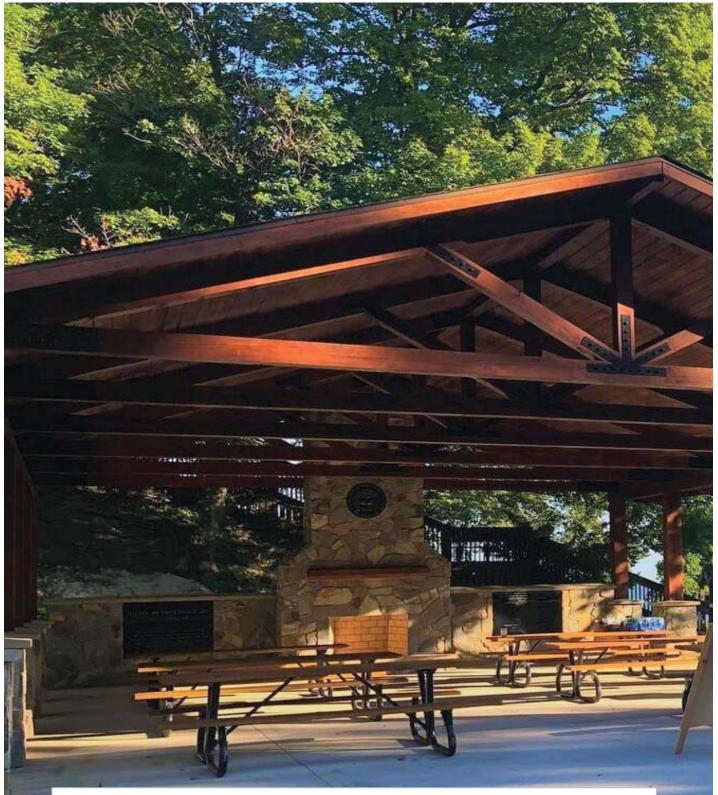
# CITY OF ROCKY RIVER. OHIO



COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2020

## INTRODUCTORY SECTION





88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Members of Council City of Rocky River 21012 Hilliard Boulevard Rocky River, Ohio 44116

We have reviewed the *Independent Auditor's Report* of the City of Rocky River, Cuyahoga County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2020 through December 31, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Rocky River is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

August 01, 2021

Members of Council

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**Comprehensive Annual Financial Report** 

For the Year Ended December 31, 2020

Issued by:

City of Rocky River Department of Finance

Michael A. Thomas, CPA Director of Finance This page intentionally left blank

Comprehensive Annual Financial Report For the Year Ended December 31, 2020

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June 25, 2021

Citizens of the City of Rocky River, Mayor Pamela E. Bobst, and Members of City Council

#### **Transmittal of the Comprehensive Annual Financial Report**

The City of Rocky River, Ohio (City) submits this Comprehensive Annual Financial Report (the "Annual Report") for the year ending December 31, 2020. The Annual Report is a more extensive report than basic financial statements and it is believed that the Annual Report demonstrates the City's ongoing commitment to be accountable to its citizenry and to excellence in financial reporting. While no single report can be all things to all people, the goal in presenting this Annual Report is to provide any person or entity interested in the City with information needed to gain a fair understanding of the City's financial position, results of operations and cash flows.

The Ohio Revised Code Section 117.38 requires that the City certify and file, within one hundred fifty days after the close of the fiscal year, a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States of America. The City issues the Annual Report for the year ended December 31, 2020 therefore.

The Annual Report consists of management's representations concerning the finances of the City. Consequently, management assumes responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive internal control system that has been established for that purpose. To provide a reasonable basis for making these representations, management of the City has established a thorough internal control framework that is designed to both protect the City's assets from loss, theft, or misuse and to compile sufficient, reliable information for the preparation of the City's financial statements in accordance with GAAP. The City strives to maintain a dynamic system of internal controls and procedures – including internal control over financial reporting – designed to ensure reliable financial record-keeping, transparent financial reporting and disclosure and protection of assets. Because the cost of internal control should not exceed anticipated benefits, the objective of the internal control system is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The City maintains an active Audit Committee to review the audit process and to report to and to make recommendations to City Council. The three Audit Committee members are residents of the City with expertise in financial administration and auditing.

The financial statements of the City have been audited by independent auditor James G. Zupka, CPA, Inc. The objective of an audit is to provide reasonable assurance that the financial statements are free of material misstatement. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. Based upon the results of the audit, James. G. Zupka, CPA, Inc. concluded that there was a reasonable basis for rendering an unmodified opinion

that the City's financial statements for the year ended December 31, 2020 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the Financial Section of the Annual Report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complement this Letter of Transmittal and should be read in conjunction with it.

#### Profile of the City of Rocky River, Ohio

The City of Rocky River is an established residential community located in northeastern Ohio that covers 4.48 square miles along the southern shore of Lake Erie west of the City of Cleveland, in Cuyahoga County. The Rocky River, which drains into Lake Erie, forms the eastern border of the City. The Cuyahoga County publication "The 2021 Data Book" (dated March 31, 2021) presents the City's population at 19,986 residents. The City is a home rule municipal corporation established pursuant to the general laws of the State of Ohio and its own charter. The current charter, which provides for the Mayor/Council form of government, was originally adopted in 1960 was last amended in 2020 with the next review for potential amendment(s) scheduled to occur in 2026. None of the recently enacted charter amendments are expected to have an impact on governance or financial reporting.

The City is governed by an elected full-time Mayor and seven City Council members City Council all of whom serve two year terms. The Law Director is also an elected office holder who also serves two year terms. The Mayor appoints the heads of the following departments: Safety-Service, Finance, Human Resources, Building, Service, Public Buildings (facilities) Office on Aging and Recreation. As of December 31, the City had 182 full-time employees, including the Rocky River Municipal Court.

The City provides various services including police and fire protection, including emergency medical services, parks and recreation, senior services, refuse pick-up and recycling services, street maintenance, sanitary and storm sewer services, planning and zoning, and general government services. Public health services are provided by contract with the Cuyahoga County Board of Health. Located in the City are the Rocky River Municipal Court and the Rocky River Wastewater Treatment Plant; both provide services to the City and a jurisdiction that extends to several neighboring communities.

In addition to access to services by government entities, City residents may participate in the activities of a variety of local private institutions in the City including the Cleveland Yachting Club; Westwood Country Club; Oakwood Beach; Parklawn Beach; Wagar Beach; Lutheran West High School; Magnificat High School and numerous private elementary schools and churches that contribute to the sense of community in the City.

#### **Economic Conditions**

**Local Economy** Because of the proximity to major cultural, educational and medical facilities in Northeastern Ohio and ease of travel in the area, the City experiences a degree of economic stability. City residents in the professional, managerial, entrepreneurial categories benefit from convenient access to the City of Cleveland and other suburban regional employment centers. In the past year, the City participated in the economic upheaval of the COVID-19 pandemic which affected business and institutions to various degrees.

The tax base of the City's municipal income tax consists of business (and employees) located within the City as well as individual, resident taxpayers. The largest organizations located within the City generating income tax revenue are the City and the Rocky River City School District. Other significant industries in the City are senior citizen congregate housing and health care; financial services and banking; shipping/logistics; and retail. According to the Cuyahoga County publication "The 2021 Data Book" (dated March 31, 2021), median household income in the City in 2019 was \$74,950; while for the State of Ohio that amount was \$56,602.

Components of income tax collections are:

Component	2017	2018	2019	2020
Employee Withholding	\$7,543,693	\$7,656,837	\$7,900,389	\$8,056,183
Residence Tax	5,631,001	5,524,352	6,516,241	5,616,783
Business Profit	1,592,316	1,063,994	1,321,593	1,174,752
Penalties & Interest	386,985	463,697	499,353	327,073
Total	\$15,153,995	\$14,708,880	\$16,237,576	\$15,174,791

The local economic effects of the COVID-19 pandemic and related health protection guidelines, are illustrated in the table above. The Employee Component was sustained and even grew in 2020, by \$155,794, or almost 2 percent. The Residence Tax results were more as expected. Finally, it might be concluded that local business owners and other employers maintained staffing levels at the cost of their profits for the year. Overall, from 2019, income tax collections decreased \$1,062,785 or about 6.5 percent.

In context, over the most recent four year period, the measured average annual increase to City income tax collections has been about 3 percent. The City's income tax rate is 2.0 percent with a credit to residents of 1.5 percent for income taxes paid to another city. As approved by a ballot issue in 2014, 0.5 percent of the City income tax provides resources for capital projects and equipment purchases, either directly or through the payment of debt service for those activities. While this revenue source is economically sensitive in the short-term, it has been proven to be durable in the long-term. Prior to the 2015 rate increase, the last rate increase was put in place in 1977.

For the City, and within the State of Ohio, property tax revenue received during 2020 represents collections of the 2019 tax levies. On behalf of the State of Ohio, the Cuyahoga County Fiscal Officer establishes property values within the City for tax purposes. As required by Ohio law, the Fiscal Officer completed a sexennial revaluation in 2018 which is continuing to favorably affect property tax revenue. In addition, during 2020 four new single-family homes were built, which amount in 2019 was 7; 12 in 2018 and 14 in 2017. The new construction in 2020 represented nearly \$3,140,000 in residential investment in City neighborhoods.

Generally, the percentages of the components making up the total assessed value were in the range of: residential, 85 percent; commercial, 14 percent; public utility, 1 percent. The noted one percent shift in the 2018 values between the residential and commercial components was sustained in 2019.

Component	2016	2017	2018	2019
Residential	\$635,603,090	\$636,818,330	\$757,396,340	\$759,712,870
Commercial	104,831,960	103,637,190	110,876,470	113,713,110
Public Utility	9,375,340	10,034,290	10,407,290	11,113,510
Total Assessed Value	\$749,807,390	\$750,489,810	\$878,680,100	\$884,539,490

The observed consistency is indicative of the City's character as a suburban, bedroom community. Demographic data confirm the importance of real estate values to the financial stability of the City. The estimated median house/condo value in 2019 (the most recent data available) was \$271,350 in the City while that amount in the State of Ohio was \$157,200 (www.city-data.com). The estimated owner-occupied housing unit rate in 2019 was 72 percent in the City while that amount in the State of Ohio was 66 percent. (Cuyahoga County publication "The 2021 Data Book" dated March 31, 2021),

Because the municipal income tax and property tax revenue streams were within a tolerable variance of budget expectations in 2020, the City was able to support departments were program revenue decreased because of facilities shutdowns. A fiscally responsible approach to economic factors associated with managing a built-out suburb and an understanding of mutual benefits to be derived from intergovernmental cooperation with neighboring communities are overriding themes applied in the administration of the City's long-range goals.

#### Major Initiatives

During 2020, management feels it actively monitored, managed and communicated the various and evolving health guidelines related to the COVID-19 pandemic with the goal of protection of City residents and employees who provide essential services to residents. Through close ties with the Rocky River Chamber of Commerce, the City was able to be a resource for support dollars available to local businesses.

In addition, management of various phases of significant improvement projects was the focus of attention of the City during 2020. The table below updates a project described in last year's Annual Report.

Project	Project Cost	Status	Initial Construction Schedule
Hampton Road (South) and Lakeview		Construction	06/01/2017 to
Avenue Sewer Improvement	\$6,953,000	completed in 2020	10/31/2018

During 2018, the scope of this project was expanded and construction continued beyond the end of 2019. The project is funded by an interest free loan, provided by the Ohio Public Works Commission (OPWC) for 80 percent of the project cost; the City provides the remaining 20 percent funding (as a local match). The amortization period of the project loan is 30 years. In addition, in cooperation with the City of Cleveland and pursuant to the existing funding component of the *Agreement between the Cities of Cleveland and Rocky River for Suburban Distribution Asset Renewal Program Project Reimbursement*, certain waterline improvements were undertaken with the cost of said project work reimbursed by the City of Cleveland.

In July 2020, the City was approved for another interest free loan from the OPWC for the 2020 Rocky River Sewer Improvement Project. The total project cost is estimated to be \$7,886,000; the loan request was for 56 percent of the project cost with the City providing the remaining 44 percent funding. The amortization period of the project loan would be 30 years. A source of a portion of the local match amount will be a cost reimbursement pursuant to the *Agreement between the Cities of Cleveland and Rocky River for Suburban Distribution Asset Renewal Program Project Reimbursement* for the waterline improvement cost of the project.

The projects described above were undertaken within the comprehensive sewer maintenance and rehabilitation plan drafted by the City Engineer in 2006. Completion of the projects in the plan will serve to mitigate the potential for sanitary sewer overflows, residential flooding and reduce the City's potential exposure to compliance penalties.

During 2020, the City issued a total of \$9,900,000 one-year bond anticipation notes (BANs) to finance a portion of construction of a new Police Station as an addition to the City Hall building. The transaction represented renewal of a 2019 series BANs for \$6,000,000 with \$3,900,000 in new money to fund continued construction.

The total project cost is estimated to be \$12,975,000. The City anticipates rolling over the par value of the 2020 BANs in 2021. In addition to debt financing a portion of the project, the City has the flexibility to contribute from two revenue streams designated for capital purposes.

During 2020, the City retired the 2019 BANs issued a total of \$750,000 to finance a portion of the purchase of a fire ladder truck, the cost of which was nearly \$1,200,000. Insurance and litigation settlement proceeds as well as City funding were the resources used to retire said debt.

Also in 2020, the City began construction of rehabilitation of the pier at the City's Bradstreet Landing Park lakefront park. Professional services costs were incurred to obtain appropriate permits and to develop biddable plans within those permits. The project cost estimate will be nearly \$3,000,000. This project is a component of a Master Plan of this particular City park. Since the pier facility is a unique lakefront feature that provides Lake Erie access to more than City residents, the City applied for and was awarded funding from Cuyahoga County from its Community Development Supplemental grant program in the amount of \$1,200,000.

#### Long-term Financial Planning

Despite economic stabilization and growth in revenue, the City administration proceeds with each annual budget conservatively. With staff reductions (attained through attrition), full-time City employment was 184 at December 31 while it was 190 at December 31, 2010. In accomplishing infrastructure projects and equipment purchases, the City looks to its capital improvement property tax levy and dedicated municipal income tax revenue sources for that purpose and has obtained zero percent interest loans for a portion of many project costs. Also, the *Agreement between the Cities of Cleveland and Rocky River for Suburban Distribution Asset Renewal Program Project Reimbursement*, put in place in 2012, has provided ongoing resources for certain to support City resident needs.

Since the City's property tax revenue was favorably impacted as a result of the 2018 Cuyahoga County Fiscal Officer sexennial property revaluation, in 2019, the City established a Budget Stabilization Fund, pursuant to Ohio Revised Code 5705.13. Such a fund structure is an indicator of the intent of the administration and City Council to keep a stable long-term financial position. In 2019, \$688,290 was added to the new Budget Stabilization Fund; in neither 2019 nor 2020 were there expenditures from the fund.

The City uses on-going analysis of revenue sources and appropriations as a basis for its annual budget while balancing the need for reserves. Also, the City monitors cash flow in comparison to budget expectations throughout the year and attempts to be in a position to react to unexpected outside influences.

The Municipal Income Tax revenue source is economically sensitive in the short-term. In the long-term, this revenue source has proved durable and the City buffers the economic sensitivity factor by conservative budgeting. And also, where actual revenue exceeds estimated revenue such excess is generally not appropriated and carries over to the next year. In addition, during the five year period 2016 to 2020, the City spent an average of about 70 percent of the total appropriated amount.

The five year trend of funding data relevant in long term financial planning is as follows:

Source	Percent
Income Tax	40
Property Tax	23
Sewer Charges User Charges	13
Recreation Center User Charges	5
Other Revenue	5
Gas & License Fees	3
Grants/Loans	2
Ambulance Fees	2
Local Government Fund	1
Senior Center User Fees	1
Fines	1

Mutual agreements with other governments to provide services to City residents are always a consideration for any projects undertaken. Currently, wastewater treatment, judicial services, income tax collection, certain safety services, park management and air traffic monitoring are provided by contract with other governments or managed by multi-jurisdictional related entities. For the organizations whereby the City joined as a member, an opportunity to participate in governance exists and there is means to monitor for the over accumulation of reserves.

#### Awards and Acknowledgements

<u>Certificate of Achievement</u> The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement of Excellence in Financial Reporting to the City for its Comprehensive Annual Financial Report for the year ending December 31, 2019. This was the thirty first year that the City has received this prestigious award. A "Certificate of Achievement" is awarded to the City when its publication is issued with easily readable language; is efficiently organized and comprehensive; and conforms to the programs standards for an annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a one year period only. The City believes the current Annual Report continues to meet the award program requirements, and will submit it to determine its eligibility for another certificate.

<u>Acknowledgements</u> The publication of the Annual Report is a significant step in the ongoing effort toward superior financial reporting. City Council's commitment to excellence of the City in general and support for this project in particular are sincerely appreciated.

The Annual Report represents a coordinated effort among departments of the City; each department takes pride and care managing the assets of the public that are under its control. This report is meant to demonstrate and to document such effort.

Respectfully submitted,

s/Michael A. Thomas

Michael A. Thomas, CPA Director of Finance

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Rocky River Ohio

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

December 31, 2019

Christophen P. Monill

Executive Director/CEO

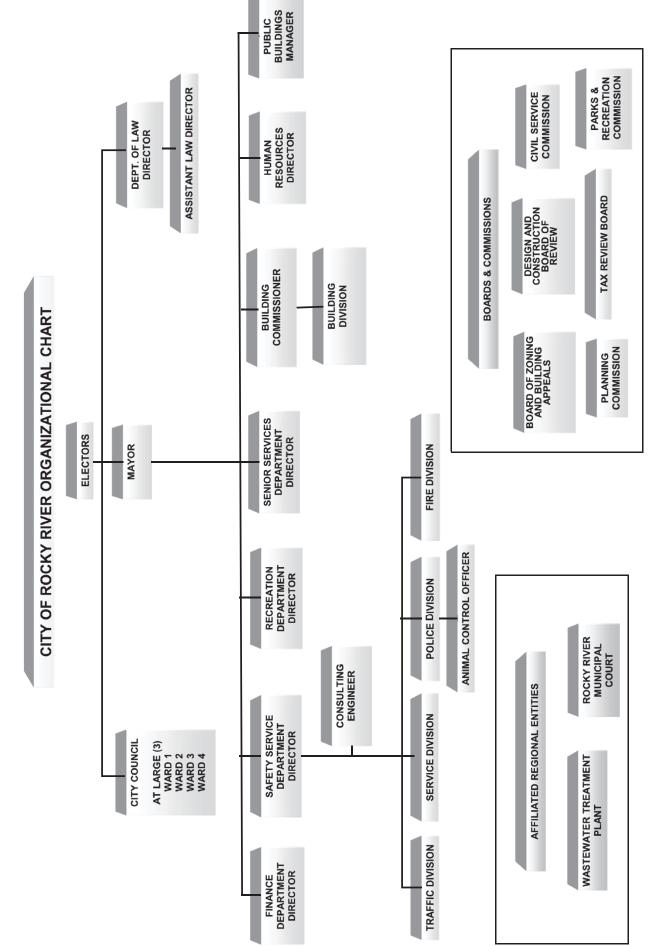
List of Elected Officials

## December 31, 2020

Title
Mayor
Law Director
Council Member – At-Large
Council Member – At-Large
Council Member – At-Large
Council Member – Ward 1
Council President – Ward 2
Council Member – Ward 3
Council Member – Ward 4

### <u>Name</u>

Pamela E. Bobst Andrew D. Bemer David W. Furry Christopher J. Klym Helen C. Morris Thomas J. Hunt James W. Moran Michael P. O'Donnell John B. Shepherd



## FINANCIAL SECTION



## JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

#### **INDEPENDENT AUDITOR'S REPORT**

To the Members of City Council City of Rocky River Rocky River , Ohio The Honorable Keith Faber Auditor of State State of Ohio

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Rocky River, Cuyahoga County, Ohio, (the City) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Rocky River as of December 31, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of Matter

As discussed in Note 29 to the basic financial statements, the financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. Also, as discussed in Note 3 to the basic financial statements, the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. Our opinion is not modified with respect to these matters.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension and Postemployment Benefit Liabilities and Pension and Postemployment Benefit Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 25, 2021, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

James H. Zupka, CPA, Inc.

James G. Zupka, CPA, Inc. Certified Public Accountants

June 25, 2021

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Management's Discussion and Analysis (Unaudited) For the Year Ended December 31, 2020

The administration of the City of Rocky River, Ohio (the "City") offers this Management's Discussion and Analysis to provide a narrative overview and analysis of the City's financial activities for the year ended December 31, 2020. The intent of the Management's Discussion and Analysis is to look at the City's financial performance as a whole; readers should also review the Transmittal Letter and the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2020 are:

- For the year ended December 31, 2020, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities* and GASB Statement No. 83, *Certain Asset Retirement Obligations*. The implementation of these statements resulted in the restatement of December 31, 2019 net position of the governmental activities and fund balance of nonmajor governmental funds and total governmental funds. See Note 3 for additional information regarding the restatement.
- In 2020, the City received \$1,650,858 in COVID relief funding.
- The total assets and deferred outflows of resources of the City exceeded total liabilities and deferred inflows of resources at the close of 2020 by \$71,436,060. This is an increase of \$5,207,676 over the 2019 restated net position. Net position of the City's governmental activities increased \$8,867,571 from 2019 (prior to the impact of GASB 84), while net position of the business-type activities decreased \$3,659,895.
- Total assets increased while total deferred outflows of resources decreased during 2020. The main factor affecting total assets was an increase in capital assets, net. The main fluctuation in deferred outflows of resources is related to the pension systems.
- Total liabilities decreased while deferred inflows of resources increased from 2019. The main factor affecting total liabilities was the net pension liability which decreased significantly. The deferred inflows of resources were up in 2020 with deferred inflows of resources related to pension being the most significant contributor.

#### **Using This Comprehensive Annual Financial Report**

The Comprehensive Annual Financial Report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the City as a financial whole or as an entire operating entity. The financial statements proceed to provide an increasingly detailed look at the City's specific financial condition.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column.

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#### **Reporting the City of Rocky River as a Whole**

#### Statement of Net Position and Statement of Activities

While this document contains information about the funds used by the City to provide services to citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How did the City do financially during 2020?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting method used by the private sector. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the City's *net position* and changes therein. The City's net position, the difference between assets and deferred outflows of resources, what the City owns, and liabilities and deferred inflows of resources, what the City owes, is one way to measure the City's financial health, or financial position. Over time, *increases or decreases* in the City's net position is an indicator of whether its *financial health* is improving or deteriorating. Also other nonfinancial factors such as changes in the City's property tax base, municipal income tax base, and the condition of the City's capital assets (roads, buildings, and sewer lines) should be considered to assess the *overall health* of the City. In the Statement of Net Position and the Statement of Activities, the City is divided into two kinds of activities:

- Governmental activities Most of the City's basic services are reported here, including police, fire, streets, refuse collection, parks, recreation, and general administration. Property taxes, municipal income taxes, state shared revenues, court fines, and recreation fees finance most of these activities.
- Business-type activities The City charges a fee to customers to help it cover all or most of the cost of certain services it provides. The City's sanitary sewer activity is reported here.

The Statement of Net Position and the Statement of Activities are divided into the following categories:

- Assets
- Deferred Outflows of Resources
- Liabilities
- Deferred Inflows of Resources
- Net Position (Assets and Deferred Outflows of Resources minus Liabilities and Deferred Inflows of Resources)
- Program Revenues and Expenses
- General Revenues
- Net Position Beginning of Year and Year's End

Management's Discussion and Analysis (Unaudited) For the Year Ended December 31, 2020

#### Reporting the Most Significant Funds of the City of Rocky River

#### Fund Financial Statements

Fund financial statements provide detailed information about the City's major funds based on the restrictions on the use of monies. The City has established many funds that account for the multitude of services, facilities and infrastructure provided to City residents. However, these fund financial statements focus on the City's most significant funds. The City's major funds are the General Fund, General Obligation Bond Retirement Debt Service Fund and Capital Improvement Capital Projects Fund.

#### Governmental Funds

Most of the City's activities are reported in the governmental funds that focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. Governmental funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that are expected to be readily converted to cash. The governmental fund statements provide a detailed short-term view of the City's general operations and the basic services it provides. Government fund information helps the reader determine whether there are more or fewer financial resources that can be spent in the near future on services provided to residents. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

#### **Proprietary Funds**

The City maintains two different types of proprietary funds. The first, enterprise funds, are used to report the same functions presented as business-type activities. The City uses an enterprise fund to account for the operations of its Sanitary Sewer Fund. The second, internal service funds, are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains this type of fund to account for health, prescription, and dental related employee benefits. Because this activity predominantly affects governmental rather than business functions, it has been included within the governmental activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City's government. Fiduciary funds are not reflected in the government-wide financial statements because the resources are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Management's Discussion and Analysis (Unaudited) For the Year Ended December 31, 2020

#### Notes to the Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found immediately following the Statement of Changes in Fiduciary Net Position.

#### **Other Information**

In addition to the basic financial statements and the accompanying notes, this report also presents certain other information that the City believes readers will find useful. After the required supplementary information, the combining statements referred to earlier in connection with non-major governmental funds are presented, as well as individual detailed budgetary comparisons for all funds.

#### The City of Rocky River as a Whole

The Statement of Net Position looks at the City as a whole. Table 1 provides a summary of the City's Net Position for 2020 compared to 2019 balances.

			Та	ble 1						
	Net Position									
	Governme	ntal Activities		Business-T	ype	Activities		Total		
		Restated							Restated	
	2020	2019		2020		2019		2020		2019
Assets:										
Current and Other Assets	\$ 43,518,027	\$ 40,230,832	\$	13,462,130	\$	12,398,592	\$	56,980,157	\$	52,629,424
Capital Assets, Net	77,718,209	65,238,484		23,002,250		28,074,082		100,720,459		93,312,566
Net Pension Asset	84,684	42,512		4,564		2,291		89,248		44,803
Total Assets	121,320,920	105,511,828		36,468,944		40,474,965		157,789,864		145,986,793
Deferred Outflows of Resources:										
Deferred Charge on Refunding	111,667	147,894		0		0		111,667		147,894
Pension	4,259,774	10,305,245		98,295		283,004		4,358,069		10,588,249
OPEB	2,814,221	2,177,839		68,767		41,828		2,882,988		2,219,667
Total Deferred Outflows of										
Resources	7,185,662	12,630,978		167,062		324,832		7,352,724		12,955,810
Liabilities:										
Current and Other Liabilities	14,039,966	8,980,689		222,878		437,833		14,262,844		9,418,522
Long-Term Liabilities										
Due Within One Year	3,251,775	3,086,551		468,869		499,209		3,720,644		3,585,760
Other Amounts Due in										
More than One Year	6,685,859	7,969,776		15,100,667		15,302,077		21,786,526		23,271,853
Net Pension Liability	27,624,751	36,420,927		604,358		868,119		28,229,109		37,289,046
Net OPEB Liability	9,961,759	9,650,617		407,182		397,966		10,368,941		10,048,583
Total Liabilities	61,564,110	66,108,560		16,803,954		17,505,204		78,368,064		83,613,764

(Continued)

#### Management's Discussion and Analysis (Unaudited) For the Year Ended December 31, 2020

			Table 1			
		Ν	let Position (Cont	inued)		
	Governmen	tal Activities	Total			
		Restated				Restated
	2020	2019	2020	2019	2020	2019
Deferred Inflows of Resources:						
Property Taxes	8,076,237	8,162,851	0	0	8,076,237	8,162,851
Pension	4,818,979	567,272	144,966	12,731	4,963,945	580,003
OPEB	2,232,083	816,218	66,199	1,080	2,298,282	817,298
Total Deferred Inflows of						
Resources	15,127,299	9,546,341	211,165	13,811	15,338,464	9,560,152
Net Position:						
Net Investment in Capital						
Assets	64,810,278	56,810,711	7,516,341	12,314,284	72,326,619	69,124,995
Restricted for:	01,010,270	50,010,711	7,510,511	12,511,201	,2,520,017	0,121,000
Capital Projects	11,087,760	11,891,776	0	0	11,087,760	11,891,776
Debt Service	512,769	267,982	0	ů 0	512,769	267,982
Refuse and Recycling	1,047,176	550,878	0	0	1,047,176	550,878
Office on Aging	551.965	218,999	0	ů 0	551.965	218,999
Street Construction	001,000	210,000	0	Ũ	001,000	
and Maintenance	1,549,804	1,367,285	0	0	1,549,804	1,367,285
Recreation	791,357	0	0	0	791,357	0
Law Enforcement	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Ū.	0	Ũ	191,001	0
and Education	174,493	159.645	0	0	174,493	159.645
Fire and Police Pensions	430,072	107,478	0	0	430,072	107,478
Security of Persons		107,170	0	Ŭ		107,170
and Property	356,646	317,396	0	0	356,646	317,396
Donations and Bequests	613,472	0	0	0	613,472	0
Other	4,218	3,312	0	0	4,218	3,312
Unrestricted	(30,114,837)	(29,207,557)	12,104,546	10,966,498	(18,010,291)	(18,241,059)
Total Net Position		\$ 42,487,905	\$ 19,620,887	\$ 23,280,782	\$ 71,436,060	\$ 65,768,687

The City follows Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27 and GASB Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, which significantly revises accounting for costs and liabilities related to pensions and other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension/OPEB, the net pension/OPEB liability to the reported net position and subtracting deferred outflows related to pension/OPEB and the net pension asset.

GASB standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension/OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension/OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

### **City of Rocky River, Ohio** Management's Discussion and Analysis (Unaudited) For the Year Ended December 31, 2020

GASB 68 and GASB 75 require the net pension liability (asset) and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension/OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension/OPEB. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should, accordingly, be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension/OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e., sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension/OPEB liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension/OPEB liability is satisfied, these liabilities are separately identified within the long-term liability section of the Statement of Net Position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on the accrual basis of accounting include an annual pension/OPEB expense for their proportionate share of each plan's change in net pension/OPEB liability and net pension asset not accounted for as deferred inflows/outflows.

Net position may serve over time as a useful indicator of a government's financial position. For the City, total assets and deferred outflows of resources exceed total liabilities and deferred inflows of resources by \$71,436,060 as of December 31, 2020, which is a \$5,207,676 increase from the prior year (after the implementation of new GASB statements). At the end of the current year, the City is able to report positive balances in the net investment in capital assets and restricted net position. Unrestricted net position is negative as a result of GASB 68 and GASB 75.

#### Management's Discussion and Analysis (Unaudited) For the Year Ended December 31, 2020

In order to further understand what makes up the changes in net position for the current year, Table 2 provides further details regarding the results of activities for the current year.

Table 2

				Changes in N	osition					
	_	Governmental Activities			Business-Type Activities			Total		
	_	2020		2019	2020		2019	2020		2019
Program Revenues: Charges for Services	\$	3,886,285	\$	6,063,086	\$ 4,774,031	\$	3,555,105	\$ 8,660,316	\$	9,618,191
Operating Grants and Contributions Capital Grants and		2,133,213		2,074,247	7,350		0	2,140,563		2,074,247
Contributions		57,558		287,289	0		0	57,558		287,289
Total Program Revenues	-	6,077,056		8,424,622	4,781,381		3,555,105	10,858,437		11,979,727
General Revenues:										
Property Taxes		8,297,844		8,300,515	0		0	8,297,844		8,300,515
Municipal Income Taxes		15,282,615		15,937,337	0		0	15,282,615		15,937,337
Other Local Taxes		341,978		340,060	0		0	341,978		340,060
Grants and Entitlements not		,,,		2.0,000				<i>c</i> ,,		2.10,000
Restricted to Specific										
Programs		3,011,858		1,211,407	0		0	3,011,858		1,211,407
Investment Income		188,166		582,984	0		0	188,166		582,984
Gain on Sale of Asset		24,343		0	0		0	24,343		0
Other		2,648,055		243.034	0		0	2,648,055		243,034
Total General Revenues	-	29,794,859		26,615,337	0		0	29,794,859		26,615,337
Total Revenues	-	35,871,915		35,039,959	4,781,381		3,555,105	40,653,296		38,595,064
Program Expenses:	-									
General Government Security of Persons and		5,945,207		7,503,253	0		0	5,945,207		7,503,253
Property		11,537,760		1,251,659	0		0	11,537,760		1,251,659
Public Health		973,703		1,375,982	0		0	973,703		1,375,982
Transportation		4,944,098		4,240,707	0		0	4,944,098		4,240,707
Leisure Time Activities		4,048,562		5,376,837	0		0	4,048,562		5,376,837
Community Development		641,072		732,960	0		0	641,072		732,960
Basic Utility Service		2,646,377		2,804,059	0		0	2,646,377		2,804,059
Interest and Fiscal Charges		295,315		260,577	0		0	295,315		260,577
Sanitary Sewer Charges	_	0		0	4,413,526		3,797,859	4,413,526		3,797,859
Total Program Expenses	_	31,032,094		23,546,034	4,413,526		3,797,859	35,445,620		27,343,893
Change in Net Position										
Before Transfers		4,839,821		11,493,925	367,855		(242,754)	5,207,676		11,251,171
Transfers, Net	_	4,027,750		(174,640)	(4,027,750)		174,640	0		0
Change in Net Position		8,867,571		11,319,285	(3,659,895)		(68,114)	5,207,676		11,251,171
Net Position, Beginning of Year		42,487,905		31,233,620	23,280,782		23,348,896	65,768,687		54,582,516
Cumulative effect of implementat of GASB 84 (2020) and GASB 83 (2019)	tion -	459,697		(65,000)	0		0	459,697		(65,000)
Net Position, Beginning of Year, Restated, see Note 3	-	42,947,602		31,168,620	23,280,782		23,348,896	66,228,384		54,517,516
Net Position, End of Year	\$	51,815,173	\$	42,487,905	\$ 19,620,887	\$	23,280,782	\$ 71,436,060	\$	65,768,687

Management's Discussion and Analysis (Unaudited) For the Year Ended December 31, 2020

#### **Governmental Activities**

Overall, total governmental activities net position increased primarily due to an increase in transfers, net as business-type activities contributed capital assets to governmental activities. During the year, certain construction in progress sewer projects were completed and included certain elements that should be included in governmental activities (roads, sidewalks, and storm sewers). Furthermore, grants and entitlements and other income increased during 2020 as the City received \$1.4 million in funding for Coronavirus Relief and received Ohio Bureau or Worker's Compensation (Ohio BWC) refunds from prior year premiums and also settled an insurance claim with certain insurance companies related to a 2018 fire truck incident. These increases were offset with a decrease in charges for services which was driven by the pandemic in 2020.

Total program expenses for 2020 were \$31,032,094, a 32% increase from 2019 levels. In the current year the most significant program category was the security of persons and property, which includes police and fire protection. During 2020, these expenses increased from \$1.3 million to \$11.5 million activities due to changes in benefits terms related to OP&F in the prior year that caused a significant reduction the net OPEB liability which caused a significant decrease in expenses in 2019 (reduction of expense of \$11.1 million in 2019). No similar changes in 2020 caused expenses to bounce back to normal levels in 2020. General government expenses are down in 2020 as a result of the City reclassifying street lighting costs to transportation and the pension expense being down significantly in 2020 compared to 2019. Leisure time activities expenses decreased as a result of the pandemic shutting down most recreation activities during 2020.

#### Business-Type Activities

For business-type activities of the City, charges for services are the primary source of revenue. The program expenses are comprised of charges to operate the Rocky River Wastewater Treatment Plant as well as the cost to maintain the sanitary sewer collection system. The noted increase in charges for services and expenses are due to reimbursements and expense associated the work on water lines for the Cleveland Division of Water.

#### The City's Funds

#### Governmental Funds

The focus of the City's governmental funds is to provide information on a near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, the unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Information about the City's governmental funds begins on page 22. These funds are accounted for by using the modified accrual basis of accounting.

As of December 31, 2020, the City's governmental funds reported combining ending fund balance of \$16,670,574. The majority of the fund balance is shown as restricted indicating that are constraints on how the funds can be used.

Management's Discussion and Analysis (Unaudited) For the Year Ended December 31, 2020

All governmental funds had total revenues of \$35,295,119 and expenditures of \$38,285,329, resulting in a \$2,221,414 current year decrease in fund balance, after consideration of \$768,796 in net other financing sources. This decrease is due primarily to an increase in capital outlay in 2020 compare to 2019.

The General Fund is the most significant fund as it is the source for providing a significant portion of resources for governmental activities such as police, fire, service, legislative, and administrative functions. In 2020, the General Fund had total revenues and other financing sources of \$23,020,385 and expenditures and other financing uses, of \$21,258,083 resulting in an increase in fund balance at December 31, 2020 of \$1,762,302. General Fund revenues, including other financing sources increased \$1,355,570 from 2019, while expenditures, including other financing uses, decreased by \$882,056. The increase in General Fund revenues was due primarily to increases in municipal income tax and other revenues. Expenditures decreased primarily due to decreases in security of persons and property (SPP) and general government (GG) expenditures offset by an increase in transfers out.

Income tax revenues are up as the City collected more of the receivable within the available period this year and other revenues are up because of the City receiving significant Ohio BWC refunds in 2020 in response to the pandemic. SPP expenditures are down as the significant police and fire costs were funded by the coronavirus relief grant in 2020 and GG expenditures are down as the street lighting costs were reclassified to the Motor Vehicle License Tax fund and the public building costs were paid with the coronavirus relief grant.

The General Obligation Bond Retirement Fund accounts for proceeds and payment of general obligation bonds and related interest. In 2020, the General Obligation Bond Retirement Fund had total revenues and other financing sources of \$2,335,833 and expenditures of \$8,062,646 resulting in a decrease in fund balance of \$5,726,813 at December 31, 2020. Total revenues and other financing sources increased \$1,220,272 primarily due to increased transfers and insurance proceeds (insurance settlement on 2018 fire to City-owned fire truck). Expenditures were \$6,865,908 more than last year's expenditures due an increase in transfers out to repay the 2019 general obligation bond anticipation notes.

The Capital Improvement Fund accounts for the various projects of the City financed by tax monies and General Fund transfers. In 2020, the Capital Improvement Fund had total revenues and other financing sources of \$9,837,622 and expenditures of \$11,194,495 resulting in a decrease in fund balance of \$1,356,873 at December 31, 2020. Revenues and other financing sources increased \$2,795,359 from the prior year due an increase in transfers in. Expenditures increased from the prior year due to more capital outlay expenditures in the current year as a result of the new police facility capital improvement project during the year.

#### **General Fund Budgeting Highlights**

The City's budget is prepared according to the general laws of the State of Ohio and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. The General Fund's actual expenditures, not including other financing uses, were \$4,142,742 under the final budgeted amount of \$18,804,398. The main reason for the fluctuation is due to lower than expected costs related to general government and security of persons and property expenses.

Management's Discussion and Analysis (Unaudited) For the Year Ended December 31, 2020

Actual revenues exceeded budgetary estimates as actual collections related to other revenues were greater than budgeted amount. Other revenues were higher in the current year due to BWC refunds.

All capital projects and requests for capital-type purchases are included in the annual appropriations ordinance and any supplemental appropriations ordinance(s) as necessary. Recommendations for budget changes are presented to City Council as a supplemental appropriations ordinance. The City Administration may make budget changes that modify line items within departments within the same fund.

The General Fund supports many major activities such as the police division, fire division, engineer/building, finance, Rocky River Municipal Court, and economic/community development departments as well as the legislative and most executive activities. Some major capital projects are funded with General Fund dollars. These funds are transferred from the General Fund to Capital Improvement Fund where the revenue and expenditures for the capital improvement project are tracked and monitored.

For the General Fund, the original and final budgeted revenues, not including other financing sources, were \$21,333,374 and \$22,265,527, respectively.

#### **Capital Assets and Debt Administration**

#### Capital Assets

Table 3 shows fiscal year 2020 balances of capital assets, net of any accumulated depreciation, as compared to 2019:

	Governmer	ntal Activities	Business-T	ype Activities	Т	Total	
	2020	2019	2020	2019	2020	2019	
Land	\$ 2,017,826	\$ 2,017,826	\$ 39,516	\$ 39,516	\$ 2,057,342	\$ 2,057,342	
Land Improvements	203,158	203,158	0	0	203,158	203,158	
Right-of-Way	0	0	250,000	250,000	250,000	250,000	
Construction in Progress	10,591,142	8,603,757	207,206	6,346,784	10,798,348	14,950,541	
Land Improvements	3,044,508	2,994,705	0	0	3,044,508	2,994,705	
Buildings	18,996,889	19,191,909	0	0	18,996,889	19,191,909	
Equipment	2,728,710	2,891,309	90,820	70,812	2,819,530	2,962,121	
Vehicles	2,459,850	2,257,836	247,906	366,604	2,707,756	2,624,440	
Infrastructure:							
Roads	23,653,524	14,955,280	0	0	23,653,524	14,955,280	
Sidewalks	2,036,952	1,947,857	0	0	2,036,952	1,947,857	
Traffic Signals	234,811	153,624	0	0	234,811	153,624	
Storm Sewers	11,750,839	10,021,223	0	0	11,750,839	10,021,223	
Sewer Lines	0	0	22,166,802	21,000,366	22,166,802	21,000,366	
Total Capital							
Assets, Net	\$ <u>77,718,209</u>	\$ <u>65,238,484</u>	\$ <u>23,002,250</u>	\$ <u>28,074,082</u>	\$ <u>100,720,459</u>	\$ <u>93,312,566</u>	

Table 3
Capital Assets, Net at December 31

Total capital assets, net for the City as of December 31, 2020 were \$100,720,459, a \$7,407,893 increase from 2019. Capital asset additions of \$25,730,921 were offset by \$3,613,378 of depreciation expense and \$14,709,650 of disposals, net depreciation.

Management's Discussion and Analysis (Unaudited) For the Year Ended December 31, 2020

The City seeks funding assistance for infrastructure projects as well as improving City facilities. It is through this type of financial assistance as well as grants and careful use of debt that the City proved able to improve upon capital assets and at the same time maintain revenue at a level that enables debt service loads at comfortable margins.

See Note 10 for additional information on capital assets.

#### Debt

On December 31, 2020, the City had \$20,595,591 in bonds and loans outstanding. Table 4 summarizes bonds and loans outstanding.

Tabla 4

Outstanding Debt at Year-End											
	Governmental Activities				Business-Type Activities				Total		
	2020		2019		2020 2019		2020		2019		
General Obligation Bonds \$	4,771,631	\$	6,050,684	\$	0	\$	0	\$	4,771,631	\$	6,050,684
Special Assessment Bonds	150,000		190,000		0		0		150,000		190,000
OPWC Loans	224,165		224,165		15,449,795		15,649,778		15,673,960		15,873,943
OWDA Loans	0		0		0		26,183		0		26,183
Total Outstanding Debt \$	5,145,796	\$	6,464,849	\$	15,449,795	\$	15,675,961	\$	20,595,591	\$	22,140,810

The outstanding general obligation bonds at December 31, 2020 are composed of the following: 1) Refunded General Purpose, Series 2014, of \$2,035,000; 2) Refunded Civic Facility Improvements, Series 2014 of \$2,195,000 and 3) Refunded Municipal Court Facility, Series 2011 of \$295,000. There remains unamortized premiums related to these issues of \$246,631.

The principal and interest of the Refunded Series 2014 General Purpose Bonds are paid from monies transferred from the General Fund into the Debt Service Fund. The principal and interest of the Series 2005 and Refunded Series 2014 Civic Facility Improvements Bonds are paid from property tax levy up to 1.0 mill approved for that purpose. The principal and interest of the Refunded Series 2011 Bonds are paid from court costs assessed and collected in accordance with Ohio Revised Code Section 1901.26(B)(1) from the Municipal Court Capital Improvement Fund.

The special assessment bonds outstanding at December 31, 2020 consist of Erosion Control A & B Bonds: \$75,000 (Series 1998) and \$75,000 (Series 2000). The principal and interest for these bonds are paid from the Special Assessment Fund with monies collected through the Cuyahoga County Fiscal Officer from the affected taxpayers.

Principal and interest of the Ohio Water Development Authority (OWDA) loans are paid semi-annually from the Sanitary Sewer Fund and was paid in full in 2020.

Principal and interest of the Ohio Public Works Commission (OPWC) loans are paid semi-annually from the Sanitary Sewer Fund and will be paid in full in the year 2048.

The City's overall legal debt margin was \$78,833,416 on December 31, 2020.

See Note 19 of the basic financial statements for additional information on the City's debt.

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Management's Discussion and Analysis (Unaudited) For the Year Ended December 31, 2020

#### **Current Financial Related Activities**

Current financial related activities are viewed through a lens of the mix of the City's largest revenue sources: 1) the economically sensitive income tax and 2) the more foundational property tax. The City's income tax revenue base is supported meaningfully by employment in financial services/retail banking/insurance; senior services and education (public and private). The employers in these sectors have remained stable in the recent past. Home improvement and food retailers also contribute favorably to commercial activity in the City. While the City income tax provides the larger percentage of operating revenue, conservative revenue projections create confidence in a stable budget plan each year. Property tax revenue is influenced by assessed values and the governing Ohio Revised Code. The Cuyahoga County Fiscal Officer is tax assessor. Since the recovery of the real estate market, assessed values have gained and grown contributing to growth in property tax revenue of the City. The most recent reassessment by the Fiscal Officer was completed in 2018.

The City's commitment to its residents has always been one of full disclosure of financial matters of the City. This annual report is available to all residents who wish to review it. City of Rocky River, Charter, Article III, Section 19, requires that, "[t]he Comprehensive Annual Financial Report, made to the City shall be filed with the Clerk of Council, who shall retain the then current report for public inspection. Within thirty days after the report is filed with the Clerk of Council, the Director of Finance shall submit a copy of the same report to the Rocky River Public Library." (Amended 11-6-90).

#### **Contacting the City's Finance Department**

This annual report is designed to provide citizens, taxpayers, creditors and investors with a general overview of the City's finances and show the City's accountability for all money it receives, spends, or invests. Any questions about the annual report or for additional financial information contact the Director of Finance, City of Rocky River, 21012 Hilliard Boulevard, Rocky River, Ohio 44116, (440) 331-0600. Certain information regarding the City is available through the website: www.rrcity.com.

Statement of Net Position

# December 31, 2020

Assets:Equity in Pooled Cash and Cash Equivalents\$ 26,592,935\$ 8,274,889\$Restricted Cash and Cash Equivalents187,23544,605Accrued Interest Receivable15,2280Accounts Receivable, Net660,676602,293Interfund Receivable260,0000	34,867,824 231,840 15,228 1,262,969 260,000 1,684,749 0 175,987
Restricted Cash and Cash Equivalents187,23544,605Accrued Interest Receivable15,2280Accounts Receivable, Net660,676602,293	231,840 15,228 1,262,969 260,000 1,684,749 0 175,987
Accrued Interest Receivable15,2280Accounts Receivable, Net660,676602,293	15,228 1,262,969 260,000 1,684,749 0 175,987
Accounts Receivable, Net 660,676 602,293	1,262,969 260,000 1,684,749 0 175,987
	260,000 1,684,749 0 175,987
Interfund Receivable 260,000 0	1,684,749 0 175,987
	0 175,987
Intergovernmental Receivable 1,684,133 616	175,987
Internal Balances (23,017) 23,017	
Materials and Supplies Inventory 161,531 14,456	200 200
Prepaid Assets 270,705 9,595	280,300
Municipal Income Taxes Receivable 5,146,627 0	5,146,627
Property Taxes Receivable 8,405,108 0	8,405,108
Special Assessments Receivable 156,866 156,373	313,239
Investment in Joint Venture 0 4,336,286	4,336,286
	13,308,848
	87,411,611
Net Pension Asset         84,684         4,564	89,248
	57,789,864
	157,787,804
Deferred Outflows of Resources:	
Deferred Charge on Refunding 111,667 0	111,667
Pension 4,259,774 98,295	4,358,069
OPEB 2,814,221 68,767	2,882,988
Total Deferred Outflows of Resources7,185,662167,062	7,352,724
Liabilities:	
Accounts Payable 1,739,394 143,730	1,883,124
Payables from Restricted Assets 117,810 0	117,810
Accrued Wages and Benefits 667,155 22,956	690,111
Intergovernmental Payable 328,943 7,448	336,391
Interfund Payable 260,000 0	260,000
	,
	3,024
Retainage Payable 660,353 48,744	709,097
Matured Compensated Absences 44,078 0	44,078
Accrued Interest Payable 28,711 0	28,711
Claims Payable 264,956 0	264,956
Notes Payable 9,925,542 0	9,925,542
Long-Term Liabilities:	
Due within One Year         3,251,775         468,869	3,720,644
Due in More than One Year:	
Other Amounts         6,685,859         15,100,667	21,786,526
Net Pension Liability         27,624,751         604,358	28,229,109
Net OPEB Liability         9,961,759         407,182	10,368,941
Total Liabilities 61,564,110 16,803,954	78,368,064
Deferred Inflows of Resources:	
Property Taxes 8,076,237 0	8,076,237
Pension 4,818,979 144,966	
	4,963,945
	2,298,282
Total Deferred Inflows of Resources15,127,299211,165	15,338,464

(Continued)

Statement of Net Position (Continued)

# December 31, 2020

	Governmental Activities	Business-Type Activities	Total
Net Position:			
Net Investment in Capital Assets	64,810,278	7,516,341	72,326,619
Restricted for:			
Capital Projects	11,087,760	0	11,087,760
Debt Service	512,769	0	512,769
Refuse and Recycling	1,047,176	0	1,047,176
Office on Aging	551,965	0	551,965
Street Construction and Maintenance	1,549,804	0	1,549,804
Recreation	791,357		791,357
Law Enforcement and Education	174,493	0	174,493
Fire and Police Pensions	430,072	0	430,072
Security of Persons and Property	356,646	0	356,646
Donations and Bequests	613,472	0	613,472
Other	4,218	0	4,218
Unrestricted (Deficit)	(30,114,837)	12,104,546	(18,010,291)
Total Net Position	\$ 51,815,173	\$ 19,620,887	\$ 71,436,060

#### Statement of Activities

#### For the Year Ended December 31, 2020

				Program Revenues				
	_	Expenses	-	Charges for Services		Operating Grants and Contributions		Capital Grants and Contribution
Government Activities:	¢							
General Government	\$	5,945,207	\$	1,727,062	\$	340,682	\$	57,558
Security of Persons and Property		11,537,760		959,402		118,177		0
Public Health		973,703		104,922		300,951		0
Transportation		4,944,098		500		1,210,665		0
Leisure Time Activities		4,048,562		1,070,423		52,247		0
Community Development		641,072		23,976		0		0
Basic Utility Service		2,646,377		0		110,491		0
Interest and Fiscal Charges		295,315		0		0		0
Total Governmental Activities	_	31,032,094	-	3,886,285		2,133,213		57,558
Business-Type Activities:								
Sanitary Sewer Charges		4,413,526		4,774,031		7,350		0
Total	\$	35,445,620	\$	8,660,316	\$	2,140,563	\$	57,558

General revenues:

Property and other taxes levied for: General purpose Recreation Office on Aging Refuse and Recycling Fire Levy Police Levy Capital Improvements General Obligation Bond Retirement Municipal Income Taxes Levied for: General purpose Other Local Taxes Grants and Entitlements not Restricted to Specific Programs Investment Income Other Gain on Sale of Assets Transfers

Total General Revenues and Transfers

Change in Net Position

Net Position Beginning of Year, Restated (see Note 3)

Net Position End of Year

	Primary	0.011	Business	
	Governmental		Туре	
	Activities		Activities	Total
-		•		
\$	(3,819,905)	\$	0	\$ (3,819,905
	(10,460,181)		0	(10,460,181
	(567,830)		0	(567,830
	(3,732,933)		0	(3,732,933
	(2,925,892)		0	(2,925,892
	(617,096)		0	(617,096
	(2,535,886)		0	(2,535,886
	(295,315)		0	(295,315
-	(24,955,038)		0	(24,955,038
	0		367,855	367,855
	(24,955,038)		367,855	(24,587,183
	4,894,812		0	4,894,812
	388,455		0	388,455
	388,456		0	388,456
	776,961		0	776,961
	233,079		0	233,079
	233,080		0	233,080
	776,962		0	776,962
	606,039		0	606,039
	15,282,615		0	15,282,615
	341,978		0	341,978
	3,011,858		0	3,011,858
	188,166		0	188,166
	2,648,055		0	2,648,055
	24,343		0	24,343
-	4,027,750		(4,027,750)	0
-	33,822,609		(4,027,750)	29,794,859
	8,867,571		(3,659,895)	5,207,676
-	42,947,602		23,280,782	66,228,384
\$	51,815,173	\$	19,620,887	\$ 71,436,060

# Balance Sheet – Governmental Funds

# December 31, 2020

Assets:	_	General	0	General bligation Bond Retirement
Current Assets:				
Equity in Pooled Cash and Cash Equivalents	\$	6,233,694	\$	332,377
Restricted Cash and Cash Equivalents		0		0
Accrued Interest Receivable		15,228		0
Accounts Receivable, Net		545,227		0
Interfund Receivable		260,000		0
Intergovernmental Receivable		633,486		40,558
Materials and Supplies Inventory		37,710		0
Prepaid Assets		176,961		0
Municipal Income Taxes Receivable		4,108,837		0
Property Taxes Receivable		4,958,074		613,854
Special Assessments Receivable		0		0
Non-Current Assets:				
Advances to Other Funds		250,000		0
Total Assets	\$	17,219,217	\$	986,789
Liabilities, Deferred Inflows of Resources and Fund Balances: Liabilities: Current Liabilities:	-		_	
Accounts Payable	\$	116,733	\$	0
Accrued Wages and Benefits	Ψ	499,405	Ψ	0
Interfund Payable		499,405		0
Intergovernmental Payable		79,917		0
Retainage Payable		0		0
Unearned revenue		0		0
Matured Compensated Absences		44,078		0
Payables from Restricted Assets		44,078		0
Notes Payable		0		6,025,542
Accrued Interest Payable		0		9,375
Non-Current Liabilities:		0		9,373
Advances from Other Funds		0		0
Total Liabilities			_	
Total Liabilities	_	740,133	_	6,034,917
Deferred Inflows of Resources:				
Property Taxes		4,764,078		589,835
Unavailable Revenue		2,707,667		64,577
Total Deferred Inflows of Resources	_	7,471,745	_	654,412
Fund Balances:				
Nonspendable		530,433		0
Restricted		0		0
Assigned		5,518,138		0
Unassigned (Deficit)		2,958,768		(5,702,540)
Total Fund Balances (Deficit)		9,007,339		(5,702,540)
Total Liabilities, Deferred Inflows of	_			(-,;)
Resources and Fund Balances	\$	17,219,217	\$	986,789

Capital Improvement         Total Nommajor         Total Governmental Funds           \$ 11,226,208         \$ 8,065,127         \$ 25,857,406           69,425         117,810         187,235           0         0         15,228           82,646         16,801         644,674           0         0         260,000           51,994         958,095         1,684,133           0         123,821         161,531           0         93,744         270,705           700,837         336,953         5,146,627           786,998         2,046,182         8,405,108           0         156,866         156,866           0         0         250,000           \$         11,915,399         \$         43,039,513           \$         1,452,689         \$         147,302         \$         1,716,724           0         0         260,000         260,000         260,000           0         249,026         328,943         660,353         0         660,353           0         3,024         3,024         3,024         0         17,810           0         117,810         117,810         117,810         13						
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		-		Nonmajor		Governmental
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	_	Improvement		Funds		Funds
$\begin{array}{cccccccccccccccccccccccccccccccccccc$						
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	\$	11,226,208	\$	8,065,127	\$	25,857,406
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		69,425		117,810		187,235
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		0		0		15,228
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		82,646		16,801		644,674
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		0		0		260,000
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		51,994		958,095		1,684,133
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		0		123,821		161,531
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		0		93,744		270,705
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		700,837		336,953		5,146,627
$\begin{array}{c ccccc} & & & & & & & & & & & & & & & & &$		786,998		2,046,182		8,405,108
$\begin{array}{c c c c c c c c c c c c c c c c c c c $		0		156,866		156,866
$\begin{array}{c c c c c c c c c c c c c c c c c c c $		0		0		250,000
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	\$	12,918,108	\$	11,915,399	\$	43,039,513
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	=		-		;	
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$						
$\begin{array}{c cccccc} 0 & 260,000 & 260,000 \\ 0 & 249,026 & 328,943 \\ 660,353 & 0 & 660,353 \\ 0 & 3,024 & 3,024 \\ 0 & 0 & 44,078 \\ 0 & 117,810 & 117,810 \\ 3,900,000 & 0 & 9,925,542 \\ 6,094 & 0 & 15,469 \\ \hline & 0 & 250,000 & 250,000 \\ \hline & 6,019,136 & 1,194,912 & 13,989,098 \\ \hline & 756,205 & 1,966,119 & 8,076,237 \\ \hline & 394,588 & 1,136,772 & 4,303,604 \\ \hline & 1,150,793 & 3,102,891 & 12,379,841 \\ \hline & 0 & 217,565 & 747,998 \\ 5,748,179 & 7,658,492 & 13,406,671 \\ 0 & 0 & 5,518,138 \\ \hline & 0 & (258,461) & (3,002,233) \\ \hline & 5,748,179 & 7,617,596 & 16,670,574 \\ \hline \end{array}$	\$	1,452,689	\$	147,302	\$	1,716,724
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		0		167,750		667,155
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		0		260,000		260,000
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		0		249,026		328,943
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		660,353		0		660,353
$\begin{array}{c cccccc} 0 & 117,810 & 117,810 \\ 3,900,000 & 0 & 9,925,542 \\ 6,094 & 0 & 15,469 \\ \hline 0 & 250,000 & 250,000 \\ \hline 0 & 0 & 250,000 \\ \hline 0 & 0 & 13,989,098 \\ \hline 756,205 & 1,966,119 & 8,076,237 \\ \hline 394,588 & 1,136,772 & 4,303,604 \\ \hline 1,150,793 & 3,102,891 & 12,379,841 \\ \hline 0 & 217,565 & 747,998 \\ 5,748,179 & 7,658,492 & 13,406,671 \\ \hline 0 & 0 & 5,518,138 \\ \hline 0 & (258,461) & (3,002,233) \\ \hline 5,748,179 & 7,617,596 & 16,670,574 \\ \hline \end{array}$		0		3,024		3,024
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		0		0		44,078
$\begin{array}{c ccccc} 6,094 & 0 & 15,469 \\ \hline 0 & 250,000 & 250,000 \\ \hline 6,019,136 & 1,194,912 & 13,989,098 \\ \hline 756,205 & 1,966,119 & 8,076,237 \\ \hline 394,588 & 1,136,772 & 4,303,604 \\ \hline 1,150,793 & 3,102,891 & 12,379,841 \\ \hline 0 & 217,565 & 747,998 \\ \hline 5,748,179 & 7,658,492 & 13,406,671 \\ \hline 0 & 0 & 5,518,138 \\ \hline 0 & (258,461) & (3,002,233) \\ \hline 5,748,179 & 7,617,596 & 16,670,574 \\ \hline \end{array}$		0		117,810		117,810
$\begin{array}{c ccccc} 0 & 250,000 & 250,000 \\ \hline 6,019,136 & 1,194,912 & 13,989,098 \\ \hline 756,205 & 1,966,119 & 8,076,237 \\ \hline 394,588 & 1,136,772 & 4,303,604 \\ \hline 1,150,793 & 3,102,891 & 12,379,841 \\ \hline 0 & 217,565 & 747,998 \\ \hline 5,748,179 & 7,658,492 & 13,406,671 \\ \hline 0 & 0 & 5,518,138 \\ \hline 0 & (258,461) & (3,002,233) \\ \hline 5,748,179 & 7,617,596 & 16,670,574 \\ \hline \end{array}$		3,900,000		0		9,925,542
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		6,094		0		15,469
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$						
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$		0	_	250,000		250,000
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	_	6,019,136	_	1,194,912		13,989,098
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$						
1,150,793         3,102,891         12,379,841           0         217,565         747,998           5,748,179         7,658,492         13,406,671           0         0         5,518,138           0         (258,461)         (3,002,233)           5,748,179         7,617,596         16,670,574		756,205		1,966,119		8,076,237
0         217,565         747,998           5,748,179         7,658,492         13,406,671           0         0         5,518,138           0         (258,461)         (3,002,233)           5,748,179         7,617,596         16,670,574		394,588		1,136,772		4,303,604
$\begin{array}{cccccc} 5,748,179 & 7,658,492 & 13,406,671 \\ 0 & 0 & 5,518,138 \\ 0 & (258,461) & (3,002,233) \\ \hline 5,748,179 & 7,617,596 & 16,670,574 \end{array}$	_	1,150,793		3,102,891		12,379,841
$\begin{array}{cccccc} 5,748,179 & 7,658,492 & 13,406,671 \\ 0 & 0 & 5,518,138 \\ 0 & (258,461) & (3,002,233) \\ \hline 5,748,179 & 7,617,596 & 16,670,574 \end{array}$	_					
0         0         5,518,138           0         (258,461)         (3,002,233)           5,748,179         7,617,596         16,670,574		0		217,565		747,998
0         (258,461)         (3,002,233)           5,748,179         7,617,596         16,670,574		5,748,179		7,658,492		13,406,671
5,748,179 7,617,596 16,670,574		0		0		5,518,138
5,748,179 7,617,596 16,670,574		0		(258,461)		(3,002,233)
\$ <u>12,918,108</u> \$ <u>11,915,399</u> \$ <u>43,039,513</u>	-	5,748,179	_	7,617,596		
	\$ _	12,918,108	\$ _	11,915,399	\$	43,039,513

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities

# December 31, 2020

Total Governmental Funds Balances	\$	16,670,574
Amounts Reported for Governmental Activities in the Statement of Net Position are different because:		
Capital assets, net used in governmental activities are not financial resources and therefore are not reported in the funds.		77,718,209
Other long-term assets are not available to pay for current-period expenditures and therefore are unearned in the funds.		
Delinquent Property Taxes Municipal Income Taxes Investment Income Special Assessments Fines, Fees and Permits Intergovernmental	\$ 328,871 2,289,725 15,228 156,866 226,704 1,286,210	
Total		4,303,604
In the Statement of Activities, interest is accrued on outstanding bonds, whereas in Governmental Funds, an interest expenditure is reported when due.		(13,242)
Internal Service Funds are used by management to charge the costs of certain activities, such as insurance to individual funds. The assets and liabilities of the Internal Service Funds are included in Governmental Activities in the Statement of Net Position.		
Net Position	463,905	
Internal Balance	(23,017)	
Total		440,888
Long-term liabilities are not due and payable in the current period and are, therefore, not reported in the funds.		
General Obligation Bonds Deferred Charges on Refunding Special Assessments OPWC Loans Compensated Absences Asset retirement obligations	(4,771,631) 111,667 (150,000) (224,165) (4,726,838) (65,000)	
Total		(9,825,967)
		(Continued)

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities (Continued)

# December 31, 2020

The net pension liability is not due and payable in the current period and the net pension asset is not available for spending in the current period; therefore, the asset/liability and related deferred outflows/inflows are not reported in the governmental funds:

	Net Pension Asset Deferred Outflows of Resources - Pension Net Pension Liability Deferred Inflows of Resources - Pension	84,684 4,259,774 (27,624,751) (4,818,979)		
	Total			(28,099,272)
The net OPEB liability is not liability and related deferred governmental funds.				
	Deferred Outflows of Resources - OPEB	2,814,221		
	Net OPEB Liability	(9,961,759)	)	
	Deferred Inflows of Resources - OPEB	(2,232,083)	1	
				(9,379,621)
Net Position of Governmental	\$	51,815,173		

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

	_	General	General Obligation Bond Retirement
Revenues: Property Taxes	\$	4,845,044	\$ 599,876
Municipal Income Taxes	φ	12,637,559	\$ 599,876 0
Other Local Taxes		12,037,559	0
Intergovernmental		1,120,602	81,504
Charges for Services		493,010	01,504
Fines, Fees and Permits		1,810,649	0
Special Assessments		992	0
Investment Income		220,456	0
Rentals		117,992	0
Contributions		0	0
Other		1,735,609	0
Total Revenues	_	22,996,042	681,380
	_	22,770,042	001,500
Expenditures: Current:			
General Government		4,350,070	0
Security of Persons and Property		8,244,279	0
Public Health		0	0
Transportation		679,058	0
Leisure Time Activities		484,668	0
Community Development		530,008	0
Basic Utility Service		0	0
Capital Outlay		0	0
Debt Service:			
Principal Retirement		0	985,000
Interest and Fiscal Charges		0	167,598
Issuance Costs		0	25,798
Total Expenditures		14,288,083	1,178,396
Excess of Revenues Over (Under) Expenditures	_	8,707,959	(497,016)
Other Financing Sources (Uses):			
Proceeds from Sale of Capital Assets		24,343	0
Insurance Proceeds		0	744,453
Transfers - In		0	910,000
Transfers - Out		(6,970,000)	(6,884,250)
Total Other Financing Sources (Uses)		(6,945,657)	(5,229,797)
Net Change in Fund Balances	_	1,762,302	(5,726,813)
Fund Balances Beginning of Year, Restated (see Note 3)			
	. —	7,245,037	24,273
Fund Balances (Deficit) at End of Year	\$	9,007,339	\$ (5,702,540)

# For the Year Ended December 31, 2020

_]	Capital Improvement	_	Total Nonmajor Funds	-	Total Governmental Funds
\$	769,063 2,131,788 323,876	\$	1,999,492 1,030,283 0	\$	8,213,475 15,799,630 338,005
	182,124 0		3,356,313 1,088,415		4,740,543 1,581,425
	0 0		232,093 42,885		2,042,742 43,877
	21,554 0		0 86,203		242,010 204,195
_	0 89,892	-	248,709 15,007		248,709 1,840,508
_	3,518,297	-	8,099,400		35,295,119
	26,306		864,014		5,240,390
	0 0 0		2,016,426 891,046 2,055,172		10,260,705 891,046 2,734,230
	0 0		2,450,543 44,483		2,734,230 2,935,211 574,491
	0 11,072,603		2,016,470 979,280		2,016,470 12,051,883
	0 95,586 0		270,000 36,921 0		1,255,000 300,105 25,798
	11,194,495	-	11,624,355	•	38,285,329
	(7,676,198)	-	(3,524,955)		(2,990,210)
	0		0		24,343
	0 6,319,325 0		0 6,624,925 0		744,453 13,854,250 (13,854,250)
	6,319,325	-	6,624,925	•	768,796
	(1,356,873)		3,099,970		(2,221,414)
¢	7,105,052	¢	4,517,626	¢	18,891,988
\$_	5,748,179	\$	7,617,596	\$	16,670,574

Reconciliation of The Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended December 31, 2020			
Net Change in Fund Balances - Total Governmental Funds		\$	(2,221,414)
Amounts reported for Governmental Activities in the Statement of Activities are different because:			
Governmental Funds report Capital Outlay as expenditures. However in the Statement of Activities, the cost of those assets is allocated over their useful lives and reported as depreciation expense. This is the amount by which depreciation differed from capital outlay and contributed capital in the current period.			
Capital Outlay	\$ 11,528,0	32	
Capital Contributions	4,027,7		
Depreciation	(3,076,0	57)	
Total			12,479,725
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the Funds.			
Property and Other Local Taxes	84,3	64	
Municipal Income Taxes	(517,0		
Special Assessments	(38,9		
Investment Income	(53,8	(44)	
Fines, Fees and Permits	125,	511	
Intergovernmental	215,	648	
Total			(184,248)
Repayment of bond principal is an expenditure in the Governmental Funds, but these expenditures reduce long-term liabilities in the Statement of Net Position.			
General Obligation Bonds	1,215,0	00	
Special Assessment Bonds	40,0		
Total			1,255,000

The accompanying notes are an integral part of these financial statements

(Continued)

Reconciliation of The Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities (Continued)

## For the Year Ended December 31, 2020

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in Governmental Funds.

Accrued Interest on Bonds Amortization of Bond Premium Loss on Refunding Compensated Absences	2,762 64,053 (36,227) (200,360)	
Total		(169,772)
The Internal Service Fund used by management to charge the costs of insurance to individual funds is not reported in the entity-wide Statement of Activities. Governmental expenditures and related Internal Service Fund revenues are eliminated. The net expense of the Internal Service Fund is allocated amongst the Governmental Activities.		
Change in Net Position	272,820	
Change in Internal Balance	(15,085)	
Total		257,735
Contractually required contributions are reported as expenditures in Governmental Funds; however, the Statement of Net Position reports these amounts as deferred outflows.		2,457,409
Except for amounts reported as deferred outflows/inflows, changes in the net pension/OPEB liability are reported as pension/OPEB contra-expense in the Statement of Activities.	_	(5,006,864)
Change in Net Position of Governmental Activities	\$ _	8,867,571

Statement of Revenues, Expenditures and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual

# **General Fund**

# For the Fiscal Year Ended December 31, 2020

		Bı	ıdget					Variance with Final Budget Positive
		Original		Final		Actual	_	(Negative)
Revenues:								
Property and other taxes	\$	4,609,990	\$	4,811,497	\$	4,845,044	\$	33,547
Municipal Income Taxes		11,317,788		11,812,499		12,384,259		571,760
Other Local Taxes		84,315		88,000		24,534		(63,466)
Intergovernmental		1,072,788		1,119,681		1,115,388		(4,293)
Charges for Services		574,872		600,000		591,249		(8,751)
Fines, Fees, and Permits		2,924,036		3,051,850		1,821,625		(1,230,225)
Special Assessments		0		0		992		992
Investment Income		490,557		512,000		275,697		(236,303)
Rentals		145,635		152,000		117,992		(34,008)
Other		113,393		118,000		1,464,172		1,346,172
Total Revenues	_	21,333,374	_	22,265,527	_	22,640,952	-	375,425
Expenditures:								
Current:								
General Government		6,186,607		6,197,107		4,545,798		1,651,309
Security of Persons and Property		10,098,306		10,098,306		8,312,201		1,786,105
Transportation		1,035,640		1,035,640		705,357		330,283
Leisure Time Activities		677,968		677,968		502,668		175,300
Community Development		795,377		795,377		595,632		199,745
Total Expenditures	_	18,793,898	_	18,804,398		14,661,656	_	4,142,742
Excess of Revenues Over Expenditures		2,539,476		3,461,129		7,979,296	_	4,518,167
Other Financing Sources (Uses):								
Sale of Capital Assets		11,497		12,000		24,343		12,343
Advances - In		47,906		50,000		0		(50,000)
Transfers - Out		(7,682,000)		(7,682,000)		(6,970,000)		712,000
Advances - Out		0		0		(260,000)		(260,000)
Total Other Financing Sources (Uses)	_	(7,622,597)	_	(7,620,000)		(7,205,657)	-	414,343
Net Change in Fund Balance		(5,083,121)		(4,158,871)		773,639		4,932,510
Fund Balance at Beginning of Year		4,316,216		4,316,216		4,316,216		0
Prior Year Encumbrances Appropriated		182,053		182,053		182,053	_	0
Fund Balance at End of Year	\$	(584,852)	\$	339,398	\$	5,271,908	\$	4,932,510

# Statement of Fund Net Position Proprietary Funds

# December 31, 2020

		Business Type Activities Sanitary Sewer	overnmental Activities ternal Service Fund
Assets:	—		 
Current Assets:			
Equity in Pooled Cash and Cash Equivalents	\$	8,274,889	\$ 735,529
Restricted Cash and Cash Equivalents		44,605	0
Accounts Receivable		602,293	16,002
Intergovernmental Receivable		616	,
Materials and Supplies Inventory		14,456	0
Prepaid		9,595	0
Special Assessments Receivable		156,373	0
Total Current Assets	_	9,102,827	 751,531
Noncurrent Assets:			
Investment in Joint Venture		4,336,286	0
Nondepreciable Capital Assets		496,722	0
Depreciable Capital Assets, Net		22,505,528	0
Net Pension Asset		4,564	0
Total Noncurrent Assets		27,343,100	0
Total Assets		36,445,927	 751,531
Deferred Outflows of Resources:			
Pension		98,295	0
OPEB	_	68,767	 0
Total Deferred Outflows of Resources		167,062	 0
Liabilities: Current Liabilities:			
Accounts Payable		143,730	22,670
Accrued Wages and Benefits		22,956	0
Intergovernmental Payable		7,448	0
Retainage Payable		48,744	0
Accrued Interest Payable		0	0
Claims Payable		0	264,956
Compensated Absences Payable		38,911	0
OWDA and OPWC Loans Payable		429,958	0
Total Current Liabilities	_	691,747	 287,626
Long-term Liabilities: Accrued Compensated Absences (Net of Current Portion)		00.020	0
OWDA and OPWC Loans Payable (Net of Current Portion)		80,830 15 010 837	0
Net Pension Liability		15,019,837	0
Net OPEB Liability		604,358	0
Total Long-Term Liabilities	_	407,182	 0
Total Liabilities	_	<u>16,112,207</u> 16,803,954	
Four Endomnes		10,003,934	 287,626 (Continued)

(Continued)

Statement of Fund Net Position (Continued) Proprietary Funds

# December 31, 2020

	E	Business Type Activities Sanitary Sewer		Governmental Activities nternal Service Fund
Deferred Inflows of Resources:				
Pension		144,966		0
OPEB		66,199		0
Total Deferred Inflows of Resources		211,165	_	0
Net Position:				
Net Investment in Capital Assets		7,516,341		0
Unrestricted		12,081,529		463,905
Total Net Position		19,597,870	\$	463,905
Net Position reported for Business-Type Activities in the Statement				
of Net Position are different because they include accumulated				
overpayments to the Internal Service Fund:		23,017		
Net Position of Business-Type Activities	\$	19,620,887		

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds

# For the Year Ended December 31, 2020

	_	Business Type Activities Sanitary Sewer		Governmental Activities Internal Service Fund
Operating Revenues:				
Intergovernmental	\$	7,350	\$	0
Charges for Service		4,773,842		3,201,678
Other		189	_	0
Total Operating Revenues	_	4,781,381	-	3,201,678
Operating Expenses:				
Personal Service		788,082		0
Materials and Supplies		71,429		0
Contractual Services		2,543,091		755,950
Heat, Light and Power		18,269		0
Depreciation		537,321		0
Other		17,939		0
Claims		-		2,172,908
Loss on Investment in Joint Venture		452,281		0
Total Operating Expenses	_	4,428,412	_	2,928,858
Operating Income		352,969		272,820
Non-Operating Expenses:				
Interest Expense		(199)		0
Capital Distribution		(4,027,750)		0
Total Non-Operating Expenses	_	(4,027,949)	_	0
Change in Net Position		(3,674,980)		272,820
Net Position at Beginning of Year	_	23,272,850	_	191,085
Net Position at End of Year	\$	19,597,870	\$	463,905
Amount reported for Business-Type Activities in the Statement of Activities are different because of a portion of the Change in Net Position of the Internal Service Fund is reported with Business-Type Activities:		15.085		
ACUVILES.	-	15,085		
Change in Net Position of Business-Type Activities	\$	(3,659,895)		

Statement of Cash Flows Proprietary Funds

# For the Year Ended December 31, 2020

		Business Type Activities Sanitary Sewer		Governmental Activities Internal Service Fund
Cash Flows from Operating Activities:	-		-	
Cash Received from Customers	\$	4,733,553	\$	3,185,676
Cash Received from Other Governments		7,350		0
Cash Received for Other Operating Revenues		189		0
Cash Payments for Goods and Services		(2,401,391)		(755,950)
Cash Payments to Employees for Services and Benefits		(704,804)		0
Cash Payments for Claims		0		(2,090,447)
Cash Payments for Other Operating Expenses		(129,293)		0
Net Cash Provided by Operating Activities	-	1,505,604		339,279
Cash Flows from Capital and Related Financing Activities:				
Capital Acquisitions		(144,440)		0
OPWC Loan Proceeds		14,996		0
Principal Paid on OWDA and OPWC Loans		(241,162)		0
Interest Paid on OWDA Loan		(591)		0
Net Cash Used by Capital and Related Financing Activities	-	(371,197)		0
Net Change in Cash and Cash Equivalents		1,134,407		339,279
Cash and Cash Equivalents at Beginning of Year	-	7,185,087	-	396,250
Cash and Cash Equivalents at End of Year	\$	8,319,494	\$	735,529

(Continued)

# Statement of Cash Flows (Continued) Proprietary Funds

# For the Year Ended December 31, 2020

Reconstruction of operating network of Net Cash Provided by Operating Activities:Operating Income\$ 352,969\$ 272,820Adjustments: Depreciation537,3210Construction in Progress Expensed as Repairs and Maintenance603,4780Change in Operating Assets and Liabilities: Accounts Receivable(155,396)(16,002)Intergovernmental Receivable(616)0Materials and Supplies Inventory(3,989)0Prepaid(8,003)0Special Assessments Receivable115,1070Investment in Joint Venture138,8510Net Pension Asset(2,273)0Deferred Outflows of Resources – Pension184,7090Deferred Outflows of Resources – OPEB(26,639)0Compensated Absences Payable(5,584)0Intergovernmental Payable(26,60)0Compensated Absences Payable(26,574)0Net OPEB Liability(263,761)0Net OPEB Liability(263,761)0Deferred Inflows of Resources – OPEB(2,660)0Chains Payable(2,660)0Chains Payable(2,670)0Net Cash Provided by Operating Activities1,152,63566,459Net Cash Provided by Operating Activities1,152,63566,459Noncash Transactions from Capital and Related Financing Activities\$ 339,279Noncash Transferred to Governmental Activities\$ 36,114\$ 0Capital Assets Transferred to Governmental Activities\$ 0,027,	Reconciliation of Operating Income to Net Cash	-	Business Type Activities Sanitary Sewer	-	Governmental Activities Internal Service Fund
Operating Income\$ 352,969\$ 272,820Adjustments: Depreciation537,3210Construction in Progress Expensed as Repairs and Maintenance Change in Operating Assets and Liabilities: Accounts Receivable(155,396)(16,002)Intergovernmental Receivable(616)0Materials and Supplies Inventory(3,989)0Prepaid(8,003)0Special Assessments Receivable115,1070Investment in Joint Venture138,8510Net Pension Asset(2,273)0Deferred Outflows of Resources – Pension184,7090Deferred Outflows of Resources – OPEB(26,399)0Accounts Payable(3,584)00Compensated Absences Payable(5,584)00Intergovernmental Payable(2,660)00Claims Payable(2,660)000Claims Payable(2,660)000Not OPEB Liability9,216000Net Oresion Liability9,216000Net Oresion Liability9,216000Net Cash Provided by Operating Activities\$1,152,63566,459Noncash Transactions from Capital and Related Financing Activities\$339,279Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$36,114\$0					
Adjustments: Depreciation537,3210Construction in Progress Expensed as Repairs and Maintenance603,478Change in Operating Assets and Liabilities: Accounts Receivable(155,396)(16,002)Intergovernmental Receivable(616)0Materials and Supplies Inventory(3,989)0Prepaid(8,003)0Special Assessments Receivable115,1070Investment in Joint Venture138,8510Net Pension Asset(2,273)0Deferred Outflows of Resources – Pension184,7090Deferred Outflows of Resources – OPEB(26,939)0Accounts Payable(214,826)22,670Retainage Payable(5,584)0Compensated Absences Payable(5,584)0Intergovernmental Payable(2,660)0Claims Payable(2,660)0Chains Payable(2,660)0Deferred Inflows of Resources – Pension132,2350Deferred Inflows of Resources – Pension1,152,63566,459Noncash Transactions from Capital a		¢	252.060	¢	272.820
Depreciation         537,321         0           Construction in Progress Expensed as Repairs and Maintenance         603,478         603,478           Change in Operating Assets and Liabilities:         6016,002         1162,002           Accounts Receivable         (1616)         0           Materials and Supplies Inventory         (3,989)         0           Prepaid         (8,003)         0           Special Assessments Receivable         115,107         0           Investment in Joint Venture         138,851         0           Net Pension Asset         (2,273)         0           Deferred Outflows of Resources – Pension         184,709         0           Deferred Outflows of Resources – OPEB         (26,939)         0           Accrund Wages and Benefits         1,902         0           Compensated Absences Payable         (5,584)         0           Intergovernmental Payable         0         59,791           Net Oreasion Liability         9,216         0           Opeferred Inflows of Resources – OPEB         6,119         0           Deferred Inflows of Resources – OPEB         6,119         0           Deferred Inflows of Resources – OPEB         6,119         0           Deferred Inflows of Resource	Operating Income	\$	352,969	\$	272,820
Depreciation         537,321         0           Construction in Progress Expensed as Repairs and Maintenance         603,478         603,478           Change in Operating Assets and Liabilities:         6016,002         116,002           Accounts Receivable         (1616)         0           Materials and Supplies Inventory         (3,989)         0           Prepaid         (8,003)         0           Special Assessments Receivable         115,107         0           Investment in Joint Venture         138,851         0           Net Pension Asset         (2,273)         0           Deferred Outflows of Resources – Pension         184,709         0           Deferred Outflows of Resources – OPEB         (26,939)         0           Accounts Payable         (2,5584)         0           Accounts Payable         (2,660)         0           Compensated Absences Payable         (2,650)         0           Compensated Inflows of Resources – OPEB         0         59,791           Net OPEB Liability         9,216         0           Deferred Inflows of Resources – Pension         132,235         0           Deferred Inflows of Resources – OPEB         6,5119         0           Total Adjustiments         1,1	Adjustments:				
Construction in Progress Expensed as Repairs and Maintenance         603,478           Change in Operating Assets and Liabilities:         (155,396)         (16,002)           Accounts Receivable         (616)         0           Materials and Supplies Inventory         (3,989)         0           Prepaid         (8,003)         0           Special Assessments Receivable         115,107         0           Investment in Joint Venture         138,851         0           Net Pension Asset         (2,273)         0           Deferred Outflows of Resources – Pension         184,709         0           Deferred Outflows of Resources – OPEB         (26,939)         0           Accrude Wages and Benefits         1,902         0           Compensated Absences Payable         (2,660)         0           Intergovernmental Payable         (2,660)         0           Chaims Payable         0         59,791           Net Pension Liability         9,216         0           Deferred Inflows of Resources – Pension         132,235         0           Deferred Inflows of Resources – OPEB         65,119         0           Total Adjustments         1,152,635         66,459           Noncash Transactions from Capital and         33	Depreciation		537,321		0
Change in Operating Assets and Liabilities:       (155,396)       (16,002)         Intergovernmental Receivable       (616)       0         Materials and Supplies Inventory       (3,989)       0         Prepaid       (8,003)       0         Special Assessments Receivable       115,107       0         Investment in Joint Venture       138,851       0         Net Pension Asset       (2,273)       0         Deferred Outflows of Resources – Pension       184,709       0         Deferred Outflows of Resources – OPEB       (26,939)       0         Accounts Payable       48,744       0         Accured Wages and Benefits       1,902       0         Compensated Absences Payable       (2,660)       0         Intergovernmental Payable       0       59,791         Net Pension Liability       (263,761)       0         Net OPEB Liability       9,216       0         Deferred Inflows of Resources – OPEB       65,119       0         Deferred Inflows of Resources – OPEB <td< td=""><td>-</td><td></td><td>603,478</td><td></td><td></td></td<>	-		603,478		
Accounts Receivable       (155,396)       (16,002)         Intergovernmental Receivable       (616)       0         Materials and Supplies Inventory       (3,989)       0         Prepaid       (8,003)       0         Special Assessments Receivable       115,107       0         Investment in Joint Venture       138,851       0         Net Pension Asset       (2,273)       0         Deferred Outflows of Resources – Pension       184,709       0         Deferred Outflows of Resources – OPEB       (26,939)       0         Accounts Payable       (214,826)       22,670         Retainage Payable       1,902       0         Compensated Absences Payable       (5,584)       0         Intergovernmental Payable       (2,660)       0         Claims Payable       0       59,791         Net Pension Liability       (263,761)       0         Deferred Inflows of Resources – OPEB       65,119       0         Total Adjustments       1,152,635       66,459 <t< td=""><td></td><td></td><td>,</td><td></td><td></td></t<>			,		
Intergovernmental Receivable         (616)         0           Materials and Supplies Inventory         (3,989)         0           Prepaid         (8,003)         0           Special Assessments Receivable         115,107         0           Investment in Joint Venture         138,851         0           Net Pension Asset         (2,273)         0           Deferred Outflows of Resources – Pension         184,709         0           Deferred Outflows of Resources – OPEB         (26,939)         0           Accounts Payable         (214,826)         222,670           Retainage Payable         (3,989)         0           Compensated Absences Payable         (5,584)         0           Intergovernmental Payable         (2,660)         0           Claims Payable         0         59,791           Net Pension Liability         (263,761)         0           Net OreB Liability         9,216         0           Deferred Inflows of Resources – OPEB         65,119         0           Total Adjustments         1,152,635         66,459           Net Cash Provided by Operating Activities         1,152,635         66,459           Noncash Transactions from Capital and Related Financing Activities:         339,279 <td></td> <td></td> <td>(155,396)</td> <td></td> <td>(16,002)</td>			(155,396)		(16,002)
Materials and Supplies Inventory       (3,989)       0         Prepaid       (8,003)       0         Special Assessments Receivable       115,107       0         Investment in Joint Venture       138,851       0         Net Pension Asset       (2,273)       0         Deferred Outflows of Resources – Pension       184,709       0         Deferred Outflows of Resources – OPEB       (26,939)       0         Accounts Payable       (214,826)       22,670         Retainage Payable       48,744       0         Accrued Wages and Benefits       1,902       0         Compensated Absences Payable       (5,584)       0         Intergovernmental Payable       0       59,791         Net OPEB Liability       (263,761)       0         Deferred Inflows of Resources – Pension       132,235       0         Deferred Inflows of Resources – Pension       132,235       0         Deferred Inflows of Resources – OPEB       65,119       0         Total Adjustments       1,152,635       66,459         Net Cash Provided by Operating Activities       1,505,604       \$ 339,279         Noncash Transactions from Capital and Retainage Payable       \$ 36,114       \$ 0					0
Prepaid(8,003)0Special Assessments Receivable115,1070Investment in Joint Venture138,8510Net Pension Asset(2,273)0Deferred Outflows of Resources – Pension184,7090Deferred Outflows of Resources – OPEB(26,939)0Accounts Payable(214,826)22,670Retainage Payable(214,826)22,670Retainage Payable(5,584)0Compensated Absences Payable(5,584)0Intergovernmental Payable(263,761)0Claims Payable(263,761)0Deferred Inflows of Resources – OPEB65,1190Deferred Inflows of Resources – OPEB65,1190Total Adjustments1,152,63566,459Net Cash Provided by Operating Activities\$1,150,604\$Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$36,114\$0Softal Assets from Accounts Payable and Retainage Payable\$36,114\$0	-				0
Special Assessments Receivable         115,107         0           Investment in Joint Venture         138,851         0           Net Pension Asset         (2,273)         0           Deferred Outflows of Resources – Pension         184,709         0           Deferred Outflows of Resources – OPEB         (26,939)         0           Accounts Payable         (214,826)         22,670           Retainage Payable         48,744         0           Accrued Wages and Benefits         1,902         0           Compensated Absences Payable         (2,660)         0           Intergovernmental Payable         (263,761)         0           Intergovernemental Payable         0         59,791           Net Pension Liability         (263,761)         0           Net OPEB Liability         9,216         0           Deferred Inflows of Resources – Pension         132,235         0           Deferred Inflows of Resources – OPEB         65,119         0           Total Adjustments         1,152,635         66,459           Net Cash Provided by Operating Activities         1,505,604         \$ 339,279					0
Investment in Joint Venture       138,851       0         Net Pension Asset       (2,273)       0         Deferred Outflows of Resources – Pension       184,709       0         Deferred Outflows of Resources – OPEB       (26,939)       0         Accounts Payable       (214,826)       22,670         Retainage Payable       48,744       0         Accrued Wages and Benefits       1,902       0         Compensated Absences Payable       (5,584)       0         Intergovernmental Payable       (2,660)       0         Claims Payable       0       59,791         Net Pension Liability       (263,761)       0         Net OPEB Liability       9,216       0         Deferred Inflows of Resources – Pension       132,235       0         Deferred Inflows of Resources – OPEB       65,119       0         Total Adjustments       1,152,635       66,459         Net Cash Provided by Operating Activities       339,279         Noncash Transactions from Capital and Related Financing Activities:       36,114       \$       0	-		115,107		0
Net Pension Asset         (2,273)         0           Deferred Outflows of Resources – Pension         184,709         0           Deferred Outflows of Resources – OPEB         (26,939)         0           Accounts Payable         (214,826)         22,670           Retainage Payable         48,744         0           Accrued Wages and Benefits         1,902         0           Compensated Absences Payable         (5,584)         0           Intergovernmental Payable         (26,600)         0           Claims Payable         0         59,791           Net Pension Liability         (263,761)         0           Net OPEB Liability         9,216         0           Deferred Inflows of Resources – Pension         132,235         0           Deferred Inflows of Resources – OPEB         65,119         0           Total Adjustments         1,152,635         66,459           Net Cash Provided by Operating Activities         \$         1,505,604         \$           Noncash Transactions from Capital and Related Financing Activities:         \$         36,114         \$         0					0
Deferred Outflows of Resources – Pension184,7090Deferred Outflows of Resources – OPEB(26,939)0Accounts Payable(214,826)22,670Retainage Payable48,7440Accrued Wages and Benefits1,9020Compensated Absences Payable(5,584)0Intergovernmental Payable(2,660)0Claims Payable059,791Net Pension Liability(263,761)0Deferred Inflows of Resources – Pension132,2350Deferred Inflows of Resources – OPEB65,1190Total Adjustments1,152,63566,459Net Cash Provided by Operating Activities\$1,505,604\$Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$36,114\$0	Net Pension Asset		,		0
Deferred Outflows of Resources – OPEB       (26,939)       0         Accounts Payable       (214,826)       22,670         Retainage Payable       48,744       0         Accrued Wages and Benefits       1,902       0         Compensated Absences Payable       (5,584)       0         Intergovernmental Payable       (263,761)       0         Claims Payable       0       59,791         Net Pension Liability       (263,761)       0         Net OPEB Liability       9,216       0         Deferred Inflows of Resources – Pension       132,235       0         Deferred Inflows of Resources – OPEB       65,119       0         Total Adjustments       1,152,635       66,459         Net Cash Provided by Operating Activities       1,505,604       \$ 339,279         Noncash Transactions from Capital and Relatinage Payable       \$ 36,114       \$ 0	Deferred Outflows of Resources – Pension				0
Accounts Payable(214,826)22,670Retainage Payable48,7440Accrued Wages and Benefits1,9020Compensated Absences Payable(5,584)0Intergovernmental Payable(2,660)0Claims Payable059,791Net Pension Liability(263,761)0Deferred Inflows of Resources – Pension132,2350Deferred Inflows of Resources – OPEB65,1190Total Adjustments1,152,63566,459Net Cash Provided by Operating Activities\$339,279Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$36,114\$0	Deferred Outflows of Resources – OPEB				0
Retainage Payable48,7440Accrued Wages and Benefits1,9020Compensated Absences Payable(5,584)0Intergovernmental Payable(2,660)0Claims Payable059,791Net Pension Liability(263,761)0Net OPEB Liability9,2160Deferred Inflows of Resources – Pension132,2350Deferred Inflows of Resources – OPEB65,1190Total Adjustments1,152,63566,459Net Cash Provided by Operating Activities\$339,279Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$36,114\$0					22,670
Accrued Wages and Benefits1,9020Compensated Absences Payable(5,584)0Intergovernmental Payable(2,660)0Claims Payable059,791Net Pension Liability(263,761)0Net OPEB Liability9,2160Deferred Inflows of Resources – Pension132,2350Deferred Inflows of Resources – Pension1,152,63566,459Net Cash Provided by Operating Activities\$1,505,604\$Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$36,114\$0	-				0
Intergovernmental Payable(2,660)0Claims Payable059,791Net Pension Liability(263,761)0Net OPEB Liability9,2160Deferred Inflows of Resources – Pension132,2350Deferred Inflows of Resources – OPEB65,1190Total Adjustments1,152,63566,459Net Cash Provided by Operating Activities\$ 1,505,604\$ 339,279Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$ 36,114\$ 0			1,902		0
Claims Payable059,791Net Pension Liability(263,761)0Net OPEB Liability9,2160Deferred Inflows of Resources – Pension132,2350Deferred Inflows of Resources – OPEB65,1190Total Adjustments1,152,63566,459Net Cash Provided by Operating Activities\$ 1,505,604\$ 339,279Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$ 36,114\$ 0	Compensated Absences Payable		(5,584)		0
Net Pension Liability(263,761)0Net OPEB Liability9,2160Deferred Inflows of Resources – Pension132,2350Deferred Inflows of Resources – OPEB65,1190Total Adjustments1,152,63566,459Net Cash Provided by Operating Activities\$ 1,505,604\$ 339,279Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$ 36,114\$ 0	Intergovernmental Payable		(2,660)		0
Net OPEB Liability9,2160Deferred Inflows of Resources – Pension132,2350Deferred Inflows of Resources – OPEB65,1190Total Adjustments1,152,63566,459Net Cash Provided by Operating Activities\$1,505,604\$339,279Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$36,114\$0	•		*		59,791
Deferred Inflows of Resources – Pension132,2350Deferred Inflows of Resources – OPEB65,1190Total Adjustments1,152,63566,459Net Cash Provided by Operating Activities\$ 1,505,604\$ 339,279Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$ 36,114\$ 0	-				0
Deferred Inflows of Resources – OPEB65,1190Total Adjustments1,152,63566,459Net Cash Provided by Operating Activities\$ 1,505,604\$ 339,279Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$ 36,114\$ 0	•				-
Total Adjustments1,152,63566,459Net Cash Provided by Operating Activities\$ 1,505,604\$ 339,279Noncash Transactions from Capital and Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$ 36,114\$ 0					
Net Cash Provided by Operating Activities       \$ 1,505,604       \$ 339,279         Noncash Transactions from Capital and Related Financing Activities:       \$ 36,114       \$ 0		-		-	÷
Noncash Transactions from Capital and         Related Financing Activities:         Capital Assets from Accounts Payable and Retainage Payable         \$ 36,114         \$ 0		¢ -		¢.	
Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$ 36,114\$ 0	Net Cash Provided by Operating Activities	\$	1,505,604	\$	339,279
Related Financing Activities: Capital Assets from Accounts Payable and Retainage Payable\$ 36,114\$ 0	Noncash Transactions from Capital and				
Capital Assets from Accounts Payable and Retainage Payable \$ 36,114 \$ 0					
Capital Assets Transferred to Governmental Activities 4,027,750 0		\$	36,114	\$	0
	Capital Assets Transferred to Governmental Activities		4,027,750		0

Statement of Fiduciary Net Position Fiduciary Funds

# December 31, 2020

	Total Custodial Funds
Assets:	\$ 52.160
Equity in Pooled Cash and Cash Equivalents	\$ 52,160
Cash and Cash Equivalents:	244 675
In Segregated Accounts	244,675
Total Assets	296,835
Liabilities:	
Deposits Held and Due to Others	244,675
Total Liabilities	244,675
Net Position:	
Restricted for Others	52,160
Total Net Position	\$ 52,160

Statement of Changes in Fiduciary Net Position Fiduciary Funds

# For the Year Ended December 31, 2020

	_	Total Custodial Funds
Additions:	<i><b></b></i>	
Collections for Tri-City Park	\$	67,038
Fines and Forfeitures for Others	_	3,304,374
Total Additions		3,371,412
Deductions: Payments on Behalf of Tri-City Park Municipal Court Disbursements Total Deductions	-	54,297 3,304,374 3,358,671
Change in Net Position		12,741
Net Position Beginning of Year, Restated (See Note 3)	-	39,419
Net Position End of Year	\$	52,160

Notes to Basic Financial Statements

## For the Year Ended December 31, 2020

#### Note 1: Description of City and Reporting Entity

The City of Rocky River (City) is a home rule municipal corporation, established under the laws of the State of Ohio and operated under a charter. The charter provides for a Mayor/City Council form of government whereby the Mayor is the administrative officer of the City. The Charter was originally adopted in 1960 and has been amended periodically; most recently in 2014. The Mayor, Law Director and seven-member City Council all serve two-year terms.

## **Reporting Entity**

For financial reporting purposes, the reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements of the City are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the City.

The City provides various services including police and fire protection, health, parks and recreation, street maintenance, planning and zoning, sewer services, municipal court, senior adult, and general administrative services. The operation of these activities is directly controlled by the City Administration and City Council (through the budgetary process). None of these services are provided by a legally separate organization; therefore, these operations are included in the primary government.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of or provide financial support to the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt, or the levying of taxes. The City has no component units.

The Rocky River Wastewater Treatment Plant (Plant) is a joint venture among the cities of Rocky River, Bay Village, Fairview Park, and Westlake. The Plant has a Management Committee consisting of the Mayor of each Member City or his/her designee and a fifth member who is appointed by the four Mayors. The Director of Finance of the City of Rocky River serves as fiscal agent for the Plant.

The Plant is managed by the City of Rocky River with a report of operational activities made to the Management Committee annually. Personnel at the Plant are employees of the City of Rocky River. Pursuant to the organizing agreement (and amendments), the Plant is jointly owned by the Member Cities with each Member City's share being in proportion to its contribution to the total cost of constructing certain improvements. The Plant is a joint venture in which each Member City has an equity interest.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

## Note 1: Description of City and Reporting Entity (Continued)

## Reporting Entity (Continued)

The City has an explicit and measurable equity interest in the Plant. There exists a residual interest in the assets upon dissolution of the joint venture. The City also has an ongoing financial responsibility for its share of the joint venture liabilities. Additionally, the City has an ongoing financial responsibility since the City's participation is essential to the continued existence of the Plant. The Plant is further described in Note 11 of the basic financial statements.

The City participates in other organizations: jointly governed organizations and a related organization. See Notes 20 and 26 to the basic financial statements for further information. The City also participates in two Municipal Utility Districts, see Note 27 for further information.

## Note 2: Summary of Significant Accounting Policies

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements, which provide a more detailed level of financial information.

*Government-wide Financial Statements* The Statement of Net Position and the Statement of Activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" of the related revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The Statement of Net Position presents the financial condition of the governmental and business-type activities of the City at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business-type activity is self-financing or draws from the general revenues of the City.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 2: Summary of Significant Accounting Policies (Continued)

#### A. Basis of Presentation (Continued)

*Fund Financial Statements* During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### **B.** Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The City reports three categories of funds: governmental, proprietary and fiduciary.

*Governmental Funds* Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

*General Fund* The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of the State of Ohio.

*General Obligation Bond Retirement Fund* The General Obligation Fund accounts for proceeds and payment of general obligation bonds and related interest.

*Capital Improvement Fund* The Capital Improvement Fund accounts for the various projects of the City financed by tax monies and General Fund subsidies.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 2: Summary of Significant Accounting Policies (Continued)

## **B.** Fund Accounting (Continued)

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

*Enterprise Fund* Enterprise funds may be used for any activity for which a fee is charged to external users for goods and services. The City's major enterprise fund accounts for the collection of sanitary sewer charges and the accumulation of resources to rehabilitate through acquisition, construction, or improvement the City's sanitary sewer infrastructure. This fund also accounts for the City's joint venture investment in the Rocky River Wastewater Treatment Plant.

*Internal Service Fund* Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund accounts for a self-insurance program for employee health benefits.

*Fiduciary Funds* Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The City's custodial funds are for deposits and fees to the Tri-City Council of Governments, Municipal Court, and the S.A.F.E. Council of Governments.

## C. Measurement Focus

*Government-wide Financial Statements* The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position. The Statement of Activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

*Fund Financial Statements* All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 2: Summary of Significant Accounting Policies (Continued)

#### C. Measurement Focus (Continued)

Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds. Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the Statement of Fund Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The Statement of Cash Flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflow/inflows of resources and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within 60 days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 7). Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income taxes, State of Ohio levied locally shared taxes (including gasoline tax and motor vehicle license fees), fines and forfeitures, interest, grants and entitlements, and rent.

Notes to Basic Financial Statements (Continued)

# For the Year Ended December 31, 2020

#### Note 2: Summary of Significant Accounting Policies (Continued)

## D. Basis of Accounting (Continued)

*Unearned Revenue* Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources include a deferred charge on refunding, pension and OPEB (other postemployment benefits) plans reported in the government-wide Statement of Net Position. The deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, unavailable revenue and amounts for the pension and OPEB plans. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2020, but which were levied to finance year 2021 operations. These amounts have been recorded as a deferred inflow on both the government-wide Statement of Net Position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds Balance Sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income taxes, special assessments, investment income, fines, fees and permits, charges for services and intergovernmental. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide Statement of Net Position and in the proprietary funds on the Statement of Fund Net Position.

The deferred outflows and inflows of resources related to pension and OPEB plans are explained in Note 14 and Note 15.

*Expenses/Expenditures* On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

## Note 2: Summary of Significant Accounting Policies (Continued)

## E. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts and nonnegotiable certificate of deposits are reported at cost. See Note 6 for specific disclosures relating to investments.

STAR Ohio, is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but the City has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For the year ended 2020, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Investment procedures are restricted by the provisions of the City Charter and the general laws of the State of Ohio. Interest revenue credited to the General Fund during 2020 amounted to \$220,456, which includes \$101,595 assigned from other City funds.

## F. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other government or imposed by enabling legislation. The City's restricted cash relates to an escrow account held for retainage funds payable to contractors at the completion of the City's current projects as well as contractor deposits.

#### G. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable materials and supplies.

Notes to Basic Financial Statements (Continued)

# For the Year Ended December 31, 2020

## Note 2: Summary of Significant Accounting Policies (Continued)

#### H. Investment in Joint Venture

The investment in the Rocky River Wastewater Treatment Plant joint venture is reported using the equity method of accounting.

## I. Prepaid Assets

Payments made to vendors for services that will benefit periods beyond December 31, 2020 are recorded as prepaid assets using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

## J. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables." Interfund balance amounts are eliminated in the Statement of Net Position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances. On fund financial statements, long-term interfund loans, reported as "advances to/from other funds", are classified as nonspendable fund balance, which indicate that they are not in spendable form even though it is a component of net current assets. Repayment is expected to be made within a reasonable period of time.

#### K. Capital Assets

General capital assets are capital assets which are associated with and arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide Statement of Net Position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value as of the date received. The City maintains a capitalization threshold of \$2,500. Improvements are capitalized with the exception of the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 2: Summary of Significant Accounting Policies (Continued)

#### K. Capital Assets (Continued)

All capital assets are depreciated except for land; certain land improvements; rights of way and construction in progress. Improvements are depreciated over the estimated remaining useful lives of the related capital assets. For 2020, the City's infrastructure consists of roads, traffic signals, sidewalks, and storm sewers. In addition, the City has recorded construction in progress for City road and sewer projects initiated in 2020. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following estimated useful lives:

Land improvements	15 - 40 Years
Buildings	30 - 50 Years
Furniture, Fixtures and	
Equipment	10 Years
Equipment	10 Tears
Vehicles	5 Years

#### L. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid-time-off or some other means. The City records a liability for all accumulated unused vacation time when earned for all employees with more than one month of service. Vacation accumulation is limited to two times the amount earned by an employee during the year.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future (those employees who will be eligible to receive termination payments in the next 20 years). The amount is based on accumulated sick leave and employee wage rates at year-end taking into consideration any limits specified in the City's termination policy and employees with two or more years of service.

#### M. Payables, Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 2: Summary of Significant Accounting Policies (Continued)

#### M. Payables, Accrued Liabilities and Long-term Obligations (Continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and net pension/OPEB liabilities that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the governmental fund financial statements when due.

#### N. Bond Premiums and Discounts

On the government-wide financial statements, bond premiums and discounts are deferred and amortized over the term of the bonds using the straight line method. Bond premiums are presented as an increase of the face amount of the general obligation bonds payable. On fund financial statements, bond premiums are receipted in the year the bonds are issued.

#### **O.** Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable:* The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

*Restricted:* Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City Council's resolutions).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party, such as citizens, public interest groups, or the judiciary, to use resources created by enabling legislation only for the purposes specified by the legislation.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 2: Summary of Significant Accounting Policies (Continued)

#### **O.** Fund Balance (Continued)

*Committed:* The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of City Council. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned:* Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. These amounts are assigned by City Council. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed.

In the General Fund, assigned amounts represent intended uses established by the City Council or a City official delegated that authority by the City Council or ordinance or state statute. State statute authorized the Finance Director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. City Council assigned fund balance to cover a gap between estimated revenue and appropriations in the 2021 appropriated budget.

**Unassigned:** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

The City, through Council resolution, has established a reserve balance account for the purpose of budget stabilization in accordance with Ohio Revised Code Section 5705.13. The amount reserved may not exceed 5% of the General Fund's revenues in the prior year. Council may appropriate expenditures out of the reserve account to stabilize the City's budget. As the required circumstances determining when the balance can be appropriated are not sufficiently detailed, the balance of \$688,290 is reported as unassigned fund balance.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

## Note 2: Summary of Significant Accounting Policies (Continued)

## P. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The government-wide Statement of Net Position reports \$17,119,732 of restricted net position, none of which is restricted by enabling legislation. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net positions are available.

## Q. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for sanitary sewer services and self-insurance programs. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating.

#### **R.** Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/ expenses to the funds that initially paid for them are not presented on the financial statements.

#### S. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Notes to Basic Financial Statements (Continued)

# For the Year Ended December 31, 2020

#### Note 2: Summary of Significant Accounting Policies (Continued)

## T. Budgetary Data

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the alternative tax budget information, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The alternative tax budget information demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount City Council may appropriate. The appropriations ordinance is City Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by City Council. The legal level of control has been established by City Council through the appropriation ordinance at the object level within each department for the General Fund and at the object level for all other funds. Budgetary modifications may only be made by ordinance of the City Council at the legal level of control.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Director of Finance. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time the final appropriations were enacted by City Council.

The appropriation ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including encumbered amounts carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by City Council during the year.

#### U. Pensions/Other Postemployment Befits (OPEB)

For purposes of measuring the net pension/OPEB liabilities and asset, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

## V. Capital Contributions and Capital Distributions

Capital contributions in the proprietary fund financial statements arise from contributions of capital assets or resources restricted to capital acquisition and construction. These are shown as transfers on the Statement of Activities if they are from the governmental activities. Capital distributions in the proprietary fund financial statements arise from transfers of capital assets from the enterprise funds to the governmental activities. These are shown as transfers on the Statement of Activities.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 3: Change in Accounting Principles

#### Newly Adopted Accounting Pronouncements

For the year ended December 31, 2020, the City implemented the following accounting standards issued by the Governmental Accounting Standards Board (GASB):

GASB Statement No. 83, *Certain Asset Retirement Obligations (AROs)*. This Statement requires a governmental entity that has legal obligation (laws and regulatory requirements, court judgements, contracts, etc.) to perform future asset retirement activities related to its tangible capital assets to recognize a liability, and a corresponding deferred outflow of resources. A liability must be recognized by a government that will eventually retire, dispose of, or environmentally remediate upon retirement, a capital asset if that retirement or disposal carries with it legally enforceable obligations. Measurement of the liability and initial deferred outflow is based on the best estimate of the amount of the current value of outlays expected to be incurred. Annually, the deferred outflow is expensed over the remaining life of the capital asset and evaluated to determine whether the estimate of the liability continues to be appropriate. GASB subsequently issued GASB Statement No. 95, which deferred the effective date of this standard to reporting periods beginning after June 15, 2019. These changes were incorporated in the City's 2020 financial statements and are required to be applied to the City's financial statements retroactively.

GASB Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. Activities meeting the criteria should be reported in a fiduciary fund in the basic financial statements. GASB Implementation Guide No. 2019-2, *Fiduciary Activities*, issued in June 2019, provides guidance to address issues related to accounting and financial reporting for fiduciary activities in accordance with the requirements of GASB Statement No. 84. These changes were incorporated in the City's 2020 financial statements and are required to be applied to the City's financial statements retroactively.

The implementation of GASB Statement No. 83 and Statement No. 84 had the following effect on beginning net position and beginning fund balances as reported as of December 31, 2019:

	(	_	Total		
Net position at December 31, 2019	\$	42,552,905	\$	65,833,687	
GASB 83 asset retirement obligations		(65,000)		(65,000)	
GASB 84 fund reclassification		459,697	_	459,697	
Restated net position at December 31, 2019	\$ _	42,947,602	\$ _	66,228,384	

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 3: Change in Accounting Principles (Continued)

#### Newly Adopted Accounting Pronouncements (Continued)

Governmental funds fund balances:

	Nonmajor			Total
	Governmental			overnmental
	—	_	Funds	
Fund balance at December 31, 2019	\$	4,057,929	\$	18,432,291
GASB 84 fund reclassification		459,697		459,697
Restated fund balance at December 31, 2019	\$	4,517,626	\$ _	18,891,988

As a result of the implementation of GASB Statement No. 84, the new classification of custodial funds is reporting a beginning net position of \$39,419. Also related to the implementation of GASB Statement No. 84, the City will no longer report agency funds. Furthermore, the individual investment account does not meet the definition of an investment trust and it has been removed from the financial statements.

#### Newly Issued Accounting Pronouncements, Not Yet Adopted

GASB Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. GASB subsequently issued GASB Statement No. 95, which deferred the effective date of this standard to reporting periods beginning after June 15, 2021. The City has not yet determined the impact that this GASB pronouncement will have on its financial statements and disclosures.

GASB Implementation Guide No. 2019-1, *Implementation Guide Update-2019* and GASB Implementation Guide No. 2019-3, *Leases*, effective dates were also deferred as a result of GABS Statement No. 95. The effective date of these implementation guides are reporting periods beginning after June 15, 2020 and June 15, 2021, respectively. The City has not yet determined the impact that these implementation guides will have on its financial statements and disclosures.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 3: Change in Accounting Principles (Continued)

#### Newly Issued Accounting Pronouncements, Not Yet Adopted (Continued)

GASB Statement No. 91, *Conduit Debt Obligations*, was issued in May 2019. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. GASB subsequently issued GASB Statement No. 95, which deferred the effective date of this standard to reporting periods beginning after December 15, 2021. The City has not yet determined the impact that this GASB pronouncement will have on its financial statements and disclosures.

GASB Statement No. 92, *Omnibus 2020*, was issued in January 2020. This statement addresses a variety of topics with objectives to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. GASB subsequently issued GASB Statement No. 95, which deferred the effective date of this standard to reporting periods beginning after June 15, 2021. The City has not yet determined the impact that this GASB pronouncement will have on its financial statements and disclosures.

GASB Statement No. 93, *Replacement of Interbank Offered Rates*, was issued in March 2020 to address accounting and financial reporting implications that result from global reference rate reform. The removal of London Interbank Offered Rate (LIBOR) as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021. All other requirements of this Statement are effective for reporting periods beginning after June 15, 2020. The City has not yet determined the impact that these implementation guides will have on its financial statements and disclosures.

#### Note 4: Budgetary Basis of Accounting

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by the general laws of the State of Ohio is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Budgetary Basis) and Actual for the General Fund and Recreation Center Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and the GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 4: Budgetary Basis of Accounting (Continued)

- 3. Encumbrances are treated as expenditures (budget) rather than as restricted, committed, or assigned fund balance (GAAP).
- 4. Short-term note proceeds, short-term note principal retirements, advances-in, and advances- out for governmental funds are operating transactions (budget) as opposed to balance sheet transactions (GAAP).
- 5. Investments are reported at fair value (GAAP) rather than cost (budget).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statement for the General Fund.

#### Net Change in Fund Balance

		General
GAAP basis	\$	1,762,302
Net adjustment for revenue accruals		(334,077)
Net adjustment for expenditure accruals		(91,909)
Fair value adjustment for investments		(21,013)
Advances-out		(260,000)
Encumbrances	_	(281,664)
Budget basis	\$	773,639

#### Note 5: Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on a fund for the major governmental funds and non-major governmental funds are presented below:

	_	General Fund	General Obligation Bond <u>Retirement</u>	Capital Improvement	Total Nonmajor Funds	Total Governmental Funds
Nonspendable:						
Inventory	\$	37,710	\$ 0	\$ 0	\$ 123,821	\$ 161,531
Long-term Advances		250,000	0	0	0	250,000
Prepaid Assets		176,961	0	0	93,744	270,705
Unclaimed funds		65,762	0	0	0	65,762
Total Nonspendable	_	530,433	0	0	217,565	747,998

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 5: Fund Balances (Continued)

	General Fund	General Obligation Bond Retirement	Capital Improvement	Total Nonmajor Funds	Total Governmental Funds
Restricted for:					
Building Standards	0	0	0	906	906
Capital Improvements	0	0	5,748,179	2,918,174	8,666,353
Community Impacts	0	0	0	3,312	3,312
Debt Service	0	0	0	6,364	6,364
Donations and Bequests	0	0	0	613,472	613,472
Law Enforcement and Education	0	0	0	173,609	173,609
Marine Patrol	0	0	0	9,613	9,613
Office on Aging	0	0	0	475,791	475,791
Refuse and Recycling	0	0	0	944,031	944,031
Recreation Center	0	0	0	704,283	704,283
Security of Persons and Property	0	0	0	724,098	724,098
Street Construction					
and Maintenance	0	0	0	1,084,839	1,084,839
Total Restricted	0	0	5,748,179	7,658,492	13,406,671
Assigned to:					
Purchases on Order	255,152	0	0	0	255,152
Subsequent Year's					
Budget: Appropriation					
of Fund Balance	5,262,986	0	0	0	5,262,986
Total Assigned	5,518,138	0	0	0	5,518,138
Unassigned (Deficit)	2,958,768	(5,702,540)	0	(258,461)	(3,002,233)
Total Fund Balance \$	9,007,339	\$ (5,702,540) \$	5,748,179	\$	<u> </u>

#### Note 6: Deposits and Investments

The City follows the guidelines for deposit of funds set forth by the City Charter as well as certain provisions of Ohio Revised Code Chapter 135: Uniform Depository Act.

City of Rocky River, Charter, Article VII, Section 3. provides "The Director of Finance may invest moneys of the City in any or all of the following: Investments consistent with the general laws of the State of Ohio in accordance with the Ohio Uniform Depository Act and any amendments thereto, bonds or notes of this City, bonds or other obligations of the United States or other obligations of any political subdivision or taxing district of the State as to which there is no default of principal or interest, in such manner as is now or hereafter provided by ordinance of City Council or by the laws of the State of Ohio, and the State Treasury Asset Reserve (STAR), an investment pool managed by the Ohio Treasurer of State, as defined in Section 135.45(F)(2)(a) of the Ohio Revised Code."

State statutes classify monies held by the City into three categories.

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 6: Deposits and Investments (Continued)

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are monies identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts. Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. Bonds and other obligations of the State of Ohio, and with certain limitations bonds and other obligations of political subdivisions of the State of Ohio;
- 6. The State Treasurer's investment pool (STAR Ohio).
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 40% of the interim monies available for investment at any one time if training requirements have been met; and

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 6: Deposits and Investments (Continued)

8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2% and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Deposits

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it.

The City has no deposit policy for custodial risk beyond the requirements of state statute. Ohio law requires that deposits be either insured be protected by eligible securities pledged to and deposited either with the City or a qualified trustee by the financial institution as security for repayment, or by establishing and pledging to the Ohio Treasurer of State a single pool of collateral for the benefit of every public depositor. The total market value of the securities pledged must meet either of the following:

One hundred two percent of the total amount of all uninsured public deposits; or

An amount determined by rules adopted by the Ohio Treasurer of State that set forth the criteria for determining the aggregate market value of the pool of eligible securities pledged by a public depository.

At year-end, the bank balance of the City's deposits were \$11,949,901. At year-end \$1,664,052 of the City's total bank balance was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. Remaining bank balances insured by FDIC coverages or the Ohio Pooled Collateral System. Two of the City's financial institution participate in the Ohio Pooled Collateral System (OPCS) and were approved by the Ohio Treasurer of State for a reduced collateral floor of 50% resulting in the uninsured and uncollateralized balance.

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 6: Deposits and Investments (Continued)

#### Investments

Investments are reported at fair value. As of December 31, 2020, the City had the following investments:

				Maturities	Maturities
	Ν	Measurement		(in years)	(in years)
Amortized Cost:	-	Value		Less than 1	More than 1
Common Stock (donated)	\$	118,226	\$	118,226	\$ 0
Money Market		8,213,595		8,213,595	0
Municipal BAN's		1,523,417		1,523,417	0
STAR Ohio	-	13,001,801		13,001,801	0
Total	\$ _	22,857,039	\$	22,857,039	\$ 0

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City's common stock is measured based on Level 1 inputs, using quoted prices in active markets. The Municipal BAN's are measure based on Level 2 inputs, using a matrix or model pricing method. The City's investments in a money market account and STAR Ohio are valued at amortized cost (Level 1).

*Interest Rate Risk* arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City Charter addresses interest rate risk requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity and by investing operating funds primarily in short-term investments. The Ohio Revised Code Chapter 135 also limits security purchases to those that mature within five years unless specifically matched to a specific cash flow. At December 31, 2020, the average days to maturity for STAR Ohio was 55.8 days.

*Custodial Risk* for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of standards prescribed by Ohio Revised Code Chapter 135 and be periodically reviewed.

*Credit Risk* is addressed by the City's Charter by the requirements that all investments are authorized by Ohio Revised Code and that the portfolio be diversified both by types of investment and issuer. The City's investments in Star Ohio and the money market both carry an "AAAm" money market rating by Standard & Poor's.

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 9: Receivables

Receivables at December 31, 2020, consisted of taxes, accounts (billings for user charged services), special assessments, interest, and intergovernmental receivables. Receivables are recorded net of an allowance for estimated uncollectible amounts. The allowance is based on a historical percentage of collections of amounts billed. The City has estimated \$248,572 in uncollectible billings for user charged services.

A summary of Intergovernmental Receivables follows:

Governmental Activities:	
Homestead and Rollback	\$ 555,314
Local Government	203,791
Rocky River Municipal Court	113,991
Miscellaneous	273,813
Auto Registration and Gasoline Tax	526,430
Permissive Tax	10,794
Total governmental activities	1,684,133
Business-Type Activities:	
Ohio Bureau of Workers Compensation	616
Total	\$

Special assessments expected to be collected beyond one year amount to \$110,000 in the Special Assessment Bond Retirement Fund. The amount of delinquent special assessments outstanding is \$163,239 at December 31, 2020.

#### Note 10: Capital Assets

A summary of changes in capital assets during 2020 follows:

	Balance 12/31/19	A	dditions	-	Deletions	Balance 12/31/20
Governmental Activities						
Non-Depreciable Capital Assets						
Land	5 2,017,826	\$	0	\$	0	\$ 2,017,826
Land Improvements	203,158		0		0	203,158
Construction in Progress	8,603,757	1(	0,491,447	_	(8,504,062)	10,591,142
Total Non-Depreciable Capital Assets	10,824,741	1(	0,491,447	-	(8,504,062)	12,812,126

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 7: **Property Taxes (Continued)**

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, the Ohio Revised Code permits later payment dates to be established.

The Cuyahoga County Fiscal Officer collects property taxes on behalf of all taxing districts in the county, including the City. The County Fiscal Officer periodically remits to the City its portion of the taxes.

Property taxes receivable represents real property taxes, public utility taxes, and outstanding delinquencies which are measurable as of December 31, 2020 and for which there is an enforceable legal claim.

In the governmental funds, a portion of the receivable has been offset by deferred inflows of resources – property taxes, since current taxes were not levied to finance 2020 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

#### Note 8: Income Taxes

The City utilizes the Regional Income Tax Agency (RITA) to collect and administer its local income tax. Employers within the City are required to withhold income tax on employee earnings and remit the tax to RITA at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually. The tax is collected by RITA and remitted to the City on the 1st and 10th business days of each month.

The City levies a municipal income tax of 2% on substantially all income earned within the City. In addition, residents of the City are required to pay the City municipal income tax on income earned outside the City; however, a credit of 1.5% is allowed for income taxes paid to other municipalities, which reduces the effective tax rate to 0.5% for such earnings. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly.

Corporations and other individual taxpayers must pay their estimated tax quarterly and file a declaration annually. All income tax monies are credited to the General Fund, Equipment Replacement Fund and Capital Improvements Fund.

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 9: Receivables

Receivables at December 31, 2020, consisted of taxes, accounts (billings for user charged services), special assessments, interest, and intergovernmental receivables. Receivables are recorded net of an allowance for estimated uncollectible amounts. The allowance is based on a historical percentage of collections of amounts billed. The City has estimated \$248,572 in uncollectible billings for user charged services.

A summary of Intergovernmental Receivables follows:

Governmental Activities:	
Homestead and Rollback	\$ 555,314
Local Government	203,791
Rocky River Municipal Court	113,991
Miscellaneous	274,429
Auto Registration and Gasoline Tax	526,430
Permissive Tax	 10,794
Total governmental activities	1,684,133
Business-Type Activities:	
Ohio Bureau of Workers Compensation	 616
Total	\$ 1,684,749

Special assessments expected to be collected beyond one year amount to \$110,000 in the Special Assessment Bond Retirement Fund. The amount of delinquent special assessments outstanding is \$163,239 at December 31, 2020.

#### Note 10: Capital Assets

A summary of changes in capital assets during 2020 follows:

	-	Balance 2/31/19	_	Additions	Deletions	Balance 12/31/20
Governmental Activities						
Non-Depreciable Capital Assets						
Land	\$	2,017,826	\$	0	\$ 0	\$ 2,017,826
Land Improvements		203,158		0	0	203,158
Construction in Progress		8,603,757	-	10,491,447	(8,504,062)	10,591,142
Total Non-Depreciable Capital Assets	1	0,824,741	-	10,491,447	(8,504,062)	12,812,126

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

## Note 10: Capital Assets (Continued)

	Balance 12/31/19	Additions	Deletions	Balance 12/31/20
<b>Governmental Activities (Continued)</b>				
Depreciable Capital Assets				
Land Improvements	5,344,743	198,575	0	5,543,318
Buildings	34,624,706	425,271	0	35,049,977
Furniture, Fixtures and Equipment	8,752,840	307,142	0	9,059,982
Vehicles	10,182,161	649,555	(149,065)	10,682,651
Infrastructure:				
Roads	36,607,391	9,831,924	(848,659)	45,590,656
Sidewalks	2,436,683	151,904	0	2,588,587
Traffic Signals	2,878,617	102,475	0	2,981,092
Storm Sewers	12,359,810	1,901,551	0	14,261,361
Total Depreciable Capital Assets	113,186,951	13,568,397	(997,724)	125,757,624
Less Accumulated Depreciation:				
Land Improvements	(2,350,038)	(148,772)	0	(2,498,810)
Building	(15,432,797)	(620,291)	0	(16,053,088)
Furniture, Fixtures and Equipment	(5,861,531)	(469,741)	0	(6,331,272)
Vehicles	(7,924,325)	(447,541)	149,065	(8,222,801)
Infrastructure:				
Roads	(21,652,111)	(1,133,680)	848,659	(21,937,132)
Sidewalks	(488,826)	(62,809)	0	(551,635)
Traffic Signals	(2,724,993)	(21,288)	0	(2,746,281)
Storm Sewers	(2,338,587)	(171,935)	0	(2,510,522)
Total Accumulated Depreciation	(58,773,208)	(3,076,057)	997,724	(60,851,541)
Total Depreciable Capital Assets, Net	54,413,743	10,492,340	0	64,906,083
Total Governmental Activities				
Capital Assets, Net	\$ <u>65,238,484</u>	§ <u>20,983,787</u> \$	(8,504,062)	5 <u>77,718,209</u>

Depreciation expense was charged to governmental functions as follows:

General Government	\$	337,343
Security of Persons and Property		203,997
Public Health		76,500
Transportation		1,307,496
Community Development		15,309
Basic Utility Service		442,447
Leisure Time Activities	_	692,965
Total	\$ _	3,076,057

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 10: Capital Assets (Continued)

	Balance 12/31/19	Additions	Deletions	Balance 12/31/20
Business-Type Activities				
Non-Depreciable Capital Assets				
Land	\$ 39,516 \$	0 \$	0 \$	39,516
Right-of-Way	250,000	0	0	250,000
Construction in Progress	6,346,784	66,010	(6,205,588)	207,206
Total Non-Depreciable Capital Assets	6,636,300	66,010	(6,205,588)	496,722
Depreciable Capital Assets				
Furniture, Fixtures and Equipment	204,877	30,707	0	235,584
Vehicles	691,511	0	0	691,511
Sewer Lines	29,483,764	1,574,360	0	31,058,124
Total Depreciable Capital Assets	30,380,152	1,605,067	0	31,985,219
Less Accumulated Depreciation:				
Furniture, Fixtures and Equipment	(134,065)	(10,699)	0	(144,764)
Vehicles	(324,907)	(118,698)	0	(443,605)
Sewer Lines	(8,483,398)	(407,924)	0	(8,891,322)
Total Accumulated Depreciation	(8,942,370)	(537,321)	0	(9,479,691)
Total Depreciable Capital Assets, Net	21,437,782	1,067,746	0	22,505,528
Total Business-Type Activities				
Capital Assets, Net	\$ \$	1,133,756 \$	(6,205,588) \$	23,002,250

During 2020, the City transferred infrastructure from business-type activities construction in progress to governmental activities infrastructure. The construction in progress and corresponding infrastructure has a cost basis of \$4,027,750. This transfer is reported as an addition in the governmental activities and a disposal in the business-type activities. Furthermore, during 2020, the City determined that certain projects in construction in progress will not result in a capital asset and should be expensed as repairs and maintenance projects. Deletions from construction in progress of \$603,478 have been expensed in 2020.

#### Note 11: Joint Venture - Rocky River Wastewater Treatment Plant

The Rocky River Wastewater Treatment Plant (the "Plant") is a joint venture among the Cities of Rocky River, Bay Village, Fairview Park, and Westlake. The Plant is governed by a management committee consisting of the elected mayors of the four member cities and a fifth person nominated and elected by the mayors. The committee has authority over all aspects of the Plant's operation. The Plant supplies all participating residents of the member cities with wastewater treatment services. Each city owns the sewage lines located in its city and bills its residents for usage.

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 11: Joint Venture - Rocky River Wastewater Treatment Plant (Continued)

Continued existence of the Plant is dependent on the City's continued participation, and the City does have an equity interest in the Plant. The City's equity interest is \$4,336,286 which represents approximately 24% of the total equity in the Plant. The Plant is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the City. Complete financial statements can be obtained from the Director of Finance, City of Rocky River, 21012 Hilliard Boulevard, Rocky River, Ohio 44116, who serves as fiscal agent.

#### Note 12: Related Party Transactions

Since the continued existence of the Plant is dependent upon the participation of each member city, all transactions between the Plant and each member city are considered related party transactions. The Plant's transactions during 2020 involving the City of Rocky River are summarized as follows:

#### A. Charges for Services and Contributions for Capital Assets Replacement Fund

Charges for services revenue for 2020 consists of amounts charged to the member cities for wastewater treatment services provided to the member cities' residents and contributions to the Plant for plant and equipment replacement, as follows:

	_	Charges for Services	Contributions
Rocky River	\$	1,328,670	\$ 313,430

#### B. Lease of Land

The Plant is located on property owned by the City. The organizing agreement (as amended) provides for an annual lease payment of \$57,000 from the Plant for use of the land.

#### Note 13: Risk Management

The City is exposed to various risks related to damage to, theft of and destruction of assets; torts; errors and omissions; natural disasters; and injuries to employees. During 2020, the City obtained insurance coverage with private insurance carriers to address exposure to certain of these risks.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 13: Risk Management (Continued)

There has not been a significant reduction in coverage from the prior year and settled claims have not exceeded coverage in any of the past three years.

Protection for employees injured while at work is provided through the two agencies of the State of Ohio: the Bureau of Workers' Compensation (BWC) and the Industrial Commission of Ohio (IC). The BWC has the administrative and insurance function, collecting workers' compensation insurance premiums from employers, and overseeing compensable claims of injured workers. The IC is the claims adjudicative branch that resolves disputes arising from a workers' compensation claim. Also, the City has contracted with a third-party administrator and a managed care organization to provide case management, consulting, and administrative services.

Since May 2002, the City has provided employees (and eligible dependents) medical and prescription drug benefits on a partially self-insured basis; dental benefits are provided on a fully-insured basis.

The City contracts with a third-party administrator to process and pay claims and has obtained stop-loss coverage for claims individually and stop-loss coverage for aggregate per year claims. The City pays a monthly premium into the Self-Insurance Fund for each employee that varies according to coverage elected. The monthly premium charge is paid by the fund from which the employees' salary is paid. Incurred but not reported claims of \$264,956 have been accrued as a liability at December 31, 2020 based on an estimate by the third-party administrator.

Changes in the fund's claims liability amount were:

	_	alance at ning of Year	C	Current Year Claims	_	Claim Payments	_	Balance at nd of Year
2020 2019	\$	205,165 515,023	\$	2,150,238 2,440,210	\$	2,090,447 2,750,068	\$	264,956 205,165

#### Note 14: Defined Benefit Pension Plans

#### A. Net Pension/OPEB Liability (Asset)

The net pension/OPEB liability (asset) reported on the Statement of Net Position represents a liability (asset) to employees for pensions/OPEB. Pensions/OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions/OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions/OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

#### A. Net Pension/OPEB Liability (Asset) (Continued)

The net pension/OPEB liabilities (assets) represents the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68 and 75 assumes the liability (asset) is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for OPEB benefits including primarily health care. In most cases, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium.

State statute requires the retirement systems to amortize unfunded pension/OPEB liabilities within 30 years. If the pension/OPEB amortization period exceeds 30 years, each retirement system's board must propose corrective action to the state legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually-required contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 15 for the required OPEB disclosures.

#### B. Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – City employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer public employee retirement system comprised of three separate pension plans: the Traditional pension plan, a defined benefit plan; the Combined plan, a combination defined benefit/defined contribution plan; and the Member-Directed plan, a defined contribution plan. While members (e.g., City employees) may elect the Member-Directed plan, substantially all employee members are in OPERS' Traditional or Combined plans; therefore, the following disclosure focuses on the Traditional and Combined plans.

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

#### B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional and Combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. Final average salary (FAS) represents the average of the three highest years of earnings over the member's career for Groups A and B. Group C is based on the average of the five highest years of earning over a member's career. Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

The Traditional plan is a defined benefit plan in which a member's retirement benefits are calculated on a formula that considers years of service and FAS. Pension benefits are funded by both member and employer contributions and investment earnings on those contributions.

The following table provides age and service requirements for retirement and the retirement formula applied to the FAS for the three member groups under the Traditional plan (see OPERS Annual Report referenced above for additional information):

**Group A** Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

State and Local

Age and Service Requirements: Age 60 with 5 years of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

#### State and Local

Age and Service Requirements: Age 60 with 5 years of service credit or Age 55 with 25 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 Group C Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

#### Age and Service Requirements:

Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

#### B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Once a benefit recipient retiring under the Traditional pension plan has received benefits for 12 months, current law provides for an annual cost-of-living adjustment (COLA). This COLA is calculated on the member's base retirement benefit at the date of retirement and is not compounded. Members retiring under the Combined plan receive a COLA on the defined benefit portion of their retirement benefit. For those who retired prior to January 7, 2013, current law provides for a 3% COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the adjustment will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

A death benefit of \$500-\$2,500, determined by the number of years of service credit of the retiree, is paid to the beneficiary of a deceased retiree or disability benefit recipient under the Traditional pension plan and Combined plan.

The OPERS Board of Trustees approved a proposal at its October 2019 meeting to create a new tier of membership in the OPERS traditional pension plan. OPERS currently splits its non-retired membership into Group A, B or C depending on age and service criteria. Retirement Group D would consist of OPERS-contributing members hired in 2022 and beyond. Group D will have its own eligibility standards, benefit structure and unique member features designed to meet the changing needs of Ohio public workers. It also will help OPERS address expected investment market volatility and adjust to the lack of available funding for health care.

The Combined plan is a hybrid defined benefit/defined contribution plan. Members earn a formula benefit similar to, but at a factor less than the Traditional plan benefit. This defined benefit is funded by employer contributions and associated investment earnings. Member contributions are deposited into a defined contribution account in which the member self-directs the investment. Upon retirement, the member may choose a defined contribution distribution that is equal to the member's contributions to the plan and investment earnings (or losses). Members may also elect to annuitize their defined contribution account balances.

Benefits in the Combined plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined plan is the same as the Traditional pension plan.

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

#### B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)

The subsequent table provides age and service requirements for retirement and the retirement formula applied to the FAS for the three member groups under the Combined plan (see OPERS Annual Report referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 5 years of service credit	Age 60 with 5 years of service credit	Age 57 with 25 years of service credit

Age 60 with 5 years of service credit or Age 55 with 25 years of service credit

Formula:

1.0% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30 **Formula:** 1.0% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

or Age 55 with 25 years of service credit

**Formula:** 1.0% of FAS multiplied by years of service for the first 35 years and 1.25% for service years in excess of 35

or Age 62 with 5 years of service credit

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS Board. Both Member-Directed plan and Combined plan members who have met the eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans.

Member-Directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the Member-Directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year.

At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of their benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14% of covered payroll for state and local employer units. Member contribution rates, as set forth in the Ohio Revised Code, are not to exceed 10% of covered payroll for members in the state and local classifications.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

#### B. Plan Description – Ohio Public Employees Retirement System (OPERS) (Continued)

The portion of employer contributions used to fund pension benefits is net of postemployment health care benefits. The portion of the employer's contribution allocated to health care was 0% for 2020 for the Traditional and Combined plans. The portion of the employer's contribution allocated to health care was 4% for the Member-Directed plan for 2020. Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. In 2020, the City's contractually required contribution, net of postemployment health care benefits, was \$1,173,099. Of this amount, \$133,985 is reported as intergovernmental payable at December 31, 2020.

#### C. Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - the City's full-time police and fire participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer public employee retirement system administered by OP&F. OP&F administers pension, disability, deferred-retirement option plan (DROP) and health care stipend benefits to qualified members. In addition, OP&F administers survivor benefits, death benefits and a health care stipend benefit for eligible survivors, spouses, children and dependent parents. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted, and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

OP&F also offers DROP. DROP is a cost neutral benefit offered by OP&F. Upon the DROP effective date, the member's pension is calculated as if that were their date of retirement. While the member continues to work and draw their normal salary, the amount they would have received in retirement benefits accumulates tax-deferred at OP&F on their behalf, as well as a portion of their OP&F employee contributions and interest.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5% for each of the first 20 years of service credit, 2.0% for each of the next five years of service credit and 1.5% for each year of service credit in excess of 25 years. The maximum pension of 72% of the allowable average annual salary is paid after 33 years of service credit.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

#### C. Plan Description – Ohio Police & Fire Pension Fund (OP&F) (Continued)

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, who have 15 or more years of service credit as of July 1, 2013 and members who are receiving a pension benefit that became effective before July 1, 2013 will be equal to 3% of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3% or the percentage increase in the consumer price index, if any, over the twelve month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one tenth of 1%.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 19.5% of covered payroll for police employer units and 24.0% for fire employer units. Member contribution rates, as set forth in the Ohio Revised Code, are not to exceed 12.25% of covered payroll for police and fire. The portion of employer contributions used to fund pension benefits is net of postemployment health care benefits. The portion of the employer's contribution allocated to health care was 0.5% for 2020. Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

In 2020, the City's contractually required contribution, net of postemployment health care benefits, was \$1,309,786. Of this amount, \$185,718 is reported as intergovernmental payable at December 31, 2020.

#### D. Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2019, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2019, and was determined by rolling forward the total pension liability as of January 1, 2019, to December 31, 2019. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

# D. Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Following is information related to the proportionate share and pension expense:

	OPERS Traditional	OPERS Combined	OP&F	-	Total
Proportion of the Net Pension Liability/Asset Prior Measurement Date	0.061985%	0.040066%	0.248847%		
Proportion of the Net Pension Liability/Asset Current Measurement Date	<u>0.059793%</u>	<u>0.042801%</u>	0.243605%		
Change in Proportionate Share	(0.002192%)	0.002735%	(0.005242%)		
Proportionate Share of the Net Pension Liability \$	11,818,564	\$ 0	\$ 16,410,545	\$	28,229,109
Proportionate Share of the Net Pension Asset \$	0	\$ 89,248	\$ 0	\$	89,248
Pension Expense \$	1,975,159	\$ 9,291	\$ 2,008,175	\$	3,992,625

Pension expense for the member-directed defined contribution plan was \$9,320 in 2020. For 2020, the aggregate pension expense for all pension plans was \$4,001,945.

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS Traditional		OPERS Combined		OP&F		Total	
Deferred Outflow of Resources								
City Contributions Subsequent to the Measurement Date Differences in Employer Contributions	\$ 1,142,25	9\$	30,840	\$	1,309,786	\$	2,482,885	
and Change in Proportionate Share Difference Between Expected and	108,02	Ð	716		101,958		210,703	
Actual Experience		)	0		621,192		621,192	
Change in Assumptions	631,25	<u> </u>	9,202		402,836		1,043,289	
Total Deferred Outflow of Resources	\$1,881,53	₽\$	40,758	\$	2,435,772	\$	4,358,069	
Deferred Inflow of Resources								
Net Difference Between Projected and Actual Earnings on Pension Plan								
Investments	\$ 2,357,53	7 \$	11,576	\$	792,762	\$	3,161,875	
Differences in Employer Contributions and Change in Proportionate Share Difference Between Expected and	286,90	1	7,831		490,598		785,330	
Actual Experience	149,42	9	20,953		846,358		1,016,740	
Total Deferred Inflow of Resources	\$	7 \$	40,360	\$	2,129,718	\$	4,963,945	

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

# D. Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

The \$2,482,885 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS	OPERS		
	Traditional	Combined	OP&F	Total
Fiscal Year Ending December 31:				
2021 \$	(352,267)	\$ (6,615) \$	(261,374)	\$ (620,256)
2022	(863,849)	(6,398)	(137,502)	(1,007,749)
2023	97,625	(3,170)	269,810	364,265
2024	(936,096)	(7,407)	(778,017)	(1,721,520)
2025	0	(2,207)	(96,649)	(98,856)
2026-2028	0	(4,645)	0	(4,645)
\$	(2,054,587)	\$ (30,442) \$	(1,003,732)	\$ (3,088,761)

#### E. Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The active member population which consists of members in the Traditional and Combined plans is assumed to remain constant. For purposes of financing the unfunded actuarial accrued liabilities, total payroll is assumed to grow at the wage inflation rate indicated below.

The total pension liability (asset) in the December 31, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	OPERS	OPERS
	Traditional Plan	Combined Plan
Valuation date	December 31, 2019	December 31, 2019
Experience study	5-year period ended	5-year period ended
	December 31, 2015	December 31, 2015
Actuarial cost method	Individual entry age	Individual entry age
Actuarial assumptions:		
Investment rate of return	7.20%	7.20%
Wage inflation	3.25%	3.25%

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

#### E. Actuarial Assumptions – OPERS (Continued)

	OPERS	OPERS
	Traditional Plan	Combined Plan
Projected salary increases,		
including 3.25% wage inflation	3.25 to 10.75%	3.25 to 8.25%
COLA or Ad Hoc COLA:		
Pre-Jan 7, 2013 retirees	3.00% Simple	3.00% Simple
Post-Jan 7, 2013 retirees	1.40% Simple through 2020	1.40% Simple though 2020
	then 2.15% Simple	then 2.15% Simple

OPERS conducts an experience study every five years in accordance with Ohio Revised Code Section 145.22. The study for the five-year period ended December 31, 2015 and methods and assumptions were approved and adopted by the OPERS Board of Trustees.

Mortality rates were based on the RP-2014 Health Annuitant Mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010.

The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables were determined by applying the MP-2015 Mortality Improvement Scale to the above described tables.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2019, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional plan, the defined benefit component of the Combined plan and the annuitized accounts of the Member-Directed plan. The money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for changing amounts actually invested for the Defined Benefit portfolio was 17.2% for 2019.

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

#### E. Actuarial Assumptions – OPERS (Continued)

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2019 and the long-term expected real rates of return:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed income	25.00%	1.83%
Domestic equities	19.00	5.75
Real estate	10.00	5.20
Private equity	12.00	10.70
International equities	21.00	7.66
Other investments	13.00	4.98
Total	100.00%	5.61%

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**Discount Rate** The discount rate used to measure the total pension liability (asset) for measurement year 2019 was 7.2%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 7.2%, as well as what the City's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (6.2%) or one-percentage-point higher (8.2%) than the current rate:

	1% Decrease (6.2%)	Discount Rate (7.2%)	1% Increase (8.2%)
City's Proportionate Share of the Net Pension Liability – Traditional	\$ 19,492,635	\$ 11,818,564	\$ 4,919,798
City's Proportionate Share of the Net Pension Asset – Combined	\$ 53,929	\$ 89,248	\$ 114,706

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

#### E. Actuarial Assumptions – OPERS (Continued)

#### Changes Between Measurement Date and Report Date

Subsequent to December 31, 2019, the global economy was impacted by the COVID-19 pandemic and market volatility increased significantly. It is likely that 2020 investment market conditions and other economic factors will be negatively impacted; however, the overall impact on the OPERS investment portfolio and funding position is unknown at this time.

#### F. Actuarial Assumptions – OP&F

OP&F's total pension liability as of December 31, 2019 is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2019, are presented below:

Actuarial cost method	Entry age normal
Investment rate of return	8.00%
Projected salary increases	3.75% - 10.50%
Payroll	increases 3.25%
Inflation assumptions	2.75%
Cost of living adjustments	2.20% and 3.00% simple

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
78 and up	115%	120%

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

#### F. Actuarial Assumptions – OP&F (Continued)

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The actuarial assumptions used in the valuation are based on the results of a five-year experience review covering the period 2012-2016. The experience study was performed by OP&F's prior actuary and the assumptions were effective with the January 1, 2017 valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2019 are summarized below:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return**
Cash and cash equivalents	0.00%	1.00%
Domestic equity	16.00	5.40
International equity	16.00	5.80
Private markets	8.00	8.00
Core fixed income*	23.00	2.70
High yield fixed income	7.00	4.70
Private credit	5.00	5.50
U.S. inflation linked bonds*	17.00	2.50
Midstream energy infrastructure	8.00	6.60
Real assets	8.00	7.40
Private real estate	12.00	6.40
*Levered 2x		
**Numbers are net of expected inflation		
Note: Assumptions are geometric		

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 14: Defined Benefit Pension Plans (Continued)

#### F. Actuarial Assumptions – OP&F (Continued)

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** The total pension liability was calculated using the discount rate of 8.00%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00%), or one percentage point higher (9.00%) than the current rate.

	1% Decrease	Discount Rate	1% Increase
	 (7.00%)	 (8.00%)	(9.00%)
City's Proportionate Share			
of the Net Pension Liability	\$ 22,744,448	\$ 16,410,545	\$ 11,112,868

#### **Changes Between Measurement Date and Report Date**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of OP&F, including the fair value of OP&S's investment portfolio. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that may be recognized in subsequent periods cannot be determined with half of the fiscal year remaining. In addition, the impact on the OP&F's future operation costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 15: Postemployment Benefits

#### A. Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – OPERS is a cost-sharing, multiple-employer public employee retirement system comprised of three separate pension plans: the Traditional plan, a defined benefit plan; the Combined plan, a combination defined benefit/defined contribution plan; and the Member-Directed plan, a defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional pension and the Combined plans. This trust is also used to fund health care for Member-Directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the Traditional pension and Combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an OPEB as described in GASB Statement 75. See OPERS' Annual Report referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2020, state and local employers contributed at a rate of 14% of earnable salary. This is the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional plan and Combined plan was 0% for 2020. The portion of employer contributions allocated to health care for members in the Member-Directed plan was 4% during 2020.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### **Note 15: Postemployment Benefits (Continued)**

#### A. Plan Description – Ohio Public Employees Retirement System (OPERS) (continued)

The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution for OPERS postemployment health care benefits was \$3,728 for 2020.

#### B. Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – the City's full-time police and fire participate in the OP&F retiree health care stipend program, a cost-sharing, multiple-employer defined benefit OPEB plan that provides various levels of health care to eligible benefit recipients and their eligible dependents.

On Jan. 1, 2019, OP&F changed the way it supports retiree health care. A stipend-based health care model has replaced the self-insured group health care plan that had been in place. OP&F has contracted with a vendor who can assist eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5% of covered payroll for police and 24.0% of covered payroll for fire. The Ohio Revised Code states that the employer contribution may not exceed 19.5% of covered payroll for police and 24.0% for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 15: Postemployment Benefits (Continued)

#### B. Plan Description – Ohio Police & Fire Pension Fund (OP&F) (Continued)

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2020, the portion of employer contributions allocated to health care was 0.5% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$30,975 for 2020. Of this amount, \$4,393 is reported as intergovernmental payable at December 31, 2020.

# C. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability for OPERS as of December 31, 2020, was measured as of December 31, 2019. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. OP&F's total OPEB liability was measured as of December 31, 2019, and was determined by rolling forward the total OPEB liability as of January 1, 2019, to December 31, 2019. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	-	OPERS	OP&F	Total
Proportion of the Net OPEB Liability Prior Measurement Date		0.059692%	0.248847%	
Proportion of the Net OPEB Liability Current Measurement Date		0.057648%	<u>0.243605%</u>	
Change in Proportionate Share		(0.002044%)	(0.005242%)	
Proportionate Share of the Net OPEB Liability	\$	7,962,675	\$ 2,406,266	\$ 10,368,941
OPEB Expense	\$	930,606	\$ 242,119	\$ 1,172,725

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 15: Postemployment Benefits (Continued)

# C. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

At December 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		OPERS	 OP&F	_	Total
<b>Deferred Outflow of Resources</b>					
City Contributions Subsequent to					
the Measurement Date	\$	3,728	\$ 30,975	\$	34,703
Difference Between Expected and					
Actual Experience		214	0		214
Differences in Employer Contributions					
and Change in Proportionate Share		80,399	100,469		180,868
Change in Assumptions		1,260,407	 1,406,796	_	2,667,203
Total Deferred Outflow of Resources	\$	1,344,748	\$ 1,538,240	\$ _	2,882,988
Deferred Inflow of Resources					
Difference Between Expected and					
Actual Experience	\$	728,224	\$ 258,771	\$	986,995
Change in Assumptions		0	512,812		512,812
Differences in Employer Contributions					
and Change in Proportionate Share		160,877	121,413		282,290
Net Difference Between Projected and					
Actual Earnings on OPEB Plan					
Investments	_	405,457	 110,728	_	516,185
Total Deferred Inflow of Resources	\$	1,294,558	\$ 1,003,724	\$ _	2,298,282

The \$34,703 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	 OPERS	OP&F	Total
Fiscal Year Ending December 31:			
2021	\$ 187,100 \$	90,802 \$	277,902
2022	32,298	90,801	123,099
2023	320	113,514	113,834
2024	(173,256)	77,705	(95,551)
2025	0	87,690	87,690
2026-2027	 0	43,029	43,029
	\$ 46,462 \$	503,541 \$	550,003

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 15: Postemployment Benefits (Continued)

# C. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

*Changes Between the Measurement Date and the Reporting Date* On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and pre-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022, and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for pre-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are expected to decrease the associated OPEB liability.

Subsequent to December 31, 2019, the global economy was impacted by the COVID-19 pandemic and market volatility increased significantly. It is likely that 2020 investment market conditions and other economic factors will be negatively impacted; however, the overall impact on the OPERS investment portfolio and funding position is unknown at this time.

#### D. Actuarial Assumptions – OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability for the measurement period December 31, 2019 was determined using the following actuarial assumptions that follow.

	Assumptions
Valuation date	December 31, 2018
Rolled-forward measurement date	December 31, 2019
Experience study	5-year period ended December 31, 2015
Actuarial cost method	Individual entry age normal
Projected salary increases,	
including 3.25% wage inflation	3.25 to 10.75%
Projected payroll/active	
member increase	3.25% per year
Investment rate of return	6.00%
Municipal bond rate	2.75%
Single discount rate of return	3.16%
Health care cost trend	Initial 10.5% to 3.5% ultimate in 2030

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### Note 15: Postemployment Benefits (Continued)

#### D. Actuarial Assumptions – OPERS (Continued)

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively.

Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the previous described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2019, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional pension plan, Combined plan and Member-Directed plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was 19.7% for 2019.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit.

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 15: Postemployment Benefits (Continued)

#### D. Actuarial Assumptions – OPERS (Continued)

The table below displays the Board-approved asset allocation policy for 2019 and the long-term expected real rates of return:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed income	36.00%	1.53%
Domestic equities	21.00	5.75
Real estate	6.00	5.69
International equities	23.00	7.66
Other investments	14.00	4.90
Total	100.00%	4.55%

**Discount Rate** A single discount rate of 3.16% was used to measure the OPEB liability on the measurement date of December 31, 2019. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 2.75% for the measurement date of December 31, 2019. The projection of cash flows used to determine this single discount rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.16%, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.16%) or one-percentagepoint higher (4.16%) than the current rate:

		1% Decrease		Discount Rate		1% Increase
	-	(2.16%)	_	(3.16%)	_	(4.16%)
City's Proportionate Share of the						
Net OPEB Liability	\$	10,420,438	\$	7,962,675	\$	5,994,807

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

#### **Note 15: Postemployment Benefits (Continued)**

#### D. Actuarial Assumptions – OPERS (Continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2020 is 10.5%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries' project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.5% in the most recent valuation.

The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1% lower or 1% higher than the current rate.

	Cost Trend						
	1	% Decrease		Rate	_	1% Increase	
City's Proportionate Share of the							
Net OPEB Liability	\$	7,727,704	\$	7,962,675	\$	8,194,652	

Assumption Changes Since the Prior Measurement Date Municipal bond rate changed from 3.71% to 2.75% and the single discount rate changed from 3.96% to 3.16%. The health care cost trend rate changed from 10% initial, 3.25%, ultimate in 2029 to 10.5% initial, 3.5% ultimate in 2030.

#### E. Actuarial Assumptions – OP&F

OP&F's total OPEB liability as of December 31, 2019, is based on the results of an actuarial valuation date of January 1, 2019, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Notes to Basic Financial Statements (Continued)

#### For the Year Ended December 31, 2020

#### Note 15: Postemployment Benefits (Continued)

#### E. Actuarial Assumptions – OP&F (Continued)

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below:

Actuarial cost method	Entry age normal
Investment rate of return	8.00%
Price inflation	2.75%
Salary increases, including price inflation	3.75% - 10.50%
Municipal bond index rate	
Prior measurement date	4.13%
Current measurement date	2.75%
Single equivalent interest rate, net of plan	
Investment expense, including price inflation	
Prior measurement date	4.66%
Current measurement date	3.56%

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
78 and up	115%	120%

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The actuarial assumptions used in the valuation are based on the results of a five-year experience review covering the period 2012-2016. The experience study was performed by OP&F's prior actuary and the assumptions were effective with the December 31, 2016 valuation.

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

#### Note 15: Postemployment Benefits (Continued)

#### E. Actuarial Assumptions – OP&F (Continued)

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2019, are summarized below:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return**
Cash and cash equivalents	0.00%	1.00%
Domestic equity	16.00	5.40
International equity	16.00	5.80
Private markets	8.00	8.00
Core fixed income*	23.00	2.70
High yield fixed income	7.00	4.70
Private credit	5.00	5.50
U.S. inflation linked bonds*	17.00	2.50
Midstream energy infrastructure	8.00	6.60
Real assets	8.00	7.40
Private real estate	12.00	6.40
*Levered 2x		
**Numbers are net of expected inflation.		
Note: Assumptions are geometric		

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** The total OPEB liability was calculated using the discount rate of 3.56%. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, OP&F's fiduciary net position was projected to be able to make all future benefit payment of current and inactive employees until 2034. After that time, the funding of benefit payments is uncertain. The discount rate is the single equivalent rate which results in the same present value as discounting future benefit payments funded on a pay-as-you go basis on the municipal bond 20-year index rate.

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

#### Note 15: Postemployment Benefits (Continued)

### E. Actuarial Assumptions – OP&F (Continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.56%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.56%), or one percentage point higher (4.56%) than the current rate.

	1% Decrease		Discount Rate		1% Increase
	(2.56%)	_	(3.56%)	-	(4.56%)
City's Proportionate Share					
of the Net OPEB Liability	\$ 2,983,615	\$	2,406,266	\$	1,926,530

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

Assumption Changes Since the Prior Measurement Date The single discount rate decreased from 4.66% to 3.56%.

*Changes Between the Measurement Date and the Reporting Date* On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and pre-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022, and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for pre-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are expected to decrease the associated OPEB liability.

#### Note 16: Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements, the Ohio Revised Code and City ordinances. Vacation leave is earned at rates which vary depending upon length of service and standard work week. Vacation accumulation is limited to two years. Vacation leave not used within two years is eliminated from the employee's leave balance. All accumulated unused vacation time is paid upon termination of employment.

Employees earn sick leave at the rate of 2.3 hours for every 40 hours worked, except for the fire division where employees earn 9.69 hours for every 168 hours worked. Sick leave accumulation is limited to 960 hours, except for the fire division where a maximum of 1,384 hours may be accumulated. City employees with two or more years of service are paid for their accumulated sick leave upon termination or retirement.

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

#### Note 17: Conduit Debt

### West Shore Unitarian Universalist Church

In October 2005, the City issued \$1,350,000 Economic Development Revenue Bonds, Series 2005 (Bonds) pursuant to a Loan Agreement dated October 3, 2005 between the City and the West Shore Unitarian Universalist Church (the "Borrower"). The Bonds were issued for the purpose of making a loan to the Borrower, an Ohio nonprofit corporation to acquire, construct, renovate, furnish, and equip an approximately 12,000 square foot area of the Borrower's facility at 20401 Hilliard Boulevard, Rocky River, which will be used by the Borrower, acting as the "West Shore Child Care Center" in its operation of day care and preschool facilities.

The Bond Service Charges payable from revenue assigned to secure such payment are not payable from other funds of the City whether raised by taxation or otherwise received. Accordingly, the Bonds are not reported as a liability of the City in the accompanying financial statements. The Bonds are payable in 240 monthly payments from November 1, 2005 through October 1, 2025 inclusive.

Description	_	Original Issue	Interest Rate	(	Outstanding 12/31/20	Date of Maturity
Economic Development Revenue Bonds, Series 2005	\$	1,350,000	2.51%	\$	142,565	October 1, 2025

The loan agreement provides for interest rate adjustments at five-year increments. The rate shown became effective October 1, 2020 and is effective until the loan matures on October 1, 2025.

### Note 18: Short Term Notes Payable

A summary of the notes transactions for the year ended December 31, 2020, follows:

	Balance 12/31/19	Issued	Retired	Balance 12/31/20
Governmental activities: Various Purpose Notes,				
Series 2019	\$ 6,750,000	\$ 0	\$ 6,750,000	\$ 0
Police Facility Project Notes,				
Series 2020	0	9,900,000	0	9,900,000
Premium on Series 2020 Notes	0	34,056	8,514	25,542
Total Notes Payable	\$ 6,750,000	\$ 9,934,056	\$ 6,758,514	\$ 9,925,542

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

#### Note 18: Short Term Notes Payable (Continued)

The various purpose notes were issued, via private sale, for the purpose of improving the new police facility and acquiring and equipping a new ladder fire truck. The notes were dated September 26, 2019 and were due on September 24, 2020 at an interest rate of 2%. The police facility project notes were issued, via private sale, for the purpose of retiring the 2019 various purpose notes and improving the new police facility. The notes are dated September 23, 2020 and are due on September 23, 2021 at an interest rate of 0.625%. The notes are bond anticipation notes, and are backed by the full faith and credit of the City. The note liability is reflected in the fund which received the proceeds.

### Note 19: Long-Term Obligations

The original issue date, interest rate, issue amount and date of maturity of each of the City's bonds and loans follows:

	Interest		Original	Date of
Debt Issue	Rate (%)	lss	ue Amount	Maturity
General Obligation Bonds				
2011 Municipal Court Facility Refunded	2.625-3.125	\$	2,835,000	December 1, 2022
2014 Civic Facility Improvements Refunded	3.00-3.50		4,640,000	December 1, 2024
2014 General Purpose Refunded	2.00-3.50		4,540,000	December 1, 2024
Special Assessment Bonds				
1998 Erosion Control (A)	5.10		605,000	December 1, 2023
2000 Erosion Control (B)	5.25-5.50		360,000	December 1, 2025
OPWC Loans				
Valley View Storm and Sanitary Sewer Improvemen	t 0.00		2,541,718	January 1, 2045
Hampton Road Storm and Sanitary Sewer Improvem	ent 0.00		3,268,413	July 1, 2045
Frazier Drive Sewer Improvement	0.00		2,891,803	July 1, 2046
Avalon Drive Sewer Improvement	0.00		4,196,825	July 1, 2048
Hampton Road and Lakeview Avenue Sewer	0.00		NA	Pending
2020 Rocky River Sewer Improvement	0.00		NA	Pending
OWDA Loans				
2000 Pump Station and Sewer Repair	4.64		328,239	July 1, 2020

NA - Amortized loan balance has not been determined.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

## Note 19: Long-Term Obligations (Continued)

The changes in long-term obligations during the year were as follows:

Governmental Activities	Outstanding 12/31/19		Additions	-	Reductions	Outstanding 12/31/20	Amount Due in One Year
General Obligation Bonds 2011 Municipal Court Facility Refunded \$ 2014 Civic Facility Improvements	525,000	\$	0	\$	230,000	\$ 295,000	\$ 235,000
Refunded 2014 General Purpose Refunded Unamortized Premium Total General Obligation Bonds	2,700,000 2,515,000 <u>310,684</u> <u>6,050,684</u>		0 0 0 0	-	505,000 480,000 <u>64,053</u> 1,279,053	2,195,000 2,035,000 <u>246,631</u> 4,771,631	525,000 485,000 0 1,245,000
Special Assessment Bonds 1998 Erosion Control (A) 2000 Erosion Control (B) Total Special Assessment Bonds	100,000 90,000 190,000		0 0	-	25,000 15,000 40,000	75,000 75,000 150,000	25,000 15,000 40,000
Ohio Public Works Commission (Ol Hampton Road and Lakeview Avenue Sewer Improvement	PWC) Loans* 224,165		0	-	0	224,165	0
Other Long-Term Obligations Compensated Absences Payable Asset Retirement Obligations Net Pension Liability OPEB Liability Total Other Long-Term Obligations	4,526,478 65,000 36,420,927 <u>9,650,617</u> 5 <u>50,663,022</u>		$1,815,449 \\ 0 \\ 0 \\ 311,142 \\ 2,126,591$	-	$1,615,089 \\ 0 \\ 8,796,176 \\ 0 \\ 10,411,265$	4,726,838 65,000 27,624,751 <u>9,961,759</u> 42,378,348	1,966,775 0 0 1,966,775
Total Governmental Activities\$	57,127,871	\$	2,126,591	\$	11,730,318	\$ 47,524,144	\$ 3,251,775
Business-Type Activities							
Ohio Water Development Authority2000 Pump Station and Sewer Repair\$	26,183	* \$	0	\$	26,183	\$ 0	\$ 0
<b>Ohio Public Works Commission</b> (Ol Valley View Storm and Sanitary	,						
Sewer Improvement Hampton Road Storm and Sanitary	2,118,098		0		42,362	2,075,736	84,724
Sewer Improvement Frazier Drive Sewer Improvement	2,778,151 2,554,426		0 0		54,474 48,197	2,723,677 2,506,229	108,947 96,393
Avalon Drive Sewer Improvement 2020 Rocky River Sewer	3,986,981		0		69,946	3,917,035	139,894
Improvement Hampton Road and Lakeview	0		12,775		0	12,775	0
Avenue Sewer Improvement	4,212,122		2,221	-	0	4,214,343	0
Total OPWC Loans	15,649,778		14,996	-	214,979	15,449,795	429,958

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

### Note 19: Long-Term Obligations (Continued)

	Outstanding 12/31/19	Additions	Reductions	Outstanding 12/31/20	Amount Due in One Year
Business-Type Activities (Continued)					
Other Long-Term Obligations					
Compensated Absences Payable	125,325	59,701	65,285	119,741	38,911
Net Pension Liability	868,119	0	263,761	604,358	0
OPEB Liability	397,966	9,216	0	407,182	0
Total Other Long-Term Obligation	<u>1,391,410</u>	68,917	329,046	1,131,281	38,911
Total Business-Type Activities \$	17,067,371	\$ 83,913	\$ 570,208	\$ 16,581,076	\$ 468,869

\*- Long-term obligation is a direct borrowings

General Purpose and General Purpose Refunded General Obligation Bonds will be paid from property taxes and money transferred to the Debt Service Fund. Municipal Court Facility Refunded General Obligation Bonds will be paid from the Municipal Court Capital Improvement Fund.

The special assessment bonds will be paid from the proceeds of special assessments levied against benefited property owners. In the event that property owners fail to make their special assessment payments, the City is responsible for providing the resources to meet the annual principal and interest payments.

Compensated absences will be paid from the General Fund, the Recreation Center, Office on Aging, Refuse and Recycling, Motor Vehicle License Tax, and Street Construction and Repair Special Revenue Funds, and the Sanitary Sewer Enterprise Fund.

Net pension and OPEB liabilities will generally be paid from the General Fund, the Recreation Center, Office on Aging, Refuse and Recycling, Fire Levy, Police Levy, Motor Vehicle License Tax, and Street Construction and Repair Special Revenue Funds, and the Sanitary Sewer Enterprise Fund.

In 2016, OWDA provided the City with an interest buy-down for the 2000 Pump Station and Sewer Repair loan, which resulted in a reduced interest rate of 1.64%. In 2020, the City paid off this debt.

During 2009, the City obtained an OPWC interest-free loan for the Valley View Storm and Sanitary Sewer Improvements to be repaid in semi-annual principal payments of \$42,362 for 30 years beginning January 1, 2015. Also during 2009, the City obtained an OPWC interest-free loan for the Hampton Road Storm and Sanitary Sewer Improvements to be repaid in semi-annual principal payments of \$54,474 for 30 years beginning July 1, 2015.

During 2010, the City obtained an OPWC interest-free loan for the Frazier Drive Storm and Sanitary Sewer Improvements. This loan is to be repaid in semi-annual principal payments of \$48,197 for 30 years beginning July 1, 2016.

During 2016, the City obtained an OPWC interest-free loan for the Avalon Drive Sewer Improvements. This loan is to be repaid in semi-annual principal payments of \$69,946 for 30 years beginning July 1, 2018.

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

### Note 19: Long-Term Obligations (Continued)

During 2016, the City obtained an OPWC interest-free loan for the Hampton Road and Lakeview Avenue Sewer Improvements. OPWC has authorized this loan up to \$5,562,400. The loan proceeds in the long-term obligations table represent monies drawn against this loan through December 31, 2020, and as a result, the debt maturity schedule below does not reflect any amount for principal. When the loan is finalized, the principal will be included below.

During 2020, the City obtained an OPWC interest-free loan for the 2020 Rocky River Sewer Improvements. OPWC has authorized this loan up to \$4,399,100. The loan proceeds in the long-term obligations table represent monies drawn against this loan through December 31, 2020, and as a result, the debt maturity schedule below does not reflect any amount for principal. When the loan is finalized, the principal will be included below.

The City's outstanding OPWC loans from direct borrowings contain provisions that in the event of default (1) OPWC may apply late fees of 8% per year, (2) loans more than 60 days late will be turned over to the Attorney General's office for collection, and as provided by law, OPWC may require that such payment be taken from the City's share of the county undivided local government fund, and (3) the outstanding amounts shall, at OPWC's option, become immediately due and payable.

During 2020, as a response to COVID-19, OPWC made the decision to defer the July 2020 loan payment for six months. The amortization schedules were adjusted to push back all payments six months. Borrowers have the option to make a double-payment in January 2021 or use the modified amortization schedule.

The City's overall legal debt margin was \$78,833,416 at December 31, 2020. Principal and interest requirements to retire long-term obligations outstanding at December 31, 2020, are as follows:

						Governn	nent	al Activitie	s			
		General C	blig	ation Bond	ls	Special As	sess	ment Bond	ls	r	Гota	1
		Principal	_	Interest		Principal		Interest		Principal	_	Interest
2021	\$	1,245,000	\$	150,913	\$	40,000	\$	7,950	\$	1,285,000	\$	158,863
2022		1,095,000		114,575		40,000		5,850		1,135,000		120,425
2023		1,070,000		76,475		40,000		3,750		1,110,000		80,225
2024		1,115,000		39,025		15,000		1,650		1,130,000		40,675
2025		0	-	0		15,000		825		15,000		825
Total	\$	4,525,000	\$	380,988	\$	150,000	\$	20,025	\$	4,675,000	\$	401,013
				Busines		~ I						
				Activ		8						
				OPV		<u> </u>						
				Prine	-							
2021					29,9							
2022					29,9							
2023					29,9							
2024					29,9							
2025	~				29,9							
2026-203				,	49,7							
2031-203				,	49,7							
2036-204	~			,	49,7							
2041-204				,	07,4							
2046-204	ð				16,0							
Total				\$	.22,0	<u>)//</u>						

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

### Note 20: Jointly Governed Organizations

### A. West Shore Council of Governments

The West Shore Council of Governments (the "West Shore Council") was organized pursuant to the Ohio Revised Code Section 167.01 by the Ohio cities of Rocky River, Bay Village, Fairview Park, Lakewood, North Olmsted, and Westlake. The West Shore Council was formed to foster cooperation between members in the areas of public health, welfare, police protection, fire protection, and regional development. The West Shore Council oversees both the West Shore Hazardous Materials Committee which provides hazardous material handling training, protection, and assistance and the West Shore Enforcement Bureau which provides SWAT Team training, protection, and assistance.

The West Shore Council is governed by a board comprised of one member from each member city. The board exercises control over the operation of the West Shore Council including budgeting, appropriating, contracting, and administration. The West Shore Council board adopts an annual budget governing its activities for that year. Each city's degree of control is limited to its representation on the board. In 2020, the City contributed \$47,886 to the West Shore Council.

Financial information for the West Shore Council may be obtained from the Fiscal Officer, West Shore Council of Governments, in care of City of Bay Village, 350 Dover Center Road, Bay Village, Ohio 44140.

### B. Tri-City Park Council of Governments

The Tri-City Park Council of Governments (the "Tri-City Park") was organized pursuant to the Ohio Revised Code Section 167.01 by the Ohio cities of Rocky River, Fairview Park, and Westlake. Tri-City Park was formed to operate a public park to which residents of all member cities have access and which is bordered by all member cities. Tri-City Park is governed by a board comprised of one member from each member city. The board exercises control over the operation of Tri-City Park including budgeting, appropriating, contracting, and administration. The Tri-City Park board adopts an annual budget governing its activities for that year. Each city's degree of control is limited to its representation on the board. In 2020, the City made contributions of \$18,000 to the Tri-City Park.

Financial information for Tri-City Park may be obtained from the Director of Finance, City of Rocky River, 21012 Hilliard Boulevard, Rocky River, Ohio 44116, who serves as fiscal agent.

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

### Note 20: Jointly Governed Organizations (Continued)

### C. S.A.F.E. Council of Governments

The Safe Air for the Environment Council of Governments (the "S.A.F.E. Council") was organized pursuant to the Ohio Revised Code Section 167.01 by the Ohio cities of Rocky River, Bay Village, Fairview Park, and Westlake. The S.A.F.E. Council was formed to oppose and to monitor changes to air traffic patterns of flights from nearby Cleveland Hopkins International Airport.

The S.A.F.E. Council is governed by a board comprised of one member from each member city. The board exercises control over the operation of the S.A.F.E. Council including budgeting, appropriating, contracting, and administration. The S.A.F.E. Council board adopts an annual budget governing its activities for that year. Each city's degree of control is limited to its representation on the board. In 2020, the City made no contributions to the S.A.F.E. Council.

Financial information for the S.A.F.E. Council may be obtained from the Director of Finance, City of Rocky River, 21012 Hilliard Boulevard, Rocky River, Ohio 44116, who serves as fiscal agent.

### D. Suburban Water Regional Council of Governments

The Suburban Water Regional Council of Governments (the "Water Council") was organized in 2003 pursuant to the Ohio Revised Code Section 167.01 by the political subdivisions to which the City of Cleveland, Ohio sells water, either by direct service to residents or on a bulk basis. The Water Council was formed to represent such political subdivisions in communications, understandings, uniform approaches, and exchange of information between the members of the Water Council and the City of Cleveland, Ohio.

The Water Council is governed by a Board of Trustees elected from each of nine member groups defined in the organizing agreement. The Mayor represents the City and is eligible to be elected to the Board of Trustees of the Water Council. The City made no contributions to the Water Council in 2020. The organizing agreement provides for the assessment of dues to members; however, no dues have been assessed since the inception of the Water Council.

The fiscal information of the Water Council may be obtained through the office of the Executive Secretary of the Cuyahoga County Mayors and Managers Association located at 10107 Brecksville Road, Brecksville, Ohio 44141, who serves as the fiscal agent.

Notes to Basic Financial Statements (Continued)

## For the Year Ended December 31, 2020

### Note 20: Jointly Governed Organizations (Continued)

### E. Regional Council of Governments

The Regional Council of Governments (the "Regional Council") was organized in 1971 pursuant to Ohio Revised Code Section 167.01 by 38 municipalities. At that time, the Regional Council formed the Regional Income Tax Agency (RITA) whose purpose is to administer municipal income tax collection and enforcement for member communities. The City joined the Regional Council to obtain the services of RITA effective January 1, 2016.

The Regional Council is governed by officers elected to annual terms by designated delegates of its member communities. In addition, RITA is governed by a Board of Trustees elected to staggered and varied terms by designated delegates of the Regional Council. The Director of Finance is the City's appointed delegate to the Regional Council. During 2020, the City contributed \$384,583 to the Regional Council for RITA services. Financial information for the Regional Council may be obtained from the Executive Director of RITA at 10107 Brecksville Road, Brecksville, Ohio 44141 or www.ritaohio.com.

### F. Northeast Ohio Public Energy Council

The City is a member of the Northeast Ohio Public Energy Council (NOPEC). Organized in 2000 pursuant to Ohio Revised Code Section 167.01, NOPEC was formed to serve as a vehicle for member communities to proceed jointly with aggregation programs for the purchase of electricity and natural gas on behalf of member communities residents'. NOPEC has approximately 240 member communities (including municipal corporations, townships, and counties, all of which are political subdivisions of the State of Ohio) from 19 counties.

NOPEC is governed by a General Assembly, made up of one representative from each member community. The representatives from each county elect persons to serve on the 13 member NOPEC Board of Directors. The Board oversees and manages both NOPEC and the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. During 2020, the City made no contributions to NOPEC.

Financial information can be obtained by contacting NOPEC, 31360 Solon Road, Suite 33, Solon, Ohio 44139.

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

#### Note 21: Contingent Liabilities

#### Grants

The City has received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2020.

### Litigation

During the normal course of business, the City is subject to occasional legal proceedings, claims, and contract disputes. In the opinion of management, the eventual outcome of any current proceedings and claims against the City will not materially affect its financial condition or operations.

### Note 22: Interfund Activity

#### A. Transfers

The transfers among City funds were made to provide additional resources for current operations and for the payment of debt. The General Fund made the following transfers during the year ended December 31, 2020:

Transfer to

General Obligation Bond Retirement	\$ 910,000
Capital Improvement	200,000
Non-Major Governmental Funds	5,860,000
Total Transfers	\$ 6,970,000

The General Obligation Bond Retirement Fund made the following transfers during the year ended December 31, 2020:

Transfer to	
Capital Improvement	\$ 6,119,325
Non-Major Governmental Funds	764,925
Total Transfers	\$ 6,884,250

The transfers from the General Obligation Bond Retirement Fund were for the repayment of general obligation bond anticipation notes and related interest. In addition to the transfers noted above, the City had a transfer of \$4,027,750 from business-type activities to governmental activities related to infrastructure being put into service from construction in progress. See Note 10 for additional information.

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

### Note 22: Interfund Activity (Continued)

#### **B.** Interfund Balances

As of December 31, 2020, interfund balances were as follows:

		Rec	vable	_	Payable			
			Advance to				Advance from	
	_	Interfund		Other Funds	_	Interfund		Other Funds
Governmental Activities:								
General Fund	\$	260,000	\$	250,000	\$	0	\$	0
Non-Major Governmental Funds	_	0		0	_	260,000		250,000
Total Governmental Activities	\$	260,000	\$	250,000	\$	260,000	\$	250,000

Interfund balances are expected to be repaid within one year. The General Fund loaned the Recreation Fund operating monies that will be paid back in future years.

### Note 23: Accountability and Compliance

#### A. Accountability

There are deficits in the Coronavirus Relief Special Revenue Fund and General Obligation Bond Retirement Debt Service Fund of \$258,461 and \$5,702,540, respectively, caused by the application of accounting principles generally accepted in the United States of America to the funds. The General Fund is liable for any deficit in the funds and provides transfers when cash is required, not when accruals occur.

### B. Compliance

The following funds had expenditures plus encumbrances in excess of appropriations, contrary to Ohio Revised Code Section 5705.41.

Fund	Appropriations Plus Prior Year Encumbrances	Expenditures Plus Encumbrances	Excess
General Fund Advances	\$ -	\$ 260,000	\$ (260,000)
Coronavirus Relief Fund General Government Other Expenditures	\$ 49,771	\$ 59,771	\$ (10,000)

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

### Note 23: Accountability and Compliance (continued)

#### **B.** Compliance (continued)

The following funds had original appropriations exceeding estimated resources and one fund had final appropriations exceeding estimated resources. Ohio Revised Code Section 5705.39 provides, in part, that total appropriations from each fund shall not exceed the total estimated resources (estimated resources plus unencumbered fund balances).

	Estimated Resources	Appropriations	Variance
Fund			
General			
Original Budget	\$ 25,708,993	\$ 26,293,845	\$ (584,852)
Office on Aging Fund			
Original Budget	1,278,745	1,364,122	(85,377)
Recreation Center Fund			
Original Fund	3,420,836	3,630,234	(209,398)
Final Budget	3,557,727	3,630,234	(72,507)
Motor Vehicle License Tax Fund	- ) )	- , , -	
Original Budget	633,606	818,048	(184,442)
Indigent Drive Alcohol Monitoring Fund	41.054	15.000	
Original Budget	41,254	45,000	(3,746)
General Obligation Bond Retirement Fund			
Original Budget	1,962,139	8,036,800	(6,074,661)
Equipment Replacement Fund			
Original Budget	3,289,753	3,385,353	(95,600)
6	-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-,,	(,,-)
Municipal Court Capital Improvement Fund	-10.001		
Original Budget	710,386	985,578	(275,192)

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

#### Note 24: Significant Commitments

### A. Contracts

At December 31, 2020, the City's significant contractual commitments consisted of:

		Contract		Amount	Remaining
Project	_	Amount	_	Paid	on Contract
Professional Services	\$	55,000	\$	0	\$ 55,000
Building Construction, Maintenance and Repair		7,614,970		6,252,136	1,362,834
Equipment, Vehicle, Computer Purchases and Repair		558,364		177,623	380,741
Sanitary and Storm Sewer Projects		2,749,270		1,298,511	1,450,759
Road and Sidewalk Improvement		6,907,286		5,447,793	1,459,493
Parks, Recreation Equipment and Facilities	_	3,366,437	_	681,170	2,685,267
Total	\$ _	21,251,327	\$	13,857,233	\$ 7,394,094

The amounts captioned "Remaining on Contract" are encumbered as of the end of the year.

#### **B.** Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control.

At year-end, the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

General Fund	\$ 255,152
Capital Improvement Fund	3,983,499
Other Governmental Funds	624,659
Total Governmental	\$ 4,863,310

#### Note 25: Operating Leases

In August 2006, the City entered into a 15-year lease agreement with Beachcliff Properties L.P. to lease a parking structure at the Beachcliff Market Square to provide free public parking in the downtown retail district. The total rental expense for year ended December 31, 2020 was \$20,000. The lease expired on December 31, 2020 and was not renewed.

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

#### Note 26: Related Organization

The Rocky River Community Improvement Corporation (CIC) was organized pursuant to the Ohio Revised Code Chapter 1724 in October 2002. The CIC was formed to advance, encourage and promote development of the City by acting as the designated agency of the City for such purposes in accordance with the Ohio Revised Code Section 1724.10.

The CIC is a body politic, separate from the City, which may act as an individual entity to carry out the powers conferred upon it by the general laws of the State of Ohio. The corporate code of regulations provides for a Board of Directors comprised of the Mayor; the members of City Council and the Directors of Community and Economic Development and Finance of the City. The Director of Finance serves as CIC Treasurer. The CIC has neither applied nor qualified for a tax-exemption pursuant to any section of the Internal Revenue Code.

At December 31, 2020, the CIC has no assets or liabilities. The CIC has had no financial activity since 2005.

### Note 27: Municipal Utility Districts

In 2008, the City entered into a 30-year agreement with 13 other cities in Cuyahoga and Lorain Counties to create and provide for the operation of a Municipal Utility District (District) for the purpose of facilitating new or expanded growth for commercial or economic development. The District is known as the Nagel-Interstate 90 Municipal Utility District and consists of about 791 acres in the City of Avon, Lorain County, Ohio.

The agreement provides that for any business relocating to the District from the City, the City of Avon will 1) limit real estate tax abatements; 2) not provide any income tax abatements; and 3) with certain limitations, share income taxes. The agreement does not provide for a financial contribution by the City.

In 2012, the City entered into a 20-year agreement with the City of Cleveland to create a Municipal Utility District (District) to facilitate new or expanded growth for commercial or economic development for the residents of each city and the State of Ohio. The District is known as the Cleveland – Rocky River Municipal Utility District, the territorial boundaries of which are the combined total area of the two cities.

The agreement provides that for any business relocating to the District from the City of Cleveland and the City will 1) limit new industrial or commercial real estate tax abatement; 2) not provide any income tax abatement; and 3) with certain limitations, share income taxes. The agreement does not provide for a financial contribution by the City.

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

#### Note 28: Solid Waste Transfer Station

The City operates a solid waste transfer station at 22401 Lake Road. The transfer station has been in operation since 1995 and is used by residents and businesses to dispose of solid waste which is then transported to a commercial landfill outside the City.

In accordance Ohio Environmental Protection Agency regulations promulgated in the Ohio Administrative Code, the City annually provides the required financial assurance through the local government financial test for final closure of the transfer station. Since the initiation of said regulations, the City completed the local government financial test and met the required financial assurances.

As of December 31, 2020, management's estimate of the final closure cost of the transfer station is \$29,086.

When using the local government financial test mechanism, the Ohio Environmental Protection Agency does not require a liability to be recognized provided the City meets the requirements of the financial test. Further, the City has no plans to close or move the facility. Therefore, no liability is recognized (actual or contingent) in the accompanying financial statements, for the cost to perform and complete transfer station closure activities.

### Note 29: COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. The City's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the City's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated. In 2020, the City received \$1,650,858 in COVID relief funding. Additional funding will be available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

#### Note 30: Asset Retirement Obligations

Ohio Administrative Code Section 1301-7-9 requires a City classified as an "owner" or "operator," to remove from the ground any underground storage tank (UST) that is not in use for a year or more. A permit must first be obtained for that year it is not being used. Once the UST is removed, the soil in the UST cavity and excavated material must be tested for contamination. This asset retirement obligation (ARO) of \$65,000 associated with the City's underground storage tanks was estimated by the City engineer. The remaining useful lives of the USTs is 0 years. The City maintains insurance coverage to address its exposure to the risks related to the operation of the underground storage tanks which protects the City according to the terms and definitions of the policy.

Notes to Basic Financial Statements (Continued)

### For the Year Ended December 31, 2020

#### Note 30: Asset Retirement Obligations (Continued)

Ohio Revised Code Section 6111.44 requires the City to submit any changes to their sewage system to the Ohio Environmental Protection Agency (the "Ohio EPA") for approval. Any changes to the sewage system would be approved through a permit for a new plan that would take the place of the retired asset and would include a plan for the proper abandonment of the current sanitary sewer pump stations. Through this review process, the City would be responsible to address any public safety issues associated with their sanitary sewer pump stations. At this time, the City is unable to reasonably estimate the liability to abandon the current sanitary sewer pump stations without the required permit from the Ohio EPA.

## **Required Supplementary Information**

Schedule of the City's Proportionate Share of the Net Pension Liability Ohio Public Employee Retirement System – Traditional Plan

### For the Last Seven Years (1)

		2020	2019	2018	2017	2016
City's Proportion of the Net Pension Liability	_	0.059793%	0.061985%	0.059858%	0.057764%	0.057848%
City's Proportionate Share of the Net Pension Liability	\$	11,818,564 \$	16,976,555 \$	9,390,498 \$	13,117,249 \$	10,020,072
City's Covered Payroll	\$	8,453,929 \$	8,233,828 \$	7,914,791 \$	7,688,298 \$	7,203,524
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll		139.80%	206.18%	118.64%	170.61%	139.10%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		82.17%	74.70%	84.66%	77.25%	81.08%
		2015	2014			
City's Proportion of the Net Pension Liability	-	0.031106%	0.035697%			
City's Proportionate Share of the Net Pension Liability	\$	7,113,422 \$	6,952,753			
City's Covered Payroll	\$	6,876,663 \$	7,852,692			
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll		103.44%	88.54%			
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		86.45%	86.36%			

(1) Information prior to 2014 is not available. Amounts presented for each year were determined as of the City's measurement date which is December 31 of the prior year.

## Required Supplementary Information

Schedule of the City's Proportionate Share of the Net Pension Asset Ohio Public Employee Retirement System – Combined Plan

### For the Last Seven Years (1)

		2020	2019	2018	2017	2016
City's Proportion of the Net Pension Asset	-	0.042801%	0.040066%	0.034861%	0.031672%	0.031106%
City's Proportionate Share of the Net Pension Asset	\$	89,248 \$	44,803 \$	47,455	\$ 17,626 \$	15,137
City's Covered Payroll	\$	192,529 \$	168,593 \$	142,748	\$ 127,053 \$	112,704
City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll		46.36%	26.57%	33.24%	13.87%	13.43%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset		145.28%	126.64%	137.28%	116.55%	116.90%
	_	2015	2014			
City's Proportion of the Net Pension Asset		0.035697%	0.035697%			
City's Proportionate Share of the Net Pension Asset	\$	13,744 \$	3,746			
City's Covered Payroll	\$	120,542 \$	122,864			
City's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll		11.40%	3.05%			
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset		114.83%	104.56%			

(1) Information prior to 2014 is not available. Amounts presented for each year were determined as of the City's measurement date which is December 31 of the prior year.

Required Supplementary Information Schedule of the City's Proportionate Share of the Net Pension Liability Ohio Police and Fire Pension Fund

### For the Last Seven Years (1)

	_	2020	2019	2018	2017	2016
City's Proportion of the Net Pension Liability		0.243605%	0.248847%	0.251282%	0.247857%	0.253444%
City's Proportionate Share of the Net Pension Liability	\$	16,410,547 \$	20,312,491 \$	15,422,311 \$	15,699,015 \$	16,304,230
City's Covered Payroll	\$	5,822,994 \$	5,678,025 \$	5,496,825 \$	5,454,476 \$	5,123,147
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll		281.82%	357.74%	280.57%	287.82%	318.25%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		69.89%	63.07%	70.91%	68.36%	66.77%
		2015	2014			
City's Proportion of the Net Pension Liability		0.256817%	0.256817%			
City's Proportionate Share of the Net Pension Liability	\$	13,304,187 \$	12,507,789			
City's Covered Payroll	\$	5,095,764 \$	5,067,831			
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll		261.08%	246.81%			
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		71.71%	73.00%			

(1) Information prior to 2014 is not available. Amounts presented for each year were determined as of the City's measurement date which is December 31 of the prior year.

## Required Supplementary Information Schedule of the City Pension Contributions Ohio Public Employee Retirement System – Traditional Plan

### For the Last Ten Years

	_	2020	2019	2018	2017	2016
Contractually-Required Contribution	\$	1,142,259 \$	1,183,550 \$	\$ 1,152,736	\$ 1,028,923	\$ 922,596
Contributions in Relation to the Contractually-Required Contribution		(1,142,259)	(1,183,550)	(1,152,736)	(1,028,923)	(922,596)
Contribution Deficiency (Excess)	\$	0 \$	0 \$	<u> </u>	\$0	\$0
City Covered Payroll	\$	8,158,993 \$	8,453,929 \$	\$ 8,233,828	\$ 7,914,791	\$ 7,688,298
Contributions as a Percentage of Covered Payroll		14.00%	14.00%	14.00%	13.00%	12.00%
		2015	2014	2013	2012	2011
Contractually-Required Contribution	\$	864,423 \$	825,200 \$	5 1,020,850	\$ 828,631	\$ 895,384
Contributions in Relation to the Contractually-Required Contribution		(864,423)	(825,200)	(1,020,850)	(828,631)	(895,384)
Contribution Deficiency (Excess)	\$	0 \$	0 \$	<u> </u>	\$0	\$0
City Covered Payroll	\$	7,203,524 \$	6,876,663 \$	\$ 7,852,692	\$ 8,286,310	\$ 8,953,841
Contributions as a Percentage of Covered Payroll		12.00%	12.00%	13.00%	10.00%	10.00%

## Required Supplementary Information Schedule of the City Pension Contributions Ohio Public Employee Retirement System – Combined Plan

### For the Last Ten Years

		2020	2019	2018	2017	2016
Contractually-Required Contribution	\$	30,840 \$	26,954 \$	23,603 \$	18,557 \$	15,246
Contributions in Relation to the Contractually-Required Contribution	_	(30,840)	(26,954)	(23,603)	(18,557)	(15,246)
Contribution Deficiency (Excess)	\$	0 \$	0 \$	0 \$	0 \$	0
City Covered Payroll	\$	220,286 \$	192,529 \$	168,593 \$	142,748 \$	127,053
Contributions as a Percentage of Covered Payroll		14.00%	14.00%	14.00%	13.00%	12.00%
		2015	2014	2013	2012	2011
Contractually-Required Contribution	\$	13,524 \$	14,465 \$	15,972 \$	12,965 \$	14,009
Contributions in Relation to the Contractually-Required Contribution	_	(13,524)	(14,465)	(15,972)	(12,965)	(14,009)
Contribution Deficiency (Excess)	\$	0 \$	0 \$	0 \$	0 \$	0
City Covered Payroll	\$	112,704 \$	120,542 \$	122,864 \$	129,648 \$	140,092
Contributions as a Percentage of Covered Payroll		12.00%	12.00%	13.00%	10.00%	10.00%

## Required Supplementary Information Schedule of the City Pension Contributions Ohio Police and Fire Pension Fund

### For the Last Ten Years

	_	2020	2019	2018	2017	2016
Contractually-Required Contribution	\$	1,309,786 \$	1,229,189 \$	1,199,543 \$	1,161,998 \$	1,151,686
Contributions in Relation to the Contractually-Required Contribution	_	(1,309,786)	(1,229,189)	(1,199,543)	(1,161,998)	(1,151,686)
Contribution Deficiency (Excess)	\$	0 \$	0 \$	0 \$	0 \$	0
City Covered Payroll	\$	6,194,930 \$	5,822,994 \$	5,678,025 \$	5,496,825 \$	5,454,476
Contributions as a Percentage of Covered Payroll		21.14%	21.11%	21.13%	21.14%	21.11%
	_	2015	2014	2013	2012	2011
Contractually-Required Contribution	\$	1,083,474 \$	1,078,649 \$	913,986 \$	731,848 \$	733,884
Contributions in Relation to the Contractually-Required Contribution	_	(1,083,474)	(1,078,649)	(913,986)	(731,848)	(733,884)
Contribution Deficiency (Excess)	\$	0 \$	0 \$	0 \$	0 \$	0
City Covered Payroll	\$	5,123,147 \$	5,095,764 \$	5,067,831 \$	4,916,011 \$	4,923,822
Contributions as a Percentage of Covered Payroll		21.15%	21.17%	18.04%	14.89%	14.90%

## Required Supplementary Information Schedule of the City Proportionate Share of the Net OPEB Liability Ohio Public Employee Retirement System

### For the Last Four Years (1)

	_	2020	2019	2018	2017
City's Proportion of the Net OPEB Liability		0.057648%	0.059692%	0.057552%	0.055983%
City's Proportionate Share of the Net OPEB Liability	\$	7,962,675 \$	7,782,450 \$	6,249,724 \$	5,654,434
City's Covered Payroll	\$	8,751,487 \$	8,514,817 \$	8,183,271 \$	8,033,489
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll		90.99%	91.40%	76.37%	70.39%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability		47.80%	46.33%	54.14%	54.04%

(1) Information prior to 2017 is not available. Amounts presented for each year were determined as of the City's measurement date which is December 31 of the prior year.

Required Supplementary Information Schedule of the City Proportionate Share of the Net OPEB Liability Ohio Police and Fire Pension Fund

### For the Last Four Years (1)

	_	2020	2019	2018	2017
City's Proportion of the Net OPEB Liability		0.243605%	0.248847%	0.251282%	0.247857%
City's Proportionate Share of the Net OPEB Liability	\$	2,406,266 \$	2,266,133 \$	14,237,285 \$	11,765,214
City's Covered Payroll	\$	5,822,994 \$	5,678,025 \$	5,496,825 \$	5,454,476
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll		41.32%	39.91%	259.01%	215.70%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability		47.10%	46.57%	14.13%	15.96%

(1) Information prior to 2017 is not available. Amounts presented for each year were determined as of the City's measurement date which is December 31 of the prior year.

## Required Supplementary Information Schedule of the City's OPEB Contributions Ohio Public Employee Retirement System

## For the Last Five Years (1)

	_	2020	- <u>-</u>	2019	 2018	. <u> </u>	2017	 2016
Contractually Required Contribution	\$	3,728	\$	4,201	\$ 4,496	\$	84,828	\$ 163,682
Contributions in Relation to the Contractually Required Contribution	_	(3,728)		(4,201)	 (4,496)		(84,828)	 (163,682)
Contribution Deficiency (Excess)	\$	0	\$	0	\$ 0	\$	0	\$ 0
City Covered Payroll	\$	8,472,477	\$	8,751,487	\$ 8,514,817	\$	8,183,271	\$ 8,033,489
Contributions as a Percentage of Covered Payroll		0.04%		0.05%	0.05%		1.04%	2.04%

(1) Information prior to 2016 is not available.

## Required Supplementary Information Schedule of the City's OPEB Contributions Ohio Police and Fire Pension Fund

### For the Last Ten Years

	 2020	2019	2018	2017	2016
Contractually-Required Contribution	\$ 30,975 \$	29,115 \$	28,390	5 27,484 \$	27,272
Contributions in Relation to the Contractually-Required Contribution	 (30,975)	(29,115)	(28,390)	(27,484)	(27,272)
Contribution Deficiency (Excess)	\$ 0 \$	0 \$	0 5	s <u> </u>	0
City Covered Payroll	\$ 6,194,930 \$	5,822,994 \$	5,678,025	5,496,825 \$	5,454,476
Contributions as a Percentage of Covered Payroll	0.50%	0.50%	0.50%	0.50%	0.50%
	 2015	2014	2013	2012	2011
Contractually-Required Contribution	\$ 25,616 \$	25,479 \$	183,455 \$	331,831 \$	332,358
Contributions in Relation to the Contractually-Required Contribution	 (25,616)	(25,479)	(183,455)	(331,831)	(332,358)
Contribution Deficiency (Excess)	\$ 0 \$	0 \$	0 \$	6 <u> </u>	0
City Covered Payroll	\$ 5,123,147 \$	5,095,764 \$	5,067,831	\$ 4,916,011	4,932,822
Contributions as a Percentage of Covered Payroll	0.50%	0.50%	3.62%	6.75%	6.75%

Note to Required Supplementary Information

### For the Year Ended December 31, 2020

### Note 1: Net Pension Liability

#### **Changes in Assumptions – OPERS**

Amounts reported in the required supplementary information for OPERS Traditional and Combined Plans incorporate changes in assumptions used by OPERS in calculating the pension liability. These assumptions are presented below for the periods indicated:

#### Key Methods and Assumptions in Valuing Total Pension Liability – 2020

	OPERS	OPERS
	<u>Traditional plan</u>	Combined plan
Valuation Date	December 31, 2019	December 31, 2019
Experience Study	5-year period ended	5-year period ended
	December 31, 2015	December 31, 2015
Actuarial Cost Method	Individual Entry Age	Individual Entry Age
Actuarial Assumptions:		
Investment Rate of Return	7.20%	7.20%
Wage Inflation	3.25%	3.25%
Projected Salary Increases,		
including 3.25% inflation	3.25 to 10.75%	3.25 to 8.25%
COLA or Ad Hoc COLA:		
Pre-Jan 7, 2013 Retirees	3% Simple	3% Simple
Post-Jan 7, 2013 Retirees	1.40% Simple through 2020	1.40% Simple though 2020
	then 2.15% Simple	then 2.15% Simple

### Key Methods and Assumptions in Valuing Total Pension Liability - 2019

	OPERS	OPERS
	<u>Traditional plan</u>	Combined plan
Valuation Date	December 31, 2018	December 31, 2018
Experience Study	5-year period ended	5-year period ended
	December 31, 2015	December 31, 2015
Actuarial Cost Method	Individual Entry Age	Individual Entry Age
Actuarial Assumptions:		
Investment Rate of Return	7.20%	7.20%
Wage Inflation	3.25%	3.25%
Projected Salary Increases,		
including 3.25% inflation	3.25 to 10.75%	3.25 to 8.25%
COLA or Ad Hoc COLA:		
Pre-Jan 7, 2013 Retirees	3% Simple	3% Simple
Post-Jan 7, 2013 Retirees	3% Simple through 2018	3% Simple though 2018
	then 2.15% Simple	then 2.15% Simple

Note to Required Supplementary Information

## For the Year Ended December 31, 2020

## Note 1: Net Pension Liability (continued)

#### Changes in Assumptions – OPERS (continued)

### Key Methods and Assumptions in Valuing Total Pension Liability – 2017-2018

	OPERS	OPERS
	<u>Traditional plan</u>	Combined plan
Valuation Date	December 31, 2017	December 31, 2017
Experience Study	5-year period ended	5-year period ended
	December 31, 2015	December 31, 2015
Actuarial Cost Method	Individual Entry Age	Individual Entry Age
Actuarial Assumptions:		
Investment Rate of Return	7.50%	7.50%
Wage Inflation	3.25%	3.25%
Projected Salary Increases,		
including 3.25% inflation	3.25 to 10.75%	3.25 to 8.25%
COLA or Ad Hoc COLA:		
Pre-Jan 7, 2013 Retirees	3% Simple	3% Simple
Post-Jan 7, 2013 Retirees	3% Simple through 2018	3% Simple though 2018
	then 2.15% Simple	then 2.15% Simple

#### Key Methods and Assumptions in Valuing Total Pension Liability - 2016 and prior

	OPERS	OPERS
	<u>Traditional plan</u>	Combined plan
Valuation Date	December 31, 2015	December 31, 2015
Experience Study	5-year period ended	5-year period ended
	December 31, 2010	December 31, 2010
Actuarial Cost Method	Individual Entry Age	Individual Entry Age
Actuarial Assumptions:		
Investment Rate of Return	8.00%	8.00%
Wage Inflation	3.75%	3.75%
Projected Salary Increases,		
including 3.75% inflation	4.25 to 10.05%	4.25 to 8.05%
COLA or Ad Hoc COLA:		
Pre-Jan 7, 2013 Retirees	3% Simple	3% Simple
Post-Jan 7, 2013 Retirees	3% Simple through 2018	3% Simple though 2018
	then 2.8% Simple	then 2.8% Simple

Note to Required Supplementary Information

### For the Year Ended December 31, 2020

### Note 1: Net Pension Liability (continued)

#### Changes in Assumptions – OPERS (continued)

Mortality rates – Amounts reported beginning in 2017 use mortality rates based on the RP-2014. Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

#### Changes in Assumptions – OP&F

Amounts reported for 2018 incorporate changes in assumptions used by OP&F in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2017 and prior are presented below:

	Beginning in 2018	2017 and Prior
Valuation Date		
	rolled forward to December 31, 2017	rolled forward to December 31, 2016
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	8.00%	8.25%
Projected Salary Increases	3.75% to 10.50%	4.25% to 11.00%
Payroll Growth	Inflation rate of 2.75% plus	Inflation rate of 3.25% plus
2	productivity increase rate of 0.50%	productivity increase rate of 0.50%
Cost of Living Adjustment		3.00% simple; 2.60% simple
	for increased based on the lesser of the increase in CPI and 3%	for increased based on the lesser of the increase in CPI and 3%

Note to Required Supplementary Information

### For the Year Ended December 31, 2020

### Note 1: Net Pension Liability (continued)

#### Changes in Assumptions – OP&F (continued)

Amounts reported for 2018 use valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
79 and up	115%	120%

Amounts reported for 2018 use valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	100%

Amounts reported for 2017 and prior use valuation, rates of death were based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

### Note 2: Net OPEB Liability

### **Changes in Assumptions – OPERS**

For 2020, the single discount rate changed from 3.96% in 2019 to 3.16%. For 2020, the municipal bond rate changed from 3.71% to 2.75%. For 2020, the health care cost trend rate changed from 10% initial, 3.25%, ultimate in 2029 to 10.5% initial, 3.5% ultimate in 2030.

For 2019, the OPERS Board adopted a change in the investment return assumption, reducing it from 6.5% to 6.0%. For 2019, the single discount rate changed from 3.85% in 2018 to 3.96%. Prior to 2018, the single discount rate was 4.23%. For 2019, the municipal bond rate changed from 3.31% to 3.71%. For 2019, the health care cost trend rate changed from 7.5% initial, 3.25%, ultimate in 2028 to 10% initial, 3.25% ultimate in 2029.

Note to Required Supplementary Information

### For the Year Ended December 31, 2020

#### Note 2: Net OPEB Liability (continued)

#### Changes in Assumptions – OP&F

For 2020, the single discount rate changed from 4.66% to 3.56%.

For 2019, the single discount rate changed from 3.24% to 4.66%.

For 2018, the single discount rate changed from 3.79% to 3.24%.

#### Changes in Benefit Terms – OP&F

Beginning January 1, 2019 OP&F changed its retiree health care model and the current self-insured health care plan is no longer offered. In its place will be a stipend-based health care model. OP&F has contracted with a vendor who will assist eligible retirees in choosing health care plans from their marketplace (both Medicare-eligible and pre-Medicare populations). A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current health care model to the stipend based health care model, management expects that it will be able to provide stipends to eligible participants for the next 15 years. Beginning in 2020 the Board approved a change to the Deferred Retirement Option Plan. The minimum interest rate accruing will be 2.5%.

Combining Statements Non-Major Governmental Funds Fund Descriptions

#### **Non-major Special Revenue Funds**

Special revenue funds are used to account for proceeds of specific revenue sources (other than amounts relating to major capital projects) that are legally restricted to expenditures for specific purposes.

*Law Enforcement Trust Fund* – Required by the Ohio Revised Code to account for monies received from various law enforcement agencies designated for law enforcement related purposes.

*Community Diversion Program Fund* – To account for monies received from Cuyahoga County to be used to help divert youth who are first time offenders of misdemeanor offenses from formal court action and to establish or expand community policing programs.

*Indigent Driver Alcohol Treatment Fund* – Required by the Ohio Revised Code to account for 50 percent of fines received by the City for convictions related to persons whose driver's license was suspended for driving under the influence of alcohol.

*Enforcement and Education Fund* – To account for fines imposed under Section 4511.99 (A) of the Ohio Revised Code. These monies are used to pay costs incurred in enforcing Section 4511.99 of the Ohio Revised Code, and to educate the public about laws governing the operation of a motor vehicle under the influence of alcohol and the danger thereof.

*Municipal Probation Services Fund* – To account for specific court costs used to maintain ongoing probation services.

*Federal Emergency Management Agency (FEMA) Fund* – To account for federal monies received to pay for expenses incurred during emergencies. This fund did not have any budgetary activity in 2020, therefore, budgetary information is not provided.

*Office on Aging Fund* – To account for levied property tax revenues, charges for services, and General Fund subsidies used for the operation of the Senior Center.

*Coronavirus Relief Fund* – This fund is used to account for financial resources to cover costs that are necessary expenditures incurred due to the public health emergency with respect to the Coronavirus Disease 2019 (COVID-19).

*Recreation Center Fund* – To account for membership fees, program fees, General Fund subsidies and levied property tax revenue used for the operation and maintenance of the City's recreation activities.

*Marine Patrol Fund* – To account for monies received from the state and General Fund subsidies used for the operation of the City's police boat.

Combining Statements Non-Major Governmental Funds (Continued) Fund Descriptions

### Non-major Special Revenue Funds (Continued)

*Community Impacts Fund* – To account for monies received from a railroad company to be used for costs resulting from increased usage of the Nickel Plate railroad line. This fund did not have any budgetary activity in 2020, therefore, budgetary information is not provided.

*Refuse and Recycling Fund* – To account for levied property tax revenue and General Fund subsidies used for the recycling program, as well as the collection and hauling of rubbish.

*Motor Vehicle License Tax Fund* – Required by the Ohio Revised Code to account for monies received from Cuyahoga County for the maintenance of public roads, highways, streets, and bridges within the City.

*Street Repair and Maintenance Fund* – Required by the Ohio Revised Code to account for state gasoline tax and motor vehicle registration fees designated for maintenance of streets within the City.

*State Highway Fund* – Required by the Ohio Revised Code to account for state gasoline tax and motor vehicle registration fees designated for the maintenance of state highways within the City.

*Indigent Driver Alcohol Monitoring (IDAM) Fund* – To account for mandatory minimum fine amounts established pursuant to Ohio Revised Code Section 4511.19(G)(5)(e) for operating a vehicle under the influence of alcohol or drugs.

*Fire Levy Fund* – This fund accounts for a voted real estate tax operating levy which pays for the current and accrued past service liability for fire disability and pension benefits.

*Police Levy Fund* – This fund accounts for a voted real estate tax operating levy which pays for the current and accrued past service liability for police disability and pension benefits.

*Refundable Deposits Fund* – This fund accounts for contractor deposits that will be refundable.

**Building Standards Fee Fund** – This fund accounts for the collection of the Building Standards Fee from each building permit issued. The amount collected is then paid to the State of Ohio, Board of Building Standards.

*Donations and Bequests Fund* – This fund accounts for donations and bequests for various City departments.

**Budget Stabilization Fund** – This fund accounts for resources set-aside to stabilize budgets against cyclical changes in revenues and expenditures. This fund is combined with the General Fund on the governmental fund financial statements but remains a separate fund in the budgetary schedules because it has a legally adopted budget.

Combining Statements Non-Major Governmental Funds (Continued) Fund Descriptions

### **Non-major Debt Service Funds**

Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term and special assessment principal, interest, and related costs.

*Special Assessment Bond Retirement Fund* – To account for the collection of special assessments levied against the benefited properties for the payment of special assessment bonds and related interest.

### Non-major Capital Projects Fund

Capital projects funds are established to account for financial resources to be used for the construction or acquisition of major capital facilities (other than those financed by proprietary funds).

*Equipment Replacement Fund* – To account for liquor permit revenues, municipal income taxes and transfers to provide for the future replacement of equipment.

*Municipal Court Capital Improvement Fund* – To account for specific court costs created to maintain operating and capital needs of the Municipal Court.

### Combining Balance Sheet Nonmajor Governmental Funds

### December 31, 2020

Assets:	_	Nonmajor Special Revenue Funds	_	Nonmajor Debt Service Funds	_	Nonmajor Capital Projects Funds		Total Nonmajor Governmental Funds
Equity in Pooled Cash								
and Cash Equivalents	\$	5,306,160	\$	6,364	\$	2,752,603	\$	8,065,127
Restricted Cash		117,810		0		0		117,810
Accounts Receivable		16,801		0		0		16,801
Intergovernmental Receivable		936,667		0		21,428		958,095
Materials and Supplies Inventory		123,821		0		0		123,821
Prepaid Asset		90,044		0		3,700		93,744
Municipal Income Taxes Receivable		0		0		336,953		336,953
Property Taxes Receivable		2,046,182		0		0		2,046,182
Special Assessments Receivable		0	_	156,866	_	0		156,866
Total Assets	\$ _	8,637,485	\$_	163,230	\$_	3,114,684	\$	11,915,399
Liabilities, Deferred Inflows of Resources, and Fund Balances:								
Liabilities:	¢	105 445	¢	0	¢	41.057	¢	1 47 202
Accounts Payable	\$	105,445	\$	0	\$	41,857	\$	147,302
Accrued Wages and Benefits		167,134		0		616		167,750
Interfund Payable		260,000		0		0		260,000
Intergovernmental Payable		248,750		0		276		249,026
Payables from Restricted Assets		117,810		0		0		117,810
Unearned Revenue		3,024		0		0		3,024
Advances from Other Funds		250,000	_	0	_	0		250,000
Total Liabilities	_	1,152,163	_	0	_	42,749		1,194,912
Deferred Inflows of Resources:								
Property Taxes		1,966,119		0		0		1,966,119
Unavailable Revenue		829,845	_	156,866	_	150,061		1,136,772
Total Deferred Inflows of Resources	_	2,795,964	_	156,866		150,061		3,102,891
Fund Balances:								
Nonspendable		213,865		0		3,700		217,565
Restricted		4,733,954		6,364		2,918,174		7,658,492
Unassigned		(258,461)		0	_	0		(258,461)
Total Fund Balances	_	4,689,358	_	6,364		2,921,874		7,617,596
Total Liabilities, Deferred								
Inflows of Resources, and Fund Balances	\$	8,637,485	\$	163,230	\$	3,114,684	\$	11,915,399

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

D	-	Nonmajor Special Revenue Funds	_	Nonmajor Debt Service Funds	_	Nonmajor Capital Projects Funds		Total Nonmajor Governmental Funds
Revenues:	¢	1 000 402	¢	0	¢	0	¢	1 000 402
Property Taxes Municipal Income Taxes	\$	1,999,492 0	\$	0 0	\$	0 1,030,283	\$	1,999,492
Intergovernmental		2,971,889		0		384,424		1,030,283 3,356,313
Charges for Services		1,088,415		0		384,424 0		1,088,415
Fees, Fines and Permits		232,093		0		0		232,093
Special Assessments		232,093		-		0		
Rentals				42,885				42,885
		86,203		0		0		86,203
Contributions		248,709		0		0		248,709
Other	-	15,007	_	0	-	0		15,007
Total Revenues	-	6,641,808	_	42,885	_	1,414,707		8,099,400
Expenditures:								
Current: General Government		557 269		0		206.646		964.014
		557,368		0		306,646		864,014
Security of Persons and Property		2,016,426		0		0		2,016,426
Public Health		891,046		0		0		891,046
Transportation		2,055,172		0		0		2,055,172
Leisure Time Activities		2,450,543		0		0		2,450,543
Community Development		44,483		0		0		44,483
Basic Utility Service		2,016,470		0		0		2,016,470
Capital Outlay		47,777		0		931,503		979,280
Debt Service:								
Principal Retirement		0		40,000		230,000		270,000
Interest and Fiscal Charges	-	0	_	10,475	_	26,446		36,921
Total Expenditures	-	10,079,285	_	50,475	_	1,494,595	,	11,624,355
Excess of Revenue Over (Under)								
Expenditures		(3,437,477)		(7,590)		(79,888)		(3,524,955)
Other Financing Sources:								
Transfers - In	-	5,650,000	_	10,000	_	964,925		6,624,925
Net Change in Fund Balances		2,212,523		2,410		885,037		3,099,970
Fund Balances at Beginning of Year, Restated (see Note 3)		2,476,835		3,954		2,036,837		4,517,626
	-	_,,0,000	-	5,554	_	_,000,007		.,,
Fund Balances at End of Year	\$	4,689,358	\$	6,364	\$	2,921,874	\$	7,617,596

### Combining Balance Sheet Nonmajor Special Revenue Funds

### December 31, 2020

Assets: Equity in Pooled Cash and Cash Equivalents Restricted Cash Accounts Receivable Intergovernmental Receivable Materials and Supplies Inventory Prepaid Assets Property Taxes Receivable	\$	Law Enforcement Trust 147,316 0 0 0 0 884 0	\$	Community Diversion Program 9,573 0 0 5 0 143 0	\$	Indigent Driver Alcohol <u>Treatment</u> 182,523 0 0 0 1,029 0 0 0 0	\$	Enforcement and Education 26,293 0 0 0 0 0 0 0 0 0 0	<del>-</del> \$	Municipal Probation Services 87,862 0 12,767 200 0 2,713 0
Total Assets	\$	148,200	\$	9,721	\$	183,552	\$	26,293	\$	103,542
Liabilities, Deferred Inflows of Resources, and Fun	d Bala	ances:	_		-		•		-	
Liabilities: Accounts Payable	\$	0	\$	0	\$	0	\$	0	\$	0
Accounts Payable Accrued Wages and Benefits	Ф	0	\$	392	\$	0	Ф	0	Э	0 0
Interfund Payable		0		392 0		0		0		0
Intergovernmental Payable		0		56		0		0		0
Payables from Restricted Assets		0		0		0		0		0
Unearned Revenue		0		0		0		0		0
Advances from Other Funds		0		0		0		0		0
Advances from other runds	-	0	-	0	-	0		0	-	0
Total Liabilities	_	0	_	448	_	0	-	0	-	0
Deferred Inflows of Resources:										
Property Taxes		0		0		0		0		0
Unavailable Revenue	-	0	-	5	-	0		0	-	200
Total Deferred Inflows of Resources	_	0	_	5	_	0		0	-	200
Fund Balances:										
Nonspendable		884		143		0		0		2,713
Restricted		147,316		9,125		183,552		26,293		100,629
Unassigned	_	0	_	0	-	0		0	-	0
Total Fund Balances	_	148,200	_	9,268	-	183,552		26,293	-	103,342
Total Liabilities, Deferred Inflows of										
Resources and Fund Balances	\$	148,200	\$	9,721	\$	183,552	\$	26,293	\$	103,542

	Federal Emergency Management Agency	_	Office on Aging	(	Coronavirus Relief	_	Recreation Center	_	Marine Patrol		Community Impacts	_	Refuse and Recycling
\$	47	\$	496,825	\$	1,539	\$	1,045,608	\$	13,021	\$	3,312	\$	1,054,902
	0		0		0		0		0		0		0
	0		0		0		4,034		0		0		0
	0		26,389		258,461		27,548		20		0		52,938
	0		17,585		0		4,191		0		0		4,693
	0		16,803		0		39,938		250		0		14,721
	0	-	393,496	-	0	-	393,496	-	0		0	-	786,998
\$	47	\$_	951,098	\$_	260,000	\$_	1,514,815	\$_	13,291	\$	3,312	\$	1,914,252
\$	0	\$	0	\$	0	\$	26,281	\$	3,408	\$	0	\$	49,020
Ŧ	0	Ŧ	14,439	Ŧ	0	Ŧ	47,181	Ŧ	0	Ŧ	0	Ŧ	47,124
	0		0		260,000		0		0		0		0
	0		6,595		0		18,873		0		0		14,727
	0		0		0		0		0		0		0
	0		0		0		3,024		0		0		0
	0	-	0	_	0	_	250,000		0		0	-	0
	0	_	21,034		260,000	_	345,359	_	3,408		0	-	110,871
	0		378,099		0		378,099		0		0		756,205
	0	_	41,786	_	258,461	_	42,945	_	20		0	-	83,731
	0	_	419,885	_	258,461	_	421,044	_	20		0	-	839,936
	0		34,388		0		44,129		250		0		19,414
	47		475,791		0		704,283		9,613		3,312		944,031
	0	_	0	_	(258,461)	_	0	_	0		0		0
	47		510,179		(258,461)	_	748,412	_	9,863		3,312	-	963,445
\$	47	\$_	951,098	\$	260,000	\$_	1,514,815	\$_	13,291	\$	3,312	\$	1,914,252

Combining Balance Sheet (Continued) Nonmajor Special Revenue Funds

### December 31, 2020

	_	Motor Vehicle License Tax	-	Street Repair and Maintenance	_	State Highway	_	Indigent Driver Alcohol Monitoring
Assets:	¢	431.788	\$	402 800	\$	167.072	\$	49.695
Equity in Pooled Cash and Cash Equivalents Restricted Cash	\$	431,788	Ф	403,899 0	\$	167,072	\$	49,695 0
Accounts Receivable		0		0		0		0
Intergovernmental Receivable		11,016		487,725		39,482		654
Materials and Supplies Inventory		0		97,352		0		0
Prepaid Assets		2,966		11,626		0		0
Property Taxes Receivable	_	0	-	0	_	0	_	0
Total Assets	\$	445,770	\$	1,000,602	\$_	206,554	\$_	50,349
Liabilities, Deferred Inflows of Resources, and Fun Liabilities:	nd Bala	nces:						
Accounts Payable	\$	26,736	\$	0	\$	0	\$	0
Accrued Wages and Benefits	Ψ	10,996	Ψ	47,002	Ψ	0	Ψ	0
Interfund Payable		0		0		0		0
Intergovernmental Payable		4,040		14,348		0		0
Payables from Restricted Assets		0		0		0		0
Unearned Revenue		0		0		0		0
Advances from Other Funds	_	0	-	0	_	0	-	0
Total Liabilities		41,772	-	61,350	_	0	_	0
Deferred Inflows of Resources:								
Property Taxes		0		0		0		0
Unavailable Revenue	_	222	-	326,397	_	26,402	-	0
Total Deferred Inflows of Resources	_	222	-	326,397	_	26,402	_	0
Fund Balances:								
Nonspendable		2,966		108,978		0		0
Restricted		400,810		503,877		180,152		50,349
Unassigned	_	0	-	0	-	0	-	0
Total Fund Balances	_	403,776	-	612,855	_	180,152	_	50,349
Total Liabilities, Deferred Inflows of								
Resources and Fund Balances	\$	445,770	\$	1,000,602	\$	206,554	\$	50,349

_	Fire Levy	_	Police Levy	_	Refundable Deposits	_	Building Standards Fee		Donations and Bequests	Total Nonmajor Special Revenue Funds
\$	321,870	\$	248,637	\$	0	\$	906	\$	613,472	\$ 5,306,160
	0		0		117,810		0		0	117,810
	0		0		0		0		0	16,801
	15,600		15,600		0		0		0	936,667
	0 0		0 0		0 0		0		0 0	123,821
	236,096		236,096		0		0 0		0	90,044 2,046,182
-	230,090	-	230,090	-	0	-	0	-	0	2,040,182
\$	573,566	\$	500,333	\$	117,810	\$	906	\$	613,472	\$ 8,637,485
\$	0	\$	0	\$	0	\$	0	\$	0	\$ 105,445
	0		0		0		0		0	167,134
	0		0		0 0		0		0	260,000
	100,146 0		89,965 0		0 117,810		0 0		0 0	248,750 117,810
	0		0		0		0		0	3,024
_	0	_	0	_	0	_	0	_	0	250,000
_	100,146	-	89,965	-	117,810	_	0	-	0	1,152,163
	226,858		226,858		0		0		0	1,966,119
_	220,838	_	220,838	_	0		0		0	829,845
_	251,696	_	251,696	_	0	_	0	_	0	2,795,964
-		-		-		-		-		
	0		0		0		0		0	213,865
	221,724		158,672		0		906		613,472	4,733,954
-	0	-	0	-	0	-	0	-	0	(258,461)
_	221,724	-	158,672	-	0	-	906	-	613,472	4,689,358
\$_	573,566	\$	500,333	\$	117,810	\$	906	\$_	613,472	\$ 8,637,485

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds

Decement	Law Enforcement Trust		Community Diversion Program	_	Indigent Driver Alcohol Treatment	_	Enforcement and Education	_	Municipal Probation Services
Revenues:	\$ 0	¢	0	¢	0	¢	0	¢	0
Property Taxes Intergovernmental	\$ 0 24,123	\$	0 0	\$	0 0	\$	0 0	\$	0 0
Charges for Services	24,123		0		0		0		0
Fees, Fines and Permits	6,733		0		30,398		658		174,882
Investment Income	0,735		0		0		038		0
Rentals	0		0		0		0		0
Contributions	0		0		0		0		0
Other	0		0		0		0		0
Oulei	0		0		0	-	0	-	0
Total Revenues	30,856		0	_	30,398	-	658	_	174,882
Expenditures:									
Current:									
General Government	0		0		0		0		165,173
Security of Persons and Property	16,666		5,489		11,326		0		0
Public Health	0		0		0		0		0
Transportation	0		0		0		0		0
Leisure Time Activities	0		0		0		0		0
Community Development	0		0		0		0		0
Basic Utility Service	0		0		0		0		0
Capital Outlay	0		0		0	-	0	-	0
Total Expenditures	16,666		5,489	_	11,326	-	0	-	165,173
Excess of Revenues Over (Under)									
Expenditures	14,190		(5,489)		19,072		658		9,709
Other Financing Sources:									
Transfers - In	0	· -	0	_	0	-	0	-	0
Net Change in Fund Balances	14,190		(5,489)		19,072		658		9,709
Fund Balances at									
Beginning of Year, Restated (see Note 3)	134,010	· –	14,757	_	164,480	-	25,635	-	93,633
Fund Balances at End of Year	\$ 148,200	\$	9,268	\$	183,552	\$	26,293	\$	103,342

-	Federal Emergency Management Agency	_	Office on Aging		Coronavirus Relief	_	Recreation Center	_	Marine Patrol	munity pacts	-	Refuse and Recycling
\$	0	\$	384,506	\$	0	\$	384,505	\$		\$ 0	\$	769,062
	0		52,242		1,390,858		52,247		30,000	0		110,491
	0		110,244		0		978,171		0	0		0
	0		0		0		0		0	0		0
	0		0		0		0		0	0		0
	0		0		0		86,203		0	0		0
	0		0		0		0		0	0		0
-	0	-	229	_	0	-	8,382	-	0	 0	-	6,396
-	0	_	547,221		1,390,858	_	1,509,508	_	30,000	 0	-	885,949
	0		0		392,195		0		0	0		0
	0		0		724,229		0		32,681	0		0
	0		668,408		128,169		0		52,081 0	0		0
	0		000,400		132,604		0		0	0		0
	0		0		78,263		2,372,280		0	0		0
	0		0		25,502		0		0	0		0
	0		0		168,357		0		0	0		1,848,113
-	0	_	0	_	0	_	0	_	0	 0	-	0
-	0	_	668,408	_	1,649,319	_	2,372,280	_	32,681	 0	-	1,848,113
	0		(121,187)		(258,461)		(862,772)		(2,681)	0		(962,164)
	0	_	450,000	_	0	_	1,795,000	_	10,000	 0	-	1,450,000
	0		328,813		(258,461)		932,228		7,319	0		487,836
-	47	_	181,366	_	0		(183,816)	_	2,544	 3,312	-	475,609
\$	47	\$	510,179	\$	(258,461)	\$	748,412	\$	9,863	\$ 3,312	\$	963,445

Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) Nonmajor Special Revenue Funds

Revenues:	_	Motor Vehicle License Tax		Street Repair and Maintenance	_	State Highway		Indigent Drive Alcohol Monitoring
Property Taxes	\$	0	\$	0	\$	0	\$	0
Intergovernmental	φ	137,501	φ	1,002,003	φ	81,242	φ	28,488
Charges for Services		137,301		1,002,003		01,242		20,400
Fees, Fines and Permits		0		0		0		0
Investment Income		0		0		0		0
Rentals		0		0		0		0
Contributions		0		0		0		0
Other		0		0		0		0
Other		0		0	-	0		0
Total Revenues		137,501		1,002,003	_	81,242		28,488
Expenditures: Current:								
General Government		0		0		0		0
Security of Persons and Property		0		0		0		0
Public Health		0		0		0		0
Transportation		631,045		1,291,523		0		0
Leisure Time Activities		0		0		0		0
Community Development		0		0		0		0
Basic Utility Service		0		0		0		0
Capital Outlay	_	17,820		9,883	_	0		20,074
Total Expenditures	_	648,865		1,301,406	_	0		20,074
Excess of Revenues Over (Under)								
Expenditures		(511,364)		(299,403)		81,242		8,414
Other Financing Sources:								
Transfers - In		725,000		200,000	-	0		0
Net Change in Fund Balances		213,636		(99,403)		81,242		8,414
Fund Balances at								
Beginning of Year, Restated (see Note 3)	_	190,140		712,258	_	98,910		41,935
Fund Balances at End of Year	\$	403,776	\$	612,855	\$	180,152	\$	50,349

_	Fire Levy	_	Police Levy	-	Refundable Deposits	_	Building Standards Fee	_	Donations and Bequests	Total Nonmajor Special Revenue Funds
\$	230,709	\$	230,710	\$	0	\$	0	\$	0	\$ 1,999,492
	31,347		31,347		0		0		0	2,971,889
	0		0		0		0		0	1,088,415
	0		0		14,600		4,822		0	232,093
	0		0		0		0		0	0
	0		0		0		0		0	86,203
	0		0		0		0		248,709	248,709
_	0	-	0	-	0	_	0	_	0	15,007
-	262,056	-	262,057	-	14,600	-	4,822	-	248,709	6,641,808
	0		0		0		0		0	557 269
	0 593,377		0 632,658		0 0		0 0		0 0	557,368 2,016,426
	0		052,058		0		0		0 94,469	2,010,420 891,046
	0		0		0		0		94,409 0	2,055,172
	0		0		0		0		0	2,450,543
	0		0		14,600		4,381		0	44,483
	0		0		14,000		4,501		0	2,016,470
_	0		0	-	0	_	0	_	0	47,777
-	593,377	-	632,658	-	14,600	-	4,381	-	94,469	10,079,285
	(331,321)		(370,601)		0		441		154,240	(3,437,477)
-	545,000	-	475,000	-	0	-	0	-	0	5,650,000
	213,679		104,399		0		441		154,240	2,212,523
-	8,045	-	54,273	-	0	-	465	-	459,232	2,476,835
\$	221,724	\$	158,672	\$	0	\$	906	\$	613,472	\$ 4,689,358

### Combining Balance Sheet Nonmajor Capital Projects Funds

### December 31, 2020

	_	Equipment Replacement	_	Municipal Court Capital Improvement	_	Total Nonmajor Capital Projects Funds
Assets:	<b>.</b>					
Equity in Pooled Cash and Cash Equivalents	\$	2,623,587	\$	129,016	\$	2,752,603
Intergovernmental Receivable		0		21,428		21,428
Prepaid Assets		3,047		653		3,700
Municipal Income Taxes Receivable	_	336,953	_	0	-	336,953
Total Assets	\$	2,963,587	\$_	151,097	\$ _	3,114,684
Liabilities and Fund Balances:						
Liabilities:						
Accounts Payable	\$	41,857	\$	0	\$	41,857
Accrued Wages and Benefits		0		616		616
Intergovernmental Payable	_	0	_	276		276
Total Liabilities	_	41,857	_	892	_	42,749
Deferred Inflows of Resources:						
Unavailable Revenue	_	149,910	_	151	_	150,061
Fund Balances:						
Nonspendable		3,047		653		3,700
Restricted	_	2,768,773	_	149,401	_	2,918,174
Total Fund Balances	_	2,771,820	_	150,054	_	2,921,874
Total Liabilities and Fund Balances	\$	2,963,587	\$	151,097	\$_	3,114,684

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds

	_	Equipment Replacement	_	Municipal Court Capital Improvement		Total Nonmajor Capital Projects Funds
Revenues:	<i>ф</i>		÷	0	<i>•</i>	
Municipal Income Taxes	\$	1,030,283	\$	0	\$	1,030,283
Intergovernmental	_	72,230	-	312,194		384,424
Total Revenues	_	1,102,513	-	312,194		1,414,707
Expenditures:						
Current:						
General Government		11,012		295,634		306,646
Capital Outlay		914,276		17,227		931,503
Debt Service:						
Principal Retirement		0		230,000		230,000
Interest and Fiscal Charges	_	11,196	_	15,250		26,446
Total Expenditures	_	936,484	-	558,111		1,494,595
Excess of Revenues Over (Under) Expenditures		166,029		(245,917)		(79,888)
Other Financing Sources:						
Transfers - In	_	964,925	-	0		964,925
Net Change in Fund Balances		1,130,954		(245,917)		885,037
Fund Balances at Beginning of Year	_	1,640,866	-	395,971		2,036,837
Fund Balances at End of Year	\$	2,771,820	\$	150,054	\$	2,921,874

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

### General Fund

#### For the Year Ended December 31, 2020

	-	B Original	udge	t Final		Actual	Variance With Final Budget Positive (Negative)
Revenues:	-	onginai	-		-	Tiotuur	(ritegatire)
Property Taxes	\$	4,609,990	\$	4,811,497	\$	4,845,044	\$ 33,547
Municipal Income Taxes		11,317,788		11,812,499		12,384,259	571,760
Other Local Taxes		84,315		88,000		24,534	(63,466)
Intergovernmental		1,072,788		1,119,681		1,115,388	(4,293)
Charges for Services		574,872		600,000		591,249	(8,751)
Fines, Fees, and Permits		2,924,036		3,051,850		1,821,625	(1,230,225)
Special Assessments		-		-		992	992
Investment Income		490,557		512,000		275,697	(236,303)
Rentals		145,635		152,000		117,992	(34,008)
Other		113,393		118,000		1,464,172	1,346,172
Total Revenues	-	21,333,374	-	22,265,527	-	22,640,952	375,425
Expenditures: Current: General Government: Council:							
Personal Service		123,200		123,200		122,741	459
Fringe Benefit		22,153		22,153		17,529	4,624
Other		22,133 8,166		8,166		2,608	5,558
Total Council	-	153,519	-	153,519	-	142,878	10,641
Total Council	-	155,519	-	155,519	-	142,070	10,041
Mayor:							
Personal Service		149,400		149,400		140,054	9,346
Fringe Benefit		42,217		50,717		42,563	8,154
Other		13,884		13,884		9,689	4,195
Total Mayor	-	205,501	-	214,001	-	192,306	21,695
Finance Department:							
Personal Service		286,200		286,200		271,991	14,209
Fringe Benefit		94,617		94,617		71,400	23,217
Other	_	574,367	_	574,367	_	445,595	128,772
Total Finance Department	-	955,184	-	955,184	-	788,986	166,198
Law Director:							
Personal Service		111,500		111,500		111,215	285
Fringe Benefit		20,428		20,428		15,652	4,776
Other		81,166		81,166		32,241	48,925
Total Law Director	-	213,094	-	213,094	-	159,108	53,986
	-	-,	-	-,	-		

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

General Fund (Continued)

#### For the Year Ended December 31, 2020

	Bud	get		Variance With Final Budget Positive
-	Original	Final	Actual	(Negative)
Other Executive Administration:	0			
Personal Service	268,800	268,800	238,856	29,944
Fringe Benefit	181,893	181,893	144,253	37,640
Other	174,491	174,491	174,986	(495)
Total Other Executive Administratio	625,184	625,184	558,095	67,089
Boards and Commissions:				
Personal Service	32,700	34,700	29,073	5,627
Fringe Benefit	5,786	5,786	1,524	4,262
Other	34,930	34,930	26,999	7,931
Total Boards and Commissions	73,416	75,416	57,596	17,820
Building Maintenance:				
Personal Service	400,800	400,800	110,620	290,180
Fringe Benefit	181,268	181,268	65,412	115,856
Other	554,323	554,323	384,535	169,788
Total Building Maintenance	1,136,391	1,136,391	560,567	575,824
Human Resources:				
Personal Service	82,300	82,300	81,739	561
Fringe Benefit	20,016	20,016	18,275	1,741
Other	40,133	40,133	31,309	8,824
Total Human Resources	142,449	142,449	131,323	11,126
Municipal Courts:				
Personal Service	833,300	833,300	633,348	199,952
Fringe Benefit	269,456	269,456	201,305	68,151
Other	119,900	119,900	27,590	92,310
Total Municipal Courts	1,222,656	1,222,656	862,243	360,413
Clerk of Courts:				
Personal Service	745,900	745,900	585,724	160,176
Fringe Benefit	292,106	292,106	219,823	72,283
Other	194,200	194,200	135,144	59,056
Total Clerk of Courts	1,232,206	1,232,206	940,691	291,515
Information Technology				
Personal Service	77,900	77,900	77,276	624
Fringe Benefit	14,659	14,659	11,596	3,063
Other	27,800	35,040	22,630	12,410
Total Information Technology	120,359	127,599	111,502	16,097

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

General Fund (Continued)

#### For the Year Ended December 31, 2020

	Due	last		Variance With Final Budget Positive
	Bud Original	Final	Actual	(Negative)
Charter Review:	Oliginai			(i togati to)
Personal Service	3,800	3,800	3,000	800
Fringe Benefit	700	700	464	236
Other	3,850	3,850	1,000	2,850
Total Charter Review:	8,350	8,350	4,464	3,886
Miscellaneous:				
Fringe Benefit	6,793	6,793	102	6,691
Other	91,505	84,265	35,937	48,328
Total Miscellaneous	98,298	91,058	36,039	55,019
Total General Government	6,186,607	6,197,107	4,545,798	1,651,309
Security of Persons and Property:				
Police Department:				
Personal Service	3,936,200	3,936,200	3,587,667	348,533
Fringe Benefit	912,774	912,774	766,193	146,581
Other	674,988	674,988	440,627	234,361
Total Police Department	5,523,962	5,523,962	4,794,487	729,475
Fire Department:				
Personal Service	3,061,200	3,061,200	2,420,192	641,008
Fringe Benefit	797,735	797,735	612,072	185,663
Other	544,589	544,589	436,450	108,139
Total Fire Department	4,403,524	4,403,524	3,468,714	934,810
Police on Patrol Arresting Speeders:				
Personal Service	99,100	99,100	17,480	81,620
Fringe Benefit	2,394	2,394	215	2,179
Other	69,326	69,326	31,305	38,021
Total Police on Patrol Arresting				
Speeders	170,820	170,820	49,000	121,820
Total Security of Persons and				
Property	10,098,306	10,098,306	8,312,201	1,786,105
Transportation:				
Equipment Repair and Garage:				
Personal Service	577,000	577,000	417,676	159,324
Fringe Benefit	241,476	241,476	157,601	83,875
Other	217,164	217,164	130,080	87,084
Total Transportation	1,035,640	1,035,640	705,357	330,283

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

General Fund (Continued)

	В	Budget				Variance With Final Budget Positive
	Original		Final	Actual		(Negative)
Leisure Time Activities:					_	
Parks Department:						
Personal Service	378,400		378,400	291,238		87,162
Fringe Benefit	137,119		137,119	110,702		26,417
Other	162,449		162,449	100,728		61,721
Total Leisure Time Activities	677,968	_	677,968	502,668	_	175,300
Community Development:						
Engineering:						
Other	47,729	_	47,729	45,603	_	2,126
Building:						
Personal Service	329,800		329,800	281,055		48,745
Fringe Benefit	186,277		186,277	103,068		83,209
Other	135,039		135,039	73,742		61,297
Total Building	651,116	_	651,116	457,865	_	193,251
Economic Development:						
Other	96,532		96,532	92,164		4,368
Total Community Development	795,377	_	795,377	595,632		199,745
Total Expenditures	18,793,898	_	18,804,398	14,661,656	_	4,142,742
Excess of Revenues Over Expenditures	2,539,476	_	3,461,129	7,979,296		4,518,167
Other Financing Sources (Uses):						
Sale of Capital Assets	11,497		12,000	24,343		12,343
Advances - In	47,906		50,000	0		(50,000)
Transfers - Out	(7,682,000)		(7,682,000)	(6,970,000)		712,000
Advances - Out	-	_	-	(260,000)		(260,000)
Total Other Financing Sources (Uses)	(7,622,597)	-	(7,620,000)	(7,205,657)	_	414,343
Net Change in Fund Balance	(5,083,121)		(4,158,871)	773,639		4,932,510
Fund Balance at Beginning of Year	4,316,216		4,316,216	4,316,216		0
Prior Year Encumbrances Appropriated	182,053	_	182,053	182,053	_	0
Fund Balance at End of Year \$	(584,852)	\$	339,398	\$ 5,271,908	\$	4,932,510

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Budget Stabilization Fund

	-	B Original	udget	Final	_	Actual		Variance With Final Budget Positive (Negative)
Other Financing Sources (Uses): Transfers - In Transfers - Out	\$	697,000 (345,000)	\$	697,000 (345,000)	\$	0 0	\$	(697,000) 345,000
Net Changes in Fund Balances	_	352,000	-	352,000		0		(352,000)
Fund Balance at Beginning of Year	_	688,290	_	688,290	_	688,290	,	0
Fund Balance at End of Year	\$	1,040,290	\$	1,040,290	\$	688,290	\$	(352,000)

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

General Obligation Bond Retirement Fund

		В	udget					Variance With Final Budget Positive
		Original		Final		Actual		(Negative)
Revenues:	_		-				_	
Property Taxes	\$	142,030	\$	595,709	\$	599,876	\$	4,167
Intergovernmental		19,588	_	82,158	_	81,504	_	(654)
Total Revenues	_	161,618	-	677,867	-	681,380	-	3,513
Expenditures:								
Debt Service:								
Principal Retirement		7,735,000		7,735,000		7,735,000		0
Interest and fiscal charges		301,800		301,000		300,987		13
Issuance Costs		0	_	25,800	_	25,798	_	2
Total Expenditures	_	8,036,800	-	8,061,800	-	8,061,785	-	15
Excess of Revenues (Under) Over Expenditures		(7,875,182)		(7,383,933)		(7,380,405)		3,528
Other Financing Sources:								
Insurance Proceeds		0		0		744,453		744,453
Note Proceeds		1,561,668		6,550,000		6,000,000		(550,000)
Premium on Debt		0		0		34,056		34,056
Transfers - In		214,580		900,000		910,000		10,000
Total Other Financing Sources	_	1,776,248	-	7,450,000	-	7,688,509	_	238,509
Net Change in Fund Balance		(6,098,934)		66,067		308,104		242,037
Fund Balance at Beginning of Year	_	24,273	-	24,273	-	24,273	_	0
Fund Balance at End of Year	\$	(6,074,661)	\$	90,340	\$	332,377	\$	242,037

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Capital Improvement Fund

		В	udge	t				Variance With Final Budget Positive
	-	Original		Final		Actual		(Negative)
Revenues:								
Property Taxes	\$	1,339,546	\$	763,728	\$	769,063	\$	5,335
Municipal Income Taxes		4,627,155		2,638,124		2,072,225		(565,899)
Other Local Taxes		438,489		250,000		300,626		50,626
Intergovernmental		1,412,518		805,332		182,124		(623,208)
Investment Income		175,396		100,000		39,815		(60,185)
Other	_	1,530,397	_	872,540	_	96,142	_	(776,398)
Total Revenues	-	9,523,501	-	5,429,724	-	3,459,995	_	(1,969,729)
Expenditures:								
Current:								
General Government		81,000		81,000		22,358		58,642
Capital Outlay		23,318,710		23,318,710		15,359,357		7,959,353
Debt Service:								
Principal retirement		13,906		13,906		0		13,906
Total Expenditures	-	23,413,616	-	23,413,616	-	15,381,715	_	8,031,901
Excess of Revenues (Under) Over Expenditures		(13,890,115)		(17,983,892)		(11,921,720)		6,062,172
Other Financing Sources (Uses):								
Sale of Debt		7,015,825		4,000,000		3,900,000		(100,000)
Transfers - In		2,543,237		1,450,000		200,000		(1,250,000)
Total Other Financing Sources (Uses)	-	9,559,062	-	5,450,000	-	4,100,000	-	(1,350,000)
Net Change in Fund Balance		(4,331,053)		(12,533,892)		(7,821,720)		4,712,172
Fund Balance at Beginning of Year		7,831,599		7,831,599		7,831,599		0
Prior Year Encumbrances Appropriated	_	5,585,209	_	5,585,209	-	5,585,209	-	0
Fund Balance at End of Year	\$	9,085,755	\$	882,916	\$	5,595,088	\$	4,712,172

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Law Enforcement Trust Fund

		Bı	ıdget					Variance With Final Budget Positive
		Original	_	Final		Actual	-	(Negative)
Revenues:								
Intergovernmental	\$	46,200	\$	46,200	\$	24,123	\$	(22,077)
Fines, Fees, and Permits		10,000	_	10,000	_	6,733	-	(3,267)
Total Revenues	_	56,200	-	56,200		30,856	-	(25,344)
Expenditures:								
Current:								
Security of Persons and Property:								
Personal Service		51,200		51,200		0		51,200
Fringe Benefits		2,380		2,380		0		2,380
Other		114,073	_	114,073		39,475	_	74,598
Total Expenditures		167,653	_	167,653		39,475	-	128,178
Net Change in Fund Balance		(111,453)		(111,453)		(8,619)		102,834
Fund Balance at Beginning of Year		120,771		120,771		120,771		0
Prior Year Encumbrances Appropriated		13,307	_	13,307		13,307	-	0
Fund Balance at End of Year	\$	22,625	\$_	22,625	\$	125,459	\$	102,834

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Community Diversion Program Fund

		Вι	ıdget					Variance With Final Budget Positive
		Original		Final		Actual		(Negative)
Revenues:								
Intergovernmental	\$	5,400	\$	5,400	\$	0	\$	(5,400)
Total Revenues		5,400		5,400		0	_	(5,400)
Expenditures:								
Current:								
Security of Persons and Property:								
Personal Service		8,200		8,200		4,882		3,318
Fringe Benefits		1,528		1,528		237		1,291
Other		405		405		77		328
Total Expenditures	_	10,133	_	10,133	_	5,196	_	4,937
Net Change in Fund Balance		(4,733)		(4,733)		(5,196)		(463)
Fund Balance at Beginning of Year		14,769		14,769	_	14,769	_	0
Fund Balance at End of Year	\$	10,036	\$	10,036	\$	9,573	\$	(463)

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Indigent Driver Alcohol Treatment Fund

P	_	Bu Original	ıdget	Final	_	Actual		ariance With Final Budget Positive (Negative)
Revenues: Fines, Fees, and Permits	\$	45,000	\$	60,000	\$	30,684	\$	(29,316)
Total Revenues	ф 	45,000	ф 	60,000	ф 	30,684	φ	(29,316)
Expenditures: Current: Security of Persons and Property:								
Other		60,000		60,000		11,326		48,674
Total Expenditures	_	60,000		60,000	_	11,326		48,674
Net Change in Fund Balance		(15,000)		0		19,358		19,358
Fund Balance at Beginning of Year		163,165		163,165		163,165		0
Fund Balance at End of Year	\$	148,165	\$	163,165	\$	182,523	\$	19,358

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Enforcement and Education Fund

Revenues:	_	Bu	ıdget	Final	_	Actual		Variance With Final Budget Positive (Negative)
Fines, Fees, and Permits	\$	3,000	\$	3,000	\$	658	\$	(2,342)
Total Revenues	Ψ	3,000	Ψ	3,000	ψ	658	Ψ	(2,342)
Expenditures: Current: Security of Persons and Property:								
Other		15,000		15,000	_	0	_	15,000
Total Expenditures		15,000		15,000	_	0		15,000
Net Change in Fund Balance		(12,000)		(12,000)		658		12,658
Fund Balance at Beginning of Year		25,635	_	25,635	-	25,635	_	0
Fund Balance at End of Year	\$	13,635	\$	13,635	\$	26,293	\$	12,658

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Municipal Probation Servies Fund

		Bı	ıdget					/ariance With Final Budget Positive
		Original		Final		Actual		(Negative)
Revenues:								
Fines, Fees, and Permits	\$	235,000	\$	225,000	\$	174,672	\$	(50,328)
Total Revenues		235,000		225,000	_	174,672	_	(50,328)
Expenditures:								
Current:								
General Government:								
Personal Service		157,300		157,300		150,000		7,300
Fringe Benefits		38,855		38,855		1,037		37,818
Other		90,100		90,100		20,003		70,097
Total Expenditures	_	286,255		286,255	_	171,040	_	115,215
Net Change in Fund Balance		(51,255)		(61,255)		3,632		64,887
Fund Balance at Beginning of Year		84,230	_	84,230		84,230	_	0
Fund Balance at End of Year	\$	32,975	\$	22,975	\$	87,862	\$	64,887

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Office on Aging Fund

			udget	:				ariance With Final Budget Positive
		Original	-	Final		Actual		(Negative)
Revenues:								
Property Taxes	\$	352,915	\$	381,865	\$	384,506	\$	2,641
Intergovernmental		48,672		52,665		52,242		(423)
Charges for Services		363,474		422,000		107,824		(314,176)
Other	_	6,469	_	7,000		229		(6,771)
Total Revenues	_	771,530	-	863,530	_	544,801		(318,729)
Expenditures:								
Current:								
Public Health Services:								
Personal Service		573,600		573,600		359,365		214,235
Fringe Benefits		191,095		191,095		103,504		87,591
Other		638,078		638,078		244,665		393,413
Total Expenditures	_	1,402,773	-	1,402,773	_	707,534	_	695,239
Excess of Revenues (Under) Over Expenditures		(631,243)		(539,243)		(162,733)		376,510
Other Financing Sources:								
Transfers - In	_	350,000	-	350,000		450,000	_	100,000
Net Change in Fund Balance		(281,243)		(189,243)		287,267		476,510
Fund Balance at Beginning of Year		157,215		157,215		157,215		0
Prior Year Encumbrances Appropriated		38,651	-	38,651		38,651		0
Fund Balance at End of Year	\$	(85,377)	\$	6,623	\$	483,133	\$	476,510

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Coronavirus Relief Fund

#### For the Year Ended December 31, 2020

Revenues:         Intergovernmental         S         0         \$         1.649.319         \$         1.390.858         \$         (258.461)           Expenditures:         Current:         General Government:         Personal Service         0         240.843         240.843         0         0         7.390.858         \$         (258.461)           Current:         General Government:         0         240.843         240.843         0         0         91.581         91.581         0         0         0         49.771         59.771         (10.000)         Total General Government         0         382.195         392.195         (10.000)         0         382.195         392.195         (10.000)         Scurity of Persons and Property:         Personal Service         0         505.484         0         0         11.519         6.519         5.000           Other         0         212.226         212.226         0         0         11.519         5.510         5.000           Total Security of Persons         0         35.513         35.513         0         0         0         5.513         35.513         0         0         0         133.169         128.169         5.0000         133.169         128.169		Or	B	udget	Final		Actual		Variance With Final Budget Positive (Negative)
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Revenues	0	Igillal	-	1 Illai	-	Actual		(Negative)
Total Revenues         0         1,649,319         1,390,858         (258,461)           Expenditures: Current: General Government: Personal Service         0         240,843         240,843         0           Pringe Benefits         0         91,581         91,581         0           Other         0         49,771         59,771         (10,000)           Total General Government         0         382,195         392,195         (10,000)           Security of Persons and Property: Personal Service         0         505,484         0         0           Pringe Benefits         0         212,226         0         0         0         11,519         6,519         5,000           Total Security of Persons and Property         0         729,229         724,229         5,000           Public Health: Personal Service         0         89,390         0         0           Pringe Benefits         0         35,513         35,513         0           Other         0         82,666         3,266         5,000           Total Public Health         0         133,169         128,169         5,000           Transportation: Personal Service         0         88,873         0         0		\$	0	\$	1 649 319	\$	1 390 858	\$	(258.461)
Current:         General Government:           Personal Service         0         240,843         240,843         0           Pringe Benefits         0         91,581         91,581         0           Other         0         49,771         59,771         (10,000)           Total General Government         0         382,195         392,195         (10,000)           Security of Persons and Property:         Personal Service         0         505,484         0           Personal Service         0         212,226         212,226         0           Other         0         11,519         6,519         5,000           Total Security of Persons         0         729,229         724,229         5,000           Public Health:         0         729,229         724,229         5,000           Public Health:         0         33,169         128,169         5,000           Total Public Health         0         133,169         128,169         5,000           Transportation:         Personal Service         0         88,873         0         6           Personal Service         0         88,873         0         0         132,604         0 <td< th=""><th></th><th>Ψ</th><th></th><th>Ψ</th><th></th><th>Ψ</th><th></th><th>Ψ.</th><th></th></td<>		Ψ		Ψ		Ψ		Ψ.	
General Government:         Personal Service         0         240,843         240,843         0           Pringe Benefits         0         91,581         91,581         0         0           Other         0         49,771         59,771         (10,000)           Total General Government         0         382,195         392,195         (10,000)           Security of Persons and Property:         Personal Service         0         505,484         0           Pringe Benefits         0         212,226         0         0           Other         0         11,519         6,519         5,000           Total Security of Persons         0         729,229         724,229         5,000           Public Health:         Personal Service         0         89,390         0           Pringe Benefits         0         35,513         0,00         0           Transportation:         Personal Service         0         88,873         88,873         0           Personal Service         0         50,028         0         0         133,169         128,169         5,000           Total Public Health         0         133,169         128,169         5,000         0	Expenditures:								
Personal Service         0         240,843         240,843         0           Fringe Benefits         0         91,581         91,581         0           Other         0         49,771         59,771         (10,000)           Total General Government         0         382,195         392,195         (10,000)           Security of Persons and Property:         Personal Service         0         505,484         505,484         0           Fringe Benefits         0         212,226         212,226         0         0           Other         0         11,519         6,519         5,000           Total Security of Persons	Current:								
Fringe Benefits         0         91,581         91,581         0           Other         0         49,771         59,771         (10,000)           Total General Government         0         382,195         392,195         (10,000)           Security of Persons and Property:         Personal Service         0         505,484         0         0           Personal Service         0         505,484         0         212,226         0         0           Other         0         11,519         6,519         5,000         5,000         1	General Government:								
Other         0         49,771         59,771         (10,000)           Total General Government         0 $382,195$ $392,195$ (10,000)           Security of Persons and Property:         Personal Service         0 $505,484$ $505,484$ 0           Fringe Benefits         0 $212,226$ $212,226$ $0$ $0$ Other         0 $11,519$ $6,519$ $5,000$ Total Security of Persons         0 $729,229$ $724,229$ $5,000$ Public Health:         Personal Service         0 $89,390$ $0$ $Fringe Benefits$ $0$ $35,513$ $35,513$ $0$ Other         0 $82,66$ $3,266$ $5,000$ $5000$ $70al Public Health$ $0$ $82,66$ $5,000$ Transportation:         Personal Service         0 $88,873$ $88,873$ $0$ Personal Service         0 $88,873$ $88,873$ $0$ $0$ Transportation         0 $132,604$ $132,604$ $0$ $0$ Dother </td <td>Personal Service</td> <td></td> <td>0</td> <td></td> <td>240,843</td> <td></td> <td>240,843</td> <td></td> <td>0</td>	Personal Service		0		240,843		240,843		0
Total General Government         0 $382,195$ $392,195$ $(10,000)$ Security of Persons and Property:         Personal Service         0 $505,484$ $505,484$ 0           Fringe Benefits         0 $212,226$ $212,226$ $00$ $00$ Total Security of Persons         0 $11,519$ $6,519$ $5,000$ Total Security of Persons         0 $729,229$ $724,229$ $5,000$ Public Health:         Personal Service         0 $89,390$ $89,390$ $0$ Fringe Benefits         0 $35,513$ $35,513$ $0$ $00$ Transportation:         Personal Service         0 $88,873$ $88,873$ $0$ Transportation:         Personal Service         0 $88,873$ $88,873$ $0$ Transportation:         Personal Service         0 $88,873$ $88,873$ $0$ Transportation         0 $132,604$ $132,604$ $0$ $0$ Leisure Time Activities:         0 $50,028$ $50,028$ $0$	Fringe Benefits		0		91,581		91,581		0
Security of Persona and Property: $0$ 505,484         505,484         0           Personal Service         0         212,226         212,226         0           Other         0         11,519         6,519         5,000           Total Security of Persons         0         729,229         724,229         5,000           Public Health:         0         729,229         724,229         5,000           Public Health:         0         89,390         0         6           Personal Service         0         89,390         0         6           Other         0         35,513         35,513         0           Other         0         8,266         3,266         5,000           Total Public Health         0         133,169         128,169         5,000           Transportation:         Personal Service         0         88,873         88,873         0           Personal Service         0         2,884         0,4847         0         0           Other         0         2,264         0         0         0         0         0           Leisure Time Activities:         Personal Service         0         50,028	Other		0		49,771		59,771		(10,000)
Personal Service         0         505,484         505,484         0           Fringe Benefits         0         212,226         212,226         0           Other         0         11,519         6,519         5,000           Total Security of Persons and Property         0         729,229         724,229         5,000           Public Health:           9         9,390         89,390         0           Pringe Benefits         0         35,513         35,513         0         0           Other         0         8,266         3,266         5,000           Total Public Health         0         133,169         128,169         5,000           Transportation:           9         5,000           Transportation:           9         5,000           Transportation:           9         5,000           Total Transportation         0         132,604         132,604         0           Other         0         2,884         2,884         0           Total Transportation         0         132,604         0         0           Leisure Time Activities:	Total General Government		0	_	382,195	_	392,195		(10,000)
Fringe Benefits         0 $212,226$ $212,226$ $0$ $0$ Other         0 $11,519$ $6,519$ $5,000$ Total Security of Persons         0 $729,229$ $724,229$ $5,000$ Public Health: $0$ $729,229$ $724,229$ $5,000$ Public Health: $0$ $89,390$ $0$ $6,513$ $35,513$ $0$ Other         0 $85,513$ $35,513$ $0$ $0$ $82,66$ $3,266$ $5,000$ Total Public Health         0 $133,169$ $128,169$ $5,000$ Transportation: $0$ $88,873$ $88,873$ $0$ Personal Service         0 $88,873$ $88,873$ $0$ $0$ $0$ $0$ Leisure Time Activities: $0$ $2,884$ $2,884$ $0$ $0$ $0$ Leisure Time Activities: $0$ $50,028$ $0$ $0$ $0$	Security of Persons and Property:								
Other         0         11,519         6,519         5,000           Total Security of Persons and Property         0         729,229         724,229         5,000           Public Health:            729,229         724,229         5,000           Public Health:           0         35,513         35,513         0           Other         0         82,66         3,266         5,000         5,000           Total Public Health         0         133,169         128,169         5,000           Transportation:            9         5,000           Transportation:            9         5,000           Transportation:            9         5,000           Total Public Health         0         133,169         128,169         5,000           Transportation:           9         7         9           Other         0         2,884         0         0         132,604         0           Leisure Time Activities:           9         78,263         78,263         0 <tr< td=""><td>Personal Service</td><td></td><td>0</td><td></td><td>505,484</td><td></td><td>505,484</td><td></td><td>0</td></tr<>	Personal Service		0		505,484		505,484		0
Total Security of Persons and Property       0       729,229       724,229       5,000         Public Health:       9       9       9,390       0       0         Personal Service       0       89,390       0       0         Fringe Benefits       0       35,513       35,513       0         Other       0       8,266       3,266       5,000         Total Public Health       0       133,169       128,169       5,000         Transportation:       9       9       40,847       40,847       0         Personal Service       0       88,873       88,873       0         Other       0       2,884       2,884       0         Other       0       2,884       2,884       0         Total Transportation       0       132,604       132,604       0         Leisure Time Activities:       9       90,009       0       0         Personal Service       0       50,028       0       0         Fringe Benefits       0       20,009       20,009       0         Other       0       8,226       8,226       0       0         Total Leisure Time Activities       0	Fringe Benefits		0		212,226		212,226		0
and Property         0         729,229         724,229         5,000           Public Health:         Personal Service         0         89,390         89,390         0           Fringe Benefits         0         35,513         35,513         0         0           Other         0         8,266         3,266         5,000         5,000           Total Public Health         0         133,169         128,169         5,000           Transportation:         Personal Service         0         88,873         88,873         0           Fringe Benefits         0         40,847         40,847         0         0         132,604         0           Other         0         2,884         2,884         0         0         132,604         0           Leisure Time Activities:         Personal Service         0         50,028         0         0           Personal Service         0         50,028         50,028         0         0         0           Leisure Time Activities:         Personal Service         0         78,263         78,263         0           Other         0         8,226         8,226         0         0         0         0	Other		0		11,519		6,519		5,000
Public Health:       Personal Service       0 $89,390$ $89,390$ $0$ Fringe Benefits       0 $35,513$ $35,513$ $0$ Other       0 $8,266$ $3,266$ $5,000$ Total Public Health       0 $133,169$ $128,169$ $5,000$ Transportation:       Personal Service       0 $88,873$ $88,873$ $0$ Fringe Benefits       0 $40,847$ $40,847$ $0$ Other       0 $2,884$ $2,884$ $0$ Total Transportation       0 $132,604$ $132,604$ $0$ Leisure Time Activities:       Personal Service $0$ $50,028$ $0$ Fringe Benefits $0$ $20,009$ $0$ $0$ Other $0$ $8,226$ $8,226$ $0$ Fringe Benefits $0$ $78,263$ $78,263$ $0$ Other $0$ $8,226$ $0$ $78,263$ $0$ Community Development:       Personal Service $0$ $17,197$ $17,197$ $0$ Peringe Benefits <td>Total Security of Persons</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>•</td> <td></td>	Total Security of Persons							•	
Personal Service         0 $89,390$ $89,390$ 0           Fringe Benefits         0 $35,513$ $35,513$ 0           Other         0 $8,266$ $3,266$ $5,000$ Total Public Health         0 $133,169$ $128,169$ $5,000$ Transportation:         Personal Service         0 $88,873$ $88,873$ $0$ Fringe Benefits         0 $40,847$ $40,847$ $0$ Other         0 $2,884$ $2,884$ $0$ Total Transportation         0 $132,604$ $0$ $132,604$ $0$ Leisure Time Activities:         Personal Service         0 $50,028$ $0$ $60,028$ $0,02,009$ $0,009$	and Property		0	_	729,229	_	724,229		5,000
Fringe Benefits       0 $35,513$ $35,513$ 0         Other       0 $8,266$ $3,266$ $5,000$ Total Public Health       0 $133,169$ $128,169$ $5,000$ Transportation:       Personal Service       0 $88,873$ $88,873$ 0         Fringe Benefits       0 $40,847$ $40,847$ 0         Other       0 $2,884$ $2,884$ 0         Total Transportation       0 $132,604$ $132,604$ 0         Leisure Time Activities:       Personal Service       0 $50,028$ 0         Fringe Benefits       0 $20,009$ $20,009$ 0         Other       0 $8,226$ $8,226$ $0$ Fringe Benefits       0 $20,009$ $20,009$ $0$ Other       0 $8,226$ $8,226$ $0$ Total Leisure Time Activities $0$ $78,263$ $78,263$ $0$ Community Development:       Personal Service $0$ $17,197$ $17,197$ $0$ Fringe Benefits $0$ $8,305$	Public Health:								
Other         0 $8,266$ $3,266$ $5,000$ Total Public Health         0         133,169         128,169 $5,000$ Transportation:         Personal Service         0 $88,873$ $88,873$ $0$ Fringe Benefits         0         40,847         40,847 $0$ Other         0         2,884         2,884 $0$ Total Transportation         0         132,604         132,604 $0$ Leisure Time Activities:         Personal Service $0$ $50,028$ $0$ Fringe Benefits         0         20,009 $0$ $0$ Other         0         8,226 $0$ $0$ Fringe Benefits         0         20,009 $0$ $0$ Other         0         8,226 $0$ $0$ Total Leisure Time Activities $0$ $78,263$ $78,263$ $0$ Community Development: $0$ $78,305$ $0$ $0$ $8,305$ $0$ Fringe Benefits $0$ $8,305$ $8,305$	Personal Service		0		89,390		89,390		0
Total Public Health         0         133,169         128,169         5,000           Transportation:         Personal Service         0         88,873         88,873         0           Fringe Benefits         0         40,847         40,847         0           Other         0         2,884         2,884         0           Total Transportation         0         132,604         132,604         0           Leisure Time Activities:         Personal Service         0         50,028         0           Fringe Benefits         0         20,009         20,009         0           Other         0         8,226         8,226         0           Total Leisure Time Activities         0         78,263         78,263         0           Community Development:         Personal Service         0         17,197         17,197         0           Fringe Benefits         0         8,305         0         0         8,305         0	Fringe Benefits		0		35,513		35,513		0
Transportation: $0$ <td>Other</td> <td></td> <td>0</td> <td></td> <td>8,266</td> <td></td> <td>3,266</td> <td></td> <td>5,000</td>	Other		0		8,266		3,266		5,000
Personal Service       0 $88,873$ $88,873$ 0         Fringe Benefits       0 $40,847$ $40,847$ 0         Other       0 $2,884$ $2,884$ 0         Total Transportation       0 $132,604$ $132,604$ 0         Leisure Time Activities:       Personal Service       0 $50,028$ $50,028$ 0         Fringe Benefits       0 $20,009$ $20,009$ $0$ $0$ $8,226$ $8,226$ $0$ Other       0 $8,226$ $8,226$ $0$ $0$ $0$ $0$ Other       0 $78,263$ $78,263$ $0$ $0$ $0$ $0$ Other       0 $8,226$ $8,226$ $0$ $0$ $0$ $0$ $0$ Total Leisure Time Activities $0$ $78,263$ $78,263$ $0$ $0$ Community Development: $Personal Service$ $0$ $17,197$ $17,197$ $0$ Fringe Benefits $0$ $8,305$ $8,305$ $0$ $0$ $0$ $0$ $0$ $0$ <	Total Public Health		0	_		_			
Personal Service       0 $88,873$ $88,873$ 0         Fringe Benefits       0 $40,847$ $40,847$ 0         Other       0 $2,884$ $2,884$ 0         Total Transportation       0 $132,604$ $132,604$ 0         Leisure Time Activities:       Personal Service       0 $50,028$ $50,028$ 0         Fringe Benefits       0 $20,009$ $20,009$ $0$ $0$ $8,226$ $8,226$ $0$ Other       0 $8,226$ $8,226$ $0$ $0$ $0$ $0$ Other       0 $78,263$ $78,263$ $0$ $0$ $0$ $0$ Other       0 $8,226$ $8,226$ $0$ $0$ $0$ $0$ $0$ Total Leisure Time Activities $0$ $78,263$ $78,263$ $0$ $0$ Community Development: $Personal Service$ $0$ $17,197$ $17,197$ $0$ Fringe Benefits $0$ $8,305$ $8,305$ $0$ $0$ $0$ $0$ $0$ $0$ <	Transportation:								
Other         0 $2,884$ $2,884$ 0           Total Transportation         0         132,604         132,604         0           Leisure Time Activities:         Personal Service         0 $50,028$ $50,028$ 0           Fringe Benefits         0         20,009         20,009         0           Other         0 $8,226$ $8,226$ 0           Total Leisure Time Activities         0 $78,263$ $78,263$ 0           Community Development:         0 $17,197$ $17,197$ 0           Fringe Benefits         0 $8,305$ $8,305$ 0	-		0		88,873		88,873		0
Other         0 $2,884$ $2,884$ 0           Total Transportation         0         132,604         132,604         0           Leisure Time Activities:         Personal Service         0 $50,028$ $50,028$ 0           Fringe Benefits         0         20,009         20,009         0           Other         0 $8,226$ $8,226$ 0           Total Leisure Time Activities         0 $78,263$ $78,263$ 0           Community Development:         0 $17,197$ $17,197$ 0           Fringe Benefits         0 $8,305$ $8,305$ 0	Fringe Benefits		0		40,847		40,847		0
Image: Leisure Time Activities:       0       50,028       50,028       0         Personal Service       0       20,009       20,009       0         Fringe Benefits       0       20,009       20,009       0         Other       0       8,226       8,226       0         Total Leisure Time Activities       0       78,263       78,263       0         Community Development:       0       17,197       17,197       0         Fringe Benefits       0       8,305       8,305       0			0		2,884		2,884		0
Personal Service         0         50,028         50,028         0           Fringe Benefits         0         20,009         20,009         0           Other         0         8,226         8,226         0           Total Leisure Time Activities         0         78,263         78,263         0           Community Development:         0         17,197         17,197         0           Fringe Benefits         0         8,305         0         0	Total Transportation		0	_	132,604	_	132,604	•	0
Personal Service         0         50,028         50,028         0           Fringe Benefits         0         20,009         20,009         0           Other         0         8,226         8,226         0           Total Leisure Time Activities         0         78,263         78,263         0           Community Development:         0         17,197         17,197         0           Fringe Benefits         0         8,305         0         0	Leisure Time Activities:								
Fringe Benefits         0         20,009         20,009         0           Other         0         8,226         8,226         0           Total Leisure Time Activities         0         78,263         78,263         0           Community Development:         0         17,197         17,197         0           Fringe Benefits         0         8,305         8,305         0	Personal Service		0		50,028		50,028		0
Other         0         8,226         8,226         0           Total Leisure Time Activities         0         78,263         78,263         0           Community Development:         0         17,197         17,197         0           Fringe Benefits         0         8,305         8,305         0	Fringe Benefits		0		20,009		20,009		0
Total Leisure Time Activities078,26378,2630Community Development: Personal Service017,19717,1970Fringe Benefits08,3058,3050			0		8,226		8,226		0
Personal Service         0         17,197         17,197         0           Fringe Benefits         0         8,305         8,305         0				_		_			
Personal Service         0         17,197         17,197         0           Fringe Benefits         0         8,305         8,305         0	Community Development:								
Fringe Benefits         0         8,305         8,305         0			0		17,197		17,197		0
	Total Community Development		0	_	25,502	_	25,502	•	0

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Coronavirus Relief Fund (Continued)

	В	udget		Variance With Final Budget Positive
	Original	Final	Actual	(Negative)
Basic Utility Service:				
Personal Service	0	116,058	116,058	0
Fringe Benefits	0	52,299	52,299	0
Total Basic Utility Service	0	168,357	168,357	0
Total Expenditures	0	1,649,319	1,649,319	0
Excess of Revenues (Under) Over Expenditures	0	0	(258,461)	(258,461)
Other Financing Sources (Uses): Advance - In	0	0	260,000	260,000
Net Change in Fund Balances	0	0	1,539	1,539
Fund Balance at Beginning of Year	0	0	0	0
Fund Balance at End of Year	\$0	\$0	\$ 1,539	\$ 1,539

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

**Recreation Center Fund** 

		В	udget				Variance With Final Budget Positive
		Original	_	Final	-	Actual	(Negative)
Revenues:							
Property Taxes	\$	366,502	\$	381,865	\$	384,505	\$ 2,640
Intergovernmental		50,546		52,665		52,247	(418)
Charges for Services		2,045,071		2,130,801		981,307	(1,149,494)
Rentals		349,951		364,620		86,203	(278,417)
Other	_	21,595	_	22,500	_	8,382	(14,118)
Total Revenues	_	2,833,665		2,952,451	-	1,512,644	(1,439,807)
Expenditures:							
Current:							
Leisure Time Activities:							
Personal Service		1,717,100		1,717,100		1,205,504	511,596
Fringe Benefits		533,936		533,936		396,824	137,112
Other		1,391,674		1,441,674		977,185	464,489
Total Expenditures	_	3,642,710	_	3,692,710	-	2,579,513	1,113,197
Excess of Revenues (Under) Over Expenditures		(809,045)		(740,259)		(1,066,869)	(326,610)
Other Financing Sources (Uses):							
Transfers - In		431,895		450,000		1,795,000	1,345,000
Advance - Out		(50,000)		0		0	0
Total Other Financing Sources (Uses)	_	381,895		450,000	-	1,795,000	1,345,000
Net Change in Fund Balances		(427,150)		(290,259)		728,131	1,018,390
Fund Balance at Beginning of Year		155,276		155,276		155,276	0
Prior Year Encumbrances Appropriated		62,476	_	62,476	-	62,476	0
Fund Balance at End of Year	\$	(209,398)	\$_	(72,507)	\$	945,883	\$ 1,018,390

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Marine Patrol Fund

		Bu Original	ıdget	Final		Actual		Variance With Final Budget Positive (Negative)
Revenues:		<u> </u>						
Intergovernmental	\$	30,000	\$	30,000	\$	30,000	\$	0
Total Revenues	_	30,000	_	30,000	_	30,000		0
Expenditures:								
Current:								
Security of Persons and Property:		14 400		14.400		14 221		70
Personal Service		14,400		14,400		14,321		79
Fringe Benefits		2,541		2,541		204		2,337
Other		22,945		22,945		17,698		5,247
Total Expenditures		39,886		39,886		32,223		7,663
Excess of Revenues (Under) Over Expenditures		(9,886)		(9,886)		(2,223)		7,663
Other Financing Sources:								
Transfers - In		10,000		10,000	_	10,000		0
Net Change in Fund Balance		114		114		7,777		7,663
Fund Balance at Beginning of Year		2,426		2,426		2,426		0
Prior Year Encumbrances Appropriated	_	145		145	_	145	_	0
Fund Balance at End of Year	\$	2,685	\$	2,685	\$	10,348	\$_	7,663

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Refuse and Recycling Fund

		B	udget					Variance With Final Budget Positive
		Original	_	Final	_	Actual		(Negative)
Revenues:								
Property Taxes	\$	763,728	\$	763,728	\$	769,062	\$	5,334
Intergovernmental		110,332		110,332		110,491		159
Charges for Services		7,000		7,000		-		(7,000)
Other		22,000	_	22,000	_	6,396		(15,604)
Total Revenues	_	903,060	-	903,060	-	885,949	_	(17,111)
Expenditures: Current:								
Basic Utilities Service:								
Personal Service		998,000		998,000		803,351		194,649
Fringe Benefits		409,481		409,481		326,752		82,729
Other		1,031,541		1,031,541		819,217		212,324
Total Expenditures	_	2,439,022	-	2,439,022	-	1,949,320	_	489,702
Excess of Revenues (Under) Over Expenditures		(1,535,962)		(1,535,962)		(1,063,371)		472,591
Other Financing Sources:								
Transfers - In	_	1,000,000	_	1,000,000	-	1,450,000		450,000
Net Change in Fund Balance		(535,962)		(535,962)		386,629		922,591
Fund Balance at Beginning of Year		519,175		519,175		519,175		0
Prior Year Encumbrances Appropriated	_	68,344	-	68,344	-	68,344	_	0
Fund Balance at End of Year	\$	51,557	\$	51,557	\$	974,148	\$	922,591

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Motor Vehicle License Tax Fund

	_	Bu Original	ıdget	Final		Actual		Variance With Final Budget Positive (Negative)
Revenues:		<u>v</u>	_					
Intergovernmental	\$	81,000	\$	141,000	\$	137,976	\$	(3,024)
Total Revenues	_	81,000	_	141,000	_	137,976	_	(3,024)
Expenditures:								
Current:								
Transportation:								
Personal Service		231,700		231,700		200,201		31,499
Fringe Benefits		145,088		145,088		63,881		81,207
Other		443,262		443,262		412,733		30,529
Total Transportation		820,050	_	820,050	_	676,815	_	143,235
Capital Outlay		20,000		20,000		17,820		2,180
Total Expenditures	_	840,050	_	840,050	_	694,635	_	145,415
Excess of Revenues (Under) Over Expenditures		(759,050)		(699,050)		(556,659)		142,391
Other Financing Sources:								
Transfers - In	_	360,000	_	625,000	_	725,000	_	100,000
Net Change in Fund Balance		(399,050)		(74,050)		168,341		242,391
Fund Balance at Beginning of Year		192,606		192,606		192,606		0
Prior Year Encumbrances Appropriated	_	22,002	_	22,002	_	22,002		0
Fund Balance at End of Year	\$	(184,442)	\$	140,558	\$	382,949	\$	242,391

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Street Repair and Maintenance Fund

	_	Bu	ıdget	Final		Actual		Variance With Final Budget Positive (Negative)
Revenues:			_					
Intergovernmental	\$	1,154,797	\$	1,155,369	\$	1,017,392	\$	(137,977)
Total Revenues	_	1,154,797	-	1,155,369		1,017,392		(137,977)
Expenditures:								
Current:								
Transportation:								
Personal Service		795,500		795,500		619,795		175,705
Fringe Benefits		358,022		358,022		240,657		117,365
Other		730,998		730,998		431,897		299,101
Total Transportation		1,884,520	_	1,884,520		1,292,349		592,171
Capital Outlay		12,925		12,925		9,883		3,042
Total Expenditures	_	1,897,445	_	1,897,445	_	1,302,232	_	595,213
Excess of Revenues (Under) Over Expenditures		(742,648)		(742,076)		(284,840)		457,236
Other Financing Sources:								
Transfers - In	_	599,703	_	600,000	_	200,000		(400,000)
Net Change in Fund Balance		(142,945)		(142,076)		(84,840)		57,236
Fund Balance at Beginning of Year		399,709		399,709		399,709		0
Prior Year Encumbrances Appropriated		48,229	_	48,229	_	48,229	_	0
Fund Balance at End of Year	\$	304,993	\$	305,862	\$	363,098	\$	57,236

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

State Highway Fund

		Bu	ıdget	Final		Actual		Variance With Final Budget Positive (Negative)
Revenues:		ongina	_	1 mui	-	Tietuur		(rtogurro)
Intergovernmental	\$	92,400	\$	92,517	\$	82,491	\$	(10,026)
Total Revenues	_	92,400		92,517	_	82,491		(10,026)
Expenditures:								
Current:								
Transportation:								
Other		83,300		83,300	_	300		83,000
Total Expenditures		83,300	_	83,300	_	300	_	83,000
Net Change in Fund Balance		9,100		9,217		82,191		72,974
Fund Balance at Beginning of Year		84,281		84,281		84,281		0
Prior Year Encumbrances Appropriated		300		300	_	300		0
Fund Balance at End of Year	\$	93,681	\$	93,798	\$	166,772	\$	72,974

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Indigent Drive Alcohol Monitoring Fund

	_	Bu Original	ıdget	Final		Actual		Variance With Final Budget Positive (Negative)
Revenues:		onginu		1 11101		1100000	-	(i (eguit e)
Intergovernmental	\$	0	\$	35,000	\$	28,515	\$	(6,485)
Total Revenues		0	_	35,000		28,515		(6,485)
Expenditures: Capital Outlay Total Expenditures	_	45,000 45,000	_	45,000 45,000	_	20,074 20,074	-	24,926 24,926
Net Change in Fund Balance		(45,000)		(10,000)		8,441		18,441
Fund Balance at Beginning of Year		41,254	_	41,254		41,254	_	0
Fund Balance at End of Year	\$	(3,746)	\$	31,254	\$	49,695	\$	18,441

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Fire Levy Fund

		В	ıdget					Variance With Final Budget Positive
		Original		Final		Actual	_	(Negative)
Revenues:								
Property Taxes	\$	286,456	\$	279,118	\$	230,709	\$	(48,409)
Intergovernmental		44,262	_	31,600		31,347	_	(253)
Total Revenues		330,718	_	310,718	_	262,056	_	(48,662)
Expenditures:								
Current:								
Security of Persons and Property:								
Fringe Benefits		759,500		759,500		576,241		183,259
Total Expenditures	_	759,500	_	759,500		576,241	-	183,259
Excess of Revenues (Under) Over Expenditures		(428,782)		(448,782)		(314,185)		134,597
Other Financing Sources:								
Transfers - In		450,000	_	450,000		545,000	_	95,000
Net Change in Fund Balance		21,218		1,218		230,815		229,597
Fund Balance at Beginning of Year		91,055	_	91,055	_	91,055	-	0
Fund Balance at End of Year	\$	112,273	\$	92,273	\$	321,870	\$_	229,597

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Police Levy Fund

		В	ıdget					Variance With Final Budget Positive
		Original		Final		Actual		(Negative)
Revenues:								
Property Taxes	\$	314,642	\$	279,118	\$	230,710	\$	(48,408)
Intergovernmental		96,076		31,600		31,347	_	(253)
Total Revenues	-	410,718	_	310,718	_	262,057	-	(48,661)
Expenditures:								
Current:								
Security of Persons and Property:								
Fringe Benefits		754,000		754,000		617,787		136,213
Total Expenditures		754,000	_	754,000		617,787	_	136,213
Excess of Revenues (Under) Over Expenditures		(343,282)		(443,282)		(355,730)		87,552
Other Financing Sources:								
Transfers - In		475,000		475,000		475,000	_	0
Net Change in Fund Balance		131,718		31,718		119,270		87,552
Fund Balance at Beginning of Year	_	129,367	_	129,367	_	129,367	_	0
Fund Balance at End of Year	\$	261,085	\$	161,085	\$	248,637	\$	87,552

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

**Refundable Deposits** 

	_	Bu Original	ıdget	Final	_	Actual		Variance With Final Budget Positive (Negative)
Revenues:	<b>.</b>		<i>.</i>		<i>•</i>	4.4.400		
Fines, Fees, and Permits	\$	9,000	\$	9,000	\$	14,600	\$.	5,600
Total Revenues	_	9,000	_	9,000	_	14,600		5,600
Expenditures:								
Current:								
Community Development:								
Building:								
Other		35,600		35,600		1,400		34,200
Total Expenditures	_	35,600	_	35,600	-	1,400		34,200
Net Change in Fund Balance		(26,600)		(26,600)		13,200		39,800
Fund Balance at Beginning of Year		104,610	_	104,610	_	104,610		0
Fund Balance at End of Year	\$	78,010	\$	78,010	\$	117,810	\$	39,800

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Building Standards Fee

	_	Bu Original	ıdget	Final	Actual	Variance With Final Budget Positive (Negative)
Revenues:						
Fines, Fees, and Permits	\$	8,000	\$	8,000	\$ 4,822	\$ (3,178)
Total Revenues		8,000	-	8,000	4,822	(3,178)
Expenditures:						
Current:						
Community Development:						
Building:						
Other		8,081	_	8,081	4,620	3,461
Total Expenditures		8,081	-	8,081	4,620	3,461
Net Change in Fund Balance		(81)		(81)	202	283
Fund Balance at Beginning of Year	_	465	_	465	465	0
Fund Balance at End of Year	\$	384	\$	384	\$ 667	\$ 283

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Donations and Bequests

	_	Bu	ıdget	Final	_	Actual		Variance With Final Budget Positive (Negative)
Revenues:	<b>.</b>	•••••	÷	••••••	<i>•</i>		<i>•</i>	
Contributions	\$	20,000	\$	20,000	\$ _	248,709	\$	228,709
Total Revenues	_	20,000		20,000	-	248,709		228,709
Expenditures:								
Current:								
Public Health Services:								
Senior Center								
Other		287,408		287,408		156,301		131,107
Total Expenditures	_	287,408	_	287,408	-	156,301		131,107
Net Change in Fund Balance		(267,408)		(267,408)		92,408		359,816
Fund Balance at Beginning of Year	_	518,806		518,806	-	518,806		0
Fund Balance at End of Year	\$	251,398	\$	251,398	\$	611,214	\$	359,816

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Special Assessment Bond Retirement Fund

			ıdget					Variance With Final Budget Positive
D		Original	-	Final	-	Actual	-	(Negative)
Revenues:	÷		<i>•</i>	<b>FO</b> 400	<i>.</i>	10.005	<i>•</i>	
Special Assessments	\$	51,458	\$	50,100	\$_	42,885	\$_	(7,215)
Total Revenues	_	51,458	-	50,100	-	42,885	-	(7,215)
Expenditures: Debt Service:								
		40,000		40.000		40,000		0
Principal Retirement		,		40,000		,		
Interest and fiscal charges		11,950	-	11,950	-	10,475	-	1,475
Total Expenditures		51,950	-	51,950	-	50,475	-	1,475
Excess of Revenues (Under) Over Expenditures		(492)		(1,850)		(7,590)		(5,740)
Other Financing Sources:								
Transfers - In		20,542		20,000		10,000		(10,000)
Net Change in Fund Balance		20,050		18,150		2,410		(15,740)
Fund Balance at Beginning of Year	_	3,954	-	3,954	-	3,954	-	0
Fund Balance at End of Year	\$	24,004	\$	22,104	\$	6,364	\$	(15,740)

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Equipment Replacement Fund

	_		udget					Variance With Final Budget Positive
		Original	-	Final	_	Actual	-	(Negative)
Revenues:	<i>•</i>		<i>•</i>		<i>.</i>		<i>•</i>	
Municipal Income Taxes	\$	902,834	\$	1,299,373	\$	1,020,648	\$	(278,725)
Intergovernmental		48,637		70,000		72,230		2,230
Other		173,706	-	250,000		0	-	(250,000)
Total Revenues	_	1,125,177	-	1,619,373	_	1,092,878	-	(526,495)
Expenditures:								
General Government:		12 000		12 000		11.012		20.000
Other		42,000		42,000		11,012		30,988
Capital Outlay		4,103,833	-	4,103,833	_	1,285,664	-	2,818,169
Total Expenditures		4,145,833	-	4,145,833		1,296,676	-	2,849,157
Excess of Revenues (Under) Over Expenditures		(3,020,656)		(2,526,460)		(203,798)		2,322,662
Other Financing Sources:								
Transfers - In		694,823	_	1,000,000	_	200,000		(800,000)
Net Change in Fund Balance		(2,325,833)		(1,526,460)		(3,798)		1,522,662
Fund Balance at Beginning of Year		1,469,753		1,469,753		1,469,753		0
Prior Year Encumbrances Appropriated	_	760,480	_	760,480	_	760,480	-	0
Fund Balance at End of Year	\$	(95,600)	\$	703,773	\$	2,226,435	\$	1,522,662

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual

Municipal Court Capital Improvement Fund

	_	Bu Original	ıdget	Final		Actual		/ariance With Final Budget Positive (Negative)
Revenues:								
Intergovernmental	\$	334,000	\$	651,000	\$	315,925	\$	(335,075)
Investment Income		0	_	1,800		0	_	(1,800)
Total Revenues		334,000	_	652,800	_	315,925	_	(336,875)
Expenditures:								
Current:								
General Government:								
Personal Service		326,400		326,400		112,949		213,451
Fringe Benefits		69,928		69,928		26,516		43,412
Other		254,000		278,500		161,353		117,147
Total General Government		650,328		674,828		300,818		374,010
Capital Outlay		90,000		65,500		17,227		48,273
Debt Service:								
Principal Retirement		230,000		230,000		230,000		0
Interest and Fiscal Charges		15,250		15,250		15,250		0
Total Expenditures	_	985,578	_	985,578	_	563,295	_	422,283
Net Change in Fund Balance		(651,578)		(332,778)		(247,370)		85,408
Fund Balance at Beginning of Year		376,386	_	376,386		376,386	_	0
Fund Balance at End of Year	\$	(275,192)	\$	43,608	\$	129,016	\$	85,408

Schedule of Revenues, Expenditures and Changes in Fund Equity – Budget (Non-GAAP Budgetary Basis) and Actual

## Sanitary Sewer Fund

		В	udget				Variance With Final Budget Positive
	_	Original	Final			Actual	(Negative)
Revenues:			-		_		
Charges for Services	\$	5,456,993	\$	5,159,298	\$	4,733,553	\$ (425,745)
Intergovernmental		563,607		507,920		22,346	(485,574)
Other		1,000	_	1,000	_	189	(811)
Total Revenues	_	6,021,600	-	5,668,218	_	4,756,088	(912,130)
Expenditures:							
Sewer Operations:							
Personal Services		572,000		572,000		486,597	85,403
Fringe Benefits		263,800		263,800		218,224	45,576
Materials And Supplies		186,509		133,209		89,521	43,688
Contractual Services		3,571,215		3,612,915		2,546,344	1,066,571
Heat, Light, And Power		24,290		24,290		21,987	2,303
Other		18,000	_	144,000	_	129,393	14,607
Total Sewer Operations		4,635,814	_	4,750,214		3,492,066	1,258,148
Capital Outlay		2,013,221		2,048,221		1,209,215	839,006
Debt Service:							
Principal Retirement		626,567		627,167		241,162	386,005
Interest and Fiscal Charges		1,400	_	1,400	_	591	809
Total Expenditures	_	7,277,002	-	7,427,002	_	4,943,034	2,483,968
Net Change in Fund Equity		(1,255,402)		(1,758,784)		(186,946)	1,571,838
Fund Equity at Beginning of Year		5,705,670		5,705,670		5,705,670	0
Prior Year Encumbrances Appropriated	_	1,479,417	-	1,479,417	_	1,479,417	0
Fund Equity at End of Year	\$	5,929,685	\$	5,426,303	\$	6,998,141	\$ 1,571,838

Schedule of Revenues, Expenditures and Changes in Fund Equity – Budget (Non-GAAP Budgetary Basis) and Actual

## Self Insurance Fund

	_	Bi	ıdget	Final		Actual		Variance With Final Budget Positive (Negative)
Revenues:			_		_		-	
Charges for Services	\$	3,016,084	\$	3,278,402	\$	3,185,676	\$	(92,726)
Total Revenues		3,016,084		3,278,402		3,185,676		(92,726)
Expenditures: Contractual Services Claims Total Expenditures	_	735,700 2,664,000 3,399,700	-	775,700 2,624,000 3,399,700	-	756,782 2,090,976 2,847,758	-	18,918 533,024 551,942
Net Change in Fund Equity		(383,616)		(121,298)		337,918		459,216
Fund Equity at Beginning of Year		395,721		395,721		395,721		0
Prior Year Encumbrances Appropriated		529	_	529	_	529	-	0
Fund Equity at End of Year	\$	12,634	\$	274,952	\$	734,168	\$	459,216

Fiduciary Funds

## Fund Descriptions

## **Custodial Funds**

*Municipal Court Fund* – To account for the monies received and disbursed from the Rocky River Municipal Court.

S.A.F.E. Fund – To account for financial transactions of the S.A.F.E. Council of Governments.

*Tri-City Park Fund* – To account for financial transactions of the Tri-City Council of Governments.

Combining Statement of Fiduciary Net Position Custodial Funds

## December 31, 2020

Assets	_	Municipal Court	-	S.A.F.E.	_	Tri-City Park	_	Total
Equity in Pooled Cash	¢	0	¢	12 202	¢	20.057	¢	52 1 60
and Cash Equivalents	\$	0	\$	13,303	\$	38,857	\$	52,160
Cash and Cash Equivalents:		044 675		0		0		244 675
In Segregated Accounts		244,675	-	0	_	0	-	244,675
Total Assets	_	244,675	-	13,303		38,857	_	296,835
Liabilities								
Undistributed Monies		0		0		0		0
Deposits Held and Due to Others	_	244,675	-	0		0	_	244,675
Total Liabilities	_	244,675	-	0		0	_	244,675
Net Position Restricted for Other Governments	\$ =	0	\$	13,303	\$ _	38,857	\$ _	52,160

Combining Statement of Changes in Fiduciary Net Position Custodial Funds

		Municipal Court	_	S.A.F.E.		Tri-City Park	-	Total
Additions								
Collections for Tri-City Park	\$	0	\$	0	\$	67,038	\$	67,038
Fines and Forfietures for Others	_	3,304,374	-	0		0	•	3,304,374
Total Additions	-	3,304,374	-	0	_	67,038	-	3,371,412
Deductions								
Payments on Behalf of Tri-City Park		0		0		54,297		54,297
Municipal Court Expense and								
Distributions to Others	_	3,304,374	-	0		0	-	3,304,374
Total Deductions	_	3,304,374	_	0	_	54,297		3,358,671
Change in Net Position		0		0		12,741		12,741
Net Position Beginning of Year, Restated (See Note 3)	_	0	_	13,303	_	26,116	-	39,419
Net Position End of Year	\$	0	\$	13,303	\$	38,857	\$	52,160

STATISTICAL SECTION



## December 31, 2020

This part of the Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Page(s)
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	S2 –S10
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	S11 – S17
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S18 - S23
<b>Economic and Demographic Information</b> These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	S24 - S26
<b>Operating Information</b> These schedules contain service data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	S27 – S32

**Sources:** Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Report for the relevant year.

Net Position by Component - Last Ten Fiscal Years

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$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	Governmental Activities:	2011	2012	2013 (a)	2014 (b)	2015	2016	2017 (c)	2018	2019 (d)	2020 (e)
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	0,680,26		33,293,005	36,713,198	41,586,463	42,891,009	45,354,753	49,427,948	53,411,670	56,810,711	\$ 64,810,278
	5,136,50	4	2,568,095	5,500,388	4,801,489	5,165,910	5,634,447	6,121,210	9,335,895	11,891,776	11,087,760
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	735,70	0	264,133	863,940	869,385	944,069	698,441	540,879	387,087	267,982	512,769
93,676         115,703         159,197 $243,704$ $291,038$ $286,539$ $248,791$ 0         <	-	0	157,985	230,386	119,601	377,763	456,101	680,801	411,657	550,878	1,047,176
	71,62	0	93,676	115,703	159,197	243,704	291,038	286,539	248,791	218,999	551,965
$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	413.960	5	0	1.012.978	881.576	821.270	951.838	1.014.243	882.471	1.367.285	1.549.804
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$		0	0	0	0	0	0	0	0	0	791,357
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$											
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	•	C	0	225,320	225,765	300,154	257,589	223,914	185,206	159,645	174,493
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$	0		0	0	0	0	4,101	66,532	112,410	107,478	430,072
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$											
$ \begin{array}{cccccccccccccccccccccccccccccccccccc$		0	0	689,792	573,715	464,107	402,214	379,282	314,167	317,396	356,646
0         3,312         3,123,302         1,34,050         1,312,302         1,31,333,620         1,31,333,620         1,312,302 </td <td></td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> <td>613,472</td>		0	0	0	0	0	0	0	0	0	613,472
6,464,168         3,312         3,323	353,44	4	0	0	0	0	0	0	0	0	0
2.360.231       3.229,728       (12.221.978)       (10.876.056)       (12.079.600)       (30.032.353)       (34.059.046)       (         45.201.293       48.584,745       36.998.525       40.335.242       41.974.234       28.712.307       31.233.620          17,349,730       14,018,823       12,478,608       13,678,763       14,686,663       12,418,716       12,032,701         5.830.241       8.492.454       8.735.194       8.189.432       10,417,609       10,959,005       11.316,195         23.179.971       22.511.277       21.213.802       21.868.195       25.104.272       23.377.721       23.348.896	556,50	0	6,464,168	3,312	3,312	3,312	3,312	3,312	3,312	3,312	4,218
45.201.293       48.584,745       36.998.525       40.335.242       41.974.234       28.712.307       31.233.620         17,349,730       14,018,823       12,478,608       13,678,763       14,686,663       12,418,716       12,032,701         5.830,241       8,492,454       8,735,194       8,189,432       10,417,609       10,959,005       11,316,195         23,179,971       22,511,277       21,213,802       21,868,195       25,104,272       23,377,721       23,348,896	1,107,586	50	2,360,231	3,229,728	(12, 221, 978)	(10,876,056)	(12,079,600)	(30,032,353)	(34,059,046)	(29,207,557)	(30, 114, 837)
17,349,730       14,018,823       12,478,608       13,678,763       14,686,663       12,418,716       12,032,701         5,830,241       8,492,454       8,735,194       8,189,432       10,417,609       10,959,005       11,316,195         23,179,971       22,511,277       21,213,802       21,868,195       25,104,272       23,377,721       23,348,896	9.055.58	•	45.201.293	48.584.745	36.998.525	40.335.242	41.974.234	28.712.307	31.233.620	42.487.905	51.815.173
17,349,730       14,018,823       12,478,608       13,678,763       14,686,663       12,418,716       12,032,701         5,830,241       8,492,454       8,735,194       8,189,432       10,417,609       10,959,005       11,316,195         23,179,971       22,511,277       21,213,802       21,868,195       25,104,272       23,377,721       23,348,896											
17,349,730         14,018,823         12,478,608         13,678,763         14,686,663         12,418,716         12,032,701           5.830,241         8,492,454         8,735,194         8,189,432         10,417,609         10,959,005         11,316,195           23,179,971         22,511,277         21,213,802         21,868,195         25,104,272         23,377,721         23,348,896											
<u>23.179.971 22.511.277 21.213.802 21.868.195 25.104.272 23.377.721 23.348.896</u>	1,806,517		17,349,730	14,018,823	12,478,608	13,678,763	14,686,663	12,418,716	12,032,701	12,314,284	7,516,341
23,179,971 22,511,277 21,213,802 21,868,195 25,104,272 23,377,721 23,348,896	0,237,309		0,830,241	8,492,454	8,/30,194	8,189,432	10,417,609	<u>c00,866,01</u>	<u>c61,016,11</u>	10,900,498	12,104,540
	8 043 88	Ś	73 179 971	77 211 277	21 213 802	21 868 195	25 104 272	73 377 771	308 806	73 780 787	19 620 887
			11/1/11107	117116777	700,017,17	C/11000117	717:101:07	17111000	0/010-010-010-01	101,002,02	100,070,01

S2

(Continued)

Net Position by Component - Last Ten Fiscal Years (Continued)

## Accrual Basis of Accounting

2020 (e)		72,326,619		11,087,760	512,769	1,047,176	551,965		1,549,804	791,357		174,493	430,072		356,646	613,472	0	4,218	(18,010,291)
2019 (d)		69,124,995		11,891,776	267,982	550,878	218,999		1,367,285	0		159,645	107,478		317,396	0	0	3,312	(18,241,059)
2018		65,444,371		9,335,895	387,087	411,657	248,791		882,471	0		185,206	112,410		314,167	0	0	3,312	(22,742,851)
2017 (c)		61,846,664		6,121,210	540,879	680,801	286,539		1,014,243	0		223,914	66,532		379,282	0	0	3,312	(19,073,348)
2016		60,041,416		5,634,447	698,441	456,101	291,038		951,838	0		257,589	4,101		402,214	0	0	3,312	(1,661,991)
2015		56,569,772		5,165,910	944,069	377,763	243,704		821,270	0		300,154	0		464,107	0	0	3,312	(2,686,624)
2014 (b)		54,065,071		4,801,489	869,385	119,601	159,197		881,576	0		225,765	0		573,715	0	0	3,312	(3,486,784)
2013 (a)		50,732,021		5,500,388	863,940	230,386	115,703		1,012,978	0		225,320	0		689,792	0	0	3,312	11,722,182
2012		50,642,735		2,568,095	264,133	157,985	93,676		0	0		0	0		0	0	0	6,464,168	8,190,472
2011		52,486,784		5,136,504	735,700	0	71,622	d	413,966	0		0	ns 0	þ	0	ts 0	353,444	556,500	7,344,955
	Primary Government: Net Investment in	Capital Assets	Restricted for:	Capital Projects	Debt Services	Refuse and Recycling	Office on Aging	Street Construction and	Maintenance	Recreation	Law Enforcement an	Education	Fire and Police Pensions	Security of Persons and	Property	Donations and Bequests	Municipal Probation	Other Purposes	Unrestricted

Total Primary Government

\$ 71,436,060 \$ 65,768,687 \$ 54,582,516 \$ 52,090,028 \$ 67,078,506 \$ 62,203,437 \$ 58,212,327 \$ 71,096,022 \$ 68,381,264 67,099,475  $\mathfrak{S}$ Net Position

Balances as of December 31, 2013 were restated due to City's decision to reclassify the Sewer Rehabilitation Fund from governmental activities to business-type activities.

Balances as of December 31, 2014 were restated for implementation of GASB Statement No. 68.

Balances as of December 31, 2017 were restated for implementation of GASB Statement No. 75.

Balances as of December 31, 2019 were restated for implementation of GASB Statement No. 83. e e c e e

Balances as of December 31, 2020 include the impact of implementing GASB Statement No. 84 and reclassifying certain funds from Agency Funds to Special Revenue Funds.

Note - In 2012, the Restricted for classifications were updated and the Recreation and Street Construction and Maintenance restriction are included in Restricted for Other Purposes.

In 2014, the Restricted for classifications were updated and restated for 2013 to allow Restricted for Other Purposes to be defined into their restrictions within Street Construction and Maintenance, Law Enforcement and Education, Security of Persons and Property, and Community Impact restrictions.

Source: City financial records

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Changes in Net Position - Last Ten Fiscal Years

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2020 (e)	1,727,062	050 107	104,922	500	1,070,423	23,976	0	340,682	100,00	118,177	300,951	1,210,665	52,247	110,491		57,558	0	0	0	0			6,077,056		4 774 031	1000110011	,	0		4,781,381		10,858,437
2019	2,214,094 \$	300 010 1	312,758	3,500	2,214,201	575	4,623	208 277		48,259	0	1,472,721	0	105,370		127,470	23,885	0	135,934	0			8,424,622		3 555 105	01,00,0		0		3,555,105		11,979,727
2018 (d)	2,350,106 \$	1 050 100	425,143	525	2,253,507	175	9,198	233 276		30,000	0	933,750	0	91,011		57,969	0	2,318,717	45,000	0			10,107,125		81 <i>C LCC</i> 4	017, 111,		0		4,227,218		14,334,343
2017 (c)	2,483,792 \$	012 200 1	381,637	1,750	2,233,472	350	10,743	33 187	1	30,000	0	944,656	0	91,166		536,375	0	0	0	0			7,844,435		5 090 108	001,000,0	,	0		5,090,108		12,934,543
2016	2,472,472 \$	1110 100	347,508	700	2,277,701	175	9,608	007 10	<u>, , , , , , , , , , , , , , , , , , , </u>	31,231	0	911,659	0	91,485		551,723	0	0	0	0			7,833,782		6 058 487	00,000	,	0		6,058,487		13,892,269
2015	2,088,114 \$	102011	371,903	975	2,381,887	325	9,310	111 317		30,925	0	902,937	0	85,407		512,763	150,000	0	0	0			7,841,909		4 553 885	000,000,1	,	0		4,553,885		12,395,794
2014 (b)	2,432,809 \$	1 015 100	1,042,198 578,496	325	2,255,732	225	6,025	35 811	110,00	24,626	0	888,696	0	83,952		3,579,488	2,286	0	0	0			10,933,669		4 203 128		,	0		4,203,128		15,136,797
2013 (a)	3,629,679 \$	1 18 066	148,900 610,187	625	2,238,886	150	8,839	007 77		24,424	0	874,364	0	86,083		606,549	1,700	0	0	0			8,275,251		7 989 388	000,000		28,107		3,017,495		11,292,746
2012	2,237,380 \$	1 240 105	1,040,100 536,596	325	2,163,408	250	1,044,484	88C LV	001	25,021	0	791,552	0	86,123		936,187	0	1,976,093	0	366,391			11,851,283		1 867 073	610,100,1		437,437		2,304,510		14,155,793
2011	2,688,561 \$	1 056 500	542,072 542,072	400	2,067,741	nt 200	1,103,942	ributions: 44-331	1000	25,707	0	777,312	0	86,220	utions:	864,849	0	0	0	0			9,257,934		1 865 441	utions:		3,158,259	U	5,023,700		14,281,634
	Program revenues: Governmental Activities: Charges for Services: General Government\$	Security of Persons	and Froperty Public Health	Transportation	Leisure Time Activities 2,067,741	Community Development	Basic Utility Service	Operating Grants and Contributions: General Government 4/4 3	Security of Persons	and Property	Public Health	Transportation	Leisure Time Activities	Basic Utility Service	Capital Grants and Contributions:	General Government	Public Health	Transportation	Leisure Time Activities	Basic Utility Service	Total Governmental	Activities Program	Revenues	Business-Type Activities:	Charges for Services: Sanitary Sewer Charges 1865 441	Capital Grants and Contributions:	Sanitary Sewer	Charges Total Business-Type	Activities Program	Revenues	Total Primary Government	Program Revenues

 $\mathbf{S4}$ 

(Continued)

Changes in Net Position - Last Ten Fiscal Years (Continued)

## Accrual Basis of Accounting

2020 (e)	5,945,207	11,537,760 973,703	4,944,098	4,048,562	641,072 2.646 377	295,315	31,032,094	4,413,526	35 445 620		4,894,812	388,455	388,456	776,961	233,079	233,080	776,962		606,039		15,282,615	341,978		3,011,858	188,166	24,343	2,648,055	4,027,750	0		007 660 66	(Continued)
2019	7,503,253	1,251,659 1,375,982	4,240,707	5,376,837	7.804.059	260,577	23,546,034	3,797,859	27 343 893		4,789,888	486,249	400,753	716,011	240,467	240,468	801,506		625,173		15,937,337	340,060		1,211,407	582,984	0	243,034	(174, 640)	0		LU7 011 7C	20, <del>111</del> 0,071
2018 (d)	7,358,241	12,094,504 1,180,829	4,011,387	4,494,796	612,083 2,512,750	240,917	32,505,507	4,651,116	37,156,623		4,173,148	329,638	329,638	659,328	197,799	197,799	659,328		593,369		14,836,850	284,922		1,354,155	314,231	0	118,851	838,994	0		020 000 VC	74,000,000
2017 (c)	7,176,860	10,765,969 1,188,400	3,783,233	4,419,638	2.257,068	271,054	30,427,757	4,622,700	35 050 457		4,146,550	330,679	330,679	661,359	198,424	198,424	661,359		595,231		14,194,524	349,173		1,360,654	190,263	0	184,060	2,974,188	0		L73 3LC 7C	100,010,007
2016	6,005,870	11,044,627 1,058,578	2,898,876	4,276,788	444,184 1 832,793	301,011	27,862,727	4,822,410	32,685,137		4,146,236	326,994	326,994	653,990	196,176	196,176	653,990		653,990		14,444,530	434,382		1,312,623	81,375	0	240,281	(2,000,000)	0		L20 L27 10	166,100,12
2015	5,591,132	9,391,822 1,092,402	4,005,442	3,497,102	509,093 1 941 569	306,989	26,335,551	3,965,030	30 300 581		3,756,030	298,146	298,146	596,288	179,415	179,415	596,289		596,289		13,304,985	160,505		1,355,228	27,452	0	354,523	(65,538)	0		01 020 250	200,000,12
2014 (b)	5,668,787	9,306,477 1,175,476	3,754,446	3,174,829	555,169 1,516,591	411,086	25,659,245	3,862,901	29 522 146		3,765,359	299,553	299,553	599,103	183,804	181,945	599,103		599,103		10,246,564	288,364		1,556,143	21,536	0	400,006	1,365,188	0		101 201 0C	+7C'CN+'N7
2013 (a)	5,913,026	9,207,482 1,335,546	2,508,065	3,531,071	/14,344 1 704 807	703,744	25,618,085	2,339,335	27.957.420		3,700,797	295,395	295,395	590,792	178,222	178,222	590,792		592,792		9,734,666	516,642		2,668,592	8,083	0	299,771	0	0		10 270 427	17,217,472
2012	5,294,037	8,983,880 1,185,768	2,279,856	3,657,902	2.521.711	677,987	25,361,617	2,431,473	060 27 76		3,815,055	281,777	281,777	563,557	170,963	170,963	563,557		563,557		8,906,264	194, /90		3,122,384	7,499	0	831,526	4,736,952	(4,554,583)		10 555 030	000,000,61
2011	9,384,315	9,472,809 1,386,701		7	ent 6/3,807 2,111,718		30,	2,102,577	t 32,806,905		3,788,172	300,648	300,648	601,297	180,663	181,671	601,297		597,831		8,606,720	234,169	or Resurcted	2,852,477	8,162	0	791,806	0	0	tivities	ransiers,	100,040,61
	Expenses Governmental activities: General Government	Decurity of Fersons and Property Public Health	Transportation	Leisure Time Activities	Community Development Basic Utility Services	Interest and Fiscal Charges	Total Governmental Activities Expenses	Business-Type Activities: Sanitary Sewer Charges	Total Primary Government Program Exnenses	General Kevenues: Governmental Activities: Property Taxes Levied for:	General Purposes	Recreation	Office on Aging	Refuse and Recycling	Fire Levy	Police Levy	Capital Improvements	General Obligation Bond	Retirement	Municipal Taxes Levied for	General Purposes	Other Local Taxes	Orants and Entitlements not Resurcted	to Specific Programs	Investment Earnings	Gain on Sale of Asset	Other	Transfers	Special Item	Total Governmental Activities	Ceneral Revenues, Transfers,	and Special Items

Changes in Net Position - Last Ten Fiscal Years (Continued)

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2020 (e)		0	(4,027,750)		(4,027,750)		29,794,859		8,867,571	(3, 659, 895)	5,207,676
2019		0	174,640		174,640		26,615,337		11,319,285	(68, 114)	11,251,171 \$
2018 (d)		1,265,712	(838,994)		426,718		25,314,768		2,489,668	2,820	2,492,488 \$
2017 (c)		1,225,620	(2, 974, 188)		(1,748,568)		24,626,999		3,792,245	(1,281,160)	2,511,085 \$
2016		0	2,000,000		2,000,000		23,667,937		1,638,992	3,236,077	4,875,069 \$
2015		0	65,538		65,538		21,895,897		3,336,717	654,393	3,991,110 \$
2014 (b)		0	(1, 365, 188)		(1, 365, 188)		19,040,136		5,679,748	(1,024,961)	4,654,787 \$
2013 (a)		0	0		0		19,379,432		2,036,598	678,160	2,714,758 \$
2012		0	(4,736,952)		(4, 736, 952)		14,919,086		6,145,704	(4,863,915)	<u>520,290</u> \$ <u>1,281,789</u> \$ <u>2,714,758</u>
2011		0	0	les	0	Fransfers,			(2,400,833)	2,921,123	520,290 \$
	General Revenues (Continued): Business-Type Activities: Municipal Taxes Levied for	General Purposes	Transfers	Total Business-Type Activities General Revenues and	Transfers	Total General Revenues, Transfers,	and Special Items 19,045,561	Change in Net Position:		Business-Type Activities	Total Primary Government Change in Net Position \$

Balances as of December 31, 2013 were restated due to City's decision to reclassify the Sewer Rehabilitation Fund from governmental activities to business-type activities. Balances as of December 31, 2014 were restated for implementation of GASB Statement No. 68. Balances as of December 31, 2017 were restated for implementation of GASB Statement No. 75.

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During 2019 the City implemented a new accounting system. As a result, balances as of December 31, 2018 were reclassified in order to be comparative and provide an understanding of the changes in financial position and operations. Activity in 2020 includes the impact of implementing GASB Statement No. 84 and reclassifying certain funds from Agency Funds to Special Revenue Funds.

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Fund Balances, Governmental Funds - Last Ten Fiscal Years

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2020 (c)	530,433 5,518,138 2,958,768	9,007,339	217,565 13,406,671 (5,961,001)	7,663,235	16,670,574
2019	376,504 \$ 4,639,954 2,228,579	7,245,037	185,245 11,189,835 (187,826)	11,187,254	18,432,291 \$
2018	264,499 4,256,452 3,199,410	7,720,361	215,544 11,054,725 (155,823)	11,114,446	18,834,807 \$
2017	308,225 \$ 3,419,408 5,405,983	9,133,616	286,568 8,449,837 (99,613)	8,636,792	17,770,408 \$
2016	68,794 \$ 3,262,222 4,673,864	8,004,880	189,435 7,879,652 (307,565)	7,730,451	15,735,331 \$
2015	60,058 \$ 3,221,848 3,783,076	7,064,982	159,099 7,485,009 (289,493)	7,354,615	<u>14,419,597</u> \$
2014 (b)	41,608 \$ 3,752,213 2,694,990	6,488,811	160,495 6,608,029 (482,711)	6,285,813	12,774,624 \$
2013 (a)	20,105 \$ 1,332,986 3,619,420	4,972,511	97,529 7,471,528 (385,379)	7,183,678	12,156,189 \$
2012	39,224 \$ 2,530,242 1,825,725	4,395,191	134,826 8,233,110 (504,079)	7,863,857	12,259,048 \$
2011	20,082 \$ 73,625 3,503,175	3,596,882	<b>ds</b> 117,404 6,054,235 (627,575)	5,544,064	9,140,946 \$
	<b>General Fund</b> Nonspendable \$ Assigned Unassigned	Total General Fund	All Other Governmental Funds Nonspendable Restricted Unassigned (Deficit)	Total All Other Governmental Funds	Total Governmental Funds \$ 9,140,946 \$ 12,259,048 \$ 12,156,189

(a) Balances as of December 31, 2013 were restated due to City's decision to reclassify the Sewer Rehabilitation Fund from governmental funds to proprietary funds.
(b) In 2011, the City implemented GASB Statement No. 54.
(c) Balances as of December 31, 2020 include the impact of implementing GASB Statement No. 84 and reclassifying certain funds from Agency Funds to Special Revenue Funds.

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Changes in Fund Balance, Governmental Funds - Last Ten Fiscal Years

# **Modified Accrual Basis of Accounting**

2020 (a)	8,213,475 15,799,630 338,005 4,740,543 1,581,425 2,042,742 43,877 242,010 204,195 248,709 1,840,508	35,295,119	5,240,390 10,260,705 891,046 2,734,230 2,935,211 574,491 574,491 2,016,470 12,051,883 1,255,000 300,105 25,798 38,285,329 38,285,329 (2,990,210)
2019	8,315,568 16,363,652 331,284 3,325,578 2,534,055 3,141,892 46,191 540,808 311,672 0 206,806	35,117,486	5,786,451 10,239,172 1,078,986 2,365,064 3,724,746 583,696 1,968,209 8,034,350 1,518,906 2,934,350 1,518,906 2,69,211 23,634 35,592,425 35,592,425 (474,939)
2018	7,120,568 \$ 13,780,979 338,535 4,146,844 2,669,154 3,325,728 49,031 287,335 106,462 0 11,283,026	33,107,702	5,755,323 10,032,250 1,005,754 2,485,655 3,538,637 3,538,637 3,538,637 3,538,637 3,538,637 5,493,418 1,274,310 2,493,418 1,274,310 2,270,679 0 32,235,161 872,541
2017	7,142,839 \$ 13,823,124 349,173 3,013,818 2,580,336 3,422,995 109,868 2,256,551 97,587 0 184,060	30,950,751	5,060,314 9,663,674 963,653 3,430,564 512,785 1,646,872 3,460,696 1,257,690 302,630 0 28,532,415 28,532,415
2016	7,128,340 \$ 14,535,231 14,535,231 434,582 2,823,3176 2,622,333 3,464,180 51,032 61,366 108,389 0 240,740	31,539,366	5,835,805 9,213,697 899,726 2,046,662 3,368,485 478,221 1,389,284 3,434,268 1,238,284 3,434,268 1,226,139 3,434,268 3,31,358 0 28,223,645 3,315,721
2015	6,500,467 \$ 13,075,238 3,53,691 3,120,298 2,744,317 3,442,054 54,353 111,173 96,495 96,495 354,523	29,752,609	5,210,524 8,992,682 993,557 2,080,847 3,314,950 655,520 1,551,473 4,225,764 739,651 354,653 354,653 0 0 28,119,621
2014 (b)	6,536,524 \$ 10,194,101 288,364 3,199,672 2,835,023 3,432,238 53,920 21,536 92,875 92,875 92,875 92,875 92,875 92,875	27,054,306	4,972,508 9,180,199 1,153,116 1,963,888 3,159,934 669,155 1,511,655 2,081,172 1,338,224 423,666 128,353 26,581,870 26,581,870
2013 (a)	6,443,601 \$ 9,621,455 245,913 4,451,998 2,837,298 3,766,444 68,198 8,083 91,044 0 300,334	27,834,368	4,461,355 9,245,442 1,239,240 1,736,448 3,172,881 737,752 1,613,539 1,352,306 1,352,306 1,271,855 626,374 0 25,457,192 25,457,192
2012	$\begin{array}{c} 6,479,941 & \$ \\ 8,697,295 \\ 194,790 \\ 5,356,419 \\ 3,829,615 \\ 3,822,640 \\ 5,325,640 \\ 5,322,640 \\ 5,8,421 \\ 7,499 \\ 93,229 \\ 93,229 \\ 93,229 \\ 0 \\ 834,019 \end{array}$	29,203,868	5,106,984 8,785,151 1,061,178 1,702,865 3,170,232 766,902 4,481,802 1,035,843 1,268,289 685,370 0 28,064,616
2011	6,472,059 \$ 8,570,317 234,169 4,749,825 3,711,407 3,504,950 60,120 8,162 86,230 86,230 0 792,765	28,190,004	4,888,964 9,104,294 1,281,566 2,138,335 807,866 4,592,412 2,997,396 1,909,286 716,098 716,098 31,700,028 31,700,024)
	Revenues Property Taxes Municipal Income taxes Other Local Taxes Intergovernmental Charges for Services Fines, Fees, and Permits Special Assessments Investment Income Rentals Contributions Other	Total Revenues	Expenditures Current: General Government Security of Persons and Property Public Health Transportation Leisure Time Activities Community Development Basic Utility Services Capital Outlay Debt Service Principal Interest Issuance Costs Total Expenditures Excess of Revenues Over (Under) Expenditures

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(Continued)

Changes in Fund Balance, Governmental Funds - Last Ten Fiscal Years (Continued)

# **Modified Accrual Basis of Accounting**

	0 24,343	32,732 0 39,691 0	0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	$\begin{array}{rrrr} 6,450,000 & 13,854,250 \\ \hline (6,450,000) & (13,854,250) \end{array}$	72,423 768,796	\$ (402.516) \$ (2.221.414)	6.38% 5.81%	.sbt
2018	425	191,433 0	0 0	4,225,000 (4,225,000)	191,858	\$ 1,064,399	5.72%	ecial Revenue Fur
2017	16,741	0 0	0 0	4,123,000 (4,523,000)	(383,259)	\$ 2,035,077	5.82%	ency Funds to Spe
2016	13	0 0	0 0	3,030,000 (5,030,000)	(1,999,987)	\$ 1,315,734	6.37%	ain funds from Ag
2015	11,985	0 0	0 0	4,798,300 (4,798,300)	11,985	\$ 1,644,973	4.36%	reclassifying certa
2014 (b)	17,646	9,180,000 592,633	(9,644,280)	3,353,300 (3,353,300)	145,999	\$ 618,435	8.43%	ment No. 84 and
2013 (a)	2,059	0 0	0 0	5,108,000 (5,108,000)	2,059	\$ 2,379,235	8.26%	nting GASB State
2012	14,615	1,964,235 0	0 0	3,994,000 (3,994,000)	1,978,850	\$ (1.578,620) \$ 3.118,102 \$ 2.379,235	7.88%	npact of implemer
2011		4,691,540 52,694	(2,812,830) 0	3,680,000 (3,680,000)	ces 1,931,404	\$ (1,578,620)	e of 8.56%	0 includes the im
	Other Financing Sources (Uses) Proceeds from Sale of Capital Assets	Issuance of Debt Premium on General Obligation Debt	Payment to Escrow Insurance Proceeds	Transfers - In Transfers - Out	Total Other Financing Sources (Uses)	Net Change in Fund Balances	Debt Service as a Percentage of Noncapital Expenditures	(a) Activity in 2020 includes the impact of implementing GASB Statement No. 84 and reclassifying certain funds from Agency Funds to Special Revenue Funds.

Assessed and Estimated Actual Value of Taxable Property

## Last Ten Years

		Real	Prope	erty		Public Uti	lity Pr	operty
Tax Year/ Collection Year	_	Assessed Value	-	Estimated Actual Value (1)	_	Assessed Value		Estimated Actual Value (1)
2011/2012	\$	678,705,910	\$	1,939,159,743	\$	6,797,170	\$	7,724,057
2012/2013		675,604,330		1,930,298,086		7,420,390		8,432,261
2013/2014		677,436,550		1,935,533,000		8,289,730		9,420,148
2014/2015		680,005,610		1,942,873,171		8,706,580		9,893,841
2015/2016		737,074,070		2,105,925,914		8,855,180		10,062,704
2016/2017		740,435,050		2,115,528,714		9,372,340		10,650,386
2017/2018		740,455,520		2,115,587,200		10,034,290		11,402,602
2018/2019		868,272,810		2,480,779,457		10,407,290		11,826,466
2019/2020		873,425,980		2,495,502,800		11,113,510		12,628,989
2020/2021		874,056,390		2,497,303,971		11,827,610		13,440,466

(Continued)

Source: Cuyahoga County, Ohio; County Fiscal Officer

- This amount is calculated for 2011 through 2020 based on the following percentages: Real property is assessed at 35 percent of actual value.
   Public utility property is assessed at 88 percent of actual value.
- (2) Tax rates are per \$1,000 of assessed value.

	То	otal					
_	Assessed Value	-	Estimated Actual Value (1)	_]	<u>Ratio</u>	<u>]</u>	Total Direct Rate (2)
\$	685,503,080	\$	1,946,883,800		35.21%	\$	10.90
	683,024,720		1,938,730,347		35.23		10.90
	685,726,280		1,944,953,148		35.26		10.90
	688,712,190		1,952,767,012		35.26		10.90
	745,929,250		2,115,988,618		35.25		10.90
	749,807,390		2,126,179,100		35.26		10.80
	750,489,810		2,126,989,802		35.28		10.80
	878,680,100		2,492,605,923		35.25		10.68
	884,539,490		2,508,131,789		35.27		10.68
	885,884,000		2,510,744,437		35.28		10.68

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Property Tax Rates – Direct and Overlapping Governments (Per \$1,000 of Assessed Valuation)

## Last Ten Years

		Ci	ty of Rocky Riv	ver					
Year	General <u>Fund</u>	Special Revenue Funds	Capital Projects Funds	Debt Bond <u>Service</u>	Total	Rocky River School and Library	Cuyahoga <u>County</u>	Special(1) Taxing Districts	Total
2011	\$ 6.30	\$ 2.60	\$ 1.00	\$ 1.00	\$ 10.90	\$ 90.45	\$ 13.22	\$ 5.08	\$ 119.65
2012	6.30	2.60	1.00	1.00	10.90	95.35	13.42	5.08	124.75
2013	6.30	2.60	1.00	1.00	10.90	95.65	14.05	5.98	126.58
2014	6.30	2.60	1.00	1.00	10.90	95.65	14.05	6.88	127.48
2015	6.30	2.60	1.00	1.00	10.90	95.65	14.05	6.88	127.48
2016	6.30	2.60	1.00	0.90	10.80	95.65	14.05	6.88	127.38
2017	6.30	2.60	1.00	0.90	10.80	96.57	14.05	7.38	128.80
2018	6.30	2.60	1.00	0.78	10.68	97.67	14.05	7.38	129.78
2019	6.30	2.60	1.00	0.78	10.68	97.47	14.05	7.78	129.98
2020	6.30	2.60	1.00	0.78	10.68	97.37	14.85	7.78	130.68

Source: Cuyahoga County, Ohio; County Fiscal Officer

(1) Cleveland Metropolitan Park District, Cuyahoga County College District and Cleveland-Cuyahoga County Port Authority

Real Property Tax Levies and Collection

## Last Ten Years

Year	_	Total Tax Levy	<u>C</u>	Current collections (1)	С	Percent of Current collections to Tax Levy		uent Tax	
2011	\$	7,758,489	\$	7,214,139		92.98%	\$	150,703	
2012		7,822,646		7,212,012		92.19		271,795	
2013		7,678,031		7,218,630		94.02		157,763	
2014		7,697,980		7,276,041		94.52		148,083	
2015		7,660,093		7,252,808		94.68		177,485	
2016		8,312,742		7,978,215		95.98		147,000	
2017		8,375,791		7,951,509		94.93		175,946	
2018		8,365,542		7,959,064		95.14		144,404	
2019		9,677,193		9,232,422		95.40		208,486	
2020		9,669,190		9,163,801		94.77		165,626	

(Continued)

Source: Cuyahoga County, Ohio; County Fiscal Officer

(1) Includes homestead/rollback taxes assessed locally but distributed through the Ohio Department of Taxation and reported as intergovernmental/grants and entitlements revenue.

Note: Cuyahoga County does not identify delinquent collections by the year for which the tax was levied.

Total Tax Collections	Percent of Total Collections <u>To Tax Levy</u>	_	Outstanding Delinquent Taxes	Percent of Delinquent Taxes to Tax Levy
\$ 7,364,842	94.93%	\$	333,387	4.30%
7,483,807	95.67		264,653	3.38
7,376,393	96.07		232,038	3.02
7,424,124	96.44		234,457	3.05
7,430,293	97.00		234,007	3.05
8,125,215	97.74		260,215	3.13
8,127,455	97.04		240,079	2.87
8,103,468	96.87		259,559	3.10
9,440,908	97.56		244,508	2.53
9,329,427	96.49		328,869	3.40

Principal Taxpayers: Real Property and Public Utility Tax

## As of December 31, 2020 and December 31, 2011

	2020	)
	Real Property	<u>,                                     </u>
	and Public Utility	
	Assessed	Percent of Total
Taxpayer	Value	Assessed Value
Rocky River Apartments, LLC	\$ 8,801,100	0.99%
Westwood Town Center	7,390,680	0.84
Cleveland Electric Illuminating Company	7,167,540	0.81
Normandy Association, LP	5,166,350	0.58
SRK Perrysburg Associates, LLC	4,670,750	0.53
Beachcliff Properties, LP	4,392,020	0.50
Inland Westgate, LLC	3,520,550	0.40
Presidential Apartments, LTD	3,177,450	0.36
Westwood Country Club, Co.	3,121,130	0.35
Gross Management Company, LTD	2,957,260	0.33
Totals	\$50,364,830	5.69%
Total City Assessed Valuation	\$885,884,000	
	2011	L
	Real Property	
	and Public Utility	
	Assessed	Percent of Total
Taxpayer	Value	Assessed Value
Westwood Town Center	\$ 7,274,720	1.07%
Normandy Association, LTD.	4,854,790	0.72
Westgate Mall, LLC	4,608,070	0.68
Cleveland Illuminating Company	4,431,800	0.65
Beachcliff Properties, LP	4,297,310	0.63
Presidential Apartments, LTD.	3,992,940	0.59
Westwood Country Club, Co.	3,262,770	0.48
Linden Apartment Company	2,548,600	0.38
Gross Management, Inc	2,500,790	0.37
SRK Perrysburg Association, LLC	2,456,580	0.36
Totals	\$40,228,370	5.93%
Total City Assessed Valuation	\$ 678,705,910	

Source: Cuyahoga County, Ohio; County Fiscal Officer

Ratio of Outstanding Debt by Type

## Last Ten Years

LoanLoanLoanLoanLoanGovernmentIncome (1)Capita (1) $2,731,310$ $$$ $0$ $$$ $339,843$ $$$ $18,577,694$ $2.65\%$ $$$ $961.82$ $4,660,827$ $144,293$ $0$ $$$ $179,383$ $19,441.263$ $2.77$ $956.82$ $4,660,827$ $144,293$ $0$ $$$ $179,383$ $19,441.263$ $2.77$ $956.82$ $4,660,827$ $144,293$ $0$ $6,199,329$ $237,698$ $19,626,172$ $2.80$ $970.97$ $0$ $0$ $8,700,960$ $224,202$ $21,106,111$ $3.01$ $1,044.18$ $0$ $0$ $9,264,658$ $132,247$ $20,808,801$ $2.97$ $1,044.18$ $0$ $0$ $0$ $9,264,658$ $132,247$ $20,808,801$ $2.97$ $1,044.18$ $19,441,203$ $0$ $0$ $9,264,658$ $132,247$ $20,808,801$ $2.97$ $1,044.18$ $0$ $0$ $0$ $9,264,658$ $132,247$ $20,808,801$ $2.97$ $1,029,48$ $19,441,203$ $0$ $0$ $12,246,779$ $97,897$ $22,502,519$ $3.21$ $1,013,27$ $0$ $0$ $0$ $13,154,483$ $75,080$ $22,103,353$ $3.15$ $1,093,52$ $19,433$ $0$ $15,924,978$ $21,192$ $23,742,340$ $3.39$ $1,174,61$ $224,165$ $0$ $15,924,978$ $21,192,810$ $22,103,353$ $3.15$ $1,093,523$ $19,483$ $0$ $15,949,795$ $0$ $15,499,795$ <	General Obligation	Governmental Activities Special Assessment OPWC 0	OWDA	Business-Type OPWC OV	<u>ype</u> OWDA	Primary	Total of Personal	Perce P	Percentage Per
\$ $0$ \$ $339,843$ \$ $18,577,694$ $2.65\%$ \$ $144,293$ $0$ $179,383$ $19,441,263$ $2.77$ $5.77$ $144,293$ $0$ $6,199,329$ $237,698$ $19,626,172$ $2.80$ $0$ $6,199,329$ $237,698$ $19,626,172$ $2.80$ $0$ $8,700,960$ $224,202$ $21,106,111$ $3.01$ $0$ $9,264,658$ $132,247$ $20,808,801$ $2.97$ $0$ $9,264,658$ $132,247$ $20,808,801$ $2.97$ $0$ $9,264,678$ $132,247$ $20,808,801$ $2.97$ $0$ $12,246,779$ $97,897$ $22,103,353$ $3.15$ $0$ $13,154,483$ $75,080$ $22,103,353$ $3.15$ $0$ $13,154,483$ $75,080$ $22,103,353$ $3.15$ $0$ $15,924,978$ $51,192$ $23,742,340$ $3.15$ $0$ $15,449,798$ $0$ $51,40,310$ $4,12$			Loan	Loan	Loan	Government	Income (1)	Car	iita (1)
144,2930 $179,383$ $19,441,263$ $2.77$ 0 $6,199,329$ $237,698$ $19,626,172$ $2.80$ 0 $8,700,960$ $224,202$ $21,106,111$ $3.01$ 0 $9,264,658$ $132,247$ $20,808,801$ $2.97$ 0 $12,246,779$ $97,897$ $22,502,519$ $3.21$ 0 $13,154,483$ $75,080$ $22,103,353$ $3.15$ 0 $13,154,483$ $75,080$ $22,103,353$ $3.15$ 0 $15,924,978$ $51,192$ $23,742,340$ $3.39$ 0 $15,649,778$ $26,183$ $22,140,810$ $4,12$ 0 $15,449,795$ $0$ $20,595,591$ $2.94$	\$ 14,996,541 \$ 510,000 \$	2,731,310		0			2.65%		961.82
0         6,199,329         237,698         19,626,172         2.80           0         8,700,960         224,202         21,106,111         3.01           0         9,264,658         132,247         20,808,801         2.97           0         9,264,658         132,247         20,808,801         2.97           0         12,246,779         97,897         20,808,801         2.97           0         12,246,779         97,897         22,502,519         3.21           0         13,154,483         75,080         22,103,353         3.15           0         15,924,978         51,192         23,742,340         3.39           0         15,649,778         26,183         22,140,810         4.12           0         15,649,778         26,183         22,140,810         4.12           0         15,449,795         0         20,595,591         2.94	13,986,760 470,000	4,660,827	144,293	0	179,383	19,441,263	2.77		956.82
0         8,700,960         224,202         21,106,111         3.01           0         9,264,658         132,247         20,808,801         2.97           0         12,246,779         97,897         20,808,801         2.97           0         12,246,779         97,897         22,502,519         3.21           0         13,154,483         75,080         22,103,353         3.15           0         13,154,483         75,080         22,103,353         3.15           0         15,924,978         51,192         23,742,340         3.39           0         15,649,778         26,183         22,140,810         4.12           0         15,449,795         0         20,595,591         2.94	12,759,145 430,000	0	0	6,199,329	237,698	19,626,172	2.80		970.97
0         9,264,658         132,247         20,808,801         2.97           0         12,246,779         97,897         22,502,519         3.21           0         13,154,483         75,080         22,103,353         3.15           0         13,154,483         75,080         22,103,353         3.15           0         15,924,978         51,192         23,742,340         3.39           0         15,649,778         26,183         22,140,810         4.12           0         15,449,795         0         20,595,591         2.94	11,790,949 390,000	0	0	8,700,960	224,202	21,106,111	3.01	1,	044.18
0         12,246,779         97,897         22,502,519         3.21           0         13,154,483         75,080         22,103,353         3.15           0         13,154,483         75,080         22,103,353         3.15           0         15,924,978         51,192         23,742,340         3.39           0         15,649,778         26,183         22,140,810         4.12           0         15,449,795         0         20,595,591         2.94	11,061,896 350,000	0	0	9,264,658	132,247	20,808,801	2.97	1,	029.48
0         13,154,483         75,080         22,103,353         3.15           0         15,924,978         51,192         23,742,340         3.39           0         15,649,778         26,183         22,140,810         4.12           0         15,649,778         26,183         22,140,810         4.12           0         15,449,795         0         20,595,591         2.94	9,847,843 310,000	0	0	12,246,779	97,897	22,502,519	3.21	1,	113.27
0         15,924,978         51,192         23,742,340         3.39         1           0         15,649,778         26,183         22,140,810         4.12         1           0         15,449,795         0         20,595,591         2.94         2	8,603,790 270,000	0	0	13,154,483	75,080	22,103,353	3.15	1,	093.52
0         15,649,778         26,183         22,140,810         4.12         1           0         15,449,795         0         20,595,591         2.94         2	7,344,737 230,000	191,433	0	15,924,978	51,192	23,742,340	3.39	1,	174.61
0 15,449,795 0 20,595,591 2.94	6,050,684 190,000	224,165	0	15,649,778	26,183	22,140,810	4.12	1,	429.32
	4,771,631 150,000	224,165	0	15,449,795	0	20,595,591	2.94	1,	030.50

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements. (1) See the schedule of Demographic and Economic Statistics on page S25 for personal income and population data.

Balances as of December 31, 2013 were restated due to City's decision to reclassify the Sewer Rehabilitation Fund from governmental activities to business-type activities. (a)

Special Assessment Levies, Collections and Coverage

## Last Ten Years

Year	Current Assessments Due	Current Assessments Collected(1)	Ratio of Collections <u>To Amount Due</u>		Service Interest	_Coverage_
2011	\$ 218,934		73.20%	\$ 40,000	\$ 28,450	2.34
2011	φ 210,99	φ 100,200	10.2070	φ 10,000	φ 20,100	2.01
2012	174,446	147,289	84.43	40,000	26,463	2.22
2013	283,462	165,560	58.41	40,000	24,475	2.57
2014	354,583	194,403	54.82	40,000	22,476	3.11
2015	296,401	144,183	48.64	40,000	20,462	2.38
2016	342,452	215,899	63.05	40,000	18,400	3.69
2017	377,209	201,007	53.28	40,000	16,325	3.56
2018	300,109	274,260	91.39	40,000	14,238	5.06
2019	263,354	250,687	95.19	40,000	12,150	4.81
2020	299,494	269,898	90.12	40,000	10,050	5.39

Source: Cuyahoga County, Ohio; County Fiscal Officer

(1) Collections made by Cuyahoga County Fiscal Officer only (includes principal and interest)

Ratio of Net General Bonded Debt to Assessed Value and Net General Bonded Debt per Capita

## Last Ten Years Net General Ratio of Net General Net General Obligation Assessed Bonded Debt to Bonded Debt Population<sup>(1)</sup> Year Bonded Debt Value Assessed Value Per Capita \$ 2011 20,213 \$ 14,260,841 \$ 685,503,080 2.08% 2012 20.213 13,556,418 1.98 683,024,720 2013 (c) 20,213 11,895,205 1.73 685,726,280 2014 20,213 10,921,564 1.59 688,712,190 2015 1.36 20.213 10.117.827 745,929,250 2016 20,213 9,149,402 749,807,390 1.22 2017 20,213 8,062,911 750,489,810 1.07 0.79 2018 20,213 6,957,650 878,680,100 2019 20,213 12,532,702 884,539,490 1.41

705.53

670.68

588.49

540.32

500.56

452.65

398.90

344.22

620.03

709.72

(1) Sources: U.S. Bureau of the Census.

19,986

2020

(a) 2010 Federal Census and the 2021 Data Book, Cuyahoga County, Ohio

14,184,404

Note: The Net Position Restricted for Debt Service in the Statement of Net Position represents constraints placed on net position use imposed by law through constitutional provisions or enabling legislation, there are no externally imposed constraints.

(c) Balances as of December 31, 2013 were restated due to City's decision to reclassify the Sewer Rehabilitation Fund from governmental activities to business-type activities.

885,884,000

1.60

Computation of Legal Debt Margin

## Last Ten Years

$\frac{2019}{884,539,490}  \$  \frac{2020}{885,884,000}$	92,876,646 \$ 93,017,820	28,890,810 30,521,133	(190,000) (150,000) (15,873,943) (15,673,960) (26,183) 0	(267,982) (512,796)	12,532,702 14,184,404	80,343,944 \$ 78,833,416	48,649,672 \$ 48,723,620	28,890,810 30,521,133	(18,977,349) (18,168,739)	(188,634) (264,828)	9.724.827 12.087.566	38,924,845 \$ 36,636,054
2018 878,680,100 \$ 8	\$ 92,261,411 \$	23,742,340	(230,000) (16,116,411) (51,192)	(387,087)	6,957,650	85,303,761 \$	48,327,406 \$	23,742,340	(19,812,270)	(307,739)	3,622,331	\$ 44,705,075 \$
2017 \$ 750,489,810	\$ 78,801,430	22,103,353	(270,000) (13,154,483) (75,080)	(540,879)	8,062,911	\$ 70,738,519	\$ 41,276,940	22,103,353	(17,426,674)	(463,472)	4,213,207	\$ 37,063,733
\$ 2016 749,807,390	\$ 78,729,776	22,502,519	(310,000) (12,246,779) (97,897)	(698,441)	9,149,402	\$ 69,580,374	\$ 41,239,406	22,502,519	(17,084,231)	(619,941)	4,798,347	\$ 36,441,059
2015 745,929,250	78,322,571	20,808,801	(350,000) (9,264,658) (132,247)	(944,069)	10,117,827	68,204,744	41,026,109	20,808,801	(14,663,904)	(944,069)	5,200,828	35,825,281
2014 (b) 688.712.190 \$	72,314,780 \$	21,106,111	(390,000) (8,700,960) (224,202)	(869,385)	10,921,564	61,393,216 \$	37,879,170 \$	21,106,111	(14,699,605)	(869,385)	5,537,121	32,342,049 \$
2013 (a) 685.726.280 \$	72,001,259 \$	19,626,172	(430,000) (6,199,329) (237,698)	(863,940)	11,895,205	60,106,054 \$	37,714,945 \$	19,626,172	(12,399,317)	(820,740)	6,406,115	31,308,830 \$
2012 683.024.720 \$	71,717,596 \$	19,275,054	(470,000) (4,660,827) (323,676)	(264,133)	13,556,418	58,161,178 \$	37,566,360 \$	19,275,054	(11,370,638)	(219,222)	7,685,194	29,881,166 \$
2011 685,503,080 \$	71,977,823 \$	18,577,694	n (510,000) (2,731,310) (339,843)	(735,700)	14,260,841	57,716,982 \$	37,702,669 \$	18,577,694	(9,871,133)	(695,009)	8,011,552	29,691,117 \$
Assessed Valuation \$	Debt Limit - 10.5% of Assessed Valuation \$	Gross Indebtedness	Less: Debt Outside Limitation Special Assessment Bond OPWC Loans OWDA Loans	Less: Amount Available In Debt Service Funds	Net Debt Within 10.5% Limitation	Legal Debt Margin \$	Debt Limit - 5.5% of Assessed Unvoted Value \$	Gross Indebtedness	Less: Debt Outside Limitation Less: Amount Available in	Debt Service Funds Related to Unvoted Debt	Net Debt Within 5.5% Limitation	Unvoted Debt Margin \$

Source: Cuyahoga County, Ohio; County Fiscal Officer, and City Financial records (a) Balances as of December 31, 2013 were restated due to City's decision to reclassify the Sewer Rehabilitation Fund from governmental activities to business-type activities.

Computation of Direct and Overlapping General Obligation Bonded Debt

## December 31, 2020

Direct:		Governmental Activities Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City of <u>Rocky River</u>
General Obligation Bonds	\$	4,771,631	100.00%	\$ 4,771,631
Various Purpose Bond Anticipation Notes		9,925,542	100.00	9,925,542
Special Assessment Bonds		150,000	100.00	150,000
OPWC Loans	_	224,165	100.00	224,165
Total Direct Debt	_	15,071,338		15,071,338
Overlapping:				
Cuyahoga County		266,975,000	2.88	7,685,398
Cuyahoga Community college		201,500,000	2.88	5,800,572
Rocky River School District		35,895,000	95.97	34,447,471
Total Overlapping	_	504,370,000		47,933,441
Total	\$ _	519,441,338		\$ 63,004,779

Source: Cuyahoga County, Ohio; County Fiscal Officer

(1) Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the City by the total assessed valuation of the political subdivision.

Ratio of Annual Debt Service Expenditures For General Bonded Debt to Total Governmental Expenditures

## Last Ten Years

Year	 Debt Service	General overnmental xpenditures	Ratio of Debt Service to Total Governmental Expenditures
2011	\$ 2,625,384	\$ 31,700,028	8.28%
2012	1,953,659	28,064,616	6.96
2013 (a)	1,898,229	25,457,192	7.46
2014	1,761,890	26,581,870	6.63
2015	1,094,304	28,119,621	3.89
2016	1,557,497	28,223,645	5.52
2017	1,560,320	28,532,415	5.47
2018	1,544,989	32,235,161	4.79
2019	1,788,117	35,592,425	5.02
2020	1,555,105	38,285,329	4.06

Source: City Financial Records

(a) Balances as of December 31, 2013 were restated due to City's decision to reclassify the Sewer Rehabilitation Fund from governmental activities to business-type activities.

## **Principal Employers**

## **Current Year and Ten Years Ago**

		Percentage of Total City
Employer	Employees	Employment
City of Rocky River	657	6.8%
Rocky River Board of Education	549	5.7
Normandy Manor of Rocky River	424	4.4
Minute Men Select Inc.	365	3.8
Westwood Country Club Co.	302	3.1
Riser Foods Co.	276	2.9
Magnificat High School	252	2.6
The Women's Welsh Club of America	244	2.5
Cleveland Yacht Club Inc.	240	2.5
Whole Foods Market Group, Inc.	240	2.5
Total	3,549	36.8%
Total City Employment	9,649	

## 2011

		Percentage of Total City
Employer	Employees	Employment
City of Rocky River	667	5.1%
Rocky River Board of Education	613	4.7
Riser Foods Co.	265	2.0
Westwood Country Club Co.	256	2.0
CRS Marketing Services, Inc.	236	1.8
Heinens Inc.	236	1.8
Cleveland Yacht Club Inc.	225	1.7
Marc Glassman Inc.	213	1.6
Magnificat High School	197	1.5
Group Management Services	155	1.2
Total	3,063	23.4%
Total City Employment	13,085	

Source: Regional Income Tax Agency (RITA) and Central Collection Agency (CCA). Total City employment based upon the estimated number of W-2's filed with RITA in 2019 (the latest data available) and CCA in 2011.

Demographic and Economic Statistics

### Last Ten Years

Year	Population <sup>(1)</sup>	Total Personal Income <sup>(2)</sup>	-	Per Capita Personal Income <sup>(1)</sup>	Median Household Income <sup>(1)</sup>	School Enrollment <sup>(3)</sup>	Unemployment Cuyahoga County <sup>(4)</sup>
2011	20,213 a \$	700,643,219	\$	34,663	\$ 51,636	2,612	7.10%
2012	20,213 a	700,643,219		34,663	51,636	2,636	6.60
2013	20,213 a	700,643,219		34,663	51,636	2,635	7.20
2014	20,213 a	700,643,219		34,663	51,636	2,693	6.40
2015	20,213 a	700,643,219		34,663	51,636	2,763	4.00
2016	20,213 a	700,643,219		34,663	51,636	2,741	5.30
2017	20,213 a	700,643,219		34,663	51,636	2,672	4.80
2018	20,213 a	700,643,219		34,663	51,636	2,698	4.20
2019	20,213 a	700,643,219		34,663	51,636	2,743	3.60
2020	19,986 b	700,643,219		34,663	74,950 b	2,744	8.30

(1) Sources: U.S. Bureau of the Census.

(a) 2010 Federal Census

(b) The 2021 Data Book, Cuyahoga County, Ohio

Note: 2010 Personal Income and Median Household Income data not available

(2) Computation of per capita personal income multiplied by population.

(3) Rocky River Board of Education

(4) Ohio Department of Job and Family Services

Property Value and Construction

# Last Ten Years

(2)	Value	1,200,000	2,164,000	750,000	8,840,000	0	1,366,000	830,000	0	1,300,000	28,400,000
Commercial (2) ther	1	\$									
Co. Number	of Units	1	7	7	3	0	1	1	0	1	(n)
Residential (2)	Value	\$ 1,240,000	3,624,000	28,772,065	3,896,800	5,625,350	3,119,000	6,070,000	7,675,000	5,285,500	3,140,000
Resi	of Units	ю	8	11	13	12	4	14	12	L	4
	Total	\$ 1,939,159,742	1,930,210,799	1,935,532,999	1,942,873,170	2,105,925,914	2,115,528,714	2,115,587,200	2,480,779,457	2,495,502,800	2,497,303,971
Property Value (1)	Residential	\$ 1,639,604,971	1,641,014,942	1,644,060,257	1,650,022,742	1,810,713,628	1,816,008,828	1,819,480,942	2,163,989,543	2,170,608,200	2,170,425,143
	Commercial	\$ 299,554,771	289,195,857	291,472,742	292,850,428	295,212,286	299,519,886	296,106,258	316,789,914	324,894,600	326,878,828
	Year	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020

Sources: Cuyahoga County, Ohio - County Fiscal Officer; City Building Department
(1) Represents total estimated market value of real property, obtained from the County Fiscal Officer.
(2) Number of units (single and multi-family) include new construction only. Obtained information from City Building Department.

Full-time Employees by Function/Program

# Last Ten Years

Function/Program	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
<b>General Government:</b> Mayor Finance Department Building Maintenance Human Resources Municipal Courts Building	0 5 - v n 5	0 5 I v v 1	0 m v 1 7 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 2 1 v v 5	0 m v - <mark>6</mark> 4	2 m ν − <del>2</del> 4	4 5 1 0 3 5	4 5 7 9 3 1	4 5 7 0 m 1	4 5 7 6 4 7
Security of Persons and Property: Police Department Fire Department Safety Service Director Traffic Signal	36 30 30	36 30 30 30	35 30 30 30	34 30 2 2 3	37 30 30	37 30 3	37 33 33	38 30 30 30	37 30 3	37 30 3
Transportation: Equipment Repair and Garage Street Repair and Maintenance Leisure Time Activities: Parks Recreation Center	7 9 4 14	6 1 2 2 4	<u>τ</u> α α α	7 10 14	7 10 14	7 10 14	7 11 12	9 9 1 13 1	7 10 12	6 10 12
Community Development: Economic Development Public Health: Office on Aging Basic Utilities Services: Refuse and Recycling	1 8 1 15	1 6 1 15	0 14	0 v 1 13	0 12 12	0 S 11	0 15 6	0 5 15	0 6 15	0 15 7 0
Total Governmental Activities: Sanitary Sewer Total Business-Type Activities: Total Primary Government:	175 7 182	163 8 8 171	162 8 8 170	162 6 168	163 7 170	162 8 8 170	170 9 179	171 10 10 181	172 10 10 182	174 10 10 184

Source: City Records

S27

Ohio
River,
Rocky
of
City

Operating Indicators by Function/Program

# Last Ten Years

2020	105	8	21	74	2	69	4		m	×	4	\$ 461,101	114,714		6,699	1,963			435	N/A	42	614	149
2019	103	1	L	95	0	<u>66</u>	L		1	N/A	N/A	\$ 423,604 \$	115,538		9,922	2,969			561	N/A	40	698	517
2018	88	0	2	81	1	52	12		0	N/A	N/A	\$ 342,746	118,137		11,274	2,777			672	N/A	46	634	646
2017	90	1	5	82	2	46	14			27			118,137		11,394	2,729			629	19	50	569	739
2016	83	ŝ	7	73	1	61	4		1	25	1	\$ 286,553	118,137		13,931	2,364			625	17	N/A	534	841
2015	91	6	10	65	2	58	12		0	25	6	\$ 305,143	118,137		13,005	2,126			596	17	N/A	652	771
2014	101	11	8	82	1	91	13		ω	20	17	\$ 461,583	118,137		13,735	2,391			605	17	N/A	516	816
2013	95	N/A	N/A	N/A	2	78	11					\$ 459,542	118,137		16,532	2,188			541	17	147	437	<i>L</i> 66
2012	89	N/A	N/A	N/A	0	74	8		5	15	17	\$ 277,229	118,137		25,175	2,751			260	20	105	449	911
2011	89	N/A	N/A	N/A	N/A	n N/A	3		1	11	6	\$ 267,940	118,137		23,820	2,771			311	23	167	143	901
<b>General Government:</b> Council: Total Ordinances/Resolutions:	Introduced	Passed on 1 <sup>st</sup> Reading	Passed on 2 <sup>nd</sup> Reading	Passed on 3 <sup>rd</sup> Reading	Tabled/Postponed	Passed with Emergency Provision Ruilding Department:	New Single Family Home Permits	Commercial Building/Structures	New	Additions	Increase in Dwelling Units	Total Receipts – Building Permits \$ 267,940 \$ 277,229 Municipal Court	Jurisdiction Population	Cases Filed:137	Criminal/Traffic	<b>Civil/Small Claims</b>	Security of Persons and Property:	Police Protection:	Motor Vehicle Accidents	<b>BAC Licensed Operators</b>	Community Diversion Cases	Marine Patrol Boat Hours	Total Prisoners

(Continued)

Operating Indicators by Function/Program (Continued)

Years
Ten
Last

2020		2,163			5									\$ 4,662						145			
2019	18	2,299		5	5	ŝ	102			103	15,000	8,898	12,000	30,754	N/A			26.6	2,500	200	239	126	
2018	19	2,469		13	20	11	53			128	15,000	8,679	14,000	\$ 35,179	N/A			24.2	2,825	206	119	55	
2017	30	2,437		28	29	26	75			100	9,400	6,927	13,000	37,178	N/A			53.1	3,500	163	121	54	
2016	30	2,380		16	14	10	84			130	15,000	6,854	13,000	44,688 \$	N/A			24.3	2,600	233	55	75	
2015	38	2,403		38	31	30	103			180	15,000	6,761	N/A	42,343 \$	N/A			20.9	3,300	355	82	82	
2014	33	2,173		24	64	24	53			167	13,000	6,897	N/A	\$ 49,553 \$	N/A			84.2	3,300	327	62	59	
2013	35	2,074		9	19	18	95			168	16, 172	7,772	75 / day	\$ 53,969 \$	N/A			58.4	3,100	NA	113	47	
2012	28	2,113		13	8	20	91			183	15,832	7,772	N/A	53,100	270			63.3	NA	NA	37	43	
2011	29	2,240		0	9	ω	128			171	15,352	8,156	18,085		436			59.8	4,800	NA	89	123	
Fire Protection:	Emergency responses. Building Fire Calls	Emergency Medical Care	System Tests Witnessed:	Commercial Kitchen	Sprinkler / Standpipe	Fire Alarm	General Inspections for Licensure	<b>Public Health Services:</b>	Senior Center:	Volunteers	Volunteer Hours	Senior Transportation Trips	Lunches Served	Gift Shop Sales \$	Flu and Pneumonia shots	Transportation:	Salety Service:	Snowfall in Inches [1]	Road Salt Purchased (tons)	Cold Patch Purchased (tons)	Trees Planted	Trees Removed	

S29

(Continued)

Operating Indicators by Function/Program (Continued)

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$ \begin{array}{rcccccccccccccccccccccccccccccccccccc$	Leisure Time Activities:	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020
orts $8.32$ $901$ $705$ $581$ $651$ $579$ $451$ $454$ $N/A$ neerts         5         5         5         8         8         9         8         10         10           dance $45,000$ $N/A$	r Camp – Recreation [2]	457	395	426	342	351	368	355	324	845	0
	r Camp – Sports r Sunset Concerts	832	901 5	705	581 8	651 8	579 9	451 8	454 10	N/A 10	04
$ \begin{array}{llllllllllllllllllllllllllllllllllll$	t Attendance	N/A	1,750	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
	or Pool Attendance	45,000	N/A	N/A	18,144	37,309	34,062	24,467	9,497	16,594	10,835
icipants $1,936$ N/AN/AN/AN/AN/AN/AN/AN/A1,436pants1381511461281401291251281,436pants1381511461281401291251281,69ctions (tons)8,9208,7908,5768,1147,5197,3547,4857,6137,831st (tons)3783905909689281,0191,013975843ns)1,0971,1401,3881,4341,1491,2528591,8281,164ons)98793700000000ons)174189185128136116117105106ns (tons)174189185128136116117105106ns (tons)25.4325.4325.3125.3125.3125.3125.3125.3125.3125.3125.3125.3125.3125.3125.3125.3125.3125.3125.3124.1124.1124.1124.11	y Spectator Admissions	2,325	2,408	2,357	2,210	2,160	2,262	2,450	2,950	2,322	1,519
pants 138 151 146 128 140 129 125 128 169 trions (tons) $8,920$ $8,790$ $8,576$ $8,114$ $7,519$ $7,354$ $7,485$ $7,613$ $7,831$ is (tons) $378$ $390$ $590$ $968$ $928$ $1,019$ $1,013$ $975$ $843$ in (1,097 11,140 1,388 1,434 1,149 1,252 859 1,828 1,164 ons) $98$ $79$ $37$ $0$ $0$ $0$ $0$ $0$ $0$ $0$ $0$ $0$ in (tons) 174 189 185 128 136 116 117 105 106 in the triane tof Percent of The triane to the triane to triane to the triane to triane to the triane to the triane to the triane to triane to the triane to	to-Skate Participants	1,936	N/A	N/A	N/A	2,962	N/A	N/A	N/A	1,436	945
tions (tons) $8,920$ $8,790$ $8,576$ $8,114$ $7,519$ $7,354$ $7,485$ $7,613$ $7,831$ $7,831$ is (tons) $378$ $390$ $590$ $968$ $928$ $1,019$ $1,013$ $975$ $843$ and $1,097$ $1,140$ $1,388$ $1,434$ $1,149$ $1,252$ $859$ $1,828$ $1,164$ one of the order of 174 189 185 128 136 116 117 105 106 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Team Participants	138	151	146	128	140	129	125	128	169	N/A
on: $(1, 2, 1)$ $(2, 3, 1)$ $(2, 4, 1)$ <	ities Service:										
$ \begin{array}{llllllllllllllllllllllllllllllllllll$	Collection:										
llections (tons) $378$ $390$ $590$ $968$ $928$ $1,019$ $1,013$ $975$ $843$ ons (tons) $1,097$ $1,140$ $1,388$ $1,434$ $1,149$ $1,252$ $859$ $1,828$ $1,164$ ions (tons) $98$ $79$ $37$ $0$ $0$ $0$ $0$ $0$ $0$ ollections (tons) $174$ $189$ $185$ $128$ $136$ $116$ $117$ $105$ $106$ trength Percent of $25.43$ $25.43$ $25.43$ $25.31$ $25.31$ $25.31$ $25.31$ $25.31$ $25.31$ $25.31$ $24.11$ $24.11$ $24.11$ $24.11$	Truck Collections (tons)	8,920	8,790	8,576	8,114	7,519	7,354	7,485	7,613	7,831	9,095
$ \begin{array}{llllllllllllllllllllllllllllllllllll$	ag Collections (tons)	378	390	590	968	928	1,019	1,013	975	843	403
ions (tons)987937000000bllections (tons)174189185128136116117105106trength Percent offrength Percent of25.4325.4325.3125.3125.3125.3124.1124.1124.11	collections (tons)	1,097	1,140	1,388	1,434	1,149	1,252	859	1,828	1,164	974
bilactions (tons)         174         189         185         128         136         116         117         105         106           trength Percent of Treatment Plant         25.43         25.43         25.31         25.31         25.31         25.31         25.31         24.11         24.	Collections (tons)	98	62	37	0	0	0	0	0	0	0
trength Percent of Freatment Plant 25.43 25.43 25.43 25.31 25.31 25.31 25.31 24.11 24.11	pard Collections (tons)	174	189	185	128	136	116	117	105	106	100
25.43 25.43 25.43 25.31 25.31 25.31 25.31 24.11 24.11	ewer: and Strength Percent of										
	water Treatment Plant	25.43	25.43	25.43	25.31	25.31	25.31	25.31	24.11	24.11	24.11

Source: City Records [1] – National Weather Service – Cleveland Hopkins International Airport [2] – In 2019 the City combined the Summer Camp activities for Recreation and Sports into one amount, N/A – Information is not available

Capital Asset Statistics by Function/Program

# Last Ten Years

2020											1,805									20,012				
2019	10	44,370	90			1	26	1	7	*	1,805		1	6	10,088	1,037			L	20,012		32	52,198	60.49
2018	6	44,370	90			1	26	1	2	9,672	1,805		1	8	10,088	1,016			S	20,012		31	52,198	60.49
2017	6	44,370	90			1	26	1	7	9,672	1,805		1	6	10,088	1,016			S	20,012		31	52,198	60.49
2016	6	44,370	90			1	26	1	2	9,672	1,813		1	6	10,088	1,016			Ś	20,012		31	52,198	60.49
2015	6	44,370	06			1	26	1	2	9,672	1,813		1	6	10,088	1,016			5	20,012		31	52,198	60.49
2014	10	44,370	90			1	23	1	7	9,672	1,813		1	10	10,088	1,041			S	20,012		31	52,198	60.49
2013	10	44,370	90			1	23	1	7	9,672	1,813		1	10	10,088	1,041			S	20,012		31	52,198	60.49
2012	10	44,370	90			1	25	1	2	9,672	1,813		1	10	10,088	1,041			5	20,012		31	52,198	60.49
2011	10	44,370	06			1	25	1	2	9,672	1,813		1	10	10,088	1,041			5	20,012		31	52,198	60.49
General Government:	Other Departmental Vehicles	Square Footage of Building	Miles of Storm Sewer	Security of Persons and Property:	Police Protection:	Number of Stations	Number of Vehicles	Marine Patrol Boat	Canine Unit(s)	Square Footage of Police Station	Number of Street Lights	Fire Protection:	Number of Stations	Number of Vehicles	Square Footage of Fire Station	Number of Fire Hydrants	<b>Public Health Services:</b>	Senior Transportation:	Number of Vehicles	Square Footage of Senior Center	Transportation:	Number of Vehicles	Square Footage of Service Building	Miles of Streets

(Continued)

Capital Asset Statistics by Function/Program (continued)

Last Ten Years

2020	6	106	12		81,379	2.0			19	13	1		90	10	6,876
2019	6	106	12		81,379	2.0			19	13	1		90	10	6,881
2018	6	106	12		81,379	2.0			22	11	1		90	8	6,878
2017	6	106	12		81,379	2.0			22	11	1		90	8	6,854
2016	6	106	12		81,379	2.0			22	11	1		90	8	6,893
2015	6	106	12		81,379	2.0			22	11	1		06	×	6,840
2014	6	106	10		81,379	2.0			24	10	1		90	8	6,840
2013	6	106	10		81,379	2.0			24	10	1		06	×	6,806
2012	6	106	10		84,379	2.0			24	12	1		90	8	6,806
2011	6	106	10		84,379	2.0			24	17	1		90	×	7,043
Leisure Time Activities: Recreation and Culture:	Number of Parks	Acres of Parks	Number of Vehicles	Square Footage of	Recreation Facilities	Miles of Shoreline	<b>Basic Utilities Service:</b>	Refuse Collection:	Refuse Vehicles	Transit Scooters	Transfer Station	Sewers:	Miles of Sanitary Sewers	Number of Vehicles	Number of Sanitary Sewer Accounts

\* - City is using a temporary location during construction of new police department.

Source: City Records

# CITY OF ROCKY RIVER CUYAHOGA COUNTY, OHIO

# SINGLE AUDIT REPORT

FOR THE YEAR ENDED DECEMBER 31, 2020

James G. Zupka, CPA, Inc. Certified Public Accountants

### CITY OF ROCKY RIVER CUYAHOGA COUNTY, OHIO SINGLE AUDIT REPORT FOR THE YEAR ENDED DECEMBER 31, 2020

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### CITY OF ROCKY RIVER CUYAHOGA COUNTY, OHIO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

Federal Grantor/ Pass-Through Grantor/ Program Title	Federal CFDA Number	Pass-Through Entity Number	Total Federal Expenditures
U.S. Department of the Treasury			
Passed through Ohio Department of Public Safety	16024		<b>• • • •</b>
Coronavirus Emergency Supplemental Funding Program	16.034	N/A	\$ 26,679
Total CFDA #16.034			26,679
Passed Through Cuyahoga County			
Coronavirus Relief Fund	21.019	N/A	260,000
Passed Through Ohio Office of Budget Management			
Coronavirus Relief Fund	21.019	HB481-CRF-Local	1,389,319
Total CFDA #21.019			1,649,319
Total U.S. Department of the Treasury			1,675,998
U.S. Department of Transportation			
Passed Through Ohio Department of Transportation			
Highway Planning and Construction Cluster			
Highway Planning and Construction	20.205	N/A	57,558
Total Highway Planning and Construction Cluster			57,558
Total U.S. Department of Transportation			
U.S. Coast Guard			
Passed Through the Ohio Department of Natural Resources			
Boating Safety Financial Assistance	97.012	N/A	30,000
Total U.S. Coast Guard			30,000
TOTAL EXPENDTURES OF FEDERAL AWARDS			\$ 1,763,556

See Notes to the Schedule of Expenditures of Federal Awards.

### CITY OF ROCKY RIVER CUYAHOGA COUNTY, OHIO NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2020

### NOTE 1: BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Rocky River (the City) under programs of the Federal government for the year ended December 31, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City of Rocky River, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City of Rocky River.

### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

### NOTE 3: **INDIRECT COST RATE**

The City of Rocky River has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

### NOTE 4: MATCHING REQUIREMENTS

Certain Federal programs require the City to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The City has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

## JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

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(216) 475 - 6136

Ohio Society of Certified Public Accountants

### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

To the Members of City Council City of Rocky River Rocky River , Ohio The Honorable Keith Faber Auditor of State State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Rocky River, Cuyahoga County, Ohio, (the City) as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 25, 2021, wherein we noted the financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. Also, the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings and Questioned Costs that we considered a material weakness as item **2020-001**.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings and Questioned Costs as item **2020-002**.

### City's Response to Findings

The City's response to the findings identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and accordingly, we express no opinion on them.

### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James H. Zupka, CPA, Inc.

James G. Zupka, CPA, Inc. Certified Public Accountants

June 25, 2021

# JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

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### REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE

To the Members of City Council City of Rocky River Rocky River , Ohio The Honorable Keith Faber Auditor of State State of Ohio

### Report on Compliance for Each Major Federal Program

We have audited the City of Rocky River, Cuyahoga County, Ohio's (the City) compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on the City's major federal program for the year ended December 31, 2020. The City's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for the City's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the City's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, the City of Rocky River complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2020.

### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency or compliance with a type of combination of deficiencies, in internal control, or a combination of deficiencies, in internal control over compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated June 25, 2021, which contained unmodified opinions on those financial statements, wherein we noted the financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. Also, the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for the purpose of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

James H. Zupka, CPA, Inc.

James G. Zupka, CPA, Inc. Certified Public Accountants

June 25, 2021

### 1. SUMMARY OF AUDITOR'S RESULTS

2020(i)	Type of Financial Statement Opinion	Unmodified
2020(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	Yes
2020(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
2020(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
2020(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
2020(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
2020(v)	Type of Major Programs' Compliance Opinions	Unmodified
2020(vi)	Are there any reportable findings under 2 CFR 200.516(a)?	No
2020(vii)	Major Programs (list):	
	Coronavirus Relief Fund - CFDA #21.019	
2020(viii)	Dollar Threshold: A/B Program	Type A: \$750,000 Type B: All Others
2020(ix)	Low Risk Auditee?	No

### 2. <u>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED</u> <u>IN ACCORDANCE WITH GAGAS</u>

### Finding No. 2020-001 – Material Weakness – Bank Reconciliations

### Condition/Criteria

During our audit of the cash function for the City, we noted the following:

- 1. The City did not reconcile December 31, 2020 bank balances to its book balances. The City's book balance is overstated by \$402,776, which was recorded as an adjustment by the City in 2020.
- 2. In addition, the City did not transfer funds from the Wastewater Treatment Plant bank account for the monthly reimbursement of Wastewater Treatment Plant expenses. As a result, the City's main bank account bank balance is underfunded by approximately \$88,196.
- 3. The City identified a reconciling amount on its December bank reconciliation in the amount of \$471,536 for outstanding checks recorded as expense in December 2020 that were not written until January 2021. An adjustment on the accrual basis financial statements was made recording the outstanding checks as Accounts Payables.
- 4. At December 31, 2020, the City was carrying numerous outstanding checks over a year old for the PNC general bank account, the criminal/traffic account and the civil bank account. These checks have not cleared the bank as of the date of this audit.

### Cause/Effect

Timely reconciliation of cash receipts and disbursements is critical in determining the cash fund balances and obligations of the City. The reconciliation process verifies that the cash balance reported agrees to the adjusted balance per the bank statements, and it is also used to determine whether all cash receipts and disbursements have been properly recorded and distributed per system generated reports.

Lack of timely reconciliations could result in errors or irregularities, including theft, which would not be detected by management in a timely manner. Also, reconciliations not being performed timely limits the ability of the City to efficiently and effectively conduct its operations and diminishes its transparency regarding the City's operations, which could be hindered. In addition, each month reconciling items remain on the books makes the reconciliation process more time consuming and also could lead to more substantial errors.

Not transferring funds between bank accounts indicates the account has more available for expenditures than is actually available.

Having stale outdated checks which are included on the outstanding check list can make the reconciliation process cumbersome. It is also possible that supporting documentation for these items could become lost or misplaced over an extended period of time.

### 2. <u>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED</u> <u>IN ACCORDANCE WITH GAGAS</u> (Continued)

### Finding No. 2020-001 - Material Weakness - Bank Reconciliations (Continued)

### Recommendation

We recommend that City management take appropriate steps to ensure all bank accounts post all activities timely and all bank accounts are reconciled on a monthly basis, and that any unreconciled variances be investigated and corrected in a timely manner and supported by accurate system generated reports. We also recommend that the City take steps to alleviate or adjust outstanding reconciling items after they are fully investigated and approved.

### City's Response

The City will undertake appropriate steps to post all activities and to ensure all bank accounts are reconciled on a monthly basis, and that unreconciled variances are investigated and corrected in a timely manner and supported by accurate system generated reports. Further, after investigating and approving outstanding reconciling items, appropriate adjusting entries will be made, including those related to old outstanding checks. To achieve those steps, additional staff training to gain higher proficiency in the necessary systems will be undertaken.

### 2. <u>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED</u> <u>IN ACCORDANCE WITH GAGAS</u> (Continued)

### <u>Finding No. 2020-002 - Material Noncompliance - Appropriations Exceeding Estimated</u> <u>Resources</u>

### Condition/Criteria

During our testing of compliance, we noted various funds which had original appropriations exceeding estimated resources and one fund which had final appropriations exceeding estimated resources. Ohio Revised Code Section 5705.39 provides, in part, that total appropriations from each fund shall not exceed the total estimated resources (estimated resources plus unencumbered fund balances).

	Estimated		
	Resources	Appropriations	Variance
Fund			
General Original Budget	\$ 25,708,993	\$ 26,293,845	\$ (584,852)
Office on Aging Fund Original Budget	1,278,745	1,364,122	(85,377)
<u>Recreation Center Fund</u> Original Fund Final Budget	3,420,836 3,557,727	3,630,234 3,630,234	(209,398) (72,507)
Motor Vehicle License Tax Fund Original Budget	633,606	818,048	(184,442)
Indigent Drive Alcohol Monitoring Fund Original Budget	41,254	45,000	(3,746)
General Obligation Bond Retirement Fund Original Budget	1,962,139	8,036,800	(6,074,661)
Equipment Replacement Fund Original Budget	3,289,753	3,385,353	(95,600)
Municipal Court Capital Improvement Fund Original Budget	710,386	985,578	(275,192)

### Cause/Effect

Contrary to Ohio Revised Code Section 5705.39, the City had appropriations exceeding estimated resources available.

### 2. <u>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED</u> <u>IN ACCORDANCE WITH GAGAS</u> (Continued)

<u>Finding No. 2020-002 - Material Noncompliance - Appropriations Exceeding Estimated</u> <u>Resources</u> (Continued)

### Recommendations

We recommend that the City follow the guidance provided in Ohio Revised Code Section 5705.39 by amending the appropriations to a level that does not exceed the amended certificate.

### City's Response

To improve compliance with Ohio Rev. Code 5705.39, the City will monitor revenue projections, make appropriate adjustments then request and recognize approved total estimated resources.

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

### CITY OF ROCKY RIVER CUYAHOGA COUNTY, OHIO SCHEDULE OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED DECEMBER 31, 2020

The prior issued audit report, as of December 31, 2019, included a material weakness finding.

Number	Finding Summary	Status	Additional Information
2019-001	Bank Reconciliations	Not Corrected.	Repeated as Finding #2020-001

Management letter recommendations have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.



### **CITY OF ROCKY RIVER**

### CUYAHOGA COUNTY

### AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 8/12/2021

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