

## City of Pataskala, Ohio Comprehensive Annual Financial Report

For the Year Ended December 31, 2019





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Members of Council City of Pataskala 621 West Broad Street Pataskala, Ohio 43062

We have reviewed the *Independent Auditor's Report* of the City of Pataskala, Licking County, prepared by Julian & Grube, Inc., for the audit period January 1, 2019 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Pataskala is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

July 27, 2020





## City of Pataskala, Ohio Comprehensive Annual Financial Report

For the Year Ended December 31, 2019

James M. Nicholson Finance Director



# Introductory Section City of Pataskala | CAFR



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June 26, 2020

Finance Department

James M. Nicholson Finance Director

Janice A. Smith Finance Manager

The Honorable Mayor, Members of City Council, and The Citizens of the City of Pataskala, Ohio:

The Comprehensive Annual Financial Report (CAFR) of the City of Pataskala, Licking County, Ohio (the "City") is hereby presented. This CAFR represents the official report of the City's operations and financial position for the year ended December 31, 2019 and has been developed to accurately detail the status of City finances to its more than seventeen thousand residents, elected officials, investment banks, underwriters and all other interested parties. This report includes the City's implementation of accounting principles generally accepted in the United States of America (GAAP) set forth by the Governmental Accounting Standards Board (GASB).

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

State statutes require the City to be subjected to an examination by the Auditor of State of Ohio. Upon the approval of the Auditor of State of Ohio, the City may select an independent public accountant to perform this annual examination and the City has accordingly selected the firm of Julian & Grube, Inc. Based on the results of their audit, an unmodified opinion was rendered on the City's basic financial statements and the Independent Auditor's Report on the basic financial statements is included in the financial section of this report.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The MD&A can be found immediately following the Independent Auditor's Report.

#### REPORTING ENTITY AND SERVICES PROVIDED

The City's reporting entity is comprised of the primary government and other organizations which are included to ensure that the financial statements are not misleading. The reporting entity has been defined in accordance with the principles established by the Governmental Accounting Standards Board (GASB) in Statement No. 14, "The Financial Reporting Entity", in GASB Statement No. 39, "Determining Whether Certain Organizations are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus".

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and: (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization.

Component units also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. No potential component units met these criteria. The following potential component units have been excluded from the City's financial statements because the City is not financially accountable for them, nor are the entities fiscally dependent upon the City:

- Southwest Licking Local School District
- Licking Heights Local School District
- Licking County Library

The City is associated with six jointly governed organizations. These organizations are the: (1) Mid-Ohio Regional Planning Commission (MORPC); (2) Southwest Licking Community Water & Sewer District; (3) West Licking Joint Fire District; (4) Pataskala Corporate Park Joint Economic Development District (JEDD); (5) Regional Income Tax Agency (RITA); and (6) GROW Licking County (GROW).

The Municipal Charter, which was initially adopted in 1996, became effective January 1, 1996. The Charter is subject to periodic amendment by the electorate and was most recently amended in 2016. This Charter provides for the Mayor-Council-Administrator form of government, whereby the legislative powers of the City are vested in a seven-member City Council. Three members are elected at large for a four-year term each biennium, and the remaining four are elected by wards for a four-year term the following biennium. Council concurs on the Mayor's appointment of the City Administrator, Law Director, Finance Director, and City Engineer. Council also makes citizen appointments to several boards and commissions. There are ten standing Council Committees that Council appoints, and include the following: Agriculture, Finance, Buildings & Grounds, Safety, Street, Utilities, Parks Advisory, Technology, Development and Human Resources. Council sets the compensation guidelines for City officials and employees, and enacts ordinances and resolutions relating to City services, tax levies, appropriations, indebtedness, building permits and licenses and other municipal purposes.

The Mayor, who is elected by popular vote, performs ceremonial functions, recommends appointment of and acts as supervisor of the City Administrator, is the presiding officer of Council and is an ex-officio member of all Council Committees.

The City Administrator, who is the chief administrator and operational manager of the City, is appointed by the Mayor with concurrence of Council, and is responsible for the day-to day operations of the municipality and municipal employees, and appoints all department heads and hires all employees not otherwise appointed by Council.

The Finance Director is the chief fiscal and accounting officer of the City. The responsibilities of this office include: assisting the City Administrator in the preparation and management of the capital and operating budgets; managing the debt and treasury programs of the City; managing the City's procurement and risk management processes; and overall responsibility for the City financial and accounting records.

The Law Director is the primary legal advisor, and also serves as prosecuting attorney and counsel for the City. The Director is subject to the direction of Council and shall represent the City in all proceedings in Court or before any administrative board or body. The City has retained the services of the law firm, Isaac Wiles, to serve in this capacity.

The City has engaged the services of an independent engineering firm for the provision of fundamental services, including plan review, project engineering, RFP document development and utility plan reviews. In addition, the City has developed an internal database of pre-qualified engineering firms which meet the City's stringent qualifications that can be retained for special project needs on an ad hoc basis.

The City provides the following services: public safety, operation of water and sewer utilities, parks and recreational programming, and a planning and zoning department. Fire protection services are provided by the West Licking Joint Fire District, in which the City participates and has an appointed seat on its board. Solid waste collection services in the City are awarded on a contract basis every three years. The City also contracts with the Licking County Board of Health for Health Department services. In 2008, the City elected to eliminate all parks and recreation programs as a cost-saving measure. In response, members of the community created several 501(c)(3) organizations to continue the youth soccer and softball programs. These organizations are governed by a Parks and Recreation Advisory Committee. This Committee then reports to the City Administrator for direction and guidance. In 2016, the City began transitioning recreational programming back to the City, and, with the exception of the municipal swimming pool, now have full responsibility and authority over recreational programming.

The annual budget serves as the foundation for the City's financial planning and control. The City complies with the requirements of the Ohio Revised Code in the adoption of the budget. Appropriations for the operation of various City departments are established through the passage of an ordinance by City Council. Budgetary control is facilitated through the maintenance of an encumbrance system for requisitions and purchase orders, and through the use of the City's automated financial accounting and budgetary control system. All City departments are required to submit requests for appropriation to the Finance Director on an annual basis. The Finance Director uses these requests as the starting point for developing a proposed budget.

The Finance Director presents the proposed estimated revenue budget for the City Administrator's review and approval, and proposed appropriations are then finalized. The City Administrator and the Finance Director then present the proposed budget to the City Council for review before the end of the current year. Council may elect to hold public hearings on the proposed budget and to adopt the budget by no later than December 31, the close of the City's fiscal year. State law provides that municipalities may adopt a temporary budget if the governing body is unable to adopt a permanent budget prior to January 1<sup>st</sup>. If a governing body adopts a temporary budget, a permanent budget must be adopted and sent to the County Auditor no later than April 1<sup>st</sup> of that year.

A jurisdiction's 'basis of budgeting' refers to when revenues and expenditures are recognized in the accounts. The City's budget basis is a cash/encumbrance basis, wherein transactions are recorded when cash is received or disbursed, or when a commitment has been recorded as an encumbrance against and applicable appropriation. All annual appropriations lapse at year-end to the extent that they have not been expended or lawfully encumbered. Fund balances are shown as unencumbered fund balances. This basis is used for all interim financial statements during the year.

Ohio Revised Code (ORC) §5705.38(c) requires each municipality to present their annual operating budget to their legislative authority, at minimum, at the level of fund, department, and within department,

identifying personal services and other expenditures. The City adopts its annual budget in the format of fund, function to categories such as personal services, contractual services, materials and supplies and capital outlay. *Fund* is the individual fund number and description established by the authority to separate and control expenditures of specific monies. While all governmental and utility funds are included in the annual appropriation ordinance, agency and fiduciary funds are not subject to Council approval. *Program/Function* represents groupings of functionally similar tasks performed by the jurisdiction and is the local equivalent of the ORC-required department. There are twelve major programs/functions identified by the City Finance Director, and include the following:

- 100 General Government
- 150 Executive & Legislative
- 200 Legal & Court
- 300 Public Service
- 400 Police
- 500 Finance

- 600 Lands, Buildings & Facilities
- 650 Recreational Programming
- 700 Debt Service
- 800 Water Utility
- 850 Sewer Utility
- 900 Transfers & Advances

The final ORC required component is *Object*. The object code is the lowest level of control provided for in the appropriation legislation. The current format provides the level of detail required by the ORC while not unduly restricting the ability of the Finance Director to manage the budget without submitting numerous supplemental appropriations to provide for minor budget transfers. In this budget structure, similar types of account numbers are grouped together into higher-level summary accounts. These summary groups include:

- 52 Salary & Related
- 53 Contractual Services
- 54 General Operating
- 55 Capital Outlay
- 57 Debt Service
- 59 Transfers & Advances

Amendments to authorized appropriations at the legal level of control may be made periodically as changing circumstances dictate. These will be recommended to City Council by either the City Administrator or the Director of Finance, along with the rationale supporting the requests. Such budget amendments must be formally approved by ordinance of Council. Budget-to-actual comparisons are provided in this report for each individual fund for which an appropriated annual budget has been adopted.

#### PROFILE OF THE CITY

The Pataskala area was settled in the 1800's and incorporated as a village in 1891. In the 1970's, the village added 240 acres to the east. A major part of this annexation was land along Blacks Road, the railroad tracks, and Township Road. A Newark Advocate article from 1971 described the site as the future location for single and multi-family residences, warehouses, light manufacturing, and commercial industry. The development was originally expected to be completed by 1976. Portions of the single-family, multi-family and light manufacturing components of the project have been completed.

The 1980's saw the Village of Pataskala grow by 404 acres. The territory located north and east of the village, was brought in through three annexations. This annexed territory was developed as the Bright

Waters subdivision on Township Road, and the Dehlendorf development (which includes commercial and office development).

From the 1800's until 1995, the former Village of Pataskala grew in all directions except south. In the 1960's, the village added territory north and south of State Route 16. One 627 acre annexation added several residential subdivisions to the village, plus some commercial development. The adjacent Lima Township had grown and developed over the last fifty years, as well. The 1980's were a time of moderate increases in land subdivision and construction activity. The average annual number of permits issued from 1980-1990 were 17.9 residential zoning permits and 13 subdivision permits.

Just prior to 1996, the Village of Pataskala was a small rural community situated on the borders of Lima Township and Harrison Township in southwest Licking County. The village had approximately 3,346

residents in 1990, while Lima Township had approximately 4,398 residents. Both the township and the village were experiencing rapid growth, influenced by the expansion of the cities of Reynoldsburg and Columbus directly to the west. Facing strong development pressures from these western municipalities, the Village of Pataskala and Lima Township determined they had three future interests in common. First, most citizens from both entities were satisfied with their community and did not want major change or expansion. Secondly, the citizens enjoyed the rural nature of their



living environment. Finally, if changes had to occur within their community (such as increased industrial or residential development), the citizens wanted to have a voice in the manner of such expansion.

These common beliefs led the Village of Pataskala and Lima Township to propose a merger, which was approved by the voters on November 8<sup>th</sup>, 1994, and went into effect on January 1<sup>st</sup>, 1996. At that point in time, Lima Township ceased to exist; the resulting municipality was simply known as Pataskala.

The City has a population of 17,565 residents based on the 2019 annual population estimate by the Mid-Ohio Regional Planning Commission (MORPC), which makes the City the 2<sup>nd</sup> largest City in the county, and the 12<sup>th</sup> largest in the central Ohio region.

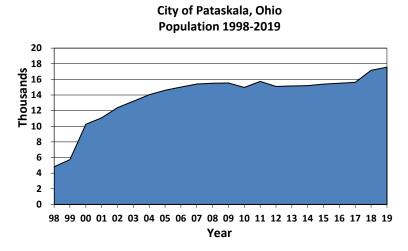
City residents have easy access to downtown Columbus and the entire central Ohio area via Interstate 270 and Interstate 70, U.S. Route 40 and State Routes 16 and 310. Commercial passenger air service is available at Port Columbus International Airport and Rickenbacker International Airport in the City of Columbus. The Licking County Heath Airport is located approximately 15 miles to the east of the City in Heath, Ohio and provides private commuter service.

The City is served by the Southwest Licking and Licking Heights Local School Districts, which are independent political subdivisions not under the control or supervision of the City in any respect. The geographic boundaries of the School Districts are different than those of the City. Both school districts estimate that between 30-35 percent of students in their school systems reside in the City.

#### ECONOMIC CONDITION AND OUTLOOK

There continues to be economic development interest due to the City's strategic location between the Interstate 70 and State Route 161 corridors in the growing eastern gateway area of the Columbus Region. The United States Census Bureau officially counted population in the City in 2010 as 14,962, an increase of 4,713 (46%) since the 2000 Census count. It is projected that the current 2019 population will surpass 17,500. The main factor contributing to this growth over a sustained period has been increase in residential development that compliments the rural character of Pataskala, along with relatively close proximity to the region's core city, Columbus. In 2016, Columbus Business First magazine named Pataskala the fifth fastest growing city in the central Ohio region.

Within the past 19 years, the City has seen significant commercial development occurring within the eastern portion of the City along Broad Street with the development of a Kroger store, and adjacent strip



retail center, the Hazelwood Shopping Center. In addition to the construction of Kroger in 2000, the first phase of the Hazelwood Shopping Center was constructed with approximately 19 additional retail units ranging from 1,400 square feet to 4,800 square feet and totaling 28,800 square feet. These units are all full and provide retail and dining options for residents. In the years following, another small retail center was built to the east of the Kroger/Hazelwood Shopping Center on the opposite side

of Corylus Drive. Along with the retail center there is a car wash and a two-story bank. In addition to this expansion, Phase II of the Hazelwood Shopping Center totaling 22,000 square feet was also completed. This development offers an additional 12 retail units ranging from 1,400 to 10,200 square feet.

In late 2006, the Ohio Department of Development designated an approximately 521-acre site in the City as eligible for \$3.4 million in Job Ready Sites (JRS) funding to construct an access road to open up the site, known as the Pataskala Corporate Park, for development. As such, this JRS site, at the southeast corner of State Route 16 (Broad Street) and Mink Street is recognized as one of the premier sites for manufacturing and industrial development in the State of Ohio. This new road, linking State Route 16 (Broad Street) and U.S. 40 (The National Road), and providing improved access to Interstate 70 offers unparalleled access for commerce. The roadway was one of the initial projects funded under Ohio's Job Ready Sites (JRS) program and is critical to the City for the creation of jobs and investment in the Park. Phase I of this development was a two-lane roadway, with a future Phase II to add an additional 3rd and 4th lane, as well as other associated infrastructure improvements. The total cost of Phase I of the project was approximately \$5 million. Phase II of the project is anticipated to cost an additional \$6.3 million. The Phase I roadway was completed in late 2011 and the City has been actively marketing the Pataskala Corporate Park to attract advanced manufacturing, logistics, research & development, and corporate headquarters facility uses. In 2016, the City attracted the first development to the Pataskala Corporate Park. Subsequently, an American Electric Power (AEP) regional distribution center was completed in 2018. This distribution facility is co-located with a full electric service sub-station on 10 acres in the Pataskala Corporate Park. This sub-station provides a ready electric capacity in the park, increasing the attractiveness of the property.

In 2008, the City, Licking County, City of Newark, and Harrison Township and property owners/Development Corporation (Red Chip Farms, Inc.) agreed to a partnership agreement setting the stage for development of the JRS Roadway, and establishment of a Joint Economic Development District (JEDD) overlaying the Pataskala Corporate Park.



The strategy for the partnership and job creation is a multifaceted approach combining four key economic development tools consisting of: (1) the creation of the JEDD; (2) utilization of grant funding from the Department of Development's (ODOD) JRS program; (3) utilization of Community Reinvestment Area (CRA) property tax exemptions; and (4) utilization of an existing Tax Increment Financing (TIF) area, in order to attract hundreds of jobs and millions of dollars in new investment.

In 2011, the City formally accepted the Etna Parkway Job Ready Site Parkway extending from Broad Street to Refugee Road, or the portion within the corporate limits. Etna Township, which borders the City, also accepted their portion of the roadway thus opening the roadway from Broad Street to State Route 40 and the Etna Corporate Park. This Etna Parkway Extension Project (Phase I & II) will hopefully provide a tremendous stimulus for growth in Central Ohio.

In 2019 the City of Pataskala completed work on a compensation agreement between the City and the two School Districts surrounding the park. These agreements pave the way for a faster approval of abatements within the corporate park.

The City has also experienced the opening of nearly 20 small local businesses. These businesses range from food service to miscellaneous retail. We continue to experience local business growth.

Residential development construction has also increased in the city. There are currently more than 900 residential lots in some stage of development/planning. The City has become attractive to residential developers due to the quality services and well scoring local school districts. Subdivisions that have recently been approved or are under construction include: Broadmoore Commons (274 lots); Legacy Estates Phase III (35 lots); The Settlement phases III and IV (32 total lots); Carrington Ridge Phase II (36 units); Foor Farms Phase II (60 units); Hazelwood Phase 4, 5, and 6 (76 lots) and The Ravines at Hazelwood phase III (40 lots).

#### **MAJOR INITIATIVES:**

#### Planning and Zoning Department/Economic Development

The Planning and Zoning Department has developed a mission statement which works to enhance the quality of life offered to those who live or work in the City through long range comprehensive land use planning and management. The department's guiding principles are:

1. Public engagement in planning discussions;

- 2. Achievement of a balance of land uses that sustain the City;
- 3. Enhancement of pedestrian connections to parks, schools, government, commercial, industrial and residential designations;
- 4. Protection of the environment;
- 5. Revitalization of the historic village centers; and
- 6. Maintaining the City's identity with its agrarian and rail heritage.

The Department is comprised of a Director of Planning, City Planner, Zoning Inspector, and a Zoning Clerk who are responsible for operation of the Department. The Department also provides staff support to the Board of Zoning Appeals and the Planning and Zoning Commission, composed of 5 and 7 citizen members, respectively. The Director of Planning compiles business and industry information/data for the City and assists in preparing information packets for businesses looking for sites for major expansions as well as assisting entrepreneurs navigate the requirements for zoning, signage and land development.

During 2019, the Planning and Zoning Department undertook a number of initiatives, including:

- Continued to update the Pataskala Comprehensive Plan, which has not been updated since its creation in 2006.
- Processed 667 new Zoning Permits, including 142 Zoning Permits for new houses.
- Enforced 633 Zoning Violations, many of which were for erosion and sediment control.
- The Board of Zoning Appeals considered 29 applications, while the Planning and Zoning Commission considered 19 applications.
- Continued the digitization of over 10,000 zoning permits to be used in the City GIS system;
- Six new subdivision phases were platted creating 200 new single-family residential lots.
- Initiated a code amendment to establish Residential Appearance Standards that promote desirable residential development that fits the context and character of the existing community.
- Initiated a code amendment to establish Distressed Property Standards that protect the health, safety and welfare of the citizens of Pataskala, reduce the potential for economic decline as a result of public nuisances, protect aesthetic standards, and preserve and protect property values.
- Established a code amendment to the City's Unsafe Structures regulations to correct a discrepancy with the time allotted to demolish a building, provide provisions for emergency demolitions, and edit terminology so that it remains consistent throughout.
- Continued to correct discrepancies on the Zoning Map.
- Continued coordination between the Planning and Zoning Department, the Pataskala Utility
  Department, the South West Community Water and Sewer District and the Licking County Health
  Department on Certificates of Compliance for new residential construction. This coordination of
  efforts ensures that Certificates of Compliance are completed, and that water and sanitary services
  are installed correctly.

Many of the changes that were completed in 2019 have shown immediate results and garnered support from residents and businesses alike. The Planning and Zoning Department seeks to continue and built on successes well into 2020 and beyond

#### **Police Department**

The Division of Police enjoys the relationship that it has fostered with the community. We continue to participate in functions both in the city and the surrounding areas to better serve our residents, business owners and visitors. We take every opportunity to interact and build those relationships. We do that by participating in events such as The Pataskala Street Fair, Cookout with A Cop, Licking Memorial Mini-

Triathlon, the Independence Day Fireworks, Safety Days, and attending many neighborhood homeowner's association meetings.

We also work with the Pataskala Citizens Police Academy Alumni Association to provide our division support during different activities and events. Many of the members also participate in other volunteer groups and organizations that provide us with even more resources to better serve our community. Many of the events wouldn't be nearly as successful without the good people of the PCPAAA.

We are committed to the fight against the drug epidemic that continues to plague our society. We've procured Naloxone (Narcan) and issued it to the officers to assist in expediting the treatment of opioid overdose victims. The officers have all been trained on the proper use of the drug in the hopes of saving lives. We also continue to participate in programs such as the National



Drug Take Back Days, and the Drug Free student program at South West Licking High and Middle Schools. We also offer resident access to a drug disposal box located at our new facility behind City Hall.



Our K-9 program continues to be a huge asset in the effort to remove illicit and dangerous drugs from our community. We've enjoyed success in removing many different types of dangerous drugs from our and surrounding communities. A big part of that accomplishment is directly attributed to our K-9 animals and their handlers.

Although we have been in our new building for only a year, it has already proven to be a huge help in allowing us to better serve our community by providing the much-needed space to conduct multiple tasks at the same time. We will be able to perform the required training in a much more efficient manner, as well as having a secure area to process

arrestees/detainees improving safety for all individuals involved.

The Pataskala Division of Police will continue to seek new and effective approaches to help ensure Pataskala continues to be a fun and safe place to live and visit.

#### **Public Service Department**

The Public Service Department's (PSD) primary source of funding is the City income tax, and in 2019, approximately 33% of the income tax revenue collected was dedicated to public service operations. Approximately 52.5% of the budget was allocated to routine expenditures such as: employee wages and benefits; utilities; consumable inventories (such as road salt and patching materials); and maintenance

services. The remaining 47.5% was appropriated for construction of roadway and other infrastructure improvements, as well as make some facilities improvements and purchase some needed equipment.

The City's 2019 annual street improvement program provided much-needed maintenance to roads within the City. Approximately \$870,000 was spent to make the following street improvements in 2019:

- 1. *Headley's Mill Road from Morse Road to 0.5 miles south of Courter Road* 2 miles of double chip seal surface treatment with spot surface and full depth pavement repair.
- 2. Dixon Road 1 mile of asphalt leveling course and chip seal with spot full depth pavement repair.
- 3. Park Street 600 feet of asphalt resurfacing.
- 4. Mill Street 500 feet of asphalt resurfacing with sidewalk and curb replacement.
- 5. *Old Maids Lane* 1.5 Miles of double chip seal surface treatment with spot surface and full depth pavement repair.
- 6. Highland Court Reconstruction of 300 ft of roadway.

Construction of two multi-year Capital Improvement Program (CIP) projects began in 2018: (1) the Mink Street, Phase II project; and (2) the Taylor Road Trail project. The City received funding assistance (75% of construction costs) from the Mid-Ohio Regional Planning Commission (MORPC) and the Ohio Department of Transportation (ODOT) for the Mink Street, Phase II project, with the City's financial responsibility being only 25% of the total project cost. This was a large-scale project that included right-of-way acquisition and utility relocation to allow for a widened roadway that was completely reconstructed. This project has been in the works for several years, and after exhaustive planning and preparation, construction was completed in mid-2019.

Not unlike the Mink Street, Phase II project, the Taylor Road Trail project was also largely funded by MORPC and ODOT, with the City being responsible again for roughly 25% of the total project cost. This project connects Citizens Park on Cleveland Road with Freedom Park on Taylor Road with a 10' wide bike trail, and also includes new sidewalks on the west side of Taylor Road. This project has also been in the works for several years, construction commenced in 2018 and was completed in 2019.

The PSD also continued to actively identify, plan, and design infrastructure projects related to roadways, drainage, and safety. One of the largest of those is the Oak Meadow Drive project. The primary purpose of this project was to improve drainage along Oak Meadow Drive, which serves to protect and preserve the roadway which was to be resurfaced as part of the project. It has also relieved residents in the area of drainage problems and improved safety by adding sidewalk/path on the east side of the road. Construction of this project was completed in 2019.

Observations of residents walking along Broad Street and across the busy intersections with Main Street and Township Road has led to the development of the Pataskala Safe Travel Plan. This is a multi-phase and multi-year project that will incorporate pedestrian facilities at and between major intersections to improve and promote safe pedestrian travel. Design of phases I and II were commenced in 2018 and construction was completed in 2019. These phases target the western intersection of Broad Street and Main Street, and include the following improvements: crosswalks, pedestrian count down timers, sidewalk, an expanded shoulder, and a new signal controller to accommodate the added equipment.

With record setting rainfall over the past two to three years, drainage continues to be an issue throughout the City, and an area where the PSD expends significant effort. Two drainage related studies were commissioned and completed in 2018; the Graham Road Drainage Study, and the Retention/Detention Basin Inventory and Analysis. The Graham Road study resulted in a small-scale project that was completed in 2019 by City personnel to improve drainage along Graham Road. The Retention/Detention study identified and inventoried basins throughout the City, then determined responsibility and provided

recommended improvements for the City to make. In 2019, improvements were made to a retention basin in the Glenbrooke Subdivision that was causing local streets to flood.

The City also commissioned the design of the Taylor Road Stormwater improvements project in 2019. This project will add inlets and replace approximately 1600' of old, mis-matched, and failing pipe along both sides of Taylor Road from Barry Road. This project is in response to flooding of the roadway and private property that occurs during heavy rains. With the design complete, it is expected that this project will be constructed in 2020.

At the end of 2019, the City also undertook an unplanned, major storm water project known as the Town Street Trunk Sewer project. The impetus for this project was significant private property flooding that was caused by the destruction of an old field tile on private property where the City had no right of entry. This project will reconnect drainage areas by installation of a new storm sewer that is being placed in the right-of-way, where it will not be subject to the decisions of private property owners. This project will be completed in 2020.

As the PSD has moved towards an asset management-based approach for maintenance of public infrastructure, the Intersection Safety and Capacity Study was commissioned in 2019. This study evaluated and ranked all of the traffic signals, and two other major intersections within the City in terms of safety and capacity. The study gave the City a defendable, base-line approach document for prioritizing improvements to intersections within the City. In a quickly growing City, we have specific need for these improvements, and this document also serves as the foundation for applying for funding through ODOT and MORPC. An ODOT Safety funding application has been submitted in 2020 for a multi-year project that will design and construct improvements to the intersection of Broad Street and Summit Road.

With the remainder of the budget, the Public Service Department was able to focus on paying down debt service, replacing culverts, and acquiring equipment to increase in-house capabilities and safety. The City utilized both contractual services and City personnel to replace several culverts of varying size around the City where existing culverts were at the end of their useful life. The purchase of a new mini-track hoe in 2019 allowed for the PSD to perform more of these types of jobs in-house.

To complete small scale infrastructure and maintenance projects, the City relies on the capabilities of its Public Service Department Staff. The following list highlights efforts that were completed by the Departments eight full-time employees and one part-time grounds maintenance employee in 2019:

- Over 7,500 feet of roadside ditch cleaning and restoration.
- Over 1,000 feet of storm sewer/culverts replaced/installed.
- Installation and reconstruction of numerous yard drains and catch basins.
- Approximately 10 tons of crack seal material applied to roadways throughout the City.
- Roughly 3400 gallons of emulsion and 165 tons of gravel used to dura-patch City roads.
- Patching potholes and asphalt repairs, using approximately of 130 tons of asphalt.
- Repair of 70 streetlights.
- Replacement/upgrade of approximately 300 street and traffic signs.
- 10 traffic signal repairs/bulb replacements.
- Over 1,000 man-hours mowing public right-of-way
- Response to over 7,250 OUPS tickets

#### **Utilities Department**

The Utilities Department accomplished several major projects in 2019 in order to help us accomplish our mission of "Clean Water In, Clean Water Out", including the following:

#### Water Reclamation Department

The Wastewater Collection System consists of 7 Lift Stations, 915 manholes, and 42.7 miles of sewer main pipeline. The 2019 calendar year for the Utility Department was productive and successful in our daily mission of "Clean Water In, Clean Water Out". We made efforts in equipment replacement and equipment revitalization was accomplished through maintenance efforts. Maintenance efforts include numerous hours in plant operation duties, preventative maintenance duties at our facilities, and duties in the collection system.

- WRF Upgrade Project Design The Utility Department collaborated with Hull Inc. to complete a design engineering phase of the Water Reclamation Facility (WRF) Upgrade Project with the intent of improved phosphorous reduction in our effluent. This project will involve several key components, including VFD's installed at the two influent pump stations to control flow into the WRF, installation of a jet aeration system in the oxidation ditch to improve dissolved oxygen concentrations, a backup chemical feed system for phosphorous removal as needed, and various piping improvements. Construction of this project is expected to occur in 2020.
- <u>2019 Biosolids Program</u> The Biosolids Management Program resulted in 112.83 dry tons of nutrient rich product for agricultural beneficial reuse. The program is on the frontline of reuse and recovery of the beneficial application of biosolids. The department is currently utilizing the services of a contractor to conduct our land application program in accordance with good farming practices and OEPA regulations. The intent in 2020 is to bring this process back in house wherever practical in order to make this process as cost effective as possible for the department.
- 2019 GIS System Project The Utility Department took great strides in developing our GIS system for our underground infrastructure. We worked with our consultant to build and update our systems to streamline our department efforts in infrastructure management. There is still

much work to do in the area of service lines being added to the system, but the bulk of the main lines are accurately depicted.

• <u>1 Meter BDP 3DP Belt Filter Press</u> - The new belt press at the Water Reclamation Facility is one of the most valuable upgrades that the department has gone through. The new press has been utilized for a full year, and it has exceeded expectations. The filtrate from the press is cleaner, the product has a higher solids percentage, and the polymer usage is 1/3 of previous annual consumption



totals. The savings in polymer costs alone nearly equal the additional costs of utilizing Agrisludge for the land application process.

#### Water Department

The Water Distribution System consists of more than 550 fire hydrants, nearly 4,000 main line and service line valves, 4 elevated water storage tanks, 4 clear well storage tanks, 6 active water treatment wells, 1 water booster pump station, 2 treatment plants, and 61.54 miles of water main pipeline. The 2019 calendar

year for the Utility Department was productive and successful in our daily mission of "Clean water in, clean water out". We made efforts in equipment replacement, and equipment revitalization was accomplished through maintenance efforts. Maintenance efforts include numerous hours in plant operation duties, preventative maintenance duties at our facilities, and duties in the distribution system.

- **2019 GIS System Project** The Utility Department took great strides in developing our GIS system for our underground infrastructure. We worked with our consultant to build and update our systems to streamline our department efforts in infrastructure management. We also purchased an antenna that will allow us to more accurately build the GIS system.
- Southeast Tower Touch Up Work The Utility Department coordinated with a contractor in 2019 to clean the exterior of the Southeast Water Tower. They also did some touch up paint repairs while they were here. This work extended the useful life of the exterior coating on the tower by an estimated 5-7 years.
- Water Tower Maintenance Program The Utility Department is looking into using an all-inclusive water tower maintenance program for 3 of its 4 water towers. This program would include, but not be limited to, painting, emergency and routine repairs, washout services and EPA required asset management reporting. We anticipate starting this program in 2020.
- <u>Hydrant Flushing Program</u> The Utility Department completed its annual hydrant flushing program in October. This is done to ensure that all our hydrants are in good operational condition, and to flush out any sediment that may have settled out of solution into our distribution system.
- <u>Valve Exercise Program</u> The Utility Department continues to work on its annual valve exercising program, ensuring the proper operation of the main and hydrant control valves in the system.
- Public Education Efforts We provided educational information to the customers regarding the Consumer Confidence Report (CCR) every year. The Utility Department is also continuing a monthly Social Media Informational Outreach program covering a different aspect of the department each month. We hope to create updated virtual plant tours and make them available on the City's Website.
- <u>Main and Mill Street Waterlines</u> We found a significant water leak in the area of Main and Mill Street that was not surfacing. While repairing the leak, we were able to tie the water main on Mill Street heading west to the water main on Main Street. This allows for a second feed point to the west side of old town and creates another water loop, eliminating a "dead end" point.
- <u>System Maintenance</u> During 2019, the Water Department completed the following repairs and improvements to the water system:
  - 5 water main and/or valve repair jobs
  - 34 service line repair jobs
  - 4 hydrants replaced
  - 7 hydrants repaired
  - All hydrants flushed during the annual hydrant flushing program
  - Over 4,000 laboratory tests to ensure OEPA compliance
  - All water towers inspected for future maintenance consideration

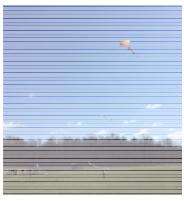
#### Utility Billing Department

The Billing Department ensures timely delivery of service to our customers and is diligent in providing the outstanding customer service every day of the year. This includes keeping the meter reading on a schedule month to month, ensuring that customer invoices go out on time, and attentiveness to customer service order requests. During 2019, the department processed approximately \$3.75 million in service and capacity charge revenue.

• <u>Information and Outreach Efforts</u> - The Billing Department worked with the Director to make intentional education and outreach efforts on a monthly basis. The information pertained to Consumer Confidence Reports, Billing Informational Updates, Project Updates, and general tips and information to the customers. A major portion of this informational outreach was a campaign to inform the customers of an upcoming rate increase and how that increase would affect the customer's monthly budgets.

#### **Parks and Recreation Department**

Currently, the city of Pataskala has seven parks within its approximately 30 square miles. Since 2018, the parks department has been awarded two Ohio Department of Natural Resources "NatureWorks" grants for improvements at two of our parks. Beginning in the spring of 2020, we will start work on exciting new offerings at Liberty Park and Karr Park. The improvements at Liberty Park will include a shelter house, walking path and a nature playground within the woods, while the improvements at Karr Park will begin in spring 2021 and include a multigenerational fitness area, and new entrance features to the park. Additionally, we plan to improve the existing walking path and expand that path to connect all park features for the community and city employees..



With an estimated population of more than 17,500 residents and a median age of 37, Pataskala's population is relatively young. However, we must not forget about the city's mature and elderly. Parks and Recreation is here to serve that population segment with social, recreational, active, and healthy



opportunities to build a community centered around volunteerism to help strengthen our communities' image. Effectively promoting and publicizing recreational programs and events will help enrich the lives of our residents.

The City's seven park system consists of more than 135 acres of passive and active parkland, and include the following: 3 softball diamonds, 11 rec soccer fields, 6 traveling team soccer fields, picnic shelter, a softball garage, a soccer garage/concession stand, a maintenance garage, and a walking path. Foundation Park hosts the assembly of floats for the annual Fourth of July parade, the

Easter egg hunt sponsored by the Pataskala Lions Club, the Antique Power Show (includes tractor pull events, live music and other community events), Outdoor Rec Day. The park also has a 1-acre stocked pond.

<u>Municipal Park</u> (Active) has a small baseball diamond, a swimming pool, 1 soccer fields, a basketball court, a sand volleyball court, shelter house, and a playground for children. It also has a walking trail that connects two large subdivisions.

Freedom Park (Active) includes large open space, a playground for children, and a shelter house.

<u>Liberty Park</u> (Passive) has a 2-acre stocked pond, a walking path in the woods and a large open field. The parks department was awarded a Nature Works Grant from The Ohio Department of Natural Resources for improvements for approximately \$69,000. The improvement includes a paved walking path, nature playground inside the existing woods and a shelter house. An Eagle scout from a local Boy Scout troop will be constructing a GAGA pit in the summer of 2020.



<u>Citizens Park</u> (Passive) has a children's playground and a 2-acre stocked fishing pond. We are working on a concept plan for future development.

<u>Karr Park</u> (Active) has two shelter houses, a children's playground, a volleyball court and a walking path. Improvements are tentatively scheduled for spring 2021

<u>Volunteer Park</u> (Summer 2020) is currently planned to have two baseball fields, a shelter house and a soccer field/open space.

The Parks and Recreation Department looks to the future to enhance City Programs to offer the citizens of Pataskala more diverse sport programs, adult programs and more. In addition, we will concentrate on repairing existing buildings and maintaining and enhancing the grounds at all the parks. To help take our city's Parks and Recreation Department to the next level, and to keep up with the growth of our rural city, we are considering developing partnerships with local businesses to help enhance our parks and what the city has to offer its residents.

#### **Land and Buildings**

The Lands and Buildings Department is primarily funded by the General Fund, and expenditures included improvements to the Old Town Hall (which also serves as the home to the City's Utility Department), City Hall Building, Street Department, and park facilities. In 2007, the City purchased an existing office building located on Broad Street to serve as its Municipal Headquarters, with the intention of leasing any excess space. Improvements to the building since 2007 have included a new parking lot, new roof, as



well as technology upgrades completed in 2012. In 2014, the note on the Municipal Building was paid in full, resulting in the City's complete ownership of the facility.

In 2016, City Council authorized the Administration to enter into a contract with an architectural firm, Horne & King, for planning, architectural design and construction administration services related to the



construction of a new Police Station. Police department operations were previously run out of the Old Town Hall building, a 102 years old facility that was never designed to serve in such a capacity. Permanent long-term funding for the project and project bidding were successfully completed in early-2018. Construction of the new station was completed in early 2019 and the Police Department moved into the new facility in the spring of 2019.

Specific to the Old Town Hall, City Council approved funding in the 2019 and 2020 budgets to make improvements to the facility after the Police Department moved out. These included improvements to the building's electrical service, plumbing, HVAC and general remodeling work. Upon completion of much of this work, the City's Utility Administrative and Billing staff moved in. In addition to providing space for the Utility Department, the city also rents office space in the Old Town Hall to the Pataskala Area Chamber of Commerce.

#### **Finance Department**

The Finance Department, which consists of 3 full-time employees, is responsible for the following functions: payroll, budgetary compliance, accounts payable/receivable, income tax collection, human resources, payroll, capital asset accounting, investment of public funds, and ensuring compliance with Bureau of Worker's Compensation guidelines.

The department provides timely financial information to the Mayor and members of City Council, employees, and residents. This information includes monthly financial and budgetary reports which are posted to the City's website, a 5-year forecast for all of the City's funds, outlining expected revenues, expenditures and cash position, and also updates regarding the City's budget. Policies and procedures are continuously updated and reviewed ensuring proper internal controls are in place.

This year will mark the twenty-sixth consecutive year of filing financial statements according to accounting principles generally accepted in the United States of America (GAAP), and the tenth consecutive year that the City has submitted a Comprehensive Annual Financial Report (CAFR) to the Government Finance Officers Association for their Certificate of Achievement Program.

#### LONG-TERM FINANCIAL PLANNING

A 1.0% income tax was enacted by the voters in May 2010 and became effective July 1, 2010. The tax provides funding for Police protection and for investment in maintenance and improvements of the City's roadway infrastructure. City Council initially earmarked 75% of the revenue for police and 25% for street maintenance and repair through December 2011. Based upon 2011 and 2012 collections being significantly higher than originally estimated, the City was able to allocate additional income tax revenues in 2012 toward the City's infrastructure needs. As a part of the annual budget process, City Council approves the following year's allocation rates. For 2019, City Council directed that the income tax collections were to be allocated as follows: Police (51.5%), Street (33.0%), Capital Improvement (9.5%), and Debt Service (6.0%).

Pataskala is considered to be a bedroom community, with a significant portion of its approximately 17,500

residents working outside the corporate limits, including the cities of Columbus, Pickerington, Reynoldsburg, Whitehall, and Newark. Licking County's unemployment rate remained competitive with a rate of 3.42% and is somewhat better than the State of Ohio's December 2018 rate of 4.3%. This is a welcome improvement over Licking County's 11.0% rate in January 2010. The City also monitors and utilizes unemployment rates in surrounding counties as one factor when forecasting future income tax collections.

In consultation with City Council, the City Administrator has primary responsibility for developing the short- and long-term goals and objectives for the city. The City Administrator has compiled a list of six planning topics, which include: attracting jobs to the City; improving the City's roads; and completing a vision of how residents want the City to look in coming years.

Please find below an outline of Goals & Projects for 2020. The Administration prepared this plan in order to focus our planning and align our action steps consistent with these goals in order to achieve maximum efficiencies and results for the citizens of Pataskala.

#### 1) Economic Development

- Corporate Park: Formulate plan with new broker of Corporate Park to market the property to potential developers. Determine the maximum combined water and sewer service that can be provided to the Park by the City and Southwest Licking Community Water and Sewer District.
- Community Reinvestment Areas (CRA's): Continue to market the City's four commercial and residential CRA areas. Create informational materials to inform business and residents about the CRA program.
- Local School Districts: Work with both local school districts to implement the newly-signed revenue sharing agreement for the Corporate Park CRA, benefitting expediency of future development of the Park.
- Tax Increment Financing Districts (TIF): File additional parcels within the active SR310 North and South TIF Districts to capitalize on developments. Identify other potential locations to implement TIF Districts to support development and infrastructure improvements.
- **Organizational Relationships:** Strengthen our partnerships with regional organizations, entities, and neighbors to enhance marketing and coordination:
  - Columbus 2020
  - Mid-Ohio Regional Planning Commission (MORPC)
  - Etna, Harrison, St. Albans, Jersey and Jefferson townships
  - Pataskala Area Chamber of Commerce
  - Franklin & Licking counties
  - Jobs Ohio
  - Pataskala Corporate Park JEDD
  - Ohio Development Services Agency
  - Southwest Licking & Licking Heights School Districts
  - Central Ohio Technical College/C-TEC
  - Mid-Ohio Development Exchange (MODE)
  - Southwest Licking Consolidated Water & Sewer District
  - Cities of Columbus, Reynoldsburg and New Albany

#### 2) Infrastructure Improvements / CIP Implementation – "Investment in Our Future"

• Street & Road Infrastructure: Implementation of the Street Improvement Program, including

repaving/reconstruction of identified roadways. The City continues aggressive budgeting each year toward our annual roadway improvements program.

- Traffic Control and Intersection Improvements: With the completion of the Intersection Safety and Capacity Study, the City has created a prioritized improvement schedule for intersections and will use it as a baseline to apply for State and Federal funding for financial assistance in completing improvement projects. In 2020, the City applied for ODOT safety funds to make improvements to the intersection of Broad Street and Summit Road.
- **Bridge and Culvert Asset Management:** In 2019, the Public Service Department completed a bridge assessment and maintenance recommendations study. A detailed CIP is being developed to create a maintenance and replacement schedule. In 2020, the City plans to completed maintenance projects to two bridges and replace two large-diameter culverts.
- **Storm Water Management:** In 2019 the City commissioned the design of the Taylor Road Stormwater Improvements project. This project is planned for construction in 2020, and will improve drainage, with the aim of preventing flooding at the intersection of Taylor Road and Barry Road. The City also commissioned an emergency project at the end of 2019; that is, the Town Street Trunk Sewer project that was in response to major flooding caused by the destruction of a critical storm sewer on private property. This project will be completed in 2020.

#### 3) Public Service & Engineering

- **Public Service Department Core Services:** Continue to provide basic and enhanced services to the residents and businesses, including:
  - Roadway berm replacement
  - Urban forest management plan (city-owned trees only)
  - Roadway striping
  - Pothole repair and repaving
  - Ditch cleaning and culvert repair/replacement
  - Right of-way mowing and vegetation management for sign visibility
  - Stream blockage removal
  - Streetlight repair and maintenance
  - Snow and ice removal program
  - City gateway maintenance
  - Street signage repair and replacement
  - Weekly park maintenance efforts
  - Guardrail maintenance
  - Road sweeping/alley maintenance
  - Mosquito control program
- Storm Sewer Maintenance: Targeted use of jet truck to maintain and clean-out lines. Inspect all drains and catch basins, and video sewers suspected of deficiencies throughout the City to identify areas in the storm water system that need to be cleaned, repaired, or replaced.
- NPDES/MS4 Permit: Improved communication with the EPA and staff efforts to improve compliance with requirements of NPDES/MS4 program.

#### 4) Land Use, Planning & Zoning / Grant Funding, Parks & Recreation:

• **Economic Development:** Continue responding to leads, and work to ensure adequate infrastructure is in place.

- Comprehensive Land Use Plan: Finalize draft Comprehensive Plan in conjunction with Development Committee and City Council in order to formally adopt the Plan.
- **Code Review:** Ongoing review by staff identifying areas of the code not working as intended suggestions for code modifications, if needed, should be anticipated in 2020. Code amendments that may be the outcome of the adoption of the Comprehensive Land Use Plan.
- **Zoning Code Enforcement:** Continued prioritization of enforcement issues within the Department trash, inoperable motor vehicles, tall grass and weeds, along with chronic property maintenance-related properties.
- **Planning & Zoning:** Modify existing permit forms and fee schedule to provide more streamlined submittal process.

#### 5) Utilities – "Clean Water In, Clean Water Out"

- Public Informational Outreach: Significant outreach, education, and awareness initiatives to
  customers on Source Water Protection Program, Fats Oil and Grease Program, Backflow
  Prevention Program, Water Conservation Efforts, virtual tours of treatment plants on line, and
  monthly informational posts on different aspects of the water and wastewater treatment processes.
- Water Reclamation Facility (WRF) Improvements: Complete the WRF upgrade construction. This upgrade is being completed to accomplish the goal of better nutrient reduction, specifically phosphorous. This project is mostly funded by a 0% interest loan from the Ohio EPA.
- **Sewer Line Maintenance:** Increased efforts in sewer main preventative maintenance cleaning efforts. Using the SL-RAT system, we are able to use sound waves to quickly diagnose whether or not a line is experiencing a blockage. This allows us to only clean the lines that need cleaning, saving time, water and money.
- Water Line Maintenance: Annual water line, valve, and hydrant replacement and repair efforts. We also conduct a water valve exercise program to ensure that the valves are operable when they are needed. We exercise half of the system's main line valves every year.
- Water Tower Maintenance Program: This is an all-inclusive maintenance program that covers three of our four water towers, including painting, repairs, and clean out services, for the next ten years.
- **GIS integration work**: The Utility Department is continuing to update its GIS map which locates all of its water and sewer infrastructure.

#### 6) City Facilities

- **Municipal Facilities Inventory:** Investigate potential new uses for all city facilities. What is the most productive use of all city facilities?
- Old Town Hall: The City is currently pursuing a grant from the state to pay for the installation of an air conditioning unit for the Sterling Theater. Additionally, it is anticipated that more renovations will be done to the back half of the office space (flooring, painting and minor remodeling) as well as a resurfacing of the parking lot for the Old Town Hall.

#### 7) Communications / Public Outreach

• **Community Outreach:** Improve regularity of the city's e-newsletter distribution. Increase the number of registrants for the e-newsletter. Increase use of social media (Facebook, Twitter) and increase the number of registrants to each. Utilize these systems to keep community updated on

events and news. Continue distribution of print copy quarterly newsletter. Increase use of the City's telephone mass notification system.

#### 8) Parks and Recreation

- Continue to improve the current level of the recreation programs and facilities
- Pursue new and exciting recreation programs to involve more residents (adults and children) in various activities using park facilities.
- Continue to maintain and improve park facilities for the continued enjoyment of the current residents as well as future potential residents.
- Promote our parks to families and offer community events and co-sponsored events with local clubs, businesses and other local groups to encourage more involvement within the parks
- Continue to strategic plan for our recreational programming and park systems. In 2020 we will have a preliminary concept plan for all seven parks.
- Continue to pursue volunteer opportunities with all civic groups, businesses, as well as individual residents to improve the overall condition of the Parks.
- Work to develop partnerships with our local school to offer additional programs such as archery in schools and E-Sports clubs.
- Continue to seek sponsorships from local business for recreational programs, events and future programming.

#### RELEVANT FINANCIAL POLICIES

By ordinance, City Council adopted a comprehensive *Employee Handbook & Policy Manual* which, in addition to providing employees guidance on employment practices and policies, also provides a tool for the City to better manage and streamline the City's purchasing procedures, budgeting and financial planning, debt management, and investment and deposit of funds to ensure the minimal City resources are utilized to their fullest. A summary of the significant components of the financial policy section are as follows:

**Purchasing Procedures -** Clarification and direction was provided to all employees governing the use of requisitions, certification of funds, establishing communication channels between departments receiving goods and the authorization for payment, competitive bidding process, and finally establishing overall standards and ethics.

**Budgeting and Financial Planning** – The purpose is to identify the major elements of the budgeting/financial planning process to ensure the long-term objectives of the City are met and to recognize that prudent financial planning considers multi-year implications of short-term financial decisions. The major financial planning elements include:

- 1. <u>Capital Improvement Plan</u> This document establishes a policy framework to guide the expansion of the City and future development and necessary infrastructure and capital equipment needs.
- 2. <u>Five-Year Forecast</u> This plan projects the expected fund balances of the City's General Fund, or main operating fund, and considers the expected funding needs, essential funding sources, and

may expand upon the Capital Improvement Plan by estimating the costs and funding for projects and programs that accomplish the long-term goals for the City.

3. <u>Annual Operating and Capital Budgets</u> – This annual financial plan is prepared by the City Administrator with assistance from the Finance Department and approved by Council. These budgets may be changed throughout the year based upon departmental needs and changes in estimated revenues.

The City will budget target cash fund balances for various operating funds to provide reserves for unforeseen emergencies or revenue shortfalls and to eliminate the need for short-term borrowings.

**Debt Management** - Debt will only be used to fund capital projects or the purchase of capital assets that will continue to benefit the community and will not be used to finance operating expenditures. The City will work to obtain and maintain assigned credit from a rating agency consistent with the City's financing objectives. Finally, the City will strive to retire short-term borrowings as considered beneficial to the City in relation to overall cost savings and interest rates.

*Investments and Deposits of Funds* – City Council adopted an amended investment policy in 2018 which expanded the number of approved investment options, and emphasizes safety, preservation of principal, liquidity and yield. All idle funds are to be invested in accordance with the City's investment policy.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Pataskala for its Comprehensive Annual Financial Report for the year ended December 31, 2018. This was the tenth consecutive year that the City of Pataskala has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it the GFOA to determine its eligibility for another certificate.

The GFOA has given an Award for Outstanding Achievement in Popular Annual Financial Reporting to the City of Pataskala for its Popular Annual Financial Report for the fiscal year ended December 31, 2018. The Award for Outstanding Achievement in Popular Annual Financial Reporting is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government popular reports. In order to receive an Award for Outstanding Achievement, a government unit must publish a Popular Annual Financial Report, whose contents conform to program standards of creativity, presentation, understandability, and reader appeal. An Award for Outstanding Achievement is valid for a period of one year only. This is the second consecutive year that the City has received this recognition. The GFOA presented a Distinguished Budget Presentation Award to the City of Pataskala for its Annual Budget for the fiscal year beginning January 1, 2019. In order to receive the award, a government unit must publish a budget document that meets program criteria as a policy document, as a financial plan, as an operations guide, and as a communications device. The Distinguished Budget Award is valid for a period of one year only. This is the second consecutive year that the City has received this recognition.

The City was also awarded the Ohio Auditor of State's *Award With Distinction* certificate (formerly known as the "Making Your Tax Dollars Count" award) for nine consecutive years (2009-2017), based upon the submission of a Comprehensive Annual Financial Report, and the auditor's finding that no material noncompliance or internal control weaknesses were identified as a result of these audits. We anticipate qualifying for the award again for 2019.

The preparation of this Comprehensive Annual Financial Report was made possible by the dedicated service of the City's Finance staff, department heads and all other City employees who have contributed or assisted in its preparation.

Respectfully submitted,

James M. Nicholson Finance Director

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Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Pataskala Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2018

Executive Director/CEO

Christopher P. Morrill

#### City of Pataskala, Ohio Elected & Appointed Officials As of December 31, 2019

#### Elected Officials\*

Mayor Michael W. Compton (2021)

Council President At-Large – Todd W. Barstow (2021)

Council Members At-Large – Andrew W. Walther (2021)

At-Large – Timothy O. Hickin (2021)

*Ward 1* – Thomas H. Lee (2019)

Ward 2 – Melissa A. Carter (2019)

Ward 3 – Michael C. Powell (2019)

Ward 4 – Suzanne M. Hayes (2019)

#### **Appointed Officials:**

City Administrator Christopher D. Sharrock (acting)

Director of Finance James M. Nicholson, MBA, CPFIM

Law Director Brian M. Zets, Esq.

Planning Director Scott C. Fulton

Public Service Director Alan W. Haines, P.E.

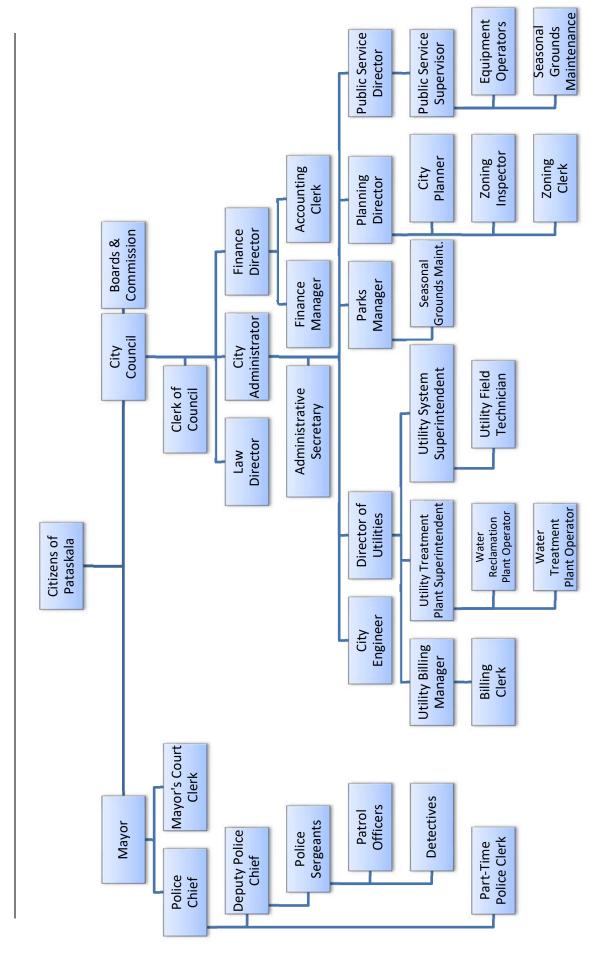
Chief of Police Bruce Brooks

Utilities Director Christopher D. Sharrock

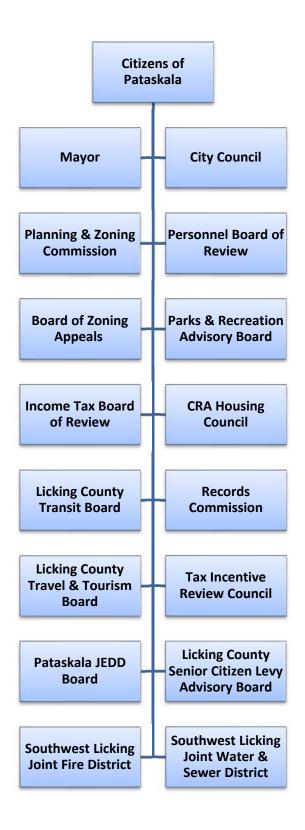
Parks Manager Lenier A. Crawford

<sup>\*</sup> Elected officials terms of office listed in parentheses.

City of Pataskala, Ohio Organizational Chart



## City of Pataskala, Ohio Boards & Commissions





# Financial Section City of Pataskala | CAFR





333 County Line Road, West Westerville, OH 43082 614-846-1899

jginc.biz

#### **Independent Auditor's Report**

City of Pataskala Licking County 621 W. Broad Street, Suite 1D Pataskala, Ohio 43062

To the Members of Council and Mayor:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Pataskala, Licking County, Ohio, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City of Pataskala's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City of Pataskala's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City of Pataskala's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

City of Pataskala Licking County Independent Auditor's Report Page 2

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Pataskala, Licking County, Ohio, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, Street, and Police Funds, thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Emphasis of Matters**

As discussed in Note 3 to the financial statements, during 2019, the City of Pataskala adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary* Activities. Furthermore, as discussed in Note 22 to the financial statements for the year ended December 31, 2019, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City of Pataskala. We did not modify our opinion regarding these matters.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension assets, net pension and other post-employment benefit liabilities, and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the City of Pataskala's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

City of Pataskala Licking County Independent Auditor's Report Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2020, on our consideration of the City of Pataskala's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Pataskala's internal control over financial reporting and compliance.

Julian & Grube, Inc.

Julian & Sube, Elne.

June 26, 2020



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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

The management's discussion and analysis of the City of Pataskala's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2019. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2019 are as follows:

- The total net position of the City increased \$12,003,803. Net position of governmental activities increased \$8,670,034 or 31.05% from December 31, 2018's net position. Net position of business-type activities increased \$3,333,769 or 39.97% from December 31, 2018's net position.
- General revenues accounted for \$7,630,699 or 48.49% of total governmental activities revenue. Programspecific revenues accounted for \$8,104,601 or 51.51% of total governmental activities revenue.
- The City had \$7,065,266 in expenses related to governmental activities; in total, all of these expenses were
  offset by program specific charges for services, grants or contributions due primarily to an increase in capital
  contributions.
- The general fund had revenues of \$1,849,636 in 2019. This represents an increase of \$28,124 from 2018 revenues. The expenditures of the general fund, which totaled \$1,587,629 in 2019 decreased \$174,564 from 2018. The net increase in fund balance for the general fund was \$262,007 or 17.76%.
- The Street fund had revenues and other financing sources of \$3,153,008 in 2019, which is an increase of \$219,213 from 2018 revenues. The expenditures in the Street fund totaled \$3,711,610 in 2019, which increased \$1,168,502 from 2018. The net decrease in fund balance was \$558,602 or 14,41%.
- The Police fund had revenues of \$3,267,167 in 2019, which is an increase of \$76,505 from 2018 revenues. The expenditures and other financing uses in the Police fund totaled \$2,789,686 in 2019, which increased \$71,869 from 2018. The net increase in fund balance was \$477,481 or 21.92%.
- The Debt Service fund had revenues and other financing sources of \$699,944 and expenditures of \$1,029,743 in 2019. The fund balance of the Debt Service fund decreased \$329,799 or 78.22%.
- Net position for the business-type activities, which are made up of the Water and Sewer enterprise funds, increased in 2019 by \$3,333,769.
- In the general fund, the actual revenues and other financing sources came in \$61,690 higher than they were in the final budget. Actual expenditures were \$350,549 less than the amount in the final budget. These variances are the result of the City's conservative budgeting process.

#### **Using This Comprehensive Annual Financial Report (CAFR)**

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### Reporting the City as a Whole

#### Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2019?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in net position. The change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has either improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors would include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, variations of economic conditions, required community programs and other factors

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental activities - Most of the City's programs and services are reported here including police, street maintenance, capital improvements and general administration. These services are funded primarily by property taxes, income taxes, and intergovernmental revenues including Federal and State grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water and sewer operations are reported here.

The City's statement of net position and statement of activities can be found on pages 57-59 of this report.

#### **Reporting the City's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focuses on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 49.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds and has segregated these funds into major and nonmajor funds. The City's major governmental funds are the general fund, Street fund, Police fund and Bond Improvements fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 60-69 of this report.

#### **Proprietary Funds**

The City maintains one type of proprietary fund, its enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer operations. Both of the City's enterprise funds are considered major funds. The basic proprietary fund financial statements can be found on pages 70-73 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City's fiduciary fund is a Custodial fund. The basic fiduciary fund financial statements can be found on pages 74-75 of this report.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 77-136 of this report.

#### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's net pension liability/asset and net OPEB liability. The required supplementary information can be found on pages 138-152 of this report.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

#### **Government-Wide Financial Analysis**

The table below provides a summary of the City's assets, deferred inflows of resources, liabilities, deferred outflows of resources and net position at December 31, 2019 and 2018.

	Net Position								
	Governmen	tal Activities	Business-Ty	pe Activities	To	otal			
	2019	2018	2019	2018	2019	2018			
<u>Assets</u>									
Current and other assets	\$ 17,417,329	\$ 16,622,822	\$ 9,111,630	\$ 7,197,821	\$ 26,528,959	\$ 23,820,643			
Capital assets, net	38,959,848	32,836,134	14,817,852	13,684,574	53,777,700	46,520,708			
Total assets	56,377,177	49,458,956	23,929,482	20,882,395	80,306,659	70,341,351			
Deferred outflows of resou	irces								
Unamortized									
deferred charges	-	-	274,711	290,368	274,711	290,368			
Pension	1,893,781	900,371	419,942	195,192	2,313,723	1,095,563			
OPEB	412,050	333,968	79,765	47,306	491,815	381,274			
Total deferred outflows	2,305,831	1,234,339	774,418	532,866	3,080,249	1,767,205			
Liabilities									
Current liabilities	2,192,703	1,425,479	200,802	148,987	2,393,505	1,574,466			
Long-term liabilities:									
Due within one year	928,230	983,574	780,358	726,295	1,708,588	1,709,869			
Net pension liability	6,085,818	4,101,952	1,150,497	634,439	7,236,315	4,736,391			
Net OPEB liability	1,476,746	3,563,975	578,480	462,820	2,055,226	4,026,795			
Other amounts	9,898,099	10,656,511	10,208,937	10,803,010	20,107,036	21,459,521			
Total liabilities	20,581,596	20,731,491	12,919,074	12,775,551	33,500,670	33,507,042			
Deferred inflows of resour	ces								
Property taxes									
and PILOTs	1,151,210	1,261,892	-	-	1,151,210	1,261,892			
Pension	133,546	515,325	72,114	223,936	205,660	739,261			
OPEB	226,340	264,305	37,968	74,799	264,308	339,104			
Total deferred inflows	1,511,096	2,041,522	110,082	298,735	1,621,178	2,340,257			
Net Position									
Net investment in									
capital assets	27,129,515	20,514,381	4,125,680	2,465,224	31,255,195	22,979,605			
Restricted	8,054,731	7,048,876	-	-	8,054,731	7,048,876			
Unrestricted	1,406,070	357,025	7,549,064	5,875,751	8,955,134	6,232,776			
Total net position	\$ 36,590,316	\$ 27,920,282	\$ 11,674,744	\$ 8,340,975	\$ 48,265,060	\$ 36,261,257			

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

The net pension liability/asset is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net pension asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability/asset or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability/asset and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability/asset and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2019, the City's assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources by \$48,265,060. At year end, net positions were \$36,590,316 and \$11,674,744 for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year-end, capital assets represented 69.11% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, equipment, vehicles and infrastructure. Net investment in capital assets at December 31, 2019, were \$27,129,515 and \$4,125,680 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net position, \$8,054,731, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net position is \$1,406,070.

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## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

The following table shows the changes in net position for 2019 and 2018.

4	Change	:	MIA4	Position
٨	Unange	ш	net	Position

			Change in Net Position					
	Governmen	tal Activities	Business-Ty	pe Activities	To	Total		
	2019	2018	2019	2018	2019	2018		
Revenues								
Program revenues:								
Charges for services and sales	\$ 648,310		\$ 4,624,629	\$ 4,365,352				
Operating grants and contributions	1,911,985	1,553,958	-	-	1,911,985	1,553,958		
Capital grants and contributions	5,544,306	2,502,164	1,730,712	708,879	7,275,018	3,211,043		
General revenues:								
Property taxes	1,086,866	1,026,643	-	-	1,086,866	1,026,643		
Income taxes	5,970,471	6,016,173	-	-	5,970,471	6,016,173		
Payments in lieu of taxes	249,523	345,029	-	-	249,523	345,029		
Unrestricted grants	208,149	222,490	-	-	208,149	222,490		
Interest	76,239	24,019	259,932	65,514	336,171	89,533		
Other	39,451	106,922	32,935	48,002	72,386	154,924		
<b>Total Revenues</b>	15,735,300	12,416,414	6,648,208	5,187,747	22,383,508	17,604,161		
Expenses:								
General government	2,387,838	1,419,475	-	-	2,387,838	1,419,475		
Security of persons and property	597,100	2,774,477	-	-	597,100	2,774,477		
Transportation	2,964,015	3,160,235	-	-	2,964,015	3,160,235		
Community environment	458,597	358,209	-	-	458,597	358,209		
Leisure time activity	357,519	304,063	-	-	357,519	304,063		
Interest and fiscal charges	300,197	307,104	-	-	300,197	307,104		
Water	-	-	1,608,924	1,733,297	1,608,924	1,733,297		
Sewer			1,705,515	1,867,535	1,705,515	1,867,535		
<b>Total Expenses</b>	7,065,266	8,323,563	3,314,439	3,600,832	10,379,705	11,924,395		
Change in Net Position	8,670,034	4,092,851	3,333,769	1,586,915	12,003,803	5,679,766		
Net position at								
beginning of year	27,920,282	23,827,431	8,340,975	6,754,060	36,261,257	30,581,491		
Net Position at End of Year	\$ 36,590,316	\$ 27,920,282	\$ 11,674,744	\$ 8,340,975	\$ 48,265,060	\$ 36,261,257		

#### **Governmental Activities**

Governmental activities net position increased \$8,670,034 in 2019.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

Security of persons and property, which primarily supports the operations of the police department, had expenses of \$597,100 which accounted for 8.45% of the governmental expenses of the City. These expenses were partially funded by \$98,782 in direct charges to users of the services and \$159,655 in operating grants and contributions. Transportation, which primarily supports street construction and maintenance projects, had expenses of \$2,964,015 which accounted for 41.95% of the governmental expenses of the City. These expenses were funded by \$1,460,073 in operating grants and contributions and \$5,544,306 in capital grants and contributions. The increase in transportation expenses was the result of increased spending in the street fund and an increase in depreciation expense related to infrastructure projects. General government expenses totaled \$2,387,838 which was partially funded by \$340,227 in direct charges to users of the services and \$285,634 in operating grants and contributions.

The State and Federal government contributed to the City a total of \$1,911,985 in operating grants and contributions. These revenues are restricted to a particular program or purpose.

General revenues totaled \$7,630,699 and amounted to 48.49% of total governmental revenues. These revenues primarily consist of property tax revenue and income tax revenue making up \$7,306,860 which is 95.76% of general revenues or 46.44% of all revenues. Income tax revenue increased due to a better than expected tax collections throughout the City. The large increase in program revenues was the result of an increase in capital grants and contributions of \$3,042,142. This increase was due to capital contributions received from developers for infrastructure built in the City.

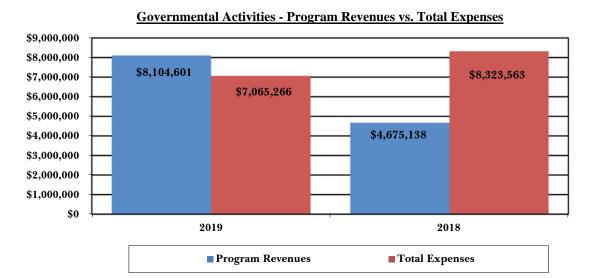
The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. As can be seen in the table below, the City is highly dependent upon property taxes as well as unrestricted grants and entitlements to support its governmental activities.

	Governmental Activities									
	Total Cost of Services		ľ	Net Cost of Services	Total Cost of Services		Services			
		2019		2019		2018		2018		
Program expenses:										
General government	\$	2,387,838	\$	(1,761,977)	\$	1,419,475	\$	840,091		
Security of persons and property		597,100		(338,663)		2,774,477		2,495,374		
Transportation		2,964,015		4,040,929		3,160,235		(437,175)		
Community environment		458,597		(407,105)		358,209		295,277		
Leisure time activity		357,519		(193,652)		304,063		147,754		
Interest and fiscal charges		300,197		(300,197)		307,104		307,104		
Total Expenses	\$	7,065,266	\$	1,039,335	\$	8,323,563	\$	3,648,425		

The dependence upon general revenues for governmental activities is apparent, with 14.71% in 2019 supported through taxes and other general revenues.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

The following graph illustrates governmental-activities program revenues and total expenses for years 2019 and 2018.



The graph below shows governmental-activities general and program revenues for years 2019 and 2018.

#### \$9,000,000 \$8,000,000 \$8,104,601 \$7,000,000 \$7,630,699 \$7,741,276 \$6,000,000 \$5,000,000 \$4,000,000 \$4,675,138 \$3,000,000 \$2,000,000 \$1,000,000 \$0 2019 2018 **■** Program Revenues **■** General Revenues

#### **Governmental Activities - General and Program Revenues**

#### **Business-Type Activities**

Business-type activities include the water and sewer enterprise funds. These programs had program revenues of \$6,355,341, general revenues of \$292,867, and expenses of \$3,314,439 for 2019.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

The following graph illustrates the business-type activities assets, deferred outflows, liabilities, deferred inflows and net position at December 31, 2019 and 2018.

#### \$30,000,000 \$23,929,482 \$25,000,000 \$20,882,395 \$20,000,000 \$12,919,074 \$12,775,551 \$15,000,000 \$11,674,744 \$8,340,975 \$10,000,000 \$5,000,000 \$774,418 532,866 \$298,735 \$110,082 \$0 December 31, 2019 **December 31, 2018** ■Net position **□** Deferred outflows **■**Deferred inflows ■ Liabilities

#### **Net Position in Business - Type Activities**

The City's total assets for business-type activities increased due primarily to higher equity in pooled cash balances due primarily to water and sewer rate increases.

#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at year end.

The City's governmental funds reported a combined fund balance of \$11,394,030 which is \$72,006 lower than last year's total of \$11,466,036.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

The following schedule indicates the fund balances and the total change in fund balances as of December 31, 2019 and 2018 for all major and nonmajor governmental funds.

	Fund Balances 12/31/2019	Fund Balances 12/31/2018	Change		
Major funds:					
General	\$ 1,737,109	\$ 1,475,102	\$ 262,007		
Street	3,317,804	3,876,406	(558,602)		
Police	2,655,738	2,178,257	477,481		
Debt Service	91,854	421,653	(329,799)		
Other nonmajor governmental funds	3,591,525	3,514,618	76,907		
Total	\$ 11,394,030	\$ 11,466,036	\$ (72,006)		

#### General Fund

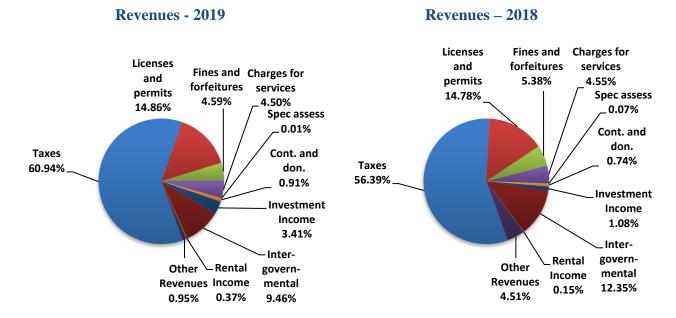
The table that follows assists in illustrating the revenues of the general fund.

	 2019 Amount		2018 Amount	Percentage Change
Revenues				
Taxes	\$ 1,127,029	\$	1,008,111	11.80%
Charges for services	83,319		81,295	2.49%
Licenses and permits	274,890		264,336	3.99%
Fines and forfeitures	84,836		96,145	(11.76%)
Intergovernmental	175,056		220,884	(20.75%)
Special assessments	239		1,305	(81.69%)
Investment income	63,097		19,315	226.67%
Rental income	6,776		2,760	145.51%
Contributions and donations	16,856		13,191	27.78%
Other	17,538		80,556	(78.23%)
<b>Total Revenues</b>	\$ 1,849,636	\$	1,787,898	3.45%

Revenues of the general fund increased \$61,738, or 3.45%. Tax revenue represents 60.93% of all general fund revenue. Taxes increased by \$118,918 due to a re-evaluation of property taxes in Licking County. The increase in charges for services is the result of an increase in the recreation fees charged to City residents.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

The following graphs illustrate the breakdown of the general fund's revenues for December 31, 2019 and 2018:



The table that follows assists in illustrating the expenditures of the general fund.

	 2019 Amount	 2018 Amount	Percentage Change	
Expenditures				
General government	\$ 889,154	\$ 888,186	0.11%	
Community environment	384,949	325,272	18.35%	
Leisure time activity	304,184	252,047	20.69%	
Capital outlay	-	33,614	(100.00%)	
Debt service	 9,342	 13,074	(28.55%)	
Total Expenditures	\$ 1,587,629	\$ 1,512,193	4.99%	

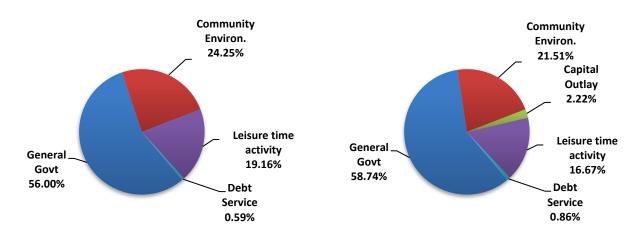
Expenditures of the general fund increased \$75,436 or 4.99%. The increase in general government was a result of increased spending in the Court & Legal and Parks, Lands & Municipal Facilities departments. The increase in leisure time activity was due to increased costs associated with the recreation department.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

The graphs below show the general fund's expenditures for December 31, 2019 and 2018:

#### **Expenditures - 2019**

#### Expenditures – 2018



#### Street Fund

The Street fund had revenues and other financing sources of \$3,153,008 in 2019, which is an increase of \$219,213 from 2018 revenues. This increase was primarily the result of a capital lease being entered into during 2019 that accounted for more other financing sources and an increase in intergovernmental revenues that resulted from an increase in gas tax and motor vehicle license fees. The expenditures in the Street fund totaled \$3,711,610 in 2019, which increased \$1,168,502 from 2018. Expenditures and other financing sources increased primarily due to an increase in salaries & related, contractual services and capital outlay compared to 2018.

#### Police Fund

The Police fund had revenues and other financing sources of \$3,267,167 in 2019, which is an decrease of \$76,505 from 2018 revenues. This decrease was primarily the result of the decrease in intergovernmental revenues as well as the decrease in other revenues. The expenditures and other financing uses in the Police fund totaled \$2,789,686 in 2019, which increased \$71,869 from 2018. This increase is due primarily to an increase of spending in the police department. The net increase in fund balance was \$477,481 or 21.92%.

#### Debt Service Fund

The Debt Service fund had revenues and other financing sources of \$699,944 and expenditures of \$1,029,743 in 2019. Revenues decreased due to less income tax collections in 2019. Expenditures increased due to principal and interest expenditures paid for the general obligation bonds issued for the City's new police station.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

#### **Budgeting Highlights**

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially, the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity, then the appropriations can be adjusted accordingly.

In the general fund, actual revenues and other financing sources came in \$61,690 higher than projected in the final budget. Actual expenditures and other financing uses were \$350,549 less than the amount in the approved final budget. These variances are the result of the City's conservative budgeting. The City continues to monitor the budget which further exemplifies the difference between total expenditures available to spend and actual expenditures which is evidenced by the \$412,239 positive variance.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds and internal balances due to governmental activities for internal service activities. The only interfund activity reported in the government wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements. The City has no internal service funds and there was no internal balance outstanding at year end between the governmental and business-type activities.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of 2019, the City had \$53,777,700, net of accumulated depreciation, invested in land, construction in progress, land improvements, buildings and improvements, equipment, vehicles, and infrastructure. Of this total, \$38,959,848 was reported in governmental activities and \$14,817,852 was reported in business-type activities.

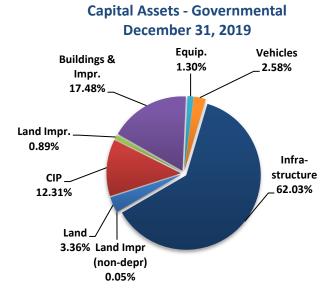
The following table shows December 31, 2019 balances compared to December 31, 2018.

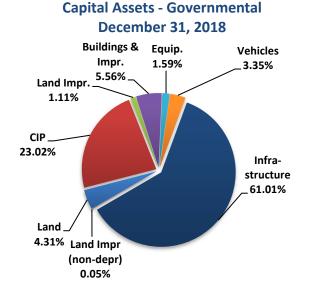
## Capital Assets at December 31 (Net of Depreciation)

	Governmental Activit			Activities	<b>Business-Type Activities</b>					<u>Total</u>		
		2019		2018		2019		2018	_	2019		2018
Land	\$	1,315,414	\$	1,416,196	\$	654,893	\$	654,893	\$	1,970,307	\$	1,902,125
Land improvements (non depr.)		17,077		17,077		-		-		17,077		17,077
Construction-in-progress		4,796,080		7,560,057		-		-		4,796,080		2,846,492
Land improvements		345,344		365,481		7,618,304		7,879,839		7,963,648		8,864,682
Buildings and improvements		6,810,533		1,825,747		732,654		804,686		7,543,187		2,930,213
Equipment		505,189		521,298		87,211		75,298		592,400		609,820
Vehicles		1,003,292		1,099,507		71,429		93,844		1,074,721		1,447,193
Infrastructure		24,166,919		20,030,771		5,653,361	_	4,176,014	_	29,820,280		20,733,851
Totals	\$	38,959,848	\$	32,836,134	\$	14,817,852	\$	13,684,574	\$	53,777,700	\$	39,351,453

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

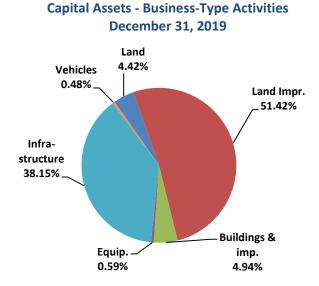
The following graphs show the breakdown of governmental capital assets by category for 2019 and 2018.

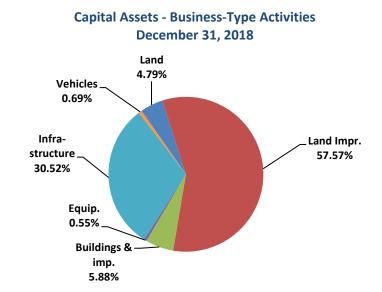




The City's largest capital asset category is infrastructure which includes roads, bridges, culverts, sidewalks and curbs. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant.

The following graphs show the breakdown of business-type capital assets by category for 2019 and 2018.





#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

The City's largest business-type capital asset category was land improvements. The net book value of the City's land improvements (cost less accumulated depreciation) represents approximately 51.42% of the City's total business-type capital assets.

See Note 10 to the basic financial statements for detail on the City's capital assets.

#### Debt Administration

The City had the following long-term obligations outstanding at December 31, 2019 and 2018:

	<b>Governmental Activities</b>				
	2019	2018			
Bonds	\$ 9,605,000	\$ 10,145,000			
Loans payable	384,285	506,785			
Capital lease obligation payable	250,359	361,444			
SIB loan	69,609	102,889			
OPWC loans	202,164	211,000			
<b>Total Long-Term Obligations</b>	\$ 10,511,417	\$ 11,327,118			
	Business-typ	e Activities			
	2019	2018			
General obligation bonds	\$ 7,130,000	\$ 7,530,000			
OWDA Loans	3,148,974	3,169,291			
Loans payable	300,000	400,000			
<b>Total Long-Term Obligations</b>	\$ 10,578,974	\$ 11,099,291			

See Note 13 to the basic financial statements for detail on the City's debt administration.

#### **Economic Conditions and Outlook**

In May 2010, the City of Pataskala passed a 1.0% tax on earned income and business net profits, with no credit given for taxes withheld and paid to neighboring communities. Initially, the revenue generated by the tax was allocated to the Police Fund (75%) and to Public Service/Street Fund (25%). City Council and management were cognizant of the fact that higher than expected income tax collections would provide for greater scrutiny regarding the use of taxpayer dollars, and therefore changed the allocation of income taxes to provide greater resources for the implementation of the City's Roadway Asset Management Plan (RAMP) which provided for improvements to the City's road infrastructure. The allocation percentages have changed every year since that time. During the 2018 budget development process, Council revised the allocation for 2018 to provide additional funding for Police and Public Service. For 2018, the allocation was as follows: 52.0% - Police; 32.1% - Public Service; 2.0% - Capital Improvements fund; and 8.9% - Debt Service fund; and in 2016 the allocation was: 53.0% - Police; 35.65% - Public Service; 2.15% - Capital Improvements fund; and 13.9% - Debt Service fund. This income tax allocation provided the framework for the City to begin addressing its infrastructure needs while providing sufficient funds for operations and accounting for debt service obligations.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

Based upon the year-end 2018 fund balances, estimates of 2019 collections and funding/debt service requirements, the allocation was amended by Council once again. For 2019, the allocation is as follows: 51.50% - Police; 33.00% - Public Service; 9.50% - Capital Improvements fund; and 6.00% - Debt Service fund. It is anticipated that Council will continue to modify the allocation on an annual basis, as funding requirements and the operating environment change. Management continues to closely monitor the income tax revenue projections, and maintains conservative budgeting practices, even though collections have significantly exceeded those estimates. The current 2019 budget estimates that income tax collections (cash-basis) will be approximately \$5.9 million.

The aforementioned Roadway Asset Management Plan (RAMP) is a management tool which is used to identify the current condition of the City's road infrastructure and the estimated improvement costs. Prior to 2011, the City lacked sufficient funding to adequately maintain its roads and infrastructure. As a result, many of its streets and related infrastructure fell into disrepair, requiring significant investment to return them to a satisfactory level. The plan estimated \$34 million in needed repairs over a 10-year period. Ordinance 2012-4064 authorized the City to proceed with implementing the necessary road repairs in 2012 and 2013 addressing critical roads within the City at an estimated cost of \$3.2 million, which would be financed by the issuance of \$2.25 million in bond anticipation notes, income taxes allocated to the capital improvements fund, and permissive license tax funds. In November 2014, the city refunded all of its existing BANs into long-term bonds. Included in this transaction, was the issuance of \$2.0 million in new debt to fund the local match on two major road infrastructure projects – the Main Street/State Route 310 improvements project and the Mink Street improvements project. During 2015 and 2016, the city spent a total of \$6.0 million on road and related infrastructure improvements. Future street programs, however, have become more modest now that much of the repair backlog has been cleared.

In addition to the City's deteriorated road infrastructure, which the City has begun to address with the passage of the income tax, the infrastructure associated with the City's water and sewer utility operations was evaluated. This evaluation identified several areas in need of significant improvement and repair. In conjunction with the finalization of the \$4.2 million Wastewater Treatment Plant upgrade and OAKS Sanitary Sewer Special Assessment project, the City issued bond anticipation notes during 2012 totaling \$1.58 million for water system improvements and \$1.43 million for sewer system improvements. The City's utility funds do not receive income tax receipts or other funding from the general or other governmental funds and are self-supporting through user charges. In 2012, the City implemented a new utility rate structure to address operations, needed capital improvements, and provide necessary funds to pay debt service-related charges. In 2019, management and City Council completed the process of identifying changes to the utility customer rate schedules to enhance the long-term sustainability of the Utility funds to ensure that adequate funding for debt service and operations is ensured. Rate increases have been approved through 2024.

The City's corporate park is beginning to see signs of activity. American Electric Power (AEP) acquired several parcels in the park, and has developed facilities and a power substation within the park. Although these will generate personal property tax revenues, the benefit will primarily accrue to the local school districts as the city no longer receives personal property tax revenue. We believe that by landing an anchor tenant in the park, however, it will be the catalyst to trigger future development in the park which will generate income tax revenues on the businesses payroll. The park has seen increased interest by developers and site selectors, however, access to large quantities of potable water has limited the size and types of companies that might be interested in the site. The city continues to work with its' Utility department and the Southwest Licking Community Water and Sewer District to identify potential solutions to this issue.

The City continues to see declines in funding support from the State of Ohio and Licking County, as those organizations continue to deal with budget shortfalls. The City expects to see continued cuts in local government funding, tangible personal property tax reimbursements, and public utility deregulation tax reimbursements. Furthermore, the City no longer receives estate tax revenues which further challenges future budgets. These changes will require the Administration and Council to adjust future operating budgets to avoid significant decreases in services.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019

Based on the recent cost estimates to repair the City's deteriorating road infrastructure, it has been made clear that the income tax will not be sufficient to cover these costs, when considering income tax receipts must also be used for Police operations, street operations and debt service obligations. The Administration has been, and will continue to be, aggressive in seeking available grant funding for infrastructure needs consistently working with the Mid-Ohio Regional Planning Commission (MORPC), the Licking County Engineer, the Ohio Department of Development and the Ohio Department of Transportation (ODOT). In late 2012, the City was awarded nearly \$4.0 million from the Ohio Public Works Commission (OPWC) for significant improvements to Mink Road, a major roadway in the City. Engineering and design on this project was undertaken in 2013, with construction of the first phase completed in 2014. The final phase, a \$4.5 million project, was constructed during 2018. A major traffic corridor through the City, State Route 310, was completely repaved by ODOT in 2016. This \$735 thousand project was 80% grant funded by ODOT, with a local match of \$148 thousand. In anticipation of this major project, \$2.2 in infrastructure improvements, such as water/sewer lines, street lights, curbs and storm sewers, were constructed during 2015 in the old Village center.

Following the investment of over \$3.4 million of site and infrastructure improvements, the 520+ acre Pataskala Corporate Park was completed in early 2012 and is a key component to the City's future economic growth. To promote this development and to assist in funding additional infrastructure improvements in the Park, a Joint Economic Development District (JEDD) was created in 2009. The JEDD consists of a partnership between the City, Licking County, Harrison Township and the property owner of the Park. The Pataskala Corporate site is also located in an Ohio Enterprise Zone, a Tax Increment Financing (TIF) District, and a Community Reinvestment Area (CRA). Businesses that locate in the district would be eligible for both state and local incentives to support new development. The County and City have jointly marketing the property, and hope to begin attracting businesses and investment in the Park in the near future. Growth in the Corporate Park would supplement the income taxes paid by residents, through the tax on the business net profits and withholding on wages paid to its employees. In January of 2012, the Pataskala Corporate Park Job Ready Site received certification from the State of Ohio as a State certified manufacturing site, recognizing that all elements required for development to commence are present within this development.

#### **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances, and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Mr. James M. Nicholson, Finance Director, City of Pataskala, 621 W. Broad Street, Suite 1D, Pataskala, Ohio 43062 or email <a href="mailto:jnicholson@ci.pataskala.oh.us">jnicholson@ci.pataskala.oh.us</a>.



### STATEMENT OF NET POSITION DECEMBER 31, 2019

	Ge	overnmental Activities		siness-type activities	Total		
Assets:	ф.	11.057.516	¢.	7.042.102	Ф	10 700 700	
Equity in pooled cash and investments  Receivables:	\$	11,957,516	\$	7,842,192	\$	19,799,708	
Income taxes		2,929,313		-		2,929,313	
Real and other taxes Accounts		908,264 120,545		645,598		908,264 766,143	
Special assessments		438		264,222		264,660	
Accrued interest		21,759		16,587		38,346	
Payment in lieu of taxes		256,500		-		256,500	
Due from other governments		770,115		270		770,385	
Materials and supplies inventory		138,365		280,642		419,007	
Prepayments		89,860		42,660		132,520	
Net pension asset		34,489		19,459		53,948	
Restricted assets:  Equity in pooled cash and investments		63,341		_		63,341	
Cash with fiscal and escrow agents		126,824		_		126,824	
Capital assets:		120,021				120,02	
Non-depreciable capital assets		6,128,571		654,893		6,783,464	
Depreciable capital assets, net		32,831,277		14,162,959		46,994,236	
Total capital assets, net		38,959,848		14,817,852		53,777,700	
Total Assets		56,377,177		23,929,482		80,306,659	
		00,077,177		20,5 25,102		00,000,000	
Deferred Outflows of Resources:				274 711		274 711	
Unamortized deferred charges on debt refunding Pension		1,893,781		274,711		274,711	
OPEB		412,050		419,942 79,765		2,313,723 491,815	
Total Deferred Outflows of Resources		2,305,831		774,418		3,080,249	
		<u> </u>				, ,	
Liabilities:		106.007		25.116		122.012	
Accounts payable Contracts payable		106,897 1,092,421		25,116		132,013	
Retainage payable		63,341		_		1,092,421 63,341	
Accrued wages and benefits payable		122,482		31,054		153,536	
Due to other governments		25,993		949		26,942	
Accrued interest payable		32,350		51,106		83,456	
Pension and postemployment benefits payable		76,336		16,954		93,290	
Unearned revenue		672,883		75,623		748,506	
Long-term liabilities:							
Due within one year		928,230		780,358		1,708,588	
Due in more than one year:							
Net pension liability		6,085,818		1,150,497		7,236,315	
Net OPEB liability		1,476,746		578,480		2,055,226	
Other amounts due in more than one year		9,898,099	-	10,208,937	-	20,107,036	
Total Liabilities		20,581,596		12,919,074		33,500,670	
Deferred Inflows of Resources:							
Property taxes levied for the next fiscal year		894,710		-		894,710	
PILOTs levied for the next fiscal year		256,500		-		256,500	
Pension		133,546		72,114		205,660	
OPEB		226,340		37,968		264,308	
<b>Total Deferred Inflows of Resources</b>		1,511,096		110,082		1,621,178	
Net Position:							
Net investment in capital assets		27,129,515		4,125,680		31,255,195	
Restricted for: Debt service		102,572				102,572	
Capital projects		2,456,223		-		2,456,223	
Transportation projects		5,152,142		-		5,152,142	
Community development		2,781		-		2,781	
Police		341,013		-		341,013	
Unrestricted		1,406,070		7,549,064		8,955,134	
<b>Total Net Position</b>	\$	36,590,316	\$	11,674,744	\$	48,265,060	

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

			Program Revenues						
	<del>-</del>		Cl	Charges for		Operating Grants		Capital Grants	
		Expenses	Servi	Services and Sales		and Contributions		and Contributions	
Governmental activities:	,				,				
General government	\$	2,387,838	\$	340,227	\$	285,634	\$	-	
Security of persons and property		597,100		98,782		159,655		-	
Transportation		2,964,015		565		1,460,073		5,544,306	
Community environment		458,597		51,492		_		-	
Leisure time activity		357,519		157,244		6,623		-	
Interest and fiscal charges		300,197		-		-		-	
<b>Total Governmental Activities</b>		7,065,266		648,310		1,911,985		5,544,306	
<b>Business-type activities:</b>									
Water		1,608,924		2,359,916		-		886,376	
Sewer		1,705,515		2,264,713		_		844,336	
<b>Total Business-Type Activities</b>		3,314,439		4,624,629		-		1,730,712	
<b>Total Primary Government</b>	\$	10,379,705	\$	5,272,939	\$	1,911,985	\$	7,275,018	

#### General revenues:

Property taxes levied for:

General purposes

Income taxes levied for:

Street fund

Police fund

Debt service fund

Capital projects fund

JEDD income tax fund

Payments in lieu of taxes

Grants and entitlements not restricted

to specific programs

Investment earnings - unrestricted

Miscellaneous

#### **Total General Revenues**

#### **Change in Net Position**

Net Position at Beginning of Year

Net Position at End of Year

Net (Expense) Revenue and Changes in Net Position

			nges in Net Positi	on	
	vernmental	В	Business-type		
	Activities		Activities		Total
\$	(1,761,977)	\$	_	\$	(1,761,977)
Ψ	(338,663)	Ψ	_	Ψ	(338,663)
	4,040,929		-		4,040,929
	(407,105)		_		(407,105)
	(193,652)		-		(193,652)
	(300,197)		-		
	1,039,335		<u>-</u>		(300,197) <b>1,039,335</b>
	1,007,000				1,007,000
	-		1,637,368		1,637,368
	-		1,403,534		1,403,534
	-		3,040,902		3,040,902
	1,039,335		3,040,902		4,080,237
	1,086,866		-		1,086,866
	1,907,234		_		1,907,234
	3,177,253		_		3,177,253
	233,725		_		233,725
	652,133		_		652,133
	126		_		126
	249,523		-		249,523
	208,149		_		208,149
	76,239		259,932		336,171
	39,451		32,935		72,386
	7,630,699		292,867		7,923,566
	8,670,034		3,333,769		12,003,803
	27,920,282		8,340,975		36,261,257
\$	36,590,316	\$	11,674,744	\$	48,265,060

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2019

		General		Street		Police		Debt Service
Assets:								
Equity in pooled cash and investments	\$	1,746,259	\$	3,847,009	\$	2,254,727	\$	78,680
Receivables:								
Income taxes		-		903,693		1,611,122		51,263
Real and other taxes		908,264		-		-		-
Accounts		60,710		11,928		47,572		-
Special assessments		438		_		-		-
Accrued interest		3,695		8,290		4,722		167
Payment in lieu of taxes		-				-		-
Due from other governments		138,347		576,741		600		-
Materials and supplies inventory		3,336		135,029		-		-
Prepayments		28,056		22,598		38,862		-
Restricted assets:								
Equity in pooled cash and investments		-		63,341		-		-
Cash with fiscal and escrow agents	ф.		_	-		-		- 120 110
Total Assets	\$	2,889,105	\$	5,568,629	\$	3,957,605	\$	130,110
Liabilities:								
Accounts payable	\$	16,565	\$	62,783	\$	12,961	\$	-
Contracts payable		-		1,051,130		-		-
Retainage payable		-		63,341		-		-
Accrued wages and benefits payable		23,040		26,817		72,625		-
Due to other governments		704		7,674		14,480		2,747
Unearned revenue		9,418		-		-		-
Pension and postemployment benefits payable		12,294		14,578		49,464		
Total Liabilities		62,021		1,226,323		149,530		2,747
Deferred Inflows of Resources:								
Property taxes levied for the next fiscal year		894,710		-		-		-
Delinquent property tax revenue not available		13,554		-		-		-
Investment income not available		1,224		2,745		1,564		55
Special assessments revenue not available		438		-		-		-
Miscellaneous revenue not available		55,598		11,728		36,506		-
Income tax revenue not available		-		625,003		1,114,267		35,454
Intergovernmental revenue not available		124,451		385,026		-		-
PILOTs levied for the next fiscal year		_		_				
<b>Total Deferred Inflows of Resources</b>		1,089,975		1,024,502	-	1,152,337		35,509
Fund Balances:								
Nonspendable		32,684		157,627		38,862		-
Restricted		-		3,160,177		2,616,876		91,854
Committed		-		-		-		-
Assigned		401,558		-		-		-
Unassigned		1,302,867						
Total Fund Balances		1,737,109		3,317,804		2,655,738		91,854
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	2,889,105	\$	5,568,629	\$	3,957,605	\$	130,110
or resolution and rand Palances	Ψ	<b>2,007,103</b>	Ψ	C,C00,027	Ψ	5,557,005	Ψ	100,110

Go	Other vernmental	Total Governmental				
	Funds		Funds			
\$	4,030,841	\$	11,957,516			
	363,235		2,929,313			
	-		908,264			
	335		120,545			
	-		438			
	4,885		21,759			
	256,500 54,427		256,500			
	34,427		770,115 138,365			
	344		89,860			
	344		69,600			
	126.924		63,341			
•	126,824	Φ.	126,824 17,382,840			
\$	4,837,391	\$	17,382,840			
\$	14,588	\$	106,897			
	41,291		1,092,421			
	-		63,341			
	-		122,482			
	388		25,993			
	663,465		672,883			
-	719,732		76,336 <b>2,160,353</b>			
	713,732		2,100,333			
	-		894,710			
	-		13,554			
	1,619		7,207			
	-		438			
	-		103,832			
	251,217		2,025,941			
	16,798		526,275			
	256,500 <b>526,134</b>		256,500 <b>3,828,457</b>			
	320,134		3,020,437			
	244		220 517			
	344 3,082,233		229,517 8,951,140			
	508,948		508,948			
	500,540		401,558			
	_		1,302,867			
	3,591,525		11,394,030			
\$	4,837,391	\$	17,382,840			



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# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2019

Total governmental fund balances		\$ 11,394,030
Amounts reported for governmental activities on the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		38,959,848
Other long-term assets are not available to pay for current-		
period expenditures and therefore are deferred inflows in the funds.		
Income taxes receivable	\$ 2,025,941	
Real and other taxes receivable	13,554	
Accounts receivable	103,832	
Special assessments receivable	438	
Accrued interest receivable	7,207	
Due from other governments	526,275	
Total		2,677,247
Accrued interest payable is not due and payable in the current		
period and therefore is not reported in the funds.		(32,350)
Unamortized premiums on bond issuances are not recognized		
in the funds.		(184,288)
The net pension esset and net pension liability are not available to pay for		
The net pension asset and net pension liability are not available to pay for current period expenditures and are not due and payable in the current		
period, respectively; therefore, the asset, liability and related deferred		
inflows/outflows are not reported in governmental funds.  Net pension asset	24.490	
Deferred outflows of resources	34,489 1,893,781	
Deferred outflows of resources  Deferred inflows of resources	(133,546)	
	(6,085,818)	
Net pension liability Total	(0,065,616)	(4,291,094)
Total		(4,2)1,0)4)
The net OPEB liability is not available to pay for		
current period expenditures and are not due and payable in the current		
period, respectively; therefore, the liability and related deferred		
inflows/outflows are not reported in governmental funds.		
Deferred outflows of resources	412,050	
Deferred inflows of resources	(226,340)	
Net OPEB liability	(1,476,746)	
Total		(1,291,036)
Long-term liabilities, including bonds payable, are not due and		
payable in the current period and therefore are not reported		
in the funds.		
Compensated absences	(130,624)	
General obligation bonds payable	(9,605,000)	
LGIF loans payable	(384,285)	
Capital leases payable	(250,359)	
SIB loan payable	(69,609)	
OPWC loans payable	(202,164)	
Total		 (10,642,041)
<b>Net Position of Governmental Activities</b>		\$ 36,590,316

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

Revenues:		 General	 Street	 Police	 Debt Service
Real and other taxes         1,127,029         -         -           Charges for services         83,319         705         9,889         -           Licenses and permits         274,890         -         -         -           Fines and forfeitures         84,836         -         1,439         -           Intergovernmental         175,056         892,341         16,986         1,967           Special assessments         239         -         -         -         -           Special assessments         63,097         152,607         77,889         12,930           Rental income         6,776         -         -         -         -           Contributions and donations         16,856         -         14,969         -           Payments in lieu of taxes         -         -         -         -         -         -           Other         17,538         74,145         76,515         5,057         -	Revenues:				
Charges for services	Income taxes	\$ -	\$ 1,927,210	\$ 3,069,544	\$ 315,539
Licenses and permits         274,890         - </td <td></td> <td>1,127,029</td> <td>-</td> <td>-</td> <td>-</td>		1,127,029	-	-	-
Fines and forfeitures		83,319	705	9,889	-
Intergovernmental   175,056   892,341   16,986   1,967   Special assessments   239   -	Licenses and permits	274,890	-	-	-
Special assessments   239   1	Fines and forfeitures	84,836	-	1,439	-
Investment income   63,097   152,607   77,889   12,930     Rental income   6,776   -	Intergovernmental	175,056	892,341	16,986	1,967
Rental income         6,776         -         14,969         -           Contributions and donations         16,856         -         14,969         -           Payments in lieu of taxes         -         -         -         -           Other         17,538         74,145         76,451         5,057           Total Revenues         1,849,636         3,047,008         3,267,167         335,493           Expenditures:         -         -         -         -         2,451,208         -           Current:         -         2,361,208         - <t< td=""><td>Special assessments</td><td>239</td><td>-</td><td>-</td><td>-</td></t<>	Special assessments	239	-	-	-
Contributions and donations	Investment income	63,097	152,607	77,889	12,930
Payments in lieu of taxes Other         17.538         74,145         76,451         5,057           Total Revenues         1,849,636         3,047,008         3,267,167         335,493           Expenditures:           Current:         Security of persons and property         889,154         631,691         403,055         22,003           Security of persons and property         -         -         2,694,114         -         -           Community environment         384,949         -         -         -         -           Capital outlay         -         169,341         -         -         -           Capital outlay         -         169,341         -	Rental income	6,776	-	-	-
Other Total Revenues         17,538         74,145         76,451         5,057           Expenditures:         Current:         Security of persons and property         889,154         631,691         403,055         22,003           Security of persons and property         -         2,694,114         -         -         -           Community environment         384,949         -         -         -         -         -           Capital outlay         304,184         - <td>Contributions and donations</td> <td>16,856</td> <td>-</td> <td>14,969</td> <td>-</td>	Contributions and donations	16,856	-	14,969	-
Total Revenues   1,849,636   3,047,008   3,267,167   335,493	Payments in lieu of taxes	-	-	-	-
Expenditures:   Current:   Separate   Sepa	Other	17,538	74,145	76,451	5,057
Current:         General government         889,154         631,691         403,055         22,003           Security of persons and property         -         -         2,361,208         -           Transportation         -         2,694,114         -         -           Community environment         384,949         -         -         -           Leisure time activity         304,184         -         -         -           Capital outlay         -         169,341         -         -           Pobt service:         -         -         169,341         -         -           Principal retirement         8,398         206,175         2,512         704,616           Interest and fiscal charges         944         10,289         411         303,124           Total Expenditures         1,587,629         3,711,610         2,767,186         1,029,743           Excess (Deficiency) of Revenues           Over (Under) Expenditures         262,007         (664,602)         499,981         (694,250)           Other Financing Sources (Uses):           Inception of capital lease         -         106,000         -         -         -           Transfers (out)         <	<b>Total Revenues</b>	 1,849,636	3,047,008	3,267,167	335,493
Current:         General government         889,154         631,691         403,055         22,003           Security of persons and property         -         -         2,361,208         -           Transportation         -         2,694,114         -         -           Community environment         384,949         -         -         -           Leisure time activity         304,184         -         -         -           Capital outlay         -         169,341         -         -           Pobt service:         -         -         169,341         -         -           Principal retirement         8,398         206,175         2,512         704,616           Interest and fiscal charges         944         10,289         411         303,124           Total Expenditures         1,587,629         3,711,610         2,767,186         1,029,743           Excess (Deficiency) of Revenues           Over (Under) Expenditures         262,007         (664,602)         499,981         (694,250)           Other Financing Sources (Uses):           Inception of capital lease         -         106,000         -         -         -           Transfers (out)         <	Expenditures:				
Security of persons and property	<del>-</del>				
Security of persons and property	General government	889,154	631,691	403,055	22,003
Community environment         384,949         -         -         -           Leisure time activity         304,184         -         -         -           Capital outlay         -         169,341         -         -           Debt service:         -         -         -         -           Principal retirement         8,398         206,175         2,512         704,616           Interest and fiscal charges         944         10,289         411         303,124           Total Expenditures         1,587,629         3,711,610         2,767,186         1,029,743           Excess (Deficiency) of Revenues         262,007         (664,602)         499,981         (694,250)           Other Financing Sources (Uses):         Inception of capital lease         -         106,000         -         -         -           Transfers (out)         -         -         -         364,451         -         -         106,000         (22,500)         -           Total Other Financing Sources (Uses)         -         106,000         (22,500)         364,451           Net Change in Fund Balances         262,007         (558,602)         477,481         (329,799)           Fund Balances at Beginning of Year <t< td=""><td>_</td><td>-</td><td>-</td><td>2,361,208</td><td>_</td></t<>	_	-	-	2,361,208	_
Leisure time activity         304,184         -         -         -           Capital outlay         -         169,341         -         -           Debt service:         -         -         -         -           Principal retirement         8,398         206,175         2,512         704,616           Interest and fiscal charges         944         10,289         411         303,124           Total Expenditures         1,587,629         3,711,610         2,767,186         1,029,743           Excess (Deficiency) of Revenues         262,007         (664,602)         499,981         (694,250)           Other Financing Sources (Uses):         Inception of capital lease         -         106,000         -         -         -           Transfers in         -         -         -         364,451         -         -         364,451           Transfers (out)         -         -         -         (22,500)         -         -           Total Other Financing Sources (Uses)         -         106,000         (22,500)         364,451           Net Change in Fund Balances         262,007         (558,602)         477,481         (329,799)           Fund Balances at Beginning of Year         1,475,102 <td>Transportation</td> <td>-</td> <td>2,694,114</td> <td>-</td> <td>-</td>	Transportation	-	2,694,114	-	-
Capital outlay       -       169,341       -       -         Debt service:       Principal retirement       8,398       206,175       2,512       704,616         Interest and fiscal charges       944       10,289       411       303,124         Total Expenditures       1,587,629       3,711,610       2,767,186       1,029,743         Excess (Deficiency) of Revenues         Over (Under) Expenditures       262,007       (664,602)       499,981       (694,250)         Other Financing Sources (Uses):         Inception of capital lease       -       106,000       -       -         Transfers in       -       -       -       364,451         Transfers (out)       -       -       (22,500)       -         Total Other Financing Sources (Uses)       -       106,000       (22,500)       364,451         Net Change in Fund Balances       262,007       (558,602)       477,481       (329,799)         Fund Balances at Beginning of Year       1,475,102       3,876,406       2,178,257       421,653	Community environment	384,949	-	-	-
Debt service:         Principal retirement         8,398         206,175         2,512         704,616           Interest and fiscal charges         944         10,289         411         303,124           Total Expenditures         1,587,629         3,711,610         2,767,186         1,029,743           Excess (Deficiency) of Revenues           Over (Under) Expenditures         262,007         (664,602)         499,981         (694,250)           Other Financing Sources (Uses):           Inception of capital lease         -         106,000         -         -         -           Transfers in         -         -         -         364,451           Transfers (out)         -         -         (22,500)         364,451           Net Change in Fund Balances         262,007         (558,602)         477,481         (329,799)           Fund Balances at Beginning of Year         1,475,102         3,876,406         2,178,257         421,653	Leisure time activity	304,184	-	-	-
Debt service:         Principal retirement         8,398         206,175         2,512         704,616           Interest and fiscal charges         944         10,289         411         303,124           Total Expenditures         1,587,629         3,711,610         2,767,186         1,029,743           Excess (Deficiency) of Revenues           Over (Under) Expenditures         262,007         (664,602)         499,981         (694,250)           Other Financing Sources (Uses):           Inception of capital lease         -         106,000         -         -         -           Transfers in         -         -         -         364,451           Transfers (out)         -         -         (22,500)         364,451           Net Change in Fund Balances         262,007         (558,602)         477,481         (329,799)           Fund Balances at Beginning of Year         1,475,102         3,876,406         2,178,257         421,653		-	169,341	-	-
Principal retirement         8,398         206,175         2,512         704,616           Interest and fiscal charges         944         10,289         411         303,124           Total Expenditures         1,587,629         3,711,610         2,767,186         1,029,743           Excess (Deficiency) of Revenues         Over (Under) Expenditures         262,007         (664,602)         499,981         (694,250)           Other Financing Sources (Uses):         Inception of capital lease         -         106,000         -         -         -           Transfers in         -         -         -         364,451         -         364,451         -         -         106,000         -					
Interest and fiscal charges         944         10,289         411         303,124           Total Expenditures         1,587,629         3,711,610         2,767,186         1,029,743           Excess (Deficiency) of Revenues         Cover (Under) Expenditures         262,007         (664,602)         499,981         (694,250)           Other Financing Sources (Uses):         Inception of capital lease         -         106,000         -         -         -           Transfers in         -         -         -         -         364,451           Transfers (out)         -         -         (22,500)         -           Total Other Financing Sources (Uses)         -         106,000         (22,500)         364,451           Net Change in Fund Balances         262,007         (558,602)         477,481         (329,799)           Fund Balances at Beginning of Year         1,475,102         3,876,406         2,178,257         421,653		8,398	206,175	2,512	704,616
Excess (Deficiency) of Revenues Over (Under) Expenditures  262,007  (664,602)  499,981  (694,250)  Other Financing Sources (Uses):  Inception of capital lease  - 106,000  364,451  Transfers in  (22,500)  Total Other Financing Sources (Uses)  - 106,000  (22,500)  364,451  Net Change in Fund Balances  262,007  (558,602)  Fund Balances at Beginning of Year  1,475,102  3,876,406  2,178,257  421,653		944	10,289	411	303,124
Over (Under) Expenditures         262,007         (664,602)         499,981         (694,250)           Other Financing Sources (Uses):           Inception of capital lease         -         106,000         -         -         -           Transfers in         -         -         -         364,451         -         -         364,451         -         -         106,000         -	Total Expenditures	1,587,629	3,711,610	2,767,186	1,029,743
Over (Under) Expenditures         262,007         (664,602)         499,981         (694,250)           Other Financing Sources (Uses):           Inception of capital lease         -         106,000         -         -         -           Transfers in         -         -         -         364,451         -         -         364,451         -         -         106,000         -	Excess (Deficiency) of Revenues				
Inception of capital lease       -       106,000       -       -         Transfers in       -       -       -       -       364,451         Transfers (out)       -       -       (22,500)       -         Total Other Financing Sources (Uses)       -       106,000       (22,500)       364,451         Net Change in Fund Balances       262,007       (558,602)       477,481       (329,799)         Fund Balances at Beginning of Year       1,475,102       3,876,406       2,178,257       421,653		 262,007	(664,602)	 499,981	 (694,250)
Inception of capital lease       -       106,000       -       -         Transfers in       -       -       -       -       364,451         Transfers (out)       -       -       (22,500)       -         Total Other Financing Sources (Uses)       -       106,000       (22,500)       364,451         Net Change in Fund Balances       262,007       (558,602)       477,481       (329,799)         Fund Balances at Beginning of Year       1,475,102       3,876,406       2,178,257       421,653	Other Financing Sources (Uses):				
Transfers in         -         -         -         -         364,451           Transfers (out)         -         -         (22,500)         -           Total Other Financing Sources (Uses)         -         106,000         (22,500)         364,451           Net Change in Fund Balances         262,007         (558,602)         477,481         (329,799)           Fund Balances at Beginning of Year         1,475,102         3,876,406         2,178,257         421,653		_	106.000	_	_
Transfers (out)         -         -         (22,500)         -           Total Other Financing Sources (Uses)         -         106,000         (22,500)         364,451           Net Change in Fund Balances         262,007         (558,602)         477,481         (329,799)           Fund Balances at Beginning of Year         1,475,102         3,876,406         2,178,257         421,653	<u> </u>	_	-	_	364 451
Total Other Financing Sources (Uses)         -         106,000         (22,500)         364,451           Net Change in Fund Balances         262,007         (558,602)         477,481         (329,799)           Fund Balances at Beginning of Year         1,475,102         3,876,406         2,178,257         421,653		_	_	(22,500)	501,151
Net Change in Fund Balances         262,007         (558,602)         477,481         (329,799)           Fund Balances at Beginning of Year         1,475,102         3,876,406         2,178,257         421,653	` '	 	 106 000	 	 364 451
Fund Balances at Beginning of Year 1,475,102 3,876,406 2,178,257 421,653	Tom One I maneing bources (Oses)	 	 100,000	 (22,500)	 204,421
	<b>Net Change in Fund Balances</b>	262,007	(558,602)	477,481	(329,799)
	Fund Balances at Beginning of Year	1,475,102	3,876,406	2,178,257	421,653
	Fund Balances at End of Year	\$ 1,737,109	\$ 3,317,804	\$ 2,655,738	\$ 91,854

Other	Total				
Governmental	Governmental				
Funds	Funds				
\$ 586,718	\$ 5,899,011				
500,716	1,127,029				
67,149	161,062				
07,149	274,890				
8,736	95,011				
418,843	1,505,193				
-	239				
94,718	401,241				
97,911	104,687				
-	31,825				
249,523	249,523				
65,489	238,680				
1,589,087	10,088,391				
4.075	1 040 070				
4,075	1,949,978				
3,529	2,364,737				
396,623	3,090,737				
31,130	384,949 335,314				
734,872	904,213				
134,612	904,213				
-	921,701				
-	314,768				
1,170,229	10,266,397				
418,858	(178,006)				
-	106,000				
11,810	376,261				
(353,761)	(376,261)				
(341,951)	106,000				
76,907	(72,006)				
3,514,618	11,466,036				
\$ 3,591,525	\$ 11,394,030				

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

Net Change in Fund Balances - Total Governmental Funds		\$ (72,006)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.  Capital asset additions  Current year depreciation  Total	\$ 2,736,882 (1,936,445)	800,437
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to increase net position. The City received \$5,432,876 in capital contributions and had disposals, net of accumulated depreciation of \$109,599.		5,323,277
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Income taxes Real and other taxes Licenses and permits Intergovernmental revenues Special assessments	71,460 (40,163) 12,448 168,987 (27)	
Investment income Total	 1,328	214,033
Proceeds of capital leases are reported as other financing sources in the governmental funds, however, in the statement of activities, they are not reported as revenues as they increase the liabilities on the statement of net position.  Capital leases  Total	(106,000)	(106,000)
Repayment of bond, note, capital lease and loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.  Bonds Capital leases SIB loan LGIF loans OPWC loans Total	540,000 217,085 33,280 122,500 8,836	921,701
In the statement of activities, interest is accrued on outstanding bonds and loans, whereas in governmental funds, an interest expenditure is reported when due.  Accrued interest payable  Amortization of bond premiums and discounts  Total	 2,217 12,354	14,571
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension OPEB		446,196 7,081
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability and net OPEB liability are reported as pension/OPEB expense in the statement of activities.  Pension OPEB		(1,061,152) 2,196,195
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not		
reported as expenditures in governmental funds.		 (14,299)
Change in Net Position of Governmental Activities		\$ 8,670,034

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **GENERAL FUND**

# FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts						Variance with Final Budget Positive	
	Original			Final		Actual	(Negative)	
Revenues:	-							
Real and other taxes	\$	1,032,000	\$	1,032,000	\$	1,127,029	\$	95,029
Licenses and permits		258,300		258,300		281,741		23,441
Fines and forfeitures		120,500		120,500		88,012		(32,488)
Intergovernmental		202,900		202,900		170,968		(31,932)
Special assessments		2,500		2,500		239		(2,261)
Investment income		24,720		24,720		34,711		9,991
Other		15,000		15,000		16,410		1,410
<b>Total Revenues</b>		1,655,920		1,655,920		1,719,110		63,190
Expenditures:								
Current:								
General government		1,276,961		1,345,676		1,068,998		276,678
Community environment		449,842		458,916		397,791		61,125
Leisure time activity		190,199		173,061		160,315		12,746
<b>Total Expenditures</b>		1,917,002		1,977,653		1,627,104		350,549
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(261,082)		(321,733)		92,006		413,739
Other Financing Sources (Uses):								
Sale of capital assets		1,500		1,500		_		(1,500)
Transfers (out)		(50,000)		(50,000)		(50,000)		-
<b>Total Other Financing Sources (Uses)</b>		(48,500)		(48,500)		(50,000)		(1,500)
Net Change in Fund Balances		(309,582)		(370,233)		42,006		412,239
Fund Balances at Beginning of Year		1,244,910		1,244,910		1,244,910		-
Prior Year Encumbrances Appropriated		151,212		151,212		151,212		_
Fund Balance at End of Year	\$	1,086,540	\$	1,025,889	\$	1,438,128	\$	412,239

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET FUND

# FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts						Fin	iance with al Budget Positive
	Original			Final		Actual	(Negative)	
Revenues:								
Income taxes	\$	1,945,732	\$	1,945,732	\$	1,924,423	\$	(21,309)
Charges for services		-		-		705		705
Intergovernmental		748,000		748,000		904,349		156,349
Investment income		53,703		53,703		89,980		36,277
Other		30,000		30,000		75,078		45,078
<b>Total Revenues</b>		2,777,435		2,777,435		2,994,535		217,100
Expenditures:								
Current:								
General government		877,264		875,626		807,484		68,142
Transportation		3,475,100		3,854,612		3,625,830		228,782
Total Expenditures		4,352,364		4,730,238		4,433,314		296,924
Net Change in Fund Balances		(1,574,929)		(1,952,803)		(1,438,779)		514,024
Fund Balances at Beginning of Year		2,881,707		2,881,707		2,881,707		-
Prior Year Encumbrances Appropriated		829,813		829,813		829,813		-
Fund Balance at End of Year	\$	2,136,591	\$	1,758,717	\$	2,272,741	\$	514,024

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE FUND

# FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts						Variance with Final Budget Positive	
		Original		Final		Actual	( <b>N</b>	Negative)
Revenues:								
Income taxes	\$	3,036,521	\$	3,036,521	\$	3,003,265	\$	(33,256)
Charges for services		9,100		9,100		9,889		789
Fines and forfeitures		500		500		310		(190)
Intergovernmental		25,689		25,689		16,986		(8,703)
Investment income		16,350		16,350		45,451		29,101
Contributions and donations		-		-		8,700		8,700
Other		75,500		75,500		66,133		(9,367)
<b>Total Revenues</b>		3,163,660		3,163,660		3,150,734		(12,926)
Expenditures:								
Current:								
General government		525,839		532,110		429,128		102,982
Security of persons and property		2,732,520		2,736,734		2,534,544		202,190
Total Expenditures		3,258,359		3,268,844		2,963,672		305,172
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(94,699)		(105,184)		187,062		292,246
Other Financing Sources (Uses):								
Sale of capital assets		500		500		-		(500)
Transfers (out)		(22,500)		(22,500)		(22,500)		` <u>-</u>
<b>Total Other Financing Sources (Uses)</b>		(22,000)		(22,000)		(22,500)		(500)
Net change in fund balances		(116,699)		(127,184)		164,562		291,746
Fund Balances at Beginning of Year		1,708,682		1,708,682		1,708,682		-
<b>Prior Year Encumbrances Appropriated</b>		104,033		104,033		104,033		
Fund Balance at End of Year	\$	1,696,016	\$	1,685,531	\$	1,977,277	\$	291,746

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2019

**Business-type Activities - Enterprise Funds** 

	Water	Sewer	Total
Assets:	Water	Sewei	Total
Current assets:			
Equity in pooled cash and investments	\$ 3,485,172	\$ 4,357,020	\$ 7,842,192
Receivables:	217 590	229 000	645 500
Accounts Special assessments	317,589	328,009 264,222	645,598 264,222
Accrued interest	7,394	9,193	16,587
Due from other governments	123	147	270
Materials and supplies inventory	232,343	48,299	280,642
Prepayments	24,630	18,030	42,660
<b>Total Current Assets</b>	4,067,251	5,024,920	9,092,171
Noncurrent assets:			
Net pension asset	9,599	9,860	19,459
Capital assets:			
Non-depreciable capital assets	330,752	324,141	654,893
Depreciable capital assets, net	6,728,667	7,434,292	14,162,959
<b>Total Capital Assets, Net</b>	7,059,419	7,758,433	14,817,852
<b>Total Noncurrent Assets</b>	7,069,018	7,768,293	14,837,311
Total Assets	11,136,269	12,793,213	23,929,482
Deferred Outflows of Resources:			
Unamortized deferred charges on debt refunding	274,711	_	274,711
Pension	222,381	197,561	419,942
OPEB	49,866	29,899	79,765
<b>Total Deferred Outflows of Resources</b>	546,958	227,460	774,418
Liabilities:			
Current liabilities:			
Accounts payable	7,569	17,547	25,116
Accrued wages and benefits payable	15,527	15,527	31,054
Due to other governments	502	447	949
Accrued interest payable	8,259	42,847	51,106
Compensated absences payable - current	9,644	9,644	19,288
General obligation bonds payable	280,000	60,000	340,000
OWDA loans payable	-	321,070	321,070
Other loans payable	100,000	-	100,000
Pension and postemployment benefits payable	8,477	8,477	16,954
Unearned revenue	44,168	31,455	75,623
<b>Total Current Liabilities</b>	474,146	507,014	981,160
Long-term liabilities:			
Compensated absences payable	1,562	1,562	3,124
General obligation bonds payable	6,161,204	1,016,705	7,177,909
OWDA loans payable	-	2,827,904	2,827,904
Other loans payable	200,000	-	200,000
Net pension liability Net OPEB liability	567,550 285,369	582,947 293,111	1,150,497 578,480
•			
Total Long-Term Liabilities	7,215,685	4,722,229	11,937,914
Total Liabilities	7,689,831	5,229,243	12,919,074
Deferred Inflows of Resources:			
Pension	38,325	33,789	72,114
OPEB	21,819	16,149	37,968
<b>Total Deferred Inflows of Resources</b>	60,144	49,938	110,082
Net Position:			
Net investment in capital assets	592,926	3,532,754	4,125,680
Unrestricted	3,340,326	4,208,738	7,549,064
<b>Total Net Position</b>	\$ 3,933,252	\$ 7,741,492	\$ 11,674,744
<b>Total Net Position</b>	\$ 3,933,252	\$ 7,741,492	\$ 11,674,744

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2019

**Business-type Activities - Enterprise Funds** 

	Water	Sewer	Total		
Operating Revenues:	 				
Charges for services	\$ 2,359,916	\$ 2,255,222	\$	4,615,138	
Special assessments	-	9,491		9,491	
Other operating revenues	 15,251	17,684		32,935	
<b>Total Operating Revenues</b>	 2,375,167	 2,282,397		4,657,564	
Operating Expenses:					
Salaries & related services	571,154	633,069		1,204,223	
Contractual services	291,831	323,566		615,397	
General operating	248,866	264,466		513,332	
Depreciation	283,703	367,456		651,159	
<b>Total Operating Expenses</b>	 1,395,554	 1,588,557		2,984,111	
Operating Income	 979,613	 693,840		1,673,453	
Nonoperating Revenues (Expenses):					
Interest and fiscal charges	(213,370)	(116,958)		(330,328)	
Interest income	117,567	142,365		259,932	
<b>Total Nonoperating Revenues (Expenses)</b>	(95,803)	25,407		(70,396)	
Income Before Capital Contributions	883,810	719,247		1,603,057	
Capital contributions	886,376	 844,336		1,730,712	
Change in Net Position	1,770,186	1,563,583		3,333,769	
Net Position at Beginning of Year	 2,163,066	 6,177,909		8,340,975	
Net Position at End of Year	\$ 3,933,252	\$ 7,741,492	\$	11,674,744	

# STATEMENT OF CASH FLOWS **PROPRIETARY FUNDS**

FOR THE YEAR ENDED DECEMBER 31, 2019

Business-type Activities - Enterprise Funds
---

	Water		Sewer	 Total
Cash Flows From Operating Activities:				
Cash received from charges for services	\$ 2,374	4,461 \$	2,257,506	\$ 4,631,967
Cash received from special assessments		-	20,199	20,199
Cash received from other operations	1:	5,579	17,097	32,676
Cash payments for salaries & related services	(47)	3,905)	(516,468)	(995,373)
Cash payments for contractual services	(29)	2,763)	(338,700)	(631,463)
Cash payments for general operating costs	(35)	5,833)	(262,733)	 (619,566)
Net Cash Provided by				
Operating Activities	1,26	1,539	1,176,901	 2,438,440
Cash Flows From Capital and Related				
Financing Activities:				
Acquisition of capital assets	(2)	3,849)	(24,876)	(53,725)
Principal retirement on bonds & loans	(37:	5,000)	(229,190)	(604,190)
Interest paid on bonds, notes & loans	(21)	3,321)	(77,760)	(296,081)
Loans issued			83,873	 83,873
Net Cash Used In Capital and Related				
Financing Activities	(62)	2,170)	(247,953)	 (870,123)
Cash Flows From Investing Activities:				
Interest received	6	5,716	80,395	147,111
Increase in fair value of investments	4	9,222	59,687	 108,909
Net Cash Provided by Investing Activities	11	5,938	140,082	 256,020
Net Increase in Cash and				
Investments	75:	5,307	1,069,030	1,824,337
Cash and Investments at Beginning of Year	2,729	9,865	3,287,990	6,017,855
Cash and Investments at End of Year	\$ 3,48	5,172 \$	4,357,020	\$ 7,842,192

(Continued)

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED)

FOR THE YEAR ENDED DECEMBER 31, 2019

	Business-type Activities - Enterprise Funds							
Reconciliation of Operating Income to Net Cash Provided by Operating Activities:		Water	Sewer		<u>Total</u>			
Operating Income	\$	979,613	\$	693,840	\$	1,673,453		
Adjustments:								
Depreciation		283,703		367,456		651,159		
Changes in assets, deferred outflows of resources,								
liabilities and deferred inflows of resources:								
Accounts receivable		(560)		(6,002)		(6,562)		
Special assessment receivable		-		10,708		10,708		
Due from other governments		15		(6)		9		
Materials and supplies inventory		(86,711)		4,586		(82,125)		
Prepayments		(8,403)		(2,211)		(10,614)		
Net pension asset		(64)		3,088		3,024		
Deferred outflows - pension		(149,179)		(75,571)		(224,750)		
Deferred outflows - OPEB		(35,392)		2,933		(32,459)		
Accounts payable		(16,000)		(16,611)		(32,611)		
Accrued wages and benefits		3,855		3,855		7,710		
Due to other governments		(436)		(567)		(1,003)		
Compensated absences payable		125		2,700		2,825		
Pension and postemployment benefits payable		6,744		6,744		13,488		
Unearned revenue		15,418		7,705		23,123		
Net pension liability		298,488		217,570		516,058		
Net OPEB liability		89,090		26,570		115,660		
Deferred inflows - pension		(85,642)		(66,180)		(151,822)		
Deferred inflows - OPEB		(33,125)		(3,706)		(36,831)		
Net Cash Provided by Operating Activities	\$	1,261,539	\$	1,176,901	\$	2,438,440		

# Non-Cash Transactions:

During 2019, the Water fund and Sewer fund received \$886,376 and \$844,366, respectively, in capital contributions.

# STATEMENT OF FIUCIARY NET POSITION CUSTODIAL FUNDS DECEMBER 31, 2019

	Custodial			
Assets:	_			
Equity in pooled cash and investments	\$	11,062		
Cash in segregated accounts		550		
Total Assets		11,612		
Net Position:				
lem:Restricted for individuals, organizations and other governments .		11,612		
<b>Total Net Position</b>	\$	11,612		

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Cu	ıstodial
Additions:		
Fines and forfeitures for other governments	\$	29,376
<b>Total Additions</b>		29,376
<b>Deductions:</b>		
Fines and forfeitures distributions to other governments		28,152
<b>Total Deductions</b>		28,152
<b>Net Change in Fiduciary Net Position</b>		1,224
Net Position Beginning of Year (restated)		10,388
Net Position End of Year	\$	11,612



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# SCHEDULE OF NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

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# SCHEDULE OF NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 1 - DESCRIPTION OF THE CITY

The City of Pataskala, Licking County, Ohio (the "City") is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The City operates under a government that is directed by a publicly-elected seven-member Council and a Mayor. The City Administrator is the chief executive officer, and the Finance Director is the chief fiscal officer. The City provides the following services: general government, including finance and legal; police protection; public health; street maintenance; community development; parks and recreation; and, water and sewer utilities.

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City's accounting policies are described below.

#### A. Reporting Entity

For financial reporting purposes, the City's BFS include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization's Governing Board, and is either: (1) able to impose its will on that organization; or (2) there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected Governing Board, a Governing Board appointed by another government, or a jointly appointed board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's BFS to be misleading or incomplete.

The primary government consists of all funds and departments which provide various services including police protection, street maintenance and repair, recreational programing and water/sewer services. Council and the City Administrator are directly responsible for these activities. The City contracts with the Licking County Health Department for public health services. The City does not approve each organization's operating budget, nor is it responsible for its continued operation.

The accompanying financial statements represent the City, which has no component units. The following organizations are described due to their relationship with the City:

#### JOINTLY GOVERNED ORGANIZATIONS

<u>West Licking Joint Fire District</u> - The West Licking Joint Fire District, a jointly governed organization, is a political subdivision governed by a Board of Trustees which possesses its own contracting and budgeting authority. The Board of Trustees consists of one representative from each of the participating governments; the City of Pataskala, the Village of Kirkersville, City of New Albany, Harrison Township, Etna Township, City of Reynoldsburg and Jersey Township. The City made no contributions during 2019 for the operation of the West Licking Joint Fire District.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Southwest Licking Community Water and Sewer District</u> - The Southwest Licking Community Water and Sewer District (the "Sewer District"), a jointly governed organization, is a political subdivision governed by a Board of Trustees which possesses its own contracting and budgeting authority. The City Council of Pataskala appoints one member to the Sewer District Board of Trustees, and the remaining members are appointed by Harrison and Etna Townships. The City made no contributions during 2019 for the operation of the Sewer District.

<u>Mid-Ohio Regional Planning Commission</u> - The City participates in the Mid-Ohio Regional Planning Commission (MORPC), a jointly governed organization. MORPC is composed of 126 representatives appointed by member governments who make up the Commission, the policy-making body of MORPC, and the oversight board. MORPC is a voluntary association of local governments in central and south central Ohio and a regional planning agency whose membership includes 64 political subdivisions in and around Franklin, Ross, Fayette, Delaware, Pickaway, Madison, Licking, and Fairfield counties, Ohio. The purpose of the organization is to improve the quality of life for member communities by improving housing conditions, to promote and support livability/sustainability measures as a means of addressing regional growth challenges, and to administer and facilitate the availability of regional environmental infrastructure program funding to the full advantage of MORPC's members.

<u>Pataskala Corporate Park Joint Economic Development District</u> - The Pataskala Corporate Park Joint Economic Development District (JEDD), Licking County (the "District") is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District was created as a result of an agreement between the City of Pataskala, Harrison Township, Licking County, and the City of Newark on December 22, 2009. The District is directed by a five-member Board of Trustees. The District's purpose is to promote and facilitate economic development that will create jobs and employment opportunities and improve the economic welfare of the people in the State, the County, the City, the City of Newark, Harrison Township, and the District. Such area is located in the City of Pataskala corporate limits and the primary source of revenue is a tax on earned income in the District.

In late 2006, the Ohio Department of Development designated a nearly 521 acre site in the City of Pataskala as eligible for Job Ready Sites (JRS) funding. As such, this site known as the Pataskala Corporate Park, located at the southeast corner of State Route 16 (Broad Street) and Mink Street is recognized as one of the premier sites for manufacturing and industrial development in the State of Ohio. A roadway was constructed in 2010 linking State Route 16 (Broad Street) and Refugee Road with the intention to ultimately link the access road to U.S. Route 40 (The National Road), improving the routing to Interstate 70 and offering unparalleled access for commerce. In late 2006, the project received funding of approximately \$3.4 million to develop this roadway. It is considered one of the initial projects funded under Ohio's Job Ready Sites program, and is critical in order for the City to create jobs and investment. The Job Ready Site designation expired in January 2019.

The Board of Trustees adopted a resolution levying an income tax at a rate of 1.75 percent on income earned by persons working in the District and on the net profits of businesses located in the District. The income tax shall follow the provisions of Chapter 718 of the Ohio Revised Code. Income tax revenues are collected by the City of Newark Treasurer and deposited quarterly in the Pataskala Corporate Park JEDD Fund, or its general fund. Monies deposited to the JEDD Fund shall be allocated to the JEDD Improvement Account for future infrastructure improvements and to the Newark Account for future distributions to governmental entities subject to the tax sharing agreement.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Regional Income Tax Agency (RITA) - In 1971, 38 municipalities joined together to organize a Regional Council of Governments (RCOG) under the authority of Chapter 167 of the Ohio Revised Code to administer tax collection and enforcement concerns facing the cities and villages. The purpose of the RCOG is to foster cooperation between the municipalities through sharing facilities for their common benefit. This includes the establishment of a central collection facility for the purpose of administering the income tax laws of the various municipal corporations who are members of the RCOG and for the purpose of collecting income taxes on behalf of each member municipality, doing all things allowed by law to accomplish such purpose. The first official act of the RCOG was to form RITA. Today, RITA serves as the income tax collection agency for 317 municipalities and 37 JEDD/JEDZ/ENTPZ districts throughout the State of Ohio. The City began using RITA for its income tax collection services in 2010.

Each member municipality appoints its own delegate to the RCOG, including electing members to the RITA Board of Trustees. Regardless of the population or tax collections of member municipalities, each member of the RCOG has an equal say in the operations of RITA.

GROW Licking County - Formed in 2012, GROW Licking County (GROW) is a 501(c)(3) non-profit, public-private partnership for the purpose of serving as the lead economic development organization for Licking County, Ohio. The organization is governed by a 15-member board that is tasked with setting the annual operating and capital budgets for GROW. Board members are appointed by the founding members of the organization (Licking County Chamber of Commerce, Licking County Commissioner's Office, and the Heath-Newark-Licking County Port Authority), and serve staggered 3-year terms. The Mayor of Pataskala was appointed to the Board by the Licking County Chamber of Commerce to serve on the board as the City of Pataskala's representative. The City of Pataskala contributed \$10,000 towards GROW in 2019.

### B. Basis of Presentation - Fund Accounting

The City's basic financial statements (BFS) consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions are typically financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflow of resources is reported as fund balance.

The following are the City's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Street fund</u> - The Street fund accounts for revenues generated from income tax, license and gasoline taxes that are restricted for maintaining local roads and related infrastructure within the City.

<u>Police fund</u> - The Police fund accounts for tax and other revenues collected that are restricted for police operations.

<u>Debt Service fund</u> – The Debt Service fund is used to account for and report all financial resources that are restricted, committed or assigned to expenditures for principal and interest.

Other governmental funds of the City are used to account for: (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets; (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects; and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no internal service funds.

<u>Enterprise Funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

**Water fund** - This fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

**Sewer fund** - This fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Fiduciary Funds** - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds; investment trust funds; private-purpose trust funds; and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

#### D. Measurement Focus

**Government-Wide Financial Statements** - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current deferred outflows of resources, current liabilities and current deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation, with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for sales and services. Operating expenses for the enterprise funds include personnel and other expenses related to the operations of the enterprise activities. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Fiduciary funds present a statement of changes in fiduciary new position which reports additions to and deductions from custodial funds.

### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and custodial funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and in the presentation of expenses versus expenditures.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Revenues:** Exchange and Nonexchange Transactions - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, are recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, payments in lieu of taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income tax is recognized in the period in which the income is earned (See Note 7). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Payments in lieu of taxes (PILOT) are treated the same way property taxes are in the financial statements. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income taxes; state-levied locally shared taxes (including gasoline tax, local government funds and permissive tax); fines and forfeitures; fees; earnings on investments; and special assessments.

*Unearned Revenues* – The City defers revenue recognition in connection with resources that have been received, but not earned. Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are also recorded as unearned revenue. Unearned revenue consists primarily of deposits held for various programs.

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, see Notes 15 and 16 for deferred outflows of resources related the City's net pension liability and net OPEB liability, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance 2020 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the City, see Notes 15 and 16 for deferred inflows of resources related to the City's net pension liability and net OPEB liability, respectively. These deferred inflow of resources are only reported on the government-wide statement of net position.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The City's legal level of budgetary control is established at the object level within each department/function, within each fund. Although the legal level of budgetary control was established at the object level within each department/function, the City has elected to present budgetary statement comparisons at the fund and function levels of expenditures included within the basic financial statements. Budgetary modifications may only be made by ordinance by the City Council at the legal level of control.

*Tax Budget* - The ORC calls for the City Administrator to presents an estimate of the following year's annual operating budget, or tax budget, by mid-July, to City Council for consideration and passage. The Council approved estimated is then submitted to the Licking County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. The Licking County Budget Commission waived this requirement for 2019.

Estimated Resources - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City on or before September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. On or before December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include unencumbered cash balances at December 31 of the preceding year. The certificate may be further amended during the year if the Finance Director determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statement reflect the amounts in the original and final certificate of estimated resources issued during 2019.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Appropriations - A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the object level within each department, within each fund. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified.

The appropriations at the legal level of control may only be modified during the year by an ordinance of Council. The amounts on the budgetary statement reflect the original and final appropriation amounts, including all amendments and modifications legally enacted by Council.

*Lapsing of Appropriations* - At the close of each year, the unencumbered balance of each appropriation reverts to the fund balance. Encumbrances are carried forward and included in the budget, but subsequent year's are not reappropriated as part of the subsequent year appropriations.

#### **G.** Cash and Investments

Cash balances of the City's funds, except cash in segregated accounts and cash held by a fiscal and escrow agent, are pooled and invested in investments maturing within five years in order to provide improved cash management. Individual fund integrity is maintained through City records. Each fund's interest in the pooled bank accounts is presented on the financial statements as "equity in pooled cash and investments".

During 2019, investments were limited to State Treasury Asset Reserve of Ohio (STAR Ohio), Federal Home Loan Bank (FHLB) securities, Federal Home Loan Mortgage Corporation (FHLMC) securities, Federal Farm Credit Bank (FFCB) securities, negotiable certificates of deposit and a governmental money market account. Except for any nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as nonnegotiable certificates of deposit, are reported at cost.

The City has a segregated bank account for Mayor's Court monies separate from the City's central bank account. This interest bearing depository account is presented on the financial statements as "cash in segregated accounts" since it is not required to be deposited into the City treasury. At December 31, 2019, this account had a bank balance of \$6,175 and a book balance of \$550.

During 2019, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Interest income is distributed to the funds according to statutory requirements and City policy. Interest revenue earned and credited to the general fund during 2019 amounted to \$63,097, which included \$7,269 assigned from other funds of the City.

For purposes of the statement of cash flows and for presentation on the financial statement, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments, to the extent they are purchased from a specific fund.

An analysis of the City's investment account at year end is provided in Note 4.

# H. Inventories of Materials and Supplies

On the government-wide and fund financial statements, inventories are stated at cost. For all funds, cost is determined on a first-in, first-out (FIFO) basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental funds when consumed. Inventories of the proprietary funds are expensed when used.

On the fund financial statements, reported material and supplies inventory is equally offset by a nonspendable fund balance which indicates that it does not constitute available spendable resources even though it is a component of fund balance.

### I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. During 2013, the City implemented a capital asset policy that changed the capital asset threshold from \$5,000 for all asset classes to the amounts noted below. Capital assets within a class can have different thresholds depending on the asset category within the class. The City's infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities.

All reported capital assets are depreciated except for land, certain land improvements and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives	Capitalization <u>Thresholds</u>
Land improvements	10 - 45 years	10 - 45 years	\$25,000
Buildings and improvements	5 - 50 years	5 - 50 years	\$10,000 - \$50,000
Equipment	5 - 20 years	5 - 20 years	\$5,000 - \$10,000
Vehicles	5 - 15 years	5 - 15 years	\$25,000
Infrastructure	15 - 90 years	15 - 90 years	\$15,000 - \$25,000

# J. Compensated Absences

Compensated absences of the City consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if: (a) employees' rights to payment are attributable to services already rendered; and (b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees age fifty or greater with at least ten years of service or any employee with at least twenty years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16. Sick leave benefits were accrued using the "vesting" method.

The total liability for vacation, compensatory time, and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted vacation and sick leave in varying amounts based upon tenure and specific labor agreements. In the event of termination, an employee is reimbursed for accumulated vacation and sick leave at various rates.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability. At December 31, 2019, there no amounts reported on the governmental fund financial statements.

## K. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2019, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of the purchase and the expenditure/expense in the year in which services are consumed.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

At year end, because prepayments are not available to finance future governmental fund expenditures, a nonspendable fund balance is recorded by an amount equal to the carrying value of the asset on the fund financial statements.

#### L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner in full from current financial resources, are reported as obligations of the funds. However, compensated absences and claims and judgements that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Loans and notes are recognized as a liability on the governmental fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### M. Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable" and "interfund loans payable". These amounts are eliminated in the governmental activities column of the statement of net position, with the exception of the net residual amounts due between governmental and business-type activities which are presented as internal balances. At December 31, 2019, there were no interfund loans receivable/payable.

#### N. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental funds are eliminated for reporting of governmental activities on the government-wide financial statements.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures or expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources and uses in governmental funds, and after non-operating revenues and expenses in proprietary funds. Repayments from funds responsible for particular expenditures or expenses to the funds that initially paid for them are not presented on the BFS. Interfund services provided and used are not eliminated on the government-wide financial statements.

#### O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts.

Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies (resolution) of City Council, which includes giving the Finance Director the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in one of the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# P. Estimates

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

# Q. Net Position

Net position represents the difference between assets plus deferred outflows of resources less liabilities plus deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also are included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### **R.** Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water and sewer programs. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

## S. Minimum Fund Balance Policy

The City shall strive to maintain an unencumbered fund balance in line with established ranges, typically 25-35%, and which vary depending upon the fund type. The percentages are calculated using the actual or projected fund balance, and expressing it as a percentage of the relevant full-year expense budget.

#### T. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature of normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provision or enabling legislation.

Restricted assets represent certain resources which are segregated from other resources of the City. These assets are generally held in separate accounts of the City or by a trustee. Restricted assets represent permissive tax monies held by Licking County and retainage payable related to construction.

### U. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Council and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2019.

## V. Unamortized Bond Premium and Discount/Unamortized Accounting Gain or Loss/Bond Issuance Costs

Bond premiums and discounts are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds and bond discounts are presented as a reduction to the face amount of the bonds.

For advance refundings resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred outflow of resources.

On the governmental fund financial statements, bond premiums and discounts are recognized in the current period. The reconciliation between the bonds face value and the amount reported on the statement of net position is presented in Note 13.

Bond issuance costs are expensed when they occur.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

## W. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net pension asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### X. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

### A. Change in Accounting Principles

For 2019, the City has implemented GASB Statement No. 83, "<u>Certain Asset Retirement Obligations</u>", GASB Statement No. 84, "<u>Fiduciary Activities</u>", GASB Statement No. 88, "<u>Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements</u>" and GASB Statement No. 90, "<u>Majority Equity Interests</u> - an amendment to GASB Statements No. 14 and No. 61".

GASB Statement No. 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability. The implementation of GASB Statement No. 83 did not have an effect on the financial statements of the City.

GASB Statement No. 84 establishes specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the City will no longer be reporting agency funds.

GASB Statement No. 88 improves the information that is disclosed in notes to the basic financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The implementation of GASB Statement No. 88 did not have an effect on the financial statements of the City; however, certain disclosures in Note 13 have been modified to conform to the new requirements.

GASB Statement No. 90 improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. The implementation of GASB Statement No. 90 did not have an effect on the financial statements of the City.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

#### **B.** Restatement of Net Position

Due to the implementation of GASB Statement No.84, the new classification of custodial funds is reporting a beginning net position of \$10,388. Also, related to the implementation of GASB Statement No. 84, the City will no longer be reporting agency funds. At December 31, 2018, agency funds reported assets and liabilities of \$555.881.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

*Inactive deposits* are public deposits that the City Council has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

*Interim deposits* are deposits of those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one (1) year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 4 - DEPOSITS AND INVESTMENTS – (Continued)**

- 7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);
- 8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met;
- 9. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.
- 10. Time certificates of deposit (CDs) in authorized depositories, provided those funds are properly insured or collateralized as provided in Ohio Revised Code Section 135.18. The payment of the principal and interest thereon for which eligible securities are pledged must be paid and deposited with the City or qualified and approved trustee.
- 11. Negotiable time certificates of deposit (negotiable CDs) which have a secondary market in which to trade such securities. The underlying issuer must be covered by FDIC insurance, and the amount of the acquired security is limited to ninety seven percent (97%) of the available FDIC coverage. For example, an investment in a negotiable certificate of deposit (CD) would be limited to \$242,500 assuming FDIC coverage limit of \$250,000.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Finance Director or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

### A. Cash with Fiscal and Escrow Agent

At year end, the City had \$126,824 on deposit with the Licking County Treasurer for permissive tax collections. The data regarding insurance and collateralization can be obtained from the Licking County Comprehensive Annual Financial Report for the year ended December 31, 2019. This amount is not included in the City's depository balance detailed in Note 4.B.

### **B.** Deposits with Financial Institutions

At December 31, 2019, the carrying amount of all City deposits was \$8,619,631 and the bank balance of all City deposits was \$8,720,791. Of the bank balance, \$7,910,963 was covered by the FDIC and \$809,828 was covered by the Ohio Pooled Collateral System or had the potential to be exposed to custodial credit risk as described below.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

For 2019, the City's financial institution was approved for a reduced collateral rate of 50 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

#### C. Investments

Investments are reported at fair value. As of December 31, 2019, the City had the following investments:

			<b>Investment Maturities</b>							
Measurement/ investment type	M	easurement Amount	6	months or less	_	7 to 12 months	_	13 to 24 months		reater than <u>A months</u>
Fair value:										
FHLB	\$	174,718	\$	-	\$	-	\$	174,718	\$	-
FFCB		294,469		-		294,469				
FHLMC		536,280		-		-		536,280		-
Negotiable CD's		8,462,212		159,918		837,433		1,317,712		6,147,149
Governmental money market		152,146		152,146		-		-		-
Amortized cost:										
STAR Ohio		1,635,205		1,635,205		-		-		-
Total	\$	11,255,030	\$	1,947,269	\$	1,131,902	\$	2,028,710	\$	6,147,149

The weighted average maturity of investments is 2.33 years.

The City's investments in U.S. government money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). The City's investments in federal agency securities (FHLB, FHLMC, FFCB) and negotiable CD's are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

Interest Rate Risk - As a means of limiting its exposure to fair value losses caused by rising interest rates, the City's investment policy requires that operating funds be invested primarily in short-term investments maturing within five (5) years from the date of purchase and that the City's investment portfolio be structured so that the securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity (e.g., 'buy and hold').

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured. The City has a policy which states that all security transactions, including collateral for repurchase agreements, entered into by the City shall be conducted on a delivery-versus-payment (DVP) basis.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

That is, broker/dealers will not be paid until the securities purchased are delivered to the City or to the City's designated centralized safekeeping account. The securities will be held by centralized safekeeping at a qualified financial institution, hereafter designated "custodian". The centralized custodian will be designated by the Finance Director. The securities will be free and clear of any lien. The custodian will issue a safekeeping receipt to the City, listing the instrument, maturity date and rate. Month-end reports will also be provided to the City by the custodian, including held securities, book and market values, in addition to a written custodial agreement. The City's investments in negotiable CD's are covered by the FDIC.

*Credit Risk:* The City's investments in federal agency securities were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard's & Poor's has assigned STAR Ohio and the governmental money market an AAAm money market rating. The City's investment policy does not specifically address credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

Concentration of Credit Risk - The City places no limit on the amount it may invest in any one issuer.

The following is the City's allocation as of December 31, 2019:

Measurement/	Measurement		
investment type	Amount		% to Total
Fair value:			
FHLB	\$	174,718	1.55
FFCB		294,469	2.62
FHLMC		536,280	4.76
Negotiable CD's		8,462,212	75.19
Governmental money market		152,146	1.35
Amortized cost:			
STAR Ohio		1,635,205	14.53
Total	\$	11,255,030	100.00

# D. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2019:

\$

8,619,081

# <u>Cash and Investments per Note</u> Carrying amount of deposits

, ,	·	, ,
Investments		11,255,030
Cash with fiscal and escrow agent		126,824
Cash in segregated accounts		550
Total	\$	20,001,485
Cash and Investments per Statement of Net P	osition	
Governmental activities	\$	12,147,681
Business type activities		7,842,192
Custodial funds		11,612
Total	\$	20,001,485

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 5 - INTERFUND TRANSACTIONS**

Interfund transfers for the year ended December 31, 2019, consisted of the following:

	T	=	
		Nonmajor	
Transfer to	Police	<b>Governmental Funds</b>	<b>Total</b>
Debt service	\$ 22,500	\$ 341,951	\$ 364,451
Nonmajor governmental funds:			
Capital improvements		11,810	11,810
Total	\$ -	\$ 353,761	\$ 376,261

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to provide additional resources for current operations or debt service; reclassification of prior year distributed monies, to segregate money for anticipated capital projects; and to return money to the fund from which it was originally provided once a project is completed. The transfers out of the police fund and the nonmajor governmental funds to the debt service fund were for debt service payments. The transfers out of the nonmajor capital projects funds to the capital improvement fund (a nonmajor governmental fund) were residual equity transfers to close out the funds after the projects had been completed.

Transfers were made in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

Transfers between governmental funds are eliminated on the government-wide financial statements.

# **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at thirty-five percent (35%) of appraised market value. All property is required to be revalued every six (6) years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year proceeding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2019 public utility property taxes became a lien December 31, 2018, are levied after October 1, 2019, and are collected in 2020 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The Licking County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Pataskala. The Licking County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2019 and for which there is an enforceable legal claim.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### **NOTE 6 - PROPERTY TAXES – (Continued)**

In the governmental funds, the current portion receivable has been offset by a deferred inflow of resources since the current taxes were not levied to finance 2019 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is deferred.

The full tax rate for all City operations for the year ended December 31, 2019 was \$2.90 per \$1,000 of assessed value.

The assessed values of real and tangible personal property upon which 2019 property tax receipts were based are as follows:

 Real Property
 \$ 390,318,282

 Public Utility
 34,862,520

 Total Assessed Value
 \$ 425,180,802

## **NOTE 7 - INCOME TAXES**

The City levies a voted income tax of one percent (1.0%) on all income earned within the City (including business net profits), as well as on earned income of Pataskala residents earned outside the City. The City has a mandatory filing requirement for all residents and businesses operating in the City.

Employers within the City are required to withhold the tax on employee earnings, and to remit the tax to the City at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly, and file a final return annually.

Income tax revenue is credited to four funds. During 2019, of the tax levied, the Street fund received 33.00%, the Police fund received 51.50%, the Debt Service fund received 6.00% and the Capital Improvements fund (a nonmajor governmental fund) received 9.50%. The revenues allocated to the funds shall be used for operations specific to those departments. Income tax collections allocated to the street, police, debt service and capital improvement funds totaled \$1,927,210; \$3,069,544; \$315,539; and \$586,592, respectively, for the year ended December 31, 2019.

The Pataskala Corporate Park Joint Economic Development District fund (a nonmajor governmental fund) receives income taxes from collections within the Pataskala Corporate Park which are restricted for improvements within the park. This fund received \$126 in 2019.

RITA administers and collects income taxes for the City. Payments are remitted semi-monthly, net of estimated collection fees of three percent (3.0%). In June the year following collection, RITA calculates the actual cost of collection and either: (1) rebates the overpayment amount; or (2) charges the entity for underpayment. In 2019, the City was notified that its 2018 cost of collection was 2.36%, and the rebate amount was \$36,382. The JEDD income taxes are administered and collected by the City of Newark.

## **NOTE 8 - RECEIVABLES**

Receivables at December 31, 2019, consisted of income taxes, property taxes, accounts (billings for user charged services), special assessments, accrued interest, payments in lieu of taxes, and intergovernmental receivables arising from grants, entitlements and shared revenue. All intergovernmental receivables have been classified as "due from other governments" on the BFS. Receivables have been recorded to the extent that they are measurable at December 31, 2019.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### **NOTE 8 – RECEIVABLES – (Continued)**

A summary of the principal items of receivables reported on the statement of net position follows:

Governmental ad	ctivities:
-----------------	------------

Income taxes	\$ 2,929,313
Real and other taxes	908,264
Accounts	120,545
Special assessments	438
Accrued interest	21,759
Payments in lieu of taxes	256,500
Due from other governments	770,115
<b>Business-type activities:</b>	
Accounts	645,598
Special assessments	264,222
Accrued interest	16,587

Receivables have been disaggregated on the face of the BFS. All receivables are expected to be collected within the subsequent year.

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# NOTE 9 - TAX INCREMENT FINANCING (TIF) DISTRICT

Due from other governments

The City, pursuant to the Ohio Revised Code and City ordinances, has established a Tax Increment Financing District, or TIF. A TIF represents a designated geographic area wherein property values created after the commencement date of the TIF are exempt, in whole or in part, from property taxes. Owners of such property, however, must pay amounts equal to the property taxes, known as "payments in lieu of taxes" (PILOT), as though the TIF had not been established. These "PILOT" payments are then dedicated to the payments for various public improvements within or adjacent to the TIF area. Property values existing before the commencement date of a TIF continue to be subjected to property taxes.

On December 18, 2006, City Council authorized the creation of the State Route 310 Project Municipal Public Improvement Tax District, also known as the Pataskala Town Center, pursuant to the Ohio Revised Code declaring that the increase in assessed value and providing for the exemption of 75% of the improvements from real property taxation constructed on new parcels and ending on the earlier of 10 years after such date such parcels appeared on the real estate tax lists or the date on which the City can no longer require service payments in lieu of taxes on any improvements within the TIF district.

The City established the State Route 310 TIF fund which shall be maintained in the custody of the City. This fund shall receive PILOT revenues and property rollback payments and any money recorded in this fund may only be used for public infrastructure improvements associated with State Route 310 North and South TIF service areas as defined by Ordinance.

PILOT revenue for 2019 was \$249,523 in the statement of activities. The TIF has longevity of the shorter period of 10 years or until there is no money available to be spent for the TIF areas. Any unspent funds remaining after the 10 year period shall be returned to the City's general fund in accordance with Ohio Revised Code Section 5709.43. The property tax exemption then ceases; PILOTs cease and property taxes then apply to the increased property values.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 10 - CAPITAL ASSETS**

**A.** Governmental activities capital asset activity for the year ended December 31, 2019, was as follows.

Governmental activities:	Balance 12/31/18	Additions	Disposals	Balance 12/31/19
Capital assets, not being depreciated:				
Land	\$ 1,416,196	\$ -	\$ (100,782)	\$ 1,315,414
Land improvements	17,077	-	-	17,077
Construction in progress	7,560,057	2,259,221	(5,023,198)	4,796,080
Total capital assets, not being		-		-
depreciated	8,993,330	2,259,221	(5,123,980)	6,128,571
Capital assets, being depreciated:				
Land improvements	532,885	-	-	532,885
Buildings and improvements	2,741,725	5,119,261	-	7,860,986
Equipment	1,060,095	31,821	(11,500)	1,080,416
Vehicles	3,213,134	131,277	-	3,344,411
Infrastructure	28,412,014	5,651,376	-	34,063,390
Total capital assets, being		-		
depreciated	35,959,853	10,933,735	(11,500)	46,882,088
Less: accumulated depreciation:				
Land improvements	(167,404)	(20,137)	-	(187,541)
Buildings and improvements	(915,978)	(134,475)	-	(1,050,453)
Equipment	(538,797)	(39,113)	2,683	(575,227)
Vehicles	(2,113,627)	(227,492)	-	(2,341,119)
Infrastructure	(8,381,243)	(1,515,228)	<del>_</del>	(9,896,471)
Total accumulated depreciation	(12,117,049)	(1,936,445)	2,683	(14,050,811)
Total capital assets, being				
depreciated, net	23,842,804	8,997,290	(8,817)	32,831,277
Governmental activities capital				
assets, net	\$ 32,836,134	\$ 11,256,511	<u>\$ (5,132,797)</u>	\$ 38,959,848

Depreciation expense was charged to functions/programs of the City as follows:

# **Governmental activities:**

General government	\$ 249,510
Security of persons and property	195,130
Transportation	1,482,809
Leisure time activity	 8,996
<b>Total Depreciation Expense - Governmental Activities</b>	\$ 1,936,445

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 10 - CAPITAL ASSETS - (Continued)**

**B.** Business-type activities capital asset activity for the year ended December 31, 2019, was as follows.

	Balance			Balance
<b>Business-type activities:</b>	12/31/18	Additions	Disposals	12/31/19
Capital Assets, Not Being Depreciated:				
Land	\$ 654,893	\$ -	\$ -	\$ 654,893
Total Capital Assets, Not Being Depreciated	654,893			654,893
Capital Assets, Being Depreciated:				
Land improvements	11,619,144	28,849		11,647,993
Buildings and improvements	2,791,902	-	-	2,791,902
Equipment	167,410	24,876	-	192,286
Vehicles	304,565		-	304,565
Infrastructure	9,588,646	1,730,712		11,319,358
<b>Total Capital Assets, Being</b>				
Depreciated	24,471,667	1,784,437		26,256,104
Less: Accumulated Depreciation:				
Land improvements	(3,739,305)	(290,384)		(4,029,689)
Buildings and improvements	(1,987,216)	(72,032)	-	(2,059,248)
Equipment	(92,112)	(12,963)	-	(105,075)
Vehicles	(210,721)	(22,415)	-	(233,136)
Infrastructure	(5,412,632)	(253,365)		(5,665,997)
<b>Total Accumulated Depreciation</b>	(11,441,986)	(651,159)		(12,093,145)
Total Capital Assets, Being Depreciated, Net	13,029,681	1,133,278	<u>-</u>	14,162,959
Business-Type Activities Capital Assets, Net	\$ 13,684,574	\$ 1,133,278	\$ -	\$ 14,817,852

Depreciation expense was charged to fund's (business-type activities) of the City as follows:

# **Business-type activities:**

<b>Total Depreciation Expense - Business Type Activities</b>	\$ 651,159
Sewer	 367,456
Water	\$ 283,703

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 11 - OTHER EMPLOYEE BENEFITS**

### **Compensated Absences**

Employees earn vacation at different rates which are also affected by length of service. Vacation is accrued each pay and may be carried over within established limits. The maximum number of hours which may be accrued is based on years of service. Vacation and sick leave accumulated by governmental fund type employees has been recorded in the statement of net position to the extent they were not paid using current expendable available resources. Vacation and sick leave earned by proprietary funds type employees is expensed when earned and has been recorded in the fund.

Employees are permitted to earn compensatory-time in lieu of being paid overtime, and may accrue a maximum of hours and may be carried forward to the next year.

As of December 31, 2019, the liability for compensated absences in governmental activities and business-type activities was \$130,624 and \$22,412, respectively. The total liability for the City's compensated absences reported on the statement of net position was \$153,036 with \$116,723 being due within one year.

#### NOTE 12 - CAPITAL LEASES - LESSEE DISCLOSURE

In the current year, the City entered into capital lease agreements for a mini track hoe. In previous years, the City entered into capital lease agreements for the acquisition of heavy equipment, a roadside mower and electronic sign boards, a backhoe, a durapatcher, dump trucks, a service truck, a skid steer and copiers. These leases meet the criteria of a capital lease which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee at the conclusion of the lease term. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements. These expenditures are reflected as program/function expenditures on a budgetary basis.

Vehicles and equipment in the amount of \$1,039,550 have been capitalized, which is equal to the present value of the future minimum lease payment at the time of acquisition. A corresponding liability was recorded. Accumulated depreciation on the vehicles totaled \$174,911, leaving a current book value of \$864,639.

Copiers in the amount of \$23,061 have not been capitalized since the assets do not meet the City's capitalization threshold. A liability for the copiers of \$10,970 at December 31, 2019 has been recorded in the government-wide financial statements. Principal and interest payments in 2019 totaled \$8,398 and \$944, respectively, are reported as debt service payments of the general fund. Principal and interest payments of \$206,175 and \$10,289, respectively, are reported as debt service payments in the street fund. Principal and interest payments of \$2,512 and \$411 respectively, are reported as debt service payments in the police fund.

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the future minimum lease payments as of December 31, 2019:

Fiscal Year Ending	
December 31,	Amount
2020	\$ 123,551
2021	63,955
2022	59,017
2023	23,043
Total minimum lease payment	269,566
Less: amount representing interest	(19,207)
Present value of minimum lease payments	<u>\$ 250,359</u>

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 13 - LONG-TERM OBLIGATIONS**

A. During 2019, the following activity occurred in the City's governmental long-term obligations.

Governmental activities:	Balance 12/31/18	Additions	Reductions	Balance 12/31/19	Amounts Due in One Year
General Obligation Bonds	Φ 5545000	Φ.	Φ (200,000)	<b>* * 2 * *</b> 000	Φ 200.000
Series 2014 general obligation bonds	\$ 5,545,000	\$ -	\$ (290,000)	\$ 5,255,000	\$ 290,000
Series 2018 police facility bonds	4,600,000		(250,000)	4,350,000	255,000
Total General Obligation Bonds	10,145,000		(540,000)	9,605,000	545,000
Direct Borrowings					
Miscellaneous loans payable	506,785	-	(122,500)	384,285	122,500
SIB loan	102,889	-	(33,280)	69,609	34,286
OPWC loans	211,000		(8,836)	202,164	14,968
<b>Total Direct Borrowings</b>	820,674		(164,616)	656,058	171,754
Other Obligations					
Capital leases	361,444	106,000	(217,085)	250,359	114,041
Net pension liability	4,101,952	1,983,866	-	6,085,818	-
Net OPEB liability	3,563,975	186,074	(2,273,303)	1,476,746	-
Compensated absences	116,325	254,476	(240,177)	130,624	97,435
<b>Total Other Obligations</b>	8,143,696	2,530,416	(2,730,565)	7,943,547	211,476
<b>Total Governmental Activities</b>					
Long-Term Obligations	<u>\$ 19,109,370</u>	<u>\$ 2,530,416</u>	<b>\$</b> (3,435,181)	18,204,605	\$ 928,230
Add: unamortized premium on bond issuance	20			184,288	
•					
Total Reported on Statement of Net Positi	IOH			<u>\$ 18,388,893</u>	

A mounta

<u>Series 2014 General Obligation Bonds:</u> On October 30, 2014, the City issued \$6,630,000 in Series 2014 general obligation bonds to refund the bond anticipation notes - Series 2013B and bond anticipation notes - Series 2014, as well as to provide \$1,955,000 in proceeds for street projects. This bond issue was part of an overall bond issue of \$9,390,000 with \$2,760,000 being reported in the business-type activities (see Note 13.B). The bonds carry interest rates ranging from 2.00-4.00% and have a final maturity date of December 1, 2034. Principal and interest payments are made from the Debt Service fund.

<u>Series 2018 Police Facilities Bonds</u>: On February 20, 2018, the City issued \$4,600,000 in general obligation bonds to construct a new police station. The issue is comprised of current interest bonds, par value \$4,600,000. The interest rates on the current interest bonds is 2.74%. Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2033. Principal and interest payments are made from the Debt Service fund.

<u>Miscellaneous Loans</u>: During 2014, the City entered into a loan agreement with the State of Ohio Development Service Agency for a Local Government Innovation Fund (LGIF) Loan in the amount of \$174,285 for a Multi-Agency Radio Communications System (MARCS) that will be shared with the West Licking Joint Fire District. The loan is a 0% loan and has a final maturity date of April 30, 2023. Principal and interest payments are made from the Debt Service fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### **NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)**

On June 9, 2015, the City entered into a loan with Park National Bank in the amount of \$1,400,000 for the State Route 310/Main St. improvements. Of this amount, \$700,000 was related to governmental activities. The loan carries an interest rate of 3.35% and has a final maturity date of June 1, 2022. Principal and interest payments are made from the Debt Service fund.

These loans are considered direct borrowings. Direct borrowings have terms negotiated directly between the City and the lender and are not offered for public sale.

<u>State Infrastructure Bank Loan:</u> On September 30, 2010, the City entered into an agreement with the Ohio Department of Transportation for a State Infrastructure Bank ("SIB") direct loan transaction for the Summit Road South Project in the amount of \$317,000. This loan is considered a direct borrowing. Direct borrowings have terms negotiated directly between the City and the lender and are not offered for public sale. Revenues from the permissive license tax fund will be used to repay the loan. The loan agreement functions similar to a line-of-credit agreement. The loan carries an interest rate of 3.00% and has a final maturity date of July 18, 2021.

At December 31, 2019, the City has a \$69,609 balance outstanding on the loan. Principal and interest payments are made from the Debt Service fund.

<u>OPWC Loans</u>: The Ohio Public Works Commission (OPWC) loans are general obligations of the City, and principal and interest will be repaid from the Debt Service fund. These loans are considered direct borrowings. Direct borrowings have terms negotiated directly between the City and the lender and are not offered for public sale. The OPWC loans are interest free, providing repayment remains current. At December 31, 2019, the City had OPWC loans outstanding for Refugee Road, Mink Street and Columbia Road Culvert.

In the event of default, the OPWC may (1) charge an 8% default interest rate from the date of the default to the date of the payment and charge the City for all costs incurred by the OPWC in curing the default, (2) in accordance with Ohio Revised Code 164.05, direct the county treasurer of the county in which the City is located to pay the amount of the default from funds that would otherwise be appropriated to the City from such county's undivided local government fund pursuant to ORC 5747.51-5747.53, or (3) at its discretion, declare the entire principal amount of loan then remaining unpaid, together with all accrued interest and other charges, become immediately due and payable.

<u>Capital Lease Obligation:</u> Capital lease obligations will be paid from the general fund, Street fund and Police fund. See Note 12 for details.

<u>Net pension liability and net OPEB liability:</u> See Notes 15 and 16 for more details. The City pays obligations related to employee compensation from the fund benefitting from their service which for the City, is primarily the general, Street and Police funds.

<u>Compensated Absences</u>: Compensated absences will be paid from the fund from which the employees' salaries are paid. For the City's governmental activities, this is the general, Street and Police funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

A summary of the City's future debt service requirements for governmental activities long-term obligations outstanding as of December 31, 2019 are as follows:

Year Ending		Se	nds				
December 31,		Principal		Interest		Total	
2020	\$	290,000	\$	160,024	\$	450,024	
2021	Ψ	300,000	Ψ	154,225	Ψ	454,225	
2022		305,000		148,224		453,224	
2023		310,000		142,125		452,125	
2024		320,000		135,924		455,924	
2025 - 2029		1,700,000		556,077		2,256,077	
2030 - 2034		2,030,000		244,226		2,274,226	
2000 200.		2,000,000					
Total	\$	5,255,000	\$	1,540,825	\$	6,795,825	
Year Ending	S	eries 2018 P	olice	Facility Con	struc	tion Bonds_	
December 31,		Principal		Interest	_	Total	
2020	Ф	255,000	Ф	115.607	Φ	270 607	
2020	\$	255,000	\$	115,697	\$	370,697	
2021		260,000		108,641		368,641	
2022		270,000		101,380		371,380	
2023		280,000		93,845		373,845	
2024		285,000		86,105		371,105	
2025 - 2029		1,570,000		305,921		1,875,921	
2030 - 2033	_	1,430,000		80,007	_	1,510,007	
Total	<u>\$</u>	4,350,000	\$	891,596	<u>\$</u>	5,241,596	
Year Ending		Miscellane	ous L	oans - Direc	t Bor	rowing	
December 31,		Principal	0 445 22	Interest	Total		
		<del>-</del>		THE COL		10001	
2020	\$	122,500	\$	8,515	\$	131,015	
2021		122,500		5,090		127,590	
2022		122,500		1,694		124,194	
2023		16,785		-		16,785	
			_		_		
Total	\$	384,285	\$	15,299	\$	399,584	
		CID.		D1 (D			
Year Ending	_		Loan	- Direct Bor	rowii		
December 31,		Principal	_	Interest	_	Total	
2020	\$	34,286	\$	1,833	\$	36,119	
2021	Ψ	35,323	Ψ	797	Ψ	36,120	
			_				
Total	<u>\$</u>	69,609	<u>\$</u>	2,630	<u>\$</u>	72,239	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

Year Ending	OPWC Loans - Direct Borrowing									
December 31,	P	rincipal	Int	erest	<u>Total</u>					
2020	\$	14,968	\$	-	\$	14,968				
2021		14,968		-		14,968				
2022		14,969		-		14,969				
2023		14,967		-		14,967				
2024		14,968		-		14,968				
2025 - 2029		66,000		-		66,000				
2030 - 2034		30,661		-		30,661				
2035 - 2039		30,663				30,663				
Total	\$	202,164	\$		\$	202,164				

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)**

**B.** During 2019, the following activity occurred in the City's business-type long-term obligations.

Business-type activities:	Interest Rate	Restated Balance 12/31/18	Additions	Reductions	Balance 12/31/19	Amounts Due in One Year
General Obligation Bonds						
Series 2011 Sewer bonds	5.50-6.125%	\$ 65,000	\$ -	\$ (65,000)	\$ -	\$ -
Series 2014 Sewer bonds	2.00-4.00%	1,100,000	-	(60,000)	1,040,000	60,000
Series 2014 Water bonds	2.00-4.00%	1,210,000	-	(65,000)	1,145,000	65,000
Series 2015		, ,		, , ,	, ,	ŕ
Water refunding bonds	2.00-4.00%	5,155,000		(210,000)	4,945,000	215,000
Total General Obligation						
Bonds		7,530,000		(400,000)	7,130,000	340,000
OWDA Loans - Direct Borrowin	ισ					
Sewer planning loan #5374	3.25%	31,624	-	(1,207)	30,417	3,741
Sewer design loan #5917	3.17%	276,324	-	(5,752)	270,572	17,809
Sewer system loan #5735	2.66%	2,861,343	-	(97,231)	2,764,112	299,520
Sewer system loan #8421	0.00%		83,873		83,873	
Total OWDA loans - Direct Borrowing		3,169,291	83,873	(104,190)	3,148,974	321,070
Other Obligations						
Miscellaneous loans						
payable - direct borrowing	3.35%	400,000	-	(100,000)	300,000	100,000
Net pension liability		634,439	516,058	-	1,150,497	-
Net OPEB liability		462,820	115,660	-	578,480	-
Compensated absences		19,587	54,885	(52,060)	22,412	19,288
<b>Total Other Obligations</b>		1,516,846	686,603	(152,060)	2,051,389	119,288
Total Business-Type Activiti Term Obligations	es Long-	<u>\$ 12,216,137</u>	<b>\$</b> 770,476	<b>\$</b> (656,250)	12,330,363	\$ 780,358
Add: Unamortized premium on la Total Reported on the Statemen		tion			387,909 <b>\$ 12,718,272</b>	

<u>General Obligation Bonds</u>: The sewer bonds are general obligation bonds, which are supported by the full faith and credit of the City.

On June 2, 2011, the City issued \$550,000 Sanitary Sewer Refunding Bonds - Series 2011 for the purpose of refunding the Sewer Improvement Bonds - Series 1995. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position.

The refunding bonds are comprised of current interest bonds, par value \$550,000. The bonds bear interest rates ranging from 1.00% - 3.00%. Principal and interest payments are made from the Sewer fund and are due on June 1 and December 1 of each year. The bonds matured on December 1, 2019.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### **NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)**

The reacquisition price exceeded the net carrying amount of old debt by \$3,008. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. The refunding resulted in \$64,992 in gross debt service savings.

On August 28, 2007, the City issued \$6,550,000 in Water System Improvement General Obligation Bonds. The proceeds of the bond issue were used to repay \$6,145,000 in water treatment plant notes and to fund construction of various water system improvements. During 2015, \$5,330,000 of the bonds were refunded by the Series 2015 Water Refunding Bonds. These bonds matured during 2017 and there were no future obligations. The water bonds are general obligation bonds, which are supported by the full faith and credit of the City.

On October 30, 2014, the City issued \$1,450,000 in Series 2014 general obligation bonds for the Sewer fund and \$1,310,000 for the Water fund to refund the bond anticipation notes - Series 2013B and bond anticipation notes - Series 2014. This bond issue was part of an overall bond issue of \$9,390,000 with \$6,630,000 being reported in the governmental activities (See Note 13.A). The bonds carry interest rates ranging from 2.00-4.00% and have a final maturity date of December 1, 2034.

On December 29, 2015, the City issued \$5,460,000 in Series 2015 Water Refunding Bonds to advance refund \$5,330,000 of the Series 2007 Water System Improvement General Obligation Bonds. The refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. The refunding bonds are comprised of current interest bonds, par value \$5,460,000. Principal and interest payments are made from the Water fund and are due on June 1 and December 1 of each year. The refunding bonds carry interest rates ranging from 2.00-4.00% and have a final maturity date of December 1, 2037. The balance of the refunded bonds outstanding was \$5,000,000 at December 31, 2019.

The reacquisition price of the Series 2015 bonds exceeded the net carrying amount of the old debt by \$336,043. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which equal to the life of the Series 2015 issued. This advance refunding was undertaken to reduce the combined total debt service payments by \$831,166 and resulted in an economic gain of \$644,347.

<u>OWDA Loans:</u> The City has entered into debt financing arrangements through the Ohio Water Development Authority (OWDA) to fund construction projects. These loans are considered direct borrowings. Direct borrowings have terms negotiated directly between the City and the lender and are not offered for public sale. In the event of default, the OWDA may declare the full amount of the then unpaid original loan amount to be immediately due and payable and/or require the City to pay any fines, penalties, interest, or late charges associated with the default. The amounts due to OWDA are intended to be paid primarily from water and sewer revenues. The loan agreements function similar to a line-of-credit agreement. At December 31, 2019, the City had outstanding borrowings of \$3,148,974. During 2019, the Sewer fund made \$104,190 in principal payments on the OWDA loans.

The City has pledged future sewer revenues to repay the sewer system, sewer planning and sewer design OWDA loans. The loans are payable solely from Sewer fund revenues. Annual principal and interest payments on the loans are expected to require 11.98% of the Sewer fund net revenues and 6.32% of total operating revenues. Principal and interest paid for the current year were \$144,208, total net revenues were \$1,203,661 and total operating revenues were \$2,282,397.

<u>Miscellaneous Loan</u>: On June 9, 2015, the City entered into a loan with Park National Bank in the amount of \$1,400,000 for the State Route 310/Main St. improvements. This loan is considered a direct borrowing. Direct borrowings have terms negotiated directly between the City and the lender and are not offered for public sale. Of this amount, \$700,000 was related to business-type activities in the water fund. The loan carries an interest rate of 3.35% and has a final maturity date of June 1, 2022.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)**

<u>Net pension liability and net OPEB liability:</u> See Notes 15 and 16 for details. The City pays obligations related to employee compensation from the fund benefitting from their service which for the City, are the water and sewer funds.

<u>Compensated Absences:</u> Compensated absences will be paid from the fund from which the employees' salaries are paid. For the City's business-type activities, this is the water fund and sewer fund.

The future debt service requirements for business-type activities long-term obligations outstanding as of year-end are as follows. OWDA sewer system loan #8421 is ongoing and does not have an amortization schedule available.

Vear Ending General Obligation Bonds									
Year Ending December 31,	Principal	Interest	Total						
2020	\$ 340,000	\$ 232,674	\$ 572,674						
2021	345,000	225,875	570,875						
2022	345,000	218,976	563,976						
2023	350,000	212,074	562,074						
2024	365,000	205,076	570,076						
2025 - 2029	1,970,000	882,909	2,852,909						
2030 - 2034	2,355,000	499,375	2,854,375						
2035 - 2037	1,060,000	85,800	1,145,800						
Total	\$ 7,130,000	\$ 2,562,759	\$ 9,692,759						
Year Ending	<u>OWDA</u>	Loans - Direct	<b>Borrowing</b>						
December 31,	<b>Principal</b>	Interest	<b>Total</b>						
2020	\$ 321,070	\$ 120,348	\$ 441,418						
2021	221,324	72,956	294,280						
2022	227,329	66,950	294,279						
2023	233,498	60,782	294,280						
2024	239,835	54,444	294,279						
2025 - 2029	1,300,431	170,965	1,471,396						
2030 - 2034	482,644	24,531	507,175						
2035 - 2036	38,970	1,556	40,526						
Total	<u>\$ 3,065,101</u>	\$ 572,532	\$ 3,637,633						
Year Ending	Miscellaneo	us Loan - Dire	ect Borrowing						
December 31,	Principal	Interest	Total						
2020	\$ 100,000	\$ 8,515	\$ 108,515						
2021	100,000	5,090	105,090						
2022	100,000	1,694	101,694						
Total	\$ 300,000	<u>\$ 15,299</u>	\$ 315,299						

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)**

# C. Legal Debt Margin

The Ohio Revised Code provides that the net debt of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5% of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total taxation value of property. The assessed valuation used in determining the City's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in calculating the City's legal debt margin calculation excludes tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. At December 31, 2019, the City's total debt margin was \$44,735,838 and the unvoted debt margin was \$23,384,944.

# **NOTE 14 - RISK MANAGEMENT**

#### A. Risk Pool Membership

The City belongs to the Ohio Plan Risk Management, Inc. – formerly known as the Ohio Plan Risk Management (the "Plan" or "OPRM"), a non-assessable, incorporated non-profit providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its members.

Pursuant to Section 2744.081 of the Ohio Revised Code the Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through 14 appointed independent agents in the State of Ohio.

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss. Until November 1, 2016, the OPRM retained 50% of the premium and losses on the first \$250,000 casualty treaty and 30% of the first \$1,000,000 property treaty. Effective November 1, 2017, the OPRM retains 47% of the premium and losses on the first \$250,000 casualty treaty and 30% of the first \$1,000,000 property treaty. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 776 and 774 members as of December 31, 2019 and 2018, respectively.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years. There have been no significant reductions in coverage levels from prior year levels.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### **NOTE 14 - RISK MANAGEMENT - (Continued)**

The Pool's audited financial statements conform to generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2019 and 2018:

	<u>2018</u>	<u>2019</u>
Assets	\$15,065,412	\$15,920,504
Liabilities	(10,734,623)	(11,329,011)
Members' Equity	<b>\$ 4,330,789</b>	<b>\$ 4,591,493</b>

You can read the complete audited financial statements for The Ohio Plan Risk Management at the Plan's website, <a href="https://www.ohioplan.org">www.ohioplan.org</a>.

#### **B.** Workers' Compensation

During 2019, the City participated in the Ohio Bureau of Workers' Compensation (BWC) Individual Retrospective Rating Program (Retrospective Program). The Retrospective Program is an alternative rating plan that allows the employer to initially pay BWC less in premiums than it would without the plan. An employer participating in the Retrospective Program may earn a possible premium reduction by assuming a portion of the risk of workers' compensation claims. If the employer's total cost is below what they would have paid had they not enrolled in the Retrospective Program, they realize the difference in savings. The Retrospective Program is intended to achieve lower workers' compensation premiums and claims costs by promoting safe working conditions and environments for the employees.

#### C. Employee Medical, Dental, Vision and Life

On January 1, 2018, the City joined the Central Ohio Health Care Consortium (COHCC), a risk-sharing pool, which provides employee health care benefits for all full-time employees who wish to participate in the plan. The COHCC consists of eleven political subdivisions that pool risk for basic hospital, surgical and prescription drug coverage. The COHCC is governed by a Board of Directors consisting of one director appointed by each member municipality. The Board elects a chairman, vice-chairman, secretary and treasurer. The Board is responsible for its own financial matters and the COHCC maintains its own books of account. Budgeting and financing of the COHCC are subject to the approval of the Board. The City pays monthly contributions to the COHCC, which are used to purchase excess loss insurance for the COHCC to pay current claims and related claim settlement expenses and to establish and maintain sufficient reserves. The monthly contribution is determined for each member in accordance with the number of covered officers and employees, and the prior loss experience of the respective member group. The members' contributions represent 115 percent of the expected costs of the COHCC, which will allow the COHCC to establish excess reserves for future operations. The funds are maintained in a bank trust account established for the sole purpose and benefit of the COHCC's operations. Financial information for the COHCC can be obtained from Carie Kraner, Treasurer, COHCC, 141 East Broadway, PO Box 514 Granville, Ohio 43023.

The COHCC has entered into an agreement for individual and aggregate excess loss coverage with a commercial insurance carrier. The individual excess loss coverage has been structured to indemnify the COHCC for medical claims paid to an individual in excess of \$200,000, with an unlimited lifetime maximum. The aggregate excess loss coverage has been structured to indemnify the COHCC for aggregate claims paid in excess of \$13,483,095, to a maximum of \$1,000,000 annually. In the event that the losses of the consortium in any year exceeds amounts paid to the COHCC, together with all stoploss, reinsurance and other coverage then in effect, then the payment of all uncovered losses shall revert to and be the sole obligation of the political subdivision against which the claim was made. No such loss has occurred in the past five years.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### **NOTE 14 - RISK MANAGEMENT - (Continued)**

The City currently has no specified percentage share of the COHCC. The only time at which a percentage share would be calculated occurs if the COHCC votes to terminate ongoing operations. After a vote to terminate the COHCC, the Board would wind-up the COHCC's business as quickly as practicable, but in any event would complete this process no later than twelve months after the termination date. During such period, the COHCC would continue to pay all claims and expenses until the COHCC's funds are exhausted. After payment of all claims and expenses, or upon the termination of the aforesaid twelve month period, any remaining surplus funds held by the COHCC would be paid to the members of the COHCC who are members as of the termination date. The Board would determine the manner in which such surplus funds would be distributed and would consider the percentage relationship which each member's contributions to the COHCC for the prior three calendar years of the COHCC bore to all members' contributions to the COHCC for that same period. The City's payment for health insurance coverage to COHCC in 2019 was \$743,551.

Dental, vision and life insurance benefits are also provided. The family and single rates are not gender and age sensitive, and are the same for each class of employees.

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS**

#### Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension liability/asset on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in pension and postemployment benefits payable on both the accrual and modified accrual bases of accounting.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A	<b>L</b>
Eligible to retire	prior to
January 7, 2013 or	five years
C T =	2012

# after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Combined Plan Formula:

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### State and Local

Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Combined Plan Formula:

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

# Group C

Members not in other Groups and members hired on or after January 7, 2013

# State and Local

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

Age and Service Requirements:

#### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

#### **Combined Plan Formula:**

1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.00% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 3.00% COLA adjustment on the defined benefit portion of their benefit.

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	
	and Loc	al
2019 Statutory Maximum Contribution Rates		
Employer	14.0	%
Employee***	10.0	%
2019 Actual Contribution Rates		
Employer:		
Pension	14.0	%
Post-employment Health Care Benefits****	0.0	%
Total Employer	14.0	<u>%</u>
Employee	10.0	<b>%</b>

<sup>\*\*\*</sup> Member contributions within the combined plan are not used to fund the defined benefit retirement allowance

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$284,668 for 2019. Of this amount, \$29,542 is reported as pension and postemployment benefits payable.

<sup>\*\*\*\*</sup> This employer health care rate is for the traditional and combined plans. The employer contribution for the member-directed plan is 4.00%.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

# Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at <a href="www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either 3.00% or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to 3.00% of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	
2019 Statutory Maximum Contribution Rates		
Employer	19.50	%
Employee	12.25	%
2019 Actual Contribution Rates		
Employer:		
Pension	19.00	%
Post-employment Health Care Benefits	0.50	%
Total Employer	19.50	<b>%</b>
Employee	12.25	%

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$264,208 for 2019. Of this amount, \$30,616 is reported as pension and postemployment benefits payable.

# Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS Traditional Pension Plan, Combined Plan and Member-Directed Plan, respectively, were measured as of December 31, 2018, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2018, and was determined by rolling forward the total pension liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	OPERS - OPERS -			Member-					
	T	raditional	Combined		Directed		OP&F		Total
Proportion of the net						_			_
pension liability/asset									
prior measurement date	0	.01137700%	0.0	)4644000%		0.00091200%	0	.04809100%	
Proportion of the net									
pension liability/asset									
current measurement date	0	.01164600%	0.0	)4822600%		0.00087500%	0	.04957600%	
Change in proportionate share	0.00	<u>0026900</u> %	0.00	<u>178600</u> %	-0.0	00003700%	0.00	<u>0148500</u> %	
Proportionate share of the net									
pension liability	\$	3,189,603	\$	-	\$	-	\$	4,046,712	\$ 7,236,315
Proportionate share of the net									
pension asset		-		(53,928)		(20)		-	(53,948)
Pension expense		705,673		14,965		(5)		585,708	1,306,341

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		PERS -	O	PERS -	$\mathbf{M}$	lember-			
	Tr	aditional	Co	ombined	D	irected	OP&F		Total
Deferred outflows									
of resources									
Differences between									
expected and									
actual experience	\$	146	\$	-	\$	87	\$ 166,263	\$	166,496
Net difference between									
projected and actual earnings									
on pension plan investments		432,918		11,618		9	498,554		943,099
Changes of assumptions		277,662		12,043		8	107,283		396,996
Changes in employer's									
proportionate percentage/									
difference between									
employer contributions		69,781		-		-	188,474		258,255
Contributions									
subsequent to the						<b>-</b> 00			
measurement date		261,307		22,861		500	264,209		548,877
Total deferred							 	_	
outflows of resources	\$	1,041,814	\$	46,522	\$	604	\$ 1,224,783	\$	2,313,723
					O	PERS -			
	O	PERS -	O	PERS -	$\mathbf{N}$	lember-			
	Tr	aditional	C	ombined	D	irected	OP&F		Total
<b>Deferred inflows</b>				_		_	_		
of resources									
Differences between									
expected and									
actual experience	\$	41,882	\$	22,023	\$	-	\$ 3,777	\$	67,682
Changes in employer's									
proportionate percentage/									
difference between									
employer contributions		61,114		-		-	76,864		137,978
Total deferred							 		
inflows of resources	\$	102,996	\$	22,023	\$	-	\$ 80,641	\$	205,660
									<u> </u>

\$548,877 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2020.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### **NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS - caditional	_	PERS -	OPERS - Member- Directed	OP&F	Total
Year Ending December 31:						
2020	\$ 279,485	\$	1,822	\$ 11	\$ 286,769	\$ 568,087
2021	156,525		(499)	11	176,925	332,962
2022	40,162		(254)	12	176,946	216,866
2023	201,339		3,383	13	227,814	432,549
2024	-		(1,390)	12	11,479	10,101
Thereafter	-		(1,424)	45	-	 (1,379)
Total	\$ 677,511	\$	1,638	\$ 104	\$ 879,933	\$ 1,559,186

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2018, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

Wage inflation	3.25%
Future salary increases, including inflation	3.25% to 10.75% including wage inflation
COLA or ad hoc COLA	Pre 1/7/2013 retirees: 3.00%, simple
	Post 1/7/2013 retirees: 3.00%, simple
	through 2018, then 2.15% simple
Investment rate of return	
Current measurement date	7.20%
Prior measurement date	7.50%
Actuarial cost method	Individual entry age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term expected rate of return on defined benefit investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 2.94% for 2018.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

Wainbiad Armana

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed income	23.00 %	2.79 %
Domestic equities	19.00	6.21
Real estate	10.00	4.90
Private equity	10.00	10.81
International equities	20.00	7.83
Other investments	18.00	5.50
Total	100.00 %	5.95 %

**Discount Rate** - The discount rate used to measure the total pension liability/asset was 7.20%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The discount rate used to measure total pension liability prior to December 31, 2018 was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Sensitivity of the City's Proportionate Share of the Net Pension Liability/Asset to Changes in the Discount Rate - The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.20%, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.20%) or one-percentage-point higher (8.20%) than the current rate:

				Current		
	1%	Decrease	Dis	scount Rate	1%	6 Increase
City's proportionate share						
of the net pension liability (asset):						
Traditional Pension Plan	\$	4,711,972	\$	3,189,603	\$	1,924,502
Combined Plan		(17,844)		(53,928)		(80,055)
Member-Directed Plan		(9)		(20)		(35)

#### Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2018 is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2018, are presented below.

Valuation date	1/1/18 with actuarial liabilities rolled forward to 12/31/18
Actuarial cost method	Entry age normal
Investment rate of return	8.00%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25%
Inflation assumptions	2.75%, plus productivity increase rate of 0.50%
Cost of living adjustments	3.00% simple; 2.20% simple for increases based on the
	lesser of the increase in CPI and 3.00%

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	<u>Fire</u>
67 or less	77%	68%
68-77	105%	87%
78 and up	115%	120%

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	<b>Police</b>	<u>Fire</u>
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The most recent experience study was completed for the five-year period ended December 31, 2016. The recommended assumption changes based on this experience study were adopted by OP&F's Board and were effective beginning with the January 1, 2018 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy and Guidelines. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2018 are summarized below:

Asset Class	Target Allocation	10 Year Expected Real Rate of Return **	30 Year Expected Real Rate of Return **
Cash and Cash Equivalents	- %	1.00 %	0.80 %
Domestic Equity	16.00	5.30	5.50
Non-US Equity	16.00	6.10	5.90
Private Markets	8.00	8.40	8.40
Core Fixed Income *	23.00	2.20	2.60
High Yield Fixed Income	7.00	4.20	4.80
Private Credit	5.00	8.30	7.50
U.S. Inflation			
Linked Bonds *	17.00	1.30	2.30
Master Limited Partnerships	8.00	6.70	6.40
Real Assets	8.00	7.00	7.00
Private Real Estate	12.00	5.70	6.10
Total	120.00 %		

Note: assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes

<sup>\*</sup> levered 2x

<sup>\*\*</sup> numbers include inflation

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 15 - DEFINED BENEFIT PENSION PLANS - (Continued)

Discount Rate - The total pension liability was calculated using the discount rate of 8.00%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

# Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

- Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00%), or one percentage point higher (9.00%) than the current rate.

	Current					
	1%	Decrease	Dis	count Rate	1%	6 Increase
City's proportionate share				·		
of the net pension liability	\$	5,319,124	\$	4,046,712	\$	2,983,428

#### NOTE 16 - DEFINED BENEFIT OPEB PLANS

#### Net OPEB Liability

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

The proportionate share of each plan's unfunded benefits is presented as a long-term net OPEB liability on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in pension and postemployment benefits payable on both the accrual and modified accrual bases of accounting.

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Health care is not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14.00% of earnable salary and public safety and law enforcement employers contributed at 18.10%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care was 0.00% for the Traditional and Combined plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2019 was 4.00%.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$200 for 2019. Of this amount, \$21 is reported as pension and postemployment benefits payable.

#### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.50% and 24.00% of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2019, the portion of employer contributions allocated to health care was 0.50% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Beginning January 1, 2019, OP&F changed its retiree health care model and the current self-insured health care plan will no longer be offered. In its place is a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses.

The City's contractually required contribution to OP&F was \$6,953 for 2019. Of this amount, \$806 is reported as pension and postemployment benefits payable.

# Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2018, and was determined by rolling forward the total OPEB liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

		OPERS		OP&F	Total
Proportion of the net					
OPEB liability					
prior measurement date	0	.01199000%	C	0.04809100%	
Proportion of the net					
OPEB liability					
current measurement date	0	.01230100%	0	).04957600%	
Change in proportionate share	0.0	<u>0031100</u> %	0.0	<u>0148500</u> %	
Proportionate share of the net					
OPEB liability	\$	1,603,760	\$	451,466	\$ 2,055,226
OPEB expense	\$	133,007	\$	(2,282,759)	\$ (2,149,752)

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 OPERS	OP&F	Total
Deferred outflows	_		
of resources			
Differences between			
expected and			
actual experience	\$ 542	\$ -	\$ 542
Net difference between			
projected and actual earnings			
on OPEB plan investments	73,523	15,282	88,805
Changes of assumptions	51,708	234,017	285,725
Changes in employer's			
proportionate percentage/			
difference between			
employer contributions	43,079	66,511	109,590
Contributions			
subsequent to the			
measurement date	200	6,953	7,153
Total deferred			
outflows of resources	\$ 169,052	\$ 322,763	\$ 491,815
	OPERS	 OP&F	Total
Deferred inflows			_
of resources			
Differences between			
expected and			
actual experience	\$ 4,351	\$ 12,096	\$ 16,447
Changes of assumptions	_	124,987	124,987
Changes in employer's			
proportionate percentage/			
difference between			
employer contributions	50,048	72,826	122,874
Total deferred			 
inflows of resources	\$ 54,399	\$ 209,909	\$ 264,308

\$7,153 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2020.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<b>OPERS</b>		OP&F		Total	
Year Ending December 31:						
2020	\$	42,268	\$	18,546	\$	60,814
2021		22,725		18,546		41,271
2022		12,419		18,546		30,965
2023		37,041		23,166		60,207
2024		-		15,883		15,883
Thereafter				11,214		11,214
Total	\$	114,453	\$	105,901	\$	220,354

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25%
Projected Salary Increases,	3.25 to 10.75%
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.96%
Prior Measurement date	3.85%
Investment Rate of Return	
Current measurement date	6.00%
Prior Measurement date	6.50%
Municipal Bond Rate	
Current measurement date	3.71%
Prior Measurement date	3.31%
Health Care Cost Trend Rate	
Current measurement date	10.00% initial,
	3.25% ultimate in 2029
Prior Measurement date	7.50%, initial
	3.25%, ultimate in 2028
Actuarial Cost Method	Individual Entry Age

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is a loss of 5.60% for 2018.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00 %	2.42 %
Domestic Equities	21.00	6.21
Real Estate Investment Trust	6.00	5.98
International Equities	22.00	7.83
Other investments	17.00	5.57
Total	100.00 %	5.16 %

**Discount Rate** - A single discount rate of 3.96% was used to measure the OPEB liability on the measurement date of December 31, 2018. A single discount rate of 3.85% was used to measure the OPEB liability on the measurement date of December 31, 2017.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.71%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.96%, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96%) or one-percentage-point higher (4.96%) than the current rate:

Current

		Current					
	1% Decrease		Dis	count Rate	1% Increase		
City's proportionate share		_		_		_	
of the net OPEB liability	\$	2,051,807	\$	1,603,760	\$	1,247,444	

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25% in the most recent valuation.

			Cur	rent Health		
	Care Trend Rate					
	1%	Decrease	A	ssumption	1% In	crease
City's proportionate share				·		
of the net OPEB liability	\$	1,541,561	\$	1,603,760	\$ 1,6	75,396

#### Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2018, is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2018, with actuarial liabilities					
	rolled forward to December 31, 2018					
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)					
Investment Rate of Return	8.00%					
Projected Salary Increases	3.75% to 10.50%					
Payroll Growth	Inflation rate of 2.75% plus					
	productivity increase rate of 0.50%					
Single discount rate:						
Currrent measurement date	4.66%					
Prior measurement date	3.24%					
Cost of Living Adjustments	3.00% simple; 2.20% simple					
	for increases based on the lesser of the					
	increase in CPI and 3.00%					

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
78 and up	115%	120%

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

**NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)** 

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The most recent experience study was completed for the five-year period ended December 31, 2016.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2018, are summarized below:

Asset Class	Target Allocation	10 Year Expected Real Rate of Return **	30 Year Expected Real Rate of Return **
Cash and Cash Equivalents	- %	1.00 %	0.80 %
Domestic Equity	16.00	5.30	5.50
Non-US Equity	16.00	6.10	5.90
Private Markets	8.00	8.40	8.40
Core Fixed Income *	23.00	2.20	2.60
High Yield Fixed Income	7.00	4.20	4.80
Private Credit	5.00	8.30	7.50
U.S. Inflation			
Linked Bonds *	17.00	1.30	2.30
Master Limited Partnerships	8.00	6.70	6.40
Real Assets	8.00	7.00	7.00
Private Real Estate	12.00	5.70	6.10
Total	120.00 %		

Note: assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - The total OPEB liability was calculated using the discount rate of 4.66%. A discount rate of 3.24% was used to measure the total OPEB liability at December 31, 2017. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute.

<sup>\*</sup> levered 2x

<sup>\*\*</sup> numbers include inflation

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 16 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 4.13% at December 31, 2018 and 3.16% at December 31, 2017, was blended with the long-term rate of 8.00%, which resulted in a blended discount rate of 4.66%.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.66%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.66%), or one percentage point higher (5.66%) than the current rate.

		Current						
	1%	Decrease	Disc	count Rate	1% Increase			
City's proportionate share		_				_		
of the net OPEB liability	\$	550,008	\$	451,466	\$	368,747		

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate - Due to the change from a self-funded plan to the stipend plan, disclosure of the healthcare cost trend rate for OP&F is no longer available.

Changes Between Measurement Date and Report Date - Beginning January 1, 2019 OP&F is changing its retiree health care model and the current self-insured health care plan will no longer be offered. In its place will be a stipend-based health care model. OP&F has contracted with a vendor who will assist eligible retirees in choosing health care plans from their marketplace (both Medicare-eligible and pre-Medicare populations). A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current healthcare model to the stipend based healthcare model, management expects that it will be able to provide stipends to eligible participants for the next 15 years. Although the exact amount of these changes is not known, the overall decrease to the City's net OPEB liability is expected to be significant.

#### NOTE 17 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund, Street fund and Police fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 17 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
- (e) Investments are reported at cost (budget basis) as opposed to fair value (GAAP basis); and
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

# **Net Change in Fund Balance**

	Ger	neral Fund	<b>Street Fund</b>	Po	lice Fund
<b>Budget basis</b>	\$	42,006	\$ (1,438,779)	\$	164,562
Net adjustment for revenue accruals		15,043	52,473		116,433
Net adjustment for expenditure accruals		(12,348)	(893,319)		(40,103)
Net adjustment for other sources/uses		-	106,000		-
Funds budgeted elsewhere Adjustment for		5,718	-		-
encumbrances	_	211,588	1,615,023		236,589
GAAP basis	\$	262,007	\$ (558,602)	\$	477,481

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the unclaimed monies fund, recreation fund and sesquicentennial fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### **NOTE 18 - CONTINGENCIES**

#### A. Grants

The City receives significant financial assistance from numerous federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2019.

#### B. Litigation

On April 25, 2019, Licking County Court of Common Pleas granted a summary judgment in the case Fannin Limited Partnership, et al. v City of Pataskala. Fannin Limited Partnership and James Deagle (the "Plaintiff") claimed the City had an obligation, but failed to keep it, under a Pre-Annexation Agreement to secure and provide public water and sanitary sewer services to 128.134 acres of property owned by the Plaintiff. The City believed it could not legally provide public water and sanitary sewer services to the property because it fought and lost a 2016 arbitration with the Southwest Licking Community Water and Sewer District. Under the summary judgment, the Court determined that the City breached its June 2015 Pre-Annexation Agreement with the Plaintiff.

The Court held a damage hearing on September 10 - 11, 2019. Following the hearing, the Parties submitted written closing statements. The Court has not yet decided damages. Since the damage hearing, events occurred that impacted Plaintiffs' arguments and their damage claim. The changed circumstances are that the City and the District agreed to newly defined Service Areas. Therefore, as of April 7, 2020 (the effective date of the new service contracts), the right to provide water and sewer services to the Fannin and Deagle Property belongs solely to the City. Fannin and Deagle can connect to the City's nearby service lines whenever they choose. After these new service agreements were executed, the Parties agreed to mediation with a private mediator. At the time of the report, the City is unable to estimate any additional costs, if any, that may need to be reported as a liability.

# C. Ohio Public Entity Consortium Healthcare Cooperative (OPEC-HC)

The City was previously a member of the Ohio Public Entity Consortium Health Cooperative (OPEC-HC), a risk-sharing pool, which provided employee health care benefits. As of January 1, 2018, the City became a part of the Central Ohio Health Care Consortium (COHCC) to provide health care benefits. The City's decision to change medical insurance networks resulted in the City assuming the liability for incurred but not reported (IBNR) claims. At the time of the report, the City is unable to determine the potential impact these claims will have on City in the future.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# NOTE 19 – FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	 General	Street Fund		Police Fund	Debt Service Fund		Nonmajor overnmental Funds	(	Total Governmental Funds
Nonspendable:									
Materials and supplies inventory	\$ 3,336	\$	135,029	\$ -	\$	-	\$ -	\$	138,365
Prepaids	28,056		22,598	38,862		-	344		89,860
Unclaimed monies	 1,292		<u> </u>	 <u>-</u>		<u> </u>	 		1,292
<b>Total Nonspendable</b>	 32,684		157,627	 38,862	_	<u> </u>	 344		229,517
Restricted:									
Debt service	-		-	-		91,854	-		91,854
Capital improvements	-		-	-		-	2,183,603		2,183,603
Transportation projects	-		3,160,177	-		-	838,094		3,998,271
Police	 			 2,616,876			 60,536		2,677,412
<b>Total Restricted</b>	<u> </u>		3,160,177	 2,616,876		91,854	 3,082,233		8,951,140
Committed:									
Capital improvements	-		-	-		-	254,057		254,057
Community development programs	-		-	-		-	62,987		62,987
Parks and recreation	 		<u>-</u>	 <u>-</u>		<u>-</u>	 191,904		191,904
<b>Total Committed</b>	 			 	_		 508,948		508,948
Assigned:									
Subsequent year appropriation	127,490		-	-		-	-		127,490
General government	106,881		-	-		-	-		106,881
Community environment	22,189		-	-		-	-		22,189
Leisure time activities	144,631		-	-		-	-		144,631
Other purposes	 367			 			 		367
<b>Total Assigned</b>	 401,558		<u> </u>	 <u> </u>	_	<u> </u>	 <u> </u>		401,558
Unassigned	 1,302,867			 <u>-</u>			 <u>-</u>		1,302,867
<b>Total Fund Balances</b>	\$ 1,737,109	\$	3,317,804	\$ 2,655,738	\$	91,854	\$ 3,591,525	\$	11,394,030

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# **NOTE 20 - CONTRACTUAL COMMITMENTS**

As a result of various projects that were in progress at December 31, 2019, the City had the following outstanding contractual commitments at year end:

	Contract		Amount		Amount	
<u>Vendor</u>	Amount		<b>Paid</b>		Ou	<u>tstanding</u>
Columbus & Ohio River Railroad	\$	245,962	\$	(169,872)	\$	76,090
Fields Excavating, Inc.		800,000		(724,448)		75,552
Hull & Associates, Inc.		672,037		(591,965)		80,072
Continental Office Furniture		135,134		(134,629)		505
Rock River Construction, Ltd.		635,000		(584,381)		50,619
Prime AE Group		183,000		(147,398)		35,602
Glaus, Pyle, Schomer, Burns & DeHaven, Inc.		60,000		-		60,000
Shelly Company		1,534,290		(357,277)		1,177,013
Total	\$	4,265,423	\$	(2,709,970)	\$ 1	1,555,453

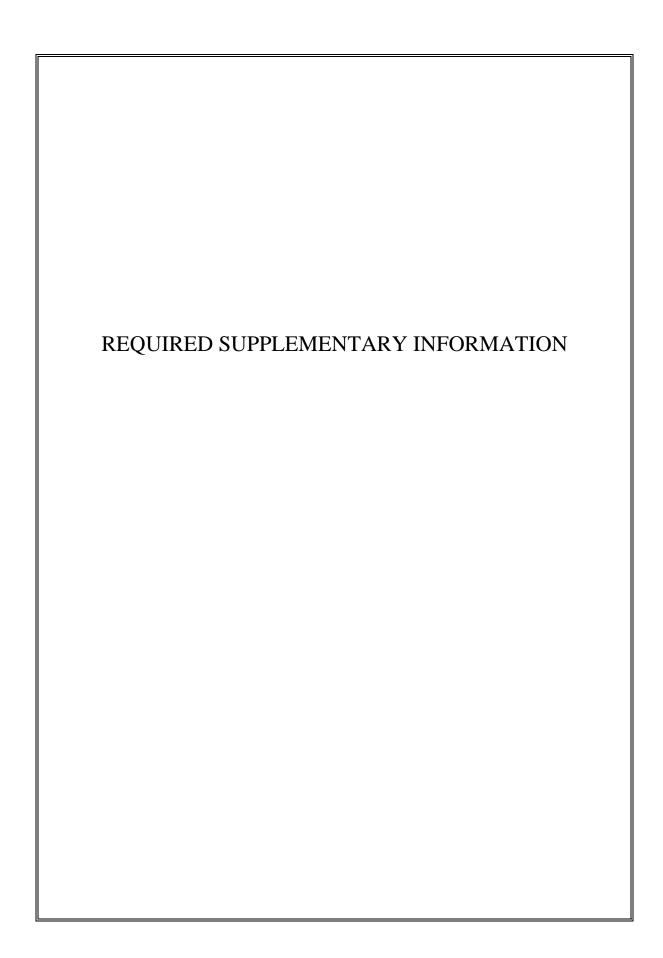
#### **NOTE 21 - OTHER COMMITMENTS**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>		Year-End cumbrances
General fund	\$	202,289
Street fund		644,745
Police fund		213,378
Capital improvements fund		131,957
Nonmajor governmental funds	_	499,834
Total	\$	1,692,203

# **NOTE 22 - SUBSEQUENT EVENTS**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City. The City's investment portfolio and the pension and other employee benefit plan in which the City participates have incurred a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the City's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.



# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST SIX YEARS

	2019	2018	 2017	 2016
Traditional Plan:				
City's proportion of the net pension liability	0.011646%	0.011377%	0.011970%	0.011771%
City's proportionate share of the net pension liability	\$ 3,189,603	\$ 1,784,831	\$ 2,718,183	\$ 2,038,886
City's covered payroll	\$ 1,608,950	\$ 1,586,738	\$ 1,510,942	\$ 1,488,875
City's proportionate share of the net pension liability as a percentage of its covered payroll	198.24%	112.48%	179.90%	136.94%
Plan fiduciary net position as a percentage of the total pension liability	74.70%	84.66%	77.25%	81.08%
Combined Plan:				
City's proportion of the net pension asset	0.048226%	0.046440%	0.049484%	0.048940%
City's proportionate share of the net pension asset	\$ 53,928	\$ 63,220	\$ 27,541	\$ 23,815
City's covered payroll	\$ 206,257	\$ 190,192	\$ 171,058	\$ 164,317
City's proportionate share of the net pension asset as a percentage of its covered payroll	26.15%	33.24%	16.10%	14.49%
Plan fiduciary net position as a percentage of the total pension asset	126.64%	137.28%	116.55%	116.90%
Member Directed Plan:				
City's proportion of the net pension asset	0.000875%	0.000912%	0.001000%	n/a
City's proportionate share of the net pension asset	\$ 20	\$ 32	\$ 4	n/a
City's covered payroll	\$ 5,000	\$ 6,500	\$ 4,617	n/a
City's proportionate share of the net pension asset as a percentage of its covered payroll	0.40%	0.49%	0.09%	n/a
Plan fiduciary net position as a percentage of the total pension asset	113.42%	124.46%	103.40%	n/a

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

 2015	 2014
0.010490%	0.010490%
\$ 1,265,211	\$ 1,236,634
\$ 1,257,250	\$ 1,367,477
100.63%	90.43%
86.45%	86.36%
0.051772%	0.051772%
\$ 19,933	\$ 5,432
\$ 167,775	\$ 207,762
11.88%	2.61%
114.83%	104.56%
n/a	n/a

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

## LAST SIX YEARS

	2019			2018		2017	2016		
City's proportion of the net pension liability	0.04957600%		0.04809100%		0.05008300%		0.04760300%		
City's proportionate share of the net pension liability	\$	4,046,712	\$	2,951,559	\$	3,172,196	\$	3,062,320	
City's covered payroll	\$	1,240,337	\$	1,174,932	\$	1,130,068	\$	1,107,637	
City's proportionate share of the net pension liability as a percentage of its covered payroll		326.26%		251.21%		280.71%		276.47%	
Plan fiduciary net position as a percentage of the total pension liability		63.07%		70.91%		68.36%		66.77%	

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

	2015		2014
(	0.04466590%	(	).04466590%
\$	2,313,880	\$	2,175,369
\$	1,020,095	\$	896,285
	226.83%		242.71%
	72.20%		73.00%

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

## LAST TEN YEARS

	2019		2018	2017	2016		
Traditional Plan:			 	 			
Contractually required contribution	\$	261,307	\$ 225,253	\$ 206,276	\$	181,313	
Contributions in relation to the contractually required contribution		(261,307)	(225,253)	(206,276)		(181,313)	
Contribution deficiency (excess)	\$		\$ 	\$ 	\$		
City's covered payroll	\$	1,866,479	\$ 1,608,950	\$ 1,586,738	\$	1,510,942	
Contributions as a percentage of covered payroll		14.00%	14.00%	13.00%		12.00%	
Combined Plan:							
Contractually required contribution	\$	22,861	\$ 28,876	\$ 24,725	\$	20,527	
Contributions in relation to the contractually required contribution		(22,861)	(28,876)	(24,725)		(20,527)	
Contribution deficiency (excess)	\$		\$ 	\$ 	\$		
City's covered payroll	\$	163,293	\$ 206,257	\$ 190,192	\$	171,058	
Contributions as a percentage of covered payroll		14.00%	14.00%	13.00%		12.00%	
Member Directed Plan:							
Contractually required contribution	\$	500	\$ 500	\$ 650	\$	554	
Contributions in relation to the contractually required contribution		(500)	 (500)	 (650)		(554)	
Contribution deficiency (excess)	\$		\$ <u>-</u>	\$ 	\$		
City's covered payroll	\$	5,000	\$ 5,000	\$ 6,500	\$	4,617	
Contributions as a percentage of covered payroll		10.00%	10.00%	10.00%		12.00%	

Note: Information prior to 2011 for the City's combined plan and prior to 2016 for the City's member directed plan was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

2015	2014	2013	2012	2011		2010
\$ 178,665	\$ 150,870	\$ 177,772	\$ 100,627	\$	99,504	\$ 104,862
 (178,665)	(150,870)	 (177,772)	 (100,627)		(99,504)	(104,862)
\$ 	\$ 	\$ 	\$ 	\$	-	\$ -
\$ 1,488,875	\$ 1,257,250	\$ 1,367,477	\$ 1,006,270	\$	995,040	\$ 1,176,022
12.00%	12.00%	13.00%	10.00%		10.00%	8.92%
\$ 19,718	\$ 20,133	\$ 27,009	\$ 13,814	\$	3,381	
 (19,718)	(20,133)	 (27,009)	 (13,814)		(3,381)	
\$ 	\$ 	\$ 	\$ 	\$		
\$ 164,317	\$ 167,775	\$ 207,762	\$ 173,761	\$	42,528	
12.00%	12.00%	13.00%	7.95%		7.95%	

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST TEN YEARS

Police:	 2019	 2018	 2017	 2016
Contractually required contribution	\$ 264,209	\$ 235,664	\$ 223,237	\$ 214,713
Contributions in relation to the contractually required contribution	 (264,209)	 (235,664)	 (223,237)	(214,713)
Contribution deficiency (excess)	\$ 	\$ <u>-</u>	\$ 	\$ 
City's covered payroll	\$ 1,390,574	\$ 1,240,337	\$ 1,174,932	\$ 1,130,068
Contributions as a percentage of covered payroll	19.00%	19.00%	19.00%	19.00%

 2015	 2014	 2013	 2012	 2011	 2010
\$ 210,451	\$ 193,818	\$ 142,360	\$ 110,378	\$ 93,036	\$ 84,305
(210,451)	 (193,818)	(142,360)	 (110,378)	(93,036)	(84,305)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ -
\$ 1,107,637	\$ 1,020,095	\$ 896,285	\$ 865,710	\$ 729,694	\$ 661,216
19.00%	19.00%	15.88%	12.75%	12.75%	12.75%

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

## LAST THREE YEARS

	 2019	 2018	 2017
City's proportion of the net OPEB liability	0.012301%	0.011990%	0.012583%
City's proportionate share of the net OPEB liability	\$ 1,603,760	\$ 1,302,026	\$ 1,270,942
City's covered payroll	\$ 1,820,207	\$ 1,783,430	\$ 1,686,617
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	88.11%	73.01%	75.35%
Plan fiduciary net position as a percentage of the total OPEB liability	46.33%	54.14%	54.05%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

## LAST THREE YEARS

		2019		2018		2017
City's proportion of the net OPEB liability	0	0.04957600%	(	0.04809100%	C	0.05008300%
City's proportionate share of the net OPEB liability	\$	451,466	\$	2,724,769	\$	2,377,327
City's covered payroll	\$	1,240,337	\$	1,174,932	\$	1,130,068
City's proportionate share of the net OPEB liability as a percentage of its covered payroll		36.40%		231.91%		210.37%
Plan fiduciary net position as a percentage of the total OPEB liability		46.57%		14.13%		15.96%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST TEN YEARS

	2019		 2018	 2017	2016	
Contractually required contribution	\$	200	\$ 200	\$ 17,819	\$	33,732
Contributions in relation to the contractually required contribution		(200)	 (200)	 (17,819)		(33,732)
Contribution deficiency (excess)	\$		\$ <u>-</u>	\$ 	\$	-
City's covered payroll	\$	2,034,772	\$ 1,820,207	\$ 1,783,430	\$	1,686,617
Contributions as a percentage of covered payroll		0.01%	0.01%	1.00%		2.00%

	2015	 2014	 2013	 2012		2011	 2010
\$	33,064	\$ 27,094	\$ 15,746	\$ 87,090	\$	78,297	\$ 59,781
-	(33,064)	 (27,094)	 (15,746)	 (87,090)	-	(78,297)	 (59,781)
\$		\$ 	\$ 	\$ 	\$	_	\$ 
\$	1,653,192	\$ 1,425,025	\$ 1,575,239	\$ 1,180,031	\$	1,037,568	\$ 1,176,022
	2.00%	1.90%	1.00%	7.38%		7.55%	5.08%

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

# LAST TEN YEARS

Police:	 2019	 2018	-	2017	-	2016
Contractually required contribution	\$ 6,953	\$ 6,202	\$	5,875	\$	5,803
Contributions in relation to the contractually required contribution	 (6,953)	(6,202)		(5,875)		(5,803)
Contribution deficiency (excess)	\$ 	\$ 	\$		\$	
City's covered payroll	\$ 1,390,574	\$ 1,240,337	\$	1,174,932	\$	1,130,068
Contributions as a percentage of covered payroll	0.50%	0.50%		0.50%		0.50%

 2015	 2014	 2013	 2012	 2011	 2010
\$ 5,688	\$ 4,921	\$ 34,237	\$ 58,435	\$ 49,254	\$ 44,632
 (5,688)	 (4,921)	 (34,237)	(58,435)	(49,254)	(44,632)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ -
\$ 1,107,637	\$ 1,020,095	\$ 896,285	\$ 865,710	\$ 729,694	\$ 661,216
0.50%	0.50%	3.62%	6.75%	6.75%	6.75%

# NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2019

#### PENSION

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. There were no changes in assumptions for 2018. For 2019 the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%.

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. For 2018, the following were the most significant changes of assumptions that affected the total pension since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.50% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple. There were no changes in assumptions for 2019.

## OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%. For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) The investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25%, ultimate in 2029.

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2018. For 2019, OP&F changed its retiree health care model from a self-insured health care plan to a stipend-based health care model.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) DROP interest rate was reduced from 4.50% to 4.00%, (b) CPI-based COLA was reduced from 2.60% to 2.20%, (c) investment rate of return was reduced from 8.25% to 8.00%, (d) salary increases were reduced from 3.75% to 3.25% and (e) payroll growth was reduced from 3.75% to 3.25%. For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.24% up to 4.66%.



# COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES

# INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

#### **GENERAL FUND**

The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

#### MAJOR FUNDS

#### Street Fund

The street fund accounts for revenues generated from license and gasoline taxes that are restricted to be used on local roads within the City.

#### Police Fund

This fund accounts for tax and other revenues collected that are restricted for police operations.

#### **Debt Service Fund**

This fund accounts for income taxes that are restricted for the use of paying principal and interest.

## NONMAJOR SPECIAL REVENUE FUNDS

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects. The term *proceeds of specific revenue sources* establishes that one or more specific restricted or committed revenues should be the foundation for a special revenue fund. The following are the special revenue funds which the City operates:

#### State Highway Fund

This fund accounts for the portion of state gasoline tax restricted for maintenance of state highways within the City.

#### **Ecological Preservation Fund**

This fund accounts for revenues received that are restricted for the use of preserving ecological projects within the City.

#### Pataskala Corporate Park Joint Economic Development District (JEDD Income Tax) Fund

This fund accounts for income taxes received from collections within the Pataskala Corporate Park which are restricted for improvements specifically within the Corporate Park.

#### Permissive License Tax Fund

This fund accounts for the \$5.00 license tax levied by the City of Pataskala and Licking County on each motor vehicle registered in the City. Money is restricted for planning, constructing, improving, maintaining, and repairing roads, streets and bridges within the City.

#### Park Use Fund

This fund accounts for developers' fees collected that are committed for capital improvements associated with the City's parks.

#### Immobilization Fund

This fund receives fines assessed from Mayor's Court for immobilized vehicles. Money is restricted for training and education purposes.

#### Court Computer Fund

This fund receives fines assessed from the City's Mayor's Court and are restricted to improve the court computer systems.

#### INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

#### NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

#### Alcohol Enforcement and Education Fund

Account for fines received by the City's Mayor's Court and are restricted to educate the public about laws governing the operation of motor vehicles while under the influence.

#### Law Enforcement Trust Fund

Accounts for fines generated in the prosecution of those in possession of contraband and any proceeds received from the sale of confiscated contraband. This money is restricted for any law enforcement activity.

#### Pataskala Mobile Home Park Fund

This fund accounts for a donation received that are committed for maintenance of the storm sewer line underlying the railroad tracks within the City.

#### Indigent Driver Interlock Fund

This fund accounts for fine and forfeitures that are restricted for expenditures related to indigent drivers.

#### Law Enforcement Training Fund

This fund accounts for federal and state grant dollars that are restricted for the purpose of training police officers in the City.

#### Payment in Lieu Fund

This fund accounts for resources provided by developers that are committed for further use. Developers provide funds to the City in lieu of installing sidewalks, planting trees, etc.

#### Fire Escrow Fund

This fund is used to account for funds for insurance payments received and disbursed as agent relative to fire damages incurred by City property owners.

#### Vendor Bond & Escrow Fund

This fund is used to account for funds received as deposits from vendors doing business within the city.

The following funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis):

#### **Unclaimed Monies Fund**

This fund is used to account for resources that are unclaimed monies that have not been distributed. The fund balance of this fund is nonspendable.

#### Recreation Fund

This fund accounts for fees charged for recreational activities and is used for park and recreation purposes.

#### Sesquicentennial Fund

This fund receives grants and donations to be used for historical activities and programs within the City.

#### Payroll Clearing Fund

To account for money held related to employee and employer payroll items due to others. This fund does not require a budget, therefore no budgetary statement is presented.

The following fund is included in the police fund (GAAP basis), but has a separate legally adopted budget (budget basis):

#### Police K-9 Unit Fund

This fund receives grants and donations for the upkeep, care, and maintenance of the City's investigative police dog.

# INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - GOVERNMENTAL FUNDS

#### NONMAJOR DEBT SERVICE FUND

Debt service funds are used to account for and report financial resources that are restricted, committed or assigned to expenditures for principal and interest. The following is a description of all nonmajor debt service funds:

#### Street Bond Fund

This fund accounts for the remaining fund balance associated with special assessment bonds issued and retired by the City.

#### NONMAJOR CAPITAL PROJECTS FUNDS

Capital project funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital project funds exclude those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments. The following is a description of all nonmajor capital project funds:

#### Nonmajor Capital Projects Funds

#### Capital Improvements Fund

This fund is used to account for income taxes that are restricted for the purchase of equipment and to construct capital assets.

#### **Bond Improvements Fund**

This fund is used to account for bond or note proceeds that are restricted for the purchase of equipment and to construct capital assets.

#### Issue II Fund

This fund is used to account for transfers and intergovernmental revenues that are restricted for Issue II projects.

#### Municipal Building Purchase Fund

This fund is used to account for the purchase of the municipal building.

## Courter Bridge Improvement Fund

This fund receives bond anticipation note proceeds restricted for improvements made to Courter Road Bridge in previous years.

#### State Route 310 Tax Increment Finance Equivalent Fund

This fund accounts for tax incentive equivalent funds.

## Columbia Road Bridge Improvement Fund

This fund is used to account for transfers that are committed to improvements to be made on the Columbia Road Bridge.

#### Capital Facilities Fund

This fund is used to account for rental income that is committed to various capital facilities projects in the City.

#### Builder's Escrow Fund

This fund is to account for money held for construction projects throughout the City.

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts					Variance with Final Budget	
	Original		Final		Actual		Positive (egative)
Revenues:	Ф. 1.022.000	ф	1 022 000	ф	1 127 020	ф	07.020
Real and Other Taxes	\$ 1,032,000	\$	1,032,000	\$	1,127,029	\$	95,029
Licenses and Permits	258,300		258,300		281,741		23,441
Fines and Forfeitures	120,500		120,500		88,012		(32,488)
Intergovernmental	202,900		202,900		170,968 239		(31,932)
Special Assessments Investment Income	2,500		2,500				(2,261) 9,991
Other	24,720 15,000		24,720 15,000		34,711 16,410		1,410
Total Revenues	1,655,920		1,655,920		1,719,110		63,190
Total Revenues	1,055,920		1,055,920		1,/19,110		03,190
Expenditures: Current:							
General Government							
General Government							
Salaries & related	108,318		112,822		66,496		46,326
Contractual services	236,717		243,280		186,094		57,186
General operating	96,520		95,106		47,491		47,615
<b>Total General Government</b>	441,555		451,208		300,081		151,127
Court & Legal							
Salaries & related	89,954		89,240		83,267		5,973
Contractual services	176,591		235,898		205,064		30,834
General operating	12,352		11,308		3,889		7,419
Total Court & Legal	278,897		336,446		292,220		44,226
Executive & Legislative							
Salaries & related	149,819		149,480		145,571		3,909
Contractual services	7,500		7,500		2,646		4,854
General operating	39,782		36,938		14,542		22,396
Total Executive & Legislative	197,101		193,918		162,759		31,159
Finance							
Salaries & related	43,769		43,332		38,861		4,471
Contractual services	33,002		32,701		30,734		1,967
General operating	19,549		25,372		9,176		16,196
<b>Total Finance</b>	96,320		101,405		78,771	-	22,634
Parks, Lands & Municipal Facilities							
Contractual services	65,986		68,894		68,566		328
General operating	178,614		175,317		148,113		27,204
Capital outlay	18,488		18,488		18,488		
Total Parks, Lands & Municipal Facilities	263,088		262,699		235,167		27,532
<b>Total General Government</b>	1,276,961		1,345,676		1,068,998		276,678

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# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND (CONTINUED)

# FOR THE YEAR ENDED DECEMBER 31, 2019

Variance with **Budgeted Amounts Final Budget Positive Original** Final Actual (Negative) Community Environment General Government Salaries & related 361,858 327,073 29,089 356,162 Contractual services 36,878 27,809 18,417 9,392 General operating 51,106 48,945 26,355 22,590 Capital outlay 26,000 25,946 54 **Total General Government** 449,842 458,916 397,791 61,125 **Total Community Environment** 449,842 458,916 397,791 61,125 Leisure Time Activities Parks, Lands & Municipal Facilities Salaries & related 46,767 46,705 46,436 269 Contractual services 40.251 31.932 30,372 1.560 General operating 88,181 79,424 70,924 8,500 Capital outlay 15,000 15,000 12,583 2,417 **Total Parks, Lands & Municipal Facilities** 190,199 173,061 160,315 12,746 12,746 **Total Leisure Time Activities** 190,199 173,061 160,315 **Total Expenditures** 350,549 1,917,002 1,977,653 1,627,104 Excess (Deficiency) of Revenues Over (Under) Expenditures (261,082)(321,733) 92,006 413,739 Other Financing Sources (Uses): Sale of assets 1,500 1,500 (1,500)Transfers out (50,000)(50,000)(50,000)**Total Other Financing Sources (Uses)** (48,500)(48,500)(50,000)(1,500)**Net Change in Fund Balance** (309,582)(370,233)42,006 412,239 **Fund Balance at Beginning of Year** 1.244.910 1.244.910 1.244.910 **Prior Year Encumbrances Appropriated** 151,212 151,212 151,212 Fund Balance at End of Year 1,025,889 1,438,128 1,086,540 412,239

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET FUND

	Budgeted Amounts					Variance with Final Budget Positive	
	Or	iginal		Final	Actual	(N	egative)
Revenues:							
Income taxes	\$	1,945,732	\$	1,945,732	\$ 1,924,423	\$	(21,309)
Intergovernmental		748,000		748,000	904,349		156,349
Investment income		53,703		53,703	89,980		36,277
Charges for services Other		30,000		30,000	705 75,078		705 45,078
Other	-	30,000		30,000	 75,078		43,078
<b>Total Revenues</b>		2,777,435	-	2,777,435	 2,994,535	-	217,100
Expenditures:							
Current:							
General Government							
General Government							
Salaries & related		67,486		67,421	58,884		8,537
Contractual services		518,567		518,390	487,441		30,949
General operating		1,500		1,500	 175		1,325
<b>Total General Government</b>		587,553		587,311	 546,500		40,811
Court & Legal							
Contractual services		49,500		49,500	37,700		11,800
Total Court & Legal		49,500		49,500	 37,700		11,800
Finance							
Salaries & related		85,365		85,198	79,224		5,974
Contractual services		16,490		16,190	13,432		2,758
General operating		110,740		110,740	110,291		449
Total Finance		212,595		212,128	202,947		9,181
Darlya Landa & Maniainal Facilities							
Parks, Lands & Municipal Facilities General operating		27.616		26,687	20,337		6,350
Total Parks, Lands & Municipal Facilities	-	27,616 <b>27,616</b>		26,687	 20,337		6,350
Total General Government			-			-	•
Total General Government	-	877,264	-	875,626	 807,484	-	68,142
<u>Transportation</u>							
Public Service							
Salaries & related		786,419		785,621	745,192		40,429
Contractual services		227,125		222,407	187,927		34,480
General operating		326,629		331,657	249,339		82,318
Capital outlay		2,134,927		2,514,927	 2,443,372		71,555
Total Transportation	-	3,475,100		3,854,612	 3,625,830		228,782
Total Expenditures		4,352,364		4,730,238	 4,433,314		296,924
Excess of Expenditures Over Revenues	(	1,574,929)		(1,952,803)	 (1,438,779)		514,024
Net Change in Fund Balance	(	1,574,929)		(1,952,803)	(1,438,779)		514,024
Fund Balance at Beginning of Year		2,881,707		2,881,707	2,881,707		_
Prior Year Encumbrances Appropriated		829,813		829,813	 829,813		<u>-</u>
Fund Balance at End of Year	\$	2,136,591	\$	1,758,717	\$ 2,272,741	\$	514,024

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **POLICE FUND**

# FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted	d Amounts	-	Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:			-	
Income taxes	\$ 3,036,521	\$ 3,036,521	\$ 3,003,265	\$ (33,256)
Charge for services	9,100	9,100	9,889	789
Fines and forfeitures Intergovernmental	500 25,689	500 25,689	310 16,986	(190) (8,703)
Investment income	16,350	16,350	45,451	29,101
Contributions and donations	10,330	10,330	8,700	8,700
Other	75,500	75,500	66,133	(9,367)
<b>Total Revenues</b>	3,163,660	3,163,660	3,150,734	(12,926)
Expenditures:				
Current:				
General Government				
General Government				
Salaries & related	6,357	6,357	97	6,260
Contractual services	108,920	108,920	55,379	53,541
General operating	5,000	5,000	650	4,350
<b>Total General Government</b>	120,277	120,277	56,126	64,151
Court & Legal				
Contractual services	49,985	49,500	40,670	8,830
Total Court & Legal	49,985	49,500	40,670	8,830
Finance				
Salaries & related	85,265	85,198	79,222	5,976
Contractual services	16,455	16,155	13,468	2,687
General operating	182,250	182,250	178,074	4,176
<b>Total Finance</b>	283,970	283,603	270,764	12,839
Parks, Lands & Municipal Facilities				
Contractual services	15,500	15,250	12,485	2,765
General operating	56,107	55,480	45,483	9,997
Capital outlay	-	8,000	3,600	4,400
<b>Total Finance</b>	71,607	78,730	61,568	17,162
<b>Total General Government</b>	525,839	532,110	429,128	102,982
Security of Persons & Dropouty				
Security of Persons & Property Police				
Salaries & related	2,316,266	2,313,716	2,172,657	141,059
Contractual services	21,573	19,855	17,120	2,735
General operating	271,388	259,870	203,993	55,877
Capital outlay	123,293	143,293	140,774	2,519
Total Police	2,732,520	2,736,734	2,534,544	202,190
TAIG 4 CD CD	A #22 #22	0.00/.001	2.524.5	404 400
Total Security of Persons & Property	2,732,520	2,736,734	2,534,544	202,190
Total Expenditures	3,258,359	3,268,844	2,963,672	305,172
Excess (Deficiency) of Revenues Over (Under) Expenditures	(94,699)	(105,184)	187,062	292,246
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# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **POLICE FUND (CONTINUED)**

	 Budgeted Original	Amoi	unts Final	Actual	Fin 1	iance with al Budget Positive Jegative)
Other Financing Sources (Uses):						
Sale of capital assets	\$ 500	\$	500	\$ -	\$	(500)
Transfers out	(22,500)		(22,500)	(22,500)		-
<b>Total Other Financing Sources (Uses)</b>	 (22,000)		(22,000)	 (22,500)		(500)
Net Change in Fund Balance	(116,699)		(127,184)	164,562		291,746
Fund Balance at Beginning of Year	1,708,682		1,708,682	1,708,682		-
Prior Year Encumbrances Appropriated	 104,033		104,033	 104,033		
Fund Balance at End of Year	\$ 1,696,016	\$	1,685,531	\$ 1,977,277	\$	291,746

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

# DEBT SERVICE FUND

	Budgeted Amount					Variance with Final Budget Positive		
	(	Original		Final	Actual		(Negative)	
Revenues:								<u> </u>
Income taxes	\$	353,769	\$	353,769	\$	349,895	\$	(3,874)
Intergovernmental		1,240		1,240		1,967		727
Investment income		4,500		4,500		8,430		3,930
Other		_		_		5,057		5,057
Total Revenues		359,509		359,509		365,349		5,840
Expenditures:								
Current:								
General government								
Finance								
General operating		20,519		20,519		20,519		-
<b>Total Finance</b>	-	20,519		20,519		20,519		
<b>Total General Government</b>		20,519		20,519		20,519		<u> </u>
Debt service:								
Principal retirement		707,181		707,181		704,181		3,000
Interest and fiscal charges		305,133		305,133		304,094		1,039
Total Debt Service		1,012,314		1,012,314		1,008,275		4,039
<b>Total Expenditures</b>		1,032,833		1,032,833		1,028,794		4,039
Excess of Expenditures								
Over Revenues		(673,324)		(673,324)		(663,445)		9,879
Other Financing Sources:								
Transfers in		364,452		364,452		364,451		(1)
<b>Total Other Financing Sources</b>		364,452		364,452		364,451		(1)
Net Change in Fund Balance		(308,872)		(308,872)		(298,994)		9,878
Fund Balance at Beginning of Year		376,791		376,791		376,791		
Fund Balance at End of Year	\$	67,919	\$	67,919	\$	77,797	\$	9,878

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

DECEMBER 31, 2019

	Nonmajor Special Revenue Funds		 Nonmajor Capital Projects Funds		al Nonmajor overnmental Funds
Assets:					
Equity in pooled cash and investments	\$	1,119,065	\$ 2,911,776	\$	4,030,841
Receivables (net of allowances of uncollectibles):					
Income taxes		-	363,235		363,235
Accounts		335	-		335
Accrued interest		1,856	3,029		4,885
Payment in lieu of taxes			256,500		256,500
Due from other governments		54,427	-		54,427
Prepayments		344			344
Restricted assets:		126.924			126.924
Cash with fiscal and escrow agents		126,824	 <del>-</del>		126,824
Total Assets	\$	1,302,851	\$ 3,534,540	\$	4,837,391
Liabilities:					
Accounts payable	\$	5,701	\$ 8,887	\$	14,588
Contracts payable		20,892	20,399	·	41,291
Due to other governments		_	388		388
Unearned revenue		104,980	558,485		663,465
<b>Total Liabilities</b>		131,573	588,159		719,732
Deferred Inflows of Resources:					
Investment income not available		615	1,004		1,619
Income tax revenue not available		_	251,217		251,217
Intergovernmental revenue not available		16,798	· -		16,798
PILOTs levied for the next fiscal year			 256,500		256,500
<b>Total Deferred Inflows of Resources</b>		17,413	 508,721		526,134
Fund balances:					
Nonspendable		344	-		344
Restricted		898,630	2,183,603		3,082,233
Committed		254,891	 254,057		508,948
<b>Total Fund Balances</b>		1,153,865	2,437,660		3,591,525
Total Liabilities, Deferred Inflows of					
Resources & Fund Balances	\$	1,302,851	\$ 3,534,540	\$	4,837,391

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ${\bf NONMAJOR~GOVERNMENTAL~FUNDS}$

	Special I	Nonmajor Fund - Special Revenue Street Funds Bond Fun			Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds		
Revenues:	Φ.	10.5	Φ.	Φ.	50 C 500	Φ.	<b>506 510</b>	
Income taxes	\$	126	\$ -	- \$	586,592	\$	586,718	
Charges for services		67,149	-	•	-		67,149	
Fines and forfeitures		8,736	-	•	24.501		8,736	
Intergovernmental		394,062	-	-	24,781		418,843	
Investment income		30,817	-	•	63,901		94,718	
Rental income		-	-	•	97,911		97,911	
Payments in lieu of taxes		-	-	•	249,523		249,523	
Other		42,586			22,903		65,489	
<b>Total Revenues</b>	;	543,476		<u> </u>	1,045,611		1,589,087	
Expenditures:								
<u>Current:</u>								
General government		4,075	-	-	-		4,075	
Security of persons and property		3,529	-	-	-		3,529	
Transportation		396,623	-	-	-		396,623	
Leisure time activity		31,130	-	-	-		31,130	
Capital outlay		26,542			708,330		734,872	
<b>Total Expenditures</b>		461,899		<u> </u>	708,330		1,170,229	
Excess of Revenues Over								
Expenditures		81,577			337,281	-	418,858	
Other Financing Sources (Uses):								
Transfers in		-	-	-	11,810		11,810	
Transfers out		_	(30,067	<u> </u>	(323,694)		(353,761)	
<b>Total Other Financing Sources (Uses)</b>			(30,067	<u>')                                    </u>	(311,884)		(341,951)	
Net Change in Fund Balance		81,577	(30,067	<b>'</b> )	25,397		76,907	
Fund Balance at Beginning of Year	1,	072,288	30,067	<u> </u>	2,412,263		3,514,618	
Fund Balance at End of Year	<b>\$ 1,</b>	153,865	\$ -	<u> </u>	2,437,660	\$	3,591,525	



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# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2019

State Highway Fund		Ecological Preservation Fund		JEDD Income Tax Fund		Permissive License Tax Fund	
\$	208,933	\$	1,000	\$	1,781	\$	466,668
	-		-		-		-
	444		-		-		991
	32,324		-		-		22,103
	-		-		-		-
							126 924
	<del>-</del>		<del>-</del>		<del></del>		126,824
\$	241,701	\$	1,000	\$	1,781	\$	616,586
\$	51	\$	_	\$	_	\$	5,650
-	-	Ť	_	T	_	-	-
	_		_		_		_
	51		-		-		5,650
	147		-		-		328
	16,798		-		-		-
	16,945		<u> </u>				328
	_		_		_		_
	224,705		1,000		1,781		610,608
	-		<u>-</u>				-
	224,705		1,000		1,781		610,608
\$	241,701	\$	1,000	\$	1,781	\$	616,586
	\$ \$	### ##################################	State Highway Fund       Pre         \$ 208,933       \$         444       32,324         -       \$         \$ 241,701       \$         \$ 51       \$         -       -         51       \$         -       -         16,798       -         16,945       -         224,705       -         224,705       -	State Highway Fund         Preservation Fund           \$ 208,933         \$ 1,000           - 4444	State Highway Fund         Preservation Fund         JED Tax           \$ 208,933         \$ 1,000         \$           4444         -         -           32,324         -         -           -         -         -           \$ 241,701         \$ 1,000         \$           \$ 51         \$ -         \$           -         -         -           -         -         -           -         -         -           16,798         -         -           16,945         -         -           224,705         1,000         -           224,705         1,000         -	State Highway Fund         Preservation Fund         JEDD Income Tax Fund           \$ 208,933         \$ 1,000         \$ 1,781           4444	State Highway Fund         Preservation Fund         JEDD Income Tax Fund         Income Tax Fund           \$ 208,933         \$ 1,000         \$ 1,781         \$           444         -         -         -           32,324         -         -         -           -         -         -         -           \$ 241,701         \$ 1,000         \$ 1,781         \$           \$ 51         \$ -         \$ -         \$           -         -         -         -           51         -         \$ -         -           51         -         -         -           16,798         -         -         -           16,945         -         -         -           224,705         1,000         1,781         -           224,705         1,000         1,781         -

Parl	k Use Fund	Immobilization Fund		Court Computer Fund		Enforc	lcohol ement and ation Fund	Enforcement ust Fund	Pataskala Mobile Home Park Fund	
\$	198,123	\$	490	\$	27,283	\$	5,946	\$ 15,922	\$	4,492
	-		-		250		-	85		-
	421		-		-		-	-		-
	-		-		344		-	-		-
				·				 	-	-
\$	198,544	\$	490	\$	27,877	\$	5,946	\$ 16,007	\$	4,492
\$	-	\$	-	\$	-	\$	-	\$ -	\$	-
	6,500		<u>-</u>		<u> </u>		<u>-</u>	<u> </u>		-
	6,500							 		-
	140		_				_			_
	-		_		-		-	-		-
	140		-		-					-
	_		_		344		-	_		_
	-		490		27,533		5,946	16,007		-
	191,904		-					 =		4,492
	191,904		490		27,877		5,946	 16,007	-	4,492
\$	198,544	\$	490	\$	27,877	\$	5,946	\$ 16,007	\$	4,492

- - Continued

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

DECEMBER 31, 2019

	Dı	digent rivers ock Fund	Enfo	Law orcement ning Fund	Payment in Lieu Fund		e Escrow Fund
Assets:							
Equity in pooled cash and investments	\$	952	\$	9,608	\$	79,387	\$ 85,665
Receivables (net of allowances of uncollectibles):							
Accounts		-		-		-	-
Accrued interest		-		-		-	-
Due from other governments		-		-		-	-
Prepayments		-		-		-	-
Restricted assets:							
Cash with fiscal and escrow agents							
<b>Total Assets</b>	\$	952	\$	9,608	\$	79,387	\$ 85,665
Liabilities:							
Accounts payable	\$	_	\$	-	\$	-	\$ _
Contracts payable		-		_		20,892	-
Unearned revenue		-		-		-	85,665
<b>Total Liabilities</b>		-				20,892	85,665
Deferred Inflows of Resources:							
Investment income not available		_		_		-	_
Intergovernmental revenue not available		-		-		-	-
<b>Total Deferred Inflows of Resources</b>							_
Fund balances:							
Nonspendable		-		-		-	-
Restricted		952		9,608		-	-
Committed						58,495	 
<b>Total Fund Balances</b>		952		9,608		58,495	 
Total Liabilities, Deferred Inflows of							
Resources & Fund Balances	\$	952	\$	9,608	\$	79,387	\$ 85,665

Bond	endor & Escrow Fund	Total Nonmajor cial Revenue Funds
\$	12,815	\$ 1,119,065
	-	335
	-	1,856
	-	54,427
	-	344
		 126,824
\$	12,815	\$ 1,302,851
\$	-	\$ 5,701
	-	20,892
	12,815	104,980
	12,815	131,573
	_	615
		 16,798
	-	 17,413
	_	344
	_	898,630
		254,891
	-	1,153,865
\$	12,815	\$ 1,302,851
	,	 -,,

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## NONMAJOR SPECIAL REVENUE FUNDS

	State Highway Fund		Ecological Preservation Fund		JEDD Income Tax Fund		Permissive License Tax Fund	
Revenues:								
Income taxes	\$	-	\$	-	\$	126	\$	-
Charges for services		-		-		-		-
Fines and forfeitures		-		-		-		-
Intergovernmental		71,472		-		-		322,420
Investment income		6,820		-		-		17,427
Other				_				42,586
<b>Total Revenues</b>		78,292				126		382,433
Expenditures:								
<u>Current:</u>								
General government		-		-		-		-
Security of persons and property		-		-		-		-
Transportation		21,998		-		-		374,625
Leisure time activity		-		-		-		-
Capital Outlay						-		5,650
<b>Total Expenditures</b>		21,998						380,275
Net Change in Fund Balance		56,294		-		126		2,158
Fund Balance at Beginning of Year		168,411		1,000		1,655		608,450
Fund Balance at End of Year	\$	224,705	\$	1,000	\$	1,781	\$	610,608

Park	Use Fund	Immobilization Court Fund Computer Fu			Enforce	cohol ement and tion Fund	nforcement st Fund	Pataskala Mobile Home Park Fund		
\$	-	\$	-	\$	-	\$	-	\$ -	\$	-
	67,149		-		-		-	-		-
	-		-		4,441		25	4,270		-
	-		-		-		-	-		-
	6,570		-		-		-	-		-
-		-						 		
	73,719		-		4,441		25	 4,270		-
	- - -		- - -		4,075 - -		- - -	3,529		- - -
	31,130		-		-		-	-		-
	31,130				4,075			 3,529		
	42,589		-		366		25	741		-
	149,315		490		27,511		5,921	 15,266		4,492
\$	191,904	\$	490	\$	27,877	\$	5,946	\$ 16,007	\$	4,492

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# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

# NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

	Indigent Drivers Interlock Fund		Law Enforcement Training Fund		Payment in Lieu Fund		Total Nonmajor Special Revenue Funds	
Revenues:	ф		ф		Ф		ф	106
Income taxes	\$	-	\$	-	\$	-	\$	126
Charges for services		-		-		-		67,149
Fines and forfeitures		-		150		-		8,736
Intergovernmental		-		170		-		394,062
Investment income		-		-		-		30,817
Other								42,586
<b>Total Revenues</b>				170				543,476
Expenditures:								
<u>Current:</u>								
General government		-		-		-		4,075
Security of persons and property		-		-		-		3,529
Transportation		-		-		-		396,623
Leisure time activity		-		-		-		31,130
Capital Outlay						20,892		26,542
<b>Total Expenditures</b>						20,892		461,899
Net Change in Fund Balance		-		170		(20,892)		81,577
Fund Balance at Beginning of Year		952		9,438		79,387		1,072,288
Fund Balance at End of Year	\$	952	\$	9,608	\$	58,495	\$	1,153,865

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

# STATE HIGHWAY FUND

	Budgeted Amount Final				Variance with Final Budget Positive	
				Actual	(N	egative)
Revenues:						
Intergovernmental	\$	61,000	\$	72,447	\$	11,447
Investment Income				3,950		3,950
<b>Total Revenues</b>		61,000		76,397		15,397
Expenditures:						
Current:						
<u>Transportation</u>						
Public Service						
Contractual services		39,000		7,411		31,589
General operating		28,380		15,379		13,001
Total Public Service		67,380		22,790		44,590
<b>Total Transportation</b>		67,380		22,790		44,590
<b>Total Expenditures</b>		67,380		22,790		44,590
Net Change in Fund Balance		(6,380)		53,607		59,987
Fund Balance at Beginning of Year		76,180		76,180		-
Prior Year Encumbrances Appropriated		77,498		77,498		
Fund Balance at End of Year	\$	147,298	\$	207,285	\$	59,987

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

# ECOLOGICAL PRESERVATION FUND

	<b>Budgeted Amount</b>				Final	nce with Budget itive
Fund Balance at Beginning of Year		Final		Actual	(Negative)	
	\$	1,000	\$	1,000	\$	
Fund Balance at End of Year	\$	1,000	\$	1,000	\$	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PATASKALA CORPORATE PARK JOINT ECONOMIC DEVELOPMENT DISTRICT (JEDD) FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amount Final			Actual	Variance with Final Budget Positive (Negative)	
Revenues:						
Income taxes	\$	-	\$	126	\$	126
<b>Total Revenues</b>		-		126		126
Net Change in Fund Balance		-		126		126
Fund Balance at Beginning of Year	\$	1,655	\$	1,655	\$	
Fund Balance at End of Year	\$	1,655	\$	1,781	\$	126

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## PERMISSIVE LICENSE TAX FUND

	eted Amount			Variance with Final Budget Positive		
	Final			Actual	(Negative)	
Revenues:		_		_		
Intergovernmental	\$	266,500	\$	271,140	\$	4,640
Investment income		6,300		9,162		2,862
Other				42,586		42,586
<b>Total Revenues</b>		272,800		322,888		50,088
Expenditures:						
Current:						
<u>Transportation</u>						
Public Service						
General operating		160,000		146,000		14,000
Capital outlay		293,811		289,941		3,870
Total Public Service		453,811		435,941		17,870
<b>Total Transportation</b>		453,811		435,941		17,870
<b>Total Expenditures</b>		453,811		435,941		17,870
Net Change in Fund Balance		(181,011)		(113,053)		67,958
Fund Balance at Beginning of Year		515,505		515,505		_
Prior Year Encumbrances Appropriated	-	835		835		
Fund Balance at End of Year	\$	335,329	\$	403,287	\$	67,958

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) $\mathbf{PARK\ USE\ FUND}$

	Budgeted Amount					Variance with Final Budget Positive	
D	<u>Final</u>			Actual	(Negative)		
Revenues: Charges for Services Investment Income	\$	30,000 1,800	\$	73,649 3,794	\$	43,649 1,994	
<b>Total Revenues</b>		31,800		77,443		45,643	
Expenditures:							
Current:							
<u>Leisure Time Activity</u>							
Recreation Improvement							
General operating		39,000		27,667		11,333	
Capital outlay		17,500		10,250		7,250	
<b>Total Leisure Time Activity</b>		56,500		37,917	-	18,583	
<b>Total Expenditures</b>		56,500		37,917		18,583	
Net Change in Fund Balance		(24,700)		39,526		64,226	
Fund Balance at Beginning of Year		150,347		150,347		-	
Prior year encumbrances appropriated		586		586			
Fund Balance at End of Year	\$	126,233	\$	190,459	\$	64,226	

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## IMMOBILIZATION FUND

	Budgeto	ed Amount			Final 1	ice with Budget itive
	<u>Final</u>		Actual		(Negative)	
Fund Balance at Beginning of Year	\$	490	\$	490	\$	
Fund Balance at End of Year	\$	490	\$	490	\$	-

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## COURT COMPUTER FUND

	Budget	ed Amount		Fina	ance with l Budget ositive
	Final		 Actual	(Negative)	
Revenues:	·		_	·	_
Fines and forfeitures	\$	5,000	\$ 4,647	\$	(353)
<b>Total Revenues</b>		5,000	 4,647		(353)
Expenditures:					
Current:					
General Government					
Court & Legal					
Contractual		5,000	1,819		3,181
General operating		3,000	 3,000		
Total Court & Legal		8,000	 4,819		3,181
Total General Government		8,000	4,819		3,181
<b>Total Expenditures</b>		8,000	 4,819		3,181
Net Change in Fund Balance		(3,000)	(172)		2,828
Fund Balance at Beginning of Year		26,368	26,368		-
Prior Year Encumbrances Appropriated		687	 687		
Fund Balance at End of Year	\$	24,055	\$ 26,883	\$	2,828

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## ALCOHOL ENFORCEMENT AND EDUCATION FUND

	Budge	ted Amount			Fina	ance with Il Budget ositive
	Final			Actual	(Negative)	
Revenues:				_		
Fines and forfeitures	\$		\$	25	\$	25
<b>Total Revenues</b>		-		25	-	25
Expenditures:						
Current:						
Security of Persons & Property						
Police						
Municipal court						
Salaries & related		2,500				2,500
Total Police		2,500				2,500
<b>Total Security of Persons &amp; Property</b>		2,500				2,500
<b>Total Expenditures</b>		2,500				2,500
Net Change in Fund Balance		(2,500)		25		2,525
Fund Balance at Beginning of Year	\$	5,921	\$	5,921	\$	
Fund Balance at End of Year	<u>\$</u>	3,421	\$	5,946	\$	2,525

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## LAW ENFORCEMENT TRUST FUND

	Budgeted Amount				Fina	nnce with I Budget ositive
	F	inal	A	Actual		gative)
Revenues:						
Fines and forfeitures	\$	4,000	\$	4,407	\$	407
<b>Total Revenues</b>		4,000		4,407		407
Expenditures:						
Current:						
Security of Persons & Property						
Police						
General operating		8,000		3,529		4,471
Total Police		8,000		3,529		4,471
<b>Total Security of Persons &amp; Property</b>		8,000		3,529		4,471
<b>Total Expenditures</b>		8,000		3,529		4,471
Net Change in Fund Balance		(4,000)		878		4,878
Fund Balance at Beginning of Year		15,044		15,044		
Fund Balance at End of Year	\$	11,044	\$	15,922	\$	4,878

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## PATASKALA MOBILE HOME PARK FUND

	<u>Budget</u>	Α	Actual	Variance with Final Budget Positive (Negative)		
Revenues:				(110800110)		
Investment Income	\$	8	\$	-	\$	(8)
<b>Total Revenues</b>		8		-		(8)
Expenditures:						
Current:						
General government						
General operating		4,487		-		4,487
Total expenditures		4,487		-		4,487
Net Change in Fund Balance		(4,479)		-		4,479
Fund Balance at Beginning of Year		4,492		4,492		
Fund Balance at End of Year	\$	13	\$	4,492	\$	4,479

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## INDIGENT DRIVER INTERLOCK FUND

	Budget	Final	nce with Budget sitive			
	Final		A	ctual	(Negative)	
Fund Balance at Beginning of Year	\$	952	\$	952	\$	
Fund Balance at End of Year	\$	952	\$	952	\$	

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## LAW ENFORCEMENT TRAINING FUND

	Budget	ed Amount			Fina	ance with al Budget ositive
	]	Final	A	ctual	(Negative)	
Revenues:		_				
Intergovernmental	\$	3,500	\$	170	\$	(3,330)
<b>Total Revenues</b>		3,500		170	-	(3,330)
<b>Expenditures:</b>						
Security of Persons & Property						
Police						
Salaries & related	-	2,000				2,000
Total Police		2,000		-		2,000
<b>Total Security of Persons &amp; Property</b>		2,000				2,000
<b>Total Expenditures</b>		2,000				2,000
Net Change In Fund Balance		1,500		170		(1,330)
Fund Balance at Beginning of Year		9,438		9,438		
Fund Balance at End of Year	\$	10,938	\$	9,608	\$	(1,330)

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## PAYMENT IN LIEU FUND

	Budge	ted Amount			Varianc Final B Posit	udget
	Final Actual			Actual	(Negative)	
Expenditures:						
Current:						
<u>Transportation</u>						
Public Service						
Capital Outlay	\$	65,000	\$	65,000	\$	
<b>Total Public Service</b>		65,000		65,000		-
<b>Total Transportation</b>		65,000		65,000		
<b>Total Expenditures</b>		65,000		65,000		
Net Change In Fund Balance		(65,000)		(65,000)		-
Fund Balance at Beginning of Year		79,387		79,387		
Fund Balance at End of Year	\$	14,387	\$	14,387	\$	

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## FIRE ESCROW FUND

	 Budgeted Amount  Final Ac			Variance v Final Bud Positive tual (Negativ		
Revenues:	 					
Other	\$ 	\$	85,665	\$	85,665	
Total Revenues	 -		85,665		85,665	
Net Change In Fund Balance	-		85,665		85,665	
Fund Balance at Beginning of Year	 					
Fund Balance at End of Year	\$ _	\$	85,665	\$	85,665	

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## VENDOR BOND & ESCROW FUND

	Budgeted Am	ount		Fina	nnce with I Budget ositive
	Final		Actual	(Negative)	
Revenues:					
Other	\$ 5,	000 \$	4,500	\$	(500)
<b>Total Revenues</b>	5,	000	4,500		(500)
Expenditures:					
Current:					
General Government					
General Government					
Contractual services	13,	465	9,715		3,750
<b>Total General Government</b>	13,	465	9,715		3,750
<b>Total General Government</b>	13,	465	9,715		3,750
<b>Total Expenditures</b>	13,	465	9,715		3,750
Net Change In Fund Balance	(8,	465)	(5,215)		3,250
Fund Balance at Beginning of Year		600	600		-
Prior Year Encumbrances Appropriated	8,	465	8,465		
Fund Balance at End of Year	\$	<u>\$</u>	3,850	\$	3,250

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) UNCLAIMED MONIES FUND

		Budgeted Amount  Final Actual			Variance with Final Budget Positive (Negative)		
Revenues:							
Other	\$	100	\$	384	\$	284	
<b>Total Revenues</b>		100		384		284	
Net Change in Fund Balance		100		384		284	
Fund Balance at Beginning of Year		908		908			
Fund Balance at End of Year	_\$	1,008	\$	1,292	\$	284	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **RECREATION FUND**

		Budgeted Amount Final Act			Variance with Final Budget Positive (Negative)	
Revenues:	-	1 111111		11ctuui		(cgairte)
Charges for services	\$	98,390	\$	83,507	\$	(14,883)
Investment income		1,350		2,375		1,025
Rental Income		4,000		6,776		2,776
Contributions and donations		1,500		16,856		15,356
Intergovernmental		2,500		3,017		517
Other		750		1,399		649
<b>Total Revenues</b>		108,490		113,930		5,440
Expenditures:						
Current:						
Leisure Time Activities						
Parks, Lands & Municipal Facilities						
Salaries & related		52,677		52,064		613
Contractual services		37,371		23,116		14,255
General operating		102,851		94,499		8,352
Total Parks, Lands & Municipal Facilities		192,899		169,679		23,220
<b>Total Leisure Time Activities</b>		192,899		169,679		23,220
<b>Total Expenditures</b>		192,899		169,679		23,220
<b>Excess of Expenditures Over Revenues</b>		(84,409)		(55,749)		28,660
Other Financing Sources:						
Transfers in		50,000		50,000		-
<b>Total Other Financing Sources</b>		50,000		50,000		-
Net Change in Fund Balance		(34,409)		(5,749)		28,660
Fund Balance at Beginning of Year		77,115		77,115		-
<b>Prior Year Encumbrances Appropriated</b>		3,830		3,830		
Fund Balance at End of Year	\$	46,536	\$	75,196	\$	28,660

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SESQUICENTENNIAL FUND

	Budgeto	<b>Budgeted Amount</b>				
	Final		Actual		(Negative)	
Fund Balance at Beginning of Year	\$	367	\$	367	\$	
Fund Balance at End of Year	\$	367	\$	367	\$	<u>-</u>

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## POLICE K-9 UNIT FUND

	Budget	ed Amount			Fina	ance with al Budget ositive
	Final		1	Actual	(Negative)	
Revenues:						
Fines and forfeitures	\$	3,250	\$	1,234	\$	(2,016)
Contributions and donations		1,000		6,269		5,269
Total Revenues		4,250		7,503		3,253
Expenditures: Security of Persons & Property						
General operating		5,208		4,307		901
<b>Total Security of Persons &amp; Property</b>		5,208		4,307		901
<b>Total Expenditures</b>		5,208		4,307		901
Net Change in Fund Balance		(958)		3,196		4,154
Fund Balance at Beginning of Year		8,300		8,300		-
Prior Year Encumbrances Appropriated		1,658		1,658		
Fund Balance at End of Year	\$	9,000	\$	13,154	\$	4,154

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET BOND FUND

	Budge	eted Amount Final	Actual	Final l Pos	ce with Budget itive ative)
Other financing uses:	-		 	(1,08)	
Transfers out	\$	(30,067)	\$ (30,067)	\$	-
Total other financing uses		(30,067)	(30,067)		-
Net Change in Fund Balance		(30,067)	(30,067)		-
Fund Balance at Beginning of Year	\$	30,067	\$ 30,067	\$	
Fund Balance at End of Year	\$	-	\$ -	\$	_



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## COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS

DECEMBER 31, 2019

		Capital provements Fund	1	Issue II Fund		e Route 310 TF Fund		Capital lities Fund
Assets: Equity in pooled cash and investments	\$	1,384,686	\$	57,640	\$	606,123	\$	254,538
Receivables (net of allowances of uncollectibles):	Ψ	1,001,000	Ψ	27,0.0	Ψ	000,120	Ψ	20 .,000
Income taxes		363,235		-		-		-
Accrued interest		2,940		-		-		-
PILOTS						256,500		
<b>Total Assets</b>	\$	1,750,861	\$	57,640	\$	862,623	\$	254,538
Liabilities:								
Accounts payable	\$	-	\$	-	\$	-	\$	-
Contracts payable		-		-		20,399		-
Due to other governments		388		-		-		-
Unearned revenue								481
Total Liabilities		388		<u>-</u>		20,399		481
Deferred Inflows of Resources:								
Investment income not available		974		-		-		-
Income tax revenue not available		251,217		-		-		-
PILOTs levied for the next fiscal year						256,500	-	
<b>Total Deferred Inflows of Resources</b>		252,191		<u>-</u>		256,500		
Fund Balances:								
Restricted		1,498,282		57,640		585,724		-
Committed		<u>-</u>				-		254,057
<b>Total Fund Balances</b>		1,498,282		57,640	-	585,724	-	254,057
Total Liabilities, Deferred Inflows of								
Resources & Fund Balances	\$	1,750,861	\$	57,640	\$	862,623	\$	254,538

Bond Improvements Fund			Builders Escrow	Total Nonmajor Capital Projects Funds		
\$	41,898	\$	566,891	\$	2,911,776	
	-		_		363,235	
	89		-		3,029	
					256,500	
\$	41,987	\$	566,891	\$	3,534,540	
\$	_	\$	8,887	\$	8,887	
Ψ	_	Ψ	-	Ψ	20,399	
	_		-		388	
			558,004		558,485	
			566,891		588,159	
	30		-		1,004	
	-		-		251,217	
					256,500	
	30		-		508,721	
	41.057				2 192 602	
	41,957		-		2,183,603 254,057	
	41.055					
	41,957		-		2,437,660	
\$	41,987	\$	566,891	\$	3,534,540	

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

## NONMAJOR CAPITAL PROJECTS FUNDS

	Capital Improvements Fund		Issue II Fund		Municipal Building Purchase Fund		Courter Bridge Improvement Fund	
Revenues:							,	
Income taxes	\$	586,592	\$	-	\$	-	\$	-
Intergovernmental		3,115		21,666		-		-
Investment income		46,068		-		-		-
Rental income		-		-		-		-
Payment in lieu of taxes		-		-		-		-
Other		727				-	-	
<b>Total Revenues</b>		636,502		21,666				
Expenditures:								
Capital outlay		213,032		2,431		<del>-</del>		
Total Expenditures		213,032		2,431				
<b>Excess of Revenues Over Expenditures</b>		423,470		19,235				
Other Financing Sources (Uses):								
Transfers in		11,810		_		_		_
Transfers out		-		_		(6,871)		(59)
<b>Total Other Financing Sources (Uses)</b>		11,810				(6,871)		(59)
Net Change in Fund Balance		435,280		19,235		(6,871)		(59)
Fund Balance at Beginning of Year		1,063,002		38,405		6,871		59
Fund Balance at End of Year	\$	1,498,282	\$	57,640	\$		\$	

e Route 310 TIF Fund	Columbia Road Bridge Improvement Fund		Capital Facilities Fund	Bond Improvements Fund	Total Nonmajor oital Projects Funds
\$ -	\$ -	\$	-	\$ -	\$ 586,592
-	-		-	-	24,781
-	-		-	17,833	63,901
-	-		97,911	-	97,911
249,523	-		-	-	249,523
 =		_	<u> </u>	22,176	 22,903
 249,523		_	97,911	40,009	 1,045,611
 110,918				381,949	 708,330
 110,918		_	<u>-</u>	381,949	 708,330
 138,605		_	97,911	(341,940)	 337,281
-	-		_	<u>-</u>	11,810
(111,884)	(4,880)		(200,000)	-	(323,694)
(111,884)	(4,880)	_	(200,000)		(311,884)
26,721	(4,880)		(102,089)	(341,940)	25,397
559,003	4,880	_	356,146	383,897	 2,412,263
\$ 585,724	\$ -	<u>\$</u>	254,057	\$ 41,957	\$ 2,437,660

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## CAPITAL IMPROVEMENTS FUND

	Budgeted Amount		Variance with Final Budget Positive (Negative)	
	Final	Actual		
Revenues: Income tax Investment income Intergovernmental Other	\$ 560,135 20,840 119,079	\$ 554,000 27,291 3,115 727	\$ (6,135) 6,451 (115,964) 727	
<b>Total Revenues</b>	700,054	585,133	(114,921)	
Expenditures:				
Public Service Capital outlay	130,491	115,490	15,001	
Total Public Service	130,491	115,490	15,001	
Finance General operating	33,172	32,587	585	
<b>Total Finance</b>	33,172	32,587	585	
Park maintenance & administration General operating Contractual services Capital outlay	8,000 20,000 371,919	3,987 9,950 184,975	4,013 10,050 186,944	
Total Park Maintenance & Administration	399,919	198,912	201,007	
Total Capital Outlay	563,582	346,989	216,593	
<b>Total Expenditures</b>	563,582	346,989	216,593	
<b>Excess of Revenues Over Expenditures</b>	136,472	238,144	101,672	
Other Financing Sources: Transfers in Total Other Financing Sources	11,811 11,811	11,810 11,810	1 1	
Net Change in Fund Balance	148,283	249,954	101,673	
Fund Balance at Beginning of Year Prior Year Encumbrances Appropriated	866,768 129,491	866,768 129,491		
Fund Balance at End of Year	\$ 1,144,542	\$ 1,246,213	\$ 101,673	

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## BOND IMPROVEMENTS FUND

	Budget	ed Amount		Fin	iance with al Budget Positive
	<u>I</u>	Final	 Actual	(Negative)	
Revenues:					
Investment income	\$	5,000	\$ 6,677	\$	1,677
Miscellaneous		-	22,176		22,176
<b>Total Revenues</b>		5,000	 28,853		23,853
Expenditures:					
General government					
General Government					
Capital outlay		887,569	887,569		-
Contractual services		130,340	130,340		-
<b>Total General Government</b>		1,017,909	1,017,909		-
Total Capital Outlay		1,017,909	 1,017,909		
Total Expenditures		1,017,909	 1,017,909		
Net Change in Fund Balance	(	(1,012,909)	(989,056)		23,853
Fund Balance at Beginning of Year		64,694	64,694		-
Prior year encumbrances appropriated		952,909	 952,909		
Fund Balance at End of Year	\$	4,694	\$ 28,547	\$	23,853

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ISSUE II FUND

	<b>Budgeted Amount</b>	Variance with Final Budget Positive	
	Final	Actual	(Negative)
Revenues:			
Intergovernmental	\$ -	\$ 21,666	\$ 21,666
<b>Total Revenues</b>		21,666	21,666
Expenditures:			
Capital outlay			
Public Service			
Contractual services	28,240	28,240	-
Capital outlay	189,063	189,063	-
Total Public Service	217,303	217,303	
Total Capital Outlay	217,303	217,303	
<b>Total Expenditures</b>	217,303	217,303	
Net Change in Fund Balance	(217,303)	(195,637)	21,666
Fund Balance at Beginning of Year	10,165	10,165	-
Prior year encumbrances appropriated	217,303	217,303	
Fund Balance at End of Year	\$ 10,165	\$ 31,831	\$ 21,666

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## MUNICIPAL BUILDING PURCHASE FUND

	Budgeted Amount  Final Actual				Variance with Final Budget Positive (Negative)		
Other financing uses:	<u></u>						
Transfers out	\$	(6,871)	\$	(6,871)	\$	-	
<b>Total Other Financing Uses</b>		(6,871)		(6,871)			
Net Change in Fund Balance		(6,871)		(6,871)		-	
Fund Balance at Beginning of Year		6,871		6,871			
Fund Balance at End of Year	\$		\$		\$		

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## COURTER BRIDGE IMPROVEMENT FUND

	Budgeted Amount Final			ctual	Variance with Final Budget Positive (Negative)		
Other financing uses:							
Transfers out	\$	(59)	\$	(59)	\$	-	
<b>Total Other Financing Uses</b>		(59)		(59)			
Net Change in Fund Balance		(59)		(59)		-	
Fund Balance at Beginning of Year		59		59			
Fund Balance at End of Year	\$		\$		\$		

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **STATE ROUTE 310 TAX INCREMENT FINANCE EQUIVALENT FUND** FOR THE YEAR ENDED DECEMBER 31, 2019

Budgeted Amount					Fin	iance with al Budget Positive	
		Final		Actual	(Negative)		
Revenues:							
Payment in lieu of taxes	\$	303,776	\$	249,523	\$	(54,253)	
<b>Total Revenues</b>		303,776		249,523		(54,253)	
Expenditures:							
Public Service							
Capital outlay		397,552		162,697		234,855	
<b>Total Public Service</b>		397,552		162,697		234,855	
Court/Legal							
Contractual services		10,000		-		10,000	
Total Finance		10,000		-		10,000	
Finance							
Contractual services		6,000		3,374		2,626	
<b>Total Finance</b>		6,000		3,374		2,626	
Total Capital Outlay		413,552		166,071		237,481	
-						· · · · · · · · · · · · · · · · · · ·	
<b>Total Expenditures</b>		413,552		166,071		247,481	
Excess (Deficiency) of Revenues							
Over (Under) Expenditures		(109,776)		83,452		193,228	
Other Financing Uses:							
Transfers out		(111,884)		(111,884)		-	
<b>Total Other Financing Uses</b>		(111,884)		(111,884)		-	
Net Change in Fund Balance		(221,660)		(28,432)		193,228	
Fund Balance at Beginning of Year		483,451		483,451		_	
<b>Prior Year Encumbrances Appropriated</b>		75,552		75,552			
Fund Balance at End of Year	\$	337,343	\$	530,571	\$	193,228	

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## COLUMBIA ROAD BRIDGE IMPROVEMENTS FUND

	Budgeted Amount  Final Actual					Variance with Final Budget Positive (Negative)		
Other Financing Uses:	-	-	-					
Transfers out	\$	(4,880)	\$	(4,880)	\$	-		
<b>Total Other Financing Uses</b>		(4,880)		(4,880)		-		
Net Change in Fund Balance		(4,880)		(4,880)		-		
Fund Balance at Beginning of Year		4,880		4,880				
Fund Balance at End of Year	\$	-	\$		\$			

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## CAPITAL FACILITIES FUND

	Budgeted Amount Final			Actual		iance with al Budget Positive Jegative)
Revenues:	-					
Rental Income	\$	107,100	\$	93,248	\$	(13,852)
<b>Total Revenues</b>		107,100		93,248		(13,852)
<b>Excess of Revenues Over Expenditures</b>		107,100		93,248		(13,852)
Other Financing Uses:						
Transfers out		(200,000)		(200,000)		
<b>Total Other Financing Uses</b>		(200,000)		(200,000)		
Net Change in Fund Balance		(92,900)		(106,752)		(13,852)
Fund Balance at Beginning of Year	-	361,290		361,290		
Fund Balance at End of Year	\$	268,390	\$	254,538	\$	(13,852)

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## BUILDER ESCROW FUND

Budgeted Amoun				Fin	riance with al Budget Positive	
		Final	 Actual	(Negative)		
Revenues:						
Other	\$	375,000	\$ 279,799	\$	(95,201)	
<b>Total Revenues</b>		375,000	 279,799		(95,201)	
Expenditures:						
Current:						
General Government						
General Government						
Contractual services		613,228	500,006		113,222	
<b>Total Public Service</b>		613,228	 500,006		113,222	
<b>Total General Government</b>		613,228	 500,006		113,222	
Net Change In Fund Balance		(238,228)	(220,207)		18,021	
Fund Balance at Beginning of Year		237,780	237,780		-	
Prior Year Encumbrances Appropriated		247,307	 247,307			
Fund Balance at End of Year	\$	246,859	\$ 264,880	\$	18,021	

### INDIVIDUAL FUND SCHEDULES FUND DESCRIPTIONS - PROPRIETARY FUNDS

### ENTERPRISE FUNDS

To account for the financing of costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis that are financed or recovered primarily through user charges.

### **Major Enterprise Funds**

### Water Operations Fund

This fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

### Water Capital Improvements Fund

To account for revenues and expenses related to the expansion of water lines within the City. For GAAP reporting, this activity is reflected in the Water enterprise fund.

### Water Bond Improvements Fund

To account for bond or notes issued that are used to improve the water infrastructure within the City. For GAAP reporting, this activity is reflected in the Water enterprise fund.

### Water Debt Service Fund

To account for water revenue that is transferred from the water fund and used to retire bond principal, interest and related costs for water construction projects. For GAAP reporting, this activity is reflected in the Water enterprise fund.

### Sewer Operations Fund

This fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

### Sewer Capital Improvements Fund

To account for sewer revenue that is transferred from the sewer fund and debt proceeds used for construction projects and improvements. For GAAP reporting, this activity is reflected in the Sewer enterprise fund.

### Sewer Bond Improvements Fund

To account for bond or notes issued that are used to improve the sewer infrastructure within the City. For GAAP reporting, this activity is reflected in the Sewer enterprise fund.

### Sewer Debt Service Fund

To account for sewer revenue that is transferred from the water fund and used to retire bond principal, interest and related costs for sewer construction projects. For GAAP reporting, this activity is reflected in the Sewer enterprise fund.

### Oaks Assessment Fund

To account for the activity of the special assessment in The Oaks subdivision associated with the construction of sanitary sewer line improvements. For GAAP reporting, this activity is reflected in the Sewer enterprise fund.

## SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## WATER OPERATIONS FUND

	Budgeted Amount Final	Actual	Variance with Final Budget Positive (Negative)
Operating Revenues:			
Charges for services	\$ 1,209,736	\$ 1,266,542	\$ 56,806
Other operating revenues	10,000	15,579	5,579
<b>Total Operating Revenues</b>	1,219,736	1,282,121	62,385
Operating Expenses:			
General Government			
Salaries & related	67,421	59,524	7,897
Contractual services	144,620	65,619	79,001
General operating	4,000		4,000
Total General Government	216,041	125,143	90,898
Court & Legal			
Contractual services	62,000	34,500	27,500
Total Court & Legal	62,000	34,500	27,500
Finance			
Salaries & related	68,148	63,439	4,709
Contractual services	21,310	12,849	8,461
General operating	2,412	1,115	1,297
<b>Total Finance</b>	91,870	77,403	14,467
Water Utility			
Salaries & related	410,314	395,139	15,175
Contractual services	124,026	123,795	231
General operating	450,483	424,643	25,840
Capital outlay	4,690	2,558	2,132
Total Water Utility	989,513	946,135	43,378
<b>Total Operating Expenses</b>	1,359,424	1,183,181	176,243
Operating Income (Loss)	(139,688)	98,940	238,628
Nonoperating Revenues:	0.000	•• ••	12.710
Investment income	8,220	20,768	12,548
<b>Total Nonoperating Revenues</b>	8,220	20,768	12,548
Net Change in Fund Equity	(131,468)	119,708	251,176
Fund Equity at Beginning of Year	943,053	943,053	-
Prior Year Encumbrances Appropriated	81,742	81,742	
Fund Equity at End of Year	\$ 893,327	\$ 1,144,503	\$ 251,176

## SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## WATER CAPITAL IMPROVEMENTS FUND

	Budgeted Amount					iance with al Budget Positive	
		Final		Actual	(Negative)		
Operating Revenues:							
Charges for services	\$	762,000	\$	1,107,919	\$	345,919	
<b>Total Operating Revenues</b>		762,000		1,107,919		345,919	
Operating Expenses:							
General Government							
Contractual services		76,627		1,627		75,000	
Total General Government		76,627		1,627		75,000	
Water Utility							
Contractual services		135,000		92,528		42,472	
General operating		27,000		18,290		8,710	
Capital outlay		53,130		51,979		1,151	
Total Water Utility		215,130		162,797		52,333	
<b>Total Operating Expenses</b>		291,757		164,424		127,333	
<b>Operating Income</b>		470,243		943,495		473,252	
Nonoperating revenues:							
Investment income		10,040		39,067		29,027	
<b>Total Nonoperating Revenues</b>		10,040		39,067		29,027	
<b>Income Before Transfers</b>		480,283		982,562		502,279	
Transfers:							
Transfers out		(600,000)		(600,000)			
Net Change in Fund Equity		(119,717)		382,562		502,279	
Fund Equity at Beginning of Year		1,694,601		1,694,601		-	
<b>Prior Year Encumbrances Appropriated</b>		20,282		20,282			
Fund Equity at End of Year	\$	1,595,166	\$	2,097,445	\$	502,279	

## SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

## WATER BOND IMPROVEMENTS FUND

	Budgeted Amount  Final Actua			ctual	Variance with Final Budget Positive (Negative)		
Non-Operating Revenues:	-						
Investment income	\$	3	\$	1	\$	(2)	
<b>Total Non-Operating Revenues</b>		3		1_		(2)	
<b>Income Before Transfers</b>		3		1		(2)	
Transfers:							
Transfers out		(160)		(160)			
<b>Total Non-Operating Revenues</b>		(160)		(160)		-	
Net Change in Fund Equity		(157)		(159)		(2)	
Fund Equity at Beginning of Year		160		160			
Fund Equity at End of Year	\$	3	\$	1	\$	(2)	

### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

#### WATER DEBT SERVICE FUND

	Budge	eted Amount			Fina	nce with I Budget ositive	
	Final			Actual	(Negative)		
<b>Non-Operating Revenues (Expenses):</b>							
Investment income	\$	3,641	\$	6,880	\$	3,239	
<u>Debt Service:</u>							
Principal		(375,000)		(375,000)		-	
Interest and fiscal charges		(218,359)		(218,321)		38	
<b>Total Debt Service</b>		(593,359)		(593,321)		38	
<b>Total Non-Operating Revenues (Expenses)</b>		(589,718)		(586,441)		3,277	
<b>Loss Before Transfers</b>		(589,718)		(586,441)		3,277	
Transfers:							
Transfers in		600,160		600,160			
<b>Net Change in Fund Equity</b>		10,442		13,719		3,277	
Fund Equity at Beginning of Year		23,837		23,837			
Fund Equity at End of Year	\$	34,279	\$	37,556	\$	3,277	

### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

#### SEWER OPERATIONS FUND

	Budg	A otuol	Variance with Final Budget Positive (Negative)			
	-	Final	 Actual	(14)	egauve)	
Operating Revenues:						
Charges for services	\$	1,328,000	\$ 1,400,892	\$	72,892	
Other operating revenues		12,500	 17,097		4,597	
<b>Total Operating Revenues</b>		1,340,500	 1,417,989		77,489	
Operating Expenses:						
General Government						
Salaries & related		66,721	58,823		7,898	
Contractual services		101,620	57,805		43,815	
General operating		2,500	-		2,500	
Total General Government		170,841	116,628		54,213	
Court & Legal						
Contractual services		40,000	30,000		10,000	
Total Court & Legal		40,000	30,000		10,000	
Finance						
Salaries & related		68,180	63,469		4,711	
Contractual services		21,235	12,002		9,233	
General operating		2,304	1,115		1,189	
Total Finance		91,719	 76,586		15,133	
	-	> 1,. 1>	 . 0,200		10,100	
Sewer Utility						
Salaries & related		498,427	420,455		77,972	
Contractual services		363,446	313,795		49,651	
General operating		428,666	298,138		130,528	
Capital outlay		7,095	 3,070		4,025	
Total Sewer Utility		1,297,634	 1,035,458		262,176	
<b>Total Operating Expenses</b>		1,600,194	 1,258,672		341,522	
<b>Operating Income (Loss)</b>		(259,694)	 159,317		419,011	
Non-Operating Revenues:						
Investment income		22,440	50,719		28,279	
investment income		22,440	 30,719		20,219	
<b>Total Non-Operating Revenues</b>		22,440	 50,719		28,279	
Net Change in Fund Equity		(237,254)	210,036		447,290	
Fund Equity at Beginning of Year		2,146,145	2,146,145		_	
Prior Year Encumbrances Appropriated		155,977	155,977	-		
Fund Equity at End of Year	<u>\$</u>	2,064,868	\$ 2,512,158	\$	447,290	

### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

#### SEWER CAPITAL IMPROVEMENTS FUND

	Budgeted Amount		Variance with Final Budget Positive		
	Final	Actual	(Negative)		
Operating Revenues:	* ***				
Charges for services	\$ 588,210	\$ 856,614	\$ 268,404		
Intergovernmental	<del>-</del>	26,960	26,960		
<b>Total Operating Revenues</b>	588,210	883,574	295,364		
Operating Expenses:					
General Government					
Contractual services	50,000		50,000		
Total General Government	50,000		50,000		
Sewer Utility					
Contractual services	42,920	7,920	35,000		
Capital outlay	630,000	217,788	412,212		
<b>Total Sewer Utility</b>	672,920	225,708	447,212		
<b>Total Operating Expenses</b>	722,920	225,708	447,212		
<b>Operating Income (Loss)</b>	(134,710)	657,866	742,576		
Non-Operating Revenues:					
Investment income	14,140	24,493	10,353		
Loan proceeds	-	56,913	56,913		
<b>Total Non-Operating Revenues</b>	14,140	81,406	67,266		
Income (Loss) Before Transfers	(120,570)	739,272	809,842		
Transfers:					
Transfers out	(435,000)	(435,000)			
Net Change in Fund Equity	(555,570)	304,272	809,842		
Fund Equity at Beginning of Year	992,060	992,060	-		
Prior Year Encumbrances Appropriated	7,920	7,920			
Fund Equity at End of Year	\$ 444,410	\$ 1,304,252	\$ 809,842		

#### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SEWER BOND IMPROVEMENTS FUND

	Budgete	d Amount			Final	ice with Budget itive
	F	inal	A	ctual	(Negative)	
Non-Operating Revenues:						
Investment income	\$		\$	3	\$	3
<b>Total Non-Operating Revenues</b>				3		3
Net Change in Fund Equity		-		3		3
Fund Equity at Beginning of Year		385		385		
Fund Equity at End of Year	\$	385	\$	388	\$	3

#### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SEWER DEBT SERVICE FUND

		ted Amount		Actual	Variance with Final Budget Positive (Negative)		
<b>Non-Operating Revenues (Expenses):</b>							
Investment income	\$	2,540	\$	5,180	\$	2,640	
Debt Service:							
Principal		(323,190)		(323,190)		-	
Interest and fiscal charges		(110,678)		(110,678)			
Total Debt Service		(433,868)		(433,868)		-	
<b>Total Non-Operating Revenues (Expenses)</b>		(431,328)		(428,688)	2,64		
Loss Before Transfers		(431,328)		(428,688)		2,640	
Transfers:							
Transfers in		435,000		435,000		-	
Net Change in Fund Equity		3,672		6,312		2,640	
Fund Equity at Beginning of Year		10,296		10,296			
Fund Equity at End of Year	\$	13,968	\$	16,608	\$	2,640	

### SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

#### OAKS ASSESSMENT FUND

	Budge	ted Amount	Variance with Final Budget Positive			
		Final	Actual	(Negative)		
Operating Revenues:		_				
Special assessments	\$	20,261	\$ 20,199	\$	(62)	
<b>Total Operating Revenues</b>		20,261	20,199		(62)	
Operating Expenses:						
Finance						
Contractual services		1,000	 712		288	
Total Finance		1,000	 712		288	
Operating Income		19,261	19,487		226	
Nonoperating Expenses:						
Debt service:						
Principal		(11,596)	(11,596)		-	
Interest and fiscal charges		(8,669)	(8,669)		-	
Total debt service		(20,265)	(20,265)		-	
<b>Total Nonoperating Expenses</b>		(20,265)	 (20,265)			
Net Change in Fund Equity		(1,004)	(778)		226	
Fund Equity at Beginning of Year		15,734	 15,734			
Fund Equity at End of Year	\$	14,730	\$ 14,956	\$	226	

#### INDIVIDUAL FUND STATEMENT FUND DESCRIPTIONS - FIDUCIARY FUNDS

#### Custodial Funds

Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The following are the City's custodial funds:

#### Police Evidence & Cash Seizure Fund

To account for money held from the seizure of funds related to criminal cases within the City.

#### Mayor's Court Fund

To account for assets received and disbursed by the Mayor's Court as agent or custodian related to various court matters and cases.

# COMBINING STATEMENT OF FIDUCIARY NET POSITION **CUSTODIAL FUNDS**DECEMBER 31, 2019

	& C:	e Evidence ash Seizure Fund	•	r's Court und	Total		
Assets:					-		
Equity in pooled cash and cash equivalents	\$	11,062	\$	-	\$	11,062	
Cash in segregated accounts				550		550	
<b>Total Assets</b>		11,062		550		11,612	
Net Position:							
Restricted for individuals, organizations and other governments		11,062		550	-	11,612	
<b>Total Net Position</b>	\$	11,062	\$	550	\$	11,612	

### COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS

	& Ca	e Evidence sh Seizure Fund	•	or's Court Fund	Total		
Additions:							
Fines and forfeitures for other governments	\$	7,043	\$	22,333	\$	29,376	
Total Additions		7,043		22,333		29,376	
Deductions:							
Fines and forfeitures distributions to other governments		6,369		21,783		28,152	
<b>Total Deductions</b>		6,369	-	21,783		28,152	
Net Change in Fiduciary Net Position		674		550		1,224	
Net Position Beginning of Year (restated)		10,388				10,388	
Net Position End of Year	<b>\$</b>	11,062	\$	550	\$	11,612	



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# Statistical Section City of Pataskala | CAFR



### STATISTICAL SECTION TABLE OF CONTENTS

This part of the City of Pataskala's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	<u>Page</u>
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	224-233
Revenue Capacity	
These schedules contain information to help the reader assess the City's most significant local revenue sources, the property tax and income tax.	234-241
Debt Capacity	
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	242-246
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	247-248
Operating Information	
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	250-255

Sources: Sources are noted on the individual schedules.

### NET POSITION BY COMPONENT LAST TEN YEARS

(accrual basis of accounting)

#### Fiscal Year

	<u>2019</u>	<u>2018</u>	2017 (2)	<u>2016</u>
Governmental activities				
Net investment in capital assets	\$ 27,129,515	\$ 20,514,381	\$ 18,122,929	\$ 17,637,386
Restricted for:				
Debt service	102,572	543,337	421,539	410,136
Capital projects	2,456,223	1,854,175	1,784,299	1,634,473
Transportation projects	5,152,142	4,589,131	4,756,007	3,931,738
Community development	2,781	2,655	2,655	2,285
Parks and recreation	-	-	-	-
Police	341,013	59,578	51,422	58,483
Other purposes	-	-	-	-
Unrestricted	 1,406,070	 357,025	 (1,311,420)	 1,753,813
<b>Total Governmental Activities Net Position</b>	\$ 36,590,316	\$ 27,920,282	\$ 23,827,431	\$ 25,428,314
Business-type activities				
Net investment in capital assets	\$ 4,125,680	\$ 2,465,224	\$ 1,434,142	\$ 1,163,737
Unrestricted	7,549,064	5,875,751	5,319,918	5,244,852
<b>Total Business-Type Activities Net Position</b>	\$ 11,674,744	\$ 8,340,975	\$ 6,754,060	\$ 6,408,589
Primary government				
Net investment in capital assets	\$ 31,255,195	\$ 22,979,605	\$ 19,557,071	\$ 18,801,123
Restricted for:				
Debt service	102,572	543,337	421,539	410,136
Capital projects	2,456,223	1,854,175	1,784,299	1,634,473
Transportation projects	5,152,142	4,589,131	4,756,007	3,931,738
Community development	2,781	2,655	2,655	2,285
Parks and recreation	-	-	-	-
Police	341,013	59,578	51,422	58,483
Other purposes	-	-	-	-
Unrestricted	 8,955,134	 6,232,776	4,008,498	 6,998,665
<b>Total Primary Government Net Position</b>	\$ 48,265,060	\$ 36,261,257	\$ 30,581,491	\$ 31,836,903

 $<sup>(1) \</sup>textit{ The Net Position at December 31, 2014 has been \textit{ restated under GASB Statement No. 68/71.} \\$ 

 $<sup>(2) \</sup>textit{ The Net Position at December 31, 2017 has been \textit{ restated under GASB Statement No. 75}.$ 

<u>2015</u>	<u>2014 <sup>(1)</sup></u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ 14,059,671	\$ 14,920,098	\$ 12,389,873	\$ 13,774,478	\$ 11,421,201	\$ 6,885,892
429,136	489,676	300,426	245,725	67,217	30,067
3,481,168	1,539,576	1,976,407	1,221,848	894,345	428,679
3,557,497	3,907,772	2,625,800	1,948,664	1,494,751	1,368,440
2,285	2,160	159,356	102,975	23,352	8,813
_	-	-	-	50,844	100,733
474,253	2,439,637	1,968,801	2,087,707	2,169,514	1,431,654
-	-	-	-	-	358
 1,067,350	 (1,595,927)	 2,481,743	 1,201,567	 2,153,086	 1,807,920
\$ 23,071,360	\$ 21,702,992	\$ 21,902,406	\$ 20,582,964	\$ 18,274,310	\$ 12,062,556
\$ 934,760 4,568,518	\$ 1,037,561 3,943,375	\$ 1,523,496 3,662,044	\$ 1,648,124 3,154,156	\$ 2,154,908 2,336,168	\$ 2,890,611 2,367,129
\$ 5,503,278	\$ 4,980,936	\$ 5,185,540	\$ 4,802,280	\$ 4,491,076	\$ 5,257,740
\$ 14,994,431	\$ 15,957,659	\$ 13,913,369	\$ 15,422,602	\$ 13,576,109	\$ 9,776,503
429,136	489,676	300,426	245,725	67,217	30,067
3,481,168	1,539,576	1,976,407	1,221,848	894,345	428,679
3,557,497	3,907,772	2,625,800	1,948,664	1,494,751	1,368,440
2,285	2,160	159,356	102,975	23,352	8,813
-	-	-	-	50,844	100,733
474,253	2,439,637	1,968,801	2,087,707	2,169,514	1,431,654
-	-	-	-	-	358
 5,635,868	 2,347,448	 6,143,787	 4,355,723	 4,489,254	 4,175,049
\$ 28,574,638	\$ 26,683,928	\$ 27,087,946	\$ 25,385,244	\$ 22,765,386	\$ 17,320,296

### CHANGES IN NET POSITION LAST TEN YEARS

(accrual basis of accounting)

#### Fiscal Year

		risca	rear				
PROGRAM REVENUES:	<u>2019</u>	<u>2018</u>		<u>2017</u>		<u>2016</u>	
Governmental Activities:							
Charges for Services and Sales:							
General government	\$ 340,227	\$ 281,823	\$	332,804	\$	271,868	
Security of persons and property	98,782	111,761		202,585		145,307	
Transportation	565	7,695		-		-	
Community environment	51,492	62,932		32,169		54,249	
Leisure time activities	157,244	154,805		99,637		84,420	
Operating Grants and Contributions:							
General government	285,634	297,561		330,874		159,256	
Security of persons and property	159,655	167,342		45,029		83,386	
Transportation	1,460,073	1,087,551		976,764		1,056,635	
Community environment	-	-		-		-	
Leisure time activities	6,623	1,504		941		-	
Capital Grants and Contributions:							
Transportation	5,544,306	2,502,164		243,847		1,311,084	
Community environment	-	-		-		-	
Leisure time activities	 -	 -		-		-	
Total Governmental Activities Program Revenues	\$ 8,104,601	\$ 4,675,138	\$	2,264,650	\$	3,166,205	
Business-type activities:							
Charges for Services and Sales:							
	2.250.016	2 220 764		2.015.700		2 159 711	
Water	2,359,916	2,230,764		2,015,799		2,158,711	
Sewer	2,264,713	2,134,588		1,905,144		2,016,046	
Capital Grants & Contributions:							
Water	886,376	490,863		-		-	
Sewer	 844,336	 218,016					
Total Business-Type Activities Program Revenues	\$ 6,355,341	\$ 5,074,231	\$	3,920,943	\$	4,174,757	
Total Primary Government Program Revenues	\$ 14,459,942	\$ 9,749,369	\$	6,185,593	\$	7,340,962	
PROGRAM EXPENSES:							
Governmental Activities:							
General government	\$ 2,387,838	\$ 1,419,475	\$	1,974,894	\$	1,805,720	
Security of persons and property	597,100	2,774,477		2,669,556		2,495,690	
Public health services	-	-		-		-	
Transportation	2,964,015	3,160,235		2,251,881		2,193,530	
Community environment	458,597	358,209		385,940		296,206	
Leisure time activities	357,519	304,063		208,044		186,728	
Economic development	-	-		-		-	
Interest and fiscal charges	 300,197	 307,104		204,778		220,459	
Total Governmental Activities Expenses	\$ 7,065,266	\$ 8,323,563	\$	7,695,093	\$	7,198,333	

	<u>2015</u>		<u>2014</u>		<u>2013</u>		<u>2012</u>		<u>2011</u>		<u>2010</u>
Φ	200.261	Φ	266.650	Φ	250 251	Φ	240 401	Ф	250 222	ď.	272 (04
\$	290,261 158,344	\$	366,658 205,599	\$	379,351 192,348	\$	348,491 216,514	\$	359,222 231,099	\$	372,604 155,183
	-		-		-		-		-		-
	53,269 33,390		52,388 14,060		22,690		15,797		11,755		19,375
	33,370		14,000		22,070		13,777		11,755		17,575
	172,288		143,400		-		1,000		-		-
	119,192		178,688		476,701		97,026		53,413		147,517
	946,405		955,003		1,129,954		1,372,877		678,261		908,554
	-		336,278		171,004		436,726		85,387		47,548
	-		2,141		-		-		239,829		-
	274,739		225,891		46,219		_		4,098,126		1,031,411
	, _		_		_		_		35,536		
	-		_		-		-		36,542		_
\$	2,047,888	\$	2,480,106	\$	2,418,267	\$	2,488,431	\$	5,829,170	\$	2,682,192
	1,880,929		1,548,621		1,642,290		1,439,095		1,363,563		779,089
	2,002,362		1,650,339		1,689,448		1,713,051		1,101,552		866,261
	-		-		-		-		-		56,665
\$	3,883,291	\$	3,198,960	\$	3,331,738	<b>P</b>	3,152,146	\$	2,465,115	\$	1,702,015
						\$					
\$	5,931,179	\$	5,679,066	\$	5,750,005	\$	5,640,577	\$	8,294,285	\$	4,384,207
\$	1,919,562	\$	1,095,246	\$	706,223	\$	1,357,119	\$	758,581	\$	871,750
	2,134,698		1,992,137		2,086,324		1,391,309		1,724,472		1,373,081
	-		-		112,101		111,485		60,486		59,300
	1,762,282		2,761,450		2,642,514		2,279,621		1,561,671		1,228,925
	246,113		677,184		543,577		591,589		318,312		270,207
	67,486		94,930		157,950		50,103		41,908		46,494
	211.250		222.066		02 157		45.067		24,799		4,462 51,042
	211,259		222,866		83,157	_	45,967		37,693		51,942
\$	6,341,400	\$	6,843,813	\$	6,331,846	\$	5,827,193	\$	4,527,922	\$	3,906,161

### CHANGES IN NET POSITION LAST TEN YEARS (CONTINUED)

(accrual basis of accounting)

#### Fiscal Year

		<u>2019</u>		2018		<u>2017</u>		<u>2016</u>
Business-type activities:								
Water	\$	1,608,924	\$	1,733,297	\$	1,621,079	\$	1,809,143
Sewer		1,705,515		1,867,535		1,567,904		1,565,175
Total Business-Type Activities Program Expenses	\$	3,314,439	\$	3,600,832	\$	3,188,983	\$	3,374,318
Total Primary Government Program Expenses	\$	10,379,705	\$	11,924,395	\$	10,884,076	\$	10,572,651
Governmental Activities	\$	1,039,335	\$	(3,648,425)	\$	(5,430,443)	\$	(4,032,128)
Business-Type Activities		3,040,902		1,473,399		731,960		800,439
Total Primary Government Net (Expense)/Revenue	\$	4,080,237	\$	(2,175,026)	\$	(4,698,483)	\$	(3,231,689)
GENERAL REVENUES AND OTHER CHANGES IN NET PO	SITION:							
Governmental Activities:								
Taxes:								
Property taxes levied for:								
General purposes	\$	1,086,866	\$	1,026,643	\$	901,169	\$	843,062
Police levy fund		-		-		-		-
Income taxes levied for:								
Street fund		1,907,234		1,956,307		1,900,802		1,831,162
Police fund		3,177,253		3,114,456		2,932,251		2,722,344
Debt service fund		233,725		615,795		620,906		465,632
Capital projects fund		652,133		329,615		125,507		117,361
JEDD income tax fund		126		-		370		-
Payments in lieu of taxes		249,523		345,029		257,284		190,126
Grants and entitlements not restricted to specific programs		208,149		222,490		205,764		188,862
Investment earnings-unrestricted		76,239		24,019		18,329		17,188
Transfers		-		-		-		-
Miscellaneous	-	39,451		106,922		34,363		13,345
Total Governmental Activities	\$	7,630,699	\$	7,741,276	\$	6,996,745	\$	6,389,082
Business-Type Activities:								
Investment earnings-unrestricted		259,932		65,514		37,836		40,778
Transfers		-		-		-		-
Miscellaneous		32,935		48,002		33,064		64,094
Total Business-Type Activities	\$	292,867	\$	113,516	\$	70,900	\$	104,872
Total Primary Government	\$	7,923,566	\$	7,854,792	\$	7,067,645	\$	6,493,954
Change in Net Position:								
Governmental Activities	\$	8,670,034	\$	4,092,851	\$	1,566,302	\$	2,356,954
Business-Type Activities	•	3,333,769	•	1,586,915		802,860		905,311
**	\$		\$		\$		•	
Total Primary Government	Ф	12,003,803	Ф	5,679,766	Э	2,369,162	\$	3,262,265

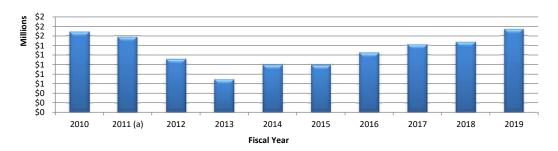
<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ 1,798,346 1,594,905	\$ 1,392,928 1,610,487	\$ 1,458,080 1,573,164	\$ 1,541,391 1,349,053	\$ 1,467,074 1,416,632	\$ 1,338,996 939,701
\$ 3,393,251	\$ 3,003,415	\$ 3,031,244	\$ 2,890,444	\$ 2,883,706	\$ 2,278,697
\$ 9,734,651	\$ 9,847,228	\$ 9,363,090	\$ 8,717,637	\$ 7,411,628	\$ 6,184,858
\$ (4,293,512) 490,040	\$ (4,363,707) 195,545	\$ (3,913,579) 300,494	\$ (3,338,762) 261,702	\$ 1,301,248 (418,591)	\$ (1,223,969) (576,682)
\$ (3,803,472)	\$ (4,168,162)	\$ (3,613,085)	\$ (3,077,060)	\$ 882,657	\$ (1,800,651)
\$ 827,781	\$ 714,826	\$ 891,357	\$ 802,654	\$ 623,868	\$ 1,063,530 1,259,991
_			_	_	1,237,771
1,542,506	2,190,585	1,511,685	965,097	833,223	272,986
2,393,147	2,607,079	2,016,235	1,668,443	2,299,295	818,953
485,230	476,763	148,909	214,930	57,251	-
49,335 125	195,699 120	282,067 803	1,655,919	524,805 237	-
153,835	201,140	109,965	127,553	261,409	424,161
189,381	185,808	234,624	184,454	303,395	331,221
11,049	16,230	1,813	16,023	6,594	4,223
, -	, <u>-</u>	(10,957)	, -	-	-
 9,491	 172,812	 46,520	 12,343	 106,889	 32,346
\$ 5,661,880	\$ 6,761,062	\$ 5,233,021	\$ 5,647,416	\$ 5,016,966	\$ 4,207,411
30,006	17,501	35,668	13,834	6,825	4,714
2.206	27.250	10,957	25.660	164.012	-
\$ 2,296 32,302	\$ 27,358 44,859	\$ 36,141 82,766	\$ 35,668 49,502	\$ 164,913 171,738	\$ 19,348 24,062
 32,302		82,700	49,302	 171,736	· · · · · · · · · · · · · · · · · · ·
\$ 5,694,182	\$ 6,805,921	\$ 5,315,787	\$ 5,696,918	\$ 5,188,704	\$ 4,231,473
\$ 1,368,368	\$ 2,397,355	\$ 1,319,442	\$ 2,308,654	\$ 6,318,214	\$ 2,983,442
 522,342	 240,404	 383,260	 311,204	 (246,853)	 (552,620)
\$ 1,890,710	\$ 2,637,759	\$ 1,702,702	\$ 2,619,858	\$ 6,071,361	\$ 2,430,822

### FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS

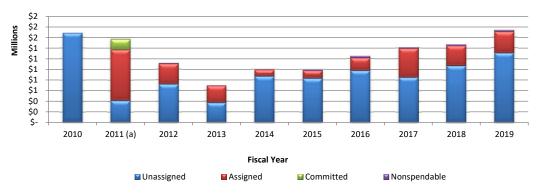
(modified accrual basis of accounting)

	2019		2018	<u>2017</u>	2016
General Fund					
Nonspendable	\$ 32,684	\$	26,646	\$ 24,031	\$ 37,522
Committed	-		-	-	-
Assigned	401,558		377,098	543,259	236,788
Unassigned	 1,302,867		1,071,358	 848,493	 977,553
<b>Total General Fund</b>	\$ 1,737,109	\$	1,475,102	\$ 1,415,783	\$ 1,251,863
All Other Governmental Funds					
Nonspendable	\$ 196,833	\$	203,368	\$ 151,654	\$ 178,453
Restricted	8,951,140		9,193,346	8,240,669	7,185,447
Committed	508,948		594,220	601,831	820,647
Unassigned (deficit)	 	-		 	 <u>-</u>
<b>Total All Other Governmental Funds</b>	\$ 9,656,921	\$	9,990,934	\$ 8,994,154	\$ 8,184,547
<b>Total Governmental Funds</b>	\$ 11,394,030	\$	11,466,036	\$ 10,409,937	\$ 9,436,410

#### **Unassigned General Fund Balance**



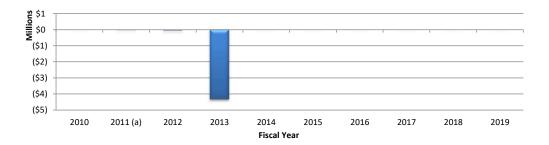
#### **General Fund Balance - by Category**



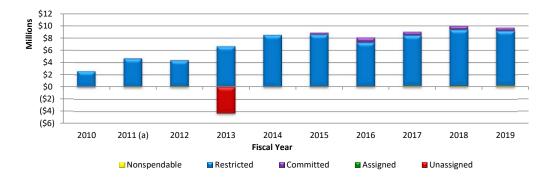
(a) The City implemented GASB 54 in 2011. The prior years (2009-2010) have been restated to reflect the change.

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u> <sup>(a)</sup>	<u>2010</u>
\$ 13,621	\$ 7,022	\$ 9,302	\$ 15,491	\$ 7,442	\$ 7,173
-	-	-	-	200,186	-
148,242	120,649	313,403	383,681	958,541	-
 828,059	 868,271	 369,603	 715,312	 410,863	 1,679,354
\$ 989,922	\$ 995,942	\$ 692,308	\$ 1,114,484	\$ 1,577,032	\$ 1,686,527
\$ 90,044	\$ 60,877	\$ 18,164	\$ 49,045	\$ 68,667	\$ 64,871
8,492,046	8,456,579	6,593,931	4,288,119	4,581,579	2,570,543
312,197	44,412	32,294	31,809	48,545	-
 <u>-</u>	 	 (4,333,597)	 (35,066)	 (16,304)	 
\$ 8,894,287	\$ 8,561,868	\$ 2,310,792	\$ 4,333,907	\$ 4,682,487	\$ 2,635,414
\$ 9,884,209	\$ 9,557,810	\$ 3,003,100	\$ 5,448,391	\$ 6,259,519	\$ 4,321,941

#### **Unassigned All Other Governmental Funds Balance**



#### All Other Governmental Fund Balance - by Category

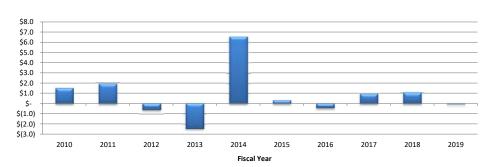


### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS

(modified accrual basis of accounting)

(modii	nea accri	iai basis of account	ing)					
		<u>2019</u>		<u>2018</u>		<u>2017</u>		<u>2016</u>
Revenues:								
Income taxes	\$	5,899,011	\$	5,743,416	\$	5,448,476	\$	5,132,966
Property and other taxes		1,127,029		1,008,111		880,675		853,298
Charges for services		161,062		171,695		106,923		86,217
Licenses and permits		274,890		270,408		243,503		228,663
Fines and forfeitures		95,011		103,471		139,323		148,769
Intergovernmental		1,505,193		1,705,257		1,590,613		2,618,779
Special assessments		239		1,305		-		2,440
Investment income		401,241		146,243		78,439		81,590
Rental Income		104,687		102,527		113,804		92,668
Contributions and donations		31,825		23,941		1,555		2,230
Payments in lieu of taxes (PILOT)		249,523		345,029		257,284		190,126
Other		238,680		249,791		200,596		120,305
<b>Total Revenues</b>	\$	10,088,391	\$	9,871,194	\$	9,061,191	\$	9,558,051
Expenditures:								
Current:								
General government	\$	1,949,978	\$	1,809,865	\$	1,766,077	\$	1,582,835
Security of persons and property		2,364,737		2,299,122		2,361,024		2,237,612
Public health and welfare		-		-		-		-
Transportation		3,090,737		1,809,375		1,476,647		1,972,918
Community environment		384,949		325,272		336,947		271,871
Leisure time activity		335,314		281,646		173,447		167,262
Economic development		-		-		-		-
Capital outlay		904,213		6,058,092		790,039		3,604,662
Debt service:								
Principal retirement		921,701		741,885		1,158,615		698,297
Interest and fiscal charges		314,768		260,903		224,325		230,393
Bond issuance costs				49,750				
Total Expenditures	\$	10,266,397	\$	13,635,910	\$	8,287,121	\$	10,765,850
Excess (Deficiency) of Revenues Over (Under)								
Expenditures	\$	(178,006)	\$	(3,764,716)	\$	774,070	\$	(1,207,799)
*	Ψ	(170,000)	Ψ	(0,701,710)	Ψ	771,070	Ψ	(1,207,777)
Other Financing Sources (Uses):								
Loans issued	\$	-	\$	,	\$	178,811	\$	-
Bond issuance		-		4,600,000		-		-
Sale of capital assets		-		-		20,646		-
Note issuance		-		-		-		500,000
Premium on notes sold		-		-		-		-
Sale of bonds		-		-		-		-
Premium on sale of bonds		-		-		-		-
Inception of capital lease		106,000		199,149		-		260,000
Payment to refunded bond escrow agent		-		-		-		-
Transfers in		376,261		891,780		572,575		566,582
Transfers (out)		(376,261)	_	(891,780)		(572,575)		(566,582)
<b>Total Other Financing Sources (Uses)</b>	\$	106,000	\$	4,820,815	\$	199,457	\$	760,000
Net Change in Fund Balances	\$	(72,006)	\$	1,056,099	\$	973,527	\$	(447,799)
Capital Expenditures	\$	2,736,882	\$	6,864,435	\$	1,460,866	\$	4,686,868
Debt Service as a Percentage of Noncapital Expenditures		16.42%		14.81%		20.26%		15.28%

#### Net Change in Fund Balance, Governmental Funds



Source: City financial reports

Millions

<u>2015</u>		<u>2014</u>		<u>2013</u>	<u>2012</u>	<u>2011</u>		<u>2010</u>
\$ 4,948,134 832,535 38,296 249,575 153,957 1,479,219 5,591 60,992 91,048 18,060 153,835	\$	4,725,721 819,665 18,893 270,812 221,825 1,927,690 4,169 49,971 121,059 2,141 201,140	\$	3,846,461 803,422 22,690 256,957 192,348 1,953,278 9,527 6,986 118,225	\$ 3,832,475 802,525 15,797 206,922 216,514 2,026,095 4,369 17,193 127,673	\$ 3,335,770 637,042 26,293 233,253 231,099 1,938,053 2,967 7,826 111,344 163 550,600	\$	976,035 2,434,278 28,181 235,985 155,183 2,480,970 5,118 120,200
74,796		243,586		138,240	112,321	106,726		79,661
\$ 8,106,038	\$	8,606,672	\$	7,503,413	\$ 7,444,123	\$ 7,181,136	\$	6,515,611
\$ 1,750,043	\$	1,585,981	\$	861,834	\$ 1,207,191	\$ 1,012,038	\$	855,648
2,029,127		2,216,466		2,638,716	1,930,465	1,722,313		1,360,206
-		-		112,101	111,485	60,486		59,300
1,651,933		1,621,694		1,942,020	2,273,208	1,418,164		1,166,311
256,706		677,224		545,189	592,679	269,258		239,698
43,533		77,118		137,621	33,126	257,165 24,799		20,352 4,462
2,502,625		2,614,077		2,815,454	2,369,511	519,744		1,170,248
522,564		422,208		967,222	217,568	166,928		299,833
235,194		95,665		81,026	39,832	38,434		48,563
 		91,118			 	 		<u> </u>
\$ 8,991,725	\$	9,401,551	\$	10,101,183	\$ 8,775,065	\$ 5,489,329	\$	5,224,621
\$ (885,687)	\$	(794,879)	\$	(2,597,770)	\$ (1,330,942)	\$ 1,691,807	\$	1,290,990
\$ 700,000	\$	203,413 6,630,000	\$	15,407	\$ -	\$ -	\$	-
12,086		285		-	-	-		18,000
-		-		-	720,000	245,771		195,000
-		-		-	-	-		-
-		249 117		-	-	-		-
500,000		248,117 267,774		148,029				-
500,000		207,774		140,029		-		-
3,776,354		1,615,815		3,306,934	200,000	179,477		172,445
 (3,776,354)	_	(1,615,815)	_	(3,317,891)	 (200,000)	 (179,477)	_	(172,445)
\$ 1,212,086	\$	7,349,589	\$	152,479	\$ 720,000	\$ 245,771	\$	213,000
\$ 326,399	\$	6,554,710	\$	(2,445,291)	\$ (610,942)	\$ 1,937,578	\$	1,503,990
\$ 3,446,755	\$	3,360,434	\$	3,791,327	\$ 3,590,210	\$ 1,420,744	\$	1,499,257
13.67%		8.57%		16.61%	4.96%	5.05%		9.35%

# CITY OF PATASKALA, OHIO GENERAL GOVERNMENTAL TAX REVENUES BY SOURCE LAST TEN YEARS (modified accrual basis of accounting - \$000's omitted)

Fiscal <u>Year</u>	P	roperty <u>Tax</u>	Income <u>Tax</u>	M	Iotor Vehicle <u>Tax</u>	Gasoline <u>Tax</u>	Total Tax Revenues
2019	\$	1,127.0	\$ 5,899.0	\$	162.2	\$ 790.8	\$ 7,979.0
2018		1,008.1	5,743.4		202.0	684.7	7,638.2
2017		880.7	5,448.5		180.9	618.6	7,128.7
2016		853.3	5,133.0		184.0	584.6	6,754.9
2015		832.5	4,948.1		143.5	568.3	6,492.4
2014		820.0	4,725.7		142.1	572.6	6,260.4
2013		803.4	3,846.5		144.1	561.5	5,355.5
2012		805.5	3,832.5		146.3	542.2	5,326.5
2011		637.0	3,335.8		152.8	530.9	4,656.5
2010		2,434.0	976.0		129.3	546.9	4,086.2

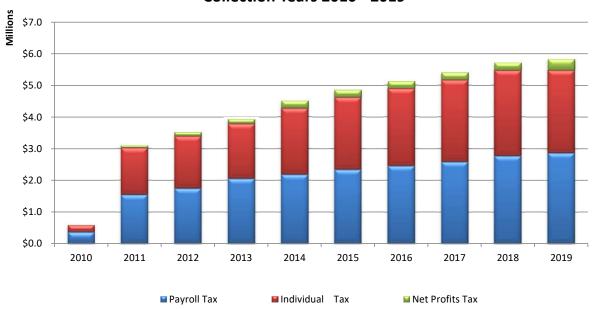
### GOVERNMENT-WIDE INCOME TAX COLLECTIONS LAST TEN YEARS

(Cash Basis)

Tax Year	Tax Rate	Payroll Tax	Individual Tax	Net Profits Tax	Total Tax Collections	Total Government- Wide Revenues	Total Income Taxes as % of Total Government Revenues
2010	0.0%	360,868	223,122	3,297	587,287	6,889,603	8.52%
2011	1.0%*	1,540,840	1,474,395	79,801	3,095,036	10,846,136	28.54%
2012	1.0%	1,740,511	1,648,552	130,832	3,519,894	8,135,847	43.26%
2013	1.0%	2,044,485	1,724,714	153,638	3,922,837	7,651,288	51.27%
2014	1.0%	2,179,849	2,089,286	242,398	4,511,533	9,241,168	48.82%
2015	1.0%	2,333,963	2,279,620	236,243	4,849,826	7,709,768	62.90%
2016	1.0%	2,451,692	2,437,158	233,600	5,122,450	9,555,287	53.61%
2017	1.0%	2,579,382	2,578,639	242,896	5,400,917	9,261,395	58.32%
2018	1.0%	2,765,181	2,698,139	248,994	5,712,314	12,416,414	46.01%
2019	1.0%	2,858,903	2,610,778	362,028	5,831,709	15,735,300	37.06%
Ave	rage	\$ 2,369,246	\$ 2,258,361	\$ 231,329	\$ 4,858,935	\$ 9,744,221	49.86%

<sup>\*</sup>Note: A 1.0% of taxable income was passed by the electorate in May, 2010 with the tax becoming effective on July 1, 2010.

#### Government-Wide Income Tax Revenues by Type Collection Years 2010 - 2019



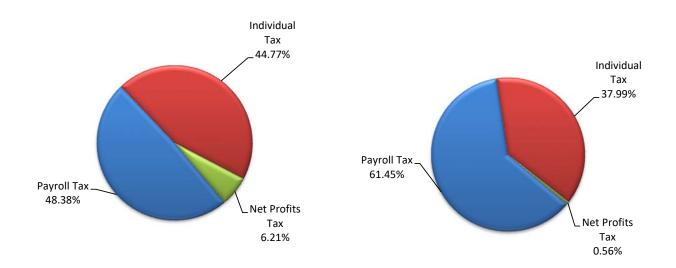
Source: Regional Income Tax Agency & City financial reports

#### GOVERNMENT-WIDE INCOME TAX COLLECTIONS CURRENT YEAR AND NINE YEARS AGO (Cash Basis)

	 Fiscal Yea	ar 2019		Fiscal Ye	ar 2010
Payroll Tax	\$ 2,858,903	49.03%	\$	360,868	61.45%
Individual Tax	2,610,778	44.77%		223,122	37.99%
Net Profits Tax	 362,028	6.21%		3,297	<u>0.56</u> %
<b>Total Income Tax Collections</b>	\$ 5,831,709	<u>100.00</u> %	<u>\$</u>	587,287	100.00%

#### 2019 - 2010 Income Tax Breakdown by Tax Type

### Fiscal Year 2019 Fiscal Year 2010



Source: City financial reports

**NOTE:** The City did not have an income tax in effect until the electorate approved a 1.0% tax in May 2010, effective July 1, 2010.

### ASSESSED VALUATION & ESTIMATED TRUE VALUES OF TAXABLE PROPERTY LAST TEN YEARS

(\$000's omitted)

		Real P	roperty	Personal	Property	Public	Utility		TOTAL	
Tax Year	Collection Year	Assessed	Estimated Actual (a)	Assessed	Estimated Actual (c)	Assessed	Estimated Actual (b)	Assessed	Estimated Actual	Average Effective Millage
2010	2011	\$325,908	\$931,167	\$0	\$0	\$9,462	\$10,753	\$335,371	\$941,920	\$2.9000
2011	2012	316,684	904,811	0	0	9,158	10,407	\$325,842	\$915,218	\$2.9000
2012	2013	312,438	892,680	0	0	10,288	11,691	\$322,726	\$904,371	\$2.9000
2013	2014	318,582	910,234	3,977	17,293	9,502	10,798	\$332,060	\$938,325	\$2.8653
2014	2015	320,564	915,896	625	2,718	9,584	10,890	\$330,772	\$929,504	\$2.8946
2015	2016	314,972	899,919	0	0	13,104	14,891	\$328,076	\$914,810	\$2.9000
2016	2017	320,496	915,702	0	0	16,172	18,378	\$336,668	\$934,080	\$2.9000
2017	2018	370,737	1,059,249	0	0	20,460	23,250	\$391,198	\$1,082,499	\$2.9000
2018	2019	378,375	1,081,071	0	0	24,035	27,313	\$402,410	\$1,108,384	\$2.9000
2019	2020	390,019	1,114,340	0	0	35,162	39,957	\$425,181	\$1,154,297	\$0.0000

**Note:** Assessed values only include taxable property and do not include any TIF'd or otherwise tax-exempt property.

- (a) Real property is assessed at 35% of actual value.
- (b) Public utility is assessed at 88% of actual value.
- (c) For 2009-2018, tangible personal is assessed at 0% of property value, including inventory.

Source: Licking County, Ohio; Fiscal Officer



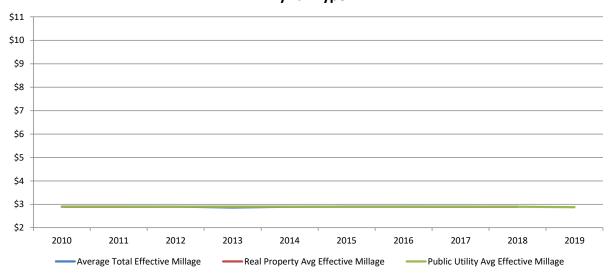
### ESTIMATED ASSESSED TAXES & AVERAGE EFFECTIVE RATES OF TAXABLE PROPERTY LAST TEN YEARS

	Real P	roperty	Personal	Property	Public	Utility	TOT	ΓAL
Tax Year	Estimated Assessed Taxes	Average Effective Millage	Estimated Assessed Taxes	Average Effective Millage	Estimated Assessed Taxes	Average Effective Millage	Estimated Assessed Taxes	Average Effective Millage
2010	\$945,134	2.9000	\$0	0.0000	\$27,441	2.9000	\$972,575	\$2.9000
2011	918,383	2.9000	0	0.0000	26,558	2.9000	\$944,941	\$2.9000
2012	906,070	2.9000	0	0.0000	29,835	2.9000	\$935,905	\$2.9000
2013	923,888	2.9000	0	0.0000	27,556	2.9000	\$951,444	\$2.8653
2014	929,647	2.9000	0	0.0000	27,792	2.9000	\$957,439	\$2.8946
2015	913,418	2.9000	0	0.0000	38,001	2.9000	\$951,419	\$2.9000
2016	929,438	2.9000	0	0.0000	46,900	2.9000	\$976,338	\$2.9000
2017	1,075,138	2.9000	0	0.0000	59,334	2.9000	\$1,134,472	\$2.9000
2018	1,097,305	2.9000	0	0.0000	69,702	2.9000	\$1,167,007	\$2.9000
2019	1,131,923	2.9022	0	0.0000	101,101	2.8753	\$1,233,024	\$2.9000

Notes: Estimated taxes do not include any estimates of prior-year delinquent tax payments, state tax rollbacks or homestead credits provided to the taxpayer.

Source: Licking County, Ohio; County Auditor

#### Average Effective Millage Rate By Tax Type

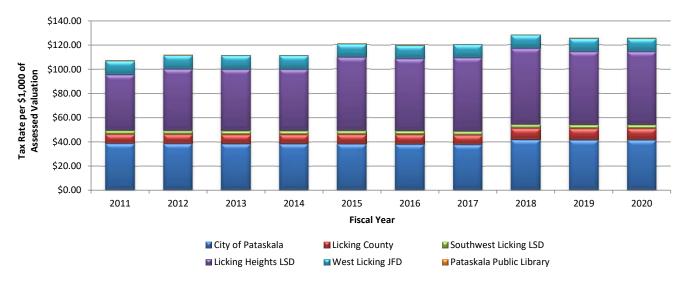


# PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS RATES EXPRESSED PER \$1,000 OF ASSESSED VALUATION LAST TEN YEARS LICKING COUNTY

			City Di	rect Rates				
Tax Year	Collection Year	Operating	Street Levy	Police	Total Direct Rate	Licking County	Southwest Licking Local School District	Licking Heights Local School District
2010	2011	\$2.90	\$0.00	\$0.00	\$2.90	\$7.70	\$38.62	\$46.22
2011	2012	\$2.90	\$0.00	\$0.00	\$2.90	\$7.70	\$38.58	\$50.89
2012	2013	\$2.90	\$0.00	\$0.00	\$2.90	\$7.70	\$38.37	\$50.87
2013	2014	\$2.90	\$0.00	\$0.00	\$2.90	\$7.70	\$38.37	\$50.87
2014	2015	\$2.90	\$0.00	\$0.00	\$2.90	\$8.00	\$38.10	\$60.54
2015	2016	\$2.90	\$0.00	\$0.00	\$2.90	\$8.00	\$37.90	\$59.59
2016	2017	\$2.90	\$0.00	\$0.00	\$2.90	\$8.00	\$37.70	\$60.89
2017	2018	\$2.90	\$0.00	\$0.00	\$2.90	\$9.50	\$41.70	\$62.88
2018	2019	\$2.90	\$0.00	\$0.00	\$2.90	\$9.50	\$41.50	\$60.29
2019	2020	\$2.90	\$0.00	\$0.00	\$2.90	\$9.50	\$41.50	\$60.29

Source: Licking County, Ohio; County Auditor

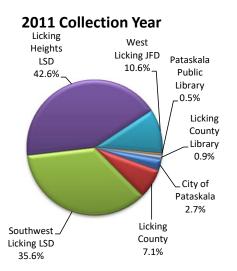
#### Assessed Property Tax Rates - By Entity Collection Years 2011 - 2020

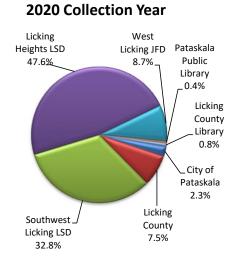


West Licking Joint Fire District	Pataskala Public Library	Licking County Library	TOTAL	
\$11.50	\$0.50	\$1.00	\$108.44	
\$11.50	\$0.50	\$1.00	\$113.07	
\$11.50	\$0.50	\$1.00	\$112.84	
\$11.50	\$0.50	\$1.00	\$112.84	
\$11.00	\$0.50	\$1.00	\$122.04	
\$11.00	\$0.50	\$1.00	\$120.89	
\$11.00	\$0.50	\$1.00	\$121.99	
\$11.00	\$0.50	\$1.00	\$129.48	
\$11.00	\$0.50	\$1.00	\$126.69	
\$11.00	\$0.50	\$1.00	\$126.69	

Res/Agr Effective Rate	Com/Ind Effective Rate
\$7.5259	\$7.4594
\$2.9000	\$2.9000
\$2.9000	\$2.9000
\$2.9000	\$2.9000
\$2.9000	\$2.9000
\$2.9000	\$2.9000
\$2.9000	\$2.9000
\$2.9000	\$2.9000
\$2.9000	\$2.9000
\$2.9000	\$2.9000

### 2011 - 2020 Property Tax Breakdown by Government Entity





### TOP PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND NINE YEARS AGO

		2019			2010			
Taxpayer Name	Rank	Assessed Valuation	% of Total Assessed Valuation	Rank	Assessed Valuation	% of Total Assessed Valuation		
		Real Estate						
Catalina Club, LLC	1	\$ 2,485,500	0.58%	1	\$ 2,469,290	0.74%		
Hazelton Management Group LLC	2	2,782,500	0.65%					
AEP Ohio Transmission Co, Inc.	3	2,773,520	0.65%					
Carrington Ridge One LLC	4	2,625,000	0.62%					
Village Gate Apt Ltd	5	2,432,510	0.57%	3	2,021,600	0.60%		
Tolson Investments LLC	6	1,977,520	0.47%	9	705,810	0.21%		
Reyno Holding Co.	7	1,857,010	0.44%	5	900,900	0.27%		
Kroger Co.	8	1,802,500	0.42%	4	1,562,960	0.47%		
AH4R Properties LLC	9	1,458,630	0.34%					
Carrington Ridge Two LLC	10	1,190,950	0.28%					
Licking Memorial Health Systems				2	2,288,090	0.68%		
Fernco Dev Ltd, Norco Devt Ltd, Lenco Dev				6	800,950	0.24%		
Hazelton Retail LTD				7	761,260	0.23%		
Pataskala Green IV Limited				8	705,810	0.21%		
Newcon Inc.				10	697,940	0.21%		
		Public Utility	<u>Y</u>					
Ohio Power Co.	1	19,348,510	4.55%	2	714,420	0.21%		
AEP Ohio Transmission Co, Inc.	2	12,959,640	3.05%					
Columbia Gas of Ohio	3	1,331,090	0.31%	4	520,810	0.16%		
National Gas & Oil Corp	4	829,720	0.20%	3	587,090	0.18%		
Licking Rural Electrification	5	290,600	0.07%	5	244,770	0.07%		
Columbus Southern Power				1	7,121,050	2.12%		
ALL OTHER TAXPAYERS		\$ 369,035,800	86.79%		\$ 313,267,940	93.41%		
TOTAL ASSESSED VALUATION		\$ 425,181,000	100.00%		\$ 335,370,690	100.00%		

Source: Licking County Auditor's Office. Top 10 taxpayer information not available prior to 2009.

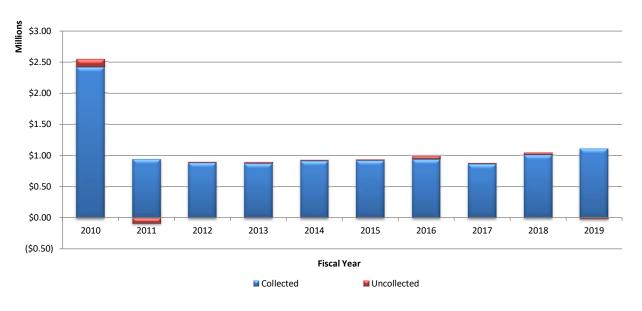
### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

Tax Year	Collection Year	Total Tax Levy	Current Collection	Delinquent Collection (1)	Total Tax Collections	Accumulated Outstanding Delinquent Taxes	Percent of Current Collections to Tax Levy (2)	Percent of Delinquent Taxes to Total Tax Levy
2009	2010	\$2,507,307	\$2,413,468	\$88,874	\$2,502,342	\$164,135	96.26%	6.55%
2010	2011	1,056,076	939,100	19,155	958,255	56,037	88.92%	5.31%
2011	2012	934,491	883,993	22,726	906,719	48,264	94.60%	5.16%
2012	2013	933,045	873,402	27,375	900,777	44,000	93.61%	4.72%
2013	2014	937,207	909,601	34,607	944,208	29,681	97.05%	3.17%
2014	2015	942,515	918,218	23,379	941,597	24,927	97.42%	2.64%
2015	2016	960,880	935,084	28,615	963,699	48,136	97.32%	5.01%
2016	2017	982,591	864,572	18,019	882,591	45,852	87.99%	4.67%
2017	2018	1,028,949	1,005,430	25,884	1,031,314	53,717	97.71%	5.22%
2018	2019	1,166,760	1,109,762	23,132	1,132,894	13,554	95.11%	1.16%
Ten Year Av	verage	\$ 1,260,836	\$ 1,199,492	\$ 33,803	\$ 1,233,295	\$ 59,486	95.13%	4.72%

Note: Annual property tax rates can be found on pages 238-239.

Source: Licking County, Ohio; County Auditor

#### Property Tax Levies - Collected vs Delinquent Collection Years 2010 - 2019



<sup>(1)</sup> Represents collection of delinquent prior period taxes during the indicated collection year. Information provided from County was not available by tax levy year.

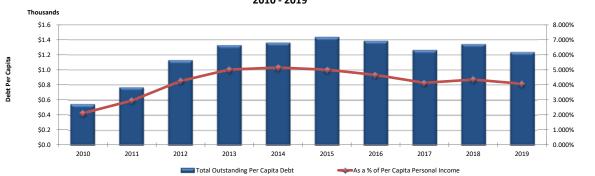
<sup>(2)</sup> Total could exceed 100% due to the current year collection of delinquent prior period taxes during the indicated collection year.

#### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS (\$000's omitted)

		(	Governmenta	al Activities				Business-Type Activities						
Fiscal Year	General Obligation Bonds	Premiums	Notes Payable	OPWC Loans	Other Loans	Capital Leases	General Obligation Bonds	Premiums	OWDA Loans	Notes/ Loans Payable	Total Debt	Percent of Per Capita Income	Total Debt Per Capita	% of Personal Income
2019	\$9,605.0	\$184.3	\$0.0	\$202.2	\$453.9	\$250.4	\$7,130.0	\$387.9	\$3,149.0	\$300.0	\$21,662.6	4.07%	\$1,233.3	4.07%
2018	10,145.0	196.6	0.0	211.0	609.7	361.4	7,530.0	410.4	3,169.3	400.0	23,033.4	4.35%	1,341.1	4.35%
2017	5,830.0	209.0	0.0	214.4	764.5	439.3	7,930.0	432.9	3,373.5	500.0	19,693.7	4.14%	1,261.5	4.14%
2016	6,170.1	221.4	500.0	38.8	918.3	665.8	8,305.0	455.5	3,572.4	600.0	21,447.3	4.65%	1,383.0	4.86%
2015	6,440.1	233.7	0.0	86.6	1,065.7	639.0	8,680.0	478.0	3,766.0	700.0	22,089.1	5.00%	1,433.9	5.47%
2014	6,695.1	246.1	42.8	89.8	400.8	325.4	8,860.0	179.2	3,954.5	0.0	20,793.6	5.14%	1,360.0	5.20%
2013	0.0	0.0	6,307.5	64.0	255.2	143.2	6,300.0	79.4	4,116.8	2,845.0	20,111.1	5.02%	1,326.7	5.02%
2012	0.0	0.0	2,833.0	55.4	245.7	0.0	6,485.0	82.7	4,297.0	3,013.0	17,011.8	4.25%	1,127.0	4.14%
2011	0.0	0.0	790.0	66.0	245.8	0.0	6,670.0	86.0	3,665.0	0.0	11,522.8	2.95%	768.4	2.98%
2010	0.0	0.0	946.4	76.5	0.0	0.0	6,840.0	89.3	183.4	0.0	8,135.6	2.10%	543.8	1.73%

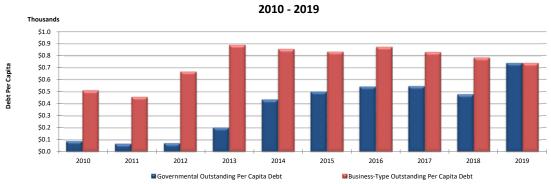
Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

### Total Outstanding Debt Ratio Analysis 2010 - 2019



Pct of Per Capita Income

#### Outstanding Debt Per Capita by Type

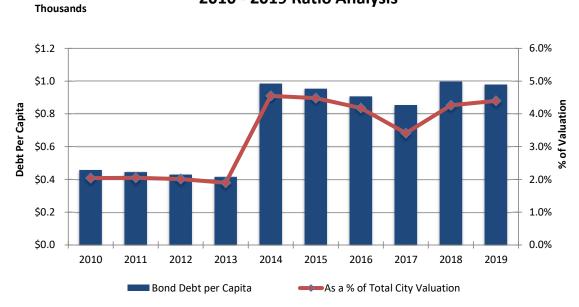


### RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING LAST TEN YEARS

	Gener	al Bonded Deb	t Outstanding	(\$000)			
Fiscal Year	Ronds		Less: Restricted for Debt Service  To Ge Bond Outs		Percent of Actual Taxable Property Value	Outstanding Debt Per Capita	
	<u> </u>						
2019	\$17,307.2	\$17,307.2	\$102.6	\$17,204.6	4.40%	\$979.48	
2018	17,675.0	17,675.0	543.3	17,131.7	4.26%	997.48	
2017	13,760.0	13,760.0	421.5	13,338.5	3.41%	854.43	
2016	14,475.1	14,475.1	410.1	14,065.0	4.18%	906.95	
2015	15,120.1	15,120.1	429.1	14,691.0	4.48%	953.65	
2014	15,555.1	15,555.1	489.7	15,065.4	4.55%	985.37	
2013	6,300.0	6,300.0	0.0	6,300.0	1.90%	415.59	
2012	6,485.0	6,485.0	0.0	6,485.0	2.01%	429.61	
2011	6,670.0	6,670.0	0.0	6,670.0	2.05%	444.79	
2010	6,840.0	6,840.0	0.0	6,840.0	2.04%	457.16	

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

## Total General Bonded Debt Outstanding 2010 - 2019 Ratio Analysis



### COMPUTATION OF DIRECT AND OVERLAPPING GENERAL OBLIGATION BONDED DEBT

#### As of December 31, 2019

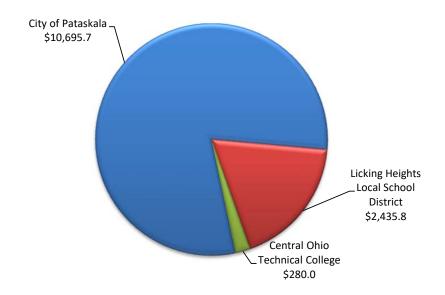
(\$000's omitted)

Governmental Unit	Total Debt Outstanding	Percent Applicable to City <sup>(1)</sup>	Amount Applicable to City
<u>Direct</u> City of Pataskala	\$10,695.7	100.00%	\$10,695.7
Overlapping			
Licking Heights Local School District	7,220.0	33.74%	2,435.8
Licking County	32,487.8	9.26%	3,007.6
Central Ohio Technical College	<u>3,155.0</u>	<u>8.87%</u>	<u>280.0</u>
<b>Total Overlapping Debt</b>	\$42,862.8		\$5,723.4
Total Direct & Overlapping Debt	\$53,558.5		\$16,419.1

<sup>(1)</sup> The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the County's taxable assessed value that is within the government's boundaries and dividing it by the County's total taxable assessed value.

### Direct & Overlapping General Obligation Debt

(\$000)



Source: Licking County, Ohio; County Auditor

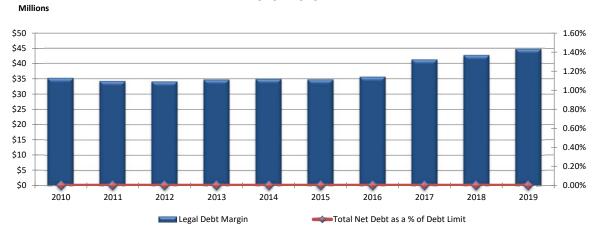
#### LEGAL DEBT MARGIN INFORMATION LAST TEN YEARS

Fiscal Year	Assessed Value	Voted Debt Limit	Total Net Voted Debt Applicable to Limit	Debt Service Available Balance	Legal Debt Margin	Unvoted Debt Margin	Total Net Debt Applicable to Limit as a Percentage of Debt Limit
2019	\$425,180,802	\$44,643,984	\$0	\$91,854	\$44,735,838	\$23,384,944	0.00%
2018	402,409,801	42,253,029	0	451,720	42,704,749	22,132,539	0.00%
2017	391,197,942	41,075,784	0	204,382	41,280,166	21,515,887	0.00%
2016	336,668,177	35,350,159	0	291,462	35,641,621	18,516,750	0.00%
2015	328,075,440	34,447,921	0	305,305	34,753,226	18,349,454	0.00%
2014	330,147,160	34,665,452	0	272,626	34,938,078	18,430,720	0.00%
2013	328,084,130	34,448,834	0	236,421	34,685,255	18,281,048	0.00%
2012	322,725,800	33,886,209	0	213,636	34,099,845	17,963,555	0.00%
2011	325,841,880	34,213,397	0	30,067	34,243,464	17,951,370	0.00%
2010	335,370,730	35,213,927	0	30,067	35,243,994	18,475,457	0.00%

 $\underline{\underline{Note:}}$  Debt limit is calculated as assessed valuation multiplied by 10.5% plus the debt service fund equity. Unvoted debt limit is calculated as assessed valuation multiplied by 5.5%.

Note: HB66 began the phase-out of Tangible Personal Property Tax in the next three years. To reflect this phase-out, the assessed valuation listed above has been reduced for TPP by 50% of the 2006 Assessed Valuation.

#### Legal Debt Margin Analysis 2010 - 2019



### PLEDGED REVENUE LOAN COVERAGE - OWDA LOANS LAST TEN YEARS

#### **SEWER OWDA LOANS:**

				Debt So	ervice Requirem	ents (2)	
Year	Operating Revenue	Operating Expenses (1)	Net Revenue Available for Debt Service	Principal	Interest	Total	Coverage Ratio
2019	\$ 2,282,397	\$ 1,221,101	\$ 1,061,296	\$ 104,190	\$ 40,018	\$ 144,208	7.36
2018	2,158,258	1,183,543	974,715	204,243	90,036	294,279	3.31
2017	1,923,103	1,073,863	849,240	198,848	95,430	294,278	2.89
2016	2,064,289	1,074,020	990,269	193,597	100,683	294,280	3.37
2015	2,003,493	1,096,880	906,613	188,483	105,796	294,279	3.08
2014	1,664,194	1,123,832	540,362	162,333	113,047	275,380	1.96
2013	1,701,478	1,079,355	622,123	180,148	118,137	298,285	2.09
2012	1,728,713	937,029	791,684	416,942	165,787	582,729	1.36
2011	1,106,985	1,166,708	(59,723)	5,831	1,728	7,559	(7.90)
2010	872,648	705,169	167,479	237,773	17,719	255,492	0.66

#### WATER OWDA LOANS:

				Debt Se	ervice Requirem	ents (2)	
Year	Operating Revenue	Operating Expenses (1)	Net Revenue Available for Debt Service	Principal	Interest	Total	Coverage Ratio
2019	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2018	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2017	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2016	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2015	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2014	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2013	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2012	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2011	1,378,810	868,165	510,645	62,802	4,374	67,176	7.60
2010	788,378	724,931	63,447	120,127	12,805	132,932	0.48

<sup>(1)</sup> Total Operating expenses are exclusive of depreciation

There are no Water OWDA loans outstanding after December 31, 2011. Therefore, this calculation is not applicable.

<sup>(2)</sup> Includes principal and interest of OWDA loans only.

# DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

Fiscal Year	Population (3)	Н	al Median ousehold come <sup>(1)</sup>	]	Personal Income <sup>(1)(6)</sup>	er Capita onal Income	Median Age	Combined School Enrollment <sup>(4)</sup>	Unemployment Rate (2)
2019	17,565	\$	72,370	\$	532,166,805	\$ 30,297	37.7	9,181	3.4%
2018	17,175		71,469		529,556,775	30,833	37.2	8,435	4.2%
2017	15,611		69,574		475,948,168	30,488	37.5	8,612	3.8%
2016	15,508		68,361		441,196,288	29,727	36.3	8,247	4.0%
2015	15,405		67,880		403,983,797	28,664	36.3	7,889	4.1%
2014	15,289		59,341		399,859,625	26,437	36.1	7,653	4.2%
2013	15,159		59,341		400,556,772	26,437	35.8	7,558	5.9%
2012	15,095		56,470		410,426,352	26,541	35.8	7,408	8.6%
2011	14,996		56,470		386,797,624	26,082	35.8	7,161	8.6%
2010	14,962		59,038		469,414,925	25,852	34.0	7,140	9.3%

### OTHER MISCELLANEOUS INFORMATION $^{(5)}$

Date of Incorporation 1891
Form of Government Charter City
Population (1) 17,175

Area in square miles 28.19

City Acreage by class:	<b>Total</b>	Percent
Agricultural	10,539	58.4%
Residential	5,703	31.6%
Office/Commercial/Industrial	1,153	6.4%
Roadways, utilities, other	<u>647</u>	3.6%
<b>Total City Acreage</b>	18,042	100.0%

## Facilities & Services

Miles of streets 135 Number of signalized intersections 11

### Sources:

(1) U.S. Census Bureau

- (2) U.S. Bureau of Labor Statistics
- (3) 2010 U.S. Census Bureau and Mid Ohio Regional Planning Commission
- (4) Southwest Licking and Licking Heights Local School Districts
- (5) City departments
- (6) Sperling's Best Places (www.bestplaces.net)

# PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

	2019		2010	
Employer	Percent of Total Withholding Taxes Paid	Rank	Percent of Total Withholding Taxes Paid	Rank
Licking Heights Local School District	6.57%	1	8.89%	1
American Electric Power Service Corp.	2.54%	2	1.93%	6
Southwest Licking Local School District	2.52%	3	4.94%	2
West Licking Joint Fire District	1.90%	4	4.10%	3
The Kroger Co.	1.76%	5	3.71%	5
First Source Employee Management, Inc.	1.60%	6		
Ohio Steel Industries Inc.	1.16%	7		
Licking Memorial Professional	0.99%	8		
Buckeye Ready Mix	0.98%	9	1.41%	10
84 Lumber Co.	0.97%	10		
Pataskala Oaks Care Center			3.98%	4
Mulch Manufacturing			1.77%	7
Craft Wholesalers			1.70%	8
City of Pataskala			1.52%	9
Total of Top Ten	<u>21.01%</u>		<u>33.95%</u>	
Total Withholdings - All Employers	<u>\$2,765,181</u>		<u>\$360,868</u>	

**Source:** Regional Income Tax Agency (RITA) records.

'NA' indicates no data available for time period.

Note: Information on principal employers prior to 2010 was not available, due to the implementation of the income tax in mid-2010.



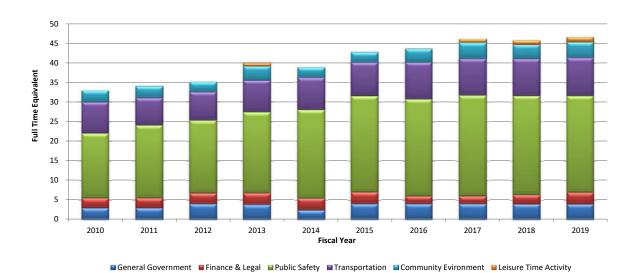
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### FULL TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2019	2018	2017	2016
<b>General Government</b>	3.99	3.97	4.01	4.03
Clerk of Council	1.00	1.00	1.00	1.00
Mayor's Court	1.02	1.01	1.02	1.02
City Administrator	1.97	1.96	1.99	2.01
Finance & Legal	2.98	2.40	2.00	2.00
Finance	2.98	2.40	2.00	2.00
Law	-	-	-	-
<b>Public Safety</b>	24.62	25.23	25.69	24.67
Police/Clerk	24.62	25.23	25.69	24.67
Transportation	9.77	9.43	9.39	9.45
Public Service	9.77	9.43	9.39	9.45
<b>Community Environment</b>	4.00	3.69	4.10	3.49
Planning & Zoning	4.00	3.69	4.10	3.49
<b>Leisure Time Activity</b>	1.38	1.05	1.00	0.02
Parks Administration	1.00	1.05	1.00	0.02
Parks Maintenance	0.38	-	-	-
<b>Utility Services</b>	8.97	9.24	9.46	10.20
Water	5.94	7.05	7.33	7.27
Sewer	3.03	2.19	2.13	2.93
Total Full-Time Equivalent (FTE)	55.69	55.01	55.66	53.86

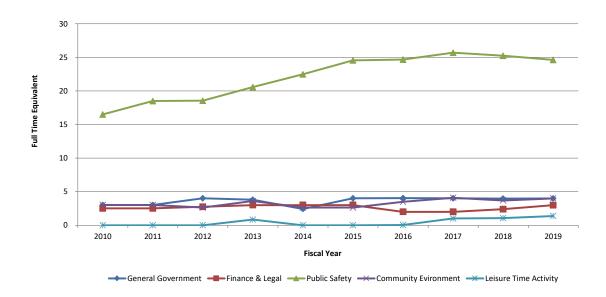
Source: City payroll systems

## Full-Time Equivalent Employees By Function 2010 - 2019



2015	2014	2013	2012	2011	2010
4.01	2.43	3.80	4.00	3.00	3.00
1.00	1.00	1.00	1.00	1.00	1.00
1.01	0.99	1.00	1.00	1.00	1.00
2.00	0.44	1.00	1.00	1.00	1.00
3.00	3.00	3.00	2.75	2.50	2.50
2.00	2.00	2.00	1.75	1.50	1.50
1.00	1.00	1.00	1.00	1.00	1.00
24.55	22.47	20.56	18.54	18.50	16.50
24.55	22.47	20.56	18.54	18.50	16.50
8.62	8.28	8.15	7.25	7.00	8.00
8.62	8.28	8.15	7.25	7.00	8.00
2.63	2.63	3.61	2.63	3.00	3.00
2.63	2.63	3.61	2.63	3.00	3.00
-	-	0.83	-	-	-
-	-	0.83	-	-	-
-	-	-	-	-	-
10.47	10.02	9.49	9.15	9.00	8.00
6.84	6.42	6.35	3.45	4.50	4.00
3.63	3.60	3.14	5.70	4.50	4.00
53.28	48.83	49.44	44.32	43.00	41.00

# Full-Time Equivalent Employees By Function 2010 - 2019



# OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2019	2018	2017	2016
General Government				
Positions Filled	10	8	4	4
Zoning Permits Issued	663	633	461	536
Zoning Inspections Performed	222	650	160	330
Ordinances & Resolutions	104	79	97	89
Public Safety				
Number of Arrests	320	522	567	375
Incidents/Police Reports Taken	1,911	1,631	1,639	1,479
Traffic Violations/Citations	573	884	973	1,095
Mayor's Court				
Misdemeanor Cases	26	70	112	107
O.V.I. Cases	7	11	18	14
Other Traffic/Misc Cases	445	529	734	864
Leisure Time Activities *				
Youth Soccer Participation	884	822	930	908
Select Soccer	170	170	170	170
Middle School Participation	93	96	96	106
High School Participation	15	20	25	82
Adult Softball Participation	100	210	170	182
Porpoise Swim Team Members	215	252	252	232
Transportation				
Street Resurfacing (miles)	4.87	3.50	2.75	3.10
Tons of salt used	600	2,150	1,800	1,000
Bridges Replaced/Repaired	-	-	1	-
Water				
New Connections	92	61	46	51
Service Calls	702	726	699	802

Source: City of Pataskala Departments.

'NA' indicates that the data was not available for that specific time period.

Note: Information for 10 years prior was not available for all functions.

Leisure Time statistics not available at publication date.

\*- Beginning January 1, 2009 the City contracted with the Pataskala
Parks Recreation Association (PRA) and Licking Heights Youth
Association (LHYA) to administer soccer and girls softball programs

2015	2014	2013	2012	2011	2010
5	9	8	11	4	2
517	433	517	447	401	457
368	267	274	279	236	362
108	65	118	101	115	86
520	524	40.6	715	126	405
538	524	406	715	436	405
1,577	1,383	1,035	1,853	1,521	1,390
1,231	1,370	1,528	1,850	1,167	1,254
107	102	108	123	142	151
107	102	108		142	151
966	1,280	1,325	1 1,557	1,583	1,402
900	1,280	1,323	1,557	1,383	1,402
862	843	825	452	833	802
126	114	122	216	108	190
128	113	80	43	84	20
91	82	75	44	54	20
168	256	256	120	NA	NA
223	212	197	190	NA	NA
6.70	6.50	12.48	7.00	0.75	2.06
600	1,850	3,100	2,500	1,571	1,829
-	-	-	1	1	1
48	34	51	48	19	19
1,202	924	736	689	578	578

# CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2019	2018	2017	2016
Public Safety				
Police:				
Stations	1	1	1	1
Cruisers/Patrol Vehicles	21	23	25	25
<b>Leisure Time Activities</b>				
Parks	7	7	6	6
Park Acreage	138	138	127	127
Swimming Pools	1	1	1	1
Baseball Diamonds	2	2	1	3
Softball Fields	3	3	4	3
Soccer Fields	14	14	21	26
<u>Transportation</u>				
Lane Miles	288	282	280	280
Water				
Water Mains (linear feet)	324,931	420,968	294,492	294,492
Fire Hydrants	550	525	NA	NA
Water Main Valves	4,000	982	NA	NA
Sewer				
Sewer Lines (linear feet)	225,456	258,387	184,788	184,788
Lift Stations	7	7	7	7
Manholes	915	876	767	767
Force Main Sewer Lines (linear feet)	47,607	47,607	15,365	15,365

**Source**: City of Pataskala Departments

'NA' indicates that the data was not available for that specific time period.

2015	2014	2013	2012	2011	2010
1	1	1	1	1	1
25	29	23	20	19	18
6	6	6	6	6	6
127	127	127	200	200	200
1	1	1	1	1	1
3	3	3	3	3	4
1	1	1	1	NA	NA
24	24	23	NA	NA	NA
280	280	280	280	272	271
293,547	291,100	291,100	291,100	291,100	291,215
NA	NA	NA	NA	NA	NA
NA	NA	NA	NA	NA	NA
183,478	181,923	181,923	181,908	161,500	161,500
7	7	7	7	7	7
767	762	762	760	737	737
15,365	15,365	15,365	15,365	15,365	15,365



END OF REPORT



# City of Pataskala, Ohio Finance Department 621 West Broad Street, Suite 1D Pataskala, Ohio 43062

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# CITY OF PATASKALA

LICKING COUNTY, OHIO

**Supplemental Report** 

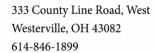
For the Year Ended December 31, 2019



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# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards

City of Pataskala Licking County 621 W. Broad Street, Suite 1D Pataskala, Ohio 43062

To the Members of Council and Mayor:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Pataskala, Licking County, Ohio, as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City of Pataskala's basic financial statements and have issued our report thereon dated June 26, 2020, wherein we noted as discussed in Note 3, the City of Pataskala adopted Governmental Accounting Standards Board Statement No. 84, *Fiduciary Activities*. Furthermore, as discussed in Note 22 to the financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods.

### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City of Pataskala's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City of Pataskala's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City of Pataskala's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

City of Pataskala Licking County Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

### **Compliance and Other Matters**

As part of reasonably assuring whether the City of Pataskala's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results and does not opine on the effectiveness of the City of Pataskala's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City of Pataskala's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Julian & Grube, Inc. June 26, 2020

Julian & Sube, Elne.



#### **CITY OF PATASKALA**

### **LICKING COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 8/11/2020