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Attachment: Annual Comprehensive Financial Report



#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2021

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal AL Number	Pass Through Entity Identifying Number	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE			
Passed Through Ohio Department of Education: Child Nutrition Cluster			
Non-Cash Assistance (Food Distribution):			
National School Lunch Program School Breakfast Program	10.555 10.553	N/A N/A	103,481 75,680
Summer Food Service Program For Children	10.559	N/A	1,365,326
Non-Cash Assistance Subtotal			1,544,487
Cash Assistance:	10 555	NI/A	405 122
COVID-19 National School Lunch Program National School Lunch Program	10.555 10.555	N/A N/A	495,122 9,921
COVID-19 School Breakfast Program	10.553	N/A	373,671
COVID-19 Summer Food Service Program For Children	10.559	N/A	745,287
Summer Food Service Program For Children	10.559	N/A	5,946,912
Cash Assistance Subtotal			7,570,913
Child Nutrition Discretionary Grants Limited Availability	10.579	N/A	98,961
Total Child Nutrition Cluster			9,214,361
Total U.S. Department of Agriculture			9,214,361
U.S. DEPARTMENT OF DEFENSE			
Direct Program Junior ROTC -2021	12.000	N/A	320,676
Total U.S. Department of Defense			320,676
U.S. DEPARTMENT OF EDUCATION			
Direct Program			
Innovative Approaches to Literacy; Promise Neighborhoods;			
and Full-Service Community Schools: Carol M. White Physical Education Program - 2021	84.215 84.215F	S215F160017	302,634
Student Support and Academic Enrichment Program:	84.424		
Ensuring a Well-Rounded Education For Students Of The Cleveland Municipal School District Through Student-Centered Funding - 2021		NU87PS004348	169,500
Passed Through Ohio Department of Education:			
Title I Grants to Local Educational Agencies - 2020	84.010	N/A	3,665,183
Title I Grants to Local Educational Agencies - 2020	84.010A	N/A	1,954,479
Title I Grants to Local Educational Agencies - 2021 Total Title I Grants to Local Educational Agencies	84.010A	N/A	38,374,222 43,993,884
Special Education Cluster:			
Special Education Grants to States - 2020	84.027	N/A	832,966
Catastrophic Aid - 2020	84.027	N/A	4,075,586
Special Education Grants to States - 2021 Total Special Education Grants to States	84.027A	N/A	10,373,544 15,282,096
Consider Education Provents and Constant 2000	04.472	NI/A	27.400
Special Education Preschool Grants - 2020 Special Education Preschool Grants - 2021	84.173 84.173A	N/A N/A	27,199 235,762
Total Special Education Preschool Grants	04.173A	N/A	262,961
Total Special Education Cluster			15,545,057
		A17-	
Career and Technical Education - Basic Grants to States - 2020	84.048 84.048A	N/A	419,596
Career and Technical Education - Basic Grants to States - 2021  Total Career and Technical Education - Basic Grants to States	64.046A	N/A	1,001,055 1,420,651
Education for Homeless Children and Youth - 2020	84.196	N/A	21,372
Education for Homeless Children and Youth - 2021	84.196A	N/A	412,729
Total Education for Homeless Children and Youth			434,101
Special Education - State Personnel Development:	84.323		
SPDG Literacy Grant - 2020	84.323A	N/A	3,288
School Improvement Grants - 2020	84.377A	N/A	712,369
School Improvement Grants - 2020 School Improvement Grants - 2021	84.377A	N/A N/A	3,859,672
Total School Improvement Grants	04.017A		4,572,041
			(Continued)
			(

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#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2021

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal AL Number	Pass Through Entity Identifying Number	Total Federal Expenditures
U.S. DEPARTMENT OF EDUCATION (Continued)			
Passed Through Ohio Department of Education: (Continued)			
Student Support and Academic Enrichment Program - 2020	84.424A	N/A	88,695
Student Support and Academic Enrichment Program - 2021	84.424A	N/A	1,877,713
Total Student Support and Academic Enrichment			1,966,408
English Language Acquistion State Grants - 2020	84.365		96,463
English Language Acquistion State Grants - 2021	84.365A	N/A	558,168
Total English Language Acquistion State Grants			654,631
Supporting Effective Instruction State Grants - 2020	84.367	N/A	147,753
Supporting Effective Instruction State Grants - 2021	84.367A	N/A	1,740,590
Total Supporting Effective Instruction State Grants			1,888,343
COVID-19 Education Stabilization Fund:	84.425D		
COVID-19 ESSER LEA Grants: ESSER I	84.425D	N/A	29,831,494
COVID-19 RemotEDx O CER Department Match	84.425D	N/A	119,275
COVID-19 ESSER LEA Grants: ESSER II	84.425D	N/A	24,693,973
Total Education Stabilization Fund Grants			54,644,742
Total U.S. Department of Education			125,595,280
U.S. DEPARTMENT OF THE TREASURY  Passed Through Ohio Department of Education:  COVID-19 Coronavirus Relief Fund:  COVID-19 CRF-URBAN SD	21.019 21.019	N/A	2,594,685
COVID-19 BroadbandOhio Connectivity	21.019	N/A	151,466
			2,746,151
Total U.S. Department of The Treasury			2,746,151
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Direct Program:			
Cooperative Agreements to Promote Adolescent Health through			
School-Based HIV/STD Prevention and School-Based Surveillance - 2020	93.079	NU87PS004348	66,625
School-Based HIV/STD Prevention and School-Based Surveillance - 2021	93.079	NU87PS004348	249,053
Total School-Based HIV/STD Prevention and School-Based Surveillance			315,678
Passed Through the Educational Service Center of Northeast Ohio:			
Refugee and Entrant Assistance State/Replacement Designee Administered Programs - 2021	93.566	G-2021-17-0729	74,470
Total U.S. Department of Health and Human Services			390,148
Total Expenditures of Federal Awards			138,266,616

The accompanying notes are an integral part of this schedule.

#### NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2021

#### **NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Cleveland Municipal School District (the District's) under programs of the federal government for the year ended June 30, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### **NOTE C - INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### **NOTE E - FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.

#### **NOTE F - MATCHING REQUIREMENTS**

Certain Federal programs require the District to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The District has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2021 (Continued)

#### **NOTE G - TRANSFERS BETWEEN PROGRAM YEARS**

Federal regulations require schools to obligate certain federal awards by June 30. However, with ODE's consent, schools can transfer unobligated amounts to the subsequent fiscal year's program. The District transferred the following amounts from 2021 to 2022 programs:

Program Title	AL Number	Amount Transferred
Title I Grants to Local Educational Agencies	84.010A	2,597,798
Special Education Grants to States	84.027A	3,134,522
Special Education Preschool Grants	84.173A	68,100
English Language Acquistion State Grants	84.365A	289,435
Supporting Effective Instruction State Grants	84.367A	1,158,478
Comprehensive Literacy Development	84.371C	335,884
Student Support and Academic Enrichment Program	84.424A	1,538,436
Elementary and Secondary School Emergency	84.425D	271,742
Relief (ESSER) Fund		

Assistance Listing Number (AL Number): (formerly known as CFDA)



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Cleveland Municipal School District Cuyahoga County 1111 Superior Avenue E, Suite 1800 Cleveland, Ohio 44114

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Cleveland Municipal School District, Cuyahoga County, (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated May 6, 2022, wherein we noted the District adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. We also noted the financial impact of Covid-19 and the continuing emergency measures may impact subsequent periods of the District

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a material weakness. We consider finding 2021-001 to be a material weakness.

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Cleveland Municipal School District
Cuyahoga County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### District's Response to Finding

The District's response to the finding identified in our audit is described in the accompanying schedule of findings and / or corrective action plan. We did not subject the District's response to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

May 6, 2022



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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Cleveland Municipal School District Cuyahoga County 1111 Superior Avenue E, Suite 1800 Cleveland, Ohio 44114

To the Board of Education:

#### Report on Compliance for each Major Federal Program

We have audited Cleveland Municipal School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could directly and materially affect Cleveland Municipal School District's major federal programs for the year ended June 30, 2021. The Summary of Auditor's Results in the accompanying schedule of findings identifies the District's major federal programs.

#### Management's Responsibility

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for each of the District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the District's major programs. However, our audit does not provide a legal determination of the District's compliance.

Cleveland Municipal School District
Cuyahoga County
Independent Auditor's Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

#### Opinion on the Major Federal Program

In our opinion, Cleveland Municipal School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2021.

#### Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Cleveland Municipal School District
Cuyahoga County
Independent Auditor's Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 3

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Cleveland Municipal School District (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements. We issued our unmodified report thereon dated May 6, 2022, wherein we noted the District adopted Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities. We also noted the financial impact of Covid-19 and the continuing emergency measures may impact subsequent periods of the District. We conducted our audit to opine on the District's basic financial statements as a whole. The accompanying schedule of expenditures of federal awards presents additional analysis required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Keith Faber Auditor of State Columbus, Ohio

May 6, 2022

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#### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2021

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Child Nutrition Cluster
		AL #21.019 - COVID-19 Coronavirus Relief Fund
		AL #84.425 - COVID-19 Education Stabilization Fund
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 3,000,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2021 (CONTINUED)

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2021-001**

#### Material Weakness - Financial Report Errors

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16. Governmental Accounting Standards Board (GASB) Cod. 1100 paragraph .101 states a governmental accounting system must make it possible both: (a) to present fairly and with full disclosure the funds and activities of the governmental unit in conformity with generally accepted accounting principles, and (b) to determine and demonstrate compliance with finance-related legal and contractual provisions.

Due to the lack of sufficient controls over the posting of property tax revenues, \$4,649,000 of Debt Service Fund property tax advances were improperly posted to the General Fund both in the accounting system and in the Hinkle report on the Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Funds. This error was subsequently corrected by management on the final financial statements and in the accounting system in fiscal year 2022.

This weakness increases the risk the financial statements and/or notes could become materially misstated and not be detected and/or corrected in a timely manner.

We recommend the District establish controls over the posting of property tax transactions and the review of financial statements and footnotes to ensure the amounts reported are accurate and complete.

#### Official's Response:

During Fiscal Year 2021, the Finance department recorded property tax receipts in our financial system (Workday) using a two-step process. The bank deposit associated with the property tax advance or settlement was first recorded in Workday against a General Fund revenue line and then a journal was entered to move the revenue into the correct fund (i.e., debt service, maintenance, capital projects, etc.). We received \$275,316,411 in property tax advances and settlements across several different payments during the fiscal year.

When the property tax advances associated with the  $2^{nd}$  Half Collection for Tax Year 2020 (paid in September 2020) were received, the Finance department only performed the first of these two steps, which led to the property tax receipt for other funds remaining in the General Fund.

A correcting journal was performed in April 2022, which is reflected on our Fiscal Year 2021 financial statements. In addition, the Finance department reviewed all Fiscal Year 2022 property tax entries to ensure they were posted correctly. Finally, the Finance department will discontinue the two-step process and directly attribute the property tax revenue to the correct fund on the initial Workday transaction.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS



#### **Chief Executive Officer**

Eric S. Gordon

#### **Board of Education**

Anne E. Bingham Board Chair

Robert M. Heard Sr. *Vice Chair* 

Louise P. Dempsey, Esq. Sara Elaqad, J.D. Denise W. Link Nigamanth Sridhar, Ph.D. Lisa Thomas, Ph.D. Kathleen C. Valdez, Esq.

#### **Ex Officio Members**

Alex Johnson, Ph.D. Laura Bloomberg, Ph.D.

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR 200.511(b) June 30, 2021

Finding	Finding	Status	Additional
Number	Summary		Information
2020-001	Material Weakness- Financial Reporting	Partially Corrected	The District fully corrected the items identified in the FY20 Audit related to Deferred Outflows, Due Within One Year, Net Investment In Capital Assets, and Equity in Pooled Cash and Cash Equivalents.

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**Chief Executive Officer** 

Eric S. Gordon

#### **Board of Education**

Anne E. Bingham Board Chair

Robert M. Heard Sr. *Vice Chair* 

Louise P. Dempsey, Esq. Sara Elaqad, J.D. Denise W. Link Nigamanth Sridhar, Ph.D. Lisa Thomas, Ph.D. Kathleen C. Valdez, Esq.

#### **Ex Officio Members**

Alex Johnson, Ph.D. Laura Bloomberg, Ph.D.

#### CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) June 30, 2021

Finding Number: 2021-001

**Planned Corrective Action:** 

During Fiscal Year 2021, the Finance department recorded property tax receipts in our financial system (Workday) using a two-step process. The bank deposit associated with the property tax advance or settlement was first recorded in Workday against a General Fund revenue line and then a journal was entered to move the revenue into the correct fund (i.e., debt service, maintenance, capital projects, etc.). We received \$275,316,411 in property tax advances and settlements across several different payments during the fiscal year.

When the property tax advances associated with the 2<sup>nd</sup> Half Collection for Tax Year 2020 (paid in September 2020) were received, the Finance department only performed the first of these two steps, which left to the property tax receipt for other funds remaining in the General Fund.

A correcting journal was performed in April 2022, which is reflected on our Fiscal Year 2021 financial statements. In addition, the Finance department reviewed all Fiscal Year 2022 property tax entries to ensure they were posted correctly. Finally, the Finance department will discontinue the two-step process and directly attribute the property tax revenue to the correct fund on the initial Workday transaction.

Anticipated Completion Date: 06/30/2022
Responsible Contact Person: Derek Richey



# ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

OF THE

# CLEVELAND MUNICIPAL SCHOOL DISTRICT

CUYAHOGA COUNTY, OHIO

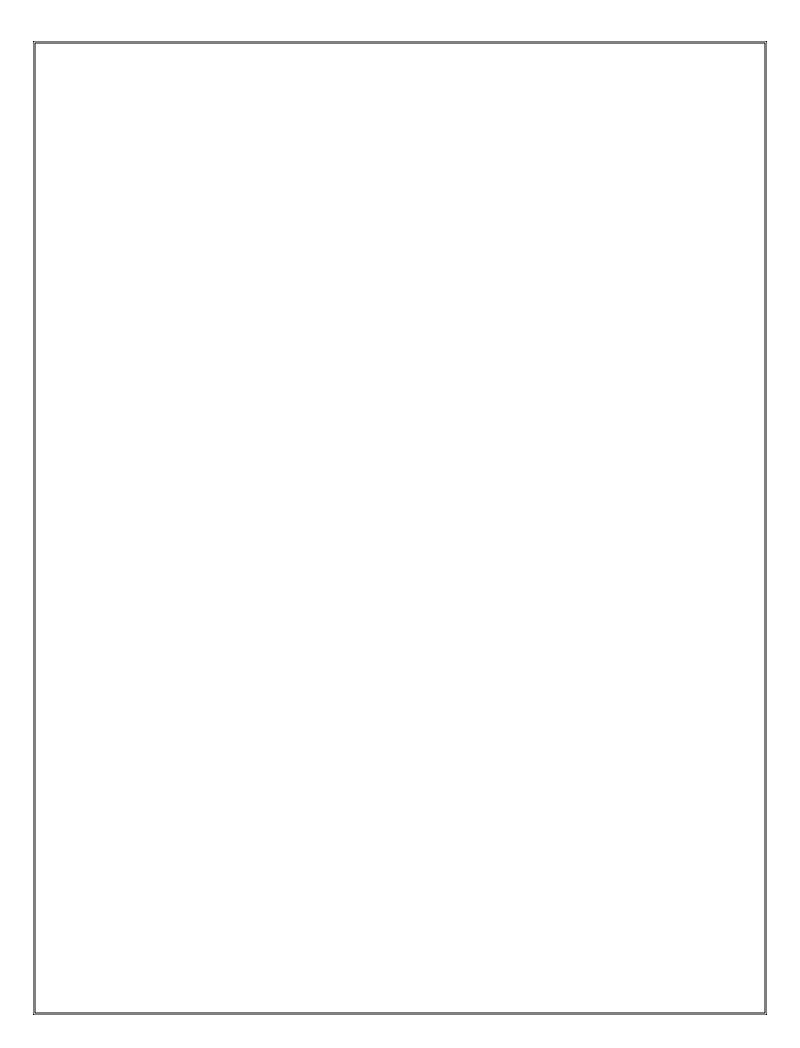
FOR THE

FISCAL YEAR ENDED JUNE 30, 2021

PREPARED BY FINANCE DEPARTMENT

DEREK RICHEY CHIEF FINANCIAL OFFICER

111 Superior Avenue E. Cleveland, Ohio 44114



# ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

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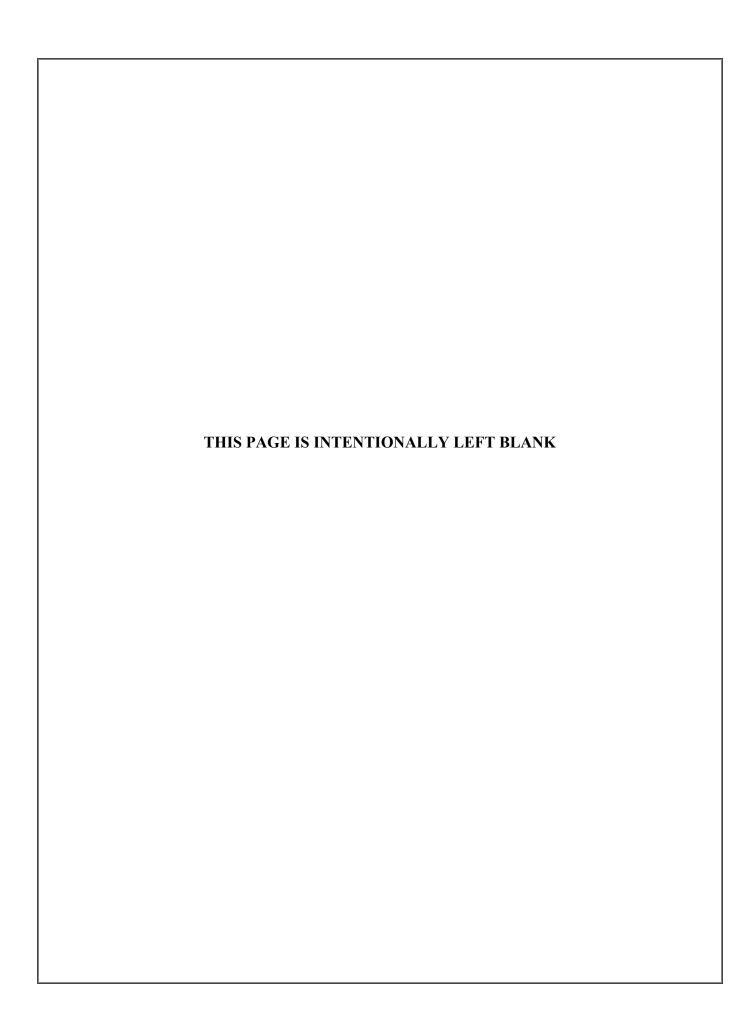
# ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2021

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# INTRODUCTORY SECTION







**Chief Executive Officer** 

Eric S. Gordon

#### **Board of Education**

Anne E. Bingham Board Chair

Robert M. Heard, Sr. *Vice Chair* 

Louise P. Dempsey, Esq.
Sara Elaqad, J.D.
Jasmine Fryer
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Nigamanth Sridhar, Ph.D.
Lisa Thomas, Ph.D.
Kathleen C. Valdez, Esq.

#### **Ex Officio Members**

Alex Johnson, Ph.D. Harlan M. Sands, J.D., MBA May 6, 2022

Members of the Board of Education and the Citizens of Cleveland, Ohio

We are pleased to submit to you the Annual Comprehensive Financial Report (ACFR) of the Cleveland Municipal School District (the "School District") for the fiscal year ended June 30, 2021. This ACFR includes an opinion from the State Auditor and conforms to generally accepted accounting principles as applicable to governmental activities. Responsibility for the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with the School District. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the School District. This report will provide the taxpayers of the School District with comprehensive financial data in a format which will enable them to gain an understanding of the School District's financial affairs. Copies will be made available to taxpayers, financial rating services and other interested parties.

Generally Accepted Accounting Principles (GAAP) requires that management provide a narrative introduction, overview and analysis of the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The School District's MD&A can be found immediately following the Independent Auditor's Report.

#### **The School District**

#### The Board of Education and Administration

The Board of Education of the School District (the "Board") is a political and corporate body charged with the responsibility of managing and controlling the affairs of the School District, and is governed by the general laws of the State of Ohio (the "Ohio Revised Code"). The Board is comprised of nine members who are appointed by the Mayor of the City of Cleveland.

The Chief Executive Officer leads the School District's academic work following the guidance of the Board and aligned with five State performance standards:

- 1. Vision, Continuous Improvement, and Focus of School District Work: Superintendents establish a vision, expect continuous improvement and develop a focused plan for achieving School District goals.
- 2. Communication and Collaboration: Superintendents establish processes to communicate and collaborate effectively.
- 3. Policies and Governance: Superintendents work with the Board of Education to identify, prioritize and set policies and governance procedures that maximize the success of all students.
- 4. Superintendents lead the creation of instructional systems designed for high student achievement.
- 5. Superintendents manage and organize the School District's resources (human, fiscal, operational and material) to accomplish School District goals.

The Chief Executive Officer of the School District has the responsibility for hiring, directing and assigning teachers and other employees, assigning the pupils to the proper schools, grades and performing such other duties as determined by the appointed Board. In May of 2011, the Board with the concurrence of the Mayor appointed Eric Gordon as the School District's Chief Executive Officer with a one-year contract effective July 1, 2011 through June 30, 2012. Mr. Gordon's second contract was renewed and expired after three years on June 30, 2015. His third contract was renewed and expired after four years on June 30, 2019. He was unanimously appointed to a fourth contract running through June 30 2023. Prior to being named the Chief Executive Officer, Mr. Gordon served as the School District's Chief Academic Officer since 2007.

The Chief Financial Officer/Treasurer is the chief fiscal officer of the Board and the School District. Under the current administrative structure, the Chief Financial Officer/Treasurer reports to the Chief Executive Officer. On August 1, 2017 the School District formally announced the appointment of Derek Richey as the Chief Financial and Administrative Officer effective August 1, 2017. Derek Richey was the former Executive Director of Budgets and Grants for the School District, and previously served as the Director of Strategic Resource Use for the Metropolitan Nashville Public Schools.

#### The School District and its Facilities

Of the School District's area of approximately 82 square miles, 81.44 square miles (or 99.32 percent) are in the City of Cleveland. The balance of the School District's area is located in and serves the entire area of the Villages of Newburgh Heights, Linndale and Bratenahl and a small portion of the City of Garfield Heights. The School District is located entirely within Cuyahoga County, and, with the exception of a portion of the City of Cleveland located in the Shaker Heights City School District, its boundaries are generally coterminous with the corporate boundaries of the City of Cleveland.

The School District provides approximately 400,000 Cleveland residents an efficient educational system for the children enrolled in the public schools, whereby each child has access to programs and services that are appropriate to his or her needs. In addition to regular educational programs, the School District offers comprehensive vocational education, special education and bilingual education programs. The School District's specialty schools provide advanced educational programs in fine arts, computer science, healthcare professions, law and municipal professions, business, and technical trades.

In fiscal year 2021, the School District was funded for 33,488 K-12 students according to the state foundation payment system (compared to 34,937 the previous year) in 66 K-8 schools, and 38 senior high schools. Actual enrollment for the fiscal year was 34,510. In addition, classes were provided in four residential school programs. The School District also operated a variety of specialized educational facilities (consisting of gardens, athletic fields, a sheltered workshop and a greenhouse), eight administration facilities (including a central kitchen and two leased sites) and two transportation depots. Recent trend data indicates that the School District has slowed the loss of students and district planning projections flat enrollment for 2022.

The School District has completed its twenty-first year of a massive school facility construction/renovation project, which is described in more detail in the *Management's Discussion and Analysis* section. The project commenced in 2001 to address the condition and age of the existing classroom facilities (which ranged from 25 to 113 years old).

#### Charter/Community Schools

Beginning in fiscal year 1999, State of Ohio legislation allowed for the creation of charter/community schools. By law the School District receives State Foundation Aid for students attending charter/community schools that are residents of the School District on a per pupil basis. That aid, which includes an imputed local match, is paid out to the charter/community schools for their operations. The number of students attending charter/community schools was 15,405 for fiscal 2021 (compared to 15,306 the previous year), resulting in the payment, from the School District of state aid, of \$125.3 million.

#### **Employee Relations**

As of June 30, 2021, the School District had 5,771 full and part-time employees, excluding substitutes, (compared to 5,954 the previous year). The School District paid \$385.6 million in salaries and wages and \$166.5 million for fringe benefits such as employer retirement contributions, health care, life insurance, and certain other benefits.

The School District's certificated administrators and supervisors (such as principals, assistant principals and many central office staff) are not members of any bargaining unit but are represented by the Cleveland Council Administrators and Supervisors; however, many of these individuals are employees on an at-will basis. Teachers and educational specialists, including aides, are represented by the Cleveland Teachers Union ("CTU").

In May 2019, the School District entered into a contract with CTU for a one-year period beginning July 1, 2019 and ending June 30, 2020. That agreement was renewed for the 2020-2021 school year with no changes in compensation or benefits. The contract provided for 1% wage increase effective January 1, 2020 and no increase for the 2020-2021 school year. Beginning in January 2018, CTU members, who participate in the wellness incentive will also pay monthly healthcare premium costs of \$75 for individual and \$170 for family coverage. CTU members who do not participate in the wellness incentive will pay 10% of the COBRA cost of the health insurance plan capped at \$100 for single coverage and \$220 for family coverage. Members will also have the option to participate in the UH Choice option with monthly contributions of \$35 for single coverage and \$100 for family coverage for those participating in the wellness incentive and \$50 for single coverage and \$120 for family coverage for those who do not participate in the wellness incentive. The School District negotiated a new contract with the union for the 2021-2022 school year.

Classified employees (secretarial-clerical, custodial, maintenance, transportation and cafeteria staff) of the School District are represented for collective bargaining purposes by different unions, including:

- The International Brotherhood of Teamsters Local 407 (school bus drivers and bus attendants), have entered into a one-year contract with the School District for the period July 1, 2019 through June 30, 2020 with a wage increase of 1% effective January 1, 2020. This agreement was also renewed for the 2020-2021 school year without any changes to wages or benefits. Beginning in January 2018, union members who participate in the wellness incentive will also pay monthly healthcare premium costs of \$75 for individual and \$170 for family coverage. Members who do not participate in the wellness incentive will pay 10% of the COBRA cost of the health insurance plan capped at \$100 for single coverage and \$220 for family coverage. Members will also have the option to participate in the UH Choice option with monthly contributions of \$35 for single coverage and \$100 for family coverage for those participating in the wellness incentive and \$50 for single coverage and \$120 for family coverage for those who do not participate in the wellness incentive. The School District negotiated a new contract with the union for the 2021-2022 school year.
- The City, County, and State Truck Drivers Union Local 244 (truck drivers), now represented by Teamsters Local 436, have entered into a one-year contract with the School District for the period July 1, 2019 through June 30, 2020 with a wage increase of 1% effective January 1, 2020. This agreement was also renewed for the 2020-2021 school year without any changes to wages or benefits. Beginning in January 2018, union members who participate in the wellness incentive will also pay monthly healthcare premium costs of \$75 for individual and \$170 for family coverage. Members who do not participate in the wellness incentive will pay 10% of the COBRA cost of the health insurance plan capped at \$100 for single coverage and \$220 for family coverage. Members will also have the option to participate in the UH Choice option with monthly contributions of \$35 for single coverage and \$100 for family coverage for those participating in the wellness incentive and \$50 for single coverage and \$120 for family coverage for those who do not participate in the wellness incentive. The School District negotiated a new contract with the union for the 2021-2022 school year.
- The National Conference of Fireman and Oilers Local 860 (assistant custodians, laborers, and mechanics), have entered into a one-year contract with the School District for the period July 1, 2019 through June 30, 2020 with a wage increase of 1% effective January 1, 2020. This agreement was also renewed for the 2020-2021 school year without any changes to wages or benefits. Beginning in January 2018, union members who participate in the wellness incentive will also pay monthly healthcare premium costs of \$75 for individual and \$170 for family coverage. Members who do not participate in the wellness incentive will pay 10% of the COBRA cost of the health insurance plan capped at \$100 for single coverage and \$220 for family coverage. Members will also have the option to participate in the UH Choice option with monthly contributions of \$35 for single coverage and \$100 for family coverage for those participating in the wellness incentive and \$50 for single coverage and \$120 for family coverage for those who do not participate in the wellness incentive. The School District negotiated a new contract with the union for the 2021-2022 school year.

- The International Brotherhood of Teamsters Local 436 no longer represents the School District's security officers, who are now represented by the Ohio Patrolmen's Benevolent Association (OPBA) and have entered into a one-year contract with the School District for the period July 1, 2019 through June 30, 2020 with a wage increase of 1% effective January 1, 2020. This agreement was also renewed for the 2020-2021 school year without any changes to wages or benefits. Beginning in January 2018, union members who participate in the wellness incentive will also pay monthly healthcare premium costs of \$75 for individual and \$170 for family coverage. Members who do not participate in the wellness incentive will pay 10% of the COBRA cost of the health insurance plan capped at \$100 for single coverage and \$220 for family coverage. Members will also have the option to participate in the UH Choice option with monthly contributions of \$35 for single coverage and \$100 for family coverage for those participating in the wellness incentive and \$50 for single coverage and \$120 for family coverage for those who do not participate in the wellness incentive. The School District negotiated a new contract with the union for the 2021-2022 school year.
- The Service Employees International Union Local 1199 (clerical, food service and cleaning staff), have entered into a one-year contract with the School District for the period July 1, 2019 through June 30, 2020 with wage a increase of 1% effective January 1, 2020. This agreement was also renewed for the 2020-2021 school year without any changes to wages or benefits. Beginning in January 2018, union members who participate in the wellness incentive will also pay monthly healthcare premium costs of \$75 for individual and \$170 for family coverage. Members who do not participate in the wellness incentive will pay 10% of the COBRA cost of the health insurance plan capped at \$100 for single coverage and \$220 for family coverage. Members will also have the option to participate in the UH Choice option with monthly contributions of \$35 for single coverage and \$100 for family coverage for those participating in the wellness incentive and \$50 for single coverage and \$120 for family coverage for those who do not participate in the wellness incentive. Beginning in January 2018, union members who earn \$27,040 or less, on an annualized basis, will pay 65% of the monthly contribution paid by School District 1199 members, who earn more than \$27,040 on an annualized basis. For those employees whose annualized wage are \$27,040 or less, employee contribution shall be 6.5% of monthly healthcare premium costs capped at \$75 for individual and \$170 for family coverage. If at any time the employee's annualized wages exceed \$23,000, the employees contribution shall be increased to 10% effective the first month after the annualized wages exceed. The School District negotiated a new contract with the union for the 2021-2022 school year.
- The Cleveland Building Trades Council (trades people) and the carpenters union, have entered in to an one-year contract with the School District for the period July 1, 2019 through June 30, 2020 with a wage increase of 1% effective January 1, 2020. This agreement was also renewed for the 2020-2021 school year without any changes to wages or benefits. Beginning in January 2018, union members who participate in the wellness incentive will also pay monthly healthcare premium costs of \$75 for individual and \$170 for family coverage. Members who do not participate in the wellness incentive will pay 10% of the COBRA cost of the health insurance plan capped at \$100 for single coverage and \$220 for family coverage. Members will also have the option to participate in the UH Choice option with monthly contributions of \$35 for single coverage and \$100 for family coverage for those participating in the wellness incentive and \$50 for single coverage and \$120 for family coverage for those who do not participate in the wellness incentive. The School District negotiated a new contract with the union for the 2021-2022 school year.

• The National Conference of Fireman and Oilers Local 777 (custodians) have entered into a one-year contract with the School District for the period July 1, 2020 through June 30, 2021 with a wage increase of 1% effective January 1, 2021. Beginning in January 2018, union members who participate in the wellness incentive will also pay monthly healthcare premium costs of \$75 for individual and \$170 for family coverage. Members who do not participate in the wellness incentive will pay 10% of the COBRA cost of the health insurance plan capped at \$100 for single coverage and \$220 for family coverage. Members will also have the option to participate in the UH Choice option with monthly contributions of \$35 for single coverage and \$100 for family coverage for those participating in the wellness incentive and \$50 for single coverage and \$120 for family coverage for those who do not participate in the wellness incentive. The School District negotiated a new contract with the union for the 2021-2022 school year.

#### **The Reporting Entity**

The School District has reviewed its reporting entity definition in order to ensure conformance with the Governmental Accounting Standards Board Statement No. 14, "The Financial Reporting Entity," Statement No. 61, "The Financial Reporting Entity: Omnibus; an amendment of GASB Statements No. 14 and No. 34," and Statement No. 39, "Determining Whether Certain Organizations are Component Units." The basic financial statements include all organizations, activities and functions for which the School District is financially accountable.

Excluded from the reporting entity because they are fiscally independent of the School District are the City of Cleveland and the Cleveland Public Library. The City of Cleveland and the Cleveland Public Library are related organizations whose relationships to the School District are described in Note 19 to the basic financial statements. The School District also participates in the Ohio Schools Council, which is a jointly governed organization. In 2001, the School District created the Bond Accountability Commission ("BAC"), which is also a jointly governed organization. These relationships are described in Note 20 to the basic financial statements.

The School District is an independent municipal school district and is not a component unit of another government. A complete discussion of the School District's reporting entity is provided in Note 1 to the basic financial statements.

#### **Economic Condition and Outlook**

The School District's primary sources of revenues are from the State of Ohio through the State Foundation program and through the levying of property taxes on real property located within the School District. These two sources combined represent approximately 97 percent of the School District's fiscal year 2021 budget basis General Fund operating revenues. The following discussion provides additional information pertaining to these revenue sources.

#### **Taxes**

Property taxes are levied and assessed on a calendar year basis. Second half distributions generally occur in a new fiscal year. Property taxes include amounts levied against all real and public utility located in the School District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year were levied April 1 and are collected with real property taxes. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. All property is required to be revalued every six years.

A table showing the assessed valuation of property in the School District, subject to ad valorem taxes by the Board for the most recent ten years, is presented in the statistical section.

Fiscal year 2021 property taxes are currently estimated by the Cuyahoga County Fiscal Officer based on a current collection rate of 89.90%, which was the same with for the previous year. The forecast through 2025 assumes a current collection rate of 88.3%. The Ohio Revised Code and Ohio Administrative Code mandate Cuyahoga County to conduct a re-appraisal every six years, an update every three years and annual valuation of improvements based upon building permits received from each city annually. In fiscal year 2019, the most recent re-appraisal valuations, the School District saw an 11% increase for both residential and commercial properties. The next re-appraisal occurred in 2021 for collection in calendar year 2022.

State law grants tax relief to property owners (property tax rollbacks) in the form of a 10% reduction in real property tax bills. In addition, a 2.5% rollback is granted for owner occupied homesteads (total of 12.5%). The State reimburses the School District for the loss of real property taxes as a result of the rollback provisions. HB 66 eliminated the 10% rollback on commercial property; hence the School District will no longer receive a State reimbursement for those dollars, as it will receive those payments directly from commercial property owners. The new law states that the ten percent and two and one-half percent rollbacks will no longer apply to new levies that are enacted after August 31, 2013.

House Bill 66 phases out the tax on the tangible personal property of general businesses, telephone and telecommunications, and railroads. The tax on general business and railroad property was eliminated in 2009, and the tax on telephone and telecommunications property was eliminated in 2011. The tax is phased out by reducing the assessment rate on the property each year. HB 66 makes provision to replace revenue lost due to the phase out of the tangible personal property tax. Businesses are now subject to a commercial activity tax (CAT) that will provide some replacement income to school districts for the lost tangible property revenues.

Ohio law grants tax credits to offset increases in taxes resulting from increases in the true value of real property. Legislation implementing a 1980 constitutional amendment classifies real property between (1) residential and agricultural and (2) all other real property, and provides for tax reduction factors to be separately computed for and applied to each class. These credits apply to certain voted levies on real property, and do not apply to unvoted tax levies or voted tax levies to pay debt service on general obligation debt.

Additionally, in 1976 the General Assembly passed House Bill 920. This law provides that real property owners receive tax credits equal to any tax increase caused by an increase in value of all real property in taxing districts as a result of reappraisal, update or readjustment. This does not apply to inside non-voted millage, tangible property or new construction. In effect, H.B. 920 removes inflationary revenue growth from the applicable real property by requiring an adjustment to the voted millage rate, thereby resulting in a lower effective millage rate.

Property tax levies and collections for the last ten years are shown in comparative format in the statistical section.

Finally, Cleveland taxpayers approved a renewal of the School District's 15-mill levy and an increase of 5-mills in November 2020 with more than 60% approval. The School District will receive 18.5 mills and will distribute 1.5 mills to partner charter schools.

## School Foundation

The State's School Foundation Program is another major source of revenue for the School District's General Fund. The State assists public school districts under a statutory program, which includes direct payments to districts based upon a statutory formula. Such payments are made through the School Foundation Program established by the Ohio Revised Code. School Foundation Program funds distributed to a School District are required to be used for current operating expenses, unless specifically allocated by the State for some other purpose.

As before, foundation payments are calculated twice a month and for each payment a foundation letter is generated, that specifically references that payment and provides detailed information on the formula funding calculation, as well as the distribution of various other funds and transfers by which the foundation calculation is adjusted. In addition to the School Finance Payment Report (SFPR), which contains the foundation calculation details, a Statement of Settlement report is also provided, as before, that summarizes the payment information to school districts based on the SFPR calculation and adjustments as well as additional adjustments and transfers from outside of the foundation formula that are relevant to each payment.

The SFPR is a comprehensive document designed to walk the user through every step of the funding calculation with relative ease by referencing the data and the funding formula provided.

Foundation Funding Components that make up the foundation formula are:

- A. Opportunity Grant
- B. Targeted Assistance
- C. K-3 Literacy Funding
- D. Economic Disadvantaged Funding
- E. Limited English Proficiency Funding
- F. Gifted Education Funding
- G. Transportation Funding
- H. Special Education Additional Funding
- I. Career Tech Educational Funding
- J. Capacity Aid
- K. Graduation Bonus
- L. Third Grade Reading Bonus

For FY 2020 and 2021, the State froze all districts funding at their FY 2019 level. Additionally, the State did add two additional funding components for FY 2020 and 2021 around Student Wellness and Success Funding and Enrollment Growth Supplement Funding. In June 2021, the State approved a new foundation formula that will fundamentally change certain components of the District State Aid. Notable changes that will impact FY22 are the elimination of "pass-through" expense deductions for community (charter) schools and scholarship payments. The new formula also changes the local share calculation and adjusts the base cost on a district-by-district basis based on the needs and demographics of the District.

There can be no assurance concerning future funding levels for or the details of State funding for school districts. As has been the case in the past, funding can also been subject to adjustment during a biennium. As indicated above, the General Assembly has the power to amend the system of State school funding. The School District cannot predict whether, when or in what form any future system of State school funding will be enacted into law.

#### Local Economy

The City of Cleveland is located on the southern shores of Lake Erie, and is the county seat of Cuyahoga County. The City is included in the Cleveland-Elyria-Mentor, OH Metropolitan Statistical Area (MSA), comprised of Cuyahoga, Lake, Lorain, Geauga, and Medina counties. This MSA is the 34<sup>th</sup> largest of 366 Metropolitan Area in the United States, and the 3<sup>rd</sup> largest Metropolitan Area in the State of Ohio. Founded in 1796, Cleveland quickly established economic strengths in heavy industry, including oil, iron and steel, and combined with its favorable location on major shipping channels soon emerged as the dominant manufacturing and business center of Northeast Ohio. While the City's economy has shifted more toward health care and financial services, its manufacturing base has assumed a smaller, yet still vital role. Competitive pressures in manufacturing have limited job creation, but the competitive position of Cleveland-based industrial companies has improved.

Cleveland's economic condition draws strength and stability from its evolving role as a focal point of a growing, changing and substantial regional economy. The City is located at the center of one of the nation's heaviest population concentrations. The Cleveland Metropolitan Area is a significant local market, housing 2.1 million people. Cleveland also provides superior links to the global markets. The Cleveland-Cuyahoga Port Authority handles the largest amount of overseas cargo on Lake Erie and includes a Foreign Trade Zone. The City is also well-served with extensive highways, and the Cleveland Hopkins International Airport which is serviced by all major airlines. The re-emergence of downtown Cleveland as a vibrant center for national and regional entertainment and major cultural activities signals a turning point in the City's overall fortunes and is paving the way for further economic expansion that will be significantly more entrepreneurial in scope.

Cleveland was significantly impacted by the COVID Pandemic. As a result of the periodic quarantine measures instituted by local, state and federal government there has been a significant increase in physical vacancy. Many small businesses were forced to close and even larger corporate entities instituted work at home mandates that have continued to curtail the vitality that was recognized to exist in Cleveland Central Business District. Prior to January 2020 there was a recognized economic transition that took place throughout most of the CBD. Patterns of redevelopment were displayed throughout the downtown area. The impact of COVID has created uncertainty as to economic development in Cleveland.

## Downtown and Other Economic Development

- In the fall of 2014, ODOT commenced construction on its Opportunity Corridor Project, a three-mile, approximately \$331 million road project that is designed to improve the transportation system and support planned economic development within the City in the areas between I-490/I-77 and University Circle. The project was completed at the end of 2021. The Opportunity Corridor encompasses nearly 1,000 acres on the City's southeast side and is anchored by University Circle and the Cleveland Clinic. In addition to transportation benefits, it is "the community". The Opportunity Corridor Project supports an economic development plan of the City and Greater Cleveland Partnership for the area through enhanced mobility, direct access to freeways and the University Circle area, new frontage for potential development, improved visibility and improved multi-modal access. The City is in the early planning stages of the construction of a new police headquarters in this Opportunity Corridor.
- Investment in the City's educational institutions continues. Cleveland State University opened Washkewicz Hall, its new \$60 million engineering building in December 2017. Cuyahoga Community College has undertaken a major construction and renovation project across all four of its campuses. This includes a \$10 million addition and renovation of its Advanced Technology and Training Center at the Metropolitan Campus downtown. This downtown project broke ground in June 2018 and opened in October of 2019.
- Hemingway Development and University Hospitals purchased a ten-acre brownfield site that the City assembled and cleaned up. University Hospitals is developing another Health Technology Campus to be anchored by University Hospital's 40,000 square foot Rainbow Center for Women and Children, which opened in June 2018. Hemingway is now leasing Link 59, its 60,000 square foot speculative tech center. Dave's Supermarkets opened a new flagship 60,000 square foot grocery store on an adjacent site in February 2019. This provides major retail amenity to the Corridor, as well as the surrounding neighborhoods. A new Hilton Tru hotel opened in the area in 2019.

- In 2014, MetroHealth Medical Center announced its campus transformation project. As part of the multi-year project, MetroHealth opened its \$86 million Critical Care Pavilion in 2016. A 1,500-space parking garage opened in November 2018, with demolition of the old garage completed over the winter. Construction of a new 11-story 270-room hospital began in April 2019 and is scheduled to be completed in 2022. The total cost for all phases of the campus transformation is anticipated to be approximately \$1 billion.
- In 2019, Sherwin Williams Company announced plans to build a new 1 million square foot headquarters downtown and a second research and development facility in the suburbs, replacing its dated existing facility. The headquarters will keep over 3,100 employees in downtown and employment is expected to grow by 400 in the next decade. The projects are both in the early planning stages, with the official groundbreaking in October, 2021. Construction is expected to be completed by 2024.
- The Ohio City neighborhood continues to grow and be a destination for residents and tourists. The neighborhood includes the City-owned West Side Market, the oldest continually operating market in the country, which recently celebrated its 100<sup>th</sup> anniversary. The West 25th Street Lofts Project created 83 loft style apartments and some rooftop penthouse units, as well as 9,100 square feet of commercial space. The last of the apartments were completed in December 2016. Total project cost was over \$60 million. The area has seen more than \$15 million in new investment to redevelop over 198,000 square feet of vacant or underutilized mixed use space, including historic renovations and some new construction. The Snavely Group's \$60 million mixed use, mixed income development opened in 2018 and is currently leasing apartments. The success of the Ohio City investments has led to development moving along the retail corridor on Lorain Avenue, with investors buying buildings from West 25th Street to West 50th street with a variety of retail and commercial projects that include microbreweries, a home brewing supplier, an organic grocery store, restaurants and a shuffle board club. Harbor Bay Investments, a Chicago-based developer, has demolished the outdated shopping center across from the West Side Market. The new building will be home to nearly 300 apartments, 40,000 square feet of retail space and also offer underground parking and a green space, with an expected completion in 2022. Many of the buildings are renovating long vacant apartments over the first floor retail space as the Ohio City housing market continues to draw new residents from all income levels looking to be in this walkable, transitoriented community. MetroHealth recently opened a \$10 million 32,000-square foot facility providing outpatient and express care services to the area. MetroHealth also recently announced plans to construct a dental clinic on another site located in Ohio City.
- Current projects of note in downtown Cleveland. In late 2021, the City Club Apartments at 720 Euclid Avenue in downtown was under construction. The project comprises a 23-story apartment building with 304 units. The Erieview Tower Rehabilitation: Offices, Apartments, and W Hotel is planned to commence in 2022, with full project complete by 2024; hotel portion targeting a completion in 2023. A redevelopment of the existing 40-story office building. The building will include a 210-room W Hotel on the lower eight or nine floors. 227 apartments are planned for floors 17 through 28. The remaining floors in the building above and below the apartments will remain office space, and plans call for a new restaurant on the 38th floor. Also planned for renovation and expansion in 2022 is the Rock & Roll Hall of Fame and Museum through adding 50,000 square feet of programming space and a new band shell overlooking Lake Erie.

- On the east bank of the Flats a relatively new mixed use development will be expanded through the development of Kenect Cleveland, comprising a 7-story building, 229 market-rate residential units, above three parking levels and 10,000 square feet of ground floor retail. While on the near west side (W. 25 & Detroit-Superior Bridge), the Bridgeworks development is planned which comprises a mixed-use project of 230,000 square feet, 18 stories, 130 hotel rooms, and 160-170 apartments. In the Scranton Peninsula immediately southwest of downtown, the Thunderbird project comprises a large 21-acre mixed-use development to include residential, office, retail, and light manufacturing. "The Avian at Thunderbird" was recently completed and involved the renovation of an old warehouse to modern offices. Plans were announced in early 2022 for development of 600 apartments on the southern section of the Peninsula.
- In University Circle, projects under construction include Circle Square at Stokes Blvd. and Chester Avenue which is a five-acre project comprising a 24+ story apartment building called "The Artisan." There are also plans for a second tower across Stokes Blvd from the first residential tower comprising 298 residential units and 160 hotel rooms, a 13-story, 170,900 square foot office tower at the northeast corner of Stokes Blvd and Euclid Ave., 66,805 square feet of retail as part of the three buildings above, parking garages with 1,525 spaces, and a new, two-story Cleveland Public Library MLK Branch as part of an 11-story apartment building with 207 units. Also under development at the southwest corner of East 105<sup>th</sup> Street and Cedar Avenue adjacent to the campus of Cleveland Clinic is a six-story, 190,000 square foot building with 196 apartment units, a 40,000 square foot Meijer grocery store, and a three-level 200-space parking garage.

## **Major Initiatives**

#### The Cleveland Plan (H.B. 525)

In 2012, the Cleveland's Plan for Transforming Schools set out to ensure every child in Cleveland attends a high-quality school and every neighborhood has a multitude of great schools from which families can choose. Nearly a decade later, The Cleveland Plan has helped drive improvements in student achievement, increased financial support, and catalyzed policy change in support of these goals.

Today, Cleveland is well positioned to continue this upward trend, and the urgency to keep improving education for our city's children continues. Now is the time to revisit and refresh The Cleveland Plan to reflect a challenging present, a brighter future, and a continued commitment to change. It is also critical to name and consciously address the systemic inequities that negatively affect many children and families in our city. That is why this refreshed Cleveland Plan addresses our city's urgent educational needs with equity in mind. The box at right outlines a definition of educational equity that underpins this Plan. It is up to our entire community to hold ourselves and each other accountable to the spirit and the letter of our collective definition of educational equity.

With equity at the core, The Cleveland Plan is further guided by a North Star—a declaration of intent for the future:

- All Cleveland public education students will have a high-quality, equitable education in schools that inspire joy in learning.
- All Cleveland students will have access to individualized opportunities that prepare them to participate in society and forge a meaningful path for themselves when they graduate.
- Families will actively participate in continuously improving and evolving their schools to fit their community's needs.

The refresh of The Cleveland Plan was shepherded by the Cleveland Transformation Alliance (the Alliance), a public-private partnership conceived under HB 525, the 2012 state legislation implementing the original Cleveland Plan. The Alliance is guided by a Board of Directors made up of parents, educators, and business, philanthropic, and civic leaders from throughout Cleveland and across the state who contributed to the refresh of The Cleveland Plan. The Alliance also worked with community partners such as the Neighborhood Leadership Institute to get feedback from community members, families, and educators in public schools across the city. While the Alliance drove the refresh process, it is critical to emphasize that the Alliance is the convening stakeholder, not the authority, for The Cleveland Plan.

## The Cleveland Plan has five major components:

- Grow the number of students attending high-quality public district and public charter schools in every neighborhood in Cleveland.
- Ensure all school leaders are empowered with the resources, supports, and authority necessary to equitably meet the needs of their school community.
- Invest and phase in innovative programs and equitable best practices across all public district and public charter schools to help all students thrive from birth through college and career.
- Through the Cleveland Transformation Alliance, ensure fidelity to and equitable community engagement with this plan for all public district and public charter schools in the city.
- Embed organizational and educational equity principles and activities that are replicable and measurable for all public district and public charter schools in the city

## The Seven Components of the Portfolio Strategy as Envisioned in *The Cleveland Plan*:

The Portfolio strategy is a performance management model for districts that aim to create dramatic student achievement gains at scale. It centers on creating more high-quality schools regardless of provider, giving schools autonomy over staff and funding, and holding all schools accountable for performance. The Portfolio Strategy is built on 7 key components:

- Good options and choices for all families
- School Autonomy
- Pupil-Based Funding for all schools
- Talent seeking strategy
- Sources of support for schools
- Performance-based accountability for schools
- Extensive public engagement

## Say Yes to Education

In January 2019, Cleveland officially became the fourth (and final) Say Yes to Education community-wide chapter in the nation. The goals of the Say Yes Cleveland program are to increase education levels of Cleveland residents; boost and retain population in the city of Cleveland; improve college access for middle- and low-income families in Cleveland; and spur economic growth and expansion in the region. A key differentiator of the Say Yes communitywide strategy— and a reason Cleveland pursued the opportunity — is that it's not just a scholarship program. Its framework calls for all entities serving the community's children to share their data to better address students' individual needs and connect them to additional support services, academic and non-academic, from pre-K through postsecondary graduation.

Some of the highlights of the program are:

- Over the next 25 years, eligible students living in Cleveland and attending School District schools or partnering charter high school will have the opportunity to receive "last dollar" scholarships toward tuition for postsecondary education. The Say Yes scholarships will cover all remaining cost of tuition costs once federal and state aid is used. The scholarship program began with high school graduating class of 2019.
- Students can attend all state colleges and 116 private schools that have joined the Say Yes Compact. These include Ivy League universities and several Ohio schools, including Ashland, Baldwin-Wallace, Case-Western, Denison, Dayton, John Carroll, Kenyon, Notre Dame College, Oberlin, Ohio Northern, Ohio Wesleyan and Wooster.
- Aided by \$15 million in seed money from Say Yes to Education, the School District will accelerate the rollout of critical core services to all School District schools over the next four years, beginning with the 2019-2020 school year.
- Six local entities have agreed to work collaboratively with each other and with Say Yes to Education to provide support services to students: City of Cleveland, Cuyahoga County, the School District, Cleveland Council of Administrators and Supervisors, Cleveland Teachers Union, and Cleveland Public Library.

#### **COVID-19 Pandemic**

In the Spring of 2020, all Ohio schools were closed for in person learning for the remainder of the school year. While the virus was not eradicated, the School District began it 2020-2021 school year in a remote learning environment. The Coronavirus also put on full display of the glaring inequities that scholars, families and our educators have faced for decades around inadequate access to food, affordable childcare, access to technology and reliable high-speed Internet. To combat these inequities, the School District purchased devices and hotspots for scholars to use in a remote learning environment. Additionally, the School District food Service department run meal sites at each of the schools where families can pick up meals on daily or weekly basis.

The School District maintained a remote learning environment until March 2021 and then transitioned to hybrid learning for the rest of the school year with an option for families to remain fully remote or virtual if they chose.

With the aid of more than \$450 million in local, state, and Federal pandemic-relief resources, the School District is poised to make substantial investments to aggressively address lost academic learning time. In addition to direct responses to the spread of COVID-19, the School District will also make investments in the CMSD learning experience to encourage greater attendance, engagement, and joy, which we believe will result in higher academic results for students and our School District in aggregate.

## Cleveland Plan Progress

Due to COVID-19, state testing did not occur in the 2019-2020 school year. They were administered in the 2020-2021 school year, but fewer students took them and are generally considered less reliable. That said, following implementation of *The Cleveland Plan*, the School District has achieved the following measurable outcomes:

- Increased enrollment in high-quality preschool from 2,857 seats in 2013 to 4,903 seats in 2019.
- Reversed the trend of declining postsecondary enrollment rates within one year of the launch of Say Yes.
- Increased graduation rates 28.7% since the 2010-2011 school year including achieving graduation rates for Hispanic and African American students that exceed State averages.

• Earned recognition as one of six districts "beating the odds" on the National Assessment of Education Progress (NAEP), frequently referred to as the "nation's report card".

## **Long-Term Financial Planning**

The Board of Education has assigned responsibility for annual and long-term financial planning to the Chief Financial Officer/Treasurer. The policies require that the first objective of financial management planning is to provide for the education of the School District's children. We are expected to use the best available techniques for budget development and management, as well as to engage in strategic, long-term financial planning which attempts to forecast the need for future educational and capital expenditures.

The School District prepares a Five Year Forecast along with assumptions prior to November 30<sup>th</sup> of each fiscal year and updates this forecast between April 1 and May 31<sup>st</sup> of each fiscal year.

## **Relevant Financial Policies**

At the beginning of each fiscal year, the School District adopts either a temporary or permanent appropriation measure for that fiscal year. If a temporary appropriation measure is first adopted, the permanent appropriation measure must be adopted upon receipt from the County Fiscal Officer of an amended certificate of estimated resources based on final assessed values and tax rates, which is usually within the first three months of the fiscal year.

Annual appropriations may not exceed the County Budget Commission's official estimate of resources. The County Fiscal Officer must certify that the School District's appropriation measures, including any supplements or amendments, do not exceed the amount set forth in the latest of those official estimates.

All disbursements and transfers of cash between funds require appropriation authority. Budgets are controlled at the fund level. All purchase order requests must be approved by the appropriate levels of authority and certified by the Chief Financial Officer/Treasurer; necessary funds are then encumbered and purchase orders are released to vendors.

The accounting system used by the School District provides interim financial reports which detail year-to-date expenditures and encumbrances versus the original appropriation plus any additional appropriations made to date.

Each administrator and school principal is furnished monthly reports showing the status of the budget accounts for which they are responsible. In addition, an on-line inquiry system is available for each cost center site.

The School District pursues an aggressive cash management program by expediting the receipt of revenues and prudently investing and depositing available cash in obligations collateralized by instruments issued by the United States Government, governmental agencies, corporations or the State of Ohio or insured by the Federal Deposit Insurance Corporation (FDIC) and/or the Securities Investor Protection Corporation (SIPC).

Protection of the School District's deposits is provided by the federal deposit insurance corporation and/or by qualified securities pledged by the institution holding the assets. By law, financial intuitions may establish a collateral pool to cover all public deposits. The market value of the pooled collateral must equal at least 105 percent of public funds deposited. Collateral is held by trustees including the Federal Reserve Bank and other designated third-party trustees of the financial institutions. Also, the School District participates in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

#### **Internal Controls**

Management of the School District is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the School District are protected from loss, theft or misuse. The internal control structure ensures that accounting data is compiled to allow for the preparation of financial statements in conformity with GAAP. The internal control structure is designed to provide reasonable assurance that these objectives are met. The concept of reasonable assurance recognizes that (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

As a recipient of federal, state, and county financial assistance, the School District is also responsible for maintaining a rigorous internal control structure that ensures full compliance with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation by management, external auditors and the internal audit staff of the School District. The School District is required to undergo an annual audit in conformity with the provisions of the Uniform Guidance Title II Subtitle A Chapter 2 Part 200, Section 501. The information related to the Single Audit, including the schedule of federal awards expenditures, findings and recommendations, and auditor's reports on the internal control structure and compliance with applicable laws and regulations are included in a separate report.

## Acknowledgments

The publication of this report signifies a professionalizing of the School District's financial reporting. It enhances the School District's accountability to the residents of the School District.

The preparation of this report would not have been possible without the assistance and support of the staff of the Financial Reporting's Division of the Finance Department.

Finally, we would like to acknowledge members of the Board who have expressed their interest and support in planning and conducting the financial operations of the School District.

Respectfully submitted,

Derek Richey

Chief Financial Officer

## BOARD MEMBERS APPOINTED BY MAYOR OF CITY OF CLEVELAND

<u>Name</u>	Began Serving as a Board Member	Present Term Expires June 30
Anne E. Bingham, Board Chair	2014	2021
Robert M. Heard, Vice Chair	2004	2021
Louise P. Dempsey, Esq.	1998	2023
Sara Elaqad, J.D.	2019	2023
Jasmine Fryer	2017	2023
Denise Link	2007	2023
Nigamanth Sridhar, Ph.D.	2021	2025
Lisa Thomas, Ph.D.	2011	2021
Kathleen C. Valdez, Esq.	2019	2023
Harlan Sands, JD, MBA, ex-officio Alex Johnson, Ph.D. ex-officio		

## SENIOR APPOINTED OFFICIALS

Eric Gordon Chief Executive Officer

Lee Buddy Jr. Chief Engagement Officer

Trent Mosley Chief Strategic Implementation Officer

Derek Richey Chief Financial Officer
Curtis Timmons Chief Information Officer
Patrick Zohn Chief of Facilities and Operating

Karen Thompson Chief of Staff

Lori Ward Chief Talent and Equity Officer
Marcy Shankman Chief Organizational Learning Officer

Valentina Moxon Chief Academic Officer

Lisa Farmer-Cole Chief, Schools

Dennis Hill Chief of Safety and Security
Tom Ott Deputy Chief, Communications
Lamont Dodson Deputy Chief, Safety and Security

Jeffery Allen Executive Director, Fine Arts

Jobir Andkhoy Executive Director, Information Technology Service Delivery and Management

Jessica BaldwinExecutive Director, Intervention ServicesAnthony BattagliaExecutive Director, Career and College PathwaysMichael BowenExecutive Director, Accounting, Treasury & ReportingShawn BraxtonExecutive Director, Learning Technology and Training ServicesChristopher BroughtonExecutive Director, Data and Organizational Accountability

Jacquinette Brown Executive Director, Professional Development
Christopher Burkhardt Executive Director, Food and Child Nutrition Services

Maria Carlson Executive Director, Academics

Stephen ChristianExecutive Director, Culture and Total RewardsNicholas DamicoExecutive Director, School PerformanceHollie DellisantiExecutive Director, Architectural Services

Mary Foraker Executive Director, Financial Strategy Sourcing Support Jose Gonzalez Executive Director, Multilingual Multicultural Education

Heather Grant Executive Director, Talent Development

Latisha Grimes Executive Director, Testing, Assessments And Logistics

Mychael Henderson Executive Director, Financial Operations

Tracy Hill Executive Director

Melissa Hirsch Executive Director, Information Technology Strategy Execution and Governance

Larry Johnston Executive Director, Internal Audit
Gerard Leslie Executive Director, Alternative Programs
Carol Lockhart Executive Director, Say Yes to Education

Rick McIntosh Executive Director, School Choice and Student Enrollment

Joseph Micheller Executive Director, New School Development
Laura Mulvaney Executive Director, Strategic Staffing
Elizabeth Nelson Executive Director, Curriculum

Brian Paisley Executive Director, Software and Data Solutions

Desiree Powell Executive Director, Health, Physical Education, Interscholastic Athletics, and Student Activities

Matthew Rado Executive Director of Charter Schools

Leo Serrano Executive Director Melissa Skelly Executive Director

Audrey Staton-Thompson Executive Director, Contract Implementation

William Stencil Executive Director of Humanware

Eric Taylor Executive Director

Joshua Terchek Executive Director, Research and Development Megan Traum Executive Director, School Quality Review

Nicole Vitale Executive Director, Early Childhood and Pre-K 12

Allison Walker Executive Director, Cyber Security and Information Technology Risk Management

Bernetta Wiggins Executive Director, Integrated Health

Kevin Burtzlaff Board Attorney and Liaison

Erin Frew Network Support Leader, High School Network 1 Andrew Koonce Network Support Leader, K-8 Network 1

Lorenzo Russell

Sonja Clark

Allayna Ratliff

Paul Hoover

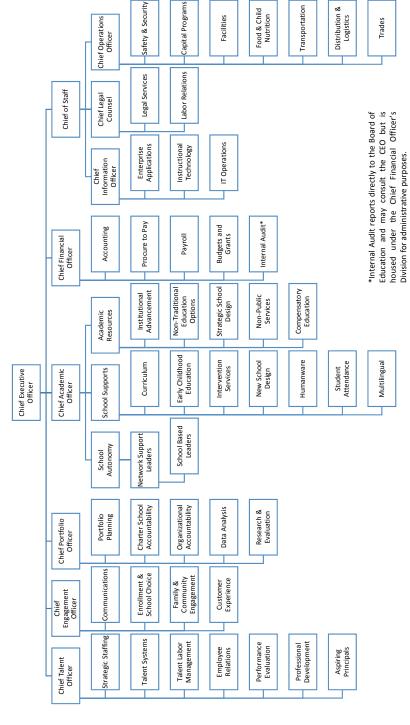
Network Support Leader, High School Network 2

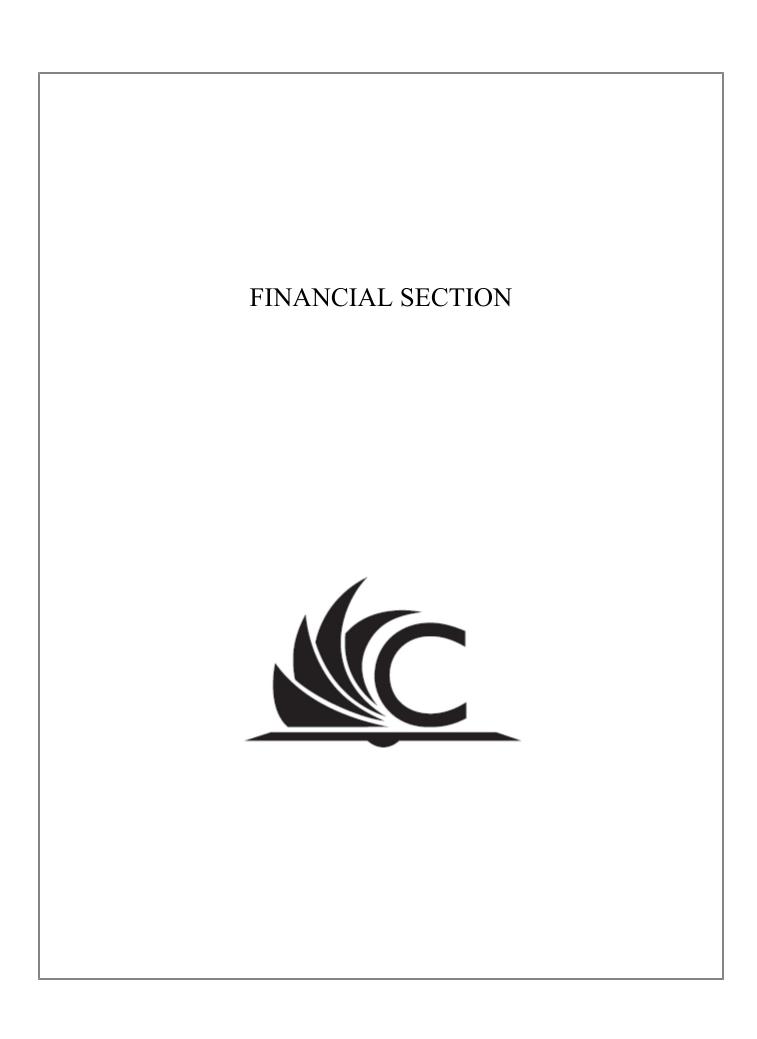
Network Support Leader, K-8 Network 2

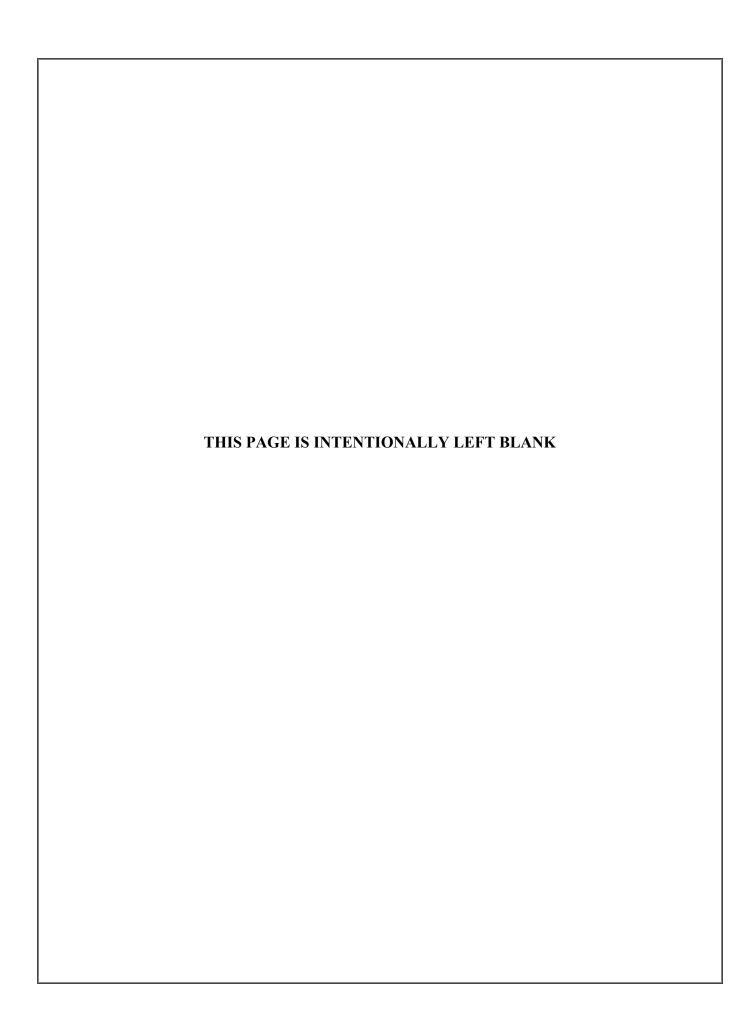
Network Support Leader, K-8 Network 3

Network Support Leader, K-8 Network 4

# Cleveland Municipal School District Organizational Chart









88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

#### INDEPENDENT AUDITOR'S REPORT

Cleveland Municipal School District Cuyahoga County 1111 Superior Avenue E, Suite 1800 Cleveland, Ohio 44114

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Cleveland Municipal School District, Cuyahoga County, Ohio (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Efficient • Effective • Transparent

Cleveland Municipal School District Cuyahoga County Independent Auditor's Report Page 2

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Cleveland Municipal School District, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

## Emphasis of Matter

As discussed in Note 3 to the financial statements, during 2021, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. In addition, as discussed in Note 23 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. We did not modify our opinion regarding these matters.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

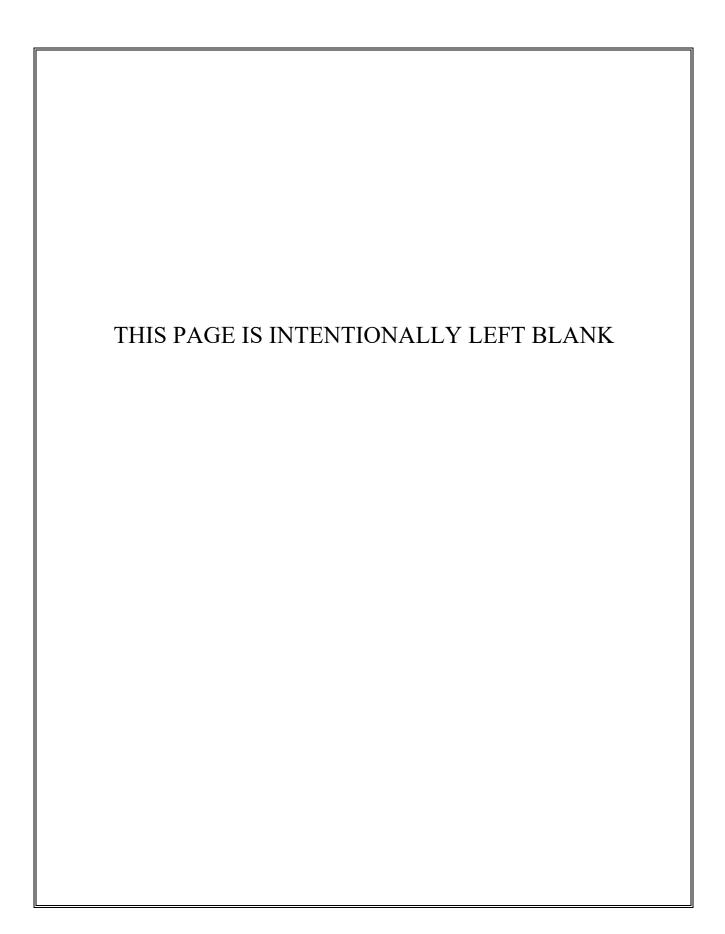
Cleveland Municipal School District Cuyahoga County Independent Auditor's Report Page 2

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 6, 2022, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

May 6, 2022



MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The discussion and analysis of the Cleveland Municipal School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2021. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the transmittal letter, notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

## **Financial Highlights**

Key financial highlights for 2021 are as follows:

- Total current and other assets increased by \$46.3 million, net OPEB assets decreased \$0.7 million and capital assets decreased by \$26.3 million, resulting in a net increase in total assets of \$19.3 million in Governmental Activities.
- □ Total short-term liabilities increased by \$1.8 million and total long-term liabilities decreased \$2.2 million, resulting in a net decrease in total liabilities of \$0.4 million in Governmental Activities.
- □ Total net position increased \$22.9 million in Governmental Activities. General revenues accounted for \$717.4 million in revenue or 73% of all revenues for Governmental Activities. Program specific revenues in the form of charges for services, sales, grants or contributions accounted for \$271.0 million or 27% of total revenues of \$988.4 million.
- □ Total program expenses were \$965.5 million in Governmental Activities.
- □ Among major funds, the General Fund had \$754.3 million in revenues and \$694.6 million in expenditures and other financing uses. The General Fund's fund balance increased by \$59.7 million.

#### Using this Annual Comprehensive Financial Report (ACFR)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand The School District as an entire operating entity. The statements begin at a summary level and expand to detailed financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the entire School District, presenting both an aggregate view of the School District's current finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements present how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. The General Fund and the Debt Service Fund are the most significant governmental funds.

MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

## Reporting the School District on a Government-Wide Basis

Statement of Net Position and the Statement of Activities

While this document contains the large number of funds utilized by the School District to provide programs and activities, the view of the School District as an entity looks at all financial transactions and asks the question, "How did we do financially during 2021?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into consideration all of the current year's revenues and expenses regardless of when cash was received or paid.

These two statements report the School District's net position and changes in those net positions. This change in net position is important because it tells the reader whether the financial position of the School District, as a whole, has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, general inflation and other factors.

All of the School District's programs and services are reported as Governmental Activities in the Statement of Net Position and the Statement of Activities. Governmental Activities consists of functions that are principally supported by taxes and intergovernmental revenues. Such activities include instruction, support services, operation and maintenance of plant, pupil transportation, operation of non-instructional services and extracurricular activities among others for the School District.

Currently, the School District has no Business-Type Activities, which include functions that are intended to recover all or a significant portion of their costs through user fees and charges.

## Reporting the School District's Most Significant Funds

Fund Financial Statements

The analysis of the School District's major funds begins on page 15. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for its financial transactions. However, these fund financial statements concentrate on the School District's most significant funds. The School District's major governmental funds are the General Fund and the Debt Service Fund.

MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

Governmental Funds - Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps the reader determine the amount of financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Proprietary Funds** - Proprietary funds have historically operated as enterprise and internal service funds using the same basis of accounting as business-type activities. The School District has no enterprise funds. The internal service fund is used to account for and finance its uninsured risks of loss and associated expenses attributable to deductibles and self-insured retention limits for general liability and property damage claim settlements and judgments. Also, it is used to account for and finance the School Districts self-insurance programs for employee medical benefits.

MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

## The School District on a Government-Wide Basis

The Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position at June 30, 2021 compared to June 30, 2020. The net position at June 30, 2020 has been restated as described in Note 3.

Table 1 Net Position Governmental Activities (\$ In Millions)

	Governmen		
		Restated	
	2021	2020	Change
Assets			
Current and Other Assets	\$ 666.9	\$ 620.6	\$ 46.3
Net OPEB Asset	41.5	42.2	(0.7)
Capital Assets	976.1	1,002.4	(26.3)
Total Assets	1,684.5	1,665.2	19.3
<b>Deferred Outflows of Resources</b>			
Pension & OPEB	169.7	184.1	(14.4)
Liabilities			
Current Liabilities	101.9	100.1	1.8
Long-Term Liabilities	310.7	311.8	(1.1)
Net Pension & OPEB Liability	866.7	867.8	(1.1)
Total Liabilities	1,279.3	1,279.7	(0.4)
Deferred Inflows of Resources			
Property Taxes	239.2	279.4	(40.2)
Pension & OPEB	140.9	118.4	22.5
Total Deferred Inflow & Resources	380.1	397.8	(17.7)
Net Position			
Net Investment in Capital Assets	717.4	740.4	(23.0)
Restricted for Debt Service	65.9	60.3	5.6
Restricted for Capital Projects	82.0	92.7	(10.7)
Restricted for Food Services	5.2	5.3	(0.1)
Restricted for Miscellaneous State Grants	8.7	1.5	7.2
Restricted for Educational Special Trust	11.1	7.3	3.8
Restricted for Other Purposes	16.0	2.6	13.4
Unrestricted	(711.5)	(738.2)	26.7
Total Net Position	\$ 194.8	\$ 171.9	\$ 22.9

MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The net pension liability (NPL) is one of the largest liabilities reported by the School District at June 30, 2021, and is reported pursuant to GASB Statement 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27. In a prior period, the School District also adopted GASB Statement 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB asset/liability to equal the School District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these assets/liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

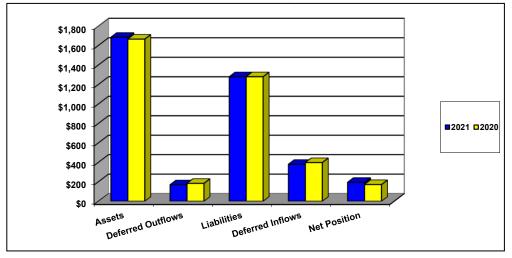
MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. For STRS, the plan's fiduciary net OPEB position was sufficient to cover the plan's total OPEB liability resulting in a net OPEB asset for fiscal year 2021 that is allocated to each school based on its proportionate share. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability reported by the retirement boards. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB asset/liability, respectively, not accounted for as deferred inflows/outflows.

Graph 1
Net Position
Governmental Activities
(\$ In Millions)



MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

Current and other assets increased by \$46.3 million and net OPEB asset and capital assets decreased by \$0.7 million and \$26.3 million, respectively, resulting in an overall increase in total assets of \$19.3 million. The increase in current and other assets is mostly attributable to an increase in cash and investments of \$50.1 million due to an increase in revenues in the general fund and an increase of \$23.8 million in intergovernmental receivables related to various grant programs, specifically the Elementary and Secondary School Emergency Relief (ESSER) fund.

Current liabilities increased by \$1.8 million and long-term liabilities (including Pension and OPEB) decreased by \$2.2 million, resulting in an overall decrease in liabilities of \$0.4 million. The increase in current liabilities is due primarily to the increase in accrued wages and benefits payable and intergovernmental payable of \$6.2 million and \$6.2 million, respectively. The net decrease in long-term liabilities is due to the Net Pension and OPEB Liabilities decreasing by \$1.1 million along with debt retirement payments during the year.

There was a significant change in net pension/OPEB liability/asset for the School District. These fluctuations are due to changes in the actuarial liabilities/assets and related accruals that are passed through to the School District's financial statements All components of pension and OPEB accruals contribute to the fluctuations in deferred outflows/inflows and NPL/NOL/NOA and are described in more detail in their respective notes.

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## MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

Table 2 shows the change in net position for fiscal years 2021 and 2020. The net position at June 30, 2020 has been restated as described in Note 3.

## Governmental Activities (\$ In Millions)

		Activ 2021	 2020	Change		
Revenues						
General Revenues:						
Property Taxes	\$	294.7	\$ 239.0	\$	55.7	
Investment Income		0.3	3.8		(3.5)	
Miscellaneous		17.9	8.1		9.8	
Grants and Entitlements		404.5	429.8		(25.3)	
Program Revenues:						
Charges for Services		12.6	10.8		1.8	
Operating Grants		256.5	166.9		89.6	
Capital Grants		1.9	 1.8		0.1	
Total Revenues		988.4	 860.2		128.2	
Program Expenses						
Instruction		651.0	611.5		39.5	
Support Services:						
Pupil and Instructional Staff		72.5	68.8		3.7	
Board of Education, Administration, Fiscal						
and Business		80.2	76.4		3.8	
Operation and Maintenance of Plant		61.8	73.0		(11.2)	
Pupil Transportation		23.2	36.8		(13.6)	
Central		26.6	24.6		2.0	
Operation of Non-Instructional Services		35.0	36.2		(1.2)	
Capital Outlay		0.0	3.3		(3.3)	
Extracurricular Activities		2.5	4.4		(1.9)	
Interest and Fiscal Charges		12.7	 13.0		(0.3)	
Total Expenses		965.5	948.0		17.5	
Transfers		0.0	4.9		(4.9)	
Change in Net Position		22.9	(82.9)		105.8	
Net Position Beginning of Year - Restated		171.9	254.8		(82.9)	
Net Position End of Year	\$	194.8	\$ 171.9	\$	22.9	

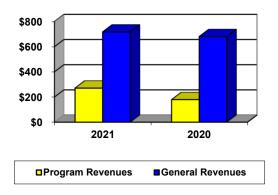
MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

Graph 2
Revenue for Governmental Activities
(\$ In Millions)

General Revenues
Program Revenues
Total Revenues

	2021	2020
\$	717.4	\$ 680.7
	271.0	179.5
\$	988.4	\$ 860.2

#### **Governmental Activities - Revenue**



#### General Revenues

General revenues for the School District are comprised almost entirely of property tax collections and grants from various sources. Property taxes made up 41.1% and 35.1% and grants made up 56.4% and 63.1% of general revenues for governmental activities for the School District in fiscal years 2021 and 2020, respectively.

The unusual nature of property tax legislation in the State of Ohio creates the need to routinely seek voter approval for increases in operating funds to maintain a constant level of service. As a result of legislation enacted in 1976, the overall revenue generated by a voted millage does not increase as a result of inflation. As an example, a homeowner with a home valued at \$100,000 (assessed value of \$35,000) and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home was reappraised and increased to \$200,000 (assessed value of \$70,000) the effective tax rate would become .5 mill and the owner would still pay \$35.00. Because of this taxation methodology, real property tax assessments due to the School District have held steady for the past several years. Collection rates have held steady over the last four years with the School District collecting on average 88.3% on current collections.

The voters of the City of Cleveland approved a new property tax levy in May 2001 (Issue 14). This levy was approved to support the payment of the debt service for bonds issued for the school facility construction/renovation program and to support the ongoing maintenance of those facilities. Collections cannot be used to support the general operations of the School District. The collection on that levy began in January 2002.

MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The voters of the City of Cleveland approved a new property tax levy in November 2012 (Issue 106), the first operating levy since 1996. This four year levy was approved to support The Cleveland Plan (H.B. 525) that was signed into law in July 2012. Fourteen mills will be allocated to the current expenses of the School District and one mill will be allocated to the current expenses of partnering community schools. The collection on that levy began in January 2013. This tax levy was renewed by the voters in November 2016.

The voters of the City of Cleveland approved a new property tax levy in November 2014 (Issue 4). This levy allowed for an additional property tax to provide funds for the acquisition, construction, enlargement, renovation, and financing of general permanent improvements at a rate not exceeding 0.5 mil for each one dollar of tax valuation. Collections cannot be used to support the general operations of the School District.

The primary source of grant revenue is State general operating aid known as the "Foundation Program Aid". Established by Ohio law and funded by biennial appropriations, the Foundation Program is a statutory program through which the State currently makes direct payments to school districts based upon a statutory formula. Monies distributed to a school district under the existing Foundation Program are required to be used for current operating expenses, unless specifically allocated by the State for some other purpose.

## Program Revenues

Operating and capital grants comprise 95.4% of total program revenues of the School District. These grants, obtained mainly from the Federal Government, State of Ohio and the Ohio School Facilities Commission, support specific educational programs and objectives as defined by these agencies as well as the capital programs. The amount available to the School District may vary from year to year depending on amounts made available by these agencies and the needs of the School District.

MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

Table 3
Total and Net Cost of Program Services
Governmental Activities
(\$ In Millions)

	Se	l Cost of ervices	Net Cost of Services 2021		Total Cost of Services 2020		Se	Cost of ervices
Instruction		651.0	\$	481.1		611.5	\$	515.7
Support Services:								
Pupil and Instructional Staff		72.5		37.1		68.8		42.8
Board of Education, Administration,								
Fiscal and Business		80.2		75.9		76.4		65.9
Operation and Maintenance of Plant		61.8		47.9		73.0		65.7
Pupil Transportation		23.2		16.3		36.8		34.1
Central		26.6		22.1		24.6		22.7
Operation of Non-Instructional Services		35.0		0.0		36.2		1.7
Capital Outlay		0.0		0.0		3.3		3.3
Extracurricular Activities		2.5		1.4		4.4		3.6
Interest and Fiscal Charges		12.7		12.7		13.0		13.0
Total Expenses	\$	965.5	\$	694.5	\$	948.0	\$	768.5

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 above shows, for governmental activities, (services supported by tax revenue and unrestricted State entitlements), the total cost of services and the net cost of services.

The largest Governmental Activities program expense remains instruction, comprising 67.4% of the total cost of services. When combined with pupil and instructional support these categories make up 74.9% of the total cost of services. This make-up is consistent with the general educational objectives of the School District.

#### The School District's Funds

The School District's major funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues and other financing sources of \$1,027.4 million and expenditures and other financing uses of \$945.2 million, resulting in a net increase in fund balances of \$82.2 million.

The General Fund is the chief operating fund of the School District. At the end of the current fiscal year, unassigned fund balance of the general fund had a balance of \$41.6 million, while total fund balance increased to a \$56.2 million balance. The increase was caused by an increase in revenues, primarily property taxes, due to a new tax levy and decreases in expenditures. The decreases in expenditures was the result of moving expenditures to the ESSER fund under the CARES Act.

MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The fund balance in the Debt Service Fund increased \$7.0 million. The increase in the Debt Service fund was due to revenues exceeding the schedule debt service payments on the School District's debt. The fund balance for Other Governmental Funds increased by \$15.5 million.

## General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for transactions on a cash basis for receipts, disbursements and encumbrances. The General Fund is the most significant fund to be budgeted and is the main operating fund of the School District.

For the General Fund total actual revenues and other financing sources were \$763.4 million, which was \$37.6 million more than the final budget estimate. The School District received slightly more than what was expected in property tax and intergovernmental revenue during the fiscal year.

The final expenditure and other financing uses budget was \$761.6 million. Total actual expenditures and other financing uses was \$712.7 million, or \$48.9 million below the final budget estimates. The School District limited spending during the COVID-19 Pandemic to only emergency purchases and also was able to move expenditures to the ESSER Fund as allowable by the CARES Act.

The General Fund's ending unencumbered cash balance totaled \$74.7 million, which was \$80.0 million more than the final budgeted amount.

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MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

## **Capital Assets and Debt Administration**

## Capital Assets

At the end of fiscal year 2021, the School District had \$976.1 million invested in capital assets net of accumulated depreciation. Table 4 shows June 30, 2021 balances compared to June 30, 2020:

Table 4
Capital Assets
(Net of Depreciation)
(\$ In Millions)

	Governmental Activities							
	2021			2020	Change			
Land	\$	31.6	\$	31.8	\$	(0.2)		
Land Improvements		0.1		0.1		0.0		
Buildings and Improvements		918.2		863.0		55.2		
Vehicles and Equipment		11.8		12.9		(1.1)		
Intangible Assets		0.3		0.3		(0.0)		
Construction in Progress		14.1		94.3		(80.2)		
Totals	\$	976.1	\$	1,002.4	\$	(26.3)		

All capital assets, except for land and construction in progress, are reported net of depreciation.

In 2000, a Facilities Assessment Commission was established to review the condition of the School District's facilities. The Commission recommended that a complete renovation program of all School District facilities be undertaken and that a substantial contribution from the State of Ohio (through the Ohio School Facilities Commission) could be included in the proposed construction and renovation plan by participation in the Classroom Facilities Assistance Program (CFAP). Since then, the School District and the Ohio School Facilities Commission have created a Master Facilities Plan, which was revised in 2008 and then again in 2014, that addresses the needs of all buildings in the School District and the unique needs of the School District and its students. The Revised Master Facilities Plan has been approved by the School District's Board, the Ohio School Facilities Commission and the State Controlling Board. The Revised Master Facilities Plan calls for building an additional 22 schools and refurbishing 20 to 23 others. Projects were contingent on voters approving a November 2014 ballot issue that authorized \$200 million in bonds for the construction and a half-mill property tax for maintenance, which was passed. The State will add more than \$2 for every \$1 that the School District contributes to construction. Since 2000, the School District has built 45 schools and fully renovated seven others.

Construction began in 2002 utilizing funding from several sources as described below under *Debt Administration*. Initial work focused mainly on making every facility warm, safe and dry. Concurrently, new facilities have been constructed and others significantly renovated and others inactivated for student use. See Note 11 to the basic financial statements for additional information on capital assets.

MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

#### **Debt Administration**

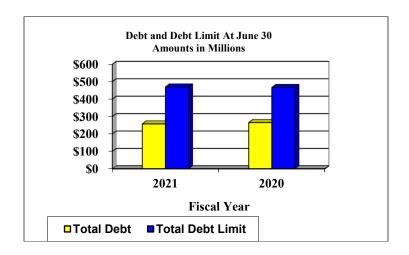
At June 30, 2021, the School District had \$257.9 million in bonds outstanding, \$6.7 million due within one year. Table 5 summarizes bonds and notes outstanding.

Table 5
Outstanding Debt, at Year End
(\$ In Millions)

	Governmental	Governmental
	Activities	Activities
	2021	2020
General Obligation Bonds and Notes:		
2010 School Facilities Improvement Bonds	55.0	55.0
2012 School Facilities Improvement Bonds	6.5	8.6
2013 School Facilities Improvement Bonds	24.4	25.4
2015 School Facilities Improvement Bonds	122.8	126.1
2015 Qualified School Construction Bonds	49.2	49.2
Other Long-Term Obligations:		
Lease-Purchase	0.0	1.4
Total	\$ 257.9	\$ 265.7

Graph 3
Debt and Debt Limit
(\$ In Millions)

	 2021	2020
Total Debt	\$ 257.9	\$ 265.7
Total Debt Limit	\$ 470.2	\$ 467.4



MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

In order to undertake the initial stages of planning and to perform some required work on its facilities to make them "warm, safe and dry," the School District utilized several borrowing/funding sources. One source totaling \$21.3 million, the Qualified Zone Academy Bonds (QZAB), was put in place just before the beginning of the 2002 fiscal year. These bonds were used to support facility renovations at seven specific school sites. Another source, the \$11.5 million H.B. 264 Energy Conservation Notes was used to renovate the environmental controls at school facilities across the School District. In November 2001, the School District issued \$35 million School Facility Bond Anticipation Notes. These Notes represented the first installment of the \$335 million of facility construction/renovation borrowing approved by voters in May 2001.

In October 2002, the School District replaced the short-term School Facility Bond Anticipation Notes with long-term School Facility Bonds. An additional \$40 million of new proceeds was borrowed at that time, representing the second installment of the \$335 million approved borrowing capacity. In July 2004, the School District issued \$125 million of School Improvement Bonds, the third installment. In December 2005, the School District issued \$30 million of School Facility Bond Anticipation Notes, representing the fourth installment of the \$335 million approved borrowing capacity. In March 2007, the School District issued \$30 million of School Facility Bond Anticipation Notes, representing the fifth installment of the \$335 million approved borrowing capacity. In December 2007, the School District issued an additional \$5 million of new proceeds representing the sixth installment of the \$335 million approved borrowing capacity. In December 2008, the School District issued \$15 million of School Improvement Bond Anticipation Notes representing the seventh installment of the \$335 million approved borrowing capacity. In September 2010, the School District issued \$55 million of School Improvement Bond Anticipation notes representing the eighth and final installment of the \$335 million approved borrowing capacity.

In June 2015 the School District issued bonds for the purpose of constructing, renovating, remodeling, enlarging, furnishing, equipping and otherwise improving School District buildings and facilities and acquiring, clearing, equipping and otherwise improving School District building and facility sites in the principal amount of \$200 million to be repaid annually over 35 years, and levy a property tax outside the ten-mill limitation, estimated by the county fiscal officer to average over the bond repayment period 2 mills for each one dollar of tax valuation, which amounts to 20 cents for each one hundred dollars of tax valuation, to pay the annual debt charges on the bonds, and to pay debt charges on any notes issued in anticipation of those bonds.

Due to the School District's participation in the Credit Enhancement Program, Fitch, Moody's and S&P have assigned programmatic ratings of "AA", "Aa2", and "AA", respectively, to the School District's bonds.

The School District applied for underlying ratings from Fitch, S&P and Moody's. As a result of the application process, Fitch assigned an underlying rating of "BBB+" to the bonds, Moody's assigned an underlying rating of "A2" to the bonds, and S&P assigned an underlying rating of "BBB+" to the bonds. The School District's underlying ratings and the ratings with regard to the School District's participation in the Credit Enhancement Program have been published by the respective rating services.

At June 30, 2021, the School District's overall legal debt margin was \$267.0 million, with an unvoted debt margin of \$5.2 million. See Note 17 to the basic financial statements for additional information on all long-term obligations.

MANAGEMENT'S DISCUSSION AND ANAYLYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

#### **Current Issues**

In November 2020, the voters of the city of Cleveland approved a ten year 20 mill operating levy. With the passing of the ten-year levy, the School District is projecting a positive unencumbered cash balance through fiscal year 2024. In addition, there are other ongoing issues to be addressed over the next five years as described below.

State Foundation Payments – The 2020-2021 biennium budget was passed in June 2020. During the budget process, there was a concerted effort to restructure the current school funding model under the Cupp-Patterson bill, but it failed to be included in the final budget. The School District will receive the same level of funding for the next two fiscal years as it received in fiscal year 2020 under the guarantee. Given the legislature's desire to reduce the guarantee base and its desire to provide more equity in school funding, the state funding formula guarantee beyond fiscal year 2021 is uncertain.

Commercial Activity Tax – HB 66 makes provisions to replace some revenue lost due to the phase out of the Tangible Personal Property Tax. Businesses are now subject to a Commercial Activity Tax (CAT) that will provide some replacement income to school districts for lost tangible property revenues.

Homestead Exemption – The recent budget bill (HB 119) included significant property tax reductions for senior citizens. The Homestead Exemption will allow senior citizen homeowners and permanently/totally disabled homeowners, regardless of income, to withhold \$25,000 of market value of their owner occupied home from property taxes. In 2015, individuals who turned 65 in 2014 or who become disabled after January 1, 2013, were be required to have Ohio Qualifying income (\$31,000 or less) in order to receive Homestead Exemption based upon age or disability.

Financial Forecast – The School District is required to adopt a five-year financial forecast of revenues and expenditures each year. A surplus was projected in fiscal years 2022 and beyond. The forecast includes several revenue and expense assumptions based upon recent legislation, historical trends, and future assumptions.

## Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Mr. Derek Richey, Chief Financial Officer at Cleveland Municipal School District, 1111 Superior Avenue East, Cleveland, Ohio 44114 or by email derek richey@clevelandmetroschools.org.

## STATEMENT OF NET POSITION JUNE 30, 2021

	Governmental Activities	
Assets:	¢ 252.111.74	11
Equity in pooled cash and cash equivalents Cash and cash equivalents with fiscal agent	\$ 253,111,74 637,26	
Receivables:	037,20	,,
Property taxes	357,197,29	93
Accounts	1,055,90	
Intergovernmental	50,101,74	16
Materials and supplies inventory	4,841,06	
Net OPEB asset	41,491,05	0
Capital assets:	45.510.00	
Nondepreciable capital assets Depreciable capital assets, net	45,710,09	
Capital assets, net	930,345,97 976,056,07	
Total assets	1,684,492,13	
Deferred outflows of resources:		
Pension	141,622,96	57
OPEB	28,081,97	
Total deferred outflows of resources	169,704,94	
Liabilities:		
Accounts payable	11,905,54	12
Contracts payable	75,93	
Retainage payable	637,26	
Accrued wages and benefits payable	46,470,13	
Compensated absences payable	1,050,66	
Intergovernmental payable Accrued interest payable	23,029,34 1,047,74	
Claims payable	17,631,89	
Long-term liabilities:	17,031,09	,0
Due within one year	16,609,77	79
Due in more than one year:	,,-,-	
Net pension liability	796,880,07	1
Net OPEB liability	69,858,10	00
Other amounts due in more than one year	294,070,10	_
Total liabilities	1,279,266,57	9
Deferred inflows of resources:		
Property taxes levied for the next fiscal year	239,210,20	
Pension OPEB	45,509,75	
Total deferred inflows of resources	95,423,22 380,143,18	_
Not necition.		
Net position: Net investment in capital assets	717,442,87	12
Restricted for:	/1/,442,0/	2
Debt service	65,914,20	)2
Capital projects	81,987,01	
Classroom facilities maintenance	4,159,72	
Food service operations	5,188,75	57
State funded programs	8,702,12	
Federally funded programs	6,673,15	
Extracurricular activities	583,15	
Partnering community schools	3,618,48	
Educational special trust	11,126,50	
Other purposes Unrestricted (deficit)	930,43 (711,539,12	
Total net position	\$ 194,787,31	
Tomi net position	Ψ 177,707,31	. 0

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

## STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	FOR THE		L YEAR ENDI	Prog	gram Revenues			]	Net (Expense) Revenue and Changes in Net Position
	Expenses		harges for ices and Sales		erating Grants Contributions		pital Grants Contributions	(	Governmental Activities
Governmental activities:									
Instruction:									
Regular	\$ 385,810,028	\$	9,719,778	\$	5,051,377	\$	-	\$	(371,038,873)
Special	217,991,590		2,617,847		103,161,978		-		(112,211,765)
Vocational	4,863,000		-		4,301,606		-		(561,394)
Other	42,330,115		88		45,056,547		-		2,726,520
Support services:									
Pupil	49,665,670		57		18,419,464		-		(31,246,149)
Instructional staff	22,869,943		2,429		16,964,287		-		(5,903,227)
Board of education	282,114		-		-		-		(282,114)
Administration	59,861,039		8,006		2,868,384		-		(56,984,649)
Fiscal	18,845,647		-		1,381,562		-		(17,464,085)
Business	1,184,780		-		1,434		-		(1,183,346)
Operations and maintenance	61,797,443		47,541		11,955,391		1,930,207		(47,864,304)
Pupil transportation	23,153,111		25,633		6,841,015		-		(16,286,463)
Central	26,620,548		164		4,544,680		-		(22,075,704)
Operation of non-instructional services:									
Food service operations	15,439,838		30,189		15,083,342		-		(326,307)
Other non-instructional services	19,593,557		-		19,929,305		-		335,748
Extracurricular activities	2,497,050		130,130		938,806		-		(1,428,114)
Interest and fiscal charges	 12,741,703				<del>-</del>				(12,741,703)
Totals	\$ 965,547,176	\$	12,581,862	\$	256,499,178	\$	1,930,207		(694,535,929)
		Prop Ge Ge De Ca C1	neral revenues: eerty taxes levie eneral purposes eneral purposes ebt service apital outlay lassroom faciliti nts and entitlem	- part	nering schools				261,905,197 6,007,119 22,900,599 2,019,205 1,819,807
		to s Inve	specific program estment earnings cellaneous	ns	iot restricted				404,482,584 327,073 17,944,329
		Tota	al general reven	ues					717,405,913
		Cha	nge in net posit	on					22,869,984
		Net	position at beg	innin	g of year (restat	ed)			171,917,334
		Net	position at end	of ye	ear			\$	194,787,318

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2021

		General		Debt Service	G	Nonmajor overnmental Funds	Total Governmental Funds	I
Assets:					_			_
Equity in pooled cash								
and cash equivalents	\$	66,080,679	\$	56,570,526	\$	108,708,839	\$ 231,360,044	ł
Cash and cash equivalents with fiscal agent		-		-		637,268	637,268	;
Receivables:								
Property taxes		314,628,323		30,243,164		12,325,806	357,197,293	
Accounts		1,055,903		-		-	1,055,903	
Interfund loans		7,845,000		-		-	7,845,000	
Intergovernmental		1,935,089		-		48,166,657	50,101,746	
Materials and supplies inventory		1,026,134		-		3,814,932	4,841,066	
Due from other funds	Ф.	18,603,077	ф.	96 912 600	Ф.	172 (52 502	18,603,077	_
Total assets	<u>\$</u>	411,174,205	\$	86,813,690		173,653,502	\$ 671,641,397	_
Liabilities:								
Accounts payable	\$	5,181,845	\$	-	\$	6,723,697	\$ 11,905,542	
Contracts payable		-		-		75,931	75,931	
Retainage payable		-		-		637,268	637,268	
Accrued wages and benefits payable		36,423,243		-		10,046,891	46,470,134	
Compensated absences payable		1,050,669		-		2 102 227	1,050,669	
Intergovernmental payable		19,926,007		-		3,103,337 7,845,000	23,029,344 7,845,000	
Interfund loans payable Due to other funds		-		-		18,603,077	18,603,077	
Total liabilities		62,581,764			_	47,035,201	109,616,965	
Total habilities		02,301,704				47,033,201	107,010,703	_
Deferred inflows of resources:		244.042.044		10.051.510				
Property taxes levied for the next fiscal year		211,963,344		19,851,743		7,395,121	239,210,208	
Delinquent property tax revenue not available		79,815,531		7,672,145		3,126,834	90,614,510	
Intergovernmental revenue not available Miscellaneous revenue not available		639,390		-		9,790,381	10,429,771	
Total deferred inflows of resources		292,418,265	_	27,523,888	_	690,443 21,002,779	690,443 340,944,932	_
Total deferred lilliows of resources		292,410,203		21,323,666	_	21,002,779	340,944,932	<u>-</u>
Fund balances:								
Nonspendable:		1.006.104				2 01 4 022	4.041.066	
Materials and supplies inventory Restricted:		1,026,134		-		3,814,932	4,841,066	,
Debt service				59,289,802			50 200 002	,
Capital projects		-		39,289,802		77,978,484	59,289,802 77,978,484	
Classroom facilities maintenance		_		_		3,489,330	3,489,330	
Food service operations		_		_		1,610,166	1,610,166	
Non-public schools		_		_		4,320,754	4,320,754	
State funded programs		_		_		3,360,671	3,360,671	
Federally funded programs		_		_		4,324,647	4,324,647	
Extracurricular activities		=		_		582,657	582,657	
Partnering community schools		-		-		1,901,624	1,901,624	
Educational special trust		-		-		11,126,508	11,126,508	
Other purposes		-		-		930,436	930,436	í
Assigned:								
Student instruction		2,325,546		-		-	2,325,546	,
Student and staff support		10,833,028		-		-	10,833,028	
Extracurricular activities		339,786		-		-	339,786	
Operation of non-instructional services		19,239		-		-	19,239	
Unassigned (deficit)	-	41,630,443				(7,824,687)	33,805,756	,
Total fund balances		56,174,176	-	59,289,802		105,615,522	221,079,500	<u>)                                    </u>
Total liabilities, deferred inflows and fund balances	\$	411,174,205	\$	86,813,690	\$	173,653,502	\$ 671,641,397	/

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES ${\tt JUNE~30,2021}$

Total governmental fund balances		\$	221,079,500
Amounts reported for governmental activities on the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			976,056,071
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the funds. Property taxes receivable	\$ 90,614,510		
Accounts receivable Intergovernmental receivable Total	690,443 10,429,771		101,734,724
Internal service funds are used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service funds are included in			
governmental activities on the statement of net position.			4,119,807
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.			(1,047,745)
The net pension/OPEB assets & liabilities are not due and payable in the current period; therefore, the assets, liabilities and related deferred inflows/outflows are not reported in governmental funds.			
Deferred outflows - pension Deferred inflows - pension	141,622,967 (45,509,752)		
Net pension liability Deferred outflows - OPEB	(796,880,071) 28,081,976		
Deferred inflows - OPEB Net OPEB asset	(95,423,224) 41,491,050		
Net OPEB liability Total	(69,858,100)		(796,475,154)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.			
General obligation bonds	(257,900,000)		
Compensated absences Worker's compensation claims	(48,191,189) (4,588,696)		
Total		-	(310,679,885)
Net position of governmental activities		\$	194,787,318

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	General	Debt Service	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:				
Property taxes	\$ 256,452,171	\$ 24,293,894	\$ 10,091,343	\$ 290,837,408
Intergovernmental	467,971,131	2,258,930	190,392,747	660,622,808
Investment earnings	221,795	3,426	109,412	334,633
Tuition and fees	11,660,102	-	-	11,660,102
Extracurricular	3,000	-	171,664	174,664
Rental income	47,511	-	-	47,511
Charges for services	668,916	-	30,169	699,085
Contributions and donations	-	-	8,943,525	8,943,525
Miscellaneous	17,304,939		8,574	17,313,513
Total revenues	754,329,565	26,556,250	209,747,434	990,633,249
Expenditures:				
Current:				
Instruction:				
Regular	328,998,644	-	4,760,466	333,759,110
Special	169,016,606	-	40,298,216	209,314,822
Vocational	3,405,747	-	1,199,226	4,604,973
Other	3,348	=	42,324,501	42,327,849
Support services:				
Pupil	28,950,178	=	16,785,629	45,735,807
Instructional staff	9,138,947	-	13,184,090	22,323,037
Board of education	265,867	=	-	265,867
Administration	54,890,106	-	2,725,148	57,615,254
Fiscal	11,573,455	404,024	6,717,154	18,694,633
Business	1,155,764	-	1,426	1,157,190
Operations and maintenance	40,865,243	-	16,615,899	57,481,142
Pupil transportation	18,545,261	-	3,144,062	21,689,323
Central	22,284,196	-	3,876,904	26,161,100
Operation of non-instructional services:			15.155.110	
Food service operations	-	-	15,157,412	15,157,412
Other non-instructional services	1,752,520	-	17,741,353	19,493,873
Extracurricular activities	1,776,014	-	701,943	2,477,957
Facilities acquisition and construction Debt service:	-	-	10,144,296	10,144,296
Principal retirement	1,350,746	6,375,000	-	7,725,746
Interest and fiscal charges	11,254	12,732,267	-	12,743,521
Total expenditures	693,983,896	19,511,291	195,377,725	908,872,912
Excess of revenues over expenditures	60,345,669	7,044,959	14,369,709	81,760,337
Other financing sources (uses):				
Sale of capital assets	-	-	489,121	489,121
Transfers in	-	-	36,307,741	36,307,741
Transfers (out)	(600,000)		(35,707,741)	(36,307,741)
Total other financing sources (uses)	(600,000)		1,089,121	489,121
Net change in fund balances	59,745,669	7,044,959	15,458,830	82,249,458
Fund balances (deficit)	(0.771.405)	50.011.015	00.174.407	120 020 045
at beginning of year (restated)	(3,571,493)	52,244,843	90,156,692	138,830,042
Fund balances at end of year	\$ 56,174,176	\$ 59,289,802	\$ 105,615,522	\$ 221,079,500

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Net change in fund balances - total governmental funds		\$	82,249,458
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.	¢ 7225	992	
Capital asset additions Current year depreciation	\$ 7,235, (30,696,		
Total		<del></del>	(23,460,870)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position.			(2,921,374)
			( )-
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.			
Property taxes	7,644,		
Miscellaneous Intergovernmental	(636, (9,223,		
Total		<u> </u>	(2,216,089)
Repayment of bond and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.			7,725,746
on the statement of het position.			7,723,740
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.			1,818
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.			
Pension			53,876,717
OPEB			502,924
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability/asset are reported as pension/OPEB expense in the statement of activities.			
Pension			(93,063,729)
OPEB			2,036,208
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures			
in governmental funds.  Compensated absences	(5,333,	.286)	
Worker's compensation claims	(1,306,		
Total			(6,639,562)
Internal service funds used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund			
expenditures and the related internal service fund revenues			
are eliminated. The net revenue (expense) of the internal			
service fund is allocated among the governmental activities.			4,778,737
Change in net position of governmental activities		\$	22,869,984

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Revenues:         Prination         Actual         Revenues           Properly taxes         \$ 235,711,876         \$ 243,601,166         \$ 249,767,185         \$ 3,616,60,019           Intergovermental         432,021,022         446,480,789         469,761,499         23,280,710           Investment carmings         254,444         426,957         776,688         13,711           Tution and fees         9,748,301         10,074,578         10,599,893         525,155           Extracurricular         2,759         2,851         3,000         149           Rental income         43,694         45,156         47,511         2,255           Charges for services         18,066,529         19,001,339         20,023,400         1,002,067           Total revenues         18,066,529         19,001,339         20,023,400         1,002,067           Total revenues         18,0431,284         180,431,284         166,168,330         14,262,954           Vocational         3,055,16         3,055,16         3,021,493         28,699,557           Special         18,0431,284         180,431,284         166,168,330         14,262,954           Vocational         3,035,16         3,035,16         3,021,493         22,246,945		Budgeted Amounts				Variance with Final Budget Positive		
Property taxes			Original		Final	Actual	(	
Intergovernmental   43,021,022	Revenues:							
Investment earnings	* *	\$		\$		\$ 	\$	
Tuition and fees         9,748,301         10,074,578         10,599,893         523,315           Extracurricular         2,759         2,851         3,000         149           Rental income         43,694         45,156         47,511         2,355           Charges for services         147,4847         490,740         516,329         25,589           Miscellancous         18,966,529         19,601,339         20,623,406         1,022,067           Total revenues         697,223,469         720,559,576         751,595,491         31,035,915           Expenditures:           Current:           Instruction:         8         84,669,916         325,870,359         28,699,557           Special         180,431,284         180,431,284         166,168,330         14,262,954           Vocational         3,905,516         3,905,516         3,621,493         28,699,557           Support services:         Pupil           Pupil rangular staff         9,933,430         9,933,430         9,405,124         528,306           Board of education         26,357,00         263,770         263,770         26,404         4,404         4,404         4,404         4,404         4,404			, ,		/ /	469,761,499		23,280,710
Extracurricular   2,759   2,851   3,000   149   Rental income   43,694   45,156   47,511   2,355   Charges for services   474,347   490,740   516,329   25,589   Miscellaneous   18,966,529   19,601,339   20,623,406   1,022,067   Total revenues   697,223,469   720,559,576   751,595,491   31,035,915	e e e e e e e e e e e e e e e e e e e							
Rental income								,
Charges for services         474,847         490,740         516,329         25,589           Miscellaneous         18,966,529         19,601,339         20,623,466         1,022,067           Total revenues         697,223,469         720,559,576         751,595,491         31,035,915           Expenditures:           Current:           Instruction:           Regular         354,569,916         354,569,916         325,870,359         28,699,557           Special         180,431,284         180,431,284         166,168,330         14,262,954           Vocational         3,905,516         3,905,516         3,621,493         284,023           Support services:           Pupil         31,316,721         31,316,721         29,069,776         2,246,945           Instructional staff         9,933,430         9,933,430         9,405,124         528,306           Board of education         263,770         260,616         3,154           Administration         59,016,071         55,878,565         3137,506           Fiscal         12,485,570         12,485,570         11,637,855         847,715           Business         1,191,293         1,191,293								
Miscellaneous   18,966,529   19,601,339   20,623,406   1,022,067   Total revenues   697,223,469   720,559,576   751,595,491   31,035,915					,			,
Total revenues   697,223,469   720,559,576   751,595,491   31,035,915	e e e e e e e e e e e e e e e e e e e							
Expenditures: Current: Instruction: Regular	Miscellaneous		18,966,529		19,601,339	20,623,406		1,022,067
Current:   Instruction:   Regular   354,569,916   354,569,916   325,870,359   28,699,557   Special   180,431,284   180,431,284   166,168,330   14,262,954   Vocational   3,905,516   3,905,516   3,905,516   3,621,493   284,023   Support services:   Pupil   31,316,721   31,316,721   29,069,776   2,246,945   Instructional staff   9,933,430   9,933,430   9,933,430   9,405,124   528,306   Board of education   263,770   260,616   3,154   Administration   59,016,071   59,016,071   55,878,565   3,137,506   Fiscal   12,485,570   11,637,855   847,715   Business   1,191,293   1,191,293   1,408,913   (217,620)   Operations and maintenance   48,405,292   48,405,292   48,679,554   (274,262)   Pupil transportation   21,499,658   21,499,658   21,436,962   62,696   Central   26,435,546   26,435,546   27,038,709   (603,163)   Operation of non-instructional services   1,827,170   1,827,170   1,827,170   1,701,629   125,541   Extracurricular activities   1,913,582   1,913,582   2,101,740   (188,158)   Total expenditures   753,194,819   753,194,819   704,279,625   48,915,194   Excess (deficiency) of revenues over (under) expenditures   48,471   50,093   52,705   2,612   71,716,717   (188,158)   71,716   71,716,717   71,716   71,717   7	Total revenues		697,223,469		720,559,576	751,595,491		31,035,915
Instruction: Regular   354,569,916   354,569,916   325,870,359   28,699,557   Special   180,431,284   180,431,284   166,168,330   14,262,954   Vocational   3,905,516   3,905,516   3,621,493   284,023   Support services:   Pupil   31,316,721   31,316,721   29,069,776   2,246,945   Instructional staff   9,933,430   9,933,430   9,405,124   528,306   Board of education   263,770   263,770   260,616   3,154   Administration   59,016,071   59,016,071   55,878,565   3,137,506   Fiscal   12,485,570   12,485,570   11,637,855   847,715   Business   1,191,293   1,191,293   1,190,293   1,408,913   (217,620)   Operations and maintenance   48,405,292   48,405,292   48,679,554   (274,262)   Pupil transportation   21,499,658   21,499,658   21,436,962   62,696   Central   Operation of non-instructional services   1,827,170   1,827,170   1,701,629   125,541   Extracurricular activities   1,913,582   1,913,582   1,913,582   2,101,740   (188,158)   Total expenditures   753,194,819   753,194,819   704,279,625   48,915,194								
Regular         354,569,916         354,569,916         325,870,359         28,699,557           Special         180,431,284         180,431,284         166,168,330         14,262,954           Vocational         3,905,516         3,905,516         3,621,493         284,023           Support services:         Pupil         31,316,721         31,316,721         29,069,776         2,246,945           Instructional staff         9,933,430         9,933,430         9,405,124         528,306           Board of education         263,770         260,616         3,154           Administration         59,016,071         59,016,071         55,878,565         3,137,506           Fiscal         12,485,570         12,485,570         11,637,855         847,715           Business         1,191,293         1,408,913         (217,620)           Operations and maintenance         48,405,292         48,405,292         48,679,554         (274,262)           Pupil transportation         21,499,658         21,499,658         21,439,652         26,436,546         27,038,709         (603,163)           Operation of non-instructional services         1,827,170         1,827,170         1,701,629         125,541           Extracurricular activities <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>								
Special Vocational         180,431,284         180,431,284         166,168,330         14,262,954           Vocational         3,905,516         3,905,516         3,621,493         284,023           Support services:         Pupil         31,316,721         31,316,721         29,069,776         2,246,945           Instructional staff         9,933,430         9,933,430         9,405,124         528,306           Board of education         263,770         263,770         260,616         3,154           Administration         59,016,071         55,878,565         3,137,506           Fiscal         12,485,570         12,485,570         11,637,855         847,715           Business         1,191,293         1,191,293         1,408,913         (217,620)           Operations and maintenance         48,405,292         48,679,554         (274,262)           Pupil transportation         21,499,658         21,499,658         21,436,962         62,696           Central         26,435,546         26,435,546         27,038,709         (603,163)           Operation of non-instructional services         1,827,170         1,827,170         1,701,629         125,541           Extraccurricular activities         1,935,822         1,913,582 <td< td=""><td></td><td></td><td>254 560 016</td><td></td><td>254 560 016</td><td>225 870 250</td><td></td><td>28 600 557</td></td<>			254 560 016		254 560 016	225 870 250		28 600 557
Vocational         3,905,516         3,905,516         3,621,493         284,023           Support services:         8         2         2,246,945         2,246,945         2,246,945         2,246,945         2,246,945         2,246,945         2,246,945         2,246,945         2,246,945         2,246,945         2,246,945         2,246,945         3,1316,721         29,069,776         2,246,945         2,246,945         2,246,945         2,246,945         3,621,483 <td>ē</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>	ē							
Support services:   Pupil   31,316,721   31,316,721   29,069,776   2,246,945   18structional staff   9,933,430   9,933,430   9,405,124   528,306   180 ard of education   263,770   263,770   260,616   3,154   Administration   59,016,071   59,016,071   55,878,565   3,137,506   Fiscal   12,485,570   12,485,570   11,637,855   847,715   19,1293   1,191,293   1,1408,913   (217,620)   Operations and maintenance   48,405,292   48,405,292   48,679,554   (274,262)   Pupil transportation   21,499,658   21,499,658   21,436,962   62,696   Central   Operation of non-instructional services   Other non-instructional services   1,827,170   1,827,170   1,701,629   125,541   Extracurricular activities   1,913,582   1,913,582   2,101,740   (188,158)   Total expenditures   753,194,819   753,194,819   704,279,625   48,915,194	1		, ,		, , ,	, ,		, , , , , , , , , , , , , , , , , , ,
Pupil         31,316,721         31,316,721         29,069,776         2,246,945           Instructional staff         9,933,430         9,933,430         9,405,124         528,306           Board of education         263,770         263,770         260,616         3,154           Administration         59,016,071         59,016,071         55,878,565         3,137,506           Fiscal         12,485,570         12,485,570         11,637,855         847,715           Business         1,191,293         1,191,293         1,408,913         (217,620)           Operations and maintenance         48,405,292         48,679,554         (274,262)           Pupil transportation         21,499,658         21,436,962         62,696           Central         26,435,546         26,435,546         27,038,709         (603,163)           Operation of non-instructional services         1,827,170         1,827,170         1,701,629         125,541           Extracurricular activities         1,913,582         1,913,582         2,101,740         (188,158)           Total expenditures         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Other financing sources (uses):           Refund of prior year's expenditures			3,903,310		3,903,310	3,021,493		264,023
Instructional stafff         9,933,430         9,933,430         9,405,124         528,306           Board of education         263,770         263,770         260,616         3,154           Administration         59,016,071         59,016,071         55,878,565         3,137,506           Fiscal         12,485,570         12,485,570         11,637,855         847,715           Business         1,191,293         1,191,293         1,408,913         (217,620)           Operations and maintenance         48,405,292         48,405,292         48,679,554         (274,262)           Pupil transportation         21,499,658         21,499,658         21,436,962         62,696           Central         26,435,546         26,435,546         27,038,709         (603,163)           Operation of non-instructional services         1,827,170         1,827,170         1,701,629         125,541           Extracurricular activities         1,913,582         1,913,582         2,101,740         (188,158)           Total expenditures         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Other financing sources (uses):           Refund of prior year's expenditures         48,471         50,093         52,705         2,612 </td <td>11</td> <td></td> <td>31 316 721</td> <td></td> <td>31 316 721</td> <td>29 069 776</td> <td></td> <td>2 246 945</td>	11		31 316 721		31 316 721	29 069 776		2 246 945
Board of education         263,770         263,770         260,616         3,154           Administration         59,016,071         59,016,071         55,878,565         3,137,506           Fiscal         12,485,570         12,485,570         11,637,855         847,715           Business         1,191,293         1,191,293         1,408,913         (217,620)           Operations and maintenance         48,405,292         48,405,292         48,679,554         (274,262)           Pupil transportation         21,499,658         21,499,658         21,436,962         62,696           Central         26,435,546         26,435,546         27,038,709         (603,163)           Operation of non-instructional services         1,827,170         1,827,170         1,701,629         125,541           Extracurricular activities         1,913,582         1,913,582         2,101,740         (188,158)           Total expenditures         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Other financing sources (uses):           Refund of prior year's expenditures         48,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         (600,000)         <	1							
Administration 59,016,071 59,016,071 55,878,565 3,137,506 Fiscal 12,485,570 12,485,570 11,637,855 847,715 Business 1,191,293 1,191,293 1,408,913 (217,620) Operations and maintenance 48,405,292 48,405,292 48,679,554 (274,262) Pupil transportation 21,499,658 21,499,658 21,436,962 62,696 Central 26,435,546 26,435,546 27,038,709 (603,163) Operation of non-instructional services Other non-instructional services 1,827,170 1,827,170 1,701,629 125,541 Extracurricular activities 1,913,582 1,913,582 2,101,740 (188,158) Total expenditures 753,194,819 753,194,819 704,279,625 48,915,194 Excess (deficiency) of revenues over (under) expenditures (55,971,350) (32,635,243) 47,315,866 79,951,109 Other financing sources (uses):  Refund of prior year's expenditures 48,471 50,093 52,705 2,612 Transfers (out) (600,000) (600,000) (600,000) - Advances in 5,224,518 5,224,518 5,224,518 5,224,518 - Advances (out) (7,845,000) (7,845,000) (7,845,000) - Total other financing sources (uses) (3,172,011) (3,170,389) (3,167,777) 2,612 Fund balance (59,143,361) (35,805,632) 44,148,089 79,953,721 Fund balance at beginning of year 15,095,634 15,095,634 15,095,634 - Prior year encumbrances appropriated 15,505,831 15,505,831 15,505,831								,
Fiscal Business         12,485,570 12,485,570 11,637,855 14,08,913 (217,620)         847,715 (217,620)           Business         1,191,293 1,191,293 1,408,913 (217,620)         0perations and maintenance         48,405,292 48,405,292 48,679,554 (274,262)         48,679,554 (274,262)           Pupil transportation         21,499,658 21,499,658 21,436,962 62,696         626,966         603,163)           Central 26,435,546 26,435,546 27,038,709 (603,163)         26,435,546 26,435,546 27,038,709 (603,163)         1,827,170 1,827,170 1,701,629 125,541         125,541           Extracurricular activities 11,913,582 1,913,582 2,101,740 (188,158)         1,913,582 2,101,740 (188,158)         1,818,159           Total expenditures 753,194,819 753,194,819 704,279,625 48,915,194         48,915,194           Excess (deficiency) of revenues over (under) expenditures (55,971,350) (32,635,243) 47,315,866 79,951,109         79,951,109           Other financing sources (uses):         48,471 50,093 52,705 2,612           Refund of prior year's expenditures 48,471 50,093 52,705 2,612         2,612           Transfers (out) (600,000) (600,000) (600,000) (600,000) (600,000) (600,000) (7,845,000) 7,845,000 (7,845,000)								
Business         1,191,293         1,191,293         1,408,913         (217,620)           Operations and maintenance         48,405,292         48,405,292         48,679,554         (274,262)           Pupil transportation         21,499,658         21,499,658         21,436,962         62,696           Central         26,435,546         26,435,546         27,038,709         (603,163)           Operation of non-instructional services         1,827,170         1,827,170         1,701,629         125,541           Extracurricular activities         1,913,582         1,913,582         2,101,740         (188,158)           Total expenditures         753,194,819         753,194,819         704,279,625         48,915,194           Excess (deficiency) of revenues over (under) expenditures         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Other financing sources (uses):           Refund of prior year's expenditures         48,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         600,000         -           Advances in         5,224,518         5,224,518         5,224,518         -         2,24,518         -           Advances (out)								
Operations and maintenance         48,405,292         48,405,292         48,679,554         (274,262)           Pupil transportation         21,499,658         21,499,658         21,436,962         62,696           Central         26,435,546         26,435,546         27,038,709         (603,163)           Operation of non-instructional services         1,827,170         1,827,170         1,701,629         125,541           Extracurricular activities         1,913,582         1,913,582         2,101,740         (188,158)           Total expenditures         753,194,819         753,194,819         704,279,625         48,915,194           Excess (deficiency) of revenues over (under) expenditures         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Other financing sources (uses):         (600,000)         (600,000)         (600,000)         (600,000)         600,000)         600,000)         600,000)         600,000)         600,000)         600,000)         600,000)         600,000)         600,000)         600,000)         600,000)         600,000)         600,000         600,000)         600,000         600,000)         600,000         600,000         600,000         600,000         600,000         600,000         600,000         600,000         600,000								
Pupil transportation         21,499,658         21,499,658         21,436,962         62,696           Central         26,435,546         26,435,546         27,038,709         (603,163)           Operation of non-instructional services         1,827,170         1,827,170         1,701,629         125,541           Extracurricular activities         1,913,582         1,913,582         2,101,740         (188,158)           Total expenditures         753,194,819         753,194,819         704,279,625         48,915,194           Excess (deficiency) of revenues over (under) expenditures         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Other financing sources (uses):         Refund of prior year's expenditures         48,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         (600,000)         -           Advances in         5,224,518         5,224,518         5,224,518         -           Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)<								
Central         26,435,546         26,435,546         27,038,709         (603,163)           Operation of non-instructional services         1,827,170         1,827,170         1,701,629         125,541           Other non-instructional services         1,913,582         1,913,582         2,101,740         (188,158)           Extracturricular activities         753,194,819         753,194,819         704,279,625         48,915,194           Excess (deficiency) of revenues over (under) expenditures         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Other financing sources (uses):           Refund of prior year's expenditures         48,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         -           Advances in         5,224,518         5,224,518         5,224,518         -           Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,	1							
Operation of non-instructional services         1,827,170         1,827,170         1,701,629         125,541           Extracurricular activities         1,913,582         1,913,582         2,101,740         (188,158)           Total expenditures         753,194,819         753,194,819         704,279,625         48,915,194           Excess (deficiency) of revenues over (under) expenditures         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Other financing sources (uses):         8         8         48,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         (600,000)         -           Advances in         5,224,518         5,224,518         5,224,518         -           Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,095,634         15,095,634         15,095,634         -           Prior year encumbrances appropriated         15,505,831								,
Other non-instructional services         1,827,170         1,827,170         1,701,629         125,541           Extracurricular activities         1,913,582         1,913,582         2,101,740         (188,158)           Total expenditures         753,194,819         753,194,819         704,279,625         48,915,194           Excess (deficiency) of revenues over (under) expenditures         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Other financing sources (uses):         84,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         -           Advances in         5,224,518         5,224,518         -           Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,095,634         15,095,634         15,095,634         -           Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831         -			20,133,310		20, 133,310	21,030,100		(003,103)
Extracurricular activities         1,913,582         1,913,582         2,101,740         (188,158)           Total expenditures         753,194,819         753,194,819         704,279,625         48,915,194           Excess (deficiency) of revenues over (under) expenditures         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Other financing sources (uses):         8         48,471         50,093         52,705         2,612           Refund of prior year's expenditures         48,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         -           Advances in         5,224,518         5,224,518         5,224,518         -           Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,095,634         15,095,634         15,095,634         -           Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831			1 827 170		1 827 170	1 701 629		125 541
Total expenditures         753,194,819         753,194,819         704,279,625         48,915,194           Excess (deficiency) of revenues over (under) expenditures         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Other financing sources (uses):           Refund of prior year's expenditures         48,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         -           Advances in         5,224,518         5,224,518         5,224,518         -           Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,095,634         15,095,634         15,095,634         -           Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831         -								
Other financing sources (uses):         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Refund of prior year's expenditures         48,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         -           Advances in         5,224,518         5,224,518         5,224,518         -           Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,095,634         15,095,634         15,095,634         -           Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831         -								
Other financing sources (uses):         (55,971,350)         (32,635,243)         47,315,866         79,951,109           Refund of prior year's expenditures         48,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         -           Advances in         5,224,518         5,224,518         5,224,518         -           Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,095,634         15,095,634         15,095,634         -           Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831         -	Excess (deficiency) of revenues over							
Refund of prior year's expenditures         48,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         -           Advances in         5,224,518         5,224,518         5,224,518         -           Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,095,634         15,095,634         15,095,634         -           Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831         -	• • • • • • • • • • • • • • • • • • • •		(55,971,350)		(32,635,243)	47,315,866		79,951,109
Refund of prior year's expenditures         48,471         50,093         52,705         2,612           Transfers (out)         (600,000)         (600,000)         (600,000)         -           Advances in         5,224,518         5,224,518         5,224,518         -           Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,095,634         15,095,634         15,095,634         -           Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831         -	Other financing sources (uses)					 		
Transfers (out)         (600,000)         (600,000)         (600,000)         -           Advances in         5,224,518         5,224,518         5,224,518         -           Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,095,634         15,095,634         15,095,634         -           Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831         -			48 171		50.002	52 705		2 612
Advances in Advances in Advances (out)         5,224,518 (7,845,000)         5,224,518 (7,845,000)         5,224,518 (7,845,000)         5,224,518 (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year Prior year encumbrances appropriated         15,095,634 (15,095,634)         15,095,634 (15,095,634)         15,505,831 (15,505,831)         -	1 1		,		/			2,012
Advances (out)         (7,845,000)         (7,845,000)         (7,845,000)         -           Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,095,634         15,095,634         15,095,634         -           Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831         -								-
Total other financing sources (uses)         (3,172,011)         (3,170,389)         (3,167,777)         2,612           Net change in fund balance         (59,143,361)         (35,805,632)         44,148,089         79,953,721           Fund balance at beginning of year         15,095,634         15,095,634         15,095,634         -           Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831         -								-
Net change in fund balance       (59,143,361)       (35,805,632)       44,148,089       79,953,721         Fund balance at beginning of year       15,095,634       15,095,634       15,095,634       -         Prior year encumbrances appropriated       15,505,831       15,505,831       15,505,831       -						 		2 612
Fund balance at beginning of year       15,095,634       15,095,634       15,095,634       -         Prior year encumbrances appropriated       15,505,831       15,505,831       15,505,831       -	Total other financing sources (uses)	-	(3,172,011)	_	(3,170,369)	 (3,107,777)		2,012
Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831         -	Net change in fund balance		(59,143,361)		(35,805,632)	44,148,089		79,953,721
Prior year encumbrances appropriated         15,505,831         15,505,831         15,505,831         -	Fund balance at beginning of year		15,095,634		15,095,634	15,095,634		-
	0 0 .		15,505,831		15,505,831	15,505,831		-
	Fund balance (deficit) at end of year	\$	(28,541,896)	\$	(5,204,167)	\$	\$	79,953,721

#### STATEMENT OF NET POSITION PROPRIETARY FUND JUNE 30, 2021

		Governmental Activities - Internal Service Funds
Assets:		
Current assets:		
Equity in pooled cash		
and cash equivalents	\$	21,751,697
Liabilities:		
Current liabilities:		
Claims payable		17,631,890
Net position:		
Unrestricted	\$	4,119,807
	·	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Governmental Activities - Internal Service Funds			
Operating revenues:				
Charges for services	\$	111,547,650		
Total operating revenues		111,547,650		
Operating expenses:				
Claims and claim adjustment expenses		106,768,913		
Total operating expenses		106,768,913		
Change in net position		4,778,737		
Net position at beginning of year		(658,930)		
Net position at end of year	\$	4,119,807		

#### STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Governmental Activities - Internal Service Funds
Cash flows from operating activities:		
Cash received from charges for services	\$	111,547,650
Cash payments for claims and claim adjustment expenses		(106,989,124)
Net cash provided by		
operating activities		4,558,526
Net change in cash and cash		
cash equivalents		4,558,526
Cash and cash equivalents at beginning of year		17,193,171
Cash and cash equivalents at end of year	\$	21,751,697
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$	4,778,737
Changes in assets and liabilities:		
Claims payable		(220,211)
Net cash provided by		
operating activities	\$	4,558,526
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NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Note 1 - Description of the School District and Reporting Entity

#### A. School District and Board of Education

The Board of Education of the School District (the "Board") is a political and corporate body charged with the responsibility of managing and controlling the affairs of the School District, and is governed by the general laws of the State of Ohio (the "Ohio Revised Code"). The Board is comprised of nine members who were appointed by the Mayor of the City of Cleveland. On November 5, 2002, the voters of Cleveland elected to maintain the current government structure, which gives the Mayor the authority to continue appointing board members.

#### B. Financial Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to insure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service, capital projects and student related activities of the School District.

Within the School District boundaries, there are also various non-public schools. Current State legislation provides funding to these non-public schools. These monies are received and disbursed on behalf of the non-public school by the Chief Financial Officer of the School District, as directed by the non-public school. The activity of these State monies by the School District is reflected in a special revenue fund for financial reporting purposes.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The Cleveland Public Library and the City of Cleveland have been defined as related organizations and the Ohio Schools Council and the Bond Accountability Commission as jointly governed organizations. These organizations are discussed further in Note 19 and Note 20 to the basic financial statements.

#### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the Cleveland Municipal School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental activity program is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### B. Fund Accounting

The School District uses funds to maintain its financial records during the year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain School District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the School District are grouped into the categories of governmental, proprietary, and fiduciary. The School District does not have any fiduciary funds.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The following are the School District's major governmental funds:

**General Fund** The general fund is used to account for all financial resources, except those required to be accounted for in another fund. The general fund is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Debt Service Fund** The debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

Other governmental funds of the School District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets and (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

**Proprietary Fund Type** Proprietary funds focus on the determination of operating income, changes in net position, financial position and cash flows and are classified as either enterprise or internal service. The School District only has internal service funds.

Internal Service Funds The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost-reimbursement basis. The internal service fund is used to account for and finance its uninsured risks of loss and associated expenses attributable to deductibles and self-insured retention limits for general liability and property damage claim settlements and judgments and self-insurance programs for employee medical benefits.

#### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its internal service fund activities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of the fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: advance on property taxes, investment income, the State's share of the classroom facility project, tuition, grants and student fees.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB related liabilities. The deferred outflows or resources related to pension and OPEB are explained in Note 13 and 14.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources included property taxes, pension, OPEB Plans and unavailable revenue. Property Taxes represent amounts for which there is an enforceable legal claim as of June 30, 2021, but which were levied to finance fiscal year 2022 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental grants, and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net pension. (See Note 13 and 14).

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported on the operating statement as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are also reported as donated commodities revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgetary Data

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board at the fund level.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Chief Financial Officer/Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate that was in effect at the time the final appropriations were passed by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### F. Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled. Monies for all funds, including the proprietary fund, are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" or "Investments" on the financial statements.

The School District utilizes a fiscal agent to hold monies set-aside for debt service payments. Monies are placed with a fiscal agent to ensure adequate payment of debt when it comes due. The balances in these accounts are presented on the financial statements as "Cash and Cash Equivalents with Fiscal Agents".

During fiscal year 2021, investments were limited to STAR Ohio and U.S. Government money market accounts.

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements, are reported at cost.

During fiscal year 2021, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statute, interest earnings are allocated to the general fund unless the Board of Education has, by resolution, specified funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2021 amounted to \$221,795 which includes \$123,182 assigned from other School District funds.

For presentation on the financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### G. Fund Balance

Fund Balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable:** The nonspendable fund balance category included amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted:** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation.

Committed: The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the Board of Education, separate from the authorization to raise the underlying revenue; therefore, compliance with these restraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned: Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amount represents intended uses established by the Board of Education or the Chief Financial Officer which has been delegated that authority by the CEO.

**Unassigned:** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for a specific purpose for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2021 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

#### I. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventories consisted of donated and purchased food and materials and supplies held for consumption.

#### J. Capital Assets

General capital assets are those assets not specifically related to activities reported in proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the government-wide statement of net position but are not reported on the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of fifty thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets is also not capitalized.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Intangible assets identified pursuant to GASB Statement No. 51, *Accounting and Financial Reporting for Intangible Assets*, have been classified separately from other assets capitalized by the School District. Depreciation is computed using the straightline method over the following useful lives:

	Governmental	
	Activities	
Description	Estimated Lives	
Land Improvements	25 years	
Buildings and Improvements	25 - 50 years	
Vehicles and Equipment	7 - 15 years	
Internal Generated Software	5-10 years	

Estimated lives for buildings and improvements of schools that will be demolished or inactivated for educational purposes under the current capital facility plan have been adjusted so they are fully depreciated by the anticipated year of demolition or inactivation.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### K. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable/payable". On the fund financial statements, other receivables related to interfund activity from negative cash balances are classified as "due from other funds" and "due to other funds". These amounts are eliminated in the governmental activities column of the statement of net position.

#### L. Pensions and Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense; information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### M. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on a five year history of the School District's actual payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "accrued wages and benefits" in the fund from which the employees who have accumulated leave are paid. The General Fund is typically used to liquidate the compensated absences.

#### N. Bond Premium

On the government-wide financial statements, bond premiums are deferred and amortized over the term of the bonds using the effective interest method. Bond premiums are presented as an increase of the face amount of the bonds payable. On governmental fund statements, bond premiums are reported as another financing source when received.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### O. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources and are reported as obligations of the funds. However, claims and judgments and compensated absences, contractually required pension obligations, and capital lease obligations that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### P. Net Position

Net Position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position for other purposes included resources restricted for non-public schools and community involvement.

The government-wide statement of net position reports \$182,347,570 of restricted net position, none of which is restricted by enabling legislation.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### **Q.** Internal Activity

Transfers between governmental activities are eliminated on the government-wide financial statements. Internal events that are allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Inter-fund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in the proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### R. Operating Revenue and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. Any revenues and expenses not meeting the definitions of operating are reported as non-operating.

#### S. Contribution of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, or from grants or outside contributions of resources restricted to capital acquisition and construction. The proprietary fund received no contributions of capital during the current fiscal year.

#### T. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during the current fiscal year.

#### U. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### V. Fair Value

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

#### Note 3 – Accountability and Compliance

#### Change in Accounting Principles

For fiscal year 2021, the School District has implemented GASB Statement No. 84, "Fiduciary Activities". GASB Statement No. 84 establishes specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. The School District reviewed its agency funds and they have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the School District's financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

For fiscal year 2021, the School District has implemented GASB Statement No. 90, "Majority Equity Interests - an amendment to GASB Statements No. 14 and No. 61". GASB Statement No. 90 improves the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. The implementation of GASB Statement No. 90 did not have an effect on the financial statements of the School District.

For fiscal year 2021, the School District has applied GASB Statement No. 95, "<u>Postponement of the Effective Dates of Certain Authoritative Guidance.</u>" GASB Statement No. 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. This objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.

Certain provisions contained in the following pronouncements were scheduled to be implemented for the fiscal year ended June 30, 2021. Due to the implementation of GASB Statement No. 95, the effective dates of certain provisions contained in these pronouncements are postponed until the fiscal year ended June 30, 2022:

- Statement No. 87, Leases
- Implementation Guide No. 2019-3, *Leases*
- Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period
- Statement No. 92, Omnibus 2020
- Statement No. 93, Replacement of Interbank Offered Rates

For fiscal year 2021, the School District has implemented GASB Statement No. 98, "<u>The Annual Comprehensive Financial Report.</u>" GASB Statement No. 98 establishes the term <u>annual comprehensive financial report</u> and its acronym <u>ACFR</u>. That new term and acronym replace instances of <u>comprehensive annual financial report</u> and its acronym in general accepted accounting principles for state and local governments. The implementation of GASB Statement No. 98 did not have an effect on the financial statements of the School District.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Restatement of Net Position and Fund Balance

The implementation of GASB 84 had the following effect on fund balance as reported at June 30, 2020:

	General	Debt Service	Other Governmental Funds	Total Governmental Funds
Fund Balance (Deficit) as previously reported	\$ (3,571,493)	\$ 52,244,843	\$ 89,652,194	\$ 138,325,544
GASB Statement No. 84	<del></del>		504,498	504,498
Restated Fund Balance (Deficit), at June 30, 2020	\$ (3,571,493)	\$ 52,244,843	\$ 90,156,692	\$ 138,830,042

The implementation of the GASB 84 pronouncement had the following effect on the net position as reported at June 30, 2020:

	Governmental Activities
Net position as previously reported	\$ 171,412,836
GASB Statement No. 84	504,498
Restated net position at June 30, 2020	\$ 171,917,334

Due to the implementation of GASB Statement No. 84, the new classification of custodial funds is reporting a beginning net position of \$0. Also, related to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. At June 30, 2020, agency funds reported assets and liabilities of \$504,498.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Accountability

The following funds had deficit fund balances as of June 30, 2021:

#### **Special Revenue Funds**

ESSER	\$ 2,569,754
Title VI-B Special Education	2,036,605
Supporting Effective Instruction	106,765
Miscellaneous Federal Grants	240,751
Other Federal	1,601,871
<b>Total Special Revenue Funds</b>	6,555,746
Grand Total	\$ 6,555,746

The deficits in the special revenue funds resulted from the recognition of accrued liabilities. The general fund is liable for any deficit in these funds and provides transfers when cash is required, rather than when accruals occur.

#### **Compliance**

Ohio Revised Code Section 5705.39 provides that total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure there-from, as certified by the county budget commission.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

As of June 30, 2021, the following School District funds had appropriations that exceeded the amount certified as available by the budget commission:

	Final Amended			Final			
Fund		Certificate		Appropriation		Variance	
General	\$	746,113,988	-	\$746,133,988		\$	(20,000)
Partnering Community Schools		4,249,114		6,878,461		(2,6	629,347)
Auxiliary Services		9,500,000		10,100,000		(6	600,000)
Student Wellness and Success		-		12,565,184		(12,5	565,184)
Other state		800,000		1,398,000		(5	598,000)
ESSER		-		82,426,925		(82,4	426,925)
Coronavirus Relief		-		2,751,467		(2,7)	751,467)
Vocational Education		2,000,000		2,392,000		(3	392,000)
Title I		35,000,000		43,170,627		(8,1)	170,627)
Miscellaneous Federal Grants		800,000		5,500,000		(4,7)	700,000)
Other federal		9,250,000		11,514,710		(2,2)	264,710)
Permanent Improvement		45,726,486		50,707,741		(4,9)	981,255)

The Classroom Facilities Maintenance Fund had expenditures exceeding appropriations of \$106,052 in violation of Ohio Revised Code 5705.41(B).

#### **Note 4 – Fund Balances**

Fund balance is classified in five categories (1) Nonspendable, (2) Restricted, (3) Committed, (4) Assigned and (5) Unassigned. Nonspendable fund balances include amounts that are not in spendable form or are legally required to remain intact. Restricted fund balances include amounts that have external restrictions by either grantors, debt covenants, laws or other governments. Committed fund balances include amounts that are committed to a specific purpose by board ordinance. Assigned fund balances include amounts to be used for a specific purpose. Unassigned fund balances include amounts that have not been assigned to any purpose. These amounts are reported on the balance sheet.

#### **Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

1. Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

- 2. Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- 3. In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- 4. Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis); and,
- 5. Investments are reported at cost (budget basis) rather than fair value (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the budgetary basis to the GAAP basis statement for the general fund.

Net	Change	in	Fund	Balance
INCL	Change	ш	Tunu	Dalance

<u> </u>	
Budget Basis	\$ 44,148,089
Net Adjustment for Revenue Accruals	2,734,074
Net Adjustment for Expenditure Accruals	361,527
Net Adjustment for Other Financing Sources and Uses	2,567,777
Funds Budgeted Elsewhere	(3,770,603)
Adjustment for Encumbrances	13,704,805
GAAP Basis	\$ 59,745,669

Certain funds that are legally budgeted as separate funds are considered part of the general fund on a GAAP basis. This includes the payroll clearing fund.

#### **Note 6 - Deposits and Investments**

The School District has chosen to follow State statutes in order to classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Under Ohio statutes and School District investment policy, interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and,

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

8. Certain bankers' acceptances for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Chief Financial Officer/Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation or transfer from the custodian.

#### **Deposits with Financial Institutions**

At June 30, 2021, the carrying amount of all School District deposits was \$5,758,170. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures," the School District's bank balance was \$13,336,700 at fiscal year-end. Of the bank balance, \$1,227,229 was covered by federal depository insurance, \$10,239,467 was part of the OPCS and \$1,870,004 was uninsured but collateralized with securities held by a pledging financial institution or by its trust department or agent although not in the School District's name.

Custodial credit risk is the risk that, in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. The School District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio Law requires that deposits either be insured or protected by (1) eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2021, the School District's financial institutions were approved for a reduced collateral rate of 50 percent through the OPCS. Although the statutory requirements for deposit of money had been followed, noncompliance with federal requirements could potentially subject the School District to a successful claim by the FDIC.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Investments**

Investments are reported at fair value. The School District's investments in U.S. Government money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). As of June 30, 2021, the School District had the following investments:

	Maturity			
	Less Than One Year			
U.S. Government Money Market	\$	35,969,220		
STAR Ohio-Net Asset Value		212,021,619		
Total Portfolio	\$	247,990,839		

Interest Rate Risk Ohio Revised Code and School District investment policy limits security purchases to those that mature within five years of the settlement date. School District investment policy also limits commercial paper purchases to issues from companies incorporated in the United States which have assets in excess of \$500 million and whose issues are rated in the highest classification by at least two standard rating services. The commercial paper must mature within 180 days of settlement date and the total holding of commercial paper may not exceed 40 percent of the portfolio, under Ohio Revised Code and School District investment policy. Money market mutual funds must be rated in the highest classification by at least one standard rating service and invest exclusively in eligible securities listed above, under School District investment policy.

*Credit Risk* The School District's investments at June 30, 2021 in the U.S. Government Money Market and STAR Ohio were rated AAAm by Standard & Poor's. The School District has an investment policy to minimize credit risk by diversifying assets by issuer, ensuring that required minimum credit quality ratings exist and maintaining adequate collateralization of certificates of deposits.

**Concentration of Credit Risk** The School District places no limit on the amount it may invest in any one issuer. The following is the School District's allocation as of June 30, 2021:

	Percentage of
Investments	Investments
U.S. Government money market	14.50%
STAR Ohio	85.50%

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 7 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the school district fiscal year runs from July through June. First half tax collections are received by the school district in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility located in the School District. Real property tax revenue received in calendar 2021 represents collections of calendar year 2020 taxes. Real property taxes received in calendar year 2021 were levied after April 1, 2020, on the assessed value listed as of January 1, 2020, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2021 represents collections of calendar year 2020 taxes. Public utility real and tangible personal property taxes received in calendar year 2021 became a lien December 31, 2020, were levied after April 1, 2021 and are collected in 2021 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Cuyahoga County. The County Fiscal Officer periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2021, are available to finance fiscal year 2021 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The amount available as an advance at June 30, 2021 was \$27,372,575, which is comprised of \$22,849,448 in the general fund, \$2,719,276 in the debt service fund, \$257,693 in the permanent improvement fund, \$1,288,465 in the partnering community school fund, and \$257,693 in the classroom facilities maintenance special revenue fund. The amount available as an advance at June 30, 2020 was \$18,477,031, which is comprised of \$15,249,883 in the general fund, \$1,835,565 in the debt service fund, \$347,896 in the permanent improvement fund, \$695,791 in the partnering community school fund, and \$347,896 in the classroom facilities maintenance special revenue fund.

Accrued property taxes receivable includes real property and public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2021 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 were levied to finance current fiscal year operations and are reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

On an full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been reported as deferred inflows of resources.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The assessed values upon which the fiscal year 2021 taxes were collected are:

	2020 Secon	nd Half	2021 Firs	t Half
	Amount	Percent	Amount	Percent
Agricultural/Residential				
and Other Real Estate	\$ 4,722,560	90.94%	\$ 4,725,624	90.45%
Public Utility Property	470,690	9.06	498,952	9.55
Total	\$ 5,193,250	100.00%	\$ 5,224,576	100.00%
Full voted tax rate per \$1,000				
of assessed valuation	\$	79.30	\$	84.30

#### **Note 8 – Tax Abatements**

School District property taxes were reduced under Enterprise Zone agreements entered into by an overlapping government – the City of Cleveland. As a result of the agreements, the School District had \$24,314,639 in taxes abated for the tax year 2020/collection year 2021.

#### **Note 9 - Receivables**

Receivables at June 30, 2021 consist of taxes, accounts (rent and student fees) and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. All receivables are expected to be collected within one year except delinquent property taxes.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

A summary of the principal items of intergovernmental receivables follows:

Governmental Activities		Amount
Ohio Department of Education	\$	11,700
-	Φ	639,390
School Employees Retirement System  The Control for Families and Children		-
The Centers for Families and Children		1,283,999
Promise Academy		689,943
Parma City Schools		500
ESC of Northeast Ohio		23,811
Ohio School Facilities Grant		2,555,763
Miscellaneous State Grants and Subsidies		1,028,115
IDEA Preschool Grant		114,338
Title III		126,700
ESSER		23,154,211
Title VI-B Special Education Grant and Subsidies		1,923,352
Vocational Education Grant and Subsidies		406,246
Title I Grant and Subsidies		15,718,256
Supporting Effective Instruction Grant and Subsidies		1,880,638
Miscellaneous Federal Grants and Subsidies		544,784
	\$	50,101,746

#### **Note 10 – Contingencies**

#### A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements which are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2021.

#### **B.** School Foundation

Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year-end. ODE has finalized the impact of enrollment adjustments to the June 30, 2021 foundation funding for the School District. These adjustments were insignificant for the School District.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### C. Litigation

The School District is party to various legal proceedings. The School District is of the opinion that ultimate disposition of all such claims will not have a material effect, if any, on the financial condition of the School District.

### **Note 11 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2021, was as follows:

	Balance 6/30/20	Additions	Deletions	Balance 6/30/21
<b>Governmental Activities</b>				
Capital Assets, not being depreciated:				
Land	\$ 31,814,081	\$ -	\$ (216,307)	\$ 31,597,774
Construction in Progress	94,277,459	7,235,883	(87,401,020)	14,112,322
Total Capital Assets, not being Depreciated	126,091,540	7,235,883	(87,617,327)	45,710,096
Capital Assets, being Depreciated				
Land Improvements	1,523,444	-	-	1,523,444
Buildings and Improvements	1,309,297,038	87,401,020	(8,950,784)	1,387,747,274
Vehicles and Equipment	32,177,111	-	-	32,177,111
Internal Generated Software	5,878,735			5,878,735
Total Capital Assets, being Depreciated	1,348,876,328	87,401,020	(8,950,784)	1,427,326,564
Less: Accumulated Depreciation:				
Land Improvements	(1,410,284)	(10,969)	-	(1,421,253)
Buildings and Improvements	(446,258,628)	(29,541,111)	6,245,717	(469,554,022)
Vehicles and Equipment	(19,275,840)	(1,144,673)		(20,420,513)
Internal Generated Software	(5,584,801)			(5,584,801)
Total Accumulated Depreciation	(472,529,553)	(30,696,753)	* 6,245,717	(496,980,589)
Total Capital Assets, being Depreciated, Net	876,346,775	56,704,267	(2,705,067)	930,345,975
Governmental Activities Capital Assets, Net	\$ 1,002,438,315	\$ 63,940,150	\$ (90,322,394)	\$ 976,056,071

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

\* Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 29,353,649
Special	59,385
Support Services:	
Administration	112,558
Operation and Maintenance of Plant	64,684
Pupil Transportation	1,106,477
Total Depreciation Expense	\$ 30,696,753

Construction in progress is composed of the following at June 30, 2021:

		Project	Е	Expended to		
	A	Authorization	Ju	ine 30, 2021		Committed
Regular Instruction	\$	133,516,708	\$	14,112,322	\$	119,404,386

### Note 12 - Risk Management

#### A. Property and Liability

The School District is exposed to various loss potentials including but not limited to: torts, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The School District insures through commercial insurance companies for the following:

	Aggregate Liability		Self- Insured	
Coverage During Fiscal Year	Limits		Retention	
Coverage A - School Liability	\$	12,000,000	\$	500,000
General Liability				
Automobile Liability				
Law Enforcement Liability				
Nurse' Professional Liability				
Ohio Stop Gap Liability				
Coverage B - Educators Liability	\$	12,000,000	\$	500,000
School Leaders Errors & Omissions				
(includes lawyer professional liability)				
Employment Practices Liability				
Sexual Harassment				
Sexual Misconduct/Abuse				
Employee Benefits Liability				

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Coverage During Fiscal Year	Agg	regate Liability Limits	D	eductible
Property (Physical Damage) Insurance	\$	300,000,000	\$	500,000
Boiler and Machinery		150,000,000		250,000
Commercial Crime Insurance		2,000,000		100,000
Terrorism		10,000,000		25,000
Cyber Risk		5,000,000		100,000
Student Accident		2,000,000		N/A
Medical Malpractice		3,000,000		10,000

Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in insurance coverage from last year.

Because of the prohibitive cost of commercial insurance, the School District in 1987, established a self-insurance fund (an internal service fund) to account for and finance its uninsured risks of loss (insurance deductibles and/or self-insured retentions) and associated expenses attributing to liability and property damage claim settlements and judgments. Estimates of claims liabilities, based on historical cost information, for incurred claims (including incurred but not reported claims) as calculated by the School District's Risk Management Division for all outstanding unsettled claims total \$1,276,000 as of June 30, 2021, and are recorded in the Liability Self-Insurance internal service fund.

#### B. Employee Health Benefits

The School District has elected to provide medical and prescription drug benefits through a self insured program utilizing providers Medical Mutual of Ohio, Anthem Blue Cross Blue Shield Insurance, and University Hospitals (UH Choice) companies. The maintenance of these benefits is accounted for in the Employee Benefits Self-Insurance internal service fund. Specific stop loss threshold covered per person is \$400,000 a claim and there is an unlimited maximum, which is in compliance with the Federal Healthcare Reform.

#### C. Workers' Compensation

The School District participates in the Ohio Bureau of Workers' Compensation (BWC) Retrospective Rating Plan. Under the retrospective rating plan, the School District assumes a portion of the risk in return for a reduction in current premiums. Estimates of claims liabilities based on actuarial methods, for incurred claims as calculated by the BWC for the cumulative retrospective rating period January 1, 2011, through June 30, 2021, including the estimate for incurred but not reported (IBNR) claims totals \$4,588,696.

The self insurance fund is funded from the General Fund, while the workers' compensation claims are charged to the same fund as the respective employee's salaries are charged, utilizing a historical percentage allocation method.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The claims liability reported at June 30, 2021 for liability and property damage claim settlements and judgments, medical and prescription drug benefits and workers' compensation is based on the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in claims activity for fiscal years 2020 and 2021 are as follows:

	Beginning of Year		Claims		Payments		End of Year	
2020 2021	\$	14,781,446 17,852,101	\$	103,530,602 106,768,913	\$	100,459,947 106,989,124	\$	17,852,101 17,631,890

#### Note 13 – Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Net OPEB Liability/Asset

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description - The School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire after August 1, 2017
Full benefits	Age 65 with 5 years of services credit: or Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Effective January 1, 2018, SERS cost-of-living adjustment (COLA) changed from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W) with a cap of 2.5% and a floor of 0%. SERS also has the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W. SERS suspended the COLA increases for 2018, 2019 and 2020 for current retirees, and confirmed their intent to implement a four-year waiting period for the start of a COLA for future retirees. For 2021, the COLA was 0.5%.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Funding Policy - Plan members are required to contribute 10% of their annual covered salary and the School District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 14.0%. For fiscal year 2021, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$14,877,377 for fiscal year 2021. Of this amount, \$1,146,654 is reported as intergovernmental payable.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description - Licensed teachers participate in STRS, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 28 years of service, or 33 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all of their member contributions and 9.53% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 and after termination of employment.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For fiscal year 2021, plan members were required to contribute 14% of their annual covered salary. The School District was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2021 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$38,999,340 for fiscal year 2021. Of this amount, \$5,283,183 is reported as intergovernmental payable.

### Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	SERS			STRS	 Total
Proportion of the net pension					
liability prior measurement date		3.64428330%		2.54829514%	
Proportion of the net pension					
liability current measurement date		3.41159960%		2.36080036%	
Change in proportionate share	-0.23268370%		- <u>0.18749478</u> %		
Proportionate share of the net					
pension liability	\$	225,650,386	\$	571,229,685	\$ 796,880,071
Pension expense	\$	29,489,575	\$	63,574,094	\$ 93,063,669

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred outflows of resources			•
Differences between expected and			
actual experience	\$ 438,312	\$ 1,281,696	\$ 1,720,008
Net difference between projected and			
actual earnings on pension plan investments	14,324,222	27,778,963	42,103,185
Changes of assumptions	-	30,664,003	30,664,003
Difference between employer contributions			
and proportionate share of contributions/			
change in proportionate share	4,575,409	8,683,645	13,259,054
Contributions subsequent to the			
measurement date	14,877,377	38,999,340	53,876,717
Total deferred outflows of resources	\$ 34,215,320	\$ 107,407,647	\$ 141,622,967
	SERS	STRS	Total
Deferred inflows of resources			
Differences between expected and			
actual experience	\$ -	\$ 3,652,623	\$ 3,652,623
Difference between employer contributions			
and proportionate share of contributions/			
change in proportionate share	8,421,391	33,435,738	41,857,129
Total deferred inflows of resources	\$ 8,421,391	\$ 37,088,361	\$ 45,509,752

\$53,876,717 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS ST		STRS	 Total
Fiscal Year Ending June 30:				
2022	\$ (736,376)	\$	14,870,769	\$ 14,134,393
2023	1,197,575		4,524,761	5,722,336
2024	5,970,648		7,668,402	13,639,050
2025	 4,484,705		4,256,014	 8,740,719
Total	\$ 10,916,552	\$	31,319,946	\$ 42,236,498

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Wage inflation

Future salary increases, including inflation

COLA or ad hoc COLA

Investment rate of return

Actuarial cost method

3.00%

3.50% to 18.20%

2.50%

7.50% net of investment expense, including inflation

Entry age normal (level percent of payroll)

For 2020, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members was based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	1.85 %
US Equity	22.50	5.75
International Equity	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

	Current								
	1% Decrease		D	iscount Rate	1% Increase				
School District's proportionate share									
of the net pension liability	\$	309,113,474	\$	225,650,386	\$	155,623,266			

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020, actuarial valuation are presented below:

	July 1, 2020				
Inflation	2.50%				
Projected salary increases	12.50% at age 20 to				
	2.50% at age 65				
Investment rate of return	7.45%, net of investment expenses, including inflation				
Payroll increases	3.00%				
Cost-of-living adjustments (COLA)	0.00%				

For the July 1, 2020, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

**Discount Rate** - The discount rate used to measure the total pension liability was 7.45% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45%, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate:

	Current								
	1	1% Decrease		iscount Rate	1% Increase				
School District's proportionate share									
of the net pension liability	\$	813,331,624	\$	571,229,685	\$	366,068,457			

#### **Note 14 - Defined Benefit OPEB Plans**

#### Net OPEB Liability/Asset

See Note 13 for a description of the net OPEB liability (asset).

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2021, SERS did not allocate any employer contributions to post-employment health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the School District's surcharge obligation was \$502,924.

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$502,924 for fiscal year 2021. Of this amount, \$502,924 is reported as intergovernmental payable.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description - The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting <a href="www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability/asset was measured as of June 30, 2020, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability/asset was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

Following is information related to the proportionate share and OPEB expense:

	SERS		STRS		 Total
Proportion of the net OPEB					
liability/asset prior measurement date		3.42819010%		2.54829514%	
Proportion of the net OPEB					
liability/asset current measurement date	:	3.21433870%		2.36080036%	
Change in proportionate share	-( -	0.21385140%	-	0.18749478%	
Proportionate share of the net	•				
OPEB liability	\$	69,858,100	\$	-	\$ 69,858,100
Proportionate share of the net					
OPEB asset	\$	-	\$	(41,491,050)	\$ (41,491,050)
OPEB expense	\$	(212,144)	\$	(1,824,064)	\$ (2,036,208)

At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS		STRS			Total
Deferred outflows of resources						_
Differences between expected and						
actual experience	\$	917,509	\$	2,658,573	\$	3,576,082
Net difference between projected and						
actual earnings on OPEB plan investments		787,140		1,454,122		2,241,262
Changes of assumptions		11,908,376		684,903		12,593,279
Difference between employer contributions						
and proportionate share of contributions/						
change in proportionate share		6,532,300		2,636,129		9,168,429
Contributions subsequent to the						
measurement date		502,924	_		_	502,924
Total deferred outflows of resources	\$	20,648,249	\$	7,433,727	\$	28,081,976

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		SERS	STRS	Total
Deferred inflows of resources	•			
Differences between expected and				
actual experience	\$	35,527,727	\$ 8,264,429	\$ 43,792,156
Changes of assumptions		1,759,561	39,409,558	41,169,119
Difference between employer contributions and proportionate share of contributions/				
change in proportionate share		10,200,062	261,887	 10,461,949
Total deferred inflows of resources	\$	47,487,350	\$ 47,935,874	\$ 95,423,224

\$502,924 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the fiscal year ending June 30, 2022.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	 SERS		STRS		Total
Fiscal Year Ending June 30:	 _				_
2022	\$ (5,503,510)	\$	(10,071,202)	\$	(15,574,712)
2023	(5,446,562)		(9,086,955)		(14,533,517)
2024	(5,455,826)		(8,741,685)		(14,197,511)
2025	(4,851,152)		(8,636,856)		(13,488,008)
2026	(4,169,473)		(1,916,870)		(6,086,343)
Thereafter	(1,915,502)		(2,048,579)	_	(3,964,081)
Total	\$ (27,342,025)	\$	(40,502,147)	\$	(67,844,172)

#### **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020 are presented below:

Wage inflation	3.00%
Future salary increases, including inflation	3.50% to 18.20%
Investment rate of return	7.50% net of investment
	expense, including inflation
Municipal bond index rate:	
Measurement date	2.45%
Prior measurement date	3.13%
Single equivalent interest rate, net of plan investment expense,	
including price inflation:	
Measurement date	2.63%
Prior measurement date	3.22%
Medical trend assumption:	
Measurement date	
Medicare	5.25 to 4.75%
Pre-Medicare	7.00 to 4.75%
Prior measurement date	
Medicare	5.25 to 4.75%
Pre-Medicare	7.00 to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates. RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	1.85 %
US Equity	22.50	5.75
International Equity	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63%. The discount rate used to measure total OPEB liability prior to June 30, 2019 was 3.22%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45%, as of June 30, 2020 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. A municipal bond rate of 3.13% was used as of June 30, 2019. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate (7.00% decreasing to 4.75%).

	Current					
	1% Decrease		Discount Rate		1% Increase	
School District's proportionate share of the net OPEB liability	\$	85,504,578	\$	69,858,100	\$	57,419,176
	19	% Decrease		Current Trend Rate	1	% Increase
School District's proportionate share of the net OPEB liability	\$	55,007,938	\$	69,858,100	\$	89,716,566

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020, actuarial valuation, compared with July 1, 2019, are presented below:

	July 1	1, 2020	July 1	1, 2019	
Inflation	2.50%		2.50%		
Projected salary increases	12.50% at age 20	) to	12.50% at age 20	0 to	
	2.50% at age 65		2.50% at age 65		
Investment rate of return	7.45%, net of invexpenses, inclu		7.45%, net of investment expenses, including inflation		
Payroll increases	3.00%		3.00%		
Cost-of-living adjustments (COLA)	0.00%		0.00%		
Discount rate of return	7.45%		7.45%		
Blended discount rate of return	N/A		N/A		
Health care cost trends					
	Initial	Ultimate	Initial	Ultimate	
Medical					
Pre-Medicare	5.00%	4.00%	5.87%	4.00%	
Medicare	-6.69%	4.00%	4.93%	4.00%	
Prescription Drug					
Pre-Medicare	6.50%	4.00%	7.73%	4.00%	
Medicare	11.87%	4.00%	9.62%	4.00%	

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Assumption Changes Since the Prior Measurement Date - There were no changes in assumptions since the prior measurement date of June 30, 2019.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Benefit Term Changes Since the Prior Measurement Date - There was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year end 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total OPEB asset was 7.45% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45% was used to measure the total OPEB asset as of June 30, 2020.

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate - The following table represents the net OPEB asset as of June 30, 2020, calculated using the current period discount rate assumption of 7.45%, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45%) or one percentage point higher (8.45%) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	Current						
	19	% Decrease	Di	scount Rate	1	% Increase	
School District's proportionate share							
of the net OPEB asset	\$	36,099,895	\$	41,491,050	\$	46,065,211	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	19	% Decrease	7	Current Frend Rate	1	% Increase
School District's proportionate share of the net OPEB asset	\$	45,781,278	\$	41,491,050	\$	36,264,868

### **Note 15 – Other Employee Benefits**

#### A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn five to thirty days of vacation per year, depending upon length of service and hours worked. Accumulated unused vacation time for the two years immediately preceding separation and the prorated portion of their earned, but unused vacation leave for the current year, is paid to classified employees upon termination of employment. Teachers do not earn vacation time. School District employees earn sick leave, which, if not taken, accumulates until retirement. Employees may receive payment for up to 30 percent (varying by bargaining group) of accumulated sick leave of varying maximums up to \$30,000.

#### B. Insurance

The School District provides life insurance to most employees through Consumer Life Insurance in the amount of \$10,000 for each individual contributor employees and \$50,000 for supervisors/managers. The School District also provides medical and prescription drug benefits through CVS/Caremark, dental benefits through MetLife Dental and vision through United Healthcare to all eligible employees.

#### Note 16 - Set-Asides

The School District is required by State statute to annually set aside, in the general fund, an amount based upon statutory formula for the acquisition and construction of capital improvements. Amounts not spent by fiscal year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years. The School District may still establish a budget reserve, if it so chooses; however, the requirement is no longer mandatory. The School District is also required to set aside money for any unspent portions of a bus purchase subsidy received annually from the State.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The following cash basis information describes the change in fiscal year-end set-aside amounts for capital acquisitions. Disclosure of this information is required by State statute.

	Capital Improvements		
Set-Aside Reserve Balance as of June 30, 2020	\$	=	
Current Year Set-Aside Requirement		6,599,442	
Current Year Offsets:			
Tax Levy for Permanent Improvement			
and Classroom Facilities and Maintenance		(4,518,370)	
Prior Year Offset from Bond Proceeds		(2,081,072)	
Totals	\$	-	

During fiscal year 2015, the School District issued a total of \$200,000,000 in capital related school improvement bonds. These proceeds may be used to reduce capital acquisition below zero for future years. The amount presented for Prior Year Offset from Bond Proceeds is limited to an amount needed to reduce the reserve for capital improvement to \$0. The District is responsible for tracking the amount of the bond proceeds that may be used as an offset in future periods, which was \$197,792,404 at June 30, 2021.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### Note 17 – Long-Term Obligations

Changes in long-term obligations of the School District during fiscal year 2021 were as follows:

Governmental Activities:  General Obligation Bonds:	\$ -
<u> </u>	\$ -
2010 School Facilities	\$ -
Improvement Bonds \$ 55,000,000 \$ - \$ - \$ 55,000,000	
2012 School Facilities	
Improvement Refunding Bonds 8,555,000 - 2,015,000 6,540,000	2,115,000
2013 School Facilities	
Improvement Refunding Bonds 25,400,000 - 1,045,000 24,355,000	1,095,000
2015 School Facilities	
Improvement Bonds 126,120,000 - 3,315,000 122,805,000	3,515,000
2015 Qualified School	
Construction Bond 49,200,000 49,200,000	
Total General Obligation Bonds	
<i>and Notes</i> 264,275,000 - 6,375,000 257,900,000	6,725,000
Net Pension Liability	
STRS 563,540,156 7,689,529 - 571,229,685	_
SERS 218,043,860 7,606,526 - 225,650,386	-
Total Net Pension Liability         781,584,016         15,296,055         -         796,880,071	
Other Post-Employment Benefits (OPEB)	
SERS 86,211,771 - 16,353,671 69,858,100	
Total OPEB         86,211,771         -         16,353,671         69,858,100	_
Other Long-Term Obligations:	
Compensated Absences 42,857,903 19,065,736 13,732,450 48,191,189	8,028,185
Workers' Compensation Claims 3,282,420 3,162,870 1,856,594 4,588,696	1,856,594
Direct Borrowing -	
Lease Obligation 1,350,746 - 1,350,746 -	
Total Other Long Term Obligations         47,491,069         22,228,606         16,939,790         52,779,885	9,884,779
Total Governmental Activities         \$ 1,179,561,856         \$ 37,524,661         \$ 39,668,461         \$ 1,177,418,056	\$ 16,609,779

On June 10, 2015, the School District issued \$200,000,000 of General Obligation School Improvement Bonds consisting of \$150,800,000 of Tax Exempt School Improvement Bonds, Series 2015A and \$49,200,000 of Federally Taxable Qualified School Construction Bonds, Series 2015B bearing interest at the rate of 2.00% - 5.02% per annum. The premium received on this bond issue was \$9,277,561 and after deducting the bond issuance costs, \$8,500,106 was transferred to the Debt Service Fund. Issue 4, which was approved by voters on November 4, 2014, will allow for construction of 20-22 new schools and the refurbishing of 20-23 schools. This debt will be retired from the Debt Service Fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

On January 29, 2013, the School District issued \$45,600,000 of School Improvement Refunding Bonds, Series 2013, at a true interest cost of approximately 3%. Proceeds of this bond issue (including a portion of the original issue premium), together with \$12,000,000 of cash on hand in the School District's debt service fund, for a total of \$63,366,472.36, was deposited in an escrow fund that is being used ultimately to pay principal and interest on \$59,020,000 in aggregate principal amount of certain of the School District's School Improvement Bonds, Series 2004, through June 1, 2014, the date of optional early redemption of those Series 2004 Bonds. As a result, those Series 2004 Bonds were defeased and considered no longer outstanding for purposes of the District's direct debt limitations.

On January 11, 2012, the School District issued \$20,855,000 of School Improvement Refunding Bonds, Series 2012, at a true interest cost of approximately 3%. Proceeds of this bond issue (including a portion of the original issue premium), together with \$8,000,000 of cash on hand in the School District's debt service fund, for a total of \$29,998,078, was deposited in an escrow fund which will be used to pay principal of and interest on \$28,600,000 in aggregate principal amount of certain of the School District's Various Purpose Improvement and Refunding Bonds, Series 2002, through December 1, 2012, the date of optional early redemption of those Series 2002 Bonds. As a result, those Series 2002 Bonds were defeased and considered no longer outstanding for purposes of the District's direct debt limitations.

On December 21, 2010, the School District utilized cash on hand to defease \$14,675,000 principal amount of outstanding 2002 School Facilities Improvement Bonds. The School District placed \$15,848,185 from the debt service fund in an escrow account which was used to pay principal and interest on the defeased bonds. As a result, the bonds are considered defeased and the liability for those bonds was removed from long-term debt. The defeasance will result in a reduction in future debt service of \$25,172,925.

On September 29, 2010, the School District issued \$55,000,000 of School Improvement Bonds, bearing interest at the rate of 5.20% per annum. The series 2010 bond issue is the third long term financing bond issue related to the School District's participation in the Ohio School Facilities Assistance Program. The District made mandatory sinking fund payments to an escrow fund, which is part of the School District's Bond Retirement Fund, held by The Bank of New York Mellon Trust Company, N.A., as escrow agent, in the amount of \$3,016,357 on December 1st of each year starting in 2010, reducing the outstanding principal amount of this series of bonds by that aggregate amount pursuant to Sections 133.01 and 133.04 of the Revised Code.

Compensated absences and workers' compensation costs will be paid from the fund from which the employee is paid which, for the School District, is primarily the general fund.

The School District's overall legal debt margin was \$266,952,629 with an unvoted debt margin of \$5,224,576 at June 30, 2021.

The School District is subject to federal arbitrage regulations. As of June 30, 2021 the School District has not accrued any liability.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Principal and interest requirements to retire general obligation debt outstanding at June 30, 2021, are as follows:

Fiscal						
Year Ending						
June 30,	_	Principal	Interest		_	Total
2022	\$	6,725,000	\$	12,453,332	\$	19,178,332
2023		7,035,000		12,161,631		19,196,631
2024		7,375,000		11,831,294		19,206,294
2025		7,775,000		11,525,756		19,300,756
2026		8,380,000		11,164,131		19,544,131
2027 - 2031		96,245,000		35,713,155		131,958,155
2032 - 2036		22,665,000		25,749,139		48,414,139
2037 - 2041		53,570,000		22,169,684		75,739,684
2042 - 2046		24,405,000		7,993,432		32,398,432
2047 - 2050		23,725,000		2,092,312		25,817,312
Total	\$	257.900.000	\$	152,853,866	\$	410.753.866
1 3 1411	4	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	4	102,000,000	Ψ	.10,,000,

In fiscal year 2014, the School District entered into an agreement to lease 225 buses. The cost of this lease was \$19,068,000. This agreement is, in substance, a lease purchase (capital lease) and is classified as a long-term lease obligation in the financial statements. \$17,929,613 was added to vehicles and equipment. In the event of default, as defined by the lease agreement, the amounts payable by the School District may become due. If payments are not made, the lessor may retake possession of the buses and hold the School District liable for amounts payable. At June 30, 2021, there were no further obligations outstanding.

#### Note 18 – Interfund Transfers and Balances

#### A. Transfers

Transfers made during the year ended June 30, 2021 were as follows:

		Trans	_	
			Non-Major:	
			Permanent	
Transfers To	Gen	eral	Improvement	Totals
Non-Major Governmental Funds:				
Classroom Facilities Fund	\$	-	\$35,707,741	\$ 35,707,741
Other Local Grants Fund	60	00,000		600,000
Totals	\$ 60	00,000	\$35,707,741	\$ 36,307,741

The purpose of the transfer from the General Fund to the Other Local Grants Fund was to fund future liabilities that might occur in that fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

The purpose of the transfer from the Permanent Improvement Fund to the Classroom Facilities Fund was to fund capital projects.

### B. Interfund Balances

1. Interfund balances at June 30, 2021, consist of the following individual fund interfund loans receivables and payables:

	Interfund Loans		
	Receivable		
Interfund Loans Payable		General	
Non-Major Governmental Funds:			
Other State	\$	10,000	
ESSER		3,850,000	
Title VI-B Special Education		1,950,000	
Vocational Education		100,000	
Miscellaneous Federal Grants		135,000	
Other Federal		1,800,000	
Totals	\$	7,845,000	

The interfund loans receivable and payable are due to the timing of the receipt of grant monies by the nonmajor funds. The School District expects to receive the grant monies and repay the advance within the next fiscal year. Interfund loans receivable/payable are eliminated on the government-wide statements.

2. Due to/from other funds consisted of the following at June 30, 2021, as reported on the fund statements:

	Due From				
	Other Funds				
Interfund Loans Payable		General			
Non-Major Governmental Funds:					
Other Local	\$	727,356			
Partnering Community Schools		1,147,317			
ESSER		14,799,504			
Title VI-B Special Education		776,119			
Vocational Education		39,777			
Miscellaneous Federal Grants		319,793			
Other Federal		793,211			
Totals	\$	18,603,077			

The primary purpose of the amount due to the general fund from the nonmajor governmental fund was to eliminate negative cash balances. The amount will be repaid once cash is received.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Amounts due to/from between governmental funds are eliminated on the government-wide statements.

### **Note 19 - Related Organizations**

#### A. Cleveland Public Library

The Cleveland Public Library (Library) is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. A Board of Trustees appointed by the Cleveland Municipal School District Board of Education governs the Library.

The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the School District for operational subsidies. Although the School District does serve as the taxing authority and issues all tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Business Director of the Cleveland Public Library at 325 Superior Avenue, NE, Cleveland, Ohio 44114.

#### B. City of Cleveland

In November 1998, the Mayor of the City of Cleveland was given appointment authority for the School District. As approved by the State legislature, the Ohio Revised Code provided for the Mayor to appoint a Chief Executive Officer who was to be approved by the Board. The Board is comprised of nine members who were appointed by the Mayor from a pool of candidates presented to the Mayor by an independent nominating panel. The City of Cleveland's accountability for the School District does not extend beyond appointment authority and therefore the School District is considered to be a related organization rather than a component unit of the City of Cleveland. A copy of the City of Cleveland's Annual Comprehensive Financial Report can be obtained from the Finance Director of the City of Cleveland at 601 Lakeside Avenue, Cleveland, Ohio 44114.

#### **Note 20 - Jointly Governed Organizations**

### A. Ohio Schools' Council Association

The Ohio Schools Council (Council) is a jointly governed organization among various school districts in northern Ohio. The jointly governed organization was formed to purchase quality products and services at the lowest possible cost to the member districts. Each district supports the Council by paying an annual participation fee. The Council's Board consists of seven superintendents of the participating districts whose term rotates every year.

The degree of control exercised by any school district is limited to its representation on the Board. Financial information can be obtained by contacting the Executive Director of the Ohio Schools Council at 6133 Rockside Road, Suite #10, Independence, Ohio 44131.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### B. Bond Accountability Commission

The Bond Accountability Commission (BAC) is an independent nonprofit agency that monitors the Cleveland Municipal School District's construction and renovation program and the spending of Issue 14 tax money approved by voters in May 2001.

As a commission created by the Board, the BAC is a "public body" subject to the Ohio Sunshine Law as set forth in Section 121.22 of the Ohio Revised Code, and shall conduct its business in accordance with the provisions of the Sunshine Law, including, but not limited to, establishing a reasonable method of notifying the public of the time, place and purpose of its meetings, and preparing, filing and maintaining minutes of its meetings. Other than the Board directing the Chief Executive Officer to secure initial external funding in the amount of \$200,000, the Board does not assume any ongoing financial interest or responsibility for the BAC and, as a result, is considered a jointly governed organization. In fiscal year 2018, the School District extended the contract with the BAC for three years in the amount of \$309,588 that covered fiscal years 2018, 2019, and 2020. The School District did not enter into a new contract with the BAC for fiscal year 2021 but had funds remaining from the previous contract that were allocated to fiscal year 2021's services. Annual reports can be obtained by contacting Laura Chalker, Administrator Bond Accountability Commission c/o Cuyahoga Community College, 2900 Community College Avenue MBA, Room 221, Cleveland, Ohio 44115.

**Note 21 – Construction and Other Significant Commitments** 

		Committed	Amount	R	Remaining on			
Projects	Amount		 Paid	(	Commitment			
Segment 1	\$	218,634,102	\$ 218,634,102	\$	-			
Segment 2		99,998,886	99,998,886		-			
Segment 3		132,209,511	132,209,511		-			
Segment 4		135,924,569	135,924,569		-			
Segment 5		194,273,777	194,232,040		41,737			
Segment 6		32,942,565	30,637,762		2,304,803			
Segment 7		204,115,531	200,834,693		3,280,838			
Local Funding Initiatives		229,480,515	228,080,938		1,399,577			
Total	\$	1,247,579,456	\$ 1,240,552,501	\$	7,026,955			

Segment 1 consisted of the warm, safe, dry and security updates to all buildings in addition to the construction of five buildings and renovation of three buildings. Segment 2, 3, 4, 5, 6 and 7 consisted of the construction of forty-three buildings, the renovation of five buildings and the demolishing of twenty-four buildings. Local Funding Initiatives consisted of various projects throughout the School District.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **Note 22 – Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year-end, the amount of encumbrances expected to be honored upon performance by the vendor in the fiscal year were as follows:

#### Governmental:

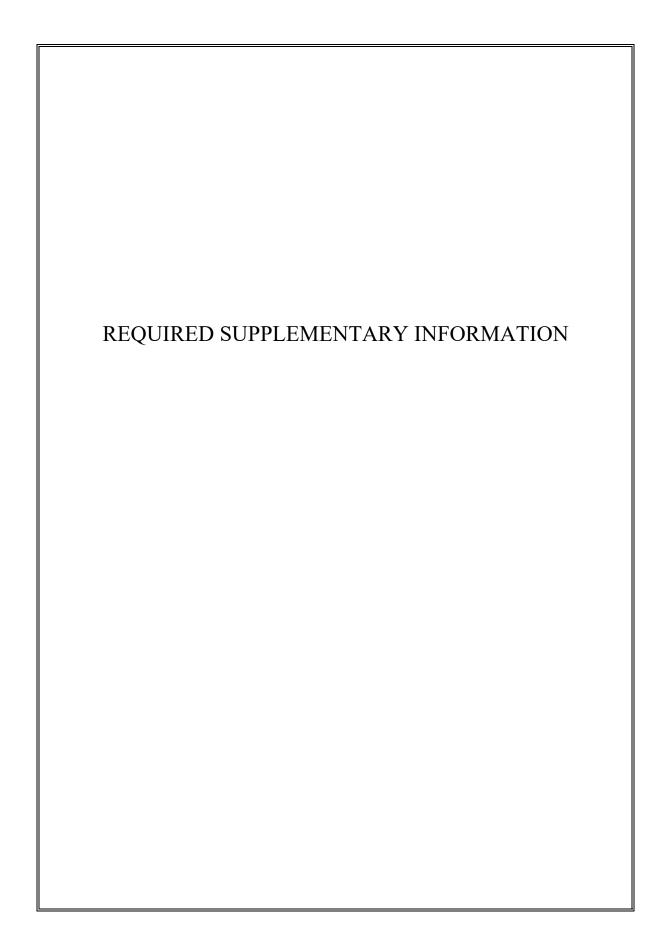
General Fund	\$ 13,517,599
Other Governmental Funds	45,017,345
Total Governmental	\$ 58,534,944

#### **Note 23 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the School District. The School District's investment portfolio and the pension and other employee benefits plan in which the School District participate fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the School District's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

### Note 24 – Subsequent Event

For fiscal year 2022, School District foundation funding received from the State of Ohio will be funded using a direct funding model. Under this new model, community school, STEM school, scholarship, and open enrollment funding will be directly funded by the State of Ohio to the respective educating schools. For fiscal year 2021 and prior, the amounts related to students who were residents of the School District were funded to the School District who, in turn, made the payment to the educating school. For fiscal year 2021, the School District reported \$161,108,316 in revenues and expenditures/expenses related to these programs. Also, during fiscal year 2021, the School District reported \$7,396,524 in tuition and fees from the resident school districts which will be direct funded to the School District as the educating entity in fiscal year 2022. This new funding system calculates a unique base cost and a unique "per-pupil local capacity amount" for each School District. The School District's state core foundation funding is then calculated. Any change in funding will be subject to a phase in percentage of 16.67 percent for fiscal year 2022 and 33.33 percent for fiscal year 2023.



#### REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST EIGHT FISCAL YEARS

	2021	2020	2019	2018
School District's proportion of the net pension liability	3.41159960%	3.64428330%	3.20954640%	3.39209950%
School District's proportionate share of the net pension liability	\$ 225,650,386	\$ 218,043,860	\$ 183,816,667	\$ 202,670,452
School District's covered payroll	\$ 119,997,656	\$ 122,404,852	\$ 100,300,222	\$ 121,042,457
School District's proportionate share of the net pension liability as a percentage of its covered payroll	188.05%	178.13%	183.27%	167.44%
Plan fiduciary net position as a percentage of the total pension liability	68.55%	70.85%	71.36%	69.50%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior year-end.

-	2017	 2016	2016 2015		2014		
	3.28691765%	3.19451700%		3.02406900%		3.02406900%	
\$	240,517,797	\$ 182,282,237	\$	153,046,411	\$	179,831,678	
\$	96,357,436	\$ 94,913,384	\$	87,603,918	\$	82,710,748	
	249.61%	192.05%		174.70%		217.42%	
	62.98%	69.16%		71.70%		65.52%	

#### REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST EIGHT FISCAL YEARS

	2021	2020	2019	2018
School District's proportion of the net pension liability	2.36080036%	2.54829514%	2.52819162%	2.43498990%
School District's proportionate share of the net pension liability	\$ 571,229,685	\$ 563,540,156	\$ 555,892,572	\$ 578,437,070
School District's covered payroll	\$ 270,656,157	\$ 293,811,314	\$ 294,089,321	\$ 259,652,429
School District's proportionate share of the net pension liability as a percentage of its covered payroll	211.05%	191.80%	189.02%	222.77%
Plan fiduciary net position as a percentage of the total pension liability	75.48%	77.40%	77.31%	75.30%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior year-end.

2017	2016	2015	2014
2.42079156%	2.49956532%	2.57306004%	2.57306004%
\$ 810,311,904	\$ 690,806,743	\$ 625,857,249	\$ 745,517,166
\$ 253,700,519	\$ 264,163,707	\$ 264,526,215	\$ 257,756,744
319.40%	261.51%	236.60%	289.23%
66.80%	72.10%	74.70%	69.30%

### REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF SCHOOL DISTRICT PENSION CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST TEN FISCAL YEARS

	2(	)21	2020	 2019		2018
Contractually required contribution	\$ 14,	877,377	\$ 16,799,671	\$ 16,524,655	\$	13,540,530
Contributions in relation to the contractually required contribution	(14,	877,377)	(16,799,671)	 (16,524,655)	-	(13,540,530)
Contribution deficiency (excess)	\$	<u> </u>	\$ 	\$ 	\$	
School District's covered payroll	\$ 106,	266,979	\$ 119,997,650	\$ 122,404,852	\$	100,300,222
Contributions as a percentage of covered payroll		14.00%	14.00%	13.50%		13.50%

 2017	 2016	 2015	 2014	_	2013	 2012
\$ 16,945,944	\$ 7,475,192	\$ 12,509,584	\$ 12,141,903	\$	11,447,168	\$ 11,818,410
 (16,945,944)	 (7,475,192)	 (12,509,584)	 (12,141,903)		(11,447,168)	 (11,818,410)
\$ _	\$ _	\$ _	\$ 	\$		\$ 
\$ 121,042,457	\$ 53,394,229	\$ 94,913,384	\$ 87,603,918	\$	82,710,751	\$ 87,869,219
14.00%	14.00%	13.18%	13.86%		13.84%	13.45%

### REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF SCHOOL DISTRICT PENSION CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST TEN FISCAL YEARS

	2021	2020	2019	2018
Contractually required contribution	\$ 38,999,340	\$ 37,891,862	\$ 41,133,584	\$ 41,172,505
Contributions in relation to the contractually required contribution	(38,999,340)	(37,891,862)	(41,133,584)	(41,172,505)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
School District's covered payroll	\$ 278,566,714	\$ 270,656,157	\$ 293,811,314	\$ 294,089,321
Contributions as a percentage of covered payroll	14.00%	14.00%	14.00%	14.00%

 2017	 2016	 2015		2014	 2013		2012
\$ 36,351,340	\$ 35,518,073	\$ 36,982,919	\$	34,388,408	\$ 33,508,377	\$	37,477,345
 (36,351,340)	 (35,518,073)	(36,982,919)	-	(34,388,408)	 (33,508,377)	-	(37,477,345)
\$ 	\$ 	\$ 	\$		\$ 	\$	
\$ 259,652,429	\$ 253,700,521	\$ 264,163,707	\$	264,526,215	\$ 257,756,746	\$	288,287,269
14.00%	14.00%	14.00%		13.00%	13.00%		13.00%

#### REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST FIVE FISCAL YEARS

	2021	2020	2019	2018	2017
School District's proportion of the net OPEB liability	3.21433870%	3.42819010%	3.05970770%	3.23236710%	3.16413311%
School District's proportionate share of the net OPEB liability	\$ 69,858,100	\$ 86,211,771	\$ 84,884,557	\$ 86,748,240	\$ 90,189,498
School District's covered payroll	\$ 119,997,650	\$ 122,404,852	\$ 100,300,222	\$ 121,042,457	\$ 53,394,229
School District's proportionate share of the net OPEB liability as a percentage of its covered payroll	58.22%	70.43%	84.63%	71.67%	168.91%
Plan fiduciary net position as a percentage of the total OPEB liability	18.17%	15.57%	13.57%	12.46%	11.49%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior year-end.

#### REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE SCHOOL DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/ASSET STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST FIVE FISCAL YEARS

	2021	2020	2019	2018	2017
School District's proportion of the net OPEB liability/asset	2.36080036%	2.54829514%	2.52819162%	2.43498990%	2.42079156%
School District's proportionate share of the net OPEB liability/(asset)	\$ (41,491,050)	\$ (42,205,883)	\$ (40,625,461)	\$ 95,004,321	\$ 129,464,562
School District's covered payroll	\$ 270,656,157	\$ 293,811,314	\$ 294,089,321	\$ 259,652,429	\$ 253,700,519
School District's proportionate share of the net OPEB liability/asset as a percentage of its covered payroll	15.33%	14.36%	13.81%	36.59%	51.03%
Plan fiduciary net position as a percentage of the total OPEB liability/asset	182.10%	174.70%	176.00%	47.10%	37.30%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior year-end.

### REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF SCHOOL DISTRICT OPEB CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST TEN FISCAL YEARS

	2021			2020	2019			2018	
Contractually required contribution	\$	502,924	\$	523,658	\$	1,268,133	\$	1,282,343	
Contributions in relation to the contractually required contribution		(502,924)		(523,658)		(1,268,133)		(1,282,343)	
Contribution deficiency (excess)	\$	_	\$	_	\$	_	\$		
School District's covered payroll	\$	106,266,979	\$	119,997,650	\$	122,404,852	\$	100,300,222	
Contributions as a percentage of covered payroll		0.47%		0.44%		1.04%		1.28%	

 2017		2016	 2015		2014		2013		2012	
\$ 791,147	\$	888,656	\$ 778,290	\$	142,159	\$	133,572	\$	486,789	
 (791,147)		(888,656)	 (778,290)		(142,159)		(133,572)		(486,789)	
\$ 	\$		\$ 	\$	<u> </u>	\$		\$	-	
\$ 121,042,457	\$	53,394,229	\$ 94,913,384	\$	87,603,918	\$	82,710,751	\$	87,869,219	
0.65%		1.66%	0.82%		0.16%		0.16%		0.55%	

### REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF SCHOOL DISTRICT OPEB CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST TEN FISCAL YEARS

	2021			2020	2019			2018	
Contractually required contribution	\$	-	\$	-	\$	-	\$	-	
Contributions in relation to the contractually required contribution					-				
Contribution deficiency (excess)	\$		\$		\$		\$		
School District's covered payroll	\$ 278	3,566,714	\$	270,656,157	\$	293,811,314	\$	294,089,321	
Contributions as a percentage of covered payroll		0.00%		0.00%		0.00%		0.00%	

2	017	2	016		2015	2014		2013		2012	
\$	-	\$	-	\$	-	\$	2,645,262	\$	2,577,567	\$	2,882,873
							(2,645,262)		(2,577,567)		(2,882,873)
\$		\$		\$	_	\$	_	\$		\$	
\$ 259	,652,429	\$ 253	,700,521	\$ :	264,163,707	\$	264,526,215	\$	257,756,746	\$	288,287,269
	0.00%		0.00%		0.00%		1.00%		1.00%		1.00%

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### PENSION

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%. There were no changes in benefit terms from the amounts previously reported for fiscal years 2019-2021.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates and 110% of female rates, (g) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from 7.75% to 7.50%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2018-2021.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero. There were no changes in benefit terms from amounts previously reported for fiscal years 2019-2021.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2017. For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation, (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2019-2021.

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal years 2017-2021.

(Continued)

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, (h) the municipal bond index rate increased from 2.92% to 3.56% and (i) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 2.98% to 3.63%. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate increased from 3.63% to 3.70%, (b) the health care cost trend rates for Medicare were changed from a range of 5.50%-5.00% to a range of 5.375%-4.75% and Pre-Medicare were changed from a range of 7.50%-5.00% to a range of 7.25%-4.75%, (c) the municipal bond index rate increased from 3.56% to 3.62% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63% to 3.70%. For fiscal year 2020, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.70% to 3.22%, (b) the health care cost trend rates for Medicare were changed from a range of 5.375%-4.75% to a range of 5.25%-4.75% and Pre-Medicare were changed from a range of 7.25%-4.75% to a range of 7.00%-4.75%, (c) the municipal bond index rate decreased from 3.62% to 3.13% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.70% to 3.22%. For fiscal year 2021, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.22% to 2.63% and (b) the municipal bond index rate decreased from 3.13% to 2.45%.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal year 2017. For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020. For fiscal year 2020, STRS increased the subsidy percentage from 1.944% to 1.984% effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021. For fiscal year 2021, the non-Medicare subsidy base premium was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and (b) decrease in health care cost trend rates from 6.00%-11.00% initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate. For fiscal year 2020, health care cost trend rates were changed to the following: medical pre-Medicare from 6.00% initial - 4.00% ultimate down to 5.87% initial -4.00% ultimate; medical Medicare from 5.00% initial - 4.00% ultimate down to 4.93% initial - 4.00% ultimate; prescription drug pre-Medicare from 8.00% initial - 4.00% ultimate down to 7.73% initial - 4.00% ultimate and (5.23%) initial - 4.00% ultimate up to 9.62% initial - 4.00% ultimate. For fiscal year 2021, health care cost trend rates were changed to the following: medical pre-Medicare from 5.87% initial - 4.00% ultimate down to 5.00% initial - 4.00% ultimate; medical Medicare from 4.93% initial - 4.00% ultimate down to -6.69% initial - 4.00% ultimate; prescription drug pre-Medicare from 7.73% initial - 4.00% ultimate down to 6.50% initial - 4.00% ultimate; prescription drug medicare from 9.62% initial - 4.00% ultimate up to 11.87% initial - 4.00% ultimate.

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COMBINING STATEMENTS AND
INDIVIDUAL FUND SCHEDULES
INDIVIDORE I CIND SCHEDCEES

### **Major Funds**

### General

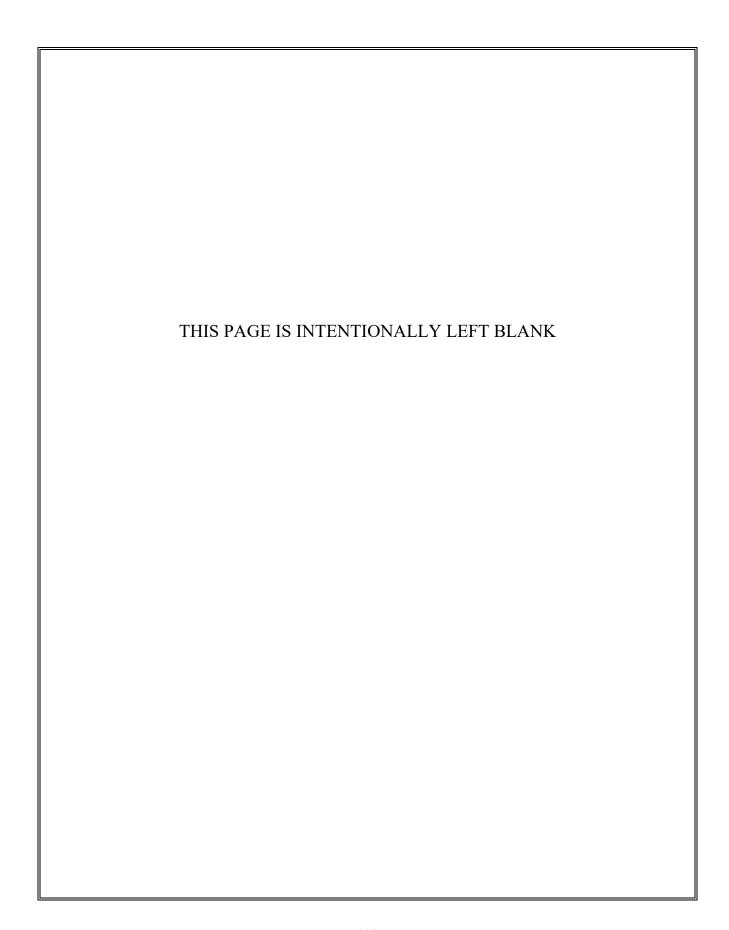
The general fund is used to account for all financial resources, except those required to be accounted for in another fund. The general fund is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

### **Debt Service**

The debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) DEBT SERVICE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Final Budget			Actual	Variance with Final Budget Positive (Negative)		
Revenues:							
Property taxes	\$	22,587,373	\$	23,410,183	\$	822,810	
Investment earnings		3,306		3,426		120	
Intergovernmental		2,179,534		2,258,930		79,396	
Total revenues		24,770,213		25,672,539		902,326	
Expenditures: Current: Support services: Fiscal Debt service:		476,265		404,024		72,241	
Principal		7,514,879		6,375,000		1,139,879	
Interest and fiscal charges		15,008,856		12,732,267		2,276,589	
Total expenditures		23,000,000		19,511,291		3,488,709	
Net change in fund balance		1,770,213		6,161,248		4,391,035	
Fund balance at beginning of year		50,409,278		50,409,278			
Fund balance at end of year	\$	52,179,491	\$	56,570,526	\$	4,391,035	



### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2021

		Nonmajor ecial Revenue Funds		Nonmajor Capital Projects Funds		Total Nonmajor overnmental Funds
Assets:						
Equity in pooled cash and cash equivalents Cash and cash equivalents with fiscal agent Receivables:	\$	30,792,616	\$	77,916,223 637,268	\$	108,708,839 637,268
Property taxes		9,410,454 45,610,894		2,915,352		12,325,806
Intergovernmental  Materials and supplies inventory		3,814,932		2,555,763		48,166,657 3,814,932
Total assets	\$	89,628,896	\$	84,024,606	\$	173,653,502
Liabilities:						
Accounts payable	\$	6,641,636	\$	82,061	\$	6,723,697
Contracts payable	Ψ	0,041,030	Ψ	75,931	Ψ	75,931
Retainage payable		_		637,268		637,268
Accrued wages and benefits payable		10,019,015		27,876		10,046,891
Intergovernmental payable		3,093,773		9,564		3,103,337
Interfund loans payable		7,845,000		7,301		7,845,000
Due to other funds		18,603,077		_		18,603,077
Total liabilities		46,202,501		832,700		47,035,201
Deferred inflows of resources:						
Property taxes levied for the next year		5,477,034		1,918,087		7,395,121
Delinquent property tax revenue not available		2,387,262		739,572		3,126,834
Intergovernmental revenue not available		7,234,618		2,555,763		9,790,381
Miscellaneous revenue not available		690,443		-		690,443
Total deferred inflows of resources		15,789,357		5,213,422		21,002,779
Fund balances: Nonspendable:						
Materials and supplies inventory		3,814,932		_		3,814,932
Restricted:		3,017,732		_		3,014,732
Capital projects		_		77,978,484		77,978,484
Classroom facilities maintenance		3,489,330		, , , <u>-</u>		3,489,330
Food service operations		1,610,166		-		1,610,166
Non-public schools		4,320,754		-		4,320,754
State funded programs		3,360,671		-		3,360,671
Federally funded programs		4,324,647		-		4,324,647
Extracurricular programs		582,657		-		582,657
Partnering community schools		1,901,624		-		1,901,624
Educational special trust		11,126,508		-		11,126,508
Other purposes		930,436		-		930,436
Unassigned (deficit)		(7,824,687)				(7,824,687)
Total fund balances		27,637,038		77,978,484		105,615,522
Total liabilities, deferred inflows, and fund balances	\$	89,628,896	\$	84,024,606	\$	173,653,502

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Nonmajor Special Revenue Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues:		0 0 110 0 70	
Property taxes	\$ 7,972,271	\$ 2,119,072	\$ 10,091,343
Intergovernmental	179,714,618	10,678,129	190,392,747
Investment earnings	7,560	101,852	109,412
Extracurricular	171,664	-	171,664
Charges for services	30,169	-	30,169
Contributions and donations	8,943,525	-	8,943,525
Miscellaneous	8,574	12.000.052	8,574
Total revenues	196,848,381	12,899,053	209,747,434
Expenditures:			
Current:			
Instruction:			
Regular	4,760,466	-	4,760,466
Special	40,298,216	-	40,298,216
Vocational	1,199,226	-	1,199,226
Other	42,324,501	-	42,324,501
Support services:			
Pupil	16,785,629	-	16,785,629
Instructional staff	13,184,090	-	13,184,090
Administration	2,725,148	-	2,725,148
Fiscal	6,531,169	185,985	6,717,154
Business	1,426	-	1,426
Operations and maintenance	16,131,086	484,813	16,615,899
Pupil transportation	3,144,062	-	3,144,062
Central	3,876,904	-	3,876,904
Operation of non-instructional services:			
Food service operations	15,157,412	-	15,157,412
Other non-instructional services	17,741,353	-	17,741,353
Extracurricular activities	701,943	-	701,943
Facilities acquisition and construction		10,144,296	10,144,296
Total expenditures	184,562,631	10,815,094	195,377,725
Excess of revenues over			
expenditures	12,285,750	2,083,959	14,369,709
Other financing sources:			
Sale of capital assets	_	489,121	489,121
Transfers in	600,000	35,707,741	36,307,741
Transfers out	-	(35,707,741)	(35,707,741)
Total other financing sources	600,000	489,121	1,089,121
Net change in fund balances	12,885,750	2,573,080	15,458,830
Fund balances at beginning of year	14,751,288	75,405,404	90,156,692
Fund balances at end of year	\$ 27,637,038	\$ 77,978,484	\$ 105,615,522
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### **Nonmajor Special Revenue Funds**

The special revenue funds are established to account for proceeds of specific revenue sources that are restricted or committed to expenditures for specific purposes other than debt service or capital projects. The term proceeds of specific sources establishes that one or more specific restricted or committed revenues should be the foundation for a special revenue fund. A description of the School District's special revenue funds follows:

#### Food Service

This fund is used to record financial transactions related to food service operations.

### **Educational Special Trust**

This fund accounts for monies received from private individuals, companies, and foundations for specified activities for purposes. This fund also accounts for monies being placed from the general fund for Qualified Zone Academy Bonds into a escrow account held by a trustee in order to repay the obligation at maturity.

#### **Classroom Facilities Maintenance**

This fund is used to account for the proceeds of a levy for the maintenance of facilities.

#### **Partnering Community School**

This fund reflects resources that belong to the Community Schools that partner with the School District.

#### Other Local Funds

This fund accounts for all activity in other local funds including Public School Support, Other Grants, and District Managed Activity.

#### **Student Managed Activities**

This fund accounts for those student activity programs that have student participation in the activity and have student management of the programs.

#### **Auxiliary Services**

This fund accounts for monies which provide services and materials to pupils attending non-public schools within the School District.

#### **Student Wellness and Success**

This fund accounts for State funds to help districts and schools support their students' academic achievement through mental health counseling, wrap-around services, mentoring and after-school programs.

### **Miscellaneous State Grants**

This fund is used to account for various monies received from State agencies which are not classified elsewhere including all money for students who resides in the School District but are enrolled in a community school.

#### Other State Funds

This fund accounts for all activity in other State funds including Management Information Systems, Public School Preschool, Data Communications for School Buildings, Interactive Video Distance Learning, Vocational Education Enhancement, and Alternative Schools.

### **Nonmajor Special Revenue Funds (Continued)**

### Elementary and Secondary School Emergency Relief (ESSER) Fund

This fund accounts for Federal monies used to assist schools and districts as a result of the coronavirus (COVID-19) pandemic. Funds can support any allowable activity under existing federal funds (Title I, Individuals with Disabilities Act (IDEA), Perkins, etc.), expenses directly related to the pandemic, as well as "other activities that are necessary to maintain the operation of continuity of services.

#### **Coronavirus Relief Fund**

This fund accounts for grants received from the federal government to provide emergency relief to school districts related to the COVID-19 pandemic.

### **Title VI-B Grant**

This fund accounts for Federal monies used to assist schools in the identification of handicapped children, development of procedural safeguards, implementation of least restrictive alternative service patterns, and provision of full educational opportunities to handicapped children at the preschool, elementary, and secondary levels.

#### **Vocational Education Fund**

This fund accounts for revenues used in the development of vocational education programs in the following categories; secondary, post-secondary, adult, disadvantaged and handicapped persons, exemplary programs, cooperative education, construction of educational schools, ancillary services, research, advisory committees and work-study projects, including sex equity grants.

#### Title I Grant

This fund accounts for federal funds expended for services provided to meet special educational needs of educationally deprived children.

#### **Supporting Effective Instruction Grant**

Funding for professional development and other programs to ensure teachers meet high quality standards. This fund also accounts for monies used to hire additional classroom teachers in elementary grades, so that the number of students per teacher will be reduced.

#### **Miscellaneous Federal Grants**

This fund accounts for various monies received through State agencies from the Federal Government or directly from the Federal Government which are not required to be in a separate fund.

#### Other Federal Funds

This fund accounts for all activity in other Federal funds including School Maintenance and Operational Assistance, Title II Technology, Title I Subsidiary A, Title I Subsidiary G, Nutrition Education Training Program, Bilingual Education Program, Transition for Refugee Children, and IDEA Preschool Grant for the Handicapped.

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### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2021

	Food Service			Educational Special Trust	Classroom Facilities aintenance	Partnering Community Schools	
Assets:							
Equity in pooled cash and cash equivalents Receivables:	\$	2,277,737	\$	11,484,680	\$ 3,375,492	\$	1,760,476
Property taxes		_		_	2,642,676		6,767,778
Intergovernmental		-		-	-		-
Materials and supplies inventory		3,814,932		-	-		-
Total assets	\$	6,092,669	\$	11,484,680	\$ 6,018,168	\$	8,528,254
Liabilities:							
Accounts payable	\$	117,547	\$	302,780	\$ 143,855	\$	_
Accrued wages and benefits payable		315,661		39,773	-		-
Intergovernmental payable		234,363		15,619	-		-
Interfund loans payable		-		-	-		-
Due to other funds		<del>-</del>		<del>-</del>	 <u>-</u>		1,147,317
Total liabilities		667,571		358,172	 143,855		1,147,317
Deferred inflows of resources:							
Property taxes levied for the next fiscal year		-		-	1,714,584		3,762,450
Delinquent property tax revenue not available		-		-	670,399		1,716,863
Intergovernmental revenue not available		-		-	-		-
Miscellaneous revenue not available		-		-	-		
Total deferred inflows of resources				<u> </u>	2,384,983		5,479,313
Fund balances:							
Nonspendable:							
Materials and supplies inventory		3,814,932		-	-		-
Restricted:							
Classroom facilities maintenance		-		-	3,489,330		-
Food service operations Non-public schools		1,610,166		-	-		-
State funded programs		-		-	-		-
Federally funded programs		_		_	_		_
Extracurricular activities		_		_	_		_
Partnering community schools		-		_	-		1,901,624
Educational special trust		-		11,126,508	-		- ·
Other purposes		-		-	-		-
Unassigned (deficit)		-		-	-		-
Total fund balances (deficit)		5,425,098		11,126,508	3,489,330		1,901,624
Total liabilities, deferred inflows, and fund balances	\$	6,092,669	\$	11,484,680	\$ 6,018,168	\$	8,528,254

Other Managed Local Activities		Managed Auxiliary			Student Wellness and Success		Miscellaneous State Grants		Other State Grants		
\$ 1,025,468	\$	487,625	\$	4,981,365	\$	2,141,590	\$	840,136	\$	588,150	
690,443		- - -		- - -		- - -		1,008,584		19,531	
\$ 1,715,911	\$	487,625	\$	4,981,365	\$	2,141,590	\$	1,848,720	\$	607,681	
\$ - - - 727,356	\$	- - - -	\$	447,368 142,170 71,073	\$	40,060 119,782 41,415	\$	2,833 1,396	\$	5,397 1,466 10,000	
727,356				660,611		201,257		4,229		16,863	
690,443 690,443		- - - -		- - - -		- - - -		1,008,584 - 1,008,584		- - 19,531 - 19,531	
-		-		-		-		-		-	
-		-		- - 4 220 754		-		-		-	
-		-		4,320,754		1,940,333		835,907		584,431	
95,032		487,625		- - -		- - -		- - -		- - -	
930,436 (727,356)		-		-		-		-		(13,144)	
298,112		487,625		4,320,754		1,940,333		835,907		571,287	
\$ 1,715,911	\$	487,625	\$	4,981,365	\$	2,141,590	\$	1,848,720	\$	607,681	

(Continued)

### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) JUNE 30, 2021

	Elementary and Secondary School Emergency			Title VI-B		Vocational Education		Title I Grant	
Assets:									
Equity in pooled cash and cash equivalents Receivables:	\$	-	\$	-	\$	-	\$	1,096,571	
Property taxes Intergovernmental		23,154,211		1,923,352		406,246		13,692,813	
Materials and supplies inventory		23,134,211		1,923,332		-00,2-0		13,092,013	
Total assets	\$	23,154,211	\$	1,923,352	\$	406,246	\$	14,789,384	
Liabilities:									
Accounts payable	\$	3,896,490	\$	75,288	\$	24,882	\$	648,824	
Accrued wages and benefits payable		386,334		622,989		13,601		6,924,677	
Intergovernmental payable		205,835		333,871		6,525		1,836,022	
Interfund loans payable		3,850,000		1,950,000		100,000		-	
Due to other funds		14,799,504		776,119		39,777			
Total liabilities		23,138,163		3,758,267		184,785		9,409,523	
Deferred inflows of resources:									
Property taxes levied for the next fiscal year		-		-		-		-	
Delinquent property tax revenue not available		-		-		-		-	
Intergovernmental revenue not available		2,585,802		201,690		92,522		1,712,594	
Miscellaneous revenue not available		-		-		-		-	
Total deferred inflows of resources		2,585,802		201,690		92,522		1,712,594	
Fund balances:									
Nonspendable:									
Materials and supplies inventory Restricted:		-		-		-		-	
Classroom facilities maintenance		_		_		_		_	
Food service operations		_		_		-		-	
Non-public schools		-		-		-		-	
State funded programs		-		-		-		-	
Federally funded programs		-		-		128,939		3,667,267	
Extracurricular activities		-		-		-		-	
Partnering community schools		-		-		-		-	
Educational special trust		-		-		-		-	
Other purposes		-		-		-		-	
Unassigned (deficit)		(2,569,754)		(2,036,605)					
Total fund balances (deficit)		(2,569,754)		(2,036,605)		128,939		3,667,267	
Total liabilities, deferred inflows, and fund balances	\$	23,154,211	\$	1,923,352	\$	406,246	\$	14,789,384	

Supporting Effective Instruction		cellaneous eral Grants	 Other Federal Grant	Total Nonmajor Special Revenue Funds		
\$	121,217	\$ -	\$ 612,109	\$	30,792,616	
	1,880,638	544,784 -	2,290,292		9,410,454 45,610,894 3,814,932	
\$	2,001,855	\$ 544,784	\$ 2,902,401	\$	89,628,896	
\$	1,267,314 273,523 - 1,540,837 - 567,783 - 567,783	\$ 218,495 31,427 12,098 135,000 319,793 716,813	\$ 726,047 147,057 60,567 1,800,000 793,211 3,526,882	\$	6,641,636 10,019,015 3,093,773 7,845,000 18,603,077 46,202,501 5,477,034 2,387,262 7,234,618 690,443 15,789,357	
	-	-	-		3,814,932	
	(106,765)	(240,751)	528,441 (2,130,312) (1,601,871)		3,489,330 1,610,166 4,320,754 3,360,671 4,324,647 582,657 1,901,624 11,126,508 930,436 (7,824,687) 27,637,038	
\$	2,001,855	\$ 544,784	\$ 2,902,401	\$	89,628,896	

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Food Special Service Trust		Classroom Facilities Maintenance	Partnering Community Schools		
Revenues:						
Property taxes	\$ -	30,382	\$ 1,972,755	\$ 5,969,134		
Intergovernmental	10,031,483	3,380	2,113,746	400,412		
Investment earnings	59	_	-	-		
Extracurricular	-	1,000	-	-		
Charges for services	30,169		-	-		
Contributions and donations	-	8,943,525	-	-		
Miscellaneous	1,060	7,514	-	-		
Total revenues	10,062,771	8,985,801	4,086,501	6,369,546		
Expenditures: Current: Instruction:						
Regular	-	234,630	-	-		
Special	-	91,879	-	-		
Vocational	-	-	-	-		
Other	-	459,164	-	-		
Support services:						
Pupil	-	297,622	-	-		
Instructional staff	-	2,391,654	-	-		
Administration	-	50,952	-	-		
Fiscal	-	2	-	5,222,120		
Business	-	-	-	-		
Operations and maintenance	-	157,526	4,381,489	-		
Pupil transportation	-	21,900	-	-		
Central	-	854,570	-	-		
Operation of non-instructional services:	40.400.000					
Food service operations	10,199,928	105,708	-	-		
Other non-instructional services	-	2,100	-	-		
Extracurricular activities	10 100 028	546,683	4 201 400	5 222 120		
Total expenditures	10,199,928	5,214,390	4,381,489	5,222,120		
Excess (deficiency) of revenues over (under) expenditures	(137,157)	3,771,411	(294,988)	1,147,426		
Other financing sources:						
Transfers in						
Total other financing sources						
Change in fund balance	(137,157)	3,771,411	(294,988)	1,147,426		
Fund balances (deficit)		<b></b>	2 = 2 + 2 + 2			
at beginning of year	5,562,255	7,355,097	3,784,318	754,198		
Fund balances (deficit) at end of year	\$ 5,425,098	\$ 11,126,508	\$ 3,489,330	\$ 1,901,624		

Other State Funds		Miscellaneous State Grants		Auxiliary Services		Student Managed Activities		Other Local	
1,142,771	- \$ 807,060	\$	12,577,828	9,030,094 7,501	\$	-	- \$	-	\$
-	- -		-	7,501		68,245	- )	102,419	
-	-		-	-		-	-	-	
-	-		-	-		-	-	-	
1,142,771	807,060		12,577,828	9,037,595		68,245	) _	102,419	
245	125,497		-	-		8,322	7	9,797	
11,374	113,482		-	-		-	-	-	
-	1,007,422		1,207,143	-		-	-	-	
-	49,519		9,128,805	79,677		-	-	-	
434,786	5,000		151,331 613,590	-		262		650 2,569	
-	-		-	-		-	<u>-</u>	-	
-	-		-	-		-	-	-	
-	108,948		-	-		-	-	-	
-	-		-	-		-	-	-	
-	-		-	-		-	-	-	
-	- -		- -	7,442,350		76,534	2	78,712	
446,405	1,409,868		11,100,869	7,522,027		85,118		91,728	
696,366	(602,808)		1,476,959	1,515,568		(16,873)	<u> </u>	10,691	
_	_		_	_		_	)	600,000	
-	_	-						600,000	
696,366	(602,808)		1,476,959	1,515,568		(16,873)		610,691	
(125,079)	1,438,715		463,374	2,805,186		504,498	<u>))</u>	(312,579)	
571,287	835,907 \$	\$	1,940,333	4,320,754	\$	487,625	2 \$	298,112	\$

(Continued)

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Elementary and Secondary School Emergency	Coronavirus Relief	Title VI-B	Vocational Education
Revenues:				
Property taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	56,486,606	2,746,151	15,629,180	1,666,983
Investment earnings	-	-	-	-
Extracurricular	-	-	-	-
Charges for services	-	-	-	-
Contributions and donations	-	-	-	-
Miscellaneous		<u> </u>		
Total revenues	56,486,606	2,746,151	15,629,180	1,666,983
Expenditures:				
Current:				
Instruction:				
Regular	3,252,199	-	-	-
Special	100,356	-	11,824,377	-
Vocational	-	-	12,890	1,061,480
Other	25,322,870	2,746,151	-	-
Support services:				
Pupil	2,205,744	-	1,871,671	-
Instructional staff	1,607,591	-	1,087,453	320,527
Administration	88,904	-	1,226,743	62,338
Fiscal	258,853	-	169,386	-
Business	1,426	-	-	-
Operations and maintenance Pupil transportation	11,483,123	-	-	-
Central	3,117,163 2,846,709	-	-	-
Operation of non-instructional services:	2,040,709	-	-	-
Food service operations	4,752,815			
Other non-instructional services	3,688,635	_	397,692	_
Extracurricular activities	14	- -	-	- -
Total expenditures	58,726,402	2,746,151	16,590,212	1,444,345
Excess (deficiency) of revenues over (under) expenditures	(2,239,796)		(961,032)	222,638
Other financing sources:				
Transfers in	-	-	-	-
Total other financing sources	<u> </u>	-		
Change in fund balance	(2,239,796)	-	(961,032)	222,638
Fund balances (deficit)				
at beginning of year	(329,958)		(1,075,573)	(93,699)
Fund balances (deficit) at end of year	\$ (2,569,754)	\$ -	\$ (2,036,605)	\$ 128,939

Title I Grant	Supporting Effective Instruction		Miscellaneous Federal Grants		Fe	Other deral Funds	 Total Nonmajor Special Revenue Funds
\$ -	\$	-	\$	-	\$	-	\$ 7,972,271
51,684,529		2,834,706		3,535,317		9,024,372	179,714,618
-		-		-		-	7,560
-		-		-		-	171,664
-		-		-		-	30,169
-		-		-		-	8,943,525
 <del>-</del>		<del>-</del>		<del>-</del>		<del>-</del>	 8,574
 51,684,529		2,834,706		3,535,317		9,024,372	 196,848,381
537,900		-		591,876		-	4,760,466
27,950,105		-		-		331,499	40,298,216
-		-		-		-	1,199,226
8,071,714		-		849,739		2,660,298	42,324,501
1,672,723		_		1,334,927		144,941	16,785,629
2,126,175		2,201,109		381,740		2,476,074	13,184,090
679,790		-		-		-	2,725,148
568,737		37,754		260,730		13,587	6,531,169
-		-		-		-	1,426
-		-		-		-	16,131,086
4,999	-			-		-	3,144,062
-		165,625		10,000		-	3,876,904
-		_		98,961		-	15,157,412
5,406,275		347,766		359,038		97,497	17,741,353
-		-		-		-	701,943
47,018,418		2,752,254		3,887,011		5,723,896	 184,562,631
4,666,111		82,452		(351,694)		3,300,476	 12,285,750
 							 600,000
 							 600,000
4,666,111		82,452		(351,694)		3,300,476	12,885,750
(998,844)		(189,217)		110,943		(4,902,347)	14,751,288
\$ 3,667,267	\$	(106,765)	\$	(240,751)	\$	(1,601,871)	\$ 27,637,038
 		<del></del>		· · · ·		· · · · · ·	 

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) FOOD SERVICE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Final Budget	Final			ariance with inal Budget Positive (Negative)
Revenues:	· ·			_		_
Intergovernmental	\$	24,405,872	\$	8,112,430	\$	(16,293,442)
Investment earnings		177		59		(118)
Charges for services		90,762		30,169		(60,593)
Miscellaneous		3,189		1,060		(2,129)
Total revenues		24,500,000		8,143,718		(16,356,282)
Expenditures:						
Current:						
Operation of non-instructional services:						
Food service operations		21,193,579		11,758,391		9,435,188
Total expenditures		21,193,579		11,758,391		9,435,188
Net change in fund balance		3,306,421		(3,614,673)		(6,921,094)
Fund balance at beginning of year		63,060		63,060		-
Prior year encumbrances appropriated		4,193,579		4,193,579		-
Fund balance at end of year	\$	7,563,060	\$	641,966	\$	(6,921,094)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) EDUCATIONAL SPECIAL TRUST FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	 Final Budget	 Actual	Variance with Final Budget Positive (Negative)		
Revenues:					
Property taxes	\$ 25,918	\$ 30,382	\$	4,464	
Intergovernmental	2,883	3,380		497	
Extracurricular	853	1,000		147	
Contributions and donations	7,963,936	9,335,494		1,371,558	
Miscellaneous	 6,410	 7,514		1,104	
Total revenues	8,000,000	 9,377,770		1,377,770	
Expenditures:					
Current:					
Instruction:					
Regular	397,007	314,172		82,835	
Special	110,276	87,267		23,009	
Other	661,105	523,166		137,939	
Support services:					
Pupil	372,822	295,033		77,789	
Instructional staff	4,295,127	3,398,952		896,175	
Administration	128,835	101,954		26,881	
Fiscal	366	290		76	
Operations and maintenance	199,540	157,906		41,634	
Pupil transportation	29,342	23,220		6,122	
Central	1,257,920	995,456		262,464	
Operation of non-instructional services:					
Food service operations	165,288	130,801		34,487	
Other non-instructional services	2,754	2,179		575	
Extracurricular activities	 1,176,706	931,187		245,519	
Total expenditures	 8,797,088	 6,961,583		1,835,505	
Net change in fund balance	(797,088)	2,416,187		3,213,275	
Fund balance at beginning of year	6,061,274	6,061,274		-	
Prior year encumbrances appropriated	 1,047,091	 1,047,091			
Fund balance at end of year	\$ 6,311,277	\$ 9,524,552	\$	3,213,275	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CLASSROOM FACILITIES MAINTENANCE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Final Budget Actual		Actual	Variance with Final Budget Positive (Negative)		
Revenues:	_		_			
Property taxes	\$ 2,017,085	\$	2,062,958	\$	45,873	
Intergovernmental	2,066,744		2,113,746		47,002	
Total revenues	4,083,829		4,176,704		92,875	
Expenditures:						
Current: Support Services:						
Operations and maintenance	5,873,237		5,979,289		(106,052)	
Total expenditures	5,873,237		5,979,289		(106,052)	
Net change in fund balance	(1,789,408)		(1,802,585)		(13,177)	
Fund balance at beginning of year	1,770,948		1,770,948		-	
Prior year encumbrances appropriated	1,873,237		1,873,237		-	
Fund balance at end of year	\$ 1,854,777	\$	1,841,600	\$	(13,177)	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PARTNERING COMMUNITY SCHOOLS FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Final Budget			Actual	Variance with Final Budget Positive (Negative)	
Revenues:						
Property taxes	\$	3,954,595	\$	5,376,460	\$	1,421,865
Intergovernmental		294,519		400,412		105,893
Total revenues		4,249,114		5,776,872		1,527,758
Expenditures: Current:						
Support Services:						
Fiscal		6,878,474		5,222,133		1,656,341
Total expenditures		6,878,474		5,222,133		1,656,341
Net change in fund balance		(2,629,360)		554,739		3,184,099
Fund balance at beginning of year		58,394		58,394		-
Prior year encumbrances appropriated		13		13		-
Fund balance (deficit) at end of year	\$	(2,570,953)	\$	613,146	\$	3,184,099

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) OTHER LOCAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Final Budget			Actual		riance with nal Budget Positive Negative)
Revenues:						
Extracurricular	\$	550,000	\$	102,419	\$	(447,581)
Total revenues		550,000		102,419		(447,581)
Expenditures:						
Current:						
Instruction:						
Regular		104,605		16,926		87,679
Support Services:						
Instructional staff		4,205		650		3,555
Administration		53,111		8,210		44,901
Extracurricular activities		927,757		194,298		733,459
Total expenditures		1,089,678		220,084		869,594
Excess of expenditures over						
revenues		(539,678)		(117,665)		422,013
Other financing sources:						
Transfers in		_		600,000		600,000
Total other financing sources		-		600,000		600,000
Net change in fund balance		(539,678)		482,335		1,022,013
Fund balance (deficit) at beginning of year		(412,260)		(412,260)		_
Prior year encumbrances appropriated		99,679		99,679		-
Fund balance (deficit) at end of year	\$	(852,259)	\$	169,754	\$	1,022,013

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STUDENT MANAGED ACTIVITIES FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Final Budget	Actual	Fir	riance with nal Budget Positive Negative)
Revenues:	-		-		<i>,</i> ,
Extracurricular	\$	600,000	\$ 68,245	\$	(531,755)
Total revenues		600,000	68,245		(531,755)
Expenditures:					
Current:					
Instruction:					
Regular		128,496	21,283		107,213
Special		1,902	315		1,587
Support Services:					
Administration		1,582	262		1,320
Extracurricular activities		742,354	122,957		619,397
Total expenditures		874,334	144,817		729,517
Net change in fund balance		(274,334)	(76,572)		197,762
Fund balance at beginning of year		430,164	430,164		-
Prior year encumbrances appropriated		74,334	74,334		-
Fund balance at end of year	\$	230,164	\$ 427,926	\$	197,762

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) AUXILIARY SERVICES FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Final Budget	Actual		Variance with Final Budget Positive (Negative)		
Revenues:	 		_			
Intergovernmental	\$ 8,492,945	\$	9,030,094	\$	537,149	
Investment earnings	7,055		7,501		446	
Total revenues	 8,500,000		9,037,595		537,595	
Expenditures: Current:						
Support Services:						
Pupil	80,306		73,005		7,301	
Operation of non-instructional services	11,835,517		10,759,440		1,076,077	
Total expenditures	11,915,823		10,832,445		1,083,378	
Net change in fund balance	(3,415,823)		(1,794,850)		1,620,973	
Fund balance at beginning of year	1,677,269		1,677,269		-	
Prior year encumbrances appropriated	1,815,823		1,815,823		-	
Fund balance at end of year	\$ 77,269	\$	1,698,242	\$	1,620,973	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STUDENT WELLNESS AND SUCCESS FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	 Final Budget	Actual	Variance wit Final Budge Positive (Negative)			
Revenues:						
Intergovernmental	\$ 	\$ 12,577,828	\$	12,577,828		
Total revenues	 -	 12,577,828		12,577,828		
Expenditures:						
Current:						
Instruction:						
Other	1,299,645	1,207,143		92,502		
Support services:						
Pupil	10,010,089	9,297,621		712,468		
Instructional staff	209,421	194,515		14,906		
Administration	1,396,029	1,296,667		99,362		
Total expenditures	 12,915,184	11,995,946		919,238		
Net change in fund balance	(12,915,184)	581,882		13,497,066		
Fund balance at beginning of year	1,068,297	1,068,297		-		
Prior year encumbrances appropriated	350,000	350,000		-		
Fund balance (deficit) at end of year	\$ (11,496,887)	\$ 2,000,179	\$	13,497,066		

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MISCELLANEOUS STATE GRANTS FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Final Budget Actual			Actual	Variance with Final Budget Positive (Negative)		
Revenues:							
Intergovernmental	\$	1,300,000	\$	877,828	\$	(422,172)	
Total revenues		1,300,000		877,828		(422,172)	
Expenditures:							
Current:							
Instruction:							
Regular		208,574		137,605		70,969	
Vocational		177,767		117,280		60,487	
Other		1,681,027		1,109,042		571,985	
Support services:							
Pupil		72,942		48,123		24,819	
Instructional staff		23,423		15,453		7,970	
Operations and maintenance		168,366		111,078		57,288	
Extracurricular activities		74		49		25	
Total expenditures		2,332,173		1,538,630		793,543	
Net change in fund balance		(1,032,173)		(660,802)		371,371	
Fund balance at beginning of year		1,100,855		1,100,855		-	
Prior year encumbrances appropriated		282,173		282,173		-	
Fund balance at end of year	\$	350,855	\$	722,226	\$	371,371	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) OTHER STATE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	 Final Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
Intergovernmental	\$ 800,000	\$	1,159,139	\$	359,139	
Total revenues	 800,000		1,159,139		359,139	
Expenditures:						
Current:						
Instruction:						
Regular	9,477		6,492		2,985	
Vocational	14,319		4,511		9,808	
Support services:	1 255 201		557.001		505.200	
Instructional staff	 1,355,201	-	557,901		797,300	
Total expenditures	 1,378,997		568,904		810,093	
Excess (deficiency) of revenues over (under)						
expenditures	 (578,997)		590,235		1,169,232	
Other financing sources (uses):						
Advances in	-		10,000		10,000	
Advances out	 (26,000)		(26,000)			
Total other financing sources (uses)	 (26,000)		(16,000)		10,000	
Net done in familial and	((04.007)		574 225		1 170 222	
Net change in fund balance	(604,997)		574,235		1,179,232	
Fund balance (deficit) at beginning of year	(25,175)		(25,175)		-	
Prior year encumbrances appropriated	6,997		6,997		-	
Fund balance (deficit) at end of year	\$ (623,175)	\$	556,057	\$	1,179,232	

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ELEMENTARY AND SECONDARY SCHOOL EMERGENCY RELIEF (ESSER) FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Final Budget	Actual		Variance with Final Budget Positive (Negative)		
Revenues:	Φ.		ф	25 15 ( 021	Ф	27.156.021	
Intergovernmental	\$		\$	37,156,021	\$	37,156,021	
Total revenues		<u> </u>		37,156,021		37,156,021	
Expenditures:							
Current:							
Instruction:							
Regular		3,647,518		3,250,728		396,790	
Special		28,240		25,168		3,072	
Other		39,898,901		35,558,555		4,340,346	
Support services:							
Pupil		2,514,539		2,240,998		273,541	
Instructional staff		3,915,803		3,489,828		425,975	
Administration		112,790		100,520		12,270	
Fiscal		290,686		259,064		31,622	
Business		1,600		1,426		174	
Operations and maintenance		13,070,268		11,648,437		1,421,831	
Pupil transportation		3,392,707		3,023,636		369,071	
Central		4,131,958		3,682,469		449,489	
Operation of non-instructional services:							
Food service operations		5,332,953		4,752,815		580,138	
Other non-instructional services		4,863,126		4,334,098		529,028	
Extracurricular activities		1,317		1,174		143	
Total expenditures		81,202,406		72,368,916		8,833,490	
Excess of expenditures over							
revenues		(81,202,406)		(35,212,895)		45,989,511	
Other financing sources (uses):							
Advances in		-		3,850,000		3,850,000	
Advances out		(1,224,518)		(1,224,518)		-	
Total other financing sources (uses)		(1,224,518)		2,625,482		3,850,000	
Net change in fund balance		(82,426,924)		(32,587,413)		49,839,511	
Fund balance (deficit) at beginning of year		(13,306)		(13,306)			
Fund balance (deficit) at end of year	\$	(82,440,230)	\$	(32,600,719)	\$	49,839,511	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CORONAVIRUS RELIEF FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Final Budget Actual			Variance with Final Budget Positive (Negative)		
Revenues:	Φ.		Ф	2.746.151	Φ.	0.546.151	
Intergovernmental	\$		\$	2,746,151	\$	2,746,151	
Total revenues		-		2,746,151		2,746,151	
Expenditures:							
Current:							
Instruction:							
Other		2,751,467		2,746,151		5,316	
Total expenditures		2,751,467		2,746,151		5,316	
Net change in fund balance		(2,751,467)		-		2,751,467	
Fund balance at beginning of year							
Fund balance (deficit) at end of year	\$	(2,751,467)	\$	-	\$	2,751,467	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) TITLE VI-B FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Final Budget		Actual	Variance with Final Budget Positive (Negative)	
Revenues:	Φ.	10.050.000	ф	15 105 051	Ф	(2.052.020)
Intergovernmental	\$	18,050,000	\$	15,197,071	\$	(2,852,929)
Total revenues		18,050,000		15,197,071		(2,852,929)
Expenditures:						
Current:						
Instruction:						
Special		11,895,274		11,882,253		13,021
Vocational		12,904		12,890		14
Support services:						
Pupil		2,010,062		2,007,862		2,200
Instructional staff		1,197,492		1,196,181		1,311
Administration		1,233,443		1,232,093		1,350
Fiscal		169,572		169,386		186
Operation of non-instructional services		398,128		397,692		436
Total expenditures		16,916,875		16,898,357		18,518
Excess (deficiency) of revenues over (under)						
expenditures		1,133,125		(1,701,286)		(2,834,411)
Other financing sources:						
Advances in		1,950,000		1,950,000		_
Total other financing sources		1,950,000		1,950,000		-
Net change in fund balance		3,083,125		248,714		(2,834,411)
Fund balance (deficit) at beginning of year		(1,504,390)		(1,504,390)		-
Prior year encumbrances appropriated		166,874		166,874		-
Fund balance (deficit) at end of year	\$	1,745,609	\$	(1,088,802)	\$	(2,834,411)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) VOCATIONAL EDUCATION FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	 Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues:				
Intergovernmental	\$ 1,900,000	\$ 1,511,809	\$	(388,191)
Total revenues	 1,900,000	 1,511,809		(388,191)
Expenditures:				
Current:				
Instruction:				
Vocational	1,947,353	1,785,287		162,066
Support services:				
Instructional staff	337,363	309,286		28,077
Administration	65,413	59,969		5,444
Total expenditures	 2,350,129	2,154,542		195,587
Excess of expenditures over				
revenues	(450,129)	 (642,733)		(192,604)
Other financing sources (uses):				
Advances in	100,000	100,000		-
Advances out	(492,000)	(492,000)		-
Total other financing sources (uses)	 (392,000)	(392,000)		-
Net change in fund balance	(842,129)	(1,034,733)		(192,604)
Fund balance (deficit) at beginning of year	(202,842)	(202,842)		-
Prior year encumbrances appropriated	450,128	450,128		-
Fund balance (deficit) at end of year	\$ (594,843)	\$ (787,447)	\$	(192,604)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) ${\rm TITLE~I~FUND}$ FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	 Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues:	27 000 000	44 640 006		< < 10.00 <
Intergovernmental	\$ 35,000,000	\$ 41,618,336	\$	6,618,336
Total revenues	 35,000,000	 41,618,336		6,618,336
Expenditures:				
Current:				
Instruction:				
Regular	550,593	537,900		12,693
Special	29,425,280	28,746,905		678,375
Other	4,240,206	4,142,452		97,754
Support services:				-
Pupil	1,633,725	1,596,061		37,664
Instructional staff	2,605,740	2,545,667		60,073
Administration	697,849	681,761		16,088
Fiscal	582,158	568,737		13,421
Pupil transportation	5,117	4,999		118
Operation of non-instructional services	5,523,774	5,396,428		127,346
Total expenditures	45,264,442	 44,220,910		1,043,532
Net change in fund balance	(10,264,442)	(2,602,574)		7,661,868
Fund balance at beginning of year	318,334	318,334		-
Prior year encumbrances appropriated	2,093,816	2,093,816		-
Fund balance (deficit) at end of year	\$ (7,852,292)	\$ (190,424)	\$	7,661,868

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) SUPPORTING EFFECTIVE INSTRUCTION FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Final Budget	Final Bud Positiv			ariance with inal Budget Positive (Negative)
Revenues:					
Intergovernmental	\$ 5,000,000	\$	1,938,013	\$	(3,061,987)
Total revenues	 5,000,000		1,938,013		(3,061,987)
Expenditures:					
Current:					
Support services:					
Instructional staff	2,310,943		923,763		1,387,180
Fiscal	94,448		37,754		56,694
Central	398,767		159,401		239,366
Operation of non-instructional services	908,569		363,186		545,383
Total expenditures	3,712,727		1,484,104		2,228,623
Net change in fund balance	1,287,273		453,909		(833,364)
Fund balance (deficit) at beginning of year	(594,946)		(594,946)		-
Prior year encumbrances appropriated	12,727		12,727		-
Fund balance (deficit) at end of year	\$ 705,054	\$	(128,310)	\$	(833,364)

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MISCELLANEOUS FEDERAL GRANTS FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues:				
Intergovernmental	\$ 665,000	\$ 3,071,989	\$	2,406,989
Total revenues	 665,000	 3,071,989		2,406,989
Expenditures:				
Current:				
Instruction:				
Regular	740,299	606,490		133,809
Other	1,095,831	897,760		198,071
Support services:		•		,
Pupil	1,699,945	1,392,682		307,263
Instructional staff	557,300	456,568		100,732
Fiscal	555,056	454,730		100,326
Central	12,206	10,000		2,206
Operation of non-instructional services:				
Food service operations	120,795	98,961		21,834
Other non-instructional services	517,702	424,128		93,574
Total expenditures	5,299,134	4,341,319		957,815
Excess of expenditures over				
revenues	 (4,634,134)	(1,269,330)		3,364,804
Other financing sources (uses):				
Advances in	135,000	135,000		-
Advances out	(500,000)	(500,000)		-
Total other financing sources (uses)	(365,000)	(365,000)		-
Net change in fund balance	(4,999,134)	(1,634,330)		3,364,804
Fund balance at beginning of year	410,626	410,626		-
Prior year encumbrances appropriated	299,135	299,135		-
Fund balance (deficit) at end of year	\$ (4,289,373)	\$ (924,569)	\$	3,364,804

## SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) OTHER FEDERAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Final			Fir	riance with nal Budget Positive	
D		Budget		Actual	(Negative)		
Revenues: Intergovernmental	\$	7,450,000	\$	7,128,334	\$	(321,666)	
Total revenues	Ψ	7,450,000	Ψ	7,128,334	Ψ	(321,666)	
Total revenues		7,430,000	-	7,120,334	-	(321,000)	
Expenditures:							
Current:							
Instruction:							
Special		818,345		433,987		384,358	
Other		5,885,529		6,002,587		(117,058)	
Support services:							
Pupil		250,275		142,470		107,805	
Instructional staff		2,423,479		2,559,863		(136,384)	
Administration		570		554		16	
Fiscal		26,077		14,350		11,727	
Operations and maintenance		103,607		88,256		15,351	
Operation of non-instructional services		42,363		36,816		5,547	
Total expenditures		9,550,245		9,278,883		271,362	
Excess of expenditures over							
revenues		(2,100,245)		(2,150,549)		(50,304)	
Other financing sources (uses):							
Advances in		1,800,000		1,800,000		-	
Advances out		(2,982,000)		(2,982,000)		-	
Total other financing sources (uses)		(1,182,000)		(1,182,000)		-	
Net change in fund balance		(3,282,245)		(3,332,549)		(50,304)	
Fund balance at beginning of year		679,592		679,592		-	
Prior year encumbrances appropriated		1,017,535		1,017,535		-	
Fund balance (deficit) at end of year	\$	(1,585,118)	\$	(1,635,422)	\$	(50,304)	

#### Nonmajor Capital Projects Funds

The Capital Projects Funds are used to account for the financing and acquisition or construction of major capital facilities, such as new school buildings or additions to existing buildings, and for major renovation projects including equipment purchases. The following are descriptions of the School District's nonmajor capital project funds:

#### **Permanent Improvement**

This fund accounts for all transactions related to the acquiring, constructing, or improving of such permanent improvements as defined by Ohio Revised Code.

#### **Classroom Facilities**

The school facilities capital projects fund accounts for monies received and expended in connection with contracts entered into by the School District and the Ohio Department of Education for the building and equipping of classroom facilities.

#### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2021

	Permanent Improvement		Classroom Facilities		 Total Nonmajor Capital Projects
Assets:					
Equity in pooled cash and cash equivalents  Cash and cash equivalents with fiscal agent  Receivables:	\$	33,987,410 302	\$	43,928,813 636,966	\$ 77,916,223 637,268
Property taxes		2,915,352		_	2,915,352
Intergovernmental		<u> </u>		2,555,763	2,555,763
Total assets	\$	36,903,064	\$	47,121,542	\$ 84,024,606
Liabilities:					
Accounts payable	\$	82,061	\$	_	\$ 82,061
Contracts payable		75,931		-	75,931
Retainage payable		302		636,966	637,268
Accrued wages payable		27,876		-	27,876
Intergovernmental payable		9,564			 9,564
Total liabilities		195,734		636,966	 832,700
Deferred inflows of resources:					
Property taxes levied for the next fiscal year		1,918,087		_	1,918,087
Delinquent property tax revenue not available		739,572		_	739,572
Intergovernmental revenue not available		_		2,555,763	2,555,763
Total deferred inflows of resources		2,657,659		2,555,763	 5,213,422
Fund balances: Restricted:					
Capital projects		34,049,671		43,928,813	 77,978,484
Total fund balances		34,049,671		43,928,813	 77,978,484
Total liabilities, deferred inflows and fund balances	\$	36,903,064	\$	47,121,542	\$ 84,024,606

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Permanent Improvement			
Revenues:				
Property taxes	\$ 2,119,072	\$ -	\$ 2,119,072	
Intergovernmental	62,599	10,615,530	10,678,129	
Investment earnings	108,489	(6,637)	101,852	
Total revenues	2,290,160	10,608,893	12,899,053	
Expenditures: Current: Support services:				
Fiscal	185,985	_	185,985	
Operations and maintenance	484,813	_	484,813	
Facilities acquisition and construction	7,357,089	2,787,207	10,144,296	
Total expenditures	8,027,887	2,787,207	10,815,094	
Excess (deficiency) of revenues over (under) expenditures	(5,737,727)	7,821,686	2,083,959	
Other financing sources (uses):				
Sale of capital assets	489,121	_	489,121	
Transfers in	-	35,707,741	35,707,741	
Transfers (out)	(35,707,741)	-	(35,707,741)	
Total other financing sources (uses)	(35,218,620)	-	489,121	
Change in fund balances	(40,956,347)	43,529,427	2,573,080	
Fund balances at beginning of year	75,006,018	399,386	75,405,404	
Fund balances at end of year	\$ 34,049,671	\$ 43,928,813	\$ 77,978,484	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PERMANENT IMPROVEMENT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Revenues:		Final Budget	Actual	Fi	riance with nal Budget Positive Negative)
Property taxes	\$	2,598,140	\$ 2,209,275	\$	(388,865)
Intergovernmental		73,617	62,599		(11,018)
Investment earnings		127,585	 108,489		(19,096)
Total revenues		2,799,342	 2,380,363		(418,979)
Expenditures:					
Current:					
Instruction:					
Support services:					
Fiscal		288,987	179,667		109,320
Operations and maintenance		770,542	479,056		291,486
Facilities acquisition and construction		24,308,550	15,112,935		9,195,615
Total expenditures		25,368,079	15,771,658		9,596,421
Excess (deficiency) of revenues over (under)					
expenditures		(22,568,737)	 (13,391,295)		9,177,442
Other financing sources (uses):					
Transfers out		(35,707,741)	(35,707,741)		_
Proceeds from the sale of capital assets		575,214	489,121		(86,093)
Total other financing sources (uses)		(35,132,527)	(35,218,620)		(86,093)
Net change in fund balance		(57,701,264)	(48,609,915)		9,091,349
Fund balance at beginning of year		65,563,115	65,563,115		-
Prior year encumbrances appropriated		10,368,079	10,368,079		-
Fund balance at end of year	\$	18,229,930	\$ 27,321,279	\$	9,091,349

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) CLASSROOM FACILITIES FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Final Budget	Actual	F	ariance with inal Budget Positive (Negative)
Revenues:	 _			
Investment earnings	\$ 10,000	\$ (6,637)	\$	(16,637)
Intergovernmental	14,282,259	10,615,530		(3,666,729)
Total revenues	14,292,259	 10,608,893		(3,683,366)
Expenditures:				
Facilities acquisition and construction	34,256,775	17,871,651		16,385,124
Total expenditures	 34,256,775	 17,871,651		16,385,124
Excess of expenditures over				
revenues	 (19,964,516)	 (7,262,758)		12,701,758
Other financing sources:				
Transfers in	35,707,741	35,707,741		_
Total other financing sources	 35,707,741	35,707,741		-
Net change in fund balance	15,743,225	28,444,983		12,701,758
Fund balance (deficit) at beginning of year	(7,700,496)	(7,700,496)		-
Prior year encumbrances appropriated	14,256,775	14,256,775		-
Fund balance at end of year	\$ 22,299,504	\$ 35,001,262	\$	12,701,758

#### **Internal Service Funds**

Internal Service Funds are established to account for the providing of goods or services by one department to other departments of the School District on a cost reimbursement basis. The following are the School District's internal service fund types:

#### **Liability Self-Insurance Fund**

This fund accounts for the self-insurance of uninsured risks of loss and associated expenses attributable to deductibles and self-insured retention limits for general liability and property damage claim settlements and judgments.

#### **Employee Benefits Self-Insurance Fund**

This fund accounts for the medical benefits self-insurance program for employees of the School District. Monthly fees are paid and any balance on hand is held until used.

## COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS JUNE 30, 2021

	Liability f-Insurance	Employee Benefits If-Insurance	1	Total overnmental Activities - ernal Service Funds
Assets: Current assets: Equity in pooled cash and cash equivalents	\$ 1,815,552	\$ 19,936,145	\$	21,751,697
Liabilities: Current liabilities: Claims payable	 1,276,000	 16,355,890		17,631,890
Net position: Unrestricted	\$ 539,552	\$ 3,580,255	\$	4,119,807

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Liability Self-Insurance	Employee Benefits Self-Insurance	Total Governmental Activities - Internal Service Funds
Operating revenues: Charges for services	\$ -	\$ 111,547,650	\$ 111,547,650
Total operating revenues	-	111,547,650	111,547,650
Operating expenses:			
Claims and claims adjustment expenses	(335,887)	107,104,800	106,768,913
Total operating expenses	(335,887)	107,104,800	106,768,913
Operating income/change in net position	335,887	4,442,850	4,778,737
Change in net position	335,887	4,442,850	4,778,737
Net position at beginning of year	203,665	(862,595)	(658,930)
Net position at end of year	\$ 539,552	\$ 3,580,255	\$ 4,119,807

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Liability -Insurance	s	Employee Benefits elf-Insurance	Total Governmental Activities - ternal Service Funds
Cash flows from operating activities:  Cash received from charges for services  Cash payments for claims and claim adjustment expenses	\$ (210,288)	\$	111,547,650 (106,778,836)	\$ 111,547,650 (106,989,124)
Net cash provided by (used in) operating activities	(210,288)		4,768,814	4,558,526
Net change in cash and cash equivalents	(210,288)		4,768,814	4,558,526
Cash and cash equivalents at beginning of year	2,025,840		15,167,331	17,193,171
Cash and cash equivalents at end of year	\$ 1,815,552	\$	19,936,145	\$ 21,751,697
Reconciliation of operating income to net cash provided by (used in) operating activities:				
Operating income	\$ 335,887	\$	4,442,850	\$ 4,778,737
Changes in assets and liabilities: Claims payable	 (546,175)		325,964	 (220,211)
Net cash provided by (used in) operating activities	\$ (210,288)	\$	4,768,814	\$ 4,558,526

# SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LIABILITY SELF-INSURANCE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

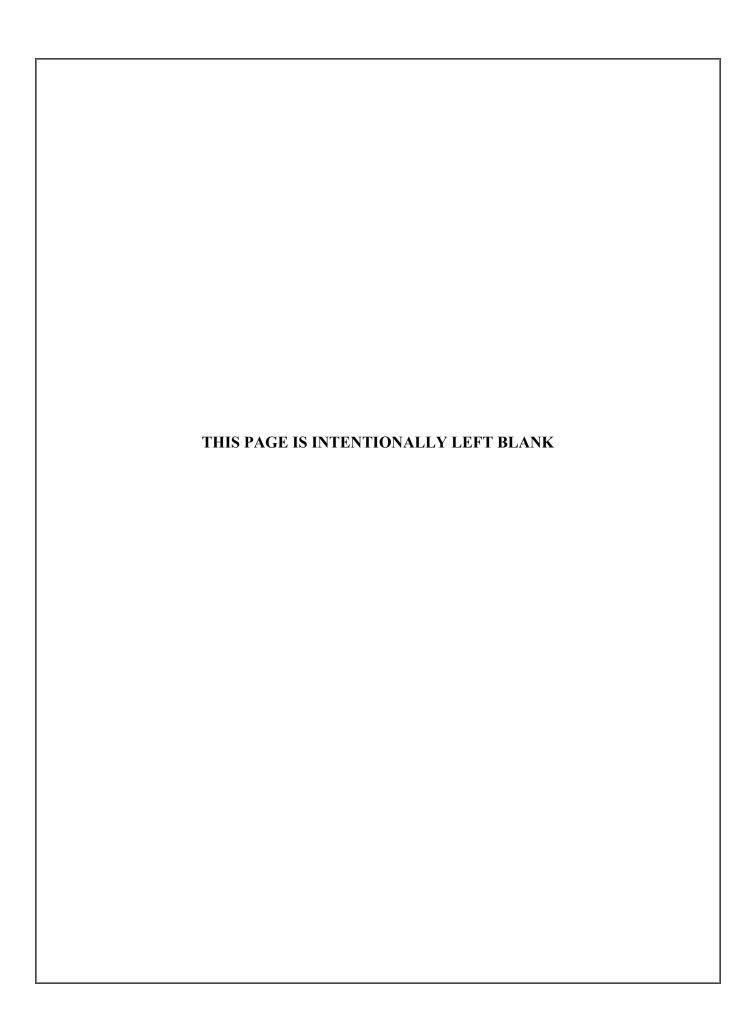
	Final Budget Actual						
Expenses:		_					
Current:							
Support services:							
Administration	\$	1,088,419	\$	251,282	\$	837,137	
Total expense		1,088,419		251,282		837,137	
Excess of expenses over							
revenues		(1,088,419)		(251,282)		837,137	
	-					·	
Other financing sources:							
Transfers in		1,000,000				(1,000,000)	
Total other financing sources		1,000,000		-		(1,000,000)	
Net change in fund equity		(88,419)		(251,282)		(162,863)	
Fund equity at beginning of year		1,937,420		1,937,420		-	
Prior year encumbrances appropriated		88,419		88,419		-	
Fund equity at end of year	\$	1,937,420	\$	1,774,557	\$	(162,863)	

# SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN FUND EQUITY - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) EMPLOYEE BENEFITS SELF-INSURANCE FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Final			riance with inal Budget Positive	
	Budget	Actual	(Negative)		
Revenues:					
Charges for services	\$ 118,250,000	\$ 111,547,650	\$	(6,702,350)	
Total revenues	118,250,000	111,547,650		(6,702,350)	
Expenses: Current: Support services:					
Central	 120,400,000	106,778,837		13,621,163	
Total expenses	 120,400,000	 106,778,837		13,621,163	
Net change in fund equity	(2,150,000)	4,768,813		6,918,813	
Fund equity at beginning of year	15,167,332	15,167,332		-	
Fund equity at end of year	\$ 13,017,332	\$ 19,936,145	\$	6,918,813	

### STATISTICAL SECTION





#### STATISTICAL SECTION

This part of the Cleveland Municipal School District's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

Table of Contents	<u>Pages</u>
Financial Trends  These schedules contain trend information to help the reader understand how the School District's financial performance and well-being have changed over time.	S2 - S15
Revenue Capacity  These schedules contain information to help the reader assess the School District's most significant local revenue source, the property tax.	S16 - S21
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the School District's current levels of outstanding debt and the School District's ability to issue additional debt in the future.	S22 -S26
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the School District's financial activities take place.	S27 - S28
Operating Information  These schedules contain service and capital asset data to help the reader understand how the information in the School District's financial report relates to the services the School District provides and the activities it performs.	S29 - S34

**Sources:** Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year. The School District implemented GASB 68 for the fiscal year ended June 30, 2015, implemented GASB 75 for the fiscal year ended June 30, 2018 and GASB 84 for the fiscal year ended June 30, 2021.

#### NET POSITION BY COMPONENT LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) GOVERNMENTAL ACTIVITIES

	2012			2013		2014 (a)	2015	
Governmental activities  Net investment in capital assets	\$	518,814,295	\$	558,674,014	\$	619,248,160	\$	501,440,286
Net investment in capital assets	Ψ	310,014,273	Ψ	330,074,014	Ψ	017,240,100	Ψ	301,440,200
Restricted for:								
Debt service		51,217,114		42,713,939		49,735,043		51,010,824
Capital projects		278,969,178		184,352,359		84,864,225		222,963,999
Special revenue		58,944,626		47,468,206		47,730,652		18,957,773
Unrestricted (deficit)		73,262,646		113,553,821		(720,669,457)		(754,622,557)
Total Governmental Activities Net Position	\$	981,207,859	\$	946,762,339	\$	80,908,623	\$	39,750,325

<sup>(</sup>a) GASB 68 was implemented in FY 15 and restated in FY 14

<sup>(</sup>b) GASB 75 was implemented in FY 18 and restated in FY 17

<sup>(</sup>c) GASB 84 was implemented in FY 21 and restated in FY 20  $\,$ 

 2016	2016 2017 (b)		 2018	-	2019	 2020 (c)	 2021
\$ 511,830,184	\$	536,270,536	\$ 656,511,658	\$	836,681,681	\$ 740,395,317	\$ 717,442,872
46,540,646		47,607,887	49,731,602		59,662,539	60,260,720	65,914,202
319,958,620		320,528,644	190,674,105		134,683,331	92,674,288	81,987,018
19,575,978		25,968,633	27,927,377		28,581,881	16,813,659	40,982,350
 (707,027,575)		(995,142,892)	 (705,938,812)		(805,192,740)	 (738,226,650)	 (711,539,124)
\$ 190,877,853	\$	(64,767,192)	\$ 218,905,930	\$	254,416,692	\$ 171,917,334	\$ 194,787,318

## CHANGES IN NET POSITION LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) GOVERNMENTAL ACTIVITIES

	2012		2013	2014		2015
Expenses			_			
Governmental activities:						
Instruction:						
Regular	\$ 322,367,731	\$	367,669,653	\$ 381,41	1,371	362,037,069
Special	174,228,202		172,023,833	182,68	2,324	173,593,367
Vocational	11,316,290		12,599,383	11,40	4,778	8,453,227
Adult/Continuing	-		112,488		620	-
Other	4,493,188		673,778	1,97	0,489	7,393,303
Support services:						
Pupil	36,216,356		34,197,654	35,83	3,670	35,790,269
Instructional staff	50,834,523		55,202,905	30,25	0,022	36,113,336
Board of education	285,033		274,588	26	4,265	248,308
Administration	41,533,976		46,168,870	43,29	0,224	42,751,427
Fiscal	12,498,573		12,708,747	12,27	4,449	16,310,738
Business	1,700,249		2,018,076	1,59	0,930	1,137,981
Operations and maintenance	55,146,243		59,940,850	62,18	9,841	64,587,903
Pupil transportation	27,896,118		30,662,826	56,92	4,644	34,699,642
Central	11,966,119		20,006,680	17,52	6,350	25,503,536
Operation of non-instructional services	39,718,319		36,951,908	35,84	6,103	34,670,028
Extracurricular activities	5,857,755		6,990,941		0,125	6,649,997
Interest and fiscal charges	9,640,956		11,669,533	9	3,660	6,984,197
Capital outlay	-		-		-	-
Total governmental activities expenses	805,699,631	_	869,872,713	880,06	3,865	856,924,328
Program Revenues						
Governmental activities:						
Charges for services:						
Instruction:						
Regular	1,800,754		4,192,551	4,17	0,473	3,825,172
Special	832,254		1,621,243	1,53	3,891	1,657,048
Vocational	61,797		111,542		9,620	69,797
Adult/Continuing	-		1,068		5	1,692
Other instructional	28,614		4,590		1,307	-
Support services:	·		ŕ			
Pupil	190,315		457,244	46	7,558	452,849
Instructional staff	144,317		192,966		6,314	472,420
Board of education	1,831		2,692		2,311	2,188
Administration	237,566		547,753		7,459	339,112
Fiscal	68,264		324,446		3,162	351,598
	10,921		19,786		3,915	10,029
Business	336,066		656,920		1,810	587,592
Business Operations and maintenance			050,520			
Operations and maintenance			270 047	31	9.926	282 985
Operations and maintenance Pupil transportation	170,981		270,047 194 889		9,926 2 101	
Operations and maintenance Pupil transportation Central	170,981 75,555		194,889	15	2,101	221,306
Operations and maintenance Pupil transportation	170,981		ŕ	15		282,985 221,306 184,278 617,323

	2016 2017			2018		2019		2020		2021	
\$	355,008,543	\$	376,444,351	\$	228,117,128	\$	357,538,712	\$	387,038,590	\$	385,810,028
Ψ	172,360,574	Ψ	181,613,355	Ψ	115,095,669	Ψ	179,135,468	Ψ	207,870,189	Ψ	217,991,590
	9,056,446		8,667,189		3,097,548		6,464,685		6,136,836		4,863,000
	64,500		384,463		-		-		-		-
	7,948,798		9,134,951		12,731,008		12,965,233		10,482,791		42,330,115
	34,179,013		40,460,547		12,249,740		36,808,211		44,642,558		49,665,670
	32,419,457		32,535,827		26,331,387		28,669,934		24,178,327		22,869,943
	266,498		306,270		42,376		319,466		219,695		282,114
	50,223,299		63,093,132		33,734,900		56,715,552		57,260,727		59,861,039
	16,663,611		12,399,059		13,054,274		19,784,079		17,783,050		18,845,647
	1,375,403		1,503,595		1,251,274		1,408,188		1,126,721		1,184,780
	68,629,253		65,547,856		57,685,305		66,935,137		73,080,026		61,797,443
	35,010,112		34,783,284		34,220,642		40,041,724		36,810,361		23,153,111
	29,503,864		38,152,866		21,149,084		28,980,504		24,571,642		26,620,548
	35,255,055		37,273,100		38,187,653		39,726,831		36,242,280		35,033,395
	6,332,462		5,802,430		5,402,338		5,732,891		4,446,110		2,497,050
	13,212,539		13,549,588		12,291,003		13,232,322		13,012,599		12,741,703
			-				-		3,258,153		-
	867,509,427		921,651,863		614,641,329		894,458,937		948,160,655		965,547,176
	3,283,143		4,014,946		4,329,229		3,884,344		4,931,484		9,719,778
	1,628,204		1,894,148		1,959,579		1,734,703		2,194,943		2,617,847
	61,803		72,721		45,108		48,799		70,157		-
	510		2,713		-		-		-		-
	4,775		(3,058)		1,796		1,943		228		88
	437,033		267,694		87,714		94,892		464,370		57
	115,213		90,197		75,204		80,748		148,038		2,429
	2,116		3,009		794		859		2,768		-
	779,516		897,805		939,990		599,158		697,724		8,006
	358,888		180,927		152,201		166,060		138,896		-
	10,895		13,893		23,437		25,355		14,117		-
	570,943		692,682		1,175,092		1,120,767		876,759		47,541
	261,455		335,899		611,474		661,320		450,514		25,633
	222,148		375,880		392,949		425,104		304,978		164
	693,540		871,387		249,544		491,974		166,688		30,189
	556,374		617,423		482,208		509,822		378,287		130,130
	8,986,556		10,328,266		10,526,319		9,845,848		10,839,951		12,581,862

(Continued)

## CHANGES IN NET POSITION - (Continued) LAST TEN FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING) GOVERNMENTAL ACTIVITIES

		2012		2013		2014		2015
Operating grants and contributions:				·				
Instruction:								
Regular	\$	20,734,813	\$	5,201,595	\$	38,760,754	\$	28,622,647
Special		28,181,385		43,030,489		50,997,326		45,079,772
Vocational		1,572,223		1,379,138		1,692,844		1,151,574
Adult/Continuing		-		510		53		-
Other instructional		49,095		168,775		1,809,839		6,442,704
Support services:								
Pupil		6,609,256		6,132,756		7,294,674		6,809,394
Instructional staff		26,649,396		30,471,914		26,469,136		28,316,332
Board of education		1,979		1,247		22,411		19,814
Administration		2,101,662		3,090,526		7,917,347		6,098,758
Fiscal		764,430		717,508		1,885,624		1,312,335
Business		11,804		9,162		134,917		90,807
Operations and maintenance		2,234,494		2,236,816		7,388,942		6,694,034
Pupil transportation		280,450		315,733		3,482,438		2,898,364
Central		151,489		99,632		1,592,966		2,430,507
Operation of non-instructional services		29,413,981		32,517,985		31,407,090		33,223,035
Extracurricular activities		36,928		32,198		505,410		490,802
Total operating grants and contributions		118,793,385	_	125,405,984		181,361,771		169,680,879
Capital grants and contributions:								
Instruction:								
Regular		43,033,556		2,100,511		3,155,969		13,049,804
Support services:								
Fiscal		-		-		-		-
Operations and maintenance of plant		-		-		-		-
Capital outlay		-		-		-		-
Total capital grants and contributions		43,033,556		2,100,511		3,155,969		13,049,804
Total governmental activities program revenues		166,377,353	_	136,689,711	_	193,473,959	_	191,806,072
Net (Expense)/Revenue								
Governmental activities	\$	(639,322,278)	\$	(733,183,002)	\$	(686,589,906)	\$	(665,118,256)
General Revenues								
Property taxes levied for:								
General purposes	\$	155,316,742	\$	200,094,021	\$	235,958,843	\$	157,957,030
Debt service	Ψ	28,235,142	Ψ	12,635,634	Ψ	30,404,951	Ψ	11,786,075
Capital outlay		2,083,420		1,042,267		2,498,740		1,171,067
Capital projects		2,003,120		1,012,207		2,150,710		1,735,036
Grants and entitlements not restricted								1,755,050
to specific programs		465,318,126		459,821,084		413,100,316		431,725,749
Investment earnings		1,910,966		1,345,163		2,942,716		1,771,268
Miscellaneous		18,445,756		23,507,563		11,360,311		17,813,733
Total governmental activities		671,310,152		698,445,732		696,265,877		623,959,958
Transfers out						<u>-</u> _		
Change in Net Position								
Governmental activities	\$	31,987,874	\$	(34,737,270)	\$	9,675,971	\$	(41,158,298)

	2016	 2017	 2018	2019		2020	 2021
\$	27,686,802	\$ 28,914,602	\$ 27,441,716	\$ 25,869,930	\$	24,571,513	\$ 5,051,377
	48,647,774	45,270,733	41,196,919	39,051,712		53,534,696	103,161,978
	1,961,612	1,588,553	1,007,776	1,565,736		1,367,611	4,301,606
	4,990	125,490	-	-		-	-
	7,868,381	8,172,852	13,333,289	13,586,490		9,300,545	45,056,547
	6,572,417	7,833,549	8,703,757	6,292,205		13,245,969	18,419,464
	21,059,213	24,085,576	21,604,022	16,275,226		12,160,218	16,964,287
	20,685	22,074	5,390	71,348		16,239	-
	7,633,524	7,410,219	8,027,591	6,289,307		6,939,516	2,868,384
	1,768,304	1,952,889	1,308,043	4,006,846		2,578,337	1,381,562
	106,520	101,908	159,146	131,426		65,930	1,434
	7,200,079	4,329,621	7,125,013	6,034,561		4,585,630	11,955,391
	2,709,989	2,549,930	4,679,883	3,836,506		2,165,738	6,841,015
	3,592,550	2,829,392	2,844,995	2,314,282		1,547,509	4,544,680
	35,342,724	33,611,343	38,894,323	42,569,009		34,346,894	35,012,647
-	466,759 172,642,323	 551,198 169,349,929	 942,887	 732,393 168,626,977		512,384 166,938,729	 938,806 256,499,178
	119,391,577	_	_	_		_	_
	-	10,421	-	2,587		-	-
	-	1,919,786	-	818,874		1,860,393	1,930,207
	-	 1,921,083	 10,225,792	 -		-	 -
	119,391,577	 3,851,290	 10,225,792	 821,461	_	1,860,393	 1,930,207
	301,020,456	183,529,485	198,026,861	 179,294,286		179,639,073	271,011,247
\$	(566,488,971)	\$ (738,122,378)	\$ (416,614,468)	\$ (715,164,651)	\$	(768,521,582)	\$ (694,535,929)
\$	246,417,195	\$ 197,120,815	\$ 235,113,848	\$ 254,280,867	\$	220,405,212	\$ 267,912,316
	22,789,130	17,846,019	21,471,349	26,318,883		16,158,257	22,900,599
	2,947,290	1,655,130	2,359,011	2,547,230		1,170,697	2,019,205
	2,123,398	1,805,373	2,525,832	2,327,090		1,218,523	1,819,807
	431,394,557	411,531,716	423,617,304	446,780,060		429,786,589	404,482,584
	3,434,960	2,846,853	1,778,432	6,074,287		3,778,012	327,073
	8,509,968	 14,939,918	11,594,746	15,230,175		8,144,361	17,944,329
	717,616,498	 647,745,824	 698,460,522	 753,558,592		680,661,651	 717,405,913
	-	-	1,827,066	(2,883,178)		4,856,076	-

#### FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	 2012	 2013	 2014	2015
General Fund:				
Nonspendable	\$ 4,920,465	\$ 6,535,268	\$ 1,036,595	\$ 841,940
Assigned	7,802,251	9,185,899	12,144,755	10,265,807
Unassigned (deficit)	 2,456,478	 27,814,870	 58,129,480	 55,156,983
Total general fund	\$ 15,179,194	\$ 43,536,037	\$ 71,310,830	\$ 66,264,730
All Other Governmental Funds:				
Nonspendable	\$ 526,708	\$ 803,066	\$ 789,880	\$ 394,760
Restricted				
Debt service	26,553,552	29,520,664	31,213,000	43,972,211
Capital projects	116,773,664	55,767,865	50,200,775	206,917,876
Special revenue	75,197,128	78,180,740	53,265,187	25,236,675
Unassigned (deficit)	 (6,600,746)	 (19,869,898)	 (15,616,054)	 (14,897,662)
Total all other governmental funds	\$ 212,450,306	\$ 144,402,437	\$ 119,852,788	\$ 261,623,860
Total governmental funds	\$ 227,629,500	\$ 187,938,474	\$ 191,163,618	\$ 327,888,590

(a) GASB 84 was implemented in FY 21 and restated in FY 20

 2016	 2017	 2018	 2019	 2020 (a)	2021	
\$ 806,615 12,150,076 100,011,060	\$ 936,035 4,852,598 86,012,193	\$ 903,052 58,747,739	\$ 790,228 36,830,649 (25,405,544)	\$ 997,198 - (4,568,691)	\$	1,026,134 13,517,599 41,630,443
\$ 112,967,751	\$ 91,800,826	\$ 59,650,791	\$ 12,215,333	\$ (3,571,493)	\$	56,174,176
\$ 372,733	\$ 258,985	\$ 1,519,496	\$ 1,528,116	\$ 1,617,886	\$	3,814,932
37,721,276 187,937,113 19,950,086 (12,252,343)	 40,209,203 198,032,192 22,914,688 (10,197,979)	 44,565,011 174,726,646 22,239,391 (8,693,766)	 53,315,518 91,284,046 22,394,815 (6,505,390)	 52,244,843 75,405,404 21,160,698 (8,027,296)		59,289,802 77,978,484 31,646,793 (7,824,687)
\$ 233,728,865	\$ 251,217,089	\$ 234,356,778	\$ 162,017,105	\$ 142,401,535	\$	164,905,324
\$ 346,696,616	\$ 343,017,915	\$ 294,007,569	\$ 174,232,438	\$ 138,830,042	\$	221,079,500

#### GOVERNMENTAL FUNDS REVENUE LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	 2012	2013	2014	 2015
General Revenues				
Local sources:				
Property taxes	\$ 179,685,485	\$ 211,788,636	\$ 242,555,376	\$ 256,365,424
Investment earnings	1,910,966	1,345,163	2,942,716	1,771,268
Tuition and fees	3,999,330	6,236,352	5,878,768	6,053,782
Extracurricular activities	541,229	512,011	567,220	563,270
Contributions and donations	2,627,175	4,369,374	6,156,679	8,208,426
Sale of personal property	1,374,307	4,838,821	717	6,460,191
Charges for services	-	-	-	287,363
Miscellaneous	17,071,449	15,259,654	13,862,593	4,237,700
<b>Total Local Sources</b>	 207,209,941	244,350,011	271,964,069	283,947,424
State and Federal Sources	646,708,097	617,215,410	639,333,984	600,433,083
Total revenues	\$ 853,918,038	\$ 861,565,421	\$ 911,298,053	\$ 884,380,507

 2016		2017		2017 2018		 2019	 2020	 2021
\$ 249,636,203	\$	232,206,251	\$	262,495,541	\$ 277,432,161	\$ 245,565,907	\$ 290,837,408	
3,551,112		2,730,701		2,875,062	6,807,401	3,751,702	334,633	
5,474,617		7,224,318		8,255,258	8,619,422	6,492,653	11,660,102	
509,981		565,573		564,163	452,101	348,566	174,664	
9,935,905		8,985,343		7,320,278	4,561,484	5,714,215	8,943,525	
-		263		-	-	-	-	
685,744		860,882		218,225	459,260	150,736	699,085	
10,826,181		15,681,725		12,335,163	14,631,057	13,549,773	17,361,024	
280,619,743		268,255,056		294,063,690	312,962,886	275,573,552	330,010,441	
621,940,419		585,917,465		662,937,614	628,122,494	621,182,193	660,622,808	
\$ 902,560,162	\$	854,172,521	\$	957,001,304	\$ 941,085,380	\$ 896,755,745	\$ 990,633,249	

## GOVERNMENTAL FUNDS EXPENDITURES AND DEBT SERVICE RATIO LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	 2012	 2013	 2014	 2015
Expenditures				
Current:				
Instructional:				
Regular	\$ 296,589,788	\$ 296,652,085	\$ 328,296,064	\$ 335,082,439
Special	174,268,968	171,815,811	182,611,969	177,015,873
Vocational	11,317,046	12,554,974	12,096,694	8,602,736
Adult/Continuing	-	108,929	620	-
Other	4,565,662	883,337	1,974,637	7,543,041
Support services:				
Pupil	36,685,082	36,194,695	34,740,999	35,762,625
Instructional staff	50,661,878	53,789,823	31,412,749	36,799,727
Board of education	274,705	273,980	268,543	254,804
Administration	32,974,897	35,343,239	40,298,245	46,708,964
Fiscal	12,788,220	12,622,530	12,268,155	16,625,868
Business	1,689,243	2,013,062	1,571,515	1,174,319
Operations and maintenance	55,268,800	60,109,673	62,283,307	68,459,149
Pupil transportation	27,339,459	27,477,112	54,625,249	33,667,163
Central	12,018,833	19,762,993	17,449,971	25,793,659
Operation of non-instructional services	37,955,918	37,885,012	35,451,831	34,800,157
Extracurricular activities	5,856,800	6,979,541	6,488,287	6,821,653
Capital outlay	25,129,584	100,952,346	75,299,430	76,490,025
Debt service:				
Principal retirement	37,540,082	2,184,442	15,524,161	41,460,586
Interest and fiscal charges	10,357,440	11,652,099	6,482,113	3,129,494
Issuance costs	 _	 364,505	 177,858	 826,655
Total expenditures	\$ 833,282,405	\$ 889,620,188	\$ 919,322,397	\$ 957,018,937
Capital expenditures	\$ 25,787,407	\$ 52,343,089	\$ 99,865,136	\$ 71,296,300
Debt service as a percentage of noncapital expenditures	5.93%	1.70%	2.71%	5.13%

 2016		2017		2018		2019		2019		2020	 2021
\$ 324,618,371	\$	338,992,197	\$	339,487,720	\$	352,929,842	\$	325,168,805	\$ 333,759,110		
172,622,234		175,476,604		191,218,576		199,760,057		211,891,853	209,314,822		
9,061,911		8,289,369		7,327,860		7,293,836		6,342,285	4,604,973		
64,500 7,948,798		384,463 9,124,540		12,872,149		12,965,233		10,474,580	42,327,849		
34,931,451		38,840,456		44,099,186		45,755,347		44,035,270	45,735,807		
32,344,941		32,052,227		30,748,271		30,471,215		23,603,995	22,323,037		
257,321		283,108		256,007		326,564		233,180	265,867		
51,041,593		58,651,736		63,174,115		66,389,362		57,783,579	57,615,254		
16,527,158		12,095,073		15,346,518		20,585,345		17,157,417	18,694,633		
1,325,568		1,395,552		1,629,759		1,403,358		1,173,518	1,157,190		
70,242,266		66,993,138		74,417,192		74,560,006		73,220,004	57,481,142		
30,536,879		30,774,583		37,521,557		40,171,126		35,629,344	21,689,323		
29,169,898		37,076,806		28,302,605		30,791,372		23,860,941	26,161,100		
35,427,070		37,339,474		38,382,727		39,730,683		35,073,609	34,651,285		
6,332,299		5,757,733		5,930,679		5,756,944		4,496,921	2,477,957		
26,687,322		45,068,587		98,739,344		109,974,721		47,255,815	10,144,296		
20,405,143		8,488,640		5,585,000		5,880,000		6,105,000	7,725,746		
13,207,413		13,572,360		13,404,512		13,232,322		13,012,599	12,743,521		
\$ 882,752,136	\$	920,656,646	\$	1,008,443,777	\$	1,057,977,333	\$	936,518,715	\$ 908,872,912		
\$ 18,739,931	\$	43,638,438	\$	94,897,782	\$	101,905,253	\$	44,068,118	\$ 7,235,883		
3.89%		2.52%		2.08%		2.00%		2.14%	2.27%		

# GOVERNMENTAL FUNDS OTHER FINANCING SOURCES (USES) AND CHANGES IN FUND BALANCES LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	 2012	 2013	 2014	 2015
Excess of revenues over (under) expenditures	\$ 20,635,633	\$ (28,054,767)	\$ (8,024,344)	\$ (72,638,430)
Other Financing Sources (Uses)				
Inception of capital lease	-	-	17,943,165	-
General obligation bonds issued	20,855,000	45,600,000	10,525,000	200,000,000
Payment of refunded bond escrow agent	-	(63, 366, 472)	(16,913,399)	-
Premiums on bonds issued	-	6,130,213	444,722	9,277,561
Sale of capital assets	-	-	-	-
Transfers in	15,596,576	13,469,667	9,320,558	8,679,511
Transfers (out)	 (16,390,182)	(13,469,667)	 (10,070,558)	 (9,179,511)
Total other financing sources (uses)	20,061,394	 (11,636,259)	 11,249,488	208,777,561
Net change in fund balances	\$ 40,697,027	\$ (39,691,026)	\$ 3,225,144	\$ 136,139,131

 2016 2017		2018		2019		2020		2021		
\$ 19,808,026	\$	(66,484,125)	\$	(51,442,473)	\$	(116,891,953)	\$	(39,762,970)	\$	81,760,337
_						_				_
_		_		_		_		_		_
_		_		_		_		_		_
_		_		_		_		_		_
-		_		605,061		-		-		489,121
7,960,673		1,655,767		3,799,964		1,972,898		4,856,076		36,307,741
(8,960,673)		(6,455,731)		(1,972,898)		(4,856,076)		(1,000,000)		(36,307,741)
 (1,000,000)		(4,799,964)		2,432,127		(2,883,178)		3,856,076		489,121
\$ 18,808,026	\$	(71,284,089)	\$	(49,010,346)	\$	(119,775,131)	\$	(35,906,894)	\$	82,249,458

## ASSESSED AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN COLLECTION (FISCAL) YEARS (IN THOUSANDS OF DOLLARS)

	Real I	Proper		Tangible Personal Property						
•				Public Utility						
•			Estimated			F	Estimated			
Collection	Assessed		Actual	1	Assessed	Actual				
Year	Value		Value		Value		Value			
2012	\$ 5,449,321	\$	15,569,489	\$	247,613	\$	281,378			
2013	4,602,210		13,149,171		266,558		302,907			
2014	4,601,349		13,146,711		298,603		339,322			
2015	4,629,285		13,226,529		318,829		362,306			
2016	4,315,725		12,330,643		333,849		379,374			
2017	4,297,763		12,279,323		390,044		443,232			
2018	4,883,583		13,953,094		439,426		499,348			
2019	4,722,561		13,493,031		470,690		534,875			
2020	4,722,560		13,493,029		470,690		534,875			
2021	4,725,624		13,501,783		498,952		566,991			

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. Personal property tax is assessed on all tangible personal property used in business in Ohio. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property was assessed in previous years at 25 percent for machinery and equipment and 23 percent for inventories. General business tangible personal property tax was being phased out beginning in 2006. The listing percentage was 12.5 percent for 2007, 6.25 percent for 2008, and zero for 2009.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10%,  $2\ 1/2\%$  and homestead exemptions before being billed.

Source: County Fiscal Officer

	Estimated								
Assessed			Actual		Γ	Direct			
	Value		Value	Ratio	]	Rate			
\$	5,696,934	\$	15,850,867	35.94%	\$	64.80			
	4,868,768		13,452,078	36.19%		64.80			
	4,899,952		13,486,033	36.33%		79.80			
	4,948,114		13,588,835	36.41%		79.40			
	4,649,574		12,710,017	36.58%		79.40			
	4,687,807		12,722,555	36.85%		79.30			
	5,323,009		14,452,442	36.83%		79.30			
	5,193,251		14,027,906	37.02%		79.30			
	5,193,250		14,027,904	37.02%		79.30			
	5,224,576		14,068,774	37.14%		84.30			

## PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS (PER \$1,000 OF ASSESSED VALUATION) LAST TEN COLLECTION (FISCAL) YEARS 2012-2021

					Cleveland Municipal School District					
Tax Year/ Collection Year	City of Cleveland	Cuyahoga County	Cleveland Public Library	Total	General Fund	Building Maintenance	Bond Retirement	CMSD Total	Total (1)	
2011/2012	\$ 12.70	\$ 18.30	\$ 6.80	\$ 37.80	\$ 58.20	\$ 0.50	\$ 6.10	\$ 64.80	\$102.60	
2012/2013	12.70	18.30	6.80	37.80	73.20	0.50	6.10	79.80	117.60	
2013/2014	12.70	20.03	6.80	39.53	73.20	0.50	6.10	79.80	119.33	
2014/2015	12.70	23.43	6.80	42.93	73.20	1.00	5.20	79.40	122.33	
2015/2016	12.70	14.05	6.80	33.55	73.20	1.00	5.10	79.30	112.85	
2016/2017	12.70	14.05	6.80	33.55	73.20	1.00	5.10	79.30	112.85	
2017/2018	12.70	14.05	6.80	33.55	73.20	1.00	5.10	79.30	112.85	
2018/2019	12.70	14.05	8.80	35.55	73.20	1.00	5.10	79.30	114.85	
2019/2020	12.70	14.05	8.80	35.55	73.20	1.00	4.90	79.10	114.65	
2020/2021	12.70	14.85	8.80	36.35	78.20	1.00	5.10	84.30	120.65	

Source: Cuyahoga County Fiscal Officer

<sup>(1)</sup> Amount represents the total for a City of Cleveland resident.

<sup>(2)</sup> Certain points of the Villages of Bratenahl, Newburgh Heights and Linnadale and the City of Garfield Heights are within the School District and are subject to the School District's tax.

Village of Bratenahl (2)		llage of wburgh ghts (2)	lage of adale (2)	City of Garfield Heights (2)		
\$ 16.00	\$	23.10	\$ 2.80	\$	24.30	
16.10		23.10	2.80		27.00	
16.00		31.80	2.80		27.00	
16.00		31.80	2.80		27.20	
15.00		31.80	2.80		27.20	
15.00		31.80	2.80		29.40	
15.00		31.80	2.80		28.06	
15.00		31.80	2.80		29.30	
15.00		31.80	2.80		28.30	
15.00		31.80	2.80		28.50	

### PRINCIPAL PROPERTY TAX PAYERS CURRENT FISCAL YEAR AND NINE YEARS AGO

				2020	
					Percent of
			Assessed		Real Property
Name of Taxpayer	_		Value	_	Assessed Value
Cleveland Electric Illuminating Co.	1	\$	240,499,560		4.60%
East Ohio Gas Co.	2		138,702,460		2.65%
City of Cleveland, Ohio	3		120,048,460		2.30%
American Transmission System	4		115,396,990		2.21%
127 PS Fee Owner, LLC	5		89,097,230		1.71%
Cleveland-Cuyahoga Port Authority	6		73,729,460		1.41%
Hertz Cleveland	7		52,025,630		1.00%
G&I IX 200 Public Square Garage, LLC	8		51,774,150		0.99%
Cleveland Propco II, LLC	9		40,580,310		0.78%
Flats East Office Tower, LLC	10		33,322,580	_	0.64%
Totals		\$	955,176,830	=	18.28%
Total Assessed Valuation		\$	5,224,576,000	_	
				2011	
				2011	Percent of
			Assessed		Real Property
Name of Taxpayer	_		Value	_	Assessed Value
Cleveland Clinic Foundation	1	\$	241,141,560		4.23%
City of Cleveland, Ohio	2	Ψ	87,469,400		1.54%
Key Center Properties LLC	3		83,619,320		1.47%
Cleveland Financial Associates	4		46,967,070		0.82%
Board of County Commissioners	5		39,698,830		0.70%
City of Cleveland Executive	6		36,508,320		0.64%
National City Bank	7		36,391,080		0.64%
Hub North Point Properties	8		33,309,480		0.58%
ISG Cleveland Inc.	9		26,892,690		0.47%
Optima One Cleveland	10		25,857,270	_	0.45%
Totals		\$	657,855,020	=	11.55%
Total Assessed Valuation		\$	5,696,934,000		

Source: City of Cleveland 2020 ACFR

# PROPERTY TAX LEVIES AND COLLECTIONS AD VALOREM REAL AND TANGIBLE PERSONAL PROPERTY TAXES LAST TEN FISCAL YEARS (IN THOUSANDS OF DOLLARS)

Collection Year	T	Current ax Levy illed (1)	Current Collection	Perc. Collect		Collected linquencies	Total Collected	Col As F Of C	otal lected Percent Current Levy
2012	\$	227,945	\$ 173,457	7	6.10%	\$ 19,090	\$ 192,547		84.47%
2013		286,871	236,946	8	2.60%	19,192	256,138		89.29%
2014		294,107	236,058	8	0.26%	19,822	255,880		87.00%
2015		300,289	239,052	7	9.61%	20,107	259,159		86.30%
2016		279,407	242,941	8	6.95%	16,304	259,245		92.78%
2017		284,689	254,540	8	9.41%	16,955	271,495		95.37%
2018		294,196	259,936	8	8.35%	18,928	278,864		94.79%
2019		292,817	258,534	8	8.29%	22,421	280,955		95.95%
2020		294,326	268,731	9	1.30%	18,711	287,442		97.66%
2021		324,116	297,189	9	1.69%	20,862	318,051		98.13%

Source: Office of the Fiscal Officer, Cuyahoga County, Ohio - Data is presented on a calendar year basis because

<sup>(1)</sup> Includes Homestead/Rollback taxes assessed locally, but distributed through the State and reported as Intergovernmental Revenue.

## RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA LAST TEN YEARS 2012-2021

			Gene	eral Obligation Bonded D	ebt	
			Net General	Ratio of General		eneral
			Obligation	Obligation Bonded	Ob	ligation
Fiscal	Estimated	Estimated Actual	Bonded	Debt to Estimated	Bon	ded Debt
Year	Population (1)	 Values	 Debt (2)	Actual Value	Per	r Capita
2012	396,815	\$ 15,850,867,000	\$ 166,883,643	0.01	\$	421
2013	390,928	13,452,078,000	147,445,305	0.01		377
2014	390,113	13,486,033,000	120,820,000	0.01		310
2015	389,521	13,588,835,000	304,080,000	0.02		781
2016	388,072	12,710,017,000	287,240,000	0.02		740
2017	385,809	12,722,555,000	281,845,000	0.02		731
2018	385,525	14,452,442,000	276,260,000	0.02		717
2019	383,793	14,027,906,000	270,380,000	0.02		704
2020	381,009	14,027,904,000	264,275,000	0.02		694
2021	372,624	14,068,774,000	257,900,000	0.02		692

#### Sources:

<sup>(1)</sup> U.S. Bureau of the Census

<sup>(2)</sup> Although the general obligation debt service fund is restricted for debt service, it is not specifically restricted to the payment of principal. Therefore, these resources are not shown as a deduction from general obligation bonded debt.

#### Other Governmental Activities Debt

_	ualified Zone ademy Bonds	 Notes	Capital Cobligation	 Total Debt	Percentage of Personal Income	Per Capita
\$	21,250,000	\$ 4,518,566	\$ -	\$ 192,652,209	2.98%	485
	21,250,000	3,602,652	-	172,297,957	2.62%	441
	21,250,000	2,638,491	16,714,894	161,423,385	2.44%	414
	-	1,623,542	14,259,257	319,962,799	4.83%	821
	-	555,129	11,762,527	299,557,656	4.43%	772
	-	-	9,224,016	291,069,016	4.30%	754
	-	-	6,643,024	282,903,024	4.08%	734
	-	-	4,018,842	274,398,842	3.56%	715
	-	-	1,350,746	265,625,746	3.28%	697
	-	-	-	257,900,000	3.08%	692

#### COMPUTATION OF LEGAL DEBT MARGIN LAST TEN FISCAL YEARS

#### Legal Debt Margin Calculation for Fiscal Year 2021

 Assessed Value
 \$ 5,224,575,860

 Debt Limit (9% of assessed value)
 470,211,827

 Debt Applicable to Limit
 203,259,198

 Legal Debt Margin
 \$ 266,952,629

	 2012	 2013	 2014	 2015
Debt Limit - 9% of Taxable Valuation	\$ 512,724,060	\$ 438,189,120	\$ 446,125,379	\$ 450,630,496
Total Net Debt Applicable to Limit	 138,566,996	115,251,131	 107,878,824	 287,903,530
Legal Debt Margin	\$ 374,157,064	\$ 322,937,989	\$ 338,246,555	\$ 162,726,966
Total Net Debt Applicable to the Limit as a Percentage of the Debt Limit	27.03%	26.30%	24.18%	63.89%

Source: Office of the County Fiscal Officer, Cuyahoga County, Ohio

Ohio Bond Law sets a limit of 9% for voted debt and 1/10 of 1% for unvoted debt. Voted debt margins are determined without reference to applicable monies in the School District's Debt Service Fund.

 2016	 2017	2018	 2019	 2020	 2021
\$ 418,461,602	\$ 421,902,602	\$ 430,830,755	\$ 479,070,778	\$ 467,392,596	\$ 470,211,827
 268,001,993	 259,589,396	 251,108,048	 242,385,347	 233,508,202	 203,259,198
\$ 150,459,609	\$ 162,313,206	\$ 179,722,707	\$ 236,685,431	\$ 233,884,394	\$ 266,952,629
64.04%	61.53%	58.28%	50.59%	49.96%	43.23%

### COMPUTATION OF DIRECT AND OVERLAPPING DEBT JUNE 30, 2021

Governmental Unit	Gross General Obligation	Percent Applicable to School District (1)	Amount Applicable to School District
Direct:			
Cleveland Municipal School District	\$ 257,900,000	100.00%	\$ 257,900,000
Overlapping:			
Cuyahoga County	266,495,000	16.98%	45,250,851
Brook Park City	4,380,000	5.34%	233,892
Cleveland City	279,400,000	97.96%	273,700,240
Garfield Heights City	6,749,200	5.78%	390,104
Bratenahl Village	2,400,000	100.00%	2,400,000
Newburgh Heights	790,000	100.00%	790,000
Cuyahoga Community College	201,500,000	16.98%	34,214,700
Total overlapping	\$ 761,714,200		\$ 356,979,787
Total direct and overlapping debt	\$ 1,019,614,200		\$ 614,879,787

Source: Ohio Municipal Advisory County (OMAC)

<sup>(1) -</sup> Percentages were determined by dividing the assessed valuation of the overlapping government located within the boundaries of the School District by the total assessed valuation of the government.

#### DEMOGRAPHIC STATISTICS LAST TEN YEARS

Year	Population	Personal Income	Per Capita Income	State Unemployment Rate
2012	396,815	\$ 6,468,878,130	\$ 16,302	7.4%
2013	390,928	6,572,281,536	16,812	7.5%
2014	390,113	6,628,800,096	16,992	5.5%
2015	389,521	6,618,740,832	16,992	5.0%
2016	388,072	6,766,423,392	17,436	5.0%
2017	385,809	6,765,932,433	17,537	5.1%
2018	385,525	6,940,606,575	18,003	4.5%
2019	383,793	7,708,482,405	20,085	4.0%
2020	381,009	8,086,154,007	21,223	10.9%
2021	372,624	8,362,427,888	22,442	4.5%

Source: U.S. Bureau of the Census and U.S. Department of Labor Statistics

### PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

		2020			2011	
Employer	Number of Employees	Rank	Percentage of Total Employment	Number of Employees	Rank	Percentage of Total Employment
Cleveland Clinic	36,398	1	26.51%	34,000	1	22.99%
University Hospitals	17,481	2	12.73%	13,726	2	9.28%
U.S. Office of Personnel Management	12,335	3	8.98%			
Cuyahoga County	7,586	4	5.53%	7,859	3	5.31%
City of Cleveland	7,006	5	5.10%	7,089	5	4.79%
The MetroHealth System	6,974	6	5.08%	5,558	7	3.76%
Cleveland Metropolitan School District	6,100	7	4.44%			
KeyCorp	4,712	8	3.43%	5,827	6	3.94%
Case Western Reserve University	4,458	9	3.25%	4,620	8	3.12%
Sherwin-Williams Co.	4,257	10	3.10%	3,035	9	2.05%
U.S. Postal Service				7,242	4	4.90%
Lincoln Electric Co.				2,600	10	1.76%
Total	107,307		78.16%	91,556		61.90%
Total Employment within the School District	137,300			147,900		

Source: City of Cleveland 2020 ACFR

#### FULL-TIME EQUIVALENT SCHOOL DISTRICT EMPLOYEES BY TYPE LAST TEN FISCAL YEARS

											Percentage Change
Educational Staff:	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2012-2021
Regular Education	1,940	1,648	1,742	1,780	1,744	2,060	1,982	1,985	1,985	1,865	-3.87%
Special Education	775	787	718	848	813	868	920	898	898	775	0.00%
Educational Services	14	9	/10	040	613	808	920	898	898	-	-100.00%
Other Professional - Educational	27	27	35	29	45	21	15	13	13	54	100.00%
Total Educational	2,756	2,471	2,495	2,657	2,602	2,949	2,917	2,896	2,896	2,694	-2.25%
Student Services:											
Curriculum Specialist	116	124	106	108	66	74	71	37	37	2	-98.28%
Paraprofessional	148	101	153	152	153	163	173	212	212	615	315.54%
Counseling	57	58	52	51	50	48	50	50	50	43	-24.56%
Librarian/Media	47	32	34	29	26	19	21	24	24	25	-46.81%
Remedial Specialist	224	227	247	121	261	-	-		-	33	-85.27%
Psychologist	75	75	70	69	68	68	68	78	78	74	-1.33%
Registered Nurse	42	33	39	38	42	55	51	52	52	52	23.81%
Social Work	8	7	6	6	7	7	4	4	4	6	-25.00%
Physical Therapist	8	8	8	8	7	8	9	9	9	9	12.50%
Speech/Language Therapist	72	71	75	75	71	76	80	83	83	81	12.50%
Occ/Mobility Therapist	25	23	25	24	25	32	34	58	58	40	60.00%
Other Professional Services	147	145	135	78	81	67	47	46	46	158	7.48%
Total Student Services	969	904	950	759	857	617	608	653	653	1,138	17.44%
Support Staff:											
Bookkeeping	20	21	16	30	19	32	21	24	24	24	20.00%
Clerical Assignment	220	213	203	201	202	213	195	210	210	180	-18.18%
Teaching Aide	496	500	524	532	537	543	781	710	710	93	-81.25%
Other Office/Clerical	24	20	18	20	27	33	16	19	19	13	-45.83%
Attendance Officer	17	16	16	16	12	10	8	12	12	12	-29.41%
Maintenance	31	34	33	32	37	40	33	40	40	36	16.13%
Custodial	292	279	308	320	323	333	298	334	334	319	9.25%
Food Service/Dietician	4	4	5	4	3	8	6	6	6	116	2800.00%
Guard/Watchman	212	228	225	230	226	193	182	201	201	164	-22.64%
Mechanic/Foreman	50	47	42	47	50	47	40	46	46	44	-12.00%
Vehicle Operating/Dispatch	46	29	31	27	29	113	262	146	146	211	358.70%
Computer Operating/Programming	25	26	25	25	25	22	20	15	15	18	-28.00%
Total Support	1,437	1,417	1,446	1,484	1,490	1,587	1,862	1,763	1,763	1,230	-14.41%
Administrative Staff:											
Administrative Assistant	5	5	7	8	8	10	12	14	14	11	120.00%
Deputy/Associate	20	20	28	25	40	26	21	25	25	37	85.00%
Director	4	4	8	10	5	33	30	31	31	14	250.00%
Principal	115	104	111	113	113	113	108	114	114	107	-6.96%
Assistant Principal	74	71	74	72	81	97	101	84	84	72	-2.70%
Supervisor/Manager	47	42	84	66	92	128	201	211	211	210	346.81%
Coordinator	34	28	47	43	44	81	58	63	63	89	161.76%
Education Administrative Specialist	9	9	8	6	10	6	8	7	7	10	11.11%
Other Official/Administrator	45	44	44	49	59	66	110	93	93	159	253.33%
Total Administrative	353	327	411	392	452	560	649	642	642	709	100.85%
<b>Total Employees</b>	5,515	5,119	5,302	5,292	5,401	5,713	6,036	5,954	5,954	5,771	4.64%

Source: School District records

#### CAPITAL ASSET STATISTICS LAST TEN FISCAL YEARS

#### **Governmental Activities**

	 2021	 2020		2019		2018	 2017
Land Construction in progress Land improvements Buildings and improvements Vehicles and Equipment Internal Generated Software	\$ 31,597,774 14,112,322 102,191 918,193,252 11,756,598 293,934	\$ 31,814,081 94,277,459 113,160 863,038,409 12,901,271 293,934	\$	31,814,081 60,006,978 50,484 859,845,018 12,516,009 10,092	\$	31,814,081 85,500,350 62,034 761,507,524 13,375,915 211,598	\$ 31,814,081 48,949,415 74,900 731,633,466 14,313,962 553,728
Total Governmental Activities							
Capital Assets, net	\$ 976,056,071	\$ 1,002,438,314	\$	964,242,662	\$	892,471,502	\$ 827,339,552
		G	overi	nmental Activit	ies		
	 2016	 2015		2014		2013	2012
Land	\$ 31,814,081	\$ 31,814,081	\$	32,608,196	\$	33,201,164	\$ 33,201,164
Construction in progress	20,645,660	142,447,276		74,627,043		85,382,570	41,906,657
Land improvements	89,084	107,836		172,018		215,005	261,178
Buildings and improvements	742,456,894	629,368,663		652,824,352		605,760,156	628,163,694
Vehicles and Equipment	15,465,625	16,375,276		18,762,051		2,717,499	3,797,466
Internal Generated Software	 916,496	 1,289,953		1,677,885		3,695,577	 4,136,345
Total Governmental Activities							
Capital Assets, net	\$ 811,387,840	\$ 821,403,085	\$	780,671,545	\$	730,971,971	\$ 711,466,504

Source: School District financial records.

Note: Amounts above are presented net of accumulated depreciation.

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#### OPERATING STATISTICS LAST TEN FISCAL YEARS

Fiscal Year	Enrollment	Ex	Operating penditures (1)	P	Cost er Pupil	Percentage Change	
2012	40,758	\$	600,391,312	\$	14,731	-5.55%	
2013	38,717		604,516,648		15,614	5.99%	
2014	37,967		620,202,126		16,335	4.62%	
2015	39,083		768,488,105		19,663	20.37%	
2016	39,125		686,521,896		17,547	-10.76%	
2017	38,952		721,093,583		18,512	5.50%	
2018	38,637		762,889,478		19,745	6.66%	
2019	37,701		801,921,927		21,271	7.73%	
2020	37,158		745,069,321		20,051	-5.73%	
2021	34,511		878,259,349		25,449	26.92%	

Source: Ohio Department of Education

<sup>(1)</sup> Operating expenditures are total expenditures for all governmental funds less debt service, capital outlay, and community school payments.

<sup>(2)</sup> Total Program Expenses for all governmental funds less Interest and Fiscal Charges and community school payments.

<sup>(3)</sup> Meal percentage includes lunch only

Expenses (2)		Cost Per Pupil	Teaching Staff	Pupil/ Teacher Ratio	Percentage of Students Receiving Free and Reduced - Paid Meals (3)
\$	636,194,688	15,609	3,517	11.6	81.87%
	688,253,032	17,777	2,853	13.6	100.00%
	696,276,661	18,339	2,469	15.4	100.00%
	706,826,034	18,085	2,825	13.8	100.00%
	718,366,526	18,361	2,803	14.0	100.00%
	775,668,799	19,913	2,826	13.8	100.00%
	474,524,881	12,282	2,448	15.8	100.00%
	754,258,252	20,006	2,476	15.2	100.00%
	810,072,076	21,801	2,434	15.3	100.00%
	952,805,473	27,609	2,491	13.9	100.00%

#### TEACHER BASE SALARIES LAST TEN YEARS 2012-2021

Year	Minimum Salary		Maximum Salary		Statewide Average Salary	
2012	\$	36,740	\$	77,929	\$	56,715
2013		37,412		79,353		56,307
2014		42,215		87,631		55,916
2015		42,215		81,760		57,636
2016		42,637		82,578		57,154
2017		43,490		84,230		58,488
2018		44,686		86,546		60,731
2019		45,915		88,926		62,190
2020		46,734		91,612		63,899
2021		46,734		91,612		65,548

Sources: Ohio Department of Education and School District Labor Agreement



#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 5/24/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370