VILLAGE OF FORT JENNINGS

PUTNAM COUNTY, OHIO

REGULAR AUDIT

For the Years Ended December 31, 2020 and 2019





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Village Council Village of Fort Jennings PO Box 88 Fort Jennings, OH 45844

We have reviewed the *Independent Auditor's Report* of the Village of Fort Jennings, Putnam County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2019 through December 31, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Fort Jennings is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

August 02, 2021

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VILLAGE OF FORT JENNINGS PUTNAM COUNTY, OHIO Regular Audit For the Years Ended December 31, 2020 and 2019

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INDEPENDENT AUDITOR'S REPORT

Village of Fort Jennings Putnam County 655 North Water Street Fort Jennings, OH 45844

To the Village Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements for each governmental and proprietary fund type as of and for the years ended December 31, 2020 and 2019, and related notes of the Village of Fort Jennings, Putnam County, Ohio (the Village).

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating of the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Village of Fort Jennings Putnam County Independent Auditor's Report Page 2

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2020 and 2019, and the respective changes in financial position and its cash flows thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental and proprietary fund type, and related notes of the Village of Fort Jennings, Putnam County as of December 31, 2020 and 2019, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

Emphasis of Matter

As discussed in Note 13 to the 2020 and 2019 financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Village. We did not modify our opinions regarding this matter.

As discussed in Note 14 to the 2020 financial statements, the Village made several changes to its reporting model. We did not modify our opinions regarding this matter.

Village of Fort Jennings Putnam County Independent Auditor's Report Page 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 14, 2021, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

Charles Having Association

Charles E. Harris & Associates, Inc. June 14, 2021

VILLAGE OF FORT JENNINGS PUTNAM COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2020

	Gover			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts	• · - • • •	• • • • • • •	•	<u>م ر ب ر م -</u>
Property and Other Local Taxes	\$ 15,830	\$ 1,295	\$ -	\$ 17,125
Muncipal Income Tax	114,938	-	-	114,938
Intergovernmental	36,821	37,252	93,511	167,584
Fines, Licenses and Permits	320	-	-	320
Earnings on Investments	11,526	460	-	11,986
Miscellaneous	5,892	21,883	-	27,775
Total Cash Receipts	185,327	60,890	93,511	339,728
Cash Disbursements				
Current:	74.070			74.070
Security of Persons and Property	74,979	-	-	74,979
Leisure Time Activities	16,063	4,609	-	20,672
Transportation	10,158	22,078	-	32,236
General Government	48,771	-	-	48,771
Capital Outlay	-	2,200	116,889	119,089
Debt Service:	404 400			404 400
Principal Retirement	104,432			104,432
Total Cash Disbursements	254,403	28,887	116,889	400,179
Net Change in Fund Cash Balances	(69,076)	32,003	(23,378)	(60,451)
Fund Cash Balances, January 1	443,654	80,390	24,885	548,929
Fund Cash Balances, December 31	\$ 374,578	\$ 112,393	\$ 1,507	\$ 488,478

The notes to the financial statements are an integral part of this statement.

VILLAGE OF FORT JENNINGS PUTNAM COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2020

	Proprietary Fund Type Enterprise
Operating Cash Receipts Charges for Services	\$ 142,922
Total Operating Cash Receipts	142,922
Operating Cash Disbursements Personal Services Fringe Benefits Contractual Services Supplies and Materials Other	7,424 1,133 23,019 3,195 2,178
Total Operating Cash Disbursements	36,949
Operating Income (Loss)	105,973
Non-Operating Receipts (Disbursements) Capital Outlay Principal Retirement Interest and Other Fiscal Charges Total Non-Operating Receipts (Disbursements)	(61,505) (225,599) (33,499) (320,603)
Income (Loss) before Transfers	(214,630)
Transfers In Transfers Out	59,055 (59,055)
Net Change in Fund Cash Balances	(214,630)
Fund Cash Balances, January 1	393,102
Fund Cash Balances, December 31	\$ 178,472

The notes to the financial statements are an integral part of this statement.

Note 1 - Reporting Entity

The Village of Fort Jennings (the Village), Putnam County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected, six-member Council directs the Village. The Village provides sewer utilities, park operations, and police services.

Public Entity Risk Pools

The Village participates in the Ohio Plan Risk Management, Inc. public entity risk pool. Note 6 to the financial statements provide additional information for this entity. The Village participates in the Ohio Municipal League Group Rating Plan (GRP) for Workers' Compensation. Note 11 to the Financial Statements provides additional information for this entity.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

Note 2 - Summary of Significant Accounting Policies

Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for the proprietary fund type which are organized on a fund type basis.

Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

General Fund - The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

Street Construction Maintenance and Repair The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

Park Fund The park fund receives donations to fund maintenance and improvements of the park.

Permissive Motor Vehicle License Fund The permissive motor vehicle license fund accounts for and reports that portion of the County motor vehicle license registration fees restricted for construction and repair of specified streets within the Village.

Fund Accounting (continued)

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village had the following significant Capital Project Fund:

Streets Improvement Fund This fund was established for grant money from the state awarded to the Village and matching funds for a paving project. The project was completed under the bid amount, so the fund contains the leftover Village match amount and will be used for street improvements in the future.

Enterprise Funds These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

Sewer Fund – The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

Enterprise Debt Service Fund – This fund receives transfers from the Sewer Operating Fund to repay the Rural Development debt from the construction of the village sewer system.

Enterprise Debt Service Reserve Fund – This fund is reserved for debt payment in the event funds are not available in the future.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations Budgetary disbursements (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end.

Budgetary Process (continued)

Estimated Resources - Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances - The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated.

A summary of 2020 budgetary activity appears in Note 3.

Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively. The Village only has Certificates of Deposit and a NOW checking account.

Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental fund resources. The classifications are as follows:

Nonspendable - The Village classifies assets as nonspendable when legally or contractually required to maintain the amounts intact.

Restricted - Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed - Council can commit amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned - Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year-end.

Fund Balance (continued)

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 12.

Note 3 - Budgetary Activity

Budgetary activity for the year ending December 31, 2020 follows:

2020 Budgeted vs. Actual Receipts				
	Budgeted	Actual		
Fund Type	Receipts	Receipts	Variance	
General	\$181,601	\$185,327	\$3,726	
Special Revenue	59,875	60,890	1,015	
Capital Projects	96,000	93,511	(2,489)	
Enterprise	197,555	201,977	4,422	

	Appropriation	Budgetary			
Fund Type	Authority	Disbursements	Variance		
General	\$393,039	\$257,157	\$135,882		
Special Revenue	76,596	29,330	47,266		
Capital Projects	120,000	116,889	3,111		
Enterprise	428,907	416,818	12,089		

2020 Budgeted vs. Actual Budgetary Basis Disbursements

Note 4 – Deposits and Investments

To improve cash management, cash received by the Village is pooled. Monies for all funds are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Village's deposit and investment accounts are as follows:

Note 4 – Deposits and Investments (continued)

	2020
Demand deposits	\$289,283
Certificates of deposit	377,667
Total deposits	\$666,950

The Village does not use a separate payroll clearing account. The expenditures included in the accompanying financial statement reflect net payroll plus all remitted payroll withholdings. At December 31, 2020, the Village is holding \$1,960 in unremitted employee payroll withholdings.

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation; and collateralized by securities specifically pledged by the financial institution to the Village; specifically, the bank pledges Federal Home Loan Bank (FHLB) letters of credit.

At December 31, 2020, \$972,399 of deposits were insured or collateralized. The deposits were FDIC insured to \$250,000 and were collateralized by four FHLB Letters of Credit totaling \$815,000. Total deposit insurance and collateral was \$1,065,000.

Note 5 – Taxes

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by February 7. If the property owner elects to pay semiannually, the first half is due February 7. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

Income Taxes

The Village levies a municipal income tax of 1.0 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Regional Income Tax Authority either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

Note 6 - Risk Management

The Village belongs to the Ohio Plan Risk Management, Inc. (the "Plan"), a non-assessable, non-profit providing a formalized, jointly administered self-insurance risk management program and other administrative services to over 776 Ohio governments ("Members").

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages, modified for each Member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the Member's deductible.

The Plan issues its own policies and reinsures the Plan with A- VII or better rated carriers, except for the casualty and the property portions the Plan retains. The Plan retains the first \$250,000 of casualty losses and the lesser of 55% or \$550,000 of property losses. The Plan is also participating in a property primary excess of loss treaty. This treaty reimburses the Plan 55% for losses between \$200,000 and \$1,000,000. The reimbursement is based on the amount of loss between \$200,000 and \$1,000,000. Individual Members are only responsible for their self-retention (deductible) amounts, which vary from member to member.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan. Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform to generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2019 (the latest information available):

	<u>2019</u>
Assets	\$15,920,504
Liabilities	<u>(\$11,329,011)</u>
Members' Equity	<u>\$4,591,493</u>

You can read the complete audited financial statements for The Ohio Plan Risk Management at the Plan's website, <u>www.ohioplan.org</u>.

Note 7 - Defined Benefit Pension Plan

Ohio Public Employees Retirement System

All Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Village contributed an amount equaling 14% of participants' gross salaries. The Village has paid all contributions required through December 31, 2020.

Note 8 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0% during calendar year 2020. The employer contribution as percentage of covered payroll for participants in the Member-Directed plan for 2020 was 4%.

Note 9 – Debt

Debt outstanding at December 31, 2020 was as follows:

	Principal	Interest Rate
Mortgage Revenue Bonds	\$418,800	4.50%
OPWC Loan	86,413	0%
Total	\$505,213	

The mortgage revenue bonds were issued by the United States Department of Agriculture for the Village's sewer project. Bonds proceeds were used to pay off the interim financing in 1997. These bonds will be repaid in annual installments over 40 years starting in 1999. The interest rate for this loan is 4.5%. The bonds are collateralized by the sewer system and its revenue. The Village has set sewer rates sufficient to cover USDA debt service requirements. The mortgage revenue bond covenant requires the Village to establish and fund a debt service fund and a debt service reserve fund. The balance in the enterprise debt service fund at December 31, 2020 is \$49,205. The balance in the debt service reserve fund is \$64,120.

Due to the extremely low interest rates earned by new Certificates of Deposit at the end of 2020, the Village Council authorized an extra payment of \$300,000 to the principal of the USDA loan in order to save paying the 4.5% interest and to shorten the length of the loan.

The Ohio Public Works Commission (OPWC) loan relates to a Village storm sewer project. This 0% interest loan is payable semi-annually over 30 years beginning July 2010.

Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year ending		Mortgage Revenue
December 31:	OPWC Loan	Bonds
2021	\$4,431	\$56,790
2022	4,431	45,645
2023	4,431	45,585
2024	4,431	45,671
2025	4,431	45,594
2026-2030	22,157	228,085
2031-2035	22,157	96,340
2036-2040	19,944	0
Total	\$86,413	\$563,707

Note 10 – Contingent Liabilities

The Village was not a defendant in any lawsuits in 2020.

Amounts grantor agencies pay to the Village are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Note 11 - Public Entity Risk Pool

The Village participates in the Ohio Municipal League Group Rating Plan (GRP) for worker's compensation. The pool's business and affairs are conducted by a twenty-six member Board of Trustees consisting of fifteen mayors, two council members, three administrators, three finance directors, and three law directors which are voted on by the members for staggered two-year terms. The Executive Director of the Ohio Municipal League serves as the coordinator of the Program. Each year the participants pay an enrollment fee to the program to cover the costs of administering the program.

Note 12 – Fund Balances

Included in fund balance are encumbrances, which are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the balances of these amounts were as follows:

Fund Type	Outstanding Encumbrances				
	Accounting	Payroll	Total		
General	\$1,765	\$989	\$2,754		
Special Revenue	\$131	\$312	\$443		
Enterprise	\$0	\$211	\$211		
	\$1,896	\$1,512	\$3,408		

The fund balance of special revenue funds is either restricted or committed. The fund balance of capital projects funds are restricted, committed or assigned. These restricted, committed and assigned amounts in the special revenue and capital projects funds include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

Note 13 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Village. The impact on the Village's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated. The largest effect had on the Village is the reduction of interest rates earned on Certificates of Deposit. Expenses were generally unchanged.

Note 14 – Change in Accounting Principles

For 2020, the Village has made changes to their cash basis reporting model. These changes include removing the fund balance classifications from the combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) – all governmental fund types.

VILLAGE OF FORT JENNINGS PUTNAM COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2019

	Governmental Fund Types							
		General		pecial evenue		Capital rojects		Totals morandum Only)
Cash Receipts								
Property and Other Local Taxes	\$	15,072	\$	23	\$	-	\$	15,095
Muncipal Income Tax		103,504		-		-		103,504
Intergovernmental		32,768		32,167		-		64,935
Fines, Licenses and Permits		360		-		-		360
Earnings on Investments		12,379		396		-		12,775
Miscellaneous		5,340		33,757		-		39,097
Total Cash Receipts		169,423		66,343		-		235,766
Cash Disbursements								
Current:								
Security of Persons and Property		49,100		-		-		49,100
Leisure Time Activities		13,200		11,126		-		24,326
Transportation		38,540		27,414		-		65,954
General Government		53,031		-		-		53,031
Capital Outlay		6,120		6,000		-		12,120
Debt Service:								
Principal Retirement		2,216		-		-		2,216
Total Cash Disbursements		162,207		44,540		-		206,747
Excess of Receipts Over (Under) Disbursements		7,216		21,803		-		29,019
Other Financing Receipts (Disbursements)								
Transfers In		-		-		24,000		24,000
Transfers Out		(24,000)		-		-		(24,000)
Total Other Financing Receipts (Disbursements)		(24,000)		-		24,000		
Net Change in Fund Cash Balances		(16,784)		21,803		24,000		29,019
Fund Cash Balances, January 1		460,438		58,587		885		519,910
Fund Cash Balances, December 31								
Restricted		-		30,736		-		30,736
Committed		-		49,654		24,885		74,539
Assigned		217,300				,000		217,300
Unassigned		226,354		-		-		226,354
-								
Fund Cash Balances, December 31	\$	443,654	\$	80,390	\$	24,885	\$	548,929

The notes to the financial statements are an integral part of this statement.

VILLAGE OF FORT JENNINGS PUTNAM COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2019

	Proprietary Fund Type Enterprise
Operating Cash Receipts Charges for Services	\$ 130,729
Total Operating Cash Receipts	130,729
Operating Cash Disbursements Personal Services Fringe Benefits Contractual Services Supplies and Materials	7,098 2,265 24,990 1,503
Total Operating Cash Disbursements	35,856
Operating Income (Loss)	94,873
Non-Operating Receipts (Disbursements) Principal Retirement Interest and Other Fiscal Charges	(24,500) (34,600)
Total Non-Operating Receipts (Disbursements)	(59,100)
Income (Loss) before Transfers	35,773
Transfers In Transfers Out	108,349 (108,349)
Net Change in Fund Cash Balances	35,773
Fund Cash Balances, January 1	357,329
Fund Cash Balances, December 31	\$ 393,102

The notes to the financial statements are an integral part of this statement.

Note 1 - Reporting Entity

The Village of Fort Jennings (the Village), Putnam County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected, six-member Council directs the Village. The Village provides sewer utilities, park operations, and police services.

Public Entity Risk Pools

The Village participates in the Ohio Plan Risk Management, Inc. public entity risk pool. Note 6 to the financial statements provide additional information for this entity. The Village participates in the Ohio Municipal League Group Rating Plan (GRP) for Workers' Compensation. Note 11 to the Financial Statements provides additional information for this entity.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

Note 2 - Summary of Significant Accounting Policies

Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for the proprietary fund type which are organized on a fund type basis.

Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

General Fund - The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

Street Construction Maintenance and Repair The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

Park Fund The park fund receives donations and club house fees to fund maintenance and improvements of the park.

Fund Accounting (continued)

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village had the following significant Capital Project Fund:

Second, Sixth, and Oak Streets Improvement Fund This fund was established for grant money from the state awarded to the Village and matching funds for the paving project. The project was partially completed in 2019, but will not be finished or billed until 2020, so the OPWC funds were awarded but not received in 2019.

Enterprise Funds These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

Sewer Fund – The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

Enterprise Debt Service Fund – This fund receives transfers from the Sewer Operating Fund to repay the Rural Development debt from the construction of the Village sewer system.

Enterprise Debt Service Reserve Fund – This fund is reserved for future sewer improvement projects or major maintenance.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations- Budgetary disbursements (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end.

Budgetary Process (continued)

Estimated Resources - Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances - The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated.

A summary of 2019 budgetary activity appears in Note 3.

Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental fund resources. The classifications are as follows:

Nonspendable The Village classifies assets as nonspendable when legally or contractually required to maintain the amounts intact.

Restricted Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed Council can commit amounts via formal action (ordinance or resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

Fund Balance (continued)

Council may also assign fund balances as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget in the General Fund.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Note 3 - Budgetary Activity

2019 Budgeted vs. Actual Receipts				
	Budgeted	l Actual		
Fund Type	Receipts	Receipts	Variance	
General	\$154,0	07 \$169,423	\$ \$15,416	
Special Revenue	46,6	10 66,343	19,733	
Capital Projects	120,0	00 24,000) (96,000)	
Enterprise	244,2	48 239,078	3 (5,170)	
2019 Budgetee	d vs. Actual Budgeta Appropriation	ry Basis Disbursen Budgetary	nents	
Fund Type	Authority	Disbursements	Variance	
General	\$298,333	\$192,069	\$106,264	
Special Revenue	65,633	45,078	20,555	
Capital Projects	120,885	120,000	885	
Enterprise	276,376	206,011	70,365	

Budgetary activity for the year ending December 31, 2019 follows:

Note 4 – Deposits and Investments

The Village maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2019
Demand deposits	\$293,228
Certificates of deposit	648,803
Total deposits	\$942,031

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation; and collateralized by securities specifically pledged by the financial institution to the Village.

Note 5 – Taxes

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by February 7. If the property owner elects to pay semiannually, the first half is due February 7. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

Income Taxes

The Village levies a municipal income tax of 1 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Regional Income Tax Authority either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

Note 6 - Risk Pool Membership

The Village is exposed to various risks of property and casualty losses, and injuries to employees. The Village insures against injuries to employees through the Ohio Bureau of Workers' Compensation.

Note 6 - Risk Pool Membership (continued)

The Village belongs to the Ohio Plan Risk Management, Inc. (the "Plan"), a non-assessable, non-profit providing a formalized, jointly administered self-insurance risk management program and other administrative services to over 776 Ohio governments ("Members").

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages, modified for each Member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the Member's deductible.

The Plan issues its own policies and reinsures the Plan with A- VII or better rated carriers, except for the casualty and the property portions the Plan retains. The Plan retains the first \$250,000 of casualty losses and the lesser of 55% or \$550,000 of property losses. The Plan is also participating in a property primary excess of loss treaty. This treaty reimburses the Plan 55% for losses between \$200,000 and \$1,000,000. The reimbursement is based on the amount of loss between \$200,000 and \$1,000,000. Individual Members are only responsible for their self-retention (deductible) amounts, which vary from member to member.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan. Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform to generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2019:

	<u>2019</u>
Assets	\$15,920,504
Liabilities	(\$11,329,011)
Members' Equity	<u>\$4,591,493</u>

You can read the complete audited financial statements for The Ohio Plan Risk Management at the Plan's website, <u>www.ohioplan.org</u>.

Note 7 - Defined Benefit Pension Plan

Ohio Public Employees Retirement System

All Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the Village contributed an amount equaling 14% of participants' gross salaries. The Village has paid all contributions required through December 31, 2019.

Note 8 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0% during calendar year 2019. The employer contribution as percentage of covered payroll for participants in the Member-Directed plan for 2019 was 4%.

Note 9 – Debt

Debt outstanding at December 31, 2019 was as follows:

	Principal	Interest Rate
Mortgage Revenue Bonds	\$744,400	4.5%
OPWC	\$90,844	0%
Total	\$835,244	

The mortgage revenue bonds were issued by the United States Department of Agriculture for the Village's sewer project. Bonds proceeds were used to pay off the interim financing in 1997. These bonds will be repaid in annual installments over 40 years starting in 1999. The interest rate for this loan is 4.5%. The bonds are collateralized by the sewer system and its revenue. The Village has set sewer rates sufficient to cover USDA debt service requirements. The mortgage revenue bond covenant requires the Village to establish and fund a debt service fund and a debt service reserve fund. The balance in the enterprise debt service fund at December 31, 2019 is \$49,249. The balance in the debt service reserve fund is \$64,120.

The Ohio Public Works Commission (OPWC) loan relates to a Village storm sewer project. This 0% interest loan is payable semi-annually over 30 years beginning July 2010.

As of December 31, 2019, the Village had a line of credit of \$550,000. The outstanding balance was \$0.

Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year ending			Mortg	age Revenue
December 31:	OPW	C Loan		Bonds
2020	\$	4,431	\$	59,098
2021		4,431		59,046
2022		4,431		59,145
2023		4,432		59,084
2024		4,432		59,171
2025-2029		22,157		295,542
2030-2034		22,157		295,553
2035-2039		22,157		236,484
2040-2044		2,216		-
Total	\$	90,844	\$	1,123,123

Note 10 – Transfers

The General Fund transferred \$24,000 in matching funds to the Other Capital Projects Fund after receiving an OPWC grant for the Second, Sixth, and Oak Street Improvements project.

The Enterprise Sewer Operating Fund transferred \$108,349 to the Enterprise Debt Service fund in 2019 to pay the USDA debt.

Note 11 - Public Entity Risk Pool

The Village participates in the Ohio Municipal League Group Rating Plan (GRP) for worker's compensation. The pool's business and affairs are conducted by a twenty-six-member Board of Trustees consisting of fifteen mayors, two council members, three administrators, three finance directors, and three law directors which are voted on by the members for staggered two-year terms. The Executive Director of the Ohio Municipal League serves as the coordinator of the Program. Each year the participants pay an enrollment fee to the program to cover the costs of administering the program.

Note 12 – Contingent Liabilities

The Village may be a defendant in lawsuits. Although management cannot presently determine the outcome of any suit, management believes that the resolution of any matter will not materially adversely affect the Village's financial condition.

Note 13 – Subsequent Event

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Village. The impact on the Village's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY <u>GOVERNMENT AUDITING STANDARDS</u>

Village of Fort Jennings Putnam County 655 North Water Street Fort Jennings, OH 45844

To the Village Council:

We have audited in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the cash balances, receipts, and disbursements for each governmental and proprietary fund type as of and for the years ended December 31, 2020 and 2019, and the related notes to the financial statements of the Village of Fort Jennings, Putnam County (the Village), and have issued our report thereon dated June 14, 2021, wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. We also noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Village and several changes to its reporting model.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, we do not express an opinion on the effectiveness of the Village's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies in internal control such that there is a reasonable possibility that a material misstatement of the Village's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Village of Fort Jennings Putnam County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters not requiring inclusion in this report that we reported to the Village's management in a separate letter dated June 14, 2021.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Charles Having Association

Charles E. Harris and Associates, Inc. June 14, 2021

VILLAGE OF FORT JENNINGS PUTNAM COUNTY, OHIO

SCHEDULE OF PRIOR AUDIT FINDINGS

December 31, 2020 and 2019 Prepared by Management

FINDING	FUNDING		ADDITIONAL
NUMBER	SUMMARY	STATUS	INFORMATION
	Material weakness –	Corrective action	
2018-001	Fund balance	taken and finding	
	classification and	is fully corrected	
	recording of transactions.		
	Material weakness –	Corrective action	
2018-002	Budgetary receipts posted:	taken and finding	
	Village failed to	is fully corrected	
	accurately reflect		
	budgetary figures in the		
	accounting system		

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VILLAGE OF FORT JENNINGS

PUTNAM COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 8/12/2021

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370