# FAIRFIELD UNION LOCAL SCHOOL DISTRICT

**FAIRFIELD COUNTY, OHIO** 

**Basic Financial Statements** (Audited)

For the Fiscal Year Ended June 30, 2019





88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Board of Education Fairfield Union Local School District 6417 Cincinnati-Zanesville Road NE Lancaster, Ohio 43130

We have reviewed the *Fairfield Union Local School District* of the Fairfield Union Local School District, Fairfield County, prepared by Julian & Grube, Inc., for the audit period July 1, 2018 through June 30, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Fairfield Union Local School District is responsible for compliance with these laws and regulations

Keith Faber Auditor of State Columbus, Ohio

March 16, 2020



# FAIRFIELD UNION LOCAL SCHOOL DISTRICT

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# Julian & Grube, Inc.

Serving Ohio Local Governments

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### **Independent Auditor's Report**

Fairfield Union Local School District Fairfield County 6417 Cincinnati-Zanesville Road NE Lancaster, Ohio 43130

To the Members of the Board of Education:

# Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Fairfield Union Local School District, Fairfield County, Ohio, as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Fairfield-Union Local School District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Fairfield Union Local School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Fairfield Union Local School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Fairfield Union Local School District, Fairfield County, Ohio, as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General fund thereof for the fiscal year then ended in accordance with the accounting principles generally accepted in the United States of America.

Fairfield-Union Local School District Fairfield County Independent Auditor's Report Page 2

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis* and schedules of net pension and other postemployment benefit liabilities/asset and pension and other postemployment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

### Supplementary Information

Our audit was conducted to opine on the Fairfield Union Local School District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 17, 2020, on our consideration of the Fairfield Union Local School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fairfield Union Local School District's internal control over financial reporting and compliance.

Julian & Grube, Inc. January 17, 2020

Julian & Sube, Elne.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

The management's discussion and analysis of the Fairfield Union Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **Financial Highlights**

Key financial highlights for fiscal year 2019 are as follows:

- In total, net position of governmental activities increased \$2,645,893 which represents a 6.88% increase from 2018's net position.
- General revenues accounted for \$20,690,235 in revenue or 80.12% of all revenues. Program specific revenues, in the form of charges for services and sales, grants and contributions accounted for \$5,134,196 or 19.88% of total revenues of \$25,824,431.
- The District had \$23,178,538 in expenses related to governmental activities; only \$5,134,196 of these expenses was offset by program specific charges for services, grants and contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$20,690,235 were adequate to provide for these programs.
- The District's major governmental funds are the general fund and the bond retirement fund. The general fund had \$22,870,509 in revenues and \$22,831,362 in expenditures and other financing uses. During fiscal 2019, the general fund's fund balance increased \$39,147 from a fund balance of \$10,769,651 to \$10,808,798.
- The bond retirement fund had \$2,288,532 in revenues and other financing sources and \$1,875,106 in expenditures. The fund balance of the bond retirement fund increased \$413,426 from \$6,437,073 to \$6,850,499.

# **Using the Basic Financial Statements (BFS)**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund and the bond retirement fund are by far the most significant funds, and the only governmental funds reported as major funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### Reporting the District as a Whole

### Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2019?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets plus deferred outflows of resources, liabilities plus deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net position* and change in net position. This change in net position is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Position and the Statement of Activities, the Governmental Activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net position and statement of activities can be found on pages 15-16 of this report.

# **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 12. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District' most significant funds. The District's major governmental funds are the general fund and the bond retirement fund.

### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* than can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 17-21 of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **Proprietary Funds**

The District maintains a proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service fund accounts for employee benefits self-insurance. The basic proprietary fund financial statements can be found on pages 22-24 of this report.

#### Reporting the District's Fiduciary Responsibilities

The District acts in a trustee capacity as an agent for individuals. These activities are reported in agency funds. All of the District's fiduciary activities are reported in separate statement of fiduciary assets and liabilities on page 25. This activity is excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 26-71 of this report.

#### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's net pension liability and net OPEB liability. The required supplementary information can be found on pages 74-89 of this report.

## The District as a Whole

The statement of net position provides the perspective of the District as a whole.

The table on the following page provides a summary of the District's net position at June 30, 2019 and June 30, 2018.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Net I	Position
	Governmental Activities	Governmental Activities
<u>Assets</u>		
Current and other assets	\$ 31,153,273	\$ 29,784,862
Capital assets, net	62,214,453	62,996,161
Total assets	93,367,726	92,781,023
<b>Deferred outflows of resources</b>	7,882,683	9,697,506
<u>Liabilities</u>		
Current liabilities	3,382,050	3,697,721
Long-term liabilities:		
Due within one year	1,563,326	1,498,552
Due in more than one year:		
Net pension liability	21,335,147	23,030,978
Net OPEB liability	2,269,131	5,191,019
Other amounts	22,696,757	24,119,761
Total liabilities	51,246,411	57,538,031
<u>Deferred inflows of resources</u>	8,876,063	6,458,456
Net Position		
Net investment in capital assets	41,817,515	41,574,916
Restricted	9,312,504	9,032,797
Unrestricted (deficit)	(10,002,084)	(12,125,671)
Total net position	\$ 41,127,935	\$ 38,482,042

The net pension liability is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability/asset is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

GASB standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2019, the District's assets plus deferred outflows exceeded liabilities plus deferred inflows by \$41,127,935.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

At year-end, capital assets represented 66.63% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment, vehicles, library and textbooks. Net investment in capital assets at June 30, 2019, was \$41,817,515. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

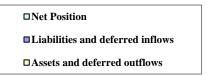
Long-term liabilities decreased primarily due to a decrease in the net pension liability and net OPEB liability. These liabilities are outside of the control of the District. The District contributes its statutorily required contributions to the pension systems; however, it's the pension systems that collect, hold and distribute pensions and OPEB to District employees, not the District.

A portion of the District's net position, \$9,312,504 represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is a deficit of \$10,002,084.

The table below illustrates the District's assets plus deferred outflows, liabilities plus deferred inflows and net position at June 30, 2019 and 2018.

#### **Governmental Activities**





The table below shows the change in net position for fiscal year 2019 and 2018.

	Change in Net Position						
	Governmental Activities 2019	Governmental Activities 2018					
Revenues							
Program revenues: Charges for services and sales	\$ 2,592,109	\$ 2,706,768					
Operating grants and contributions	2,503,223	2,529,701					
Capital grants and contributions	38,864	30,381					
General revenues:							
Property taxes	5,513,142	6,368,886					
Income taxes	5,118,916	4,816,234					
Grants and entitlements	9,532,632	9,283,536					
Investment earnings	411,080	180,374					
Other	114,465	226,170					
Total revenues	25,824,431	26,142,050					

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## **Change in Net Position**

	Governmental Activities 2019	Governmental Activities 2018
<u>Expenses</u>		
Program expenses:		
Instruction:		
Regular	\$ 9,038,098	\$ 5,231,499
Special	2,903,086	2,181,645
Vocational	432,562	233,173
Other	319,830	192,269
Support services:		
Pupil	1,365,877	752,729
Instructional staff	790,991	823,652
Board of education	30,996	20,455
Administration	1,590,575	838,702
Fiscal	607,500	432,113
Operations and maintenance	1,874,098	2,394,512
Pupil transportation	1,431,155	1,169,805
Central	134,432	124,065
Operation of non-instructional services:		
Other non-instructional services	1,000	1,485
Food service operations	1,102,834	889,186
Extracurricular activities	770,584	498,605
Interest and fiscal charges	784,920	819,169
Total expenses	23,178,538	16,603,064
Change in net position	2,645,893	9,538,986
Net position at beginning of year	38,482,042	28,943,056
Net position at end of year	\$ 41,127,935	\$ 38,482,042

#### **Governmental Activities**

Net position of the District's governmental activities increased \$2,645,893. Total governmental expenses of \$23,178,538 were offset by program revenues of \$5,134,196 and general revenues of \$20,690,235. Program revenues supported 22.15% of the total governmental expenses.

Overall, expenses of the governmental activities increased \$6,575,474 or 39.60%. This increase is primarily the result of the STRS indefinitely suspending the Cost of Living Adjustment ("COLA") and the School Employee Retirement System (SERS) lowering the COLA from 3.00% to 2.50% in fiscal year 2018. These benefit changes caused a decrease to the net pension liability reported at June 30, 2018 and the subsequent expenses reported for fiscal year 2018 when compared to fiscal year 2017.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

On an accrual basis, the District reported \$1,941,309 and (\$7,151,453) in pension expense for fiscal year 2019 and 2018, respectively. In addition, the District reported (\$2,518,843) and (\$751,155) in OPEB expense for fiscal year 2019 and 2018, respectively. The increase in both the net pension expense and the OPEB expense from fiscal year 2018 to fiscal year 2019 was \$7,325,074. This increase is primarily the result of the benefit changes by the retirement systems. Fluctuations in the pension and OPEB expense makes it difficult to compare financial information between years. Pension and OPEB expense are components of program expenses reported on the statement of activities. The District's total expenses for fiscal year 2019 are comparable to total fiscal year 2017 expenses.

The primary sources of revenue for governmental activities are derived from property taxes, income taxes and unrestricted grants and entitlements. These revenue sources represent 78.06% of total governmental revenue. Real estate property is reappraised every six years.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$12,693,576 or 54.76% of total governmental expenses for fiscal year 2019.

The graph below presents the District's governmental activities revenues and expenses for fiscal year 2019 and 2018.

# \$30,000,000 \$25,000,000 \$15,000,000 \$10,000,000 \$5,000,000 \$-Fiscal Year 2019 Fiscal Year 2018

#### Governmental Activities - Revenues and Expenses

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

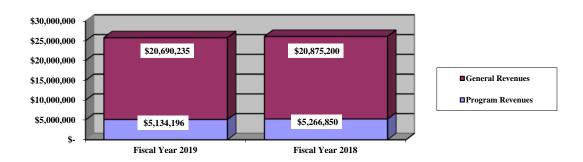
#### **Governmental Activities**

	Total Cost of Services 2019	Net Cost of Services 2019	Total Cost of Services 2018	Net Cost of Services 2018
Program expenses				
Instruction:				
Regular	\$ 9,038,098	\$ 7,038,808	\$ 5,231,499	\$ 3,108,896
Special	2,903,086	1,498,176	2,181,645	872,737
Vocational	432,562	205,814	233,173	24,211
Other	319,830	319,830	192,269	170,779
Support services:				
Pupil	1,365,877	1,271,103	752,729	745,531
Instructional staff	790,991	781,182	823,652	633,757
Board of education	30,996	30,996	20,455	20,455
Administration	1,590,575	1,590,522	838,702	838,702
Fiscal	607,500	607,500	432,113	432,113
Operations and maintenance	1,874,098	1,793,205	2,394,512	2,337,933
Pupil transportation	1,431,155	1,392,085	1,169,805	1,124,135
Central	134,432	127,232	124,065	116,865
Operation of non-instructional services:				
Other non-instructional services	1,000	467	1,485	(441)
Food service operations	1,102,834	99,947	889,186	(127,865)
Extracurricular activities	770,584	502,555	498,605	219,237
Interest and fiscal charges	784,920	784,920	819,169	819,169
Total expenses	\$ 23,178,538	\$ 18,044,342	\$ 16,603,064	\$ 11,336,214

The dependence upon tax and other general revenues for governmental activities is apparent, as 71.40% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 77.85%. The District's taxpayers and unrestricted grants and entitlements from the State are by far the primary support for District's students.

The graph below presents the District's governmental activities revenue for fiscal year 2019 and 2018.

#### Governmental Activities - General and Program Revenues



# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### The District's Funds

The District's governmental funds (as presented on the balance sheet on page 17) reported a combined fund balance of 20,322,145 which is \$109,401 more than last year's total of \$20,212,744. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2019 and 2018.

	Fund Balance <u>June 30, 2019</u>	Fund Balance June 30, 2018	Increase (Decrease)	
General	\$ 10,808,798	\$ 10,769,651	\$ 39,147	
Bond retirement	6,850,499	6,437,073	413,426	
Other Governmental	2,662,848	3,006,020	(343,172)	
Total	\$ 20,322,145	\$ 20,212,744	\$ 109,401	

#### General Fund

The District's general fund's fund balance increased by \$39,147. The increase in fund balance can be attributed to the District's ability to continually monitor expenditures and practice cost containment strategies to keep expenditure increases as low as possible.

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2019	2018	Percentage
	Amount	Amount	Change
Revenues			
Property taxes	\$ 4,860,877	\$ 5,533,907	(12.16) %
Income taxes	5,007,543	4,713,598	6.24 %
Tuition	1,880,197	1,983,742	(5.22) %
Earnings on investments	384,083	170,254	125.59 %
Intergovernmental	10,538,324	10,195,740	3.36 %
Other revenues	199,485	299,248	(33.34) %
Total	\$ 22,870,509	\$ 22,896,489	(0.11) %
<b>Expenditures</b>			
Instruction	\$ 12,805,093	\$ 12,165,390	5.26 %
Support services	7,560,112	7,387,281	2.34 %
Extracurricular activities	401,047	372,020	7.80 %
Facilities acquisition and construction	105,478	-	100.00 %
Debt service	157,308	140,006	12.36 %
Total	\$ 21,029,038	\$ 20,064,697	4.81 %

Revenues decreased 0.11%. Property taxes decreased 12.16% primarily due to less tax receipts collected in the fiscal year. Expenditures remained relatively stable, with an increase of less than five percent. Facilities acquisition and construction expenses were primarily due to acquisitions in land improvements.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **Bond Retirement Fund**

The bond retirement fund had \$486,208 in revenues, \$1,802,324 in transfers from the general fund and \$1,875,106 in expenditures. The expenditures in the fund were used for principal and interest payments on bonds and fiscal fees related to property taxes. The fund balance of the bond retirement fund increased from \$6,437,073 to \$6,850,499.

# General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2019, the District amended its general fund budget. For the general fund, original revenues and other financing sources were \$22,247,127. The final budgeted revenues and other financing sources were increased to \$23,040,755. Actual revenues and other financing sources for fiscal year 2019 were \$23,073,049. This represents a \$32,294 increase over final budgeted revenues.

General fund original and final appropriations (appropriated expenditures and other financing uses) were \$24,381,701. The actual budget basis expenditures and other financing uses for fiscal year 2019 was \$23,539,585.

## **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2019, the District had \$62,214,453 invested in land, land improvements, buildings and improvements, furniture and equipment, vehicles, library and textbooks. The entire amount is reported in governmental activities. The following table shows June 30, 2019 balances compared to June 30, 2018:

# Capital Assets at June 30 (Net of Depreciation)

## **Governmental Activities**

	2019	2018
Land	\$ 356,747	\$ 356,747
Land improvements	1,131,704	1,066,241
Building and improvements	58,931,212	59,585,975
Furniture and equipment	1,058,708	1,100,947
Vehicles	736,082	886,096
Library and textbooks		155
Total	\$ 62,214,453	\$ 62,996,161

Total additions to capital assets for 2019 were \$374,816. Depreciation expense for fiscal year 2019 was \$1,081,303. Disposals, net of accumulated depreciation, were \$75,221. Overall, capital assets of the District decreased \$781,708. See Note 9 to the basic financial statements for additional information on the District's capital assets.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **Debt Administration**

At June 30, 2019, the District had \$21,993,128 in general obligation bonds and capital lease obligations outstanding. Of this total, \$1,334,237 is due within one year and 20,658,891 is due in greater than one year.

The following table summarizes the debt outstanding.

# Outstanding Debt, at Year End

	Governmental Activities	Governmental Activities 2018
General obligation bonds Purchase Lease Agreement Capital lease obligations	\$ 20,774,621 1,091,500 127,007	\$ 21,937,722 1,156,500 172,759
Total	\$ 21,993,128	\$ 23,266,981

See Note 11 to the basic financial statements for additional information on the District's debt administration.

#### **Current Financial Related Activities**

Although considered a lower mid-wealth district, Fairfield Union Local School District has been financially stable over the past several years. As indicated in the preceding financial information, the District is heavily dependent on intergovernmental revenue. Of the District's funding, 43% is received through the State's foundation program, which along with other various grants and entitlements makes up just under 47% of the District's revenue. The District relies on state and federal funding to operate at the current level of services. Therefore, in the long-term, the current program and staffing levels will be dependent on the increased funding to meet inflation. The careful financial planning and passage of additional local taxes when needed have permitted the District to provide a quality education for students, along with the maintenance of existing facilities.

The District does not anticipate any meaningful growth in revenue. Based upon this anticipated loss of revenue, the Board of Education and the administration of the District must maintain careful financial planning and prudent fiscal management in order to preserve the financial stability of the District.

Residential growth has not eluded the District over the past few years. Residential/agricultural property contributes approximately 89% of the District's real estate valuation.

# **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mrs. Courtney Roberts, Treasurer of the Fairfield Union Local School District, 6417 Cincinnati-Zanesville Rd. NE, Lancaster, Ohio 43130.

# STATEMENT OF NET POSITION JUNE 30, 2019

	Governmental Activities			
Assets:				
Equity in pooled cash and cash equivalents	\$	21,161,617		
Cash with fiscal agent		51,934		
Receivables:				
Property taxes		6,202,184		
Income taxes		2,146,369		
Accounts.		1,639		
Accrued interest		10,982		
Intergovernmental		207,092		
Prepayments		13,355		
Materials and supplies inventory		136,969		
Net OPEB asset		1,221,132		
Nondepreciable capital assets		356,747		
Depreciable capital assets, net		61,857,706		
Capital assets, net		62,214,453		
Total assets		93,367,726		
Deferred outflows of resources:				
Unamortized deferred charges on debt refunding		1,430,462		
Pension		6,058,645		
OPEB		393,576		
Total deferred outflows of resources	-	7,882,683		
Liabilities:	-	.,		
Accounts payable		113,824		
Accrued wages and benefits payable		1,832,014		
Intergovernmental payable		210,130		
Pension and post employment obligation payable.		281,838		
Accrued interest payable		46,621		
Claims payable		897,623		
Long-term liabilities:		0,7,020		
Due within one year		1,563,326		
Due in more than one year:		1,505,520		
Net pension liability (See Note 14)		21,335,147		
Other amounts due in more than one year .		22,696,757		
Net OPEB Liability (See Note 15)		2,269,131		
Total liabilities	-	51,246,411		
Total natification of the second of the seco		31,240,411		
Deferred inflows of resources:				
Property taxes levied for the next fiscal year		5,208,383		
Pension		1,529,404		
OPEB		2,138,276		
Total deferred inflows of resources		8,876,063		
Net position:				
Net investment in capital assets		41,817,515		
Restricted for:				
Capital projects		1,108,812		
Classroom facilities maintenance		1,116,549		
Debt service		6,586,488		
Locally funded programs		4,054		
Federally funded programs		43,477		
Student activities		129,340		
Other purposes		323,784		
Unrestricted (deficit)		(10,002,084)		
Total net position.	\$	41,127,935		
Total not position	Ψ	71,121,733		

# STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

					ram Revenues			Re	Net (Expense) evenue and Changes in Net Position
	Evnances		Charges for rices and Sales	-	rating Grants Contributions	_	ital Grants ontributions		Governmental Activities
Governmental activities:	 Expenses	Serv	ices and Sales	and v	Contributions	and C	ontributions		Acuviues
Instruction:									
Regular	\$ 9,038,098	\$	1,736,860	\$	223,566	\$	38,864	\$	(7,038,808)
Special	2,903,086		194,594		1,210,316		, -		(1,498,176)
Vocational	432,562		· -		226,748		-		(205,814)
Other	319,830		-		· -		-		(319,830)
Support services:									
Pupil	1,365,877		-		94,774		-		(1,271,103)
Instructional staff	790,991		-		9,809		-		(781,182)
Board of education	30,996		-		-		-		(30,996)
Administration	1,590,575		-		53		-		(1,590,522)
Fiscal	607,500		-		-		-		(607,500)
Operations and maintenance	1,874,098		14,675		66,218		-		(1,793,205)
Pupil transportation	1,431,155		-		39,070		-		(1,392,085)
Central	134,432		-		7,200		-		(127,232)
Operation of non-instructional services:									
Other non-instructional services	1,000		-		533		-		(467)
Food service operations	1,102,834		377,951		624,936		-		(99,947)
Extracurricular activities	770,584		268,029		-		-		(502,555)
Interest and fiscal charges	784,920		-		-		-		(784,920)
Total governmental activities	\$ 23,178,538	\$	2,592,109	\$	2,503,223	\$	38,864		(18,044,342)
		Pro G D C	eral revenues: operty taxes levideneral purposes bebt service dapital outlay come taxes levie	  					4,830,530 421,453 261,159
		G	Seneral purposes						5,118,916
			specific progra						9,532,632
			vestment earning						411,080
									114,465
									20,690,235
		Chai	nge in net positio	on					2,645,893
		Net	position at begi	nning of	year	•			38,482,042
		Net	position at end	of year.				\$	41,127,935

## BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

	General		R	Bond Retirement		Nonmajor Governmental Funds		Total Governmental Funds	
Assets:	-								
Equity in pooled cash									
and cash equivalents	\$	10,720,685	\$	6,805,067	\$	2,802,309	\$	20,328,061	
Receivables:									
Property taxes		5,433,133		480,590		288,461		6,202,184	
Income taxes		2,146,369		-		-		2,146,369	
Accounts		1,141		-		498		1,639	
Accrued interest		10,982		-		-		10,982	
Intergovernmental		71,801		-		135,291		207,092	
Prepayments		13,355		-		-		13,355	
Materials and supplies inventory		123,936		-		13,033		136,969	
Due from other funds		24,242						24,242	
Total assets	\$	18,545,644	\$	7,285,657	\$	3,239,592	\$	29,070,893	
Liabilities:									
Accounts payable	\$	81,295	\$	_	\$	32,529	\$	113,824	
Accrued wages and benefits payable	-	1,657,148	-	_	-	174,866	-	1,832,014	
Compensated absences payable						174,000		156,423	
		156,423		-		2 100		The state of the s	
Intergovernmental payable		208,030		-		2,100		210,130	
Pension and postemployment obligation payable.		262,110		-		19,728		281,838	
Due to other funds		-		-		24,242		24,242	
Total liabilities		2,365,006				253,465		2,618,471	
Deferred inflows of resources:									
Property taxes levied for the next fiscal year		4,562,619		403,568		242,196		5,208,383	
Delinquent property tax revenue not available		357,133		31,590		18,961		407,684	
Income tax revenue not available		391,065		-		10,501		391,065	
				_		62 122			
Intergovernmental revenue not available		61,023		125 150		62,122		123,145	
Total deferred inflows of resources		5,371,840		435,158		323,279		6,130,277	
Fund balances:									
Nonspendable:									
Materials and supplies inventory		123,936		-		13,033		136,969	
Prepaids		13,355		-		-		13,355	
Restricted:									
Debt service		-		6,850,499		-		6,850,499	
Capital improvements		_		_		1,089,851		1,089,851	
Classroom facilities maintenance		_		_		1,116,549		1,116,549	
Food service operations		_		_		315,886		315,886	
Extracurricular				_		129,340		129,340	
						48,077			
Other purposes		-		-		46,077		48,077	
Assigned:		100 107						100 107	
Student instruction		190,197		-		-		190,197	
Student and staff support		254,593		-		-		254,593	
Subsequent year's appropriations		2,151,481		-		-		2,151,481	
Other purposes		4,694		-		-		4,694	
Unassigned (deficit)	_	8,070,542		-		(49,888)	_	8,020,654	
Total fund balances		10,808,798		6,850,499		2,662,848		20,322,145	
Total liabilities, deferred inflows and fund balances .	\$	18,545,644	\$	7,285,657	\$	3,239,592	\$	29,070,893	
	_		_		_		<u> </u>	<del></del> _	

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES ${\tt JUNE~30,2019}$

Total governmental fund balances		\$ 20,322,145
Amounts reported for governmental activities on the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		62,214,453
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the funds. Taxes receivable Income taxes receivable	\$ 407,684 391,065	
Intergovernmental receivable Total	123,145	921,894
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in		
governmental activities on the statement of net position.		(12,133)
Unamortized premiums on bonds issued are not recognized in the funds.		(1,174,752)
The net pension liability and net OPEB asset/liability are not due and pay the current period; therefore, the asset/liability and related deferred inflow		
are not reported in governmental funds.	C 050 CA5	
Deferred outflows - Pension Deferred outflows - OPEB	6,058,645 393,576	
Deferred inflows - OPEB  Deferred inflows - Pension	(1,529,404)	
Deferred inflows - Pension  Deferred inflows - OPEB	(2,138,276)	
Net pension liability	(21,335,147)	
Net OPEB asset	1,221,132	
Net OPEB liability	(2,269,131)	
Total	(2,209,131)	(19,598,605)
Unamortized amounts on refundings are not recognized in		
the funds.		1,430,462
Accrued interest payable is not due and payable in the		
current period and therefore is not reported in the funds.		(46,621)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported		
in the funds.		
General obligation bonds	(20,774,621)	
Capital lease obligations	(127,007)	
Compensated absences	(935,780)	
Lease purchase agreement Total	(1,091,500)	(22,928,908)
Net position of governmental activities		\$ 41,127,935

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	General	Bond Retirement	Nonmajor Total Governmental Government Funds Funds	
Revenues:				
From local sources:				
Property taxes	\$ 4,860,877	\$ 424,232	\$ 262,718	\$ 5,547,827
Income taxes	5,007,543	-	85,674	5,093,217
Tuition	1,880,197	-	-	1,880,197
Earnings on investments	384,083	-	52,594	436,677
Charges for services	-	-	377,951	377,951
Extracurricular	19,088	-	248,941	268,029
Classroom materials and fees	51,257	-	-	51,257
Rental income	14,675	-	-	14,675
Contributions and donations	-	-	15,208	15,208
Other local revenues	114,465	_	, <u>-</u>	114,465
Intergovernmental - intermediate	-	-	5,000	5,000
Intergovernmental - state	10,444,681	61,976	106,477	10,613,134
Intergovernmental - federal	93,643	-	1,302,019	1,395,662
Total revenues	22,870,509	486,208	2,456,582	25,813,299
Expenditures:				
Current:				
Instruction:				
	0.241.024		255 255	0.507.190
Regular	9,341,934	-	255,255	9,597,189
Special	2,642,145	-	391,368	3,033,513
Vocational	461,757	-	2,631	464,388
Other	359,257	-	-	359,257
Support services:	1 266 001		07.242	1 452 424
Pupil	1,366,081	-	87,343	1,453,424
Instructional staff	654,920	-	131,895	786,815
Board of education	33,034	-	-	33,034
Administration	1,784,903	-	100	1,785,003
Fiscal	626,334	9,113	5,083	640,530
Operations and maintenance	1,602,662	-	156,592	1,759,254
Pupil transportation	1,361,890	-	182,672	1,544,562
Central	130,288	-	7,200	137,488
Operation of non-instructional services:				
Other non-instructional services	-	-	1,000	1,000
Food service operations	-	-	1,078,115	1,078,115
Extracurricular activities	401,047	-	278,948	679,995
Facilities acquisition and construction	105,478	-	221,552	327,030
Debt service:				
Principal retirement	110,752	1,015,830	-	1,126,582
Interest and fiscal charges	46,556	575,993	-	622,549
Accretion on capital appreciation bonds	-	274,170	-	274,170
Total expenditures	21,029,038	1,875,106	2,799,754	25,703,898
Excess (deficiency) of revenues over (under)				
expenditures	1,841,471	(1,388,898)	(343,172)	109,401
			(= -, -, -,	
Other financing sources (uses):				
Transfers in	-	1,802,324	-	1,802,324
Transfers (out)	(1,802,324)			(1,802,324)
Total other financing sources (uses)	(1,802,324)	1,802,324		
Net change in fund balances	39,147	413,426	(343,172)	109,401
Fund balances at beginning of year	10,769,651	6,437,073	3,006,020	20,212,744
Fund balances at beginning of year	\$ 10,808,798	\$ 6,850,499	\$ 2,662,848	\$ 20,322,145
		,000,00		

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Net change in fund balances - total governmental funds		\$ 109,401
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlays in the current period.  Capital asset additions  Current year depreciation  Total	\$ 374,816 (1,081,303)	(706,487)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position.		(75,221)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Taxes Intergovernmental Total	(8,986) (8,907)	(17,893)
Repayment of principal is an expenditure in the governmental funds, but the repaymen reduces long-term liabilities on the statement of net position.  Capital lease obligations  Lease-purchase agreement  General obligation bonds  Capital appreciation bonds  Accreted interest on capital appreciation bonds  Total	45,752 65,000 975,000 40,830 274,170	1,400,752
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in less interest being reported in the statement of activities:  Decrease in accrued interest payable  Amortization of bond premium  Amortization of deferred charges on refundings  Accreted interest on capital appreciation bonds  Total	1,803 101,041 (138,316) (126,899)	(162,371)
Contractually required pension contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amounts as deferred outflows.		1,622,792
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities.		(1,941,309)
Contractually required OPEB contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amounts as deferred outflows.		60,824
Except for amounts reported as deferred inflows/outflows, changes in the net OPEB liability are reported as pension expense in the statement of activities.		2,518,843
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		69,735
An internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues		
are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.	_	(233,173)
Change in net position of governmental activities	_	2,645,893

## 

FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Budgeted Amounts					Fina	ance with al Budget ositive	
		Original		Final		Actual		egative)
Revenues:		3		_				<u> </u>
From local sources:								
Property taxes	\$	5,056,738	\$	5,172,988	\$	5,172,988	\$	-
Income taxes		4,825,753		4,863,519		4,863,519		-
Tuition		1,797,895		1,880,197		1,880,197		-
Earnings on investments		106,544		347,858		379,887		32,029
Extracurricular		20,826		19,088		19,088		-
Classroom materials and fees		49,132		40,193		40,412		219
Rental income		7,846		16,955		16,955		-
Other local revenues		69,356		70,699		70,745		46
Intergovernmental - state		10,198,864		10,457,162		10,457,162		-
Intergovernmental - federal		69,173		90,911		90,911		
Total revenues		22,202,127		22,959,570		22,991,864		32,294
Expenditures:								
Current:								
Instruction:		0.607.217		0.600.020		0.522.406		164 622
Regular		9,697,217		9,698,029		9,533,406		164,623
Special		3,273,117		3,273,394		2,919,251 469,089		354,143
Other		535,863		526,521				57,432
Support services:		311,163		311,094		352,545		(41,451)
Pupil		1,277,793		1,277,529		1,344,161		(66,632)
Instructional staff		729,265		729,227		700,888		28,339
Board of education		40,084		40,078		33,023		7,055
Administration		1,798,826		1,800,095		1,770,480		29,615
Fiscal		657,417		665,538		658,045		7,493
Operations and maintenance		1,970,446		1,970,094		1,791,554		178,540
Pupil transportation		1,584,680		1,584,397		1,442,097		142,300
Central		227,345		227,314		158,275		69,039
Extracurricular activities		386,802		386,729		373,295		13,434
Facilities acquisition and construction		71,909		71,888		105,478		(33,590)
Total expenditures		22,561,927		22,561,927		21,651,587		910,340
Excess of revenues over expenditures		(359,800)		397,643		1,340,277		942,634
Other financing sources (uses):								
Refund of prior year's expenditures		40,000		57,784		57,784		_
Transfers (out)		(1,819,774)		(1,819,774)		(1,887,998)		(68,224)
Sale of capital assets		5,000		23,401		23,401		-
Total other financing sources (uses)	-	(1,774,774)		(1,738,589)		(1,806,813)		(68,224)
Net change in fund balance		(2,134,574)		(1,340,946)		(466,536)		874,410
Fund balance at beginning of year		0.802.747		0.802.747		0.802.747		
0 0 .		9,802,747 656,923		9,802,747		9,802,747		-
Prior year encumbrances appropriated Fund balance at end of year	\$	8,325,096	\$	656,923 9,118,724	\$	656,923 9,993,134	\$	874,410
2 min summer at the or jett	Ψ	0,525,070	Ψ	>,110,72 <del>-1</del>	Ψ	7,773,134	4	0, 1,710

## STATEMENT OF NET POSITION PROPRIETARY FUND JUNE 30, 2019

	Governmental Activities - Internal Service Fund		
Assets:			
Equity in pooled cash and cash equivalents	\$	833,556 51,934	
Total assets		885,490	
Liabilities:			
Claims payable		897,623	
Total liabilities		897,623	
Net position:			
Unrestricted (deficit).		(12,133)	
Total net position (deficit)	\$	(12,133)	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Governmental Activities - Internal Service Fund		
Operating revenues:			
Charges for services	\$	3,566,647	
Total operating revenues		3,566,647	
Operating expenses:			
Purchased services		332,214	
Claims		3,494,603	
Total operating expenses		3,826,817	
Operating loss		(260,170)	
Nonoperating revenues:			
Interest revenue		26,997	
Total nonoperating revenues		26,997	
Change in net position		(233,173)	
Net position at beginning of year		221,040	
Net position (deficit) at end of year	\$	(12,133)	

# STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Governmental Activities - Internal Service Fund			
Cash flows from operating activities:				
Cash received from charges for services	\$	3,566,647		
Cash payments for contractual services		(333,346)		
Cash payments for claims		(3,752,120)		
Net cash used in operating activities		(518,819)		
Cash flows from investing activities:				
Interest received	-	26,997		
Net cash provided by investing activities		26,997		
Net decrease in cash and cash equivalents		(491,822)		
Cash and cash equivalents at beginning of year		1,377,312		
Cash and cash equivalents at end of year	\$	885,490		
Reconciliation of operating loss to net cash used in operating activities:				
Operating loss.	\$	(260,170)		
Changes in assets and liabilities:				
Decrease in accounts payable		(1,132)		
Decrease in claims payable		(257,517)		
Net cash used in operating activities	\$	(518,819)		

# STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES FIDUCIARY FUND JUNE 30, 2019

	Agency	
Assets:	·	
Current assets:		
Equity in pooled cash		
and cash equivalents	\$	140,389
Total assets	\$	140,389
Liabilities:		
Accounts payable	\$	7,898
Due to students		108,083
Due to others		24,408
Total liabilities	\$	140,389

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

Fairfield Union Local School District (the "District") is a body politic and corporate organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District is a local school district as defined by Ohio Revised Code Section 3311.03. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four-year terms. The District provides educational services as authorized by state statute and/or federal guidelines.

The District is a result of consolidation in the early 1960's of the Rushville, Bremen and Pleasantville School Districts. It is staffed by 93 non-certified employees and 127 certified personnel who provide services to 1,846 students and other community members. The District is supervised by the Fairfield County Educational Service Center, a separate entity.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATIONS

#### Meta Solutions

The District is a participant in Meta Solutions which is a computer consortium that was the result of a merger between Tri-Rivers Educational Computer Association (TRECA) and the Metropolitan Educational Council (MEC). Meta Solutions develops, implements and supports the technology and instructional needs of schools in a cost-effective manner. Meta Solutions provides instructional, core, technology and purchasing services for its member districts. The Board of Directors consists of the Superintendents from eight of the member districts. Financial information can be obtained from Ashley Widby, who serves as interim Chief Financial Officer, 100 Executive Drive, Marion, Ohio 43302.

#### Fairfield County Council for Educational Collaboration

In accordance with the provisions of Ohio Revised Code 167 and 124.81, certain boards of education and institutions of higher education, within Fairfield County, have determined to enter into an agreement to form a council of governments. This council of governments shall be known as the Fairfield County Council for Educational Collaboration.

The purpose of the Fairfield County Council for Educational Collaboration is to bring together the public school systems and public institutions for higher education in Fairfield County so they can collectively devise and provide for enhanced educational opportunities for the students and citizens of the community. The areas of interest that may be addressed by the Council include, but are not limited to, student programming, school management issues, and any other collaborative projects deemed appropriate by the governing body of the Council. The District appoints the superintendent to be its representative to the Board of Directors of this Council. The District has no ongoing financial interest or financial responsibility to the Fairfield County Council for Educational Collaboration.

### INSURANCE PURCHASING POOLS

#### CompManagement Health Systems Worker's Compensation Group Rating Plan

The District participates in a Worker's Compensation Group Rating Program (GRP), an insurance purchasing pool with the CompManagement Health Systems. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### South Central Ohio Insurance Consortium

The District is a member of the South Central Ohio Insurance Consortium (SCOIC), an insurance purchasing pool. The SCOIC's primary purpose and objective is establishing and carrying out a cost effective cooperative health program for its member organizations. The governing board consists of the superintendent, treasurer, or other designee appointed by each of the members of the SCOIC. Members include 12 school districts, the City of Lancaster and the Fairfield County Board of Developmental Disabilities. The Bloom-Carroll Local School District serves as fiscal agent for the SCOIC. To obtain financial information for the SCOIC, write to the fiscal agent, Travis Bigam, Treasurer at 5240 Plum Road, Carroll, Ohio 43112.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **B.** Basis of Presentation

The District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

<u>Government-Wide Financial Statements</u> - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities. The District has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

<u>Fund Financial Statements</u> - During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

## C. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District fall within three categories: governmental, proprietary and fiduciary.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions of the District are financed. Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The District's major funds are:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Bond retirement fund</u> - The bond retirement fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets and (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

#### PROPRIETARY FUND

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no enterprise funds. The following is a description of the District's internal service fund:

<u>Internal service fund</u> - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The only internal service fund of the District accounts for a self-insurance program which provides medical/surgical, dental and vision benefits to employees.

## FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's fiduciary funds are agency funds which are used to account for student managed activities and Ohio High School Athletic Association tournament fees.

### D. Measurement Focus

<u>Government-Wide Financial Statements</u> - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Fund Financial Statements</u> - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the financial statements of the proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows, and in the presentation of expenses versus expenditures.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined, and "available" means that the resources are collectible within the current fiscal year, or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from income taxes is recognized in the period in which the income is earned (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at the fiscal year-end: property taxes available for advance, income taxes, grants and interest.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Deferred Outflows of Resources and Deferred Inflows of Resources</u> - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, see Notes 14 and 15 for deferred outflows of resources related to the District's net pension liability and net OPEB liability/asset, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, pension, other postemployment benefit and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2019, but which were levied to finance fiscal year 2020 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District, unavailable revenue includes, but is not limited to, delinquent property taxes, income taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the District, see Notes 14 and 15 for deferred inflows of resources related to the District's net pension liability and net OPEB liability/asset, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position. In addition, deferred outflows of resources include a deferred charge on debt refunding.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the fund financial statements as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### F. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through District records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During the fiscal year 2019, the District's investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for non-participating investment contracts, investments are reported at fair value which is based on amortized costs.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The District's investment in STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the District. The District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For fiscal year 2019, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business days(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2019 amounted to \$384,083, which includes \$165,857 assigned from other District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are presented on the financial statements as cash and cash equivalents.

An analysis of the District's investments at year-end is provided in Note 4.

## G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method on the government-wide statements and the fund financial statements.

On the fund financial statements, reported material and supplies inventory is equally offset by a nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

## H. Capital Assets

General capital assets are associated with and generally arise from governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The District's capitalization is \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
	Estimated Lives
Land improvements	15 - 30 years
Buildings and improvements	15 - 99 years
Furniture and equipment	5 - 20 years
Vehicles	5 - 15 years
Library books and textbooks	10 years

### I. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) benefits. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2019, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future, all employees at least 45 years of age with 10 years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2019 and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

#### J. Unamortized Bond Premium and Deferred Charges

Bond premiums are deferred and amortized over the term of the bonds using the straight-line method which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On the governmental fund financial statements, bond premiums are recognized in the current period. A reconciliation between the bonds face value and the amount reported on the statement of net position is presented in Note 11.A.

For bond refunds resulting in defeasance of the debt reported in the government-wide financial statements, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred outflow of resources.

#### K. Accrued Liabilities and Long-Term Liabilities

All payables, accrued liabilities and long-term liabilities are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, net pension and other postemployment benefit liabilities and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Capital leases, bonds, long-term notes and lease purchase agreements are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### L. Net Position

Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes is primarily restricted for food service.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

### M. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable in the general fund.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### N. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the District, these revenues are charges for services for the self-insurance program. Operating expenses are necessary costs incurred to provide the self-insurance service that is the primary activity of that fund. All revenues and expenses not meeting these definitions are classified as nonoperating.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### O. Interfund Transactions

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

### P. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

### Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. For the fiscal year 2019, the District reported no special or extraordinary items.

### R. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

On the fund financial statements, reported prepayments is equally offset by nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

#### S. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### T. Budgetary Process

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level, although the District Treasurer has been authorized to allocate Board appropriations to the function and object level within each fund and function. The District has elected to present budgetary statement comparisons at the fund and function level of expenditures.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2019.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

#### U. Fair Value

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2019, the District has implemented GASB Statement No. 83, "<u>Certain Asset Retirement Obligations</u>" and GASB Statement No. 88, "<u>Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements</u>".

GASB Statement No. 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability. The implementation of GASB Statement No. 83 did not have an effect on the financial statements of the District.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 88 improves the information that is disclosed in notes to the basic financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The District added an additional disclosure for the implementation of GASB Statement No. 88.

#### **B.** Deficit Fund Balances

Fund balances at June 30, 2019 included the following individual fund deficits:

Nonmajor funds	<u>Deficit</u>
IDEA, Part B	\$ 30,702
Title I	14,500
Preschool Stimulus	445
Improving Teacher Quality	4,241

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

The District maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the basic financial statements as "equity in pooled cash and cash equivalents". Statutes require the classification of monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

Interim monies may be deposited or invested in the following securities:

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposits or savings or deposit accounts including, but not limited to, passbook accounts:
- 6. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);
- 8. Certain banker's acceptance (for a period not to exceed one-hundred eighty days) and commercial paper notes (for a period not to exceed two-hundred-seventy days) in an amount not to exceed forty percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### A. Cash with Fiscal Agent

The District is self-insured through a fiscal agent. The money held by the fiscal agent cannot be identified as an investment or deposit, since it is held in a pool made up of numerous participants. The amount held by the fiscal agent at June 30, 2019 was \$51,934. This amount is not included in the "deposits" or "investments" reported below.

### **B.** Deposits with Financial Institutions

At June 30, 2019, the carrying amount of all District deposits was \$3,045,447. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2019, \$2,992,422 of the District's bank balance of \$3,242,422 was exposed to custodial risk as discussed below, while \$250,000 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For fiscal year 2019, the District's financial institutions did not participate in the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the District to a successful claim by the FDIC.

### C. Investments

As of June 30, 2019, the District had the following investment and maturity:

		<b>Maturity</b>
		6 months or
Investment type	Amortized Cost	less
STAR Ohio	\$ 18,256,559 \$	18,256,559

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: Standard & Poor's has assigned STAR Ohio an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The District's investment policy does not address credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The District's investment policy does not specifically address custodial credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2019:

Investment type	Amortized Cost	% of Total
STAR Ohio	\$ 18,256,559	100.00

### D. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and cash equivalents as reported on the statement of net position as of June 30, 2019:

Cash and investments per note	
Carrying amount of deposits	\$ 3,045,447
Investments	18,256,559
Cash with fiscal agent	51,934
Total	\$ 21,353,940
Cash and cash equivalents per statement of net position	
Governmental activities \$	21,213,551
Agency fund	140,389
Total \$	21,353,940

### **NOTE 5 - INTERFUND TRANSACTIONS**

#### A. Interfund Transfers

Interfund transfers for the year ended June 30, 2019, consisted of the following, as reported on the fund financial statement:

<u>Transfers from General fund to:</u>	Amount
Bond Retirement	\$ 1,802,324

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

#### B. Due To/From Other Funds

Due to/from other funds the fiscal year ended June 30, 2019, consisted of the following, as reported on the fund financial statement:

Due from non-major governmental funds to:AmountGeneral Fund\$ 24,242

The primary purpose of the amount due to the general fund from the nonmajor governmental funds was to eliminate negative cash balances. The amount will be repaid once received.

The District may maintain negative cash balances in nonmajor special revenue funds if two criteria are met: (1) the General Fund must have available and unencumbered funds to cover the negative mounts; and (2) a reimbursement request must have been submitted by fiscal year-end. The District met these two requirements for these funds and are in compliance with Ohio Revised Code Section 3315.20.

Amounts due to/from between governmental funds are eliminated on the government-wide statements.

### **NOTE 6 - SCHOOL INCOME TAXES**

The District currently benefits from a 2.00% income tax, which is assessed on all residents of the District. The District apportions the proceeds to the general fund and earmarks a portion to be used for classroom facilities maintenance (a nonmajor governmental fund). During fiscal year 2019, the District received \$5,118,916 from the school income tax on the government-wide financial statements.

### **NOTE 7 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018, on the assessed values as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised fair value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Public utility real and personal property taxes received in calendar year 2019 became a lien on December 31, 2017, were levied after April 1, 2018, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 7 - PROPERTY TAXES - (Continued)**

The District receives property taxes from Fairfield, Hocking and Perry Counties. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2019, are available to finance fiscal year 2019 operations. The amount available as an advance at June 30, 2019 was \$513,381 in the general fund, \$45,432 in the bond retirement fund and \$27,304 in the permanent improvement fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available for advance at June 30, 2018 was \$825,492 in the general fund, \$80,670 in the bond retirement fund and \$39,368 in the permanent improvement fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2019 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow.

The assessed values upon which the fiscal year 2019 taxes were collected are:

	2018 Second Half Collections		2019 First Half Collections	
	Amount	Percent	 Amount	Percent
Agricultural/residential and other real estate Public utility personal	\$ 229,199,220 28,168,730	89.06 10.94	\$ 231,348,880 30,537,850	88.34 11.66
Total	\$ 257,367,950	100.00	\$ 261,886,730	100.00
Tax rate per \$1,000 of assessed valuation	\$44.40		\$43.50	

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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## **NOTE 8 - RECEIVABLES**

Receivables at June 30, 2019 consisted of taxes, accounts (billings for user charged services and student fees), accrued interest and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net position follows:

#### **Governmental activities:**

Property taxes	\$ 6,202,184
Income taxes	2,146,369
Accounts	1,639
Intergovernmental	207,092
Accrued interest	10,982
Total	\$ 8,568,266

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

## **NOTE 9 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

	Balance			Balance
	06/30/18	Additions	<b>Deductions</b>	06/30/19
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 356,747	\$ -	\$ -	\$ 356,747
Total capital assets, not being depreciated	356,747			356,747
Capital assets, being depreciated:				
Land improvements	1,734,530	158,375	-	1,892,905
Buildings and improvements	64,712,715	-	-	64,712,715
Furniture and equipment	2,318,072	216,441	(181,912)	2,352,601
Vehicles	1,989,959	-	(145,209)	1,844,750
Library books and textbooks	494,837			494,837
Total capital assets, being depreciated	71,250,113	374,816	(327,121)	71,297,808
Less: accumulated depreciation:				
Land improvements	(668,289)	(92,912)	-	(761,201)
Buildings and improvements	(5,126,740)	(654,763)	-	(5,781,503)
Furniture and equipment	(1,217,125)	(183,459)	106,691	(1,293,893)
Vehicles	(1,103,863)	(150,014)	145,209	(1,108,668)
Library books and textbooks	(494,682)	(155)		(494,837)
Total accumulated depreciation	(8,610,699)	(1,081,303)	251,900	(9,440,102)
Governmental activities capital assets, net	\$ 62,996,161	\$ (706,487)	\$ (75,221)	\$ 62,214,453

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 9 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to governmental functions as follows:

<u>Instruction</u> :	
Regular	\$ 501,050
Special	28,468
Vocational	14,543
Support services:	
Pupil	20,864
Instructional staff	55,042
Board of Education	339
Administration	26,132
Fiscal	4,338
Operations and maintenance	55,190
Pupil transportation	154,437
Extracurricular activities	160,752
Food service operations	60,148
Total depreciation expense	\$ 1,081,303

#### NOTE 10 - LEASES - LESSEE DISCLOSURE

**A.** <u>Capitalized Leases</u> - During prior years, the District entered into capital leases for the acquisition of school buses and copiers. Capital lease payments have been reclassified and are reflected as debt service expenditures in the fund financial statements for the governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis.

Capital assets acquired by lease have been capitalized in an amount equal to the present value of the future minimum lease payments at the time of acquisition. A corresponding liability has been recorded as a long-term obligation. Principal payments in fiscal year 2019 totaled \$45,752 in the general fund.

The following is a schedule of the future minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2019:

Year Ending June 30	Amount
2020	\$ 51,830
2021	51,830
2022	30,234
Total minimum lease payments	133,894
Less: amount representing interest	(6,887)
Present value of minimum lease payments	\$ 127,007

**B.** <u>Lease Purchase</u> - During a prior year, the District entered into a lease purchase agreement for energy conservation projects of school facilities. This is a direct borrowing with Vinton County Bank. Purchase lease payments have been reclassified and are reflected as debt service expenditures in the fund financial statements for the governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 10 - LEASES - LESSEE DISCLOSURE

This project is considered maintenance and is not included in capital assets. A corresponding liability has been recorded as a long-term obligation. Principal payments in fiscal year 2019 totaled \$65,000 in the general fund.

The following is a schedule of the future minimum lease payments required under the lease agreement and the present value of the future minimum lease payments as of June 30, 2019:

Year Ending June 30		Amount	
2020	\$	105,203	
2021		105,358	
2022		105,425	
2023		104,905	
2024		105,315	
2025 - 2029		534,665	
2030 - 2032		316,930	
Total minimum lease payment		1,377,801	
Less: amount representing interest		(286,301)	
Present value of minimum lease payments	\$	1,091,500	

### **NOTE 11 - LONG-TERM OBLIGATIONS**

**A.** During the fiscal year 2019, the following changes occurred in governmental activities long-term obligations.

Governmental activities:	Interest Rate		Balance 07/01/18		Increase	-	Decrease		Balance 06/30/19		Amount Due in One Year
Refunding HS bond	4.20%	\$	80,000	\$	_	\$	(80,000)	\$	_	\$	_
Series 2012 refunding bonds	2.50%		7,457,722		126,899		(315,000)		7,269,621		279,621
Series 2014 refunding bonds	1.0 - 3.0%		9,115,000		-		(80,000)		9,035,000		925,000
Series 2015 refunding bonds	1.0 - 3.0%		5,285,000		-		(815,000)		4,470,000		15,000
Net pension liability	N/A		23,030,978		-		(1,695,831)		21,335,147		-
Net OPEB liability	N/A		5,191,019		59,106		(2,980,994)		2,269,131		-
Capital leases payable	N/A		172,759		-		(45,752)		127,007		47,616
Lease purchase agreement - Direct borrowing	3.50%		1,156,500		-		(65,000)		1,091,500		67,000
Compensated absences	N/A	_	1,075,539	_	162,504	_	(145,840)	_	1,092,203	_	229,089
Total governmental activities		\$	52,564,517	\$	348,509	\$	(6,223,417)		46,689,609	\$	1,563,326
Add: unamortized premium on bonds								_	1,174,752		
Total on statement of net position								\$	47,864,361		

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

The District's notes and bonds are paid from the Bond Retirement Debt Service Fund. The capital leases and lease purchase agreement are all paid from the General Fund. The compensated absences are paid from the fund from which the respective employees' salaries are paid. See Note 14 for detail on the net pension liability. See Note 15 for detail on net OPEB liability.

General Obligation Bonds - Buildings and Improvements - In April 2006, general obligation bonds at 4.10% interest were issued in the amount of \$7,989,550, as a result of the District being approved for school facilities funding through the State Department of Education for the renovation of the Junior-Senior High School Building and to begin the design process for three new buildings. The District issued the general obligation bonds to provide a partial cash match to the school facilities funding. As a requirement of the school facilities funding program, the District passed a 3 mil levy in November 2005. Of the 3 mil levy, 2.5 mils is used for the retirement of the bonds that were issued and are in effect for thirty years. The remaining .5 mil is used for repairs and maintenance of the facility. As a part of this funding process, the District must submit a maintenance plan to the Ohio School Facilities Commission every five years until the thirty year period expires. If the District's adjusted valuation per pupil increased above the State-wide median adjusted valuation during the thirty year period, the District may become responsible for repayment of a portion of the State's contribution. In fiscal year 2013, the District refunded \$7,455,000 of these bonds.

Series 2012 Refunding Bond - On October 2, 2012, the District issued general obligation bonds (Series 2012 Refunding Bonds) to advance refund \$7,455,000 of the Series 2006 general obligation bonds. The issuance proceeds were used to purchase securities which were place in an irrevocable trust to provide resources for all future debt service payments on the refunded debt. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position.

The refunding issue is comprised of both current interest bonds, par value \$7,215,000, and capital appreciation bonds, par value \$239,553. The interest rates on the current interest bonds range from 2.0% to 3.0%. The capital appreciation bonds mature annually on December 1, 2015 through December 1, 2019 (interest rate 36.30%), at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds is \$1,350,000. Total accreted interest of \$248,980 has been included on the statement of net position. Interest payments of the current interest bonds are due on June 1 and December 1 of each year. The final maturity date stated on the issue is December 1, 2033.

The following is a schedule of activity for fiscal year 2019 for the Series 2012 refunding bonds:

	Balance 07/01/18	Additions	Reductions	Balance 06/30/19
Current interest bonds -				
Series 2012 refunding bonds	\$ 6,990,000	\$ -	\$ -	\$ 6,990,000
Capital appreciation bonds -				
Series 2012 refunding bonds	71,471	-	(40,830)	30,641
Capital appreciation bonds -				
Accreted interest	396,251	126,899	(274,170)	248,980
Total G.O. bonds	\$ 7,457,722	\$ 126,899	\$ (315,000)	\$ 7,269,621

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

The reacquisition price exceeded the net carrying amount of the old debt by \$1,065,657. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued.

Refunding General Obligation Bonds - During fiscal year 2007, the District issued \$800,000 of general obligation bonds at 4.2% for the advance refunding of \$820,000 of the 1993 building bonds. The proceeds of the refunding were deposited in an irrevocable trust to provide for all future debt service payments. The payment to the escrow agent resulted in an insubstance defeasance of the Building Bonds. As a result, the liability for the Building Bonds was removed as a liability of the District.

General Obligation Bonds - Series 2006A - Classroom Facilities - In December of 2006, The District issued \$8,215,000 in general obligation bonds for purpose of funding a portion of the basic project cost of a classroom facilities project in accordance with a Project Agreement with the Ohio School Facilities Commission. These bonds have an interest of 4.20% and mature in 2029. In fiscal year 2014, the District refunded \$3,635,000 of the bonds. During fiscal year 2015, the District refunded \$2,435,000 of the bonds.

*General Obligation Bonds - Series* 2007 - The general obligation bonds were issued in the amount of \$9,959,998 at 4.1% interest in January 2007 to repay bond anticipation notes. The District issued the general obligation bonds to cover the District's share of the Ohio Facilities Construction Commission project. In fiscal year 2014, the District refunded \$5,215,000 of these bonds. During fiscal year 2015, the District refunded \$3,360,000 of these bonds.

Series 2014 Refunding Bonds: On June 10, 2014, the District issued general obligation bonds (Series 2014 Refunding Bonds) to advance refund \$3,635,000 of the series 2006A general obligation bonds and \$5,215,000 of the series 2007 general obligation bonds.

The issuance proceeds were used to purchase securities which were placed in an irrevocable trust to provide resources for all future debt service payments on the refunded debt. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position.

The refunding issue is comprised of current interest bonds, par value \$9,365,000. The interest rates on the current interest bonds range from 1.0% to 3.0%. Interest payments of the current interest bonds are due on June 1 and December 1 of each year. The final maturity date stated on the issue is December 1, 2026.

The reacquisition price exceeded the net carrying amount of the old debt by \$788,231. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued.

Series 2015 Refunding Bonds: On February 2, 2015, the District issued general obligation bonds (Series 2015 Refunding Bonds) to advance refund \$2,435,000 of the series 2006A general obligation bonds and \$3,360,000 of the series 2007 general obligation bonds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

The issuance proceeds were used to purchase securities which were placed in an irrevocable trust to provide resources for all future debt service payments on the refunded debt. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position.

The refunding issue is comprised of current interest bonds, par value \$6,210,000. The interest rates on the current interest bonds range from 1.0% to 3.0%. Interest payments of the current interest bonds are due on June 1 and December 1 of each year. The final maturity date stated on the issue is December 1, 2029

The reacquisition price exceeded the net carrying amount of the old debt by \$390,972. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued.

The annual requirements to retire the general obligation bonds outstanding at June 30, 2019 are as follows:

Fiscal Year	Series 201	12 - Current Inte	erest Bonds	Series 2012	reciation Bonds		
Ending June 30	Principal	Interest	<u>Total</u>	Principal	Interest	Total	
2020	\$ -	\$ 186,724	\$ 186,724	\$ 30,641	\$ 299,359	\$ 330,000	
2021	345,000	183,275	528,275	-	-	-	
2022	365,000	176,176	541,176	-	-	-	
2023	375,000	167,837	542,837	-	-	-	
2024	400,000	158,150	558,150	-	-	-	
2025 - 2029	2,385,000	618,653	3,003,653	-	-	-	
2030 - 2034	3,120,000	243,050	3,363,050		<u> </u>	<u>-</u> _	
Total	\$ 6,990,000	\$ 1,733,865	\$ 8,723,865	\$ 30,641	\$ 299,359	\$ 330,000	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

**NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)** 

Fiscal Year	Series	2014 Refundin	ng Bonds	Series 2015 Refunding Bonds		
Ending June 30	Principal	Interest	Total	Principal	Interest	Total
2020	\$ 925,000	\$ 238,625	\$ 1,163,625	\$ 15,000	\$ 134,100	\$ 149,100
2021	975,000	219,625	1,194,625	15,000	133,650	148,650
2022	1,040,000	199,475	1,239,475	15,000	133,200	148,200
2023	1,095,000	175,388	1,270,388	15,000	132,750	147,750
2024	1,170,000	138,300	1,308,300	20,000	132,300	152,300
2025 - 2029	3,830,000	173,700	4,003,700	2,900,000	611,100	3,511,100
2030		<u>-</u>	<u>-</u>	1,490,000	44,700	1,534,700
Total	\$ 9,035,000	\$ 1,145,113	\$ 10,180,113	\$ 4,470,000	\$ 1,321,800	\$ 5,791,800
2 3 6 6 1	\$ 7,000,000	Ψ 1,1 15,115	÷ 10,100,110	÷ .,.70,000	\$ 1,E <b>21</b> ,000	\$ 2,771,000

#### B. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2019, are a voted debt margin of \$9,894,664 (including available funds of \$6,850,499) and an unvoted debt margin of \$261,887 and an unvoted energy conservation debt margin of \$2,356,981.

## NOTE 12 - OTHER EMPLOYEE BENEFITS

#### **Compensated Absences**

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees upon termination of employment. Teachers and administrators who work less than 260 days per year do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 240 days. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit up to a maximum of 60 days classified employees and 60 days for certified employees. In addition, certified employees who retire at 30 years of service or over and have the maximum accumulation will receive a retirement bonus of 75 days severance pay in lieu of the 60 days.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **NOTE 13 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions; injuries to employees and natural disasters. During fiscal year 2019, the District contracted with Argonaut for professional, general liability property and fleet insurance. Coverages provided are as follows:

Type of Coverage	<u>Liability Limit</u>
Building and Contents - replacement cost (\$2,500 deductible)	\$62,452,009
Musical Instruments (\$500 deductible)	100,000
Automobile Liability Per Occurrence	1,000,000
Uninsured Motorists Per Person Per Accident	1,000,000 1,000,000
General Liability: Per Occurrence	1,000,000
Aggregate Limit  School Board Legal Liability:	3,000,000
Per Person (\$2,500 deductible)	1,000,000
Aggregate Limit	3,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from fiscal year 2018.

For fiscal year 2019, the District participated in the CompManagement Health Systems Workers' Compensation Group Rating Plan (the "Plan"), an insurance purchasing pool (Note 2.A.). The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria.

The District provides a health and dental insurance program for its employees. Premiums are paid directly to a third party administrator, South Central Ohio Insurance Consortium, out of the District's Self-Insurance Internal Service Fund. EV Benefits services all claims submitted by employees. The Internal Service Fund presented in the financial statements reflects the premiums paid by the same funds that pay the employees' salaries. The premiums paid into the Internal Service Fund are used for claims, claim reserves and administrative costs.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 13 - RISK MANAGEMENT - (Continued)**

The claims liability of \$897,623 reported at June 30, 2019 is based on an estimate provided by the third party administrators and the requirements of Governmental Accounting Standards Board Statement (GASB) No. 10 "Accounting and Financial Reporting for Financing and Related Insurance Issues" as amended by GASB Statement No. 30 "Risk Financing Omnibus", which requires that a liability for unpaid claim costs, including estimates of costs related to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in claims activity for the past two fiscal years are as follows:

	Balance at			
	Beginning	Current		Balance at
	of Year	Year Claims	Claim Payments	End of Year
2019	\$ 1,155,140	\$ 3,494,603	\$ (3,752,120)	\$ 897,623
2018	709,918	3,835,763	(3,390,541)	1,155,140

#### **NOTE 14 - DEFINED BENEFIT PENSION PLANS**

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *pension and postemployment benefits payable* on both the accrual and modified accrual bases of accounting.

## Plan Description - School Employees Retirement System (SERS)

Plan Description - The District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire after August 1, 2017
Full benefits	Age 65 with 5 years of services credit: or Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Effective January 1, 2018, SERS cost-of-living adjustment (COLA) changed from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W) with a cap of 2.5% and a floor of 0%. SERS also has the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W. SERS suspended the COLA increases for 2018, 2019 and 2020 for current retirees, and confirmed their intent to implement a four-year waiting period for the state of a COLA for future retirees.

Funding Policy - Plan members are required to contribute 10% of their annual covered salary and the District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5%. The remaining 0.5% of the employer contribution rate was allocated to the Health Care Fund.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The District's contractually required contribution to SERS was \$370,092 for fiscal year 2019. Of this amount, \$23,745 is reported as pension and postemployment benefits payable.

### Plan Description - State Teachers Retirement System (STRS)

Plan Description - Licensed teachers participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## **NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)**

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For fiscal year 2019, plan members were required to contribute 14% of their annual covered salary. The District was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2019 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$1,252,700 for fiscal year 2019. Of this amount, \$210,096 is reported as pension and postemployment benefits payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportion of the net pension			
liability prior measurement date	0.08169500%	0.07640378%	
Proportion of the net pension			
liability current measurement date	<u>0.08077210</u> %	<u>0.07599311</u> %	
Change in proportionate share	-0.00092290%	- <u>0.00041067</u> %	
Proportionate share of the net			
pension liability	\$ 4,625,968	\$ 16,709,179	\$ 21,335,147
Pension expense	\$ 272,074	\$ 1,669,235	\$ 1,941,309

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred outflows of resources			
Differences between expected and			
actual experience	\$ 253,707	\$ 385,698	\$ 639,405
Changes of assumptions	104,466	2,961,181	3,065,647
Difference between employer contributions			
and proportionate share of contributions/			
change in proportionate share	10,121	720,680	730,801
Contributions subsequent to the			
measurement date	370,092	1,252,700	1,622,792
Total deferred outflows of resources	\$ 738,386	\$5,320,259	\$6,058,645
	SERS	STRS	Total
Deferred inflows of resources			
Differences between expected and			
actual experience	\$ -	\$ 109,120	\$ 109,120
Net difference between projected and			
actual earnings on pension plan investments	128,172	1,013,225	1,141,397
Difference between employer contributions and proportionate share of contributions/			
change in proportionate share	46,938	231,949	278,887
Total deferred inflows of resources	\$ 175,110	\$1,354,294	\$1,529,404

\$1,622,792 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS		Total	
Fiscal Year Ending June 30:	 		_		
2020	\$ 316,763	\$	1,497,205	\$	1,813,968
2021	67,540		1,128,031		1,195,571
2022	(151,811)		321,809		169,998
2023	 (39,308)		(233,780)		(273,088)
Total	\$ 193,184	\$	2,713,265	\$	2,906,449

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)**

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Wage inflation 3.00% Future salary increases, including inflation 3.50% to 18.20%

COLA or ad hoc COLA

2.50%, on and after April 1, 2018, COLA's for future retirees will be delayed for three years following commencement Investment rate of return

7.50% net of investments expense, including inflation Entry age normal (level percent of payroll)

For 2018, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members was based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

	Current				
	1% Decreas (6.50%)	se Di	scount Rate (7.50%)	1% Increase (8.50%)	;
District's proportionate share	(0.30%)		(7.30%)	(8.30%)	
of the net pension liability	\$ 6,516,02	24 \$	4,625,968	\$ 3,041,282	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)**

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation are presented below:

	July 1, 2018
Inflation	2.50%
Projected salary increases	12.50% at age 20 to
	2.50% at age 65
Investment rate of return	7.45%, net of investment expenses, including inflation
Payroll increases	3.00%
Cost-of-living adjustments (COLA)	0.0%, effective July 1, 2017

For the July 1, 2018, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long Term Expected
Asset Class	Allocation**	Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

<sup>\*\*</sup>The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## **NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Discount Rate - The discount rate used to measure the total pension liability was 7.45% as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2018.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.45%)	(7.45%)	(8.45%)
District's proportionate share			
of the net pension liability	\$ 24,401,556	\$ 16,709,179	\$10,198,625

#### **NOTE 15 - DEFINED BENEFIT OPEB PLANS**

### Net OPEB Liability/Asset

The net OPEB liability/asset reported on the statement of net position represents a liability/asset to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability/asset represents the District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including OPEB.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 15 - DEFINED BENEFIT OPEB PLANS - (Continued)**

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability/asset. Resulting adjustments to the net OPEB liability/asset would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* or *net OPEB asset* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *pension and postemployment benefits payable* on both the accrual and modified accrual bases of accounting.

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, 0.5% of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the District's surcharge obligation was \$47,117.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 15 - DEFINED BENEFIT OPEB PLANS - (Continued)**

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$60,824 for fiscal year 2019. Of this amount, \$47,996 is reported as due to other governments/intergovernmental payable/pension and postemployment benefits payable.

### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting <a href="www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

## OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability/asset was measured as of June 30, 2018, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability/asset was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

		SERS		STRS	Total
Proportion of the net OPEB					
liability prior measurement date	0	.08234880%	(	0.07640378%	
Proportion of the net OPEB					
liability/asset current measurement date	0	.08179200%	(	).07599311 <sub>%</sub>	
Change in proportionate share	- <u>0</u>	.00055680%	-(	0.00041067%	
Proportionate share of the net					
OPEB liability	\$	2,269,131	\$	-	\$ 2,269,131
Proportionate share of the net					
OPEB asset	\$	-	\$	(1,221,132)	\$ (1,221,132)
OPEB expense	\$	101,582	\$	(2,620,425)	\$ (2,518,843)

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## NOTE 15 - DEFINED BENEFIT OPEB PLANS - (Continued)

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Ç	 SERS	 STRS		Total
Deferred outflows of resources				
Differences between expected and				
actual experience	\$ 37,040	\$ 142,631	\$	179,671
Difference between employer contributions				
and proportionate share of contributions/				
change in proportionate share	-	153,081		153,081
Contributions subsequent to the				
measurement date	 60,824	 		60,824
Total deferred outflows of resources	\$ 97,864	\$ 295,712	\$	393,576
	 SERS	 STRS		Total
Deferred inflows of resources				
Differences between expected and				
actual experience	\$ -	\$ 71,147	\$	71,147
Net difference between projected and				
actual earnings on pension plan investments	3,405	139,505		142,910
Changes of assumptions	203,864	1,663,890		1,867,754
Difference between employer contributions				
and proportionate share of contributions/				
change in proportionate share	 41,831	 14,634	_	56,465

\$60,824 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS		STRS		Total	
Fiscal Year Ending June 30:						
2020	\$	(93,402)	\$	(281,900)	\$	(375,302)
2021		(74,327)		(281,900)		(356,227)
2022		(13,925)		(281,900)		(295,825)
2023		(12,478)		(250,220)		(262,698)
2024		(12,712)		(239,104)		(251,816)
Thereafter		(5,216)		(258,440)		(263,656)
Total	\$	(212,060)	\$	(1,593,464)	\$	(1,805,524)

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 15 - DEFINED BENEFIT OPEB PLANS - (Continued)**

#### Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2018, are presented below:

Wage inflation	3.00%
Future salary increases, including inflation	3.50% to 18.20%
Investment rate of return	7.50% net of investments
	expense, including inflation
Municipal bond index rate:	
Measurement date	3.62%
Prior measurement date	3.56%
Single equivalent interest rate, net of plan investment expense,	
including price inflation:	
Measurement date	3.70%
Prior measurement date	3.63%
Medical trend assumption:	
Medicare	5.375 to 4.75%
Pre-Medicare	7.25 to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates. RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 15 - DEFINED BENEFIT OPEB PLANS - (Continued)**

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70%. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2026. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2025 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62%, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. A municipal bond rate of 3.56% was used as of June 30, 2017. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

## **NOTE 15 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.70%) and higher (4.70%) than the current discount rate (3.70%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.25% decreasing to 3.75%) and higher (8.25% decreasing to 5.75%) than the current rate.

	1% Decrease (2.70%)		Di	Current scount Rate (3.70%)	1% Increase (4.70%)	
District's proportionate share of the net OPEB liability	\$	2,753,412	\$	2,269,131	\$	1,885,671
	(6.25	% Decrease % decreasing o 3.75 %)	(7.25	Current Frend Rate ( % decreasing ( 0 4.75 %)	(8.25	% Increase 6 % decreasing to 5.75 %)
District's proportionate share of the net OPEB liability	\$	1,830,772	\$	2,269,131	\$	2,849,596

## Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, compared with July 1, 2017, are presented below:

	July 1	, 2018	July 1, 2017
Inflation	2.50%		2.50%
Projected salary increases	12.50% at age 20 to		12.50% at age 20 to
	2.50% at age 65		2.50% at age 65
Investment rate of return	7.45%, net of investi		7.45%, net of investment
	expenses, including	inflation	expenses, including inflation
Payroll increases	3.00%		3.00%
Cost-of-living adjustments (COLA)	0.00%		0.00%, effective July 1, 2017
Discounted rate of return	7.45%		N/A
Blended discount rate of return	N/A		4.13%
Health care cost trends			6 to 11% initial, 4.50% ultimate
	Initial	Ultimate	
Medical			
Pre-Medicare	6.00%	4.00%	
Medicare	5.00%	4.00%	
Prescription Drug			
Pre-Medicare	8.00%	4.00%	
Medicare	-5.23%	4.00%	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 15 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Assumption Changes Since the Prior Measurement Date - The discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capita health care costs were updated.

**Benefit Term Changes Since the Prior Measurement Date** - The subsidy multiplier for non-Medicare benefit recipients was increased from 1.90% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation**	Long Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

<sup>\*\*</sup> The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 15 - DEFINED BENEFIT OPEB PLANS - (Continued)**

**Discount Rate** - The discount rate used to measure the total OPEB asset was 7.45% as of June 30, 2018. A discount rate used to measure the total OPEB liability was 4.13% as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45% was used to measure the total OPEB asset as of June 30, 2018.

Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate - The following table represents the net OPEB asset as of June 30, 2018, calculated using the current period discount rate assumption of 7.45%, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45%) or one percentage point higher (8.45%) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

		Current									
	19	% Decrease (6.45%)	1% Increase (8.45%)								
District's proportionate share of the net OPEB asset	\$	1,046,624	\$	1,221,132	\$	1,367,797					
	19	% Decrease	T	Current Trend Rate	1	% Increase					
District's proportionate share of the net OPEB asset	\$	1,359,517	\$	1,221,132	\$	1,080,590					

#### NOTE 16 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and,

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### NOTE 16 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

(d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

### **Net Change in Fund Balance**

	Ge	eneral fund
Budget basis	\$	(466,536)
Net adjustment for revenue accruals		(175,920)
Net adjustment for expenditure accruals		(12,264)
Net adjustment for other sources/uses		4,489
Funds budgeted elsewhere		22,928
Adjustment for encumbrances	_	666,450
GAAP basis	\$	39,147

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the rotary fund and the public school support fund.

### **NOTE 17 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

### B. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### **NOTE 18 - SET-ASIDES**

The District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	_	Capital rovements
Set-aside balance June 30, 2018	\$	-
Current year set-aside requirement		354,517
Current year offsets		(303,473)
Prior year offset from bond proceeds		(51,044)
Total	\$	
Balance carried forward to fiscal year 2020	\$	
Set-aside balance June 30, 2019	\$	_

In prior fiscal years, the District issued \$26,444,548 in general obligation bonds. These proceeds may be used to reduce the capital improvements set-aside amount to zero for future years. The amount presented for prior year offset from bond proceeds is limited to an amount needed to reduce the capital improvements set-aside balance to \$0. The District is responsible for tracking the amount of bond proceeds that may be used as an offset in future periods, which was \$26,393,504 at June 30, 2019.

### **NOTE 19 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

	Y	ear-End
<u>Fund</u>	Enc	umbrances
General fund	\$	444,790
Other nonmajor governmental funds		65,737
Total	\$	510,527

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### NOTE 20 - TAX ABATEMENTS ENTERED INTO BY OTHER GOVERNMENTS

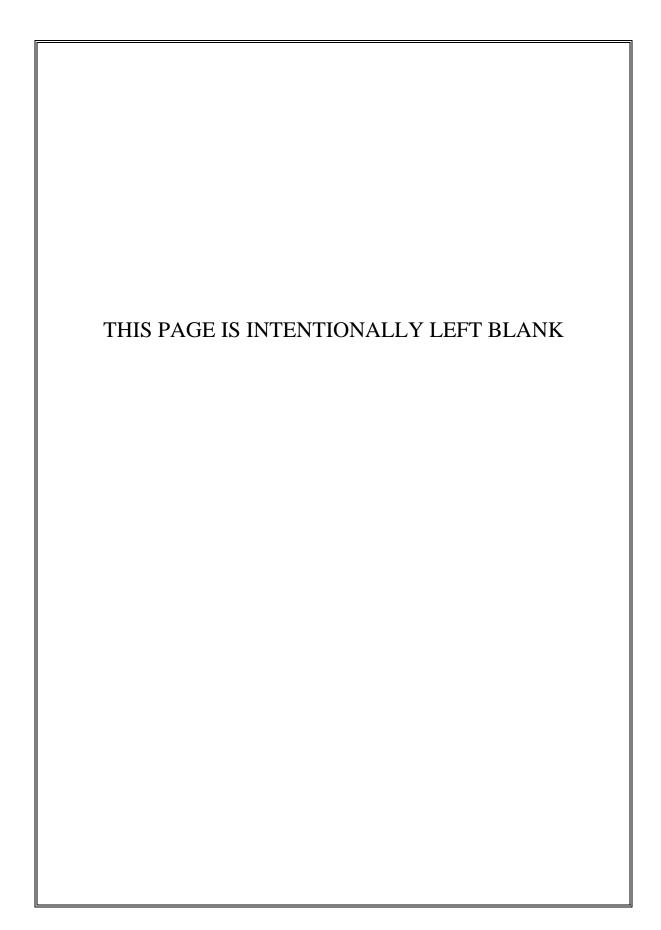
Fairfield County provides tax abatements through Enterprise Zones (Ezone).

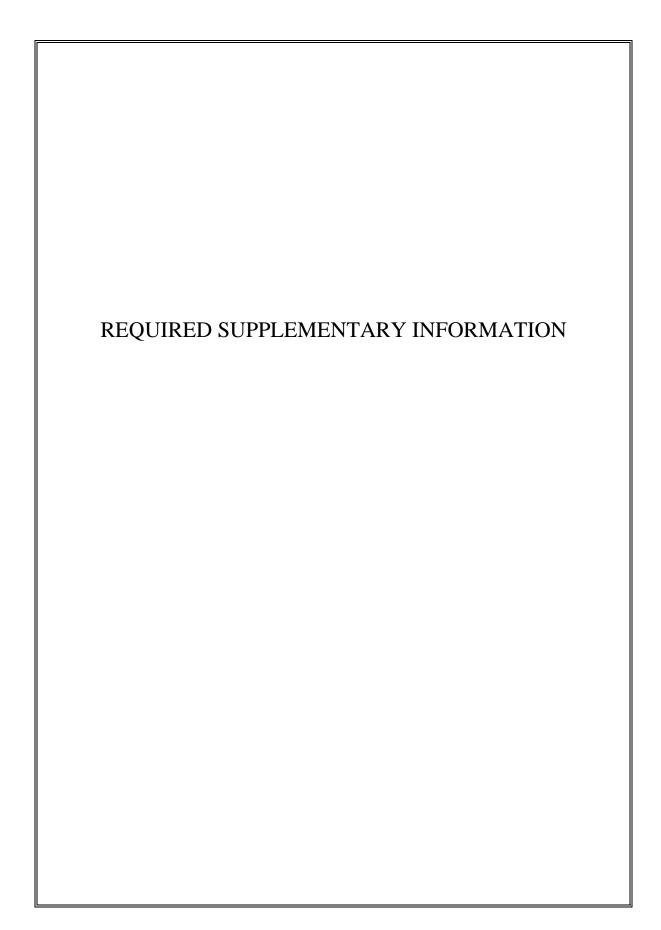
Ezone - Under the authority of ORC Sections 5709.62 and 5709.63, the Ezone program is an economic development tool administered by municipal and county governments that provides real and personal property tax exemptions to businesses making investments in Ohio. An Ezone is a designated area of land in which businesses can receive tax incentives in the form of tax exemptions on qualifying new investment. An Ezone's geographic area is identified by the local government involved in the creation of the zone. Once the zone is defined, the local legislative authority participating in the creation must petition the OSDA. The OSDA must then certify the area for it to become an active Enterprise Zone. The local legislative authority negotiates the terms of the Enterprise Zone Agreement (the "Agreement") with the business, which may include tax sharing with the Board of Education. Legislation must then be passed to approve the Agreement. All Agreements must be finalized before the project begins and may contain provisions for the recoupment of taxes should the individual or entity fail to perform. The amount of the abatement is deducted from the business's property tax bill.

The Ezone agreement entered into by Fairfield County affects the property tax receipts collected and distributed to the District. There was an Ezone agreement with Westerman Inc. that affected the District. Under the agreement, the District property taxes were reduced by \$8,165.

### **NOTE 21 - SUBSEQUENT EVENTS**

Nick Roberts succeeded Kevin Miller as interim treasurer of the District effective August 5, 2019. Effective January 6, 2020, Courtney Roberts has become treasurer.





### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST SIX FISCAL YEARS

	2019		2018		2017		2016	
District's proportion of the net pension liability	0.08077210%		0.08169500%		0.08188570%		0.08119620%	
District's proportionate share of the net pension liability	\$	4,625,968	\$	4,881,096	\$	5,993,278	\$	4,633,134
District's covered payroll	\$	2,702,037	\$	2,585,229	\$	2,630,750	\$	2,444,431
District's proportionate share of the net pension liability as a percentage of its covered payroll		171.20%		188.81%		227.82%		189.54%
Plan fiduciary net position as a percentage of the total pension liability		71.36%		69.50%		62.98%		69.16%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

	2015		2014
(	0.08729400%	(	).08729400%
\$	4,417,900	\$	5,191,094
\$	2,536,580	\$	2,363,483
	174.17%		219.64%
	71.70%		65.52%

### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST SIX FISCAL YEARS

	2019		2018		2017		2016	
District's proportion of the net pension liability		0.07599311%		0.07640378%		0.07239644%		0.73053120%
District's proportionate share of the net pension liability	\$	16,709,179	\$	18,149,882	\$	24,233,271	\$	20,189,746
District's covered payroll	\$	8,808,193	\$	8,646,729	\$	7,813,743	\$	7,748,593
District's proportionate share of the net pension liability as a percentage of its covered payroll		189.70%		209.90%		310.14%		260.56%
Plan fiduciary net position as a percentage of the total pension liability		77.31%		75.30%		66.80%		72.10%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

	2015		2014
(	0.07487082%	,	0.07487082%
\$	18,211,175	\$	21,693,032
\$	7,649,731	\$	7,623,585
	238.06%		284.55%
	74.70%		69.30%

### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST TEN FISCAL YEARS

	2019		 2018	2017		2016	
Contractually required contribution	\$	370,092	\$ 364,775	\$	361,932	\$	368,305
Contributions in relation to the contractually required contribution		(370,092)	 (364,775)		(361,932)		(368,305)
Contribution deficiency (excess)	\$		\$ 	\$		\$	
District's covered payroll	\$	2,741,422	\$ 2,702,037	\$	2,585,229	\$	2,630,750
Contributions as a percentage of covered payroll		13.50%	13.50%		14.00%		14.00%

 2015	2014		2013		 2012	 2011	 2010
\$ 322,176	\$	351,570	\$	327,106	\$ 307,733	\$ 281,342	\$ 316,682
 (322,176)		(351,570)		(327,106)	 (307,733)	 (281,342)	 (316,682)
\$ 	\$		\$		\$ 	\$ 	\$ 
\$ 2,444,431	\$	2,536,580	\$	2,363,483	\$ 2,287,978	\$ 2,238,202	\$ 2,338,863
13.18%		13.86%		13.84%	13.45%	12.57%	13.54%

### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST TEN FISCAL YEARS

	2019		2018			2017	2016	
Contractually required contribution	\$	1,252,700	\$	1,233,147	\$	1,210,542	\$	1,093,924
Contributions in relation to the contractually required contribution		(1,252,700)		(1,233,147)		(1,210,542)		(1,093,924)
Contribution deficiency (excess)	\$	-	\$	_	\$		\$	
District's covered payroll	\$	8,947,857	\$	8,808,193	\$	8,646,729	\$	7,813,743
Contributions as a percentage of covered payroll		14.00%		14.00%		14.00%		14.00%

 2015	2014	2013	2012	 2011	 2010
\$ 1,084,803	\$ 994,465	\$ 991,066	\$ 955,874	\$ 1,014,797	\$ 1,062,601
 (1,084,803)	 (994,465)	 (991,066)	 (955,874)	 (1,014,797)	 (1,062,601)
\$ 	\$ 	\$ 	\$ _	\$ _	\$ 
\$ 7,748,593	\$ 7,649,731	\$ 7,623,585	\$ 7,352,877	\$ 7,806,131	\$ 8,173,854
14.00%	13.00%	13.00%	13.00%	13.00%	13.00%

### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST THREE FISCAL YEARS

		2019		2018		2017
District's proportion of the net OPEB liability	(	0.08179200%	(	0.08234880%	(	0.08248378%
District's proportionate share of the net OPEB liability	\$	2,269,131	\$	2,210,025	\$	2,351,093
District's covered payroll	\$	2,702,037	\$	2,585,229	\$	2,630,750
District's proportionate share of the net OPEB liability as a percentage of its covered payroll		83.98%		85.49%		89.37%
Plan fiduciary net position as a percentage of the total OPEB liability		13.57%		12.46%		11.49%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/ASSET STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST THREE FISCAL YEARS

		2019		2018		2017
District's proportion of the net OPEB liability/asset	(	0.07599311%	(	0.07640378%	(	).07239644%
District's proportionate share of the net OPEB liability/(asset)	\$	(1,221,132)	\$	2,980,994	\$	3,871,780
District's covered payroll	\$	8,808,193	\$	8,646,729	\$	7,813,743
District's proportionate share of the net OPEB liability/asset as a percentage of its covered payroll		13.86%		34.48%		49.55%
Plan fiduciary net position as a percentage of the total OPEB liability/asset		176.00%		47.10%		37.30%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST TEN FISCAL YEARS

	 2019	 2018	 2017	 2016
Contractually required contribution	\$ 60,824	\$ 57,027	\$ 42,325	\$ 39,599
Contributions in relation to the contractually required contribution	(60,824)	(57,027)	 (42,325)	 (39,599)
Contribution deficiency (excess)	\$ -	\$ 	\$ 	\$ -
District's covered payroll	\$ 2,741,422	\$ 2,702,037	\$ 2,585,229	\$ 2,630,750
Contributions as a percentage of covered payroll	2.22%	2.11%	1.64%	1.51%

 2015	 2014	 2013	 2012	 2011	 2010
\$ 61,921	\$ 44,270	\$ 37,797	\$ 47,484	\$ 69,767	\$ 65,932
 (61,921)	 (44,270)	 (37,797)	(47,484)	 (69,767)	(65,932)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 2,444,431	\$ 2,536,580	\$ 2,363,483	\$ 2,287,978	\$ 2,238,202	\$ 2,338,863
2.53%	1.75%	1.60%	2.08%	3.12%	2.82%

### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST TEN FISCAL YEARS

	 2019	 2018	 2017	 2016
Contractually required contribution	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	 			<u> </u>
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
District's covered payroll	\$ 8,947,857	\$ 8,808,193	\$ 8,646,729	\$ 7,813,743
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%

 2015	 2014	2013	 2012	 2011	2010
\$ -	\$ 76,497	\$ 76,236	\$ 73,529	\$ 78,061	\$ 81,739
 <u>-</u>	 (76,497)	 (76,236)	 (73,529)	 (78,061)	 (81,739)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 7,748,593	\$ 7,649,731	\$ 7,623,585	\$ 7,352,877	\$ 7,806,131	\$ 8,173,854
0.00%	1.00%	1.00%	1.00%	1.00%	1.00%

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **PENSION**

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%. There were no changes in benefit terms from the amounts previously reported for fiscal year 2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from 7.75% to 7.50%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2018-2019.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero. There were no changes in benefit terms from amounts previously reported for fiscal year 2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2017. For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.

(Continued)

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal years 2017-2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, (h) the municipal bond index rate increased from 2.92% to 3.56% and (i) the single equivalent interest rate, net of plan investment expense, including price than prior measurement date: (a) the discount rate increased from 3.63% to 3.70%, (b) the health care cost trend rate for Medicare were changed from a range of 5.50%-5.00% to a range of 5.375%-4.75% and Pre-Medicare were changed from a range of 7.50%-5.00% to a range of 7.25%-4.75%, (c) the municipal bond index rate increased from 3.63% to 3.70%.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal year 2017. For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and (b) decrease in trend rates from 6.00%-11.00 initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate.



#### FAIRFIELD UNION LOCAL SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	CFDA NUMBER	(C) PASS-THROUGH GRANT NUMBER	(A) CASH FEDERAL DISBURSEMENTS
U.S. DEPARTMENT OF AGRICULTURE PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION	<u></u>		
Nutrition Grant Cluster:			
(E) School Breakfast Program	10.553	2019	\$ 114,310
Total School Breakfast Program			114,310
(E) National School Lunch Program (D) National School Lunch Program - Food Donation	10.555 10.555	2019 2019	315,366 174,217
Total National School Lunch Program			489,583
Total U.S. Department of Agriculture and Nutrition Grant Cluster			603,893
U.S. DEPARTMENT OF EDUCATION PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION	_		
Title I Grants to Local Educational Agencies Title I Grants to Local Educational Agencies	84.010 84.010	2018 2019	32,879 236,143
Total Title I Grants to Local Educational Agencies			269,022
Special Education Grant Cluster (IDEA):			
Special Education_Grants to States Special Education_Grants to States Special Education_Grants to States - Catastrophic	84.027 84.027 84.027	2018 2019 2019	18,354 328,207 6,695
Total Special Education_Grants to States	04.172	2010	353,256
Special Education_Preschool Grants Special Education_Preschool Grants - Restoration	84.173 84.173	2019 2019	6,899 4,827
Total Special Education_Preschool Grants			11,726
Total Special Education Grant Cluster (IDEA)			364,982
Student Support and Academic Enrichment Program	84.424	2019	9,999
Supporting Effective Instruction State Grants Supporting Effective Instruction State Grants	84.367 84.367	2018 2019	7,244 45,245
Total Supporting Effective Instruction State Grants			52,489
Total U.S. Department of Education			696,492
Total Federal Financial Assistance			\$ 1,300,385

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS:

- (A) This schedule includes the federal award activity of the Fairfield Union Local School District under programs of the federal fiscal year ended June 30, 2019 and is prepared in accordance with the cash basis of accounting. The information on this schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected the operations of the Fairfield Union Local School District, it is not intended to and does not present the financial position, changes in position, or cash flows of the Fairfield Union Local School District.
- (B) CFR Section 200.414 of the Uniform Guidance allows a non-federal entity that has never received a negotiated indirect cost rate to charge a de minimis rate of 10% of modified total direct costs to indirect costs. The District has not elected to use the 10% de minimis indirect cost rate.
- (C) OAKS did not assign pass-through numbers for fiscal year 2019.
- (D) The Food Donation Program is a non-cash, in kind, federal grant. Commodities are reported at the entitlement value.
- (E) Commingled with state and local revenue from sales of breakfasts and lunches; assumed expenditures were made on a first-in, first-out basis.



# Julian & Grube, Inc.

Serving Ohio Local Governments

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### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

Fairfield Union Local School District Fairfield County 6417 Cincinnati-Zanesville Road NE Lancaster, Ohio 43130

### To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Fairfield Union Local School District, Fairfield County, Ohio, as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Fairfield Union Local School District's basic financial statements and have issued our report thereon dated January 17, 2020.

### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Fairfield Union Local School District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Fairfield Union Local School District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Fairfield Union Local School District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Fairfield Union Local School District
Fairfield County
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters
Required by *Government Auditing Standards*Page 2

### Compliance and Other Matters

As part of reasonably assuring whether the Fairfield Union Local School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Fairfield Union Local School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Fairfield-Union Local School District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Julian & Grube, Inc.

Julian & Sube, the.

January 17, 2020



# Julian & Grube, Inc.

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### Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance

Fairfield Union Local School District Fairfield County 6417 Cincinnati-Zanesville Road NE Lancaster, Ohio 43130

To the Board of Education:

### Report on Compliance for the Major Federal Program

We have audited the Fairfield Union Local School District's compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the Fairfield Union Local School District's major federal program for the fiscal year ended June 30, 2019. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the Fairfield Union Local School District's major federal program.

### Management's Responsibility

The Fairfield Union Local School District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to opine on the Fairfield Union Local School District's compliance for the Fairfield Union Local School District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the Fairfield Union Local School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the Fairfield Union Local School District's major program. However, our audit does not provide a legal determination of the Fairfield Union Local School District's compliance.

Fairfield Union Local School District
Fairfield County
Independent Auditor's Report on Compliance with Requirements Applicable to the
Major Federal Program and on Internal Control Over Compliance
Required by the Uniform Guidance
Page 2

### Opinion on the Major Federal Program

In our opinion, the Fairfield Union Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the fiscal year ended June 30, 2019.

#### Report on Internal Control Over Compliance

The Fairfield Union Local School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the Fairfield Union Local School District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on the major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Fairfield Union Local School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Julian & Grube, Inc.

Julian & Sube, the.

January 17, 2020

### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2019

	1. SUMMARY OF AUDITOR'S RESULTS								
(d)(1)(i)	Type of Financial Statement Opinion	Unmodified							
( <i>d</i> )(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No							
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No							
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No							
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No							
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No							
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unmodified							
(d)(1)(vi)	Are there any reportable findings under 2 CFR §200.516(a)?	No							
(d)(1)(vii)	Major Program (listed):	Special Education Cluster (IDEA)							
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$750,000 Type B: all others							
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes							

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



### **FAIRFIELD UNION LOCAL SCHOOL DISTRICT**

### **FAIRFIELD COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 26, 2020