

Certified Public Accountants, A.C.

LORAIN COUNTY GENERAL HEALTH DISTRICT LORAIN COUNTY Single Audit For the Year Ended December 31, 2019



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Board Members Lorain County General Health District 9880 South Murray Ridge Road Elyria, Ohio 44035

We have reviewed the *Independent Auditor's Report* of Lorain County General Health District, Lorain County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2019 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Lorain County General Health District is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

November 30, 2020



LORAIN COUNTY GENERAL HEALTH DISTRICT LORAIN COUNTY

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INDEPENDENT AUDITOR'S REPORT

September 1, 2020

Lorain County General Health District **Lorain County** 9880 South Murray Ridge Road Elyria, Ohio 44035

To the Board of Health:

Report on the Financial Statements

We have audited the accompanying cash basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Lorain County General Health District, Lorain County, Ohio (the District), as of and for the year ended December 31, 2019 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' Government Auditing Standards. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

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Lorain County General Health District Lorain County Independent Auditor's Report Page 2

Auditor's Responsibility (Continued)

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Lorain County General Health District, Lorain County, Ohio, as of December 31, 2019, and the respective changes in cash financial position and where applicable cash flows and the respective budgetary comparison for the General and WIC Funds thereof for the year then ended in accordance with the accounting basis described in Note 2.

Emphasis of Matter

As discussed in Note 11 to the financial statements during 2019, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. We did not modify our opinion regarding this matter.

Accounting Basis

We draw attention to Note 2 of the financial statements, which describes the accounting basis. The financial statements are prepared on the cash basis of accounting, which differs from generally accepted accounting principles. We did not modify our opinion regarding this matter.

Other Matters

Supplemental Information

Our audit was conducted to opine on the financial statements taken as a whole.

The Combining Schedule of Cash Receipts, Disbursements, and Changes in Cash Basis Fund Balances presents additional analysis and is not a required part of the basic financial statements.

The Schedule of Federal Awards Expenditures presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is also not a required part of the financial statements.

The schedules are management's responsibility and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected the schedules to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the schedules directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedules are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Information

We applied no procedures to the Management's Discussion & Analysis as listed in the table of contents. Accordingly, we express no opinion or any other assurance on it.

Lorain County General Health District Lorain County Independent Auditor's Report Page 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 1, 2020, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Perry and Associates

Certified Public Accountants, A.C.

Very Morocates CAS A. C.

Marietta, Ohio



MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED DECEMBER 31, 2019

(UNAUDITED)

The management's discussion and analysis of the Lorain County General Health District, dba Lorain County Public Health (District) financial performance provides an overall review of the District's financial activities for the year ended December 31, 2019, within the limitations of the District's cash basis of accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

Highlights

Key highlights for 2019 are as follows:

Net position of governmental activities decreased \$ 308,882 or 5.6 percent during 2019.

The largest source of District revenue was from operating grants, entitlements and contributions. These receipts represented 32.3 percent of total revenue. Charges for services and property and other local taxes provided the next largest sources of revenue, representing 30.2 and 25.9 percent of total revenue, respectively.

Using the Basic Financial Statements

This annual report is in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the District's cash basis of accounting.

Report Components

The Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis provide information about the cash activities of the District as a whole. Fund financial statements provide a greater level of detail. Funds segregate money based on legal regulations or for specific purposes. These statements present financial information by fund, presenting major funds in separate columns. The notes to the basic financial statements are an integral part of the District-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. These financial statements follow the basis of accounting the Auditor of State prescribes or permits. The District has elected to present its financial statements on the cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the District's cash basis of accounting, receipts are recognized when received, rather than when earned, and disbursements when paid, rather than when a liability is incurred.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED DECEMBER 31, 2019

(UNAUDITED)

Reporting the Health District as a Whole

The Statement of Net Position – Cash Basis and The Statement of Activities – Cash Basis reflect how the District did financially during 2019. The Statement of Net Position – Cash Basis presents the cash balances of the governmental type activities of the District at year-end. The Statement of Activities – Cash Basis compares cash disbursements with program receipts for each Governmental program activity. Program receipts include charges paid by the recipient for the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each Governmental function draws from the District's general receipts.

These statements report the District's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the District's financial health. Over time, increases or decreases in the District's cash position is one indicator of whether the District's financial health is improving or deteriorating. When evaluating the District's financial condition, one should also consider other non-financial factors as well, such as the District's property tax base, the condition of the District's capital assets, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

Reporting the District's Most Significant Funds

Fund financial statements provide detailed information about the District's major funds, not the District as a whole. The District establishes separate funds to manage its many activities and to help demonstrate that money that is restricted in its use is spent for the intended purpose.

All of the District's activities are reported as governmental activities. Governmental fund financial statements provide a detailed view of the District's governmental operations and the basic services it provides. Governmental fund information helps determine the availability of financial resources to support the District's programs. The District's major Governmental funds have separate columns on the financial statements. The District's major Governmental funds are the General Fund and the Women, Infants and Children (WIC) Fund. The programs reported in Governmental funds are those reported in the Governmental activities section of the entity-wide statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED DECEMBER 31, 2019

(UNAUDITED)

The District as a Whole

Table 1 provides a summary of the District's net position for 2019 compared to 2018 on a cash basis:

TABLE 1Net Position

	Governmental Activities						
		2019		2018			
Assets	·						
Equity in pooled cash	\$	5,239,194	\$	5,548,076			
Total assets		5,239,194		5,548,076			
Net position							
Restricted		1,062,190		1,245,756			
Unrestricted		4,177,004		4,302,320			
Total net position	\$	5,239,194	\$	5,548,076			

As mentioned previously, the net position of Governmental activities decreased \$ 308,882 during 2019. The decrease was primarily associated with the General Fund, which decreased by \$ 332,596.

Table 2 reflects the changes in net position in 2019 compared to 2018 on a cash basis.

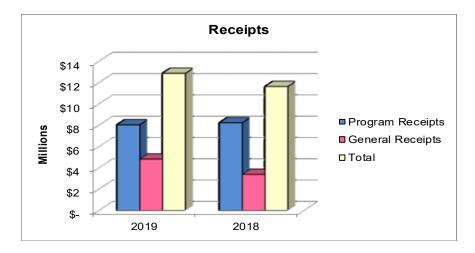
Table 2
Change in Net Position

	Government	al Activities			
	2019		2018		
Receipts					
Program receipts					
Charges for services and sales	\$ 3,892,668	\$	3,997,823		
Operating grants, entitlements and contributions	4,155,249		4,248,288		
Total program receipts	8,047,917		8,246,111		
General receipts					
Property and other local taxes	3,336,508		3,304,450		
Grants and entitlements	204,273		88,220		
Miscellaneous	 1,295,355		7,273		
Total general receipts	4,836,136		3,399,943		
Total receipts	 12,884,053		11,646,054		
Disbursements					
Public health services	 13,192,935		14,252,886		
Excess of disbursements over receipts	(308,882)		(2,606,832)		
Net position, beginning of year	 5,548,076		8,154,908		
Net position, end of year	\$ 5,239,194	\$	5,548,076		

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED DECEMBER 31, 2019

(UNAUDITED)



Program receipts in 2019 represent 62.5 percent of total receipts as compared to 70.8 percent in 2018. These receipts are primarily comprised of fees received for home health services, immunizations, inspections, food service licenses and restricted intergovernmental receipts.

General receipts represent 37.5 percent of the District's total receipts, and of this amount, 69.0 percent are local taxes.

Governmental Activities

If one looks at the Statement of Activities – Cash Basis, the first column lists the major service provided by the District. The next column identifies the costs of providing that service. The major program disbursements for governmental activities are for public health services. The next two columns of the Statement entitled Program Receipts identify amounts collected through fees and grants received by the District that have a restricted use. The Net (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the services that expend general receipts, the source of which to a significant extent is the local taxpayer. A comparison between the total cost of services and the net cost is presented below.

	Total Cost	of Services	Net Cost	of Se	ervices
	2019	2018	 2019		2018
			 		_
Public health services	\$ 13,192,935	\$ 14,252,886	\$ 5,145,018	\$	6,006,775

Property taxes and other general receipts support 36.7 percent of the governmental activities.

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED DECEMBER 31, 2019

(UNAUDITED)

The District's Funds

Total Governmental funds had receipts of \$11,477,697 and disbursements of \$11,993,859. The General Fund balance decreased by \$332,596 in 2019, as compared to a decrease of \$2,762,801 in 2018. WIC fund balance had an increase of \$968 in 2019 as compared to an increase of \$157 in 2018.

Budget Highlights

The District's budget is prepared according to Ohio law and accounts for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

The Board of Health amends the General Fund budget as necessary to reflect incremental revenues and corresponding expenditures. The Health Commissioner approves all adjustments to categories within the Board approved appropriations.

Excluding other sources, General Fund final budgeted receipts were \$445,228 higher than originally budgeted. Actual receipts were less than final budget receipts by \$325,757. Excluding other uses, General Fund final disbursements budget was \$2,875,527 higher than the originally budgeted amount, while actual disbursements were \$2,330,214 less than final appropriations.

Excluding other sources, WIC Fund final budgeted receipts were \$22,000 higher than originally budgeted. Actual receipts were lower than final budget receipts by \$20,260. Excluding other uses, WIC Fund final disbursements budget was \$22,000 higher than the originally budgeted amount, while actual disbursements were \$46,641 less than final appropriations.

Capital Assets and Debt Administration

Capital Assets

The District currently tracks its capital assets. However, since the financial statements are presented on a cash basis, capital assets are not reflected on the District's financial statements. Instead, the acquisitions of property, plant and equipment are recorded as disbursements when paid.

Debt

The District has no debt obligations.

MANAGEMENT'S DISCUSSION AND ANALYSIS

FOR THE YEAR ENDED DECEMBER 31, 2019

(UNAUDITED)

Current Issues

The District entered into new headquarters in 2019. The building project began in early 2018 and became the new headquarters in November of 2019. The capital investment is a significant upfront cost but future costs for maintaining the building will be covered by the county administration and lead to a lower burden on the district in future years. All costs for the building were covered except the final \$ 1.9 million which will be financed over 20 years with the intent to pay off the note early.

The next public health levy will be on the ballot in the fall of 2021 and will be in place for 5 years. The current levy is in place until the end of 2022. These levy dollars provide a stable funding base for the District.

In the summer of 2016 the District earned Public Health Accreditation. Public Health Accreditation has positioned the District to compete for grant dollars that may not be available to those departments that are not accredited and to better respond to current funders. This strategy has already begun to pay off. Public Health Accreditation, along with the merger of local health departments in the county, has already lead to additional dollars from the state health department and in grant applications. The opportunity for future funding should prove to be worth the extra effort that the District has put forth to become accredited and lead to more opportunity over the next few years.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of the District's finances and to reflect the District's accountability for the monies it receives. If you have any questions about this report or need additional information, contact the Health Commissioner at Lorain County General Health District, 9880 S. Murray Ridge Road, Elyria, Ohio 44035, or by telephone at 440-284-3219.

LORAIN COUNTY GENERAL HEALTH DISTRICT dba LORAIN COUNTY PUBLIC HEALTH STATEMENT OF NET POSITION – CASH BASIS DECEMBER 31, 2019

	•	vernmental Activities
Assets Equity in pooled cash	\$	5,239,194
Total assets		5,239,194
Net position		
Restricted		1,062,190
Unrestricted		4,177,004
Total net position	\$	5,239,194

STATEMENT OF ACTIVITIES – CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2019

								Net
				Program Ca	sh Re	ceipts	(Dis	bursements)
			•	Charges	(Operating	Re	eceipts and
		Cash	fo	or Services	(Grants and	Cl	hanges in
	Dis	sbursements		and Sales	Co	ontributions	Ne	et Position
Governmental activities								
Public health services	\$	13,192,935	\$	3,892,668	\$	4,155,249		(5,145,018)
	-							
	Gen	eral receipts						
	Pı	roperty taxes le	vied fo	r:				
		General purpos	es					3,336,508
	G	rants and entitle	ements	not restricted	to spe	cific purposes		204,273
	М	iscellaneous						1,295,355
	Tota	ıl general receip	ts					4,836,136
	Cha	nge in net posit	ion					(308,882)
	Net	position at begi	nning	of year				5,548,076
	Net	position at end	of yea	r			\$	5,239,194

STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES – GOVERNMENTAL FUNDS

DECEMBER 31, 2019

		General Fund	WIC Fund		Gov	Other ernmental Funds	Total Governmental Funds		
Assets									
Equity in pooled cash	_\$	4,011,419	\$	252,272	\$	768,223	_\$	5,031,914	
Total assets		4,011,419		252,272		768,223		5,031,914	
Fund balances									
Restricted		41,695		252,272		768,223		1,062,190	
Committed		22,784		-		-		22,784	
Assigned		337,301		-		-		337,301	
Unassigned		3,609,639		-		-		3,609,639	
Total fund balances	\$	4,011,419	\$	252,272	\$	768,223	\$	5,031,914	

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES – GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2019

	General WIC Fund Fund		Other Governmental Funds		Total Governmental Funds		
Receipts							
Taxes	\$ 3,336,508	\$	-	\$	-	\$	3,336,508
Intergovernmental							
Federal	-		1,107,240		1,135,336		2,242,576
State	1,388,668		-		149,917		1,538,585
Local grants	578,361		-		-		578,361
Special assessments Charges for services	3,311		-		-		3,311
Home health services	398,460		-		-		398,460
Immunizations	461,032		-		-		461,032
Inspection fees	130,602		-		-		130,602
Contractual services	750,994		-		-		750,994
Licenses	144,906		-		695,119		840,025
Miscellaneous							
Other receipts	95,761		-		127,992		223,753
Other fees	594,201		-		-		594,201
Refunds	371,939		<u>-</u>		7,350		379,289
Total receipts	8,254,743		1,107,240		2,115,714		11,477,697
Disbursements							
Salaries and benefits	6,056,338		1,061,924		1,520,551		8,638,813
Travel	62,076		4,466		22,817		89,359
Office supplies	58,340		5,206		6,978		70,524
Medical supplies	411,922		837		6,220		418,979
Equipment	622,185		13,515		33,669		669,369
Contracts - repair/service	655,405		302		516,378		1,172,085
Distribution to state	325,578		-		167,689		493,267
Other expenditures	380,495		20,022		40,946		441,463
Total disbursements	8,572,339		1,106,272		2,315,248		11,993,859
Excess receipts over/(under)							
disbursements	 (317,596)		968		(199,534)		(516,162)
Other financing sources (uses)							
Advances in	653,123		250,000		418,123		1,321,246
Advances out	(668, 123)		(250,000)		(403, 123)		(1,321,246)
Total other financing sources (uses)	(15,000)		-		15,000		-
Net change in fund balances	(332,596)		968		(184,534)		(516, 162)
Cash balance, beginning	4,344,015		251,304		952,757		5,548,076
Cash balance, ending	\$ 4,011,419	\$	252,272	\$	768,223	\$	5,031,914

See accompanying notes to the basic financial statements.

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (BUDGET BASIS) – GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2019

GE				

	Budget /	Amou	nts		Fi	riance with nal Budget Positive
	 Original		Final	Actual		Negative)
Receipts		-				
Taxes	\$ 3,117,727	\$	3,336,500	\$ 3,336,508	\$	8
Intergovernmental						
State	1,404,694		1,571,144	1,388,668		(182,476)
Local grants	390,560		590,510	578,361		(12,149)
Special assessments	3,600		3,600	3,311		(289)
Charges for services						
Home health services	400,000		400,000	398,460		(1,540)
Immunizations	500,000		500,000	461,032		(38,968)
Inspection fees	191,750		191,750	130,602		(61,148)
Contractual services	733,800		733,800	750,994		17,194
Licenses	141,700		141,700	144,906		3,206
Miscellaneous						
Other receipts	76,420		76,420	95,761		19,341
Other fees	590,000		600,000	594,201		(5,799)
Refunds	 585,021		435,076	 371,939		(63,137)
Total receipts	 8,135,272		8,580,500	8,254,743		(325,757)
Disbursements						
Salaries and benefits	6,225,442		6,234,677	6,056,338		178,339
Travel	67,762		67,762	65,262		2,500
Office supplies	49,060		81,767	76,808		4,959
Medical supplies	310,151		464,484	443,270		21,214
Equipment	134,355		740,410	645,335		95,075
Contracts - repair/service	708,791		863,268	797,800		65,468
Distribution to state	393,751		414,881	409,088		5,793
Other expenditures	475,015		2,372,605	415,739		1,956,866
Total disbursements	 8,364,327		11,239,854	 8,909,640		2,330,214
Excess receipts over/(under)						
disbursements	 (229,055)		(2,659,354)	(654,897)		2,004,457
Other financing sources (uses)						
Advances in	735,000		693,200	653,123		(40,077)
Advances out	(735,000)		(678,200)	(668,123)		10,077
Total other financing sources (uses)	-		15,000	(15,000)		(30,000)
Net change in fund balances	(229,055)		(2,644,354)	(669,897)		1,974,457
Prior year encumbrances	330,797		330,797	330,797		-
Cash balance, beginning	3,971,523		3,971,523	3,971,523		
Cash balance, ending	\$ 4,073,265	\$	1,657,966	\$ 3,632,423	\$	1,974,457

See accompanying notes to the basic financial statements.

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL (BUDGET BASIS) – WIC FUND

FOR THE YEAR ENDED DECEMBER 31, 2019

WIC FUND Variance with Final Budget Positive **Budget Amounts** Original Final Actual (Negative) Receipts Intergovernmental Federal 1,107,240 (20,260)1,105,500 1,127,500 Total receipts 1,105,500 1,127,500 1,107,240 (20,260)Disbursements Salaries and benefits 1,070,898 1,092,898 1,061,924 30.974 Travel 10,200 9,100 7,951 1,149 Office supplies 5,210 8,100 5,206 Medical supplies 4,000 3,380 837 2,543 Equipment 11.000 13.565 13.515 50 Contracts - repair/service 1,750 4,055 302 3,753 Other expenditures 28,450 28,190 20,022 8,168 Total disbursements 1,134,398 1,156,398 1,109,757 46,641 Excess receipts over/(under) disbursements (28,898)(28,898)(2,517)26,381 Other financing sources (uses) Transfers in 15,000 15,000 (15,000)Transfers out (15,000)(15,000)15,000 Advances in 250,000 250,000 250,000 Advances out (250,000)(250,000)(250,000)Total other financing sources (uses) Net change in fund balances (28,898)(28,898)(2,517)26,381 Prior year encumbrances 13,898 13,898 13,898 Cash balance, beginning, restated 279,101 279,101 279,101 290,482 26,381 Cash balance, ending \$ 264,101 \$ 264,101 \$ \$

STATEMENT OF FUND NET POSITION – CASH BASIS - INTERNAL SERVICE FUND

FOR THE YEAR ENDED DECEMBER 31, 2019

	•	nternal Service Fund
Assets Equity in pooled cash Total assets	\$	207,280 207,280
Net position Unrestricted Total fund balances	\$	207,280 207,280

STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND NET POSITION - CASH BASIS – INTERNAL SERVICE FUND

FOR THE YEAR ENDED DECEMBER 31, 2019

Operating receipts	
Charges for services	\$ 1,609,536
Miscellaneous	4,100
Total operating receipts	1,613,636
Operating disbursements	
Claims	980,056
Purchased services	329,550
Other	 96,750
Total operating disbursements	 1,406,356
Operating income	 207,280
Change in net position	207,280
Net position beginning of year	
Net position end of year	\$ 207,280

STATEMENT OF CASH FLOWS - CASH BASIS – INTERNAL SERVICE FUND

FOR THE YEAR ENDED DECEMBER 31, 2019

Cash flows from operating activities Cash received from transactions with other funds Other cash receipts Cash payments for claims Net cash provided by operating activities	\$ 1,609,536 4,100 (1,406,356) 207,280
Net increase in cash and cash equivalents	207,280
Cash and cash equivalents beginning of year	
Cash and cash equivalents end of year	\$ 207,280
Reconciliation of operating income to net cash provided by operating activities	
Operating income	\$ 207,280
Net cash provided by operating activities	\$ 207,280

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NOTES TO THE BASIC FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 1 - DESCRIPTION OF THE GENERAL HEALTH DISTRICT AND REPORTING ENTITY

The constitution and laws of the State of Ohio establish the rights and privileges of the Lorain County General Health District, dba Lorain County Public Health, (the District) as a body corporate and politic. An eight member Board, including a Health Commissioner govern the District which provides health services to the community including education and prevention of disease.

REPORTING ENTITY

A reporting entity is comprised of the primary government, component units and other organizations ensuring that the financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. They comprise the District's legal entity which provides services associated with immunization, vital statistics, health related licenses and permits, disease prevention and control, public health nursing, water and solid waste programs and emergency preparedness programs.

The Lorain County Commissioners are the taxing authority for the District. The Lorain County Auditor and the Lorain County Treasurer are responsible for fiscal control of the resources of the District.

The District's management believes these financial statements present all activities for which the District is financially accountable.

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. BASIS OF PRESENTATION

These financial statements follow the basis of accounting the Auditor of State prescribes or permits.

The District's Basic Financial Statements consist of government-wide financial statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements, which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" receipts and disbursements. The statements distinguish between those activities of the District that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The District has no business-type activities.

The Statement of Net Position – Cash Basis presents the cash balances of the governmental activities of the District at year-end. The Statement of Activities – Cash Basis presents a comparison between direct disbursements and program receipts for each program or function of the District's governmental activities. Direct disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program receipts include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing or draws from the general receipts of the District.

NOTES TO THE BASIC FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

A. BASIS OF PRESENTATION (continued)

Fund Financial Statements

During the year, the District segregates transactions related to certain District functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

B. FUND ACCOUNTING

The District uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The District utilizes the governmental category of funds.

Governmental Funds

Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. The following are the District's major governmental funds:

General Fund - is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Women, Infants and Children (WIC) Fund – this fund receives federal grant funds which are used to provide services through the Special Supplemental Nutrition Program.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

C. MEASUREMENT FOCUS

The District has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the District's cash basis of accounting, receipts are recognized when received in cash, rather than when earned, and disbursements when paid, rather than when a liability is incurred.

D. BASIS OF ACCOUNTING

These financial statements are presented in accordance with the cash basis of accounting. As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

NOTES TO THE BASIC FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

E. CASH

As required by Ohio Revised Code, the Lorain County Treasurer is custodian for the District's cash. The District's assets are held in the County's cash and investment pool, and are valued at the County Treasurer's reported carrying amount. Financial information can be obtained from the Lorain County Treasurer, located at 226 Middle Avenue, Elyria, Ohio 44035.

F. CAPITAL ASSETS

Acquisitions of property, plant and equipment are recorded as disbursements when paid. Acquisitions of property are not reflected as an asset under the basis of accounting the District uses.

G. COMPENSATED ABSENCES

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The cash basis of accounting does not recognize unpaid leave as a liability.

H. LONG-TERM OBLIGATIONS

The District did not have any bonds or other long-term debt obligations.

I. INTERFUND RECEIVABLES/PAYABLES

The statements report exchange transactions between funds as receipts in the seller funds and as disbursements in the purchasing funds. Non-exchange flows of cash from one fund to another are reported as interfund transfers. Governmental funds report interfund transfers as other financing sources/uses.

J. NET POSITION

These statements report restricted net position when enabling legislation or creditors, grantors or laws or regulations of other governments have imposed limitations on their use. The Statement of Net Position reports \$ 1,062,190 as restricted net position, none of which is restricted by enabling legislation.

The District first applies restricted resources when incurring a disbursement for which it may use either restricted or unrestricted resources.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 – <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (continued)

K. FUND BALANCE

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

<u>Restricted</u> - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Health. Those committed amounts cannot be used for any other purpose unless the Board of Health removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board of Health.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

L. BUDGETARY PROCESS

The Ohio Revised Code requires that all funds be budgeted and appropriated. The major documents prepared are the appropriations resolution and certificate of estimated resources, which use the budgetary basis of accounting. The budgetary basis reports expenditures when a commitment is made (i.e., when an encumbrance is approved). The certificate of estimated resources establishes a limit on the amounts the Board of Health may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The Board of Health uses the fund/function level as its legal level of control for all funds.

ORC Section 5705.28(C) (1) requires the District to file an estimate of contemplated revenue and expenses with the municipalities and townships within the District by about June 1 (forty-five days prior to July 15). The county auditor cannot allocate property taxes from the municipalities and townships within the District if the filing has not been made.

ORC Section 3709.28 establishes budgetary requirements for the District, which are similar to ORC Chapter 5705 budgetary requirements. On or about the first Monday of April, the District must adopt an itemized appropriation measure. The appropriation measure, together with an itemized estimate of revenues to be collected during the next fiscal year, shall be certified to the county budget commission. Subject to estimated resources, the Board of Health may, by resolution, transfer appropriations from one appropriation item to another, reduce or increase any item, create new items, and make additional appropriations or reduce the total appropriation. Such appropriation modifications shall be certified to the county budget commission for approval.

The District amends the certificate of estimated resources during the year if the District receives additional or new sources of funds. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources in effect at the time final appropriations were passed by the District.

The Board may amend appropriations throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the District during the year.

Budget versus actual statements for major funds are presented as part of the basic financial statements.

The following adjustment is necessary to reconcile the cash basis statement to the budget basis statement:

 Net Change in Fund Balance

 General Fund
 WIC Fund

 Fund
 Fund

 Budget basis
 \$ (669,897)
 \$ (2,517)

 Adjustment for encumbrances
 337,301
 3,485

Cash basis, as reported

(332,596)

\$

968

NOTES TO THE BASIC FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 3 - FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on a fund for the major governmental funds and all other governmental funds are presented below:

	General WIC				lonmajor <i>r</i> ernmental			
Fund balances		Fund	Fund		Funds		Total	
Restricted for:								
WIC Retirement	\$	41,695	\$	-	\$	-	\$	41,695
WIC		-		252,272		-		252,272
Food Service		-		-		248,909		248,909
Solid Waste Management		-		-		14,289		14,289
Car Seat Program		-		-		2,082		2,082
Construction, Demolition and Debris		-		-		206,915		206,915
Smoke Free Ohio		-		-		9,991		9,991
Family Planning Services		-		-		58,906		58,906
Opiate Prevention		-		-		23,290		23,290
Public Health Emergency Preparedness		-		-		63,635		63,635
Healthy Homes and Lead Poisoning Prevention		-		-		760		760
Maternal and Child Health Grants		-		-		58,208		58,208
Ohio Infant Mortality Reduction Initiative		-		-		20,536		20,536
State and Community Highway Safety		-		-		21,710		21,710
Preventative Health		-		-		27,820		27,820
State Public Health Actions		-		-		2,289		2,289
Beach Monitoring		-		-		825		825
Dental Sealant						8,058		8,058
Total restricted		41,695		252,272		768,223	-	1,062,190
Committed for:		00.704						00 704
Sewer replacement		22,784						22,784
Total committed		22,784				-		22,784
Assigned for:		007.004						007.004
Encumbrances		337,301		-				337,301
Total assigned		337,301						337,301
Unassigned	;	3,609,639						3,609,639
Total fund balances	\$ 4	4,011,419	\$	252,272	\$	768,223	\$	5,031,914

NOTES TO THE BASIC FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 4 - CASH BALANCES

The District's cash pool, used by all funds, is deposited with the Lorain County Treasurer. The cash pool is commingled with Lorain County's cash and investment pool and is not identifiable as to demand deposits or investments. The carrying amount of cash on deposit with the Lorain County Treasurer at December 31, 2019 was \$ 5,239,194.

NOTE 5 - PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Health. The Ohio Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State of Ohio, and are reflected in the accompanying financial statements as intergovernmental receipts. Tax payments are due to Lorain County by December 31. If the property owner elects to make semi-annual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the District.

The full tax rate for all District operations for the year ended December 31, 2019, was \$ 1.00 per \$1,000 of assessed value. The assessed values of real and personal property upon which 2019 property tax receipts were based are as follows:

Real property	\$ 6,907,930,160
Public utility property	359,834,180
	\$ 7,267,764,340

Lorain County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

NOTE 6 - RISK MANAGEMENT

A. PROPERTY AND LIABILITY

The District has obtained commercial insurance for comprehensive property and general liability, vehicles, and errors and omissions. Settled claims have not exceeded commercial coverage in any of the past three years. There have been no significant reductions in coverage from prior years.

B. EMPLOYEE MEDICAL BENEFITS

The District provides dental and vision insurance through commercial insurance coverage.

The District provides employee health and prescription benefits through a self-insurance program administered by Medical Mutual. The District limits its liability for medical claims by maintaining a specific/family stop-loss and aggregate stop loss thresholds of \$50,000 and \$1,000,000, respectively.

The Self Insurance Fund pays covered claims to service providers, and recovers these costs from charges to other funds based on an actuarially determined cost per employee.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 7 - CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, management believes such refunds, if any, would not be significant.

NOTE 8 - DEFINED BENEFIT PENSION PLAN

Plan Description - District employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. District employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

NOTES TO THE BASIC FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2019

Group B

Group C

for service years in excess of 25

NOTE 8 – <u>DEFINED BENEFIT PENSION PLAN</u> (continued)

Group A

for service years in excess of 25

Group / C	Group B	Gloup G
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and service requirements:	Age and service requirements:	Age and service requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35
Public Safety	Public Safety	Public Safety
Age and service requirements:	Age and service requirements:	Age and service requirements:
Age 48 with 25 years of service credit	Age 48 with 25 years of service credit	Age 52 with 25 years of service credit
or Age 52 with 15 years of service credit	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit
Law Enforcement	Law Enforcement	Law Enforcement
Age and service requirements:	Age and service requirements:	Age and service requirements:
Age 52 with 15 years of service credit	Age 48 with 25 years of service credit	Age 48 with 25 years of service credit
	or Age 52 with 15 years of service credit	or Age 56 with 15 years of service credit
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 25 years and 2.1%	service for the first 25 years and 2.1%	service for the first 25 years and 2.1%

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

for service years in excess of 25

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 8 – <u>DEFINED BENEFIT PENSION PLAN</u> (continued)

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local	Public Safety	Law Enforcement
2018 Statutory maximum contribution rates	und Loodi	Culcty	Linorocinicit
Employer	14.0%	18.1%	18.1%
Employee ***	10.0%	*	**
2018 Actual contribution rates			
Employer			
Pension	14.0%	18.1%	18.1%
Post-employment health care benefits ****	0.0%	0.0%	0.0%
Total employer	14.0%	18.1%	18.1%
Employee	10.0%	12.0%	13.0%

- * This rate is determined by OPERS' Board and has no maximum rate established by ORC.
- ** This rate is determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.
- Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.
- **** This employer health rate care rate is for the traditional and combined plans. The employer contribution for the member-directed plan is 4 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The District's contractually required contribution was \$829,606 for year 2019.

LORAIN COUNTY GENERAL HEALTH DISTRICT dba LORAIN COUNTY PUBLIC HEALTH

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 9 - POSTEMPLOYMENT BENEFITS

Plan Description – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit postemployment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2018, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. For the year ended December 31, 2019, OPERS did not allocate any employer contributions to post-employment health care.

LORAIN COUNTY GENERAL HEALTH DISTRICT dba LORAIN COUNTY PUBLIC HEALTH

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE 10 - CHANGE IN ACCOUNTING PRINCIPLE

For fiscal year 2019, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 83, – "Certain Asset Retirement Obligations", GASB Statement No. 84, "Fiduciary Activities" and GASB Statement No. 88, "Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements."

GASB Statement No. 83, "Certain Asset Retirement Obligations"- This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. This Statement will enhance comparability of financial statements among governments by establishing uniform criteria for governments to recognize and measure certain AROs, including obligations that may not have been previously reported. This Statement also will enhance the decision-usefulness of the information provided to financial statement users by requiring disclosures related to those AROs. These changes were incorporated in the District's fiscal year 2019 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 84, "Fiduciary Activities" establishes specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. These changes were incorporated in the District's fiscal year 2019 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 88, "Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements." - The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The requirements of this Statement will improve financial reporting by providing users of financial statements with essential information that currently is not consistently provided. In addition, information about resources to liquidate debt and the risks associated with changes in terms associated with debt will be disclosed. As a result, users will have better information to understand the effects of debt on a government's future resource flows. These changes were incorporated in the District's fiscal year 2019 financial statements; however, there was no effect on beginning net position/fund balance.

NOTE 11 - SUBSEQUENT EVENTS

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. The impact on the District's future operating costs, revenues, any recovery from emergency funding, either federal or state, cannot be estimated.

SUPPLEMENTARY INFORMATION

LORAIN COUNTY GENERAL HEALTH DISTRICT dba LORAIN COUNTY PUBLIC HEALTH

COMBINING SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCES – NON-MAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2019

	Food Service	Solid Waste Management	Car Seat Program	Construction Demolition and Debris	Smoke Free Ohio	Family Planning Services	Public Health Emergency Preparedness
Receipts							
Intergovernmental							
Federal	\$ -	\$ -	\$ -	\$ -	\$ 12,000	410,715	\$ 205,385
State	-	141,767	-	-	8,150	-	-
Charges for services							
Licenses	695,119	-	-	-	-	-	-
Miscellaneous							
Other receipts	2,860	-	8,593	116,139	-	-	-
Refunds	-	-	-	-	7,350	-	-
Total receipts	697,979	141,767	8,593	116,139	27,500	410,715	205,385
Disbursements							
Salaries and benefits	622,963	152,088	-	20,179	37,585	1,171	217,066
Travel	14,997	-	-	_	986	_	4,482
Office supplies	5,090	183	-	-	-	_	803
Medical supplies	_	-	-	-	-	_	-
Contracts - repair/service	-	-	8,476	-	-	361,746	-
Distribution to state	37,374	57,500	-	72,815	-	-	-
Other expenditures	9,572	2,472	-	_	387	_	2,449
Total disbursements	689,996	212,243	8,476	126,663	38,958	362,917	224,800
Excess receipts over/							
(under) disbursements	7,983	(70,476)	117	(10,524)	(11,458)	47,798	(19,415)
,							
Other financing sources (uses)							
Advances in	-	3,123	-	-	20,000	60,000	110,000
Advances out		(3,123)				(50,000)	(100,000)
Total other financing sources (uses)					20,000	10,000	10,000
Excess of receipts and other financing sources over/(under) disbursements and other							
financing uses	7,983	(70,476)	117	(10,524)	8,542	57,798	(9,415)
Cash balance, beginning	240,926	84,765	1,965	217,439	1,449	1,108	73,050
Cash balance, ending	\$248,909	\$ 14,289	\$ 2,082	\$ 206,915	\$ 9,991	\$58,906	\$ 63,635

F	cellaneous Federal Grants	Maternal and Child Health Grants	Ohio Infant Mortality Reduction Initiative	State and Community Highw ay Safety	Preventative Health	State Public Health Actions	Beach Monitoring	Opiate Prevention	Active Transportation	Total
\$	79,000	\$ 29,950	\$ 123,006 -	\$ 70,271 -	\$ 117,406 -	\$ -	\$ 25,300	\$ 48,000	\$ 14,303 -	\$ 1,135,336 149,917
	-	-	-	-	-	-	-	-	-	695,119
	-	-	-	400	-	-	-	-		127,992 7,350
	79,000	29,950	123,006	70,671	117,406		25,300	48,000	14,303	2,115,714
	70,009 - -	57,190 - 144	10,113 - -	66,326 69 485	99,764 2,283 273	50,174 - -	18,688 - -	79,710 - -	17,525 - -	1,520,551 22,817 6,978
	- 67	- - -	- 124,350 -	- 2,500 -	- 11,636 -	- 1,389 -	6,220 - -	-	- 6,214 -	6,220 516,378 167,689
	6,934 77,010	98 57,432	134,463	5,778 75,158	10,053 124,009	697 52,260	24,908	79,710	2,506 26,245	40,946
	1,990	(27,482)	(11,457)	(4,487)	(6,603)	(52,260)	392	(31,710)	(11,942)	(199,534)
	- (100,000) (100,000)	25,000 (25,000)	40,000 (40,000)	20,000 (20,000)	40,000 (40,000)	- - -	25,000 (25,000)	55,000 - 55,000	20,000	418,123 (403,123) 15,000
	(98,010) 98,770	(27,482) 85,690	(11,457) 31,993	(4,487) 26,197	(6,603) 34,423	(52,260) 54,549	392 433	23,290	8,058	(184,534) 952,757
\$	760	\$58,208	\$ 20,536	\$ 21,710	\$ 27,820	\$ 2,289	\$ 825	\$ 23,290	\$ 8,058	\$ 768,223



LORAIN COUNTY GENERAL HEALTH DISTRICT dba LORAIN COUNTY PUBLIC HEALTH SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2019

Federal Grantor / Pass Through/ Grantor Program Title	CFDA Number	Pass Through	<u>Disbursements</u>
U.S. Department of Agriculture			
Passed through the Ohio Department of Health			
Special Supplemental Food Program for Women, Infants and Children (WIC)	10.557	04710011WA1219 04710011WA1320	\$1,106,272
Total U.S. Department of Agriculture			1,106,272
U.S. Department of Health and Human Services Passed through the Ohio Department of Health			
Public Health Emergency Preparedness	93.074	04710012PH1019 04710012PH1120 04710011RH0319	224,800
Family Planning Services	93.217	04710011RH0420	362,917
State Public Health Actions	93.757	04710014PO0418	52,260
Preventative Health	93.991	04710014CC1019	124,009
Tobacco Use Prevention and Cessation	93.305	04710014TU0120	12,000
Ohio Healthy Home & Lead Poisoning	93.197	6B04MC31500-01-02	77,010
Maternal and Child Health Maternal & Child Health	93.994	04710011MP0319 04710011MB0119	57,432
Moms & Babies First: Black Infant Mortality	93.994	04710011MB0220	134,463
Total Maternal and Child Health	93.994		191,895
		04710014IN0120	
Integrated Naloxone	93.778	04710014IN0221	79,710
Total U.S. Department of Health and Human Services			1,124,601
U.S. Department of Transportation Passed through the Office of the Governor's Highway Safety Representative			
Highway Planning and Construction	20.205	N/A	26,245
State and Community Safety	20.600	SC-2019-Lorain County General Hea-00015 SC-2020-Lorain County General Hea-00009	75,158
Total U.S. Department of Transportation			101,403
U.S. Environmental Protection Agency Passed through the Ohio Environmental Protection Agency			
Beach Monitoring	66.472	CU-00E52610-0	24,908
Total U.S. Environmental Protection Agency			24,908
Total Federal Awards Expenditures			\$2,357,184

LORAIN COUNTY GENERAL HEALTH DISTRICT dba LORAIN COUNTY PUBLIC HEALTH

NOTES TO THE SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE A - BASIS OF PRESENTATION

The accompanying Schedule of Federal Awards Expenditures (the Schedule) includes the federal award activity of Lorain County General Health District (the District's) under programs of the federal government for the year ended December 31, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The District has elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

CFDA - Catalog of Federal Domestic Assistance



1907 Grand Central Ave. Vienna, WV 26105 304.422.2203

150 West Main St. St. Clairsville, OH 43950 740.695.1569

1310 Market Street, Suite 300 Wheeling, WV 26003 304.232.1358

749 Wheeling Ave., Suite 300 Cambridge, OH 43725 740.435.3417

RERRY Associates Certified Public Accountants, A.C.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

September 1, 2020

Lorain County General Health District Lorain County 9880 South Murray Ridge Road Elyria, Ohio 44035

To the Board of Health:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the cash basis financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the **Lorain County General Health District**, Lorain County, (the District) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated September 1, 2020, wherein we noted the District uses a special purpose framework other than generally accepted accounting principles and the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent period of the District.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

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Lorain County General Health District
Lorain County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Perry and Associates

Certified Public Accountants, A.C.

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Marietta, Ohio





150 West Main St. St. Clairsville, OH 43950 740.695.1569

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

September 1, 2020

Certified Public Accountants, A.C.

Lorain County General Health District Lorain County 9880 South Murray Ridge Road Elyria, Ohio 44035

Associates

To the Board of Health:

Report on Compliance for the Major Federal Program

We have audited the **Lorain County General Health District's** (the District) compliance with the applicable requirements described in the *Office of Management and Budget (OMB) Compliance Supplement* that could have a direct and material effect on the Lorain County General Health District's major federal program for the year ended December 31, 2019. The District's major federal program is identified in the *Summary of Audit Results* in the accompanying schedule of audit findings.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal program.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the District's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

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Lorain County General Health District Lorain County Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance Page 2

Opinion on the Major Federal Program

In our opinion, the District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended December 31, 2019.

Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Board's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Perry and Associates

Certified Public Accountants, A.C.

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Marietta, Ohio

LORAIN COUNTY GENERAL HEALTH DISTRICT LORAIN COUNTY

Schedule of Audit Findings 2 CFR § 200.515 For the Year Ended December 31, 2019

1. SUMMARY OF AUDIT RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Special Supplemental Nutrition Program for Women, Infants, and Children (WIC), CFDA #10.557
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee, under 2 CFR § 200.520?	No

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS FOR FEDERAL AWARDS

None





LORAIN COUNTY GENERAL HEALTH DISTRICT LORAIN COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 12/15/2020

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370