# AUGLAIZE COUNTY GENERAL HEALTH DISTRICT AUGLAIZE COUNTY

# **REGULAR AUDIT**

# FOR THE YEAR ENDED DECEMBER 31, 2020



#### GENERAL HEALTH DISTRICT AUGLAIZE COUNTY DECEMBER 31, 2020

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One First National Plaza 130 West Second Street, Suite 2040 Dayton, Ohio 45402-1502 (937) 285-6677 or (800) 443-9274 WestRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT

Auglaize County General Health District Auglaize County 813 Defiance Street Wapakoneta, Ohio 45895

To the Members of the Board:

#### **Report on the Financial Statements**

We have audited the accompanying cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Auglaize County General Health District, Auglaize County, Ohio (the District), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Auglaize County General Health District Auglaize County Independent Auditor's Report Page 2

### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of December 31, 2020, and the respective changes in cash financial position and the respective budgetary comparison for the General, Immunization and COVID-19 Response funds thereof for the year then ended in accordance with the accounting basis described in Note 2.

#### Accounting Basis

We draw attention to Note 2 of the financial statements, which describes the accounting basis. The financial statements are prepared on the cash basis of accounting, which differs from generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### Emphasis of Matter

As discussed in Note 13 to the financial statements, during 2020, the District adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 84, *Fiduciary Activities*. We did not modify our opinion regarding this matter.

As discussed in Note 12 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding this matter.

#### Other Matters

#### Supplementary Information

Our audit was conducted to opine on the financial statements taken as a whole.

The Schedule of Ohio Department of Health Federal Grants presents additional analysis as required by the Ohio Department of Health and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2021, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Auglaize County General Health District Auglaize County Independent Auditor's Report Page 3

Jul

Keith Faber Auditor of State Columbus, Ohio

June 28, 2021

# STATEMENT OF NET POSITION - CASH BASIS DECEMBER 31, 2020

	Governmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$679,809
Total Assets	\$679,809
Net Position Restricted for: Other Purposes Unrestricted	\$358,175 321,634
Total Net Position	\$679,809

#### STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2020

		Program	n Receipts	Net (Disbursements) Receipts and Changes in Net Position
	Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Governmental
Governmental Activities				
Environmental Health:				
General Environmental Health	\$1,789,934	\$452,797	\$584,549	(\$752,588)
Food	82,610	101,417		18,807
Pools	8,562	8,100		(462)
Water	17,774	18,813		1,039
Sewers	50	1,750		1,700
Camps/Manufactured Homes	6,954	5,288		(1,666)
Community Health Services:				
WIC	189,624		185,681	(3,943)
Immunizations	5,066		18,320	13,254
Child and Family Health Services	3,578		23,000	19,422
Early Intervention Services Coordination	65,990		75,490	9,500
lealth Promotion and Planning:				
Public Health Emergency Preparedness	61,655		90,982	29,327
Total Governmental Activities	\$2,231,797	\$588,165	\$978,022	(665,610)
		General Receipts Property Taxes Levied fo	r:	
		General Health District I	Purposes	749,574
		Subdivisions Grants and Entitlements	not	3,553
		Restricted to Specific P	rograms	99,967
		Miscellaneous	-	54,670

**Total General Receipts** 

Change in Net Position

Net Position End of Year

Net Position Beginning of Year (Restated)

907,764

242,154

437,655 \$679,809

#### STATEMENT OF ASSETS AND FUND BALANCES - CASH BASIS GOVERNMENTAL FUNDS DECEMBER 31, 2020

	General	Immunization	COVID 19 Response	Other Governmental Funds	Total Governmental Funds
Assets	<b>\$</b> 004.004	<b>#</b> 00.050	<b>\$</b> 00 <b>7</b> 07	<b>\$005 150</b>	<b>0</b> 070 000
Equity in Pooled Cash and Cash Equivalents	\$321,634	\$66,250	\$86,767	\$205,158	\$679,809
Total Assets	321,634	66,250	86,767	205,158	679,809
Fund Balances: Restricted Committed	26,818	66,250	86,767	205,158	358,175 26,818
Assigned	90,797				90,797
Unassigned	204,019				204,019
Total Fund Balances	\$321,634	\$66,250	\$86,767	\$205,158	\$679,809

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES - CASH BASIS GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	General	Immunization	COVID 19 Response	Other Governmental Funds	Total Governmental Funds
Receipts: Intergovernmental Revenue Property Taxes Subdivisions	\$326,824 749,574 3,553	\$18,320	\$260,364	\$472,481	\$1,077,989 749,574 3,553
Licenses and Permits Fees Other Receipts	24,405 428,392 41,122	173		133,618 1,750 13,375	158,023 430,142 54,670
Total Receipts	1,573,870	18,493	260,364	621,224	2,473,951
Disbursements: Current: Environmental Health:					
General Environmental Health Food Pools Water Sewers Camps/Manufactured Home Parks Community Health Services:	1,501,690		173,597	114,647 82,610 8,562 17,774 50 6,954	1,789,934 82,610 8,562 17,774 50 6,954
WIC Immunizations Child and Family Health Services Early Intervention Service Coordination Health Promotion and Planning: Public Health Emergency Preparedness		5,066		189,624 3,578 65,990 61,655	189,624 5,066 3,578 65,990 61,655
Total Disbursements	1,501,690	5,066	173,597	551,444	2,231,797
Excess of Receipts Over Disbursements	72,180	13,427	86,767	69,780	242,154
<b>Other Financing Sources (Uses):</b> Advance In Advance Out	48,932 (63,136)		23,550 (23,550)	39,587 (25,383)	112,069 (112,069)
Total Other Financing Sources (Uses)	(14,204)	0	0	14,204	0
Net Change in Fund Balances	57,976	13,427	86,767	83,984	242,154
Fund Balances Beginning of Year (Restated)	263,658	52,823		121,174	437,655
Fund Balances End of Year	\$321,634	\$66,250	\$86,767	\$205,158	\$679,809

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts:				
Property and Other Local Taxes	\$732,303	\$732,303	\$753,127	\$20,824
Intergovernmental	105,000	105,000	326,824	221,824
Fines, Licenses and Permits	32,000	32,000	24,405	(7,595)
Fees	778,000	778,000	428,392	(349,608)
Contract Services	2,500	2,500		(2,500)
Miscellaneous	82,500	82,500	26,165	(56,335)
Total Receipts	1,732,303	1,732,303	1,558,913	(173,390)
Disbursements:				
Current:				
Environmental Health:				
General Environmental Health	1,808,011	2,007,302	1,574,559	432,743
Total Disbursements	1,808,011	2,007,302	1,574,559	432,743
Excess of Receipts Over (Under) Disbursements	(75,708)	(274,999)	(15,646)	259,353
Other Financing Sources (Uses):				
Advance In			48,932	48,932
Advance Out			(63,136)	(63,136)
Transfers In	10,000	10,000	10,000	0
Transfers Out	(10,000)	(10,000)	(10,000)	0
Other Financing Sources	45,000	45,000	71,359	26,359
Total Other Financing Sources (Uses)	45,000	45,000	57,155	12,155
Net Change in Fund Balances	(30,708)	(229,999)	41,509	271,508
Prior Year Encumbrances Appropriated	4,697	4,697	4,697	0
Fund Balances Beginning of Year	252,120	252,120	252,120	0
Fund Balances End of Year	\$226,109	\$26,818	\$298,326	\$271,508

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGET BASIS IMMUNIZATION FUND FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgeted Amounts		Budgeted Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)	
Receipts: Intergovernmental Miscellaneous	\$37,677	\$37,677	\$18,320 173	(\$19,357) 173	
Total Receipts	37,677	37,677	18,493	(19,184)	
Disbursements: Current: Environmental Health:					
Immunizations	16,723	16,723	5,066	11,657	
Total Disbursements	16,723	16,723	5,066	11,657	
Net Change in Fund Balances	20,954	20,954	13,427	(7,527)	
Prior Year Encumbrances Appropriated	118	118	118	0	
Fund Balances Beginning of Year	52,705	52,705	52,705	0	
Fund Balances End of Year	\$73,777	\$73,777	\$66,250	(\$7,527)	

#### STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - BUDGET BASIS COVID 19 RESPONSE FUND FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgeted A	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts:		¢225.000	¢200.204	
Intergovernmental	\$0	\$335,900	\$260,364	(\$75,536)
Total Receipts	0	335,900	260,364	(75,536)
Disbursements: Current: Environmental Health:				
General Environmental Health		335,900	174,804	161,096
Total Disbursements	0	335,900	174,804	161,096
Excess of Receipts Over (Under) Disbursements	0	0	85,560	85,560
Other Financing Sources (Uses): Advance In Advance Out Transfers In Transfers Out Other Financing Sources			23,550 (23,550)	23,550 (23,550) 0 0 0
Total Other Financing Sources (Uses)	0	0	0	0
Net Change in Fund Balances	0	0	85,560	85,560
Prior Year Encumbrances Appropriated	0	0	0	0
Fund Balances Beginning of Year	0	0	0	0
Fund Balances End of Year	\$0	\$0	\$85,560	\$85,560

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### 1. **REPORTING ENTITY**

The Auglaize County General Health District (the District), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A five-member Board of Health appointed by the District Advisory Council governs the District. The Board appoints a health commissioner and all employees of the District.

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure the financial statements of the District are not misleading. The District reports no component units or other organizations.

The District participates in a public entity risk pool. Note 6 to the financial statements provides additional information for this entity.

The District's management believes these basic financial statements present all activities for which the District is financially accountable.

#### **Primary Government**

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. The District's services include communicable disease investigations, immunization clinics, inspections, public health nursing services, the issuance of health-related licenses and permits, and emergency response planning.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in the "Basis of Accounting" section of this note, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the District's accounting policies.

#### A. Basis of Presentation

The District's basic financial statements consist of government-wide financial statements, which include a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

#### 1. Government-wide Financial Statements

The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the District. Governmental activities are generally financed through taxes, intergovernmental receipts, or other non-exchange transactions. The District has no business-type activities.

The statement of net position presents the cash balance of the District at year-end. The statement of activities compares disbursements and program receipts for each program or function of the District. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Program receipts include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Receipts which are not classified as program receipts are presented as general receipts of the District, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental program is self-financing on a cash basis or draws from the general receipts of the District.

### 2. Fund Financial Statements

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

# B. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are presented as governmental.

#### Governmental Funds

Governmental funds are those through which governmental functions of the District are financed. The following are the District's major governmental funds:

**General Fund** – The general fund accounts for and reports all financial resources except for restricted resources requiring a separate accounting. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Immunization Fund** – The Immunization Fund is designed to improve and sustain vaccination coverage among children and adolescents, and to reduce vaccination coverage disparities in Ohio.

**COVID 19 Response Fund** – The COVID 19 Response Fund is federal funding disbursed through the Ohio Department of Health to aide with expenditures of the COVID 19 pandemic.

The other governmental funds of the District account for and report grants and other resources, whose use is restricted, committed or assigned to a particular purpose.

# C. Basis of Accounting

The District's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

### D. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Health may appropriate. The appropriations resolution is the Board of Health's authorization to spend resources and sets annual limits on disbursements plus encumbrances at the level of control selected by the Board of Health. The District uses the object level within each fund and function as its legal level of control.

ORC Section 5705.28(C) (1) requires the District to file an estimate of contemplated revenue and expenses with the municipalities and townships within the District by about June 1 (forty-five days prior to July 15). The county auditor cannot allocate property taxes from the municipalities and townships within the district if the filing has not been made.

ORC Section 3709.28 establishes budgetary requirements for the District, which are similar to ORC Chapter 5705 budgetary requirements. On or about the first Monday of April the District must adopt an itemized appropriation measure. The appropriation measure, together with an itemized estimate of revenues to be collected during the next fiscal year, shall be certified to the county budget commission. Subject to estimated resources, the Board of Health may, by resolution, transfer appropriations from one appropriation item to another, reduce or increase any item, create new items, and make additional appropriations or reduce the total appropriation. Such appropriation modifications shall be certified to the county budget commission for approval.

The amounts reported as the original budgeted amounts on the budgetary statement reflects the amounts on the certificate of estimated resources in effect when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board of Health.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budget reflect the first appropriation resolution that covered the entire year, including amounts automatically carried forward from prior years. The amount reported as the final budgeted amounts represents the final appropriations passed by the Board of Health during the year.

A budget versus actual statement for the general, immunization, and COVID 19 Response funds is presented as part of the basic financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Cash and Investments

The County Treasurer is custodian for the District's cash and investments. The County's cash and investment pool holds the District's cash and investments which are reported at the County Treasurer's carrying amount. Deposits and investments disclosures for the County as a whole may be obtained from the Auglaize County Auditor's office, 209 S Blackhoof St, Wapakoneta OH 45895, or 419-739-6705.

### F. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. The District did not have restricted assets.

### G. Inventory and Prepaid Items

The District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### I. Inter-fund Receivables/Payables

The District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### J. Compensated Absences

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

# K. Employer Contributions to Cost-Sharing Pension Plans

The District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits.

# L. Long-Term Obligations

The District's cash basis financial statements do not report liabilities for long-term obligations. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither another financing source nor a capital outlay expenditure is reported at inception. Lease payments are reported when paid.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### M. Net Position

Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for the various programs of the District. There was no net position restricted by enabling legislation at December 31, 2020.

The District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

#### N. Fund Balance

Fund Balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Non-Spendable** – The non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

**Restricted -** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Health. Those committed amounts cannot be used for any other purpose unless the Board of Health removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. Committed fund balance in the General Fund represents money held for severance payments.

**Assigned -** Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board of Health or a District official delegated that authority by resolution, or by State Statute.

**Unassigned -** Unassigned fund balance is the residual classification for the general fund and incudes amounts not contained in the other classifications. In other governmental funds, unassigned classification is used only to report a deficit balance.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### O. Inter-fund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchasing funds. Subsidies from one fund to another without requirement for repayment are reported as inter-fund transfers. Governmental funds report inter-fund transfers as other financing sources/uses. The statements do not report repayments from funds responsible for particular disbursements to the funds initially paying the costs.

### 3. BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements and encumbrances. The Statements of Receipts, Disbursements and Change in Fund Balance – Budget and Actual – Budget Basis presented for the general fund, the immunization fund, and the COVID 19 response rund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is that outstanding year end encumbrances are treated as expenditures (budget basis) rather than as an assignment or restriction of fund balance (cash basis). The encumbrances outstanding at year end (budget basis) amounted to:

General Fund	\$2,480
Immunization Fund	\$0
COVID 19 Response Fund	\$1,207

The general fund disbursements had an additional reconciling factor of \$70,389 as a result of an adjustment that was made on the cash basis to reduce Other Financing Sources in order to more appropriately report them as reductions of expenditures against general environmental health and to also account for flexible spending activity in the general fund.

# 4. TAXES

# A. PROPERTY TAXES

Property taxes include amounts levied against all real, public utility property located in the District. Taxes collected on real property (other than public utility property) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date.

Assessed values are established by the Tax Commissioner at 35 percent of appraised market value. All property is required to be revalued every six years. The last triennial update was completed in tax year 2014 (Calendar year 2015). The last revaluation update was completed in tax year 2017 (calendar year 2018). Real property taxes are payable annually or semiannually. The first payment is due February 15, with the remainder payable by July 15.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### 4. TAXES (Continued)

Property tax revenues received in 2020 represents the collection of 2019 taxes for real and public utility property taxes. Real and public utility real and tangible personal property taxes received in 2020 became a lien on December 31, 2019, were levied after October 1, 2019, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Public utility real taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date.

Certain public utility tangible personal property currently is assessed at one hundred percent of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts within the County, and the County Auditor periodically remits to the taxing districts their portion of the taxes collected.

The full tax rate for all the District operations for the year ended December 31, 2020, was \$1.00 per \$1,000 of assessed value. The assessed values of real and personal property upon which 2020 property tax receipts were based are as follows:

Real Property	\$1,077,270,130
Public Utility Property	511,670
Public Utility Personal Property	37,508,290
Total Assessed Values	\$1,115,290,090

#### B. TAX ABATEMENTS

The District is subject to tax abatements granted by (1) a Community Reinvestment Area-Tax Exemption Program created by the City of St. Marys, the Village of New Bremen and the Village of New Knoxville, (2) a Tax Incentive Review Council created by the City of St Marys and the Village of New Bremen, and (3) an Enterprise Zone Agreement created by the Village of Minster and German Township.

The Community Reinvestment Area-Tax Exemption Program allows taxes to be abated on a new or improvements to, a tax payer's home. The terms range from five to fifteen years, with a seventy five to one hundred percent tax abatement.

The Tax Incentive Review Council allows taxes to be abated for the development of real property and the acquisition of personal property located in the area designated as an Enterprise Zone to create new jobs.

The Enterprise Zone Agreement provides real and personal property tax exemptions to businesses making investments in the area.

The gross amount of taxes abated during 2020 was \$388,299 for the County, the District's portion is \$30,443.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### 5. OUTSTANDING INTER-FUND ADVANCES

The advances outstanding due to the general fund at year end are as follows:

COVID19 Contact Tracing \$19,931

Inter-fund advances were made as a short-term loan to funds that needed operating money while grant funding or other revenue is expected to be received. The outstanding inter-fund loans are expected to be repaid within one year.

### 6. RISK MANAGEMENT

### A. Risk Pool Membership

The District is exposed to various risks of property and casualty losses, and injuries to employees.

The District insures against injuries to employees through the County Commissioner Association of Ohio Worker's Compensation Group Rating Plan. (See Note 6.B)

The District is a member of the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the District's policy. The Pool covers the following risks:

- -General liability and casualty
- -Public official's liability
- -Cyber
- -Law enforcement liability
- -Automobile liability
- -Vehicles
- -Property
- -Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31, 2020:

Cash and investments	\$40,318,971
Actuarial liabilities	\$14,111,510

# B. County Commissioner Association of Ohio Workers' Compensation Group Retro Rating Plan

For 2020, the District, through Auglaize County as their fiscal agent, participated in the County Commissioners Association of Ohio Workers' Compensation Group Retro Rating Plan ("the GRP"), an insurance purchasing pool. The intent of the GRP is to achieve a reduced premium for the District by virtue of its grouping with other participants in the GRP.

The workers' compensation experience of the participants is calculated as one experience and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than the individual rate. The GRP then calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan's executive committee then collects rate contributions from, or pays rate equalization rebates to the various participants. Participation in the plan is limited to counties that can meet the Plans' selection criteria.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### 6. **RISK MANAGEMENT (Continued)**

#### C. Employee Medical Benefits

The District participated in a health insurance plan through United Health Care for all employees. This is a fully insured plan which includes health, vision, and prescription benefits. In addition, the District has established a "Flexible Spending Account" to supplement the services provided under the health insurance plan. The plan is funded solely through voluntary employee payroll deductions, and employees file their own claims. This plan is administered by Wage Works.

The plan account activity was:

	Beginning Of the Year	Deposits	Claims Paid	Balance at Year End
2020	\$6,841	\$31,173	(\$17,186)	\$20,828
2019	\$5,621	\$19,491	(\$18,271)	\$6,841

## 7. DEFINED BENEFIT PENSION PLANS

The District participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. District employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor, and death benefits and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
After January 7, 2013	Ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 yrs of service credit
Or Age 55 with 25 yrs of service credit	or Age 55 with 25 yrs of service credit	or Age 62 with 5 yrs service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by yrs of service for the first 30 yrs & 2.5% for service years in excess of 30	2.2% of FAS multiplied by yrs of service for the first 30 yrs & 2.5% for service years in excess of 30	2.2% of FAS multiplied by yrs of service for the first 35 yrs & 2.5% for service years in excess of 35

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

## 7. DEFINED BENEFIT PENSION PLANS (Continued)

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment of the defined benefit portion of their pension benefit. For those retiring subsequent to January 7, 2013, current law provides for a 3 percent COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains for losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent per year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts.

Options include the annuitization of their benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Beginning in 2022, the Combined Plan will be consolidated under the Traditional Pension Plan (defined benefit plan) and the Combined Plan option will no longer be available for new hires beginning in 2022.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### 7. DEFINED BENEFIT PENSION PLANS (Continued)

Funding Policy – the Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
2020 Statutory Maximum Contribution Rates	
Employer	14.0%
Employee	10.0%
2020 Actual Contribution Rates Employer:	
Pension	14.0%
Post-employment Health Care Benefits	0%
	14.0%
Employee	10.0%

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The District's contractually required contribution was \$160,639 for year 2020.

#### 8. POSTEMPLOYMENT BENEFITS

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the Traditional Pension Plan, a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan, a defined contribution plan; and the Combined Plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and the Combined Plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 20 or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### 8. POSTEMPLOYMENT BENEFITS (Continued)

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund post-employment health care through contributions to OPERS. When funding is approved by the OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2020 local government employer units contributed at 14 percent of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2020, OPERS did not allocate any employer contributions to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2020 was 4.0 percent.

Substantially all of the District's contributions allocated to fund post-employment healthcare benefits relates to the cost-sharing, multiple employer trusts. The corresponding contribution for the years ended December 31, 2020, 2019 and 2018 were all \$0.

#### 9. FUND BALANCES

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

				Other Governmental	
Fund Balances	General Fund	Immunization Fund	COVID 19 Response	Funds	Total
Restricted for					
Pools				\$1,103	\$1,103
Water				9,398	9,398
Emergency				53,493	53,493
Preparedness				,	,
Food				60,839	60,839
Trailer Parks				3,867	3,867
WIC Donations				4	4
CHA Project				15,375	15,375
Immunizations		\$66,250			66,250
COVID 19 Pandemic			\$86,767	2,612	89,379
Mom's Quit for 2				33,301	33,301
WIC				4,196	4,196
Sewers				6,385	6,385
Home Visiting				14,585	14,585
Total Restricted		66,250	86,767	205,158	358,175

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

<b>Committed to</b> Sick/Vacation Payout	Leave	\$26,818				26,818
Assigned Encumbrances Subsequent Budget	Year	2,480 88,317				2,480 88,317
U U		90,797				90,797
<b>Unassigned</b> General		204,019				204,019
Total Fund Balar	nces	\$321,634	\$66,250	\$86,767	\$205,158	\$679,809

### 10. OPERATING LEASE

The District is a party to a five year lease for rental of office space. This lease was effective August 1, 2019, and terminates July 31, 2024. This lease requires the District to remit monthly payments of \$6,500 the first day of each month.

# 11. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.

#### 12. COVID-19

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the District. The impact on the District's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

During 2020, the District received \$7,000 as an on-behalf of grant from another government. These amounts are recorded in the Coronavirus Relief Special Revenue Fund.

# 13. CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION/FUND BALANCE

For 2020, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. GASB Statement No. 84 establishes criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the District will no longer be reporting agency funds. The District reviewed the fund previously reported as an agency fund and has reclassified the fund as a governmental fund, which resulted in restatements as of December 31, 2019 as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# 13. CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION/FUND BALANCE (Continued)

		Total Governmental
	General	Funds
Fund Balance December 31, 2019	\$256,817	\$430,814
GASB 84 Fund Reclassification	6,841	6,841
Adjusted Fund Balance		
December 31, 2019	\$263,658	437,655

The restatement had the following effect on fiduciary assets/liabilities as of December 31, 2019:

	Agency
Assets/Liabilities December 31, 2019	\$6,841
GASB 84 Fund Reclassification	(6,841)
Restated Assets/Liabilities December 31, 2019	\$0

#### SCHEDULE OF OHIO DEPARTMENT OF HEALTH FEDERAL GRANTS FOR THE YEAR ENDED DECEMBER 31, 2020

FEDERAL GRANTOR Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
U.S. Department of Agriculture (Passed Through Ohio Department of Health)			
WIC Special Supplemental Nutrition Program For Women, Infants, and Children Total WIC	00610011WA1320 00610011WA1421	10.557	\$135,106 54,518 189,624
U.S. Department of Health and Human Services (Passed Through Ohio Department of Health)			
Immunization Cooperative Agreements	00610012GV0220 00610012GV0321	93.268	3,146 1,920
Total Immunization Cooperative Agreements	00010012070321		5,066
COVID 19 Contract Tracing	00610012CT0120	21.019	61
Total COVID 19 Contract Tracing	00610012CT0121	93.323	<u>    107,943    </u> 108,004
Coronavirus Response	00610012CO0120 00610012CO0121	93.354 21.019	45,765
Total Coronavirus Response	00610012000121	21.019	<u> </u>
COVID 19 Subsidy			5,000
Cares Act Relief Payment			11,124
Stimulus Patient Cares Act			2,025
Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP) Aligned Cooperative Agreements	00610012PH1221	93.074	20,110
Public Health Emergency Preparedness	00610012PH1120	93.069	41,545
Total U.S. Department of Health & Human Services			366,471
Total Ohio Department of Health Federal Grants Disbursements			\$556,095

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One First National Plaza 130 West Second Street, Suite 2040 Dayton, Ohio 45402-1502 (937) 285-6677 or (800) 443-9274 WestRegion@ohioauditor.gov

### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Auglaize County General Health District Auglaize County 813 Defiance Street Wapakoneta, Ohio 45895

To the Members of the Board:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Auglaize County General Health District, Auglaize County, (the District) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated June 28, 2021 wherein we noted the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. We also noted the District.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Auglaize County General Health District Auglaize County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

thetalm

Keith Faber Auditor of State Columbus, Ohio

June 28, 2021



# AUGLAIZE COUNTY GENERAL HEALTH DISTRICT

# AUGLAIZE COUNTY

# AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 7/27/2021

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370