

# HANOVER TOWNSHIP BUTLER COUNTY

**REGULAR AUDIT** 

FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018



88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Board of Trustees Hanover Township 2595 Old Oxford Road Hamilton, Ohio 45013

We have reviewed the *Independent Auditor's Report* of Hanover Township, Butler County, prepared by BHM CPA Group, Inc., for the audit period January 1, 2018 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Hanover Township is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

December 24, 2020

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#### INDEPENDENT AUDITOR'S REPORT

Hanover Township Butler County 2595 Old Oxford Road Hamilton, Ohio 45013

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of Hanover Township, Butler County, Ohio (the Township) as of and for the years ended December 31, 2019 and 2018.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Hanover Township Butler County Independent Auditor's Report Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2019 and 2018, and the respective changes in financial position thereof for the years then ended.

# Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of Hanover Township, Butler County as of December 31, 2019 and 2018, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

# **Emphasis of Matter**

As discussed in Note 12 to the 2019 financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. We did not modify our opinion regarding this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2020, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

BHM CPA Group, Inc.

BHM CPA Group

Piketon, Ohio June 26, 2020

#### HANOVER TOWNSHIP BUTLER COUNTY

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2019

|  | Governmental Fund Types |          |                    | _  |                 |    |                              |
|--|-------------------------|----------|--------------------|----|-----------------|----|------------------------------|
|  |                         | General  | Special<br>Revenue |    | Debt<br>Service | (M | Totals<br>emorandum<br>Only) |
| Cash Receipts:                                 |                         |          |                    |    |                 |    |                              |
| Property Taxes                                 | \$                      | 532,030  | \$ 1,173,031       | \$ | _               | \$ | 1,705,061                    |
| Charges for Services                           |                         | -        | 143,124            |    | _               |    | 143,124                      |
| Licenses, Permits and Fees                     |                         | 95,983   | 103,139            |    | _               |    | 199,122                      |
| Fines and Forfeitures                          |                         | 803      | -                  |    | -               |    | 803                          |
| Intergovernmental                              |                         | 217,111  | 276,459            |    | -               |    | 493,570                      |
| Miscellaneous                                  |                         | 25,395   | 76,189             |    |                 |    | 101,584                      |
| Total Cash Receipts                            |                         | 871,322  | 1,771,942          |    |                 |    | 2,643,264                    |
| Cash Disbursements:                            |                         |          |                    |    |                 |    |                              |
| Current:                                       |                         |          |                    |    |                 |    |                              |
| General Government                             |                         | 485,767  | 8,252              |    | -               |    | 494,019                      |
| Public Safety                                  |                         | 205,828  | 629,400            |    | -               |    | 835,228                      |
| Public Works                                   |                         | -        | 384,572            |    | -               |    | 384,572                      |
| Health   |                         | -        | 173,126            |    | -               |    | 173,126                      |
| Conservation/Recreation                        |                         | 7,575    | -                  |    | -               |    | 7,575                        |
| Capital Outlay                                 |                         | -        | 296,758            |    | -               |    | 296,758                      |
| Debt Service:                                  |                         |          |                    |    |                 |    |                              |
| Redemption of Principal                        |                         | -        | 87,736             |    | 75,000          |    | 162,736                      |
| Interest and Fiscal Charges                    | _                       |          | 13,697             |    | 64,690          |    | 78,387                       |
| Total Cash Disbursements                       | _                       | 699,170  | 1,593,541          |    | 139,690         |    | 2,432,401                    |
| Excess of Receipts Over/(Under) Disbursements  |                         | 172,152  | 178,401            |    | (139,690)       |    | 210,863                      |
| Other Financing Receipts/(Disbursements):      |                         |          |                    |    |                 |    |                              |
| Other Debt Proceeds                            |                         | _        | 122,486            |    | _               |    | 122,486                      |
| Transfers-In                                   |                         | _        | 50,000             |    | 139,690         |    | 189,690                      |
|  |                         | (50,000) |                    |    | 139,090         |    |                              |
| Transfers-Out                                  |                         | (50,000) | (139,690)          |    | -               |    | (189,690)                    |
| Other Financing Sources                        |                         | 5,928    | 4,408              |    |                 |    | 10,336                       |
| Total Other Financing Receipts/(Disbursements) |                         | (44,072) | 37,204             | _  | 139,690         |    | 132,822                      |
| Net Change in Fund Cash Balances               |                         | 128,080  | 215,605            |    | -               |    | 343,685                      |
| Fund Cash Balances, January 1                  |                         |          |                    |    |                 |    |                              |
| As restated, see note 11                       |                         | 450,614  | 967,461            |    |                 |    | 1,418,075                    |
| Fund Cash Balances, December 31                |                         |          |                    |    |                 |    |                              |
| Restricted                                     |                         | _        | 1,183,066          |    | _               |    | 1,183,066                    |
| Unassigned                                     |                         | 578,694  | -                  |    |                 |    | 578,694                      |
| Fund Cash Balances, December 31                | \$                      | 578,694  | \$ 1,183,066       | \$ | _               | \$ | 1,761,760                    |

The notes to the financial statements are an integral part of this statement.

Butler County Notes to the Financial Statements For the Year Ended December 31, 2019

#### **Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Hanover Township, Butler County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA) public entity risk pool. Note 6 to the financial statements provides additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

# Note 2 – Summary of Significant Accounting Policies

# **Basis of Presentation**

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types.

#### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Road and Bridge Fund** This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

*Emergency Medical Services and Fire Fund* This fund receives tax levy revenue as well as payments for services provided.

**Debt Service Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following significant Debt Service Funds:

*Fire House Debt Fund* This fund is used to account for debt service requirements for the repayment of the fire house debt.

Butler County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 2 – Summary of Significant Accounting Policies (Continued)

# Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end.

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio law.

A summary of 2019 budgetary activity appears in Note 3.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Butler County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 2 – Summary of Significant Accounting Policies (Continued)

# **Fund Balances (Continued)**

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2019 follows:

2019 Budgeted vs. Actual Receipts

|                 | 2017 20080000 18:110 00001 10:0001 |             |           |  |  |  |  |
|-----------------|------------------------------------|-------------|-----------|--|--|--|--|
|                 | Budgeted                           | Actual      |           |  |  |  |  |
| Fund Type       | Receipts                           | Receipts    | Variance  |  |  |  |  |
| General         | \$788,000                          | \$877,250   | \$89,250  |  |  |  |  |
| Special Revenue | 1,640,080                          | 1,948,836   | 308,756   |  |  |  |  |
| Debt Service    | 139,690                            | 139,690     | 0         |  |  |  |  |
| Total           | \$2,567,770                        | \$2,965,776 | \$398,006 |  |  |  |  |

Butler County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### **Note 3 – Budgetary Activity (Continued)**

2019 Budgeted vs. Actual Expenditures

|                 | Appropriation | Budgetary    |             |
|-----------------|---------------|--------------|-------------|
| Fund Type       | Authority     | Expenditures | Variance    |
| General         | \$1,194,989   | \$749,170    | \$445,819   |
| Special Revenue | 2,546,120     | 1,733,231    | 812,889     |
| Debt Service    | 139,690       | 139,690      | 0           |
| Total           | \$3,880,799   | \$2,622,091  | \$1,258,708 |

# Note 4 – Deposits and Investments

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

|                 | 2019        |
|-----------------|-------------|
| Demand deposits | \$1,761,760 |

# **Deposits**

Deposits are insured by the Federal Deposit Insurance Corporation or collateralized by the financial institution's public entity risk pool.

#### **Note 5 – Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

# Note 6 – Risk Management

#### Risk Pool Membership

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

Butler County
Notes to the Financial Statements
For the Year Ended December 31, 2019

# **Note 6 – Risk Management (continued)**

- -General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

2019

Cash and investments \$35,207,320

Actuarial liabilities \$10,519,942

#### Note 7 – Defined Benefit Pension Plans

# Ohio Public Employees Retirement System

Employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Township contributed an amount equaling 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2019.

#### Note 8 – Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2019.

#### Note 9 – Debt

Debt outstanding at December 31, 2019, was as follows:

Butler County
Notes to the Financial Statements
For the Year Ended December 31, 2019

#### Note 9 – Debt (continued)

|  | Principal   | Interest Rate |
|--|-------------|---------------|
| General Obligation Firehouse Bonds     | \$1,400,000 | 4.36%         |
| Tanker/Pumper Lease/Purchase Agreement | \$414,889   | 2.98%         |
| Government Obligation Contract         | \$80,097    | 3.87%         |
| Total                                  | \$1,894,986 |               |

The Township issued General Obligation Firehouse Construction Bonds on October 1, 2009 to construct and acquire an addition to the existing firehouse. The bonds will be repaid in annual installments, with an interest rate of 4.36%, over a twenty-four-year period, maturing in December 2033. The bonds are secured by a levy on all taxable property in the Township.

#### Leases

The Township entered into a Tax-Exempt Lease/Purchase agreement with Leasing 2, Inc. to acquire a new Tanker/Pumper vehicle for the Fire Department in October 2018. The loan will be repaid in annual installments, with an interest rate of 2.976%, over a ten-year period, maturing in October 2027. The loan is secured by a levy on all taxable property in the Township.

The Township entered into a Government Obligation Contract with KS StateBank to acquire a New Holland Tractor Mower for the Road Department in September 2019. The loan will be repaid in annual installments, with a fixed interest rate of 3.870%, over a three-year period, maturing in September 2021.

#### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

|              | General     | Tanker/Pumper  | Government |
|--------------|-------------|----------------|------------|
| Year Ending  | Obligation  | Lease/Purchase | Obligation |
| December 31: | Bonds       | Agreement      | Contract   |
| 2020         | 136,990     | 59,044         | 42,388     |
| 2021         | 138,990     | 59,044         | 42,389     |
| 2022         | 135,790     | 59,044         |            |
| 2023         | 137,590     | 59,044         |            |
| 2024         | 139,105     | 59,044         |            |
| 2025-2029    | 685,765     | 177,131        |            |
| 2030-2033    | 549,375     |                |            |
| Total        | \$1,923,605 | \$472,351      | \$84,777   |

#### Note 10 - Transfers

During 2019, transfers were made from the General Fund to the Cemetery Fund to subsidize operations and from the Emergency Medical Services and Fire Fund to the Fire House Debt Fund to pay General Obligation Bonds in accordance with the Ohio Revised Code.

Butler County Notes to the Financial Statements For the Year Ended December 31, 2019

# Note 11 – Restatement of Beginning Balances

The beginning fund balances for the Special Revenue funds were restated as follows:

\*Special Revenue:

**2019 Beginning Fund Balances:** \$ 965,357

2018 voided items: 2,104

**2019 Restated Beginning Fund Balances:** \$ 967,461

# Note 12 – Subsequent Event

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. In addition, the impact on the Township's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

<sup>\*</sup>Adjustment was made to the Emergency Medical Services and Fire fund.

#### HANOVER TOWNSHIP BUTLER COUNTY

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2018

|  | Governmental Fund Types |                    |                 | _                                       |
|--|-------------------------|--------------------|-----------------|---|
|  | General                 | Special<br>Revenue | Debt<br>Service | Totals<br>(Memorandum<br>Only)          |
| Cash Receipts:                                 |                         |                    |                 |   |
| Property Taxes                                 | \$ 462,340              | \$ 1,005,585       | \$ -            | \$ 1,467,925                            |
| Charges for Services                           | -                       | 130,335            | -               | 130,335                                 |
| Licenses, Permits and Fees                     | 92,839                  | 90,115             | -               | 182,954                                 |
| Fines and Forfeitures                          | 4,239                   | -                  | -               | 4,239                                   |
| Intergovernmental                              | 216,723                 | 276,815            | -               | 493,538                                 |
| Miscellaneous                                  | 20,607                  | 58,341             |                 | 78,948                                  |
| Total Cash Receipts                            | 796,748                 | 1,561,191          |                 | 2,357,939                               |
| Cash Disbursements:                            |                         |                    |                 |   |
| Current:                                       |                         |                    |                 |   |
| General Government                             | 440,633                 | 11,595             | -               | 452,228                                 |
| Public Safety                                  | 174,837                 | 564,482            | -               | 739,319                                 |
| Public Works                                   | -                       | 507,054            | -               | 507,054                                 |
| Health   | -                       | 197,304            | -               | 197,304                                 |
| Conservation/Recreation                        | 13,073                  | -                  | -               | 13,073                                  |
| Capital Outlay                                 | -                       | 584,617            | -               | 584,617                                 |
| Debt Service:                                  |                         |                    |                 |   |
| Redemption of Principal                        | -                       | 44,037             | 70,000          | 114,037                                 |
| Interest and Fiscal Charges                    |                         | 15,007             | 67,210          | 82,217                                  |
| Total Cash Disbursements                       | 628,543                 | 1,924,096          | 137,210         | 2,689,849                               |
| Excess of Receipts Over/(Under) Disbursements  | 168,205                 | (362,905)          | (137,210)       | (331,910)                               |
| Other Financing Receipts/(Disbursements):      |                         |                    |                 |   |
| Other Debt Proceeds                            | _                       | 504,273            | _               | 504,273                                 |
| Transfers-In                                   | _                       | 35,000             | 137,210         | 172,210                                 |
| Transfers-Out                                  | (35,000)                | ,                  | -               | (172,210)                               |
|  |                         | (137,210)          | _               | • |
| Other Financing Sources                        | 336                     | · <del></del>      |                 | 336                                     |
| Total Other Financing Receipts/(Disbursements) | (34,664)                | 402,063            | 137,210         | 504,609                                 |
| Net Change in Fund Cash Balances               | 133,541                 | 39,158             | -               | 172,699                                 |
| Fund Cash Balances, January 1                  | 317,073                 | 926,199            |                 | 1,243,272                               |
| Fund Cash Balances, December 31                |                         |                    |                 |   |
| Restricted                                     | _                       | 965,357            | _               | 965,357                                 |
|  | 450 614                 | ,05,557            | _               | 450,614                                 |
| Unassigned                                     | 450,614                 | · <del></del>      |                 | 430,014                                 |
| Fund Cash Balances, December 31                | \$ 450,614              | \$ 965,357         | \$ -            | \$ 1,415,971                            |

The notes to the financial statements are an integral part of this statement.

Butler County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Hanover Township, Butler County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA) public entity risk pool. Note 6 to the financial statements provide additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

# Note 2 – Summary of Significant Accounting Policies

# **Basis of Presentation**

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types.

#### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Road and Bridge Fund** This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

*Emergency Medical Services and Fire Fund* This fund receives tax levy revenue as well as payments for services provided.

**Debt Service Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following significant Debt Service Funds:

*Fire House Debt Fund* This fund is used to account for debt service requirements for the repayment of the fire house debt.

Butler County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### **Note 2 – Summary of Significant Accounting Policies (Continued)**

# Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end.

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio law.

A summary of 2018 budgetary activity appears in Note 3.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Butler County
Notes to the Financial Statements
For the Year Ended December 31, 2018

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### **Fund Balances (Continued)**

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2018 follows:

2018 Budgeted vs. Actual Receipts

| 2010 Buagettu 18: Hetuar Heecipts |             |             |           |  |  |  |
|-----------------------------------|-------------|-------------|-----------|--|--|--|
|                                   | Budgeted    | Actual      |           |  |  |  |
| Fund Type                         | Receipts    | Receipts    | Variance  |  |  |  |
| General                           | \$789,570   | \$797,084   | \$7,514   |  |  |  |
| Special Revenue                   | 1,959,265   | 2,100,464   | 141,199   |  |  |  |
| Debt Service                      | 137,210     | 137,210     | 0         |  |  |  |
| Total                             | \$2,886,045 | \$3,034,758 | \$148,713 |  |  |  |

Butler County Notes to the Financial Statements For the Year Ended December 31, 2018

# Note 3 – Budgetary Activity (Continued)

2018 Budgeted vs. Actual Expenditures

|                 | Appropriation | Budgetary    |             |  |  |
|-----------------|---------------|--------------|-------------|--|--|
| Fund Type       | Authority     | Expenditures | Variance    |  |  |
| General         | \$1,095,714   | \$663,545    | \$432,169   |  |  |
| Special Revenue | 2,849,181     | 2,061,306    | \$787,875   |  |  |
| Debt Service    | 137,210       | 137,210      | 0           |  |  |
| Total           | \$4,082,105   | \$2,862,061  | \$1,220,044 |  |  |

#### Note 4 – Deposits and Investments

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

|                 | 2018        |
|-----------------|-------------|
| Demand deposits | \$1,415,973 |

# **Deposits**

Deposits are insured by the Federal Deposit Insurance Corporation or collateralized by the financial institution's public entity risk pool.

#### Note 5 – Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### Note 6 – Risk Management

# Risk Pool Membership

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

Butler County
Notes to the Financial Statements
For the Year Ended December 31, 2018

# **Note 6 – Risk Management (continued)**

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

<u>2018</u>

Cash and investments \$33,097,416

Actuarial liabilities \$ 7,874,610

#### Note 7 – Defined Benefit Pension Plans

# Ohio Public Employees Retirement System

Employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Township contributed an amount equaling 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2018.

#### Note 8 – Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2018.

#### Note 9 – Debt

Debt outstanding at December 31, 2018, was as follows:

Butler County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 9 – Debt (Continued)**

| _                                      | Principal   | Interest Rate |
|--|-------------|---------------|
| General Obligation Firehouse Bonds     | \$1,475,000 | 4.36%         |
| Tanker/Pumper Lease/Purchase Agreement | \$460,236   | 2.98%         |
| Total                                  | \$1,935,236 |               |

The Township issued General Obligation Firehouse Construction Bonds on October 1, 2009 to construct and acquire an addition to the existing firehouse. The bonds will be repaid in annual installments, with an interest rate of 4.36%, over a twenty-four-year period, maturing in December 2033. The bonds are secured by a levy on all taxable property in the Township.

#### Leases

The Township entered into a Tax-Exempt Lease/Purchase agreement with Leasing 2, Inc. to acquire a new Tanker/Pumper vehicle for the Fire Department in October 2018. The loan will be repaid in annual installments, with an interest rate of 2.976%, over a ten-year period, maturing in October 2027. The loan is secured by a levy on all taxable property in the Township.

#### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

|              | General     | Tanker/Pumper  |
|--------------|-------------|----------------|
| Year Ending  | Obligation  | Lease/Purchase |
| December 31: | Bonds       | Agreement      |
| 2019         | 139,960     | 59,044         |
| 2020         | 136,990     | 59,044         |
| 2021         | 138,990     | 59,044         |
| 2022         | 135,790     | 59,044         |
| 2023         | 137,590     | 59,044         |
| 2024-2028    | 686,645     | 236,174        |
| 2029-2033    | 687,600     |                |
| Total        | \$2,063,565 | \$531,394      |

### Note 10 – Transfers

During 2018, transfers were made from the General Fund to the Cemetery Fund to subsidize operations and from the Emergency Medical Services and Fire Fund to the Fire House Debt Fund to pay General Obligation Bonds in accordance with the Ohio Revised Code.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Hanover Township Butler County 2595 Old Oxford Road Hamilton, Ohio 45013

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of Hanover Township, Butler County, (the Township) as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements and have issued our report thereon dated June 26, 2020 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. We also noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of findings we identified certain deficiencies in internal control over financial reporting, that we consider a material weakness and a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. We consider finding 2019-001 described in the accompanying schedule of findings to be a material weakness.

A *significant deficiency* is a deficiency, or a combination of internal control deficiencies less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider finding 2019-002 described in the accompanying schedule of findings to be a significant deficiency.

Hanover Township
Butler County
Independent Auditor's Report on Internal Control Over Financial Reporting
And on Compliance and Other Matters Required by *Government Auditing Standards*Page 2

# **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

# Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

BHM CPA Group, Inc.

BHM CPA Group

Piketon, Ohio June 26, 2020

#### HANOVER TOWNSHIP BUTLER COUNTY

#### SCHEDULE OF FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2018 AND 2019

#### FINDING NUMBER 2019-001

#### Material Weakness-Internal Controls related to financial reporting

Sound financial reporting is the responsibility of the fiscal officer and governing board and is essential to ensure the information provided to the readers of the financial statements is complete and accurate.

Material and immaterial misstatements were identified during the course of the audit which have not been prevented or detected by the Township's internal controls over financial reporting. As a result of the audit procedures performed, the following errors were noted in the financial statements that required audit adjustment or reclassification:

- Reclassifications were noted in 2019 and 2018 to General Government and Public Safety disbursements.
- Principal and interest reclassifications were noted in 2019 and 2018. Related adjustments were noted in 2019 and 2018 to Other Debt Proceeds receipts and Capital Outlay disbursements to recognize the entrance into leases on the financial statements.

The following errors were noted in the footnotes that required audit adjustment:

- The Budgetary Activity footnote required adjustments in 2019 and 2018.
- The Risk Management footnote did not use the OTARMA footnote information published by the Auditor of State in 2019 or 2018.
- The Postemployment Benefits footnote was not included in the footnotes filed in the Hinkle system for 2019 or 2018.
- The Debt footnote required adjustments in 2019 and 2018.
- The Restatement of Beginning Balances footnote for 2019 was not included in the footnotes filed in the Hinkle system.

To ensure the Township's financial statements and notes to the financial statements are complete and accurate, we recommend the Fiscal Officer review the Ohio Township Manual for guidance on the correct line item to post various receipts and expenditures of the Township and the footnote shell published on the Auditor of State's website for guidance on the correct information to be disclosed in the footnotes.

Officials' Response: We did not receive a response from the Township regarding this finding.

#### **FINDING NUMBER 2019-002**

#### Significant Deficiency – Internal Controls related to Disbursements

When designing the public office's system of internal control and the specific control activities, management should:

- Ensure that all transactions are properly authorized in accordance with management's policies.
- Ensure that accounting records are properly designed
- Ensure adequate security of assets and records
- Plan for adequate segregation of duties or compensating controls
- Perform analytical procedures to determine the reasonableness of financial data
- Ensure the collection and compilation of that data needed for the timely preparation of financial statements

#### HANOVER TOWNSHIP BUTLER COUNTY

#### SCHEDULE OF FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2018 AND 2019

#### FINDING NUMBER 2019-002 (CONTINUED)

Public funds were used to reimburse employees for direct healthcare costs not covered by the insurance policy provided to Township employees during the audit period. This improper use of funds was not detected in a timely manner by the Township's control structure and represents a significant deficiency in the control environment. Unallowable reimbursements were noted to be paid out of several funds during the course of the audit which were not prevented or detected by the Township's internal controls over disbursements. We have referred the reimbursements to employees for direct healthcare costs to the Auditor of State for further review.

To ensure public monies are used for the purposes for which they were raised, financial management should review the Ohio Revised Code and perform a more detailed review of purchases before they are made. Professional services should be advised if financial management is unsure of a financial decision.

Officials' Response: We did not receive a response from the Township regarding this finding.

# HANOVER TOWNSHIP BUTLER COUNTY DECEMBER 31, 2019 AND 2018

# SCHEDULE OF PRIOR AUDIT FINDINGS

| Finding<br>Number | Finding<br>Summary  | Fully<br>Corrected? | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain: |
|-------------------|---|---------------------|---|
| 2017-001          | Significant Deficiency – Internal Controls related to financial reporting | No                  | Reissued as a Material<br>Weakness as Finding Number<br>2019-001  |
| 2017-002          | Noncompliance – Ohio Rev. Code Section 5705.41(D) – Purchase Orders       | No                  | Reissued as a Management Letter comment   |



# **HANOVER TOWNSHIP**

#### **BUTLER COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 1/12/2021

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370