

Certified Public Accountants, A.C.

# GREEN TOWNSHIP MAHONING COUNTY Regular Audit For the Years Ended December 31, 2019 and 2018



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Board of Trustees Green Township P.O. Box 72 Greenford, Ohio 44422

We have reviewed the *Independent Auditor's Report* of Green Township, Mahoning County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2018 to December 31 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Green Township is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

December 3, 2020



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#### INDEPENDENT AUDITOR'S REPORT

October 7, 2020

Green Township Mahoning County P.O Box 72 Greenford, Ohio 44422

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of **Green Township**, Mahoning County, (the Township) as of and for the years ended December 31, 2019 and 2018.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Tax - Accounting - Audit - Review - Compilation - Agreed Upon Procedure - Consultation - Bookkeeping - Payroll - Litigation Support - Financial Investigations

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Green Township Mahoning County Independent Auditor's Report Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2019 and 2018, and the respective changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of Green Township, Mahoning County as of December 31, 2019 and 2018, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### Emphasis of Matter

As discussed in Note 11 to the financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. We did not modify our opinion regarding this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 7, 2020, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Perry & Associates

Certified Public Accountants, A.C.

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Marietta, Ohio

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2019

| Out Buriet  | (  | General  |    | Special<br>Revenue | (Me | Totals<br>morandum<br>Only) |
|---|----|----------|----|--------------------|-----|-----------------------------|
| Cash Receipts Property and Other Local Taxes          | \$ | 226,624  | \$ | 468,346            | \$  | 694,970                     |
| Charges for Services                                  | Ψ  | 220,024  | Ψ  | 60,668             | Ψ   | 60,668                      |
| Licenses, Permits and Fees                            |    | 41,149   |    | -                  |     | 41,149                      |
| Fines and Forfeitures                                 |    | 10,342   |    | _                  |     | 10,342                      |
| Intergovernmental                                     |    | 51,304   |    | 198,645            |     | 249,949                     |
| Special Assessments                                   |    | -        |    | 4,280              |     | 4,280                       |
| Earnings on Investments                               |    | 18,210   |    | 2,269              |     | 20,479                      |
| Miscellaneous   |    | 21,002   |    | 6,248              |     | 27,250                      |
| Total Cash Receipts                                   |    | 368,631  |    | 740,456            |     | 1,109,087                   |
| Cash Disbursements                                    |    |          |    |                    |     |                             |
| Current:  |    | 220 004  |    |                    |     | 238,884                     |
| General Government Public Safety                      |    | 238,884  |    | -<br>441,149       |     | 441,149                     |
| Public Works  |    | 26,637   |    | 245,234            |     | 271,871                     |
| Health  |    | 36,690   |    | 240,204            |     | 36,690                      |
| Human Services  |    | -        |    | _                  |     | -                           |
| Conservation-Recreation                               |    | 28,643   |    | 6,409              |     | 35,052                      |
| Debt Service:   |    | ,        |    | 2,122              |     | ,                           |
| Principal Retirement                                  |    |          |    | 6,811              |     | 6,811                       |
| Total Cash Disbursements                              |    | 330,854  |    | 699,603            |     | 1,030,457                   |
| Excess of Receipts Over (Under) Disbursements         |    | 37,777   |    | 40,853             |     | 78,630                      |
| Other Financing Receipts                              |    |          |    | 210                |     | 210                         |
| Other Financing Sources                               |    | <u>-</u> |    | 219                |     | 219                         |
| Total Other Financing Receipts                        |    |          |    | 219                |     | 219                         |
| Net Change in Fund Cash Balances                      |    | 37,777   |    | 41,072             |     | 78,849                      |
| Fund Cash Balances, January 1 (Restated, See Note 12) |    | 330,991  |    | 564,245            |     | 895,236                     |
| Fund Cash Balances, December 31                       |    |          |    |                    |     |                             |
| Restricted  |    | _        |    | 605,317            |     | 605,317                     |
| Assigned  |    | 69,774   |    | ,<br>-             |     | 69,774                      |
| Unassigned  |    | 298,994  |    |                    |     | 298,994                     |
| Fund Cash Balances, December 31                       | \$ | 368,768  | \$ | 605,317            | \$  | 974,085                     |

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2019

|   | <br>gency    |
|---|--------------|
| Operating Cash Disbursements Purchased Services | \$<br>22,000 |
| Total Operating Cash Disbursements              | <br>22,000   |
| Operating Income (Loss)                         | <br>(22,000) |
| Fund Cash Balances, January 1                   | <br>22,000   |
| Fund Cash Balances, December 31                 | \$<br>       |

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 1 - Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Green Township, Mahoning County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with Goshen Township, Mahoning County to provide police services.

#### **Public Entity Risk Pools**

The Township participates in a public entity risk pool. Note 6 to the financial statements provides additional information for this entity. The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

#### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all fiduciary fund types which are organized on a fund type basis.

#### **Fund Accounting**

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Gasoline Tax Fund** The gas tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

**Motor Vehicle License Tax Fund** The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the Township.

**Police Fund** The police fund accounts for and reports that real estate taxes designated for expenses to police coverage of the Township.

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Fund Accounting (Continued)

**Fiduciary Funds** Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Township's own programs.

Agency funds are purely custodial in nature and are used to report fiduciary activity that is not required to be reported in a trust fund. The Township's agency fund accounts for fire loss money held on behalf of April J. Hunter.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2019 budgetary activity appears in Note 3.

#### **Deposits and Investments**

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Investment in STAR Ohio is measured at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2019 follows:

2019 Budgeted vs. Actual Receipts

|                 | Budgeted |           | Actual   |           |          |        |
|-----------------|----------|-----------|----------|-----------|----------|--------|
| Fund Type       | Receipts |           | Receipts |           | Variance |        |
| General         | \$       | 367,509   | \$       | 368,631   | \$       | 1,122  |
| Special Revenue |          | 720,643   |          | 740,675   |          | 20,032 |
| Total           | \$       | 1,088,159 | \$       | 1,109,306 | \$       | 21,147 |

2019 Budgeted vs. Actual Budgetary Basis Expenditures

|                 | Αp        | propriation | Budgetary    |           |    |          |
|-----------------|-----------|-------------|--------------|-----------|----|----------|
| Fund Type       | Authority |             | Expenditures |           | \  | 'ariance |
| General         | \$        | 408,500     | \$           | 330,854   | \$ | 77,646   |
| Special Revenue |           | 887,579     |              | 699,603   |    | 187,976  |
| Total           | \$        | 1,296,079   | \$           | 1,030,457 | \$ | 265,622  |

#### Note 4 - Deposits and Investments

The Township maintains a deposits and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

|                                | 2019          |
|--------------------------------|---------------|
| Demand deposits                | \$<br>45,758  |
| Total deposits                 | 45,758        |
| STAR Ohio                      | 928,327       |
| Total investments              | 928,327       |
| Total deposits and investments | \$<br>974,085 |

#### **Deposits**

Deposits are insured by the Federal Deposit Insurance Corporation or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

#### Investments

Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 5 - Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### Note 6 - Risk Management

#### Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### Risk pool membership

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the (local entity's) policy. The Pool covers the following risks:

- -General liability and casualty
- Public official's liability
- Cvber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

2019

Cash and investments \$35,207,320

Actuarial liabilities \$ 10,519,942

Mahoning County Notes to the Financial Statements For the Year Ended December 31, 2019

#### Note 7 – Defined Benefit Pension Plans

#### Ohio Public Employees Retirement System

Employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a costsharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2019.

#### Note 8 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2019.

#### Note 9 - Debt

Debt outstanding at December 31, 2019, was as follows:

|           | P  | rincipal | Interest Rate |
|-----------|----|----------|---------------|
| OPWC Loan | \$ | 17,028   | 0.00%         |
| Total     | \$ | 17,028   |               |

The Township entered into a loan agreement with Ohio Public Works Commission for road safety upgrades. The loan is paid back in semi-annual installments of \$3,406. The loans are to be retired by Road and Bridge fund receipts in semiannual payments.

#### **Amortization**

Amortization of the above debt, including interest, is scheduled as follows:

| Year Ending  |     |         |
|--------------|-----|---------|
| December 31: | OP\ | WC Loan |
| 2020         | \$  | 6,811   |
| 2021         |     | 6,811   |
| 2022         |     | 3,406   |
| Total        | \$  | 17,028  |

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 10 – Contingent Liabilities

Amounts grantor agencies pay to the township are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### Note 11 - Subsequent Events

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, any recovery from emergency funding, either federal or state, cannot be estimated.

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2018

| Out Buries  | (  | General  |    | Special<br>Revenue | (Me | Totals<br>morandum<br>Only) |
|---|----|----------|----|--------------------|-----|-----------------------------|
| Cash Receipts Property and Other Local Taxes          | \$ | 226,427  | \$ | 466,313            | \$  | 692,740                     |
| Charges for Services                                  | Ψ  | -        | Ψ  | 59,241             | Ψ   | 59,241                      |
| Licenses, Permits and Fees                            |    | 39,330   |    | -                  |     | 39,330                      |
| Fines and Forfeitures                                 |    | 8,268    |    | _                  |     | 8,268                       |
| Intergovernmental                                     |    | 52,320   |    | 191,412            |     | 243,732                     |
| Special Assessments                                   |    | -        |    | 4,433              |     | 4,433                       |
| Earnings on Investments                               |    | 8,250    |    | 1,313              |     | 9,563                       |
| Miscellaneous   |    | 17,181   |    | 5,900              |     | 23,081                      |
| Total Cash Receipts                                   |    | 351,776  |    | 728,612            |     | 1,080,388                   |
| Cash Disbursements                                    |    |          |    |                    |     |                             |
| Current:  |    | 004 000  |    |                    |     | 004 000                     |
| General Government                                    |    | 261,306  |    | 404 225            |     | 261,306                     |
| Public Safety Public Works                            |    | 27,068   |    | 401,325<br>414,756 |     | 401,325<br>441,824          |
| Health  |    | 36,770   |    | 414,750            |     | 36,770                      |
| Human Services  |    | 30,770   |    | -                  |     | 30,770                      |
| Conservation-Recreation                               |    | 30,957   |    | 4,702              |     | 35,659                      |
| Debt Service:   |    | 30,937   |    | 4,702              |     | 33,033                      |
| Principal Retirement                                  |    |          |    | 6,811              |     | 6,811                       |
| Total Cash Disbursements                              |    | 356,101  |    | 827,594            |     | 1,183,695                   |
| Excess of Receipts Over (Under) Disbursements         |    | (4,325)  |    | (98,982)           |     | (103,307)                   |
| Other Financing Receipts Sale of Capital Assets       |    | <u>-</u> |    | 11,004             |     | 11,004                      |
| Total Other Financing Receipts                        |    |          |    | 11,004             |     | 11,004                      |
| Net Change in Fund Cash Balances                      |    | (4,325)  |    | (87,978)           |     | (92,303)                    |
| Fund Cash Balances, January 1 (Restated, See Note 12) |    | 335,316  |    | 652,223            |     | 987,539                     |
| Fund Cash Balances, December 31                       |    |          |    |                    |     |                             |
| Restricted  |    | -        |    | 564,245            |     | 564,245                     |
| Assigned  |    | 40,991   |    | -                  |     | 40,991                      |
| Unassigned  |    | 290,000  |    |                    |     | 290,000                     |
| Fund Cash Balances, December 31                       | \$ | 330,991  | \$ | 564,245            | \$  | 895,236                     |

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2018

|                                       | A  | gency  |
|---------------------------------------|----|--------|
| Operating Cash Receipts Miscellaneous | \$ | 22,000 |
| Total Operating Cash Receipts         |    | 22,000 |
| Operating Income (Loss)               |    | 22,000 |
| Fund Cash Balances, January 1         |    |        |
| Fund Cash Balances, December 31       | \$ | 22,000 |

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 1 - Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Green Township, Mahoning County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with Goshen Township, Mahoning County to provide police services.

#### **Public Entity Risk Pools**

The Township participates in a public entity risk pool. Note 6 to the financial statements provides additional information for this entity. The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

#### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all fiduciary fund types which are organized on a fund type basis.

#### **Fund Accounting**

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Gasoline Tax Fund** The gas tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

**Motor Vehicle License Tax Fund** The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the Township.

**Police Fund** The police fund accounts for and reports that real estate taxes designated for expenses to police coverage of the Township.

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Fund Accounting (Continued)

**Fiduciary Funds** Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Township's own programs.

Agency funds are purely custodial in nature and are used to report fiduciary activity that is not required to be reported in a trust fund. The Township's agency fund accounts for fire loss money held on behalf of April J. Hunter.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are cancelled, and reappropriated in the subsequent year.

A summary of 2018 budgetary activity appears in Note 3.

#### **Deposits and Investments**

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Investment in STAR Ohio is measured at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2018 follows:

2018 Budgeted vs. Actual Receipts

|                 |                   | ,         |          |           |          |        |   |         |
|-----------------|-------------------|-----------|----------|-----------|----------|--------|---|---------|
|                 | Budgeted Actual   |           |          |           |          |        |   |         |
| Fund Type       | Receipts Receipts |           | Receipts |           | Receipts |        | V | ariance |
| General         | \$                | 349,936   | \$       | 351,776   | \$       | 1,840  |   |         |
| Special Revenue |                   | 715,956   |          | 739,616   |          | 23,660 |   |         |
| Total           | \$                | 1,065,899 | \$       | 1,091,392 | \$       | 25,493 |   |         |
|                 | _                 |           | _        |           |          |        |   |         |

2018 Budgeted vs. Actual Budgetary Basis Expenditures

|                 | Ар | propriation | Budgetary    |           |          |         |
|-----------------|----|-------------|--------------|-----------|----------|---------|
| Fund Type       |    | Authority   | Expenditures |           | Variance |         |
| General         | \$ | 415,500     | \$           | 356,101   | \$       | 59,399  |
| Special Revenue |    | 986,795     |              | 827,594   |          | 159,201 |
| Total           | \$ | 1,402,295   | \$           | 1,183,695 | \$       | 218,600 |

#### Note 4 - Deposits and Investments

The Township maintains a deposits and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

|                                | <br>2018      |  |
|--------------------------------|---------------|--|
| Demand deposits                | \$<br>309,022 |  |
| Total deposits                 | 309,022       |  |
| STAR Ohio                      | 608,214       |  |
| Total investments              | <br>608,214   |  |
| Total deposits and investments | \$<br>917,236 |  |

#### **Deposits**

Deposits are insured by the Federal Deposit Insurance Corporation or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

#### Investments

Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 5 - Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### Note 6 - Risk Management

#### Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### Risk pool membership

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the (local entity's) policy. The Pool covers the following risks:

- -General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

2018

Cash and investments \$33,097,416

Actuarial liabilities \$ 7,874,610

Mahoning County Notes to the Financial Statements For the Year Ended December 31, 2018

#### Note 7 – Defined Benefit Pension Plans

#### Ohio Public Employees Retirement System

Employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a costsharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2018.

#### Note 8 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2018. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2018.

#### Note 9 - Debt

Debt outstanding at December 31, 2018, was as follows:

|           | Pi | rincipal | Interest Rate |  |  |
|-----------|----|----------|---------------|--|--|
| OPWC Loan | \$ | 23,839   | 0.00%         |  |  |
| Total     | \$ | 23,839   |               |  |  |

The Township entered into a loan agreement with Ohio Public Works Commission for road safety upgrades. The loan is paid back in semi-annual installments of \$3,406. The loans are to be retired by Road and Bridge fund receipts in semiannual payments.

#### **Amortization**

Amortization of the above debt, including interest, is scheduled as follows:

| Year Ending  |           |        |  |
|--------------|-----------|--------|--|
| December 31: | OPWC Loan |        |  |
| 2019         | \$        | 6,811  |  |
| 2020         |           | 6,811  |  |
| 2021         |           | 6,811  |  |
| 2022         |           | 3,406  |  |
| Total        | \$        | 23,839 |  |

Mahoning County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 10 – Contingent Liabilities

Amounts grantor agencies pay to the township are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### Note 11 - Subsequent Events

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, any recovery from emergency funding, either federal or state, cannot be estimated.

#### Note 12 - Prior Period Restatement

The following adjustment is reflected in the January 1, 2018 fund balances:

|   | General |         | Revenue    |
|---|---------|---------|------------|
|   |         | Fund    | Fund       |
| December 31, 2018 audited balances        | \$      | 335,291 | \$ 650,121 |
| Adjustment to account for canceled checks |         | 25      | 2,102      |
| January 1, 2019 balances                  | \$      | 335,316 | \$ 652,223 |

Special

The Township canceled checks that were outstanding and reissued new checks.



313 Second St. Marietta, OH 45750 740.373.0056

1907 Grand Central Ave. Vienna WV 26105 304.422.2203

150 West Main St. St. Clairsville, OH 43950 740.695.1569

1310 Market Street, Suite 300 Wheeling, WV 26003 304.232.1358

749 Wheeling Ave., Suite 300 Cambridge, OH 43725 740.435.3417

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

October 7, 2020

Green Township Mahoning County P.O. Box 72 Greenford, Ohio 44422

#### To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' Government Auditing Standards, the financial statements of the cash balances, receipts and disbursements by fund type of Green Township, Mahoning County, (the Township) as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements and have issued our report thereon dated October 7, 2020, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit and we noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township.

#### **Internal Control Over Financial Reporting**

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of audit findings that we consider a material weakness. We consider finding 2019-001 to be a material weakness.

Tax - Accounting - Audit - Review - Compilation - Agreed Upon Procedure - Consultation - Bookkeeping - Payroll - Litigation Support - Financial Investigations Members: American Institute of Certified Public Accountants

. Ohio Society of CPAs . West Virginia Society of CPAs . Association of Certified Fraud Examiners . Association of Certified Anti-Money Laudering Specialists .





Green Township
Mahoning County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Perry and Associates** 

Certified Public Accountants, A.C.

Kerry Marcules CAS A. C.

Marietta, Ohio

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2019-001**

#### **Material Weakness**

#### **Financial Reporting**

The Township is responsible for establishing procedures and controls to help prevent and detect errors in financial reporting. Fund balances should be classified based on Governmental Accounting Standards Board Statement No. 54 – Fund Balance Reporting and Governmental Fund Type Definitions.

During 2019 and 2018, receipts and fund balances were not always posted or classified correctly. The following posting errors were noted:

- Subsequent appropriations were classified as Unassigned when they should have been Assigned in the General Fund in 2019 and 2018.
- Fire loss money posted to the Agency Fund should have been posted to Miscellaneous instead of License, Permits, and Fees in 2018.

Not posting receipts or classifying fund balances accurately resulted in the financial statements requiring several reclassification entries. The Financial Statements reflect all reclassifications.

To help ensure accuracy and reliability in the financial reporting process, we recommend management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all sources of revenues are properly identified and classified on the financial statements.

We also recommend the Fiscal Officer refer to the Ohio Township Handbook for guidance to determine the proper establishment of receipt accounts and posting of receipts. The Fiscal Officer should refer to Auditor of State Technical Bulletin 2011-004 for assistance in properly classifying fund balances.

Management's Response – We did not receive a response from officials to this finding.





#### **GREEN TOWNSHIP**

#### **MAHONING COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 12/15/2020