VILLAGE OF ROCK CREEK ASHTABULA COUNTY

Regular Audit

For the Years Ended December 31, 2020 and 2019





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Village Council Village of Rock Creek PO Box 92 Rock Creek, Ohio 44084

We have reviewed the *Independent Auditor's Report* of the Village of Rock Creek, Ashtabula County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2019 to December 31, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Rock Creek is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

September 08, 2021



Village of Rock Creek Ashtabula County For the Years Ended December 31, 2020 and 2019

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INDEPENDENT AUDITOR'S REPORT

Village of Rock Creek Ashtabula County P.O. Box 92 Rock Creek, Ohio 44084

To the Village Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements for each governmental and proprietary fund type and related notes of the Village of Rock Creek, Ashtabula County, Ohio (the Village) as of and for the years ended December 31, 2020 and 2019.

Management's Responsibility for the Financial Statements

Management is responsible for preparation and fair presentation of these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we have obtained is sufficient and appropriate to support our audit opinions.

Village of Rock Creek Ashtabula County Independent Auditor's Report Page 2

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2020 and 2019, and the respective changes in financial position or its cash flows thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental and proprietary fund type as of and for the year ended December 31, 2020 and 2019 and related notes of the Village in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

Emphasis of Matter

As discussed in Note 14 to the 2020 financial statements and Note 12 in the 2019 financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Village. We did not modify our opinions regarding this matter.

As discussed in Note 13 to the 2020 financial statements, the Village made several changes to its reporting model. We did not modify our opinions regarding this matter.

Village of Rock Creek Ashtabula County Independent Auditor's Report Page 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 28, 2021, on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

Charles Having Association

Charles E. Harris & Associates, Inc. July 28, 2021

Village of Rock Creek Ashtabula County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis)
All Governmental Fund Types
For the Year Ended December 31, 2020

	Go				
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)	
Cash Receipts Property and Other Local Taxes Municipal Income Tax Intergovernmental Charges for Services Fines, Licenses and Permits Earnings on Investments Miscellaneous	\$ 24,084 86,013 20,358 665 207 7,180	91,679 2,000	\$ - 9,890 - - - -	\$ 63,581 95,903 112,037 2,000 665 207 9,530	
Total Cash Receipts	138,507	135,526	9,890	283,923	
Cash Disbursements Current:					
Security of Persons and Property Public Health Services Leisure Time Activities Community Environment Basic Utility Services Transportation General Government Capital Outlay Debt Service: Principal Retirement	18,000 - - 3,120 - 219,990 712	20,402 5,814 2,544 - 31,712	- - - - - - 5,113	31,671 20,402 5,814 2,544 3,120 31,712 241,307 712 5,113	
Total Cash Disbursements	241,822	95,460	5,113	342,395	
Excess of Receipts Over (Under) Disbursements	(103,315) 40,066	4,777	(58,472)	
Other Financing Receipts (Disbursements) Transfers In Transfers Out	(1,500	1,500	- -	1,500 (1,500)	
Total Other Financing Receipts (Disbursements)	(1,500	1,500			
Net Change in Fund Cash Balances	(104,815) 41,566	4,777	(58,472)	
Fund Cash Balances, January 1	179,614	161,568	7,999	349,181	
Fund Cash Balances, December 31	\$ 74,799	\$ 203,134	\$ 12,776	\$ 290,709	

The notes to the financial statements are an integral part of this statement.

Village of Rock Creek Ashtabula County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) Proprietary Fund Type For the Year Ended December 31, 2020

	Proprietary Fund Type			
	E	nterprise		
Operating Cash Receipts Charges for Services	\$	409,953		
6				
Total Operating Cash Receipts		409,953		
Operating Cash Disbursements				
Personal Services		85,242		
Employee Fringe Benefits		12,810		
Contractual Services		267,285		
Supplies and Materials		39,248		
Other		89		
Total Operating Cash Disbursements		404,674		
Operating Income (Loss)		5,279		
Non-Operating Receipts (Disbursements)				
Miscellaneous Receipts		12,217		
Principal Retirement		(10,377)		
Interest and Other Fiscal Charges		(1,602)		
Total Non-Operating Receipts (Disbursements)		238		
Net Change in Fund Cash Balances		5,517		
Fund Cash Balances, January 1		383,167		
Fund Cash Balances, December 31	\$	388,684		

The notes to the financial statements are an integral part of this statement.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2020

Note 1 - Reporting Entity

The Village of Rock Creek (the Village), Ashtabula County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council directs the Village. The Village provides water and sewer utilities. The Village contracts with the Ashtabula County Sheriff's department to provide security of persons and property. The Village contracts with Morgan Township to receive fire protection services.

Jointly Governed Organization and Public Entity Risk Pool

The Village participates in a jointly governed organization. Note 11 to the financial statements provides additional information for this organization.

The Village also participates in the Public Entities Pool of Ohio (PEP), a public entity risk pool. Note 6 to the financial statements provides additional information for this entity.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

Note 2 - Summary of Significant Accounting Policies

Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for the proprietary fund type, which are organized on a fund type basis.

Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

Street Construction Maintenance and Repair Fund The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

Corona Virus Relief Fund Received to be used for the additional costs incurred due to the Covid 19 pandemic.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2020

Note 2 - Summary of Significant Accounting Policies (continued)

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village had the following significant capital project fund:

Other Capital Projects (Water Loan) This fund receives money from Ashtabula County to pay their portion of the water line construction loan.

Enterprise Funds These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

Water Fund The water fund accounts for the provision of water distribution to the residents and commercial users located within the Village.

Sewer Fund The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. Council recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations Budgetary disbursements (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2020

Note 2 - Summary of Significant Accounting Policies (continued)

A summary of 2020 budgetary activity appears in Note 3.

Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Village classifies assets as nonspendable when legally or contractually required to maintain the amounts intact. For regulatory purposes nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Village and the nonexpendable portion of the corpus in permanent funds.

Restricted Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed Council can commit amounts via formal action (ordinance or resolution). The Village must adhere to these commitments unless the Council amends the ordinance or resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 12.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2020

Note 3 - Budgetary Activity

Budgetary activity for the year ending 2020 follows:

2020 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$154,198	\$138,507	\$(15,691)
Special Revenue	116,245	137,026	20,781
Capital Projects	-	9,890	9,890
Enterprise	363,300	422,170	58,870

2020 Budgeted vs. Actual Budgetary Basis Disbursements

	Appropriation		В	udgetary	
Fund Type	Authority		Dist	oursements	Variance
General	\$	313,991	\$	244,915	\$26,539
Special Revenue		195,043		95,670	99,373
Capital Projects		10,225		5,113	5,112
Enterprise		602,245		421,101	181,144

Note 4 – Deposits and Investments

To improve cash management, cash received by the Village is pooled. Monies for all funds are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Village's deposit accounts are as follows:

The Village does not use a separate payroll clearing account. The expenditures included in the accompanying financial statement reflect net payroll plus all remitted payroll withholdings. At December 31, 2020, the Village does not have any unremitted employee payroll withholdings.

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation, collateralized by securities specifically pledged by the financial institution to the Village, or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2020

Note 5 – Taxes

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

Income Taxes

The Village levies a municipal income tax of 1 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

Note 6 - Risk Management

Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Village pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Risk Pool Membership

The Village is a member of the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the Village's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2020

Note 6 - Risk Management (continued)

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

	2020
Cash and investments	\$40,318,971
Actuarial liabilities	\$14,111,510

Note 7 - Defined Benefit Pension Plans

Ohio Public Employees Retirement System

Eight Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10%, of their gross salaries and the Village contributed an amount equaling 14%, of participants' gross salaries. The Village has paid all contributions required through December 31, 2020.

Social Security

Five Village's employees contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Village contributed an amount equal to 6.2 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2020.

Note 8 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which includes multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0 percent during calendar year 2020. The portion of employer contributions allocated to health care for OPERS members in the Member Directed Plan was 4.0 percent during calendar year 2020.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2020

Note 9 – Debt

Debt outstanding at December 31, 2020 was as follows:

	Principal	Interest Rate
OPWC Loan #CG22D - East Water Street Project	\$ 32,208	0%
OPWC Loan #CG31K - Water Tower Project	7,281	0%
OPWC Loan #CG02I - Water System Improvements	17,500	0%
OPWC Loan #CT08L - Jefferson Street	21,734	0%
OWDA Loan #4534 - Water Distribution System	153,603	1%
Total	\$ 232,326	

The OWDA loan was secured to implement water distribution improvements. The loan will be repaid in semi-annual installments of \$5,206 including interest over a 30-year period. The Village originally borrowed \$229,822. The loan is collateralized by water receipts.

The OPWC Loan # CG22D was issued to finance water line improvements for East Water Street. The original issue was for \$161,031 and will be repaid in semi-annual payments of \$4,026 over 20 years. Final payment is due on July 1, 2024.

OPWC loan # CG021 was issued for water system improvements. The original loan was issued for \$50,000 and will be repaid in semi-annual installments of \$1,250 over 20 years. This loan is collateralized by water user fees. Final payment is due July 1, 2027.

The OPWC loan # CT08L was issued for the Jefferson Street phase 1 improvements. The original issue was in the amount of \$43,469 and is to be repaid in semi-annual installments of \$1,087 over 20 years. This loan is collateralized by water user fees. The final payment is due on July 1, 2030.

OPWC loan # CG31K was issued for the improvements to the water tower. The original issue for the loan was \$12,663 and is to be repaid in semi-annual installments of \$317 over 20 years. The final payment is due on January 1, 2032.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2020

Note 9 – Debt (continued)

Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year ending		
December 31:	OWDA Loan	OPWC Loans
2021	\$ 10,412	\$ 13,358
2022	10,412	13,358
2023	10,413	13,358
2024	10,413	13,359
2025	10,413	5,307
2026-2030	52,063	19,033
2031-2035	52,063	950
2036-2040	10,413	
Total	\$ 166,602	\$ 78,723

Note 10 – Contingent Liabilities

The Village may be a defendant in lawsuits. Although management cannot presently determine the outcome of any suit, management believes that the resolution of any matter will not materially adversely affect the Village's financial condition.

Note 11 – Jointly Governed Organizations

Union Cemetery is directed by a three-member board of trustees. The board oversees the operations of the cemetery. The Village of Rock Creek, Morgan Township and The Village of Roaming Shores each appoint a member to the board. These entities also provide funding to meet the cemetery's operating costs under the agreement established.

Note 12 – Fund Balances

Included in fund balance are amounts the Village cannot spend, including the balance of unclaimed monies, which cannot be spent for five years. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the balances of these amounts were as follows:

General	Special Revenue			
\$ 732	\$ -			
1,593	210			
\$2,325	\$ 210			
	\$ 732 1,593			

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2020

Note 12 – Fund Balances (continued)

The fund balance of special revenue funds is either restricted or committed. The fund balance of capital projects funds are restricted, committed or assigned. These restricted, committed and assigned amounts in the special revenue and capital projects funds include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

Note 13 – Change in Accounting Principles

For 2020, the Village has made changes to their cash basis reporting model. These changes include modifications to the definition of fiduciary funds, and removing the fund balance classifications from the Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) – All Governmental Fund Types. There was no effect on the beginning fund balance.

Note 14 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Village. In addition, the impact on the Village's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

Village of Rock Creek Ashtabula County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2019

	Governmental Fund Types					_		
	(General		Special Revenue		Capital Projects	(Me	Totals morandum Only)
Cash Receipts	_		_				_	
Property and Other Local Taxes	\$	24,863	\$	41,607	\$	-	\$	66,470
Municipal Income Tax		85,305		-		-		85,305
Intergovernmental		21,459		42,014		-		63,473
Fines, Licenses and Permits		395		-		-		395
Earnings on Investments		399		-		-		399
Miscellaneous		14,614						14,614
Total Cash Receipts		147,035		83,621		-		230,656
Cash Disbursements								
Current:		10,000		14.012				22.012
Security of Persons and Property		18,000		14,012		-		32,012
Public Health Services		-		4,940		-		4,940
Leisure Time Activities		2.007		171		-		171
Basic Utility Services		3,087				-		3,087
Transportation		-		77,237		-		77,237
General Government		180,945		9,000		-		189,945
Capital Outlay		8,233		-		-		8,233
Debt Service:								
Principal Retirement						10,225		10,225
Total Cash Disbursements		210,265		105,360		10,225		325,850
Excess of Receipts Over (Under) Disbursements		(63,230)		(21,739)		(10,225)		(95,194)
Other Financing Receipts (Disbursements)								
Sale of Capital Assets		16,389		_		_		16,389
Transfers In		-		1,500		_		1,500
Transfers Out		(1,500)		1,500		_		(1,500)
Other Financing Sources		(1,500)		2,153		_		2,153
•								
Total Other Financing Receipts (Disbursements)		14,889		3,653				18,542
Net Change in Fund Cash Balances		(48,341)		(18,086)		(10,225)		(76,652)
Fund Cash Balances, January 1		227,955		179,654		18,224		425,833
Fund Cash Balances, December 31								
Nonspendable		732		_		_		732
Restricted		132		161,568		7,999		169,567
Assigned		178,882		101,500		1,777		
Assigned		1/0,004						178,882
Fund Cash Balances, December 31	\$	179,614	\$	161,568	\$	7,999	\$	349,181

Village of Rock Creek Ashtabula County

Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) Proprietary Fund Type For the Year Ended December 31, 2019

	Proprietary Fund Type			
	Enterprise			
Operating Cash Receipts Charges for Services Miscellaneous	\$	385,273 455		
Total Operating Cash Receipts		385,728		
Operating Cash Disbursements Personal Services Employee Fringe Benefits Contractual Services Supplies and Materials Other		75,050 12,112 273,271 36,887 141		
Total Operating Cash Disbursements		397,461		
Operating Income (Loss)		(11,733)		
Non-Operating Receipts (Disbursements) Miscellaneous Receipts Principal Retirement Interest and Other Fiscal Charges		4,841 (11,856) (1,690)		
Total Non-Operating Receipts (Disbursements)		(8,705)		
Net Change in Fund Cash Balances		(20,438)		
Fund Cash Balances, January 1		403,605		
Fund Cash Balances, December 31	\$	383,167		

The notes to the financial statements are an integral part of this statement.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2019

Note 1 - Reporting Entity

The Village of Rock Creek (the Village), Ashtabula County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council directs the Village. The Village provides water and sewer utilities. The Village contracts with the Ashtabula County Sheriff's department to provide security of persons and property. The Village contracts with Morgan Township to receive fire protection services.

Jointly Governed Organization and Public Entity Risk Pool

The Village participates in a jointly governed organization. Note 11 to the financial statements provides additional information for this organization.

The Village also participates in the Public Entities Pool of Ohio (PEP), a public entity risk pool. Note 6 to the financial statements provides additional information for this entity.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

Note 2 - Summary of Significant Accounting Policies

Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for the proprietary fund type, which are organized on a fund type basis.

Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Fund:

Street Construction Maintenance and Repair Fund The street construction maintenance and repair fund accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees restricted for construction, maintenance, and repair of streets within the Village.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2019

Note 2 - Summary of Significant Accounting Policies (continued)

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village had the following significant capital project fund:

Other Capital Projects (Water Loan) This fund receives money from Ashtabula County to pay their portion of the water line construction loan.

Enterprise Funds These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Funds:

Water Fund The water fund accounts for the provision of water distribution to the residents and commercial users located within the Village.

Sewer Fund The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Council recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations Budgetary disbursements (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2019

Note 2 - Summary of Significant Accounting Policies (continued)

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2019 budgetary activity appears in Note 3.

Capital Assets

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Village classifies assets as nonspendable when legally or contractually required to maintain the amounts intact. The Village's unclaimed monies are reported as nonspendable in the general fund.

Restricted Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed Council can commit amounts via formal action (ordinance or resolution). The Village must adhere to these commitments unless the Council amends the ordinance or resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute. Council may also assign fund balances as it does when appropriating fund balances to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget in the general fund.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2019

Note 2 - Summary of Significant Accounting Policies (continued)

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Note 3 - Budgetary Activity

Budgetary activity for the year ending December 31, 2019 follows:

2019 Budgeted vs. Actual Receipts

Budgeted Actual

	Budgeted	Actual	_
Fund Type	Receipts	Receipts	Variance
General	\$151,132	\$163,424	\$ 12,292
Special Revenue	95,566	87,274	(8,292)
Capital Projects	-	-	-
Enterprise	336,339	390,569	54,230

2019 Budgeted vs. Actual Budgetary Basis Disbursements

	App	propriation	Budgetary		
Fund Type	Authority 1		Dist	oursements	Variance
General	\$	294,807	\$	262,764	\$26,539
Special Revenue		181,763		115,748	66,015
Capital Projects		10,400		10,225	175
Enterprise		564,635		445,097	119,538

Note 4 – Deposits and Investments

To improve cash management, cash received by the Village is pooled. Monies for all funds are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Village's deposit accounts are as follows:

Deposits

Deposits are insured by the Federal Deposit Insurance Corporation, collateralized by securities specifically pledged by the financial institution to the Village, or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2019

Note 5 – Taxes

Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

Income Taxes

The Village levies a municipal income tax of 1 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

Note 6 - Risk Management

Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Village pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Risk Pool Membership

The Village is a member of the Public Entities Pool of Ohio (The Pool). The Pool assumes the risk of loss up to the limits of the Village's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2019

Note 6 - Risk Management (continued)

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

	2019
Cash and investments	\$35,381,789
Actuarial liabilities	\$12,965,015

Note 7 - Defined Benefit Pension Plans

Ohio Public Employees Retirement System

Eight Village employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10%, of their gross salaries and the Village contributed an amount equaling 14%, of participants' gross salaries. The Village has paid all contributions required through December 31, 2019.

Social Security

Five Village's employees contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Village contributed an amount equal to 6.2 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2019.

Note 8 - Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which includes multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the Member Directed Plan was 4.0 percent during calendar year 2019.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2019

Note 9 – Debt

Debt outstanding at December 31, 2019 was as follows:

_	Principal	Interest Rate
OPWC Loan #CG22D - East Water Street Project	\$ 36,233	0%
OPWC Loan #CG31K - Water Tower Project	7,598	0%
OPWC Loan #CG02I - Water System Improvements	18,750	0%
OPWC Loan #CT08L - Jefferson Street	22,821	0%
OWDA Loan #4534 - Water Distribution System	162,411	1%
Total	\$247,813	

The OWDA loan was secured to implement water distribution improvements. The loan will be repaid in semi-annual installments of \$5,206 including interest over a 30-year period. The Village originally borrowed \$229,822. The loan is collateralized by water receipts.

The OPWC Loan # CG22D was issued to finance water line improvements for East Water Street. The original issue was for \$161,031 and will be repaid in semi-annual payments of \$4,026 over 20 years. Final payment is due on July 1, 2024.

OPWC loan # CG021 was issued for water system improvements. The original loan was issued for \$50,000 and will be repaid in semi-annual installments of \$1,250 over 20 years. This loan is collateralized by water user fees. Final payment is due July 1, 2027.

The OPWC loan # CT08L was issued for the Jefferson Street phase 1 improvements. The original issue was in the amount of \$43,469 and is to be repaid in semi-annual installments of \$1,087 over 20 years. This loan is collateralized by water user fees. The final payment is due on July 1, 2030.

OPWC loan # CG31K was issued for the improvements to the water tower. The original issue for the loan was \$12,663 and is to be repaid in semi-annual installments of \$317 over 20 years. The final payment is due on January 1, 2032.

Ashtabula County Notes to the Financial Statements For the Year Ended December 31, 2019

Note 9 – Debt (continued)

Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year ending	OWDA	OPWC
December 31:	Loans	Loans
2020	\$ 10,412	\$ 6,679
2021	10,413	13,358
2022	10,413	13,358
2023	10,413	13,358
2024	10,413	13,358
2025-2029	52,063	21,533
2030-2034	52,063	3,758
2035-2039	20,825	
Total	\$177,015	\$85,402

Note 10 – Contingent Liabilities

The Village may be a defendant in lawsuits. Although management cannot presently determine the outcome of any suit, management believes that the resolution of any matter will not materially adversely affect the Village's financial condition.

Note 11 – Jointly Governed Organizations

Union Cemetery is directed by a three-member board of trustees. The board oversees the operations of the cemetery. The Village of Rock Creek, Morgan Township and The Village of Roaming Shores each appoint a member to the board. These entities also provide funding to meet the cemetery's operating costs under the agreement established.

Note 12 – Subsequent Events

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Village. In addition, the impact on the Village's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Rock Creek Ashtabula County P.O. Box 92 Rock Creek, Ohio 44084

To the Village Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements for each governmental and proprietary fund type as of and for the years ended December 31, 2020 and 2019 and related notes of the Village of Rock Creek, Ashtabula County, Ohio (the Village) and have issued our report thereon dated July 28, 2021, wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. We also noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Village and several changes to its reporting model.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Village's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying Schedule of Findings that we consider a material weakness. We consider finding 2020-001 to be a material weakness.

Village of Rock Creek
Ashtabula County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Village's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

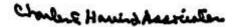
We also noted certain matters not requiring inclusion in this report that we reported to the Village's management in a separate letter dated July 28, 2021.

Village's Response to Finding

The Village's response to the finding identified in our audit is described in the accompanying Corrective Action Plan. We did not subject the Village's response to the auditing procedures applied in the audit of the financial statements and accordingly, we express no opinion on it.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Charles E. Harris and Associates, Inc. July 28, 2021

VILLAGE OF ROCK CREEK ASHTABULA COUNTY

Schedule of Findings December 31, 2020 and 2019

Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

Finding Number 2020-001 – Material Weakness

Audit Adjustments/Reclassifications:

The Village erroneously recorded numerous transactions during 2020 and 2019. The more significant adjustments are as follow:

- In 2020 and 2019, the Village recorded \$1,427 and \$952 respectively, as contract services in the enterprise fund when it should have been recorded as principal and interest.
- In 2019, the Village recorded \$16,387 as miscellaneous revenue in the general fund when it should have been recorded as sale of fixed assets.
- Recorded Homestead and Rollbacks as property tax revenue rather than intergovernmental revenue in 2020 and 2019.
- In 2020, the Village recorded \$2,000 as miscellaneous revenue in the special revenue fund when it should have been recorded as charges for services.
- In 2020, the Village recorded \$706 as miscellaneous revenue in the special revenue fund when it should have been recorded as intergovernmental revenue.
- In 2019, the Village did not properly classify General Fund subsequent year appropriations exceeding estimated receipts as assigned fund balance in accordance with Governmental Accounting Standards Board (GASB) Statement No. 54.
- In 2019 and 2020, changes were necessary to correct various items in the footnotes.

The accompanying financial statements and the Village's records have been adjusted to properly reflect these transactions.

Sound financial reporting is the responsibility of the Village and is essential to ensure the information provided to the readers of the financial statements is complete and accurate. We recommend the Village adopt policies and procedures to identify and correct errors and omissions in a timely manner. Management can use the Village Officer's Handbook, the Uniform Accounting Network Manual, Governmental Accounting Standards Board Statement No. 54, Audit Bulletin 2011-004, and other Auditor of State guidance to aid in properly identifying account classifications and preparing annual financial statements.

Management Response

See Corrective Action Plan.

VILLAGE OF ROCK CREEK ASHTABULA COUNTY

SCHEDULE OF PRIOR AUDIT FINDINGS – Prepared by Management December 31, 2020 and 2019

Finding Number	Finding Summary	Status	Additional Information
2018-001	Noncompliance and Material Weakness – Recording in Incorrect Fund	Corrected	
2018-002	Material Weakness – Bank Reconciliation	Corrected	

VILLAGE OF ROCK CREEK ASHTABULA COUNTY

CORRECTIVE ACTION PLAN – Prepared by Management For the Years Ended December 31, 2020 and 2019

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2020-001	Management will work to ensure all transactions are properly posted in order to report the most accurate information.	Immediately	Pam Forristal, Fiscal Officer





VILLAGE OF ROCK CREEK

ASHTABULA COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/21/2021

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370