

# DISTRICT BOARD OF HEALTH HOCKING COUNTY REGULAR AUDIT FOR THE YEARS ENDED DECEMBER 31, 2020-2019



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Board of Trustees District Board of Health 350 State Route 664 N Logan, Ohio 43138

We have reviewed the *Independent Auditor's Report* of the District Board of Health, Hocking County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2019 through December 31, 2020. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The District Board of Health is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

April 14, 2022



### DISTRICT BOARD OF HEALTH HOCKING COUNTY

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#### INDEPENDENT AUDITOR'S REPORT

March 4, 2022

District Board of Health Hocking County 350 State Route 664 N Logan, Ohio 43138

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements for each governmental fund type, as of and for the years ending December 31, 2020 and 2019, and related notes of **District Board of Health**, Hocking County, Ohio (the District).

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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District Board of Health Hocking County Independent Auditor's Report

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the District prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the District does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2020 and 2019, or changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type, as of and for the years ending December 31, 2020 and 2019, and related notes of District Board of Health, Hocking County, in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### Emphasis of Matter

As discussed in Note 14 in 2020 and Note 12 in 2019 to the financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District. As discussed in Note 13 to the 2020 financial statements, the District made several changes to its reporting model. We did not modify our opinions regarding these matter

District Board of Health Hocking County Independent Auditor's Report

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 4, 2022, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

**Perry and Associates** 

Certified Public Accountants, A.C.

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Marietta, Ohio

### DISTRICT BOARD OF HEALTH HOCKING COUNTY

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2020

		General		Special Revenue		Capital Projects	(M	Totals emorandum Only)
Cash Receipts	_		_		_			
Property Taxes	\$	750,821	\$	-	\$	-	\$	750,821
Services and Fees Intergovernmental		307,768 140,858		336,626 933,657		-		644,394 1,074,515
intergovernmental		140,030		933,037				1,074,313
Total Cash Receipts		1,199,447		1,270,283				2,469,730
Cash Disbursements								
Current:								
Health:		074 044		500 000				0.4.4.470
Salaries and Wages		374,214		569,962		-		944,176
Fringe Benefits		- 171 E21		143,594		-		143,594
Supplies		171,534		64,205		-		235,739
Equipment Contracts - Services and Repair		39,816		4,844 56,057		- 6,315		4,844 102,188
Telephone		5,409		2,611		6,315		8,020
Travel and Expenses		4,159		13,032		-		17,191
Public Employees Retirement		50,120		22,307		_		72,427
Workers Compensation		2,482		515		_		2,997
Unemployment		2,651		515		_		2,651
Medicare		4,822		1,997		_		6,819
Hospitalization		90,118		24,030		_		114,148
Remittance to State		25,844		26,707		_		52,551
Rent and Utilities		8,957		17,643		_		26,600
Other Expenses		-		3,749		_		3,749
Auditor and Treasurer Fees		17,860		-				17,860
Total Cash Disbursements		797,986		951,253		6,315		1,755,554
Excess of Receipts Over (Under) Disbursements		401,461		319,030		(6,315)		714,176
Other Financing Receipts (Disbursements)								
Transfers In		18,985		_		100,000		118,985
Transfers Out		(100,000)		(18,985)		-		(118,985)
Advances In		-		80,000		_		80,000
Advances Out		(80,000)		-				(80,000)
Total Other Financing Receipts (Disbursements)		(161,015)		61,015		100,000		
Net Change in Fund Cash Balances		240,446		380,045		93,685		714,176
Fund Cash Balances, January 1		914,121		304,944		652,202		1,871,267
Fund Cash Balances, December 31	\$	1,154,567	\$	684,989	\$	745,887	\$	2,585,443

#### Note 1 - Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the District Board of Health, Hocking County, (the District) as a body corporate and politic. A five-member Board and a Health Commissioner govern the District. The District's services include inspection and licensing of food establishments, inspections of sewer and water systems, inspection and licensing of solid waste facilities, tuberculosis screening, inspection of trailer parks, birth and death certificates, administration of public health nursing programs and other related services.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

#### Basis of Presentation

The District's financial statements consist of a combined statement of receipts, disbursements, and changes in fund balances (regulatory cash basis) for all governmental fund types organized on a fund type basis.

#### **Fund Accounting**

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are presented below:

**General Fund** The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The District had the following significant Special Revenue Funds:

**Public Health Infrastructure Fund** – This fund accounts for the grant funds awarded by the Ohio Department of Health for this particular program, restricted or committed to expenditure for specified purposes other than debt service or capital projects.

**Sewage Fund** – This fund receives charges for services from residents to cover sewer service costs.

**Women, Infants, and Children (WIC) Fund** – This is a Federal grant fund and accounts for the Special Supplemental Nutrition Program.

**Moms Quit for Two** – This fund accounts for the grant funds awarded by the Ohio Department of Health for this particular program, restricted or committed to expenditure for specified purposes other than debt service or capital projects.

**Public Health Emergency Response** – This fund accounts for the grant funds awarded by the Ohio Department of Health for this particular program, restricted or committed to expenditure for specified purposes other than debt service or capital projects.

**Tobacco Prevention** – This fund accounts for the grant funds awarded by the Ohio Department of Health for this particular program, restricted or committed to expenditure for specified purposes other than debt service or capital projects.

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Fund Accounting (Continued)

**Capital Project Funds** These funds account for and report the financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The District had the following significant capital project funds:

**Public Health Contingency Fund** – This fund receives money from transfers from the General Fund to provide funds for capital improvements to the District's facilities and allow monies to be available for nuisance abatement.

#### **Basis of Accounting**

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires the District to budget each fund annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The District Board must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2020 budgetary activity appears in Note 3.

#### Capital Assets

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** The District classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the District and the nonspendable portion of the corpus in permanent funds.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** The Board can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 13.

#### Note 3 - Budgetary Activity

Budgetary activity for the year ending December 31, 2020 follows:

2020 Budgeted vs. Actual Receipts							
	Estimated		Actual				
Fund Type	Resources		Receipts		Variance		
General	\$	923,050	\$	1,218,432	\$	295,382	
Special Revenue		904,985		1,270,283		365,298	
Capital Projects				100,000		100,000	
Total	\$	1,828,035	\$	2,588,715	\$	760,680	

#### Note 3 - Budgetary Activity (Continued)

2020 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Е	Budgetary		
Fund Type	Authority		Expenditures		Variance	
General	\$	1,260,240	\$	897,986	\$	362,254
Special Revenue		1,211,974		970,238		241,736
Capital Projects		100,000		6,315		93,685
Total	\$	2,572,214	\$	1,874,539	\$	697,675

#### Note 4 – Deposits and Investments

As required by the Ohio Revised Code, the Hocking County Treasurer is custodian for the District's deposits. The County's deposit and investment pool holds the District's assets, valued at the Treasurer's reported carrying amount.

#### Note 5 - Intergovernmental Funding and Property Taxes

#### Intergovernmental Funding

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts.

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the taxing authority of the subdivision to whose jurisdiction the District is subject adopts rates. The State Department of Taxation, Division of Tax Equalization, adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner-occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include credits and/or deduction amounts the State pays as Other Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the taxing District.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

#### Note 6 - Subrecipients

The District passes certain federal awards received from Ohio Department of Health to other government or not-for profit agencies (subrecipients). As a recipient, the District has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

#### Note 6 - Subrecipients (Continued)

The following identifies pass thru amounts as of December 31, 2020:

#### **Fund 80 CFHS**

Department of Health and Human Services Ohio Department of Health Crib for Kids and Safe Sleep, CFHS CFDA# AM. Sub H.B. 49

Project Number: 03710011CK0119 Total Money Received: \$28,456

#### Fund 550 Mom's Quit for Two

Department of Health and Human Services
Ohio Department of Health
Moms Quit for Two
CFDA# AM. Sub H.B. 49
Project Number: 03710011MO0219

Project Number: 03710011MQ0219 Total Money Received: \$13,772

#### Fund 710 WIC

Department of Agriculture Food and Nutrition Service Ohio Department of Health WIC CFDA# 10.557

Project Number: 03710011WA1219 Total Money Received: \$201,911

#### **Fund 064 Public Health Emergency Preparedness**

Department of Health and Human Services Ohio Department of Health PHI CFDA# 93.074

Project Number: 03710012PH1019 Total Money Received: \$266,029

#### **Fund 860 TUPFC**

Department of Health and Human Services
Ohio Department of Health
Tobacco Use and Prevention and Cessation
CFDA# 93.283
Sub H.B. 49
Project Numbers 03710014TI 10310

Project Number: 03710014TU0319 Total Money Received: \$55,187

#### Note 7 - Interfund Balances

Outstanding advances at December 31, 2020 consisted of \$12,000 advanced to the Public Health Emergency Preparedness Fund, \$9,000 advanced to the Mothers Quit for Two Fund, \$20,000 advanced to the Contact Tracing Fund, \$20,000 advanced to the Women, Infants, and Children (WIC) Fund, and \$40,000 advanced to the COVID-19 Fund from the General Fund to provide working capital for operations.

#### Note 8 - Risk Management

The Hocking County Commissioners maintain comprehensive insurance coverage with private carriers for real property, building contents, and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. Real property and contents are 90% coinsured. The District is covered by these policies.

#### Note 9 - Defined Benefit Pension Plans

#### Ohio Public Employees Retirement System

The District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10% of their gross salaries and the District contributed an amount equaling 14% of participants' gross salaries. The District has paid all contributions required through December 31, 2020.

#### Note 10 - Postemployment Benefits

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, that includes multiple health care plans including medical coverage, prescription drug coverage, and deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the traditional pension plan was 0% during calendar year 2020. The portion of employer contributions allocated to health care for members in the member-directed plan was 4% during calendar year 2020.

#### Note 11 - Contingent Liabilities

Amounts grantor agencies pay to the District are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### Note 12 - Fund Balances

Included in fund balance are amounts the District cannot spend, including the balance of unclaimed monies which cannot be spent for five years and the unexpendable corpus of the permanent funds. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. The District had no outstanding encumbrances as of December 31, 2020.

The fund balance of special revenue funds is either restricted or committed. The fund balance of debt service funds and capital projects funds are restricted, committed, or assigned. The fund balance of permanent funds that is not part of the nonspendable corpus is either restricted or committed. These restricted, committed, and assigned amounts in the special revenue, debt service, capital projects, and permanent funds would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

#### Note 13 - Change in Accounting Principles

For 2020, the District has made changes to their cash basis reporting model. These changes include modifications to the definition of fiduciary funds, adding separate Combined Statement of Additions, Deductions and Changes in Fund Balances (Regulatory Cash Basis) – All Fiduciary Fund Types, and removing the fund balance classifications from the Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) – All Government Fund Types.

#### Note 14 - COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the District. The District's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the District's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

During 2020, the District received \$289,493 as an on-behalf of grant from another government. These amounts are recorded in the COVID-19 Special Revenue Fund.

### DISTRICT BOARD OF HEALTH HOCKING COUNTY

### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2019

		General		Special Revenue		Capital Projects	(Me	Totals emorandum Only)
Cash Receipts	φ	E72 042	¢		¢.		φ	E72 042
Property Taxes Services and Fees	\$	573,042 318,584	\$	305,290	\$	-	\$	573,042 623,874
Intergovernmental		173,595		457,993		-		631,588
mergovernmental		173,595		457,995				031,366
Total Cash Receipts		1,065,221		763,283				1,828,504
Cash Disbursements								
Current:								
Health:								
Salaries and Wages		482,596		441,259		-		923,855
Fringe Benefits		_		106,435		-		106,435
Supplies		177,835		38,167		-		216,002
Equipment		742		2,925		-		3,667
Contracts - Services and Repair		28,166		38,493		32,580		99,239
Telephone		4,707		2,578		_		7,285
Travel and Expenses		9,317		13,338		_		22,655
Public Employees Retirement		60,507		19,568		_		80,075
Workers Compensation		2,491		505		_		2,996
Medicare		6,726		2,054		_		8,780
Hospitalization		83,643		19,609		_		103,252
Remittance to State		26,711		30,303		_		57,014
Rent and Utilities		9,952		56,837		_		66,789
Other Expenses		485		14,940		_		15,425
Auditor and Treasurer Fees		16,832		14,940		-		-
Additor and Treasurer Fees		10,032						16,832
Total Cash Disbursements		910,710		787,011		32,580		1,730,301
Excess of Receipts Over (Under) Disbursements		154,511		(23,728)		(32,580)		98,203
Other Financing Receipts (Disbursements)								
Transfers In		18,755		_		100,000		118,755
Transfers Out		(100,000)		(18,755)		-		(118,755)
Advances In		35,000		7,000		_		42,000
Advances Out		(7,000)		(35,000)		_		(42,000)
/tavarioco Gat		(1,000)		(00,000)				(42,000)
Total Other Financing Receipts (Disbursements)		(53,245)		(46,755)		100,000		
Net Change in Fund Cash Balances		101,266		(70,483)		67,420		98,203
Fund Cash Balances, January 1		812,855		375,427		584,782		1,773,064
Fund Cash Balances, December 31								
Restricted				204 044				204.044
		- 245.070		304,944		- 652 202		304,944
Committed		345,078		-		652,202		997,280
Assigned		212,910		-		-		212,910
Unassigned		356,133						356,133
Fund Cash Balances, December 31	\$	914,121	\$	304,944	\$	652,202	\$	1,871,267

#### Note 1 - Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the District Board of Health, Hocking County, (the District) as a body corporate and politic. A five-member Board and a Health Commissioner govern the District. The District's services include inspection and licensing of food establishments, inspections of sewer and water systems, inspection and licensing of solid waste facilities, tuberculosis screening, inspection of trailer parks, birth and death certificates, administration of public health nursing programs and other related services.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

#### Basis of Presentation

The District's financial statements consist of a combined statement of receipts, disbursements, and changes in fund balances (regulatory cash basis) for all governmental fund types organized on a fund type basis.

#### **Fund Accounting**

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are presented below:

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**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The District had the following significant Special Revenue Funds:

**Public Health Infrastructure Fund** – This fund accounts for the grant funds awarded by the Ohio Department of Health for this particular program, restricted or committed to expenditure for specified purposes other than debt service or capital projects.

**Sewage Fund** – This fund receives charges for services from residents to cover sewer service costs.

**Women, Infants, and Children (WIC) Fund** – This is a Federal grant fund and accounts for the Special Supplemental Nutrition Program.

**Moms Quit for Two** – This fund accounts for the grant funds awarded by the Ohio Department of Health for this particular program, restricted or committed to expenditure for specified purposes other than debt service or capital projects.

**Public Health Emergency Response** – This fund accounts for the grant funds awarded by the Ohio Department of Health for this particular program, restricted or committed to expenditure for specified purposes other than debt service or capital projects.

**Tobacco Prevention** – This fund accounts for the grant funds awarded by the Ohio Department of Health for this particular program, restricted or committed to expenditure for specified purposes other than debt service or capital projects.

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Fund Accounting (Continued)

**Capital Project Funds** These funds account for and report the financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The District had the following significant capital project funds:

**Public Health Contingency Fund** – This fund receives money from transfers from the General Fund to provide funds for capital improvements to the District's facilities and allow monies to be available for nuisance abatement.

#### **Basis of Accounting**

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires the District to budget each fund annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The District Board must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2019 budgetary activity appears in Note 3.

#### Capital Assets

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Note 2 - Summary of Significant Accounting Policies (Continued)

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** The District classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** The Board can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by the Board or a District official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Note 3 - Budgetary Activity

Budgetary activity for the year ending December 31, 2019 follows:

2019 Budgeted vs. Actual Receipts							
	Estimated			Actual			
Fund Type	Resources		Receipts		Variance		
General	\$	914,200	\$	1,083,976	\$	169,776	
Special Revenue		826,913		763,284		(63,629)	
Capital Projects		-		100,000		100,000	
Total	\$	1,741,113	\$	1,947,260	\$	206,147	

#### Note 3 - Budgetary Activity (Continued)

2019 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Е	Budgetary		_	
Fund Type	Authority		Expenditures		V	'ariance	
General	\$	1,042,147	\$	1,010,710	\$	31,437	
Special Revenue		960,151		805,766		154,385	
Capital Projects		100,000		32,580		67,420	
Total	\$	2,102,298	\$	1,849,056	\$	253,242	

#### Note 4 - Deposits and Investments

As required by the Ohio Revised Code, the Hocking County Treasurer is custodian for the District's deposits. The County's deposit and investment pool holds the District's assets, valued at the Treasurer's reported carrying amount.

#### Note 5 - Intergovernmental Funding and Property Taxes

#### Intergovernmental Funding

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts.

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the taxing authority of the subdivision to whose jurisdiction the District is subject adopts rates. The State Department of Taxation, Division of Tax Equalization, adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner-occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include credits and/or deduction amounts the State pays as Other Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the taxing District.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

#### Note 6 - Subrecipients

The District passes certain federal awards received from Ohio Department of Health to other government or not-for profit agencies (subrecipients). As a recipient, the District has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

#### Note 6 - Subrecipients (Continued)

The following identifies pass thru amounts as of December 31, 2019:

#### **Fund 80 CFHS**

Department of Health and Human Services Ohio Department of Health Crib for Kids and Safe Sleep, CFHS CFDA# AM. Sub H.B. 49

Project Number: 03710011CK0119 Total Money Received: \$10,283

#### Fund 550 Mom's Quit for Two

Department of Health and Human Services
Ohio Department of Health
Moms Quit for Two
CFDA# AM. Sub H.B. 49
Project Number: 03710011MO0219

Project Number: 03710011MQ0219 Total Money Received: \$17,989

#### Fund 710 WIC

Department of Agriculture Food and Nutrition Service Ohio Department of Health WIC CFDA# 10.557

Project Number: 03710011WA1219 Total Money Received: \$206,404

#### **Fund 064 Public Health Emergency Preparedness**

Department of Health and Human Services Ohio Department of Health PHI CFDA# 93.074

Project Number: 03710012PH1019 Total Money Received: \$146,781

#### Fund 860 TUPFC

Department of Health and Human Services
Ohio Department of Health
Tobacco Use and Prevention and Cessation
CFDA# 93.283
Sub H.B. 49
Project Number: 03710014TLI0310

Project Number: 03710014TU0319 Total Money Received: \$76,536

#### Note 7 - Interfund Balances

Outstanding advances at December 31, 2019 consisted of \$12,000 advanced to the Public Health Emergency Preparedness Fund and \$9,000 advanced to the Mothers Quit for Two Fund from the General Fund to provide working capital for operations.

#### Note 8 - Risk Management

The Hocking County Commissioners maintain comprehensive insurance coverage with private carriers for real property, building contents, and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. Real property and contents are 90% coinsured. The District is covered by these policies.

#### Note 9 - Defined Benefit Pension Plans

#### Ohio Public Employees Retirement System

The District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries and the District contributed an amount equaling 14 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2019.

#### Note 10 - Postemployment Benefits

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, that includes multiple health care plans including medical coverage, prescription drug coverage, and deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for members in the traditional pension plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for members in the member-directed plan was 4.0 percent during calendar year 2019.

#### Note 11 - Contingent Liabilities

Amounts grantor agencies pay to the District are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### **Note 12 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the District. The District's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the District's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.



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### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

March 4, 2022

District Board of Health Hocking County 350 State Route 664 N Logan, Ohio 43138

#### To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements for each governmental fund type as of and for the years ended December 31, 2020 and 2019, and the related notes of the **District Board of Health**, Hocking County (District), and have issued our report thereon dated March 4, 2022 wherein we noted the District followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the District, and that the District made several changes to its reporting model.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a material weakness. We consider finding 2020-001 to be a material weakness.

Tax - Accounting – Audit – Review – Compilation – Agreed Upon Procedure – Consultation – Bookkeeping – Payroll – Litigation Support – Financial Investigations Members: American Institute of Certified Public Accountants

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District Board of Health
Hocking County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### District's Response to Findings

The District's responses to the findings identified in our audit are described in the accompanying schedule of audit findings. We did not subject the District's responses to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Perry and Associates** 

Certified Public Accountants, A.C.

'ery I associates CAS A. C.

Marietta, Ohio

### DISTRICT BOARD OF HEALTH HOCKING COUNTY

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2020-001

#### **Material Weakness**

#### **Financial Reporting**

Sound financial reporting is the responsibility of the District and is essential to ensure that the information which is provided to the readers of the financial statements is complete and accurate. Below describes the issues identified with the District's reporting for the years ended December 31, 2020 and 2019:

• Intergovernmental receipts were misclassified as Service and Fees receipts and Service and Fees receipts were misclassified as Intergovernmental receipts in 2020 and 2019.

Receipts were updated to accurately reflect the District's activity for the years ended December 31, 2020 and 2019.

We recommend management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all receipts are properly identified and classified on the financial statements.

**Management's Response** – The Hocking County Health Department contracted with a third-party company to complete the Combined Statement of Cash Receipts, Cash Disbursements and changes in Fund Cash Balances Financial Report. The third-party company made this error and will fix it for the future.

### DISTRICT BOARD OF HEALTH HOCKING COUNTY

#### SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2020 AND 2019

Finding Number	Finding Summary	Status	Additional Information
2018-001	Financial Reporting	Not corrected	Repeated as Finding 2020-001



#### HOCKING COUNTY DISTRICT BOARD OF HEALTH

#### **HOCKING COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 5/5/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370