### **CITY OF NEW FRANKLIN**

**SUMMIT COUNTY, OHIO** 

**SINGLE AUDIT** 

FOR THE YEAR ENDED DECEMBER 31, 2020





88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Members of Council City of New Franklin 5611 Manchester Road Akron, Ohio 44319

We have reviewed the *Independent Auditor's Report* of the City of New Franklin, Summit County, prepared by Julian & Grube, Inc., for the audit period January 1, 2020 through December 31, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of New Franklin is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

July 20, 2021



#### TABLE OF CONTENTS

Independent Auditor's Report	1 - 2
Management's Discussion and Analysis	3 - 13
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Position	15
Statement of Activities	16
Fund Financial Statements:	
Balance Sheet - Governmental Funds	18 - 19
Reconciliation of Total Governmental Fund Balances to Net Position	
of Governmental Activities	20
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	22 - 23
Reconciliation of the Statement of Revenues, Expenditures and Changes	22 - 23
in Fund Balances of Governmental Funds to the Statement of Activities	24
Statement of Revenues, Expenditures and Changes in Fund	
Balance - Budget and Actual - (Non-GAAP Budgetary Basis) -	
General Fund	25
Street Construction Maintenance and Repair Fund	26
Local Coronavirus Relief Fund	27
Police District Fund	28
Fire District FundStatement of Net Position - Proprietary Fund	29 30
Statement of Revenues, Expenses and Changes in Net Position -	30
Proprietary Fund	31
Statement of Cash Flows - Proprietary Fund	32
Notes to the Basic Financial Statements	33 - 75
Notes to the Basic Financial Statements	33 - 75
Notes to the Basic Financial Statements	33 - 75
Notes to the Basic Financial Statements	
Notes to the Basic Financial Statements	33 - 75 78 - 79 80 - 81
Notes to the Basic Financial Statements  Required Supplementary Information:  Schedule of the City's Proportionate Share of the Net Pension Liability/Net Pension Asset:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City Pension Contributions:	78 - 79
Notes to the Basic Financial Statements	78 - 79 80 - 81 82 - 83
Notes to the Basic Financial Statements	78 - 79 80 - 81
Notes to the Basic Financial Statements	78 - 79 80 - 81 82 - 83 84 - 85
Notes to the Basic Financial Statements	78 - 79 80 - 81 82 - 83 84 - 85
Notes to the Basic Financial Statements  Required Supplementary Information:  Schedule of the City's Proportionate Share of the Net Pension Liability/Net Pension Asset:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City Pension Contributions:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of the City's Proportionate Share of the Net OPEB Liability:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund	78 - 79 80 - 81 82 - 83 84 - 85
Notes to the Basic Financial Statements  Required Supplementary Information:  Schedule of the City's Proportionate Share of the Net Pension Liability/Net Pension Asset:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City Pension Contributions:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of the City's Proportionate Share of the Net OPEB Liability:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions:	78 - 79 80 - 81 82 - 83 84 - 85
Notes to the Basic Financial Statements	78 - 79 80 - 81 82 - 83 84 - 85 86 87 88 - 89
Notes to the Basic Financial Statements	78 - 79 80 - 81 82 - 83 84 - 85
Notes to the Basic Financial Statements	78 - 79 80 - 81 82 - 83 84 - 85 86 87 88 - 89 90 - 91
Notes to the Basic Financial Statements	78 - 79 80 - 81 82 - 83 84 - 85 86 87 88 - 89 90 - 91
Notes to the Basic Financial Statements  Required Supplementary Information:  Schedule of the City's Proportionate Share of the Net Pension Liability/Net Pension Asset:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City Pension Contributions:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of the City's Proportionate Share of the Net OPEB Liability:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Notes to the Required Supplementary Information  Supplementary Information:  Schedule of Expenditures of Federal Awards	78 - 79 80 - 81 82 - 83 84 - 85 86 87 88 - 89 90 - 91 92 - 93
Notes to the Basic Financial Statements  Required Supplementary Information:  Schedule of the City's Proportionate Share of the Net Pension Liability/Net Pension Asset:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City Pension Contributions:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of the City's Proportionate Share of the Net OPEB Liability:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions:  Ohio Public Employees Retirement System (OPERS)  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions:  Ohio Police and Fire (OP&F) Pension Fund  Notes to the Required Supplementary Information  Supplementary Information:  Schedule of Expenditures of Federal Awards  Independent Auditor's Report on Internal Control Over Financial Reporting and on	78 - 79 80 - 81 82 - 83 84 - 85 86 87 88 - 89 90 - 91 92 - 93
Notes to the Basic Financial Statements  Required Supplementary Information:  Schedule of the City's Proportionate Share of the Net Pension Liability/Net Pension Asset: Ohio Public Employees Retirement System (OPERS)	78 - 79 80 - 81 82 - 83 84 - 85 86 87 88 - 89 90 - 91 92 - 93
Notes to the Basic Financial Statements  Required Supplementary Information:  Schedule of the City's Proportionate Share of the Net Pension Liability/Net Pension Asset:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City Pension Contributions:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of the City's Proportionate Share of the Net OPEB Liability:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions:  Ohio Public Employees Retirement System (OPERS)  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions:  Ohio Police and Fire (OP&F) Pension Fund  Notes to the Required Supplementary Information  Supplementary Information:  Schedule of Expenditures of Federal Awards  Independent Auditor's Report on Internal Control Over Financial Reporting and on	78 - 79 80 - 81 82 - 83 84 - 85 86 87 88 - 89 90 - 91 92 - 93
Notes to the Basic Financial Statements  Required Supplementary Information:  Schedule of the City's Proportionate Share of the Net Pension Liability/Net Pension Asset: Ohio Public Employees Retirement System (OPERS) Ohio Police and Fire (OP&F) Pension Fund  Schedule of City Pension Contributions: Ohio Public Employees Retirement System (OPERS) Ohio Police and Fire (OP&F) Pension Fund  Schedule of the City's Proportionate Share of the Net OPEB Liability: Ohio Public Employees Retirement System (OPERS) Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions: Ohio Public Employees Retirement System (OPERS) Ohio Public Employees Retirement System (OPERS) Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions: Ohio Public Employees Retirement System (OPERS) Ohio Police and Fire (OP&F) Pension Fund  Notes to the Required Supplementary Information  Supplementary Information: Schedule of Expenditures of Federal Awards  Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards  Independent Auditor's Report on Compliance for Each Major Program and on	78 - 79 80 - 81 82 - 83 84 - 85 86 87 88 - 89 90 - 91 92 - 93
Notes to the Basic Financial Statements.  Required Supplementary Information:  Schedule of the City's Proportionate Share of the Net Pension Liability/Net Pension Asset:  Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City Pension Contributions: Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of the City's Proportionate Share of the Net OPEB Liability: Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions: Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions: Ohio Public Employees Retirement System (OPERS)  Ohio Police and Fire (OP&F) Pension Fund  Notes to the Required Supplementary Information  Supplementary Information: Schedule of Expenditures of Federal Awards.  Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards.	78 - 79 80 - 81 82 - 83 84 - 85 86 87 88 - 89 90 - 91 92 - 93
Notes to the Basic Financial Statements  Required Supplementary Information:  Schedule of the City's Proportionate Share of the Net Pension Liability/Net Pension Asset: Ohio Public Employees Retirement System (OPERS) Ohio Police and Fire (OP&F) Pension Fund  Schedule of City Pension Contributions: Ohio Public Employees Retirement System (OPERS) Ohio Police and Fire (OP&F) Pension Fund  Schedule of the City's Proportionate Share of the Net OPEB Liability: Ohio Public Employees Retirement System (OPERS) Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions: Ohio Public Employees Retirement System (OPERS) Ohio Public Employees Retirement System (OPERS) Ohio Police and Fire (OP&F) Pension Fund  Schedule of City OPEB Contributions: Ohio Public Employees Retirement System (OPERS) Ohio Police and Fire (OP&F) Pension Fund  Notes to the Required Supplementary Information  Supplementary Information: Schedule of Expenditures of Federal Awards  Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards  Independent Auditor's Report on Compliance for Each Major Program and on	78 - 79 80 - 81 82 - 83 84 - 85 86 87 88 - 89 90 - 91 92 - 93





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#### **Independent Auditor's Report**

City of New Franklin Summit County 5611 Manchester Road Akron, Ohio 44319

To the Members of Council and Mayor:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of New Franklin, Summit County, Ohio, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City of New Franklin's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City of New Franklin's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of New Franklin's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of New Franklin, Summit County, Ohio, as of December 31, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparisons for the general, street construction maintenance and repair, local coronavirus relief, police district, and fire district funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

City of New Franklin Summit County Independent Auditor's Report Page 2

#### **Emphasis of Matter**

As described in Note 19 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the City of New Franklin. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and schedules of net pension and other postemployment benefit assets and liabilities and pension and other postemployment benefit contributions listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of New Franklin's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 21, 2021, on our consideration of the City of New Franklin's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of New Franklin's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of New Franklin's internal control over financial reporting and compliance.

Julian & Grube, Inc.

Julian & Krube, Elne.

June 21, 2021

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2020

The management's discussion and analysis of the City of New Franklin's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2020. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2020 are as follows:

- The total net position of the City increased \$2,597,235 or 24.04% from December 31, 2019's net position.
- ➤ General revenues accounted for \$7,153,796 or 59.56% of total governmental activities revenue. Program specific revenues accounted for \$4,856,692 or 40.44% of total governmental activities revenue.
- ➤ The City had \$9,413,253 in expenses related to governmental activities; \$4,856,692 of these expenses was offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$7,153,796.
- The general fund had revenues of \$3,949,998 in 2020. The expenditures and other financing uses of the general fund totaled \$2,995,862 in 2020. The net increase in fund balance for the general fund was \$954,136 or 45.02%.
- The street construction maintenance and repair fund had revenues of \$1,777,847 in 2020. The expenditures of the street construction maintenance and repair fund totaled \$1,608,937 in 2020. The net decrease in fund balance for the street construction maintenance and repair fund was \$168,910 or 22.52%.
- The local coronavirus relief fund had revenues of \$1,129,437 in 2020. The expenditures of the local coronavirus relief fund totaled \$1,095,712 in 2020. The local coronavirus relief fund was a new fund in 2020.
- The police district fund had revenues and other financing sources of \$2,221,898 in 2020. The expenditures of the police district fund totaled \$1,604,353 in 2020. The net increase in fund balance for the police district fund was \$617,545 or 3,207.53%.
- The fire district fund had revenues of \$2,384,654 in 2020. The expenditures of the fire district fund totaled \$1,616,599 in 2020. The net increase in fund balance for the fire district fund was \$768,055 or 753.09%.
- ➤ In the general fund, the actual revenues and other financing sources of \$3,863,197 were higher than the final budget of \$3,121,835. Actual expenditures and other financing uses of \$3,156,082 were less than the amount in the final budget of \$4,077,697. Original budgeted revenues and other financing sources of \$3,139,815 were higher than the final budgeted revenues. Original budgeted expenditures and other financing uses of \$1,387,469 were lower than final budgeted expenditures and other financing uses of \$4,077,697.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2020

#### Reporting the City as a Whole

#### Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did the City perform financially during 2020?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows, liabilities, deferred inflows, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the governmental activities include the City's programs and services, including police, fire and rescue, street maintenance, capital improvements and general administration. These services are funded primarily by property and municipal income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

#### Reporting the City's Most Significant Funds

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental funds, the general fund, street construction maintenance and repair fund, local coronavirus relief fund, police district fund and fire district fund begins on page 10.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2020

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, street construction maintenance and repair fund, police district fund and fire district fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 17 through 27 of this report.

#### **Proprietary Funds**

The City maintains one proprietary fund, an internal service fund. An internal service fund is an accounting device used to accumulate and allocate costs internally among the City's various functions. The City's internal service fund accounts for health self-insurance activities. The basic proprietary fund financial statements can be found on pages 29 through 31.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 33 through 75 of this report.

#### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's net pension liability/asset and net OPEB liability. The required supplementary information can be found on pages 78 through 93 of this report.

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2020

#### **Government-Wide Financial Analysis**

The table below provides a summary of the City's assets, deferred inflows of resources, liabilities, deferred outflows of resources and net position at December 31, 2020 and 2019.

#### **Net Position**

	Governmental Activities 2020	Governmental Activities 2019
<u>Assets</u>		
Current and other assets	\$ 12,914,162	\$ 9,898,488
Capital assets	14,402,805	14,024,746
Total assets	27,316,967	23,923,234
<u>Deferred Outflows</u>	2,307,032	2,938,250
<u>Liabilities</u>		
Long-term liabilities outstanding	10,367,196	11,418,735
Other liabilities	671,820	507,261
Total liabilities	11,039,016	11,925,996
<u>Deferred Inflows</u>	5,187,644	4,135,344
Net Position		
Investment in capital assets	14,402,805	14,024,746
Restricted	1,002,860	874,615
Unrestricted (deficit)	(2,008,326)	(4,099,257)
Total net position	\$ 13,397,339	\$ 10,800,104

The net pension liability/asset is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net pension asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability/asset or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability/asset and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2020

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability/asset and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2020, the City's assets and deferred outflows exceeded liabilities and deferred inflows of resources by \$13,397,339.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year-end, capital assets represented 52.72% of total assets. Capital assets include land, easements, buildings and improvements, furniture and equipment, vehicles and infrastructure. The investment in capital assets at December 31, 2020, was \$14,402,805 in the governmental activities. These capital assets are used to provide services to citizens and are not available for future spending.

Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net position, \$1,002,860, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance is a deficit unrestricted net position of (\$2,008,326).

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2020

The following table shows the changes in net position for 2020 and 2019.

#### **Change in Net Position**

	Governmental Activities 2020	Governmental Activities 2019			
Revenues					
Program revenues:					
Charges for services	\$ 788,093	\$ 789,758			
Operating grants and contributions	3,335,056	1,411,859			
Capital grants and contributions	733,543	668,883			
Total program revenues	4,856,692	2,870,500			
General revenues:					
Municipal income taxes	2,897,184	3,196,294			
Property taxes	3,197,084	3,019,815			
Unrestricted grants and entitlements	1,006,761	817,428			
Investment earnings	432	915			
Miscellaneous	52,335	16,266			
Total general revenues	7,153,796	7,050,718			
Total revenues	12,010,488	9,921,218			
Expenses					
General government	1,235,896	1,450,515			
Security of persons and property Public health	5,809,416 142,159	2,845,924			
Leisure time services	184,475	137,796 195,896			
Community development	127,501	150,491			
Transportation	1,913,806	1,745,632			
Total expenses	9,413,253	6,526,254			
Change in net position	2,597,235	3,394,964			
Net position at beginning of year	10,800,104	7,405,140			
Net position at end of year	\$ 13,397,339	\$ 10,800,104			

#### **Governmental Activities**

Security of persons and property, which primarily supports the operations of the police and fire departments accounted for \$5,809,416 of the total expenses of the City. These expenses were partially funded by \$333,931 in direct charges to users of the services and \$1,827,434 in operating grants and contributions. The large increase in security of persons and property expenses was the result of a change in the Ohio Police & Fire (OP&F) postemployment benefits. OP&F switched to a stipend model which significantly decreases OPEB expenses for the City in 2019. These expenses are now more comparable with 2018. Transportation expenses totaled \$1,913,806. Transportation expenses were primarily funded by \$204,345 in charges for services, \$1,487,370 in operating grants and contributions and \$611,443 in capital grants and contributions. The increase in transportation was the result of an increase in road repairs during 2020.

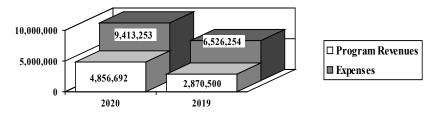
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2020

During 2020, the state and federal government contributed to the City a total of \$3,335,056 in operating grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$1,487,370 subsidized transportation programs and \$1,827,434 subsidized security of persons and property programs and \$20,252 subsidized leisure time activities. The increase in operating grants and contributions is the result of an increase in the Statewide gas tax which provided increased funding for transportation projects. The increase in operating grants and contributions is also a result of the City receiving COVID money from Summit County.

General revenues totaled 7,153,796 and amounted to 59.56% of total governmental revenues in 2020. These revenues primarily consist of property and municipal income tax revenue of \$6,094,268. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government funds, making up \$1,006,761.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. As can be seen in the graph below, the City is highly dependent upon property and municipal income taxes as well as unrestricted grants and entitlements to support its governmental activities.

#### Governmental Activities - Program Revenues vs. Total Expenses



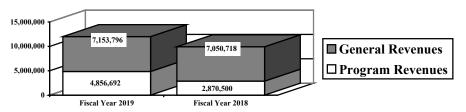
#### **Governmental Activities**

	2020					2019					
	Total Cost of Services		Net Cost of Services		Total Cost of Services		_ N	let Cost of Services			
Program Expenses:											
General government	\$	1,235,896	\$	1,102,151	\$	1,450,515	\$	1,307,552			
Security of persons and property		5,809,416		3,648,051		2,845,924		1,984,197			
Public health		142,159		112,759		137,796		114,446			
Leisure time services		184,475		(44,549)		195,896		80,961			
Community development		127,501		127,501		150,491		150,491			
Transportation		1,913,806		(389,352)		1,745,632		18,107			
Total	\$	9,413,253	\$	4,556,561	\$	6,526,254	\$	3,655,754			

The dependence upon general revenues for governmental activities is apparent, with 63.69% of expenses supported through taxes and other general revenues for 2020.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2020

#### **Governmental Activities - General and Program Revenues**



#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds reported a combined fund balance of \$6,643,483 which is \$2,690,507 more than last year's total of \$3,952,976.

The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2020 and December 31, 2019 for all major and nonmajor governmental funds.

	Fu	nd Balances	Fu				
	12/31/20			Chang		Change	
Major funds:							
General	\$	3,073,319	\$	2,119,183		\$	954,136
Street construction maintenance and repair		918,970		750,060			168,910
Local coronavirus relief		33,725		-			33,725
Police district		636,798		19,253			617,545
Fire district		870,042		101,987			768,055
Other nonmajor governmental funds		1,110,629		962,493			148,136
Total	\$	6,643,483	\$	3,952,976		\$	2,690,507

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2020

#### General Fund

The City's general fund balance increased \$954,136. The table that follows assists in illustrating the revenues of the general fund. Revenues of the general fund increased \$26,009 due primarily to an increase in intergovernmental and other revenues.

		2020		2019			Percentag	ge
		Amount		Amount		Change	Change	
Revenues								
Taxes	\$	3,125,188	\$	3,132,691	\$	(7,503)	(0.24)	%
Charges for services		216,236		241,999		(25,763)	(10.65)	%
Licenses and permits		121,533		119,462		2,071	1.73	%
Intergovernmental		434,274		412,656		21,618	5.24	%
Interest		432		915		(483)	(52.79)	%
Contributions and donations		-		1		(1)	-	%
Other		52,335		16,265		36,070	221.76	%
Total	\$	3,949,998	\$	3,923,989	\$	26,009	0.66	%

The table that follows assists in illustrating the expenditures of the general fund.

	2020 Amount	2019 Amount	Change	Percentage Change		
Expenditures						
General government	\$ 1,029,559	\$ 1,008,382	\$ 21,177	2.10 %		
Security of persons and property	445,912	480,691	(34,779)	(7.24) %		
Public health	117,747	118,085	(338)	(0.29) %		
Community development	111,294	125,895	(14,601)	(11.60) %		
Transportation	3,147	10,332	(7,185)	(69.54) %		
Capital outlay	23,203	63,060	(39,857)	(63.20) %		
Total	\$ 1,730,862	\$ 1,806,445	\$ (75,583)	(4.18) %		

The most significant decrease was in capital outlay and can be attributed primarily to the City reducing asset acquisitions compared to the prior fiscal year. The decrease in security of persons and property can be attributed to a decrease in expenses related to the police and fire departments. All other current year expenses were comparable to the prior year.

#### Street Construction Maintenance and Repair Fund

The City's street construction maintenance and repair fund had revenues and other financing sources of \$1,777,847 in 2020. The expenditures of the street construction maintenance and repair fund totaled \$1,608,937 in 2020. The net increase in fund balance for the street construction maintenance and repair fund was \$168,910 or 22.52%. This increase is due to a decrease in transportation expenditures.

#### Local Coronavirus Relief Fund

The local coronavirus relief fund had revenues of \$1,129,437 in 2020. The expenditures of the local coronavirus relief fund totaled \$1,095,712 in 2020. The local coronavirus relief fund was created in fiscal year 2020. The fund includes federal resources that were provided as a result of the Coronavirus Aid Relief and Economic Security Act.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2020

#### Police District Fund

The police district fund had revenues and other financing sources of \$2,221,898 in 2020. The expenditures of the police district fund totaled \$1,604,353 in 2020. The net increase in fund balance for the police district fund was \$617,545 or 3,207.53%. The increase in fund balance is due to the increase in transfers from the general fund.

#### Fire District Fund

The fire district fund had revenues of \$2,384,654 in 2020. The expenditures of the fire district fund totaled \$1,616,599 in 2020. The net increase in fund balance for the fire district fund was \$768,055 or 753.09%. The increase in fund balance is primarily due a decrease in security of persons and property expenditures that were moved to the local coronavirus relief fund.

#### **Budgeting Highlights**

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

In the general fund, the actual revenues and other financing sources of \$3,139,815 were higher than the final budget of \$3,121,835. Actual expenditures and other financing uses of \$3,156,082 were less than the amount in the final budget of \$4,077,697. Original budgeted revenues and other financing sources of \$3,139,815 were higher than the final budgeted revenues. Original budgeted expenditures and other financing uses of \$1,387,469 were the lower than the final budgeted expenditures and other financing uses of \$4,077,697.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of 2020, the City had \$14,402,806 (net of accumulated depreciation) invested in land, construction in progress, easements, buildings and improvements, furniture and equipment, vehicles and infrastructure, which is an increase of \$378,060 from prior year.

The following table shows December 31, 2020 balance compared to December 31, 2019:

### Capital Assets at December 31 (Net of Depreciation)

	Governmental Activities							
		2020		2019				
Land	\$	1,816,187	\$	1,694,087				
Easements		51,264		51,264				
Buildings and improvements		1,744,475		1,749,709				
Furniture and equipment		853,156		708,620				
Vehicles		623,690		993,048				
Infrastructure		9,314,034		8,828,018				
Totals	\$	14,402,806	\$	14,024,746				

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2020

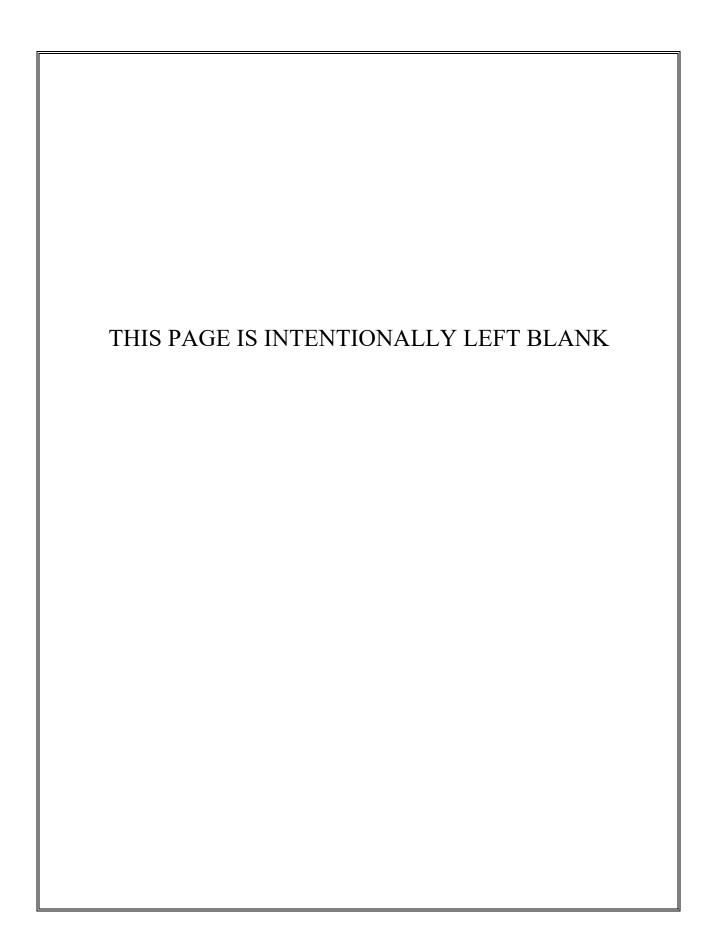
The City's largest capital asset category is infrastructure. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 64.67% of the City's total governmental capital assets. See Note 9 to the basic financial statements for detail on capital assets.

#### **Debt Administration**

At December 31, 2020, the City had no outstanding long-term obligations, other than compensated absences, net pension liability/asset and net OPEB liability. See Note 12 to the basic financial statements for detail on long-term obligations.

#### **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Susan M. Cooke, Finance Director at 5611 Manchester Road, Akron, Ohio 44319.

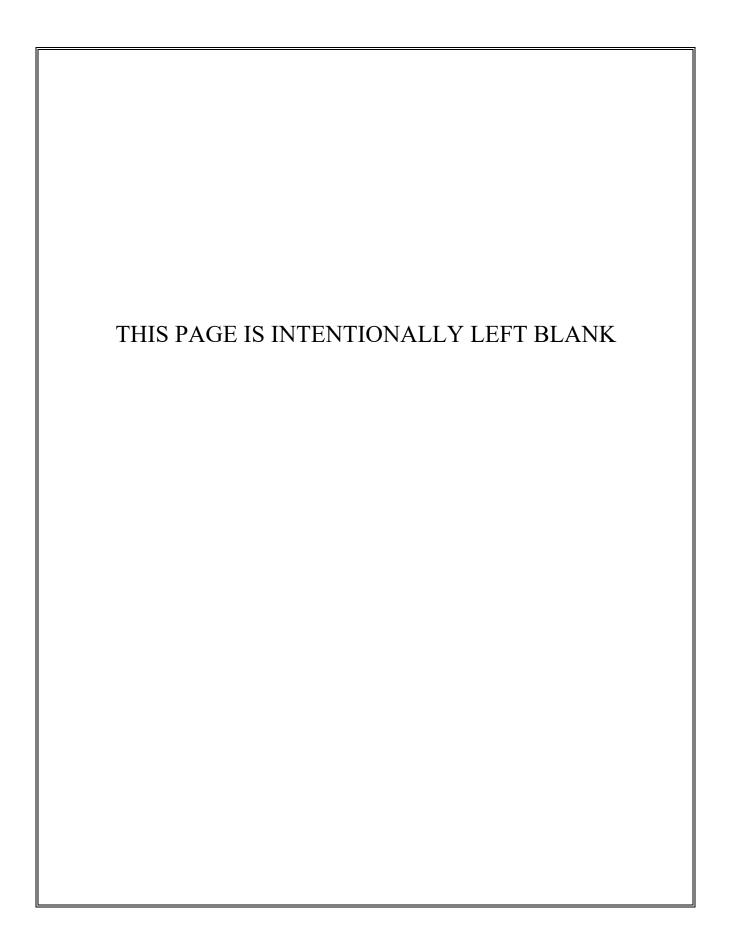


### STATEMENT OF NET POSITION DECEMBER 31, 2020

	Governmental Activities
Assets:	
Equity in pooled cash and cash equivalents	\$ 6,507,384
Receivables:	
Accounts.	604,868
Due from other governments	1,105,606
Income taxes	934,886
Property taxes	3,578,300
Materials and supplies inventory	93,457
Prepayments	18,337
Net pension asset	23,350
Capital assets:	1.065.451
Nondepreciable capital assets	1,867,451
Depreciable capital assets, net	12,535,354
Total capital assets, net	14,402,805
Total assets	27,268,993
Deferred outflows of resources:	
Pension	1,536,364
OPEB	770,668
Total deferred outflows of resources	2,307,032
Liabilities:	
Accounts payable	168,902
	225,333
Accrued wages and benefits payable	· · · · · · · · · · · · · · · · · · ·
Due to other governments	130,298
Unearned revenue	71,913 27,400
Long-term liabilities:	,
Due within one year	128,096
Net pension liability	6,911,455
Net OPEB liability	2,336,798
Other amounts due in more than one year	990,847
Total liabilities	10,991,042
Deferred inflows of resources:	
Property taxes levied for the next fiscal year	3,460,278
Pension	1,101,819
OPEB	625,547
Total deferred inflows of resources	5,187,644
Net position:	
Investment in capital assets	14,402,805
Restricted for:	, , , , , , , , , , , , , , , , , , , ,
Debt service	2,183
Police and fire operations	24,705
Street construction and maintenance	804,379
Other purposes	171,593
Unrestricted (deficit)	(2,008,326)
Total net position	\$ 13,397,339

### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2020

		Expenses		arges for	Oper	ram Revenues rating Grants Contributions		ital Grants Contributions	Reve ir	Net (Expense) nue and Changes Net Position Governmental Activities
Governmental activities:	,									
Current:	Ф	1.005.006	Ф	122 745	Ф		Ф		Ф	(1.100.151)
General government.	\$	1,235,896	\$	133,745	\$	1 927 424	\$	-	\$	(1,102,151)
Security of persons and property Public health		5,809,416		333,931		1,827,434		-		(3,648,051)
Leisure time services		142,159 184,475		29,400 86,672		20,252		122,100		(112,759) 44,549
Community development		127,501		50,072		20,232		122,100		(127,501)
Transportation		1,913,806		204,345		1,487,370		611,443		389,352
Total governmental activities	\$	9,413,253	\$	788,093	\$	3,335,056	\$	733,543		(4,556,561)
	S P Inc C	perty taxes levi General purpose street maintenar colice and fire of come taxes levie General purpose Other purposes ants and entitler	s	epair						181,241 444,867 2,570,976 2,758,816 138,368
	to	specific progr	ams							1,006,761
		estment earning	_							432
	Mı	scellaneous								52,335
	Total	l general revenu	ies							7,153,796
	Char	ige in net positi	on							2,597,235
	Net	position at begi	inning o	f year						10,800,104
	Net <sub>j</sub>	position at end	of year						\$	13,397,339



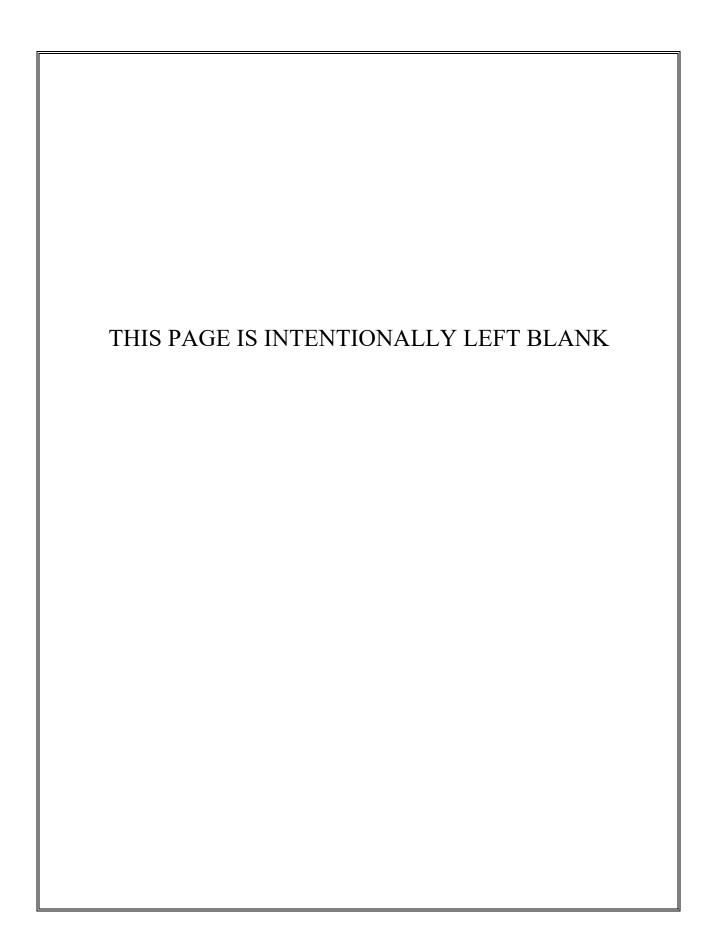
#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2020

	 General	t Construction ntenance and Repair	Co	Local cronavirus Relief	Police District
Assets:					
Equity in pooled cash and cash equivalents Receivables:	\$ 2,379,509	\$ 865,988	\$	33,725	\$ 742,313
Accounts	507,472	5,978		-	-
Due from other governments	182,310	519,275		-	80,426
Income taxes	889,239	-		-	-
Property taxes	208,524	511,827		-	636,316
Interfund loans	36,625	-		-	-
Loans receivable	47,974	-		-	-
Materials and supplies inventory	-	93,457		-	-
Prepayments	 5,351	 3,421			 2,524
Total assets	\$ 4,257,004	\$ 1,999,946	\$	33,725	\$ 1,461,579
Liabilities:					
Accounts payable	\$ 23,955	\$ 141,914	\$	-	\$ 525
Accrued wages and benefits payable	41,135	28,759		-	69,514
Due to other governments	31,813	11,307		-	43,188
Interfund loans payable	-	-		-	-
Loans payable	-	-		-	-
Unearned revenue	 -	 		-	 -
Total liabilities	 96,903	 181,980		-	 113,227
Deferred inflows of resources:					
Property taxes levied for the next fiscal year	201,482	494,543		-	616,543
Delinquent property tax revenue not available	7,042	17,284		-	19,773
Miscellaneous revenue not available	266,869	150		-	4,000
Income tax revenue not available	503,730	-		-	-
Nonexchange transactions	 107,659	 387,019			 71,238
Total deferred inflows of resources	 1,086,782	 898,996			 711,554
Fund balances:					
Nonspendable	53,325	96,878		-	2,524
Restricted	-	822,092		33,725	634,274
Committed	-	-		-	-
Assigned	472,643	-		-	-
Unassigned	 2,547,351	 			 
Total fund balances (deficit)	 3,073,319	 918,970		33,725	 636,798
of resources and fund balances	\$ 4,257,004	\$ 1,999,946	\$	33,725	\$ 1,461,579

	Fire District	Go	Other overnmental Funds	Go	Total overnmental Funds
\$	990,676	\$	1,178,717	\$	6,190,928
	_		91,418		604,868
	284,062		39,533		1,105,606
	-		45,647		934,886
	2,221,633		-		3,578,300
	-		-		36,625
	-		-		47,974
	-		-		93,457
	6,057		984		18,337
\$	3,502,428	\$	1,356,299	\$	12,610,981
\$	2,508	\$	_	\$	168,902
Ψ	84,558	4	1,367	Ψ	225,333
	42,373		1,617		130,298
			36,625		36,625
	_		47,974		47,974
	_		27,400		27,400
	129,439		114,983		636,532
	2,147,710		_		3,460,278
	73,923		_		118,022
	7,076		84,959		363,054
	-		21,524		525,254
	274,238		24,204		864,358
	2,502,947		130,687		5,330,966
	6,057		984		159,768
	863,985		756,306		3,110,382
	-		436,646		436,646
	_		,		472,643
	_		(83,307)		2,464,044
	870,042		1,110,629		6,643,483
\$	3,502,428	\$	1,356,299	\$	12,610,981

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2020

Total governmental fund balances		\$ 6,643,483
Amounts reported for governmental activities on the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		14,402,805
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the funds. Income taxes receivable Property taxes receivable Accounts receivable Intergovernmental receivable Total	\$ 525,254 118,022 363,054 864,358	1,870,688
The net pension asset and net pension liability are not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore, the asset, liability and related deferred inflows/outflows are not reported in governmental funds.  Net pension asset  Deferred outflows of resources  Deferred inflows of resources	23,350 1,536,364 (1,101,819)	
Net pension liability Total	(6,911,455)	(6,453,560)
The net OPEB liability is not available to pay for current period expenditures and is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.  Deferred outflows of resources Deferred inflows of resources Net OPEB liability Total	770,668 (625,547) (2,336,798)	(2,191,677)
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net position.		244,543
Long-term liabilities, compensated absences payable, are not due and payable in the current period and therefore are not reported in the funds.		(1,118,943)
Net position of governmental activities		\$ 13,397,339



## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2020

	 General	Construction tenance and Repair	Coro	Local onavirus Relief		Police District
Revenues:						
Property taxes	\$ 181,847	\$ 446,353	\$	-	\$	589,066
Income taxes	2,943,341	-		-		-
Charges for services	216,236	-		-		156,884
Licenses and permits	121,533	-		-		-
Fines and forfeitures	-	-		-		1,100
Intergovernmental	434,274	969,782		1,129,437		80,773
Interest	432	288		-		721
Contributions and donations	-	-		-		1
Other	52,335	361,424		-		128,353
Total revenues	3,949,998	1,777,847		1,129,437		956,898
Expenditures:						
Current:						
General government	1,029,559	-		93,953		_
Security of persons and property	445,912	-		1,001,759		1,543,472
Public health	117,747	_		-		_
Leisure time services	-	_		_		_
Community development	111,294	_		_		_
Transportation	3,147	1,511,063		_		_
Capital outlay	23,203	97,874		_		60,881
Total expenditures	1,730,862	 1,608,937		1,095,712		1,604,353
Excess (deficiency) of revenues						
over (under) expenditures	2,219,136	168,910		33,725		(647,455)
over (under) experiatures	 2,219,130	 100,910		33,123	-	(047,433)
Other financing sources (uses):						
Transfers in	-	-		-		1,265,000
Transfers (out)	(1,265,000)	-		-		-
Total other financing sources (uses)	(1,265,000)	 -		-		1,265,000
Net change in fund balances	954,136	168,910		33,725		617,545
Fund balances at beginning of year	2,119,183	750,060				19,253
Fund balances at end of year	\$ 3,073,319	\$ 918,970	\$	33,725	\$	636,798

	Other	Total
Fire	Governmental	Governmental
District	Funds	Funds
\$ 1,989,174	\$ -	\$ 3,206,440
-	149,386	3,092,727
1,711	230,377	605,208
-	-	121,533
-	741	1,841
285,993	1,292,847	4,193,106
961	102	2,504
305	100	406
106,510	20,152	668,774
2,384,654	1,693,705	11,892,539
-	-	1,123,512
1,590,040	544,714	5,125,897
-	14,532	132,279
-	169,834	169,834
-	-	111,294
-	148,880	1,663,090
26,559	667,609	876,126
1,616,599	1,545,569	9,202,032
768,055	148,136	2,690,507
-	-	1,265,000
		(1,265,000)
768,055	148,136	2,690,507
101,987	962,493	3,952,976
\$ 870,042	\$ 1,110,629	\$ 6,643,483

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2020

Net change in fund balances - total governmental funds		\$ 2,690,507
Amounts reported for governmental activities in the		
statement of activities are different because:		
Governmental funds report capital outlays as expenditures.		
However, in the statement of activities, the cost of those		
assets is allocated over their estimated useful lives as		
depreciation expense.		
Capital asset additions	\$ 1,449,465	
Current year depreciation	 (1,193,506)	
Total		255,959
The net effect of various miscellaneous transactions involving		
capital assets (i.e., sales, disposals, trade-ins, and donations) is to		
increase net position. The City received \$122,100 in capital		
contributions during the year.		122,100
Revenues in the statement of activities that do not provide		
current financial resources are not reported as revenues in		
the funds.		
Income taxes	(195,543)	
Property taxes	(9,356)	
Charges for service	96,810	
Intergovernmental revenues	195,840	
Other	 (91,902)	
Total		(4,151)
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts		
as deferred outflows.		
Pension		696,340
OPEB		11,313
Except for amounts reported as deferred inflows/outflows, changes in the net		
pension asset/liability and net OPEB liability are reported as pension/OPEB		
expense in the statement of activities.		
Pension		(1,095,669)
OPEB		(265,216)
Some expenses reported in the statement of activities,		
such as compensated absences, do not require the use		
of current financial resources and therefore are not		
reported as expenditures in governmental funds.		6,828
The internal service fund used by management to charge		
the costs of insurance to individual funds is not reported in		
the government-wide statement of activities. Governmental fund		
expenditures and the related internal service fund revenues		
are eliminated. The net revenue of the internal service fund is		
allocated among the governmental activities.		 179,224
Change in net position of governmental activities		\$ 2,597,235

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgeto	ed Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Property taxes	\$ 182,650	\$ 181,604	\$ 181,847	\$ 243	
Income taxes	2,076,894	2,065,000	2,853,227	788,227	
Charges for services	249,730	248,300	216,236	(32,064)	
Licenses and permits	175,505	174,500	121,785	(52,715)	
Intergovernmental	384,935	382,731	434,252	51,521	
Interest	1,006	1,000	432	(568)	
Contributions and donations	50	50	-	(50)	
Other	61,351	61,000	52,335	(8,665)	
Total revenues	3,132,121	3,114,185	3,860,114	745,929	
Expenditures:					
Current:					
General government	447,218	1,314,350	931,173	383,177	
Security of persons and property	9,527	28,000	13,480	14,520	
Public health	40,064	117,747	117,747	-	
Community development	53,625	157,600	110,874	46,726	
Transportation	17,013	50,000	3,115	46,885	
Capital outlay	13,610	40,000	8,068	31,932	
Total expenditures	581,057	1,707,697	1,184,457	523,240	
Excess of revenues over expenditures	2,551,064	1,406,488	2,675,657	1,269,169	
Other financing sources (uses):					
Advances in and not repaid	7,694	7,650	3,083	(4,567)	
Advances (out) and not repaid	(17,013)	(50,000)	(36,625)	13,375	
Transfers (out)	(789,399)	(2,320,000)	(1,935,000)	385,000	
Total other financing sources (uses)	(798,718)	(2,362,350)	(1,968,542)	393,808	
Net change in fund balances	1,752,346	(955,862)	707,115	1,662,977	
Fund balances at beginning of year	1,401,923	1,401,923	1,401,923		
Fund balance at end of year	\$ 3,154,269	\$ 446,061	\$ 2,109,038	\$ 1,662,977	

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET CONSTRUCTION MAINTENANCE AND REPAIR FUND FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgeted Amounts				Variance with Final Budget Positive		
	Orig	ginal		Final	Actual	(N	egative)
Revenues:					 		
Property taxes	\$	319,877	\$	445,834	\$ 446,353	\$	519
Intergovernmental		714,462		995,798	1,003,286		7,488
Interest		215		300	288		(12)
Other		158,563		221,000	363,636		142,636
Total revenues	1.	,193,117		1,662,932	1,813,563		150,631
Expenditures:							
Current:							
Transportation		855,976		1,965,000	1,408,524		556,476
Capital outlay		103,020		247,309	131,757		115,552
Total expenditures		958,996		2,212,309	1,540,281		672,028
Net change in fund balances		234,121		(549,377)	273,282		822,659
Fund balances at beginning of year		514,172		514,172	514,172		-
Prior year encumbrances appropriated		37,430		37,430	 37,430		_
Fund balance at end of year	\$	785,723	\$	2,225	\$ 824,884	\$	822,659

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LOCAL CORONAVIRUS RELIEF FUND FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgeted Amounts				Variance with Final Budget Positive		
	Orig	ginal		Final	Actual	(N	egative)
Revenues:							
Intergovernmental	\$	-	\$	1,129,437	\$ 1,129,437	\$	-
Total revenues				1,129,437	 1,129,437		-
Expenditures:							
Current:							
General government		-		100,000	93,953		6,047
Security of persons and property		-		1,029,437	1,001,759		27,678
Total expenditures				1,129,437	1,095,712		33,725
Net change in fund balances		-		-	33,725		33,725
Fund balances at beginning of year Fund balance at end of year	\$	<u>-</u>	\$	<u>-</u>	\$ 33,725	\$	33,725

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) POLICE DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2020

		Budgeted	Amo	ounts		Fir	riance with nal Budget Positive
	(	Original		Final	Actual	(1	Negative)
Revenues:							
Property taxes	\$	471,784	\$	588,668	\$ 589,066	\$	398
Charges for services		124,224		155,000	156,884		1,884
Fines and forfeitures		561		700	1,045		345
Intergovernmental		56,903		71,000	80,773		9,773
Interest		437		545	721		176
Contributions and donations		-		-	1		1
Other		28,051		35,000	 124,795		89,795
Total revenues		681,960		850,913	 953,285		102,372
Expenditures:							
Current:		701 456		2 204 (10	1 555 746		929 964
Security of persons and property		701,456 63,659		2,384,610 95,165	1,555,746 81,737		828,864 13,428
Capital outlay		765,115			 	-	
Total expenditures		/03,113		2,479,775	 1,637,483		842,292
Excess of expenditures							
over revenues		(83,155)		(1,628,862)	 (684,198)		944,664
Other financing sources:							
Transfers in		1,214,186		1,515,000	1,265,000		(250,000)
Total other financing sources		1,214,186		1,515,000	1,265,000		(250,000)
Net change in fund balances		1,131,031		(113,862)	580,802		694,664
Fund balances at beginning of year		104,990		104,990	104,990		-
Prior year encumbrances appropriated		35,665		35,665	35,665		
Fund balance at end of year	\$	1,271,686	\$	26,793	\$ 721,457	\$	694,664

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FIRE DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2020

	Budgete	ed Amounts		Variance with Final Budget Positive (Negative)	
	Original	Final	Actual		
Revenues:					
Property taxes	\$ 2,105,173	\$ 1,987,000	\$ 1,989,174	\$ 2,174	
Charges for services	1,801	1,700	1,711	11	
Intergovernmental	292,006	275,614	283,245	7,631	
Interest	1,059	1,000	961	(39)	
Contributions and donations	530	500	305	(195)	
Other	79,771	75,293	106,510	31,217	
Total revenues	2,480,340	2,341,107	2,381,906	40,799	
Expenditures:					
Current:					
Security of persons and property	809,028	2,364,526	1,573,685	790,841	
Capital outlay	9,022	29,000	26,559	2,441	
Total expenditures	818,050	2,393,526	1,600,244	793,282	
Net change in fund balances	1,662,290	(52,419)	781,662	834,081	
Fund balances at beginning of year	209,014	209,014	209,014	-	
Fund balance at end of year	\$ 1,871,304	\$ 156,595	\$ 990,676	\$ 834,081	

#### STATEMENT OF NET POSITION PROPRIETARY FUND DECEMBER 31, 2020

	Governmental Activities - Internal Service Fund			
Assets:	Φ.	216.456		
Equity in pooled cash and cash equivalents	\$	316,456		
Total assets		316,456		
Liabilities:				
Claims payable		71,913		
Total liabilities		71,913		
Net position:				
Unrestricted		244,543		
Total net position	\$	244,543		

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND FOR THE YEAR ENDED DECEMBER 31, 2020

Operating revenues:         Charges for services	
Charges for services         \$ 1,152,17	
	8
Operating expenses:Claims expense	_
Change in net position	4
Net position at beginning of year	9
Net position at end of year	3

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

# STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE YEAR ENDED DECEMBER 31, 2020

	Governmental Activities - Internal Service Fund	
Cash flows from operating activities:  Cash received from customers	\$	1,163,831
Cash payments for claims	<u>Ψ</u>	(984,580)
Net cash provided by operating activities		179,251
Net increase in cash and cash equivalents		179,251
Cash and cash equivalents at beginning of year		137,205
Cash and cash equivalents at end of year	\$	316,456
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$	179,224
Changes in assets and liabilities:		
Accounts receivable		11,653
Claims payable		(11,626)
Net cash provided by operating activities	\$	179,251

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### NOTE 1 - DESCRIPTION OF THE CITY

On January 1, 2005, the Village of New Franklin and Franklin Township merged into one entity ("Village of New Franklin"). On March 6, 2006, the Village of New Franklin became the City of New Franklin (the "City") as a political body and corporation established for the purpose of exercising the rights and privileges conveyed to it by the constitution of the State of Ohio. The City operates under a charter as a home-rule municipal corporation under the laws of the State of Ohio. The City provides police and fire protection, emergency medical, parks and recreation, planning, zoning, street construction maintenance and repair, and general administrative services to the citizens of the City.

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City's accounting policies are described below.

#### A. Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that financial statements are not misleading. A primary government consists of all funds, departments, boards and agencies that are not legally separate from the City. The primary government of the City includes City departments and agencies that provide the following services: police protection, firefighting and prevention, street construction maintenance and repairs, building inspection, parks and recreation.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board; and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organizations. Component units may also include organizations for which the City authorizes the issuance of debt or the levying of taxes, or determines the budget. The City has no component units.

The City participates in one public entity risk pool and one jointly governed organization. These organizations are the Public Entities Pool of Ohio (PEP) and the Regional Council of Governments. These are presented in Note 13 and 15 to the basic financial statements.

Management believes the financial statements included in this report represent all of the funds of the City over which the City has the ability to exercise direct operating control.

# B. Basis of Presentation - Fund Accounting

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Government-Wide Financial Statements** - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is also eliminated to avoid "doubling up" revenues and expenses.

The statement of net position presents the financial condition of the governmental activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the City.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and proprietary fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

# C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

<u>General fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Street construction maintenance and repair fund</u> - The street construction maintenance and repair special revenue fund accounts for financial resources whose use is restricted to constructing, maintaining and repairing roads and bridges.

<u>Local coronavirus relief fund</u> - The local coronavirus relief special revenue fund accounts for financial resources through federal funding as a result of the COVID-19 pandemic that are restricted for various purposes.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Police district fund</u> - The police district special revenue fund accounts for financial resources whose use is restricted to police department expenditures. These resources are primarily generated through two special tax levies and general fund transfers.

<u>Fire district fund</u> - The fire district special revenue fund accounts for financial resources whose use is restricted to fire department expenditures. These resources are primarily generated through two special tax levies.

Other governmental funds of the City are used to account for: (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets; (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects; and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Proprietary Funds** - Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. The following is the City's only proprietary fund type:

<u>Internal service fund</u> - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost reimbursement basis. The City's only internal service fund accounts for a self-insurance program for employee medical, dental, prescription drug and life insurance benefits.

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The City does not have any fiduciary funds.

#### D. Measurement Focus

Government-Wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of this fund is included on the statement of fund net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary fund activities.

# E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary funds and fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of year-end. Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 8). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income tax, state-levied locally shared taxes (including gasoline tax), fines and forfeitures, interest, grants, fees and rentals.

**Unearned Revenues -** The City defers revenue recognition in connection with resources that have been received, but not earned. Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are also recorded as unearned revenue. Unearned revenue consists primarily of deposits held for fire and insurance loss.

**Deferred Outflows of Resources and Deferred Inflows of Resources** - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, see Notes 10 and 11 for deferred outflows of resources related to the City's net pension liability/asset and net OPEB liability, respectively.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2020, but which were levied to finance 2021 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the City, see Notes 10 and 11 for deferred inflows of resources related to the City's net pension liability/asset and net OPEB liability, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

**Expenses/Expenditures** - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

# F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the alternative tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that the appropriations cannot exceed estimated resources, as certified. All funds, other than custodial funds, are required to be budgeted and appropriated. The legal level of budgetary control is at the object level (personal services and other expenditures) within each fund and department. Budgetary modifications may only be made by resolution of the City Council at the legal level of control.

#### **G.** Alternative Tax Budget

During the first Council meeting in July, the Mayor presents the annual operating budget for the following year to City Council for consideration and passage. The adopted budget is submitted to the County Fiscal Officer, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### H. Estimated Resources

The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by October 1. As part of this certification the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include unencumbered cash balances at December 31 of the preceding year. The certificate may be further amended during the year if the Finance Director determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statement reflect the amounts in the final amended official certificate of estimated resources issued during 2020.

# I. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year, for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the object level. The appropriation ordinance may be amended during the year by action of Council, as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The allocation of appropriations among departments and personal services within a fund may be modified during the year by an ordinance of council. During the year, several supplemental appropriation measures were passed, some of which were significant. The budget figures, which appear in the statements of budgetary comparisons, represent the final appropriation amounts, including all amendments and modifications for the 12 month period.

# J. Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and is not reappropriated.

#### K. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds are maintained in this pool. Individual fund integrity is maintained through the City's records.

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposit are reported at cost.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2020 amounted to \$432.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For purposes of the statement of cash flows and for presentation on the statement of net position/balance sheet, investments with an original maturity of three months or less and investments of the cash management pool are considered to be cash equivalents.

#### L. Inventories of Materials and Supplies

On the government-wide financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

#### M. Prepayments

Payments made to vendors for services that will benefit periods beyond December 31, 2020 are recorded as prepayments using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. On the fund financial statements, reported prepayments are equally offset by a nonspendable fund balance.

#### N. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets are required to be depreciated except for land, construction in progress and easements. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land, Construction in Progress and Easements	N/A
Buildings and Improvements	15 - 50 Years
Furniture and Equipment	5 - 25 Years
Vehicles	5 - 16 Years
Infrastructure	20 Years

#### O. Interfund Balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivables/payables". Receivables and payables resulting from long-term amounts due between funds are classified as "loans receivable/payable". These amounts are eliminated in the statement of net position.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### P. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are eligible to receive termination benefits and those the City had identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at year-end, taking into consideration any limits specified in the City's termination policy.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported.

# Q. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Capital leases are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### R. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable in the general fund.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council, which includes giving the Finance Director the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### S. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include parks and recreation, and law enforcement and fire department operations.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### T. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the City, these revenues include charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### **U.** Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Interfund transfers are eliminated when reported in the entity wide financial statements. Transactions that constitute reimbursements to a fund for expenditures or expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund, and as a reduction of expenditures/expenses in the fund that is reimbursed.

#### V. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2020.

#### W. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### X. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net pension asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### Y. Fair Value Measurements

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For 2020, the City has applied GASB Statement No. 95, "Postponement of the Effective Dates of Certain Authoritative Guidance" to GASB Statement Nos. 87 and 89, which were originally due to be implemented in 2020. GASB Statement No. 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. This objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.

The following pronouncement is postponed by one year and the City has elected delaying implementation until the fiscal year ended December 31, 2021:

• Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period

The following pronouncements are postponed by eighteen months and the City has elected delaying implementation until the fiscal year ended December 31, 2022:

- Statement No. 87, *Leases*
- Implementation Guide No. 2019-3, *Leases*

#### B. Deficit Fund Balances

Fund balances at December 31, 2020 included the following individual fund deficits:

Nonmajor funds	Deficit
Bullet proof vest	\$ 2,804
Cops school violence prevention	80,503

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Inactive deposits are public deposits that the City Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and,
- 8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Excepted as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the City Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Deposits with Financial Institutions

At December 31, 2020, the carrying amount of all City deposits was \$6,507,384 and the bank balance of all City deposits was \$6,662,775. Of the bank balance, \$500,000 was covered by the FDIC and the remaining was either covered by the Ohio Pooled Collateral System or exposed to custodial credit risk as described below.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2020, the City's financial institutions were approved for a reduced collateral rate of 50 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

#### B. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2020:

Cash and investments per note
Carrying amount of deposits

\$ 6,507,384

<u>Cash and investments per statement of net position</u> Governmental activities

\$ 6,507,384

#### NOTE 5 - BUDGETARY BASIS OF ACCOUNTING

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Basis) presented for the general fund and major special revenue funds is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### NOTE 5 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- 1. Revenues and other sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures and other uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as assigned, committed or restricted fund balance (GAAP).
- 4. Some funds are included in the general fund (GAAP), but have separate legally adopted budgets (budget).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund, street construction maintenance and repair fund, local coronavirus relief fund, police district fund and fire district fund.

#### Net Change in Fund Balance

	Ge	neral Fund	 reet Construction Maintenance and Repair Fund	Co	Local ronavirus lief Fund	D	Police	D	Fire istrict Fund
Budget basis	\$	707,115	\$ 273,282	\$	33,725	\$	580,802	\$	781,662
Net adjustment for revenue accruals		(3,390)	(35,716)		-		3,613		2,748
Net adjustment for expenditure accruals		(18,947)	(109,760)		-		12,274		(16,355)
Net adjustment for other sources/uses		33,542	-		-		-		-
Funds budgeted elsewhere		221,839	-		-		-		-
Adjustment for encumbrances		13,977	 41,104				20,856		
GAAP basis	\$	954,136	\$ 168,910	\$	33,725	\$	617,545	\$	768,055

#### **NOTE 6 - RECEIVABLES**

Receivables at December 31, 2020, consisted of accounts (billings for user charged services), intergovernmental receivables arising from grants, entitlements and shared revenue, income taxes and property taxes. All intergovernmental receivables have been classified as "due from other governments" on the BFS. Receivables have been recorded to the extent that they are measurable at December 31, 2020.

A summary of the items of receivables reported on the statement of net position follows:

#### Governmental activities:

Accounts	\$ 604,868
Due from other governments	1,105,606
Income taxes	934,886
Property taxes	3,578,300

No allowances for doubtful accounts have been recorded because uncollectible amounts are expected to be insignificant. Receivables are expected to be collected within the subsequent year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### **NOTE 7 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2020 for real and public utility property taxes represents collections of the 2019 taxes.

2020 real property taxes were levied after October 1, 2020 on the assessed value as of January 1, 2020, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2020 real property taxes are collected in and intended to finance 2021 operations.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2020 public utility property taxes which became a lien December 31, 2019, are levied after October 1, 2020, and are collected in 2021 with real property taxes.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phased out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property was eliminated in calendar year 2009, and the tax on telephone and telecommunications property was eliminated in calendar year 2010. The tax was phased out by reducing the assessment rate on the property each year. The bill replaced the revenue lost by the City due to the phasing out of the tax. In calendar years 2006-2010, the City was fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements were phased out. On June 30, 2011, House Bill No. 153 was signed into law, which further reduced the amounts of these reimbursements.

The full tax rate for all City operations for the year ended December 31, 2020, was \$12.15 per \$1,000 of assessed valuation. The assessed values of real property upon which 2020 property tax receipts were based are as follows:

Real property	\$ 324,168,270
Public utilities - real	59,970
Public utilities - personal	78,720,730
Total assessed value	\$ 402,948,970

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statue permits later payment dates to be established. Public utility property taxes are payable on the same dates as real property taxes.

The Summit County Fiscal Officer collects property taxes on behalf of all taxing districts within the County, including the City of New Franklin. The County Fiscal Officer periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility real and tangible personal property taxes, and outstanding delinquencies which became measurable as of December 31, 2020, and for which there is an enforceable legal claim. In the governmental funds, the portion of the receivable not levied to finance 2020 operations is offset to deferred inflows of resources - property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis, the revenue has been reported as deferred inflows of resources - unavailable revenue.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### **NOTE 8 - INCOME TAXES**

The City levies a municipal income tax on all salaries, wages, commissions and other compensation, and net profits earned within the City as well as incomes of residents earned outside of the City. During 2020, the income tax rate was 2 percent. The Regional Income Tax Agency (RITA) is the City's agent for administering income tax collecting and accounting.

Employers within the City are required to withhold income tax on work done or services performed in the City by both residents and non-residents of the City. All individuals who work or conduct business in the City and do not have income tax withheld must file estimated tax returns using the 2 percent rate for 2020 and remit the tax to the City either monthly or quarterly, as required. All businesses located in or doing business in the City must file a net profit estimate for 2021 using the 2 percent rate.

All residents, 16 years of age and over, working outside the City are subject to the 2 percent tax less the credit allowed for taxes paid to another taxing community. Residents are given full credit for taxes paid to another community up to the 2 percent.

Income tax revenues are allocated based on City ordinance. The parks and recreation fund, a nonmajor governmental fund, receives 5 percent of the collections and the balance goes to the general fund. In 2020, all costs of collecting the taxes and administering and enforcing the provisions were paid from the general fund.

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# NOTE 9 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2020, was as follows:

Governmental activities:	Balance 12/31/19	Additions	Disposals	Balance 12/31/20
Capital assets, not being depreciate	ed:			
Land	\$ 1,694,087	\$ 122,100	\$ -	\$ 1,816,187
Easements	51,264			51,264
Total capital assets, not being				
depreciated	1,745,351	122,100		1,867,451
Capital assets, being depreciated:				
Buildings and improvements	2,409,154	67,282	-	2,476,436
Furniture and equipment	1,991,545	255,514	(14,797)	2,232,262
Vehicles	3,070,784	42,945	-	3,113,729
Infrastructure	11,412,290	1,083,724		12,496,014
Total capital assets, being				
depreciated	18,883,773	1,449,465	(14,797)	20,318,441
Less: accumulated depreciation:				
Buildings and improvements	(659,445)	(72,517)	-	(731,962)
Furniture and equipment	(1,282,925)	(110,978)	14,797	(1,379,106)
Vehicles	(2,077,736)	(412,303)	-	(2,490,039)
Infrastructure	(2,584,272)	(597,708)		(3,181,980)
Total accumulated depreciation	(6,604,378)	(1,193,506)	14,797	(7,783,087)
Total capital assets, being				
depreciated, net	12,279,395	255,959		12,535,354
Governmental activities capital				
assets, net	\$ 14,024,746	\$ 378,059	\$ -	\$ 14,402,805

Depreciation expense was charged to programs as follows:

# **Governmental activities:**

General government	\$ 72,952
Security of persons and property	367,441
Public health and welfare	9,880
Transportation	722,692
Community environment	7,855
Leisure time activity	 12,686
Total depreciation expense - governmental activities	\$ 1,193,506

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### NOTE 10 - DEFINED BENEFIT PENSION PLANS

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Asset and Net OPEB Liability

Pensions and OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability/asset and the net OPEB liability represent the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost-of-living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension liability/asset on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in due to other governments on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the pension disclosures. See Note 11 for the OPEB disclosures.

# Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Comprehensive Annual Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Combined Plan Formula:

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

#### **Public Safety**

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

### Law Enforcement

#### Age and Service Requirements:

Age 52 with 15 years of service credit

#### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### State and Local

# Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### **Combined Plan Formula:**

1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

#### **Public Safety**

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

#### Group C

Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

#### Combined Plan Formula:

1% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

#### **Public Safety**

#### Age and Service Requirements:

Age 52 with 25 years of service credit or Age 56 with 15 years of service credit

#### Law Enforcement

#### Age and Service Requirements:

Age 48 with 25 years of service credit or Age 56 with 15 years of service credit

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit payment for calculation of an annual cost-of-living adjustment.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost—of—living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost of living adjustment is 3 percent. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Beginning in 2022, the Combined Plan will be consolidated under the Traditional Pension Plan (defined benefit plan) and the Combined Plan option will no longer be available for new hires beginning in 2022.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State		Law	
	and Local		Enforcement	
2020 Statutory Maximum Contribution Rates				
Employer	14.0	<b>%</b>	18.1	<b>%</b>
Employee *	10.0	<b>%</b>	***	
2020 Actual Contribution Rates				
Employer:				
Pension	14.0	<b>%</b>	18.1	<b>%</b>
Post-employment Health Care Benefits ****	0.0	<b>%</b>	0.0	<b>%</b>
Total Employer	14.0	<b>%</b>	18.1	%
Employee	10.0	%	13.0	%

- \* This rate is determined by OPERS' Board and has no maximum rate established by ORC.
- \*\*\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance
- \*\*\*\* This employer health care rate is for the traditional and combined plans. The employer contribution for the member-directed plan is 4.00%.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$302,419 for 2020. Of this amount, \$45,629 is reported as due to other governments.

# Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description – City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.opf.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit (see OP&F Comprehensive Annual Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either 3.00% or the percent increase, if any, in the consumer price index over the 12 month period ending on September 30<sup>th</sup> of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013, is equal to 3.00% of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	_Firefighters
2020 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2020 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$393,921 for 2020. Of this amount, \$52,019 is reported as due to other governments.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)**

# Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS were measured as of December 31, 2019, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2019, and was determined by rolling forward the total pension liability as of January 1, 2019, to December 31, 2019. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

			OPERS -		
	OPERS -	OPERS -	Member-		
	Traditional	Combined	Directed	OP&F	Total
Proportion of the net pension liability/asset prior measurement date	0.01127500%	0.00338200%	0.00892200%	0.06371300%	
Proportion of the net pension liability/asset					
current measurement date	0.01236300%	<u>0.01104000</u> %	0.00870200%	<u>0.06632230</u> %	
Change in proportionate share	<u>0.00108800</u> %	<u>0.00765800</u> %	- <u>0.00022000</u> %	<u>0.00260930</u> %	
Proportionate share of the net pension liability	\$ 2,443,631	\$ -	\$ -	\$ 4,467,824	\$ 6,911,455
Proportionate share of the net pension asset	-	(23,021)	(329)	-	(23,350)
Pension expense	472,442	2,637	(194)	620,784	1,095,669

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	C	PERS -	Ol	PERS -	N	1ember-		
	Tr	aditional	Co	mbined	I	Directed	OP&F	Total
Deferred outflows								
of resources								
Differences between								
expected and								
actual experience	\$	-	\$	-	\$	1,096	\$ 169,124	\$ 170,220
Changes of assumptions		130,519		2,375		53	109,673	242,620
Changes in employer's								
proportionate percentage/								
difference between								
employer contributions		155,065		-		_	272,119	427,184
Contributions								
subsequent to the								
measurement date		289,564		7,339		5,516	393,921	696,340
Total deferred								 
outflows of resources	\$	575,148	\$	9,714	\$	6,665	\$ 944,837	\$ 1,536,364

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

**NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)** 

					O	PERS -		
	C	PERS -	Ol	PERS -	N	1ember-		
	Tı	aditional	Co	mbined	I	Directed	 OP&F	Total
Deferred inflows								
of resources								
Differences between expected and								
actual experience	\$	30,897	\$	5,405	\$	-	\$ 230,426	\$ 266,728
Net difference between projected and actual earnings on pension plan investments		487,451		2,984		103	215,830	706,368
Changes in employer's proportionate percentage/difference between		,		2,704		103	ŕ	Í
employer contributions Total deferred		2,395				<u>-</u> 	 126,328	 128,723
inflows of resources	\$	520,743	\$	8,389	\$	103	\$ 572,584	\$ 1,101,819

\$696,340 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2021.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

					O	PERS -		
	(	OPERS -	C	PERS -	M	lember-		
	T	raditional	C	ombined	D	irected	OP&F	Total
Year Ending December 31:								
2021	\$	40,258	\$	(1,466)	\$	130	\$ (3,414)	\$ 35,508
2022		(102,052)		(1,409)		132	45,589	(57,740)
2023		20,183		(580)		157	105,277	125,037
2024		(193,548)		(1,672)		117	(163,867)	(358,970)
2025		-		(308)		139	(5,253)	(5,422)
Thereafter				(579)		371	 	(208)
Total	\$	(235,159)	\$	(6,014)	\$	1,046	\$ (21,668)	\$ (261,795)

# Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2019, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2019, are presented below.

Wage inflation 3.25% Future salary increases, including inflation 3.25% to 10.75% including wage inflation

COLA or ad hoc COLA

Pre 1/7/2013 retirees: 3.00%, simple
Post 1/7/2013 retirees: 1.40%, simple

through 2020, then 2.15% simple

Investment rate of return

Current measurement date

Prior measurement date

Actuarial cost method

7.20%

Individual entry age

In October 2019, the OPERS Board adopted a change in COLA for Post-January 7, 2013 retirees, changing it from 3.00% simple through 2018 then 2.15% simple to 1.40% simple through 2020 the 2.15% simple.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

During 2019, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 17.20% for 2019.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### **NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2019, these best estimates are summarized in the following table:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed income	25.00 %	1.83 %
Domestic equities	19.00	5.75
Real estate	10.00	5.20
Private equity	12.00	10.70
International equities	21.00	7.66
Other investments	13.00	4.98
Total	100.00 %	5.61 %

**Discount Rate** - The discount rate used to measure the total pension liability/asset was 7.20%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The discount rate used to measure total pension liability prior to December 31, 2019 was 7.20%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability/Asset to Changes in the Discount Rate - The following table presents the proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.20%, as well as what the proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.20%) or one-percentage-point higher (8.20%) than the current rate:

			Current	
	1% Decrease	Di	scount Rate	1% Increase
City's proportionate share				
of the net pension liability (asset):				
Traditional Pension Plan	\$ 4,030,338	\$	2,443,631	\$1,017,228
Combined Plan	(13,910)		(23,021)	(29,587)
Member-Directed Plan	(174)		(329)	(435)

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)**

#### Actuarial Assumptions - OP&F

Cost of living adjustments

OP&F's total pension liability as of December 31, 2019, is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2019, are presented below.

Valuation date 1/1/19 with actuarial liabilities rolled forward to 12/31/19

Actuarial cost method Entry age normal

Investment rate of return 8.00%

Projected salary increases 3.75% - 10.50%

Payroll increases 3.25%

Inflation assumptions 2.75% plus productivity increase rate of 0.50%

3.00% simple; 2.20% simple for increases based on the lesser of the increase in CPI and 3.00%

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
78 and up	115%	120%

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The most recent experience study was completed for the five-year period ended December 31, 2016.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy and Guidelines. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2019 are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return **
Cash and Cash Equivalents	- %	1.00 %
Domestic Equity	16.00	5.40
Non-US Equity	16.00	5.80
Private Markets	8.00	8.00
Core Fixed Income *	23.00	2.70
High Yield Fixed Income	7.00	4.70
Private Credit	5.00	5.50
U.S. Inflation		
Linked Bonds *	17.00	2.50
Master Limited Partnerships	8.00	6.60
Real Assets	8.00	7.40
Private Real Estate	12.00	6.40
Total	120.00 %	

Note: assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - The total pension liability was calculated using the discount rate of 8.00%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

<sup>\*</sup> levered 2x

<sup>\*\*</sup> numbers include inflation

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### **NOTE 10 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00%), or one percentage point higher (9.00%) than the current rate.

		Current	
	1% Decrease	Discount Rate	1% Increase
City's proportionate share			
of the net pension liability	\$ 6,192,249	\$ 4,467,824	\$ 3,025,514

#### NOTE 11 - DEFINED BENEFIT OPEB PLANS

#### Net OPEB Liability

See Note 10 for a description of the net OPEB liability.

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Annual Report referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# NOTE 11 - DEFINED BENEFIT OPEB PLANS - (Continued)

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2020, state and local employers contributed at a rate of 14.00% of earnable salary and public safety and law enforcement employers contributed at 18.10%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care was 0.00% for the Traditional and Combined plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2020 was 4.00%.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution was \$2,206 for 2020. Of this amount, \$333 is reported as due to other governments.

# Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

A retiree is eligible for the OP&F health care stipend unless they have access to any other group coverage including employer and retirement coverage. The eligibility of spouses and dependent children could increase the stipend amount. If the spouse or dependents have access to any other group coverage including employer or retirement coverage, they are not eligible for stipend support from OP&F. Even if an OP&F member or their dependents are not eligible for a stipend, they can use the services of the third-party administrator to select and enroll in a plan. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# **NOTE 11 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.50% and 24.00% of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2020, the portion of employer contributions allocated to health care was 0.50% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$9,107 for 2020. Of this amount, \$1,203 is reported as due to other governments.

# Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2018, rolled forward to the measurement date of December 31, 2019, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2019, and was determined by rolling forward the total OPEB liability as of January 1, 2019, to December 31, 2019. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the net OPEB liability prior measurement date	0.01092300%	0.06371300%	
Proportion of the net			
OPEB liability			
current measurement date	<u>0.01217500</u> %	0.06632230%	
Change in proportionate share	0.00125200%	0.00260930%	
Proportionate share of the net			
OPEB liability	\$ 1,681,684	\$ 655,114	\$ 2,336,798
OPEB expense	\$ 224,735	\$ 40,481	\$ 265,216

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

# NOTE 11 - DEFINED BENEFIT OPEB PLANS - (Continued)

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS			OP&F	Total	
Deferred outflows		_				
of resources						
Differences between						
expected and						
actual experience	\$	46	\$	-	\$	46
Changes of assumptions		266,192		383,006		649,198
Changes in employer's						
proportionate percentage/						
difference between						
employer contributions		94,201		15,910		110,111
Contributions						
subsequent to the				0.40=		44.040
measurement date		2,206		9,107		11,313
Total deferred	Ф.	262.645	Ф.	400.022	Ф.	770 ((0
outflows of resources	\$	362,645	\$	408,023	\$	770,668
		ODEDG		ODOE		m . 1
D. C 1 : . C		OPERS		OP&F		Total
Deferred inflows		OPERS		OP&F		Total
ofresources		OPERS		OP&F		Total
of resources Differences between		OPERS		OP&F		Total
of resources Differences between expected and			\$		\$	
of resources Differences between expected and actual experience	\$	OPERS 153,798	\$	OP&F 70,450	\$	Total 224,248
of resources Differences between expected and actual experience Net difference between			\$		\$	
of resources Differences between expected and actual experience Net difference between projected and actual earnings		153,798	\$	70,450	\$	224,248
of resources Differences between expected and actual experience Net difference between projected and actual earnings on OPEB plan investments			\$	70,450 30,146	\$	224,248 115,778
of resources Differences between expected and actual experience Net difference between projected and actual earnings on OPEB plan investments Changes of assumptions		153,798	\$	70,450	\$	224,248
of resources Differences between expected and actual experience Net difference between projected and actual earnings on OPEB plan investments Changes of assumptions Changes in employer's		153,798	\$	70,450 30,146	\$	224,248 115,778
of resources Differences between expected and actual experience Net difference between projected and actual earnings on OPEB plan investments Changes of assumptions		153,798	\$	70,450 30,146	\$	224,248 115,778
of resources Differences between expected and actual experience Net difference between projected and actual earnings on OPEB plan investments Changes of assumptions Changes in employer's proportionate percentage/		153,798	\$	70,450 30,146	\$	224,248 115,778
of resources Differences between expected and actual experience Net difference between projected and actual earnings on OPEB plan investments Changes of assumptions Changes in employer's proportionate percentage/ difference between		153,798 85,632	\$	70,450 30,146 139,614	\$	224,248 115,778 139,614
of resources Differences between expected and actual experience Net difference between projected and actual earnings on OPEB plan investments Changes of assumptions Changes in employer's proportionate percentage/ difference between employer contributions		153,798 85,632	\$	70,450 30,146 139,614	\$	224,248 115,778 139,614

\$11,313 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2021.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### NOTE 11 - DEFINED BENEFIT OPEB PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS		OP&F		Total	
Year Ending December 31:						
2021	\$	91,986	\$	(714)	\$	91,272
2022		58,440		(713)		57,727
2023		67		5,470		5,537
2024		(36,591)		(4,279)		(40,870)
2025		=		2,798		2,798
Thereafter				17,344		17,344
Total	\$	113,902	\$	19,906	\$	133,808

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2018, rolled forward to the measurement date of December 31, 2019. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25%
Projected Salary Increases,	3.25 to 10.75%
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.16%
Prior Measurement date	3.96%
Investment Rate of Return	
Current measurement date	6.00%
Prior Measurement date	6.00%
Municipal Bond Rate	
Current measurement date	2.75%
Prior Measurement date	3.71%
Health Care Cost Trend Rate	
Current measurement date	10.50% initial,
	3.50% ultimate in 2030
Prior Measurement date	10.00%, initial
	3.25%, ultimate in 2029
Actuarial Cost Method	Individual Entry Age Normal

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

#### NOTE 11 - DEFINED BENEFIT OPEB PLANS - (Continued)

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2019, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, if any contribution are made into the plans, the contributions are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made. Health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was 19.70% for 2019.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

### **NOTE 11 - DEFINED BENEFIT OPEB PLANS - (Continued)**

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2019, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	36.00 %	1.53 %
Domestic Equities	21.00	5.75
Real Estate Investment Trust	6.00	5.69
International Equities	23.00	7.66
Other investments	14.00	4.90
Total	100.00 %	4.55 %

Discount Rate - A single discount rate of 3.16% was used to measure the OPEB liability on the measurement date of December 31, 2019. A single discount rate of 3.96% was used to measure the OPEB liability on the measurement date of December 31, 2018. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 2.75%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - The following table presents the proportionate share of the net OPEB liability calculated using the single discount rate of 3.16%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.16%) or one-percentage-point higher (4.16%) than the current rate:

		Current			
	1% Decrease	Discount Rate	1% Increase		
City's proportionate share					
of the net OPEB liability	\$ 2,200,753	\$ 1,681,684	\$ 1,266,078		

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate - Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

### **NOTE 11 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2020 is 10.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

	Current Health				
	Care Trend Rate				
	1% Decrease	Assumption	1% Increase		
City's proportionate share					
of the net OPEB liability	\$ 1,632,059	\$ 1,681,684	\$ 1,730,676		

### Changes between Measurement Date and Reporting Date

On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and pre-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022, and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for pre-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are not reflected in the current year financial statements but are expected to decrease the associated OPEB liability.

### Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2019, is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

### NOTE 11 - DEFINED BENEFIT OPEB PLANS - (Continued)

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2019, with actuarial liabilities			
	rolled forward to December 31, 2019			
Actuarial Cost Method	Entry Age Normal			
Investment Rate of Return	8.00%			
Projected Salary Increases	3.75% to 10.50%			
Payroll Growth	3.25%			
Single discount rate:				
Current measurement date	3.56%			
Prior measurement date	4.66%			
Cost of Living Adjustments	3.00% simple; 2.20% simple			
	for increases based on the lesser of the			
	increase in CPI and 3.00%			

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	_Police_	Fire		
67 or less	77%	68%		
68-77	105%	87%		
78 and up	115%	120%		

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The most recent experience study was completed for the five-year period ended December 31, 2016.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

### **NOTE 11 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2019, are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return **
Cash and Cash Equivalents	- %	1.00 %
Domestic Equity	16.00	5.40
Non-US Equity	16.00	5.80
Private Markets	8.00	8.00
Core Fixed Income *	23.00	2.70
High Yield Fixed Income	7.00	4.70
Private Credit	5.00	5.50
U.S. Inflation		
Linked Bonds *	17.00	2.50
Master Limited Partnerships	8.00	6.60
Real Assets	8.00	7.40
Private Real Estate	12.00	6.40
Total	120.00 %	

Note: assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

Discount Rate - For 2019, the total OPEB liability was calculated using the discount rate of 3.56%. For 2018, the total OPEB liability was calculated using the discount rate of 4.66%. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 8.00%. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 2.75% at December 31, 2019 and 4.13% at December 31, 2018, was blended with the long-term rate of 8.00%, which resulted in a blended discount rate of 3.56% for 2019 and 4.66% for 2018. The municipal bond rate was determined using the Bond Buyers General Obligation 20-year Municipal Bond Index Rate. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2034. The long-term expected rate of return on health care investments was applied to projected costs through 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.56%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.56%), or one percentage point higher (4.56%) than the current rate.

<sup>\*</sup> levered 2x

<sup>\*\*</sup> numbers include inflation

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

### **NOTE 11 - DEFINED BENEFIT OPEB PLANS - (Continued)**

		Current				
	1%	Decrease	Dis	scount Rate	19	6 Increase
City's proportionate share						
of the net OPEB liability	\$	812,299	\$	655,114	\$	524,504

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate - The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

### **NOTE 12 - LONG-TERM OBLIGATIONS**

During 2020, the following activity occurred in governmental activities long-term obligations.

Governmental activities:	_	Balance 12/31/19	<u>A</u>	dditions_	Reductions	<u>s</u>	Balance 12/31/20	_	Amounts Due in One Year
Net pension liability Net OPEB liability Compensated absences	\$	8,288,658 2,004,306 1,125,771	\$	332,492 83,859	\$ (1,377,20	-	6,911,455 2,336,798 1,118,943	\$	128,096
Total governmental activities long-term obligations	<u>\$</u>	11,418,735	\$	416,351	\$ (1,467,89	<u>00) :</u>	\$ 10,367,196	\$	128,096

Net pension liability and net OPEB liability: See Notes 10 and 11 for details.

<u>Compensated absences</u>: Compensated absences are reported on the statement of net position and will be paid from the fund from which the employee's salaries are paid, which will primarily be the general fund, the police district fund and the fire district fund.

### **NOTE 13 - RISK MANAGEMENT**

The City is a member of the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the City's policy. The Pool covers the following risks:

- -General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

### **NOTE 13 - RISK MANAGEMENT - (Continued)**

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31, 2019 (most recent information available):

	2019
Assets	\$ 38,432,610
Liabilities	(14,705,917)
Net Position	\$ 23,726,693

Settlements have not exceeded coverage in any of the last three fiscal years. There has not been a significant reduction in coverage from the prior year.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Medical, Dental, Prescription Drug, and Life Insurance

The City is self-insured for its medical insurance, dental insurance, prescription drug program, and life insurance. Premiums are paid into the Self-Insurance Fund by all other funds and are available to pay claims, claim reserves and administrative costs of the program. During the period ending December 31, 2020, a total expense of \$972,954 was incurred in benefits and administrative costs. An excess coverage insurance policy covers individual claims in excess of \$30,000. The liability for unpaid claims cost of \$71,913 reported in the fund at December 31, 2020 is based on the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for unpaid claims cost, including estimates of costs relating to incurred but not reported claims, be reported. Interfund premiums are based primarily upon the insured funds' claims experience and are reported as charges for services to other funds.

Changes in the fund's claims liability amount in 2020 and 2019 were:

Year	alance at ning of Year	Claim	Current Year Claims and Changes in Estimates		Claim Payments	Balance at End of Year	
2020 2019	\$ 83,539 93,202	\$	972,954 1,134,084	\$	(984,580) (1,143,747)	\$	71,913 83,539

### **NOTE 14 - CONTINGENCIES**

#### A. Grants

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

### **NOTE 14 - CONTINGENCIES - (Continued)**

#### B. Litigation

The City of New Franklin is party to legal proceedings. The City management is of the opinion that the ultimate disposition of these claims and legal proceedings will not have a material effect on the financial condition of the City.

#### **NOTE 15 - JOINTLY GOVERNED ORGANIZATION**

In 1971, 38 municipalities joined together to organize a Regional Council of Governments (RCOG) under the authority of Chapter 167 of the Ohio Revised Code to administer tax collection and enforcement concerns facing the cities and villages. The purpose of the RCOG is to foster cooperation between the municipalities through sharing of facilities for their common benefit. This includes the establishment of a central collection facility for the purpose of administering the income tax laws of the various municipal corporations who are members of the RCOG and for the purpose of collecting income taxes on behalf of each member municipality, doing all things allowed by law to accomplish such purpose.

The first official act of the RCOG was to form the Regional Income Tax Agency (RITA). Today RITA serves as the income tax collection agency for over 160 municipalities throughout the State of Ohio. Each member municipality appoints its own delegate to the RCOG, including electing members to the RITA Board of Trustees. Regardless of the population or tax collections of member municipalities, each member of the RCOG has an equal say in the operations of RITA. The Council did not receive any funding from the City during the current year.

### NOTE 16 - INTERFUND ACTIVITY

**A.** Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

The transfers in 2020 are as follows:

		Transfers In				
		Police				
	_	District	Total			
Transfers Out						
General fund	\$	1,265,000	\$ 1,265,000			
Total	\$	1,265,000	\$ 1,265,000			

The general fund transferred to these funds to cover expenditures.

**B.** Interfund loans receivable/payable consisted of the following at December 31, 2020, as reported on the fund statements:

Receivable fund	Payable fund	Amount
General	Nonmajor governmental fund	\$ 36,625

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

### **NOTE 16 - INTERFUND ACTIVITY - (Continued)**

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by December 31. These interfund balances will be repaid once the anticipated revenues are received. Interfund loans between governmental funds are eliminated on the statement of net position.

C. Loans receivable/payable consisted of the following at December 31, 2020, as reported on the fund statements:

Receivable fund	Payable fund	<u>Amount</u>
General	Nonmajor governmental funds	\$ 47,974

The primary purpose of the balances is to cover costs in specific funds where revenues were not received by December 31. These balances will be repaid once the anticipated revenues are received. Loans between governmental funds are eliminated on the statement of net position.

### **NOTE 17 - ENCUMBRANCE COMMITMENT**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

	3	Year-End	
Fund	Encumbrance		
General Fund	\$	13,977	
Street Construction, Maintenance & Repair		41,104	
Police District		20,856	
Nonmajor governmental funds		147,000	
Total	\$	222,937	

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### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2020

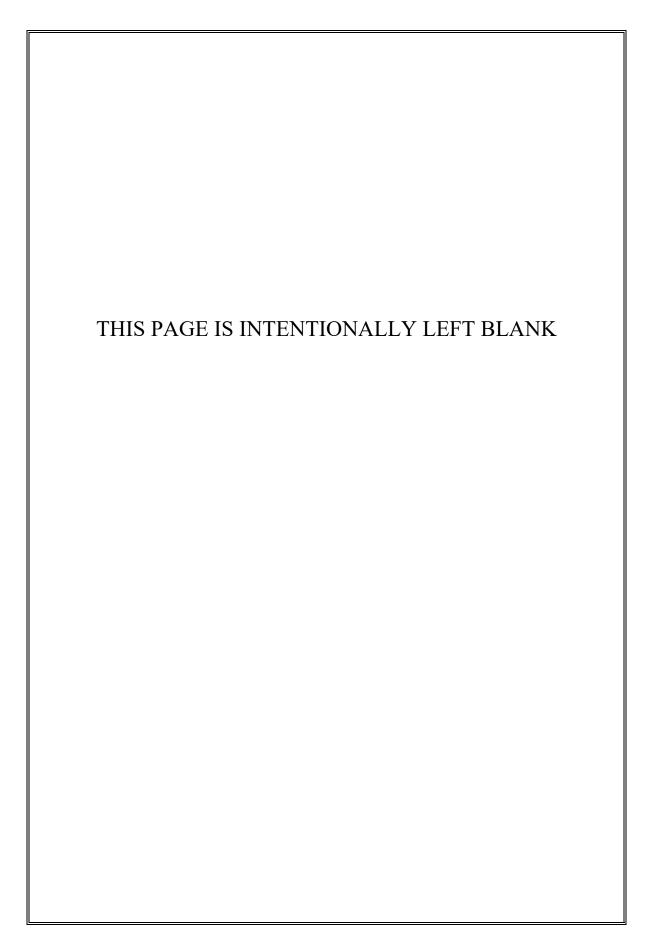
#### NOTE 18 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund balance	General	Street Construction, Maintenance and Repair Fund	Police District Fund	Fire District Fund	Local Coronavirus Relief Fund	Nonmajor Governmental Funds	Total Governmental Funds	
Nonspendable: Materials and supplies inventory Prepayments Long-term loans	\$ - 5,351 47,974	\$ 93,457 3,421	\$ - 2,524	\$ - 6,057	\$ - - -	\$ - 984 -	\$ 93,457 18,337 47,974	
Total nonspendable	53,325	96,878	2,524	6,057		984	159,768	
Restricted: General government Security of persons and property Public health Transportation Community development Other purposes Debt service Total restricted	-	822,092 - - - - 822,092	634,274	863,985 - - - - - - - 863,985	33,725 - - - - - - - 33,725	116 42,885 121,629 573,254 983 15,256 2,183 756,306	116 1,574,869 121,629 1,395,346 983 15,256 2,183 3,110,382	
Committed: Leisure time activity Capital improvements Total committed		- - -		- - - -	- - -	263,408 173,238 436,646	263,408 173,238 436,646	
Assigned: Subsequent year appropriations Total assigned	472,643 472,643					(83,307)	472,643 472,643	
Unassigned (deficit)  Total fund balances	2,547,351 \$ 3,073,319	\$ 918,970	\$ 636,798	<u>\$ 870,042</u>	\$ 33,725	\$ 1,110,629	\$ 6,643,483	

### **NOTE 19 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures may impact subsequent periods of the City. Investments of the pension and other employee benefit plan in which the City participates may incur a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the City's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.



l <del>-</del>	
	REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

### LAST SEVEN YEARS

	2020		2019		2018		2017	
Traditional Plan:								
City's proportion of the net pension liability		0.012363%		0.011275%		0.011456%		0.012109%
City's proportionate share of the net pension liability	\$	2,443,631	\$	3,087,994	\$	1,797,224	\$	2,749,748
City's covered payroll	\$	1,944,636	\$	1,652,879	\$	1,612,931	\$	1,689,900
City's proportionate share of the net pension liability as a percentage of its covered payroll		125.66%		186.83%		111.43%		162.72%
Plan fiduciary net position as a percentage of the total pension liability		82.17%		74.70%		84.66%		77.25%
Combined Plan:								
City's proportion of the net pension asset		0.011040%		0.003382%		0.000000%		0.000000%
City's proportionate share of the net pension asset	\$	23,021	\$	3,782	\$	-	\$	-
City's covered payroll	\$	49,150	\$	14,464	\$	-	\$	-
City's proportionate share of the net pension asset as a percentage of its covered payroll		46.84%		26.15%		0.00%		0.00%
Plan fiduciary net position as a percentage of the total pension asset		145.28%		126.64%		137.28%		116.55%
Member Directed Plan:								
City's proportion of the net pension asset		0.008702%		0.008922%		0.010810%		0.009567%
City's proportionate share of the net pension asset	\$	329	\$	203	\$	377	\$	40
City's covered payroll	\$	52,010	\$	50,640	\$	59,610	\$	39,317
City's proportionate share of the net pension asset as a percentage of its covered payroll		0.63%		0.40%		0.63%		0.10%
Plan fiduciary net position as a percentage of the total pension asset		118.84%		113.42%		124.45%		103.40%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

 2016	 2015	 2014
0.012201%	0.012245%	0.012245%
\$ 2,113,367	\$ 1,476,884	\$ 1,443,526
\$ 1,581,233	\$ 1,498,225	\$ 1,378,169
133.65%	98.58%	104.74%
81.08%	86.45%	86.36%
0.000000%	0.000000%	0.000000%
\$ -	\$ -	\$ -
\$ -	\$ -	\$ -
0.00%	0.00%	0.00%
116.90%	114.83%	104.56%
	,	
0.009778%	n/a	n/a
\$ 37	n/a	n/a
\$ 54,450	n/a	n/a
0.07%	n/a	n/a
103.91%	n/a	n/a

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

### LAST SEVEN YEARS

	 2020	2019		 2018	 2017
City's proportion of the net pension liability	0.06632230%		0.06371300%	0.06465400%	0.06812000%
City's proportionate share of the net pension liability	\$ 4,467,824	\$	5,200,664	\$ 3,968,119	\$ 4,314,590
City's covered payroll	\$ 1,685,707	\$	1,579,413	\$ 1,542,631	\$ 1,505,251
City's proportionate share of the net pension liability as a percentage of its covered payroll	265.04%		329.28%	257.23%	286.64%
Plan fiduciary net position as a percentage of the total pension liability	69.89%		63.07%	70.91%	68.36%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

 2016		2016 2015			
0.06299000%		0.06774060%		0.06774060%	
\$ 4,052,145	\$	3,509,245	\$	3,299,180	
\$ 1,500,549	\$	1,522,989	\$	1,464,435	
270.04%		230.42%		225.29%	
66.77%		72.20%		73.00%	

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

### LAST TEN YEARS

	2020			2019		2018		2017	
Traditional Plan:									
Contractually required contribution	\$	289,564	\$	272,249	\$	231,403	\$	209,681	
Contributions in relation to the contractually required contribution		(289,564)		(272,249)		(231,403)		(209,681)	
Contribution deficiency (excess)	\$		\$		\$		\$		
City's covered payroll	\$	2,068,314	\$	1,944,636	\$	1,652,879	\$	1,612,931	
Contributions as a percentage of covered payroll		14.00%		14.00%		14.00%		13.00%	
Combined Plan:									
Contractually required contribution	\$	7,339	\$	6,881	\$	2,025	\$	-	
Contributions in relation to the contractually required contribution		(7,339)		(6,881)		(2,025)			
Contribution deficiency (excess)	\$		\$		\$		\$		
City's covered payroll	\$	52,421	\$	49,150	\$	14,464	\$	-	
Contributions as a percentage of covered payroll		14.00%		14.00%		14.00%		13.00%	
Member Directed Plan:									
Contractually required contribution	\$	5,516	\$	5,201	\$	5,064	\$	5,961	
Contributions in relation to the contractually required contribution		(5,516)		(5,201)		(5,064)		(5,961)	
Contribution deficiency (excess)	\$		\$		\$		\$		
City's covered payroll	\$	55,160	\$	52,010	\$	50,640	\$	59,610	
Contributions as a percentage of covered payroll		10.00%		10.00%		10.00%		10.00%	

 2016	 2015	 2014	2013		 2012	2011		
\$ 202,788	\$ 189,748	\$ 179,787	\$	179,162	\$ 192,869	\$	150,448	
 (202,788)	(189,748)	(179,787)		(179,162)	 (192,869)		(150,448)	
\$ _	\$ _	\$ 	\$		\$ 	\$		
\$ 1,689,900	\$ 1,581,233	\$ 1,498,225	\$	1,378,169	\$ 1,928,690	\$	1,504,480	
12.00%	12.00%	12.00%		13.00%	10.00%		10.00%	
\$ -	\$ -	\$ -	\$	-	\$ -	\$	-	
_	_	_		_	_		_	
\$ -	\$ -	\$ -	\$	_	\$ -	\$	-	
\$ -	\$ -	\$ -	\$	-	\$ -	\$	-	
12.00%	12.00%	12.00%		13.00%	7.95%		7.95%	
\$ 4,718	\$ 6,534							
 (4,718)	 (6,534)							
\$ _	\$ _							
\$ 39,317	\$ 54,450							
12.00%	12.00%							

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

### LAST TEN YEARS

	2020			2019		2018		2017	
Police:									
Contractually required contribution	\$	143,852	\$	127,905	\$	110,529	\$	96,703	
Contributions in relation to the contractually required contribution		(143,852)		(127,905)		(110,529)		(96,703)	
Contribution deficiency (excess)	\$		\$		\$		\$		
City's covered payroll	\$	757,116	\$	673,184	\$	581,732	\$	508,963	
Contributions as a percentage of covered payroll		19.00%		19.00%		19.00%		19.00%	
Fire:									
Contractually required contribution	\$	250,069	\$	237,943	\$	234,455	\$	242,912	
Contributions in relation to the contractually required contribution		(250,069)		(237,943)		(234,455)		(242,912)	
Contribution deficiency (excess)	\$		\$	_	\$		\$	-	
City's covered payroll	\$	1,064,123	\$	1,012,523	\$	997,681	\$	1,033,668	
Contributions as a percentage of covered payroll		23.50%		23.50%		23.50%		23.50%	

 2016	 2015	 2014	 2013	 2012	 2011
\$ 92,830	\$ 85,491	\$ 92,371	\$ 70,246	\$ 46,213	\$ 22,197
 (92,830)	 (85,491)	 (92,371)	 (70,246)	 (46,213)	 (22,197)
\$ 	\$ -	\$ _	\$ 	\$ 	\$ 
\$ 488,579	\$ 449,953	\$ 486,163	\$ 442,262	\$ 362,455	\$ 174,094
19.00%	19.00%	19.00%	15.88%	12.75%	12.75%
\$ 238,918	\$ 246,890	\$ 243,654	\$ 208,300	\$ 147,502	\$ 77,399
 (238,918)	 (246,890)	 (243,654)	 (208,300)	 (147,502)	 (77,399)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 1,016,672	\$ 1,050,596	\$ 1,036,826	\$ 1,021,913	\$ 855,084	\$ 448,690
23.50%	23.50%	23.50%	20.38%	17.25%	17.25%

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

### LAST FOUR YEARS

	 2020	 2019	 2018	 2017
City's proportion of the net OPEB liability	0.012175%	0.010923%	0.011070%	0.01156923%
City's proportionate share of the net OPEB liability	\$ 1,681,684	\$ 1,424,101	\$ 1,202,120	\$ 1,168,532
City's covered payroll	\$ 2,045,796	\$ 1,717,983	\$ 1,672,541	\$ 1,729,217
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	82.20%	82.89%	71.87%	67.58%
Plan fiduciary net position as a percentage of the total OPEB liability	47.80%	46.33%	54.14%	54.05%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

### LAST FOUR YEARS

	 2020	 2019	 2018	 2017
City's proportion of the net OPEB liability	0.06632230%	0.06371300%	0.06465400%	0.06812000%
City's proportionate share of the net OPEB liability	\$ 655,114	\$ 580,205	\$ 3,663,216	\$ 3,233,503
City's covered payroll	\$ 1,685,707	\$ 1,579,413	\$ 1,542,631	\$ 1,505,251
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	38.86%	36.74%	237.47%	214.81%
Plan fiduciary net position as a percentage of the total OPEB liability	47.08%	46.57%	14.13%	15.96%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

### LAST TEN YEARS

	2020		 2019		2018		2017
Contractually required contribution	\$	2,206	\$ 2,081	\$	2,025	\$	17,483
Contributions in relation to the contractually required contribution		(2,206)	 (2,081)		(2,025)		(17,483)
Contribution deficiency (excess)	\$		\$ 	\$		\$	
City's covered payroll	\$	2,175,895	\$ 2,045,796	\$	1,717,983	\$	1,672,541
Contributions as a percentage of covered payroll		0.10%	0.10%		0.12%		1.05%

 2016	 2015	 2014	 2013	 2012	 2011
\$ 33,570	\$ 29,317	\$ 29,871	\$ 13,680	\$ 54,432	\$ 56,050
 (33,570)	 (29,317)	 (29,871)	 (13,680)	 (54,432)	 (56,050)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 1,729,217	\$ 1,635,683	\$ 1,498,225	\$ 1,378,169	\$ 1,928,690	\$ 1,504,480
1.94%	1.79%	1.99%	0.99%	2.82%	3.73%

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

### LAST TEN YEARS

	2020	2019	2018		2017
Police:					
Contractually required contribution	\$ 3,786	\$ 3,366	\$ 2,909	\$	2,545
Contributions in relation to the contractually required contribution	 (3,786)	(3,366)	 (2,909)		(2,545)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$	
City's covered payroll	\$ 757,116	\$ 673,184	\$ 581,732	\$	508,963
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%		0.50%
Fire:					
Contractually required contribution	\$ 5,321	\$ 5,063	\$ 4,988	\$	5,168
Contributions in relation to the contractually required contribution	 (5,321)	 (5,063)	 (4,988)	-	(5,168)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$	
City's covered payroll	\$ 1,064,123	\$ 1,012,523	\$ 997,681	\$	1,033,668
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%		0.50%

2016	 2015	 2014	 2013	2012	 2011
\$ 2,509	\$ 2,311	\$ 2,039	\$ 9,605	\$ 11,751	\$ 21,952
 (2,509)	 (2,311)	(2,039)	 (9,605)	 (11,751)	 (21,952)
\$ 	\$ -	\$ _	\$ _	\$ _	\$ 
\$ 488,579	\$ 449,953	\$ 486,163	\$ 442,262	\$ 362,455	\$ 174,094
0.50%	0.50%	0.50%	3.62%	6.75%	6.75%
\$ 5,083	\$ 5,253	\$ 4,807	\$ 24,000	\$ 30,286	\$ 59,962
 (5,083)	 (5,253)	 (4,807)	 (24,000)	 (30,286)	 (59,962)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 1,016,672	\$ 1,050,596	\$ 1,036,826	\$ 1,021,913	\$ 855,084	\$ 448,690
0.50%	0.50%	0.50%	3.62%	6.75%	6.75%

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2020

#### PENSION

### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. There were no changes in assumptions for 2018. For 2019, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%. There were no changes in assumptions for 2020.

### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. For 2018, the following were the most significant changes of assumptions that affected the total pension since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.50% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple. There were no changes in assumptions for 2019-2020.

(Continued)

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2020

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%. For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) The investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25% ultimate in 2029. For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.96% up to 3.16%, (b) the municipal bond rate was decreased from 3.71% up to 2.75% and (c) the health care cost trend rate was increased from 10.00%, initial/3.25%, ultimate in 2029 up to 10.50%, initial/3.50% ultimate in 2030.

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2018. For 2019, OP&F changed its retiree health care model from a self-insured health care plan to a stipend-based health care model. There were no changes in benefit terms for 2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) DROP interest rate was reduced from 4.50% to 4.00%, (b) CPI-based COLA was reduced from 2.60% to 2.20%, (c) investment rate of return was reduced from 8.25% to 8.00%, (d) salary increases were reduced from 3.75% to 3.25% and (e) payroll growth was reduced from 3.75% to 3.25%. For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.24% up to 4.66%. For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 4.66% up to 3.56%.

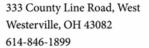


### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	PASS-THROUGH/ ENTITY GRANT NUMBER	CFDA NUMBER	(A) CASH FEDERAL DISBURSEMENTS
United States Department of Justice  Passed through the Ohio Department of Criminal Justice:  Equitable Sharing Program  (C) Equitable Sharing Program  Total Equitable Sharing Program  Total United States Department of Justice	2018-SV-WX-0074 N/A	16.922 16.922	\$ 126,078 1,055 127,133
United States Department of Transportation  Passed through the Ohio Department of Transportation:  Highway Planning and Construction Cluster:  Highway Planning and Construction  Highway Planning and Construction  Total Highway Planning and Construction Cluster  Total United States Department of Transportation  United States Department of the Treasury	102906 107794	20.205 20.205	104,470 509,727 614,197
Passed through the Ohio Office of Budget and Management COVID-19 - Coronavirus Relief Fund	HB481-CRF-Local	21.019	1,095,712
Passed through Summit County (C) COVID-19 - Coronavirus Relief Fund  Total United States Department of the Treasury	N/A	21.019	403,422 1,499,134
United States Department of Homeland Security  Direct Award  Assistance to Firefighters Grant  Total United States Department of Homeland Security	EMW-2017-FO-01505	97.044	43,366
Total United States Department of Homeland Security  Total Expenditures of Federal Awards			\$ 2,283,830

### Notes to the Schedule of Expenditures of Federal Awards:

- (A) This schedule includes the federal award activity of the City of New Franklin under programs of the federal government for the year ended December 31, 2020 and is prepared in accordance with the cash basis of accounting. The information on this schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the City of New Franklin, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of New Franklin.
- (B) CFR Section 200.414 of the Uniform Guidance allows a non-federal entity that has never received a negotiated indirect cost rate to charge a de minimis rate of 10% of modified total direct costs to indirect costs. The City of New Franklin has not elected to use the 10% de minimis indirect cost rate.
- (C) A passthrough grant number was unable to be obtained for this grant.





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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

City of New Franklin Summit County 5611 Manchester Road Akron, Ohio 44319

To the Members of Council and Mayor:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of New Franklin, Summit County, Ohio, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City of New Franklin's basic financial statements, and have issued our report thereon dated June 21, 2021, wherein we noted as described in Note 19 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of New Franklin's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of New Franklin's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of New Franklin's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City of New Franklin's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

City of New Franklin Summit County

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* Page 2

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of New Franklin's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

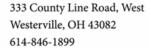
### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of New Franklin's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of New Franklin's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Julian & Grube, Inc.

Julian & Sube, the.

June 21, 2021





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## Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance

City of New Franklin Summit County 5611 Manchester Road Akron, Ohio 44319

To the Members of Council and Mayor:

#### Report on Compliance for Each Major Federal Program

We have audited the City of New Franklin's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of New Franklin's major federal programs for the year ended December 31, 2020. The City of New Franklin's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings.

### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of New Franklin's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of New Franklin's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of New Franklin's compliance.

### Opinion on Each Major Federal Program

In our opinion, the City of New Franklin complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2020.

City of New Franklin Summit County Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by the Uniform Guidance Page 2

### Report on Internal Control over Compliance

Management of the City of New Franklin is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of New Franklin's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of New Franklin's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Julian & Grube, Inc.

Julian & Sube, Elne.

June 21, 2021

# SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2020

	1. SUMMARY OF AUDITOR'S R	ESULTS
(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR §200.516(a)?	No
(d)(1)(vii)	Major Program (listed):	COVID-19 - Coronavirus Relief Fund (CFDA 21.019)
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

## 2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



### **CITY OF NEW FRANKLIN**

### **SUMMIT COUNTY**

### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 8/3/2021