VILLAGE OF PEEBLES, OHIO ADAMS COUNTY

REGULAR AUDIT FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018



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Village Council Village of Peebles 101 N. Miami Ave Peebles, OH 45002

We have reviewed the *Independent Auditor's Report* of the Village of Peebles, Adams County, prepared by Bastin & Company, LLC, for the audit period January 1, 2018 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Peebles is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

April 08, 2021



VILLAGE OF PEEBLES, OHIO ADAMS COUNTY

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Bastin & Company, LLC

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

Village of Peebles Adams County 101 North Miami Avenue Peebles, Ohio 45002

To the Village Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the Village of Peebles, Adams County, Ohio (the Village), as of and for the years ended December 31, 2019 and 2018.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2019 and 2018, and the respective changes in financial position or cash flows thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of the Village of Peebles, Adams County as of December 31, 2019 and 2018, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

Emphasis of Matter

As discussed in Note 11 to the 2019 financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Village. We did not modify our opinion regarding this matter.

Other Reporting Required by Government Auditing Standards

Bastin & Company, L&C

In accordance with *Government Auditing Standards*, we have also issued our report dated February 19, 2021, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

Cincinnati, Ohio February 19, 2021

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Adams County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2019

	Genera	ıl	Special Revenue	(Me	Totals emorandum Only)
Cash Receipts					
Property and Other Local Taxes	\$ 165,		\$ 85,640	\$	251,070
Intergovernmental	50,	606	107,880		158,486
Charges for Services		-	54,226		54,226
Fines, Licenses and Permits	52,	010	-		52,010
Earnings on Investments		155	115		270
Miscellaneous	10,:	587	 6,258		16,845
Total Cash Receipts	278,	788_	 254,119		532,907
Cash Disbursements					
Current:					
Security of Persons and Property	125,2	272	189,993		315,265
Leisure Time Activities		-	5,447		5,447
Transportation		-	51,999		51,999
General Government	187,	488	2,000		189,488
Debt Service:					
Principal Retirement		-	38,898		38,898
Interest and Fiscal Charges			 1,498		1,498
Total Cash Disbursements	312,	760	289,835		602,595
Excess of Receipts Over (Under) Disbursements	(33,	972)	(35,716)		(69,688)
Other Financing Receipts (Disbursements)					
Loans Issued		-	34,880		34,880
Sale of Capital Assets	4,	613	 3,359		7,972
Total Other Financing Receipts (Disbursements)	4,0	613	 38,239		42,852
Net Change in Fund Cash Balances	(29,	359)	2,523		(26,836)
Fund Cash Balances, January 1	129,	713	 219,975		349,688
Fund Cash Balances, December 31					
Restricted		-	222,498		222,498
Assigned	100,	354	 		100,354
Fund Cash Balances, December 31	\$ 100,	354	\$ 222,498	\$	322,852

See accompanying notes to the basic financial statements

Adams County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Proprietary and Fiduciary Fund Types For the Year Ended December 31, 2019

	Proprietary Fund Types	Fiduciary Fund Types	Totals
	Enterprise	Agency	(Memorandum Only)
Operating Cash Receipts	Enterprise	<u> </u>	<u></u>
Charges for Services	\$ 805,465	\$ -	\$ 805,465
Miscellaneous	7,621		7,621
Total Operating Cash Receipts	813,086		813,086
Operating Cash Disbursements			
Personal Services	210,398	-	210,398
Employee Fringe Benefits	73,100	-	73,100
Contractual Services	405,624	-	405,624
Supplies and Materials	17,856	-	17,856
Other	4,110		4,110
Total Operating Cash Disbursements	711,088		711,088
Operating Income (Loss)	101,998		101,998
Non-Operating Receipts (Disbursements)			
Principal Retirement	(82,225)	-	(82,225)
Interest and Other Fiscal Charges	(30,556)	-	(30,556)
Sale of Fixed Assets	4,806	-	4,806
Other Financing Sources	-	43,370	43,370
Other Financing Uses		(43,370)	(43,370)
Total Non-Operating Receipts (Disbursements)	(107,975)		(107,975)
Income (Loss) before Transfers	(5,977)	-	(5,977)
Transfers-In	4,500	_	4,500
Transfers-Out	(4,500)		(4,500)
Net Change in Fund Cash Balances	(5,977)	-	(5,977)
Fund Cash Balances, January 1	310,754	836	311,590
Fund Cash Balances, December 31	\$ 304,777	\$ 836	\$ 305,613

See accompanying notes to the basic financial statements

Adams County Notes to the Financial Statements For the Year Ended December 31, 2019

Note 1 – Reporting Entity

The Village of Peebles (the Village), Adams County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council directs the Village. The Village provides water and sewer utilities, and police and fire services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

Street Construction Maintenance and Repair The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

Police Levy Fund The police levy fund receives tax money for the operation of the police department.

Fire Levy Fund The fire levy fund receives tax money and revenues from contracts with other political subdivisions to provide fire protection services.

Enterprise Funds These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

Water Fund The water fund accounts for the provision of water treatment and distribution to the residents and commercial users located within the Village.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2019

Sewer Fund The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

Fiduciary Funds Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

Agency funds are purely custodial in nature and are used to report fiduciary activity that is not required to be reported in a trust fund. The Village's agency fund accounts for the financial activity of the Village Mayor's Court.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2019 budgetary activity appears in Note 3.

Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2019

Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Restricted Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the General Fund report all fund balances as assigned unless they are restricted or committed. In the General Fund, assigned amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

Unassigned Unassigned fund balance is the residual classification for the General Fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2019

Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2019 follows:

2019 Budgeted vs. Actual Receipts

	Budgeted			Actual			
Fund Type	Receipts		Receipts		Variance		
General	\$	238,324	\$	283,401	\$	45,077	
Special Revenue		254,880		292,358		37,478	
Enterprise		701,600		822,392		120,792	
Total	\$	1,194,804	\$	1,398,151	\$	203,347	

2019 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		F	Budgetary			
Fund Type	Authority		Ex	penditures	Variance		
General	\$	368,036	\$	312,760	\$	55,276	
Special Revenue		451,190		289,835		161,355	
Enterprise		952,673		828,542		124,131	
Total	\$	1,771,899	\$	1,431,137	\$	340,762	

Note 4 – Deposits and Investments

The Village maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31, 2019 was as follows:

Demand deposits \$628,465

Deposits

Deposits are insured by the Federal Depository Insurance Corporation, or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Note 5 – Taxes

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2019

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

Note 6 – Risk Management

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles; and
- Errors and omissions.

Note 7 – Defined Benefit Pension Plans

Ohio Public Employees Retirement System

Some Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Village contributed an amount equaling 14 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2019.

Ohio Police and Fire Retirement System

Some Village's certified Fire Fighters and full-time Police Officers belong to the Ohio Police and Fire Pension Fund (OP&F). OP&F is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OP&F participants contributed 12.25 percent of their wages. The Village contributed to OP&F an amount equal to 19.5 percent of full-time police members' wages and 24 percent of full-time fire fighters' wages. The Village has paid all contributions required through December 31, 2019.

Note 8 – Postemployment Benefits

Both OPERS and OP&F offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the Member Directed Plan was 4.0 percent during calendar year 2019. OP&F contributes 0.5 percent to fund these benefits.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2019

Note 9 – Debt

Debt outstanding at December 31, 2019 was as follows:

	Interest
Principal	Rate
\$183,977	2.00%
24,217	2.00%
101,535	1.50%
8,750	0.00%
20,475	0.00%
433,700	5.00%
34,880	4.00%
242	2.79%
5,796	0.00%
19,098	3.25%
\$832,670	
	\$183,977 24,217 101,535 8,750 20,475 433,700 34,880 242 5,796 19,098

The Village was awarded Ohio Water Development Authority Loan #6721 in the amount of \$211,008. Proceeds from the loan were used to finance a waterline replacement. The Village is making semi-annual payments of \$4,694 with the final payment due July 1, 2044.

The Village was awarded Ohio Water Development Authority Loan #3922 in the amount of \$55,102. Proceeds from the loan were used to finance improvements to the Nixon Avenue water lines. The Village is making semi-annual payments of \$1,406 with the final payment due January 1, 2029.

The Village was awarded Ohio Water Development Authority Loan #5084 in the amount of \$136,196. Proceeds from the loan were used to finance improvements to the waste water treatment plant. The Village is making semi-annual payments of \$2,827 with the final payment due July 1, 2040.

The Village was awarded Ohio Public Works Commission Loan #C019C in the amount of \$50,000. Proceeds from the loan were used to finance water collection system improvements. The Village is making semi-annual payments of \$1,250 with the final payment due January 1, 2023.

The Village was awarded Ohio Public Works Commission Loan #CT40L in the amount of \$39,000. Proceeds from the loan were used to finance wastewater treatment plant improvements. The Village is making semi-annual payments of \$975 with the final payment due January 1, 2030.

The Village issued USDA Mortgage Revenue Bonds to expand water lines and to build a new wastewater treatment plant. The original bonds were for \$1,050,000. Annual payments vary according to the repayment schedule.

During 2019, the Village issued Real Estate Acquisition and Improvement Refunding Bonds in the amount of \$34,880 to refinance the remaining balance and interest on a 2014 Real Estate Acquisition and Improvement Refunding Bond issue. Proceeds from the original bonds issued in 2006 issue were used for the acquisition and improvement of real estate. Semi-annual payments on the 2019 issue vary according to the repayment schedule.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2019

The Village financed \$18,984 for the purchase of a Dodge truck through First State Bank in August of 2014. The sixty-six monthly payments of \$311 including interest at 2.79% are due on the fourteenth of each month.

The Village financed \$8,694 for the purchase of a mower through Exmark. The Village is to make 42 monthly payments of \$207 beginning November 2018.

The Village financed \$27,283 for the purchase of a Dodge truck through First State Bank. The Village is to make 10 semi-annual payments of \$2,728 plus interest at 3.25% beginning in November 2018.

Amortization of the above debt, including interest, is scheduled as follows:

				OWPC	OPWC	USDA
Year ending	OWDA	OWDA	OWDA	Loan	Loan	Revenue
December 31:	Loan #6721	Loan #3922	Loan #5084	#C019C	CT40L	Bonds
2020	\$ 9,388	\$ 2,812	\$ 5,654	\$ 1,250	\$ 975	\$ 62,085
2021	9,388	2,812	5,654	2,500	1,950	62,065
2022	9,388	2,812	5,654	2,500	1,950	62,145
2023	9,388	2,812	5,654	2,500	1,950	62,015
2024	9,388	2,812	5,654	-	1,950	62,080
2025-2029	46,938	12,652	28,272	_	9,750	221,450
2030-2034	46,938	-	28,272	-	1,950	17,640
2035-2039	46,938	-	28,272	-	-	-
2040-2044	46,938		5,654			
Total	\$ 234,692	\$ 26,712	\$ 118,740	\$ 8,750	\$ 20,475	\$ 549,480

Year ending December 31:	Re	al Estate efunding Bonds	Bank T	t State Dodge ruck	E	xmark	Bar Tru	rst State nk Dodge nck Loan 16203	Total
2020	\$	7,762	\$	243	\$	2,484	\$	6,034	\$ 98,687
2021		8,178		-		2,484		5,856	100,887
2022		7,894		-		828		5,678	98,849
2023		7,609		-		-		2,773	94,701
2024		7,325		-		-		-	89,209
2025-2029		-		-		-		-	319,062
2030-2034		-		-		-		-	94,800
2035-2039		-		-		-		-	75,210
2040-2044		-		-		-		-	52,592
Total	\$	38,768	\$	243	\$	5,796	\$	20,341	\$ 1,023,997

Adams County
Notes to the Financial Statements
For the Year Ended December 31, 2019

Note 10 – Contingent Liabilities

Amounts grantor agencies pay to the Village are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Note 11 – Subsequent Events

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Village. The impact on the Village's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

Adams County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2018

		General		Special Revenue	(Me	Totals emorandum Only)
Cash Receipts	Ф	1.40.670	¢.	04.240	Ф	222.010
Property and Other Local Taxes	\$	148,670	\$	84,348	\$	233,018
Intergovernmental		42,549		90,647		133,196
Charges for Services Fines, Licenses and Permits		38,570		46,000		46,000
Earnings on Investments		196		105		38,570 301
Miscellaneous				18,650		24,648
Wiscenaneous		5,998		10,030		24,046
Total Cash Receipts		235,983		239,750		475,733
Cash Disbursements						
Current:						
Security of Persons and Property		121,346		151,230		272,576
Leisure Time Activities		-		3,942		3,942
Transportation		-		89,110		89,110
General Government		178,907		1,525		180,432
Capital Outlay		-		27,283		27,283
Debt Service:						
Principal Retirement		-		8,192		8,192
Interest and Fiscal Charges				1,851		1,851
Total Cash Disbursements		300,253		283,133		583,386
Excess of Receipts Over (Under) Disbursements		(64,270)		(43,383)		(107,653)
Other Financing Receipts (Disbursements)						
Loans Issued		-		27,283		27,283
Sale of Capital Assets		3,500				3,500
Total Other Financing Receipts (Disbursements)		3,500		27,283		30,783
Net Change in Fund Cash Balances		(60,770)		(16,100)		(76,870)
Fund Cash Balances, January 1		190,483		236,075		426,558
Fund Cash Balances, December 31						
Restricted		-		219,975		219,975
Assigned		129,713				129,713
Fund Cash Balances, December 31	\$	129,713	\$	219,975	\$	349,688

See accompanying notes to the basic financial statements

Adams County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Proprietary and Fiduciary Fund Types For the Year Ended December 31, 2018

	Proprietary Fund Types	Fiduciary Fund Types	Totals (Memorandum	
	Enterprise	Agency	Only)	
Operating Cash Receipts				
Charges for Services	\$ 801,810	\$ -	\$ 801,810	
Miscellaneous	13,737		13,737	
Total Operating Cash Receipts	815,547		815,547	
Operating Cash Disbursements				
Personal Services	217,658	-	217,658	
Employee Fringe Benefits	77,558	-	77,558	
Contractual Services	416,027	-	416,027	
Other	4,820		4,820	
Total Operating Cash Disbursements	716,063		716,063	
Operating Income (Loss)	99,484		99,484	
Non-Operating Receipts (Disbursements)				
Loans Issued	9,273	-	9,273	
Capital Outlay	(9,273)	-	(9,273)	
Principal Retirement	(111,030)	-	(111,030)	
Interest and Other Fiscal Charges	(32,705)	-	(32,705)	
Other Financing Sources	-	30,260	30,260	
Other Financing Uses		(30,600)	(30,600)	
Total Non-Operating Receipts (Disbursements)	(143,735)	(340)	(144,075)	
Income (Loss) before Transfers	(44,251)	(340)	(44,591)	
Transfers-In	38,155	-	38,155	
Transfers-Out	(38,155)		(38,155)	
Net Change in Fund Cash Balances	(44,251)	(340)	(44,591)	
Fund Cash Balances, January 1	355,005	1,176	356,181	
Fund Cash Balances, December 31	\$ 310,754	\$ 836	\$ 311,590	

See accompanying notes to the basic financial statements

Adams County Notes to the Financial Statements For the Year Ended December 31, 2018

Note 1 – Reporting Entity

The Village of Peebles (the Village), Adams County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council directs the Village. The Village provides water and sewer utilities, and police and fire services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

Note 2 – Summary of Significant Accounting Policies

Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

Street Construction Maintenance and Repair The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

Police Levy Fund The police levy fund receives tax money for the operation of the police department.

Fire Levy Fund The fire levy fund receives tax money and revenues from contracts with other political subdivisions to provide fire protection services.

Enterprise Funds These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

Water Fund The water fund accounts for the provision of water treatment and distribution to the residents and commercial users located within the Village.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2018

Sewer Fund The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

Fiduciary Funds Fiduciary funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

Agency funds are purely custodial in nature and are used to report fiduciary activity that is not required to be reported in a trust fund. The Village's agency fund accounts for the financial activity of the Village Mayor's Court.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2018 budgetary activity appears in Note 3.

Deposits and Investments

The Village's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2018

Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Restricted Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the General Fund report all fund balances as assigned unless they are restricted or committed. In the General Fund, assigned amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

Unassigned Unassigned fund balance is the residual classification for the General Fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2018

Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2018 follows:

2018 Budgeted vs. Actual Receipts

	2010 Budgeted VS. Hetdall Receipts						
	Budgeted Actual						
Fund Type	Receipts		Receipts		Variance		
General	\$	225,280	\$	239,483	\$	14,203	
Special Revenue		228,333		267,033		38,700	
Enterprise		705,063		862,975		157,912	
Total	\$	1,158,676	\$	1,369,491	\$	210,815	

2018 Budgeted vs. Actual Budgetary Basis Expenditures

	App	propriation	В	udgetary				
Fund Type	Authority		Exp	penditures	Variance			
General	\$	404,646	\$	300,339	\$	104,307		
Special Revenue		427,967		283,143		144,824		
Enterprise		1,006,536		907,396		99,140		
Total	\$	1,839,149	\$	1,490,878	\$	348,271		

Note 4 – Deposits and Investments

The Village maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31, 2018 was as follows:

Demand deposits \$661,278

Deposits

Deposits are insured by the Federal Depository Insurance Corporation, or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Note 5 – Taxes

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2018

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

Note 6 – Risk Management

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles: and
- Errors and omissions.

Note 7 – Defined Benefit Pension Plans

Ohio Public Employees Retirement System

Some Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Village contributed an amount equaling 14 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2018.

Ohio Police and Fire Retirement System

Some Village's certified Fire Fighters and full-time Police Officers belong to the Ohio Police and Fire Pension Fund (OP&F). OP&F is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OP&F participants contributed 12.25 percent of their wages. The Village contributed to OP&F an amount equal to 19.5 percent of full-time police members' wages and 24 percent of full-time fire fighters' wages. The Village has paid all contributions required through December 31, 2018.

Note 8 – Postemployment Benefits

Both OPERS and OP&F offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0 percent during calendar year 2018. The portion of employer contributions allocated to health care for OPERS members in the Member Directed Plan was 4.0 percent during calendar year 2018. OP&F contributes 0.5 percent to fund these benefits.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2018

Note 9 – Debt

Debt outstanding at December 31, 2018 was as follows:

		Interest
	Principal	Rate
Ohio Water Development Authority #3103	\$ 4,144	5.77%
Ohio Water Development Authority #6721	189,600	2.00%
Ohio Water Development Authority #3922	26,510	2.00%
Ohio Water Development Authority #5084	105,621	1.50%
OPWC Sewer Line Rehab Loan #C019C	11,250	0.00%
OPWC Sewer Plant Rehab #CT40L	22,425	0.00%
USDA Mortgage Revenue Bonds	472,300	5.00%
First State Bank Real Estate Refunding Bonds	37,079	3.50%
First State Bank Dodge Truck Loan #1141	3,905	2.79%
Caterpillar Financial	13,244	2.69%
Exmark	8,280	0.00%
First State Bank Dodge Truck Loan #16203	24,555	3.25%
Total	\$918,913	

The Village was awarded Ohio Water Development Authority Loan #3103 in the amount of \$57,267. Proceeds from the loan were used to finance sewer system improvements. The Village is making semi-annual payments of \$2,191 with the final payment due July 1, 2019.

The Village was awarded Ohio Water Development Authority Loan #6721 in the amount of \$211,008. Proceeds from the loan were used to finance a waterline replacement. The Village is making semi-annual payments of \$4,694 with the final payment due July 1, 2044.

The Village was awarded Ohio Water Development Authority Loan #3922 in the amount of \$55,102. Proceeds from the loan were used to finance improvements to the Nixon Avenue water lines. The Village is making semi-annual payments of \$1,406 with the final payment due January 1, 2029.

The Village was awarded Ohio Water Development Authority Loan #5084 in the amount of \$136,196. Proceeds from the loan were used to finance improvements to the waste water treatment plant. The Village is making semi-annual payments of \$2,827 with the final payment due July 1, 2040.

The Village was awarded Ohio Public Works Commission Loan #C019C in the amount of \$50,000. Proceeds from the loan were used to finance water collection system improvements. The Village is making semi-annual payments of \$1,250 with the final payment due January 1, 2023.

The Village was awarded Ohio Public Works Commission Loan #CT40L in the amount of \$39,000. Proceeds from the loan were used to finance wastewater treatment plant improvements. The Village is making semi-annual payments of \$975 with the final payment due January 1, 2030.

The Village issued USDA Mortgage Revenue Bonds to expand water lines and to build a new wastewater treatment plant. The original bonds were for \$1,050,000. Annual payments vary according to the repayment schedule.

Adams County Notes to the Financial Statements For the Year Ended December 31, 2018

During 2014, the Village issued Real Estate Acquisition and Improvement Refunding Bonds in the amount of \$58,001 to refinance the remaining balance from of a 2006 Real Estate Acquisition and Improvement Bond issue. Proceeds from the 2006 issue were used for the acquisition and improvement of real estate. Semi-annual payments on the 2014 issue vary according to the repayment schedule. A final balloon payment of \$34,281 plus interest is due on August 15, 2019.

The Village financed \$18,984 for the purchase of a Dodge truck through First State Bank in August of 2014. The sixty-six monthly payments of \$311 including interest at 2.79% are due on the fourteenth of each month.

The Village financed \$64,528 for the purchase of a Caterpillar 415F2 through Caterpillar Financial Service Corporation. The five annual payments of \$13,599 including interest at 2.69% are due on the first day September.

The Village financed \$8,694 for the purchase of a mower through Exmark. The Village is to make 42 monthly payments of \$207 beginning November 2018.

The Village financed \$27,283 for the purchase of a Dodge truck through First State Bank. The Village is to make 10 semi-annual payments of \$2,728 plus interest at 3.25% beginning in November 2018.

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Adams County
Notes to the Financial Statements
For the Year Ended December 31, 2018

Amortization of the above debt, including interest, is scheduled as follows:

							OWPC						USDA		
Year ending	O	WDA	/O	VDA	O	WDA	(OWDA		Loan	OP	WC Loan	F	Revenue	
December 31:	Loai	n #3103	Loan	#6721	Loa	n #3922	Loa	an #5084	#C019C			CT40L		Bonds	
2019	\$	4,309	\$	9,388	\$	2,812	\$	5,654	\$	2,500	\$	1,950	\$	62,215	
2020		-		9,388		2,812		5,654		1,250		975		62,085	
2021		-		9,388		2,812		5,654		2,500		1,950		62,065	
2022		-		9,388		2,812		5,654		2,500		1,950		62,145	
2023		-		9,388		2,812		5,654		2,500		1,950		62,015	
2024-2028		-	4	46,938		14,058		28,272		-		9,750		265,890	
2029-2033		-	4	46,938		1,404		28,272		-		3,900		35,280	
2034-2038		-	4	46,938		-		28,272		-		-		-	
2039-2043		-	4	46,938		-		11,312		-		-		-	
2044		-		9,383		-		-				-			
Total	\$	4,309	\$ 24	44,075	\$	29,522	\$	124,398	\$	11,250	\$	22,425	\$	611,695	

	First State						First State						
	Re	al Estate	Bank Dodge				Bank Dodge						
Year ending	Re	funding]	Γruck	Ca	terpillar	Truck Loan						
December 31:		Bonds	#1141		Financial		E	xmark	#	16203		Total	
2019	\$	38,326	\$	3,727	\$	13,601	\$ 2,484		\$	6,210	\$	153,176	
2020		-		243		-		2,484		6,034		90,925	
2021		-		-		-		2,484		5,856		92,709	
2022		-		-		-		828		5,678		90,955	
2023		-		-		-		-		2,773		87,092	
2024-2028		-		-		-	-		-			364,908	
2029-2033		-		-		-		-		-		115,794	
2034-2038		-		-		-		-		-		75,210	
2039-2043		-		-		-		-		-		58,250	
2044				-		-		-				9,383	
Total	\$	38,326	\$	3,970	\$	13,601	\$	8,280	\$	26,551	\$	1,138,402	

Note 10 – Contingent Liabilities

Amounts grantor agencies pay to the Village are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Bastin & Company, LLC

Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Peebles Adams County 101 North Miami Avenue Peebles, Ohio 45002

To the Village Council:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the Village of Peebles, Adams County, (the Village) as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements and have issued our report thereon dated February 19, 2021 wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. We also noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Village.

Internal Controls Over Financial Reporting

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings, that we consider a material weakness. We consider finding 2019-01 to be a material weakness.

Compliance and Other Matters

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Village's Response to Findings

Bastin & Company, LLC

The Village's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the Village's response and, accordingly, we express no opinion on it.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Cincinnati, Ohio February 19, 2021

Adams County Schedule of Findings December 31, 2019 and 2018

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number 2019-01 – Audit Adjustments

Material Weakness - Financial Reporting

The following audit adjustments were made to the financial statements that were not initially identified by the Village's internal control:

- For 2018 and 2019, various receipts recorded as fines, licenses and permits, special assessments, charges for services or miscellaneous totaling \$21,242 and \$50,347, respectively, were recorded to incorrect accounts. As a result, adjustments were made to properly reclassify these items to proper receipt line items.
- For 2018 and 2019, debt related transactions totaling \$8,132 and \$195, respectively, were recorded to incorrect accounts. As a result, adjustments were made to reclassify these items to properly record debt payment activity.
- For 2018 and 2019, proceeds from various loans and the related expenses totaling \$36,556 and \$34,880, respectively, were not recorded. As a result, adjustments were made to properly record these receipts and related expenditures that were made on behalf of the Village by the lending institutions.
- For 2018 and 2019, a portion of the General Fund's unassigned fund cash balance was reclassified to assigned fund balance in the amounts of \$129,713 and \$100,354, respectively. The reclassifications were made to report the portion of year end fund cash balance that has been assigned to fund the subsequent year's appropriations in accordance with GASB 54.
- The activities and correct fund cash balances were not included in the Villages financial statements for the Mayor's Court Agency Fund for 2018 and 2019. As a result, adjustments were made to properly record balances and activity for both years.

The Village's financial statements and footnotes have been adjusted to reflect the above adjustments and to present proper disclosures in the footnotes.

The presentation of materially correct financial statements and the related footnotes is the responsibility of management. We recommend that the Village implement control procedures that enable management to identify, prevent, detect and correct potential misstatements in the financial statements and footnotes.

Village's Response

The Village will attempt to ensure that transactions are recorded in the correct accounts and record transactions that are paid by entities outside of the Village when they are made on the Village's behalf. As for the GASB 54 adjustment and recording the Mayor's Court activity, these items are not items normally handled in the accounting system of the Village. We will look into these items in the future.

Village of Peebles, Ohio
Adams County
Summary Schedule of Prior Audit Findings
December 31, 2019 and 2018

Finding Number	Finding Summary	Status	Additional Information
2017-01	Audit Adjustments	Not corrected	Current year conditions included as finding number 2019-01



VILLAGE OF PEEBLES

ADAMS COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 4/20/2021

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370