

# LIBERTY TOWNSHIP KNOX COUNTY REGULAR AUDIT FOR THE YEARS ENDED DECEMBER 31, 2021 - 2020

313 Second St. Marietta, OH 45750 740 373 0056 1907 Grand Central Ave. Vienna, WV 26105 304 422 2203 150 W. Main St., #A St. Clairsville, OH 43950 740 695 1569 1310 Market St., #300 Wheeling, WV 26003 304 232 1358 749 Wheeling Ave., #300 Cambridge, OH 43725 740 435 3417

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Board of Trustees Liberty Township 8019 New Delaware Rd Mt Vernon, OH 43050-9158

We have reviewed the *Independent Auditor's Report* of the Liberty Township, Knox County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2020 through December 31, 2021. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Liberty Township is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

December 08, 2022

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INDEPENDENT AUDITOR'S REPORT

Liberty Township Knox County 8019 New Delaware Road Mount Vernon, Ohio 43050

### Report on the Audit of the Financial Statements

### **Unmodified and Adverse Opinions**

We have audited the financial statements of the Liberty Township, Knox County, Ohio (the Township), which comprises the cash balances, receipts and disbursements for each governmental fund type as of and for the years ended December 31, 2021 and 2020, and the related notes to the financial statements.

### Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements for each governmental fund type as of and for the years ended December 31, 2021 and 2020, and the related notes to the financial statements, in accordance with the financial reporting provisions which Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit, described in Note 2.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* section of our report, the accompanying financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township, as of December 31, 2021 and 2020, or the changes in financial position thereof for the years then ended.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Township, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Tax - Accounting - Audit - Review - Compilation - Agreed Upon Procedure - Consultation - Bookkeeping - Payroll - Litigation Support - Financial Investigations
 Members: American Institute of Certified Public Accountants.
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RSM US Alliance member from are separate and independent taxinesses and legal entities that are responsible for their our acts and communy, and cuch are separate and independent from RSM US LIP. RSM US LIP is the US. member from of RSM international versions of independent and to a and commiting from the RSM US Alliance have access to RIM. Anterpretent operational resources to RIM. RSM US Alliance RSM US Alliance RSM US Alliance



Liberty Township Knox County Independent Auditor's Report Page 2

### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the financial statements are prepared by Township on the basis of the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

### Emphasis of Matter

As discussed in Note 13 to the financial statements, in 2020 the Township adopted a change in accounting principle and removed the fund balance classification from the Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) – All Governmental Fund Types. We did not modify our opinions regarding this matters.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(C) permit. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Township's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, no such opinion is expressed.

Liberty Township Knox County Independent Auditor's Report Page 3

#### Auditor's Responsibilities for the Audit of the Financial Statements (Continued)

- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the Township's ability to continue as a going concern for a reasonable
  period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 28, 2022, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

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**Perry & Associates** Certified Public Accountants, A.C. *Marietta, Ohio* 

October 28, 2022

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2021

Orah Brazinta	G	General		Special Revenue	:	Debt Service	(Me	Totals morandum Only)
Cash Receipts Property and Other Local Taxes	\$	57,609	\$	441,672	\$	63,146	\$	562,427
Licenses, Permits and Fees	Ŷ	9,952	Ψ	3,900	Ŷ	-	Ŷ	13,852
Intergovernmental		29,696		271,950		786		302,432
Earnings on Investments		74		72		-		146
Miscellaneous		-		3,399		-		3,399
Total Cash Receipts		97,331		720,993		63,932		882,256
Cash Disbursements								
Current:								
General Government		73,926		2,329		-		76,255
Public Safety		-		343,428		-		343,428
Public Works		-		231,674		474		232,148
Health		-		25,086		-		25,086
Capital Outlay Debt Service:		76,290		-		-		76,290
Principal Retirement		_		13,359		46,544		59,903
Interest and Fiscal Charges		-		2,784		7,554		10,338
interest and risear sharges				2,701		1,001		10,000
Total Cash Disbursements		150,216		618,660		54,572		823,448
Excess of Receipts Over (Under) Disbursements		(52,885)		102,333		9,360		58,808
Other Financing Receipts (Disbursements)								
Other Debt Proceeds		59,051		-		-		59,051
Other Financing Sources		5,165		-		-		5,165
Total Other Financing Receipts (Disbursements)		64,216						64,216
Net Change in Fund Cash Balances		11,331		102,333		9,360		123,024
Fund Cash Balances, January 1		41,362		390,714		53,281		485,357
Fund Cash Balances, December 31	\$	52,693	\$	493,047	\$	62,641	\$	608,381

The notes to the financial statements are an integral part of this statement.

# Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Liberty Township, Knox County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the City of Mount Vernon to provide fire services and to provide ambulance services.

# Public Entity Risk Pools

The Township participates in Ohio Township Association Risk Management Authority (OTARMA), a risksharing pool available to all townships. Note 7 to the financial statements provide additional information for this entity. The Township's management believes these financial statements present all activities for which the Township is financially accountable

### Note 2 – Summary of Significant Accounting Policies

#### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types which is a organized on a fund type basis.

### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Road and Bridge Fund** The road and bridge fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

*Gasoline Tax Fund* The gas tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

*Motor Vehicle License Tax Fund* The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the Township.

*Cemetery Fund* The cemetery fund receives property tax money for the care and maintenance of the cemeteries within Liberty Township.

**Special Levy (Fire) Fund** The special levy (fire) fund receives property tax money for the payment of Fire and EMS services from the City of Mount Vernon.

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Fund Accounting (Continued)

*Miscellaneous Special Revenue Fund* The miscellaneous special revenue fund receives property tax money for the payment of equipment loans.

Local Fiscal Recovery Fund The local fiscal recovery fund receives money from the ARP project.

**Debt Service Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following significant Debt Service Funds

*General Bond Note Retirement Fund* The general bond retirement fund accounts for and reports resources restricted for the retirement of debt issued to for Township equipment.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (C) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2021 budgetary activity appears in Note 4.

#### Deposits

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

### Note 2 – Summary of Significant Accounting Policies (Continued)

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Township and the nonspendable portion of the corpus in permanent funds.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 12.

#### Note 3 – Compliance

Contrary to Ohio law, budgetary expenditures exceeded appropriation authority in the General, Special Levy, and General Bond Note Retirement Funds by \$58,723, \$60,757, and \$51,588, respectively, for the year ended December 31, 2021.

### Note 4 – Budgetary Activity

Budgetary activity for the year ending December 31, 2021 follows:

2021 Budgeted vs. Actual Receipts								
	В	udgeted		Actual				
Fund Type	Receipts		Receipts		V	ariance		
General	\$	66,957	\$	161,547	\$	94,590		
Special Revenue		649,209		720,993		71,784		
Debt Service		-		63,932		63,932		
Total	\$	716,166	\$	946,472	\$	230,306		

#### 2021 Budgeted vs. Actual Budgetary Basis Expenditures Appropriation Budgetary Expenditures Variance Fund Type Authority General \$ 151,803 \$ (58,722) 93,081 \$ Special Revenue 663,175 622,104 41,071

3,000

\$

759,256

54,572

\$

828,479

(51,572)

(69, 223)

#### Note 5 – Deposits

**Debt Service** 

Total

To improve cash management, cash received by the Township is pooled. Monies for all fund are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Township's deposit account is as follows:

\$

	2021
Demand deposits	\$ 608,381

The Township does not use a separate payroll clearing account. The expenditures included in the accompanying financial statements reflect net payroll plus all remitted payroll withholdings. At December 31, 2021, the Township is holding \$4,752 in unremitted employee payroll withholdings.

#### Deposits

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

#### Note 6 – Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

### Note 7 – Risk Management

### Risk Pool Membership

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

	2021
Cash and investments	\$34,880,599
Actuarial liabilities	\$10,601,444

#### Note 8 – Defined Benefit Pension Plans

#### **Ohio Public Employees Retirement System**

Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2021.

#### Note 9 – Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2021. The portion of employer contributions allocated to health care for OPERS members in the percent during calendar year 2021.

### Note 10 – Debt

Debt outstanding at December 31, 2021, was as follows:

	P	rincipal	Interest Rate
Equipment Bond #2	\$	85,364	4%
Equipment Bond #3		56,303	4%
Equipment Bond #4		58,617	4%
Equipment Bond #5		59,051	3%
Total	\$	259,334	

In 2019, the Township issued three equipment bonds to finance the purchase of a Grader, Tractor & Boom Mower and a new F550 Truck.

In 2021, the Township issued an equipment bond to finance the purchase of a new Holland Tractor.

# Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending December 31:	uipment ond #2	Equipment Bond #3		Equipment Bond #4		quipment Bond #5
2022	\$ 30,728	\$	20,386	\$	16,143	\$ 9,547
2023	30,728		20,386		16,143	9,547
2024	30,728		20,386		16,143	9,547
2025	-		-		16,143	9,547
2026	-		-		-	9,547
2027-2028	 -		-		-	19,094
Total	\$ 92,184	\$	61,158	\$	64,572	\$ 66,829

# Note 11 – Contingent Liabilities

Amounts grantor agencies pay to the township are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### Note 12 – Fund Balances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilities effective cash planning and control. At year end the balances of these amounts were as follows:

			S	pecial	
Fund Balances	G	eneral	R	evenue	 Total
Outstanding Encumbrances	\$	1,587	\$	3,444	\$ 5,031
Total	\$	1,587	\$	3,444	\$ 5,031

The fund balance of special revenue funds is either restricted or committed. The fund balance of debt service funds are restricted, committed, or assigned. These restricted, committed, and assigned amounts in the special revenue and debt service funds would including the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

### Note 13 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2021, the Township received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Township. The impact on the Township's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

#### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2020

	0	General	Special Revenue	Debt Service	(Me	Totals morandum Only)
Cash Receipts Property and Other Local Taxes Licenses, Permits and Fees Intergovernmental Earnings on Investments	\$	39,866 7,948 32,621 128	\$ 335,144 4,100 170,604 129	\$ 49,719 - 907 -	\$	424,729 12,048 204,132 257
Miscellaneous Total Cash Receipts		- 80,563	 16,785 526,762	 		16,785 657,951
Cash Disbursements						
General Government Public Safety Public Works Health		72,095	4,504 350,930 268,487 24,517	- 918 -		76,599 350,930 269,405 24,517
Capital Outlay Debt Service: Principal Retirement Interest and Fiscal Charges		1,746 13,024 8,522	 10,949 6,656 -	 43,528 4,218		12,695 63,208 12,740
Total Cash Disbursements		95,387	 666,043	 48,664		810,094
Excess of Receipts Over (Under) Disbursements		(14,824)	 (139,281)	 1,962		(152,143)
Other Financing Receipts (Disbursements) Sale of Capital Assets Transfers In Transfers Out		19,086 - -	 (4,820)	 - 4,819 -		19,086 4,819 (4,820)
Total Other Financing Receipts (Disbursements)		19,086	 (4,820)	 4,819		19,085
Net Change in Fund Cash Balances		4,262	(144,101)	6,781		(133,058)
Fund Cash Balances, January 1		37,100	 534,815	 46,500		618,415
Fund Cash Balances, December 31	\$	41,362	\$ 390,714	\$ 53,281	\$	485,357

The notes to the financial statements are an integral part of this statement.

# Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Liberty Township, Knox County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the City of Mount Vernon to provide fire services and to provide ambulance services.

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*Motor Vehicle License Tax Fund* The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the Township.

*Cemetery Fund* The cemetery fund receives property tax money for the care and maintenance of the cemeteries within Liberty Township.

**Special Levy (Fire) Fund** The special levy (fire) fund receives property tax money for the payment of Fire and EMS services from the City of Mount Vernon.

#### Note 2 – Summary of Significant Accounting Policies (Continued)

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**Debt Service Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following significant Debt Service Funds:

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### Basis of Accounting

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#### Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2020 budgetary activity appears in Note 4.

#### Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

# Note 2 – Summary of Significant Accounting Policies (Continued)

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact. For regulatory purposes, nonspendable fund balance includes unclaimed monies that are required to be held for five years before they may be utilized by the Township and the nonspendable portion of the corpus in permanent funds.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. For regulatory purposes, assigned fund balance in the general fund is limited to encumbrances outstanding at year end.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

For regulatory purposes, limited disclosure related to fund balance is included in Note 12.

### Note 3 – Compliance

Contrary to Ohio law, budgetary expenditures exceeded appropriation authority in the Motor Vehicle License Tax, Gasoline Tax, Cemetery, Miscellaneous Special Revenue, and General Bond Note Retirement Funds by \$4,666, \$14,755, \$4,139, \$36,754, and \$46,829, respectively, for the year ended December 31, 2020.

### Note 4 – Budgetary Activity

Budgetary activity for the year ending December 31, 2020 follows:

2020 Budgeted vs. Actual Receipts									
	В	udgeted		Actual					
Fund Type	Receipts		Receipts		Receipts		Va	ariance	
General	\$	83,409	\$	99,649	\$	16,240			
Special Revenue		505,581		526,762		21,181			
Debt Service		4,819		55,445		50,626			
Total	\$	593,809	\$	681,856	\$	88,047			

2020 Budgeted vs. Actual Budgetary Basis Expenditures								
	Арр	propriation	В	udgetary				
Fund Type	Authority		Expenditures		V	ariance		
General	\$	158,759	\$	96,443	\$	62,316		
Special Revenue		642,517		672,483		(29,966)		
Debt Service		4,819		48,664		(43,845)		
Total	\$	806,095	\$	817,590	\$	(11,495)		

# Note 5 – Deposits

To improve cash management, cash received by the Township is pooled. Monies for all fund are maintained in this pool. The Ohio Revised Code prescribes allowable deposits and investments. A summary of the Township's deposit account is as follows:

	 2020
Demand deposits	\$ 485,357

#### Deposits

Deposits are insured by the Federal Deposit Insurance Corporation; or collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

#### Note 6 – Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable non-business, owner occupancy, and homestead exemption credits and/or homestead and rollback deductions. The financial statements include these credits and/or deduction amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

### Note 6 – Property Taxes (Continued)

The County is responsible for assessing property and for billing, collecting, and distributing all property taxes on behalf of the Township.

### Note 7 – Risk Management

#### **Risk Pool Membership**

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

	2020
Cash and investments	\$ 36,348,066
Actuarial liabilities	\$ 10,894,146

#### Note 8 – Defined Benefit Pension Plans

#### **Ohio Public Employees Retirement System**

Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement health care and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries, and the Township contributed an amount equaling 14 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2020.

#### Note 9 – Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2020. The portion of employer contributions allocated to health care for OPERS members in the percent during calendar year 2020.

### Note 10 – Debt

Debt outstanding at December 31, 2020, was as follows:

	Principal		Interest Rate	
OPWC	\$	2,984	0%	
Equipment Bond #2		111,675	4%	
Equipment Bond #3		73,552	4%	
Equipment Bond #4		71,976	4%	
Total	\$	260,187		

The Township issued equipment bonds to finance the purchase of new equipment for the Township's use. The Township's taxing authority collateralized the bonds.

#### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending			Ed	quipment	Eq	uipment	Eq	uipment
December 31:	C	PWC	E	Bond #2	В	ond #3	В	ond #4
2021	\$	2,984	\$	30,728	\$	20,386	\$	16,143
2022		-		30,728		20,386		16,143
2023		-		30,728		20,386		16,143
2024		-		30,728		20,386		16,143
2025		-		-		-		16,143
Total	\$	2,984	\$	122,912	\$	81,544	\$	80,715

# Note 11 – Contingent Liabilities

Amounts grantor agencies pay to the township are subject to audit and adjustment by the grantor. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

### Note 12 – Fund Balances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilities effective cash planning and control. At year end the balances of these amounts were as follows:

	Special					
Fund Balances	General		Revenue		Total	
Outstanding Encumbrances		1,056		1,620		2,676
Total	\$	1,056	\$	1,620	\$	2,676

The fund balance of special revenue funds is either restricted or committed. The fund balance of debt service funds are restricted, committed, or assigned. The fund balance of permanent funds that is not part of the nonspendable corpus is either restricted or committed. These restricted, committed, and assigned amounts in the special revenue and debt service funds would include the outstanding encumbrances. In the general fund, outstanding encumbrances are considered assigned.

# Note 13 – Change in Accounting Principle

For 2020, the Township has made changes to their cash basis reporting model. These changes include modifications to the definition of fiduciary funds and removing the fund balance classifications from the combined statement of receipts, disbursements, and changes in fund balances (regulatory cash basis) – all governmental fund types.

#### Note 14 – COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the Township. The Township's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the Township's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

313 Second St. Marietta, OH 45750 740.373.0056

1907 Grand Central Ave. Vienna, WV 26105 304.422 2203

150 West Main St. St. Clairsville, OH 43950 740.695.1569

1310 Market Street, Suite 300 Wheeling, WV 26003 304.232.1358

749 Wheeling Ave., Suite 300 Cambridge, OH 43725 740.435.3417



#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Liberty Township Knox County 8019 New Delaware Road Mount Vernon, Ohio 43050

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the cash balances, receipts, and disbursements for each governmental fund type as of and for the years ended December 31, 2021 and 2020 and the related notes to the financial statements of the Liberty Township, Knox County, (the Township) and have issued our report thereon dated October 28, 2022, wherein we noted the Township followed financial reporting provisions Ohio Rev. Code § 117.38 and Ohio Admin. Code 117-2-03(C) permit. We also noted the Township adopted a change in accounting principle and removed the fund balance classification from the Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) – All Governmental Fund Types.

# Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Township's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Liberty Township Knox County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

# Report on Internal Control Over Financial Reporting (Continued)

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of audit findings as items 2021-001 through 2021-003 that we consider to be material weaknesses.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of audit findings as items 2021-002 and 2021-003.

### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Perry Alamoutes CAN'S A.C.

**Perry and Associates** Certified Public Accountants, A.C. *Marietta*. *Ohio* 

October 28, 2022

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2021 AND 2020

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2021-001

#### Material Weakness

#### **Financial Reporting**

Accurate financial reporting is the responsibility of the Fiscal Officer and is essential to ensure information provided to the readers of the financial statements is accurate. The Township should have procedures in place to prevent or detect material misstatements for the accurate presentation of the Township's financial statements. The Township did not always accurately post receipts and disbursements to the Township's accounting system. The following errors were noted:

- A portion of the prior year audit adjustments were not made correctly during the audit period and were re-proposed between the Miscellaneous Special Revenue Fund and General Bond Note Retirement Fund;
- In 2021 and 2020, property tax revenue and associated fees from a debt service levy and debt service payments were posted to the Miscellaneous Special Revenue Fund rather than the General Bond Note Retirement Fund;
- In 2021, debt proceeds were incorrectly classified as Miscellaneous rather than Other Debt Proceeds in the General Fund; and
- Debt payments were incorrectly classified as Capital Outlay, General Government, Public Works and Public Safety and were not allocated correctly between Principal Retirement and Interest in the General, Special Revenue, and Debt Service funds in 2021 and 2020;
- In 2020, one receipt for the sale of scrap and one receipt for the sale of a Township vehicle were incorrectly classified as Other Financing Sources rather than Sale of Capital Assets.

Not posting receipts and disbursements accurately resulted in the financial statements requiring several reclassification and adjusting entries. The Financial Statements reflect all reclassifications and adjustments. The Township has made these adjustments to their accounting system.

The following reclassifications were inconsequential to the overall financial statements of the Township for December 31, 2021 and 2020 and were not posted to the financial statements or ledgers:

 In 2021, a BWC Receipt was misclassified as Intergovernmental while another was misclassified as Other Financing Sources when they should have both been classified as Miscellaneous in the General Fund. In 2020, four BWC Refund receipts were classified as Intergovernmental when they should have been classified as Miscellaneous in the General Fund.

Corrections were also made to the notes to the financial statements both to correct errors and to adjust for audit adjustments.

To help ensure accuracy and reliability in the financial reporting process, we recommend management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all sources of revenues are properly identified and classified on the financial statements.

We also recommend the Fiscal Officer refer to the Ohio Township Handbook for guidance to determine the proper establishment of receipt and disbursement accounts and posting of receipts and disbursements.

**Official's Response** – We did not receive a response from Officials to this finding.

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2021 AND 2020

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### FINDING NUMBER 2021-002

#### Material Weakness/Noncompliance

**Ohio Rev. Code Section 505.24 and 507.09** set compensation amounts for Trustees and the Fiscal Officer based on a Township's annual budget amount.

Based on the Township's annual budgets for the period, the Fiscal Officer and Trustees were not paid at the correct rates in 2021 and 2020.

Fiscal Officer Casner was underpaid 3,592 in 2020 as a result of paying herself from the 250,000.01 - 500,000 bracket for the first three months and then the 500,000.01 - 750,000 bracket for the last nine months whereas she should have been paid from the 750,000.01 - 1,500,000 bracket throughout the year.

Trustee Allen was underpaid \$1,466 in 2020 as a result of being paid from the \$500,000.01 - 750,000 bracket when he should have been paid from the \$750,000.01 - 1,500,000 bracket throughout the year.

Trustee Moreland was overpaid \$598 in 2021 and underpaid \$1,982 in 2020 for a net underpayment of \$1,384. The overpayment in 2021 was due to being paid at the 2021 rate whereas he should have been paid at the 2018 rate due to the date he was elected. The underpayment in 2020 was a result of being paid from the \$250,000.01 - 500,000 bracket when he should have been paid from the \$750,000.01 - 1,500,000 bracket throughout the year.

Trustee Rine was overpaid \$598 in 2021 and underpaid \$1,982 in 2020 for a net underpayment of \$1,384. The overpayment in 2021 was due to being paid at the 2021 rate whereas he should have been paid at the 2018 rate due to the date he was elected. The underpayment in 2020 was a result of being paid from the \$250,000.01 - 500,000 bracket when he should have been paid from the \$750,000.01 - 1,500,000 bracket throughout the year.

We recommend the Township utilize the compensation charts as determined annually by Ohio Rev. Code Sections 505.24 and 507.09 to determine the annual compensation for the Township Officials. If the Township Officials intend to be compensated at a rate lower than the allowable amount, they should formally approve said rate in the Board minutes.

Official's Response – We did not receive a response from Officials to this finding.

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2021 AND 2020

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### FINDING NUMBER 2021-003

#### Material Weakness/Noncompliance

#### **Budgetary Controls**

The budget is an instrument of public policy: A governing board expresses its desires for using a government's limited resources through its appropriations. **Ohio Rev. Code § 5705** deals with a variety of budgetary requirements that all subdivisions must comply with in order to ensure fiscal responsibility.

In performing the audit, we noted several violations of budgetary law which, although they do not in and of themselves result in in errors in financial reporting, may lead to the Township making financial decisions based on incorrect or incomplete information. We noted the following:

- Violations of 5705.41(B) stating no subdivision is to expend money unless it has been appropriated (expenditures exceeding appropriations).
  - In 2021, we noted budgetary expenditures exceeded appropriation authority in the General, Special Levy, and General Bond Note Retirement Funds by \$58,723, \$60,757, and \$51,588, respectively, for the year ended December 31, 2021.
  - In 2020, we noted budgetary expenditures exceeded appropriation authority in the Motor Vehicle License Tax, Gasoline Tax, Cemetery, Miscellaneous Special Revenue, and General Bond Note Retirement Funds by \$4,666, \$14,755, \$4,139, \$36,754, and \$46,829, respectively, for the year ended December 31, 2020.

In addition, the Township did not have a control procedure in place to ensure that estimated receipts and appropriations, as authorized by the Board of Trustees and approved by the County Budget Commission, were reconciled to the estimated receipts and appropriations posted to the accounting system in 2021 and 2020. Supplemental appropriations were posted to the accounting system but were not formally approved in the Board meeting minutes.

This resulted in incorrect amounts posted to the accounting system and information available to Township officials to monitor year-to-date total comparisons of budgeted amounts versus actual amounts was not accurate. We recommend the Township implement procedures to ensure estimated receipts are accurately posted to the accounting system and reconciled to the amounts approved by the Budget Commission after each amendment. We also recommend that all supplemental appropriation amendments be approved by the Board.

The Board should review the requirements of Ohio Rev. Code § 5705 to be familiar with these laws and to make sure the Township is complying with applicable sections. We recommend the Township establish a procedure to ensure the budget is monitored adequately so that expenditures do not exceed appropriation authority.

**Officials' Response –** We did not receive a response from Officials to this finding.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2021 AND 2020

Finding Number	Finding Summary	Status	Additional Information
2019-001	Posting Receipts, Disbursements and Fund Balances	Not Corrected	Repeated as Finding 2021-001
2019-002	Ohio Revised Code Section 505.24(C)	Not Corrected	Repeated as Finding 2021-002
2019-003	Budgetary Controls	Not Corrected	Repeated as Finding 2021-003
2019-004	Ohio Revised Code Section 5705.41(D)	Partially Corrected	Moved to Management Letter

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# LIBERTY TOWNSHIP

# KNOX COUNTY

# AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 12/20/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370