

Certified Public Accountants, A.C.

# LIBERTY UNION-THURSTON LOCAL SCHOOL DISTRICT FAIRFIELD COUNTY SINGLE AUDIT FOR THE YEAR ENDED JUNE 30, 2021



88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Board of Education Liberty Union-Thurston Local School District 1108 South Main Street Baltimore, Ohio 43105

We have reviewed the *Independent Auditor's Report* of the Liberty Union-Thurston Local School District, Fairfield County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period July 1, 2020 through June 30, 2021. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Liberty Union-Thurston Local School District is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

February 16, 2022



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313 Second St. Marietta, OH 45750 740.373.0056

1907 Grand Central Ave. Vienna, WV 26105 304.422.2203

150 West Main St. St. Clairsville, OH 43950 740.695.1569

1310 Market Street, Suite 300 Wheeling, WV 26003 304.232.1358

749 Wheeling Ave., Suite 300 Cambridge, OH 43725 740.435.3417

#### INDEPENDENT AUDITOR'S REPORT

January 3, 2022

Liberty Union-Thurston Local School District Fairfield County 1108 South Main Street Baltimore, Ohio 43105

To the Board of Education:

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **Liberty Union-Thurston Local School District**, Fairfield County, Ohio (the District), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Tax - Accounting – Audit – Review – Compilation – Agreed Upon Procedure – Consultation – Bookkeeping – Payroll – Litigation Support – Financial Investigations

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Liberty Union-Thurston Local School District Fairfield County Independent Auditor's Report Page 2

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Liberty Union-Thurston Local School District, Fairfield County, Ohio, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### **Other Matters**

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### Other Reporting Required by Government Auditing Standards

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In accordance with Government Auditing Standards, we have also issued our report dated January 3, 2022, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

**Perry and Associates** 

Certified Public Accountants, A.C.

Marietta, Ohio

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The management's discussion and analysis of the Liberty Union-Thurston Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2021. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **Financial Highlights**

Key financial highlights for fiscal year 2021 are as follows:

- ➤ In total, net position of governmental activities increased \$306,664 which represents a 1.67% increase from fiscal year 2020's net position.
- ➤ General revenues accounted for \$15,778,705 or 81.39% of all revenues. Program specific revenues in the form of charges for services and sales and grants and contributions accounted for \$3,608,815 or 18.61% of total revenues of \$19,387,520.
- The District had \$19,080,856 in expenses related to governmental activities; \$3,608,815 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$15,778,705 were adequate to provide for these programs.
- ➤ The District's major governmental fund is the general fund. The general fund had \$16,652,156 in revenues and other financing sources and \$15,905,977 in expenditures and other financing uses. During fiscal year 2021, the general fund's fund balance increased from \$10,892,492 to \$11,638,671.

#### **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund is by far the most significant fund, and the only governmental fund reported as a major fund.

#### Reporting the District as a Whole

### Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2021?" The statement of net position and the statement of activities answer this question. These statements include *all assets, deferred outflows, liabilities, deferred inflows, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net position* and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

In the statement of net position and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

#### Reporting the District's Most Significant Funds

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 10. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental fund is the general fund.

#### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you to determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net position and the statement of activities) and governmental *funds* is reconciled in the basic financial statements.

#### **Proprietary Funds**

The District maintains a proprietary fund which is classified as an internal service fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service fund accounts for medical, vision, dental and prescription benefits self-insurance.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### Required Supplementary Information

The required supplementary information provides detailed information regarding the District's proportionate share of the net pension liability and the net OPEB liability/asset of the retirement systems. It also includes a ten year schedule of the District's contributions to the retirement systems to fund pension and OPEB obligations.

### The District as a Whole

The statement of net position provides the perspective of the District as a whole. The table on the following page provides a summary of the District's net position at June 30, 2021 and June 30, 2020.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

#### **Net Position**

Assets	Governmental Activities  2021	Governmental Activities 2020
Current and other assets Capital assets, net	\$ 23,317,181 22,387,015	\$ 22,707,249 22,608,279
Total assets	45,704,196	45,315,528
Deferred outflows Deferred charges on debt refunding Pension OPEB	97,411 3,392,474 529,983	144,237 2,921,357 268,007
Total deferred outflows	4,019,868	3,333,601
<u>Liabilities</u> Current liabilities Long-term liabilities: Due within one year	1,782,555 695,422	1,816,079 966,601
Due in more than one year: Net pension liability Net OPEB liability Other amounts	17,140,803 1,410,157 3,458,777	14,793,308 1,517,012 4,045,648
Total liabilities	24,487,714	23,138,648
Deferred inflows Property taxes Pension OPEB	4,280,679 309,578 1,955,872	4,465,384 1,057,044 1,604,496
Total deferred inflows	6,546,129	7,126,924
Net position Net investment in capital assets Restricted Unrestricted (deficit)	19,448,940 1,956,934 (2,715,653)	19,080,695 2,215,194 (2,912,332)
Total net position	\$ 18,690,221	\$ 18,383,557

The net pension liability is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability/asset is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2021, the District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$18,690,221.

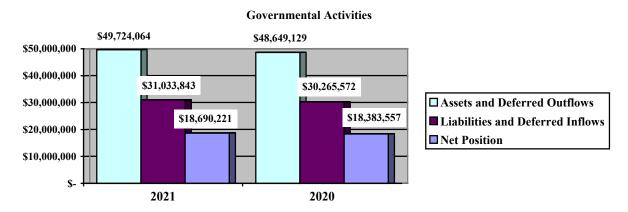
As the previous table illustrates, the most significant changes in net position were related to the District's net pension liability and net OPEB liability, and the related deferred inflows/outflows of resources. See Notes 13 and 14 in the notes to the basic financial statements for additional information regarding these components of net position.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

At year end, capital assets represented 48.98% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment, and vehicles. The net investment in capital assets at June 30, 2021, was \$19,448,940. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net position, \$1,956,934, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is a deficit of \$2,715,653.

The graph below shows the District's assets and deferred outflows of resources, liabilities and deferred inflows of resources and net position at June 30, 2021 and June 30, 2020.



The following table shows the change in net position for fiscal years 2021 and 2020.

	Governmental Activities  2021	Governmental Activities 2020		
Revenues				
Program revenues:				
Charges for services and sales	\$ 1,055,372	\$ 1,438,448		
Operating grants and contributions	2,511,745	2,037,833		
Capital grants and contributions	41,698	24,700		
General revenues:				
Property taxes	5,083,814	4,863,048		
Income taxes	4,077,021	3,497,706		
Grants and entitlements	6,455,951	6,355,559		
Investment earnings	14,526	134,281		
Miscellaneous	147,393	80,855		
Total revenues	19,387,520	18,432,430		
		- Continued		

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

### **Change in Net Position (Continued)**

Expenses	Governmental Activities	Governmental Activities 2020
Program expenses:		
Instruction:		
Regular	\$ 7,056,686	\$ 6,863,146
Special	3,564,958	3,089,277
Vocational	383,484	323,674
Other	35,203	47,757
Support services:		
Pupil	876,463	851,621
Instructional staff	701,451	771,431
Board of education	115,695	88,501
Administration	1,253,123	1,152,635
Fiscal	595,843	540,544
Operations and maintenance	2,220,696	2,482,815
Pupil transportation	809,159	809,035
Central	265,020	318,577
Operation of non-instructional services	458,098	595,463
Extracurricular activities	664,842	654,053
Interest and fiscal charges	80,135	141,268
Total expenses	19,080,856	18,729,797
Change in net position	306,664	(297,367)
Net position at beginning of year	18,383,557	18,680,924
Net position at end of year	\$ 18,690,221	\$ 18,383,557

### **Governmental Activities**

Net position of the District's governmental activities increased \$306,664. Total governmental expenses of \$19,080,856 were offset by program revenues of \$3,608,815 and general revenues of \$15,778,705. Program revenues supported 18.91% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from taxes and unrestricted grants and entitlements. These revenue sources represent 80.55% of total governmental revenue. The overall increase in revenues was \$955,090 or 5.19%, mostly due to an increase in income taxes as well as operating grants and contributions. The increase in income taxes revenue is primarily related to changes in the timing of collections as a result of the COVID-19 pandemic. Charges for services and sales declined due to decreases in the District's food service sales and extracurricular activities fees. This loss in revenue was more than replaced, however, by an increase in operating grants and contributions due to additional Federal grant money available because of the pandemic.

Overall, expenses of the governmental activities were comparable to the prior year, increasing \$351,059 or 1.87%. The District's largest expense is for its instructional programs. Instruction expenses amounted to \$11,040,331 in fiscal year 2021, or 57.86% of total expenses.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

The following is a comparison of fiscal years 2021 and 2020.

### **Governmental Activities**

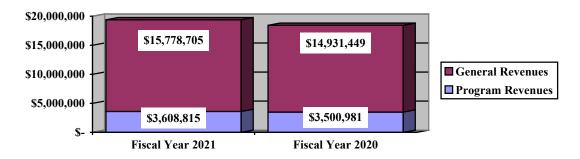
	Total Cost of Net Cost of Services Services 2021 2021		Services	Total Cost of Services 2020		Net Cost of Services 2020		
Program expenses								
Instruction:								
Regular	\$	7,056,686	\$	6,230,681	\$	6,863,146	\$	6,092,900
Special		3,564,958		2,373,817		3,089,277		1,840,519
Vocational		383,484		268,024		323,674		208,214
Other		35,203		35,203		47,757		47,757
Support services:								
Pupil		876,463		354,905		851,621		553,661
Instructional staff		701,451		608,198		771,431		733,164
Board of education		115,695		115,695		88,501		88,501
Administration		1,253,123		1,198,367		1,152,635		1,102,170
Fiscal		595,843		592,911		540,544		540,544
Operations and maintenance		2,220,696		2,164,662		2,482,815		2,447,546
Pupil transportation		809,159		708,573		809,035		771,722
Central		265,020		265,020		318,577		318,577
Operation of non-instructional services:								
Food service operations		398,991		43,151		595,463		29,684
Other non-instructional services		59,107		-		-		-
Extracurricular activities		664,842		432,699		654,053		312,589
Interest and fiscal charges		80,135		80,135		141,268		141,268
Total expenses	\$	19,080,856	\$	15,472,041	\$	18,729,797	\$	15,228,816

The dependence upon tax and other general revenues for governmental activities is apparent, as 80.68% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 81.09%. The District's taxpayers, and grants and entitlements received from the State of Ohio, as a whole, are the primary support for District's students.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The following graph presents the District's governmental activities revenue for fiscal year 2021 and 2020.

### **Governmental Activities - General and Program Revenues**



### The District's Funds

The District's governmental funds reported a combined fund balance of \$13,978,902, which is \$495,883 more than last year's total of \$13,483,019. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2021 and 2020.

	Fund Balance June 30, 2021	Fund Balance June 30, 2020	Change	Percentage <u>Change</u>
General Other Governmental	\$ 11,638,671 2,340,231	\$ 10,892,492 2,590,527	\$ 746,179 (250,296)	6.85 % (9.66) %
Total	\$ 13,978,902	\$ 13,483,019	\$ 495,883	3.68 %

#### General Fund

The District's general fund balance increased \$746,179 or 6.85%. The table that follows assists in illustrating the revenues of the general fund during fiscal years 2021 and 2020.

	2021			2020 Amount		Increase	Percentage	
	_	Amount				Decrease)	Change	
Revenues								
Property taxes	\$	4,371,703	\$	3,927,415	\$	444,288	11.31 %	
Income taxes		4,133,286		3,413,309		719,977	21.09 %	
Tuition		851,179		862,473		(11,294)	(1.31) %	
Earnings on investments		14,387		134,398		(120,011)	(89.30) %	
Intergovernmental		7,069,075		6,954,893		114,182	1.64 %	
Other revenues	_	204,505		161,176		43,329	26.88 %	
Total	\$	16,644,135	\$	15,453,664	\$	1,190,471	7.70 %	

Both property taxes and income taxes increased significantly due to an up-tick in collections. Income tax collections were particularly negatively impacted by the COVID-19 pandemic in fiscal year 2020, but rebounded in fiscal year 2021. The only significant decrease in revenue was earnings on investments, which was a result of a dramatic decline in interest rates compared to the prior year.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

The table that follows assists in illustrating the expenditures of the general fund during fiscal years 2021 and 2020.

		2021	2020	]	Increase	Percentage
	_	Amount	 Amount	_(I	Decrease)_	Change
<b>Expenditures</b>						
Instruction	\$	9,120,965	\$ 8,848,028	\$	272,937	3.08 %
Support services		6,078,565	6,104,903		(26,338)	(0.43) %
Extracurricular activities		340,388	311,249		29,139	9.36 %
Facilities acquisition and construction		116,059	-		116,059	n/a
Debt service		<u>-</u>	 46,573		(46,573)	(100.00) %
Total	\$	15,655,977	\$ 15,310,753	\$	345,224	2.25 %

The overall increase in general fund expenditures is partially due to higher costs for employee wages and benefits, especially for the District's instructional staff. In addition, the District used excess available general fund money to finance capital asset acquisitions in fiscal year 2021.

#### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2021, the District amended its general fund budget as needed. For the general fund, original and final budgeted revenues and other financing sources amounted to \$16,065,464. Actual revenues and other financing sources of \$16,474,403 were \$408,939 more than the final budget. This variance is primarily a result of the increased property tax and income tax collections, as discussed previously. In addition, actual intergovernmental revenues were higher than budgeted due to an increased allocation of State Foundation funding.

General fund original appropriations (appropriated expenditures including other financing uses) of \$16,968,678 were increased slightly to \$17,671,678 in the final budget. The actual budget basis expenditures and other financing uses for fiscal year 2021 totaled \$16,469,664 which is \$1,202,014 less than the final budget. This variance is a primarily due to the District's conservative approach to budgeting. The District occasionally over-appropriates resources in case significant, unexpected expenditures arise during the fiscal year.

### **Capital Assets and Debt Administration**

### Capital Assets

At the end of fiscal year 2021, the District had \$22,387,015 invested in land, land improvements, buildings and improvements, furniture and equipment, and vehicles. This entire amount is reported in governmental activities. The following table shows fiscal year 2021 balances compared to 2020:

### Capital Assets at June 30 (Net of Depreciation)

	2021	2020
Land	\$ 588,863	\$ 588,863
Land improvements	892,708	805,420
Building and improvements	19,906,362	20,424,310
Furniture and equipment	315,063	270,450
Vehicles	684,019	519,236
Total	\$ 22,387,015	\$ 22,608,279

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2021 (UNAUDITED)

Capital assets decreased in fiscal year 2021 as depreciation expense of \$1,036,148 exceeded new additions of \$814,884. Most of the acquisitions were related to athletics facilities improvements, as well as new vehicles. See Note 9 in the notes to the basic financial statements for additional information on the District's capital assets.

#### **Debt Administration**

At June 30, 2021, the District had \$2,820,000 in general obligation bonds outstanding. Of this total, \$470,000 is due within one year and \$2,350,000 is due in greater than one year. The following table summarizes the debt outstanding at June 30, 2021 and 2020.

### Outstanding Debt, at June 30

	Governme Activitie 2021			 Activities 2020
General obligation bonds	\$	2,820,000	:	\$ 3,573,397

During fiscal year 2021, the District had additions to long-term debt (accreted interest on capital appreciation bonds) of \$16,603 and reductions of \$770,000. See Note 12 in the notes to the basic financial statements for additional information on the District's debt administration.

### **Current Financial Related Activities**

Although considered a mid-wealth district, Liberty Union-Thurston Local School District is financially stable, and has been over the past several years. As indicated in the preceding financial information, the District is dependent on property taxes. Property tax revenue does not increase as a result of inflation, but can go down if the valuations decrease. The District also has two income tax issues. A 1.25% issue was passed in May, 1991 and the second issue for 0.5% was passed in May, 2005 and replaced by a permanent 0.5% in November 2014. They generate about \$3.6 million per year.

In addition to property tax and income tax revenues, the District is heavily reliant on State Foundation funding. Currently the District expects to receive approximately \$5.9 million in State Foundation aid in fiscal year 2022, which is lower than what was received in fiscal year 2021 due to a new funding model. While the State Foundation revenue will be down, so will the expenses deducted from Foundation, which in our case is expected net out approximately the same.

Based on these factors, the Board of Education and the administration of the District must maintain careful financial planning and prudent fiscal management in order to preserve the financial stability of the District. In the long-term, the current program and staffing levels will be dependent on increased funding to meet inflation. Careful financial planning has permitted the District to provide a quality education for our students.

### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: April Bolyard, Treasurer of Liberty Union-Thurston Local School Board of Education, 1108 S. Main Street, Baltimore, Ohio 43105.

### STATEMENT OF NET POSITION JUNE 30, 2021

	Governmental Activities
Assets:	
Equity in pooled cash and cash equivalents	\$ 13,903,099
Cash and investments with fiscal agent	1,735,916
Receivables:	
Property taxes	4,959,727
Income taxes	1,651,355
Accounts	2,677
Intergovernmental	112,965
Prepayments	8,860
Materials and supplies inventory	1,946
Inventory held for resale	2,224
Net OPEB asset	938,412
Capital assets:	,
Nondepreciable capital assets	588,863
Depreciable capital assets, net	21,798,152
Capital assets, net	22,387,015
Total assets	45,704,196
Total assets	43,704,170
Deferred outflows of resources:	
Unamortized deferred charges on debt refunding	97,411
Pension	3,392,474
OPEB	529,983
Total deferred outflows of resources	4,019,868
Total deferred outflows of resources	1,017,000
Liabilities:	
Accounts payable	21,614
Accrued wages and benefits payable	1,311,226
Intergovernmental payable	93,284
Pension obligation payable	213,652
Accrued interest payable	6,408
Claims payable	136,371
Long-term liabilities:	130,371
Due within one year	695,422
Due in more than one year:	073,422
Net pension liability	17,140,803
•	
Net OPEB liability	1,410,157
Other amounts due in more than one year	3,458,777
Total liabilities	24,487,714
Deferred inflows of resources:	
Property taxes levied for the next fiscal year	4,280,679
Pension	309,578
OPEB	1,955,872
Total deferred inflows of resources	
Total deferred inflows of resources	6,546,129
Net position:	
Net investment in capital assets	19,448,940
Restricted for:	19,110,910
Capital projects	138,797
Classroom facilities maintenance	
	329,808
Debt service	1,111,954
State funded programs	179,551
Federally funded programs	4,218
Extracurricular activities	192,411
Other purposes	195
Unrestricted (deficit)	(2,715,653)
Total net position	\$ 18,690,221
	<del></del>

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Net (Expense)

					Prog	ram Revenues			R	Revenue and Changes in Net Position
	Expenses		Charges for Services and Sales		G	Operating Frants and ntributions	Gr.	Capital ants and tributions		overnmental Activities
Governmental activities:	-									
Instruction:	¢.	7.056.696	¢.	700.056	Ф	116.040	¢.		¢.	(( 220 (01)
Regular	\$	7,056,686	\$	709,956	\$	116,049	\$	-	\$	(6,230,681)
Special Vocational		3,564,958		136,899		1,054,242		-		(2,373,817)
Other		383,484 35,203		-		115,460		-		(268,024) (35,203)
Support services:		33,203		-		-		-		(33,203)
Pupil		876,463				521,558				(354,905)
Instructional staff		701,451		-		93,253		-		(608,198)
Board of education		115,695		_		93,233		-		(115,695)
Administration		1,253,123		4,324		50,432				(1,198,367)
Fiscal		595,843		7,327		2,932		_		(592,911)
Operations and maintenance		2,220,696		4,760		51,274		_		(2,164,662)
Pupil transportation		809,159		1,700		58,888		41,698		(708,573)
Central		265,020		_		-		-		(265,020)
Operation of non-instructional services:		203,020								(202,020)
Food service operations		398,991		36,583		319,257		-		(43,151)
Other non-instructional services		59,107		-		59,107		-		-
Extracurricular activities		664,842		162,850		69,293		-		(432,699)
Interest and fiscal charges		80,135								(80,135)
Totals	\$	19,080,856	\$	1,055,372	\$	2,511,745	\$	41,698		(15,472,041)
					Prop Ge	neral revenues perty taxes levi eneral purpose	ed for:			4,410,669
						ebt service				590,417
						apital outlay	1.0			82,728
						me taxes levie				4.077.021
						neral purposes		4 4		4,077,021
						nts and entitler specific progra		i restricted		6 455 051
						specific progra estment earning				6,455,951
						cellaneous	38			14,526 147,393
							niiec			15,778,705
						al general rever				
					Cha	nge in net posi	ition			306,664
					Net	position at be	ginning	of year		18,383,557
					Net	position at en	d of yea	r	\$	18,690,221

### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2021

	General			Nonmajor overnmental Funds	Total Governmental Funds		
Assets:							
Equity in pooled cash							
and cash equivalents	\$	11,459,491	\$	2,389,417	\$	13,848,908	
Receivables:							
Property taxes		4,387,917		571,810		4,959,727	
Income taxes		1,651,355		-		1,651,355	
Accounts		2,677		-		2,677	
Intergovernmental		56,328		56,637		112,965	
Prepayments		8,860		-		8,860	
Materials and supplies inventory		-		1,946		1,946	
Inventory held for resale		-		2,224		2,224	
Total assets	\$	17,566,628	\$	3,022,034	\$	20,588,662	
*******							
Liabilities:							
Accounts payable	\$	6,226	\$	15,388	\$	21,614	
Accrued wages and benefits payable		1,202,678		108,548		1,311,226	
Compensated absences payable		103,067		12,659		115,726	
Intergovernmental payable		91,971		1,313		93,284	
Pension obligation payable		197,071		16,581		213,652	
Total liabilities		1,601,013		154,489		1,755,502	
Deferred inflows of resources:							
Property taxes levied for the next fiscal year		3,790,061		490,618		4,280,679	
Delinquent property tax revenue not available		224,917		29,310		254,227	
Income tax revenue not available		288,952		27,510		288,952	
Intergovernmental revenue not available		23,014		7,386		30,400	
Total deferred inflows of resources		4,326,944	-	527,314	-	4,854,258	
				· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·	
Fund balances:							
Nonspendable:				1.046		1.046	
Materials and supplies inventory		-		1,946		1,946	
Prepayments		8,860		-		8,860	
Restricted:				1 000 000			
Debt service		-		1,093,266		1,093,266	
Capital improvements		-		134,583		134,583	
Classroom facilities maintenance		-		329,808		329,808	
State funded programs		-		179,551		179,551	
Federally funded programs		-		3,130		3,130	
Extracurricular activities		<u>-</u>		192,411		192,411	
Other purposes		24,482		195		24,677	
Committed:							
Capital improvements		-		456,025		456,025	
Termination benefits		106,218		-		106,218	
Assigned:							
Student instruction		850		-		850	
Student and staff support		87,464		-		87,464	
Facilities acquisition and construction		268,360		-		268,360	
Subsequent year's appropriations		1,556,552		-		1,556,552	
Unassigned (deficit)		9,585,885		(50,684)		9,535,201	
Total fund balances		11,638,671		2,340,231		13,978,902	
Total liabilities, deferred inflows and fund balances	\$	17,566,628	\$	3,022,034	\$	20,588,662	

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES JUNE 30, 2021

Total governmental fund balances		\$ 13,978,902
Amounts reported for governmental activities on the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		22,387,015
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred inflows in the funds. Property taxes receivable	\$ 254,227	
Income taxes receivable Intergovernmental receivable Total	288,952 30,400	573,579
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in		
governmental activities on the statement of net position.		1,653,736
Unamortized premiums on bonds issued are not recognized in the funds.		(215,486)
Unamortized amounts on refundings are not recognized in the funds.		97,411
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(6,408)
The net pension/OPEB assets & liabilities are not due and payable in the current period; therefore, the assets, liabilities and related deferred inflows/outflows are not reported in governmental funds.		
Deferred outflows - pension Deferred inflows - pension Net pension liability	3,392,474 (309,578) (17,140,803)	
Deferred outflows - OPEB Deferred inflows - OPEB Net OPEB asset	529,983 (1,955,872) 938,412	
Net OPEB liability Total	(1,410,157)	(15,955,541)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
General obligation bonds	(2,820,000)	
Compensated absences	(1,002,987)	
Total	(1,002,707)	 (3,822,987)
Net position of governmental activities		\$ 18,690,221

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	General		Nonmajor vernmental Funds	Total Governmental Funds		
Revenues:						
Property taxes	\$	4,371,703	\$ 681,922	\$	5,053,625	
Income taxes		4,133,286	-		4,133,286	
Intergovernmental		7,069,075	1,827,358		8,896,433	
Investment earnings		14,387	141		14,528	
Tuition and fees		851,179	-		851,179	
Extracurricular		-	162,850		162,850	
Charges for services		4,760	36,583		41,343	
Contributions and donations		60,373	53,956		114,329	
Miscellaneous		139,372	· -		139,372	
Total revenues		16,644,135	2,762,810		19,406,945	
Expenditures: Current: Instruction:						
Regular		5,785,605	116,382		5,901,987	
Special		2,934,366	491,953		3,426,319	
Vocational		364,546	771,733		364,546	
Other		36,448	-			
Support services:		30,446	-		36,448	
		471 120	277 202		040 502	
Pupil Instructional staff		471,120	377,383		848,503	
		569,094	91,829		660,923	
Board of education Administration		115,002	5.050		115,002	
		1,188,610	5,059		1,193,669	
Fiscal		558,175	15,739		573,914	
Operations and maintenance		2,031,247	75,741		2,106,988	
Pupil transportation		886,899	51,949		938,848	
Central		258,418	-		258,418	
Operation of non-instructional services:			207 (01		207 (01	
Food service operations		-	397,681		397,681	
Other non-instructional services		-	59,107		59,107	
Extracurricular activities		340,388	249,468		589,856	
Facilities acquisition and construction		116,059	465,477		581,536	
Debt service:						
Principal retirement		-	558,975		558,975	
Interest and fiscal charges			 306,363		306,363	
Total expenditures		15,655,977	 3,263,106		18,919,083	
Excess of revenues over (under) expenditures		988,158	 (500,296)		487,862	
Other financing sources (uses):						
Proceeds from sale of assets		8,021	-		8,021	
Transfers in		-	286,671		286,671	
Transfers (out)		(250,000)	(36,671)		(286,671)	
Total other financing sources (uses)		(241,979)	 250,000		8,021	
Net change in fund balances		746,179	(250,296)		495,883	
Fund balances at beginning of year		10,892,492	 2,590,527		13,483,019	
Fund balances at end of year	\$	11,638,671	\$ 2,340,231	\$	13,978,902	

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2021

Net change in fund balances - total governmental funds		\$ 495,883
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital asset additions	\$ 814,884	
Current year depreciation	(1,036,148)	-
Total		(221,264)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Property taxes	30,189	
Income taxes	(56,265)	
Intergovernmental	21,644	-
Total		(4,432)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.		558,975
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in less interest being reported in the statement of		
activities:		
Decrease in accrued interest payable	1,272	
Accreted interest on capital appreciation bonds	(16,603)	
Payment of accreted interest on capital appreciation bonds	211,025	
Amortization of bond premiums	77,360	
Amortization of deferred charges	(46,826)	
Total		226,228
Contractually required contributions are reported as expenditures in		
governmental funds; however, the statement of net position reports these		
amounts as deferred outflows.	1 105 504	
Pension	1,197,704	
OPEB	40,941	1 220 645
Total		1,238,645
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability/asset are reported as pension/OPEB expense		
in the statement of activities.	(2.225.515)	
Pension	(2,326,616)	
OPEB	72,733	(2.252.002)
Total		(2,253,883)
Some expenses reported in the statement of activities, such as compensated		
absences, do not require the use of current financial resources and therefore		
are not reported as expenditures in governmental funds		29,901
An internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities.		
Governmental fund expenditures and the related internal service fund		
revenues are eliminated. The net revenue (expense) of the internal service		
fund is allocated among the governmental activities.		236,611
		¢ 200.004
Change in net position of governmental activities		\$ 306,664

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	Budgeted Amounts				Variance with Final Budget Positive		
		Original		Final	Actual	[]	Negative)
Revenues:							
Property taxes	\$	4,012,820	\$	4,241,972	\$ 4,350,538	\$	108,566
Income taxes		4,016,648		3,862,621	3,961,477		98,856
Intergovernmental		6,604,183		6,788,459	6,962,197		173,738
Investment earnings		212,003		17,762	18,217		455
Tuition and fees		911,391		825,723	846,855		21,132
Charges for services		-		4,641	4,760		119
Miscellaneous		177,474		237,306	 243,379		6,073
Total revenues		15,934,519		15,978,484	16,387,423		408,939
Expenditures:							
Current:							
Instruction:							
Regular		5,992,916		6,288,870	5,845,391		443,479
Special		2,374,053		3,138,154	2,916,858		221,296
Vocational		364,675		372,387	346,127		26,260
Other		285,291		42,109	39,140		2,969
Support services: Pupil		742,125		540,006	501,926		38,080
Instructional staff		668,784		608,418	565,514		42,904
Board of education		154,162		123,727	115,002		8,725
Administration		1,239,347		1,201,717	1,116,975		84,742
Fiscal		766,781		586,509	545,150		41,359
Operations and maintenance		2,204,779		2,151,807	2,000,066		151,741
Pupil transportation		789,314		940,798	874,455		66,343
Central		318,955		271,611	252,458		19,153
Operation of non-instructional services:				. ,-	, , , , ,		-,
Other non-instructional services		132,536		_	_		-
Extracurricular activities		366,903		365,840	340,042		25,798
Facilities acquisition and construction		-		413,584	384,419		29,165
Total expenditures		16,400,621		17,045,537	15,843,523		1,202,014
Excess (deficiency) of revenues over							
(under) expenditures		(466,102)		(1,067,053)	 543,900		1,610,953
Other financing sources (uses):							
Refund of prior year's expenditures		127,945		71,117	71,117		_
Refund of prior year's receipts		(195,057)		(226,141)	(226,141)		_
Transfers (out)		(373,000)		(400,000)	(400,000)		_
Advances in		(373,000)		7,842	7,842		_
Proceeds from sale of assets		3,000		8,021	8,021		_
Total other financing sources (uses)		(437,112)		(539,161)	(539,161)		-
Net change in fund balance		(903,214)		(1,606,214)	4,739		1,610,953
Fund balance at beginning of year		10,859,159		10,859,159	10,859,159		_
Prior year encumbrances appropriated		1,048		1,048	1,048		-
Fund balance at end of year	\$	9,956,993	\$	9,253,993	\$ 10,864,946	\$	1,610,953

### STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2021

	Governmental Activities - Internal Service Funds		
Assets:			
Current assets:			
Equity in pooled cash	Ф	54.101	
and cash equivalents	\$	54,191	
Cash and investments with fiscal agent		1,735,916	
Total assets		1,790,107	
Liabilities:			
Current liabilities:			
Claims payable		136,371	
		_	
Total liabilities		136,371	
Net position:			
Unrestricted		1,653,736	
		· · · · · ·	
Total net position	\$	1,653,736	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

	A	overnmental activities - Internal rvice Funds
Operating revenues:		
Charges for services	\$	1,997,726
Total operating revenues		1,997,726
Operating expenses: Purchased services		153,006
Claims		1,608,109
Total operating expenses		1,761,115
Operating income and change in net position		236,611
Net position at beginning of year		1,417,125
Net position at end of year	\$	1,653,736

### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

		Governmental Activities - Internal Service Funds
Cash flows from operating activities:		
Cash received from charges for services	\$	1,997,726
Cash payments for purchased services		(153,006)
Cash payments for claims		(1,700,740)
Net cash provided by operating activities		143,980
Net increase in cash and cash equivalents		143,980
Cash and investments at beginning of year	-	1,646,127
Cash and investments at end of year	\$	1,790,107
Reconciliation of operating income to net cash provided by operating activities:		
Operating income	\$	236,611
Changes in assets and liabilities:		
Claims payable		(92,631)
Net cash provided by operating activities	\$	143,980

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 1 - DESCRIPTION OF THE DISTRICT

Liberty Union-Thurston Local School District (the "District") is a body politic and corporate organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District is a local school district as defined by Ohio Revised Code Section 3311.03. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The District provides educational services as authorized by state statute and/or federal guidelines.

The District was established through the consolidation of existing land areas and school districts. It is staffed by 57 non-certificated employees and 96 certificated teaching personnel who provide services to approximately 1,191 students and other community members.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

### A. Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For Liberty Union-Thurston Local School District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District has no component units.

The District is associated with three jointly governed organizations: META Solutions, the South Central Ohio Insurance Consortium, and the State Support Team Region 11. The District is also associated with the Ohio SchoolComp workers' compensation insurance purchasing pool. These organizations are presented in Note 17 to the basic financial statements.

### **B.** Basis of Presentation

The District's basic financial statement consists of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

<u>Government-Wide Financial Statements</u> - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities. The District has no business-type activities.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The statement of net position presents the financial condition of the governmental activities of the District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

<u>Fund Financial Statements</u> - During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

### C. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District fall within two categories: governmental and proprietary.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions of the District are financed. Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance.

The following is the District's major governmental fund:

<u>General Fund</u> - This fund is the operating fund of the District and is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the District account for grants and other resources of the District whose use is restricted or committed to a particular purpose.

#### PROPRIETARY FUNDS

The proprietary fund focus is on the determination of the change in net position, financial position and cash flows and is classified as internal service. The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the District, or to other governments, on a cost reimbursement basis. The internal service funds of the District account for rotary services and a self-insurance program which provides medical, dental, and pharmacy benefits to employees.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### D. Measurement Focus

<u>Government-Wide Financial Statements</u> - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position.

<u>Fund Financial Statements</u> - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and liabilities associated with the operation of these funds are included on the statement of net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e. revenues) and decreases (i.e. expenses) in net total position. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the financial statements of the fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of resources, and in the presentation of expenses versus expenditures.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined and "available" means that the resources are collectible within the current fiscal year, or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from income taxes is recognized in the period in which the income is earned (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at the fiscal year-end: property taxes available for advance, income taxes, grants, various reimbursements and interest.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Deferred Outflows of Resources and Deferred Inflows of Resources</u> - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Notes 13 and 14 for deferred outflows of resources related the District's net pension liability and net OPEB liability/asset, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2021, but which were levied to finance fiscal year 2022 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

See Notes 13 and 14 for deferred inflows of resources related to the District's net pension liability and net OPEB liability/asset, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

Expenses and Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

### F. Cash and Cash Equivalents

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During fiscal year 2021, investments were limited to a commercial paper sweep account.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2021 was \$14,387, which includes \$2,520 assigned from other District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents.

### G. Prepayments

Payments made to vendors for services that will benefit periods beyond June 30, 2021, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### H. Inventory

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost. Donated commodities are presented at the entitlement value. Cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption and donated food, purchased food and school supplies held for resale. The cost of inventory items is recorded as an expenditure in the governmental fund types when consumed, used or sold.

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans as a result of cash deficits in certain funds at fiscal year-end are classified as "due to/from other funds". Short-term loans resulting from cash advances are reported as "interfund loans receivable/payable". The interfund balances will be repaid once the anticipated revenues are received. These amounts are eliminated in the governmental type activities column on the statement of net position. The District had no interfund balances at June 30, 2021.

### J. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

Interfund activity between governmental funds is eliminated in the statement of activities.

### K. Capital Assets

Capital assets are associated with and generally arise from governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deletions during the year. Donated capital assets are recorded at their acquisition value as of the date received. The District maintains a capitalization threshold of five thousand dollars. The District does not possess any infrastructure. Improvements are capitalized; the normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land improvements	20 - 50 years
Buildings and improvements	20 - 50 years
Furniture, fixtures and equipment	5 - 20 years
Vehicles	5 - 20 years

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### L. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive compensation are attributed to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the District's termination policy. The District records a liability for accumulated unused sick leave for classified and certified employees and administrators who are eligible to receive termination benefits based on School Employees Retirement System and State Teachers Retirement System retirement criteria.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees will be paid.

### M. Accrued Liabilities and Long-Term Liabilities

All payables, accrued liabilities and long-term liabilities are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences and net pension liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Long-term bonds and capital leases are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

### N. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

### O. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### P. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes, but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### Q. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the District, these revenues are charges for services for the self-insurance program. Operating expenses are necessary costs incurred to provide the self-insurance service that is the primary activity of that fund. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### R. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### S. Budgetary Process

All funds, other than custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Although the legal level of budgetary control was established at the fund level, the District has elected to present the General Fund budgetary statement comparison at the fund and function level. Any revisions that alter the total of any fund appropriations must be approved by the Board of Education.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statement reflect the amounts in the final amended certificate issued during fiscal year 2021.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

### T. Issuance Costs/Bond Premiums/Accounting Gain or Loss

On government-wide financial statements, bond issuance costs are expensed in the year they occur.

Bond premiums are deferred and amortized over the term of the bonds. Using the straight-line method, which approximates the effective interest method, bond premiums are presented as an addition to the face amount of the bonds.

For bond refunding resulting in the defeasance of debt reported in the government-wide financial statements, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter and is presented as deferred outflow or inflow of resources on the statement of net position.

On the governmental funds financial statements, bond issuance costs and bond premiums are recognized in the current period.

### U. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2021.

#### V. Fair Value

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2021, the District has applied GASB Statement No. 95, "<u>Postponement of the Effective Dates of Certain Authoritative Guidance.</u>" GASB Statement No. 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. This objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.

Certain provisions contained in the following pronouncements were scheduled to be implemented for the fiscal year ended June 30, 2021. Due to the implementation of GASB Statement No. 95, the effective dates of certain provisions contained in these pronouncements are postponed until the fiscal year ended June 30, 2022:

- Statement No. 87, Leases
- Implementation Guide No. 2019-3, *Leases*
- Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period
- Statement No. 92, Omnibus 2020
- Statement No. 93, Replacement of Interbank Offered Rates

#### **B.** Deficit Fund Balances

Fund balances at June 30, 2021 included the following individual fund deficits:

Nonmajor funds	_Deficit_
Food service	\$ 33,034
Title I	15,704

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

#### **NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of GAAP, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 4 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- (d) Investments are reported at fair value (GAAP basis) as opposed to cost (budget basis); and,
- (e) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

#### **Net Change in Fund Balance**

	General
Budget basis	\$ 4,739
Net adjustment for revenue accruals	183,180
Net adjustment for expenditure accruals	(81,473)
Net adjustment for other sources/uses	297,182
Funds budgeted elsewhere	70,318
Adjustment for encumbrances	272,233
GAAP basis	\$ 746,179

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the public school support fund, district agency fund, and termination benefits fund.

#### **NOTE 5 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### **NOTE 5 - DEPOSITS AND INVESTMENTS - (Continued)**

- 3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and,
- 8. Certain banker's acceptance for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Cash and Investments with Fiscal Agent

At June 30, 2021, the District had \$1,735,916 on deposit in its self-insurance fiscal agent account. This amount is not part of the District's internal investment pool and has been excluded from the total amount of deposits reported below.

### **B.** Deposits with Financial Institutions

At June 30, 2021, the carrying amount of all District deposits was \$13,378,699 and the bank balance of all District deposits was \$13,505,614. Of the bank balance, \$7,950,924 was covered by the FDIC and \$5,554,690 was potentially exposed to custodial credit risk as discussed below because those deposits were uninsured and could be uncollateralized. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the District to a successful claim by the FDIC.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### **NOTE 5 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by: (1) eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured; or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

#### C. Investments

As of June 30, 2021, the District had the following investments and maturities:

			Inv	estment Maturities
Measurement/	Me	asurement		6 months or
Investment type		Value		less
Fair Value:				
Commercial Paper Sweep	\$	524,400	\$	524,400

The weighted average maturity of investments is one day.

The District's investments are valued using quoted market prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

Interest Rate Risk: Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The District's investment policy addresses interest rate risk by requiring the consideration of cash flow requirements and market conditions in determining the term of an investment, and limiting investment portfolio maturities to five years or less.

*Credit Risk:* The credit rating for the Commercial Paper Sweep was not readily available. The District's investment policy does not specifically address credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

Concentration of Credit Risk: The District's investment policy addresses concentration of credit risk by requiring investments to be diversified in order to reduce the risk of loss resulting from the over concentration of assets in a specific type of security, the erosion of fair value, or by default. However, the District's investment policy does not place any limit on the amount that may be invested in any one issuer.

	Measurement	
Investment type	Value	% of Total
Commercial Paper Sweep	\$ 524,400	100.00

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 5 - DEPOSITS AND INVESTMENTS - (Continued)

#### D. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2021:

Cash an	d investr	nents per	note
Cash an	ia mvesu.	nems ber	HOLE

Carrying amount of deposits	\$ 13,378,699
Investments	524,400
Cash and investments with fiscal agent	 1,735,916
Total	\$ 15,639,015

#### Cash and investments per statement of net position

Governmental activities \$ 15,639,015

#### NOTE 6 - SCHOOL INCOME TAX

The District currently benefits from a 1.75% income tax which is assessed on all residents of the District. In the year ended June 30, 2021, the income tax generated \$4,133,286 in revenue on a modified accrual basis. The District apportions all the proceeds to the General Fund.

### **NOTE 7 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District's fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2021 represent the collection of calendar year 2020 taxes. Real property taxes received in calendar year 2021 were levied after April 1, 2020, on the assessed values as of January 1, 2020, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised fair value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2021 represent the collection of calendar year 2020 taxes. Public utility real and personal property taxes received in calendar year 2021 became a lien on December 31, 2020, were levied after April 1, 2019, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The District receives property taxes from Fairfield County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2021, are available to finance fiscal year 2021 operations. The amount available as an advance at June 30, 2021 was \$372,939 in the general fund, \$44,592 in the bond retirement fund (a nonmajor governmental fund) and \$7,290 in the permanent improvement fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available as an advance at June 30, 2020 was \$351,774 in the general fund, \$69,945 in the bond retirement fund and \$6,897 in the permanent improvement fund. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### **NOTE 7 - PROPERTY TAXES - (Continued)**

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2020 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow.

The assessed values upon which the fiscal year 2021 taxes were collected are:

	2020 Second Half Collections		2021 F s Half Colle	
	Amount	Percent	Amount	Percent
Agricultural/residential				
and other real estate	\$ 206,537,710	93.32	\$ 209,481,830	92.83
Public utility personal	14,791,000	6.68	16,181,170	7.17
Total	\$ 221,328,710	100.00	\$ 225,663,000	100.00
Tax rate per \$1,000 of assessed valuation	\$ 42.20		\$ 40.60	

#### **NOTE 8 - RECEIVABLES**

Receivables at June 30, 2021 consisted of property taxes, income taxes, accounts (fees and reimbursements), and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of Federal funds. Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

A summary of the principal items of intergovernmental receivables follows:

		Governmental activities	
SERS refund	\$	23,014	
National School Lunch Program		14,011	
Title I-A grant		24,421	
Title II-A grant		4,218	
State Foundation		3,357	
Elementary and Secondary School Emergency Relief grant		13,987	
Other grants and entitlements		29,957	
Total	\$	112,965	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# **NOTE 9 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2021, was as follows:

	Balance 06/30/20	Additions	Deductions	Balance 06/30/21
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 588,863	<u>\$ -</u>	\$ -	\$ 588,863
Total capital assets, not being depreciated	588,863			588,863
Capital assets, being depreciated:				
Land improvements	1,978,123	159,425	-	2,137,548
Buildings and improvements	36,124,893	300,154	=	36,425,047
Furniture, Fixtures and Equipment	688,027	81,007	=	769,034
Vehicles	1,215,801	274,298		1,490,099
Total capital assets, being depreciated	40,006,844	814,884		40,821,728
Less: accumulated depreciation:				
Land improvements	(1,172,703)	(72,137)	-	(1,244,840)
Buildings and improvements	(15,700,583)	(818,102)	=	(16,518,685)
Furniture, Fixtures and Equipment	(417,577)	(36,394)	-	(453,971)
Vehicles	(696,565)	(109,515)		(806,080)
Total accumulated depreciation	(17,987,428)	(1,036,148)		(19,023,576)
Governmental activities capital assets, net	\$ 22,608,279	\$ (221,264)	\$ -	\$ 22,387,015

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 839,434
Vocational	269
Support services:	
Instructional staff	1,840
Administration	12,000
Operations and maintenance	33,161
Pupil transportation	109,515
Food service operations	6,062
Extracurricular activities	33,867
Total depreciation expense	\$1,036,148

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 10 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2021, the District contracted with a commercial insurer for property and fleet insurance, liability insurance, and public officials bonds. Coverages provided are as follows:

Buildings/Contents (\$5,000 deductible)	\$ 50,047,543
Automobile Liability (\$500 deductible):	
Per Accident	1,000,000
General Liability:	
Per Occurance	1,000,000
Aggregate Limit	2,000,000
Public Officials Bonds:	
Superintendent/Treasurer/Board Member (blanket bond limited)	100,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.

For fiscal year 2021, the District participated in the Ohio SchoolComp Workers' Compensation (WC) insurance purchasing pool program of OSBA and OASBO (see Note 17). The intent of the Program is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Program. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Pool. Each participant pays its workers' compensation premium to the State based on the rate for the Program rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings of the Program. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the Program. Participation in the Program is limited to school districts that can meet the Program's selection criteria. Sedgwick provides administrative, cost control and actuarial services to the Program.

The District has established an internal service "self-insurance" fund, in conjunction with a formalized risk management program, in an effort to minimize risk exposure and control claims and premium costs. This self-insurance fund was established July, 1992 for the purpose of accumulating balances sufficient to self-insure basic medical, dental, vision, and prescription drug coverage and permit excess umbrella coverage for claims over a predetermined level. Amounts are paid into this fund from the General Fund, Food Service Nonmajor Governmental Fund, and certain Nonmajor Governmental Funds (Grants). Claims payments are made on an as-incurred basis, thus no "reserve" remains with the insurance carrier. Effective July 1, 1996, the District terminated the independent carrier for self-insurance for basic medical, dental and prescription drug coverage and joined the South Central Ohio Insurance Consortium.

The South Central Ohio Insurance Consortium was established to accumulate balances sufficient to self-insure basic medical and prescription drug coverage and permit excess umbrella coverage for claims over a predetermined level. The Board's share and the employees' share of premium contributions are determined by the negotiated agreement for certificated employees and by Board action for administrators and classified employees.

Premiums are paid to the South Central Ohio Insurance Consortium Fund from the Self-Insurance Fund of the District. The cash balance with the fiscal agent at June 30, 2021, was \$1,735,916. Claims payments are made on an as incurred basis by the third party administrator, with the balance of contributions remaining with the Fiscal Agent of the Consortium.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### **NOTE 10 - RISK MANAGEMENT - (Continued)**

The member districts are self-insured for medical, dental and pharmacy benefits. The risk for medical, dental and pharmacy benefits remains with the member districts. The claims payable will be reported for medical, dental and pharmacy claims as of June 30, 2021, and cash with fiscal agent for the balance of funds held by the Consortium that covers medical, dental and pharmacy claims will be reported.

The claims liability of \$136,371 reported at June 30, 2021 is based on an estimate provided by the third party administrators and the requirements of Governmental Accounting Standards Board Statement No. 10 as amended by GASB 30 which requires that a liability for unpaid claim costs, including estimates of costs related to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in claims activity for the past two fiscal years are as follows:

Fiscal	В	eginning	Current	Claims	Ending
Year	]	Balance	Year Clain	ns Payments	 Balance
2021	\$	229,002	\$ 1,608,10	9 \$ (1,700,740)	\$ 136,371
2020		476,039	1,330,71	(1,577,751)	229,002

#### NOTE 11 - EMPLOYEE BENEFITS

#### A. Compensated Absences

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per year, depending upon length of service. Administrators and support personnel who are under a full year contract (11 or 12 months) are also eligible for vacation time. These employees earn twelve to twenty days of vacation per year, depending upon length of service. Accumulated, unused vacation time is paid to employees upon termination of employment.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 250 days for all employees.

Retirement severance is paid to each employee retiring from the District at a per diem rate of the annual salary at the time of retirement. Any teacher or administrator receiving retirement severance pay shall be entitled to a dollar amount equivalent to one-third of all accumulated sick leave credited to that employee up to 65 days. Classified employees receive retirement severance pay equivalent to forty percent of all accumulated sick leave credited to that employee up to 100 days. Classified employees receive a bonus of 20 days severance pay upon reaching 25 years of service. In addition, bargaining unit members will be eligible to receive an additional twenty (20) days of severance when the employee reaches 25 years of service with the District, and an additional twenty (20) days of severance when the employee reaches 30 years of experience.

# B. Health, Dental and Prescription Drug Insurance

In July 1996, the District joined the South Central Ohio Insurance Consortium (SCOIC) to self-insure its medical, dental, vision claims and prescription drugs. SCOIC currently includes twenty member school districts and governmental entities. Bloom-Carroll Local School District serves as the fiscal agent for the consortium and records the activity of the consortium in an agency fund. Contributions are determined by the consortium's board of directors and are remitted monthly to the fiscal agent and incurred claims are paid.

Claim liabilities for the consortium at June 30, 2021 are reported by the individual member entities.

CareFactor, a third party administrator, services all health/medical claims submitted by employees. An excess coverage insurance policy covers individual claims for the District in excess of \$100,000 per employee consortium wide.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 12 - LONG-TERM OBLIGATIONS**

During fiscal year 2021, the following changes occurred in governmental activities long-term obligations.

	_	Balance 06/30/20	Increase		Decrease		Balance 06/30/21		Amount Due in One Year
<b>Governmental activities:</b>									
Advance Refunding Bonds, 2011:									
Capital Appreciation Bonds	\$	138,975	\$ -	\$	(138,975)	\$	-	\$	-
Accreted Interest		194,422	16,603		(211,025)		-		-
Advance Refunding Bonds, 2016:									
Serial Bonds		3,240,000		_	(420,000)	_	2,820,000		470,000
Total General Obligation Debt	_	3,573,397	16,603	_	(770,000)	_	2,820,000	_	470,000
Net pension liability		14,793,308	2,347,495		-		17,140,803		-
Net OPEB liability		1,517,012	-		(106,855)		1,410,157		-
Compensated absences		1,146,006	187,514	_	(214,807)	_	1,118,713		225,422
Total governmental activities	\$	21,029,723	\$2,551,612	\$	(1,091,662)		22,489,673	\$	695,422
Add unamortized premium on bonds							215,486		
Total reported on the statement of ne	t po	sition				\$	22,705,159		

In June 2011, the District issued \$4,674,994 of voted general obligation bonds for the advance refunding of \$4,675,000 in 2002 series bonds. The \$375,771 premium on the issuance of the refunding bonds is netted against this new debt and will be amortized over the life of this new debt. The refunding was undertaken to reduce total future debt service payments. The refunding resulted in an economic gain of \$484,989 and a reduction of \$191,506 in future debt service payments. The bonds were issued for a 10 year period, with final maturity on December 1, 2020. The refunding bonds are retired from the bond retirement fund using property taxes revenue.

The capital appreciation bonds are not subject to a mandatory sinking fund or optional redemption prior to stated maturity. The capital appreciation bonds matured in fiscal years 2020 and 2021. The maturity amount of the bonds is \$1,095,000.

In August 2016, the District issued \$3,340,000 of voted general obligation bonds for the advance refunding of \$3,350,000 in 2002 series bonds. The \$409,424 premium on the issuance of the refunding bonds is netted against this new debt and will be amortized over the life of this new debt. The refunding was undertaken to reduce total future debt service payments. The refunding resulted in an economic gain of \$232,999 and a reduction of \$258,141 in future debt service payments. The bonds were issued for a 10 year period, with final maturity on December 1, 2026. The refunding bonds are retired from the bond retirement fund using property taxes revenue.

The District pays obligations related to employee compensation from the fund benefitting from their service. Compensated absences, net pension liability, and net OPEB liability will be paid from the fund from which the employee is paid which is primarily the general fund. Additional information on the net pension liability and net OPEB liability can be found in Notes 13 and 14, respectively.

The District's overall legal debt margin was \$18,582,936 (including available funds of \$1,093,266) and the unvoted debt margin was \$225,663 at June 30, 2021.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## **NOTE 12 - LONG-TERM OBLIGATIONS - (Continued)**

The annual requirements to retire the general obligation refunding bonds are as follows:

Fiscal			Se	rial Bonds			
Year	_P	Principal		Interest	Total		
2022	\$	470,000	\$	79,550	\$	549,550	
2023		485,000		68,806		553,806	
2024		500,000		58,975		558,975	
2025		535,000		43,900		578,900	
2026		560,000		20,000		580,000	
2027		270,000		5,400		275,400	
Total	\$	2,820,000	\$	276,631	\$	3,096,631	

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Net OPEB Liability/Asset

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in pension obligation payable on both the accrual and modified accrual bases of accounting.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### Plan Description - School Employees Retirement System (SERS)

Plan Description - The District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire after
	August 1, 2017 *	August 1, 2017
Full benefits	Age 65 with 5 years of services credit: or Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Effective January 1, 2018, SERS cost-of-living adjustment (COLA) changed from a fixed 3% annual increase to one based on the Consumer Price Index (CPI-W) with a cap of 2.5% and a floor of 0%. SERS also has the authority to award or suspend the COLA, or to adjust the COLA above or below CPI-W. SERS suspended the COLA increases for 2018, 2019 and 2020 for current retirees, and confirmed their intent to implement a four-year waiting period for the start of a COLA for future retirees. For 2021, the COLA was 0.5%.

Funding Policy - Plan members are required to contribute 10% of their annual covered salary and the District is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2021, the allocation to pension, death benefits, and Medicare B was 14.0%.

The District's contractually required contribution to SERS was \$314,880 for fiscal year 2021. Of this amount, \$17,907 is reported as pension obligation payable

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description - Licensed teachers participate in STRS, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 28 years of service, or 33 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all of their member contributions and 9.53% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For fiscal year 2021, plan members were required to contribute 14% of their annual covered salary. The District was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2021 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$882,824 for fiscal year 2021. Of this amount, \$154,804 is reported as a liability.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Following is information related to the proportionate share and pension expense:

	SERS			STRS	 Total
Proportion of the net pension					
liability prior measurement date	0	.05930300%	(	0.05084970%	
Proportion of the net pension					
liability current measurement date	0	<u>.06381990</u> %	<u>(</u>	0.05339471%	
Change in proportionate share	0.00451690%		0.00254501%		
Proportionate share of the net					
pension liability	\$	4,221,183	\$	12,919,620	\$ 17,140,803
Pension expense	\$	475,315	\$	1,851,301	\$ 2,326,616

At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS		STRS			Total
Deferred outflows of resources						
Differences between expected and						
actual experience	\$	8,199	\$	28,989	\$	37,188
Net difference between projected and						
actual earnings on pension plan investments		267,960		628,285		896,245
Changes of assumptions		-		693,534		693,534
Difference between employer contributions						
and proportionate share of contributions/						
change in proportionate share		157,733		410,070		567,803
Contributions subsequent to the						
measurement date		314,880		882,824		1,197,704
Total deferred outflows of resources	\$ 748,772		\$ 2,643,702		\$ 3	3,392,474
	SERS		STRS			Total
Deferred inflows of resources						
Differences between expected and actual experience	\$	_	\$	82,612	\$	82,612
Difference between employer contributions						
and proportionate share of contributions/ change in proportionate share		30,101		196,865		226,966
			_		_	
Total deferred inflows of resources	\$	30,101	\$	279,477	\$	309,578

\$1,197,704 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2022.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	 STRS	 Total
Fiscal Year Ending June 30:			
2022	\$ 68,815	\$ 458,911	\$ 527,726
2023	139,389	229,206	368,595
2024	111,691	407,483	519,174
2025	 83,896	 385,801	 469,697
Total	\$ 403,791	\$ 1,481,401	\$ 1,885,192

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2020, are presented below:

Wage inflation

3.00%

Future salary increases, including inflation

COLA or ad hoc COLA

Investment rate of return

7.50% net of investment expense, including inflation

Actuarial cost method Entry age normal (level percent of payroll)

For 2020, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members was based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	1.85 %
US Equity	22.50	5.75
International Equity	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%), or one percentage point higher (8.50%) than the current rate.

		Current						
	19	1% Decrease		scount Rate	1% Increase			
District's proportionate share								
of the net pension liability	\$	5,782,505	\$	4,221,183	\$	2,911,204		

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020, actuarial valuation are presented below:

	July 1, 2020				
Inflation	2.50%				
Projected salary increases	12.50% at age 20 to				
	2.50% at age 65				
Investment rate of return	7.45%, net of investment expenses, including inflation				
Payroll increases	3.00%				
Cost-of-living adjustments (COLA)	0.00%				

For the July 1, 2020, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

**Discount Rate** - The discount rate used to measure the total pension liability was 7.45% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2020. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2020.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate:

				Current			
		1% Decrease		scount Rate	1% Increase		
District's proportionate share							
of the net pension liability	\$	18,395,290	\$	12,919,620	\$	8,279,446	

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS**

### Net OPEB Liability/Asset

See Note 13 for a description of the net OPEB liability (asset).

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for noncertificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2021, SERS did not allocate any employer contributions to post-employment health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2021, this amount was \$23,000. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2021, the District's surcharge obligation was \$40,901.

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$40,941 for fiscal year 2021, which is reported as a liability.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting <a href="www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy — Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2021, STRS did not allocate any employer contributions to post-employment health care.

# OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability/asset was measured as of June 30, 2020, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability/asset was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

# NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)

Following is information related to the proportionate share and OPEB expense:

		SERS		STRS	Total
Proportion of the net OPEB					
liability/asset prior measurement date	0	0.06032360%	0.	05084970%	
Proportion of the net OPEB					
liability/asset current measurement date	0	0.06488470%	0.	05339471%	
Change in proportionate share	0	0.00456110%	0.	00254501%	
Proportionate share of the net					
OPEB liability	\$	1,410,157	\$	-	\$ 1,410,157
Proportionate share of the net					
OPEB asset	\$	-	\$	938,412	\$ 938,412
OPEB expense	\$	(13,555)	\$	(59,178)	\$ (72,733)

At June 30, 2021, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS		STRS		Total
Deferred outflows of resources					 
Differences between expected and					
actual experience	\$	18,522	\$	60,130	\$ 78,652
Net difference between projected and					
actual earnings on OPEB plan investments		15,890		32,887	48,777
Changes of assumptions		240,383		15,491	255,874
Difference between employer contributions					
and proportionate share of contributions/					
change in proportionate share		100,757		4,982	105,739
Contributions subsequent to the					
measurement date		40,941		<u>-</u>	40,941
Total deferred outflows of resources	\$	416,493	\$	113,490	\$ 529,983
		SERS		STRS	Total
Deferred inflows of resources					
Differences between expected and					
actual experience	\$	717,164	\$	186,916	\$ 904,080
Changes of assumptions		35,518		891,334	926,852
Difference between employer contributions					
and proportionate share of contributions/					
change in proportionate share		105,563		19,377	 124,940
Total deferred inflows of resources	\$	858,245	\$	1,097,627	\$ 1,955,872

\$40,941 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the fiscal year ending June 30, 2022.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	 SERS	STRS		 Total
Fiscal Year Ending June 30:				
2022	\$ (104,358)	\$	(245,705)	\$ (350,063)
2023	(103,210)		(223,445)	(326,655)
2024	(103,398)		(215,639)	(319,037)
2025	(94,699)		(211,287)	(305,986)
2026	(60,636)		(43,310)	(103,946)
Thereafter	 (16,392)		(44,751)	 (61,143)
Total	\$ (482,693)	\$	(984,137)	\$ (1,466,830)

### Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2020 are presented below:

Wage inflation	3.00%
Future salary increases, including inflation	3.50% to 18.20%
Investment rate of return	7.50% net of investment
	expense, including inflation
Municipal bond index rate:	
Measurement date	2.45%
Prior measurement date	3.13%
Single equivalent interest rate, net of plan investment expense,	
including price inflation:	
Measurement date	2.63%
Prior measurement date	3.22%
Medical trend assumption:	
Measurement date	
Medicare	5.25 to 4.75%
Pre-Medicare	7.00 to 4.75%
Prior measurement date	
Medicare	5.25 to 4.75%
Pre-Medicare	7.00 to 4.75%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120% of male rates and 110% of female rates. RP-2000 Disabled Mortality Table with 90% for male rates and 100% for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00 %	1.85 %
US Equity	22.50	5.75
International Equity	22.50	6.50
Fixed Income	19.00	2.85
Private Equity	12.00	7.60
Real Assets	17.00	6.60
Multi-Asset Strategies	5.00	6.65
Total	100.00 %	

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2020 was 2.63%. The discount rate used to measure total OPEB liability prior to June 30, 2019 was 3.22%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 2.45%, as of June 30, 2020 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. A municipal bond rate of 3.13% was used as of June 30, 2019. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.63%) and higher (3.63%) than the current discount rate (2.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.75%) and higher (8.00% decreasing to 5.75%) than the current rate (7.00% decreasing to 4.75%).

	Current							
	19	6 Decrease	Dis	count Rate	1% Increase			
District's proportionate share of the net OPEB liability	\$	1,725,997	\$	1,410,157	\$	1,159,065		
	1% Decrease		Current Trend Rate		1% Increase			
District's proportionate share of the net OPEB liability	\$	1,110,391	\$	1,410,157	\$	1,811,020		

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2020, actuarial valuation, compared with July 1, 2019, are presented below:

	July 1	, 2020	July 1, 2019				
Inflation	2.50%		2.50%				
Projected salary increases	12.50% at age 20	) to	12.50% at age 20	) to			
	2.50% at age 65		2.50% at age 65	i			
Investment rate of return	7.45%, net of inv	vestment	7.45%, net of in	vestment			
	expenses, inclu-	ding inflation	expenses, inclu	ding inflation			
Payroll increases	3.00%		3.00%				
Cost-of-living adjustments (COLA)	0.00%		0.00%				
Discount rate of return	7.45%		7.45%				
Blended discount rate of return	N/A		N/A				
Health care cost trends							
	Initial	Ultimate	Initial	Ultimate			
Medical							
Pre-Medicare	5.00%	4.00%	5.87%	4.00%			
Medicare	-6.69%	4.00%	4.93%	4.00%			
Prescription Drug							
Pre-Medicare	6.50%	4.00%	7.73%	4.00%			
Medicare	11.87%	4.00%	9.62% 4.00%				

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2020 valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Assumption Changes Since the Prior Measurement Date - There were no changes in assumptions since the prior measurement date of June 30, 2019.

Benefit Term Changes Since the Prior Measurement Date - There was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year end 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

## NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

A see at Class	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total OPEB asset was 7.45% as of June 30, 2020. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45% was used to measure the total OPEB asset as of June 30, 2020.

Sensitivity of the District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate - The following table represents the net OPEB asset as of June 30, 2020, calculated using the current period discount rate assumption of 7.45%, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45%) or one percentage point higher (8.45%) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	Current								
	1%	Decrease	Dis	count Rate	1% Increase				
District's proportionate share of the net OPEB asset	\$	816,479	\$	938,412	\$	1,041,866			
	1% Decrease			Current rend Rate	1% Increase				
District's proportionate share of the net OPEB asset	\$	1,035,445	\$	938,412	\$	820,210			

#### **NOTE 15 - SET-ASIDES**

The District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### **NOTE 15 - SET-ASIDES - (Continued)**

The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	C	apital	
	<u>Impr</u>	oveme	<u>nts</u>
Set-aside balance June 30, 2020	\$		-
Current year set-aside requirement		223,4	89
Current year qualifying expenditures	(1	,117,6	91)
Current year offsets		(113,0	<u>11</u> )
Total	\$ (1	,007,2	13)
Balance carried forward to fiscal year 2022	\$		
Set-aside balance June 30, 2021	\$		_

# **NOTE 16 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances (less amounts already included in payables) in the governmental funds were as follows:

	7	Year-End			
<u>Fund</u>	Enc	<u>umbrances</u>			
General Nonmajor governmental	\$	271,333 12,858			
Total	\$	284,191			

#### NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS AND PURCHASING POOL

#### Metropolitan Educational Technology Association (META) Solutions

The District is a participant in META Solutions which is a computer consortium. META Solutions develops, implements and supports the technology and instructional needs of schools in a cost-effective manner. META Solutions provides instructional, core, technology and purchasing services for its member districts. The Board of Directors consists of the Superintendents from eleven of the member districts. Financial information can be obtained from Ashley Widby, CFO, 100 Executive Drive, Marion, Ohio 43302. The District paid \$72,023 to META during fiscal year 2021.

#### **South Central Ohio Insurance Consortium**

The South Central Ohio Insurance Consortium (SCOIC) is a Regional Council of Governments organized under Ohio Revised Code Chapter 167. The SCOIC's primary purpose and objective is establishing and carrying out a cooperative health program for its member organizations. The governing board consists of the superintendent or other designee appointed by each of the members of the SCOIC. The District does not have an ongoing financial interest in or ongoing financial responsibility for the SCOIC other than medical and dental claims paid on behalf of the District for its employees.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS AND PURCHASING POOL - (Continued)

### **State Support Team Region 11**

The District participates in the State Support Team Region 11 (SSTR11) a jointly governed organization operated by a Regional Advisory Council that is composed of entities within Delaware, Fairfield, Franklin, Licking, Madison, Pickaway, and Union counties and Chillicothe City Schools in Ross County. The purpose of SSTR11 is to provide professional development and technical assistance services to school districts, community schools, career centers, educational service centers, information technology centers, board of developmental disabilities, chartered nonpublic schools, colleges and universities within the region by supporting State and district initiatives. The SSTR11 is governed by an advisory council, which is the advisory body for the educational entities within the region, who identifies regional needs and priorities for educational services and develops recommendations to coordinate the delivery of services. They are also charged with the responsibility of monitoring the implementation of State and regional initiatives and school improvement efforts. The Advisory Council is made up of the director of the SSTR11, the superintendent of each educational service center within the region, the superintendent of the region's largest and smallest school district, the director and an employee from each education technology center, one representative of a four-year institution of higher education and appointed by the Ohio Board of Regents, one representative of a two-year institution of higher education and appointed by the Ohio Association of Community Colleges, three board of education members (one each from a city, exempted village, and local school district within the region), and one business representative. The Advisory Council exercises total control over the operations of SSTR11 including budgeting, appropriating, contracting, and designating management. The degree of control exercised by any participating educational entity is limited to its representation on the Advisory Council. Financial information can be obtained from the State Support Team - Region 11, 2080 Citygate Drive, Columbus, Ohio 43219. The District made no payments to SSTR11 during fiscal year 2021.

### Ohio SchoolComp

The District participates in the Ohio SchoolComp workers' compensation program (Program), an insurance purchasing pool. The Program's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the Program to cover the costs of administering the program.

#### **NOTE 18 - CONTINGENCIES**

#### A. Grants

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the District at June 30, 2021, if applicable, cannot be determined at this time.

### B. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2021

### **NOTE 18 - CONTINGENCIES - (Continued)**

#### C. School Foundation Funding

Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Traditional districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the District, which can extend past the fiscal year-end. The final adjustment was not material and is not reflected in the accompanying financial statements.

#### **NOTE 19 - INTERFUND TRANSACTIONS**

Interfund transfers for the fiscal year ended June 30, 2021, consisted of the following, as reported on the fund statements:

<u>Transfers from general fund to</u> :	 Amount
Nonmajor governmental funds	\$ 250,000
<u>Transfers from nonmajor governmental funds to</u> : Nonmajor governmental funds	36,671
Total	\$ 286,671

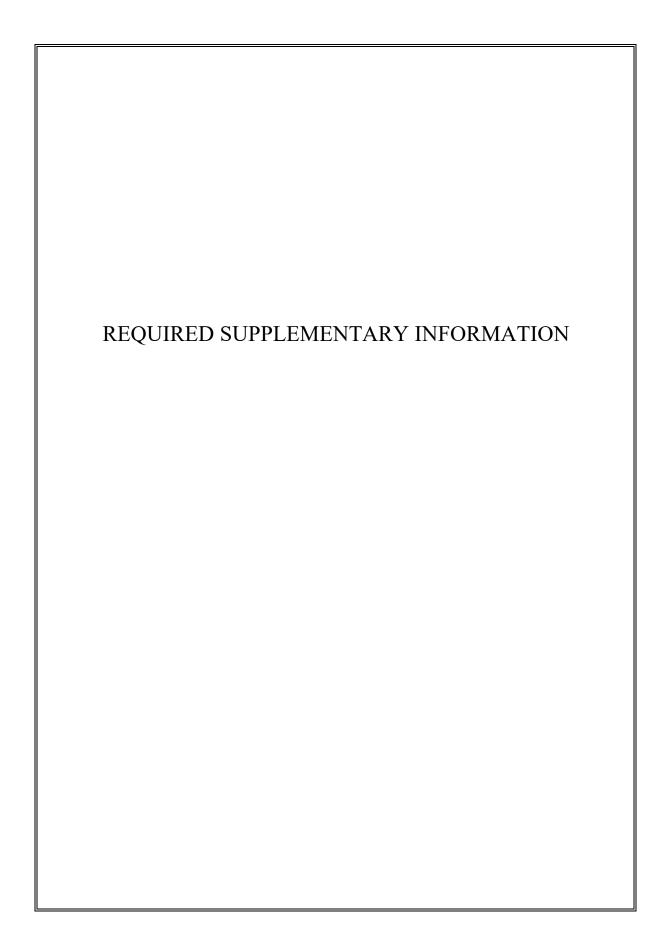
Transfers are used to move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Interfund transfers between governmental funds are eliminated on the government-wide financial statements.

#### NOTE 20 - COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the District. The District's investment portfolio and the pension and other employee benefits plan in which the District participate fluctuates with market conditions, and due to market volatility, the amount of gains or losses that will be realized in subsequent periods, if any, cannot be determined. In addition, the impact on the District's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

### **NOTE 21 - SUBSEQUENT EVENT**

For fiscal year 2022, District foundation funding received from the state of Ohio will be funded using a direct funding model. Under this new model, community school, STEM school and scholarship funding will be directly funded by the State of Ohio to the respective schools. For fiscal year 2021 and prior, the amounts related to students who were residents of the District were funded to the District who, in turn, made the payment to the respective school. For fiscal year 2021, the District reported \$310,840 in revenue and expenditures/expense related to these programs. This new funding system calculates a unique base cost and a unique "per-pupil local capacity amount" for each District. The District's state core foundation funding is then calculated. Any change in funding will be subject to a phase in percentage of 16.67 percent for fiscal year 2022 and 33.33 percent for fiscal year 2023.



SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST EIGHT FISCAL YEARS

		2021		2020		2019		2018
District's proportion of the net pension liability	(	0.06381990%	(	0.05930300%	(	0.06218880%	(	0.06529450%
District's proportionate share of the net pension liability	\$	4,221,183	\$	3,548,202	\$	3,561,668	\$	3,901,202
District's covered payroll	\$	2,169,836	\$	2,071,630	\$	2,073,689	\$	2,119,564
District's proportionate share of the net pension liability as a percentage of its covered payroll		194.54%		171.28%		171.76%		184.06%
Plan fiduciary net position as a percentage of the total pension liability		68.55%		70.85%		71.36%		69.50%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

	2017		2016		2015	2014		
(	0.06653610%	C	0.06320970%	C	0.15302900%	O	0.15302900%	
\$	4,869,829	\$	3,606,807	\$	7,744,711	\$	9,100,143	
\$	1,693,143	\$	1,839,932	\$	4,446,724	\$	4,416,792	
	287.62%		196.03%		174.17%		206.04%	
	62.98%		69.16%		71.70%		65.52%	

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST EIGHT FISCAL YEARS

		2021		2020		2019		2018
District's proportion of the net pension liability	0.05339471%		0.05084970%		0.05199621%		0.05258016%	
District's proportionate share of the net pension liability	\$	12,919,620	\$	11,245,106	\$	11,432,799	\$	12,490,530
District's covered payroll	\$	6,519,879	\$	6,018,064	\$	5,917,836	\$	5,985,586
District's proportionate share of the net pension liability as a percentage of its covered payroll		198.16%		186.86%		193.19%		208.68%
Plan fiduciary net position as a percentage of the total pension liability		75.48%		77.40%		77.31%		75.30%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

 2017		2016		2015		2014
0.05251791%	(	0.04904232%	1	0.16852908%	1	0.16852908%
\$ 17,579,328	\$	13,553,863	\$	40,992,105	\$	48,829,527
\$ 5,129,621	\$	5,368,686	\$	17,219,015	\$	18,375,592
342.70%		252.46%		238.06%		265.73%
66.80%		72.10%		74.70%		69.30%

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST TEN FISCAL YEARS

	2021		2020		2019		2018	
Contractually required contribution	\$	314,880	\$	303,777	\$	279,670	\$	279,948
Contributions in relation to the contractually required contribution		(314,880)		(303,777)		(279,670)		(279,948)
Contribution deficiency (excess)	\$		\$		\$		\$	
District's covered payroll	\$	2,249,143	\$	2,169,836	\$	2,071,630	\$	2,073,689
Contributions as a percentage of covered payroll		14.00%		14.00%		13.50%		13.50%

 2017	 2016	 2015	 2014	 2013	 2012
\$ 296,739	\$ 237,040	\$ 242,503	\$ 275,973	\$ 258,052	\$ 229,481
 (296,739)	(237,040)	(242,503)	 (275,973)	(258,052)	 (229,481)
\$ <u> </u>	\$ 	\$ 	\$ 	\$ <u> </u>	\$ 
\$ 2,119,564	\$ 1,693,143	\$ 1,839,932	\$ 1,991,147	\$ 1,864,538	\$ 1,806,937
14.00%	14.00%	13.18%	13.86%	13.84%	12.70%

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST TEN FISCAL YEARS

	2021		2020		2019		2018	
Contractually required contribution	\$	882,824	\$	912,783	\$	842,529	\$	828,497
Contributions in relation to the contractually required contribution		(882,824)		(912,783)		(842,529)		(828,497)
Contribution deficiency (excess)	\$	_	\$	_	\$	_	\$	
District's covered payroll	\$	6,305,886	\$	6,519,879	\$	6,018,064	\$	5,917,836
Contributions as a percentage of covered payroll		14.00%		14.00%		14.00%		14.00%

 2017	 2016	 2015	 2014	 2013	 2012	
\$ 837,982	\$ 718,147	\$ 751,616	\$ 692,180	\$ 758,210	\$ 711,226	
 (837,982)	 (718,147)	 (751,616)	(692,180)	(758,210)	 (711,226)	
\$ <u>-</u>	\$ <u>-</u>	\$ 	\$ 	\$ <u> </u>	\$ 	
\$ 5,985,586	\$ 5,129,621	\$ 5,368,686	\$ 5,324,462	\$ 5,832,385	\$ 5,470,969	
14.00%	14.00%	14.00%	13.00%	13.00%	13.00%	

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST FIVE FISCAL YEARS

		2021	 2020	 2019		2018	 2017
District's proportion of the net OPEB liability	(	0.06488470%	0.06032360%	0.06328740%	(	0.06532440%	0.06686331%
District's proportionate share of the net OPEB liability	\$	1,410,157	\$ 1,517,012	\$ 1,755,763	\$	1,753,135	\$ 1,905,852
District's covered payroll	\$	2,169,836	\$ 2,071,630	\$ 2,073,689	\$	2,119,564	\$ 1,693,143
District's proportionate share of the net OPEB liability as a percentage of its covered payroll		64.99%	73.23%	84.67%		82.71%	112.56%
Plan fiduciary net position as a percentage of the total OPEB liability		18.17%	15.57%	13.57%		12.46%	11.49%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/ASSET STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST FIVE FISCAL YEARS

		2021	 2020	 2019	 2018	 2017
District's proportion of the net OPEB liability/asset	(	0.05339471%	0.05084970%	0.05199621%	0.05258016%	0.05251791%
District's proportionate share of the net OPEB liability/(asset)	\$	(938,412)	\$ (842,193)	\$ (835,526)	\$ 2,051,484	\$ 2,808,671
District's covered payroll	\$	6,519,879	\$ 6,018,064	\$ 5,917,836	\$ 5,985,586	\$ 5,129,621
District's proportionate share of the net OPEB liability/asset as a percentage of its covered payroll		14.39%	13.99%	14.12%	34.27%	54.75%
Plan fiduciary net position as a percentage of the total OPEB liability/asset		182.10%	174.70%	176.00%	47.10%	37.30%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

#### LAST TEN FISCAL YEARS

	 2021	 2020	 2019	 2018
Contractually required contribution	\$ 40,941	\$ 35,340	\$ 45,067	\$ 45,433
Contributions in relation to the contractually required contribution	 (40,941)	 (35,340)	 (45,067)	 (45,433)
Contribution deficiency (excess)	\$ _	\$ _	\$ 	\$ 
District's covered payroll	\$ 2,249,143	\$ 2,169,836	\$ 2,071,630	\$ 2,073,689
Contributions as a percentage of covered payroll	1.82%	1.63%	2.18%	2.19%

 2017	 2016	 2015	 2014	 2013		2012	
\$ 31,281	\$ 31,414	\$ 15,087	\$ 30,050	\$ 27,148	\$	42,352	
 (31,281)	 (31,414)	 (15,087)	 (30,050)	 (27,148)		(42,352)	
\$ 	\$ _	\$ 	\$ 	\$ _	\$		
\$ 2,119,564	\$ 1,693,143	\$ 1,839,932	\$ 1,991,147	\$ 1,864,538	\$	1,806,937	
1.48%	1.86%	0.82%	1.51%	1.46%		2.34%	

#### SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

#### LAST TEN FISCAL YEARS

	 2021	 2020	 2019	 2018
Contractually required contribution	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	 			<u>-</u>
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
District's covered payroll	\$ 6,305,886	\$ 6,519,879	\$ 6,018,064	\$ 5,917,836
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%

 2017	 2016	 2015	 2014	 2013		2012	
\$ -	\$ -	\$ -	\$ 53,245	\$ 58,324	\$	54,710	
 	 	 	(53,245)	 (58,324)		(54,710)	
\$ 	\$ 	\$ 	\$ 	\$ 	\$		
\$ 5,985,586	\$ 5,129,621	\$ 5,368,686	\$ 5,324,462	\$ 5,832,385	\$	5,470,969	
0.00%	0.00%	0.00%	1.00%	1.00%		1.00%	

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### PENSION

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%. There were no changes in benefit terms from the amounts previously reported for fiscal years 2019-2021.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates and 110% of female rates, (g) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from 7.75% to 7.50%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2018-2021.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero. There were no changes in benefit terms from amounts previously reported for fiscal years 2019-2021.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2017. For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation, (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2019-2021.

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal years 2017-2021.

(Continued)

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, (h) the municipal bond index rate increased from 2.92% to 3.56% and (i) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 2.98% to 3.63%. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate increased from 3.63% to 3.70%, (b) the health care cost trend rates for Medicare were changed from a range of 5.50%-5.00% to a range of 5.375%-4.75% and Pre-Medicare were changed from a range of 7.50%-5.00% to a range of 7.25%-4.75%, (c) the municipal bond index rate increased from 3.56% to 3.62% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63% to 3.70%. For fiscal year 2020, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.70% to 3.22%, (b) the health care cost trend rates for Medicare were changed from a range of 5.375%-4.75% to a range of 5.25%-4.75% and Pre-Medicare were changed from a range of 7.25%-4.75% to a range of 7.00%-4.75%, (c) the municipal bond index rate decreased from 3.62% to 3.13% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.70% to 3.22%. For fiscal year 2021, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.22% to 2.63% and (b) the municipal bond index rate decreased from 3.13% to 2.45%.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts previously reported for fiscal year 2017. For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020. For fiscal year 2020, STRS increased the subsidy percentage from 1.944% to 1.984% effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021. For fiscal year 2021, the non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs. For fiscal year 2019, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and (b) decrease in health care cost trend rates from 6.00%-11.00% initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate. For fiscal year 2020, health care cost trend rates were changed to the following: medical pre-Medicare from 6.00% initial - 4.00% ultimate down to 5.87% initial - 4.00% ultimate; medical Medicare from 5.00% initial - 4.00% ultimate down to 4.93% initial - 4.00% ultimate; prescription drug pre-Medicare from 8.00% initial - 4.00% ultimate down to 7.73% initial - 4.00% ultimate and (5.23%) initial - 4.00% ultimate up to 9.62% initial - 4.00% ultimate. For fiscal year 2021, health care cost trend rates were changed to the following: medical pre-Medicare from 5.87% initial - 4.00% ultimate down to 5.00% initial - 4.00% ultimate; medical Medicare from 4.93% initial - 4.00% ultimate down to 9.62% initial - 4.00% ultimate up to 11.87% initial - 4.00% ultimate.

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2021

FEDERAL GRANTOR	Federal				
Pass Through Grantor	AL Number	Total Federal Expenditures			
Program / Cluster Title	Number	Expenditures			
U.S. DEPARTMENT OF AGRICULTURE					
Passed Through Ohio Department of Education					
Child Nutrition Cluster					
School Breakfast Program					
School Breakfast Program	10.553	\$ 38,756			
COVID-19 - School Breakfast Program	10.553	34,568			
Total School Breakfast Program		73,324			
National School Lunch Program					
National School Lunch Program	10.555	166,412			
COVID-19 - National School Lunch Program	10.555	63,301			
National School Lunch Program - Food Donation	10.555	33,284			
Total National School Lunch Program		262,997			
Total Child Nutrition Cluster		336,321			
Total U.S. Department of Agriculture		336,321			
U.S. DEPARTMENT OF TREASURY					
Passed Through Ohio Department of Education					
COVID-19 Coronavirus Relief Fund	21.019	92,752			
Total U.S. Department of Treasury		92,752			
U.S. DEPARTMENT OF EDUCATION					
Passed Through Ohio Department of Education					
Title I					
Title I Grants to Local Educational Agencies	84.010	252,781			
Total Title I		252,781			
Special Education Cluster Special Education Grants to States	84.027	277 445			
Special Education Preschool Grants	84.173	277,445 6,671			
Special Education_Freschool Grants	64.173	0,071			
Total Special Education Cluster		284,116			
Title IV-A					
Student Support and Academic Enrichment Program	84.424	16,759			
Total Title IV-A		16,759			
COVID-19 Education Stabilization Fund (ESF)					
COVID-19 Elementary and Secondary School Emergency Relief Fund	84.425D	203,866			
Total COVID-19 Education Stabilization Fund (ESF)		203,866			
Total U.S. Department of Education		757,522			
Total Expenditures of Federal Awards		\$ 1,186,595			
I		<b>4</b> 1,100,070			

The accompanying notes are an integral part of this schedule.

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### Note A - Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Liberty Union-Thurston Local School District (the District) under programs of the federal government for the year ended June 30, 2021. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

#### Note B - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### Note C – Indirect Cost Rate

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### Note D - Child Nutrition Cluster

The District comingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### Note E - Food Donation Program

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

#### Note F - Transfers Between Federal Programs

During fiscal year 2021, the District made allowable transfers of \$36,671 from the Improving Teacher Quality State Grants (84.367) program to the Title I Grants to Local Educational Agencies (84.010) program. The amount transferred to the Title I Grants to Local Educational Agencies program is included as Title I Grants to Local Educational Agencies expenditures when disbursed. The following table shows the gross amount drawn for the Improving Teacher Quality State Grants program during fiscal year 2021 and the amount transferred to the Title I Grants to Local Educational Agencies program.

Improving Teacher Quality State Grants (84.367)	\$ 36	,671
Transfer to Title I Grants to Local Educational Agencies (84.010)	(36	,671)
Total Improving Teacher Quality State Grants (84.367)	\$	0



313 Second St. Marietta, OH 45750 740.373.0056

1907 Grand Central Ave. Vienna, WV 26105 304.422.2203

150 West Main St. St. Clairsville, OH 43950 740.695.1569

1310 Market Street, Suite 300 Wheeling, WV 26003 304,232,1358

749 Wheeling Ave., Suite 300 Cambridge, OH 43725 740.435.3417

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

January 3, 2022

Liberty Union-Thurston Local School District Fairfield County 1108 South Main Street Baltimore, Ohio 43105

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the **Liberty Union-Thurston Local School District**, Fairfield County, (the District) as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 3, 2022.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

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Liberty Union-Thurston Local School District
Fairfield County
Independent Auditor's Report on Internal Control over
Financial Reporting and on Compliance and Other Matters
Required by *Government Auditing Standards*Page 2

#### Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the financial statements. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Perry and Associates** 

Certified Public Accountants, A.C.

Gerry Marocutes CAB A. C.

Marietta, Ohio



313 Second St Marietta, OH 45750 740.373.0056

1907 Grand Central Ave. Vienna, WV 26105 304.422.2203

150 West Main St. St. Clairsville, OH 43950 740.695.1569

1310 Market Street, Suite 300 Wheeling, WV 26003 304.232.1358

749 Wheeling Ave., Suite 300 Cambridge, OH 43725 740.435.3417

#### INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

January 3, 2022

Liberty Union-Thurston Local School District Fairfield County 1108 South Main Street Baltimore, Ohio 43105

To the Board of Education:

#### Report on Compliance for the Major Federal Program

We have audited Liberty Union-Thurston Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could directly and materially affect the District's major federal program for the year ended June 30, 2021. The Summary of Auditor's Results in the accompanying schedule of audit findings identifies the District's major federal program.

#### Management's Responsibility

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' Government Auditing Standards; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principals, and Audit Requirements for Federal Awards (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

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Liberty Union-Thurston Local School District
Fairfield County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control
Over Compliance Required by the Uniform Guidance
Page 2

#### Opinion on the Major Federal Program

In our opinion, Liberty Union-Thurston Local School District complied, in all material respects, with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2021.

#### Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

**Perry and Associates** 

Certified Public Accountants, A.C.

Kerry Marocutes CAG A. C.

Marietta, Ohio

#### SCHEDULE OF AUDIT FINDINGS 2 CFR § 200.515 FOR THE FISCAL YEAR ENDED JUNE 30, 2021

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster (IDEA), CFDA #84.027 and #84.173
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	Yes

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

#### 3. FINDINGS FOR FEDERAL AWARDS

None



#### LIBERTY UNION-THURSTON LOCAL SCHOOL DISTRICT

#### **FAIRFIELD COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/1/2022

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370