

**CANTON CITY SCHOOL DISTRICT  
STARK COUNTY, OHIO**

***SINGLE AUDIT***

**FOR THE YEAR ENDED  
JUNE, 30 2021**



Rea & associates

[www.reacpa.com](http://www.reacpa.com)



OHIO AUDITOR OF STATE  
KEITH FABER



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Board of Education  
Canton City School District  
1312 5th St SW  
Canton, OH 44707

We have reviewed the *Independent Auditor's Report* of Canton City School District, Stark County, prepared by Rea & Associates, Inc., for the audit period July 1, 2020 through June 30, 2021. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Canton City School District is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

February 02, 2022

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**Canton City School District**  
**Stark County, Ohio**  
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## **INDEPENDENT AUDITOR'S REPORT**

To the Board of Education and Management  
Canton City School District  
Stark County, Ohio  
1312 5<sup>th</sup> Street SW  
Canton, Ohio 44707

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Canton City School District, Stark County, Ohio, (the "School District") as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Canton City School District, Stark County, Ohio, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Emphasis of a Matter***

As described in Note 2, the District restated the net position and fund balance to account for the implementation of GASB Statement No. 84, *Fiduciary Activities*. Our opinion is not modified with respect to this matter.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis, and pension and other post-employment benefit schedules* as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Expenditures of Federal Awards, as required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2021 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
Medina, Ohio  
December 23, 2021

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**Canton City School District**  
**Stark County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2021*

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The discussion and analysis of the Canton City School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2021. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

***Financial Highlights***

Key financial highlights for 2021 are as follows:

- Net position decreased \$2,874,844, which represents a 12 percent decrease from 2020 restated net position.
- Capital assets decreased \$998,759 during fiscal year 2021.
- During the fiscal year, outstanding debt decreased from \$22,723,636 to \$19,563,636.
- For fiscal year 2021, the Service Center implemented GASB 84 "*Fiduciary Activities*". This resulted in a restatement to the financial statements (See Note 2T).

***Using this Annual Report***

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the School District as a whole entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position and Statement of Activities* provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the School District, the general fund is by far the most significant funds.

***Reporting the School District as a Whole***

***Statement of Net Position and the Statement of Activities***

While the basic financial statements contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2021?" The *Statement of Net Position* and the *Statement of Activities* answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

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These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the *Statement of Net Position* and the *Statement of Activities*, governmental activities include the School District's programs and services, including instruction, support services, extracurricular activities, and non-instructional services, i.e., food service operations.

***Reporting the School District's Most Significant Funds***

***Fund Financial Statements***

Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds is the general fund.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the *Statement of Net Position* and the *Statement of Activities*) and governmental funds is reconciled in the financial statements.

***Proprietary Fund*** The School District maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the School District's various functions. The School District uses internal service funds to account for workers' compensation and warehouse service programs. Because this service predominately benefits governmental functions, it has been included within the governmental activities in the government-wide financial statements.

***Reporting the School District's Fiduciary Responsibilities***

The School District acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in custodial funds. The School District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

**Canton City School District**  
**Stark County, Ohio**  
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**The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2021 compared to 2020:

**Table 1**  
**Net Position**

	Governmental Activities		
	2021	Restated 2020	Change
<b>Assets</b>			
Current & Other Assets	\$ 103,065,363	\$ 96,834,877	\$ 6,230,486
Net Pension/OPEB Asset	9,088,848	9,011,734	77,114
Capital Assets	104,547,249	105,546,008	(998,759)
<i>Total Assets</i>	<u>216,701,460</u>	<u>211,392,619</u>	<u>5,308,841</u>
<b>Deferred Outflows of Resources</b>			
Deferred Charges	-	83,351	(83,351)
Pension & OPEB	35,923,885	37,814,293	(1,890,408)
<i>Total Deferred Outflows of Resources</i>	<u>35,923,885</u>	<u>37,897,644</u>	<u>(1,973,759)</u>
<b>Liabilities</b>			
Current & Other Liabilities	17,563,248	18,487,491	(924,243)
Long-Term Liabilities:			
Due Within One Year	1,758,802	4,375,075	(2,616,273)
Due In More Than One Year:			
Pension & OPEB	175,471,225	171,282,607	4,188,618
Other Amounts	24,555,850	25,142,805	(586,955)
<i>Total Liabilities</i>	<u>219,349,125</u>	<u>219,287,978</u>	<u>61,147</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	35,444,695	30,577,519	4,867,176
Pension & OPEB	24,411,742	23,130,139	1,281,603
<i>Total Deferred Inflows of Resources</i>	<u>59,856,437</u>	<u>53,707,658</u>	<u>6,148,779</u>
<b>Net Position</b>			
Net Investment in Capital Assets	84,852,408	84,902,892	(50,484)
Restricted	27,705,975	29,054,609	(1,348,634)
Unrestricted	(139,138,600)	(137,662,874)	(1,475,726)
<i>Total Net Position</i>	<u>\$ (26,580,217)</u>	<u>\$ (23,705,373)</u>	<u>\$ (2,874,844)</u>

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The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2020, and is reported pursuant to GASB Statement 68, *Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27*. In a prior period, the School District also adopted GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB asset/liability to equal the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2 Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these assets/liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. For STRS, the plan's fiduciary net OPEB position was sufficient to cover the plan's total OPEB liability resulting in a net OPEB asset for fiscal year 2020 that is allocated to each school based on its proportionate share. The retirement system is responsible for the administration of the pension and OPEB plans.

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Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability reported by the retirement boards. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB asset/liability, respectively, not accounted for as deferred inflows/outflows.

At year end, capital assets represented 48 percent of total assets. Capital assets include land, construction in progress, buildings and improvements, land improvements, furniture, equipment and vehicles. The net investment in capital assets was \$84,852,408 at June 30, 2021. These capital assets are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net position, \$27,705,975 represents resources that are subject to external restrictions on how they may be used. The balance of government-wide unrestricted net position is a deficit of \$139,138,600, which was primarily caused by GASB's 68 and 75 accruals.

The increase in current and other assets is primarily for intergovernmental receivables which was caused by the Federal grants awarded to help address the impact of the COVID-19 pandemic. Long term liabilities due in one year decreased due to the maturity of the series 2013 general obligation bonds during fiscal year 2021.

The School District passed a 7.9 mill property tax levy in May 2020. Collections began in fiscal year 2021, increasing the estimates for deferred inflows for property taxes.

There was a significant change in net pension/OPEB liability/asset for the School District. These fluctuations are due to changes in the actuarial liabilities/assets and related accruals that are passed through to the School District's financial statements. All components of pension and OPEB accruals contribute to the fluctuations in deferred outflows/inflows and NPL/NOL/NOA and are described in more detail in their respective notes.

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In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2021 and 2020.

**Table 2**  
**Changes in Net Position**

	Governmental Activities		
	2021	2020	Change
<b>Revenues</b>			
<i>Program Revenues</i>			
Charges for Services	\$ 1,888,247	\$ 2,627,244	\$ (738,997)
Operating Grants	43,007,890	34,921,448	8,086,442
Capital Grants	116,707	117,573	(866)
<i>Total Program Revenues</i>	<u>45,012,844</u>	<u>37,666,265</u>	<u>7,346,579</u>
<b>General Revenues</b>			
Property Taxes	27,107,579	35,268,484	(8,160,905)
Grants & Entitlements	93,707,451	91,064,316	2,643,135
Miscellaneous	2,333,176	725,073	1,608,103
<i>Total General Revenues</i>	<u>123,148,206</u>	<u>127,057,873</u>	<u>(3,909,667)</u>
<i>Total Revenues</i>	<u>168,161,050</u>	<u>164,724,138</u>	<u>3,436,912</u>
<b>Program Expenses</b>			
Instruction:			
Regular	69,714,600	66,405,750	3,308,850
Special	22,271,470	23,278,842	(1,007,372)
Vocational	5,932,749	4,577,200	1,355,549
Adult/Continuing	1,221,530	1,887,411	(665,881)
Student Intervention Services	259,536	273,487	(13,951)
Other	2,491,220	2,661,077	(169,857)
Support Services:			
Pupils	10,708,802	12,972,397	(2,263,595)
Instructional Staff	7,244,041	5,975,943	1,268,098
Board of Education	34,640	37,068	(2,428)
Administration	12,567,856	13,551,586	(983,730)
Fiscal	2,100,173	2,196,024	(95,851)
Business	517,690	612,690	(95,000)
Operation and Maintenance of Plant	13,890,309	14,574,177	(683,868)
Pupil Transportation	6,735,313	7,391,435	(656,122)
Central	4,229,938	3,838,999	390,939
Operation of Non-Instructional/Shared Services:			
Food Service Operations	5,497,266	6,563,135	(1,065,869)
Community Services	2,172,110	976,162	1,195,948
Other	998	2,284	(1,286)
Extracurricular Activities	2,696,570	2,771,792	(75,222)
Debt Service:			
Interest and Fiscal Charges	749,083	755,109	(6,026)
<i>Total Expenses</i>	<u>171,035,894</u>	<u>171,302,568</u>	<u>(266,674)</u>
<i>Change in Net Position</i>	(2,874,844)	(6,578,430)	3,703,586
<i>Net Position Beginning of Year</i>	(23,705,373)	(17,656,153)	(6,049,220)
<i>Restatement - See Note 2T</i>	-	529,210	(529,210)
<i>Net Position End of Year</i>	<u>\$ (26,580,217)</u>	<u>\$ (23,705,373)</u>	<u>\$ (2,874,844)</u>

The comparative column of Table 2 has not been restated for the implementation of GASB84. Certain expenses were reclassified in the current fiscal year. Prior year has been updated for comparability purposes.

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As a result of the COVID-19 pandemic, schools statewide started offering free breakfast and lunches for all students, which is funded through grants. That state funding, combined with the CARES Act grants receivable, caused an increase in operating grants.

Extracurricular activities revenue decreased due the pandemic and adult education enrollment decreased during the fiscal year, decreasing charges for services. Adult education expense decreased in correlation with the decline in enrollment. Property taxes decreased due to a lower delinquent receivable and the change in accrual estimates for deferred inflows and miscellaneous revenues increased during fiscal year 2021 for workers compensation premium refunds received

Pupil support, instructional staff and food services expenses were impacted by the creation of remote learning and administrations objective to reduce overall operating costs. Community services expenses increased as pandemic restrictions relaxed and community programs were reinstated.

The changes in program expenses are also associated to changes in the School District's proportionate share of the net pension liability, net OPEB liability/asset and related accruals. As previously indicated, these items are explained in detail within their respective notes.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

**Table 3**  
**Governmental Activities**

	Total Cost of Service		Net Cost of Service	
	2021	2020	2021	2020
<b>Instruction:</b>				
Regular	\$ 69,714,600	\$ 66,405,750	\$ 62,853,313	\$ 65,027,911
Special	22,271,470	23,278,842	7,802,505	5,736,404
Vocational	5,932,749	4,577,200	4,429,297	3,207,363
Adult/Continuing	1,221,530	1,887,411	120,405	320,136
Student Intervention Services	259,536	273,487	(276,478)	273,487
Other	2,491,220	2,661,077	2,471,364	2,495,302
<b>Support Services:</b>				
Pupils	10,708,802	12,972,397	6,004,856	10,146,730
Instructional Staff	7,244,041	5,975,943	1,796,375	3,389,102
Board of Education	34,640	37,068	33,693	37,068
Administration	12,567,856	13,551,586	10,922,145	12,069,626
Fiscal	2,100,173	2,196,024	1,586,809	1,617,942
Business	517,690	612,690	517,690	600,971
Operation and Maintenance of Plant	13,890,309	14,574,177	13,193,950	14,449,355
Pupil Transportation	6,735,313	7,391,435	5,666,757	6,567,029
Central	4,229,938	3,838,999	3,472,523	3,784,548
<b>Operation of Non-Instructional/Shared Services:</b>				
Food Service Operations	5,497,266	6,563,135	2,131,893	996,806
Community Services	2,172,110	976,162	120,963	(31,449)
Other	998	2,284	998	2,284
Extracurricular Activities	2,696,570	2,771,792	2,424,909	2,356,785
<b>Debt Service:</b>				
Interest and Fiscal Charges	749,083	755,109	749,083	588,903
<b>Total Expenses</b>	<b>\$ 171,035,894</b>	<b>\$ 171,302,568</b>	<b>\$ 126,023,050</b>	<b>\$ 133,636,303</b>

**Canton City School District**  
**Stark County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2021*

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The comparative columns of Table 3 have not been restated for the implementation of GASB84. Certain expenses were reclassified in the current fiscal year. Prior year has been updated for comparability purposes.

The dependence upon general revenues for governmental activities is apparent. Over 74 percent of governmental activities are supported through taxes and other general revenues; such revenues are 72 percent of total governmental revenues. The community, as a whole, is by far the primary support for the School District students.

***Governmental Funds***

The School District's major funds are accounted for using the modified accrual basis of accounting.

The general fund's net change in fund balance for fiscal year 2021 was an increase of \$10,542,139. This was caused by an increase in property taxes that was caused by the collection of taxes for the May 2020 7.9 mill levy and the receipt of workers compensation premium refunds, as previously discussed. Additionally, overall expenses decreased significantly as expenses related to the pandemic decline as well as a cost savings measures across all departments.

***General Fund Budgeting Highlights***

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2021, the School District amended its general fund budget. The School District uses site-based budgeting and budgeting systems are designed to tightly control total site budgets but provide flexibility for site management

***Original Budget Compared to Final Budget*** During the year there was no need for any amendments to increase the original estimated revenues and other financing sources. Original expenditure appropriations and financing uses were higher than the final expenditure appropriations due to an overestimation of instruction and support services as the costs of the pandemic began to decline.

***Final Budget Compared to Actual Results*** A review of actual revenues and other financing sources compared to the resources in the final budget shows a significant increase as the School District began collecting property tax receipts associated with the new levy. Final budgeted appropriations and financing uses exceed actual expenditures and other financing uses as the additional costs by the pandemic continued to decline as previously discussed.

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**Canton City School District**  
**Stark County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2021*

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***Capital Assets and Debt Administration***

**Capital Assets**

Table 4 shows fiscal year 2021 balances compared with 2020. See Note 8 for more information about the capital assets of the School District.

**Table 4**  
**Capital Assets at June 30**  
**(Net of Depreciation)**

	Governmental Activities	
	2021	2020
Land	\$ 5,836,700	\$ 5,836,700
Construction in Progress	1,723,533	2,301,023
Land Improvements	889,527	994,038
Buildings / Improvements	91,372,522	92,228,701
Furniture / Equipment	1,994,313	2,062,677
Vehicles	2,730,654	2,122,869
<i>Total</i>	\$ 104,547,249	\$ 105,546,008

**Debt**

Table 5 summarizes debt outstanding. See Note 9 for additional details.

**Table 5**  
**Outstanding Debt at Year End**  
**(Excludes Premiums)**

	Governmental Activities	
	2021	2020
General Obligation Bonds	\$ 8,920,000	\$ 11,575,000
Bus Acquisition Bonds	908,000	1,120,000
Energy Conservation Bonds	6,728,636	6,728,636
Tax Anticipation Note, Series 2020	3,007,000	3,300,000
<i>Total</i>	\$ 19,563,636	\$ 22,723,636

***Current Issues***

The school district's enrollment continues to be a top priority. Students and families electing to choose educational opportunities at competing community schools or simply moving out of the School District are the primary reasons for declining enrollment. Students and families electing on-line learning due to the COVID-19 pandemic may also contribute to declining enrollment in the future.

***Contacting the School District's Financial Management***

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Jeff Gruber, Treasurer of Canton City School District, 1312 5<sup>th</sup> Street SW, Canton, Ohio 44707-4798.

**Canton City School District**  
**Stark County, Ohio**  
*Statement of Net Position*  
*June 30, 2021*

	<u>Governmental Activities</u>
<b>Assets</b>	
Equity in Pooled Cash and Investments	\$ 37,308,302
Accounts Receivable	9,158
Intergovernmental Receivable	13,949,051
Property Taxes Receivable	47,313,095
Restricted Assets	
Cash and Investments with Escrow Agents	4,485,757
Net OPEB Asset	9,088,848
Non-Depreciable Capital Assets	7,560,233
Depreciable Capital Assets, net	<u>96,987,016</u>
<i>Total Assets</i>	<u>216,701,460</u>
<b>Deferred Outflows of Resources</b>	
Pension	31,249,766
OPEB	<u>4,674,119</u>
<i>Total Deferred Outflows of Resources</i>	<u>35,923,885</u>
<b>Liabilities</b>	
Accounts Payable	1,890,385
Accrued Wages and Benefits	12,851,862
Contracts Payable	105,597
Intergovernmental Payable	2,334,819
Accrued Interest Payable	66,477
Claims Payable	279,326
Matured Compensated Absences Payable	34,782
Long-Term Liabilities:	
Due Within One Year	1,758,802
Due In More Than One Year:	
Net Pension Liability	162,767,823
Net OPEB Liability	12,703,402
Other Amounts Due in More Than One Year	<u>24,555,850</u>
<i>Total Liabilities</i>	<u>219,349,125</u>
<b>Deferred Inflows of Resources</b>	
Property Taxes Levied for the Next Year	35,444,695
Pension	6,208,563
OPEB	<u>18,203,179</u>
<i>Total Deferred Inflows of Resources</i>	<u>59,856,437</u>
<b>Net Position</b>	
Net Investment in Capital Assets	84,852,408
Restricted for:	
Capital Outlay	2,126,491
Debt Service	8,000,055
Classroom Facilities Maintenance	5,045,001
Food Service Operations	3,884,543
Other Purposes	8,649,885
Unrestricted	<u>(139,138,600)</u>
<i>Total Net Position</i>	<u>\$ (26,580,217)</u>

See accompanying notes to the basic financial statements.

**Canton City School District**  
**Stark County, Ohio**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2021

	Program Revenues				Net (Expense)
	Expenses	Charges for Services and Sales	Operating Grants, Contributions and Interest	Capital Grants and Contributions	Revenue and Changes in Net Position
<b>Governmental Activities</b>					
Instruction:					
Regular	\$ 69,714,600	\$ 544,299	\$ 6,316,988	\$ -	\$ (62,853,313)
Special	22,271,470	334,162	14,134,803	-	(7,802,505)
Vocational	5,932,749	-	1,503,452	-	(4,429,297)
Adult/Continuing	1,221,530	668,345	432,780	-	(120,405)
Student Intervention Services	259,536	-	536,014	-	276,478
Other	2,491,220	-	19,856	-	(2,471,364)
Support Services:					
Pupils	10,708,802	15,096	4,688,850	-	(6,004,856)
Instructional Staff	7,244,041	16,548	5,431,118	-	(1,796,375)
Board of Education	34,640	-	947	-	(33,693)
Administration	12,567,856	124,474	1,521,237	-	(10,922,145)
Fiscal	2,100,173	2,060	511,304	-	(1,586,809)
Business	517,690	-	-	-	(517,690)
Operation and Maintenance of Plant	13,890,309	35	696,324	-	(13,193,950)
Pupil Transportation	6,735,313	3,212	948,637	116,707	(5,666,757)
Central	4,229,938	5,013	752,402	-	(3,472,523)
Operation of Non-Instructional/Shared Services:					
Food Service Operations	5,497,266	25,338	3,340,035	-	(2,131,893)
Community Services	2,172,110	11,415	2,039,732	-	(120,963)
Other	998	-	-	-	(998)
Extracurricular Activities	2,696,570	138,250	133,411	-	(2,424,909)
Debt Service:					
Interest and Fiscal Charges	749,083	-	-	-	(749,083)
<b>Total</b>	<u>\$ 171,035,894</u>	<u>\$ 1,888,247</u>	<u>\$ 43,007,890</u>	<u>\$ 116,707</u>	<u>(126,023,050)</u>

**General Revenues**

Property Taxes Levied for:	
General Purposes	25,439,119
Debt Service	816,271
Capital Outlay	427,800
Classroom Facilities Maintenance	424,389
Grants and Entitlements not Restricted to Specific Programs	93,707,451
Gain on Sale of Capital Assets	24,349
Insurance Recoveries	44,753
Investment Earnings	(27,481)
Miscellaneous	2,291,555
<b>Total General Revenues</b>	<u>123,148,206</u>
<i>Change in Net Position</i>	(2,874,844)
<i>Net Position Beginning of Year, Restated (See Note 2T)</i>	<u>(23,705,373)</u>
<i>Net Position End of Year</i>	<u>\$ (26,580,217)</u>

See accompanying notes to the basic financial statements.

**Canton City School District**  
**Stark County, Ohio**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2021*

	General	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>			
Equity in Pooled Cash and Investments	\$ 20,972,071	\$ 15,614,851	\$ 36,586,922
Restricted Cash and Investments with Escrow Agents	-	4,485,757	4,485,757
Accounts Receivable	-	9,158	9,158
Interfund Receivable	1,117,206	-	1,117,206
Intergovernmental Receivable	1,629,212	12,319,839	13,949,051
Property Taxes Receivable	44,353,875	2,959,220	47,313,095
<i>Total Assets</i>	<u>\$ 68,072,364</u>	<u>\$ 35,388,825</u>	<u>\$ 103,461,189</u>
<b>Liabilities</b>			
Accounts Payable	\$ 879,491	\$ 951,176	\$ 1,830,667
Accrued Wages and Benefits	10,551,756	2,298,918	12,850,674
Contracts Payable	100,227	5,370	105,597
Intergovernmental Payable	1,913,532	420,609	2,334,141
Interfund Payable	-	1,117,206	1,117,206
Matured Compensated Absences Payable	21,172	13,610	34,782
<i>Total Liabilities</i>	<u>13,466,178</u>	<u>4,806,889</u>	<u>18,273,067</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes Levied for the Next Year	33,323,939	2,120,756	35,444,695
Unavailable Revenue	10,678,917	10,909,363	21,588,280
<i>Total Deferred Inflows of Resources</i>	<u>44,002,856</u>	<u>13,030,119</u>	<u>57,032,975</u>
<b>Fund Balances</b>			
Nonspendable	28,301	-	28,301
Restricted	-	20,401,938	20,401,938
Assigned	5,211,520	-	5,211,520
Unassigned	5,363,509	(2,850,121)	2,513,388
<i>Total Fund Balance</i>	<u>10,603,330</u>	<u>17,551,817</u>	<u>28,155,147</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$ 68,072,364</u>	<u>\$ 35,388,825</u>	<u>\$ 103,461,189</u>

See accompanying notes to the basic financial statements.

**Canton City School District**  
**Stark County, Ohio**  
*Reconciliation of Total Governmental Fund Balances to*  
*Net Position of Governmental Activities*  
June 30, 2021

<b>Total Governmental Fund Balances</b>		\$ 28,155,147
<i>Amounts reported for governmental activities in the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		104,547,249
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:		
Intergovernmental	\$ 11,797,145	
Delinquent Property Taxes	<u>9,791,137</u>	21,588,282
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets, liabilities, deferred outflows/inflows of resources of the internal service fund are included in governmental activities in the statement of net position.		377,394
Accrued interest payable is not due and payable in the current period and therefore not reported in the funds.		(66,477)
The net pension liability and net OPEB liability are not due and payable in the current period, therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.		
Net OPEB Asset	9,088,848	
Deferred Outflows - Pension	31,249,766	
Deferred Outflows - OPEB	4,674,119	
Net Pension Liability	(162,767,823)	
Net OPEB Liability	(12,703,402)	
Deferred Inflows - Pension	(6,208,563)	
Deferred Inflows - OPEB	<u>(18,203,179)</u>	(154,870,234)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
General Obligation Bonds	(8,920,000)	
Unamortized Bond Premium	(123,950)	
Bus Acquisition Bonds	(908,000)	
Energy Conservation Bonds	(6,728,636)	
Tax Anticipation Notes	(3,007,000)	
Healthcare Termination Benefits	(1,303,414)	
Compensated Absences*	<u>(5,320,578)</u>	(26,311,578)
<i>Net Position of Governmental Activities</i>		<u>\$ (26,580,217)</u>

\*Net of Internal Service Fund portion of \$3,076

See accompanying notes to the basic financial statements.



**Canton City School District**  
**Stark County, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2021*

	General	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>			
Property and Other Local Taxes	\$ 29,818,006	\$ 1,999,986	\$ 31,817,992
Intergovernmental	103,508,984	27,429,886	130,938,870
Investment Income	(27,481)	79,864	52,383
Tuition and Fees	1,297,956	-	1,297,956
Extracurricular Activities	28,548	139,551	168,099
Charges for Services	134,786	27,398	162,184
Rent	260,008	-	260,008
Contributions and Donations	14,855	259,630	274,485
Miscellaneous	2,248,594	42,961	2,291,555
<i>Total Revenues</i>	<u>137,284,256</u>	<u>29,979,276</u>	<u>167,263,532</u>
<b>Expenditures</b>			
Current:			
Instruction:			
Regular	58,442,955	6,148,870	64,591,825
Special	16,216,302	4,112,532	20,328,834
Vocational	5,253,093	191,555	5,444,648
Adult/Continuing	785,097	366,326	1,151,423
Student Intervention Services	15,817	243,719	259,536
Other	2,486,744	4,476	2,491,220
Support Services:			
Pupils	5,667,178	4,537,715	10,204,893
Instructional Staff	2,062,550	4,698,103	6,760,653
Board of Education	34,640	-	34,640
Administration	10,289,050	1,372,188	11,661,238
Fiscal	1,423,397	638,630	2,062,027
Business	473,888	-	473,888
Operation and Maintenance of Plant	11,158,850	1,582,405	12,741,255
Pupil Transportation	5,726,726	1,312,937	7,039,663
Central	3,395,256	640,637	4,035,893
Operation of Non-Instructional/Shared Services:			
Food Service Operations	-	4,928,258	4,928,258
Community Services	157,664	1,985,031	2,142,695
Other	998	-	998
Extracurricular Activities	1,478,094	997,735	2,475,829
Capital Outlay	1,685,208	1,625,968	3,311,176
Debt Service			
Principal Retirement	-	3,160,000	3,160,000
Interest and Fiscal Charges	-	816,036	816,036
<i>Total Expenditures</i>	<u>126,753,507</u>	<u>39,363,121</u>	<u>166,116,628</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>10,530,749</u>	<u>(9,383,845)</u>	<u>1,146,904</u>
<b>Other Financing Sources (Uses)</b>			
Proceeds from Sale of Capital Assets	-	24,349	24,349
Insurance Recoveries	2,759	41,994	44,753
Transfers In	1,387,035	2,195,968	3,583,003
Transfers Out	(1,378,404)	(612,776)	(1,991,180)
<i>Total Other Financing Sources (Uses)</i>	<u>11,390</u>	<u>1,649,535</u>	<u>1,660,925</u>
<i>Net Change in Fund Balances</i>	10,542,139	(7,734,310)	2,807,829
<i>Fund Balances Beginning of Year, Restated (See Note 2T)</i>	<u>61,191</u>	<u>25,286,127</u>	<u>25,347,318</u>
<i>Fund Balances End of Year</i>	<u>\$ 10,603,330</u>	<u>\$ 17,551,817</u>	<u>\$ 28,155,147</u>

See accompanying notes to the basic financial statements.

**Canton City School District**  
**Stark County, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2021*

<b>Net Change in Fund Balances - Total Governmental Funds</b>		<b>\$ 2,807,829</b>
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital Asset Additions	\$ 4,862,695	
Current Year Depreciation	<u>(5,861,454)</u>	(998,759)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Intergovernmental	5,538,831	
Property Taxes	<u>(4,710,413)</u>	828,418
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
General Obligation Bonds	2,655,000	
Bus Acquisition Bonds	212,000	
Tax Anticipation Notes	<u>293,000</u>	3,160,000
In the statement of activities, interest is accrued on outstanding bonds, and bond premium and the gain/loss on refunding are amortized over the term of the bonds, whereas in governmental funds, an interest expenditure is reported when bonds are issued.		
Accrued Interest Payable	1,106	
Amortization of Premium on Bonds	149,198	
Amortization of Refunding Loss	<u>(83,351)</u>	66,953
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension	11,759,866	
OPEB	<u>376,250</u>	12,136,116
Except for amount reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.		
Pension	(19,663,447)	
OPEB	<u>243,816</u>	(19,419,631)
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the statement of activities. Governmental expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.		
		(1,350,035)
Some expenses reported in the statement of activities, do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Healthcare Termination Benefits	87,093	
Compensated Absences	<u>(192,828)</u>	<u>(105,735)</u>
<i>Change in Net Position of Governmental Activities</i>		<u><u>\$ (2,874,844)</u></u>

\* Excludes \$237 reported in the Internal Service Fund.

See accompanying notes to the basic financial statements.

**Canton City School District**  
**Stark County, Ohio**  
*Statement of Revenues, Expenditures and Changes in*  
*Fund Balance - Budget and Actual (Budget Basis)*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2021*

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget</u>
	<u>Original</u>	<u>Final</u>		
Revenues and Other Financing Sources	\$ 132,704,641	\$ 132,704,641	\$ 137,661,142	\$ 4,956,501
Expenditures and Other Financing Uses	<u>139,796,555</u>	<u>138,614,877</u>	<u>132,718,926</u>	<u>5,895,951</u>
Net Change in Fund Balance	(7,091,914)	(5,910,236)	4,942,216	10,852,452
<i>Fund Balance Beginning of Year</i>	9,038,398	9,038,398	9,038,398	-
Prior Year Encumbrances Appropriated	<u>2,235,880</u>	<u>2,235,880</u>	<u>2,235,880</u>	<u>-</u>
<i>Fund Balance End of Year</i>	<u>\$ 4,182,364</u>	<u>\$ 5,364,042</u>	<u>\$ 16,216,494</u>	<u>\$ 10,852,452</u>

See accompanying notes to the basic financial statements.

**Canton City School District**  
**Stark County, Ohio**  
*Statement of Fund Net Position*  
*Proprietary Funds*  
*June 30, 2021*

	Governmental Activities
	Internal Service Funds
<b>Assets</b>	
<i>Current Assets:</i>	
Equity in Pooled Cash and Investments	\$ 721,380
<i>Total Current Assets</i>	721,380
 <i>Current Liabilities:</i>	
Accounts Payable	59,718
Accrued Wages and Benefits	1,188
Intergovernmental Payable	678
Claims Payable	279,326
<i>Total Current Liabilities</i>	340,910
 <i>Long-Term Liabilities:</i>	
Compensated Absences Payable - Net of Current Portion	3,076
<i>Total Long-Term Liabilities</i>	3,076
 <b>Net Position</b>	
Unrestricted	377,394
<i>Total Net Position</i>	\$ 377,394

See accompanying notes to the basic financial statements.

**Canton City School District**  
**Stark County, Ohio**  
*Statement of Revenues, Expenses and Changes in Fund Net Position*  
*Proprietary Funds*  
*For the Fiscal Year Ended June 30, 2021*

	Governmental Activities
	Internal Service Funds
<b>Operating Revenues</b>	
Charges for Services	\$ 746,277
Other	43,716
<i>Total Operating Revenues</i>	<i>789,993</i>
<b>Operating Expenses</b>	
Salaries	30,897
Fringe Benefits	12,115
Purchased Services	418,659
Materials and Supplies	66,306
Claims	20,228
<i>Total Operating Expenses</i>	<i>548,205</i>
<i>Operating Income (Loss)</i>	<i>241,788</i>
Transfers Out	(1,591,823)
<i>Change in Net Position</i>	<i>(1,350,035)</i>
<i>Net Position Beginning of Year</i>	<i>1,727,429</i>
<i>Net Position End of Year</i>	<i>\$ 377,394</i>

See accompanying notes to the basic financial statements.

**Canton City School District**  
**Stark County, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds*  
For the Fiscal Year Ended June 30, 2021

	Governmental Activities
	Internal Service Funds
<b>Cash Flows from Operating Activities</b>	
Cash Received from Interfund Services Provided	\$ 746,277
Cash Received from Other Operating Receipts	43,716
Cash Payments to Suppliers for Goods and Services	(67,336)
Cash Payments to Employees for Services and Benefits	(42,688)
Cash Payments for Contractual Services	(434,365)
Cash Payments for Claims	(12,308)
<i>Net Cash Provided by Operating Activities</i>	233,296
<b>Cash Flows from Noncapital Financing Activities</b>	
Transfers Out	(1,591,823)
<i>Net Cash (Used for)</i> <i>Noncapital Financing Activities</i>	(1,591,823)
<i>Net Increase (Decrease) in Cash and Investments</i>	(1,358,527)
<i>Cash and Investments Beginning of Year</i>	2,079,907
<i>Cash and Investments End of Year</i>	\$ 721,380
 <b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>	
Operating Income (Loss)	\$ 241,788
Increase (Decrease) in Liabilities and Deferred Inflows:	
Accounts Payable	(16,736)
Accrued Wages	29
Intergovernmental Payable	58
Claims Payable	7,920
Compensated Absences Payable	237
<i>Net Cash Provided by (Used For) Operating Activities</i>	\$ 233,296

See accompanying notes to the basic financial statements.

**Canton City School District**  
**Stark County, Ohio**  
*Statement of Fiduciary Net Position*  
*Fiduciary Fund*  
*June 30, 2021*

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	<u>Custodial</u>
<b>Assets</b>	<u>\$ -</u>
<b>Liabilities</b>	\$ -
<b>Net Position</b>	
Restricted for Individuals, Organizations, and Other Governments	<u><u>\$ -</u></u>

See accompanying notes to the basic financial statements.

**Canton City School District**  
**Stark County, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Fiduciary Fund*  
*For the Fiscal Year Ended June 30, 2021*

	Custodial
<b>Additions</b>	
Extracurricular Amounts Collected for Other Governments	2,747
<i>Total Additions</i>	2,747
<b>Deductions</b>	
Distributions to OHSAA	3,712
<i>Total Deductions</i>	3,712
 <i>Change in Net Position</i>	 (965)
 <i>Net Position Beginning of Year, Restated (See Note 2T)</i>	 965
 <i>Net Position End of Year</i>	 \$ -

See accompanying notes to the basic financial statements.



**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

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**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT**

The Canton City School District (the “School District”) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District operates under a locally elected five-member Board of Education and is responsible for the provision of public education to residents of the School District. The Board oversees the operations of the School District’s twenty-four instructional/support facilities.

*Reporting Entity*

The reporting entity has been defined in accordance with GASB Statement No. 14, *The Financial Reporting Entity* as amended by GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units* and GASB Statement No. 61, *The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34*. The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization’s Governing Board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization’s resources; or (3) the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government’s financial statements incomplete or misleading. Based upon the application of these criteria, the School District has no component units. The basic financial statements of the reporting entity include only those of the School District (the primary government).

The following organization is described due to its relationship to the School District:

**PUBLIC ENTITY RISK POOL**

The Stark County Schools Council of Government (the “COG”) is governed by an assembly which consists of one representative from each participating school district (usually the superintendent or designee). The assembly elects officers for one-year terms to serve as the Board of Directors. The assembly exercises control over the operation of the COG. All COG’s revenues are generated from charges for services. The COG has a Health Benefits Program, which is a shared risk pool comprised of various entities, most of which are school districts.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the School District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the School District’s accounting policies are described below.

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

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**A. Fund Accounting**

The School District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

**Governmental Funds** Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance.

The following are the School District's major governmental funds:

**General fund** The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the School District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets and (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

**Proprietary Fund Type** Proprietary funds are used to account for the School District's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. The School District has no enterprise funds. The following is a description of the School District's internal service funds.

**Internal service funds** - The internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the School District, or to other governments, on a cost-reimbursement basis. The internal service funds of the School District are used to account for workers' compensation and warehouse service programs.

**Fiduciary Fund Type** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. The School District's fiduciary fund is a custodial fund. The custodial fund is used to account for assets held by the School District for Ohio High School Athletics Association.

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

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***B. Basis of Presentation***

***Government-wide Financial Statements*** - The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid “doubling up” revenues and expenses.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements, but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the School District’s governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** - Fund financial statements report detailed information about the School District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and deferred outflows of resources, current liabilities and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its proprietary activities.

The statement of changes in fiduciary net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of changes in fiduciary net position reports additions to and deductions from custodial funds.

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

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***C. Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting on the fund financial statements. Proprietary and fiduciary funds also use the accrual basis of accounting.

***Revenues - Exchange and Nonexchange Transactions*** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 12 and 13.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2021, but which were levied to finance fiscal year 2022 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue may include delinquent property taxes, grants and entitlements and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 12 and 13).

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

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**Expenses/Expenditures** - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**D. Budgets**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the alternate tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than custodial funds, are legally required to be budgeted and appropriated. The legal level of budgetary control has been established by the Board of Education at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

**Tax Budget** On October 25, 2005, the Stark County Budget Commission voted to waive the requirement that school districts adopt a tax budget as required by Section 5705.28 of the Ohio Revised Code, by January 15th and the filing by January 20th. The Budget Commission now requires an alternate tax budget be submitted by January 20th, which no longer requires specific Board approval.

**Estimated Resources** By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources, which states the projected revenue of each fund. Prior to July 1, the School District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate of estimated resources in effect when the final appropriations were passed by the Board of Education.

**Appropriations** Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution is enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the School District. The appropriation resolution, at the fund level, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals at any level of control. Any revisions that alter the level of budgetary control must be approved by the Board of Education.

The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the year, all supplemental appropriations were legally enacted.

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

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The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board of Education during the fiscal year.

***Lapsing of Appropriations*** At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not re-appropriated.

***E. Cash and Investments***

To improve cash management, cash received by the School District is pooled. Monies for all funds, including proprietary and fiduciary funds, are maintained in this pool. Individual fund integrity is maintained through the School District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

During fiscal year 2021, investments were limited to federal agency securities, U.S. Treasury notes, commercial paper, U.S. money market mutual funds and negotiable certificates of deposit.

Under existing Ohio statute, interest earnings are allotted to the general fund unless the Board of Education has, by resolution, specified funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2021 amounted to \$(27,481), which includes \$(19,784) assigned from other School District funds. General fund interest revenue includes a credit to adjust for fair market value. Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the School District's investment account at fiscal year-end is provided in Note 4.

***F. Capital Assets***

General capital assets are those assets specifically related to governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition cost at the date of donation. The School District maintains a capitalization threshold of \$5,000 for its general capital assets.

The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

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Description	Estimated Lives
Land Improvements	20 years
Buildings/Improvements	25 - 50 Years
Furniture/Equipment	5 - 20 Years
Vehicles	6 - 10 Years

***G. Interfund Balances***

Short-term interfund loans used to cover negative cash balances in funds are classified as “Interfund Receivables/Payables.” These amounts are eliminated in the governmental column of the Statement of Net Position.

***H. Compensated Absences***

Compensated absences of the School District consist of vacation and sick leave liabilities to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the School District and the employee.

In accordance with the provisions of GASB Statement No. 16, *Accounting for Compensated Absences*, a liability for vacation leave is accrued if a) the employees’ rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees age fifty or greater with at least ten years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2021 and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements. For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account “matured compensated absences payable” in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

***I. Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan’s fiduciary net position is not sufficient for payment of those benefits.

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

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***J. Pensions and Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense; information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***K. Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

***Restricted*** Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education. The Board of Education has by resolution authorized the Treasurer to assign fund balance. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year’s appropriated budget.

***Unassigned*** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.



**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

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***L. Net Position***

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. The net position component “net investment in capital assets,” consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

***M. Parochial Schools***

Within the School District boundaries are various parochial schools operated through the Catholic Diocese. Current state legislation provides funding to these parochial schools. These monies are received and disbursed on behalf of the parochial schools by the Treasurer of the School District, as directed by the parochial school. The fiduciary responsibility of the School District for these monies is reflected in a special revenue fund (a non-major governmental fund) for financial reporting purposes.

***N. Estimates***

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

***O. Restricted Assets***

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling legislation. See Note 9 for further detail on restricted assets related to the energy conservation bond sinking fund deposits with escrow agent.

***P. Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, these revenues are charges for services and fees for workers’ compensation and warehouse service programs. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund. All revenues not related to operating activities have been reported as nonoperating revenue.

***Q. Interfund Activity***

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

Interfund activity between governmental funds is eliminated in the statement of activities.

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

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***R. Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. During fiscal year 2021, the School District did not have extraordinary or special items.

***S. Bond Premiums***

Bond premiums are amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds. On the governmental fund financial statements, bond premiums are recognized in the year of issuance.

***T. Implementation of New Accounting Principles and Restatement of Net Position/Fund Balances***

For the fiscal year ended June 30, 2021, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, GASB Statement No. 90, *Majority Equity Interests an amendment of GASB Statements No. 14 and No. 61*, certain provisions of GASB Statement No. 93, *Replacement of Interbank Offered Rates* and GASB Statement No. 98, *The Annual Comprehensive Financial Report*.

GASB Statement No. 84 establishes specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District reviewed its funds for proper classification, and any fund reclassifications resulted in the restatement of the School District's financial statements (see below).

GASB Statement No. 90 improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improves the relevance of financial statement information for certain component units. The implementation of GASB Statement No. 90 did not have an effect on the financial statements of the School District.

GASB Statement No. 93 addresses accounting and financial reporting effects that result from the replacement of interbank offered rates (IBORs) with other reference rates in order to preserve the reliability, relevance, consistency, and comparability of reported information. The implementation of certain provisions (all except for paragraphs 13 and 14, which are effective for fiscal years beginning after June 15, 2021), of GASB Statement No. 93 did not have an effect on the financial statements of the School District.

GASB Statement No. 98 establishes the term *annual comprehensive financial report* and its acronym *ACFR*. That new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments. The implementation of GASB Statement No. 98 did not have an effect on the financial statements of the School District.

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

**Restatement of Net Position/Fund Balances**

The implementation of GASB 84 had the following effect on net position as reported June 30, 2020:

	Governmental Activities
Net Position, June 30, 2020	\$ (24,234,583)
GASB Statement No. 84	529,210
Restated Net Position, June 30, 2020	\$ (23,705,373)

The implementation of GASB 84 had the following effect on fund balance as reported June 30, 2020:

	Other Governmental Funds
Fund Balance, June 30, 2020	\$ 24,756,917
GASB Statement No. 84	529,210
Restated Fund Balance, June 30, 2020	\$ 25,286,127

The implementation of GASB 84 had the following effect on fiduciary net position as reported June 30, 2020:

	Fiduciary Funds		
	Private Purpose Trust	Agency	Custodial
	Net Position, June 30, 2020	\$ 153,040	\$ -
GASB Statement No. 84	(153,040)	-	965
Adjustments:			
Assets	-	(389,086)	-
Liabilities	-	389,086	-
Restated Net Position, June 30, 2020	\$ -	\$ -	\$ 965

**NOTE 3 - FUND DEFICITS**

The following funds had a deficit fund balance as of June 30, 2021:

	Deficit
<i>Non-major Special Revenue Funds:</i>	
Public Preschool	\$ 76,791
Adult Basic Education	46,590
ESSER	625,272
Coronavirus Relief	59,137
IDEA, Part B	66,700
Vocational Education	90,761
Title I, School Improvement Stimulus	23,897
Title III	6,080
School Bus Purchase	76,373
Title I, Disadvantaged Children	1,528,763
Drug Free School	987
IDEA Preschool	1,297
Improving Teacher Quality	170,203
Miscellaneous Federal Grants	77,270
Total	2,850,121

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The general fund is liable for any deficits in the non-major governmental funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities. The deficits in the non-major governmental funds will be eliminated by future intergovernmental revenues not recognized under GAAP at June 30.

**NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet the current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that School District has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;

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6. The State Treasurer's investment pool (STAR Ohio);
7. Certain banker's acceptance and commercial paper notes for a period not to exceed two hundred seventy days and one hundred and eighty days, respectively, from the purchase date in an amount not to exceed forty percent of the interim monies available for investment at any one time; and,
8. Under limited circumstances, corporate note interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within 5 years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

According to State law, public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by FDIC, or may pledge a pool of government securities valued at least 105 percent of the total value of uninsured public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and mature or be redeemable within 5 years of the date of the related repurchase agreement. State law does not require security for public deposits and investments to be maintained in the School District's name. During fiscal year 2021, the School District and public depositories complied with the provisions of these statutes.

***Cash and Investments with Escrow Agent***

At fiscal year-end, \$4,485,757 was invested with an escrow agent for required sinking fund deposits relating to the School District's energy conservation bonds. These funds are not included in "deposits with financial institutions" or "investments" below.

***Deposits*** - At year-end, \$20,190,454 of the School District's bank balance of \$20,690,454 was exposed to custodial credit risk. Although the securities were held by the pledging financial institutions' trust department in the School District's name and all statutory requirements for the investment of money had been followed, noncompliance with Federal requirements could potentially subject the School District to a successful claim by the FDIC.

***Custodial Credit Risk*** Custodial credit risk for deposits is the risk that in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in possession of an outside party.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by:

- Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

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- Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS required the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

**Investments**

As of June 30, 2021, the School District had the following investments and maturities:

Rating	Investment Type	Measurement Amount	in Months			Percent of Total
			0 - 12	13 - 36	Over 36	
	NAV:					
AA+	U.S. Government Money Market	\$ 2,233,445	\$ 2,233,445	\$ -	\$ -	13.20%
	Fair Value:					
AA+	Federal Farm Credit Bank (FFCB) Notes	815,917	315,863	500,054	-	4.82%
AA+	Federal National Mortgage Association (FNMA) Notes	829,412	500,745	-	328,667	4.90%
AA+	Federal Home Loan Bank (FHLB) Note	2,204,835	504,935	796,682	903,218	13.03%
AA+	Federal Home Loan Mortgage (FHLM) Notes	253,945	253,945	-	-	1.50%
N/A	Negotiable Certificates of Deposit	7,334,953	5,380,977	1,703,403	250,573	43.33%
Aaa	U.S. Treasury Notes	1,428,126	-	498,053	930,073	8.44%
A-1	Commercial Paper	1,824,850	1,824,850	-	-	10.78%
	<b>Total Investments</b>	<u>\$16,925,483</u>	<u>\$11,014,760</u>	<u>\$ 3,498,192</u>	<u>\$ 2,412,531</u>	<u>100.00%</u>

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of June 30, 2021. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

**Interest Rate Risk** As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the School District's investment policy requires that operating funds be invested primarily in short-term investments maturing within one year from the date of purchase and that the School District's investment portfolio be structured so that the securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

**Concentration of Credit Risk** The School District places no limit on the amount the School District may invest in any one issuer. The previous table includes the percentage to total of each investment type held by the School District at June 30, 2021.

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**NOTE 5 - INTERFUND TRANSACTIONS**

***A. Interfund Transfers***

During the fiscal year, the School District had the following transfers:

	<u>Transfers Out</u>	<u>Transfers In</u>
General Fund	\$ 1,378,404	\$ 1,387,035
Nonmajor Governmental Funds	612,776	2,195,968
Internal Service Fund:		
Self Insurance	1,591,823	-
Total	<u>\$ 3,583,003</u>	<u>\$ 3,583,003</u>

The general fund and the permanent improvement fund made transfers to the bond retirement fund to provide additional resources for debt payments. The general fund also made a transfer to the district managed athletic fund and several other nonmajor governmental funds to provide additional resources for current operations. The workers compensation internal service fund made transfers to the general funds and the nonmajor governmental funds to reduce a surplus in the fund. Interfund transfers between governmental funds are eliminated in the statement of activities.

***B. Interfund Receivable/Payable***

Interfund balances at June 30, 2021 consist of the following individual fund receivables and payables:

<u>Interfund Payable</u>	<u>Interfund Receivable</u>
	<u>General</u>
Nonmajor Special Revenue Funds:	
Public Preschool	\$ 37,606
Adult Basic Education	11,733
CARES Grant	131,691
21st Century	2,086
Coronavirus Relief	34,404
IDEA, Part B	59,833
Vocational Education	13,229
Title I School Improvement	6,683
Title III	1,037
School Bus Purchase	76,373
Title I Disadvantaged	650,669
IDEA, Preschool	784
Title II-A	18,410
Miscellaneous Federal Grants	72,668
Total	<u>\$ 1,117,206</u>

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The primary purpose of the interfund balance is to cover costs in the fund where revenues were not received by June 30. This interfund balance will be repaid once the anticipated revenues are received. These advances are expected to be repaid within one year. Interfund loans between governmental activities are eliminated on the statement of net position.

**NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2021 represents collections of calendar year 2020 taxes. Real property taxes received in calendar year 2021 were levied after April 1, 2020, on the assessed value listed as of January 1, 2020, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2021 represents collections of calendar year 2020 taxes. Public utility real and tangible personal property taxes received in calendar year 2021 became a lien December 31, 2019, were levied after April 1, 2020 and are collected in 2021 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Stark County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2021, are available to finance fiscal year 2022 operations. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2021, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

The assessed values upon which the fiscal year 2021 taxes were collected are:



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	2020 Second- Half Collections		2021 First- Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$ 570,404,270	88%	\$ 569,076,680	87%
Public Utility Personal Property	80,600,110	12%	85,345,660	13%
<b>Total</b>	<b>\$ 651,004,380</b>	<b>100%</b>	<b>\$ 654,422,340</b>	<b>100%</b>
Full Tax Rate per \$1,000 of assessed valuation	<u>\$ 72.00</u>		<u>\$ 80.00</u>	

**NOTE 7 - RECEIVABLES**

Receivables at June 30, 2021 consisted of property taxes, interfund, and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current fiscal year guarantee of Federal funds. All receivables, except property taxes, are expected to be collected within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

**NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2021, was as follows:

	Balance 6/30/2020	Additions	Reductions	Balance 6/30/2021
<b>Governmental Activities</b>				
<i>Capital Assets, not Being Depreciated</i>				
Land	\$ 5,836,700	\$ -	\$ -	\$ 5,836,700
Construction in Progress	2,301,023	2,828,570	(3,406,060)	1,723,533
<b>Total Capital Assets, not Being Depreciated</b>	<b>8,137,723</b>	<b>2,828,570</b>	<b>(3,406,060)</b>	<b>7,560,233</b>
<i>Capital Assets, Being Depreciated</i>				
Land Improvements	2,451,291	5,920	-	2,457,211
Buildings/Improvements	186,053,190	3,811,183	-	189,864,373
Furniture/Equipment	3,926,664	330,048	-	4,256,712
Vehicles	7,810,276	1,293,034	(492,994)	8,610,316
<b>Total Capital Assets, Being Depreciated</b>	<b>200,241,421</b>	<b>5,440,185</b>	<b>(492,994)</b>	<b>205,188,612</b>
Less: Accumulated Depreciation				
Land Improvements	(1,457,253)	(110,431)	-	(1,567,684)
Buildings/Improvements	(93,824,489)	(4,667,362)	-	(98,491,851)
Furniture/Equipment	(1,863,987)	(398,412)	-	(2,262,399)
Vehicles	(5,687,407)	(685,249)	492,994	(5,879,662)
<b>Total Accumulated Depreciation</b>	<b>(102,833,136)</b>	<b>(5,861,454)</b>	<b>492,994</b>	<b>(108,201,596)</b>
<b>Total Capital Assets Being Depreciated, Net</b>	<b>97,408,285</b>	<b>(421,269)</b>	<b>-</b>	<b>96,987,016</b>
<b>Governmental Activities Capital Assets, Net</b>	<b>\$ 105,546,008</b>	<b>\$ 2,407,301</b>	<b>\$ (3,406,060)</b>	<b>\$ 104,547,249</b>

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\*Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 2,461,596
Special	1,018,394
Vocational	111,127
Adult/Continuing	15,702
Support Services:	
Pupil	113,469
Instructional Staff	199,073
Administration	199,038
Business	7,618
Operation and Maintenance of Plant	443,651
Pupil Transportation	620,277
Central	52,072
Operation of Non-Instructional Services	
Food Service Operations	447,360
Community Services	24,276
Extracurricular Activities	147,801
<i>Total Depreciation</i>	<u>\$ 5,861,454</u>

**NOTE 9 - LONG-TERM OBLIGATIONS**

The changes in the School District's long-term obligations during the fiscal year consist of the following:

	Outstanding 6/30/2020	Additions	Reductions	Outstanding 6/30/2021	Amounts Due in One Year
<b>Governmental Activities:</b>					
<i>General Obligation Bonds</i>					
Current Interest - 2013	\$ 2,650,000	\$ -	\$ (2,650,000)	\$ -	\$ -
Unamortized Bond Premium	100,485	-	(100,485)	-	-
Serial Refunding Bonds, Series 2015	8,925,000	-	(5,000)	8,920,000	5,000
Unamortized Bond Premium	172,663	-	(48,713)	123,950	-
<i>Total General Obligation Bonds</i>	<u>11,848,148</u>	<u>-</u>	<u>(2,804,198)</u>	<u>9,043,950</u>	<u>5,000</u>
<i>Direct Placements</i>					
Energy Conservation Bonds	6,728,636	-	-	6,728,636	-
Bus Acquisition Bond, Series 2020	1,120,000	-	(212,000)	908,000	220,000
Tax Anticipation Note, Series 2020	3,300,000	-	(293,000)	3,007,000	300,000
<i>Total Direct Placements</i>	<u>11,148,636</u>	<u>-</u>	<u>(505,000)</u>	<u>10,643,636</u>	<u>520,000</u>
<i>Net Pension/OPEB Liability</i>					
Pension	155,931,682	6,836,141	-	162,767,823	-
OPEB	15,350,925	(2,647,523)	-	12,703,402	-
<i>Total Net Pension/OPEB Liability</i>	<u>171,282,607</u>	<u>4,188,618</u>	<u>-</u>	<u>175,471,225</u>	<u>-</u>
Healthcare Reimbursement Arrangement Payable	1,390,507	-	(87,093)	1,303,414	155,567
Compensated Absences	5,130,589	1,113,601	(920,538)	5,323,652	1,078,235
<i>Total Governmental Activities</i>					
<i>Long-Term Liabilities</i>	<u>\$ 200,800,487</u>	<u>\$ 5,302,219</u>	<u>\$ (4,316,829)</u>	<u>\$ 201,785,877</u>	<u>\$ 1,758,802</u>

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Compensated absences will be paid from the fund from which the employee is paid which, for the School District, is primarily the general fund and the food service fund (a non-major governmental fund). The healthcare reimbursement arrangement payable will be paid from the general fund. There is no repayment schedule for the net pension liability and net OPEB asset/liability; however, employer pension and OPEB contributions are primarily made from the General Fund. For additional information related to the net pension liability and net OPEB asset/liability see Notes 12 and 13. The general obligation and energy conservation bonds will be paid from the bond retirement fund. The note will be retired from the capital projects fund.

*Series 2013 General Obligation Refunding Bonds* On May 8, 2013, the School District issued Series 2013 general obligation refunding bonds to advance refund \$14,600,000 of Series 2005 current interest bonds. The issuance proceeds were used to purchase securities which were placed in an irrevocable trust to provide resources for all future debt service payments on the refunded debt. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. The principal balance was fully defeased at June 30, 2021.

The refunding issue is comprised of current interest bonds, par value \$14,585,000. The average interest rate on the current interest bonds is 5.00 percent.

The reacquisition price exceeded the net carrying amount of the old debt by \$1,517,000. This amount is being netted against the new debt and amortized over the remaining life of the refunding debt. This advance refunding was undertaken to reduce total debt service payments over the next 8 years by \$687,000 and resulted in an economic gain of \$643,000.

Interest payments on the current interest bonds are due on June 1 and December 1 each year. The bonds matured on December 1, 2020.

*Series 2015 General Obligation Refunding Bonds* On April 17, 2015 the School District issued Series 2015 general obligation refunding bonds in the amount of \$8,950,000 to refund \$9,005,000 of the Series 2005 current interest bonds. The issuance proceeds were used to purchase securities which were placed in an irrevocable trust to provide resources for all future debt service payments on the refunded debt. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. The refunded bonds were called on June 1, 2015.

The refunding issue is comprised of serial bonds, par value \$8,950,000. The average interest rate on the current interest bonds is 5.00 percent.

These refunding bonds were issued with a premium of \$426,647, which was recorded as revenue. The issuance resulted in a difference between the cash flows required to service the old debt and the cash flows required to service the new debt of \$1,484,599. The issuance resulted in an economic gain of \$1,347,934.

Interest payments on the current interest bonds are due on June 1 and December 1 each year. The final maturity stated of the issue is December 1, 2023.

*Bus Acquisition Bond, Series 2020* On April 17, 2020 the School District issued bus acquisition bonds in the amount of \$1,120,000 to purchase school buses and related equipment used in transporting students. The bonds carry an interest rate of 2.14 percent and a final maturity date of June 1, 2025.

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*Energy Conservation Bonds* On December 14, 2010, the School District issued \$6,728,636 in energy conservation bonds (federally taxable qualified school construction bonds). The proceeds of these bonds were used for building improvements intended to increase the energy efficiency of the School District’s buildings. These bonds bear an annual interest rate of 5.43 percent, mature on December 1, 2025 and will be paid from the debt service fund. The School District is required to make mandatory sinking fund deposits (consisting of cash and/or U.S. Treasury obligations) on December 1, in the following years and in the following amounts (in each case equal to the value of any cash deposits, plus the stated principal value at maturity of any U.S. Treasury obligations plus any interest to be paid thereon through and including the maturity date):

December 1 of year	Amount Due	Amount Deposited
2011	\$ 448,576	\$ 448,576
2012	448,575	448,575
2013	448,575	448,575
2014	448,575	448,576
2015	448,575	448,576
2016	448,576	448,576
2017	448,576	448,576
2018	448,576	448,576
2019	448,576	448,576
2020	448,576	448,576
2021	448,576	-
2022	448,576	-
2023	448,576	-
2024	448,576	-
2025	448,576	-
	\$ 6,728,636	\$ 4,485,758

The amount deposited is reported as a restricted asset on the basic financial statements.

The School District receives a reimbursement from the United States Treasury equal to 100 percent of the lesser of the interest payments on the energy conservation bonds or the federal tax credits that would have otherwise been available to the holders of the energy conservation bonds. The School District records this reimbursement as federal intergovernmental revenue in the debt service fund.

*Tax Anticipation Note Series 2020* On February 12, 2020, the School District received \$3,300,000 for the purpose of improving the School District’s C.T. Branin Natatorium at an interest rate of 2.6 percent. The note was issued for a 10 year period with final maturity on December 1, 2029.

Principal and interest requirements to retire the debt outstanding at June 30, 2021 are as follows:

Fiscal Year	General Obligation Bonds		Energy Conservation Bond		Bus Acquisition Bonds		Tax Anticipation Note		Total	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2022	\$ 5,000	\$ 285,520	\$ -	\$ 365,365	\$220,000	\$18,265	\$ 300,000	\$ 74,282	\$ 525,000	\$ 743,432
2023	8,915,000	862,560	-	365,365	225,000	13,525	309,000	66,365	9,449,000	1,307,815
2024	-	-	-	365,365	229,000	8,688	317,000	58,227	546,000	432,280
2025	-	-	-	365,365	234,000	3,767	325,000	49,881	559,000	419,013
2026	-	-	6,728,636	182,682	-	-	333,000	41,327	7,061,636	224,009
2027-2030	-	-	-	-	-	-	1,423,000	75,205	1,423,000	75,205
	\$8,920,000	\$1,148,080	\$6,728,636	\$1,644,142	\$908,000	\$44,245	\$3,007,000	\$365,287	\$19,563,636	\$3,201,754

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*Retirement Incentive Program and Health Care Reimbursement Arrangement* The School District has offered a retirement incentive plan (RIP) to certified teaching staff. Severance payments for teachers electing to retire under the RIP shall be paid in two equal installments with each installment paid on or about January 15 of the first and second calendar years following the retirement. A liability for severance payments due under the RIP has been recorded on the fund financial statements as a component of “compensated absences payable” and on the government-wide statement of net position as a component of “long-term liabilities.”

In addition to severance payments, employees electing to retire under the RIP are entitled to a health care reimbursement arrangement (HRA) established by the School District for the benefit of the retiring teachers and their spouses. Under the HRA, retiring teachers will receive payments, by year, in varying amounts between \$500 to \$5,300 which will be deposited by the School District into a separate account established for the retired employee and their spouse. The HRA is effective until January 15, 2015 or until the retiree and his or her spouse become deceased. The amounts deposited to a retiree’s account may be carried forward over to subsequent years and shall not be subject to forfeiture, except upon the death of both the retiree and his or her spouse. The remainder of the liability has been recorded on the government-wide statement of net position as a component of “long-term liabilities.” The total estimated liability under the HRA at June 30, 2020 was \$1,330,414 of which \$155,567 is expected to become due within one year. A total of 197 employees have retired under the HRA as of June 30, 2020. The total HRA liability was calculated based upon required payments under the HRA for each applicable employee.

*Legal Debt Margin* The Ohio Revised Code provides that voted net general obligation debt of the School District shall never exceed 9 percent of the total assessed valuation of the School District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1 percent of the property valuation of the School District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1 percent of the property valuation of the School District. The assessed valuation used in determining the School District’s legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the School District’s legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2021 are a voted debt margin of \$46,055,018 (including available funds of \$7,673,117) and an unvoted debt margin of \$569,077.

**NOTE 10 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

**A. Comprehensive**

The School District maintains comprehensive insurance coverage with private carriers for liability, including data and cyber security, real property, building contents, crime and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. In addition, real property contents are 100 percent coinsured. The School District has obtained coverage from commercial insurance carriers. The following is a description of the School District’s insurance coverage:

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<u>Coverage</u>	<u>Limits of Coverage</u>	<u>Deductible</u>
General Liability:		
Each occurrence	\$ 1,000,000	\$ 0
Aggregate	2,000,000	0
Cyber security and data	Various	Various
Building and contents	492,713,486	10,000
Commercial crime	Various	Various
Fleet:		
Liability	1,000,000	0
Uninsured motorist	1,000,000	0
Comprehensive	Actual cash value	250
Collision	Actual cash value	500
Umbrella Liability	10,000,000	10,000 *

\*Self-insured Retention (Deductible)

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in coverage from the prior year.

***B. Shared Risk Pool***

The School District is a participant in the Stark County Schools Council of Government (the “COG”) for the purpose of obtaining benefits at a reduced premium for health care benefits. The School District’s insurance program for health care, through the COG, is administered by Mutual Health Services Company. Payments are made to the COG for monthly attachment point, monthly stop-loss premiums, and administrative charges. The fiscal agent of the COG is the Stark County Educational Service Center. The Treasurer of the Stark County Educational Service Center pays Mutual Health Services monthly for the actual amount of claims processed, the stop-loss premium, and the administrative charges.

***C. Workers’ Compensation Program***

The School District has participated in the Ohio Bureau of Workers’ Compensation (Bureau) Retrospective Rating Plan since 1989, except for 1993 and 1997. The alternative rating program requires the School District to pay only administrative charges to the Bureau, and in turn, the School District assumes the responsibility of paying all claims incurred during the policy period for up to ten years. After the tenth year, the Bureau will assume any existing claim for its duration. The School District will be charged an actuarial amount for the claims transferred to the Bureau. The School District’s stop-loss coverage through the plan is limited to \$300,000 per claim stop-loss coverage with an annual aggregate.

The School District’s workers’ compensation trust internal service fund pays for all claims, claim reserves and administrative costs of the program. The workers’ compensation trust internal service fund generates revenues by charging each fund a percentage rate determined by the Bureau for the payroll during the reporting period. The claims liability is recorded based on an actuarial determination of future claims, review of five years of claim liabilities and claim payment trends including the settlement to the Bureau after the tenth year. Changes in claims activity for the past two fiscal years are as follows:

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	Balance at Beginning of Year	Claims	Payments	Balance at End of Year
2020	\$ 507,420	\$ (210,187)	\$ 25,827	\$ 271,406
2021	\$ 271,406	\$ 20,228	\$ 12,308	\$ 279,326

The Ohio Bureau of Workers' Compensation uses the Micro Insurance Reserving Analysis (MIRA) to estimate the reserves (liability) for future costs. The MIRA reserve (liability) can vary between years as it is based upon numerous factors which estimate the future cost of a particular claim at that point in time. The previous table includes the change in estimate recorded at June 30, 2021.

**NOTE 11 - COMPENSATED ABSENCES**

Employees earn vacation at rates specified under State of Ohio law and based on credited service. Teachers and some administrators do not earn vacation time. Administrators, clerical, technical, and maintenance and operations employees with one or more years of service are entitled to vacation ranging from 5 to 30 days. Employees with less than one year of service earn one vacation day per month worked, not to exceed 10 days. Unused vacation is not cumulative to the next year.

All employees are entitled to a sick leave credit equal to one and one-quarter days for each month of service (earned on a pro rata basis for less than full-time employees) up to 15 days per year. This sick leave will either be absorbed by time off due to illness or injury or, within certain limitations, be paid to the employee upon retirement. The amount paid to an employee upon retirement is limited to one-quarter of the accumulated sick leave for the first 120 days, one-fifth of sick leave for days between 121 - 285 and an additional 2 days for an employee with greater than 285 days accumulated.

**NOTE 12 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability (Asset)***

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

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GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities (assets) within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension/OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the required pension disclosures. See Note 13 for the required OPEB disclosures.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a statewide, cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of zero percent.



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Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 14.0 percent. SERS did not allocate employer contributions to the Health Care Fund for fiscal year 2021.

The School District's contractually required contribution to SERS was \$2,945,528 for fiscal year 2021. Of this amount, \$268,015 is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective August 1, 2017 – July 1, 2019, any member could retire with reduced benefits who had (1) five years of service credit and age 60; (2) 27 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Effective August 1, 2019 – July 1, 2021, any member may retire with reduced benefits who has (1) five years of service credit and age 60; (2) 28 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Eligibility changes will continue to be phased through August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60. Eligibility changes for actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit plan unfunded liability. A member is eligible to receive a monthly retirement benefit at age 50 and termination of employment. The member may elect to receive a lump-sum withdrawal.

The Combined plan offers features of both the DB Plan and the DC Plan. In the Combined plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 and after termination of employment.

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New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member’s defined contribution account or the defined contribution portion of a member’s Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC plan dies before retirement benefits begin, the member’s designated beneficiary is entitled to receive the member’s account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory employer rate is 14 percent and the statutory member rate is 14 percent of covered payroll. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The 2021 contribution rates were equal to the statutory maximum rates.

The School District’s contractually required contribution to STRS was \$8,814,338 for fiscal year 2021. Of this amount, \$1,525,351 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an independent actuarial valuation as of that date. The School District’s proportion of the net pension liability was based on the employer’s share of employer contributions in the pension plan relative to the total employer contributions of all participating employers. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability:			
Current Measurement Date	0.56902760%	0.51714686%	
Prior Measurement Date	0.59509280%	0.54410810%	
Change in Proportionate Share	<u>-0.02606520%</u>	<u>-0.02696124%</u>	
Proportionate Share of the Net			
Pension Liability	\$ 37,636,684	\$ 125,131,139	\$ 162,767,823
Pension Expense	\$ 4,767,769	\$ 14,895,678	\$ 19,663,447

Deferred outflows/inflows of resources represent the effect of changes in the net pension liability due to the difference between projected and actual investment earnings, differences between expected and actual actuarial experience, changes in assumptions and changes in the School District’s proportion of the collective net pension liability. The deferred outflows and deferred inflows are to be included in pension expense over current and future periods. The difference between projected and actual investment earnings is recognized in pension expense using a straight line method over a five year period beginning in the current year. Deferred outflows and deferred inflows resulting from changes in sources other than differences between projected and actual investment earnings are amortized over the average expected remaining service lives of all members (both active and inactive) using the

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straight line method. Employer contributions to the pension plan subsequent to the measurement date are also required to be reported as a deferred outflow of resources.

At June 30, 2021 the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between Expected and Actual Experience	\$ 73,107	\$ 280,763	\$ 353,870
Net Difference between Projected and Actual Earnings on Pension Plan Investments	2,389,165	6,085,140	8,474,305
Changes of Assumptions	-	6,717,127	6,717,127
Changes in Proportion and Differences between School District Contributions and Proportionate Share of Contributions	163,569	3,781,029	3,944,598
School District Contributions Subsequent to the Measurement Date	<u>2,945,528</u>	<u>8,814,338</u>	<u>11,759,866</u>
<b>Total Deferred Outflows of Resources</b>	<b><u>\$ 5,571,369</u></b>	<b><u>\$ 25,678,397</u></b>	<b><u>\$ 31,249,766</u></b>
<b>Deferred Inflows of Resources</b>			
Differences between Expected and Actual Experience	\$ -	\$ 800,130	\$ 800,130
Changes in Proportion and Differences between School District Contributions and Proportionate Share of Contributions	<u>878,706</u>	<u>4,529,727</u>	<u>5,408,433</u>
<b>Total Deferred Inflows of Resources</b>	<b><u>\$ 878,706</u></b>	<b><u>\$ 5,329,857</u></b>	<b><u>\$ 6,208,563</u></b>

\$11,759,866 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2022	\$ (391,631)	\$ 4,328,814	\$ 3,937,183
2023	394,897	2,131,834	2,526,731
2024	995,856	3,442,609	4,438,465
2025	<u>748,013</u>	<u>1,630,945</u>	<u>2,378,958</u>
	<b><u>\$ 1,747,135</u></b>	<b><u>\$ 11,534,202</u></b>	<b><u>\$ 13,281,337</u></b>

**Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations. Future benefits for all current plan members were projected through 2130.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Actuarial Cost Method	Entry Age Normal (Level Percentage of Payroll, Closed)
Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent, net of investment expense, including inflation
COLA or Ad Hoc COLA	2.50 percent, on and after April 1, 2018, COLA's for future retirees will be delayed for three years following commencement

For post-retirement mortality, the table used in evaluating allowances to be paid is the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, with 120 percent of male rates and 110 percent of female rates used. The RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	1.85 %
US Stocks	22.50	5.75
Non-US Stocks	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	<u>5.00</u>	6.65
Total	<u>100.00 %</u>	

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**Discount Rate** Total pension liability was calculated using the discount rate of 7.50 percent. The discount rate determination does not use a municipal bond rate. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 24-year amortization period of the unfunded actuarial accrued liability. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what the School District's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net Pension Liability	\$ 51,557,662	\$ 37,636,684	\$ 25,956,719

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation, are presented below:

Inflation	2.50 percent
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3.00 percent
Cost-of-Living Adjustments	0.00 percent

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Tables, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions used in the June 30, 2020 valuation, were based on the results of the latest available actuarial experience study, which is for the period July 1, 2011, through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

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Asset Class	Target Allocation	Long-Term Expected Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

\*Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate.** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes that employer and member contributions will be made at statutory contribution rates of 14 percent each. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2020.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table represents the School District's proportionate share of the net pension liability as of June 30, 2020, calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption:

	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net Pension Liability	\$ 178,164,957	\$ 125,131,139	\$ 80,189,395

**Social Security System**

Effective July 1, 1991, all employees not otherwise covered by School Employees Retirement System or State Teachers Retirement System have an option to choose Social Security. The School District's liability is 6.2 percent of wages paid.

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**NOTE 13 - DEFINED BENEFIT OPEB PLANS**

See Note 12 for a description of the net OPEB liability (asset).

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2021, SERS did not allocate any employer contributions to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the School District's surcharge obligation was \$376,250, which is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements were discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

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Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

***Net OPEB Liability (Asset), OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB***

The net OPEB liability (asset) was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net OPEB Liability (Asset):			
Current Measurement Date	0.58451400%	0.51714700%	
Prior Measurement Date	<u>0.61042600%</u>	<u>0.54410800%</u>	
Change in Proportionate Share	<u>-0.02591200%</u>	<u>-0.02696100%</u>	
Proportionate Share of the Net			
OPEB Liability (Asset)	\$ 12,703,402	\$ (9,088,848)	
OPEB Expense	\$ 311,048	\$ (554,864)	\$ (243,816)

At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between Expected and			
Actual Experience	\$ 166,846	\$ 582,376	\$ 749,222
Net Difference between Projected and			
Actual Earnings on OPEB Plan Investments	143,137	318,535	461,672
Changes of Assumptions	2,165,490	150,032	2,315,522
Changes in Proportion and Differences between			
School District Contributions and Proportionate			
Share of Contributions	668,982	102,471	771,453
School District Contributions Subsequent to the			
Measurement Date	<u>376,250</u>	<u>-</u>	<u>376,250</u>
<b>Total Deferred Outflows of Resources</b>	<u>\$ 3,520,705</u>	<u>\$ 1,153,414</u>	<u>\$ 4,674,119</u>
<b>Deferred Inflows of Resources</b>			
Differences between Expected and			
Actual Experience	\$ 6,460,568	\$ 1,810,371	\$ 8,270,939
Net Difference between Projected and			
Actual Earnings on OPEB Plan Investments	-	-	-
Changes of Assumptions	319,970	8,632,890	8,952,860
Changes in Proportion and Differences between			
School District Contributions and Proportionate			
Share of Contributions	<u>758,184</u>	<u>221,196</u>	<u>979,380</u>
<b>Total Deferred Inflows of Resources</b>	<u>\$ 7,538,722</u>	<u>\$ 10,664,457</u>	<u>\$ 18,203,179</u>



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\$376,250 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2022	\$ (835,480)	\$ (2,361,449)	\$ (3,196,929)
2023	(825,124)	(2,145,844)	(2,970,968)
2024	(826,806)	(2,070,209)	(2,897,015)
2025	(861,926)	(2,030,521)	(2,892,447)
2026	(745,758)	(457,549)	(1,203,307)
Thereafter	(299,173)	(445,471)	(744,644)
	<u>\$ (4,394,267)</u>	<u>\$ (9,511,043)</u>	<u>\$ (13,905,310)</u>

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020, are presented below:

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Inflation	3.00 percent
Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate	
Measurement Date	2.45 percent
Prior Measurement Date	3.13 percent
Single Equivalent Interest Rate	
Measurement Date	2.63 percent, net of plan investment expense, including price inflation
Prior Measurement Date	3.22 percent, net of plan investment expense, including price inflation
Health Care Cost Trend Rate	
Pre-Medicare	7.00 percent - 4.75 percent
Medicare	5.25 percent - 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer time frame. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	1.85 %
US Stocks	22.50	5.75
Non-US Stocks	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	<u>100.00 %</u>	

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**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2020 was 3.22 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the plan at the contribution rate of 2.00 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2034. However, since SERS' actuaries indicate the fiduciary net position is projected to be depleted at a future measurement date, the single equivalent interest rate is determined as the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion by the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45 percent, as of June 30, 2020 (i.e., municipal bond rate).

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability and what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.63 percent) and higher (3.63 percent) than the current discount rate (2.63 percent). Also shown is what the net OPEB liability would be based on health care cost trend rates that are one percentage point lower (6.00 percent decreasing to 3.75 percent) and higher (8.00 percent decreasing to 5.75 percent) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability	\$ 15,548,649	\$ 12,703,402	\$ 10,441,436

  

	1% Decrease	Current Trend Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability	\$ 10,002,963	\$ 12,703,402	\$ 16,314,581

**Actuarial Assumptions – STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation are presented below:

Inflation	2.50 percent	
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65	
Payroll Increases	3.00 percent	
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	
Discount Rate of Return	7.45 percent	
Health Care Cost Trend Rates		
Medical	<u>Initial</u>	<u>Ultimate</u>
Pre-Medicare	5.00 percent	4.00 percent
Medicare	-6.69 percent	4.00 percent
Prescription Drug		
Pre-Medicare	6.50 percent	4.00 percent
Medicare	11.87 percent	4.00 percent

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Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions used in the June 30, 2020 valuation were adopted by the board from the results of an actuarial experience study for July 1, 2011, through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return*
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

\*Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total OPEB liability as of June 30, 2020.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and Health Care Cost Trend Rate** The following table represents the net OPEB asset as of June 30, 2020, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as of June 30, 2020, calculated using health care cost trend rates that are one percentage point lower and one percentage point higher than the current health care cost trend rates.

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	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability (Asset)	\$ (7,907,891)	\$ (9,088,848)	\$ (10,090,852)
	1% Decrease	Current Trend Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability (Asset)	\$ (10,028,654)	\$ (9,088,848)	\$ (7,944,030)

***Benefit Term Changes since the Prior Measurement Date*** There were no changes to the claims costs process. Claim curves were updated to reflect the projected fiscal year 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to .1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

**NOTE 14 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non GAAP Basis) and Actual - general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Encumbrances are treated as expenditures (budget basis) rather than as restricted, committed or assigned fund balance (GAAP basis).
4. Some funds are included in the general fund (GAAP), but have separate legally adopted budgets.

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund are as follows:

**Net Change in Fund Balance**

GAAP Basis	\$ 10,542,139
Net Adjustment for Revenue Accruals	208,086
Net Adjustment for Expenditure Accruals	(1,589,672)
Funds Budgeted Elsewhere **	(184,849)
Adjustment for Encumbrances	(4,033,488)
Budget Basis	\$ 4,942,216

**Canton City School District**  
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\*\* As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the special trust, rotary, adult education, natatorium recreation program, public school support and pell grant funds.

**NOTE 15 - SET-ASIDES**

The School District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	<u>Capital Improvements</u>
Set-aside Restricted Balance as of June 30, 2020	\$ 0
Current Year Set-aside Requirement	1,392,067
Current Year Offsets	(1,219,081)
Prior Year Offset from Bond Proceeds	<u>(172,986)</u>
Totals	<u>\$ 0</u>
Balance Carried Forward to Fiscal Year 2022	<u>\$ 0</u>
Set-aside Restricted Balance as of June 30, 2021	<u><u>\$ 0</u></u>

During fiscal year 2001, the School District issued \$46,705,413 in capital related school improvement bonds. During fiscal year 2011, the School District issued \$6,728,636 in capital related energy conservation bonds. These proceeds may be used to reduce the capital improvements set-aside to zero for future years. The School District is responsible for tracking the amount of the bond proceeds that may be used as an offset in future periods, which was \$38,360,250 at June 30, 2021.

**NOTE 16 - FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

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	General	Other Governmental Funds	Total
Nonspendable for:			
Unclaimed Monies	\$ 28,301	\$ -	\$ 28,301
Restricted for:			
Debt Service	-	7,673,117	7,673,117
Capital Outlay	-	1,824,752	1,824,752
Facilities Maintenance	-	5,045,001	5,045,001
Food Service Operations	-	4,027,731	4,027,731
Other Purposes	-	1,831,337	1,831,337
Total Restricted	-	20,401,938	20,401,938
Assigned for:			
Public School Support	177,948	-	177,948
Adult Education	904,802	-	904,802
Other Purposes	273,953	-	273,953
Encumbrances:			
Instruction	1,499,867	-	1,499,867
Support Services	772,011	-	772,011
Community Services	1,341	-	1,341
Capital Outlay	1,581,598	-	1,581,598
Total Assigned	5,211,520	-	5,211,520
Unassigned	5,363,509	(2,850,121)	2,513,388
<i>Total Fund Balance</i>	<u>\$ 10,603,330</u>	<u>\$ 17,551,817</u>	<u>\$ 28,155,147</u>

**NOTE 17 – CONTINGENCIES AND COMMITMENTS**

***Grants***

The School District receives significant financial assistance from numerous Federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds; however, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the School District at June 30, 2021.

***Litigation***

The School District is a party to legal proceedings seeking damages or injunctive relief generally incidental to its operations and spending projects. The School District management is of the opinion that disposition of the claim and legal proceedings will not have a material effect, if any, on the financial condition of the School District.

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2021*

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***School District Funding***

School district Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, ODE adjustments for fiscal year 2021 are finalized. As a result, the net impact of the FTE adjustments on the fiscal year 2021 financial statements was a receivable of the School District.

***Encumbrances***

The School District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At fiscal year-end, the School District's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	<u>Amount</u>
General	\$ 3,854,817
Nonmajor Governmental	2,352,436
	<u>\$ 6,207,253</u>

**NOTE 18 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021 while the national state of emergency continues. During fiscal year 2021, the School District received Coronavirus Aid, Relief, and Economic Security (CARES) Act funding. Additional funding has been made available through the Consolidated Appropriations Act, 2021, passed by Congress on December 21, 2020 and/or the American Rescue Plan Act, passed by Congress on March 11, 2021.

During fiscal year 2021, the School District received CARES Act funding in the amount of \$199,824,92 as an on-behalf grant from another government. All of this grant was spent on-behalf of other governments. These amounts are reflected as intergovernmental revenue and general government expenditures in the Coronavirus Relief Special Revenue Fund on the accompanying financial statements.

**NOTE 19 – SUBSEQUENT EVENTS**

For fiscal year 2022, school district foundation funding received from the State of Ohio will be funded using a direct funding model. Under this new model, community school, STEM school, scholarship, and open enrollment funding will be directly funded by the State of Ohio to the respective educating schools. For fiscal year 2021 and prior, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the educating school. For fiscal year 2021, the School District reported \$16,611,375 in revenues and expenditures/expenses related to these programs. This new funding system calculates a unique base cost and a unique "per-pupil local capacity amount" for each school district. The School District's state core foundation funding is then calculated. Any change in funding will be subject to a phase in percentage of 16.67 percent for fiscal year 2022 and 33.33 percent for fiscal year 2023.



**Canton City School District**  
**Stark County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*Last Eight Fiscal Years (1)*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b><i>School Employees Retirement System (SERS)</i></b>				
School District's Proportion of the Net Pension Liability	0.56902760%	0.59509280%	0.57970830%	0.56745170%
School District's Proportionate Share of the Net Pension Liability	\$ 37,636,684	\$ 35,605,446	\$ 33,200,968	\$ 33,903,986
School District's Covered Payroll	\$ 20,769,521	\$ 20,454,015	\$ 19,270,356	\$ 18,238,557
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	181.21%	174.08%	172.29%	185.89%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	68.55%	70.85%	71.36%	69.50%
<b><i>State Teachers Retirement System (STRS)</i></b>				
School District's Proportion of the Net Pension Liability	0.51714686%	0.54410810%	0.51369915%	0.51027508%
School District's Proportionate Share of the Net Pension Liability	\$ 125,131,139	\$ 120,326,236	\$ 112,950,909	\$ 121,216,939
School District's Covered Payroll	\$ 62,113,821	\$ 63,457,543	\$ 60,201,279	\$ 56,425,443
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	201.45%	189.62%	187.62%	214.83%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.50%	77.40%	77.31%	75.30%

(1) Information prior to 2014 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
0.52725930%	0.53716880%	0.53571000%	0.53571000%
\$ 38,590,516	\$ 30,651,372	\$ 27,111,978	\$ 31,856,954
\$ 17,366,100	\$ 18,086,442	\$ 17,929,300	\$ 14,267,919
222.22%	169.47%	151.22%	223.28%
62.98%	69.16%	71.70%	65.52%
0.50935338%	0.52570477%	0.53179434%	0.53179434%
\$ 170,495,930	\$ 145,289,422	\$ 129,350,788	\$ 154,081,812
\$ 54,094,986	\$ 55,545,800	\$ 55,075,962	\$ 54,048,638
315.18%	261.57%	234.86%	285.08%
66.80%	72.10%	74.70%	69.30%

**Canton City School District**  
**Stark County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions - Pension*  
*Last Ten Fiscal Years*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b><i>School Employees Retirement System (SERS)</i></b>				
Contractually Required Contribution	\$ 2,945,528	\$ 2,907,733	\$ 2,761,292	\$ 2,601,498
Contributions in Relation to the Contractually Required Contribution	<u>(2,945,528)</u>	<u>(2,907,733)</u>	<u>(2,761,292)</u>	<u>(2,601,498)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District's Covered Payroll	\$ 21,039,486	\$ 20,769,521	\$ 20,454,015	\$ 19,270,356
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	13.50%	13.50%
<b><i>State Teachers Retirement System (STRS)</i></b>				
Contractually Required Contribution	\$ 8,814,338	\$ 8,695,935	\$ 8,884,056	\$ 8,428,179
Contributions in Relation to the Contractually Required Contribution	<u>(8,814,338)</u>	<u>(8,695,935)</u>	<u>(8,884,056)</u>	<u>(8,428,179)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District's Covered Payroll	\$ 62,959,557	\$ 62,113,821	\$ 63,457,543	\$ 60,201,279
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
\$ 2,553,398	\$ 2,431,254	\$ 2,383,793	\$ 2,485,001	\$ 1,974,680	\$ 1,912,000
<u>(2,553,398)</u>	<u>(2,431,254)</u>	<u>(2,383,793)</u>	<u>(2,485,001)</u>	<u>(1,974,680)</u>	<u>(1,912,000)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 18,238,557	\$ 17,366,100	\$ 18,086,442	\$ 17,929,300	\$ 14,267,919	\$ 14,215,613
14.00%	14.00%	13.18%	13.86%	13.84%	13.45%
\$ 7,899,562	\$ 7,573,298	\$ 7,776,412	\$ 7,159,875	\$ 7,026,323	\$ 7,085,000
<u>(7,899,562)</u>	<u>(7,573,298)</u>	<u>(7,776,412)</u>	<u>(7,159,875)</u>	<u>(7,026,323)</u>	<u>(7,085,000)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 56,425,443	\$ 54,094,986	\$ 55,545,800	\$ 55,075,962	\$ 54,048,638	\$ 54,500,000
14.00%	14.00%	14.00%	13.00%	13.00%	13.00%

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**Canton City School District**  
**Stark County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Asset/Liability*  
*Last Five Fiscal Years (1)*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
<b><i>School Employees Retirement System (SERS)</i></b>					
School District's Proportion of the Net OPEB Liability	0.58451400%	0.61042600%	0.59092050%	0.57467840%	0.53708883%
School District's Proportionate Share of the Net OPEB Liability	\$ 12,703,402	\$ 15,350,925	\$ 16,393,731	\$ 15,422,858	\$ 15,309,018
School District's Covered Payroll	\$ 20,769,521	\$ 20,454,015	\$ 19,270,356	\$ 18,238,557	\$ 17,366,100
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	61.16%	75.05%	85.07%	84.56%	88.15%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	18.17%	15.57%	13.57%	12.46%	11.49%
<b><i>State Teachers Retirement System (STRS)</i></b>					
School District's Proportion of the Net OPEB Liability	0.517147%	0.54410800%	0.51369915%	0.51027508%	0.50935338%
School District's Proportionate Share of the Net OPEB Liability/(Asset)	\$ (9,088,848)	\$ (9,011,734)	\$ (8,254,621)	\$ 19,909,051	\$ 27,240,351
School District's Covered Payroll	\$ 62,113,821	\$ 63,457,543	\$ 60,201,279	\$ 56,425,443	\$ 54,094,986
School District's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	-14.63%	-14.20%	-13.71%	35.28%	50.36%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	182.10%	174.70%	176.00%	47.10%	37.30%

(1) Information prior to 2017 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

See accompanying notes to the required supplementary information.

**Canton City School District**  
**Stark County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions - OPEB*  
*Last Ten Fiscal Years*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b><i>School Employees Retirement System (SERS)</i></b>				
Contractually Required Contribution (1)	\$ 376,250	\$ 347,292	\$ 477,540	\$ 428,056
Contributions in Relation to the Contractually Required Contribution	<u>(376,250)</u>	<u>(347,292)</u>	<u>(477,540)</u>	<u>(428,056)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District's Covered Payroll	\$ 21,039,486	\$ 20,769,521	\$ 20,454,015	\$ 19,270,356
OPEB Contributions as a Percentage of Covered Payroll (1)	1.79%	1.67%	2.33%	2.22%
<b><i>State Teachers Retirement System (STRS)</i></b>				
Contractually Required Contribution	\$ -	\$ -	\$ -	\$ -
Contributions in Relation to the Contractually Required Contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
School District's Covered Payroll	\$ 62,959,557	\$ 62,113,821	\$ 63,457,543	\$ 60,201,279
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%

(1) Includes surcharge

See accompanying notes to the required supplementary information.

<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>
\$ 331,704	\$ 283,651	\$ 421,212	\$ 274,728	\$ 238,000	\$ 295,000
<u>(331,704)</u>	<u>(283,651)</u>	<u>(421,212)</u>	<u>(274,728)</u>	<u>(238,000)</u>	<u>(295,000)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 18,238,557	\$ 17,366,100	\$ 18,086,442	\$ 17,929,300	\$ 14,267,919	\$ 14,215,613
1.82%	1.63%	2.33%	1.53%	1.67%	2.08%
\$ -	\$ -	\$ -	\$ 550,760	\$ 540,486	\$ 545,000
<u>-</u>	<u>-</u>	<u>-</u>	<u>(550,760)</u>	<u>(540,486)</u>	<u>(545,000)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 56,425,443	\$ 54,094,986	\$ 55,545,800	\$ 55,075,962	\$ 54,048,638	\$ 54,500,000
0.00%	0.00%	0.00%	1.00%	1.00%	1.00%

See accompanying notes to the required supplementary information.



**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2021*

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**NOTE 1 - NET PENSION LIABILITY**

***Changes in Assumptions - SERS***

Beginning in fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc COLA. Prior to 2018, an assumption of 3.0 percent was used.

For fiscal year 2017, the SERS Board adopted the following assumption changes:

- Assumed rate of inflation was reduced from 3.25 percent to 3.00 percent
- Payroll Growth Assumption was reduced from 4.00 percent to 3.50 percent
- Assumed real wage growth was reduced from 0.75 percent to 0.50 percent
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females.
- Mortality among service retired members, and beneficiaries was updated to RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates.
- Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

***Changes in Assumptions – STRS***

For fiscal year 2018, the Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75 percent to 7.45 percent, the inflation assumption was lowered from 2.75 percent to 2.50 percent, the payroll growth assumption was lowered to 3.00 percent, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25 percent due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

***Changes in Benefit Terms - SERS***

With the authority granted to the Board under SB 8, the Board enacted a three-year COLA delay for future benefit recipients commencing on or after April 1, 2018.

For fiscal year 2018, the cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.50 percent with a floor of zero percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

***Changes in Benefit Terms - STRS***

For fiscal year 2018, the cost-of-living adjustment (COLA) was reduced to zero.

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2021*

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**NOTE 2 - NET OPEB LIABILITY (ASSET)**

***Changes in Assumptions – SERS***

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented as follows:

Municipal Bond Index Rate:

Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent

Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

Pre-Medicare

Fiscal year 2021	7.00 percent initially, decreasing to 4.75 percent
Fiscal year 2020	7.00 percent initially, decreasing to 4.75 percent
Fiscal year 2019	7.25 percent initially, decreasing to 4.75 percent
Fiscal year 2018	7.50 percent initially, decreasing to 4.00 percent

Medicare

Fiscal year 2021	5.25 percent initially, decreasing to 4.75 percent
Fiscal year 2020	5.25 percent initially, decreasing to 4.75 percent
Fiscal year 2019	5.375 percent initially, decreasing to 4.75 percent
Fiscal year 2018	5.50 percent initially, decreasing to 5.00 percent

***Changes in Assumptions – STRS***

For fiscal year 2021, valuation year per capita health care costs were updated. Health care cost trend rates ranged from -5.20 percent to 9.60 percent initially for fiscal year 2020 and changed for fiscal year 2021 to a range of -6.69 percent to 11.87 percent, initially.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent. Valuation year per capita health care costs were updated. Health care cost trend rates ranged from 6.00 percent to 11 percent initially and a 4.50 percent ultimate rate for fiscal year 2018 and changed for fiscal year 2019 to a range of -5.20 percent to 9.60 percent, initially and a 4.00 ultimate rate.

For fiscal year 2018, the blended discount rate was increased from 3.26 percent to 4.13 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2021*

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and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

***Changes in Benefit Terms - SERS***

There have been no changes to the benefit provisions.

***Changes in Benefit Terms – STRS***

For fiscal year 2021, there were no changes to the claims costs process. Claim curves were updated to reflect the projected fiscal year 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to .1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. This was subsequently extended, see above paragraph.

**INDEPENDENT AUDITOR’S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Education and Management  
Canton City School District  
Stark County, Ohio  
1312 5th Street SW  
Canton, OH 44707

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Canton City School District, Stark County, Ohio (the “School District”) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District’s basic financial statements, and have issued our report thereon dated December 23, 2021, in which we noted the District restated beginning net position and fund balance to account for the implementation of GASB Statement No. 84, Fiduciary Activities.

***Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District’s internal control. Accordingly, we do not express an opinion on the effectiveness of the School District’s internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity’s financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
Medina, Ohio  
December 23, 2021

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

To the Board of Education and Management  
Canton City School District  
Stark County, Ohio  
1312 5th Street SW  
Canton, OH 44707

**Report on Compliance for Each Major Federal Program**

We have audited the Canton City School District's, Stark County, Ohio (the "School District") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the School District's major federal programs for the year ended June 30, 2021. The School District's major federal programs are identified in the summary of auditor's results section of the accompanying *Schedule of Findings and Questioned Costs*.

***Management's Responsibility***

Management is responsible for compliance with the requirements of federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

***Opinion on Each Major Federal Program***

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

### **Report on Internal Control over Compliance**

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Rea & Associates, Inc.*

Rea & Associates, Inc.  
Medina, Ohio  
December 23, 2021

**Canton City School District  
Stark County, Ohio**

*Schedule of Expenditures of Federal Awards  
For the Fiscal Year Ended June 30, 2021*

<b>Federal Grantor/ Sub Grantor/ Program Title</b>	<b>Federal ALN Number</b>	<b>Grant Year</b>	<b>Expenditures</b>	<b>Amounts Paid to Subrecipients</b>
<b><u>U.S. Department of Education</u></b>				
<i>(Direct)</i>				
Impact Aid	84.041	2021	\$ 3,300	\$ 0
Student Financial Assistance Cluster:				
Federal Pell Grant Program	84.063	2021	286,956	0
Federal Direct Student Loans	84.268	2021	421,068	0
<i>Total Student Financial Assistance Cluster</i>			708,024	0
Ohio Higher Ed Coronavirus Relief Public Higher Education FIPSE - COVID-19	84.425N	2021	266,164	0
District - ACTE HEERF - Student Allocation - COVID-19	84.425E	2021	39,711	0
District - ACTE HEERF - Institutional Allocation - COVID-19	84.425F	2021	48,726	0
<i>Total Education Stabilization Fund (Direct)</i>			354,601	0
<i>(Passed through the Ohio Department of Education)</i>				
ESSER - COVID 19	84.425D	2021	5,006,571	0
RemoteEDx OCER Department Match - COVID-19	84.425D	2021	71,323	0
<i>Total Education Stabilization Fund (Passed through ODE)</i>			5,077,894	0
<i>Total Education Stabilization Fund</i>				
			5,432,495	0
<i>(Passed through the Ohio Department of Education)</i>				
ABLE Instructional Adult Education - Basic Grants to States	84.002	2020	31,461	0
ABLE Instructional Adult Education - Basic Grants to States	84.002	2021	415,472	0
EL/Civics Adult Education - Basic Grants to States	84.002	2021	83,731	0
<i>Total Adult Education - Basic Grants to States</i>			530,664	0
Title I Grants to Local Educational Agencies	84.010	2020	964,421	0
Title I Grants to Local Educational Agencies	84.010A	2021	6,135,789	0
Title I School Improvement	84.010	2020	76,048	0
Title I School Improvement	84.010A	2021	668,345	0
Expanding Opportunities for Each Child Non-Competitive Grant	84.010A	2021	84,846	0
Title-I Non-competitive, Supplemental School Improvement	84.010	2020	27,256	0
Title-I Non-competitive, Supplemental School Improvement	84.010A	2021	187,924	0
<i>Total Title I Grants to Local Educational Agencies</i>			8,144,629	0
Special Education Cluster:				
Special Education Grants to States	84.027	2020	329,771	0
Special Education Grants to States	84.027A	2021	1,576,116	0
Parent Mentor Grant	84.027	2020	3,576	0
Parent Mentor Grant	84.027A	2021	19,323	0
Early Literacy SSIP	84.027	2020	1,442	0
Early Literacy SSIP	84.027A	2021	16,943	0
<i>Total Special Education Grants to States</i>			1,947,171	0

CONTINUED

The accompanying notes are an integral part of this schedule.



**Canton City School District  
Stark County, Ohio**

*Schedule of Expenditures of Federal Awards  
For the Fiscal Year Ended June 30, 2021*

<b>Federal Grantor/ Sub Grantor/ Program Title</b>	<b>Federal ALN Number</b>	<b>Grant Year</b>	<b>Expenditures</b>	<b>Amounts Paid to Subrecipients</b>
Special Education Preschool Grants	84.173	2020	13,562	0
Special Education Preschool Grants	84.173A	2021	27,233	0
<i>Total Special Education Preschool Grants</i>			40,795	0
<i>Total Special Education Cluster</i>			1,987,966	0
Carl D. Perkins Secondary	84.048	2020	119,756	0
Carl D. Perkins Secondary	84.048A	2021	245,209	0
Carl D. Perkins Adult	84.048	2020	13,040	0
Carl D. Perkins Adult	84.048A	2021	92,976	0
<i>Total Carl D. Perkins</i>			\$ 470,981	\$ 0
Education for Homeless Children and Youth	84.196	2020	\$ 53,119	\$ 0
Education for Homeless Children and Youth	84.196A	2021	124,662	0
<i>Total Education for Homeless Children and Youth</i>			177,781	0
Twenty-First Century Community Learning Centers	84.287	2020	10,439	0
Twenty-First Century Community Learning Centers	84.287	2020	402,540	0
<i>Total Twenty-First Century Community Learning Centers</i>			412,979	0
Title II-A Supporting Effective Instruction	84.367	2020	47,959	0
Title II-A Supporting Effective Instruction	84.367A	2021	220,439	0
Expanding Human Capital	84.367	2020	422	0
Expanding Human Capital	84.367A	2021	18,472	0
<i>Total Title II-A Supporting Effective Instruction</i>			287,292	0
English Language Acquisition State Grants	84.365	2020	4,786	0
English Language Acquisition State Grants	84.365A	2021	19,386	0
Immigrant	84.365	2020	2,147	0
Immigrant	84.365A	2021	2,661	0
<i>Total English Language Acquisition State Grants</i>			28,980	0
Title IV-A Student Support and Academic Enrichment	84.424A	2020	67,485	0
Title IV-A Student Support and Academic Enrichment	84.424A	2021	345,505	0
<i>Total Title IV-A Student Support and Academic Enrichment</i>			412,990	0
School Improvement Grants	84.377A	2021	64,356	0
Comprehensive Literacy State Development	84.371C	2021	10,114	0
SPDG Literacy	84.323	2020	1,303	0
SPDG Literacy	84.323A	2021	590	0
<i>Total SPDG Literacy</i>			1,893	0
<b>Total U.S. Department of Education</b>			<b>18,674,444</b>	<b>0</b>

CONTINUED

The accompanying notes are an integral part of this schedule.

**Canton City School District  
Stark County, Ohio**

*Schedule of Expenditures of Federal Awards  
For the Fiscal Year Ended June 30, 2021*

<b>Federal Grantor/ Sub Grantor/ Program Title</b>	<b>Federal ALN Number</b>	<b>Grant Year</b>	<b>Expenditures</b>	<b>Amounts Paid to Subrecipients</b>
<b><u>Institute of Museum and Library Services</u></b>				
<i>(Passed through State Library of Ohio)</i>				
Library Services and Technology Act	45.310	2021	3,000	0
<b>Total Institute of Museum and Library Services</b>			<b>3,000</b>	<b>0</b>
<b><u>U.S. Department of Treasury</u></b>				
<i>(Passed through the Ohio Department of Education)</i>				
Ohio Higher Ed Coronavirus Relief Public Higher Education - COVID-19	21.019	2020	22,021	0
Ohio Higher Ed Coronavirus Relief Public Higher Education Round 2 - COVID-19	21.019	2020	10,255	0
Broadband/Ohio Connectivity - COVID-19	21.019	2021	116,892	0
Urban SD - COVID-19	21.019	2021	527,296	0
<i>Total Coronavirus Relief Fund (Passed thru the State of Ohio)</i>			676,464	0
<i>(Passed through City of Canton)</i>				
CRF Subaward - COVID-19	21.019	2021	199,825	0
<i>Total Coronavirus Relief Funds</i>			876,289	0
<b>Total U.S. Department of Treasury</b>			<b>876,289</b>	<b>0</b>
<i>(Passed through the Ohio Department of Education)</i>				
Fresh Fruit And Vegetable Program	10.582	2020	0	0
Child and Adult Care Food Program	10.558	2021	86,273	0
Child Nutrition Cluster:				
Non-Cash Assistance (Food Distribution)				
School Breakfast Program	10.553	2021	109,996	0
National School Lunch Program	10.555	2021	197,614	0
Cash Assistance				
School Breakfast Program	10.553	2021	588,520	0
School Breakfast Program - COVID	10.553	2021	307,541	0
National School Lunch Program	10.555	2021	1,136,814	0
National School Lunch Program - COVID	10.555	2021	473,012	0
Child Nutrition Discretionary Grants Limited Availability	10.579	2021	33,717	0
Child Nutrition Discretionary Grants Limited Availability	10.579	2021	21,049	0
<i>Total Child Nutrition Cluster</i>			2,868,263	0
<b>Total U.S. Department of Agriculture</b>			<b>2,954,536</b>	<b>0</b>
<b>Total</b>			<b>\$ 22,508,269</b>	<b>\$ 0</b>

The accompanying notes are an integral part of this schedule.

**Canton City School District**  
**Stark County, Ohio**  
*Notes to the Schedule of Expenditures of Federal Awards*  
*2 CFR 200.510(b)(6)*  
*For the Year Ended June 30, 2021*

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Canton City School District (the School District) under programs of the federal government for the year ended June 30, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.

**Canton City School District**  
**Stark County, Ohio**  
*Schedule of Findings and Questioned Costs*  
*2 CFR Section 200.515*  
*June 30, 2021*

**1. SUMMARY OF AUDITOR'S RESULTS**

(d) (1) (i)	Type of Financial Statement Opinion	Unmodified
(d) (1) (ii)	Were there any material control weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d) (1) (ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	None reported
(d) (1) (iii)	Was there any reported material non-compliance at the financial statement level (GAGAS)?	No
(d) (1) (iv)	Were there any material control weaknesses in internal control reported for major federal programs?	No
(d) (1) (iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d) (1) (v)	Type of Major Programs' Compliance Opinion	Unmodified
(d) (1) (vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d) (1) (vii)	Major Programs (list):  Nutrition Cluster School Breakfast Program National School Lunch Program  Education Stabilization Fund, COVID-19 (ESSER)  Coronavirus Relief Funds	ALN:  10.553 10.555  84.425D  21.019
(d) (1) (viii)	Dollar Threshold: Type A/B Programs	Type A: > \$750,000 Type B: All others
(d) (1) (ix)	Low Risk Auditee?	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None were noted.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None were noted.



**Canton City School District**  
**Stark County, Ohio**  
*Summary Schedule of Prior Audit Findings*  
*2 CFR 200.511(b)*  
*June 30, 2021*

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2020-1	Significant Deficiency/Non-Compliance over Enrollment Reporting	Corrected	
2020-2	Significant Deficiency/Non-Compliance over Return of Title IV	Corrected	

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# OHIO AUDITOR OF STATE KEITH FABER



**CANTON CITY SCHOOL DISTRICT**

**STARK COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 2/15/2022**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)