



# VILLAGE OF HAMDEN VINTON COUNTY DECEMBER 31, 2019 AND 2018

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#### **INDEPENDENT AUDITOR'S REPORT**

Village of Hamden Vinton County P.O. Box 355 Hamden, Ohio 45634

To the Village Council:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the Village of Hamden, Vinton County, Ohio (the Village), as of and for the years ended December 31, 2019 and 2018.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Village of Hamden Vinton County Independent Auditor's Report Page 2

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code §117.38 and Ohio Administrative Code § 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2019 and 2018, and the respective changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of the Village of Hamden, Vinton County, Ohio, as of December 31, 2019 and 2018, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(D) permit, described in Note 2.

#### Emphasis of Matter

As discussed in Note 10 to the 2019 financial statements, the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the Village. We did not modify our opinion regarding this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 23, 2021, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

February 23, 2021

Vinton County

Combined Statement of Receipts, Disbursements

and Changes in Fund Balances (Regulatory Cash Basis)

All Governmental Fund Types

For the Year Ended December 31, 2019

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts				
Property and Other Local Taxes	\$31,822	\$41,749	\$0	\$73,571
Intergovernmental	43,630	490,618	0	534,248
Special Assessments	6,421	0	0	6,421
Charges for Services	25,851	50	0	25,901
Fines, Licenses and Permits	20,880	0	0	20,880
Earnings on Investments	1,377	268	0	1,645
Miscellaneous	1,604	285	0	1,889
Total Cash Receipts	131,585	532,970	0	664,555
Cash Disbursements				
Current:				
Security of Persons and Property	38,738	64,012	0	102,750
Leisure Time Activities	0	482	0	482
Transportation	0	33,901	0	33,901
General Government	72,285	347	0	72,632
Capital Outlay	0	430,275	41,646	471,921
Debt Service:				
Principal Retirement	0	1,520	0	1,520
Total Cash Disbursements	111,023	530,537	41,646	683,206
Net Change in Fund Cash Balances	20,562	2,433	(41,646)	(18,651)
Fund Cash Balances, January 1	66,003	72,252	71,588	209,843
Fund Cash Balances, December 31				
Restricted	0	74,685	29,942	104,627
Assigned	43,220	0	0	43,220
Unassigned (Deficit)	43,345	0	0	43,345
Fund Cash Balances, December 31	\$86,565	\$74,685	\$29,942	\$191,192

See accompanying notes to the basic financial statements

Vinton County Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Proprietary and Fiduciary Fund Types For the Year Ended December 31, 2019

	Proprietary	Fiduciary Fund	m . 1
	Fund Type	Type	Totals
	Enterprise	Custodial	(Memorandum Only)
Operating Cash Receipts			
Charges for Services	\$480,989	\$0	\$480,989
Miscellaneous	168	0	168
Total Operating Cash Receipts	481,157	0	481,157
<b>Operating Cash Disbursements</b>			
Personal Services	52,943	0	52,943
Employee Fringe Benefits	4,852	0	4,852
Contractual Services	174,099	0	174,099
Supplies and Materials	17,799	0	17,799
Other	3,050	0	3,050
Total Operating Cash Disbursements	252,743	0	252,743
Operating Income (Loss)	228,414	0	228,414
Non-Operating Receipts (Disbursements)			
Capital Outlay	(2,000)	0	(2,000)
Principal Retirement	(134,650)	0	(134,650)
Interest and Other Fiscal Charges	(34,916)	0	(34,916)
Other Financing Sources	0	26,052	26,052
Other Financing Uses	0	(26,501)	(26,501)
Total Non-Operating (Disbursements)	(171,566)	(449)	(172,015)
Income (Loss) before Capital Contributions, Special Item, Extraordinary Item, Transfers and Advances	56,848	(449)	56,399
Special Item	238	0	238
Net Change in Fund Cash Balances	57,086	(449)	56,637
Fund Cash Balances, January 1	108,209	1,159	109,368
Fund Cash Balances, December 31	\$165,295	\$710	\$166,005

See accompanying notes to the basic financial statements

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2019

#### **Note 1 – Reporting Entity**

The Village of Hamden (the Village), Vinton County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council directs the Village. The Village provides water and sewer utilities, park operations, fire services, and police services

#### Public Entity Risk Pool

The Village participates in the Ohio Plan Risk Management, Inc. (OPRM), a public entity risk pool. Note 7 to the financial statements provide additional information for this entity.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

#### Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

#### Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Fund:

Street Construction Maintenance and Repair The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

**Capital Project Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village had the following significant capital project fund:

**Sewer Construction Fund** This fund receives grant and loan proceeds to fund construction of a central sanitary sewer system in the incorporated area of Hamden including the construction of a wastewater treatment facility.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2019 (Continued)

#### **Note 2 – Summary of Significant Accounting Policies (Continued)**

# Fund Accounting (Continued)

**Enterprise Funds** These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

**Water Fund** The water fund accounts for the provision of water treatment and distribution to the residents and commercial users located within the Village. This fund receives charge for services from residents to cover water service charges.

**Sewer Fund** The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village. This fund receives charges for services from residents to cover sewer service costs.

**Trash Fund** The trash fund accounts for the provisions of sanitation/trash collection to the residents and commercial users located within the Village. This fund receives charges for services from residents to cover sanitation costs.

*Fiduciary Funds* Fiduciary funds include private purpose trust funds and custodial funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

Custodial funds are purely custodial in nature and are used to report fiduciary activity that is not required to be reported in a trust fund. The Village's custodial fund accounts for Mayor's Court.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03 (D) permit.

# **Budgetary Process**

The Ohio Revised Code requires that each fund (except certain custodial funds) be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2019 (Continued)

#### **Note 2 – Summary of Significant Accounting Policies (Continued)**

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Village did not encumber all commitments required by Ohio law. Management has included audit adjustments in the accompanying budgetary presentations for material items that should have been encumbered.

A summary of 2019 budgetary activity appears in Note 4.

### **Deposits and Investments**

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Village had one checking account and certificate of deposits, which are valued at cost.

#### Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2019 (Continued)

#### **Note 2 – Summary of Significant Accounting Policies (Continued)**

# Fund Balance (Continued)

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# Note 3 – Compliance

Contrary to Ohio law, budgetary expenditures exceeded appropriation authority in the Fire Levy fund by \$1,478 for the year ended December 31, 2019.

Contrary to Ohio law, appropriations exceeded estimated resources in the State Fire Marshall Fund, Police Levy Fund, Sewer Construction Capital Project Fund, and the Enterprise Debt Service Reserve Fund in the amount of \$990, \$5,620, \$41,593, and \$28,456 respectively, for the year ended December 31, 2019.

# Note 4 – Budgetary Activity

Budgetary activity for the year ending December 31, 2019 follows:

2019 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$97,187	\$131,585	\$34,398
Special Revenue	521,063	532,970	11,907
Capital Projects	0	0	0
Enterprise	503,228	481,395	(21,833)
Total	\$1,121,478	\$1,145,950	\$24,472

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2019 (Continued)

# **Note 4 – Budgetary Activity (Continued)**

2019 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$113,638	\$111,023	\$2,615
Special Revenue	546,934	530,537	16,397
Capital Projects	71,535	41,646	29,889
Enterprise	506,975	443,665	63,310
Total	\$1,239,082	\$1,126,871	\$112,211

### Note 5 – Deposits

The Village maintains a deposits pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2019
Demand deposits	\$272,061
Certificates of deposit	85,136
Total deposits	357,197

### **Deposits**

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

### Note 6 - Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Village.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2019 (Continued)

# Note 7 – Risk Management

The Village belongs to the Ohio Plan Risk Management, Inc. (OPRM) (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss. Effective November 1, 2017, the OPRM retained 47% of the premium and losses on the first \$250,000 casualty treaty and 30% of the first \$1,000,000 property treaty. The OPRM is also participated in a property primary excess of loss treaty. This treaty reimbursed the OPRM 30% for losses between \$200,000 and \$1,000,000. The reimbursement is based on the amount of loss between \$200,000 and \$1,000,000. Effective November 1, 2018, the OPRM the property retention remained unchanged, however, the Plan assumed 100% of the first \$250,000 casualty treaty. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. Effective November 1, 2019, the OPRM's property retention increased from 30% to 33%, while the casualty treaty remains unchanged and still assumes 100% of the first \$250,000 casualty treaty. OPRM had 776 members as of December 31, 2019.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and equity at December 31, 2019.

Assets \$ 15,920,504 Liabilities (11,329,011) Members' Equity \$ 4,591,493

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

#### Note 8 – Defined Benefit Pension Plan

#### Ohio Public Employees Retirement System

Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Village contributed an amount equaling 14 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2019.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2019 (Continued)

#### **Note 9 – Postemployment Benefits**

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the Member Directed Plan was 4.0 percent during calendar year 2019.

#### Note 10 – Debt

Debt outstanding at December 31, 2019, was as follows:

	Principal	Interest Rate
Ohio Water Development Authority Loan		
4535	\$2,098,999	1.5%
5199	\$356,095	0.0%
5853	\$64,729	2.0%
5907	\$103,335	1.0%
Ohio Public Works Commissin		
CO071	\$215,625	0.0%
CT61R	\$18,236	0.0%
Total	\$2,857,019	

The Ohio Water Development Authority (OWDA) loan 4535 relates to the construction of a water and sewer plant expansion project approved by the Ohio Environmental Protection Agency. The OWDA provided \$3,000,000 in loans to the Village for the project in 2006. The Village began repaying this loan in 2009 with semi-annual installments that will last 30 years.

The Ohio Water Development Authority (OWDA) loan 5199 relates to water system renovations, and included funding received from the Drinking Water Assistance Fund and the American Recovery and Reinvestment Act (ARRA). The project was approved in 2009 by the OWDA with a projected cost of \$2,506,424 with \$1,752,548 in principal forgiveness through ARRA. During the 2010 – 2011 audit period, the Village expended \$1,853,675 on the project and \$1,404,354 of the principal was forgiven through ARRA. The Village began repaying the loan in 2010 with semiannual installments that will last 30 years.

The Ohio Water Development Authority (OWDA) loan 5853 relates to the construction of a sludge belt press to be used in conjunction with the Village's water and sewer plant. The total loan amount approved was \$100,000 plus capitalized interest. The Village originally took out loan 5781 through OWDA for the sludge belt design in the amount of \$20,802. The loan was paid off with this loan. The Vinton County Commissioners contributed \$240,000 of Appalachian Regional Commission Grant money towards the construction of the Belt Press. The Village began repaying the loan in 2012 with the semi-annual installments that will last 30 years.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2019 (Continued)

#### Note 10 – Debt (Continued)

The Ohio Water Authority (OWDA) loan 5907 relates to the completion of the water renovation project. The total loan amount approved was \$223,000 plus capitalized interest. The Village began repaying the loan in 2012 with semi-annual installments that will last 30 years.

The Ohio Public Works Commission (OPWC) loan CO071 relates to the water and sewer maintenance and repair project the village received funding through OWDA. In 2009, the OPWC approve the loan for \$375,000 and a debt repayment grant for \$410,000. The Village began repaying the loan in 2011 with semiannual installments that will last 20 years.

The Ohio Public Works Commission (OPWC) loan CT61R relates to the storm sewer improvement project. In 2014, the OPWC approved a loan for \$22,798 and a grant for \$410,000. The Village will begin repaying the loan in 2017 with semi-annual installments that will last 15 years.

For all the loans associated with the water and sewer projects the water and sewer receipts collateralized the loans. The Village has agreed to set utility rates sufficient to cover debt service requirements.

The Village acquired a loan through the Department of Commerce – State Fire Marshall's Office for \$150,000 in June of 2006 to fund a portion of the cost of a new fire station. The Village received this money; however the Village entered an agreement wherein the Hamden Volunteer Fire Department will repay the loan principal and interest. The loan was satisfied with the last installment payment being paid in June 2016.

#### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending December 31:	OWDA Loan #4535	OWDA Loan #5199	OWDA Loan #5853	OWDA Loan #5907	OPWC Loan #CO071	OPWC Loan #CT61R
2020	\$62,275	\$8,685	\$1,826	\$2,622	\$18,750	\$1,520
2021	124,550	17,370	3,651	5,244	18,750	1,520
2022	124,550	17,370	3,651	5,244	18,750	1,520
2023	124,550	17,370	3,651	5,244	18,750	1,520
2024	124,550	17,370	3,651	5,244	18,750	1,520
2025-2029	622,751	86,852	18,257	26,222	93,750	7,600
2030-2034	622,751	86,852	18,257	26,222	28,125	3,036
2035-2039	622,751	86,852	18,257	26,222	0	0
2040-2042	0	17,374	9,130	13,110	0	0
Total	\$2,428,728	\$356,095	\$80,331	\$115,374	\$215,625	\$18,236

#### **Note 11– Subsequent Events**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Village. In addition, the impact on the Village's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be determined.

Vinton County Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2018

Cash Receipts	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Property and Other Local Taxes	\$27,781	\$36,855	\$0	\$64,636
Intergovernmental	43,648	128,238	0	171,886
Charges for Services	4,500	0	0	4,500
Fines, Licenses and Permits	12,299	0	0	12,299
Earnings on Investments	1,525	107	0	1,632
Miscellaneous	5,069	477	0	5,546
Total Cash Receipts	94,822	165,677	0	260,499
Cash Disbursements				
Current:				
Security of Persons and Property	40,123	53,011	0	93,134
Public Health Services	727	0	0	727
Leisure Time Activities	0	264	0	264
Transportation	0	36,409	0	36,409
General Government	69,716	1,147	0	70,863
Capital Outlay	0	89,558	14,188	103,746
Debt Service: Principal Retirement	0	1,520	0	1,520
Total Cash Disbursements	110,566	181,909	14,188	306,663
Excess of Receipts Over (Under) Disbursements	(15,744)	(16,232)	(14,188)	(46,164)
Other Financing Receipts (Disbursements)				
Transfers Out	(9,600)	0	0	(9,600)
Total Other Financing Receipts (Disbursements)	(9,600)	0	0	(9,600)
Net Change in Fund Cash Balances	(25,344)	(16,232)	(14,188)	(55,764)
Fund Cash Balances, January 1	91,347	88,484	85,776	265,607
Fund Cash Balances, December 31				
Restricted	0	72,252	71,588	143,840
Assigned	19,251	0	0	19,251
Unassigned (Deficit)	46,752	0	0	46,752
Fund Cash Balances, December 31	\$66,003	\$72,252	\$71,588	\$209,843

See accompanying notes to the basic financial statements

Vinton County Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Proprietary and Fiduciary Fund Types For the Year Ended December 31, 2018

	Proprietary Fund Type	Fiduciary Fund Type	Totals
Operating Cook Presents	Enterprise	Agency	(Memorandum Only)
Operating Cash Receipts	¢402.527	¢o	¢422.527
Charges for Services	\$423,537	\$0	\$423,537
Fines, Licenses and Permits	0	0	0
Earnings on Investments (trust funds only)	0	0	-
Miscellaneous	495	0	495
Total Operating Cash Receipts	424,032	0	424,032
Operating Cash Disbursements			
Personal Services	50,210	0	50,210
Employee Fringe Benefits	6,107	0	6,107
Contractual Services	184,845	0	184,845
Supplies and Materials	20,777	0	20,777
Other	10,932	0	10,932
Total Operating Cash Disbursements	272,871	0	272,871
Operating Income (Loss)	151,161	0	151,161
Non-Operating Receipts (Disbursements)			
Other Debt Proceeds	0	0	0
Principal Retirement	(133,198)	0	(133,198)
Interest and Other Fiscal Charges	(36,368)	0	(36,368)
Other Financing Sources	0	16,603	16,603
Other Financing Uses	0	(15,654)	(15,654)
Total Non-Operating Receipts (Disbursements)	(169,566)	949	(168,617)
Income (Loss) before Capital Contributions, Special Item, Extraordinary Item, Transfers and Advances	(18,405)	949	(17,456)
Special Item	179	0	179
Transfers In	9,600	0	9,600
Net Change in Fund Cash Balances	(8,626)	949	(7,677)
Fund Cash Balances, January 1	116,835	210	117,045
Fund Cash Balances, December 31	\$108,209	\$1,159	\$109,368

See accompanying notes to the basic financial statements

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 1 – Reporting Entity**

The Village of Hamden (the Village), Vinton County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council directs the Village. The Village provides water and sewer utilities, park operations, fire services, and police services

#### Public Entity Risk Pool

The Village participates in the Ohio Plan Risk Management, Inc. (OPRM), a public entity risk pool. Note 7 to the financial statements provide additional information for this entity.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

#### Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

#### Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

Street Construction Maintenance and Repair The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

**Police Levy** This fund receives levy money to fund the Hamden Police to provide protection services to the Village.

**Capital Project Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village had the following significant capital project fund:

Vinton County
Notes to the Financial Statements
For the Year Ended December 31, 2018
(Continued)

#### **Note 2 – Summary of Significant Accounting Policies (Continued)**

Fund Accounting (Continued)

Capital Project Funds (Continued)

**Sewer Construction Fund** This fund receives grant and loan proceeds to fund construction of a central sanitary sewer system in the incorporated area of Hamden including the construction of a wastewater treatment facility.

**Enterprise Funds** These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

**Water Fund** The water fund accounts for the provision of water treatment and distribution to the residents and commercial users located within the Village. This fund receives charge for services from residents to cover water service charges.

**Sewer Fund** The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village. This fund receives charges for services from residents to cover sewer service costs.

**Trash Fund** The trash fund accounts for the provisions of sanitation/trash collection to the residents and commercial users located within the Village. This fund receives charges for services from residents to cover sanitation costs.

*Fiduciary Funds* Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

Agency funds are purely custodial in nature and are used to report fiduciary activity that is not required to be reported in a trust fund. The Village's agency fund accounts for Mayor's Court.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03 (D) permit.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2018 (Continued)

#### **Note 2 – Summary of Significant Accounting Policies (Continued)**

#### **Budgetary Process**

The Ohio Revised Code requires that each fund (except certain custodial funds) be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Village did not encumber all commitments required by Ohio law. Management has included audit adjustments in the accompanying budgetary presentations for material items that should have been encumbered.

A summary of 2018 budgetary activity appears in Note 4.

#### **Deposits and Investments**

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Village had two checking accounts and certificate of deposits, which are valued at cost.

### Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Vinton County
Notes to the Financial Statements
For the Year Ended December 31, 2018
(Continued)

#### **Note 2 – Summary of Significant Accounting Policies (Continued)**

### Fund Balance (Continued)

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# Note 3 – Compliance

Contrary to Ohio law, budgetary expenditures exceeded appropriation authority in the Street Construction Maintenance and Repair Fund, State Fire Marshall Fund, Water Preventative Maintenance Fund, and the Sewer Preventative Maintenance Fund by \$10,317, \$3,079, \$3,800, and \$2,137, respectively, for the year ended December 31, 2018.

Vinton County
Notes to the Financial Statements
For the Year Ended December 31, 2018
(Continued)

# Note 4 – Budgetary Activity

Budgetary activity for the year ending December 31, 2018 follows:

2018 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$79,755	\$94,822	\$15,067
Special Revenue	156,877	165,667	8,790
Enterprise	427,892	433,811	5,919
Total	\$664,524	\$694,300	\$29,776

2018 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$138,588	\$120,166	\$18,422
Special Revenue	191,612	181,909	9,703
Capital Projects	85,766	14,188	71,578
Enterprise	518,175	442,437	75,738
Total	\$934,141	\$758,700	\$175,441

# **Note 5 – Deposits**

The Village maintains a deposits pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2018
Demand deposits	\$234,922
Certificates of deposit	84,289
Total deposits	319,211

#### **Deposits**

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2018 (Continued)

#### Note 6 – Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Village.

# Note 7 – Risk Management

The Village belongs to the Ohio Plan Risk Management, Inc. (OPRM) (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss. Effective November 1, 2016, the OPRM retained 50% of the premium and losses on the first \$250,000 casualty treaty and 30% of the first \$1,000,000 property treaty. Effective November 1, 2017, the OPRM retained 47% of the premium and losses on the first \$250,000 casualty treaty and 30% of the first \$1,000,000 property treaty. Effective November 1, 2018, the OPRM the property retention remained unchanged, however, the Plan assumed 100% of the first \$250,000 casualty treaty. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 774 members as of December 31, 2018.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and equity at December 31, 2018.

Assets \$15,065,412 Liabilities (10,734,623) Members' Equity \$4,330,789

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2018 (Continued)

#### Note 8 – Defined Benefit Pension Plan

#### Ohio Public Employees Retirement System

Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Village contributed an amount equaling 14 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2018.

#### **Note 9 – Postemployment Benefits**

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the Member Directed Plan was 4.0 percent during calendar year 2018.

Note 10 – Debt

Debt outstanding at December 31, 2018, was as follows:

	Principal	Interest Rate
Ohio Water Development Authority Loan	_	
4535	\$2,191,027	1.5%
5199	\$373,466	0.0%
5853	\$67,051	2.0%
5907	\$107,515	1.0%
Ohio Public Works Commissin		
CO071	\$234,375	0.0%
CT61R	\$19,755	0.0%
Total	\$2,993,189	

The Ohio Water Development Authority (OWDA) loan 4535 relates to the construction of a water and sewer plant expansion project approved by the Ohio Environmental Protection Agency. The OWDA provided \$3,000,000 in loans to the Village for the project in 2006. The Village began repaying this loan in 2009 with semi-annual installments that will last 30 years.

The Ohio Water Development Authority (OWDA) loan 5199 relates to water system renovations, and included funding received from the Drinking Water Assistance Fund and the American Recovery and Reinvestment Act (ARRA). The project was approved in 2009 by the OWDA with a projected cost of \$2,506,424 with \$1,752,548 in principal forgiveness through ARRA.

Vinton County Notes to the Financial Statements For the Year Ended December 31, 2018 (Continued)

#### **Note 10 – Debt (Continued)**

During the 2010 – 2011 audit period, the Village expended \$1,853,675 on the project and \$1,404,354 of the principal was forgiven through ARRA. The Village began repaying the loan in 2010 with semiannual installments that will last 30 years.

The Ohio Water Development Authority (OWDA) loan 5853 relates to the construction of a sludge belt press to be used in conjunction with the Village's water and sewer plant. The total loan amount approved was \$100,000 plus capitalized interest. The Village originally took out loan 5781 through OWDA for the sludge belt design in the amount of \$20,802. The loan was paid off with this loan. The Vinton County Commissioners contributed \$240,000 of Appalachian Regional Commission Grant money towards the construction of the Belt Press. The Village began repaying the loan in 2012 with the semi-annual installments that will last 30 years.

The Ohio Water Authority (OWDA) loan 5907 relates to the completion of the water renovation project. The total loan amount approved was \$223,000 plus capitalized interest. The Village began repaying the loan in 2012 with semi-annual installments that will last 30 years.

The Ohio Public Works Commission (OPWC) loan CO071 relates to the water and sewer maintenance and repair project the village received funding through OWDA. In 2009, the OPWC approve the loan for \$375,000 and a debt repayment grant for \$410,000. The Village began repaying the loan in 2011 with semiannual installments that will last 20 years.

The Ohio Public Works Commission (OPWC) loan CT61R relates to the storm sewer improvement project. In 2014, the OPWC approved a loan for \$22,798 and a grant for \$410,000. The Village will begin repaying the loan in 2017 with semi-annual installments that will last 15 years.

For all the loans associated with the water and sewer projects the water and sewer receipts collateralized the loans. The Village has agreed to set utility rates sufficient to cover debt service requirements.

The Village acquired a loan through the Department of Commerce – State Fire Marshall's Office for \$150,000 in June of 2006 to fund a portion of the cost of a new fire station. The Village received this money; however the Village entered an agreement wherein the Hamden Volunteer Fire Department will repay the loan principal and interest. The loan was satisfied with the last installment payment being paid in June 2016.

Vinton County
Notes to the Financial Statements
For the Year Ended December 31, 2018
(Continued)

# Note 10 – Debt (Continued)

# Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending	OWDA Loan	OWDA Loan	OWDA Loan	OWDA Loan	OPWC Loan	OPWC Loan
December 31:	#4535	#5199	#5853	#5907	#CO071	#CT61R
2019	\$62,275	\$8,685	\$1,826	\$2,622	\$18,750	\$1,520
2020	124,550	17,370	3,651	5,244	18,750	1,520
2021	124,550	17,370	3,651	5,244	18,750	1,520
2022	124,550	17,370	3,651	5,244	18,750	1,520
2023	124,550	17,370	3,651	5,244	18,750	1,520
2024-2028	622,751	86,852	18,257	26,222	93,750	7,600
2029-2033	622,751	86,852	18,257	26,222	46,875	4,555
2034-2038	622,751	86,852	18,257	26,222	0	0
2039-2042	62,275	34,745	12,782	18,354	0	0
Total	\$2,491,003	\$373,466	\$83,983	\$120,618	\$234,375	\$19,755

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Hamden Vinton County P.O. Box 355 Hamden, Ohio 45634

To the Village Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the Village of Hamden, Vinton County, Ohio (the Village), as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements and have issued our report thereon dated February 23, 2021 wherein we noted the Village followed financial reporting provisions Ohio Revised Code § 117.38 and Ohio Administrative Code § 117-2-03(D) permit. We also noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the Village.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings that we consider material weaknesses. We consider Findings 2019-005 and 2019-006 to be material weaknesses.

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Village of Hamden Vinton County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying Schedule of Findings as items 2019-001 through 2019-004.

#### Village's Response to Findings

The Village's responses to the findings identified in our audit are described in the accompanying Schedule of Findings. We did not subject the Village's responses to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

February 23, 2021

#### SCHEDULE OF FINDINGS DECEMBER 31, 2019 AND 2018

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2019-001**

#### Finding for Recovery/Noncompliance

**Article III Section V** of the Village policy manual approved on April 27, 2015 provides payment of accrued but unused sick leave will be made to each employee upon disability or service retirement under the Public Employees' Retirement System from active service with employment from the Village of Hamden, who have ten (10) or more years of service with the Village of Hamden. The amount of payment will be twenty-five (25) percent of accrued but unused sick leave up to a maximum payment for thirty (30) days.

**Article V Section I** of the Village policy manual provides an employee with six to ten (6-10) years of service shall have earned and is entitled to eighty (80) hours (2 weeks) of vacation leave with full pay. With permission of Council, employees may accumulate vacation from year to year up to a maximum of three years. Further, Article V Section IV provides upon separation from service, an employee shall be entitled to compensation at his current rate of pay for all accrued and unused vacation to his/her credit at the time of separation.

The Village made a severance payout to Kenny Sheets on January 24, 2019 in the gross amount of \$8,812.05 with net amount of \$6,721.34 for his accumulated vacation balance. No formal approval of Mr. Sheets leaving employment with the Village was included in the minute record. Further inquiry with Fiscal Officer at the time stated Mr. Sheets quit his position with the Village and therefore was not eligible to receive a payout for any of his sick leave as the policy states "an employee must have 10 years of service and either disability or retirement under OPERS to receive payout". Mr. Sheets did not have disability or retirement through OPERS and did not have 10 years of service with the Village as his starting date was October 21, 2010.

At the time of the severance payout, Mr. Sheets had a vacation leave balance of 677.85 hours. However, per the policy, Mr. Sheets was only allowed to have a maximum of 240 vacation leave hours based on the number of years of service. Mr. Sheets' hourly rate was \$13/hr at 240 vacation hours would be a gross payout of \$3,120. This resulted in an overpayment of 437.85 hours at his rate of pay of \$13/hour or \$5,692.

In accordance with the forgoing facts, and pursuant to Ohio Rev. Code § 117.28, a finding for recovery is hereby issued for public monies illegally expended against former employee Kenny Sheets in the amount of \$5,692 and in favor of the Village of Hamden Water Operating Fund in the amount of \$5,692.

Also, in accordance with the foregoing facts, and pursuant to Ohio Rev. Code § 117.28, a finding for recovery is hereby issued for public monies illegally expended against former Village Fiscal Officer, Vicki Patton, and her bonding company, Ohio Plan Risk Management, Inc., jointly and severally, in the amount of \$5,692, and in favor of the Village of Hamden Water Operating Fund in the amount of \$5,692. Further, a Finding for Recovery is hereby issued for public monies illegally expended against former Village Mayor Michael Woodruff in the amount of \$5,692, and his bonding company, Ohio Plan Risk Management, Inc. and in favor of the Village of Hamden's Water Operating Fund in the amount of \$5,692.

Officials' Response: The Village will be rewriting the Leave Policy, which will be dated and signed by the Mayor, and all old policies will be rescinded and all full and part time employees will be given a copy. The original will be maintained at the Village Hall. The policy will include a rescinded date and reviewed by the Village Council every two (2) years.

### SCHEDULE OF FINDINGS DECEMBER 31, 2019 AND 2018 (Continued)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2019-002**

### **Noncompliance**

**Ohio Rev. Code § 5705.39** provides that total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure there-from, as certified by the county budget commission.

No appropriation measure shall become effective until the county auditor files a certificate that the total appropriations from each fund, taken together with all other outstanding appropriations, do not exceed such official estimate or amended official estimate.

For purposes of this section of the Ohio Revised Code, estimated revenue is commonly referred to as "estimated resources" because it includes unencumbered fund balances.

At December 31, 2019 the Village's appropriations exceeded the amount certified as available by the budget commission as follows:

	Estimated		
Fund	Resources	Appropriations	Variance
State Fire Marshall Fund	\$571	\$1,561	(\$990)
Police Levy Fund	46,330	51,950	(5,620)
Sewer Construction Capital Project Fund	29,942	71,535	(41,593)
Enterprise Debt Service Reserve	161,544	190,000	(28,456)

Failure to limit appropriations to the amount certified by the budget commission due to deficiencies in the Village's compliance monitoring policies and procedures could result in overspending and negative cash fund balances.

The Village should draft, approve, and implement procedures to compare appropriations to estimated resources and, if adequate resources are available for additional appropriations, the Village should submit an amended certificate of estimated resources to the budget commission for certification. If the resources are not available to cover the appropriations, an amendment to the appropriation resolution should be passed by the Village Council to reduce the appropriations.

**Officials' Response:** Amended certificates are being completed now and filed with the County Auditor and records are being maintained in the Fiscal Office within the Village Hall.

#### **FINDING NUMBER 2019-003**

# Noncompliance

Ohio Rev. Code § 5705.41(B) prohibits a subdivision or taxing authority unit from making any expenditure of money unless it has been appropriated in accordance with the Ohio Revised Code.

Due to inadequate policies and procedures in approving and reviewing budget versus actual information, the Village had expenditures in excess of appropriations as follows:

December 31, 2019	Authority	Expenditures	Variance
Fire Levy Fund	\$10,150	\$11,628	(\$1,478)

### SCHEDULE OF FINDINGS DECEMBER 31, 2019 AND 2018 (Continued)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2019-003**

#### Noncompliance - Ohio Rev. Code § 5705.41(B) (Continued)

December 31, 2018	Authority	Expenditures	Variance
Street Construction Maintenance and Repair Fund	\$85,999	\$96,316	(\$10,317)
State Fire Marshall Fund	1,561	4,640	(3,079)
Water Preventative Maintenance Fund	4,000	7,800	(3,800)
Sewer Preventative Maintenance Fund	10,000	12,137	(2,137)

Failure to have adequate appropriations in place at the time expenditures are made could cause expenditures to exceed available resources, further resulting in deficit spending practices.

The Village Council should closely monitor expenditures and appropriations and make the necessary appropriation amendments, if possible, to reduce the likelihood of expenditures exceeding appropriations. Additionally, the Fiscal Officer should deny payment requests exceeding appropriations when appropriations are inadequate to cover the expenditures.

**Officials' Response:** Amended certificates are being completed now and filed with the County Auditor and records are being maintained in the Fiscal Office within the Village Hall.

#### **FINDING NUMBER 2019-004**

### **Noncompliance**

Ohio Rev. Code § 5705.41(D)(1) provides that no orders or contracts involving the expenditure of money are to be made unless there is attached thereto a certificate of the fiscal officer certifying that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. Every such contract made without such a certificate shall be void and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement stated above that treasurer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Rev. Code.

• "Then and Now" certificate – If the chief fiscal officer can certify both at the time the contract or order was made ("then"), and at the time the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collections, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Village Council can authorize the drawing of a warrant for the payment of the amount due. The Village Council has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.

Amounts less than \$100 in counties and less than \$3,000 in all other subdivisions may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the Village.

### SCHEDULE OF FINDINGS DECEMBER 31, 2019 AND 2018 (Continued)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2019-004 (Continued)**

#### Noncompliance - Ohio Rev. Code § 5705.41(D)(1) (Continued)

- Blanket Certificate The auditor or fiscal officer may prepare "blanket" certificates for a certain sum of money, not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority, against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- Super Blanket Certificate The Village Council may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel oil, gasoline, food items, roadway materials, utilities, and any other specific recurring and reasonably predictable operating expense. This certification may, but need not, be limited to a specific vendor. This certification is not to extend beyond the current fiscal year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

Due to deficiencies in internal controls, 100% of the transactions tested at year-end were not certified by the Fiscal Officer at the time the commitment was incurred, and there was no evidence the Village followed the aforementioned exceptions. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balances. In addition, Village Council did not establish a maximum amount for blanket certificates.

Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to help ensure purchase commitments receive prior approval.

To improve controls over disbursements and to help reduce the possibility of the Village's funds exceeding budgetary spending limitations, the Fiscal Officer should certify the funds are or will be available prior to obligation by the Village. When prior certification is not possible, "then and now" certification should be used. In addition, Village Council should establish by ordinance or resolution, a maximum amount for any blanket certificates used by the Village.

Officials' Response: Will be corrected with all future purchase orders for the Village.

#### **FINDING NUMBER 2019-005**

#### **Material Weakness**

In our audit engagement letter, as required by AU-C § 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C § 210 paragraphs .A14 & .A16.

### SCHEDULE OF FINDINGS DECEMBER 31, 2019 AND 2018 (Continued)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2019-005 (Continued)**

#### **Material Weakness (Continued)**

Sound accounting practices require accurately posting estimated receipts and appropriations to the ledgers to provide information for budget versus actual comparison and to allow the Council to make informed decisions regarding budgetary matters.

The Appropriation resolution and subsequent amendments establish the legal spending authority of the Village and the appropriation ledger provides the process by which the Village controls spending, it is therefore necessary the amounts appropriated by the Council are precisely stated and accurately posted to the appropriation ledger.

The original certificate and amendments establish the amounts available for expenditures for the Village and the receipts ledger provides the process by which the Village controls what is available, it is therefore necessary the amounts estimated by the County Budget Commission are posted accurately to the receipts ledger.

At December 31, 2019, estimated receipts as approved by the Budget Commission did not agree to the Village's accounting system. The variances and funds are as follows:

	Approved	<b>UAN System</b>	Variance
General Fund	\$97,187	\$87,374	\$9,813
Street Construction Maintenance and Repair Fund	452,823	445,475	7,348
State Highway Fund	3,288	2,720	568
Parks and Recreation Fund	13,275	12,375	900
State Fire Marshall Fund	0	450	(450)
Water Operating Fund	181,457	178,160	3,297
Water Operating Preventative Maintenance Fund	6,185	2,000	4,185
Sewer Operating Fund	110,985	101,700	9,285
Sewer Operating Preventative Maintenance Fund	9,635	3,900	5,735
Trash Fund	49,957	47,262	2,695
Enterprise Debt Service Reserve Fund	140,710	150,000	(9,290)

### SCHEDULE OF FINDINGS DECEMBER 31, 2019 AND 2018 (Continued)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2019-005 (Continued)**

#### **Material Weakness (Continued)**

At December 31, 2019, appropriations as approved by the Village Council did not agree to the Village's accounting system. The variances are as follows:

	Approved	UAN System	Variance
General Fund	\$113,638	\$134,953	(\$21,315)
Street Construction Maintenance and Repair Fund	451,700	457,050	(5,350)
State Highway Fund	7,510	4,650	2,860
Parks and Recreation Fund	13,361	13,050	311
State Fire Marshall Fund	1,561	450	1,111
Fire Levy Fund	10,150	12,200	(2,050)
Police Levy Fund	51,950	45,644	6,306
Water Operating Fund	139,400	145,044	(5,644)
Sewer Operating Fund	114,195	98,999	15,196
Sewer Preventative Maintenance Fund	6,000	2,500	3,500
Trash Fund	50,380	47,001	3,379
Guaranty Utility Deposit Fund	3,000	5,000	(2,000)

At December 31, 2018, appropriations as approved by the Village Council did not agree to the Village's accounting system. The variances are as follows:

Fund	Approved	<b>UAN System</b>	Variance
General Fund	\$138,588	\$163,309	(\$24,721)
Street Construction Maintenance and Repair Fund	85,999	98,099	(12,100)
State Fire Marshall Fund	1,561	4,761	(3,200)
Police Levy Fund	51,960	55,860	(3,900)
Water Preventative Maintenance Fund	4,000	9,800	(5,800)
Sewer Preventative Maintenance Fund	10,000	12,500	(2,500)

Estimated receipts included in the notes to the financial statements for 2018 were understated for Special Revenue and Enterprise Funds by \$81,319 and \$135,627, respectively. In addition, the appropriations included in the notes to the financial statements were overstated for the General Fund by \$24,721 and understated for the Special Revenue and Enterprise Funds by \$58,919 and \$186,700, respectively.

Further, estimated receipts included in the notes to the financial statements for 2019 were understated for the General Fund, Special Revenue, and Enterprise Funds by \$9,813, \$438,577, and \$166,206, respectively. In addition, the appropriations included in the notes to the financial statements were overstated for the General Fund by \$21,315 and understated in the Special Revenue and Enterprise Funds by \$433,464 and \$204,431, respectively.

The Village did not have procedures in place to accurately post authorized budgetary measures to the accounting system. The appropriations (and/or amendments thereof) approved by Council were not properly posted to the accounting system. Additionally, the approved Certificate of Estimated Resources (and/or amendments thereof) was not properly posted to the accounting system.

### SCHEDULE OF FINDINGS DECEMBER 31, 2019 AND 2018 (Continued)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### FINDING NUMBER 2019-005 (Continued)

#### **Material Weakness (Continued)**

Failure to accurately post the appropriations and estimated resources to the ledgers could result in overspending and negative cash balances. In addition, this could and did lead to inaccurate reporting of the budgetary information in the notes to the financial statements.

To effectively control the budgetary cycle and to maintain accountability over receipts and expenditures, the Village should post to the ledgers, on a timely basis, estimated resources as certified by the budget commission and appropriations approved by the Council. The Village should then monitor budget versus actual reports to help ensure amended certificates of resources and appropriations have been properly posted to the ledgers.

**Officials' Response:** Appropriation supplements are being entered timely and efficiently into UAN at the time of receipt. This report is presented to Village Council for approval at teach monthly Council meeting.

#### **FINDING NUMBER 2019-006**

#### **Material Weakness**

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

The financial statements had the following errors that required audit adjustments or reclassifications:

#### In 2018:

- General Fund intergovernmental receipts of \$7,475 were incorrectly posted as taxes receipts;
- General Fund fines, licenses, and permit receipts were overstated \$3,789;
- General Fund general government disbursements were overstated \$3,529;
- Statement No. 54 of the Governmental Accounting Standards Board (GASB) defines the reporting
  of fund balances on the financial statements and was codified as follows: GASB Cod. 1800.176
  requires reporting amounts as assigned when subsequent appropriations exceed estimated
  receipts. The Village incorrectly reported the assigned portion of the General Fund's cash fund
  balance as unassigned, in the amount of \$19,251;
- Street Construction, Maintenance, and Repair Fund intergovernmental receipts of \$6,740 were incorrectly posted as taxes receipts;
- Street Construction, Maintenance, and Repair Fund intergovernmental receipts and capital outlay disbursements of \$50,674 were unrecorded:
- State Highway Fund intergovernmental receipts of \$547 were incorrectly posted as taxes receipts;
- Park Recreation Fund intergovernmental receipts and capital outlay disbursements of \$27,445 were unrecorded:
- Fire Levy Fund tax receipts of \$2,130 were incorrectly posted as intergovernmental receipts;

# SCHEDULE OF FINDINGS DECEMBER 31, 2019 AND 2018 (Continued)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2019-006 (Continued)**

#### **Material Weakness (Continued)**

- Fire Levy Fund intergovernmental receipts of \$696 were incorrectly posted as taxes receipts;
- Fire Levy Fund intergovernmental receipts of \$780 were incorrectly recorded in the General Fund as taxes receipts;
- Police Levy Fund intergovernmental receipts of \$4,374 were incorrectly recorded in the General Fund as taxes receipts;
- Police Levy Fund tax receipts of \$10,433 were incorrectly posted as intergovernmental receipts;
- Police Levy Fund intergovernmental receipts of \$3,902 were incorrectly posted as taxes receipts;
- Water Operating Fund charge for service receipts of \$4,302 were incorrectly posted as other debt proceed receipts;
- Mayor's Court Agency Fund other financing sources of \$9,713 and other financing uses of \$9,629 were unrecorded; and
- Mayor's Court Agency Fund other financing sources of \$6,890 and other financing uses of \$1,610 were incorrectly posted as fines, licenses, and permits and other disbursements, respectively.

#### In 2019:

- General Fund intergovernmental receipts of \$7,587 were incorrectly posted as taxes receipts;
- General Fund special assessments receipts of \$6,421 were incorrectly posted as miscellaneous receipts;
- Statement No. 54 of the Governmental Accounting Standards Board (GASB) defines the reporting
  of fund balances on the financial statements and was codified as follows: GASB Cod. 1800.176
  requires reporting amounts as assigned when subsequent appropriations exceed estimated
  receipts. The Village incorrectly reported the assigned portion of the General Fund's cash fund
  balance as unassigned, in the amount of \$43,220;
- Street Construction, Maintenance, and Repair Fund intergovernmental receipts of \$10,420 were incorrectly posted as taxes receipts;
- State Highway Fund intergovernmental receipts of \$536 were incorrectly posted as taxes receipts;
- Fire Levy Fund intergovernmental receipts of \$1,444 were incorrectly posted as taxes receipts;
- Police Levy Fund intergovernmental receipts of \$8,095 were incorrectly posted as taxes receipts;
- Street Construction, Maintenance, and Repair Fund intergovernmental receipts and capital outlay disbursements of \$417,900 were unrecorded;
- Park Recreation Fund intergovernmental receipts and capital outlay disbursements of \$12,375 were unrecorded:
- Water Operating Fund charge for service receipts of \$29,723 were incorrectly posted as other debt proceed receipts; and
- Mayor's Court Agency Fund other financing sources of \$26,052 and other financing uses of \$26,434 were incorrectly posted as fines, licenses, and permits and other disbursements, respectively.

The audited financial statements and the Village's UAN accounting system have been adjusted for the issues noted above.

### SCHEDULE OF FINDINGS DECEMBER 31, 2019 AND 2018 (Continued)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

### **FINDING NUMBER 2019-006 (Continued)**

#### **Material Weakness (Continued)**

The Fiscal Officer should review the Village Officer's Handbook for guidance to ensure financial statements are complete and accurate. The Fiscal Officer should also review Auditor of State Bulletin 2020-008 for Auditor of State (AOS) regulatory cash basis financial reporting framework - fund balance classification reporting revisions.

**Officials' Response:** Corrected and in future, items will be posted to the correct account. If unsure of the appropriate, will seek the advice from the Village Council and/or past Fiscal Officer.



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# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2019 AND 2018

Finding Number	Finding Summary	Status	Additional Information
2017-001	Ohio Rev. Code § 9.39 – Mayor's Court money collected but unaccounted for.	Corrected.	
2017-002	Ohio Rev. Code § 5705.39 – Appropriations exceeded estimated resources.	Not Corrected.	Amended certificate are completed and maintained at the Village Hall in the Fiscal Officer office.
2017-003	Ohio Rev. Code § 5705.41(B) – Disbursements exceeded Appropriations.	Not Corrected.	Amended certificate are completed and maintained at the Village Hall in the Fiscal Officer office.
2017-004	Ohio Rev. Code § 5705.41(D) – Purchases not encumbered prior to commitment.	Not Corrected.	Corrected and future PO are entered as Then and Now.
2017-005	Material Weakness for approved budgetary amounts not agreeing to the UAN accounting system.	Not Corrected.	Appropriation Supplements are being entered into UAN and taken to council for approval.
2017-006	Material Weakness – Material errors in financial statements requiring audit adjustments or reclassifications	Not Corrected.	Corrected all items are being posted to the correct account.



### **VILLAGE OF HAMDEN**

#### **VINTON COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/9/2021