**AUDIT REPORT** 

FOR THE FISCAL YEAR ENDED JUNE 30, 2019

James G. Zupka, CPA, Inc.
Certified Public Accountants



88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Board of Education Conotton Valley Union Local School District 21 Mound Street Sherrodsville, Ohio 44675

We have reviewed the *Independent Auditor's Report* of the Conotton Valley Union Local School District, Carroll County, prepared by James G. Zupka, CPA, Inc., for the audit period July 1, 2018 through June 30, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Conotton Valley Union Local School District is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

December 30, 2020



# **AUDIT REPORT**

# FOR THE FISCAL YEAR ENDED JUNE 30, 2019

TABLE OF CONTENTS	<u>PAGE</u>
Independent Auditor's Report	1-3
Management's Discussion and Analysis	4-16
Basic Financial Statements:	
Statement of Net Position	17
Statement of Activities	18
Balance Sheet – Governmental Funds	19
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	20
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	21
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	22
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (non-GAAP Budgetary Basis) General Fund	23
Statement of Fiduciary Net Position – Fiduciary Fund	24
Notes to the Basic Financial Statements	25-66
Required Supplementary Information:	
Schedule of the District's Proportionate Share of the Net Pension Liability – School Employees Retirement System (SERS) of Ohio – Last Six Fiscal Years State Teachers Retirement System (STRS) of Ohio – Last Six Fiscal Years	69-70 71-72
Schedule of District Pension Contributions – School Employees Retirement System (SERS) of Ohio – Last Ten Fiscal Years State Teachers Retirement System (STRS) of Ohio – Last Ten Fiscal Years	73-74 75-76
Schedule of District's Proportionate Share of the Net OPEB Liability – School Employees Retirement System (SERS) of Ohio Last Three Fiscal Years State Teachers Retirement System (STRS) of Ohio Last Three Fiscal Years	77 78
Schedule of the District OPEB Contributions - School Employees Retirement System (SERS) of Ohio Last Ten Fiscal Years State Teachers Retirement System (STRS) of Ohio Last Ten Fiscal Years	79-80 81-82
Notes to the Required Supplementary Information	83-84
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	85-86
Schedule of Prior Audit Findings and Recommendations	87



# JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

# INDEPENDENT AUDITOR'S REPORT

To the Members of Board of Education Conotton Valley Union Local School District Sherrodsville, Ohio

The Honorable Keith Faber Auditor of State State of Ohio

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Conotton Valley Union Local School District, Carroll County, Ohio, (the District) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Conotton Valley Union Local School District as of June 30, 2019, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension and Postemployment Benefit Liabilities and Pension and Postemployment Benefit Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2020, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

James G. Zupka, CPA, Inc. Certified Public Accountants

James L. Zupka, CPA, Inc.

December 10, 2020



### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

The management's discussion and analysis of the Conotton Valley Union Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

## **Financial Highlights**

Key financial highlights for fiscal year 2019 are as follows:

- In total, net position of governmental activities increased \$4,529,661, which represents an 564.32% increase from the 2018 net position.
- General revenues accounted for \$11,526,119 in revenue or 88.16% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$1,548,667 or 11.84% of total revenues of \$13,074,786.
- The District had \$8,545,125 in expenses related to governmental activities; \$1,548,667 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$11,526,119 were adequate to provide for these programs.
- The general fund and the building fund are the District's major funds. The general fund had \$12,042,892 in revenues and \$9,091,245 in expenditures and other financing uses. During fiscal year 2019, the general fund's fund balance increased \$2,951,647 from a balance of \$2,963,519 to \$5,915,166.
- The building fund had \$23,686,465 in other financing sources and \$757,252 in expenditures. During fiscal year 2019, the building fund's fund balance increased \$22,929,213.

#### **Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund and building fund are by far the most significant funds, and the only governmental funds reported as major funds.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### Reporting the District as a Whole

# Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2019?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net position* and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net position and statement of activities can be found on pages 16-17 of this report.

# Reporting the District's Most Significant Funds

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 12. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and the building fund.

#### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net position and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 18-22 of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

### Reporting the District's Fiduciary Responsibilities

The District acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. All of the District's fiduciary activities are reported in a separate statement of fiduciary net position on page 23. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 24-65 of this report.

# Required Supplemental Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's net position liability. The required supplementary information can be found on pages 68-83 of this report.

#### The District as a Whole

The statement of net position provides the perspective of the District as a whole. The table on the following page provides a summary of the District's net position for June 30, 2019 and June 30, 2018.

THIS SPACE IS INTENTIONALLY LEFT BLANK

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Net Position			
	Governmental Activities 2019	Governmental Activities 2018		
Assets	Ф 20 741 720	ф. <b>7.</b> 462.505		
Current and other assets	\$ 38,741,738	\$ 7,463,595		
Capital assets, net	5,953,536	4,223,815		
Total assets	44,695,274	11,687,410		
<b>Deferred Outflows of Resources</b>				
Pension	2,113,469	2,224,623		
OPEB	218,687	174,761		
Total deferred outflows of resources	2,332,156	2,399,384		
Total assets and deferred outflows of resources	47,027,430	14,086,794		
Liabilities				
Current liabilities	1,434,923	696,959		
Long-term liabilities:	950 900	124 200		
Due within one year  Due within more than one year:	850,890	134,300		
Net pension liability	5,790,708	5,795,203		
Net OPEB liability	25,685,666	1,407,333		
Other amounts	747,549	2,821,684		
Total liabilities	34,509,736	10,855,479		
Deferred Inflows of Resources				
Property taxes levied for the next fiscal year	7,879,673	3,627,132		
Pensions	364,222	251,734		
OPEB	546,819	155,130		
Total deferred inflows of resources	8,790,714	4,033,996		
Total liabilities and deferred inflows of resources	43,300,450	14,889,475		
Net Position				
Net investment in capital assets	917,149	1,506,668		
Restricted	1,090,722	94,778		
Unrestricted (deficit)	1,719,109	(2,404,127)		
Total net position (deficit)	\$ 3,726,980	\$ (802,681)		

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

The net pension liability is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability/asset is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

GASB standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

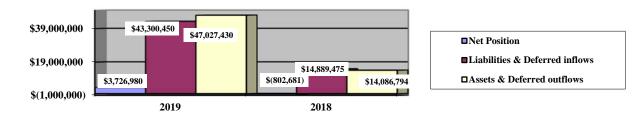
Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2019, the District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$3,726,980.

At year end, equity pooled in cash and cash equivalents made up 63.21% of total assets. This is primarily due to certificates of participation issued for a new building project for the District (see Note 9 for details). Capital assets represented 13.32% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment and vehicles. Net investment in capital assets at June 30, 2019, was \$917,149. These capital assets are used to provide services to the students and are not available for future spending.

A portion of the District's net position, \$1,090,722, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is \$1,719,109.

The graph below presents the District's governmental activities liabilities and deferred inflows of resources, net position and assets and deferred outflows as of June 30, 2019 and June 30, 2018.

#### **Governmental Activities**



The table below and on the following page shows the change in net position for fiscal year 2019 and 2018.

	Change in Net Position				
	Governmental Activities	Governmental Activities  2018			
Revenues  Draggem rayonyaga					
Program revenues: Charges for services and sales	\$ 932,241	\$ 877,135			
Operating grants and contributions General revenues:	616,426	631,041			
Property taxes	8,751,890	4,127,698			
Payment in lieu of taxes	84,218	6,109			
Grants and entitlements	2,540,043	2,408,691			
Investment earnings	81,490	2,198			
Other	68,478	40,754			
Total revenues	13,074,786	8,093,626			
		- Continued			

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **Change in Net Position**

	Governmental Activities 2019	Governmental Activities 2018
Expenses		
Program expenses:		
Instruction:		
Regular	2,638,413	1,605,399
Special	1,142,067	809,850
Vocational	10,039	6,312
Other	56,405	31,503
Support services:		
Pupil	338,472	177,541
Instructional staff	411,923	268,356
Board of education	40,710	23,490
Administration	807,188	403,883
Fiscal	339,461	182,113
Business	28,104	-
Operations and maintenance	1,251,018	631,394
Pupil transportation	379,418	241,421
Central	25,797	22,732
Operation of non-instructional services:		
Other non-instructional services	1,000	-
Food service operations	172,326	160,393
Extracurricular activities	268,545	153,806
Interest and fiscal charges	634,239	104,110
Total expenses	8,545,125	4,822,303
Change in net position	4,529,661	3,271,323
Net position (deficit) at beginning of year	(802,681)	(4,074,004)
Net position (deficit) at end of year	\$ 3,726,980	\$ (802,681)

#### **Governmental Activities**

Net position of the District's governmental activities increased \$4,529,661. Total governmental expenses of \$8,545,125 were offset by program revenues of \$1,548,667 and general revenues of \$11,526,119. Program revenues supported 18.12% of the total governmental expenses.

Expenses of the governmental activities increased \$3,722,822 or 77.20%. This increase is primarily the result of an increase in the recognized STRS pension expense between years; in fiscal year 2018, the STRS pension expense was (\$1,525,491), while in fiscal year 2019, the expense increased to \$752,207. This increase was offset by a decrease in the STRS OPEB expense between years, decreasing from (\$137,453) in fiscal year 2018 to (\$597,720) in fiscal year 2019.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

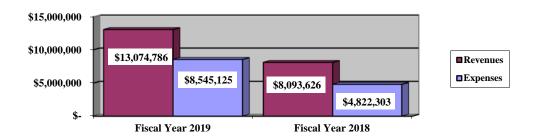
On an accrual basis, the District reported \$752,207 and (\$1,525,491) in pension expense for fiscal year 2019 and 2018, respectively. In addition, the District reported (\$597,720) and (\$137,453) in OPEB expense for fiscal year 2019 and 2018, respectively. The net increase in both the pension expense and the OPEB expense from fiscal year 2018 to fiscal year 2019 was \$1,817,431. This increase is primarily the result of the benefit changes by the retirement systems. Fluctuations in the pension and OPEB expense makes it difficult to compare financial information between years. Pension and OPEB expense are components of program expenses reported on the statement of activities. The District's total expenses for fiscal year 2019 are comparable to total fiscal year 2018 expenses.

The primary sources of revenue for governmental activities are derived from property taxes, and unrestricted grants and entitlements. These revenue sources represent 86.36% of total governmental revenue.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$3,846,924 or 45.02% of total governmental expenses for fiscal year 2019.

The graph below presents the District's governmental activities revenue and expenses for fiscal year 2019 and 2018.

### **Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

THIS SPACE IS INTENTIONALLY LEFT BLANK

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

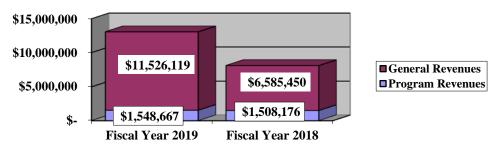
#### **Governmental Activities**

	Total Cost of	Net Cost of	Total Cost of	Net Cost of
	Services	Services	Services	Services
	2019	2019	2018	2018
Program expenses				
Instruction:				
Regular	2,638,413	2,003,619	1,605,399	1,019,303
Special	1,142,067	551,865	809,850	192,077
Vocational	10,039	(3,701)	6,312	249
Other	56,405	56,405	31,503	31,503
Support services:				
Pupil	338,472	338,472	177,541	177,541
Instructional staff	411,923	360,420	268,356	216,853
Board of education	40,710	40,710	23,490	23,490
Administration	807,188	792,364	403,883	392,279
Fiscal	339,461	339,461	182,113	182,113
Business	28,104	28,104	-	-
Operations and maintenance	1,251,018	1,230,872	631,394	631,394
Pupil transportation	379,418	371,202	241,421	234,851
Central	25,797	22,197	22,732	19,132
Operation of non-instructional services:				
Food service operations	1,000	1,000	160,393	(13,744)
Other non-instructional services	172,326	19,399	-	-
Extracurricular activities	268,545	209,830	153,806	102,976
Interest and fiscal charges	634,239	634,239	104,110	104,110
Total expenses	\$ 8,545,125	\$ 6,996,458	\$ 4,822,303	\$ 3,314,127

The dependence upon tax and other general revenues for governmental activities is apparent as 67.80% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 81.88%. The District's taxpayers and grants and entitlements not restricted to specific programs, as a whole, are by far the primary support for District's students.

The graph below presents the District's governmental activities revenue for fiscal year 2019 and 2018.

# **Governmental Activities - General and Program Revenues**



# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### The District's Funds

The District's governmental funds reported a combined fund balance of \$28,970,636, which is higher than last year's total of \$3,004,361. The large increase primarily due to certificates of participation issued. See Note 9 for details. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2019 and 2018.

	Fund Balance June 30, 2019	Fund Balance June 30, 2018	<u>Change</u>	Percentage <u>Change</u>
General Building Other Governmental	\$ 5,915,166 22,929,213 126,257	\$ 2,963,519 - 40,842	\$ 2,951,647 22,929,213 85,415	99.60 % 100.00 % 209.14 %
Total	\$ 28,970,636	\$ 3,004,361	\$ 25,966,275	864.29 %

### General Fund

The District's general fund balance increased \$2,951,647.

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2019	2018		Percentage
	<u>Amount</u>	<u>Amount</u>	<u>Change</u>	<u>Change</u>
Revenues				
Taxes	\$ 8,339,199	\$ 3,893,090	\$ 4,446,109	114.21 %
PILOT	84,218	6,109	78,109	1,278.59 %
Earnings on investments	76,217	2,198	74,019	3,367.56 %
Intergovernmental	2,645,377	2,583,652	61,725	2.39 %
Tuition	773,330	714,705	58,625	8.20 %
Other revenues	124,551	96,018	28,533	29.72 %
Total	\$ 12,042,892	\$ 7,295,772	\$ 4,747,120	65.07 %
<b>Expenditures</b>				
Instruction	\$ 3,883,116	\$ 3,419,217	\$ 463,899	13.57 %
Support services	4,732,902	2,662,464	2,070,438	77.76 %
Non-instructional services	1,000	-	1,000	100.00 %
Extracurricular activities	200,375	129,846	70,529	54.32 %
Facilities acquisition and construction	61,559	3,918	57,641	1,471.18 %
Capital outlay	-	86,242	(86,242)	(100.00) %
Debt service	153,293	135,656	17,637	13.00 %
Total	\$ 9,032,245	\$ 6,437,343	\$ 2,594,902	40.31 %

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Revenues of the general fund increased \$4,747,120 or 65.07%. Taxes increased \$4,446,109 or 114.21% due to property taxes levied on the Rover Pipeline LLC in the current year. Tuition increased \$58,625 or 8.20% due to an increase in special education monies received in the current fiscal year. Payment in lieu of taxes increased \$78,109 or 1278.59% due to Tax Increment Financing (TIF) agreements for the district. Earnings on investment increased \$74,019 or 3,367.56% primarily due to fair market increases on the districts revenue. Other local revenues increased \$28,533 or 29.72% due to the District receiving more donations from Leader in Me Foundation in the prior fiscal year. All other revenues remained comparable to the prior year.

Expenditures of the general fund increased \$2,594,902 or 40.31%. Support services increased \$2,070,438 or 77.76% due to an increase in operations and maintenance expenditures in the current fiscal year. Facilities acquisition and construction increased \$57,641 or 1,471.18% due to the District expensing more capital related expenditures out of the general fund in fiscal year 2019. Extracurricular activities increased \$70,529 or 54.32% due to increases in athletic expenses. All expenditures remained comparable to prior years.

### **Building Fund**

The building fund had \$23,686,465 in other financing sources and \$757,252 in expenditures. During fiscal year 2019, the building fund's fund balance increased \$22,929,213. The increase in fund balance is primarily due to certificates of participation issued for the district's community center project in progress.

### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

For the general fund, final budgeted \$7,557,000, which was the same as the original budgeted revenues of \$7,557,000. Actual revenues for fiscal year 2019 were \$11,785,778. This represents a \$4,228,778 increase from final budgeted revenues.

General fund original appropriations and other financing uses were \$6,895,700. Final appropriations and other financing uses of \$10,119,958 were \$3,224,258 more than the original appropriations. The actual budget basis expenditures and other financing uses for fiscal year 2019 totaled \$10,119,958, which were the same as the final budgeted appropriations.

### **Capital Assets and Debt Administration**

# Capital Assets

At the end of fiscal year 2019, the District had \$5,953,536 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles. This entire amount is reported in governmental activities.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

The following table shows June 30, 2019 balances compared to June 30, 2018:

# Capital Assets at June 30 (Net of Depreciation)

	Governmental Activities				
	2019	2018			
Land	\$ 118,010	\$ 118,010			
Construction in progress	1,662,136	-			
Land improvements	780,064	822,245			
Building and improvements	2,626,032	2,701,757			
Furniture and equipment	489,356	241,629			
Vehicles	277,938	340,174			
Total	\$ 5,953,536	\$ 4,223,815			

Total additions to capital assets for 2019 were \$2,198,873. Depreciation expense for fiscal year 2019 was \$469,152. Overall, capital assets of the District increased \$1,729,721. See Note 7 to the basic financial statements for additional information on the District's capital assets.

#### **Debt Administration**

At June 30, 2019, the District had \$167,628 in capital lease obligations, \$113,897 in H.B. 264 and \$24,320,000 in certificates of participation outstanding; of this amount, \$833,197 is due within one year and \$23,768,328 is due in more than one year.

A summary of the District's long-term obligations outstanding at June 30, 2019 and 2018:

	Governmental Activities 2019			Governmental Activities 2018	
Capital lease	\$	167,628	\$	217,320	
HB 264 Loan		113,897		133,020	
Certificates of participation		24,320,000		2,370,000	
Total	\$ 2	24,601,525	\$	2,720,340	

For further information regarding the District's long-term obligations, refer to Note 9 in the basic financial statements.

At June 30, 2019, the District's overall legal voted debt margin was \$21,275,985, with an unvoted debt margin of \$236,400.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **Current Financial Related Activities**

For fiscal year 2020, the District will be able to meet its obligations. The District relies upon property taxes and the State foundation program. The District's property tax revenue collection is expected to increase slightly in fiscal year 2020. This tax revenue, along with the District's cash balance, will provide the District with the necessary funds to meet its operating expenses in fiscal year 2020.

# **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Ms. Denise Ketchum, Treasurer, Conotton Valley Union Local School District, 21 Mound Street, P.O. Box 187, Sherrodsville, Ohio 44675.

# STATEMENT OF NET POSITION JUNE 30, 2019

	Governmental Activities
Assets:	Φ 20.251.044
Equity in pooled cash and cash equivalents	\$ 28,251,844
Cash with fiscal agent	1,151,836
Receivables:	0 772 522
Property taxes	8,773,533 84,198
Accounts	2,540
Accrued interest	61,757
Intergovernmental.	69,150
Prepayments	32.514
Materials and supplies inventory	945
Inventory held for resale	1,688
Net OPEB asset	311,733
Capital assets:	311,733
Nondepreciable capital assets	1,780,146
Depreciable capital assets, net	4,173,390
Capital assets, net	5,953,536
Total assets	44,695,274
Total assets.	44,093,274
Deferred outflows of resources:	
Pension	2,113,469
OPEB.	218,687
Total deferred outflows of resources	2,332,156
Total deferred outflows of resources	2,332,130
Liabilities:	
Accounts payable	32,514
Contracts payable	776,495
Accrued wages and benefits payable	457,183
Intergovernmental payable	20,917
Pension and postemployment benefits payable .	139,105
Accrued interest payable	8,709
Long-term liabilities:	,
Due within one year	850,890
Due in more than one year:	
Net pension liability	5,790,708
Other amounts	25,685,666
Net OPEB liability	747,549
Total liabilities	34,509,736
Deferred inflows of resources:	
Property taxes levied for the next fiscal year	7,879,673
Pension	364,222
OPEB	546,819
Total deferred inflows of resources	8,790,714
Net position:	
Net investment in capital assets	917,149
Restricted for:	,
Capital projects	1,065,228
Locally funded programs	269
State funded programs	9,152
Student activities	16,073
Unrestricted	1,719,109
Total net position (deficit)	\$ 3,726,980
Total net position (deficit)	φ 3,720,960

# STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Net (Expense)

			Program	m Payanua	oc.	(	evenue and Changes in let Position
		Program Revenues Charges for Operating Grants				vernmental	
	Expenses		es and Sales	_	Contributions		Activities
Governmental activities: Instruction:	•						
Regular	\$ 2,638,413	\$	583,011	\$	51,783	\$	(2,003,619)
Special	1,142,067	Ψ	190,319	Ψ	399,883	Ψ	(551,865)
Vocational	10,039		170,517		13,740		3,701
Other	56,405		_		13,740		(56,405)
Support services:	20,100						(80,.08)
Pupil	338,472		_		_		(338,472)
Instructional staff	411,923		51,503		_		(360,420)
Board of education	40,710		-		_		(40,710)
Administration	807,188		_		14,824		(792,364)
Fiscal	339,461		_		_		(339,461)
Business	28,104		_		_		(28,104)
Operations and maintenance	1,251,018		_		20,146		(1,230,872)
Pupil transportation	379,418		_		8,216		(371,202)
Central	25,797		_		3,600		(22,197)
Operation of non-instructional services:	7,				-,		( , ,
Other non-instructional services	1,000		-		-		(1,000)
Food service operations	172,326		63,798		89,129		(19,399)
Extracurricular activities	268,545		43,610		15,105		(209,830)
Interest and fiscal charges	634,239		-		-		(634,239)
Total governmental activities	\$ 8,545,125	\$	932,241	\$	616,426		(6,996,458)
		Propert Gene	al revenues:  ty taxes levied for al purposes tal outlay				8,334,904 416,986
		Payme	nts in lieu of tax and entitlement	es			84,218
			and entitiement ecific programs				2,540,043
			nent earnings .				81,490
			laneous				
							68,478
		Total g	eneral revenues				11,526,119
		Change	e in net position				4,529,661
		_	sition (deficit) a nning of year .				(802,681)
		Net po	sition at end of	year		\$	3,726,980

# BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2019

	General Building		Building	Nonmajor Governmental Funds		Total Governmental Funds		
Assets:	-	<u> </u>		2 41141119			-	1 41145
Equity in pooled cash								
and cash equivalents	\$	6,126,508	\$	22,000,000	\$	125,336	\$	28,251,844
Cash with fiscal agent		-		1,151,836		-		1,151,836
Receivables:								
Property taxes		8,343,249		-		430,284		8,773,533
Payment in lieu of taxes		84,198		-		-		84,198
Accounts		2,540		-		-		2,540
Accrued interest		61,757		-		-		61,757
Interfund loans		12,284		-		-		12,284
Intergovernmental		19,991		-		49,159		69,150
Prepayments		32,352		-		162		32,514
Materials and supplies inventory		-		-		945		945
Inventory held for resale	\$	14,682,879	\$	23,151,836	\$	1,688	\$	1,688 38,442,289
Total assets	<b>D</b>	14,082,879	Ф	25,131,630	Ф	007,374	Þ	36,442,269
Liabilities:								
Accounts payable	\$	28,369	\$	_	\$	4,145	\$	32,514
Contracts payable		553,872		222,623		-		776,495
Accrued wages and benefits payable		396,599				60,584		457,183
Intergovernmental payable		20,094				823		20,917
				-				
Pension and postemployment benefits payable .		131,906		-		7,199		139,105
Interfund loans payable				-		12,284		12,284
Total liabilities		1,130,840		222,623		85,035	-	1,438,498
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		7,498,182		-		381,491		7,879,673
Delinquent property tax revenue not available.		116,249		_		7,373		123,622
Intergovernmental revenue not available		17,169		_		7,418		24,587
Accrued interest not available		5,273		_		-,,.10		5,273
Total deferred inflows of resources		7,636,873				396,282		8,033,155
Total deterred lilliows of resources		7,030,873				390,262		8,033,133
Fund balances:								
Nonspendable:								
Materials and supplies inventory		-		-		945		945
Prepaids		32,352		-		162		32,514
Restricted:								
Capital improvements		-		22,929,213		136,884		23,066,097
Public school preschool		-		-		1,952		1,952
Other purposes		-		-		7,469		7,469
Extracurricular		_		_		16,073		16,073
Assigned:						-,		-,
Student instruction		92,586		_		-		92,586
Student and staff support		947,492		_		_		947,492
Extracurricular activities		45		_		-		45
Unassigned (deficit)		4,842,691		_		(37,228)		4,805,463
Total fund balances		5,915,166		22,929,213		126,257		28,970,636
	Ф.		Ф.		ф.		Ф.	
Total liabilities, deferred inflows and fund balances	\$	14,682,879	\$	23,151,836	\$	607,574	\$	38,442,289

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES JUNE 30, 2019

Total governmental fund balances	\$ 28,970,636
Amounts reported for governmental activities on the	
statement of net position are different because:	
Capital assets used in governmental activities are not financial	
resources and therefore are not reported in the funds.	5,953,536
Other long-term assets are not available to pay for current-	
period expenditures and therefore are deferred inflows in the funds.	
Property taxes receivable \$ 123,622	
Accrued interest receivable 5,273	
Intergovernmental receivable 24,587	
Total	153,482
Unamortized premiums on certificates of participation	
issued are not recognized in the funds.	(1,772,264)
Accrued interest payable is not due and payable in the	
current period and therefore is not reported in the funds.	(8,709)
current period and dieferole is not reported in the funds.	(8,709)
The net pension liability is not due and payable in the current	
period; therefore, the liability and related deferred inflows/	
outflows are not reported in governmental funds:	
Deferred outflows of resources - pension 2,113,469	
Deferred inflows of resources - pension (364,222)	
Net pension liability (5,790,708)	
Total	(4,041,461)
The not ODED accet/liability is not due and payable in the gurrant	
The net OPEB asset/liability is not due and payable in the current	
period; therefore, the asset/liability and related deferred inflows/	
outflows are not reported in governmental funds:  Deferred outflows of resources - OPEB 218,687	
Net asset liability 311,733 Net OPEB liability (747,549)	
Total	(763,948)
	, , ,
Long-term liabilities, including bonds payable, are not due and	
payable in the current period and therefore are not reported	
in the funds.	
Capital lease obligations (167,628)	
HB 264 Loan (113,897)	
Certificates of participation (24,320,000)	
Compensated absences (162,767)	
Total	 (24,764,292)
Net position of governmental activities	\$ 3,726,980

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

		General Building		Ruilding	Nonmajor Governmental Funds		Total Governmental Funds	
Revenues:	-	General	-	Dunuing		Tunus	-	Tunus
From local sources:								
Property taxes	\$	8,339,199	\$	-	\$	417,169	\$	8,756,368
Payment in lieu of taxes		84,218		_		_		84,218
Tuition		773,330		_		_		773,330
Earnings on investments		76,217		_		_		76,217
Charges for services				_		63,798		63,798
Extracurricular		4,570		_		39,040		43,610
Contributions and donations		1,525		_		9,950		11,475
Contract services		51,503		_		<i>J</i> , <i>J</i> 30		51,503
Other local revenues		66,953		_		5,155		72,108
				-		3,133		
Intergovernmental - intermediate		15,000		-		01.006		15,000
Intergovernmental - state		2,629,355		-		81,826		2,711,181
Intergovernmental - federal		1,022		-		405,269 1,022,207		406,291 13,065,099
Total levellues		12,042,092		<u>-</u>		1,022,207		13,003,099
Expenditures:								
Current:								
Instruction:								
Regular		2,873,408		_		51,058		2,924,466
Special		942,037		_		272,986		1,215,023
Vocational		11,075				272,700		11,075
				-		-		
Other		56,596		-		-		56,596
		250 416						250 416
Pupil		359,416		-		-		359,416
Instructional staff		441,773		-		-		441,773
Board of education		25,077		-		-		25,077
Administration		826,817		-		14,362		841,179
Fiscal		337,801		-		8,828		346,629
Business		28,104		-		-		28,104
Operations and maintenance		2,353,093		-		20,000		2,373,093
Pupil transportation		335,024		-		-		335,024
Central		25,797		-		-		25,797
Operation of non-instructional services:								
Other operation of non-instructional		1,000		-		-		1,000
Food service operations		-		-		179,539		179,539
Extracurricular activities		200,375		-		99,383		299,758
Facilities acquisition and construction		61,559		222,623		275,476		559,658
Debt service:								
Principal retirement		49.692		_		69,123		118,815
Interest and fiscal charges		103,601		_		5,037		108,638
Issuance costs		-		534,629		-		534,629
Total expenditures		9,032,245		757,252		995,792		10,785,289
1	-							
Excess (deficiency) of revenues over (under)								
expenditures		3,010,647		(757,252)		26,415		2,279,810
0.1 #								
Other financing sources (uses):				1 -0 - 1 - 5				1 -0 - 1
Premium on certificates of participation		-		1,686,465		-		1,686,465
Certificates of participation issued		-		22,000,000		-		22,000,000
Transfers in		-		-		59,000		59,000
Transfers (out)		(59,000)		-		_		(59,000)
Total other financing sources		(59,000)		23,686,465		59,000		23,686,465
Net change in fund balances		2,951,647		22,929,213		85,415		25,966,275
Fund halanees at hasinning of		2 062 510				40.042		2 004 261
Fund balances at beginning of year	<u>¢</u>	2,963,519	Ф.	22 020 212	ф.	40,842	ф.	3,004,361
Fund balances at end of year	\$	5,915,166	\$	22,929,213	\$	126,257	\$	28,970,636

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2019

Net change in fund balances - total governmental funds			\$	25,966,275
Amounts reported for governmental activities in the				
statement of activities are different because:				
Governmental funds report capital outlays as expenditures.				
However, in the statement of activities, the cost of those				
assets is allocated over their estimated useful lives as				
depreciation expense.	_			
Capital asset additions	\$	2,198,873		
Current year depreciation		(469,152)	_	1 720 721
Total				1,729,721
Revenues in the statement of activities that do not provide				
current financial resources are not reported as revenues in				
the funds.				
Property taxes		(4,478)		
Earnings on investments		5,273		
Intergovernmental Total		8,892	-	9,687
Total				9,067
Contractually required pension contributions are reported as expenditures in				
governmental funds; however, the statement of activities reports				
these amount as deferred outflows.				533,060
Except for amounts reported as deferred inflows/ outflows, changes				
in the net pension liability are reported as pension expense in the statement of activities.				(752,207)
statement of activities.				(132,201)
Contractually required OPEB contributions are reported as expenditures in				
governmental funds; however, the statement of activities reports				
these amount as deferred outflows.				26,034
Except for amounts reported as deferred inflows/outflows, changes in the not OPER asset (liability are reported as pension expense in the				
in the net OPEB asset/liability are reported as pension expense in the statement of activities.				597,720
statement of activities.				391,120
Repayment of capital lease and certificates of participation and loan principal is an				
expenditure in the governmental funds, but the repayment reduces long-term				
liabilities on the statement of net position.				118,815
Issuances of certificates of participation are recorded as other financing sources in				
the funds; however, in the statement of activities, they are not reported as other				
financing sources as they increase liabilities on the statement of net position.				(22,000,000)
manifering sources as they merouse measures on the statement of net position.				(22,000,000)
Premiums on certificates of participation related to the issuance of bonds are				
amortized over the life of the issuance in the statement of activities. The				(1.606.465)
following transactions occurred in the year.				(1,686,465)
In the statement of activities, interest is accrued on outstanding certificates of				
participation, whereas in governmental funds, an interest expenditure is reported				
when due. The following items resulted in less interest being reported in the				
statement of activities:				
Decrease in accrued interest payable		(57)		
Amortization of certificates of participation premiums		9,085	_	0.020
Total				9,028
Some expenses reported in the statement of activities,				
such as compensated absences, do not require the use of current				
financial resources and therefore are not reported as expenditures				
in governmental funds.				(22,007)
Change in net position of governmental activities			\$	4,529,661
Change in het position of governmental activities			φ	4,329,001

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2019

	Budgeted Amounts						Variance with Final Budget Positive	
		Original		Final		Actual	(	Negative)
Revenues:	-							
From local sources:								
Property taxes	\$	4,125,000	\$	4,125,000	\$	8,276,470	\$	4,151,470
Payment in lieu of taxes		-		-		20		20
Tuition		717,000		717,000		773,330		56,330
Earnings on investments		2,200		2,200		4,682		2,482
Contributions and donations		1,000		1,000		1,500		500
Contract services		52,000		52,000		51,503		(497)
Other local revenues		39,000		39,000		65,682		26,682
Intergovernmental - intermediate		6,000		6,000		15,000		9,000
Intergovernmental - state		2,614,800		2,614,800		2,597,591		(17,209)
Total revenues		7,557,000		7,557,000		11,785,778		4,228,778
Expenditures:								
Current:								
Instruction:								
Regular		2,995,075		2,840,480		2,840,480		-
Special		854,125		1,053,494		1,053,494		-
Vocational		10,765		11,010		11,010		-
Other		57,398		56,596		56,596		-
Support services:								
Pupil		299,771		373,756		373,756		-
Instructional staff		435,701		438,708		438,708		-
Board of education		28,444		22,270		22,270		-
Administration		678,466		836,426		836,426		-
Fiscal		241,970		340,164		340,164		-
Business		29,000		28,104		28,104		-
Operations and maintenance		672,141		3,267,325		3,267,325		-
Pupil transportation		328,981		400,180		400,180		-
Central		8,715		26,757		26,757		-
Other operation of non-instructional services .		-		1,000		1,000		-
Extracurricular activities		147,850		191,445		191,445		-
Facilities acquisition and construction		20,000		61,559		61,559		-
Debt service:								
Interest and fiscal charges		-		99,400		99,400		-
Total expenditures		6,808,402		10,048,674		10,048,674		-
Excess (deficiency) of revenues over (under)								
expenditures		748,598		(2,491,674)		1,737,104		4,228,778
expenditures		7 10,570		(2,1)1,0/1)		1,737,101		1,220,770
Other financing sources (uses):								
Transfers (out)		(87,298)		(59,000)		(59,000)		-
Advances (out)		-		(12,284)		(12,284)		
Total other financing sources (uses)	•	(87,298)		(71,284)		(71,284)		-
Net change in fund balance		661,300		(2,562,958)		1,665,820		4,228,778
Fund balance at beginning of year		2,743,902		2,743,902		2,743,902		
Prior year encumbrances appropriated		96,464		96,464		96,464		-
Fund balance at end of year	\$	3,501,666	\$	277,408	\$	4,506,186	\$	4,228,778
	Ψ	2,201,000	Ψ.	2.7,100	Ψ	.,550,100	Ψ	.,3,773

# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUND JUNE 30, 2019

	Agency			
Assets:				
Equity in pooled cash				
and cash equivalents	\$	20,327		
Total assets	\$	20,327		
Liabilities:				
Due to students	\$	20,327		
Total liabilities	\$	20,327		

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

Conotton Valley Union Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State and/or federal agencies. This Board controls the District's 1 instructional/support facility staffed by 6 administrators, 30 classified and 45 certified full-time teaching personnel, who provide services to approximately 419 students and other community members.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

# A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATIONS

#### Ohio Mid-Eastern Regional Education Service Agency (OME-RESA)

OME-RESA is a computer service organization whose primary function is to provide information technology services to its member districts with the major emphasis being placed on accounting, payroll and inventory control services. Other areas of service provided by OME-RESA include pupil scheduling, attendance and grade reporting, career guidance services, special education records and test scoring.

OME-RESA is one of 23 regional service organizations serving over 600 public districts in the State of Ohio that make up the Ohio Educational Computer network (OECN). These service organizations are known as Data Acquisition Sites. The OECN is a collective group of Data Acquisition Sites, authorized pursuant to Section 3301.075 of the Ohio Revised Code and their member districts. Such sites, in conjunction with the Ohio Department of Education (ODE), comprise a statewide delivery system to provide comprehensive, cost-efficient accounting and other administrative and instructional computer services for participating Ohio districts.

Major funding for this network is derived from the State of Ohio. In addition, a majority of the software utilized by the OME-RESA is developed by the ODE.

OME-RESA is owned and operated by 49 member districts in 10 different Ohio counties. The member districts are comprised of public districts and educational service centers. Each member district pays an annual fee for services provided by OME-RESA. OME-RESA is governed by a Board of Directors, which is selected by the member districts. Each member district has one vote in all matters and each member district's control over budgeting and financing of OME-RESA is limited to its voting authority and any representation it may have on the Board of Directors.

OME-RESA is located at 2023 Sunset Blvd., Steubenville, Ohio 43952. The Jefferson County Educational Service Center is one of OME-RESA's member districts and acts in the capacity of fiscal agent for OME-RESA.

# INSURANCE PURCHASING POOLS

# Workers' Compensation Group Rating Program

The District participates in the Ohio School Boards Association (OSBA) / CompManagement, Inc. Workers' Compensation Group Rating Program (GRP). The GRP is sponsored by OSBA and administered by CompManagement, Inc. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The District pays a fee to the GRP to cover the costs of administering the program.

#### **B.** Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary. The District does not have proprietary funds.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the District's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Building Fund</u> – The building capital projects fund is used to account for the receipts and expenditures related to lease purchase agreements. Expenditures represent the cost of energy conservation measures.

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District has no trust funds.

Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Agency funds do not report a measurement focus as they do not report operations.

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 5).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Deferred Outflows of Resources and Deferred Inflows of Resources</u> - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, See Notes 11 and 12 for deferred outflows of resources related the District's net pension liability and net OPEB liability/asset respectively.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2019, but which were levied to finance fiscal year 2020 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the District, See Notes 11 and 12 for deferred inflows of resources related to the District's net pension liability and net OPEB liability/asset, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds. The specific timetable for fiscal year 2019 is as follows:

1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- 2. By no later than January 20, the Board-adopted budget is filed with the Harrison County Budget Commission for tax rate determination. The Harrison County Budget Commission waived this requirement for fiscal year 2019.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The budget figures, as shown in the accompanying budgetary statement, reflect the amounts set forth in the original and final certificate of estimated resources issued for fiscal year 2019.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures for the general fund and for all other funds, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
- 7. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board prior to June 30, 2019; however, none of these amendments were significant.
- 8. Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be re-appropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund level.

#### F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

During fiscal year 2019, investments were limited to Federal Agency securities, commercial paper, negotiable certificates of deposit, U.S. government money market funds and State Treasury Asset Reserve of Ohio (STAR Ohio). Negotiable certificates of deposit are reported at fair value.

During fiscal year 2019, the District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The District measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio.

The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. By policy of the Board of Education, investment earnings are assigned to the general fund, the building fund and the private-purpose trust funds. Interest revenue credited to the general fund during fiscal year 2019 amounted to \$76,217, which includes \$62,289 assigned from other District funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

#### G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

#### H. Capital Assets

General capital assets are those assets specifically related to governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their acquisition values as of the date received. The District maintains a capitalization threshold of \$1,500. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	5 - 20 years
Buildings and improvements	20 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	6 - 10 years

#### I. Interfund Balances

Interfund loans that are used to cover negative cash balances are classified as "due to/from other funds". These amounts are eliminated in the governmental activities columns of the statement of net position.

#### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2019, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees age fifty or greater with at least ten years of service and employees at any age with twenty years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2019, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Capital leases and certificates of participation are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### M. Net Position

Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

#### O. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

# P. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# Q. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2019.

# S. Certificate of Participation Premium

On the government-wide financial statements, certificate of participation premiums are deferred and amortized over the term of the certificate of participation using the straight-line method, which approximates the effective interest method. Certificate of participation premiums are presented as an addition to the face amount of the certificate of participation.

On the governmental fund financial statements, certificate of participation premiums and discounts are recognized in the current period. A reconciliation between the certificate of participation face value and the amount reported on the statement of net position is presented in Note 9.A.

#### T. Fair Market Value

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2019, the District has implemented GASB Statement No. 83, "<u>Certain Asset Retirement Obligations</u>" and GASB Statement No. 88, "<u>Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements</u>".

GASB Statement No. 83 addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability. The implementation of GASB Statement No. 83 did not have an effect on the financial statements of the District.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 88 improves the information that is disclosed in notes to the basic financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. The implementation of GASB Statement No. 88 did not have an effect on the financial statements of the District.

#### **B.** Deficit Fund Balances

Fund balances at June 30, 2019 included the following individual fund deficits:

Nonmajor funds	_1	Deficit
Food Services	\$	12,868
IDEA Part B		4,998
Title I		12,000
Improving Teacher Quality		34
Miscellaneous Federal Grants		6,221

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one-hundred-eighty days and two-hundred-seventy days, respectively, from the purchase date in an amount not to exceed forty percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Deposits with Financial Institutions

At June 30, 2019, the carrying amount of all District deposits was \$6,125,752. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2019, \$5,989,269 of the District's bank balance of \$6,239,269 was exposed to custodial risk as discussed below, while \$250,000 was covered by the FDIC.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### B. Cash with Fiscal Agent

At fiscal year-end, \$1,151,836 of the District's funds were invested in a escrow fund with US Bank as part of the District's certificates of participation issuance. The money held by the fiscal agent is not included in the District's carrying value.

Custodial credit risk is the risk that, in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the District's and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the District to a successful claim by the FDIC.

#### C. Investments

As of June 30, 2019, the District had the following investments and maturities:

			Investment Maturities					
Measurement/		Measurement		6 months or		7 to 12	13 to 18	
<u>Investment type</u>	<u>Amount</u>			<u>less</u>		months		months
Fair Value:								
U.S. Government money markets	\$	1,098,357	\$	1,098,357	\$	-	\$	-
Negotiable CD		2,220,186		2,220,186		-		-
Comercial Paper		6,200,420		6,200,420		-		-
FFCB		2,487,810		-		2,487,810		-
FHLB		4,995,435		3,999,520		-		995,915
Amortized Cost:								
STAR Ohio		5,144,211		5,144,211		-		
Totals	\$ 2	22,146,419	\$ 1	8,662,694	\$	2,487,810	\$	995,915

The weighted average maturity of investments is 0.18 years.

The District's investments in U.S. Government money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). The District's investments in federal agency securities (FFCB, FHLB), commercial paper and negotiable CD's are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Credit Risk: STAR Ohio must maintain the highest letter or numerical rating provided by at least one nationally recognized standard rating service. Standard & Poor's has assigned STAR Ohio an AAAm money market rating. The District's U.S. Treasury money market mutual funds were rated AAAm by Standard & Poor's. The federal agency securities have been assigned a rating of AA+ by Standard & Poor's and a rating of Aaa by Moody's. The negotiable CDs are covered by FDIC. The District's investment policy does not specifically address credit risk beyond requiring the District to only invest in securities authorized by State statute. The District's investments commercial paper are not rated.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2019:

Measurement/	Measurement		
<u>Investment type</u>		<u>Amount</u>	% of Total
Fair Value:			
U.S. Government money markets	\$	1,098,357	4.96%
Negotiable CD		2,220,186	10.03%
Comercial Paper		6,200,420	28.00%
FFCB		2,487,810	11.23%
FHLB		4,995,435	22.56%
Amortized Cost:			
STAR Ohio		5,144,211	23.22%
Total	\$	22,146,419	100.00%

#### D. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2019:

<u>Cash and investments per note</u>	
Carrying amount of deposits	\$ 6,125,752
Investments	22,146,419
Cash with fiscal agent	 1,151,836
Total	\$ 29,424,007
Cash and investments per statement of net position	
Governmental activities	\$ 29,403,680
Agency funds	 20,327
Total	\$ 29,424,007

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018, on the assessed values as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Public utility real and personal property taxes received in calendar year 2019 became a lien on December 31, 2017, were levied after April 1, 2018, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The District receives property taxes from Harrison and Carroll Counties. The County Auditors periodically advance to the District their portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2019, are available to finance fiscal year 2019 operations. The amount available as an advance at June 30, 2019 was \$728,818 in the general fund and \$41,420 in the permanent improvement fund (a non-major governmental fund). This amount is recorded as revenue. The amount available for advance at June 30, 2018 was \$666,089 in the general fund and \$38,479 in the permanent improvement fund (a non-major governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2019 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 5 - PROPERTY TAXES - (Continued)**

The assessed values upon which the fiscal year 2019 taxes were collected are:

	2018 Second Half Collections				2019 First Half Collections		
	_	Amount	Percent	_	Amount	<u>Percent</u>	
Agricultural/residential and other real estate Public utility personal	\$	81,965,300 48,000,530	63.07 36.93	\$	96,817,120 139,582,710	40.95 59.05	
Total	\$	129,965,830	100.00	<u>\$</u>	236,399,830	100.00	
Tax rate per \$1,000 of assessed valuation		\$46.50			\$46.30		

#### **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2019 consisted of taxes, payment in lieu of taxes, accrued interest, accounts and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net position follows:

# **Governmental activities:**

Taxes	\$ 8,773,533
Payment in lieu of taxes	84,198
Accrued interest	61,757
Accounts	2,540
Intergovernmental	69,150
Total	\$ 8,991,178

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected in the subsequent year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 7 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

	Balance 06/30/18	Additions	<u>Deductions</u>	Balance 06/30/19
Governmental activities  Capital assets, not being depreciated:  Land  Construction in progress	\$ 118,010	\$ - 1,662,136	\$ - 	\$ 118,010 
Total capital assets, not being depreciated	118,010	1,662,136		1,780,146
Capital assets, being depreciated: Land improvements Buildings and improvements Furniture and equipment Vehicles	988,644 3,760,252 812,999 620,127	22,755 - 342,691 171,291	(22,726) (11,956) (241,903)	988,673 3,748,296 913,787 791,418
Total capital assets, being depreciated	6,182,022	536,737	(276,585)	6,442,174
Less: accumulated depreciation				
Land improvements Buildings and improvements Furniture and equipment Vehicles	(166,399) (1,058,495) (571,370) (279,953)	(64,936) (75,725) (94,964) (233,527)	22,726 11,956 241,903	(208,609) (1,122,264) (424,431) (513,480)
Total accumulated depreciation	(2,076,217)	(469,152)	276,585	(2,268,784)
Governmental activities capital assets, net	\$ 4,223,815	\$ 1,729,721	\$ -	\$ 5,953,536

Depreciation expense was charged to governmental functions as follows:

<u>Instruction</u> :	
Regular	\$ 87,865
Special	222
Support services:	
Instructional Staff	1,286
Board of education	16,015
Administration	10,756
Operations and maintenance	108,543
Pupil transportation	238,080
Extracurricular activities	3,367
Food service operations	3,018
Total depreciation expense	\$ 469,152

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### NOTE 8 - CAPITALIZED LEASES - LESSEE DISCLOSURE

In a prior fiscal year, the District entered into a capitalized lease for four school buses. In the current fiscal year, the District entered into a capitalized lease for a school bus. These lease agreements met the criteria of a capital lease as defined by generally accepted accounting principles, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the financial statements for the governmental funds.

Capital assets consisting of vehicles have been capitalized in the amount of \$414,212. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of June 30, 2019 for the buses amounted to \$174,037, leaving a current book value of \$240,175. A corresponding liability was recorded in the government-wide financial statements.

The following is a schedule of the future minimum lease payments required under the capital lease and the present value of the minimum lease payments:

Fiscal Year Ending June 30,	Amount
2020	\$ 53,893
2021	53,892
2022	53,894
2023	18,638
Total minimum lease payments	180,317
Less: amount representing interest	(12,689)
Total	\$ 167,628

#### NOTE 9 - LONG-TERM OBLIGATIONS

**A.** During the fiscal year 2019, the following activity occurred in governmental activities long-term obligations.

	(	Balance Outstanding 06/30/18	Additions	<u>R</u>	eductions	O	Balance utstanding 06/30/19	Amounts Due in One Year
Governmental activities:								
Capital lease payable	\$	217,320	\$ -	\$	(49,692)	\$	167,628	\$ 48,297
Certificates of participation		2,370,000	22,000,000		(50,000)		24,320,000	765,000
H.B. 264 project loan		133,020	-		(19,123)		113,897	19,900
Compensated absences		140,760	51,070		(29,063)		162,767	17,693
Net pension liability		5,795,203	43,205		(47,700)		5,790,708	-
Net OPEB liability	_	1,407,333	33,707		(693,491)		747,549	
Total long-term obligations,								
governmental activities	\$	10,063,636	\$ 22,127,982	\$	(889,069)		31,302,549	\$ 850,890
		-	Add: Unam	ortiz	ed premium		1,772,264	
		Total repor	ted on statemen	t of 1	net position:	\$	33,074,813	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

<u>Compensated Absences</u>: Compensated absences will be paid from the fund from which the employees salaries are paid which, for the District, is primarily the general fund and the food service fund (a non-major governmental fund).

<u>Capital Lease Obligation</u>: The capital lease obligations are paid from the general fund and the permanent improvement fund (a nonmajor governmental fund). See Note 8 for more details.

<u>Net Pension Liability</u>: See Note 11 for details. The District pays the obligations related to employee compensation from the fund benefiting from their service.

<u>Net OPEB Liability</u>: See Note 12 for details. The District pays the obligations related to employee compensation from the fund benefiting from their service.

**B.** Series 2015 Certificates of Participation ("COPs") - On April 22, 2015, the District issued \$2,500,000 in certificates of participation ("COPs") for the purpose of a building improvement project. Principal and interest payments are made from the general fund and permanent improvement fund (a non-major governmental fund). The interest rate on the COPs is 1.00 - 5.00%.

Interest payments on the COPs are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2044.

The following is a summary of the District's future annual debt service requirements to maturity for the COPs:

		Series 2015 COPs							
Fiscal Year	_	Principal	_	Interest		Total			
2020	\$	50,000	\$	98,400	\$	148,400			
2021		50,000		97,400		147,400			
2022		55,000		95,800		150,800			
2023		55,000		93,600		148,600			
2024		55,000		91,400		146,400			
2025 - 2029		325,000		417,175		742,175			
2030 - 2034		410,000		326,750		736,750			
2035 - 2039		525,000		215,475		740,475			
2040 - 2044		650,000		96,000		746,000			
2045		145,000	_	2,900		147,900			
Total	\$	2,320,000	\$	1,534,900	\$	3,854,900			

C. <u>Series 2019 Certificates of Participation ("COPs")</u> - On June 13, 2019, the District issued \$22,000,000 in certificates of participation ("COPs") for the purpose of a new community center. Principal and interest payments are made from the general fund and permanent improvement fund (a non-major governmental fund). The interest rate on the COPs is 3.125 - 5.00%.

Interest payments on the COPs are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2044.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

The following is a summary of the District's future annual debt service requirements to maturity for the COPs:

	Series 2019 COPs					
Fiscal Year	_	Principal	_	Interest		Total
2020	\$	715,000	\$	431,824	\$	1,146,824
2021		465,000		889,588		1,354,588
2022		490,000		866,337		1,356,337
2023		515,000		841,838		1,356,838
2024		540,000		816,087		1,356,087
2025 - 2029		3,130,000		3,647,938		6,777,938
2030 - 2034		3,990,000		2,783,687		6,773,687
2035 - 2039		4,935,000		1,830,038		6,765,038
2040 - 2044		5,905,000		865,087		6,770,087
2045	_	1,315,000	_	41,094		1,356,094
Total	\$	22,000,000	\$	13,013,518	\$	35,013,518

**D.** <u>HB 264 Project Loan</u> - On July 23, 2014, the District entered an agreement with Energy Optimizers, USA in the amount of \$241,600 for the purpose of a building improvement project. The interest rate on the agreement is 4.00%.

The following is a summary of the District's future annual debt service requirements to maturity for H.B. 264:

	H.B. 264 Loan						
Fiscal Year	_	Principal	_	Interest		Total	
2020	\$	19,900	\$	4,260	\$	24,160	
2021		20,709		3,451		24,160	
2022		21,549		2,611		24,160	
2023		22,425		1,735		24,160	
2024		23,334		826		24,160	
2025-2026		5,980		60		6,040	
Total	\$	113,897	\$	12,943	\$	126,840	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

# E. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2019, are a voted debt margin of \$21,275,985 and an unvoted debt margin of \$236,400.

# **NOTE 10 - RISK MANAGEMENT**

#### A. Comprehensive

The District maintains comprehensive insurance coverage with private carriers for liability, real property, building contents, boiler/machinery and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. In addition, real property contents are 90% coinsured.

The following is a description of the District's insurance coverage:

	Limits of	
Insurer	Coverage	<u>Deductible</u>
Hylant Admin. Services		
	\$ 2,000,000	No Deductible
	4,000,000	No Deductible
Liberty Mutual	22,267,607	\$1,000
Liberty Mutual		
	2,000,000	0
Actu	al Cash Basis Value	500
	1,000,000	0
	5,000	0
Actu	al Cash Basis Value	100
	Hylant Admin. Services  Liberty Mutual  Liberty Mutual  Actu	Insurer         Coverage           Hylant Admin. Services         \$ 2,000,000           4,000,000         4,000,000           Liberty Mutual         22,267,607           Liberty Mutual         2,000,000           Actual Cash Basis Value         1,000,000

#### **B.** Health Insurance

For fiscal year 2019, the District has elected to provide health care benefits to employees and administrators through Aultcare, located in Canton, Ohio. The family monthly premium for Medical/Rx/Dental insurance was \$885.49, of which certified staff members contributed \$22/month and classified staff members contributed \$10/month. The board paid the balance.

The single monthly premium for Medical/Rx/Dental insurance was \$442.74, of which certified staff members contributed \$11/month and classified staff members contributed \$5/month. The board paid the balance.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **NOTE 10 - RISK MANAGEMENT - (Continued)**

# C. Workers' Compensation

For fiscal year 2019, the District participated in the OSBA/CompManagement, Inc. Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is tiered into groups based upon past workers' compensation experience. Within each tiered group, a common premium rate is applied to all school districts within that group. Each participant pays its workers' compensation premium to the State based on the rate the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of their tiered group. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of CompManagement, Inc. provides administrative, cost control and actuarial services to the GRP.

#### **NOTE 11 - DEFINED BENEFIT PENSION PLANS**

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *pension and postemployment benefits payable* on both the accrual and modified accrual bases of accounting.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### Plan Description - School Employees Retirement System (SERS)

Plan Description - The District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire after August 1, 2017
Full benefits	Age 65 with 5 years of services credit: or Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Effective January 1, 2018, SERS cost-of-living adjustment (COLA) changed from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W) with a cap of 2.5% and a floor of 0%. SERS also has the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W. SERS suspended the COLA increases for 2018, 2019 and 2020 for current retirees, and confirmed their intent to implement a four-year waiting period for the state of a COLA for future retirees.

Funding Policy - Plan members are required to contribute 10% of their annual covered salary and the District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5%. The remaining 0.5% of the employer contribution rate was allocated to the Health Care Fund.

The District's contractually required contribution to SERS was \$170,512 for fiscal year 2019. Of this amount, \$50,415 is reported as pension and postemployment benefits payable.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

# Plan Description - State Teachers Retirement System (STRS)

Plan Description - Licensed teachers participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For fiscal year 2019, plan members were required to contribute 14% of their annual covered salary. The District was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2019 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$362,548 for fiscal year 2019. Of this amount, \$67,104 is reported as pension and postemployment benefits payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

		SERS		STRS	 Total
Proportion of the net pension					
liability prior measurement date	C	0.02632500%	C	.01777438%	
Proportion of the net pension					
liability current measurement date	<u>C</u>	0.02663020%	<u>C</u>	.01939965%	
Change in proportionate share	0.00030520%		<u>C</u>	.00162527%	
Proportionate share of the net	_		_		
pension liability	\$	1,525,161	\$	4,265,547	\$ 5,790,708
Pension expense	\$	246,733	\$	505,474	\$ 752,207

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS		Total
Deferred outflows of resources				
Differences between expected and				
actual experience	\$ 83,645	\$ 98,465	\$	182,110
Changes of assumptions	34,442	755,936		790,378
Difference between employer contributions and proportionate share of contributions/				
change in proportionate share	141,700	466,221		607,921
Contributions subsequent to the				
measurement date	 170,512	 362,548	_	533,060
Total deferred outflows of resources	\$ 430,299	\$ 1,683,170	\$	2,113,469

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

	 SERS		STRS	 Total
Deferred inflows of resources	 		_	 
Differences between expected and				
actual experience	\$ -	\$	27,856	\$ 27,856
Net difference between projected and				
actual earnings on pension plan investments	42,258		258,658	300,916
Difference between employer contributions				
and proportionate share of contributions/				
change in proportionate share	 _	_	35,450	 35,450
Total deferred inflows of resources	\$ 42,258	\$	321,964	\$ 364,222

\$533,060 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS		 Total
Fiscal Year Ending June 30:				
2020	\$ 208,538	\$	461,557	\$ 670,095
2021	72,001		377,139	449,140
2022	(50,050)		154,760	104,710
2023	(12,960)		5,202	 (7,758)
Total	\$ 217,529	\$	998,658	\$ 1,216,187

# Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Wage inflation 3.00% Future salary increases, including inflation 3.50% to 18.20%

COLA or ad hoc COLA

2.50%, on and after April 1, 2018, COLA's for future retirees will be delayed for three years following commencement

Investment rate of return 7.50% net of investments expense, including inflation Actuarial cost method Entry age normal (level percent of payroll)

For 2018, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members was based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

Assat Class	Target Allocation	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

	Current					
	1% Decrease (6.50%)		Dis	count Rate (7.50%)	1% Increase (8.50%)	
District's proportionate share						
of the net pension liability	\$	2,148,304	\$	1,525,161	\$	1,002,697

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation are presented below:

	July 1, 2018
Inflation	2.50%
Projected salary increases	12.50% at age 20 to
	2.50% at age 65
Investment rate of return	7.45%, net of investment expenses, including inflation
Payroll increases	3.00%
Cost-of-living adjustments (COLA)	0.0%, effective July 1, 2017

For the July 1, 2018, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2018 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation**	Long Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate - The discount rate used to measure the total pension liability was 7.45% as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2018.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate:

	Current					
	19	6.45%)	Dis	(7.45%)	19	6 Increase (8.45%)
District's proportionate share				_		_
of the net pension liability	\$	6,229,271	\$	4,265,547	\$	2,603,522

<sup>\*\*</sup>The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **NOTE 12 - DEFINED BENEFIT OPEB PLANS**

# Net OPEB Liability/Asset

The net OPEB liability/asset reported on the statement of net position represents a liability/asset to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability/asset represents the District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability/asset. Resulting adjustments to the net OPEB liability/asset would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* or *net OPEB asset* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *pension and postemployment benefits payable* on both the accrual and modified accrual bases of accounting.

# Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, 0.5% of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the District's surcharge obligation was \$19,719.

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$26,034 for fiscal year 2019. Of this amount, \$21,586 is reported as pension and postemployment benefits payable.

# Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

# OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability/asset was measured as of June 30, 2018, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability/asset was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)

		SERS		STRS	 Total
Proportion of the net OPEB					
liability prior measurement date	0.	02659880%	0	.01777438%	
Proportion of the net OPEB					
liability/asset current measurement date	0.	02694580%	0	.01939965%	
Change in proportionate share	0.	00034700%	0	.00162527%	
Proportionate share of the net					
OPEB liability	\$	747,549	\$	-	\$ 747,549
Proportionate share of the net					
OPEB as set	\$	-	\$	(311,733)	\$ (311,733)
OPEB expense	\$	59,834	\$	(657,554)	\$ (597,720)

At June 30, 2019, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

•		SERS	 STRS	Total
Deferred outflows of resources				
Differences between expected and				
actual experience	\$	12,202	\$ 36,411	\$ 48,613
Difference between employer contributions and proportionate share of contributions/				
change in proportionate share		41,448	102,592	144,040
Contributions subsequent to the				
measurement date		26,034	 	 26,034
Total deferred outflows of resources	\$	79,684	\$ 139,003	\$ 218,687
	5	SERS	STRS	Total
Deferred inflows of resources				
Differences between expected and				
actual experience	\$	-	\$ 18,163	\$ 18,163
Net difference between projected and				
actual earnings on pension plan investments		1,123	35,613	36,736
Changes of assumptions		67,160	424,760	 491,920
Total deferred inflows of resources	\$	68,283	\$ 478,536	\$ 546,819

\$26,034 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 12 – DEFINED BENEFIT OPEB PLANS – (Continued)**

	SERS		STRS		Total
Fiscal Year Ending June 30:					
2020	\$ (4,404)	\$	(60,569)	\$	(64,973)
2021	(3,866)		(60,569)		(64,435)
2022	(2,170)		(60,569)		(62,739)
2023	(1,697)		(52,481)		(54,178)
2024	(1,771)		(49,645)		(51,416)
Thereafter	(725)		(55,700)		(56,425)
Total	\$ (14,633)	\$	(339,533)	\$	(354,166)

#### Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 12 – DEFINED BENEFIT OPEB PLANS – (Continued)**

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2018, are presented below:

3.00%
3.50% to 18.20%
7.50% net of investments
expense, including inflation
3.62%
3.56%
3.70%
3.63%
5.375 to 4.75%
7.25 to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates. RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 12 – DEFINED BENEFIT OPEB PLANS – (Continued)**

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

Discount Rate – The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70%. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2026. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2025 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62%, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. A municipal bond rate of 3.56% was used as of June 30, 2017. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

THIS SPACE IS INTENTIONALLY LEFT BLANK

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.70%) and higher (4.70%) than the current discount rate (3.70%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.25% decreasing to 3.75%) and higher (8.25% decreasing to 5.75%) than the current rate.

	1% Decrease (2.70%)		Current Discount Rate (3.70%)		1% Increase (4.70%)	
District's proportionate share of the net OPEB liability	\$	907,092	\$	747,549	\$	621,221
	(6.25 %	Decrease 6 decreasing 3.75 %)	Tr (7.25 %	Current end Rate 6 decreasing 0 4.75 %)	(8.25 %	o Increase % decreasing 0 5.75 %)
District's proportionate share of the net OPEB liability	\$	603,135	\$	747,549	\$	938,780

#### **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, compared with July 1, 2017, are presented below:

	July 1	, 2018	July 1, 2017
Inflation	2.50%		2.50%
Projected salary increases	12.50% at age 20 to		12.50% at age 20 to
	2.50% at age 65		2.50% at age 65
Investment rate of return	7.45%, net of investi	ment	7.45%, net of investment
	expenses, including	inflation	expenses, including inflation
Payroll increases	3.00%		3.00%
Cost-of-living adjustments (COLA)	0.00%		0.00%, effective July 1, 2017
Discounted rate of return	7.45%		N/A
Blended discount rate of return	N/A		4.13%
Health care cost trends			6 to 11% initial, 4.50% ultimate
	Initial	Ultimate	
Medical			
Pre-Medicare	6.00%	4.00%	
Medicare	5.00%	4.00%	
Prescription Drug			
Pre-Medicare	8.00%	4.00%	
Medicare	-5.23%	4.00%	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Assumption Changes Since the Prior Measurement Date - The discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capita health care costs were updated.

**Benefit Term Changes Since the Prior Measurement Date** - The subsidy multiplier for non-Medicare benefit recipients was increased from 1.90% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation**	Long Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

<sup>\*\*</sup> The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

**Discount Rate** - The discount rate used to measure the total OPEB asset was 7.45% as of June 30, 2018. A discount rate used to measure the total OPEB liability was 4.13% as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45% was used to measure the total OPEB asset as of June 30, 2018.

Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate - The following table represents the net OPEB asset as of June 30, 2018, calculated using the current period discount rate assumption of 7.45%, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower 6.45%) or one percentage point higher (8.45%) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

			(	Current		
	1%	Decrease	Disc	count Rate	1%	Increase
	(	(6.45%)	(	(7.45%)	(	(8.45%)
District's proportionate share						
of the net OPEB asset	\$	267,184	\$	311,733	\$	349,174
			(	Current		
	1%	Decrease	Tr	end Rate	1%	Increase
District's proportionate share						
of the net OPEB asset	\$	347,060	\$	311,733	\$	275,855

#### **NOTE 13 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and,

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

# **NOTE 13 - BUDGETARY BASIS OF ACCOUNTING – (Continued)**

(d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

#### **Net Change in Fund Balance**

	General fund
Budget basis	\$ 1,665,820
Net adjustment for revenue accruals	248,630
Net adjustment for expenditure accruals	(574,333)
Net adjustment for other sources/uses	14,750
Funds budgeted elsewhere	(840)
Adjustment for encumbrances	1,597,620
GAAP basis	\$ 2,951,647

Certain funds that are legally budgeted in a separate special revenue fund and an agency fund, are considered part of the general fund on a GAAP basis. This includes the public school support fund and the unclaimed monies fund.

#### **NOTE 14 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

# B. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

# C. Foundation Funding

District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. The final adjustment was not material and is not reflected in the accompanying financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **NOTE 15 - SET-ASIDES**

The District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	_	Capital provements
Set-aside balance June 30, 2018	\$	-
Current year set-aside requirement		77,405
Current year qualifying expenditures		-
Current year offsets		(431,162)
Total	\$	(353,757)
Balance carried forward to fiscal year 2020	\$	<u>-</u>
Set-aside balance June 30, 2019	\$	_

# **NOTE 16 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

	Year-End Encumbrances	
Fund Type		
General	\$	1,032,472
Nonmajor governmental funds		1,981
Total	\$	1,034,453

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **NOTE 17 - INTERFUND TRANSACTIONS**

**A.** Interfund transfers for the year ended June 30, 2019, consisted of the following, as reported on the fund financial statements:

	Amo	unt
Transfers from general fund to:		
Nonmajor governmental funds	\$	59,000

Transfers are used to move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

All transfers made in fiscal year 2019 were in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16. Transfers between governmental funds are eliminated for reporting on the government-wide financial statements.

**B.** Interfund balances at June 30, 2019 as reported on the fund statements, consist of the following individual interfund loans receivable and payable:

Receivable fund	Payable fund	Amount
General fund	Nonmajor governmental funds	\$ 12,284

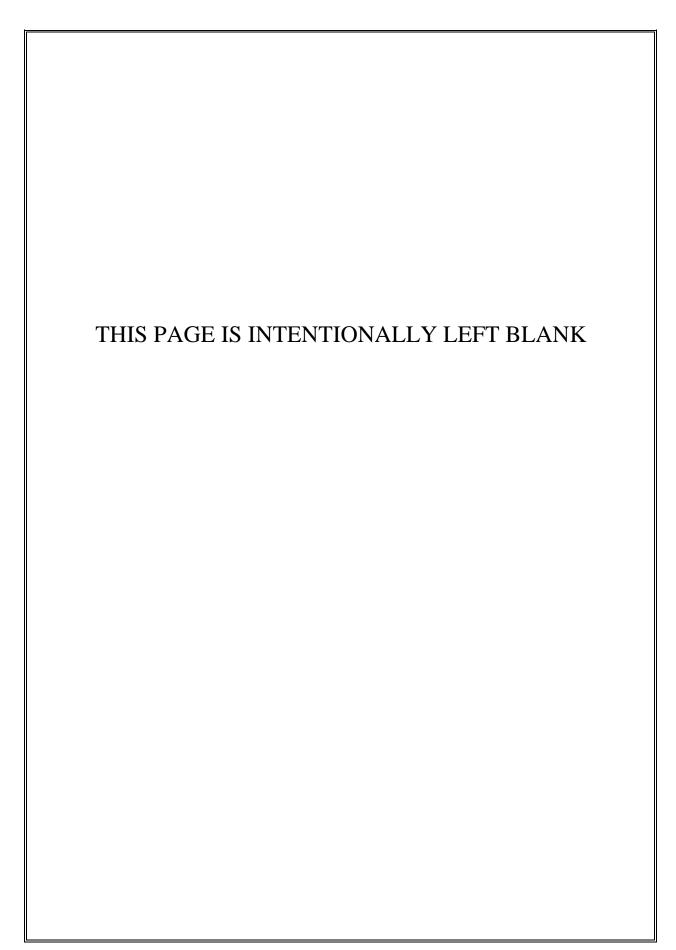
The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. All interfund balances are expected to be repaid within one year.

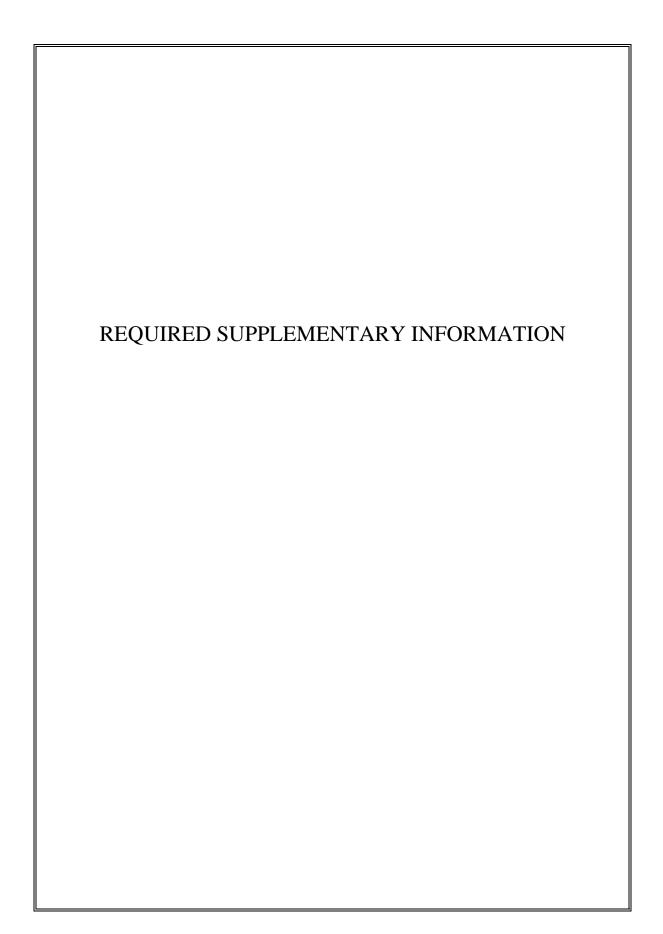
Interfund balances between governmental funds are eliminated on the government-wide financial statements.

#### **NOTE 18 - CONTRACTUAL COMMITMENTS**

As of June 30, 2019, the District had contractual commitments for the following field turf project

					F	Amount	
	Con	tractual	Amo	unt Paid as	Ren	naining on	
Contractor	Com	nitments	of	6/30/2019	Contracts		
Vasco Asphalt Company	\$	903,954	\$	(206,764)	\$	697,190	
Holabird & Root		968,800		(746,177)		222,623	
Farnham Equipment		67,300				67,300	
Total	\$	1,940,054	\$	(952,941)	\$	987,113	





SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST SIX FISCAL YEARS

		2019		2018		2017		2016
District's proportion of the net pension liability	0.02663020%		0.02632500%		0.02324720%		0.02046890%	
District's proportionate share of the net pension liability	\$	1,525,161	\$	1,572,861	\$	1,701,481	\$	1,167,975
District's covered payroll	\$	883,022	\$	977,250	\$	748,264	\$	616,222
District's proportionate share of the net pension liability as a percentage of its covered payroll		172.72%		160.95%		227.39%		189.54%
Plan fiduciary net position as a percentage of the total pension liability		71.36%		69.50%		62.98%		69.16%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

	2015		2014
0.	01855800%	(	0.01855800%
\$	939,210	\$	1,103,585
\$	539,250	\$	620,592
	174.17%		177.83%
	71.70%		65.52%

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST SIX FISCAL YEARS

		2019		2018		2017		2016
District's proportion of the net pension liability	(	0.01939965%	(	0.01777438%	(	0.01660490%	C	0.01645669%
District's proportionate share of the net pension liability	\$	4,265,547	\$	4,222,342	\$	5,558,161	\$	4,548,148
District's covered payroll	\$	2,264,900	\$	1,984,593	\$	1,749,071	\$	1,747,114
District's proportionate share of the net pension liability as a percentage of its covered payroll		188.33%		212.76%		317.78%		260.32%
Plan fiduciary net position as a percentage of the total pension liability		77.31%		75.30%		66.80%		72.10%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

	2015		2014
(	0.01709143%	(	).01709143%
\$	4,157,227	\$	4,952,062
\$	1,746,269	\$	1,989,900
	238.06%		248.86%
	74.70%		69.30%

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST TEN FISCAL YEARS

	2019		2018		2017		2016	
Contractually required contribution	\$	170,512	\$	119,208	\$	136,815	\$	104,757
Contributions in relation to the contractually required contribution		(170,512)		(119,208)		(136,815)		(104,757)
Contribution deficiency (excess)	\$		\$		\$		\$	
District's covered payroll	\$	1,263,052	\$	883,022	\$	977,250	\$	748,264
Contributions as a percentage of covered payroll		13.50%		13.50%		14.00%		14.00%

 2015	 2014	 2013	 2012	 2011	 2010
\$ 81,218	\$ 74,740	\$ 85,890	\$ 87,041	\$ 84,594	\$ 84,538
 (81,218)	 (74,740)	 (85,890)	 (87,041)	 (84,594)	 (84,538)
\$ 	\$ 	\$ _	\$ 	\$ 	\$ 
\$ 616,222	\$ 539,250	\$ 620,592	\$ 647,145	\$ 672,983	\$ 624,357
13.18%	13.86%	13.84%	13.45%	12.57%	13.54%

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST TEN FISCAL YEARS

	2019		 2018		2017		2016
Contractually required contribution	\$	362,548	\$ 317,086	\$	277,843	\$	244,870
Contributions in relation to the contractually required contribution		(362,548)	(317,086)		(277,843)		(244,870)
Contribution deficiency (excess)	\$		\$ 	\$		\$	
District's covered payroll	\$	2,589,629	\$ 2,264,900	\$	1,984,593	\$	1,749,071
Contributions as a percentage of covered payroll		14.00%	14.00%		14.00%		14.00%

 2015	 2014	 2013		2012		2011	 2010
\$ 244,596	\$ 227,015	\$ 258,687	\$	291,254	\$	300,991	\$ 303,923
 (244,596)	 (227,015)	 (258,687)	-	(291,254)	-	(300,991)	 (303,923)
\$ 	\$ 	\$ 	\$		\$		\$ 
\$ 1,747,114	\$ 1,746,269	\$ 1,989,900	\$	2,240,415	\$	2,315,315	\$ 2,337,869
14.00%	13.00%	13.00%		13.00%		13.00%	13.00%

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST THREE FISCAL YEARS

		2019		2018		2017
District's proportion of the net OPEB liability	0.	02694580%	0	.02659880%	0	.02349676%
District's proportionate share of the net OPEB liability	\$	747,549	\$	713,842	\$	669,745
District's covered payroll	\$	883,022	\$	748,264	\$	748,264
District's proportionate share of the net OPEB liability as a percentage of its covered payroll		84.66%		95.40%		89.51%
Plan fiduciary net position as a percentage of the total OPEB liability		13.57%		12.46%		11.49%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/ASSET STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST THREE FISCAL YEARS

		2019		2018		2017
District's proportion of the net OPEB liability/asset	C	0.01939965%	(	0.01777438%	(	0.01660490%
District's proportionate share of the net OPEB liability/(asset)	\$	(311,733)	\$	693,491	\$	888,034
District's covered payroll	\$	2,264,900	\$	1,749,071	\$	1,749,071
District's proportionate share of the net OPEB liability/asset as a percentage of its covered payroll		13.76%		39.65%		50.77%
Plan fiduciary net position as a percentage of the total OPEB liability/asset		176.00%		47.10%		37.33%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST TEN FISCAL YEARS

	2019	 2018	 2017	2016
Contractually required contribution	\$ 26,034	\$ 18,659	\$ 13,965	\$ 11,625
Contributions in relation to the contractually required contribution	 (26,034)	 (18,659)	(13,965)	 (11,625)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
District's covered payroll	\$ 1,263,052	\$ 883,022	\$ 977,250	\$ 748,264
Contributions as a percentage of covered payroll	2.06%	2.11%	1.43%	1.55%

2015	 2014	 2013	 2012	2011	 2010
\$ 5,053	\$ 11,506	\$ 14,029	\$ 17,140	\$ 22,370	\$ 15,618
 (5,053)	 (11,506)	(14,029)	 (17,140)	 (22,370)	 (15,618)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 616,222	\$ 539,250	\$ 620,592	\$ 647,145	\$ 672,983	\$ 624,357
0.82%	2.13%	2.26%	2.65%	3.32%	2.50%

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST TEN FISCAL YEARS

	2019	 2018	 2017	2016
Contractually required contribution	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	 <u>-</u>		 <u>-</u>	<u> </u>
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
District's covered payroll	\$ 2,589,629	\$ 2,264,900	\$ 1,984,593	\$ 1,749,071
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%

 2015	 2014	 2013	 2012	 2011	 2010
\$ -	\$ 17,677	\$ 20,971	\$ 21,499	\$ 21,499	\$ 21,709
	 (17,677)	 (20,971)	 (21,499)	 (21,499)	 (21,709)
\$ -	\$ -	\$ 	\$ -	\$ -	\$ -
\$ 1,747,114	\$ 1,746,269	\$ 1,989,900	\$ 2,240,415	\$ 2,315,315	\$ 2,337,869
0.00%	1.00%	1.00%	1.00%	1.00%	1.00%

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### **PENSION**

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%. There were no changes in benefit terms from the amounts previously reported for fiscal year 2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from 7.75% to 7.50%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2018-2019.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero. There were no changes in benefit terms from amounts previously reported for fiscal year 2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2017. For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.

(Continued)

## NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2019

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal years 2017-2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, (h) the municipal bond index rate increased from 2.92% to 3.56% and (i) the single equivalent interest rate, net of plan investment expense, including price inflation increased from a range of 5.50%-5.00% to a range of 5.375%-4.75% and Pre-Medicare were changed from a range of 7.50%-5.00% to a range of 7.25%-4.75%, (c) the municipal bond index rate increased from 3.63% to 3.62% and (i) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63% to 3.70%.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal year 2017. For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and (b) decrease in trend rates from 6.00%-11.00 initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate.

#### JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

To the Members of Board of Education Conotton Valley Union Local School District Sherrodsville, Ohio The Honorable Keith Faber Auditor of State State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Conotton Valley Union Local School District, Carroll County, Ohio, (the District) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 10, 2020.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James G. Zupka, CPA, Inc. Certified Public Accountants

James L. Zupka, CPA, Inc.

December 10, 2020

# CONOTTON VALLEY UNION LOCAL SCHOOL DISTRICT CARROLL COUNTY, OHIO SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2019

The audit report for the prior year ended June 30, 2018, contained no findings or citations. Management letter recommendations have been corrected, repeated, or procedures instituted to prevent occurrence in this audit period.

**AUDIT REPORT** 

FOR THE FISCAL YEAR ENDED JUNE 30, 2020

James G. Zupka, CPA, Inc.
Certified Public Accountants



88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Board of Education Conotton Valley Union Local School District 21 Mound Street Sherrodsville, Ohio 44675

We have reviewed the *Independent Auditor's Report* of the Conotton Valley Union Local School District, Carroll County, prepared by James G. Zupka, CPA, Inc., for the audit period July 1, 2019 through June 30, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Conotton Valley Union Local School District is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

[[RECEIVEDDATE]]



### **AUDIT REPORT**

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2020

TABLE OF CONTENTS	<u>PAGE</u>
Independent Auditor's Report	1-3
Management's Discussion and Analysis	4-16
Basic Financial Statements:	
Statement of Net Position	17
Statement of Activities	18
Balance Sheet – Governmental Funds	19
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	20
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	21
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	22
Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (non-GAAP Budgetary Basis) General Fund	23
Notes to the Basic Financial Statements	25-65
Required Supplementary Information:	
Schedule of the District's Proportionate Share of the Net Pension Liability – School Employees Retirement System (SERS) of Ohio – Last Seven Fiscal Years State Teachers Retirement System (STRS) of Ohio – Last Seven Fiscal Years	67-68 69-70
Schedule of District Pension Contributions – School Employees Retirement System (SERS) of Ohio – Last Ten Fiscal Years State Teachers Retirement System (STRS) of Ohio – Last Ten Fiscal Years	71-72 73-74
Schedule of the District's Proportionate Share of the Net OPEB Liability – School Employees Retirement System (SERS) of Ohio Last Four Fiscal Years State Teachers Retirement System (STRS) of Ohio Last Four Fiscal Years	75 76
Schedule of District OPEB Contributions - School Employees Retirement System (SERS) of Ohio Last Ten Fiscal Years State Teachers Retirement System (STRS) of Ohio Last Ten Fiscal Years	77-78 79-80
Notes to the Required Supplementary Information	81-82
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	83-84
Schedule of Prior Audit Findings and Recommendations	85



#### JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

To the Members of Board of Education Conotton Valley Union Local School District Sherrodsville, Ohio

The Honorable Keith Faber Auditor of State State of Ohio

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Conotton Valley Union Local School District, Carroll County, Ohio, (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Conotton Valley Union Local School District as of June 30, 2020, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 19 to the basic financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. Also, as discussed in Note 3 to the basic financial statements, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. Our opinion is not modified with respect to these matters.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension and Postemployment Benefit Liabilities and Pension and Postemployment Benefit Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2020, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

James G. Zupka, CPA, Inc. Certified Public Accountants

James L. Zupka, CPA, Inc.

December 10, 2020

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

The management's discussion and analysis of the Conotton Valley Union Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2020. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

Key financial highlights for fiscal year 2020 are as follows:

- In total, net position of governmental activities increased \$4,594,608, which represents an 122.61% increase from the 2019 restated net position.
- General revenues accounted for \$12,774,976 in revenue or 86.65% of all revenues. Program specific revenues in the form of charges for services and sales and grants and contributions accounted for \$1,968,991 or 13.35% of total revenues of \$14,743,967.
- The District had \$10,149,359 in expenses related to governmental activities; \$1,968,991 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$12,774,976 were adequate to provide for these programs.
- The general fund, the permanent improvement fund, and the building fund are the District's major funds. The general fund had \$12,817,901 in revenues and \$11,236,306 in expenditures and other financing uses. During fiscal year 2020, the general fund's fund balance increased \$1,581,595 from a balance of \$5,915,166 to \$7,496,761.
- The permanent improvement fund had \$1,882,487 in revenues and other financing sources and \$186,454 in expenditures. During fiscal year 2020, the permanent improvement fund's fund balance increased \$1,696,033.
- The building fund had \$2,761,804 in expenditures. During fiscal year 2020, the building fund's fund balance decreased \$2,761,804.

#### **Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *statement of net position* and *statement of activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund, the permanent improvement fund, and building fund are by far the most significant funds, and the only governmental funds reported as major funds.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### Reporting the District as a Whole

#### Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2020?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net position* and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net position and statement of activities can be found on pages 16-17 of this report.

#### Reporting the District's Most Significant Funds

#### **Fund Financial Statements**

The analysis of the District's major governmental funds begins on page 12. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund, the permanent improvement fund, and the building fund.

#### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net position and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 18-22 of this report.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### Reporting the District's Fiduciary Responsibilities

Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 24-64 of this report.

#### Required Supplemental Information

The required supplementary information provides detailed information regarding the District's proportionate share of the net pension liability and the net OPEB liability/asset of the retirement systems and a ten year schedule of the District's contributions to the retirement systems to fund pensions and OPEB obligations. The required supplementary information can be found on pages 66-81 of this report.

#### The District as a Whole

The statement of net position provides the perspective of the District as a whole. The table on the following page provides a summary of the District's net position for June 30, 2020 and June 30, 2019. The net position at June 30, 2019 has been restated as described in Note 3.B.

THIS SPACE IS INTENTIONALLY LEFT BLANK

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

	<b>Net Position</b>		
	Governmental Activities 2020	Restated Governmental Activities 2019	
Assets			
Current and other assets	\$ 40,592,241	\$ 38,762,065	
Capital assets, net	9,896,822	5,953,536	
Total assets	50,489,063	44,715,601	
<b>Deferred Outflows of Resources</b>			
Pension	2,093,323	2,113,469	
OPEB	373,386	218,687	
Total deferred outflows of resources	2,466,709	2,332,156	
Total assets and deferred outflows of resources	52,955,772	47,047,757	
<u>Liabilities</u>			
Current liabilities	1,089,176	1,434,923	
Long-term liabilities:	, ,	, ,	
Due within one year	624,069	850,890	
Due within more than one year:			
Net pension liability	6,591,114	5,790,708	
Net OPEB liability	807,846	25,685,666	
Other amounts	25,079,658	747,549	
Total liabilities	34,191,863	34,509,736	
<b>Deferred Inflows of Resources</b>			
Property taxes levied for the next fiscal year	9,491,061	7,879,673	
Payment in lieu of taxes levied for the next fiscal year	5,680	· · · · -	
Pensions	275,018	364,222	
OPEB	650,235	546,819	
Total deferred inflows of resources	10,421,994	8,790,714	
Total liabilities and deferred inflows of resources	44,613,857	43,300,450	
Net Position			
Net investment in capital assets	4,549,535	917,149	
Restricted	1,779,287	1,111,049	
Unrestricted	2,013,093	1,719,109	
Total net position	\$ 8,341,915	\$ 3,747,307	

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

The net pension liability is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability/asset is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

GASB standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

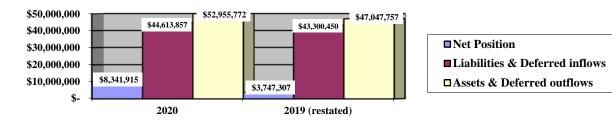
Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2020, the District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$8,341,915.

At year end, equity in pooled cash and cash equivalents made up 58.91% of total assets. This is primarily due to certificates of participation issued for a new building project for the District (see Note 9 for details). Capital assets represented 19.60% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment and vehicles. Net investment in capital assets at June 30, 2020, was \$4,549,535. These capital assets are used to provide services to the students and are not available for future spending.

A portion of the District's net position, \$1,779,287, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is \$2,013,093.

The graph below presents the District's assets and deferred outflows of resources, liabilities and deferred inflows of resources, and net position at June 30, 2020 and June 30, 2019. The amounts at June 30, 2019 have been restated as described in Note 3.B.

#### **Governmental Activities**



THIS SPACE IS INTENTIONALLY LEFT BLANK

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

The table below shows the change in net position for fiscal years 2020 and 2019. The net position at June 30, 2019 has been restated as described in Note 3.B.

	<b>Change in Net Position</b>			
		Restated		
	Governmental	Governmental		
	Activities	Activities		
	2020	2019		
Revenues				
Program revenues:				
Charges for services and sales	\$ 1,351,109	\$ 1,024,975		
Operating grants and contributions	617,882	616,946		
General revenues:				
Property taxes	9,838,778	8,751,890		
Payment in lieu of taxes	14,426	84,218		
Grants and entitlements	2,362,194	2,540,043		
Investment earnings	459,954	81,490		
Other	99,624	68,478		
Total revenues	14,743,967	13,168,040		
Expenses		15,100,010		
Program expenses:				
Instruction:				
Regular	3,472,805	2,638,413		
Special	1,646,565	1,142,067		
Vocational	18,584	10,039		
Other	118,720	56,405		
	110,720	30,403		
Support services:	442,284	229 172		
Pupil Instructional staff		338,472		
Board of education	510,615	411,923		
	38,203	40,710		
Administration	1,420,050	807,188		
Fiscal	395,430	339,461		
Business	17,026	28,104		
Operations and maintenance	431,433	1,251,018		
Pupil transportation	482,014	379,418		
Central	26,736	25,797		
Operation of non-instructional services:		1 000		
Other non-instructional services	-	1,000		
Food service operations	180,896	172,326		
Extracurricular activities	408,370	358,579		
Interest and fiscal charges	539,628	634,239		
Total expenses	10,149,359	8,635,159		
Change in net position	4,594,608	4,532,881		
Net position (deficit) at beginning of year (restated)	3,747,307	(785,574)		
Net position at end of year	\$ 8,341,915	\$ 3,747,307		

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **Governmental Activities**

Net position of the District's governmental activities increased \$4,594,608. Total governmental expenses of \$10,149,359 were offset by program revenues of \$1,968,991 and general revenues of \$12,774,976. Program revenues supported 19.40% of the total governmental expenses.

Overall, expenses of the governmental activities increased \$1,514,200 or 17.53%. This increase is primarily the result of the STRS indefinitely suspending the Cost of Living Adjustment ("COLA") and the School Employee Retirement System (SERS) lowering the COLA from 3.00% to 2.50% in fiscal year 2019.

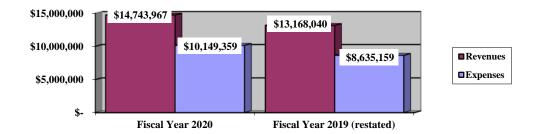
On an accrual basis, the District reported \$1,349,713 and \$752,207 in pension expense for fiscal year 2020 and 2019, respectively. In addition, the District reported (\$15,392) and (\$597,720) in OPEB expense for fiscal year 2020 and 2019, respectively. The increase in the net pension expense and the OPEB expense from fiscal year 2019 to fiscal year 2020 was \$1,179,834. This increase is primarily the result of the benefit changes by the retirement systems. Fluctuations in the pension and OPEB expense makes it difficult to compare financial information between years. Pension and OPEB expense are components of program expenses reported on the statement of activities. The District's total expenses for fiscal year 2020 are comparable to total fiscal year 2019 expenses.

The primary sources of revenue for governmental activities are derived from property taxes, payment in lieu of taxes, and unrestricted grants and entitlements. These revenue sources represent 82.85% of total governmental revenue.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$5,256,674 or 51.79% of total governmental expenses for fiscal year 2020.

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2020 and 2019. The amounts at June 30, 2019 have been restated as described in Note 3.B.

#### **Governmental Activities - Revenues and Expenses**



THIS SPACE IS INTENTIONALLY LEFT BLANK

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. The total and net costs of services for fiscal years 2020 and 2019 are presented below. The amounts at June 30, 2019 have been restated as described in Note 3.B.

#### **Governmental Activities**

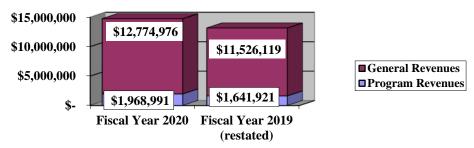
	Total Cost of Services 2020	Net Cost of Services 2020	Restated Total Cost of Services 2019	Restated Net Cost of Services 2019
Program expenses				
Instruction:				
Regular	\$ 3,472,805	\$ 2,544,641	\$ 2,638,413	\$ 2,003,619
Special	1,646,565	939,320	1,142,067	551,865
Vocational	18,584	4,864	10,039	(3,701)
Other	118,720	118,720	56,405	56,405
Support services:				
Pupil	442,284	442,284	338,472	338,472
Instructional staff	510,615	459,112	411,923	360,420
Board of education	38,203	38,203	40,710	40,710
Administration	1,420,050	1,420,050	807,188	792,364
Fiscal	395,430	395,430	339,461	339,461
Business	17,026	17,026	28,104	28,104
Operations and maintenance	431,433	421,347	1,251,018	1,230,872
Pupil transportation	482,014	477,465	379,418	371,202
Central	26,736	23,136	25,797	22,197
Operation of non-instructional services:				
Food service operations	180,896	9,983	1,000	1,000
Other non-instructional services	-	-	172,326	19,399
Extracurricular activities	408,370	329,159	358,579	206,610
Interest and fiscal charges	539,628	539,628	634,239	634,239
Total expenses	\$ 10,149,359	\$ 8,180,368	\$ 8,635,159	\$ 6,993,238

The dependence upon tax and other general revenues for governmental activities is apparent as 68.63% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 80.60%. The District's taxpayers and grants and entitlements not restricted to specific programs, as a whole, are by far the primary support for District's students.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

The graph below presents the District's governmental activities revenue for fiscal years 2020 and 2019. The amounts at June 30, 2019 have been restated as described in Note 3.B.

#### **Governmental Activities - General and Program Revenues**



#### The District's Funds

The District's governmental funds reported a combined fund balance of \$29,496,098, which is higher than last year's restated total of \$28,990,963. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2020 and 2019. The fund balances at June 30, 2019 have been restated as described in Note 3.B.

	(Deficit) Fund Balance June 30, 2020	Restated Fund Balance June 30, 2019	<u>Change</u>	Percentage <u>Change</u>
General	\$ 7,496,761	\$ 5,915,166	\$ 1,581,595	26.74 %
Permanent Improvement	1,832,917	136,884	1,696,033	1,239.03 %
Building	20,167,409	22,929,213	(2,761,804)	(12.04) %
Nonmajor Governmental	(989)	9,700	(10,689)	(110.20) %
Total	\$ 29,496,098	\$ 28,990,963	\$ 505,135	1.74 %

THIS SPACE IS INTENTIONALLY LEFT BLANK

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### General Fund

The District's general fund balance increased \$1,581,595.

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2020	2019	G!	Percentage
	Amount	Amount	<u>Change</u>	Change
Revenues				
Taxes	\$ 8,522,810	\$ 8,339,199	\$ 183,611	2.20 %
PILOT	14,426	84,218	(69,792)	(82.87) %
Earnings on investments	447,458	76,217	371,241	487.08 %
Intergovernmental	2,494,331	2,645,377	(151,046)	(5.71) %
Tuition	1,168,976	773,330	395,646	51.16 %
Other revenues	169,900	124,551	45,349	36.41 %
Total	\$ 12,817,901	\$ 12,042,892	\$ 775,009	6.44 %
<b>Expenditures</b>				
Instruction	\$ 4,548,445	\$ 3,883,116	\$ 665,329	17.13 %
Support services	4,293,426	4,732,902	(439,476)	(9.29) %
Non-instructional services	=	1,000	(1,000)	(100.00) %
Extracurricular activities	261,589	200,375	61,214	30.55 %
Facilities acquisition and construction	137,670	61,559	76,111	123.64 %
Debt service	1,245,935	153,293	1,092,642	712.78 %
Total	\$ 10,487,065	\$ 9,032,245	\$ 1,454,820	16.11 %

Revenues of the general fund increased \$775,009 or 6.44%. Taxes increased \$183,611 or 2.20% due to property taxes levied on the Rover Pipeline LLC in the current year. Earnings on investment increased \$371,241 or 487.08% primarily due to the fair market value adjustment at year-end and higher interest rates on the District's investments. The decrease in intergovernmental revenue is primarily due to cuts in Foundation revenue made by the State of Ohio at the end of fiscal year 2020 as a result of the economic impact of COVID-19 to the State budget. Tuition increased \$395,646 or 51.16% due to an increase in special education monies received in the current fiscal year.

Expenditures of the general fund increased \$1,454,820 or 16.11%. Support services decreased \$439,476 or 9.29% due to a decrease in administrative, operations and maintenance, and pupil transportation expenditures in the current fiscal year. Facilities acquisition and construction increased \$76,111 or 123.64% due to the District expensing more capital related expenditures out of the general fund in fiscal year 2020. Extracurricular activities increased \$61,214 or 30.55% due to increases in athletic expenses. Debt service expenditures increased \$1,092,642 or 712.78% due to principal and interest payments on certificates of participation that were issued in the prior fiscal year.

#### Permanent Improvement Fund

The permanent improvement fund had \$1,882,487 in revenues and other financing sources and \$186,454 in expenditures. During fiscal year 2020, the permanent improvement fund's fund balance increased \$1,696,033. The increase in fund balance is primarily due to certificates of participation issued for the district's community center project in progress.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **Building Fund**

The building fund had \$2,761,804 in expenditures. During fiscal year 2020, the building fund's fund balance decreased \$2,761,804. The decrease in fund balance is primarily due expenditures related to the District's community center project in progress.

#### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

For the general fund, final budgeted revenues and other financing sources were \$13,938,298, which were less than the original budgeted revenues of \$11,548,520. Actual revenues and other financing sources for fiscal year 2020 were \$13,938,298, which were equal to the final budgeted revenues and other financing sources.

General fund original appropriations were \$8,153,346. Final appropriations and other financing uses of \$13,028,079 were \$4,874,733 more than the original appropriations. The actual budget basis expenditures and other financing uses for fiscal year 2020 totaled \$13,028,079 and were equal to the final budgeted appropriations and other financing uses.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2020, the District had \$9,896,822 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles. This entire amount is reported in governmental activities.

The following table shows June 30, 2020 balances compared to June 30, 2019:

### Capital Assets at June 30 (Net of Depreciation)

	Governmental Activities					
	2020	2019				
Land	\$ 118,010	\$ 118,010				
Construction in progress	2,678,738	1,662,136				
Land improvements	2,813,600	780,064				
Building and improvements	3,218,217	2,626,032				
Furniture and equipment	693,814	489,356				
Vehicles	374,443	277,938				
Total	\$ 9,896,822	\$ 5,953,536				

Total additions to capital assets for 2020 were \$4,304,208. Depreciation expense for fiscal year 2020 was \$360,922. Overall, capital assets of the District increased \$3,943,286. See Note 7 to the basic financial statements for additional information on the District's capital assets.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **Debt Administration**

At June 30, 2020, the District had \$119,331 in capital lease obligations, \$93,997 in H.B. 264 and \$23,555,000 in certificates of participation outstanding; of this amount, \$585,587 is due within one year and \$23,182,741 is due in more than one year.

The following table provides a summary of the District's long-term obligations outstanding at June 30, 2020 and 2019:

	Governmental Activities 2020		Governmental Activities 2019		
Capital lease	\$	119,331	\$	167,628	
HB 264 Loan		93,997		113,897	
Certificates of participation		23,555,000	2	4,320,000	
Total	<u>\$</u>	23,768,328	\$ 2	4,601,525	

For further information regarding the District's long-term obligations, refer to Note 9 in the basic financial statements.

At June 30, 2020, the District's overall legal voted debt margin was \$31,498,283, with an unvoted debt margin of \$349,981.

#### **Current Financial Related Activities**

For fiscal year 2021, the District will be able to meet its obligations. The District relies upon property taxes and the State foundation program. The District's property tax revenue collection is expected to increase slightly in fiscal year 2021. This tax revenue, along with the District's cash balance, will provide the District with the necessary funds to meet its operating expenses in fiscal year 2021.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Ms. Denise Ketchum, Treasurer, Conotton Valley Union Local School District, 21 Mound Street, P.O. Box 187, Sherrodsville, Ohio 44675.

### STATEMENT OF NET POSITION JUNE 30, 2020

	Governmental Activities		
Assets:	Φ 20.744.120		
Equity in pooled cash and cash equivalents	\$ 29,744,128		
Cash with fiscal agent	2		
Receivables:	10.250.020		
Property taxes	10,359,930		
Payment in lieu of taxes	11,360		
Accrued interest	25,810		
Intergovernmental	58,231		
Prepayments	38,301		
Materials and supplies inventory	591		
Inventory held for resale	612		
Net OPEB asset	353,276		
Capital assets:			
Nondepreciable capital assets	2,796,748		
Depreciable capital assets, net	7,100,074		
Capital assets, net	9,896,822		
Total assets	50,489,063		
Deferred outflows of resources:			
Pension	2,093,323		
OPEB	373,386		
Total deferred outflows of resources	2,466,709		
Liabilities:	77		
Accounts payable	16,590		
Contracts payable	214,277		
	•		
Accrued wages and benefits payable	589,778		
Intergovernmental payable	52,026		
Pension and postemployment benefits payable.	133,881		
Accrued interest payable	82,624		
Long-term liabilities:	<b>50.1</b> 0.50		
Due within one year	624,069		
Due in more than one year:			
Net pension liability	6,591,114		
Net OPEB liability	807,846		
Other amounts	25,079,658		
Total liabilities	34,191,863		
Deferred inflows of resources:			
Property taxes levied for the next fiscal year	9,491,061		
Payment in lieu of taxes levied for the next fiscal year	5,680		
Pension	275,018		
OPEB	650,235		
Total deferred inflows of resources	10,421,994		
	10,421,994		
Net position:			
Net investment in capital assets	4,549,535		
Capital projects	1,710,732		
Locally funded programs	269		
State funded programs	44,305		
Student activities	23,349		
Other purposes	632		
Unrestricted	2,013,093		
Total net position	\$ 8,341,915		

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2020

Net (Expense)

			Program	n Revenue	s	R	Revenue and Changes in Net Position
		Cl	harges for		ating Grants		overnmental
	Expenses		ces and Sales	_	Contributions		Activities
Governmental activities:				, <u> </u>			
Instruction:							
Regular \$	3,472,805	\$	880,200	\$	47,964	\$	(2,544,641)
Special	1,646,565		288,776		418,469		(939,320)
Vocational	18,584		-		13,720		(4,864)
Other	118,720		-		-		(118,720)
Support services:							
Pupil	442,284				-		(442,284)
Instructional staff	510,615		51,503		-		(459,112)
Board of education	38,203		-		-		(38,203)
Administration	1,420,050		-		-		(1,420,050)
Fiscal	395,430		-		-		(395,430)
Business	17,026		-		-		(17,026)
Operations and maintenance	431,433		-		10,086		(421,347)
Pupil transportation	482,014		-		4,549		(477,465)
Central	26,736		-		3,600		(23,136)
Food service operations	180,896		55,112		115,801		(9,983)
Extracurricular activities	408,370		75,518		3,693		(329,159)
Interest and fiscal charges	539,628		-		_		(539,628)
Total governmental activities \$	10,149,359	\$	1,351,109	\$	617,882		(8,180,368)
		Proper Gene Capi Payme Grants to sp Invests Miscel	ral revenues:  ty taxes levied for the ral purposes	es s not restric			8,591,597 1,247,181 14,426 2,362,194 459,954 99,624
		`	general revenues				12,774,976
		Chang	e in net position				4,594,608
		-	osition at beginn ear (restated) .	0			3,747,307
		Net po	osition at end of	year		\$	8,341,915

### $\begin{array}{c} \textbf{CONOTTON VALLEY LOCAL SCHOOL DISTRICT} \\ \textbf{CARROLL COUNTY, OHIO} \end{array}$

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2020

		General		ermanent provement		Building		onmajor vernmental Funds	Go	Total overnmental Funds
Assets:										
Equity in pooled cash										
and cash equivalents	\$	7,682,633	\$	1,742,054	\$	20,244,073	\$	75,368	\$	29,744,128
Cash with fiscal agent		-		-		2		-		2
Receivables:										
Property taxes		9,145,364		1,214,566		-		-		10,359,930
Payment in lieu of taxes		11,360		-		-		-		11,360
Accrued interest		25,810		-		-		-		25,810
Interfund loans		58,597		-		-		-		58,597
Intergovernmental		427		-		-		57,804		58,231
Prepayments		38,145		-		-		156		38,301
Materials and supplies inventory		-		-		-		591		591
Inventory held for resale	ф.	16,062,226	Ф.	2.056.620	ф.	20 244 075	Ф.	612	ф.	612
Total assets	\$	16,962,336	\$	2,956,620	\$	20,244,075	\$	134,531	\$	40,297,562
Liabilities:										
Accounts payable	\$	8,935	\$	-	\$	59	\$	7,596	\$	16,590
Contracts payable		137,670		_		76,607		_		214,277
Accrued wages and benefits payable		538,004		_		-		51,774		589,778
Intergovernmental payable		51,303				_		723		52,026
Pension and postemployment benefits payable .				_		_		16,830		133,881
		117,051		-		-				
Interfund loans payable						-		58,597		58,597
Total liabilities		852,963				76,666	-	135,520		1,065,149
Deferred inflows of resources:										
Property taxes levied for the next fiscal year		8,404,127		1,086,934		-		-		9,491,061
Payment in lieu of taxes levied for the next fiscal year		5,680		-		-		-		5,680
Delinquent property tax revenue not available		185,036		36,769		_		_		221,805
Accrued interest not available		17,769				_		_		17,769
Total deferred inflows of resources		8,612,612		1,123,703						9,736,315
		3,022,022					-			2,
Fund balances:										
Nonspendable:										
Materials and supplies inventory		-		-		-		591		591
Prepaids		38,145		-		-		156		38,301
Restricted:										
Capital improvements		-		1,832,917		20,167,409		-		22,000,326
Food service operations		-		-		-		11,352		11,352
Extracurricular		-		-		-		23,349		23,349
Student wellness and success		-		-		-		33,505		33,505
Other purposes		-		-		-		11,069		11,069
Assigned:										
Student instruction		69,610		-		-		-		69,610
Student and staff support		466,076		-		-		-		466,076
Unassigned (deficit)		6,922,930				-		(81,011)		6,841,919
Total fund balances (deficit)		7,496,761		1,832,917		20,167,409		(989)		29,496,098
Total liabilities, deferred inflows and fund balances .	\$	16,962,336	\$	2,956,620	\$	20,244,075	\$	134,531	\$	40,297,562

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES ${\tt JUNE~30,~2020}$

Total governmental fund balances		\$ 29,496,098
Amounts reported for governmental activities on the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		9,896,822
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the funds. Property taxes receivable	\$ 221,805	
Accrued interest receivable Total	17,769	239,574
Unamortized premiums on certificates of participation issued are not recognized in the funds.		(1,702,752)
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(82,624)
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/ outflows are not reported in governmental funds:  Deferred outflows of resources - pension Deferred inflows of resources - pension Net pension liability	2,093,323 (275,018) (6,591,114)	
Total	(0,371,114)	(4,772,809)
The net OPEB asset/liability is not due and payable in the current period; therefore, the asset/liability and related deferred inflows/ outflows are not reported in governmental funds:  Deferred outflows of resources - OPEB Deferred inflows of resources - OPEB Net asset liability Net OPEB liability Total	373,386 (650,235) 353,276 (807,846)	(731,419)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.	(110.221)	
Capital lease obligations HB 264 Loan Certificates of participation Compensated absences	(119,331) (93,997) (23,555,000) (232,647)	
Total		 (24,000,975)
Net position of governmental activities		\$ 8,341,915

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

	Permanent General Improvement Building		Building	Nonmajor Governmental Funds	Total Governmental Funds	
Revenues:	General	Improvement	Dunung		Tunus	
From local sources:						
Property taxes	\$ 8,522,810	\$ 1,217,785	\$ -	\$ -	\$ 9,740,595	
Payment in lieu of taxes	14,426	-	-	-	14,426	
Tuition	1,168,976	-	-	-	1,168,976	
Earnings on investments	447,458	-	-	-	447,458	
Charges for services	-	-	-	55,112	55,112	
Extracurricular	18,773	-	-	56,745	75,518	
Contributions and donations	6,561	-	-	2,104	8,665	
Contract services	51,503	-	-	-	51,503	
Other local revenues	93,063	-	-	1,589	94,652	
Intergovernmental - intermediate	15,000	-	-	-	15,000	
Intergovernmental - state	2,479,331	18,396	-	96,371	2,594,098	
Intergovernmental - federal	· · ·	-	-	391,872	391,872	
Total revenues	12,817,901	1,236,181		603,793	14,657,875	
Expenditures:						
Current:						
Instruction:						
Regular	3,241,513	_	_	14,425	3,255,938	
Special	1,157,944	_	_	356,680	1,514,624	
Vocational	30,945	_	_	-	30,945	
Other	118,043	_	_	_	118,043	
Support services:	110,013				110,013	
Pupil	406,928	_	_	_	406,928	
Instructional staff	447,492	_	_	15,172	462,664	
Board of education	21,573	_		13,172	21,573	
Administration	1,306,161	_			1,306,161	
Fiscal	352,069	23,985	-	-	376,054	
Business.	17,026	23,963	-	-	17,026	
Operations and maintenance	1,240,753	-	-	10,000	1,250,753	
Pupil transportation	474,688	-	-	10,000	474,688	
Central	26,736	-	-	-	26,736	
Operation of non-instructional services:	20,730	-	-	-	20,730	
Food service operations				163,946	163,946	
Extracurricular activities	261.589	-	-	157,194	418,783	
	- ,	20.092	2 761 904	137,194	2,939,456	
Facilities acquisition and construction Debt service:	137,670	39,982	2,761,804	-	2,939,430	
Principal retirement	763,297	69,900	_	_	833,197	
Interest and fiscal charges	482,638	52,587	_	_	535,225	
Total expenditures	10,487,065	186,454	2,761,804	717,417	14,152,740	
Excess (deficiency) of revenues over (under)						
expenditures	2,330,836	1,049,727	(2,761,804)	(113,624)	505,135	
			<u> </u>	<del></del>		
Other financing sources (uses):		(4( 20)		102.025	740 041	
Transfers in	(7.40.2.41)	646,306	-	102,935	749,241	
Transfers (out)	(749,241)				(749,241)	
Total other financing sources (uses)	(749,241)	646,306		102,935		
Net change in fund balances	1,581,595	1,696,033	(2,761,804)	(10,689)	505,135	
Fund balances at beginning of year (restated)	5,915,166	136,884	22,929,213	9,700	28,990,963	
Fund balances at end of year (deficit)	\$ 7,496,761	\$ 1,832,917	\$ 20,167,409	\$ (989)	\$ 29,496,098	

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2020

Net change in fund balances - total governmental funds		\$ 505,135
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital asset additions Current year depreciation Total	\$ 4,958,580 (360,922)	4,597,658
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to		4,377,030
decrease net position.		(654,372)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Property taxes	98,183	
Earnings on investments Intergovernmental	12,496 (24,587)	
Total	(21,307)	86,092
Contractually required pension contributions are reported as expenditures in governmental funds; however, the statement of activities reports		
these amount as deferred outflows.		618,365
Except for amounts reported as deferred inflows/ outflows, changes in the net pension liability are reported as pension expense in the statement of activities.		(1 240 712)
statement of activities.		(1,349,713)
Contractually required OPEB contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amount as deferred outflows.		17,137
		17,137
Except for amounts reported as deferred inflows/outflows, changes in the part OPEP asset/liability are reported as propried as		
in the net OPEB asset/liability are reported as pension expense in the statement of activities.		15,392
Repayment of capital lease and certificates of participation and loan principal is an expenditure in the governmental funds, but the repayment reduces long-term		
liabilities on the statement of net position.		833,197
In the statement of activities, interest is accrued on outstanding certificates of participation, whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in less interest being reported in the		
statement of activities:  Decrease in accrued interest payable	(72.015)	
Amortization of certificates of participation premiums	(73,915) 69,512	
Total	 *	(4,403)
Some expenses reported in the statement of activities,		
such as compensated absences, do not require the use of current		
financial resources and therefore are not reported as expenditures		(60 880)
in governmental funds.		(69,880)
Change in net position of governmental activities		\$ 4,594,608

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2020

	Budgeted A						Variance with Final Budget Positive	
<b>D</b>		Original		Final		Actual	(N	egative)
Revenues:								
From local sources:	ф	0.227.000	Ф	0.770.605	d.	0.770.625	ф	
Property taxes	\$	8,227,000	\$	8,779,625	\$	8,779,625	\$	0.746
Payment in lieu of taxes		772.500		1 160 016		8,746		8,746
Tuition.		773,500		1,169,216		1,169,216		-
Earnings on investments		10,000		416,466		416,466		-
Contributions and donations		1,000				- 51 502		-
Contract services		52,000		51,503		51,503		-
Other local revenues		79,000		95,197		95,197		- (0.746)
Intergovernmental - intermediate		15,020		23,746		15,000		(8,746)
Intergovernmental - state		2,391,000		2,481,952		2,481,952		
Total revenues		11,548,520		13,017,705		13,017,705		
Expenditures:								
Current:								
Instruction:								
Regular		2,152,350		3,256,037		3,256,037		_
Special		860,512		1,147,047		1,147,047		_
Vocational.		14,600		32,415		32,415		_
Other		86,050		118,043		118,043		_
Support services:		00,050		110,015		110,015		
Pupil		380,638		403,232		403,232		_
Instructional staff		401,360		453,993		453,993		_
Board of education		12,930		23,003		23,003		_
Administration		1,033,660		1,398,067		1,398,067		_
Fiscal		360,950		353,448		353,448		_
Business		15,000		17,026		17,026		_
Operations and maintenance		2,067,763		2,819,026		2,819,026		_
Pupil transportation		355,813		549,275		549,275		-
Central		23,300		29,571		29,571		_
Other operation of non-instructional services .		12,000		27,371		27,371		_
Extracurricular activities		177,520		258,408		258,408		_
Facilities acquisition and construction		100,000		230,400		230,400		-
Debt service:		100,000		-		-		-
Interest and fiscal charges		98,900		477,042		477,042		_
Total expenditures		8,153,346		11,335,633		11,335,633		
Total expeliditures		8,133,340		11,555,055		11,333,033	-	
Excess of revenues over expenditures		3,395,174		1,682,072		1,682,072		
Other frameing garrens ()								
Other financing sources (uses):				22.041		22.041		
Refund of prior year's expenditures		-		23,941		23,941		-
Refund of prior year's receipts		-		(240)		(240)		-
Transfers in		-		885,598		885,598		-
Transfers (out)		-		(1,634,839)		(1,634,839)		-
Advances in		-		11,054		11,054		-
Advances (out)				(57,367)		(57,367)		
Total other financing sources (uses)				(771,853)		(771,853)		
Net change in fund balance		3,395,174		910,219		910,219		-
Fund balance at beginning of year		4,506,186		4,506,186		4,506,186		_
Prior year encumbrances appropriated		1,597,620		1,597,620		1,597,620		_
Fund balance at end of year	\$	9,498,980	\$	7,014,025	\$	7,014,025	\$	
Jumier ut ond or jour 1 1 1 1 1 1 1	Ψ	,,.,0,,00	Ψ	.,011,023	<u> </u>	.,011,023	Ψ	

THIS PAGE IS INTENTIONALLY LEFT BLANK

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

Conotton Valley Union Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State and/or federal agencies. This Board controls the District's 1 instructional/support facility staffed by 6 administrators, 32 classified and 48 certified full-time teaching personnel, who provide services to approximately 450 students and other community members.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

#### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATIONS

#### Ohio Mid-Eastern Regional Education Service Agency (OME-RESA)

OME-RESA is a computer service organization whose primary function is to provide information technology services to its member districts with the major emphasis being placed on accounting, payroll and inventory control services. Other areas of service provided by OME-RESA include pupil scheduling, attendance and grade reporting, career guidance services, special education records and test scoring.

OME-RESA is one of 23 regional service organizations serving over 600 public districts in the State of Ohio that make up the Ohio Educational Computer network (OECN). These service organizations are known as Data Acquisition Sites. The OECN is a collective group of Data Acquisition Sites, authorized pursuant to Section 3301.075 of the Ohio Revised Code and their member districts. Such sites, in conjunction with the Ohio Department of Education (ODE), comprise a statewide delivery system to provide comprehensive, cost-efficient accounting and other administrative and instructional computer services for participating Ohio districts.

Major funding for this network is derived from the State of Ohio. In addition, a majority of the software utilized by the OME-RESA is developed by the ODE.

OME-RESA is owned and operated by 49 member districts in 10 different Ohio counties. The member districts are comprised of public districts and educational service centers. Each member district pays an annual fee for services provided by OME-RESA. OME-RESA is governed by a Board of Directors, which is selected by the member districts. Each member district has one vote in all matters and each member district's control over budgeting and financing of OME-RESA is limited to its voting authority and any representation it may have on the Board of Directors.

OME-RESA is located at 2023 Sunset Blvd., Steubenville, Ohio 43952. The Jefferson County Educational Service Center is one of OME-RESA's member districts and acts in the capacity of fiscal agent for OME-RESA.

#### INSURANCE PURCHASING POOLS

#### Workers' Compensation Group Rating Program

The District participates in the Ohio School Boards Association (OSBA) / CompManagement, Inc. Workers' Compensation Group Rating Program (GRP). The GRP is sponsored by OSBA and administered by CompManagement, Inc. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The District pays a fee to the GRP to cover the costs of administering the program.

#### **B.** Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary. The District does not have proprietary funds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the District's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Permanent improvement fund</u> – The permanent improvement fund is used to account for all transactions related to the acquiring, constructing, or improving of such permanent improvements.

<u>Building fund</u> - The building capital projects fund is used to account for the receipts and expenditures related to lease purchase agreements. Expenditures represent the cost of energy conservation measures.

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. There are no fiduciary funds at year-end.

#### C. Basis of Presentation and Measurement Focus

<u>Government-Wide Financial Statements</u> - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 5).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Deferred Outflows of Resources and Deferred Inflows of Resources</u> - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, See Notes 11 and 12 for deferred outflows of resources related the District's net pension liability and net OPEB liability/asset respectively.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, payment in lieu of taxes, and unavailable revenue. Property taxes and payment in lieu of taxes represent amounts for which there is an enforceable legal claim as of June 30, 2020, but which were levied to finance fiscal year 2021 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the District unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the District, See Notes 11 and 12 for deferred inflows of resources related to the District's net pension liability and net OPEB liability/asset, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds, except custodial funds. The specific timetable for fiscal year 2020 is as follows:

- 1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Harrison County Budget Commission for tax rate determination. The Harrison County Budget Commission waived this requirement for fiscal year 2020.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The budget figures, as shown in the accompanying budgetary statement, reflect the amounts set forth in the original and final certificate of estimated resources issued for fiscal year 2020.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures for the general fund and for all other funds, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
- 7. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board prior to June 30, 2020; however, none of these amendments were significant.
- 8. Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be re-appropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund level.

#### F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

During fiscal year 2020, investments were limited to Federal Agency securities, commercial paper, negotiable certificates of deposit, US Treasury notes, US Treasury bills, US Government money markets, and State Treasury Asset Reserve of Ohio (STAR Ohio). Negotiable certificates of deposit are reported at cost.

During fiscal year 2020, the District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The District measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2020, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. By policy of the Board of Education, investment earnings are assigned to the general fund, the building fund and the private-purpose trust funds. Interest revenue credited to the general fund during fiscal year 2020 amounted to \$447,458, which includes \$341,598 assigned from other District funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

#### G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

#### H. Capital Assets

General capital assets are those assets specifically related to governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their acquisition values as of the date received. The District maintains a capitalization threshold of \$1,500. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	5 - 20 years
Buildings and improvements	20 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	6 - 10 years

#### I. Interfund Balances

Interfund loans that are used to cover negative cash balances are classified as "due to/from other funds". These amounts are eliminated in the governmental activities columns of the statement of net position.

#### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2020, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees age fifty or greater with at least ten years of service and employees at any age with twenty years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2020, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

#### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Capital leases and certificates of participation are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### M. Net Position

Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

#### O. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

#### P. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

#### Q. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2020.

#### S. Certificate of Participation Premium

On the government-wide financial statements, certificate of participation premiums are deferred and amortized over the term of the certificate of participation using the straight-line method, which approximates the effective interest method. Certificate of participation premiums are presented as an addition to the face amount of the certificate of participation.

On the governmental fund financial statements, certificate of participation premiums and discounts are recognized in the current period. A reconciliation between the certificate of participation face value and the amount reported on the statement of net position is presented in Note 9.A.

#### T. Fair Market Value

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2020, the District has implemented GASB Statement No. 84, "*Fiduciary Activities*" and GASB Statement No. 90, "*Majority Equity Interests - an amendment to GASB Statements No. 14 and No. 61*".

GASB Statement No. 84 establishes specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the District will no longer be reporting agency funds. The District reviewed its agency funds and certain funds will be reported in the new fiduciary classification of custodial funds, while other funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the District's financial statements.

GASB Statement No. 90 improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. The implementation of GASB Statement No. 90 did not have an effect on the financial statements of the District.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

#### B. Restatement of Net Position and Fund Balances

The implementation of GASB 84 had the following effect on fund balance as reported at June 30, 2019:

	General	 rmanent rovement	Building	Gov	Other rernmental Funds	Total Governmental Funds
Fund Balance as previously reported	\$ 5,915,166	\$ 136,884	\$ 22,929,213	\$	(10,627)	\$ 28,970,636
GASB Statement No. 84	 	 			20,327	20,327
Restated Fund Balance, at June 30, 2019	\$ 5,915,166	\$ 136,884	\$ 22,929,213	\$	9,700	\$ 28,990,963

The implementation of the GASB 84 pronouncement had the following effect on the net position as reported at June 30, 2019:

	Go	Governmental		
		Activities		
Net position as previously reported	\$	3,726,980		
GASB Statement No. 84		20,327		
Restated net position at June 30, 2019	\$	3,747,307		

Due to the implementation of GASB Statement No. 84, the new classification of custodial funds is reporting a beginning net position of \$0. Also, related to the implementation of GASB Statement No. 84, the District will no longer be reporting agency funds. At June 30, 2019, agency funds reported assets and liabilities of \$20,327.

#### C. Deficit Fund Balances

Fund balances at June 30, 2020 included the following individual fund deficits:

Nonmajor funds	_1	Deficit
Public School Preschool	\$	106
Elementary and Secondary School Emergency Relief		15,172
IDEA, Part B		833
Title I, Disadvantaged Children		60,273
Miscellaneous Federal Grants		4,627

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and,
- 8. Certain banker's acceptance (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Deposits with Financial Institutions

At June 30, 2020, the carrying amount of all District deposits was \$6,201,806. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2020, \$6,239,457 of the District's bank balance of \$6,489,457 was exposed to custodial risk as discussed below, while \$250,000 was covered by the FDIC.

#### B. Cash with Fiscal Agent

At fiscal year-end, \$2 of the District's funds were invested in an escrow fund with US Bank as part of the District's certificates of participation issuance. The money held by the fiscal agent is not included in the District's carrying value.

Custodial credit risk is the risk that, in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the District's and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the District to a successful claim by the FDIC.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### C. Investments

As of June 30, 2020, the District had the following investments and maturities:

			Investment Maturities							
Measurement/		Measurement		6 months or		7 to 12		13 to 18		19 to 24
Investment type	_	Amount	t less		months		months		_	months
Fair Value:										
U.S. Government money markets	\$	19,981	\$	19,981	\$	-	\$	-	\$	-
Negotiable CD		6,884,955		995,947		3,875,596		1,004,686		1,008,726
Commercial Paper		4,417,887		1,774,006		2,643,881		-		-
FFCB		1,999,600		-		1,999,600		-		-
US Treasury Note		1,780,148		-		870,302		909,846		-
US Treasury Bill		2,299,862		2,299,862		-		-		-
Amortized Cost:										
STAR Ohio		6,139,889		6,139,889						_
Totals	\$	23,542,322	\$	11,229,685	\$	9,389,379	\$	1,914,532	\$	1,008,726

The weighted average maturity of investments is 0.41 years.

The District's investments in First American Treasury Obligations are valued using quoted market prices in active markets (Level 1 inputs). The District's investments in federal agency securities (FFCB), commercial paper, negotiable CD's, U.S. treasury notes, and U.S. treasury bills are valued using quoted prices in markets that are not considered to be active, dealer, quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: STAR Ohio must maintain the highest letter or numerical rating provided by at least one nationally recognized standard rating service. Standard & Poor's has assigned STAR Ohio an AAAm money market rating. The District's U.S. Treasury money market mutual funds were rated AAAm by Standard & Poor's. The federal agency securities have been assigned a rating of AA+ by Standard & Poor's and a rating of Aaa by Moody's. The negotiable CDs are covered by FDIC. The District's investment policy does not specifically address credit risk beyond requiring the District to only invest in securities authorized by State statute. The District's investments commercial paper, U.S. treasury notes, and U.S. treasury bills are not rated.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2020:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Measurement/	surement/ Measure		
Investment type	_	Amount	% of Total
Fair Value:			
U.S. Government money markets	\$	19,981	0.08%
Negotiable CD		6,884,955	29.25%
Commercial Paper		4,417,887	18.77%
FFCB		1,999,600	8.49%
US Treasury Note		1,780,148	7.56%
US Treasury Bill		2,299,862	9.77%
Amortized Cost:			
STAR Ohio		6,139,889	<u>26.08</u> %
Total	\$	23,542,322	100.00%

#### D. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2020:

Cash and investments per note		
Carrying amount of deposits	\$	6,201,806
Investments		23,542,322
Cash with fiscal agent	_	2
Total	\$	29,744,130
Cash and investments per statement of net position		
Governmental activities	\$	29,744,130
Total	\$	29,744,130

#### **NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2020 represent the collection of calendar year 2019 taxes. Real property taxes received in calendar year 2020 were levied after April 1, 2019, on the assessed values as of January 1, 2019, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2020 represent the collection of calendar year 2019 taxes. Public utility real and personal property taxes received in calendar year 2020 became a lien on December 31, 2018, were levied after April 1, 2019, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 5 - PROPERTY TAXES – (Continued)**

The District receives property taxes from Harrison and Carroll Counties. The County Auditors periodically advance to the District their portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2020, are available to finance fiscal year 2020 operations. The amount available as an advance at June 30, 2020 was \$556,201 in the general fund and \$90,863 in the permanent improvement fund. This amount is recorded as revenue. The amount available for advance at June 30, 2019 was \$728,818 in the general fund and \$41,420 in the permanent improvement fund. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2020 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow.

The assessed values upon which the fiscal year 2020 taxes were collected are:

		2019 Secon	nd	2020 First			
		Half Collect	ions	Half Collections			
	_	Amount	Percent	Amount	Percent		
Agricultural/residential							
and other real estate	\$	96,817,120	40.95	\$ 93,358,960	26.68		
Public utility personal		139,582,710	59.05	256,621,960	73.32		
Total	\$	236,399,830	100.00	\$ 349,980,920	100.00		
Tax rate per \$1,000 of assessed valuation		\$46.30		\$46.50			

#### **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2020 consisted of taxes, payment in lieu of taxes, accrued interest, and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net position follows:

#### Governmental activities:

Taxes	\$ 10,359,930
Payment in lieu of taxes	11,360
Accrued interest	25,810
Intergovernmental	58,231
Total	\$ 10,455,331

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected in the subsequent year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 7 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2020, was as follows:

	Balance 06/30/19	Additions	<u>Deductions</u>	Balance 06/30/20
Governmental activities  Capital assets, not being depreciated:  Land	\$ 118,010	\$ -	\$ -	\$ 118,010
Construction in progress	1,662,136	1,670,974	(654,372)	2,678,738
Total capital assets, not being depreciated	1,780,146	1,670,974	(654,372)	2,796,748
Capital assets, being depreciated:				
Land improvements	988,673	2,132,468	-	3,121,141
Buildings and improvements	3,748,296	664,082	-	4,412,378
Furniture and equipment	913,787	323,755	-	1,237,542
Vehicles	791,418	167,301		958,719
Total capital assets, being depreciated	6,442,174	3,287,606		9,729,780
Less: accumulated depreciation				
Land improvements	(208,609)	(98,932)	-	(307,541)
Buildings and improvements	(1,122,264)	(71,897)	-	(1,194,161)
Furniture and equipment	(424,431)	(119,297)	-	(543,728)
Vehicles	(513,480)	(70,796)		(584,276)
Total accumulated depreciation	(2,268,784)	(360,922)		(2,629,706)
Governmental activities capital assets, net	\$ 5,953,536	\$ 4,597,658	\$ (654,372)	\$ 9,896,822

Depreciation expense was charged to governmental functions as follows:

<u>Instruction</u> :	
Regular	\$ 66,828
Special	222
Vocational	705
Support services:	
Instructional staff	1,532
Board of education	16,014
Administration	14,871
Operations and maintenance	181,136
Pupil transportation	70,299
Extracurricular activities	5,919
Food service operations	3,396
Total depreciation expense	\$ 360,922

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 8 - CAPITALIZED LEASES - LESSEE DISCLOSURE

In prior fiscal years, the District entered into capitalized leases for three school buses. These lease agreements met the criteria of a capital lease as defined by generally accepted accounting principles, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the financial statements for the governmental funds.

Capital assets consisting of vehicles have been capitalized in the amount of \$414,212. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of June 30, 2020 for the buses amounted to \$220,424, leaving a current book value of \$193,788. A corresponding liability was recorded in the government-wide financial statements.

The following is a schedule of the future minimum lease payments required under the capital lease and the present value of the minimum lease payments:

Fiscal Year Ending June 30,	Amount
2021	\$ 53,892
2022	53,894
2023	18,638
Total minimum lease payments	126,424
Less: amount representing interest	(7,093)
Total	\$ 119,331

#### **NOTE 9 - LONG-TERM OBLIGATIONS**

**A.** During the fiscal year 2020, the following activity occurred in governmental activities long-term obligations.

	Balance Outstanding 06/30/19		Additions		Reductions		Balance Outstanding 06/30/20		Amounts Due in One Year	
Governmental activities:										
Capital lease payable	\$	167,628	\$	-	\$	(48,297)	\$	119,331	\$	49,878
Certificates of participation		24,320,000		-		(765,000)		23,555,000		515,000
H.B. 264 project loan		113,897		-		(19,900)		93,997		20,709
Compensated absences		162,767		103,555		(33,675)		232,647		38,482
Net pension liability		5,790,708		800,406		-		6,591,114		-
Net OPEB liability/asset		747,549		60,297				807,846	_	
Total long-term obligations,										
governmental activities	\$	31,302,549	\$	964,258	\$	(866,872)		31,399,935	\$	624,069
			1	Add: Unamo	ortiz	ed premium	_	1,702,752		
	Total reported on statement of net position:					\$	33,102,687			

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

<u>Compensated Absences</u>: Compensated absences will be paid from the fund from which the employees salaries are paid which, for the District, is primarily the general fund and the food service fund (a non-major governmental fund).

<u>Capital Lease Obligation</u>: The capital lease obligations are paid from the general fund. See Note 8 for more details.

<u>Net Pension Liability</u>: See Note 11 for details. The District pays the obligations related to employee compensation from the fund benefiting from their service.

<u>Net OPEB Liability/Asset</u>: See Note 12 for details. The District pays the obligations related to employee compensation from the fund benefiting from their service.

**B.** Series 2015 Certificates of Participation ("COPs") - On April 22, 2015, the District issued \$2,500,000 in certificates of participation ("COPs") for the purpose of a building improvement project. Principal and interest payments are made from the general fund and permanent improvement fund. The interest rate on the COPs is 1.00 - 5.00%.

Interest payments on the COPs are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2044.

The following is a summary of the District's future annual debt service requirements to maturity for the COPs:

	Series 2015 COPs						
Fiscal Year	_	Principal	_	Interest		Total	
2021	\$	50,000	\$	97,400	\$	147,400	
2022		55,000		95,800		150,800	
2023		55,000		93,600		148,600	
2024		55,000		91,400		146,400	
2025		60,000		89,100		149,100	
2026 - 2030		340,000		401,450		741,450	
2031 - 2035		430,000		305,750		735,750	
2036 - 2040		550,000		192,500		742,500	
2041 - 2045	_	675,000	_	69,500		744,500	
Total	\$	2,270,000	\$	1,436,500	\$	3,706,500	

C. <u>Series 2019 Certificates of Participation ("COPs")</u> - On June 13, 2019, the District issued \$22,000,000 in certificates of participation ("COPs") for the purpose of a new community center. Principal and interest payments are made from the general fund and permanent improvement fund. The interest rate on the COPs is 3.125 - 5.00%.

Interest payments on the COPs are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2044.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

The following is a summary of the District's future annual debt service requirements to maturity for the COPs:

		Series 2019 COPs					
Fiscal Year	_	Principal	_	Interest	_	Total	
2021	\$	465,000	\$	889,588	\$	1,354,588	
2022		490,000		866,337		1,356,337	
2023		515,000		841,838		1,356,838	
2024		540,000		816,087		1,356,087	
2025		565,000		789,088		1,354,088	
2026 - 2030		3,285,000		3,491,437		6,776,437	
2031 - 2035		4,180,000		2,592,988		6,772,988	
2036 - 2040		5,125,000		1,643,287		6,768,287	
2041 - 2045		6,120,000		651,044		6,771,044	
Total	\$	21,285,000	\$	12,581,694	\$	33,866,694	

**D.** <u>HB 264 Project Loan</u> - On July 23, 2014, the District entered an agreement with Energy Optimizers, USA in the amount of \$241,600 for the purpose of a building improvement project. The interest rate on the agreement is 4.00%.

The following is a summary of the District's future annual debt service requirements to maturity for H.B. 264:

		H.B. 264 Loan					
Fiscal Year	F	Principal		Interest		Total	
2021	\$	20,709	\$	3,451	\$	24,160	
2022		21,549		2,611		24,160	
2023		22,425		1,735		24,160	
2024		23,334		826		24,160	
2025		5,980		60		6,040	
Total	\$	93,997	\$	8,683	\$	102,680	

#### E. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2020, are a voted debt margin of \$31,498,283 and an unvoted debt margin of \$349,981.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 10 - RISK MANAGEMENT**

#### A. Comprehensive

The District maintains comprehensive insurance coverage with private carriers for liability, real property, building contents, boiler/machinery and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. In addition, real property contents are 90% coinsured.

The following is a description of the District's insurance coverage:

		Limits of	
Coverage	Insurer	Coverage	<u>Deductible</u>
General liability:	Hylant Admin. Services	3	
Each occurrence	-	\$ 2,000,000	No Deductible
Aggregate		4,000,000	No Deductible
Property	Liberty Mutual	22,267,607	\$1,000
Fleet:	Liberty Mutual		
Liability		2,000,000	0
Collision	Act	ual Cash Basis Value	500
Uninsured motorist		1,000,000	0
Auto medical		5,000	0
Physical Damage:			
Comprehensive	Act	ual Cash Basis Value	100

#### **B.** Health Insurance

For fiscal year 2020, the District has elected to provide health care benefits to employees and administrators through Aultcare, located in Canton, Ohio. The family monthly premium for Medical/Rx/Dental insurance was \$955.90, of which certified staff members contributed \$22/month and classified staff members contributed \$10/month. The board paid the balance.

The single monthly premium for Medical/Rx/Dental insurance was \$458.75, of which certified staff members contributed \$11/month and classified staff members contributed \$5/month. The board paid the balance.

#### C. Workers' Compensation

For fiscal year 2020, the District participated in the OSBA/CompManagement, Inc. Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is tiered into groups based upon past workers' compensation experience. Within each tiered group, a common premium rate is applied to all school districts within that group. Each participant pays its workers' compensation premium to the State based on the rate the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of their tiered group. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of CompManagement, Inc. provides administrative, cost control and actuarial services to the GRP.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 11 - DEFINED BENEFIT PENSION PLANS**

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in pension and postemployment benefits payable on both the accrual and modified accrual basis of accounting.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description - The District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before	Eligible to Retire after			
	August 1, 2017 *	August 1, 2017			
Full benefits	Age 65 with 5 years of services credit: or Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit			
Actuarially reduced benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit			

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Effective January 1, 2018, SERS cost-of-living adjustment (COLA) changed from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W) with a cap of 2.5% and a floor of 0%. SERS also has the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W. SERS suspended the COLA increases for 2018, 2019 and 2020 for current retirees, and confirmed their intent to implement a four-year waiting period for the state of a COLA for future retirees.

Funding Policy - Plan members are required to contribute 10% of their annual covered salary and the District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2020, the allocation to pension, death benefits, and Medicare B was 14.0%.

The District's contractually required contribution to SERS was \$172,586 for fiscal year 2020. Of this amount, \$40,920 is reported as pension and postemployment benefits payable.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description - Licensed teachers participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 28 years of service, or 33 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

The DC Plan allows members to place all their member contributions and 9.53% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For fiscal year 2019, plan members were required to contribute 14% of their annual covered salary. The District was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2019 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$445,779 for fiscal year 2020. Of this amount, \$75,824 is reported as pension and postemployment benefits payable.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

Following is information related to the proportionate share and pension expense:

		SERS		STRS	 Total
Proportion of the net pension					
liability prior measurement date	0	.02663020%	0	.01939965%	
Proportion of the net pension					
liability current measurement date	0	.03132300%	0	0.02133001%	
Change in proportionate share	0	.00469280%	0	.00193036%	
Proportionate share of the net	_		_		
pension liability	\$	1,874,110	\$	4,717,004	\$ 6,591,114
Pension expense	\$	500,694	\$	849,019	\$ 1,349,713

At June 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total	
Deferred outflows of resources				
Differences between expected and				
actual experience	\$ 47,524	\$ 38,403	\$ 85,927	
Changes of assumptions	-	554,102	554,102	
Difference between employer contributions				
and proportionate share of contributions/				
change in proportionate share	212,827	622,102	834,929	
Contributions subsequent to the				
measurement date	172,586	445,779	618,365	
Total deferred outflows of resources	\$ 432,937	\$ 1,660,386	\$ 2,093,323	
	SERS	STRS	Total	
Deferred inflows of resources				
Differences between expected and				
actual experience	\$ -	\$ 20,420	\$ 20,420	
Net difference between projected and				
actual earnings on pension plan investments	24,055	230,543	254,598	
Total deferred inflows of resources	\$ 24,055	\$ 250,963	\$ 275,018	

\$618,365 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2021.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS		STRS		Total	
Fiscal Year Ending June 30:						
2021	\$	210,585	\$	502,374	\$	712,959
2022		13,668		258,703		272,371
2023		(1,600)		101,128		99,528
2024		13,643		101,436		115,079
2025				3		3
Total	\$	236,296	\$	963,644	\$	1,199,940

#### **Actuarial Assumptions - SERS**

Actuarial cost method

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2019, are presented below:

Wage inflation 3.00%
Future salary increases, including inflation 3.50% to 18.20%
COLA or ad hoc COLA
Investment rate of return 7.50% net of investments expense, including inflation

For 2019, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members was based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

Entry age normal (level percent of payroll)

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

		Current					
	1%	Decrease	Discount Rate		19	1% Increase	
District's proportionate share							
of the net pension liability	\$	2,626,298	\$	1,874,110	\$	1,243,306	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2019, actuarial valuation are presented below:

	July 1, 2019			
Inflation	2.50%			
Projected salary increases	12.50% at age 20 to			
	2.50% at age 65			
Investment rate of return	7.45%, net of investment expenses, including inflation			
Payroll increases	3.00%			
Cost-of-living adjustments (COLA)	0.00%			

For the July 1, 2019, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2019 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation*	Long-Term Expected Real Rate of Return **
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*</sup>Target weights will be phased in over a 24-month period concluding on July 1, 2019.

<sup>\*\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Discount Rate - The discount rate used to measure the total pension liability was 7.45% as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2019.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate:

		Current					
	1%	Decrease	Dis	count Rate	1% Increase		
District's proportionate share							
of the net pension liability	\$	6,893,375	\$	4,717,004	\$	2,874,593	

#### **NOTE 12 - DEFINED BENEFIT OPEB PLANS**

#### Net OPEB Liability/Asset

The net OPEB liability/asset reported on the statement of net position represents a liability/asset to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability/asset represents the District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability/asset. Resulting adjustments to the net OPEB liability/asset would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

The proportionate share of each plan's unfunded/funded benefits is presented as a long-term *net OPEB liability* or *net OPEB asset* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in pension and postemployment benefits payable on both the accrual and modified accrual basis of accounting.

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2020, SERS did not allocate any employer contributions to post-employment health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, prorated if less than a full year of service credit was earned. For fiscal year 2020, this amount was \$19,600. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2020, the District's surcharge obligation was \$17,137.

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$17,137 for fiscal year 2020. Of this amount, \$17,137 is reported as pension and postemployment benefits payable.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2020, STRS did not allocate any employer contributions to post-employment health care.

### OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability/asset was measured as of June 30, 2019, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability/asset was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

Following is information related to the proportionate share and OPEB expense:

		SERS		STRS	 Total
Proportion of the net OPEB					
liability prior measurement date	0.	02694580%	0	.01939965%	
Proportion of the net OPEB					
liability/asset current measurement date	0.	03212380%	0	.02133001%	
Change in proportionate share	0.	00517800%	0	.00193036%	
Proportionate share of the net					
OPEB liability	\$	807,846	\$	-	\$ 807,846
Proportionate share of the net					
OPEB as set	\$	-	\$	(353,276)	\$ (353,276)
OPEB expense	\$	72,774	\$	(88,166)	\$ (15,392)

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

At June 30, 2020, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		SERS		STRS		Total
Deferred outflows of resources				,		
Differences between expected and						
actual experience	\$	11,859	\$	32,027	\$	43,886
Net difference between projected and						
actual earnings on OPEB plan investments		1,938		-		1,938
Changes of assumptions		59,004		7,425		66,429
Difference between employer contributions						
and proportionate share of contributions/						
change in proportionate share		148,871		95,125		243,996
Contributions subsequent to the						
measurement date		17,137				17,137
Total deferred outflows of resources	\$	238,809	\$	134,577	\$	373,386
		SERS		STRS		Total
Deferred inflows of resources						
Differences between expected and	\$	177 470	¢.	17.074	\$	105 452
actual experience	Ф	177,478	\$	17,974	Ф	195,452
Net difference between projected and				22 197		22 197
actual earnings on OPEB plan investments Changes of assumptions		- 45 270		22,187		22,187
Changes of assumptions		45,270		387,326	-	432,596
Total deferred inflows of resources	\$	222,748	\$	427,487	\$	650,235

\$17,137 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the year ending June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS		 Total
Fiscal Year Ending June 30:				
2021	\$ (5,108)	\$	(64,338)	\$ (69,446)
2022	222		(64,337)	(64,115)
2023	788		(55,443)	(54,655)
2024	698		(52,327)	(51,629)
2025	1,281		(59,332)	(58,051)
Thereafter	1,043		2,867	3,910
Total	\$ (1,076)	\$	(292,910)	\$ (293,986)

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

#### Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2019 are presented below:

Wage inflation	3.00%
Future salary increases, including inflation	3.50% to 18.20%
Investment rate of return	7.50% net of investments
	expense, including inflation
Municipal bond index rate:	
Measurement date	3.13%
Prior measurement date	3.62%
Single equivalent interest rate, net of plan investment expense,	
including price inflation:	
Measurement date	3.22%
Prior measurement date	3.70%
Medical trend assumption:	
Measurement date	
Medicare	5.25 to 4.75%
Pre-Medicare	7.00 to 4.75%
Prior measurement date	
Medicare	5.375 to 4.75%
Pre-Medicare	7.25 to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates. RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2019 was 3.22%. The discount rate used to measure total OPEB liability prior to June 30, 2019 was 3.70%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.13%, as of June 30, 2019 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. A municipal bond rate of 3.62% was used as of June 30, 2018. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.22%) and higher (4.22%) than the current discount rate (3.22%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

			(	Current		
	1% Decrease		Discount Rate		1% Increase	
District's proportionate share of the net OPEB liability	\$	980,572	\$	807,846	\$	670,509
	1%	Decrease		Current end Rate	19	6 Increase
District's proportionate share of the net OPEB liability	\$	647,248	\$	807,846	\$	1,020,920

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2019, actuarial valuation, compared with July 1, 2018, are presented below:

	July 1, 2019		July 1, 2018		
Inflation	2.50%		2.50%		
Projected salary increases	12.50% at age 2	0 to	12.50% at age 20	) to	
	2.50% at age 65	5	2.50% at age 65		
Investment rate of return	7.45%, net of in	vestment	7.45%, net of investment		
	expenses, inclu	ding inflation	expenses, inclu	ding inflation	
Payroll increases	3.00%		3.00%		
Cost-of-living adjustments (COLA)	0.00%		0.00%		
Discounted rate of return	7.45%		7.45%		
Blended discount rate of return	N/A		N/A		
Health care cost trends					
	Initial	Ultimate	Initial	Ultimate	
Medical					
Pre-Medicare	5.87%	4.00%	6.00%	4.00%	
Medicare	4.93%	4.00%	5.00%	4.00%	
Prescription Drug					
Pre-Medicare	7.73%	4.00%	8.00%	4.00%	
Medicare	9.62%	4.00%	-5.23%	4.00%	

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2019 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)

Assumption Changes Since the Prior Measurement Date - There were no changes in assumptions since the prior measurement date of June 30, 2018.

**Benefit Term Changes Since the Prior Measurement Date** - There was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	TargetAllocation*	Long-Term Expected Real Rate of Return **
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*</sup> Target weights will be phased in over a 24-month period concluding on July 1, 2019.

\*\*10-Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total OPEB asset was 7.45% as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45% was used to measure the total OPEB asset as of June 30, 2019.

Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate - The following table represents the net OPEB asset as of June 30, 2019, calculated using the current period discount rate assumption of 7.45%, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45%) or one percentage point higher (8.45%) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

			(	Current		
	1%	Decrease	Disc	count Rate	1%	Increase
District's proportionate share						
of the net OPEB asset	\$	301.451	\$	353,276	\$	396,849

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)

			(	Current			
	1%	1% Decrease		Trend Rate		1% Increase	
District's proportionate share							
of the net OPEB asset	\$	400,599	\$	353,276	\$	295,317	

#### **NOTE 13 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and,
- (d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

#### **Net Change in Fund Balance**

	Ge	eneral fund
Budget basis	\$	910,219
Net adjustment for revenue accruals		(226,139)
Net adjustment for expenditure accruals		308,432
Net adjustment for other sources/uses		22,612
Funds budgeted elsewhere		8,648
Adjustment for encumbrances	_	557,823
GAAP basis	\$	1,581,595

Certain funds that are legally budgeted in separate special revenue and agency funds are considered part of the general fund on a GAAP basis. This includes the public school support fund and the unclaimed monies fund.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 14 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

#### B. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

#### C. Foundation Funding

District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2020 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2020 financial statements is not determinable, at this time. Management believes this may result in either an additional receivable to, or a liability of, the District.

#### **NOTE 15 - SET-ASIDES**

The District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	Ca	pital
	Impro	vements
Set-aside balance June 30, 2019	\$	-
Current year set-aside requirement		73,746
Current year qualifying expenditures		-
Current year offsets	(1,1	86,738)
Total	\$ (1,1	12,992)
Balance carried forward to fiscal year 2021	\$	
Set-aside balance June 30, 2020	\$	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 16 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year-end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

Fund Type	_	ear-End
General fund Building fund Nonmajor governmental funds	\$	519,387 526,314 33,467
Total	\$	1,079,168

#### **NOTE 17 - INTERFUND TRANSACTIONS**

**A.** Interfund transfers for the year ended June 30, 2020, consisted of the following, as reported on the fund financial statements:

	A	<u>Amount</u>
Transfers from general fund to:		
Permanent improvement fund	\$	646,306
Nonmajor governmental funds		102,935

Transfers are used to move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

All transfers made in fiscal year 2020 were in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16. Transfers between governmental funds are eliminated for reporting on the government-wide financial statements.

**B.** Interfund balances at June 30, 2020 as reported on the fund statements, consist of the following individual interfund loans receivable and payable:

Receivable fund	Payable fund	_A	mount_
General fund	Nonmajor governmental funds	\$	58,597

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. All interfund balances are expected to be repaid within one year.

Interfund balances between governmental funds are eliminated on the government-wide financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### **NOTE 18 - CONTRACTUAL COMMITMENTS**

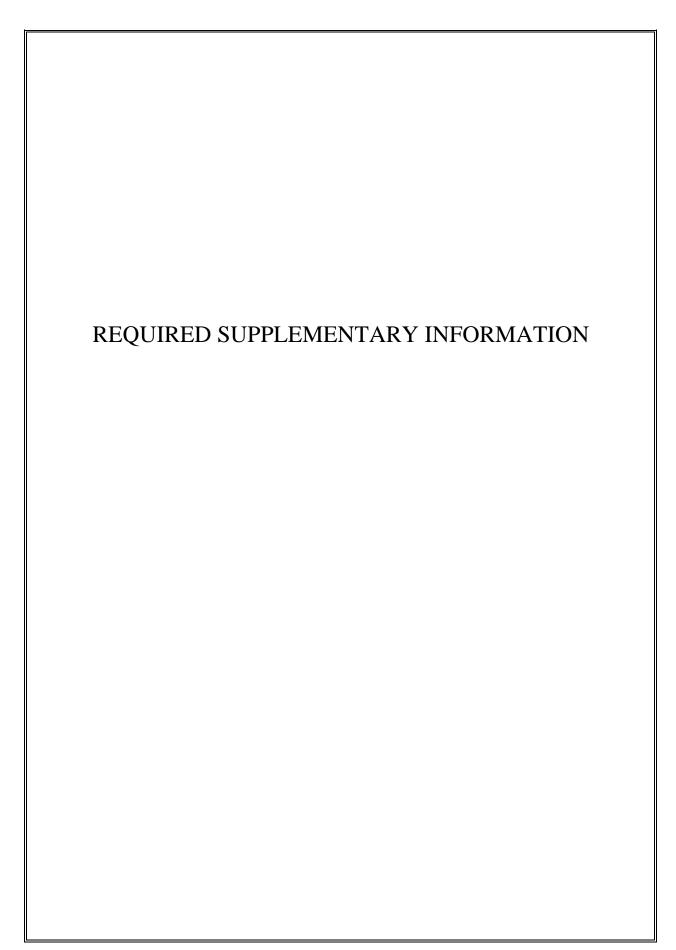
As of June 30, 2020, the District had contractual commitments outstanding for the Rocket Center project:

			Amount
	Contractual	Amount Paid as	Remaining on
Contractor	Commitments	of 6/30/2020	Contracts
VendRick Construction	\$ 16,965,000	\$ -	\$ 16,965,000
Flickinger Piping Co.	1,243,675	-	1,243,675
RT Hampton Plumbing and Heating	2,589,195	-	2,589,195
Fire Foe Corporation	217,885	-	217,885
Wood Electric, Inc.	3,157,700	<u>-</u>	3,157,700
Total	\$ 24,173,455	\$	\$ 24,173,455

#### **NOTE 19 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. The District's investment portfolio and the investments of the pension and other employee benefit plans are subject to increased market volatility, which could result in a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the District's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.





SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST SEVEN FISCAL YEARS

		2020		2019		2018		2017	
District's proportion of the net pension liability	0.03132300%		0.02663020%		0.02632500%		0.02324720%		
District's proportionate share of the net pension liability	\$	1,874,110	\$	1,525,161	\$	1,572,861	\$	1,701,481	
District's covered payroll	\$	1,263,052	\$	883,022	\$	977,250	\$	748,264	
District's proportionate share of the net pension liability as a percentage of its covered payroll		148.38%		172.72%		160.95%		227.39%	
Plan fiduciary net position as a percentage of the total pension liability		70.85%		71.36%		69.50%		62.98%	

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

 2016		2015	2014				
0.02046890%		0.01855800%	0.01855800%				
\$ 1,167,975	\$	939,210	\$	1,103,585			
\$ 616,222	\$	539,250	\$	620,592			
189.54%		174.17%		177.83%			
69.16%		71.70%		65.52%			

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST SEVEN FISCAL YEARS

		2020		2019		2018		2017	
District's proportion of the net pension liability	0.02133001%		0.01939965%		0.01777438%		0.01660490%		
District's proportionate share of the net pension liability	\$	4,717,004	\$	4,265,547	\$	4,222,342	\$	5,558,161	
District's covered payroll	\$	2,589,629	\$	2,264,900	\$	1,984,593	\$	1,749,071	
District's proportionate share of the net pension liability as a percentage of its covered payroll		182.15%		188.33%		212.76%		317.78%	
Plan fiduciary net position as a percentage of the total pension liability		77.40%		77.31%		75.30%		66.80%	

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

	2016		2015	2014			
(	0.01645669%		0.01709143%	0.01709143%			
\$	4,548,148	\$	4,157,227	\$	4,952,062		
\$	1,747,114	\$	1,746,269	\$	1,989,900		
	260.32%		238.06%		248.86%		
	72.10%		74.70%		69.30%		

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST TEN FISCAL YEARS

	2020		2019		2018		2017	
Contractually required contribution	\$	172,586	\$	170,512	\$	119,208	\$	136,815
Contributions in relation to the contractually required contribution		(172,586)		(170,512)		(119,208)		(136,815)
Contribution deficiency (excess)	\$		\$		\$		\$	
District's covered payroll	\$	1,232,757	\$	1,263,052	\$	883,022	\$	977,250
Contributions as a percentage of covered payroll		14.00%		13.50%		13.50%		14.00%

 2016		2015	 2014	2013		2012	 2011
\$ 104,757	\$	81,218	\$ 74,740	\$	85,890	\$ 87,041	\$ 84,594
 (104,757)		(81,218)	 (74,740)		(85,890)	 (87,041)	 (84,594)
\$ 	\$		\$ 	\$		\$ 	\$ 
\$ 748,264	\$	616,222	\$ 539,250	\$	620,592	\$ 647,145	\$ 672,983
14.00%		13.18%	13.86%		13.84%	13.45%	12.57%

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST TEN FISCAL YEARS

	2020		2019		2018		2017	
Contractually required contribution	\$	445,779	\$	362,548	\$	317,086	\$	277,843
Contributions in relation to the contractually required contribution		(445,779)		(362,548)		(317,086)		(277,843)
Contribution deficiency (excess)	\$	_	\$	_	\$		\$	
District's covered payroll	\$	3,184,136	\$	2,589,629	\$	2,264,900	\$	1,984,593
Contributions as a percentage of covered payroll		14.00%		14.00%		14.00%		14.00%

 2016	2015	2014	 2013	 2012	 2011
\$ 244,870	\$ 244,596	\$ 227,015	\$ 258,687	\$ 291,254	\$ 300,991
 (244,870)	(244,596)	(227,015)	 (258,687)	 (291,254)	 (300,991)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 1,749,071	\$ 1,747,114	\$ 1,746,269	\$ 1,989,900	\$ 2,240,415	\$ 2,315,315
14.00%	14.00%	13.00%	13.00%	13.00%	13.00%

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST FOUR FISCAL YEARS

	2020			2019		2018		2017	
District's proportion of the net OPEB liability	0.03212380%		0.02694580%		0.02659880%		0.02349676%		
District's proportionate share of the net OPEB liability	\$	807,846	\$	747,549	\$	713,842	\$	669,745	
District's covered payroll	\$	1,263,052	\$	883,022	\$	748,264	\$	748,264	
District's proportionate share of the net OPEB liability as a percentage of its covered payroll		63.96%		84.66%		95.40%		89.51%	
Plan fiduciary net position as a percentage of the total OPEB liability		15.57%		13.57%		12.46%		11.49%	

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/ASSET STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST FOUR FISCAL YEARS

	2020		2019		2018		2017	
District's proportion of the net OPEB liability/asset	0.02133001%		0.01939965%		0.01777438%		0.01660490%	
District's proportionate share of the net OPEB liability/(asset)	\$	(353,276)	\$	(311,733)	\$	693,491	\$	888,034
District's covered payroll	\$	2,589,629	\$	2,264,900	\$	1,749,071	\$	1,749,071
District's proportionate share of the net OPEB liability/asset as a percentage of its covered payroll		13.64%		13.76%		39.65%		50.77%
Plan fiduciary net position as a percentage of the total OPEB liability/asset		174.70%		176.00%		47.10%		37.33%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST TEN FISCAL YEARS

	2020		 2019	 2018	2017	
Contractually required contribution	\$	17,137	\$ 26,034	\$ 18,659	\$	13,965
Contributions in relation to the contractually required contribution		(17,137)	 (26,034)	 (18,659)		(13,965)
Contribution deficiency (excess)	\$		\$ 	\$ 	\$	
District's covered payroll	\$	1,232,757	\$ 1,263,052	\$ 883,022	\$	977,250
Contributions as a percentage of covered payroll		1.39%	2.06%	2.11%		1.43%

	2016	_	2015		2014	 2013	2012		2011	
\$	11,625	\$	5,053	\$	11,506	\$ 14,029	\$	17,140	\$	22,370
-	(11,625)		(5,053)	-	(11,506)	 (14,029)		(17,140)		(22,370)
\$		\$		\$		\$ 	\$		\$	
\$	748,264	\$	616,222	\$	539,250	\$ 620,592	\$	647,145	\$	672,983
	1.55%		0.82%		2.13%	2.26%		2.65%		3.32%

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST TEN FISCAL YEARS

	 2020	 2019	 2018	 2017
Contractually required contribution	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	 		 	
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
District's covered payroll	\$ 3,184,136	\$ 2,589,629	\$ 2,264,900	\$ 1,984,593
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%

 2016	 2015	 2014		2013		2012	2011		
\$ -	\$ -	\$ 17,677	\$	20,971	\$	21,499	\$	21,499	
 	 	 (17,677)		(20,971)		(21,499)		(21,499)	
\$ 	\$ _	\$ _	\$	_	\$		\$		
\$ 1,749,071	\$ 1,747,114	\$ 1,746,269	\$	1,989,900	\$	2,240,415	\$	2,315,315	
0.00%	0.00%	1.01%		1.05%		0.96%		0.93%	

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2020

#### PENSION

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%. There were no changes in benefit terms from the amounts previously reported for fiscal years 2019-2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from 7.75% to 7.50%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2018-2020.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero. There were no changes in benefit terms from amounts previously reported for fiscal years 2019-2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2017. For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.

(Continued)

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)
FOR THE FISCAL YEAR ENDED JUNE 30, 2020
(SEE ACCOUNTANT'S COMPILATION REPORT)

OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal years 2017-2020.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, (h) the municipal bond index rate increased from 2.92% to 3.56% and (i) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 2.98% to 3.63%. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate increased from 3.63% to 3.70%, (b) the health care cost trend rates for Medicare were changed from a range of 5.50%-5.00% to a range of 5.375%-4.75% and Pre-Medicare were changed from a range of 7.50%-5.00% to a range of 7.25%-4.75%, (c) the municipal bond index rate increased from 3.56% to 3.62% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63% to 3.70%. For fiscal year 2020, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.70% to 3.22%, (b) the health care cost trend rates for Medicare were changed from a range of 5.375%-4.75% to a range of 5.25%-4.75% and Pre-Medicare were changed from a range of 7.25%-4.75% to a range of 7.00%-4.75%, (c) the municipal bond index rate decreased from 3.62% to 3.13% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.70% to 3.22%.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal year 2017. For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020. For fiscal year 2020, STRS increase the subsidy percentage from 1.944% to 1.984% effectice January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and (b) decrease in health care cost trend rates from 6.00%-11.00% initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate. For fiscal year 2020, health care cost trend rates were changed to the following: medical pre-medicare from 6.00% initial - 4.00% ultimate down to 5.87% initial - 4.00% ultimate; medical medicare from 5.00% initial - 4.00% ultimate down to 4.93% initial - 4.00% ultimate; prescription drug pre-medicare from 8.00% initial - 4.00% ultimate down to 7.73% initial - 4.00% ultimate and (5.23%) initial - 4.00% ultimate up to 9.62% initial - 4.00% ultimate.

#### JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

To the Members of Board of Education Conotton Valley Union Local School District Sherrodsville, Ohio The Honorable Keith Faber Auditor of State State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Conotton Valley Union Local School District, Carroll County, Ohio, (the District) as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 10, 2020, wherein we noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. Also, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James G. Zupka, CPA, Inc. Certified Public Accountants

James S. Zupka, CPA, Inc.

December 10, 2020

# CONOTTON VALLEY UNION LOCAL SCHOOL DISTRICT CARROLL COUNTY, OHIO SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS FOR THE FISCAL YEAR ENDED JUNE 30, 2020

The audit report for the prior year ended June 30, 2019, contained no findings or citations. Management letter recommendations have been corrected, repeated, or procedures instituted to prevent occurrence in this audit period.



#### CONOTTON VALLEY UNION LOCAL SCHOOL DISTRICT

#### **CARROLL COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 1/12/2021

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370