



#### CITIZENS ACADEMY CUYAHOGA COUNTY

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## CITIZENS ACADEMY CUYAHOGA COUNTY

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## INDEPENDENT AUDITOR'S REPORT

Citizens Academy Cuyahoga County 10118 Hampden Avenue Cleveland, Ohio 44108

To the Board of Directors:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of Citizens Academy, Cuyahoga County, Ohio (the School), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the School's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the School's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

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#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the School, as of June 30, 2021, and the changes in its financial position and its cash flows for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 17 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the School. We did not modify our opinion regarding this matter. Additionally, as discussed in Note 18 the School merged its operations with Citizens Leadership Academy effective July 1, 2021. We did not modify our opinion regarding this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the School's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

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#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 12, 2022, on our consideration of the School's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School's internal control over financial reporting and compliance.

TAHI

Keith Faber Auditor of State Columbus, Ohio

May 12, 2022

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2021 (Unaudited)

The management's discussion and analysis of Breakthrough Public Schools: Citizens Academy's (the "School") financial performance provides an overall review of the School's financial activities for the fiscal year ended June 30, 2021. The intent of this discussion and analysis is to look at the School's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School's financial performance.

# Financial Highlights

Key financial highlights for 2021 are as follows:

- In total, net position increased by \$1,395,860 or 39.35 percent from a deficit of \$3,547,279 to a deficit of \$2,151,419.
- The School had operating revenues of \$2,741,178 and operating expenses of \$3,973,508 for fiscal year 2021. The School also had \$2,628,190 in non-operating revenues during fiscal year 2021.
- Enrollment decreased from 353 students to 312 students.

## **Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the School's financial activities. The statement of net position and statement of revenues, expenses and changes in net position provide information about the activities of the School, including all short-term and long-term financial resources and obligations.

## **Reporting the School Financial Activities**

# Statement of Net Position, Statement of Revenues, Expenses, and Changes in Net Position and the Statement of Cash Flows

These documents answer the question, "How did we do financially during 2021?" These statements include all assets, liabilities, deferred outflows/inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2021 (Unaudited)

These statements report the School's net position and changes in that position. This change in net position is important because it tells the reader that, for the School as a whole, the financial position of the School has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. These statements can be found on pages 13 and 14 of this report.

The statement of cash flows provides information about how the School finances and is meeting the cash flow needs of its operations. The statement of cash flows can be found on page 15 of this report.

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes to the basic financial statements, can be found on pages 17-54 of this report.

In addition to the basic financial statements and accompanying notes, this reports also presents certain required supplementary information concerning the School's net pension liability and net OPEB liability, which can be found on pages 55-65 of this report.

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2021 (Unaudited)

The table below provides a summary of the School's net position for the fiscal years 2021 and 2020:

	2021	2020		
ASSETS				
Current Assets	\$ 3,619,945	\$ 2,180,209		
Net OPEB Asset	247,716	269,084		
Security Deposits	1,847	1,847		
Endowment	8,212	8,212		
Capital Assets, Net	31,807	39,759		
Total Assets	3,909,527	2,499,111		
DEFERRED OUTFLOWS OF RESOURCES				
Pensions	742,871	902,546		
OPEB	116,444	104,332		
Total Deferred Outflows of Resources	859,315	1,006,878		
LIABILITIES				
Current Liabilities	305,450	381,834		
Long-term liabilities:				
Due within one year	716,779	237,336		
Due in more than one year				
Loan Payable	-	479,443		
Net Pension Liability	4,479,803	4,557,804		
Net OPEB Liability	334,763	382,470		
Total Liabilities	5,836,795	6,038,887		
DEFERRED INFLOWS				
OF RESOURCES				
Pensions	558,722	511,009		
OPEB	524,744	503,372		
Total Deferred Inflows of Resources	1,083,466	1,014,381		
NET POSITION				
Investment in Capital Assets	31,807	39,759		
Restricted	1,390,451	184,446		
Unrestricted	(3,573,677)	(3,771,484)		
Total Net Position	\$ (2,151,419)	\$ (3,547,279)		

The net pension liability (NPL), net OPEB liability (NOL) and the net OPEB asset are reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27", and GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting net OPEB asset and deferred outflows related to pension and OPEB.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2021 (Unaudited)

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/asset to equal the School's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute.

The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*.

State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2021 (Unaudited)

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability, and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

At June 30, 2021, the School's net position totaled a deficit of \$2,151,419. The significant deficit in net position can primarily be explained by the net pension/OPEB liabilities/asset and related deferred outflows of resources and deferred inflows of resources. The increase in current assets is due to an increase in cash and cash equivalents and grant receivables, which was offset by the decrease in pledge and other receivables.

The implementation of GASB Statement No. 68 and 75 requires the reader to perform additional calculations to determine the School's Total Net Position at June 30, 2021 without the implementation of GASB Statement No. 68 and 75. This is an important exercise, as the State Pension Systems (SERS & STRS) collect, hold, invest, and distribute pensions to our employees, not the School. These calculations are as follows:

Total Net Position including GASB 68 and GASB 75			(2,151,419)
Add:			
	Net Pension liability		4,479,803
	Net OPEB Liability		334,763
	Deferred Inflows - Pension		558,722
		524,744	
Less:			
	Net OPEB Asset		(247,716)
Deferred Outflows - Pension			(742,871)
	Deferred Outflows - OPEB		(116,444)
Total Net Po	sition without GASB 68 and GASB 75	\$	2,639,582

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2021 (Unaudited)

The table below shows the change in net position for the fiscal years 2021 and 2020:

Table 2 - Change in Net Position				
	2021	2020		
OPERATING REVENUES				
Program Revenues:				
State Foundation	\$ 2,715,941	\$ 2,669,884		
Classroom Materials and Fees	-	47,022		
Other Operating Revenues	25,237	26,392		
<b>Total Operating Revenues</b>	2,741,178	2,743,298		
OPERATING EXPENSES				
Salaries and Wages	1,540,556	1,931,769		
Fringe Benefits	559,917	710,065		
Purchased Services	1,636,122	1,857,881		
Materials and Supplies	210,377	129,027		
Depreciation	7,952	7,952		
Equipment	-	5,886		
Other	18,584	23,759		
Total Operating Expenses	3,973,508	4,666,339		
Operating Loss	(1,232,330)	(1,923,041)		
NON-OPERATING REVENUES				
Interest Income	2,047	11,727		
Tax Distribution	289,776	290,236		
Federal and State Grants	2,312,742	917,939		
Contributions and Donations	-	281,377		
Rental Income	23,625	21,250		
Total Non-Operating Revenues	2,628,190	1,522,529		
Change in Net Position	1,395,860	(400,512)		
Net Position - Beginning of Year	(3,547,279)	(3,146,767)		
Net Position - End of Year	\$ (2,151,419)	\$ (3,547,279)		

The revenue generated by community schools is heavily dependent upon per-pupil allotment given by the State foundation program and federal entitlement programs. Foundation payments attributed to 51 percent of total operating and non-operating revenues during fiscal year 2021.

Contributions and donations decreased by \$281,377 as a result off formula adjustments in philanthropic contributions provide by Friends of Breakthrough Schools. The increase in federal and state grants is primarily due to increased reimbursement eligibility for School expenses.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2021 (Unaudited)

The decrease in fringe benefits expense was due mainly to a decrease in pension expense and OPEB expense. Below is a comparison of fringe benefits expense without GASB 68 and GASB 75.

 2021
 2020

 Fringe Benefits
 \$ 447,609
 \$ 480,329

## **Capital Assets**

At June 30, 2021, the School \$31,807 invested in leasehold improvements, net of accumulated depreciation. See Note 8 in the notes to the basic financial statements for more detail on the School's capital assets.

## Long-Term Debt

On April 20, 2020 the School entered into a note agreement with PNC Bank, National Association for a Small Business Association Paycheck Protection Program loan (PPP Loan) in the amount of \$716,779. This loan was granted forgiveness and paid in full on July 30, 2021. See note 13 in the notes to basic financial statement for more detail on long-term debt activity.

## **Current Financial Related Activities**

The School's fiscal agent relationship with Breakthrough Public Schools, a Charter Management Organization, continued during 2020-2021. During the 2020-2021 fiscal school year, there were 312 students enrolled in the School. The School relies on the State Foundation Funds, State and Federal Sub-Grants and private donors to provide the monies necessary to operate the School.

## **Contacting the School's Financial Management**

This financial report is designed to provide our clients and creditors with a general overview of the School's finances and to show the School's accountability for the money it receives. If you have questions about this report or need additional financial information contact Doug Mangen, Treasurer, 3615 Superior Avenue, Suite 4403A, Cleveland, Ohio 44114 or email doug@mangen1.com.

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## Statement of Net Position June 30, 2021

ASSETS	
Current Assets:	
Cash and Cash Equivalents	\$ 2,099,795
Receivables:	
Intergovernmental	1,505,159
Pension	13,666
Other	577
Prepaid Items	748
Total Current Assets	3,619,945
Noncurrent Assets:	
Net OPEB Assets	247,716
Security Deposits	1,847
Endowment	8,212
Capital Assets, Net of Depreciation	31,807
Total Assets	3,909,527
DEFERRED OUTFLOWS OF RESOURCES	
Pensions	742,871
OPEB	116,444
Total Deferred Outflows of Resources	859,315
LIABILITIES	
Current Liabilities:	
Accounts Payable	130,647
Accrued Wages and Benefits	160,138
Intergovernmental Payable	14,665
Loan Payable	716,779
Total Current Liabilities	1,022,229
Noncurrent Liabilities:	
Net Pension Liability	4,479,803
Net OPEB Liability	334,763
Total Noncurrent Liabilities	4,814,566
Total Liabilities	5,836,795
DEFERRED INFLOWS OF RESOURCES	
Pensions	558,722
OPEB	524,744
Total Deferred Inflows of Resources	1,083,466
NET POSITION	
Investment in Capital Assets	31,807
Restricted for:	- ,
Security Deposits	1,847
Endowment	8,212
State Funded Programs	100,407
Federally Funded Programs	1,279,985
Unrestricted	(3,573,677)
Total Net Position	\$ (2,151,419)

See accompanying notes to the basic financial statements

Statement of Revenues, Expenses and Changes in Net Position For the Fiscal Year Ended June 30, 2021

OPERATING REVENUES	
State Foundation	\$ 2,715,941
Other Operating Revenues	25,237
Total Operating Revenues	2,741,178
OPERATING EXPENSES	
Salaries and Wages	1,540,556
Fringe Benefits	559,917
Purchased Services	1,636,122
Materials and Supplies	210,377
Depreciation	7,952
Other	18,584
Total Operating Expenses	3,973,508
Operating Loss	(1,232,330)
NON-OPERATING REVENUES	
Interest Income	2,047
Tax Distribution	289,776
Federal and State Grants	2,312,742
Rental Income	23,625
Total Non-Operating Revenues	2,628,190
Change in Net Position	1,395,860
Net Position - Beginning of Year	(3,547,279)
Net Position - End of Year	\$ (2,151,419)

See accompanying notes to the basic financial statements

Statement of Cash Flows For the Fiscal Year Ended June 30, 2021

CASH FLOWS FROM OPERATING ACTIVITIES	
Cash Received from State of Ohio	\$ 2,692,811
Cash Received from Other Operations	68,963
Cash Payments for Salaries and Wages	(1,427,217)
Cash Payments for Fringe Benefits	(353,467)
Cash Payments for Purchased Services	(1,620,128)
Cash Payments for Materials and Supplies	(175,070)
Cash Payments for Other Expenses	(19,866)
Net Cash Used in Operating Activities	(833,974)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Federal and State Grants	935,019
Tax Distribution	289,776
Contributions and Donations	280,422
Rental Income	23,625
Net Cash Provided by Noncapital Financing Activities	1,528,842
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest on Investments	2,047
Net Cash Provided by Investing Activities	2,047
Net Increase in Cash and Cash Equivalents	696,915
Cash and Cash Equivalents - Beginning of Year	1,402,880
Cash and Cash Equivalents - End of Year	\$ 2,099,795
RECONCILIATION OF OPERATING LOSS TO	
RECONCILIATION OF OPERATING LOSS TO NET CASH USED IN OPERATING ACTIVITIES	
	\$ (1,232,330)
NET CASH USED IN OPERATING ACTIVITIES	\$ (1,232,330)
<b>NET CASH USED IN OPERATING ACTIVITIES</b> Operating Loss	\$ (1,232,330) 7,952
<b>NET CASH USED IN OPERATING ACTIVITIES</b> Operating Loss Adjustments:	, , ,
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation	, , ,
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows:	7,952
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable	7,952
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable	7,952 17,886 421
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable Other Receivable	7,952 17,886 421 318,731
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable Other Receivable Prepaid Items	7,952 17,886 421 318,731 17,442
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable Other Receivable Prepaid Items Net OPEB Asset	7,952 17,886 421 318,731 17,442 21,368
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable Other Receivable Other Receivable Prepaid Items Net OPEB Asset Deferred Outflows - Pensions Deferred Outflows - OPEB Increase (Decrease) in Liabilities and Deferred Inflows:	7,952 17,886 421 318,731 17,442 21,368 159,675
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable Other Receivable Other Receivable Prepaid Items Net OPEB Asset Deferred Outflows - Pensions Deferred Outflows - OPEB Increase (Decrease) in Liabilities and Deferred Inflows: Accounts Payable	7,952 17,886 421 318,731 17,442 21,368 159,675 (12,112) 42,066
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable Other Receivable Prepaid Items Net OPEB Asset Deferred Outflows - Pensions Deferred Outflows - Pensions Deferred Outflows - OPEB Increase (Decrease) in Liabilities and Deferred Inflows: Accounts Payable Accrued Wages and Benefits	7,952 17,886 421 318,731 17,442 21,368 159,675 (12,112)
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable Other Receivable Prepaid Items Net OPEB Asset Deferred Outflows - Pensions Deferred Outflows - Pensions Deferred Outflows - OPEB Increase (Decrease) in Liabilities and Deferred Inflows: Accounts Payable Accrued Wages and Benefits Intergovernmental Payable	7,952 17,886 421 318,731 17,442 21,368 159,675 (12,112) 42,066
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable Other Receivable Other Receivable Prepaid Items Net OPEB Asset Deferred Outflows - Pensions Deferred Outflows - OPEB Increase (Decrease) in Liabilities and Deferred Inflows: Accounts Payable Accrued Wages and Benefits Intergovernmental Payable Net Pension Liability	7,952 17,886 421 318,731 17,442 21,368 159,675 (12,112) 42,066 (129,717)
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable Other Receivable Other Receivable Prepaid Items Net OPEB Asset Deferred Outflows - Pensions Deferred Outflows - Pensions Deferred Outflows - OPEB Increase (Decrease) in Liabilities and Deferred Inflows: Accounts Payable Accrued Wages and Benefits Intergovernmental Payable Net Pension Liability Net OPEB Liability	7,952 17,886 421 318,731 17,442 21,368 159,675 (12,112) 42,066 (129,717) 11,267 (78,001) (47,707)
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable Other Receivable Other Receivable Prepaid Items Net OPEB Asset Deferred Outflows - Pensions Deferred Outflows - Pensions Deferred Outflows - OPEB Increase (Decrease) in Liabilities and Deferred Inflows: Accounts Payable Accrued Wages and Benefits Intergovernmental Payable Net Pension Liability Net OPEB Liability Deferred Inflows - Pensions	7,952 17,886 421 318,731 17,442 21,368 159,675 (12,112) 42,066 (129,717) 11,267 (78,001)
NET CASH USED IN OPERATING ACTIVITIES Operating Loss Adjustments: Depreciation Decrease (Increase) in Assets and Deferred Outflows: Intergovernmental Receivable Pension Receivable Other Receivable Other Receivable Prepaid Items Net OPEB Asset Deferred Outflows - Pensions Deferred Outflows - Pensions Deferred Outflows - OPEB Increase (Decrease) in Liabilities and Deferred Inflows: Accounts Payable Accrued Wages and Benefits Intergovernmental Payable Net Pension Liability Net OPEB Liability	7,952 17,886 421 318,731 17,442 21,368 159,675 (12,112) 42,066 (129,717) 11,267 (78,001) (47,707)

See accompanying notes to the basic financial statements

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

## NOTE 1 – DESCRIPTION OF THE SCHOOL

Breakthrough Public Schools: Citizens Academy (the "School") is a nonprofit corporation established pursuant to Ohio Revised Code Chapters 3314 and 1702. The School is an approved tax exempt organization under Section 501 (c) (3) of the Internal Revenue Code exclusively for educational purposes. Management is not aware of any course of action or series of events that have occurred that might adversely affect the School's tax-exempt status. The School's mission is to provide students of kindergarten to grade five the knowledge, skills and habits to be effective and empowered stewards of their community. The School, which is part of the State's education program, is independent of any School District and is nonsectarian in its programs, admission policies, employment practices and all other operations. The School may sue and be sued, acquire facilities as needed and contract for any services necessary for the operation of the School.

The School began operations at the beginning of the 1999-2000 school year. The school was approved for operation under a contract with Lucas County Educational Service Center that terminated on June 30, 2010. The School was approved for operation under a contract with Cleveland Municipal School District (the "Sponsor") for a period of five years commencing July 1, 2010. This agreement was extended for a five-year period beginning July 1, 2015 and subsequently through 2025. The Sponsor is responsible for evaluating the performance of the School and has the authority to deny renewal of the contract at its expiration or terminate the contract prior to its expiration.

The School contracted with Breakthrough Public Schools for academic and business services beginning in 2010 for an initial term of five years and is automatically renewed for an additional two-year renewal term ending on June 30th of each subsequent two-year period unless written notice of its intent to consider termination is given by either Party no later than September 30th prior to the end of the Term and final notice of termination is given no later than December 31st prior to the end of the Term. This agreement was extended through June 30, 2021 as Citizens Academy merged with Citizens Leadership Academy effective July 1, 2021.

The School operates under the direction of the Board of Trustees. The Board of Trustees is responsible for carrying out the provisions of the contract, which include but are not limited to, State mandated provisions regarding student population, curriculum, academic goals, performance standards, admission standards and qualifications of teachers. The Board of Trustees controls the School's one instructional/support facility staffed by 27 non-certified personnel and 9 certificated full time teaching personnel who provide services to 312 students.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the School have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School's significant accounting policies are described below.

## A. Basis of Presentation

The School's basic financial statements consist of a statement of net position, a statement of revenues, expenses and changes in net position, and a statement of cash flows.

Enterprise reporting focuses on the determination of the change in net position, financial position, and cash flows.

## **B.** Measurement Focus

Enterprise accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred outflows/inflows of resources are included on the statement of net position. The statement of revenues, expenses and changes in net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the School finances and meets the cash flow needs of its enterprise activities.

## C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. The School's basic financial statements are prepared using the accrual basis of accounting.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded upon the accrual basis when the exchange takes place.

Non-exchange transactions, in which the School receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

# **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# **C. Basis of Accounting (Continued)**

Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School on a reimbursement basis. Grants and entitlements received before the eligibility requirements are met are recorded as deferred inflows.

*Deferred Outflows/Inflows of Resources* – In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense) until then. For the School, deferred outflows of resources are reported on the statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB are explained in Notes 11 and 12.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School, deferred inflows of resources are reported on the statement of net position for pension and OPEB. The deferred inflows of resources related to pension and OPEB are explained in Notes 11 and 12.

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

## **D. Budgetary Process**

Community schools are statutorily required to adopt a budget by Ohio Revised Code 3314.032(C). However, unlike traditional public schools located in the State of Ohio, community schools are not required to follow the specific budgetary process and limits set forth in the Ohio Revised Code Chapter 5705, unless specifically provided in the contract between the School and its Sponsor. The contract between the School and its Sponsor does not require the School to follow the provisions Ohio Revised Code Chapter 5705; therefore, no budgetary information is presented in the basic financial statements.

# E. Cash and Cash Equivalents

All monies received by the School are accounted for by the School's fiscal agent, Breakthrough Public Schools. All cash is received and deposited by the School. Separate accounts are maintained in the School's name. Monies for the School are maintained in these accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

# **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# E. Cash and Cash Equivalents (Continued)

During fiscal year 2021, investments were limited to investments in State Treasury Asset Reserve of Ohio (STAR Ohio). The School's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the School.

The School measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For the fiscal year 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

For the purposes of the statement of cash flows and the presentation on the statement of net position, investments with original maturities of three months or less at the time they are purchased by the School are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

## F. Capital Assets

All capital assets are capitalized at cost and updated for additions and reductions during the fiscal year. Donated capital assets are recorded at their acquisition value on the date donated. The School does not have any infrastructure. The School maintains a capitalization threshold at \$5,000. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. All reported capital assets are depreciated. Depreciation is computed using the straight-line method over the remaining useful life of the related capital assets. Materials, furniture, equipment and computers are depreciated over 5-7 years. Leasehold improvements are depreciated over 20 years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# G. Net Position

Net position represents the difference between assets and deferred outflows of resources compared to liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The School applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

# H. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity. For the School, these revenues are payments from the State Foundation Program, classroom materials and fees, and other operating revenues, including reimbursement of salaries and benefits for employees. Operating expenses are necessary costs incurred to provide goods or services that are the primary activities of the School. All revenues and expenses not meeting this definition are reported as non-operating.

## I. Prepaid Items

Payments made to vendors for services that will benefit fiscal years beyond June 30, 2021 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expense is reported in the fiscal year ended in which services are consumed.

## J. Intergovernmental Revenue

The School currently participates in the State Foundation Basic Aid, Title I, IDEA-B, Title II-A, Title IV-A, ESSER, Broadband, CRF, Nutrition, and various State and Federal Restricted Grants. The State Foundation Basic Aid (which includes casino and facilities revenue) is recognized as operating revenue. All of the other grant revenues received from these programs are recognized as non-operating revenues in the accounting period in which all eligibility requirements have been met.

Eligibility includes timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School on a reimbursement basis.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

# NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## J. Intergovernmental Revenue (Continued)

Amounts recognized under the above named programs for the 2021 fiscal school year totaled \$5,028,683.

# **K. Security Deposits**

The School entered into a lease for the use of the building for the administration and instruction of the School. Based on the lease agreement, a security deposit was required to be paid at the signing of the agreement. See Note 15 for further information.

# L. Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## M. Compensated Absences

Each full time employee is given up to ten paid days per year personal time off (PTO). Employees receive 1 day of personal leave credit for each month of service to be used for personal matters, including vacation, illness or illness in a family. PTO leave not used will not be carried over to the next year. Employees who are terminated or resign are not paid for unused PTO.

## **N.** Contributions and Donations

Non-cash contributions and donations are recorded at their fair market value on the date donated.

## **O.** Pensions / Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

## **NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES**

During the fiscal year, the School implemented the following Governmental Accounting Standards Board (GASB) Statements:

GASB Implementation Guide No. 2019-1 Update and Implementation Guide No. 2019-2 Fiduciary Activities. These changes were incorporated in the School's financial statements; however, there was no effect on the beginning net position/fund balance.

GASB Statement No. 93, *Replacement of Interbank Offered Rates*, with exception of paragraphs 13-14. The objective of this Statement is to address those and other accounting and financial reporting implication that result from the replacement of an IBOR. The implementation of this Statement did not have an effect on the financial statements of the School.

# NOTE 4 – SPONSORSHIP AND MANAGEMENT AGREEMENTS

The School entered into an agreement with the Cleveland Municipal School District for a period of five years commencing July 1, 2010 and subsequently extended for two additional five-year terms (through June 30, 2025). Sponsorship fees are calculated as 2.0% of the fiscal year 2021 foundation payments received by the School, from the State of Ohio. The total amount due from the School for fiscal year 2021 was \$49,975 of which \$12,342 was outstanding and recorded as a liability as of June 30, 2021. Sponsorship fees are recorded as professional and technical services within purchased services expense on the Statement of Revenues, Expenses, and Change in Net Position.

The School entered into an agreement with Breakthrough Public Schools to provide academic and business services beginning July 1, 2010 for an initial term of five years and subsequently extended through June 30, 2021. Effective July 1, 2019, the School amended the network Collaboration Agreement with Breakthrough Public Schools. The agreement is automatically renewed for an additional two-year renewal term ending on June 30th of each subsequent twoyear period unless written notice of its intent to consider termination is given by either Party no later than September 30th prior to the end of the Term and final notice of termination is given no later than December 31st prior to the end of the Term. Under the amended Collaboration Agreement, the School pays BPS a Service Fee equal to \$2,200 per year per student based upon the Full-Time Equivalent (FTE) student calculations provided by the Ohio Department of Education via the monthly State Foundation payments. The total amount due and paid in full from the School for the fiscal year ending June 30, 2021 was \$680,790. Management fees are recorded as professional and technical services within the purchased services expense on the Statement of Revenues, Expenses, and Change in Net Position.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

## NOTE 5 – DEPOSITS AND INVESTMENTS

## **Deposits with Financial Institutions**

At June 30, 2021, the carrying amount of all School's deposits was \$135,473. Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, as of June 30, 2021, the full amount of the School's bank balance was covered by FDIC.

#### Investments

STAR Ohio is measured at net asset value per share. The School categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The below tables identify the School's recurring fair value measurement as of June 30, 2021. As previously discussed, Star Ohio is reported at its net asset value.

		Investment
	Net Asset	Maturities
Investment Type	Value	6 months or less
STAR Ohio	\$ 1.964.322	\$ 1.964.322

**Interest Rate Risk:** Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the School's investment policy limits investment portfolio maturities to five years or less.

**Credit Risk**: The weighted average of maturity of the portfolio held by STAR Ohio as of June 30, 2021 is 54 days and carries a rating of AAAm by S&P Global Ratings. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School's investment policy does not specifically address credit risk beyond requiring the School to only invest in securities authorized by State statute.

**Concentration of Credit Risk**: The School investment policy places no limits on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the School at June 30, 2021:

	Net Asset			
Investment Type	Value	% of Total		
STAR Ohio	\$ 1,964,322	100%		

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

## **NOTE 6 – RECEIVABLES**

Receivables at June 30, 2021, consisted of intergovernmental receivables arising from grants and entitlements, pension receivable, other receivables are considered collectible in full due to the current year guarantee of federal funds and the stable condition of state programs. A summary of the principal items of receivables follows:

	Receivables	
Intergovernmental:		
IDEA B	\$ 13,604	
FTE Adjustment	24,368	
ESSER	79,970	
Title VI-B Restoration	5,172	
Expanding Opportunities for Each Child	2,570	
Schoolwide Pooling	1,372,950	
Medicaid	6,525	
Total Intergovernmental	1,505,159	
Pension Receivable	13,666	
Other Receivable	577	
Total Receivables	\$1,519,402	

# NOTE 7 – TAX DISTRIBUTION

The Breakthrough network of schools participate in a partnership with the Cleveland Municipal School District (CMSD) for a property tax levy of 1 mill based on the assessed real property value within the School District. The original levy was for four years and was passed in November 2012. On November 8, 2016, this levy was renewed for an additional four years. On November 3, 2020, this levy was renewed for a period of 10 years (2021-2030) at a rate of 1.5 mills of the assessed real property value within the School District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

# **NOTE 8 – CAPITAL ASSETS**

A summary of the School's capital assets at June 30, 2021, follows:

	Balance 6/30/2020		Additions		Deletions		Balance 6/30/2021	
Capital Assets:								
Depreciable Capital Assets:								
Leasehold Improvements	\$	95,423	\$	-	\$	-	\$	95,423
Materials, Furniture, Equipment,								
and Computers		497,003		-		-		497,003
Total Depreciable Capital Assets		592,426		-		-		592,426
Less Accumulated Depreciation:								
Leasehold Improvements		(55,664)		(7,952)		-		(63,616)
Materials, Furniture, Equipment,								
and Computers		(497,003)		-		-		(497,003)
Total Accumulated Depreciation		(552,667)		(7,952)		-		(560,619)
Total Capital Assets, Net	\$	39,759	\$	(7,952)	\$	-	\$	31,807

# NOTE 9 – RISK MANAGEMENT

## **A. Insurance Coverage**

The School is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. For the fiscal year ended 2021, the School contracted with the Argonaut Insurance Co. with the following insurance coverage:

Commercial General Liability per Occurrence	\$1,000,000
Commercial General Liability Aggregate	3,000,000
Umbrella Coverage per Occurrence	10,000,000
Umbrella Coverage per Aggregate	10,000,000
Commercial Property (\$5,000 Deductible)	75,808,851
Crime Coverage (\$500 Deductible) Each Employee	1,000,000
Computer Coverage (\$500 Deductible)	100,000
Employee Benefits Liability (\$2,500 Deductible) Each Employee	1,000,000
Employee Benefits Liability (\$2,500 Deductible) Aggregate	3,000,000
Employers Stop Gap Liability	1,000,000
School Board Legal Liability per Aggregate (\$2,500 Deductible)	1,000,000
School Board Legal Liability per Occurrence (\$2,500 Deductible)	3,000,000

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

# NOTE 9 – RISK MANAGEMENT (Continued)

## A. Insurance Coverage (Continued)

Settled claims have not exceeded this commercial coverage in any of the past three years, nor has there been any significant reduction in insurance coverage from the prior year. The School owns no property, but leases a facility located at 10118 Hampden Avenue, Cleveland, Ohio (See Note 15).

# **B.** Workers' Compensation

The School makes premium payments to the Ohio Workers' Compensation System for employee injury coverage. The premium is calculated by multiplying the monthly total gross payroll by a factor that is calculated by the State.

# C. Employees Medical, Dental, Vision, Life and Disability Benefits

Breakthrough Public Schools (BCS) values the health and well-being of all of our teachers, leaders and support staff. The BCS Network contracts through an independent carrier to provide insurance to all active, full-time employees scheduled to work at least 30 hours per week. Employees may elect medical, dental, vision, and life insurance coverage for themselves and eligible dependents, including the employee's spouse and children, depending on their family needs. The School subsidizes between 52% - 75% of the Point of Service (PPO) \$250/\$500 deductible plan and subsidizes between 57% - 80% for the Health Savings Account (HSA) \$3,000 /\$6,000 deductible plan. The school subsidizes 50% for dental insurance. Vision insurance and voluntary life is paid by the employee. Long-term disability insurance, short-term disability, and basic life insurance benefits are paid by the School:

- Basic Life and AD&D insurance equal to 1x base salary up to \$100,000
- Long-Term Disability coverage equal to 60% of base monthly salary, up to \$5,000 per month
- Short-Term Disability coverage equal to 60% of base weekly salary, up to \$1,000 per week

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

# **NOTE 10 – CONTINGENCIES**

## A. Grants

The School received financial assistance from State agencies in the form of grants. The expense of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School at June 30, 2021.

# **B.** Litigation

The School is not involved in any litigation that, in the opinion of management, would have material effect on the financial statements.

## **C. State Foundation Funding**

School foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. However, there is an important nexus between attendance and enrollment for Foundation funding purposes. Community schools must provide documentation that clearly demonstrates students have participated in learning opportunities. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end.

Under Ohio Rev. Code Section 3314.08, ODE may also perform a FTE review for the fiscal year that may result in an additional adjustment to the enrollment information as well as claw backs of Foundation funding due to a lack of evidence to support student participation and other matters of noncompliance. ODE performed such a review on the School for fiscal year 2021.

As of the date of this report, all ODE adjustments for fiscal year 2021 have been finalized.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

## NOTE 11 - DEFINED BENEFIT PENSION PLAN

# A. Net Pension Liability

The net pension liability reported on the Statement of Net Position represents a liability to employees for pensions. Pensions are a component of exchange transactions--between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School's obligation for this liability to annually required payments. The School cannot control benefit terms or the manner in which pensions are financed; however, the School does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

## NOTE 11 - DEFINED BENEFIT PENSION PLAN (Continued)

# A. Net Pension Liability (Continued)

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable*.

# **B.** Plan Description - School Employees Retirement System (SERS)

*Plan Description* –School non-teaching employees participate in SERS, a cost-sharing, multipleemployer defined benefit pension plan administered by SERS. SERS provides retirement, disability, and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries.

Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information, and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <u>www.ohsers.org</u> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit Age 65 with 5 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

# NOTE 11 - DEFINED BENEFIT PENSION PLAN (Continued)

# **B.** Plan Description - School Employees Retirement System (SERS) (Continued)

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension is in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5% and with a floor of 0.0%.

**Funding Policy** – Plan members are required to contribute 10 percent of their annual covered salary and the School is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers.

The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was the entire 14.0 percent.

The School's contractually required contribution to SERS was \$56,603 for fiscal year 2021.

# C. Plan Description - State Teachers Retirement System (STRS)

*Plan Description* –School licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing, multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

## NOTE 11 - DEFINED BENEFIT PENSION PLAN (Continued)

# C. Plan Description State Teachers Retirement System (STRS) (Continued)

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60. Eligibility changes for DB plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023 when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years or service credit at any age.

The DC Plan allows members to place all of their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12.0 of the 14.0 percent member rates goes to the DC Plan and the remaining 2.0 percent goes to the DB plan. Member contributions to the DC plan are allocated among investment choices by the member, and contributions to the DB plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### NOTE 11 - DEFINED BENEFIT PENSION PLAN (Continued)

#### C. Plan Description State Teachers Retirement System (STRS) (Continued)

The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account.

STRS has therefore included all three plan options in the GASB 68 schedules of employer allocation and pension amounts by employer.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Funding Policy** – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2021, plan members were required to contribute 14 percent of their annual covered salary. The School was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2021 contribution rates were equal to the statutory maximum rates.

The School's contractually required contributions to STRS was \$205,392 for fiscal year 2021.

#### **D.** Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School's proportion of the net pension liability was based on the School's share of contributions to the pension plan relative to the contributions of all participating entities.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

### **NOTE 11 - DEFINED BENEFIT PENSION PLAN (Continued)**

### **D.** Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

Following is information related to the proportionate share and pension expense:

	SERS			STRS	 Total
Proportion of the Net Pension Liability					
Prior Measurement Date		0.0161275%	(	0.01624673%	
Proportion of the Net Pension Liability					
Current Measurement Date		0.0161674%		0.01409487%	
Change in Proportionate Share		0.0000399%	(	0.00215186%	
Proportionate Share of the Net Pension					
Liability	\$	1,069,346	\$	3,410,457	\$ 4,479,803
Pension Expense	\$	118,552	\$	272,830	\$ 391,382

At June 30, 2021, the School reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS		STRS		Total	
Deferred Outflows of Resources						
Differences between expected and						
actual experience	\$	2,078	\$	7,652	\$	9,730
Changes of assumptions		-		183,074		183,074
Net difference between projected and						
actual earnings on pension plan investments		67,883		165,851		233,734
Changes in proportion and differences						
between contributions and proportionate						
share of contributions		1,004		53,334		54,338
School contributions subsequent to the						
measurement date		56,603		205,392		261,995
Total Deferred Outflows of Resources	\$	127,568	\$	615,303	\$	742,871
Deferred Inflows of Resources						
Differences between expected and						
actual experience	\$	-	\$	21,809	\$	21,809
Changes in proportion and differences						
between contributions and proportionate						
share of contributions		17,448		519,465		536,913
Total Deferred Inflows of Resources	\$	17,448	\$	541,274	\$	558,722

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### NOTE 11 - DEFINED BENEFIT PENSION PLAN (Continued)

# **D.** Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

\$261,995 reported as deferred outflows of resources related to pension resulting from School contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	 STRS	Total		
Fiscal Year Ending June 30:					
2022	\$ (16,885)	\$ (19,845)	\$	(36,730)	
2023	20,856	(55,803)		(34,947)	
2024	49,546	(42,259)		7,287	
2025	 -	 (13,456)		(13,456)	
Total	\$ 53,517	\$ (131,363)	\$	(77,846)	

#### **D.** Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67 as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### NOTE 11 - DEFINED BENEFIT PENSION PLAN (Continued)

#### E. Actuarial Assumptions - SERS (Continued)

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.5 percent, on and after April 1, 2018, COLA's for future
	retirees will be delayed for three years following commencement
Investment Rate of Return	7.50 percent net of investments expense, including inflation
Actuarial Cost Method	Entry Age Normal

The mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates is used to evaluate allowances to be paid. The RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years is used for the period after disability retirement.

The most recent experience study was completed June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class.

The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### **NOTE 11 - DEFINED BENEFIT PENSION PLAN (Continued)**

#### E. Actuarial Assumptions - SERS (Continued)

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	1.85 %
US Stocks	22.50	5.75
International Stocks	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	Current								
	1% Decrease (6.50%)		Di	scount Rate (7.50%)	1% Increase (8.50%)				
School's proportionate share	(0.30%)			(7.5070)		(0.5070)			
of the net pension liability	\$	1,464,873	\$	1,069,346	\$	737,491			

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### NOTE 11 - DEFINED BENEFIT PENSION PLAN (Continued)

#### E. Actuarial Assumptions - SERS (Continued)

**Changes since measurement date** The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures may impact subsequent periods of SERS, including the fair value of SERS' investment portfolio. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that may be recognized in subsequent periods cannot be determined with half of the fiscal year remaining. In addition, the impact on SERS' future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

At its September meeting 2020, the Board unanimously voted to approve a 0.5% cost-of-living adjustment (COLA) increase for eligible retirees and beneficiaries in 2021. Previously, COLAs were suspended from 2018 through 2020.

#### **E.** Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020, actuarial valuation.

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments	0.0 percent

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### NOTE 11 - DEFINED BENEFIT PENSION PLAN (Continued)

#### F. Actuarial Assumptions – STRS (Continued)

Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

\* 10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### NOTE 11 - DEFINED BENEFIT PENSION PLAN (Continued)

#### F. Actuarial Assumptions – STRS (Continued)

Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

Sensitivity of the School's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	Current						
	1% Decrease		Discount Rate		1% Increase		
	(6.45%)		(7.45%)		(8.45%)		
School's proportionate share							
of the net pension liability	\$	4,855,897	\$	3,410,457	\$	2,185,567	

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### NOTE 12 – DEFINED BENEFIT OPEB PLAN

#### A. Net OPEB Liability/Asset

The net OPEB liability and net OPEB asset reported on the statement of net position represents a liability or asset to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability and net OPEB asset represent the School's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability and net OPEB asset calculations are dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School's obligation for this liability to annually required payments. The School cannot control benefit terms or the manner in which OPEB are financed; however, the School does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability and net OPEB asset. Resulting adjustments to the net OPEB liability and net OPEB asset would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable*.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

#### **B.** Plan Description – School Employees Retirement System (SERS)

*Health Care Plan Description* - The School contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage.

In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

*Funding Policy* - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2021, there was no contribution made to health care. A health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### **NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)**

#### **B.** Plan Description – School Employees Retirement System (SERS) (Continued)

The surcharge, is the total amount assigned to the Health Care Fund. The School's contractually required contribution to SERS was \$282 for fiscal year 2021 and the full amount is reported as an intergovernmental payable.

#### C. Plan Description – State Teachers Retirement System (STRS)

*Plan Description* – The State Teachers Retirement System of Ohio (STRS) administers a costsharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting <u>www.strsoh.org</u> or by calling (888) 227-7877.

*Funding Policy* – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

## **D.** OPEB Liabilities, OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and net OPEB asset were measured as of June 30, 2020, and the total OPEB liability and asset used to calculate the net OPEB liability and net OPEB asset were determined by an actuarial valuation as of that date. The School's proportion of the net OPEB liability and net OPEB asset were based on the School's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

### NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

## **D.** OPEB Liabilities, OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

Following is information related to the proportionate share and OPEB expense:

	SERS			STRS	 Total
Proportion of the Net OPEB Liability/asset					
Prior Measurement Date		0.0152088%	(	0.01624673%	
Proportion of the Net OPEB Liability/asset					
Current Measurement Date		0.0154032%	(	0.01409487%	
Change in Proportionate Share		0.0001944%	-(	0.00215186%	
Proportionate Share of the Net OPEB					
Liability/(asset)	\$	334,763	\$	(247,716)	\$ 87,047
OPEB Expense	\$	(1,726)	\$	(15,071)	\$ (16,797)

At June 30, 2021, the School reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS		STRS		Total
Deferred Outflows of Resources					
Differences between expected and					
actual experience	\$	4,398	\$	15,872	\$ 20,270
Changes of assumptions		57,065		4,089	61,154
Net difference between projected and					
actual earnings on pension plan investments		3,773		8,679	12,452
Changes in proportion and difference					
between School contributions					
and proportionate share of contributions		5,273		17,013	22,286
School contributions subsequent to the					
measurement date		282		-	 282
Total Deferred Outflows of Resources	\$	70,791	\$	45,653	\$ 116,444
Deferred Inflows of Resources					
Differences between expected and					
actual experience	\$	170,250	\$	49,342	\$ 219,592
Changes of assumptions		8,431		235,289	243,720
Changes in proportion and difference					
between School contributions					
and proportionate share of contributions		43,672		17,760	 61,432
Total Deferred Inflows of Resources	\$	222,353	\$	302,391	\$ 524,744

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### **NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)**

### **D.** OPEB Liabilities, OPEB Asset, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

\$282 reported as deferred outflows of resources related to OPEB resulting from School contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30,2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS		STRS	Total		
Fiscal Year Ending June 30:						
2022	\$	(31,210)	\$ (64,309)	\$	(95,519)	
2023		(30,935)	(58,433)		(89,368)	
2024		(45,411)	(56,372)		(101,783)	
2025		(21,514)	(52,164)		(73,678)	
2026		(16,840)	(12,989)		(29,829)	
Thereafter		(5,934)	 (12,471)		(18,405)	
Total	\$	(151,844)	\$ (256,738)	\$	(408,582)	

#### E. Actuarial Assumptions – SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)

#### E. Actuarial Assumptions – SERS (Continued)

In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	2.45 percent
Prior Measurement Date	3.13 percent
Single Equivalent Interest Rate, net of plan investment expense,	
including price inflation	
Measurement Date	2.63 percent
Prior Measurement Date	3.22 percent
Medical Trend Assumption	
Medicare	5.25 to 4.75 percent
Pre-Medicare	7.00 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five-year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### **NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)**

#### E. Actuarial Assumptions – SERS (Continued)

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	1.85 %
US Stocks	22.50	5.75
Non-US Stocks	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2020 was 3.22 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025.

Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45 percent, as of June 30, 2020 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%).

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### **NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)**

#### E. Actuarial Assumptions – SERS (Continued)

Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate.

	- / •	Decrease (1.63%)	Dis	Current count Rate (2.63%)	1% Increase (3.63%)		
School's proportionate share of the net OPEB liability	\$	409,740	\$	334,763	\$	275,154	
	(6.00 %	Decrease decreasing 0 3.75%)	Ti (7.00	Current rend Rate % decreasing () 4.75%)	(8.00 %	6 Increase decreasing (0.5.75%)	
School's proportionate share of the net OPEB liability	\$	263,600	\$	334,763	\$	429,924	

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of SERS, including the fair value of SERS' investment portfolio. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that may be recognized in subsequent periods cannot be determined with half of the fiscal year remaining. In addition, the impact on SERS' future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### **NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)**

#### **F.** Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2020, actuarial valuation is presented below:

Projected salary increases	12.50 percent at age 20 to	
	2.50 percent at age 65	
Investment Rate of Return	7.45 percent, net of investment	
	expenses, including inflation	
Payroll Increases	3 percent	
Discount Rate of Return	7.45 percent	
Health Care Cost Trends	Initial	Ultimate
Medical		
Pre-Medicare	5.00 percent	4.00 percent
Medicare	-6.69 percent	4.00 percent
Prescription Drug		
Pre-Medicare	6.50 percent	
Medicare	11.87 percent	4.00 percent

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020 valuation is based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### **NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)**

#### F. Actuarial Assumptions – STRS (Continued)

The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2020.

Sensitivity of the School's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2020, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### **NOTE 12 – DEFINED BENEFIT OPEB PLAN (Continued)**

#### F. Actuarial Assumptions – STRS (Continued)

	- / ·	Decrease	Dis	Current count Rate (7.45%)	- /	6 Increase (8.45%)
School's proportionate share of the net OPEB asset	\$	(6.45%) 215,530	\$	247,716	\$	275,027
	1%	Decrease		Current rend Rate	19	6 Increase
School's proportionate share of the net OPEB asset	\$	273,332	\$	247,716	\$	216,515

#### **Benefit Term Changes Since the Prior Measurement Date**

There was no change to the claims costs process. Claim curves were updated to reflect the projected FYE 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### **NOTE 13 – LONG TERM LIABILITIES**

The changes in the School's long-term obligations during fiscal year 2021 were as follows:

	 ance as of /30/2020	А	dditions	I	Deletions	Balance as of 6/30/2021	 e within ne Year
Net Pension Liability:							 
SERS	\$ 964,937	\$	104,409	\$	-	\$ 1,069,346	\$ -
STRS	 3,592,867		-		(182,410)	3,410,457	 -
Total Net Pension Liability	 4,557,804		104,409		(182,410)	4,479,803	 -
Net OPEB Liability- SERS	382,470		-		(47,707)	334,763	-
Loan Payable	716,779		-		-	716,779	 716,779
Total Long-Term Obligations	\$ 5,657,053	\$	104,409	\$	(230,117)	\$ 5,531,345	\$ 716,779

On April 20, 2020 the School entered into a note agreement with PNC Bank, National Association for a Small Business Association Paycheck Protection Program loan (PPP Loan) in the amount of \$716,779. The note bears a 1.00% fixed interest rate per annum and has a maturity date of April 17, 2022, however, the School may apply to the Bank for forgiveness on the amount due. The note has a six-month deferral period and during the period (the "deferral period") beginning on the date of this note and ending on the 6-month anniversary of the date of this note (the "deferral expiration date"), interest on the outstanding principal balance will accrue at the fixed rate, but neither principal nor interest shall be due and payable during the deferral period. On the deferral expiration date, the outstanding principal of the School that is not forgiven under the Program (the "conversion balance") shall convert to an amortizing term loan payable. This loan was forgiven and paid in full on July 30, 2021.

There is no repayment schedule for the net pension liability and net OPEB liability. For additional information related to the net pension liability and net OPEB liability see Notes 11 and 12.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### **NOTE 14 – PURCHASED SERVICES**

For the fiscal year ended June 30, 2021, purchased service expenses were payments for services rendered by various vendors, and are as follows:

Professional and Technical Services	\$ 900,310
Property Services	640,447
Communications	4,373
Utilities	38,727
Contracted Craft or Trade Service	50,724
Pupil Transportation	 1,541
Total	\$ 1,636,122

#### NOTE 15 – OPERATING LEASES

As of July 2012, the School entered into an agreement with Friends of Breakthrough Schools to occupy and use its current building at 10118 Hampden Ave, Cleveland, Ohio 44108.

In April 2013, the School amended its original school building lease with the Friends of Breakthrough Schools. The original lease did not reflect the current market value of real estate within the region. The School's Board and finance committee along with the Breakthrough Public Schools' Board and finance committee researched comparable market values to determine the agreed rents. The amended lease increased the base rent from \$0.24/sq ft to \$11.00/sq ft. This increase in base rent was driven by the current market rates and the Board's desire to maintain their current building location.

In December 2013, the School entered into an amended lease agreement with Friends of Breakthrough Real Estate, LLC extending through June 30, 2034 or the termination of the Breakthrough Public Schools agreement.

Rent expenses and related expenses under the leases were \$460,333 for the fiscal year ended June 30, 2021.

Future rental payments due in each year of the lease are \$550,000 per year payable in monthly installments through the remainder of the lease term.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2021

#### NOTE 16 - FISCAL AGENT

The Academic and Business Services Agreement states Breakthrough Public Schools (BCS) shall be responsible and accountable for the following financial functions:

- Provision of a licensed fiscal officer (treasurer);
- Payment of school expenditures with school funds;
- Maintenance of adequate cash balances to cover payroll and payments to vendors; and
- Payroll.

#### **NOTE 17 – COVID-19**

The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the School. The impact on the School's future operating costs, revenues and any recovery from emergency funding, either federal or state, cannot be estimated.

#### NOTE 18 – SUBSEQUENT EVENTS

On July 30, 2021, PNC Bank, National Association granted forgiveness and paid in full the loan payable in the amount of \$716,779.

For fiscal year 2022, community school foundation funding received from the state of Ohio will be funded using a direct funding model. For fiscal year 2021 and prior, the amounts related to students who were residents of a particular school district were funded to the school district who, in turn, made the payment to the respective community school.

The Citizens Academy (grades Kindergarten through fifth) merged with the Citizens Leadership Academy (grades six through eight), effective July 1, 2021.

Required Supplementary Information Schedule of School's Proportionate Share of the Net Pension Liability School Employees Retirement System of Ohio Last Eight Fiscal Years (1)

	 2021	 2020	 2019	 2018	 2017	 2016	 2015	 2014
School's Proportion of the Net Pension Liability	0.0161674%	0.0161275%	0.0178220%	0.0173586%	0.0153749%	0.0148007%	0.015046%	0.015046%
School's Proportionate Share of the Net Pension Liability	\$ 1,069,346	\$ 964,937	\$ 1,020,699	\$ 1,037,138	\$ 1,125,302	\$ 844,542	\$ 761,469	\$ 894,737
School's Covered Payroll	\$ 562,500	\$ 581,481	\$ 602,481	\$ 553,057	\$ 477,486	\$ 445,577	\$ 437,208	\$ 432,124
School's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	190.11%	165.94%	169.42%	187.53%	235.67%	189.54%	174.17%	207.06%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	68.55%	70.85%	71.36%	69.50%	62.98%	69.16%	71.70%	65.52%

(1) Information prior to 2014 is not available. Schedule is intended to show ten years of information, and additional information will be displayed as it becomes available.

Amounts presented as of the School's measurement date which is the prior fiscal period end.

Required Supplementary Information Schedule of School's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio Last Eight Fiscal Years (1)

	20	21		2020		2019		2018		2017		2016		2015		2014
School's Proportion of the Net Pension Liability	0.014	09487%	0	.01624673%	0	.01748699%	0	.01677080%	0	0.01715482%	0	.01751137%	0.	.01725025%	0	.01725025%
School's Proportionate Share of the Net Pension Liability	\$ 3,4	410,457	\$	3,592,867	\$	3,844,995	\$	3,983,939	\$	5,742,235	\$	4,839,631	\$	4,195,858	\$	4,998,078
School's Covered Payroll	\$ 1,7	701,029	\$	1,907,429	\$	1,987,979	\$	1,851,529	\$	1,811,629	\$	1,861,321	\$	1,762,492	\$	1,800,554
School's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	2	200.49%		188.36%		193.41%		215.17%		316.97%		260.01%		238.06%		277.59%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		75.50%		77.40%		77.31%		75.29%		66.80%		72.10%		74.70%		69.30%

(1) Information prior to 2014 is not available. Schedule is intended to show ten years of information, and additional information will be displayed as it becomes available.

Amounts presented as of the School's measurement date which is the prior fiscal period end.

Required Supplementary Information Schedule of School's Contributions – Pension School Employees Retirement System of Ohio Last Ten Fiscal Years

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Contractually Required Contribution	\$ 56,603	\$ 78,750	\$ 78,500	\$ 81,335	\$ 77,428	\$ 66,848	\$ 58,727	\$ 60,597	\$ 59,806	\$ 75,977
Contributions in Relation to the Contractually Required Contribution	(56,603)	(78,750)	(78,500)	(81,335)	(77,428)	(66,848)	(58,727)	(60,597)	(59,806)	(75,977)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
School Covered Payroll	\$404,307	\$562,500	\$581,481	\$602,481	\$553,057	\$477,486	\$445,577	\$437,208	\$432,124	\$564,885
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	13.50%	13.50%	14.00%	14.00%	13.18%	13.86%	13.84%	13.45%

Required Supplementary Information Schedule of School's Contributions – Pension State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Contractually Required Contribution	\$ 205,392	\$ 238,144	\$ 267,040	\$ 278,317	\$ 259,214	\$ 253,628	\$ 260,585	\$ 229,124	\$ 234,072	\$ 200,279
Contributions in Relation to the Contractually Required Contribution	(205,392)	(238,144)	(267,040)	(278,317)	(259,214)	(253,628)	(260,585)	(229,124)	(234,072)	(200,279)
Contribution Deficiency (Excess)	\$-	\$-	\$ -	\$-	\$-	\$-	\$-	\$-	\$-	\$-
School Covered Payroll	\$1,467,086	\$1,701,029	\$1,907,429	\$1,987,979	\$1,851,529	\$1,811,629	\$1,861,321	\$1,762,492	\$1,800,554	\$1,540,608
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%	13.00%	13.00%	13.00%

#### Required Supplementary Information Schedule of School's Proportionate Share of the Net OPEB Liability School Employees Retirement System of Ohio Last Five Fiscal Years (1)

		2021		2020	 2019	 2018	 2017
School's Proportion of the Net OPEB Liability	(	0.0154032%	(	0.0152088%	0.0171924%	0.0168646%	0.0150820%
School's Proportionate Share of the Net OPEB Liability	\$	334,763	\$	382,470	\$ 476,964	\$ 452,602	\$ 429,894
School's Covered Payroll	\$	562,500	\$	581,481	\$ 602,481	\$ 553,057	\$ 477,486
School's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll		59.51%		65.78%	79.17%	81.84%	90.03%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability		18.17%		15.57%	13.57%	12.46%	11.49%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional information will be displayed as it becomes available.

Amounts presented as of the School's measurement date, which is the prior fiscal year end.

#### Required Supplementary Information Schedule of School's Proportionate Share of the Net OPEB Liability/Asset State Teachers Retirement System of Ohio Last Five Fiscal Years (1)

		2021		2020		2019		2018		2017
School's Proportion of the Net OPEB Liability/Asset	(	0.01409487%	0	0.01624673%	C	0.01748699%	0	.01677080%	C	0.01715482%
School's Proportionate Share of the Net OPEB Liability/(Asset)	\$	(247,716)	\$	(269,084)	\$	(280,999)	\$	654,335	\$	917,444
School's Covered Payroll	\$	1,701,029	\$	1,907,429	\$	1,987,979	\$	1,851,529	\$	1,811,629
School's Proportionate Share of the Net OPEB Liability/Asset as a Percentage of its Covered Payroll		-14.56%		-14.11%		-14.13%		35.34%		50.64%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/Asset		182.13%		174.74%		176.00%		47.11%		37.30%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional information will be displayed as it becomes available.

Amounts presented as of the School's measurement date, which is the prior fiscal year end.

Required Supplementary Information Schedule of School's Contributions – OPEB School Employees Retirement System of Ohio Last Ten Fiscal Years

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Contractually Required Contribution (1)	\$ 282	\$ 3,398	\$ 6,010	\$ 8,356	\$ 10,964	\$ 5,492	\$ 3,654	\$ 4,131	\$ 7,173	\$ 3,887
Contributions in Relation to the Contractually Required Contribution	(282)	(3,398)	(6,010)	(8,356)	(10,964)	(5,492)	(3,654)	(4,131)	(7,173)	(3,887)
Contribution Deficiency (Excess)	_									
School Covered Payroll	\$404,307	\$562,500	\$581,481	\$602,481	\$553,057	\$477,486	\$445,577	\$437,208	\$432,124	\$ 564,885
OPEB Contributions as a Percentage of Covered Payroll (1)	0.07%	0.60%	1.03%	1.39%	1.98%	1.15%	0.82%	0.94%	1.66%	0.69%

(1) Includes Surcharge

Required Supplementary Information Schedule of School's Contributions – OPEB State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2021	2020	2019	2018	2017	2016	2015	2014	2013	2012
Contractually Required Contribution	\$ -	\$ -	\$ -	\$ -	\$-	\$ -	\$ -	\$ 17,625	\$ 18,006	\$ 15,406
Contributions in Relation to the Contractually Required Contribution								(17,625)	(18,006)	(15,406)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
School Covered Payroll	\$1,467,086	\$1,701,029	\$1,907,429	\$1,987,979	\$1,851,529	\$1,811,629	\$1,861,321	\$1,762,492	\$1,800,554	\$1,540,608
Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	1.00%	1.00%	1.00%

Notes to Required Supplementary Information

#### Net Pension Liability

#### Changes of benefit terms- SERS

There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017 and 2019-2021.

The following changes were made to the benefit terms in 2018 as identified: The COLA was changed from a fixed 3.00% to a COLA that is indexed to CPI-W not greater than 2.5% with a floor of 0% beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendar years 2018-2020.

#### Changes in assumptions- SERS

There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016 and 2018-2021. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates and (g) mortality among disable member was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement (h) change in discount rate from 7.75% to 7.5%.

#### Changes in benefit terms – STRS

There were no changes in benefit terms from the amounts reported for fiscal years 2014-2021.

#### Changes in assumptions – STRS

There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2017 and 2019-2021. For fiscal year 2018, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) inflation assumption lowered from 2.75% to 2.50%, (b) investment return assumption lowered from 7.75% to 7.45%, (c) total salary increases rates lowered by decreasing the merit component of the individual salary increases, as well as by 0.25% due to lower inflation, (d) payroll growth assumption lowered to 3.00%, (e) updated the healthy and disable mortality assumption to the "RP-2014" mortality tables with generational improvement scale MP-2016, (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience.

Notes to Required Supplementary Information

#### Net OPEB Liability

#### Changes of benefit terms- SERS

There were no changes in benefit terms from the amounts reported for fiscal years 2018-2020.

#### Changes in Assumptions – SERS

Amounts reported for fiscal years 2018-2021 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:	
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment	ent expense,
including price inflation	
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent
Medicare Trend Assumption	
Medicare	
Fiscal year 2020	5.25 percent decreasing to 4.75 percent
Fiscal year 2019	5.375 percent decreasing to 4.75 percent
Fiscal year 2018	5.50 percent decreasing to 5.00 percent
Pre - Medicare	
Fiscal year 2020	7.00 percent decreasing to 4.75 percent
Fiscal year 2019	7.25 percent decreasing to 4.75 percent
Fiscal year 2018	7.50 percent decreasing to 5.00 percent

#### Changes in Assumptions – STRS

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees

Notes to Required Supplementary Information

electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

For fiscal year 2020 and 2021, the health care cost trend rates were modified.

#### Changes in Benefit Terms – STRS

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, claims curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984 per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, Claim curves were updated to reflect the projected fiscal year end 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

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#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2021

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal AL Number	Pass Through Entity Identifying Number	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Education:			
<u>Child Nutrition Cluster:</u> School Breakfast Program COVID-19 School Breakfast Program Total - School Breakfast Program	10.553	3L70 3L70	\$
National School Lunch Program COVID-19 National School Lunch Program Total - National School Lunch Program	10.555	3L60 3L60	27,296 <u>6,947</u> 34,243
Total U.S. Department of Agriculture/Child Nutrition Cluster			56,518
U.S. DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education: Special Education Cluster:			
Special Education Grants to States	84.027	H027A200111	92,977
Title I Grant to Local Educational Agencies Equal Opportunities for Every Child	84.010 84.010	S010A200035 N/A	419,145 2,252 421,397
Supporting Effective Instruction State Grant	84.367	S367A200034	45,668
Title IV-A Student Support & Academic Enrichment	84.424	S424A200036	31,594
Elementary and Secondary School Emergency Relief Fund I	84.425D	S425D200035	199,493
Total U.S. Department of Education			791,129
U.S. DEPARTMENT OF TREASURY			
Passed Through Ohio Department of Education: Coronavirus Relief Fund	21.019	N/A	17,714
BroadBand Ohio Connectivity	21.019	N/A	22,209
Total U.S. Department of Treasury			39,923
Total Expenditures of Federal Awards			\$ 887,570

The accompanying notes are an integral part of this schedule.

#### BREAKTHROUGH PUBLIC SCHOOLS: CITIZENS ACADEMY CUYAHOGA COUNTY

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2021

#### NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Breakthrough Public Schools: Citizens Academy, Cuyahoga County, Ohio (the School) under programs of the federal government for the year ended June 30, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### NOTE C – INDIRECT COST RATE

The School has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### NOTE D - CHILD NUTRITION CLUSTER

The School commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School assumes it expends federal monies first.



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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Citizens Academy Cuyahoga County 10118 Hampden Avenue Cleveland, Ohio 44108

To the Board of Directors:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Citizens Academy, Cuyahoga County, Ohio (the School) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School's basic financial statements and have issued our report thereon dated May 12, 2022, wherein we noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the School and the School merged its operations into Citizens Leadership Academy.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the School's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the School's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the School's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Citizens Academy Cuyahoga County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the School's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the School's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the School's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

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Keith Faber Auditor of State Columbus, Ohio

May 12, 2022



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#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Citizens Academy Cuyahoga County 10118 Hampden Avenue Cleveland, Ohio 44108

To the Board of Directors:

#### Report on Compliance for the Major Federal Program

We have audited Citizens Academy's (the School) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect Citizens Academy's major federal program for the year ended June 30, 2021. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the School's major federal program.

#### Management's Responsibility

The School's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

#### Auditor's Responsibility

Our responsibility is to opine on the School's compliance for the School's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the School's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the School's major program. However, our audit does not provide a legal determination of the School's compliance.

Citizens Academy Cuyahoga County Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Program and on Internal Control Over Compliance Required by the Uniform Guidance Page 2

#### **Opinion on the Major Federal Program**

In our opinion, Citizens Academy complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2021.

#### **Report on Internal Control Over Compliance**

The School's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the School's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the School's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

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Keith Faber Auditor of State Columbus, Ohio

May 12, 2022

#### BREAKTHROUGH PUBLIC SCHOOLS: CITIZENS ACADEMY **CUYAHOGA COUNTY**

### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2021

	1. SUMMARY OF AUDITOR'S RESULTS						
	1						
(d)(1)(i)	Type of Financial Statement Opinion	Unmodified					
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No					
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No					
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No					
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No					
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No					
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified					
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No					
(d)(1)(vii)	Major Programs (list):	Title I Grants to Local Educational Agencies, AL 84.010					
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others					
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No					



#### **CITIZENS ACADEMY**

#### CUYAHOGA COUNTY

#### AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 6/7/2022

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