### HARRISON TOWNSHIP

PICKAWAY COUNTY, OHIO

**REGULAR AUDIT** 

FOR THE YEARS ENDED DECEMBER 31, 2021 & 2020





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Board of Trustees Harrison Township P.O. Box 22 Ashville, Ohio 43103

We have reviewed the *Independent Auditor's Report* of Harrison Township, Pickaway County, prepared by Julian & Grube, Inc., for the audit period January 1, 2020 through December 31, 2021. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Harrison Township is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

July 05, 2022

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#### **Independent Auditor's Report**

Harrison Township Pickaway County PO Box 22 Ashville, OH 43103

To the Members of the Board of Trustees:

#### Report on the Audit of the Financial Statements

#### Unmodified and Adverse Opinions

We have audited the accompanying financial statements of the cash balances, receipts, and disbursements for each governmental fund type of the Harrison Township, Pickaway County, Ohio, as of and for the years ended December 31, 2021 and 2020, and the related notes to the financial statements.

#### Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts, and disbursements for each governmental fund type of the Harrison Township, as of and for the years ended December 31, 2021 and 2020 in accordance with the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) as described in Note 2.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the "*Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles*" section of our report, the accompanying financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Harrison Township, as of December 31, 2021 and 2020, or changes in financial position thereof for the years then ended.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the Harrison Township, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the financial statements are prepared by the Harrison Township on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP), to meet the requirements of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C). The effects on the financial statements of the variances between the regulatory basis of accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Though the Harrison Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Our opinions on this accounting basis are in the "Unmodified Opinions on Regulatory Basis of Accounting" paragraph above.

#### **Emphasis of Matter**

As described in Note 12 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Harrison Township. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C). Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Harrison Township's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Harrison Name Pickaway County Independent Auditor's Report

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Harrison Township's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Harrison Township 's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 10, 2022, on our consideration of the Harrison Township's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Harrison Township's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Harrison Township's internal control over financial reporting and compliance.

Julian & Sube, the.

Julian & Grube, Inc. June 10, 2022

## Harrison Township Pickaway County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2021

	Governmental Fund Types						
	Genera	1		Special Revenue	Debt ervice	(M	Totals emorandum Only)
Cash Receipts							<i>,</i>
Property and Other Local Taxes	\$ 118	640	\$	1,517,803	\$ -	\$	1,636,443
Charges for Services		-		1,640,074	-		1,640,074
Licenses, Permits and Fees	20	702		69,910	-		90,612
Intergovernmental	68	218		320,867	-		389,085
Earnings on Investments	4	907		12,432	-		17,339
Miscellaneous	1	779		171,386	 -		173,165
Total Cash Receipts	214	246		3,732,472	 -		3,946,718
Cash Disbursements							
Current:	101	615		270			101 005
General Government Public Safety	181	615		270 2,197,905	-		181,885 2,197,905
Public Works		-		, ,	-		
Health	20	- 966		194,523 43,798	-		194,523 64,764
Capital Outlay	20	900		2,173,478	-		2,173,478
Debt Service:		-		2,175,476	-		2,175,476
Principal Retirement		_		_	34,299		34,299
Interest and Fiscal Charges		-			 3,839		3,839
Total Cash Disbursements	202	581		4,609,974	 38,138		4,850,693
Excess of Receipts Over (Under) Disbursements	11	665		(877,502)	 (38,138)		(903,975)
Other Financing Receipts (Disbursements)							
Transfers In		-		350,000	38,138		388,138
Transfers Out	(350	000)		(38,138)	-		(388,138)
Other Debt Proceeds		-		1,000,000	 -		1,000,000
Total Other Financing Receipts (Disbursements)	(350	000)		1,311,862	 38,138		1,000,000
Net Change in Fund Cash Balances	(338	335)		434,360	-		96,025
Fund Cash Balances, January 1	1,290	000		3,257,421	 -		4,547,421
Fund Cash Balances, December 31	\$ 951	665	\$	3,691,781	\$ -	\$	4,643,446

See accompanying notes to the financial statements

#### Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Harrison Township, Pickaway County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township participates in jointly governed organizations, joint ventures and a public entity risk pool. Notes 6 and 10 to the financial statements provide additional information for these entities.

#### Joint Ventures:

- <u>North Gate Alliance Cooperative Economic Development Agreement (CEDA)</u> The Township Board of Trustees approved an agreement with the Board of County Commissioners, Pickaway County, Ohio, The Village of Ashville, Ohio, and the Village of South Bloomfield, Ohio ("South Bloomfield") to cooperate in creating and preserving jobs and employment opportunities and to cooperate in including and fostering economic development.
- <u>Northern Pickaway County Joint Economic Development District (JEDD)</u> The Township Board of Trustees approved the formation of this district with the City of Columbus and the Village of Ashville. The parties have entered into a contract to create and provide for the operation of the JEDD in accordance with sections 715.72 through 715.83 of the Revised Code. The purpose of the JEDD is to facilitate economic development, to create or preserve jobs and employment opportunities, and to improve the economic welfare of the people in the State of Ohio, Pickaway County, Columbus, Ashville and Harrison Township.

#### Public Entity Risk Pool:

• <u>Ohio Township Risk Management Authority (OTARMA)</u> –This risk-sharing pool, available to Ohio Townships provides property and casualty insurance for its members.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

#### **Basis of Presentation**

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types.

#### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

*Fire Fund* The Fire Fund accounts for and reports that portion of property tax money and charges for services to provide fire protection for the Township residents.

*Cemetery Fund* The Cemetery Fund accounts for and reports fees received for the sale of cemetery plots and burials and used to maintain and repair the cemetery.

*Road and Bridge Fund* The Road and Bridge Fund accounts for and reports that portion of the property tax money for constructing, maintaining and repairing Township roads and bridges.

*Gas Tax Fund* The gas tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

*Motor Vehicle License Tax Fund* The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the Township.

*Coronavirus Relief Fund* The Coronavirus Relief Fund accounts for and reports funds received and used for expenses caused by the Coronavirus.

*American Rescue Recovery Fund* The American Rescue Recovery Fund accounts for and reports funds received and used for expenses related to the prevention of the Coronavirus.

**Debt Service Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following Debt Service Fund:

*General Note Retirement Fund* The General Note Retirement Fund receives transfers from other funds to pay debt service expenditures.

#### **Basis of Accounting**

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

*Appropriations* Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2021 budgetary activity appears in Note 3.

#### **Deposits and Investments**

The Township's accounting basis includes investments in nonnegotiable certificates of deposit and maintained checking accounts with local financial institutions as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### **Capital Assets**

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

*Committed* Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 11.

#### **Note 3 – Budgetary Activity**

Budgetary activity for the year ending 2021 follows:

2021 Budgeted vs. Actual Receipts				
	Budgeted	Actual		
Fund Type	Receipts	Receipts	Variance	
General	\$227,600	\$214,246	(\$13,354)	
Special Revenue	4,442,495	5,082,472	639,977	
Debt Service	38,500	38,138	(362)	
Total	\$4,708,595	\$5,334,856	\$626,261	

2021 Budgeted vs. Actual Budgetary Basis Expenditures					
	Appropriation	Budgetary			
Fund Type	Authority	Expenditures	Variance		
General	\$659,050	\$555,476	\$103,574		
Special Revenue	5,935,944	4,670,963	1,264,981		
Debt Service	38,500	38,138	362		
Total	\$6,633,494	\$5,264,577	\$1,368,917		

#### Note 4 – Deposits

To improve cash management, cash received by the Township is pooled. Monies for all fund are maintained in this pool. The Ohio Revised Code prescribes allowable deposits an. A summary of the Township's deposit accounts are as follows:

	2021
Cash Management Pool:	
Demand deposits	\$3,158,763
Certificates of deposit	1,484,683
Total deposits	\$4,643,446

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2021, the Township is holding \$0 in unremitted employee payroll withholdings.

#### Deposits

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

#### Note 5 – Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

### **Harrison Township**

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2021

#### Note 6 – Risk Management

Harrison Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township policy. The Pool covers the following risks:

- -General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31 (latest information available):

<u>2020</u>

Cash and investments \$36,348,066 Actuarial liabilities \$10,894,146

#### Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### Note 7 – Defined Benefit Pension Plans

#### **Ohio Public Employees Retirement System**

Some Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2021.

#### **Ohio Police and Fire Retirement System**

The Township certified Fire Fighters belong to the Ohio Police and Fire Pension Fund (OP&F). OP&F is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OP&F participants contributed 12.25 percent of their wages. The Township contributed to OP&F an amount equal to 24 percent of full-time fire fighters' wages. The Township has paid all contributions required through December 31, 2021.

#### Note 7 – Defined Benefit Pension Plans (Continued)

#### Social Security

Several Township employees contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2021.

#### Note 8 – Postemployment Benefits

Both OPERS and OP&F offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2021. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2021. OP&F contributes 0.5 percent to fund these benefits.

Beginning January 1, 2019, OP&F changed its retiree health care model to a stipend-based health care model. A stipend funded by OP&F was placed in individual Health Reimbursement Accounts that retirees use to be reimbursed for health care expenses.

#### Note 9 – Debt

Debt outstanding at December 31, 2021, was as follows:

	Principal	Interest Rate
2017 Fire Engine Loan	\$108,511	2.69%
2021 Fire Addition Loan	1,000,000	2.05%
Total	\$1,108,511	

The 2017 Fire Engine Loan is for a Spartan Fire Engine (E801) to be paid in full in 2024. Principal and interest amounts are paid from the General Note Retirement Fund (Debt Service Fund Type). The 2021 Fire Addition Loan is for the new fire station addition to be paid in full in 2031. Principal and interest amounts are paid from the General Note Retirement Fund (Debt Service Fund Type).

#### Note 9 – Debt (Continued)

#### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

2017 Fire	2021 Fire
Engine Loan	Addition Loan
\$38,138	\$111,625
38,138	111,625
38,138	111,625
0	111,625
0	111,625
0	558,125
\$114,414	\$1,116,250
	Engine Loan \$38,138 38,138 38,138 0 0 0

#### Note 10 – Joint Ventures

<u>North Gate Alliance Cooperative Economic Development Agreement (CEDA)</u> – The CEDA, which was passed by a resolution dated December 6, 2004, was created for the contracting parties to cooperate in creating and preserving jobs and employment opportunities and to cooperate in inducing and fostering economic development in the northern portion of the county.

The CEDA agreement addresses the issues of utility services, annexation, road maintenance, fire and emergency service, and joint planning in the CEDA area, which includes all of the unincorporated Harrison Township. The North Gate Alliance CEDA also provides for the sharing of income tax on any new businesses locating in the agreement area.

<u>Northern Pickaway County Joint Economic Development District (JEDD)</u> – The JEDD is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District was formed in accordance with Ohio Revised Code (ORC) Sections 715.72 through 715.81 as a result of an agreement between Harrison Township, the City of Columbus, and the Village of Ashville entered into during 2007. The District's purpose is to promote and facilitate economic development to create or preserve jobs and employment opportunities and to improve the economic welfare of the District, the municipalities, and the township. The JEDD levies a 2.50 percent income tax.

The JEDD Board of Directors consists of five members, one member representing the City (Board Member No. 1), one member representing the Township (Board Member No. 2), one member representing the owners of businesses located within the District (Board Member No. 3), one member representing the persons working within the District (Board Member No. 4), and one member selected by the other members (Board Member No. 5). After service of an initial term, terms for each member shall be for two years. The JEDD operates on a calendar year basis. The term of the contract shall terminate at midnight on December 31, 2056, unless otherwise terminated prior to that date.

As part of the contract forming the JEDD, the Township, Village and City provide certain services to the JEDD as determined by the Annexation Moratorium Agreement and the North Gate Alliance Cooperative Economic Development Agreement.

#### Note 10 – Joint Ventures (Continued)

The net tax revenues in excess of the expenses of the JEDD, not to exceed 12.50%, shall be divided and distributed equally into two funds:

- 1. The Partner Proceeds Fund which will provide:
  - a. 70.00% to the City of Columbus
  - b. 15.00% to Harrison Township
  - c. 15.00% to the Village of Ashville
- 2. The Partner Investment Reimbursement Fund which will provide:
  - a. Reimbursements to the JEDD Parties for capital improvement projects made on behalf of and authorized by the District or any related joint economic development districts. When all JEDD Parties have been fully reimbursed, this Fund will no longer exist and all monies will go into the Partner Proceeds Fund.

Overriding the JEDD agreement is an Annexation Moratorium Agreement dated August 30, 2007 by and among the City of Columbus, the Village of Ashville, the Village of South Bloomfield and the Township. This agreement established a 50-year moratorium on annexation of an area of land bounded by the Township line in the east, the Scioto River in the west and Duvall Road in the south by any of the municipalities that are party to the agreement.

#### Note 11 – Fund Balances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilities effective cash planning and control. At year end the balances of these amounts were as follows:

Fund Balances	General	Special Revenue	Debt Service	Total
Outstanding Encumbrances	\$2,895	\$22,852	\$0	\$25,747
Total	\$2,895	\$22,852	\$0	\$25,747

The fund balance of special revenue funds is either restricted or committed. The fund balance of debt service funds are restricted, committed, or assigned. These restricted, committed, and assigned amounts in the special revenue and debt service would including the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

#### Note 12 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2021, the Township received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

#### Note 13 – Compliance

The Township is in noncompliance with Ohio Administrative Code 117-2-02(C)1 for estimated resources not being accurately integrated into the accounting system for the Fire Fund (Special Revenue Fund Type) as the system amount was \$1,000,000 less than the amount on the final certificate of estimated resources.

#### Note 14 – Contingent Liabilities

Amounts grantor agencies pay to the township are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### Note 15 – Transfers

The Township made transfers during 2021. The Fire Fund (Special Revenue Fund Type) transferred to the General Note Retirement Fund (Debt Service Fund Type) the amount of \$38,138 for the purpose of paying the debt service payment on the 2017 Fire Engine Loan. The General Fund transferred to the Fire Fund (Special Revenue Fund Type) the amount of \$350,000 for the purpose of covering expenses for the new addition to the fire house.

#### Note 16 – Subsequent Events

In January of 2022, the Township paid off the remainder of the 2017 Fire Engine Loan.

In May of 2022, the Township returned \$350,000 of 2021 Fire Addition Loan as it was determined it was not needed.

## Harrison Township Pickaway County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2020

	Governmental Fund Types						
		General		Special Revenue	Debt ervice	(M	Totals emorandum Only)
Cash Receipts							• /
Property and Other Local Taxes	\$	108,449	\$	1,394,863	\$ -	\$	1,503,312
Charges for Services		-		1,592,735	-		1,592,735
Licenses, Permits and Fees		15,206		25,485	-		40,691
Intergovernmental		81,811		678,148	-		759,959
Earnings on Investments		25,139		2,086	-		27,225
Miscellaneous		12,309		160,956	 -		173,265
Total Cash Receipts		242,914		3,854,273	 		4,097,187
Cash Disbursements							
Current:		107 702					107 702
General Government		197,793		-	-		197,793
Public Safety		-		2,017,415	-		2,017,415
Public Works		-		195,553	-		195,553
Health		20,267		41,407	-		61,674
Human Services		-		7,935	-		7,935
Capital Outlay		-		943,515	-		943,515
Debt Service:							<b>( 7 70</b> 0
Principal Retirement		-		-	65,528		65,528
Interest and Fiscal Charges					 7,380		7,380
Total Cash Disbursements		218,060		3,205,825	 72,908		3,496,793
Excess of Receipts Over (Under) Disbursements		24,854		648,448	 (72,908)		600,394
Other Financing Receipts (Disbursements)							
Transfers In		-		16,993	72,908		89,901
Transfers Out				(89,901)	 		(89,901)
Total Other Financing Receipts (Disbursements)				(72,908)	 72,908		-
Net Change in Fund Cash Balances		24,854		575,540	-		600,394
Fund Cash Balances, January 1		1,265,146		2,681,881	 		3,947,027
Fund Cash Balances, December 31	\$	1,290,000	\$	3,257,421	\$ 	\$	4,547,421

See accompanying notes to the financial statements

#### Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Harrison Township, Pickaway County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township participates in joint ventures and a public entity risk pool. Notes 6 and 10 to the financial statements provide additional information for these entities.

#### Joint Ventures:

- <u>North Gate Alliance Cooperative Economic Development Agreement (CEDA)</u> The Township Board of Trustees approved an agreement with the Board of County Commissioners, Pickaway County, Ohio, The Village of Ashville, Ohio, and the Village of South Bloomfield, Ohio ("South Bloomfield") to cooperate in creating and preserving jobs and employment opportunities and to cooperate in including and fostering economic development.
- <u>Northern Pickaway County Joint Economic Development District (JEDD)</u> The Township Board of Trustees approved the formation of this district with the City of Columbus and the Village of Ashville. The parties have entered into a contract to create and provide for the operation of the JEDD in accordance with sections 715.72 through 715.83 of the Revised Code. The purpose of the JEDD is to facilitate economic development, to create or preserve jobs and employment opportunities, and to improve the economic welfare of the people in the State of Ohio, Pickaway County, Columbus, Ashville and Harrison Township.

#### Public Entity Risk Pool:

• <u>Ohio Township Risk Management Authority (OTARMA)</u> –This risk-sharing pool, available to Ohio Townships provides property and casualty insurance for its members.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

#### **Basis of Presentation**

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types.

#### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

*Fire Fund* The Fire Fund accounts for and reports that portion of property tax money and charges for services to provide fire protection for the Township residents.

*Cemetery Fund* The Cemetery Fund accounts for and reports fees received for the sale of cemetery plots and burials and used to maintain and repair the cemetery.

*Road and Bridge Fund* The Road and Bridge Fund accounts for and reports that portion of the property tax money for constructing, maintaining and repairing Township roads and bridges.

*Gas Tax Fund* The gas tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

*Motor Vehicle License Tax Fund* The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the Township.

*Coronavirus Relief Fund* The Coronavirus Relief Fund accounts for and reports funds received and used for expenses caused by the Coronavirus.

*Debt Service Funds* These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following Debt Service Fund:

*General Note Retirement Fund* The General Note Retirement Fund receives transfers from other funds to pay debt service expenditures.

#### **Basis of Accounting**

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

*Appropriations* Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2020 budgetary activity appears in Note 3.

#### **Deposits and Investments**

The Township's accounting basis includes investments in nonnegotiable certificates of deposit and maintained checking accounts with local financial institutions as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 11.

#### **Note 3 – Budgetary Activity**

Budgetary activity for the year ending 2020 follows:

2020 Budgeted vs. Actual Receipts				
	Budgeted	Actual		
Fund Type	Receipts	Receipts	Variance	
General	\$292,250	\$242,914	(\$49,336)	
Special Revenue	3,431,171	3,871,266	440,095	
Debt Service	81,000	72,908	(8,092)	
Total	\$3,804,421	\$4,187,088	\$382,667	
2020 Budgeted vs. Actual Budgetary Basis Expenditures				
	Appropriation	Budgetary		
Fund Type	Authority	Expenditures	Variance	
General	\$299,250	\$218,060	\$81,190	
Special Revenue	4,140,123	3,295,726	844,397	
Debt Service	81,000	72,908	8,092	
Total	\$4,520,373	\$3,586,694	\$933,679	

#### Note 4 – Deposits

To improve cash management, cash received by the Township is pooled. Monies for all fund are maintained in this pool. The Ohio Revised Code prescribes allowable deposits. A summary of the Township's deposit accounts are as follows:

	2020
Cash Management Pool:	
Demand deposits	\$3,066,181
Certificates of deposit	1,481,240
Total deposits	\$4,547,421

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2021, the Township is holding \$0 in unremitted employee payroll withholdings.

#### Deposits

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution

#### **Note 5 – Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

### **Harrison Township**

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2020

#### Note 6 – Risk Management

Harrison Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township policy. The Pool covers the following risks:

- -General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

2020 Cash and investments \$36,348,066 Actuarial liabilities \$ 10,894,146

#### Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

#### Note 7 – Defined Benefit Pension Plans

#### **Ohio Public Employees Retirement System**

Some Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2020.

#### **Ohio Police and Fire Retirement System**

The Township certified Fire Fighters belong to the Ohio Police and Fire Pension Fund (OP&F). OP&F is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

#### Note 7 – Defined Benefit Pension (Continued)

The Ohio Revised Code also prescribes contribution rates. OP&F participants contributed 12.25 percent of their wages. The Township contributed to OP&F an amount equal to 24 percent of full-time fire fighters' wages. The Township has paid all contributions required through December 31, 2020.

#### Social Security

Several Township employees contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Township contributed an amount equal to 6.2 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2020.

#### Note 8 – Postemployment Benefits

Both OPERS and OP&F offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2020. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2020. OP&F contributes 0.5 percent to fund these benefits.

Beginning January 1, 2019, OP&F changed its retiree health care model to a stipend-based health care model. A stipend funded by OP&F was placed in individual Health Reimbursement Accounts that retirees use to be reimbursed for health care expenses.

#### Note 9 – Debt

Debt outstanding at December 31, 2020, was as follows:

	Principal	Interest Rate
2017 Fire Engine Loan	\$142,810	2.69%
Total	\$142,810	

This loan is for a Spartan Fire Engine (E801) to be paid in full in 2024. Principal and interest amounts are paid from the General Note Retirement Fund (Debt Service Fund Type).

#### Note 9 – Debt (Continued)

#### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

	General		
Year Ending	Obligation		
December 31:	Notes		
2021	\$38,138		
2022	38,138		
2023	38,138		
2024	38,138		
Total	\$152,552		

#### Note 10 – Joint Ventures

<u>North Gate Alliance Cooperative Economic Development Agreement (CEDA)</u> – The CEDA, which was passed by a resolution dated December 6, 2004, was created for the contracting parties to cooperate in creating and preserving jobs and employment opportunities and to cooperate in inducing and fostering economic development in the northern portion of the county. The CEDA agreement addresses the issues of utility services, annexation, road maintenance, fire and emergency service, and joint planning in the CEDA area, which includes all of the unincorporated Harrison Township. The North Gate Alliance CEDA also provides for the sharing of income tax on any new businesses locating in the agreement area.

<u>Northern Pickaway County Joint Economic Development District (JEDD)</u> – The JEDD is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District was formed in accordance with Ohio Revised Code (ORC) Sections 715.72 through 715.81 as a result of an agreement between Harrison Township, the City of Columbus, and the Village of Ashville entered into during 2007. The District's purpose is to promote and facilitate economic development to create or preserve jobs and employment opportunities and to improve the economic welfare of the District, the municipalities, and the township. The JEDD levies a 2.50 percent income tax.

The JEDD Board of Directors consists of five members, one member representing the City (Board Member No. 1), one member representing the Township (Board Member No. 2), one member representing the owners of businesses located within the District (Board Member No. 3), one member representing the persons working within the District (Board Member No. 4), and one member selected by the other members (Board Member No. 5). After service of an initial term, terms for each member shall be for two years. The JEDD operates on a calendar year basis. The term of the contract shall terminate at midnight on December 31, 2056, unless otherwise terminated prior to that date.

As part of the contract forming the JEDD, the Township, Village and City provide certain services to the JEDD as determined by the Annexation Moratorium Agreement and the North Gate Alliance Cooperative Economic Development Agreement.

The net tax revenues in excess of the expenses of the JEDD, not to exceed 12.50%, shall be divided and distributed equally into two funds:

#### Note 10 – Joint Ventures (Continued)

- 1. The Partner Proceeds Fund which will provide:
  - a. 70.00% to the City of Columbus
  - b. 15.00% to Harrison Township
  - c. 15.00% to the Village of Ashville
- 2. The Partner Investment Reimbursement Fund which will provide:
  - a. Reimbursements to the JEDD Parties for capital improvement projects made on behalf of and authorized by the District or any related joint economic development districts. When all JEDD Parties have been fully reimbursed, this Fund will no longer exist and all monies will go into the Partner Proceeds Fund.

Overriding the JEDD agreement is an Annexation Moratorium Agreement dated August 30, 2007 by and among the City of Columbus, the Village of Ashville, the Village of South Bloomfield and the Township. This agreement established a 50-year moratorium on annexation of an area of land bounded by the Township line in the east, the Scioto River in the west and Duvall Road in the south by any of the municipalities that are party to the agreement.

#### Note 11 – Fund Balances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilities effective cash planning and control. At year end, The Township had no outstanding encumbrances.

The fund balance of special revenue funds is either restricted or committed. The fund balance of debt service funds are restricted, committed, or assigned. These restricted, committed, and assigned amounts in the special revenue and debt service funds would including the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

#### Note 12 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2020, the Township received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

#### Note 13 – Contingent Liabilities

Amounts grantor agencies pay to the township are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### Note 14 – Transfers

The Township made transfers during 2020. The Fire Fund (Special Revenue Fund Type) transferred to the General Note Retirement Fund (Debt Service Fund Type) the total amount of \$72,908 for the purpose of paying the debt service payment on the 2017 Fire Engine Loan and the 2017 Ambulance Loan. The Coronavirus Relief Fund (Special Revenue Fund Type) transferred to the Fire Fund (Special Revenue Fund Type) the amount of \$16,993 for the purpose of reimbursing for COVID-19 related expenses.

#### Note 15 – Compliance

The Township is in noncompliance with Ohio Revised Code 5705.42 for not recording OPWC on-behalf payments in the Road and Bridge Fund.



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#### Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Harrison Township Pickaway County PO Box 22 Ashville, OH 43103

To the Members of the Board of Trustees:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the cash balances, receipts, and disbursements for each governmental fund type of the Harrison Township, Pickaway County, Ohio, as of and for the years ended December 31, 2021, and 2020 and the related notes to the financial statements and have issued our report thereon dated June 10, 2022, wherein we noted as described in Note 2 to the financial statements, the Harrison Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Furthermore, we noted as described in Note 12 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered Harrison Township's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Harrison Township's internal control. Accordingly, we do not express an opinion on the effectiveness of Harrison Township's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Harrison Township's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2021-001 through 2021-003 that we consider to be material weaknesses.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Harrison Township's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards*, and which are described in the accompanying schedule of findings and responses as items 2021-002 and 2021-003.

Harrison Township Pickaway County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements in Accordance With *Government Auditing Standards* 

#### Harrison Township's Responses to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the Harrison Township's responses to the findings identified in our audit and described in the accompanying schedule of findings and responses. The Harrison Township's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on these responses.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Harrison Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Harrison Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Julian & Sube, the.

Julian & Grube, Inc. June 10, 2022

#### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2021 AND 2020

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS Finding Number 2021-001

Material Weakness - Financial Reporting

Accurate financial reporting is required in order to provide management and other stakeholders with objective and timely information to enable well-informed decisions. Presentation of materially correct financial statements and the related footnotes is the responsibility of management. This responsibility remains intact even if management decides to outsource this function for efficiency purposes or any other reason. In either case, it is important that control procedures are developed related to the financial statements that enable management to identify, prevent, detect and correct potential misstatements in the financial statements and footnotes. In general, an accounting and information system should be designed to provide management with accurate and timely information.

The following adjustments were made to the financial statements and notes for the years ended December 31, 2021 and 2020, respectively.

2021:

- General Fund miscellaneous receipts were decreased \$38,383 and intergovernmental receipts were increased \$38,383. These adjustments were due to correct the coding of JEDD receipts.
- Special Revenue Fund Type (Fire Fund) miscellaneous receipts were decreased \$1,000,000 and other debt proceeds were increased \$1,000,000. These adjustments were due to correct the coding of the 2021 Fire Addition Loan issuance.

2020:

- General Fund miscellaneous receipts were decreased \$47,889 and intergovernmental receipts were increased \$47,889. These adjustments were due to correct the coding of JEDD receipts.
- Special Revenue Fund Type (Road and Bridge Fund) capital outlay disbursements were increased \$189,300 and intergovernmental receipts were increased \$189,300. These adjustments were due to an on behalf OPWC grant not being recorded.

Control procedures not properly developed related to the financial statements limits management's ability to identify, prevent, detect, and correct potential misstatements in the financial statements and footnotes. Additionally, management will not have the necessary information to make timely and well-informed business decisions.

We recommend the Township implement additional control procedures that enable management to more timely prevent or detect and correct potential misstatements in the financial statements and related notes prior to presenting them to the auditors. A second review of the monthly cash activity and financial statements by someone other than the individual preparing them would be beneficial.

<u>Client Response</u>: The Township Fiscal Officer will more closely examine their report prior to filing with HINKLE and will work toward more accurately presenting those in the future.

#### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2021 AND 2020

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS – (Continued)

Finding Number

2021-002

Material Weakness/Noncompliance - Integration of Budgetary Information

Ohio Administrative Code 117-2-02(C)(1) states that all public offices should integrate the budgetary accounts, at the legal level of control or lower, into the financial accounting system. This means designing an accounting system to provide ongoing and timely information on unrealized budgetary receipts and remaining uncommitted appropriation balances.

The Township's County approved estimated resources did not agree to the system budgetary amounts for the year ended December 31, 2021.

By not correctly including accurate (approved) budgetary accounts into the financial software, it could become challenging for the Township to easily monitor its budgeted activity in comparison with its actual amounts. The Township is also at risk for overspending in excess of available funds, which could possibly result in negative fund balances.

We recommend that approved budgetary modifications be incorporated into the UAN system by the Fiscal Officer in a timely manner. This will aid the Board of Trustees and Fiscal Officer in their review of budgetary versus actual information and help ensure budgetary requirements are followed.

<u>Client Response</u>: The Township Fiscal Officer will ensure budgetary modifications are accurately posted to UAN going forward.

Finding Number 2021-003	inding Number
-------------------------	---------------

Material Weakness/Noncompliance - OPWC On-Behalf Payments

Ohio Rev. Code § 5705.42 states when the United States government or the state or any department, division, agency, authority, or unit thereof makes a grant or loan of money to any political subdivision of this state to aid in paying the cost of any program, activity, or function of such subdivision, or enters into an agreement with the subdivision for the making of any such grant or loan of money, the amount thereof is deemed appropriated for such purpose by the taxing authority of the subdivision as provided by law and shall be recorded as such by the fiscal officer of the subdivision, and is deemed in process of collection within the meaning of section 5705.41 of the Revised Code. In addition, Auditor of State (AOS) Bulletin 2000-008 indicates that when a local government enters into an on-behalf-of program agreement with another local government or the state, whereby the local government or its residents are the beneficiaries under the agreement, the cash value benefit of the program received under the agreement should be recorded as memorandum receipts and disbursements in the year on-behalf-of disbursements are made.

#### SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2021 AND 2020

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS – (Continued)

Finding Number 2021-003 (Continued)	Number 2021-003 (Continued)
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The Township entered into agreements with the Ohio Public Works Commission (OPWC) for a grant during the year ending December 31, 2020. The OPWC will make payments to the contractor(s) for its share based on invoices submitted by the fiscal officer or to the local government as a reimbursement. For payments made to the contractor, the state will notify the fiscal officer of the amount disbursed. Upon receipt of this notice, each local government shall record a receipt and disbursement in the appropriate governmental and/or enterprise fund equal to the amount disbursed.

The Township did not record the payments made directly to contractors as part of the 2020 OPWC project. See Finding 2021-001.

The failure to record grant activity results in understated receipts and disbursements on the financial statements.

To improve accurate financial reporting, the Township should establish procedures to account for all on-behalf receipts and payments to help ensure that the financial statements reflect the receipts and disbursement activity.

<u>Client Response</u>: The Fiscal Officer will work to add additional procedures to help ensure on-behalf receipts/disbursements are timely and accurately posted in the year the activity takes place.

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2021 AND 2020

Finding Number	Year Initially Occurred	Finding Summary	Status	Additional Information
2019-001	2019	<u>Material Weakness – Financial Reporting</u> – The Township had a lack of internal controls in place to ensure receipts, expenditures, and fund balances are properly classified on the financial statements.	Not Corrected	Repeated as Finding 2021- 001

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#### HARRISON TOWNSHIP

#### PICKAWAY COUNTY

#### AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 7/19/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370