



## MORGAN TOWNSHIP SCIOTO COUNTY DECEMBER 31, 2019 and 2018

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# INDEPENDENT AUDITOR'S REPORT

Morgan Township Scioto County 8413 Big Bear Creek Road Lucasville, Ohio 45648

To the Trustees:

## **Report on the Financial Statements**

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the Morgan Township, Scioto County, Ohio (the Township) as of and for the years ended December 31, 2019 and 2018.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

## Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Morgan Township Scioto County Independent Auditor's Report Page 2

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

## Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2019 and 2018, and the respective changes in financial position thereof for the years then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of the Morgan Township, Scioto County as of December 31, 2019 and 2018, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### **Emphasis of Matter**

As discussed in Note 11 to the 2019 financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Township. We did not modify our opinion regarding this matter.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 10, 2020, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Keith Faber Auditor of State

Columbus, Ohio

November 10, 2020

# Morgan Township

## Scioto County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2019

|  | General  | Special<br>Revenue | Capital<br>Projects | Totals<br>(Memorandum<br>Only) |
|--|----------|--------------------|---------------------|--------------------------------|
| Cash Receipts                                  |          |                    |                     |                                |
| Property and Other Local Taxes                 | \$52,336 | \$101,004          |                     | \$153,340                      |
| Intergovernmental                              | 25,062   | 152,291            | 20,000              | 197,353                        |
| Earnings on Investments                        | 34       | 13                 |                     | 47                             |
| Miscellaneous                                  | 7,337    | 5,122              |                     | 12,459                         |
| Total Cash Receipts                            | 84,769   | 258,430            | 20,000              | 363,199                        |
| Cash Disbursements                             |          |                    |                     |                                |
| Current:                                       |          |                    |                     |                                |
| General Government                             | 54,908   |                    |                     | 54,908                         |
| Public Safety                                  | 3,578    | 45,929             |                     | 49,507                         |
| Public Works                                   |          | 106,978            |                     | 106,978                        |
| Health   | 16,151   |                    |                     | 16,151                         |
| Capital Outlay                                 |          | 31,850             | 20,000              | 51,850                         |
| Debt Service:                                  |          |                    |                     |                                |
| Principal Retirement                           |          | 21,187             |                     | 21,187                         |
| Interest and Fiscal Charges                    |          | 2,846              |                     | 2,846                          |
| Total Cash Disbursements                       | 74,637   | 208,790            | 20,000              | 303,427                        |
| Excess of Receipts Over (Under) Disbursements  | 10,132   | 49,640             | 0                   | 59,772                         |
| Other Financing Receipts (Disbursements)       |          |                    |                     |                                |
| Other Debt Proceeds                            |          | 31,849             |                     | 31,849                         |
| Total Other Financing Receipts (Disbursements) | 0        | 31,849             | 0                   | 31,849                         |
| Net Change in Fund Cash Balances               | 10,132   | 81,489             | 0                   | 91,621                         |
| Fund Cash Balances, January 1                  | 50,605   | 147,761            |                     | 198,366                        |
| Fund Cash Balances, December 31                |          |                    |                     |                                |
| Restricted                                     | 0        | 229,250            | 0                   | 229,250                        |
| Unassigned (Deficit)                           | 60,737   | 0                  | 0                   | 60,737                         |
| Fund Cash Balances, December 31                | \$60,737 | \$229,250          | \$0                 | \$289,987                      |

See accompanying notes to the basic financial statements

## Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Morgan Township, Scioto County (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, and fire protection. The Township contracts with the Scioto Ambulance District to provide ambulance services. The Scioto Ambulance District is defined as a jointly governed organization and is described in Note 10.

The Township participates in a public entity risk pool. Note 6 to the financial statements provides additional information for this entity. This organization is the Ohio Township Association Risk Management Authority (OTARMA), a risk sharing pool available to all Townships for property and casualty insurance coverage.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

## Note 2 – Summary of Significant Accounting Policies

## **Basis of Presentation**

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types which are organized on a fund type basis.

#### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

*General Fund* – The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* – These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects. The Township had the following significant special revenue funds:

<u>Gasoline Tax Fund</u> - This fund receives gasoline tax money for constructing, maintaining, and repairing Township roads.

*<u>Fire Levy Fund</u>* - This fund receives tax money for providing fire protection services.

*<u>Fire Equipment Levy Fund</u>* - This fund receives tax money for providing funds for equipment for fire protection services.

#### **Basis of Accounting**

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

*Appropriations* – Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end.

*Estimated Resources* – Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* – The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are carried over and need not be reappropriated.

A summary of 2019 budgetary activity appears in note 3.

#### Deposits

The Township maintains its deposit pool in an interest-bearing checking account with a local commercial bank.

#### **Capital Assets**

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* – The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

*Restricted* – Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

*Committed* – Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned – Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by the Township Trustees or a Township official delegated that authority by resolution, or by State statute.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Note 3 – Budgetary Activity

|                  | Budgeted  | Actual    |          |
|------------------|-----------|-----------|----------|
| Fund Type        | Receipts  | Receipts  | Variance |
| General          | \$72,233  | \$84,769  | \$12,536 |
| Special Revenue  | 255,693   | 290,279   | 34,586   |
| Capital Projects | 20,000    | 20,000    | 0        |
| Total            | \$347,926 | \$395,048 | \$47,122 |
| -                |           |           |          |

Budgetary activity for the year ending December 31, 2019 follows:

| Fund Type        | Appropriation<br>Authority | Budgetary<br>Expenditures | Variance  |
|------------------|----------------------------|---------------------------|-----------|
| General          | \$122,738                  | \$74,635                  | \$48,103  |
| Special Revenue  | 403,453                    | 208,790                   | 194,663   |
| Capital Projects | 20,000                     | 20,000                    | 0         |
| Total            | \$546,191                  | \$303,425                 | \$242,766 |
|                  |                            |                           |           |

## Note 4 – Deposits

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits at December 31, 2019 was as follows:

Demand Deposits \$289,987

Deposits are either insured by the Federal Depository Insurance Corporation or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

## <u>Note 5 – Property Taxes</u>

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### <u>Note 6 – Risk Management</u>

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31, 2019:

| Cash and Investments  | \$35,207,320 |
|-----------------------|--------------|
| Actuarial Liabilities | 10,519,942   |

#### Note 7 – Defined Benefit Pension Plan and Postemployment Benefits

#### **Defined Benefit Pension Plan**

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a costsharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which includes postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2019 OPERS members contributed 10% of their gross salaries, with the Township contributing an amount equal to 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2019.

#### **Postemployment Benefits**

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2019.

## Note 8 – Debt

Debt outstanding at December 31, 2019 was as follows:

|                           |           | Interest |
|---------------------------|-----------|----------|
|                           | Principal | Rate     |
| Tanker Lease Purchase     | \$12,895  | 3.15%    |
| Dump Truck Lease Purchase | 9,296     | 3.31%    |
| Equipment Lease           | 26,057    | 5.95%    |
| Total                     | \$48,248  |          |

The Township entered into a lease purchase agreement in 2017 to finance the purchase of a tanker for the Township fire department. The Township's taxing authority collateralized the lease purchase.

The Township entered into a lease purchase agreement in 2017 for a dump truck for the Township road department. The Township's taxing authority collateralized the lease purchase.

The Township leases equipment under noncancelable leases. The Township disbursed \$7,417 to pay lease costs for the year ended December 31, 2019.

Amortization of the above debt, including interest, is scheduled as follows:

| Year Ending  |          | Dump    | Equipment |
|--------------|----------|---------|-----------|
| December 31: | Tanker   | Truck   | Lease     |
| 2020         | \$13,307 | \$3,309 | \$7,417   |
| 2021         | 0        | 3,309   | 7,417     |
| 2022         | 0        | 3,309   | 7,417     |
| 2023         | 0        | 0       | 7,417     |
| -            | \$13,307 | \$9,927 | \$29,668  |

## Note 9 - Contingent Liabilities

#### Grants

Amounts grantor agencies pay to the Township are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

## Litigation

The Township is not currently party to litigation.

## Note 10 – Jointly Governed Organization

The Township is a member of the Scioto Ambulance District (the District). The District is directed by an appointed five-member Board. The District provides ambulatory services to the areas of Brush Creek Township, Rush Township, Morgan Township and the Village of Otway. A representative from each Township or Village is appointed to the Scioto Ambulance District Board. The District is supported by taxes that are collected by the Scioto County Auditor from the property owners in Morgan Township. These taxes are paid to the District by the County. The Township does not assist in funding the District.

#### Note 11 – Subsequent Event

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. The investments of the pension and other employee benefit plan in which the Township participates have incurred a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the Township's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

# Morgan Township

Scioto County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2018

|   | General  | Special<br>Revenue | Totals<br>(Memorandum<br>Only) |
|---|----------|--------------------|--------------------------------|
| Cash Receipts                                 |          |                    |                                |
| Property and Other Local Taxes                | \$53,664 | \$100,829          | \$154,493                      |
| Intergovernmental                             | 34,831   | 105,568            | 140,399                        |
| Earnings on Investments                       | 31       | 9                  | 40                             |
| Miscellaneous                                 | 8,252    | 7,068              | 15,320                         |
| Total Cash Receipts                           | 96,778   | 213,474            | 310,252                        |
| Cash Disbursements                            |          |                    |                                |
| Current:                                      |          |                    |                                |
| General Government                            | 58,791   |                    | 58,791                         |
| Public Safety                                 | 1,350    | 44,982             | 46,332                         |
| Public Works                                  |          | 117,748            | 117,748                        |
| Health  | 12,871   |                    | 12,871                         |
| Debt Service:                                 |          |                    |                                |
| Principal Retirement                          |          | 14,914             | 14,914                         |
| Interest and Fiscal Charges                   |          | 1,702              | 1,702                          |
| Total Cash Disbursements                      | 73,012   | 179,346            | 252,358                        |
| Excess of Receipts Over (Under) Disbursements | 23,766   | 34,128             | 57,894                         |
| Net Change in Fund Cash Balances              | 23,766   | 34,128             | 57,894                         |
| Fund Cash Balances, January 1                 | 26,839   | 113,633            | 140,472                        |
| Fund Cash Balances, December 31               |          |                    |                                |
| Restricted                                    |          | 147,761            | 147,761                        |
| Unassigned (Deficit)                          | 50,605   |                    | 50,605                         |
| Fund Cash Balances, December 31               | \$50,605 | \$147,761          | \$198,366                      |

See accompanying notes to the basic financial statements

## Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Morgan Township, Scioto County (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, and fire protection. The Township contracts with the Scioto Ambulance District to provide ambulance services. The Scioto Ambulance District is defined as a jointly governed organization and is described in Note 10.

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The Township's management believes these financial statements present all activities for which the Township is financially accountable.

## Note 2 – Summary of Significant Accounting Policies

## **Basis of Presentation**

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types which are organized on a fund type basis.

#### Fund Accounting

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*Special Revenue Funds* – These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects. The Township had the following significant special revenue funds:

<u>Gasoline Tax Fund</u> - This fund receives gasoline tax money for constructing, maintaining, and repairing Township roads.

*<u>Fire Levy Fund</u>* - This fund receives tax money for providing fire protection services.

## **Basis of Accounting**

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

*Appropriations* – Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year-end.

*Estimated Resources* – Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* – The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are cancelled and reappropriated in the subsequent year.

A summary of 2018 budgetary activity appears in note 3.

#### Deposits

The Township maintains its deposit pool in an interest-bearing checking account with a local commercial bank.

#### **Capital Assets**

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### **Fund Balances**

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* – The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

*Restricted* – Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

*Committed* – Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned – Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by the Township Trustees or a Township official delegated that authority by resolution, or by State statute.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Note 3 – Budgetary Activity

|                 | Budgeted      | Actual       |           |
|-----------------|---------------|--------------|-----------|
| Fund Type       | Receipts      | Receipts     | Variance  |
| General         | \$96,619      | \$96,778     | \$159     |
| Special Revenue | 223,576       | 213,474      | (10,102)  |
| Total           | \$320,195     | \$310,252    | (\$9,943) |
|                 |               |              |           |
|                 | Appropriation | Budgetary    |           |
| Fund Type       | Authority     | Expenditures | Variance  |
| General         | \$123,230     | \$73,012     | \$50,218  |
| Special Revenue | 337,055       | 179,346      | 157,709   |
| Total           | \$460,285     | \$252,358    | \$207,927 |

Budgetary activity for the year ending December 31, 2018 follows:

## <u>Note 4 – Deposits</u>

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits at December 31, 2018 was as follows:

Demand Deposits \$198,366

Deposits are either insured by the Federal Depository Insurance Corporation or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

## <u>Note 5 – Property Taxes</u>

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### <u>Note 6 – Risk Management</u>

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the (Township's) policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31, 2018:

| Cash and Investments  | \$33,097,416 |
|-----------------------|--------------|
| Actuarial Liabilities | 7,874,610    |

## Note 7 – Defined Benefit Pension Plan and Postemployment Benefits

#### **Defined Benefit Pension Plan**

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a costsharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which includes postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2018 OPERS members contributed 10% of their gross salaries, with the Township contributing an amount equal to 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2018.

#### **Postemployment Benefits**

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2018. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2018.

#### Note 8 – Debt

Debt outstanding at December 31, 2018 was as follows:

|                           |           | Interest |
|---------------------------|-----------|----------|
|                           | Principal | Rate     |
| Tanker Lease Purchase     | \$25,391  | 3.15%    |
| Dump Truck Lease Purchase | 12,195    | 3.31%    |
| Total                     | \$37,586  |          |

The Township entered into a lease purchase agreement in 2017to finance the purchase of a tanker for the Township fire department. The Township's taxing authority collateralized the lease purchase.

The Township entered into a lease purchase agreement in 2017 for a dump truck for the Township road department. The Township's taxing authority collateralized the lease purchase.

Amortization of the above debt, including interest, is scheduled as follows:

| Year Ending  |          | Dump     |
|--------------|----------|----------|
| December 31: | Tanker   | Truck    |
| 2019         | \$13,307 | \$3,309  |
| 2020         | 13,307   | 3,309    |
| 2021         | 0        | 3,309    |
| 2022         | 0        | 3,309    |
|              | \$26,614 | \$13,236 |

#### Note 9 - Contingent Liabilities

#### Grants

Amounts grantor agencies pay to the Township are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### Litigation

The Township is not currently party to litigation.

## Note 10 – Jointly Governed Organization

The Township is a member of the Scioto Ambulance District (the District). The District is directed by an appointed five-member Board. The District provides ambulatory services to the areas of Brush Creek Township, Rush Township, Morgan Township and the Village of Otway. A representative from each Township or Village is appointed to the Scioto Ambulance District Board. The District is supported by taxes that are collected by the Scioto County Auditor from the property owners in Morgan Township. These taxes are paid to the District by the County. The Township does not assist in funding the District.

# OHIO AUDITOR OF STATE KEITH FABER

Corporate Centre of Blue Ash 11117 Kenwood Road Blue Ash, Ohio 45242-1817 (513) 361-8550 or (800) 368-7419 SouthwestRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Morgan Township Scioto County 8413 Big Bear Creek Road Lucasville, Ohio 45648

To the Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the Morgan Township, Scioto County, (the Township) as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements and have issued our report thereon dated November 10, 2020 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. We also noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township.

# Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a material weakness. We consider finding 2019-001 to be a material weakness.

Morgan Township Scioto County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Governmental Auditing Standards

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#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State

Columbus, Ohio

November 10, 2020

## MORGAN TOWNSHIP SCIOTO COUNTY

## SCHEDULE OF FINDINGS DECEMBER 31, 2019 and 2018

## 1. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## FINDING NUMBER 2019-001

## **Material Weakness**

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

Due to deficiencies in the Township's financial statement monitoring and review process, the following conditions were noted related to the Township's accounting system:

- Ohio Public Works Commission (OPWC) grant activity was not recorded, which resulted in an understatement of Intergovernmental Revenues and Public Works in the amount of \$10,042, \$1,614, and \$10,844 in the Gas Tax, Road and Bridge, and Permissive Motor Vehicle Tax funds, respectively in 2019.
- Stumpage receipts were recorded as Miscellaneous revenues instead of Intergovernmental receipts. This resulted in overstatement of Miscellaneous receipts and understatement of Intergovernmental receipts in the General fund in 2019 and 2018 of \$8,740 and \$22,642 respectively.
- Homestead and Rollback were recorded as Tax revenues instead of Intergovernmental revenues in the General fund in the amount of \$3,890 in 2018.

The Township also made errors in financial reporting in the Statement of Receipts, Disbursements, and Changes in Fund Balances in amounts ranging from \$1,376 to \$3,021 in 2018.

The Township corrected the financial statements and accounting records, where appropriate.

Failure to accurately post and report transactions could result in material errors in the Township's financial statements and reduces the Township's ability to monitor financial activity and to make sound decisions which effect the overall available cash positions of the Township.

We recommend that the Township accurately record financial transactions.

## Officials' Response:

We did not receive a response from Officials to this finding.

# Board of Trustees of Morgan Township 8413 Big Bear Creek Rd. Lucasville, Ohio 45648

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2019 AND 2018

| Finding<br>Number | Finding<br>Summary  | Status               | Additional Information                |
|-------------------|---|----------------------|---------------------------------------|
| 2017-001          | Financial Reporting   | Not<br>Corrected.    | Reissued as finding 2019-001          |
| 2017-002          | Prior Certification of funds<br>ORC 5705.41(D)(1)                       | Partially corrected. | Variance identified was not material. |
| 2017-003          | Appropriations in Excess<br>of Available Resources<br>ORC 5705.36(A)(2) | Corrected            |                                       |
| 2017-004          | Annual Appropriation<br>Measure ORC<br>5705.38(A)                       | Corrected            |                                       |
| 2017-005          | Expenditures in Excess of<br>Appropriations ORC<br>5705.41(B)           | Corrected            |                                       |



## **MORGAN TOWNSHIP**

# SCIOTO COUNTY

# AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 12/3/2020

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370