of \$234,987, and net cash provided by capital and related financing activities was understated by a net amount of \$1,793,487. This error had a net impact of \$0 on the overall change in cash reported on the cash flow statement.

Additionally, various unadjusted errors were identified in the governmental activities, business-type activities, general fund, MVGT fund, Auglaize Acres fund, sewer fund, and remaining fund information. These error amounts ranged from \$7,361 to \$309,013.

Errors were caused by various control weaknesses in the financial statement preparation process. Failure to review the County's financial statements and report financial activity accurately could lead to material financial statement errors and unreliable financial information.

Procedures should be developed and implemented to review the County's financial statements and verify that the County's financial activity is accurately reported in accordance with the applicable accounting standards.

Officials' Response: See corrective action plan on page 94.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



ADMINISTRATION BUILDING 209 S. BLACKHOOF ST. STE 102 WAPAKONETA, OH 45895

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#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR 200.511(b) DECEMBER 31, 2018

Finding Number	Finding Summary	Status	Additional Information
2017-001	Material Weakness - Financial Statement Errors	Corrected	Errors related to the 2017 financial statement were corrected. The 2018 errors are not the same.



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#### CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) DECEMBER 31, 2018

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2018- 001	The State Auditor's office informed me that I incorrectly posted the proceeds from the sale of the county's nursing home on the cash flow statement. I've also been made aware of the matters that led to the other adjusted errors. My work papers have been updated.	By the completion of the FY19 compilation	Linda Bice, Deputy Auditor



#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JANUARY 23, 2020