

# Comprehensive Annual Financial Report

For the year ended December 31, 2020





88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Members of City Council City of Avon Lake 150 Avon Belden Road Avon Lake, Ohio 44012

We have reviewed the *Independent Auditor's Report* of the City of Avon Lake, Lorain County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2020 through December 31, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Avon Lake is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

August 19, 2021



# CITY OF AVON LAKE, OHIO

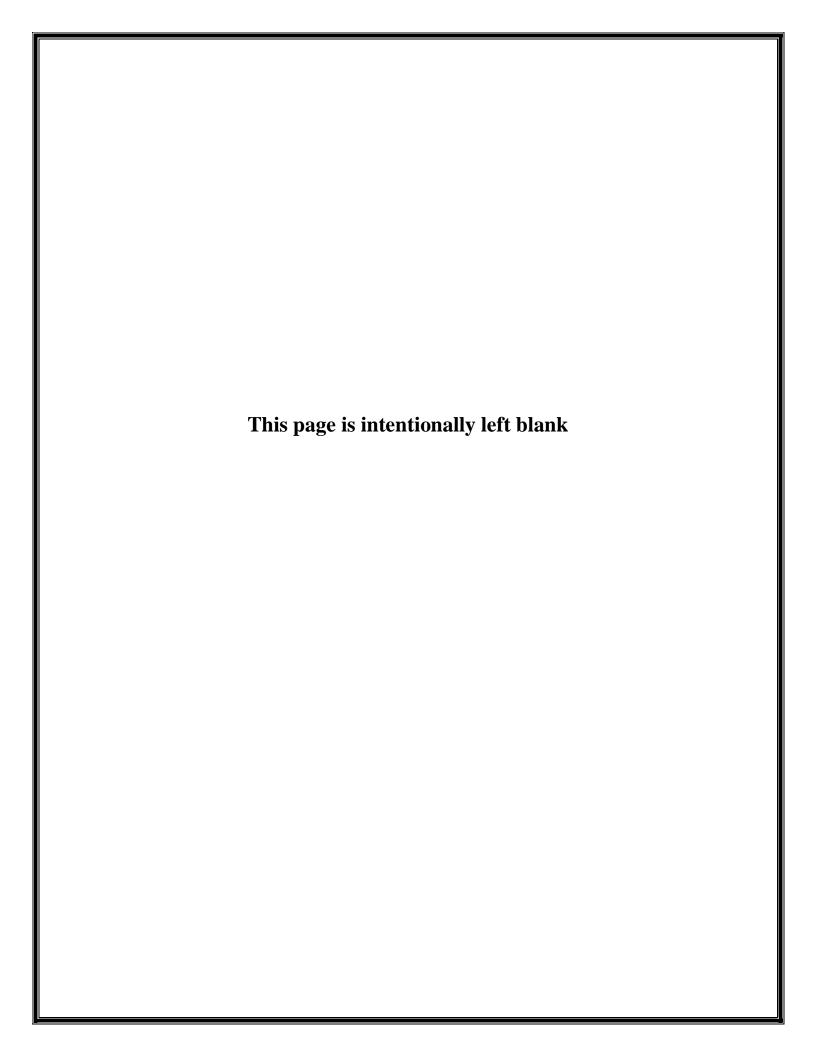


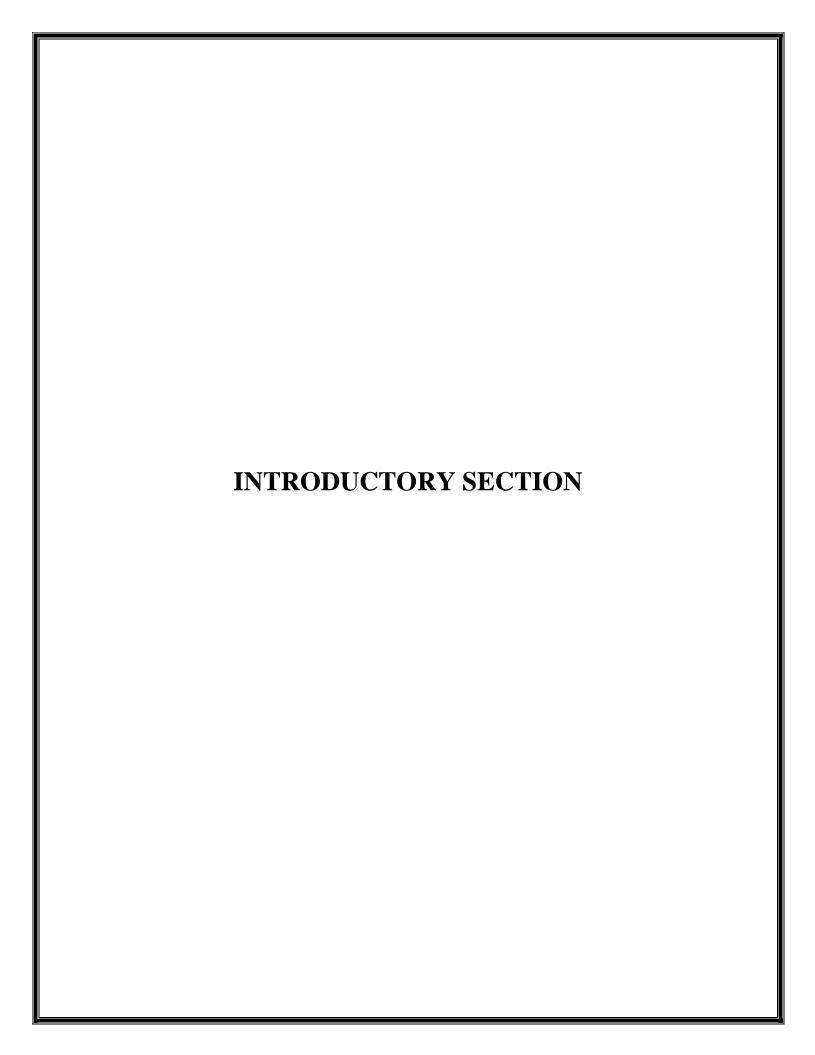
# **Comprehensive Annual Financial Report**

For the Year Ended December 31, 2020

Issued by the Finance Department

**Steven J. Presley Director of Finance** 







Comprehensive Annual Financial Report For the Year Ended December 31, 2020 Table of Contents

## **I. Introductory Section**

Table of ContentsLetter of Transmittal	
GFOA Certificate of Achievement	
Directory of Officials	
Organizational Chart - City	
Organizational Chart – Avon Lake Regional Water	
II. Financial Section	
Independent Auditor's Report	1
Management's Discussion and Analysis	5
Basic Financial Statements	
Government Financial Statements:	
Statement of Net Position	19
Statement of Activities	20
Fund Financial Statements:	
Balance Sheet – Governmental Funds	22
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	23
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	24
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Fund to the Statement of Activities	25
Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual – General Fund	26
Statement of Fund Net Position – Proprietary Funds	27
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds	28
Statement of Cash Flows – Proprietary Funds	30
Statement of Fiduciary Net Position – Custodial Funds	31

Comprehensive Annual Financial Report For the Year Ended December 31, 2020 Table of Contents

# **II. Financial Section (Continued)**

Statement of Changes in Fiduciary Net Position – Fiduciary Funds	32
Notes to the Basic Financial Statements:	
Note 1: Description of the City and the Reporting Entity	33
Note 2: Summary of Significant Accounting Policies	33
Note 3: Changes in Accounting Principles and Restatement of Net Position	45
Note 4: Budgetary Basis of Accounting	46
Note 5: Accountability and Compliance	46
Note 6: Deposits and Investments	48
Note 7: Receivables	51
Note 8: Capital Assets	54
Note 9: Long-Term Obligations	56
Note 10: Asset Retirement Obligations	65
Note 11: Operating Leases	65
Note 12: Defined Benefit Pension Plans	65
Note 13: Defined Benefits OPEB Plans	77
Note 14: Risk Management	90
Note 15: Jointly Governed Organizations and Joint Venture	90
Note 16: Contingent Liabilities	91
Note 17: Interfund Transfers and Balances	92
Note 18: Fund Balances	94
Note 19: Landfill Postclosure Costs	95
Note 20: Construction Commitments	95
Note 21: Other Commitments	95
Note 22: Capital Lease	96

Comprehensive Annual Financial Report For the Year Ended December 31, 2020 Table of Contents

## **II. Financial Section (Continued)**

Note 23: Tax Abatements	96
Note 24: COVID-19	97
Required Supplementary Information:	
Schedule of the City's Proportionate Share of the Net Pension Liability	98
Schedule of City Contributions - Pension	102
Schedule of the City's Proportionate Share of the Net OPEB Liability	106
Schedule of City Contributions – OPEB	108
Notes to the Required Supplementary Information	112
Combining Statements and Individual Fund Schedules:	
Combining Statements – Nonmajor Governmental Funds:	
Fund Descriptions	115
Combining Balance Sheet – Nonmajor Governmental Funds	119
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds	120
Combining Balance Sheet – Nonmajor Special Revenue Funds	122
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Special Revenue Funds	126
Combining Balance Sheet – Nonmajor Debt Service Funds	130
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Debt Service Funds	131
Combining Balance Sheet – Nonmajor Capital Projects Funds	132
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Capital Projects Funds	136

Comprehensive Annual Financial Report For the Year Ended December 31, 2020 Table of Contents

### **II. Financial Section (Continued)**

Combining Statement – Fiduciary Funds:	
Fund Descriptions	140
Combining Statement of Fiduciary Net Position – Custodial Funds	141
Combining Statement of Changes in Fiduciary Net Position – Custodial Funds	142
Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in Fund Balance/Fund Equity – Budget (Non-GAAP Basis) and Actual:	
Major Funds:	
General Fund	144
Capital Improvement Fund	147
Nonmajor Funds:	
Street Construction, Maintenance and Repair Fund	148
State Highway Fund	149
Income Tax Transfer Fund	150
Paramedic Fund	151
Office on Aging Fund	152
Dial-A-Bus Fund	153
Cable TV Fund	154
Law Enforcement Trust Fund	155
Law Enforcement and Education Fund	156
Indigent Drivers Alcohol Treatment Fund	157
Municipal Court Computer Fund	158
COPS Fund	159
Avon Lake/Bay Park Fund	160

Comprehensive Annual Financial Report For the Year Ended December 31, 2020 Table of Contents

### **II. Financial Section (Continued)**

Employee Sick Time Buy Back Fund	162
Street Tree Fund.	163
Continued Professional Training - Police Fund	164
Court Security Fund	165
Court Interlock Fund	166
Police Pension Fund	167
Fire Pension Fund	168
Recreation Trust Fund	169
Recreation Fund.	170
Local Coronavirus Relief Fund	171
Deposits Trust Fund	172
Unclaimed Monies Fund	173
General Bond Retirement (Unvoted) Fund	174
General Bond Retirement (Voted) Fund	175
Special Assessment Bond Retirement Fund	176
Walker/Moore Breakwall Fund	177
Sewer Separation Fund	178
Curtis Sewer Fund	179
Miller Road Park Breakwall Fund	180
Police/Court Facility Fund	181
45's Sewer Separation Fund	182
Troy School Driveway Fund	183
Bicycle Trails Fund	184
Walker Road Widening Fund	185

Comprehensive Annual Financial Report For the Year Ended December 31, 2020 Table of Contents

## **II. Financial Section (Continued)**

City Wide Signalization Fund	186
North Point Erosion Fund	187
Pool Renovation Control Fund	188
Walker Rd. Sewer/Lear Rd. East Fund	189
Titus-Pitts-Hill Ditch Fund	190
Sidewalk/Street Lighting Fund	191
Cove Ave. Improvements Fund	192
Curtis Road Sewer Improvements Fund	193
ALPS Playground Fund	194
Lear/Krebs Intersection Fund	195
Fairfield/Brookfield Improvement Fund	196
III. Statistical Section	
Statistical Section Description and Table of Contents	S1
Net Position by Component – Last Ten Years	S2
Changes in Net Position – Last Ten Years	S4
Fund Balances, Governmental Funds - Last Ten Years	S10
Changes in Fund Balances, Governmental Funds – Last Ten Years	S12
Assessed Valuations and Estimated Actual Values of Taxable Property – Last Ten Years	S16
Property Tax Rates – Direct and Overlapping Governments – Last Ten Years	S18
Property Tax Levies and Collections – Last Ten Years	S20
Principal Taxpayers – Real Estate Tax – 2020 and 2011	S21
Municipal Income Tax Revenue Base and Collections (Cash Basis) – Last Ten Years	S22

Comprehensive Annual Financial Report For the Year Ended December 31, 2020 Table of Contents

### **III. Statistical Section (Continued)**

Ratio of Outstanding Debt to Total Personal Income and Debt Per Capita - Last Ten Years	S24
Ratio of General Obligation Bonded Debt to Estimated Actual Value and Net Bonded Debt Per Capita - Last Ten Years	S26
Computation of Direct and Overlapping Governmental Activities Debt	S27
Legal Debt Margin - Last Ten Years	S28
Demographic and Economic Statistics – Last Ten Years	S30
Principal Municipal Income Tax Withholders – Current and Nine Years Ago	S32
Full-Time City Employees by Function/Program - Last Ten Years	S33
Operating Indicators by Function/Program - Last Ten Years	S34
Capital Assets Statistics by Function/Program – Last Ten Years	S38





Building Department 930-4102

CIVII Service Commission 933-6141

Clerk of Council 930-4121

Council President 930-4120

Engineering Department 930-4101

Finance Department 930-4124

Fire Department 933-8305

Human Resources 933-6141

Law Director 930-4122

Mayor's Office 930-4100

Municipal Court 930-4103

Municipal Utilities 933-6226

Planning Department 930-4101

Police Department 933-4567

Recreation Department 930-4130

Service Department 930-4126

Zoning Department 930-4143

# CITY OF AVON LAKE, OHIO

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June 21, 2021

Members of City Council and Honorable Citizens of Avon Lake, Ohio

We are pleased to submit the Comprehensive Annual Financial Report of the City of Avon Lake, Ohio for the year ended December 31, 2020.

This report enables the City to comply with Ohio Administrative Code Section 117-2-03 (B), which requires reporting on a GAAP (Generally Accepted Accounting Principles) basis, and Ohio Revised Code Section 117.38 which requires cities to file unaudited general purpose external financial statements with the Auditor of State within 150 days of year end.

Management assumes full responsibility for both the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

James G. Zupka, CPA, Inc., has issued an unmodified ("clean") opinion on the City of Avon Lake, Ohio's financial statements for the year ended December 31, 2020. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### **Profile of the Government**

The City of Avon Lake is approximately 11.5 square miles and is located in Lorain County in northeastern Ohio, approximately 18 miles west of the City of Cleveland. The City split from Avon Township in 1915 and was formed as a new political division as the Township of Avon Lake shortly thereafter. Avon Lake became a city in 1951 under the laws of the State of Ohio. In 2010, the U.S. Census Bureau reported that Avon Lake has a population of 22,581.

The City of Avon Lake operates and is governed by its Charter, first adopted by the voters on June 5, 1951. The Charter has been and may be amended by the voters from time to time. A nine-member Charter Review Commission reviews the Charter every five years. The City is also subject to some general laws applicable to all cities. Under the State of Ohio Constitution, the City may exercise all powers of local self-government and police powers to the extent not in conflict with applicable laws. The Charter provides for a mayor-council form of government.

Legislative authority is vested in a seven-member council. Three members are elected at-large, and four members are elected from wards. The Council fixes compensation of City officials and employees, enacts ordinances and resolutions relating to City Services, tax levies, appropriations borrowing money, licensing and regulating businesses and trades, and other municipal purposes. The presiding officer is the President of Council, who is elected by Council for a two-year term. The charter established certain administrative departments and Council may establish additional departments and divisions within departments.

The City of Avon Lake's chief executive and administrative officer is the Mayor, who is elected by the voters for a four-year term. The Mayor appoints, subject to approval of a majority of the members of Council, the Directors of the City's departments. The Mayor also acts as the Director of Public Safety, oversees the enforcement of all laws and ordinances, and executes all contracts, conveyances, evidences of indebtedness, and all other instruments to which the municipality is a party.

The City provides its residents with a full range of municipal services. These services include, among other things, police, fire, emergency medical assistance, recreation and senior programs, building code enforcement, sanitary and storm sewer maintenance, street maintenance and repair, street lighting, traffic signalization, snow/leaf removal, refuse disposal negotiated by the city for residents, cemetery services and the maintenance of all City lands, buildings and equipment.

The City of Avon Lake has an elected City Council, Mayor, and Board of Municipal Utilities. The Board of Utilities oversees the Cities sanitary/combined sewers and waterlines including a sewage treatment plant and water filtration plant serving several communities with over 250,000 customers.

The City of Avon Lake maintains its legal level of budgetary control at the department level, separated into the categories of Personal Service and Other Expenditures, for all funds. The Finance Director is authorized to allocate appropriations for function and object levels within the same department and category as explained above without prior Council approval, as long as the total appropriation for each department and category does not exceed that of the Council-approved appropriation.

#### **Profile of the City**

The City of Avon Lake is served by diversified transportation facilities, including U.S. Highway 90 and Interstate I-71 and I-80 (The Ohio Turnpike). It is served by Norfolk and Southern Railroad for freight rail services, Amtrak for passenger rail services (located in nearby Cleveland and Elyria), and is served by passenger and freight air services at Cleveland Hopkins International Airport, located within 18 miles of the City, and Burke Lakefront Airport located in downtown Cleveland.

Within a 30-minute drive from Avon Lake are the Rock and Roll Hall of Fame, Progressive Field, Rocket Mortgage Arena, FirstEnergy Stadium, the world-Class Cleveland Orchestra, Cleveland Museum of Art, Cleveland Museum of Natural History, Western Reserve Historical Society, Cleveland Playhouse, and Karamu House. These and other facilities in the area offer an extensive variety of cultural and educational programs to the community. The Cleveland metropolitan area is also proud to be the home of many professional sports team such as the Cleveland Indians (baseball), Cleveland Cavaliers (basketball), Cleveland Browns (football), and Cleveland Monsters (AHL hockey), as well as the Lake Erie Crushers, an independent professional minor league baseball team.

The Avon Lake City Schools (ALCS) also play a significant role in the success of our community. The school system educates over 3,800 students with 556 contracted employees including teachers, professionals, and support staff working to offer quality educational opportunities. It issued 730 W-2 forms in 2020 due to the number of part-time workers it employs. Avon Lake City Schools has been recognized as Excellent by the Ohio Department of Education for the past 17 years. According to U.S. News and World Report, in 2020 the school system ranked #30 out of 614 districts in Ohio, and #756 out of 18,000 districts in the U.S. The school system was ranked #8 in the Cleveland area.

The City of Avon Lake owns and manages 15 park areas that total 226.16 acres. Individual parks range in size from 0.05 acres to 79.1 acres, provide a wide variety of both active and passive recreational opportunities. The City's parks can be divided into three categories: pocket parks, neighborhood parks, and community parks.

Avon Lake's pocket parks include Wedgewood Park (1.0 acre) and Point Park (0.05 acres). Wedgewood Park hosts one of the Recreation Department's Greenbox program locations, and Point Park features both detailed gardens and a memorial plaque describing the location's connection to the Interurban Railway. The City is pleased to announce its most recent addition, a .49 acre pocket park located on Lake Erie at the intersection of Moore Rd. and Lake Rd.

Neighborhood parks include Belle Park (3.0 acres), Russ Lynch Bicentennial Park (15.2 acres), Inwood Park (5.5 acres), Overlook Park (0.9 acres), Resatar Park (8.4 acres), Sunset Park 4.9 acres) and Ilg Family Park (5.04 acres). Many neighborhood parks include a playground, picnic tables, and charcoal grills. Resatar Park includes a walking trail, and Belle Park connects to an extensive walking/biking trail system contained in the adjacent Kopf Family Reservation, a 162 acre wooded park area managed by the Lorain County Metro Parks. Ilg Family Park is currently undeveloped.

The City of Avon Lake manages five parks considered community parks. These are generally the largest parks in the city and contain a wide variety of amenities, which include athletic fields (baseball, softball, lacrosse, and soccer), picnic areas/pavilions, hiking/biking trails, a skate park, and volleyball and basketball courts. Miller Road Park and Veterans Memorial Park are situated along the Lake Erie shoreline and contain beach areas and water access facilities (a boat launch and fishing pier). Additionally, Veterans Memorial Park is home to the Avon Lake Boat Club, the historic Folger Home, and The Lake House, a popular event venue. Miller Road Park includes the Peter Miller House Museum (c. 1830) and an adjoining wildflower garden. Both the Peter Miller House Museum and the Folger Home are listed nationally as places of historic importance. Walker Road Park contains a large retention basin that serves as a popular fishing pond (catch and release). Bleser Park contains the Avon Lake Play Space playground, lighted tennis and basketball courts, as well as the Ellen Trivanovich Aquatic Center. Weiss Field features a dog park, horse arena, and skate park. Many of the community parks host large programs and festivals produced by both the City and other organizations.

#### **Major Initiatives**

The City of Avon Lake has several ongoing initiatives to improve roadway conditions for vehicles and bicycle riders as well as improving the water quality in Lake Erie. Roadways in Avon Lake are ranked each year in the priority of needs. A street rated a #5 will need immediate attention while a #1 rated street is new or recently rebuilt. This ranking is updated each fall and presented to the Mayor and City Council for budget purposes. The City annually spends \$1 million to over \$2 million each year on street maintenance and upkeep. Supplementing the yearly street program are projects the City pursues Ohio Public Works Commission (OPWC) grants and loans for. The City has also acquired ODOT LTIP money for paving projects in the City. In 2020 the City additionally installed new solar powered LED Crosswalks at two of our higher pedestrian crossings and will look to add additional similar crossings in 2021.

In 2020 the City reconstructed a box culvert over Gable Creek under Jaycox Road. This project not only improved stormwater drainage in Gable Creek it also repaved the northerly section of Jaycox Road through a grant/loan acquired by OPWC. This arterial route through the City had to be closed during the culvert replacement and the residents were very patient with the project.

The City has also acquired ODOT/NOACA funds for the repaving of Moore Road south of Walker Road in early 2022. This comes after the City replaced the Powdermaker Creek culvert in 2019 after ODOT declared it to be unsafe. The ODOT/NOACA paving project will also add bike lanes from Walker Road to Pin Oak Parkway.

Avon Lake has met its deadline of January 1, 2020 to have our sewer systems separated per our Consent Decree with Ohio EPA yet we continue to move forward to do more to improve water service and improve stormwater drainage. The sewer separation project completed in late 2019 was our largest separation project to date and came in at over \$17 million. This project impacted over 350 homes and took over two years to build. The final project added stormwater drainage along the entire project length and added almost 6000 feet of new storm sewers.

For stormwater improvements within Avon Lake the City hired CDM Engineering to create stormwater SWMM computer models for both Heider Creek and Gable Creek. These computer models have helped the City with two new developments in order to appropriately size the new retention basins and large drainage pipes. This tool will be used for many years to come as part of our Master Stormwater Plan for the City.

Last but far from the least, the City has hired Mannik and Smith Engineering to conduct a bicycle safety study along Lake Road, US 6 through the community to identify safety improvements and needs in anticipation with ODOT conducting their Urban Paving Project on US 6 in 2023. This safety study has made short and long term safety improvement recommendations that will start to be implemented in 2021. Coming from this study the City has applied for LTIP money from NOACA to install a round-about at Miller Road and US 6 for traffic calming, bicycle and pedestrian safety.

#### **Economic Development**

The city benefits from a solid industrial tax base with several major industries located in the southwest portion of the city. Many small and large industries are located along Moore, Walker and Miller Roads, as well as Pin Oak Parkway. The largest are Avient (formerly PolyOne Corporation), a Fortune 1000 company, Ford Motor Company's Ohio Assembly Plant, and a division of Lubrizol Corporation. Other companies include Thogus Products, Mexichem (Orbia) Specialty Resins, Inc., Western Enterprises, National Fleet Services of Ohio, and Fontaine Modifications.

The Comprehensive Land Use Plan, adopted in 2019 looks to continue growth in the industrial area by attracting new companies and developing the small amount of still available land. The total number of acres in our industrial areas is over 1,400 acres, with less than 150 available for future development

The industrial southwest corner of the city got its start in the 1950s with a B.F. Goodrich research facility. The industrial campus of that facility now houses Avient (formerly PolyOne), Lubrizol and Mexichem, and is located along Walker Road. All three of those businesses deal with polymer research or production. Pin Oak Parkway runs through the industrial area of the City and was expanded about 16 years ago. It can now be accessed from State Route 83 as well as Moore Road, both of which provide easy access to Interstate 90 a short distance to the south.

One of the oldest industrial residents is a coal powered electric plant that has been in operation since the 1920's. The plant is located on the north side of Lake Road with over 2,600 linear feet of Lake Erie shoreline. At one point, the coal powered plant was scheduled to be converted to natural gas, but changed its direction as it decided to continue to use coal and to implement pollution control technology to fall within the new MATS (Mercury and Air Toxics Standards) set by the federal government. The plant began operations in June of 2016 using cleaner coal technology. The construction of the natural gas pipeline remains in the planning stages for the future.

There are commercial districts on Walker Road as it intersects a number of north/south roads. Learwood Square is located at the intersection of Lear and Walker Roads and has benefitted from the completion of the Nagel (Lear) Road interchange at Interstate 90. Towne Center sits at the northwest corner of Route 83 and Walker Road. It is about one and a half miles north of the Route 83 interchange of Interstate 90. It is the home to several businesses and also a senior living complex that provides both independent living and assisted living along with a rehabilitation facility. Beach Park Station is located near the GenOn plant along Lake Road and is the home of the post office, restaurants, and other businesses. Finally, there is a shopping plaza at the corner of Walker Rd. and Moore Rd. that has about fifteen businesses, anchored by Discount Drug Mart.

#### Community Reinvestment Area (CRA) Program

The City has a Pre-1994 CRA program. Approved new construction and expansion projects are granted an exemption from real estate property taxes for a percentage of the incremental increase in assessed value for a period of up to 15 years based on meeting certain goals in job creation and investment. Avon Lake companies that have recently expanded with the help of the CRA Program include Randall's Lawn Care & Landscaping, Catania Medallic, and Northern Hammerworks.

#### **Community Improvement Corporation**

The city created a Community Improvement Corporation which operates as a 501(c)3 Non-Profit Organization. Their mission is to provide advisory and financial support to the citizens and businesses of Avon Lake who need assistance in locating, expanding or improving their business ventures. Funds for any financial assistance provided are generated from sources other than tax revenues.

In its early years, the CIC held a business plan competition which required that the applicants attend a series of workshops to help them improve their business practices. They then ran a grant program for small businesses which awarded up to ten businesses \$2,500 each to achieve their goals. Most recently, when the Covid-19 public health crisis shuttered restaurants and bars the CIC quickly mobilized to organize a grant program that gave \$98,000 to Avon Lake restaurants and bars.

#### **Jobs Growth Incentive Program**

City Council approved a five-year program that rewards businesses, both new and long standing, with a 25% rebate in the income taxes generated in the current year beyond what was paid the previous calendar year. While revenue to the city will be increasing, the city intends to reward the growth of all businesses that are with this incentive. Home-based businesses and non-profit organizations are not eligible. The program is in its seventh year. It was evaluated at the end of 2017 and extended another five years. The City just gave awards for the 2020 tax year, a year in which businesses large and small were devastated by Covid-19. While the overall amount granted by the City was lower than average, the number of businesses that received awards was on par with prior years.

Because of its location in a region with a varied economic base, unemployment has been relatively stable. The City of Avon Lake continues to experience unemployment rates consistently lower than national averages. This is consistent with an increase in income tax revenues

Median household incomes within the City of Avon Lake are higher than for the state as a whole. In 2018, the median family income in Avon Lake was \$87,525, while the median family income for the State of Ohio was \$72,028. Housing prices in Avon Lake continue to remain strong. The median home value in the city is estimated at \$297,211 with a projected increase in the coming year. The sale of homes and home sale prices began to increase in 2016 and at the end of 2020 were \$284,020.

#### **Long-Term Financial Planning**

Moody's Investors Service has rated the City's General Obligation debt at an A1 as of May 2019. This is a slight reduction from the previous rating of an Aa3. Substantial improvements in the city's infrastructure focusing on the separation of combined sewer and an expansion of the water and wastewater plants required the issuing of substantial debt caused the rating to drop from Aa3. These EPA mandated changes are being done in order to comply with strict environmental standards. While the debt is General Obligation the majority of the repayment is owed by Avon Lake Regional Water.

It is the City's goal to maintain fund balances equal to three months (25 percent) of operations. The Finance Department reviews all transactions on an on-going basis, balances bank accounts daily, and works diligently to manage and monitor revenues and expenditures to ensure that adequate fund balances are maintained.

#### **Awards and Acknowledgement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Avon Lake for its comprehensive annual financial report for the year ended December 31, 2019. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports. This was the sixth year in a row that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of only year only. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility for another certificate.

The successful completion of a report of this scope depends upon the dedicated contributions of many employees. The sincere appreciation of those primarily responsible for the completion of this comprehensive annual financial report is extended to all contributors, but especially those employees in the Department of Finance.

Respectfully submitted,

Gregory J. Zilka

Mayor

Steven Presley

Director of Finance





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Avon Lake Ohio

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

December 31, 2019

Christopher P. Morrill

Executive Director/CEO

Directory of Officials December 31, 2020

#### **COUNCIL**

At-Large:

Zach Arnold

K.C. Zuber

Martin O'Donnell

Wards:

Billy Jo David (Ward I)

Jennifer Fenderbosch (Ward II)

Mark Spaetzel (Ward III)

David Kos (Ward IV)

Clerk of Council:

Valerie Rosmarin

#### **OFFICIALS**

Gregory J. Zilka Mayor

Gary A. Ebert Director of Law

Steven J. Presley Director of Finance

Thomas Carleton Building Official

Robert Munro Acting Chief Utilities Executive

Gregory J. Zilka Safety Director

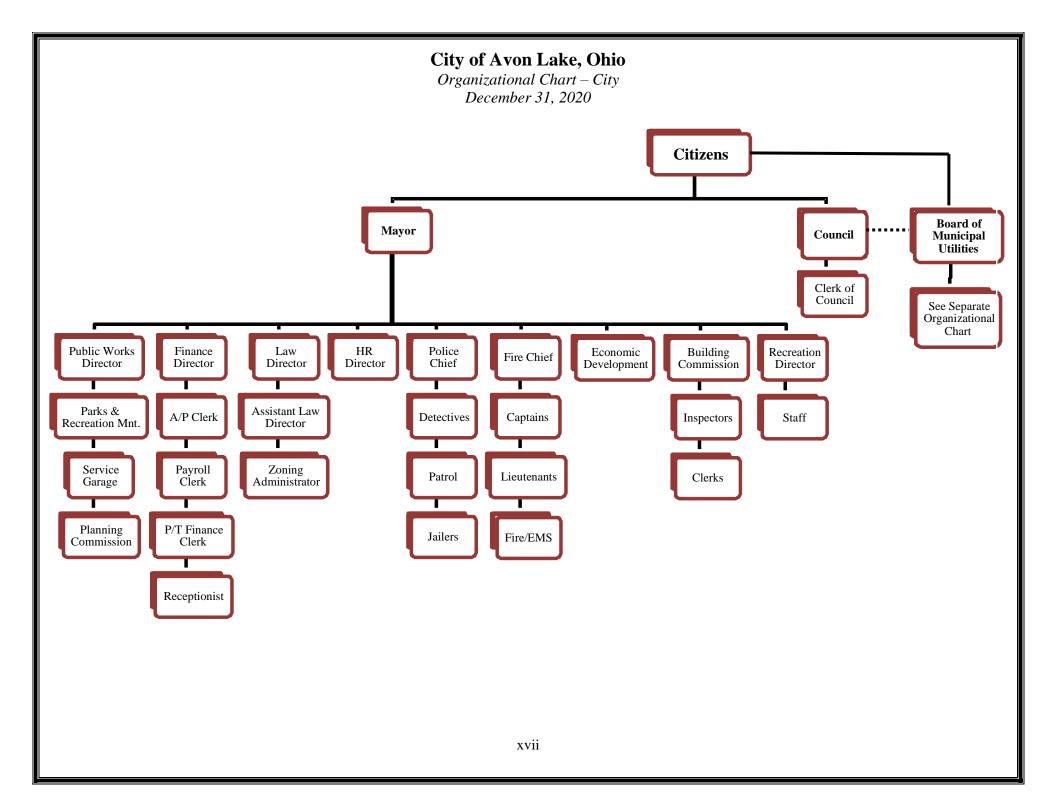
Vincent Molnar Police Chief

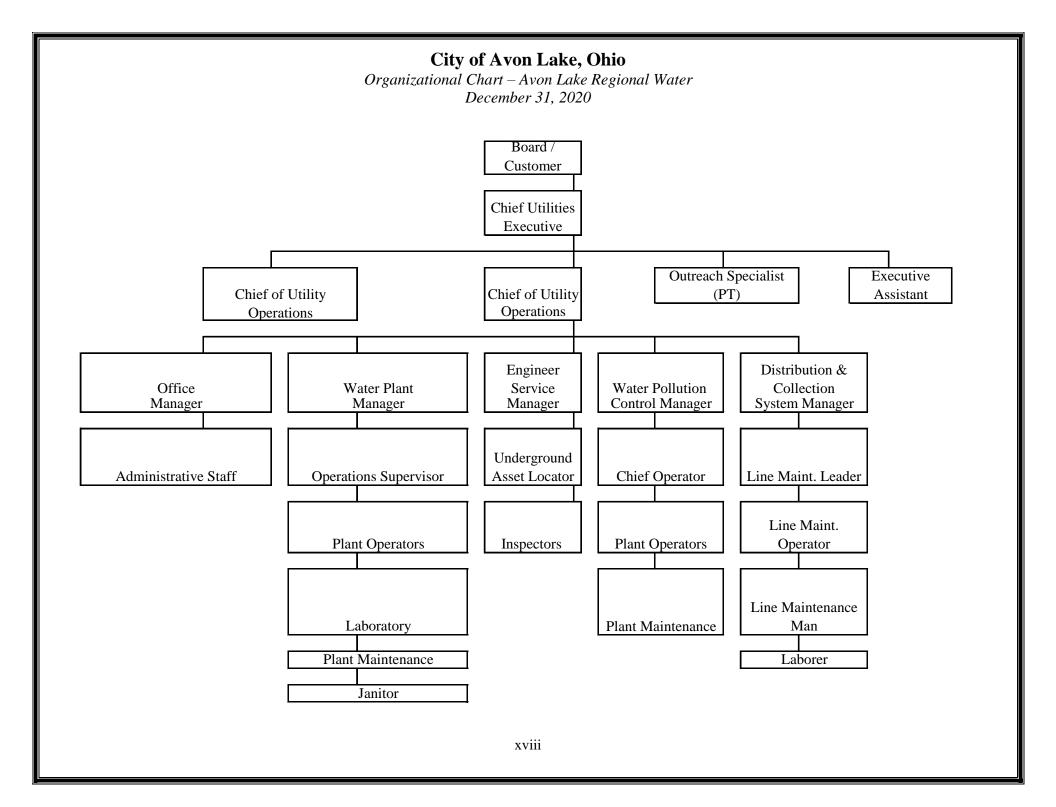
Jeremy Betsa Fire Chief

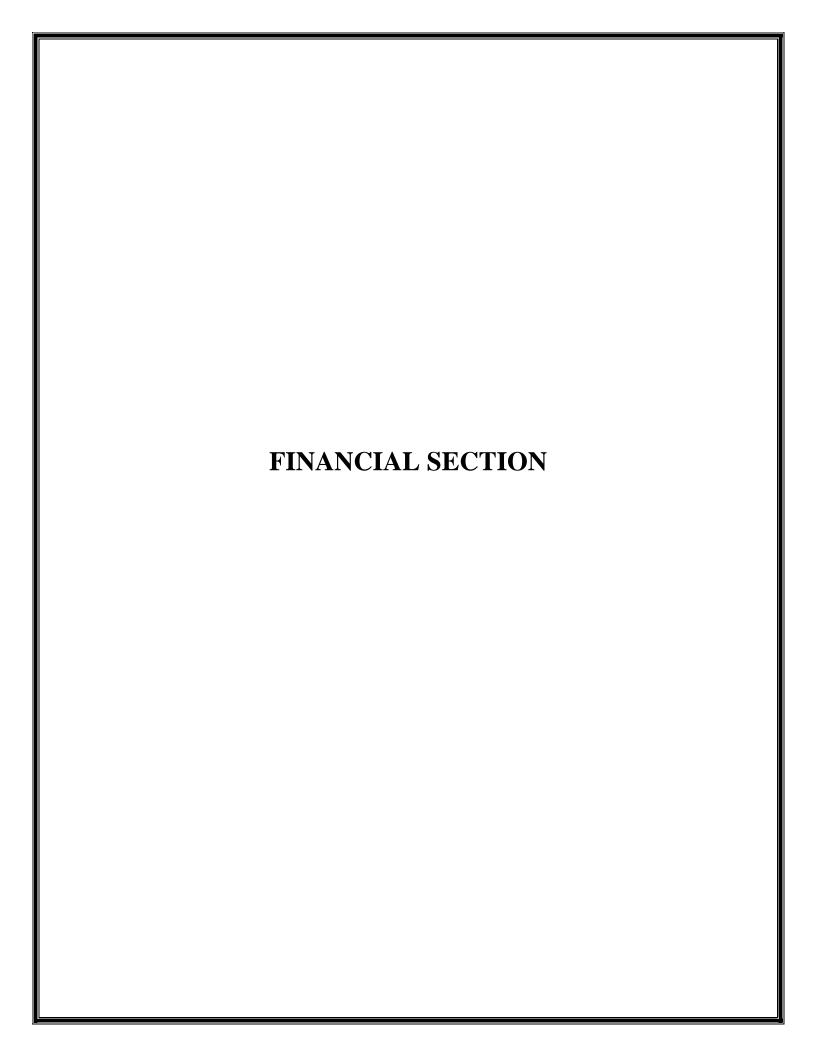
Ted Esborn Director of Economic Development

Tim Pinchek Recreation Director

Darrel Bilancini Judge of Municipal Court









### JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

Member American Institute of Certified Public Accountants (216) 475 - 6136

Ohio Society of Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

To the Members of City Council City of Avon Lake Avon Lake, Ohio The Honorable Keith Faber Auditor of State State of Ohio

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Avon Lake, Lorain County, Ohio, (the City) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Avon Lake as of December 31, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 24 to the basic financial statements, the financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. Also, as discussed in Note 3 to the basic financial statements, the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. Our opinion is not modified with respect to these matters.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension and Postemployment Benefit Liabilities and Pension and Postemployment Benefit Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2021, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

James G. Zupka, CPA, Inc.

Certified Public Accountants

James L. Zupka, CPA, Inc.

June 21, 2021

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Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

The discussion and analysis of the City of Avon Lake's financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2020. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers should also review the financial statement and notes to those respective statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2020 are as follows:

- The City's economic condition continued to improve as total revenues increased by \$3,452,648 or 6.93 % over 2019.
- Total Net Position increased \$6,499,026 in 2020 over 2019.

#### **Overview of the Comprehensive Annual Financial Report**

This annual financial report consists of a series of financial statements, notes to the financial statements, and other information. The Statement of Net Position and the Statement of Activities (on pages 19 and 20) provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Fund financial statements begin on page 22. For governmental activities, these statements tell how these services were financed in the short-term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most financially significant funds.

#### **Government-wide Financial Statements**

Our analysis of the City as a whole begins on page 7. One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question.

These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's Net Position and changes in them. You can think of the City's Net Position as the difference between assets, what the citizens own, deferred outflows of resources and liabilities, what the citizens owe, and deferred inflows of resources as one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's Net Position are one indicator of whether its financial health is improving or deteriorating.

You will need to consider other non-financial factors, however, such as changes in the City's property tax base, income tax base, and the condition of the City's capital assets (land, roads, building, water and sewer lines, etc.) to assess the overall health of the City.

In the Statement of Net Position and the Statement of Activities, we divide the City into two types of activities:

Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

Governmental Activities: Most of the City's basic services are reported here, including the police, fire, street and highway maintenance, capital improvement, vehicle acquisition, parks and recreation, and general administrative. Municipal income taxes, property taxes, undivided local government, fees, licenses and permits, and state and federal grants finance most of these activities.

Business-Type Activities: The City charges a fee to customers to help cover all or most of the cost of certain services it provides. The City's water and sewer operations are reported here.

#### **Fund Financial Statements**

Our analysis of the City's major funds begins on page 14. The fund financial statements provide detailed information about the most significant funds, not the City as a whole. Some funds are required to be established by State law. However, City Council establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money (i.e. grants received from Federal and State agencies). The City's three fund types, governmental, proprietary and fiduciary, use different accounting approaches.

#### Governmental Funds

Most of the City's activities are reported in governmental funds, which are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Governmental funds use the modified accrual method of accounting, which measures cash and other financial assets readily convertible to cash.

#### Proprietary Funds

Proprietary funds are generally used to account for activities for which the City will charge customers and users. Proprietary funds of the City consist of enterprise funds which are used to account for those functions reported as business-type activities in the government-wide financial statements. The City's enterprise funds account for water system operations and sewer system operations. Proprietary funds use the accrual basis of accounting.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City and are not included in the government-wide financial statements since the resources held are not available to support City programs. The City uses only custodial funds included under the fiduciary funds category. The accounting used for fiduciary funds is much like that used for proprietary funds.

#### **Notes to the Basic Financial Statements**

Notes to the basic financial statements provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. These should be read in connection with those financial statements.

#### Other Information

In addition to the basic financial statements and the accompanying notes, this Comprehensive Annual Financial Report also presents certain other information that the City believes readers will find useful. After the notes to the basic financial statements, the required supplementary information, the combining statements are presented along with individual detailed budgetary schedules for all funds.

Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

# The City of Avon Lake as a Whole

# **Analysis of Net Position**

The City's total Net Position changed from a year ago, increasing from \$96,291,742 to \$102,790,768.

Our analysis below focuses on the Net Position (Table 1) and Changes in Net Position (Table 2) of the City's governmental and business-type activities.

Table 1- Net Position

	 Governmenta	l Activi	ties		Business-Ty	pe Acti	vities	To	tal	
	 2020		2019		2020		2019	2020		2019
ASSETS										
Current and other assets	\$ 32,754,817	\$	32,116,439	\$	22,812,044	\$	19,095,403	\$ 55,566,861	\$	51,211,842
Net Pension Asset	61,682		24,668		43,566		19,256	105,248		43,924
Capital assets, net	74,015,157		73,845,983		185,266,562		185,760,972	259,281,719		259,606,955
Total Assets	 106,831,656		105,987,090		208,122,172		204,875,631	 314,953,828	_	310,862,721
DEFERRED OUTFLOWS OF RESOURCES										
Deferral on Refunding	295,993		328,867		103,153		115,289	399,146		444,156
Pension	3,608,828		8,253,990		818,562		2,445,975	4,427,390		10,699,965
OPEB	2,457,456		2,063,781		581,195		394,140	3,038,651		2,457,921
<b>Total Deferred Outflows</b>										
Of Resources	 6,362,277		10,646,638		1,502,910		2,955,404	 7,865,187	_	13,602,042
LIABILITIES										
Current and other liabilities	1,719,687		1,684,238		809,367		979,251	2,529,054		2,663,489
Long-term liabilities:										
Due within one year	2,129,955		2,213,078		6,497,153		4,573,903	8,627,108		6,786,981
Due in More Than One Year:										
Net Pension Liability	22,078,072		28,608,542		4,728,689		7,423,820	26,806,761		36,032,362
Net OPEB Liability	6,880,078		6,575,777		3,266,241		3,469,926	10,146,319		10,045,703
Other Amounts	 30,827,614		32,399,679		127,238,497		132,397,117	 158,066,111		164,796,796
Total Liabilities	63,635,406		71,481,314		142,539,947		148,844,017	206,175,353		220,325,331
DEFERRED INFLOWS OF RESOURCES										
Property Taxes	6,555,513		6,485,820		-		-	6,555,513		6,485,820
Pension	3,592,982		471,917		1,443,192		176,991	5,036,174		648,908
OPEB	1,569,167		684,027		692,040		28,935	2,261,207		712,962
Total Deferred Intflows				_						
Of Resources	 11,717,662		7,641,764		2,135,232		205,926	 13,852,894		7,847,690
NET POSITION										
Net Investment in										
Capital Assets	43,649,736		41,911,671		52,123,767		49,468,981	95,773,503		91,380,652
Restricted	10,208,592		9,450,107		-		-	10,208,592		9,450,107
Unrestricted	(16,017,463)		(13,851,128)		12,826,136		9,312,111	(3,191,327)		(4,539,017)
Total Net Position	\$ 37,840,865	\$	37,510,650	\$	64,949,903	\$	58,781,092	\$ 102,790,768	\$	96,291,742

The net pension liability (NPL) is the largest single liability reported by the City is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The City previously adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed on next page, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Total assets increased by \$4,091,107 in 2020. Capital assets are used to provide services to the City's citizens; however, they are not available for future spending. Total capital assets (net of depreciation) decreased by \$325,236. This decrease was mainly attributed to depreciation exceeding capital asset additions.

Current and other assets increased \$4,355,019 mainly from an increase in equity in pooled cash and cash equivalents in the business-type activities.

Total liabilities decreased by \$14,149,978 in 2020 with current liabilities and long-term liabilities decreasing \$134,435 and \$14,015,543 respectively. The decrease in long-term liabilities is due to the retirement of notes payable and principal payments and decrease in net pension liability.

The changes in deferred outflows of resources, net pension liability, net OPEB liability and deferred inflows of resources are due to the recording of GASB Statements No. 68 and 75 as previously discussed.

Investments in capital assets (land, construction in progress, buildings and improvements, machinery and equipment, vehicles and infrastructure, net of depreciation) less any debt related to acquire those assets that is still outstanding represents the largest portion of net position which increased \$4,392,851 from 2019 to 2020. Restricted net position increased \$758,485 and unrestricted net position increased \$1,347,690.

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Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

Table 2 shows the Changes in Net Position for governmental activities and business-type activities for the year ended December 31, 2020 compared to December 31, 2019.

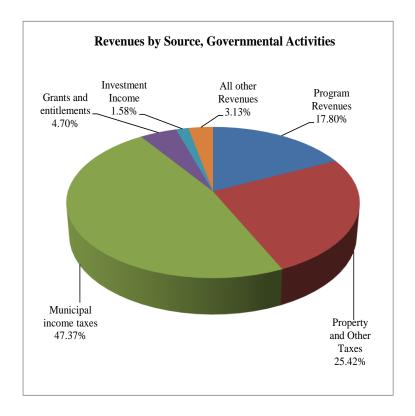
Table 2-	Changes	in Net	Position

		Governmenta	al Acti	vities	Business-Ty	pe Ac	ctivities	Te	otal	
	·	2020		2019	2020		2019	2020		2019
REVENUES										
Program Revenues:										
Charges for services	\$	1,503,526	\$	2,110,353	\$ 25,192,348	\$	22,291,415	\$ 26,695,874	\$	24,401,768
Operating grants and contributions		3,268,922		2,099,621	127,073		217,249	3,395,995		2,316,870
Capital grants and contributions		41,000		536,270	49,089		392,650	90,089		928,920
Total Program Revenues		4,813,448		4,746,244	25,368,510		22,901,314	30,181,958		27,647,558
General Revenues:										
Property taxes		6,472,214		6,465,834	-		-	6,472,214		6,465,834
Municipal income taxes		12,809,267		12,851,527	-		-	12,809,267		12,851,527
Other taxes		402,867		409,588	-		-	402,867		409,588
Grants and entitlements		1,270,864		1,277,192	-		-	1,270,864		1,277,192
Investment income		427,663		508,868	212,436		206,463	640,099		715,331
All other revenues		847,188		216,348	 642,734		231,165	 1,489,922		447,513
Total General Revenues		22,230,063		21,729,357	 855,170	_	437,628	 23,085,233		22,166,985
Total Revenues		27,043,511		26,475,601	 26,223,680	_	23,338,942	 53,267,191		49,814,543
EXPENSES										
Program Expenses:										
Security of persons and property		11,196,697		1,151,587	-		-	11,196,697		1,151,587
Leisure time activities		1,450,787		2,071,149	-		-	1,450,787		2,071,149
Community environment		710,895		687,950	-		-	710,895		687,950
Transportation		8,377,882		8,366,486	-		-	8,377,882		8,366,486
General government		4,364,779		4,656,345	-		-	4,364,779		4,656,345
Interest and fiscal charges		612,256		953,438	-		-	612,256		953,438
Water		-			11,705,141		12,588,737	11,705,141		12,588,737
Sewer		-			8,349,728		7,406,292	8,349,728		7,406,292
Total Expenses		26,713,296		17,886,955	20,054,869		19,995,029	46,768,165		37,881,984
Changes in Net Position		330,215	,	8,588,646	6,168,811		3,343,913	6,499,026		11,932,559
Net Position - Beginning of Year		37,510,650		28,922,004	 58,781,092	_	55,437,179	 96,291,742		84,359,183
Net Position - End of Year	\$	37,840,865	\$	37,510,650	\$ 64,949,903	\$	58,781,092	\$ 102,790,768	\$	96,291,742

Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

#### **Governmental Activities**

Revenues by source of governmental activities for 2020 were comprised of:



#### Revenues

Total revenues increased by \$567,910 or 2.15%. The 1.50% municipal income tax is the largest revenue source totaling \$12,809,267 or 47.37%. Municipal income tax decreased by \$42,260 or less than 1%. The municipal income tax revenue is receipted into the Income Tax Transfer Fund and then allocated by Ordinance to other funds on an annual basis. For 2020 the Capital Improvement Fund, General Bond Retirement Fund, Recreation Trust Fund and General Fund received \$3,000,000, \$1,250,000, \$637,000 and \$8,194,267 respectively.

The next largest general revenue source is property taxes totaling \$6,472,214 or 23.93 %. Property taxes increased by \$6,380. Charges for services decreased by \$606,827 or 28.75% due to the decrease of activity in recreation center during COVID-19 pandemic. Operating grants and contributions increased by \$1,169,301 or 55.69% due to COVID-19 money. The decrease in capital grants and contributions is mainly due to contributions from developers in 2019 as compared to 2020. All other revenues increased by \$630,840 due to Ohio Bureau of Workers' Compensation reimbursement to the City.

# Expenses

Expenses increased \$8,826,341 or 49.35% in 2020. The significant in in expense is due to The Ohio Police and Fire Pension Fund (OP&F) made a change to its health care model. Beginning January 1, 2019 OP&F changed its retiree health care model and the current self-insured health care plan is no longer being offered.

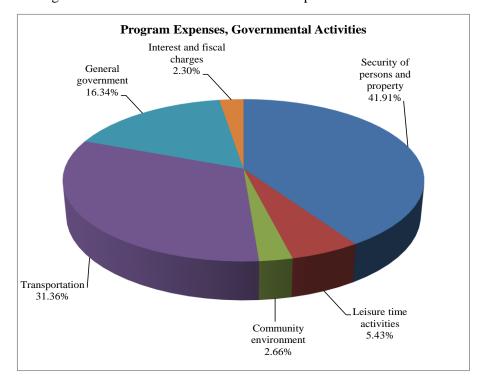
Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

In its place will be a stipend-based health care model. A stipend funded by OP&F is placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current health care model to the stipend-based health care model, OP&F management expects that it will be able to provide stipends to eligible participants for the next 15 years. This change increased the City's security of persons and property expense by \$10,045,110 or 872.28%.

The provisions of GASB Statements 68 and 75 required the City to recognize a pension/OPEB adjustment that reduced expenses by \$1,994,509 in 2020 compared to 2019. As a result, it is difficult to ascertain the true operational cost of services and the changes in the cost of services from year to year. The table below shows the total cost of services by function with the GASB Statements 68 and 75 pension and OPEB costs removed.

	 Governmen	tal Acti	vities
	2020		2019
EXPENSES			
Program Expenses:			
Security of persons and property	\$ 10,063,726	\$	9,902,468
Leisure time activities	1,356,079		1,752,118
Community environment	645,488		552,406
Transportation	7,933,081		7,414,928
General government	4,108,157		4,104,902
Interest and fiscal charges	 612,256		953,438
<b>Total Expenses</b>	\$ 24,718,787	\$	24,680,260

Program expenses of governmental activities for 2020 were comprised of:



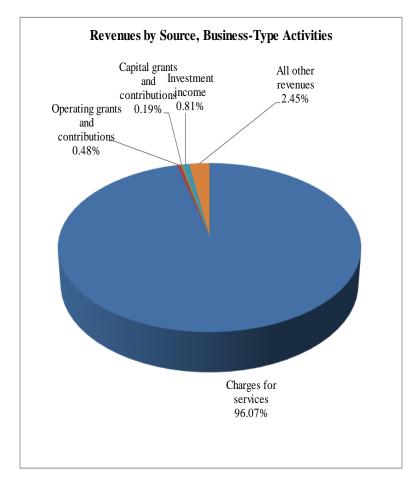
Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

Using the table on the previous page, program expenses amounted to \$24,718,787 in 2020, of which only \$4,813,448 was supported by program revenues. Security of persons and property, which includes police, fire and paramedic services, represented \$10,063,726 or 40.71% of total program expenses. Transportation, which includes street maintenance, snow removal, etc., represents \$7,933,081 or 32.09% of program expenses. General government, which includes legislative and administrative services of council, mayor, law, finance, engineering, building services, and utilities and maintenance of the buildings that house these functions, represents \$4,108,157 or 16.62%. Leisure time activities represented \$1,356,079 or 5.49% of program expenses and includes recreation pool and special programs. Other program expenses consisting of community environment, and interest and fiscal charges amounted to 5.09%. Program expenses increased in 2020 by \$38,527 or less than 1% from the 2019 program expenses.

# **Business-Type Activities**

The City's major business-type activities consist of the water and sewer services. The Water Fund accounts for the treatment and distribution of water to residential customers, commercial users, and certain non-residential customers. The Sewer Fund accounts for sanitary sewer treatment services provided to residential and commercial users.

Revenues by source for business-type activities for 2020 were comprised of:



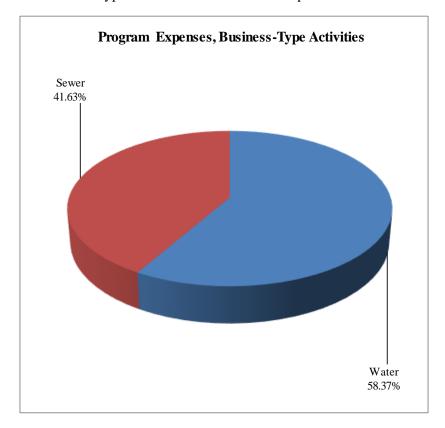
Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

#### Revenues

Program revenue consisting of charges for services, operating and capital grants and contributions represented 96.74% of total revenues for the business-type activities in 2020. Charges for services for the business-type activities amounted to \$25,192,348 with 65.29% provided by water services and 34.71% from sanitary sewer services.

Water operations generate the fees charged for the sale of water within Avon Lake and several surrounding communities. Those fees are then used to maintain lines for delivery and to treat water for further consumption. Water operating revenues increased \$2,258,481 or 15.54% due to an increase in sales, in addition to an increase in rates charged to users.

Program Expenses for business-type activities for 2020 were comprised of:



# Expenses

Water operation expenses amounted to \$11,705,141 or 58.37% and sanitary sewer operation expenses amounted to \$8,349,728 or 41.63% of total program expenses for business-type activities in 2020.

Total expenses for business-type activities increased slightly in 2020 by \$59,840.

# The City's Funds

Information about the City's major governmental funds begins on page 22. These funds are reported using the modified accrual basis of accounting. All governmental funds had total revenues of \$26,811,787 and expenditures of \$26,807,477 (not including other financing sources and uses). Intergovernmental revenues increased due to the City receiving money to support COVID-19 pandemic.

Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

The General Fund's fund balance increased slightly by \$227,761 due to revenues exceeding expenditures. The City closely monitors its revenues and expenditures to maintain a sound fund balance.

# **General Fund Analysis**

The General Fund is the chief operating fund of the City. At the beginning of the current year, total fund balance for the General Fund was \$2,788,489. General Fund expenditures (including transfers out) for the current year were \$15,807,374, with revenues and other financing sources of \$16,035,135 leaving a fund balance of \$3,016,250 and an unassigned balance of \$2,383,988 in the General Fund.

As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures (including transfers out). The General Fund's unassigned fund balance represents 15.08% of total General Fund expenditures while total fund balance represents 19.08% of that same amount. The fund balance of the City's General Fund balance increased by \$227,761 in 2020 when compared to 2019.

# **Other Major Funds Analysis**

The City's Capital Improvement fund experienced an increase in fund balance in the amount of \$537,690 mainly due to the increase in municipal income taxes in 2020.

The City's Water Fund experienced an increase of \$5,328,170 in its 2020 net position compared to 2019. The main contributor to this is the City's efforts to maintain expense lower than revenues.

The City's Sewer Fund experienced an increase of \$840,641 in its 2020 net position compared to 2019. The main contributor to this is the City's efforts to maintain expense lower than revenues.

#### **General Fund Budgeting Highlights**

The City's budget is prepared according to the laws of the State of Ohio and is based on accounting for certain transactions on a cash basis for receipts, expenditures, and encumbrances. The most significant budgeted fund is the General Fund. The legal level of budgetary control is at the personnel and other levels within the departments for the general fund and at the personnel and other levels for all other funds. Any budgetary modifications at these levels may only be made by an ordinance of City Council. During 2020, a number of supplemental appropriation measures were authorized by the City Council. Administrative control of the budget is maintained through the establishment of detailed line-item budgets. Transfers are contained in the annual appropriation measure and are permitted once the permanent appropriation measure has been passed by City Council.

Strong emphasis is placed on fund balances. The Finance Director reviews the fund balances on a daily basis. Special attention is paid to the City's most active funds, which are the general, water and sewer funds. All recommendations for a budget change come from the Finance Director to the Finance Committee of Council for review before going to the whole Council for ordinance enactment on the change. The Finance Committee receives a monthly report showing the beginning fund balance for all funds at the beginning of the year, month-to-date and year-to-date revenues and expenditures, and the current fund balance.

Line item reports are reviewed regularly by the Finance Director. The department heads also monitor their appropriations to ensure the entire operation of the City operates within the appropriations.

Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

For the General Fund, original budgeted revenues including other financing sources are \$15,511,057 and final budgeted revenues including other financing sources are \$18,134,408, and actual revenue including other financing sources are \$17,370,326. Final budgeted revenues increased from original budgeted revenues. Actual revenue decreased over the final budgeted amounts. Original budgeted expenditures including other financing uses are \$15,720,816 and final budgeted expenditures including other financing uses are \$17,688,316, this increase is mainly due to transfer out. Actual general fund expenditures including other financing uses were \$17,126,471 or \$561,845 less than the final budget. The decrease in actual expenditures represents the City's proactive management and legislative action to control costs across the City's departments when practicable.

# CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

Capital assets, net of depreciation, at December 31, 2020 and 2019 consisted of:

Table 3- Capital Assets (Net of Depreciation)

		Governmental Activities			Business-Type Activities					Total			
	2020			2019		2020		2019		2020		2019	
Land	\$	5,713,977	\$	5,713,977	\$	1,922,412	\$	1,922,412	\$	7,636,389	\$	7,636,389	
Construction in progress		2,906,948		17,722,509		3,592,171		89,878,147		6,499,119		107,600,656	
Buildings and improvements		12,478,350		12,895,271		19,229,829		19,872,643		31,708,179		32,767,914	
Machinery and equipment		1,769,133		1,780,230		2,216,007		2,138,325		3,985,140		3,918,555	
Vehicles		1,935,974		2,002,271		432,680		495,642		2,368,654		2,497,913	
Infrastructure		49,210,775		33,731,725		157,873,463		71,453,803		207,084,238		105,185,528	
Total Capital Assets, Net of Depreciation	\$	74,015,157	\$	73,845,983	\$	185,266,562	\$	185,760,972	\$	259,281,719	\$	259,606,955	

Capital assets are major assets that are used in operations and have useful lives of more than one year. As of December 31, 2020, total capital assets for the City were \$259,281,719 which reflects a decrease of \$325,236 from the 2019 ending balance of \$259,606,955. Governmental activities' capital assets, net of depreciation, increased \$169,174 from 2019. Business-type capital assets, net of depreciation, decreased \$494,410, as a result of several construction projects completed in 2020 and current year depreciation expenses.

For more information about the City's capital assets see Note 8 of the Notes to the Basic Financial Statements.

#### **Debt**

The outstanding debt and other long-term obligations for the City as of December 31, 2020, was \$163,975,947 which consisted of \$30,729,999 for governmental activities and \$133,245,948 for business-type activities. The City-wide balance reflects a decrease of \$4,766,473 from 2019.

Management's Discussion and Analysis For the Year Ended December 31, 2020 (Unaudited)

The City's debt and other long-term obligations consisted of the following:

Table 4- Outstanding Debt

	Governmental Activities			Business-Type Activities				Total			
	2020		2019	2020		2019		2020		2019	
General Obligation Bonds	\$ 12,022,567	\$	13,198,553	\$ 8,503,692	\$	9,021,242	\$	20,526,259	\$	22,219,795	
Special Assessment Bonds	-		225,417	-		-		-		225,417	
OWDA Loans	18,344,795		18,492,868	122,234,936		124,272,340		140,579,731		142,765,208	
OPWC Loans	149,372		155,830	-		-		149,372		155,830	
Mortgage Revenue Bonds	-		-	2,507,320		3,113,698		2,507,320		3,113,698	
Police Pension Liability	68,585		71,961	-		-		68,585		71,961	
Capital Leases	144,680		190,511	-		-		144,680		190,511	
Total Outstanding Debt	\$ 30,729,999	\$	32,335,140	\$ 133,245,948	\$	136,407,280	\$	163,975,947	\$	168,742,420	

The City's last General Obligation Bond Rating from Moody's was A1 and was received in April 2019. Moody's confirmed the City's short term rating of MIG1 on BANS. Other obligations include accrued leave benefits and landfill post-closure costs. For more information about the City's debt obligations please see Notes 9, 10 and 11 of the Notes to the Basic Financial Statements.

#### **CURRENT FINANCIAL RELATED ACTIVITIES**

The City's governmental activities continue to struggle with many of the same economic issues as other communities including unfunded capital costs, increased operating costs and only moderately increasing revenue sources. COVID -19 has placed a strain on the City's income tax growth with 2020 receipts of \$12,604,122 representing a 0.93 percent growth over 2019 collections. The city did receive \$1,557,156 of Local Coronavirus Relief Funds from the Federal Government during 2020 which helped offset the increased cost to First Responders and avoid layoffs of any municipal employees. This is the main reason for the increase in operating grants and contributions/intergovernmental revenues.

On a cash basis, property tax revenue remained consistent during 2020 when compared to 2019 despite the Pandemic.

# CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This report is intended to provide the citizens and anyone interested in the financial aspects of the City of Avon Lake a general overview of the financial operations. If there are any questions, please feel free to contact Finance Director Steven Presley, City of Avon Lake, 150 Avon Belden Road, Avon Lake, Ohio 44012, Telephone (440) 930-4124.

**Basic Financial Statements** 

City of Avon Lake, Ohio Statement of Net Position December 31, 2020

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Equity in Pooled Cash and Cash Equivalents	\$ 19,793,719	\$ 15,032,749	\$ 34,826,468
With Escrow Agents	11,065	-	11,065
Materials and Supplies Inventory	454,732	159,597	614,329
Accounts Receivable	202,835	2,720,486	2,923,321
Accrued Interest Receivable	46,978	12,698	59,676
Intergovernmental Receivable	1,416,909	1,861,672	3,278,581
Prepaid Items	102,111	71,534	173,645
Municipal Income Taxes Receivable	3,437,468	-	3,437,468
Property Taxes Receivable	6,729,360	-	6,729,360
Special Assessments Receivable	559,640	193,229	752,869
Loans Receivable	-	955,285	955,285
Investment In Joint Venture	-	1,804,794	1,804,794
Nondepreciable Capital Assets	8,620,925	5,514,583	14,135,508
Depreciable Capital Assets	65,394,232	179,751,979	245,146,211
Net Pension Asset	61,682	43,566	105,248
Total Assets	106,831,656	208,122,172	314,953,828
DEFERRED OUTFLOWS OF RESOURCES			
Deferral on Refunding	295,993	103,153	399,146
Pension	3,608,828	818,562	4,427,390
OPEB	2,457,456	581,195	3,038,651
<b>Total Deferred Outflows of Resources</b>	6,362,277	1,502,910	7,865,187
LIABILITIES			
Accounts Payable	483,493	367,745	851,238
Accrued Wages and Benefits	508,558	126,740	635,298
Intergovernmental Payable	327,460	284,076	611,536
Accrued Interest Payable	27,036	30,806	57,842
Retainage Payable	118,000	-	118,000
Unearned Revenue	255,140	_	255,140
Long-term Liabilities:	200,110		200,1.0
Due within one year	2,129,955	6,497,153	8,627,108
Due in more than one year:	2,127,733	0,177,133	0,027,100
Net Pension Liability	22,078,072	4,728,689	26,806,761
Net OPEB Liability	6,880,078	3,266,241	10,146,319
Other Amounts	30,827,614	127,238,497	158,066,111
Total Liabilities	63,635,406	142,539,947	206,175,353
DEFERRED INFLOWS OF RESOURCES			
	6 555 513		6 555 512
Property Taxes	6,555,513	1 442 102	6,555,513
Pension OPEB	3,592,982	1,443,192	5,036,174
Total Deferred Inflows of Resources	1,569,167 11,717,662	692,040 2,135,232	2,261,207 13,852,894
NET POCKTION			
NET POSITION	40.640.706	50 100 777	05 550 500
Net Investment in Capital Assets	43,649,736	52,123,767	95,773,503
Restricted for:			
Debt Service	1,409,836	-	1,409,836
Capital Projects	2,683,094	-	2,683,094
Public Safety	2,754,002	-	2,754,002
Parks and Recreation	157,880	-	157,880
Streets and Highways	3,144,130	-	3,144,130
Other Purposes	59,650	-	59,650
Unrestricted	(16,017,463)	12,826,136	(3,191,327
Total Net Position	\$ 37,840,865	\$ 64,949,903	\$ 102,790,768

Statement of Activities For the Year Ended December 31, 2020

			Program Revenues						
	Expenses		(	Charges for Services	G	Operating Frants and ontributions	Capital Grants and Contributions		
Primary Government:		_							
Governmental activities:									
Security of Persons and Property	\$	11,196,697	\$	453,571	\$	1,484,882	\$	-	
Leisure Time Activities		1,450,787		305,974		9,885		-	
Community Environment		710,895		4,832		109,001		-	
Transportation		8,377,882		-		1,664,554		-	
General Government		4,364,779		739,149		600		41,000	
Interest and Fiscal Charges		612,256		-					
<b>Total Governmental activities</b>		26,713,296		1,503,526		3,268,922		41,000	
<b>Business-type activities:</b>									
Water		11,705,141		16,448,066		127,073		-	
Sewer		8,349,728		8,744,282				49,089	
<b>Total Business-type activities</b>		20,054,869		25,192,348		127,073		49,089	
<b>Total Primary Government</b>	\$	46,768,165	\$	26,695,874	\$	3,395,995	\$	90,089	

# **General Revenues:**

Property Taxes levied for:

General Purposes

Debt Service Purpose

Other Purposes

Municipal Income Taxes levied for:

General Purposes

Franchise Taxes

Grants & Entitlements not restricted to specific programs

Investment Income

Gain on Sale of Capital Assets

All Other Revenues

Total General Revenues

Changes in Net Position

Net Position - Beginning of Year

**Net Position - End of Year** 

G	overnmental	<b>Business-type</b>			
	Activities	 Activities	Total		
\$	(9,258,244)	\$ -	\$	(9,258,244)	
	(1,134,928)	-		(1,134,928)	
	(597,062)	-		(597,062)	
	(6,713,328)	-		(6,713,328)	
	(3,584,030)	-		(3,584,030)	
	(612,256)	-		(612,256)	
	(21,899,848)	 <u> </u>		(21,899,848)	
	-	4,869,998		4,869,998	
	=	 443,643		443,643	
	(21,899,848)	 5,313,641 5,313,641		5,313,641 (16,586,207)	
	(21,077,040)	 3,313,041		(10,300,207)	
	4,123,236	-		4,123,236	
	293,675	-		293,675	
	2,055,303	-		2,055,303	
	12,809,267	-		12,809,267	
	402,867	-		402,867	
	1,270,864	-		1,270,864	
	427,663	212,436		640,099	
	18,929	-		18,929	
	828,259	642,734		1,470,993	
	22,230,063	855,170		23,085,233	
	330,215	 6,168,811		6,499,026	
	37,510,650	58,781,092		96,291,742	

64,949,903

37,840,865

102,790,768

# City of Avon Lake, Ohio Balance Sheet

Balance Sheet Governmental Funds December 31, 2020

		General Fund	Capital Improvement	G	Other overnmental Funds	G	Total overnmental Funds
Assets:	\$	2.077.652	¢ 4.150.106	ď	12 565 970	\$	10 702 710
Equity in Pooled Cash and Cash Equivalents	Э	2,077,653	\$ 4,150,196	\$	13,565,870	Э	19,793,719
Cash and Cash Equivalents: With Escrow Agents			11,065				11,065
Materials and Supplies Inventory		_	11,003		454,732		454,732
Accrued Interest Receivable		-	45.766		1,212		46,978
Accounts Receivable		196,259	43,700		6,576		202,835
Interfund Receivable		140,112	-		131,560		271,672
Intergovernmental Receivable		476,338	-		940,571		1,416,909
Prepaid Items		86,394	_		15,717		102,111
Municipal Income Taxes Receivable		2,406,227	446,871		584,370		3,437,468
Property Taxes Receivable		4,288,033	440,671		2,441,327		6,729,360
Special Assessments Receivable		4,288,033	-		559,640		559,640
Total Assets	\$	9,671,016	\$ 4,653,898	\$	18,701,575	\$	33,026,489
Total Assets	Ψ	2,071,010	Ψ 4,033,070	Ψ	10,701,373	Ψ	33,020,407
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts Payable Accrued Wages and Benefits Intergovernmental Payable	\$	104,724 409,119 264,732	\$ 346,287 - -	\$	32,482 99,439 62,728	\$	483,493 508,558 327,460
Retainage Payable		-	118,000		-		118,000
Interfund Payable		-	-		271,672		271,672
Unearned Revenue		110,994			144,146		255,140
Total Liabilities		889,569	464,287		610,467		1,964,323
DEFERRED INFLOWS OF RESOURCES							
Property Taxes		4,177,288	-		2,378,225		6,555,513
Unavailable Revenue - Delinquent Property Taxes		110,745	-		63,102		173,847
Unavailable Revenue - Municipal Income Taxes		1,003,099	186,290		243,610		1,432,999
Unavailable Revenue - Other		474,065			1,216,528		1,690,593
Total Deferred Inflows of Resources		5,765,197	186,290		3,901,465		9,852,952
FUND BALANCES							
Nonspendable		235,364	_		470,449		705,813
Restricted			_		8,088,292		8,088,292
Committed		96,482	4,003,321		5,431,940		9,531,743
Assigned		300,416	-,003,321		333,265		633,681
Unassigned (Deficits)		2,383,988	_		(134,303)		2,249,685
Total Fund Balances		3,016,250	4,003,321		14,189,643		21,209,214
Total Liabilities, Deferred Inflows		3,010,230	7,003,321		17,107,073		21,207,214
of Resources and Fund Balances	\$	9,671,016	\$ 4,653,898	\$	18,701,575	\$	33,026,489

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2020

<b>Total Governmental Funds Balance</b>		\$ 21,209,214
Amounts reported for Governmental Activities in the Stateme are different because:	nt of Net Position	
Capital Assets used in Governmental Activities are not fina and, therefore, are not reported in the funds	ancial resources	74,015,157
Other long-term assets are not available to pay for current- and, therefore, are unavailable revenue in the funds:	period expenditures	
Delinquent property taxes	\$ 173,847	
Municipal income taxes	1,432,999	
Special assessments	559,639	
Intergovernmental	1,049,765	
Charges for services	81,189	
Total		3,297,439
In the Statement of Activities, interest is accrued on outstar bonds, whereas in Governmental funds, an interest expen		
is reported when due.		(27,036)
inflows/outflows are not reported in governmental funds:  Deferred Outflows - Pension Deferred Inflows - Pension Net Pension Asset	3,608,828 (3,592,982) 61,682	
Net Pension Liability	(22,078,072)	
Deferred Outflows - OPEB	2,457,456	
Deferred Inflows - OPEB	(1,569,167)	
Net OPEB Liability	(6,880,078)	
Total		(27,992,333)
Long-term liabilities, including bonds payable, are not due current period and therefore are not reported in the funds		
General obligation bonds	(11,660,000)	
OPWC loans	(149,372)	
OWDA loan	(18,344,795)	
Deferral on refunding	295,993	
Unamortized bond premium	(362,567)	
Capital leases	(144,680)	
Other long-term obligations	(214,328)	
Compensated absences	(2,081,827)	
Total		 (32,661,576)
Net Position of Governmental Activities		\$ 37,840,865

# City of Avon Lake, Ohio Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2020

	General Fund	Capital Improvement	Other Governmental Funds	Total Governmental Funds
REVENUES				
Property Taxes	\$ 4,113,188	\$ -	\$ 2,343,475	\$ 6,456,663
Municipal Income Taxes	8,127,624	2,748,388	1,507,798	12,383,810
Franchise Taxes	402,995	-	-	402,995
Intergovernmental	975,267	44,750	3,318,568	4,338,585
Interest	16,044	415,016	(3,397)	427,663
Fees, Licenses, and Permits	259,208	-	4,927	264,135
Fines and Forfeitures	218,760	-	77,048	295,808
Rentals	61,616	-	46,232	107,848
Charges for Services	642,371	-	230,441	872,812
Contributions and Donations	37,461	-	15,385	52,846
Special Assessments	-	-	220,722	220,722
All Other Revenues	775,507	-	212,393	987,900
<b>Total Revenues</b>	15,630,041	3,208,154	7,973,592	26,811,787
EXPENDITURES				
Current:				
Security of Persons and Property	6,376,478	-	3,530,904	9,907,382
Leisure Time Activities	180,792	_	850,848	1,031,640
Community Environment	551,403	_	100,000	651,403
Transportation	3,217,665	_	1,641,251	4,858,916
General Government	3,244,481	9	372,665	3,617,155
Capital Outlay	-	4,120,715	173,073	4,293,788
Debt Service:		, ,	,	•
Principal Retirement	-	45,831	1,779,170	1,825,001
Interest and Fiscal Charges	2,830	4,896	614,466	622,192
Total Expenditures	13,573,649	4,171,451	9,062,377	26,807,477
Excess of Revenues (Under) Expenditures	2,056,392	(963,297)	(1,088,785)	4,310
OTHER FINANCING SOURCES (USES)				
Sale of Capital Assets	2,421	48,323	_	50,744
Loans Issued	_,	-	256,263	256,263
Transfers In	402,673	1,452,664	1,360,202	3,215,539
Transfers Out	(2,233,725)	1,132,001	(981,814)	(3,215,539)
Total Other Financing Sources (Uses)	(1,828,631)	1,500,987	634,651	307,007
Net Change in Fund Balances	227,761	537,690	(454,134)	311,317
Fund Polonges Paginning of Voca	2 700 400	2 165 621	14 642 777	20 907 907
Fund Balances - Beginning of Year Fund Balances - End of Year	2,788,489 \$ 3,016,250	3,465,631 \$ 4,003,321	14,643,777 \$ 14,189,643	20,897,897 \$ 21,209,214
runu Dalances - Enu of Tear	\$ 3,010,230	φ 4,003,321	φ 14,189,043	\$ 21,209,214

Reconciliation of the Statement of Revenues, Expenditures and Changes In Fund Balance of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2020

Net Change in Fund Balances-Total Governmental Funds		\$ 311,317
Amounts reported for Governmental Activities in the Statement of are different because:	Activities	
Governmental funds report capital outlays as expenditures. Howe Statement of Activities, the cost of those assets is allocated ove estimated useful lives as depreciation expense. This is the amou capital outlay exceeded depreciation in the current period.	r their	
Capital outlay Depreciation Total	\$ 3,606,975 (3,405,986)	200,989
In the Statement of Activities, only the loss on the disposal of cap reported, whereas, in the Governmental Funds, the proceeds from increase financial resources. Thus, the change in net position dischange in fund balance by the net book value of the capital asse	om the disposals iffers from the	(31,815)
Revenues in the Statement of Activities that do not provide curreresources are not reported as revenues in the funds.	nt financial	
Delinquent property taxes Municipal income taxes Special assessments Intergovernmental Charges for services Total	15,551 425,457 (175,943) 46,039 (92,569)	218,535
Other financing sources in the Governmental funds increase long- liabilities in the Statement of Net Position. These sources were to the issuance of OWDA loans.		(256,263)
Repayment of bond principal, loans and notes payable, and other liabilities are expenditures in the Governmental funds, but the reduces long-term liabilities in the Statement of Net Position.		1,825,001
Contractually required contributions are reported as expenditures governmental funds; however, the statement of net position reported amounts as deferred outflows  Pension		1,853,683
OPEB  Except for amounts reported as deferred inflows/outflows, changing the net pension liability, net pension asset, and net OPEB liability are reported as pension expense in the statement of activities.		34,429
Pension OPEB		(3,052,426) (830,195)
Some expenses reported in the Statement of Activities do not req the use of current financial resources and therefore are not repo as expenditures in Governmental funds.		
Compensated absences Landfill postclosure costs Accrued interest on bonds Amortization of bond premium Amortization of deferral on refunding	(20,233) 70,280 3,384 36,403 (32,874)	
Total  Change in Net Position of Governmental Activities		\$ 56,960 330,215

Statement of Revenues, Expenditures and Changes in Fund Balance –
Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2020

		Budgeted	Amo	ounts Final	Antural	Fi	riance with nal Budget Positive
Davianuage		Original		Finai	Actual	(1	Negative)
Revenues:	\$	4 074 929	\$	1 175 600	¢ / 112 100	\$	(262.420)
Property Taxes Municipal Income Taxes	Ф	4,074,838	Ф	4,475,608	\$ 4,113,188	Ф	(362,420)
Other Taxes		8,194,267		8,194,267	8,194,267 404,070		(25,602)
		400,303 1,000,495		439,673 1,098,896	1,009,911		(35,603)
Intergovernmental							(88,985)
Interest		15,894		17,458	16,044		(1,414)
Fees, Licenses, and Permits		256,791		282,047	259,208		(22,839)
Fines and Forfeitures		218,341		239,815	220,396		(19,419)
Charges for Services		630,801		692,842	636,738		(56,104)
Rentals		61,042		67,045	61,616		(5,429)
Contributions and Donations		37,112		40,762	37,461		(3,301)
All Other Revenues		208,500		2,173,322	1,997,333		(175,989)
<b>Total Revenues</b>		15,098,384		17,721,735	16,950,232		(771,503)
Expenditures: Current:							
Security of Persons and Property		7,500,578		7,760,578	7,526,421		234,157
Community Environment		510,199		517,699	507,554		10,145
Transportation		3,491,225		3,486,225	3,338,435		147,790
General Government		3,526,089		3,501,089	3,310,336		190,753
Total Expenditures		15,028,091		15,265,591	14,682,746		582,845
Excess of Revenues Over (Under) Expenditures		70,293		2,456,144	2,267,486		(188,658)
Other Financing Sources (Uses)							
Sale of Capital Assets		5.000		5,000	2,421		(2,579)
Advances In		5,000		5,000	15,000		10,000
Transfers In		402,673		402,673	402,673		
Transfers Out		(692,725)		(2,422,725)	(2,443,725)		(21,000)
Total Other Financing Sources (Uses)		(280,052)	-	(2,010,052)	(2,023,631)		(13,579)
Total Collect Thinnesing Sources (Coes)		(200,002)		(2,010,002)	(2,020,001)		(10,07)
Net Change in Fund Balance		(209,759)		446,092	243,855		(202,237)
Fund Balance - Beginning of Year		1,261,817		1,261,817	1,261,817		-
Prior Year Encumbrances Appropriated		180,388		180,388	180,388		-
Fund Balance - End of Year	\$	1,232,446	\$	1,888,297	\$ 1,686,060	\$	(202,237)

City of Avon Lake, Ohio Statement of Fund Net Position Proprietary Funds December 31, 2020

	<b>Business-Type Activities - Enterprise Funds</b>			
	Water Fund	Sewer Fund	Total	
ASSETS				
Current Assets:	\$10.00 <b>2.</b> 465	<b>0.1.050.201</b>	<b>#15.022.540</b>	
Equity in Pooled Cash and Cash Equivalents	\$10,982,465	\$4,050,284	\$15,032,749	
Materials and Supplies Inventory	49,879	109,718	159,597	
Accrued Interest Receivable Accounts Receivable	10,031	2,667 1,537,526	12,698	
Interfund Receivable	1,182,960 3,600,000	1,337,320	2,720,486 3,600,000	
Intergovernmental Receivable	669,058	1,192,614	1,861,672	
Prepaid Items	40,376	31,158	71,534	
Special Assessments Receivable	-	193,229	193,229	
Loans Receivable	-	955,285	955,285	
Total Current Assets	16,534,769	8,072,481	24,607,250	
Noncurrent Assets:				
Investment in Joint Venture	1,804,794	-	1,804,794	
Capital Assets:				
Land	846,330	1,076,082	1,922,412	
Construction in Progress	3,025,970	566,201	3,592,171	
Depreciable Assets, Net of Depreciation	78,020,758	101,731,221	179,751,979	
Net Pension Aset	22,964	20,602	43,566	
Total Noncurrent Assets	83,720,816	103,394,106	187,114,922	
Total Assets	100,255,585	111,466,587	211,722,172	
DEFERRED OUTFLOWS OF RESOURCES		102.152	102.152	
Deferral on Refunding	- 425 149	103,153	103,153	
Pension	435,148	383,414	818,562	
OPEB Total Deferred Outflows of Resources	308,814 743,962	272,381 758,948	581,195 1,502,910	
LIABILITIES				
Current Liabilities:				
Accounts Payable	234,559	133,186	367,745	
Accrued Wages and Benefits	64,518	62,222	126,740	
Intergovernmental Payable	242,680	41,396	284,076	
Interfund Payable	14 200	3,600,000	3,600,000	
Accrued Interest Payable Compensated Absences Payable	14,288	16,518	30,806	
General Obligation Bonds Payable	58,683 285,000	130,214 225,000	188,897 510,000	
Revenue Bonds Payable	615,000	223,000	615,000	
OWDA Loans Payable	2,490,652	2,692,604	5,183,256	
Total Current Liabilities	4,005,380	6,901,140	10,906,520	
Noncurrent Liabilities:				
Compensated Absences Payable	88,592	212,213	300,805	
General Obligation Bonds Payable	1,413,782	6,579,910	7,993,692	
Revenue Bonds Payable	1,892,320	-	1,892,320	
OWDA Loans Payable	40,889,648	76,162,032	117,051,680	
Net Pension Liability	2,492,536	2,236,153	4,728,689	
Net OPEB Liability	1,721,666	1,544,575	3,266,241	
Total Noncurrent Liabilities Total Liabilities	48,498,544	86,734,883	135,233,427	
	52,503,924	93,636,023	146,139,947	
DEFERRED INFLOWS OF RESOURCES Pension	007 924	525 250	1 442 102	
Pension OPEB	907,834 448,194	535,358 243,846	1,443,192 692,040	
Total Deferred Inflows of Resources	1,356,028	779,204	2,135,232	
		, -	,, .· <del>-</del>	
NET POSITION Net Investment in Capital Assets	34,288,196	17,835,571	52,123,767	
Unrestricted	12,851,399	(25,263)	12,826,136	
Total Net Position	\$47,139,595	\$17,810,308	\$64,949,903	

City of Avon Lake, Ohio Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2020

	<b>Business-Type Activities - Enterprise Funds</b>			
	Water Fund	Sewer Fund	Total	
OPERATING REVENUES				
Charges for Services	\$16,448,066	\$8,744,282	\$25,192,348	
Miscellaneous	347,699	295,035	642,734	
<b>Total Operating Revenues</b>	16,795,765	9,039,317	25,835,082	
OPERATING EXPENSES				
Salaries	2,742,128	2,648,957	5,391,085	
Purchased Services	5,651,012	656,542	6,307,554	
Materials and Supplies	1,152,609	455,561	1,608,170	
Depreciation	1,839,583	2,605,013	4,444,596	
Other	1,205	127,733	128,938	
Total Operating Expense	11,386,537	6,493,806	17,880,343	
Operating Income	5,409,228	2,545,511	7,954,739	
NONOPERATING REVENUES (EXPENSES)				
Interest	110,473	101,963	212,436	
Interest and Fiscal Charges	(336,523)	(1,855,922)	(2,192,445)	
Intergovernmental	127,073	-	127,073	
Gain on Investment in Joint Venture	17,919	-	17,919	
<b>Total Nonoperating Revenues (Expenses)</b>	(81,058)	(1,753,959)	(1,835,017)	
Capital Contributions	-	49,089	49,089	
Change in Net Position	5,328,170	840,641	6,168,811	
Net Position - Beginning of Year	41,811,425	16,969,667	58,781,092	
Net Position - End of Year	\$47,139,595	\$17,810,308	\$64,949,903	

# City of Avon Lake, Ohio Statement of Cash Flows

Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2020

Nater   Sewer   Fund   Fund   Total		<b>Business-Type Activities - Enterprise Funds</b>			
CASH FLOWS FROM OPERATING ACTIVITIES           Cash Received from Charges for Services         \$16,326,634         \$25,44,077           Cash Received from Other Operating Sources         347,699         295,035         642,734           Cash Payments for Employee Services and Benefits         (2,729,810)         (2,430,023)         (5,159,833)           Cash Payments for Odner Operating Expenses         (6,769,571)         (1,203,612)         (7,973,183)           Cash Provided by Operating Activities         7,174,240         5,110,895         12,285,135           CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES           Intergovernmental Revenue         98,847         -         98,847           Advances In         -         900,000         900,000           Advances Out         (450,000)         (510,000)         (960,000)           Transfers Out         3,907,218         4,700,000         8,607,218           Transfers Out         3,809,000         (4,700,000)         (8,509,000)           Net Cash Provided by (Used in) Noncapital         (252,935)         390,000         137,065           CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES           Principal Paid on G.D. Bonds and Revenue Bonds         (880,000)         (215,000)         (1,095,000)		Water	Sewer		
Cash Received from Charges for Services         \$16,326,634         \$8,514,137         \$24,840,771           Cash Received from Other Operating Sources         347,699         295,055         642,734           Cash Payments for Gemployee Services and Benefits         (2,79,810)         (2,430,023)         (5,159,833)           Cash Payments for Goods and Services         (6769,571)         (1,203,612)         (7,973,183)           Cash Payments for Other Operating Expenses         (712)         (64,642)         (65,534)           Net Cash Provided by Operating Expenses         (712)         (64,642)         (5,535)           Net Cash Provided by Operating Expenses         7,174,240         5,110,895         12,285,135           CASH FLOWS FROM NONCAPITAL         8,847         -         98,847           Intergovernmental Revenue         98,847         -         98,847           Advances In         (450,000)         (510,000)         960,000           Advances In         (3,809,000)         (4,700,000)         8,509,000           Pransfers In         3,907,218         4,700,000         8,509,000           Pransfers Dut         (3,809,000)         (4,700,000)         (8,509,000)           Pransfers In         (3,809,000)         (3,900)         137,065 <td c<="" th=""><th></th><th>Fund</th><th>Fund</th><th>Total</th></td>	<th></th> <th>Fund</th> <th>Fund</th> <th>Total</th>		Fund	Fund	Total
Cash Received from Other Operating Sources         347,699         295,035         642,734           Cash Payments for Employee Services and Benefits         (2,729,810)         (2,430,023)         (5,159,833)           Cash Payments for Goods and Services         (6,769,571)         (1,203,612)         (7,973,183)           Cash Payments for Other Operating Expenses         712)         (64,642)         (65,354)           Net Cash Provided by Operating Activities         7,174,240         5,110,895         12,285,135           CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES           Intergovernmental Revenue         98,847         -         98,847           Advances In         -         900,000         900,000           Advances Out         (450,000)         (510,000)         960,000           Transfers In         3,907,218         4,700,000         8,607,218           Transfers Out         (3,809,000)         (4,700,000)         8,509,000           Net Cash Provided by (Used in) Noncapital         252,935         390,000         137,065           CASH FLOWS FROM CAPITAL AND           RELATED FINANCING ACTIVITIES           Principal Paid on G.D. Bonds and Revenue Bonds         (880,000)         215,000         (1,095,000)					
Cash Payments for Employee Services and Benefits         (2,729,810)         (2,430,023)         (5,159,833)           Cash Payments for Goods and Services         (6769,571)         (1,203,612)         (7,973,183)           Cash Payments for Goods and Services         (712)         (64,642)         (6,5354)           Net Cash Provided by Operating Expenses         7,174,240         5,110,895         12,285,135           CASH FLOWS FROM NONCAPITAL           FINANCING ACTIVITIES           Intergovernmental Revenue         98,847         -         98,847           Advances In         -         900,000         960,000           Advances Out         (450,000)         (510,000)         960,000           Transfers In         3,907,218         4,700,000         8,607,218           Transfers Out         (3,809,000)         (4,700,000)         8,509,000           Net Cash Provided by (Used in) Noncapital         (252,935)         390,000         137,065           CASH FLOWS FROM CAPITAL AND RELATED PINANCING ACTIVITIES           Proceeds from OWDA Loans         2,525,536         342,681         2,868,217           Principal Paid on G.D. Bonds and Revenue Bonds         (880,000)         (215,000)         (1,905,000)           Principal Pay		\$16,326,634	\$8,514,137	\$24,840,771	
Cash Payments for Goods and Services         (6,769,571)         (1,203,612)         (7,973,183)           Cash Payments for Other Operating Expenses         (712)         (64,642)         (65,354)           Net Cash Provided by Operating Activities         7,174,240         5,110,895         12,285,135           CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES         Intergovernmental Revenue         98,847         900,000         900,000           Advances In Advances In Advances In Advances In Galaxies In Transfers Out         (450,000)         (510,000)         960,000           Transfers Out Transfers Out Used in) Noncapital Financing Activities         (3,899,000)         (4,700,000)         8,607,218           Financing Activities         (252,935)         390,000         137,065           CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES           Proceeds from OWDA Loans         2,525,536         342,681         2,868,217           Principal Paid on G.O. Bonds and Revenue Bonds         (880,000)         (215,000)         (1,095,000)           Principal Paid on G.O. Bonds and Revenue Bonds         (3,800)         (215,000)         (1,095,000)           Principal Paid on G.O. Bonds and Revenue Bonds         (3,800)         (215,000)         (1,095,000)           Principal Paid on G.O. Bonds and Revenue Bonds		· ·	295,035	,	
Cash Payments for Other Operating Expenses         (712)         (64,642)         (65,354)           Net Cash Provided by Operating Activities         7,174,240         5,110,895         12,285,135           CASH FLOWS FROM NONCAPITAL           FINANCING ACTIVITIES           Buttergovernmental Revenue         98,847         -         98,847           Advances In         -         900,000         900,000           Advances Out         (450,000)         (510,000)         86,007,218           Transfers In         3,309,200         (4700,000)         85,09,000           Net Cash Provided by (Used in) Noncapital Financing Activities         (252,935)         390,000         137,065           CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES           Proceeds from OWDA Loans         2,525,536         342,681         2,868,217           Principal Paid on G.D. Bonds and Revenue Bonds         (880,000)         342,681         2,986,217           Principal Paid on OWDA Loans         (2,414,672)         (2,570,343)         (4,985,015)           Payments for Capital Acquisitions         (3,414,612)         (2,570,343)         (4,985,015)           Payments for Capital Acquisitions         (3,414,612)         (2,570,343)         (4,985,015)			(2,430,023)		
Net Cash Provided by Operating Activities   7,174,240   5,110,895   12,285,135     CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES   1		(6,769,571)		(7,973,183)	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES   Intergovernmental Revenue   98,847   - 900,000   900,000   Advances Intergovernmental Revenue   98,847   - 900,000   900,000   Advances Out   (450,000) (510,000) (960,000)   Transfers In   3,907,218   4,700,000   8,607,218   Transfers Out   (3,809,000) (4,700,000)   (8,509,000)   Ret Cash Provided by (Used in) Noncapital   Financing Activities   (252,935)   390,000   137,065   Transfers Out   (4,700,000)   (8,509,000)   Ret Cash Provided by (Used in) Noncapital   (252,935)   390,000   137,065   Ret Late Description   (252,935)   390,000   137,065   Ret Late Description   (252,935)   390,000   137,065   Ret Late Description   (252,935)   390,000   (215,000)   (215,00					
Intergovernmental Revenue	Net Cash Provided by Operating Activities	7,174,240	5,110,895	12,285,135	
Intergovernmental Revenue					
Advances In         900,000         900,000           Advances Out         (450,000)         (510,000)         960,000           Transfers In         3,907,218         4,700,000         8,607,218           Transfers Out         (3,809,000)         (4,700,000)         (8,509,000)           Net Cash Provided by (Used in) Noncapital             3,809,000)         4,700,000         (8,509,000)                 2,525,535         390,000         137,065                 2,525,536         342,681         2,868,217                 2,525,536         342,681         2,868,217                 342,681         2,868,217                342,681         2,868,217                 342,681         2,868,217 <td rows<<="" td=""><td></td><td>98.847</td><td>_</td><td>98.847</td></td>	<td></td> <td>98.847</td> <td>_</td> <td>98.847</td>		98.847	_	98.847
Advances Out         (450,000)         (510,000)         (960,000)           Transfers In         3,907,218         4,700,000         8,607,218           Transfers Out         (3,809,000)         (4,700,000)         (8,509,000)           Net Cash Provided by (Used in) Noncapital Financing Activities         (252,935)         390,000         137,065           CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES           Proceeds from OWDA Loans         2,525,536         342,681         2,868,217           Principal Paid on G.O. Bonds and Revenue Bonds         (880,000)         (215,000)         (1,095,000)           Principal Paid on OWDA Loans         (2,414,672)         (2,570,343)         (4,985,015)           Interest Payments         (363,868)         (1,795,218)         (2,159,086)           Payments for Capital Acquisitions         (3,141,090)         (731,396)         (3,872,486)           Special Assessments         -         26,996         26,996           Principal Payments received on Loans         -         157,406         157,406           Interest received on Loans         -         61,889         61,889           Net Cash (Used in) Capital and Related         -         61,889         61,889           Financing Activities         111,78	e	-	900.000	,	
Transfers In         3,907,218         4,700,000         8,607,218           Transfers Out         (3,809,000)         (4,700,000)         (8,509,000)           Net Cash Provided by (Used in) Noncapital Financing Activities         (252,935)         390,000         137,065           CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES           Proceeds from OWDA Loans         2,525,536         342,681         2,868,217           Principal Paid on G.O. Bonds and Revenue Bonds         (880,000)         (215,000)         (1,095,000)           Principal Paid on OWDA Loans         (2,414,672)         (2,570,343)         (4,985,015)           Interest Payments         (363,868)         (1,795,218)         (2,159,086)           Payments for Capital Acquisitions         (3,141,090)         (731,396)         (3,872,486)           Special Assessments         -         26,996         26,996           Principal Payments received on Loans         -         157,406         157,406           Interest received on Loans         -         61,889         61,889           Net Cash (Used in) Capital and Related         -         61,889         61,889           CASH FLOWS FROM INVESTING ACTIVITIES           Interest on Investments         111,789         42,210 <td< td=""><td></td><td>(450.000)</td><td>,</td><td>,</td></td<>		(450.000)	,	,	
Transfers Out         (3,809,000)         (4,700,000)         (8,509,000)           Net Cash Provided by (Used in) Noncapital Financing Activities         (252,935)         390,000         137,065           CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES           Proceeds from OWDA Loans         2,525,536         342,681         2,868,217           Principal Paid on G.O. Bonds and Revenue Bonds         (880,000)         (215,000)         (1,095,000)           Principal Paid on OWDA Loans         (363,868)         (1,795,218)         (2,159,086)           Payments for Capital Acquisitions         (3,141,090)         (731,396)         (3,872,486)           Special Assessments         -         26,996         26,996           Principal Payments received on Loans         -         157,406         157,406           Interest received on Loans         -         61,889         61,889           Net Cash (Used in) Capital and Related         -         61,889         61,889           Financing Activities         (4,274,094)         (4,722,985)         (8,997,079)           CASH FLOWS FROM INVESTING ACTIVITIES           Interest on Investments         111,789         42,210         153,999           Net Increase in Cash and Cash Equivalents         2,759,000         820,120<	Transfers In	, , ,	* * *		
Net Cash Provided by (Used in) Noncapital Financing Activities   (252,935)   390,000   137,065			, , ,		
Financing Activities         (252,935)         390,000         137,065           CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES           Proceeds from OWDA Loans         2,525,536         342,681         2,868,217           Principal Paid on G.O. Bonds and Revenue Bonds         (880,000)         (215,000)         (1,095,000)           Principal Paid on OWDA Loans         (2,414,672)         (2,570,343)         (4,985,015)           Interest Payments         (363,868)         (1,795,218)         (2,159,086)           Payments for Capital Acquisitions         (3,141,090)         (731,396)         (3,872,486)           Special Assessments         -         26,996         26,996           Principal Payments received on Loans         -         157,406         157,406           Interest received on Loans         -         61,889         61,889           Net Cash (Used in) Capital and Related         (4,274,094)         (4,722,985)         (8,997,079)           CASH FLOWS FROM INVESTING ACTIVITIES           Interest on Investments         111,789         42,210         153,999           Net Cash Provided by Investing Activities         2,759,000         820,120         3,579,120           Cash and Cash Equivalents - Beginning of Year	Net Cash Provided by (Used in) Noncapital	(3,533,453,4	( )	(-,,,	
RELATED FINANCING ACTIVITIES           Proceeds from OWDA Loans         2,525,536         342,681         2,868,217           Principal Paid on G.O. Bonds and Revenue Bonds         (880,000)         (215,000)         (1,095,000)           Principal Paid on OWDA Loans         (2,414,672)         (2,570,343)         (4,985,015)           Interest Payments         (363,868)         (1,795,218)         (2,159,086)           Payments for Capital Acquisitions         (3,141,090)         (731,396)         (3,872,486)           Special Assessments         -         26,996         26,996           Principal Payments received on Loans         -         157,406         157,406           Interest received on Loans         -         61,889         61,889           Net Cash (Used in) Capital and Related         (4,274,094)         (4,722,985)         (8,997,079)           CASH FLOWS FROM INVESTING ACTIVITIES           Interest on Investments         111,789         42,210         153,999           Net Cash Provided by Investing Activities         2,759,000         820,120         3,579,120           Cash and Cash Equivalents - Beginning of Year         8,223,465         3,230,164         11,453,629	, , ,	(252,935)	390,000	137,065	
Proceeds from OWDA Loans         2,525,536         342,681         2,868,217           Principal Paid on G.O. Bonds and Revenue Bonds         (880,000)         (215,000)         (1,095,000)           Principal Paid on OWDA Loans         (2,414,672)         (2,570,343)         (4,985,015)           Interest Payments         (363,868)         (1,795,218)         (2,159,086)           Payments for Capital Acquisitions         (3,141,090)         (731,396)         (3,872,486)           Special Assessments         -         26,996         26,996           Principal Payments received on Loans         -         157,406         157,406           Interest received on Loans         -         61,889         61,889           Net Cash (Used in) Capital and Related         (4,274,094)         (4,722,985)         (8,997,079)           CASH FLOWS FROM INVESTING ACTIVITIES         111,789         42,210         153,999           Net Cash Provided by Investing Activities         111,789         42,210         153,999           Net Increase in Cash and Cash Equivalents         2,759,000         820,120         3,579,120           Cash and Cash Equivalents - Beginning of Year         8,223,465         3,230,164         11,453,629					
Principal Paid on G.O. Bonds and Revenue Bonds       (880,000)       (215,000)       (1,095,000)         Principal Paid on OWDA Loans       (2,414,672)       (2,570,343)       (4,985,015)         Interest Payments       (363,868)       (1,795,218)       (2,159,086)         Payments for Capital Acquisitions       (3,141,090)       (731,396)       (3,872,486)         Special Assessments       -       26,996       26,996         Principal Payments received on Loans       -       157,406       157,406         Interest received on Loans       -       61,889       61,889         Net Cash (Used in) Capital and Related       (4,274,094)       (4,722,985)       (8,997,079)         CASH FLOWS FROM INVESTING ACTIVITIES       111,789       42,210       153,999         Net Cash Provided by Investing Activities       111,789       42,210       153,999         Net Increase in Cash and Cash Equivalents       2,759,000       820,120       3,579,120         Cash and Cash Equivalents - Beginning of Year       8,223,465       3,230,164       11,453,629		2 525 536	3/12/681	2 868 217	
Principal Paid on OWDA Loans       (2,414,672)       (2,570,343)       (4,985,015)         Interest Payments       (363,868)       (1,795,218)       (2,159,086)         Payments for Capital Acquisitions       (3,141,090)       (731,396)       (3,872,486)         Special Assessments       -       26,996       26,996         Principal Payments received on Loans       -       157,406       157,406         Interest received on Loans       -       61,889       61,889         Net Cash (Used in) Capital and Related       (4,274,094)       (4,722,985)       (8,997,079)         CASH FLOWS FROM INVESTING ACTIVITIES       111,789       42,210       153,999         Net Cash Provided by Investing Activities       111,789       42,210       153,999         Net Increase in Cash and Cash Equivalents       2,759,000       820,120       3,579,120         Cash and Cash Equivalents - Beginning of Year       8,223,465       3,230,164       11,453,629		, ,	*		
Interest Payments       (363,868)       (1,795,218)       (2,159,086)         Payments for Capital Acquisitions       (3,141,090)       (731,396)       (3,872,486)         Special Assessments       -       26,996       26,996         Principal Payments received on Loans       -       157,406       157,406         Interest received on Loans       -       61,889       61,889         Net Cash (Used in) Capital and Related       (4,274,094)       (4,722,985)       (8,997,079)         CASH FLOWS FROM INVESTING ACTIVITIES         Interest on Investments       111,789       42,210       153,999         Net Cash Provided by Investing Activities       111,789       42,210       153,999         Net Increase in Cash and Cash Equivalents       2,759,000       820,120       3,579,120         Cash and Cash Equivalents - Beginning of Year       8,223,465       3,230,164       11,453,629		` ' '	` ' '		
Payments for Capital Acquisitions       (3,141,090)       (731,396)       (3,872,486)         Special Assessments       -       26,996       26,996         Principal Payments received on Loans       -       157,406       157,406         Interest received on Loans       -       61,889       61,889         Net Cash (Used in) Capital and Related       (4,274,094)       (4,722,985)       (8,997,079)         CASH FLOWS FROM INVESTING ACTIVITIES         Interest on Investments       111,789       42,210       153,999         Net Cash Provided by Investing Activities       111,789       42,210       153,999         Net Increase in Cash and Cash Equivalents       2,759,000       820,120       3,579,120         Cash and Cash Equivalents - Beginning of Year       8,223,465       3,230,164       11,453,629		* * * * *			
Special Assessments         -         26,996         26,996           Principal Payments received on Loans         -         157,406         157,406           Interest received on Loans         -         61,889         61,889           Net Cash (Used in) Capital and Related         (4,274,094)         (4,722,985)         (8,997,079)           CASH FLOWS FROM INVESTING ACTIVITIES           Interest on Investments         111,789         42,210         153,999           Net Cash Provided by Investing Activities         111,789         42,210         153,999           Net Increase in Cash and Cash Equivalents         2,759,000         820,120         3,579,120           Cash and Cash Equivalents - Beginning of Year         8,223,465         3,230,164         11,453,629		` ' '			
Principal Payments received on Loans         -         157,406         157,406           Interest received on Loans         -         61,889         61,889           Net Cash (Used in) Capital and Related         Financing Activities         (4,274,094)         (4,722,985)         (8,997,079)           CASH FLOWS FROM INVESTING ACTIVITIES         Interest on Investments         111,789         42,210         153,999           Net Cash Provided by Investing Activities         111,789         42,210         153,999           Net Increase in Cash and Cash Equivalents         2,759,000         820,120         3,579,120           Cash and Cash Equivalents - Beginning of Year         8,223,465         3,230,164         11,453,629		(5,141,000)			
Interest received on Loans         -         61,889         61,889           Net Cash (Used in) Capital and Related Financing Activities         (4,274,094)         (4,722,985)         (8,997,079)           CASH FLOWS FROM INVESTING ACTIVITIES Interest on Investments         111,789         42,210         153,999           Net Cash Provided by Investing Activities         111,789         42,210         153,999           Net Increase in Cash and Cash Equivalents         2,759,000         820,120         3,579,120           Cash and Cash Equivalents - Beginning of Year         8,223,465         3,230,164         11,453,629		_			
Net Cash (Used in) Capital and Related Financing Activities         (4,274,094)         (4,722,985)         (8,997,079)           CASH FLOWS FROM INVESTING ACTIVITIES Interest on Investments         111,789         42,210         153,999           Net Cash Provided by Investing Activities         111,789         42,210         153,999           Net Increase in Cash and Cash Equivalents         2,759,000         820,120         3,579,120           Cash and Cash Equivalents - Beginning of Year         8,223,465         3,230,164         11,453,629		_			
Financing Activities         (4,274,094)         (4,722,985)         (8,997,079)           CASH FLOWS FROM INVESTING ACTIVITIES         111,789         42,210         153,999           Net Cash Provided by Investing Activities         111,789         42,210         153,999           Net Increase in Cash and Cash Equivalents         2,759,000         820,120         3,579,120           Cash and Cash Equivalents - Beginning of Year         8,223,465         3,230,164         11,453,629			01,007	01,007	
Interest on Investments         111,789         42,210         153,999           Net Cash Provided by Investing Activities         111,789         42,210         153,999           Net Increase in Cash and Cash Equivalents         2,759,000         820,120         3,579,120           Cash and Cash Equivalents - Beginning of Year         8,223,465         3,230,164         11,453,629		(4,274,094)	(4,722,985)	(8,997,079)	
Interest on Investments         111,789         42,210         153,999           Net Cash Provided by Investing Activities         111,789         42,210         153,999           Net Increase in Cash and Cash Equivalents         2,759,000         820,120         3,579,120           Cash and Cash Equivalents - Beginning of Year         8,223,465         3,230,164         11,453,629	CASH FLOWS FROM INVESTING ACTIVITIES				
Net Cash Provided by Investing Activities         111,789         42,210         153,999           Net Increase in Cash and Cash Equivalents         2,759,000         820,120         3,579,120           Cash and Cash Equivalents - Beginning of Year         8,223,465         3,230,164         11,453,629	Interest on Investments	111.789	42.210	153,999	
Cash and Cash Equivalents - Beginning of Year 8,223,465 3,230,164 11,453,629	Net Cash Provided by Investing Activities				
	Net Increase in Cash and Cash Equivalents	2,759,000	820,120	3,579,120	
	Cash and Cash Equivalents - Beginning of Year	8,223,465	3,230,164	11,453,629	
		\$10,982,465	\$4,050,284	\$15,032,749	

The notes to the basic financial statements are an integral part of this statement.

(Continued)

City of Avon Lake, Ohio
Statement of Cash Flows
Proprietary Funds For the Year Ended December 31, 2020 (Continued)

	<b>Business-Type Activities - Enterprise Funds</b>			Funds		
		Water Fund		Sewer Fund		Total
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES						
Operating Income		\$5,409,228		\$2,545,511		\$7,954,739
Adjustments:						
Depreciation		1,839,583		2,605,013		4,444,596
(Increase) Decrease in Assets and Deferred Outflows of Resources:				, ,		, ,
Accounts Receivable		(121,432)		(230,145)		(351,577)
Prepaids		3,078		65,527		68,605
Materials and Supplies Inventory		32,439		(77,823)		(45,384)
Net Pension Asset		(12,017)		(12,293)		(24,310)
Deferred Outflows of Resources - Pension		984,687		642,726		1,627,413
Deferred Outflows of Resources - OPEB		(84,751)		(102,304)		(187,055)
Increase (Decrease) in Liabilities and Deferred Inflows of Resources:						
Accounts Payable		(9,135)		(19,104)		(28,239)
Accrued Wages and Benefits		(60,102)		(49,542)		(109,644)
Compensated Absences Payable		(73,758)		(280)		(74,038)
Matured Compensated Absences Payable		(31,657)		-		(31,657)
Intergovernmental Payable		6,208		4,988		11,196
Net Pension Liability		(1,727,816)		(967,315)		(2,695,131)
Net OPEB Liability		(250,946)		47,261		(203,685)
Deferred Inflows of Resources - Pension		838,885		427,316		1,266,201
Deferred Inflows of Resources - OPEB		431,746		231,359		663,105
Net Cash Provided by Operating Activities		\$7,174,240		\$5,110,895		\$12,285,135
Schedule of Noncash Investing, Capital, and Financing Activities:						
Net Impact of accruals for payment of capital acquisitions	\$	1,695	\$	_	\$	1,695
Capitalized interest	\$	(29,142)	\$	-	\$	(29,142)

City of Avon Lake, Ohio
Statement of Fiduciary Net Position
Custodial Funds December 31, 2020

	Custodial Funds			
ASSETS				
Equity in Pooled Cash and Cash Equivalents	\$	61,787		
Cash and Cash Equivalents with Fiscal Agent		1,639,577		
Total Assets	1,701,3			
LIABILITIES  Due to External Parties  Total Liabilities		395,628 395,628		
NET POSITION				
Restricted For:				
Individuals, Organizations, and Other Governments		1,305,736		
<b>Total Net Position</b>	\$	1,305,736		
See accompany notes to the basic financial statements.				

# City of Avon Lake, Ohio Statement of Changes in Fiduciary Net Position Custodial Funds For the Year Ended December 31, 2020

	Custodial Funds	
ADDITIONS		
Amounts Received as Fiscal Agent	\$	5,289,987
Fines and Forefeitures for Other Governments		834,095
Total Additions		6,124,082
<b>DEDUCTIONS</b> Fines and Forefietures Distributions to Other Governments Distributions as Fiscal Agent		835,087 5,274,467
<b>Total Deductions</b>		6,109,554
Net Increase in Fiduciary Net Position		14,528
Net Position - Beginning of Year, Restated Net Position - End of Year	\$	1,291,208 1,305,736

See accompany notes to the basic financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020

# NOTE 1: DESCRIPTION OF THE CITY AND REPORTING ENTITY

The City of Avon Lake (the City) is a municipal corporation established under the laws of the State of Ohio which operates under its own charter. The City was incorporated in 1950 and operates under a Council/Mayor form of government. The Mayor and the Council are elected by separate ballots from the municipality for four-year terms. The Mayor appoints the Finance Director. The Council approves and hires all department managers and employees of the City. The administrative authority over municipally owned utilities, water and sewer, are vested in a Board of five members elected at large.

# **Reporting Entity**

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Avon Lake, this includes police and fire, parks and recreation, building inspection services, street maintenance and repairs, water and sewer. Council and the Mayor have direct responsibility for these activities, except the Board of Utilities has direct responsibility over the water and sewer activities.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board; and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City authorizes the issuance of debt or the levying of taxes, or determines the budget. There are no component units included as part of this report.

The City is associated with the Lorain County Community Alliance Council of Governments and the Northeast Ohio Public Energy Council (NOPEC) as jointly governed organizations. The City is also a member of the Medina-Lorain Water Consortium, a joint venture (See Note 15).

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Avon Lake have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City's accounting policies are described below.

# A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# A. **Basis of Presentation** (Continued)

# **Government-wide Financial Statements**

The Statement of Net Position and the Statement of Activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The Statement of Net Position presents the financial condition of the governmental and business-type activities of the City at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

# Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

# **B. Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

# **Governmental Funds**

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources compared to liabilities and deferred inflows of resources is reported as fund balance.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# B. **Fund Accounting** (Continued)

The following are the City's major governmental funds:

<u>General Fund</u> – The General Fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

<u>Capital Improvement Fund</u> – This fund accounts for the portion of municipal Income tax committed by the City's codified ordinances for the purpose of improving, constructing, maintaining, and purchasing those items necessary to enhance the operation of the City.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed, or assigned.

#### Proprietary Funds

Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as enterprise.

<u>Enterprise Funds</u> – Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Water Fund</u> – The water fund accounts for the provision of water treatment and distribution to its residential customers located within the City and commercial users and certain non-residential customers.

<u>Sewer Fund</u> – The sewer fund accounts for the provision of sanitary sewer service to the residents located within the City and commercial users.

#### Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The City's fiduciary funds are custodial funds. Custodial funds are used to account for fees and deposits collected on behalf of others, municipal court collections that are distributed to various local governments, and the City serves as the fiscal agent for the Medina-Lorain Water Consortium.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus

# Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) to total net position.

#### Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the Statement of Net Position. The Statement of Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The Statement of Cash Flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

# D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources and in the presentation of expenses versus expenditures.

# Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of year-end.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. **Basis of Accounting** (Continued)

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include municipal income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from municipal income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: municipal income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants, fees, and rentals.

# Deferred Outflows/Inflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for deferral on refunding, pension and OPEB. A deferral on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 12 and 13.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenues. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2020, but which were levied to finance year 2021 operations. These amounts have been recorded as deferred inflows on both the government-wide Statement of Net Position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, municipal income taxes, intergovernmental revenues, special assessments, and charges for services. These amounts are deferred and recognized as inflows of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities fund on page 23. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 12 and 13)

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. **Basis of Accounting** (Continued)

# Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

# E. **Budgetary Process**

An annual appropriated budget is legally required by the City Charter to be prepared for all funds of the City other than agency funds. The legal level of budgetary control has been established by City Council at the personal service and other expenditure level for all funds.

Council must approve any revisions in the budget that alter total fund and program appropriations. The following are the procedures used by the City in establishing the budgetary data reported in the basic financial statements.

# Tax Budget

A tax budget of estimated revenues and expenditures for all funds other than agency funds is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year for the period January 1 to December 31 of the following year.

# Estimated Resources

The County Budget Commission determines if the tax budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by October 1. As part of this certification, the City receives the official certificate of estimated resources that states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year. The certificate of estimated resources can be further amended during the year if the fiscal officer determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported in the budgetary statements as original represent the amounts in the official certificate of estimated resources when the original appropriations were adopted. The amounts reported in the budgetary statements as final reflect the amounts in the final amended official certificate of estimated resources issued during 2020.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# E. **Budgetary Process** (Continued)

# **Appropriations**

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year, for the period January 1 to December 31. The appropriation ordinance may be supplemented during the year by action of Council, as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. During the year, five supplemental appropriation measures were passed. The amounts reported as the original budgeted amounts in the budgetary statements reflect the first appropriated budget for each fund that covered the entire year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts in the statements of budgetary comparisons represent the final appropriation amounts, including all amendments and modifications.

# Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and is not re-appropriated.

#### **Encumbrances**

As part of formal budgetary, control purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to constrain that portion of the applicable appropriation and to determine and maintain legal compliance. The Ohio Revised Code prohibits expenditures plus encumbrances from exceeding appropriations. On the GAAP basis, encumbrances outstanding at year-end are reported as a part of restricted, committed, or assigned fund balances for subsequent year expenditures of governmental funds.

# F. Equity in Pooled Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the balance sheet.

Investments are reported at fair value which is based on quoted market prices, with the exception of nonparticipating repurchase agreements, which are reported at cost. For investments in open-end mutual funds, fair value is determined by the fund's share price. During the year, investments were limited to money market mutual funds, U.S. agencies, U.S. Treasury notes, and STAR Ohio, an investment pool managed by the State Treasurer's Office.

The City's investment in State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the City. The city measurers their investment in STAR Ohio as the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# F. Equity in Pooled Cash and Cash Equivalents (Continued)

For 2020, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the City has, by ordinance, specified the Capital Improvement Fund to receive an allocation of interest earnings. Interest receipts credited to the Capital Improvement Fund during 2020 amounted to \$415,016 which includes \$363,933 assigned from other City funds.

The cash of the Municipal Court is included in the "equity in pooled cash and cash equivalents" line item on the Statement of Fiduciary Net Position. The balances of these accounts are presented on the balance sheet as "equity in pooled cash and cash equivalents" and represent checking accounts.

The City presents "Cash and Cash Equivalents with Escrow Agents" on its Statement of Net Position. In governmental activities, the \$11,065 represents cash held by escrow agent for contractor retainage. During 2020, this amount was invested in money market savings interest bearing accounts.

Investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the City are presented on the financial statements as "cash". Investments with an original maturity of more than three months are reported as "Equity in Pooled Cash and Cash Equivalents".

# G. **Inventories**

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventories consist of expendable supplies.

# H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2020 are recorded as prepaid items using the consumption method. A current asset for the period amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

# I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide Statement of Net Position and in the respective funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# I. Capital Assets (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The City maintains a capitalization threshold of ten thousand dollars. The City's infrastructure consists of parking lots, storm sewers and manholes, streets, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized, if significant.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type
	Activities	Activities
Description	Useful Lives	Useful Lives
Buildings and Improvements	15 to 70 years	15 to 70 years
Machinery and Equipment	3 to 20 years	3 to 20 years
Vehicles	3 to 20 years	3 to 25 years
Infrastructure	10 to 75 years	10 to 75 years

#### J. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the Statement of Net Position; except for any net residual amounts due between the governmental and business-type activities, which are presented as internal balances.

#### **K.** Capitalization of Interest

The City's policy is to delay capitalizing net interest on proprietary funds' construction projects until substantial completion of the project. The amount of capitalized interest equals the difference between the interest cost associated with the tax exempt borrowing used to finance the project and the interest earned from temporary investment of the debt proceeds. Capitalized interest is amortized on the straight-line basis over the estimated useful life of the asset. For 2020, proprietary funds had capitalized interest costs related to the on-going OWDA projects.

# L. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# L. Compensated Absences (Continued)

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at fiscal yearend taking into consideration any limits specified in the City's termination policy. The City records a liability for all accumulated unused vacation time when earned for all employees. The City records a liability for accumulated unused sick leave for all employees ages thirty-eight or older with eight or more years of accumulated service. The entire compensated absence liability is reported on the government-wide financial statements.

For governmental funds, the current portion of unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources. If material, these amounts are recorded in the account "matured compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

# M. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

# N. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and long-term loans are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* – The nonspendable fund balance classification includes amounts that cannot be spent because they are not spendable in form, or legally or contractually required to be maintained intact.

The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of the City's Council. Those committed amounts cannot be used for any other purpose unless the City's Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts would represent intended uses established by policies of the City Council or a City official delegated that authority by City Charter or ordinance, or by State statute. State statute authorizes the finance director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.

Unassigned – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In the other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### P. Net Position

Net Position is the residual amount when comparing assets and deferred outflows of resources to liabilities and deferred inflows of resources. The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets.

The restricted component of net position is reported when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The government-wide statement of net position reports a total of \$10,208,592 for the restricted component of net position, none of which is restricted by enabling legislation. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted components of net position are available.

#### P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for waste water treatment and water services. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting these definitions are reported as non-operating.

#### Q. Contributions of Capital

Contributions of capital in governmental and proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction.

#### R. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2020.

#### T. Use of Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes.

# NOTE 3: CHANGES IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF NET POSITION

During the year, the City implemented the following Governmental Accounting Standards Board (GASB) Statements:

GASB Statement No. 83, *Certain Asset Retirement Obligations*. This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). These changes were incorporated in the City's 2020 financial statements; however, there was no effect on the beginning net position/fund balance.

GASB Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. The objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. These changes were incorporated in the City's 2020 financial statements; however, there was no effect on the beginning net position/fund balance.

GASB Statement No. 90, *Majority Equity Interests – an amendment of GASB Statements No. 14 and No. 61*. The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statements information for certain component units. The implementation of this Statement did not have an effect on the financial statements of the City.

GASB Statement No. 84, *Fiduciary Activities*. This Statement established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. The City reviewed its fiduciary funds and certain funds will be reported in the new fiduciary fund classification of custodial funds while other funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of beginning net position for custodial funds, in the amount of \$1,291,208.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 4: BUDGETARY BASIS OF ACCOUNTING

While the City is reporting financial position, results of operations and changes in fund balance on the basis of GAAP, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- Revenues are recorded when received in cash (budget) as opposed to when susceptible accrual (GAAP);
- Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP);
- Encumbrances are treated as expenditures (budget basis) rather than as a part of restricted, committed, and assigned fund balances (GAAP basis); and
- Some funds are included in the General Fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund.

	General	
GAAP Basis- Net Change in Fund Balance	\$	227,761
Increase (Decrease) Due to:		
Revenue Accruals		1,164,061
Expenditure Accruals		(1,102,257)
Outstanding Encumbrances		(272,475)
Funds with Separate Legally Adopted Budgets		226,765
Budgetary Basis-Net Change in Fund Balance	\$	243,855

#### NOTE 5: ACCOUNTABILITYAND COMPLIANCE

#### A. Accountability

At December 31, 2020, Troy School Driveway Fund, Pool Renovation Fund, Cove Avenue Improvements Fund, and Curtis Road Sewer Improvements Fund (non-major governmental funds) had deficit fund balances of \$5,000, \$580, \$107,200, and \$21,523, respectively. These deficit fund balances, are the result of adjustments for accrued liabilities in these funds. The General Fund is liable for any deficits in these funds and previous transfers when cash is needed, not when accruals occur.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

### NOTE 5: ACCOUNTABILITYAND COMPLIANCE (Continued)

#### B. Compliance

The City had negative cash fund balances Curtis Road Sewer Improvement Fund Capital Projects Fund and Pool Renovation Capital Project Fund in the amounts of \$21,523 and \$580, respectively, indicating that revenue from other sources were used to pay obligations contrary to Ohio Revised Code Section 5705.10 (H).

Contrary to Ohio Revised Code Section 5705.39 the following has total appropriations in excess of total estimated resources:

		Total				
	Estimated		Total			
Fund	Resources		Appropriations		Variance	
Lear/Krebs Intersection Fund			<u> </u>	_		
Final Budget	\$	19,219	\$	56,865	\$	(37,646)
Recreation Fund						
Final Budget		910,801		960,580		(49,779)

Contrary to Ohio Revised Code Section 5705.41(B), the following had expenditures in excess of appropriations.

	Final		Actual			
Fund	_Ap	Appropriations		Expenditures		Variance
General Fund						
Transfers Out	\$	2,422,725	\$	2,443,725	\$	(21,000)
Cove Avenue Improvement						
General Government						
Other		-		510		(510)
Transfers Out		-		17,034		(17,034)
State Highway Fund						
Transporation						
Other		80,000		125,000		(45,000)
Local Coronavirus Relief Community Environment						
Other		-		100,000		(100,000)

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 6: **DEPOSITS AND INVESTMENTS**

#### A. Legal Requirements

Deposits and investments are restricted by provisions of the Ohio Revised Code. Statutes require the classification of monies held by the City into three categories.

One category consists of "active" monies; those monies required to be kept in a "cash" or "near cash" status for immediate use by the City. Such monies must be maintained either as cash in the treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

A second category consists of "inactive" monies; those monies not required for use within the current five-year period of designation of depositories. Inactive monies may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories or by savings or deposit accounts including, but not limited to, passbook accounts.

A third category consists of "interim" monies; those monies which are not needed for immediate use but which will be needed before the end of the current period of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts. Interim monies may be invested in the following obligations provided they mature or are redeemable within five years from the date of purchase.

- 1. Bonds, notes, or other obligations of, or guaranteed by, the United States, or those for which the faith of the United States is pledged for the payment of principal and interest.
- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency or instrumentality.
- 3. Written repurchase agreements for a period not to exceed thirty days in securities listed above that mature within five years from the date of purchase.
- 4. Bonds and other obligations of the State of Ohio.
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- 6. The State Treasurer's investment pool (STAR Ohio).

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio.
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

### NOTE 6: **DEPOSITS AND INVESTMENTS** (Continued)

#### A. **Legal Requirements** (Continued)

#### 3. Obligations of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Director of Finance or, if the securities are not represented by a certificate, upon receipts of confirmation of transfer from the custodian.

#### B. **Deposits**

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, the carrying amount of the City's deposits was \$16,062,997 and \$2,645 in petty cash with the bank balance at \$16,489,138. Of the City's bank balance, \$761,065 was covered by federal depository insurance and \$9,516,482 uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the City's name, and \$6,211,591 was uninsured and uncollateralized. One of the City's financial institutions was approved for a reduced collateral rate of 50 percent through the Ohio Pooled Collateral System, resulting in the uninsured and uncollateralized balance.

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or protected by:

Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. The City's financial institutions had enrolled in OPCS as of December 31, 2020.

#### C. Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Federal Home Loan Bank Bonds, Freddie Mac Bonds, Federal Farm Credit Bank, and Fannie Mae Bonds are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the City's name.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

### NOTE 6: **DEPOSITS AND INVESTMENTS** (Continued)

#### C. **Investments** (Continued)

The City has no investment policy dealing with investment custodial credit risk beyond the requirement in the State statute that prohibits payments for investments prior to the delivery of the securities representing such investments to the finance director or qualified trustee.

STAR Ohio is measured at net asset value per share while all other investments are measured at fair value. Fair value is determined by quoted market prices and acceptable other pricing methodologies.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The City's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs). The following table identifies the City's recurring fair value measurement as of December 31, 2020. As previously discussed, Star Ohio is reported at its net asset value. As of December 31, 2020, the City had the following investments:

	Measurement Value		Level Input	Maturities
Investment Type	-			
Federal Home Loan Bank	\$	3,038,172	2	2/18/2021-3/14/2025
Federal Farm Credit Bank		501,050	2	6/2/2022
Freddie Mac		501,085	2	6/26/2023
Fannie Mae		3,136,580	2	07/02/2024-06/17/2025
United States Treasury Notes		8,082,084	2	10/31/21-4/30/23
Money Market Mutual Funds		549,020	N/A	n/a
STAR Ohio		4,665,264	N/A	n/a
Total Investments	\$	20,473,255		
Carrying Amount of Deposits		16,062,997		
Petty Cash		2,645		
Total Cash and Investments	\$	36,538,897		

#### D. Interest Rate Risk

As a means of limiting its exposure to fair value losses caused by rising interest rates, the City's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the City's investment portfolio be structured so that the securities mature to meet cash requirements for ongoing operations and/of long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity. Currently, no investments have been purchased with a life greater than five years.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

### NOTE 6: **DEPOSITS AND INVESTMENTS** (Continued)

#### E. Credit Risk

All of the City's investments in United States debt securities carry a rating of AA+ by Standard & Poor's. STAR Ohio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

The City has no investment policy that addresses credit risk.

#### F. Concentration of Credit Risk

The following is the City's allocation as of December 31, 2020:

	Measurement	
	Value	Investment
Investment Type		
Federal Home Loan Bank	\$ 3,038,172	14.84%
Federal Farm Credit Bank	501,050	2.45%
Freddie Mac	501,085	2.45%
Fannie Mae	3,136,580	15.32%
United States Treasury Notes	8,082,084	39.47%
Money Market Mutual Funds	549,020	2.68%
STAR Ohio	4,665,264	22.79%
Total Investments	\$ 20,473,255	100.00%

To avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions, dealers, or maturities, the Finance Director will diversify the Active Portfolio per the City's investment policy to not exceed the allowable percentages of each investment as follows:

	Percentage
	of Investments
<u>Investment Type</u>	
United States Treasury Obligations	100.00%
Authorized U.S. Federal Agency Securities	50.00%
Certificates of Deposit	25.00%
STAR Ohio	90.00%
Repurchase Agreement	40.00%
Commercial Paper or Bankers Acceptances	25.00%

#### NOTE 7: **RECEIVABLES**

Receivables at December 31, 2020, consisted primarily of municipal income taxes, property and other taxes, intergovernmental receivables arising from entitlements, shared revenues, special assessments, accrued interest on investments, and accounts (billings for utility service) receivable.

No allowances for doubtful accounts have been recorded because uncollectible amounts are expected to be insignificant.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 7: **RECEIVABLES** (Continued)

#### A. Property Taxes

Property taxes include amounts levied annually on all real and public utility property which is located within the City. The Lorain County Auditor is responsible for assessing and remitting these property taxes to the City. The Lorain County Treasurer is responsible for collecting property taxes.

Real property taxes collected were based on assessed value equal to thirty-five percent (35%) of appraised value. The Lorain County Auditor reappraises real property every six years, with a triennial update, which was last completed for 2019. Real property taxes are levied on assessed valuations as of December 31, which is the lien date. Real property taxes, billed one year in arrears, are payable annually or semiannually. The first payment is due January 20, and the remainder is payable by June 20.

Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the City prior to June 30.

Public utility real tangible personal property taxes collected in one calendar year are levied in the preceding year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property currently is assessed at 88 percent of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The full tax rate for all City operations for the year ended December 31, 2020 was \$8.04 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2020 property tax receipts were based are as follows:

Real Property -	
Residential/Agriculture	\$ 834,341,780
Other Real Estate	115,506,280
Tangible Personal Property	
Public Utilities	 64,726,250
Total Valuation	\$ 1,014,574,310

#### **B.** Income Taxes

The City levies a municipal income tax of 1.50 percent on all salaries, wages, commission and other compensation, and net profits earned within the City as well as incomes of residents earned outside of the City. In the latter case, the City allows a credit of one hundred percent of the tax paid to another municipality to a maximum of the total amount assessed. Ohio law requires all City income tax rates above one percent to be voted by the residents of the City.

Employers within the City are required to withhold income tax on employee compensation and remit the tax either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 7: **RECEIVABLES** (Continued)

#### **B.** Income Taxes (Continued)

By City ordinance, 65 percent of the income tax proceeds were credited to the General Fund, 18 percent of the municipal income tax proceeds were credited to the Capital Improvement Fund (a capital projects fund) 12 percent of the income tax proceeds were credited to the General Bond Retirement (Unvoted) Fund (a debt service fund) and 5 percent of the income tax proceeds were credited to the Recreation Fund (a special revenue fund).

#### C. Intergovernmental Revenues

A summary of the principal items of intergovernmental receivables follows:

	Amount	
Governmental Activities		
Homestead and Rollback	\$	405,599
Gasoline Tax		690,216
Permissive Tax		10,743
Local Government		199,248
Auto Registration		55,964
Courts		19,347
Avon Lake City School District		30,792
Troy School		5,000
Total Governmental Activities		1,416,909
Business-Type Activities		
Water		669,058
Sewer		1,192,614
Total Business-Type Activities		1,861,672
Total Intergovernmental Receivable	\$ :	3,278,581

Per a cooperative agreement between Lorain County Rural Wastewater District (LORCO) and Avon Lake Municipal Utilities (ALMU) dated December 7, 2009, LORCO shall pay a tap fee of \$775,000 to ALMU contingent upon the certification of the system. On September 15, 2011, the first amendment to the agreement was authorized and approved with a project certification date of November 18, 2011. On November 17, 2015 the second amendment to the agreement was authorized and approved. Therefore, the repayment of the tap fees will be \$100,000 on each of the tenth, eleventh, twelfth, thirteenth, fourteenth, fifteenth, and sixteenth anniversaries of the certification date and \$75,000 on the seventeenth anniversary. LORCO shall pay to ALMU an amount equal to \$31,754 on each of the tenth, eleventh, and twelfth anniversaries of the certification date, in respect of the accumulated interest for deferring the tap fee by three years. Also, LORCO shall pay to ALMU and amount equal to \$40,294 on each of the tenth, eleventh, twelfth, thirteenth, fourteenth, fifteenth, sixteenth and seventieth anniversaries of the certification date. The City has recorded the intergovernmental receivable in the Sewer Fund.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

## NOTE 8: **CAPITAL ASSETS**

	Balances 12/31/2019	Additions	Disposals	Balances 12/31/2020
<b>Governmental Activities</b>				
Nondepreciable Assets:				
Land	\$ 5,713,977	\$ -	\$ -	\$ 5,713,977
Construction in progress	17,722,509	3,130,725	(17,946,286)	2,906,948
Total Nondepreciable Assets	23,436,486	3,130,725	(17,946,286)	8,620,925
Depreciable Assets:				
Buildings and Improvements	21,594,487	99,820	-	21,694,307
Machinery and Equipment	4,717,993	249,224	(199,040)	4,768,177
Vehicles	5,999,234	247,181	(109,875)	6,136,540
Infrastructure	83,675,881	17,826,311	-	101,502,192
Total Depreciable Assets	115,987,595	18,422,536	(308,915)	134,101,216
Less Accumulated Depreciation				
Buildings and Improvements	(8,699,216)	(516,741)	-	(9,215,957)
Machinery and Equipment	(2,937,763)	(228,506)	167,225	(2,999,044)
Vehicles	(3,996,963)	(313,478)	109,875	(4,200,566)
Infrastructure	(49,944,156)	(2,347,261)	-	(52,291,417)
Total Accumulated Depreciation	(65,578,098)	(3,405,986) *	277,100	(68,706,984)
Total Depreciable Assets, Net	50,409,497	15,016,550	(31,815)	65,394,232
Governmental Activities Capital Assets, Net	\$ 73,845,983	\$ 18,147,275	\$ (17,978,101)	\$ 74,015,157

<sup>\*</sup> Depreciation expense was charged to governmental functions as follows:

Security of Persons and Property	\$ 258,831
Leisure Time Activities	316,551
Transportation	2,315,912
Community Environment	3,313
General Government	 511,379
Total Depreciation Expense	\$ 3,405,986

City of Avon Lake, Ohio
Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

## NOTE 8: <u>CAPITAL ASSETS</u> (Continued)

	Balances 12/31/2019	Additions	Disposals	Balances 12/31/2020
<b>Business-Type Activities</b>				
Nondepreciable Assets:				
Land	\$ 1,922,412	\$ -	\$ -	\$ 1,922,412
Construction in progress	89,878,147	3,652,274	(89,938,250)	3,592,171
Total Nondepreciable Assets	91,800,559	3,652,274	(89,938,250)	5,514,583
Depreciable Assets:				
Buildings and Improvements	43,114,619	-	-	43,114,619
Machinery and Equipment	4,517,502	297,912	(11,368)	4,804,046
Vehicles	1,129,409	-	(34,112)	1,095,297
Infrastructure	103,377,305	89,938,250	-	193,315,555
Total Depreciable Assets	152,138,835	90,236,162	(45,480)	242,329,517
Less Accumulated Depreciation				
Buildings and Improvements	(23,241,976)	(642,814)	-	(23,884,790)
Machinery and Equipment	(2,379,177)	(220,230)	11,368	(2,588,039)
Vehicles	(633,767)	(62,962)	34,112	(662,617)
Infrastructure	(31,923,502)	(3,518,590)	-	(35,442,092)
Total Accumulated Depreciation	(58,178,422)	(4,444,596)	45,480	(62,577,538)
Total Depreciable Assets, Net	93,960,413	85,791,566	-	179,751,979
Business-Type Activities Capital Assets, Net	\$ 185,760,972	\$ 89,443,840	\$ (89,938,250)	\$ 185,266,562

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Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

### NOTE 9: **LONG-TERM OBLIGATIONS**

The original issue date, interest rate, original issue amount and date of maturity of each of the City's bonds, loans, and notes follow:

	Original Issue Date	Maturity Date	Interest Rate	Original Issue Amount
Governmental Activities				
General Obligation Bonds				
Refunding	2010	2020	2.0% - 3.75%	\$ 3,110,000
Refunding	2012	2028	1.0% - 2.75%	765,000
Refunding	2015	2028	2.0% - 3.0%	2,964,998
Various Purpose Bond	2019	2039	2.0% - 3.0%	9,360,000
Special Assessment Bonds				
Refunding	2010	2020	2.0% - 3.75%	1,870,000
Ohio Public Works Commission Loan - Direct Borrowings				
Walker Road/Bike Lane	2009	2024	0.00%	100,000
Walker Road/Lear Road Intersection	2014	2034	0.00%	125,000
Lear Road/Krebs Intersection	2017	2040	0.00%	125,000
Central Avon Lake Drainage Project (*)	2017	2027	0.00%	375,000
Ohio Water Development Authority Loan - Direct Borrowings				
Jaycox Sewer Separation	2010	2041	3.27%	253,409
Belmar Sewer Separation	2013	2044	2.94%	1,082,498
Mull/Norman Sanitary Sewer Force Main	2016	2036	2.21%	578,870
Stop 45 Area CSO (*)	2017	2050	1.61%	7,952,352
Fairfield-Brookfield Combined (*)	2017	2049	0.76%	8,481,666
Curtis Sanitary Sewer Rehab (*)	2018	2039	2.15%	2,001,153
Business-Type Activities				
General Obligation Bonds				
Refunding	2012	2028	1.0% - 2.75%	3,430,000
Utilities Improvement Bond	2019	2049	3.0% - 5.0%	6,635,000
Mortgage Revenue Bonds				
Water System Refunding	2015	2026	2.0% - 2.25%	4,820,000
Ohio Water Development Authority Loan - Direct Borrowings				
Water System Improvements	2003	2025	4.51%	4,764,656
Fay/Vineyard Sanitary Sewer	2008	2029	4.15%	1,548,287
Center Road Pump Station	2008	2029	4.28%	1,356,266
LORCO Force Main	2009	2041	3.68%	9,718,470
LORCO Collection Systems	2009	2041	4.08%	19,167,873
Sewer Separation	2010	2041	3.27%	3,018,029
Water Plant Expansion	2013	2044	2.84%	4,925,787
Belmar Sewer Separation	2013	2044	2.94%	3,741,941
Additional Storage and Interconnection HAB (*)	2015	2038	0.18%	25,557,530
Additional Storage and Interconnection HAB (*)	2016	2038	0.00%	8,202,468
Lear/Nagel Sanitary Sewer Force Main	2016	2026	2.21%	284,831
Mull/Norman Sanitary Sewer Force Main	2016	2036	2.21%	2,428,402
Water Pollution ControlCenter Rehab (*)	2016	2050	0.45%	37,602,786
Stop 45 Area CSO (*)	2017	2050	1.61%	10,912,152
Lateral Loan Program (*)	2017	2036	0.00%	5,000,000
Fairfield-Brookfield Combined (*)	2017	2049	0.76%	6,372,711
Elyria Interconnect HAB (*)	2017	2039	2.15%	2,001,153
Curtis Sanitary Sewer Rehab (*)	2018	2039	2.15%	2,001,133
Water Main Bundle (*)	2019	2039	2.15%	2,717,821
raci mani bullule ( )	2019	2041	4.43/0	2,111,021

<sup>\* -</sup> Project remains open as of December 31, 2020 and final amortization schedules have not been completed

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

## NOTE 9: LONG-TERM OBLIGATIONS (Continued)

Changes in the City's long-term obligations during 2020 were as follows:

, ,	Outstanding 12/31/2019	Additions	Reductions	Outstanding 12/30/2020	Amount Due in One Year
Governmental activities					
General obligation bonds					
Refunding bonds (2010)	Ф. 265.000	Φ.	Φ 265.000	Φ.	ф
various through 2020	\$ 365,000	\$ -	\$ 365,000	\$ -	\$ -
Unamortized premium	2,708	-	2,708	-	-
Refunding bonds (2012)	475,000		50,000	425,000	50,000
various through 2028	6,213	-	654	425,000 5,559	30,000
Unamortized premium Refunding bonds (2015)	0,213	-	034	3,339	-
Recreational Facilities through 2028	2,600,000		255,000	2,345,000	260,000
Unamortized premium	233,575	_	24,587	208,988	200,000
Various Purpose Bonds (2019) through 2039	9,360,000	_	470,000	8,890,000	475,000
Unamortized premium	156,057	-	8,037	148,020	172,000
Total general obligation bonds	13,198,553	_	1,175,986	12,022,567	785,000
Special assessment bonds					
Refunding bonds (2010)					
various % through 2020	225,000	-	225,000	-	=
Unamortized premium	417		417		
Total special assessment bonds	225,417		225,417		
Loans - Direct Borrowings OPWC loan- Walker Rd/Bike Lane					
0.0% through 2024 OPWC loan- Walker Rd/Lear Rd Intersection	29,998	-	3,333	26,665	6,667
Upgrade, 0.0% through 2034	93,750	-	3,125	90,625	6,250
OPWC loan- Lear Road/Krebs Intersection Upgrade, 0.0% through 2040	19,533			19,533	850
OPWC loan- Central Avon Lake Drainage Project	17,555	_	_	17,333	830
Phase II, 0.0% through 2027	12,549	-	-	12,549	-
OWDA loan - Jaycox Sewer Separation, 3.27% through 2041	203,907	-	6,798	197,109	7,020
OWDA loan - Belmar Sewer Separation (2013)	1 002 054		20.410	072 626	20.260
2.94% through 2044 OWDA loan - Mull/Norman Sanitary Sewer	1,002,054	-	28,418	973,636	29,260
Force Main, 2.21% through 2036	499,743	-	30,261	469,482	30,261
OWDA loan - Stop 45 Area CSO (2017) 1.610% through 2050	7,952,352	248,263	106,803	8,093,812	213,606
OWDA loan - Fairfield-Brookfield Combined					
Sewer Separation (2017) 0.760% through 2049	8,274,326	-	211,838	8,062,488	211,838
OWDA loan - Curtis Sanitary Sewer Rehab (2018)					
2.15% through 2035	560,486	8,000	20,218	548,268	20,218
Total Loans - Direct Borrowings	18,648,698	256,263	410,794	18,494,167	525,970
N. D. J. T. I. W.					
Net Pension Liability					
OPERS	9,510,163		2,815,081	6,695,082	-
OP&F	19,098,379		3,715,389	15,382,990	
Total Net Pension Liability	28,608,542	-	6,530,470	22,078,072	
Net OPEB Liability					
OPERS	4,445,095	179,387	-	4,624,482	-
OP&F	2,130,682	124,914		2,255,596	
Total Net OPEB Liability	6,575,777	304,301		6,880,078	-
Landfill postclosure costs	216,023	1,728	72,008	145,743	72,872
Police pension liability	71,961	-	3,376	68,585	3,521
Capital leases	190,511	-	45,831	144,680	47,009
Compensated absences	2,061,594	668,704	648,471	2,081,827	695,583
Total Governmental activities	\$ 69,797,076	\$ 1,230,996	\$ 9,112,353	\$ 61,915,719	\$ 2,129,955

City of Avon Lake, Ohio
Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

NOTE 9:	LONG-TERM OBLIGATIONS	(Continued)

NOTE 9: LONG-TERM ODLIGA	110	MS (Collu	Hue	u)						Amount
		Outstanding 12/31/2019		Additions	R	eductions		Outstanding 2/31/2020		Due in One Year
Business-type activities										
General obligation bonds										
Refunding bonds (2012)										
various % through 2028	\$	2,115,000	\$	-	\$	215,000	\$	1,900,000	\$	225,000
Unamortized premium		28,357		-		2,985		25,372		-
Utilities Improvement bonds (2019) various % through 2049		6,635,000				280,000		6,355,000		285,000
Unamortized premium		242,885		-		19,565		223,320		283,000
Total general obligation bonds	_	9,021,242				517,550		8,503,692		510,000
Total general obligation bolids		7,021,242				317,330		0,303,072		310,000
Mortgage revenue bonds										
Water system refunding (2015)										
various % through 2026		3,085,000		-		600,000		2,485,000		615,000
Unamortized premium		28,698				6,378		22,320		-
Total Mortgage revenue bonds		3,113,698		-		606,378		2,507,320		615,000
OWDA I D' ( B '										
OWDA Loans - Direct Borrowings Water system improvements (2003)										
4.51% through 2025		1,756,205				288.124		1,468,081		301,265
Fay/Vineyard sanitary sewer (2008)		1,730,203		_		200,124		1,400,001		301,203
4.15% through 2029		854,088		-		80,069		774,019		83,427
Center Road pump station (2008)										
4.28% through 2029		752,372		-		70,150		682,222		73,185
LORCO force main (2009)										
3.68% through 2041		8,214,565		-		247,922		7,966,643		257,130
LORCO collection system (2009)										
4.08% through 2041		16,068,809		-		462,611		15,606,198		481,679
Sewer separation (2010)		2 102 572				74.141		2 110 121		76.505
3.27% through 2041		2,192,572		-		74,141		2,118,431		76,585
Water Plant Expansion (2013) 2.84% through 2044		4,243,194				125,427		4,117,767		129,015
Belmar Sewer Separation (2013)		4,243,194		-		123,427		4,117,707		129,013
2.94% through 2044		3,222,459		_		91,388		3,131,071		94,094
Additional Storage and Interconnection HAB (2015)		-,,				, -,		-,,		.,,
0.18% through 2038		23,042,963		-		1,260,681		21,782,282		1,260,681
Additional Storage and Interconnection HAB (2016)										
0.00% through 2038		5,586,321		-		410,124		5,176,197		410,124
Lear/Nagel Sanitary Sewer Force main (2016)										
2.21% through 2036		185,139		-		28,483		156,656		28,483
Mull/Norman Sanitary Sewer Force Main (2016)		2004454				10.01.5		1007.010		125015
2.21% through 2036 Water Pollution ControlCenter Rehab (2016)		2,094,164		-		126,946		1,967,218		126,946
0.45% through 2050		37,602,786		_		1,175,071		36,427,715		1,176,392
Stop 45 Area CSO (2017)		37,002,700				1,175,071		30,427,713		1,170,372
1.610% through 2050		8,113,607		163,993		139,004		8,138,596		278,008
Lateral Loan Program (2017)				,		,				*
0.000% through 2036		1,331,477		86,480		-		1,417,957		-
Fairfield-Brookfield Combined										
Sewer Separation (2017) 0.760% through 2049		5,992,662		-		236,496		5,756,166		236,496
Elyria Interconnect HAB		1,842,936		-		107,708		1,735,228		107,708
Curtis Sanitary Sewer Rehab (2018)		002.077		266.460		60.670		1 100 7 67		62.020
2.15% through 2035		983,977		266,460		60,670		1,189,767		62,038
Water Main Bundle (2019)		192,044		2,430,678				2 622 722		
2.25% through 2041						4.005.015		2,622,722		5 102 256
Total OWDA Loans - Direct Borrowings		124,272,340		2,947,611		4,985,015		122,234,936		5,183,256
Net Pension Liability - OPERS		7,423,820				2,695,131		4,728,689		_
Net OPEB Liability - OPERS		3,469,926		_		203,685		3,266,241		_
Compensated absences		563,740		140,500		214,538		489,702		188,897
Total business-type activities	\$	147,864,766	\$	3,088,111	\$	9,222,297	\$	141,730,580	\$	6,497,153
<b>▼</b>		,,	_	,,	$\dot{-}$	, , ,	<u> </u>	,,	<u> </u>	, .,

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 9: LONG-TERM OBLIGATIONS (Continued)

General obligation bonds, other than the enterprise general obligation and mortgage revenue bonds, along with the Ohio Public Works Commission Loans and Ohio Water Development Authority loans (governmental activities) will be paid from the General Bond Retirement Debt Service Fund from income taxes. Ohio Water Development Authority loans (business type activities) will be repaid from resources within the Water and Sewer Funds. Special assessment bonds will be paid from the proceeds of special assessments levied against benefited property owners. In the event that a property owner would fail to pay the assessment, payment would be made by the City. The police pension liability will be paid from taxes receipted in the Police Pension Special Revenue Fund. Landfill post-closure costs are based on estimates. The actual costs may be higher due to inflation, changes in technology, or changes in regulations and they will be paid from the General Fund. The City pays obligations related to employee compensation from the fund benefitting from their service. There is no repayment schedule for the net pension and net OPEB liability. However, employer pension contributions are made from the following funds; Street Construction, Maintenance, and Repair fund, Paramedic fund, Dial-A-Bus fund, Cable TV fund, COPS fund, Police and Fire Pension funds, and Recreation Trust fund. See notes 12 and 13 for further information regarding net pension liability and net OPEB liability.

On May 20, 2010, the City issued \$5,405,000 in Various Purpose Improvement Refunding Bonds, Series 2010 to partially refund the aforementioned bonds previously issued in 2001 for the Safety Center, CALDP and Water improvements. The bonds were issued with interest rates ranging from 2.00 percent to 3.75 percent. The Safety Center and CALDP bonds were issued for a ten year period with final maturity during fiscal year 2020 and the Water improvement bonds were issued for a four year period with the final maturity during fiscal year 2014. These bonds will be retired through the City's Debt Service Fund and Water Fund.

Proceeds were deposited in an irrevocable trust with an escrow agent to provide for future debt payments on the refunded 2001 Various Improvement Bonds. As a result, \$4,955,000 of these bonds were considered defeased and the liability for the refunded bonds has been removed from the City's financial statements and matured as of December 31, 2020.

On July 12, 2012, the City issued \$4,195,000 in Various Purpose Improvement Refunding Bonds, Series 2012 to partially refund bonds previously issued in 2003 for the Recreational facility and Wastewater collection systems. The bonds were issued with interest rates ranging from 1.00 percent to 2.75 percent. The bonds were issued for a sixteen-year period with final maturity during fiscal year 2028. These bonds will be retired through the City's Debt Service Fund and Sewer Fund.

On June 11, 2015, the City issued \$2,964,998 in Recreation Facilities Improvement Refunding Bonds, Series 2015, which include serial and capital appreciation bonds to partially refund bonds previously issued in 2009 for Recreation Facility Improvements. The serial bonds were issued with interest rates ranging from 2.00 percent to 3.00 percent, and 2.00 percent to 2.25 percent for the capital appreciation bonds. The bonds were issued for a thirteen-year period with final maturity during fiscal year 2028. These bonds will be retired through the City's Debt Service Fund. The bond proceeds consisted of bond principal, \$344,216 in premium and less (\$17,000) in underwriter's discount.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 9: **LONG-TERM OBLIGATIONS** (Continued)

The net proceeds of \$3,234,044 (after payment of issuance costs) was deposited in an irrevocable trust with an escrow agent to provide for future debt service payments. The advance refunding met the requirements of an in-substance debt defeasance and the term bonds were removed from the City's government-wide financial statements and have matured as of December 31, 2020.

As a result of the advance refunding, the City reduced its total debt service requirements which resulted in an economic gain (difference between the present value of the debt service payments on the old and new debt) of \$454,044.

On May 21, 2019, the City issued \$9,360,000 in various purpose bonds. These bonds will mature on December 1, 2049 and have an interest rate of 2.00 - 3.00 percent. The proceeds of the bonds were used to pay off the 2018 notes and for street projects.

On July 2, 2019, the City issued \$6,635,000 in utilities improvements bonds. These bonds will mature on December 1, 2039 and have an interest rate of 3.00 - 5.00 percent. The proceeds of the bonds were used to pay off the 2018 notes and for utility projects.

On March 24, 2015, the City issued \$4,820,000 water system mortgage revenue refunding bonds, series 2015. The bonds were issued to refund certain Water System Mortgage – Revenue Refunding Serial bonds, Series 2005. The bonds were issued with interest rates ranging from 2.00 percent to 2.25 percent. The bonds were issued for a fourteen-year period with the final maturity during fiscal year 2029. The City has pledged future revenues to repay the revenue bonds in the Water Fund. The debt is payable solely from net revenues and is payable through 2026. Annual principal and interest payments on the loans are expected to require less than 95 of net revenues and less than 20 percent of total revenues. The total principal and interest remaining to be paid on the bonds is \$2,616,700. Principal and interest paid for the current year were \$664,050, total net revenues were \$3,569,645 and total revenues were \$16,795,765.

Proceeds were deposited in an irrevocable trust with an escrow agent to provide for future debt payments on the refunded 2005 water system mortgage revenue bonds. As a result, \$5,815,000 of these bonds was considered defeased and the liability of the refunding bonds has been removed from the City's financial statements. The amount still outstanding at December 31, 2020 is \$3,550,000.

On December 11, 2003, an OWDA loan agreement for \$4,585,637 was entered into by the City (capitalized interest of \$179,019 was added at the end of the construction period for a total of \$4,764,656). These funds were used to increase its capacity to 40 million gallons per day ensuring the necessary capacity for the City and surrounding communities well into the future. This debt has a fixed rate of 4.51 percent interest over a twenty-year period beginning January 1, 2006 through July 1, 2025.

During 2008, the City entered into a loan agreement in the amount of \$1,548,287 with OWDA for the Fay Avenue and Vineyard Road sanitary sewer replacement project. This debt has a fixed rate of 4.15 percent interest over a twenty-year period beginning July 1, 2009 through January 1, 2029.

During 2008, the City entered into a loan agreement in the amount of \$1,356,266 with OWDA for the Center Road pump station improvement project. This debt has a fixed rate of 4.28 percent interest over a twenty-year period beginning July 1, 2009 through November 1, 2029.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 9: **LONG-TERM OBLIGATIONS** (Continued)

During 2009, the City entered into a loan agreement in the amount of \$9,718,470 with OWDA for the LORCO force main project. This debt has a fixed rate of 3.68 percent interest over a thirty-year period beginning July 1, 2012 through January 1, 2041.

During 2009, the City entered into a loan agreement in the amount of \$19,167,873 with OWDA for the LORCO collection system. The loan has a fixed rate of 4.08 percent interest over a twenty-nine year period beginning January 1, 2012 through January 1, 2041.

During 2010, the City entered into a loan agreement in the amount of \$3,018,029 with OWDA for the Sewer separation project. The loan has a fixed rate of 3.27 percent interest over a thirty-year period beginning January 1, 2011 through January 1, 2041.

During 2013, the City entered into a loan agreement in the amount of \$4,925,787 with OWDA for the Water Plant Expansion project. The loan has a fixed rate of 2.84 percent interest over a thirty-year period beginning July 1, 2014 through January 1, 2044.

During 2013, the City entered into a loan agreement in the amount of \$4,824,439 with OWDA for the Belmar sewer separation project. The loan has a fixed rate of 2.94 percent interest over a thirty-year period beginning January 1, 2015 through July 1, 2044.

During 2015, the City entered into a loan agreement with OWDA for the Additional Storage and Interconnection HAB project. The loan has a fixed rate of 0.18 percent interest over a twenty-year period beginning July 1, 2018 through January 1, 2038. An amortization schedule has not been prepared by OWDA.

During 2016, the City entered into a loan agreement with OWDA for the Additional Storage and Interconnection HAB project. The loan has a fixed rate of 0.00 percent interest over a twenty-year period beginning July 1, 2018 through January 1, 2038. As of December 2020, the loan balance for the portion of the project completed was \$5,176,197. An amortization schedule has not been prepared by OWDA since the project is still ongoing.

During 2016, the City entered into a loan agreement in the amount of \$284,831 with OWDA for the Lear/Nagel Sanitary Sewer Force Main project. The loan has a fixed rate of 2.21 percent interest over a ten-year period beginning January 1, 2017 through July 1, 2026.

During 2016, the City entered into a loan agreement in the amount of \$3,144,130 with OWDA for the Mull/Norman Sanitary Sewer project. The loan has a fixed rate of 2.21 percent interest over a twenty-year period beginning July 1, 2017 through January 1, 2036.

During 2016, the City entered into a loan agreement with OWDA for the Water Pollution Control Center Rehab project. The loan has a fixed rate of 0.45 percent interest over a thirty-year period beginning July 1, 2020 through January 1, 2050. An amortization schedule has not been prepared by OWDA.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 9: LONG-TERM OBLIGATIONS (Continued)

During 2017, the City entered into a loan agreement with OWDA for the Stop 45 Area project. The loan has a fixed rate of 1.61 percent interest over a thirty-year period beginning January 1, 2021 through July 1, 2050. An amortization schedule has not been prepared by OWDA.

During 2017, the City entered into a loan agreement with OWDA for the Lateral loan program. The loan has a fixed rate of 0.00 percent interest over a ten-year period beginning January 1, 2025 through July1, 2036. As of December 2020, the loan balance for the portion of the project completed was \$1,417,957. An amortization schedule has not been prepared by OWDA since the project is still ongoing.

During 2017, the City entered into a loan agreement with OWDA for the Fairfield-Brookfield Combined Sewer Separation project. The loan has a fixed rate of 0.76 percent interest over a thirty-year period beginning January 1, 2020 through July1, 2049. An amortization schedule has not been prepared by OWDA.

During 2018, the City entered into a loan agreement with OWDA for the Elyria Interconnect HAB project. The loan has a fixed rate of 0.00 percent interest over a twenty-year period beginning January 1, 2020 through July 1, 2039. An amortization schedule has not been prepared by OWDA.

During 2018, the City entered into a loan agreement with OWDA for the Curtis Sanitary Sewer project. The loan has a fixed rate of 2.15 percent interest over a fifteen-year period beginning January 1, 2020 through July 1, 2039. As of December 2020, the loan balance for the portion of the project completed was \$1,738,035. An amortization schedule has not been prepared by OWDA since the project is still ongoing.

During 2019, the City entered into a loan agreement with OWDA for the Water Main Bundle project. The loan has a fixed rate of 2.15 percent interest over a fifteen-year period beginning July 1, 2021 through July 1, 2041. As of December 2020, the loan balance for the portion of the project completed was \$2,622,722. An amortization schedule has not been prepared by OWDA since the project is still ongoing.

In June 2009, the City entered into a loan agreement with OPWC for \$100,000. These funds were used for the paving of Walker Road and a bike lane. The debt is a zero percent interest loan over fourteen years beginning January 1, 2010 through July 1, 2024.

In 2014, the City entered into a loan agreement with OPWC for \$125,000. These funds were used for the Walker Road/Lear Road Intersection project. The debt is a zero percent interest loan over twenty years beginning January 1, 2015 through July 1, 2034.

In 2017, the City entered into a loan agreement with OPWC for \$125,000. These funds were used for the Lear Road/Krebs Road Intersection project. The debt is a zero percent interest loan over twenty years. As of December 2020, the loan balance for the portion of the project completed was \$19,533.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 9: **LONG-TERM OBLIGATIONS** (Continued)

In 2017, the City entered into a loan agreement with OPWC for \$125,000. These funds were used for the Central Avon Lake Drainage project. The debt is a zero percent interest loan over twenty years. As of December 2020, the loan balance for the portion of the project completed was \$12,549. An amortization schedule has not been prepared by OPWC since the project is still ongoing.

The City's direct borrowings from OWDA contain a provision that in an event of default the amount of such default shall bear interest at the default rate from the due date until the date of the payment. In addition to the interest, a late charge of one percent on the amount of each default shall also be paid to OWDA by the City from the pledged revenues for failure to make the payment.

The City's total direct borrowings from OPWC contain a provision that in an event of default the amount of such default shall bear interest thereafter at the rate of 8 percent per annum until the date of payment, and outstanding amounts become immediately due. Also, OPWC may direct the county treasurer to pay the outstanding amount from the portion of the local government fund that would otherwise be remitted to the City.

Principal and interest requirements to retire long-term obligations, except net pension liability, landfill post-closure costs, promissory note, compensated absences, at December 31, 2020 are as follows:

	Governmental Activities									
	General Oblig	ation E	Bonds		OWD	A Loan	Loan			
Year										
Ended	Principal		Interest		Principal		Interest			
2021	\$ 785,000	\$	315,688	\$	66,541	\$	44,911			
2022	810,000		297,388		67,638		43,144			
2023	830,000		278,463		68,769		41,344			
2024	850,000		258,963		69,935		39,509			
2025	870,000		238,870		71,136		37,640			
2026-2030	3,850,000		856,801		375,009		158,841			
2031-2035	2,670,000		370,800		410,987		106,139			
2036-2040	995,000		72,150		319,730		53,654			
2041-2043	 		-		190,482		11,365			
	\$ 11,660,000	\$	2,689,123	\$	1,640,227	\$	536,547			

		Police Pensio		ity	OPWC Loans		Τ	otal	otal		
Year Ended	Principal		Interest		Interest		I	Principal	Principal		Interest
2021	\$	3,521	\$	2,878	\$	13,767	\$ 868,829	\$	363,477		
2022		3,673		2,727		13,767	895,078		343,259		
2023		3,830		2,569		13,767	916,366		322,376		
2024		3,995		2,404		13,767	937,697		300,876		
2025		4,167		2,233		7,100	952,403		278,743		
2026-2030		23,676		8,320		35,500	4,284,185		1,023,962		
2031-2035		25,723		2,725		32,375	3,139,085		479,664		
2036-2040		-		-		4,250	1,318,980		125,804		
2041-2043				-		2,530	 193,012		11,365		
	\$	68,585	\$	23,856	\$	136,823	\$ 13,505,635	\$	3,249,526		

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

## NOTE 9: **LONG-TERM OBLIGATIONS** (Continued)

	General Ob			Bonds Mortgage			Revenue Bond		
Year									
Ended		Principal		Interest		Principal		Interest	
2021	\$	510,000	\$	265,563	\$	615,000	\$	52,050	
2022		515,000		246,813		630,000		39,750	
2023		525,000		227,700		640,000		27,150	
2024		535,000		207,890		600,000		12,750	
2025		555,000		187,368		-		-	
2026-2030		2,165,000		675,789		-		-	
2031-2035		735,000		474,450		-		-	
2036-2040		835,000		358,200		-		-	
2041-2045		975,000		225,600		-		-	
2046-2049		905,000		69,150				-	
	\$	8,255,000		2,938,523	\$	2,485,000	\$	131,700	
		OWDA	Loans						
Year	1					Total		Total	
Ended		Principal		Interest		Principal		Interest	
2021	\$	1,651,809	\$	1,360,858	\$	2,776,809	\$	1,678,471	
2022		1,710,617		1,301,596		2,855,617		1,588,159	
2023		1,771,778		1,240,113		2,936,778		1,494,963	
2024		1,835,392		1,176,317		2,970,392		1,396,957	
2025		1,719,496		1,110,116		2,274,496		1,297,484	
2026-2030		7,959,978		4,652,613		10,124,978		5,328,402	
2031-2035		8,685,208		3,207,558		9,420,208		3,682,008	
2036-2040		9,727,901		1,577,865		10,562,901		1,936,065	
2041-2045		2,926,127		151,109		3,901,127		376,709	
2046-2049		<u>-</u>		-		905,000		69,150	
			-				-		

There are eight OWDA loans and one OPWC where the final amortization schedules have not been completed as of December 31, 2020, due to them being in the construction phase. Therefore, the previous table does not include outstanding principal and interest payments for those loans. This information will be provided once final amortization schedules are available.

15,778,145

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 10: ASSET RETIREMENT OBLIGATION

Ohio Revised Code Section 6111.44 requires the City to submit any changes to their treatment systems to the Ohio EPA for approval. Through this permitting process, the City would be responsible to address any public safety issues associated with their treatment plants. At this time, the City does not have an approved permit from the Ohio EPA to dispose of all or part of their treatment plans. Due to the lack of specific legal requirements for retiring the treatment plants, the City has determined that the amount of the Asset Retirement Obligation cannot be reasonably estimated.

#### NOTE 11: OPERATING LEASE

The City is obligated under leases accounted for as operating lease. Total lease expense for the year ended December 31, 2020, was \$4,000 for Business-type Activities. The following is a schedule of future minimum lease payments required under operating leases that have initial or remaining noncancelable lease terms in excess of one year as of December 31, 2020.

Year Ending	Bus	iness-Type	
December 31,	Activities		
2021	\$	4,000	
2022		4,000	
2023		4,000	
2024		4,000	
2025		4,000	
thereafter		328,000	
Total Minimum Lease Payments	\$	348,000	

#### NOTE 12: **DEFINED BENEFIT PENSION PLANS**

#### A. Net Pension Liability

The net pension liability/(asset) reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

#### A. Net Pension Liability (Continued)

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual basis of accounting.

#### B. Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. City to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' Comprehensive Annual Financial Report referenced above for additional information):

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

#### B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local

#### State and Local

#### **Age and Service Requirements:**

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

## **Age and Service Requirements:**

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### State and Local

#### **Age and Service Requirements:**

Age 62 with 60 months of service credit or Age 57 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The base amount of a member's pension benefit is locked in upon receipt of the initial benefit payment for calculation of the annual cost-of-living adjustment.

When a traditional plan benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

A death benefit of \$500 - \$2,500, determined by the number of years of service credit of the retiree, is paid to the beneficiary of a deceased retiree or disability benefit recipient under the Tradition pension plan and the Combined Plan.

The OPERS Board of Trustees approved a proposal at its October 2019 meeting to create a new tier of membership in the OPERS traditional pension plan. OPERS currently splits its non-retired membership into Group A, B or C depending on age and service criteria. Retirement Group D would consist of OPERS contributing members hired in 2022 and beyond. Group D will have its own eligibility standards, benefit structure and unique member features designed to meet the changing needs of Ohio public workers. It also will help OPERS address expected investment market volatility and adjust to the lack of available funding for health care.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

#### B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the members' contributions plus or minus the investment gains or losses resulting from the members' investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State
	and Local
2020 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee *	10.0 %
2020 Actual Contribution Rates	
Employer:	
Pension **	14.0 %
Post-Employment Health Care Benefits **	0.0
Total Employer	14.0 %
Employee	10.0 %

- \* Member contributions within combined plan are not used to fund the defined benefit retirement allowance
- \*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with remainder going to pension.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

#### B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)

The portion of employer contributions used to fund pension benefits is net of postemployment health care benefits. The portion of the employer's contribution allocated to health care was 0% for 2020 for the Traditional and Combined plans. The portion of the employer's contribution allocated to health care was 4% for the Member-Directed plan for 2020. Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contributions was \$1,127,551 for 2020. Of this amount, \$141,721 is reported as an intergovernmental payable.

#### C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

#### C. Plan Description – Ohio Police & Fire Pension Fund (OP&F) (Continued)

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will receive a COLA equal to a percentage of the members' base pension benefit where the percentage is the lesser of three percent or the percentage increase in the consumer price index, if any, over the 12 month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent. The COLA amount for a member with at least 15 years of service credit as of July 1, 2013 is equal to 3 percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

_	Police	Firefighters
2020 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2020 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
-		
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,192,864 for 2020. Of this amount, \$86,571 is reported as an intergovernmental payable.

In addition to current contributions, the City pays installments on a specific liability of the City incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2020, the specific liability of the City was \$68,585 payable in semi-annual payments through the year 2035.

## D. <u>Pension Liabilities, Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

The net pension liability for OPERS was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2019, and was determined by rolling forward the total pension liability as of January 1, 2019, to December 31, 2019. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

# D. <u>Pension Liabilities, Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

Following is information related to the proportionate share and pension expense:

	OPERS	OPERS			
	Traditional	Combined	OP&F	OP&F	
	Pension Plan	Pension Plan	Police	Fire	Total
Proportion of the Net Pension Liability/Asset					
Prior Measurement Date	0.061830%	0.039280%	0.102186%	0.131787%	
Proportion of the Net Pension Liability/Asset					
Current Measurement Date	0.057796%	0.050473%	0.099563%	0.128789%	
Change in Proportionate Share	-0.004034%	0.011193%	-0.002623%	-0.002998%	
Proportionate Share of the Net Pension					
Liability/(Asset)	\$ 11,423,771	\$ (105,248)	\$ 6,707,089	\$ 8,675,901	\$ 26,701,513
Pension Expense	\$ 1,730,315	\$ 9,905	\$ 861,342	\$ 1,091,769	\$ 3,693,331

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS Traditional	OPERS Combined	OP&F Police	OP&F Fire	Total
<b>Deferred Outflows of Resources</b>					
Differences between expected and					
actual experience	\$ -	\$ -	\$ 253,886	\$ 328,413	\$ 582,299
Changes of assumptions	610,164	10,853	164,642	212,970	998,629
Changes in proportion and differences					
between City contributions and					
proportionate share of contributions	215,186	1,182	130,821	178,858	526,047
City contributions subsequent to the					
measurement date	1,101,815	25,736	500,413	692,451	2,320,415
Total Deferred Outflows of Resources	\$ 1,927,165	\$ 37,771	\$ 1,049,762	\$ 1,412,692	\$ 4,427,390
Deferred Inflows of Resources					
Net difference between projected and					
actual earnings on pension plan investments	\$ 2,278,786	\$ 13,653	\$ 324,007	\$ 419,113	\$ 3,035,559
Differences between expected and					
actual experience	144,438	24,708	345,913	447,449	962,508
Changes in proportion and differences					
between City contributions and	521 000	16,060	107.025	202 112	1 020 107
proportionate share of contributions	531,000	16,060	197,935	293,112	1,038,107
Total Deferred Inflows of Resources	\$ 2,954,224	\$ 54,421	\$ 867,855	\$ 1,159,674	\$ 5,036,174

\$2,320,415 reported as deferred outflows of resources related to pension resulting from City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2021.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

## D. <u>Pension Liabilities, Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u> (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional	OPERS Combined	OP&F Police	OP&F Fire	Total
Year Ending December 31:					
2021	\$ (392,823)	\$ (8,861)	\$ (66,234)	\$(108,091)	\$ (576,009)
2022	(925,587)	(8,605)	(29,584)	(57,357)	(1,021,133)
2023	94,363	(4,795)	138,403	186,647	414,618
2024	(904,827)	(9,797)	(318,636)	(407,743)	(1,641,003)
2025	-	(3,523)	(42,455)	(52,889)	(98,867)
Thereafter		(6,805)			(6,805)
Total	\$ (2,128,874)	\$ (42,386)	\$(318,506)	\$(439,433)	\$ (2,929,199)

#### E. Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2019, actuarial valuation was determined using the following actuarial assumptions, applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below:

Wage Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA

Investment Rate of Return Actuarial Cost Method 3.25 percent
3.25 to 10.75 percent including wage inflation
Pre 1/7/2013 retirees; 3 percent, simple
Post 1/7/2013 retirees; 1.40 percent, simple
through 2020, then 2.15 percent simple
7.2 percent
Individual Entry Age

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

#### E. Actuarial Assumptions – OPERS (Continued)

The total pension asset in the December 31, 2019, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation
Future Salary Increases, including inflation
COLA or Ad Hoc COLA

3.25 percent
3.25 to 10.75 percent including wage inflation
Pre 1/7/2013 retirees; 3 percent, simple
Post 1/7/2013 retirees; 1.40 percent, simple
through 2020, then 2.15 percent simple
7.2 percent
Individual Entry Age

Investment Rate of Return Actuarial Cost Method

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the previously described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in three investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money weighted rate of return expressing investment performance, net of investments expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was at a gain of 17.23 percent for 2019.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

### NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

#### E. Actuarial Assumptions – OPERS (Continued)

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2019 and the long-term expected real rates of return:

		Weighted Average			
		Long-Term Expected			
	Target	Real Rate of Return			
Asset Class	Allocation	(Arithmetic)			
Fixed Income	25.00 %	1.83 %			
Domestic Equities	19.00	5.75			
Real Estate	10.00	5.20			
Private Equity	12.00	10.70			
International Equities	21.00	7.66			
Other investments	13.00	4.98			
Total	100.00 %	5.61 %			

**Discount Rate** The discount rate used to measure the total pension liability was 7.2 percent, post-experience study results. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.2 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

	Current			
City's proportionate share	1% Decrease	Discount Rate	1% Increase	
of the net pension liability/(asset)	(6.20%)	(7.20%)	(8.20%)	
Traditional Pension Plan	\$18,841,496	\$11,423,771	\$4,755,455	
Combined Plan	(\$63,596)	(\$105,248)	(\$135,268)	

#### Changes Between Measurement Date and Report Date

Subsequent to December 31, 2019, the global economy was impacted by the COVID-19 pandemic and market volatility increased significantly. It is likely that 2020 investment market conditions and other economic factors will be negatively impacted; however, the overall impact on the OPERS investment portfolio and funding position is unknown at this time.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

#### F. Actuarial Assumptions – OP&F

OP&F's total pension liability as of December 31, 2019 is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2019, are presented below:

Valuation Date

Actuarial Cost Method Investment Rate of Return Projected Salary Increases Payroll Growth

Cost of Living Adjustments

January 1, 2019, with actuarial liabilities rolled forward to December 31, 2019

Entry Age Normal

8.00 percent

3.75 percent to 10.5 percent
Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
3.00 percent simple, 2.2 percent simple for increases based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

## NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

#### F. <u>Actuarial Assumptions – OP&F</u> (Continued)

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2019 are summarized below:

Asset Class	Target Allocation	10 year Expected Real Rate of Return **	30 year Expected Real Rate of Return **
1155Ct Class	Tinocation	Teal Pare of Return	Treat trace of freturn
Cash and Cash Equivalents	0.00 %	0.10 %	1.00 %
Domestic Equity	16.00	3.90	5.40
International Equity	16.00	4.70	5.80
Core Fixed Income *	23.00	1.10	2.70
U.S. Inflation Linked Bonds *	17.00	0.40	2.50
High Yield Fixed Income	7.00	2.50	4.70
Private Real Estate	12.00	5.40	6.40
Private Markets	8.00	6.10	8.00
Midstream Energy Infrastructure	8.00	5.80	6.60
Private Credit	5.00	4.80	5.50
Real Assets	8.00	6.90	7.40
Total =	120.00 %		

Note: Assumptions are geometric

OP&F's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

<sup>\*</sup> levered 2x

<sup>\*\*</sup> numbers are net of expected inflation

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

#### F. <u>Actuarial Assumptions – OP&F</u> (Continued)

**Discount Rate** The total pension liability was calculated using the discount rate of 8.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

	Current					
	1	% Decrease	D	iscount Rate	1	% Increase
		(7.00%)		(8.00%)		(9.00%)
City's proportionate share						
of the net pension liability	\$	21,320,289	\$	15,382,990	\$	10,417,028

#### Changes Between Measurement Date and Report Date

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of OP&F, including the fair value of OP&F's investment portfolio. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that may be recognized in subsequent periods cannot be determined with half of the fiscal year remaining. In addition, the impact on the OP&F's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS**

#### A. Net OPEB Liability

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

#### A. Net OPEB Liability (Continued)

The net OPEB liability represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual basis of accounting.

#### B. Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

#### B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Comprehensive Annual Financial Report referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care was no longer being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2020, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, beginning January 1, 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2020 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$11,137 for 2020.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

#### C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) a cost-sharing, multiple-employer defined post-employment healthcare plan that provides various levels of health care to retired, disabled and beneficiaries, as well as their dependents. On January 1, 2019, OP&F changed the way it supports retiree health care. A stipend-based health care model has replaced the self-insured group health care plan that had been in place. A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2020, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

#### C. Plan Description – Ohio Police & Fire Pension Fund (OP&F) (Continued)

The City's contractually required contribution to OP&F was \$27,902 for 2020. Of this amount, \$1,842 is reported as an intergovernmental payable.

## D. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2018, rolled forward to the measurement date of December 31, 2019, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2019, and was determined by rolling forward the total OPEB liability as of January 1, 2019, to December 31, 2019. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	 OPERS	 OP&F	Total
Proportion of the Net OPEB Liability	 _	 	_
Prior Measurement Date	0.060709%	0.233973%	
Proportion of the Net OPEB Liability			
Current Measurement Date	0.057127%	0.228352%	
Change in Proportionate Share	 -0.003582%	-0.005621%	
Proportionate Share of the Net OPEB			
Liability	\$ 7,890,723	\$ 2,255,596	\$ 10,146,319
OPEB Expense	\$ 823,934	\$ 283,236	\$ 1,107,170

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

# D. <u>OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB</u> (Continued)

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
<b>Deferred Outflows of Resources</b>			
Differences between expected and			
actual experience	\$ 213	\$ -	\$ 213
Changes of assumptions	1,249,017	1,318,710	2,567,727
Changes in proportion and differences			
between City contributions and			
proportionate share of contributions	135,686	295,986	431,672
City contributions subsequent to the			
measurement date	11,137	27,902	39,039
Total Deferred Outflows of Resources	\$1,396,053	\$1,642,598	\$3,038,651
<b>Deferred Inflows of Resources</b>			
Differences between expected and			
actual experience	\$ 721,644	\$ 242,567	\$ 964,211
Changes of assumptions	-	480,702	480,702
Net difference between projected and			
actual earnings on OPEB plan investments	401,794	103,794	505,588
Changes in proportion and differences			
between City contributions and proportionate			
share of contributions	276,666	34,040	310,706
Total Deferred Inflows of Resources	\$1,400,104	\$ 861,103	\$2,261,207

\$39,039 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Voor Ending December 21		OPERS		OP&F		Total	
Year Ending December 31:							
2021	\$	168,671	\$	141,397		\$	310,068
2022		(12,488)		141,397			128,909
2023		321		162,690			163,011
2024		(171,692)		129,122			(42,570)
2025		-		136,942			136,942
Thereafter				42,045			42,045
				<u> </u>			
Total	\$	(15,188)	\$	753,593		\$	738,405

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

#### **E.** Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2018, rolled forward to the measurement date of December 31, 2019. The actuarial valuation used the actuarial assumptions on the next page applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

> Wage Inflation 3.25 percent Projected Salary Increases, 3.25 to 10.75 percent including inflation including wage inflation

Single Discount Rate:

3.16 percent Current measurement date Prior Measurement date 3.96 percent 6.00 percent Investment Rate of Return 2.75 percent Municipal Bond Rate Health Care Cost Trend Rate 10.5 percent, initial 3.25 percent, ultimate in 2030 Individual Entry Age

Actuarial Cost Method

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

#### E. Actuarial Assumptions – OPERS (Continued)

During 2019, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 19.70 percent for 2019.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2019 and the long-term expected real rates of return:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	36.00 %	1.53 %
Domestic Equities	21.00	5.75
Real Estate Investment Trust	6.00	5.69
International Equities	23.00	7.66
Other investments	14.00	4.90
Total	100.00 %	4.55 %

Discount Rate A single discount rate of 3.16 percent was used to measure the OPEB liability on the measurement date of December 31, 2019. A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 2.75 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

#### E. Actuarial Assumptions – OPERS (Continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.16 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.16 percent) or one-percentage-point higher (4.16 percent) than the current rate:

	Current				
	1% Decrease	Discount Rate	1% Increase		
	(2.16%)	(3.16%)	(4.16%)		
City's proportionate share					
of the net OPEB liability	\$ 10,326,277	\$ 7,890,723	\$ 5,940,637		

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2020 is 10.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

			Curre	ent Health Care		
		Cost Trend Rate				
	_ 19	% Decrease		ssumption	1	% Increase
City's proportionate share						_
of the net OPEB liability	\$	7,657,874	\$	7,890,723	\$	8,120,603

## Changes between Measurement Date and Report Date

Subsequent to December 31, 2019, the global economy was impacted by the COVID-19 pandemic and market volatility increased significantly. It is likely that 2020 investment market conditions and other economic factors will be negatively impacted; however, the overall impact on the OPERS investment portfolio and funding position is unknown at this time.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

#### E. <u>Actuarial Assumptions – OPERS</u> (Continued)

On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and pre-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. changes are effective January 1, 2022, and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for pre-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are not reflected in the current year financial statements but are expected to decrease the associated OPEB liability.

#### F. Actuarial Assumptions – OP&F

OP&F's total OPEB liability as of December 31, 2019, is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

#### F. <u>Actuarial Assumptions – OP&F</u> (Continued)

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2019, with actuarial liabilities
	rolled forward to December 31, 2019
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus
	productivity increase rate of 0.5 percent
Single discount rate:	
Current measurement date	3.56 percent
Prior measurement date	4.66 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple
	for increased based on the lesser of the
	increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 9	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire		
59 or less	35 %	35 %		
60-69	60	45		
70-79	75	70		
80 and up	100	90		

The most recent experience study was completed for the five year period ended December 31, 2016.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

#### F. Actuarial Assumptions – OP&F (Continued)

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2019, are summarized on the next page:

	Target	10 year Expected	30 year Expected
Asset Class	Allocation	Real Rate of Return **	Real Rate of Return **
Cash and Cash Equivalents	0.00 %	0.10 %	1.00 %
Domestic Equity	16.00	3.90	5.40
Non-US Equity	16.00	4.70	5.80
Core Fixed Income *	23.00	1.10	2.70
U.S. Inflation Linked Bonds *	17.00	0.40	2.50
High Yield Fixed Income	7.00	2.50	4.70
Real Estate	12.00	6.90	7.40
Private Markets	8.00	6.10	8.00
Master Limited Partnerships	8.00	5.80	6.60
Private Credit	5.00	4.80	5.50
Real Assets	8.00	6.90	7.40
Total	120.00 %		

Note: Assumptions are geometric

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total OPEB liability was calculated using the discount rate of 3.56 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 2.75 percent at December 31, 2019 and 4.13 percent at December 31, 2018, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 3.56 percent. The municipal bond rate was determined using the S&P Municipal Bond 20 Year High Grade Rate Index.

<sup>\*</sup> levered 2x

<sup>\*\*</sup> numbers are net of expected inflation

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 13: **DEFINED BENEFIT OPEB PLANS** (Continued)

#### F. Actuarial Assumptions – OP&F (Continued)

The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2034. The long-term expected rate of return on health care investments was applied to projected costs through 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.56 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.56 percent), or one percentage point higher (4.56 percent) than the current rate.

	Current						
	1% Decrease		Discount Rate		1% Increase		
		(2.56%)		(3.56%)		(4.56%)	
City's proportionate share			·	_			
of the net OPEB liability	\$	2,796,794	\$	2,255,596	\$	1,805,899	

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Net OPEB liability is sensitive to changes in the health care cost trend rate because it is based on a medical benefit that is a flat dollar amount.

#### Changes between Measurement Date and Report Date

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of OP&F, including the fair value of OP&F's investment portfolio. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that may be recognized in subsequent periods cannot be determined with half of the fiscal year remaining. In addition, the impact on the OP&F's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 14: **RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2020, the City contracted with Zurich American Insurance Company for the following types of insurance:

Туре	Coverage
Blanket Building and Content Replacement	\$ 97,530,378
Miscellaneous Equipment	1,824,523
Earthquake Coverage	1,000,000
Flood Coverage	1,000,000
Hazardous Substance	100,000
Public Employee Dishonesty	100,000
Faithful Performance of Duty	100,000
Money and Securities In/Out Coverage	100,000
Forgery and Alteration	25,000
General Liability - Each Occurrence	1,000,000
Employee Benefits Liability	1,000,000
Law Enforcement Liability - Each Occurrence	1,000,000
Public Official Liability - Each Occurrence	1,000,000
Employment Practice - Each Occurrence	1,000,000
Automobile Liability	1,000,000
Excess Liability - Each Occurrence	10,000,000
Terrorism Insurance	Included
Cyber Liability	1,000,000
	Blanket Building and Content Replacement Miscellaneous Equipment Earthquake Coverage Flood Coverage Hazardous Substance Public Employee Dishonesty Faithful Performance of Duty Money and Securities In/Out Coverage Forgery and Alteration General Liability - Each Occurrence Employee Benefits Liability Law Enforcement Liability - Each Occurrence Public Official Liability - Each Occurrence Employment Practice - Each Occurrence Automobile Liability Excess Liability - Each Occurrence Terrorism Insurance

There have not been any significant reductions in insurance coverage from coverage in the prior year and the amounts of settlements have not exceeded coverage for any of the prior three years.

The City participates in the State of Ohio's workers' compensation program. The City pays the Ohio Bureau of Workers' Compensation a premium based on a rate per \$100 of salaries. Accident history and administrative costs form the basis for the rate.

#### NOTE 15: JOINTLY GOVERNED ORGANIZATIONS AND JOINT VENTURE

#### A. Lorain County Community Alliance Council of Governments

The City is a member of the Lorain County Community Alliance (Alliance) which is a council of governments formed under Ohio Revised Code Section 167. The Alliance is comprised of public members that have voting privileges and other citizen, business, and agency members that have no voting privileges. The Alliance includes nine cities, four villages, and nine townships members along with over 30 associate members. The Alliance was formed to serve as an opportunity for both the public and private sector, including citizen representatives to develop long-term plans that deal with cross-boundary issues and community interests.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 15: **JOINTLY GOVERNED ORGANIZATIONS AND JOINT VENTURE** (Continued)

Member cities, villages, and townships are eligible to cast votes equivalent to the total population of the member jurisdictions which they represent and Lorain County members are eligible to cast votes equivalent to twenty-five percent of the total population of Lorain County. Financial information can be obtained by contacting Virginia Haynes, 226 Middle Avenue, 5<sup>th</sup> Floor, Elyria, Ohio 44035, who serves as fiscal agent.

#### B. Northeast Ohio Public Energy Council (NOPEC)

The City is a member of the Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of over 240 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities.

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each community then elect one person to serve on the eightmember NOPEC Board of Directors. In 2020, the City made no contributions to NOPEC. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. Financial information can be obtained by contacting Joseph Migliorini, Board Chairman, at 31360 Solon Road, Suite 33, Solon, Ohio 44139 or at the website <a href="https://www.nopecinfo.org">www.nopecinfo.org</a>.

#### C. Medina-Lorain Water Consortium

The City is a member of the Medina-Lorain Water Consortium (the Consortium), which is a joint venture between the City of Avon Lake, the Rural Lorain County Water Authority, Medina County, and the City of Medina. The Consortium was created in 1999 for the purpose of construction, operation and maintenance of a water transmission line to serve the members of the Consortium, and for the purpose of bulk water delivery from the City of Avon Lake. There is an ongoing financial responsibility for all parties for the maintenance and repair of the project. The Consortium is governed by representatives of the member parties. The City of Avon Lake serves as the fiscal agent for the Consortium. As of December 31, 2020, the City's equity interest in the Consortium was \$1,804,794. Financial information can be obtained from the City of Avon Lake Finance Director, 150 Avon Belden Road, Avon Lake, Ohio 44012.

#### NOTE 16: CONTINGENT LIABILITIES

#### A. Grants

The City received financial assistance in the form of grants from the State and Federal agencies. The grant agreements specify the terms and conditions under which the grant funds may be received and disbursed and also give the grantor agencies the authority to audit the grant activity. If the audit resulted in a claim for reimbursement of the grant funds, the claim could result in a liability to the affected funds.

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 16: **CONTINGENT LIABILITIES** (Continued)

#### B. Litigation

The City is party to legal proceedings. The City management is of the opinion that the ultimate disposition of claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

#### NOTE 17: INTERFUND TRANSFERS AND BALANCES

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed. Interfund transfers for the year ended December 31, 2020, consisted of the following:

	Tran					
	Governme	Governmental Activities				
	_	Other				
	General	Governmental				
Transfer To	Fund	nd Funds		Total		
Governmental Activities:				_		
General Fund	\$ -	\$ 402,673	\$	402,673		
Capital Improvement Fund	1,350,000	102,664		1,452,664		
Non-Major Governmental Funds	883,725	476,477		1,360,202		
<b>Total Governmental Activities</b>	\$ 2,233,725	\$ 981,814	\$	3,215,539		

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorization, (4) to transfer funds approved by council to continue improvements of the roads.

Interfund balances for the year ended December 31, 2020 consisted of the following:

	Interfund Receivable			Interfund Payable
Governmental Activities:			-	
General Fund	\$	140,112	\$	-
Non-Major Governmental Funds		131,560		271,672
Total Governmental Activities		271,672		271,672
Business-Type Activities:				
Water	\$	3,600,000	\$	-
Sewer		_		3,600,000
Total Business-Type Activities		3,600,000		3,600,000
	\$	3,871,672	\$	3,871,672

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 17: INTERFUND TRANSFERS AND BALANCES (Continued)

Interfund balances at December 31, 2020 consisted of \$20,000 due from the Troy School Driveway non-major governmental fund, \$580 due from the Pool Renovation non-major governmental fund, and \$21,523 due from the Curtis Road Sewer Improvement nonmajor governmental fund, \$98,009 due from the General Obligation Bond Retirement nonmajor governmental fund, and \$131,560 due from the Debt Service Fund from the Cove Avenue Improvement Fund. The General Fund advanced monies to the Troy School Driveway non-major governmental fund to cover project expenditures in anticipation of payments of \$5,000 per year for ten years from the Avon Lake City School District. The General Fund advanced \$580, \$21,523, and \$98,009 to the Pool Renovation, Curtis Road Sewer Improvement, and General Obligation Bond Retirement non-major funds, respectively, to cover deficit cash balances at year end. The Debt Service Fund issued manuscript debt for Cove Avenue Improvements in anticipation of the collection of special assessments and the Income Tax Transfer Fund issued manuscript debt for Capital Improvements Fund in anticipation of the collection of income taxes. The Water Fund advanced monies to the Sewer Fund to provide temporary funding for a common project.

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Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 18: FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	In	Capital Improvement		Other overnmental Funds	Go	Total vernmental Funds
Nonspendable							
Prepaid Items	\$ 86,39	4 \$	-	\$	15,717	\$	102,111
Materials and Supplies Inventory	-		-		454,732		454,732
Unclaimed Funds	8,85	8	-		-		8,858
Long-term Interfund Balances	140,11	2	-		-		140,112
Total Nonspendable	235,36	54	-		470,449		705,813
Restricted for							
Paramedic Services	-		-		1,951,299		1,951,299
Other Law Enforcement	-		-		321,706		321,706
Streets and Highways	_		-		2,175,936		2,175,936
Courts	-		-		367,059		367,059
Debt Service - Unvoted and Voted	-		_		239,065		239,065
Debt Service - Special Assessments	-		_		633,085		633,085
Capital Projects	-		_		2,248,070		2,248,070
Recreation	-		_		100,128		100,128
Other Purposes	-		_		51,944		51,944
Total Restricted	-		-		8,088,292		8,088,292
Committed to							
Dial-A-Bus Program	75,66	55	-		-		75,665
Cable TV	20,81	7	-		-		20,817
Income Tax Allocation	-		-		3,857,201		3,857,201
Street Trees	-		-		159,205		159,205
Recreation	-		-		303,397		303,397
Capital Improvements	-		4,003,321		1,112,137		5,115,458
Total Committed	96,48	32	4,003,321		5,431,940		9,531,743
Assigned to							
Fiscal Year 2021 Appropriations	92,13	55	_		_		92,135
Police/Court Facility	-		_		79,494		79,494
Other Capital Projects	_		_		253,771		253,771
Purchases on Order:					200,771		200,771
Security of Persons and Property	39,26	51	_		_		39,261
Transportation	122,28		_		_		122,281
Community Environment	47		_		_		478
General Government	46,26		_		-		46,261
Total Assigned	300,41		-		333,265		633,681
Un and and I (Deficia)	2,383,98				(124.202)		2,249,685
Unassigned (Deficit)	2.303.90	0	-		(134,303)		4,447.00.7

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 19: LANDFILL POSTCLOSURE COSTS

State and federal laws and regulations required the City to place a final cover on the municipal landfill when it stopped accepting waste and perform certain maintenance and monitoring functions at the site for 30 years after closure. The City closed the landfill on December 31, 1990. The Landfill Post-closure Costs liability reflects an estimate of the remaining costs to perform the required maintenance and monitoring functions for approximately 15 years. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

## NOTE 20: CONSTRUCTION COMMITMENTS

As of December 31, 2020, the City had the following significant contractual commitments:

Contractor	 Total Contractor Amount	Amount Paid as of 2/31/2020	Remaining on the Contract		
Business-Type Activities Water Main Replacement Bundle: Underground Utilities, Inc.	\$ 2,710,400	\$ \$ 2,593,580		116,820	
Plant Effluent-Flow Diversion Project Mosser Construction, Inc	656,000	281,244		374,756	
Total Business-Type Activities	\$ 3,366,400	\$ \$ 2,874,824		491,576	

#### NOTE 21: **OTHER COMMITMENTS**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end are components of fund balance for subsequent year expenditures and may be reported as part of restricted, committed, or assigned classifications of fund balance. As of December 31, 2020, the City's commitments for encumbrances in the governmental and proprietary funds were as follows:

	O	utstanding
	En	cumbrances
Governmental Funds	'	
General	\$	208,281
All Other Governmental Funds		1,123,661
Total Governmental Funds		1,331,942
	'	
Proprietary Funds		
Water		84,147
Sewer		301,811
Total Proprietary Funds		385,958
Total All Funds	\$	1,717,900

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

#### NOTE 22: CAPITAL LEASE

In previous years the City entered into a capital lease for the purchase of two trucks as held as collateral. The assets are recorded in the Governmental Activities as show on the Statement of Net Position with a book value of \$188,277 at December 31, 2020. The following is a schedule of future minimum lease payments as of December 31, 2020.

2021	\$ 50,726
2022	50,726
2023	50,726
Total minimum lease payments	152,178
Less: amount representing interest	(7,498)
Total	\$ 144,680

In the event of a default the lender may require the City, at the City's cost, to promptly deliver possession of the collateral to the lender, and may recover all expenses and collection costs which the lender has incurred.

#### NOTE 23: TAX ABATEMENTS

#### A. Real Estate Tax Abatement

In 1994, pursuant to Ohio Revised Code Sections 3735.60 to 3735.70 on Community Reinvestment Area (CRA), the City of Avon Lake ("City") established "Community Reinvestment Area No. 2" ("Reinvestment Area") with Resolution 132-94. In 2019, the City renewed the original legislation with Resolution 113-2019. The boundaries of the Reinvestment Area were the boundaries of the entire incorporated area of the City of Avon Lake. With that legislation, the City authorized tax abatement which equals an agreed upon percentage of the additional property tax resulting from the increase in an increased in assessed value as a result of the improvements. The amount of the abatement is deducted from the recipient's property tax bill. The establishment of the Reinvestment Area gave the City the ability to maintain and expand businesses located in the City and created new jobs by abating or reducing assessed valuation of properties, resulting in abated taxes, from new or improved business real estate.

#### B. City Council's Incentive Criteria for Decision Making

The City of Avon Lake has offered CRA tax abatements to various businesses based upon substantial project investment into the City. The City considers the size of the investment of the projects, along with the quantity of jobs retained and created when determining the amount of incentive to award.

#### C. Other

The following are the tax abatements or other economic incentives provided in 2020, by the City, identified by dollar amount and type.

\$91,715,894	Total abated assessed value on the active CRA tax abated properties
\$ 2,155,281	Total CRA real property taxes exempted for the active CRA agreements

Notes to the Basic Financial Statements For the Year Ended December 31, 2020 (Continued)

NOTE 23: **TAX ABATEMENTS** (Continued)

\$ 538,820 Estimated amounts paid directly to the Avon Lake City Schools by the owner of

tax abated property pursuant to the terms of each CRA Agreement

NOTE 24: **COVID-19** 

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. The investments of the pension and other employee benefit plan in which the City participates fluctuate with market conditions, and due to market volatility, the amounts of gains or losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the City's costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability Ohio Public Employees Retirement System Last Seven Years (1)

Traditional Plan		2020		2019		2018		2017
City's Proportion of the Net Pension Liability		0.057796%		0.061830%		0.057781%		0.058649%
City's Proportionate Share of the Net Pension Liability	\$	11,423,771	\$	16,933,983	\$	9,064,719	\$	13,318,191
City's Covered Payroll	\$	8,155,543	\$	8,292,214	\$	7,727,454	\$	7,581,592
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll		140.07%		204.22%		117.31%		175.66%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		82.17%		74.70%		84.66%		77.25%
Combined Plan		2019		2019		2018		2017
Combined Plan  City's Proportion of the Net Pension (Asset)		<b>2019</b> 0.050473%		<b>2019</b> 0.039280%		<b>2018</b> 0.038779%		<b>2017</b> 0.041606%
	\$		\$		\$		\$	
City's Proportion of the Net Pension (Asset)	\$ \$	0.050473%	\$ \$	0.039280%	\$ \$	0.038779%	\$ \$	0.041606%
City's Proportion of the Net Pension (Asset) City's Proportionate Share of the Net Pension (Asset)		0.050473% (105,248)	·	0.039280% (43,924)		0.038779% (52,791)		0.041606% (23,157)

<sup>(1)</sup> Information prior to 2014 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date which is the prior year end.

	2016		2015		2014
	0.057354%		0.057386%		0.057386%
\$	9,934,436	\$	6,921,393	\$	6,765,062
\$	7,127,450	\$	7,058,833	\$	6,653,592
	139.38%		98.05%		101.68%
	81.08%		86.45%		86.36%
	2016		2015		2014
	<b>2016</b> 0.028590%		<b>2015</b> 0.025707%		<b>2014</b> 0.025707%
\$		\$		\$	
\$ \$	0.028590%	\$ \$	0.025707%	\$ \$	0.025707%
	0.028590% (13,912)		0.025707% (9,897)		0.025707% (2,697)

Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Liability
Ohio Police and Fire Pension Fund
Last Seven Years (1)

Police	2020	2019	2018		2017
City's Proportion of the Net Pension Liability	0.0995629%	0.1021860%	0.1015002%		0.0983150%
City's Proportionate Share of the Net Pension Liability	\$ 6,707,089	\$ 8,341,078	\$ 6,229,525	\$	6,227,173
City's Covered Payroll	\$ 2,590,937	\$ 2,612,216	\$ 2,463,016	\$	2,371,779
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	258.87%	319.31%	252.92%		262.55%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.89%	63.07%	70.91%		68.36%
Fire	 2020	2019	2018		2017
City's Proportion of the Net Pension Liability	0.1287888%	0.1317870%	0.1282644%		0.1266430%
City's Proportionate Share of the Net Pension Liability	\$ 8,675,901	\$ 10,757,301	\$ 7,872,164	\$	8,021,441
, ,			.,,	-	
City's Covered Payroll	\$ 2,721,111	\$ 2,641,885	\$ 2,547,562	\$	2,485,438
City's Covered Payroll  City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	\$ 2,721,111 318.84%	\$ 2,641,885 407.18%	\$		2,485,438 322.74%

<sup>(1)</sup> Information prior to 2014 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date which is the prior year end.

	2016	2015	 2014
	0.1010208%	0.1002948%	0.1002948%
\$	6,498,740	\$ 5,195,688	\$ 4,884,671
\$	2,275,053	\$ 2,214,042	\$ 2,314,971
	285.65%	234.67%	211.00%
	66.77%	71.71%	73.00%
	2016	2015	2014
	<b>2016</b> 0.1333956%	 <b>2015</b> 0.1329545%	<b>2014</b> 0.1329545%
\$		\$	\$ 
\$ \$	0.1333956%	0.1329545%	0.1329545%
	0.1333956% 8,581,432	\$ 0.1329545% 6,887,597	\$ 0.1329545% 6,475,301

Required Supplementary Information Schedule of City Contributions - Pension Ohio Public Employees Retirement System Last Eight Years (1)

	2020	2019	2018	2017
Contractually Required Contributions Traditional Plan	\$ 1,101,815	\$ 1,141,776	\$ 1,160,910	\$ 1,004,569
Combined Plan	25,736	 31,456	23,520	20,792
Total Required Contributions	\$ 1,127,551	\$ 1,173,232	\$ 1,184,430	\$ 1,025,361
Contributions in Relation to the Contractually Required Contribution	 (1,127,551)	(1,173,232)	(1,184,430)	(1,025,361)
Contribution Deficiency / (Excess)	\$ 	\$ 	\$ 	\$ _
City's Covered Payroll				
Traditional Plan	\$ 7,870,107	\$ 8,155,543	\$ 8,292,214	\$ 7,727,454
Combined Plan	\$ 183,829	\$ 224,686	\$ 168,000	\$ 159,938
Pension Contributions as a Percentage of Covered Payroll				
Traditional Plan	14.00%	14.00%	14.00%	13.00%
Combined Plan	14.00%	14.00%	14.00%	13.00%

<sup>(1)</sup> Information prior to 2013 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

 2016	 2015	 2014	 2013
\$ 909,791	\$ 855,294	\$ 847,060	\$ 864,967
 19,435	12,422	11,361	 10,618
\$ 929,226	\$ 867,716	\$ 858,421	\$ 875,585
 (929,226)	 (867,716)	 (858,421)	(875,585)
\$ _	\$ -	\$ 	\$ 
\$ 7,581,592	\$ 7,127,450	\$ 7,058,833	\$ 6,653,592
\$ 161,958	\$ 103,517	\$ 94,675	\$ 81,677
12.00%	12.00%	12.00%	13.00%
12.00%	12.00%	12.00%	13.00%

Required Supplementary Information Schedule of City Contributions - Pension Ohio Police and Fire Pension Fund Last Ten Years (1)

	2020	 2019	2018	2017
Contractually Required Contributions Police	\$ 500,413	\$ 492,278	\$ 496,321	\$ 467,973
Fire	 692,451	 639,461	620,843	 598,677
Total Required Contributions	\$ 1,192,864	\$ 1,131,739	\$ 1,117,164	\$ 1,066,650
Contributions in Relation to the Contractually Required Contribution	 (1,192,864)	 (1,131,739)	 (1,117,164)	 (1,066,650)
Contribution Deficiency / (Excess)	\$ 	\$ _	\$ -	\$ _
City's Covered Payroll				
Police	\$ 2,633,753	\$ 2,590,937	\$ 2,612,216	\$ 2,463,016
Fire	\$ 2,946,600	\$ 2,721,111	\$ 2,641,885	\$ 2,547,562
Pension Contributions as a Percentage of Covered Payroll				
Police	19.00%	19.00%	19.00%	19.00%
Fire	23.50%	23.50%	23.50%	23.50%

<sup>[1] –</sup> The portion of the City's contributions to fund pension obligations from January 1, 2013 thru May 31, 2013, for both police officers and firefighters was 14.81 percent and 19.31 percent, respectively. The portion of the City's contributions to fund pension obligations from June 1, 2013 thru December 31, 2013 for both police officers and firefighters was 16.65 percent and 21.15 percent, respectively.

2016	 2015	2014	2013	2012		2011
\$ 450,638 584,078	\$ 432,260 575,022	\$ 420,668 559,974	\$ 364,145 475,121	\$ 304,719 419,600	\$	296,600 410,338
\$ 1,034,716	\$ 1,007,282	\$ 980,642	\$ 839,266	\$ 724,319	\$	706,938
(1,034,716)	 (1,007,282)	(980,642)	(839,266)	(724,319)		(706,938)
\$ 	\$ -	\$ 	\$ 	\$ 	_\$_	
\$ 2,371,779	\$ 2,275,053	\$ 2,214,042	\$ 2,314,971	\$ 2,389,953	\$	2,326,275
\$ 2,485,438	\$ 2,446,902	\$ 2,382,868	\$ 2,348,596	\$ 2,432,464	\$	2,378,771
19.00%	19.00%	19.00%	[1]	12.75%		12.75%
23.50%	23.50%	23.50%	[1]	17.25%		17.25%

## Required Supplementary Information Schedule of the City's Proportionate Share of the Net OPEB Liability Ohio Public Employees Retirement System Last Four Years (1)

	2020	2019	2018	2017
City's Proportion of the Net OPEB Liability	 0.057127%	0.060709%	0.057010%	0.058250%
City's Proportionate Share of the Net OPEB Liability	\$ 7,890,723	\$ 7,915,021	\$ 6,190,866	\$ 5,883,448
City's Covered Payroll	\$ 8,576,000	\$ 8,740,452	\$ 8,075,130	\$ 8,049,392
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	92.01%	90.56%	76.67%	73.09%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.80%	46.33%	54.14%	54.04%

<sup>(1)</sup> Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date, which is the prior calendar year end.

# Required Supplementary Information Schedule of the City's Proportionate of the Net OPEB Liability Ohio Police and Fire Pension Fund Last Four Years

		2020		2019		2018		2017
City's Proportion of the Net OPEB Liability		0.2283517%		0.2339729%		0.2297646%		0.2249600%
City's Proportionate Share of the Net	ф	2.255.506	ф	2 120 692	ф	12 010 120	ф	10 670 245
OPEB Liability	\$	2,255,596	\$	2,130,682	\$	13,018,138	\$	10,678,345
City's Covered Payroll	\$	5,312,048	\$	5,254,101	\$	5,010,578	\$	4,857,217
City's Proportionate Share of the Net OPEB Liability as a Percentage								
of its Covered Payroll		42.46%		40.55%		259.81%		219.84%
Plan Fiduciary Net Position as a								
Percentage of the Total OPEB								
Liability		47.08%		46.57%		14.13%		15.96%

<sup>(1)</sup> Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the City's measurement date, which is the prior calendar year end.

Required Supplementary Information Schedule of the City's Contributions- OPEB Ohio Public Employees Retirement System Last Six Years (1)

		2020		2019		2018	2017	2016	 2015
Contractually Required Contribution	\$	11,137	\$	10,963	\$	11,210	\$ 88,882	\$ 167,105	\$ 144,847
Contributions in Relation to the Contractually Required Contribution		(11,137)		(10,963)		(11,210)	 (88,882)	 (167,105)	 (144,847)
Contribution Deficiency (Excess)	\$		\$		\$		\$ 	\$ 	\$ 
City Covered Payroll	\$ 8	3,332,372	\$8	,576,000	\$8	,740,452	\$ 8,075,130	\$ 8,049,392	\$ 7,499,001
Contributions as a Percentage of Covered Payroll		0.13%		0.13%		0.13%	1.10%	2.08%	1.93%

<sup>(1)</sup> Information prior to 2015 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.



City of Avon Lake, Ohio
Required Supplementary Information Schedule of City Contributions - OPEB Ohio Police and Fire Pension Fund Last Ten Years

	 2020	 2019	 2018	 2017
Contractually Required Contribution	\$ 27,902	\$ 26,561	\$ 26,270	\$ 25,053
Contributions in Relation to the Contractually Required Contribution	 (27,902)	 (26,561)	 (26,270)	 (25,053)
Contribution Deficiency (Excess)	\$ _	\$ 	\$ _	\$ _
City Covered Payroll	\$ 5,580,353	\$ 5,312,048	\$ 5,254,101	\$ 5,010,578
Contributions as a Percentage of Covered Payroll	0.50%	0.50%	0.50%	0.50%

2016	 2015	2014		2013		2012	2011
\$ 24,043	\$ 23,516	\$ 22,883	\$ 162,354		162,354 \$ 317		\$ 307,059
(24,043)	(23,516)	(22,883)		(162,354)		(317,590)	(307,059)
\$ _	\$ _	\$ _	\$	_	\$		\$ -
\$ 4,857,217	\$ 4,721,955	\$ 4,596,910	\$	4,663,567	\$	4,822,417	\$ 4,705,046
0.50%	0.50%	0.50%		3.62%		6.75%	6.75%

Notes to the Required Supplementary Information

#### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### Net Pension Liability

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016 and 2018. For 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 8.00% to 7.50%, (b) the expected long-term average wage inflation rate was reduced from 3.75% to 3.25%, (c) the expected long-term average price inflation rate was reduced from 3.00% to 2.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality rates were updated to the RP-2014 Health Annuitant Mortality Table, adjusted for mortality improvement back to the observant period base year of 2006 and then established the base year as 2015 (f) mortality rates used in evaluating disability allowances were updated to the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and a base year of 2015 for males and 2010 for females (g) Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables. For 2019, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 7.50% to 7.20%. For 2020, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the cost-of-living adjustments for post-1/7/2013 retirees were reduced from 3.00% simple through 2018 to 1.40% simple through 2020, then 2.15% simple.

#### Net OPEB Liability

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2018-2020.

Changes in assumptions: For 2018, the single discount rate changed from 4.23% to 3.85%. For 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the expected investment return was reduced from 6.50% to 6.00% (b) In January 2019, the Board adopted changes to health care coverage for Medicare and pre-Medicare retirees. It will include discontinuing the PPO plan for pre-Medicare retirees and replacing it with a monthly allowance to help participants pay for a health care plan of their choosing. The base allowance for Medicare eligible retirees will be reduced. The specific effect of these changes on the net OPEB liability and OPEB expense are unknown at this time (c) the single discount rate changed from 3.85% to 3.96%. For 2020, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the single discount rate changed from 3.96% to 3.16%.

Notes to the Required Supplementary Information

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### Net Pension Liability

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. For 2018, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the investment rate of return was reduced from 8.25 percent to 8.00 percent (b) the projected salary increases was reduced from 4.25% to 3.75% (c) the payroll increases was reduced from 3.75% to 3.25% (d) the inflation assumptions was reduced from 3.25% to 2.75% (e) the cost of living adjustments was reduced from 2.60% to 2.20% (f) rates of withdrawal, disability and service retirement were updated to reflect recent experience (g) mortality rates were updated to the RP-2014 Total Employee and Health Annuitant Mortality Table, adjusted for mortality improvement back to the observant period base year of 2006 and then established the base year as 2016 (h) mortality rates used in evaluating disability allowances were updated to the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and a base year of 2016. For 2019-2020, there have been no OP&F pension plan amendments adopted or changes in assumptions between the measurement date and the report date that would have impacted the actuarial valuation of the pension plan as of the measurement date.

#### Net OPEB Liability

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2018 and 2020. For 2019, see below regarding changes to stipend-based model.

Changes in assumptions: For 2018, the single discount rate changed from 3.79 percent to 3.24 percent. For 2019, the changes of assumptions were: (a) beginning January 1, 2019 OP&F changed its retiree health care model and the current self-insured health care plan is no longer offered. In its place will be a stipend-based health care model. OP&F has contracted with a vendor who will assist eligible retirees in choosing health care plans from their marketplace (both Medicare-eligible and pre-Medicare populations). A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current health care model to the stipend-based health care model, management expects that it will be able to provide stipends to eligible participants for the next 15 years (b) beginning in 2020 the Board approved a change to the Deferred Retirement Option Plan. The minimum interest rate accruing will be 2.5% (c) the single discount rate changed from 3.24 percent to 4.66 percent. For 2020, the single discount rate changed from 4.66 to 3.56.

**Combining Statements** 



# Fund Descriptions – Nonmajor Governmental Funds

# Non-Major Special Revenue Funds

Special Revenue funds are established to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. A description of the City's special revenue funds follows:

Street Construction, Maintenance, and Repair Fund - This fund is required by the Ohio Revised Code to account for revenue from the state gasoline tax and motor vehicle registration fees. The Ohio Revised Code requires that 92.50% of these revenues be used for the maintenance and repair of streets within the City.

State Highway Fund - This fund accounts for a percentage of the revenue from the City's share of State gasoline taxes and motor vehicle registration fees. State law requires that these taxes be used for maintenance and repair of the state highways within the City.

*Income Tax Transfer Fund* - This fund is used to account for the collection of the City's municipal income tax. This fund also accounts for the administration of the municipal income tax collection and the distribution of that tax to the General Fund, Capital Improvement Fund, and the Sewer Fund based on the City's income tax allocations approved in the City's codified ordinances.

*Paramedic Fund* - This fund is used to account for the proceeds of a property tax levy approved for the purpose of providing and maintaining paramedic services.

Office on Aging Fund - This fund accounts for transfers from the General Fund to provide various programs to senior citizens within the City. Due to the implementation of GASB Statement No. 54, this fund was combined with the General Fund on the governmental fund financial statements but remained a separate fund in the budgetary schedules because it has a separate legally adopted budget.

*Dial-A-Bus Fund* - This fund accounts for transfers from the General Fund to provide transportation services to citizens within the City. Due to the implementation of GASB Statement No. 54, this fund was combined with the General Fund on the governmental fund financial statements but remained a separate fund in the budgetary schedules because it has a separate legally adopted budget.

Cable TV Fund - This fund accounts for transfers from the General Fund to provide public and government access channels to citizens within the City. Due to the implementation of GASB Statement No. 54, this fund was combined with the General Fund on the governmental fund financial statements but remained a separate fund in the budgetary schedules because it has a separate legally adopted budget.

Law Enforcement Trust Fund - This fund accounts for the revenue and/or property seized in the commitment of a felony and awarded to the City.

Law Enforcement and Education Fund - This fund accounts for fines imposed by the Courts which are used for programs aimed at further education and enforcement of D.U.I. laws.

Indigent Drivers Alcohol Treatment Fund - This fund accounts for fines from persons convicted of D.U.I.

Municipal Court Computer Fund - This fund accounts for fines imposed by the Courts which are restricted to provide computerized research services and maintenance of the Court's computer system.

*COPS Fund* - This fund accounts for grant revenues received restricted for the hiring and retention of the City's police force.

# Fund Descriptions – Nonmajor Governmental Funds

# Non-Major Special Revenue Funds (Continued)

Avon Lake/Bay Park Fund - This fund accounts for revenues received that are committed for the City's park.

Board of Building Standards Fund - This fund accounts for fees and assessments restricted by state statute to ensure building standards are maintained.

*Employee Sick Time Buy Back Fund* - This fund accounts for transfers from the General Fund committed for the payment of accumulated sick time upon the termination of employment by employees of the City. Due to the implementation of GASB Statement No. 54, this fund was combined with the General Fund on the governmental fund financial statements but remained a separate fund in the budgetary schedules because it has a separate legally adopted budget.

Street Tree Fund - This fund accounts for various fees and permits charged pursuant to City Ordinances for the purpose of planting, replacing, maintaining, protecting and promoting trees within the City.

Continued Professional Training - Police Fund - This fund accounts for restricted funds to provide for the training of the City's police force.

*Court Security Fund* - This fund accounts for fines imposed by the Courts which are restricted to provide security to the Courts.

*Court Interlock Fund* - This fund accounts for fines imposed by the Courts which are restricted to provide resources for ignition interlock devices for persons deemed by the Courts to be indigent.

*Police Pension Fund* - This fund is used to account for the proceeds of a property tax levy approved for the purpose of providing resources for the City's share (19.5 percent) of the current police pension liability to the Ohio Police & Fire Pension Fund.

*Fire Pension Fund* - This fund is used to account for the proceeds of a property tax levy approved for the purpose of providing resources for the City's share (24.0 percent) of the current fire pension liability to the Ohio Police & Fire Pension Fund.

*Recreation Trust Fund* - This fund accounts for charges for services pursuant to City Ordinances for the purpose of providing and maintaining recreation facilities within the City.

Recreation Fund - This fund accounts for the revenues and expenses of all recreational related program and activities.

Local Coronavirus Relief Fund - This fund accounts for grant proceeds provided to the local governments who have been financially impacted by the outbreak of COVID-19. The Coronavirus Aid, Relief and Economic Security Act (CARES Act) funding may only be used to cover costs that are necessary expenditures incurred in response to the COVID-19 outbreak.

Deposit Trust Fund – This fund is used to account for the receipt of refundable deposits required of contractors, builders, residents or others to ensure compliance with various City ordinances. Due to the implementation of GASB Statement No. 84, this fund was combined with the General Fund on the governmental fund financial statements but remained a separate fund in the budgetary schedules because it has a separate legally adopted budget in 2020.

# Fund Descriptions – Nonmajor Governmental Funds

# Non-Major Special Revenue Funds (Continued)

*Unclaimed Monies Fund* – This fund is used to account for stale dated checks issued by the City for various purposes. These dollars are held in this fund until a legal claim is made. Due to the implementation of GASB Statement No. 84, this fund was combined with the General Fund on the governmental fund financial statements but remained a separate fund in the budgetary schedules because it has a separate legally adopted budget in 2020.

# Non-Major Debt Service Funds

Debt Service funds are established to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest and to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest. A description of the City's debt service fund follows:

General Bond Retirement (Unvoted) - This fund accounts for transfers from various funds to retire the City's unvoted debt obligations.

General Bond Retirement (Voted) Fund – This fund is used to account for the proceeds of a property tax levy approved for the purpose retiring the City's voted debt obligations.

Special Assessment Bond Retirement Fund – This fund is used to account for the collection of special assessments restricted for the purpose of retiring the City's special assessment debt obligations.

## Non-Major Capital Project Funds

Capital Project funds are established to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. A description of the City's capital project funds follows:

*Walker/Moore Rd. Intersection Fund* – This fund accounts for the grant revenues construction and improvements to the Walker/Moore Road intersection.

Sewer Separation Fund – This fund accounts for the proceeds received from debt issuance for the purpose of sewer separation projects of the City.

Curtis Sewer Fund – This fund accounts for the resources provided through transfers from various funds assigned for the construction and improvement to the Curtis sewer project.

*Miller Rd. Park Breakwall Fund* – This fund accounts for the resources provided through transfers from various funds assigned for the construction and improvement to the Miller Rd. breakwall project.

*Police/Court Facility Fund* — This fund accounts for revenues assigned by the City for capital improvements to the City's Police/Court Facility.

45's Sewer Separation Fund – This fund accounts for the proceeds received from debt issuance for the purpose of the 45's sewer separation project of the City.

*Troy School Driveway Fund* – This fund accounts for the proceeds received from the Avon Lake City School District for the capital improvements made by the City to the Troy School Driveway.

Bicycle Trails Fund – This fund accounts for donations received that are committed for bike trail construction and improvements.

# Fund Descriptions - Nonmajor Governmental Funds

# Non-Major Capital Project Funds (Continued)

Walker Rd. Widening Fund – This fund accounts for funding received from the Ohio Public Works Commission along with transfers provided by the General Fund and the Capital Improvement Fund for the purpose of widening Walker Rd.

City Wide Signalization Fund – This fund accounts for the resources provided through transfers from various funds assigned for the construction and improvement to the city-wide signalization project.

North Point Erosion Control Fund – This fund accounts for the resources provided through transfers from various funds assigned for the construction and improvement to the North Point erosion project.

*Pool Renovation Fund* – This fund accounts for the proceeds received from debt issuance for the purpose of renovations to the City's pool.

*Walker Rd. Sewer/Lear Rd. East Fund* – This fund accounts for the assessments levied for improvements made to the Walker Rd. Sewer/Lear Rd. East area of the City.

*Titus-Pitts-Hill Ditch Fund* – This fund accounts for the assessments levied for improvements made to the Titus-Pitts-Hill ditch with the City.

Sidewalk/Street Lighting Fund – This fund accounts for the assessments levied for improvements and maintenance of the City's sidewalks and street lighting.

*Cove Ave. Improvements Fund* – This fund accounts for the assessments levied for improvements made to the Cove Ave. Improvements area of the City.

Curtis Road Sewer Improvement Fund – This fund accounts for the City's portion of the sewers(storm) and roadway improvements being made in the Curtis Road Area.

ALPS Playground Fund – This fund accounts for the renovation of the Avon Lake play space located in Blesser Park.

*Lear/Kerbs Intersection Fund* – This fund accounts for the grant revenues construction and improvements to the Lear/Kerbs intersection.

Fairfield/Brookfield Improvement Fund – This fund accounts for debt proceeds received from the debt issuance for the purpose of the sewer separation/water line installation improvements to the Fairfield/Brookfield area.

City of Avon Lake, Ohio
Combining Balance Sheet
Nonmajor Governmental Funds December 31, 2020

A GGYPPG		Nonmajor Special Revenue Funds		onmajor Debt Service Funds		Nonmajor Capital Projects Funds		Total Nonmajor overnmental Funds
ASSETS	ф	0.054.000	Φ.	<b>55</b> 6 00 6	ф	2 722 022	ф	10.565.050
Equity in Pooled Cash and Cash Equivalents	\$	9,256,232	\$	576,806	\$	3,732,832	\$	13,565,870
Materials and Supplies Inventory		454,732		1 010		-		454,732
Accrued Interest Receivable		-		1,212		-		1,212
Accounts Receivable		6,576		121.500		-		6,576
Interfund Receivable		-		131,560		-		131,560
Intergovernmental Receivable		916,888		18,683		5,000		940,571
Prepaid Items		15,717		-		-		15,717
Municipal Income Taxes Receivable		137,499		446,871		-		584,370
Property and Other Taxes Receivable		2,135,982		305,345		-		2,441,327
Special Assessments Receivable Total Assets	Φ.	12 022 626	Φ.	351,848	•	207,792	Φ.	559,640
Total Assets	\$	12,923,626	\$	1,832,325	\$	3,945,624	\$	18,701,575
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts Payable Accrued Wages and Benefits Intergovernmental Payable Interfund Payable	\$	32,482 99,439 62,728	\$	- - - 98,009	\$	- - - 173,663	\$	32,482 99,439 62,728 271,672
Unearned Revenue		144,146		-		-		144,146
Total Liabilities		338,795		98,009		173,663		610,467
Deferred Inflows of Resources:		• • • • • • • • • • • • • • • • • • • •		207.444				
Property Taxes		2,080,781		297,444		-		2,378,225
Unavailable Revenue - Delinquent Property Taxes		55,201		7,901		-		63,102
Unavailable Revenue - Municipal Income Taxes		57,320		186,290		-		243,610
Unavailable Revenue - Other		633,205 2,826,507		370,531		212,792	_	1,216,528
Total Deferred Inflows of Resources		2,820,307		862,166		212,792		3,901,465
Fund Balances:								
Nonspendable		470,449		_		_		470,449
Restricted		4,968,072		872,150		2,248,070		8,088,292
Committed		4,319,803		-		1,112,137		5,431,940
Assigned		-		_		333,265		333,265
Unassigned (Deficits)		_		_		(134,303)		(134,303)
Total Fund Balances		9,758,324		872,150		3,559,169		14,189,643
Total Liabilities, Deferred Inflows		, ,-		,		, , ,		, , , ,
of Resources and Fund Balances	\$	12,923,626	\$	1,832,325	\$	3,945,624	\$	18,701,575

City of Avon Lake, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds For the Year Ended December 31, 2020

	S <sub>I</sub> Re	nmajor oecial venue unds	onmajor Debt Service Funds	Ionmajor Capital Projects Funds	Total Nonmajor Governmenta Funds	
REVENUES						
Property and Other Taxes	\$ 2	,050,300	\$ 293,175	\$ -	\$	2,343,475
Municipal Income Taxes		425,371	1,082,427	-		1,507,798
Intergovernmental	3	,281,203	37,365	-		3,318,568
Interest		680	(4,077)	-		(3,397)
Fees, Licenses, and Permits		4,927	-	-		4,927
Fines and Forfeitures		77,048	-	-		77,048
Rentals		46,232	-	-		46,232
Charges for Services		215,441	-	15,000		230,441
Contributions and Donations		15,385	-	-		15,385
Special Assessments		-	185,442	35,280		220,722
All Other Revenues		212,393	-	-		212,393
Total Revenues	6	,328,980	 1,594,332	 50,280		7,973,592
EXPENDITURES						
Current:						
Security of Persons and Property	3	,530,904	-	-		3,530,904
Leisure Time Activities		850,848	-	-		850,848
Community Environment		100,000	-	-		100,000
Transportation	1	,641,251	-	-		1,641,251
General Government		359,333	11,975	1,357		372,665
Capital Outlay		-	-	173,073		173,073
Debt Service:						
Principal Retirement		3,376	1,775,794	-		1,779,170
Interest and Fiscal Charges		3,023	531,816	79,627		614,466
Total Expenditures	6	,488,735	2,319,585	254,057		9,062,377
Excess of Revenues Over (Under) Expenditures		(159,755)	(725,253)	(203,777)		(1,088,785)
OTHER FINANCING SOURCES (USES)						
Loans Issued		-	-	256,263		256,263
Transfers In		708,725	250,000	401,477		1,360,202
Transfers Out		(877,673)	-	(104,141)		(981,814)
<b>Total Other Financing Sources (Uses)</b>		(168,948)	250,000	553,599		634,651
Net Change in Fund Balances		(328,703)	(475,253)	349,822		(454,134)
Fund Balances - Beginning of Year	10	,087,027	1,347,403	3,209,347		14,643,777
Fund Balances - End of Year	\$ 9	,758,324	\$ 872,150	\$ 3,559,169	\$	14,189,643



City of Avon Lake, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds December 31, 2020

	Street Construction Maintenance and Repair		State Highway		Income Tax Transfer		Paramedic		Enf	Law orcement Trust
ASSETS								• • • • • • • •		
Equity in Pooled Cash and Cash Equivalents	\$	1,931,676	\$	55,224	\$	3,857,201	\$	2,039,324	\$	66,597
Materials and Supplies Inventory		454,732		-		-		-		-
Accounts Receivable		700.050		-		-		- 05 202		-
Intergovernmental Receivable		700,959		55,964		-		95,203		-
Prepaid Items Income Taxes Receivable		9,430		-		-		6,287		-
Property Taxes Receivable		-		-		-		1,580,886		-
Total Assets	\$	3,096,797	\$	111,188	\$	3,857,201	\$	3,721,700	\$	66,597
Total Assets	ψ	3,090,191	Ψ	111,100	ψ	3,037,201	Ψ	3,721,700	Ψ	00,371
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts Payable	\$	13,112	\$	_	\$	_	\$	13,765	\$	_
Accrued Wages and Benefits	7	35,688	,	-	,	-	,	39,287	,	-
Intergovernmental Payable		15,055		-		-		34,973		-
Unearned Revenue		-		-		-		-		-
Total Liabilities		63,855		-		-		88,025		-
Deferred Inflows of Resources:										
Property Taxes		-		-		-		1,540,049		-
Unavailable Revenue - Delinquent Property Taxes		-		-		-		40,837		-
Unavailable Revenue - Income Taxes		-		-		-		-		-
Unavailable Revenue - Other		466,229		37,803		-		95,203		
Total Deferred Inflows of Resources		466,229		37,803		-		1,676,089		-
Fund Balances:										
Nonspendable		464,162		-		-		6,287		-
Restricted		2,102,551		73,385		-		1,951,299		66,597
Committed						3,857,201		<u>-</u>		
Total Fund Balances		2,566,713		73,385		3,857,201		1,957,586		66,597
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	3,096,797	\$	111,188	\$	3,857,201	\$	3,721,700	\$	66,597
Accounces and Fund Datanees	Ψ	3,070,171	Ψ	111,100	Ψ	3,031,401	Ψ	5,121,100	Ψ	00,571

Enfo	Law orcement ucation	I A	ndigent Drivers Alcohol reatment	Municipal Court Computer		COPS		Avon Lake Bay Park		of	Board Building andards	Street Tree		
\$	16,023	\$	67,791	\$	170,580	\$	10,939	\$	432	\$	18,704	\$	159,205	
	- 85		- 779		- 2,570		-		-		-		-	
	-		-		2,370 -		30,792		-		-		-	
	-		-		-		-		-		-		-	
	-		-		-		-		-		-		-	
\$	16,108	\$	68,570	\$	173,150	\$	41,731	\$	432	\$	18,704	\$	159,205	
\$	- - - - -	\$	- - - - -	\$	738	\$	7,954 4,865 - 12,819	\$	- - - - -	\$	- - 797 - 797	\$	- - - - -	
	_		-		_		-		_		_		-	
	-		-		-		-		-		-		-	
	-		-		-		-		-		-		-	
				_	<del>-</del>				<del>-</del>		<del>-</del> _			
	- 16,108 - 16,108		68,570 - 68,570		172,412 - 172,412		28,912 - 28,912		432		- 17,907 - 17,907		159,205 159,205	
\$	16,108	\$	68,570	\$	173,150	\$	41,731	\$	432	\$	18,704	\$	159,205	

(Continued)

City of Avon Lake, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds December 31, 2020 (Continued)

	Pro	ontinued ofessional raining		Court ecurity		Court nterlock
ASSETS	4	22 50 5	Φ.	<b>52</b> 0 <b>5</b> 0	Φ.	12005
Equity in Pooled Cash and Cash Equivalents	\$	33,605	\$	63,850	\$	128,965
Materials and Supplies Inventory		-		-		-
Accounts Receivable		-		2,567		575
Intergovernmental Receivable		-		-		-
Prepaid Items		-		-		-
Income Taxes Receivable		-		-		-
Property Taxes Receivable				-	_	-
Total Assets	\$	33,605	\$	66,417	\$	129,540
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Accounts Payable Accrued Wages and Benefits Intergovernmental Payable	\$		\$	- 918 392	\$	- - -
Deferred Revenue		-		-		-
Total Liabilities		_		1,310		-
<b>Deferred Inflows of Resources:</b>						
Property Taxes		-		-		-
Unavailable Revenue - Delinquent Property Taxes		-		-		-
Unavailable Revenue - Income Taxes		-		-		-
Unavailable Revenue - Other				-		-
Total Deferred Inflows of Resources	-	-				
Fund Balances: Nonspendable Restricted Committed		33,605		65,107		- 129,540
Total Fund Balances		33,605		65,107		129,540
Total Liabilities, Deferred Inflows of		33,003		05,107		147,540
Resources and Fund Balances	\$	33,605	\$	66,417	\$	129,540

	Police Pension	asion Pension Trust			Re	ecreation	Co	Local ronavirus Relief		Total Nonmajor Special Revenue Funds	
\$	86,161	\$	55,358	\$	303,397	\$	47,054	\$	144,146	\$	9,256,232
	-		-		-	Ċ	-		-		454,732
	-		-		-		-		-		6,576
	16,985		16,985		-		-		-		916,888
	-		-		-		-		-		15,717
	-		-		-		137,499		_		137,499
	277,548		277,548		-		-		-		2,135,982
\$	380,694	\$	349,891	\$	303,397		184,553		144,146	\$	12,923,626
\$	- - - -	\$	- - - - -	\$	- - - - -	\$	4,867 15,592 6,646 - 27,105	\$	- - - 144,146 144,146	\$	32,482 99,439 62,728 144,146 338,795
	270,366		270,366		_		_				2,080,781
	7,182		7,182		- -		- -				55,201
	7,102				_		57,320		_		57,320
	16,985		16,985		_		-		_		633,205
_	294,533	_	294,533	_		_	57,320	_		_	2,826,507
	-		-						_		470,449
	86,161		55,358		-		100,128		-		4,968,072
	-		-		303,397		-		-		4,319,803
	86,161		55,358		303,397		100,128		-		9,758,324
\$	380,694	\$	349,891	\$	303,397	\$	184,553	\$	144,146	\$	12,923,626

City of Avon Lake, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2020

	Street Construction Maintenance and Repair	State Highway	Income Tax Transfer	Paramedic	Law Enforcement Trust
REVENUES					
Property Taxes	\$ -	\$ -	\$ -	\$ 1,517,254	\$ -
Municipal Income Taxes		-	-	-	-
Intergovernmental	1,490,219	110,648	-	190,406	-
Interest	-	-	-	-	-
Fees, Licenses, and Permits	-	-	-	-	-
Fines and Forfeitures	-	-	-	-	569
Rentals	-	-	-	-	-
Charges for Services	-	-	-	-	-
Contributions and Donations	-	-	-	4,000	1,500
All Other Revenues	27,013			37,098	
Total Revenues	1,517,232	110,648		1,748,758	2,069
EXPENDITURES					
Current:					
Security of Persons and Property:	-	-	-	1,370,778	-
Leisure Time Activities	-	-	-	-	-
Community Environment	-	-	-	-	-
Transportation	1,516,251	125,000	-	-	-
General Government	-	-	359,333	-	-
Debt Service:					
Principal Retirement	-	-	_	_	_
Interest and Fiscal Charges	-	-	-	-	-
Total Expenditures	1,516,251	125,000	359,333	1,370,778	_
Excess of Revenues Over (Under) Expenditures	981	(14,352)	(359,333)	377,980	2,069
OTHER FINANCING SOURCES					
Transfers In	350,000	-	_	_	_
Transfers Out	=	_	(877,673)	-	_
<b>Total Other Financing Sources</b>	350,000		(877,673)		
Net Change in Fund Balances	350,981	(14,352)	(1,237,006)	377,980	2,069
Fund Balances (Deficits) - Beginning of Year	2,215,732	87,737	5,094,207	1,579,606	64,528
Fund Balances - End of Year	\$ 2,566,713	\$ 73,385	\$ 3,857,201	\$ 1,957,586	\$ 66,597

Enfo	Law orcement ucation	Indigent Drivers Alcohol Treatment	Municipal Court Computer	COPS	Avon Lake Bay Park	Board of Building Standards	Street Tree
\$	-	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	-	-	-	-	-	-	-
	-	-	8,982	-	-	-	-
	-	-	-	-	-	-	-
	- 011	-	-	-	-	4,927	-
	811	17,070	22,662	-	-	-	-
	-	-	-	-	-	-	-
	-	-	-	-	-	-	3,360
	_	-	-	132,449	-	-	3,300
	811	17,070	31,644	132,449		4,927	3,360
	3,091	-	33,444	232,118	-	-	-
	-	-	-	-	-	-	-
	-	-	-	-	-	-	-
	-	-	-	-	-	-	-
	-	-	-	-	-	-	-
			-				
	-	-	-	-	-	-	-
	3,091		33,444	232,118		<del></del>	
	(2,280)	17,070	(1,800)	(99,669)		4,927	3,360
	(=,===)		(2,000)	(22,422)		.,,, = .	
	-	-	-	133,725	-	-	-
	-		-				
			-	133,725			
	(2,280)	17,070	(1,800)	34,056	-	4,927	3,360
	18,388	51,500	174,212	(5,144)	432	12,980	155,845
\$	16,108	\$ 68,570	\$ 172,412	\$ 28,912	\$ 432	\$ 17,907	\$ 159,205

(Continued)

City of Avon Lake, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2020 (Continued)

	Pro	ntinued fessional raining	_	Court curity		Court terlock
REVENUES						
Property Taxes	\$	-	\$	-	\$	-
Municipal Income Taxes		-		-		-
Intergovernmental		-		-		-
Interest		-		-		-
Fees, Licenses, and Permits		-		-		-
Fines and Forfeitures		-		24,773		11,163
Rentals		-		-		-
Charges for Services		-		-		-
Contributions and Donations		-		-		-
All Other Revenues		-		-		-
Total Revenues		-		24,773		11,163
EXPENDITURES						
Current:						
Security of Persons and Property:		-		30,669		10,428
Leisure Time Activities		-		-		-
Community Environment		-		-		-
Transportation		-		-		-
General Government		-		-		-
Debt Service:						
Principal Retirement		-		-		-
Interest and Fiscal Charges						-
Total Expenditures		-		30,669		10,428
Excess of Revenues Over (Under) Expenditures		-		(5,896)		735
OTHER FINANCING SOURCES						
Transfers In		_		_		_
Transfers Out		_		_		_
Total Other Financing Sources	-	_				
Net Change in Fund Balances		-		(5,896)		735
Fund Balances (Deficits) - Beginning of Year		33,605		71,003	-	128,805
Fund Balances - End of Year	\$	33,605		65,107		129,540

			Fire Recreation Pension Trust			Ro	ecreation Fund	Cor	Local onavirus Relief	]	Total Nonmajor Special Revenue Funds
\$	266,523	\$	266,523	\$	-	\$	-	\$	-	\$	2,050,300
	-		-		-		425,371		-		425,371
	33,969		33,969		-		-	1	1,413,010		3,281,203
	-		-		680		-		-		680
	-		-		-		-		-		4,927
	-		-		-		-		-		77,048
	-		-		-		46,232		-		46,232
	-		-		25,681		189,760		-		215,441
	-		-		-		6,525		-		15,385
	-		-				15,833		-		212,393
	300,492		300,492		26,361		683,721	1	1,413,010		6,328,980
	265,483 - - - -		271,883		- - - -		- 850,848 - - -	1	1,313,010 - 100,000 - -		3,530,904 850,848 100,000 1,641,251 359,333
	3,376		-		-		-		-		3,376
	3,023		-				-		-		3,023
	271,882		271,883		-		850,848		1,413,010		6,488,735
	28,610		28,609	_	26,361		(167,127)				(159,755)
	- - - 28,610				- - - 26,361		225,000 - 225,000 57,873		- - - -	_	708,725 (877,673) (168,948) (328,703)
			,								
\$	57,551 86,161	\$	26,749 55,358	\$	277,036 303,397	\$	42,255 100,128	\$		\$	10,087,027 9,758,324
à	00,101	Þ	JJ,338	Þ	303,397	Þ	100,128	Þ		ý	9,138,324

City of Avon Lake, Ohio Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2020

. CONTRO	Re	O Bond etirement Invoted)	R	GO Bond etirement (Voted)	As	Special ssessment Bond etirement	1	Total Nonmajor Debt Service Funds
ASSETS Equity in Pooled Cash and Cash Equivalents	\$	_	\$	75,875	\$	500,931	\$	576,806
Accrued Interest Receivable	Ψ	618	Ψ	-	Ψ	594	Ψ	1,212
Interfund Receivable		010		-		131,560		131,560
Intergovernmental Receivable				18,683		-		18,683
Income Taxes Receivable		446,871		-		-		446,871
Property Taxes Receivable				305,345		<u>-</u>		305,345
Special Assessments Receivable	Φ.	447.490	Φ.	200.002	Φ.	351,848	Φ.	351,848
Total Assets	\$	447,489	\$	399,903	\$	984,933	\$	1,832,325
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Interfund Payable Total Liabilities		98,009 98,009		<u>-</u>		<u>-</u>		98,009 98,009
Deferred Inflows of Resources:								
Property Taxes and Payments in Lieu of Taxes		-		297,444		-		297,444
Unavailable Revenue - Delinquent Property Taxes		-		7,901		-		7,901
Unavailable Revenue - Income Taxes		186,290		-		-		186,290
Unavailable Revenue - Other		-		18,683		351,848		370,531
Total Deferred Inflows of Resources		186,290		324,028		351,848		862,166
Fund Balances:								
Restricted		163,190		75,875		633,085		872,150
Total Fund Balances		163,190		75,875		633,085		872,150
Total Liabilities, Deferred Inflows of						*		
Resources and Fund Balances	\$	447,489	\$	399,903	\$	984,933	\$	1,832,325

City of Avon Lake, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds For the Year Ended December 31, 2020

	Retin	Bond rement voted)	Re	O Bond tirement Voted)	Ass	pecial essment Bond tirement	Ŋ	Total Nonmajor Debt Service Funds
REVENUES								
Property Taxes	\$	-	\$	293,175	\$	-	\$	293,175
Income Taxes	1	,082,427		-		-		1,082,427
Intergovernmental		-		37,365		-		37,365
Interest		5,077		-		(9,154)		(4,077)
Special Assessments		-		-		185,442		185,442
Total Revenues	1	,087,504		330,540		176,288		1,594,332
EXPENDITURES								
Current:								
General Government		-		4,491		7,484		11,975
Debt Service:								
Principal Retirement	1	,295,794		255,000		225,000		1,775,794
Interest and Fiscal Charges		445,378		78,000		8,438		531,816
Total Expenditures	1	,741,172		337,491		240,922		2,319,585
Excess Revenues Over Expenditures		(653,668)		(6,951)		(64,634)		(725,253)
OTHER FINANCING SOURCES								
Transfers In		250,000		-		-		250,000
<b>Total Other Financing Sources</b>		250,000		_		-		250,000
Net Change in Fund Balances		(403,668)		(6,951)		(64,634)		(475,253)
Fund Balances (Deficits) - Beginning of Year		566,858		82,826		697,719		1,347,403
Fund Balances - End of Year	\$	163,190	\$	75,875	\$	633,085	\$	872,150
				,				

City of Avon Lake, Ohio
Combining Balance Sheet
Nonmajor Capital Projects Funds
December 31, 2020

	Walker/ Moore Rd. Intersection			Sewer Separation Projects		urtis ewer	P	er Rd ark akwall
ASSETS								
Equity in Pooled Cash and Cash Equivalents	\$	-	\$	994,989	\$	-	\$	-
Intergovernmental Receivable		-		-		-		-
Special Assessments Receivable	Φ.	-	_	-	_	-	Φ.	
Total Assets	\$	-	\$	994,989	\$	-	\$	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Interfund Payable Total Liabilities	\$	<u>-</u> -	\$	<u>-</u>	\$	<u>-</u>	\$	<u>-</u>
Deferred Inflows of Resources:								
Unavailable Revenue - Other		-				-		
Total Deferred Inflows of Resources		-				-		
Fund Balances:								
Restricted		-		994,989		-		-
Committed		-		-		-		-
Assigned		-		-		-		-
Unassigned (Deficits)		-		-		-		-
Total Fund Balances (Deficits)		-		994,989		-		-
Total Liabilities, Deferred Inflows of								
Resources and Fund Balances	\$	-	\$	994,989	\$	-	\$	-

Police Court Facility	Se	45's Sewer eparation	Troy School riveway	Bicycle Trails		ilker Rd. idening
\$ 79,494 - -	\$	408,646 - -	\$ 15,000 5,000	\$	200	\$ 23,716
\$ 79,494		408,646	\$ 20,000	\$	200	\$ 23,716
\$ <u>-</u>	\$	<u>-</u>	\$ 20,000	\$	<u>-</u>	\$ <u>-</u>
-		<u>-</u> -	5,000 5,000		<u>-</u> -	<u>-</u> -
- 79,494 - 79,494		408,646 - - - - 408,646	(5,000)		200	23,716
\$ 79,494	\$	408,646	\$ 20,000	\$	200	\$ 23,716

(Continued)

City of Avon Lake, Ohio
Combining Balance Sheet
Nonmajor Capital Projects Funds
December 31, 2020 (Continued)

	City Wide Signalization		North Point Erosion Control		_	ool vation	Walker Rd Sewer/Lear Rd East		
ASSETS	Φ.		Φ.	0.771	Φ.		Φ.	500.01.4	
Equity in Pooled Cash and Cash Equivalents Intergovernmental Receivable	\$	-	\$	3,771	\$	-	\$	532,314	
Special Assessments Receivable		_		-		_		101,759	
Total Assets	\$	-	\$	3,771	\$	-	\$	634,073	
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities: Interfund Payable	\$		\$		\$	580	\$		
Total Liabilities	-			-		580	•	-	
<b>Deferred Inflows of Resources:</b> Unavailable Revenue - Other Total Deferred Inflows of Resources		-		<u>-</u>		-		101,759 101,759	
Fund Balances:									
Restricted		-		-		-		532,314	
Committed		-		-		-		-	
Assigned		-		3,771		-		-	
Unassigned (Deficits)		-		-		(580)		-	
Total Fund Balances (Deficits)				3,771		(580)		532,314	
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$		\$	3,771	\$	-	\$	634,073	

Titus- Pitts-Hill Ditch	-	idewalk/ Street .ighting	Cove Ave	8	rtis Road Sewer rovement	ALPS nyground	K	ear/ rebs section	Bro	rfield/ okfield ovement	Total Nonmajor Capital Projects Funds
\$ 1,111,937	\$	288,405	\$ 24,360	\$	-	\$ 250,000	\$	-	\$	-	\$ 3,732,832 5,000
-		-	106,033		-	-		-		-	207,792
\$ 1,111,937	\$	288,405	\$ 130,393		-	 250,000		-		-	 3,945,624
\$ - - -	\$		\$ 131,560 131,560 106,033 106,033	\$	21,523 21,523	\$ 	\$	<u>-</u> -	\$		\$ 173,663 173,663 212,792 212,792
1,111,937 - - 1,111,937		288,405 - - - - 288,405	- - (107,200) (107,200)		(21,523) (21,523)	250,000 - 250,000		- - - -		- - - -	2,248,070 1,112,137 333,265 (134,303) 3,559,169
\$ 1,111,937	\$	288,405	\$ 130,393	\$		\$ 250,000	\$		\$	-	\$ 3,945,624

City of Avon Lake, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2020

	M	Valker/ oore Rd. tersection	Sewer eparation Projects	-	urtis ewer	Miller Rd Park Breakwall	
REVENUES			 				
Charges for Services	\$	-	\$ -	\$	-	\$	-
Special Assessments		-	-		-		-
Total Revenues		-	-		-		-
EXPENDITURES							
Current:							
General Government		_	-		-		-
Capital Outlay		_	_		_		-
Debt Service:							
Interest and Fiscal Charges		_	_		_		_
Total Expenditures		_	 				
Excess of Revenues (Under) Expenditures		-	-		-		-
OTHER FINANCING SOURCES (USES)							
Loans Issued		_	_		_		_
Transfers In		_	_		_		_
Transfers Out		(13,685)	-	(	(1,477)		(1,646)
Total Other Financing Sources (Uses)	-	(13,685)	 		(1,477)		(1,646)
Net Change in Fund Balances		(13,685)	-		(1,477)		(1,646)
Fund Balances (Deficits)- Beginning of Year		13,685	994,989		1,477		1,646
Fund Balances (Deficits) - End of Year	\$	-	\$ 994,989	\$		\$	-

\$ - \$ - \$ 15,000 \$ - \$	Police Court Facility		45's Sewer Separation		Troy School riveway	Bicycle Trails			lker Rd. idening
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	\$ -	\$	-	\$	15,000	\$	-	\$	-
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	 -		-	_	- 17.000				-
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	 	-	-		15,000			-	-
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$									
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	-		-		-		-		-
-     209,847     -     -     -       -     (209,847)     15,000     -     -       -     248,263     -     -     -       -     -     -     -     -       -     -     -     -     (4,573)       -     248,263     -     -     (4,573)       -     38,416     15,000     -     (4,573)       79,494     370,230     (20,000)     200     28,289	-		133,772		-		-		-
-     209,847     -     -     -       -     (209,847)     15,000     -     -       -     248,263     -     -     -       -     -     -     -     -       -     -     -     -     (4,573)       -     248,263     -     -     (4,573)       -     38,416     15,000     -     (4,573)       79,494     370,230     (20,000)     200     28,289	_		76 075		_		_		_
- (209,847) 15,000	 								
- 248,263	 				15.000		_		
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$			(==>,==:)		,				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	_		248,263		-		_		-
-     248,263     -     -     (4,573)       -     38,416     15,000     -     (4,573)       79,494     370,230     (20,000)     200     28,289	-		-		-		-		-
-     248,263     -     -     (4,573)       -     38,416     15,000     -     (4,573)       79,494     370,230     (20,000)     200     28,289	-		-		-		-		(4,573)
- 38,416 15,000 - (4,573) 79,494 370,230 (20,000) 200 28,289	-		248,263		-		-		
	-				15,000		-		
	79,494		370,230		(20,000)		200		28,289
	\$ 79,494	\$	408,646	\$	(5,000)	\$	200	\$	23,716

(Continued)

City of Avon Lake, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2020 (Continued)

	Wide ization	No Po Ero Con	int		Pool ovation	Sev	alker Rd ver/Lear ld East
REVENUES							
Charges for Services	\$ -	\$	-	\$	-	\$	-
Special Assessments	 -		-		-		22,011
Total Revenues	 -		-				22,011
EXPENDITURES							
Current:							
General Government	-		-		-		847
Capital Outlay	-		-		-		-
Debt Service:							
Interest and Fiscal Charges	-		-		-		-
<b>Total Expenditures</b>	-		-		-		847
Excess of Revenues (Under) Expenditures	-		-	1	-		21,164
	,						
OTHER FINANCING SOURCES (USES)							
Loans Issued	-		-		-		-
Transfers In	-		-		-		-
Transfers Out	 (1,030)						-
<b>Total Other Financing Sources (Uses)</b>	(1,030)		-		-		-
Net Change in Fund Balances	 (1,030)		-		-		21,164
Fund Balances (Deficits)- Beginning of Year	1,030	3	3,771		(580)		511,150
Fund Balances (Deficits) - End of Year	\$ -	\$ 3	3,771	\$	(580)	\$	532,314

I	Titus- Pitts-Hill Ditch	St	ewalk/ treet thting	-	Cove Ave	9	rtis Road Sewer rovement	ALPS yground	Lear/ Krebs ersection	Br	nirfield/ ookfield rovement	]	Total onmajor Capital Projects Funds
\$	-	\$	-	\$	-	\$	-	\$ -	\$ -	\$	-		15,000
	-		-		13,269		-	-	-		-		35,280
	-		-		13,269		-	-			-		50,280
					510								1 257
	-		-		510		-	-	- 20 201		-		1,357
	-		-		-		-	-	39,301		-		173,073
	-		_		3,552		-	-	-		-		79,627
	-		-		4,062		-	-	39,301		-		254,057
	-		-		9,207		-	-	(39,301)		-		(203,777)
	-		-		-		8,000	-	-		-		256,263
	-	1	150,000		-		1,477	250,000	-		-		401,477
	-		-					 -	(56,865)		(24,865)		(104,141)
	-	1	150,000		-		9,477	250,000	(56,865)		(24,865)		553,599
	-		150,000		9,207		9,477	250,000	(96,166)		(24,865)		349,822
	1,111,937		138,405		(116,407)		(31,000)	-	96,166		24,865		3,209,347
\$	1,111,937	\$ 2	288,405	\$	(107,200)	\$	(21,523)	\$ 250,000	\$ -	\$	-	\$	3,559,169

# Fund Descriptions – Fiduciary Funds

# Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

### Custodial Funds

ETL 2 MOR Fund – This fund is used to account for the activity of the Consortium. The Consortium was created for the purpose of construction, operating and maintenance of a water transmission line to service members of the Consortium. The City serves as the fiscal agent for the Consortium.

Transfer Fund – This fund is used to account for fees and deposits collected on behalf of others.

*Municipal Court Fund* – This fund is used to account for funds that flow through the Municipal Court office for civil, criminal, and traffic cases and distributed to various local governments.

# City of Avon Lake, Ohio Combining Statement of Fiduciary Net Position Custodial Funds December 31, 2020

ASSETS	ELT	2 MOR Fund	Trans	sfer Fund	Muni	cipal Court		Total
Equity in Pooled Cash and Cash Equivalents	\$	_	\$	1,774	\$	60.013	\$	61,787
Cash and Cash Equivalents with Fiscal Agent	Ψ	1,639,577	Ψ	-	Ψ	-	Ψ	1,639,577
Total Assets		1,639,577		1,774		60,013		1,701,364
LIABILITIES								
Due to External Parties		334,653		962		60,013		395,628
Total Liabilities		334,653		962		60,013		395,628
NET POSITION								
Restricted For:								
Individuals, Organizations, and Other Governments		1,304,924		812				1,305,736
Total Net Position	\$	1,304,924	\$	812	\$	-	\$	1,305,736

# City of Avon Lake, Ohio Combining Statement of Changes in Fiduciary Net Position Custodial Funds For the Year Ended December 31, 2020

	ELT:	2 MOR Fund	Tran	sfer Fund	Mun	icipal Court	Total
ADDITIONS							
Amounts Received as Fiscal Agent	\$	5,289,987	\$	-	\$	-	\$5,289,987
Fines and Forefeitures for Other Governments				10,001		824,094	834,095
Total Additions		5,289,987		10,001		824,094	6,124,082
DEDUCTIONS							
Fines and Forefietures Distributions to Other Governments		-		10,993		824,094	835,087
Distributions as Fiscal Agent		5,274,467		-		-	5,274,467
<b>Total Deductions</b>		5,274,467		10,993		824,094	6,109,554
Net Increase (Decrease) in Fiduciary Net Position		15,520		(992)		-	14,528
Net Position - Beginning of Year, Restated		1,289,404		1,804		-	1,291,208
Net Position - End of Year	\$	1,304,924	\$	812	\$	-	\$1,305,736

# Individual Fund Schedules of Revenues, Expenditures/Expenses And Changes in Fund Balance/Fund Equity – Budget (Non-GAAP Basis) and Actual



Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2020

	Budgeted		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)
Revenues:	<b>4.074.020</b>	A 455 500	A 4 4 4 2 4 0 0	A (2.52.420)
Property Taxes	\$ 4,074,838	\$ 4,475,608	\$ 4,113,188	\$ (362,420)
Municipal Income Taxes	8,194,267	8,194,267	8,194,267	- (25, 502)
Other Taxes	400,303	439,673	404,070	(35,603)
Intergovernmental	1,000,495	1,098,896	1,009,911	(88,985)
Interest	15,894	17,458	16,044	(1,414)
Fees, Licenses, and Permits	256,791	282,047	259,208	(22,839)
Fines and Forfeitures	218,341	239,815	220,396	(19,419)
Charges for Services	630,801	692,842	636,738	(56,104)
Rentals	61,042	67,045	61,616	(5,429)
Contributions and Donations	37,112	40,762	37,461	(3,301)
All Other Revenues	208,500	2,173,322	1,997,333	(175,989)
Total Revenues	15,098,384	17,721,735	16,950,232	(771,503)
Expenditures:				
Current:				
Security of Persons and Property				
Police				
Personal Services	4,120,166	4,310,166	4,244,118	66,048
Other	335,615	365,615	340,651	24,964
Total Police	4,455,781	4,675,781	4,584,769	91,012
Fire				
Personal Services	2,832,034	2,872,034	2,755,990	116,044
Other	212,763	212,763	185,662	27,101
Total Fire	3,044,797	3,084,797	2,941,652	143,145
Total Security of Persons and Property	7,500,578	7,760,578	7,526,421	234,157
Community Development				
Building Inspection Personal Services	468,740	476,240	473,280	2,960
Other	30,884	30,884	473,280 29,442	2,960 1,442
Total Building Inspection	499,624	507,124	502,722	4,402
Total Building Inspection	477,024	307,124	302,722	7,702
Planning Commission				
Other	7,000	7,000	2,127	4,873
Total Planning Commission	7,000	7,000	2,127	4,873
EEAB				
Personal Services	575	575	-	575
Other	3,000	3,000	2,705	295
Total EEAB	3,575	3,575	2,705	870
Total Community Development	510,199	517,699	507,554	10,145
				(continued)

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2020

(Continued)

	5.11			Variance with Final Budget
	Budgeted A Original	Amounts Final	Actual	Positive (Negative)
Transportation	Original	Filiai	Actual	(Negative)
Service				
Personal Services	2,442,728	2,342,728	2,247,516	95,212
Other	1,048,497	1,143,497	1,090,919	52,578
Total Transportation	3,491,225	3,486,225	3,338,435	147,790
General Government				
Legislative - Council				
Personal Services	197,105	204,605	204,605	_
Other	53,107	53,107	49,306	3,801
Total Legislative - Council	250,212	257,712	253,911	3,801
Judicial - Court				
Personal Services	498,270	503,270	501,966	1,304
Other	89,742	89,742	69,960	19,782
Total Judicial - Court	588,012	593,012	571,926	21,086
Legal Counsel				
Personal Services	286,210	293,710	286,291	7,419
Other	137,074	107,074	57,712	49,362
Total Legal Counsel	423,284	400,784	344,003	56,781
Civil Service				
Personal Services	5,825	5,825	2,356	3,469
Other	11,375	31,375	25,851	5,524
Total Civil Service	17,200	37,200	28,207	8,993
Mayor				
Personal Services	388,030	441,030	406,653	34,37
Other	228,906	170,906	166,555	4,35
Total Mayor	616,936	611,936	573,208	38,728
Finance				
Personal Services	509,445	509,445	476,268	33,177
Other	331,236	301,236	297,002	4,234
Total Finance	840,681	810,681	773,270	37,411
Other General Government				
Other	789,764	789,764	765,811	23,953
Total General Government	3,526,089	3,501,089	3,310,336	190,753
Total Expenditures	15,028,091	15,265,591	14,682,746	582,845 (continued

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2020
(Continued)

			Variance with Final Budget	
Budgeted	Amounts		Positive	
Original	Final	Actual	(Negative)	
70,293	2,456,144	2,267,486	(188,658)	
5,000	5,000	2,421	(2,579)	
5,000	5,000	15,000	10,000	
402,673	402,673	402,673	-	
(692,725)	(2,422,725)	(2,443,725)	(21,000)	
(280,052)	(2,010,052)	(2,023,631)	(13,579)	
(209,759)	446,092	243,855	(202,237)	
1,261,817	1,261,817	1,261,817	-	
180,388	180,388	180,388		
\$ 1,232,446	\$ 1,888,297	\$ 1,686,060	\$ (202,237)	
	70,293  5,000 5,000 402,673 (692,725) (280,052)  (209,759)  1,261,817 180,388	70,293 2,456,144  5,000 5,000 5,000 5,000 402,673 402,673 (692,725) (2,422,725) (280,052) (2,010,052)  (209,759) 446,092  1,261,817 1,261,817 180,388 180,388	Original         Final         Actual           70,293         2,456,144         2,267,486           5,000         5,000         2,421           5,000         5,000         15,000           402,673         402,673         402,673           (692,725)         (2,422,725)         (2,443,725)           (280,052)         (2,010,052)         (2,023,631)           (209,759)         446,092         243,855           1,261,817         1,261,817         1,261,817           180,388         180,388         180,388	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Capital Improvement Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final		Actual		Variance with Final Budget Positive (Negative)	
Revenues:	¢.	2.250.000	¢.	2 250 000	Ф	
Municipal Income Taxes	\$	2,250,000	\$	2,250,000 44,750	\$	(7.700)
Intergovernmental Interest		52,459 176,847		150,860		(7,709)
Total Revenues		2,479,306		2,445,610		(25,987)
Total Revenues		2,479,300		2,443,610		(33,696)
Expenditures:						
Current:						
General Government						
Other		9		9		-
Total General Government		9		9		-
Capital Outlay:						
Capital Outlay		5,743,107		5,199,752		543,355
Total Expenditures		5,743,116		5,199,761		543,355
Excess of Revenues Over						
(Under) Expenditures		(3,263,810)		(2,754,151)		509,659
Other Financing Sources						
Sale of Capital Assets		56,647		48,323		(8,324)
Transfers In		2,216,307		2,216,307		-
Transfers Out		(13,643)		(13,643)		-
<b>Total Other Financing Sources</b>	-	2,259,311		2,250,987		(8,324)
	-					
Net Change in Fund Balance		(1,004,499)		(503,164)		501,335
Fund Balance - Beginning of Year		2,266,036		2,266,036		-
Prior Year Encumbrances Appropriated		1,157,168		1,157,168		-
Fund Balance - End of Year	\$	2,418,705	\$	2,920,040	\$	501,335

Schedule of Revenues, Expenditures and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual Street Construction, Maintenance and Repair Fund For the Year Ended December 31, 2020

Revenues:	Budge	eted Amounts Final		Actual	Variance with Final Budget Positive (Negative)	
Intergovernmental	\$	1,553,294	\$	1,505,919	\$	(47,375)
All Other Revenues	Ψ	27,863	Ψ	27,013	Ψ	(850)
Total Revenues		1,581,157		1,532,932		(48,225)
Expenditures:						
Current:						
Transportation						
Street Construction, Maintenance and Repair						
Personal Services		1,035,745		933,718		102,027
Other		562,708		562,708		-
Total Expenditures		1,598,453		1,496,426		102,027
Excess of Revenues Over						
(Under) Expenditures		(17,296)		36,506		53,802
Other Financing Sources						
Transfers In		350,000		350,000		-
<b>Total Other Financing Sources</b>		350,000		350,000		-
Net Change in Fund Balance		332,704		386,506		53,802
Fund Balance - Beginning of Year		1,483,720		1,483,720		-
Prior Year Encumbrances Appropriated		7,708		7,708		-
Fund Balance - End of Year	\$	1,824,132	\$	1,877,934	\$	53,802

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
State Highway Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final Actual			Actual	Variance with Final Budget Positive (Negative)		
Revenues:							
Intergovernmental	\$	115,449	\$	111,928	\$	(3,521)	
Total Revenues		115,449		111,928		(3,521)	
Expenditures: Current: Transportation Street Construction, Maintenance and Repair Other Total Expenditures		80,000 80,000		125,000 125,000		(45,000) (45,000)	
Net Change in Fund Balance		35,449		(13,072)		(48,521)	
Fund Balance - Beginning of Year		68,296		68,296		-	
Fund Balance - End of Year	\$	103,745	\$	55,224	\$	(48,521)	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Income Tax Transfer Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final	Variance with Final Budget Positive (Negative)		
Revenues:				
Municipal Income Taxes	\$ 13,002,851	\$ 12,606,267	\$ (396,584)	
Total Revenues	13,002,851	12,606,267	(396,584)	
Expenditures:				
Current:				
Security of Persons and Property:				
Police and Others:				
Other	400,000	359,333	40,667	
Total Expenditures	400,000	359,333	40,667	
Excess of Revenues Over				
(Under) Expenditures	12,602,851	12,246,934	(355,917)	
Other Financing (Uses)				
Transfers Out	(13,483,940)	(13,483,940)	_	
Total Other Financing (Uses)	(13,483,940)	(13,483,940)		
Total Other Financing (Oses)	(13,463,940)	(13,463,940)		
Net Change in Fund Balance	(881,089)	(1,237,006)	(355,917)	
Fund Balance - Beginning of Year	5,094,207	5,094,207	-	
Fund Balance - End of Year	\$ 4,213,118	\$ 3,857,201	\$ (355,917)	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Paramedic Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Property Taxes	\$ 1,564,986	\$ 1,517,254	\$ (47,732)
Intergovernmental	196,396	190,406	(5,990)
Contributions and Donations	4,126	4,000	(126)
All Other Revenues	284,470	275,794	(8,676)
<b>Total Revenues</b>	2,049,978	1,987,454	(62,524)
Expenditures: Current: Security of Persons and Property Fire Personal Services Other Total Expenditures	1,481,215 538,729 2,019,944	1,478,310 490,949 1,969,259	2,905 47,780 50,685
Net Change in Fund Balance	30,034	18,195	(11,839)
Fund Balance - Beginning of Year	1,484,699	1,484,699	-
Prior Year Encumbrances Appropriated	38,729	38,729	-
Fund Balance - End of Year	\$ 1,553,462	\$ 1,541,623	\$ (11,839)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Office on Aging Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final			Actual	Variance with Final Budget Positive (Negative)	
Revenues	\$	-	\$		\$	-
Expenditures:						
Current:						
Public Health Services						
Other		40,000		40,000		
Total Expenditures		40,000		40,000		-
Excess of Revenues Over						
(Under) Expenditures		(40,000)		(40,000)		-
Other Financing Sources						
Transfers In		43,000		43,000		-
<b>Total Other Financing Sources</b>		43,000		43,000		-
Net Change in Fund Balance		3,000		3,000		-
Fund Balance - Beginning of Year		10,023		10,023		-
Fund Balance - End of Year	\$	13,023	\$	13,023	\$	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Dial-A-Bus Fund
For the Year Ended December 31, 2020

	l Amounts ïnal	A	Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
All Other Revenues	\$ 776	\$	752	\$	(24)	
Total Revenues	 776		752		(24)	
Expenditures:						
Current:						
Transportation						
Service						
Personal Services	30,150		29,851		299	
Other	3,100		673		2,427	
Total Expenditures	33,250		30,524		2,726	
Excess of Revenues Over						
(Under) Expenditures	(32,474)		(29,772)		2,702	
Other Financing Sources						
Transfers In	25,000		25,000		_	
<b>Total Other Financing Sources</b>	25,000		25,000		-	
Net Change in Fund Balance	(7,474)		(4,772)		2,702	
Fund Balance - Beginning of Year	82,197		82,197		_	
Fund Balance - End of Year	\$ 74,723	\$	77,425	\$	2,702	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Cable TV Fund
For the Year Ended December 31, 2020

	 d Amounts Final	 Actual	Final Po	nce with Budget sitive gative)
Revenues:				
All Other Revenues	\$ 3,850	\$ 3,733	\$	(117)
Total Revenues	 3,850	 3,733		(117)
Expenditures:				
Current:				
Leisure Time Activities				
Cable TV				
Personal Services	145,840	143,813		2,027
Other	54,868	46,919		7,949
<b>Total Expenditures</b>	 200,708	190,732		9,976
Excess of Revenues Over				
(Under) Expenditures	(196,858)	(186,999)		9,859
Other Financing Sources				
Transfers In	142,000	142,000		_
<b>Total Other Financing Sources</b>	142,000	142,000		-
Net Change in Fund Balance	(54,858)	(44,999)		9,859
Fund Balance - Beginning of Year	60,100	60,100		_
Prior Year Encumbrances Appropriated	5,243	5,243		-
Fund Balance - End of Year	\$ 10,485	\$ 20,344	\$	9,859

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Law Enforcement Trust Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final			Actual	Variance with Final Budget Positive (Negative)	
Revenues:						
Fines and Forfeitures	\$	817	\$	792	\$	(25)
Contributions and Donations		1,547		1,500		(47)
Total Revenues		2,364		2,292		(72)
Expenditures:						
Current:						
Security of Persons and Property						
Other		2,000		-		2,000
Total Expenditures		2,000				2,000
Net Change in Fund Balance		364		2,292		1,928
Fund Balance - Beginning of Year		64,305		64,305		
Fund Balance - End of Year	\$	64,669	\$	66,597	\$	1,928

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Law Enforcement and Education Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final Actual				Variance with Final Budget Positive (Negative)		
Revenues:							
Fines and Forfeitures	\$	749	\$	726	\$	(23)	
<b>Total Revenues</b>		749		726		(23)	
Expenditures: Current: Security of Persons and Property Police Other Total Expenditures		7,500 7,500		3,091 3,091		4,409 4,409	
Net Change in Fund Balance		(6,751)		(2,365)		4,386	
Fund Balance - Beginning of Year		18,388		18,388			
Fund Balance - End of Year	\$	11,637	\$	16,023	\$	4,386	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Indigent Drivers Alcohol Treatment Fund
For the Year Ended December 31, 2020

	 d Amounts	 Actual	Variance with Final Budget Positive (Negative)	
Revenues:	 _			
Fines and Forfeitures	\$ 8,745	\$ 17,123	\$	8,378
<b>Total Revenues</b>	 8,745	17,123		8,378
Expenditures:				
Current:				
Security of Persons and Property				
Police				
Other	 17,882	 351		17,531
Total Expenditures	 17,882	351		17,531
Net Change in Fund Balance	(9,137)	16,772		25,909
Fund Balance - Beginning of Year	50,286	50,286		-
Prior Year Encumbrances Appropriated	 382	382		
Fund Balance - End of Year	\$ 41,531	\$ 67,440	\$	25,909

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Municipal Court Computer Fund
For the Year Ended December 31, 2020

	 ed Amounts Final	Actual	Final Po	nce with Budget sitive gative)
Revenues:				
Intergovernmental	9,265	8,982		(283)
Fines and Forfeitures	\$ 22,937	\$ 22,238	\$	(699)
Total Revenues	32,202	 31,220		(982)
Expenditures: Current: Security of Persons and Property Police Other Total Expenditures	34,479 34,479	 33,905 33,905		574 574
Net Change in Fund Balance	(2,277)	(2,685)		(408)
Fund Balance - Beginning of Year  Fund Balance - End of Year	\$ 171,587 169,789	\$ 171,587 169,381	\$	(408)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
COPS Fund
For the Year Ended December 31, 2020

	Budget	Budgeted Amounts Final Actu				ance with al Budget ositive egative)
Revenues:						
Intergovernmental	\$	163,848	\$	158,851	\$	(4,997)
All Other Revenues		4,805		4,658		(147)
Total Revenues		168,653		163,509		(5,144)
Expenditures:						
Current:						
Security of Persons and Property						
Police						
Personal Services		278,250		271,034		7,216
Total Expenditures		278,250		271,034		7,216
Excess of Revenues Over						
(Under) Expenditures		(109,597)		(107,525)		2,072
Other Financing Sources						
Transfers In		133,725		133,725		_
<b>Total Other Financing Sources</b>		133,725		133,725		-
Net Change in Fund Balance		24,128		26,200		2,072
Fund Balance - Beginning of Year		(15,261)		(15,261)		
Fund Balance - End of Year	\$	8,867	\$	10,939	\$	2,072

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Avon Lake/Bay Park Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final Actual				Variance with Final Budget Positive (Negative)			
Revenues	\$	_	\$		\$	-		
Expenditures								
Net Change in Fund Balance		-		-		-		
Fund Balance - Beginning of Year		432		432				
Fund Balance - End of Year	\$	432	\$	432	\$	_		

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Board of Building Standards Fund
For the Year Ended December 31, 2020

	Budgeted	Amounts nal	 Actual	Variance with Final Budget Positive (Negative)	
Revenues:					
Fees, Licenses, and Permits	\$	4,984	\$ 4,832	\$	(152)
<b>Total Revenues</b>		4,984	4,832		(152)
Expenditures:					
Current:					
Community Environment Building Inspection					
Other		5,855	1,157		1 600
			 		4,698
Total Expenditures	-	5,855	 1,157	-	4,698
Net Change in Fund Balance		(871)	3,675		4,546
Fund Balance - Beginning of Year		11,625	11,625		-
Prior Year Encumbrances Appropriated		1,355	1,355		-
Fund Balance - End of Year	\$	12,109	\$ 16,655	\$	4,546

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Employee Sick Time Buy Back Fund
For the Year Ended December 31, 2020

-	Budget	ed Amounts Final	Actual	Variance with Final Budget Positive (Negative)	
Revenues	\$	-	\$ 	\$	-
Expenditures			 		
Excess of Revenues Over (Under) Expenditures		-	-		-
Other Financing Uses					
Transfers Out		(184,473)	 (184,473)		
<b>Total Other Financing Uses</b>		(184,473)	 (184,473)		-
Net Change in Fund Balance		(184,473)	(184,473)		-
Fund Balance - Beginning of Year		184,473	184,473		
Fund Balance - End of Year	\$	-	\$ -	\$	-

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Street Tree Fund
For the Year Ended December 31, 2020

_	Budget	ed Amounts Final		Actual	Fina P	ance with al Budget ositive egative)
Revenues:	Ф	2.466	Φ.	2.260	Φ.	(106)
Contributions and Donations	\$	3,466	\$	3,360	\$	(106)
Total Revenues		3,466		3,360		(106)
Expenditures: Current: Leisure Time Activities Parks and Recreation Other Total Expenditures		15,000		<u>-</u>		15,000
Total Expenditures		15,000		-		15,000
Net Change in Fund Balance		(11,534)		3,360		14,894
Fund Balance - Beginning of Year		138,996		138,996		-
Fund Balance - End of Year	\$	127,462	\$	142,356	\$	14,894

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Continued Professional Training - Police Fund
For the Year Ended December 31, 2020

	 ed Amounts Final	1	Actual	Fina P	ance with al Budget ositive egative)
Revenues	\$ -	\$	-	\$	-
Expenditures:					
Current:					
Security of Persons and Property					
Police					
Other	 12,700				12,700
Total Expenditures	12,700				12,700
Net Change in Fund Balance	(12,700)		-		12,700
Fund Balance - Beginning of Year	33,605		33,605		_
Fund Balance - End of Year	\$ 20,905	\$	33,605	\$	12,700

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Court Security Fund
For the Year Ended December 31, 2020

-	 l Amounts	 Actual	Variance with Final Budget Positive (Negative)	
Revenues:		 		
Fines and Forfeitures	\$ 25,110	\$ 24,344	\$	(766)
<b>Total Revenues</b>	25,110	24,344		(766)
Expenditures: Current:				
Security of Persons and Property				
Police				
Personal Services	40,785	31,249		9,536
Other	4,000	-		4,000
<b>Total Expenditures</b>	44,785	 31,249		13,536
Net Change in Fund Balance	(19,675)	(6,905)		12,770
Fund Balance - Beginning of Year	 70,755	70,755		
Fund Balance - End of Year	\$ 51,080	\$ 63,850	\$	12,770

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Court Interlock Fund
For the Year Ended December 31, 2020

	Budget	ed Amounts Final	Actual	Fina Po	nnce with  I Budget  ositive  egative)
Revenues:					
Fines and Forfeitures	\$	11,592	\$ 11,238	\$	(354)
<b>Total Revenues</b>		11,592	11,238		(354)
Expenditures:					
Current:					
Security of Persons and Property					
Police					
Other		15,000	10,428		4,572
<b>Total Expenditures</b>		15,000	 10,428		4,572
Net Change in Fund Balance		(3,408)	810		4,218
Fund Balance - Beginning of Year		128,155	128,155		_
Fund Balance - End of Year	\$	124,747	\$ 128,965	\$	4,218

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Police Pension Fund
For the Year Ended December 31, 2020

	 d Amounts Final	Actual		ance with al Budget ositive egative)
Revenues:				
Property Taxes	\$ 274,907	\$ 266,523	\$	(8,384)
Intergovernmental	35,038	33,969		(1,069)
<b>Total Revenues</b>	309,945	300,492		(9,453)
Expenditures:				
Current:				
Security of Persons and Property				
Police				
Personal Services	267,800	267,799		1
Other	4,085	4,083		2
<b>Total Expenditures</b>	271,885	271,882		3
Net Change in Fund Balance	38,060	28,610		(9,450)
Fund Balance - Beginning of Year	57,551	57,551		
Fund Balance - End of Year	\$ 95,611	\$ 86,161	\$	(9,450)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Fire Pension Fund
For the Year Ended December 31, 2020

	 d Amounts Final		Actual	Fina P	ance with al Budget ositive egative)
Revenues:					
Property Taxes	\$ 274,907	\$	266,523	\$	(8,384)
Intergovernmental	35,038		33,969		(1,069)
<b>Total Revenues</b>	309,945		300,492		(9,453)
Expenditures: Current: Security of Persons and Property Fire Personal Services Other Total Expenditures	 267,800 4,085 271,885	_	267,800 4,083 271,883		- 2 2
Net Change in Fund Balance	38,060		28,609		(9,451)
Fund Balance - Beginning of Year	26,749		26,749		-
Fund Balance - End of Year	\$ 64,809	\$	55,358	\$	(9,451)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Recreation Trust Fund
For the Year Ended December 31, 2020

<u>-</u>	 d Amounts Final	Actual	Final Po	nce with Budget sitive gative)
Revenues:				
Interest	\$ 856	\$ 830	\$	(26)
Charges for Services	 26,489	 25,681		(808)
Total Revenues	 27,345	26,511		(834)
Expenditures:				
Total Expenditures		 -		-
Net Change in Fund Balance	27,345	26,511		(834)
Fund Balance - Beginning of Year	 276,886	276,886		
Fund Balance - End of Year	\$ 304,231	\$ 303,397	\$	(834)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Recreation Fund
For the Year Ended December 31, 2020

Revenues:		ed Amounts Final		Actual	Fin P	ance with al Budget ositive egative)
Rentals	¢.	47.697	\$	46 222	\$	(1.455)
	\$	47,687	Э	46,232	Ф	(1,455)
Charges for Services Contributions and Donations		195,730		189,760		(5,970)
		6,730		6,525		(205)
All Other Revenues	-	16,331		15,833		(498)
Total Revenues	-	266,478		258,350		(8,128)
Expenditures: Current: Leisure Time Activities						
Personal Services		582,030		529,027		53,003
Other		383,451		334,408		49,043
Total Leisure Time Activities		965,481		863,435		102,046
Total Expenditures		965,481		863,435		102,046
Excess of Revenues Over (Under) Expenditures		(699,003)		(605,085)		93,918
Other Financing Sources						
Transfers In		637,000		637,000		-
<b>Total Other Financing Sources</b>		637,000		637,000		-
Net Change in Fund Balance		(62,003)		31,915		93,918
Fund Balance - Beginning of Year		7,323		7,323		-
Prior Year Encumbrances Appropriated		4,901		4,901		-
Fund Balance - End of Year	\$	(49,779)	\$	44,139	\$	93,918

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Local Coronavirus Relief Fund
For the Year Ended December 31, 2020

Revenues:	Budge	ted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Intergovernmental	\$	1,557,200	\$ 1,557,156	\$ (44)
Total Revenues	Ψ	1,557,200	1,557,156	(44)
Expenditures: Current: Security of Persons and Property				
Police Personal Services		1 557 156	1 420 250	126,006
Total Police and Others		1,557,156 1,557,156	1,430,250 1,430,250	126,906 126,906
Community Environment Other Total Expenditures		1,557,156	100,000 1,530,250	(100,000) 26,906
Excess of Revenues Over (Under) Expenditures		44	26,906	26,862
Other Financing Sources Transfers In Total Other Financing Sources		133,725 133,725	<u>-</u>	(133,725) (133,725)
Net Change in Fund Balance		133,769	26,906	(106,863)
Fund Balance - Beginning of Year		-	-	- (10.5.0.52)
Fund Balance - End of Year	\$	133,769	\$ 26,906	\$ (106,863)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Deposits Trust Fund
For the Year Ended December 31, 2020

_	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Licenses and Permits	25,000	13,440	(11,560)
Total Revenues	25,000	13,440	(11,560)
Expenditures: Current: Community Environment Other Total Expenditures	10,000 10,000	8,166 8,166	1,834 1,834
Net Change in Fund Balance	15,000	5,274	(9,726)
Fund Balance - Beginning of Year	105,720	105,720	-
Fund Balance - End of Year	\$ 120,720	\$ 110,994	\$ (9,726)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Unclaimed Monies Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
All Other Revenues	1,000		(1,000)
<b>Total Revenues</b>	1,000	-	(1,000)
Expenditures:			
Current:			
General Government			
Other	1,000	-	1,000
<b>Total Expenditures</b>	1,000	-	1,000
Net Change in Fund Balance	-	-	-
Fund Balance - Beginning of Year	8,858	8,858	
Fund Balance - End of Year	\$ 8,858	\$ 8,858	\$ -

Schedule of Revenues, Expenditures and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual General Bond Retirement (Unvoted) Fund For the Year Ended December 31, 2020

	Budgeted Amounts Final			
Revenues:				
Interest	\$ 3,534	\$ 3,761	\$ 227	
<b>Total Revenues</b>	3,534	3,761	227	
Expenditures:				
Debt Service:				
Principal	1,264,310	1,264,310	-	
Interest & Fiscal Charges	304,460	304,410	50	
Total Expenditures	1,568,770	1,568,720	50	
Excess of Revenues Over (Under) Expenditures	(1,565,236	) (1,564,959)	277	
Other Financing Sources				
Transfers In	1,250,000	1,250,000	-	
<b>Total Other Financing Sources</b>	1,250,000	1,250,000		
Net Change in Fund Balance	(315,236	(314,959)	277	
Fund Balance - Beginning of Year	564,713	564,713	-	
Fund Balance - End of Year	\$ 249,477	\$ 249,754	\$ 277	

Schedule of Revenues, Expenditures and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual General Bond Retirement (Voted) Fund For the Year Ended December 31, 2020

	Budget	ed Amounts Final	Actual	Variance with Final Budget Positive (Negative)	
Revenues:					
Property Taxes	\$	296,962	\$ 293,175	\$	(3,787)
Intergovernmental		37,848	37,365		(483)
<b>Total Revenues</b>		334,810	330,540		(4,270)
Expenditures:					
Current:					
General Government					
Other General Government					
Other		4,550	 4,491		59
Debt Service:					
Principal		255,000	255,000		-
Interest & Fiscal Charges		78,000	78,000		-
Total Debt Service	1	333,000	333,000		-
Total Expenditures		337,550	337,491		59
Net Change in Fund Balance		(2,740)	(6,951)		(4,211)
Fund Balance- Beginning of Year		82,826	82,826		-
Fund Balance- End of Year	\$	80,086	\$ 75,875	\$	(4,211)

Schedule of Revenues, Expenditures and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual Special Assessment Bond Retirement Fund For the Year Ended December 31, 2020

	Budget	ted Amounts Final	Actual	Variance with Final Budge Positive (Negative)	
Revenues:					
Interest	\$	3,394	\$ 3,612	\$	218
Special Assessments		174,245	 185,442		11,197
Total Revenues		177,639	189,054		11,415
Expenditures:					
Current:					
General Government					
Other General Government					
Other		8,010	7,484		526
Debt Service:					
Principal		249,100	225,000		24,100
Interest & Fiscal Charges		26,600	8,438		18,162
Total Debt Service		275,700	233,438		42,262
Total Expenditures		283,710	240,922		42,788
Excess of Revenues Over					
(Under) Expenditures		(106,071)	(51,868)		54,203
Other Financing Sources					
Transfers In		_	19,884		19,884
<b>Total Other Financing Sources</b>		-	19,884		19,884
Net Change in Fund Balance		(106,071)	(31,984)		74,087
Fund Balance - Beginning of Year		560,181	560,181		
Fund Balance - End of Year	\$	454,110	\$ 528,197	\$	74,087

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Walker/Moore Road Intersection Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final			Actual	Variance with Final Budget Positive (Negative)	
Revenues	\$		\$		\$	
Expenditures						
Excess of Revenues Over (Under) Expenditures		-		-		-
Other Financing Uses						
Transfers Out		(13,685)		(13,685)		
<b>Total Other Financing Uses</b>		(13,685)		(13,685)		
Net Change in Fund Balance		(13,685)		(13,685)		-
Fund Balance - Beginning of Year		13,685		13,685		
Fund Balance - End of Year	\$	-	\$	-	\$	-

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Sewer Separation Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final			Actual	Final Po	nce with Budget sitive gative)
Revenues:						
<b>Total Revenues</b>	\$		\$		\$	
Expenditures:						
Total Expenditures		-		-		
Net Change in Fund Balance		-		-		-
Fund Balance - Beginning of Year		994,989		994,989		_
Fund Balance - End of Year	\$	994,989	\$	994,989	\$	-

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Curtis Sewer Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final			Actual	Variance with Final Budget Positive (Negative)	
Revenues:						
Total Revenues	\$		\$		\$	
Expenditures:						
Total Expenditures		-		-		-
Excess of Revenues Over						
(Under) Expenditures		-		-		-
Other Financing Uses						
Transfers Out		(1,477)		(1,477)		-
<b>Total Other Financing Uses</b>		(1,477)		(1,477)		-
Net Change in Fund Balance		(1,477)		(1,477)		-
Fund Balance - Beginning of Year		1,477		1,477		-
Fund Balance - End of Year	\$	-	\$	-	\$	-

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Miller Road Park Breakwall Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final			Actual		ce with Budget itive ative)
Revenues:						
Total Revenues	\$		\$	-	\$	
Expenditures:						
Total Expenditures		-		-		-
Excess of Revenues Over						
(Under) Expenditures		-		-		-
Other Financing Uses						
Transfers Out		(1,646)		(1,646)		-
<b>Total Other Financing Uses</b>		(1,646)		(1,646)		-
Net Change in Fund Balance		(1,646)		(1,646)		-
Fund Balance - Beginning of Year		1,646		1,646		_
Fund Balance - End of Year	\$	-	\$	-	\$	-

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Police/Court Facility Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final			Actual	Variance with Final Budget Positive (Negative)		
Revenues:							
<b>Total Revenues</b>	\$	_	\$	-	\$	-	
Expenditures: Capital Outlay: Total Expenditures		<u>-</u>				<u>-</u>	
Net Change in Fund Balance		-		-		-	
Fund Balance - Beginning of Year		79,494		79,494		-	
Fund Balance - End of Year	\$	79,494	\$	79,494	\$	-	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
45's Sewer Separation Fund
For the Year Ended December 31, 2020

	 d Amounts Final	Actual	Fin I	iance with al Budget Positive Jegative)
Revenues	\$ -	\$ -	\$	-
Expenditures:				
Capital Outlay	172,188	172,188		-
<b>Total Expenditures</b>	172,188	172,188		-
Excess of Revenues Over	(172 199)	(172 100)		
(Under) Expenditures	 (172,188)	 (172,188)		
Other Financing Sources				
OPWC Loans Issued	201,849	172,188		(29,661)
<b>Total Other Financing Sources</b>	201,849	172,188		(29,661)
Net Change in Fund Balance	29,661	-		(29,661)
Fund Balance - Beginning of Year	408,646	408,646		-
Fund Balance - End of Year	\$ 438,307	\$ 408,646	\$	(29,661)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Troy School Driveway Fund
For the Year Ended December 31, 2020

-	 l Amounts inal	Actual	Fina P	ance with al Budget ositive egative)
Revenues:	 IIIai	 retuar	(11	cgative)
Intergovernmental	17,584	15,000		(2,584)
Total Revenues	\$ 17,584	\$ 15,000	\$	(2,584)
Expenditures:				
Total Expenditures	-	-		-
Excess of Revenues Over				
(Under) Expenditures	17,584	15,000		(2,584)
Other Financing Uses				
Advances Out	 (15,000)	(15,000)		-
<b>Total Other Financing Uses</b>	(15,000)	 (15,000)		-
Net Change in Fund Balance	2,584	-		(2,584)
Fund Balance - Beginning of Year	15,000	15,000		-
Fund Balance - End of Year	\$ 17,584	\$ 15,000	\$	(2,584)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Bicycle Trails Fund
For the Year Ended December 31, 2020

	Budgeted	A	ctual	Variance with Final Budget Positive (Negative)		
Revenues:						
<b>Total Revenues</b>	\$	-	\$	-	\$	_
Expenditures: Total Expenditures		-				
Net Change in Fund Balance		-		-		-
Fund Balance - Beginning of Year Fund Balance - End of Year	\$	200	\$	200	\$	<u>-</u>

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Walker Road Widening Fund
For the Year Ended December 31, 2020

_	Budgeted Amounts Final			ctual	Final I Posi	ce with Budget itive ative)
Revenues:						
<b>Total Revenues</b>	\$	-	\$	-	\$	-
Expenditures:						
Total Expenditures		-		-		-
Excess of Revenues Over (Under) Expenditures		-		-		-
Other Financing Uses						
Transfers Out		(4,573)		(4,573)		-
<b>Total Other Financing Uses</b>		(4,573)		(4,573)		-
Net Change in Fund Balance		(4,573)		(4,573)		-
Fund Balance - Beginning of Year		28,289		28,289		_
Fund Balance - End of Year	\$	23,716	\$	23,716	\$	-

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
City Wide Signalization Fund
For the Year Ended December 31, 2020

	Budgeted Amounts Final Actual					Variance with Final Budget Positive (Negative)	
Revenues:							
Total Revenues	\$		\$		\$	-	
Evnanditunes							
Expenditures:			•				
Total Expenditures	-		-				
Excess of Revenues Over							
(Under) Expenditures		-		-		-	
Other Financing Uses							
Transfers Out		(1,030)		(1,030)		-	
<b>Total Other Financing Uses</b>		(1,030)		(1,030)		-	
Net Change in Fund Balance		(1,030)		(1,030)		-	
Fund Balance - Beginning of Year		1,030		1,030		-	
Fund Balance - End of Year	\$	-	\$	-	\$	-	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
North Point Control Erosion Fund
For the Year Ended December 31, 2020

	 d Amounts	A	ctual	Fina Po	nce with I Budget ositive gative)
Revenues:					
<b>Total Revenues</b>	\$ 	\$		\$	
Expenditures:					
Total Expenditures	-		-		
Excess of Revenues Over (Under) Expenditures	<del>-</del>				
Other Financing Sources					
Transfers Out	 (1,311)				1,311
<b>Total Other Financing Sources</b>	(1,311)		-		1,311
Net Change in Fund Balance	(1,311)		-		1,311
Fund Balance - Beginning of Year	3,771		3,771		-
Fund Balance - End of Year	\$ 2,460	\$	3,771	\$	1,311

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Pool Renovation Fund
For the Year Ended December 31, 2020

	Budgeted A		Ac	ctual	Final Pos	nce with Budget sitive gative)
Revenues:						
<b>Total Revenues</b>	\$	-	\$	-	\$	-
Expenditures: Total Expenditures						
Net Change in Fund Balance		-		-		-
Fund Balance - Beginning of Year Fund Balance - End of Year	\$	(580) (580)	\$	(580) (580)	\$	<u>-</u>

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Walker Rd. Sewer/Lear Rd. East Fund
For the Year Ended December 31, 2020

-	Budgeted A		 Actual	Fina P	ance with al Budget ositive egative)
Revenues:					
Special Assessments	\$	25,803	\$ 22,011	\$	(3,792)
<b>Total Revenues</b>		25,803	22,011		(3,792)
Expenditures: Current: General Government Other Total Expenditures		850 850	847 847	_	3 3
Net Change in Fund Balance		24,953	21,164		(3,789)
Fund Balance - Beginning of Year		511,150	511,150		-
Fund Balance - End of Year	\$	536,103	\$ 532,314	\$	(3,789)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Titus-Pitts-Hill Ditch Fund
For the Year Ended December 31, 2020

	Budgete	ed Amounts Final	Actual	Fin F	iance with al Budget Positive [legative]
Revenues: Total Revenues	\$		\$ <u> </u>	\$	<u>-</u>
Expenditures:					
Capital Outlay: Other		30,000	-		30,000
Total Expenditures		30,000	-		30,000
Net Change in Fund Balance		(30,000)	-		30,000
Fund Balance - Beginning of Year		1,111,937	 1,111,937		-
Fund Balance - End of Year	\$	1,081,937	\$ 1,111,937	\$	30,000

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Sidewalk/Street Lighting Fund
For the Year Ended December 31, 2020

		d Amounts		Posi	Budget tive
	H	Final	 Actual	(Nega	ative)
Revenues:					
<b>Total Revenues</b>	\$		\$ 	\$	
Expenditures:					
Total Expenditures		-	-		
Excess of Revenues Over (Under) Expenditures		<u>-</u>			
Other Financing Sources					
Transfers In		150,000	150,000		-
<b>Total Other Financing Sources</b>		150,000	150,000		-
Net Change in Fund Balance		150,000	150,000		-
Fund Balance - Beginning of Year		138,405	138,405		
Fund Balance - End of Year	\$	288,405	\$ 288,405	\$	

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Cove Ave. Improvements Fund
For the Year Ended December 31, 2020

Revenues:           Special Assessments         \$ 15,555         \$ 13,269         \$ (2,286)           Total Revenues         15,555         \$ 13,269         \$ (2,286)           Expenditures:           Current:           General Government         -         510         (510)           Other         -         510         (510)           Excess of Revenues Over (Under) Expenditures         15,555         12,759         (2,796)           Other Financing Uses           Transfers Out         -         (17,034)         (17,034)           Total Other Financing Uses         -         (17,034)         (17,034)           Net Change in Fund Balance         15,555         (4,275)         (19,830)           Fund Balance - Beginning of Year         28,635         28,635         -           Fund Balance - End of Year         44,190         24,360         (19,830)		 ed Amounts Final	Actual	Fin F	iance with al Budget Positive (egative)
Total Revenues         15,555         13,269         (2,286)           Expenditures:         Current:           General Government         -         510         (510)           Other         -         510         (510)           Excess of Revenues Over (Under) Expenditures         15,555         12,759         (2,796)           Other Financing Uses         -         (17,034)         (17,034)           Transfers Out         -         (17,034)         (17,034)           Total Other Financing Uses         -         (17,034)         (17,034)           Net Change in Fund Balance         15,555         (4,275)         (19,830)           Fund Balance - Beginning of Year         28,635         28,635         -	Revenues:				
Expenditures:         Current:       General Government         Other       -       510       (510)         Total Expenditures       -       510       (510)         Excess of Revenues Over (Under) Expenditures       15,555       12,759       (2,796)         Other Financing Uses       -       (17,034)       (17,034)         Transfers Out       -       (17,034)       (17,034)         Total Other Financing Uses       -       (17,034)       (17,034)         Net Change in Fund Balance       15,555       (4,275)       (19,830)         Fund Balance - Beginning of Year       28,635       28,635       -	Special Assessments	\$ 15,555	\$ 13,269	\$	(2,286)
Current:         General Government       -       510       (510)         Other       -       510       (510)         Excess of Revenues Over (Under) Expenditures       15,555       12,759       (2,796)         Other Financing Uses       -       (17,034)       (17,034)         Transfers Out       -       (17,034)       (17,034)         Total Other Financing Uses       -       (17,034)       (17,034)         Net Change in Fund Balance       15,555       (4,275)       (19,830)         Fund Balance - Beginning of Year       28,635       28,635       -	<b>Total Revenues</b>	 15,555	 13,269		(2,286)
General Government         -         510         (510)           Total Expenditures         -         510         (510)           Excess of Revenues Over (Under) Expenditures         15,555         12,759         (2,796)           Other Financing Uses         -         (17,034)         (17,034)           Transfers Out         -         (17,034)         (17,034)           Total Other Financing Uses         -         (17,034)         (17,034)           Net Change in Fund Balance         15,555         (4,275)         (19,830)           Fund Balance - Beginning of Year         28,635         28,635         -	_				
Other         -         510 (510)           Total Expenditures         -         510 (510)           Excess of Revenues Over (Under) Expenditures         15,555 12,759 (2,796)           Other Financing Uses         -         (17,034) (17,034)           Transfers Out - (17,034) (17,034)         -         (17,034) (17,034)           Total Other Financing Uses - (17,034) (17,034)         -         (17,034) (17,034)           Net Change in Fund Balance         15,555 (4,275) (19,830)           Fund Balance - Beginning of Year         28,635 (28,635) -	<del> </del>				
Total Expenditures         -         510         (510)           Excess of Revenues Over (Under) Expenditures         15,555         12,759         (2,796)           Other Financing Uses         -         (17,034)         (17,034)           Transfers Out         -         (17,034)         (17,034)           Total Other Financing Uses         -         (17,034)         (17,034)           Net Change in Fund Balance         15,555         (4,275)         (19,830)           Fund Balance - Beginning of Year         28,635         28,635         -			710		(510)
Excess of Revenues Over         (Under) Expenditures       15,555       12,759       (2,796)         Other Financing Uses         Transfers Out       -       (17,034)       (17,034)         Total Other Financing Uses       -       (17,034)       (17,034)         Net Change in Fund Balance       15,555       (4,275)       (19,830)         Fund Balance - Beginning of Year       28,635       28,635       -		 	 		
(Under) Expenditures       15,555       12,759       (2,796)         Other Financing Uses         Transfers Out       -       (17,034)       (17,034)         Total Other Financing Uses       -       (17,034)       (17,034)         Net Change in Fund Balance       15,555       (4,275)       (19,830)         Fund Balance - Beginning of Year       28,635       28,635       -	Total Expenditures	 	510		(510)
Other Financing Uses           Transfers Out         -         (17,034)         (17,034)           Total Other Financing Uses         -         (17,034)         (17,034)           Net Change in Fund Balance         15,555         (4,275)         (19,830)           Fund Balance - Beginning of Year         28,635         28,635         -	Excess of Revenues Over				
Transfers Out         -         (17,034)         (17,034)           Total Other Financing Uses         -         (17,034)         (17,034)           Net Change in Fund Balance         15,555         (4,275)         (19,830)           Fund Balance - Beginning of Year         28,635         28,635         -	(Under) Expenditures	15,555	12,759		(2,796)
Transfers Out         -         (17,034)         (17,034)           Total Other Financing Uses         -         (17,034)         (17,034)           Net Change in Fund Balance         15,555         (4,275)         (19,830)           Fund Balance - Beginning of Year         28,635         28,635         -	Other Financing Uses				
Net Change in Fund Balance       15,555       (4,275)       (19,830)         Fund Balance - Beginning of Year       28,635       28,635       -		-	(17,034)		(17,034)
Fund Balance - Beginning of Year 28,635 -	<b>Total Other Financing Uses</b>	-	(17,034)		(17,034)
	Net Change in Fund Balance	15,555	(4,275)		(19,830)
<b>Fund Balance - End of Year</b> \$ 44,190 \$ 24,360 \$ (19,830)	Fund Balance - Beginning of Year	 28,635	28,635		-
	Fund Balance - End of Year	\$ 44,190	\$ 24,360	\$	(19,830)

Schedule of Revenues, Expenditures and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual Curtis Road Sewer. Improvements Fund For the Year Ended December 31, 2020

		d Amounts		Actual	Fina Po	nnce with  I Budget  ositive
Revenues:	1	'IIIai		Actual	(110	egative)
Total Revenues	\$		\$		\$	
Total Revenues	Ψ		Ψ		Ψ	
Expenditures:						
Total Expenditures		-				-
Excess of Revenues Over						
(Under) Expenditures		-		-		
Other Financing Sources						
OWDA Loans Issued		9,378		8,000		(1,378)
Transfers In		1,477		1,477		-
<b>Total Other Financing Sources</b>		10,855		9,477		(1,378)
Net Change in Fund Balance		10,855		9,477		(1,378)
Fund Balance - Beginning of Year		(31,000)		(31,000)		
Fund Balance - End of Year	\$	(20,145)	\$	(21,523)	\$	(1,378)

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
ALPS Playground Fund
For the Year Ended December 31, 2020

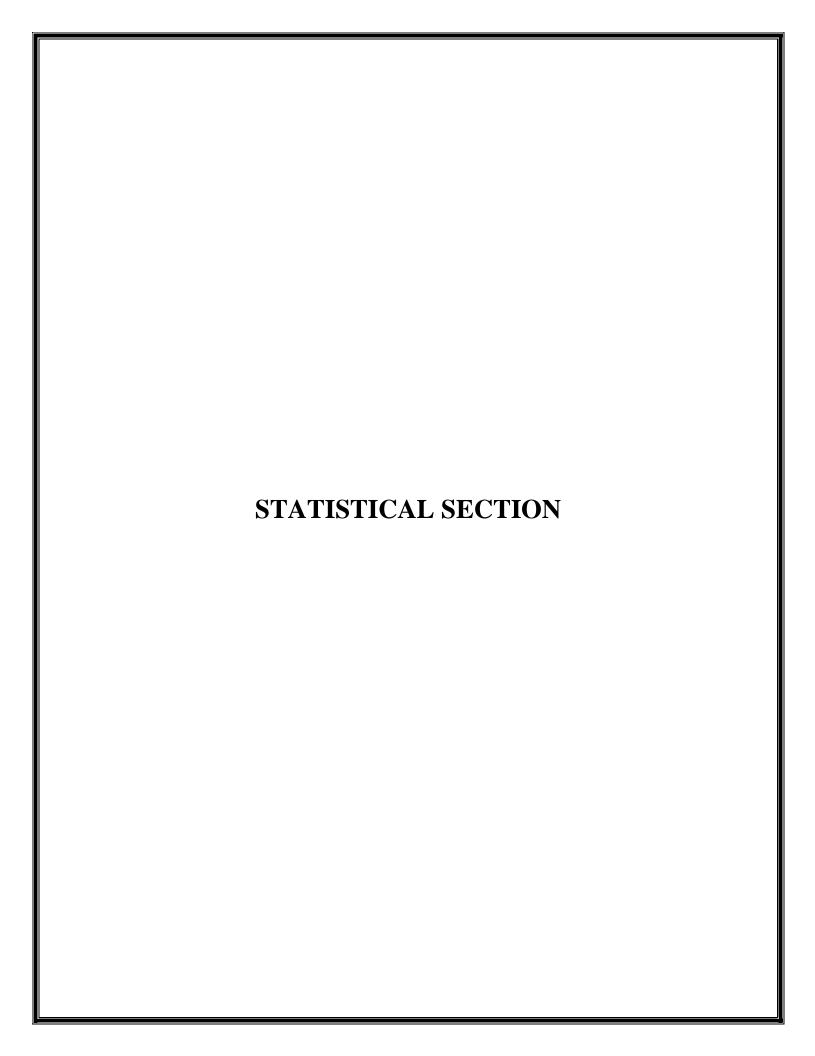
	Budgeted Fi	Amounts nal	A	Actual	Final Pos	nce with Budget sitive sative)
Revenues:						
Total Revenues	\$	-	\$	-	\$	-
Expenditures:						
<b>Total Expenditures</b>				-		-
Excess of Revenues Over (Under) Expenditures				-		
Other Financing Sources						
Transfers In		250,000		250,000		
<b>Total Other Financing Sources</b>		250,000		250,000		-
Net Change in Fund Balance		250,000		250,000		-
Fund Balance - Beginning of Year						
Fund Balance - End of Year	\$	250,000	\$	250,000	\$	-

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Lear/Krebs Intersection Fund
For the Year Ended December 31, 2020

	Budge	eted Amounts Final	Ac	etual	Fina P	ance with al Budget ositive egative)
Revenues:						
Total Revenues	\$		\$	_	\$	
<b>Expenditures:</b>						
Capital Outlay:						
Capital Outlay		76,947		39,301		37,646
Total Expenditures		76,947		39,301		37,646
Excess of Revenues Over						
(Under) Expenditures		(76,947)		(39,301)		37,646
Other Financing Uses						
Transfers Out		(56,865)		(56,865)		_
<b>Total Other Financing Uses</b>		(56,865)		(56,865)		-
Net Change in Fund Balance		(133,812)	(	(96,166)		37,646
Fund Balance - Beginning of Year		19,219		19,219		-
Prior Year Encumbrances Appropriated		76,947		76,947		-
Fund Balance - End of Year	\$	(37,646)	\$	-	\$	37,646

Schedule of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
Fairfield/Brookfield Improvement Fund
For the Year Ended December 31, 2020

	 d Amounts	 Actual	Final Po	nce with Budget sitive gative)
Revenues:				
<b>Total Revenues</b>	\$ -	\$ 	\$	
Expenditures:				
Total Expenditures	 			
Excess of Revenues Over				
(Under) Expenditures	-	-		-
Other Financing Uses				
Transfers Out	 (24,865)	 (24,865)		
<b>Total Other Financing Uses</b>	(24,865)	(24,865)		-
Net Change in Fund Balance	(24,865)	(24,865)		-
Fund Balance - Beginning of Year	24,865	24,865		-
Fund Balance - End of Year	\$ -	\$ -	\$	-





#### Statistical Section

This part of City's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	Page(s)
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	S2-S15
Revenue Capacity  These schedules contain information to help the reader assess the City's most significant local revenue sources, property taxes and municipal income taxes.	S16-S22
Debt Capacity  These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S24-S29
Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	S30-S33
Operating Information  These schedules contain service data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	S34-S38

**Sources:** Unless otherwise noted, the information in these schedules is derived from the basic financial statements for the relevant year.

City of Avon Lake, Ohio Net Position by Component Accrual Basis of Accounting Last Ten Years

	2020	2019	2018
Governmental Activities			
Net Investment in Capital Assets	\$ 43,649,736	\$ 41,911,671	\$ 42,910,011
Restricted	10,208,592	9,450,107	12,190,510
Unrestricted	(16,017,463)	(13,851,128)	(26,178,517)
<b>Total Governmental Activities Net Position</b>	\$ 37,840,865	\$ 37,510,650	\$ 28,922,004
Business Type - Activities			
Net Investment in Capital Assets	\$ 52,123,767	\$ 49,468,981	\$ 47,469,992
Restricted	0	0	0
Unrestricted	12,826,136	9,312,111	7,967,187
<b>Total Business-Type Activities Net Position</b>	\$ 64,949,903	\$ 58,781,092	\$ 55,437,179
Primary Government			
Net Investment in Capital Assets	\$ 95,773,503	\$ 91,380,652	\$ 90,380,003
Restricted	10,208,592	9,450,107	12,190,510
Unrestricted	(3,191,327)	(4,539,017)	(18,211,330)
<b>Total Primary Government Net Position</b>	\$ 102,790,768	\$ 96,291,742	\$ 84,359,183

<sup>(1)</sup> - In 2015 the City implemented GASB Statement No. 68, which restated the 2014 Net Position.

<sup>(2) -</sup> In 2018 the City implemented GASB Statement No. 75, which restated the 2017 Net Position.

2017 (2)	2016	2015	2014 (1)	2013	 2012	 2011
\$ 40,084,385 11,788,817 (22,086,580) \$ 29,786,622	\$ 44,792,875 8,808,675 (8,228,818) \$ 45,372,732	\$ 47,819,200 8,126,696 (10,251,230) \$ 45,694,666	\$ 47,692,149 7,513,366 (8,629,554) 46,575,961	\$ 44,445,366 9,152,098 6,929,989 60,527,453	\$ 44,703,908 7,833,010 7,930,749 60,467,667	\$ 46,558,254 7,757,417 6,860,542 61,176,213
\$ 47,110,023 0 5,212,866 \$ 52,322,889	\$ 44,246,451 0 7,049,592 \$ 51,296,043	\$ 50,834,571 0 117,369 \$ 50,951,940	\$ 43,880,621 1,343,581 7,891,672 53,115,874	\$ 38,036,092 1,353,870 15,355,883 54,745,845	\$ 35,920,203 1,383,230 15,180,871 52,484,304	\$ 34,565,370 1,304,490 14,224,028 50,093,888
\$ 87,194,408 11,788,817 (16,873,714) \$ 82,109,511	\$ 89,039,326 8,808,675 (1,179,226) \$ 96,668,775	\$ 98,653,771 8,126,696 (10,133,861) \$ 96,646,606	\$ 91,572,770 8,856,947 (737,882) 99,691,835	\$ 82,481,458 10,505,968 22,285,872 115,273,298	\$ 80,624,111 9,216,240 23,111,620 112,951,971	\$ 81,123,624 9,061,907 21,084,570 111,270,101

City of Avon Lake, Ohio
Changes in Net Position
Accrual Basis of Accounting
Last Ten Years

	2	020		2019	2018
Program Revenues					
Governmental Activities:					
Charges for Services:					
Security of Persons and Property	\$	453,571	\$	677,959	\$ 553,486
Leisure Time Activities		305,974		762,797	772,868
Community Environment		4,832		3,781	2,840
Basic Utility Services		0		0	0
Transportation		0		188,098	221,287
General Government		739,149		477,718	 426,452
Subtotal - Charges for Services	1,	503,526		2,110,353	1,976,933
Operating Grants and Contributions:				_	_
Security of Persons and Property	1,	484,882		135,633	92,944
Leisure Time Activities		9,885		39,673	54,268
Community Environment		109,001		0	0
Basic Utility Services		0		0	0
Transportation	1,	664,554		1,603,905	1,207,049
General Government		600		320,410	44,706
Subtotal - Operating Grants and Contributions	3,	268,922		2,099,621	1,398,967
Capital Grants and Contributions:			-		
Leisure Time Activities		0		0	0
Transportation		0		536,270	2,017,170
General Government		41,000		0	0
Subtotal - Capital Grants and Contributions		41,000		536,270	2,017,170
<b>Total Governmental Activities Program Revenues</b>	4,	813,448		4,746,244	5,393,070
Business-Type Activities					
Charges for Services:					
Water	16,	448,066	1	14,455,666	13,690,745
Sewer	8,	744,282		7,835,749	7,017,943
Operating Grants and Contributions:					
Water		127,073		217,249	261,737
Sewer		0		0	0
Capital Grants and Contributions					
Water		0		308,250	1,036,250
Sewer		49,089		84,400	607,600
<b>Total Business-Type Activities Program Revenues</b>	25,	368,510	2	22,901,314	22,614,275
<b>Total Primary Government Program Revenues</b>	\$ 30,	181,958	\$ 2	27,647,558	\$ 28,007,345

	2017	2016 2015			2014	 2013	 2012	 2011		
\$	610,426	\$	545,414	\$	460,031	\$	618,555	\$ 476,704	\$ 395,176	\$ 458,276
	781,478		646,179		495,657		493,336	470,814	499,203	463,375
	3,152		8,325		11,515		3,812	0	0	0
	0		0		0		0	7,490	144,040	10,471
	199,964		246,147		206,922		300,721	156,440	158,564	197,409
	459,499		1,086,256		743,508		575,566	 866,938	 636,803	 760,510
	2,054,519		2,532,321		1,917,633		1,991,990	 1,978,386	 1,833,786	 1,890,041
	64,582		4,260		54,107		1,327	31,444	0	1,200
	24,500		1,890		21,618		8,646	9,092	7,782	10,575
	0		0		11,768		0	0	0	22,481
	0		0		0		0	0	0	0
	1,509,818		1,106,175		974,559		875,929	934,353	909,418	900,321
	20,316		56,396		7,282		13,214	24,340	30,421	21,938
	1,619,216		1,168,721		1,069,334		899,116	999,229	947,621	956,515
								 	 _	
	0		0		0		0	0	225,000	0
	762,187		55,400		0		1,179,656	397,058	90,084	769,020
	0		0		0		0	 697	 0	0
	762,187		55,400		0		1,179,656	 397,755	 315,084	 769,020
	4,435,922		3,756,442		2,986,967		4,070,762	 3,375,370	 3,096,491	 3,615,576
1	13,322,903		12,343,359	1	1,300,714		10,225,815	10,965,314	11,344,168	9,766,739
-	6,441,710		5,666,281		5,515,053		5,070,984	4,963,589	5,408,552	5,223,139
	0,,,,10		0,000,201		0,010,000		2,070,20	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	2,.00,002	0,220,100
	282,043		305,784		230,280		314,822	324,886	222,175	473,053
	0		0		322,352		0	5,056	0	39,954
	156,400		66,360		0		224,212	73,200	32,000	75,640
	175,977		66,650		0		291,625	72,150	123,422	2,886,826
2	20,379,033		18,448,434	1	7,368,399		16,127,458	16,404,195	17,130,317	18,465,351
\$ 2	24,814,955	\$	22,204,876	\$ 2	20,355,366	\$ 2	20,198,220	\$ 19,779,565	\$ 20,226,808	\$ 22,080,927

(Continued)

City of Avon Lake, Ohio
Changes in Net Position
Accrual Basis of Accounting
Last Ten Years (Continued)

	2020	2019	2018
Expenses			
Governmental Activities:			
Security of Persons and Property	\$ 11,196,697	\$ 1,151,587	\$ 11,330,517
Public Health	0	0	0
Leisure Time Activities	1,450,787	2,071,149	1,979,149
Community Environment	710,895	687,950	580,475
Basic Utility Services (1)	0	0	0
Transportation	8,377,882	8,366,486	7,461,591
General Government	4,364,779	4,656,345	4,272,344
Interest & Fiscal Charges	612,256	953,438	375,664
<b>Total Governmental Activities Expenses</b>	26,713,296	17,886,955	25,999,740
Business-Type Activities			
Water	11,705,141	12,588,737	11,778,764
Sewer	8,349,728	7,406,292	8,156,152
<b>Total Business-Type Activities Expenses</b>	20,054,869	19,995,029	19,934,916
<b>Total Primary Government Program Expenses</b>	46,768,165	37,881,984	45,934,656
Net (Expense)/Revenue			
Governmental Activities	(21,899,848)	(13,140,711)	(20,606,670)
Business-Type Activities	5,313,641	2,906,285	2,679,359
<b>Total Primary Government Net Expense</b>	(16,586,207)	(10,234,426)	(17,927,311)

2017	2016	2015	2014	2013	2012	2011	
\$ 10,372,536	\$ 10,039,529	\$ 9,003,214	\$ 8,933,432	\$ 8,465,633	\$ 8,534,837	\$ 8,503,399	
0	5,546	29,823	88,023	188,239	140,705	153,410	
1,776,435	1,302,035	1,153,093	1,312,553	1,158,288	1,239,644	1,266,323	
553,662	524,453	459,925	461,484	487,654	473,952	395,885	
0	0	0	0	0	388,614	621,573	
9,078,916	7,536,427	6,739,622	7,473,350	6,236,676	6,157,639	7,264,429	
3,777,011	3,414,524	3,515,818	3,325,069	3,391,591	3,136,087	2,941,143	
470,588	424,664	488,696	431,533	470,790	473,463	523,145	
26,029,148	23,247,178	21,390,191	22,025,444	20,398,871	20,544,941	21,669,307	
10,024,654	10,400,178	12,176,431	9,325,575	9,109,859	9,214,574	9,785,666	
7,194,231	7,742,785	7,079,585	6,058,831	5,796,151	5,259,464	3,834,849	
17,218,885	18,142,963	19,256,016	15,384,406	14,906,010	14,474,038	13,620,515	
43,248,033	41,390,141	40,646,207	37,409,850	35,304,881	35,018,979	35,289,822	
(21,593,226)	(19,490,736)	(18,403,224)	(17,954,682)	(17,023,501)	(17,448,450)	(18,053,731)	
3,160,148	305,471	(1,887,617)	743,052	1,498,185	2,656,279	4,844,836	
(18,433,078)	(19,185,265)	(20,290,841)	(17,211,630)	(15,525,316)	(14,792,171)	(13,208,895)	

(Continued)

Changes in Net Position Accrual Basis of Accounting Last Ten Years (Continued)

	2020	2019	2018
<b>General Revenues and Other Changes in Net Position</b>			
Governmental Activities			
Property and Other Taxes Levied For:			
General Purposes	\$ 4,526,103	\$ 4,524,175	\$ 3,595,471
Debt Service Purpose	293,675	301,864	288,506
Other Purposes	2,055,303	2,049,383	1,883,814
Municipal Income Taxes Levied For:			
General Purposes	12,809,267	12,851,527	11,890,667
Grants and Entitlements not Restricted to			
Specific Programs	1,270,864	1,277,192	1,152,476
Investment Income	427,663	508,868	292,217
Gain on Sale of Capital Assets	18,929	25,444	2,617
All Other Revenues	828,259	190,904	636,284
Transfers	0	0	0
Total Governmental	22,230,063	21,729,357	19,742,052
Business-Type Activities			
Municipal Income Taxes Levied For:			
Sewer	0	0	0
Investment Income	212,436	206,463	93,443
All Other Revenues	642,734	231,165	341,488
Transfers	0	0	0
Total Business-Type Activities	855,170	437,628	434,931
Total Dusiness-Type Metivities	033,170	437,020	454,751
<b>Total Primary Government General Revenues</b>			
and Other Changes in Net Position	23,085,233	22,166,985	20,176,983
Change in Net Position			
Governmental Activities	330,215	8,588,646	(864,618)
Business-Type Activities	6,168,811	3,343,913	3,114,290
Total Primary Government Change in Net Position	\$ 6,499,026	\$ 11,932,559	\$ 2,249,672
Total I Imary Government Change in Pet I osition	Ψ 0,777,020	Ψ 11,732,339	Ψ 2,277,072

<sup>(1) -</sup> In 2013, the City reclassed the Engineering department expenses from Basic Utility Services to General Government.

2017	2016 2015		2014	2013	2012	2011	
\$ 4,109,532	\$ 3,988,090	\$ 3,393,633	\$ 3,272,816	\$ 3,716,672	3,876,214	4,913,620	
292,413	321,191	292,499	285,751	300,607	285,046	0	
1,911,587	1,994,500	1,805,298	1,774,044	1,813,852	1,352,126	0	
11,305,374	11,667,821	10,232,789	9,929,219	9,746,498	9,763,450	9,001,318	
1,116,923	895,131	1,505,059	1,556,651	1,195,278	2,056,510	2,026,080	
197,265	189,676	133,216	143,406	58,145	123,385	259,795	
1,591	23,080	27,905	2,731	1,469	0	37,061	
461,349	89,313	131,530	278,953	263,925	370,066	28,696	
0	0	0	0	(13,159)	25,703	4,137	
19,396,034	19,168,802	17,521,929	17,243,571	17,083,287	17,852,500	16,270,707	
0	0	0	214,650	512,524	473,049	258,615	
3,240	(775)	9,911	18,659	7,034	72,661	127,307	
251,821	39,407	158,471	436,561	230,639	337,426	101,779	
0	0	0	0	13,159	(25,703)	(4,137)	
255,061	38,632	168,382	669,870	763,356	857,433	483,564	
19,651,095	19,207,434	17,690,311	17,913,441	17,846,643	18,709,933	16,754,271	
(2,197,192)	(321,934)	(881,295)	(711,111)	59,786	404,050	(1,783,024)	
3,415,209	344,103	(1,719,235)	1,412,922	2,261,541	3,513,712	5,328,400	
\$ 1,218,017	\$ 22,169	\$ (2,600,530)	\$ 701,811	\$ 2,321,327	\$ 3,917,762	\$ 3,545,376	

City of Avon Lake, Ohio Fund Balances, Governmental Funds Modified Accrual Basis of Accounting Last Ten Years

	2020		2019	2018		2017
General Fund			,			
Nonspendable	\$	235,364	\$ 155,322	\$	141,347	\$ 118,833
Committed		96,482	330,097		351,169	429,429
Assigned		300,416	177,192		60,618	288,322
Unassigned		2,383,988	 2,125,878		1,313,191	1,110,473
Total General Fund		3,016,250	2,788,489		1,866,325	1,947,057
All Other Governmental Funds						
Nonspendable		470,449	531,618		380,096	102,405
Restricted		8,088,292	7,558,647		6,393,727	5,689,588
Committed		9,435,261	10,104,856		8,414,997	10,370,333
Assigned		333,265	87,418		87,418	87,418
Unassigned (Deficit)		(134,303)	(173,131)		(6,639,437)	 (6,966,288)
<b>Total All Other Governmental Funds</b>		18,192,964	18,109,408		8,636,801	9,283,456
<b>Total Governmental Funds</b>	\$	21,209,214	\$ 20,897,897	\$	10,503,126	\$ 11,230,513

 2016	2015 2014		2013		2012		 2011		
\$ 70,880	\$	67,966	\$	112,319	\$	149,282	\$	154,115	\$ 147,081
442,006 920,391		261,380 1,216,648		278,633 1,710,552		384,401 2,203,130		365,421 1,971,632	390,996 2,145,213
1,040,308		1,220,231		760,805		331,507		636,982	671,702
 2,473,585		2,766,225		2,862,309		3,068,320		3,128,150	 3,354,992
151,595		296,051		234,170		70,355		80,426	90,173
6,114,011		5,408,042		3,302,014		5,303,791		2,603,420	2,463,198
8,536,885		5,702,131		6,698,389		6,365,290		6,635,452	5,743,801
87,418		87,418		87,921		143,428		145,545	145,515
(6,807,634)		(4,276,494)		(2,120,540)		(230,119)		(240,094)	(302,207)
8,082,275		7,217,148	•	8,201,954		11,652,745		9,224,749	8,140,480
\$ 10,555,860	\$	9,983,373	\$	11,064,263	\$	14,721,065	\$	12,352,899	\$ 11,495,472

# City of Avon Lake, Ohio Changes in Fund Balances, Governmental Funds Modified Accrual Basis of Accounting Last Ten Years

	2020	2019	2018
Revenues			
Property and Other Taxes	\$ 6,859,658	\$ 6,874,935	\$ 6,154,376
Municipal Income Taxes	12,383,810	12,763,965	11,775,124
Intergovernmental	4,338,585	3,155,191	2,412,554
Interest	427,663	508,868	292,217
Fees, Licenses and Permits	264,135	251,006	320,828
Fines and Forfeitures	295,808	366,913	328,608
Charges for Services	872,812	1,288,428	1,229,239
Contributions and Donations	52,846	46,046	83,536
Special Assessments	220,722	224,594	228,025
All Other Revenues	1,095,748	327,462	359,581
<b>Total Revenues</b>	26,811,787	25,807,408	23,184,088
Expenditures			
Current:			
Security of Persons and Property	9,907,382	9,549,104	9,394,471
Public Health Services	0	0	13,317
Leisure Time Activities	1,031,640	1,427,973	1,528,769
Community Environment	651,403	531,816	510,854
Basic Utility Services (1)	0	0	0
Transportation	4,858,916	4,080,465	4,152,369
General Government	3,617,155	3,646,641	3,601,142
Capital Outlay	4,293,788	6,878,916	8,950,165
Debt Service:	, ,	, ,	
Principal Retirement	1,825,001	1,120,543	1,049,566
Interest and Fiscal Charges	622,192	757,016	401,123
Bond Issuance Costs	0	240,549	11,500
Total Expenditures	26,807,477	28,233,023	29,613,276
Excess of Revenues Over			
(Under) Expenditures	4,310	(2,425,615)	(6,429,188)

2017	2016	2015	2014	2013	2012	2011	
\$ 6,329,612	\$ 6,280,195	\$ 5,542,344	\$ 5,393,371	\$ 5,823,203	\$ 5,452,174	\$ 5,492,222	
11,191,207	12,343,455	10,537,547	10,424,202	9,528,994	9.407.646	9,404,479	
2,614,311	2,144,101	2,677,043	2,975,550	2,768,724	2,860,391	3,904,539	
197,265	189,676	133,216	143,406	58,145	123,385	259,795	
316,657	421,148	292,465	283,496	314,258	264,386	248,856	
376,244	357,291	391,869	379,546	363,806	343,231	349,213	
1,729,626	1,732,212	1,095,404	1,088,715	1,094,002	1,102,449	908,736	
45,617	4,550	10,209	10,005	13,619	12,335	0	
236,923	339,961	330,281	398,003	376,113	465,612	410,275	
443,768	89,313	131,530	279,397	513,815	117,416	139,565	
23,481,230	23,901,902	21,141,908	21,375,691	20,854,679	20,149,025	21,117,680	
9,182,784	8,526,874	8,580,683	8,284,112	8,043,110	8,375,212	8,309,778	
0	77,920	81,250	80,000	176,361	150,834	153,410	
1,295,348	943,592	834,646	898,760	899,472	917,967	919,497	
485,603	481,223	474,261	452,526	472,910	482,536	396,484	
0	0	0	0	0	388,614	667,103	
4,391,691	4,504,531	4,079,694	3,980,188	3,896,164	4,456,045	6,031,554	
3,091,800	2,873,869	3,083,760	2,860,068	2,921,343	2,553,332	2,720,378	
11,049,269	4,453,527	3,673,188	5,255,871	2,130,676	508,078	1,795,595	
1 176 000	1 907 520	1 104 422	2.059.009	1 260 202	1 126 027	1 062 942	
1,176,908	1,807,539	1,104,432	2,958,998	1,260,302	1,136,937	1,062,842	
402,100	237,478	330,506	379,746	414,542	462,746	481,950	
63,899	25,468	83,453	9,955	10,650	20,069	0	
31,139,402	23,932,021	22,325,873	25,160,224	20,225,530	19,452,370	22,538,591	
(7,658,172)	(30,119)	(1,183,965)	(3,784,533)	629,149	696,655	(1,420,911)	

(Continued)

## Changes in Fund Balances, Governmental Funds Modified Accrual Basis of Accounting Last Ten Years (Continued)

	2020	2019	2018
Other Financing Sources (Uses)			
Refunding Bonds Issued	0	0	0
Premium on Bond Issuance	0	160,745	0
Payment to Refunded Bond Escrow Account	0	0	0
Transfers In	3,215,539	1,939,121	2,893,838
Transfers Out	(3,215,539)	(1,939,121)	(2,893,838)
Sale of Capital Assets	50,744	25,444	12,376
Bond Anticipation Notes Issued	0	0	0
Premium on Notes Issued	0	0	0
Inception of Capital Lease	0	0	0
Promissory Notes Issued	0	0	0
Bond Proceeds	0	9,360,000	0
Loan Proceeds	256,263	3,274,197	5,689,425
<b>Total Other Financing Sources (Uses)</b>	307,007	12,820,386	5,701,801
Net Change in Fund Balances	\$ 311,317	\$ 10,394,771	\$ (727,387)
Debt Service as a Percentage of Noncapital Expenditures	10.55%	8.33%	6.80%

<sup>(1) -</sup> In 2013, the City reclassed the Engineering department expenditures from Basic Utility Services to General Government.

2017	2016	2015	2014	2013	2012	2011
0	0	0	0	0	765,000	0
0	0	0	0	0	11,122	0
0	0	(3,234,044)	0	0	(756,053)	0
10,426,368	3,294,701	5,307,197	1,810,984	3,677,999	1,747,894	2,291,517
(10,426,368)	(3,294,701)	(5,307,197)	(1,810,984)	(3,714,762)	(1,722,191)	(2,287,380)
1,591	23,736	27,905	2,731	21,138	0	37,061
0	0	0	0	1,743,000	0	1,071,000
0	0	344,216	0	11,642	0	2,900
329,484	0	0	0	0	0	0
0	0	0	0	0	0	0
0	0	2,964,998	0	0	0	0
8,001,750	578,870	0	125,000	0	115,000	0
8,332,825	602,606	103,075	127,731	1,739,017	160,772	1,115,098
\$ 674,653	\$ 572,487	\$ (1,080,890)	\$ (3,656,802)	\$ 2,368,166	\$ 857,427	\$ (305,813)
7.13%	10.13%	7.45%	15.36%	9.08%	8.82%	8.10%

Assessed Valuations and Estimated Actual Values of Taxable Property Last Ten Years

					Tangible Perso	onal Property	
			Real Property		Public 1	Utility	-
	Assess	ed Val	lue	Estimated		Estimated	_
Collection	 Residential/		Other	Actual	Assessed	Actual	
Year	 Agricultural		Real Estate	Value	 Value	Value	_
2020	\$ 834,341,780	\$	115,506,280	\$2,713,851,600	\$ 64,726,250	\$73,552,557	
2019	822,000,240		115,185,740	2,677,674,229	65,134,520	74,016,500	
2018	735,234,640		92,341,760	2,364,504,000	54,808,360	62,282,227	
2017	721,156,790		94,388,670	2,330,129,886	51,256,120	58,245,591	
2016	714,330,370		91,450,730	2,302,231,714	43,768,750	49,737,216	
2015	656,953,220		91,620,740	2,138,782,743	39,187,470	44,531,216	
2014	647,831,640		91,423,030	2,112,156,200	38,214,330	43,425,375	
2013	639,492,550		89,718,790	2,083,460,971	56,087,710	63,736,034	
2012	685,489,510		88,643,530	2,211,808,686	55,420,640	62,978,000	
2011	679,942,600		88,859,130	2,196,576,371	57,136,730	64,928,102	

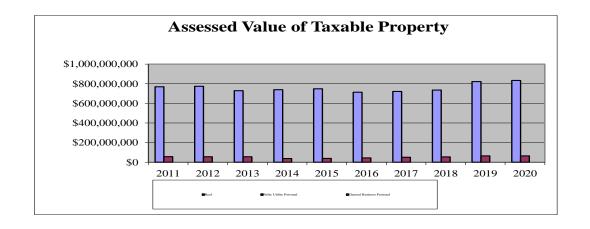
Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. 23 percent for inventories.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10 percent, 2 1/2 percent and homestead exemptions before being billed.

Source: Lorain County Auditor

To	otal		
Assessed Value	Estimated Actual Value	Ratio	Direct Tax Rate
\$ 1,014,574,310	\$2,787,404,157	36.40%	\$ 8.04
1,002,320,500	2,751,690,729	36.43%	8.04
882,384,760	2,426,786,227	36.36%	8.08
866,801,580	2,388,375,477	36.29%	8.08
849,549,850	2,351,968,930	36.12%	8.10
787,761,430	2,183,313,959	36.08%	8.12
777,469,000	2,155,581,575	36.07%	8.13
785,299,050	2,147,197,005	36.57%	8.13
829,553,680	2,274,786,686	36.47%	7.34
825,938,460	2,261,504,474	36.52%	7.34



Property Tax Rates – Direct and Overlapping Governments
(Per \$1,000 of Assessed Valuation)

Last Ten Years

Unvoted Millage	Collection Year 2020	Collection Year 2019	Collection Year 2018	Collection Year 2017
General	\$ 3.60	\$ 3.60	\$ 3.60	\$ 3.60
Fireman's Fund	0.30	0.30	0.30	0.30
Police Pension	0.30	0.30	0.30	0.30
Total Unvoted Millage	4.20	4.20	4.20	4.20
Voted Millage				
2000 Charter Current Expense	1.50	1.50	1.50	1.50
2008 Bond	0.33	0.34	0.38	0.38
2009 Ambulance & EMS	- 2.00	2.00	2.00	2.00
2012 Ambulance & EMS	2.00	2.00	2.00	2.00
Total Voted Millage	3.83	3.84	3.88	3.88
Total Millage	\$ 8.03	\$ 8.04	\$ 8.08	\$ 8.08
Overlapping Rates by Taxing District City of Avon Lake				
Residential/Agricultural Effective Rate	\$ 7.1642	\$ 7.1781	\$ 7.4858	\$ 7.4944
Commercial/Industrial and Public Utility Effective Rate	7.5281	8.0800	8.0800	7.9870
General Business and Public Utility Personal Property	8.0300	8.0400	8.0800	8.0800
Avon Lake School District				
Residential/Agricultural Effective Rate	39.0469	39.2148	43.0180	43.1994
Commercial/Industrial and Public Utility Effective Rate	49.8200	49.7422	57.4012	54.9694
General Business and Public Utility Personal Property	69.2430	69.4100	72.2800	72.6900
Lorain County				
Residential/Agricultural Effective Rate	13.1644	13.1882	14.1817	14.2006
Commercial/Industrial and Public Utility Effective Rate	13.2344	13.0638	14.4874	14.4165
General Business and Public Utility Personal Property	15.0820	15.0820	15.0820	15.0820
Special Taxing Districts (1)				
Residential/Agricultural Effective Rate	4.3887	4.3969	4.8128	4.8266
Commercial/Industrial and Public Utility Effective Rate	4.4252	4.3767	4.8943	4.8377
General Business and Public Utility Personal Property	5.2500	5.2500	5.2500	5.2500

Source: Lorain County Auditor

<sup>(1)</sup> Lorain County Joint Vocational School District and Avon Lake Public Library

Collection Year 2016	Collection Year 2015	Collection Year 2014	Collection Year 2013	Collection Year 2012	Collection Year 2011
\$ 3.60 0.30 0.30					
4.20	4.20	4.20	4.20	4.20	4.20
1.50 0.40	1.50 0.42	1.50 0.43	1.50 0.43	1.50 0.39	1.50 0.39
2.00	2.00	2.00	2.00	1.25	1.25
3.90	3.92	3.93	3.93	3.14	3.14
\$ 8.10	\$ 8.12	\$ 8.13	\$ 8.13	\$ 7.34	\$ 7.34
\$ 7.5170	\$ 7.7490	\$ 7.7610	\$ 7.7630	\$ 6.8917	\$ 6.8907
7.9640 8.1000	7.9884 8.1200	8.0016 8.1300	8.0090 8.1300	7.2862 7.3400	7.2847 7.3400
43.4947	46.6387	47.1799	39.3201	36.3220	36.6250
54.8818 72.6900	56.7991 74.5700	57.3566 75.1000	49.5474 67.2300	48.4658 65.5700	48.7681 65.8900
14.3715	14.0857	14.0927	12.8534	12.2226	12.2143
13.7749	13.7749	13.7186	12.5193	12.4841	12.3890
15.0820	14.4820	14.4820	13.6550	13.6900	13.6900
4.8283	5.1100	5.1134	5.1161	4.9184	3.7588
4.7883	4.7956	4.7728	4.7762	4.8177	3.7564
5.2500	5.2500	5.2500	5.2500	5.2500	4.2500

#### Property Tax Levies and Collections Last Ten Years

Year	Current Tax Levy	Co	Current Tax llections (1)	(	Percent of Current Tax Collections o Tax Levy	elinquent Tax ollections	 Total Tax Collections	Tax C	nt of Total Collections Fax Levy	Οι	cumulated itstanding elinquent Taxes	Delin	centage of quent Taxes urrent Tax Levy
2020	\$ 7,267,858	\$	6,383,085		87.83%	\$ 73,579	\$ 6,456,664	8	88.84%	\$	173,847		2.39%
2019	7,289,264		7,175,918		98.45%	93,870	7,269,788	Ģ	99.73%		158,296		2.17%
2018	6,692,792		6,438,197		96.20%	102,487	6,540,684	Ģ	97.73%		158,810		2.37%
2017	6,572,706		6,478,101		98.56%	131,722	6,609,823	10	00.56%		172,188		2.62%
2016	6,452,483		6,345,423		98.34%	117,559	6,462,982	10	00.16%		188,269		2.92%
2015	6,141,076		6,056,711		98.63%	152,679	6,209,390	10	01.11%		164,684		2.68%
2014	6,070,204		5,959,788		98.18%	130,919	6,090,707	10	00.34%		215,597		3.55%
2013	6,138,888		6,024,471		98.14%	139,194	6,163,665	10	00.40%		303,289		4.94%
2012	5,776,842		5,634,246		97.53%	119,655	5,753,901	9	99.60%		303,401		5.25%
2011	5,751,945		5,574,744		96.92%	129,590	5,704,334	ģ	99.17%		286,221		4.98%
2010	5,698,741		5,314,413		93.26%	115,039	5,429,452	ģ	95.27%		531,893		9.33%

Source: Lorain County Auditor

Note: The County is aware of the requirement to report delinquent tax collections by levy year rather than by collection year. The County's current computer system tracks levy amounts by either current levy or delinquent levy. Once amounts become part of the delinquent levy, the ability to track information by levy year is lost. The County is looking at options to provide this information in the future.

<sup>(1)</sup> State reimbursement of rollback and homestead exemptions are included.

City of Avon Lake, Ohio Principal Taxpayers – Real Estate Tax 2020 and 2011

	2020						
	Real Property	Percentage of Real					
Taxpayer	Assessed Valuation (1)	Assessed Valuation					
American Transmission Systems Inc	\$ 31,332,750	3.13 %					
NRG Power Midwest LP	17,998,270	1.80 %					
Cleveland Electric Illuminating Co	12,626,480	1.26 %					
Ford Motor Company	11,266,430	1.12 %					
Polyone Corporation	8,733,210	0.87 %					
Orion Power Midwest LP	8,137,840	0.81 %					
182 Somerset Realty LLC	5,804,930	0.58 %					
Great Lakes Senior Living Communities LLC	5,552,710	0.55 %					
Towne Care Center LLC	4,341,500	0.43 %					
Noveon Inc	3,910,950	0.39 %					
Total	\$ 109,705,070	10.94 %					
Total Assessed Valuation	\$1,002,320,500						

2011

	2011							
	Real Property	Percentage of Real						
Taxpayer	Assessed Valuation (1)	Assessed Valuation						
Orion Power Midwest LP	\$ 60,084,840	7.35 %						
Cleveland Electric	10,806,310	1.32 %						
Legacy Pointe LTD	4,931,310	0.60 %						
Ford Motor Company	4,917,190	0.60 %						
American Transmission Systems Inc	4,201,940	0.51 %						
Polyone Corporation	4,141,730	0.51 %						
181 Somerset Realty LLC	3,405,920	0.42 %						
Avon Lake Village LLC	2,937,060	0.36 %						
Margam Investment	2,421,590	0.30 %						
Waterside Crossings LTD	2,332,900	0.29 %						
Total	\$ 100,180,790	12.26 %						
		<del></del>						
Total Assessed Valuation	\$ 817,590,679							

Source: Lorain County Auditor

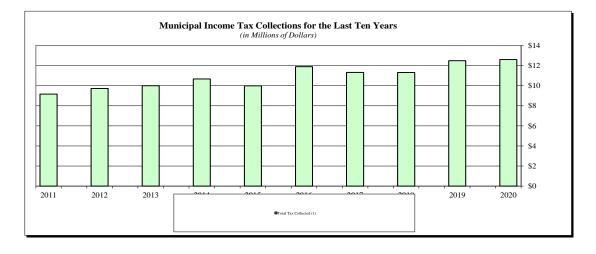
<sup>(1)</sup> The amounts presented represent the assessed values upon which 2019 and 2010 collections were based.

Municipal Income Tax Revenue Base and Collections Cash Basis Last Ten Years

Tax Year	Tax Rate	Total Tax Collected (1)
2020	1.50%	\$ 12,604,122
2019	1.50%	12,488,574
2018	1.50%	11,314,759
2017	1.50%	11,320,836
2016	1.50%	11,895,371
2015	1.50%	9,992,454
2014	1.50%	10,668,132
2013	1.50%	9,999,500
2012	1.50%	9,724,368
2011	1.50%	9,167,096

(1) The information was provided by the Regional Income Tax Agency (RITA) and is calculated on a cash basis.

Note: The City is prohibited by statute from presenting information regarding individual taxpayers.





City of Avon Lake, Ohio
Ratio of Outstanding Debt to Total
Personal Income and Debt Per Capita Last Ten Years

	Governmental Activities										
Year	General Obligation Bonds (1)	Special Assessment Bonds	OWDA Loans	OPWC Loans	Notes Payable	Capital Leases	Other Debt				
2020	\$12,022,567	\$0	\$18,344,795	\$149,372	\$0	\$144,680	\$0				
2019	13,198,553	225,417	18,492,868	155,830	0	190,511	0				
2018	4,327,799	445,834	15,398,377	168,747	0	235,194	0				
2017	5,121,540	659,522	8,709,698	181,664	0	278,757	0				
2016	5,925,733	867,458	782,318	162,499	0	0	23,000				
2015	6,745,040	1,147,817	226,302	175,416	626,204	0	46,000				
2014	7,009,404	1,415,685	232,081	188,333	626,784	0	69,000				
2013	7,807,179	1,675,983	237,675	70,000	2,510,728	0	92,000				
2012	8,595,954	1,928,697	0	76,666	938,972	0	135,000				
2011	9,063,612	2,055,283	0	83,333	1,073,610	7,821	94,418				

<sup>(1)</sup> Amounts include associated premiums

Note: Population and Personal Income data are presented on Demographic and Economic Statistics

	Busi	ness-Type Activities					
General Obligation Bonds (1)	igation Capital OWDA		Other Debt	Mortgage Revenue Bond	Total Debt	Percentage of Personal Income	Per Capita
\$8,503,692	\$0	\$122,234,936	\$0	\$2,507,320	\$163,907,362	17.77%	\$7,259
9,021,242	0	124,272,340	0	3,113,698	168,670,459	18.28%	7,470
2,361,342	0	121,442,001	0	3,720,076	148,099,370	16.05%	6,559
2,579,327	0	108,833,549	0	3,876,454	130,240,511	14.12%	5,768
2,792,312	0	75,706,390	0	3,982,832	90,242,542	9.78%	3,996
3,005,297	0	49,041,258	0	4,727,210	65,740,544	7.13%	2,911
3,218,282	0	46,068,004	0	6,210,000	65,037,573	7.05%	2,880
4,225,645	8,870	40,682,410	0	6,595,000	63,905,490	6.93%	2,830
5,177,681	36,017	39,988,768	0	7,545,000	64,422,755	6.98%	2,853
5,727,803	4,711	38,472,429	247,638	8,460,000	65,290,658	7.08%	2,891

### City of Avon Lake, Ohio

### Ratio of General Obligation Bonded Debt to Estimated Actual Value and Net Bonded Debt per Capita Last Ten Years

<u>Year</u>	Population (1)	Estimated Actual Value of Taxable Property (2)	Net Bonded Debt (3)	Ratio of Net Bonded Debt to Estimated Actual Value of Taxable Property	Net Bonded Debt Per Capita
2020	22,581	\$2,787,404,157	\$20,765,324	0.74 %	\$920
2019	22,581	2,751,690,729	21,570,111	0.78 %	955
2018	22,581	2,426,786,227	6,689,141	0.28 %	296
2017	22,581	2,388,375,477	7,700,867	0.32 %	341
2016	22,581	2,351,968,930	8,718,045	0.37 %	386
2015	22,581	2,183,313,959	9,750,337	0.45 %	432
2014	22,581	2,155,581,575	10,227,686	0.47 %	453
2013	22,581	2,147,197,005	22,380,176	1.04 %	991
2012	22,581	2,274,786,686	13,635,388	0.60 %	604
2011	22,581	2,261,504,474	14,672,215	0.65 %	650

#### Sources:

(1) Source: U. S. Census, 2010

(2) Lorain County Auditor

(3) Includes all general obligation bonded debt with the exception of Special Assessment debt minus the debt service fund balance available to pay the general obligation debt.

### City of Avon Lake, Ohio

Computation of Direct and Overlapping Governmental Activities Debt December 31, 2020

Jurisdiction	Governmental Activities Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City
Direct - City of Avon Lake	440.000 7.5	100.000	
General Obligation Bonds, net	\$12,022,567	100.00%	\$ 12,022,567
Special Assessment Bonds, net	0	100.00%	0
OPWC Loan	149,372	100.00%	149,372
OWDA Loan	18,344,795	100.00%	18,344,795
Capital Leases	144,680	100.00%	144,680
Total Direct Debt	30,661,414		30,661,414
Overlapping			
Avon Lake City School District (2)	31,300,935	100.00%	31,300,935
Lorain County (3)	21,605,000	13.66%	2,951,243
<b>Total Overlapping Debt</b>	52,905,935		34,252,178
Total	\$ 83,567,349		\$ 64,913,592

Source: Lorain County Auditor

<sup>(1)</sup> Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation.

<sup>(2)</sup> Debt outstanding as of June 30, 2019

<sup>(3)</sup> Debt outstanding as of December 31, 2019 (latest information available)

# City of Avon Lake, Ohio Legal Debt Margin Last Ten Years

		2020		2019		2018		2017
Total Assessed Property Value	\$	1,014,574,310	\$	1,002,320,500	\$	882,384,760	\$	866,801,580
Total Assessed Froperty Value	ф	1,014,374,310	φ	1,002,320,300	ф	882,384,700	φ	000,001,500
Overall Legal Debt Limit								
(10 ½ % of Assessed Valuation)		106,530,303		105,243,653		92,650,400		91,014,166
(10 /2 /0 01 /155essed * andation)		100,550,505		103,243,033	_	72,030,400	_	71,014,100
Debt Outstanding:								
General Obligation Bonds	\$	12,022,567	\$	13,198,553	\$	4,327,799	\$	5,121,540
General Obligation Bonds - Enterprise		8,503,692		9,021,242		2,361,342		2,579,327
Special Assessment Bonds		0		225,417		445,834		659,522
Notes Payable		0		0		7,793,616		8,303,351
OPWC Loans		149,372		155,830		168,747		181,664
OWDA Loans		18,344,795		18,492,868		15,398,377		8,709,698
OWDA Loans - Enterprise		122,234,936		124,272,340		121,442,001		108,833,549
Mortgage Revenue Bonds		2,507,320		3,113,698		3,720,076		3,876,454
Total Gross Indebtedness		163,762,682		168,479,948		155,657,792		138,265,105
Less:								
General Obligation Bonds - Enterprise		(8,503,692)		(9,021,242)		(2,361,342)		(2,579,327)
Special Assessment Bonds		0		(225,417)		(445,834)		(659,522)
OPWC Loans		(149,372)		(155,830)		(168,747)		(181,664)
OWDA Loans		(18,344,795)		(18,492,868)		(15,398,377)		(8,709,698)
OWDA Loans - Enterprise		(122,234,936)		(124,272,340)		(121,442,001)		(108,833,549)
Mortgage Revenue Bonds		(2,507,320)		(3,113,698)		(3,720,076)		(3,876,454)
General Obligation Bond Retirement Fund Balance		239,065		(649,684)		0_		0_
Total Net Debt Applicable to Debt Limit		12,261,632		12,548,869		12,121,415		13,424,891
Legal Debt Margin Within 10 ½ % Limitations	\$	94,268,671	\$	92,694,784	\$	80,528,985	\$	77,589,275
Legal Debt Margin as a Percentage of the Debt Limit		88.49%		88.08%		86.92%		85.25%
Unvoted Debt Limitation	\$	55,801,587	\$	55,127,628	\$	48,531,162	\$	47,674,087
(5 ½ % of Assessed Valuation)								
,								
Total Gross Indebtedness	\$	163,762,682	\$	168,479,948	\$	155,657,792	\$	138,265,105
Less:								
General Obligation Bonds - Enterprise		(8,503,692)		(9,021,242)		(2,361,342)		(2,579,327)
Special Assessment Bonds		0		(225,417)		(445,834)		(659,522)
OPWC Loans		(149,372)		(155,830)		(168,747)		(181,664)
OWDA Loans		(18,344,795)		(18,492,868)		(15,398,377)		(8,709,698)
OWDA Loans - Enterprise		(122,234,936)		(124,272,340)		(121,442,001)		(108,833,549)
Mortgage Revenue Bonds		(2,507,320)		(3,113,698)		(3,720,076)		(3,876,454)
General Obligation Bond Retirement Fund Balance		239,065		(649,684)		0		0
Net Debt Within 5 ½ % Limitations		12,261,632		12,548,869		12,121,415		13,424,891
Unvoted Legal Debt Margin Within 5 ½ % Limitations	\$	43,539,955	\$	42,578,759	\$	36,409,747	\$	34,249,196
W								
Unvoted legal Debt Margin as a Percentage of the Unvoted Debt Limitation		78.03%		77.24%		75.02%		71.84%
Onvoicu Deut Limitation		76.03%		11.24%		73.02%		/1.04%

Source: City Financial Records

	2016		2015	2014			2013		2012		2011
\$	849.549.850	\$	787,761,430	\$	777,469,000	\$	785,299,050	\$	829,553,680	\$	825,938,460
Ψ	649,549,650	Ψ	787,701,430	Ψ	777,409,000	φ	783,299,030	Ψ	829,333,080	Ψ	823,938,400
	20 202 724		82,714,950		01 624 245		82,456,400		97 102 126		06 702 520
	89,202,734		62,714,930		81,634,245		82,430,400	-	87,103,136		86,723,538
\$	5,925,733	\$	6,745,040	\$	7,009,404	\$	7,807,179	\$	8,595,954	\$	9,063,612
Ф	2,792,312	Ф	3,005,297	Ф	3,218,282	Ф	4,225,645	Ф	5,177,681	Ф	5,727,803
	867,458		1,147,817		1,415,685		1,675,983		1,928,697		2,055,283
	14,435,160		5,879,628		5,976,740		2,717,728		938,972		1,073,610
	162,499		175,416		188,333		70,000		76,666		83,333
	782,318		226,302		232,081		237,675		70,000		03,333
	75,706,390		49,041,258		46,068,004		40,682,410		39,988,768		38,472,429
	3,982,832		4,274,210		6,210,000		6,595,000		7,545,000		8,460,000
	104,654,702		70,494,968		70,318,529		64,011,620		64,251,738	-	64,936,070
	(2,792,312)		(3,005,297)		(3,218,282)		(4,225,645)		(5,177,681)		(5,727,803)
	(867,458)		(1,147,817)		(1,415,685)		(1,675,983)		(1,928,697)		(2,055,283)
	(162,499)		(175,416)		(188,333)		(70,000)		(76,666)		(83,333)
	(782,318)		(226,302)		(232,081)		(237,675)		0		0
	(75,706,390)		(49,041,258)		(46,068,004)		(40,682,410)		(39,988,768)		(38,472,429)
	(3,982,832)		(4,274,210)		(6,210,000)		(6,595,000)		(7,545,000)		(8,460,000)
	0		0		0		(177,555)		(138,247)		(119,200)
	20,360,893		12,624,668		12,986,144		10,347,352		9,396,679		10,018,022
\$	68,841,841	\$	70,090,282	\$	68,648,101	\$	72,109,048	\$	77,706,457	\$	76,705,516
	77.17%		84.74%		84.09%		87.45%		89.21%		88.45%
\$	46,725,242	\$	43,326,879	\$	42,760,795	\$	43,191,448	\$	45,625,452	\$	45,426,615
\$	104,654,702	\$	70,494,968	\$	70,318,529	\$	64,011,620	\$	64,251,738	\$	64,936,070
	(2,792,312)		(3,005,297)		(3,218,282)		(4,225,645)		(5,177,681)		(5,727,803)
	(867,458)		(1,147,817)		(1,415,685)		(1,675,983)		(1,928,697)		(2,055,283)
	(162,499)		(175,416)		(188,333)		(70,000)		(76,666)		(83,333)
	(782,318)		(226,302)		(232,081)		(237,675)		0		0
	(75,706,390)		(49,041,258)		(46,068,004)		(40,682,410)		(39,988,768)		(38,472,429)
	(3,982,832)		(4,274,210)		(6,210,000)		(6,595,000)		(7,545,000)		(8,460,000)
	0		0		0		(177,555)		(138,247)		(119,200)
	20,360,893		12,624,668		12,986,144		10,347,352		9,396,679		10,018,022
\$	26,364,349	\$	30,702,211	\$	29,774,651	\$	32,844,096	\$	36,228,773	\$	35,408,593
	56.42%		70.86%		69.63%		76.04%		79.40%		77.95%

### City of Avon Lake, Ohio

#### Demographic and Economic Statistics Last Ten Years

Year	Population (1)	Total Personal Income (5)	Personal Income Per Capita (1)	Median Household Income (1)	Median Age (1)	Educational Attainment: Bachelor's Degree or Higher (1)
2020	22,581	\$922,614,498	\$40,858	\$77,060	41.9	49.3%
2019	22,581	922,614,498	40,858	77,060	41.9	49.3%
2018	22,581	922,614,498	40,858	77,060	41.9	49.3%
2017	22,581	922,614,498	40,858	77,060	41.9	49.3%
2016	22,581	922,614,498	40,858	77,060	41.9	49.3%
2015	22,581	922,614,498	40,858	77,060	41.9	49.3%
2014	22,581	922,614,498	40,858	77,060	41.9	49.3%
2013	22,581	922,614,498	40,858	77,060	41.9	49.3%
2012	22,581	922,614,498	40,858	77,060	41.9	49.3%
2011	22,581	922,614,498	40,858	77,060	41.9	49.3%
2010	22,581	922,614,498	40,858	77,060	41.9	49.3%

<sup>(1)</sup> Source: U. S. Census, 2010

<sup>(2)</sup> Source: Ohio Department of Education Website: "http://www.ode.state.oh.us/"
(3) Source: Ohio Labor Market Information (www.ohiolmi.com) using annual averages per year
(4) Source: Lorain County Auditor, latest information available

<sup>(5)</sup> Computation of per capita personal income multiplied by population

School Enrollment (2)	Lorain County Unemployment Rate (3)	Average Value of Residential Property (4)	Total Assessed Property Value (4)
3,772	5.2%	\$236,271	\$ 1,014,574,310
3,772	5.2%	236,271	1,002,320,500
3,772	5.2%	236,271	882,384,760
3,742	5.1%	235,270	866,801,580
3,700	5.8%	235,270	849,549,850
3,640	5.6%	218,583	787,761,430
3,543	5.7%	218,758	777,469,000
3,575	8.1%	217,034	785,299,050
3,718	8.1%	217,406	829,553,680
3,781	8.3%	231,737	825,938,460
3,689	9.4%	230,941	817,590,679

## City of Avon Lake, Ohio Principal Municipal Income Tax Withholders Current and Nine Years Ago

#### 2020

Employer	Number of Employees
Ford Motor Company	2,107
Avient Corporation	2,047
Lubrizol Advances Materials	1,731
Avon Lake City Schools	705
Grace Management Svcs Inc	427
Minute Men Select	408
City of Avon Lake	314
Riser Foods	274
Discount Drug Mart	242
Hinkley Lighting	149
Total	8,856
Total Estimated Employment within the City	N/A

#### 2011

Employer	Number of Employees
Ford UAW Enemployement Ben Plan	1,677
Ford Motor Company	1,454
Avon Lake City Schools	770
Polyone Corporation	635
City of Avon Lake	353
Western/Scott Fetzer	227
Lubrizol Advances Materials	215
Grace Management Services	174
Riser Foods Company	159
Orion Power Operating Services	150
Total	5,814
Total Estimated Employment within the City	N/A

Source: Regional Income Tax Agency (RITA)

N/A - Information not available

## City of Avon Lake, Ohio Full-Time City Employees by Function/Program Last Ten Years

Function/Program	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
General Government										
Council	5	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00	5.00
Finance	5.5	5.50	5.50	5.50	5.50	6.50	6.50	5.00	4.50	4.50
Law	3	3.00	3.00	3.00	3.00	2.50	2.50	3.00	3.50	3.00
Administration	2.5	2.50	2.50	2.50	2.50	3.00	3.00	3.00	5.00	3.00
Engineer	5.5	5.50	5.50	5.50	5.50	5.50	5.50	5.00	5.00	4.50
Court	10	10.00	10.00	10.00	10.00	8.50	8.50	6.50	6.50	6.50
Security of Persons and Property										
Police	30	29.00	30.00	32.50	29.00	31.00	34.00	33.00	32.00	31.50
Police - Dispatchers/Office/Other	16	16.00	16.00	8.00	16.00	15.50	15.50	13.50	15.50	14.00
Police - Animal Wardens	_	-	-	1.00	-	0.50	0.50	1.00	0.50	0.50
Fire	30	30.00	30.00	28.00	28.00	28.00	28.00	28.00	29.00	29.00
Fire - Secretary - Other	3	3.00	3.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Leisure Time Activities										
Recreation	12	30.50	30.50	30.50	30.50	13.50	24.50	27.50	24.50	24.50
Municipal Pool	0	42.50	42.50	42.50	42.50	46.50	46.50	51.00	45.50	40.00
Cable Television	4	4.00	4.00	4.00	4.00	4.50	4.50	4.00	3.50	4.00
Community Environment										
Building	4.5	4.50	4.50	4.50	4.50	5.00	5.00	7.00	4.50	5.00
Economic Development	1	1.00	1.00	1.50	1.50	0.50	0.50	0.50	-	-
Transportation										
Service	28.5	28.50	28.50	28.50	28.50	28.00	27.50	27.00	31.00	28.00
Streets	9.5	9.50	9.50	9.50	9.50	11.00	11.50	11.00	11.00	11.00
Basic Utility Services										
Water	33.5	33.50	33.50	33.50	33.50	22.00	21.00	23.00	19.00	22.50
Sewer	21.5	21.50	21.50	21.50	21.50	28.00	27.50	25.50	32.50	26.50
Totals:	225.00	285.00	286.00	279.00	282.50	267.00	279.50	281.50	280.00	265.00

Source: City Payroll Department

Method: Using 1.0 for each full-time employee and 0.50 for each part-time and seasonal employee at year end.

# City of Avon Lake, Ohio Operating Indicators by Function/Program Last Ten Years

Function/Program	 2020	2019	 2018		
General Government					
Council and Clerk					
Number of Ordinances Introduced	107	120	176		
Number of Resolutions Introduced	25	14	13		
Finance Department					
Number of checks issued	4,944	5,677	5,722		
Amount of checks issued	\$ 29,508,823	\$ 30,737,249	\$ 38,387,867		
Community Environment					
Building Department Indicators					
Construction Permits Issued	2,166	2,135	2,168		
Estimated Value of Construction	\$ 50,781,517	\$ 59,357,352	\$ 48,835,557		
Amount of Revenue generated from permits	\$ 319,484	\$ 300,875	\$ 286,872		
Number of contract registrations issued (A)	723	770	742		
Annual Apartment/Rooming House License Fees (B)	0	0	0		
Revenue generated from above (A, B)	\$ 72,930	\$ 77,600	\$ 74,575		
Security of Persons & Property					
Police					
Total Calls for Services	8,764	10,129	10,364		
Number of traffic citations issued	185	375	301		
Number of parking citations issued	56	80	93		
Number of criminal arrests	152	170	171		
Number of accident reports completed	212	303	298		
Part 1 Offenses (major offenses)	0	99	107		
Animal Warden service calls responded to per annual report	412	491	482		
DUI Arrests	26	33	22		
Prisoners	123	183	196		
Prisoner meal costs	\$ -	\$ -	\$ 35		
Property damage accidents	211	281	271		
Fatalities from Motor Vehicle Accidents	0	1	0		
Fire					
Fire Calls	63	57	52		
Overpressure, Overhear (no fire)	1	2	1		
Rescue & EMS Incident	1,736	1,769	1,837		
Hazardous Condition (no fire)	81	97	115		
Service Call	490	453	357		
Good Intent Call	175	188	157		
False Alarm & False Call	240	262	296		
Severe Weather & Natural Disaster	2	3	4		
Special Incident Type	3	2	2		
Miscellaneous Calls	 0	 0	 0		
Total Calls	 2,791	 2,833	2,821		
Number of times Mutual Aid given to Fire and EMS	70	59	85		
Number of times Mutual Aid received for Fire and EMS	43	50	64		

	2017		2016	 2015		2014		2013		2012	 2011
	203 10		168 10	158 14		148 18		157 13		148 22	123 19
\$	5,606 39,864,957	\$	4,480 29,424,779	\$ 5,420 31,395,228	\$	5,020 23,547,741	\$	4,921 18,807,358	\$	4,951 18,060,712	\$ 5,105 23,132,288
\$ \$	2,191 50,731,789 286,228 871 0	\$ \$	1,902 67,569,737 421,266 660 0	\$ 1,888 41,058,238 302,660 754 0	\$ \$	1,786 39,275,086 275,925 747 0	\$ \$	1,431 44,513,459 309,563 695 0	\$ \$	1,117 38,500,941 237,941 656 0	\$ 1,036 32,298,388 192,688 743 0
\$	87,100	\$	66,300	\$ 75,700	\$	75,775	\$	47,575	\$	43,477	\$ 49,650
\$	11,657 362 160 159 317 184 n/a 24 191 62 57 0	\$	11,651 642 208 182 257 196 n/a 39 245 176 63 0	\$ 14,571 777 263 144 276 158 62 46 68 468 59	\$	14,882 434 227 717 298 71 105 48 341 926 52 0	\$	13,057 438 144 596 375 37 128 40 282 2,227 63 0	\$	12,444 489 191 405 311 33 115 43 319 1,029 74 0	13,866 397 137 412 352 49 94 36 283 n/a 43 0
	66 1 1,728 97 363 137 239 5 0 0 2,636		48 2 1,602 88 296 163 214 0 0 0 2,413	54 4 1,650 94 327 129 173 3 5 0 2,439		48 3 1,423 71 294 91 211 0 1 0 2,142 59		35 1 1,416 62 233 80 174 3 4 0 2,008		65 0 1,476 70 224 91 182 4 9 0 2,121 58	50 1 1,443 107 229 126 197 0 5 0 2,158

(Continued)

## City of Avon Lake, Ohio Operating Indicators by Function/Program Last Ten Years (Continued)

Function/Program		2020		2019		2018
Leisure Time Activities						
Recreation						
Pool:						
Total Attendance		0		36,245		35,808
Total Admission Income	\$	-	\$	77,202	\$	72,755
Total Pass Sales		0		114,881		122,012
Total Pool Parties		0		12		29
Total Pool Party Income	\$	-	\$	1,800	\$	1,450
Other Recreation Programs:	\$	-				
Total Income from Sport related Programs	\$	177,103	\$	194,459	\$	205,941
Total Income from Non-Sport related Programs	\$	15,304	\$	107,300	\$	111,615
Total Income from Food Programs	\$	11,994	\$	78,761	\$	75,503
Total Income from Youth & Family related Programs	\$	8,733	\$	12,806	\$	15,734
Rental of Facilities:	\$	-				
Total Income from Pavilion Rentals	\$	6,125	\$	8,995	\$	8,650
Total Income from Lake House Rentals	\$	24,457	\$	48,227	\$	60,479
Cable Television						
Bulletin Boards		243		337		393
Program Hours		479.5		1332		\$457
Community Producers		12		11		11
Facebook Post Requests		444		267		324
Website Post Requsts		152		238		261
Media Duplication		19		90		115
Series:						
Public		15		11		14
Government		7		7		7
One Time/Specials:						10
Public		2		9		19
Government		13		38		26
Studio Tours Public Editor Used		-		1 23		1 23
Public Editor Used		-		23		23
Water						
Water rates per 1000 gallons, 1st 50,000 gallons of water used (2)	\$	2.08	\$	2.00	\$	1.92
Total accounts within Avon Lake		8,853		8,805		8,793
Bulk customers outside of Avon Lake		7		7		7
Total water sales (billions of gallons)		7,962.000		7,536.000		7.394
Average daily production (millions of gallons)		22		21		21
Total miles of water line in Avon Lake	Φ.	136	Φ.	136	Φ.	136
Total water revenues from within Avon Lake	\$	2,319,038	\$	2,208,608	\$	2,304,718
Total water revenues from bulk customers outside of Avon Lake	\$	10,746,078	\$	9,244,025	\$	8,796,372
Sewer						
Wastewater rates per 1000 gallons	\$	7.30	\$	6.35	\$	5.52
Total accounts within Avon Lake		8,719		8,572		8,538
Bulk customers outside of Avon Lake		2		2		2
Total flow of wastewater treatment plant (billions of gallons)		2,000.000		2.000		2.000
Average daily flow (millions of gallons per day)		5		5		5
Tons of dry sludge removed		3,241		3,178		3,134
Total miles of sanitary and combined sewer in Avon Lake		104		104		104
Total wastewater pumping stations in Avon Lake	<b>.</b>	5	<u></u>	5	<u></u>	5
Total wastewater revenues from within Avon Lake	\$	6,878,282	\$	5,895,904	\$	4,951,874
Total wastewater revenues from bulk customers outside of Avon Lake	\$	978,602	\$	1,170,658	\$	908,684

Source: Information provided by the City's various departments.

n/a - Information is unavailable

	2017		2016		2015		2014		2013		2012		2011
\$	37,155 70,620 125,234	\$	41,528 74,294 93,205	\$	35,761 164,271 1,143	\$	75,761 150,363 930	\$	39,784 137,257 641	\$	51,810 143,946 642	\$	25,871 140,962 793
	12		12		0		41		55		53		46
\$	1,600	\$	1,800	\$	1,950	\$	6,158	\$	8,160	\$	8,348	\$	10,066
\$	301,000	\$	135,915	\$	101,348	\$	70,207	\$	49,972	\$	41,000	\$	34,626
\$	70,000	\$	110,867	\$	20,194	\$	3,940	\$	4,039	\$	4,112	\$	6,283
\$	79,380	\$	77,267	\$	66,530	\$	2,421	\$	2,972	\$	2,568	\$	2,948
\$	11,000	\$	7,341	\$	6,141	\$	892	\$	2,723	\$	3,134	\$	2,317
\$	3,000	\$	8,115	\$	8,225	\$	9,325	\$	9,475	\$	8,500	\$	8,000
\$	47,700	\$	32,170	\$	18,708	\$	40,972	_	n/a	\$	37,135	\$	35,168
	452		334		406		544		350		229		386
	413		397h 0m		388h 56m		386h 33m		414h 35m		387h 29m		392h 40m
	17		15		24		20		21		17		16
	n/a		n/a		n/a		n/a		n/a		n/a		n/a
	n/a		n/a		n/a		n/a		n/a		n/a		n/a
	n/a		n/a		n/a		n/a		n/a		n/a		n/a
	1.7		1.5		16		1.5		10		10		12
	15 9		15 8		16 8		15 12		12 11		12 11		13 12
			0		0		12		11		11		12
	33		27		8		16		15		11		7
	25		33		57		39		33		22		23
	8		2		1		1		1		5		0
	34		28		25		6		11		13		7
\$	1.85	\$	1.78	\$	1.73	\$	1.68	\$	1.61	\$	1.55	\$	1.37
	8,590		8,855		8,355		8,311		8,251		8,192		8,124
	7		7		7		7		7		7		7
	7.678		7.428		7.020		6.831		7.159		8.086		7.548
	21.0		20		20		19		20		22		21
•	136	¢	134 2,237,628	•	134 1,437,738	Φ	134 1,557,478	Φ	133 1,493,529	Ф	133 1,563,952	¢	132 1,315,101
\$ \$	2,121,284 8,583,127	\$	8,083,827	э \$	8,712,715	\$ \$	7,860,528	э \$	7,320,250	\$ \$	7,557,323	\$	6,306,417
Ψ	0,303,127	Ψ	0,003,027	Ψ	0,712,713	Ψ	7,000,320	Ψ	7,320,230	Ψ	1,331,323	Ψ	0,300,417
\$	4.80	\$	4.17	\$	3.63	\$	3.39	\$	3.17	\$	2.84	\$	2.51
	8,355		8,269		8,186		8,140		8,054		7,990		7,929
	2		2		2		2		2		2		2
	1.800		1.700		1.678		1.699		1.942		2.042		2.229
	5		5		5		5		5		6		6
	3,313		3,266		3,311		2,492		2,536		2,781		2,233
	104		103		103		103		102		102		102
<b>.</b>	5	Φ.	5	Φ.	5	<b>.</b>	5	•	5	¢.	2 000 000	<b>A</b>	5
\$	3,874,132	\$	3,604,454	\$	3,047,574	\$	3,247,971	\$	3,019,221	\$	2,900,898	\$	2,590,456
\$	699,787	\$	587,422	\$	502,313	\$	444,078	\$	411,844	\$	385,622	\$	323,587

## City of Avon Lake, Ohio Capital Asset Statistics by Function/Program Last Ten Years

Function/Program	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
General Government										
Administrative Building	1	1	1	1	1	1	1	1	1	1
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Vehicles	34	33	33	26	32	31	31	26	24	24
Fire										
Stations	1	1	1	1	1	1	1	1	1	1
Vehicles	13	13	13	13	13	15	15	13	13	11
Personal Water Craft (PWC)	2	2	2	2	2	2	2	2	2	2
Recreation										
Number of Parks	14	14	14	14	14	14	14	14	14	14
Parks (in acres)	226	226	226	226	226	226	226	226	226	226
Number of Lighted Tennis Courts (1 location)	4	4	4	4	4	4	4	4	4	4
Baseball/Softball Diamonds (2 locations)	14	14	11	11	11	11	11	11	11	11
Pool	1	1	1	1	1	1	1	1	1	1
Transportation										
Streets (miles)	117	117	117	117	117	117	117	116	114	113
Water										
Water Lines (miles)	136	136	136	134	134	134	134	133	133	132
Sewer and Storm Sewer										
Sanitary Sewers (miles)	103	103	103	103	103	103	103	102	102	102
Storm Sewers (miles)	88	88	88	88	88	88	88	87	86	86

Source: City's Department records

CITY OF AVON LAKE LORAIN COUNTY, OHIO

SINGLE AUDIT REPORT

FOR THE YEAR ENDED DECEMBER 31, 2020

James G. Zupka, CPA, Inc.
Certified Public Accountants

### CITY OF AVON LAKE LORAIN COUNTY, OHIO SINGLE AUDIT REPORT FOR THE YEAR ENDED DECEMBER 31, 2020

#### TABLE OF CONTENTS

	<u>PAGE</u>
Independent Auditor's Report	Under Separate Cover
Annual Comprehensive Financial Report	Under Separate Cover
Schedule of Expenditures of Federal Awards	1
Notes to the Schedule of Expenditures of Federal Awards	2
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	3-4
Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by the Uniform Guidance	5-7
Schedule of Findings and Questioned Costs	8
Schedule of Prior Audit Findings and Recommendations	9

### CITY OF AVON LAKE LORAIN COUNTY, OHIO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Entity Number	Total Federal Expenditures
U.S. Department of the Treasury  Passed through Ohio Office of Budget and Management  Coronavirus Relief Fund - Local Government Assistance Program  Total U.S. Department of the Treasury	21.019	N/A	\$ 1,557,156 1,557,156
U.S. Department of Justice  Direct Program  Bulletproof Vest Partnership Program  Total U.S. Department of Justice	16.607	N/A	3,750 3,750
U.S. Department of Health and Human Services  Direct Program  Provider Relief Fund  Total U.S. Department of Health and Human Services	93.498	N/A	20,190
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 1,581,096

See notes to the Schedule of Expenditures of Federal Awards.

# CITY OF AVON LAKE LORAIN COUNTY, OHIO NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

#### NOTE 1: BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Avon Lake, Ohio, under programs of the federal government for the year ended December 31, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Avon Lake, Ohio, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Avon Lake, Ohio.

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### NOTE 3: **INDIRECT COST RATE**

The City of Avon Lake, Ohio, has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

#### JAMES G. ZUPKA, C.P.A., INC.

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Ohio Society of Certified Public Accountants

#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

To the Members of City Council City of Avon Lake Avon Lake, Ohio The Honorable Keith Faber Auditor of State State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Avon Lake, Lorain County, Ohio, (the City) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 21, 2021, wherein we noted the financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. Also, the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James G. Zupka, CPA, Inc. Certified Public Accountants

James L. Zupka, CPA, Inc.

June 21, 2021

#### JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

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# REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

To the Members of City Council City of Avon Lake Avon Lake, Ohio The Honorable Keith Faber Auditor of State State of Ohio

#### Report on Compliance for Each Major Federal Program

We have audited the City of Avon Lake, Lorain County, Ohio's (the City) compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on the City's major federal program for the year ended December 31, 2020. The City's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### Opinion on Each Major Federal Program

In our opinion, the City of Avon Lake complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2020.

#### Report on Internal Control over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated June 21, 2021, which contained unmodified opinions on those financial statements, wherein we noted the financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. Also, the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for the purpose of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

James G. Zupka, CPA, Inc. Certified Public Accountants

James L. Zupka, CPA, Inc.

June 21, 2021

#### CITY OF AVON LAKE LORAIN COUNTY, OHIO SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2020 (CONTINUED)

#### 1. SUMMARY OF AUDITOR'S RESULTS

2020(i)	Type of Financial Statement Opinion	Unmodified
2020(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
2020(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
2020(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
2020(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
2020(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
2020(v)	Type of Major Programs' Compliance Opinions	Unmodified
2020(vi)	Are there any reportable findings under 2 CFR 200.516(a)?	No
2020(vii)	Major Programs (list):	
	Coronavirus Relief Fund - CFDA #21.019	
2020(viii)	Dollar Threshold: A/B Program	Type A: \$750,000 Type B: All Others
2020(ix)	Low Risk Auditee?	No

## 2. <u>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</u>

None.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

#### CITY OF AVON LAKE LORAIN COUNTY, OHIO SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED DECEMBER 31, 2020

The prior audit report, as of December 31, 2019, included an instance of material weakness.								
Finding								
Number	Finding Summary	Status	Additional Information					
2019-001	Bank Reconciliations	Corrected	None					
Management letter recommendations have been corrected repeated or procedures instituted to prevent								

Management letter recommendations have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.





#### **CITY OF AVON LAKE**

#### **LORAIN COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 8/31/2021

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