



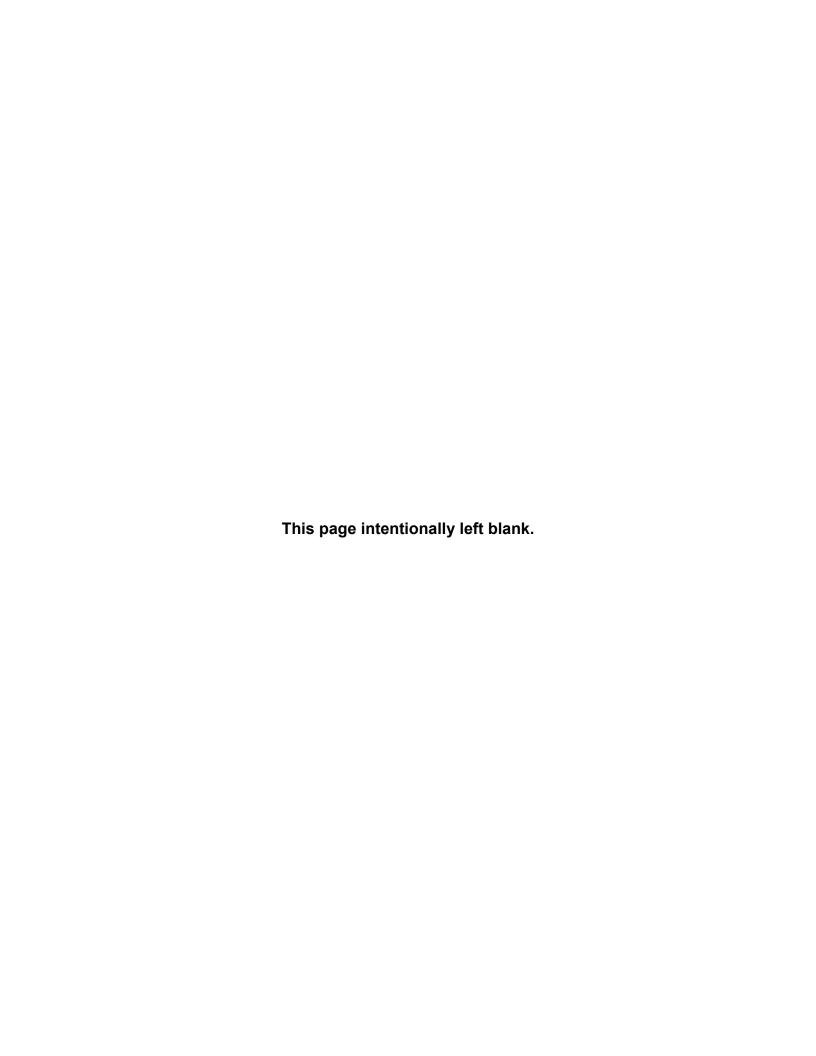
# BETHEL LOCAL SCHOOL DISTRICT MIAMI COUNTY

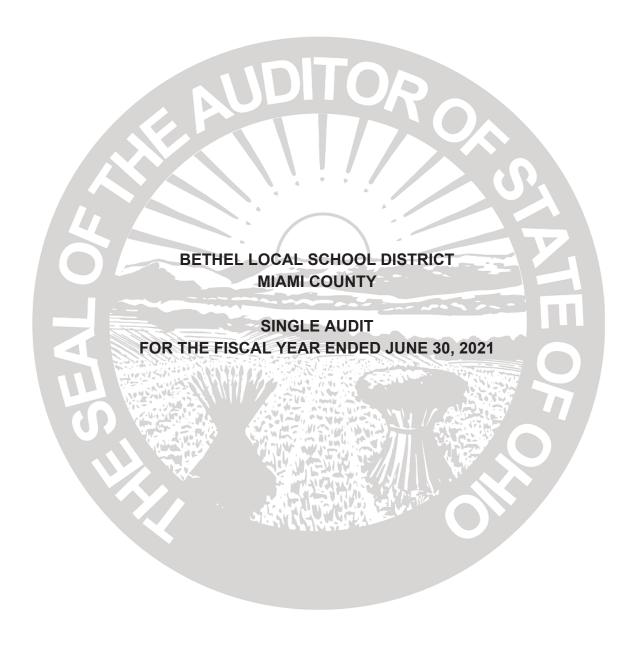
# **DOCUMENT CONTENTS**\

# TITLE

SINGLE AUDIT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

REGULAR AUDIT FOR THE FISCAL YEAR ENDED JUNE 30, 2020



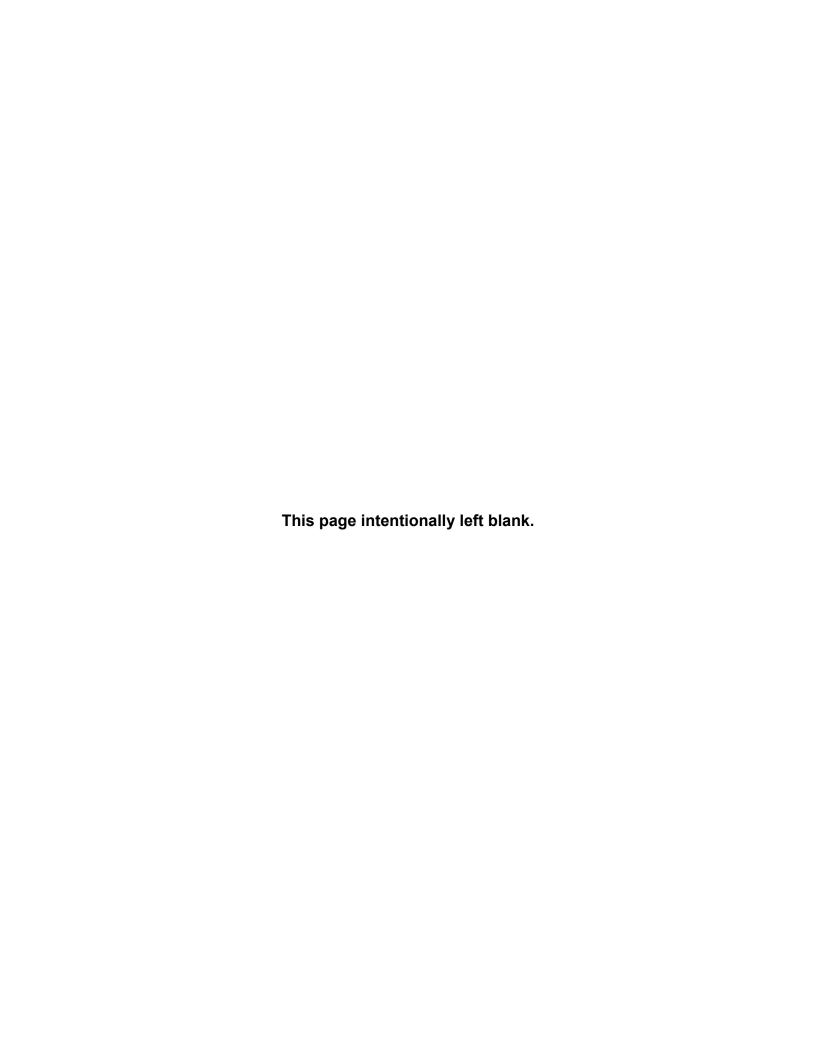




# BETHEL LOCAL SCHOOL DISTRICT MIAMI COUNTY JUNE 30, 2021

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#### INDEPENDENT AUDITOR'S REPORT

Bethel Local School District Miami County 7490 South State Route 201 Tipp City, Ohio 45371

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bethel Local School District, Miami County, Ohio (the District), as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 1 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Bethel Local School District Miami County Independent Auditor's Report Page 2

# **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2021, and the respective changes in cash financial position thereof for the fiscal year then ended in accordance with the accounting basis described in Note 1.

#### **Accounting Basis**

Ohio Administrative Code § 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 1 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### Emphasis of Matter

As discussed in Note 17 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding this matter.

### **Other Matters**

Supplementary Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Receipts and Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Bethel Local School District Miami County Independent Auditor's Report Page 3

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 26, 2022, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

April 26, 2022

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Bethel Local School District Miami County, Ohio Statement of Net Position - Cash Basis June 30, 2021

	Governmental Activities			
Cash Assets:				
Equity in pooled cash, cash equivalents and investments Restricted Assets:	\$	35,778,466		
Cash and investments with fiscal agent		355,498		
Total Cash Assets	<u>\$</u>	36,133,964		
Net Cash Position:				
Restricted for: Capital projects	\$	27,344,825		
Debt service	Ψ	968,228		
Food service operations		263,607		
Education grants		19,962		
Student activities		169,035		
Other purposes		27,329		
Unrestricted		7,340,978		
Total Net Cash Position	\$	36,133,964		

							(Expenditure) Receipt and	
	Program Cash Receipts						Changes in	
					Operating	Net	Cash Position	
	Cash		r Services		Frants and		overnmental	
	Disbursements		nd Sales		ontributions	Activities		
Governmental Activities						-		
Current:								
Instruction:								
Regular	\$ 7,066,446	\$	226,782	\$	347,288	\$	(6,492,376)	
Special	1,959,532	Ψ	46,441	Ψ	208,015	Ψ	(1,705,076)	
Other	763,797		20,320		200,010		(743,477)	
Support Services:	105,191		20,320		-		(145,411)	
Pupils	955,796		12 426		292,550		(650,920)	
•	·		12,426		292,550		(650,820)	
Instructional staff	358,107		-		-		(358,107)	
Board of education	69,482		-		-		(69,482)	
Administration	1,122,571		-		-		(1,122,571)	
Fiscal	621,394		-		-		(621,394)	
Business	40,610		-		-		(40,610)	
Operation and maintenance of plant	1,513,333		22,929		<u>-</u>		(1,490,404)	
Pupil transportation	932,614		-		50,911		(881,703)	
Central	241,765		-		96,696		(145,069)	
Operation of non-instructional services	474,630		110,598		411,269		47,237	
Extracurricular activities	476,121		124,558		34,538		(317,025)	
Capital Outlay	911,159		-		-		(911,159)	
Debt Service:								
Principal	1,223,362		-		-		(1,223,362)	
Interest and fiscal charges	1,229,976		-		-		(1,229,976)	
Issuance costs	415,905		-		-		(415,905)	
Payment to escrow agent	20,403,463						(20,403,463)	
Total Governmental Activities	\$ 40,780,063	\$	564,054	\$	1,441,267		(38,774,742)	
	General Cash Receipts							
	Property Taxes Levied	for:						
	General purposes						3,667,203	
	Debt service						1,165,303	
	Capital projects						487,728	
	Income Taxes Levied 1	for:					•	
	General purposes						1,930,085	
	Payments in Lieu of Ta	axes Re	ceived for:				,,	
	General purposes						2,293,992	
	Capital projects						983,140	
	Grants and entitlement	ts not re	stricted to spe	cific pur	poses		6,142,551	
	Interest						65,607	
	Miscellaneous						278,274	
	Certificates of participa	ation iss	ued				28,500,000	
	Premium on certificate						1,204,503	
	Refunding bonds issue		4				19,267,261	
	Premium on refunding		ssued				1,246,086	
	Total General Receipts						67,231,733	
	Change in Net Cash Po	sition					28,456,991	
	Net Cash Position Begin		Year				7,676,973	
	Net Cash Position End	of Year				\$	36,133,964	

Bethel Local School District Miami County, Ohio Statement of Assets and Fund Balances - Cash Basis Governmental Funds June 30, 2021

		General	R	Bond etirement Fund	Capital Projects Fund	Go	Other vernmental Funds	Total Governmental Funds
Cash Assets: Equity in pooled cash, cash equivalents and investments Restricted Assets: Cash and investments with	\$	4,245,057	\$	612,730	\$ 30,008,476	\$	912,203	\$ 35,778,466
fiscal agent					355,498		<u>-</u>	355,498
Total Assets	\$	4,245,057	\$	612,730	\$ 30,363,974	\$	912,203	\$ 36,133,964
Fund Balances:								
Restricted for:								
Capital projects	\$	-	\$	-	\$ 26,874,696	\$	470,129	\$ 27,344,825
Debt service		-		612,730	355,498		-	968,228
Food service operations		-		-	-		263,607	263,607
Student activities		-		-	-		169,035	169,035
State/Federal education grants		-		-	-		19,962	19,962
Other purposes		-		-	-		27,329	27,329
Committed for:								
Capital projects		-		-	3,133,780		-	3,133,780
Assigned for:								
School activities		72,305		-	-		-	72,305
Future expenditures		325,235		-	-		-	325,235
Subsequent appropriations		712,993		-	-		-	712,993
Unassigned	_	3,134,524		_			(37,859)	3,096,665
Total Fund Balances	\$	4,245,057	\$	612,730	\$ 30,363,974	\$	912,203	\$ 36,133,964

# Bethel Local School District Miami County, Ohio Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2021

			F	Bond Retirement		Capital Projects	Go	Other overnmental	G	Total overnmental
0.15		General		Fund		Fund		Funds		Funds
Cash Receipts:	•	0.007.000	•	4 405 000	•		•	407 700	•	5 000 004
Property and other local taxes	\$	3,667,203	\$	1,165,303	\$	-	\$	487,728	\$	5,320,234
Income tax		1,930,085		-		-		=		1,930,085
Payments in lieu of taxes		2,293,992		-		983,140		-		3,277,132
Intergovernmental		5,935,552		32,074		99,714		1,477,877		7,545,217
Interest		11,757		30		53,820		-		65,607
Tuition and fees		290,014		-		-		-		290,014
Extracurricular activities		15,955		-		-		124,558		140,513
Customer sales and services		-		=		-		110,598		110,598
Gifts and donations		4,063		-		-		34,538		38,601
Miscellaneous		237,347			_	<del>-</del>		42,744		280,091
Total Receipts		14,385,968	_	1,197,407		1,136,674		2,278,043		18,998,092
Cash Disbursements:										
Current:										
Instruction:										
Regular		6,683,555		-		-		382,891		7,066,446
Special		1,745,296		-		-		214,236		1,959,532
Other		763,797		-		-		-		763,797
Support Services:										
Pupils		646,572		-		-		309,224		955,796
Instructional staff		345,836		=		-		12,271		358,107
Board of education		69,482		-		-		=		69,482
Administration		1,122,571		-		-		-		1,122,571
Fiscal		446,978		16,909		146,424		11,083		621,394
Business		6,086		-		_		34,524		40,610
Operation and maintenance of plant		1,363,636		-		-		149,697		1,513,333
Pupil transportation		728,397		-		-		204,217		932,614
Central		153,059		-		-		88,706		241,765
Operation of non-instructional services		-		-		_		474,630		474,630
Extracurricular activities		319,729		-		_		156,392		476,121
Capital Outlay		11,250		-		887,718		12,191		911,159
Debt Service:										
Principal		-		562,013		586,000		75,349		1,223,362
Interest and fiscal charges		-		675,856		543,729		10,391		1,229,976
Issuance costs				105,467	_	310,438				415,905
Total Disbursements	_	14,406,244		1,360,245	_	2,474,309		2,135,802	_	20,376,600
Excess of Receipts Over(Under)										
Disbursements		(20,276)		(162,838)		(1,337,635)		142,241		(1,378,508)
Other Financian Comment (Hear)				·						
Other Financing Sources (Uses):				10.007.001						10 007 001
Refunding bonds Issued		-		19,267,261		-		=		19,267,261
Premium on refunding bonds issued		-		1,246,086		-		-		1,246,086
Payment to escrow agent		-	(	(20,403,463)		-		-		(20,403,463)
Certificates of participation issued		-		-		28,500,000		=		28,500,000
Premium on certificates issued		-		-		1,204,503		-		1,204,503
Insurance recoveries		5,842		-		-		40.500		5,842
Proceeds from sale of capital assets		2,768		-		-		12,502		15,270
Advances in		36,820		-		-		-		36,820
Advances out		-		-		-		(36,820)		(36,820)
Transfers out		- (6.012)		-		-		8,012		8,012
Transfers out	_	(6,812)		-	_			(1,200)	_	(8,012)
Total Other Financing Sources (Uses)	_	38,618	_	109,884	_	29,704,503	_	(17,506)	_	29,835,499
Net Change in Fund Balance		18,342		(52,954)		28,366,868		124,735		28,456,991
Fund Balance, Beginning of Year	_	4,226,715	_	665,684	_	1,997,106		787,468	_	7,676,973
Fund Balance, End of Year	\$	4,245,057	\$	612,730	\$	30,363,974	\$	912,203	\$	36,133,964

Bethel Local School District Miami County, Ohio Statement of Fiduciary Net Position - Cash Basis June 30, 2021

	Private Purpose Trust Funds
Cash Assets: Equity in pooled cash, cash equivalents and investments	\$ 73,195
Total Cash Assets	\$ 73,195
Net Cash Position	\$ 73,195

Bethel Local School District Miami County, Ohio Statement of Change in Fiduciary Net Position - Cash Basis Private Purpose Trust Funds For the Fiscal Year Ended June 30, 2021

	Private Purpose Trust Funds
Additions: Interest earnings	<u>\$ 81</u>
Total Additions	81
Deductions: Payments in accordance with trust agreements  Total Deductions	2,800 2,800
Change in Net Cash Position	(2,719)
Net Cash Position, Beginning of Year	75,914
Net Cash Position, End of Year	\$ 73,195

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### Reporting Entity

The Bethel Local School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District is governed by a locally elected five-member Board of Education (the Board) which provides educational services.

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (GASB) requirements that the financial statements include all organizations, activities, functions and component units for which the School District (the reporting entity) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization and either the School District's ability to impose its will over the organization will provide a financial benefit to, or impose a financial burden on the School District. There were no potential component units that met the applicable criteria to be included in the School District's reporting entity. Based on the foregoing, the reporting entity of the School District includes the following services: instruction (regular, special education, vocational), student guidance, extracurricular activities, food service, pupil transportation and care and upkeep of grounds and buildings.

These financial statements are presented on a cash basis of accounting. This basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant GASB pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. The following are the more significant of the School District's accounting policies.

### Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental activities (primarily supported by taxes and intergovernmental receipts) and those that are considered business-type activities (primarily supported by fees and charges). However, the School District has no business-type activities.

The statement of net position presents the cash balance of the governmental activities of the School District at year-end. The statement of activities compares disbursements with program receipts for each function or program of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the School District is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants, contributions, and interest restricted to meeting the operational needs of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the School District's general receipts.

#### **Fund Financial Statements**

During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### **Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the School District are grouped into the categories governmental and fiduciary.

#### **Governmental Funds**

The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other non-exchange transactions as governmental funds. The following are the School District's major governmental funds:

<u>General Fund</u> – This fund is used to account for all financial resources, except those required to be accounted for in another fund. The general fund is available to the School District for any purpose, provided it is expended or transferred according to the general laws of Ohio.

<u>Bond Retirement Fund</u> – This fund accounts for and reports the accumulation of restricted resources and the payment of long-term obligations, specifically the general obligation bonds.

<u>Capital Projects Fund</u> – This fund accounts for the resources committed for future capital projects received through payment in lieu of taxes agreements with local units of governments.

The other governmental funds of the School District account for grants and other resources, debt service, and capital projects of the School District whose uses are restricted to a particular purpose.

# Fiduciary Funds

The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private purpose trust that accounts for scholarship programs for students. Custodial funds are used to account for fiduciary activities that are not required to be reported in a trust fund. The School District's reports no custodial funds for the current fiscal year.

#### Basis of Accounting

The School District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are reported when cash is paid rather than when a liability is incurred.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed and provided services not yet collected) and certain liabilities (such as accounts payable and expenses for goods and services received but not yet paid, and certain accrued expenses and liabilities) are not recorded in the financial statements.

#### Cash. Cash Equivalents and Investments

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in pooled cash, cash equivalents, and investments". All investments of the cash management pool are considered to be cash and cash equivalents for financial reporting purposes. Restricted assets with fiscal agent is an off books lease payment account for administration of the certificates of participation.

During fiscal year 2021, investments included money market mutual funds, federal agency notes, Ohio municipal bonds, commercial paper, US treasury notes, and State Treasury Asset Reserve of Ohio (STAR Ohio). Investments, with the exception of STAR Ohio, are reported at cost.

STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted GASB Statement No. 79, "Certain External Investment Pools and Participants". The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides the NAV per share that approximates fair value.

For fiscal year 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance or all deposits or withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participants will be combined for these purposes.

The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to the General Fund during fiscal year 2021 amounted to \$11,757 which includes the general fund's allocation as well as the allocation of all funds not specified in the Board's resolution.

#### **Budgetary Process**

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget indicates the projected receipts and disbursements for those funds receiving tax monies. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the legal level of control selected by the Board. The legal level of control has been established by the Board at the fund, function level for all funds. Budgetary allocations at levels below the legal level of control are made by the Treasurer.

The appropriation resolution is subject to amendment by the Board throughout the school year with the restriction that appropriations may not exceed estimated revenues. The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the School District.

#### Capital Assets

Acquisition of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

#### Compensated Absences

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the School District.

# Long-Term Obligations

Cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest are reported when disbursements are made. The School District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for other postemployment benefits (OPEB).

#### **Pension Systems**

For purposes of measuring the net pension and other postemployment benefits liabilities, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

#### **Net Position**

Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. The School District's policy is to first apply restricted resources when a disbursement is incurred for purposes for which both restricted and unrestricted net position is available.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. The School District did not have any fund balance classified as nonspendable at fiscal yearend.

<u>Restricted</u> – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

<u>Committed</u> – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Education. Those committed amounts cannot be used for any other purpose unless the governing board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board of Education.

<u>Unassigned</u> – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# **Interfund Activity**

Transfers and advances within governmental activities are eliminated on the government-wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. If there is an intention for repayment, the flows of cash or goods between funds are reported as interfund advances. Both interfund transfers and advances are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the financial statement.

#### **NOTE 2 - COMPLIANCE**

Ohio Administrative Code, Section 117-2-03(B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statement on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, deferred inflows/outflows, net position/fund balances, and disclosures that, while material, cannot be determined at this time.

#### **NOTE 3 - DEPOSITS AND INVESTMENTS**

Monies held by the School District are classified by State statute into three categories.

Active Monies – These monies are determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive Monies – These monies have been identified by the Board of Education as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposits maturing no later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim Monies – These monies are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than five years from the date of deposit or by savings or deposit accounts, including passbook accounts.

# NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)

Interim monies held by the School District may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposits or savings or deposits accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2);
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Bankers' acceptances and commercial paper if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the School District's deposits may not be returned to it. Protection of the School District's deposits is provided by the federal deposit insurance corporation as well as qualified securities pledged by the institution holding the assets. By Ohio law, financial institutions must collateralize all public deposits as follows:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities to be 102 percent of the deposits being secured or at a rate set by the Treasurer of State.

At fiscal year end, the carrying amount of the School District's deposits was \$(317,397), including \$25 of cash on hand, and the bank balance was \$(14,488). Any positive bank balance at year end was covered by Federal Depository Insurance Corporation (FDIC).

# NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)

#### Investments

The School District's investments at June 30, 2021 included the following:

	Carrying	% of	Investment	nt Maturities			
	Value	Portfolio	< 1 year	1 to 3 yrs			
Federal Agency Notes	\$ 9,508,887	26.0%	\$ -	\$ 9,508,887			
OH Municipal Bonds	5,182,662	14.2%	2,897,440	2,285,222			
Commerical Paper	12,797,119	35.0%	12,797,119	-			
US Treasury Notes	1,048,688	2.9%	-	1,048,688			
Money Market Funds	7,984,373	21.9%	7,984,373	-			
STAR Ohio	2,827	<u>0.0</u> %	2,827				
Total	\$ 36,524,556	<u>100.0%</u>	\$ 23,681,759	\$ 12,842,797			

The School District's investment policy authorizes the Treasurer to make investments of available monies from the funds of the School District in securities authorized by State law.

*Interest Rate Risk* – The Ohio Revised Code and School District policy require that investments mature within five (5) years of settlement date, unless they are matched to a specific obligation or debt of the School District.

*Credit Risk* – The School District policy has no policy limiting investments based on credit risk other than those established by State law.

Concentration of Credit Risk – The School District's policy limits investment in commercial paper and bankers' acceptances to 25 percent of the total investment portfolio at the time of purchase. See table above for the percent of investment type to the total investment portfolio.

Custodial Credit Risk – For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. \$7,623,835 of the money market accounts was covered FDIC insurance through the Insured Cash Sweep Network. The remaining money market accounts, along with STAR Ohio is rated AAAm by Standard and Poor's. Federal Agency Notes are rated AA+ by Standard and Poor's while the Ohio municipal bonds are rate Aa1- Aa3 by Moody's. All the commercial paper investments are rated A-1 to A-1+ by Standard and Poor's.

#### **NOTE 4 - PROPERTY TAXES**

Property taxes include amounts levied against all real estate and public utility property located in the School District. Real property taxes collected during 2021 were levied after April 1, 2020 on assessed values as of January 1, 2020, the lien date.

Assessed values are established by the county auditor at 35 percent of appraised market value. All property is required to be reappraised every six years, and equalization adjustments are made in the third year following reappraisal. The last reappraisal was completed in 2019. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable on June 20.

Public utility tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public tangible personal property is currently assessed at 100 percent of its true value. Public utility personal property taxes are payable on the same dates as real property described previously.

# NOTE 4 - PROPERTY TAXES (Continued)

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the School District. The County Auditor periodically remits to the School District its portion of the taxes collected.

The tax rate per \$1,000 of assessed valuation was \$60.45 and the assessed values upon which the fiscal year 2021 receipts were based are as follows:

	2021 First Half Collections	2020 Second Half Collections
Agricultural, residential, and other real property Public utility personal property	\$ 167,416,920 4,547,690	\$ 165,388,300 4,524,850
Total	\$ 171,964,610	\$ 169,913,150

#### **NOTE 5 - INCOME TAXES**

The School District levies a 0.75 percent, earned income tax levy approved by voters of the School District in fiscal year 2010. Income taxes are paid into the General Fund and used for general operating purposes.

Employers of residents are required to withhold income tax on compensation and remit the tax to the State Department of Taxation. Taxpayers are required to file an annual return. The State Department of Taxation makes quarterly distributions to the school districts after withholding amounts for administrative fees and estimated refunds.

#### **NOTE 6 - RISK MANAGEMENT**

#### Property and Liability:

The School District is exposed to various risks of loss related to torts, thefts-of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters.

During fiscal year 2021, the School District joined together with other school districts in Ohio to participate in the Ohio School Plan (OSP), a public entity insurance purchasing pool. Each individual school district enters into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The School District pays this annual premium to the OSP (See Note 11). The School District contracts for automobile liability, education general liability and employee liability with OSP.

Insurance coverage provided includes the following:

Building and Contents - replacement cost (\$1,000 deductible)	\$ 49,469,315
Automobile Liabillity (\$0 deductible)	2,000,000
Uninsured Motorists	250,000
School Errors & Omissions Liability (\$2,500 deductible)	
Per occurance	2,000,000
Annual aggregate	4,000,000
General Liability (\$0 deductible):	
Per occurance	2,000,000
Annual aggregate	4,000,000
Umbrella Liability	2,000,000
Cyber Coverage	1,000,000

Bethel Local School District Miami County, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

# NOTE 6 - RISK MANAGEMENT (Continued)

The School District has not reduced its coverage nor have there been claims in excess of liability limits in the past three years.

#### Workers' Compensation:

For fiscal year 2021, the School District participated in the Southwestern Ohio Educational Purchasing Council of Worker's Compensation Group Rating Plan (GRP), a workers' compensation insurance purchasing pool (see Note 11). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP.

A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Integrated Comp, Inc. provides administrative, cost control, and actuarial services to the GRP.

#### Medical Benefits:

In fiscal year 2021, the School District participated in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP), an insurance purchasing pool (see Note 11). The intent of the MBP is to achieve the benefit of reduced health insurance premiums for the School District by virtue of its grouping and representation with other participants in the MBP. The health insurance experience of the participating school districts is calculated, and a premium rate is applied to all school districts in the MBP. Each participant pays its health insurance premiums to the Southwestern Ohio Educational Purchasing Council (SOEPC). Participation in the MBP is limited to school districts that can meet the MBP's selection criteria.

#### **NOTE 7 - DEFINED BENEFIT PENSION PLANS**

### Net Pension Liability

Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the way pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB Statement No. 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

# Plan Description - School Employees Retirement System (SERS)

School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to retire on or after August 1, 2017
Full benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or age 60 with 25 years of service credit

<sup>\* -</sup> Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2% for the first 30 years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Prior to January 1, 2018, on the anniversary of the initial date of retirement, the allowances of all retirees and survivors are increased 3% of the base benefit. On and after January 1, 2018, the allowance of all retirees and survivors may be increased by the annual rate of increase in the CPI-W, measured as of the June preceding the beginning of the applicable calendar year. The annual rate of increase shall not be less than 0% nor greater than 2.5%. COLAs were suspended for calendar years 2018, 2019 and 2020. On and after April 1, 2018, COLAs for future retirees will be delayed for three years following commencement. One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10% of their annual covered salary and the School District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, and Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the 14% was allocated to only three of the funds (Pension Trust Fund, Death Benefit Fund and Medicare B Fund).

The School District's contractually required pension contribution to SERS was \$206,085 for fiscal year 2021.

Changes in Benefits between Measurement Date and the Fiscal Year End – In September 2020, the Board of Trustees approved a 0.5 percent cost-of-living adjustment (COLA) for eligible retirees and beneficiaries in 2021. The effects of these changes are unknown.

# Plan Description - State Teachers Retirement System (STRS)

School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a standalone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Members are eligible to retire at age 60 with five years of qualifying service credit, or at age 55 with 26 years of service, or 30 years of service regardless of age. Increases in age and service requirements increase effective August 1, 2015 and will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14%-member rate goes to the DC Plan and 2% goes the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS Ohio plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS Ohio bearing the risk of investment gain or loss on the account. STRS Ohio therefore has included all three plan options as one defined benefit plan for GASB Statement No. 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2021, plan members were required to contribute 14% of their annual covered salary. The School District was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2021 contribution rates were equal to the statutory maximum rates.

The School District's contractually required pension contributions to STRS was \$805,537 for fiscal year 2021.

# Net Pension Liability

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

	SERS		STRS		Total	
Proportionate Share of the Net Pension Liability	\$	2,542,648	\$	10,272,575	\$	12,815,223
Proportion of the Net Pension Liability:						
Current Year		0.0384422%		0.0424549%		
Prior Year		<u>0.0381867%</u>		0.0399269%		
Change in Proportionate Share		<u>0.0002555%</u>		0.0025280%		

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will consider the employee's entire career with the employer and take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are as follows:

Inflation 3.00 percent

Future salary increases, including inflation 3.50 percent to 18.20 percent

COLA or Ad Hoc COLA 2.50 percent

Investment rate of return 7.50 percent of net investment expense, including inflation

Actuarial cost method Entry Age Normal

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females for active members. Mortality among service retired members and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The actuarial assumptions used were based on the results of an actuarial experience study for the period ending July 1, 2010 to June 30, 2015 adopted by the Board on April 21, 2016.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target <u>Allocation</u>	Long-Term Expected Real Rate of Return
Cash	2.00%	1.85%
US stocks	22.50%	5.75%
Non-US stocks	22.50%	6.50%
Fixed income	19.00%	2.85%
Private equity	12.00%	7.60%
Real assets	17.00%	6.60%
Multi-asset strategies	<u>5.00%</u>	6.65%
Total	100.00%	

Discount Rate – Total pension liability was calculated using the discount rate of 7.5%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.5%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.5%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5%), or one percentage point higher (8.5%) than the current rate.

	Current						
	19	% Decrease	Di	Discount Rate		1% Increase	
	(6.50%)			(7.50%)		(8.50%)	
School District's proportionate share							
of the net pension liability	\$	3,483,117	\$	2,542,648	\$	1,753,576	

Changes in Actuarial Assumptions between Measurement Date and the Fiscal Year End – Based on a new experience study for the five years ending June 30, 2020, the SERS Board lowered the investment rate of return from 7.50 percent to 7.00 percent, lowered inflation from 3.00 percent to 2.40 percent, reduced wage inflation from 3.50 percent to 3.25 percent, reduced COLA from 2.50 percent to 2.00 percent, along with certain other changes for the actuarial valuation as of June 30, 2021. The effects of these changes are unknown.

### **Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2020 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increases	12.50% at age 20 to 2.50% at age 65
Payroll increases	3.00%
Investment rate of return, including inflation	7.45%, net of investment expenses
Discount rate of return	7.45%
Cost-of-living adjustments (COLA)	0.00%

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disability mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions were based on the results of an actual experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target <u>Allocation</u>	Long-Term Expected Real Rate of Return*
Domestic equity International equity Alternatives Fixed income Real estate	28.00% 23.00% 17.00% 21.00% 10.00%	7.35% 7.55% 7.09% 3.00% 6.00%
Liquidity reserves Total	<u>1.00%</u> <u>100.00%</u>	2.25%

<sup>\* - 10</sup> year annualized geometric nominal returns include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate – The discount rate used to measure the total pension liability was 7.45% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate:

	Current					
	1% Decrease		Discount Rate		1% Increase	
		(6.45%)		(7.45%)		(8.45%)
School District's proportionate share						
of the net pension liability	\$	14,626,359	\$	10,272,575	\$	6,583,106

Changes in Actuarial Assumptions between Measurement Date and the Fiscal Year End – The STRS Board approved a change in the discount rate from 7.45 percent to 7.00 percent for the June 30, 2021 valuation. The effect on the net pension liability is unknown.

#### NOTE 8 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB)

# Net OPEB Asset/Liability

OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB asset or liability represents the School District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB asset or liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, health care cost trend rates and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the way OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including OPEB.

# NOTE 8 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)

GASB Statement No. 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

#### Health Care Plan Description - School Employees Retirement System (SERS)

The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB Statement No. 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage.

In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy—State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2021, there was no portion allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, the minimum compensation amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the School District's surcharge obligation was approximately \$27,000.

# NOTE 8 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)

#### Plan Description - State Teachers Retirement System (STRS)

The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B partial premium reimbursements will be continued indefinitely. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy—Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

# Net OPEB Asset/Liability

The net OPEB liability (asset) was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share OPEB plans:

	SERS	 STRS	Total
Proportionate Share of the Net OPEB Asset (Liability)	\$ (868,305)	\$ 746,144	\$ (122,161)
Proportion of the Net OPEB Asset/Liability:			
Current Year	0.0399528%	0.0424549%	
Prior Year	0.0390091%	0.0399269%	
Change in Proportionate Share	<u>0.0009437%</u>	<u>0.0025280%</u>	

#### Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

# NOTE 8 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will consider the employee's entire career with the employer and take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Investment rate of return 7.50% of net investment expense, including inflation

Inflation 3.00%

Future salary increases, including inflation 3.50% to 18.20%

Municipal bond index rate:

Prior measurement date 3.13% Measurement date 2.45%

Single equivalent interest rate, net of plan investment expense, including

price inflation:

Prior measurement date 3.22% Measurement date 2.63%

Medical Trend Assumption:

 Pre-Medicare
 7.00% - 4.75%

 Medicare
 5.25% - 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates. PR-2000 Disabled Mortality Table with 90% for males rate and 100% for female rates set back five years.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation.

The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

## NOTE 8 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00%	1.85%
US stocks	22.50%	5.75%
Non-US stocks	22.50%	6.50%
Fixed income	19.00%	2.85%
Private equity	12.00%	7.60%
Real assets	17.00%	6.60%
Multi-asset strategies	<u>5.00%</u>	6.65%
Total	<u>100.00%</u>	

Discount Rate – The discount rate used to measure the total OPEB liability at June 30, 2021 was 2.63%. The discount rate used to measure total OPEB liability at June 30, 2019 was 3.22%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and SERS at the state statute contribution rate of 1.50% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and no contributions from basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2034. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2034 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45% as of June 30, 2020 (i.e., municipal bond rate) was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and the Health Care Cost Trend Rates – The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability calculated using the discount rate of 2.63%, as well as what the School District's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.63%) and one percentage point higher (3.63%) than the current rate.

	Current							
	1% Decrease         Discount Rate           1.63%         2.63%		1% Increase					
Rate			2.63%		3.63%			
School District's proportionate								
share of the net OPEB liability	\$	1,062,784	\$	868,305	\$	713,695		

The following table presents the net OPEB liability calculated using current health care cost trend rates, as well as what the School District's net OPEB liability would be if it were calculated using health care cost trend rates that are one percentage point lower (6.00% decreasing to 3.75%) and one percentage point higher (8.00% decreasing to 5.75%) than the current rates.

				Current			
	1%	Decrease	Tr	end Rate	1% Increase		
Rate		6.00% decreasing to 3.75%		7.00% decreasing to 4.75%		8.00% decreasing to 5.75%	
School District's proportionate share of the net OPEB liability	\$	683,724	\$	868,305	\$	1,115,137	

#### NOTE 8 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)

Changes in Actuarial Assumptions between Measurement Date and the Fiscal Year End – Based on a new experience study for the five years ending June 30, 2020, the SERS Board reduced the wage growth assumption from 3.50 percent to 3.25 percent and increased the health care rate of return from 5.25 percent to 7.00 percent. The effects of these changes are unknown.

#### **Actuarial Assumptions - STRS**

The total OPEB liability in the June 30, 2020 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement:

Salary increases	12.50% at age 20 to 2.50% at age 65				
Payroll increases	3.00%				
Investment rate of return	7.45%, net of investr	ment expenses, including inflation			
Discount rate of return	7.45%				
Health care cost trends:  Medical:	Initial	Ultimate			
Pre-Medicare	5.00%	4.00%			
Medicare	-6.69%	4.00%			
Prescription Drug					
Pre-Medicare	6.50%	4.00%			
Medicare	11.87%	4.00%			

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, claim curves were trended to the fiscal year ending June 30, 2021 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

# NOTE 8 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) (continued)

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return *
Domestic equity	28.00%	7.35%
International equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed income	21.00%	3.00%
Real estate	10.00%	6.00%
Liquidity reserves	<u>1.00%</u>	2.25%
Total	100 00%	

<sup>\* - 10</sup> year annualized geometric nominal returns include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate – The discount rate used to measure the total OPEB liability was 7.45% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on OPEB plan assets of 7.45% was used to measure the total OPEB liability as of June 30, 2020.

Sensitivity of the School District's Proportionate Share of the Net OPEB (Asset) to Changes in the Discount Rate and the Health Care Cost Trend Rates – The following table presents the School District's proportionate share of the net OPEB (asset) calculated using the current period discount rate assumption of 7.45%, as well as what the School District's proportionate share of the net OPEB (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.45%) and one percentage point higher (8.45%) than the current rate. Also shown is the net OPEB (asset) as if it were calculated using health care cost trend rates that are one percentage point lower and one percentage point higher than the current health care cost trend rates:

	1% Decrease			Current count Rate	1% Increase		
Rate		6.45%		7.45%		8.45%	
School District's proportionate share of the net OPEB asset	\$	649,194	\$	746,144	\$	828,403	
		1% Decrease in Trend Rates		Current Trend Rate		6 Increase rend Rates	
School District's proportionate share of the net OPEB asset	\$	823,297	\$	746,144	\$	652,161	

#### **NOTE 9 - LONG-TERM DEBT OBLIGATIONS**

The activity of the School District's long-term debt obligations during fiscal year 2021 was as follows:

2014-B School Improvement Bond Serial Interest (1.0%-4.25%)		Amou Outstan June 30,	ding	Increase	Decrease	Amount Outstanding June 30, 2021	Amount Due Within One Year
Serial Interest (1.0%-4.25%)         \$ 2,455,000         -         \$ (2,455,000)         -         \$ -           Term Interest (4.0%-4.5%)         8,710,000         -         (8,710,000)         -         -           Capital Appreciation         109,999         -         (67,371)         42,628         42,628           2014-B School Improvement Bond         Serial Interest (1.0%-4.25%)         1,145,000         -         (1,145,000)         -         -           Term Interest (4.0%-4.5%)         7,255,000         -         (7,255,000)         -         -         -           Capital Appreciation         40,000         -         (18,656)         21,344         21,344           2021 Refunding Bonds         -         5,865,000         -         5,865,000         -         -         -         -           Serial Interest (4.0%-4.25%)         -         5,865,000         -         5,865,000         -	General Obligation Bonds:				-		
Term Interest (4.0%-4.5%)         8,710,000         - (8,710,000)	2014-A School Improvement Bond						
Capital Appreciation       109,999       - (67,371)       42,628       42,628         2014-B School Improvement Bond       Serial Interest (1.0%-4.25%)       1,145,000       - (1,145,000)           Serial Interest (4.0%-4.5%)       7,255,000       - (7,255,000)            Capital Appreciation       40,000       - (18,656)       21,344       21,344         2021 Refunding Bonds       Serial Interest (1.0%-4.25%)       - 5,865,000       - 5,865,000       - 5,865,000         Term Interest (4.0%-4.5%)       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000         Capital Appreciation       - 807,261       (200,986)       606,275       118,482         Total General Obligation Bonds       19,714,999       19,267,261       (19,852,013)       19,130,247       182,454         2020 Certificates of Participation:       Serial Certificates (4.00%)       - 7,670,000       - 7,670,000       - 7,670,000       1,030,000         Term Certificates (2.5%-4.0%)       - 20,830,000       - 20,830,000       - 20,830,000       - 20,830,000       - 28,500,000       1,030,000         Capital Leases       822,140       - (661,349)       160,791       78,665	Serial Interest (1.0%-4.25%)	\$ 2,455	,000	\$ -	\$ (2,455,000	)) \$ -	\$ -
2014-B School Improvement Bond         Serial Interest (1.0%-4.25%)       1,145,000       - (1,145,000)           Term Interest (4.0%-4.5%)       7,255,000       - (7,255,000)           Capital Appreciation       40,000       - (18,656)       21,344       21,344         2021 Refunding Bonds       Serial Interest (1.0%-4.25%)       - 5,865,000       - 5,865,000       - 5,865,000          Serial Interest (4.0%-4.5%)       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 20,830,000       - 7,670,000       - 12,595,00	Term Interest (4.0%-4.5%)	8,710	,000	-	(8,710,000	-	-
Serial Interest (1.0%-4.25%)         1,145,000         -         (1,145,000)         -<	Capital Appreciation	109	,999	-	(67,371	42,628	42,628
Term Interest (4.0%-4.5%)         7,255,000         -         (7,255,000)         - <td>2014-B School Improvement Bond</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	2014-B School Improvement Bond						
Capital Appreciation       40,000       -       (18,656)       21,344       21,344         2021 Refunding Bonds       Serial Interest (1.0%-4.25%)       -       5,865,000       -       5,865,000       -         Term Interest (4.0%-4.5%)       -       12,595,000       -       12,595,000       -         Capital Appreciation       -       807,261       (200,986)       606,275       118,482         Total General Obligation Bonds       19,714,999       19,267,261       (19,852,013)       19,130,247       182,454         2020 Certificates of Participation:       Serial Certificates (4.00%)       -       7,670,000       -       7,670,000       1,030,000         Term Certificates (2.5%-4.0%)       -       20,830,000       -       20,830,000       -       20,830,000       -         Total       -       28,500,000       -       28,500,000       1,030,000         Capital Leases       822,140       -       (661,349)       160,791       78,665	Serial Interest (1.0%-4.25%)	1,145	,000	-	(1,145,000	-	-
2021 Refunding Bonds         Serial Interest (1.0%-4.25%)       - 5,865,000       - 5,865,000       - 5,865,000       - 7,670,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 12,595,000       - 18,482       - 118,482       - 118,482       - 118,482       - 12,595,013       19,130,247       182,454       - 182,454 <td>Term Interest (4.0%-4.5%)</td> <td>7,255</td> <td>,000</td> <td>-</td> <td>(7,255,000</td> <td>-</td> <td>-</td>	Term Interest (4.0%-4.5%)	7,255	,000	-	(7,255,000	-	-
Serial Interest (1.0%-4.25%)         -         5,865,000         -         5,865,000         -           Term Interest (4.0%-4.5%)         -         12,595,000         -         12,595,000         -           Capital Appreciation         -         807,261         (200,986)         606,275         118,482           Total General Obligation Bonds         19,714,999         19,267,261         (19,852,013)         19,130,247         182,454           2020 Certificates of Participation:         Serial Certificates (4.00%)         -         7,670,000         -         7,670,000         1,030,000           Term Certificates (2.5%-4.0%)         -         20,830,000         -         20,830,000         -           Total         -         28,500,000         -         28,500,000         1,030,000           Capital Leases         822,140         -         (661,349)         160,791         78,665	Capital Appreciation	40	,000	-	(18,656	3) 21,344	21,344
Term Interest (4.0%-4.5%)         -         12,595,000         -         12,595,000         -           Capital Appreciation         -         807,261         (200,986)         606,275         118,482           Total General Obligation Bonds         19,714,999         19,267,261         (19,852,013)         19,130,247         182,454           2020 Certificates of Participation:         Serial Certificates (4.00%)         -         7,670,000         -         7,670,000         1,030,000           Term Certificates (2.5%-4.0%)         -         20,830,000         -         20,830,000         -           Total         -         28,500,000         -         28,500,000         1,030,000           Capital Leases         822,140         -         (661,349)         160,791         78,665	2021 Refunding Bonds						
Capital Appreciation         -         807,261         (200,986)         606,275         118,482           Total General Obligation Bonds         19,714,999         19,267,261         (19,852,013)         19,130,247         182,454           2020 Certificates of Participation:         Serial Certificates (4.00%)         -         7,670,000         -         7,670,000         1,030,000           Term Certificates (2.5%-4.0%)         -         20,830,000         -         20,830,000         -           Total         -         28,500,000         -         28,500,000         1,030,000           Capital Leases         822,140         -         (661,349)         160,791         78,665	Serial Interest (1.0%-4.25%)		-	5,865,000		- 5,865,000	-
Total General Obligation Bonds         19,714,999         19,267,261         (19,852,013)         19,130,247         182,454           2020 Certificates of Participation:         Serial Certificates (4.00%)         -         7,670,000         -         7,670,000         1,030,000           Term Certificates (2.5%-4.0%)         -         20,830,000         -         20,830,000         -           Total         -         28,500,000         -         28,500,000         1,030,000           Capital Leases         822,140         -         (661,349)         160,791         78,665	Term Interest (4.0%-4.5%)		-	12,595,000		- 12,595,000	-
2020 Certificates of Participation:         Serial Certificates (4.00%)       -       7,670,000       -       7,670,000       1,030,000         Term Certificates (2.5%-4.0%)       -       20,830,000       -       20,830,000       -         Total       -       28,500,000       -       28,500,000       1,030,000         Capital Leases       822,140       -       (661,349)       160,791       78,665	Capital Appreciation		-	807,261	(200,986	606,275	118,482
Serial Certificates (4.00%)         -         7,670,000         -         7,670,000         1,030,000           Term Certificates (2.5%-4.0%)         -         20,830,000         -         20,830,000         -           Total         -         28,500,000         -         28,500,000         1,030,000           Capital Leases         822,140         -         (661,349)         160,791         78,665	Total General Obligation Bonds	19,714	,999	19,267,261	(19,852,013	3) 19,130,247	182,454
Term Certificates (2.5%-4.0%)         -         20,830,000         -         20,830,000         -           Total         -         28,500,000         -         28,500,000         1,030,000           Capital Leases         822,140         -         (661,349)         160,791         78,665	2020 Certificates of Participation:						
Total         -         28,500,000         -         28,500,000         1,030,000           Capital Leases         822,140         -         (661,349)         160,791         78,665	Serial Certificates (4.00%)		-	7,670,000	•	7,670,000	1,030,000
Capital Leases 822,140 - (661,349) 160,791 78,665	Term Certificates (2.5%-4.0%)		-	20,830,000		20,830,000	 
	Total		_	28,500,000		- 28,500,000	1,030,000
	Capital Leases	822	2,140_		(661,349	9) 160,791	 78,665
Total Governmental Activities \$ 20,537,139 \$ 47,767,261 \$ (20,513,362) \$ 47,791,038 \$ 1,291,119	Total Governmental Activities	\$ 20,537	',139	\$ 47,767,261	\$ (20,513,362	2) \$ 47,791,038	\$ 1,291,119

## **General Obligations Bonds**

In August of 2014, the School District issued \$22 million in general obligation bonds for the purpose of constructing a new high school, in two separate series. This bond issue consisted of serial interest, term interest and capital appreciation bonds, had interest rates ranging from 1.0 percent to 4.5 percent, and will fully mature on November 1, 2051.

The 2014 series-A capital appreciation bonds have a combined maturity value of \$455,000 and are set to mature on November 1, 2020 and November 1, 2021. The 2014 series-B capital appreciation bonds have a combined maturity value of \$250,000 and are set to mature on November 1, 2020 and November 1, 2021

In July of 2020, the School District issued \$19,267,261 in taxable school improvement refunding bonds to provided resources to refund a portion of the 2014 bond issues. \$20,407,880 of proceeds and premiums from the 2020 refunding bonds were placed into an irrevocable trust and will be used to pay the debt service on the 2014 bond issues until the call date of November 2021. The 2020 refunding bond issue consisted serial interest, term interest and capital appreciation bonds, had interest rates ranging from 1.0 percent to 3.125 percent, and will fully mature on November 1, 2051. The 2020 appreciation bonds have a combined maturity value of \$2,520,000 and are set to mature on November 1, 2020 through November 1, 2025.

The District issued the 2020 refunding bonds to achieve a reduction in debt service payments of \$3,010,523 over the thirty-two fiscal years remaining at the time the refunding occurred.

## NOTE 9 - LONG-TERM OBLIGATIONS (continued)

#### General Obligations Bonds (continued)

A summary of the School District's future debt service payments related to general obligation bonds follows:

Fiscal			Compounded					
Year	Principal	Interest	Interest Interest					
2022	\$ 182,454	\$ 501,091	\$ 367,546	\$ 1,051,091				
2023	205,159	501,091	319,841	1,026,091				
2024	135,329	501,091	389,671	1,026,091				
2025	88,421	501,091	431,579	1,021,091				
2026	58,884	501,091	466,116	1,026,091				
2027-2031	2,685,000	2,398,051	-	5,083,051				
2032-2036	2,970,000	2,111,374	-	5,081,374				
2037-2041	3,370,000	1,691,967	-	5,061,967				
2042-2046	3,910,000	1,150,748	-	5,060,748				
2047-2051	4,535,000	512,253	-	5,047,253				
2052	990,000	15,469	-	1,005,469				
Total	\$ 19,130,247	\$ 10,385,317	\$ 1,974,753	\$ 31,490,317				

#### Certificates of Participation

In November of 2020, the School District issued \$28,500,000 in certificates of participation through a direct placement sale. The certificates issued constitute proportionate undivided interest in the base rent payments to be paid by the School District as required by the land lease agreement entered into on the same date. The proceeds of the certificates are to be used to build and equip a new kindergarten through fifth grade school facility, a new athletic complex, as well as renovations to existing school facilities. The certificates issued consisted of \$7,670,000 of serial certificates as well as \$20,830,000 of term certificates. Payments are due on December 1 of each year with final maturity in 2049 and carry interest rates ranging from 2.50 percent to 4.00 percent.

A summary of the School District's future debt service payments related to the certificates of participation follows:

Fiscal					
Year	 Principal		Interest		Total
2022	\$ 1,030,000	\$	920,638	\$	1,950,638
2023	420,000		891,638		1,311,638
2024	475,000		873,738		1,348,738
2025	500,000		854,238		1,354,238
2026	515,000		833,938		1,348,938
2027-2031	3,180,000		3,814,988		6,994,988
2032-2036	4,210,000		3,080,187		7,290,187
2037-2041	5,385,000		2,216,513		7,601,513
2042-2046	6,580,000		1,361,837		7,941,837
2047-2050	 6,205,000		348,631		6,553,631
Total	\$ 28,500,000	\$	15,196,346	\$	43,696,346

#### NOTE 9 - LONG-TERM OBLIGATIONS (continued)

#### Capital Lease Obligations

The School District was a party to two capital leases at the beginning of the year; one was used to purchase 132 acres of land adjacent to the current school facilities location with the intent of building new school buildings in the future and the other to acquire four new school busses. In conjunction with the issuance of the certificates of participation in November 2020, the School District agreed to pay an early termination fee of \$135,000 to terminate the land lease as of that date. The payments associated with the termination of this lease are recorded within the capital projects fund. Lease payments associated with the school busses are paid out of the permanent improvement fund (other governmental funds).

The School District's capital lease requirements to maturity are as follows:

Fiscal		Minimum				
Year	Leas	se Payment				
2022	\$	85,740				
2023		85,740				
Total minimum lease payments		171,480				
Less: Amount representing interest		(10,689)				
Total present value of minimum lease payments	\$	160,791				

#### **NOTE 10 – JOINTLY GOVERNED ORGANIZATIONS**

#### Metropolitan Educational Technology Association

The School District is a member of the Metropolitan Educational Technology Association (META). META is an association of public school districts in a geographical area determined by the Ohio Department of Education. META was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative instructional functions among member districts. The School District paid META \$24,402 for services provided during the fiscal year. Financial information can be obtained from Ashley Widby, who serves as Chief Financial Officer, at 100 Executive Drive, Marion, Ohio, 43302.

#### Southwestern Ohio Educational Purchasing Cooperative

The School District is a member of the Southwestern Ohio Educational Purchasing Cooperative (SOEPC). SOEPC is made up of nearly 100 school districts in 12 counties. The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC.

Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts. Any district withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations. Payments to SOEPC are made from the General Fund. During fiscal year 2021, the School District did not make any payments to SOEPC, except for insurance premiums noted in Note 11. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center, Suite 208, Vandalia, Ohio 45377.

#### **NOTE 11 - INSURANCE PURCHASING POOL**

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan
The School District participates in the Southwestern Ohio Educational Purchasing Council Workers'
Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs
are conducted by an eleven-member Executive Committee consisting of the Chairperson, the ViceChairperson, a representative from the Montgomery County Educational Service Center and eight
members elected by majority vote of all member school districts. The Chief Administrator of GRP serves
as the coordinator of the program. Each year, the participating school districts pay an enrollment fee to
the GRP to cover the costs of administering the program.

#### Southwestern Ohio Educational Purchasing Council Medical Benefits Plan

The School District participates in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP). The MBP's business and affairs are conducted by an eleven-member committee consisting of various MBP representatives that are elected by the general assembly. Either the superintendent or treasurer from each participating school district serves on the general assembly. Each fiscal year, the participating school districts pay an enrollment fee to the MBP to cover the costs of administering the program.

#### **Ohio School Plan**

The School District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The OSP is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a fifteen-member Board consisting of school district superintendents and treasurers, as well as the president of Harcum-Hyre Insurance Agency, Inc. and a partner of the Hylant Group Inc. Hylant Group Inc., is the administrator of the OSP and is responsible for processing claims. Harcum-Hyre Insurance Agency, Inc. is the sales and marketing representative, which established agreements between OSP and member schools.

#### **NOTE 12 - CONTINGENCIES**

### Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2021, if applicable, cannot be determined at this time.

#### Litigation

There were currently no matters in litigation with the School District as defendant.

#### Full-Time Equivalency Review

The Ohio Department of Education conducts reviews of enrollment and full-time equivalency (FTE) calculations made by school districts within the State starting for fiscal year 2015. These reviews are being conducted to ensure the school districts are reporting accurate student enrollment data to the State, which is used in determining state funding allocations. As of the date of this report, ODE has finalized the impact of enrollment adjustments to the June 30, 2021 Foundation funding for the District. The impact resulted in a \$14,575 payable owed from the District which was not included on the accompanying cash basis financial statements.

#### NOTE 13 - CAPITAL IMPROVEMENT SET-ASIDE

The School District is required by State statute to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year. The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	lmr	Capital provements
	1111	novements
Set-aside reserve balance as of June 30, 2020	\$	-
Current year set-aside requirement		296,012
Current year offsets: Permanent Improvement Levy		(587,938)
Total	\$	(291,926)
Balance carried forward to fiscal year 2022	\$	_
Set-aside balance June 30, 2021	\$	

The School District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount to zero for the capital improvements set-aside.

#### **NOTE 14 - COMMITMENTS**

#### **Encumbrances**

At year end the School District had the following amounts encumbered for future purchase obligations:

Fund	Year-End cumbrances
General Fund	\$ 366,836
Capital Projects Fund	1,292,987
Non-major Governmental Funds	 299,881
	\$ 1,959,704

#### **NOTE 15 – INTERFUND ACTIVITY**

During fiscal year 2021, the General Fund was repaid \$36,820 of advances made in the prior year to the District Managed Student Activities (\$820), Title VI-B Grant (\$33,250), and Title I Grant (\$2,750) special revenue funds (nonmajor governmental funds).

Also, during the fiscal year the General Fund transferred \$6,812 to a nonmajor governmental funds to provide additional resources to that fund. The \$1,200 transfer out of the nonmajor governmental funds to another nonmajor governmental fund represents the closing of one student activity account in which the students determined to provide the excess resources to a district managed student activity fund.

Bethel Local School District Miami County, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

### **NOTE 16 - TAX ABATEMENTS**

During fiscal year 2021, the School District's property tax receipts were reduced by \$158,149 under three Community Reinvestment Area (CRA) agreements entered into by the City of Huber Heights. Under Ohio Revised Code Sections 3735 and 5709, municipalities may offer a property tax incentive to an individual or entity for improvements within certain targeted areas. The CRA program abates 100 percent of the additional property tax resulting from the increase in assessed value as a result of the improvements, which are administered as a reduction in the property tax bill, for a period not to exceed 15 years.

#### NOTE 17 - COVID-19 PANDEMIC

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. Ohio's statement of emergency ended in June of 2021 while the national state of emergency continues. During fiscal year 2021, the School District received Coronavirus Aid, Relief, and Economic Security (CARES) Act funding. Additional funding has been made available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

During fiscal year 2021, the School District received \$257,222 in Elementary and Secondary School Emergency Relief funding as well as \$76,169 through the Rural and Small Town School District Coronavirus Relief funding.

#### **NOTE 18 - SUBSEQUENT EVENT**

For fiscal year 2022, School District foundation funding received from the state of Ohio will be funded using a direct funding model. Under this new model, community school, STEM school, scholarship, and open enrollment funding will be directly funded by the State of Ohio to the respective educating schools. For fiscal year 2021 and prior, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the educating school. For fiscal year 2021, the School District reported \$430,967 in revenues and expenditures/expenses related to these programs. This new funding system calculates a unique base cost and a unique "per-pupil local capacity amount" for each School District. The School District's state core foundation funding is then calculated. Any change in funding will be subject to a phase in percentage of 16.67 percent for fiscal year 2022 and 33.33 percent for fiscal year 2023.

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# BETHEL LOCAL SCHOOL DISTRICT MIAMI COUNTY

# SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

FEDERAL GRANTOR  Pass Through Grantor  Program / Cluster Title	Federal Assistance Listing Number	Pass Through Entity Identifying Number	Federal Receipts	Provided Through to Subrecipients	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE  Passed Through Ohio Department of Education  Child Nutrition Cluster					
COVID-19 National School Lunch Program National School Lunch Program Total Child Nutrition Cluster	10.555 10.555	N/A N/A	\$39,941 367,025 406,966		\$39,941 367,025 406,966
Total U.S. Department of Agriculture			406,966		406,966
INSTITUTE OF MUSEUM AND LIBRARY SERVICES  Passed Through State Library of Ohio  COVID-19 Grants to States	45.310	VII-36-2	5,000		4,412
	45.510	VII-30-2	5,000		
Total Institute of Museum and Library Services			5,000		4,412
U.S. DEPARTMENT OF THE TREASURY  Passed Through Ohio Department of Education  Coronavirus Relief Fund	21.019	N/A	76,169		76,169
Total U.S. Department of the Treasury			76,169		76,169
U.S. DEPARTMENT OF EDUCATION  Passed Through Ohio Department of Education					
Title I Grants to Local Educational Agencies	84.010	S010A180035 / S010A200035	55,514		61,086
Special Education Cluster (IDEA)		H027A190111 /			
Special Education Grants to States	84.027	H027A200111	295,831	<b>0.1.0.1.1</b>	297,090
Special Education Preschool Grants Total Special Education Cluster (IDEA)	84.173	H173A200119	4,014 299,845	\$4,014 4,014	4,014 301,104
English Language Acquisition State Grants	84.365	S365A190035 / S365A200035	26,411		26,619
Supporting Effective Instruction State Grants	84.367	S367A200034	22,030		22,030
Student Support and Academic Enrichment Program	84.424	S424A200036	10,035		10,035
COVID-19 Education Stabilization Fund: Elementary and Secondary School Emergency Relief Fund	84.425D	S010A200035	257,179		257,222
Total U.S. Department of Education			671,014	4,014	678,096
Total Federal Financial Assistance			\$1,159,149	\$4,014	\$1,165,643

N/A - No agency pass-through or other identifying number was available for this program.

The accompanying notes are an integral part of this schedule.

# BETHEL LOCAL SCHOOL DISTRICT MIAMI COUNTY

# NOTES TO THE SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Receipts and Expenditures of Federal Awards (the Schedule) includes the federal award activity of Bethel Local School District (the District) under programs of the federal government for the fiscal year ended June 30, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### NOTE C - INDIRECT COST RATE

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - SUB-RECIPIENTS**

The District passes certain federal awards received from the Ohio Department of Education to other governments or not-for-profit agencies (sub-recipients). As Note B describes, the District reports expenditures of Federal awards to sub-recipients when paid in cash.

As a sub-recipient, the District has certain compliance responsibilities, such as monitoring its sub-recipients to help assure they use these sub-awards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that sub-recipients achieve the award's performance goals.

#### **NOTE E - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Bethel Local School District Miami County 7490 South State Route 201 Tipp City, Ohio 45371

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bethel Local School District, Miami County, (the District) as of and for the fiscal year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated April 26, 2022 wherein we noted the District uses a special purpose framework other than generally accepted accounting principles and the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider to be a material weakness. We consider finding 2021-003 to be a material weakness.

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Bethel Local School District Miami County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statement. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards*, which are described in the accompanying schedule of findings as items 2021-001 and 2021-002.

## District's Responses to Findings

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings and corrective action plan. We did not subject the District's responses to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

April 26, 2022



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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Bethel Local School District Miami County 7490 South State Route 201 Tipp City, Ohio 45371

To the Board of Education:

## Report on Compliance for Each Major Federal Program

We have audited Bethel Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of Bethel Local School District's major federal programs for the fiscal year ended June 30, 2021. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies each of the District's major federal programs.

#### Management's Responsibility

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for each of the District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the District's major programs. However, our audit does not provide a legal determination of the District's compliance.

## Basis for Qualified Opinion on the Child Nutrition Cluster

As described in finding 2021-004 in the accompanying schedule of findings, the District did not comply with requirements regarding special tests and provisions applicable to its Child Nutrition Cluster major federal program. Compliance with this requirement is necessary, in our opinion, for the District to comply with requirements applicable to this program.

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Bethel Local School District
Miami County
Independent Auditor's Report on Compliance with Requirements
Applicable to each Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

### Qualified Opinion on the Child Nutrition Cluster

In our opinion, except for the noncompliance described in the *Basis for Qualified Opinion on the Child Nutrition Cluster* paragraph, Bethel Local School District complied, in all material respects, with the requirements referred to above that could directly and materially affect its Child Nutrition Cluster for the fiscal year ended June 30, 2021.

#### Unmodified Opinion on the Other Major Federal Program

In our opinion, Bethel Local School District complied in all material respects with the requirements referred to above that could directly and materially affect its other major federal program identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings for the fiscal year ended June 30, 2021.

#### Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program's compliance requirement will not be prevented, or timely detected or corrected. A significant deficiency in internal control over compliance is a deficiency or a combination of deficiencies in internal control over compliance with a federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. Therefore, we cannot assure we have identified all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. However, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness, described in the accompanying schedule of findings as item 2021-004.

The District's response to our internal control over compliance finding is described in the accompanying schedule of findings and corrective action plan. We did not subject the District's response to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

Bethel Local School District
Miami County
Independent Auditor's Report on Compliance with Requirements
Applicable to each Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 3

This report only describes the scope of our tests of internal control over compliance and the results of this testing based on the Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

April 26, 2022

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# BETHEL LOCAL SCHOOL DISTRICT MIAMI COUNTY

### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2021

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	Yes
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Child Nutrition Cluster: Qualified Special Education Cluster: Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	Yes
(d)(1)(vii)	Major Programs (list):	Child Nutrition Cluster (AL #10.555) Special Education Cluster (AL #84.027 and AL #84.173)
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2021-001**

### **Noncompliance**

**Ohio Rev. Code §117.38** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

Bethel Local School District Miami County Schedule of Findings Page 2

# FINDING NUMBER 2021-001 (Continued)

**Ohio Admin. Code § 117-2-03(B)**, which further clarifies the requirements of Ohio Rev. Code § 117.38, requires the District to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

The District prepared financial statements that, although formatted similar to financial statements prescribed by the Governmental Accounting Standards Board, report on the cash basis of accounting, rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time.

Pursuant to Ohio Rev. Code § 117.38 the District may be fined and subject to various other administrative remedies for its failure to file the required financial report. Failure to report on a GAAP basis compromises the District's ability to evaluate and monitor the overall financial condition of the District. To help provide the users with more meaningful financial statements, the District should prepare its annual financial statements according to generally accepted accounting principles.

#### Official's Response:

The Bethel Local School District acknowledges the requirement to file GAAP financial reports; however, it has been determined that the costs and time needed to complete these reports is cost prohibitive and chooses to continue reporting on a cash basis.

#### **FINDING NUMBER 2021-002**

#### **Noncompliance**

Ohio Rev. Code § 5705.39 provides that total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure there-from, as certified by the county budget commission. No appropriation measure shall become effective until the county auditor files a certificate that the total appropriations from each fund, taken together with all other outstanding appropriations, do not exceed such official estimate or amended official estimate. For purposes of this section of the Ohio Revised Code, estimated revenue is commonly referred to as "estimated resources" because it includes unencumbered fund balances.

At June 30, 2021 the District's appropriations exceeded the amount certified as available by the budget commission in the Bond Retirement and Capital Projects Funds by \$687,504 and \$958,589, respectively.

Failure to limit appropriate to the amount certified by the budget commission due to deficiencies in the District's compliance monitoring policies and procedures could result in overspending and negative cash fund balances.

The District should draft, approve, and implement procedures to compare appropriations to estimated resources and, if adequate resources are available for additional appropriations, the District should submit an amended certificate of estimated resources to the budget commission for certification. If the resources are not available to cover the appropriations, an amendment to the appropriation resolution should be passed by the Board of Education to reduce the appropriations.

Bethel Local School District Miami County Schedule of Findings Page 3

# Finding Number 2021-002 (Continued)

#### Officials' Response:

Beginning in the 2021-2022 fiscal year, the District has implemented a process of review and approval of all appropriations and revenues each month. The Bethel Board of Education will be presented with an Appropriations Recap/Summary Report, Cash Summary Report, and an Amended Certificate of Available Balances Report. These three reports are system generated and coupled with a system generated Appropriations Report (APPCOM) will ensure that appropriations are aligned with available resources. This has been implemented in the current fiscal year.

#### **FINDING NUMBER 2021-003**

#### **Material Weakness**

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatements, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

Due to lack of adequate controls over the preparation of the financial statements, the following errors were noted in the District's fiscal year 2021 financial statements that were material and have been adjusted in the accompanying financial statements:

- Bond Retirement Fund Premium on Certificates Issued, Debt Service Interest and Fiscal Charges, and Restricted Cash and Investments with Fiscal Agent were overstated by \$1,204,503, \$538,597, and \$665,906, respectively, due to recording Certificates of Participation (COPS) debt in the incorrect fund.
- Bond Retirement Fund Debt Service Issuance Costs were overstated by \$310,438 and Restricted
  Cash and Investments with Fiscal Agent were understated by the same amount due to recording
  COPS debt in the incorrect fund.
- Capital Projects Fund Premium on Certificates Issued, Debt Service Interest and Fiscal Charges, and Restricted Cash and Investments with Fiscal Agent were understated by \$1,204,503, \$538,597, and \$665,906, respectively, due to recording Certificates of Participation (COPS) debt in the incorrect fund.
- Capital Projects Fund Debt Service Issuance Costs were understated by \$310,438 and Restricted
  Cash and Investments with Fiscal Agent were overstated by the same amount due to recording
  COPS debt in the incorrect fund.
- Governmental Activities Premium on Refunding Bonds Issued was overstated by \$1,204,503 and Premium on Certificates Issued was understated by the same amount due to reporting the premiums on the two debt issuances together as opposed to separately.

Policies and procedures should be developed and implemented by the District to verify the accuracy of the financial statements. The District should review the financial statements prior to submission with the Auditor of State to identify any potential errors. Failure to do so could result in the users of the financial statements basing their conclusions on materially misstated financial data.

Bethel Local School District Miami County Schedule of Findings Page 4

# Finding Number 2021-003 (Continued)

#### Officials' Response:

The Bethel Local School District has had significant transition in the position of Treasurer beginning in April 2021. The position of Treasurer or Interim Treasurer was held by three separate individuals and as a result of these transitions a thorough review may not have been conducted. The current Treasurer is committed to a full review of all financial documents.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

#### 1. Child Nutrition Cluster - Failure to Perform Free/Reduced Eligibility Verification

Finding Number: 2021-004

Assistance Listing Number and Title: AL #10.555 Child Nutrition Cluster

Federal Award Identification Number / Year: 2021

Federal Agency: United States Department of Agriculture
Compliance Requirement: Special Tests and Provisions – Verification

of Free and Reduced Price Applications

(NSLP)

Pass-Through Entity: Ohio Department of Education

Repeat Finding from Prior Audit? No

#### **Noncompliance and Material Weakness**

**7 CFR §245.6a(c)(1)** states in part that the local educational agency must verify eligibility of children in a sample of household applications approved for free and reduced price meal benefits for that school year.

**7 CFR §245.6a(c)(3)** states in part that unless eligible for an alternative sample size under paragraph (d) of this section, the sample size for each local educational agency shall equal the lesser of:

- 1. Three (3) percent of all applications approved by the local educational agency for the school year, as of October 1 of the school year, selected from error prone applications; or
- 2. 3,000 error prone applications approved by the local education agency for the school year as of October 1 of the school year.

The District verified zero applications for free and reduced price meal benefits for the 2020-2021 school year.

The District should implement procedures to ensure that annual eligibility verifications are performed per the guidelines contained in the Federal statutes. Failure to do so could result in eligibility determination discrepancies.

#### Officials' Response:

The District acknowledges noncompliance in this area and has contracted with the Southwestern EPC for assistance with meeting all the compliance requirements for the nutrition cluster. These services include all administrative tasks necessary to meet compliance working with the Superintendent and Treasurer's Offices.

#### 4. OTHER - FINDINGS FOR RECOVERY

In addition, we identified the following other issue related to Findings for Recovery. This issue did not impact our GAGAS or Single Audit Compliance and Controls reports.

#### **FINDING NUMBER 2021-005**

#### Noncompliance and Finding for Recovery

State ex rel. McClure v. Hageman. 155 Ohio St. 320 (1951), provides that expenditures made by a governmental unit should serve a public purpose. Typically the determination of what constitutes a "proper public purpose" rests with the judgment of the governmental entity, unless such determination is arbitrary or unreasonable. Even if a purchase is reasonable, Ohio Attorney General Opinion 82-006 indicates that it must be memorialized by a duly enacted ordinance or resolution and may have a prospective effect only. Auditor of State Bulletin 2003-005 Expenditures of Public Funds/Proper Public Purpose states that the Auditor of State's Office will only question expenditures where the legislative determination of a public purpose is manifestly arbitrary and incorrect.

The District entered into an independent contractor agreement with Mutlu Life Coaching DBA Mutlu Coaching & Consulting that commenced on June 02, 2020 and terminated on June 30, 2021. Section three of the Independent Contractor Agreement between Holly Mutlu and the District states "All costs and expenses incurred by the Independent Contractor in connection with the performance of the services shall be the sole responsibility of and paid by Independent Contractor."

During Fiscal Year 2021, the District paid the following reimbursements totaling \$2,314 to Holly Mutlu which were not allowable per the contract between Mutlu Life Coaching DBA Mutlu Coaching and Consulting and the District:

- \$2,097 reimbursement paid on October 30, 2020 for attending a leadership conference;
- \$67 reimbursement paid on September 3, 2020 for supplies; and
- \$150 reimbursement paid on March 19, 2021 for subscription services.

Under Ohio law, any public official who either authorizes an illegal expenditure of public funds or supervises the accounts of a public office from which such illegal expenditure was made is strictly liable for the amount of the expenditure. Seward v. National Surety Corp., 120 Ohio St 47 (1929); 1980 Op. Atty Gen. No. 80-074: Ohio Rev. Code Section 9.39; State, ex.rel. Village of Linndale v. Masten, 18 Ohio St. 3d 228 (1985). Public officials controlling public funds or property are liable for the loss incurred should such funds or property be fraudulently obtained by another, converted, misappropriated, lost or stolen. Public officials will be liable if and to the extent that recovery or restitution is not obtained from the persons who unlawfully obtained such funds or property, 1980 Op. Atty Gen. No. 80-074.

Accordingly, a Finding for Recovery is hereby issued against former independent contractor Holly Mutlu in the amount of \$2,314 and in favor of the District's General Fund. The former District Treasurer during fiscal year 2021 Brennon Hattery and Ms.Mutlu/Mr. Hattery's bonding company, Travelers Casualty and Surety Company of America, are jointly and severally liable for the total amount of \$2,314 to the extent that recovery or restitution is not obtained from Holly Mutlu.

#### Officials' Response:

We did not receive a response from Officials to this finding.

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# THEL LOCAL SCHOOLS

# **EDUCATE WITH EXCELLENCE!**

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TINA HAGEMAN BARRETT SWOPE **TREASURER** 

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MATT TRIPLETT MIDDLE SCHOOL PRINCIPAL triplettm@blsk12.org **CARRIE ANN JONES** ELEMENTARY PRINCIPAL jonesc@blsk12.org

CASSANDRA SCHOCH ELEMENTARY ASST. PRINCIPAL schochc@blsk12.org

# **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS** 2 CFR 200.511(b) **JUNE 30, 2021**

Finding Number	Finding Summary	Status	Additional Information
2020-001	Ohio Rev. Code §117.38 and Ohio Admin. Code § 117-2- 03(B) – District failed to file annual financial statements using generally accepted accounting principles.	Not Corrected	The District acknowledges this requirement but will continue to report on a cash basis as it is noted that GAAP reporting is not a necessity for a successful completion of business transactions and therefore the time and cost of GAAP reporting is deemed too expensive for the District.  Finding will be repeated as 2021-001.
2020-002	Ohio Rev. Code § 5705.39 – District appropriations exceeded estimated resources.	Not Corrected	The District acknowledges this error and will review budgetary measures to limit its potential of occurring again.  Finding will be repeated as 2021-002.

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# **BETHEL LOCAL SCHOOLS**

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CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) JUNE 30, 2021

Finding Number:

2021-001

**Planned Corrective Action:** 

The District will continue to not prepare GAAP basis financial

statements due to cost efficiencies gained in annual reporting.

Anticipated Completion Date:

June 30, 2022

**Responsible Contact Person:** 

Treasurer Tina Hageman

**Finding Number:** 

2021-002

**Planned Corrective Action:** 

The District will implement procedures to review budgetary measures

and verify appropriations do not exceed estimated resources.

**Anticipated Completion Date:** 

June 30, 2022

**Responsible Contact Person:** 

Treasurer Tina Hageman

**Finding Number:** 

2021-003

**Planned Corrective Action:** 

The District will implement procedures to review the annual financial statements prior to filing with the Auditor of State to identify any

potential errors.

**Anticipated Completion Date:** 

June 30, 2022

**Responsible Contact Person:** 

Treasurer Tina Hageman

Finding Number:

2021-004

**Planned Corrective Action:** 

The District will implement procedures to ensure the proper processes

are utilized for verifying free and reduced lunch applications. June 30, 2022

Anticipated Completion Date: Responsible Contact Person:

Treasurer Tina Hageman

Finding Number:

2021-005

**Planned Corrective Action:** 

The District will implement procedures to review disbursements to

ensure all are of a proper public purpose for the District.

Anticipated Completion Date:

June 30, 2022

**Responsible Contact Person:** 

Treasurer Tina Hageman

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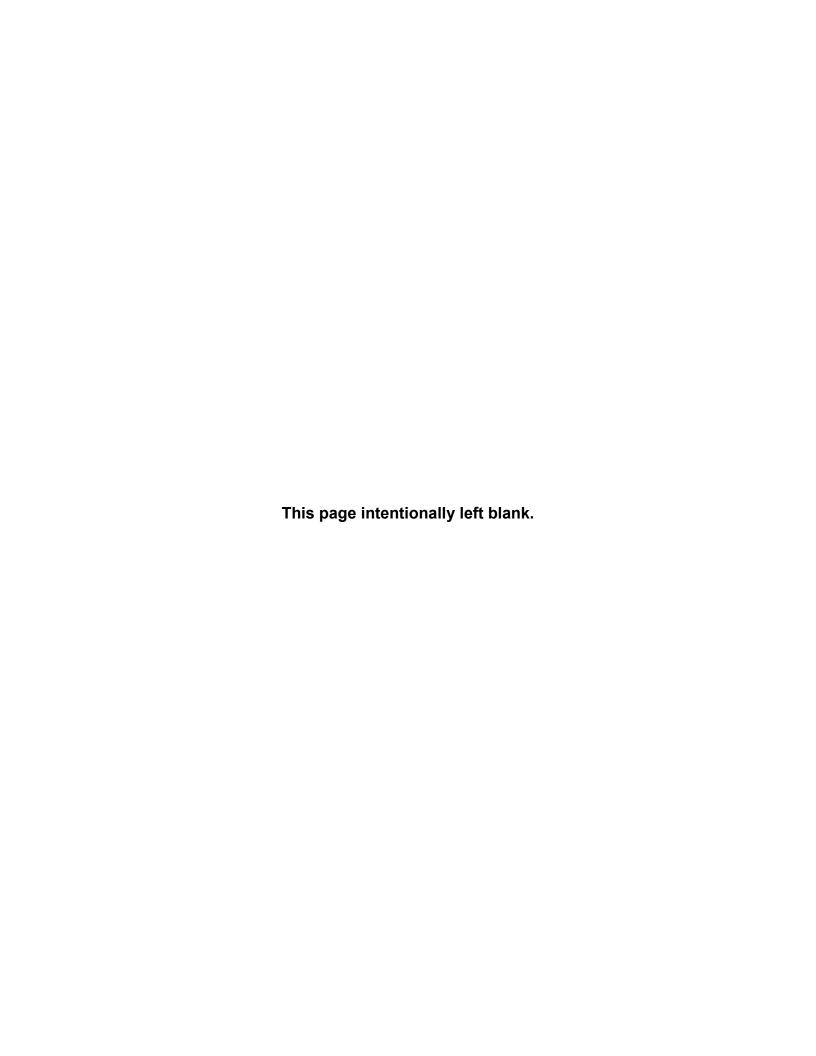




## BETHEL LOCAL SCHOOL DISTRICT MIAMI COUNTY JUNE 30, 2020

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88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

#### INDEPENDENT AUDITOR'S REPORT

Bethel Local School District Miami County 7490 South State Route 201 Tipp City, Ohio 45371

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Bethel Local School District, Miami County, Ohio (the District), as of and for the fiscal year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 1 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Efficient • Effective • Transparent

Bethel Local School District Miami County Independent Auditor's Report Page 2

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2020, and the respective changes in cash financial position thereof for the fiscal year then ended in accordance with the accounting basis described in Note 1.

#### **Accounting Basis**

Ohio Administrative Code § 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 1 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### Emphasis of Matter

As discussed in Note 17 to the financial statements, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. We did not modify our opinion regarding this matter.

As discussed in Note 12 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding this matter.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 26, 2022, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

April 26, 2022

Bethel Local School District Miami County, Ohio Statement of Net Position - Cash Basis June 30, 2020

	Governmental Activities		
Cash Assets: Equity in pooled cash, cash equivalents and investments	\$	7,676,973	
Total Cash Assets		7,676,973	
Net Cash Position: Restricted for:			
Capital projects  Debt service	\$	389,860 665,684	
Food service operations  Education grants  Student activities		201,980 48,608 131,013	
Other purposes Unrestricted		16,007 6,223,821	
Total Net Cash Position	\$	7,676,973	

Bethel Local School District Miami County, Ohio Statement of Activities - Cash Basis For the Fiscal Year Ended June 30, 2020

Governmental Activities	Cash Disbursements		for	Program Cash Receipts Charges Operating for Services Grants and and Sales Contributions			Net (Expenditure) Receipt and Changes in Net Cash Position Governmental Activities	
Current:								
Instruction:								
Regular	\$	6,123,061	\$	254,605	\$	88,463	\$	(5,779,993)
Special		1,805,028		50,212		275,193		(1,479,623)
Other		628,646		20,468		-		(608,178)
Support Services:								
Pupils		972,615		24,686		278,383		(669,546)
Instructional staff		372,131		5,601		558		(365,972)
Board of education		50,077		-		-		(50,077)
Administration		1,084,993		-		-		(1,084,993)
Fiscal		468,195		-		-		(468,195)
Business		50,182		-		-		(50,182)
Operation and maintenance of plant		992,439		-		26,864		(965,575)
Pupil transportation		722,755		-		-		(722,755)
Central		121,909		-		5,400		(116,509)
Operation of non-instructional services		422,805		267,350		146,351		(9,104)
Extracurricular activities		496,274		166,044		24,080		(306, 150)
Capital Outlay		106,898		-		-		(106,898)
Debt Service:								
Principal		700,740		-		-		(700,740)
Interest and fiscal charges		812,608					_	(812,608)
Total Governmental Activities	\$	15,931,356	\$	788,966	\$	845,292		(14,297,098)
	Genera	l Cash Receipts						
	Prope	rty Taxes Levied	for:					
	Ger	eral purposes						3,501,578
	Deb	t service						1,160,230
	Cap	ital projects						460,146
		e Taxes Levied f	or:					
		eral purposes						1,865,580
	Payme	ents in Lieu of Ta	axes Re	ceived for:				
	Ger	eral purposes						1,893,721
	Cap	ital projects						811,595
	Grants	s and entitlement	s not re	stricted to spe	cific purp	oses		5,950,998
	Interes	st						106,836
	Misce	llaneous						149,679
	Total G	eneral Receipts						15,900,363
	Change	e in Net Cash Po	sition					1,603,265
	Net Ca	sh Position Begir	nning of	Year - Restate	ed			6,073,708
	Net Cash Position End of Year					\$	7,676,973	

Bethel Local School District Miami County, Ohio Statement of Assets and Fund Balances - Cash Basis Governmental Funds June 30, 2020

	General	Bond Retirement Fund	Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Cash Assets:					
Equity in pooled cash, cash equivalents and investments	\$ 4,226,715	\$ 665,684	\$ 1,997,106	\$ 787,468	\$ 7,676,973
Total Assets	\$ 4,226,715	\$ 665,684	\$ 1,997,106	\$ 787,468	\$ 7,676,973
Fund Balances: Restricted for:					
Capital projects	\$ -	\$ -	- \$ -	\$ 389,860	\$ 389,860
Debt service	Ψ -	665,684		φ 000,000 -	665.684
Food service operations	-	-	. <u>-</u>	201,980	201,980
Student activities	-		<u>-</u>	131,013	131,013
State/Federal education grants	-		. <u>-</u>	48,608	48,608
Other purposes	-	-	-	16,007	16,007
Committed for:				•	•
Capital projects	-	-	1,997,106	-	1,997,106
Assigned for:					
School activities	68,597		-	-	68,597
Future expenditures	398,808		-	-	398,808
Subsequent appropriations	-		-	-	-
Unassigned	3,759,310		<u> </u>		3,759,310
Total Fund Balances	\$ 4,226,715	\$ 665,684	\$ 1,997,106	\$ 787,468	\$ 7,676,973

Bethel Local School District
Miami County, Ohio
Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances
Governmental Funds
For the Fiscal Year Ended June 30, 2020

		General	R	Bond Retirement Fund		Capital Projects Fund	Go	Other vernmental Funds	Go	Total overnmental Funds
Cash Receipts:		Conorai		i dild		T dild		T dilac		T dildo
Property and other local taxes	\$	3,501,578	\$	1,160,230	\$	_	\$	460,146	\$	5,121,954
Income tax	Ψ	1,865,580	Ψ	-	Ψ	_	Ψ		Ψ	1,865,580
Payments in lieu of taxes		1,893,721		_		811,595		_		2,705,316
Intergovernmental		5,763,012		35,350		84,062		885,359		6,767,783
Interest		106,836		-		04,002		-		106,836
Tuition and fees		320,626		_		_		_		320,626
Extracurricular activities		34,946		_		_		166,044		200,990
Customer sales and services		34,340						267,350		267,350
Gifts and donations		4,427		_		_		24,080		28,507
Miscellaneous		136,815		-		-		8,864		145,679
Total Receipts		13,627,541		1,195,580		895,657		1,811,843		17,530,621
Cash Disbursements:										
Current:										
Instruction:										
Regular		6,048,944		-		-		74,117		6,123,061
Special		1,542,217		-		-		262,811		1,805,028
Other		628,646		-		-		-		628,646
Support Services:										
Pupils		732,121		-		-		240,494		972,615
Instructional staff		365,128		-		-		7,003		372,131
Board of education		50,077		-		-		-		50,077
Administration		1,084,993		-		-		-		1,084,993
Fiscal		442,059		17,633		-		8,503		468,195
Business		16,386		-		-		33,796		50,182
Operation and maintenance of plant		925,638		-		-		66,801		992,439
Pupil transportation		701,285		-		-		21,470		722,755
Central		116,509		-		-		5,400		121,909
Operation of non-instructional services		· <u>-</u>		-		-		422,805		422,805
Extracurricular activities		314,837		-		-		181,437		496,274
Capital Outlay		33,750		-		-		73,148		106,898
Debt Service:		•						•		•
Principal		-		580,000		-		120,740		700,740
Interest and fiscal charges				781,663				30,945		812,608
Total Disbursements	_	13,002,590		1,379,296	_			1,549,470	_	15,931,356
Excess of Receipts Over(Under)										
Disbursements	_	624,951		(183,716)	_	895,657		262,373		1,599,265
Other Financing Sources (Uses):										
Proceeds from sale of capital assets		4,000		-		-		-		4,000
Advances in		40,000		-		-		36,820		76,820
Advances out		(36,820)		-				(40,000)		(76,820)
Total Other Financing Sources (Uses)		7,180						(3,180)		4,000
Net Change in Fund Balance		632,131		(183,716)		895,657		259,193		1,603,265
Fund Balance, Beginning of Year - Restated		3,594,584		849,400		1,101,449		528,275		6,073,708
Fund Balance, End of Year	\$	4,226,715	\$	665,684	\$	1,997,106	\$	787,468	\$	7,676,973

Bethel Local School District Miami County, Ohio Statement of Fiduciary Net Position - Cash Basis June 30, 2020

	e Purpose st Funds
Cash Assets: Equity in pooled cash, cash equivalents and investments	\$ 75,914
Total Cash Assets	\$ 75,914
Net Cash Position	\$ 75,914

Bethel Local School District Miami County, Ohio Statement of Change in Fiduciary Net Position - Cash Basis Private Purpose Trust Funds For the Fiscal Year Ended June 30, 2020

	Purpose Funds
Additions: Interest earnings	\$ 1,007
Total Additions	 1,007
Deductions: Payments in accordance with trust agreements  Total Deductions	 5,100 5,100
Change in Net Cash Position	(4,093)
Net Cash Position, Beginning of Year	 80,007
Net Cash Position, End of Year	\$ 75,914

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### Reporting Entity

The Bethel Local School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District is governed by a locally elected five-member Board of Education (the Board) which provides educational services.

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (GASB) requirements that the financial statements include all organizations, activities, functions and component units for which the School District (the reporting entity) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization and either the School District's ability to impose its will over the organization will provide a financial benefit to, or impose a financial burden on the School District. There were no potential component units that met the applicable criteria to be included in the School District's reporting entity. Based on the foregoing, the reporting entity of the School District includes the following services: instruction (regular, special education, vocational), student guidance, extracurricular activities, food service, pupil transportation and care and upkeep of grounds and buildings.

These financial statements are presented on a cash basis of accounting. This basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant GASB pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. The following are the more significant of the School District's accounting policies.

#### Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental activities (primarily supported by taxes and intergovernmental receipts) and those that are considered business-type activities (primarily supported by fees and charges). However, the School District has no business-type activities.

The statement of net position presents the cash balance of the governmental activities of the School District at year-end. The statement of activities compares disbursements with program receipts for each function or program of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the School District is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants, contributions, and interest restricted to meeting the operational needs of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the School District's general receipts.

#### **Fund Financial Statements**

During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### **Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the School District are grouped into the categories governmental and fiduciary.

#### **Governmental Funds**

The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other non-exchange transactions as governmental funds. The following are the School District's major governmental funds:

<u>General Fund</u> – This fund is used to account for all financial resources, except those required to be accounted for in another fund. The general fund is available to the School District for any purpose, provided it is expended or transferred according to the general laws of Ohio.

<u>Bond Retirement Fund</u> – This fund accounts for and reports the accumulation of restricted resources and the payment of long-term obligations, specifically the general obligation bonds.

<u>Capital Projects Fund</u> – This fund accounts for the resources committed for future capital projects received through payment in lieu of taxes agreements with local units of governments.

The other governmental funds of the School District account for grants and other resources, debt service, and capital projects of the School District whose uses are restricted to a particular purpose.

## Fiduciary Funds

The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private purpose trust that accounts for scholarship programs for students. Custodial funds are used to account for fiduciary activities that are not required to be reported in a trust fund. The School District's reports no custodial funds for the current fiscal year.

#### Basis of Accounting

The School District's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are reported when cash is paid rather than when a liability is incurred.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed and provided services not yet collected) and certain liabilities (such as accounts payable and expenses for goods and services received but not yet paid, and certain accrued expenses and liabilities) are not recorded in the financial statements.

#### Cash. Cash Equivalents and Investments

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in pooled cash, cash equivalents, and investments". All investments of the cash management pool are considered to be cash and cash equivalents for financial reporting purposes.

During fiscal year 2020, investments included money market mutual funds and State Treasury Asset Reserve of Ohio (STAR Ohio). Investments, with the exception of STAR Ohio, are reported at cost.

STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted GASB Statement No. 79, "Certain External Investment Pools and Participants". The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides the NAV per share that approximates fair value.

For fiscal year 2020, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance or all deposits or withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participants will be combined for these purposes.

The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest receipts credited to the General Fund during fiscal year 2020 amounted to \$106,836 which includes the general fund's allocation as well as the allocation of all funds not specified in the Board's resolution.

#### **Budgetary Process**

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget indicates the projected receipts and disbursements for those funds receiving tax monies. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the legal level of control selected by the Board. The legal level of control has been established by the Board at the fund, function level for all funds. Budgetary allocations at levels below the legal level of control are made by the Treasurer.

The appropriation resolution is subject to amendment by the Board throughout the school year with the restriction that appropriations may not exceed estimated revenues. The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the School District.

#### Capital Assets

Acquisition of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

### **Compensated Absences**

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the School District.

#### Long-Term Obligations

Cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest are reported when disbursements are made. The School District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for other postemployment benefits (OPEB).

#### **Pension Systems**

For purposes of measuring the net pension and other postemployment benefits liabilities, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

#### **Net Position**

Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. The School District's policy is to first apply restricted resources when a disbursement is incurred for purposes for which both restricted and unrestricted net position is available.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. The School District did not have any fund balance classified as nonspendable at fiscal yearend.

<u>Restricted</u> – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

<u>Committed</u> – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Education. Those committed amounts cannot be used for any other purpose unless the governing board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Board of Education.

<u>Unassigned</u> – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when disbursements are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when disbursements are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Interfund Activity**

Transfers and advances within governmental activities are eliminated on the government-wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. If there is an intention for repayment, the flows of cash or goods between funds are reported as interfund advances. Both interfund transfers and advances are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the financial statement.

#### **NOTE 2 - COMPLIANCE**

Ohio Administrative Code, Section 117-2-03(B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statement on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, deferred inflows/outflows, net position/fund balances, and disclosures that, while material, cannot be determined at this time.

#### **NOTE 3 - DEPOSITS AND INVESTMENTS**

Monies held by the School District are classified by State statute into three categories.

Active Monies – These monies are determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive Monies – These monies have been identified by the Board of Education as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposits maturing no later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim Monies – These monies are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than five years from the date of deposit or by savings or deposit accounts, including passbook accounts.

#### NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)

Interim monies held by the School District may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposits or savings or deposits accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2);
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Bankers' acceptances and commercial paper if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the School District's deposits may not be returned to it. Protection of the School District's deposits is provided by the federal deposit insurance corporation as well as qualified securities pledged by the institution holding the assets. By Ohio law, financial institutions must collateralize all public deposits as follows:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities to be 102 percent of the deposits being secured or at a rate set by the Treasurer of State.

At fiscal year end, the carrying amount of the School District's deposits was \$146,963, including \$25 of cash on hand, and the bank balance was \$403,467, of which \$250,000 was covered by Federal depository insurance and the remaining \$153,467 was covered by deposit collateralization described above.

#### Investments

The School District's investments at June 30, 2020 included \$7,603,082 of money market accounts and \$2,842 of deposits in STAR Ohio; all of which matured within one year.

# NOTE 3 - DEPOSITS AND INVESTMENTS (Continued)

The School District's investment policy authorizes the Treasurer to make investments of available monies from the funds of the School District in securities authorized by State law.

*Interest Rate Risk* – The Ohio Revised Code and School District policy require that investments mature within five (5) years of settlement date, unless they are matched to a specific obligation or debt of the School District.

*Credit Risk* – The School District policy has no policy limiting investments based on credit risk other than those established by State law.

Concentration of Credit Risk – The School District's policy limits investment in commercial paper and bankers' acceptances to 25 percent of the total investment portfolio at the time of purchase. At June 30, 2020 the School District's investment in money market accounts represented 99.9 percent of its investment portfolio.

Custodial Credit Risk – For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Based on Standard and Poor's STAR Ohio has a AAAm rating. The money market account is covered FDIC insurance through the Insured Cash Sweep Network.

#### **NOTE 4 - PROPERTY TAXES**

Property taxes include amounts levied against all real estate and public utility property located in the School District. Real property taxes collected during 2020 were levied after April 1, 2019 on assessed values as of January 1, 2019, the lien date.

Assessed values are established by the county auditor at 35 percent of appraised market value. All property is required to be reappraised every six years, and equalization adjustments are made in the third year following reappraisal. The last reappraisal was completed in 2019. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable on June 20.

Public utility tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public tangible personal property is currently assessed at 100 percent of its true value. Public utility personal property taxes are payable on the same dates as real property described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the School District. The County Auditor periodically remits to the School District its portion of the taxes collected.

The tax rate per \$1,000 of assessed valuation was \$60.80 and the assessed values upon which the fiscal year 2020 receipts were based are as follows:

	2020 First Half Collections	2019 Second Half Collections
Agricultural, residential, and other real property Public utility personal property	\$ 165,388,300 4,524,850	\$ 149,898,340 4,277,200
Total	\$ 169,913,150	\$ 154,175,540

# **NOTE 5 - INCOME TAXES**

The School District levies a 0.75 percent, earned income tax levy approved by voters of the School District in fiscal year 2010. Income taxes are paid into the General Fund and used for general operating purposes.

Employers of residents are required to withhold income tax on compensation and remit the tax to the State Department of Taxation. Taxpayers are required to file an annual return. The State Department of Taxation makes quarterly distributions to the school districts after withholding amounts for administrative fees and estimated refunds.

#### **NOTE 6 - RISK MANAGEMENT**

#### Property and Liability:

The School District is exposed to various risks of loss related to torts, thefts-of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters.

During fiscal year 2020, the School District joined together with other school districts in Ohio to participate in the Ohio School Plan (OSP), a public entity insurance purchasing pool. Each individual school district enters into an agreement with the OSP and its premium is based on types of coverage, limits of coverage, and deductibles that it selects. The School District pays this annual premium to the OSP (See Note 11). The School District contracts for automobile liability, education general liability and employee liability with OSP.

Insurance coverage provided includes the following:

Building and Contents - replacement cost (\$1,000 deductible)	\$ 48,502,998
Automobile Liabillity (\$1,000 deductible)	2,000,000
Uninsured Motorists (\$1,000 deductible)	250,000
School Errors & Omissions Liability (\$2,500 deductible)	
Per occurance	2,000,000
Annual aggregate	4,000,000
General Liability (\$0 deductible):	
Per occurance	2,000,000
Annual aggregate	4,000,000
Umbrella Liability	2,000,000
Cyber Coverage	1,000,000

The School District has not reduced its coverage nor have there been claims in excess of liability limits in the past three years.

#### Workers' Compensation:

For fiscal year 2020, the School District participated in the Southwestern Ohio Educational Purchasing Council of Worker's Compensation Group Rating Plan (GRP), a workers' compensation insurance purchasing pool (see Note 11). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP.

# NOTE 6 - RISK MANAGEMENT (continued)

A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Integrated Comp, Inc. provides administrative, cost control, and actuarial services to the GRP.

#### Medical Benefits:

In fiscal year 2020, the School District participated in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP), an insurance purchasing pool (see Note 11). The intent of the MBP is to achieve the benefit of reduced health insurance premiums for the School District by virtue of its grouping and representation with other participants in the MBP. The health insurance experience of the participating school districts is calculated, and a premium rate is applied to all school districts in the MBP. Each participant pays its health insurance premiums to the Southwestern Ohio Educational Purchasing Council (SOEPC). Participation in the MBP is limited to school districts that can meet the MBP's selection criteria.

#### **NOTE 7 - DEFINED BENEFIT PENSION PLANS**

#### **Net Pension Liability**

Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the way pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB Statement No. 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

#### Plan Description - School Employees Retirement System (SERS)

School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

#### Plan Description - School Employees Retirement System (SERS) (continued)

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to retire on or after August 1, 2017
Full benefits	Any age with 30 years of service credit; or age 65 with 5 years of service credit	Age 67 with 10 years of service credit; or age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or age 60 with 25 years of service credit

<sup>\* -</sup> Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2% for the first 30 years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10% of their annual covered salary and the School District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, and Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2020, the 14% was allocated to only three of the funds (Pension Trust Fund, Death Benefit Fund and Medicare B Fund).

The School District's contractually required pension contribution to SERS was \$188,678 for fiscal year 2020.

#### Plan Description - State Teachers Retirement System (STRS)

School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a standalone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Members are eligible to retire at age 60 with five years of qualifying service credit, or at age 55 with 26 years of service, or 30 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

#### Plan Description - State Teachers Retirement System (STRS) (continued)

The DC Plan allows members to place all their member contributions and 9.53% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14%-member rate goes to the DC Plan and 2% goes the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS Ohio plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS Ohio bearing the risk of investment gain or loss on the account. STRS Ohio therefore has included all three plan options as one defined benefit plan for GASB Statement No. 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2020, plan members were required to contribute 14% of their annual covered salary. The School District was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2020 contribution rates were equal to the statutory maximum rates. The School District's contractually required pension contributions to STRS was \$734,988 for fiscal year 2020.

#### **Net Pension Liability**

The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

	SERS	 STRS	Total
Proportionate Share of the Net Pension Liability	\$ 2,284,777	\$ 8,829,594	\$ 11,114,371
Proportion of the Net Pension Liability:			
Current Year	0.0381867%	0.0399269%	
Prior Year	0.0382390%	0.0368765%	
Change in Proportionate Share	<u>-0.0000523%</u>	0.0030504%	

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will consider the employee's entire career with the employer and take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2019, are presented below:

Inflation 3.00 percent

Future salary increases, including inflation 3.50 percent to 18.20 percent

COLA or Ad Hoc COLA 2.50 percent

Investment rate of return 7.50 percent of net investment expense, including inflation

Actuarial cost method Entry Age Normal

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females for active members. Mortality among service retired members and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The actuarial assumptions used were based on the results of an actuarial experience study for the period ending July 1, 2010 to June 30, 2015 adopted by the Board on April 21, 2016.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

#### Actuarial Assumptions – SERS (continued)

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00%	0.50%
US stocks	22.50%	4.75%
Non-US stocks	22.50%	7.00%
Fixed income	19.00%	1.50%
Private equity	10.00%	8.00%
Real assets	15.00%	5.00%
Multi-asset strategies	<u>10.00%</u>	3.00%
Total	100.00%	

Discount Rate – Total pension liability was calculated using the discount rate of 7.5%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.5%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.5%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5%), or one percentage point higher (8.5%) than the current rate.

	Current					
	19	% Decrease	Di	scount Rate	1	% Increase
		(6.50%)		(7.50%)		(8.50%)
School District's proportionate share						
of the net pension liability	\$	3,201,790	\$	2,284,777	\$	1,515,747

# Actuarial Assumptions - STRS

The total pension liability in the June 30, 2019 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increases	12.50% at age 20 to 2.50% at age 65
Payroll increases	3.00%
Investment rate of return, including inflation	7.45%, net of investment expenses
Discount rate of return	7.45%
Cost-of-living adjustments (COLA)	0.00%

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disability mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

#### Actuarial Assumptions – STRS (continued)

The actuarial assumptions were based on the results of an actual experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation*	Long-Term Expected Real Rate of Return**
Domestic equity	28.00%	7.35%
International equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed income	21.00%	3.00%
Real estate	10.00%	6.00%
Liquidity reserves	<u>1.00%</u>	2.25%
Total	<u>100.00%</u>	

<sup>\* -</sup> Target weights will be phased in over a 24-month period concluding on July 1, 2019.

Discount Rate – The discount rate used to measure the total pension liability was 7.45% as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2019.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate:

		Current					
	1	% Decrease	Di	scount Rate	1	% Increase	
		(6.45%)		(7.45%)		(8.45%)	
School District's proportionate share							
of the net pension liability	\$	12,903,468	\$	8,829,594	\$	5,380,851	

<sup>\*\* - 10</sup> year annualized geometric nominal returns include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

#### Net OPEB Asset/Liability

OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB asset or liability represents the School District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB asset or liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, health care cost trend rates and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the way OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB Statement No. 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

#### Health Care Plan Description - School Employees Retirement System (SERS)

The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB Statement No. 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

#### Plan Description - School Employees Retirement System (SERS) (continued)

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2020, there was no portion allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2020, the minimum compensation amount was \$19,600. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2020, the School District's surcharge obligation was \$25,957.

#### Plan Description - State Teachers Retirement System (STRS)

The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2020, STRS did not allocate any employer contributions to post-employment health care.

#### Net OPEB Asset/Liability

The net OPEB liability (asset) was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	\$ (980,997)		STRS		Total	
Proportionate Share of the Net OPEB Asset (Liability)			\$	661,284	\$	(319,713)
Proportion of the Net OPEB Asset/Liability:						
Current Year		0.0390091%		0.0399269%		
Prior Year		0.0384691%		0.0368765%		
Change in Proportionate Share		<u>0.0005400%</u>		<u>0.0030504%</u>		

#### Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will consider the employee's entire career with the employer and take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation, prepared as of June 30, 2019, are presented below:

Investment rate of return 7.50% of net investment expense, including inflation

Inflation 3.00%

Future salary increases, including inflation 3.50% to 18.20%

Municipal bond index rate:

Prior measurement date 3.62% Measurement date 3.13%

Single equivalent interest rate, net of plan investment expense, including

price inflation:

Prior measurement date 3.70% Measurement date 3.22%

Medical Trend Assumption:

 Pre-Medicare
 7.00% - 4.75%

 Medicare
 5.25% - 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates. PR-2000 Disabled Mortality Table with 90% for males rate and 100% for female rates set back five years.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may

#### Actuarial Assumptions – SERS (continued)

not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00%	0.50%
US stocks	22.50%	4.75%
Non-US stocks	22.50%	7.00%
Fixed income	19.00%	1.50%
Private equity	10.00%	8.00%
Real assets	15.00%	5.00%
Multi-asset strategies	<u>10.00%</u>	3.00%
Total	100.00%	

Discount Rate – The discount rate used to measure the total OPEB liability at June 30, 2019 was 3.22%. The discount rate used to measure total OPEB liability at June 30, 2018 was 3.70%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and SERS at the statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.13% as of June 30, 2019 (i.e., municipal bond rate) was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and the Healthcare Cost Trend Rates – The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability calculated using the discount rate of 3.22%, as well as what the School District's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.22%) and one percentage point higher (4.22%) than the current rate.

	Current						
	1% Decrease		Discount Rate		1% Increase		
Rate	2.22%		3.22%		4.22%		
School District's proportionate							
share of the net OPEB liability	\$	1,190,744	\$	980,997	\$	814,223	

#### Actuarial Assumptions – SERS (continued)

The following table presents the net OPEB liability calculated using the current health care cost trend rates, as well as what each plan's net OPEB liability would be if it were calculated using health care cost trend rates that are one percentage point lower and one percentage point higher than the current rates.

				Current		
	1%	Decrease	Tr	end Rate	1	% Increase
Rate	6.00% decreasing to 3.75%		7.00% decreasing to 4.75%		8.00% decreasing to 5.75%	
School District's proportionate share of the net OPEB liability	¢	785.977	\$	980.997	\$	1,239,741
Share of the het OFED hability	Φ	165,911	Φ	960,997	Φ	1,239,741

#### **Actuarial Assumptions - STRS**

The total OPEB liability in the June 30, 2019 actuarial valuation was determined using the following assumptions, applied to all periods included in the measurement:

Salary increases	12.50% at age 20 to 2.50% at age 65						
Payroll increases	3.00%						
Investment rate of return	7.45%, net of investment expenses, including inflation						
Discount rate of return	7.45%						
Health care cost trends: Medical:	Initial	Ultimate					
Pre-Medicare	5.87%	4.00%					
Medicare	4.98%	4.00%					
Prescription Drug							
Pre-Medicare	7.73%	4.00%					
Medicare	9.62%	4.00%					

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2019 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

#### Actuarial Assumptions - STRS (continued)

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return*
Domestic equity	28.00%	7.35%
International equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed income	21.00%	3.00%
Real estate	10.00%	6.00%
Liquidity reserves	<u>1.00%</u>	2.25%
Total	100.00%	

<sup>\* -</sup> Target weights will be phased in over a 24-month period concluding on July 1, 2019.

Discount Rate – The discount rate used to measure the total OPEB liability was 7.45% as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on OPEB plan assets of 7.45% was used to measure the total OPEB liability as of June 30, 2019.

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and the Healthcare Cost Trend Rates – The following table presents the School District's proportionate share of the net OPEB asset calculated using the current period discount rate assumption of 7.45%, as well as what the School District's proportionate share of the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45%) and one percentage point higher (8.45%) than the current rate. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower and one percentage point higher than the current health care cost trend rates:

	1% Decrease			Current Discount Rate		1% Increase	
Rate		6.45%		7.45%		8.45%	
School District's proportionate share of the net OPEB asset	\$	564,275	\$	661,284	\$	742,847	
	.,,	1% Decrease in Trend Rates		Current end Rate	1% Increase in Trend Rates		
School District's proportionate share of the net OPEB asset	\$	749,866	\$	661,284	\$	552,793	

<sup>\*\* - 10</sup> year annualized geometric nominal returns include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

# **NOTE 9 - LONG-TERM DEBT OBLIGATIONS**

The activity of the School District's long-term debt obligations during fiscal year 2020 was as follows:

	Amount Outstanding June 30, 2019	nding		Amount Outstanding June 30, 2020	Amount Due Within One Year
General Obligation Bonds:					
2014-A School Improvement Bond					
Serial Interest (1.0%-4.25%)	\$ 2,780,000	\$ -	\$ (325,000)	\$ 2,455,000	\$ -
Term Interest (4.0%-4.5%)	8,710,000	-	-	8,710,000	-
Capital Appreciation	109,999	-	-	109,999	-
2014-B School Improvement Bond					
Serial Interest (1.0%-4.25%)	1,400,000	-	(255,000)	1,145,000	-
Term Interest (4.0%-4.5%)	7,255,000	-	-	7,255,000	-
Capital Appreciation	40,000			40,000	
Total General Obligation Bonds	20,294,999		(580,000)	19,714,999	-
Capital Leases	621,000	321,880	(120,740)	822,140	112,349
Total Governmental Activities	\$ 20,915,999	\$ 321,880	\$ (700,740)	\$ 20,537,139	\$ 112,349

# **General Obligations Bonds**

In August of 2014, the School District issued \$22 million in general obligation bonds for the purpose of constructing a new high school, in two separate series. This bond issue consisted of serial interest, term interest and capital appreciation bonds, had interest rates ranging from 1.0 percent to 4.5 percent, and will fully mature on November 1, 2051.

The 2014 series-A capital appreciation bonds have a combined maturity value of \$455,000 and are set to mature on November 1, 2020 and November 1, 2021. The 2014 series-B capital appreciation bonds have a combined maturity value of \$250,000 and are set to mature on November 1, 2020 and November 1, 2021.

A summary of the School District's future debt service payments related to general obligation bonds follows:

Fiscal	Compounded								
Year		Principal		Interest	t In		Interest		Total
2021	\$	361,027	\$	773,306		\$	268,973	\$	1,403,306
2022		63,972		770,431			286,028		1,120,431
2023		350,000		765,181			-		1,115,181
2024		360,000		754,531			-		1,114,531
2025		370,000		741,731			-		1,111,731
2026-2030		2,080,000		3,479,068			-		5,559,068
2031-2035		2,530,000		3,015,519			-		5,545,519
2036-2040		3,110,000		2,424,969			-		5,534,969
2041-2045		3,785,000		1,744,625			-		5,529,625
2046-2050		4,595,000		912,613			-		5,507,613
2051-2052		2,110,000		86,734			-		2,196,734
Total	\$	19,714,999	\$	15,468,708		\$	555,001	\$	35,738,708

#### NOTE 9 - LONG-TERM OBLIGATIONS (continued)

#### Capital Lease Obligation

The School District is a party to two capital leases; one was used to purchase 132 acres of land adjacent to the current school facilities location with the intent of building new school buildings in the future and the other to acquire four new school busses. Lease payments are made out of the permanent improvement fund (other governmental funds). The School District's capital lease requirements to maturity are as follows:

Fiscal Year	-	Minimum se Payment
2021	\$	152,529
2022		152,580
2023		151,547
2024		65,688
2025		66,432
2026-2030		328,599
2031-2032		129,675
Total minimum lease payments		1,047,050
Less: Amount representing interest		(224,910)
Total present value of minimum lease payments	\$	822,140

# **NOTE 10 – JOINTLY GOVERNED ORGANIZATIONS**

#### Metropolitan Educational Technology Association

The School District is a member of the Metropolitan Educational Technology Association (META). META is an association of public school districts in a geographical area determined by the Ohio Department of Education. META was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative instructional functions among member districts. The School District paid META \$73,211 for services provided during the fiscal year. Financial information can be obtained from Ashley Widby, who serves as Chief Financial Officer, at 100 Executive Drive, Marion, Ohio, 43302.

#### Southwestern Ohio Educational Purchasing Cooperative

The School District is a member of the Southwestern Ohio Educational Purchasing Cooperative (SOEPC). SOEPC is made up of nearly 100 school districts in 12 counties. The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC.

Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts. Any district withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations. Payments to SOEPC are made from the General Fund. During fiscal year 2020, the School District did not make any payments to SOEPC, except for insurance premiums noted in Note 11. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center, Suite 208, Vandalia, Ohio 45377.

#### **NOTE 11 - INSURANCE PURCHASING POOL**

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan
The School District participates in the Southwestern Ohio Educational Purchasing Council Workers'
Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs
are conducted by an eleven-member Executive Committee consisting of the Chairperson, the ViceChairperson, a representative from the Montgomery County Educational Service Center and eight
members elected by majority vote of all member school districts. The Chief Administrator of GRP serves
as the coordinator of the program. Each year, the participating school districts pay an enrollment fee to
the GRP to cover the costs of administering the program.

#### Southwestern Ohio Educational Purchasing Council Medical Benefits Plan

The School District participates in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP). The MBP's business and affairs are conducted by an eleven-member committee consisting of various MBP representatives that are elected by the general assembly. Either the superintendent or treasurer from each participating school district serves on the general assembly. Each fiscal year, the participating school districts pay an enrollment fee to the MBP to cover the costs of administering the program.

#### **Ohio School Plan**

The School District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The OSP is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a fifteen-member Board consisting of school district superintendents and treasurers, as well as the president of Harcum-Hyre Insurance Agency, Inc. and a partner of the Hylant Group Inc. Hylant Group Inc., is the administrator of the OSP and is responsible for processing claims. Harcum-Hyre Insurance Agency, Inc. is the sales and marketing representative, which established agreements between OSP and member schools.

#### **NOTE 12 - CONTINGENCIES**

## Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2020, if applicable, cannot be determined at this time.

#### Litigation

There were currently no matters in litigation with the School District as defendant.

#### Full-Time Equivalency Review

The Ohio Department of Education conducts reviews of enrollment and full-time equivalency (FTE) calculations made by school districts within the State starting for fiscal year 2015. These reviews are being conducted to ensure the school districts are reporting accurate student enrollment data to the State, which is used in determining state funding allocations. As of the date of this report, ODE has finalized the impact of enrollment adjustments to the June 30, 2020 Foundation funding for the School District. The impact resulted in a \$12,994 receivable owed to the School District which was not included on the accompanying cash basis financial statements.

#### NOTE 12 - CONTINGENCIES (continued)

#### **COVID-19 Pandemic**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures impacted the second half of fiscal year 2020 and will impact subsequent periods for the School District. The ultimate impact on the School District's future operating costs, receipts, and any recovery from emergency funding, either federal or state, cannot be reasonably estimated at this time.

### NOTE 13 - CAPITAL IMPROVEMENT SET-ASIDE

The School District is required by State statute to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year. The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	Imp	Capital provements
Set-aside reserve balance as of June 30, 2019	\$	-
Current year set-aside requirement		274,698
Current year offsets: Permanent Improvement Levy		(529,304)
Total	\$	(254,606)
Balance carried forward to fiscal year 2021	\$	_
Set-aside balance June 30, 2020	\$	

The School District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount to zero for the capital improvements set-aside.

#### **NOTE 14 - COMMITMENTS**

#### **Encumbrances**

At year end the School District had the following amounts encumbered for future purchase obligations:

	Y	Year-End	
Fund		Encumbrances	
General Fund	\$	401,826	
Non-major Governmental Funds		397,759	
	\$	799,585	

# **NOTE 15 – INTERFUND TRANSFERS**

During fiscal year 2020, the General Fund advanced \$36,820 to the District Managed Student Activities (\$820), Title VI-B Grant (\$33,250), and Title I Grant (\$2,750) special revenue funds (nonmajor governmental funds) to provide temporary resources to operating grant activities until resources are received. This advance will be repaid to the General Fund in the subsequent fiscal year when grant funding is received. The General Fund also received repayment of an advance made in the prior year amounting to \$40,000 from the Title VI-B Grant special revenue fund (nonmajor governmental fund).

# **NOTE 16 - TAX ABATEMENTS**

During fiscal year 2020, the School District's property tax receipts were reduced by \$253,896 under three Community Reinvestment Area (CRA) agreements entered into by the City of Huber Heights. Under Ohio Revised Code Sections 3735 and 5709, municipalities may offer a property tax incentive to an individual or entity for improvements within certain targeted areas. The CRA program abates 100 percent of the additional property tax resulting from the increase in assessed value as a result of the improvements, which are administered as a reduction in the property tax bill, for a period not to exceed 15 years.

#### **NOTE 17 - CHANGE IN ACCOUNTING PRINCIPLES**

For the fiscal year ended June 30, 2020, the School District implemented GASB Statements No. 84, Fiduciary Activities and No. 90, Majority Equity Interests – an amendment of GASB Statement No. 14 and No. 61.

GASB Statement No. 84 establishes specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. The School District reviewed the fund previously reported as agency funds and have reclassified those funds as governmental funds, which resulted in the restatement of the School District's financial statements.

GASB Statement No. 90 improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improves the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. The implementation of GASB Statement No. 90 did not have an effect on the financial statements of the School District.

The implementation of GASB Statement No. 84 had the following effect on the amounts reported at June 30, 2019 for the School District's cash net position governmental activities, as well as cash fund balance for the Other Governmental Funds:

		Other	
	Governmental	Governmental	
	Activities	<u>Funds</u>	
Cash Net Position/Fund Balance	<b>A</b> 0.040.005	<b>*</b> 500.000	
as previously reported	\$ 6,046,235	\$ 500,802	
Fund Reclassification (GASB 84)	27,473	27,473	
Cash Net Position/Fund Balance			
6/30/2019 as restated	\$ 6,073,708	\$ 528,275	

Bethel Local School District Miami County, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2020

# NOTE 17 - CHANGE IN ACCOUNTING PRINCIPLES (continued)

At December 31, 2019, the School District reported cash net position of \$27,473 for agency fund classifications, which are no longer considered a classification within the School District's financial statements.

#### **NOTE 18 – SUBSEQUENT EVENTS**

In July 2020, the School District issued \$19,267,261 of Taxable School Improvement Refunding Bonds, Series 2020, to advance refund the 2014-A and 2014-B School Improvement Bond issues. The 2020 bonds consist of serial bonds having an interest rate of 1.466 percent to 3.000 percent, term bonds having interest rates of 2.806 percent to 3.125 percent, and capital appreciation bonds. Maturity of the 2020 bonds will be in calendar year 2051. The School District undertook this refunding to save \$1.8 million of debt service payments over the next 30 years.

In November 2020, the School District issued \$28,500,000 in Certificates of Participation for the financing of a new K-5 school facility and a new athletic stadium/complex, improvements to the existing high school facility, and construction and improvement of other district buildings including a ground lease agreement.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Bethel Local School District Miami County 7490 South State Route 201 Tipp City, Ohio 45371

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Bethel Local School District, Miami County, (the District) as of and for the fiscal year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated April 26, 2022, wherein we noted the District uses a special purpose framework other than generally accepted accounting principles, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District, and the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84 *Fiduciary Activities*.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

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Bethel Local School District Miami County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statement. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards*, which are described in the accompanying schedule of findings as items 2020-001 and 2020-002.

#### District's Responses to Findings

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not subject the District's responses to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

April 26, 2022

# BETHEL LOCAL SCHOOL DISTRICT MIAMI COUNTY

### SCHEDULE OF FINDINGS JUNE 30, 2020

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2020-001**

# **Noncompliance**

**Ohio Rev. Code §117.38** provides that each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office.

**Ohio Admin. Code § 117-2-03(B)**, which further clarifies the requirements of Ohio Rev. Code § 117.38, requires the District to file annual financial reports which are prepared using generally accepted accounting principles (GAAP).

The District prepared financial statements that, although formatted similar to financial statements prescribed by the Governmental Accounting Standards Board, report on the cash basis of accounting, rather than GAAP. The accompanying financial statements and notes omit certain assets, liabilities, deferred inflows/outflows of resources, fund equities/net position, and disclosures that, while presumed material, cannot be determined at this time.

Pursuant to Ohio Rev. Code § 117.38 the District may be fined and subject to various other administrative remedies for its failure to file the required financial report. Failure to report on a GAAP basis compromises the District's ability to evaluate and monitor the overall financial condition of the District. To help provide the users with more meaningful financial statements, the District should prepare its annual financial statements according to generally accepted accounting principles.

#### Officials' Response:

The Bethel Local School District acknowledges the requirement to file GAAP financial reports; however, it has been determined that the costs and time needed to complete these reports is cost prohibitive and chooses to continue to report on a cash basis.

#### **FINDING NUMBER 2020-002**

### **Noncompliance**

Ohio Rev. Code § 5705.39 provides that total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure there-from, as certified by the county budget commission. No appropriation measure shall become effective until the county auditor files a certificate that the total appropriations from each fund, taken together with all other outstanding appropriations, do not exceed such official estimate or amended official estimate. For purposes of this section of the Ohio Revised Code, estimated revenue is commonly referred to as "estimated resources" because it includes unencumbered fund balances.

At June 30, 2020, the District's appropriations exceeded the amount certified as available by the budget commission in the Uniform School Supplies Fund by \$11,295.

Bethel Local School District Miami County Schedule of Findings Page 2

# FINDING NUMBER 2020-002 (Continued)

Failure to limit appropriations to the amount certified by the budget commission due to deficiencies in the District's compliance monitoring policies and procedures could result in overspending and negative cash fund balances.

The District should draft, approve, and implement procedures to compare appropriations to estimated resources and, if adequate resources are available for additional appropriations, the District should submit an amended certificate of estimated resources to the budget commission for certification. If the resources are not available to cover the appropriations, an amendment to the appropriation resolution should be passed by the Board of Education to reduce the appropriations.

#### Officials' Response:

Beginning in the 2021-2022 fiscal year, the District has implemented a process of review and approval of all appropriations and revenues each month. The Bethel Board of Education will be presented with an Appropriations Recap/Summary Report, Cash Summary Report, and an Amended Certificate of Available Balances Report. These three reports are system generated and coupled with a system generated Appropriations Report (APPCOM) will ensure that appropriations are aligned with available resources. This has been implemented in the current fiscal year.



# THEL LOCAL SCHOOLS

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# **SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2020**

Finding Number	Finding Summary	Status	Additional Information
2019-001	Ohio Rev. Code §117.38 and Ohio Admin. Code § 117-2- 03(B) – District failed to file annual financial statements using generally accepted accounting principles.	Not Corrected	The District acknowledges this requirement but will continue to report on a cash basis as it is noted that GAAP reporting is not a necessity for a successful completion of business transactions and therefore the time and cost of GAAP reporting is deemed too expensive for the District.  Finding will be repeated as 2020-001.

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# BETHEL LOCAL SCHOOL DISTRICT

#### **MIAMI COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 5/12/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370