



# JEFFERSON TOWNSHIP SCIOTO COUNTY

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# INDEPENDENT AUDITOR'S REPORT

Jefferson Township Scioto County 266 Greenbriar Road Lucasville, Ohio 45648

To the Board of Township Trustees:

### Report on the Audit of the Financial Statements

### Unmodified and Adverse Opinions

We have audited the financial statements of the Jefferson Township, Scioto County, Ohio (the Township), which comprises the cash balances, receipts and disbursements for each governmental fund type combined total as of and for the years ended December 31, 2021 and 2020, and the related notes to the financial statements.

# Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type combined total as of and for the years ended December 31, 2021 and 2020, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit, described in Note 2.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township, as of December 31, 2021 and 2020, or the changes in financial position thereof for the years then ended.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Township, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the financial statements are prepared by Jefferson Township on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

### Emphasis of Matter

As discussed in Note 12 to the financial statements for each year, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the Township. We did not modify our opinion regarding this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, no such opinion is expressed.

Jefferson Township Scioto County Independent Auditor's Report Page 3

- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the Township's ability to continue as a going concern for a reasonable
  period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 7, 2022, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Township's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio November 7, 2022

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# Jefferson Township

Scioto County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2021

			Totals
	General	Special Revenue	(Memorandum
Cash Receipts	General	Kevenue	Only)
Property and Other Local Taxes	\$81,076	\$510,237	\$591,313
Charges for Services	\$01,070 0	1,941	1,941
Licenses, Permits and Fees	18	12,750	12,768
Intergovernmental	28,381	347,990	376,371
Earnings on Investments	33	47	80
Miscellaneous	3,941	12,045	15,986
Miscellaleous	5,741	12,045	15,700
Total Cash Receipts	113,449	885,010	998,459
Cash Disbursements			
Current:			
General Government	122,348	88,992	211,340
Public Safety		165,268	165,268
Public Works		195,942	195,942
Health		7,328	7,328
Human Services		42,275	42,275
Capital Outlay		219,833	219,833
Debt Service:			
Principal Retirement		63,303	63,303
Interest and Fiscal Charges		2,269	2,269
Total Cash Disbursements	122,348	785,210	907,558
Excess of Receipts Over (Under) Disbursements	(8,899)	99,800	90,901
Net Change in Fund Cash Balances	(8,899)	99,800	90,901
Fund Cash Balances, January 1	73,240	1,107,226	1,180,466
Fund Cash Balances, December 31	\$64,341	\$1,207,026	\$1,271,367

See accompanying notes to the basic financial statements

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# Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Jefferson Township, Scioto County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides general services, including road and bridge maintenance (public works), and fire protection (public safety).

The Township participates in a public entity risk pool. Note 6 to the financial statements provides additional information for this entity. This organization is the Ohio Township Association Risk Management Authority (OTARMA), a risk sharing pool available to all townships for property and casualty insurance coverage.

The Township contracts with Minford Emergency Ambulance Services, Inc. for ambulance services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

# Note 2 – Summary of Significant Accounting Policies

### **Basis of Presentation**

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types.

# Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

*Road and Bridge Fund* This fund receives property tax monies and homestead and rollback monies for constructing, maintain and preparing Township roads and bridges.

*Fire Building Fund* This fund receives property tax monies and homestead and rollback monies for the improvement to and equipping of the fire department building.

### **Basis of Accounting**

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when

received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

# **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

*Appropriations* Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2021 budgetary activity appears in Note 3.

# Deposits

The Township maintains its deposit pool in an interest bearing checking account with a local commercial bank.

# Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

# Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance

includes unclaimed monies that are required to be held for five years before they may be utilized by the Township and the nonspendable portion of the corpus in permanent funds.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

*Committed* Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

*Assigned* Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 11.

# Note 3 – Budgetary Activity

2021 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$101,136	\$113,449	\$12,313
Special Revenue	781,056	885,010	103,954
Total	\$882,192	\$998,459	\$116,267

Budgetary activity for the year ending December 31, 2021 follows:

# Jefferson Township Scioto County Notes to the Financial Statements For the Year Ended December 31, 2021

2021 Budgeted vs. Actual Budgetary Basis Expenditures				
	Appropriation	Budgetary		
Fund Type	Authority	Expenditures	Variance	
General	\$149,826	\$123,755	\$26,071	
Special Revenue	1,141,136	789,018	352,118	
Total	\$1,290,962	\$912,773	\$378,189	

# Note 4 – Deposits

To improve cash management, cash received by the Township is pooled. Monies for all funds are maintained in this pool. The Ohio Revised Code prescribes allowable deposits. A summary of the Township's deposit accounts are as follows:

	2021
Demand deposits	\$1,271,367

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings.

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

# Note 5 – Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

# Note 6 – Risk Management

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

-General liability and casualty - Public official's liability - Cyber

- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

	2021
Cash and investments	\$34,880,599
Actuarial liabilities	\$10,601,444

# Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

# Note 7 – Defined Benefit Pension Plans

# **Ohio Public Employees Retirement System**

Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2021.

# Note 8 – Postemployment Benefits

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2021. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2021.

# Note 9 – Debt

The Township entered into a lease purchase agreement with Community First National bank to finance the purchase of a fire truck in 2014. The final payment on this lease purchase agreement was made during the year.

The Township entered into a lease purchase agreement with Community First National bank to finance the purchase of a plow truck in 2019. The final payment on this lease purchase agreement was made during the year.

# Note 10 – Contingent Liabilities

# Grants

Amounts grantor agencies pay to the township are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

# Litigation

The Township is not currently party to legal proceedings.

# Note 11 – Fund Balances

Included in fund balance are amounts the Township cannot spend, including the balance of unclaimed monies, which cannot be spent for five years and the unexpendable corpus of the permanent funds. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilities effective cash planning and control. At year end the balances of these amounts were as follows:

		Special	
Fund Balances	General	Revenue	Total
Outstanding Encumbrances	1,407	3,806	5,213
Total	\$1,407	\$3,806	\$5,213

The fund balance of special revenue funds is either restricted or committed. The fund balance of debt service funds and capital projects funds are restricted, committed, or assigned. The fund balance of permanent funds that is not part of the nonspendable corpus is either restricted or committed. These restricted, committed, and assigned amounts in the special revenue, debt service, capital projects, and permanent funds would including the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

# Note 12 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2021, the Township received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

The Township received \$140,471 in 2021. None of these funds were spent by year end. The Township did not sub-grant funds to other governments and organizations, nor were funds returned to granting agency or spent on-behalf of other governments.

# Note 13 – Subsequent Events

In May 2022, the Township entered into a Lease Purchase agreement with Community First National Bank for the purchase of a pumper/tanker truck. The total principal amount financed was \$300,000 to be paid over a period of 5 years.

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# Jefferson Township

Scioto County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2020

	General	Special Revenue	Capital Projects	(	Totals Memorandum Only)
Cash Receipts	\$92.0 <i>66</i>	\$402.202			¢575 150
Property and Other Local Taxes	\$82,066	\$493,392			\$575,458
Licenses, Permits and Fees	26.095	13,252	42.009		13,252
Intergovernmental	26,985	331,308	43,098		401,391
Earnings on Investments Miscellaneous	116	254			370
Miscellaneous		28,961			28,961
Total Cash Receipts	109,167	867,167	43,098	#	1,019,432
Cash Disbursements					
Current:					
General Government	112,398	115,304			227,702
Public Safety		161,098			161,098
Public Works		205,657			205,657
Health		6,905			6,905
Human Services		21,122			21,122
Capital Outlay		48,600	43,098		91,698
Debt Service:					
Principal Retirement		61,113			61,113
Interest and Fiscal Charges		4,284			4,284
Total Cash Disbursements	112,398	624,083	43,098	#	779,579
Excess of Receipts Over (Under) Disbursements	(3,231)	243,084			239,853
Other Financing Receipts (Disbursements)					
Sale of Capital Assets	0	5,500			5,500
Transfers In		1,064			1,064
Transfers Out		(1,064)			(1,064)
Advances In	21,000				21,000
Advances Out		(21,000)			(21,000)
Total Other Financing Receipts (Disbursements)	21,000	(15,500)			5,500
Net Change in Fund Cash Balances	17,769	227,584			245,353
Fund Cash Balances, January 1	55,471	879,642			935,113
Fund Cash Balances, December 31	\$73,240	\$1,107,226	\$0		\$1,180,466

See accompanying notes to the basic financial statements

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# **Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Jefferson Township, Scioto County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides general services, including road and bridge maintenance (public works), and fire protection (public safety). The Township contracts with the Scioto County Sheriff's Department to provide police protections.

The Township participates in a public entity risk pool. Note 6 to the financial statements provides additional Information for this entity. This organization is the Ohio Township Association Risk Management Authority (OTARMA), a risk sharing pool available to all townships for property and casualty insurance coverage.

The Township contracts with Minford Emergency Ambulance Services, Inc. for ambulance services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

# Note 2 – Summary of Significant Accounting Policies

# **Basis of Presentation**

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types.

# Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

*Road and Bridge Fund* The road and bridge fund receives property tax monies and homestead and rollback monies for constructing, maintaining, and repairing township roads.

*Capital Project Funds* These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant Capital Project Funds:

*Ohio Public Works Commission (OPWC) Fund* The Township received a grant from the state for capital improvements. The proceeds are restricted for capital improvement.

# **Basis of Accounting**

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

# **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

*Appropriations* Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2020 budgetary activity appears in Note 3.

# Deposits

The Township maintains its deposit pool in an interest-bearing checking account with a local commercial bank.

# Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

# Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

# Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Township and the nonspendable portion of the corpus in permanent funds.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

*Committed* Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

*Assigned* Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 11.

# Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2020 follows:

2020 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$93,050	\$130,167	\$37,117
Special Revenue	890,461	873,731	(16,730)
Capital Projects	43,098	43,098	0
Total	\$1,026,609	\$1,046,996	\$20,387
2020 Budgeted v	vs. Actual Budget Appropriation	ary Basis Expendi Budgetary	tures
Fund Type	Authority	Expenditures	Variance
C			
General	\$136,453	\$113,899	\$22,554
Special Revenue	\$136,453 839,168	\$113,899 650,198	
			\$22,554

# Note 4 – Deposits

To improve cash management, cash received by the Township is pooled. Monies for all funds are maintained in this pool. The Ohio Revised Code prescribes allowable deposits. A summary of the Township's deposit accounts are as follows:

	2020	
Demand deposits	\$1,180,466	

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings.

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

# **Note 5 – Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property

owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

# Note 6 – Risk Management

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

-General liability and casualty

- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

2020

2020	
Cash and investments	\$36,348,066
Actuarial liabilities	\$10,894,146

# Workers' Compensation

Workers' Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

# Note 7 – Defined Benefit Pension Plans

### **Ohio Public Employees Retirement System**

Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2020.

# Note 8 – Postemployment Benefits

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2020. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2020.

### Note 9 – Debt

Debt outstanding at December 31, 2020, was as follows:

	Principal	Interest Rate
Fire Truck Lease	\$38,955	3.39%
Plow Truck Lease	24,348	3.89%
Total	\$63,303	

The Township entered into a lease purchase agreement with Community First National bank to finance the purchase of a fire truck in 2014.

The Township entered into a lease purchase agreement with Community First National bank to finance the purchase of a plow truck in 2019.

### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending		Fire Truck	Plow Truck	
December 31:		Lease	Lease	
20	)21	\$40,276	\$25,296	

### Note 10– Contingent Liabilities

### Grants

Amounts grantor agencies pay to the township are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

### Litigation

The Township is not currently party to legal proceedings.

### Note 11 – Fund Balances

Included in fund balance are amounts the Township cannot spend, including the balance of unclaimed monies, which cannot be spent for five years and the unexpendable corpus of the permanent funds. Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilities effective cash planning and control. At year end the balances of these amounts were as follows:

		Special	
Fund Balances	General	Revenue	Total
Outstanding Encumbrances	1,502	4,029	5,531
Total	\$1,502	\$4,029	\$5,531

The fund balance of special revenue funds is either restricted or committed. The fund balance of debt service funds and capital projects funds are restricted, committed, or assigned. The fund balance of permanent funds that is not part of the nonspendable corpus is either restricted or committed. These restricted, committed, and assigned amounts in the special revenue, debt service, capital projects, and permanent funds would including the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

# Note 12 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

During 2020, the Township received CARES Act funding totaling \$106,263. Of the amounts received, \$105,199 was sub-granted to other governments. These amounts are reflected as general government expenditures in the Coronavirus Relief Special Revenue Funds on the accompanying financial statements. The remaining \$1,064 was used to reimbursed other funds for allowable personnel expenditures. These amounts are reflected as transfers out in the Coronavirus Relief Special Revenue Fund on the accompanying financial statements.

# Note 13 – Construction and Contractual Commitments

The Township has entered into a contract with Slack Construction for a fire station addition project. The total contract amount is \$220,000 and the Township has paid \$48,600 as of December 31, 2020.

# Note 14 – Change in Accounting Principle

For 2020, the Township has made changes to their cash basis reporting model. These changes include removing the fund balance classifications from the Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) - All Governmental Fund Types.

The effect of this change had no effect on the beginning cash balances.

# Note 15 – Subsequent Events

In May 2022, the Township entered into a Lease Purchase agreement with Community First National Bank for the purchase of a pumper/tanker truck. The total principal amount financed was \$300,000 to be paid over a period of 5 years.



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### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Jefferson Township Scioto County 266 Greenbriar Road Lucasville, Ohio 45648

To the Board of Township Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the cash balances, receipts, and disbursements for each governmental fund type combined total as of and for the years ended December 31, 2021 and 2020 and the related notes to the financial statements of the Jefferson Township, Scioto County, Ohio (the Township) and have issued our report thereon dated November 7, 2022, wherein we noted the Township followed financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit. We also noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the Township.

# Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Township's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings as items 2021-002 and 2021-003 that we consider to be material weaknesses.

Jefferson Township Scioto County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings as item 2021-001.

### Township's Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the Township's responses to the findings identified in our audit and described in the accompanying schedule of findings. The Township's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the responses.

### Purpose of this Report

This purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio November 7, 2022

### JEFFERSON TOWNSHIP SCIOTO COUNTY

### SCHEDULE OF FINDINGS DECEMBER 31, 2021 AND 2020

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### FINDING NUMBER 2021-001

### Noncompliance

**Ohio Rev. Code §§ 4115.04 and 4115.03** require an entity to obtain the prevailing wages in their area for the types of labor required to complete the project, prior to bidding and again when the contract is awarded, if the award is made more than 90 days after the original prevailing wage is determined. They then need to make sure that the contractors who are awarded the contracts agree, in the contract, to pay the prevailing wage.

Every public authority authorized to contract for or construct with its own forces a public improvement, before advertising for bids or undertaking such construction with its own forces, shall have the State Director of Commerce determine the prevailing rates of wages of mechanics and laborers in accordance with Ohio Rev. Code § 4115.05 for the class of work called for by the public improvement, in the locality where the work is to be performed. Such schedule of wages shall be attached to and made part of the specifications for the work, and shall be printed on the bidding blanks where the work is done by contract.

The Township entered into a contract with Slack Constructors in July 2020 for \$220,000 to complete an addition to the Jefferson Township Fire Station. Although, the original advertisement for the bid did state that prevailing wage was required, the contract itself did not include any language that the contractor would agree to pay prevailing wage. Also, no determination of prevailing wage rates were done at the time of the contract, nor did the Township require the contractor to provide them with any documentation that they did pay their employees prevailing wage. Failing to include appropriate prevailing wage language in the contract document could result in improper wages being paid on the Township project.

We recommend the Township ensure they include prevailing wage determinations and language in their construction contracts and monitor that the contractor does pay in accordance with these rates.

### Officials' Response:

We will attempt to correct this in the future.

# FINDING NUMBER 2021-002

### Material Weakness

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

In order to achieve proper financial reporting, all local public offices shall maintain an accounting system and accounting records sufficient to enable the public office to identify, assemble, analyze, classify, record and report its transactions, maintain accountability for the related assets (and liabilities, if generally accepted accounting principles apply), document compliance with finance-related legal and contractual requirements and prepare financial statements. Jefferson Township Scioto County Schedule of Findings Page 2

### FINDING NUMBER 2021-002 (Continued)

Sound financial reporting is the responsibility of the Township Fiscal Officer and Board of Trustees and is essential to ensure the information provided to the readers of the financial statement is complete and accurate.

Due to deficiencies in internal control related to financial reporting, the Township misclassified and misposted various receipts, disbursements, and fund balances in the annual financial report submitted to the Auditor of State for fiscal years 2021 and 2020. These misstatements had the following effect on the Township's financial statements:

December 31, 2021 Financial Statements:

- Tax Revenue in the amount of \$14,574 was recorded as Intergovernmental Revenue in the General Fund, overstating Intergovernmental Revenue in the amount of \$14,574 in the General Fund and understating Tax Revenue for the same amount.
- State issued Homestead and Rollback Reimbursement in the amount of \$27,832 was recorded as Taxes in the General Fund, overstating Taxes in the amount of \$27,832 in the General Fund and understating Intergovernmental Revenue in the amount of \$7,037 in the General Fund, \$8,414 in the Road and Bridge Fund, \$4,157 in the Ambulance Fund, \$3,309 in the Fire Fund, \$860 in the Senior Center Fund, and \$4,055 in the Fire Building Fund.
- Public Safety disbursements in the amount of \$110,000 were misclassified as Public Works disbursements in the Ambulance Fund.
- Capital Outlay disbursements in the amount of \$97,966 were misclassified as General Government disbursements in the Fire Building Fund.
- Capital Outlay disbursements in the amount of \$96,571 were misclassified as Public Works disbursements in the Road and Bridge Building Fund.

December 31, 2020 Financial Statements:

- State issued Homestead and Rollback Reimbursement in the amount of \$27,701 was recorded as Taxes in the General Fund, overstating Taxes in the amount of \$27,701 in the General Fund and understating Intergovernmental Revenue in the amount of \$7,150 in the General Fund, \$8,281 in the Road and Bridge Fund, \$3,994 in the Ambulance Fund, \$3,361 in the Fire Fund, \$797 in the Senior Center Fund, and \$4,118 in the Fire Building Fund.
- State issued Homestead and Rollback Reimbursement in the amount of \$20,532 was recorded as Intergovernmental Revenue in the General Fund, overstating Intergovernmental Revenue in the amount of \$20,532 in the General Fund and understating Intergovernmental Revenue in the amount of \$8,274 in the Road and Bridge Fund, \$3,991 in the Ambulance Fund, \$3,358 in the Fire Fund, \$797 in the Senior Center Fund, and \$4,112 in the Fire Building Fund.

Jefferson Township Scioto County Schedule of Findings Page 3

### FINDING NUMBER 2021-002 (Continued)

- Principal in the amount of \$37,678 and interest in the amount of \$2,598 were recorded as General Government disbursements in the Fire Building Fund.
- On behalf activity relating to an Ohio Public Works Commission Project Grant was incorrectly recorded. \$43,098 was posted to Road and Bridge Fund Intergovernmental Revenue and Capital Outlay, instead of a Capital Project Fund Intergovernmental Revenue and Capital Outlay.
- Capital Outlay disbursements in the amount of \$48,600 were misclassified as General Government disbursements in the Fire Building Fund.

This resulted in audit adjustments and reclassifications to the financial statements. Any fund balance adjustments have been posted to the Township's accounting system.

To ensure the Township's financial statements and notes to the financial statements are complete and accurate, the Township should adopt policies and procedures, including a final review of the statements and footnotes by the Township Fiscal Officer and Board of Trustees to identify and correct errors and omissions.

We also recommend the Township Fiscal Officer refer to the Ohio Township Handbook and Auditor of State Bulletins 2000-008, 2002-004 and 2011-004 and also take due care in posting transactions in order to ensure the annual financial statements reflect the appropriate activity for the Township's receipts and disbursements.

### Officials' Response:

We will attempt to correct this in the future.

### FINDING NUMBER 2021-003

### Material Weakness

In our audit engagement letter, as required by AU-C Section 210, Terms of Engagement, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16

Sound accounting practices require accurately posting estimated receipts and appropriations to the ledgers to provide information for budget versus actual comparison and to allow the Board of Township Trustees to make informed decisions regarding budgetary matters.

The Appropriation resolution and subsequent amendments establish the legal spending authority of the Township, and the appropriation ledger provides the process by which the Township controls spending, it is therefore necessary the amounts appropriated by the Board of Township Trustees are precisely stated and accurately posted to the appropriation ledger.

### FINDING NUMBER 2021-003 (Continued)

The original certificate and amendments establish the amounts available for expenditures for the Township and the receipts ledger provides the process by which the Township controls what is available, it is therefore necessary the amounts estimated by the County Budget Commission are posted accurately to the receipts ledger.

Variances between approved budgetary appropriation amounts and amounts recorded in the Uniform Accounting Network (UAN) system at December 31, 2020 were as follows:

Fund	Approved Appropriations	Appropriations in UAN System	Difference
General (1000)	\$135,068	\$171,444	\$36,376
Road and Bridge Fund (2031)	\$294,475	\$397,375	\$102,900
Cemetery Fund (2041)	\$5,800	\$12,300	\$6,500
Fire Fund (2192)	\$152,440	\$166,634	\$14,194
Community Center Fund (2193)	\$15,300	\$27,232	\$11,932
Fire Building Fund (2194)	\$68,420	\$268,420	\$200,000

Variances between final amended certificate and amounts recorded in the Uniform Accounting Network (UAN) system at December 31, 2020 were as follows:

Fund	Revenue Status Report UAN System	Final Amended Certificate	Difference
General (1000)	\$160,025	\$93,050	\$66,975
Ambulance Fund (2191)	\$119,488	\$116,000	\$3,488
Fire Fund (2192)	\$72,502	\$45,510	\$26,992
Community Center Fund (2193)	\$37,564	\$33,706	\$3,858
Fire Building Fund (2194)	\$60,359	\$272,000	(\$211,641)

Variances between final amended certificate and amounts recorded in the Uniform Accounting Network (UAN) system at December 31, 2021 were as follows:

Fund	Revenue Status Report UAN System	Final Amended Certificate	Difference
Road and Bridge Fund (2031)	\$126,610	\$263,000	(\$136,390)
Ambulance Fund (2191)	\$104,623	\$125,000	(\$20,377)
Fire Fund (2192)	\$42,536	\$46,000	(\$3,464)
Community Center Fund (2193)	\$20,631	\$36,000	(\$15,369)
Coronavirus Relief Fund (2272)	\$140,471	\$0	\$140,471

Jefferson Township Scioto County Schedule of Findings Page 5

#### FINDING NUMBER 2021-003 (Continued)

The Township did not have procedures in place to accurately post authorized budgetary measures to the accounting system. The appropriations (and/or amendments thereof) and estimated receipts approved by the Board of Township Trustees were not properly posted to the accounting system. Additionally, the approved Certificate of Estimated Resources (and/or amendments thereof) was not posted to the accounting system.

Failure to accurately post the appropriations and estimated resources to the ledgers could result in overspending and negative cash balances. In addition, this could lead to inaccurate reporting of the budgetary information in the financial statements.

To effectively control the budgetary cycle and to maintain accountability over receipts and expenditures, the Township should post to the ledgers, on timely basis, estimated resources as certified by the budget commission and appropriations as approved by the Board. The Township should then monitor budget versus actual reports to help ensure amended certificates of resources and appropriations have been properly posted to the ledgers.

### Officials' Response:

We will attempt to correct this in the future.

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### JEFFERSON TOWNSHIP SCIOTO COUNTY

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2021 AND 2020

Finding Number	Finding Summary	Status	Additional Information
2019-001	Material Weakness - Sound Financial Reporting	Not Corrected.	Errors in posting to the system were identified. Reissued as Finding Number 2021-002
2019-002	Budgetary Data Input into Accounting System	Not Corrected.	Errors in posting to the system were identified. Reissued as Finding Number 2021-003
2019-003	Noncompliance Citation – Ohio Rev. Code § 5705.40, Appropriation Amendments	Fully Corrected.	
2019-004	Noncompliance Citation – Ohio Rev. Code § 5705.41(B), Expenditures exceeded appropriations	Partially Corrected.	Reissued in Management Letter.



# JEFFERSON TOWNSHIP

# SCIOTO COUNTY

# AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 11/22/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370