

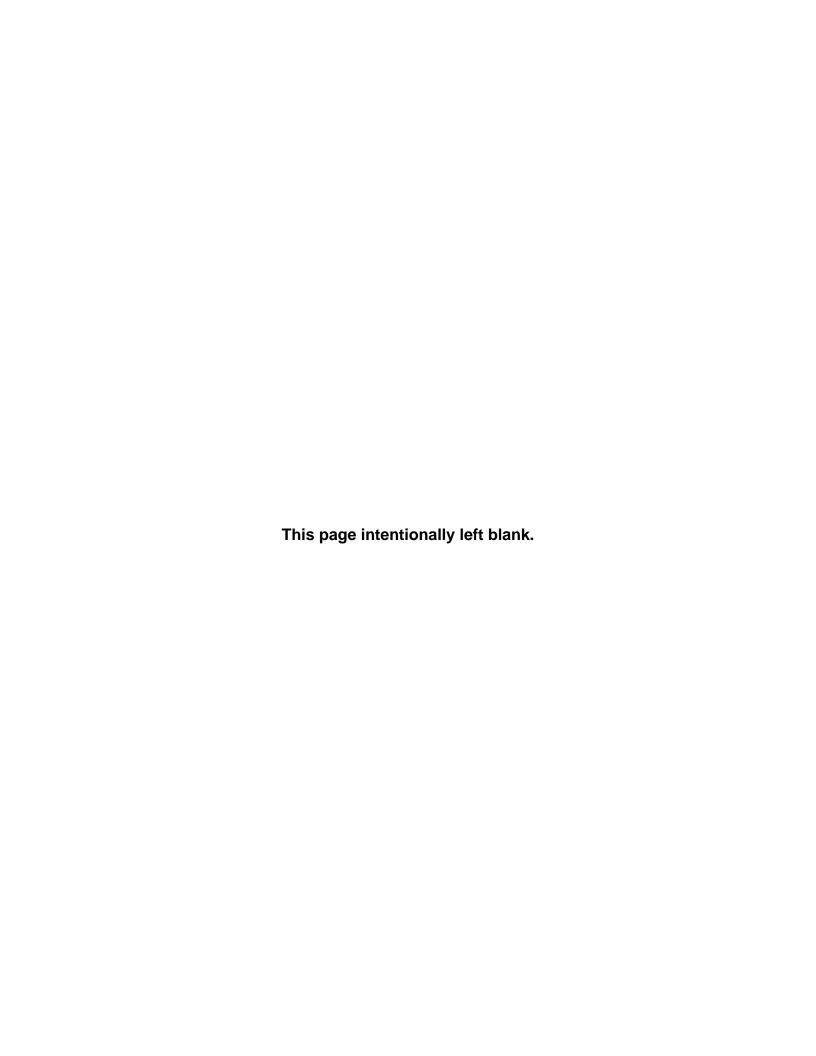


# CITY OF AVON LORAIN COUNTY

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Attachment: Comprehensive Annual Financial Report



# CITY OF AVON LORAIN COUNTY

# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

FEDERAL GRANTOR  Pass Through Grantor  Program / Cluster Title	Federal CFDA Number	Pass Through Entity Identifying Number	Provided Through to Subrecipients	Total Federal Expenditures
U.S. DEPARTMENT OF HOMELAND SECURITY Passed Through Ohio Department of Public Safety				
Hazardous Mitigation Grant (HMGP) Hazardous Mitigation Grant (HMGP) Total Hazardous Mitigation Grant (HMGP)	97.039 97.039	FEMA-DR-4360.01-R-OH FEMA-DR-4360.18-R-OH	\$0 0 0	\$ 159,651 197,714 357,365
Total U.S. Department of Homeland Security			0	357,365
U.S. DEPARTMENT OF TREASURY Passed Through Ohio Office of Budget Management				
COVID - 19 Coronavirus Relief Fund Total COVID - 19 Coronovirus Relief Fund	21.019	OBM0100122-CRF	100,000	1,109,477 1,109,477
Total U.S. Department of Treasury			100,000	1,109,477
Total Expenditures of Federal Awards			\$100,000	\$ 1,466,842

The accompanying notes are an integral part of this schedule.

## CITY OF AVON LORAIN COUNTY

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2020

## **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Avon (the City) under programs of the federal government for the year ended December 31, 2020. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

## NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

## **NOTE C - INDIRECT COST RATE**

The City has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

### **NOTE D - SUBRECIPIENTS**

The City passes certain federal awards received from Ohio Office of Budget Management to other governments or not-for-profit agencies (subrecipients). As Note B describes, the City reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the City has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

## **NOTE E- MATCHING REQUIREMENTS**

Certain Federal programs require the City to contribute non-Federal funds (matching funds) to support the Federally funded programs. The City has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.



Lausche Building, 12<sup>th</sup> Floor 615 Superior Avenue, NW Cleveland, Ohio 44113-1801 (216) 787-3665 or (800) 626-2297 NortheastRegion@ohioauditor.gov

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

City of Avon Lorain County 36080 Chester Road Avon, Ohio 44011

## To the Members of Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Avon, Lorain County, (the City) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 30, 2021, wherein we noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the City.

## Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

City of Avon
Lorain County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

## **Compliance and Other Matters**

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

June 30, 2021



Lausche Building, 12th Floor 615 Superior Avenue, NW Cleveland, Ohio 44113-1801 (216) 787-3665 or (800) 626-2297 NortheastRegion@ohioauditor.gov

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

City of Avon Lorain County 36080 Chester Road Avon, Ohio 44011

To the Members of Council:

## Report on Compliance for the Major Federal Program

We have audited the City of Avon's (the City) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the City of Avon's major federal program for the year ended December 31, 2020. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the City's major federal program.

## Management's Responsibility

The City's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to opine on the City's compliance for the City's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the City's major program. However, our audit does not provide a legal determination of the City's compliance.

Efficient • Effective • Transparent

City of Avon
Lorain County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control
Over Compliance Required by the Uniform Guidance
Page 2

## Opinion on the Major Federal Program

In our opinion, the City of Avon complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended December 31, 2020.

## Report on Internal Control Over Compliance

The City's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the City's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

City of Avon
Lorain County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control
Over Compliance Required by the Uniform Guidance
Page 3

## Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Avon, Lorain County, Ohio (the City) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our unmodified report thereon dated June 30, 2021, wherein we noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the City. We conducted our audit to opine on the City's basic financial statements as a whole. The accompanying schedule of expenditures of federal awards presents additional analysis required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Keith Faber Auditor of State Columbus, Ohio

June 30, 2021

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# CITY OF AVON LORAIN COUNTY

## SCHEDULE OF FINDINGS 2 C.F.R. § 200.515 JUNE 30, 2020

## 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 C.F.R. § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	COVID-19 Coronavirus Relief Fund, CFDA #21.019
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 C.F.R. § 200.520?	No

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

3.	FINDINGS FOR FEDERAL AWARDS
----	-----------------------------

None.





For the Year Ended December 31, 2020, for the City of Avon, Ohio

# INTRODUCTORY SECTION

City of Avon, Ohio
Comprehensive Annual Financial Report
For The Year Ended December 31, 2020
Prepared by:
Office of the Director of Finance
William D. Logan
Director of Finance

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## CITY OF AVON

36080 Chester Road · Avon, OH 44011 · Phone (440) 937-7800 · Fax (440) 937-7824 · www.cityofavon.com

June 30, 2021

Members of City Council and Citizens of Avon Avon, Ohio 44011-1588

We are pleased to submit the Comprehensive Annual Financial Report for the year ended December 31, 2020.

This report enables the City to comply with Ohio Administrative Code Section 117-2-03 (B), which requires reporting on a GAAP (Generally Accepted Accounting Principles) basis, and Ohio Revised Code Section 117.38, which requires the cities reporting on a GAAP basis to file unaudited basic financial statements with the Auditor of State within 150 days of the fiscal year end. This report is submitted to satisfy that requirement for the year ended December 31, 2020.

Management assumes full responsibility for both the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Under Ohio law, regular audits are required to be performed on all financial related operations of the City. These audits may be done by either the State Auditor's Office or, if the State Auditor permits, an independent public accounting firm. For the year 2020, the City of Avon was audited by the Ohio Auditor of State's office.

Management's discussion and analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

## PROFILE OF THE GOVERNMENT

The City of Avon was founded in 1814, incorporated as a village in 1917, and achieved City status in 1961. The City of Avon is located in Lorain County in northeast Ohio, 22 miles west of downtown Cleveland. The City is bounded on the north by the City of Avon Lake, on the east by the City of Westlake, on the west by the Village of Sheffield, and on the south by the City of North Ridgeville. The City covers 20.5 square miles, or a total of 13,120 acres. Avon is between 625 and 700 feet above sea level. The French Creek waterway runs throughout the City's relatively flat topography. The 2010 U.S. Census Bureau reports the City's population at 21,193, up 87 percent from 11,353 in 2000; however, the current estimated, non-Census population of the City is 23,054.

Avon is a Charter Municipal Corporation established and operated under the laws of the State of Ohio. A charter was first adopted by the electorate on May 2, 1961. The charter provides for a Mayor-Council form of government. The elected officials consist of a Mayor and seven council members.

The Mayor is the City's chief executive officer and is elected to a four-year term. The Mayor supervises the administration of all departments and appoints department heads and public members of administrative boards, upon confirmation by Council. As the chief conservator of the peace, he oversees the enforcement of all laws and ordinances. He also executes all contracts, conveyances, and evidences of indebtedness of the City. A magistrate presides over the mayor's court and reports to the Mayor.

Legislative authority is vested in a seven-member council with four members elected from wards and three elected at large. All of the Council members choose an at large member to serve as Council President. Council enacts ordinances and resolutions relating to tax levies, appropriations, borrowing money, and accepting bids for materials and services and other municipal purposes. During the 2012 General Election, City of Avon voters changed the terms of Council from two years to four years. To enact this change, the four Ward representatives were elected to serve four-year terms in 2013, effective in 2014 and going forward. The three At-Large representatives were elected to serve four-year terms in 2015, effective in 2016 and going forward.

## CITY DEPARTMENTS & SERVICES

**The Avon Fire Department** employs 36 full-time and 11 part-time firefighter paramedics that offer much more than fire protection and emergency services. The fire department is very service oriented. We offer many specialties such as CPR and First Aid training, a senior lock box program, the File of Life program, child safety seat inspections and installations, fire safety inspections for home and businesses, and fire extinguisher training with a propane powered simulator. This training is offered to businesses as well as Avon residents.

The Avon Fire Department responded to 3,171 calls in 2020. Of those calls, 2,537 were emergency medical calls and 634 were fire related calls, which included service and specialty rescue calls. Specialty rescue includes water and ice rescue, confined space rescue, rope rescue, and structural collapse rescue. Of the specialty rescue teams, all members assigned to those teams are also a part of the Lorain County Specialty Rescue Teams as well as Regional Federal Response Teams.

The Avon Police Department handled 21,650 calls for service in 2020, which resulted in 932 traffic crashes handled and 407 criminal arrests along with 2,427 traffic charges filed. The police department also conducted approximately 8,000 physical checks of homes for residents who were away on vacation and an additional 3,000 physical premise checks were completed on residential and commercial properties.

In 2020, the police department participated in the Annual Safety Fair, held an open house, Coffee with a Cop events at a few different locations, and conducted our annual Citizens' Police Academy. Our School Resource Officers were active full-time in the Middle School and High School. During the summer months they worked helping to prepare our kindergarten class for school at Safety Town. We also added our second patrol canine, Remco.

The City of Avon Parks & Recreation Department offers a host of activities for children, adults and families to enjoy throughout the year. Just to name a few are the Creative Cupcakes, Playground Days, Adult Volleyball, Yoga programs and partnering with the Avon Local Schools coaches and staff members to offer a variety of seasonal sport camps throughout the year. Recently, we have added family-fun activities, free to the residents of Avon. These events showcase what our various parks and facilities have to offer our community. They include Movie Night in the Park, Not So Spooky Halloween, Family Bingo Night, Health and Safety Fair, Super Hero Day and our annual Pool Party to celebrate the start of summer.

The City of Avon Parks & Recreation Department oversees the care and maintenance of over 317 acres of Cityowned property among eight parks. The parks offer amenities such as pavilions, soccer, baseball, football and lacrosse fields.

In 2020, the City purchased 1.4 acres of vacant land adjacent to Northgate Park. The City has been awarded a grant through the Land and Water Conservation Funds program of the Ohio Department of Natural Resources to acquire approximately 17 acres of parkland adjacent to Veteran's Memorial Park on the City's west side.

**The Avon Service Department** is responsible for performing maintenance, repair and improvements to the City-owned infrastructure in order to provide for the safe, efficient, and expeditious movement of motor vehicles and pedestrians throughout the City. Presently, there are just over 150 miles of paved streets and roadways throughout the City. The Department maintains all the City vehicles and equipment.

**The Avon Utilities Department** is responsible to maintain over 225 miles of water and sanitary sewer lines throughout the City. The Utilities Department sends in excess of 8,000 monthly invoices to all the residents and businesses for their water consumption and sewer discharge. In 2018, the City established a storm water fund that is used towards the maintenance and management of storm water throughout the City.

The Avon Building Department manages and inspects all construction activities within the City, ensuring that contractors are performing up to both the City and State building code. In addition, they are here to assist residents and businesses with all re-modeling and new construction projects. The Building Department reviewed and inspected almost \$215,000,000 of building permit value in 2020.

The Avon Planning Department's main function is being the channel through which all development applications are processed and development codes are enforced. The Planning Department ensures that development proposals adhere to City regulations and meet sound planning principles. The Planning Department reviewed over 100 planning or zoning applications in 2020.

**The Avon Finance Department** is responsible for the accurate recording of all financial transactions for the City including monitoring of all assets and liabilities, keeping accurate accounting of all tax revenues and assessments, collecting all monies, payroll and benefits administration and authorization of all City purchasing functions.

**The Avon Information Technology Department** is responsible for the operation and maintenance of the City's hardware and software. The IT Department manages about 500 devices and 50 software programs.

Other services provided by the City include a Mayor's Court, facility rentals for parties and other events and general administrative services.

## GENERAL INFORMATION ABOUT AVON

A number of major State and county roads traverse the City of Avon, including Interstate 90, Ohio State Routes 83, 254 and 611. The Ohio Turnpike is approximately ten miles south of the City. The City of Avon is serviced by two airports, Cleveland Hopkins International Airport, 16 miles southeast, and Lorain County Regional Airport, 15 miles southwest.

Shopping centers in the City of Avon include Avon Commons, Avon Crossings, Chester Road Square, French Creek Square, 2100 Center, City Centre and Market Place at Avon. Other retail facilities in Avon include Ashley Home Stores, Cabela's, Duluth Trading Company, Levin Furniture, Meijer, Menard and various other stores. Several large shopping centers are located within close proximity of the City including the Promenade and Crocker Park in Westlake, Great Northern Mall in North Olmsted, and South Park Mall in Strongsville. The City of Avon is home to many fine restaurants, with more in the construction and planning phases. Banks with branches in the City include Fifth Third Bank, The First Federal Savings and Loan of Lorain, First National Bank, PNC Bank, Dollar Bank, Key Bank, Third Federal Savings and Loan, Northwest Bank, Huntington National Bank, First Federal of Lakewood and Chase Bank.

The Board of Education of the Avon Local School District is a separate political subdivision of the State, although its territorial boundaries are coterminous with those of the City. The Board of Education provides public education for kindergarten through 12th grade. Avon Local School enrollment is approximately 4,420. Within commuting distance are several public and private two-year and four-year colleges and universities providing a wide range of educational facilities and opportunities. These include Baldwin-Wallace University, Case Western Reserve University, Cleveland State University, Cuyahoga Community College, John Carroll University, Lakeland Community College, Lorain County Community College, Kent State University, Notre Dame College, Oberlin College, Southeastern Business College, Ursuline College, the Cleveland Institute of Music and the Cleveland Institute of Art.

## CITY PROFILE - ECONOMIC CONDITIONS

## Residential Information

The City of Avon is appealing to new residents because of their excellent schools and City services. The current estimated median household income in Avon, \$104,125, is 191 percent of the State average and 165 percent of the national average. The current estimated median age for Avon residents is 42. Over 52 percent of Avon residents have attained an Associate Degree or higher. The median property value for a residence in Avon is \$282,100. The number of new single-family home permits issued for the year 2020 was 106 with an approximate valuation of \$55,611,901 compared to 95 single-family home permits issued the previous year with a valuation of \$68,341,750.

There are now over 30 residential developments in the City of Avon. In addition, many residents still choose to live on the primary thoroughfares that traverse the City.

## Commercial & Industrial Development

Commercial permits for new construction issued in 2020 had an approximate valuation of \$48,714,671, compared to \$27,389,770 in 2019. There are numerous commercial projects and expansions presently underway in Avon, including, but not limited to:

- Avon Schools Performing Arts Center
- Bendix Commercial Vehicles, LLC
- Chalfant Manufacturing Company
- Ganzhorn Suites
- Hobby Lobby
- Rose Senior Living Villas
- Stack Heating & Cooling
- University Hospitals Cancer Center

## Assessed Valuations

The assessed valuation for tax year 2020 for the City of Avon is \$988,814,630, per the Lorain County Auditor's Office. Property taxes will be collected on this valuation in 2021. This is \$22,131,040 (2 percent) more than the tax year 2019 valuation. The City's assessed value equates to approximately \$2.8 billion at full market value. The Lorain County Auditors' Office performed a full six-year appraisal of all properties throughout the County in 2018. This re-appraisal resulted in about a 9 percent increase in valuation among both residential and commercial properties.

Because the City has thirteen Tax Increment Financing (TIF) agreements in place for much of the commercial property north of I-90, these values are considered exempt and therefore not included in the County Auditor's total taxable assessed valuations. The City and the Avon Local School District both collect Tax Increment Financing revenues as if they were property taxes. Presently, the City is collecting TIF revenues on an estimated commercial assessed valuation of over \$140,000,000.

See the history of assessed valuations in the Statistical Section of this report.

## Income Tax

In March of 2020, Ohio's General Assembly passed House Bill 197 in response to the COVID-19 pandemic. This bill addressed various topics, including local income tax collection. The provisions of this legislation are being challenged in court, and the ultimate disposition is not known. The City's income tax receivable/revenue reported in these statements has been calculated consistent with the provisions of House Bill 197.

## REVELANT FINANCIAL POLICIES

The budget must be structurally balanced so that revenues support expenditures. Budgetary appropriations may not exceed estimated resources, with a balanced budget maintained in each fund.

The budget is controlled at the object level within each fund. Council action is not necessary for the transfers of appropriations within an object. The budget may be amended or supplemented at any time during the year upon formal action of Council. Transfers of cash between funds require City Council authorization.

## LONG-TERM FINANCIAL PLANNING

The City's Finance Department continuously reviews all monetary transactions. In addition, the Finance Department works diligently to manage and analyze revenues of the City so that all funds maintain optimal balances. The City's financial operations remain strong due to its historically steady rate of income tax growth, expected future expansion of commercial and industrial employers, a healthy Aa2 credit rating (Moody's) and a demonstrated track record of sound budgeting and financial management. The City maintains an efficient balance between debt funded and cash funded municipal projects.

The City of Avon has established thirteen Tax Increment Financing (TIF) Districts throughout the commercial and industrial zoned areas, primarily north of Interstate 90. The historical and future revenues received from these TIF districts contribute to various infrastructure improvements such as the Nagel Road Interchange and to debt service on existing bonds that were used to finance qualified infrastructure related projects. It is expected that the City will collect on over 360 parcels in 2021. All Tax Increment Financing agreements in place are "30 year agreements" and each one keeps the Avon Local School District whole.

On January 21, 2020 the City rolled over \$3,250,000 in General Obligation Bond Anticipatory Notes for the purposes of making improvements and the widening of Chester Road and the acquisition of parkland. The City retired \$650,000 of the notes that had been outstanding. These notes had a maturity date of January 21, 2021, with an interest rate of 2.0 percent.

On January 29, 2020, the City rolled over \$3,275,000 in Water Revenue Notes for the purpose of constructing a 3,000,000-gallon elevated water storage tank and 16" water transmission line. The City retired \$975,000 of the notes that had been outstanding. These notes had a maturity date of January 28, 2021, with an interest rate of 2.0 percent.

## **AWARDS & ACKNOWLEDGEMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awards a Certificate of Achievement for Excellence in Financial Reporting to a governmental unit that publishes an easily readable and efficiently organized Comprehensive Annual Financial Report which conforms to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements. The City of Avon has received the Certificate of Achievement for its Comprehensive Annual Financial Report each year dating back a number of years. A Certificate of Achievement is valid for a period of one year.

The City of Avon believes the current report continues to conform to the requirements and standards of the Certificate of Achievement Program and has submitted it to the GFOA to determine its eligibility for another Certificate of Achievement.

For 2009, the City received the Auditor of State's "Making Your Tax Dollars Count" Award, and for years 2010, 2011, 2013 and 2017 the City was presented with the "Auditor of State Award with Distinction."

The preparation of this report could not have been accomplished without the efficient and dedicated services of the entire staff of the Finance Department and the supervisors of the other City departments. The preparation of the Comprehensive Annual Financial Report requires a major effort, and we would like to express our appreciation to everyone who assisted and contributed to the presentation of this year's report. Special acknowledgment is extended to the Local Government Services Section of the Office of the Auditor of State for their continued guidance in the preparation of this report.

We are happy to report that the City's financial policies and management, combined with a strong local economy, have enabled Avon to continue to improve its already sound financial condition. In addition, the prospects for continuing this trend are encouraging. Each year we renew our commitment to implement responsible and progressive changes in order to improve our responsiveness to the citizenry and to ensure the financial stability of the community. We extend our appreciation to City Council for its continued support and commitment to responsible fiscal reporting.

Respectfully submitted,

Bryan K. Jensen

Mayor

William D. Logan Director of Finance

Will D. Legan

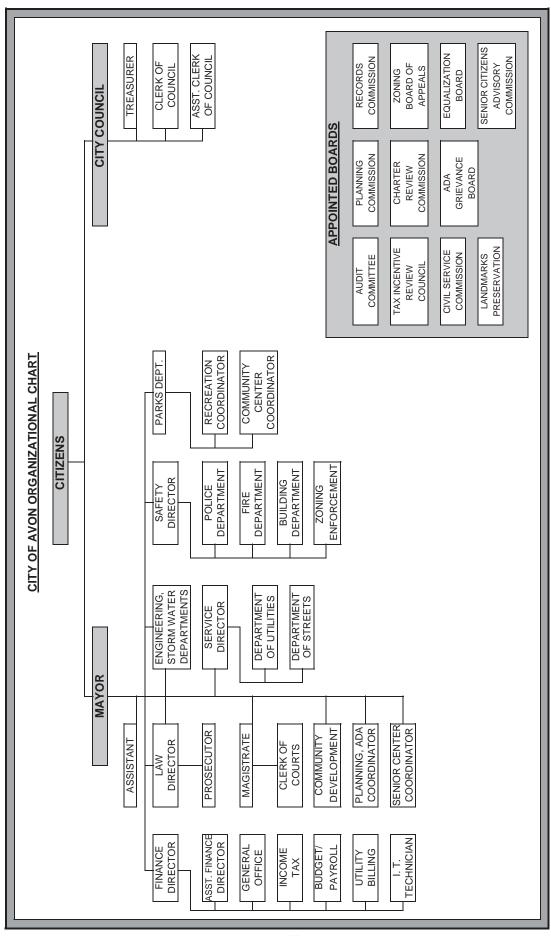
## City of Avon, Ohio

Principal Officials December 31, 2020

## **Elected Officials:**

Mayor	Brian FischerCraig WitherspoonTammy HoltzmeierBob ButkowskiDennis McBrideAnthony Moore
Directors:	
Director of Law  Director of Finance  Director of Public Service  Director of Public Safety.	William D. Logan Mike Farmer
Chairmen, Boards and Commissions:	
Board of Zoning and Building Appeals  Planning Commission  Civil Service Commission  Other Staff Members:	Carolyn Witherspoon
Treasurer City Consulting Engineer	, Chagrin Valley Engineering
Chief of Fire	

Chief Building Inspector..... Emily Hanson





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Avon Ohio

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

December 31, 2019

Christopher P. Morrill

Executive Director/CEO

# FINANCIAL SECTION



Lausche Building, 12<sup>th</sup> Floor 615 Superior Avenue, NW Cleveland, Ohio 44113-1801 (216) 787-3665 or (800) 626-2297 NortheastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT

City of Avon Lorain County 36080 Chester Road Avon, Ohio 44011

To the Members of Council:

## Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Avon, Lorain County, Ohio (the City), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Efficient • Effective • Transparent

City of Avon Lorain County Independent Auditor's Report Page 2

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Avon, Lorain County, Ohio, as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund, Fire Department Fund, Street Construction, Maintenance and Repair Fund, and Police Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

## Emphasis of Matter

As discussed in Note 24 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods for the City. We did not modify our opinion regarding this matter.

## Other Matters

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include management's discussion and analysis and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

## Supplementary and Other Information

Our audit was conducted to opine on the City's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

City of Avon Lorain County Independent Auditor's Report Page 3

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we will also issue our report dated June 30, 2021, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

June 30, 2021

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Management's Discussion and Analysis For the Year Ended December 31, 2020 Unaudited

The discussion and analysis of the City of Avon's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2020. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter and the basic financial statements to enhance their understanding of the City's financial performance.

# **Financial Highlights**

Key financial highlights for 2020 are:

- The City issued \$37,590,000 in taxable advance refunding bonds replacing the Series 2011 YMCA, Series 2012A, Series 2012B, Series 2013 and Series 2014 tax exempt bonds. This refunding will generate over \$6,000,000 of savings over the remaining life of twenty years of the bonds.
- The City issued \$3,600,000 in general obligation/special assessment notes for the construction of a sanitary sewer in the Elizabeth, Joseph, Puth Streets neighborhood.
- The City re-issued \$6,500,000 in general obligation notes for the construction of an aquatic facility and supporting infrastructure. The principal amount of these notes was paid down by \$250,000. It is anticipated that these notes will be retired within the next five years.
- The City re-issued \$750,000 in general obligation notes for the purchase of 56 acres of parkland. This property was subsequently sold in 2016 to the Lorain County Metropolitan Park District. The City will receive \$850,000 for this property from the Lorain County Metropolitan Park District over a ten-year period. The principal amount of these notes was paid down by \$250,000.
- The City re-issued \$2,500,000 in general obligation notes for the City's portion of widening and other improvements to Chester Road between State Route 83 and Jaycox Road. The principal amount of these notes was paid down by \$400,000.
- The City re-issued \$3,275,000 in water revenue notes for the construction of a 3,000,000-gallon elevated water storage tank and a 16-inch water transmission line. The principal amount of these notes was paid down by \$975,000 in 2020 and it is expected that these notes will be retired within the next two years.
- Income tax collections increased on a cash basis by 2.0 percent over 2019, despite the effects of the pandemic and resulting economic shutdown.
- Tax Increment Financing revenues increased on a cash basis by 5.6 percent over 2019. This is a result of commercial and industrial development and expansion in the City. TIF revenue growth has averaged 27.8 percent, annually, over the last four years.

# **Using This Comprehensive Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the City of Avon as a financial whole or an entire operating entity. The statements here proceed to provide an increasingly detailed look at our specific financial conditions.

The statement of net position and statement of activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column.

Management's Discussion and Analysis For the Year Ended December 31, 2020 Unaudited

# Reporting the City of Avon as a Whole

### **Statement of Net Position and Statement of Activities**

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How did the City do financially during 2020?" The statement of net position and the statement of activities answer this question. These statements include all assets and deferred outflows and liabilities and deferred inflows using the accrual basis of accounting similar to the accounting method used by the private sector. The basis of this accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the City's net position and the changes in that position. The changes in net position are important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of the City capital assets will also need to be evaluated.

The statement of net position and the statement of activities are divided into the following categories:

- Assets
- Deferred Outflows of Resources
- Liabilities
- Deferred Inflows of Resources
- Net Position (Assets and Deferred Outflows of Resources minus Liabilities and Deferred Inflows of Resources)
- Program Revenue and Expenses
- General Revenues
- Net Position Beginning of Year and Year's End

# Reporting the City of Avon's Most Significant Funds

### **Fund Financial Statements**

The discussion of the City's funds begins on page 11. Fund financial statements provide detailed information about the City's major funds based on the restrictions on the use of monies. The City has established many funds which account for the multitude of services, facilities and infrastructure provided to our residents; however, these fund financial statements focus on the City's most significant funds. In the case of the City of Avon, the major funds are the general, fire department, street construction, maintenance and repair, police, general obligation bond retirement, special assessment bond retirement, municipal swimming pool, road and bridges, water and sewer.

### Governmental Funds

Most of the City's activities are reported in the governmental funds that focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. Governmental funds are reported using an accounting method called modified accrual accounting which measures cash and all other financial assets that are expected to be readily converted to cash. The governmental fund statements provide a detailed short-term view of the City's general operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis For the Year Ended December 31, 2020 Unaudited

# **Proprietary Funds**

Proprietary funds (the water, sewer, and storm water funds) have historically operated as enterprise funds using the same basis of accounting as business-type activities; therefore, these statements will essentially match the information provided in the statements for the City as a whole.

# The City of Avon as a Whole

The statement of net position looks at the City as a whole. Table 1 provides a summary of the City's net position at December 31, 2020 compared to December 31, 2019.

Table 1 Net Position

	Governmenta	l Activities	Business-Typ	e Activities	ctivities Total	
	2020	2019	2020	2019	2020	2019
Assets						
Current and Other Assets	\$56,460,283	\$49,824,953	\$9,024,137	\$9,350,903	\$65,484,420	\$59,175,856
Net Pension Asset	27,310	13,761	5,201	3,020	32,511	16,781
Capital Assets, Net	123,177,741	121,190,238	41,646,266	40,448,707	164,824,007	161,638,945
Total Assets	179,665,334	171,028,952	50,675,604	49,802,630	230,340,938	220,831,582
Deferred Outflows of Resources						
Deferred Charge on Refunding	3,027,349	2,341,862	123,873	0	3,151,222	2,341,862
Pension	4,152,332	8,614,119	223,568	638,723	4,250,590	9,164,303
OPEB	2,466,827	1,722,509	160,447	124,227	2,556,314	1,800,794
Total Deferred Outflows of Resources	9,646,508	12,678,490	507,888	762,950	9,958,126	13,306,959
Liabilities						
Current and Other Liabilities	11,864,690	12,401,013	2,265,242	1,971,872	14,129,932	14,372,885
Long-Term Liabilities:	,,	,,	-,,- :-	-,,,,,,,	- 1, ,	- 1,012,000
Due Within One Year	3,781,831	3,491,588	272,640	210,373	4,054,471	3,701,961
Due In More Than One Year:	-,,	., . ,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		, ,	- , ,
Other Amounts	72,075,569	71,903,636	6,484,946	8,169,126	78,560,515	80,072,762
Net Pension Liability	25,168,110	30,802,967	1,223,199	1,876,595	26,391,309	32,679,562
Net OPEB Liability	7,105,759	6,425,212	829,910	865,422	7,935,669	7,290,634
Total Liabilities	119,995,959	125,024,416	11,075,937	13,093,388	131,071,896	138,117,804
Deferred Inflows of Resources						
Property Taxes	6,390,051	5,573,312	0	0	6,390,051	5,573,312
Payment in Lieu of Taxes	3,384,685	2,847,368	0	0	3,384,685	2,847,368
Pension	3,525,093	550,408	350,325	74,027	3,750,108	535,896
OPEB	1,894,993	1,105,534	168,517	34,725	1,992,550	1,094,317
Total Deferred Inflows of Resources	15,194,822	10,076,622	518,842	108,752	15,517,394	10,050,893
Net Position						
Net Investment in Capital Assets	47,488,427	44,244,473	33,442,569	31,342,561	80,930,996	75,587,034
Restricted:						
Capital Projects	1,353,570	939,036	0	0	1,353,570	939,036
Debt Service	12,025,588	11,900,099	0	0	12,025,588	11,900,099
Other Purposes	6,280,499	4,735,407	0	0	6,280,499	4,735,407
Unrestricted (Deficit)	(13,027,023)	(13,212,611)	6,146,144	6,020,879	(6,880,879)	(7,191,732)
Total Net Position	\$54,121,061	\$48,606,404	\$39,588,713	\$37,363,440	\$93,709,774	\$85,969,844

Management's Discussion and Analysis For the Year Ended December 31, 2020 Unaudited

The net pension liability (NPL) is one of the largest single liabilities reported by the City at December 31, 2020. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange; however, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Total assets increased during 2020 by \$9.5 million. The largest increases were seen in cash and cash equivalents, property taxes receivable and capital assets. Cash and cash equivalents increased due to revenues outpacing operational needs of the general fund. Property taxes receivable increased due to an additional levy for the Lorain Public Library. Capital assets increased due to sewer line infrastructure additions. Total liabilities decreased by \$7 million during 2020. The decrease in liabilities is due to decreased long-term liabilities due to the payment of debt obligations and a decrease in the net pension liability.

Management's Discussion and Analysis For the Year Ended December 31, 2020 Unaudited

Table 2 shows the changes in net position for the year ended December 31, 2020.

Table 2 Changes in Net Position

	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	2019	2020	2019
Revenues						
Program Revenues:						
Charges for Services						
and Operating Assessments	\$5,014,153	\$6,732,967	\$10,318,342	\$9,559,633	\$15,332,495	\$16,292,600
Operating Grants and Contributions	3,686,930	2,151,742	22,665	0	3,709,595	2,151,742
Capital Grants and Contributions	3,162,012	2,341,221	319,525	290,378	3,481,537	2,631,599
Total Program Revenues	11,863,095	11,225,930	10,660,532	9,850,011	22,523,627	21,075,941
General Revenues:						
Property Taxes	5,492,495	5,487,969	0	0	5,492,495	5,487,969
Municipal Income Taxes	19,979,583	20,299,002	0	0	19,979,583	20,299,002
Grants and Entitlements	2,096,449	1,250,922	0	0	2,096,449	1,250,922
Unrestricted Contributions	200	2,215	0	0	200	2,215
Investment Earnings	314,380	618,049	0	391	314,380	618,440
Payments in Lieu of Taxes	2,567,923	2,580,907	0	0	2,567,923	2,580,907
Gain on Sale of Capital Assets	0	0	0	31,222	0	31,222
Miscellaneous	660,285	640,674	63,269	29,658	723,554	670,332
Total General Revenues	31,111,315	30,879,738	63,269	61,271	31,174,584	30,941,009
Total Revenues	42,974,410	42,105,668	10,723,801	9,911,282	53,698,211	52,016,950
Program Expenses						
General Government	6,779,429	6,434,578	0	0	6,779,429	6,434,578
General Government - Intergovernmental	481,496	481,222	0	0	481,496	481,222
Security of Persons and Property	15,034,371	2,189,332	0	0	15,034,371	2,189,332
Transportation	6,650,222	7,147,202	0	0	6,650,222	7,147,202
Community Environment	3,804,932	4,248,527	0	0	3,804,932	4,248,527
Basic Utility Services	954,292	1,310,333	0	0	954,292	1,310,333
Leisure Time Activities	2,102,270	2,584,382	0	0	2,102,270	2,584,382
Interest and Fiscal Charges	1,937,004	2,669,789	0	0	1,937,004	2,669,789
Water	0	0	4,133,977	3,660,184	4,133,977	3,660,184
Sewer	0	0	3,572,470	4,443,700	3,572,470	4,443,700
Storm Water	0	0	507,818	471,214	507,818	471,214
Total Expenses	37,744,016	27,065,365	8,214,265	8,575,098	45,958,281	35,640,463
Increase in Net Position Before Transfers	5,230,394	15,040,303	2,509,536	1,336,184	7,739,930	16,376,487
Transfers	284,263	300,718	(284,263)	(300,718)	0	0
Changes in Net Position	5,514,657	15,341,021	2,225,273	1,035,466	7,739,930	16,376,487
Net Position, January 1	48,606,404	33,265,383	37,363,440	36,327,974	85,969,844	69,593,357
Net Position, December 31	\$54,121,061	\$48,606,404	\$39,588,713	\$37,363,440	\$93,709,774	\$85,969,844

Governmental program revenues increased primarily from increased operating grants and contributions from the coronavirus relief grant funding and capital grants and contributions due to the large increase in capital contributions. The significant change in capital grants and contributions comes from increased developer donated assets related to streets, traffic signals, and water hydrants. While program revenues provide considerable assistance in the provision of governmental services, the burden of governmental support is met by general revenues such as property taxes, municipal income taxes, and grants and entitlements. General revenues increased from the prior year mainly due to increases in grants and entitlements due to COVID-19 relief dividends from the Ohio Bureau of Workers' Compensation.

Management's Discussion and Analysis For the Year Ended December 31, 2020 Unaudited

The three largest governmental activities expenses are related to security of persons and property, transportation, and general government. Security of persons and property increased due to changes in assumptions related to OPEB expenses that occurred in the prior year. 2020 OPEB expenses are in line with 2018, prior to the changes for 2019. Transportation expenses decreased due to fewer contractual services and accrued wages payable. General government expenses increased primarily due to various expenses for needs related to COVID-19.

Program revenues make up a significant portion of the total revenues for business-type activities. Charges for services and operating assessments increased due to increased water and sewer charges. Operating grants and contributions and capital grants and contributions increased from the prior year due to coronavirus relief funds and increased donated assets from developers for sewer lines.

### **GOVERNMENTAL ACTIVITIES**

Several revenue sources fund the City's governmental activities with City income tax being the largest contribution. The general income tax rate of 1 percent was established by City Ordinance No. 371-68, passed February 28, 1968. The Income Tax Ordinance was amended on November 2, 1993 requiring proposed tax rate changes be submitted to the electors of the City for approval or rejection. On November 6, 2002 the electors approved an increase in the income tax rate to 1-1/2 percent from 1 percent and a change in the tax credit for residents having income taxable in another community. In November 2007, the electors approved an increase in the income tax rate to 1-3/4 percent and a change in the tax credit. In 2020, the revenue from municipal income taxes decreased by \$319,419 from the prior year.

The City of Avon is very aggressive in collecting delinquent income tax. The City utilizes the Regional Income Tax Agency for income tax collections. Their collection efforts including subpoena programs and small claims court are very effective and cost justified. The City's strong and diversified commercial and industrial tax base provide the City with a predictable revenue stream. There's an estimated 20,383 people working in Avon.

Charges for services represents receipts from the Mayor's Court, cable television, building permits, park development and improvement fees, recreation program fees, emergency rescue fees, contractor registration, community center rental fees, and storm water detention fees.

Within the category of security of persons and property expense are the Police Department and the Fire Department.

The Police Department is very efficient and continues to operate within its budget each year. The Police Department is partially funded by a continuous 2 mill levy, a portion of the 0.50 income tax revenue and through general fund transfers of revenues. The department has a 5 year, 0.50 mill equipment levy that is utilized for capital asset purchases, including vehicles.

The Fire Department is also very efficient and operates well within its annual budget. The department is partially funded with a portion of the .50 percent income tax that was passed by Avon voters in 2002, along with emergency rescue services revenue and through transfers from the general fund. Like the Police Department, the Fire Department also has a 5 year, 0.50 mill equipment levy that is utilized for capital asset purchases, including vehicles and equipment for both the Fire Department and rescue squad. The department continues to upgrade emergency fire and rescue equipment to better serve the community.

Management's Discussion and Analysis For the Year Ended December 31, 2020 Unaudited

Table 3 indicates the total cost of services and the net cost of services for governmental activities. The statement of activities reflects the cost of program services and the charges for services, grants, and contributions offsetting those services. The net cost of services shown below identifies the cost of those services supported by tax revenues and unrestricted intergovernmental revenues.

Table 3
Total Cost and Net Cost of Services

	Total Cost	of Services	Net Cost of Services		
	2020	2019	2020	2019	
General Government	\$6,779,429	\$6,434,578	(\$4,055,408)	(\$3,141,025)	
General Government - Intergovernmental	481,496	481,222	(481,496)	(481,222)	
Security of Persons and Property	15,034,371	2,189,332	(13,211,253)	(1,238,229)	
Transportation	6,650,222	7,147,202	(2,898,895)	(4,191,828)	
Community Environment	3,804,932	4,248,527	(2,116,901)	(1,904,074)	
Basic Utility Services	954,292	1,310,333	128,915	(344,632)	
Leisure Time Activities	2,102,270	2,584,382	(1,308,879)	(1,868,636)	
Interest and Fiscal Charges	1,937,004	2,669,789	(1,937,004)	(2,669,789)	
Total Cost of Services	\$37,744,016	\$27,065,365	(\$25,880,921)	(\$15,839,435)	

### **BUSINESS-TYPE ACTIVITIES**

The decrease in expenses for business-type activities funds were due to overall decreases in the sewer fund, which related to fewer materials and supplies and contractual service needs; however, the water fund increased due to increased materials and supplies and depreciation expense while the storm water fund increased due to contractual services and depreciation expense.

# The City's Funds

Information about the City's governmental funds begins on page 20. These funds are accounted for by using the modified accrual basis of accounting. All governmental funds had total revenues of \$41,132,917 and expenditures of \$41,459,854. The most significant fund is the general fund with a year-end fund balance of \$13,259,840, which included an unassigned fund balance of \$11,708,330, compared to annual expenditures of \$8,321,887. While revenues far exceeded expenditures, \$8,500,500 was transferred to other funds, leaving the general fund with a net change of \$1,532,654, with other financing sources included. The transferred funds enabled the City to fund police and fire operations, street improvement and other capital improvements projects, as well as to service long-term and short-term debt obligations.

Even with an increase in municipal income tax revenues, expenditures in the fire department fund exceeded revenues; however, the fire department fund ended with a positive fund balance due to transfers in from the general fund. The street construction, maintenance and repair and police funds were similar as revenues increased over the prior year, although expenditures did not, leaving them with positive net changes of \$245,108 and \$815,540, respectively, after transfers in from the general fund. The general obligation bond retirement fund's debt service requirements continue to receive transfers in from other funds to meet debt service payments. The fund had a negative net change during the year of \$65,333, which was lower than the prior year, after being able to refund or partially refund various debt obligations. The special assessment bond retirement fund continues to be self-sufficient. The municipal swimming pool fund ended with a large fund deficit due to the fund having a \$4,600,000 liability related to the notes that were rolled during the year. The road and bridges fund had a large operating deficit that was offset through general obligation notes that were issued and transfers in, primarily from the general fund.

Management's Discussion and Analysis For the Year Ended December 31, 2020 Unaudited

# **General Fund Budgeting Highlights**

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. At the direction of Council, all capital projects and requests for capital type purchases must be reviewed and approved individually by Council. Recommendations and requests for budget changes are referred to the Finance Committee of City Council for review, after which they are sent to Council work session for presentation before going to the formal Council meeting for ordinance enactment on the change. Budgets for projects are set based on public bidding and engineers' estimates. The City strives to hold down project costs and control contractor expenditures. The result is that most contract/project work is completed under budget. The City takes great pride in project management successes. The legal level of budgetary control has been established by Council at the fund department, object level for all funds.

The general fund supports many major activities such as the Building and Planning Departments as well as the legislative and most executive activities. Some capital projects are funded with general fund dollars. By ordinance, these funds are transferred from the general fund to capital project funds where the revenue and expenditures for the capital improvement are tracked and monitored.

The most significant budgeted fund is the general fund. During the course of 2020, the City amended its general fund budget for a total decrease in certified revenues. All revenues were expected to decrease. Actual revenues received by the City were well above the final budgeted amount due to the implementation of GASB 84, as revenues that were formerly considered to be agency fund revenues are now recognized within the general fund for various deposits.

Original appropriations were increased during the year to establish final appropriated expenditures of \$10,841,457 for the year.

The increases in revenues and decreases in expenditures when compared to final budgets were primarily due to conservative budgeting at the beginning of the year.

The City continued to maintain a respectable level of liquidity in the general fund by maintaining a fund balance at year-end of 65.88 percent of total actual revenues received during the year.

# **Capital Assets and Debt Administration**

## Capital Assets

Total capital assets (net of depreciation) for the governmental activities are \$123,177,741, which is an increase over the prior year. Total governmental capital asset additions were \$8,265,723, with \$4,988,322 of this amount being infrastructure additions. Total capital assets (net of depreciation) for the business-type activities are \$41,646,266, which is an increase from the prior year. Total business-type activities' capital asset additions were \$3,135,587, which was mostly infrastructure, as well.

See Note 13 of the Notes to the Basic Financial Statements for additional information on the City's capital assets.

Management's Discussion and Analysis For the Year Ended December 31, 2020 Unaudited

### **Debt Administration**

On December 31, 2020, the City of Avon had a total of \$80,333,469 in outstanding long-term debt obligations (excluding compensated absences, NPL, and OPEB), with \$3,808,223 due within one year.

General obligation bonds for governmental activities include Schneider Court Improvements, YMCA/Recreation Center and related recreation complex infrastructure improvements, Nagel road interchange improvements, and various refunding bonds. The business-type activities general obligation bonds are payable from the water and sewer funds' charges for services.

The special assessment bonds consist of the voluntary assessment a developer has agreed to for their portion of the interchange and related infrastructure improvements, Route 83 Sewer Improvements, Schneider Court Improvements, a various purpose sanitary sewer project and refunding bonds. Principal and interest for these bonds are paid from the collection of special assessments by the Lorain County Auditor.

The Ohio Public Works Commission loans represent interest free loans obtained to finance portions of the Jaycox Road/Chester Improvements, the Detroit Road Improvement, Phases I and II, the Reigelsberger-Jaycox Bridge project, the Chester Road relocation project, and the Chester Road American Roadway Improvements. These OPWC loans are paid from the bond retirement fund.

During 2009, the City of Avon entered into contractual agreements with the City of Avon Lake for the construction and future maintenance of a water trunk line that services the City of Avon. The project was financed mainly by general obligation bonds which were issued by the City of Avon Lake. All proceeds were received by the City of Avon Lake and the City of Avon Lake is responsible for the debt retirement and maintenance. The line will be a capital asset of the City of Avon Lake. The total amount owed to the City of Avon Lake as of December 31, 2020, is \$220,671. This amount has been recorded on Avon's financial statements as a long-term liability in the water enterprise fund.

During 2020, the City issued \$6,500,000 in general obligation notes for the purpose of financing the municipal swimming pool, park, and municipal buildings projects.

During 2020, the City issued \$3,250,000 in general obligation notes for the purpose of road projects and land purchases.

During 2020, the City issued \$3,600,000 in general obligation and special assessment notes to help finance various street improvements.

During 2020, the City issued \$3,275,000 in general obligation notes to help finance water system improvements.

See Notes 14, 15, and 19 of the Notes to the Basic Financial Statements for additional information on the City's outstanding debt obligations.

Management's Discussion and Analysis For the Year Ended December 31, 2020 Unaudited

### **Current Financial Related Activities**

Over the past ten years the City has enjoyed strong growth in revenues as a result of new commercial and industrial development and expansion. The City, with the support of the school system, currently has four tax abatement agreements in effect with local companies. Bendix Commercial Vehicle Systems, LLC is under construction in the City and will occupy the new facility before the end of 2021. Bendix has been granted a 14-year property tax abatement. Each of the other three companies has expanded in Avon from their original facility and employment base. Although property taxes have been partially deferred as a result of these abatements, the deferral has been more than offset by the significant increase in income tax collections as a result of the employment in these companies.

The City has aggressively pursued the use of Tax Increment Financing (TIF) as an economic development tool. The City currently has 13 areas designated as TIF districts. The revenues derived from these districts are used for infrastructure related projects and the associated debt service.

The City is ideally situated on Interstate 90, approximately twenty minutes from Cleveland, Ohio and Cleveland Hopkins International Airport. Interstate 90 divides the City providing an ideal separation for commercial and industrial development north of Interstate 90 and commercial and residential development south of Interstate 90. With development of the commercial and industrial sites on the north side, the City's financial condition has been significantly strengthened. Moody's Investor Services has assigned an Aa2 bond rating to the City of Avon, and the City Administration works hard to maintain or improve this rating.

The City takes advantage of grants wherever possible. Recent examples of grant funded capital projects include:

- State Routes 83 and 254 Intersection Improvements, Ohio Department of Transportation Safety Funding, \$4,616,000. Construction may begin on this project in 2022.
- Moore Road Rehabilitation, Northeast Ohio Areawide Coordinating Agency (NOACA)/Ohio Department of Transportation TIP Award, up to \$427,743 or 80 percent of the construction costs.
- Nagel Road Widening, Lorain County Engineer's Office, Transportation Improvement District, \$196,334.
- Chester Road American Roadway Improvements, Ohio Public Works Commission, total grant/loan awarded \$500,000.
- Chester Road Widening Phase 2, Ohio Public Works Commission, total grant/loan awarded \$750,000.
- Acquisition and demolition of two homes in the floodplain, Federal Emergency Management Agency, \$378,873 and the Ohio Department of Public Safety, \$63,145.
- Bicycle & Pedestrian Master Plan, NOACA Transportation for Livable Communities Initiative (TLCI), \$45,000.

In addition to these capital improvement grants, the City receives various grant funding for issues such as Drug Use Prevention, Safety/Workers' Compensation, Lorain County Solid Waste Recycling, Northeast Ohio Public Energy Council (NOPEC) and other sources.

Management's Discussion and Analysis For the Year Ended December 31, 2020 Unaudited

From a commercial/industrial standpoint, the City of Avon has seen steady growth. Many businesses in Avon are expanding. Hospitals and other health care related organizations have opened in Avon. Companies, hotels, stores and restaurants are finding Avon a very attractive destination, particularly along the I-90 corridor. At the same time, the City's population continues to grow with new home construction averaging about 100 houses annually.

The City employs 188 people, 141 full-time and 47 permanent part-time. This does not include City Council or other Commission members, nor does it include seasonal hires.

The Finance Director, Mayor, and City Council work extremely hard at managing debt. Finances are planned so that we can pay cash for many of the municipal projects, facility improvements and acquisitions, and continue to pay cash for all equipment and other major purchases necessary to maintain a decent level of services. The City pays down principal amounts on short-term debt continuously. Over the past five years the City has paid cash in excess of \$10,000,000 toward capital projects and land acquisitions. The annual budget is monitored efficiently and consistently throughout the year. Department heads review their budgets monthly and spend only for necessary expenses. Over the last ten years the City has expanded their services but has strived to keep the size of its work force at practical levels.

The City of Avon has committed itself to financial excellence. The City has received the Government Finance Officers Certificate of Achievement for Excellence in Financial Reporting Award every year since 1991, the year of our first Comprehensive Annual Financial Report. The City of Avon was one of the first in Ohio to report using the Government Accounting Standards Board (GASB) 34 requirements and early implemented GASB Statement 54 in the 2010 Comprehensive Annual Financial Report. The City of Avon received the Auditor of State "Making Your Tax Dollars Count" award for the 2009 audit and the "Auditor of State Award with Distinction" for the 2010, 2011, 2013 and 2017 audits. Our commitment to the residents of Avon has been one of full disclosure of the financial position of the City and will continue to be.

# **Contacting the City's Finance Department**

This financial report is designed to provide our citizens, taxpayers, creditors and investors with a general overview of the City's finances and show the City's accountability for all money it receives, spends or invests. If you have any questions about this report or need additional information, contact the Finance Department, City of Avon, 36080 Chester Road, Avon, Ohio 44011, telephone 440-937-7806, or at the website at www.cityofavon.com.

**Basic Financial Statements** 

# City of Avon, Ohio Statement of Net Position December 31, 2020

	Governmental	Business-Type	T . 1 . 1 . 1
Assets	Activities	Activities *	Total *
Equity in Pooled Cash and Cash Equivalents	\$26,644,762	\$6,678,194	\$33,322,956
Accrued Interest Receivable	49,019	77,786	126,805
Materials and Supplies Inventory	365,214	424,622	789,836
Accounts Receivable	11,227	895,377	906,604
Internal Balances	106,000	(106,000)	0
Intergovernmental Receivable	1,729,100	0	1,729,100
Municipal Income Taxes Receivable	5,582,232	0	5,582,232
Property Taxes Receivable	6,440,684	0	6,440,684
Payments in Lieu of Taxes Receivable	3,396,682	0	3,396,682
Special Assessments Receivable	11,835,363	1,054,158	12,889,521
Loan Receivable	300,000	0	300,000
Net Pension Asset (See Note 21)	27,310	5,201	32,511
Capital Assets, Non-Depreciable	7,398,231	7,580	7,405,811
Capital Assets, Depreciable, Net	115,779,510	41,638,686	157,418,196
Total Assets	179,665,334	50,675,604	230,340,938
<b>Deferred Outflows of Resources</b>			
Deferred Charge on Refunding	3,027,349	123,873	3,151,222
Pension	4,152,332	223,568	4,250,590
OPEB	2,466,827	160,447	2,556,314
Total Deferred Outflows of Resources	9,646,508	507,888	9,958,126
Liabilities			
Accounts Payable	499,734	59,441	559,175
Contracts Payable	549,949	0	549,949
Accrued Wages and Benefits	157,347	12,360	169,707
Intergovernmental Payable	374,681	421,304	795,985
Payroll Withholding Payable	20,952	1,468	22,420
Deposits Held Payable	2,628,690	0	2,628,690
Retainage Payable	146,914	0	146,914
Accrued Interest Payable	236,423	145,669	382,092
Notes Payable	7,250,000	1,625,000	8,875,000
Long-Term Liabilities:			
Due Within One Year	3,781,831	272,640	4,054,471
Due In More Than One Year:			
Other Amounts Due in More Than One Year	72,075,569	6,484,946	78,560,515
Net Pension Liability (See Note 21) Net OPEB Liability (See Note 22)	25,168,110 7,105,759	1,223,199 829,910	26,391,309 7,935,669
Total Liabilities	119,995,959	11,075,937	131,071,896
Deferred Inflows of Resources			
Property Taxes	6,390,051	0	6,390,051
Payments in Lieu of Taxes	3,384,685	0	3,384,685
Pension	3,525,093	350,325	3,750,108
OPEB	1,894,993	168,517	1,992,550
Total Deferred Inflows of Resources	15,194,822	518,842	15,517,394
Net Position			
Net Investment in Capital Assets	47,488,427	33,442,569	80,930,996
Restricted for:	,,	, <b>-,</b> ,-	,,
Capital Projects	1,353,570	0	1,353,570
Debt Service	12,025,588	Ö	12,025,588
Fire Department	1,066,320	Ö	1,066,320
Street Construction, Maintenance and Repair	1,783,288	0	1,783,288
Police	1,238,624	0	1,238,624
Park Operating	1,687,107	0	1,687,107
Other Purposes	505,160	0	505,160
Unrestricted (Deficit)	(13,027,023)	6,146,144	(6,880,879)

<sup>\*</sup> After deferred outflows of resources and deferred inflows of resources related to the change in internal proportionate share of pension and OPEB related items have been eliminated.

# Statement of Activities For the Year Ended December 31, 2020

		]	Program Revenues	
		Charges for Services	Operating	Capital
		and Operating	Grants and	Grants and
	Expenses	Assessments	Contributions	Contributions
<b>Governmental Activities</b>				
General Government	\$6,779,429	\$2,477,969	\$246,052	\$0
General Government - Intergovernmental	481,496	0	0	0
Security of Persons and Property	15,034,371	722,746	1,053,281	47,091
Transportation	6,650,222	2,106	1,743,037	2,006,184
Community Environment	3,804,932	1,452,621	188,803	46,607
Basic Utility Services	954,292	33,077	0	1,050,130
Leisure Time Activities	2,102,270	325,634	455,757	12,000
Interest and Fiscal Charges	1,937,004	0	0	0
Total Governmental Activities	37,744,016	5,014,153	3,686,930	3,162,012
<b>Business-Type Activities</b>				
Water	4,133,977	5,164,986	10,418	0
Sewer	3,572,470	4,751,590	8,172	319,525
Storm Water	507,818	401,766	4,075	0
-	207,010	101,700	1,075	
Total Business-Type Activities	8,214,265	10,318,342	22,665	319,525
Total _	\$45,958,281	\$15,332,495	\$3,709,595	\$3,481,537

### **General Revenues**

Property Taxes Levied for:

General Purposes

Streets

Police

Park Operating

Lorain Public Library

Equipment

Municipal Income Taxes Levied for:

General Purposes

Fire Department

Police

Park Operating

Recreation Complex

Grants and Entitlements not Restricted

to Specific Programs

**Unrestricted Contributions** 

**Investment Earnings** 

Payments in Lieu of Taxes

Miscellaneous

Total General Revenues

Transfers

Total General Revenues and Transfers

Change in Net Position

Net Position Beginning of Year

Net Position End of Year

# Net (Expense) Revenue and Changes in Net Position

Governmental Activities	Business-Type Activities	Total
(\$4.055.409)	\$0	(\$4.055.409)
(\$4,055,408) (481,496)	\$0 0	(\$4,055,408) (481,496)
(13,211,253)	0	(13,211,253)
(2,898,895)	0	(2,898,895)
(2,116,901)	0	(2,116,901)
128,915	0	128,915
(1,308,879)	0	(1,308,879)
(1,937,004)	0	(1,937,004)
(25,880,921)	0	(25,880,921)
0	1,041,427	1,041,427
0	1,506,817	1,506,817
0	(101,977)	(101,977)
0	2,446,267	2,446,267
(25,880,921)	2,446,267	(23,434,654)
1,952,748	0	1,952,748
1,295,779	0	1,295,779
721,007	0	721,007
306,895	0	306,895
435,020	0	435,020
781,046	0	781,046
10,465,398	0	10,465,398
3,438,644	0	3,438,644
3,438,644	0	3,438,644
1,312,712	0	1,312,712
1,324,185	0	1,324,185
2,096,449	0	2,096,449
200	0	200
314,380	0	314,380
2,567,923	0	2,567,923
660,285	63,269	723,554
31,111,315	63,269	31,174,584
284,263	(284,263)	0
31,395,578	(220,994)	31,174,584
5,514,657	2,225,273	7,739,930
48,606,404	37,363,440	85,969,844
\$54,121,061	\$39,588,713	\$93,709,774

City of Avon, Ohio Balance Sheet Governmental Funds December 31, 2020

	General	Fire Department	Street Construction, Maintenance and Repair	Police
Assets	¢10,000,265	¢004 110	¢1 117 507	¢1 277 405
Equity in Pooled Cash and Cash Equivalents Materials and Supplies Inventory	\$10,898,265 0	\$994,118 15,262	\$1,117,587 305,600	\$1,277,405 37,997
Accounts Receivable	0	13,202	0	37,997 0
Interfund Receivable	459,500	0	0	0
Intergovernmental Receivable	454,285	0	731,927	40,873
Accrued Interest Receivable	47,100	0	1,499	0
Municipal Income Taxes Receivable	2,986,603	921,106	0	921,106
Property Taxes Receivable	2,045,165	0	1,350,746	751,421
Payments in Lieu of Taxes Receivable	0	0	0	0
Special Assessments Receivable	0	0	0	0
Loan Receivable	300,000	0	0	0
Restricted Assets:	,			
Equity in Pooled Cash and Cash Equivalents	2,611,624	0	0	0
Total Assets	\$19,802,542	\$1,930,486	\$3,507,359	\$3,028,802
Liabilities				
Accounts Payable	\$134,661	\$15,927	\$93,469	\$17,630
Contracts Payable	27,675	0	0	0
Accrued Wages and Benefits	31,777	44,807	14,116	59,600
Interfund Payable	0	0	0	0
Intergovernmental Payable	78,773	85,713	19,369	80,917
Retainage Payable	0	0	0	0
Payroll Withholding Payable	3,471	9,554	0	7,389
Deposits Held Payable	2,608,040	0	0	0
Accrued Interest Payable	0	0	0	0
Notes Payable	0	0	0	0
Total Liabilities	2,884,397	156,001	126,954	165,536
<b>Deferred Inflows of Resources</b>				
Property Taxes	2,028,819	0	1,340,023	745,586
Payments in Lieu of Taxes	0	0	0	0
Unavailable Revenue	1,629,486	389,397	525,440	436,105
Total Deferred Inflows of Resources	3,658,305	389,397	1,865,463	1,181,691
Fund Balances				
Nonspendable	348,584	15,262	305,600	37,997
Restricted	0	1,369,826	1,128,246	1,643,578
Committed	0	0	0	0
Assigned	1,202,926	0	81,096	0
Unassigned (Deficit)	11,708,330	0	0	0
Total Fund Balances (Deficit)	13,259,840	1,385,088	1,514,942	1,681,575
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$19,802,542	\$1,930,486	\$3,507,359	\$3,028,802
Resources and I mad Datanees	Ψ17,002,372	Ψ1,230,700	Ψυ,υ01,υυ	Ψ3,020,002

General	Special				
Obligation	Assessment			Other	Total
Bond	Bond	Municipal	Road and	Governmental	Governmental
Retirement	Retirement	Swimming Pool	Bridges	Funds	Funds
\$59,344	\$903,885	\$0	\$1,395,116	\$7,387,418	\$24,033,138
0	0	0	0	6,355	365,214
11,227	0	0	0	0	11,227
0	0	0	0	0	459,500
0	0	0	0	502,015	1,729,100
0	0	0	0	420	49,019
0	0	0	0	753,417	5,582,232
0	0	0	0	2,293,352	6,440,684
0	0	0	0	3,396,682	3,396,682
0	11,835,363	0	0	0	11,835,363
0	0	0	0	0	300,000
0	0	0	0	0	2,611,624
\$70,571	\$12,739,248	\$0	\$1,395,116	\$14,339,659	\$56,813,783
\$0	\$0	\$0	\$143,913	\$94,134	\$499,734
0	0	0	61,893	460,381	549,949
0	0	0	0	7,047	157,347
0	0	0	0	353,500	353,500
0	0	0	0	109,909	374,681
0	0	0	30,842	116,072	146,914
0	0	0	0	538	20,952
0	0	0	0	20,650	2,628,690
0	0	9,860	0	18,447	28,307
0	0	4,600,000	0	2,650,000	7,250,000
0	0	4,609,860	236,648	3,830,678	12,010,074
0	0	0	0	2,275,623	6,390,051
0	0	0	0	3,384,685	3,384,685
0	11,835,363	0	0	795,292	15,611,083
0	11,835,363	0	0	6,455,600	25,385,819
0	0	0	0	6,355	713,798
70,571	903,885	0	0	3,215,981	8,332,087
0	0	0	0	510,487	510,487
0	0	0	1,158,468	2,201,672	4,644,162
0	0	(4,609,860)	0	(1,881,114)	5,217,356
70 571	002 995	(4 600 960)	1 150 460	1 052 201	10 /17 900
70,571	903,885	(4,609,860)	1,158,468	4,053,381	19,417,890
\$70,571	\$12,739,248	\$0	\$1,395,116	\$14,339,659	\$56,813,783

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2020

# **Total Governmental Fund Balances**

\$19,417,890

\$54,121,061

# Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.  Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable in the funds:  Delinquent Property Taxes 50,633 Delinquent Payments in Lieu of Taxes 11,997 Municipal Income Taxes 2,275,563 Intergovernmental 1,437,527 Special Assessments 11,835,363 Total 15,611,083  In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. (208,116)	· · · · · · · · · · · · · · · · · · ·		
expenditures and therefore are reported as unavailable in the funds:  Delinquent Property Taxes  Delinquent Payments in Lieu of Taxes  Municipal Income Taxes  Intergovernmental  Special Assessments  Total  In the statement of activities, interest is accrued on outstanding bonds,			123,177,741
expenditures and therefore are reported as unavailable in the funds:  Delinquent Property Taxes  Delinquent Payments in Lieu of Taxes  Municipal Income Taxes  Intergovernmental  Special Assessments  Total  In the statement of activities, interest is accrued on outstanding bonds,	Other long-term assets are not available to pay for current-period		
Delinquent Property Taxes 50,633 Delinquent Payments in Lieu of Taxes 11,997 Municipal Income Taxes 2,275,563 Intergovernmental 1,437,527 Special Assessments 11,835,363 Total 15,611,083  In the statement of activities, interest is accrued on outstanding bonds,			
Municipal Income Taxes Intergovernmental Special Assessments Total  In the statement of activities, interest is accrued on outstanding bonds,		50,633	
Intergovernmental 1,437,527 Special Assessments 11,835,363 Total 15,611,083  In the statement of activities, interest is accrued on outstanding bonds,	Delinquent Payments in Lieu of Taxes	11,997	
Special Assessments Total  In the statement of activities, interest is accrued on outstanding bonds,	Municipal Income Taxes	2,275,563	
Total 15,611,083  In the statement of activities, interest is accrued on outstanding bonds,	Intergovernmental	1,437,527	
In the statement of activities, interest is accrued on outstanding bonds,	Special Assessments	11,835,363	
	Total		15,611,083
whereas in governmental funds, an interest expenditure is reported when due. (208,116)	In the statement of activities, interest is accrued on outstanding bonds,		
	whereas in governmental funds, an interest expenditure is reported when due		(208,116)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	therefore are not reported in the funds:		
Deferred Charge on Refunding 3,027,349			
General Obligation Bonds (54,504,680)			
Special Assessment Bonds (12,506,644)		(12,506,644)	
General Obligation Notes (6,166,612)			
OPWC Loans (549,962)			
Compensated Absences (2,129,502)		(2,129,502)	
Total (72,830,051)	Total		(72,830,051)
The net pension asset, net pension liability and net OPEB liability are not due and payable in the current period; therefore, the asset, liabilities and related deferred inflows/outflows are not reported in governmental funds:	and payable in the current period; therefore, the asset, liabilities and related deferred inflows/outflows are not reported in governmental funds:		
Net Pension Asset 27,310			
Deferred Outflows - Pension 4,152,332			
Deferred Outflows - OPEB 2,466,827			
Net Pension Liability (25,168,110)	•		
Net OPEB Liability (7,105,759)	· · · · · · · · · · · · · · · · · · ·		
Deferred Inflows - Pension (3,525,093)			
Deferred Inflows - OPEB (1,894,993)		(1,894,993)	(21.047.406)
Total (31,047,486)	1 ठावा	_	(31,047,486)

See accompanying notes to the basic financial statements

Net Position of Governmental Activities

City of Avon, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2020

	General	Fire Department	Street Construction, Maintenance and Repair	Police	General Obligation Bond Retirement
Revenues					
Property Taxes	\$1,954,929	\$0	\$1,297,253	\$721,788	\$0
Payments in Lieu of Taxes	0	0	0	0	0
Municipal Income Taxes	10,672,080	3,456,901	0	3,456,901	0
Charges for Services	425,945	720,839	0	0	544,398
Licenses and Permits	2,439,964	300	2,106	243	0
Fines and Forfeitures	217,709	0	0	1,364	0
Intergovernmental	1,858,654	69,699	1,507,943	164,655	0
Special Assessments	0	0	0	0	0
Interest	303,315	0	8,720	0	0
Contributions and Donations	200	0	0	1,000	0
Rentals	25,090	0	0	0	0
Miscellaneous	450,541	2,125	7,647	107,195	11,227
Total Revenues	18,348,427	4,249,864	2,823,669	4,453,146	555,625
Expenditures					
Current:					
General Government	4,996,212	0	0	0	26,130
Security of Persons and Property	0	5,373,214	0	6,212,606	0
Transportation	0	0	2,500,756	0	0
Community Environment	3,268,563	0	0	0	0
Leisure Time Activities	31,534	0	0	0	0
Intergovernmental	0	0	0	0	0
Capital Outlay	0	0	0	0	0
Debt Service:					
Principal Retirement	24,771	0	150,675	0	1,118,811
Interest and Fiscal Charges	807	0	27,130	0	207,323
Issuance Costs	0	0	0	0	281,206
Total Expenditures	8,321,887	5,373,214	2,678,561	6,212,606	1,633,470
Excess of Revenues Over (Under) Expenditures	10,026,540	(1,123,350)	145,108	(1,759,460)	(1,077,845)
Other Financing Sources (Uses)					
Sale of Capital Assets	6,614	0	0	0	0
Refunding Bonds Issued	0	0	0	0	27,359,664
General Obligation Notes Issued	0	0	0	0	0
Premium on General Obligation Notes Issued	0	0	0	0	66,612
OPWC Loans Issued	0	0	0	0	0
Payment to Refunded Bond Escrow Agent	0	0	0	0	(27,063,801)
Transfers In	0	1,650,000	100,000	2,575,000	650,037
Transfers Out	(8,500,500)	0	0	0	0
Total Other Financing Sources (Uses)	(8,493,886)	1,650,000	100,000	2,575,000	1,012,512
Net Change in Fund Balances	1,532,654	526,650	245,108	815,540	(65,333)
Fund Balances (Deficit) Beginning of Year	11,727,186	858,438	1,269,834	866,035	135,904
Fund Balances (Deficit) End of Year	\$13,259,840	\$1,385,088	\$1,514,942	\$1,681,575	\$70,571

(continued)

City of Avon, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds (continued)
For the Year Ended December 31, 2020

	Special Assessment Bond Retirement	Municipal Swimming Pool	Road and Bridges	Other Governmental Funds	Total Governmental Funds
Revenues	\$0	\$0	\$0	¢1 510 040	¢5 402 010
Property Taxes	\$0 0	90	0	\$1,518,940 2,564,451	\$5,492,910 2,564,451
Payments in Lieu of Taxes Municipal Income Taxes	0	0	0	2,651,695	20,237,577
Charges for Services	0	0	0	155,690	1,846,872
Licenses and Permits	0	0	0	220,080	2,662,693
Fines and Forfeitures	0	0	0	6,244	225,317
Intergovernmental	0	0	413,039	1,712,549	5,726,539
Special Assessments	1,096,352	0	0	1,712,549	1,096,352
Interest	0	0	0	2,345	314,380
Contributions and Donations	0	0	0	88,150	89,350
Rentals	0	0	0	191,101	216,191
Miscellaneous	0	0	0	81,550	660,285
Wiscondificods				01,550	000,203
Total Revenues	1,096,352	0	413,039	9,192,795	41,132,917
Expenditures Current:					
General Government	27,911	0	0	243,747	5,294,000
Security of Persons and Property	0	0	0	815,301	12,401,121
Transportation	0	0	0	324,214	2,824,970
Community Environment	0	0	0	192,421	3,460,984
Leisure Time Activities	0	0	0	1,578,633	1,610,167
Intergovernmental	0	0	0	481,496	481,496
Capital Outlay	0	0	2,564,178	3,466,388	6,030,566
Debt Service:					
Principal Retirement	462,848	0	2,100,000	3,116,486	6,973,591
Interest and Fiscal Charges	488,214	9,860	1,771	1,366,648	2,101,753
Issuance Costs	0	0	0	0	281,206
Total Expenditures	978,973	9,860	4,665,949	11,585,334	41,459,854
Excess of Revenues Over (Under) Expenditures	117,379	(9,860)	(4,252,910)	(2,392,539)	(326,937)
Other Financing Sources (Uses)					
Sale of Capital Assets	0	0	0	11,562	18,176
Refunding Bonds Issued	5,764,196	0	0	0	33,123,860
General Obligation Notes Issued	0	0	2,500,000	3,600,000	6,100,000
Premium on General Obligation Notes Issued	0	0	0	0	66,612
OPWC Loans Issued	0	0	108,629	0	108,629
Payment to Refunded Bond Escrow Agent	(5,764,196)	0	0	0	(32,827,997)
Transfers In	1,670	0	2,790,000	2,296,419	10,063,126
Transfers Out	0	(250,000)	(214,245)	(814,118)	(9,778,863)
Total Other Financing Sources (Uses)	1,670	(250,000)	5,184,384	5,093,863	6,873,543
Net Change in Fund Balances	119,049	(259,860)	931,474	2,701,324	6,546,606
Fund Balances (Deficit) Beginning of Year	784,836	(4,350,000)	226,994	1,352,057	12,871,284
Fund Balances (Deficit) End of Year	\$903,885	(\$4,609,860)	\$1,158,468	\$4,053,381	\$19,417,890

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2020

### Net Change in Fund Balances - Total Governmental Funds

\$6,546,606

### Amounts reported for governmental activities in the statements of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays and contributions exceeded depreication in the current period:

Capital Asset Additions:

Capital Outlays	5,622,448
Capital Contributions	2,643,275
Current Year Depreciation	(6,256,790)

Total (6,236,790)

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.

(21,430)

2,008,933

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

Delinquent Property Taxes	(415)	
Delinquent Payments in Lieu of Taxes	3,472	
Municipal Income Taxes	(257,994)	
Intergovernmental	486,427	
Special Assessments	(1,033,272)	
Total	(801,78	2)

Other financing sources in the governmental funds increase long-term liabilities in the statement of net position:

Refunding Bonds Issued	(33,123,860)
General Obligation Notes Issued	(6,100,000)
Premium on General Obligation Notes Issued	(66,612)
OPWC Loans Issued	(108,629)
m · 1	

Total (39,399,101)

Repayment of bond, note, loan, and capital lease principal and payment to refunded bond escrow agent are expenditures in the governmental funds, but the repayments reduce the long-term liabilities in the statement of net position:

 Bond, Note and Loan Principal
 6,973,591

 Payment to Refunded Bond Escrow Agent
 32,827,997

 Total
 39,801,588

In the statement of activities, interest is accrued on outstanding bonds and deferred charges and bond premiums are amortized over the term of the bonds, whereas in governmental funds, an expenditure is reported when bonds are issued:

Accrued Interest	72,773
Amortization of Loss on Refunding	(208,779)
Amortization of Bond and Note Premiums	300,755
Total	

Total 164,749

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds, such as compensated absences.

(271,152)

2.040,482

Contractually required contributions are reported as expenditures in governmental funds;

however, the statement of net position reports these amounts as deferred outflows:

Pension	2,002,493
OPEB	37,989
Total	

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB

liabilities are reported as pension/OPEB expense in the statement of activities:

Pension	(3,790,559)	
OPEB	(763,677)	
Total		(4,554,236)
Change in Net Position of Governmental Activities		\$5,514,657

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2020

	Budgeted A	Amounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues	****	******		4.0
Property Taxes	\$1,964,702	\$1,954,929	\$1,954,929	\$0 17.007
Municipal Income Taxes	10,695,173	10,641,975	10,659,962	17,987
Charges for Services Licenses and Permits	428,074 1,327,494	425,945 1,316,940	425,945 2,439,964	0 1,123,024
Fines and Forfeitures	231,708	230,555	232,124	1,123,024
Intergovernmental	1,888,068	1,874,524	1,882,042	7,518
Interest	240,808	239,610	239,610	0
Contributions and Donations	1,083	200	200	0
Rentals	56,492	25,090	25,090	0
Miscellaneous	499,928	477,466	500,541	23,075
Total Revenues	17,333,530	17,187,234	18,360,407	1,173,173
Expenditures				
Current:				
General Government	6,417,568	6,621,178	5,337,463	1,283,715
Community Environment	4,046,728	4,144,095	4,684,222	(540,127)
Leisure Time Activities	50,606	50,606	32,989	17,617
Debt Service:				
Principal Retirement	24,771	24,771	24,771	0
Interest and Fiscal Charges	807	807	807	0
Total Expenditures	10,540,480	10,841,457	10,080,252	761,205
Excess of Revenues Over Expenditures	6,793,050	6,345,777	8,280,155	1,934,378
Other Financing Sources (Uses)				
Sale of Capital Assets	6,614	6,614	6,614	0
Advances In	732,500	732,500	732,500	0
Transfers In	455,000	455,000	455,000	0
Advances Out	0	(316,000)	(316,000)	0
Transfers Out	(11,094,500)	(9,294,500)	(8,955,500)	339,000
Total Other Financing Sources (Uses)	(9,900,386)	(8,416,386)	(8,077,386)	339,000
Net Change in Fund Balance	(3,107,336)	(2,070,609)	202,769	2,273,378
Fund Balance Beginning of Year	10,540,191	10,540,191	10,540,191	0
Prior Year Encumbrances Appropriated	1,353,610	1,353,610	1,353,610	0
Fund Balance End of Year	\$8,786,465	\$9,823,192	\$12,096,570	\$2,273,378

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Fire Department Fund For the Year Ended December 31, 2020

	Budgeted A	Budgeted Amounts		Variance with Final Budget	
	Original Budget	Final Budget	Actual	Positive (Negative)	
Revenues					
Municipal Income Taxes	\$3,365,235	\$3,445,206	\$3,445,206	\$0	
Charges for Services	706,804	723,600	723,600	0	
Licenses and Permits	293	300	300	0	
Intergovernmental	68,081	69,699	69,699	0	
Miscellaneous	2,076	2,125	2,125	0	
Total Revenues	4,142,489	4,240,930	4,240,930	0	
Expenditures					
Current:					
Security of Persons and Property	5,947,730	5,947,730	5,506,171	441,559	
Excess of Revenues Under Expenditures	(1,805,241)	(1,706,800)	(1,265,241)	441,559	
Other Financing Sources					
Transfers In	1,650,000	1,650,000	1,650,000	0	
Net Change in Fund Balance	(155,241)	(56,800)	384,759	441,559	
Fund Balance Beginning of Year	481,820	481,820	481,820	0	
Prior Year Encumbrances Appropriated	14,146	14,146	14,146	0	
Fund Balance End of Year	\$340,725	\$439,166	\$880,725	\$441,559	

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Street Construction, Maintenance and Repair Fund For the Year Ended December 31, 2020

	Budgeted A	Amounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Property Taxes	\$1,275,814	\$1,297,253	\$1,297,253	\$0
Licenses and Permits	2,071	2,106	2,106	0
Intergovernmental	1,483,146	1,508,070	1,516,495	8,425
Interest	8,541	8,685	8,685	0
Miscellaneous	7,520	7,646	7,647	1
Total Revenues	2,777,092	2,823,760	2,832,186	8,426
Expenditures				
Current:				
Transportation	3,495,235	3,505,235	2,628,401	876,834
Debt Service:	150 655	150 (55	150 655	0
Principal Retirement	150,675	150,675	150,675	0
Interest and Fiscal Charges	27,130	27,130	27,130	0
Total Expenditures	3,673,040	3,683,040	2,806,206	876,834
Excess of Revenues Over (Under) Expenditures	(895,948)	(859,280)	25,980	885,260
Other Financing Sources				
Transfers In	100,000	100,000	100,000	0
Net Change in Fund Balance	(795,948)	(759,280)	125,980	885,260
Fund Balance Beginning of Year	626,868	626,868	626,868	0
Prior Year Encumbrances Appropriated	261,634	261,634	261,634	0
Fund Balance End of Year	\$92,554	\$129,222	\$1,014,482	\$885,260

City of Avon, Ohio

Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Police Fund For the Year Ended December 31, 2020

	Budgeted A	mounts		Variance with	
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)	
Revenues					
Property Taxes	\$771,409	\$721,788	\$721,788	\$0	
Municipal Income Taxes	3,682,053	3,445,206	3,445,206	0	
Licenses and Permits	260	243	243	0	
Fines and Forfeitures	1,367	1,279	1,364	85	
Intergovernmental	175,975	164,655	164,655	0	
Contributions and Donations	1,069	1,000	1,000	0	
Miscellaneous	110,936	103,800	107,195	3,395	
Total Revenues	4,743,069	4,437,971	4,441,451	3,480	
Expenditures Current:					
Security of Persons and Property	7,482,375	7,494,375	6,674,605	819,770	
Excess of Revenues Under Expenditures	(2,739,306)	(3,056,404)	(2,233,154)	823,250	
Other Financing Sources					
Transfers In	2,575,000	2,575,000	2,575,000	0	
Net Change in Fund Balance	(164,306)	(481,404)	341,846	823,250	
Fund Balance Beginning of Year	548,934	548,934	548,934	0	
Prior Year Encumbrances Appropriated	121,958	121,958	121,958	0	
Fund Balance End of Year	\$506,586	\$189,488	\$1,012,738	\$823,250	

City of Avon, Ohio Statement of Fund Net Position Proprietary Funds December 31, 2020

	Business-Type Activities			
		•	Nonmajor	
Assets	Water	Sewer	Storm Water	Total
Current Assets				
Equity in Pooled Cash and Cash Equivalents	\$3,703,415	\$2,863,227	\$111,552	\$6,678,194
Accrued Interest Receivable	3	77,783	0	77,786
Materials and Supplies Inventory Accounts Receivable	392,499 367,581	32,123 481,743	0 46,053	424,622 895,377
Special Assessments Receivable	272,612	781,546	40,033	1,054,158
Total Current Assets	4,736,110	4,236,422	157,605	9,130,137
Noncurrent Assets				
Net Pension Asset	2,276	2,276	649	5,201
Capital Assets, Non-Depreciable	0	7,580	0	7,580
Capital Assets, Depreciable, Net	18,521,377	23,012,980	104,329	41,638,686
Total Noncurrent Assets	18,523,653	23,022,836	104,978	41,651,467
Total Assets	23,259,763	27,259,258	262,583	50,781,604
Deferred Outflows of Resources				
Deferred Charge on Refunding	43,250	80,623	0	123,873
Pension	100,492	100,491	24,819	225,802
OPEB	71,901	71,899	19,868	163,668
Total Deferred Outflows of Resources	215,643	253,013	44,687	513,343
Liabilities				
Current Liabilities	56 127	2 204	0	50.441
Accounts Payable Accrued Wages and Benefits	56,137 5,632	3,304 5,334	0 1,394	59,441 12,360
Intergovernmental Payable	164,712	254,857	1,735	421,304
Payroll Withholding Payable	734	734	0	1,468
Interfund Payable	106,000	0	0	106,000
Accrued Interest Payable	63,640	82,029	0	145,669
Notes Payable	1,625,000	6 242	0 2 575	1,625,000
Compensated Absences Payable Avon Lake Intergovernmental Payable	6,242 33,020	6,242 0	3,575 0	16,059 33,020
Bonds Payable	43,912	100,651	0	144,563
Capital Lease Payable	0	78,998	0	78,998
Total Current Liabilities	2,105,029	532,149	6,704	2,643,882
Long-Term Liabilities (net of current portion)				
Compensated Absences Payable	59,440	59,440	17,076	135,956
Avon Lake Intergovernmental Payable	187,651	0	0	187,651
Notes Payable	1,650,000	0	0	1,650,000
Bonds Payable Net Pension Liability	1,511,121 535,149	3,000,218 535,150	0 152,900	4,511,339 1,223,199
Net OPEB Liability	363,085	363,085	103,740	829,910
Total Long-Term Liabilities	4,306,446	3,957,893	273,716	8,538,055
Total Liabilities	6,411,475	4,490,042	280,420	11,181,937
Deferred Inflows of Resources				
Pension OPEB	159,640 78,485	159,641 78,484	33,278 14,769	352,559 171,738
Total Deferred Inflows of Resources	238,125	238,125	48,047	524,297
Net Position				
Net Investment in Capital Assets	13,497,547	19,840,693	104,329	33,442,569
Unrestricted (Deficit)	3,328,259	2,943,411	(125,526)	6,146,144
Total Net Position	\$16,825,806	\$22,784,104	(\$21,197)	\$39,588,713

City of Avon, Ohio
Statement of Revenues, Expenses
and Changes in Fund Net Position
Proprietary Funds
For the Year Ended December 31, 2020

		Business-Typ	e Activities	
			Nonmajor	
Operating Revenues	Water	Sewer	Storm Water	Total
Charges for Services	\$5,164,986	\$4,751,590	\$401,766	\$10,318,342
Other	45,763	17,506	0	63,269
Total Operating Revenues	5,210,749	4,769,096	401,766	10,381,611
Operating Expenses				
Personal Services	578,891	553,957	211,889	1,344,737
Materials and Supplies	2,167,804	1,763,198	101,269	4,032,271
Contractual Services	426,918	131,037	175,835	733,790
Other	2,528	7,752	6,551	16,831
Depreciation and Amortization	841,893	1,070,396	12,274	1,924,563
Total Operating Expenses	4,018,034	3,526,340	507,818	8,052,192
Operating Income (Loss)	1,192,715	1,242,756	(106,052)	2,329,419
Non-Operating Revenues (Expenses)				
Intergovernmental	10,418	8,172	4,075	22,665
Interest and Fiscal Charges	(115,943)	(46,130)	0	(162,073)
Total Non-Operating Revenues (Expenses)	(105,525)	(37,958)	4,075	(139,408)
Income (Loss) Before Contributions and Transfers	1,087,190	1,204,798	(101,977)	2,190,011
Capital Contributions	0	319,525	0	319,525
Transfers In	0	28,467	0	28,467
Transfers Out	(12,730)	(300,000)	0	(312,730)
Change in Net Position	1,074,460	1,252,790	(101,977)	2,225,273
Net Position Beginning of Year	15,751,346	21,531,314	80,780	37,363,440
Net Position End of Year	\$16,825,806	\$22,784,104	(\$21,197)	\$39,588,713

City of Avon, Ohio Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2020

	Business-Type Activities			
		- 71	Nonmajor	
	Water	Sewer	Storm Water	Totals
Increase (Decrease) in Cash and Cash Equivalents				
Cash Flows from Operating Activities				
Cash Received from Customers	\$5,101,662	\$4,676,933	\$395,351	\$10,173,946
Other Operating Revenues	45,763	17,506	0	63,269
Cash Payments for Employee Services and Benefits	(594,090)	(571,230)	(126,686)	(1,292,006)
Cash Payments to Suppliers for Materials and Supplies	(2,171,849)	(1,764,131)	(101,269)	(4,037,249)
Cash Payments for Contractual Services Other Operating Expenses	(428,952) (2,528)	(254,378) (7,752)	(175,835) (6,551)	(859,165) (16,831)
		<u> </u>		
Net Cash Provided by (Used for) Operating Activities	1,950,006	2,096,948	(14,990)	4,031,964
Cash Flows from Noncapital Financing Activities				
Federal and State Subsidies	10,418	8,172	4,075	22,665
Special Assessments	10,371	50,322	0	60,693
Advances In	0	132,000	0	132,000
Transfers In	0	28,467	0	28,467
Transfers Out	(12,730)	(300,000)	0	(312,730)
Net Cash Provided by (Used for) Noncapital Financing Activities	8,059	(81,039)	4,075	(68,905)
Cash Flows from Capital and Related Financing Activities				
Acquisition of Capital Assets	(246,876)	(2,569,186)	0	(2,816,062)
General Obligation Notes Issued	3,275,000	0	0	3,275,000
Refunding General Obligation Bonds Issued	1,261,172	2,158,237	0	3,419,409
Refunding Special Assessment Bonds Issued	267,444	779,287	0	1,046,731
Principal Paid on General Obligation Bonds	(34,463)	(65,248)	0	(99,711)
Principal Paid on Special Assessment Bonds	(6,968)	(24,903)	0	(31,871)
Principal Paid on Intangible Asset	(31,247)	0	0	(31,247)
Principal Paid on Notes	(4,250,000)	0	0	(4,250,000)
Principal Paid on Capital Lease	0	(76,952)	0	(76,952)
Interest Paid on General Obligation Bonds	(16,741)	(82)	0	(16,823)
Interest Paid on Special Assessment Bonds	(13,787)	(39,064)	0	(52,851)
Interest Paid on Intangible Asset Interest Paid on Notes	(14,340)	0	0	(14,340)
	(127,500)			(127,500)
Interest Paid on Capital Lease Bond Issuance Costs	0 (40,047)	(4,149) (82,114)	0	(4,149) (122,161)
Payment to Refunded Bond Escrow Agent	(1,488,569)	(2,855,410)	0	(4,343,979)
Payment on Manuscript Bonds	(10,000)	(2,833,410)	0	(10,000)
Net Cash Used for Capital and Related Financing Activities	(1,476,922)	(2,779,584)	0	(4,256,506)
Cash Flows from Investing Activities				
Interest on Investments	111	0	0	111
Net Increase (Decrease) in Cash and Cash Equivalents	481,254	(763,675)	(10,915)	(293,336)
Cash and Cash Equivalents Beginning of Year	3,222,161	3,626,902	122,467	6,971,530
Cash and Cash Equivalents End of Year	\$3,703,415	\$2,863,227	\$111,552	\$6,678,194

(continued)

City of Avon, Ohio Statement of Cash Flows Proprietary Funds (continued) For the Year Ended December 31, 2020

	Business-Type Activities			
	Water	Sewer	Nonmajor Storm Water	Totals
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities				
Operating Income (Loss)	\$1,192,715	\$1,242,756	(\$106,052)	\$2,329,419
Adjustments:				
Depreciation and Amortization	841,893	1,070,396	12,274	1,924,563
Non-Operating Expenses	40,046	82,113	0	122,159
(Increase) Decrease in Assets:				
Materials and Supplies Inventory	(4,045)	(933)	0	(4,978)
Accounts Receivable	(63,324)	(74,657)	(6,415)	(144,396)
Net Pension Asset	(331)	(331)	(93)	(755)
(Increase) Decrease in Deferred Outflows:				
Pension	146,356	144,966	73,441	364,763
OPEB	65,100	65,101	39,421	169,622
Increase (Decrease) in Liabilities:				
Accounts Payable	(3,977)	(81,169)	0	(85,146)
Contracts Payable	(109,313)	0	0	(109,313)
Accrued Wages and Benefits	(16,053)	(15,401)	(3,571)	(35,025)
Intergovernmental Payable	70,977	(124,520)	463	(53,080)
Payroll Withholding Payable	138	138	0	276
Compensated Absences Payable	(6,266)	(6,266)	2,079	(10,453)
Net Pension Liability	12,124	12,124	3,463	27,711
Net OPEB Liability	22,095	22,095	6,313	50,503
Increase (Decrease) in Deferred Inflows:				
Pension	(163,821)	(165, 155)	(26,867)	(355,843)
OPEB	(74,308)	(74,309)	(9,446)	(158,063)
Total Adjustments	757,291	854,192	91,062	1,702,545
Net Cash Provided by Operating Activities	\$1,950,006	\$2,096,948	(\$14,990)	\$4,031,964

Noncash Capital Financing Activities
During 2020, the sewer enterprise fund received sewer lines from developers valued at \$319,525.

Statement of Fiduciary Net Position Custodial Fund December 31, 2020

	Avon Lake Sanitary Sewer Trunk Fees
Assets	
Equity in Pooled Cash and Cash Equivalents	\$7,464
Liabilities	
Intergovernmental Payable	7,464
	<u> </u>
Net Position	
Restricted for Other Governments	<u> </u>
See accompanying notes to the basic financial statements	

# Statement of Changes in Fiduciary Net Position Custodial Fund For the Year Ended December 31, 2020

	Avon Lake Sanitary Sewer Trunk Fees
Additions Charges for Services for Other Governments	\$311,499
<b>Deductions</b> Distributions to Other Governments	311,499
Net Change in Fiduciary Net Position	0
Net Position Beginning of Year	0
Net Position End of Year	\$0

Notes to Basic Financial Statements For the Year Ended December 31, 2020

# Note 1 – Description of City and Reporting Entity

The City of Avon (the "City") is a municipal corporation duly organized and existing under the constitution and laws of the State of Ohio. The City may exercise all powers of local self-government and police powers to the extent not in conflict with applicable general laws. Avon was incorporated as a village in 1917 and made a city in May 1961. The City operates under its own charter and is governed by the mayor-council form of government.

The Mayor is the City's chief executive officer and is elected to a four-year term. The Mayor supervises the administration of all departments and appoints department heads and public members of administrative boards, upon confirmation by Council. The chief conservator of the peace, he/she oversees the enforcement of all laws and ordinances and presides over the Mayor's Court. He/She also executes all contracts, conveyances, and evidences of indebtedness of the City.

Legislative authority is vested in a seven-member council with four members elected from wards and three elected at large. All of the council members choose an at-large council member to serve as Council President. Council enacts ordinances and resolutions relating to tax levies, appropriates and borrows money, and accepts bids for materials and services and other municipal purposes.

# Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading.

The primary government of the City consists of all funds, agencies, departments and offices that are not legally separate from the City. The primary government includes the City departments and agencies that provide the following services: police protection, firefighting and prevention, street maintenance and repairs, building inspection, parks and recreation, water and sewer.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government. The City has no component units.

The City is associated with the Lorain County General Health District, the Northeast Ohio Public Energy Council (NOPEC), and the Regional Income Tax Agency (RITA), all of which are jointly governed organizations, as presented in Note 16.

# Note 2 – Summary of Significant Accounting Policies

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described as follows.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

# Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business activity is self-financing or draws from the general revenues of the City.

Fund Financial Statements During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

# Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

*General Fund* This fund is the operating fund of the City and is used to account for and report all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

*Fire Department Fund* This fund is used to account for and report income taxes restricted for the cost of operating the City's fire department and Emergency Medical Services revenue.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Street Construction, Maintenance and Repair Fund This fund is used to account for and report property tax revenue and 92.5 percent of the State gasoline tax and motor vehicle registration fees restricted for street construction, maintenance and repair of dedicated streets within the City.

**Police Fund** This fund is used to account for and report restricted income taxes and property taxes levied to pay for the cost of operating the City's police department.

General Obligation Bond Retirement Fund This fund accounts for and reports transfers in and debt proceeds that are restricted for the repayment of general obligation debt.

**Special Assessment Bond Retirement Fund** This fund is used to account for and report the accumulation of restricted special assessments to pay principal and interest on special assessment debt.

*Municipal Swimming Pool Fund* This fund accounts for and reports restricted monies, transfers and note proceeds for the design and architectural services for the construction of a municipal swimming pool.

**Road and Bridges Fund** This fund accounts for and reports assigned monies received from transfers in for the road and bridge improvements made during the year that include activities such as resurfacing and blacktop upgrades.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no internal service funds.

*Enterprise Funds* Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

**Water Fund** This fund is used to account for revenues generated from charges for distribution of water to the residential and commercial users of the City and for the maintenance and construction of waterlines.

**Sewer Fund** This fund is used to account for revenues generated from charges for sanitary sewer services provided to the residential and commercial users of the City and for the maintenance and construction of sewer lines.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics. The City does not have any trust funds. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The City's fiduciary fund is custodial. The City's custodial fund accounts for sanitary sewer trunk fees collected by the City on behalf of the City of Avon Lake.

### Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources, generally, are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For proprietary funds, the statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from investment trust, private purpose trust funds, and custodial funds.

# Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues** – **Exchange and Nonexchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 8). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, State-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines, interest, grants, fees and rentals.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding, pension and OPEB. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 21 and 22.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes, pension, OPEB and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2020, but which were levied to finance 2021 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City unavailable revenue includes delinquent property taxes, delinquent payments in lieu of taxes, municipal income taxes, intergovernmental revenues and special assessments. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balance to net position of governmental activities found on page 22. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position (See Notes 21 and 22).

Expenditures/Expenses On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### **Budgetary Process**

All funds, except custodial funds, are legally required to be budgeted and appropriated. For reporting purposes, various custodial funds, utilized for internal control purposes, have been combined with the general fund and various special revenue, capital projects, and enterprise funds. These custodial funds are not required to be budgeted and appropriated and therefore are not included in the Accountability and Compliance note (Note 4). The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the fund, department, and object level for all funds.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the original and final amended certificate of estimated resources in effect when final appropriations were passed by Council.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

#### Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents."

During 2020, investments were made in municipal securities, negotiable certificates of deposit, and a money market mutual fund. Investments are reported at fair value, which is based on quoted market prices.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2020 amounted to \$303,315, which includes \$175,887 assigned from other City funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are presented on the financial statements as cash equivalents.

#### Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable materials and supplies held for consumption.

#### Restricted Assets

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the general fund represent money set aside for unclaimed monies and deposits held.

# Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The City was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of five thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	10 years
Building and Improvements	10 - 50 years
Machinery and Equipment	3 - 20 years
Vehicles	5 - 15 years
Infrastructure	10 - 50 years
Waterline Rights	50 years

The City's infrastructure consists of park improvements (roads, paths, bridges, culverts, water and sewer lines within the park system), streets, bridges and culverts, traffic signals, storm sewers, and water and sewer lines and includes infrastructure acquired prior to December 31, 1980.

#### **Interfund Balances**

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables." Interfund loans which do not represent available expendable resources are classified as nonspendable fund balance. Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Deferred inflows of resources and deferred outflows of resources from the change in internal proportionate share related to pension/OPEB items are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position.

# Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

# Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments.

# Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds; however, claims and judgments and compensated absences that will be paid from governmental funds are reported as liabilities in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plans' fiduciary net position is not sufficient for payment of those benefits. Bonds, capital leases, and long-term loans are recognized as a liability on the governmental financial statements when due.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans. It also includes the long-term amount of loans receivable, unless the use of the proceeds from the collection of those receivables is restricted, committed, or assigned.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level formal action (ordinance or resolution, as both are equally legally binding) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by

Notes to Basic Financial Statements For the Year Ended December 31, 2020

enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by City Council. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance or by State statute. City Council assigned fund balance for City administration and community environment purposes and to cover a gap between estimated revenue and appropriations in 2021's budget.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Net Position

Net position represents the difference between all the elements in a statement of net position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include recycling, highway maintenance, street lighting and traffic signals, and court computer systems.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction.

#### Internal Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government-wide financial statements. Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Interfund payments for services provided and used are not eliminated.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

# Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services and other operating revenue for the water, sewer, and storm water funds. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating.

# Deferred Charge on Refunding

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

#### **Bond Premiums**

On the government-wide financial statements, bond premiums are deferred and amortized for the term of the bonds using the straight-line method. Bond premiums are presented as an increase of the face amount of the bonds payable. On governmental fund statements, bond premiums are receipted in the year the bonds are issued. Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

#### **Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### Note 3 – Change in Accounting Principles and Restatement of Net Position

During 2020, the City implemented the Governmental Accounting Standard Board's (GASB) Statement No. 83, Certain Asset Retirement Obligations. GASB Statement 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. The implementation of GASB Statement No. 83 had no effect on net position as of December 31, 2019.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

#### Note 4 – Accountability and Compliance

#### Accountability

At December 31, 2020, the municipal swimming pool, land purchases, and municipal buildings funds had deficits of \$4,609,860, \$690,614, and \$1,190,500, respectively. These fund deficits are due to the issuance of short-term general obligation notes, which are used to finance the projects until bonds are issued. Once the notes are retired or bonds are issued, the deficit will be eliminated. The general fund is liable for any deficits in other funds and provides transfers when cash is required, rather than when accruals occur.

#### Compliance

Contrary to Ohio Revised Code Section 5705.39, the general obligation bond retirement fund had original appropriations in excess of certified available resources in the amount of \$37,641.

Although the budgetary violation was not corrected by year end, management has indicated that this will be closely monitored to ensure no future violations.

# Note 5 – Budgetary Basis of Accounting

While the City is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the general and the major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and the GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Unreported cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statement.
- 3. Investments are reported at cost (budget) rather than fair value (GAAP basis).
- 4. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 5. Encumbrances are treated as expenditures (budget basis) rather than as restricted, committed or assigned fund balance (GAAP basis).
- 6. Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

# Notes to Basic Financial Statements For the Year Ended December 31, 2020

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and for the three major special revenue funds:

#### Net Change in Fund Balance

			Street Construction,	
		Fire	Maintenance	
	General	Department	and Repair	Police
GAAP Basis	\$1,532,654	\$526,650	\$245,108	\$815,540
Net Adjustment for Revenue Accruals	499,340	(11,695)	7,973	(11,695)
Advances In	732,500	0	0	0
Unrecorded Cash Beginning of Year	54,564	71,151	1,055	0
Unrecorded Cash End of Year	(22,041)	(68,390)	(511)	0
Beginning Fair Value Adjustment for Investments	17,826	0	0	0
Ending Fair Value Adjustment for Investments	(82,709)	0	0	0
Net Adjustment for Expenditure Accruals	(802,267)	(97,508)	(25,051)	(204,721)
Advances Out	(316,000)	0	0	0
Encumbrances	(1,411,098)	(35,449)	(102,594)	(257,278)
Budget Basis	\$202,769	\$384,759	\$125,980	\$341,846

# **Note 6 – Deposits and Investments**

The City is a charter City and has adopted an investment policy through City Ordinance. The City has elected to follow the provisions of State statute. State Statutes classify monies held by the City into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the City treasury. Active monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the City can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

# Notes to Basic Financial Statements For the Year Ended December 31, 2020

- 3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts:
- 5. Bonds and other obligations of the State of Ohio, and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
- 8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The City has passed an ordinance allowing the City to invest monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio:
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and
- 3. Obligations of the City.

# **Deposits**

Custodial credit risk for deposits is the risk that in the event of a bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2020, \$3,445,052 of the City's total bank balance of \$25,188,737 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. One of the City's financial institution participates in the Ohio Pooled Collateral System (OPCS) and was approved for a reduced collateral floor of 50 percent resulting in the uninsured and uncollateralized balance.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

#### **Investments**

Investments are reported at fair value. As of December 31, 2020, the City had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's Rating	Percent of Total Investments
Fair Value - Level 2 Inputs: Municipal Securities Negotiable Certificates of Deposit	\$4,946,104 3,058,540	Less Than Three Years Less Than Five Years	N/A N/A	57.13 % 35.32
Money Market Mututal Fund Total Investments	653,969 \$8,658,613	Less Than One Year	N/A	7.55 100.00 %

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The preceding chart identifies the City's recurring fair value measurements as of December 31, 2020. The City's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

*Interest Rate Risk* As a means of limiting its exposure to fair value losses caused by rising interest rates, the City's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

*Credit Risk* The municipal securities, negotiable certificates of deposit, and money market mutual fund are unrated. The City has no investment policy that would further limit its investment choices.

Concentration of Credit Risk The City limits investments in agencies to one-third of the total assets within the investment portfolio.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

# **Note 7 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

Fund Balances	General	Fire Department	Street Construction, Maintenance and Repair	Police
Nonspendable:				
Inventory	\$0	\$15,262	\$305,600	\$37,997
Intergovernmental Loan	250,000	0	0	0
Interfund Loans	95,000	0	0	0
Unclaimed Funds	3,584	0	0	0
Total Nonspendable	348,584	15,262	305,600	37,997
Restricted for:				
Security of Persons and Property	0	1,369,826	0	1,643,578
Street Maintenance	0	0	1,128,246	0
Debt Retirement	0	0	0	0
Recycling	0	0	0	0
Mayor's Court	0	0	0	0
Recreation	0	0	0	0
Economic Development	0	0	0	0
Total Restricted	0	1,369,826	1,128,246	1,643,578
Committed to:				
Street Maintenance	0	0	0	0
Recreation	0	0	0	0
Stadium Marquee	0	0	0	0
K-9 and Memorial Programs	0	0	0	0
Total Committed	0	0	0	0
Assigned to:				
2021 Operations	951,599	0	0	0
City Administration	206,163	0	0	0
Community Environment	45,164	0	0	0
Street Maintenance	0	0	81,096	0
Storm Water and Storm Sewer	0	0	0	0
Capital Improvements	0	0	0	0
Sidewalk and Roads Programs	0	0	0	0
Total Assigned	1,202,926	0	81,096	0
Unassigned (Deficit)	11,708,330	0	0	0
Total Fund Balances (Deficit)	\$13,259,840	\$1,385,088	\$1,514,942	\$1,681,575

# City of Avon, Ohio Notes to Basic Financial Statements For the Year Ended December 31, 2020

General Obligation Bond	Special Assessment Bond	Municipal	Road and	Other Governmental	
Retirement	Retirement	Swimming Pool	Bridges	Funds	Total
\$0	\$0	\$0	\$0	\$6,355	\$365,214
0	0	0	0	0	250,000
0	0	0	0	0	95,000
0	0	0	0	0	3,584
0	0	0	0	6,355	713,798
0	0	0	0	980,606	3,994,010
0	0	0	0	210,866	1,339,112
70,571	903,885	ő	0	216,041	1,190,497
0	0	Ö	0	1,202	1,202
0	0	0	0	74,194	74,194
0	0	0	0	1,627,637	1,627,637
0	0	0	0	105,435	105,435
70,571	903,885	0	0	3,215,981	8,332,087
0	0	0	0	16	16
0	0	0	0	16 426,488	16 426,488
0	0	0	0	426,488 79,871	79,871
0	0	0	0	4,112	4,112
0	0	0	0	510,487	510,487
		0		0	071.700
0	0	0	0	0	951,599 206,163
0	0	0	0	0	45,164
0	0	0	1,158,468	0	1,239,564
0	0	Ö	0	2,103,971	2,103,971
0	0	0	0	1,488	1,488
0	0	0	0	96,213	96,213
0	0	0	1,158,468	2,201,672	4,644,162
0	0	(4,609,860)	0	(1,881,114)	5,217,356
\$70,571	\$903,885	(\$4,609,860)	\$1,158,468	\$4,053,381	\$19,417,890

Notes to Basic Financial Statements For the Year Ended December 31, 2020

#### Note 8 – Receivables

Receivables at December 31, 2020, consisted primarily of municipal income taxes, property taxes, payments in lieu of taxes, special assessments, intergovernmental receivables arising from entitlements and shared revenues and accounts (billings for user charged services and court fines).

No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant. All receivables except for special assessments and delinquent property taxes are expected to be collected within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

Special assessments expected to be collected in more than one year amount to \$11,351,570, \$261,676, and \$752,621 in the special assessment bond retirement fund, water fund, and sewer fund, respectively. The amount of delinquent special assessments outstanding at year-end is \$2,901 in the water fund.

#### **Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2020 for real and public utility property taxes represents collections of 2019 taxes.

2020 real property taxes were levied after October 1, 2020, on the assessed value as of January 1, 2020, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2020 real property taxes are collected in and intended to finance 2021.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State Statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2020 public utility property taxes which became a lien December 31, 2019, are levied after October 1, 2020, and are collected in 2021 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2020, was \$9.95 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2020 property tax receipts were based are as follows:

	Assessed
Real Property	Values
Residential/Agricultural	\$767,856,200
Commercial Industrial/Public Utility	179,340,420
Public Utility Property	19,486,970
Total Valuation	\$966,683,590

The Lorain County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2020, and for which there was an enforceable legal claim. In the governmental funds, the portion of the receivable not levied to finance 2020 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

#### Income Tax

The City levies a municipal income tax of one-and-three-quarters percent on all salaries, wages, commissions and other compensation, and net profits earned within the City as well as on incomes of residents earned outside of the City. In the latter case, the City allows a credit of one-and-one-half percent of the taxable income earned in or attributable to the municipality of employment or business activity. One percent is levied for general purposes, one half percent is restricted for safety forces operations, and one-quarter percent is used for parks and recreation.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

The Regional Income Tax Agency administers and collects income taxes for the City. Payments are remitted monthly net of collection fees of approximately 1.5 percent. Income tax proceeds are received by the general fund, the fire department, the police, and the park operating special revenue funds, and the recreation complex capital projects fund.

# Payments in Lieu of Taxes Receivables

According to State law, the City has established several tax incremental financing districts within the City under which the City has granted property tax exemptions and agreed to construct certain infrastructure improvements. The property owners have agreed to make payments to the City to help pay the costs of the infrastructure improvements. The amount of those payments generally reflects all or a portion of the property taxes which the property owners would have paid if the property had not been declared exempt. The property owners' contractual promise to make these payments in lieu of taxes generally continues until the costs of the improvements have been paid or the agreement expires, whichever occurs first. Future development by these owners or others may result in subsequent agreements to make payments in lieu of taxes and may therefore spread the costs of the improvements to a larger number of property owners.

# Intergovernmental Receivables

A summary of the governmental activities principal items of intergovernmental receivables follows:

Receivable	Amount
Gasoline Tax	\$616,746
Land and Water Conservation Fund Grant	316,000
Homestead and Rollback	307,714
FEMA Grant	230,666
Local Government	105,361
Motor Vehicle Registration	87,719
Permissive Tax	64,894
Total	\$1,729,100

#### Loan Receivable

During 2016, the City purchased land for development. As it was later determined to be undevelopable, it was sold to the Lorain County Metropolitan Park District. The City received \$335,925 in proceeds from the sale in 2016 and will receive an additional \$500,000 that will be paid off in \$50,000 increments over ten years by the Lorain County Metropolitan Park District. The amount outstanding at December 31, 2020 was \$300,000.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

#### Note 9 – Tax Abatements

The City negotiates tax abatement agreements on an individual basis. The City may grant tax abatements only in designated Enterprise Zones or Community Re-investment Act zones. To date, all of the tax abatement agreements the City has granted have been under the Enterprise Zone Authority. The City has tax abatement agreements with four entities as of December 31, 2020:

Company	Purpose	Percentage Abated During the Year	Amount Abated During the Year
Company	i uipose	During the Tear	Burning the Tear
Jenne Distributors	Plant Expansion	75 %	\$96,009
L&W Engineering	Plant Expansion	75	66,501
Custom Culinary, Incorporated	Plant Expansion	50	15,520
Bendix Commercial Vehicle Systems, LLC	Relocation	90	0
Total			\$178,030

Each agreement was negotiated under Ohio Revised Code Sections 5709.62 and 5709.63, allowing localities to abate property taxes for a variety of economic development purposes, including business relocation, retention and expansion. Each of the tax abatement agreements currently in place in the City requires the company to increase employment, both in terms of new jobs created and incremental payroll dollars. The agreements further require investment in both real and personal property by the company.

Abatements are obtained through application by the property owner, including proof that the improvements have been made. The percentage abated is identified in the preceding table and is applied to the additional property tax resulting from the increase in assessed value as a result of the improvement. The amount of the abatement is deducted from the recipient's tax bill.

# **Note 10 – Contingencies**

#### Grants

The City received financial assistance from the Ohio Department of Transportation, Department of Public Safety, Ohio Department of Natural Resources, and Ohio Public Works Commission in the form of grants. The disbursements of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds; however, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City.

#### Litigation

The City is not currently a party to any legal proceedings which management estimates would have a material impact on the financial statements.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

# Note 11 – Risk Management

#### Property and Liability

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2020, the City negotiated with Arthur J. Gallagher Risk Management Services for commercial insurance coverage relating to general liability, police professional, public officials, employment practices liability, cyber security liability, law enforcement liability, property, fire, auto and employee bonds and public official bonds.

This coverage includes a \$1,000,000/\$3,000,000 general liability policy, a \$1,000,000/\$3,000,000 employee benefits liability coverage policy, a \$1,000,000 public officials liability coverage policy, a \$1,000,000 employment practices liability, a \$100,000 crime coverage policy, a \$500,000 EDP policy, a \$1,000,000 cyber and privacy policy, a \$81,939,097 blanket building and contents policy, inland marine coverage of \$5,167,191 a \$1,000,000 vehicle policy and a \$9,000,000 excess umbrella policy. The deductibles on these policies range from \$1,000 to \$10,000.

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years and there was no significant change in insurance coverage from the prior year.

# Workers' Compensation

The City pays the Ohio Bureau of Workers' Compensation a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### **Employee Insurance Benefits**

The City was fully insured with Medical Mutual of Ohio for medical and prescription drugs and with Delta Dental and Anthem Vision. Employees who choose to enroll are enrolled in all three plans. Enrolled individuals pay monthly premiums of \$147.22 for single coverage and \$396.36 for family coverage.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

# **Note 12 – Compensated Absences**

The criteria for determining the vacation and sick leave liabilities are derived from negotiated agreements and City ordinances. The following table depicts these allowable amounts:

Vacation Time	Days Earned Per Year	Permitted Carry-Over
All Employees other than Fire	10 - 25	80 hours
Fire department:		
Shift Employees	5 - 11 tours	120 hours
40 Hours per Week	10 - 25	40 hours
	Allowable	Allowable
<b>Compensatory Time</b>	Accumulation/Use	Payout
All Employees other than Police, Fire and Teamsters	120	40
Fire Department	192	50
Police Department:		
Patrolmen & Officers	126	40
Dispatch	104	40
Teamsters	80	0

	Sick Leave Hours	Sick Leave	Sick Leave Payment	Sick Leave
Sick Leave	Earned Per Month	Accumulation	<b>Upon Retirement</b> (1)	Conversion
All Employees other than Teamsters and Fire	10	Unlimited	Accumulation, up to 960 Hours	(2)
Fire Department:				
Shift Employees	13	Unlimited	1/2, up to 1,200 hours	(3)
40 Hours per Week	10	Unlimited	1/2, up to 960 hours	(2)
Teamsters	8	Unlimited	1/2, up to 960 hours	(2)

<sup>(1)</sup> To be eligible for retirement, the employee shall have worked full-time for the City at least ten years and shall have attained normal retirement age under the pension system.

<sup>(2)</sup> Accumulated sick leave in excess of 90 days may be converted to vacation leave at the rate of one sick leave day for one vacation day to a maximum of five days for a calendar year.

<sup>(3)</sup> Full-time fire shift employees who have accumulated more than 1,200 hours may convert up to 100 hours of sick leave to cash at the rate of two hours sick leave to one hour of pay to a maximum of 50 hours of pay per calendar year.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Note 13 – Capital Assets

Capital asset activity for the year ended December 31, 2020, was as follows:

	Balance 12/31/19	Additions	Deletions	Balance 12/31/20
Governmental Activities:	12/01/19		<u> </u>	12/01/20
Capital Assets, Not Being Depreciated:				
Land	\$5,951,955	\$777,088	\$0	\$6,729,043
Construction in Progress	458,446	998,062	(787,320)	669,188
Total Capital Assets, Not Being Depreciated	6,410,401	1,775,150	(787,320)	7,398,231
Capital Assets, Being Depreciated:				
Land Improvements	1,458,904	0	0	1,458,904
Buildings and Improvements	51,121,378	558,412	0	51,679,790
Machinery and Equipment	6,454,821	898,352	(107,152)	7,246,021
Vehicles	6,589,936	832,807	(116,035)	7,306,708
Infrastructure:				
Park Improvements	1,378,085	16,950	0	1,395,035
Streets	82,770,815	3,755,798	0	86,526,613
Bridges and Culverts	3,147,391	0	0	3,147,391
Traffic Signals	6,262,868	130,000	0	6,392,868
Storm Sewer	31,023,256	639,661	0	31,662,917
Water Lines	7,804,431	445,913	0	8,250,344
Total Capital Assets, Being Depreciated	198,011,885	7,277,893	(223,187)	205,066,591
Less Accumulated Depreciation:				
Land Improvements	(1,075,240)	(74,617)	0	(1,149,857)
Buildings and Improvements	(11,521,449)	(1,134,208)	0	(12,655,657)
Machinery and Equipment	(3,252,163)	(585,697)	85,722	(3,752,138)
Vehicles	(3,888,831)	(503,119)	116,035	(4,275,915)
Infrastructure:				
Park Improvements	(656,869)	(46,219)	0	(703,088)
Streets	(47,369,057)	(2,561,640)	0	(49,930,697)
Bridges and Culverts	(1,057,670)	(89,925)	0	(1,147,595)
Traffic Signals	(2,950,074)	(309,911)	0	(3,259,985)
Storm Sewer	(10,156,990)	(768,219)	0	(10,925,209)
Water Lines	(1,303,705)	(183,235)	0	(1,486,940)
Total Accumulated Depreciation	(83,232,048)	(6,256,790) *	201,757	(89,287,081)
Total Capital Assets, Being Depreciated, Net	114,779,837	1,021,103	(21,430)	115,779,510
Governmental Activities Capital Assets, Net	\$121,190,238	\$2,796,253	(\$808,750)	\$123,177,741

Notes to Basic Financial Statements For the Year Ended December 31, 2020

<sup>\*</sup> Depreciation expense was charged to governmental functions as follows:

General Government	\$905,670
Security of Persons and Property	656,540
Transportation	3,342,700
Community Environment	35,859
Basic Utility Services	951,454
Leisure Time Activities	364,567
Total Depreciation Expense	\$6,256,790

	Balance	Additions	Dalations	Balance
D	12/31/19	Additions	Deletions	12/31/20
Business-Type Activities:				
Capital Assets, Not Being Depreciated:	¢7.500	\$0	¢o	¢7.500
Land	\$7,580	90	\$0 (12.465)	\$7,580
Construction in Progress	13,465		(13,465)	0
Total Capital Assets Not Being Depreciated	21,045	0	(13,465)	7,580
Capital Assets, Being Depreciated:				
Land Improvements	275,088	0	0	275,088
Buildings and Improvements	1,754,791	249,705	0	2,004,496
Machinery and Equipment	4,293,223	50,936	0	4,344,159
Vehicles	1,125,358	100,132	0	1,225,490
Waterline Rights	2,024,462	0	0	2,024,462
Infrastructure:				
Water Lines	27,343,953	16,387	0	27,360,340
Sewer Lines	29,890,876	2,718,427	0	32,609,303
Total Capital Assets, Being Depreciated	66,707,751	3,135,587	0	69,843,338
Less Accumulated Depreciation:				
Land Improvements	(117,441)	(18,189)	0	(135,630)
Buildings and Improvements	(992,976)	(51,929)	0	(1,044,905)
Machinery and Equipment	(803,070)	(246,733)	0	(1,049,803)
Vehicles	(437,578)	(117,542)	0	(555,120)
Waterline Rights	(937,935)	(41,015)	0	(978,950)
Infrastructure:				
Water Lines	(10,590,567)	(613,439)	0	(11,204,006)
Sewer Lines	(12,400,522)	(835,716)	0	(13,236,238)
Total Accumulated Depreciation	(26,280,089)	(1,924,563)	0	(28,204,652)
Total Capital Assets, Being Depreciated, Net	40,427,662	1,211,024	0	41,638,686
Business-Type Activities Capital Assets, Net	\$40,448,707	\$1,211,024	(\$13,465)	\$41,646,266

Notes to Basic Financial Statements For the Year Ended December 31, 2020

During 2020, the City received street improvements valued at \$1,463,145, traffic signal valued at \$130,000, storm sewer improvements valued at \$604,217, and water hydrants valued at \$445,913 from developers in governmental activities. The sewer enterprise fund received sewer lines from developers valued at \$319,525.

During 1994, the City acquired an intangible asset due to the agreement with the City of Avon Lake. Per this agreement, the City had the right to use the City of Avon Lake Waterline #1, which was jointly constructed, but is owned by the City of Avon Lake. The construction of the waterline was completed in 1996. The entire asset value was capitalized as of December 31, 1996.

During 2009, the City acquired an intangible asset due to the agreement with the City of Avon Lake. Per this agreement, the City had the right to use the City of Avon Lake Waterline #2, which was jointly constructed, but is owned by the City of Avon Lake. The construction of the waterline was completed in 2002. The entire asset value was capitalized as of December 31, 2002.

#### Note 14 – Note Debt

A summary of note transactions for the year ended December 31, 2020 follows:

	Balance			Balance
Governmental Activities:	12/31/19	Additions	Deletions	12/31/20
Municipal Swimming Pool Fund	\$4,350,000	\$4,600,000	\$4,350,000	\$4,600,000
Park Development and Improvement Fund	500,000	500,000	500,000	500,000
Municipal Buildings Fund	1,900,000	1,400,000	1,900,000	1,400,000
Total	6,750,000	6,500,000	6,750,000	6,500,000
Road and Bridges Fund	400,000	0	400,000	0
Land Purchases Fund	250,000	750,000	250,000	750,000
Total	650,000	750,000	650,000	750,000
Total Governmental Activities	\$7,400,000	\$7,250,000	\$7,400,000	\$7,250,000
<b>Business-Type Activities:</b>				
Water Fund	\$975,000	\$1,625,000	\$975,000	\$1,625,000

During 2020, the City renewed \$6,500,000 in general obligation notes issued for the purpose of financing the municipal swimming pool, park, and municipal buildings projects. The notes mature on September 2, 2021 and carry an interest rate of 0.643 percent.

At December 31, 2020, the City had \$3,250,000 in outstanding notes related to road and bridges and land purchases. These notes were refinanced on January 20, 2021. \$750,000 of these notes was paid down and is reflected as a fund liability. The remaining \$2,500,000 was reissued and is reflected as a long-term liability. The \$750,000 outstanding notes payable are in the land purchases fund. These notes mature on January 21, 2021 and carry an interest rate of 2 percent.

At December 31, 2020, the City had \$3,275,000 in outstanding notes related to water projects. These notes were refinanced on January 27, 2021. \$1,625,000 of these notes were retired. The amount is reflected as current liability. The remaining \$1,650,000 in water project notes were refinanced and are reflected as a long-term liability. These notes mature on January 28, 2021, and carry an interest rate of 2 percent.

All notes are backed by the full faith and credit of the City and mature within one year. The note liability is reflected in the fund which received the proceeds and will repay the debt. The notes are generally issued in anticipation of long-term bond financing and refinanced until such bonds are issued. At December 31, 2020, the City had unspent proceeds of \$71,253 and \$26,874 for governmental and the water enterprise fund, respectively, related to the notes.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

# **Note 15 – Long-Term Obligations**

The original issue date, interest rate, original issue amount and date of maturity of each of the City's bonds, notes and loans follows:

Debt Issue	Interest Rate	Original Issue Amount	Date of Maturity
Governmental Activities:			
General Obligation Bonds:			
2006 Schneider Court Improvements Bonds	3.45-4.25 %	\$111,132	December 1, 2026
2011 YMCA Bonds	2.00-4.50	5,760,000	December 1, 2031
2011 Refunding Bonds	1.50-4.00	604,477	December 1, 2021
2012A Various Purpose Bonds	1.00-3.625	2,448,725	December 1, 2037
2012B Various Purpose Bonds	1.00-3.50	6,591,667	December 1, 2037
2012C Refunding Bonds	2.00-4.00	2,535,000	December 1, 2024
2013 Various Purpose Bonds	3.00-5.25	8,735,028	December 1, 2038
2014 Nagel Road Interchange Bonds	1.00-4.00	5,235,000	December 1, 2039
2016 Refunding Bonds	2.00-4.00	26,834,600	December 1, 2038
2017 Refunding Bonds	1.25-2.32	1,975,000	December 1, 2023
2020 Refunding Bonds	0.281-2.531	27,359,664	December 1, 2039
Special Assessment Bonds:			
2006 Schneider Court Improvements Bonds	3.45-4.25	903,868	December 1, 2026
2011 Refunding Bonds	1.50-4.00	2,015,523	December 1, 2021
2012A Various Purpose Bonds	1.00-3.625	1,606,275	December 1, 2037
2012B Various Purpose Bonds	1.00-3.50	2,128,333	December 1, 2037
2013 Various Purpose Bonds	3.00-5.25	3,084,972	December 1, 2038
2017 Street Improvement Bonds	2.00-4.00	6,330,000	December 1, 2037
2020 Refunding Bonds	0.281-2.531	5,764,196	December 1, 2039
Long-Term Notes:			
2020 Various Purpose Notes	2.000	2,500,000	January 21, 2021
2020 Street Improvement Notes	1.500	3,600,000	June 10, 2021
Ohio Public Works Commission Loans from Direct Borrowi	-		
Jaycox Road/Center Improvements	0.00	145,194	January 1, 2029
Detroit Road Improvement - Phase I	0.00	97,167	July 1, 2037
Detroit Road Improvement - Phase II	0.00	32,423	January 1, 2038
Reigelsberger-Jaycox Bridge	0.00	125,000	January 1, 2036
Chester Road Relocation	0.00	46,428	July 1, 2040
Chester Road American Roadway Improvements	0.00	250,000	Not Finalized
Business-Type Activities:			
General Obligation Bonds: 2012A Various Purpose Bonds - Water	1.00-3.625	863,981	December 1, 2037
2012A Various Purpose Bonds - Water 2012A Various Purpose Bonds - Sewer	1.00-3.625	2,141,257	December 1, 2037
2012A Various Purpose Bonds - Sewer 2012B Various Purpose Bonds - Water	1.00-3.50	425,000	December 1, 2037
÷	2.00-4.00		
2016 Refunding Bonds - Water	2.00-4.00	20,400 190,000	December 1, 2028 December 1, 2027
2016 Refunding Bonds - Sewer		· · · · · · · · · · · · · · · · · · ·	,
2020 Refunding Bonds - Water 2020 Refunding Bonds - Sewer	0.281-2.531 0.281-2.531	1,261,172 2,158,237	December 1, 2039 December 1, 2039
Special Assessment Bonds:	0.201 2.001	2,130,237	_ 300
2012A Various Purpose Bonds - Water	1.00-3.625	297,864	December 1, 2037
2012A Various Purpose Bonds - Sewer	1.00-3.625	876,898	December 1, 2037
2020 Refunding Bonds - Water	0.281-2.531	267,444	December 1, 2039
2020 Refunding Bonds - Sewer	0.281-2.531	779,287	December 1, 2039
Long-Term Notes:		, ,	•
2020 Water and Sewer Improvement Notes - Water	2.000	1,650,000	January 28, 2021

# Notes to Basic Financial Statements For the Year Ended December 31, 2020

Changes in bonds and other long-term obligations of the City during 2020 were as follows:

	Principal Outstanding 12/31/19	Additions	Deletions	Refunded	Principal Outstanding 12/31/20	Due Within One Year
Governmental Activities:	12/31/19	Additions	Detetions	Refulided	12/31/20	One real
General Obligation Bonds:						
8	\$40.270	\$0	\$6,022	0	¢42 240	\$6.560
2006 Schneider Court Improvements Bonds	\$49,270	\$0	\$6,022	0	\$43,248	\$6,569
Unamortized Premium	170	0	24	-	146	0
2011 YMCA Bonds Series - Serial	1,515,000	0	260,000	1,255,000	0	0
2011 YMCA Bonds Series - Term	2,420,000	0	0	2,420,000	0	0
Unamortized Premium	42,868	0	3,573	39,295	0	0
2011 Refunding Bonds	17,579	0	10,387	0	7,192	7,192
Unamortized Premium	1,895	0	1,421	0	474	0
2012A Various Purpose Bonds	2,322,555	0	35,686	2,246,722	40,147	40,147
Unamortized Premium	150,017	0	8,334	133,349	8,334	0
2012B Various Purpose Bonds - Serial	5,593,368	0	0	5,593,368	0	0
2012B Various Purpose Bonds - Term	439,685	0	100,912	230,654	108,119	108,119
Unamortized Premium	110,609	0	6,145	98,319	6,145	0
2012C Refunding Bonds	1,210,000	0	245,000	0	965,000	255,000
Unamortized Premium	72,868	0	14,574	0	58,294	0
2013 Various Purpose Bonds - Serial	1,245,215	0	73,900	1,078,939	92,376	92,376
2013 Various Purpose Bonds - Term	7,367,878	0	0	7,367,878	0	0
Unamortized Premium	312,289	0	16,436	279,417	16,436	0
2014 Nagel Road Interchange Bonds - Serial	355,000	0	175,000	0	180,000	180,000
2014 Nagel Road Interchange Bonds - Term	4,605,000	0	0	4,605,000	0	0
Unamortized Premium	169,429	0	8,472	152,486	8,471	0
2016 Refunding Bonds	25,161,652	0	1,638,204	0	23,523,448	1,673,075
Unamortized Premium	1,301,126	0	68,481	0	1,232,645	0
2017 Refunding Bonds	1,535,000	0	370,000	0	1,165,000	380,000
2020 Refunding Bonds	0	27,359,664	310,459	0	27,049,205	294,166
Total General Obligation Bonds	55,998,473	27,359,664	3,353,030	25,500,427	54,504,680	3,036,644
Consider Assessment Development						
Special Assessment Bonds:	400.720	0	49.079	0	251.752	52 421
2006 Schneider Court Improvements Bonds	400,730	0	48,978	0	351,752 22,808	53,431
2011 Refunding Bonds	57,421	0	34,613	0	,	22,808
Unamortized Premium	6,317	0	4,738	0	1,579	0
2012A Various Purpose Bonds	1,520,611	0	23,364	1,470,963	26,284	26,284
2012B Various Purpose Bonds - Serial	1,806,000	0	0	1,806,000	0	0
2012B Various Purpose Bonds - Term	141,966	0	32,582	74,474	34,910	34,910
2013 Various Purpose Bonds - Serial	439,785	0	26,100	381,061	32,624	32,624
2013 Various Purpose Bonds - Term	2,602,122	0	0	2,602,122	0	0
Unamortized Premium	110,294	0	5,805	98,684	5,805	0
2017 Street Improvement Bonds	5,900,000	0	245,000	0	5,655,000	250,000
Unamortized Premium	702,950	0	39,053	0	663,897	0
2020 Refunding Bonds	0	5,764,196	52,211	0	5,711,985	63,736
Total Special Assessment Bonds	13,688,196	5,764,196	512,444	6,433,304	12,506,644	483,793
Long-Term Notes Payable:						
2019 Various Purpose Notes	3,250,000	0	3,250,000	0	0	0
Unamortized Premium	123,699	0	123,699	0	0	0
2020 Various Purpose Notes	0	2,500,000	0	0	2,500,000	0
Unamortized Premium	0	27,300	0	0	27,300	0
2020 Street Improvement Notes	0	3,600,000	0	0	3,600,000	0
Unamortized Premium	0	39,312	0	0	39,312	0
Total Long-Term Notes Payable	\$3,373,699	\$6,166,612	\$3,373,699	\$0	\$6,166,612	\$0

(continued)

# City of Avon, Ohio Notes to Basic Financial Statements For the Year Ended December 31, 2020

	Principal Outstanding 12/31/19	Additions	Deletions	Refunded	Principal Outstanding 12/31/20	Due Within One Year
Governmental Activities (continued):	12/31/17	. realtions	2 Cictions	retunded	12/31/20	5.10 1 cm
OPWC Loans from Direct Borrowing:						
Jaycox Road/Chester Improvements	\$68,967	\$0	\$3,630	\$0	\$65,337	\$10,890
Detroit Road Improvement - Phase I	69,961	0	1,943	0	68,018	5,830
Detroit Road Improvement - Phase II	23,993	0	649	0	23,344	1,945
Reigelsberger-Jaycox Bridge	103,125	0	3,125	0	100,000	9,375
Chester Road Relocation	44,318	0	1,055	0	43,263	3,165
Chester Road American Roadway Improvements  Total OPWC Loans from Direct Borrowing	141,371 451,735	108,629 108,629	10,402	0	250,000 549,962	31,205
Other Long-Term Obligation:						
Capital Lease	24,771	0	24,771	0	0	0
Compensated Absences	1,858,350	401,819	130,667	0	2,129,502	230,189
Total Other Long-Term Obligations	1,883,121	401,819	155,438	0	2,129,502	230,189
Net Pension Liability:						
OPERS	8,548,910	0	2,127,140	0	6,421,770	0
OPF	22,254,057	0	3,507,717	0	18,746,340	0
Total Net Pension Liability	30,802,967	0	5,634,857	0	25,168,110	0
Net OPEB Liability: OPERS	3,942,470	414,527	0	0	4,356,997	0
OPF	2,482,742	266,020	0	0	2,748,762	0
Total Net OPEB Liability	6,425,212	680,547	0	0	7,105,759	0
Total Governmental Activities	\$112,623,403	\$40,481,467	\$13,039,870	\$31,933,731	\$108,131,269	\$3,781,831
<b>Business-Type Activities:</b>						
General Obligation Bonds:		+-	***		*****	
2012A Various Purpose Bonds - Water	\$820,311	\$0	\$12,606	\$793,523	\$14,182	\$14,182
2012A Various Purpose Bonds - Sewer 2012B Various Purpose Bonds - Water - Serial	2,031,672 360,632	0	31,216 0	1,965,338 360,632	35,118 0	35,118 0
2012B Various Purpose Bonds - Water - Term	28,349	0	6,506	14,872	6,971	6,971
2016 Refunding Bonds - Water	18,348	0	1,796	0	16,552	1,925
2016 Refunding Bonds - Sewer	160,000	0	15,000	0	145,000	20,000
2020 Refunding Bonds - Water	0	1,261,172	13,555	0	1,247,617	12,799
2020 Refunding Bonds - Sewer	0	2,158,237	19,032	0	2,139,205	16,608
Total General Obligation Bonds	3,419,312	3,419,409	99,711	3,134,365	3,604,645	107,603
Special Assessment Bonds:	292.092	0	4.246	272.749	4.000	4.000
2012A Water Various Purpose Bonds - Water 2012A Sewer Various Purpose Bonds - Sewer	282,983 831,868	0	4,346 12,782	273,748 804,706	4,889 14,380	4,889 14,380
2020 Refunding Bonds - Water	031,606	267,444	2,622	0	264,822	3,146
2020 Refunding Bonds - Sewer	0	779,287	12,121	0	767,166	14,545
Total Special Assessment Bonds	1,114,851	1,046,731	31,871	1,078,454	1,051,257	36,960
Intergovernmental Payable:						
2009 Avon Lake Waterline	251,918	0	31,247	0	220,671	33,020
Other Long-Term Obligations:						
2019 Water and Sewer Improvement Notes - Water	3,275,000	0	3,275,000	0	0	0
2020 Water and Sewer Improvement Notes - Water	155.050	1,650,000	0 76,952	0	1,650,000 78,998	0 78,998
Capital Leases Compensated Absences	155,950 162,468	0 7,469	17,922	0	152,015	16,059
Total Other Long-Term Obligations	3,593,418	1,657,469	3,369,874	0	1,881,013	95,057
Net Pension Liability:						
OPERS - Water	834,042	0	298,893	0	535,149	0
OPERS - Sewer	834,043	0	298,893	0	535,150	0
OPERS - Storm Water Total Net Pension Liability	208,510 1,876,595	0	55,610 653,396	0	152,900	0
·	1,070,323		555,570		1,223,177	0
Net OPEB Liability:	201 622	0	21 547	0	262 005	0
OPERS - Water OPERS - Sewer	384,632 384,632	0	21,547 21,547	0	363,085 363,085	0
OPERS - Storm Water	96,158	7,582	21,347	0	103,740	0
Total Net OPEB Liability	865,422	7,582	43,094	0	829,910	0
Total Business-Type Activities	\$11,121,516	\$6,131,191	\$4,229,193	\$4,212,819	\$8,810,695	\$272,640
						·

# Notes to Basic Financial Statements For the Year Ended December 31, 2020

General obligation bonds will be paid from the general obligation bond retirement debt service fund, with the exception of portions being paid by the street, construction, maintenance and repair and park development and improvement special revenue funds and the municipal buildings and recreation complex capital projects funds. The long-term notes will be paid from the road and bridges and land purchases capital projects funds and the water enterprise fund. The Ohio Public Works Commission loans will be paid from the general obligation debt service fund. General obligation bonds reported in the enterprise funds will be paid from charges for services revenue in the respective enterprise funds.

Special assessment bonds will be paid from the proceeds of special assessments levied against benefited property owners. In the event that a property owner would fail to pay the assessment, payment would be made by the City.

Special assessment debt and Ohio Public Works Commission loans used to construct business-type capital assets and paid out of governmental activities have been reflected in the "net position restricted for debt service" section of the statement of net position.

On April 12, 2006, the City issued \$1,015,000 in Schneider Court Improvement serial bonds at interest rates varying from 3.45 percent to 4.25 percent. The bonds were issued for a 20 year period with a final maturity at December 1, 2026. The bonds are being retired from the general obligation bond retirement fund.

On May 10, 2011, the City issued \$5,760,000 in governmental general obligation bonds with a maturity date of December 1, 2031 and an interest rate of 2 to 4.5 percent. The bonds were for the YMCA construction project. The remaining balance of \$3,675,000 was refunded during 2020 with the issuance of the 2020 refunding bonds.

On April 11, 2011, the City issued general obligation bonds, in the amount of \$2,620,000, to refund bonds previously issued for various purposes. The bonds were issued with interest rates varying from 1.5 to 4 percent. The bonds were issued for a 10 year period with a final maturity on December 1, 2021. The bonds will be retired through the bond retirement debt service fund.

<u>Optional Redemption</u> The refunding bonds maturing on or after December 1, 2021 are subject to prior redemption, by and at the sole option of the City, either in whole on any date or in part (in any order of maturity) on any interest payment date on or after December 1, 2020, in integral multiples of \$5,000, at the redemption price of 100 percent of the principal amount redeemed plus, in each case, accrued interest to the redemption date.

On June 28, 2012, the City issued \$8,235,000 in general obligation and special assessment bonds with a maturity date of December 1, 2037 and interest rates varying from 1 to 3.625 percent. The bonds were issued for various projects in the City. During 2020, a portion of the outstanding debt, \$7,555,000, was refunded with the issuance of the 2020 refunding bonds.

On July 18, 2012, the City issued \$9,145,000 in general obligation and special assessment bonds with a maturity date of December 1, 2037, and interest rates varying from 1 to 3.5 percent. The bonds were issued for various projects in the City. During 2020, a portion of the outstanding debt, \$8,080,000, was refunded with the issuance of the 2020 refunding bonds.

<u>Mandatory Sinking Fund Redemption</u> The 2012 various purpose term bonds of \$150,000 maturing on December 1, 2021 are subject to mandatory redemption, pursuant to mandatory sinking fund requirements at a redemption price of 100 percent of the principal amount redeemed plus interest accrued to the redemption date on December 1, 2021.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

On June 28, 2012, the City issued general obligation bonds, in the amount of \$2,535,000, to refund a portion of the veteran's park and service garage term bonds. The bonds were issued with interest rates varying from 2 to 4 percent. The bonds were issued for a 12 year period with a final maturity on December 1, 2024. The bonds will be retired through the street, construction, maintenance and repair and park development and improvement special revenue funds. The bonds were sold at a premium of \$174,883. Proceeds of \$2,656,706 were deposited in an irrevocable trust with an escrow agent to provide for all future debt payments on the veteran's park and service garage term bonds. As a result, \$2,435,000 of these bonds was considered defeased and the liability for the refunded bonds has been removed from the City's financial statements.

On June 26, 2013, the City issued \$11,820,000 in governmental various purpose general obligation and special assessment bonds with a maturity date of December 1, 2038, and interest rates varying from 3 to 5.25 percent. The bonds were issued for construction relating to an interchange at Nagel Road and I-90. During 2020, a portion of the outstanding debt, \$11,430,000, was refunded with the issuance of the 2020 refunding bonds.

On June 18, 2014, the City issued \$5,235,000 in Nagel Road Interchange general obligation bonds with a maturity date of December 1, 2039, and interest rates varying from 1 to 4 percent. The purpose of the bonds was to retire outstanding notes that were issued for the purpose of paying the costs of construction of an interchange at Nagel Road on Interstate 90. During 2020, a portion of the outstanding debt, \$4,605,000, was refunded with the issuance of the 2020 refunding bonds.

On February 25, 2016, the City issued general obligation bonds, in the amount of \$27,045,000, to refund a portion of the Series 2008 and Series 2009B various purpose bonds in order to take advantage of lower interest rates. The bonds were issued with interest rates varying from 2 to 4 percent. The bonds were issued for a 22 year period with a final maturity on December 1, 2038. The bonds will be retired through the general obligation bond retirement fund and the water and sewer enterprise funds. The bonds were sold at a premium of \$1,575,047. Proceeds of \$28,289,718 were deposited in an irrevocable trust with an escrow agent to provide for all future debt payments on the 2008 and Series 2009B various purpose bonds. As a result, \$25,420,000 of these bonds was considered defeased and the liability for the refunded bonds has been removed from the City's financial statements.

On September 19, 2017, the City issued general obligation bonds, in the amount of \$1,975,000, to partially refund the Series 2009A various purpose bonds in order to take advantage of lower interest rates. The bonds were issued with interest rates varying from 1.25 to 2.32 percent. The bonds were issued for a 7 year period with a final maturity on December 1, 2023. The bonds will be retired through the general obligation bond retirement fund. Proceeds of \$1,930,457 were deposited in an irrevocable trust with an escrow agent to provide for all future debt payments on the Series 2009A various purpose bonds. As a result, \$1,800,000 of these bonds was considered defeased and the liability for the refunded bonds has been removed from the City's financial statements.

On September 19, 2017, the City issued special assessment bonds, in the amount of \$6,330,000, for the purpose of widening and resurfacing a portion of Chester Road. The bonds were issued with interest rates varying from 2 to 4 percent. The bonds were issued for a 20 year period with a final maturity on December 1, 2037. The bonds will be retired through the special assessment bond retirement fund. The bonds were sold at a premium of \$781,055. Of this premium, \$762,244 was never received by the City, but rather sent directly to the paying agent to be used to redeem the outstanding notes. Had the City actually received those funds, they would have been deposited into the special assessment bond retirement fund and then used to pay the notes.

# Notes to Basic Financial Statements For the Year Ended December 31, 2020

On September 3, 2020, the City issued general obligation and special assessment bonds, in the amount of \$37,590,000, to partially refund the 2011 YMCA bonds, 2012A various purpose bonds, 2012B various purpose bonds, 2013 various purpose bonds, and 2014 Nagel Road Interchange bonds in order to take advantage of lower interest rates. The bonds were issued with interest rates varying from 0.281 to 2.531 percent. The bonds were issued for a 20 year period with a final maturity on December 1, 2039. The bonds will be retired through the general obligation bond retirement fund. Net proceeds of \$37,171,976 were deposited in an irrevocable trust with an escrow agent to provide for all future debt payments on the refunded bonds. As a result, \$35,345,000 of these bonds was considered defeased and the liability for the refunded bonds has been removed from the City's financial statements. As of December 31, 2020, \$31,670,000 of the defeased bonds remain outstanding. The refunding resulted in a total debt service savings of \$6,051,598. The City also incurred an economic gain (difference between the present values of the old and new debt service payments) of \$5,138,474 and incurred a difference on refunding of \$1,025,426 (difference between amount paid to bond escrow agent and the refunding amount), that will be amortized over the shorter of the life of the refunded bonds or the refunding bonds, which is shown in the following table:

	Governmental Activities	Water	Sewer	Total
Refunded Bonds:	Activities	vv ater	Sewei	Total
General Obligation Bonds:				
2011 YMCA Bonds	\$3,675,000	\$0	\$0	\$3,675,000
Premium	39,295	0	0	39,295
2012A Various Purpose Bonds	2,246,722	793,523	1,965,338	5,005,583
Premium	133,349	0	0	133,349
2012B Various Purpose Bonds	5,824,022	375,504	0	6,199,526
Premium	98,319	0	0	98,319
2013 Various Purpose Bonds	8,446,817	0	0	8,446,817
Premium	279,417	0	0	279,417
2014 Nagel Road Interchange Bonds	4,605,000	0	0	4,605,000
Premium	152,486	0	0	152,486
Total General Obligation Bonds	25,500,427	1,169,027	1,965,338	28,634,792
Special Assessment Bonds:				
2012A Various Purpose Bonds	1,470,963	273,748	804,706	2,549,417
2012B Various Purpose Bonds	1,880,474	0	0	1,880,474
2013 Various Purpose Bonds	2,983,183	0	0	2,983,183
Premium	98,684	0	0	98,684
Total Special Assessment Bonds	6,433,304	273,748	804,706	7,511,758
<b>Total Refunded Bonds</b>	31,933,731	1,442,775	2,770,044	36,146,550
Amount Paid to Refunded Bond Escrow Agent	(32,827,997)	(1,488,569)	(2,855,410)	(37,171,976)
2020 Refunding Difference	(\$894,266)	(\$45,794)	(\$85,366)	(\$1,025,426)

An analysis of the principal refunding follows:

#### **Total Bonds Refunded:**

Outstanding at December 31, 2019	\$36,375,000
Principal Payment	(620,000)
Amount Refunded	(35,345,000)
Outstanding at December 31, 2020	\$410,000

Notes to Basic Financial Statements For the Year Ended December 31, 2020

The City has entered into contractual agreements for construction loans from the Ohio Public Works Commission (OPWC). Under the terms of these agreements, the OPWC will reimburse, advance or directly pay the construction costs of approved projects. The OPWC loans are interest free. These loans from direct borrowing contain provisions that in the event of default (1) OPWC may apply late fees of 8 percent per year, (2) loans more than 60 days late will be turned over to the Attorney General's office for collection, and as provided by law, OPWC may require that such payment be taken from the City's share of the county undivided local government fund, and (3) the outstanding amounts shall, at OPWC's option, become immediately due and payable. Lines of credit have been established with the OPWC in the amount of \$250,000 for Chester Road improvements with \$250,000 outstanding. Since the loan repayment schedule has not yet been finalized, a repayment schedule is not included in the schedule of debt service requirements.

During 2009, the City entered into a contractual agreement with the City of Avon Lake for the construction and future maintenance of a water trunk line that runs through Avon. Avon purchased waterline rights allowing residents to tap into the line. All proceeds were received by the City of Avon Lake and the City of Avon Lake is responsible for the debt retirement and maintenance. The line will be a capital asset of the City of Avon Lake. This amount has been recorded on Avon's books as a long-term liability in the water enterprise fund. The annual interest rate of this obligation is 5.672 percent. A corresponding amount was recorded as an intangible asset in the water enterprise fund. This amount will be amortized over the life of the waterline. In 2020, \$31,247 was paid from the water enterprise fund. The total amount owed to the City of Avon Lake as of December 31, 2020, is \$220,671.

In 2020, the City issued \$2,500,000 in various purpose notes for road projects. This \$2,500,000 reflects the long-term portion of the \$3,250,000 note issuance. See Note 14 for the \$750,000 portion reflected as a fund liability. These notes mature on January 21, 2021 and carry an interest rate of 2 percent.

In 2020, the City issued \$3,600,000 in special assessment notes for street improvements. These notes mature on June 10, 2021 and carry an interest rate of 1.5 percent. At December 31, 2020, the City had unspent proceeds of \$2,083,324 related to the notes for governmental funds.

In 2020, the City issued \$1,650,000 in general obligation notes to help finance water system improvements. This \$1,650,000 reflects the long term portion of the \$3,275,000 note issuance. See Note 14 for the \$1,625,000 current portion of this note. The notes mature on January 28, 2021, and have an interest rate 2 percent. At December 31, 2020, the City had unspent proceeds of \$26,874 related to the notes in the water enterprise fund.

The City's overall legal debt margin was \$100,190,963 and an unvoted debt margin of \$51,856,783 at December 31, 2020. Principal and interest requirements to retire long-term obligations outstanding at December 31, 2020 are as follows:

Notes to Basic Financial Statements For the Year Ended December 31, 2020

#### Governmental Activities:

					OPWC Loans		
					from Direct	To	tal
	General Obli	gation Bonds	Special Asses	sment Bonds	Borrowing	Government	tal Activities
Years	Principal	Interest	Principal	Interest	Principal	Principal	Interest
2021	\$3,036,644	\$1,890,978	\$483,793	\$725,220	\$31,205	\$3,551,642	\$2,616,198
2022	3,478,849	1,013,847	403,551	469,835	20,805	3,903,205	1,483,682
2023	3,665,283	958,133	424,270	459,569	20,803	4,110,356	1,417,702
2024	3,739,243	898,735	668,096	443,517	20,804	4,428,143	1,342,252
2025	3,618,900	851,280	698,131	419,071	20,804	4,337,835	1,270,351
2026-2030	16,169,429	3,017,269	3,620,900	1,686,248	93,126	19,883,455	4,703,517
2031-2035	12,179,904	1,525,047	4,186,556	924,844	67,719	16,434,179	2,449,891
2036-2040	7,285,483	309,227	1,350,066	140,307	24,696	8,660,245	449,534
Total	\$53,173,735	\$10,464,516	\$11,835,363	\$5,268,611	\$299,962	\$65,309,060	\$15,733,127

#### **Business-Type Activities:**

	General Oblig	gation Bonds_	Special Assess	sment Bonds	Avon 1	Lake	Busines Activ	ss-Type
Years	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2021	\$107,603	\$143,353	\$36,960	\$74,648	\$33,020	\$12,567	\$177,583	\$230,568
2022	131,960	36,545	20,640	37,203	34,893	10,695	187,493	84,443
2023	136,859	36,162	23,588	36,584	36,872	8,716	197,319	81,462
2024	247,539	35,671	60,122	35,876	38,963	6,624	346,624	78,171
2025	249,898	35,179	63,071	33,772	41,173	4,414	354,142	73,365
2026-2030	1,204,577	145,645	345,094	134,539	35,750	12,731	1,585,421	292,915
2031-2035	1,098,710	76,032	409,830	72,896	0	0	1,508,540	148,928
2036-2038	427,499	6,870	91,952	9,818	0	0	519,451	16,688
Total	\$3,604,645	\$515,457	\$1,051,257	\$435,336	\$220,671	\$55,747	\$4,876,573	\$1,006,540

Total

The capital leases will be paid from the general fund and sewer enterprise fund. Compensated absences will be paid from the general fund, the fire department special revenue fund, the street construction, maintenance and repair special revenue fund, the police special revenue fund, the recreation special revenue fund, the park operating special revenue fund, and the water, sewer, and storm water enterprise funds. The City pays obligations related to employee compensation from the fund benefitting from their service. There is no repayment schedule for the net pension/OPEB liabilities; however, employer pension/OPEB contributions are made from the same funds as compensated absences.

# Note 16 – Jointly Governed Organizations

#### Lorain County General Health District

The City participates in the Lorain County General Health District (Health District), a jointly governed organization, which provides health services to the citizens within the Health District. The Health District is governed by the Board of Health which represents the area served by the Health District and oversees the operation of the Health District. The Health District's Board exercises total control over the operations of the organization including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the Board. The Board of Health members are appointed to staggered five-year terms. One member is appointed by the City of North Ridgeville, one member is jointly appointed by the cities of Avon and Sheffield Lake and one member is appointed jointly by the cities of Amherst and Oberlin. The remaining five members are appointed by the various mayors of villages, chairmen of the township trustees and the County

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Commissioners. The City contributed \$131,409 during 2020 for the operation of the Health District. Financial information can be obtained by contacting the Lorain County General Health District, 9880 S. Murray Ridge Road, Elyria, Ohio, 44035.

#### Northeast Ohio Public Energy Council

The City is a member of The Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC's Board exercises total control over the operations of the organization including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the Board. NOPEC is currently comprised of over 200 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities.

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eight-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. The City did not contribute to NOPEC during 2020. Financial information can be obtained by contacting Ron McVoy, Board Chairman, 31320 Solon Road, Suite 20 Solon, Ohio 44139 or at the website www.nopecinfo.org.

#### Regional Income Tax Agency

The Regional Income Tax Agency (RITA) is a regional council of governments formed to establish a central collection facility for the purpose of administering the income tax laws of the members and for the purpose of collection income taxes on behalf of each member. RITA currently has approximately 350 members in the council of governments. Each member has one representative to the council of governments and is entitled to one vote on items under consideration. RITA is administered by a nine-member board of trustees elected by the members of the council of governments. The board exercises total control over RITA's operation including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the council. For 2020, the City paid RITA \$298,175 for income tax collection services.

#### Note 17 - Interfund Balances and Transfers

#### **Interfund Balances**

On the fund financial statements interfund balances at December 31, 2020, were:

	Recei	vables	Payable		
	Advances		Advances		
	To	Manuscript	From	Manuscript	
	Other Funds	Bonds	Other Funds	Bonds	
General	\$353,500	\$106,000	\$0	\$0	
Other Governmental Funds	0	0	353,500	0	
Water	0	0	0	106,000	
Total	\$353,500	\$106,000	\$353,500	\$106,000	

Notes to Basic Financial Statements For the Year Ended December 31, 2020

The general fund had a receivable of \$353,500, which resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting records, and (3) payments between funds are made. All are anticipated to be repaid within one year.

The Jaycox Road Watermain Improvement interfund balance of \$106,000 represents a manuscript bond that was issued on September 2, 2008, at 5.10 percent. This bond matures on December 1, 2028 and was used for the purpose of the cost of construction of a watermain extension on Jaycox Road. A repayment schedule for the remaining outstanding balance is as follows:

Jaycox Road Watermain Improvement				
Principal	Interest	Total		
\$11,000	\$5,185	\$16,185		
12,000	4,185	16,185		
12,000	4,185	16,185		
13,000	3,185	16,185		
13,000	3,185	16,185		
45,000	3,555	48,555		
\$106,000	\$23,480	\$129,480		
	Principal \$11,000 12,000 12,000 13,000 13,000 45,000	Principal         Interest           \$11,000         \$5,185           12,000         4,185           12,000         4,185           13,000         3,185           13,000         3,185           45,000         3,555		

The manuscript bond was issued by the City and purchased by the general fund. The City intends to repay this from the proceeds of special assessments levied against benefited property owners.

During 2007, the City issued manuscript bonds in the amount of \$2,044,674. The sewer replacement and depreciation enterprise fund purchased the bonds. The North Branch sanitary sewer enterprise fund received the debt proceeds which will be used to pay for improvements to the Jaycox Road sewer line. For GAAP reporting purposes these two funds are combined and reported as part of the sewer enterprise fund. The manuscript bonds will be repaid from the collection of future tap-in fees over the next twenty years.

On March 1, 2008, the City refunded \$2,044,674 of manuscript bonds and issued \$1,987,552 in manuscript bonds with a maturity date of December 1, 2027 and at the interest rate of 4.5 percent. Due to the uncertainty of the collection of tap-in fees the annual revenue is not known.

During 2020, the City has pledged tap-in-fees in the amount of \$99,810 to repay the Jaycox Road Sewer Line Improvement manuscript bonds. The bonds are payable solely from and to the extent tap-in-fees are received by the City in connection with the improvement for which the bonds were issued and are payable through 2027. Currently; the City is unable to determine the amount of revenue to be collected from tap-in fees because a large portion of the land is undeveloped and it is not known who will purchase the land and when it will be connected to the sewer. Accordingly, because of such unknowns, an accurate debt repayment schedule has not been established.

# Internal Balances - Change in Proportionate Share

The City uses an internal proportionate share to allocate its net pension/OPEB liability (asset) and corresponding deferred outflows/inflows of resources and pension/OPEB expense to its various funds. This allocation creates a change in internal proportionate share. The effects of the internal proportionate share are eliminated from the pension/OPEB deferred outflows/inflows of resources in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts are eliminated in the total column of the entity wide statement of net position, thus allowing the total column to present the change in proportionate share for the City as a whole.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Balances related to the internal proportionate share for pension at December 31, 2020, were as follows:

	Deferred Outflows	Deferred Inflows
Governmental Activities	\$87,403	\$38,118
<b></b>		
Business-Type Activities:		
Water	19,265	44,507
Sewer	19,264	44,508
Storm Water	1,612	411
Total Business-Type Activities	40,141	89,426
	·	-
Total	\$127,544	\$127,544

Balances related to the internal proportionate share for OPEB at December 31, 2020, were as follows:

Deferred Outflows	Deferred Inflows
\$47,644	\$23,318
11,658	25,432
11,658	25,431
3,221	0
26,537	50,863
\$74,181	\$74,181
	\$47,644 11,658 11,658 3,221 26,537

# **Interfund Transfers**

Transfers are primarily from the general fund to various funds within the City. The general fund transferred funds to help finance the various programs accounted for in other special revenue funds and to provide start-up funds for new capital projects funds established by Council. Funds from the general fund are also transferred to the police fund to cover the shortfall of income tax collections. The general fund also transferred money to the road and bridges and park development and improvement funds to eliminate the interfund receivable/payable from funds originally advanced and to make the funding permanent.

Transfers are also made to cover the various debt obligations of the City from the general fund and other governmental funds to the debt service funds.

Transfers made during the year ended December 31, 2020, were as follows:

	Transfers From						
				Other			
		Municipal	Road and	Governmental			
Transfers To	General	Swimming Pool	Bridges	Funds	Water	Sewer	Total
Fire Department	\$1,650,000	\$0	\$0	\$0	\$0	\$0	\$1,650,000
Street Construction, Maintenance and Repair	100,000	0	0	0	0	0	100,000
Police	2,575,000	0	0	0	0	0	2,575,000
General Obligation Bond Retirement	650,000	0	0	0	37	0	650,037
Special Assessment Bond Retirement	0	0	0	0	1,670	0	1,670
Road and Bridges	2,490,000	0	0	300,000	0	0	2,790,000
Other Governmental Funds	1,035,500	250,000	214,245	496,674	0	300,000	2,296,419
Sewer	0	0	0	17,444	11,023	0	28,467
Total	\$8,500,500	\$250,000	\$214,245	\$814,118	\$12,730	\$300,000	\$10,091,593

Notes to Basic Financial Statements For the Year Ended December 31, 2020

# **Note 18 – Significant Commitments**

#### **Contractual Commitments**

At December 31, 2020, the various projects within the City had contractual commitments consisting of the following:

	Contract	Amount	Remaining
Project	Amount	Paid	on Contract
Elizabeth, Puth, Joseph Sewer	\$3,128,236	\$1,170,553	\$1,957,683
2020 Road Program	1,002,148	721,462	280,686
SR 83 and SR 254 Intersection	437,172	358,764	78,408
Nagel Road Improvements	217,665	120,472	97,193
Center Road Widening	50,000	43,506	6,494
Moore Road Rehabilitation	46,600	40,990	5,610
City-Wide Bike Trails	45,000	7,386	37,614
Detroit Road Widening	35,000	29,892	5,108
Sidewalk Program	33,000	15,821	17,179
Total	\$4,994,821	\$2,508,846	\$2,485,975

The amounts remaining on these contracts were encumbered at year end. The amounts of \$522,274 and \$146,914 in contracts and retainage payable for governmental activities, respectively, have been capitalized.

#### Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

General	\$1,411,098
Fire Department	35,449
Street Construction, Maintenance and Repair	102,594
Police	257,278
Road and Bridges	473,498
Other Governmental Funds	2,842,709
Water	49,456
Sewer	37,267
Storm Water	3,821
Total	\$5,213,170

# Note 19 – Capital Leases

During 2016, the City entered into a capital lease with Key Government Finance, Incorporated for an aerial truck, which ended in 2020. During 2017, the City entered into a capital lease with Key Government Finance, Incorporated, for a sewer cleaning truck, which will end in 2021. These leases meet the criteria for capital leases. The assets were capitalized at the present value of the minimum lease payments at the time the leases were entered into. The leases are secured by the related property.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

The assets acquired through capital leases are as follows:

	Governmental Activities	Business-Type Activities
Asset:		
Aerial Truck	\$117,535	\$0
Cleaning Truck	0	381,670
Less: Accumulated Depreciation	(52,890)	(329,148)
Total	\$64,645	\$52,522

Such agreements provide for minimum, annual lease payments as follows:

	Business-Type
	Activities
Total 2021 Lease Payment	\$81,101
Less: Amount Representing Interest	(2,103)
Present Value of Minimum Lease Payment	\$78,998

# **Note 20 – Operating Leases**

During 2008, the City entered into an operating lease with the United States Postal Service, for the period of February 1, 2008 to January 31, 2023, for the rental of the space located at 36225 Detroit Road. The terms of the lease require payment in monthly installments in the amount of \$10,833. The cost of the building was \$1,607,697. As of December 31, 2020, the accumulated depreciation is \$361,732, leaving a carrying amount of \$1,245,965.

During 2009, the City entered into an operating lease with Avon Baseball, LLC, for the period of 15 years, to be primarily used for professional baseball events located at the baseball stadium at the corner of Interstate 90 and State Route 611. Avon Baseball, LLC is responsible for all operating costs and the City will be responsible for capital item replacements. The terms of the lease require payment in annual installments in the amount of \$250,000. The cost of the building was \$13,773,746. As of December 31, 2020, the accumulated depreciation is \$3,099,093, leaving a carrying amount of \$10,674,653.

Such agreements provide for minimum, annual lease payments as follows:

	2008	2009	
	Operating Lease	Operating Lease	Total
2021	\$130,000	\$250,000	\$380,000
2022	130,000	250,000	380,000
2023	10,833	250,000	260,833
Total Minimum Lease Payment	\$270,833	\$750,000	\$1,020,833

Notes to Basic Financial Statements For the Year Ended December 31, 2020

#### **Note 21 – Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability (Asset)/Net OPEB Liability

The net pension liability (asset) and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions/OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liabilities (asset) represent the City's proportionate share of each pension/OPEB plans' collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plans' fiduciary net position. The net pension/OPEB liabilities (asset) calculations are dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the City's obligation for these liabilities to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assume the liabilities are solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liabilities (asset). Resulting adjustments to the net pension/OPEB liabilities (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net pension asset* or a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 22 for the required OPEB disclosures.

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

City employees, other than full-time police and firefighters, participate in the OPERS. OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (800) 222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS' Comprehensive Annual Financial Report referenced previously for additional information, including requirements for reduced and unreduced benefits):

	Group	A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

#### **State and Local**

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### **Traditional Plan Formula:**

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### **Combined Plan Formula:**

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### **Traditional Plan Formula:**

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### **Combined Plan Formula:**

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

#### Group C

Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### **Traditional Plan Formula:**

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

#### **Combined Plan Formula:**

1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Final average salary represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit payment for calculation of an annual cost-of-living adjustment.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a COLA on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the COLA is 3 percent. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money

Notes to Basic Financial Statements For the Year Ended December 31, 2020

on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Beginning in 2022, the combined plan will be consolidated under the traditional pension plan (defined benefit plan) and the combined plan option will no longer be available for new hires beginning in 2022.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions as follows:

	State and Local
2020 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee *	10.0 %
2020 Actual Contribution Rates Employer:	
Pension **	14.0 %
Post-employment Health Care Benefits **	0.0 %
Total Employer	14.0 %
Employee	10.0 %

- \* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.
- \*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2020, the City's contractually required contribution was \$736,150 for the traditional plan, \$12,544 for the combined plan and \$16,398 for the member-directed plan. Of these amounts, \$66,820 is reported as an intergovernmental payable for the traditional plan, \$1,141 for the combined plan, and \$1,491 for the member-directed plan.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

#### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

City full-time police and firefighters participate in OP&F, a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F's Comprehensive Annual Financial Report referenced previously for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for an annual cost of living adjustment (COLA). The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the Consumer Price Index over the 12 month period ending on September 30<sup>th</sup> of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013, is equal to 3 percent of their base pension or disability benefit.

# Notes to Basic Financial Statements For the Year Ended December 31, 2020

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2020 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2020 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,373,591 for 2020. Of this amount, \$130,010 is reported as an intergovernmental payable.

# Pension Liabilities (Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2019, and was determined by rolling forward the total pension liability as of January 1, 2019, to December 31, 2019. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the City's defined benefit pension plans:

	OPERS Traditional Plan	OPERS Combined Plan	OP&F	Total
Proportion of the Net Pension Liability/Asset:				
Current Measurement Date	0.03867800%	0.01559100%	0.27827870%	
Prior Measurement Date	0.03806600%	0.01500700%	0.27263300%	
Change in Proportionate Share	0.00061200%	0.00058400%	0.00564570%	
Proportionate Share of the:				
Net Pension Liability	\$7,644,969	\$0	\$18,746,340	\$26,391,309
Net Pension Asset	0	32,511	0	32,511
Pension Expense	\$1,240,308	\$2,215	\$2,703,704	\$3,946,227

2020 pension expense for the member-directed defined contribution plan was \$16,182. The aggregate pension expense for all pension plans was \$3,962,409 for 2020.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to defined benefit pensions from the following sources:

	OPERS	OPERS		
	Traditional	Combined		
	Plan	Plan	OP&F	Total
Deferred Outflows of Resources				
Differences between expected and actual experience	\$0	\$0	\$709,610	\$709,610
Changes of assumptions	408,331	3,352	460,174	871,857
Changes in proportion and differences between City				
contributions and proportionate share of contributions	80,631	0	466,207	546,838
City contributions subsequent to the measurement date	736,150	12,544	1,373,591	2,122,285
Total Deferred Outflows of Resources	\$1,225,112	\$15,896	\$3,009,582	\$4,250,590
Deferred Inflows of Resources				
Differences between expected and actual experience	\$96,660	\$7,633	\$966,824	\$1,071,117
Net difference between projected and actual earnings on				
pension plan investments	1,525,000	4,217	905,599	2,434,816
Changes in proportion and differences between City				
contributions and proportionate share of contributions	19,977	10,401	213,797	244,175
Total Deferred Inflows of Resources	\$1,641,637	\$22,251	\$2,086,220	\$3,750,108

\$2,122,285 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction or increase of the net pension liability and net pension asset in 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional	OPERS Combined		
	Plan	Plan	OP&F	Total
Year Ending December 31:				
2021	(\$146,580)	(\$3,523)	(\$57,989)	(\$208,092)
2022	(463,721)	(3,443)	40,084	(427,080)
2023	63,150	(2,268)	390,083	450,965
2024	(605,524)	(3,810)	(765,916)	(1,375,250)
2025	0	(1,892)	(56,491)	(58,383)
Thereafter	0	(3,963)	0	(3,963)
Total	(\$1,152,675)	(\$18,899)	(\$450,229)	(\$1,621,803)

#### Actuarial Assumptions – OPERS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2019, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2019, are presented as follows:

Notes to Basic Financial Statements For the Year Ended December 31, 2020

	OPERS Traditional Plan	OPERS Combined Plan
Wage Inflation	3.25 percent	3.25 percent
Future Salary Increases,	3.25 to 10.75 percent	3.25 to 8.25 percent
including inflation	including wage inflation	including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	1.4 percent, simple through 2020,	1.4 percent, simple through 2020.
	then 2.15 percent, simple	then 2.15 percent, simple
Investment Rate of Return	7.2 percent	7.2 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

In October 2019, the OPERS Board adopted a change in COLA for Post-January 7, 2013 retirees, changing it from 3 percent simple through 2018 then 2.15 simple to 1.4 percent simple through 2020 then 2.15 percent simple.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the previously described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

During 2019, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the traditional pension plan, the defined benefit component of the combined plan and the annuitized accounts of the member-directed plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 17.2 percent for 2019.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2019, these best estimates are summarized in the following table:

Notes to Basic Financial Statements For the Year Ended December 31, 2020

	Target	Weighted Average Long-Term Expected Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	25.00 %	1.83 %
Domestic Equities	19.00	5.75
Real Estate	10.00	5.20
Private Equity	12.00	10.70
International Equities	21.00	7.66
Other investments	13.00	4.98
Total	100.00 %	5.61 %

**Discount Rate** The discount rate used to measure the total pension liability was 7.2 percent for the traditional plan and the combined plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate. The following table presents the City's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 7.2 percent, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.2 percent) or one percentage point higher (8.2 percent) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	(6.20%)	(7.20%)	(8.20%)
City's proportionate share of the net pension liability (asset):			
OPERS Traditional Plan	\$12,609,028	\$7,644,969	\$3,182,426
OPERS Combined Plan	(19,645)	(32,511)	(41,784)

# Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2019, is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2019, are presented as follows:

Valuation Date	January 1, 2019, with actuarial liabilities
	rolled forward to December 31, 2019
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent per annum,
	compounded annually, consisting of
	Inflation rate of 2.75 percent plus
	productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple
	for increases based on the lesser of the
	increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2019, are summarized as follows:

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
ASSEL CIASS	Allocation	Real Rate of Return
Cash and Cash Equivalents	0.00 %	1.00 %
Domestic Equity	16.00	5.40
Non-US Equity	16.00	5.80
Private Markets	8.00	8.00
Core Fixed Income *	23.00	2.70
High Yield Fixed Income	7.00	4.70
Private Credit	5.00	5.50
U.S. Inflation Linked Bonds*	17.00	2.50
Master Limited Partnerships	8.00	6.60
Real Assets	8.00	7.40
Private Real Estate	12.00	6.40
Total	120.00 %	

Note: Assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective preceding, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 8.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return of 8.00 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the City's proportionate share of net pension liability calculated using the discount rate of 8.00 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
	(7.00%)	(8.00%)	(9.00%)
City's proportionate share of the net pension liability	\$25,981,775	\$18,746,340	\$12,694,615

<sup>\*</sup> levered 2x

Notes to Basic Financial Statements For the Year Ended December 31, 2020

# **Note 22 – Defined Benefit OPEB Plans**

See Note 21 for a description of the net OPEB liability.

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

The OPERS administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit postemployment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member-directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Comprehensive Annual Financial Report referenced later for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2020, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2020, OPERS did not allocate any employer contribution to health care for members in the traditional pension plan and combined plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2020 was 4.0 percent.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution was \$6,561 for 2020. Of this amount, \$596 is reported as an intergovernmental payable.

#### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

A retiree is eligible for the OP&F health care stipend unless they have access to any other group coverage including employer and retirement coverage. The eligibility of spouses and dependent children could increase the stipend amount. If the spouse or dependents have access to any other group coverage including employer or retirement coverage, they are not eligible for stipend support from OP&F. Even if an OP&F member or their dependents are not eligible for a stipend, they can use the services of the third-party administrator to select and enroll in a plan. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2020, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$32,478 for 2020. Of this amount, \$3,077 is reported as an intergovernmental payable.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2018, rolled forward to the measurement date of December 31, 2019, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2019, and was determined by rolling forward the total OPEB liability as of January 1, 2019, to December 31, 2019. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.03755200%	0.27827870%	
Prior Measurement Date	0.03687700%	0.27263300%	
Change in Proportionate Share	0.00067500%	0.00564570%	
Proportionate Share of the			
Net OPEB Liability	\$5,186,907	\$2,748,762	\$7,935,669
OPEB Expense	\$588,918	\$237,871	\$826,789

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$139	\$0	\$139
Changes of assumptions	821,031	1,607,032	2,428,063
Changes in proportion and differences between City			
contributions and proportionate share of contributions	55,781	33,292	89,073
City contributions subsequent to the measurement date	6,561	32,478	39,039
Total Deferred Outflows of Resources	\$883,512	\$1,672,802	\$2,556,314
Deferred Inflows of Resources			
Differences between expected and actual experience	\$474,366	\$295,603	\$769,969
Changes of assumptions	0	585,803	585,803
Net difference between projected and actual earnings on			
OPEB plan investments	264,116	126,488	390,604
Changes in proportion and differences between City			
contributions and proportionate share of contributions	2,874	243,300	246,174
Total Deferred Inflows of Resources	\$741,356	\$1,251,194	\$1,992,550

\$39,039 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Notes to Basic Financial Statements For the Year Ended December 31, 2020

	OPERS	OP&F	Total
Year Ending December 31:			
2021	\$164,974	\$61,043	\$226,017
2022	83,272	61,043	144,315
2023	210	86,989	87,199
2024	(112,861)	46,083	(66,778)
2025	0	67,888	67,888
Thereafter	0	66,084	66,084
Total	\$135,595	\$389,130	\$524,725

#### Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2018, rolled forward to the measurement date of December 31, 2019. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases,	3.25 to 10.75 percent
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.16 percent
Prior measurement date	3.96 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate:	
Current measurement date	2.75 percent
Prior measurement date	3.71 percent
Health Care Cost Trend Rate:	
Current measurement date	10.50 percent, initial
	3.50 percent, ultimate in 2030
Prior measurement date	10.00 percent, initial
	3.25 percent, ultimate in 2029
Actuarial Cost Method	Individual Entry Age Normal

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the previously described tables.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

The most recent experience study was completed for the five year period ended December 31, 2015.

During 2019, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the traditional pension plan, combined plan and member-directed plan eligible members. Within the Health Care portfolio, if any contribution are made into the plans, the contributions are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made. Health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was 19.7 percent for 2019.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2019, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	36.00 %	1.53 %
Domestic Equities	21.00	5.75
Real Estate Investment Trust	6.00	5.69
International Equities	23.00	7.66
Other investments	14.00	4.90
Total	100.00 %	4.55 %

Discount Rate A single discount rate of 3.16 percent was used to measure the OPEB liability on the measurement date of December 31, 2019. A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 2.75 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.16 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.16 percent) or one percentage point higher (4.16 percent) than the current rate:

	Current		
	1% Decrease	te 1% Increase	
	(2.16%)	(3.16%)	(4.16%)
City's proportionate share of the net OPEB liability	\$6,787,900	\$5,186,907	\$3,905,032

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the City's proportionate share of the net OPEB liability calculated using the assumed trend rates, and the City's proportionate share of the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2020 is 10.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	Current Health Care		
	Cost Trend Rate		
	1% Decrease	Assumption	1% Increase
City's proportionate share of the net OPEB liability	\$5,033,846	\$5,186,907	\$5,338,017

#### Changes between Measurement Date and Reporting Date

On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and pre-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022, and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for pre-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are not reflected in the current year financial statements but are expected to decrease the associated OPEB liability.

#### Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2019, is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented as follows:

Valuation Date	January 1, 2019, with actuarial liabilities
	rolled forward to December 31, 2019
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent
Single discount rate:	
Current measurement date	3.56 percent
Prior measurement date	4.66 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple
	for increases based on the lesser of the
	increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016.

The OP&F health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 21.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

Discount Rate For 2019, the total OPEB liability was calculated using the discount rate of 3.56 percent. For 2018, the total OPEB liability was calculated using the discount rate of 4.66 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 2.75 percent at December 31, 2019 and 4.13 percent at December 31, 2018, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 3.56 percent for 2019 and 4.66 percent for 2018. The municipal bond rate was determined using the Bond Buyers General Obligation 20-year Municipal Bond Index Rate. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2034. The long-term expected rate of return on health care investments was applied to projected costs through 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the City's proportionate share of the net OPEB liability calculated using the discount rate of 3.56 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.56 percent), or one percentage point higher (4.56 percent) than the current rate.

	Current		
	1% Decrease Discount Rate 1% Inc.		
	(2.56%)	(3.56%)	(4.56%)
City's proportionate share of the net OPEB liability	\$3,408,287	\$2,748,762	\$2,200,742

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

# **Note 23 – Asset Retirement Obligations**

The Ohio Revised Code Section 6111.44 requires the City to submit any changes to their sewerage system to the Ohio EPA for approval. Through this review process, the City may be responsible to address any public safety issues associated with their lift stations, requiring the City to record an asset retirement obligation (ARO). There may be additional AROs related to public safety issues; however, these amounts are not reasonably estimable. Currently, there is significant uncertainty as to what items would need to be addressed; therefore, a reliable estimated amount could not be determined.

Notes to Basic Financial Statements For the Year Ended December 31, 2020

#### **Note 24 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the City. The City's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that may be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the City's future operating costs, revenues, and additional recovery from emergency funding, either Federal or State, cannot be estimated. Additional funding will be available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

During 2020, the City received Coronavirus Aid, Relief, and Economic Security (CARES) Act funding. Of the \$1,209,476 amount received, \$100,000 was encumbered on-behalf of other governments. This amount is reflected as general government encumbrance in the coronavirus relief special revenue fund on the accompanying financial statements.

# **Note 25 – Subsequent Events**

On January 20, 2021, the City rolled over \$2,500,000 in general obligation bond anticipatory notes for the purposes of making improvements and the widening of Chester Road and the acquisition of park land. The City retired \$750,000 of the notes that had been outstanding. These notes have a maturity date of January 20, 2022, and have an interest rate of 1.0 percent.

On January 27, 2021, the City rolled over \$1,650,000 in water revenue notes for the purpose of constructing a 3,000,000-gallon elevated water storage tank and 16" water transmission line. The City retired \$1,625,000 of the notes that had been outstanding. These notes have a maturity date of January 27, 2022, and have an interest rate of 1.0 percent.

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**Required Supplementary Information** 

Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability Ohio Public Employees Retirement System - Traditional Plan Last Seven Years (1) \*

	2020	2019
City's Proportion of the Net Pension Liability	0.03867800%	0.03806600%
City's Proportionate Share of the Net Pension Liability	\$7,644,969	\$10,425,505
City's Covered Payroll	\$5,442,014	\$5,141,493
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	140.48%	202.77%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	82.17%	74.70%

<sup>(1)</sup> Although this schedule is intended to show information for ten years, information prior to 2014 is not available. An additional column will be added each year.

<sup>\*</sup> Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

2018	2017	2016	2015	2014
0.03843600%	0.03917700%	0.03908700%	0.03829000%	0.03829000%
\$6,029,863	\$8,896,430	\$6,770,361	\$4,618,201	\$4,513,892
\$5,079,338	\$5,075,950	\$4,853,183	\$4,694,325	\$4,442,337
110 510	155.050	120 500	00.2004	101 (10)
118.71%	175.27%	139.50%	98.38%	101.61%
84.66%	77.25%	81.08%	86.45%	86.36%

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Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Asset
Ohio Public Employees Retirement System - Combined Plan
Last Three Years (1) \*

	2020	2019	2018
City's Proportion of the Net Pension Asset	0.01559100%	0.01500700%	0.00093900%
City's Proportionate Share of the Net Pension Asset	\$32,511	\$16,781	\$1,280
City's Covered Payroll	\$69,407	\$64,186	\$3,846
City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll	-46.84%	-26.14%	-33.28%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	145.28%	126.64%	137.28%

<sup>(1)</sup> Amounts for the Combined Plan are not presented prior to 2018 as the City's participation in this plan was considered immaterial in previous years.

<sup>\*</sup> Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability Ohio Police and Fire Pension Fund Last Seven Years (1) \*

	2020	2019
City's Proportion of the Net Pension Liability	0.27827870%	0.27263300%
City's Proportionate Share of the Net Pension Liability	\$18,746,340	\$22,254,057
City's Covered Payroll	\$7,408,127	\$6,166,015
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	253.05%	360.91%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.89%	63.07%

<sup>(1)</sup> Although this schedule is intended to show information for ten years, information prior to 2014 is not available. An additional column will be added each year.

<sup>\*</sup> Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

2018	2017	2016	2015	2014
0.27381700%	0.28017600%	0.27287700%	0.27012100%	0.27012100%
\$16,805,385	\$17,746,067	\$17,554,368	\$13,993,394	\$13,155,740
\$5,951,032	\$5,788,641	\$5,497,478	\$5,331,475	\$5,231,361
282.39%	306.57%	319.32%	262.47%	251.48%
70.91%	68.36%	66.77%	71.71%	73.00%

City of Avon, Ohio

Required Supplementary Information

Schedule of the City's Proportionate Share of the Net OPEB Liability

Ohio Public Employees Retirement System

Last Four Years (1) \*

	2020	2019	2018	2017
City's Proportion of the Net OPEB Liability	0.03755200%	0.03687700%	0.03675000%	0.03771000%
City's Proportionate Share of the Net OPEB Liability	\$5,186,907	\$4,807,892	\$3,990,779	\$3,808,837
City's Covered Payroll	\$5,673,246	\$5,348,954	\$5,205,484	\$5,211,700
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	91.43%	89.88%	76.66%	73.08%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.80%	46.33%	54.14%	54.04%

<sup>(1)</sup> Although this schedule is intended to show information for ten years, information prior to 2017 is not available. An additional column will be added each year.

<sup>\*</sup> Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

City of Avon, Ohio

Required Supplementary Information

Schedule of the City's Proportionate Share of the Net OPEB Liability

Ohio Police and Fire Pension Fund

Last Four Years (1) \*

	2020	2019	2018	2017
City's Proportion of the Net OPEB Liability	0.27827870%	0.27263300%	0.27381700%	0.28017600%
City's Proportionate Share of the Net OPEB Liability	\$2,748,762	\$2,482,742	\$15,514,086	\$13,299,325
City's Covered Payroll	\$7,408,127	\$6,166,015	\$5,951,032	\$5,788,641
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	37.10%	40.26%	260.70%	229.75%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.08%	46.57%	14.13%	15.96%

<sup>(1)</sup> Although this schedule is intended to show information for ten years, information prior to 2017 is not available. An additional column will be added each year.

<sup>\*</sup> Amounts presented for each year were determined as of the City's measurement date, which is the prior year end.

Required Supplementary Information Schedule of the City's Contributions Ohio Public Employees Retirement System Last Eight Years (1)

	2020	2019	2018
Net Pension Liability - Traditional Plan			2010
Contractually Required Contribution	\$736,150	\$761,882	\$719,808
Contributions in Relation to the Contractually Required Contribution	(736,150)	(761,882)	(719,808)
Contribution Deficiency (Excess)	\$0	\$0	\$0
City Covered Payroll	\$5,258,221	\$5,442,014	\$5,141,493
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%
Net Pension Asset - Combined Plan (3)			
Contractually Required Contribution	\$12,544	\$9,717	\$8,986
Contributions in Relation to the Contractually Required Contribution	(12,544)	(9,717)	(8,986)
Contribution Deficiency (Excess)	\$0	\$0	\$0
City Covered Payroll	\$89,600	\$69,407	\$64,186
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%
Net OPEB Liability - OPEB Plan (4)			
Contractually Required Contribution	\$6,561	\$6,473	\$5,731
Contributions in Relation to the Contractually Required Contribution	(6,561)	(6,473)	(5,731)
Contribution Deficiency (Excess)	\$0	\$0	\$0
City Covered Payroll (2)	\$5,511,821	\$5,673,246	\$5,348,954
OPEB Contributions as a Percentage of Covered Payroll	0.12%	0.11%	0.11%

<sup>(1)</sup> Although this schedule is intended to show information for ten years, information prior to 2013 is not available. An additional column will be added each year.

- (3) Information prior to 2017 is not available.
- (4) Information prior to 2016 is not available.

<sup>(2)</sup> The OPEB plan includes the members from the traditional plan, the combined plan and the member directed plan. The member directed pension plan is a defined contribution pension plan; therefore, the pension side is not included above.

2017	2016	2015	2014	2013
\$660,314	\$609,114	\$582,381	\$563,319	\$577,504
(660,314)	(609,114)	(582,381)	(563,319)	(577,504)
\$0	\$0	\$0	\$0	\$0
\$5,079,338	\$5,075,950	\$4,853,183	\$4,694,325	\$4,442,337
13.00%	12.00%	12.00%	12.00%	13.00%

\$500

(500)

\$0

\$3,846

13.00%

\$55,724 \$106,949

\$0 \$0 \$5,205,484 \$5,211,700 \$1.07% \$2.05%

City of Avon, Ohio Required Supplementary Information Schedule of the City's Contributions Ohio Police and Fire Pension Fund Last Ten Years

	2020	2019	2018	2017
Net Pension Liability				
Contractually Required Contribution	\$1,373,591	\$1,567,163	\$1,305,658	\$1,258,810
Contributions in Relation to the Contractually Required Contribution	(1,373,591)	(1,567,163)	(1,305,658)	(1,258,810)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
City Covered Payroll	\$6,495,526	\$7,408,127	\$6,166,015	\$5,951,032
Pension Contributions as a Percentage of Covered Payroll	21.15%	21.15%	21.18%	21.15%
Net OPEB Liability				
Contractually Required Contribution	\$32,478	\$37,040	\$30,830	\$29,755
Contributions in Relation to the Contractually Required Contribution	(32,478)	(37,040)	(30,830)	(29,755)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	0.50%	0.50%	0.50%	0.50%
Total Contributions as a Percentage of Covered Payroll	21.65%	21.65%	21.68%	21.65%

<sup>(1)</sup> The City's covered payroll is the same for pension and OPEB.

2016	2015	2014	2013	2012	2011
\$1,225,896	\$1,166,859	\$1,130,439	\$944,826	\$721,015	\$701,720
(1,225,896)	(1,166,859)	(1,130,439)	(944,826)	(721,015)	(701,720)
\$0	\$0	\$0	\$0	\$0	\$0
\$5,788,641	\$5,497,478	\$5,331,475	\$5,231,361	\$4,824,628	\$4,705,906
21.18%	21.23%	21.20%	18.06%	14.94%	14.91%
\$28,943	\$27,487	\$26,657	\$189,201	\$325,662	\$317,648
(28,943)	(27,487)	(26,657)	(189,201)	(325,662)	(317,648)
\$0	\$0	\$0	\$0	\$0	\$0
0.50%	0.50%	0.50%	3.62%	6.75%	6.75%
21.68%	21.73%	21.70%	21.68%	21.69%	21.66%

Notes to the Required Supplementary Information For the Year Ended December 31, 2020

#### Changes in Assumptions – OPERS Pension – Traditional Plan

Amounts reported beginning in 2019 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2017 and in 2016 and prior are presented as follows:

	2019	2018 and 2017	2016 and prior
Wage Inflation Future Salary Increases, including inflation	3.25 percent 3.25 to 10.75 percent including wage inflation	3.25 percent 3.25 to 10.75 percent including wage inflation	3.75 percent 4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:	merading wage initation	merading wage initation	melading wage iimadon
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	see below	see below	see below
Investment Rate of Return	7.2 percent	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age

The assumptions related COLA or Ad Hoc COLA for Post-January 7, 2013 Retirees are as follows:

COLA or Ad Hoc COLA, Post-January 7, 2013 Retirees:

2020	1.4 percent, simple through 2020
	then 2.15 percent, simple
2017 through 2019	3.0 percent, simple through 2018
	then 2.15 percent, simple
2016 and prior	3.0 percent, simple through 2018
	then 2.80 percent, simple

Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

#### Changes in Assumptions - OPERS Pension - Combined Plan

For 2020, the Combined Plan had the same change in COLA or Ad Hoc COLA for Post-January 2, 2013 retirees as the Traditional Plan. For 2019, the investment rate of return changed from 7.5 percent to 7.2 percent.

Notes to the Required Supplementary Information For the Year Ended December 31, 2020

# Changes in Assumptions - OP&F Pension

Amounts reported beginning in 2018 incorporate changes in assumptions used by OP&F in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2017 and prior are presented as follows:

	Beginning in 2018	2017 and Prior
Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017	January 1, 2016, with actuarial liabilities rolled forward to December 31, 2016
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.0 percent	8.25 percent
Projected Salary Increases	3.75 percent to 10.5 percent	4.25 percent to 11 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent	Inflation rate of 3.25 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent	3.00 percent simple; 2.6 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Amounts reported beginning in 2018 use valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck/Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Amounts reported beginning in 2018 use valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck/Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

Amounts reported for 2017 and prior use valuation, rates of death were based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

Notes to the Required Supplementary Information For the Year Ended December 31, 2020

# **Changes in Assumptions – OPERS OPEB**

Investment Return Assumption:	
Beginning in 2019	6.00 percent
2018	6.50 percent
Municipal Bond Rate:	
2020	2.75 percent
2019	3.71 percent
2018	3.31 percent
Single Discount Rate:	
2020	3.16 percent
2019	3.96 percent
2018	3.85 percent
Health Care Cost Trend Rate:	
2020	10.50 percent, initial
	3.50 percent, ultimate in 2030
2019	10.00 percent, initial
	3.25 percent, ultimate in 2029
2018	7.50 percent, initial
	3.25 percent, ultimate in 2028

# Changes in Assumptions – OP&F OPEB

Single Discount Rate:

2020	3.56 percent
2019	4.66 percent
2018	3.24 percent

# **Changes in Benefit Terms – OP&F OPEB**

For 2019, OP&F recognized a change in benefit terms. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements. This new model replaced the self-insured health care plan used in prior years.

Combining Statements and Individual Fund Schedules	

#### **Combining Statements and Individual Fund Schedules**

# **Fund Descriptions – Nonmajor Funds**

# Nonmajor Special Revenue Funds

To account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects.

**Recycling Fund** – This fund accounts for and reports grant proceeds and miscellaneous revenues restricted for costs related to the development of the City recycling program.

**ADA Parking Violations Fund** – This fund accounts for and reports committed fines collected for unauthorized parking in handicapped spaces to be used for the maintenance of City parks. The fund did not have any budgetary activity in 2020; therefore, budgetary information is not provided.

**State Highway Fund** – This fund accounts for and reports 7.5 percent of the State gasoline tax and motor vehicle registration fees restricted for maintenance and repair of State highways within the City.

**Permissive Tax Fund** – This fund accounts for and reports restricted resources received from County permissive license fees. The proceeds are used for street lighting and traffic signals.

*Mayor's Court Computer Fund* – This fund accounts for and reports restricted fines collected to be used to maintain court computer systems.

**Recreation Fund** – This fund accounts for and reports committed fees received from individuals participating in the recreation programs provided by the City.

**Park Operating Fund** – This fund accounts for and reports restricted property taxes to pay for the costs associated with the operations and upkeep of the City parks.

**Park Development and Improvement Fund** – This fund accounts for and reports committed fees assessed to anyone building within the City limits, proceeds from the sale of property or donations used to provide for the maintenance and enhancement of City parks.

**Donations Fund** – This fund accounts for and reports committed donations received for the purchase of K-9 dog and training and the establishment of a living tree memorial.

**Economic Development and Tourism Fund** – This fund accounts for and reports restricted lodging tax received for the promotion of economic development and tourism.

**Coronavirus Relief Fund** – This fund accounts for and reports restricted Federal and State grant monies to assist the City in areas affected by the impact of COVID-19.

**Lorain Public Library Fund** – This fund accounts for and reports a restricted 1.2 mill levy used to pay for the upkeep of the Lorain Public Library – Avon Branch.

#### Nonmajor Debt Service Fund

Debt service funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for principal and interest.

*Tax Increment Financing Fund* – This fund accounts for and reports all payments received in lieu of taxes related to the City TIF agreements. The restricted revenue will be used for City infrastructure debt service or improvements.

(continued)

#### **Fund Descriptions – Nonmajor Funds (continued)**

### Nonmajor Capital Projects Funds

Capital projects funds are used to account and report financial resources that are restricted, committed or assigned to expenditure for capital outlays including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds or for assets that will be held in trust.

**Equipment Fund** – This fund accounts for and reports restricted property taxes used for the purchase of equipment for the Police and Fire Departments.

**Storm Water Detention Fund** – This fund accounts for and reports monies derived from fees generated from developers, when necessary, that are assigned to the maintenance of storm water detention.

**Land Purchases Fund** – This fund accounts for and reports restricted monies from note proceeds for the costs associated with the purchase and development of land.

*Sidewalk Programs Fund* – This fund accounts for and reports assigned monies from transfers in for costs associated with the construction and improvement of City sidewalks.

Storm and Sanitary Sewers Fund – This fund accounts for and reports assigned monies from transfers in for the cost of a storm and sanitary sewer system isolated to a specific residential development.

*Municipal Buildings Fund* – This fund accounts for and reports restricted monies from bond and note proceeds for the costs associated with the various City building projects.

**Recreation Complex Fund** – This fund accounts for and reports municipal income tax revenue committed to the cost of constructing a recreation facility in conjunction with the Greater Cleveland YMCA.

**Stadium Marquee Fund** – This fund accounts for and reports committed advertising revenue from the highway marquee next to the baseball stadium. The revenue will only be used for capital replacement or improvements to the baseball stadium.

*Capital Improvements Fund* – This fund accounts for and reports assigned monies from transfers in for the costs related to various capital infrastructure improvements within the City.

*Every Child's Playground Fund* – This fund accounts for and reports restricted monies for the development, maintenance, and growth of the Every Child's Playground project.

**Avon Veterans Memorial Construction Fund** – This fund accounts for and reports restricted monies from grant proceeds and transfers in related to the design and architectural service for the construction of a memorial to honor veterans from Avon, as well as all veterans.

*City-Wide Bike Trails Fund* – This fund accounts for and reports restricted monies from grant funding from the Northeast Ohio Areawide Coordinating Agency (NOACA) and other monies for the costs related to the development of a City-wide bike trail and master path plan.

## **Fund Descriptions – Nonmajor Funds (continued)**

### Nonmajor Enterprise Fund

Enterprise funds are used to account for the financing of activity for which a fee is charged to external users for goods or services provided by the City. The intent is that the cost of providing goods or services to the general public be financed or recovered through user charges.

**Storm Water Fund** This fund is used to account for revenues generated from utility fees charged to all citizens and businesses for the improvement and maintenance of infrastructure related to storm water and drainage operations.

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City of Avon, Ohio Combining Balance Sheet Nonmajor Governmental Funds December 31, 2020

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Assets Equity in Pooled Cash and Cash Equivalents	\$2,883,065	\$216,041	\$4,288,312	\$7,387,418
Materials and Supplies Inventory	6,355	0	0	6,355
Intergovernmental Receivable	478,582	0	23,433	502,015
Accrued Interest Receivable	156	0	264	420
Municipal Income Taxes Receivable	370,972	0	382,445	753,417
Property Taxes Receivable	1,479,658	0	813,694	2,293,352
Payments in Lieu of Taxes Receivable	0	3,396,682	0	3,396,682
Total Assets	\$5,218,788	\$3,612,723	\$5,508,148	\$14,339,659
Liabilities				
Accounts Payable	\$17,933	\$0	\$76,201	\$94,134
Contracts Payable	0	0	460,381	460,381
Accrued Wages and Benefits	6,877	0	170	7,047
Interfund Payable	353,500	0	0	353,500
Intergovernmental Payable	107,852	0	2,057	109,909
Retainage Payable	0	0	116,072	116,072
Payroll Withholding Payable	538	0	0	538
Deposits Held Payable	0	0	20,650	20,650
Accrued Interest Payable	1,072	0	17,375	18,447
Notes Payable	500,000	0	2,150,000	2,650,000
Total Liabilities	987,772	0	2,842,906	3,830,678
<b>Deferred Inflows of Resources</b>				
Property Taxes	1,467,976	0	807,647	2,275,623
Payments in Lieu of Taxes	0	3,384,685	0	3,384,685
Unavailable Revenue	598,565	11,997	184,730	795,292
Total Deferred Inflows of Resources	2,066,541	3,396,682	992,377	6,455,600
Fund Balances				
Nonspendable	6,355	0	0	6,355
Restricted	1,962,111	216,041	1,037,829	3,215,981
Committed	196,009	0	314,478	510,487
Assigned	0	0	2,201,672	2,201,672
Unassigned (Deficit)	0	0	(1,881,114)	(1,881,114)
Total Fund Balances	2,164,475	216,041	1,672,865	4,053,381
Total Liabilities, Deferred Inflows of				
Resources and Fund Balances	\$5,218,788	\$3,612,723	\$5,508,148	\$14,339,659

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2020

	Nonmajor	Nonmajor	Nonmajor	Total
	Special	Debt	Capital	Nonmajor
	Revenue	Service	Projects	Governmental
	Funds	Fund	Funds	Funds
Revenues				
Property Taxes	\$737,070	\$0	\$781,870	\$1,518,940
Payments in Lieu of Taxes	0	2,564,451	0	2,564,451
Municipal Income Taxes	1,323,964	0	1,327,731	2,651,695
Charges for Services	71,459	0	84,231	155,690
Licenses and Permits	212,380	0	7,700	220,080
Fines and Forfeitures	6,244	0	0	6,244
Intergovernmental	1,658,377	0	54,172	1,712,549
Interest	818	0	1,527	2,345
Contributions and Donations	36,850	0	51,300	88,150
Rentals	0	0	191,101	191,101
Miscellaneous	38,434	0	43,116	81,550
Total Revenues	4,085,596	2,564,451	2,542,748	9,192,795
Expenditures				
Current:				
General Government	243,747	0	0	243,747
Security of Persons and Property	815,301	0	0	815,301
Transportation	324,214	0	0	324,214
Community Environment	192,421	0	0	192,421
Leisure Time Activities	1,578,633	0	0	1,578,633
Intergovernmental	481,496	0	0	481,496
Capital Outlay	11,120	0	3,455,268	3,466,388
Debt Service:				
Principal Retirement	94,325	1,453,411	1,568,750	3,116,486
Interest and Fiscal Charges	13,585	795,797	557,266	1,366,648
Total Expenditures	3,754,842	2,249,208	5,581,284	11,585,334
Excess of Revenues Over (Under) Expenditures	330,754	315,243	(3,038,536)	(2,392,539)
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	11,562	11,562
General Obligation Notes Issued	0	0	3,600,000	3,600,000
Transfers In	935,500	0	1,360,919	2,296,419
Transfers Out	(225,000)	(267,444)	(321,674)	(814,118)
Total Other Financing Sources (Uses)	710,500	(267,444)	4,650,807	5,093,863
Net Change in Fund Balances	1,041,254	47,799	1,612,271	2,701,324
Fund Balances Beginning of Year	1,123,221	168,242	60,594	1,352,057
Fund Balances End of Year	\$2,164,475	\$216,041	\$1,672,865	\$4,053,381
v		:		

City of Avon, Ohio Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2020

Assets	Recycling	ADA Parking Violations	State Highway	Permissive Tax	Mayor's Court Computer
Equity in Pooled Cash and Cash Equivalents	\$1,202	\$16	\$106,660	\$79,020	\$74,194
Materials and Supplies Inventory	0	0	0	0	0
Intergovernmental Receivable	0	0	52,835	64,894	0
Accrued Interest Receivable	0	0	156	0	0
Municipal Income Taxes Receivable	0	0	0	0	0
Property Taxes Receivable	0	0	0	0	0
Total Assets	\$1,202	\$16	\$159,651	\$143,914	\$74,194
Liabilities					
Accounts Payable	\$0	\$0	\$413	\$13,800	\$0
Accrued Wages and Benefits	0	0	0	0	0
Interfund Payable	0	0	0	0	0
Intergovernmental Payable	0	0	0	0	0
Payroll Withholding Payable	0	0	0	0	0
Accrued Interest Payable	0	0	0	0	0
Notes Payable	0	0	0	0	0
Total Liabilities	0	0	413	13,800	0
Deferred Inflows of Resources					
Property Taxes	0	0	0	0	0
Unavailable Revenue	0	0	35,223	43,263	0
Total Deferred Inflows of Resources	0	0	35,223	43,263	0
Fund Balances					
Nonspendable	0	0	0	0	0
Restricted	1,202	0	124,015	86,851	74,194
Committed	0	16	0	0	0
Total Fund Balances	1,202	16	124,015	86,851	74,194
Total Liabilities, Deferred Inflows of					
Resources and Fund Balances	\$1,202	\$16	\$159,651	\$143,914	\$74,194

Recreation	Park Operating	Park Development and Improvement	Donations	Economic Development and Tourism	Coronavirus Relief	Lorain Public Library	Total Nonmajor Special Revenue Funds
\$104,160	\$1,362,443	\$907,650	\$4,112	\$143,608	\$100,000	\$0	\$2,883,065
0	6,355	0	0	0	0	0	6,355
0	19,018	316,000	0	0	0	25,835	478,582
0	0	0	0	0	0	0	156
0	370,972	0	0	0	0	0	370,972
0	319,913	0	0	0	0	1,159,745	1,479,658
\$104,160	\$2,078,701	\$1,223,650	\$4,112	\$143,608	\$100,000	\$1,185,580	\$5,218,788
\$0	\$3,720	\$0	\$0	\$0	\$0	\$0	\$17,933
1,289	5,237	0	0	351	0	0	6,877
0	0	316,000	0	37,500	0	0	353,500
1,568	5,962	0	0	322	100,000	0	107,852
0	538	0	0	0	0	0	538
0	0	1,072	0	0	0	0	1,072
0	0	500,000	0	0	0	0	500,000
2,857	15,457	817,072	0	38,173	100,000	0	987,772
0	317,373	0	0	0	0	1,150,603	1,467,976
0	169,102	316,000	0	0	0	34,977	598,565
0	486,475	316,000	0	0	0	1,185,580	2,066,541
0	6,355	0	0	0	0	0	6,355
0	1,570,414	0	0	105,435	0	0	1,962,111
101,303	1,370,414	90,578	4,112	0	0	0	196,009
101,303	1,576,769	90,578	4,112	105,435	0	0	2,164,475
\$104,160	\$2,078,701	\$1,223,650	\$4,112	\$143,608	\$100,000	\$1.185.580	\$5,218,788

City of Avon, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Special Revenue Funds

For the Year Ended December 31, 2020

Revenues	Recycling	ADA Parking Violations	State Highway	Permissive Tax	Mayor's Court Computer
Property Taxes	\$0	\$0	\$0	\$0	\$0
Municipal Income Taxes	0	0	0	0	0
Charges for Services	0	0	0	0	0
Licenses and Permits	0	0	0	0	0
Fines and Forfeitures	0	0	0	0	6,244
Intergovernmental	0	0	107,879	121,448	0
Interest	0	0	818	0	0
Contributions and Donations	0	0	0	0	0
Miscellaneous	62	0	0	0	0
Miscentinous					
Total Revenues	62	0	108,697	121,448	6,244
Expenditures					
Current:					
General Government	0	0	0	0	0
Security of Persons and Property	0	0	0	0	0
Transportation	0	0	89,953	211,959	0
Community Environment	4,989	0	0	0	3,765
Leisure Time Activities	0	0	0	0	0
Intergovernmental	0	0	0	0	0
Capital Outlay	0	0	0	0	0
Debt Service:					
Principal Retirement	0	0	0	0	0
Interest and Fiscal Charges	0	0	0	0	0
Total Expenditures	4,989	0	89,953	211,959	3,765
Excess of Revenues Over (Under) Expenditures	(4,927)	0	18,744	(90,511)	2,479
Other Financing Sources (Uses)					
Transfers In	6,000	0	0	75,000	0
Transfers Out	0	0	0	0	0
Total Other Financing Sources (Uses)	6,000	0	0	75,000	0
Net Change in Fund Balances	1,073	0	18,744	(15,511)	2,479
Fund Balances (Deficit) Beginning of Year	129	16	105,271	102,362	71,715
Fund Balances End of Year	\$1,202	\$16	\$124,015	\$86,851	\$74,194

Recreation	Park Operating	Park Development and Improvement	Donations	Economic Development and Tourism	Coronavirus Relief	Lorain Public Library	Total Nonmajor Special Revenue Funds
\$0	\$307,244	\$0	\$0	\$0	\$0	\$429,826	\$737,070
0	1,323,964	0	0	0	0	0	1,323,964
71,459	0	0	0	0	0	0	71,459
0	11,656	200,724	0	0	0	0	212,380
0	0	0	0	0	0	0	6,244
0	49,970	0	0	140,599	1,186,811	51,670	1,658,377
0	0	0	0	0	0	0	818
2,076	33,924	0	850	0	0	0	36,850
105	5,606	0	0	32,661	0	0	38,434
73,640	1,732,364	200,724	850	173,260	1,186,811	481,496	4,085,596
0	0	0	0	0	242.747	0	242.747
0	0	0	0	0	243,747	0	243,747
0	0	0	6,450 0	0	808,851 22,302	0	815,301 324,214
0	0	0	0	135,915	47,752	0	192,421
256,655	1,253,939	15,000	0	0	53,039	0	1,578,633
230,033	0	0	0	0	0	481,496	481,496
0	0	0	0	0	11,120	0	11,120
0	0	94,325	0	0	0	0	94,325
0	0	13,585	0	0	0	0	13,585
256,655	1,253,939	122,910	6,450	135,915	1,186,811	481,496	3,754,842
(183,015)	478,425	77,814	(5,600)	37,345	0	0	330,754
225,000	0	622,500	7,000	0	0	0	935,500
0	(225,000)	0	0	0	0	0	(225,000)
225,000	(225,000)	622,500	7,000	0	0	0	710,500
41,985	253,425	700,314	1,400	37,345	0	0	1,041,254
59,318	1,323,344	(609,736)	2,712	68,090	0	0	1,123,221
\$101,303	\$1,576,769	\$90,578	\$4,112	\$105,435	\$0	\$0	\$2,164,475

Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2020

	Equipment	Storm Water Detention	Land Purchases	Sidewalk Programs	Storm and Sanitary Sewers
Assets Equity in Pooled Cash and Cash Equivalents	\$1,018,647	\$437,971	\$73,761	\$96,213	\$2,252,587
Intergovernmental Receivable	23,433	0	0	0	0
Accrued Interest Receivable	0	0	0	0	264
Municipal Income Taxes Receivable	0	0	0	0	0
Property Taxes Receivable	813,694	0	0	0	0
Total Assets	\$1,855,774	\$437,971	\$73,761	\$96,213	\$2,252,851
Liabilities					
Accounts Payable	\$38,041	\$0	\$0	\$0	\$10,398
Contracts Payable	0	0	0	0	460,381
Accrued Wages and Benefits	0	0	0	0	0
Intergovernmental Payable	0	0	0	0	0
Retainage Payable	0	0	0	0	116,072
Deposits Held Payable	0	0	0	0	0
Accrued Interest Payable	0	0	14,375	0	0
Notes Payable	0	0	750,000	0	0
Total Liabilities	38,041	0	764,375	0	586,851
<b>Deferred Inflows of Resources</b>					
Property Taxes	807,647	0	0	0	0
Unavailable Revenue	29,480	0	0	0	0
Total Deferred Inflows of Resources	837,127	0	0	0	0
Fund Balances					
Restricted	980,606	0	0	0	0
Committed	0	0	0	0	0
Assigned	0	437,971	0	96,213	1,666,000
Unassigned (Deficit)	0	0	(690,614)	0	0
Total Fund Balances (Deficit)	980,606	437,971	(690,614)	96,213	1,666,000
Total Liabilities, Deferred Inflows of	Φ1 055 <b>5</b> 5 :	<b>\$425.05</b>	Φ <b>7</b> 0 <b>7</b> 5	40 < 212	φο οσο οστ
Resources and Fund Balances	\$1,855,774	\$437,971	\$73,761	\$96,213	\$2,252,851

Municipal Buildings	Recreation Complex	Stadium Marquee	Capital Improvements	Every Child's Playground	Avon Veterans Memorial Construction	City-Wide Bike Trails	Total Nonmajor Capital Projects Funds
\$236,152	\$7,412	\$79,871	\$1,488	\$12,001	\$21,145	\$51,064	\$4,288,312
0	0	0	0	0	0	0	23,433
0	0	0	0	0	0	0	264
0	382,445	0	0	0	0	0	382,445
0	0	0	0	0	0	0	813,694
\$236,152	\$389,857	\$79,871	\$1,488	\$12,001	\$21,145	\$51,064	\$5,508,148
\$775	\$0	\$0	\$0	\$0	\$0	\$26,987	\$76,201
0	0	0	0	0	0	0	460,381
170	0	0	0	0	0	0	170
2,057	0	0	0	0	0	0	2,057
0	0	0	0	0	0	0	116,072
20,650	0	0	0	0	0	0	20,650
3,000	0	0	0	0	0	0	17,375
1,400,000	0	0	0	0	0	0	2,150,000
1,426,652	0	0	0	0	0	26,987	2,842,906
0	0	0	0	0	0	0	807,647
0	155,250	0	0	0	0	0	184,730
0	155,250	0	0	0	0	0	992,377
0	0	0	0	12,001	21,145	24,077	1,037,829
0	234,607	79,871	0	0	0	0	314,478
0	0	0	1,488	0	0	0	2,201,672
(1,190,500)	0	0	0	0	0	0	(1,881,114)
(1,190,500)	234,607	79,871	1,488	12,001	21,145	24,077	1,672,865
\$236,152	\$389,857	\$79,871	\$1,488	\$12,001	\$21,145	\$51,064	\$5,508,148

City of Avon, Ohio

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Capital Projects Funds

For the Year Ended December 31, 2020

	Equipment	Storm Water Detention	Land Purchases	Sidewalk Programs	Storm and Sanitary Sewers
Revenues					
Property Taxes	\$781,870	\$0	\$0	\$0	\$0
Municipal Income Taxes	0	0	0	0	0
Charges for Services	0	33,077	0	0	0
Licenses and Permits	0	0	0	0	0
Intergovernmental	46,865	0	0	4,888	0
Interest	0	0	0	0	1,527
Contributions and Donations	0	0	0	0	0
Rentals	0	0	0	0	0
Miscellaneous	42,472	0	0	0	0
Total Revenues	871,207	33,077	0	4,888	1,527
Expenditures					
Capital Outlay	764,154	128,595	0	20,838	2,217,219
Debt Service:	, , , , , , , ,	,		,,	_,,
Principal Retirement	0	0	500,000	0	0
Interest and Fiscal Charges	0	0	32,942	0	0
			<u> </u>		
Total Expenditures	764,154	128,595	532,942	20,838	2,217,219
Excess of Revenues Over (Under) Expenditures	107,053	(95,518)	(532,942)	(15,950)	(2,215,692)
Other Financing Sources (Uses)					
Sale of Capital Assets	11,562	0	0	0	0
General Obligation Notes Issued	0	0	0	0	3,600,000
Transfers In	0	0	50,000	75,000	300,000
Transfers Out	0	0	0	0	0
Total Other Financing Sources (Uses)	11,562	0	50,000	75,000	3,900,000
Net Change in Fund Balances	118,615	(95,518)	(482,942)	59,050	1,684,308
Fund Balances (Deficit) Beginning of Year	861,991	533,489	(207,672)	37,163	(18,308)
Fund Balances (Deficit) End of Year	\$980,606	\$437,971	(\$690,614)	\$96,213	\$1,666,000

Municipal Buildings	Recreation Complex	Stadium Marquee	Capital Improvements	Every Child's Playground	Avon Veterans Memorial Construction	City-Wide Bike Trails	Total Nonmajor Capital Projects Funds
\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$781,870
0	1,327,731	0	0	0	0	0	1,327,731
21,154	0	30,000	0	0	0	0	84,231
7,700	0	0	0	0	0	0	7,700
2,419	0	0	0	0	0	0	54,172
0	0	0	0	0	0	0	1,527
39,300	0	0	0	12,000	0	0	51,300
191,101	0	0	0	0	0	0	191,101
644	0	0	0	0	0	0	43,116
262,318	1,327,731	30,000	0	12,000	0	0	2,542,748
250,616	39,473	0	0	0	0	34,373	3,455,268
170,000	898,750	0	0	0	0	0	1,568,750
3,000	521,324	0	0	0	0	0	557,266
423,616	1,459,547	0	0	0	0	34,373	5,581,284
(161,298)	(131,816)	30,000	0	12,000	0	(34,373)	(3,038,536)
0	0	0	0	0	0	0	11.562
0	0	0	0	0	0	0	3,600,000
700,000	0	0	235,919	0	0	0	1,360,919
0	0	0	(300,000)	(21,674)	0	0	(321,674
700,000	0	0	(64,081)	(21,674)	0	0	4,650,807
538,702	(131,816)	30,000	(64,081)	(9,674)	0	(34,373)	1,612,271
(1,729,202)	366,423	49,871	65,569	21,675	21,145	58,450	60,594
(\$1,190,500)	\$234,607	\$79,871	\$1,488	\$12,001	\$21,145	\$24,077	\$1,672,865

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Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in Fund Balances/Equity – Budget (Non-GAAP Basis) and Actual

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2020

	Budgeted A	Amounts		Variance with Final Budget
	Original Budget	Final Budget	Actual	Positive (Negative)
Revenues				
Property Taxes	\$1,964,702	\$1,954,929	\$1,954,929	\$0
Municipal Income Taxes	10,695,173	10,641,975	10,659,962	17,987
Charges for Services	428,074	425,945	425,945	0
Licenses and Permits	1,327,494	1,316,940	2,439,964	1,123,024
Fines and Forfeitures	231,708	230,555	232,124	1,569
Intergovernmental	1,888,068	1,874,524	1,882,042	7,518
Interest	240,808	239,610	239,610	0
Contributions and Donations	1,083	200	200	0
Rentals	56,492	25,090	25,090	0
Miscellaneous	499,928	477,466	500,541	23,075
Total Revenues	17,333,530	17,187,234	18,360,407	1,173,173
Expenditures				
Current:				
General Government:				
Council:				
Personal Services	227,968	227,968	222,134	5,834
Materials and Supplies	13,502	13,502	5,113	8,389
Contractual Services	36,168	56,168	41,698	14,470
Total Council	277,638	297,638	268,945	28,693
Mayor:				
Personal Services	307,549	316,506	309,115	7,391
Materials and Supplies	12,050	11,750	8,092	3,658
Contractual Services	197,876	197,613	85,713	111,900
Total Mayor	517,475	525,869	402,920	122,949
Finance:				
Personal Services	618,364	660,364	608,662	51,702
Materials and Supplies	93,857	93,090	76,548	16,542
Contractual Services	293,387	348,855	302,620	46,235
Capital Outlay	300,000	300,000	83,487	216,513
Total Finance	1,305,608	1,402,309	1,071,317	330,992
Human Resources:				
Personal Services	109,259	111,259	99,052	12,207
Materials and Supplies	2,756	2,756	1,389	1,367
Contractual Services	55,676	55,276	34,973	20,303
Total Human Resources	\$167,691	\$169,291	\$135,414	\$33,877

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2020

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final		Positive
	Budget	Budget	Actual	(Negative)
				(1 (oguario)
Law Director:				
Personal Services	\$186,427	\$198,427	\$191,135	\$7,292
Materials and Supplies	4,000	4,000	476	3,524
Contractual Services	475,664	469,504	292,889	176,615
Total Law Director	666,091	671,931	484,500	187,431
Treasurer:				
Personal Services	22,069	23,069	22,703	366
Materials and Supplies	1,550	1,550	600	950
Contractual Services	300	300	100	200
Total Treasurer	23,919	24,919	23,403	1,516
C'. W.H				
City Hall:	1 100	20.000	0	20,000
Personal Services	1,100	20,800	0	20,800
Materials and Supplies	74,998	90,200	18,030	72,170
Contractual Services	446,371	437,300	336,856	100,444
Capital Outlay	1,131,537	853,284	741,612	111,672
Other	5,000	5,000	3,158	1,842
Total City Hall	1,659,006	1,406,584	1,099,656	306,928
Civil Service:				
Personal Services	4,703	4,603	4,306	297
Contractual Services	12,500	31,450	27,971	3,479
Other	500	50	20	30
Total Civil Service	17,703	36,103	32,297	3,806
Records:				
Material and Supplies	1,000	1,000	0	1,000
Contractual Services	1,000	1,000	0	1,000
Contractual Services	1,000	1,000		1,000
Total Records	2,000	2,000	0	2,000
Legal:				
Personal Services	4,041	5,641	5,536	105
Materials and Supplies	1,000	1,000	0	1,000
Contractual Services	1,000	1,000	0	1,000
Total Legal	\$6,041	\$7,641	\$5,536	\$2,105

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2020

	Budgeted A	Budgeted Amounts		Variance with Final Budget
	Original Budget	Final Budget	Actual	Positive (Negative)
Statutory Accounts:				
Personal Services	\$161,550	\$182,550	\$168,071	\$14,479
Contractual Services	354,683	439,683	382,359	57,324
		<u> </u>	<u> </u>	
Total Statutory Accounts	516,233	622,233	550,430	71,803
Engineer:				
Personal Services	65,807	65,807	64,325	1,482
Materials and Supplies	1,500	1,500	108	1,392
Contractual Services	840,766	1,037,263	848,522	188,741
Total Engineer	009.072	1 104 570	012.055	101 615
Total Engineer	908,073	1,104,570	912,955	191,615
Income Tax Department:				
Contractual Services	350,090	350,090	350,090	0
Total General Government	6,417,568	6,621,178	5,337,463	1,283,715
		5,5-2,5	-,,,	
Community Environment:				
Avon Seniors:				
Personal Services	314,022	263,075	213,369	49,706
Materials and Supplies	37,832	37,367	13,652	23,715
Contractual Services	78,458	77,370	47,964	29,406
Capital Outlay Other	75,000 500	75,000 500	61,896 0	13,104 500
Other		300	<u> </u>	300
Total Avon Seniors	505,812	453,312	336,881	116,431
Planning Commission:				
Personal Services	213,648	220,648	211,265	9,383
Materials and Supplies	6,836	4,841	1,599	3,242
Contractual Services	91,899	91,499	17,169	74,330
Other	1,000	2,995	2,345	650
Total Planning Commission	313,383	319,983	232,378	87,605
	·			
Building Inspector:	4.400.000	4 400 000	1.005.05	407.000
Personal Services	1,132,203	1,132,203	1,006,394	125,809
Materials and Supplies	43,131	39,006	20,766	18,240
Contractual Services	258,106	256,866	142,083	114,783
Capital Outlay Other	35,000 1,048,502	35,000 1,048,595	0 2,340,394	35,000 (1,291,799)
Guiei	1,040,302	1,0+0,393	2,540,554	(1,231,133)
Total Building Inspector	\$2,516,942	\$2,511,670	\$3,509,637	(\$997,967)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund (continued) For the Year Ended December 31, 2020

	Budgeted A	Amounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Traffic/Signalization:				
Personal Services	\$111,666	\$111,666	\$106,479	\$5,187
Materials and Supplies	139,616	139,418	68,787	70,631
Contractual Services	161,502	155,946	64,868	91,078
Capital Outlay	200,000	200,000	139,206	60,794
Total Traffic/Signalization	612,784	607,030	379,340	227,690
Safety Director/Zoning Officer:				
Personal Services	95,755	234,900	222,168	12,732
Materials and Supplies	114	4,100	396	3,704
Contractual Services	1,938	13,100	3,422	9,678
Total Safety Director/Zoning Officer	97,807	252,100	225,986	26,114
Total Community Environment	4,046,728	4,144,095	4,684,222	(540,127)
Leisure Time Activities:				
Community Center:				
Personal Services	19,972	19,972	14,428	5,544
Materials and Supplies	1,515	1,515	469	1,046
Contractual Services	18,619	17,569	13,938	3,631
Capital Outlay	10,000	10,000	409	9,591
Other	500	1,550	3,745	(2,195)
Total Leisure Time Activities	50,606	50,606	32,989	17,617
Debt Service:				
Principal Retirement	24,771	24,771	24,771	0
Interest and Fiscal Charges	807	807	807	0
Total Debt Service	25,578	25,578	25,578	0
Total Expenditures	10,540,480	10,841,457	10,080,252	761,205
Excess of Revenues Over Expenditures	6,793,050	6,345,777	8,280,155	1,934,378
Other Financing Sources (Uses)				
Sale of Capital Assets	6,614	6,614	6,614	0
Advances In	732,500	732,500	732,500	0
Advances Out	0	(316,000)	(316,000)	0
Transfers In	455,000	455,000	455,000	0
Transfers Out	(11,094,500)	(9,294,500)	(8,955,500)	339,000
Total Other Financing Sources (Uses)	(9,900,386)	(8,416,386)	(8,077,386)	339,000
Net Change in Fund Balance	(3,107,336)	(2,070,609)	202,769	2,273,378
Fund Balance Beginning of Year	10,540,191	10,540,191	10,540,191	0
Prior Year Encumbrances Appropriated	1,353,610	1,353,610	1,353,610	0
Fund Balance End of Year	\$8,786,465	\$9,823,192	\$12,096,570	\$2,273,378

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Fire Department Fund For the Year Ended December 31, 2020

	Budgeted A	mounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Municipal Income Taxes	\$3,365,235	\$3,445,206	\$3,445,206	\$0
Charges for Services	706,804	723,600	723,600	0
Licenses and Permits	293	300	300	0
Intergovernmental	68,081	69,699	69,699	0
Miscellaneous	2,076	2,125	2,125	0
Total Revenues	4,142,489	4,240,930	4,240,930	0
Expenditures				
Current:				
Security of Persons and Property: Fire Department:				
Personal Services	5,296,345	5,296,342	4,909,158	387,184
Materials and Supplies	280,274	291,034	252,832	38,202
Contractual Services	367,111	356,354	344,181	12,173
Other	4,000	4,000	0	4,000
Total Expenditures	5,947,730	5,947,730	5,506,171	441,559
Excess of Revenues Under Expenditures	(1,805,241)	(1,706,800)	(1,265,241)	441,559
Other Financing Sources				
Transfers In	1,650,000	1,650,000	1,650,000	0
Net Change in Fund Balance	(155,241)	(56,800)	384,759	441,559
Fund Balance Beginning of Year	481,820	481,820	481,820	0
Prior Year Encumbrances Appropriated	14,146	14,146	14,146	0
Fund Balance End of Year	\$340,725	\$439,166	\$880,725	\$441,559

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Street Construction, Maintenance and Repair Fund For the Year Ended December 31, 2020

	Budgeted A	Amounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Property Taxes	\$1,275,814	\$1,297,253	\$1,297,253	\$0
Licenses and Permits	2,071	2,106	2,106	0
Intergovernmental	1,483,146	1,508,070	1,516,495	8,425
Interest	8,541	8,685	8,685	0
Miscellaneous	7,520	7,646	7,647	1
Total Revenues	2,777,092	2,823,760	2,832,186	8,426
Expenditures				
Current:				
Transportation:				
Street Department:				
Personal Services	1,558,019	1,556,602	1,401,229	155,373
Materials and Supplies	1,087,535	1,034,079	731,072	303,007
Contractual Services	366,900	390,503	196,591	193,912
Capital Outlay	482,781	522,781	298,239	224,542
Other	0	1,270	1,270	0
Total Transportation	3,495,235	3,505,235	2,628,401	876,834
Debt Service:				
Principal Retirement	150,675	150,675	150,675	0
Interest and Fiscal Charges	27,130	27,130	27,130	0
Total Debt Service	177,805	177,805	177,805	0
Total Expenditures	3,673,040	3,683,040	2,806,206	876,834
Excess of Revenues Over (Under) Expenditures	(895,948)	(859,280)	25,980	885,260
Other Financing Sources				
Transfers In	100,000	100,000	100,000	0
Net Change in Fund Balance	(795,948)	(759,280)	125,980	885,260
Fund Balance Beginning of Year	626,868	626,868	626,868	0
Prior Year Encumbrances Appropriated	261,634	261,634	261,634	0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Police Fund For the Year Ended December 31, 2020

	Budgeted A	amounts	Actual	Variance with
	Original Budget	Final Budget		Final Budget Positive (Negative)
Revenues				
Property Taxes	\$771,409	\$721,788	\$721,788	\$0
Municipal Income Taxes	3,682,053	3,445,206	3,445,206	0
Licenses and Permits	260	243	243	0
Fines and Forfeitures	1,367	1,279	1,364	85
Intergovernmental	175,975	164,655	164,655	0
Contributions and Donations	1,069	1,000	1,000	0
Miscellaneous	110,936	103,800	107,195	3,395
Total Revenues	4,743,069	4,437,971	4,441,451	3,480
Expenditures Current: Security of Persons and Property: Police Department: Personal Services Materials and Supplies Contractual Services Other	6,234,140 419,477 828,758 0	6,240,946 418,047 835,382 0	5,596,180 344,405 730,691 3,329	644,766 73,642 104,691 (3,329)
Total Expenditures	7,482,375	7,494,375	6,674,605	819,770
Excess of Revenues Under Expenditures	(2,739,306)	(3,056,404)	(2,233,154)	823,250
Other Financing Sources				
Transfers In	2,575,000	2,575,000	2,575,000	0
Net Change in Fund Balance	(164,306)	(481,404)	341,846	823,250
Fund Balance Beginning of Year	548,934	548,934	548,934	0
Prior Year Encumbrances Appropriated	121,958	121,958	121,958	0
Fund Balance End of Year	\$506,586	\$189,488	\$1,012,738	\$823,250

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Obligation Bond Retirement Fund For the Year Ended December 31, 2020

	Budgeted A	mounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$304,210	\$544,398	\$544,398	\$0
Miscellaneous	14,657	14,657	14,657	0
Total Revenues	318,867	559,055	559,055	0
Expenditures				
Current:				
General Government:				
Legislative and Executive:				
Contractual Services	373	27,630	26,130	1,500
Debt Service:				
Principal Retirement	947,216	1,131,857	1,118,811	13,046
Interest and Fiscal Charges	271,990	207,349	207,323	26
Total Debt Service	1,219,206	1,339,206	1,326,134	13,072
Total Expenditures	1,219,579	1,366,836	1,352,264	14,572
Excess of Revenues Under Expenditures	(900,712)	(807,781)	(793,209)	14,572
Other Financing Sources				
Premium on General Obligation Notes Issued	77,130	66,612	66,612	0
Transfers In	650,037	650,037	650,037	0
Total Other Financing Sources	727,167	716,649	716,649	0
Net Change in Fund Balance	(173,545)	(91,132)	(76,560)	14,572
Fund Balance Beginning of Year	135,904	135,904	135,904	0
Fund Balance (Deficit) End of Year	(\$37,641)	\$44,772	\$59,344	\$14,572

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Special Assessment Bond Retirement Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Special Assessments	\$1,025,000	\$1,096,352	\$1,096,352	\$0
Expenditures Current: General Government: Special Assessment Bond Retirement:				
Other	45,000	45,000	27,911	17,089
Debt Service: Principal Retirement Interest and Fiscal Charges	415,428 481,854	462,848 489,078	462,848 488,214	0 864
Total Debt Service	897,282	951,926	951,062	864
Total Expenditures	942,282	996,926	978,973	17,953
Excess of Revenues Over Expenditures	82,718	99,426	117,379	17,953
Other Financing Sources Transfers In	1,670	1,670	1,670	0
Net Change in Fund Balance	84,388	101,096	119,049	17,953
Fund Balance Beginning of Year	784,836	784,836	784,836	0
Fund Balance End of Year	\$869,224	\$885,932	\$903,885	\$17,953

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Municipal Swimming Pool Fund For the Year Ended December 31, 2020

	Budgeted	Amounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures Debt Service:				
Principal Retirement	4,350,000	4,350,000	4,350,000	0
Excess of Revenues Under Expenditures	(4,350,000)	(4,350,000)	(4,350,000)	0
Other Financing Sources (Uses)				
General Obligation Notes Issued Transfers Out	4,600,000 (250,000)	4,600,000 (250,000)	4,600,000 (250,000)	0
Total Other Financing Sources (Uses)	4,350,000	4,350,000	4,350,000	0
	0	0	0	0
Net Change in Fund Balance	U	U	U	O
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$0	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Road and Bridges Fund For the Year Ended December 31, 2020

	Budgeted A	amounts		Variance with Final Budget
	Original Budget	Final Budget	Actual	Positive (Negative)
Revenues	ф1 202 020	Ф.412.020	Ф412 020	Φ0.
Intergovernmental	\$1,392,039	\$413,039	\$413,039	\$0
Expenditures				
Capital Outlay:				
Road and Bridge Programs:	4 727 007	2 626 157	2 272 027	262 220
Capital Outlay	4,727,097	3,636,157	3,372,927	263,230
Debt Service:				
Principal Retirement	2,650,000	2,500,000	2,500,000	0
Interest and Fiscal Charges	8,917	8,917	8,917	0
Total Debt Service	2,658,917	2,508,917	2,508,917	0
Total Expenditures	7,386,014	6,145,074	5,881,844	263,230
Excess of Revenues Under Expenditures	(5,993,975)	(5,732,035)	(5,468,805)	263,230
Other Financing Sources (Uses)				
General Obligation Notes Issued	2,500,000	2,500,000	2,500,000	0
OPWC Loans Issued	108,629	108,629	108,629	0
Transfers In	2,790,000	2,790,000	2,790,000	0
Advances Out	(110,000)	(110,000)	(110,000)	0
Transfers Out	(214,245)	(214,245)	(214,245)	0
Total Other Financing Sources (Uses)	5,074,384	5,074,384	5,074,384	0
Net Change in Fund Balance	(919,591)	(657,651)	(394,421)	263,230
Fund Balance Beginning of Year	506,874	506,874	506,874	0
Prior Year Encumbrances Appropriated	809,165	809,165	809,165	0
Fund Balance End of Year	\$396,448	\$658,388	\$921,618	\$263,230

Schedule of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual Water Fund For the Year Ended December 31, 2020

	Budgeted A	mounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$4,828,690	\$5,000,430	\$5,101,662	\$101,232
Intergovernmental	10,418	10,418	10,418	0
Special Assessments	10,371	10,371	10,371	0
Interest	242	251	251	0
Other Operating Revenues	43,985	45,546	45,763	217
General Obligation Notes Issued	3,275,000	3,275,000	3,275,000	0
Total Revenues	8,168,706	8,342,016	8,443,465	101,449
Expenses				
Personal Services	761,301	760,819	595,328	165,491
Materials and Supplies	2,333,237	2,392,524	2,192,979	199,545
Contractual Services	607,400	577,150	451,756	125,394
Other	15,000	15,000	2,528	12,472
Capital Outlay	410,011	386,456	251,170	135,286
Debt Service:				
Principal Retirement	4,310,360	4,322,717	4,322,678	39
Interest and Fiscal Charges	188,958	176,601	172,496	4,105
Total Expenses	8,626,267	8,631,267	7,988,935	642,332
Excess of Revenues Over (Under)				
Expenses Before Transfers	(457,561)	(289,251)	454,530	743,781
Transfers Out	(12,730)	(12,730)	(12,730)	0
Net Change in Fund Equity	(470,291)	(301,981)	441,800	743,781
Fund Equity Beginning of Year	2,954,755	2,954,755	2,954,755	0
Prior Year Encumbrances Appropriated	350,669	350,669	350,669	0
Fund Equity End of Year	\$2,835,133	\$3,003,443	\$3,747,224	\$743,781

Schedule of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual Sewer Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$4,395,463	\$4,581,150	\$4,676,933	\$95,783
Intergovernmental	8,172	8,172	8,172	0
Special Assessments	50,322	50,322	50,322	0
Other Operating Revenues	16,706	17,404	17,506	102
Total Revenues	4,470,663	4,657,048	4,752,933	95,885
Expenses				
Personal Services	748,913	748,431	572,468	175,963
Materials and Supplies	1,984,114	1,983,990	1,774,328	209,662
Contractual Services	325,911	355,997	276,053	79,944
Other	15,000	15,000	7,752	7,248
Capital Outlay	2,520,420	2,847,940	2,573,481	274,459
Debt Service:				
Principal Retirement	142,544	167,144	167,103	41
Interest and Fiscal Charges	83,467	58,867	43,295	15,572
Total Expenses	5,820,369	6,177,369	5,414,480	762,889
Excess of Revenues Under				
Expenses Before Advances and Transfers	(1,349,706)	(1,520,321)	(661,547)	858,774
Advances In	132,000	132,000	132,000	0
Transfers In	28,467	28,467	28,467	0
Transfers Out	(423,283)	(300,003)	(300,000)	3
Net Change in Fund Equity	(1,612,522)	(1,659,857)	(801,080)	858,777
Fund Equity Beginning of Year	3,437,197	3,437,197	3,437,197	0
Prior Year Encumbrances Appropriated	189,109	189,109	189,109	0
Fund Equity End of Year	\$2,013,784	\$1,966,449	\$2,825,226	\$858,777

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Recycling Fund For the Year Ended December 31, 2020

	Budgeted A	amounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Miscellaneous	\$0	\$62	\$62	\$0
Expenditures Current: Community Environment: Recycling:				
Material and Supplies Contractual Services	2,500 3,500	2,500 3,500	1,584 3,405	916 95
Total Expenditures	6,000	6,000	4,989	1,011
Excess of Revenues Under Expenditures	(6,000)	(5,938)	(4,927)	1,011
Other Financing Sources Transfers In	6,000	6,000	6,000	0
Net Change in Fund Balance	0	62	1,073	1,011
Fund Balance Beginning of Year	129	129	129	0
Fund Balance End of Year	\$129	\$191	\$1,202	\$1,011

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual State Highway Fund For the Year Ended December 31, 2020

	Budgeted A	Budgeted Amounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$104,562	\$107,889	\$108,572	\$683
Interest	816	816	816	0
Total Revenues	105,378	108,705	109,388	683
Expenditures Current: Transportation: State Highway:				
Material and Supplies	126,425	126,425	90,458	35,967
Contractual Services	9,450	9,450	0_	9,450
Total Expenditures	135,875	135,875	90,458	45,417
Net Change in Fund Balance	(30,497)	(27,170)	18,930	46,100
Fund Balance Beginning of Year	87,072	87,072	87,072	0
Fund Balance End of Year	\$56,575	\$59,902	\$106,002	\$46,100

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Permissive Tax Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$130,000	\$121,095	\$121,095	\$0
Expenditures				
Current:				
Transportation:				
Permissive Tax:				
Contractual Services	225,000	225,000	198,500	26,500
Excess of Revenues Under Expenditures	(95,000)	(103,905)	(77,405)	26,500
Other Financing Sources				
Transfers In	75,000	75,000	75,000	0
Net Change in Fund Balance	(20,000)	(28,905)	(2,405)	26,500
Fund Balance Beginning of Year	81,084	81,084	81,084	0
Fund Balance End of Year	\$61,084	\$52,179	\$78,679	\$26,500

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Mayor's Court Computer Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Fines and Forfeitures	\$5,000	\$6,754	\$6,754	\$0
Expenditures Current: Community Environment: Mayor's Court Computer: Capital Outlay	7,571	7,571	3,765	3,806
Net Change in Fund Balance	(2,571)	(817)	2,989	3,806
Fund Balance Beginning of Year	68,454	68,454	68,454	0
Prior Year Encumbrances Appropriated	2,571	2,571	2,571	0
Fund Balance End of Year	\$68,454	\$70,208	\$74,014	\$3,806

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Recreation Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$197,337	\$69,834	\$71,459	\$1,625
Contributions and Donations	5,866	2,076	2,076	0
Miscellaneous	297	105	105	0
Total Revenues	203,500	72,015	73,640	1,625
Expenditures				
Current:				
Leisure Time Activities:				
Recreation Department:	170 155	170 155	150 (10	17.542
Personal Services	170,155	170,155	152,612	17,543
Materials and Supplies	2,247	2,128	0	2,128
Contractual Services	42,494	48,401	30,767	17,634
Other	1,000	1,000	972	28
Total Recreation Department	215,896	221,684	184,351	37,333
Tennis Camp:	11,622	5 500	4 940	<b>451</b>
Materials and Supplies	11,622	5,500	4,849	651
Adult Volleyball:				
Materials and Supplies	1,000	1,000	180	820
Youth Basketball:				
Materials and Supplies	38,500	28,500	21,205	7,295
Adult Softball:				
Materials and Supplies	1,000	0	0	0
Flag Football:				
Materials and Supplies	8,000	8,000	5,640	2,360
Safety Town:				
Materials and Supplies	7,000	4,376	4,376	0
Little Eagles:				
Materials and Supplies	23,000	10,500	4,369	6,131
Fishing:				
Materials and Supplies	\$1,500	\$0	\$0	\$0
				(continued)
				(Continued)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Recreation Fund (continued) For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Theater: Materials and Supplies	\$6,000	\$0	\$0	\$0
Youth Football: Materials and Supplies	25,514	7,325	7,325	0
Fitness Camp: Materials and Supplies	25,573	25,504	13,994	11,510
Educational: Materials and Supplies	6,000	1,406	1,406	0
Youth Baseball: Materials and Supplies	11,000	4,220	4,219	1
Mini Cheer/Dance Camp: Materials and Supplies	38,500	23,500	18,347	5,153
Youth Soccer: Materials and Supplies	5,508	0	0	0
Lacrosse Camp: Materials and Supplies	4,819	0	0	0
Golf Program: Materials and Supplies	2,000	95	95	0
Playground Days: Materials and Supplies	4,000	1,118	1,118	0
Total Expenditures	436,432	342,728	271,474	71,254
Excess of Revenues Under Expenditures	(232,932)	(270,713)	(197,834)	72,879
Other Financing Sources Transfers In	225,000	225,000	225,000	0
Net Change in Fund Balance	(7,932)	(45,713)	27,166	72,879
Fund Balance Beginning of Year	53,872	53,872	53,872	0
Prior Year Encumbrances Appropriated	12,242	12,242	12,242	0
Fund Balance End of Year	\$58,182	\$20,401	\$93,280	\$72,879

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Park Operating Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Property Taxes	\$305,252	\$307,244	\$307,244	\$0
Municipal Income Taxes	1,307,233	1,315,764	1,315,764	0
Licenses and Permits	11,580	11,656	11,656	0
Intergovernmental	49,646	49,970	49,970	0
Contributions and Donations	33,704	33,924	33,924	0
Miscellaneous	5,570	5,606	5,606	0
Total Revenues	1,712,985	1,724,164	1,724,164	0
Expenditures				
Current:				
Leisure Time Activities:				
Park Operating:				
Personal Services	788,392	785,078	595,670	189,408
Materials and Supplies	102,740	107,794	69,327	38,467
Contractual Services	508,932	522,367	484,264	38,103
Capital Outlay	170,380	170,205	166,710	3,495
Other	1,000	1,000	0	1,000
Total Expenditures	1,571,444	1,586,444	1,315,971	270,473
Excess of Revenues Over Expenditures	141,541	137,720	408,193	270,473
Other Financing Uses				
Transfers Out	(225,000)	(225,000)	(225,000)	0
Net Change in Fund Balance	(83,459)	(87,280)	183,193	270,473
Fund Balance Beginning of Year	1,104,724	1,104,724	1,104,724	0
Prior Year Encumbrances Appropriated	17,527	17,527	17,527	0
Fund Balance End of Year	\$1,038,792	\$1,034,971	\$1,305,444	\$270,473

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Park Development and Improvement Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues Licenses and Permits	\$0	\$200,724	\$200,724	\$0
Expenditures Current: Leisure Time Activities: Park Development and Improvement:				
Contractual Services	25,000	26,291	5,000	21,291
Capital Outlay	332,759	648,759	332,759	316,000
Other	2,791	1,500	1,307	193
Total Leisure Time Activities	360,550	676,550	339,066	337,484
Debt Service:				
Principal Retirement	594,325	594,325	594,325	0
Interest and Fiscal Charges	31,985	31,985	31,983	2
Total Debt Service	626,310	626,310	626,308	2
Total Expenditures	986,860	1,302,860	965,374	337,486
Excess of Revenues Under Expenditures	(986,860)	(1,102,136)	(764,650)	337,486
Other Financing Sources (Uses)				
General Obligation Notes Issued	500,000	500,000	500,000	0
Advances In	200,000	316,000	316,000	0
Transfers In	622,500	622,500	622,500	0
Advances Out	(622,500)	(622,500)	(622,500)	0
Total Other Financing Sources (Uses)	700,000	816,000	816,000	0
Net Change in Fund Balance	(286,860)	(286,136)	51,350	337,486
Fund Balance Beginning of Year	204,809	204,809	204,809	0
Prior Year Encumbrances Appropriated	334,050	334,050	334,050	0
Fund Balance End of Year	\$251,999	\$252,723	\$590,209	\$337,486

City of Avon, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual Donations Fund For the Year Ended December 31, 2020

	Budgeted A	mounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Contributions and Donations	\$1,150	\$850	\$850	\$0
Expenditures				
Current:				
Security of Persons and Property:				
Donations:				
Materials and Supplies	85	85	85	0
Contractual Services	9,500	9,500	6,512	2,988
Total Expenditures	9,585	9,585	6,597	2,988
Excess of Revenues Under Expenditures	(8,435)	(8,735)	(5,747)	2,988
Other Financing Sources				
Transfers In	7,000	7,000	7,000	0
Net Change in Fund Balance	(1,435)	(1,735)	1,253	2,988
Fund Balance Beginning of Year	2,627	2,627	2,627	0
Prior Year Encumbrances Appropriated	85	85	85	0
Fund Balance End of Year	\$1,277	\$977_	\$3,965	\$2,988

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Economic Development and Tourism Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$215,000	\$140,000	\$140,599	\$599
Miscellaneous	0	0	32,661	32,661
Total Revenues	215,000	140,000	173,260	33,260
Expenditures				
Current:				
Community Environment:				
Personal Services	31,381	31,381	26,320	5,061
Material and Supplies	7,000	7,000	3,937	3,063
Contractual Services	187,747	151,747	73,528	78,219
Capital Outlay	50,000	45,395	44,760	635
Total Expenditures	276,128	235,523	148,545	86,978
Net Change in Fund Balance	(61,128)	(95,523)	24,715	120,238
Fund Balance Beginning of Year	102,925	102,925	102,925	0
Prior Year Encumbrances Appropriated	2,665	2,665	2,665	0
Fund Balance End of Year	\$44,462	\$10,067	\$130,305	\$120,238

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Coronavirus Relief Fund For the Year Ended December 31, 2020

	Budgeted A	Amounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$1,186,811	\$1,186,811	\$1,186,811	\$0
Expenditures				
Current:				
General Government:	20.402	20.402	20.402	0
Personal Services	20,483	20,483	20,483	0
Materials and Supplies Contractual Services	53,264 170,000	53,264 170,000	53,264 170,000	0
Contractual Services	170,000	170,000	170,000	
Total General Government	243,747	243,747	243,747	0
Security of Persons and Property:				
Personal Services	787,648	787,648	787,648	0
Materials and Supplies	21,203	21,203	21,203	0
Total Security of Persons and Property	808,851	808,851	808,851	0
Transportation:				
Personal Services	17,095	17,095	17,095	0
Materials and Supplies	5,207	5,207	5,207	0
Total Transportation	22,302	22,302	22,302	0
Community Environment:				
Personal Services	5,820	5,820	5,820	0
Materials and Supplies Contractual Services	11,932 30,000	11,932 30,000	11,932 30,000	$0 \\ 0$
Contractual Services	30,000	30,000	30,000	
Total Community Environment	47,752	47,752	47,752	0
Leisure Time Activities:				
Personal Services	19,988	19,988	19,988	0
Materials and Supplies	33,051	33,051	33,051	0
Total Leisure Time Activities	53,039	53,039	53,039	0
Capital Outlay:				
Personal Services	4,710	4,710	4,710	0
Materials and Supplies	6,410	6,410	6,410	0
••				
Total Capital Outlay	11,120	11,120	11,120	0
Total Expenditures	1,186,811	1,186,811	1,186,811	0
Net Change in Fund Balance	0	0	0	0
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$0	\$0	\$0	\$0

City of Avon, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual Lorain Public Library Fund For the Year Ended December 31, 2020

	Budgeted A	Amounts		Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues				
Property Taxes	\$437,099	\$429,826	\$429,826	\$0
Intergovernmental	52,544	51,670	51,670	0
Total Revenues	489,643	481,496	481,496	0
Expenditures				
Intergovernmental	481,019	481,496	481,496	0
Net Change in Fund Balance	8,624	0	0	0
Fund Balance Beginning of Year	0	0	0	0
Fund Balance End of Year	\$8,624	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Tax Increment Financing Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
<b>Revenues</b> Payments in Lieu of Taxes	\$8,026,116	\$7,669,095	\$7,669,095	\$0
Expenditures				
Current: General Government:				
Contractual Services	5,122,669	5,112,669	5,104,644	8,025
Debt Service:				
Principal Retirement	1,294,771	1,534,771	1,453,411	81,360
Interest and Fiscal Charges	1,172,837	842,837	795,797	47,040
Total Debt Service	2,467,608	2,377,608	2,249,208	128,400
Total Expenditures	7,590,277	7,490,277	7,353,852	136,425
Excess of Revenues Over Expenditures	435,839	178,818	315,243	136,425
Other Financing Uses				
Transfers Out	(267,444)	(267,444)	(267,444)	0
Net Change in Fund Balance	168,395	(88,626)	47,799	136,425
Fund Balance Beginning of Year	168,242	168,242	168,242	0
Fund Balance End of Year	\$336,637	\$79,616	\$216,041	\$136,425

City of Avon, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Equipment Fund
For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with Final Budget
	Original Budget	Final Budget	Actual	Positive (Negative)
Revenues				
Property Taxes	\$738,368	\$781,870	\$781,870	\$0
Intergovernmental	44,257	46,865	46,865	0
Miscellaneous	39,466	42,472	42,472	0
Total Revenues	822,091	871,207	871,207	0
Expenditures Capital Outlay: Equipment:				
Materials and Supplies	17,000	19,975	11,384	8,591
Capital Outlay	663,531	1,191,047	1,045,530	145,517
Total Expenditures	680,531	1,211,022	1,056,914	154,108
Excess of Revenues Over (Under) Expenditures	141,560	(339,815)	(185,707)	154,108
Other Financing Sources				
Sale of Capital Assets	11,562	11,562	11,562	0
Net Change in Fund Balance	153,122	(328,253)	(174,145)	154,108
Fund Balance Beginning of Year	848,907	848,907	848,907	0
Prior Year Encumbrances Appropriated	38,531	38,531	38,531	0
Fund Balance End of Year	\$1,040,560	\$559,185	\$713,293	\$154,108

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Storm Water Detention Fund For the Year Ended December 31, 2020

	Budgeted A	Budgeted Amounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$120,000	\$33,077	\$33,077	\$0
Expenditures Capital Outlay: Storm Water Detention: Contractual Services	150,000	306,000	130,404	175,596
Net Change in Fund Balance	(30,000)	(272,923)	(97,327)	175,596
Fund Balance Beginning of Year	533,489	533,489	533,489	0
Fund Balance End of Year	\$503,489	\$260,566	\$436,162	\$175,596

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Land Purchases Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0_	\$0
Expenditures				
Debt Service:	<b>7</b> 00 000	<b>55</b> 0.000	<b>7.5</b> 0,000	0
Principal Retirement	500,000	750,000	750,000	0
Interest and Fiscal Charges	30,000	30,000	30,000	0
Total Expenditures	530,000	780,000	780,000	0
Excess of Revenues Under Expenditures	(530,000)	(780,000)	(780,000)	0
Other Financing Sources				
General Obligation Notes Issued	500,000	750,000	750,000	0
Transfers In	50,000	50,000	50,000	0
		<u> </u>		
Total Other Financing Sources	550,000	800,000	800,000	0
Net Change in Fund Balance	20,000	20,000	20,000	0
Fund Balance Beginning of Year	53,761	53,761	53,761	0
Fund Balance End of Year	\$73,761	\$73,761	\$73,761	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Sidewalk Programs Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$0	\$4,888	\$4,888	\$0
Expenditures Capital Outlay: Sidewalk Programs:				
Capital Outlay	79,852	79,852	38,017	41,835
Excess of Revenues Under Expenditures	(79,852)	(74,964)	(33,129)	41,835
Other Financing Sources	77,000	75.000	75,000	0
Transfers In	75,000	75,000	75,000	0
Net Change in Fund Balance	(4,852)	36	41,871	41,835
Fund Balance Beginning of Year	32,311	32,311	32,311	0
Prior Year Encumbrances Appropriated	4,852	4,852	4,852	0
Fund Balance End of Year	\$32,311	\$37,199	\$79,034	\$41,835

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Storm and Sanitary Sewers Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues	фо	¢1 172	<b>\$1.172</b>	<b>#</b> 0
Interest	\$0	\$1,173	\$1,173	\$0
Expenditures Capital Outlay: Storm Sewers:				
Capital Outlay	4,429,663	3,879,663	3,610,242	269,421
Excess of Revenues Under Expenditures	(4,429,663)	(3,878,490)	(3,609,069)	269,421
Other Financing Sources (Uses)				
General Obligation Notes Issued Transfers In	4,000,000 300,000	3,600,000 300,000	3,600,000 300,000	0
Advances Out	0	(132,000)	(132,000)	0
Total Other Financing Sources (Uses)	4,300,000	3,768,000	3,768,000	0
Net Change in Fund Balance	(129,663)	(110,490)	158,931	269,421
Fund Balance Beginning of Year	6,219	6,219	6,219	0
Prior Year Encumbrances Appropriated	129,663	129,663	129,663	0
Fund Balance End of Year	\$6,219	\$25,392	\$294,813	\$269,421

**City of Avon, Ohio**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Municipal Buildings Fund For the Year Ended December 31, 2020

Revenues         Separation of the process of Services of		Budgeted A	Amounts		Variance with Final Budget
Charges for Services         \$64,825         \$21,105         \$21,154         \$49           Licenses and Permits         0         0         7,700         7,700           Intergovernmental         7,430         2,419         2,419         0           Contributions and Donations         120,711         39,300         39,300         0           Rentals         618,556         201,334         191,101         (10,283)           Miscellaneous         1,978         644         644         0           Total Revenues         813,500         264,852         262,318         (2,534)           Expenditures           Expenditures         2,252,000         2,077,000         2,070,000         1,00		_		Actual	Positive
Charges for Services         \$64,825         \$21,105         \$21,154         \$49           Licenses and Permits         0         0         7,700         7,700           Intergovernmental         7,430         2,419         2,419         0           Contributions and Donations         120,711         39,300         39,300         0           Rentals         618,556         201,334         191,101         (10,283)           Miscellaneous         1,978         644         644         0           Total Revenues         813,500         264,852         262,318         (2,534)           Expenditures           Expenditures         2,252,000         2,077,000         2,070,000         1,00	Revenues				
Intergovernmental		\$64,825	\$21,105	\$21,154	\$49
Contributions and Donations         120,711         39,300         39,300         0           Rentals         618,556         201,384         191,101         (10,283)           Miscellaneous         1,978         644         644         0           Total Revenues         813,500         264,852         262,318         (2,534)           Expenditures           Capital Outlay:         813,500         264,852         262,318         (2,534)           Expenditures           Capital Outlay:           Municipal Buildings:         7         121,437         60,662         60,775           Materials and Supplies         61,912         45,922         24,633         21,289           Contractual Services         301,706         199,561         166,534         33,027           Capital Outlay         12,147         12,147         2,147         10,000           Other         2,000         4,133         16,985         (12,880)           Total Capital Outlay         698,202         383,202         270,961         112,241           Debt Service:         Principal Retirement         2,252,000         2,077,000         2,070,000         7,000           Intere					7,700
Rentals Miscellaneous         618,556 1,978         201,384 644         191,101 (10,283) (10,283)           Miscellaneous         1,978         644         644         0           Total Revenues         813,500         264,852         262,318         (2,534)           Expenditures           Capital Outlay:         Westernic Structures           Municipal Buildings:         Personal Services         320,437 (121,437) (60,662) (60,775) (60,622) (20,775) (60,622) (20,775) (20,700) (20,770) (20,700) (20,770) (20,700) (10					
Miscellaneous         1,978         644         644         0           Total Revenues         813,500         264,852         262,318         (2,534)           Expenditures         Capital Outlay:         Services         320,437         121,437         60,662         60,775           Materials and Supplies         61,912         45,922         24,633         21,289           Contractual Services         301,706         199,561         166,534         33,027           Capital Outlay         12,147         12,147         2,147         10,000           Other         2,000         4,135         16,985         (12,850)           Total Capital Outlay         698,202         383,202         270,961         112,241           Debt Service:         2         2,077,000         2,070,000         7,000           Interest and Fiscal Charges         24,780         24,780         24,780         0           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707				,	
Expenditures         813,500         264,852         262,318         (2,534)           Expenditures         Capital Outlay:         Wunicipal Buildings:         Services         320,437         121,437         60,662         60,775           Materials and Supplies         61,912         45,922         24,633         21,289           Contractual Services         301,706         199,561         166,534         33,027           Capital Outlay         12,147         12,147         2,147         10,000           Other         2,000         4,135         16,985         (12,850)           Total Capital Outlay         698,202         383,202         270,961         112,241           Debt Service:         Principal Retirement         2,252,000         2,077,000         2,070,000         7,000           Interest and Fiscal Charges         24,780         24,780         24,780         0         0           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other					
Expenditures Capital Outlay: Municipal Buildings: Personal Services 320,437 121,437 60,662 60,775 Materials and Supplies 61,912 45,922 24,633 21,289 Contractual Services 301,706 199,561 166,534 33,027 Capital Outlay 12,147 12,147 2,147 10,000 Other 2,000 4,135 16,985 (12,850)  Total Capital Outlay 698,202 383,202 270,961 112,241  Debt Service: Principal Retirement 2,252,000 2,077,000 2,070,000 7,000 Interest and Fiscal Charges 24,780 24,780 24,780 0  Total Debt Service 2,276,780 2,101,780 2,094,780 7,000  Total Expenditures 2,974,982 2,484,982 2,365,741 119,241  Excess of Revenues Under Expenditures (2,161,482) (2,220,130) (2,103,423) 116,707  Other Financing Sources General Obligation Notes Issued 1,400,000 1,400,000 700,000 0  Total Other Financing Sources 2,100,000 2,100,000 2,100,000 0  Total Other Financing Sources 2,100,000 2,100,000 2,100,000 0  Net Change in Fund Balance (61,482) (120,130) (3,423) 116,707  Fund Balance Beginning of Year 166,592 166,592 0  Prior Year Encumbrances Appropriated 57,096 57,096 57,096 0			_		
Capital Outlay:         Municipal Buildings:           Personal Services         320,437         121,437         60,662         60,775           Materials and Supplies         61,912         45,922         24,633         21,289           Contractual Services         301,706         199,561         166,534         33,027           Capital Outlay         12,147         12,147         2,147         10,000           Other         2,000         4,135         16,985         (12,850)           Total Capital Outlay         698,202         383,202         270,961         112,241           Debt Service:         Principal Retirement         2,252,000         2,077,000         2,070,000         7,000           Interest and Fiscal Charges         24,780         24,780         24,780         0           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         2,100,000         1,400,000         1,400,000         0         0	Total Revenues	813,500	264,852	262,318	(2,534)
Municipal Buildings:         Personal Services         320,437         121,437         60,662         60,775           Materials and Supplies         61,912         45,922         24,633         21,289           Contractual Services         301,706         199,561         166,534         33,027           Capital Outlay         12,147         12,147         2,147         10,000           Other         2,000         4,135         16,985         (12,850)           Total Capital Outlay         698,202         383,202         270,961         112,241           Debt Service:         Principal Retirement         2,252,000         2,077,000         2,070,000         7,000           Interest and Fiscal Charges         24,780         24,780         24,780         0           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         1,400,000         1,400,000         700,000         700,000         0           Transfers In         700,000					
Personal Services         320,437         121,437         60,662         60,775           Materials and Supplies         61,912         45,922         24,633         21,289           Contractual Services         301,706         199,561         166,534         33,027           Capital Outlay         12,147         12,147         2,147         10,000           Other         2,000         4,135         16,985         (12,850)           Total Capital Outlay         698,202         383,202         270,961         112,241           Debt Service:         Principal Retirement         2,252,000         2,077,000         2,070,000         7,000           Interest and Fiscal Charges         24,780         24,780         24,780         0           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         2,100,000         1,400,000         1,400,000 <td></td> <td></td> <td></td> <td></td> <td></td>					
Contractual Services         301,706         199,561         166,534         33,027           Capital Outlay         12,147         12,147         2,147         10,000           Other         2,000         4,135         16,985         (12,850)           Total Capital Outlay         698,202         383,202         270,961         112,241           Debt Service:         Principal Retirement         2,252,000         2,077,000         2,070,000         7,000           Interest and Fiscal Charges         24,780         24,780         24,780         0           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         General Obligation Notes Issued         1,400,000         1,400,000         1,400,000         0           Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0           Total Other Financing Sources         2,100,000         2,100,000         3,423)         116,707           Fund Balance Beginning of Yea		320,437	121,437	60,662	60,775
Capital Outlay Other         12,147 2,000         12,147 4,135         16,985 (12,850)           Total Capital Outlay         698,202         383,202         270,961         112,241           Debt Service:         Principal Retirement Interest and Fiscal Charges         2,252,000 2,077,000 2,070,000 2,070,000 7,000         7,000 1,000 7,000           Interest and Fiscal Charges         24,780 24,780 24,780 24,780 24,780 7,000         2,004,780 7,000           Total Debt Service         2,276,780 2,101,780 2,094,780 7,000         7,000           Total Expenditures         2,974,982 2,484,982 2,365,741 119,241         119,241           Excess of Revenues Under Expenditures         (2,161,482) (2,220,130) (2,103,423) 116,707         116,707           Other Financing Sources         General Obligation Notes Issued 700,000 700,000 700,000 700,000 0         0         0           Transfers In 700,000 700,000 700,000 700,000 700,000 0         0         0         0           Total Other Financing Sources         2,100,000 2,100,000 2,100,000 0         0         0           Net Change in Fund Balance         (61,482) (120,130) (3,423) 116,707         116,707           Fund Balance Beginning of Year         166,592 166,592 166,592 0         0           Prior Year Encumbrances Appropriated         57,096 57,096 57,096 57,096 0         0					
Other         2,000         4,135         16,985         (12,850)           Total Capital Outlay         698,202         383,202         270,961         112,241           Debt Service:         Principal Retirement Interest and Fiscal Charges         2,252,000         2,077,000         2,070,000         7,000           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         General Obligation Notes Issued         1,400,000         1,400,000         1,400,000         0           Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0					
Total Capital Outlay         698,202         383,202         270,961         112,241           Debt Service:         Principal Retirement         2,252,000         2,077,000         2,070,000         7,000           Interest and Fiscal Charges         24,780         24,780         24,780         0           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         General Obligation Notes Issued         1,400,000         1,400,000         1,400,000         0         0           Transfers In         700,000         700,000         700,000         0         0           Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,0					
Debt Service:         Principal Retirement         2,252,000         2,077,000         2,070,000         7,000           Interest and Fiscal Charges         24,780         24,780         24,780         24,780         0           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         General Obligation Notes Issued         1,400,000         1,400,000         1,400,000         0           Transfers In         700,000         700,000         700,000         0           Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0	Other	2,000	4,133	10,983	(12,630)
Principal Retirement Interest and Fiscal Charges         2,252,000 24,780         2,077,000 24,780         7,000 7           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         General Obligation Notes Issued         1,400,000         1,400,000         1,400,000         0           Transfers In         700,000         700,000         700,000         0         0           Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0	Total Capital Outlay	698,202	383,202	270,961	112,241
Interest and Fiscal Charges         24,780         24,780         24,780         0           Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         General Obligation Notes Issued         1,400,000         1,400,000         1,400,000         0           Transfers In         700,000         700,000         700,000         0         0           Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0	Debt Service:				
Total Debt Service         2,276,780         2,101,780         2,094,780         7,000           Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         General Obligation Notes Issued         1,400,000         1,400,000         1,400,000         0           Transfers In         700,000         700,000         700,000         0         0           Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0		2,252,000			7,000
Total Expenditures         2,974,982         2,484,982         2,365,741         119,241           Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         General Obligation Notes Issued         1,400,000         1,400,000         1,400,000         0           Transfers In         700,000         700,000         700,000         0           Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0	Interest and Fiscal Charges	24,780	24,780	24,780	0
Excess of Revenues Under Expenditures         (2,161,482)         (2,220,130)         (2,103,423)         116,707           Other Financing Sources         General Obligation Notes Issued         1,400,000         1,400,000         1,400,000         0           Transfers In         700,000         700,000         700,000         0           Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0	Total Debt Service	2,276,780	2,101,780	2,094,780	7,000
Other Financing Sources         General Obligation Notes Issued         1,400,000 700,000         1,400,000 1,400,000 700,000         0           Transfers In         700,000 700,000         700,000 700,000         0           Total Other Financing Sources         2,100,000 2,100,000         2,100,000         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0	Total Expenditures	2,974,982	2,484,982	2,365,741	119,241
General Obligation Notes Issued         1,400,000         1,400,000         1,400,000         1,400,000         0           Transfers In         700,000         700,000         700,000         0           Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0	Excess of Revenues Under Expenditures	(2,161,482)	(2,220,130)	(2,103,423)	116,707
General Obligation Notes Issued         1,400,000         1,400,000         1,400,000         1,400,000         0           Transfers In         700,000         700,000         700,000         0           Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0	Other Financing Sources				
Total Other Financing Sources         2,100,000         2,100,000         2,100,000         0           Net Change in Fund Balance         (61,482)         (120,130)         (3,423)         116,707           Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0		1,400,000		1,400,000	0
Net Change in Fund Balance       (61,482)       (120,130)       (3,423)       116,707         Fund Balance Beginning of Year       166,592       166,592       166,592       0         Prior Year Encumbrances Appropriated       57,096       57,096       57,096       0	Transfers In	700,000	700,000	700,000	0
Fund Balance Beginning of Year         166,592         166,592         166,592         0           Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0	Total Other Financing Sources	2,100,000	2,100,000	2,100,000	0
Prior Year Encumbrances Appropriated         57,096         57,096         57,096         0	Net Change in Fund Balance	(61,482)	(120,130)	(3,423)	116,707
	Fund Balance Beginning of Year	166,592	166,592	166,592	0
Fund Balance End of Year         \$162,206         \$103,558         \$220,265         \$116,707	Prior Year Encumbrances Appropriated	57,096	57,096	57,096	0
	Fund Balance End of Year	\$162,206	\$103,558	\$220,265	\$116,707

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Recreation Complex Fund For the Year Ended December 31, 2020

	Budgeted A	mounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues Municipal Income Taxes	\$1,342,674	\$1,315,764	\$1,315,764	\$0
-	Ψ1,012,011	Ψ1,616,761	ψ1,515,751	Ψ0
Expenditures Capital Outlay:				
Recreation Complex:				
Contractual Services	40,036	40,036	39,473	563
Debt Service:				
Principal Retirement	827,500	898,750	898,750	0
Interest and Fiscal Charges	521,324	521,324	521,324	0
Total Debt Service	1,348,824	1,420,074	1,420,074	0
Total Expenditures	1,388,860	1,460,110	1,459,547	563
Net Change in Fund Balance	(46,186)	(144,346)	(143,783)	563
Fund Balance Beginning of Year	151,195	151,195	151,195	0
Fund Balance End of Year	\$105,009	\$6,849	\$7,412	\$563

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Stadium Marquee Fund For the Year Ended December 31, 2020

	Budgeted A	mounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Charges for Services	\$35,000	\$30,000	\$30,000	\$0
Expenditures Capital Outlay: Stadium Marquee: Capital Outlay	38,004	38,004	8,004	30,000
Net Change in Fund Balance	(3,004)	(8,004)	21,996	30,000
Fund Balance Beginning of Year	41,867	41,867	41,867	0
Prior Year Encumbrances Appropriated	8,004	8,004	8,004	0
Fund Balance End of Year	\$46,867	\$41,867	\$71,867	\$30,000

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Capital Improvements Fund For the Year Ended December 31, 2020

	Budgeted A	Amounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0	\$0
Expenditures	0	0	0	0
Excess of Revenues Over Expenditures	0	0	0	0
Other Financing Sources (Uses)				
Transfers In Transfers Out	235,920	235,920	235,919	(1) 0
Transfers Out	(300,000)	(300,000)	(300,000)	
Total Other Financing Sources (Uses)	(64,080)	(64,080)	(64,081)	(1)
Net Change in Fund Balance	(64,080)	(64,080)	(64,081)	(1)
Fund Balance Beginning of Year	65,569	65,569	65,569	0
Fund Balance End of Year	\$1,489	\$1,489	\$1,488	(\$1)

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Every Child's Playground Fund For the Year Ended December 31, 2020

	Budgeted A	Amounts		Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues				
Contributions and Donations	\$12,000	\$12,000	\$12,000	\$0
Expenditures	0	0	0	0
Excess of Revenues Over Expenditures	12,000	12,000	12,000	0
Other Financing Uses Transfers Out	(21,674)	(21,674)	(21,674)	0
Net Change in Fund Balance	(9,674)	(9,674)	(9,674)	0
Fund Balance Beginning of Year	21,675	21,675	21,675	0
Fund Balance End of Year	\$12,001	\$12,001	\$12,001	\$0

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Avon Veterans Memorial Construction Fund For the Year Ended December 31, 2020

	Budgeted A	Amounts		Variance with	
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)	
Revenues					
Intergovernmental	\$0	\$0	\$0	\$0	
Expenditures Capital Outlay: Avon Veterans Memorial Construction: Capital Outlay	18,261	18,261	16,950	1,311	
Net Change in Fund Balance	(18,261)	(18,261)	(16,950)	1,311	
Fund Balance Beginning of Year	19,834	19,834	19,834	0	
Prior Year Encumbrances Appropriated	18,261	18,261	18,261	0	
Fund Balance End of Year	\$19,834	\$19,834	\$21,145	\$1,311	

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual City-Wide Bike Trails Fund For the Year Ended December 31, 2020

	Budgeted A	amounts		Variance with
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$29,320	\$29,320	\$29,320	\$0
Expenditures Capital Outlay: City-Wide Bike Trails: Capital Outlay	60,350	60,350	51,900	8,450
Net Change in Fund Balance	(31,030)	(31,030)	(22,580)	8,450
Fund Balance Beginning of Year	36,030	36,030	36,030	0
Fund Balance End of Year	\$5,000	\$5,000	\$13,450	\$8,450

Schedule of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP Basis) and Actual Storm Water Fund For the Year Ended December 31, 2020

	Budgeted Amounts			Variance with	
	Original Budget	Final Budget	Actual	Final Budget Positive (Negative)	
Revenues					
Charges for Services	\$425,000	\$395,000	\$395,351	\$351	
Intergovernmental	4,075	4,075	4,075	0	
Total Revenues	429,075	399,075	399,426	351	
Expenses					
Personal Services	147,389	147,389	126,686	20,703	
Materials and Supplies	128,869	128,692	104,550	24,142	
Contractual Services	220,027	220,204	176,375	43,829	
Other	11,000	11,000	6,551	4,449	
Total Expenses	507,285	507,285	414,162	93,123	
Net Change in Fund Equity	(78,210)	(108,210)	(14,736)	93,474	
Fund Equity Beginning of Year	116,427	116,427	116,427	0	
Prior Year Encumbrances Appropriated	6,040	6,040	6,040	0	
Fund Equity End of Year	\$44,257	\$14,257	\$107,731	\$93,474	

# STATISTICAL SECTION

# **Statistical Section**

This part of the City of Avon, Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

**Contents** Page(s) **Financial Trends S2-S13** These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time. **Revenue Capacity** S14-S25 These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax and the municipal income tax. **Debt Capacity** S26-S30 These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future. **Economic and Demographic Information** S31-S35 These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.

### **Operating Information**

S36-S41

These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

City of Avon, Ohio
Net Position By Component
Last Ten Years (Accrual Basis of Accounting)

	2020	2019	2018	2017 (1)
Governmental Activities:				
Net Investment in Capital Assets	\$47,488,427	\$44,244,473	\$40,705,398	\$36,346,679
Restricted:				
Capital Projects	1,353,570	939,036	1,414,965	673,086
Debt Service	12,025,588	11,900,099	12,350,278	12,259,293
Fire Department	1,066,320	635,889	516,991	457,789
Street Construction, Maintenance and Repair	1,783,288	1,653,925	1,305,160	936,227
Other Purposes	3,430,891	2,445,593	2,363,384	2,653,685
Unrestricted (Deficit)	(13,027,023)	(13,212,611)	(25,390,793)	(24,458,137)
Total Governmental Activities Net Position	54,121,061	48,606,404	33,265,383	28,868,622
Business-Type Activities:				
Net Investment in Capital Assets	33,442,569	31,342,561	29,208,283	27,540,894
Unrestricted (Deficit)	6,146,144	6,020,879	7,119,691	7,002,552
Total Business-Type Activities Net Position	39,588,713	37,363,440	36,327,974	34,543,446
Primary Government:				
Net Investment in Capital Assets	80,930,996	75,587,034	69,913,681	63,887,573
Restricted	19,659,657	17,574,542	17,950,778	16,980,080
Unrestricted (Deficit)	(6,880,879)	(7,191,732)	(18,271,102)	(17,455,585)
Total Primary Government Net Position	\$93,709,774	\$85,969,844	\$69,593,357	\$63,412,068

<sup>(1)</sup> The City reported the impacts of GASB Statement No. 68 and 75 beginning in 2014 and 2017, respectively.

2016	2015	2014 (1)	2013	2012	2011
	******				*
\$36,167,606	\$35,118,979	\$29,363,504	\$35,478,485	\$42,052,213	\$48,907,059
0	0	0	0	2,865,172	1,890,372
6,845,284	6,970,159	7,274,056	7,431,775	5,139,122	2,015,083
1,819,386	1,566,828	1,763,116	1,487,099	1,035,146	710,228
797,185	877,451	758,676	1,294,404	1,471,867	1,440,649
1,388,994	844,041	709,230	478,438	665,960	44,024
(7,739,091)	(7,953,442)	(7,407,222)	894,802	(7,415,865)	(8,747,905)
39,279,364	37,424,016	32,461,360	47,065,003	45,813,615	46,259,510
27,325,569	25,107,622	24,624,861	25,528,673	25,871,513	29,636,176
7,627,901	6,581,243	5,817,722	5,358,825	5,481,758	(182,452)
34,953,470	31,688,865	30,442,583	30,887,498	31,353,271	29,453,724
63,493,175	60,226,601	53,988,365	61,007,158	67,923,726	78,543,235
10,850,849	10,258,479	10,505,078	10,691,716	11,177,267	6,100,356
(111,190)	(1,372,199)	(1,589,500)	6,253,627	(1,934,107)	(8,930,357)
\$74,232,834	\$69,112,881	\$62,903,943	\$77,952,501	\$77,166,886	\$75,713,234

City of Avon, Ohio
Changes in Net Position
Last Ten Years
(Accrual Basis of Accounting)

	2020	2019	2018 (1)	2017
Program Revenues				
Governmental Activities:				
Charges for Services and Operating Assessments				
General Government	\$2,477,969	\$3,293,553	\$2,401,683	\$8,114,096
Security of Persons and Property	722,746	771,395	724,024	672,185
Transportation	2,106	5,147	447	5,810
Community Environment	1,452,621	2,065,815	1,426,275	1,282,241
Basic Utility Services	33,077	49,696	146,909	165,369
Leisure Time Activities	325,634	547,361	449,303	373,357
Subtotal - Charges for Services	5,014,153	6,732,967	5,148,641	10,613,058
Operating Grants and Contributions:	3,014,133	0,732,707	3,140,041	10,013,030
General Government	246,052	0	0	0
Security of Persons and Property	1,053,281	117,989	108,765	91,377
Transportation	1,743,037	1,696,424	1,289,739	1,257,588
Community Environment	188,803	217,444	218,047	312,305
Leisure Time Activities	455,757	119,885	58,810	62,251
Subtotal - Operating Grants and Contributions	3,686,930	2,151,742	1,675,361	1,723,521
Capital Grants and Contributions:	3,000,230	2,131,712	1,073,301	1,723,321
General Government	0	0	36.483	139,194
Security of Persons and Property	47,091	61,719	0	0
Transportation	2,006,184	1,253,803	1,605,739	613,588
Community Environment	46,607	61,194	366,738	228,861
Basic Utility Services	1,050,130	916,005	2,589,937	761,643
Leisure Time Activities	12,000	48,500	17,500	58,100
Subtotal - Capital Grants and Contributions	3,162,012	2,341,221	4,616,397	1,801,386
Total Governmental Activities Program Revenues	11,863,095	11,225,930	11,440,399	14,137,965
Business-Type Activities:				
Charges for Services:				
Water	5,164,986	4,622,337	4,557,586	4,406,393
Sewer	4,751,590	4,535,296	4,293,225	4,073,106
Storm Water	401,766	402,000	393,601	0
Subtotal - Charges for Services	10,318,342	9,559,633	9,244,412	8,479,499
Operating Grants and Contributions				
Water	10,418	0	0	0
Sewer	8,172	0	0	0
Storm Water	4,075	0	0	0
Subtotal - Operating Grants and Contributions	22,665	0	0	0
Capital Grants and Contributions				
Water	0	0	0	99,375
Sewer	319,525	290,378	760,388	401,656
Subtotal - Capital Grants and Contributions	319,525	290,378	760,388	501,031
Total Business-Type Activities Program Revenues	10,660,532	9,850,011	10,004,800	8,980,530
Total Primary Government Program Revenues	\$22,523,627	\$21,075,941	\$21,445,199	\$23,118,495

2016	2015 (1)	2014	2013	2012	2011
\$2,030,361	\$2,290,540	\$2,016,543	\$6,309,922	\$6,766,870	\$1,628,202
546,672	488,084	435,775	440,527	488,240	1,816
0	0	0	1,251,613	95,000	0
1,332,972	1,463,186	1,092,889	779,557	885,991	394,643
226,175	139,941	87,182	34,791	18,911	0
499,486	330,063 4,711,814	336,570	277,233 9,093,643	234,889 8,489,901	221,838 2,246,499
4,635,666	4,/11,814	3,968,959	9,093,043	8,489,901	2,246,499
0	0	7,778	5,168	7,851	9,033
92,698	99,565	108,650	89,373	75,479	10,448
1,265,019	1,210,312	1,239,055	1,178,946	1,177,492	1,112,132
0	0	0	0	0	11,955
64,361	72,308	64,625	70,213	24,594	21,675
1,422,078	1,382,185	1,420,108	1,343,700	1,285,416	1,165,243
74,008	72,453	75,239	108,822	74,772	325,251
74,008	0	0	0	0	0
2.273.112	3,689,916	699,636	628,713	110,124	246.075
261,457	40,663	420,710	364,393	0	0
1,543,907	1,421,007	0	0	0	0
33,333	0	0	0	0	0
4,185,817	5,224,039	1,195,585	1,101,928	184,896	571,326
10,243,561	11,318,038	6,584,652	11,539,271	9,960,213	3,983,068
10,243,301	11,510,050	0,364,032	11,339,271	7,700,213	3,763,008
4,721,224	3,545,630	3,250,484	2,561,315	3,170,442	2,105,969
4,160,768	3,604,548	3,330,982	1,788,695	2,738,682	1,644,692
8,881,992	7,150,178	6,581,466	4,350,010	5,909,124	3,750,661
0,001,772	7,130,176	0,361,400	4,550,010	3,909,124	3,730,001
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	0	0	210 715	97 905	77.010
0 590 <b>.</b> 677	0 2,003,839	0 111,193	318,715 230,520	87,805 185,721	77,010 63,408
590,677	2,003,839	111,193	549,235	273,526	140,418
270,011	2,000,000	111,175	0.19,200	2.3,320	110,110
9,472,669	9,154,017	6,692,659	4,899,245	6,182,650	3,891,079
\$19,716,230	\$20,472,055	\$13,277,311	\$16,438,516	\$16,142,863	\$7,874,147

(continued)

City of Avon, Ohio
Changes in Net Position (continued)
Last Ten Years
(Accrual Basis of Accounting)

	2020	2019	2018 (1)	2017
Expenses				
Governmental Activities:				
General Government	\$6,779,429	\$6,434,578	\$4,582,465	\$4,552,425
General Government - Intergovernmental	481,496	481,222	486,023	0
Security of Persons and Property	15,034,371	2,189,332	14,263,912	12,455,701
Transportation	6,650,222	7,147,202	6,587,258	6,356,119
Community Environment	3,804,932	4,248,527	3,035,192	2,348,421
Basic Utility Services	954,292	1,310,333	904,786	840,382
Leisure Time Activities	2,102,270	2,584,382	2,071,772	2,200,268
Interest and Fiscal Charges	1,937,004	2,669,789	2,681,243	2,802,582
Total Governmental Activities Expenses	37,744,016	27,065,365	34,612,651	31,555,898
Business-Type Activities				
Water	4,133,977	3,660,184	3,635,564	4,098,831
Sewer	3,572,470	4,443,700	4,311,528	4,133,510
Storm Water	507,818	471,214	243,607	0
Total Business-Type Activities Expenses	8,214,265	8,575,098	8,190,699	8,232,341
Total Primary Government Program Expenses	45,958,281	35,640,463	42,803,350	39,788,239
Net (Expense)/Revenue				
Governmental Activities	(25,880,921)	(15,839,435)	(23,172,252)	(17,417,933)
Business-Type Activities	2,446,267	1,274,913	1,814,101	748,189
Total Primary Government Net Expense	(\$23,434,654)	(\$14,564,522)	(\$21,358,151)	(\$16,669,744)

2016	2015 (1)	2014	2013	2012	2011
\$4,632,151	\$4,340,391	\$5,326,980	\$6,098,761	\$5,244,263	\$4,525,898
0 11,960,179	0 10.611.997	0 10,094,196	0 10.444.993	9,315,052	0 8,769,685
6,463,824	5,453,943	5,862,901	6,538,774	6,284,978	4,150,279
4,068,001	2,147,727	1,728,765	1,544,542	1,521,616	1,320,973
911,121	814,317	688,440	996,170	618,381	682,667
1,629,373	1,377,791	1,302,661	1,888,391	1,432,240	1,464,779
2,565,722	3,032,601	2,976,565	2,822,762	2,688,373	2,300,130
32,230,371	27,778,767	27,980,508	30,334,393	27,104,903	23,214,411
2,999,014	4,509,372	3,102,338	3,063,812	3,239,898	2,338,775
3,390,641	3,466,945	3,555,325	2,311,111	1,142,172	1,662,416
0	0	0	0	0	0
6,389,655	7,976,317	6,657,663	5,374,923	4,382,070	4,001,191
38,620,026	35,755,084	34,638,171	35,709,316	31,486,973	27,215,602
(21,986,810)	(16,460,729)	(21,395,856)	(18,795,122)	(17,144,690)	(19,231,343)
3,083,014	1,177,700	34,996	(475,678)	1,800,580	(110,112)
(\$18,903,796)	(\$15,283,029)	(\$21,360,860)	(\$19,270,800)	(\$15,344,110)	(\$19,341,455)

(continued)

City of Avon, Ohio Changes in Net Position (continued) Last Ten Years (Accrual Basis of Accounting)

	2020	2019	2018 (1)	2017
<b>General Revenues and Other Changes in Net Position</b>				
Governmental Activities				
Taxes:				
Property Taxes Levied For:				
General Purposes	\$1,952,748	\$1,951,655	\$1,805,289	\$1,724,850
Streets	1,295,779	1,293,845	1,309,030	1,219,882
Police	721,007	722,005	706,811	653,997
Park Operating	306,895	306,437	310,032	288,920
Lorain Public Library	435,020	434,169	0	0
Library Bond Retirement	0	0	0	0
Equipment	781,046	779,858	790,383	579,088
Municipal Income Taxes levied for:	701,040	777,030	770,303	377,000
General Purposes	10,465,398	10,960,373	9,687,503	9,582,138
Fire Department	3,438,644	3,384,756	3,357,920	2,729,053
Police	3,438,644	3,384,757	3,357,920	3,095,920
Park Operating	1,312,712	1,284,559	1,224,588	1,197,897
Recreation Complex	1,324,185	1,284,557	1,224,588	1,197,897
Grants and Entitlements not Restricted to	1,324,163	1,204,337	1,224,366	1,197,097
Specific Programs	2,096,449	1,250,922	961,286	613,496
	2,090,449	2,215	240	1,825
Unrestricted Contributions	314,380	618,049	392.997	,
Investment Earnings	,	,	/	188,035
Payments in Lieu of Taxes	2,567,923	2,580,907	1,954,892	1,481,646
Gain on Sale of Capital Assets	0	0	16,717	0
Miscellaneous	660,285	640,674	388,076	532,736
Total Governmental Activities	31,111,315	30,879,738	27,488,272	25,087,380
Business-Type Activities				
Investment Earnings	0	391	7,198	0
Gain on Sale of Capital Assets	0	31,222	4,000	0
Miscellaneous	63,269	29,658	39,970	24,610
Total Business-Type Activities	63,269	61,271	51,168	24,610
Total Primary Government General Revenues				
and Other Changes in Net Position	31,174,584	30,941,009	27,539,440	25,111,990
Transfers				
Governmental Activities	284,263	300.718	80,741	65,424
	(284,263)	(300,718)	(80,741)	,
Business-Type Activities	(264,203)	(300,718)	(80,741)	(65,424)
Special Item		0	0	0
I-90 Interchange Project	0		0	0
Change in Net Position				
Governmental Activities	5,514,657	15,341,021	4,396,761	7,734,871
Business-Type Activities	2,225,273	1,035,466	1,784,528	707,375
Zasiness Type Heartines			1,707,320	,01,313
Total Primary Government Change in Net Position	\$7,739,930	\$16,376,487	\$6,181,289	\$8,442,246

<sup>(1)</sup> Expenses are first impacted by the implementation of GASB Statement No. 68 and 75 beginning in 2015 and 2018, respectively

:					
2016	2015 (1)	2014	2013	2012	2011
\$1,661,026	\$1,536,192	\$1,532,142	\$1,455,757	\$1,612,249	\$1,566,237
1,212,333	1,180,355	1,188,229	1,136,911	1,268,453	1,228,341
650,063	629,286	625,571	593,648	637,761	629,793
287,132	279,556	281,422	269,269	300,430	293,924
0	0	0	0 50 171	60.027	0 74 421
572,212	552,147	61,569 560,244	50,171 540,442	69,927 580,310	74,421 568,618
372,212	332,147	300,244	340,442	360,310	300,010
9,135,298	7,902,348	7,018,713	7,177,133	6,336,213	5,478,107
4,415,368	3,911,656	4,229,098	4,406,655	3,839,955	4,164,144
1,806,394	1,378,008	983,874	660,266	564,936	143,118
796,208	493,731	617,848	0	0	0
1,670,331	1,481,191	1,225,308	1,907,862	1,613,687	1,413,615
007.160	902 671	<b>5</b> 00 601	092 110	1 527 672	1 222 227
907,160 3,521	803,671 225	588,601 150	983,110 0	1,537,673 0	1,223,337 0
135,853	70,407	124,974	(17,879)	154,534	64,712
1,149,003	647,795	2,580,037	2,373,141	2,150,075	1,701,068
0	0	0	0	0	0
166,277	556,817	562,343	258,370	302,223	453,527
24.550.450	21 122 205	22 100 122	21.501.055	20.050.425	10.002.052
24,568,179	21,423,385	22,180,123	21,794,856	20,968,426	19,002,962
9,974	11,791	19,561	0	1,714	3,818
0	0	0	0	0	0
171,617	56,791	88,492	34,879	123,264	2,696
101 501	60.500	100.052	24.970	124.079	6.514
181,591	68,582	108,053	34,879	124,978	6,514
24,749,770	21,491,967	22,288,176	21,829,735	21,093,404	19,009,476
					(40.50)
0	0	(4,622)	24,974	26,011	(18,228)
0	0	4,622	(24,974)	(26,011)	18,228
0	0	0	(1,773,320)	(4,295,642)	(9,944,692)
					<del></del>
	40-5		4.6-1.505	//··= 00 =	/40 / 22 / 22 **
2,581,369	4,962,656	779,645	1,251,388	(445,895)	(10,191,301)
3,264,605	1,246,282	147,671	(465,773)	1,899,547	(85,370)
\$5,845,974	\$6,208,938	\$927,316	\$785,615	\$1,453,652	(\$10,276,671)
,5.0,7.7	+ =,=00,>20		<del>-</del>	,.00,002	(+,2/-0,0/1)

City of Avon, Ohio
Fund Balances, Governmental Funds
Last Ten Years
(Modified Accrual Basis of Accounting)

	2020	2019	2018	2017
General Fund				
Nonspendable	\$348,584	\$421,129	\$526,415	\$583,871
Assigned	1,202,926	1,942,930	204,368	770,604
Unassigned	11,708,330	9,363,127	8,851,170	6,922,744
Total General Fund	13,259,840	11,727,186	9,581,953	8,277,219
All Other Governmental Funds				
Nonspendable	365,214	312,487	417,293	394,414
Restricted	8,332,087	6,348,878	6,180,481	5,511,082
Committed	510,487	478,340	360,372	605,342
Assigned	3,441,236	919,311	1,061,126	711,663
Unassigned (Deficit)	(6,490,974)	(6,914,918)	(7,875,772)	(8,249,154)
Total All Other Governmental Funds (Deficit)	6,158,050	1,144,098	143,500	(1,026,653)
Total Governmental Funds (Deficit)	\$19,417,890	\$12,871,284	\$9,725,453	\$7,250,566

2016	2015	2014	2013	2012	2011
\$190,961 112,088 5,970,523	\$189,085 1,199,671 3,629,253	\$202,048 863,715 4,290,707	\$1,168,421 341,665 4,569,321	\$1,170,558 1,742,480 6,058,076	\$1,250,272 107,024 7,509,648
6,273,572	5,018,009	5,356,470	6,079,407	8,971,114	8,866,944
345,794 5,003,524 914,525 630,353 (13,835,549)	284,776 4,375,547 721,199 362,947 (8,098,171)	228,638 5,927,793 594,804 244,226 (2,575,669)	242,741 6,055,705 417,020 307,741 (6,832,098)	201,058 6,180,850 497,513 683,639 (18,792,013)	178,349 4,539,257 565,102 39,389 (18,668,420)
(6,941,353)	(2,353,702)	4,419,792	191,109	(11,228,953)	(13,346,323)
(\$667,781)	\$2,664,307	\$9,776,262	\$6,270,516	(\$2,257,839)	(\$4,479,379)

City of Avon, Ohio
Changes in Fund Balances, Governmental Funds
Last Ten Years
(Modified Accrual Basis of Accounting)

	2020	2019	2018	2017
Revenues	·	· · · · · · · · · · · · · · · · · · ·	<u> </u>	· · · · · · · · · · · · · · · · · · ·
Property Taxes	\$5,492,910	\$5,493,746	\$4,941,026	\$4,507,570
Payments in Lieu of Taxes	2,564,451	2,592,018	1,946,184	1,490,985
Municipal Income Taxes	20,237,577	20,134,539	18,661,469	17,816,561
Charges for Services	1,846,872	2,378,470	2,243,007	2,076,575
Licenses and Permits	2,662,693	2,751,044	1,542,150	1,127,049
Fines and Forfeitures	225,317	256,941	213,004	153,008
Intergovernmental	5,726,539	4,030,664	2,787,589	2,923,261
Special Assessments	1,096,352	1,301,607	1,066,893	744,363
Interest	314,380	618,049	392,997	188,035
Contributions and Donations	89,350	115,875	73,377	93,230
Rentals	216,191	494,838	499,573	464,615
Miscellaneous	660,285	640,674	388,076	532,736
Total Revenues	41,132,917	40,808,465	34,755,345	32,117,988
Expenditures				
Current:				
General Government	5,294,000	5,067,537	3,686,590	3,514,261
Security of Persons and Property	12,401,121	12,163,716	11,403,635	10,699,681
Transportation	2,824,970	3,090,430	2,910,520	2,586,021
Community Environment	3,460,984	3,746,416	2,806,655	2,059,964
Basic Utility Services	0	0	0	0
Leisure Time Activities	1,610,167	1,960,248	1,636,582	1,832,622
Intergovernmental	481,496	481,222	486,023	0
Capital Outlay	6,030,566	5,196,463	3,360,689	4,450,283
Debt Service:				
Principal Retirement	6,973,591	6,981,291	7,242,175	7,756,574
Interest and Fiscal Charges	2,101,753	2,735,478	2,837,360	2,766,714
Issuance Costs	281,206	80,662	0	215,598
Total Expenditures	41,459,854	41,503,463	36,370,229	35,881,718
Excess of Revenues Under Expenditures	(326,937)	(694,998)	(1,614,884)	(3,763,730)
Other Financing Sources (Uses)				
Sale of Capital Assets	18,176	25,041	20,717	25,022
Inception of Capital Lease	0	0	0	0
Refunding Bonds Issued	33,123,860	0	0	1,975,000
General Obligation Bonds Issued	0	0	0	6,330,000
Special Assessment Bonds Issued	0	0	0	0
Premium on Bonds Issued	0	0	0	781,055
Notes Issued	6,100,000	3,250,000	3,900,000	4,400,000
Premium on Notes Issued	66,612	123,699	47,951	36,033
Loans Issued	108,629	141,371	0	0
Payment to Refunded Bond Escrow Agent	(32,827,997)	0	0	(1,930,457)
Transfers In	10,063,126	9,062,090	8,776,955	7,760,326
Transfers Out	(9,778,863)	(8,761,372)	(8,655,852)	(7,694,902)
Total Other Financing Sources (Uses)	6,873,543	3,840,829	4,089,771	11,682,077
Special Item	0	0	0	0
Net Change in Fund Balances	\$6,546,606	\$3,145,831	\$2,474,887	\$7,918,347
Debt Service as a Percentage of Noncapital Expenditures	25.3%	26.3%	30.3%	33.7%

2016	2015	2014	2013	2012	2011
\$4,412,562	\$4,197,012	\$4,234,545	\$4,043,296	\$4,388,175	\$4,506,378
1,156,913	663,744	2,535,911	2,373,141	2,150,075	1,701,068
17,848,810	15,451,834	14,129,864	13,227,628	12,036,712	10,555,273
2,168,666	1,710,546	1,383,468	2,563,870	3,018,040	811,160
1,434,048	1,973,368	1,472,885	1,110,765	770,884	742,571
145,250	281,221	262,517	188,494	399,610	203,505
2,773,270	4,791,149	2,247,864	2,612,270	2,953,599	3,286,920
798,590	744,494	837,217	2,026,513	481,394	410,752
135,853	70,407	124,974	(17,879)	154,534	64,712
36,850	39,475	4,606	1,803	0	625
448,955	424,554	422,160	411,833	391,088	380,000
166,277	556,817	562,343	258,330	302,223	453,527
31,526,044	30,904,621	28,218,354	28,800,064	27,046,334	23,116,491
3,780,366	3,625,119	4,585,168	4,795,581	4,528,308	3,644,554
10,015,974	9,827,877	9,752,745	9,457,216	8,751,701	8,403,805
2,960,063	2,546,580	2,809,212	2,382,597	2,235,594	2,474,040
2,155,968	2,139,948	1,742,815	1,510,405	1,439,019	1,268,823
0	0	0	0	8,587	46,497
1,302,536	1,123,760	1,119,428	1,614,582	1,272,269	1,350,087
0	0	0	0	0	0
15,364,564	13,047,443	4,350,175	5,836,420	10,969,183	3,816,253
2,912,141	2,621,565	2,602,713	2,443,614	2,051,057	7,530,941
2,553,703	3,088,258	3,226,688	2,740,512	2,380,527	2,363,849
295,316	0	106,786	176,031	206,242	178,073
41,340,631	38,020,550	30,295,730	30,956,958	33,842,487	31,076,922
(9,814,587)	(7,115,929)	(2,077,376)	(2,156,894)	(6,796,153)	(7,960,431)
835,925	3,974	22,322	25,141	0	0
117,535	0	0	0	0	0
26,834,600	0	0	0	0	2,620,000
0	0	5,235,000	8,735,028	11,575,392	5,760,000
0	0	0 211,786	3,084,972	3,734,608	122.026
1,575,047 5,075,000	0	211,780	556,031 0	536,863 0	133,036 0
93,692	0	0	0	0	0
57,414	0	114,014	32,423	97,167	0
(28,106,714)	0	0	0	(2,656,706)	(2,613,042)
8,237,262	8,710,298	8,700,814	11,872,993	8,410,863	9,652,720
(8,237,262)	(8,710,298)	(8,700,814)	(11,848,019)	(8,384,852)	(9,670,948)
6,482,499	3,974	5,583,122	12,458,569	13,313,335	5,881,766
0	0	0	(1,773,320)	(4,295,642)	(9,944,692)
(\$3,332,088)	(\$7,111,955)	\$3,505,746	\$8,528,355	\$2,221,540	(\$12,023,357)
20.6%	22.7%	22.3%	18.7%	17.9%	37.1%

# Assessed Valuation and Estimated Actual Values of Taxable Property Last Ten Years

		Real Property			Tangible Personal Property		
	Assesse	d Value		Public Utility			
Collection Year	Residential/ Agricultural	Commercial Industrial/PU	Estimated Actual Value	Assessed Value	Estimated Actual Value		
2020	\$767,856,200	\$179,340,420	\$2,706,276,057	\$19,486,970	\$22,144,284		
2019	752,294,870	180,438,460	2,664,952,371	18,574,930	21,107,875		
2018	664,126,710	170,230,710	2,383,878,343	16,527,770	18,781,557		
2017	647,599,910	168,351,740	2,331,290,429	15,573,110	17,696,716		
2016	633,809,990	168,060,590	2,291,058,800	14,083,250	16,003,693		
2015	573,754,960	168,064,920	2,119,485,371	13,371,550	15,194,943		
2014	559,668,300	170,425,410	2,085,982,029	12,652,910	14,378,307		
2013	550,176,210	169,038,370	2,054,898,800	11,582,520	13,161,955		
2012	591,340,020	170,542,580	2,176,807,429	10,591,870	12,036,216		
2011	577,927,270	191,542,460	2,198,484,943	10,293,520	11,697,182		

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property.

The tangible personal property values associated with each year were the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by a 10 percent and a  $2 \frac{1}{2}$  percent rollback, and homestead exemptions before being billed.

Source: Lorain County, Ohio; County Auditor

To	otal			
	Estimated		Total	Weighted
Assessed	Actual		Tax Rate	Average
Value	Value	Ratio	(mills)	(mills)
\$966,683,590	\$2,728,420,341	35.43 %	\$9.95	\$7.19047
951,308,260	2,686,060,246	35.42	9.15	6.39962
850,885,190	2,402,659,900	35.41	9.15	6.39411
831,524,760	2,348,987,144	35.40	9.15	6.76476
815,953,830	2,307,062,493	35.37	9.15	6.62286
755,191,430	2,134,680,315	35.38	9.15	6.62119
742,746,620	2,100,360,335	35.36	9.15	6.86823
730,797,100	2,068,060,755	35.34	9.24	6.98198
772,474,470	2,188,843,645	35.29	9.23	6.99379
779,763,250	2,210,182,125	35.28	9.25	6.92930

City of Avon, Ohio
Property Tax Rates - Direct and Overlapping Governments
(Per \$1,000 of Assessed Valuation)
Last Ten Years

	2020	2019	2018	2017
Unvoted Millage Operating	\$2.30000	\$2.30000	\$2.30000	\$2.30000
Police Pension	0.30000	0.30000	0.30000	0.30000
Total Unvoted Millage	2.60000	2.60000	2.60000	2.60000
Voted Millage - by levy				
1984 Police	2 00000	2 00000	2 00000	2 00000
General Business and Public Utility Personal Residential/Agricultural Real	2.00000 0.49324	2.00000 0.49495	2.00000 0.49651	2.00000 0.55284
Commercial/Industrial and Public Utility Real	0.61051	0.49493	0.59922	0.53284
1994 Bond	0.00000	0.00000	0.00000	0.00000
1996 Library				
General Business and Public Utility Personal	1.20000	1.20000	1.20000	1.20000
Residential/Agricultural Real	0.50072	0.50247	0.50405	0.56123
Commercial/Industrial and Public Utility Real	0.44910	0.44852	0.44080	0.46416
2020 Library				
General Business and Public Utility Personal	0.80000	0.00000	0.00000	0.00000
Residential/Agricultural Real	0.79722	0.00000	0.00000	0.00000
Commercial/Industrial and Public Utility Real	0.80000	0.00000	0.00000	0.00000
2002 Fire - 5 years (2)	0.00000	0.00000	0.00000	0.00000
General Business and Public Utility Personal Residential/Agricultural Real	0.00000 0.0000	0.00000 0.00000	0.00000	0.00000
Commercial/Industrial and Public Utility Real	0.00000	0.00000	0.00000	0.00000
2017 Fire - 5 years				
General Business and Public Utility Personal	0.50000	0.50000	0.50000	0.50000
Residential/Agricultural Real	0.44479	0.44634	0.44775	0.49854
Commercial/Industrial and Public Utility Real	0.48267	0.48204	0.47374	0.49885
2007 Police - 10 years (4)				
General Business and Public Utility Personal	0.50000	0.50000	0.50000	0.50000
Residential/Agricultural Real	0.40955	0.41098	0.41227	0.45904
Commercial/Industrial and Public Utility Real	0.35689	0.35642	0.35029	0.36885
2008 Park & Recreation - 5 years (3)				
General Business and Public Utility Personal	0.45000	0.45000	0.45000	0.45000
Residential/Agricultural Real	0.36859	0.36988	0.37104	0.41314
Commercial/Industrial and Public Utility Real	0.32120	0.32078	0.31526	0.33196
2008 Street Improvement - 10 years (5)	1 00000	1 00000	1.90000	1 00000
General Business and Public Utility Personal Residential/Agricultural Real	1.90000 1.55629	1.90000 1.56171	1.56663	1.90000 1.74436
Commercial/Industrial and Public Utility Real	1.35617	1.35441	1.33109	1.40163
Total Voted Millage by Type of Property				
General Business and Public Utility Personal	7.35000	6.55000	6.55000	6.55000
Residential/Agricultural Real	4.57040	3.78633	3.79825	4.22915
Commercial/Industrial and Public Utility Real	4.37654	3.57189	3.51040	3.69643
Total Millage by Type of Dyonguts				
Total Millage by Type of Property General Business and Public Utility Personal	\$9.95000	\$9.15000	\$9.15000	\$9.15000
Residential/Agricultural Real	7.17040	6.38633	6.39825	6.82915
Commercial/Industrial and Public Utility Real	6.97654	6.17189	6.11040	6.29643
Total Weighted Average Tax Rate	\$7.19047	\$6.39962	\$6.39411	\$6.76476

2016	2015	2014	2013	2012	2011
\$2.30000 0.30000	\$2.30000 0.30000	\$2.30000 0.30000	\$2.30000 0.30000	\$2.30000 0.30000	\$2.30000 0.30000
2.60000	2.60000	2.60000	2.60000	2.60000	2.60000
2.00000	2.00000	2.00000	2.00000	2.00000	2.00000
2.00000	2.00000	2.00000	2.00000	2.00000	2.00000
0.55445	0.55535	0.59993	0.60160	0.60220	0.55225
0.63243	0.63513	0.63809	0.65150	0.66340	0.69723
0.00000	0.00000	0.00000	0.09200	0.08000	0.10000
1.20000	1.20000	1.20000	1.20000	1.20000	1.20000
0.56287	0.56378	0.60904	0.61070	0.61130	0.56064
0.46523	0.46721	0.46939	0.47920	0.48800	0.51289
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.50000	0.50000	0.50000	0.50000	0.50000	0.50000
0.37738	0.37799	0.40833	0.40940	0.40980	0.37588
0.24401	0.24505	0.24620	0.25140	0.26000	0.26901
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.50000	0.50000	0.50000	0.50000	0.50000	0.50000
0.46038	0.46113	0.49815	0.49950	0.50000	0.49837
0.36970	0.37128	0.37301	0.38090	0.38780	0.40758
0.45000	0.45000	0.45000	0.45000	0.45000	0.45000
0.41434	0.41502	0.44833	0.44950	0.45000	0.44853
0.33273	0.33415	0.33571	0.34280	0.34900	0.36682
1.90000	1.90000	1.90000	1.90000	1.90000	1.90000
1.74945	1.75229	1.89296	1.89810	1.90000	1.89380
1.40487	1.41086	1.41743	1.44730	1.47360	1.54880
6.55000	6.55000	6.55000	6.64200	6.63000	6.65000
4.11888	4.12556 3.46369	4.45673 3.47981	4.56080 3.64510	4.55330 3.70180	4.42947
3.44898	3.40309	3.47901	3.04310	3.70160	3.90234
\$9.15000	\$9.15000	\$9.15000	\$9.24200	\$9.23000	\$9.25000
6.71888	6.72556	7.05673	7.16080	7.15330	7.02947
6.04898	6.06369	6.07981	6.24510	6.30180	6.50234
\$6.62286	\$6.62119	\$6.86823	\$6.98198	\$6.99379	\$6.92930

(continued)

Property Tax Rates - Direct and Overlapping Governments (continued) (Per \$1,000 of Assessed Valuation) Last Ten Years

	2020	2019	2018	2017
Overlapping Rates by Taxing District:				
Avon Local School District				
General Business and Public Utility Personal	\$59.46700	\$59.65000	\$55.35200	\$57.45000
Residential/Agricultural Real	42.08196	42.26833	37.97338	40.73049
Commercial/Industrial and Public Utility Real	42.09703	42.26035	37.70134	39.83640
Lorain County Voted Millage				
General Business and Public Utility Personal	15.58200	15.08200	15.08200	15.08200
Residential/Agricultural Real	13.63055	13.16440	13.18814	14.18175
Commercial/Industrial and Public Utility Real	13.78314	13.23437	13.06375	14.48742
Special Taxing Districts (1)				
General Business and Public Utility Personal	2.95000	2.95000	2.95000	2.95000
Residential/Agricultural Real	2.48595	2.49331	2.49885	2.71516
Commercial/Industrial and Public Utility Real	2.49009	2.47849	2.44513	2.59437

Source: Lorain County Auditor

Notes:

The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year. The City's basic property tax rate may be increased only by a majority vote of the City's residents.

The real property tax rates for the voted levies are reduced so that inflationary increases in value do not generate additional revenue.

Overlapping rates are those of local and county governments that apply to property owners within the City.

Rate: Debt Service levies are designed to raise a fixed amount of revenue each year. A rate is set each year so that when it is applied to the total assessed value, the fixed amount is generated

- (1) Health District, Joint Vocational School
- (2) The 1997 Fire levy was renewed in 2002, and then replaced in 2017
- (3) The 1998 Parks & Recreation levy was renewed in 2003 and 2008.
- (4) The 1997 Police levy was renewed in 2007.
- (5) The 1998 Street Improvement levy was renewed in 2008

2016	2015	2014	2013	2012	2011
\$57.93000	\$58.53000	\$56.83000	\$57.03000	\$57.28000	\$56.5700
41.25673	41.88248	41.45910	41.70590	41.97290	39.8337
40.31810	40.92124	39.22470	39.44030	39.70420	39.033
15.08200	15.08200	14.48200	14.48200	13.65500	13.690
14.20059	14.20966	14.08570	14.09270	12.85340	12.222
14.41649	14.37154	13.77480	13.71860	12.51930	12.484
3.45000	3.45000	3.45000	3.45000	3.45000	3.450
3.17286	3.17538	3.31090	3.31370	3.31610	3.118
3.02708	3.01105	3.01670	2.98580	2.98470	2.977

#### Property Tax Levies And Collections Last Ten Years

Tax Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collection to Current Tax Levy	Delinquent Tax Collections	Total Tax Collections (1)
2019	\$5,699,308	\$5,576,152	97.84%	\$54,238	\$5,630,390
2018	5,604,859	5,545,916	98.95	73,887	5,619,803
2017	5,286,919	5,210,028	98.55	260,962	5,470,990
2016	5,050,472	4,918,505	97.39	79,460	4,997,965
2015	5,066,557	4,863,588	95.99	83,497	4,947,085
2014	4,748,618	4,547,681	95.77	36,904	4,584,585
2013	4,750,344	4,694,267	98.82	54,351	4,748,618
2012	4,674,336	4,489,505	96.05	76,128	4,565,633
2011	4,931,999	4,858,738	98.51	93,250	4,951,988
2010	5,208,709	5,509,845	105.78	35,867	5,545,712

Source: Lorain County, Ohio; County Auditor

Note:

We are aware of the requirement to report delinquent tax collections by levy year rather than by collection year. However, the County's current computer system tracks levy amounts by current levy and delinquent levy. Once amounts become part of the delinquent levy, the ability to track information by levy year is lost. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. We are looking at options to improve the presentation.

(1) State reimbursement of rollback and homestead exemptions are included.

Percent of Total Tax Collection to Current Tax Levy	Accumulated Outstanding Delinquent Taxes	Percent of Delinquent Taxes to Total Tax Levy
98.79%	\$50,632	0.89%
100.27	51,047	0.91
103.48	61,558	1.16
98.96	82,782	1.64
97.64	127,240	2.51
96.55	159,993	3.37
99.96	181,775	3.83
97.67	165,855	3.55
100.41	148,792	3.02
106.47	73,805	1.42

Principal Real Property Taxpayers Current and Nine Years Ago

	2020					
Taxpayer	Real Property Assessed Valuation (1)	Percentage				
First Interstate Avon, LTD	\$21,291,150	2.25 %				
Avon Senior Living	13,415,000	1.42				
JG Avon, LLC	9,441,250	1.00				
Meijer Stores Limited Partnership	9,356,160	0.99				
Cleveland Electric Illuminating Company	9,320,000	0.98				
Avon Owner 1, LLC	7,943,230	0.83				
Menards, Incorporated	7,359,140	0.78				
ILPT Avon, LLC	7,350,000	0.77				
HTA Avon Hospital, LLC	7,029,710	0.74				
Orion Properties Eleven, LLC	6,878,790	0.73				
Total	\$99,384,430	10.49 %				
Total Real Property Assessed Valuation	\$947,196,620					

2011

	2011	
Taxpayer	Real Property Assessed Valuation (1)	Percentage
First Interstate Avon, LTD	\$17,776,050	2.31 %
Blue Dog Properties Trust	9,467,300	1.23
AERC Avon, LLC	7,123,310	0.93
Cleveland Electric Illuminating Company	7,015,670	0.91
Timberlake Apartments	5,695,910	0.74
Comprehensive Healthcare of Ohio	4,701,630	0.61
First Interstate Avon, LTD	4,194,480	0.55
Wal Mart Real Estate Business Trust	4,053,460	0.53
Franciscan Communities	3,662,400	0.47
JG Avon, LLC	3,523,170	0.46
Total	\$67,213,380	8.74 %
Total Real Property Assessed Valuation	\$769,469,730	

Source: Lorain County, Ohio; County Auditor

(1) The amounts presented represent the assessed values upon which 2020 and 2011 collections were based.

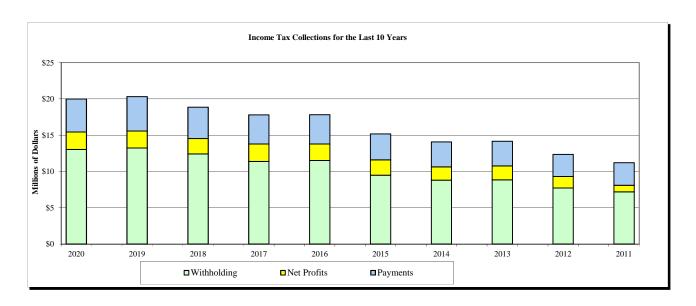
City of Avon, Ohio Income Tax Revenue Base and Collections Last Ten Years

Collection Year	Tax Rate	Total Tax Collected (1)	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes From Net Profits	Percentage of Taxes from Net Profits	Taxes From Individual Payments	Percentage of Taxes from Individual Payments
2020	1.75%	\$19,979,583	\$13,022,692	65.18%	\$2,417,530	12.10%	\$4,539,361	22.72%
2019	1.75	20,299,002	13,239,010	65.22	2,330,325	11.48	4,729,667	23.30
2018	1.75	18,852,519	12,408,728	65.82	2,120,908	11.25	4,322,883	22.93
2017	1.75	17,802,905	11,386,738	63.96	2,392,710	13.44	4,023,457	22.60
2016	1.75	17,823,599	11,505,133	64.55	2,276,074	12.77	4,042,392	22.68
2015	1.75	15,166,934	9,485,401	62.54	2,112,754	13.93	3,568,780	23.53
2014	1.75	14,074,841	8,803,813	62.55	1,833,952	13.03	3,437,076	24.42
2013	1.75	14,151,916	8,844,948	62.50	1,916,169	13.54	3,390,799	23.96
2012	1.75	12,354,791	7,731,628	62.58	1,581,413	12.80	3,041,750	24.62
2011	1.75	11,198,984	7,184,484	64.15	916,189	8.18	3,098,311	27.67

Source:

Regional Income Tax Agency data - certain amounts may be estimates - years are tax years. Number of filers does not equal total taxpayers due to taxpayers paying City taxes through employer withholding only without filing requirement.

#### (1) Accrual Basis



### City of Avon, Ohio Income Tax Statistics Last Ten Years

Tax Year	Income Range	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
2019 2019 2019 2019 2019	\$0 - 24,999 25,000 - 49,999 50,000 - 74,999 75,000 - 99,999 Over 100,000 Total	1,962 953 792 673 3,645 8,025	24.45 % 11.88 9.87 8.39 45.41	\$17,646,245 34,865,494 49,360,353 58,629,269 864,801,198 \$1,025,302,559	1.72 % 3.40 4.81 5.72 84.35
2018 2018 2018 2018 2018	\$0 - 24,999 25,000 - 49,999 50,000 - 74,999 75,000 - 99,999 Over 100,000	2,084 968 869 717 3,620 8,258	25.24 % 11.72 10.52 8.68 43.84	\$18,803,324 35,895,952 54,089,321 62,781,545 822,375,220 \$993,945,362	1.89 % 3.61 5.44 6.32 82.74
2017 2017 2017 2017 2017	\$0 - 24,999 25,000 - 49,999 50,000 - 74,999 75,000 - 99,999 Over 100,000	2,023 972 817 713 3,487 8,012	25.25 % 12.13 10.20 8.90 43.52	\$18,339,331 35,818,580 50,648,328 62,269,673 791,755,772 \$958,831,684	1.91 % 3.74 5.28 6.49 82.58
2016 2016 2016 2016 2016	\$0 - 24,999 25,000 - 49,999 50,000 - 74,999 75,000 - 99,999 Over 100,000	2,041 942 773 748 3,323 7,827	26.08 % 12.04 9.88 9.56 42.44	\$18,922,573 35,065,354 48,113,426 64,842,877 715,940,744 \$882,884,974	2.14 % 3.97 5.45 7.34 81.10
2015 2015 2015 2015 2015 2015	\$0 - 24,999 25,000 - 49,999 50,000 - 74,999 75,000 - 99,999 Over 100,000	1,921 952 785 735 3,250 7,643	25.13 % 12.46 10.27 9.62 42.52	\$17,654,809 35,379,461 49,049,486 64,018,859 702,750,502 \$868,853,117	2.03 % 4.07 5.65 7.37 80.88

(continued)

Income Tax Statistics (continued)
Last Ten Years

Tax Year	Income Range	Number of Filers	Percent of Filers	Taxable Income	Percent of Taxable Income
2014 2014 2014 2014 2014	\$0 - 24,999 25,000 - 49,999 50,000 - 74,999 75,000 - 99,999 Over 100,000	1,838 919 812 791 3,048	24.81 % 12.41 10.96 10.68 41.14	\$17,061,544 34,214,734 50,502,423 68,780,514 626,035,615 \$796,594,830	2.14 % 4.30 6.34 8.63 78.59
2013 2013 2013 2013 2013	\$0 - 24,999 25,000 - 49,999 50,000 - 74,999 75,000 - 99,999 Over 100,000	1,824 967 842 776 2,906	24.94 % 13.22 11.51 10.61 39.73	\$17,314,080 36,038,652 52,691,022 67,801,465 588,594,129 \$762,439,348	2.27 % 4.73 6.91 8.89 77.20
2012 2012 2012 2012 2012 2012	\$0 - 24,999 25,000 - 49,999 50,000 - 74,999 75,000 - 99,999 Over 100,000 Total	1,759 924 844 784 2,719	25.02 % 13.14 12.01 11.15 38.68	\$16,842,101 34,254,980 53,186,130 68,562,392 549,889,680 \$722,735,283	2.33 % 4.74 7.36 9.49 76.08
2011 2011 2011 2011 2011	\$0 - 24,999 25,000 - 49,999 50,000 - 74,999 75,000 - 99,999 Over 100,000 Total	1,700 917 840 787 2,596 6,840	24.85 % 13.41 12.28 11.51 37.95	\$16,127,434 33,904,856 52,554,531 68,587,179 494,819,519 \$665,993,519	2.42 % 5.09 7.89 10.30 74.30
2010 2010 2010 2010 2010	\$0 - 24,999 25,000 - 49,999 50,000 - 74,999 75,000 - 99,999 Over 100,000 Total	1,722 912 932 794 2,370 6,730	25.59 % 13.55 13.85 11.80 35.21	\$16,658,792 33,707,542 58,240,162 69,330,417 440,989,347 \$618,926,260	2.69 % 5.45 9.41 11.20 71.25

#### Source:

Regional Income Tax Agency data - certain amounts may be estimates - years are tax years. Number of filers does not equal total taxpayers due to taxpayers paying City taxes through employer withholding only without filing requirement.

As of December 31, 2020, year 2020 information has not been compiled.

## City of Avon, Ohio Ratios of Outstanding Debt by Type Last Ten Years

		Percentage of Estimated			Gover	nmental Activities	Debt	
Year	General Obligation Bonds	Actual Taxable Value of Property (1)	Per Capita (2)	General Obligation Bonds	Special Assessment Bonds	Bond Anticipation Notes	OPWC Loans	Capital Lease
2020	\$58,109,325	2.13 %	\$2,742	\$54,504,680	\$12,506,644	\$6,166,612	\$549,962	\$0
2019	59,417,785	2.21	2,804	55,998,473	13,688,196	3,373,699	451,735	24,771
2018	62,209,618	2.59	2,935	58,731,077	14,169,142	3,947,951	331,167	48,761
2017	64,771,523	2.76	3,056	61,238,935	14,651,144	4,436,033	349,860	71,994
2016	67,136,120	2.91	3,168	63,550,401	7,835,346	5,168,692	377,768	94,495
2015	66,875,295	3.13	3,156	63,273,427	8,205,732	0	345,137	0
2014	69,197,678	3.29	3,265	65,557,853	8,603,358	0	366,796	0
2013	66,059,675	3.19	3,117	62,382,911	8,989,810	0	274,441	0
2012	59,049,585	2.70	2,786	55,348,374	6,125,921	0	263,028	0
2011	47,759,093	2.16	2,254	47,407,470	2,720,771	0	182,336	0

	Busine	ess-Type Activities	Debt	Business-Type Activities Debt					
Year	General Obligation Bonds	Special Assessment Bonds	Avon Lake Debt	Bond Anticipation Notes	OWDA Loans	Capital Lease	Total Debt (3)	Percentage of Personal Income (2)	Per Capita (2)
2020	\$3,604,645	\$1,051,257	\$220,671	\$1,650,000	\$0	\$78,998	\$80,333,469	10.98 %	\$3,791
2019	3,419,312	1,114,851	251,918	3,275,000	0	155,950	81,753,905	11.17	3,858
2018	3,478,541	1,129,124	281,488	4,250,000	0	289,415	86,656,666	11.84	4,089
2017	3,532,588	1,139,828	309,471	7,250,000	0	411,903	93,391,756	12.76	4,407
2016	3,585,719	1,150,532	335,952	9,250,000	0	156,080	91,504,985	12.50	4,318
2015	3,601,868	1,157,669	361,012	10,950,000	0	202,848	88,097,693	12.04	4,157
2014	3,639,825	1,164,806	385,452	9,300,000	0	248,320	89,266,410	12.20	4,212
2013	3,676,764	1,171,813	539,171	0	0	0	77,034,910	10.52	3,635
2012	3,701,211	1,174,762	684,008	0	38,610	0	67,335,914	9.20	3,177
2011	351,623	0	821,698	0	173,081	0	51,656,979	7.06	2,437

Details regarding the City's outstanding debt can be found in the notes to the financial statements.

- See S14-15 for taxable property value data.
   See S32 for population and personal income data.
- (3) Includes general bonded debt, other governmental debt and business-type activities debt.
  (4) Although the general obligation bond retirement fund is restricted for debt service, it is not specifically restricted to the payment of principal. Therefore, these resources are not shown as a deduction from general obligation bonded debt.

#### Computation of Direct and Overlapping Governmental Activities Debt December 31, 2020

Jurisdiction	Governmental Activities Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to the City of Avon
Direct - City of Avon:			
General Obligation Bonds Special Assessment Bonds General Obligation Notes OPWC Loans	\$54,504,680 12,506,644 6,166,612 549,962	100.00% 100.00% 100.00% 100.00%	\$54,504,680 12,506,644 6,166,612 549,962
Total Direct Debt	73,727,898		73,727,898
Overlapping: Avon Local School District General Obligation Bonds General Obligation Notes Capital Leases Lorain County General Obligation Bonds  Total Overlapping Debt	57,524,273 17,500,000 619,995 20,110,000 95,754,268	100.00% 100.00% 100.00%	57,524,273 17,500,000 619,995 2,411,189 78,055,457
Total	\$169,482,166		\$151,783,355
Total	Ψ107,402,100		Ψ151,705,555

Source: Lorain County, Ohio; County Auditor

(1) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation.

The basic security for the Bonds is the pledge of the City's ability to levy, and it's pledge to levy, pursuant to constitutional and statutory requirements, and ad valorem tax on all taxable property in the City, within the ten-mill limitation imposed by Ohio law. In addition, the City has covenanted in the Bond Legislation to appropriate annually, to the extent required, sufficient amounts from municipal income tax revenues to pay principal and interest on the Bonds when due, and to continue to levy and collected the municipal income tax in an amount necessary to meet debt charges on the Bonds.

#### City of Avon, Ohio Legal Debt Margin Last Ten Years

	2020	2019	2018	2017
Total Assessed Property Value	\$966,683,590	\$951,308,260	\$850,885,190	\$831,524,760
General Bonded Debt Outstanding:				
General Obligation Notes/Bonds	\$58,109,325	\$59,417,785	\$62,209,618	\$74,092,780
General Obligation Revenue Notes/Bonds	0	0	0	0
Special Assessment Bonds	13,557,901	14,803,047	15,298,266	14,872,220
Bond Anticipation Notes	13,416,612	10,773,699	11,929,172	8,175,000
Bond Anticipation Notes Enterprise	3,275,000	4,250,000	7,250,000	1,900,000
OPWC Loans OWDA Loans	549,692 0	451,735	331,167 0	349,860
Contractual Debt Obligation	220,671	0 251,918	281,488	0 309,471
Total Gross Indebtedness	89,129,201	89,948,184	97,299,711	99,699,331
Less Exempt Outstanding:				
General Obligation Bonds	(56,727,940)	(57,189,665)	(59,826,092)	(66,265,760)
General Obligation Revenue Notes/Bonds	0	0	0	(7,350,000)
Special Assessment Bonds	(13,557,901)	(14,803,047)	(15,298,266)	(14,872,220)
Bond Anticipation Notes	(13,416,612)	(10,773,699)	(11,929,172)	(8,175,000)
Bond Anticipation Notes Enterprise	(3,275,000)	(4,250,000)	(7,250,000)	(1,900,000)
OPWC Loans	(549,692)	(451,735)	(331,167)	(349,860)
OWDA Loans	0	0	0	0
Contractual Debt Obligation General Obligation Bond Retirement Fund Balance	(220,671) (70,571)	(251,918) (135,904)	(281,488) (289,310)	(309,471) (195,853)
Total Net Debt Applicable to Debt Limit	1,310,814	2,092,216	2,094,216	281,167
Overall Legal Debt Limit (10 ½ % of Assessed Valuation)	101,501,777	99,887,367	89,342,945	87,310,100
Legal Debt Margin Within 10 ½ % Limitations	\$100,190,963	\$97,795,151	\$87,248,729	\$87,028,933
Legal Debt Margin as a Percentage of the Debt Limit	98.71%	97.91%	97.66%	99.68%
Unvoted Debt Limitation (5 ½ % of Assessed Valuation)	\$53,167,597	\$52,321,954	\$46,798,685	\$45,733,862
Total Gross Indebtedness	89,129,201	89,948,184	97,299,711	99,699,331
Less Exempt Outstanding:				
General Obligation Bonds	(56,727,940)	(57,189,665)	(59,826,092)	(66,265,760)
General Obligation Revenue Notes/Bonds	0	0	0	(7,350,000)
Special Assessment Bonds	(13,557,901)	(14,803,047)	(15,298,266)	(14,872,220)
Bond Anticipation Notes	(13,416,612)	(10,773,699)	(11,929,172)	(8,175,000)
Bond Anticipation Notes Enterprise	(3,275,000)	(4,250,000)	(7,250,000)	(1,900,000)
OPWC Loans	(549,692)	(451,735)	(331,167)	(349,860)
OWDA Loans	0	0	0	(200.471)
Contractual Debt Obligation General Obligation Bond Retirement Fund Balance	(220,671) (70,571)	(251,918) (135,904)	(281,488) (289,310)	(309,471) (195,853)
Net Debt Within 5 ½ % Limitations	1,310,814	2,092,216	2,094,216	281,167
Unvoted Legal Debt Margin Within 5 ½ % Limitations	\$51,856,783	\$50,229,738	\$44,704,469	\$45,452,695
Unvoted legal Debt Margin as a Percentage of the Unvoted Debt Limitation	97.53%	96.00%	95.53%	99.39%

Source: City Financial Records and Prior Year Comprehensive Annual Financial Reports

2016	2015	2014	2013	2012	2011
\$815,953,830	\$755,191,430	\$742,746,620	\$730,797,100	\$772,474,470	\$779,763,250
\$78,892,362	\$76,440,382	\$77,041,162	\$72,928,246	\$58,098,800	\$47,348,171
0	0	0	0	0	67,200
8,837,638	9,204,618	9,598,838	9,981,754	7,261,200	2,657,553
15,180,000	8,500,000	7,500,000	8,180,000	19,490,000	28,945,000
1,700,000 377,768	1,350,000 345,137	500,000 366,796	0 274,441	0 263,028	0 182,336
0	0	0	0	38,610	173,081
335,952	361,012	385,452	539,171	684,008	821,698
105,323,720	96,201,149	95,392,248	91,903,612	85,835,646	80,195,039
(68,711,211)	(65,011,270)	(50,416,381)	(54,490,082)	(40,484,768)	(30,865,000
(9,250,000)	0	0	0	0	(67,200
(8,837,638)	(9,204,618)	(9,598,838)	(9,981,754)	(7,261,200)	(2,657,553
(15,180,000)	(8,500,000)	(7,500,000)	(8,180,000)	(19,490,000)	(28,945,000
(1,700,000) (377,768)	(1,350,000) (345,137)	(500,000) (366,796)	0 (274,441)	0 (263,028)	0 (182,336
(377,708)	(343,137)	(300,790)	(274,441)	(38,610)	(173,081
(335,952)	(361,012)	(385,452)	(539,171)	(684,008)	(821,698
(182,973)	(153,061)	(96,577)	(63,560)	(102,117)	(44,968
748,178	11,276,051	26,528,204	18,374,604	17,511,915	16,438,203
85,675,152	79,295,100	77,988,395	76,733,696	81,109,819	81,875,141
\$84,926,974	\$68,019,049	\$51,460,191	\$58,359,092	\$63,597,904	\$65,436,938
99.13%	85.78%	65.98%	76.05%	78.41%	79.92%
\$44,877,461	\$41,535,529	\$40,851,064	\$40,193,841	\$42,486,096	\$42,886,979
105,323,720	96,201,149	95,392,248	91,903,612	85,835,646	80,195,039
(68,711,211)	(65,011,270)	(50,416,381)	(54,490,082)	(40,484,768)	(30,865,000
(9,250,000)	0	0	0	0	(67,200
(8,837,638)	(9,204,618)	(9,598,838)	(9,981,754)	(7,261,200)	(2,657,553
(15,180,000) (1,700,000)	(8,500,000)	(7,500,000)	(8,180,000) 0	(19,490,000) 0	(28,945,000
(377,768)	(1,350,000) (345,137)	(500,000) (366,796)	(274,441)	(263,028)	(182,336
0	0	0	0	(38,610)	(173,081
(335,952)	(361,012)	(385,452)	(539,171)	(684,008)	(821,698
(182,973)	(153,061)	(96,577)	(63,560)	(102,117)	(44,968
748,178	11,276,051	26,528,204	18,374,604	17,511,915	16,438,203
\$44,129,283	\$30,259,478	\$14,322,860	\$21,819,237	\$24,974,181	\$26,448,776
98.33%	72.85%	35.06%	54.29%	58.78%	61.67%

Pledged Revenue Coverage - Sewer Fund Last Ten Years

	Sewer	Less:		Debt \$	Service	
Year	Operating Revenues (1)	Operating Expenses (2)	Net Available Revenue	Principal	Interest	Coverage
2020	\$0	\$0	\$0	\$0	\$0	0.00
2019	0	0	0	0	0	0.00
2018	0	0	0	0	0	0.00
2017	0	0	0	0	0	0.00
2016	0	0	0	0	0	0.00
2015	0	0	0	0	0	0.00
2014	0	0	0	0	0	0.00
2013	1,794,967	1,526,056	268,911	38,610	752	6.83
2012	1,865,750	956,508	909,242	134,471	13,692	6.14
2011	1,646,944	1,028,665	618,279	128,842	16,612	4.25

Note: During 2013, the City paid down the outstanding OWDA debt in the sewer fund; therefore, the City has no pledged revenue in 2020.

Source: City Financial Records

<sup>(1)</sup> Revenues include interest and operating grants.

<sup>(2)</sup> Operating expenses do not include depreciation/amortization.

City of Avon, Ohio

### Principal Employers Current and Nine Years Ago

2020		Percentag	
		Total Ci	ty
Employer	Employees	Employm	ent
Cleveland Clinic Foundation	904	4.44	%
Avon Local School District	728	3.57	
Wal-Mart	699	3.43	
University Hospitals	482	2.36	
ShurTech Brands, LLC	387	1.90	
Costco Wholesale	357	1.75	
Technifab	287	1.41	
A.J. Rose Manufacturing Company	285	1.40	
City of Avon	227	1.11	
Jenne Distributors, Incorporated	212	1.04	
Total	4,568	22.41	%
Total Estimated Employment within the City	20,383		

2011

2011			
		Percentag Total Ci	
Employer	Employees	Employm	•
Cleveland Clinic Foundation	450	3.26	%
Avon Local School District	376	2.72	
ShurTech Brands, LLC	353	2.56	
Willoway Nurseries, Incorporated	223	1.62	
Wal-Mart	217	1.57	
A.J. Rose Manufacturing Company	198	1.43	
Good Samaritan Nursing Home	180	1.31	
City of Avon	179	1.30	
EMH Regional Medical Center	176	1.27	
Costco Wholesale	167	1.21	
Total	2,519	18.25	%
Total Estimated Employment within the City	13,805		

Source: Number of employees obtained from the W2's filed for the year with the Regional Income Tax Agency

## Demographic and Economic Statistics Last Ten Years

Year	Population (1)	Total Personal Income (5)	Personal Income Per Capita	Median Household Income (1)	Median Age (1)
2020	21,193	\$731,963,834	\$34,538	\$75,951	38
2019	21,193	731,963,834	34,538	75,951	38
2018	21,193	731,963,834	34,538	75,951	38
2017	21,193	731,963,834	34,538	75,951	38
2016	21,193	731,963,834	34,538	75,951	38
2015	21,193	731,963,834	34,538	75,951	38
2014	21,193	731,963,834	34,538	75,951	38
2013	21,193	731,963,834	34,538	75,951	38
2012	21,193	731,963,834	34,538	75,951	38
2011	21,193	731,963,834	34,538	75,951	38

<sup>(1)</sup> Source: U. S. Federal Census

<sup>(2)</sup> Source: Ohio Department of Education Website: "http://www.ode.state.oh.us/data/"

<sup>(3)</sup> Ohio Department of Job and Family Services

<sup>(4)</sup> Source: Lorain County Auditor

<sup>(5)</sup> Computation of per capita personal income multiplied by population

Educational Attainment: Bachelor's Degree or Higher (1)	School Enrollment (2)	Lorain County Unemployment Rate (3)	Average Sales Price of Residential Property (4)	Total Assessed Property Value (4)
32.3%	4,420	6.1%	\$276,574	\$966,683,590
32.3	4,332	4.5	260,000	951,308,260
32.3	4,303	5.4	260,000	850,885,190
32.3	4,277	4.5	260,000	831,524,760
32.3	4,277	4.5	260,000	815,953,830
32.3	4,246	4.5	260,000	755,191,430
32.3	4,102	5.7	260,000	742,746,620
32.3	4,153	9.3	260,000	730,797,100
32.3	4,076	7.0	260,000	772,474,470
32.3	4,078	7.7	260,000	779,763,250

# City of Avon, Ohio Full-Time Equivalent City Government Employees by Function/Program Last Ten Years

Function/Program	2020	2019	2018	2017
General Government				
Council	5.50	5.50	5.50	5.50
Finance	4.00	4.00	3.50	4.50
Finance Director	1.00	1.00	1.00	1.00
Law	1.00	1.00	1.00	1.00
Mayor's Office	2.00	2.00	2.00	2.00
Human Resources	1.00	1.00	1.00	0.50
Planning	4.00	4.00	3.50	3.50
Civil Service	1.50	1.50	1.50	1.50
Court	1.50	1.50	1.50	1.50
Zoning	3.50	3.50	3.50	3.50
Information Technology	1.50	1.50	1.50	1.00
Senior Center	6.00	6.50	5.00	5.00
Engineering	0.50	0.50	0.50	0.50
Project Manager	0.00	0.00	0.00	0.00
Security of Persons and Property				
Safety Director	1.00	0.00	0.00	0.00
Police	39.50	40.00	37.00	37.50
Police - Dispatchers/Office/Other	10.50	11.00	10.50	9.00
Fire	41.50	40.00	35.00	33.00
Fire - Dispatchers/Office/Other	1.00	1.00	1.00	1.00
Leisure Time Activities				
Recreation and Parks	10.50	12.00	9.50	8.00
Landmarks Preservation	2.00	2.00	2.00	2.00
Community Development				
Building	9.00	10.00	10.00	9.00
Transportation				
Service/Street M&R	15.50	15.00	14.50	15.00
Basic Utility Services				
Water and Sewer	12.50	13.00	11.50	14.50
Totals:	176.00	177.50	162.00	160.00

Source: City of Avon, Ohio Payroll Department W2 Audit Listing

Method: Using 1.0 for each full-time employee and 0.50 for each part-time and seasonal employee on staff as of December 31st.

Note: Some employees work in two different departments.

2016	2015	2014	2013	2012	2011
5.50	5.50	5.50	5.50	5.50	5.50
4.00	4.00	4.00	4.00	4.00	4.00
1.00	1.00	1.00	1.00	1.00	1.00
1.00	1.00	1.00	1.00	1.00	1.00
2.00	2.00	2.00	2.00	2.00	2.00
0.50	0.50	0.50	0.50	0.00	0.00
3.50	3.50	3.50	3.50	3.50	3.50
1.50	1.50	1.50	1.50	1.50	1.50
1.50	1.50	1.50	1.50	1.50	1.50
3.50	3.50	3.50	3.50	3.50	3.50
1.00	1.00	0.00	1.00	1.00	1.00
5.00	4.50	4.00	3.50	3.50	3.50
0.50	0.50	1.00	1.00	1.00	1.00
0.00	0.00	1.00	1.00	1.00	1.00
0.00	0.00	0.00	0.00	0.00	0.00
36.00	35.00	32.50	31.00	32.00	31.00
8.50	8.50	10.50	10.50	10.50	9.00
33.00	34.00	32.50	32.00	32.00	33.00
1.00	1.00	1.00	1.00	1.00	1.00
11.00	10.50	12.00	12.50	12.50	14.00
2.00	2.00	2.00	2.00	2.00	2.00
9.50	9.50	7.00	7.00	7.00	7.50
15.00	14.50	15.50	18.00	16.00	15.00
14.00	13.50	12.00	11.00	12.00	10.50
160.50	158.50	155.00	155.50	155.00	153.00

#### City of Avon, Ohio Operating Indicators by Function/Program Last Ten Years (1)

Function/Program	2020	2019	2018	2017
Date of Incorporation as a Village 1917				
Date of Incorporation as a City 1961				
General Government				
Council and Clerk				
Number of Ordinances Passed	120	125	106	110
Number of Resolutions Passed	28	35	28	28
Planning Commission/Zoning Board of Appeals				
Number of Planning Commission docket items	53	75	63	78
Zoning Board of Appeals docket items	40	47	32	50
Finance Department				
Amount of checks written	\$54,577,510	\$53,773,600	\$65,263,801	\$69,985,588
Interest earnings for fiscal year (cash basis)	\$250,535	\$580,415	\$367,802	\$177,631
Number of Receipts issued	5,226	4,612	4.434	4.689
Number of Budget Adjustments issued	24	22	20	21
Agency Ratings - Moody's Financial Services	Aa2	Aa2	Aa2	Aa2
General Fund Receipts (cash basis in thousands)	\$17,174	\$16,594	\$15,485	\$13,642
General Fund Expenditures (cash basis in thousands)	\$15,517	\$14,560	\$13,184	\$11,793
General Fund Cash Balances including Income Tax (in thousands)	\$10,348	\$8,691	\$6,657	\$4,356
Income Tax Department				
Number of Annual withholding forms processed	29,435	27,419	27,988	26,872
Number of Business net profit forms processed	3,499	5,215	3,569	4,683
Number of Individual forms processed	17,878	20,184	18,777	20,034
Amount of Penalties and Interest Collected	N/A	N/A	N/A	N/A
Annual number of balance due/estimated payment forms processed	N/A	N/A	N/A	N/A
Engineer Contracted Services				
Dollar amount of Construction overseen by Engineer	\$3,901,424	\$2,093,449	\$1,353,520	\$3,406,934
Mayor's Court				
Number of Traffic cases	1,409	1,587	1,335	1,014
Number of Criminal cases	37	52	83	41
Civil Service				
Number of police entry tests administered	1	0	1	0
Number of fire entry tests administered	1	0	1	0
Number of police promotional tests administered	1	1	0	1
Number of fire promotional tests administered	3	0	0	0
Number of hires of Police Officers from certified lists	0	7	3	0
Number of hires of Fire/Medics from certified lists	0	2	2	0
Number of promotions from police certified lists	1	2	0	1
Number of promotions from fire certified lists	3	0	0	0
Building Department Indicators				
Single Family Permits issued	106	95	97	93
Commercial Permits issued	221	285	364	313
Estimated Value of Construction	\$138,853,621	\$109,827,484	\$146,173,751	\$86,499,932
Number of permits issued (all types)	1.670	1,317	1,302	1.261
Amount of Revenue generated from permits	\$3,321,440	\$3,173,307	\$3,138,639	\$2,388,517
Number of contractor registrations issued	1,222	1,189	1.155	1.146
Training of contractor registrations issued	1,222	1,107	1,100	1,170

2011	2012	2013	2014	2015	2016
116	134	137	142	152	129
22	33	35	23	17	31
76	78	131	111	91	104
17	14	26	23	31	44
\$53,594,606	\$79,149,951	\$59,114,557	\$49,976,640	\$68,238,526	875,766,185
\$95,029	\$80,715	\$71,310	\$73,481	\$91,796	\$115,913
3,687	3,584	4,306	4,684	4,903	4,724
35	22	29	22	23	21
Aa1	Aa1	Aa1	Aa1	Aa1	Aa1
\$12,821	\$11,224	\$12,554	\$12,542	\$13,000	\$12,994
\$15,015	\$10,739	\$13,269	\$12,885	\$13,494	\$12,704
\$3,343	\$3,828	\$3,113	\$2,769	\$2,275	\$2,508
16,323	18,616	19,814	20,184	22,758	24,849
2,893	3,279	3,466	4,077	3,930	4,037
17,619	17,504	18,887	19,000	20,378	19,389
N/A	N/A	N/A	N/A	N/A	N/A
8,874	N/A	N/A	N/A	N/A	N/A
\$9,550,735	\$4,022,623	\$2,107,283	\$5,415,017	\$12,707,077	512,287,508
1,103	784	1,233	2,260	2,088	924
40	41	40	59	51	38
0	2	0	0	1	1
0	1	0	0	1	0
1	2	0	0	0	0
0	1	0	0	3	0
0	4	1	1	3	0
0	2	1	0	1	0
1	3	1	0	0	0
0	0	0	0	3	0
113	96	122	128	120	114
228	131	217	270	283	324
\$40,702,895	\$72,114,502	\$88,664,341	\$190,769,916	\$135,229,296	\$93,180,158
1,199	1,112	1,142	1,540	1,590	1,886
,		,	\$2,451,429	\$2,280,180	\$3,128,862
\$072 840					
\$972,849 769	\$847,201 810	\$1,199,584 862	788	\$2,280,180 865	979

(continued)

City of Avon, Ohio

Operating Indicators by Function/Program (continued)

Last Ten Years (1)

Function/Program	2020	2019	2018	2017
Security of Persons and Property				
Fire				
EMS Calls	2,537	2,763	2,699	2,448
Ambulance Billing Collections (net)	\$723,600	\$667,398	\$651,641	\$603,625
Fire Calls	634	600	713	686
Fires with Loss	17	73	58	53
Fires with Losses exceeding \$10K	4	3	3	3
Fire Losses	\$103,700	\$366,000	\$240,300	\$263,600
Fire Safety Inspections	1,537	1,613	1,491	1,222
Number of times Mutual Aid given to Fire and EMS and Auto Aid	121	84	130	90
Number of times Mutual Aid received for Fire and EMS and Auto Aid	54	86	85	94
Police				
Total Calls for Services	21,650	20,631	19,159	19,941
Number of traffic citations issued	2,427	2,254	1,127	1,786
Number of parking citations issued	145	75	126	54
Number of criminal arrests	407	556	607	707
Number of accident reports completed	715	663	646	601
Part 1 Offenses (major offenses)	218	377	330	289
DUI Arrests	58	70	84	78
Prisoners	218	325	344	414
Prisoner meal costs	\$0	\$0	\$0	\$0
Motor Vehicle Accidents	932	926	1,279	1,229
Fatalities from Motor Vehicle Accidents	0	0	0	0
Gasoline costs of fleet	\$94,809	\$91,159	\$111,217	\$84,524
Leisure Time Activities				
Recreation Men's and Women's Leagues receipts	\$0	\$1,982	\$3,325	\$4,425
Recreation Youth Activities receipts	\$73,535	\$200,083	\$168,080	\$153,937
Transportation				
Street Improvements Cost	\$438,471	\$265,182	\$261,342	\$228,642
Street Improvements Cost per mile	\$2,885	\$1,780	\$1,778	\$1,669
Miles of City Streets	152	149	147	137
Tons of snow melting salt purchased (November - May - winter season)	2,795	3,301	5,193	4,094
Cost of salt purchased	\$177,433	\$236,510	\$114,250	\$131,959
Water Department				
Water Rates per 1st 6,000 gallons of water used (per thousand)	\$5.20	\$5.00	\$4.74	\$4.51
Average gallons of water billed monthly (in thousands)	72,272	65,665	65,643	69,766
Total Water Collections Annually (Including P&I) (in thousands)	\$4,451	\$3,976	\$3,817	\$3,766
Wastewater Department				
Sewer Rates per 1,000 gallons of water used	\$7.60	\$7.38	\$7.03	\$6.70
Average gallons of sewer billed monthly (in thousands)	48,286	46,360	45,754	46,747
Total Sewer Collections Annually (Including P&I) (in thousands)	\$4,332	\$4,156	\$3,954	\$3,795
(1) Information for some veges is not available				

(1) Information for some years is not available.

Source: City of Avon Records

2016	2015	2014	2013	2012	2011
2,097	1,810	1,657	1,737	1,666	1,530
\$494,141	\$417,407	\$398,467	\$418,414	\$458,386	\$372,867
639	673	635	623	589	567
35	31	10	14	16	17
13	8	3	1	4	3
,257,700	\$448,405	\$258,052	\$186,450	\$240,550	\$220,700
1,215	1,215	832	727	682	640
89	113	99	73	67	143
57	58	85	54	86	75
21,425	21,101	20,204	17,748	18,789	16,208
1,368	2,399	2,178	1,770	1,495	2,018
42	458	513	384	475	306
364	529	369	466	579	565
669	731	653	598	569	581
350	508	389	494	481	313
39	66	72	85	100	82
312	306	375	461	358	363
\$0	\$0	\$0	\$0	\$0	\$5
1,246	1,165	1,123	1,073	911	705
1,240	1,103	1,123	0	2	0
\$60,373	\$73,531	\$114,883	\$105,400	\$99,212	\$102,384
400,575	Ψ, σ,σσ1	Ψ11 1,000	φ100,.00	Ψ>>,=12	ψ10 <b>2,</b> 501
\$7,966	\$3,923	\$4,993	\$5,056	\$4,041	\$3,381
\$104,370	\$118,652	\$113,981	\$94,373	\$87,527	\$81,460
\$144,807	\$112,196	\$137,092	\$186,735	\$139,421	\$138,295
\$1,047	\$853	\$1,063	\$1,503	\$1,134	\$1,143
138	132	129	124	123	121
3,936	4,951	5,961	3,850	4,083	5,135
\$218,088	\$271,643	\$205,480	\$177,714	\$188,538	\$239,792
\$4.26	\$3.98	\$3.51	\$3.05	\$2.94	\$2.63
86,988	62,048	66,366	63,206	71,913	69,692
\$3,848	\$2,985	\$2,594	\$2,183	\$2,316	\$1,822
ψ3,040	φ2,703	φ <i>2,33</i> +	φ2,103	φ2,310	φ1,022
\$6.38	\$6.08	\$5.79	\$5.79	\$5.79	\$5.59
60,359	44,349	43,065	41,409	42,831	40,103
\$3,734	\$3,233	\$2,979	\$1,630	\$1,630	\$1,445

# City of Avon, Ohio Capital Assets Statistics by Function/Program Last Ten Years

Function/Program	2020	2019	2018	2017
General Government				
Inspection Vehicles	9	9	9	9
Security of Persons and Property Police				
Stations	1	1	1	1
Vehicles	42	40	39	37
Fire				
Stations	1	1	1	1
Vehicles	14	13	13	13
Leisure Time Activities				
Recreation				
Number of Parks	8	8	8	8
Number of Ice Rinks	1	1	1	1
Number of Skateboarding Areas	1	1	1	1
Number of Baseball Diamonds	12	12	12	12
Number of Tot Lots	4	4	4	4
Number of Soccer Fields	16	16	16	16
Number of Swimming Pools	1	1	1	1
Vehicles	12	13	13	12
Transportation				
Service				
Buildings	1	1	1	1
Service Vehicles	24	23	22	24
Streets (miles)	156.30	149.16	147.25	143.51
Water and Sewer				
Buildings	10	11	11	11
Water Lines (miles)	127.00	126.05	125.04	122.49
Sanitary Sewers (miles)	105.60	102.84	102.03	100.36
Vehicles	13	12	16	14

Source: City of Avon Records

2016	2015	2014	2013	2012	2011
9	9	8	8	8	8
9	9	8	ð	ð	ð
1	1	1	1	1	1
38	36	34	34	35	33
1	1	1	1	1	1
15	15	15	15	15	15
_	_	_	_	_	_
7 1	7 1	7 1	7	7 1	7
1	1	1	1 1	1	1 1
12	12	12	12	12	12
4	4	4	4	4	4
16	16	16	16	16	14
1	1	0	0	0	0
12	10	9	8	8	8
1	1	1	1	1	1
22	22	20	20	23	22
138.37	131.58	128.91	123.00	123.00	121.00
10	10	10	10	10	9
10 121.40	10 122.43	10 118.70	10 117.80	10 117.30	115.80
99.60	100.75	97.10	96.70	96.30	95.20
12	13	14	9	7	7

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#### **CITY OF AVON**

#### **LORAIN COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 7/27/2021

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370