

RICHLAND COUNTY SOIL AND WATER CONSERVATION DISTRICT RICHLAND COUNTY Regular Audit For the Years Ended December 31, 2019 and 2018

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Members of the Board Richland County Soil and Water Conservation District 1495 West Longview Avenue, Suite 205B Mansfield, Ohio 44906

We have reviewed the *Independent Auditor's Report* of the Richland County Soil and Water Conservation District, Richland County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2018 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Richland County Soil and Water Conservation District is responsible for compliance with these laws and regulations.

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Keith Faber Auditor of State Columbus, Ohio

October 26, 2020

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RICHLAND COUNTY SOIL AND WATER CONSERVATION DISTRICT RICHLAND COUNTY

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INDEPENDENT AUDITOR'S REPORT

August 20, 2020

Richland County Soil and Water Conservation District Richland County 1495 West Longview Avenue, Suite 205B Mansfield, Ohio 44906

Associates

To the Board of Supervisors:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements for each fund and related notes of the **Richland County Soil and Water Conservation District**, Richland County, (the District) as of and for the years ended December 31, 2019 and 2018.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions the Ohio Department of Agriculture permits; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the District prepared these financial statements using the accounting basis permitted by the financial reporting provisions of the Ohio Department of Agriculture, which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the District does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis the Ohio Department of Agriculture permits. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2019 and 2018, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each fund of the Richland County Soil and Water Conservation District, Richland County as of and for the years ended December 31, 2019 and 2018 in accordance with the financial reporting provisions the Ohio Department of Agriculture permits, described in Note 2.

Emphasis of Matter

As discussed in Note 10 to the financial statements, during 2019 and 2018, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. We did not modify our opinion regarding this matter.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 20, 2020, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Kerry & amounter CAA'S A. C.

Perry & Associates Certified Public Accountants, A.C. *Marietta, Ohio*

RICHLAND COUNTY SOIL AND WATER CONSERVATION DISTRICT RICHLAND COUNTY

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) FOR THE YEAR ENDED DECEMBER 31, 2019

		District Fund		Special Fund	(Me	Totals morandum Only)
Cash Receipts						
Grants	۴		¢	000 000	¢	000 000
Local Government	\$	-	\$	232,800	\$	232,800
State Government Sale of Products/Materials		24,177 6,129		177,520		201,697 6,129
All Other Revenue		37,189		- 114		37,303
		57,109		114		57,505
Total Cash Receipts		67,495		410,434		477,929
Cash Disbursements						
Salaries		-		185,158		185,158
Supplies		3,029		6,836		9,865
Equipment		-		18,747		18,747
Contract Repairs		-		3,400		3,400
Contract Services/Cost Share Payment		10,500		21,978		32,478
Rentals		400		16,587		16,987
Service Fees		6,211		3,832		10,043
Information and Education		3,135		-		3,135
Travel and Expenses		595		784		1,379
Advertising and Printing		222		15,423		15,645
OPERS		-		25,922		25,922
Hospitalization		-		56,133		56,133
Medicare		-		2,664		2,664
Product/Materials for Resale		3,184		-		3,184
Annual Meeting/Banquet		2,366		-		2,366
Other		4,697		5,994		10,691
Total Cash Disbursements		34,339		363,458		397,797
Net Change in Fund Cash Balances		33,156		46,976		80,132
Fund Cash Balances, January 1		111,167		7,166		118,333
Fund Cash Balances, December 31						
Restricted		-		4,200		4,200
Assigned		-		49,942		49,942
Unassigned		144,323		-		144,323
Fund Cash Balances, December 31	\$	144,323	\$	54,142	\$	198,465

The notes to the financial statements are an integral part of this statement.

Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Richland County Soil and Water Conservation District, Richland County, (the District) as a body corporate and politic. A publicly elected five-member District Board of Supervisors directs the District. The District provides local leadership in the conservation of natural resources and stewardship of agricultural lands.

Public Entity Risk Pools

The District participates in public entity risk pools. Notes 5 and 9 to the financial statements provide additional information for these entities.

The District's management believes these financial statements present all activities for which the District is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Presentation

The District's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (cash basis) for all funds.

Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are presented below:

Special Fund The special fund is the primary fund used for day to day operations and expenditures including payroll and benefits. The District records all amounts received from the State, local, or federal governments in this fund. The County Auditor also maintains an accounting of this fund.

District Fund The district fund accounts for and reports revenues from district sales and equipment rentals, grants and donations.

Basis of Accounting

These financial statements follow the accounting basis permitted by the Ohio Department of Agriculture. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters the Ohio Department of Agriculture requires.

Budgetary Process

The Ohio Revised Code requires the Special Fund be budgeted annually.

Appropriations Budgetary expenditures may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Supervisors must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

Note 2 – Summary of Significant Accounting Policies (Continued)

Budgetary Process (Continued)

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

A summary of 2019 budgetary activity appears in Note 3.

Deposits and Investments

The Richland County Treasurer is the custodian for the District's Special Fund's cash and investments. The County's cash and investment holds the District's Special Fund's cash and investments, which are reported at the County Treasurer's carrying amount. Deposits and investments disclosures for the County as a whole may be obtained from the Richland County Treasurer's office.

Money market mutual funds (including STAR Ohio) are recorded at share values the mutual funds report.

Capital Assets

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The District classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Restricted Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed Supervisors can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Supervisors amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Funds other than the special and district funds report all fund balances as *assigned* unless they are restricted or committed. In the special and district funds, *assigned* amounts represent intended uses established by District Supervisors or a District official delegated that authority by resolution, or by State Statute.

Note 2 – Summary of Significant Accounting Policies (Continued)

Fund Balance (Continued)

Unassigned Unassigned fund balance is the residual classification for the special and district funds and includes amounts not included in the other classifications. In other funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Note 3 – Special Fund Budgetary Activity

2019 Budgeted vs. Actual Receipts						
	В	udgeted		Actual		
Fund	Receipts		Receipts Variance		ariance	
Special	\$	406,120	\$	410,434	\$	4,314
2019 Budgeted vs. Actual Budgetary Basis Expenditures						
Appropriation Budgetary						
Fund		Authority	Expenditures		V	ariance
Special	\$	395,278	\$	363,458	\$	31,820

Budgetary activity for the year ending 2019 follows:

Note 4 – Deposits and Investments

The District maintains a deposits and investments pool all funds use, except the Special Fund which is maintained by the Richland County Treasurer. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2019	
Demand deposits		
District Fund Checking	\$	70,997
District Fund Savings - PayPal		25
County Treasurer Deposits (Special Fund)		54,142
Total deposits		125,164
Investments		
District Fund Star Ohio - District		46,598
District Fund Star Ohio - Stormwater		26,528
Total investments		73,126
Change Fund		75
Petty Cash		100
Total deposits and investments	\$	198,465

Note 4 – Deposits and Investments (Continued)

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation.

Investments

Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

Note 5 – Risk Management

Risk Pool Membership

The District is a member of the County Risk Sharing Authority (CORSA) Joint Self Insurance Pool (the Pool). CORSA is a member-owned property and liability risk sharing pool sponsored by the County Commissioners Association of Ohio (CCAO). It was incorporated in 1987 as a not-for-profit corporation. CORSA is governed by nine Directors who are County Commissioners from member counties. The Directors are elected by CORSA members and are eligible to serve three two year terms. CORSA operates under the authority granted by Ohio Revised Code section 2744.081. The Pool assumes the risk of loss up to the limits of Richland County's policy. The Pool may make supplemental assessments if the experience of its overall pool is unfavorable. The Pool covers the following risks:

- General liability and casualty;
- Employee health insurance;
- Public official's liability; and
- Vehicle.

Note 6 – Defined Benefit Pension Plans

Ohio Public Employees Retirement System

All employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a costsharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the District contributed an amount equaling 14 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2019.

Retirement Rates	Year	Member Rate	Employer Rate
OPERS – Local	2012-2019	10%	14%

Note 7 – Postemployment Benefits

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, which includes multiple health care plans including medical coverage, prescription drug coverage, deposits to Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the traditional pension plan and combined plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for members in the member-directed plan was 4.0 percent during calendar year 2019.

Note 8 – Contingent Liabilities

Amounts grantor agencies pay to the District are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Note 9 – Public Entity Risk Pool

The District participates in a Group Rating Plan (GRP) for worker's compensation. Each year the participants pay an enrollment fee to the program to cover the costs of administering the program.

Note 10 – Subsequent Events

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. The impact on the District's future operating costs, revenues, any recovery from emergency funding, either federal or state, cannot be estimated.

RICHLAND COUNTY SOIL AND WATER CONSERVATION DISTRICT RICHLAND COUNTY

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) FOR THE YEAR ENDED DECEMBER 31, 2018

	District Fund	Special Fund	Totals (Memorandum Only)
Cash Receipts Grants			
Local Government	\$-	\$ 140,800	\$ 140,800
State Government	Ψ 19,869	113,308	133,177
Sale of Products/Materials	9,257	-	9,257
All Other Revenue	32,344	-	32,344
		·	
Total Cash Receipts	61,470	254,108	315,578
Cash Disbursements			
Salaries	-	154,842	154,842
Supplies	1,566	6,403	7,969
Equipment	-	2,595	2,595
Contract Repairs	2,389	791	3,180
Contract Services/Cost Share Payment	13,245	20,142	33,387
Rentals	350	17,387	17,737
Service Fees	3,848	231	4,079
Information and Education	773	-	773
Travel and Expenses	427	643	1,070
Advertising and Printing OPERS	45	1,699 19,380	1,744
Hospitalization	-	43,881	19,380 43,881
Medicare	-	2,239	2,239
Product/Materials for Resale	7,700	2,209	7,700
Annual Meeting/Banquet	1,745	-	1,745
Other	19,113	5,372	24,485
	· · ·		·
Total Cash Disbursements	51,201	275,605	326,806
Net Change in Fund Cash Balances	10,269	(21,497)	(11,228)
Fund Cash Balances, January 1	100,898	28,663	129,561
Fund Cash Balances, December 31			
Assigned	-	7,166	7,166
Unassigned	111,167		111,167
Fund Cash Balances, December 31	\$ 111,167	\$ 7,166	\$ 118,333

The notes to the financial statements are an integral part of this statement.

Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Richland County Soil and Water Conservation District, Richland County, (the District) as a body corporate and politic. A publicly elected five-member District Board of Supervisors directs the District. The District provides local leadership in the conservation of natural resources and stewardship of agricultural lands.

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These statements include adequate disclosure of material matters the Ohio Department of Agriculture requires.

Budgetary Process

The Ohio Revised Code requires the Special Fund be budgeted annually.

Appropriations Budgetary expenditures may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Supervisors must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

Note 2 – Summary of Significant Accounting Policies (Continued)

Budgetary Process (Continued)

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

A summary of 2018 budgetary activity appears in Note 3.

Deposits and Investments

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Note 2 – Summary of Significant Accounting Policies (Continued)

Fund Balance (Continued)

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Note 3 – Special Fund Budgetary Activity

2018 Budgeted vs. Actual Receipts						
	В	udgeted		Actual		
Fund	F	Receipts		Receipts Variance		ariance
Special	\$	247,028	\$	254,108	\$	7,080
2018 Budgeted vs. Actual Budgetary Basis Expenditures						
	Ар	propriation	В	udgetary		
Fund		Authority	Expenditures		Va	ariance
Special	\$	275,633	\$	275,605	\$	28

Budgetary activity for the year ending 2018 follows:

Note 4 – Deposits and Investments

The District maintains a deposits and investments pool all funds use, except the Special Fund which is maintained by the Richland County Treasurer. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2018	
Demand deposits		
District Fund Checking	\$	39,517
District Fund Savings - PayPal		25
County Treasurer Deposits (Special Fund)		7,166
Total deposits		46,708
Investments		
District Fund Star Ohio - District		45,530
District Fund Star Ohio - Stormwater		25,920
Total investments		71,450
Change Fund		75
Petty Cash		100
Total deposits and investments	\$	118,333

Note 4 – Deposits and Investments (Continued)

Deposits

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Investments

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The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the District contributed an amount equaling 14 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2018.

Retirement Rates	Year	Member Rate	Employer Rate
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Note 7 – Postemployment Benefits

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Note 8 – Contingent Liabilities

Amounts grantor agencies pay to the District are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Note 9 – Public Entity Risk Pool

The District participates in a Group Rating Plan (GRP) for worker's compensation. Each year the participants pay an enrollment fee to the program to cover the costs of administering the program.

Note 10 – Subsequent Events

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. The impact on the District's future operating costs, revenues, any recovery from emergency funding, either federal or state, cannot be estimated.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

August 20, 2020

Richland County Soil and Water Conservation District Richland County 1495 West Longview Avenue, Suite 205B Mansfield, Ohio 44906

To the Board of Supervisors:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts and disbursements for each fund of the Richland County Soil and Water Conservation District, Richland County, (the District) as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements and have issued our report thereon dated August 20, 2020, wherein we noted the District followed financial reporting provisions the Ohio Department of Agriculture prescribes or permits and we noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

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Richland County Soil and Water Conservation District Richland County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

erry Almocutes CAA'S A. C.

Perry and Associates Certified Public Accountants, A.C. *Marietta, Ohio*



RICHLAND COUNTY SOIL AND WATER CONSERVATION DISTRICT

RICHLAND COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 11/5/2020

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