REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2020 - 2019



88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Board of Trustees Sullivan Township 500 US Highway 224 Sullivan, Ohio 44880

We have reviewed the *Independent Auditors' Report* of Sullivan Township, Ashland County, prepared by Wilson, Phillips & Agin, CPA's, Inc., for the audit period January 1, 2019 through December 31, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Sullivan Township is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

October 15, 2021



SULLIVAN TOWNSHIP ASHLAND COUNTY FOR THE YEARS ENDED DECEMBER 31, 2020 - 2019

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WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

INDEPENDENT AUDITORS' REPORT

Sullivan Township Ashland County 500 US Highway 224 Sullivan, Ohio 44880

To the Township Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements for each governmental fund type combined total as of and for the year ended December 31, 2020 and for each governmental fund type as of and for the year ended December 31, 2019, and related notes of Sullivan Township, Ashland County, Ohio.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States, to satisfy these requirements.

Independent Auditors' Report Page Two

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis permitted is in the *Opinion on Regulatory Basis* of Accounting paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Sullivan Township, Ashland County as of December 31, 2020 and 2019, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type combined total as of and for the year ended December 31, 2020 and 2019, and related notes of Sullivan Township, Ashland County, in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

Emphasis of Matter

As discussed in Note 12 to the 2020 financial statements and Note 13 to the 2019 financial statements, during 2020, the impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. We did not modify our opinion regarding this matter.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued a report dated May 26, 2021, on our consideration of Sullivan Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Township's internal control over financial reporting and compliance.

Wilson, Phillips & Agin, CPA's, Inc. Zanesville, Ohio May 26, 2021

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2020

	Governmental Fund Types					
	General		Special Revenue			Totals morandum Only)
Cash Receipts:						
Property and Other Local Taxes	\$	65,729	\$	165,722	\$	231,451
Charges for Services		-		39,831		39,831
Licenses, Permits and Fees		1,705		3,614		5,319
Intergovernmental		31,899		323,643		355,542
Miscellaneous		34,421		8,004		42,425
Total Cash Receipts		133,754		540,814		674,568
Cash Disbursements:						
Current:						
General Government		110,117		-		110,117
Public Safety		-		121,344		121,344
Public Works		-		231,421		231,421
Health		647		4,664		5,311
Capital Outlay		2,375		409,774		412,149
Debt Service:						
Principal Retirement		-		16,289		16,289
Total Cash Disbursements		113,139		783,492		896,631
Excess of Receipts Over (Under) Disbursements		20,615		(242,678)		(222,063)
Other Financing Receipts (Disbursements)						
Other Financing Sources		3,379		-		3,379
Other Debt Proceeds		-		269,135		269,135
Sale of Capital Assets		-		5,275		5,275
Other Financing Uses		-		(3,544)		(3,544)
Total Other Financing Receipts (Disbursements)		3,379		270,866		274,245
Net Change in Fund Cash Balance		23,994		28,188		52,182
Fund Cash Balances, January 1		52,419		150,626		203,045
Fund Cash Balances, December 31	\$	76,413	\$	178,814	\$	255,227

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2020

1. REPORTING ENTITY

Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Sullivan Township, Ashland County, (the Township) as a body corporate and politic. A publically elected three-member Board of Trustees directs the Township. The Township provides general government services, road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA) public entity risk pool. Note 6 to the financial statements provides additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

B. Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund – This fund receives gasoline tax monies to pay for constructing, maintaining, and repairing Township roads.

Road & Bridge Fund – This fund receives property tax monies to pay for constructing, maintaining, and repairing Township roads.

Ambulance and Emergency Medical Services Fund – This fund receives property tax monies and user fees to pay for Township ambulance and medical services.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2020

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D) permit.

D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control and appropriations may not exceed estimated resources. The Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over and need not be reappropriated.

A summary of 2020 appears in Note 3.

E. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

F. Capital Assets

The Township records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2020

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

H. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced, first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2020

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2020 is as follows:

2020 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts		Actual Receipts		Variance	
General	\$ 123,315	\$	137,133	\$	13,818	
Special Revenue	507,198		815,224		308,026	
Total	\$ 630,513	\$	952,357	\$	321,844	

2020 Budgeted vs. Actual Budgetary Basis Expenditures

	Aı	ppropriation		Budgetary	
Fund Type		Authority		xpenditures	Variance
General	\$	175,399	\$	113,139	\$ 62,260
Special Revenue		650,976		787,036	(136,060)
Total	\$	826,375	\$	900,175	\$ (73,800)

Contrary to ORC 5705.41(D), the Township made expenditures prior to certification.

Contrary to ORC 5705.41(B), the Gas Tax and Fire EMS Funds had expenditures exceeding appropriations.

4. DEPOSITS AND INVESTMENTS

To improve cash management, cash received by the Township is pooled. Monies for all funds are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Township's deposits and investment accounts are as follows:

	 2020
Cash Management Pool	_
Demand deposits	\$ 255,227
Total Carrying Amount of Deposits and Investments held in Pool	\$ 255,227

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2020, the Township is holding \$0 in unremitted employee payroll withholdings.

Deposits: Deposits are either insured by the Federal Depository Insurance Corporation or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2020

5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Township Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

6. RISK MANAGEMENT

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31 (latest information available):

	2019
Cash and investments	\$35,207,320
Actuarial liabilities	10.519.942

7. DEFINED BENEFIT PENSION PLANS

Ohio Public Employees Retirement System

Most of the Township's full-time employees belong to the Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost sharing, multiple employer plan. The Ohio Revised Code prescribes the plan benefits, which include postretirement healthcare, and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2020, OPERS members contributed 10.0% of their gross wages and the Township contributed an amount equal to 14.0% of participant's gross salaries. The Township has paid all contributions required through December 31, 2020.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2020

7. DEFINED BENEFIT PENSION PLANS (Continued)

Social Security

Several Township employees contributed to social security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2020.

8. POSTEMPLOYMENT BENEFITS

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2020.

9. PUBLIC ENTITY RISK POOL

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims exceeding the member's deductible.

10. DEBT

Debt outstanding at December 31, 2020 was as follows:

	Principal Principal	Inter	est Rate
Ambulance Lease – 2020	\$155,684		3.29%
Dump Truck Lease-2020	113,451		3.2%
Ohio Public Works Commission Loan-2006	71,968	,	0%
Ohio Public Works Commission Loan-2009	205,833		0%
Total	<u>\$546,936</u>		

The 2006 Ohio Public Works Commission Loan was entered into to finance the Township Road 462 reconstruction and widening project. The project was started in 2005 and completed in 2006. This loan will be repaid in semi-annual installments of \$5,997, with no interest through January 1, 2026. This loan is collateralized by the Township's taxing authority, paid by the Gasoline Tax Fund.

The 2009 Ohio Public Works Commission Loan was entered into to finance the reconstruction and widening of Township Road 391. The project was started and completed in 2009. This loan will be repaid in installments of \$10,292, with no interest through January 1, 2030. The loan is collateralized by the Township's taxing authority, paid by the Gasoline Tax Fund.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2020

10. DEBT (Continued)

In October 2020, the Township entered into a master lease purchase agreement for a 2020 Ford 4X4 Ambulances. The lease will be paid annually in installments of \$24,807 over seven years. This will be repaid from the EMS/Fire Fund.

In November 2020, the Township entered into a master lease purchase agreement for a 2019 Western Star 4700 Dump Truck. The lease will be paid annually in installments of \$29,853 over four years. This will be repaid from the MVL Tax Fund and Gas Tax Fund.

Amortization of the above debt, including interest, is scheduled as follows:

Year Ended December 31	OPWC CP21H	OPWC CP31M		Ambulance Lease		r		ump Truck Lease
2020	\$ 11,995	\$ 20,583	_	\$	24,807	-	\$	29,853
2021	11,995	20,583			24,807			29,853
2022	11,995	20,583			24,807			29,853
2023	11,995	20,583			24,807			29,853
2024	11,995	20,583			24,807			-
2025-2029	17,989	102,916			49,614			-
2030-2034	-	 10,294			-	_		-
Total	\$ 77,964	\$ 216,125	_	\$	173,649		\$	119,412

11. FUND BALANCES

Included in fund balance are amounts the Township cannot spend, including the balance of unclaimed monies, which cannot be spent for five years and the expendable corpus of the permanent funds. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilities effective cash planning and control. At year end, the balances of those amounts were as follows:

			Sp	ecial		
Fund Balances	General Revenue		Total			
Nonspendable:	<u> </u>		·			
Corpus	\$	-	\$	-	\$	-
Outstanding Encumb.		-		-		-
Total	\$	-	\$	-	\$	-

The fund balance of special revenue funds is either restricted or committed. The fund balance of debt service funds and capital projects funds are restricted, committed, or assigned. The fund balance of permanent funds that is not part of the nonspendable corpus is either restricted or committed. These restricted, committed and assigned amounts in the special revenue, debt service, capital projects and permanent funds would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2020

12. COVID-19

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

During 2020, the Township received \$152,925 as an on-behalf grant from another government. These amounts are recorded in the Coronavirus Relief Special Revenue Fund.

13. LEGAL SETTLEMENTS

The Township is a defendant in two lawsuits. The first is concerning an injunction concerning Class B biosolids being used as fertilizer within the Township. The second is concerning a former employee in regard to discrepancies in funds owed. At this time, an injunction is pending on appeal and a lawsuit is pending.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2019

	Governme	<u></u>		
	General	Special Revenue	Totals (Memorandum Only)	
Cash Receipts:			*,	
Property and Other Local Taxes	\$ 63,501	\$ 163,631	\$ 227,132	
Charges for Services	-	34,000	34,000	
Licenses, Permits and Fees	7,840	1,250	9,090	
Intergovernmental	32,116	147,146	179,262	
Miscellaneous	19,500	875	20,375	
Total Cash Receipts	122,957	346,902	469,859	
Cash Disbursements:				
Current:				
General Government	125,608	-	125,608	
Public Safety	-	66,352	66,352	
Public Works	-	224,448	224,448	
Health	390	522	912	
Capital Outlay	525	9,619	10,144	
Debt Service:				
Principal Retirement	-	32,580	32,580	
Total Cash Disbursements	126,523	333,521	460,044	
Excess of Receipts Over (Under) Disbursements	(3,566)	13,381	9,815	
Other Financing Receipts (Disbursements)				
Transfers In	-	19,759	19,759	
Advances In	19,759	-	19,759	
Sale of Capital Assets	-	501	501	
Transfers Out	(19,759)	-	(19,759)	
Advances Out		(19,759)	(19,759)	
Total Other Financing Receipts (Disbursements)	-	501	501	
Net Change in Fund Cash Balance	(3,566)	13,882	10,316	
Fund Cash Balances, January 1, Restated	55,985	136,744	192,729	
Fund Cash Balances, December 31				
Restricted	-	150,626	150,626	
Assigned	537	· -	537	
Unassigned (Deficit)	51,882	-	51,882	
Fund Cash Balances, December 31	\$ 52,419	\$ 150,626	\$ 203,045	

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2019

1. REPORTING ENTITY

Description of the Entity

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2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Basis of Presentation

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NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2019

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D) permit.

D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control and appropriations may not exceed estimated resources. The Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over and need not be reappropriated.

A summary of 2019 appears in Note 3.

E. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

F. Capital Assets

The Township records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2019

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

H. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced, first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2019

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2019 is as follows:

Fund Type	Budgeted Receipts		Actual Receipts	7	Variance		
General	\$ 122,783	\$	122,957	\$	174		
Special Revenue	337,547		367,162		29,615		
Total	\$ 460,330	\$	490,119	\$	29,789		

2019 Budgeted vs. Actual Budgetary Basis Expenditures

	A_1	Appropriation		Budgetary		
Fund Type		Authority		Expenditures		Variance
General	\$	198,028	\$	146,819	\$	51,209
Special Revenue		459,469		350,419		109,050
Total	\$	657,497	\$	497,238	\$	160,259

Contrary to ORC 5705.41(D), the Township made expenditures prior to certification.

Contrary to ORC 5705.39, the General Fund had appropriations exceeding estimated resources.

4. EQUITY IN POOLED CASH

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	 2019
Demand Deposits	\$ 203,045
Total Deposits	\$ 203,045

Deposits: Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Township Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2019

6. RISK MANAGEMENT

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

	2019
Cash and investments	\$35,207,320
Actuarial liabilities	10,519,942

7. DEFINED BENEFIT PENSION PLANS

Ohio Public Employees Retirement System

Most of the Township's full-time employees belong to the Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost sharing, multiple employer plan. The Ohio Revised Code prescribes the plan benefits, which include postretirement healthcare, and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2019, OPERS members contributed 10.0% of their gross wages and the Township contributed an amount equal to 14.0% of participant's gross salaries. The Township has paid all contributions required through December 31, 2019.

Social Security

Several Township employees contributed to social security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2019.

8. POSTEMPLOYMENT BENEFITS

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2019.

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2019

9. PUBLIC ENTITY RISK POOL

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims exceeding the member's deductible.

10. DEBT

Debt outstanding at December 31, 2019 was as follows:

	<u>Principal</u>	Interest Rate
Ohio Public Works Commission Loan-2006	\$ 77,964	0%
Ohio Public Works Commission Loan-2009	216,125	0%
Total	<u>\$294,089</u>	

The 2006 Ohio Public Works Commission Loan was entered into to finance the Township Road 462 reconstruction and widening project. The project was started in 2005 and completed in 2006. This loan will be repaid in semi-annual installments of \$5,997, with no interest through January 1, 2026. This loan is collateralized by the Township's taxing authority, paid by the Gasoline Tax Fund.

The 2009 Ohio Public Works Commission Loan was entered into to finance the reconstruction and widening of Township Road 391. The project was started and completed in 2009. This loan will be repaid in installments of \$10,292, with no interest through January 1, 2030. The loan is collateralized by the Township's taxing authority, paid by the Gasoline Tax Fund.

Amortization of the above debt, including interest, is scheduled as follows:

OPWC			OPWC
 CP21H			CP31M
\$ 11,995		\$	20,583
11,995			20,583
11,995			20,583
11,995			20,583
11,995			20,583
17,989			102,916
-			10,294
\$ 77,964	_	\$	216,125
\$	CP21H \$ 11,995 11,995 11,995 11,995 11,995 17,989	CP21H \$ 11,995 11,995 11,995 11,995 11,995 17,989	CP21H \$ 11,995 11,995 11,995 11,995 11,995 17,989

11. RESTATEMENT OF FUND BALANCE

Fund balances in the Special Revenue Funds have been restated for the year beginning January 1, 2019 as voided checks were added back:

		Special
General		Revenue
\$ 55,486	\$	136,684
499		60
\$ 55,985	\$	136,744
\$	499	\$ 55,486 499

NOTES TO FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2019

12. LEGAL SETTLEMENTS

The Township is a defendant in two lawsuits. The first is concerning an injunction concerning Class B biosolids being used as fertilizer within the Township. The second is concerning a former employee in regard to discrepancies in funds owed. At this time, an injunction is pending on appeal and a lawsuit is pending.

13. SUBSEQUENT EVENTS

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Sullivan Township Ashland County 500 US Highway 224 Sullivan, Ohio 44880

To the Township Trustees:

We have audited, in accordance with auditing standards general accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements the cash balances, receipts and disbursements for each governmental fund type combined total as of and for the year ended December 31, 2020 and for each governmental fund type as of and for the year ended December 31, 2019 and related notes of Sullivan Township, Ashland County and have issued our report thereon dated May 26, 2021, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered Sullivan Township's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weakness or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a material weakness. We consider finding 2020-003 to be a material weakness.

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page Two

Compliance and Other Matters

As part of reasonably assuring whether Sullivan Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed four instances of noncompliance or other matters we must report under *Government Auditing Standards*, which is described in the accompanying schedule of findings as items 2020-001, 2020-002, 2020-004 and 2020-005.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wilson, Phillips & Agin, CPA's, Inc. Zanesville, Ohio May 26, 2021

SCHEDULE OF FINDINGS DECEMBER 31, 2020 AND 2019

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2020-001

Noncompliance – Certification of Funds

Ohio Revised Code Section 5705.41(D) prohibits a subdivision or taxing authority from making any contract or ordering any expenditure of money unless a certificate signed by the fiscal officer is attached thereto. The fiscal officer must certify that the amount required to meet any such contract or expenditure has been lawfully appropriated and is in the treasury, or is in the process of collection to the credit of an appropriate fund free from any previous encumbrance.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates and super blanket certificates, which are provided for in Sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

- If the fiscal officer can certify that both at the time that the contract or order was made ("then") and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Township can authorize the drawing of a warrant for the payment of the amount due. The Township has 30 days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution "Then and Now" Certificates. Amounts less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of the expenditures by the Township.
- Blanket Certificates. Fiscal officers may prepare "blanket" certificates if the Township has approved their use and established maximum amounts.
- Super Blanket Certificates. The Township may also make expenditures and contracts for any amount from a specific line item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonable predictable operation expense. This certification is not to extend beyond the current year. More than one so-called "super blanket" certificate may be outstanding at a particular time for any line item appropriation.

SCHEDULE OF FINDINGS DECEMBER 31, 2020 AND 2019

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2020-001 (Continued)

The Township did not certify the availability of funds prior to the purchase commitment for 64% of expenditures tested. For these items the Township also did not prepare blanket certificates, super blankets certificates or then and now certificates in accordance with the Ohio Revised Code. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balances.

We recommend the Township certify purchases to which Section 5705.41(D) applies. The most convenient certification method is to use purchase orders that include the certification language 5705.41(D) requires to authorize disbursements. The Fiscal Officer should sign the certification at the time the Township incurs a commitment and only when the requirements of 5705.41(D) are satisfied. The Fiscal Officer should post approved purchase commitments to the proper code, to reduce available appropriations.

Client Response: We received no response from client.

FINDING NUMBER 2020-002

Noncompliance

Ohio Revised Code Section 5705.41 (B) states no subdivision or taxing unit is to expend money unless it has been appropriated. The Township had the following funds, which had expenditures greater than appropriation authority.

		Appropriation			
Fund	Year	Authority	Expenditures		Variance
Gasoline Tax	2020	\$ 213,684	\$ 294,242	\$	(80,558)
Fire & EMS Levy	2020	66,499	204,404		(137,905)

We recommend the Trustees compare expenditures versus appropriation authority throughout the year. Also, the Trustees should not approve expenditures greater than appropriations. This can result in the Township spending more money than it appropriated and could cause possible negative fund balances.

Client Response: We received no response from client.

SCHEDULE OF FINDINGS DECEMBER 31, 2020 AND 2019

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2020-003

Material Weakness-Transaction Posting

Our receipt and expenditure testing revealed that the Township recorded several transactions incorrectly. The following reclassifications were made to the financial statements and accounting records:

- In 2020, Property and Other Local Taxes Receipts were reclassified to Intergovernmental in the amounts of \$9,982, \$15,306 and \$1,421 for the General Fund, Road & Bridge Fund, and Fire & EMS Levy Fund, respectively.
- In 2020, Public Works disbursements were reclassified to Principal Retirement in the amount of \$16,289 for the Gasoline Tax Fund to accurately show debt payments.
- In 2020, Public Safety Disbursements were reclassified to Capital Outlay in the amounts of \$10,000 and \$90,000 for the Fire & EMS Levy Fund and Coronavirus Relief Fund, respectively.
- In 2020, Public Works Disbursements were reclassified to Capital Outlay in the amount of \$24,640 for the Gasoline Tax Fund.
- In 2020, an adjustment was made to increase Other Debt Proceeds and Capital Outlay in the amount \$155,684 and \$113,451, respectively in the Fire & EMS Levy Fund and the Gasoline Tax Fund for recording of the lease.
- In 2020, Public Works disbursements were reclassified to Principal Retirement in the amount of \$32,580 for the Gasoline Tax Fund to accurately show debt payments.

The Township should review the Township's Handbook and exercise due care when posting transactions to help ensure receipts and disbursements are posted to the correct fund and account. Additionally, the Township's Board should review monthly receipt and disbursement activity reports to help ensure transactions are properly accounted for and classified. This will help more accurately reflect the Township's financial activity and will aid in more accurate financial reporting.

Client Response: We received no response from client.

SCHEDULE OF FINDINGS DECEMBER 31, 2020 AND 2019

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING 2020-004

Noncompliance

Ohio Revised Code Section 117.38 requires townships to file their financial information in the HINKLE system within 60 days after the close of the fiscal year. For financial information to be considered complete, financial statements must include footnotes. We noted the footnotes did not include certain information and there were some noted variances, as described below:

For December 31, 2019 were as follows:

- The Township's Budgetary Activity Footnote, Cash Footnote and Debt Footnote included variances.
- The Township did not include a Restatement of Fund Balance Footnote.
- We included a Subsequent Events Footnote.
- The 2019 Hinkle Filing was corrected on September 20, 2021 which is after the allotted time frame.

For December 31, 2020 were as follows:

- The Township's Budgetary Activity Footnote, Deposits Footnote and Debt Footnote included variances.
- The Township did not include a Fund Balance Footnote.
- We adjusted the COVID-19 Footnote.

We recommend the Township complete accurate and complete financial information in a timely manner.

Client Response: We received no response from client.

FINDING 2020-005

Noncompliance

Ohio Revised Code Section 5705.39 states that appropriations may not exceed estimated resources. The Township had the following fund, which had appropriations greater than estimated resources.

		Estimated		
Fund	Year	Resources	Appropriations	Variance
General	2019	\$ 177,396	\$ 197,155	\$ (19,759)

We recommend the Trustees compare appropriations versus estimated resources throughout the year. While performing this, the Trustees can make any adjustments necessary to remain in compliance.

Client Response: We received no response from client.

SCHEDULE OF PRIOR AUDIT FINDINGS December 31, 2020

Finding Number	Finding Summary	Fully Corrected	Not Corrected, Partially Corrected Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2018-001	Noncompliance ORC 5705.41 (D)-40 percent of expenditures tested were not certified prior to obligation.	No	Not Corrected Repeated as Finding 2020-001
2018-002	Noncompliance/Material Weakness ORC 5705.38(A) appropriations not certified with county auditor	Yes	Finding No Longer Valid
2018-003	Noncompliance/Material Weakness ORC 5705.41(B) expenditures exceed appropriations	No	Not Corrected Repeated as Finding 2020-002
2018-004	Material Weakness Transaction Posting/Reclasses	No	Not Corrected Repeated as Finding 2020-003
2018-005	Material Weakness Budgetary amounts posted to UAN not agreeing to approved amounts	Yes	Finding No Longer Valid
2018-006	Noncompliance ORC 117.38 Report Filings	No	Not Corrected Repeated as Finding 2020-004



SULLIVAN TOWNSHIP

ASHLAND COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 11/4/2021

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370