CITY OF GENEVA, OHIO ASHTABULA COUNTY

REGULAR AUDIT REPORT

FOR THE YEAR ENDED DECEMBER 31, 2019



88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Members of City Council City of Geneva 44 North Forest Street Geneva, Ohio 44041

We have reviewed the *Independent Auditor's Report* of the City of Geneva, Ashtabula County, prepared by Ciuni & Panichi, Inc., for the audit period January 1, 2019 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Geneva is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

April 14, 2021



Table of Contents	Page
Independent Auditor's Report	1
Management's Discussion and Analysis (Unaudited)	3
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	14
Statement of Activities	15
Fund Financial Statements:	
Balance Sheet – Governmental Funds	17
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	18
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	20
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	21
Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual:	
General Fund	23
Street Construction, Maintenance and Repair Fund	24
Statement of Fund Net Position – Proprietary Funds	25
Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds	26
Statement of Cash Flows – Proprietary Funds	27
Statement of Fiduciary Assets and Liabilities – Fiduciary Funds	29
Notes to the Basic Financial Statements	30
Required Supplementary Information:	
Schedule of the City's Proportionate Share of the Net Pension Liability Ohio Public Employee Retirement System – Traditional Plan	92

93
94
95
96
97
98
99
100
101
102
106
110



Where Relationships Count.

Independent Auditor's Report

To the Members of the City Council City of Geneva, Ohio

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Geneva, Ohio (the "City"), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

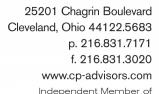
Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.





Geneva Group International

To the Members of the City Council City of Geneva, Ohio

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund and the Street Construction, Maintenance and Repair Special Revenue Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required schedules on pension and other postemployment benefits as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 24, 2021, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Ciuni & Panichi, Ime.

Cleveland, Ohio February 24, 2021

Management's Discussion and Analysis (Unaudited)

For the Year Ended December 31, 2019

The management's discussion and analysis of the City of Geneva's (the "City") financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2019. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers are encouraged to consider the information presented here in conjunction with the additional information contained in the financial statements and the notes thereof.

Financial Highlights

Key financial highlights for 2019 are as follows:

- The total assets and deferred outflows of resources of the City exceeded total liabilities and deferred inflows of resources at the close of 2019 by \$20,296,349. This is an increase of \$2,102,106 over the 2018 net position. Net position of the City's governmental activities increased \$1,334,203 from 2018, while net position of the business-type activities increased \$767,903.
- Total assets increased by \$2,640,099 and deferred outflows of resources increased by \$931,198. The main factors affecting total assets were increases in capital assets, net (up \$1,152,001 as additions outpaced depreciation), increases in equity in pooled cash and cash equivalents (up \$801,631 due to debt issuance) and intergovernmental receivable (up \$458,505 due to an increase in gasolines tax, JEDD III, and Harpersfield receivables). The main fluctuation in deferred outflows of resources related to net pension and OPEB.
- Total liabilities increased by \$1,423,839 and deferred inflows of resources increased by \$45,352 from 2018. The main fluctuation in liabilities related to net pension liability and other long-term liabilities, (up \$2,002,642 and \$826,435, respectively). These increases was offset by a decrease in net OPEB liability, (down \$1,818,777).

Using this Annual Financial Report

This discussion and analysis is intended to serve as an introduction to the basic financial statements. The City's basic financial statements are comprised of three components:

- 1) Government-wide financial statements,
- 2) Fund financial statements, and
- 3) Notes to the financial statements

Management's Discussion and Analysis (Unaudited)

For the Year Ended December 31, 2019

Government-Wide Financial Statements – Reporting the City of Geneva as a Whole

Statement of Net Position and the Statement of Activities

The Statement of Net Position presents information on all the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference reported as *net position*. Over time, an increase or decrease in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. However, in evaluating the overall position of the City, non-financial factors such as the City's tax base, change in property and municipal income tax laws, and the condition of the capital assets should also be considered. Both the Statement of Net Position and the Statement of Activities use the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

In the Statement of Net Position and the Statement of Activities, we divide the City into two kinds of activities:

- Governmental activities: most of the City's basic services are reported here, including the police, fire, street maintenance, parks and recreation, and general administration. Municipal income tax, state and county taxes, licenses, permits, and charges for services finance most of these activities.
- Business-type activities: the City charges a fee to customers to help it cover all or most of the cost of certain services it provides. The City's wastewater and water systems are reported here.

Fund Financial Statements – Reporting the City of Geneva's Most Significant Funds

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Geneva can be divided into three categories: governmental, proprietary, and fiduciary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on the balance of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate a comparison between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds.

The basic governmental fund financial statements can be found starting on page 17 of this report.

Management's Discussion and Analysis (Unaudited)

For the Year Ended December 31, 2019

Proprietary Funds

The City of Geneva maintains proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its wastewater and water operations. The City does not maintain internal service funds.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic proprietary fund financial statements can be found starting on page 25 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources are not available to support the City's own programs. The fiduciary fund financial statements can be found on page 29 of this report.

Notes to the Basic Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found starting on page 30 of this report.

Government-Wide Financial Analysis - City of Geneva as a Whole

As noted earlier, the Statement of Net Position looks at the City as a whole and can prove to be a useful indicator of the City's financial position.

The Statement of Net Position and the Statement of Activities are divided into the following categories:

- Assets
- Deferred outflows of resources
- Liabilities
- Deferred inflows of resources
- Net position (assets and deferred outflows of resources minus liabilities and deferred inflows of resources)
- Program expenses and revenues
- General revenues
- Transfers
- Net position beginning and end of year

Management's Discussion and Analysis (Unaudited)

For the Year Ended December 31, 2019

Table 1 provides a summary of the City's net position for 2019 as compared to 2018.

Table 1 Net Position

	Governmer	ntal Activities	Business-T	ype Activities		Total
	2019	2018	2019	2018	2019	2018
Assets:						
Current and other assets	\$ 5,386,952	\$ 4,604,896	\$ 2,860,348	\$ 2,142,349	\$ 8,247,300) \$ 6,747,245
Capital assets, net	15,179,186	15,316,014	17,788,221	16,499,392	32,967,407	7 31,815,406
Net pension asset	24,349	32,142	12,765	16,929	37,114	49,071
Total assets	20,590,487	19,953,052	20,661,334	18,658,670	41,251,82	38,611,722
Deferred outflows of resources:						
Deferred charge on refunding	8,775	9,653	_	_	8,775	9,653
Pension	1,573,179	790,898	369,850	204,926	1,943,029	
OPEB	325,322	349,196	46,571	37,826	371,893	
Total deferred outflows	520,522	2.7,170	10,071	57,020		
of resources	1,907,276	1,149,747	416,421	242,752	2,323,69	7 1,392,499
Liabilities:						
Current liabilities	432,460	316,728	381,953	183,708	814,413	3 500,436
Long-term liabilities:	732,700	310,720	301,733	103,700	014,41.	300,430
Due within one year	489,017	458,423	735,748	666,780	1,224,765	1,125,203
Due in more than one year	2,330,791	2,235,513	8,606,151	7,874,994	10.936.942	, ,
Net pension liability	5,588,824	4,089,352	1,232,045	728.875	6,820,869	-, -,
Net OPEB liability	1,490,776	3,387,778	592,238	514,013	2,083,014	
Total liabilities	10,331,868	10,487,794	11,548,135	9,968,370	21,880,003	
Total nabilities		10,467,794		9,900,370	21,880,00.	20,430,104
Deferred inflows of resources:						
Property taxes	701,089	410,602	-	-	701,089	410,602
Pension	251,450	487,494	52,975	202,296	304,425	689,790
OPEB	269,385	107,141	17,981	41,662	287,366	148,803
Payments in lieu of taxes			106,286	104,619	106,286	104,619
Total deferred inflows						
of resources	1,221,924	1,005,237	177,242	348,577	1,399,160	1,353,814
Net position:						
Net investment in capital assets	12,856,038	13,120,766	8,237,239	7,959,134	21,093,27	7 21,079,900
Restricted for:						
Debt service	178	-	-	-	178	3 -
Capital projects	363,259	207,712	-	-	363,259	207,712
Other purposes	1,111,173	947,564	-	_	1,111,173	,
Unrestricted	(3,386,677)	(4,666,274)	1,115,139	625,341	(2,271,538	,
Total net position	\$ 10,943,971	\$ 9,609,768	\$ 9,352,378	\$ 8,584,475	\$ 20,296,349	
=						-

The City follows Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27 and GASB Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which significantly revises accounting for costs and liabilities related to pensions and other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension/OPEB, the net pension/OPEB liability to the reported net position and subtracting deferred outflows related to pension/OPEB and the net pension asset.

Management's Discussion and Analysis (Unaudited)

For the Year Ended December 31, 2019

GASB standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension/OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension/OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability (asset) and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension/OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension/OPEB. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should, accordingly, be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liability. In Ohio, the employee shares the obligation of funding benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension/OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension/OPEB liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension/OPEB liability is satisfied, these liabilities are separately identified within the long-term liability section of the Statement of Net Position.

Management's Discussion and Analysis (Unaudited)

For the Year Ended December 31, 2019

In accordance with GASB 68 and GASB 75, the City's statements prepared on the accrual basis of accounting include an annual pension/OPEB expense for their proportionate share of each plan's change in net pension/OPEB liability and net pension asset not accounted for as deferred outflows/inflows.

The largest portion of the City's net position reflects the investments in capital assets less any related debt to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently, they are not available for future spending. Net investment in capital assets as of December 31, 2019, was \$21,093,277. Although the City's investment is reported net of related debt, it should be noted that resources to repay the debt must be provided from other sources since capital assets may not be used to liquidate these liabilities.

An additional portion of the City's net position, \$1,474,610 represents resources that have been restricted on how they may be used.

The Community Improvement Corporation of Geneva (CIC) is a legally separate, non-profit organization, served by a fifteen-member board composed of City officials and community representatives. Charged with the responsibilities of advancing, encouraging and promoting the industrial, economic, commercial, and civic development of the Geneva area, the CIC is empowered with the ability to carry out the actions they consider necessary to achieve these responsibilities.

Due to the nature and significance of the CIC's relationship to the City, the CIC is presented as a component unit of the City. Separately issued financial statements can be obtained from the City of Geneva. As a discretely presented component unit, the CIC is reported in a separate column in the government-wide financial statements to emphasize it is legally separated from the City.

Management's Discussion and Analysis (Unaudited)

For the Year Ended December 31, 2019

In order to further understand what makes up the changes in net position for the current year, Table 2 provides further details regarding the results of activities for the current year.

Table 2
Changes in Net Position

	Governmental Activities			Business-Tv	ype	Activities	Total					
_	2019		2018	2019	,	2018	2019		2018			
Revenues:		_										
Program revenues:												
Charges for services \$	711,752	\$	574,868	\$ 3,448,620	\$	2,919,765	\$ 4,160,372	\$	3,494,633			
Operating grants and												
contributions	525,501		350,708	66,080		26,194	591,581		376,902			
Capital grants and contributions	269,460	_	359,222	108,649		154,681	378,109		513,903			
Total program revenues	1,506,713	_	1,284,798	3,623,349		3,100,640	5,130,062		4,385,438			
General revenues:												
Property and other local taxes	488,128		481,900			_	488,128		481,900			
Municipal income taxes	3,034,790		3,053,291	_		_	3,034,790		3,053,291			
Cable franchise tax	75,523		101,734				75,523		101,734			
Grants and entitlements not	75,525		101,754				13,323		101,734			
restricted to specific programs	174,819		325,484	_		_	174.819		325,484			
Investment income	11,204		9.133	7,857		11,903	19,061		21,036			
Miscellaneous income	189,966		178,910			-	189,966		178,910			
Total general revenues	3,974,430	_	4,150,452	7,857		11,903	3.982.287		4,162,355			
Total revenues	5,481,143	_	5,435,250	3,631,206		3,112,543	9,112,349		8,547,793			
Program expenses:												
General government	1,175,763		1,377,992				1,175,763		1,377,992			
Security of persons and property	947,311		2,650,418	-		_	947,311		2,650,418			
Leisure time activities	193,913		221.719	_		_	193,913		221,719			
Community development	198,056		208,574				198,056		208,574			
Transportation	1,500,966		1,500,905			_	1,500,966		1,500,905			
Interest and fiscal charges	48,837		54,101				48,837		54,101			
Wastewater			54,101	1,473,223		1,405,476	1,473,223		1,405,476			
Water	_		_	1,472,174		1.254.999	1,472,174		1,254,999			
Total program expenses	4,064,846	-	6,013,709	2,945,397		2,660,475	7,010,243		8,674,184			
1 0 1	1,001,010	_	0,015,705				7,010,210					
Change in net position												
before transfers	1,416,297		(578,459)	685,809		452,068	2,102,106		(126,391)			
Transfers	(82,094)	_	1,361,629	82,094		(1,361,629)						
Change in net position	1,334,203		783,170	767,903		(909,561)	2,102,106		(126,391)			
Net position at beginning of year _	9,609,768	_	8,826,598	8,584,475		9,494,036	18,194,243		18,320,634			
Net position at end of year \$ _	10,943,971	\$ _	9,609,768	\$ 9,352,378	\$	8,584,475	\$ 20,296,349	\$	18,194,243			

Management's Discussion and Analysis (Unaudited)

For the Year Ended December 31, 2019

Governmental Activities

The City's largest revenue source is municipal income tax. The City levies a municipal income tax of 1.5% on all salaries, wages, commissions and other compensation, and net profits earned within the City, as well as incomes of residents earned outside of the City. In the latter case, the City allows a credit of 1% of the tax paid to another municipality.

Employers within the City are required to withhold municipal income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

The City's largest form of revenues is its municipal income tax revenues. In 2019, City municipal income tax revenue recorded by the governmental activities was \$3,034,790, which remained consistent with 2018.

Property and other local tax revenue recorded by the City for governmental activities is \$488,128, which remained fairly consistent with the prior year. The full voted tax rate for 2019 was 8.7 mills. A mill is \$1.00 for every \$1,000 of assessed valuation. The annual property tax is calculated using the taxable value (market value multiplied by 35%) of the property effective tax rate levied by the City of Geneva.

Expenses for the City remained relatively consistent with the exception of security of persons and property. Security of persons and property decreased \$1,703,107 from the prior year. This was caused by a decrease in expense due to a change in benefit terms related to OP&F other postemployment benefits.

Business-Type Activities

The business-type activities of the City, which include the City's wastewater and water operations, increased the City's net position by \$767,903. This increase is mainly due an increase in charges for services.

The City's sanitary sewer and wastewater treatment system services not only the City, but a few surrounding communities. The Water Fund accounts for distribution of water to individuals and commercial users in various parts of the City.

The City's Funds

Governmental Funds

Information about the City's major funds starts on page 17. These funds are accounted for using the modified accrual basis of accounting.

The focus of the City's governmental funds is to provide information on near-term outflows, inflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

Management's Discussion and Analysis (Unaudited)

For the Year Ended December 31, 2019

As of the end of the year, the City's governmental funds reported combined ending fund balances of \$3,068,878. In 2019, the unassigned fund balance, which is available for spending at the government's discretion, is at \$1,546,143.

The General Fund is the main operating fund of the City. At the end of 2019, total fund balance for the General Fund was \$2,024,367, of which \$1,667,447 was unassigned for financial reporting purposes.

General Fund Budgeting Highlights

The most significant budgeted fund is the General Fund. Over the course of the year, the City Council revised the City's General Fund budget to prevent budget overruns.

For the General Fund, the original budgeted revenues and other financing sources were \$4,003,488. The final budgeted revenues and other financing sources were \$4,980,272. The City actually received \$4,291,967 in 2019. The deficit was a result of less than anticipated revenues related to municipal income tax revenues.

The original appropriations, including other financing uses for the General Fund were \$4,586,255. The final appropriations, including other financing uses, were \$4,894,363. Actual expenditures, including other financing uses ended \$757,818 below the final budgeted amount primarily due to decreases in transfer and advance expenditures.

Business-Type Funds

The City's major enterprise funds consist of the Wastewater Fund and Water Fund. The basic financial statements for the major funds are included in this report.

Proprietary funds provide the same type of information as the government-wide financial statements only in more detail. The proprietary fund financial statements provide separate information for the Wastewater and Water Funds. The basic proprietary fund financial statements can be found on page 25 through 28 of this report.

Capital Assets and Debt Administration

Capital Assets

At the end of 2019, the City of Geneva had net book value of \$32,967,407 in a broad range of capital assets.

Management's Discussion and Analysis (Unaudited)

For the Year Ended December 31, 2019

Table 3 shows fiscal 2019 balances of capital assets as compared to 2018:

Table 3
Capital Assets at December 31

	Governmen	ntal	Activities	Business-T	ype	Activities	Totals			
	2019		2018	2019		2018	2019		2018	
Land	\$ 884,215	\$	884,215	\$ -	\$	-	\$ 884,215	\$	884,215	
Building and land improvements	5,082,261		5,072,261	4,493,101		4,493,101	9,575,362		9,565,362	
Machinery and equipment	1,682,063		1,682,063	1,531,204		1,531,204	3,213,267		3,213,267	
Vehicles	2,278,570		2,065,413	451,278		451,278	2,729,848		2,516,691	
Infrastructure	25,337,385		25,467,125	17,927,733		17,919,233	43,265,118		43,386,358	
Intangibles	-		-	38,831		38,831	38,831		38,831	
Historical treasurers	46,378		46,378	-		-	46,378		46,378	
Construction in progress	502,637		102,471	2,489,762		605,580	2,992,399		708,051	
Less: accumulated depreciation	(20,634,323)		(20,003,912)	(9,143,688)		(8,539,835)	(29,778,011)		(28,543,747)	
Total capital assets	\$ 15,179,186	\$	15,316,014	\$ 17,788,221	\$	16,499,392	\$ 32,967,407	\$	31,815,406	

The decrease in governmental activities capital assets was due to depreciation exceeding current year additions. The increase in business-type capital assets was due to the increase in infrastructure assets. Multiple projects are funded with loans from the Ohio Public Works Commission and Ohio Water Development Authority.

More detailed information about the City's capital assets is presented in Note 8 to the financial statements.

Debt and Other Long-Term Liabilities

At December 31, 2019, the City of Geneva had \$21,065,590 in total debt and other long-term obligations outstanding with \$1,224,765 due within one year. Table 4 summarizes the outstanding obligations of the City.

Table 4
Outstanding Debt at Year-End

	Governmen	tal.	<u>Activities</u>	Business-T	ype	<u>Totals</u>				
	2019		2018	2019		2018	2019		2018	
General obligation bonds	\$ 1,372,670	\$	1,515,768	\$ -	\$	-	\$ 1,372,670	\$	1,515,768	
OPWC loans	752,169		806,315	610,460		688,286	1,362,629		1,494,601	
OWDA loans	-		-	8,667,397		7,778,049	8,667,397		7,778,049	
Notes payable	400,000		-	-		-	400,000		-	
Capital leases	13,559		64,110	7,883		22,959	21,442		87,069	
Accrued compensated										
absences	281,410		307,743	56,159		52,480	337,569		360,223	
Net pension liability	5,588,824		4,089,352	1,232,045		728,875	6,820,869		4,818,227	
Net OPEB liability	1,490,776		3,387,778	592,238		514,013	2,083,014		3,901,791	
Total	\$ 9,899,408	\$	10,171,066	\$ 11,166,182	\$	9,784,662	\$ 21,065,590	\$	19,955,728	

Management's Discussion and Analysis (Unaudited)

For the Year Ended December 31, 2019

The City is within all of its legal debt limitations. The Ohio Revised Code provides that the net debt (as defined by Ohio Revised Code) of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5% of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the un-voted net debt of municipal corporations cannot exceed 5.5% of the total taxation value of property. The statutory limitations on debt are measured by the ratio of net debt to tax valuation and expressed in terms of percentage. The aggregate amount of the City's un-voted debt is also subject to overlapping debt restrictions within other political subdivisions. The actual aggregate amount of the City's un-voted debt, when added to that of other political subdivisions within the respective counties in which the City lies, is limited to ten mills. This millage is measured against the property values in each overlapping district.

More detailed information about the City's long-term liabilities is presented in Notes 9, 10, 11, and 12 to the financial statements.

Current Related Financial Activities

The City's elected and appointed officials considered many factors when setting the fiscal year 2020 budget. The economy is one factor that is recognized in the challenging budget process along with basic operating costs of the City such as negotiated salary increases, benefits, and infrastructure.

Despite the uncertainties caused by COVID-19, with respect to second half real estate tax revenue, the City systems of budgeting and internal controls are well regarded and the City is well prepared to meet the challenges of the future. In conclusion, management has been committed to provide the residents of the City with full disclosure of the financial position of the City.

Contacting the City of Geneva's Finance Department

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for all money it receives, spends, or invests. If you have any questions about this report or need additional financial information, contact Finance Director, Jennifer Cecil, City of Geneva, at 440-466-3316.

Statement of Net Position

December 31, 2019

	Governmental Activities	Business- Type Activities	Total	Component Unit Community Improvement Corporation of Geneva
Assets:	\$ 2,999,069	\$ 1.819.880	¢ 4.010.040	\$ 51,101
Equity in pooled cash and cash equivalents	\$ 2,999,069	\$ 1,819,880	\$ 4,818,949	. , .
Cash held as fiscal agent	13,688	47,046	- (0.724	89,057
Materials and supplies inventory Accounts receivable		,	60,734	9.663
Intergovernmental receivable	96,045	426,889	522,934	8,662
	468,157 107,491	408,356	876,513 131,260	-
Prepaid items Municipal income taxes receivable	709,401	23,769	709,401	-
Property taxes receivable	710,490	-	710,490	-
Special assessment receivable	282,611	134,408	417,019	-
Non-depreciable capital assets	1,433,230	2,528,593	3,961,823	44,000
Depreciable capital assets, net	13,745,956	15,259,628	29,005,584	20,988
Net pension asset	24,349	12,765	37,114	20,988
Total assets	20,590,487	20,661,334	41,251,821	213,808
Total assets	20,570,407	20,001,334	41,231,021	213,000
Deferred outflows of resources:				
Deferred charge on refunding	8,775	_	8,775	_
Pension, adjusted for internal proportional share	1,573,179	369,850	1,943,029	_
OPEB, adjusted for internal proportional share	325,322	46,571	371,893	_
Total deferred outflows of resources	1,907,276	416,421	2,323,697	
Liabilities:				
Accounts payable	157,397	181,092	338,489	-
Accrued wages and benefits	162,356	30,425	192,781	-
Funds held as fiscal agent	-	-	-	89,057
Intergovernmental payable	26,682	45,645	72,327	1,133
Due to primary government	-	-	-	44,558
Accrued interest payable	19,065	141	19,206	-
Retainage payable	36,810	84,150	120,960	
Unearned revenue	30,150	40,500	70,650	-
Long-term liabilities:				
Due within one year	489,017	735,748	1,224,765	=
Due in more than one year:				
Other amounts due in more than one year	2,330,791	8,606,151	10,936,942	-
Net pension liability	5,588,824	1,232,045	6,820,869	-
Net OPEB liability	1,490,776	592,238	2,083,014	
Total liabilities	10,331,868	11,548,135	21,880,003	134,748
Deferred inflows of resources:				
Property taxes	701,089	-	701,089	-
Pension, adjusted for internal proportional share	251,450	52,975	304,425	-
OPEB, adjusted for internal proportional share	269,385	17,981	287,366	-
Payments in lieu of taxes		106,286	106,286	
Total deferred inflows of resources	1,221,924	177,242	1,399,166	
N.A idia				
Net position:	10.057.000	0 227 220	21 002 277	
Net investment in capital assets Restricted for:	12,856,038	8,237,239	21,093,277	=
Debt service	170		170	
Capital projects	178	-	178	-
	363,259	-	363,259	-
Other purposes	1,111,173	1 115 120	1,111,173	79.060
Unrestricted Total net position	(3,386,677) \$ 10,943,971	\$ <u>1,115,139</u> \$ <u>9,352,378</u>	\$\frac{(2,271,538)}{20,296,349}	
rotar net position	φ <u>10,943,9/1</u>	\$ 9,352,378	\$ <u>20,296,349</u>	\$

Statement of Activities

For the Year Ended December 31, 2019

			Program Revenues						
						Operating		Capital	
				Charges for		Grants and		Grants and	
	_	Expenses		Services		Contributions		Contributions	
Primary government:									
Governmental activities:									
General government	\$	1,175,763	\$	67,847	\$	11,655	\$	32,505	
Security of persons and property		947,311		491,214		-		101,471	
Leisure time activities		193,913		11,135		-		-	
Community development		198,056		129,685		85,999		-	
Transportation		1,500,966		11,871		427,847		135,484	
Interest and fiscal charges	_	48,837							
Total governmental activities	-	4,064,846		711,752		525,501		269,460	
Business-type activities:									
Wastewater		1,473,223		1,861,996		44,526		107,144	
Water	_	1,472,174		1,586,624		21,554		1,505	
Total business-type activities	_	2,945,397		3,448,620		66,080		108,649	
Total primary government	\$	7,010,243	\$	4,160,372	\$	591,581	\$	378,109	
Component unit:									
Community Improvement Corporation									
of Geneva	\$	42,816	\$		\$	30,271	\$		

General revenues:

Property and other local taxes levied for:

General purposes

Other purposes

Municipal income taxes levied for:

General purposes

Cable franchise tax

Grants and entitlements not restricted to

specific programs

Investment income

Miscellaneous income

Total general revenues

Transfers

Total general revenues and transfers

Change in net position

Net position at beginning of year

Net position at end of year

	Net (Expense)	Revenue	e and Changes in	Net P	osition		
	1	Primary	Government				Component Unit
			Business-				Community
	Governmental		Type				Improvement
	Activities	_	Activities	_	Total		Corp. of Geneva
\$	(1,063,756)	\$	_	\$	(1,063,756)	\$	-
•	(354,626)	*	_	•	(354,626)	-	_
	(182,778)		_		(182,778)		_
	17,628		_		17,628		_
	(925,764)		_		(925,764)		_
	(48,837)		_		(48,837)		_
	(2,558,133)		_	_	(2,558,133)		_
				_	<u></u>		
	_		540,443		540,443		_
	_		137,509		137,509		-
			677,952	_	677,952		
	(2,558,133)		677,952	_	(1,880,181)		-
	_		_		_		(12,545)
				-		•	(12,515)
	211 (04				211 (04		
	311,694		-		311,694		-
	176,434		-		176,434		-
	3,034,790		-		3,034,790		-
	75,523		-		75,523		-
	174,819		-		174,819		_
	11,204		7,857		19,061		3,740
	189,966			_	189,966		370
	3,974,430		7,857		3,982,287		4,110
	(82,094)		82,094	_			
	3,892,336		89,951	-	3,982,287		4,110
	1,334,203		767,903		2,102,106		(8,435)
	9,609,768	_	8,584,475	-	18,194,243		87,495
\$	10,943,971	\$	9,352,378	\$ _	20,296,349	\$	79,060

Balance Sheet – Governmental Funds

December 31, 2019

Assets:		General		Street Construction, Maintenance, and Repair		Other Governmental <u>Funds</u>		Total Governmental <u>Funds</u>
Current assets: Equity in pooled cash and cash equivalents	¢	1,736,308	\$	148,836	\$	1,113,925	\$	2,999,069
Materials and supplies inventory	Φ	1,730,306	Φ	13,688	Ф	1,113,923	Φ	13,688
Accounts receivable		91,670		-		4,375		96,045
Intergovernmental receivable		144,906		169,133		154,118		468,157
Prepaid items		88,923		18,568		-		107,491
Municipal income taxes receivable		709,401		-		-		709,401
Property taxes receivable		266,433		-		444,057		710,490
Special assessments receivable Noncurrent assets:		10,298		-		272,313		282,611
Advance to other funds		111,376						111,376
Total assets	\$	3,159,315	\$	350,225	\$	1,988,788	\$	5,498,328
Liabilities, deferred inflows of resources, and fund balances: Current liabilities:								
Accounts payable	\$	7,073	\$	_	\$	150,324	\$	157,397
Accrued wages and benefits	Ψ	143,083	4	19,273	Ψ	-	Ψ	162,356
Intergovernmental payable		22,411		4,271		_		26,682
Retainage payable		-		-		36,810		36,810
Unearned revenue		30,150		-		-		30,150
Noncurrent liabilities:								
Advances from other funds						111,376		111,376
Total liabilities		202,717		23,544		298,510		524,771
Deferred inflows of resources:								
Property taxes		260,017		-		441,072		701,089
Unavailable revenues		672,214		102,516		428,860		1,203,590
Total deferred inflows of resources		932,231		102,516		869,932		1,904,679
Fund balances:								
Nonspendable		200,299		32,256		-		232,555
Restricted		-		191,909		741,027		932,936
Committed		-		-		200,623		200,623
Assigned		156,621		-		-		156,621
Unassigned		1,667,447		-		(121,304)		1,546,143
Total fund balances		2,024,367		224,165		820,346		3,068,878
Total liabilities, deferred inflows of			4	2.50.25-		4 000 =00		- 400 as a
resources, and fund balances	\$	3,159,315	\$	350,225	\$	1,988,788	\$	5,498,328

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities

December 31, 2019

December 61, 2017		
Total governmental funds balances		\$ 3,068,878
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		15,179,186
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.		
Property and other taxes Municipal income taxes Special assessments Charges for services Intergovernmental Total	\$ 9,401 510,457 282,611 78,683 322,438	1,203,590
In the Statement of Activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		(19,065)
Long-term liabilities are not due and payable in the current period and are therefore not reported in the funds.		
General obligation bonds Notes payable OPWC loans Deferred charge on refunding Capital leases Accrued compensated absences Total	 (1,372,670) (400,000) (752,169) 8,775 (13,559) (281,410)	(2,811,033)
The net pension asset/liability are not due in the current period; therefore, the asset/liability and related deferred outflows/inflows are not reported in the governmental funds:		
Net pension asset Deferred outflows Net pension liability Deferred inflows	 24,349 1,573,179 (5,588,824) (251,450)	
Total		(4,242,746)
		(Continued)

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities (continued)

December 31, 2019

The net OPEB liability is not due in the current period; therefore, the liability and related deferred outflows/inflows are not reported in governmental funds.

Deferred outflows 325,322
Net OPEB liability (1,490,776)
Deferred inflows (269,385)
Total

(1,434,839)

Net position of governmental activities

\$ ____10,943,971

Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds

	General	Street Construction, Maintenance, and Repair	G	Other Sovernmental Funds	C	Total Sovernmental Funds
Revenues:						
Property and other local taxes	\$ 311,453	\$ -	\$	176,434	\$	487,887
Municipal income taxes	3,023,238	-		-		3,023,238
Intergovernmental	239,057	379,768		143,836		762,661
Charges for services	433,663	-		-		433,663
Licenses, permits and fees	146,251	36,847		14,640		197,738
Special assessments	-	-		231,057		231,057
Investment income	9,595	-		1,609		11,204
Miscellaneous income	137,201	11,871		15,185		164,257
Total revenues	4,300,458	428,486		582,761		5,311,705
Expenditures:						
Current operations and maintenance:						
General government	1,019,782	-		27,328		1,047,110
Security of persons and property	2,089,591	-		546,805		2,636,396
Leisure time activities	166,751	-		-		166,751
Community development	192,818	-		-		192,818
Transportation	-	731,391		176,517		907,908
Capital outlay	-	-		176,475		176,475
Debt service:						
Principal retirement	6,991	79,611		189,158		275,760
Interest and fiscal charges	1,488			35,281		36,769
Total expenditures	3,477,421	811,002		1,151,564		5,439,987
Excess of revenues over (under) expenditures	823,037	(382,516)		(568,803)	,	(128,282)
Other financing sources (uses):						
Sale of capital assets	1,380	-		-		1,380
Issuance of bonds	30,000	-		370,000		400,000
Loan proceeds	-	-		27,965		27,965
Transfers – in	-	443,000		400,956		843,956
Transfers – out	(716,328)			(209,722)		(926,050)
Total other financing sources (uses)	(684,948)	443,000		589,199		347,251
Net change in fund balances	138,089	60,484		20,396		218,969
Fund balances at beginning of year	1,886,278	163,681		799,950		2,849,909
Fund balances at end of year	\$ 2,024,367	\$ 224,165	\$	820,346	\$	3,068,878

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

Net change in fund balances - total governmental funds		\$	218,969
Amounts reported for governmental activities in the Statement of Activities are different because:			
Governmental funds report capital outlay as expenditures. However in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.			
Capital outlay Depreciation Total Revenues in the Statement of Activities that do not provide current	\$ 764,427 (901,255)		(136,828)
financial resources are not reported as revenues in the funds.			
Property and other local taxes Municipal income taxes Special assessments Charges for services Intergovernmental Total	241 11,552 (7,010) 8,185 155,090		168,058
Repayments of long-term obligations is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.			
General obligation bonds OPWC loans Capital leases Total	143,098 82,111 50,551		275,760
Other financing sources in the governmental funds that increase long-term liabilities in the Statement of Net Position.			
Issuance of notes payable Loan proceeds Total	(400,000) (27,965)		(427,965)
		(Continued)

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities (continued)

For the Year Ended December 31, 2019

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Amortization of loss on refund	(878)
Accrued compensated absences	26,333
Accrued interest on debt	(11,190)
Total	

Contractually required contributions are reported as expenditures in governmental funds; however, the Statement of Net Position reports these amounts as deferred outflows.

OPERS Traditional pension	155,360
OPERS Combined pension	11,693
OP&F pension	196,383
OPERS OPEB	239
OP&F OPEB	4,828
Total	

Except for amounts reported as deferred outflows/inflows, changes in the net position liability are reported as pension/OPEB expense in the Statement of Activities.

OPERS Traditional pension	(526,557)
OPERS Combined pension	(6,245)
OP&F pension	(319,574)
OPERS OPEB	(89,018)
OP&F OPEB	1,794,835
Total	

Change in net position of governmental activities

\$ ____1,334,203

853,441

14,265

368,503

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual – General Fund

	-	Budg Original		inal	_	Actual		Variance with Final Budget Positive (Negative)
Revenues:	Φ.	200.010 #		206.221	ф	211 152	Ф	15 100
Property and other local taxes	\$	298,019 \$		296,331	\$,	\$	15,122
Municipal income taxes		2,975,116	3	,785,519		3,016,976		(768,543)
Intergovernmental		151,129		185,907		199,381		13,474
Charges for services		330,601		406,679		436,154		29,475
Licenses, permits and fees		124,850		153,581		164,712		11,131
Investment income		4,931		6,066		6,506		440
Miscellaneous income	_	95,056		116,930	_	125,405	-	8,475
Total revenues	_	3,979,702	4	<u>,951,013</u>		4,260,587	_	(690,426)
Expenditures: Current operations and maintenance:		1 102 206		144.024		1.045.650		00.104
General government		1,102,396		,144,834		1,045,650		99,184
Security of persons and property		2,215,970	2	,301,276		2,101,902		199,374
Leisure time activities		177,965		184,816		168,804		16,012
Community development		104,365		108,383		98,993		9,390
Debt service	-	5,132		5,329	_	4,868	-	461
Total expenditures	-	3,605,828	3	,744,638	_	3,420,217	_	324,421
Excess of revenues over expenditures	-	373,874	1	,206,375	_	840,370	-	(366,005)
Other financing sources (uses):								
Sale of capital assets		1,046		1,286		1,380		94
Proceeds from debt issuance		22,740		27,973		30,000		2,027
Advances – out		(200,000)	((200,000)		-		200,000
Transfers – out		(780,427)	(949,725)		(716,328)	_	233,397
Total financing sources (uses)	-	(956,641)	(1	,120,466)	_	(684,948)	-	435,518
Net change in fund balance		(582,767)		85,909		155,422		69,513
Prior year encumbrances appropriated		41,139		41,139		41,139		-
Fund balance at beginning of year	-	1,500,423	1	,500,423	_	1,500,423	-	
Fund balance at end of year	\$	958,795 \$	1	,627,471	\$ _	1,696,984	\$	69,513

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual – Street Construction, Maintenance and Repair Fund

		Budge Original	et Final	-	Actual	Variance with Final Budget Positive (Negative)
Revenues:	_			_		
Intergovernmental	\$	368,143 \$	447,267	\$,	\$ (88,110)
Licenses, permits and fees		37,769	45,886		36,847	(9,039)
Miscellaneous income		12,168	14,783	-	11,871	(2,912)
Total revenues		418,080	507,936	-	407,875	(100,061)
Expenditures: Current operations and maintenance:						
Transportation		741,224	930,935		786,512	144,423
Debt service		79,611	79,611		79,611	-
Total expenditures		820,835	1,010,546	-	866,123	144,423
Excess of revenues under expenditures		(402,755)	(502,610)		(458,248)	44,362
Other financing sources:						
Transfers – in		454,084	551,679		443,000	(108,679)
Net change in fund balance		51,329	49,069	•	(15,248)	(64,317)
Prior year encumbrances appropriated		4,999	4,999		4,999	-
Fund balance at beginning of year		124,536	124,536	-	124,536	
Fund balance at end of year	\$	180,864 \$	178,604	\$	114,287	\$ (64,317)

Statement of Fund Net Position – Proprietary Funds

December 31, 2019

		Wastewater Fund		Water Fund		Total Business-Type Activities
Assets:			-			
Current assets:						
Equity in pooled cash and cash equivalents	\$	1,206,349	\$	613,531	\$	1,819,880
Materials and supplies inventory		5,332		41,714		47,046
Accounts receivable		236,860		190,029		426,889
Intergovernmental receivable		408,356		-		408,356
Prepaid items		17,359		6,410		23,769
Special assessments receivable		126,575		7,833		134,408
Total current assets		2,000,831	_	859,517		2,860,348
Noncurrent assets:			_	<u> </u>		<u> </u>
Non-depreciable capital assets		2,157,539		371,054		2,528,593
Depreciable capital assets, net		8,008,848		7,250,780		15,259,628
Net pension asset		8,090		4,675		12,765
Total noncurrent assets		10,174,477	_	7,626,509		17,800,986
Total assets		12,175,308	-	8,486,026		20,661,334
Deferred outflows of resources:		<u> </u>	_	<u> </u>		<u> </u>
Pension		234,399		138,430		372,829
OPEB		29,513		18,066		47,579
Total deferred outflows of resources	_	263,912	-	156,496		420,408
Liabilities:	_	203,712	-	130,190		120,100
Current liabilities:		101.002				101.002
Accounts payable		181,092		- 0.204		181,092
Accrued wages and benefits		21,121		9,304		30,425
Intergovernmental payable		5,634		40,011		45,645
Accrued interest payable		141		-		141
Retainage payable		84,150		-		84,150
Unearned revenue		40,500		262.040		40,500
OWDA loans payable		293,454		362,940		656,394
OPWC loan payable		26,638		23,580		50,218
Capital leases payable		1,944		16000		1,944
Accrued compensated absences	_	10,193	=	16,999		27,192
Total current liabilities	_	664,867	-	452,834		1,117,701
Long-term liabilities (net of current portion):						
OWDA loans payable		3,563,616		4,447,387		8,011,003
OPWC loan payable		335,437		224,805		560,242
Capital leases payable		5,939		-		5,939
Accrued compensated absences		25,109		3,858		28,967
Net pension liability		780,773		451,272		1,232,045
Net OPEB liability	_	375,314	_	216,924		592,238
Total long-term liabilities	_	5,086,188	_	5,344,246		10,430,434
Total liabilities	_	5,751,055	-	5,797,080		11,548,135
Deferred inflows of resources:						
Pension		41,104		14,850		55,954
OPEB		17,788		1,201		18,989
Payments in lieu of taxes		106,286	_			106,286
Total deferred inflows of resources		165,178		16,051		181,229
Net position:			_			
Net investment in capital assets		5,674,117		2,563,122		8,237,239
Unrestricted		848,870		266,269		1,115,139
Total net position	\$ _	6,522,987	\$	2,829,391	\$	9,352,378
1 cmi net position	Ψ =	0,022,701	Ψ =	<u> </u>	Ψ	<u> </u>

Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds

	_	Wastewater Fund		Water Fund	В	Total susiness-Type Activities
Operating revenues:						
Charges for services	\$	1,860,470	\$	1,585,825	\$	3,446,295
Miscellaneous income	_	1,526	_	<u>799</u>	_	2,325
Total operating revenues	-	1,861,996	_	1,586,624	_	3,448,620
Operating expenses:						
Personal services		691,414		427,330		1,118,744
Supplies and materials		106,687		50,150		156,837
Contractual services		309,629		528,765		838,394
Depreciation		333,287		270,566		603,853
Total operating expenses	=	1,441,017	_	1,276,811	_	2,717,828
Operating income	_	420,979	_	309,813		730,792
Non-operating revenues (expenses):						
Intergovernmental		44,526		23,059		67,585
Investment income		4,673		3,184		7,857
Interest and fiscal charges		(32,206)		(195,363)		(227,569)
Payments in lieu of taxes		107,144		-		107,144
Total non-operating revenues (expenses)	=	124,137	_	(169,120)	_	(44,983)
Income before transfers		545,116		140,693		685,809
Transfers – in	_	82,094	_			82,094
Change in net position		627,210		140,693		767,903
Net position at beginning of year	=	5,895,777	_	2,688,698		8,584,475
Net position at end of year	\$ _	6,522,987	\$ _	2,829,391	\$	9,352,378

Statement of Cash Flows – Proprietary Funds

Change in cash and cash equivalents:	-	Wastewater Fund	_	Water Fund	Total Business-type Activities
Cash flows from operating activities:					
Cash received from customers	\$	1,582,192	\$	1,574,979 \$	3,157,171
Cash payments for personal services		(544,317)		(338,644)	(882,961)
Cash payments for contractual services		(318,387)		(529,217)	(847,604)
Cash payments for vendors for supplies					
and materials		(105,898)		(46,044)	(151,942)
Other operating revenues	_	=	_	799	799
Net cash provided by operating activities	-	613,590	_	661,873	1,275,463
Cash flows from non-capital financing activities:					
Grant proceeds	-	44,526	_		44,526
Cash flows from capital and related financing activities:					
Proceeds from OWDA loan		1,590,003		_	1,590,003
Capital contributions and grants		107,144		1,505	108,649
Principal paid on OWDA loans		(351,803)		(348,852)	(700,655)
Principal paid on OPWC loan		(42,457)		(35,369)	(77,826)
Principal paid on capital leases		(1,838)		(13,238)	(15,076)
Interest paid on OWDA loans		(32,227)		(173,576)	(205,803)
Interest paid on capital leases		(496)		(380)	(876)
Transfer in		82,094		-	82,904
Acquisition of capital assets		(1,572,740)		(105,664)	(1,678,404)
Net cash used by capital and related	_			<u>.</u> <u>.</u>	
financing activities	-	(222,320)	_	(675,574)	(897,894)
Cash flows from investing activities:					
Interest received	-	4,655	_	3,184	7,839
Net increase (decrease) in cash and cash equivalents		440,451		(10,517)	429,934
Cash and cash equivalents at beginning of year	-	765,898	_	624,048	1,389,946
Cash and cash equivalents at end of year	\$	1,206,349	\$ _	613,531 \$	1,819,880
					(Continued)

Statement of Cash Flows – Proprietary Funds (continued)

Reconciliation of operating income to net cash	-	Wastewater Fund	Water Fund		Total Business-type Activities
provided by operating activities:					
Operating income	\$	420,979	\$ 309,813	\$	730,792
Adjustments:					
Depreciation		333,287	270,566		603,853
Decrease (increase) in assets and deferred outflows:					
Accounts receivable		36,686	(8,896)		27,790
Intergovernmental receivable		(316,883)	-		(316,883)
Prepaid items		243	(789)		(546)
Materials and supplies inventory		1,001	4,306		5,307
Special assessment receivable		(16,933)	(860)		(17,793)
Net pension asset		2,951	1,213		4,164
Deferred outflows – pension		(101,027)	(66,876)		(167,903)
Deferred outflows – OPEB		(4,844)	(4,909)		(9,753)
Increase (decrease) in liabilities and deferred inflows:					
Accounts payable		8,663	(202)		8,461
Accrued wages and benefits		(974)	(3,793)		(4,767)
Accrued compensated absences		1,529	1,060		2,589
Intergovernmental payable		(1,549)	(679)		(2,228)
Net pension liability		305,420	197,750		503,170
Net OPEB liability		40,088	38,137		78,225
Deferred inflows – pension		(85,664)	(60,678)		(146,342)
Deferred inflows – OPEB	-	(9,383)	(13,290)		(22,673)
Net cash provided by operating activities	\$ _	613,590	\$ 661,873	\$	1,275,463
Supplemental schedule of non-cash capital and related financing activities:					
Capital assets purchased on account	\$	265,242	s -	\$	265,242
capital abbett parenabed on account	Ψ	200,212	~	Ψ	200,212

Statement of Fiduciary Assets and Liabilities – Fiduciary Funds

December 31, 2019

A	 Agency
Assets:	
Equity in pooled cash and cash equivalents	\$ 44,970
Property taxes receivable	24,221
Intergovernmental receivable	 1,651
Total assets	\$ 70,842
Liabilities:	
Due to others	\$ 46,621
Deferred inflows of resources:	
Property taxes	24,221
Total liabilities and deferred inflows of resources	\$ 70,842

Notes to the Basic Financial Statements

For the Year Ended December 31, 2019

Note 1: The Reporting Entity

The City of Geneva (the "City") is a home rule municipal corporation duly organized and existing under the constitution and laws of the State of Ohio. The City may exercise all powers of local self-government and police powers to the extent not in conflict with applicable general laws. The City was incorporated as a city in 1958. The City operates under its own charter and is governed by a City Manager-Council form of government, which was adopted on November 2, 1957. Members of Council are elected to four-year staggered terms.

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City. For the City of Geneva, this includes police protection, firefighting and prevention, street construction, maintenance and repairs, building inspection, parks and recreation, wastewater, water distribution, and the community center.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes.

A discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize it is legally separated from the City.

The Community Improvement Corporation of Geneva (CIC) is a legally separate, non-profit organization, served by a fifteen-member board composed of City officials and community representatives. Charged with the responsibilities of advancing, encouraging and promoting the industrial, economic, commercial, and civic development of the Geneva area, the CIC is empowered with the ability to carry out the actions they consider necessary to achieve these responsibilities. Due to the nature and significance of the CIC's relationship to the City, the CIC is presented as a component unit of the City. Separately issued financial statements can be obtained from the City of Geneva.

Information in the following notes to the basic financial statements is applicable to the primary government. Information relative to the component unit is presented in Note 19.

The City is associated with two jointly governed organizations, the Ashtabula County General Health District and the Geneva Union Cemeteries District, a regional council of governments, Northeast Ohio Public Energy Council and three joint economic development districts (JEDD), JEDD-I, JEDD-II and JEDD-III. These organizations are presented in Note 18 to the basic financial statements.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City's accounting policies are described below.

A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The Statement of Net Position and the Statement of Activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal activity is eliminated to avoid doubling up revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The Statement of Net Position presents the financial condition of the governmental and business-type activities of the City at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business activity is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column labeled Other Governmental Funds. Fiduciary funds are reported by type.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies (continued)

B. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds – Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used.

Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance.

The following are the City's major governmental funds:

General Fund – The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

Street Construction, Maintenance and Repair Fund – The Street Construction, Maintenance and Repair Special Revenue Fund (SCMR) accounts for the portion of the state gasoline tax and motor vehicle registration fees restricted for maintenance of streets within the City.

The other governmental funds of the City account for grants and other resources whose use is committed or restricted to a particular purpose.

Proprietary Funds – Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no internal service funds.

Enterprise Funds – Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds.

Wastewater Fund – The Wastewater Fund accounts for the wastewater service provided to residential and commercial users within the City.

Water Fund – The Water Fund accounts for the provision of water distribution to residential and commercial users within the City.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies (continued)

B. Fund Accounting (continued)

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City has eleven agency funds: JEDD-I District Board Fund, JEDD-II District Board Fund, JEDD-III District Board Fund, JEDD-I Harpersfield Township Fund, JEDD-II Harpersfield Township Fund, JEDD-III Harpersfield Township Fund, JEDD-I Sanitary Sewer Fund, Fire Fund, Wireless Telecommunications Fund, the Geneva Union Cemetery Fund and Milwood Subdivision Phase II Fund. The JEDD-I, JEDD-II and JEDD III District Board Funds, JEDD-I, JEDD-II and JEDD III Harpersfield Township Funds, and JEDD-I Sanitary Sewer Fund account for municipal income tax collected by the City for these JEDDs. The Fire Fund accounts for the money insurance companies must deposit with the City for repair, removal, or securing of buildings in the event of a fire. Once the project is complete, the funds are returned. The Wireless Telecommunications Fund accounts for wireless network deposits held on escrow by the City for the use of cell towers. The funds will be returned when the network no longer utilizes the cell tower. The Geneva Union Cemetery Fund accounts for property taxes collected by the City on behalf of the Cemetery. These funds are then disbursed to the Cemetery. The Millwood Subdivision Phase II Fund was created for sanitary sewer manhole repairs that become necessary in the Millwood Subdivision Phase II development area. The repairs are funded by deposits made by the Lake Erie Land Company upon the sale of each lot in the Millwood Subdivision Phase II. Any monies remaining in the fund on March 1, 2022 shall be returned to the Lake Erie Land Company without interest.

C. Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflow of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position, except for fiduciary funds. The Statement of Activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies (continued)

C. Measurement Focus (continued)

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities and deferred inflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the Statement of Fund Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The Statement of Cash Flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows – unavailable revenue and in the presentation of expenses versus expenditures.

Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Available period for the City is 60 days after year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include municipal income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from municipal income taxes is recognized in the period in which the income is earned.

Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 7).

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies (continued)

D. Basis of Accounting (continued)

Revenues – Exchange and Non-Exchange Transactions (continued)

Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: municipal income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, and grants and entitlements.

Unearned Revenue

Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned.

Deferred Outflows/Inflows of Resources

In addition to assets, the financial statements may report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. At December 31, 2019, the City had deferred outflows of resources for deferred charge on refunding, pension and OPEB plans reported in the government-wide Statement of Net Position and the proprietary funds Statement of Fund Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the financial statements may report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be a recognized as inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes, unavailable revenue and amounts for pension and OPEB plans. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance fiscal year 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide Statement of Net Position and the governmental funds Balance Sheet. Unavailable revenue is reported only on the governmental funds Balance Sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income taxes, special assessments and intergovernmental revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide Statement of Net Position and in the proprietary funds Statement of Fund Net Position.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies (continued)

D. Basis of Accounting (continued)

Deferred Outflows/Inflows of Resources (continued)

The deferred outflows and inflows of resources related to pension and OPEB plans are explained in Note 11 and Note 12.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Process

All funds, except fiduciary funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount City Council may appropriate. The appropriations ordinance is City Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by City Council. The legal level of budgetary control has been established by City Council at the personal services and other expenditure object levels within each department for all funds. Budgetary modifications for each fund may only be made by ordinance of the City Council.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Director of Finance. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by City Council.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts on the budgetary statements reflect the first appropriations for that fund that covered the entire year including amounts automatically carried forward from prior years. The amounts reported as the final budget amounts represent the final appropriation amounts passed by City Council during the year.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies (continued)

F. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the City records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents."

During 2019, investments were limited to STAR Ohio.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts and nonnegotiable certificates of deposit are reported at cost.

STAR Ohio, is an investment pool managed by the State Treasurer's Office which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but the City has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, Certain External Investment Pools and Pool Participants. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For the year ended 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Interest earnings are allocated to City funds according to state statutes, grant requirements, or debt related restrictions. Interest revenue credited to the General Fund during 2019 amounted to \$9,595, of which, \$2,315 was from other funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

G. Materials and Supplies Inventory

Inventories for all governmental funds are valued using the first-in/first-out method. The purchase method is used to account for inventories. Under the purchase method, inventories are recorded as expenditures when purchased; however, material amounts of inventories at period-end are reported as assets of the respective fund. Inventories of proprietary funds are valued using the first-in/first-out method and expensed when used rather than when purchased.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies (continued)

H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2019, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed.

I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide Statement of Net Position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are reported at acquisition value. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems. Improvements that add to the value of the asset or materially extend the life of an asset are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All capital assets are depreciated except for land, construction in progress, historical treasurers, and intangibles. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings/land improvements	50 years
Equipment	3-20 years
Vehicles	6-20 years
Infrastructure	50 years

J. Payables, Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies (continued)

J. Payables, Accrued Liabilities and Long-Term Obligations (continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, and net pension and OPEB liabilities that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the fund financial statements when due.

K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered, and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is based on the sick leave accumulated at December 31st by those employees who are currently eligible to receive termination payments as well as the sick leave accumulated by those employees expected to become eligible to receive termination benefits in the future.

The amount is based on accumulated sick leave and employee wage rates at fiscal year-end, taking into consideration any limits specified in the City's termination policy.

The entire compensated absence liability is reported on the government-wide financial statements.

L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable: The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies (continued)

L. Fund Balance (continued)

Restricted: Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City Council's Resolutions).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed: The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of City Council. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be re-deployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned: Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the City Council or a City official delegated that authority by the City Council. The Finance Director is the City's delegated official.

Unassigned: Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned), amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which the amounts in any of the unrestricted fund balance classifications could be used.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies (continued)

M. Net Position

Net position represents the difference between assets and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

N. Interfund Balances

On the fund financial statements, interfund loans are classified as "Interfund receivable/payable" on the Balance Sheet. Long-term interfund loans are classified as "Advances to/from other funds" on the Balance Sheet and are equally offset as part of nonspendable fund balance which indicates that they do not constitute available expendable resources. These amounts are eliminated in the governmental and business-type activities columns of the Statement of Net Position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Deferred inflows of resources and deferred outflows of resources from the change in internal proportionate share related to pension and OPEB items are eliminated in the business-type activities column of the statement of net position.

O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for wastewater and water. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating.

P. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 2: Summary of Significant Accounting Policies (continued)

Q. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liabilities and asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

R. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

S. Deferred Charge on Refunding

The difference between the reacquisition price (funds required to refund the old debt) of various refunding bonds and the net carrying amount of the old debt, the deferred amount (loss) on refunding, is being amortized as a component of interest expense. This accounting loss is amortized over the remaining life of the old debt or the life of the new debt whichever is shorter and is presented as deferred outflows of resources on the Statement of Net Position.

T. Reclassification

Prior year data presented in the Management's Discussion and Analysis have been reclassified in order to be comparative and provide an understanding of the changes in financial position and operations.

Note 3: Change in Accounting Principles

Newly Adopted Accounting Pronouncements

For the year ended December 31, 2019, the City implemented the following Governmental Accounting Standards issued by the Governmental Accounting Standards Board (GASB):

GASB Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements. This Statement requires that additional essential information related to debt be disclosed in notes to the financial statements, including: unused lines of credit, assets pledged as collateral for the debt and terms specified in debt agreements related to significant events with finance-related consequences including default, termination, and subjective acceleration clauses. These disclosures were incorporated in the City's 2019 Notes to the Financial Statements; however, there was no effect on beginning net position.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 3: Change in Accounting Principles (continued)

Newly Adopted Accounting Pronouncements (continued)

GASB Statement No. 90, Majority Equity Interests, an amendment to GASB 14 and 61. This statement modified previous guidance for reporting a government's equity interest in a legally separate organization. This statement also provides guidance for reporting a component unit if a government acquires a 100% equity interest in the component unit. The implementation of this GASB pronouncement did not result in any changes to the City's financial statements.

GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. This Statement was issued in May 2020 and extends the effective dates of certain accounting and financial reporting provisions in Statements and Implementation Guides that were first effective for reporting periods beginning after June 15, 2018. The requirements of this Statement were effective immediately and implemented by the City.

GASB Implementation Guide No. 2018-1, *Implementation Guidance Update – 2018*, issued in May, 2018, provides guidance that clarifies, explains or elaborates on GASB Statements. The requirements of this Implementation Guide apply to the financial statements of all state and local governments unless narrower applicability is specifically provided for in the pronouncement addressed by a question and answer. These changes were incorporated in the City's 2019 financial statements; however, there was no effect on beginning net position.

Newly Issued Accounting Pronouncements, Not Yet Adopted

GASB Statement No. 83, Certain Asset Retirement Obligations (AROs). This Statement requires a governmental entity that has legal obligation (laws and regulatory requirements, court judgements, contracts, etc.) to perform future asset retirement activities related to its tangible capital assets to recognize a liability, and a corresponding deferred outflow of resources. GASB subsequently issued GASB Statement No. 95, which deferred the effective date of this standard to reporting periods beginning after June 15, 2019. The City has not yet determined the impact that this GASB pronouncement will have on its financial statements and disclosures.

GASB Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. Activities meeting the criteria should be reported in a fiduciary fund in the basic financial statements. GASB subsequently issued GASB Statement No. 95, which deferred the effective date of this standard to reporting periods beginning after December 15, 2019. The City has not yet determined the impact that this GASB pronouncement will have on its financial statements and disclosures.

GASB Implementation Guide No. 2019-2, *Fiduciary Activities*, issued in June 2019, provides guidance to address issues related to accounting and financial reporting for fiduciary activities in accordance with the requirements of GASB Statement No. 84. GASB subsequently issued GASB Statement No. 95, which deferred the effective date of this standard to reporting periods beginning after December 15, 2019. The City has not yet determined the impact that this GASB pronouncement will have on its financial statements and disclosures.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 3: Change in Accounting Principles (continued)

Newly Issued Accounting Pronouncements, Not Yet Adopted (continued)

GASB Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. GASB subsequently issued GASB Statement No. 95, which deferred the effective date of this standard to reporting periods beginning after June 15, 2021. The City has not yet determined the impact that this GASB pronouncement will have on its financial statements and disclosures.

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, issued in June 2018, establishes guidance designed to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period by simplifying accounting for interest cost incurred before the end of a construction period. GASB subsequently issued GASB Statement No. 95, which deferred the effective date of this standard to reporting periods beginning after December 15, 2020. The City has not yet determined the impact that this GASB pronouncement will have on its financial statements and disclosures.

GASB Implementation Guide No. 2019-1, *Implementation Guide Update-2019* and GASB Implementation Guide No. 2019-3, *Leases*, effective dates were also deferred as a result of GABS Statement No. 95. The effective date of these implementation guides are reporting periods beginning after June 15, 2020 and June 15, 2021, respectively. The City has not yet determined the impact that these implementation guides will have on its financial statements and disclosures.

Note 4: Budgetary Basis of Accounting

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Statements of Revenues, Expenditures, and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budgetary basis and the GAAP basis are identified as follows:

- (a) Revenues are recorded when received in cash (budgetary basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures/Expenses are recorded when paid in cash (budgetary basis) as opposed to when the liability is incurred (GAAP basis);

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 4: Budgetary Basis of Accounting (continued)

- (c) Encumbrances are treated as expenditures (budgetary) rather than assigned fund balance (GAAP);
- (d) Budgetary revenues and expenditures of certain funds are classified to general fund for GAAP Reporting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund and Street Construction, Maintenance and Repair Fund.

Net Change in Fund Balance

	Stre	eet Construction,
		Maintenance
 General		and Repair
\$ 138,089	\$	60,484
72,641		(20,611)
(19,429)		(20,572)
(29,145)		(34,549)
 (6,734)		
\$ 155,422	\$	(15,248)
\$ \$ <u></u>	\$ 138,089 72,641 (19,429) (29,145) (6,734)	General \$ 138,089 \$ 72,641 (19,429) (29,145) (6,734)

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 5: Fund Balances

Fund balances are classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on a fund for the major governmental funds and all other governmental funds are presented below:

		Street				
		Construction,		Other		Total
		Maintenance,	G	overnmental	(Governmental
	General	and Repair		Funds		Funds
Nonspendable:						
Inventory	\$ -	\$ 13,688	\$	-	\$	13,688
Prepaid items	88,923	18,568		-		107,491
Interfund loan receivable	111,376					111,376
Total nonspendable	200,299	32,256		_		232,555
Restricted:						
Streets and highways	-	191,909		235,071		426,980
Police	-	-		46,401		46,401
Law enforcement trust and education	-	-		39,978		39,978
Community development	-	-		149,906		149,906
Street lighting	-	-		187,636		187,636
Debt service	-	-		13,379		13,379
Capital projects				68,656		68,656
Total restricted		191,909		741,027		932,936
Committed:						
Capital projects			-	200,623		200,623
Assigned:						
Appropriations for 2020	106,675	-		-		106,675
Purchases on order	29,145	-		-		29,145
Community development	20,801					20,801
Total assigned	156,621					156,621
Unassigned (deficit)	1,667,447		-	(121,304)		1,546,143
Total fund balances	\$ 2,024,367	\$ 224,165	\$	820,346	\$	3,068,878

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 6: Deposits and Investments

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Council has identified as not required for use within the current twoyear period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 6: Deposits and Investments (continued)

8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2% and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short-selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Finance Director or, if the securities are not represented by certificate, upon receipt of confirmation of transfer from the custodian.

Deposits

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it.

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured be protected by:

Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105% of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102% of the deposits being secured or a rate set by the Treasurer of State.

At year-end, the carrying amount of the City's deposits was \$4,501,543 and the bank balance was \$4,682,414. At year-end, none of the City's total bank balance was exposed to custodial credit risk as the deposits were covered under FDIC and OPCS. The City also has \$1,500 in petty cash on hand.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 6: Deposits and Investments (continued)

Investments

As of December 31, 2019, the City had the following investments:

			Maturities	Maturities
			(in years)	(in years)
	Measur	rement Value	Less than 1	More than 1
STAR Ohio	\$	360,876	\$360,876	\$

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

STAR Ohio is valued at amortized cost. At December 31, 2019, the average days to maturity was 55.7.

Interest Rate Risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity and by investing operating funds primarily in short-term investments. The City's investment policy also limits security purchases to those that mature within five years unless specifically matched to a specific cash flow. To date, no investments have been purchased with a life greater than one year.

Custodial Risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed.

Credit Risk is addressed by the City's investment policy by the requirements that all investments are authorized by the Ohio Revised Code and that the portfolio be diversified both by types of investment and issuer. The City's investment in STAR Ohio carries an "AAAm" money market rating by Standard & Poor's.

Concentration of Credit Risk is defined by the Governmental Accounting Standards Board as five percent or more in the securities of a single issuer. The City's investment policy places no limit on the amount the City may invest in one issuer. The following is the City's allocation as of December 31, 2019:

	Percentage
Investment Issuer	of Investments
STAR Ohio	100 %

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 7: Receivables

A. Property Taxes

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected on real property (other than public utility) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the state statute at 35% of appraised market value. Real property taxes are payable semiannually. The first payment is due in February with the remainder payable by June unless extended.

Public utility real property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility property currently is assessed at 25% of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Geneva. The County Auditor periodically remits to the City its portion of the taxes collected.

The full tax rate for all City operations for the year ended December 31, 2019 was \$8.70 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2019 property tax receipts were based are as follows:

	Assessed V	'alue
Category:		
Real estate	\$ 92,773	5,510
Public utility	2,969	9,760
Total	\$95,74	5,270

B. Municipal Income Taxes

The City levies municipal income tax of 1.5% on all salaries, wages, commissions and other compensation, and net profits earned within the City, as well as incomes of residents earned outside of the City. In the latter case, the City allows a credit of 1.0% of the tax paid to another municipality.

Employers within the City are required to withhold municipal income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. Municipal income tax collections are received by the General Fund.

C. Intergovernmental Receivables

Receivables at December 31, 2019, primarily consisted of taxes, accounts (billings for user charged services), intergovernmental receivables, entitlement or shared revenues, special assessments and loans receivable. All receivables are considered fully collectible.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 7: Receivables (continued)

C. Intergovernmental Receivables (continued)

A summary of intergovernmental receivables follows:

Governmental activities:		
Homestead and rollback	\$	26,604
Local government		87,810
State grants		25,540
Grant reimbursements		132,428
Auto registration, licenses, and gasoline tax		176,574
Permissive tax		5,802
Bed tax		4,585
Miscellaneous reimbursements	_	8,814
Total governmental activities	_	468,157
Business-type activities:		
Harpersfield Township		184,350
JED III reimbursement		116,892
Geneva area schools WWTP management services		828
Payments in lieu of taxes	_	106,286
Total business-type activities		408,356
Total	\$	876,513

The Harpersfield Township (the "Township") receivable noted above relates to the Township's share of construction costs related to JEDD-III. In total, the Township's share of the construction costs is \$820,369. In 2019 it was determined that an allowance of \$636,019 was needed due to lack of collections.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 8: Capital Assets

Capital asset activity for governmental activities for the year ended December 31, 2019, was as follows:

	Balances 12/31/18	Additions	Deletions	Balances 12/31/19
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 884,215	\$ - \$	-	\$ 884,215
Construction in progress	102,471	400,166	-	502,637
Historical treasures	46,378	-	-	46,378
Total non-depreciable capital assets	1,033,064	400,166		1,433,230
Capital assets being depreciated:				
Building and land improvements	5,072,261	10,000	-	5,082,261
Machinery and equipment	1,682,063	-	-	1,682,063
Vehicles	2,065,413	213,157	-	2,278,570
Infrastructure	25,467,125	141,104	(270,844)	25,337,385
Total capital assets being depreciated	34,286,862	364,261	(270,844)	34,380,279
Less accumulated depreciation:				
Building and land improvements	(2,688,092)	(120,005)	-	(2,808,097)
Machinery and equipment	(1,244,838)	(113,393)	-	(1,358,231)
Vehicles	(1,316,081)	(120,464)	-	(1,436,545)
Infrastructure	(14,754,901)	(547,393)	270,844	(15,031,450)
Total accumulated depreciation	(20,003,912)	(901,255)	270,844	(20,634,323)
Net capital assets being depreciated	14,282,950	(536,994)		13,745,956
Governmental activities capital assets, net	\$ <u>15,316,014</u>	\$(136,828) \$		\$ <u>15,179,186</u>

Depreciation expense was charged to governmental activities as follows:

General government	\$ 156,477
Security of persons and property	123,771
Leisure time activities	12,305
Community development	478
Transportation	 608,224
Total	\$ 901,255

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 8: Capital Assets (continued)

Capital asset activity for business-type activities for the year ended December 31, 2019, was as follows:

	Balances 12/31/18	Additions		Deletions	Balances 12/31/19
Business-type activities:					
Capital assets not being depreciated:					
Construction in progress	\$ 605,580	\$ 1,884,182	\$	-	\$ 2,489,762
Intangibles	38,831				38,831
Total non-depreciable capital assets	644,411	1,884,182	-		2,528,593
Capital assets being depreciated:					
Building and land improvements	4,493,101	-		-	4,493,101
Machinery and equipment	1,531,204	-		-	1,531,204
Vehicles	451,278	-		-	451,278
Infrastructure	17,919,233	8,500			17,927,733
Total capital assets being depreciated	24,394,816	8,500			24,403,316
Less accumulated depreciation:					
Building and land improvements	(2,910,992)	(79,203)		-	(2,990,195)
Machinery and equipment	(732,993)	(86,686)		-	(819,679)
Vehicles	(330,221)	(40,102)		-	(370,323)
Infrastructure	(4,565,629)	(397,862)			(4,963,491)
Total accumulated depreciation	(8,539,835)	(603,853)			(9,143,688)
Net capital assets being depreciated	15,854,981	(595,353)			15,259,628
Total business-type activities					
capital assets, net	\$ 16,499,392	\$ 1,288,829	\$		\$ 17,788,221

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 9: Long-Term Obligations

Bonded debt and other long-term obligations payable activity for the year ended December 31, 2019 was as follows:

	Balance 12/31/18		Additions		Deletions		Balance 12/31/19		Due in One Year
Governmental activities:	12/31/10		7 Idditions	-	Detetions		12/31/17		rear
General obligation bonds:									
4% 2011 Municipal facility improvement,									
	\$ 125,000	\$	_	\$	(40,000)	\$	85,000	\$	40,000
3.16% 2018 Refunded various purpose,	4 123,000	Ψ		Ψ	(10,000)	Ψ	05,000	Ψ	10,000
maturing 2029	815,000		_		(70,000)		745,000		70,000
3.16% 2018 Various purpose, maturing 2028	160,000		_		(10,000)		150,000		15,000
2.75% 2018 Fire truck acquisition,	100,000				(10,000)		150,000		15,000
maturing 2028	415,768		_		(23,098)		392,670		46,196
Total general obligation bonds	1,515,768			-	(143,098)		1,372,670		171,196
Total general congation conds	1,313,700			_	(143,070)		1,372,070		171,170
0% Ohio Public Works Commission loans:									
2010 E. Tibbitts, maturing 2021*	12,500		_		(7,500)		5,000		5,000
2010 Ansel, maturing 2032*	127,513		_		(14,168)		113,345		9,446
2011 Lockwood, maturing 2021*	3,897		_		(1,949)		1,948		1,300
2012 Sherman/Chestnut, maturing 2034*	457,876		_		(42,926)		414,950		28,618
2014 Grant Bridge, maturing 2035*	84,492		_		(7,681)		76,811		5,120
2018 N. Avenue Bridge, maturing 2038*	70,037		_		(5,387)		64,650		3,592
2018 E. Main Street, maturing 2039*	50,000		_		(2,500)		47,500		2,500
2019 E. Main Street*	-		27,965		-		27,965		-
Total Ohio Public Works Commission loans	806,315		27,965		(82,111)		752,169		55,576
Other long-term obligations:									
2.25% 2019 Note payable, maturing 2023*	-		400,000		-		400,000		66,667
Capital leases payable*	64,110		-		(50,551)		13,559		10,729
Accrued compensated absences	307,743		184,117		(210,450)		281,410		184,849
Net pension liability	4,089,352		1,499,472		-		5,588,824		-
Net OPEB liability	3,387,778			_	(1,897,002)		1,490,776		
Total other long-term obligations	7,848,983		2,083,589		(2,158,003)		7,774,569		262,245
Total governmental long-term liabilities	\$ 10,171,066	\$	2,111,554	\$	(2,383,212)	\$	9,899,408	\$	489,017

^{*} Long-term obligation is a direct placement.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 9: Long-Term Obligations (continued)

	Balance 12/31/18		Additions		Deletions	Balance 12/31/19		Due in One Year
Business-type activities:								
Ohio Water Development Authority (OWDA) loans:								
4.56% OWDA, series 2004, maturing 2030* \$	3,918,533	\$	-	\$	(281,461) \$	3,637,072	\$	294,442
2.01% OWDA, Harpersfield booster station,								
maturing 2031*	215,961		-		(15,358)	200,603		15,668
1.68% OWDA advanced metering infrastructure,								
maturing 2032*	223,557		-		(15,524)	208,033		15,786
1.60% OWDA, Elm Street improvements,								
maturing 2037*	477,898		-		(22,389)	455,509		22,749
1.35% OWDA, North Broadway waterline,								
maturing 2037*	387,004		-		(18,548)	368,456		18,799
1% OWDA, State Route 534,					,			
maturing 2038*	1,527,647		3,653		(63,008)	1,468,292		74,840
1% OWDA Elm Street sub-basin sewer	, ,		,		())	, ,		,
rehabilitation, maturing 2030*	137,348		_		(11,328)	126,020		11,441
1% OWDA laboratory building, maturing 2030*	196,088		_		(16,172)	179,916		16,335
1% OWDA WW Collection system study,					(,-,-)	,		
maturing 2019*	17,130		_		(17,130)	_		_
1% OWDA, WW Facilities plan*	144,567		666,947		(39,463)	772,051		_
3.06% OWDA, Secondary sludge tank*	61,887		854,685		(35,103)	916,572		46,632
0% OWDA, W Main Street sewer*	60,313		64,718		(94,445)	30,586		30,586
3% OWDA, series 2007, maturing 2022*	363,514		01,710		(100,025)	263,489		103,048
4.49% OWDA Geneva-on-the-Lake sanitary	303,314				(100,023)	203,407		103,040
sewer outfall, maturing 2025*	46,602		_		(5,804)	40,798		6,068
Total Ohio Water Development	70,002				(3,004)	40,770		0,000
Authority loans	7,778,049		1,590,003		(700,655)	8,667,397		656,394
Authority loans	7,776,049		1,390,003		(700,033)	0,007,397		030,334
0% Ohio Public Works Commission loans:								
2008 Nearing Circle, maturing 2019*	2,500		_		(2,500)	_		_
2010 W. Liberty, maturing 2030*	32,287				(3,874)	28,413		2,582
2010 Ansel – WW, maturing 2031*	138,375		_		(15,375)	123,000		10,250
2010 Ansel – Water, maturing 2031*	31,050		_		(3,450)	27,600		2,300
2013 Van Epps – Water, maturing 2024*	32,094		-		(7,407)	24,687		4,938
2016 Meter – Water, maturing 2024	305,730		-		(33,970)	271,760		22,648
2018 State Route 534, maturing 2038*	146,250		-			135,000		7,500
Total Ohio Public Works Commission loans	688,286				(11,250) (77,826)	610,460		50,218
Total Onlo Public Works Commission loans	000,200				(77,820)	010,400		30,218
Other long-term obligations:								
Capital leases payable*	22,959		_		(15,076)	7,883		1,944
Accrued compensated absences	52,480		30,601		(26,922)	56,159		27,192
Net pension liability	728,875		503,170		(20,722)	1,232,045		21,192
Net OPEB liability	514,013		78,225		-	592,238		-
Total other long-term obligations	1,318,327		611,996		(41,998)	1,888,325		29,136
Total business-type long-term liabilities \$	9,784,662	\$	2,201,999	\$	(820,479)		\$	735,748
Total ousiness-type long-term hadrilles \$	2,704,00Z	Φ	2,201,339	Ф	(020,4/9)	11,100,102	Φ	133,140

^{*} Long-term obligation is a direct placement.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 9: Long-Term Obligations (continued)

At December 31, 2019, the City received partial proceeds for the Ohio Public Works Commission (OPWC) E. Main Street project and the Ohio Water Development Authority (OWDA) Wastewater Facilities Plan, Secondary Sludge Tank, and West Main Street Sewer projects. The loans will be repaid in semi-annual installments. The City has not collected the total proceeds of the loans, and as a result, the debt maturity schedules below do not reflect any amounts for principal or interest as the future maturities are not known at December 31, 2019.

Principal and interest requirements to retire the long-term debt obligations outstanding at December 31,2019 were as follows:

	_	Governmental Activities							
	_	General Obl	<u>O</u>	PWC Loans*					
<u>Year</u>	_	Principal	_	Interest	_	Principal			
2020	\$	171,196	\$	42,163	\$	55,576			
2021		176,196		36,606		49,924			
2022		131,196		30,850		49,276			
2023		136,196		26,894		49,276			
2024		136,196		22,779		49,276			
2025-2029		621,690		51,395		246,380			
2030-2034		-		-		203,726			
2035-2038	_		_		_	20,770			
	\$ _	1,372,670	\$ _	210,687	\$ _	724,204			

	_	Governmental Activities						
	_	Notes Payable*				T	otal	
<u>Year</u>	_	Principal	_	Interest		Principal	_	Interest
2020	\$	66,667	\$	6,000	\$	293,439	\$	48,163
2021		133,334		6,750		359,454		43,356
2022		133,334		3,750		313,806		34,600
2023		66,665		750		252,137		27,644
2024		-		-		185,472		22,779
2025-2029		-		-		868,070		51,395
2030-2034		-		-		203,726		-
2035-2038	_					20,770	_	
	\$ _	400,000	\$	17,250	\$	2,496,874	\$	227,937

	Business-Type Activities								
	OWD	ΑI	_oans*	<u>C</u>	PWC Loans*	Total			
<u>Year</u>	Principal		Interest		Principal		Principal		Interest
2020	\$ 579,176	\$	188,379	\$	50,218	\$	629,394	\$	188,379
2021	598,377		170,857		50,218		648,595		170,857
2022	563,250		152,649		50,218		613,468		152,649
2023	526,427		136,214		50,218		576,645		136,214
2024	544,613		119,954		50,215		594,828		119,954
2025-2029	2,989,881		333,578		226,400		3,216,281		333,578
2030-2034	751,890		46,355		110,473		862,363		46,355
2035-2037	394,574		7,574		22,500	_	417,074		7,574
	\$ 6,948,188	\$	1,155,560	\$	610,460	\$	7,558,648	\$	1,155,560

^{*} Long-term obligation is a direct placement.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 9: Long-Term Obligations (continued)

General obligation bonds are direct obligations of the City for which its full faith and credit are pledged for repayment. General obligation bonds are to be repaid from property taxes levied on all taxable property located within the City as well as municipal income taxes. Tax monies will be received in and the debt will be retired from the Vehicle and Major Equipment Fund and the Debt Service Fund.

On September 29, 2011, the City issued municipal facility improvement bonds in the amount of \$355,000, at the interest rates of 4%. The bonds were issued for a ten-year period with final maturity during 2021.

On February 16, 2018, the City issued fire truck acquisition bonds in the amount of \$461,965, at the interest rates of 2.75%. The bonds were issued for an eleven-year period with final maturity during 2028.

In October 2018, the City issued \$975,000 in various purpose improvement and refunding bonds, for the purpose of financing the purchase of City vehicles and to refund the outstanding 2009 various purpose general obligation bond previously issued. The bonds mature on February 1, 2029 and August 1, 2029, respectively, and have an interest rate of 3.16%. Proceeds of \$815,000 were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded portion of the general obligation bonds. The remaining proceeds of \$160,000 were receipted by the City for the purchase of City vehicles. The refunded bonds were called and redeemed in full in October 2018. The City decreased its total debt service payments by \$84,823 as a result of the refunding. The City also incurred an economic gain (difference between the present value of the old and new debt service payments) of \$70,419.

The City has several loans with the OPWC. The governmental activities OPWC loans are obligations of the Street Construction, Maintenance and Repair (SCMR) Fund and Street Lighting Fund and are paid from transfers from the General Fund. The business-type activities OPWC loans are an obligation of the Water and Wastewater Funds. All OWDA loan obligations are of the Wastewater and Water Funds and will be paid from the operating revenue of those funds.

The City's outstanding OPWC loans from direct borrowings contain provisions that in the event of default (1) OPWC may apply late fees of 8% per year, (2) loans more than 60 days late will be turned over to the Attorney General's office for collection, and as provided by law, OPWC may require that such payment be taken from the City's share of the county undivided local government fund, and (3) the outstanding amounts shall, at OPWC's option, become immediately due and payable.

On October 28, 2019, the City issued notes payable for \$400,000 for the purpose of purchasing police cruisers, a plow truck and a city use vehicle. The notes are a direct placement with a bank at a fixed rate of 2.25% per annum. The note is backed by the full faith and credit of the City. The note payable will be retired from the General Fund, Police Levies Fund, and Vehicle and Major Equipment Fund.

Compensated absences and the net pension and net OPEB liabilities will be paid from the fund from which the employees' salaries are paid.

See Note 10 for detail on capital leases.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 10: Leases

The City has entered into lease agreements as lessee for financing the acquisition of copiers and various vehicles for the police, street, water and wastewater departments. These lease agreements qualify as capital leases for accounting purposes and therefore, have been recorded at the present value of their future minimum lease payments as of inception dates. These lease agreements are secured by the related property.

		Governmental Activities		Business-Type Activities	
Assets:	•		_		
Vehicles	\$	27,878	\$	-	
Equipment		32,814		10,165	
Less: accumulated depreciation	_	(48,991)	_	(4,518)	
Total	\$	11,701	\$	5,647	

Amortization of capital leases is included in depreciation expense.

The following is a schedule of the future long-term minimum lease payments required under the capital leases, operating leases and the present value of the minimum lease payments for the capital lease payments.

	Capital Leases*					
Year_		Governmental Activities		Business-Type Activities	-	Operating Leases
2020	\$	11,496	\$	2,335	\$	2,376
2021		2,830		2,335		2,376
2022		80		2,335		2,376
2023				1,751		2,376
Total minimum lease payments		14,406		8,756	\$	9,504
Less: amount representing interest		(847)		(873)		
Present value of minimum lease payments	\$	13,559	\$	7,883		

Lease payments will be made from the General Fund, Vehicle and Major Equipment Fund, Water Fund and Wastewater Fund. The lease payment amounts will be paid with current, available resources that have accumulated in the respective fund.

Rental expense related to operating leases for equipment totaled \$2,204 for the year ended December 31, 2019.

^{*} Long-term obligation is a direct placement.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans

A. Net Pension/OPEB Liability (Asset)

The net pension/OPEB liability (asset) reported on the Statement of Net Position represents a liability (asset) to employees for pensions/OPEB. Pensions/OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions/OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions/OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liabilities (assets) represents the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68 and 75 assumes the liability (asset) is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for OPEB benefits including primarily health care. In most cases, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium.

State statute requires the retirement systems to amortize unfunded pension/OPEB liabilities within 30 years. If the pension/OPEB amortization period exceeds 30 years, each retirement system's board must propose corrective action to the state legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability* (asset) on the accrual basis of accounting. Any liability for the contractually-required contribution outstanding at the end of the year is included in accrued wages and benefits on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 12 for the required OPEB disclosures.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

B. Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – City employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer public employee retirement system comprised of three separate pension plans: the Traditional pension plan, a defined benefit plan; the Combined plan, a combination defined benefit/defined contribution plan; and the Member-Directed plan, a defined contribution plan. While members (e.g., City employees) may elect the Member-Directed plan, substantially all employee members are in OPERS' Traditional or Combined plans; therefore, the following disclosure focuses on the Traditional and Combined plans.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional and Combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. Final average salary (FAS) represents the average of the three highest years of earnings over the member's career for Groups A and B. Group C is based on the average of the five highest years of earning over a member's career. Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

The Traditional plan is a defined benefit plan in which a member's retirement benefits are calculated on a formula that considers years of service and FAS. Pension benefits are funded by both member and employer contributions and investment earnings on those contributions.

The following table provides age and service requirements for retirement and the retirement formula applied to the FAS for the three member groups under the Traditional plan (see OPERS CAFR referenced above for additional information):

Group A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

State and Local

Age and Service Requirements: Age 60 with 5 years of service credit or Age 55 with 25 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

State and Local

Age and Service Requirements: Age 60 with 5 years of service credit or Age 55 with 25 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Group C

Members not in other Groups and members hired on or after January 7, 2013

State and Local

Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

B. Plan Description – Ohio Public Employees Retirement System (OPERS) (continued)

Once a benefit recipient retiring under the Traditional pension plan has received benefits for 12 months, current law provides for an annual cost-of-living adjustment (COLA). This COLA is calculated on the member's base retirement benefit at the date of retirement and is not compounded. Members retiring under the Combined plan receive a COLA on the defined benefit portion of their retirement benefit. For those who retired prior to January 7, 2013, current law provides for a 3% COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the adjustment will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

A death benefit of \$500-\$2,500, determined by the number of years of service credit of the retiree, is paid to the beneficiary of a deceased retiree or disability benefit recipient under the Traditional pension plan and Combined plan.

The OPERS Board of Trustees approved a proposal at its October 2019 meeting to create a new tier of membership in the OPERS traditional pension plan. OPERS currently splits its non-retired membership into Group A, B or C depending on age and service criteria. Retirement Group D would consist of OPERS-contributing members hired in 2022 and beyond. Group D will have its own eligibility standards, benefit structure and unique member features designed to meet the changing needs of Ohio public workers. It also will help OPERS address expected investment market volatility and adjust to the lack of available funding for health care.

The Combined plan is a defined benefit plan with elements of a defined contribution plan. Members earn a formula benefit similar to, but at a factor less than the Traditional pension plan benefit. This defined benefit is funded by employer contributions and associated investment earnings. Member contributions are deposited into a defined contribution account in which the member self-directs the investment. Upon retirement, the member may choose a defined contribution distribution that is equal to the member's contributions to the plan and investment earnings (or losses). Members may also elect to use their defined contribution account balances to purchase a defined benefit annuity administered by OPERS.

Benefits in the Combined plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined plan is the same as the Traditional pension plan.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

B. Plan Description – Ohio Public Employees Retirement System (OPERS) (continued)

The subsequent table provides age and service requirements for retirement and the retirement formula applied to the FAS for the three member groups under the Combined plan (see OPERS CAFR referenced above for additional information):

Group A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

State and Local

Age and Service Requirements:

Age 60 with 5 years of service credit or Age 55 with 25 years of service credit

Formula:

1.0% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

State and Local

Age and Service Requirements:

Age 60 with 5 years of service credit or Age 55 with 25 years of service credit

Formula:

1.0% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

Group C

Members not in other Groups and members hired on or after January 7, 2013

State and Local

Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

Formula:

1.0% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS Board. Both Member-Directed plan and Combined plan members who have met the eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-Directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contributions benefits in the Member-Directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the purchase of a monthly defined benefit annuity from OPERS (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14% of covered payroll for state and local employer units. Member contribution rates, as set forth in the Ohio Revised Code, are not to exceed 10% of covered payroll for members in the state and local classifications.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

B. Plan Description – Ohio Public Employees Retirement System (OPERS) (continued)

The portion of employer contributions used to fund pension benefits is net of postemployment health care benefits. The portion of the employer's contribution allocated to health care was 0% for 2019 for the Traditional and Combined plans. The portion of the employer's contribution allocated to health care was 4% for the Member-Direct plan for 2019. Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. In 2019, the City's contractually required contribution, net of postemployment health care benefits, was \$254,654. Of this amount, \$18,571 is reported as accrued wages and benefits at December 31, 2019.

C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - the City's full-time police and fire participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted, and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

OP&F also offers a deferred-retirement option plan (DROP). DROP is a cost neutral benefit offered by OP&F. Upon the DROP effective date, the member's pension is calculated as if that were their date of retirement. While the member continues to work and draw their normal salary, the amount they would have received in retirement benefits accumulates tax-deferred at OP&F on their behalf, as well as a portion of their OP&F employee contributions and interest.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5% for each of the first 20 years of service credit, 2.0% for each of the next five years of service credit and 1.5% for each year of service credit in excess of 25 years. The maximum pension of 72% of the allowable average annual salary is paid after 33 years of service credit.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

C. Plan Description – Ohio Police & Fire Pension Fund (OP&F) (continued)

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 19.5% of covered payroll for police employer units and 24.0% for fire employer units. Member contribution rates, as set forth in the Ohio Revised Code, are not to exceed 12.25% of covered payroll for police and fire. The portion of employer contributions used to fund pension benefits is net of postemployment health care benefits. The portion of the employer's contribution allocated to health care was 0.5% for 2019. Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

In 2019, the City's contractually required contribution, net of postemployment health care benefits, was \$196,383. Of this amount, \$19,293 is reported as accrued wages and benefits at December 31, 2019.

D. Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2018, and was determined by rolling forward the total pension liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

D. Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Following is information related to the proportionate share and pension expense:

	OPERS	OPERS			
	Traditional	Combined	OP&F	_	Total
Proportion of the net pension liability (asset) prior measurement date	0.013462%	0.036048%	0.042569%		
Proportion of the net pension liability (asset) current measurement date	0.013077%	0.033186%	0.039685%		
Change in proportionate share	(0.000385%)	(0.002862%)	(0.002884%)		
Proportionate share of the net pension liability \$	3,581,524	\$ -	\$ 3,239,345	\$	6,820,869
Proportionate share of the net pension asset \$	-	\$ 37,114	\$ -	\$	37,114
Pension expense \$	803,898	\$ 9,594	\$ 319,574	\$	1,133,066

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

		OPERS	OPERS	ODGE	T-4-1
Deferred outflow of resources	•	Traditional	Combined	OP&F	Total
Differences between expected and actual experience Change in assumptions	\$	165 311,781	\$ - 8,288	\$ 133,092 85,879	\$ 133,257 405,948
Net difference between projected and actual earnings on pension plan investments		486,113	7,994	399,085	893,192
Differences in employer contributions and change in proportionate share City contribution subsequent to the		6,165	-	53,430	59,595
measurement date Total deferred outflow of resources	\$	236,829 1,041,053	\$ 17,825 34,107	\$ 196,383 867,869	\$ 451,037 1,943,029
Deferred inflow of resources					
Differences between expected and actual experience Differences in employer contributions	\$	47,027	\$ 15,156	\$ 3,025	\$ 65,208
and change in proportionate share Total deferred inflow of resources	\$	81,515 128,542	\$ 9,759 24,915	\$ 147,943 150,968	\$ 239,217 304,425

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

D. Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

The \$451,037 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS		OPERS		
	Traditional		Combined	OP&F	Total
Fiscal Year Ending December 31:					
2020 \$	271,171	\$	(113) \$	173,050	\$ 444,108
2021	133,335		(1,709)	85,782	217,408
2022	45,097		(1,541)	100,081	143,637
2023	226,079		962	154,810	381,851
2024	-		(2,324)	6,795	4,471
2025-2028		_	(3,908)		(3,908)
\$	675,682	\$_	(8,633) \$	520,518	\$ 1,187,567

E. Actuarial Assumptions – OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The active member population which consists of members in the Traditional and Combined plans is assumed to remain constant. For purposes of financing the unfunded actuarial accrued liabilities, total payroll is assumed to grow at the wage inflation rate indicated below.

The total pension liability in the December 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	OPERS	OPERS
	<u>Traditional Plan</u>	Combined Plan
Valuation date	December 31, 2018	December 31, 2018
Experience study	5-year period ended	5-year period ended
	December 31, 2015	December 31, 2015
Actuarial cost method	Individual entry age	Individual entry age
Actuarial assumptions:		
Investment rate of return	7.20%	7.20%
Wage inflation	3.25%	3.25%

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

E. Actuarial Assumptions – OPERS (continued)

	OPERS <u>Traditional Plan</u>	OPERS <u>Combined Plan</u>
Projected salary increases,		
including 3.25% inflation	3.25 to 10.75%	3.25 to 8.25%
COLA or Ad Hoc COLA:		
Pre-Jan 7, 2013 retirees	3.00% Simple	3.00% Simple
Post-Jan 7, 2013 retirees	3.00% Simple through 2018	3.00% Simple though 2018
	then 2.15% Simple	then 2.15% Simple

OPERS conducts an experience study every five years in accordance with Ohio Revised Code Section 145.22. The study for the five-year period ended December 31, 2015 and methods and assumptions were approved and adopted by the OPERS Board of Trustees.

Mortality rates were based on the RP-2014 Health Annuitant Mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010.

The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables were determined by applying the MP-2015 Mortality Improvement Scale to the above described tables.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional plan, the defined benefit component of the Combined plan and the annuitized accounts of the Member-Directed plan. The money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for changing amounts actually invested for the Defined Benefit portfolio was a loss of 2.94% for 2018.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

E. Actuarial Assumptions – OPERS (continued)

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

	T4	Weighted Average Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed income	23.00%	2.79%
Domestic equities	19.00	6.21
Real estate	10.00	4.90
Private equity	10.00	10.81
International equities	20.00	7.83
Other investments	18.00	5.50
Total	100.00%	5.95%

Discount Rate The discount rate used to measure the total pension liability (asset) was 7.2%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability/asset.

Sensitivity of the City's Proportionate Share of the Net Pension Liability/Asset to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.2%, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.2%) or one-percentage-point higher (8.2%) than the current rate.

	1% Decrease (6.2%)	Discount Rate (7.2%)	1% Increase (8.2%)
City's proportionate share of the net pension liability – Traditional	\$ 5,290,954	\$ 3,581,524	\$ 2,160,974
City's proportionate share of the net pension asset – Combined	\$ 12,279	\$ 37,114	\$ 55,089

Assumption Changes Since the Prior Measurement Date In October 2018, the OPERS Board voted to lower the investment return assumption for its defined benefit fund from 7.5% to 7.2%.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

F. Actuarial Assumptions – OP&F

OP&F's total pension liability as of December 31, 2018 is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of payment, DROP interest rate, CPI-based COLA, investment returns, salary increase and payroll growth.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2018, are presented below:

Payroll growth Inflation rate of 2.75% plus productivity

increase rate of 0.5%

Cost of living adjustments 3.00% simple; 2.2% simple for increases

based on the lesser of the increase in CPI and 3.00%

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
78 and up	115%	120%

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The most recent experience study was completed for the five-year period ended December 31, 2016.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

F. Actuarial Assumptions – OP&F (continued)

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2018 are summarized below:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash and cash equivalents	0.00%	0.80%
Domestic equity	16.00	5.50
Non-US equity	16.00	5.90
Private markets	8.00	8.40
Core fixed income*	23.00	2.60
High yield fixed income	7.00	4.80
Private credit	5.00	7.50
U.S. inflation linked bonds*	17.00	2.30
Master limited partnerships	8.00	6.40
Real assets	8.00	7.00
Private real estate	12.00	6.10
*Levered 2x		

Note: Assumptions are geometric

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 8.00%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 11: Defined Benefit Pension Plans (continued)

F. Actuarial Assumptions – OP&F (continued)

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00%), or one percentage point higher (9.00%) than the current rate.

		1% Decrease		Discount Rate		1% Increase
	_	(7.00%)	_	(8.00%)	_	(9.00%)
City's proportionate share						
of the net pension liability	\$	4,257,895	\$	3,239,345	\$	2,388,198

Note 12: Postemployment Benefits

A. Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – OPERS is a cost-sharing, multiple-employer public employee retirement system comprised of three separate pension plans: the Traditional plan, a defined benefit plan; the Combined plan, a combination defined benefit/defined contribution plan; and the Member-Directed plan, a defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit postemployment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional pension and the Combined plans. This trust is also used to fund health care for Member-Directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the Traditional pension and Combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an OPEB as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 12: Postemployment Benefits (continued)

A. Plan Description – Ohio Public Employees Retirement System (OPERS) (continued)

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14% of earnable salary. This is the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional plan and Combined plan was 0% for 2019. The portion of employer contributions allocated to health care for members in the Member-Direct plan was 4% during 2019.

The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. In 2019, the City's contractually required contribution for postemployment health care benefits was \$364.

B. Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – the City's full-time police and fire participate in the OP&F sponsored health care program, a cost-sharing, multiple-employer defined postemployment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

A retiree is eligible for the OP&F health care stipend unless they have access to any other group coverage including employer and retirement coverage. The eligibility of spouses and dependent children could increase the stipend amount. If the spouse or dependents have access to any other group coverage including employer or retirement coverage, they are not eligible for stipend support from OP&F. Even if an OP&F member or their dependents are not eligible for a stipend, they can use the services of the third-party administrator to select and enroll in a plan. This stipend provided by OP&F meets the definition of an other post employment benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 12: Postemployment Benefits (continued)

B. Plan Description – Ohio Police & Fire Pension Fund (OP&F) (continued)

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5% of covered payroll for police and 24.0% of covered payroll for fire. The Ohio Revised Code states that the employer contribution may not exceed 19.5% of covered payroll for police and 24.0% for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made for retiree health care benefits. For 2019, the portion of employer contributions allocated to health care was 0.5% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$4,828 for 2019. Of this amount, \$475 is reported as accrued wages and benefits at December 31, 2019.

C. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability for OPERS as of December 31, 2019, was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. OP&F's total OPEB liability was measured as of December 31, 2018, and was determined by rolling forward the total OPEB liability as of January 1, 2018, to December 31, 2018.

The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 12: Postemployment Benefits (continued)

C. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (continued)

Following is information related to the proportionate share and OPEB expense:

	_	OPERS	-	OP&F	-	Total
Proportion of the net OPEB liability prior measurement date		0.013720%		0.042569%		
Proportion of the net OPEB liability current measurement date		0.013205%		0.039685%		
Change in Proportionate Share		(0.000515%)		(0.002884%)		
Proportionate share of the net OPEB liability	\$	1,721,621	\$	361,393	\$	2,083,014
OPEB expense (reduction of expense)	\$	134,942	\$	(1,794,835)	\$	(1,659,893)

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	_	OPERS	OP&F	Total
Deferred outflow of resources				
City contributions subsequent to				
the measurement date	\$	364	\$ 4,828	\$ 5,192
Differences in employer contributions			22.422	22.422
and change in proportionate share		-	32,122	32,122
Difference between expected and		502		502
actual experience		583	107.220	583
Change in assumptions		55,507	187,329	242,836
Net difference between projected and				
actual earnings on OPEB plan		70.007	10.000	01.160
investments	-	78,927	12,233	91,160
Total deferred outflow of resources	\$ _	135,381	\$ 236,512	\$ 371,893
Deferred inflow of resources				
Difference between expected and				
actual experience	\$	4,671	\$ 9,683	\$ 14,354
Differences in employer contributions		,	- ,	,
and change in proportionate share		44,681	128,280	172,961
Change in assumptions	_		100,051	100,051
Total deferred inflow of resources	\$_	49,352	\$ 238,014	\$ 287,366

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 12: Postemployment Benefits (continued)

C. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (continued)

The \$5,192 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	_	OPERS	OP&F	Total
Fiscal Year Ending December 31	:			
2020	\$	37,541 \$	375 \$	37,916
2021		(4,043)	375	(3,668)
2022		12,406	375	12,781
2023		39,761	4,075	43,836
2024		-	(1,758)	(1,758)
2025-2026	_	<u> </u>	(9,772)	(9,772)
	\$_	85,665 \$	(6,330) \$	79,335

D. Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability for the measurement period December 31, 2018 was determined using the following actuarial assumptions that follow.

	<u>Assumptions</u>
Wage inflation	3.25%
Valuation date	December 31, 2017
Rolled-forward measurement date	December 31, 2018
Experience study	5-year period ended December 31, 2015
Actuarial cost method	Individual entry age normal
Projected salary increases,	
including 3.25% inflation	3.25 to 10.75%
Projected payroll/active	
member increase	3.25% per year
Investment rate of return	6.00%
Municipal bond rate	3.71%
Single discount rate of return:	
Current measurement date	3.96%
Prior measurement date	3.85%
Health care cost trend	Initial 10.00% to 3.25% ultimate in 2029

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 12: Postemployment Benefits (continued)

D. Actuarial Assumptions – OPERS (continued)

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively.

Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional pension plan, Combined plan and Member-Directed plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 5.60% for 2018.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 12: Postemployment Benefits (continued)

D. Actuarial Assumptions – OPERS (continued)

The table below displays the Board-approved asset allocation policy and the long-term expected real rates of return:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed income	34.00%	2.42%
Domestic equities	21.00	6.21
Real estate investment trust	6.00	5.98
International equities	22.00	7.83
Other investments	17.00	5.57
Total	100.00%	5.16%

Discount Rate A single discount rate of 3.96% was used to measure the OPEB liability on the measurement date of December 31, 2018. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 3.71% for the measurement date of December 31, 2018. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be met at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.96%, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96%) or one-percentage-point higher (4.96%) than the current rate:

	1% Decrease		Discount Rate	1% Increase
	(2.96%)	_	(3.96%)	(4.96%)
City's proportionate share of the				
net OPEB liability	\$ 2,202,594	\$	1,721,621	\$ 1,339,119

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 12: Postemployment Benefits (continued)

D. Actuarial Assumptions – OPERS (continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries' project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25% in the most recent valuation.

The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1% lower or 1% higher than the current rate.

	Cost Trend					
	_1	% Decrease	_	Rate	_	1% Increase
City's proportionate share of the						
net OPEB liability	\$	1,654,851	\$	1,721,621	\$	1,798,521

Assumption Changes Since the Prior Measurement Date The OPERS Board voted to lower the investment return assumption for its health care investment portfolio from 6.50% to 6.00%. Municipal bond rate increased from 3.31% to 3.71% and the single discount rate increased from 3.85% to 3.96%. The health care cost trend rate also increased from 7.50% initial, 3.25% ultimate in 2028 to 10.00% initial, 3.25% ultimate in 2029.

E. Actuarial Assumptions – OP&F

OP&F's total OPEB liability as of December 31, 2018, is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 12: Postemployment Benefits (continued)

E. Actuarial Assumptions – OP&F (continued)

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below:

Actuarial cost method	Entry age normal
Investment rate of return	8.00%
Price inflation	2.75%
Salary increases	3.75% - 10.50%
Single discount rate:	
Current measurement date	4.66%
Prior measurement date	3.24%
T 11 .1	T CL .:

Payroll growth Inflation rate of 2.75% plus productivity

increase rate of 0.5%

Cost of living adjustments 3.00% simple; 2.2% simple for increases

based on the lesser of the increase in CPI and 3.00%

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
78 and up	115%	120%

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The most recent experience study was completed for the five-year period ended December 31, 2016.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 12: Postemployment Benefits (continued)

E. Actuarial Assumptions – OP&F (continued)

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2018, are summarized below:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash and cash equivalents	0.00%	0.80%
Domestic equity	16.00	5.50
Non-US equity	16.00	5.90
Private markets	8.00	8.40
Core fixed income*	23.00	2.60
High yield fixed income	7.00	4.80
Private credit	5.00	7.50
U.S. inflation linked bonds*	17.00	2.30
Master limited partnerships	8.00	6.40
Real assets	8.00	7.00
Private real estate	12.00	6.10
*Levered 2x		

Note: Assumptions are geometric

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total OPEB liability was calculated using the discount rate of 4.66%. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payment of current plan members. Therefore, a municipal bond rate of 4.13% at December 31, 2018 and 3.16% at December 31, 2017 was blended with the long-term rate of 8.00%, which resulted in a blended discount rate of 4.66%.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 12: Postemployment Benefits (continued)

E. Actuarial Assumptions – OP&F (continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.66%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.66%), or one percentage point higher (5.66%) than the current rate.

		1% Decrease	Disc	ount Rate		1% Increase
	_	(3.66%)	(2	1.66%)	_	(5.66%)
City's proportionate share						
of the net OPEB liability	\$	440,275	\$	361,393	\$	295,178

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

Assumption Changes Since the Prior Measurement Date The single discount rate increased from 3.24% to 4.66%.

Changes in Benefit Terms Beginning January 1, 2019 OP&F changed its retiree health care model and the current self-insured health care plan is no longer offered. In its place will be a stipend-based health care model. OP&F has contracted with a vendor who will assist eligible retirees in choosing health care plans from their marketplace (both Medicare-eligible and pre-Medicare populations). A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current health care model to the stipend based health care model, management expects that it will be able to provide stipends to eligible participants for the next 15 years. Beginning in 2020 the Board approved a change to the Deferred Retirement Option Plan. The minimum interest rate accruing will be 2.5%.

Note 13: Risk Management

The City is exposed to various risk of loss related to torts, theft, damage to, and destruction of assets, errors and omissions; injuries to employees; and natural disasters. The City maintains comprehensive insurance coverage with private insurance carriers for real property, building contents, vehicle and general liability insurance, and police professional liability insurance.

The City continues to carry health insurance through a private carrier. There were no reductions in insurance coverage from the previous year, nor have settlements exceeded insurance coverage in any of the prior three fiscal years.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 14: Compensated Absences

Vacation leave is earned at rates which vary depending upon length of service and standard work week. All full-time employees may carry over 40 vacation hours for use during the first six months of the following year. City employees are paid for earned, unused vacation leave at the time of termination of employment if the employees have acquired at least one year of service to the City.

Sick leave is earned at the rate of 10 hours to 14 hours for each month worked. The total amount of accumulated sick leave shall not exceed 960 hours to 1,344 hours, depending upon the employment contract. Each employee upon retirement, with a minimum of 15 years of employment, is paid at a rate of one-half (1/2) of the employee's earned unused sick leave balances up to a maximum of one-half (1/2) of 960 hours.

Note 15: Significant Commitments

A. Contracts

The City has the following outstanding contractual commitments for various construction projects at December 31, 2019:

				Amount		Amount
Contractor	_	Contract	_	Expended	_	Remaining
Headworks design	\$	188,000	\$	138,000	\$	50,000
Water street bridge project		68,839		18,209		50,630
Water street bridge and north cedar project		55,000		-		55,000
Vehicles and communication equipment	_	327,605	_		_	327,605
	\$ _	639,444	\$	156,209	\$_	483,235

B. Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year-end, the amount of encumbrances expected to be honored upon performance by the vendor in the next year, excluding amounts included in outstanding contractual commitments above, were as follows:

Governmental funds:	_	Amount
General	\$	29,145
Street Construction, Maintenance and Repair		34,549
Other Governmental	_	62,068
Total governmental funds	\$ =	125,762
Enterprise funds:		
Wastewater	\$	7,251
Water	_	46,216
Total enterprise funds	\$_	53,467

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 16: Contingencies/Pending Litigation

A. Grants

The City receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and a condition specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2019.

B. Litigation

From time to time, the City is subject to claims and lawsuits. The amount of liability, if any, cannot be reasonably estimated at this time. However, in the opinion of management, any such claims and lawsuits will not have a material effect on the overall financial position of the City at December 31, 2019.

Note 17: Interfund Transactions

A. Interfund Balances

Long-term interfund loans are classified as "Advances to/from other funds" and consist of the following at December 31, 2019:

Receivable Fund	Payable Fund	Amount
General Fund	Other Governmental Funds	\$ 111,376

The interfund receivable and payable results from a difference in the timing of when expenses are recognized in accordance with generally accepted accounting principles and when the related interfund subsidies are budgeted for payment on a cash basis. Advances to other funds are not expected to be repaid within one year.

B. Interfund Transfers

Interfund transfers for the year ended December 31, 2019, consisted of the following:

		Transfer from				
				Other		
		General	Go	vernmental		
Transfer to:	_	Fund		Funds	_	Total
SCMR Fund	\$	443,000	\$	-	\$	443,000
Other Governmental Funds		273,328		127,628		400,956
Wastewater	_			82,094	_	82,094
	\$ _	716,328	\$ _	209,722	\$ _	926,050

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 17: Interfund Transactions (continued)

B. Interfund Transfers (continued)

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed. The City had no transfers that either do not occur on a regular basis or were inconsistent with the purpose of the fund making the transfer. The transfer from the Other Governmental Funds to Other Governmental Funds was to provide resources for a capital project and was in accordance with Ohio Revised Code Section 5705.13(c). The transfer from the Other Governmental Funds to the Wastewater Fund was to provide additional resources for related debt.

C. Internal Balances – Changes in Proportionate Share

The City uses an internal proportionate share to allocate its net pension asset/liability, net OPEB liability and corresponding deferred outflows/inflows of resources and pension and OPEB expense to its various funds. This allocation creates a change in internal proportionate share. The effects of the internal proportionate share are eliminated from the pension and OPEB deferred outflows/inflows of resources in the business-type activities columns of the statement of net position, except for any net residual amounts between governmental and business-type activities. These residual amounts would be eliminated in the total column of the entity wide statement of net position, thus allowing the total column to present the change in proportionate share for the City as a whole.

Eliminations made in the business type activities column include a deferred outflow of resources and a deferred inflow of resources in the amount of \$3,987, \$2,979 related to pension and \$1,008 related to OPEB. There are no residual amounts eliminated in total column at December 31, 2019.

Note 18: Jointly Governed Organizations, Regional Council of Governments and Joint Economic Development District

A. Ashtabula County General Health District

The Ashtabula County General Health District (District), a jointly governed organization, provides health services to the citizens with the county. The Board of Health which consists of a representative from each of the participating governments oversees the operation of the District. Twenty-seven townships, seven villages, and the City of Geneva participate in the District. The City contributed \$50,575 during 2019 for the operation of the District.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 18: Jointly Governed Organizations, Regional Council of Governments and Joint Economic Development District (continued)

B. Geneva Union Cemeteries District

The Geneva Union Cemeteries District (the "Cemetery"), a jointly governed organization, is a political subdivision governed by a Board of Trustees, which possesses its own contracting and budgeting authority. The Board of Trustees consists of a representative from each of the participating governments: The City of Geneva, the Village of Geneva-on-the-Lake, and Geneva Township. The members serve staggered three-year terms. In 2019, 0.30 mills of the tax valuation was paid to the Cemetery.

C. Northeast Ohio Public Energy Council

The City is a member of the Northeast Ohio Public Energy Council (NOPEC), a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity and natural gas. NOPEC is currently comprised of 200 communities who have been authorized by ballot to purchase electricity on behalf of their citizens.

The intent of NOPEC is to provide electricity and natural gas at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity and natural gas to the citizens of its member communities.

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eight-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. The City of Geneva did not contribute to NOPEC during 2019. Financial information can be obtained by contacting 31360 Solon Road, Suite 33, Solon, Ohio 44139.

D. JEDD-I, JEDD-II, and JEDD-III

The City of Geneva and Harpersfield Township (Township) have formed three Joint Economic Development Districts (JEDD) (JEDD-I, JEDD-II, and JEDD-III) which were formed under Chapter 715.72 through 715.83 of the Ohio Revised Code. JEDD-I was formed in 1996, JEDD-II was formed in 2005, and JEDD-III was formed in 2014 to provide sanitary sewers to each JEDD District. The purpose of each JEDD is to facilitate economic development to create or preserve jobs and employment opportunities and to improve the economic welfare of the people in the State, the county, the Township, the City, and the JEDD's served. The JEDD's are administered by a Board of locally appointed officials and local business leaders.

The City acts as the fiscal agent for the JEDD-I, JEDD-II, and JEDD-III Districts. In 2019, JEDD-I distributed \$31,336 to the City, \$11,395 to the Township, \$2,849 to the JEDD Board and \$11,395 to the Geneva-area Recreation, Education and Athletic Trust (GaREAT). JEDD-II distributed \$200,917 to the City, \$53,578 to the Township and \$13,394 to the JEDD Board. JEDD-III distributed \$23,368 to the City, \$19,738 to the township, and \$2,269 to the JEDD Board.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 19: Component Unit

A. Summary of Significant Accounting Policies

The summary of significant accounting policies is presented to assist the reader in understanding and evaluating the financial statements of the Community Improvement Corporation of Geneva (the "CIC").

Nature of Activities

The CIC was incorporated in July 1997 by the City under Section 1724.01 et seq. of the Ohio Revised Code. The CIC is a separate body politic having power to act as an individual entity to carry out powers given to it under state statute. The CIC is a legally separate, not-for-profit organization, served by a 15-member board composed of City officials and community representatives.

The CIC was created to advance, encourage, and promote the industrial, economic, commercial, and civic development of Geneva and the territory surrounding Geneva in whatever way and by such means as will improve the normal growth, employment opportunities, and stability of employment in existing industries. The CIC is empowered with the ability to carry out the actions it considers necessary to achieve its mission.

Basis of Presentation

The CIC prepares its financial statements in accordance with the not-for-profit entity related provisions of the standards set by the Financial Accounting Standards Board (FASB) which established the FASB Accounting Standards Codification (ASC) as the single source of authoritative accounting principles generally accepted in the United States of America.

The CIC is required to report information regarding its financial position and activities according to two classes of net assets: (i) net assets without donor restrictions; and (ii) net assets with donor restrictions based upon the existence or absence of donor-imposed restrictions. The CIC does not have any net assets with donor restrictions as of December 31, 2019.

Basis of Accounting

The financial statements of the CIC have been prepared on the accrual basis of accounting. Due to the nature and significance of the CIC's relationship to the City, the CIC is presented as a component unit of the City.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 19: Component Unit (continued)

A. Summary of Significant Accounting Policies (continued)

Cash and Cash Equivalents

For purposes of the statement of cash flows, the CIC considers all highly liquid investments with an initial maturity of three months or less to be cash equivalents.

Funds Held as Fiscal Agent

Funds held as fiscal agent represent funds held by the CIC for multiple City organizations for which the CIC is serving as a fiscal agent.

Accounts Receivable

Accounts receivable represent amounts owed for reimbursement of expenses and grants where the revenue has been recognized as of December 31, 2019 and payment has not yet been received. The carrying amount of accounts receivable is reduced by an allowance that reflects management's best estimate of the amount that will not be collected. Management estimates that no allowance for doubtful accounts was required at December 31, 2019.

Loans Receivable

The CIC loaned money to two businesses within the City. Payments of principal and interest are due monthly and are not secured. The loans range in interest rates from 3.25% to 3.50%. When a loan payment is outstanding sixty days after its scheduled payment date, management deems the loan to be delinquent. In 2019, both loans were repaid.

The carrying amount of loans receivable is reduced by an allowance that reflects management's best estimate of the amounts that will not be collected. Management individually reviews loans receivable balances that are not current and based on an assessment of current creditworthiness, estimates the portion, if any, of the balance that will not be collected. At December 31, 2019, there are no loans receivable outstanding.

Capital Assets

All purchased capital assets and other property are stated at cost. Donated property is capitalized at estimated fair value at the date of donation based on non-recurring Level 2 fair value measurements under FASB's fair value hierarchy.

The CIC capitalizes asset purchases having a cost of \$500 or more. The CIC depreciates capital assets other than land using the straight-line method based on the estimated useful lives of the assets ranging from five to ten years.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 19: Component Unit (continued)

A. Summary of Significant Accounting Policies (continued)

Income Taxes

The CIC has qualified for a tax exemption under Section 501(c)(3) of the Internal Revenue Code, and accordingly, no provision for federal income tax has been recorded in the accompanying financial statements.

Income taxes are accounted for under the provisions of the "Income Taxes" topic of the FASB ASC. Uncertain income tax positions are evaluated at least annually by management. As of December 31, 2019, the CIC has identified no uncertain income tax positions and has incurred no amounts for income tax penalties and interest for the year then ended.

Adopted Accounting Pronouncements

The FASB issued ASU 2014-09, *Revenue from Contracts with Customers*, which is a comprehensive new revenue recognition standard that superseded existing revenue recognition guidance. The core principle of the guidance is that an entity should recognize revenue to depict the transfer of promised goods or services to customers in an amount that reflects consideration to which the entity expects to be entitled in exchange for those goods or services. This ASU is effective for fiscal years beginning after December 15, 2018, with early adoption permitted. The CIC's financial statements have been updated to reflect the implementation of this standard. There was no impact on beginning net assets as a result of this implementation.

In June 2018, the FASB issued ASU 2018-08, Clarifying the Scope and Accounting Guidance for Contributions Received and Contributions Made to assist entities in evaluating whether transactions should be accounted for as contributions (nonreciprocal) or as exchange transactions subject to the guidance issued under ASU 2014-09. This ASU gives further guidance related to when a contribution is deemed to be conditional such that recognition of revenue should be delayed until conditions are substantially met. This ASU is effective for fiscal years beginning after December 15, 2018 for recipients of funds and for fiscal years beginning after December 15, 2019 for resource providers. Early adoption is permitted. The CIC's financial statements have been updated to reflect the implementation of this standard. There was no impact on beginning net assets as a result of this implementation.

In November 2016, the FASB issued ASU 2016-18, *Statement of Cash Flows* to provide clarity in the requirements for the presentation of restricted cash on the statement of cash flows. This ASU is effective for fiscal years beginning after December 15, 2018. Early adoption is permitted. The CIC's financial statements have been updated to reflect the implementation of this standard. There was no impact on beginning net assets as a result of this implementation.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 19: Component Unit (continued)

A. Summary of Significant Accounting Policies (continued)

Contributed Revenue

The CIC recognizes unconditional promises to give as revenue in the period in which the promise is received. If there are no donor-imposed restrictions on the use of funds, then those revenues are classified as without donor restrictions. If a donor-imposed restriction exists, then it must be determined if this restriction is with regard to time and/or purpose, or in perpetuity and classified in the financial statements as net assets with donor restrictions. A donor-imposed restriction is present when the contributor of funds designates a specific purpose or time period in which the funds may be used. At the time when this donor-imposed restriction has been satisfied, net assets with donor restrictions are reclassified as net assets without donor restrictions, and would be disclosed in the statement of activities.

Functional Expenses

The statement of functional expenses presents expenses by functional and natural classification. Expenses directly attributable to program services, general and administrative, and fundraising are reported as expenses of that functional area. Management estimates that there are no material indirect costs requiring allocation across functional categories.

Subsequent Events

In early calendar 2020, the world began dealing with the effects of the Coronavirus pandemic (COVID-19). Disruptions to business operations, including government mandated actions and employee, supplier and customer related challenges have impacted many businesses. The financial markets have experienced significant declines and high volatility. Governmental agencies have made indications of their desire to provide aid to those businesses affected by COVID-19, however, the availability, form, and amount of such aid that may be available to the CIC is not yet known. The CIC is currently evaluating the effects of COVID-19 on its operations.

B. Concentrations

At December 31, 2019, the carrying amount of CIC's deposits was \$140,158 and the bank balance was \$149,482, which was covered by federal depository insurance.

C. Related Parties

Five of the 15 trustees serving the CIC are elected or appointed officials of the City of Geneva as mandated by the Ohio Revised Code with only the City Manager being specified.

The CIC owes \$44,558 to the City of Geneva for three parcels of land that are being held for sale.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 19: Component Unit (continued)

C. Related Parties (continued)

The City of Geneva paid \$9,305 for accounting and auditing services for the CIC during the year ended December 31, 2019, and \$500 in contributions received by the CIC during the year ended December 31, 2019 were transferred to the City of Geneva.

The CIC paid \$1,800 in bookkeeping services to the Board Treasurer.

D. Capital Assets and Property Held for Sale or Development

The CIC's capital assets and property held for sale or development, net of accumulated depreciation, consist of the following at December 31, 2019:

Property held for sale or development	\$ 44,000
Equipment and land improvement	40,431
Less: accumulated depreciation	 (19,443)
Capital assets and property held for sale or development,	
net of accumulated depreciation	\$ 64,988

The majority of CIC's land was donated by the City of Geneva and outside donors.

E. Liquidity and Availability of Resources

The CIC's financial assets available within one year of December 31, 2019 for general expenditures are as follows:

Cash and cash equivalents	\$	51,101
Accounts receivable		8,662
Total financial assets available within one year	\$ _	59,763

All financial assets are without donor restriction. Additionally, no Board designations are present.

The CIC maintains a policy of structuring its financial assets to be available as its general expenditures, liabilities, and other obligations come due.

Note 20: Accountability

There were deficits in the following governmental funds: Infrastructure Fund of \$10,157 and North Avenue Bridge Rehab Fund of \$111,147. These deficits were caused by the application of accounting principles generally accepted in the United States of America to these funds. The General Fund is liable for any deficit in these funds and provides operating transfers when cash is required, not when accruals occur.

Notes to the Basic Financial Statements (continued)

For the Year Ended December 31, 2019

Note 21: COVID-19

In early calendar 2020, the world began dealing with the effects of the Coronavirus pandemic (COVID-19). Disruptions to operations, including government mandated actions, employee, and supplier related challenges have impacted many entities. The financial markets have experienced significant volatility. Governmental agencies have made indications of their desire to provide aid to those affected by COVID-19; however, the availability, form, and amount of such aid that may be available to the City is not yet fully known. Subsequent to year-end, the City received \$556,994 in Coronavirus Aid, Relief and Economic Security (CARES) Act funding.

Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability Ohio Public Employee Retirement System – Traditional Plan

For the Last Six Years (1)

TOT THE LAST SIX TEATS (1)			
	2019 (1)	2018 (1)	2017 (1)
City's proportion of the net pension liability	0.013077%	0.013462%	0.014079%
City's proportionate share of the net pension liability	\$ 3,581,524	\$ 2,112,681	\$ 3,197,856
City's covered payroll	\$ 1,708,644	\$ 1,777,890	\$ 1,832,052
City's proportionate share of the net pension liability as a percentage of its covered payroll	209.61%	118.83%	174.51%
Plan fiduciary net position as a percentage of the total pension liability	74.70%	84.66%	77.25%
	2016 (1)	2015 (1)	2014 (1)
City's proportion of the net pension liability	0.012316%	0.012494%	0.012494%
City's proportionate share of the net pension liability	\$ 2,134,042	\$ 1,506,916	\$ 1,472,880
City's covered payroll	\$ 1,541,030	\$ 1,491,358	\$ 1,510,626
City's proportionate share of the net pension liability as a percentage of its covered payroll	138.48%	101.04%	97.50%
Plan fiduciary net position as a percentage of the total pension liability	81.08%	86.45%	86.36%

⁽¹⁾ Information prior to 2014 is not available. Amounts presented for each fiscal year were determined as of the City's measurement date which is December 31 of the prior year.

Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Asset Ohio Public Employee Retirement System – Combined Plan

For the Last Six Years (1)

		2019 (1)	_	2018 (1)	_	2017 (1)
City's proportion of the net pension asset	0	0.033186%	(0.036048%	(0.016204%
City's proportionate share of the net pension asset	\$	37,114	\$	49,071	\$	9,018
City's covered payroll	\$	130,006	\$	147,559	\$	63,539
City's proportionate share of the net pension asset as a percentage of its covered payroll		28.54%		33.26%		14.19%
Plan fiduciary net position as a percentage of the total pension asset		126.64%		137.28%		116.55%
		2016 (1)		2015 (1)		2014 (1)
City's proportion of the net pension asset	0	0.012960%	(0.012424%	(0.012424%
City's proportionate share of the net pension asset	\$	6,307	\$	4,784	\$	1,304
City's covered payroll	\$	46,942	\$	42,058	\$	47,514
City's proportionate share of the net pension asset as a percentage of its covered payroll		13.44%		11.37%		2.74%
Plan fiduciary net position as a percentage of the total pension asset		116.90%		114.83%		104.33%

⁽¹⁾ Information prior to 2014 is not available. Amounts presented for each fiscal year were determined as of the City's measurement date which is December 31 of the prior year.

Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability Ohio Police and Fire Pension Fund

For the Last Six Years (1)

Tor the Euse Sin Temp (1)						
	-	2019 (1)	·	2018 (1)	-	2017 (1)
City's proportion of the net pension liability		0.039685%		0.042569%		0.041667%
City's proportionate share of the net pension liability	\$	3,239,345	\$	2,705,546	\$	2,732,040
City's covered payroll	\$	881,710	\$	987,297	\$	979,629
City's proportionate share of the net pension liability as a percentage of its covered payroll		367.39%		274.04%		278.89%
Plan fiduciary net position as a percentage of the total pension liability		63.07%		70.91%		68.36%
	-	2016 (1)	-	2015 (1)	-	2014 (1)
City's proportion of the net pension liability		0.043111%		0.042740%		0.042740%
City's proportionate share of the net pension liability	\$	2,773,363	\$	2,214,085	\$	2,081,548
City's covered payroll	\$	903,727	\$	887,302	\$	870,550
City's proportionate share of the net pension liability as a percentage of its covered payroll		306.88%		249.53%		239.11%

⁽¹⁾ Information prior to 2014 is not available. Amounts presented for each fiscal year were determined as of the City's measurement date which is December 31 of the prior year.

Required Supplementary Information Schedule of the City's Contributions Ohio Public Employee Retirement System – Traditional Plan

1 of the East 1 th 1 this						
	201	9	2018	2017	2016	2015
Contractually-required contribution	\$ 236	829 \$	3 239,210	\$ 231,126	\$ 219,846	\$ 184,924
Contributions in relation to the contractually-required contribution	(236	829)	(239,210)	(231,126)	(219,846)	(184,924)
Contribution deficiency (excess)	\$	<u>-</u> \$	S	\$ 	\$ 	\$
City's covered payroll	\$ 1,691	636 \$	5 1,708,644	\$ 1,777,890	\$ 1,832,052	\$ 1,541,030
Contributions as a percentage of covered payroll	14.0	00%	14.00%	13.00%	12.00%	12.00%
	201	4	2013	2012	2011	2010
Contractually-required contribution	\$ 178	963 \$	5 196,381	\$ 149,877	\$ 152,130	\$ 130,429
Contributions in relation to the contractually-required contribution	(178	963)	(196,381)	(149,877)	(152,130)	(130,429)
Contribution deficiency (excess)	\$	\$	S	\$ 	\$ 	\$
City's covered payroll	\$ 1,491	358 \$	8 1,510,626	\$ 1,498,766	\$ 1,521,300	\$ 1,449,210
Contributions as a percentage of covered payroll	12.0	00%	13.00%	10.00%	10.00%	9.00%

Required Supplementary Information Schedule of the City's Contributions Ohio Public Employee Retirement System – Combined Plan

	_	2019	-	2018	-	2017	2016	2015
Contractually-required contribution	\$	17,826	\$	18,201	\$	19,183 \$	7,625 \$	5,633
Contributions in relation to the contractually-required contribution	-	(17,826)	-	(18,201)	-	(19,183)	(7,625)	(5,633)
Contribution deficiency (excess)	\$		\$		\$	\$	\$	
City's covered payroll	\$	127,329	\$	130,006	\$	147,559 \$	63,539 \$	46,942
Contributions as a percentage of covered payroll		14.00%		14.00%		13.00%	12.00%	12.00%
	_	2014	-	2013	-	2012	2011	2010
Contractually-required contribution	\$	5,047	\$	6,177	\$	4,714 \$	4,785 \$	4,102
Contributions in relation to the contractually-required contribution	_	(5,047)	_	(6,177)	_	(4,714)	(4,785)	(4,102)
Contribution deficiency (excess)	\$		\$		\$	\$	\$	
City's covered payroll	\$	42,058	\$	47,514	\$	47,141 \$	47,850 \$	45,583
Contributions as a percentage of covered payroll		12.00%		13.00%		10.00%	10.00%	9.00%

Required Supplementary Information Schedule of the City's Contributions Ohio Police and Fire Pension Fund

1 of the Eust 1 th 1 this							
	•	2019	2018	2017	2016	•	2015
Contractually-required contribution	\$	196,383	\$ 179,472	\$ 200,180	\$ 198,919	\$	183,594
Contributions in relation to the contractually-required contribution	-	(198,383)	(179,472)	(200,180)	(198,919)		(183,594)
Contribution deficiency (excess)	\$		\$ 	\$ 	\$ 	\$	
City's covered payroll	\$	965,603	\$ 881,710	\$ 987,297	\$ 979,629	\$	903,727
Contributions as a percentage of covered payroll		20.34%	20.36%	20.28%	20.31%		20.32%
		2014	2013	2012	2011		2010
Contractually-required contribution	\$	180,616	\$ 149,500	\$ 121,189	\$ 127,167	\$	124,521
Contributions in relation to the contractually-required contribution	-	(180,616)	(149,500)	(121,189)	(127,167)	-	(124,521)
Contribution deficiency (excess)	\$		\$ 	\$ 	\$ 	\$	
City's covered payroll	\$	887,302	\$ 870,550	\$ 866,103	\$ 908,826	\$	889,915
Contributions as a percentage of covered payroll		20.36%	17.17%	13.99%	13.99%		13.99%

Required Supplementary Information Schedule of the City's Proportionate Share of the Net OPEB Liability Ohio Public Employee Retirement System

	_	2019 (1)	-	2018 (1)	-	2017 (1)
City's proportion of the net OPEB liability		0.013205%		0.013720%		0.013841%
City's proportionate share of the net OPEB liability	\$	1,721,621	\$	1,489,892	\$	1,398,035
City's covered-employee payroll	\$	1,857,221	\$	1,941,564	\$	1,925,436
City's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll		92.70%		76.74%		72.61%
Plan fiduciary net position as a percentage of the total OPEB liability		46.33%		54.14%		N/A

⁽¹⁾ Information prior to 2017 is not available. Amounts presented for each fiscal year were determined as of the City's measurement date which is December 31 of the prior fiscal year.

Required Supplementary Information Schedule of the City's Proportionate Share of the Net OPEB Liability Ohio Police and Fire Pension Fund

	_	2019 (1)	-	2018 (1)	_	2017 (1)
City's proportion of the net OPEB liability	C	0.039685%		0.042569%		0.041667%
City's proportionate share of the net OPEB liability	\$	361,393	\$	2,411,899	\$	1,977,839
City's covered-employee payroll	\$	881,710	\$	987,297	\$	979,629
City's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll		40.99%		244.29%		201.90%
Plan fiduciary net position as a percentage of the total OPEB liability		46.57%		14.13%		N/A

⁽¹⁾ Information prior to 2017 is not available. Amounts presented for each fiscal year were determined as of the City's measurement date which is December 31 of the prior fiscal year.

Required Supplementary Information Schedule of the City's OPEB Contributions Ohio Public Employee Retirement System

For the Last Four Years (1)

	-	2019	_	2018	-	2017	_	2016
Contractually-required contribution	\$	364	\$	283	\$	19,416	\$	38,509
Contributions in relation to the contractually-required contribution	_	(364)	_	(283)	_	(19,416)	_	(38,509)
Contribution deficiency (excess)	\$		\$ _		\$ _		\$ _	
City's covered payroll	\$	1,898,443	\$	1,857,221	\$	1,941,564	\$	1,925,436
Contributions as a percentage of covered payroll		0.02%		0.02%		1.00%		2.00%

⁽¹⁾ Information prior to 2016 is not available.

Required Supplementary Information Schedule of the City's OPEB Contributions Ohio Police and Fire Pension Fund

Tor the Last Ten Tears										
	_	2019	-	2018	-	2017		2016	_	2015
Contractually required contribution	\$	4,828	\$	4,409	\$	4,936	\$	4,898	\$	4,519
Contributions in relation to the contractually required contribution	=	(4,848)	-	(4,409)	-	(4,936)	_	(4,898)	_	(4,519)
Contribution deficiency (excess)	\$		\$		\$		\$ _		\$ _	
City's covered payroll	\$	965,603	\$	881,710	\$	987,297	\$	979,629	\$	903,727
Contributions as a percentage of covered payroll		0.50%		0.50%		0.50%		0.50%		0.50%
	-	2014	-	2013	-	2012	=	2011	_	2010
Contractually required contribution	\$	4,437	\$	31,514	\$	58,462	\$	61,346	\$	60,069
Contributions in relation to the contractually required contribution	_	(4,437)	-	(31,514)	-	(58,462)	=	(61,346)	_	(60,069)
Contribution deficiency (excess)	\$		\$		\$		\$ =	<u> </u>	\$ _	
City's covered payroll	\$	887,302	\$	870,550	\$	866,103	\$	908,826	\$	889,915
Contributions as a percentage of covered payroll		0.50%		3.62%		6.75%		6.75%		6.75%

Notes to Required Supplementary Information

For the Year Ended December 31, 2019

Note 1: Net Pension Liability

Changes in Assumptions – OPERS

Amounts reported in the required supplementary information for OPERS Traditional and Combined Plans incorporate changes in assumptions used by OPERS in calculating the pension liability. These assumptions are presented below for the periods indicated:

Key Methods and Assumptions in Valuing Total Pension Liability - 2019

	OPERS	OPERS
	Traditional plan	Combined plan
Valuation Date	December 31, 2018	December 31, 2018
Experience Study	5-year period ended	5-year period ended
	December 31, 2015	December 31, 2015
Actuarial Cost Method	Individual Entry Age	Individual Entry Age
Actuarial Assumptions:		
Investment Rate of Return	7.20%	7.20%
Wage Inflation	3.25%	3.25%
Projected Salary Increases,		
including 3.25% inflation	3.25 to 10.75%	3.25 to 8.25%
COLA or Ad Hoc COLA:		
Pre-Jan 7, 2013 Retirees	3% Simple	3% Simple
Post-Jan 7, 2013 Retirees	3% Simple through 2018	3% Simple though 2018
	then 2.15% Simple	then 2.15% Simple

Key Methods and Assumptions in Valuing Total Pension Liability – 2017-2018

	OPERS Traditional plan	OPERS Combined plan
Valuation Date	December 31, 2017	December 31, 2017
Experience Study	5-year period ended	5-year period ended
	December 31, 2015	December 31, 2015
Actuarial Cost Method	Individual Entry Age	Individual Entry Age
Actuarial Assumptions:		
Investment Rate of Return	7.50%	7.50%
Wage Inflation	3.25%	3.25%
Projected Salary Increases,		
including 3.25% inflation	3.25 to 10.75%	3.25 to 8.25%
COLA or Ad Hoc COLA:		
Pre-Jan 7, 2013 Retirees	3% Simple	3% Simple
Post-Jan 7, 2013 Retirees	3% Simple through 2018 then 2.15% Simple	3% Simple though 2018 then 2.15% Simple
	men 2.10 / v Simple	mon 2.10 / 0 Dimpie

Notes to Required Supplementary Information (continued)

For the Year Ended December 31, 2019

Note 1: Net Pension Liability (continued)

Changes in Assumptions – OPERS (continued)

Key Methods and Assumptions in Valuing Total Pension Liability – 2016 and prior

	OPERS	OPERS
	Traditional plan	Combined plan
Valuation Date	December 31, 2015	December 31, 2015
Experience Study	5-year period ended	5-year period ended
	December 31, 2010	December 31, 2010
Actuarial Cost Method	Individual Entry Age	Individual Entry Age
Actuarial Assumptions:		
Investment Rate of Return	8.00%	8.00%
Wage Inflation	3.75%	3.75%
Projected Salary Increases,		
including 3.75% inflation	4.25 to 10.05%	4.25 to 8.05%
COLA or Ad Hoc COLA:		
Pre-Jan 7, 2013 Retirees	3% Simple	3% Simple
Post-Jan 7, 2013 Retirees	3% Simple through 2018	3% Simple though 2018
	then 2.8% Simple	then 2.8% Simple

Mortality rates – Amounts reported beginning in 2017 use mortality rates based on the RP-2014. Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

Notes to Required Supplementary Information (continued)

For the Year Ended December 31, 2019

Note 1: Net Pension Liability (continued)

Changes in Assumptions – OP&F

Amounts reported for 2019 and 2018 incorporate changes in assumptions used by OP&F in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2017 and prior are presented below:

	2019-2018	2017 and Prior
Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017	January 1, 2016, with actuarial liabilities rolled forward to December 31, 2016
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.00%	8.25%
Projected Salary Increases	3.75% to 10.50%	4.25% to 11.00%
Payroll Growth	Inflation rate of 2.75% plus	Inflation rate of 3.25% plus
•	productivity increase rate of 0.50%	productivity increase rate of 0.50%
Cost of Living Adjustmen	ts 3.00% simple; 2.20% simple	3.00% simple; 2.60% simple
C J	for increased based on the lesser of the increase in CPI and 3%	for increased based on the lesser of the increase in CPI and 3%

Amounts reported for 2019 and 2018 use valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
79 and up	115%	120%

Amounts reported for 2019 and 2018 use valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	100%

Amounts reported for 2017 and prior use valuation, rates of death were based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

Notes to Required Supplementary Information (continued)

For the Year Ended December 31, 2019

Note 2: Net OPEB Liability

Changes in Assumptions - OPERS

For 2019, the OPERS Board adopted a change in the investment return assumption, reducing it from 6.5% to 6.0%. For 2019, the single discount rate changed from 3.85% in 2018 to 3.96%. Prior to 2018, the single discount rate was 4.23%. For 2019, the municipal bond rate changed from 3.31% to 3.71%. For 2019, the health care cost trend rate changed from 7.5% initial, 3.25%, ultimate in 2028 to 10% initial, 3.25% ultimate in 2029.

For 2018, the single discount rate changed from 4.23% to 3.85%.

Changes in Assumptions – OP&F

For 2019, the single discount rate changed from 3.24% to 4.66%.

For 2018, the single discount rate changed from 3.79% to 3.24%.

Changes in Benefit Terms – OP&F

Beginning January 1, 2019 OP&F changed its retiree health care model and the current self-insured health care plan is no longer offered. In its place will be a stipend-based health care model. OP&F has contracted with a vendor who will assist eligible retirees in choosing health care plans from their marketplace (both Medicare-eligible and pre-Medicare populations). A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current health care model to the stipend based health care model, management expects that it will be able to provide stipends to eligible participants for the next 15 years. Beginning in 2020 the Board approved a change to the Deferred Retirement Option Plan. The minimum interest rate accruing will be 2.5%.





Where Relationships Count.

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Members of the City Council City of Geneva, Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Geneva, Ohio (the "City"), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated February 24, 2021.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.





Independent Member of Geneva Group International To the Members of the City Council City of Geneva, Ohio

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ciuni & Panieri Inc.

Cleveland, Ohio February 24, 2021



CITY OF GENEVA

ASHTABULA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 5/6/2021