



# WEST BRANCH LOCAL SCHOOL DISTRICT MAHONING COUNTY

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#### INDEPENDENT AUDITOR'S REPORT

West Branch Local School District Mahoning County 14277 Main Street Beloit, Ohio 44609

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of West Branch Local School District, Mahoning County, Ohio (the District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' Government Auditing Standards. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

West Branch Local School District Mahoning County Independent Auditor's Report Page 2

# **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of West Branch Local School District, Mahoning County, Ohio, as of June 30, 2019, and the respective changes in financial position thereof and the budgetary comparisons for the General fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

West Branch Local School District Mahoning County Independent Auditor's Report Page 3

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 20, 2020, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State

Columbus, Ohio

February 20, 2020

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

As management of the West Branch Local School District (the School District), we offer readers of the School District's financial statements this narrative and analysis of the financial activities of the School District for the fiscal year ended June 30, 2019. We encourage readers to consider the information presented here in conjunction with financial statements and notes to the basic financial statements to enhance their understanding of the School District's financial performance.

## **Financial Highlights**

- Net position increased in fiscal year 2019 primarily due to changes in the net pension/OPEB asset/liabilities and the deferred inflows and deferred outflows of resources associated with these liabilities. Net position also increased due to a decrease in long-term liabilities due to annual debt payments.
- Total program expenses increased in fiscal year 2019 due to changes in the net pension liability and net OPEB liability (asset) that are the result of the School District's adjusting proportionate share of State-wide liabilities (asset) for both pension and OPEB across retirement systems.
- The School District's enrollment increased from 1,835 students in fiscal year 2018 to 1,847 students in fiscal year 2019.
- Total capital assets decreased as current year depreciation exceeded current year additions. Capital
  asset additions included bleacher renovations, various equipment, roof repairs, three new busses and a
  new Ford van.
- Certified and classified staff received a 1.9 percent increase in base salary from the prior fiscal year.

# **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. The School District's basic financial statements are comprised of three components: (1) government-wide statements, (2) fund financial statements, and (3) notes to the basic financial statements.

Government-wide Financial Statements The government-wide financial statements are designed to provide the reader with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the School District's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

The government-wide financial statement distinguishes functions of the School District that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from those that are primarily supported through user charges (*business-type activities*). The School District has no business-type activities. The governmental activities of the School District include instruction, support services, extracurricular activities, operation of non-instructional services and interest and fiscal charges.

Fund Financial Statements A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like the State and local governments, uses fund accounting to ensure and demonstrate compliance with financial-related legal requirements. These fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund and the bond retirement fund. All of the funds of the School District can be divided into two categories: governmental and fiduciary.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Fiduciary Fund A fiduciary fund is used to account for resources held for the benefit of parties outside the government. The fiduciary fund is not reflected in the government-wide financial statement because the resources of this fund are not available to support the School District's own programs. These funds use the accrual basis of accounting.

*Notes to the Basic Financial Statements* The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

# **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Table 1 provides a comparison of the School District's Net Position for 2019 compared to 2018.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

Table 1
Net Position
Governmental Activities

	2019	2018	Change
Assets			
Current and Other Assets Noncurrent Assets:	\$11,325,748	\$11,914,395	(\$588,647)
Net OPEB Asset	1,257,888	0	1,257,888
Capital Assets, Net	28,772,110	30,103,723	(1,331,613)
Total Assets	41,355,746	42,018,118	(662,372)
<b>Deferred Outflows of Resources</b>			
Deferred Charge on Refunding	17,822	21,858	(4,036)
Pension	6,125,358	7,492,301	(1,366,943)
OPEB	304,412	232,316	72,096
Total Deferred Inflows of Resources	6,447,592	7,746,475	(1,298,883)
Liabilities			
Current Liabilities	2,815,323	2,825,051	9,728
Long-Term Liabilities			
Due Within One Year	1,169,520	1,037,939	(131,581)
Due In More Than One Year			
Net Pension Liability	22,166,850	23,504,011	1,337,161
Net OPEB Liability	2,430,000	5,394,767	2,964,767
Other Amounts	3,205,235	3,863,202	657,967
Total Liabilities	31,786,928	36,624,970	4,838,042
<b>Deferred Inflows of Resources</b>			
Property Taxes	5,452,425	5,375,491	(76,934)
Pension	2,578,433	2,478,153	(100,280)
OPEB	2,507,157	972,459	(1,534,698)
Total Deferred Inflows of Resources	10,538,015	8,826,103	(1,711,912)
Net Position			
Net Investment in Capital Assets Restricted for:	25,374,180	26,025,182	(651,002)
Capital Projects	278,589	317,489	(38,900)
Debt Service	646,560	570,742	75,818
Other Purposes	938,356	1,034,015	(95,659)
Unrestricted (Deficit)	(21,759,290)	(23,633,908)	1,874,618
Total Net Position	\$5,478,395	\$4,313,520	\$1,164,875

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2019. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Cash and cash equivalents decreased due to an increase in instructional expenses. Intergovernmental receivables increased as the School District continued to seek out additional sources of revenue. The decrease in capital assets was due to the School District having minimal capital asset additions and placing an emphasis on maintenance during fiscal year 2019.

Total liabilities decreased during fiscal year 2019 which can be attributed to the decrease of the net pension/OPEB liabilities, coupled with annual payments on the School District's debt.

Table 2 shows the changes in net position for fiscal year 2019 compared to 2018.

Table 2
Change in Net Position
Governmental Activities

	2019	2018	Change
Program Revenues			
Charges for Services	\$3,790,663	\$3,869,790	(\$79,127)
Operating Grants and Contributions	2,548,632	2,705,439	(156,807)
Total Program Revenues	6,339,295	6,575,229	(235,934)
General Revenues			
Property Taxes	5,533,891	5,472,081	61,810
Income Taxes	0	0	0
Grants and Entitlements	11,397,148	11,237,077	160,071
Unrestricted Contributions	60,344	144,134	(83,790)
Investment Earnings	122,720	62,259	60,461
Payments in Lieu of Taxes	346	1,021	(675)
Gain on Sale of Capital Assets	2,703	0	2,703
Miscellaneous	89,857	93,561	(3,704)
Total General Revenues	17,207,009	17,010,133	196,876
Total Revenues	\$23,546,304	\$23,585,362	(\$39,058)

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

**Table 2 (continued)**Change in Net Position
Governmental Activities

	2019	2018	Change
Program Expenses			
Instruction:			
Regular	\$10,327,997	\$5,610,304	(\$4,717,693)
Special	2,610,403	1,509,286	(1,101,117)
Vocational	200,760	94,986	(105,774)
Support Services:			
Pupils	1,380,319	749,115	(631,204)
Instructional Staff	929,678	677,116	(252,562)
Board of Education	32,665	27,192	(5,473)
Administration	1,311,630	925,976	(385,654)
Fiscal	440,142	423,900	(16,242)
Business	17,260	27,624	10,364
Operation and Maintenance of Plant	2,037,440	2,424,924	387,484
Pupil Transportation	1,000,094	1,158,013	157,919
Central	284,171	271,615	(12,556)
Extracurricular Activities	696,088	517,028	(179,060)
Operation of Non-Instructional Services	75,876	47,409	(28,467)
Operation of Food Service	935,969	837,770	(98,199)
Interest and Fiscal Charges	100,937	119,890	18,953
Total Program Expenses	22,381,429	15,422,148	(6,959,281)
Change in Net Position	1,164,875	8,163,214	(6,998,339)
Net Position Beginning of Year	4,313,520	(3,849,694)	8,163,214
Net Position End of Year	\$5,478,395	\$4,313,520	\$1,164,875

As can be seen from Table 2, the School District relies heavily upon property taxes and foundation monies to support its operations. The School District also actively solicits and receives additional grant and entitlement funds to help offset operating costs.

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by a voted levy does not increase solely as a result of inflation. It increases as a result of new construction or collection from a new voted levy. Although school districts experience inflationary growth in expenses, tax revenue does not keep pace with the increased expenses due to House Bill 920. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay less than \$35.00 and the School District would collect the same dollar value the levy generated in the year it passed. The 10 percent rollback on all residential/agricultural property and the 2.5 percent rollback on all owner occupied homes would reduce the amount of taxes paid.

The school districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service. Property taxes made up 23.50 percent of revenues for governmental activities for the School District in fiscal year 2019 versus 23.20 percent in fiscal year 2018.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

Program expenses increased in fiscal year 2019 due to changes in the net pension liability and net OPEB liability. As mentioned previously, changes in the net pension liability, net OPEB liability (asset) and associated deferred outflows/inflows are the result of the School District's adjusting proportionate share of the total State-wide liabilities (assets) for both pension and OPEB across retirement systems. Program expenses excluding amounts related to the net pension and net OPEB liabilities (assets) increased due to increases in salaries and benefits and purchased services.

The largest component of the increase in program expenses results from changes in assumptions and benefit terms related to pensions in the prior year. For the prior year, STRS adopted certain assumption changes, including a reduction in their discount rate, and also voted to suspend cost of living adjustments (COLA). As a result of these changes, pension expense decreased from \$2,914,861 in fiscal year 2017 to a negative pension expense of \$7,451,326 for fiscal year 2018. For fiscal year 2019, pension expense increased to \$1,805,295, closer to the 2017 pension expense amount.

Instruction expenses comprise the largest portion of all program expenses for the School District. These expenses pay for teacher salary and benefits which increase at set levels every year through negotiated agreements.

The *statement of activities* shows the cost of program services and charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services for 2019 compared to 2018.

Table 3
Total and Net Cost of Program Services
Governmental Activities

	203	19	2018	
	Total Cost of Service	Net Cost of Service	Total Cost of Service	Net Cost of Service
Instruction:				
Regular	\$10,327,997	\$8,031,498	\$5,610,304	\$3,203,070
Special	2,610,403	651,108	1,509,286	(693,522)
Vocational	200,760	67,439	94,986	(43,696)
Support Services:				
Pupils	1,380,319	1,197,602	749,115	674,191
Instructional Staff	929,678	726,475	677,116	419,409
Board of Education	32,665	32,665	27,192	27,192
Administration	1,311,630	1,310,383	925,976	923,131
Fiscal	440,142	440,142	423,900	423,900
Business	17,260	17,260	27,624	27,624
Operation and Maintenance of Plant	2,037,440	1,943,020	2,424,924	2,337,375
Pupil Transportation	1,000,094	920,868	1,158,013	1,149,183
Central	284,171	80,344	271,615	150,075
Extracurricular Activities	696,088	365,711	517,028	102,460
Operation of Non-Instructional Services	75,876	48,092	47,409	47,035
Operation of Food Service	935,969	108,590	837,770	(20,398)
Interest and Fiscal Charges	100,937	100,937	119,890	119,890
Total	\$22,381,429	\$16,042,134	\$15,422,148	\$8,846,919

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

The dependence upon general revenues for governmental activities is apparent from Table 3. The majority of expenses are supported through taxes and other general revenues.

### Financial Analysis of the Government's Funds

Governmental Funds Information about the School District's major funds begins with the balance sheet. These funds are accounted for using the modified accrual basis of accounting. The general fund had a decrease in fund balance primarily due to a decrease in cash and cash equivalents as the School District experienced increased salaries and benefits. Instruction expenditures increased as a result of higher salaries due to a 1.9 percent base increase for certified and classified staff and annual step increases. Operation and maintenance of plant expenditures decreased due to the School District placing an emphasis on maintenance projects in the prior year. Overall revenues increased resulting from additional intergovernmental revenues that can be attributed to increased grant funding from the Ohio Department of Education. The bond retirement fund saw an increase in fund balance resulting from a decrease in spending due to lower interest expenditures as the School District continues to make annual debt payments.

# **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant fund to be budgeted is the main operating fund of the School District, the general fund.

During the course of fiscal year 2019, the School District amended its general fund budget numerous times. The School District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, the final budget basis revenue estimate was higher than the original budget estimate. The change was mainly attributed to an increase in property tax and intergovernmental estimates as a better picture of actual receipts and awards became apparent.

The final budget appropriations were slightly higher than the original budget appropriations for the general fund. The small change was attributed to increases in regular instruction and operation and maintenance of plant expenditures due to higher estimated expenditures expected.

#### **Capital Assets and Long-term Obligations**

# Capital Assets

The decrease in capital assets was due to current year depreciation exceeding current year additions. Capital asset additions included bleacher renovations, various equipment, roof repairs, three new busses and a new Ford van. Capital asset disposals in fiscal year 2019 include seven old school busses and a pick-up truck. For more information about the School District's capital assets, see Note 9 to the basic financial statements.

# Long-term Obligations

On September 10, 2010, the School District issued \$1,556,048 in energy conservation improvement bonds. The proceeds of these bonds were used for building improvements intended to increase the energy efficiency of the School District's buildings.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

On April 20, 2017, the School District issued general obligation bonds, in the amount of \$3,945,000, to refund the callable portion of the Series 2007 current interest general obligation bonds in order to take advantage of lower interest rates.

Capital leases will be paid from the general fund. Compensated absences will be paid from the general fund and the food service, title VI-B, title I, preschool grant and reducing class size special revenue funds.

The School District's overall legal debt margin was \$20,824,016 with an unvoted debt margin of \$256,738. For more information about the School District's long-term obligations, see Note 10 to the basic financial statements.

#### **Current Financial Related Activities**

As the statement of revenues, expenditures and changes in fund balances indicates, the School District relies heavily upon property taxes, revenue from the State, tuition and other local revenues. This reliance presents certain internal and external challenges with respect to the future financial stability of the School District.

The School District anticipates that it must look towards a combination of increased reliance on local property taxes and expenditure reductions in order to fund its operations beyond fiscal year 2021 as State revenue, already the major source of operational revenue, is expected to provide little, if any, growth in the foreseeable future. At the same time, the School District does not foresee any sustainable growth in revenue from current levied property taxes due to continued lack of significant growth in new construction. Management must diligently adjust planned expenditures in future years to fit within projected revenues in response to the October 2018 five-year financial forecast (fiscal years 2019 through 2023).

With the passage of the most recent State budget, the School District's State funding will not change for fiscal years 2020 and 2021.

Local property taxes, consisting of real property and public utility personal property collections, comprise 23 percent of daily operating funds in fiscal year 2019. The School District experienced modest growth in property valuations for tax years 2011 through 2016 with average year to year growth of 2.12 percent. Projections for tax year 2019 through tax year 2023 would indicate a 2.04 percent average year to year growth. These valuation increases should result in modest growth in tax revenue over the forecast period.

The School District placed a 0.5 percent earned income tax on the residents of the School District on the November 5, 2019 ballot. The tax was to be for three years and was expected to generate at least \$850,000 annually for School District operating purposes upon full collection. As of the date of this report, the levy was voted down by the residents.

The School District continues to be concerned with the lack of any significant growth in district of residence enrollment. Through fiscal year 2019 and projected through fiscal year 2024, open enrollment from "out of School District students" had served to maintain a relatively steady total enrollment and increased revenues from other operating revenue sources. Resident enrollment is projected to decline over the forecast period resulting in at best a modest decline in State funding, given the current funding formula, as we move through the forecast period.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019 Unaudited

The School District has committed itself to academic and financial excellence for many years as reflected by "Excellent" and "Excellent with Distinction" ratings through the 2011-2012 academic years. With continued changes to the report card over the succeeding three academic years, the grading criteria has become increasingly more stringent impacting the grading scale in comparison to prior years. The 2015-2016 report card indicates the School District receive an "A" grade for its 95.3 percent four-year graduation rate and "C" grade in Achievement for its performance index which measures the test results of every student.

In April 2010, Standard and Poor's Rating Services upgraded its rating on the School District's 2007 general obligation bonds to an "A+" rating from its prior "A" rating and changed its outlook to stable from developing. In July 2015, it affirmed its confirmation of the "A+" rating and stable outlook. This rating remains in place and may not only have a favorable impact upon future debt issuance but could also improve the perception of outstanding debt currently in the marketplace.

Improvements continue in the quality of fiscal management as demonstrated by a proactive approach to cash management, not only to maximize funds but also to achieve optimal income on cash balances. With the ongoing banking environment, safety of the School District's dollars remains top priority. Meeting the needs of the natural budget cycles continues to be our greatest challenge.

# **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Mr. Ryan Jones, Interim-Treasurer, at 14277 Main Street, Beloit, Ohio 44609.

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Statement of Net Position June 30, 2019

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$4,498,480
Accrued Interest Receivable	7,047
Accounts Receivable	3,248
Intergovernmental Receivable	641,234
Inventory Held for Resale	32,366
Materials and Supplies Inventory	2,238
Prepaid Items	27,127
Property Taxes Receivable	6,114,008
Net OPEB Asset	1,257,888
Nondepreciable Capital Assets	643,930
Depreciable Capital Assets, Net	28,128,180
Total Assets	41,355,746
	77-
Deferred Outflows of Resources	
Deferred Charge on Refunding	17,822
Pension	6,125,358
OPEB	304,412
Total Assets	6,447,592
Liabilities	
Accounts Payable	117,685
Accrued Wages and Benefits	2,298,011
Intergovernmental Payable	390,122
Matured Compensated Absences Payable	2,158
Accrued Interest Payable	7,347
Long-Term Liabilities:	
Due Within One Year	1,169,520
Due in More Than One Year	
Net Pension Liability (See Note 17)	22,166,850
Net OPEB Liability (See Note 18)	2,430,000
Other Amounts	3,205,235
Total Liabilities	31,786,928
Deferred Inflows of Resources	
Property Taxes	5,452,425
Pension	2,578,433
OPEB	2,507,157
Total Deferred Inflows of Resources	10,538,015
Net Position	
Net Investment in Capital Assets	25,374,180
Restricted for:	
Capital Projects	278,589
Debt Service	646,560
Other Purposes	938,356
Unrestricted (Deficit)	(21,759,290)
Total Net Position	\$5,478,395

Statement of Activities For the Fiscal Year Ended June 30, 2019

				Net Revenue/(Expense) and Changes
		Program	Revenues	in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>				-
Instruction:				
Regular	\$10,327,997	\$2,268,462	\$28,037	(\$8,031,498)
Special	2,610,403	514,936	1,444,359	(651,108)
Vocational	200,760	53,374	79,947	(67,439)
Support Services:				
Pupils	1,380,319	113,557	69,160	(1,197,602)
Instructional Staff	929,678	0	203,203	(726,475)
Board of Education	32,665	0	0	(32,665)
Administration	1,311,630	0	1,247	(1,310,383)
Fiscal	440,142	0	0	(440,142)
Business	17,260	0	0	(17,260)
Operation and Maintenance				
of Plant	2,037,440	15,933	78,487	(1,943,020)
Pupil Transportation	1,000,094	0	79,226	(920,868)
Central	284,171	196,627	7,200	(80,344)
Extracurricular Activities	696,088	240,205	90,172	(365,711)
Operation of Non-Instructional				
Services	75,876	354	27,430	(48,092)
Operation of Food Service	935,969	387,215	440,164	(108,590)
Interest and Fiscal Charges	100,937	0	0	(100,937)
Totals	\$22,381,429	\$3,790,663	\$2,548,632	(16,042,134)
		General Revenues		
		Property Taxes Lev		
		General Purpose		4,838,514
		Debt Service	5	607,726
		Classroom Facili	ities	87,651
			nents not Restricted	07,031
		to Specific Progra		11,397,148
		Unrestricted Contri		60,344
		Investment Earning		122,720
		Payments in Lieu o		346
		Gain on Sale of Car		2,703
		Miscellaneous	pitai i issotis	89,857
		Total General Reve	enues	17,207,009
		Change in Net Posi	tion	1,164,875
		Net Position Begin	ning of Year	4,313,520
		Net Position End o	f Year	\$5,478,395

Balance Sheet Governmental Funds June 30, 2019

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and				
Cash Equivalents	\$2,682,816	\$586,137	\$1,229,527	\$4,498,480
Accrued Interest Receivable	7,047	0	0	7,047
Accounts Receivable	3,248	0	0	3,248
Intergovernmental Receivable	156,659	0	484,575	641,234
Prepaid Items	25,439	0	1,688	27,127
Interfund Receivable	89,216	0	0	89,216
Inventory Held for Resale	0	0	32,366	32,366
Materials and Supplies Inventory	0	0	2,238	2,238
Property Taxes Receivable	5,361,572	657,089	95,347	6,114,008
Total Assets	\$8,325,997	\$1,243,226	\$1,845,741	\$11,414,964
Liabilities				
Accounts Payable	\$95,339	\$0	\$22,346	\$117,685
Accrued Wages and Benefits	2,104,095	0	193,916	2,298,011
Intergovernmental Payable	354,924	0	35,198	390,122
Interfund Payable	0	0	89,216	89,216
Matured Compensated Absences Payable	2,158	0	0	2,158
Total Liabilities	2,556,516	0	340,676	2,897,192
<b>Deferred Inflows of Resources</b>				
Property Taxes	4,778,283	589,319	84,823	5,452,425
Unavailable Revenue	620,168	56,280	377,296	1,053,744
Total Deferred Inflows of Resources	5,398,451	645,599	462,119	6,506,169
Fund Balances				
Nonspendable	25,439	0	3,926	29,365
Restricted	0	597,627	958,725	1,556,352
Committed	0	0	158,607	158,607
Assigned	345,591	0	0	345,591
Unassigned (Deficit)	0	0	(78,312)	(78,312)
Total Fund Balances	371,030	597,627	1,042,946	2,011,603
Total Liabilities, Deferred Inflows of				
Resources and Fund Balances	\$8,325,997	\$1,243,226	\$1,845,741	\$11,414,964

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2019

<b>Total Governmental Funds Balances</b>		\$2,011,603
Amounts reported for governmental activities in the statemen position are different because	t of net	
Capital assets used in governmental activities are not financial and therefore are not reported in the funds.	resources	28,772,110
Other long-term assets are not available to pay for current-period		
expenditures and therefore are unavailable revenue in the		
Delinquent Property Taxes Grants	558,583	
Tuition and Fees	368,409	
Miscellaneous	81,425 45,327	
Miscenaneous	43,321	
Total		1,053,744
In the statement of activities, interest is accrued on outstanding	general	
obligation bonds, whereas in governmental funds, an inte		
expenditure is reported when due.		(7,347)
The net pension liability and net OPEB (asset) liability are not in the current period; therefore, the liability and related d inflows/outflows are not reported in governmental funds:  Deferred Outflows - Pension	eferred	
Deferred Outflows - Pension  Deferred Inflows - Pension	(2,578,433)	
Net Pension Liability	(22,166,850)	
Net OPEB Asset	1,257,888	
Deferred Outflows - OPEB	304,412	
Deferred Inflows - OPEB	(2,507,157)	
Net OPEB Liability	(2,430,000)	
Total		(21,994,782)
Long-term liabilities are not due and payable in the current per and therefore are not reported in the funds:	iod	
Energy Conservation Bonds	(518,688)	
General Obligation Refunding Bonds	(2,880,000)	
Deferred Charge on Refunding	17,822	
Capital Leases Payable	(17,064)	
Compensated Absences	(959,003)	
Total		(4,356,933)
Net Position of Governmental Activities		\$5,478,395
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Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2019

		D1	Other	Total
	General	Bond Retirement	Governmental Funds	Governmental Funds
	General	Retirement	Tunus	Tunus
Revenues				
Property Taxes	\$4,783,720	\$605,299	\$86,638	\$5,475,657
Intergovernmental	12,235,297	115,083	1,552,345	13,902,725
Interest	109,816	0	12,904	122,720
Charges for Services	204,407	0	387,215	591,622
Tuition and Fees	2,767,886	0	0	2,767,886
Extracurricular Activities	148,543	0	213,616	362,159
Rentals	110	0	0	110
Contributions and Donations	60,344	0	117,602	177,946
Payments in Lieu of Taxes	346	0	0	346
Miscellaneous	44,429	0	101	44,530
Total Revenues	20,354,898	720,382	2,370,421	23,445,701
Expenditures				
Current:				
Instruction:				
Regular	10,384,998	0	30,752	10,415,750
Special	2,366,732	0	625,806	2,992,538
Vocational	246,550	0	0	246,550
Support Services:				
Pupils	1,485,709	0	63,552	1,549,261
Instructional Staff	807,719	0	213,170	1,020,889
Board of Education	32,665	0	0	32,665
Administration	1,567,018	5	1,369	1,568,392
Fiscal	429,120	12,998	1,794	443,912
Business	17,260	0	0	17,260
Operation and Maintenance of Plant	1,890,034	0	126,913	2,016,947
Pupil Transportation	1,014,870	0	67,599	1,082,469
Central	276,971	0	7,200	284,171
Extracurricular Activities	394,978	0	310,976	705,954
Operation of Non-Instructional Services	59,735	0	12,603	72,338 932,613
Operation of Food Service Capital Outlay	0	0	932,613 38,900	38,900
Debt Service:	U	U	36,900	36,900
Principal Retirement	14,977	669,670	0	684,647
Interest and Fiscal Charges	1,223	97.181	0	98,404
interest and I isear charges		<i>y</i> ,,101		
Total Expenditures	20,990,559	779,854	2,433,247	24,203,660
Excess of Revenues Over				
(Under) Expenditures	(635,661)	(59,472)	(62,826)	(757,959)
Other Financing Sources (Uses)				
Sale of Capital Assets	2,703	0	0	2,703
Transfers In	0	131,360	27,000	158,360
Transfers Out	(158,360)	0	0	(158,360)
Total Other Financing Sources (Uses)	(155,657)	131,360	27,000	2,703
Net Change in Fund Balances	(791,318)	71,888	(35,826)	(755,256)
Fund Balances Beginning of Year	1,162,348	525,739	1,078,772	2,766,859
Fund Balances End of Year	\$371,030	\$597,627	\$1,042,946	\$2,011,603
		<del></del>		

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2019

Net Change in Fund Balances -Total Governmental Funds		(\$755,256)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, is of activities, the cost of those assets is allocated over their estimat as depreciation expense. This is the amount by which depreciation capital outlay in the current period:	ed useful lives n exceeded	
Capital Asset Additions Current Year Depreciation	545,607 (1,877,220)	
Total		(1,331,613)
Revenues in the statement of activities that do not provide current finan are not reported as revenues in the funds:	cial resources	
Delinquent Property Taxes Grants Tuition and Fees Miscellaneous	58,234 (74,547) 68,886 45,327	
Total		97,900
Repayment of bond, loan and capital lease principal is an expenditure in funds, but the repayment reduces long-term liabilities in the stater		684,647
Some expenses reported in the statement of activities do not require the of current financial resources and therefore are not reported as expenditures in governmental funds:  Accrued Interest  A mortization of Deformed Charge on Refunding	1,503	
Amortization of Deferred Charge on Refunding  Total	(4,036)	(2,533)
Contractual required contributions are reported as expenditures in gover however, the statement of net position reports these amounts as de Pension OPEB		
Total		1,738,653
Except for amounts reported as deferred inflows/outflows, changes in n asset/liability are reported as pension expense in the statement of Pension OPEB		
Total		891,338
Some expenses reported in the statement of activities, such as compensed do not require the use of current financial resources and therefore reported as expenditures in governmental funds.		(158,261)
Change in Net Position of Governmental Activities		\$1,164,875

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund

For the	Fiscal	Year	Ended	June	30.	2019

	Budgeted Amounts			Variance With Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$4,555,239	\$4,795,690	\$4,795,690	\$0
Intergovernmental	11,603,512	12,216,010	12,216,010	0
Interest	78,697	82,851	82,851	0
Charges for Services	15,193	15,995	15,995	0
Tuition and Fees	2,648,267	2,788,057	2,788,057	0
Extracurricular Activities	25,038	26,360	26,360	0
Rentals	104	110	110	0
Contributions and Donations	51,649	54,375	54,375	0
Payments in Lieu of Taxes	329	346	346	0
Miscellaneous	80,240	85,020	85,020	0
Total Revenues	19,058,268	20,064,814	20,064,814	0
Expenditures				
Current:				
Instruction:				
Regular	9,964,046	10,489,622	10,489,622	0
Special	2,234,680	2,352,553	2,352,553	0
Vocational	226,307	238,244	238,244	0
Support Services:				
Pupils	1,299,902	1,368,468	1,368,468	0
Instructional Staff	770,385	811,021	811,021	0
Board of Education	31,028	32,665	32,665	0
Administration	1,556,943	1,639,068	1,639,068	0
Fiscal	407,562	429,060	429,060	0
Business	21,634	22,775	22,775	0
Operation and Maintenance of Plant	1,985,228	2,090,798	2,090,798	0
Pupil Transportation	999,917	1,052,660	1,052,660	0
Central	67,965	71,550	71,550	0
Extracurricular Activities	388,068	408,536	408,536	0
Operation of Non-Instructional Services	56,088	59,046	59,046	0
Debt Service:				
Principal	14,977	14,977	14,977	0
Interest	1,223	1,223	1,223	0_
Total Expenditures	20,025,953	21,082,266	21,082,266	0
Excess of Revenues Over (Under) Expenditures	(967,685)	(1,017,452)	(1,017,452)	0
Other Financing Sources (Uses)				
Sale of Capital Assets	0	2,703	2,703	0
Advances In	0	150,237	150,237	0
Advances Out	(112,212)	(118,131)	(118,131)	0
Transfers Out	(150,425)	(158,360)	(158,360)	
Total Other Financing Sources (Uses)	(262,637)	(123,551)	(123,551)	0
Net Change in Fund Balance	(1,230,322)	(1,141,003)	(1,141,003)	0
Fund Balance Beginning of Year	2,820,882	2,820,882	2,820,882	0
Prior Year Encumbrances Appropriated	210,681	210,681	210,681	0
Fund Balance End of Year	\$1,801,241	\$1,890,560	\$1,890,560	\$0

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2019

	Private Purpose Trust	
	Memorial	Agency
Assets Equity in Pooled Cash and Cash Equivalents	\$11,089	\$78,496
Liabilities Due to Students		\$78,496
Net Position Held in Trust for Scholarships	\$11,089	

Statement of Changes in Fiduciary Net Position Private Purpose Trust Fund For the Fiscal Year Ended June 30, 2019

	Memorial
Additions	\$150
Deductions	0
Change in Net Position	150
Net Position Beginning of Year	10,939
Net Position End of Year	\$11,089

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 1 - Description of the School District and Reporting Entity

West Branch Local School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State and federal agencies. The Board of Education controls the School District's four instructional/support facilities staffed by 160 certified employees and 106 classified employees who provide services to 1,847 students and other community members.

# Reporting Entity

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For the School District, this includes the agencies and departments that provide the following services: general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The School District is associated with two jointly governed organizations and two risk sharing pools. These organizations are the Area Cooperative Computerized Education Service System, the Mahoning County Career and Technology Center, Ohio Association of School Business Officials and the Mahoning County School Employee Insurance Consortium. These organizations are presented in Notes 13 and 15 of the basic financial statements.

# **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

# Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Government-wide Financial Statements The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental and those that are considered business-type. The School District, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

# Fund Accounting

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. In reporting its financial activities, the School District uses two categories of funds: governmental and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** The general fund is the operating fund of the School District and is used to account for and report all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Bond Retirement fund** The bond retirement fund is used to account for and report tax levies that are restricted for the repayment of general obligation bonds of the School District.

The other governmental funds of the School District account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private-purpose trust fund, which accounts for a student memorial program. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District has two agency funds, the student activities fund that reports resources belonging to the student bodies of the various schools and the district agency fund that reports Ohio High School Athletic Association tournament monies.

#### Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources, generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (e.g., revenues and other financing sources) and uses (e.g., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private purpose trust fund is reported using the economic resources measurement focus.

# Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statement presented for the fiduciary fund are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year in which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 17 and 18.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB plans and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2019, but which were levied to finance fiscal year 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental grants, tuition and fees and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 17 and 18.)

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

# Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During fiscal year 2019, investments were limited to STAR Ohio, negotiable certificates of deposit, federal farm credit bank notes, federal home loan mortgage corporation notes, federal national mortgage association notes and U.S. treasury notes. Except STAR Ohio, investments are reported at fair value.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, Certain External Investment Pools and Pool Participants. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice is appreciated for deposits and withdrawals of \$25 million or more. STAR Ohio reserves the right to limit the transactions to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2019 amounted to \$109,816, of which \$36,628 was assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents.

#### Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of donated and purchased food held for resale.

# Capital Assets

The School District's only capital assets are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land Improvements	20 years
Building and Improvements	25 - 50 years
Furniture and Fixtures	5 - 20 years
Vehicles	6 - 10 years

### Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the funds from which the employee who has accumulated unpaid leave is paid.

# Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that once incurred, are paid in a timely manner and in full from current financial resources, and are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2019 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expense/expenditure in the year in which services are consumed.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# **Internal Activity**

Transfers between governmental funds are eliminated on the government-wide financial statements. Internal events that are allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

## **Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." Interfund balances are eliminated in the statement of net position.

# Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance includes the remaining amount that is not restricted or committed. These assigned balances are established by the School District Board of Education. In the general fund, assigned amounts represent intended uses established by the School District Board of Education or a School District official delegated that authority by resolution or by State statute. The Treasurer has the authority to constrain monies for intended purposes. The Board of Education assigned fund balances for special trust, uniform school supplies, public school support and self insurance.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for auxiliary services and extracurricular activities.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### **Budgetary Data**

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds. The Treasurer has been given the authority to allocate board appropriations to the function and object levels within each fund. Prior to June 30, the Board of Education adopted appropriations which match actual expenditures plus encumbrances and requested a certificate of estimated resources to match actual revenues.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original and final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate when the original and final appropriations were passed by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 3 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances         General Retirement         Governmental Funds         Total           Nonspendable         Prepaid Items         \$25,439         \$0         \$1,688         \$27,127           Materials and Supplies         0         0         2,238         2,238           Total Nonspendable         25,439         0         3,926         29,365           Restricted for         Food Service Operations         0         0         334,032         334,032           Endowments         0         0         83,144         83,144           Classroom Facilities Maintenance         0         0         106,296         106,296           Athletics         0         0         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         147,389         148,627         278,589         278,589         278,58				Other	
Nonspendable         Prepaid Items         \$25,439         \$0         \$1,688         \$27,127           Materials and Supplies         0         0         2,238         2,238           Total Nonspendable         25,439         0         3,926         29,365           Restricted for         5         0         0         334,032         334,032           Food Service Operations         0         0         334,032         334,032         334,032           Endowments         0         0         83,144         83,144         83,144         Classroom Facilities Maintenance         0         0         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,296         106,			Bond	Governmental	
Prepaid Items         \$25,439         \$0         \$1,688         \$27,127           Materials and Supplies         0         0         2,238         2,238           Total Nonspendable         25,439         0         3,926         29,365           Restricted for         Food Service Operations           Food Service Operations         0         0         334,032         334,032           Endowments         0         0         83,144         83,144           Classroom Facilities Maintenance         0         0         106,296         106,296           Athletics         0         0         147,389         147,389           Student Programs         0         0         137         137           Miscellaneous State Grants         0         0         9,138         9,138           Debt Service Payments         0         597,627         0         597,627           Capital Improvements         0         597,627         958,725         1,556,352           Committed to         Education Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         151,670 <t< th=""><th>Fund Balances</th><th>General</th><th>Retirement</th><th>Funds</th><th>Total</th></t<>	Fund Balances	General	Retirement	Funds	Total
Materials and Supplies         0         0         2,238         2,238           Total Nonspendable         25,439         0         3,926         29,365           Restricted for         Food Service Operations           Food Service Operations         0         0         334,032         334,032           Endowments         0         0         83,144         83,144           Classroom Facilities Maintenance         0         0         106,296         106,296           Athletics         0         0         147,389         147,389           Student Programs         0         0         137         137           Miscellaneous State Grants         0         0         9,138         9,138           Debt Service Payments         0         597,627         0         597,627           Capital Improvements         0         597,627         958,725         1,556,352           Committed to         Education Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         1,339           Uniform School Support         104,673         0         0         151,670           <	Nonspendable				
Materials and Supplies         0         0         2,238         2,238           Total Nonspendable         25,439         0         3,926         29,365           Restricted for         Food Service Operations           Food Service Operations         0         0         334,032         334,032           Endowments         0         0         83,144         83,144           Classroom Facilities Maintenance         0         0         106,296         106,296           Athletics         0         0         147,389         147,389           Student Programs         0         0         137         137           Miscellaneous State Grants         0         0         9,138         9,138           Debt Service Payments         0         597,627         0         597,627           Capital Improvements         0         597,627         958,725         1,556,352           Committed to         Education Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         1,339           Uniform School Support         104,673         0         0         151,670           <	Prepaid Items	\$25,439	\$0	\$1,688	\$27,127
Restricted for         Food Service Operations         0         0         334,032         334,032         334,032         Endowments         0         0         334,032         334,032         334,032         Endowments         0         0         0         334,032         334,032         334,032         Endowments         0         0         0         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,144         83,142         93,282         93,283         93,283         93,283         93,283         93,283         93,283         93,283         93,283         93,283		0	0	2,238	2,238
Food Service Operations         0         0         334,032         334,032           Endowments         0         0         83,144         83,144           Classroom Facilities Maintenance         0         0         106,296         106,296           Athletics         0         0         147,389         147,389           Student Programs         0         0         137         137           Miscellaneous State Grants         0         0         9,138         9,138           Debt Service Payments         0         597,627         0         597,627           Capital Improvements         0         0         278,589         278,589           Total Restricted         0         597,627         958,725         1,556,352           Committed to         Education Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         87,909           Total Assigned         345,591         0         0	Total Nonspendable	25,439	0	3,926	29,365
Endowments         0         0         83,144         83,144           Classroom Facilities Maintenance         0         0         106,296         106,296           Athletics         0         0         147,389         147,389           Student Programs         0         0         137         137           Miscellaneous State Grants         0         0         9,138         9,138           Debt Service Payments         0         597,627         0         597,627           Capital Improvements         0         0         278,589         278,589           Total Restricted         0         597,627         958,725         1,556,352           Committed to         Education Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)<	Restricted for				
Classroom Facilities Maintenance         0         0         106,296         106,296           Athletics         0         0         147,389         147,389           Student Programs         0         0         137         137           Miscellaneous State Grants         0         0         9,138         9,138           Debt Service Payments         0         597,627         0         597,627           Capital Improvements         0         0         278,589         278,589           Total Restricted         0         597,627         958,725         1,556,352           Committed to         Education Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,	Food Service Operations	0	0	334,032	334,032
Athletics         0         0         147,389         147,389           Student Programs         0         0         137         137           Miscellaneous State Grants         0         0         9,138         9,138           Debt Service Payments         0         597,627         0         597,627           Capital Improvements         0         0         278,589         278,589           Total Restricted         0         597,627         958,725         1,556,352           Committed to         Education Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Endowments	0	0	83,144	83,144
Student Programs         0         0         137         137           Miscellaneous State Grants         0         0         9,138         9,138           Debt Service Payments         0         597,627         0         597,627           Capital Improvements         0         0         278,589         278,589           Total Restricted         0         597,627         958,725         1,556,352           Committed to           Education Programs         0         0         158,607         158,607           Assigned to           Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Classroom Facilities Maintenance	0	0	106,296	106,296
Miscellaneous State Grants         0         0         9,138         9,138           Debt Service Payments         0         597,627         0         597,627           Capital Improvements         0         0         278,589         278,589           Total Restricted         0         597,627         958,725         1,556,352           Committed to         Education Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Athletics	0	0	147,389	147,389
Debt Service Payments         0         597,627         0         597,627           Capital Improvements         0         0         278,589         278,589           Total Restricted         0         597,627         958,725         1,556,352           Committed to         Education Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Student Programs	0	0	137	137
Capital Improvements         0         0         278,589         278,589           Total Restricted         0         597,627         958,725         1,556,352           Committed to         Education Programs           Beducation Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Miscellaneous State Grants	0	0	9,138	9,138
Total Restricted         0         597,627         958,725         1,556,352           Committed to         Education Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Debt Service Payments	0	597,627	0	597,627
Committed to         Education Programs         0         0         158,607         158,607           Assigned to         Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Capital Improvements	0	0	278,589	278,589
Education Programs         0         0         158,607         158,607           Assigned to           Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Total Restricted	0	597,627	958,725	1,556,352
Assigned to         Special Trust       1,339       0       0       1,339         Uniform School Supplies       151,670       0       0       151,670         Public School Support       104,673       0       0       104,673         Self Insurance       87,909       0       0       87,909         Total Assigned       345,591       0       0       345,591         Unassigned (Deficit)       0       0       (78,312)       (78,312)	Committed to				
Special Trust         1,339         0         0         1,339           Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Education Programs	0	0	158,607	158,607
Uniform School Supplies         151,670         0         0         151,670           Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Assigned to				
Public School Support         104,673         0         0         104,673           Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Special Trust	1,339	0	0	1,339
Self Insurance         87,909         0         0         87,909           Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Uniform School Supplies	151,670	0	0	151,670
Total Assigned         345,591         0         0         345,591           Unassigned (Deficit)         0         0         (78,312)         (78,312)	Public School Support	104,673	0	0	104,673
Unassigned (Deficit)         0         0         (78,312)         (78,312)	Self Insurance	87,909	0	0	87,909
	Total Assigned	345,591	0	0	345,591
Total Fund Balances         \$371,030         \$597,627         \$1,042,946         \$2,011,603	Unassigned (Deficit)	0	0	(78,312)	(78,312)
	Total Fund Balances	\$371,030	\$597,627	\$1,042,946	\$2,011,603

# Note 4 – Accountability

At June 30, 2019, the title VI-B, title I, preschool, reducing class size and miscellaneous federal grants special revenue funds had deficit fund balances in the amounts of \$47,630, \$27,152, \$391, \$576, and \$1,499, respectively. The special revenue funds' deficit balances resulted from adjustments for accrued liabilities. The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# **Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than restricted, committed or assigned fund balance (GAAP).
- 4. Advances in and advances out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).
- 5. Budgetary revenues and expenditures of the special trust, public school support and self-insurance funds are classified to general fund for GAAP reporting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements on a fund type basis for the general fund:

# Net Change in Fund Balance

	General
GAAP Basis	(\$791,318)
Net Adjustment for Revenue Accruals	34,885
Advances In	150,237
Perspective Difference:	
Special Trust	21
Public School Support	(8,824)
Self-Insurance	16,837
Net Adjustment for Expenditure Accruals	(36,609)
Advances Out	(118,131)
Encumbrances	(388,101)
Budget Basis	(\$1,141,003)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# **Note 6 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).
- 8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# **Deposits**

Custodial credit risk for deposits is the risk that in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At June 30, 2019, \$48,441 of the School District's total bank balance of \$391,685 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. The School District's financial institution participates in the Ohio Pooled Collateral System (OPCS) and was approved for a reduced collateral floor of 50 percent resulting in the uninsured and uncollateralized balance.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least one hundred five percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be one hundred two percent of the deposits being secured or a rate set by the Treasurer of State.

#### Investments

As of June 30, 2019, the School District had the following investments:

	Measurement		Standard & Poor's	Percentage of Total
Measurement/Investment	Amount	Maturity	Rating	Investments
Net Asset Value (NAV) per share:				
STAR Ohio	\$2,312,618	Average 53.3 Days	AAAm	N/A
Fair Value - Level Two Inputs:				
Negotiable Certificates of Deposit	226,577	Less than two years	N/A	5.13%
Negotiable Certificates of Deposit	442,277	Less than three years	N/A	10.02%
Negotiable Certificates of Deposit	105,770	Less than four years	N/A	2.40%
Negotiable Certificates of Deposit	275,253	Less than five years	N/A	6.23%
Federal Farm Credit Bank Notes	100,029	Less than four years	AA+	2.27%
Federal Home Loan Mortgage				
Corporation Notes	99,927	Less than one year	AA+	2.26%
Federal National Mortgage				
Association Notes	99,924	Less than one year	AA+	2.26%
Federal National Mortgage				
Association Notes	114,231	Less than two years	AA+	2.59%
US Treasury Notes	638,090	Less than one year	AA+	14.45%
Total	\$4,414,696	•		

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the School District's recurring fair value measurements as of June 30, 2019. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs)

*Interest Rate Risk*. As a means of limiting its exposure to fair value losses caused by rising interest rates, the School District's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the School District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

*Credit Risk* Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

**Concentration of Credit Risk** This type of risk is defined by the Governmental Accounting Standards Board as having investments of five percent or more in the securities of a single issuer. The School District's investment policy requires diversification of the portfolio but does not indicate specific percentage allocations.

## **Note 7 – Property Taxes**

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018, on the assessed values as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Public utility real and tangible personal property taxes received in calendar year 2019 became a lien on December 31, 2017, were levied after April 1, 2018, and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The School District receives property taxes from Portage, Columbiana and Mahoning Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2019, are available to finance fiscal year 2020 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2019 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 were levied to finance current fiscal year operations are reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The amount available as an advance at June 30, 2019, was \$89,873 in the general fund, \$11,490 in the bond retirement debt service fund and \$1,637 in the classroom facilities maintenance special revenue fund. The amount available as an advance at June 30, 2018, was \$101,843 in the general fund, \$13,901 in the bond retirement debt service fund and \$1,905 in the classroom facilities maintenance special revenue fund.

The assessed values upon which the fiscal year 2019 taxes were collected are:

	2018 Second Half Collections		2019 First Half Collections	
	Amount	Percent	Amount	Percent
Real Estate Public Utility Personal	\$233,266,080 21,049,140	91.72% 8.28	\$234,537,110 22,200,540	91.35% 8.65
Total	\$254,315,220	100.00%	\$256,737,650	100.00%
Full Tax Rate per \$1,000 of assessed valuation	\$33.30		\$33.10	

# **Note 8 - Receivables**

Receivables at June 30, 2019, consisted of taxes, accrued interest, accounts and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables except property taxes are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

Intergovernmental Receivables	Amounts
Title VI-B Grant	\$276,770
Title I Grant	129,553
Foundation Adjustments	98,386
Reducing Class Size Grant	52,748
Workers' Compensation Refund	45,327
Miscellaneous Federal Grants	16,329
Medicaid Reimbursement	11,794
Preschool Grant	7,905
Miscellaneous State Grants	1,270
Motor Fuel Tax Refund	1,152
Total	\$641,234

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

**Note 9 – Capital Assets** 

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

	Balance June 30, 2018	Additions	Deletions	Balance June 30, 2019
Nondepreciable Capital Assets				
Land	\$643,930	\$0	\$0_	\$643,930
Depreciable Capital Assets			_	
Land Improvements	4,253,285	45,900	0	4,299,185
Buildings and Improvements	49,810,996	55,164	0	49,866,160
Furniture and Equipment	1,500,940	174,946	0	1,675,886
Vehicles	2,187,870	269,597	(449,424)	2,008,043
Textbooks and Library Books	1,039,896	0	0	1,039,896
Total at Historical Cost	58,792,987	545,607	(449,424)	58,889,170
Less: Accumulated Depreciation				
Land Improvements	(2,777,317)	(189,926)	0	(2,967,243)
<b>Buildings and Improvements</b>	(22,384,701)	(1,524,050)	0	(23,908,751)
Furniture and Equipment	(1,167,238)	(84,812)	0	(1,252,050)
Vehicles	(1,964,042)	(78,432)	449,424	(1,593,050)
Textbooks and Library Books	(1,039,896)	0	0	(1,039,896)
Total Accumulated Depreciation	(29,333,194)	(1,877,220) *	449,424	(30,760,990)
Depreciable Capital Assets, Net				
of Accumulated Depreciation	29,459,793	(1,331,613)	0	28,128,180
Governmental Activities Capital				
Assets, Net	\$30,103,723	(\$1,331,613)	\$0	\$28,772,110

<sup>\*</sup> Depreciation expense was charged to governmental functions as follows:

Instruction	
Regular	\$1,581,885
Special	1,905
Vocational	1,712
Support Services	
Pupils	417
Instructional Staff	1,349
Operation and Maintenance of Plant	113,009
Pupil Transportation	71,533
Operation of Food Service	15,519
Extracurricular Activities	89,891
Total Depreciation Expense	\$1,877,220

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# **Note 10 – Long-Term Obligations**

Original issue amounts and interest rates of the School District's debt issues were as follows:

Debt Issue	Interest Rate	Original Issue	Year of Maturity
Series 2010 Energy Conservation Bonds	2.34%	\$1,556,048	2023
Series 2017 Classroom Facilities Refunding Bonds	2.22	3,945,000	2024

Changes in long-term obligations of the School District during fiscal year 2019 were as follows:

	Principal			Principal	Amount
	Outstanding			Outstanding	Due in
	June 30, 2018	Additions	Deductions	June 30, 2019	One Year
General Obligation Debt					
Energy Conservation Bonds	\$648,358	\$0	(\$129,670)	\$518,688	\$129,670
Classroom Facilities Refunding Bonds	3,420,000	0	(540,000)	2,880,000	550,000
Total General Obligation Debt	4,068,358	0	(669,670)	3,398,688	679,670
Other Long-term Obligations					
Net Pension Liability:					
SERS	5,270,963	0	(316,242)	4,954,721	0
STRS	18,233,048	0	(1,020,919)	17,212,129	0
Total Net Pension Liability	23,504,011	0	(1,337,161)	22,166,850	0
Net OPEB Liability:					
SERS	2,400,114	29,886	0	2,430,000	0
STRS	2,994,653	0	(2,994,653)	0	0
Total Net OPEB Liability	5,394,767	29,886	(2,994,653)	2,430,000	0
Capital Leases	32,041	0	(14,977)	17,064	15,719
Compensated Absences	800,742	511,553	(353,292)	959,003	474,131
Total Other Long-term Obligations	29,731,561	541,439	(4,700,083)	25,572,917	489,850
Total Long-Term Liabilities	\$33,799,919	\$541,439	(\$5,369,753)	\$28,971,605	\$1,169,520

Capital leases will be paid from the general fund. Compensated absences will be paid from the general fund and the food service, title VI-B and title I special revenue funds. There are no repayment schedules for the net pension/OPEB liabilities. However, employer pension/OPEB contributions are made from the following funds: the general fund and the food service, title VI-B, title I and preschool grant special revenue funds. See Notes 17 and 18 for additional information related to the net pension/OPEB liabilities.

On March 22, 2007, the School District issued general obligation bonds to advance refund the callable portion of the Series 2001 current interest general obligation bonds (callable principal \$6,670,000). The issuance proceeds of \$6,729,403 were used to purchase securities which were placed in an irrevocable trust to provide resources for all future debt service payments on the refunded debt. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. The principal balance outstanding of the defeased bonds was \$2,930,000 at June 30, 2019.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

On September 10, 2010, the School District issued \$1,556,048 in energy conservation improvement bonds (federally taxable qualified school construction bonds). The proceeds of these bonds were used for building improvements intended to increase the energy efficiency of the School District's buildings. These bonds bear an annual interest rate of 4.67 percent and are scheduled to mature in fiscal year 2023. The bonds will be retired from the bond retirement fund.

On April 20, 2017, the School District issued general obligation bonds, in the amount of \$3,945,000, to refund the callable portion of the Series 2007 current interest general obligation bonds in order to take advantage of lower interest rates. The bonds were issued with an interest rate of 2.2 percent. The bonds were issued for a seven year period with a final maturity at December 1, 2023. The bonds will be retired from the bond retirement fund.

The issuance proceeds of \$3,945,000 plus School District contributions of \$141,655 were used to purchase securities which were placed in an irrevocable trust to provide resources for all future debt service payments on the refunded debt. As a result, \$2,925,000 is considered defeased and the liability of these bonds has been removed from the School District's financial statements.

The overall debt margin of the School District as of June 30, 2019, was \$20,824,016 with an unvoted debt margin of \$256,738. Principal and interest requirements to retire general obligation bonds outstanding at June 30, 2019, are as follows:

Fiscal Year	Energy Conservation Improvement Bonds - Series 2010			
Ending June 30	Principal	Interest	Total	
2020	\$129,670	\$21,195	\$150,865	
2021	129,670	15,140	144,810	
2022	129,670	9,084	138,754	
2023	129,678	3,028	132,706	
Total	\$518,688	\$48,447	\$567,135	

Fiscal Year	Classroom Facilities Refunding Bonds - Series 2017			
Ending June 30	Principal	Interest	Total	
2020	\$550,000	\$57,831	\$607,831	
2021	560,000	45,510	605,510	
2022	580,000	32,856	612,856	
2023	590,000	19,869	609,869	
2024	600,000	6,660	606,660	
Total	\$2,880,000	\$162,726	\$3,042,726	

# Note 11 – Capital Leases

In prior years, the School District entered into a capital lease for copier equipment. The lease obligation meets the criteria of a capital lease and has been recorded on the government-wide statements. The original amounts capitalized for the capital lease and the book value as of June 30, 2019 follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

	Amounts
Asset:	
Equipment	\$71,809
Less: Accumulated Depreciation	(57,447)
Current Book Value	\$14,362

The following is a schedule of the future long-term minimum lease payments required under the capital lease and present value of the minimum lease payments is as follows:

	Capital
Year ending June 30,	Lease
2020	\$16,200
2021	1,350
Total Minimum Lease Payments	17,550
Less: Amount Representing Interest	(486)
Present Value of Minimum Lease Payments	\$17,064

# **Note 12 - Contingencies**

#### Grants

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2019, if applicable, cannot be determined at this time.

## **School Foundation**

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by the schools throughout the State, which can extend past the fiscal year end. ODE has finalized the impact of enrollment adjustments to the June 30, 2019 foundation funding for the School District. These adjustments were insignificant for the School District.

## Litigation

The School District is not a party to any material legal proceedings.

## **Note 13 - Jointly Governed Organizations**

Area Cooperative Computerized Education Service System (ACCESS) The Area Cooperative Computerized Educational Service System (ACCESS) is a jointly governed organization among 26 school districts and 2 educational service centers. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among the member districts. Each of the governments of these schools supports ACCESS based

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

upon a per pupil charge based upon a per pupil charge before any e-rate credits. West Branch Local School District paid \$60,909 to ACCESS during fiscal year 2019. ACCESS is governed by an assembly consisting of the superintendents or other designees of the member school districts. The assembly exercises total control over the operation of ACCESS including budgeting, appropriating, contracting and designating management. The degree of control exercised by any participating school district is limited to its representation on the Board. All of ACCESS revenues are generated from charges for services and State funding. Financial information can be obtained by contacting the Treasurer at the Mahoning County Educational Service Center, who services as fiscal agent, at 7320 North Palmyra Road, Suite 127, Canfield, Ohio 44406.

## Mahoning County Career and Technical Center

The Mahoning County Career and Technical Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of representatives from the participating school districts' elected boards, which possesses its own budgeting and taxing authority. The degree of control exercised by any participating school district is limited to its representation on the Board. The School District did not contribute any amounts to the Mahoning County Career and Technical Center during fiscal year 2019. To obtain financial information, write to the Treasurer of the Career and Technical Center at 7300 North Palmyra Road, Canfield, Ohio 44406.

# **Note 14 - Risk Management**

## **Property and Liability**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2019, the School District contracted with Liberty Mutual for the following insurance coverage:

Type of Coverage	Coverage Amount
Building and Contents - Replacement Cost (\$2,500 deductible)	\$102,184,091
Equipment Breakdown (\$2,500 deductible)	included above
Inland Marine (\$500 deductible)	included above
Commercial Auto	1,000,000
Uninsured Motorists (\$500 deductible on Comp and Collision)	1,000,000
General Liability	1,000,000 / 2,000,000
Crime Insurance/Employee Dishonesty (\$250 deductible)	500,000
Physical Damage Comprehensive and Collision	Actual Cash Value
Employer Stop Gap Liability	1,000,000 / 2,000,000
School Leaders Errors and Omissions (\$2,500 deductible)	1,000,000
School Law Enforcement Professional Liability (\$2,500 deductible)	1,000,000 / 2,000,000
Sexual Misconduct and Molestation Liability	1,000,000
Commercial Umbrella Liability	1,000,000
Data Compromise (\$2,500 deductible)	250,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in coverage from last year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Employee Health Benefits

For fiscal year 2019, the School District was a participant in the Mahoning County School Employees Insurance Consortium (the "Consortium") to provide employee health, dental, vision and prescription drug benefits. The Consortium is administered by Anthem.

Contribution rates are calculated and set through an annual update process. The School District pays a monthly contribution which is placed in a common fund from which claims or payments are made for all participating school districts and claims are paid for all participants regardless of claims flow. The Consortium is responsible for paying health plan claims up to \$135,000 per individual per year. Any claims exceeding the \$135,000 is covered by the School District's stop-loss carrier.

The School District provides full-time employees with 87.5 percent Board paid hospitalization, prescription drug, dental and vision.

# Worker's Compensation

For fiscal year 2019, the School District participated in the Ohio Association of School Business Officials Workers' Compensation Group Rating Program (GRP), an insurance rating pool (Note 15). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the program. The participating school districts pay experience or rate based premiums to the Bureau of Workers' Compensation (BWC). The total premium for the entire group is the standard premium of the group. Participation in the program is limited to school districts that can meet the GRP's selection criteria. The firm of CompManagement, Inc. provides administrative, cost control, and actuarial services for the program.

## **Note 15 – Public Entity Pools**

## **Insurance Purchasing Pool**

Ohio Association of School Business Officials Workers' Compensation Group Rating Program The School District participates in the a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as the coordinator of the GRP. Each year, participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

## Shared Risk Pool

Mahoning County School Employees Insurance Consortium The School District participates in the Mahoning County Schools Employees Insurance Consortium (Consortium). This is a shared risk pool comprised of thirteen Mahoning County School Districts. The Consortium is governed by an assembly which consists of one representative from each participating school district (usually the superintendent or designee). The assembly elects officers for one year terms to serve as the Board of Directors. The assembly exercises control over the operation of the Consortium. Consortium revenues are generated from charges for services.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# **Note 16 – Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service and hours worked. Teachers and most administrators do not earn vacation. Accumulated unused vacation is paid to classified employees and administrators upon termination of employment. Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. Upon retirement, payment is made for one-third of accrued, but unused sick leave credit up to a maximum of 60 days for those employees with 10-19 years of continuous service to the School District, and 65 days for those with 20 or more years of continuous service.

## **Note 17 – Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

## Net Pension Liability/Net OPEB Liability (Asset)

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

The proportionate share of each plan's unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 18 for the required OPEB disclosures.

# Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining .5 percent was allocated to the Health Care Fund.

The School District's contractually required contribution to SERS was \$372,717 for fiscal year 2019. Of this amount \$59,092 is reported as an intergovernmental payable.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 27 years of service, or 30 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2019, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. For fiscal year 2019, the contributions rates were equal to the statutory maximum rates and the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,302,516 for fiscal year 2019. Of this amount \$219,410 is reported as an intergovernmental payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportion of the Net Pension Liability:			
Current Measurement Date	0.08651230%	0.07828052%	
Prior Measurement Date	0.08822020%	0.07675388%	
Change in Proportionate Share	-0.00170790%	0.00152664%	
Proportionate Share of the Net			
Pension Liability	\$4,954,721	\$17,212,129	\$22,166,850
Pension Expense	\$340,089	\$1,465,206	\$1,805,295

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and			
actual experience	\$271,735	\$397,309	\$669,044
Changes of assumptions	111,889	3,050,314	3,162,203
Changes in proportionate share and			
difference between School District contributions			
and proportionate share of contributions	33,989	584,889	618,878
School District contributions subsequent to the			
measurement date	372,717	1,302,516	1,675,233
Total Deferred Outflows of Resources	\$790,330	\$5,335,028	\$6,125,358

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

	SERS	STRS	Total
<b>Deferred Inflows of Resources</b>			
Differences between expected and			
actual experience	\$0	\$112,405	\$112,405
Net difference between projected and			
actual earnings on pension plan investments	137,280	1,043,725	1,181,005
Changes in proportionate share and			
difference between School District contributions			
and proportionate share of contributions	241,995	1,043,028	1,285,023
Total Deferred Inflows of Resources	\$379,275	\$2,199,158	\$2,578,433

\$1,675,233 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2020	\$252 A72	¢1 200 000	¢1 541 472
2020	\$253,473	\$1,288,000	\$1,541,473
2021	(10,433)	885,970	875,537
2022	(162,601)	(168,108)	(330,709)
2023	(42,101)	(172,508)	(214,609)
Total	\$38,338	\$1,833,354	\$1,871,692

# Actuarial Assumptions – SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return

Actuarial Cost Method

3.00 percent
3.50 percent to 18.20 percent
2.5 percent
7.50 percent net of investment expense, including inflation
Entry Age Normal
(Level Percent of Payroll)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	Current		
	1% Decrease Discount Rate 1% Incre		
	(6.50%)	(7.50%)	(8.50%)
School District's proportionate share			
of the net pension liability	\$6,979,096	\$4,954,721	\$3,257,415

# **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, are presented below:

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to
	2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment
	expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments	0.0 percent, effective July 1, 2017
(COLA)	

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2018.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	Current		
	1% Decrease Discount Rate 1% Incre		
	(6.45%)	(7.45%)	(8.45%)
School District's proportionate share		-	
of the net pension liability	\$25,136,048	\$17,212,129	\$10,505,606

## Note 18 – Defined Benefit OPEB Plans

See Note 17 for a description of the net OPEB liability (asset).

# Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the School District's surcharge obligation was \$49,616.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$63,420 for fiscal year 2019. Of this amount \$51,805 is reported as an intergovernmental payable.

## Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	Total
Proportion of the Net OPEB Liability/Asset:			
Current Measurement Date	0.08759060%	0.07828052%	
Prior Measurement Date	0.08943180%	0.07675388%	
Change in Proportionate Share	-0.00184120%	0.00152664%	
Proportionate Share of the:			
Net OPEB Liability	\$2,430,000	\$0	\$2,430,000
Net OPEB (Asset)	\$0	(\$1,257,888)	(\$1,257,888)
OPEB Expense	\$64,443	(\$2,761,076)	(\$2,696,633)

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and			
actual experience	\$39,666	\$146,923	\$186,589
Changes in proportionate share and			
difference between School District contributions			
and proportionate share of contributions	0	54,403	54,403
School District contributions subsequent to the			
measurement date	63,420	0	63,420
Total Deferred Outflows of Resources	\$103,086	\$201,326	\$304,412
			<u> </u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and			
actual experience	\$0	\$73,289	\$73,289
Changes of assumptions	218,317	1,713,971	1,932,288
Net difference between projected and			
actual earnings on OPEB plan investments	3,646	143,704	147,350
Changes in proportionate share and			
difference between School District contributions			
and proportionate share of contributions	145,157	209,073	354,230
Total Deferred Inflows of Resources	\$367,120	\$2,140,037	\$2,507,157

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

\$63,420 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2020	(\$144,587)	(\$352,159)	(\$496,746)
2021	(114,907)	(352,159)	(467,066)
2022	(20,922)	(352,160)	(373,082)
2023	(19,370)	(319,524)	(338,894)
2024	(19,622)	(308,072)	(327,694)
Thereafter	(8,046)	(254,637)	(262,683)
Total	(\$327,454)	(\$1,938,711)	(\$2,266,165)

# **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2018, are presented below:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Inflation 3.00 percent

Wage Increases 3.50 percent to 18.20 percent Investment Rate of Return 7.50 percent net of investment

expense, including inflation

Municipal Bond Index Rate:

Measurement Date 3.62 percent
Prior Measurement Date 3.56 percent

Single Equivalent Interest Rate, net of plan investment expense,

including price inflation

Measurement Date 3.70 percent
Prior Measurement Date 3.63 percent

Medical Trend Assumption

Medicare5.375 to 4.75 percentPre-Medicare7.25 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 17.

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70 percent. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62 percent, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.70%) and higher (4.70%) than the current discount rate (3.70%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.25% decreasing to 3.75%) and higher (8.25% decreasing to 5.75%) than the current rate.

	1% Decrease (2.70%)	Current Discount Rate (3.70%)	1% Increase (4.70%)
School District's proportionate sha			
of the net OPEB liability	\$2,948,614	\$2,430,000	\$2,019,355
		Current	
	1% Decrease	Trend Rate	1% Increase
	(6.25 % decreasing	(7.25 % decreasing	(8.25 % decreasing
	to 3.75%)	to 4.75%)	to 5.75%)
School District's proportionate share			
of the net OPEB liability	\$1,960,564	\$2,430,000	\$3,051,617

## Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2018, actuarial valuation are presented below:

Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent
Discount Rate of Return	7.45 percent
Blended Discount Rate of Return - Prior Year	4.13 percent
Health Care Cost Trends	
Medical	
Pre-Medicare	6 percent initial, 4 percent ultimate
Medicare	5 percent initial, 4 percent ultimate
Prescription Drug	•
Pre-Medicare	8 percent initial, 4 percent ultimate
Medicare	-5.23 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the Prior Measurement Date, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent based on the methodology defined under GASB *Statement No. 74*, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)*. Valuation year per capita health care costs were updated.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020. However, in June of 2019, the STRS Board voted to extend the current Medicare Part B partial reimbursement for one year.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 17.

Discount Rate The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2018. The blended discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2018. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017.

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.45%)	(7.45%)	(8.45%)
School District's proportionate share			
of the net OPEB asset	(\$1,078,128)	(\$1,257,888)	(\$1,408,968)
		Current	
	1% Decrease	Trend Rate	1% Increase
School District's proportionate share			
of the net OPEB asset	(\$1,400,439)	(\$1,257,888)	(\$1,113,116)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# **Note 19 – Interfund Balances and Transfers**

# **Interfund Balances**

Interfund balances at June 30, 2019 consist of the following individual fund receivables and payables:

	Interfund
	Receivable
Interfund Payable	General
Other Governmental Funds	
Atheltics and Music	\$300
Title VI-B	55,864
Title I	11,534
Class Size Reduction	11,615
Miscellaneous Federal Grants	9,903
<b>Grand Total</b>	\$89,216

The interfund receivables and payables are advances due to the timing of the receipt of grant monies received by various funds. The general fund provides money to operate the programs until grants are received and the advances can be repaid. These advances are expected to be repaid within the next fiscal year.

## **Interfund Transfers**

During fiscal year 2019, the general fund transferred \$27,000 to the athletics and music special revenue fund to provide financial support for the School District's athletics and \$131,360 to the bond retirement debt service fund for the payment of debt obligations.

## Note 20 - Set Asides

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year end set aside amounts for capital acquisition. Disclosure of this information is required by State statute.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

	Capital Improvements
Set Aside Balance as of June 30, 2018	\$0
Current Year Set-aside Requirement	364,094
Current Year Offsets	(154,676)
Qualifying Disbursements	(499,273)
Total	(\$289,855)
Set-aside Balance Carried	
Forward to Future Fiscal Years	\$0
Set Aside Balance as of June 30, 2019	\$0

Although the School District had current year offsets during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

## **Note 21 - Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

<b>Governmental Funds</b>	
General	\$388,101
Other Governmental Funds	77,352
Total Governmental Funds	\$465,453

## Note 22 – Tax Abatements

School District property taxes were reduced by \$11,143 under community reinvestment area agreements entered into by the Village of Sebring.

## Note 23 – Change in Accounting Principle and Restatement of Net Position

For fiscal year 2019, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements, Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period,

GASB 88 improves the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. These changes were incorporated in the School District's 2019 financial statements; however, there was no effect on beginning net position.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

GASB 89 establishes accounting requirements for interest cost incurred before the end of a construction period. These changes were incorporated in the School District's 2019 financial statements; however, there was no effect on beginning net position.

For fiscal year 2019, the School District also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2017-2*. These changes were incorporated in the School District's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

# Note 24 – Subsequent Event

The School District placed a 0.5 percent earned income tax on the residents of the School District on the November 5, 2019 ballot. The tax was to be for three years and was expected to generate at least \$850,000 annually for School District operating purposes upon full collection. As of the date of this report, the levy was voted down by the residents.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

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Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability School Employees Retirement System of Ohio Last Six Fiscal Years (1)

	2019	2018	2017
School District's Proportion of the Net Pension Liability	0.08651230%	0.08822020%	0.09358950%
School District's Proportionate Share of the Net Pension Liability	\$4,954,721	\$5,270,963	\$6,849,888
School District's Covered Payroll	\$2,581,563	\$2,730,543	\$2,925,800
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	191.93%	193.04%	234.12%
Plan Fiduciary Net Position as a Percentage of the Total Pension	c0 500v	60 50ay	<b>62</b> 000v
Liability	69.50%	69.50%	62.98%

<sup>(1)</sup> Although this schedule is intended to show information for ten years, information prior to fiscal year 2014 is not available. An additional column will be added each year.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

_			
_	2016	2015	2014
	0.09131470%	0.08634600%	0.08634600%
	\$5,210,505	\$4,369,922	\$5,134,719
	\$2,749,052	\$2,509,048	\$2,673,150
	189.54%	174.17%	192.08%
	69.16%	71.70%	65.52%

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability School Employees Retirement System of Ohio Last Three Fiscal Years (1)

	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.08759060%	0.08943180%	0.09473870%
School District's Proportionate Share of the Net OPEB Liability	\$2,430,000	\$2,400,114	\$2,700,403
School District's Covered Payroll	\$2,581,563	\$2,730,543	\$2,925,800
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	94.13%	87.90%	92.30%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	12.46%	12.46%	11.49%

<sup>(1)</sup> Although this schedule is intended to show information for ten years, information prior to fiscal year 2017 is not available. An additional column will be added each year.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

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Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio Last Six Fiscal Years (1)

	2019	2018	2017
School District's Proportion of the Net Pension Liability	0.07828052%	0.07675388%	0.08222697%
School District's Proportionate Share of the Net Pension Liability	\$17,212,129	\$18,233,048	\$27,523,845
School District's Covered Payroll	\$8,920,100	\$8,530,407	\$8,750,200
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	192.96%	213.74%	314.55%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.30%	75.30%	66.80%

<sup>(1)</sup> Although this schedule is intended to show information for ten years, information prior to fiscal year 2014 is not available. An additional column will be added each year.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

2016	2015	2014
0.07891080%	0.08033910%	0.08033910%
\$21,808,637	\$19,541,249	\$23,277,409
\$8,306,171	\$8,208,438	\$8,954,846
262.56%	238.06%	259.94%
72.10%	74.70%	69.30%

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Asset/Liability State Teachers Retirement System of Ohio Last Three Fiscal Years (1)

	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.07828052%	0.07675388%	0.08222697%
School District's Proportionate Share of the Net OPEB Liability (Asset)	(\$1,257,888)	\$2,994,653	\$4,397,520
School District's Covered Payroll	\$8,920,100	\$8,530,407	\$8,750,200
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	-14.10%	35.11%	50.26%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.10%	47.10%	37.30%

<sup>(1)</sup> Although this schedule is intended to show information for ten years, information prior to fiscal year 2017 is not available. An additional column will be added each year.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

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Required Supplementary Information Schedule of the School District's Contributions School Employees Retirement System of Ohio Last Ten Fiscal Years

N. D. J. V. I.W.	2019	2018	2017	2016
Net Pension Liability				
Contractually Required Contribution	\$372,717	\$348,511	\$382,276	\$409,612
Contributions in Relation to the Contractually Required Contribution	(372,717)	(348,511)	(382,276)	(409,612)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Covered Payroll (1)	\$2,760,867	\$2,581,563	\$2,730,543	\$2,925,800
Pension Contributions as a Percentage of Covered Payroll	13.50%	13.50%	14.00%	14.00%
Net OPEB Liability				
Contractually Required Contribution (2)	63,420	59,690	48,320	47,492
Contributions in Relation to the Contractually Required Contribution	(63,420)	(59,690)	(48,320)	(47,492)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	2.30%	2.31%	1.77%	1.62%
Total Contributions as a Percentage of Covered Payroll (2)	15.80%	15.81%	15.77%	15.62%

<sup>(1)</sup> The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information

<sup>(2)</sup> Includes Surcharge

2015	2014	2013	2012	2011	2010
\$362,325	\$347,754	\$369,964	\$372,286	\$332,323	\$348,368
(362,325)	(347,754)	(369,964)	(372,286)	(332,323)	(348,368)
\$0	\$0	\$0	\$0	\$0	\$0
\$2,749,052	\$2,509,048	\$2,673,150	\$2,767,926	\$2,643,779	\$2,572,880
13.18%	13.86%	13.84%	13.45%	12.57%	13.54%
71,045	49,187	44,900	54,351	76,234	49,264
(71,045)	(49,187)	(44,900)	(54,351)	(76,234)	(49,264)
\$0	\$0	\$0	\$0	\$0	\$0
2.58%	1.96%	1.68%	1.96%	2.88%	1.91%
15.76%	15.82%	15.52%	15.41%	15.45%	15.45%

Required Supplementary Information Schedule of the School District's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

Net Pension Liability	2019	2018	2017	2016
Contractually Required Contribution	\$1,302,516	\$1,248,814	\$1,194,257	\$1,225,028
Contributions in Relation to the Contractually Required Contribution	(1,302,516)	(1,248,814)	(1,194,257)	(1,225,028)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Covered Payroll (1)	\$9,303,686	\$8,920,100	\$8,530,407	\$8,750,200
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%
Net OPEB Liability				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the				
Contractually Required Contribution	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%
Total Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

<sup>(1)</sup> The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information

2015	2014	2013	2012	2011	2010
\$1,162,864	\$1,067,097	\$1,164,130	\$1,240,578	\$1,195,831	\$1,148,006
(1,162,864)	(1,067,097)	(1,164,130)	(1,240,578)	(1,195,831)	(1,148,006)
\$0	\$0	\$0	\$0	\$0	\$0
\$8,306,171	\$8,208,438	\$8,954,846	\$9,542,908	\$9,198,700	\$8,830,815
14.00%	13.00%	13.00%	13.00%	13.00%	13.00%
\$0	\$82,084	\$89,548	\$95,429	\$91,987	\$88,308
0	(82,084)	(89,548)	(95,429)	(91,987)	(88,308)
\$0	\$0	\$0	\$0	\$0	\$0
0.00%	1.00%	1.00%	1.00%	1.00%	1.00%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2019

# **Net Pension Liability**

# **Changes in Assumptions – SERS**

Beginning in fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc Cola. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in fiscal year 2016 and prior are presented below:

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3.00 percent	3.25 percent
Future Salary Increases,		
including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

# **Changes in Assumptions - STRS**

Beginning with fiscal year 2018, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to	12.25 percent at age 20 to
	2.50 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, ,2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2019

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

#### **Net OPEB Liability**

### **Changes in Assumptions – SERS**

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:

Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense,	
including price inflation	
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

#### **Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74*, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2019

# **Changes in Benefit Terms – STRS OPEB**

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

# WEST BRANCH LOCAL SCHOOL DISTRICT MAHONING COUNTY

# SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2019

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal CFDA Number	Pass Through Entity Identifying Number	Total Federal Receipts	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE  Passed Through Ohio Department of Education:  Child Nutrition Cluster:				
Non-Cash Assistance: National School Lunch Program	10.555	N/A	\$ 60,993	\$ 60,993
Cash Assistance: School Breakfast Program National School Lunch Program	10.553 10.555	3L70 3L60	49,694 322,159	49,694 322,159
Total U.S. Department of Agriculture - Nutrition Cluster			432,846	432,846
U.S. DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education:				
Title I Grants to Local Educational Agencies - 2018 Title I Grants to Local Educational Agencies - 2019 Total Title I Grants to Local Educational Agencies	84.010 84.010	C1-S1-18 C1-S1-19	36,104 314,373 350,477	41,562 313,160 354,722
Special Education Grants to States (IDEA, Part B) - 2018 Special Education Grants to States (IDEA, Part B) - 2019 Special Education Early Childhood - 2018 Special Education Early Childhood - 2019 Total Special Education Cluster	84.027 84.027 84.173 84.173	6B-SF-18 6B-SF-19 PG-S1-18 PG-S1-19	111,122 360,137 1,334 4,759 477,352	107,637 368,418 1,334 4,759 482,148
Improving Teacher Quality State Grants (Title II-A) - 2018 Improving Teacher Quality State Grants (Title II-A) - 2019 Total Improving Teacher Quality State Grants	84.367 84.367	TR-S1-18 TR-S1-19	12,427 71,028 83,455	4,388 73,998 78,386
Title IV-A - Student Support Academic Enrichment - 2018 Title IV-A - Student Support Academic Enrichment - 2019 Total Title IV-A - Student Support Academic Enrichment	84.424 84.424		6,202 24,167 30,369	6,202 33,755 39,957
Total U.S. Department of Education			941,653	955,213
Total Federal Awards Receipts and Expenditures			\$ 1,374,499	\$ 1,388,059

The accompanying notes are an integral part of this schedule.

# WEST BRANCH LOCAL SCHOOL DISTRICT MAHONING COUNTY

# NOTES TO THE SCHEDULE OF FEDERAL RECEIPTS AND EXPENDITURES 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2019

#### NOTE A - BASIS OF PRESENTATION

The accompanying Schedule of Federal Receipts and Expenditures (the Schedule) includes the federal award activity of West Branch Local School District (the District's) under programs of the federal government for the year ended June 30, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The District has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE C - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### NOTE D - FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



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### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

West Branch Local School District Mahoning County 14277 Main Street Beloit. Ohio 44609

#### To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' Government Auditing Standards, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of West Branch Local School District, Mahoning County, (the District) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated February 20, 2020.

# Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

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# **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

# Purpose of this Report

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This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State

Columbus, Ohio

February 20, 2020



101 Central Plaza South 700 Chase Tower Canton, Ohio 44702-1509 (330) 438-0617 or (800) 443-9272 EastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

West Branch Local School District Mahoning County 14277 Main Street Beloit, Ohio 44609

To the Board of Education:

#### Report on Compliance for the Major Federal Program

We have audited West Branch Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could directly and materially affect the District's major federal program for the year ended June 30, 2019. The Summary of Auditor's Results in the accompanying schedule of findings identifies the District's major federal program.

#### Management's Responsibility

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' Government Auditing Standards; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

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#### Opinion on the Major Federal Program

In our opinion, West Branch Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2019.

#### Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on the major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State

Columbus, Ohio

February 20, 2020

# WEST BRANCH LOCAL SCHOOL DISTRICT MAHONING COUNTY

# SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2019

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Title I (CFDA # 84.010)
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR §200.520?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## None

# 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None





#### WEST BRANCH LOCAL SCHOOL DISTRICT

#### **MAHONING COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED APRIL 7, 2020